13:17-74.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 1999 CHAPTER: 178

NJSA: 13:17-74.1 (Intermunicipal tax sharing)

BILL NO: A3145 (Substituted for S1919)

SPONSOR(S): DiGaetano & Quigley

DATE INTRODUCED: May 17, 1999

COMMITTEE: ASSEMBLY: Appropriations

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 14, 1999

SENATE: June 24, 1999

DATE OF APPROVAL: August 4, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: A3145 1st Reprint

(Amendments during passage denoted by superscript numbers)

A3145

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S1919

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

Bill and Sponsors statement identical to A3145

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes 6-7-99 (Com. & Urban Affairs)

Yes 6-17-99 (Budget)

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

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Yes

FOLLOWING WERE PRINTED:

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No REPORTS:

No **HEARINGS**:

No

NEWSPAPER ARTICLES:

P.L. 1999, CHAPTER 178, approved August 4, 1999 Assembly, No. 3145 (First Reprint)

1 AN ACT concerning stabilization of intermunicipal tax sharing in the 2 meadowlands district, amending and supplementing P.L.1968, c.404 3 (C.13:17-1 et seq.).

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 72 of P.L.1968, c.404 (C.13:17-74) is amended to read 9 as follows:
 - 72. Meadowlands adjustment payment; determination and payment
- 10 (a) On or before February 1, 1973 and on or before February 1 of 11 each year thereafter, the commission shall certify to the chief financial 12 officer of each constituent municipality an amount, known as the 13 14 meadowlands adjustment payment. The meadowlands adjustment 15 payment for each constituent municipality shall be determined by adding all the payments payable to that municipality from the 16 intermunicipal account for school district service payments, guarantee 17 18 payments, and apportionment payments, if any, and by subtracting 19 therefrom the obligations of that municipality to the intermunicipal 20 account, as calculated pursuant to sections 65 and 71 of this act. The 21 amount so derived shall be referred to as the meadowlands pre-22 adjustment payment. For calendar year 2000, the meadowlands 23 adjustment payment shall be the average of the meadowlands preadjustment payments for calendar years 1999 and 2000. For calendar
- 24 25 year 2001, the meadowlands adjustment payment shall be the average
- 26 of the meadowlands pre-adjustment payments for calendar years 1999,
- 27 2000, and 2001. For calendar year 2002 and subsequent years, the
- 28 meadowlands adjustment payment shall be the average of the
- 29 meadowlands pre-adjustment payments for the prior three calendar 30 years.
 - (b) If the meadowlands adjustment payment for any constituent municipality in any adjustment year is payable to the constituent municipality, the amount of said payment shall be identified in the municipal budget of that municipality for that year as "meadowlands adjustment" within the category "miscellaneous revenues anticipated," and shall be due and payable in three equal installments to be made by the intermunicipal account to that municipality on May 15, August 15, and November 15 of that year.
- (c) If the meadowlands adjustment payment for any constituent 39 40 municipality in any adjustment year is payable to the intermunicipal

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly AAP committee amendments adopted June 7, 1999.

A3145 [1R]

1 account, the amount of said payment shall be entered as a special line 2 item appropriation in the budget of the municipality for that year and 3 shall be payable in three equal installments to be made by the 4 municipality to the account on May 15, August 15, and November 15 5 of that year. No transfers may be made from said appropriation except 6 as is herein provided. 7 (cf: P.L.1972, c.103, s.11) 8 There is established the Hackensack 9 (New section) 10 Meadowlands Tax Sharing Stabilization Fund in the Hackensack 11 Meadowlands Development Commission. The fund shall be comprised of revenues made available from interest payments on sanitary landfull 12

14 which are made available for these purposes. Moneys in the fund shall 15 be used to fully compensate municipalities from excessive fluctuations in payments to or from the intermunicipal account in 1999 and 16

subsequent years, as provided hereunder. ¹In the event that there are 17 18

insufficient monies in the fund to fully compensate all municipalities in

closure accounts maintained by the commission or such other revenues

19 any year, the amount paid to each municipality shall constitute the same proportion of the total amount of money available to all 20 21

municipalities as each municipality would receive if the amount of money in the fund were sufficient to fully compensate all municipalities in that year. 1

For the purposes of this section, any increase in the payment required to be made by a constituent municipality to the intermunicipal account which is in excess of five percent over the previous year's payment shall be considered an "excessive fluctuation." Any decrease in a payment required to be made from the intermunicipal account to a constituent municipality which is in excess of five percent below the previous year's payment shall also be considered an "excessive fluctuation."

