LEGISLATIVE HISTORY CHECKLIST

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CHAPTER: 152

NJSA:13:8C-1 to 13:8C-42

("Garden State Preservation Act")

BILL NO: S9(Substituted for A1000000-2nd reprint)

SPONSOR(S):DiFrancesco and McNamara

DATE INTRODUCED: May 10, 1999

COMMITTEE:

ASSEMBLY: ---

SENATE:Environment

AMENDED DURING PASSAGE: Yes

DATES OF PASSAGE:

ASSEMBLY: June 24, 1999 **SENATE:** June 21, 1999

DATE OF APPROVAL:June 30, 1999

THE FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Yes1st Reprint

(Amendments during passage denoted by superscript numbers)

S9

SPONSORS STATEMENT: Yes (Begins on page 56 of original bill)

COMMITTEE STATEMENT:

ASSEMBLY: No **SENATE:** Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A1000000

SPONSORS STATEMENT: Yes (Begins on page 56 of original bill)

Bill and Sponsor Statement identical to S9

COMMITTEE STATEMENT:

ASSEMBLY: Yes

May 20, 1999 (Agriculture and Natural Resourcest)

June 21, 1999 (Appropriations)

SENATE:No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: Yes

GOVERNOR'S ACTIONS

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

THE FOLLOWING WERE PRINTED:

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REPORTS: No

HEARINGS: *Yes* **974.90 P252 1999**

New Jersey. Legislature. Senate. Environment Committee and Senate. Economic Growth, agriculture and Tourism Committee.

Public Hearing on Senate Bill No. 9 (The "Garden State Preservation Trust Act,") held 5-27-99. Trenton, 1999.

NEWSPAPER ARTICLES: Yes

[&]quot;Open-space campaign begins," Philadelphia <u>Inquirer</u>, 7-1-99, p.B1.

[&]quot;Whitman signs sweeping land preservation law," <u>Home News-Tribune</u>, 7-1-99, p.A3.

[&]quot;Whitman oks \$1B to save open space," Bridgewater Courier News, 7-1-99, p.A3.

Title 13.
Chapter 8C (New)
Garden State
Preservation
Trust
§§1-42
C.13:8C-1
to 13:8C-42
§43
Approp.

P.L. 1999, CHAPTER 152, approved June 30, 1999 Senate, No. 9 (First Reprint)

AN ACT concerning open space, farmland, and historic preservation, establishing the Garden State Preservation Trust, supplementing Title 13 of the Revised Statutes, and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. (New section) Sections 1 through 41 of this act shall be known, and may be cited, as the "Garden State Preservation Trust Act."

2. (New section) The Legislature finds and declares that enhancing the quality of life of the citizens of New Jersey is a paramount policy of the State; that the acquisition and preservation of open space, farmland, and historic properties in New Jersey protects and enhances the character and beauty of the State and provides its citizens with greater opportunities for recreation, relaxation, and education; that the lands and resources now dedicated to these purposes will not be adequate to meet the needs of an expanding population in years to come; that the open space and farmland that is available and appropriate for these purposes will gradually disappear as the costs of preserving them correspondingly increase; and that it is necessary and desirable to provide funding for the development of parks and other open space for recreation and conservation purposes.

The Legislature further finds and declares that agriculture plays an integral role in the prosperity and well-being of the State as well as providing a fresh and abundant supply of food for its citizens; that much of the farmland in the State faces an imminent threat of permanent conversion to non-farm uses; and that the retention and development of an economically viable agricultural industry is of high public priority.

The Legislature further finds and declares that there is an urgent need to preserve the State's historic heritage to enable present and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SEN committee amendments adopted June 17, 1999.

future generations to experience, understand, and enjoy the landmarks of New Jersey's role in the birth and development of this nation; that the restoration and preservation of properties of historic character and importance in the State is central to meeting this need; and that a

5 significant number of these historic properties are located in urban

centers, where their restoration and preservation will advance urban
 revitalization efforts of the State and local governments.

8 The Legislature further finds and declares that there is growing 9 public recognition that the quality of life, economic prosperity, and 10 environmental quality in New Jersey are served by the protection and 11 timely preservation of open space and farmland and better management 12 of the lands, resources, historic properties, and recreational facilities 13 that are already under public ownership or protection; that the 14 preservation of the existing diversity of animal and plant species is 15 essential to sustaining both the environment and the economy of the Garden State, and the conservation of adequate habitat for 16 17 endangered, threatened, and other rare species is necessary to preserve 18 this biodiversity; that there is a need to establish a program to serve as 19 the successor to the programs established by the "Green Acres, Farmland and Historic Preservation, and Blue Acres Bond Act of 20 21 1995," P.L.1995, c.204, nine previous similar bond acts enacted in 22 1961, 1971, 1974, 1978, 1981, 1983, 1987, 1989, and 1992, and 23 various implementing laws; and that any such successor program 24 should support implementation of Statewide policies, goals, and 25 strategies concerned with and emphasizing the importance of 26 preserving open space, sensitive environmental areas, critical wildlife 27 habitat, farmland, and historic resources.

The Legislature further finds and declares that the citizens of the State have indicated their very strong support for open space, farmland, and historic preservation efforts not only in the past approval of State Green Acres bond acts and numerous county and municipal dedicated funding sources for those purposes, but most recently in 1998 with the approval of an amendment to the New Jersey Constitution that provides for a stable and dedicated source of funding for those purposes for the next decade and beyond.

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36 The Legislature therefore determines that it is in the public interest 37 to preserve as much open space and farmland, and as many historic 38 properties, as possible within the means provided by the 1998 39 constitutional amendment; that, in recognition of the recommendations 40 of the Governor's Council on New Jersey Outdoors, it is a worthy goal 41 to preserve one million more acres of open space and farmland in the Garden State in the next decade to protect the quality of life for New 42 43 Jersey residents; and that, to accomplish that goal, it is also in the 44 public interest to create the Garden State Preservation Trust and to 45 enable it to raise revenue for those purposes, and to delegate to it such 46 other duties and responsibilities as shall be necessary to further the

purposes of the constitutional amendment and to advance the policies
 and achieve the goals set forth in this preamble.

3. (New section) As used in sections 1 through ¹[41] <u>42</u>¹ of this act:

"Acquisition" or "acquire" means the obtaining of a fee simple or lesser interest in land, including but not limited to a development easement¹, a conservation restriction or easement,¹ or any other ¹restriction or ¹ easement permanently restricting development, by purchase, installment purchase agreement, gift, donation, ¹eminent domain by the State or a local government unit, or devise [, or eminent domain by the State or a local government unit 11; except that any acquisition of lands by the State for recreation and conservation purposes by eminent domain shall ¹[include the process] be only as ¹ authorized pursuant to section 28 of this act;

"Bonds" means bonds issued by the trust pursuant to this act; "Commissioner" means the Commissioner of Environmental Protection;

"Committee" means the State Agriculture Development Committee established pursuant to section 4 of P.L.1983, c.31 (C.4:1C-4);

"Constitutionally dedicated moneys" means any moneys made available pursuant to Article VIII, Section II, paragraph 7 of the State Constitution or through the issuance of bonds, notes or other obligations by the trust, as prescribed by Article VIII, Section II, paragraph 7 of the State Constitution and this act, or any moneys from other sources deposited in the trust funds established pursuant to sections 19, 20, and 21 of this act, and appropriated by law, for any of the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution or this act;

"Convey" or "conveyance" means to sell, donate, exchange, transfer, or lease for a term of 25 years or more;

"Cost" means the expenses incurred in connection with: all things deemed necessary or useful and convenient for the acquisition or development of lands for recreation and conservation purposes, the acquisition of development easements or fee simple titles to farmland, or the preservation of historic properties, as the case may be; the execution of any agreements or franchises deemed by the Department of Environmental Protection, State Agriculture Development Committee, or New Jersey Historic Trust, as the case may be, to be necessary or useful and convenient in connection with any project funded in whole or in part using constitutionally dedicated moneys; the procurement or provision of appraisal, archaeological, architectural, conservation, design, engineering, financial, geological, historic research, hydrological, inspection, legal, planning, relocation, surveying, or other professional advice, estimates, reports, services, or studies; the purchase of title insurance; the undertaking of feasibility

1 studies; the establishment of a reserve fund or funds for working

- 2 capital, operating, maintenance, or replacement expenses and for the
- 3 payment or security of principal or interest on bonds, as the Director
- 4 of the Division of Budget and Accounting in the Department of the
- 5 Treasury may determine; and reimbursement to any fund of the State
- of moneys that may have been transferred or advanced therefrom to 6
- any fund established by this act, or any moneys that may have been 7
- 8 expended therefrom for, or in connection with, this act;
- 9 "Department" means the Department of Environmental Protection;
- 10 "Development" or "develop" means, except as used in the
- 11 definitions of "acquisition" and "development easement" in this
- section, any improvement made to a land or water area designed to 12
- expand and enhance its utilization for recreation and conservation 13
- 14 purposes, and shall include the construction, renovation, or repair of
- any such improvement¹, but shall not mean shore protection or beach 15
- nourishment or replenishment activities¹; 16
- 17 "Development easement" means an interest in land, less than fee
- 18 simple title thereto, which interest represents the right to develop that
- 19 land for all nonagricultural purposes and which interest may be
- transferred under laws authorizing the transfer of development 20
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- 22 "Farmland" means land identified as having prime or unique soils as
- 23 classified by the Natural Resources Conservation Service in the United
- 24 States Department of Agriculture, having soils of Statewide
- 25 importance according to criteria adopted by the State Soil
- 26 Conservation Committee, established pursuant to R.S.4:24-3, or
- 27 having soils of local importance as identified by local soil conservation
- 28 districts, and which land qualifies for differential property taxation 29
- pursuant to the "Farmland Assessment Act of 1964," P.L.1964, c.48 30
- (C.54:4-23.1 et seq.), and any other land on the farm that is necessary
- 31 to accommodate farm practices as determined by the State Agriculture
- 32 Development Committee;
- "Farmland preservation," "farmland preservation purposes" or 33
- 34 "preservation of farmland" means the permanent preservation of
- 35 farmland to support agricultural or horticultural production as the first
- priority use of that land; 36
- 37 "Garden State Farmland Preservation Trust Fund" means the
- Garden State Farmland Preservation Trust Fund established pursuant 38
- 39 to section 20 of this act;
- "Garden State Green Acres Preservation Trust Fund" means the 40
- 41 Garden State Green Acres Preservation Trust Fund established
- 42 pursuant to section 19 of this act;
- 43 "Garden State Historic Preservation Trust Fund" means the Garden
- 44 State Historic Preservation Trust Fund established pursuant to section
- 45 21 of this act:
- 46 "Green Acres bond act" means: P.L.1961, c.46; P.L.1971, c.165;

- 1 P.L.1974, c.102; P.L.1978, c.118; P.L.1983, c.354; P.L.1987, c.265;
- 2 P.L.1989, c.183; P.L.1992, c.88; P.L.1995, c.204; and any State
- 3 general obligation bond act that may be approved after the date of
- 4 enactment of this act for the purpose of providing funding for the
- 5 acquisition or development of lands for recreation and conservation
- 6 purposes;
- 7 "Historic preservation," "historic preservation purposes," or
- 8 "preservation of historic properties" means any work relating to the
- 9 conservation, improvement, interpretation, preservation, protection,
- 10 rehabilitation, renovation, repair, restoration, or stabilization of any
- 11 historic property, and shall include any work related to providing
- 12 access thereto for disabled or handicapped persons;
- 13 "Historic property" means any area, building, facility, object,
- 14 property, site, or structure approved for inclusion, or which meets the
- 15 criteria for inclusion, in the New Jersey Register of Historic Places
- 16 pursuant to P.L.1970, c.268 (C.13:1B-15.128 et seq.);
- 17 "Indoor recreation" means active recreation that otherwise is or
- 18 may be pursued outdoors but, for reasons of extending the season or
- 19 avoiding inclement weather, is or may be pursued indoors within a
- 20 fully or partially enclosed building or other structure, and includes
- 21 basketball, ice skating, racquet sports, roller skating, swimming, and
- 22 similar recreational activities and sports as determined by the
- 23 Department of Environmental Protection;
- 24 "Land" or "lands" means real property, including improvements
- 25 thereof or thereon, rights-of-way, water, lakes, riparian and other
- 26 rights, easements, privileges and all other rights or interests of any
- 27 kind or description in, relating to, or connected with real property;
- 28 "Local government unit" means a county, municipality, or other
- 29 political subdivision of the State, or any agency, authority, or other
- 30 entity thereof¹; except, with respect to the acquisition and
- 31 <u>development of lands for recreation and conservation purposes, "local</u>
- 32 government unit" means a county, municipality, or other political
- 33 <u>subdivision of the State, or any agency, authority, or other entity</u>
- thereof the primary purpose of which is to administer, protect, acquire,
 develop, or maintain lands for recreation and conservation purposes¹;
- 36 "New Jersey Historic Trust" means the entity established pursuant
- 37 to section 4 of P.L.1967, c.124 (C.13:1B-15.111);
- "Notes" means the notes issued by the trust pursuant to this act;
- 39 "Pinelands area" means the pinelands area as defined pursuant to
- 40 section 3 of P.L.1979, c.111 (C.13:18A-3);
- 41 "Pinelands regional growth area" means a regional growth area
- 42 established pursuant to the pinelands comprehensive management plan
- 43 adopted pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.);
- 44 "Project" means all things deemed necessary or useful and
- 45 convenient in connection with the acquisition or development of lands
- 46 for recreation and conservation purposes, the acquisition of

development easements or fee simple titles to farmland, or the preservation of historic properties, as the case may be;

"Qualifying open space referendum county" means any county that has: (1) approved and implemented, and is collecting and expending the revenue from, an annual levy authorized pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.) for an amount or at a rate equivalent to at least one ¹ [quarter] half ¹ of one cent per \$100 of assessed value of real property, or for an amount or at a rate established by the county and in effect as of April 1, 1999, whichever is greater; or (2) adopted an alternative means of funding for the same or similar purposes as an annual levy, which the Department of Environmental Protection, in consultation with the committee and the New Jersey Historic Trust, approves to be stable and reasonably equivalent in effect to an annual levy;

"Qualifying open space referendum municipality" means any municipality that has: (1) approved and implemented, and is collecting and expending the revenue from, an annual levy authorized pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.) for an amount or at a rate equivalent to at least one "[quarter] half" of one cent per \$100 of assessed value of real property, or for an amount or at a rate established by the municipality and in effect as of April 1, 1999, whichever is greater; or (2) adopted an alternative means of funding for the same or similar purposes as an annual levy, which the Department of Environmental Protection, in consultation with the committee and the New Jersey Historic Trust, approves to be stable and reasonably equivalent in effect to an annual levy;

"Qualifying tax exempt nonprofit organization" means a nonprofit organization that is exempt from federal taxation pursuant to section 501 (c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501 (c)(3), and which qualifies for a grant pursuant to sections $27^{1}, 39, 1^{1}$ or 1[40] 41 of this act;

"Recreation and conservation purposes" means the use of lands for beaches, biological or ecological study, boating, camping, fishing, forests, greenways, hunting, natural areas, parks, playgrounds, protecting historic properties, water reserves, watershed protection, wildlife preserves, active sports, or a similar use for either public outdoor recreation or conservation of natural resources, or both; and

"Trust" means the Garden State Preservation Trust established pursuant to section 4 of this act.

4. (New section) a. There is hereby established in but not of the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Garden State Preservation Trust." For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the trust is hereby allocated within the Department of the Treasury, but

1 notwithstanding that allocation, the trust shall be independent of any

- 2 supervision or control by that department or by any board or officer
- 3 thereof. The trust is hereby constituted as an instrumentality of the
- 4 State, exercising public and essential governmental functions, no part
- 5 of whose revenues shall accrue to the benefit of any individual, and the
- exercise by the trust of the powers conferred by this act shall be 6
- 7 deemed and held to be an essential governmental function of the State.
- 8 b. The trust shall consist of nine voting members as follows: the
- 9 Commissioner of Environmental Protection, the Secretary of
- 10 Agriculture, the Secretary of State, and the State Treasurer, who shall
- 11 be members ex officio; and five public members, one of whom shall be
- appointed by the Governor, two of whom shall be appointed by the 12
- President of the Senate and ¹of those two so appointed no more than 13
- one¹ shall be from ¹ [different political parties] the same political 14
- party¹, and two of whom shall be appointed by the Speaker of the 15
- General Assembly and ¹of those two so appointed no more than one ¹ 16
- shall be from ¹ [different political parties] the same political party ¹. 17
- 18 The public member appointed by the Governor shall serve a term of
- 19 five years. Each public member appointed by the President of the
- 20 Senate shall serve a term of five years, except of those first appointed,
- 21 one shall serve a term of three years and the other a term of two years.
- 22 Each public member appointed by the Speaker of the General
- 23 Assembly shall serve a term of five years, except of those first
- 24 appointed, one shall serve a term of three years and the other a term 25 of two years.
 - ¹No person holding elective public office shall be eligible to be a member of the trust.¹
- 28 c. Each public member shall hold office for the term of the 29 member's appointment and until the member's successor shall have
- been appointed and qualified. A public member shall be eligible for 30
- 31 reappointment. Any vacancy in a public membership occurring other
- 32 than by expiration of term shall be filled in the same manner as the
- 33 original appointment but for the unexpired term only.

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- 34 d. Any public member may be removed from office by the 35 appointing authority, for cause, after a public hearing, and may be
- suspended by the appointing authority pending the completion of the 36
- hearing. All members before entering upon their duties shall take and 37
- 38 subscribe an oath to perform the duties of their office faithfully,
- 39 impartially and justly to the best of their ability. A record of each oath
- 40 shall be filed in the Office of the Secretary of State.
- 41 e. The first chairperson of the trust shall be the public member first
- 42 appointed by the Governor. At the first meeting of the trust held in
- 43 each subsequent year, the members shall elect one of the public 44 members to serve as chairperson of the trust in a manner that ensures
- 45 that the chair rotates annually among at least one of the appointees of
- 46 the President of the Senate, at least one of the appointees of the

1 Speaker of the General Assembly, and the appointee of the Governor.

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- f. The trust shall not be deemed to be constituted and shall not take action or adopt motions or resolutions until all five authorized public members shall have been appointed and qualified in the manner provided in this section. The members shall annually elect one of the public members as vice chairperson. The members shall elect a secretary and a treasurer, who need not be members, and the same person may be elected to serve as both secretary and treasurer. The powers of the trust shall be vested in the members thereof in office from time to time and five members of the trust shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the trust at any meeting thereof by the affirmative vote of a majority of the full membership of the trust. No vacancy in the membership of the trust shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the trust. ¹The trust shall in all respects comply with the provisions of the "Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.).¹
 - g. Each public member of the trust shall receive compensation in the amount of \$150 per day for each day that the public member attends a meeting of the trust, unless otherwise prohibited by law. Ex officio members of the trust shall serve without compensation. All members shall be reimbursed for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no member shall be deemed to have forfeited nor shall the member forfeit the member's office or employment or any benefits or emoluments thereof by reason of the member's acceptance of the office of ex officio member of the trust or the member's services therein.
 - h. Each ex officio member may designate an employee of the member's department or agency to represent the member at meetings of the trust. All designees may lawfully vote and otherwise act on behalf of the member for whom they constitute the designee. The designation shall be in writing delivered to the trust and shall continue in effect until revoked or amended in writing delivered to the trust.
- 35 i. A true copy of the minutes of every meeting of the trust shall be delivered forthwith by and under the certification of the secretary 36 37 thereof to the Governor. No action taken at the meeting by the trust shall have force or effect until 15 days after the copy of the minutes 38 39 shall have been so delivered, unless during this 15-day period the 40 Governor shall approve in writing the minutes or any part thereof, in 41 which case the action shall become effective upon approval. If, within that 15-day period, the Governor returns a copy of the minutes with 42 the Governor's veto of any action taken by the trust or any member 43 44 thereof at the meeting, the action shall be null and void and of no 45 effect. Notwithstanding the foregoing, if the last day of the 15-day 46 period shall be a Saturday, Sunday or legal holiday, then the 15-day

period shall be deemed extended to the next following business day. 1

- 2 The powers conferred in this subsection upon the Governor shall be
- 3 exercised with due regard for the rights of the holders of bonds, notes
- 4 or other obligations of the trust at any time outstanding, and nothing
- 5 in, or done pursuant to, this subsection shall in any way limit, restrict
- or alter the obligation or powers of the trust or any representative or 6
- 7 officer of the trust to carry out and perform in every detail each and
- 8 every covenant, agreement or contract at any time made or entered
- 9 into by or on behalf of the trust with respect to its bonds, notes or
- 10 other obligations or for the benefit, protection or security of the
- 11 holders thereof.

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j. The trust shall continue in existence until dissolved by act of the Legislature. However, any dissolution of this trust shall be on condition that the trust has no debts, contractual duties or obligations outstanding, or that provision has been made for the payment, discharge or retirement of these debts, contractual duties or obligations. Upon any dissolution of the trust, all property, rights, funds and assets thereof shall pass to and become vested in the State.

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- 5. (New section) It shall be the sole purpose of the trust established pursuant to this act to:
- 22 a. Provide funding to the Department of Environmental Protection, 23 the State Agriculture Development Committee, and the New Jersey Historic Trust for all or a portion of the cost of projects undertaken by 24 those entities or by grant or loan recipients in accordance with the 25 26 purposes and procedures established by Article VIII, Section II, 27 paragraph 7 of the State Constitution and this act; and
 - b. Perform such other duties and responsibilities as authorized pursuant to this act or any other law.

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- 31 6. (New section) In addition to all other powers granted to the 32 trust in this act, the trust shall have power:
 - a. To sue and be sued;
 - b. To have an official seal and alter it at the trust's pleasure;
- 35 c. To make and alter bylaws for its organization and internal management and rules and regulations for the conduct of its affairs and 36 37 business;
 - d. To maintain an office at a place or places within the State as it may determine, and acquire, own, lease as lessee or lessor, hold, use, sell, transfer, or dispose of real or personal property for that purpose;
 - e. To acquire, hold, use and dispose of its income, revenues, funds and moneys;
- 43 To borrow money and to issue its bonds, notes or other obligations and to secure them by its revenues or other funds and 44 45 otherwise to provide for and secure the payment thereof and to 46 provide for the rights of the holders thereof and to provide for the

1 refunding thereof, all as provided in this act;

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- g. To issue subordinated indebtedness and to enter into any 3 revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, insurance contract, surety bond, commitment to purchase or sell bonds, notes or other obligations, purchase or sale agreement, 6 or commitments or other contracts or agreements, and other security 8 agreements as approved by the trust in connection with the issuance of bonds, notes or other obligations;
 - h. Subject to any agreement with the holders of bonds, notes or other obligations, to invest moneys of the trust not required for immediate use, including proceeds from the sale of any bonds, notes or other obligations, in obligations, securities and other investments as the trust shall deem prudent;
 - i. Subject to any agreements with holders of bonds, notes or other obligations, to purchase bonds, notes or other obligations of the trust out of any funds or moneys of the trust available therefor, and to hold, cancel or resell the bonds, notes or other obligations;
 - For its sole purpose as established in section 5 of this act, to appoint and employ an executive director and such additional officers, who need not be members of the trust, and such other personnel and staff as it may require, at an annual expense not to exceed \$150,000, all without regard to the provisions of Title 11A, Civil Service, of the New Jersey Statutes;
 - k. To do and perform any acts and things authorized by this act under, through, or by means of its officers, agents or employees or by contract with any person, firm or corporation or any public body;
- 28 1. To procure insurance against any losses in connection with its 29 property, operations, assets or obligations in amounts and from 30 insurers as it deems desirable;
 - m. To adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) such rules and regulations as it deems necessary to effectuate the purposes of Article VIII, Section II, paragraph 7 of the State Constitution and this act;
 - n. To make and enter into any and all contracts and agreements which the trust determines are necessary, incidental, convenient or desirable to the performance of its duties and the execution of its powers under this act;
 - o. To accept and use any funds appropriated and paid by the State to the trust, including, without limitation, appropriations and payments from the Garden State Preservation Trust Fund Account established pursuant to section 17 of this act, for the purposes for which the appropriations and payments are made;
- 44 p. To apply for, and receive and accept, appropriations or grants 45 of property, money, services, or reimbursements for money previously 46 spent and other assistance offered or made available to it by or from

any person, government agency, public authority, or any public or 1 2 private entity whatever for any lawful corporate purpose of the trust, 3 including, without limitation, grants, appropriations, 4 reimbursements from the federal government, and to apply and 5 negotiate for these upon such terms and conditions as may be required by any person, government agency, authority, or entity as the trust 6 7 may determine to be necessary, convenient, or desirable, provided that 8 all such moneys, grants, appropriations, and reimbursements so 9 received and accepted shall be subject to appropriation by law 10 pursuant to the procedures established by this act; and

q. To do any and all things necessary, incidental, convenient or desirable to carry out its purposes and exercise the powers given and granted in this act.

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7. (New section) a. The trust shall have the power and is hereby authorized to issue its bonds, notes or other obligations in principal amounts as determined by the trust to be necessary to provide for any of its corporate purposes, including the payment, funding or refunding of the principal of, or interest on, or redemption premiums, if any, on bonds, notes or other obligations issued by it, whether the bonds, notes, obligations or interest to be funded or refunded have or have not become due; and to provide for the security thereof and for the establishment or increase of reserves to secure or to pay the bonds, notes or other obligations or interest thereon and all other reserves and all costs or expenses of the trust incident to and necessary or convenient to carry out its corporate purposes and powers; and in addition to its bonds, notes and other obligations, the trust shall have the power to issue subordinated indebtedness, which shall be subordinate in lien to the lien of any or all of its bonds, notes or other obligations as the trust may determine. No resolution or other action of the trust providing for the issuance of bonds, refunding bonds, notes or other obligations shall be adopted or otherwise made effective by the trust without the prior approval in writing of the Governor and the State Treasurer.

b. Except as may be otherwise expressly provided in this act or by the trust, every issue of bonds, notes or other obligations shall be general obligations payable out of any revenues or funds of the trust, subject only to any agreements with the holders of particular bonds, notes or other obligations pledging any particular revenues or funds. The trust may provide the security and payment provisions for its bonds, notes or other obligations as it may determine, including, without limiting the generality of the foregoing, bonds, notes or other obligations as to which the principal and interest are payable from and secured by all or any portion of the revenues of and payments to the trust, and other moneys or funds as the trust shall determine. The trust may also enter into bank loan agreements, lines of credit and

other security agreements as authorized pursuant to subsection g. of section 6 of this act and obtain for or on its behalf letters of credit in each case for the purpose of securing its bonds, notes or other obligations or to provide direct payment of any costs which the trust is authorized to pay by this act and to secure repayment of any borrowings under the loan agreement, line of credit, letter of credit or other security agreement by its bonds, notes or other obligations or the proceeds thereof or by any or all of the revenues of and payments to the trust or by any appropriation, grant or reimbursement to be received by the trust and other moneys or funds as the trust shall

determine.

- c. Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, of the New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A.
- d. Bonds or notes of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, be in the denomination or denominations, be in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or outside of the State, and be subject to the terms of redemption, with or without premium, as the resolution or resolutions may provide. Bonds or notes may be further secured by a trust indenture between the trust and a corporate trustee within or outside of the State. All other obligations of the trust shall be authorized by resolution containing terms and conditions as the trust shall determine.
- e. Bonds, notes or other obligations of the trust may be sold at public or private sale at a price or prices and in a manner as the trust shall determine, either on a negotiated or on a competitive basis.
- f. Bonds or notes may be issued and other obligations incurred under the provisions of this act without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by subsection a. of this section, and without any other proceedings or the happening of any other conditions or other things than those proceedings, conditions or things which are specifically required by this act.
- g. Bonds, notes and other obligations of the trust issued or incurred under the provisions of this act shall not be in any way a debt or liability of the State or of any political subdivision thereof other than the trust and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision or be or constitute a pledge of the faith and credit of the State or of any political subdivision but all bonds, notes and obligations, unless funded

or refunded by bonds, notes or other obligations of the trust, shall be

2 payable solely from revenues or funds pledged or available for their 3 payment as authorized in this act. Each bond, note or other obligation 4 shall contain on its face a statement to the effect that the trust is 5 obligated to pay the principal thereof, redemption premium, if any, or the interest thereon only from revenues or funds of the trust and that 6 7 neither the State nor any political subdivision thereof is obligated to

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pay the principal thereof, redemption premium, if any, or interest 9

thereon and that neither the faith and credit nor the taxing power of the State or any political subdivision thereof is pledged to the payment

11 of the principal of, redemption premium, if any, or the interest on the

bonds, notes or other obligations. For the purposes of this subsection, 12 13

political subdivision does not include the trust.

