2C:21-22.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 1999 CHAPTER: 162

NJSA: 2C:21-22.1 (Runners—criminalizes use of)

BILL NO: S1696 (Substituted for A2930)

SPONSOR(S): Gormley and Bryant

DATE INTRODUCED: January 28, 1999

COMMITTEE: ASSEMBLY: Judiciary

SENATE: Judiciary

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: June 24, 1999

SENATE: May 10, 1999

DATE OF APPROVAL: July 12, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Original

(Amendments during passage denoted by superscript numbers)

S1696

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

Identical to Assembly Statements for S1696 & A2930

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

A2930

SPONSORS STATEMENT: (Begins on page 3 of original bill) Yes

Bill and Sponsors Statement identical to S1696

COMMITTEE STATEMENT: ASSEMBLY: Yes

Identical to Senate & Assembly Statements for S1696

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes **FOLLOWING WERE PRINTED:** To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 102 or refdesk@njstatelib.org **REPORTS:** Yes 974.90 New Jersey. Governor's Task Force on Health Care Fraud. H434 Initial report...December 23, 1996. Trenton, 1996. [see especially pp. 6 & 62] 1996h **HEARINGS:** No **NEWSPAPER ARTICLES:** No

No

VETO MESSAGE:

P.L. 1999, CHAPTER 162, *approved July 12, 1999* Senate, No. 1696

1 AN ACT concerning the use of runners and supplementing chapter 21 of Title 2C of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. a. As used in this section:

"Provider" means an attorney, a health care professional, an owner or operator of a health care practice or facility, any person who creates the impression that he or his practice or facility can provide legal or health care services, or any person employed or acting on behalf of any of the aforementioned persons.

"Public media" means telephone directories, professional directories, newspapers and other periodicals, radio and television, billboards and mailed or electronically transmitted written communications that do not involve in-person contact with a specific prospective client, patient or customer.

"Runner" means a person who, for a pecuniary benefit, procures or attempts to procure a client, patient or customer at the direction of, request of or in cooperation with a provider whose purpose is to seek to obtain benefits under a contract of insurance or assert a claim against an insured or an insurance carrier for providing services to the client, patient or customer. "Runner" shall not include a person who procures or attempt to procure clients, patients or customers for a provider through public media or a person who refers clients, patients or customers to a provider as otherwise authorized by law.

- b. A person is guilty of a crime of the third degree if that person knowingly acts as a runner or uses, solicits, directs, hires or employs another to act as a runner.
- c. Notwithstanding the provisions of subsection e. of N.J.S.2C:44-1, the court shall deal with a person who has been convicted of a violation of this section by imposing a sentence of imprisonment unless, having regard to the character and condition of the person, the court is of the opinion that imprisonment would be a serious injustice which overrides the need to deter such conduct by others. If the court imposes a noncustodial or probationary sentence, such sentence shall not become final for 10 days in order to permit the appeal of such sentence by the prosecution. Nothing in this section shall preclude an indictment and conviction for any other offense defined by the laws of this State.

2. This act shall take effect immediately.

1	STATEMENT
2	
3	This bill implements a recommendation of the Governor's Task
4	Force on Health Care Fraud by making it illegal to act as a runner, a
5	practice that facilitates fraud and serves no legitimate purpose. A
6	runner is defined as a person who receives a pecuniary benefit for
7	procuring or attempting to procure clients, patients or customers for
8	a provider whose purpose is to obtain benefits under an insurance
9	contract for providing services. Because most fraud schemes depend
10	on a volume of patients, health care providers and attorneys engaged
11	in fraud will often pay third parties for recruiting clients, patients and
12	customers. Often the client, patient or customer receives inadequate
13	or inappropriate care or services. Thus, the bill also makes it illegal
14	for a provider to provide or offer to provide a pecuniary benefit to a
15	runner. Soliciting clients through the public media and referring
16	clients, patients or customers to a provider as is otherwise authorized
17	by law, such as attorney referrals in accordance with the Rules of
18	Court, would be excluded from the prohibitions under the bill. Under
19	the bill, acting as a runner or hiring another person to act as a runner
20	would be graded as crimes of the third degree.
21	
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25 Criminalizes the use of runners.

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SENATE, No. 1696

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED JANUARY 28, 1999

Sponsored by:

Senator WILLIAM L. GORMLEY

District 2 (Atlantic)

Senator WAYNE R. BRYANT

District 5 (Camden and Gloucester)

Co-Sponsored by:

Senators Allen, Bucco, Assemblymen Talarico, Suliga and LeFevre

SYNOPSIS

Criminalizes the use of runners.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/25/1999)

S1696 GORMLEY, BRYANT

1 AN ACT concerning the use of runners and supplementing chapter 21 of Title 2C of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. a. As used in this section:

"Provider" means an attorney, a health care professional, an owner or operator of a health care practice or facility, any person who creates the impression that he or his practice or facility can provide legal or health care services, or any person employed or acting on behalf of any of the aforementioned persons.