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3. This act shall take effect immediately.

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Provides for stabilization of intermunicipal tax sharing in the 38 meadowlands district 39

ASSEMBLY, No. 3145

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MAY 17, 1999

Sponsored by:

Assemblyman PAUL DIGAETANO District 36 (Bergen, Essex and Passaic) Assemblywoman JOAN M. QUIGLEY District 32 (Bergen and Hudson)

Co-Sponsored by:

Assemblyman Kelly, Assemblywoman Heck and Assemblyman Talarico

SYNOPSIS

Provides for stabilization of intermunicipal tax sharing in the meadowlands district

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning stabilization of intermunicipal tax sharing in the meadowlands district, amending and supplementing P.L.1968, c.404 (C.13:17-1 et seq.).

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 72 of P.L.1968, c.404 (C.13:17-74) is amended to read 9 as follows:
 - 72. Meadowlands adjustment payment; determination and payment
- 11 (a) On or before February 1, 1973 and on or before February 1 of 12 each year thereafter, the commission shall certify to the chief financial 13 officer of each constituent municipality an amount, known as the 14 meadowlands adjustment payment. The meadowlands adjustment payment for each constituent municipality shall be determined by 15 16 adding all the payments payable to that municipality from the 17 intermunicipal account for school district service payments, guarantee 18 payments, and apportionment payments, if any, and by subtracting 19 therefrom the obligations of that municipality to the intermunicipal 20 account, as calculated pursuant to sections 65 and 71 of this act. The 21 amount so derived shall be referred to as the meadowlands pre-22 adjustment payment. For calendar year 2000, the meadowlands 23 adjustment payment shall be the average of the meadowlands pre-24 adjustment payments for calendar years 1999 and 2000. For calendar 25 year 2001, the meadowlands adjustment payment shall be the average 26 of the meadowlands pre-adjustment payments for calendar years 1999, 27 2000, and 2001. For calendar year 2002 and subsequent years, the 28 meadowlands adjustment payment shall be the average of the 29 meadowlands pre-adjustment payments for the prior three calendar 30 vears.
 - (b) If the meadowlands adjustment payment for any constituent municipality in any adjustment year is payable to the constituent municipality, the amount of said payment shall be identified in the municipal budget of that municipality for that year as "meadowlands adjustment" within the category "miscellaneous revenues anticipated," and shall be due and payable in three equal installments to be made by the intermunicipal account to that municipality on May 15, August 15, and November 15 of that year.
- (c) If the meadowlands adjustment payment for any constituent municipality in any adjustment year is payable to the intermunicipal account, the amount of said payment shall be entered as a special line item appropriation in the budget of the municipality for that year and
- 43 shall be payable in three equal installments to be made by the

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A3145 DIGAETANO, QUIGLEY

municipality to the account on May 15, August 15, and November 15
of that year. No transfers may be made from said appropriation except
as is herein provided.

4 (cf: P.L.1972, c.103, s.11)

There is established the Hackensack 2. (New section) Meadowlands Tax Sharing Stabilization Fund in the Hackensack Meadowlands Development Commission. The fund shall be comprised of revenues made available from interest payments on sanitary landfull closure accounts maintained by the commission or such other revenues which are made available for these purposes. Moneys in the fund shall be used to fully compensate municipalities from excessive fluctuations in payments to or from the intermunicipal account in 1999 and subsequent years, as provided hereunder.

For the purposes of this section, any increase in the payment required to be made by a constituent municipality to the intermunicipal account which is in excess of five percent over the previous year's payment shall be considered an "excessive fluctuation." Any decrease in a payment required to be made from the intermunicipal account to a constituent municipality which is in excess of five percent below the previous year's payment shall also be considered an "excessive fluctuation."

3. This act shall take effect immediately.

STATEMENT

This bill attempts to reduce the annual excessive fluctuations in intermunicipal tax sharing within the Hackensack Meadowlands District. These fluctuations occur for two principal reasons: (1) the application of retroactive adjustments in the formula, which allows the Hackensack Meadowlands Development Commission to recalculate at least two prior comparison years; and (2) the substantial level of tax appeals that have occurred in each of the constituent municipalities over the past seven years.