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h. All expenses incurred in carrying out the provisions of this act shall be payable solely from the revenues or funds provided or to be provided under or pursuant to the provisions of this act and nothing in this act shall be construed to authorize the trust to incur any indebtedness or liability on behalf of or payable by the State or any political subdivision thereof.

i. Prior to July 1, 2009, the aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness, of the trust shall not exceed \$1,000,000,000; except that this limitation shall not include any bonds, notes or other obligations, including subordinated indebtedness, of the trust issued for refunding purposes in accordance with the provisions of this section, and any bonds, notes or other obligations of the trust issued to fund the costs of issuance of its bonds, notes or other obligations. After June 30, 2009, the trust may issue only refunding bonds in any amount subject to subsections j. through n. of this section. ¹ [The limitations specified in this subsection shall apply only to bonds, notes or other obligations of the trust that are payable from, or secured by, amounts on deposit in the Garden State Preservation Trust Fund Account established pursuant to section 17 of this act. 11

The trust shall not ¹[incur debt] issue bonds, notes or other obligations¹ in any State fiscal year in excess of \$200,000,000, except that if that permitted amount of '[debt] bonds, notes or other obligations¹, or any portion thereof, is not ¹[incurred] issued ¹ in a State fiscal year it may be ¹[incurred] issued ¹ in a subsequent State fiscal year. Any increase in this limitation shall only occur if so provided for by law.

¹The limitations specified in this subsection shall apply only to bonds, notes or other obligations of the trust that are payable from, or secured by, amounts on deposit in the Garden State Preservation Trust Fund Account established pursuant to section 17 of this act.¹

j. Upon the decision by the trust to issue refunding bonds pursuant to this section, and prior to the sale of those bonds, the trust shall

- 1 transmit to the Joint Budget Oversight Committee, or its successor, a 2 report that a decision has been made, reciting the basis on which the 3 decision was made, including an estimate of the debt service savings 4 to be achieved and the calculations upon which the trust relied when 5 making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at 6 7 public or private sale and the reasons therefor.
- 8 k. The Joint Budget Oversight Committee, or its successor, shall have authority to approve or disapprove the sale of refunding bonds as included in each report submitted in accordance with subsection j. of this section. The Joint Budget Oversight Committee, or its 12 successor, shall approve or disapprove the sale of refunding bonds within 10 business days after physical receipt of the report. The Joint Budget Oversight Committee, or its successor, shall notify the trust in writing of the approval or disapproval as expeditiously as possible.

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- 1. No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee, or its successor, as set forth in subsection k. of this section.
- m. Within 30 days after the sale of the refunding bonds, the trust shall notify the Joint Budget Oversight Committee, or its successor, of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, and the actual amount of debt service savings to be realized as a result of the sale of refunding bonds.
- n. The Joint Budget Oversight Committee, or its successor, shall, however, review all information and reports submitted in accordance with this section and may, on its own initiative, make observations and recommendations to the trust or to the Legislature, or both, as it deems appropriate.

30 31 8. (New section) In any resolution of the trust authorizing or

- relating to the issuance of any bonds, notes or other obligations or in any indenture securing the bonds, notes or other obligations, the trust, in order to secure the payment of the bonds, notes or other obligations and in addition to its other powers, shall have the power by provisions therein, which shall constitute covenants by the trust and contracts with the holders of the bonds, notes or other obligations, to:
- a. Pledge all or any part of its revenues or receipts to which its right then exists or may thereafter come into existence and other moneys or funds as the trust shall determine and the moneys derived therefrom, and the proceeds of any bonds, notes or other obligations;
- b. Pledge any agreement, ¹including a grant, agreement or contract with the federal government, the revenues or payments thereunder and the proceeds thereof;
- c. Covenant against pledging all or any part of its revenues or receipts or its agreements and the revenues derived thereunder or the

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proceeds thereof and other moneys or funds as the trust shall determine and the moneys derived therefrom or against permitting or suffering any lien on any of the foregoing;

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- d. Covenant with respect to limitations on any right to sell, lease or otherwise dispose of any property of any kind;
- e. Covenant as to any bonds, notes and other obligations to be issued and the limitations thereof and the terms and conditions thereof and as to the custody, application, investment, and disposition of the proceeds thereof;
 - f. Covenant as to the issuance of additional bonds, notes or other obligations or as to limitations on the issuance of additional bonds, notes or other obligations and on the incurring of other debts by it;
 - g. Covenant as to the payment of the principal of or interest on the bonds, notes or other obligations, as to the sources and methods of payment, as to the rank or priority of any bonds, notes or obligations with respect to any lien or security or as to the acceleration of the maturity of any bonds, notes or obligations;
 - h. Provide for the replacement of lost, stolen, destroyed or mutilated bonds, notes or other obligations;
 - i. Covenant against extending the time for the payment of bonds, notes or other obligations or interest thereon;
 - j. Covenant as to the redemption of bonds, notes or other obligations and privileges of exchange thereof for other bonds, notes or other obligations of the trust;
 - k. Covenant to create or authorize the creation of special funds or moneys to be held in pledge or otherwise for payment or redemption of bonds, notes or other obligations, reserves or other purposes and as to the use, investment, and disposition of the moneys held in the funds;
 - 1. Establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds, notes or other obligations may be amended or abrogated, the amount of bonds, notes or other obligations the holders of which must consent thereto, and the manner in which the consent may be given;
 - m. Provide for the release of property, agreements, or revenues and receipts from any pledge and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge;
- n. Provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and to prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of the trust shall become or may be declared due and payable before maturity and the terms and conditions upon which any declaration and its consequences may be waived;
- o. Vest in a trustee or trustees within or outside of the State such property, rights, powers and duties in trust as the trust may determine,

1 and to limit the rights, duties and powers of that trustee or trustees;

- p. Execute all bills of sale, conveyances, deeds of trust and other instruments necessary or convenient in the exercise of its powers or in the performance of its covenants or duties;
- q. Pay the costs or expenses incident to the enforcement of the bonds, notes or other obligations or of the provisions of the resolution or of any covenant or agreement of the trust with the holders of its bonds, notes or other obligations;
- r. Limit the rights of the holders of any bonds, notes or other obligations to enforce any pledge or covenant securing the bonds, notes or other obligations; and
- s. Make covenants, in addition to the covenants herein expressly authorized, of like or different character, and to make covenants to do or refrain from doing acts and things as may be necessary, or convenient and desirable, in order to better secure bonds, notes or other obligations or which in the absolute discretion of the trust will tend to make bonds, notes or other obligations more marketable, notwithstanding that the covenants, acts or things may not be enumerated herein.

9. (New section) Any pledge of revenues, moneys, funds or other property made by the trust shall be valid and binding from the time when the pledge is made; the revenues, moneys, funds or other property so pledged and thereafter received by the trust shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act, and the lien of any pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the trust, irrespective of whether the parties have notice thereof. Neither the resolution nor any other instrument by which a pledge of revenues, moneys or funds is created need be filed or recorded, except in the records of the trust.

10. (New section) Neither the members of the trust nor any person executing bonds, notes or other obligations issued pursuant to this act shall be liable personally on the bonds, notes or other obligations by reason of the issuance thereof.

11. (New section) The trust may establish reserves, funds or accounts as may be, in its discretion, necessary or desirable to further the accomplishment of the purposes of the trust or to comply with the provisions of any agreement made by or any resolution of the trust.

12. (New section) The State does hereby pledge to and covenant and agree with the holders of any bonds, notes or other obligations issued or incurred pursuant to the authorization of this act that the State will not limit or alter the rights or powers hereby vested in the

trust in any way that would jeopardize the interest of the holders of the bonds, notes or other obligations or inhibit or prevent performance or fulfillment by the trust of the terms of any agreement made with the holders of the bonds, notes or other obligations, or prevent the trust from obtaining sufficient revenues which, together with other available funds, shall be sufficient to meet all expenses of the trust and fulfill the terms of any agreement made with the holders of the bonds, notes or other obligations, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceedings by or on behalf of the holders, as provided in any agreement provided for in this act, until the bonds, notes or other obligations, together with interest thereon, are fully met and discharged or provided for. The failure of the State to appropriate moneys for any purpose of this act shall not be deemed or construed to be a violation of this section.

13. (New section) The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies, and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds, notes or other obligations issued pursuant to this act, and the bonds, notes or other obligations shall be authorized security for any and all public deposits.

14. (New section) All property of the trust is declared to be public property devoted to an essential public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any political subdivision thereof. All bonds, notes or other obligations issued pursuant to this act are hereby declared to be issued by a body corporate and politic of the State and for an essential public and governmental purpose and the bonds, notes and other obligations, and the interest thereon and the income therefrom, and all funds, revenues, income and other moneys received or to be received by the trust and pledged or available to pay or secure the payment of the bonds, notes and other obligations, or interest thereon, shall at all times be exempt from taxation, except for transfer inheritance and estate taxes.

15. (New section) On or before the first day of September in each year, commencing with the calendar year after the date of enactment of this act, the trust shall make an annual report of its activities for the preceding State fiscal year to the Governor and to the Legislature, in

1 addition to responding to other requests made by the Legislature from

- 2 time to time. The report shall set forth a complete operating and
- 3 financial statement covering its operations during the year, a long
- 4 range financing plan for the next five years and a more specific short
- 5 range financing plan for the next year with respect to providing the
- 6 funding necessary to achieve the goals and objectives of this act, and
- 7 a summary of the progress made to date on achieving those goals and
- 8 objectives. The trust shall cause an audit of its books and accounts to
- 9 be made at least once in each year by certified public accountants and
- 10 the cost thereof shall be considered an expense of the trust and a copy
- 11 thereof shall be filed with the Director of the Division of Budget and
- 12 Accounting ¹ [and the Comptroller] in the Department of the
- Treasury. Notwithstanding the provisions of any law to the contrary,
- 14 the State Auditor, or the State Auditor's legally authorized
- 15 representative, may examine the accounts and books of the trust.

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16. (New section) All officers, departments, boards, agencies, divisions, and commissions of the State are hereby authorized and empowered to render any and all services to the trust as may be within the area of their respective governmental functions as fixed or established by law, and as may be requested by the trust. Insofar as possible, the cost and expense of any services shall be met and provided for by those officers, departments, boards, agencies, divisions and commissions.

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- 17. (New section) a. There is established in the General Fund a special account to be known as the "Garden State Preservation Trust Fund Account." The State Treasurer shall credit to this account:
- (1) In each State fiscal year from State fiscal year 2000 through and including State fiscal year 2009, an amount from the State revenue annually collected from the State tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), as amended and supplemented, equal to \$98,000,000; and
- (2) In each State fiscal year from State fiscal year 2010 through and including State fiscal year 2029, an amount from the State revenue annually collected from the State tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), as amended and supplemented, necessary to satisfy any payments relating to bonds, notes or other obligations, including refunding bonds, of the trust, but such amount shall not exceed \$98,000,000 in any such State fiscal year.
- b. In each State fiscal year, the amount credited to the Garden State Preservation Trust Fund Account shall be appropriated only for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act.
 - c. (1) On the basis of a payment schedule provided annually by the

- 1 trust to the State Treasurer for State fiscal year 2000 through and
- 2 including State fiscal year 2009, the State Treasurer shall pay to the
- 3 trust the amount credited to the Garden State Preservation Trust Fund
- 4 Account, plus any interest or other income earned on the amount so
- 5 credited prior to payment pursuant to this subsection, for each such
- 6 State fiscal year as provided pursuant to paragraph (1) of subsection
- 7 a. of this section and appropriated pursuant to subsection b. of this
- 8 section, which the trust shall use for its purposes as set forth in this
- 9 act. The State Treasurer also shall pay to the trust such other amounts
- 10 as may be appropriated from time to time for use by the trust for its
- 11 purposes as set forth in this act.
- 12 This paragraph shall not apply to such portion of the amount 13 credited to the Garden State Preservation Trust Fund Account in State
- 14 fiscal year 2000 that is appropriated pursuant to the annual
- 15 appropriations act for State fiscal year 2000 (now before the
- 16 Legislature as Senate Bill No. of 1999 or Assembly Bill No. of
- 17 1999) to pay the cost of projects listed in that act for the purposes set
- 18 forth in Article VIII, Section II, paragraph 7 of the State
- 19 <u>Constitution.</u>¹
- 20 (2) In each State fiscal year from State fiscal year 2010 through
- and including State fiscal year 2029, the State Treasurer shall pay to
- the trust the amount credited to the Garden State Preservation Trust
- 23 Fund Account for that State fiscal year as provided pursuant to
- 24 paragraph (2) of subsection a. of this section and appropriated
- 25 pursuant to subsection b. of this section, which the trust shall use for
- 26 its purposes as set forth in this act. The State Treasurer also shall pay
- 27 to the trust such other amounts as may be appropriated from time to
- 28 time for use by the trust for its purposes as set forth in this act.
- d. Any repayments of the principal and interest on loans issued to
- 30 local government units for the acquisition or development of lands for
- 31 recreation and conservation purposes pursuant to subsection b. of
- section 27 of this act credited to the Garden State Preservation Trust Fund Account as provided pursuant to Article VIII, Section II,
- 55 Tana Tieodani as provided parsaunt to fittiere vini, section ii,
- paragraph 7 of the State Constitution shall be deposited in the Garden
- 35 State Green Acres Preservation Trust Fund established pursuant to
- 36 section 19 of this act.

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- 18. (New section) a. In each State fiscal year, from State fiscal year 2000 through and including State fiscal year 2009, the trust shall transfer to the State Treasurer for deposit into:
- 41 (1) the Garden State Green Acres Preservation Trust Fund, 42 established pursuant to section 19 of this act, 60% of such amounts as 43 are available from:
- 44 (a) the amount paid to the trust for that State fiscal year pursuant 45 to subsection c. of section 17 of this act, net of the amount necessary
- 46 to be deposited in the Garden State Historic Preservation Trust Fund

- pursuant to paragraph (3) of this subsection and net of any amount that shall be retained by the trust to make any necessary payments related to bonds, notes or other obligations, including refunding bonds, issued by the trust; and
- 5 (b) such proceeds raised by the trust for the purposes set forth in 6 Article VIII, Section II, paragraph 7 of the State Constitution and this
- 7 act through the issuance of bonds, notes or other obligations;

- 8 (2) the Garden State Farmland Preservation Trust Fund, 9 established pursuant to section 20 of this act, 40% of such amounts as 10 are available from:
 - (a) the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act, net of the amount necessary to be deposited in the Garden State Historic Preservation Trust Fund pursuant to paragraph (3) of this subsection and net of any amount that shall be retained by the trust to make any necessary payments related to bonds, notes or other obligations, including refunding bonds, issued by the trust; and
 - (b) such proceeds raised by the trust for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act through the issuance of bonds, notes or other obligations; and
 - (3) the Garden State Historic Preservation Trust Fund, established pursuant to section 21 of this act, the sum of \$6,000,000 per year from the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act.
 - b. (1) Of the amount deposited each State fiscal year into the Garden State Green Acres Preservation Trust Fund pursuant to paragraph (1) of subsection a. of this section, or received into the fund each State fiscal year from other sources: 50% thereof shall be allocated for the purposes of paying the cost of acquisition and development of lands by the State for recreation and conservation purposes; 40% thereof shall be allocated for the purposes of providing grants and loans to assist local government units to pay the cost of acquisition and development of lands for recreation and conservation purposes; and 10% thereof shall be allocated for the purposes of providing grants to assist qualifying tax exempt nonprofit organizations to pay the cost of acquisition and development of lands for recreation and conservation purposes, all as provided pursuant to this act.
- (2) Notwithstanding the provisions of this subsection to the contrary, any repayments of the principal and interest on loans issued to local government units for the acquisition or development of lands for recreation and conservation purposes pursuant to subsection b. of section 27 of this act, including repayments received after June 30, 2009, shall be allocated only for the issuance of additional loans to local government units for the acquisition or development of lands for recreation and conservation purposes pursuant to subsection b. of

1 section 27 of this act.

- 2 c. (1) Notwithstanding the provisions of this section to the 3 contrary, the trust, after conducting at least one public hearing upon 4 at least 60 days advance public notice thereof, and upon finding that 5 it would further the purposes of Article VIII, Section II, paragraph 7 of the State Constitution and this act, may (a) alter for a specific and 6 7 identified State fiscal year the funding allocation percentages or levels 8 set for or within each of the trust funds as prescribed pursuant to this 9 section for that State fiscal year, or (b) request the State Treasurer to 10 transfer moneys from one trust fund to another trust fund, to respond 11 to the special needs and funding priorities of the State within a specific and identified State fiscal year, respond to exigent circumstances, take 12 13 advantage of unexpected opportunities, or maximize the impact of 14 financial resources applied to the purposes of any particular funding 15 category. Upon receipt of any such request from the trust, the State Treasurer shall transfer the moneys between the trust funds in the 16 17 manner prescribed by the trust. Moneys so transferred from a trust 18 fund shall not be required to be repaid to the trust fund from which 19 they were transferred, provided that the moneys so transferred are expended for any of the purposes authorized by Article VIII, Section 20 21 II, paragraph 7 of the State Constitution or this act.
- 22 Moneys deposited into the Garden State Green Acres 23 Preservation Trust Fund from the repayments of the principal and interest on loans, including repayments received after June 30, 2009, 24 25 issued to local government units for the acquisition or development of 26 lands for recreation and conservation purposes pursuant to subsection 27 b. of section 27 of this act shall not be subject to transfer to other trust 28 funds or be made available for other purposes authorized for moneys 29 deposited into the Garden State Green Acres Preservation Trust Fund; 30 such repayments shall be allocated only for the issuance of additional 31 loans to local government units for the acquisition or development of 32 lands for recreation and conservation purposes as provided pursuant 33 to subsection b. of section 27 of this act.
- d. All administrative costs and expenses, including but not limited 34 35 to salaries, fringe and other benefits, equipment, materials, direct and indirect costs, and non-salaried administrative costs, of the 36 37 Department of Environmental Protection, the State Agriculture Development Committee, the New Jersey Historic Trust, and any 38 39 other State entity incurred in connection with the implementation or 40 administration of Article VIII, Section II, paragraph 7 of the State 41 Constitution or this act shall be paid from the General Fund and not 42 from constitutionally dedicated moneys.

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19. (New section) The State Treasurer shall establish a fund to be
 known as the "Garden State Green Acres Preservation Trust Fund."
 The State Treasurer shall deposit into the fund all moneys transferred

1 from the trust to the State Treasurer for deposit into the fund pursuant 2 to paragraph (1) of subsection a. of section 18 of this act and any 3 other moneys appropriated by law for deposit into the fund. Moneys 4 in the fund shall be held in interest-bearing accounts in those 5 depositories as the State Treasurer may select, and may be invested and reinvested as other trust funds in the custody of the State 6 7 Treasurer in the manner provided by law. All interest or other income 8 or earnings derived from the investment or reinvestment of moneys in 9 the fund shall be credited to the fund. Moneys derived from the 10 payment of principal and interest on the loans to local government 11 units authorized in subsection b. of section 27 of this act shall also be Such grants, contributions, donations, and 12 held in the fund. 13 reimbursements from federal aid programs, including but not limited 14 to funding received by the State from the federal Land and Water 15 Conservation Fund, 16 U.S.C. s.4601-4 et al., and from other public or private sources as may be used lawfully for the purposes of section 16 17 26 of this act shall also be held in the fund, but shall be expended in 18 accordance with any purposes for which the moneys were designated 19 and in compliance with any conditions or requirements attached 20 thereto. The moneys in the fund are specifically dedicated and shall be 21 applied to the cost of the purposes set forth in section 26 of this act. 22 Moneys derived from the payment of principal and interest on the 23 loans to local government units authorized in subsection b. of section 24 27 of this act are specifically dedicated for the issuance of additional 25 loans in accordance with subsection b. of section 27 of this act. 26 Moneys in the fund shall not be expended except in accordance with 27 appropriations from the fund made by law. Unexpended moneys due 28 to project withdrawals, cancellations, or cost savings shall be returned 29 to the fund, except as otherwise provided pursuant to paragraph (3) 30 of subsection a. of section 23 of this act, to be used for the purposes 31 of the fund.

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20. (New section) The State Treasurer shall establish a fund to be known as the "Garden State Farmland Preservation Trust Fund." The State Treasurer shall deposit into the fund all moneys transferred from the trust to the State Treasurer for deposit into the fund pursuant to paragraph (2) of subsection a. of section 18 of this act and any other moneys appropriated by law for deposit into the fund. Moneys in the fund shall be held in interest-bearing accounts in those depositories as the State Treasurer may select, and may be invested and reinvested as other trust funds in the custody of the State Treasurer in the manner provided by law. All interest or other income or earnings derived from the investment or reinvestment of moneys in the fund shall be credited to the fund. Such grants, contributions, donations, and reimbursements from federal aid programs and from other public or private sources as may be used lawfully for the purposes of section 37

1 of this act shall also be held in the fund, but shall be expended in 2 accordance with any purposes for which the moneys were designated 3 and in compliance with any conditions or requirements attached 4 thereto. The moneys in the fund are specifically dedicated and shall be 5 applied to the cost of the purposes set forth in section 37 of this act. Moneys in the fund shall not be expended except in accordance with 6 7 appropriations from the fund made by law. Unexpended moneys due 8 to project withdrawals, cancellations, or cost savings shall be returned 9 to the fund, except as otherwise provided pursuant to paragraph (3) 10 of subsection b. of section 23 of this act, to be used for the purposes 11 of the fund.

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21. (New section) The State Treasurer shall establish a fund to be 13 14 known as the "Garden State Historic Preservation Trust Fund." The 15 State Treasurer shall deposit into the fund all moneys transferred from the Garden State Preservation Trust to the State Treasurer for deposit 16 17 into the fund pursuant to paragraph (3) of subsection a. of section 18 18 of this act and any other moneys appropriated by law for deposit into 19 the fund. Moneys in the fund shall be held in interest-bearing accounts 20 in those depositories as the State Treasurer may select, and may be 21 invested and reinvested as other trust funds in the custody of the State 22 Treasurer in the manner provided by law. All interest or other income 23 or earnings derived from the investment or reinvestment of moneys in 24 the fund shall be credited to the fund. Such grants, contributions, 25 donations, and reimbursements from federal aid programs and from other public or private sources as may be used lawfully for the 26 purposes of section ¹[40] 41 of this act shall also be held in the fund, 27 28 but shall be expended in accordance with any purposes for which the 29 moneys were designated and in compliance with any conditions or requirements attached thereto. The moneys in the fund are specifically 30 dedicated and shall be applied to the cost of the purposes set forth in 31 section ¹[40] <u>41</u> of this act. Moneys in the fund shall not be 32 33 expended except in accordance with appropriations from the fund 34 made by law. Unexpended moneys due to project withdrawals, 35 cancellations, or cost savings shall be returned to the fund, except as 36 otherwise provided pursuant to paragraph (3) of subsection c. of 37 section 23 of this act, to be used for the purposes of the fund.

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22. (New section) a. The State Auditor shall conduct audits of the expenditures from the Garden State Green Acres Preservation Trust Fund, the Garden State Farmland Preservation Trust Fund, and the Garden State Historic Preservation Trust Fund as necessary to determine from time to time whether moneys from those funds have been expended for costs consistent with Article VIII, Section II, paragraph 7 of the State Constitution, this act, any appropriations of those moneys made by the Legislature, and any requirements

1 established therefor by the trust. The State Auditor shall transmit the

- 2 audit to the President of the Senate and the Speaker of the General
- 3 Assembly, and to the members of the Senate Budget and
- 4 Appropriations Committee, the Assembly Appropriations Committee,
- 5 and the Joint Budget Oversight Committee, or their successors. The
- State Auditor shall also provide copies of the audit to the Governor, 6
- 7 the State Treasurer, and the trust.

8 b. The State Auditor shall review bond, note and other obligation 9 issuances of the trust and report annually to the members of the Senate 10 Budget and Appropriations Committee, the Assembly Appropriations 11 Committee, and the Joint Budget Oversight Committee, or their 12 successors, on the status of the bonds, notes and other obligations of the trust and projects financed from the proceeds of the bonds, notes 13 14 or other obligations. The report shall include the investment status of 15 all unexpended bond, note or other obligation proceeds and provide a description of any bond, note or other obligation issues expected 16 17 during a fiscal year, including type of issue, estimated amount of 18 bonds, notes or other obligations to be issued, and the expected month 19 of sale.

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23. (New section) a. (1) At least twice each State fiscal year, the Department of Environmental Protection shall submit to the trust a list of projects that the department recommends to receive funding from: the Garden State Green Acres Preservation Trust Fund, based upon a priority system, ranking criteria, and funding policies established by the department pursuant to this act; or any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, based upon a priority system, ranking criteria, and funding policies established by the department pursuant to law and any rules or regulations adopted pursuant thereto.

¹To the extent the department receives a sufficient number of applications from local government units for the funding of projects to acquire or develop, for recreation and conservation purposes, lands located in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.), and those projects qualify for funding based upon the priority system, ranking criteria, and funding policies established by the department, in any State fiscal year the percentage of funding from the Garden State Green Acres Preservation Trust Fund for such projects recommended by the department shall be substantially equivalent to or greater than the percentage derived by dividing the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, 44 c.204, for local government unit projects for recreation and conservation purposes in municipalities eligible to receive State aid 46 pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) by the total amount

- 1 allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989,
- 2 <u>c.183, P.L.1992, c.88, and P.L.1995, c.204, for all local government</u>
- 3 <u>unit projects for recreation and conservation purposes. In any State</u>
- 4 <u>fiscal year, not less than 20% of the total amount of funding from the</u>
- 5 Garden State Green Acres Preservation Trust Fund for all State
- 6 projects to acquire and develop lands for recreation and conservation
- 7 purposes throughout the State recommended by the department shall
- 8 <u>be for State projects located in highly populated counties of the State</u>
- 9 with population densities of at least 1,000 persons per square mile

10 according to the latest federal decennial census.¹

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11 The trust shall review the list and may make such deletions, but not 12 additions, of projects therefrom as it deems appropriate and in 13 accordance with the procedures established for such deletions pursuant 14 to subsection d. of this section, whereupon the trust shall approve the 15 list. At least twice each State fiscal year: (a) the trust shall prepare, 16 and submit to the Governor and to the President of the Senate and the 17 Speaker of the General Assembly for introduction in the Legislature, 18 proposed legislation appropriating moneys from the Garden State 19 Green Acres Preservation Trust Fund, or from any Green Acres bond 20 act with respect to moneys allocated therein for appropriation for the 21 purpose of acquiring or developing lands for recreation and 22 conservation purposes, to fund projects on any such list; and (b) the 23 Legislature may approve one or more appropriation acts containing a 24 project list or lists submitted by the trust pursuant to this paragraph.

(2) Any act appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

Moneys may be appropriated to a local government unit that has prepared and adopted an open space acquisition and development plan approved by the department, or to a qualifying tax exempt nonprofit organization that <code>I,J</code> in cooperation and with the approval of a local government unit <code>I,J</code> is implementing or assisting in the implementation of an open space acquisition and development plan adopted by the local government unit and approved by the department, without identifying in the act the particular project or projects to be funded, provided that the appropriation will be expended in accordance with that approved plan ¹ and, with respect to Green Acres bond act moneys, the appropriation in that form is not inconsistent with the Green Acres bond act ¹.