"Public media" means telephone directories, professional directories, newspapers and other periodicals, radio and television, billboards and mailed or electronically transmitted written communications that do not involve in-person contact with a specific prospective client, patient or customer.

"Runner" means a person who, for a pecuniary benefit, procures or attempts to procure a client, patient or customer at the direction of, request of or in cooperation with a provider whose purpose is to seek to obtain benefits under a contract of insurance or assert a claim against an insured or an insurance carrier for providing services to the client, patient or customer. "Runner" shall not include a person who procures or attempt to procure clients, patients or customers for a provider through public media or a person who refers clients, patients or customers to a provider as otherwise authorized by law.

- b. A person is guilty of a crime of the third degree if that person knowingly acts as a runner or uses, solicits, directs, hires or employs another to act as a runner.
- c. Notwithstanding the provisions of subsection e. of N.J.S.2C:44-1, the court shall deal with a person who has been convicted of a violation of this section by imposing a sentence of imprisonment unless, having regard to the character and condition of the person, the court is of the opinion that imprisonment would be a serious injustice which overrides the need to deter such conduct by others. If the court imposes a noncustodial or probationary sentence, such sentence shall not become final for 10 days in order to permit the appeal of such sentence by the prosecution. Nothing in this section shall preclude an indictment and conviction for any other offense defined by the laws of this State.

2. This act shall take effect immediately.

S1696 GORMLEY, BRYANT

STATEMENT

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3 This bill implements a recommendation of the Governor's Task 4 Force on Health Care Fraud by making it illegal to act as a runner, a 5 practice that facilitates fraud and serves no legitimate purpose. A 6 runner is defined as a person who receives a pecuniary benefit for 7 procuring or attempting to procure clients, patients or customers for 8 a provider whose purpose is to obtain benefits under an insurance 9 contract for providing services. Because most fraud schemes depend 10 on a volume of patients, health care providers and attorneys engaged in fraud will often pay third parties for recruiting clients, patients and 11 12 customers. Often the client, patient or customer receives inadequate or inappropriate care or services. Thus, the bill also makes it illegal 13 14 for a provider to provide or offer to provide a pecuniary benefit to a 15 runner. Soliciting clients through the public media and referring clients, patients or customers to a provider as is otherwise authorized 16 17 by law, such as attorney referrals in accordance with the Rules of Court, would be excluded from the prohibitions under the bill. Under 18 19 the bill, acting as a runner or hiring another person to act as a runner 20 would be graded as crimes of the third degree.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 1696

STATE OF NEW JERSEY

DATED: JUNE 14, 1999

The Assembly Judiciary Committee reports favorably Senate Bill No. 1696.

This bill would make punishable as a crime of the third degree acting as a runner or hiring a person to act as a runner. The bill defines a "runner" as a person who receives a pecuniary benefit for procuring or attempting to procure clients, patients or customers for a provider whose purpose is to obtain benefits under an insurance contract for providing services. Under the bill, "provider" includes attorneys, health care professionals and the owners and operators of health care practices or facilities. The soliciting of clients through the public media and referring clients, patients or customers to a provider as is otherwise authorized by the law would not be prohibited. The bill would implement a recommendation of the Governor's Task Force on Health Care Fraud.

This bill is identical to Assembly, No. 2930.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 1696

STATE OF NEW JERSEY

DATED: FEBRUARY 18, 1999

The Senate Judiciary Committee reports favorably Senate Bill No. 1696.

This bill would make punishable as a crime of the third degree acting as a runner or hiring a person to act as a runner. The bill defines a "runner" as a person who receives a pecuniary benefit for procuring or attempting to procure clients, patients or customers for a provider whose purpose is to obtain benefits under an insurance contract for providing services. Under the bill, "provider" includes attorneys, health care professionals and the owners and operators of health care practices or facilities. The soliciting of clients through the public media and referring clients, patients or customers to a provider as is otherwise authorized by the law would not be prohibited. The bill would implement a recommendation of the Governor's Task Force on Health Care Fraud.

ASSEMBLY, No. 2930

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MARCH 4, 1999

Sponsored by: Assemblyman GUY F. TALARICO District 38 (Bergen)

Co-Sponsored by: Assemblyman LeFevre

SYNOPSIS

Criminalizes the use of runners.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/5/1999)

A2930 TALARICO

1 AN ACT concerning the use of runners and supplementing chapter 21 of Title 2C of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. a. As used in this section:

"Provider" means an attorney, a health care professional, an owner or operator of a health care practice or facility, any person who creates the impression that he or his practice or facility can provide legal or health care services, or any person employed or acting on behalf of any of the aforementioned persons.