The bill seeks to achieve this goal by employing moving averages in the calculation of the meadowlands adjustment payment, beginning in calendar year 2000. From that point forward, the meadowlands adjustment payment which is calculated pursuant to section 72 of P.L.1968, c.404 (C.13:17-74) shall be referred to as the preadjustment payment, and the meadowlands adjustment payment shall be calculated as an average of previous years' pre-adjustment payments. For calendar year 2000, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999 and 2000. For calendar year 2001,

A3145 DIGAETANO, QUIGLEY

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- 1 the meadowlands adjustment payment shall be the average of the
- 2 meadowlands pre-adjustment payments for calendar years 1999, 2000,
- 3 and 2001. For calendar year 2002 and subsequent years, the
- 4 meadowlands adjustment payment shall be the average of the
- 5 meadowlands pre-adjustment payments for the prior three calendar
- 6 years.
- 7 The excessive fluctuation which occurs in 1999 and in subsequent
- 8 years will be addressed through the creation of a Hackensack
- 9 Meadowlands Tax Sharing Stabilization Fund in the Hackensack
- 10 Meadowlands Development Commission. The fund will constitute the
- 11 vehicle through which aid will be provided to constituent
- municipalities which experience these fluctuations in order to fully
- 13 compensate them for adjustment payment increases or losses which
- 14 exceed five percent. The fund will be capitalized with interest
- 15 payments on landfill closure accounts which are currently maintained
- 16 by the commission.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3145

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 7, 1999

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3145, with committee amendments.

Assembly Bill No. 3145, as amended, attempts to reduce the annual excessive fluctuations in intermunicipal tax sharing within the Hackensack Meadowlands District. These fluctuations occur for two principal reasons: (1) the application of retroactive adjustments in the formula, which allows the Hackensack Meadowlands Development Commission to recalculate at least two prior comparison years; and (2) the substantial level of tax appeals that have occurred in each of the constituent municipalities over the past seven years.

The bill seeks to achieve this goal by employing moving averages in the calculation of the meadowlands adjustment payment, beginning in calendar year 2000. From that point forward, the meadowlands adjustment payment which is calculated pursuant to section 72 of P.L.1968, c.404 (C.13:17-74) shall be referred to as the preadjustment payment, and the meadowlands adjustment payment shall be calculated as an average of previous years' pre-adjustment payments. For calendar year 2000, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999 and 2000. For calendar year 2001, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999, 2000, and 2001. For calendar year 2002 and subsequent years, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for the prior three calendar years.

Any excessive fluctuation that occurs in 1999 and in subsequent years will be addressed through the creation of a Hackensack Meadowlands Tax Sharing Stabilization Fund in the Hackensack Meadowlands Development Commission. The fund will constitute the vehicle through which aid will be provided to constituent municipalities which experience these fluctuations in order to fully compensate them for adjustment payment increases or losses which exceed five percent. The fund will be capitalized with interest payments on landfill closure accounts which are currently maintained

by the commission.

If there are not sufficient moneys in the fund to fully compensate each municipality for excessive fluctuations in any year, the amount paid to each municipality shall constitute the same proportion of the total amount of money available to all municipalities as each municipality would receive if the amount of money in the fund were sufficient to fully compensate all municipalities in that year.

As amended and reported by this committee, this bill is identical to Senate No. 1919 as amended and reported by the Senate Community and Urban Affairs Committee.

FISCAL IMPACT:

This bill has no impact on State revenues or expenditures.

COMMITTEE AMENDMENTS:

The amendments provide for the proration of funds available in the tax sharing stabilization fund if there are insufficient moneys in the fund to fully compensate municipalities for excessive fluctuations in payments into or out of the intermunicipal account.

SENATE, No. 1919

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MAY 24, 1999

Sponsored by:

Senator NICHOLAS J. SACCO District 32 (Bergen and Hudson) Senator LOUIS F. KOSCO District 38 (Bergen)

Co-Sponsored by: Senator Furnari

SYNOPSIS

Provides for stabilization of intermunicipal tax sharing in the meadowlands district.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning stabilization of intermunicipal tax sharing in the meadowlands district, amending and supplementing P.L.1968, c.404 (C.13:17-1 et seq.).