(3) Any transfer of moneys appropriated from the Garden State

- 1 Green Acres Preservation Trust Fund, or from any Green Acres bond
- 2 act with respect to moneys allocated therein for appropriation for the
- 3 purpose of acquiring or developing lands for recreation and
- 4 conservation purposes, or any change in project sponsor, site, or type
- 5 that has received an appropriation from the fund or from a Green
- 6 Acres bond act, shall require the approval of the Joint Budget
- 7 Oversight Committee or its successor ¹but shall not require the
- 8 approval of the Garden State Preservation Trust¹.
- 9 b. (1) At least twice each State fiscal year, the State Agriculture
- 10 Development Committee shall submit to the trust a list of projects that
- 11 the committee recommends to receive funding from the Garden State
- 12 Farmland Preservation Trust Fund, based upon a priority system,
- 13 ranking criteria, and funding policies established by the committee
- 14 pursuant to this act and the "Agriculture Retention and Development
- 15 Act," P.L.1983, c.32 (C.4:1C-11 et seq.), and any rules or regulations
- 16 adopted pursuant thereto. The trust shall review the list and may
- 17 make such deletions, but not additions, of projects therefrom as it
- deems appropriate and in accordance with the procedures established
- 19 for such deletions pursuant to subsection d. of this section, whereupon
- 20 the trust shall approve the list. At least twice each State fiscal year:
- 21 (a) the trust shall prepare, and submit to the Governor and to the
- 22 President of the Senate and the Speaker of the General Assembly for
- 23 introduction in the Legislature, proposed legislation appropriating
- 24 moneys from the Garden State Farmland Preservation Trust Fund to
- 25 fund projects on any such list; and (b) the Legislature may approve one
- or more appropriation acts containing a project list or lists submitted
- 27 by the trust pursuant to this paragraph.
 - (2) Any act appropriating moneys from the Garden State Farmland
- 29 Preservation Trust Fund shall identify the particular project or projects
- 30 to be funded with those moneys, and any expenditure for a project for
- 31 which the location is not identified by county and municipality in the
- 32 appropriation shall require the approval of the Joint Budget Oversight
- 33 Committee or its successor.
- Notwithstanding the provisions of this paragraph to the contrary,
- 35 any appropriation of moneys from the fund to pay the cost of
- 36 acquisition of a fee simple title to farmland shall not be required to
- 37 identify the particular project or identify its location by county or
- municipality, and the expenditure of those moneys shall not require the
- 39 approval of the Joint Budget Oversight Committee or its successor.
- 41 Farmland Preservation Trust Fund, or change in project sponsor, site,

(3) Any transfer of moneys appropriated from the Garden State

- 42 or type that has received an appropriation from the fund, shall require
- 43 the approval of the Joint Budget Oversight Committee or its successor
- 44 ¹but shall not require the approval of the Garden State Preservation
- 45 $\frac{\text{Trust}^1}{\text{Trust}}$.

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46 c. (1) At least once each State fiscal year, or at such other interval

1 as the New Jersey Historic Trust in consultation with the Garden State

- 2 Preservation Trust deems appropriate, the New Jersey Historic Trust
- 3 shall submit to the Garden State Preservation Trust a list of projects
- 4 that the New Jersey Historic Trust recommends to receive funding
- 5 from the Garden State Historic Preservation Trust Fund, based upon
- 6 a priority system, ranking criteria, and funding policies established by
- 7 the New Jersey Historic Trust pursuant to this act and P.L.1967, c.124
- 8 (C.13:1B-15.111 et al.), and any rules or regulations adopted pursuant 9 thereto. The Garden State Preservation Trust shall review the list and
- thereto. The Guiden state Treservation Trust sharrie view the list and
- 10 may make such deletions, but not additions, of projects therefrom as
- 11 it deems appropriate and in accordance with the procedures
- established for such deletions pursuant to subsection d. of this section,
- whereupon the Garden State Preservation Trust shall approve the list.
- 14 At least once each State fiscal year, or at such other interval as the
- Garden State Preservation Trust in consultation with the New Jersey
 Historic Trust deems appropriate: (a) the Garden State Preservation
- 17 Trust shall prepare, and submit to the Governor and to the President
- 18 of the Senate and the Speaker of the General Assembly for
- 19 introduction in the Legislature, proposed legislation appropriating
- 20 moneys from the Garden State Historic Preservation Trust Fund to
- fund projects on any such list; and (b) the Legislature may approve one
- or more appropriation acts containing a project list or lists submitted
- or more appropriation acts containing a project list or lists submitted by the Garden State Preservation Trust pursuant to this paragraph.
- 24 (2) Any act appropriating moneys from the Garden State Historic
- 25 Preservation Trust Fund shall identify the particular project or projects
- to be funded by those moneys, and any expenditure for a project forwhich the location is not identified by county and municipality in the
- 28 appropriation shall require the approval of the Joint Budget Oversight
- 20 G '4 '4
- 29 Committee or its successor.
- 30 (3) Any transfer of moneys appropriated from the Garden State
- 31 Historic Preservation Trust Fund, or change in project sponsor, site,
- or type that has received an appropriation from the fund, shall require the approval of the Joint Budget Oversight Committee or its successor
- 34 but shall not require the approval of the Garden State Preservation
- 35 $\underline{\text{Trust}}^{1}$.
- d. Whenever the Garden State Preservation Trust deletes a project
- 37 from a list of projects that has been submitted to the Garden State
- 38 Preservation Trust pursuant to subsection a., b., or c. of this section,
- 39 the Garden State Preservation Trust shall, in consultation with the
- 40 applicant and the department, the committee, or the New Jersey
- Historic Trust, as the case may be, review and reevaluate the merits and validity of the project. After completion of this review and
- 43 reevaluation, if the department, committee, or New Jersey Historic
- 44 Trust, as the case may be, continues to recommend funding of the
- 45 project, it shall transmit its reasons therefor in writing to the Garden
- 46 State Preservation Trust and place the project on the next or a

- subsequent list of projects submitted to the Garden State Preservation 1
- 2 Trust pursuant to subsection a., b., or c. of this section. The Garden
- 3 State Preservation Trust shall include the project in the next proposed
- 4 legislation appropriating moneys from the Garden State Green Acres
- 5 Preservation Trust Fund, Green Acres bond act, Garden State
- Farmland Preservation Trust Fund, or Garden State Historic 6
- Preservation Trust Fund, as the case may be, that is submitted to the 7
- Governor, President of the Senate, and Speaker of the General 8
- 9 Assembly pursuant to subsection a., b., or c. of this section, together
- 10 with a written report setting forth the rationale of the Garden State
- 11 Preservation Trust in recommending deletion of the project from the
- 12 proposed legislation and the rationale of the department, committee,
- 13 or New Jersey Historic Trust, as the case may be, in recommending 14
 - retention of the project in the proposed legislation.
 - e. The Garden State Preservation Trust may at any time suggest projects to be considered or rejected for consideration by the department, the committee, or the New Jersey Historic Trust in the preparation of recommended project funding lists pursuant to this section.
 - f. Projects involving the joint effort of more than one level of government or qualifying tax exempt nonprofit organization, or the joint effort of the department, the committee, and the New Jersey Historic Trust, or any combination thereof, shall be encouraged.
 - g. For the purposes of efficiency and convenience, nothing in this section shall prohibit the Garden State Preservation Trust from combining the project lists, in whole or in part, of the department, committee, and New Jersey Historic Trust into one proposed appropriation bill or bills to be submitted to the Governor and Legislature for consideration and enactment into law as otherwise prescribed pursuant to this section.
 - h. The total amount appropriated for proposed projects pursuant to subsections a. and b. of this section in any State fiscal year shall not exceed \$200,000,000.

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- 24. (New section) a. ${}^{1}(1)^{1}$ There is established in the Department of Environmental Protection the Office of Green Acres. commissioner may appoint an administrator or director who shall supervise the office, and the department may employ such other personnel and staff as may be required to carry out the duties and responsibilities of the department and the office pursuant to this act, all without regard to the provisions of Title 11A, Civil Service, of the New Jersey Statutes. Persons appointed or employed as provided pursuant to this subsection shall be compensated in a manner similar to other employees in the Executive Branch, and their compensation shall be determined by the Commissioner of Personnel.
- 46 ¹(2) The Green Acres Program in the Department of Environmental

- Protection, together with all of its functions, powers and duties, are 1
- 2 continued and transferred to and constituted as the Office of Green
- 3 Acres in the Department of Environmental Protection. Whenever, in
- 4 any law, rule, regulation, order, contract, document, judicial or
- 5 administrative proceeding or otherwise, reference is made to the Green
- 6 Acres Program, the same shall mean and refer to the Office of Green
- 7 Acres in the Department of Environmental Protection. This transfer shall be subject to the provisions of the "State Agency Transfer Act," 8
- 9 P.L.1971, c.375 (C.52:14D-1 et seq.).¹

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- b. The duties and responsibilities of the office shall be as follows:
- (1) Administer all provisions of this act pertaining to funding the acquisition and development of lands for recreation and conservation purposes as authorized pursuant to Article VIII, Section II, paragraph 7 of the State Constitution;
- (2) Continue to administer all grant and loan programs for the acquisition and development of lands for recreation and conservation purposes, including the Green Trust, established or funded for those purposes pursuant to: P.L.1961, c.45 (C.13:8A-1 et seq.); P.L.1971, c.419 (C.13:8A-19 et seq.); P.L.1975, c.155 (C.13:8A-35 et seq.); or any Green Acres bond act; and
- 21 (3) Adopt, with the approval of the commissioner and pursuant to 22 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 23 seq.), rules and regulations:
- 24 (a) establishing application procedures for grants and loans for the 25 acquisition and development of lands for recreation and conservation 26 purposes, criteria and policies for the evaluation and priority ranking 27 of projects for eligibility to receive funding for recreation and 28 conservation purposes using constitutionally dedicated moneys, any 29 conditions that may be placed on the award of a grant or loan for 30 recreation and conservation purposes pursuant to this act, and any 31 restrictions that may be placed on the use of lands acquired or 32 developed with a grant or loan for recreation and conservation purposes pursuant to this act. The criteria and policies established 33 34 pursuant to this subparagraph for the evaluation and priority ranking 35 of projects for eligibility to receive funding for recreation and 36 conservation purposes using constitutionally dedicated moneys may be 37 based upon, but need not be limited to, such factors as: protection of 38 the environment, natural resources, water resources, watersheds, 39 wetlands, floodplains, beaches and coastal resources, forests and 40 grasslands, scenic views, biodiversity, habitat for wildlife, rare, 41 threatened, or endangered species, and plants; degree of likelihood of 42 development; promotion of greenways; provision for recreational 43 access and use; protection of geologic, historic, archaeological, and 44 cultural resources; relative cost; parcel size; and degree of public 45 support; and 46
 - (b) addressing any other matters deemed necessary to implement

and carry out the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act with respect to the acquisition and development of lands for recreation and conservation purposes; and

(4) Establishing criteria and policies for the evaluation and priority ranking of State projects to acquire and develop lands for recreation and conservation purposes using constitutionally dedicated moneys, which criteria and policies may be based upon, but need not be limited to, such factors as: protection of the environment, natural resources, water resources, watersheds, wetlands, floodplains, beaches and coastal resources, forests and grasslands, scenic views, biodiversity, habitat for wildlife, rare, threatened, or endangered species, and plants; degree of likelihood of development; promotion of greenways; provision for recreational access and use; protection of geologic, historic, archaeological, and cultural resources; relative cost; parcel size; and degree of public support.

- 25. (New section) Within one year after the date of enactment of this act, and biennially thereafter until and including 2008, the Garden State Preservation Trust, after consultation with the Department of Environmental Protection, the State Agriculture Development Committee and the New Jersey Historic Trust, shall prepare and submit to the Governor and the Legislature a written report, which shall:
- a. Describe the progress being made on achieving the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act with respect to the acquisition and development of lands for recreation and conservation purposes, the preservation of farmland, and the preservation of historic properties, and provide recommendations with respect to any legislative, administrative, or local action that may be required to ensure that those goals and objectives may be met in the future;
- b. Tabulate, both for the reporting period and cumulatively, the total acreage for the entire State, and the acreage in each county and municipality, of lands acquired for recreation and conservation purposes and of farmland preserved for farmland preservation purposes that have been applied toward meeting the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act with respect to the acquisition of lands for recreation and conservation purposes and the preservation of farmland;
- c. Tabulate, both for the reporting period and cumulatively, the total acreage for the entire State, and the acreage in each county and municipality, of any donations of land that have been applied toward meeting the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act with respect to the acquisition of lands for recreation and conservation purposes and the preservation

of farmland;

- d. List, both for the reporting period and cumulatively, and by project name, project sponsor, and location by county and municipality, all historic preservation projects funded with constitutionally dedicated moneys ¹in whole or in part ¹;
- e. Indicate those areas of the State where the acquisition and development of lands by the State for recreation and conservation purposes, and the allocation of constitutionally dedicated moneys for farmland preservation purposes, are planned or are most likely to occur, and a proposed schedule and expenditure plan for those acquisitions, developments, and allocations, for the next reporting period, which shall include an explanation of how those acquisitions, developments, and allocations will be distributed throughout all geographic regions of the State to the maximum extent practicable and feasible;
 - f. List any surplus real property owned by the State or an independent authority of the State that may be utilizable for recreation and conservation purposes or farmland preservation purposes, and indicate what action has been or must be taken to effect a conveyance of those lands to the department, the committee, local government units, qualifying tax exempt nonprofit organizations, or other entities or persons so that the lands may be preserved and used for those purposes; ¹[and]¹
 - g. List, for the reporting period, all projects for which applications for funding under the Green Acres, farmland preservation, and historic preservation programs were received but not funded with constitutionally dedicated moneys during the reporting period, and the reason or reasons why those projects were not funded 1: and
 - h. Provide, for the reporting period, a comparison of the amount of constitutionally dedicated moneys annually appropriated for local government unit projects for recreation and conservation purposes in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) to the average amount of Green Acres bond act moneys annually appropriated for such projects in the years 1984 through 1998¹.

- 37 26. (New section) a. Moneys appropriated from the Garden State 38 Green Acres Preservation Trust Fund to the Department of 39 Environmental Protection shall be used by the department to:
 - (1) Pay the cost of acquisition and development of lands by the State for recreation and conservation purposes;
- 42 (2) Provide grants and loans to assist local government units to pay 43 the cost of acquisition and development of lands for recreation and 44 conservation purposes; and
 - (3) Provide grants to assist qualifying tax exempt nonprofit organizations to pay the cost of acquisition and development of lands

1 for recreation and conservation purposes.

- b. The expenditure and allocation of constitutionally dedicated moneys for recreation and conservation purposes shall reflect the geographic diversity of the State to the maximum extent practicable and feasible.
- c. (1) Notwithstanding the provisions of section 5 of P.L.1985, c.310 (C.13:18A-34) or this act, or any rule or regulation adopted pursuant thereto, to the contrary, the value of a pinelands development credit, allocated to a parcel pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto, shall be made utilizing a value to be determined by either appraisal, regional averaging based upon appraisal data, or a formula supported by appraisal data. The appraisal and appraisal data shall consider as appropriate: land values in the pinelands regional growth areas; land values in counties, municipalities, and other areas reasonably contiguous to, but outside of, the pinelands area; and other relevant factors as may be necessary to maintain the environmental, ecological, and agricultural qualities of the pinelands area.
 - (2) No pinelands development credit allocated to a parcel of land pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto that is acquired or obtained in connection with the acquisition of the parcel for recreation and conservation purposes by the State, a local government unit, or a qualifying tax exempt nonprofit organization using constitutionally dedicated moneys in whole or in part may be conveyed in any manner. All such pinelands development credits shall be retired permanently.
 - d. ¹[In determining the value of lands under consideration for acquisition for recreation and conservation purposes to be paid for using constitutionally dedicated moneys in whole or in part, any appraisal of that value conducted by or for the department, a local government unit, or a qualifying tax exempt nonprofit organization shall be made using the land use zoning of the lands in effect on November 3, 1998. This subsection shall not apply to appraisals conducted for the purposes of subsection c. of this section.]
 - (1) For State fiscal years 2000 through 2004 only, when the department, a local government unit, or a qualifying tax exempt nonprofit organization seeks to acquire lands for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part, it shall conduct or cause to be conducted an appraisal or appraisals of the value of the lands that shall be made using the land use zoning of the lands (a) in effect at the time of proposed acquisition, and (b) in effect on November 3, 1998 as if that land use zoning is still in effect at the time of proposed acquisition. The higher of those two values shall be utilized by the department, a local government unit, or a qualifying tax exempt nonprofit organization as

- the basis for negotiation with the landowner with respect to the 1
- 2 acquisition price for the lands. The landowner shall be provided with
- 3 both values determined pursuant to this paragraph. A landowner may
- 4 waive any of the requirements of this paragraph and may agree to sell
- 5 the lands for less than the values determined pursuant to this
- 6 paragraph.
- 7 (2) The requirements of this subsection shall be in addition to any
- 8 other requirements of law, rule, or regulation not inconsistent
- 9 therewith.
- 10 (3) This subsection shall not:
- 11 (a) apply if the land use zoning of the lands at the time of proposed
- acquisition has not changed since November 3, 1998; 12
- 13 (b) apply in the case of lands to be acquired with federal moneys 14 in whole or in part;
- 15 (c) apply in the case of lands to be acquired in accordance with subsection c. of this section; 16
- 17 (d) apply to projects funded using constitutionally dedicated
- 18 moneys appropriated pursuant to the annual appropriations act for
- 19 State fiscal year 2000 (now before the Legislature as Senate
- Bill No. of 1999 or Assembly Bill No. of 1999); or 20
- 21 (e) alter any requirements to disclose information to a landowner
- pursuant to the "Eminent Domain Act of 1971," P.L.1971, c.361 22
- 23 (C.20:3-1 et seq.).¹
- 24 e. Moneys appropriated from the fund may be used to match 25 grants, contributions, donations, or reimbursements from federal aid
- 26 programs or from other public or private sources established for the 27 same or similar purposes as the fund.
- 28 ¹f. Moneys appropriated from the fund shall not be used by local 29
- government units or qualifying tax exempt nonprofit organizations to 30 acquire lands that are already permanently preserved for recreation and
- 31 conservation purposes, as determined by the department.
- 32 g. Whenever lands are donated to the State by a public utility, as
- 33 defined pursuant to Title 48 of the Revised Statutes, for recreation and
- 34 conservation purposes, the commissioner may make and keep the lands
- 35 accessible to the public, unless the commissioner determines that
- 36 public accessibility would be detrimental to the lands or any natural
- 37 resources associated therewith.
- Whenever the State acquires land for recreation and 38
- 39 conservation purposes, the agency in the Department of Environmental
- 40 Protection responsible for administering the land shall, within six
- 41 months after the date of acquisition, inspect the land for the presence
- 42 of any buildings or structures thereon which are or may be historic
- 43 properties and, within 60 days after completion of the inspection,
- 44 provide to the New Jersey Historic Preservation Office in the
- 45 department (1) a written notice of its findings, and (2) for any
- 46 buildings or structures which are or may be historic properties

- 1 <u>discovered on the land, a request for determination of potential</u>
- 2 <u>eligibility for inclusion of the historic building or structure in the New</u>
- 3 Jersey Register of Historic Places. Whenever such a building or
- 4 structure is discovered, a copy of the written notice provided to the
- 5 New Jersey Historic Preservation Office shall also be sent to the New
- 6 Jersey Historic Trust and to the county historical commission or
- 7 advisory committee, the county historical society, the local historic
- 8 preservation commission or advisory committee, and the local
- 9 <u>historical society if any of those entities exist in the county or</u>
- 10 municipality wherein the land is located.¹

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- 27. (New section) a. (1) Any grant awarded by the State to a local government unit to acquire lands for recreation and conservation purposes shall be for 25% of the cost of acquisition, except that the trust may authorize an increase in the State's share of the cost to a maximum of 50% upon a demonstration of special need or exceptional circumstances.
- (2) Notwithstanding the provisions of paragraph (1) of this subsection to the contrary:
- (a) a grant by the State for lands acquired for recreation and conservation purposes by a qualifying open space referendum county or a qualifying open space referendum municipality shall be for 50% of the cost of acquisition of the lands by that county or municipality, except that the trust may authorize an increase in the State's share of the cost to a maximum of 75% upon a demonstration of special need or exceptional circumstances; and
- (b) a grant by the State for lands acquired or developed for recreation and conservation purposes by a local government unit in a municipality eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) shall be for 50% of the cost of acquisition or development of the lands by the local government unit, except that the trust may authorize an increase in the State's share of the cost to a maximum of 75% upon a demonstration of special need or exceptional circumstances.
- b. A loan by the State for lands to be acquired or developed by a local government unit for recreation and conservation purposes may include up to 100% of the cost of acquisition or development of the lands by the local government unit, shall bear interest of not more than 2% per year, and shall be for a term of not more than 30 years for an acquisition project and not more than 20 years for a development project.
- c. (1) A grant by the State for lands to be acquired or developed by a qualifying tax exempt nonprofit organization for recreation and conservation purposes may include up to 50% of the cost of acquisition or development of the lands by the qualifying tax exempt nonprofit organization.

1 (2) ¹(a) ¹ No grant shall be made to a qualifying tax exempt 2 nonprofit organization for a development project for recreation and 3 conservation purposes on lands owned by a local government unit 4 unless the local government unit is a co-applicant with the qualifying 5 tax exempt nonprofit organization or has otherwise indicated its

6 approval in writing of the proposed development project.

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¹ [The match provided by the] (b) A¹ qualifying tax exempt nonprofit organization ¹ [for any such development project grant shall not be met with any moneys obtained through a State grant] shall not use as its matching share of the cost of acquisition or development of lands for recreation and conservation purposes any constitutionally dedicated grant moneys or any grant moneys obtained from a Green Acres bond act ¹.

- (3) To qualify to receive a grant pursuant to this subsection, the board of directors or governing body of the applying tax exempt nonprofit organization shall:
- 17 [(1)] (a) demonstrate to the commissioner that the organization 18 qualifies as a charitable conservancy for the purposes of P.L.1979, 19 c.378 (C.13:8B-1 et seq.);
 - ${}^{1}\mathbf{[}(2)\mathbf{]}\underline{(b)}^{1}$ demonstrate that the organization has the resources to match the grant requested;
- ¹**[**(3)**]** (c)¹ agree to make and keep the lands accessible to the public, unless the commissioner determines that public accessibility would be detrimental to the lands or any natural resources associated therewith;
 - ¹**[**(4)**]** (d)¹ agree not to convey the lands except to the federal government, the State, a local government unit, or another qualifying tax exempt nonprofit organization, for recreation and conservation purposes; and
 - ¹**[**(5)**]** (e)¹ agree to execute and donate to the State at no charge a conservation restriction pursuant to P.L.1979, c.378 (C.13:8B-1 et seq.) on the lands to be acquired with the grant.
- 33 d. The local government unit or qualifying tax exempt nonprofit 34 organization share of the cost of an acquisition of lands, if any, may be 35 reduced (1) by the fair market value, as determined by the commissioner, of any portion of the lands to be acquired that have 36 37 been donated to, or otherwise received without cost by, the local 38 government unit or qualifying tax exempt nonprofit organization; or 39 (2) in the case of a conveyance of the lands, or any portion thereof, to 40 the local government unit or qualifying tax exempt nonprofit 41 organization at less than fair market value, by the difference between 42 the fair market value at the time of the conveyance and the conveyance price to the local government unit or qualifying tax exempt nonprofit 43 44 organization.

1 purposes using constitutionally dedicated moneys in whole or in part, 2 the local government unit or qualifying tax exempt nonprofit 3 organization, shall, within six months after the date of acquisition, 4 inspect the land for the presence of any buildings or structures thereon 5 which are or may be historic properties and, within 60 days after completion of the inspection, provide to the New Jersey Historic 6 7 Preservation Office in the Department of Environmental Protection (1) 8 a written notice of its findings, and (2) for any buildings or structures 9 which are or may be historic properties discovered on the land, a 10 request for determination of potential eligibility for inclusion of the 11 historic building or structure in the New Jersey Register of Historic 12 Places. Whenever such a building or structure is discovered, a copy 13 of the written notice provided to the New Jersey Historic Preservation 14 Office shall also be sent to the New Jersey Historic Trust and to the 15 county historical commission or advisory committee, the county historical society, the local historic preservation commission or 16 17 advisory committee, and the local historical society if any of those 18 entities exist in the county or municipality wherein the land is located.¹

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28. (New section) The State shall not use the power of eminent domain in any manner for the acquisition of lands by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part unless a concurrent resolution approving that use is approved by both Houses of the Legislature; except that, without the need for such a concurrent resolution, the State may use the power of eminent domain to the extent necessary to establish a value for lands to be acquired from a willing seller by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part.

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29. (New section) a. (1) (a) To the end that municipalities may not suffer a loss of taxes by reason of the acquisition and ownership by the State of lands in fee simple for recreation and conservation purposes ¹[or in fee simple for farmland preservation purposes]¹, or the acquisition and ownership by qualifying tax exempt nonprofit organizations of lands in fee simple for recreation and conservation purposes that become certified exempt from property taxes pursuant to P.L.1974, c.167 (C.54:4-3.63 et seq.) or similar laws, ¹ [or in fee simple for farmland preservation purposes, **1** using constitutionally dedicated moneys in whole or in part, the State shall pay annually on October 1 to each municipality in which lands are so acquired and owned, for a period of 13 years following an acquisition the following amounts: in the first year a sum of money equal to the tax last assessed and last paid by the taxpayer upon this land and the improvements thereon for the taxable year immediately prior to the time of its acquisition and thereafter the following percentages of the

amount paid in the first year: second year, 92%; third year, 84%; fourth year, 76%; fifth year, 68%; sixth year, 60%; seventh year, 52%; eighth year, 44%; ninth year, 36%; 10th year, 28%; 11th year, 20%; 12th year, 12%; 13th year, 4%.

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- (b) Notwithstanding the provisions of subparagraph (a) of this paragraph to the contrary, any payment made pursuant to that subparagraph shall be not less than the amount that would be paid as provided pursuant to paragraph (2) of this subsection.
- 9 After the 13th year, or sooner as provided pursuant to 10 subparagraph (b) of paragraph (1) of this subsection, the State shall 11 pay annually on October 1 to each municipality in which lands are so 12 acquired and owned the following amounts: \$2 per acre of lands so 13 acquired and owned for any municipality for which all lands owned in 14 fee simple by the State or by a qualifying tax exempt nonprofit 15 organization for recreation and conservation purposes ¹ [or farmland preservation purposes 1 constitute less than 20% of the total land area 16 of the municipality; \$5 per acre of lands so acquired and owned for 17 18 any municipality for which all lands owned in fee simple by the State 19 or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes ¹[or farmland preservation purposes] ¹ 20 constitute at least 20% but less than ¹[50%] 40% ¹ of the total land 21 area of the municipality; \$10 per acre of lands so acquired and owned 22 23 for any municipality for which all lands owned in fee simple by the 24 State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes ¹[or farmland preservation 25 purposes 1 constitute at least 1 50% 1 40% but less than 60% of the 26 27 total land area of the municipality; and \$20 per acre of lands so 28 acquired and owned for any municipality for which all lands owned in 29 fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes ¹ [or farmland 30 preservation purposes 1 constitute at least 60% of the total land area 31 of the municipality. 32
 - b. In the event that land acquired by the State, a local government unit, or a qualifying tax exempt nonprofit organization for recreation and conservation purposes ¹ [or farmland preservation purposes] ¹ was assessed at an agricultural and horticultural use valuation in accordance with provisions of the "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.) at the time of its acquisition by the State, local government unit, or qualifying tax exempt nonprofit organization, no roll-back tax pursuant to section 8 of P.L.1964, c.48 (C.54:4-23.8) shall be imposed as to this land nor shall this roll-back tax be applicable in determining the annual payments to be made pursuant to subsection a. of this section by the State to the municipality in which this land is located.
 - c. Any payments made by the State pursuant to this section shall

be paid from the General Fund but not from constitutionally dedicated
 moneys.

d. All sums of money received by the respective municipalities as compensation for loss of tax revenue pursuant to this section shall be applied to the same purposes as is the tax revenue from the assessment and collection of taxes on real property of these municipalities, and to accomplish this end the sums shall be apportioned in the same manner as the general tax rate of the municipality for the tax year preceding the year of receipt.