"Public media" means telephone directories, professional directories, newspapers and other periodicals, radio and television, billboards and mailed or electronically transmitted written communications that do not involve in-person contact with a specific prospective client, patient or customer.

"Runner" means a person who, for a pecuniary benefit, procures or attempts to procure a client, patient or customer at the direction of, request of or in cooperation with a provider whose purpose is to seek to obtain benefits under a contract of insurance or assert a claim against an insured or an insurance carrier for providing services to the client, patient or customer. "Runner" shall not include a person who procures or attempt to procure clients, patients or customers for a provider through public media or a person who refers clients, patients or customers to a provider as otherwise authorized by law.

- b. A person is guilty of a crime of the third degree if that person knowingly acts as a runner or uses, solicits, directs, hires or employs another to act as a runner.
- c. Notwithstanding the provisions of subsection e. of N.J.S.2C:44-1, the court shall deal with a person who has been convicted of a violation of this section by imposing a sentence of imprisonment unless, having regard to the character and condition of the person, the court is of the opinion that imprisonment would be a serious injustice which overrides the need to deter such conduct by others. If the court imposes a noncustodial or probationary sentence, such sentence shall not become final for 10 days in order to permit the appeal of such sentence by the prosecution. Nothing in this section shall preclude an indictment and conviction for any other offense defined by the laws of this State.

2. This act shall take effect immediately.

A2930 TALARICO

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STATEMENT

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3 This bill implements a recommendation of the Governor's Task 4 Force on Health Care Fraud by making it illegal to act as a runner, a 5 practice that facilitates fraud and serves no legitimate purpose. A 6 runner is defined as a person who receives a pecuniary benefit for procuring or attempting to procure clients, patients or customers for 7 8 a provider whose purpose is to obtain benefits under an insurance 9 contract for providing services. Because most fraud schemes depend 10 on a volume of patients, health care providers and attorneys engaged in fraud will often pay third parties for recruiting clients, patients and 11 12 customers. Often the client, patient or customer receives inadequate or inappropriate care or services. Thus, the bill also makes it illegal 13 14 for a provider to provide or offer to provide a pecuniary benefit to a 15 runner. Soliciting clients through the public media and referring clients, patients or customers to a provider as is otherwise authorized 16 by law, such as attorney referrals in accordance with the Rules of 17 Court, would be excluded from the prohibitions under the bill. Under 18 19 the bill, acting as a runner or hiring another person to act as a runner 20 would be graded as crimes of the third degree.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2930

STATE OF NEW JERSEY

DATED: JUNE 14, 1999

The Assembly Judiciary Committee reports favorably Assembly Bill No. 2930.

This bill would make punishable as a crime of the third degree acting as a runner or hiring a person to act as a runner. The bill defines a "runner" as a person who receives a pecuniary benefit for procuring or attempting to procure clients, patients or customers for a provider whose purpose is to obtain benefits under an insurance contract for providing services. Under the bill, "provider" includes attorneys, health care professionals and the owners and operators of health care practices or facilities. The soliciting of clients through the public media and referring clients, patients or customers to a provider as is otherwise authorized by the law would not be prohibited. The bill would implement a recommendation of the Governor's Task Force on Health Care Fraud.

This bill is identical to Senate, No. 1696.

PO BOX 004 TRENTON, NJ 08625

Office of the Governor NEWS RELEASE

CONTACT: Gene Herman 609-777-2600

RELEASE: July 14, 1999

Gov. Christie Whitman has signed the following piece of legislation:

S-1696, sponsored by Senators William L. Gormley (R-Atlantic) and Wayne R. Bryant (D-Camden/Gloucester) and Assembly Members Guy F. Talarico (R- Bergen) and Joseph Suliga (D-Union), makes it a third degree crime to act as a runner or to solicit or employ a runner to procure clients. This law defines a runner as a person who, for a pecuniary benefit, procures or attempts to procure clients for a legal service provider or a health care provider, whose purpose is to obtain benefits from or assert a claim against an insurance company. The bill requires that a person convicted of this offense be sentenced to prison unless the sentencing court finds that imprisonment would be a serious injustice, which overrides the need to deter such conduct by others.

Specifically excluded from the definition of runners are persons who procure clients and patients through public media advertising or by any other means authorized by law, such as through lawyer or physician referral services. The bill implements a recommendation by the Governor's Task Force on Health Care Fraud.