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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 - 72. Meadowlands adjustment payment; determination and payment
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 - (b) If the meadowlands adjustment payment for any constituent municipality in any adjustment year is payable to the constituent municipality, the amount of said payment shall be identified in the municipal budget of that municipality for that year as "meadowlands adjustment" within the category "miscellaneous revenues anticipated," and shall be due and payable in three equal installments to be made by the intermunicipal account to that municipality on May 15, August 15, and November 15 of that year.
 - (c) If the meadowlands adjustment payment for any constituent municipality in any adjustment year is payable to the intermunicipal account, the amount of said payment shall be entered as a special line item appropriation in the budget of the municipality for that year and shall be payable in three equal installments to be made by the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

S1919 SACCO, KOSCO

municipality to the account on May 15, August 15, and November 15
of that year. No transfers may be made from said appropriation except
as is herein provided.

4 (cf: P.L.1972, c.103, s.11)

2. (New section) There is established the Hackensack Meadowlands Tax Sharing Stabilization Fund in the Hackensack Meadowlands Development Commission. The fund shall be comprised of revenues made available from interest payments on sanitary landfull closure accounts maintained by the commission or such other revenues which are made available for these purposes. Moneys in the fund shall be used to fully compensate municipalities from excessive fluctuations in payments to or from the intermunicipal account in 1999 and subsequent years, as provided hereunder.

For the purposes of this section, any increase in the payment required to be made by a constituent municipality to the intermunicipal account which is in excess of five percent over the previous year's payment shall be considered an "excessive fluctuation." Any decrease in a payment required to be made from the intermunicipal account to a constituent municipality which is in excess of five percent below the previous year's payment shall also be considered an "excessive fluctuation."

3. This act shall take effect immediately.

STATEMENT

This bill attempts to reduce the annual excessive fluctuations in intermunicipal tax sharing within the Hackensack Meadowlands District. These fluctuations occur for two principal reasons: (1) the application of retroactive adjustments in the formula, which allows the Hackensack Meadowlands Development Commission to recalculate at least two prior comparison years; and (2) the substantial level of tax appeals that have occurred in each of the constituent municipalities over the past seven years.

The bill seeks to achieve this goal by employing moving averages in the calculation of the meadowlands adjustment payment, beginning in calendar year 2000. From that point forward, the meadowlands adjustment payment which is calculated pursuant to section 72 of P.L.1968, c.404 (C.13:17-74) shall be referred to as the preadjustment payment, and the meadowlands adjustment payment shall be calculated as an average of previous years' pre-adjustment payments. For calendar year 2000, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999 and 2000. For calendar year 2001,

S1919 SACCO, KOSCO

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- 9 Meadowlands Tax Sharing Stabilization Fund in the Hackensack
- 10 Meadowlands Development Commission. The fund will constitute the
- 11 vehicle through which aid will be provided to constituent
- 12 municipalities which experience these fluctuations in order to fully
- 13 compensate them for adjustment payment increases or losses which
- 14 exceed five percent. The fund will be capitalized with interest
- 15 payments on landfill closure accounts which are currently maintained
- 16 by the commission.

SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

STATEMENT TO

SENATE, No. 1919

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 7, 1999

The Senate Community and Urban Affairs Committee reports favorably and with committee amendments Senate Bill No. 1919.

Senate Bill 1919, as amended by the committee, attempts to reduce the annual excessive fluctuations in intermunicipal tax sharing within the Hackensack Meadowlands District. These fluctuations occur for two principal reasons: (1) the application of retroactive adjustments in the formula, which allows the Hackensack Meadowlands Development Commission to recalculate at least two prior comparison years; and (2) the substantial level of tax appeals that have occurred in each of the constituent municipalities over the past seven years.

The bill seeks to achieve this goal by employing moving averages in the calculation of the meadowlands adjustment payment, beginning in calendar year 2000. From that point forward, the meadowlands adjustment payment which is calculated pursuant to section 72 of P.L.1968, c.404 (C.13:17-74) shall be referred to as the preadjustment payment, and the meadowlands adjustment payment shall be calculated as an average of previous years' pre-adjustment payments. For calendar year 2000, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999 and 2000. For calendar year 2001, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999, 2000, For calendar year 2002 and subsequent years, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for the prior three calendar years.