¹e. For the purposes of this section, lands owned in fee simple by the State for recreation and conservation purposes shall mean State parks and forests, as defined pursuant to section 3 of P.L.1983, c.324 (C.13:1L-3), State wildlife management areas, and any other lands owned in fee simple by the State and administered by the Department of Environmental Protection for recreation and conservation purposes. ¹

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30. (New section) a. With respect to lands acquired using any 18 19 funding source other than constitutionally dedicated moneys, whether prior to the date of enactment of this act or thereafter, and owned in 20 21 fee simple by the State or by a qualifying tax exempt nonprofit 22 organization, and which lands are permanently preserved for recreation and conservation purposes ¹[or for farmland preservation 23 24 purposes 1, the State shall pay annually on October 1 to each municipality in which those lands are located the following amounts: 25 \$2 per acre of lands so acquired and owned for any municipality for 26 27 which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation 28 29 purposes ¹[or farmland preservation purposes] ¹ constitute less than 30 20% of the total land area of the municipality; \$5 per acre of lands so acquired and owned for any municipality for which all lands owned in 31 fee simple by the State or by a qualifying tax exempt nonprofit 32 organization for recreation and conservation purposes ¹ [or farmland 33 preservation purposes 1 constitute at least 20% but less than 1 50% 1 34 40% of the total land area of the municipality; \$10 per acre of lands 35 36 so acquired and owned for any municipality for which all lands owned 37 in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes ¹ [or farmland 38 preservation purposes 1 constitute at least 1 50% 1 40% 1 but less than 39 60% of the total land area of the municipality, and \$20 per acre of 40 41 lands so acquired and owned for any municipality for which all lands 42 owned in fee simple by the State or by a qualifying tax exempt 43 nonprofit organization for recreation and conservation purposes ¹[or farmland preservation purposes 1 constitute at least 60% of the total 44 45 land area of the municipality.

- b. In the event payments in lieu of taxes are due and payable from the State on those lands pursuant to another law, and those payments, if made by the State, would exceed those that would be paid pursuant to this section, the payments shall be made in accordance with the other law. In no case shall payments be made to a municipality in compliance with both this section and any other applicable law.
 - c. Any payments made by the State pursuant to this section shall be paid from the General Fund but not from constitutionally dedicated moneys.
 - d. All sums of money received by the respective municipalities as compensation for loss of tax revenue pursuant to this section shall be applied to the same purposes as is the tax revenue from the assessment and collection of taxes on real property of these municipalities, and to accomplish this end the sums shall be apportioned in the same manner as the general tax rate of the municipality for the tax year preceding the year of receipt.
 - ¹e. For the purposes of this section, lands owned in fee simple by the State for recreation and conservation purposes shall mean State parks and forests, as defined pursuant to section 3 of P.L.1983, c.324 (C.13:1L-3), State wildlife management areas, and any other lands owned in fee simple by the State and administered by the Department of Environmental Protection for recreation and conservation purposes. ¹

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31. (New section) Lands acquired or developed by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part shall not be conveyed, disposed of, or diverted to use for other than recreation and conservation purposes without the approval of the ¹commissioner and the ¹ State House Commission established pursuant to R.S.52:20-1 et seq. Approval shall not be given unless the commissioner shall agree to pay an amount equal to or greater than the fair market value of the land at the time of the proposed conveyance, disposal, or diversion, as determined by the State House Commission, into the Garden State Green Acres Preservation Trust Fund¹; and the amount to be paid shall be determined also in accordance with the requirements of P.L.1993, c.38 (C.13:1D-51 et seq.)¹. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for the acquisition by the State of lands for recreation and conservation purposes as provided pursuant to this act.

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32. (New section) a. Lands acquired or developed by a local government unit or a qualifying tax exempt nonprofit organization for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part shall not be conveyed, disposed of, or diverted to a use for other than recreation and conservation purposes

1 without the approval of the commissioner and the State House 2 Commission and following a public hearing held at least one month 3 prior to those approvals. Approval of the commissioner and the State 4 House Commission shall not be given unless the local government unit 5 or qualifying tax exempt nonprofit organization agrees to (1) replace the lands with lands of equal or greater fair market value and of 6 7 reasonably equivalent size, quality, location, and usefulness for 8 recreation and conservation purposes, as approved by the 9 commissioner, or (2) pay an amount equal to or greater than the fair 10 market value of the lands, as determined by the commission, into the 11 Garden State Green Acres Preservation Trust Fund. Moneys so 12 returned to that fund shall be deemed wholly a part of the portion of 13 that fund available for grants or loans to local government units or 14 grants to qualifying tax exempt nonprofit organizations for the 15 acquisition of lands for recreation and conservation purposes as provided pursuant to this act. 16

b. A local government unit that receives a grant or loan for recreation and conservation purposes pursuant to this act shall not convey, dispose of, or divert to a use for other than recreation and conservation purposes any lands held by the local government unit for those purposes at the time of receipt of the grant or loan without the approval of the commissioner and the State House Commission and following a public hearing held by the local government unit at least one month prior to those approvals. Approval of the commissioner and the State House Commission shall not be given unless the local government unit agrees to (a) replace the lands with lands of equal or greater fair market value and of reasonably equivalent size, quality, location, and usefulness for recreation and conservation purposes, as approved by the commissioner, or (b) pay an amount equal to or greater than the fair market value of the lands, as determined by the commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for grants or loans to local government units for the acquisition of lands for recreation and conservation purposes as provided pursuant to this act.

c. For the purposes of this section, "fair market value" shall mean the fair market value at the time of the proposed conveyance, disposal, or diversion.

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33. (New section) a. For lands held by a local government unit for recreation and conservation purposes that were neither acquired nor developed for any of those purposes with any financial assistance from the State, and which have been included in an inventory of lands prepared for the purposes of complying with section 32 of this act, the local government unit may (1) change the recreation and conservation purpose for which the lands are being used to another recreation and

1 conservation purpose, including but not limited to developing the lands

- 2 for public outdoor recreation, or (2) construct a building or other
- 3 structure on the lands for public indoor recreation, provided that the
- 4 local government unit has held at least one public hearing on the
- 5 proposed change in purpose or use at least 90 days prior to final
- 6 approval thereof by the local government unit. Any action taken by a
- 7 local government unit pursuant to this section shall not be deemed to
 - be a conveyance, disposal, or diversion for the purposes of subsection
- 9 b. of section 32 of this act.
 - b. The local government unit shall provide to the commissioner (1) at least 30 days advance written notice of any public hearing to be held on any such change in purpose or use, (2) within 90 days after final approval of the change in purpose or use by the local government unit, written proof that any such public hearing was held, and (3) written notice of the change in purpose or use within 90 days after it has been effected.

34. (New section) a. A local government unit may convey lands held by the local government unit for recreation and conservation purposes to the federal government, the State, another local government unit, or a qualifying tax exempt nonprofit organization, provided that (1) the lands will continue to be preserved and used for recreation and conservation purposes, (2) any restrictions on the lands when they were held by the local government unit are maintained by the new owner, and (3) at least one public hearing on the proposed conveyance is held by the local government unit at least 90 days prior to final approval thereof by the local government unit.

b. The local government unit shall provide to the commissioner (1) at least 30 days advance written notice of any public hearing to be held on any such conveyance, (2) within 90 days after final approval of the conveyance by the local government unit, written proof that any such public hearing was held, and (3) written notice of the conveyance within 90 days after it has been executed.

- 35. (New section) a. No lands acquired or developed by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act, P.L.1993, c.38 (C.13:1D-51 et seq.), and any other applicable law.
- b. No lands acquired or developed by a county for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act, P.L.1993, c.36 (C.40A:12-13.5 et seq.), and any other applicable law.
- c. No lands acquired or developed by a local government unit, other than a county, for recreation and conservation purposes using

1 constitutionally dedicated moneys in whole or in part may be conveyed 2 except in accordance with the provisions of this act and any other 3 applicable law.

36. (New section) A local government unit that receives a grant or loan for recreation and conservation purposes pursuant to this act shall satisfactorily operate and maintain the lands acquired or developed pursuant to the conditions of the agreement between the local government unit and the department when the grant or loan is made. In the event that the local government unit cannot or will not correct deficiencies in the operation and maintenance within a reasonable time period, the commissioner may require the repayment of all or a portion of the grant or loan amount received by the local government unit.

- 37. (New section) a. Moneys appropriated from the Garden State Farmland Preservation Trust Fund to the State Agriculture Development Committee for farmland preservation purposes shall be used by the committee to:
- (1) Provide grants to local government units to pay up to 80% of the cost of acquisition of development easements on farmland, ¹and to qualifying tax exempt nonprofit organizations to pay up to 50% of the cost of acquisition of development easements on farmland as provided in section 39 of this act, ¹ provided that any funds received for the transfer of a development easement shall be dedicated to the future purchase of development easements on farmland and the State's pro rata share of any such funds shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund ¹and provided that the terms of any such development easement to be acquired by a qualifying tax exempt nonprofit organization shall be approved by the committee ¹;
- (2) Provide grants to local government units to pay up to 80% of the cost of acquisition of fee simple titles to farmland from willing sellers only, ¹ and to qualifying tax exempt nonprofit organizations to pay up to 50% of the cost of acquisition of fee simple titles to farmland from willing sellers only as provided in section 39 of this act, ¹ which shall be offered for resale or lease with agricultural deed restrictions, as determined by the committee, and any proceeds received from a resale shall be dedicated for farmland preservation purposes and the State's pro rata share of any such proceeds shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund;
- (3) Pay the cost of acquisition by the State of development easements on farmland, provided that any funds received for the transfer of a development easement shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes

1 of that fund; and

- (4) Pay the cost of acquisition by the State of fee simple titles to farmland from willing sellers only, which shall be offered for resale or lease with agricultural deed restrictions, as determined by the committee, and any proceeds received from a resale or lease shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund.
- b. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

- 38. (New section) a. All acquisitions or grants made pursuant to section 37 of this act shall be made with respect to farmland devoted to farmland preservation under programs established by law.
- b. The expenditure and allocation of constitutionally dedicated moneys for farmland preservation purposes shall reflect the geographic diversity of the State to the maximum extent practicable and feasible.
- c. The committee shall implement the provisions of section 37 of this act in accordance with the procedures and criteria established pursuant to the "Agriculture Retention and Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.) except as provided otherwise by this act.
- d. The committee shall adopt the same or a substantially similar method for determining, for the purposes of this act, the committee's share of the cost of a development easement on farmland to be acquired by a local government as that which is being used by the committee on the date of enactment of this act for prior farmland preservation funding programs.
- e. Notwithstanding the provisions of section 24 of P.L.1983, c.32 (C.4:1C-31) or this act, or any rule or regulation adopted pursuant thereto, to the contrary, whenever the value of a development easement on farmland to be acquired using constitutionally dedicated moneys in whole or in part is determined based upon the value of any pinelands development credits allocated to the parcel pursuant P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto, the committee shall determine the value of the development easement by:
- (1) conducting a sufficient number of fair market value appraisals as it deems appropriate to determine the value for farmland preservation purposes of the pinelands development credits;
- 42 (2) considering development easement values in counties, 43 municipalities, and other areas (a) reasonably contiguous to, but 44 outside of, the pinelands area, which in the sole opinion of the 45 committee constitute reasonable development easement values in the 46 pinelands area for the purposes of this subsection, and (b) in the

- pinelands area where pinelands development credits are or may be utilized, which in the sole opinion of the committee constitute reasonable development easement values in the pinelands area for the purposes of this subsection;
 - (3) considering land values in the pinelands regional growth areas;
- 6 (4) considering the importance of preserving agricultural lands in 7 the pinelands area; and

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- (5) considering such other relevant factors as may be necessary to increase participation in the farmland preservation program by owners of agricultural lands located in the pinelands area.
- f. No pinelands development credit that is acquired or obtained in connection with the acquisition of a development easement on farmland or fee simple title to farmland by the State ¹ [or], ¹ a local government unit ¹, or a qualifying tax exempt nonprofit organization ¹ using constitutionally dedicated moneys in whole or in part may be conveyed in any manner. All such pinelands development credits shall be retired permanently.
- ¹[In determining the value of a development easement on 18 19 farmland or the fee simple title to farmland under consideration for 20 acquisition for farmland preservation purposes to be paid for using 21 constitutionally dedicated moneys in whole or in part, any appraisal of 22 that value conducted by or for the committee or a local government 23 unit shall be made using the land use zoning of the farmland in effect on November 3, 1998. This subsection shall not apply to appraisals 24 25 conducted for the purposes of subsection e. of this section.
- (1) For State fiscal years 2000 through 2004 only, when the 26 27 department, a local government unit, or a qualifying tax exempt 28 nonprofit organization seeks to acquire a development easement on 29 farmland or the fee simple title to farmland for farmland preservation purposes using constitutionally dedicated moneys in whole or in part. 30 31 it shall conduct or cause to be conducted an appraisal or appraisals of 32 the value of the lands that shall be made using the land use zoning of 33 the lands (a) in effect at the time of proposed acquisition, and (b) in 34 effect on November 3, 1998 as if that land use zoning is still in effect 35 at the time of proposed acquisition. The higher of those two values 36 shall be utilized by the department, a local government unit, or a qualifying tax exempt nonprofit organization as the basis for 37 38 negotiation with the landowner with respect to the acquisition price 39 for the lands. The landowner shall be provided with both values 40 determined pursuant to this paragraph. A landowner may waive any 41 of the requirements of this paragraph and may agree to sell the lands 42 for less than the values determined pursuant to this paragraph.
- 43 (2) The requirements of this subsection shall be in addition to any 44 other requirements of law, rule, or regulation not inconsistent 45 therewith.
 - (3) This subsection shall not:

- (a) apply if the land use zoning of the lands at the time of proposed
 acquisition has not changed since November 3, 1998;
- 3 (b) apply in the case of lands to be acquired with federal moneys
 4 in whole or in part;
- (c) apply in the case of lands to be acquired in accordance with
 subsection e. of this section;
- 7 (d) apply to projects funded using constitutionally dedicated
 8 moneys appropriated pursuant to the annual appropriations act for
 9 State fiscal year 2000 (now before the Legislature as Senate Bill
 10 No. of 1999 or Assembly Bill No. of 1999); or
- (e) alter any requirements to disclose information to a landowner pursuant to the "Eminent Domain Act of 1971," P.L.1971, c.361
 (C.20:3-1 et seq.).
- h. Any farmland for which a development easement or fee simple title has been acquired pursuant to section 37 of this act shall be entitled to the benefits conferred by the "Right to Farm Act," P.L.1983, c.31 (C.4:1C-1 et al.) and the "Agriculture Retention and Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.) P.L.1983, c.32 (C.4:1C-11 et al.).

- ¹39. (New section) a. The committee may provide a grant to a qualifying tax exempt nonprofit organization for up to 50% of the cost of acquisition of (1) a development easement on farmland, provided that the terms of any such development easement shall be approved by the committee, or (2) fee simple title to farmland, which shall be offered for resale or lease with an agricultural deed restriction, as determined by the committee, and any proceeds received from a resale shall be dedicated for farmland preservation purposes and the State's pro rata share of any such proceeds shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund.
- b. The value of a development easement or fee simple title shall be established by two appraisals conducted on each parcel and certified by the committee. The appraisals shall be conducted by independent professional appraisers selected by the qualifying tax exempt nonprofit organization and approved by the committee from among members of recognized organizations of real estate appraisers.
- c. The appraisals shall determine the fair market value of the fee
 simple title to the parcel, as well as the fair market value of the parcel
 for agricultural purposes. The difference between the two values shall
 represent an appraisal of the value of the parcel for nonagricultural
 purposes, which shall be the value of the development easement.
- d. Any grant provided to a qualifying tax exempt nonprofit organization pursuant to this section shall not exceed 50% of the appraised value of the development easement, or of the fee simple title in the case of fee simple acquisitions, plus up to 50% of any costs

- incurred including but not limited to the costs of surveys, appraisals,
 and title insurance.
- e. The appraisals conducted pursuant to this section or the fair
 market value of land restricted to agricultural use shall not be used to
 increase the assessment and taxation of agricultural land pursuant to
- 6 the "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.).
- 8 <u>f. To qualify to receive a grant pursuant to this section, the</u> 9 <u>applicant shall:</u>
- 10 (1) demonstrate that it has the resources to match the grant 11 requested; and
- 12 (2) in the case of the acquisition of a development easement, agree 13 not to convey the development easement except to the federal 14 government, the State, a local government unit, or another qualifying 15 tax exempt nonprofit organization, for farmland preservation 16 purposes.¹

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- ¹[39.] <u>40.</u> (New section) a. The committee may acquire and permanently retire development easements on farmland.
- b. The committee shall evaluate the suitability of the acquisition of a development easement based upon the eligibility criteria listed in subsection b. of section 24 of P.L.1983, c.32 (C.4:1C-31) and any other criteria that may be adopted by the committee.
- c. Appraisals to determine the fair market value of a development easement to be acquired by the committee shall be conducted by appraisers approved by the committee and in a manner consistent with the process set forth in subsection c. of section 24 of P.L.1983, c.32 (C.4:1C-31).
- d. Any development easement acquired by the committee shall be held of record in the name of the committee.

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- ¹[40.] 41.¹ (New section) a. Moneys appropriated from the Garden State Historic Preservation Trust Fund to the New Jersey Historic Trust for historic preservation purposes shall be used by the New Jersey Historic Trust to provide grants to local government units or qualifying tax exempt nonprofit organizations to pay a portion of the cost of preservation of historic properties. Grants shall be awarded on a competitive basis based upon the following criteria:
- (1) submission of specific plans and objectives for the preservation of the architectural and historical integrity of the project, including a statement of public benefit and the need for the work proposed;
- 42 (2) demonstration by the applicant of administrative capabilities to 43 carry out the preservation plans required pursuant to paragraph (1) of 44 this subsection;
- 45 (3) evidence of ability to meet the eligibility standards set forth in 46 subsection b. of this section; and

- 1 (4) evidence that the historic property is and shall remain 2 accessible to the public, or if it is not accessible to the public at the 3 time of application, that it shall be made, and shall remain, accessible 4 to the public.
- 5 b. To qualify to receive a construction grant pursuant to this section, the applicant shall: 6

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- (1) if not in ownership in fee simple of the property, obtain a valid lease of a term acceptable to the New Jersey Historic Trust within 18 8 months after the date of the appropriation by law of the moneys for the 10 grant, or the grant for the project shall lapse into the Garden State Historic Preservation Trust Fund;
 - (2) certify that the property is an historic property and, if it is not listed in the New Jersey Register of Historic Places pursuant to P.L.1970, c.268 (C.13:1B-15.128 et seq.), agree to list it in that register;
- (3) demonstrate that it has the resources to match the grant 16 17 requested;
 - (4) agree, if requested by the New Jersey Historic Trust, to execute and donate at no charge to the New Jersey Historic Trust or another entity designated by the New Jersey Historic Trust, an historic preservation restriction pursuant to P.L.1979, c.378 (C.13:8B-1 et seq.) on the historic property; and
 - (5) in the case of a qualifying tax exempt nonprofit organization, agree not to convey the historic property to any person or organization that does not have tax exempt nonprofit or governmental status without the approval of the New Jersey Historic Trust.
 - c. Moneys raised within two years prior to the date of enactment of this act for ongoing historic preservation projects may be used by an applicant to meet the matching requirements of this section, but moneys raised prior thereto may not be used for that purpose.
- 31 d. No grant awarded pursuant to this section may exceed 32 \$750,000.
 - e. Recipients of grants awarded pursuant to this section shall reflect the racial, ethnic, and geographic diversity of the State.
- 35 f. Any local government unit or qualifying tax exempt nonprofit organization awarded a grant pursuant to this section shall execute a 36 37 contract between that entity and the New Jersey Historic Trust within 38 18 months after the date of the appropriation by law of the moneys for 39 the grant, or the grant for the project shall lapse into the Garden State 40 Historic Preservation Trust Fund.
- 41 g. The New Jersey Historic Trust shall establish an advisory committee composed of trustees of the New Jersey Historic Trust and 42 other individuals with the requisite professional expertise to evaluate 43 44 the grant applications submitted pursuant to this section and to advise 45 the New Jersey Historic Trust on the merits of each application 46 received.

h. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

¹[41.] 42.¹ (New section) a. The Department of Environmental Protection, the State Agriculture Development Committee, the New Jersey Historic Trust, and the Department of the Treasury shall ¹each ¹ adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), such rules and regulations as may be necessary to implement and carry out the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act

b. Notwithstanding the provisions of any law to the contrary, any rules and regulations of the Department of Environmental Protection, the State Agriculture Development Committee, the New Jersey Historic Trust, and the Department of the Treasury that have been adopted pursuant to the "Administrative Procedure Act" and are in effect as of the date of enactment of this act, that are not inconsistent with the provisions of this act, and that pertain to the Green Acres, farmland preservation, and historic preservation programs continued pursuant to this act, shall continue in effect until amended or supplemented and readopted as necessary to reflect the provisions and requirements of Article VIII, Section II, paragraph 7 of the State Constitution and this act.

c. In order to implement the funding provisions provided for in this act, the State Treasurer, the Department of Environmental Protection, the State Agriculture Development Committee, the New Jersey Historic Trust, and the Garden State Preservation Trust are hereby authorized to enter into one or more contracts. The contracts shall commence in the State fiscal year beginning July 1, 1999, and provide for the credit to the Garden State Preservation Trust Fund Account in the amounts provided for in section 17 of this act and for the payment to the Garden State Preservation Trust of the amounts credited to the Garden State Preservation Trust Fund Account in accordance with the provisions of section 17 of this act. The contracts shall also provide for the payment by the Garden State Preservation Trust of the amounts provided for in section 18 of this act and for expenditures from the Garden State Green Acres Preservation Trust Fund, the Garden State Farmland Preservation Trust Fund, and the Garden State Historic Preservation Trust Fund, as provided in section 18 of this act. The contract or contracts shall be on terms and conditions as determined by the parties and may contain terms and conditions necessary and desirable to secure the bonds, notes and other obligations of the Garden State Preservation Trust, provided, however, that the incurrence of any obligation by the State under the contract or

- 1 contracts, including any payments to be made thereunder from the
- 2 Garden State Preservation Trust Fund Account, the Garden State
- 3 Green Acres Preservation Trust Fund, the Garden State Farmland
- 4 Preservation Trust Fund, or the Garden State Historic Preservation
- 5 Trust Fund, as provided in sections 17, 19, 20, and 21 of this act, shall
- be subject to and dependent upon appropriations being made from time
- 7 to time by the Legislature for the purposes of this act.
- 8 ¹d. Within one year after the date of enactment of this act, the
 - Department of Environmental Protection, the State Agriculture
- 10 <u>Development Committee</u>, and the State House Commission established
- pursuant to R.S.52:20-1 et seq. shall conduct a study of the process
- by which easements are granted to public utilities, as defined in Title
- 13 48 of the Revised Statutes, on lands acquired for recreation and
- 14 conservation purposes or for farmland preservation purposes, and
- 15 prepare and submit to the Legislature a written report of the study
- 16 <u>findings together with any recommendations for legislative or</u>
- 17 <u>administrative action that would improve that process. The agencies</u>
- 18 shall jointly hold at least one public hearing to receive testimony on
- 19 the issue prior to preparation of the report.¹

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- ¹[42.] <u>43.</u> (New section) a. To the extent moneys are or may
- 22 become available as a result of project withdrawals, cancellations, or
- costs savings, there is reappropriated to the New Jersey Historic Trust the unexpended balances of the amounts appropriated or
- 25 reappropriated pursuant to P.L.1990, c.91, P.L.1991, c.468, P.L.1993,
- 26 c.203, P.L.1993, c.270, P.L.1993, c.271, P.L.1993, c.272, P.L.1995,
- 27 c.420, P.L.1995, c.421, P.L.1997, c.106, P.L.1997, c.107, P.L.1998,
- 28 c.64, and P.L.1998, c.65, for the purpose of providing additional
- 29 funding if appropriate, subject to the approval of the Joint Budget
- 30 Oversight Committee or its successor and in a sequence consistent
- 31 with the priority system established by the New Jersey Historic Trust,
- 32 in the form of grants for the projects listed in P.L.1990, c.91,
- 33 P.L.1991, c.468, P.L.1993, c.203, P.L.1993, c.270, P.L.1993, c.271,
- 34 P.L.1993, c.272, P.L.1995, c.420, P.L.1995, c.421, P.L.1997, c.106,
- 35 P.L.1997, c.107, P.L.1998, c.64, and P.L.1998, c.65, and for the
- 36 purpose of administrative costs of the New Jersey Historic Trust
- 37 associated with any such projects.
- b. The expenditure of the sums reappropriated pursuant to this section is subject to the provisions of P.L.1987, c.265, P.L.1992, c.88,
- 40 and P.L.1995, c.204, as appropriate.

- 42 ¹[43.] <u>44.</u> ¹ Section 4 of P.L.1967, c.124 (C.13:1B-15.111) is
- 43 amended to read as follows:
- 44 4. There is hereby created and established in but not of the
- Department of [Environmental Protection] State, a body corporate
- and politic with corporate succession, to be known as the New Jersey

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1 Historic Trust. The trust is hereby constituted an instrumentality
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- 2 exercising public and essential governmental functions, and the
- 3 exercise by the trust of the powers conferred by [this act] P.L.1967.
- 4 <u>c.124 (C.13:1B-15.111 et al.)</u> shall be deemed and held to be an
- 5 essential governmental function of the State.
- 6 (cf: P.L.1995, c.217, s.1)

- 8 ¹[44.] 45. ¹ Section 3 of P.L.1983, c.562 (C.13:1B-15.112a) is amended to read as follows:
- 3. a. The powers and duties of the New Jersey Historic Trust shall
- vest in and be exercised by a board of 15 trustees, of whom three shall be the [Commissioner] Administrator of the New Jersey Historic
- 13 <u>Preservation Office in the Department</u> of Environmental Protection <u>or</u>
- 14 <u>such other representative of that department as may be designated by</u>
- 15 <u>the Commissioner of Environmental Protection</u>, the State Treasurer,
- and the Executive Director of the New Jersey Historical Commission
- in the Department of State or such other representative of that
- department as may be designated by the Secretary of State, or their
- 19 respective designees, who shall serve ex officio, and 12 shall be
- 20 citizens of the State, representing the several geographic regions of the
- 21 State, to be appointed by the Governor with the advice and consent of
- 22 the Senate. Citizen trustees shall possess a minimum of five years
- 23 experience in historic preservation, except this requirement shall not
- 24 apply to any citizen trustee serving on the board on the date of
- 25 enactment of P.L.1995, c.217 (C.13:1B-15.115f et al.) for the
- 26 remainder of the unexpired term of that trustee.
- b. Citizen trustees shall serve for three year terms provided,
- however, that the terms of the four new trustees appointed pursuant to P.L.1995, c.217 (C.13:1B-15.115f et al.) shall begin in the same
- 30 calendar year as the effective date of that act, and that two of those
- 31 trustees first appointed shall be appointed for a two-year term and two
- 32 shall be appointed for a one-year term. Each citizen trustee shall hold
- office for the term of the appointment and until a successor shall have
- 34 been appointed and qualified. No citizen trustee may serve more than
- 35 three consecutive terms, except this restriction shall not apply to terms
- 36 either completed or commenced prior to the effective date of
- 37 P.L.1995, c.217 (C.13:1B-15.115f et al.).
- c. The trustees shall elect a chairman , vice-chairman, treasurer,
- 39 <u>and assistant secretary</u>.
- d. Eight trustees shall constitute a quorum, and the concurrence of
- a majority of the [trustees] quorum shall be necessary to validate all
- 42 acts of the board.
- 43 (cf: P.L.1995, c.217, s.2)

- 45 ¹[45.] <u>46.</u> ¹ Section 8 of P.L.1967, c.124 (C.13:1B-15.115) is
- 46 amended to read as follows:

- 8. The trust shall have power in particular to:
- 2 a. [to] solicit and accept gifts, legacies, bequests and endowments for any purpose which falls within that of the trust, and to maintain 3 4 interest-bearing trust accounts for those purposes; and, unless 5 otherwise specified by the person making such gift, legacy, bequest or 6 endowment, the trustees may expend both principal and income of any 7 such gift, bequest, legacy, or endowment in furtherance of the trust or 8 invest it in whole or in part in securities which are legal for trust funds 9 in the State of New Jersey;
 - b. **[**to**]** acquire and hold real and personal property of historic, aesthetic or cultural significance, by gift, purchase, devise, bequest, or by any other means, and to preserve and administer such properties; and in the acquisition of such properties, to acquire property adjacent thereto deemed necessary for the proper use and administration of historic, aesthetic or cultural property;
 - c. **[**to**]** apply all moneys, assets, property or other things of value it may receive as an incident to its operation to the general purpose of the trust;
 - d. **[**to co-operate**]** cooperate with and assist, insofar as practicable, any agency of the State or any of its political subdivisions, and any private agency or person in furtherance of the purpose of the trust;
 - e. **[**to**]** give any moneys or property held by the trust to the <u>Secretary of State or the Commissioner of Environmental Protection</u> on behalf of the State for purpose of administering, operating or maintaining the historic sites programs of the State of New Jersey; and
 - f. **[**to**]** report annually to the Governor and the Legislature of the State of New Jersey its activities during the preceding year together with any recommendations or requests it deems appropriate to further the purpose of the trust.
- 31 (cf: P.L.1995, c.217, s.4)

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- ¹**[**46.**]** <u>47.</u>¹ Section 2 of P.L.1991, c.41 (C.13:1B-15.115b) is amended to read as follows:
- 35 2. a. There is appropriated to the "Historic Preservation Revolving" Loan Fund" from the "Cultural Centers and Historic Preservation 36 Fund" created pursuant to section 20 of P.L.1987, c.265 the sum of 37 \$3,000,000 for the purpose of making low-interest loans, to the extent 38 39 sufficient funds are available, to units of county or municipal 40 government, or to tax-exempt nonprofit organizations, to finance the historic preservation costs of acquiring, restoring, repairing, or 41 42 rehabilitating historic structures.
- b. Prior to awarding any loans under this section, the New Jersey
 Historic Trust shall submit to the Legislature for its approval [, which
 approval shall be in the form of the passage of a concurrent

- 1 resolution, a list of projects that are to receive loans and the amount
- 2 of each loan , which approval may given in the form of (1) a
- 3 declaration of approval included in any act appropriating moneys for
- 4 historic preservation projects pursuant to P.L., c. (C.) (now
- 5 before the Legislature as this bill), (2) the passage of a concurrent
- resolution, or (3) a declaration of approval by the Joint Budget 6
- 7 Oversight Committee or its successor.
- 8 c. Loans issued from the "Historic Preservation Revolving Loan
- 9 Fund" shall be for a term not to exceed 20 years and at an interest rate
- not to exceed 4 percent per year. The terms of any loan agreements 10
- shall be approved by the State Treasurer. 11
- 12 (cf: P.L.1991, c.41, s.2)

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- ¹[47.] <u>48.</u> Section 9 of P.L.1967, c.124 (C.13:1B-15.116) is amended to read as follows:
- 9. The trust may not acquire, hold, receive or accept any moneys 16
- 17 or other property, real or personal, tangible or intangible, which will
- result in the incurrence of any financial obligations on the part of the 18 19
- State of New Jersey which cannot be supported entirely from funds
- 20 available in the trust without the express approval of the
- 21 [Commissioner of Environmental Protection] <u>Secretary of State</u> or the
- 22 Legislature.
- 23 (cf: P.L.1995, c.217, s.5)

- ¹[48.] <u>49.</u> Section 7 of P.L.1983, c.324 (C.13:1L-7) is amended 25 26 to read as follows:
- 7. a. For the purposes of acquiring, holding, managing or 27
- 28 developing lands or other properties for a State park or forest, the
- 29 department shall have the power to enter, inspect, survey, investigate
- ownership and take title to, in fee or otherwise, by purchase, gift, 30
- devise ¹, exchange, ¹ or eminent domain, any appropriate lands of the 31
- 32 State that would be useful as a State park or forest.
- 33 b. The power of eminent domain shall extend to all rights, interests 34 and easements in any property in the State.
- 35 c. The department shall exercise its power of eminent domain in
- 36 accordance with the "Eminent Domain Act of 1971," P.L.1971, c.361
- (C.20:3-1 et seq.) and section 28 of P.L., c. (C.) (now before 37
- 38 the Legislature as this bill).
- d. Whenever the department wishes to acquire, by eminent domain, 39
- 40 title to unoccupied lands and it appears that such title may be defective
- 41 in any manner, the department may, with the consent of the Attorney
- 42 General, acquire the best available title, notwithstanding that such title
- 43 is defective or incomplete.
- 44 e. For purposes of [this amendatory and supplementary act]
- 45 P.L.1983, c.324 (C.13:1L-1 et seq.), the department may acquire by
- 46 gift, grant or by payment of tax lien any municipal lands that have been

1 acquired by the municipality through the foreclosure of a tax lien 2 pursuant to chapter 5 of Title 54 (Taxation).

- f. If the department acquires or owns title to, for the purposes of this act, more than 10 acres of land in a municipality, the department shall annually pay that municipality one dollar (\$1.00) per acre for each acre of land so acquired, except that this sum shall not be paid if any other payments in lieu of taxes are determined to be due and payable to that municipality pursuant to any other law. Deleted by amendment (P.L. , c.) (now before the Legislature as this bill)
- g. No title or interest in any of the lands or properties acquired or held by the department for the purposes of **[**this amendatory and supplementary act**]** P.L.1983, c.324 (C.13:1L-1 et seq.) shall be subject to be taken by condemnation proceedings through the power of eminent domain.

(cf: P.L.1989, c.347, s.1)

¹[49.] <u>50.</u> R.S.34:15-10 is amended to read as follows:

34:15-10. In the employment of minors, this article shall be presumed to apply unless the notice be given by or to the parent or guardian of the minor. If the injured employee at the time of the accident or compensable occupational disease is a minor under 14 years of age employed in violation of the labor law or a minor between 14 and 18 years of age employed, permitted or suffered to work without an employment certificate or special permit if required by law or at an occupation prohibited at the minor's age by law, a compensation or death benefit shall be payable to the employee or his dependents which shall be double the amount payable under the schedules provided in R.S.34:15-12 and R.S.34:15-13.

The possession of such duly issued employment certificate shall be conclusive evidence for an employer that the minor has reached the age certified to therein and no extra compensation shall be payable to any minor engaged in an employment allowed by the law for the age and sex certified to in such certificate. If the certificate presented by the employee as one issued to that person shall have been really issued to another child and the real age of the employee shall be such that employment in any capacity or in the particular capacity the employee was employed by the employer was prohibited and if the employer shall show to the satisfaction of the Division of Workers' Compensation that the employer accepted the certificate in good faith as having been issued to the employee and could not have, despite reasonable diligence, discovered the fraud, in such event no extra compensation shall be paid to the employee illegally employed.

The employer alone and not the insurance carrier shall be liable for the extra compensation or death benefit which is over and above the amount of the compensation or death benefit provided under R.S.34:15-12 or R.S.34:15-13. Any provision in an insurance policy

1 undertaking to relieve an employer from the liability for the extra

2 compensation or extra death benefit shall be void.

3 Nothing in this chapter contained shall deprive an infant under the 4 age of 18 years of the right or rights now existing to recover damages 5 in a common law or other appropriate action or proceeding for injuries received by reason of the negligence of his or her master. 6

7 Nothing in this section regarding the payment of a compensation or 8 death benefit in double the amount payable under the schedules 9 provided in R.S.34:15-12 and R.S.34:15-13 shall apply to: members 10 of a junior firemen's auxiliary established pursuant to N.J.S.40A:14-95; 11 employees, of the age of 18 years or under, employed in summer 12 camps operated by the Boy Scouts of America, the Girl Scouts of 13 America, the Knights of Columbus, the Young Men's Christian 14 Association, the Young Women's Christian Association, the Young 15 Men's Hebrew Association, or any domestic corporation organized solely for religious or charitable purposes; student-learners employed 16 17 in a cooperative vocational education program approved by the State 18 Board of Education; persons, 18 years of age or younger, 19 participating, under the supervision of the Palisades Interstate Park 20 Commission, in volunteer programs in that part of the Palisades 21 Interstate Park located in New Jersey; or persons, 18 years of age or 22 younger, doing volunteer work for the Division of Parks and Forestry, 23 the Division of Fish, Game and Wildlife, or the New Jersey Natural 24 Lands Trust [or the New Jersey Historic Trust], as authorized by the 25 Commissioner of Environmental Protection , or for the New Jersey 26 Historic Trust.

27 (cf: P.L.1997, c.199, s.1)

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¹[50.] <u>51.</u> R.S.34:15-43 is amended to read as follows:

30 34:15-43. Every officer, appointed or elected, and every employee 31 of the State, county, municipality or any board or commission, or any 32 other governing body, including boards of education, and governing 33 bodies of service districts, individuals who are under the general 34 supervision of the Palisades Interstate Park Commission and who work 35 in that part of the Palisades Interstate Park which is located in this State, and also each and every member of a volunteer fire company 36 37 doing public fire duty and also each and every active volunteer, first 38 aid or rescue squad worker, including each and every authorized 39 worker who is not a member of the volunteer fire company within 40 which the first aid or rescue squad may have been created, doing 41 public first aid or rescue duty under the control or supervision of any 42 commission, council, or any other governing body of any municipality, 43 any board of fire commissioners of such municipality or of any fire 44 district within the State, or of the board of managers of any State 45 institution, every county fire marshal and assistant county fire marshal, 46 every special, reserve or auxiliary policeman doing volunteer public

police duty under the control or supervision of any commission, 1

- 2 council or any other governing body of any municipality, every
- 3 emergency management volunteer doing emergency management
- 4 service for the State and any person doing volunteer work for the
- 5 Division of Parks and Forestry, the Division of Fish, Game and
- Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey] 6
- Historic Trust], as authorized by the Commissioner of Environmental 7
- 8 Protection, or for the New Jersey Historic Trust, who may be injured
- 9 in line of duty shall be compensated under and by virtue of the 10
- provisions of this article and article 2 of this chapter (R.S.34:15-7 et
- 11 seq.). No former employee who has been retired on pension by reason
- 12 of injury or disability shall be entitled under this section to
- 13 compensation for such injury or disability; provided, however, that
- 14 such employee, despite retirement, shall, nevertheless, be entitled to
- 15 the medical, surgical and other treatment and hospital services as set
- forth in R.S.34:15-15. 16

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Benefits available under this section to emergency management volunteers and volunteers participating in activities of the Division of Parks and Forestry, the Division of Fish, Game and Wildlife, the New Jersey Natural Lands Trust or the New Jersey Historic Trust, shall not be paid to any claimant who has another single source of injury or death benefits that provides the claimant with an amount of compensation that exceeds the compensation available to the claimant under R.S.34:15-1 et seq.

As used in this section, the terms "doing public fire duty" and "who may be injured in line of duty," as applied to members of volunteer fire companies, county fire marshals or assistant county fire marshals, and the term "doing public first aid or rescue duty," as applied to active volunteer first aid or rescue squad workers, shall be deemed to include participation in any authorized construction, installation, alteration, maintenance or repair work upon the premises, apparatus or other equipment owned or used by the fire company or the first aid or rescue squad, participation in any authorized public drill, showing, exhibition, fund raising activity or parade, and to include also the rendering of assistance in case of fire and, when authorized, in connection with other events affecting the public health or safety, in any political subdivision or territory of another state of the United States or on property ceded to the federal government while such assistance is being rendered and while going to and returning from the place in which it is rendered.

Also, as used in this section, "doing public police duty" and "who may be injured in line of duty" as applied to special, reserve or auxiliary policemen, shall be deemed to include participation in any authorized public drill, showing, exhibition or parade, and to include also the rendering of assistance in connection with other events affecting the public health or safety in the municipality, and also, when

authorized, in connection with any such events in any political 1 2 subdivision or territory of this or any other state of the United States 3 or on property ceded to the federal government while such assistance 4 is being rendered and while going to and returning from the place in 5 which it is rendered.

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As used in this section, the terms "doing emergency management service" and "who may be injured in the line of duty" as applied to emergency management volunteers mean participation in any activities authorized pursuant to P.L.1942, c.251 (C.App. A:9-33 et seq.), except that the terms shall not include activities engaged in by a member of an emergency management agency of the United States Government or of another state, whether pursuant to a mutual aid compact or otherwise.

14 Every member of a volunteer fire company shall be deemed to be doing public fire duty under the control or supervision of any such commission, council, governing body, board of fire commissioners or 16 fire district or board of managers of any State institution within the meaning of this section, if such control or supervision is provided for by statute or by rule or regulation of the board of managers or the superintendent of such State institution, or if the fire company of which he is a member receives contributions from, or a substantial part of its expenses or equipment are paid for by, the municipality, or board of fire commissioners of the fire district or if such fire company has been or hereafter shall be designated by ordinance as the fire department of the municipality.

Every active volunteer, first aid or rescue squad worker, including every authorized worker who is not a member of the volunteer fire company within which the first aid or rescue squad may have been created, shall be deemed to be doing public first aid or rescue duty under the control or supervision of any such commission, council, governing body, board of fire commissioners or fire district within the meaning of this section if such control or supervision is provided for by statute, or if the first aid or rescue squad of which he is a member or authorized worker receives or is eligible to receive contributions from, or a substantial part of its expenses or equipment are paid for by, the municipality, or board of fire commissioners of the fire district, or if such first aid or rescue squad has been or hereafter shall be designated by ordinance as the first aid or rescue squad of the municipality.

As used in this section and in R.S.34:15-74, the term "authorized worker" shall mean and include, in addition to an active volunteer fireman and an active volunteer first aid or rescue squad worker, any person performing any public fire duty or public first aid or rescue squad duty, as the same are defined in this section, at the request of the chief or acting chief of a fire company or the president or person in charge of a first aid or rescue squad for the time being.

Nothing herein contained shall be construed as affecting or

- 2 changing in any way the provisions of any statute providing for sick,
- 3 disability, vacation or other leave for public employees or any
- 4 provision of any retirement or pension fund provided by law.
- 5 (cf: P.L.1997, c.199, s.2)

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- 7 **1** [51.] 52. Section 1 of P.L.1995, c.368 (C.39:3-27.72) is 8 amended to read as follows:
- 9 1. As used in [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.):
- 10 **[**"Commissioner" means the Commissioner of Environmental
- 11 Protection;
- 12 "Department" means the Department of [Environmental
- 13 Protection <u>State</u>;
- "Director" means the Director of the Division of Motor Vehicles in
- 15 the Department of Transportation;
- "Division" means the Division of Motor Vehicles in the Department
- 17 of Transportation;
- "Fund" means the "Historic Preservation License Plate Fund"
- created pursuant to section 4 of [this act.] P.L.1995, c.368 (C.39:3-
- 20 <u>27.75</u>);
- 21 "Historic resources" means the historic resources in New Jersey,
- and shall include, but need not necessarily be limited to, buildings,
- 23 sites, and structures listed in or eligible for listing in the New Jersey
- 24 Register of Historic Places, and museums and library collections
- 25 related to New Jersey history [.] : and
- 26 "Secretary" means the Secretary of State.
- 27 (cf: P.L.1995, c.368, s.1)

- ¹[52.] <u>53.</u>¹ Section 4 of P.L.1995, c.368 (C.39:3-27.75) is amended to read as follows:
- 4. a. There is created in the Department of [Environmental
- 32 Protection State a special non-lapsing fund to be known as the
- 33 "Historic Preservation License Plate Fund." The fund shall be
- 34 administered by the New Jersey Historic Trust. There shall be
- 35 deposited in the fund the amount collected from all license plate fees
- collected pursuant to section 3 of [this act] P.L.1995, c.368 (C.39:3-
- $\frac{27.74}{}$, less the amounts necessary to reimburse the division for
- administrative costs pursuant to section 5 of [this act] P.L.1995,
- 39 <u>c.368 (C.39:3-27.76)</u>. **[**Monies**]** <u>Moneys</u> deposited in the fund shall
- be dedicated for use in the awarding of grants to State agencies, local government units, and qualifying tax-exempt nonprofit organizations
- 42 to meet costs related to the physical preservation of, development of
- 43 interpretive and educational programming for, or operation of New
- 44 Jersey's historic resources. Approval of any grants shall be made by
- 45 the "Historic Preservation License Plate Advisory Committee," which

- shall be established in the Department of **[**Environmental Protection**]**
- 2 State and shall comprise the following: the Chairman of the Board of
- 3 Trustees of the New Jersey Historic Trust, and two other trustees
- 4 thereof, one of whom shall be the Executive Director of the New
- 5 Jersey Historical Commission; a representative of Preservation New
- 6 Jersey; a representative of the New Jersey Association of Museums;
- 7 a representative of the League of Historical Societies of New Jersey;
- 8 a representative of the New Jersey Council for the Social Studies; a
- 9 representative of the New Jersey Council on the Humanities; and the
- 10 Administrator of the Historic Preservation Office in the Department of
- 11 Environmental Protection.
- b. [Monies] Moneys deposited in the fund shall be held in
- 13 interest-bearing accounts in public depositories as defined pursuant to
- 14 section 1 of P.L.1970, c.236 (C.17:9-41), and may be invested or
- 15 reinvested in such securities as are approved by the State Treasurer.
- 16 Interest or other income earned on [monies] moneys deposited in the
- 17 fund, and any [monies] moneys which may be appropriated or
- 18 otherwise become available for the purposes of the fund, shall be
- 19 credited to and deposited in the fund for use as set forth in [this act]
- 20 P.L.1995, c.368 (C.39:3-27.72 et seq.).
- 21 (cf: P.L.1995, c.368, s.4)

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- ¹[53.] <u>54.</u>¹ Section 5 of P.L.1995, c.368 (C.39:3-27.76) is amended to read as follows:
- 5. a. Prior to the deposit of license plate fees collected pursuant
- 26 to section 3 of [this act] P.L.1995, c.368 (C.39:3-27.74) into the
- 27 fund, amounts thereof as are necessary shall be used to reimburse the
- 28 division for all costs reasonably and actually incurred, as stipulated by
- 29 the director, for:
- 30 (1) producing, issuing, renewing, and publicizing the availability of
- 31 historic preservation license plates; and
 - (2) any initial computer programming changes that may be necessary to implement the historic preservation license plate program
- 34 established by [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.).
- b. The director shall annually certify to the **[**commissioner**]**
- 36 <u>secretary</u> the average cost per license plate incurred in the immediately
- 37 preceding year by the division in producing, issuing, renewing, and
- 38 publicizing the availability of historic preservation license plates. The
- 39 annual certification of the average cost per license plate shall be
- 40 approved by the Joint Budget Oversight Committee, or its successor.
- c. In the event that the average cost per license plate as certified by
 the director and approved by the Joint Budget Oversight Committee,
- or its successor, is greater than the \$50 application fee established in
- 44 subsection a. of section 3 of [this act] P.L.1995, c.368 (C.39:3-27.74)
- 45 in two consecutive fiscal years, the director may discontinue the

1 issuance of historic preservation license plates. 2 (cf: P.L.1995, c.368, s.5) 3 ¹[54.] <u>55.</u> Section 6 of P.L.1995, c.368 (C.39:3-27.77) is 4 amended to read as follows: 5 6. The director shall notify eligible motorists of the opportunity to 6 7 obtain historic preservation license plates by including a notice with all 8 motor vehicle registration renewals, and by posting appropriate 9 posters or signs in all division facilities and offices, as may be provided 10 by the department. The notices, posters, and signs shall be designed by the Historic Preservation License Plate Advisory Committee with 11 12 the approval of the **[**commissioner**]** secretary. The designs shall be subject to the approval of the director, and the [commissioner] 13 14 secretary shall supply the division with the notices, posters, and signs 15 to be circulated or posted by that division. (cf: P.L.1995, c.368, s.6) 16 17 ¹[55.] <u>56.</u> ¹ Section 7 of P.L.1995, c.368 (C.39:3-27.78) is 18 amended to read as follows: 19 20 7. The [commissioner] secretary, the New Jersey Historic Trust, 21 the Historic Preservation License Plate Advisory Committee, the 22 director, and the State Treasurer shall develop and enter into an 23 interagency memorandum of agreement setting forth the procedures to be followed by the departments, the New Jersey Historic Trust, the 24 25 Historic Preservation License Plate Advisory Committee, and the division in carrying out their respective responsibilities under [this 26 act P.L.1995, c.368 (C.39:3-27.72 et seq.) . 27 (cf: P.L.1995, c.368, s.7) 28 29 ¹[56.] <u>57.</u> Section 8 of P.L.1964, c.48 (C.54:4-23.8) is amended 30 to read as follows: 31 32 8. When land which is in agricultural or horticultural use and is 33 being valued, assessed and taxed under the provisions of [this act] P.L.1964, c.48 (C.54:4-23.1 et seq.), is applied to a use other than 34 35 agricultural or horticultural, it shall be subject to additional taxes, 36 hereinafter referred to as roll-back taxes, in an amount equal to the 37 difference, if any, between the taxes paid or payable on the basis of the 38 valuation and the assessment authorized hereunder and the taxes that 39 would have been paid or payable had the land been valued, assessed 40 and taxed as other land in the taxing district, in the current tax year 41 (the year of change in use) and in such of the 2 tax years immediately 42 preceding, in which the land was valued, assessed and taxed as herein 43 provided. 44 If the tax year in which a change in use of the land occurs, the land

was not valued, assessed and taxed under [this act] P.L.1964, c.48

- 1 (C.54:4-23.1 et seq.), then such land shall be subject to roll-back
- 2 taxes for such of the 2 tax years, immediately preceding, in which the
- 3 land was valued, assessed and taxed hereunder.
- 4 Notwithstanding the provisions of any law, rule, or regulation to
- 5 the contrary, land which is valued, assessed and taxed under the
- 6 provisions of P.L.1964, c.48 (C.54:4-23.1 et seq.) and is acquired by
- 7 the State, a local government unit, or a qualifying tax exempt
- 8 nonprofit organization for recreation and conservation purposes ¹[or
- 9 <u>farmland preservation purposes</u>]¹ <u>shall not be subject to roll-back</u>
- 10 <u>taxes</u>. As used in this section, "acquired," ¹["farmland preservation
- 11 purposes," 1 "local government unit," "qualifying tax exempt
- 12 <u>nonprofit organization," and "recreation and conservation purposes"</u>
- 13 mean the same as those terms are defined pursuant to section 3 of
- 14 P.L., c. (C.) (now before the Legislature as this bill).
- In determining the amounts of the roll-back taxes chargeable on land which has undergone a change in use, the assessor shall for each of the roll-back tax years involved, ascertain:
 - (a) The full and fair value of such land under the valuation standard applicable to other land in the taxing district;
 - (b) The amount of the land assessment for the particular tax year by multiplying such full and fair value by the county percentage level, as determined by the county board of taxation in accordance with section 3 of P.L.1960, [chapter] c.51 (C.54:4-2.27);
 - (c) The amount of the additional assessment on the land for the particular tax year by deducting the amount of the actual assessment on the land for that year from the amount of the land assessment determined under (b) hereof; and
 - (d) The amount of the roll-back tax for that tax year by multiplying the amount of the additional assessment determined under (c) hereof by the general property tax rate of the taxing district applicable for that tax year.
- 32 (cf: P.L.1970, c.243, s.2)

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¹[57.] <u>58.</u> N.J.S.59:1-3 is amended to read as follows:

35 59:1-3. Definitions. As used in this subtitle:

"Employee" includes an officer, employee, or servant, whether or not compensated or part-time, who is authorized to perform any act or service; provided, however, that the term does not include an independent contractor.

"Employment" includes office; position; employment; or service, under the supervision of the Palisades Interstate Park Commission, in a volunteer program in that part of the Palisades Interstate Park located in New Jersey, as an emergency management volunteer or as a volunteer doing work for the Division of Parks and Forestry, the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey Historic Trust], as authorized by the

Commissioner of Environmental Protection , or for the New Jersey 1

2 Historic Trust.

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"Enactment" includes a constitutional provision, statute, executive order, ordinance, resolution or regulation.

5 "Injury" means death, injury to a person, damage to or loss of property or any other injury that a person may suffer that would be 6 7 actionable if inflicted by a private person.

"Law" includes enactments and also the decisional law applicable within this State as determined and declared from time to time by the courts of this State and of the United States.

11 "Public employee" means an employee of a public entity, and 12 includes: a person participating, under the supervision of the Palisades 13 Interstate Park Commission, in a volunteer program in that part of the 14 Palisades Interstate Park located in New Jersey; a volunteer doing 15 work for the Division of Parks and Forestry, the Division of Fish, 16 Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey Historic Trust], as authorized by the Commissioner of 17 Environmental Protection; a volunteer doing work for the New Jersey 18 19 Historic Trust; and any person retained by the public defender to serve 20 as an arbitrator, mediator, or in such similar capacity. "Public 21 employee" does not include any independent contractors or other 22 individuals, agencies, or entities not established in or employed by the

23 Office of the Public Defender designated to provide protection and advocacy services to indigent mental hospital admittees or persons with a developmental disability as the term is defined in section 3 of 26 P.L.1977, c.82 (C.30:6D-3).

"Public entity" includes the State, and any county, municipality, district, public authority, public agency, and any other political subdivision or public body in the State. "Public entity" does not include any independent contractors or other individuals, agencies, or entities not established in or employed by the Office of the Public Defender designated to provide protection and advocacy services to indigent mental hospital admittees or persons with a developmental disability as the term is defined in section 3 of P.L.1977, c.82 (C.30:6D-3).

"State" shall mean the State and any office, department, division, bureau, board, commission or agency of the State, but shall not include any such entity which is statutorily authorized to sue and be sued. "State" also means the Palisades Interstate Park Commission, but only with respect to employees, property and activities within the State of New Jersey.

42 "Statute" means an act adopted by the Legislature of this State or 43 by the Congress of the United States.

44 (cf: P.L.1997, c.199, s.4)

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¹[58.] <u>59.</u> This act shall take effect immediately.

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3 The "Garden State Preservation Trust Act."

SENATE, No. 9

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MAY 10, 1999

Sponsored by:

Senator DONALD T. DIFRANCESCO
District 22 (Middlesex, Morris, Somerset and Union)
Senator HENRY P. MCNAMARA
District 40 (Bergen and Passaic)

Co-Sponsored by:

Senators Bark, Allen, Ciesla, Kavanaugh, Bassano, Connors, Robertson, Cafiero, Kyrillos, Littell, Singer, Sinagra, Kosco, Inverso, Schluter, Matheussen, Martin, Cardinale, Bennett, Adler, Vitale and Bucco

SYNOPSIS

The "Garden State Preservation Trust Act."

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/21/1999)

AN ACT concerning open space, farmland, and historic preservation, establishing the Garden State Preservation Trust, supplementing Title 13 of the Revised Statutes, and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. (New section) Sections 1 through 41 of this act shall be known, and may be cited, as the "Garden State Preservation Trust Act."

2. (New section) The Legislature finds and declares that enhancing the quality of life of the citizens of New Jersey is a paramount policy of the State; that the acquisition and preservation of open space, farmland, and historic properties in New Jersey protects and enhances the character and beauty of the State and provides its citizens with greater opportunities for recreation, relaxation, and education; that the lands and resources now dedicated to these purposes will not be adequate to meet the needs of an expanding population in years to come; that the open space and farmland that is available and appropriate for these purposes will gradually disappear as the costs of preserving them correspondingly increase; and that it is necessary and desirable to provide funding for the development of parks and other open space for recreation and conservation purposes.

The Legislature further finds and declares that agriculture plays an integral role in the prosperity and well-being of the State as well as providing a fresh and abundant supply of food for its citizens; that much of the farmland in the State faces an imminent threat of permanent conversion to non-farm uses; and that the retention and development of an economically viable agricultural industry is of high public priority.

The Legislature further finds and declares that there is an urgent need to preserve the State's historic heritage to enable present and future generations to experience, understand, and enjoy the landmarks of New Jersey's role in the birth and development of this nation; that the restoration and preservation of properties of historic character and importance in the State is central to meeting this need; and that a significant number of these historic properties are located in urban centers, where their restoration and preservation will advance urban revitalization efforts of the State and local governments.

The Legislature further finds and declares that there is growing public recognition that the quality of life, economic prosperity, and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S9 DIFRANCESCO, MCNAMARA

environmental quality in New Jersey are served by the protection and timely preservation of open space and farmland and better management of the lands, resources, historic properties, and recreational facilities that are already under public ownership or protection; that the preservation of the existing diversity of animal and plant species is essential to sustaining both the environment and the economy of the Garden State, and the conservation of adequate habitat for endangered, threatened, and other rare species is necessary to preserve this biodiversity; that there is a need to establish a program to serve as the successor to the programs established by the "Green Acres, Farmland and Historic Preservation, and Blue Acres Bond Act of 1995," P.L.1995, c.204, nine previous similar bond acts enacted in 1961, 1971, 1974, 1978, 1981, 1983, 1987, 1989, and 1992, and various implementing laws; and that any such successor program should support implementation of Statewide policies, goals, and strategies concerned with and emphasizing the importance of preserving open space, sensitive environmental areas, critical wildlife habitat, farmland, and historic resources.

The Legislature further finds and declares that the citizens of the State have indicated their very strong support for open space, farmland, and historic preservation efforts not only in the past approval of State Green Acres bond acts and numerous county and municipal dedicated funding sources for those purposes, but most recently in 1998 with the approval of an amendment to the New Jersey Constitution that provides for a stable and dedicated source of funding for those purposes for the next decade and beyond.