The excessive fluctuation which occurs in 1999 and in subsequent years will be addressed through the creation of a Hackensack Meadowlands Tax Sharing Stabilization Fund in the Hackensack Meadowlands Development Commission. The fund will constitute the vehicle through which aid will be provided to constituent municipalities which experience these fluctuations in order to fully compensate them for adjustment payment increases or losses which exceed five percent. The fund will be capitalized with interest

payments on landfill closure accounts which are currently maintained by the commission.

In the event that there are insufficient moneys in the fund to fully compensate all municipalities for excessive fluctuations in any year, the amount paid to each municipality shall constitute the same proportion of the total amount of money available to all municipalities as each municipality would receive if the amount of money in the fund were sufficient to fully compensate all municipalities in that year.

The committee amended the bill to provide for the proration in the event that there are insufficient monies in the fund to fully compensate municipalities for excessive fluctuations in payments into or out of the intermunicipal account. As introduced, the bill did not address the apportionment of funds to address excessive fluctuations in the event that there are insufficient funds available to compensate all municipalities.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 1919**

STATE OF NEW JERSEY

DATED: JUNE 17, 1999

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1919 (1R).

The purpose of this bill is to moderate the annual fluctuations in intermunicipal tax sharing within the Hackensack Meadowlands District. These fluctuations occur for two principal reasons: (1) the application of retroactive adjustments in the formula, which allows the Hackensack Meadowlands Development Commission to recalculate at least two prior comparison years; and (2) the substantial level of tax appeals that have occurred in each of the constituent municipalities over the past seven years.

The bill seeks to achieve this goal by employing moving averages in the calculation of the meadowlands adjustment payment, beginning in calendar year 2000. From that point forward, the meadowlands adjustment payment which is calculated pursuant to section 72 of P.L.1968, c.404 (C.13:17-74) shall be referred to as the preadjustment payment, and the meadowlands adjustment payment shall be calculated as an average of previous years' pre-adjustment payments. For calendar year 2000, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999 and 2000. For calendar year 2001, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for calendar years 1999, 2000, For calendar year 2002 and subsequent years, the meadowlands adjustment payment shall be the average of the meadowlands pre-adjustment payments for the prior three calendar years.

The excessive fluctuation which occurs in 1999 and in subsequent years will be addressed through the creation of a Hackensack Meadowlands Tax Sharing Stabilization Fund in the Hackensack Meadowlands Development Commission. The fund will constitute the vehicle through which aid will be provided to constituent municipalities which experience these fluctuations in order to fully compensate them for adjustment payment increases or losses which exceed five percent. The fund will be capitalized with interest

payments on landfill closure accounts which are currently maintained by the commission.

FISCAL IMPACT

This bill has not been certified as having a fiscal impact.

PO BOX 004 TRENTON, NJ 08625

Office of the Governor NEWS RELEASE

CONTACT: Gene Herman 609-777-2600

RELEASE: August 4, 1999

Gov. Christie Whitman today signed the following piece of legislation:

A-3145, sponsored by Assembly Members Paul DiGaetano (R- Bergen/Essex /Passaic) and Joan M. Quigley (D-Bergen/Hudson) and Senators Nicholas J. Sacco (D-Bergen/Hudson) and Louis F. Kosko (R-Bergen), provides for stabilization of intermunicipal tax sharing in the Hackensack Meadowlands District. The present tax sharing formula utilized by the Hackensack Meadowlands Development Commission (HMDC) has caused excessive fluctuations to occur in certain municipalities as a result of tax appeals. The bill addresses the excessive fluctuation in tax rates by creating the Hackensack Meadowlands Tax Sharing Stabilization Fund within the HMDC. Monies in the fund will be used to fully compensate municipalities for excessive fluctuations in payments to or from the intermunicipal account. The fund will be capitalized from interest payments on sanitary landfill closure accounts, which are currently maintained by the HJMDC and used for environment improvements and landfill closures in the District. The HMDC will receive no money from the fund.

Payments from the fund will be made to municipalities which suffer from excessive fluctuations in 1999 and subsequent years. An excessive fluctuation is defined in the bill as any increase or decrease in payments to or from the intermunicipal account which is in excess of five percent over or under the payment from the previous year. The bill also revises the current tax sharing formula used by the HMDC. The new formula will eliminate the variations and uncertainties which have created difficulties for the affected municipalities when municipal officials attempt to plan their budgets.