The Legislature therefore determines that it is in the public interest to preserve as much open space and farmland, and as many historic properties, as possible within the means provided by the 1998 constitutional amendment; that, in recognition of the recommendations of the Governor's Council on New Jersey Outdoors, it is a worthy goal to preserve one million more acres of open space and farmland in the Garden State in the next decade to protect the quality of life for New Jersey residents; and that, to accomplish that goal, it is also in the public interest to create the Garden State Preservation Trust and to enable it to raise revenue for those purposes, and to delegate to it such other duties and responsibilities as shall be necessary to further the purposes of the constitutional amendment and to advance the policies and achieve the goals set forth in this preamble.

3. (New section) As used in sections 1 through 41 of this act:

"Acquisition" or "acquire" means the obtaining of a fee simple or lesser interest in land, including but not limited to a development easement or any other easement permanently restricting development, by purchase, installment purchase agreement, gift, donation, devise, or eminent domain by the State or a local government unit; except that

1 any acquisition of lands by the State for recreation and conservation

2 purposes by eminent domain shall include the process authorized

3 pursuant to section 28 of this act;

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"Bonds" means bonds issued by the trust pursuant to this act;

5 "Commissioner" means the Commissioner of Environmental 6 Protection:

"Committee" means the State Agriculture Development Committee established pursuant to section 4 of P.L.1983, c.31 (C.4:1C-4);

9 "Constitutionally dedicated moneys" means any moneys made 10 available pursuant to Article VIII, Section II, paragraph 7 of the State Constitution or through the issuance of bonds, notes or other 11 12 obligations by the trust, as prescribed by Article VIII, Section II, 13 paragraph 7 of the State Constitution and this act, or any moneys from 14 other sources deposited in the trust funds established pursuant to 15 sections 19, 20, and 21 of this act, and appropriated by law, for any of the purposes set forth in Article VIII, Section II, paragraph 7 of the 16 17 State Constitution or this act;

"Convey" or "conveyance" means to sell, donate, exchange, transfer, or lease for a term of 25 years or more;

20 "Cost" means the expenses incurred in connection with: all things 21 deemed necessary or useful and convenient for the acquisition or 22 development of lands for recreation and conservation purposes, the 23 acquisition of development easements or fee simple titles to farmland, or the preservation of historic properties, as the case may be; the 24 25 execution of any agreements or franchises deemed by the Department of Environmental Protection, State Agriculture Development 26 27 Committee, or New Jersey Historic Trust, as the case may be, to be 28 necessary or useful and convenient in connection with any project 29 funded in whole or in part using constitutionally dedicated moneys; the 30 procurement or provision of appraisal, archaeological, architectural, conservation, design, engineering, financial, geological, historic 31 32 research, hydrological, inspection, legal, planning, relocation, surveying, or other professional advice, estimates, reports, services, or 33 34 studies; the purchase of title insurance; the undertaking of feasibility studies; the establishment of a reserve fund or funds for working 35 capital, operating, maintenance, or replacement expenses and for the 36 37 payment or security of principal or interest on bonds, as the Director 38 of the Division of Budget and Accounting in the Department of the 39 Treasury may determine; and reimbursement to any fund of the State 40 of moneys that may have been transferred or advanced therefrom to 41 any fund established by this act, or any moneys that may have been 42 expended therefrom for, or in connection with, this act;

"Department" means the Department of Environmental Protection; 44 "Development" or "develop" means, except as used in the definitions of "acquisition" and "development easement" in this section, any improvement made to a land or water area designed to 46

1 expand and enhance its utilization for recreation and conservation 2 purposes, and shall include the construction, renovation, or repair of 3 any such improvement;

4 "Development easement" means an interest in land, less than fee simple title thereto, which interest represents the right to develop that 5 6 land for all nonagricultural purposes and which interest may be transferred under laws authorizing the transfer of development 8 potential;

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9 "Farmland" means land identified as having prime or unique soils as 10 classified by the Natural Resources Conservation Service in the United States Department of Agriculture, having soils of Statewide 11 importance according to criteria adopted by the State Soil 12 13 Conservation Committee, established pursuant to R.S.4:24-3, or 14 having soils of local importance as identified by local soil conservation 15 districts, and which land qualifies for differential property taxation pursuant to the "Farmland Assessment Act of 1964," P.L.1964, c.48 16 17 (C.54:4-23.1 et seq.), and any other land on the farm that is necessary to accommodate farm practices as determined by the State Agriculture 18 19 Development Committee;

"Farmland preservation," "farmland preservation purposes" or 20 21 "preservation of farmland" means the permanent preservation of 22 farmland to support agricultural or horticultural production as the first 23 priority use of that land;

"Garden State Farmland Preservation Trust Fund" means the 24 Garden State Farmland Preservation Trust Fund established pursuant 25 26 to section 20 of this act:

"Garden State Green Acres Preservation Trust Fund" means the 27 28 Garden State Green Acres Preservation Trust Fund established 29 pursuant to section 19 of this act;

30 "Garden State Historic Preservation Trust Fund" means the Garden State Historic Preservation Trust Fund established pursuant to section 31 21 of this act; 32

"Green Acres bond act" means: P.L.1961, c.46; P.L.1971, c.165; 33 34 P.L.1974, c.102; P.L.1978, c.118; P.L.1983, c.354; P.L.1987, c.265; P.L.1989, c.183; P.L.1992, c.88; P.L.1995, c.204; and any State 35 general obligation bond act that may be approved after the date of 36 37 enactment of this act for the purpose of providing funding for the 38 acquisition or development of lands for recreation and conservation 39 purposes;

"Historic preservation," "historic preservation purposes," or 40 41 "preservation of historic properties" means any work relating to the conservation, improvement, interpretation, preservation, protection, 42 43 rehabilitation, renovation, repair, restoration, or stabilization of any 44 historic property, and shall include any work related to providing 45 access thereto for disabled or handicapped persons;

46 "Historic property" means any area, building, facility, object, property, site, or structure approved for inclusion, or which meets the criteria for inclusion, in the New Jersey Register of Historic Places pursuant to P.L.1970, c.268 (C.13:1B-15.128 et seq.);

"Indoor recreation" means active recreation that otherwise is or may be pursued outdoors but, for reasons of extending the season or avoiding inclement weather, is or may be pursued indoors within a fully or partially enclosed building or other structure, and includes basketball, ice skating, racquet sports, roller skating, swimming, and similar recreational activities and sports as determined by the Department of Environmental Protection;

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"Land" or "lands" means real property, including improvements thereof or thereon, rights-of-way, water, lakes, riparian and other rights, easements, privileges and all other rights or interests of any kind or description in, relating to, or connected with real property;

"Local government unit" means a county, municipality, or other political subdivision of the State, or any agency, authority, or other entity thereof;

"New Jersey Historic Trust" means the entity established pursuant to section 4 of P.L.1967, c.124 (C.13:1B-15.111);

"Notes" means the notes issued by the trust pursuant to this act;

"Pinelands area" means the pinelands area as defined pursuant to section 3 of P.L.1979, c.111 (C.13:18A-3);

"Pinelands regional growth area" means a regional growth area established pursuant to the pinelands comprehensive management plan adopted pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.);

"Project" means all things deemed necessary or useful and convenient in connection with the acquisition or development of lands for recreation and conservation purposes, the acquisition of development easements or fee simple titles to farmland, or the preservation of historic properties, as the case may be;

"Qualifying open space referendum county" means any county that has: (1) approved and implemented, and is collecting and expending the revenue from, an annual levy authorized pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.) for an amount or at a rate equivalent to at least one quarter of one cent per \$100 of assessed value of real property, or for an amount or at a rate established by the county and in effect as of April 1, 1999, whichever is greater; or (2) adopted an alternative means of funding for the same or similar purposes as an annual levy, which the Department of Environmental Protection, in consultation with the committee and the New Jersey Historic Trust, approves to be stable and reasonably equivalent in effect to an annual levy;

"Qualifying open space referendum municipality" means any municipality that has: (1) approved and implemented, and is collecting and expending the revenue from, an annual levy authorized pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.) for an amount or at a rate

1 equivalent to at least one quarter of one cent per \$100 of assessed

- 2 value of real property, or for an amount or at a rate established by the
- 3 municipality and in effect as of April 1, 1999, whichever is greater; or
- 4 (2) adopted an alternative means of funding for the same or similar
- 5 purposes as an annual levy, which the Department of Environmental
- 6 Protection, in consultation with the committee and the New Jersey
- 7 Historic Trust, approves to be stable and reasonably equivalent in
- 8 effect to an annual levy;

"Qualifying tax exempt nonprofit organization" means a nonprofit organization that is exempt from federal taxation pursuant to section 501 (c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501 (c)(3), and which qualifies for a grant pursuant to sections 27 or 40 of this act;

"Recreation and conservation purposes" means the use of lands for beaches, biological or ecological study, boating, camping, fishing, forests, greenways, hunting, natural areas, parks, playgrounds, protecting historic properties, water reserves, watershed protection, wildlife preserves, active sports, or a similar use for either public outdoor recreation or conservation of natural resources, or both; and

"Trust" means the Garden State Preservation Trust established pursuant to section 4 of this act.

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- 4. (New section) a. There is hereby established in but not of the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Garden State Preservation Trust." For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the trust is hereby allocated within the Department of the Treasury, but notwithstanding that allocation, the trust shall be independent of any supervision or control by that department or by any board or officer thereof. The trust is hereby constituted as an instrumentality of the State, exercising public and essential governmental functions, no part of whose revenues shall accrue to the benefit of any individual, and the exercise by the trust of the powers conferred by this act shall be deemed and held to be an essential governmental function of the State.
- 35 The trust shall consist of nine voting members as follows: the 36 37 Commissioner of Environmental Protection, the Secretary of 38 Agriculture, the Secretary of State, and the State Treasurer, who shall 39 be members ex officio; and five public members, one of whom shall be 40 appointed by the Governor, two of whom shall be appointed by the 41 President of the Senate and shall be from different political parties, and two of whom shall be appointed by the Speaker of the General 42 43 Assembly and shall be from different political parties. The public 44 member appointed by the Governor shall serve a term of five years. 45 Each public member appointed by the President of the Senate shall serve a term of five years, except of those first appointed, one shall 46

serve a term of three years and the other a term of two years. Each public member appointed by the Speaker of the General Assembly shall serve a term of five years, except of those first appointed, one shall serve a term of three years and the other a term of two years.

- c. Each public member shall hold office for the term of the member's appointment and until the member's successor shall have been appointed and qualified. A public member shall be eligible for reappointment. Any vacancy in a public membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.
- d. Any public member may be removed from office by the appointing authority, for cause, after a public hearing, and may be suspended by the appointing authority pending the completion of the hearing. All members before entering upon their duties shall take and subscribe an oath to perform the duties of their office faithfully, impartially and justly to the best of their ability. A record of each oath shall be filed in the Office of the Secretary of State.
- e. The first chairperson of the trust shall be the public member first appointed by the Governor. At the first meeting of the trust held in each subsequent year, the members shall elect one of the public members to serve as chairperson of the trust in a manner that ensures that the chair rotates annually among at least one of the appointees of the President of the Senate, at least one of the appointees of the Speaker of the General Assembly, and the appointee of the Governor.
- f. The trust shall not be deemed to be constituted and shall not take action or adopt motions or resolutions until all five authorized public members shall have been appointed and qualified in the manner provided in this section. The members shall annually elect one of the public members as vice chairperson. The members shall elect a secretary and a treasurer, who need not be members, and the same person may be elected to serve as both secretary and treasurer. The powers of the trust shall be vested in the members thereof in office from time to time and five members of the trust shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the trust at any meeting thereof by the affirmative vote of a majority of the full membership of the trust. No vacancy in the membership of the trust shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the trust.
- g. Each public member of the trust shall receive compensation in the amount of \$150 per day for each day that the public member attends a meeting of the trust, unless otherwise prohibited by law. Ex officio members of the trust shall serve without compensation. All members shall be reimbursed for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no member shall be deemed to have forfeited nor shall the

member forfeit the member's office or employment or any benefits or emoluments thereof by reason of the member's acceptance of the office of ex officio member of the trust or the member's services therein.

- h. Each ex officio member may designate an employee of the member's department or agency to represent the member at meetings of the trust. All designees may lawfully vote and otherwise act on behalf of the member for whom they constitute the designee. The designation shall be in writing delivered to the trust and shall continue in effect until revoked or amended in writing delivered to the trust.
- 10 A true copy of the minutes of every meeting of the trust shall be delivered forthwith by and under the certification of the secretary 11 thereof to the Governor. No action taken at the meeting by the trust 12 13 shall have force or effect until 15 days after the copy of the minutes 14 shall have been so delivered, unless during this 15-day period the 15 Governor shall approve in writing the minutes or any part thereof, in which case the action shall become effective upon approval. If, within 16 17 that 15-day period, the Governor returns a copy of the minutes with the Governor's veto of any action taken by the trust or any member 18 19 thereof at the meeting, the action shall be null and void and of no effect. Notwithstanding the foregoing, if the last day of the 15-day 20 21 period shall be a Saturday, Sunday or legal holiday, then the 15-day 22 period shall be deemed extended to the next following business day. 23 The powers conferred in this subsection upon the Governor shall be exercised with due regard for the rights of the holders of bonds, notes 24 25 or other obligations of the trust at any time outstanding, and nothing 26 in, or done pursuant to, this subsection shall in any way limit, restrict 27 or alter the obligation or powers of the trust or any representative or 28 officer of the trust to carry out and perform in every detail each and 29 every covenant, agreement or contract at any time made or entered 30 into by or on behalf of the trust with respect to its bonds, notes or 31 other obligations or for the benefit, protection or security of the 32 holders thereof.
 - j. The trust shall continue in existence until dissolved by act of the Legislature. However, any dissolution of this trust shall be on condition that the trust has no debts, contractual duties or obligations outstanding, or that provision has been made for the payment, discharge or retirement of these debts, contractual duties or obligations. Upon any dissolution of the trust, all property, rights, funds and assets thereof shall pass to and become vested in the State.

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- 5. (New section) It shall be the sole purpose of the trust established pursuant to this act to:
- a. Provide funding to the Department of Environmental Protection, the State Agriculture Development Committee, and the New Jersey Historic Trust for all or a portion of the cost of projects undertaken by those entities or by grant or loan recipients in

- 1 accordance with the purposes and procedures established by Article
- 2 VIII, Section II, paragraph 7 of the State Constitution and this act;
- 3 and
- b. Perform such other duties and responsibilities as authorized pursuant to this act or any other law.

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- 7 6. (New section) In addition to all other powers granted to the 8 trust in this act, the trust shall have power:
 - a. To sue and be sued;
 - b. To have an official seal and alter it at the trust's pleasure;
- 11 c. To make and alter bylaws for its organization and internal 12 management and rules and regulations for the conduct of its affairs and 13 business;
- d. To maintain an office at a place or places within the State as it may determine, and acquire, own, lease as lessee or lessor, hold, use, sell, transfer, or dispose of real or personal property for that purpose;
- e. To acquire, hold, use and dispose of its income, revenues, funds and moneys;
 - f. To borrow money and to issue its bonds, notes or other obligations and to secure them by its revenues or other funds and otherwise to provide for and secure the payment thereof and to provide for the rights of the holders thereof and to provide for the refunding thereof, all as provided in this act;
 - g. To issue subordinated indebtedness and to enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, insurance contract, surety bond, commitment to purchase or sell bonds, notes or other obligations, purchase or sale agreement, or commitments or other contracts or agreements, and other security agreements as approved by the trust in connection with the issuance of bonds, notes or other obligations;
 - h. Subject to any agreement with the holders of bonds, notes or other obligations, to invest moneys of the trust not required for immediate use, including proceeds from the sale of any bonds, notes or other obligations, in obligations, securities and other investments as the trust shall deem prudent;
- i. Subject to any agreements with holders of bonds, notes or other obligations, to purchase bonds, notes or other obligations of the trust out of any funds or moneys of the trust available therefor, and to hold, cancel or resell the bonds, notes or other obligations;
- j. For its sole purpose as established in section 5 of this act, to appoint and employ an executive director and such additional officers, who need not be members of the trust, and such other personnel and staff as it may require, at an annual expense not to exceed \$150,000, all without regard to the provisions of Title 11A, Civil Service, of the
- 46 New Jersey Statutes;

- 1 k. To do and perform any acts and things authorized by this act 2 under, through, or by means of its officers, agents or employees or by 3 contract with any person, firm or corporation or any public body;
- 1. To procure insurance against any losses in connection with its property, operations, assets or obligations in amounts and from insurers as it deems desirable;

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- m. To adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) such rules and regulations as it deems necessary to effectuate the purposes of Article VIII, Section II, paragraph 7 of the State Constitution and this act;
- n. To make and enter into any and all contracts and agreements which the trust determines are necessary, incidental, convenient or desirable to the performance of its duties and the execution of its powers under this act;
- o. To accept and use any funds appropriated and paid by the State to the trust, including, without limitation, appropriations and payments from the Garden State Preservation Trust Fund Account established pursuant to section 17 of this act, for the purposes for which the appropriations and payments are made;
- p. To apply for, and receive and accept, appropriations or grants of property, money, services, or reimbursements for money previously spent and other assistance offered or made available to it by or from any person, government agency, public authority, or any public or private entity whatever for any lawful corporate purpose of the trust, including, without limitation, grants, appropriations, reimbursements from the federal government, and to apply and negotiate for these upon such terms and conditions as may be required by any person, government agency, authority, or entity as the trust may determine to be necessary, convenient, or desirable, provided that all such moneys, grants, appropriations, and reimbursements so received and accepted shall be subject to appropriation by law pursuant to the procedures established by this act; and
- q. To do any and all things necessary, incidental, convenient or desirable to carry out its purposes and exercise the powers given and granted in this act.

7. (New section) a. The trust shall have the power and is

7. (New section) a. The trust shall have the power and is hereby authorized to issue its bonds, notes or other obligations in principal amounts as determined by the trust to be necessary to provide for any of its corporate purposes, including the payment, funding or refunding of the principal of, or interest on, or redemption premiums, if any, on bonds, notes or other obligations issued by it, whether the bonds, notes, obligations or interest to be funded or refunded have or have not become due; and to provide for the security thereof and for the establishment or increase of reserves to secure or to pay the bonds, notes or other obligations or interest thereon and all other reserves and

1 all costs or expenses of the trust incident to and necessary or 2 convenient to carry out its corporate purposes and powers; and in 3 addition to its bonds, notes and other obligations, the trust shall have 4 the power to issue subordinated indebtedness, which shall be 5 subordinate in lien to the lien of any or all of its bonds, notes or other 6 obligations as the trust may determine. No resolution or other action 7 of the trust providing for the issuance of bonds, refunding bonds, notes 8 or other obligations shall be adopted or otherwise made effective by 9 the trust without the prior approval in writing of the Governor and the 10 State Treasurer.

- 11 b. Except as may be otherwise expressly provided in this act or by the trust, every issue of bonds, notes or other obligations shall be 12 13 general obligations payable out of any revenues or funds of the trust, 14 subject only to any agreements with the holders of particular bonds, 15 notes or other obligations pledging any particular revenues or funds. The trust may provide the security and payment provisions for its 16 17 bonds, notes or other obligations as it may determine, including, without limiting the generality of the foregoing, bonds, notes or other 18 19 obligations as to which the principal and interest are payable from and 20 secured by all or any portion of the revenues of and payments to the 21 trust, and other moneys or funds as the trust shall determine. The 22 trust may also enter into bank loan agreements, lines of credit and 23 other security agreements as authorized pursuant to subsection g. of section 6 of this act and obtain for or on its behalf letters of credit in 24 25 each case for the purpose of securing its bonds, notes or other 26 obligations or to provide direct payment of any costs which the trust 27 is authorized to pay by this act and to secure repayment of any 28 borrowings under the loan agreement, line of credit, letter of credit or 29 other security agreement by its bonds, notes or other obligations or the 30 proceeds thereof or by any or all of the revenues of and payments to 31 the trust or by any appropriation, grant or reimbursement to be 32 received by the trust and other moneys or funds as the trust shall determine. 33
 - c. Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, of the New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A.

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d. Bonds or notes of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, be in the denomination or denominations, be in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or outside of the State, and be subject to the terms of

- redemption, with or without premium, as the resolution or resolutions may provide. Bonds or notes may be further secured by a trust indenture between the trust and a corporate trustee within or outside of the State. All other obligations of the trust shall be authorized by resolution containing terms and conditions as the trust shall determine.
 - e. Bonds, notes or other obligations of the trust may be sold at public or private sale at a price or prices and in a manner as the trust shall determine, either on a negotiated or on a competitive basis.

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- f. Bonds or notes may be issued and other obligations incurred under the provisions of this act without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by subsection a. of this section, and without any other proceedings or the happening of any other conditions or other things than those proceedings, conditions or things which are specifically required by this act.
- Bonds, notes and other obligations of the trust issued or 16 17 incurred under the provisions of this act shall not be in any way a debt or liability of the State or of any political subdivision thereof other 18 19 than the trust and shall not create or constitute any indebtedness, 20 liability or obligation of the State or of any political subdivision or be 21 or constitute a pledge of the faith and credit of the State or of any 22 political subdivision but all bonds, notes and obligations, unless funded 23 or refunded by bonds, notes or other obligations of the trust, shall be 24 payable solely from revenues or funds pledged or available for their 25 payment as authorized in this act. Each bond, note or other obligation 26 shall contain on its face a statement to the effect that the trust is 27 obligated to pay the principal thereof, redemption premium, if any, or 28 the interest thereon only from revenues or funds of the trust and that 29 neither the State nor any political subdivision thereof is obligated to 30 pay the principal thereof, redemption premium, if any, or interest 31 thereon and that neither the faith and credit nor the taxing power of 32 the State or any political subdivision thereof is pledged to the payment 33 of the principal of, redemption premium, if any, or the interest on the 34 bonds, notes or other obligations. For the purposes of this subsection, political subdivision does not include the trust. 35
 - h. All expenses incurred in carrying out the provisions of this act shall be payable solely from the revenues or funds provided or to be provided under or pursuant to the provisions of this act and nothing in this act shall be construed to authorize the trust to incur any indebtedness or liability on behalf of or payable by the State or any political subdivision thereof.
- i. Prior to July 1, 2009, the aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness, of the trust shall not exceed \$1,000,000,000; except that this limitation shall not include any bonds, notes or other obligations, including subordinated indebtedness, of the trust issued for refunding purposes

- 1 in accordance with the provisions of this section, and any bonds, notes
- 2 or other obligations of the trust issued to fund the costs of issuance of
- 3 its bonds, notes or other obligations. After June 30, 2009, the trust
- 4 may issue only refunding bonds in any amount subject to subsections
- 5 j. through n. of this section. The limitations specified in this
- 6 subsection shall apply only to bonds, notes or other obligations of the
- 7 trust that are payable from, or secured by, amounts on deposit in the
- 8 Garden State Preservation Trust Fund Account established pursuant
- 9 to section 17 of this act.

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- The trust shall not incur debt in any State fiscal year in excess of \$200,000,000, except that if that permitted amount of debt, or any portion thereof, is not incurred in a State fiscal year it may be incurred in a subsequent State fiscal year. Any increase in this limitation shall only occur if so provided for by law.
- j. Upon the decision by the trust to issue refunding bonds pursuant to this section, and prior to the sale of those bonds, the trust shall transmit to the Joint Budget Oversight Committee, or its successor, a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.
- k. The Joint Budget Oversight Committee, or its successor, shall have authority to approve or disapprove the sale of refunding bonds as included in each report submitted in accordance with subsection j. of this section. The Joint Budget Oversight Committee, or its successor, shall approve or disapprove the sale of refunding bonds within 10 business days after physical receipt of the report. The Joint Budget Oversight Committee, or its successor, shall notify the trust in writing of the approval or disapproval as expeditiously as possible.
- 1. No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee, or its successor, as set forth in subsection k. of this section.
- m. Within 30 days after the sale of the refunding bonds, the trust shall notify the Joint Budget Oversight Committee, or its successor, of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, and the actual amount of debt service savings to be realized as a result of the sale of refunding bonds.
- n. The Joint Budget Oversight Committee, or its successor, shall, however, review all information and reports submitted in accordance with this section and may, on its own initiative, make observations and recommendations to the trust or to the Legislature, or both, as it deems appropriate.

- 8. (New section) In any resolution of the trust authorizing or relating to the issuance of any bonds, notes or other obligations or in any indenture securing the bonds, notes or other obligations, the trust, in order to secure the payment of the bonds, notes or other obligations and in addition to its other powers, shall have the power by provisions therein, which shall constitute covenants by the trust and contracts with the holders of the bonds, notes or other obligations, to:
- a. Pledge all or any part of its revenues or receipts to which its right then exists or may thereafter come into existence and other moneys or funds as the trust shall determine and the moneys derived therefrom, and the proceeds of any bonds, notes or other obligations;
- b. Pledge any agreement, the revenues or payments thereunder and the proceeds thereof;

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- c. Covenant against pledging all or any part of its revenues or receipts or its agreements and the revenues derived thereunder or the proceeds thereof and other moneys or funds as the trust shall determine and the moneys derived therefrom or against permitting or suffering any lien on any of the foregoing;
- d. Covenant with respect to limitations on any right to sell, lease or otherwise dispose of any property of any kind;
- e. Covenant as to any bonds, notes and other obligations to be issued and the limitations thereof and the terms and conditions thereof and as to the custody, application, investment, and disposition of the proceeds thereof;
- f. Covenant as to the issuance of additional bonds, notes or other obligations or as to limitations on the issuance of additional bonds, notes or other obligations and on the incurring of other debts by it;
- g. Covenant as to the payment of the principal of or interest on the bonds, notes or other obligations, as to the sources and methods of payment, as to the rank or priority of any bonds, notes or obligations with respect to any lien or security or as to the acceleration of the maturity of any bonds, notes or obligations;
- h. Provide for the replacement of lost, stolen, destroyed or mutilated bonds, notes or other obligations;
- i. Covenant against extending the time for the payment of bonds,notes or other obligations or interest thereon;
- j. Covenant as to the redemption of bonds, notes or other
 obligations and privileges of exchange thereof for other bonds, notes
 or other obligations of the trust;
- 40 k. Covenant to create or authorize the creation of special funds or 41 moneys to be held in pledge or otherwise for payment or redemption 42 of bonds, notes or other obligations, reserves or other purposes and as 43 to the use, investment, and disposition of the moneys held in the 44 funds;
- 1. Establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds,

- notes or other obligations may be amended or abrogated, the amount of bonds, notes or other obligations the holders of which must consent thereto, and the manner in which the consent may be given;
- m. Provide for the release of property, agreements, or revenues and receipts from any pledge and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge;
 - n. Provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and to prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of the trust shall become or may be declared due and payable before maturity and the terms and conditions upon which any declaration and its consequences may be waived;
 - o. Vest in a trustee or trustees within or outside of the State such property, rights, powers and duties in trust as the trust may determine, and to limit the rights, duties and powers of that trustee or trustees;
 - p. Execute all bills of sale, conveyances, deeds of trust and other instruments necessary or convenient in the exercise of its powers or in the performance of its covenants or duties;
 - q. Pay the costs or expenses incident to the enforcement of the bonds, notes or other obligations or of the provisions of the resolution or of any covenant or agreement of the trust with the holders of its bonds, notes or other obligations;
 - r. Limit the rights of the holders of any bonds, notes or other obligations to enforce any pledge or covenant securing the bonds, notes or other obligations; and
 - s. Make covenants, in addition to the covenants herein expressly authorized, of like or different character, and to make covenants to do or refrain from doing acts and things as may be necessary, or convenient and desirable, in order to better secure bonds, notes or other obligations or which in the absolute discretion of the trust will tend to make bonds, notes or other obligations more marketable, notwithstanding that the covenants, acts or things may not be enumerated herein.

9. (New section) Any pledge of revenues, moneys, funds or other property made by the trust shall be valid and binding from the time when the pledge is made; the revenues, moneys, funds or other property so pledged and thereafter received by the trust shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act, and the lien of any pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the trust, irrespective of whether the parties have notice thereof. Neither the resolution nor any other instrument by which a pledge of revenues, moneys or funds is created need be filed or recorded, except in the records of the trust.

S9 DIFRANCESCO, MCNAMARA

10. (New section) Neither the members of the trust nor any person executing bonds, notes or other obligations issued pursuant to this act shall be liable personally on the bonds, notes or other obligations by reason of the issuance thereof.

11. (New section) The trust may establish reserves, funds or accounts as may be, in its discretion, necessary or desirable to further the accomplishment of the purposes of the trust or to comply with the provisions of any agreement made by or any resolution of the trust.

12. (New section) The State does hereby pledge to and covenant and agree with the holders of any bonds, notes or other obligations issued or incurred pursuant to the authorization of this act that the State will not limit or alter the rights or powers hereby vested in the trust in any way that would jeopardize the interest of the holders of the bonds, notes or other obligations or inhibit or prevent performance or fulfillment by the trust of the terms of any agreement made with the holders of the bonds, notes or other obligations, or prevent the trust from obtaining sufficient revenues which, together with other available funds, shall be sufficient to meet all expenses of the trust and fulfill the terms of any agreement made with the holders of the bonds, notes or other obligations, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceedings by or on behalf of the holders, as provided in any agreement provided for in this act, until the bonds, notes or other obligations, together with interest thereon, are fully met and discharged or provided for. The failure of the State to appropriate moneys for any purpose of this act shall not be deemed or construed to be a violation of this section.

13. (New section) The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies, and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds, notes or other obligations issued pursuant to this act, and the bonds, notes or other obligations shall be authorized security for any and all public deposits.

14. (New section) All property of the trust is declared to be public property devoted to an essential public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any political subdivision thereof. All bonds, notes or

S9 DIFRANCESCO, MCNAMARA

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1 other obligations issued pursuant to this act are hereby declared to be 2 issued by a body corporate and politic of the State and for an essential 3 public and governmental purpose and the bonds, notes and other 4 obligations, and the interest thereon and the income therefrom, and all funds, revenues, income and other moneys received or to be received 5 6 by the trust and pledged or available to pay or secure the payment of 7 the bonds, notes and other obligations, or interest thereon, shall at all 8 times be exempt from taxation, except for transfer inheritance and

9 estate taxes.

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11 15. (New section) On or before the first day of September in each 12 year, commencing with the calendar year after the date of enactment 13 of this act, the trust shall make an annual report of its activities for the 14 preceding State fiscal year to the Governor and to the Legislature, in 15 addition to responding to other requests made by the Legislature from time to time. The report shall set forth a complete operating and 16 17 financial statement covering its operations during the year, a long range financing plan for the next five years and a more specific short 18 19 range financing plan for the next year with respect to providing the funding necessary to achieve the goals and objectives of this act, and 20 21 a summary of the progress made to date on achieving those goals and 22 objectives. The trust shall cause an audit of its books and accounts to 23 be made at least once in each year by certified public accountants and the cost thereof shall be considered an expense of the trust and a copy 24 thereof shall be filed with the Director of the Division of Budget and 25 26 Accounting and the Comptroller of the Treasury. Notwithstanding the 27 provisions of any law to the contrary, the State Auditor, or the State 28 Auditor's legally authorized representative, may examine the accounts 29 and books of the trust.

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16. (New section) All officers, departments, boards, agencies, divisions, and commissions of the State are hereby authorized and empowered to render any and all services to the trust as may be within the area of their respective governmental functions as fixed or established by law, and as may be requested by the trust. Insofar as possible, the cost and expense of any services shall be met and provided for by those officers, departments, boards, agencies, divisions and commissions.

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- 40 17. (New section) a. There is established in the General Fund a 41 special account to be known as the "Garden State Preservation Trust 42 Fund Account." The State Treasurer shall credit to this account:
 - (1) In each State fiscal year from State fiscal year 2000 through and including State fiscal year 2009, an amount from the State revenue annually collected from the State tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), as amended and

supplemented, equal to \$98,000,000; and

- (2) In each State fiscal year from State fiscal year 2010 through and including State fiscal year 2029, an amount from the State revenue annually collected from the State tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), as amended and supplemented, necessary to satisfy any payments relating to bonds, notes or other obligations, including refunding bonds, of the trust, but such amount shall not exceed \$98,000,000 in any such State fiscal year.
 - b. In each State fiscal year, the amount credited to the Garden State Preservation Trust Fund Account shall be appropriated only for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act.
- c. (1) On the basis of a payment schedule provided annually by the trust to the State Treasurer for State fiscal year 2000 through and including State fiscal year 2009, the State Treasurer shall pay to the trust the amount credited to the Garden State Preservation Trust Fund Account, plus any interest or other income earned on the amount so credited prior to payment pursuant to this subsection, for each such State fiscal year as provided pursuant to paragraph (1) of subsection a. of this section and appropriated pursuant to subsection b. of this section, which the trust shall use for its purposes as set forth in this act. The State Treasurer also shall pay to the trust such other amounts as may be appropriated from time to time for use by the trust for its purposes as set forth in this act.
 - (2) In each State fiscal year from State fiscal year 2010 through and including State fiscal year 2029, the State Treasurer shall pay to the trust the amount credited to the Garden State Preservation Trust Fund Account for that State fiscal year as provided pursuant to paragraph (2) of subsection a. of this section and appropriated pursuant to subsection b. of this section, which the trust shall use for its purposes as set forth in this act. The State Treasurer also shall pay to the trust such other amounts as may be appropriated from time to time for use by the trust for its purposes as set forth in this act.
 - d. Any repayments of the principal and interest on loans issued to local government units for the acquisition or development of lands for recreation and conservation purposes pursuant to subsection b. of section 27 of this act credited to the Garden State Preservation Trust Fund Account as provided pursuant to Article VIII, Section II, paragraph 7 of the State Constitution shall be deposited in the Garden State Green Acres Preservation Trust Fund established pursuant to section 19 of this act.

18. (New section) a. In each State fiscal year, from State fiscal year 2000 through and including State fiscal year 2009, the trust shall transfer to the State Treasurer for deposit into:

- 1 (1) the Garden State Green Acres Preservation Trust Fund, 2 established pursuant to section 19 of this act, 60% of such amounts as 3 are available from:
- 4 (a) the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act, net of the amount necessary to be deposited in the Garden State Historic Preservation Trust Fund pursuant to paragraph (3) of this subsection and net of any amount that shall be retained by the trust to make any necessary payments related to bonds, notes or other obligations, including refunding bonds, issued by the trust; and
 - (b) such proceeds raised by the trust for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act through the issuance of bonds, notes or other obligations;

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- (2) the Garden State Farmland Preservation Trust Fund, established pursuant to section 20 of this act, 40% of such amounts as are available from:
- (a) the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act, net of the amount necessary to be deposited in the Garden State Historic Preservation Trust Fund pursuant to paragraph (3) of this subsection and net of any amount that shall be retained by the trust to make any necessary payments related to bonds, notes or other obligations, including refunding bonds, issued by the trust; and
- (b) such proceeds raised by the trust for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act through the issuance of bonds, notes or other obligations; and
- (3) the Garden State Historic Preservation Trust Fund, established pursuant to section 21 of this act, the sum of \$6,000,000 per year from the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act.
- 31 b. (1) Of the amount deposited each State fiscal year into the 32 Garden State Green Acres Preservation Trust Fund pursuant to 33 paragraph (1) of subsection a. of this section, or received into the fund 34 each State fiscal year from other sources: 50% thereof shall be allocated for the purposes of paying the cost of acquisition and 35 development of lands by the State for recreation and conservation 36 37 purposes; 40% thereof shall be allocated for the purposes of providing 38 grants and loans to assist local government units to pay the cost of 39 acquisition and development of lands for recreation and conservation 40 purposes; and 10% thereof shall be allocated for the purposes of 41 providing grants to assist qualifying tax exempt nonprofit 42 organizations to pay the cost of acquisition and development of lands 43 for recreation and conservation purposes, all as provided pursuant to 44 this act.
- 45 (2) Notwithstanding the provisions of this subsection to the contrary, any repayments of the principal and interest on loans issued

- 1 to local government units for the acquisition or development of lands
- 2 for recreation and conservation purposes pursuant to subsection b. of
- 3 section 27 of this act, including repayments received after June 30,
- 4 2009, shall be allocated only for the issuance of additional loans to
- 5 local government units for the acquisition or development of lands for
- 6 recreation and conservation purposes pursuant to subsection b. of
- 7 section 27 of this act.
- 8 c. (1) Notwithstanding the provisions of this section to the
- 9 contrary, the trust, after conducting at least one public hearing upon
- 10 at least 60 days advance public notice thereof, and upon finding that
- 11 it would further the purposes of Article VIII, Section II, paragraph 7
- of the State Constitution and this act, may (a) alter for a specific and
- identified State fiscal year the funding allocation percentages or levels set for or within each of the trust funds as prescribed pursuant to this
- set for or within each of the trust funds as prescribed pursuant to this section for that State fiscal year, or (b) request the State Treasurer to
- transfer moneys from one trust fund to another trust fund, to respond
- to the special needs and funding priorities of the State within a specific
- and identified State fiscal year, respond to exigent circumstances, take
- 19 advantage of unexpected opportunities, or maximize the impact of
- financial resources applied to the purposes of any particular funding
- 21 category. Upon receipt of any such request from the trust, the State
- Treasurer shall transfer the moneys between the trust funds in the
- 23 manner prescribed by the trust. Moneys so transferred from a trust
- 24 fund shall not be required to be repaid to the trust fund from which
- 25 they were transferred, provided that the moneys so transferred are
- 26 expended for any of the purposes authorized by Article VIII, Section
- 27 II, paragraph 7 of the State Constitution or this act.
- 28 (2) Moneys deposited into the Garden State Green Acres
- 29 Preservation Trust Fund from the repayments of the principal and
- 30 interest on loans, including repayments received after June 30, 2009,
- 31 issued to local government units for the acquisition or development of
- 32 lands for recreation and conservation purposes pursuant to subsection
- b. of section 27 of this act shall not be subject to transfer to other trust
- 34 funds or be made available for other purposes authorized for moneys
- 35 deposited into the Garden State Green Acres Preservation Trust Fund;
- 36 such repayments shall be allocated only for the issuance of additional
- 37 loans to local government units for the acquisition or development of
- 38 lands for recreation and conservation purposes as provided pursuant
- 39 to subsection b. of section 27 of this act.
- d. All administrative costs and expenses, including but not limited
- 41 to salaries, fringe and other benefits, equipment, materials, direct and
- 42 indirect costs, and non-salaried administrative costs, of the
- Department of Environmental Protection, the State Agriculture
 Development Committee, the New Jersey Historic Trust, and any
- 45 other State entity incurred in connection with the implementation or
- 46 administration of Article VIII, Section II, paragraph 7 of the State

S9 DIFRANCESCO, MCNAMARA

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1 Constitution or this act shall be paid from the General Fund and not 2 from constitutionally dedicated moneys.

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4 19. (New section) The State Treasurer shall establish a fund to be 5 known as the "Garden State Green Acres Preservation Trust Fund." 6 The State Treasurer shall deposit into the fund all moneys transferred from the trust to the State Treasurer for deposit into the fund pursuant 7 8 to paragraph (1) of subsection a. of section 18 of this act and any 9 other moneys appropriated by law for deposit into the fund. Moneys 10 in the fund shall be held in interest-bearing accounts in those depositories as the State Treasurer may select, and may be invested 11 12 and reinvested as other trust funds in the custody of the State 13 Treasurer in the manner provided by law. All interest or other income 14 or earnings derived from the investment or reinvestment of moneys in 15 the fund shall be credited to the fund. Moneys derived from the payment of principal and interest on the loans to local government 16 17 units authorized in subsection b. of section 27 of this act shall also be Such grants, contributions, donations, and held in the fund. 18 19 reimbursements from federal aid programs, including but not limited 20 to funding received by the State from the federal Land and Water 21 Conservation Fund, 16 U.S.C. s.4601-4 et al., and from other public 22 or private sources as may be used lawfully for the purposes of section 23 26 of this act shall also be held in the fund, but shall be expended in accordance with any purposes for which the moneys were designated 24 25 and in compliance with any conditions or requirements attached 26 thereto. The moneys in the fund are specifically dedicated and shall be 27 applied to the cost of the purposes set forth in section 26 of this act. 28 Moneys derived from the payment of principal and interest on the 29 loans to local government units authorized in subsection b. of section 30 27 of this act are specifically dedicated for the issuance of additional 31 loans in accordance with subsection b. of section 27 of this act. 32 Moneys in the fund shall not be expended except in accordance with 33 appropriations from the fund made by law. Unexpended moneys due 34 to project withdrawals, cancellations, or cost savings shall be returned to the fund, except as otherwise provided pursuant to paragraph (3) 35 of subsection a. of section 23 of this act, to be used for the purposes 36 37 of the fund.

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20. (New section) The State Treasurer shall establish a fund to be known as the "Garden State Farmland Preservation Trust Fund." The State Treasurer shall deposit into the fund all moneys transferred from the trust to the State Treasurer for deposit into the fund pursuant to paragraph (2) of subsection a. of section 18 of this act and any other moneys appropriated by law for deposit into the fund. Moneys in the fund shall be held in interest-bearing accounts in those depositories as the State Treasurer may select, and may be invested and reinvested as

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1 other trust funds in the custody of the State Treasurer in the manner 2 provided by law. All interest or other income or earnings derived from 3 the investment or reinvestment of moneys in the fund shall be credited 4 Such grants, contributions, donations, and reimbursements from federal aid programs and from other public or 5 6 private sources as may be used lawfully for the purposes of section 37 7 of this act shall also be held in the fund, but shall be expended in 8 accordance with any purposes for which the moneys were designated 9 and in compliance with any conditions or requirements attached 10 thereto. The moneys in the fund are specifically dedicated and shall be 11 applied to the cost of the purposes set forth in section 37 of this act. 12 Moneys in the fund shall not be expended except in accordance with 13 appropriations from the fund made by law. Unexpended moneys due 14 to project withdrawals, cancellations, or cost savings shall be returned 15 to the fund, except as otherwise provided pursuant to paragraph (3) of subsection b. of section 23 of this act, to be used for the purposes 16 17 of the fund.

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21. (New section) The State Treasurer shall establish a fund to be 19 known as the "Garden State Historic Preservation Trust Fund." The 20 21 State Treasurer shall deposit into the fund all moneys transferred from 22 the Garden State Preservation Trust to the State Treasurer for deposit 23 into the fund pursuant to paragraph (3) of subsection a. of section 18 24 of this act and any other moneys appropriated by law for deposit into 25 the fund. Moneys in the fund shall be held in interest-bearing accounts 26 in those depositories as the State Treasurer may select, and may be 27 invested and reinvested as other trust funds in the custody of the State 28 Treasurer in the manner provided by law. All interest or other income 29 or earnings derived from the investment or reinvestment of moneys in the fund shall be credited to the fund. Such grants, contributions, 30 31 donations, and reimbursements from federal aid programs and from 32 other public or private sources as may be used lawfully for the 33 purposes of section 40 of this act shall also be held in the fund, but 34 shall be expended in accordance with any purposes for which the moneys were designated and in compliance with any conditions or 35 requirements attached thereto. The moneys in the fund are specifically 36 37 dedicated and shall be applied to the cost of the purposes set forth in 38 section 40 of this act. Moneys in the fund shall not be expended 39 except in accordance with appropriations from the fund made by law. 40 Unexpended moneys due to project withdrawals, cancellations, or cost 41 savings shall be returned to the fund, except as otherwise provided 42 pursuant to paragraph (3) of subsection c. of section 23 of this act, to 43 be used for the purposes of the fund.

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22. (New section) a. The State Auditor shall conduct audits of the expenditures from the Garden State Green Acres Preservation Trust

1 Fund, the Garden State Farmland Preservation Trust Fund, and the

- 2 Garden State Historic Preservation Trust Fund as necessary to
- 3 determine from time to time whether moneys from those funds have
- 4 been expended for costs consistent with Article VIII, Section II,
- paragraph 7 of the State Constitution, this act, any appropriations of 5
- 6 those moneys made by the Legislature, and any requirements
- 7 established therefor by the trust. The State Auditor shall transmit the 8 audit to the President of the Senate and the Speaker of the General
- 9 Assembly, and to the members of the Senate Budget and
- 10 Appropriations Committee, the Assembly Appropriations Committee,
- 11 and the Joint Budget Oversight Committee, or their successors. The
- 12 State Auditor shall also provide copies of the audit to the Governor,
- 13 the State Treasurer, and the trust.

b. The State Auditor shall review bond, note and other obligation issuances of the trust and report annually to the members of the Senate Budget and Appropriations Committee, the Assembly Appropriations Committee, and the Joint Budget Oversight Committee, or their successors, on the status of the bonds, notes and other obligations of the trust and projects financed from the proceeds of the bonds, notes or other obligations. The report shall include the investment status of all unexpended bond, note or other obligation proceeds and provide a description of any bond, note or other obligation issues expected during a fiscal year, including type of issue, estimated amount of bonds, notes or other obligations to be issued, and the expected month of sale.

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23. (New section) a. (1) At least twice each State fiscal year, the Department of Environmental Protection shall submit to the trust a list of projects that the department recommends to receive funding from: the Garden State Green Acres Preservation Trust Fund, based upon a priority system, ranking criteria, and funding policies established by the department pursuant to this act; or any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, based upon a priority system, ranking criteria, and funding policies established by the department pursuant to law and any rules or regulations adopted pursuant thereto. The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General 44 Assembly for introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys 46

allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, to fund projects on any such list; and (b) the Legislature may approve one or more appropriation acts containing a project list or lists submitted by the trust pursuant to this paragraph.

(2) Any act appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

Moneys may be appropriated to a local government unit that has prepared and adopted an open space acquisition and development plan approved by the department, or to a qualifying tax exempt nonprofit organization that, in cooperation and with the approval of a local government unit, is implementing or assisting in the implementation of an open space acquisition and development plan adopted by the local government unit and approved by the department, without identifying in the act the particular project or projects to be funded, provided that the appropriation will be expended in accordance with that approved plan.

- (3) Any transfer of moneys appropriated from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, or any change in project sponsor, site, or type that has received an appropriation from the fund or from a Green Acres bond act, shall require the approval of the Joint Budget Oversight Committee or its successor.
- b. (1) At least twice each State fiscal year, the State Agriculture Development Committee shall submit to the trust a list of projects that the committee recommends to receive funding from the Garden State Farmland Preservation Trust Fund, based upon a priority system, ranking criteria, and funding policies established by the committee pursuant to this act and the "Agriculture Retention and Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.), and any rules or regulations adopted pursuant thereto. The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General Assembly for

introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Farmland Preservation Trust Fund to fund projects on any such list; and (b) the Legislature may approve one or more appropriation acts containing a project list or lists submitted by the trust pursuant to this paragraph.

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(2) Any act appropriating moneys from the Garden State Farmland Preservation Trust Fund shall identify the particular project or projects to be funded with those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

Notwithstanding the provisions of this paragraph to the contrary, any appropriation of moneys from the fund to pay the cost of acquisition of a fee simple title to farmland shall not be required to identify the particular project or identify its location by county or municipality, and the expenditure of those moneys shall not require the approval of the Joint Budget Oversight Committee or its successor.

- (3) Any transfer of moneys appropriated from the Garden State Farmland Preservation Trust Fund, or change in project sponsor, site, or type that has received an appropriation from the fund, shall require the approval of the Joint Budget Oversight Committee or its successor.
- 23 c. (1) At least once each State fiscal year, or at such other interval 24 as the New Jersey Historic Trust in consultation with the Garden State 25 Preservation Trust deems appropriate, the New Jersey Historic Trust 26 shall submit to the Garden State Preservation Trust a list of projects 27 that the New Jersey Historic Trust recommends to receive funding 28 from the Garden State Historic Preservation Trust Fund, based upon 29 a priority system, ranking criteria, and funding policies established by 30 the New Jersey Historic Trust pursuant to this act and P.L.1967, c.124 31 (C.13:1B-15.111 et al.), and any rules or regulations adopted pursuant 32 thereto. The Garden State Preservation Trust shall review the list and may make such deletions, but not additions, of projects therefrom as 33 34 it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, 35 whereupon the Garden State Preservation Trust shall approve the list. 36 At least once each State fiscal year, or at such other interval as the 37 38 Garden State Preservation Trust in consultation with the New Jersey 39 Historic Trust deems appropriate : (a) the Garden State Preservation 40 Trust shall prepare, and submit to the Governor and to the President 41 of the Senate and the Speaker of the General Assembly for 42 introduction in the Legislature, proposed legislation appropriating 43 moneys from the Garden State Historic Preservation Trust Fund to 44 fund projects on any such list; and (b) the Legislature may approve one 45 or more appropriation acts containing a project list or lists submitted by the Garden State Preservation Trust pursuant to this paragraph. 46

- 1 (2) Any act appropriating moneys from the Garden State Historic 2 Preservation Trust Fund shall identify the particular project or projects 3 to be funded by those moneys, and any expenditure for a project for 4 which the location is not identified by county and municipality in the 5 appropriation shall require the approval of the Joint Budget Oversight 6 Committee or its successor.
- 7 (3) Any transfer of moneys appropriated from the Garden State 8 Historic Preservation Trust Fund, or change in project sponsor, site, 9 or type that has received an appropriation from the fund, shall require 10 the approval of the Joint Budget Oversight Committee or its 11 successor.
- 12 d. Whenever the Garden State Preservation Trust deletes a project 13 from a list of projects that has been submitted to the Garden State 14 Preservation Trust pursuant to subsection a., b., or c. of this section, 15 the Garden State Preservation Trust shall, in consultation with the applicant and the department, the committee, or the New Jersey 16 17 Historic Trust, as the case may be, review and reevaluate the merits and validity of the project. After completion of this review and 18 19 reevaluation, if the department, committee, or New Jersey Historic 20 Trust, as the case may be, continues to recommend funding of the 21 project, it shall transmit its reasons therefor in writing to the Garden 22 State Preservation Trust and place the project on the next or a 23 subsequent list of projects submitted to the Garden State Preservation 24 Trust pursuant to subsection a., b., or c. of this section. The Garden 25 State Preservation Trust shall include the project in the next proposed 26 legislation appropriating moneys from the Garden State Green Acres 27 Preservation Trust Fund, Green Acres bond act, Garden State Farmland Preservation Trust Fund, or Garden State Historic 28 29 Preservation Trust Fund, as the case may be, that is submitted to the Governor, President of the Senate, and Speaker of the General 30 31 Assembly pursuant to subsection a., b., or c. of this section, together 32 with a written report setting forth the rationale of the Garden State 33 Preservation Trust in recommending deletion of the project from the 34 proposed legislation and the rationale of the department, committee, or New Jersey Historic Trust, as the case may be, in recommending 35 retention of the project in the proposed legislation. 36
 - e. The Garden State Preservation Trust may at any time suggest projects to be considered or rejected for consideration by the department, the committee, or the New Jersey Historic Trust in the preparation of recommended project funding lists pursuant to this section.

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- f. Projects involving the joint effort of more than one level of government or qualifying tax exempt nonprofit organization, or the joint effort of the department, the committee, and the New Jersey Historic Trust, or any combination thereof, shall be encouraged.
- g. For the purposes of efficiency and convenience, nothing in this

1 section shall prohibit the Garden State Preservation Trust from 2 combining the project lists, in whole or in part, of the department, 3 committee, and New Jersey Historic Trust into one proposed

- appropriation bill or bills to be submitted to the Governor and
- Legislature for consideration and enactment into law as otherwise 5 6 prescribed pursuant to this section.
 - The total amount appropriated for proposed projects pursuant to subsections a. and b. of this section in any State fiscal year shall not exceed \$200,000,000.

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- 24. (New section) a. There is established in the Department of Environmental Protection the Office of Green Acres. commissioner may appoint an administrator or director who shall supervise the office, and the department may employ such other personnel and staff as may be required to carry out the duties and responsibilities of the department and the office pursuant to this act, all without regard to the provisions of Title 11A, Civil Service, of the New Jersey Statutes. Persons appointed or employed as provided pursuant to this subsection shall be compensated in a manner similar to other employees in the Executive Branch, and their compensation shall be determined by the Commissioner of Personnel.
 - The duties and responsibilities of the office shall be as follows:
- (1) Administer all provisions of this act pertaining to funding the acquisition and development of lands for recreation and conservation purposes as authorized pursuant to Article VIII, Section II, paragraph 7 of the State Constitution;
- (2) Continue to administer all grant and loan programs for the acquisition and development of lands for recreation and conservation purposes, including the Green Trust, established or funded for those purposes pursuant to: P.L.1961, c.45 (C.13:8A-1 et seq.); P.L.1971, c.419 (C.13:8A-19 et seq.); P.L.1975, c.155 (C.13:8A-35 et seq.); or any Green Acres bond act; and
- 33 (3) Adopt, with the approval of the commissioner and pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations:
- (a) establishing application procedures for grants and loans for the 36 37 acquisition and development of lands for recreation and conservation 38 purposes, criteria and policies for the evaluation and priority ranking 39 of projects for eligibility to receive funding for recreation and 40 conservation purposes using constitutionally dedicated moneys, any 41 conditions that may be placed on the award of a grant or loan for 42 recreation and conservation purposes pursuant to this act, and any 43 restrictions that may be placed on the use of lands acquired or 44 developed with a grant or loan for recreation and conservation 45 purposes pursuant to this act. The criteria and policies established pursuant to this subparagraph for the evaluation and priority ranking 46

- 1 of projects for eligibility to receive funding for recreation and
- 2 conservation purposes using constitutionally dedicated moneys may be
- 3 based upon, but need not be limited to, such factors as: protection of
- 4 the environment, natural resources, water resources, watersheds,
- 5 wetlands, floodplains, beaches and coastal resources, forests and
- 6 grasslands, scenic views, biodiversity, habitat for wildlife, rare,
- 7 threatened, or endangered species, and plants; degree of likelihood of
- 8 development; promotion of greenways; provision for recreational
- 9 access and use; protection of geologic, historic, archaeological, and
- 10 cultural resources; relative cost; parcel size; and degree of public
- 11 support; and

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- (b) addressing any other matters deemed necessary to implement and carry out the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act with respect to the acquisition and development of lands for recreation and conservation purposes; and
- (4) Establishing criteria and policies for the evaluation and priority ranking of State projects to acquire and develop lands for recreation and conservation purposes using constitutionally dedicated moneys, which criteria and policies may be based upon, but need not be limited to, such factors as: protection of the environment, natural resources, water resources, watersheds, wetlands, floodplains, beaches and coastal resources, forests and grasslands, scenic views, biodiversity, habitat for wildlife, rare, threatened, or endangered species, and plants; degree of likelihood of development; promotion of greenways; provision for recreational access and use; protection of geologic, historic, archaeological, and cultural resources; relative cost; parcel size; and degree of public support.

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- 25. (New section) Within one year after the date of enactment of this act, and biennially thereafter until and including 2008, the Garden State Preservation Trust, after consultation with the Department of Environmental Protection, the State Agriculture Development Committee and the New Jersey Historic Trust, shall prepare and submit to the Governor and the Legislature a written report, which shall:
- 37 Describe the progress being made on achieving the goals and 38 objectives of Article VIII, Section II, paragraph 7 of the State 39 Constitution and this act with respect to the acquisition and 40 development of lands for recreation and conservation purposes, the 41 preservation of farmland, and the preservation of historic properties, and provide recommendations with respect to any legislative, 42 43 administrative, or local action that may be required to ensure that 44 those goals and objectives may be met in the future;
- b. Tabulate, both for the reporting period and cumulatively, the total acreage for the entire State, and the acreage in each county and

- municipality, of lands acquired for recreation and conservation 1
- 2 purposes and of farmland preserved for farmland preservation
- 3 purposes that have been applied toward meeting the goals and
- 4 objectives of Article VIII, Section II, paragraph 7 of the State
- Constitution and this act with respect to the acquisition of lands for 5
- 6 recreation and conservation purposes and the preservation of farmland;
- 7 Tabulate, both for the reporting period and cumulatively, the
- 8 total acreage for the entire State, and the acreage in each county and 9 municipality, of any donations of land that have been applied toward
- 10 meeting the goals and objectives of Article VIII, Section II, paragraph
- 7 of the State Constitution and this act with respect to the acquisition 11
- 12 of lands for recreation and conservation purposes and the preservation
- 13 of farmland;
- 14 d. List, both for the reporting period and cumulatively, and by
- 15 project name, project sponsor, and location by county and
- municipality, all historic preservation projects funded with 16
- 17 constitutionally dedicated moneys;
- Indicate those areas of the State where the acquisition and 18
- 19 development of lands by the State for recreation and conservation
- 20 purposes, and the allocation of constitutionally dedicated moneys for
- 21 farmland preservation purposes, are planned or are most likely to
- 22 occur, and a proposed schedule and expenditure plan for those
- 23 acquisitions, developments, and allocations, for the next reporting
- period, which shall include an explanation of how those acquisitions, 24
- 25 developments, and allocations will be distributed throughout all
- 26 geographic regions of the State to the maximum extent practicable and
- 27 feasible;
- 28 List any surplus real property owned by the State or an
- 29 independent authority of the State that may be utilizable for recreation
- 30 and conservation purposes or farmland preservation purposes, and
- 31 indicate what action has been or must be taken to effect a conveyance
- 32 of those lands to the department, the committee, local government
- 33 units, qualifying tax exempt nonprofit organizations, or other entities
- 34 or persons so that the lands may be preserved and used for those
- 35 purposes; and
- 36 g. List, for the reporting period, all projects for which
- applications for funding under the Green Acres, farmland preservation,
- 38 and historic preservation programs were received but not funded with
- 39 constitutionally dedicated moneys during the reporting period, and the
- 40 reason or reasons why those projects were not funded.
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- 42 26. (New section) a. Moneys appropriated from the Garden State
- Green Acres Preservation Trust Fund to the Department of 43
- 44 Environmental Protection shall be used by the department to:
- 45 (1) Pay the cost of acquisition and development of lands by the
- State for recreation and conservation purposes; 46

- 1 (2) Provide grants and loans to assist local government units to pay 2 the cost of acquisition and development of lands for recreation and 3 conservation purposes; and
 - (3) Provide grants to assist qualifying tax exempt nonprofit organizations to pay the cost of acquisition and development of lands for recreation and conservation purposes.
 - b. The expenditure and allocation of constitutionally dedicated moneys for recreation and conservation purposes shall reflect the geographic diversity of the State to the maximum extent practicable and feasible.
- (1) Notwithstanding the provisions of section 5 of P.L.1985, c.310 (C.13:18A-34) or this act, or any rule or regulation adopted pursuant thereto, to the contrary, the value of a pinelands development credit, allocated to a parcel pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto, shall be made utilizing a value to be determined by either appraisal, regional averaging based upon appraisal data, or a formula supported by appraisal data. The appraisal and appraisal data shall consider as appropriate: land values in the pinelands regional growth areas; land values in counties, municipalities, and other areas reasonably contiguous to, but outside of, the pinelands area; and other relevant factors as may be necessary to maintain the environmental, ecological, and agricultural qualities of the pinelands area.
 - (2) No pinelands development credit allocated to a parcel of land pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto that is acquired or obtained in connection with the acquisition of the parcel for recreation and conservation purposes by the State, a local government unit, or a qualifying tax exempt nonprofit organization using constitutionally dedicated moneys in whole or in part may be conveyed in any manner. All such pinelands development credits shall be retired permanently.
 - d. In determining the value of lands under consideration for acquisition for recreation and conservation purposes to be paid for using constitutionally dedicated moneys in whole or in part, any appraisal of that value conducted by or for the department, a local government unit, or a qualifying tax exempt nonprofit organization shall be made using the land use zoning of the lands in effect on November 3, 1998. This subsection shall not apply to appraisals conducted for the purposes of subsection c. of this section.
 - e. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

27. (New section) a. (1) Any grant awarded by the State to a local

- 1 government unit to acquire lands for recreation and conservation
- 2 purposes shall be for 25% of the cost of acquisition, except that the
- 3 trust may authorize an increase in the State's share of the cost to a
- 4 maximum of 50% upon a demonstration of special need or exceptional
- 5 circumstances.
- 6 (2) Notwithstanding the provisions of paragraph (1) of this 7 subsection to the contrary:
- 8 (a) a grant by the State for lands acquired for recreation and 9 conservation purposes by a qualifying open space referendum county
- or a qualifying open space referendum municipality shall be for 50%
- of the cost of acquisition of the lands by that county or municipality,
- 12 except that the trust may authorize an increase in the State's share of
- the cost to a maximum of 75% upon a demonstration of special need
- 14 or exceptional circumstances; and
- 15 (b) a grant by the State for lands acquired or developed for
- 16 recreation and conservation purposes by a local government unit in a
- municipality eligible to receive State aid pursuant to P.L.1978, c.14
- 18 (C.52:27D-178 et seq.) shall be for 50% of the cost of acquisition or
- 19 development of the lands by the local government unit, except that the
- 20 trust may authorize an increase in the State's share of the cost to a
- 21 maximum of 75% upon a demonstration of special need or exceptional
- 22 circumstances.
- b. A loan by the State for lands to be acquired or developed by a
- 24 local government unit for recreation and conservation purposes may
- 25 include up to 100% of the cost of acquisition or development of the
- lands by the local government unit, shall bear interest of not more than
- 27 2% per year, and shall be for a term of not more than 30 years for an
- 28 acquisition project and not more than 20 years for a development
- 29 project.
- 30 c. (1) A grant by the State for lands to be acquired or developed
- 31 by a qualifying tax exempt nonprofit organization for recreation and
- 32 conservation purposes may include up to 50% of the cost of
- 33 acquisition or development of the lands by the qualifying tax exempt
- 34 nonprofit organization.
- 35 (2) No grant shall be made to a qualifying tax exempt nonprofit
- organization for a development project for recreation and conservation
- purposes on lands owned by a local government unit unless the local
- 38 government unit is a co-applicant with the qualifying tax exempt
- 39 nonprofit organization or has otherwise indicated its approval in
- 40 writing of the proposed development project. The match provided by
- 41 the qualifying tax exempt nonprofit organization for any such
- 42 development project grant shall not be met with any moneys obtained
- 43 through a State grant.
- 44 (3) To qualify to receive a grant pursuant to this subsection, the
- 45 board of directors or governing body of the applying tax exempt
- 46 nonprofit organization shall:

- 1 (1) demonstrate to the commissioner that the organization qualifies 2 as a charitable conservancy for the purposes of P.L.1979, c.378 3 (C.13:8B-1 et seq.);
 - (2) demonstrate that the organization has the resources to match the grant requested;
 - (3) agree to make and keep the lands accessible to the public, unless the commissioner determines that public accessibility would be detrimental to the lands or any natural resources associated therewith;
 - (4) agree not to convey the lands except to the federal government, the State, a local government unit, or another qualifying tax exempt nonprofit organization, for recreation and conservation purposes; and
 - (5) agree to execute and donate to the State at no charge a conservation restriction pursuant to P.L.1979, c.378 (C.13:8B-1 et seq.) on the lands to be acquired with the grant.
 - d. The local government unit or qualifying tax exempt nonprofit organization share of the cost of an acquisition of lands, if any, may be reduced (1) by the fair market value, as determined by the commissioner, of any portion of the lands to be acquired that have been donated to, or otherwise received without cost by, the local government unit or qualifying tax exempt nonprofit organization; or (2) in the case of a conveyance of the lands, or any portion thereof, to the local government unit or qualifying tax exempt nonprofit organization at less than fair market value, by the difference between the fair market value at the time of the conveyance and the conveyance price to the local government unit or qualifying tax exempt nonprofit organization.

28. (New section) The State shall not use the power of eminent domain in any manner for the acquisition of lands by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part unless a concurrent resolution approving that use is approved by both Houses of the Legislature; except that, without the need for such a concurrent resolution, the State may use the power of eminent domain to the extent necessary to establish a value for lands to be acquired from a willing seller by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part.

29. (New section) a. (1) (a) To the end that municipalities may not suffer a loss of taxes by reason of the acquisition and ownership by the State of lands in fee simple for recreation and conservation purposes or in fee simple for farmland preservation purposes, or the acquisition and ownership by qualifying tax exempt nonprofit organizations of lands in fee simple for recreation and conservation purposes that become certified exempt from property taxes pursuant to P.L.1974, c.167 (C.54:4-3.63 et seq.) or similar laws, or in fee

- 1 simple for farmland preservation purposes, using constitutionally
- 2 dedicated moneys in whole or in part, the State shall pay annually on
- 3 October 1 to each municipality in which lands are so acquired and
- 4 owned, for a period of 13 years following an acquisition the following
- 5 amounts: in the first year a sum of money equal to the tax last
- 6 assessed and last paid by the taxpayer upon this land and the
- 7 improvements thereon for the taxable year immediately prior to the
- 8 time of its acquisition and thereafter the following percentages of the
- 9 amount paid in the first year: second year, 92%; third year, 84%;
- 10 fourth year, 76%; fifth year, 68%; sixth year, 60%; seventh year, 52%;
- 11 eighth year, 44%; ninth year, 36%; 10th year, 28%; 11th year, 20%;
- 12 12th year, 12%; 13th year, 4%.

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- (b) Notwithstanding the provisions of subparagraph (a) of this paragraph to the contrary, any payment made pursuant to that subparagraph shall be not less than the amount that would be paid as provided pursuant to paragraph (2) of this subsection.
- 17 (2) After the 13th year, or sooner as provided pursuant to 18 subparagraph (b) of paragraph (1) of this subsection, the State shall 19 pay annually on October 1 to each municipality in which lands are so 20 acquired and owned the following amounts: \$2 per acre of lands so 21 acquired and owned for any municipality for which all lands owned in 22 fee simple by the State or by a qualifying tax exempt nonprofit 23 organization for recreation and conservation purposes or farmland 24 preservation purposes constitute less than 20% of the total land area 25 of the municipality; \$5 per acre of lands so acquired and owned for 26 any municipality for which all lands owned in fee simple by the State 27 or by a qualifying tax exempt nonprofit organization for recreation and 28 conservation purposes or farmland preservation purposes constitute at 29 least 20% but less than 50% of the total land area of the municipality; 30 \$10 per acre of lands so acquired and owned for any municipality for 31 which all lands owned in fee simple by the State or by a qualifying tax 32 exempt nonprofit organization for recreation and conservation 33 purposes or farmland preservation purposes constitute at least 50% 34 but less than 60% of the total land area of the municipality; and \$20 per acre of lands so acquired and owned for any municipality for which 35 36 all lands owned in fee simple by the State or by a qualifying tax exempt 37 nonprofit organization for recreation and conservation purposes or 38 farmland preservation purposes constitute at least 60% of the total 39 land area of the municipality.
- b. In the event that land acquired by the State, a local government unit, or a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes was assessed at an agricultural and horticultural use valuation in accordance with provisions of the "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.) at the time of its acquisition by the State, local government unit, or qualifying tax

- exempt nonprofit organization, no roll-back tax pursuant to section 8 of P.L.1964, c.48 (C.54:4-23.8) shall be imposed as to this land nor shall this roll-back tax be applicable in determining the annual payments to be made pursuant to subsection a. of this section by the State to the municipality in which this land is located.
 - c. Any payments made by the State pursuant to this section shall be paid from the General Fund but not from constitutionally dedicated moneys.
 - d. All sums of money received by the respective municipalities as compensation for loss of tax revenue pursuant to this section shall be applied to the same purposes as is the tax revenue from the assessment and collection of taxes on real property of these municipalities, and to accomplish this end the sums shall be apportioned in the same manner as the general tax rate of the municipality for the tax year preceding the year of receipt.

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- 30. (New section) a. With respect to lands acquired using any funding source other than constitutionally dedicated moneys, whether prior to the date of enactment of this act or thereafter, and owned in fee simple by the State or by a qualifying tax exempt nonprofit organization, and which lands are permanently preserved for recreation and conservation purposes or for farmland preservation purposes, the State shall pay annually on October 1 to each municipality in which those lands are located the following amounts: \$2 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute less than 20% of the total land area of the municipality; \$5 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute at least 20% but less than 50% of the total land area of the municipality; \$10 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute at least 50% but less than 60% of the total land area of the municipality, and \$20 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute at least 60% of the total land area of the municipality.
- b. In the event payments in lieu of taxes are due and payable from the State on those lands pursuant to another law, and those payments, if made by the State, would exceed those that would be paid pursuant

to this section, the payments shall be made in accordance with the other law. In no case shall payments be made to a municipality in compliance with both this section and any other applicable law.

- c. Any payments made by the State pursuant to this section shall be paid from the General Fund but not from constitutionally dedicated moneys.
- d. All sums of money received by the respective municipalities as compensation for loss of tax revenue pursuant to this section shall be applied to the same purposes as is the tax revenue from the assessment and collection of taxes on real property of these municipalities, and to accomplish this end the sums shall be apportioned in the same manner as the general tax rate of the municipality for the tax year preceding the year of receipt.

31. (New section) Lands acquired or developed by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part shall not be conveyed, disposed of, or diverted to use for other than recreation and conservation purposes without the approval of the State House Commission established pursuant to R.S.52:20-1 et seq. Approval shall not be given unless the commissioner shall agree to pay an amount equal to or greater than the fair market value of the land at the time of the proposed conveyance, disposal, or diversion, as determined by the State House Commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for the acquisition by the State of lands for recreation and conservation purposes as provided pursuant to this act.

32. (New section) a. Lands acquired or developed by a local government unit or a qualifying tax exempt nonprofit organization for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part shall not be conveyed, disposed of, or diverted to a use for other than recreation and conservation purposes without the approval of the commissioner and the State House Commission and following a public hearing held at least one month prior to those approvals. Approval of the commissioner and the State House Commission shall not be given unless the local government unit or qualifying tax exempt nonprofit organization agrees to (1) replace the lands with lands of equal or greater fair market value and of reasonably equivalent size, quality, location, and usefulness for recreation and conservation purposes, as approved by the commissioner, or (2) pay an amount equal to or greater than the fair market value of the lands, as determined by the commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for grants or loans to local government units or

1 grants to qualifying tax exempt nonprofit organizations for the 2 acquisition of lands for recreation and conservation purposes as 3 provided pursuant to this act.

- 4 b. A local government unit that receives a grant or loan for 5 recreation and conservation purposes pursuant to this act shall not 6 convey, dispose of, or divert to a use for other than recreation and conservation purposes any lands held by the local government unit for 7 8 those purposes at the time of receipt of the grant or loan without the 9 approval of the commissioner and the State House Commission and 10 following a public hearing held by the local government unit at least one month prior to those approvals. Approval of the commissioner 11 12 and the State House Commission shall not be given unless the local 13 government unit agrees to (a) replace the lands with lands of equal or 14 greater fair market value and of reasonably equivalent size, quality, 15 location, and usefulness for recreation and conservation purposes, as approved by the commissioner, or (b) pay an amount equal to or 16 17 greater than the fair market value of the lands, as determined by the 18 commission, into the Garden State Green Acres Preservation Trust 19 Fund. Moneys so returned to that fund shall be deemed wholly a part 20 of the portion of that fund available for grants or loans to local 21 government units for the acquisition of lands for recreation and 22 conservation purposes as provided pursuant to this act.
 - For the purposes of this section, "fair market value" shall mean the fair market value at the time of the proposed conveyance, disposal, or diversion.

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33. (New section) a. For lands held by a local government unit for recreation and conservation purposes that were neither acquired nor developed for any of those purposes with any financial assistance from the State, and which have been included in an inventory of lands prepared for the purposes of complying with section 32 of this act, the local government unit may (1) change the recreation and conservation purpose for which the lands are being used to another recreation and conservation purpose, including but not limited to developing the lands for public outdoor recreation, or (2) construct a building or other structure on the lands for public indoor recreation, provided that the local government unit has held at least one public hearing on the proposed change in purpose or use at least 90 days prior to final approval thereof by the local government unit. Any action taken by a local government unit pursuant to this section shall not be deemed to be a conveyance, disposal, or diversion for the purposes of subsection b. of section 32 of this act.

b. The local government unit shall provide to the commissioner 44 (1) at least 30 days advance written notice of any public hearing to be held on any such change in purpose or use, (2) within 90 days after final approval of the change in purpose or use by the local government 46

unit, written proof that any such public hearing was held, and (3) written notice of the change in purpose or use within 90 days after it has been effected.

- 34. (New section) a. A local government unit may convey lands held by the local government unit for recreation and conservation purposes to the federal government, the State, another local government unit, or a qualifying tax exempt nonprofit organization, provided that (1) the lands will continue to be preserved and used for recreation and conservation purposes, (2) any restrictions on the lands when they were held by the local government unit are maintained by the new owner, and (3) at least one public hearing on the proposed conveyance is held by the local government unit at least 90 days prior to final approval thereof by the local government unit.
- b. The local government unit shall provide to the commissioner (1) at least 30 days advance written notice of any public hearing to be held on any such conveyance, (2) within 90 days after final approval of the conveyance by the local government unit, written proof that any such public hearing was held, and (3) written notice of the conveyance within 90 days after it has been executed.

- 35. (New section) a. No lands acquired or developed by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act, P.L.1993, c.38 (C.13:1D-51 et seq.), and any other applicable law.
- b. No lands acquired or developed by a county for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act, P.L.1993, c.36 (C.40A:12-13.5 et seq.), and any other applicable law.
- c. No lands acquired or developed by a local government unit, other than a county, for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act and any other applicable law.

36. (New section) A local government unit that receives a grant or loan for recreation and conservation purposes pursuant to this act shall satisfactorily operate and maintain the lands acquired or developed pursuant to the conditions of the agreement between the local government unit and the department when the grant or loan is made. In the event that the local government unit cannot or will not correct deficiencies in the operation and maintenance within a reasonable time period, the commissioner may require the repayment of all or a portion of the grant or loan amount received by the local government unit.

- 37. (New section) a. Moneys appropriated from the Garden State Farmland Preservation Trust Fund to the State Agriculture Development Committee for farmland preservation purposes shall be used by the committee to:
- 5 (1) Provide grants to local government units to pay up to 80% of the cost of acquisition of development easements on farmland, provided that any funds received for the transfer of a development easement shall be dedicated to the future purchase of development easements on farmland and the State's pro rata share of any such funds shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund;

- (2) Provide grants to local government units to pay up to 80% of the cost of acquisition of fee simple titles to farmland from willing sellers only, which shall be offered for resale or lease with agricultural deed restrictions, as determined by the committee, and any proceeds received from a resale shall be dedicated for farmland preservation purposes and the State's pro rata share of any such proceeds shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund;
- (3) Pay the cost of acquisition by the State of development easements on farmland, provided that any funds received for the transfer of a development easement shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund; and
- (4) Pay the cost of acquisition by the State of fee simple titles to farmland from willing sellers only, which shall be offered for resale or lease with agricultural deed restrictions, as determined by the committee, and any proceeds received from a resale or lease shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund.
- b. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

38. (New section) a. All acquisitions or grants made pursuant to section 37 of this act shall be made with respect to farmland devoted to farmland preservation under programs established by law.

- b. The expenditure and allocation of constitutionally dedicated moneys for farmland preservation purposes shall reflect the geographic diversity of the State to the maximum extent practicable and feasible.
- c. The committee shall implement the provisions of section 37 of this act in accordance with the procedures and criteria established pursuant to the "Agriculture Retention and Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.) except as provided otherwise by this act.

- d. The committee shall adopt the same or a substantially similar method for determining, for the purposes of this act, the committee's share of the cost of a development easement on farmland to be acquired by a local government as that which is being used by the committee on the date of enactment of this act for prior farmland preservation funding programs.
- 7 e. Notwithstanding the provisions of section 24 of P.L.1983, c.32 8 (C.4:1C-31) or this act, or any rule or regulation adopted pursuant 9 thereto, to the contrary, whenever the value of a development 10 easement on farmland to be acquired using constitutionally dedicated 11 moneys in whole or in part is determined based upon the value of any 12 pinelands development credits allocated to the parcel pursuant 13 P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive 14 management plan adopted pursuant thereto, the committee shall 15 determine the value of the development easement by:
 - (1) conducting a sufficient number of fair market value appraisals as it deems appropriate to determine the value for farmland preservation purposes of the pinelands development credits;

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- (2) considering development easement values in counties, municipalities, and other areas (a) reasonably contiguous to, but outside of, the pinelands area, which in the sole opinion of the committee constitute reasonable development easement values in the pinelands area for the purposes of this subsection, and (b) in the pinelands area where pinelands development credits are or may be utilized, which in the sole opinion of the committee constitute reasonable development easement values in the pinelands area for the purposes of this subsection;
 - (3) considering land values in the pinelands regional growth areas;
- (4) considering the importance of preserving agricultural lands in the pinelands area; and
- (5) considering such other relevant factors as may be necessary to increase participation in the farmland preservation program by owners of agricultural lands located in the pinelands area.
- f. No pinelands development credit that is acquired or obtained in connection with the acquisition of a development easement on farmland or fee simple title to farmland by the State or a local government unit using constitutionally dedicated moneys in whole or in part may be conveyed in any manner. All such pinelands development credits shall be retired permanently.
- g. In determining the value of a development easement on farmland or the fee simple title to farmland under consideration for acquisition for farmland preservation purposes to be paid for using constitutionally dedicated moneys in whole or in part, any appraisal of that value conducted by or for the committee or a local government unit shall be made using the land use zoning of the farmland in effect on November 3, 1998. This subsection shall not apply to appraisals

1 conducted for the purposes of subsection e. of this section.

- h. Any farmland for which a development easement or fee simple title has been acquired pursuant to section 37 of this act shall be
- 4 entitled to the benefits conferred by the "Right to Farm Act,"
- 5 P.L.1983, c.31 (C.4:1C-1 et al.) and the "Agriculture Retention and
- Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.) P.L.1983, c.32
 (C.4:1C-11 et al.).

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- 9 39. (New section) a. The committee may acquire and permanently retire development easements on farmland.
- b. The committee shall evaluate the suitability of the acquisition of a development easement based upon the eligibility criteria listed in subsection b. of section 24 of P.L.1983, c.32 (C.4:1C-31) and any other criteria that may be adopted by the committee.
- 15 c. Appraisals to determine the fair market value of a development 16 easement to be acquired by the committee shall be conducted by 17 appraisers approved by the committee and in a manner consistent with 18 the process set forth in subsection c. of section 24 of P.L.1983, c.32 19 (C.4:1C-31).
 - d. Any development easement acquired by the committee shall be held of record in the name of the committee.

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- 40. (New section) a. Moneys appropriated from the Garden State Historic Preservation Trust Fund to the New Jersey Historic Trust for historic preservation purposes shall be used by the New Jersey Historic Trust to provide grants to local government units or qualifying tax exempt nonprofit organizations to pay a portion of the cost of preservation of historic properties. Grants shall be awarded on a competitive basis based upon the following criteria:
- (1) submission of specific plans and objectives for the preservation of the architectural and historical integrity of the project, including a statement of public benefit and the need for the work proposed;
- (2) demonstration by the applicant of administrative capabilities to carry out the preservation plans required pursuant to paragraph (1) of this subsection;
- (3) evidence of ability to meet the eligibility standards set forth in
 subsection b. of this section; and
 - (4) evidence that the historic property is and shall remain accessible to the public, or if it is not accessible to the public at the time of application, that it shall be made, and shall remain, accessible to the public.
- b. To qualify to receive a construction grant pursuant to this section, the applicant shall:
- 44 (1) if not in ownership in fee simple of the property, obtain a valid 45 lease of a term acceptable to the New Jersey Historic Trust within 18 46 months after the date of the appropriation by law of the moneys for the

- grant, or the grant for the project shall lapse into the Garden State Historic Preservation Trust Fund;
- 3 (2) certify that the property is an historic property and, if it is not 4 listed in the New Jersey Register of Historic Places pursuant to 5 P.L.1970, c.268 (C.13:1B-15.128 et seq.), agree to list it in that 6 register;
- 7 (3) demonstrate that it has the resources to match the grant 8 requested;
- 9 (4) agree, if requested by the New Jersey Historic Trust, to execute 10 and donate at no charge to the New Jersey Historic Trust or another 11 entity designated by the New Jersey Historic Trust, an historic 12 preservation restriction pursuant to P.L.1979, c.378 (C.13:8B-1 et 13 seq.) on the historic property; and

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- (5) in the case of a qualifying tax exempt nonprofit organization, agree not to convey the historic property to any person or organization that does not have tax exempt nonprofit or governmental status without the approval of the New Jersey Historic Trust.
- c. Moneys raised within two years prior to the date of enactment of this act for ongoing historic preservation projects may be used by an applicant to meet the matching requirements of this section, but moneys raised prior thereto may not be used for that purpose.
- d. No grant awarded pursuant to this section may exceed \$750,000.
 - e. Recipients of grants awarded pursuant to this section shall reflect the racial, ethnic, and geographic diversity of the State.
 - f. Any local government unit or qualifying tax exempt nonprofit organization awarded a grant pursuant to this section shall execute a contract between that entity and the New Jersey Historic Trust within 18 months after the date of the appropriation by law of the moneys for the grant, or the grant for the project shall lapse into the Garden State Historic Preservation Trust Fund.
- g. The New Jersey Historic Trust shall establish an advisory committee composed of trustees of the New Jersey Historic Trust and other individuals with the requisite professional expertise to evaluate the grant applications submitted pursuant to this section and to advise the New Jersey Historic Trust on the merits of each application received.
 - h. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

43 41. (New section) a. The Department of Environmental 44 Protection, the State Agriculture Development Committee, the New 45 Jersey Historic Trust, and the Department of the Treasury shall adopt, 46 pursuant to the "Administrative Procedure Act," P.L.1968, c.410

S9 DIFRANCESCO, MCNAMARA

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1 (C.52:14B-1 et seq.), such rules and regulations as may be necessary 2 to implement and carry out the goals and objectives of Article VIII, 3 Section II, paragraph 7 of the State Constitution and this act.

4 b. Notwithstanding the provisions of any law to the contrary, any 5 rules and regulations of the Department of Environmental Protection, 6 the State Agriculture Development Committee, the New Jersey 7 Historic Trust, and the Department of the Treasury that have been 8 adopted pursuant to the "Administrative Procedure Act" and are in 9 effect as of the date of enactment of this act, that are not inconsistent 10 with the provisions of this act, and that pertain to the Green Acres, 11 farmland preservation, and historic preservation programs continued 12 pursuant to this act, shall continue in effect until amended or 13 supplemented and readopted as necessary to reflect the provisions and requirements of Article VIII, Section II, paragraph 7 of the State 14 15 Constitution and this act.

c. In order to implement the funding provisions provided for in 16 17 this act, the State Treasurer, the Department of Environmental 18 Protection, the State Agriculture Development Committee, the New 19 Jersey Historic Trust, and the Garden State Preservation Trust are 20 hereby authorized to enter into one or more contracts. The contracts 21 shall commence in the State fiscal year beginning July 1, 1999, and 22 provide for the credit to the Garden State Preservation Trust Fund 23 Account in the amounts provided for in section 17 of this act and for the payment to the Garden State Preservation Trust of the amounts 24 25 credited to the Garden State Preservation Trust Fund Account in 26 accordance with the provisions of section 17 of this act. The contracts 27 shall also provide for the payment by the Garden State Preservation Trust of the amounts provided for in section 18 of this act and for 28 29 expenditures from the Garden State Green Acres Preservation Trust 30 Fund, the Garden State Farmland Preservation Trust Fund, and the 31 Garden State Historic Preservation Trust Fund, as provided in section 32 18 of this act. The contract or contracts shall be on terms and 33 conditions as determined by the parties and may contain terms and 34 conditions necessary and desirable to secure the bonds, notes and other obligations of the Garden State Preservation Trust, provided, 35 36 however, that the incurrence of any obligation by the State under the 37 contract or contracts, including any payments to be made thereunder 38 from the Garden State Preservation Trust Fund Account, the Garden 39 State Green Acres Preservation Trust Fund, the Garden State 40 Farmland Preservation Trust Fund, or the Garden State Historic 41 Preservation Trust Fund, as provided in sections 17, 19, 20, and 21 of 42 this act, shall be subject to and dependent upon appropriations being 43 made from time to time by the Legislature for the purposes of this act.

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42. (New section) a. To the extent moneys are or may become available as a result of project withdrawals, cancellations, or costs

- 1 savings, there is reappropriated to the New Jersey Historic Trust the
- 2 unexpended balances of the amounts appropriated or reappropriated
- 3 pursuant to P.L.1990, c.91, P.L.1991, c.468, P.L.1993, c.203,
- 4 P.L.1993, c.270, P.L.1993, c.271, P.L.1993, c.272, P.L.1995, c.420,
- P.L.1995, c.421, P.L.1997, c.106, P.L.1997, c.107, P.L.1998, c.64, 5
- 6 and P.L.1998, c.65, for the purpose of providing additional funding if
- 7 appropriate, subject to the approval of the Joint Budget Oversight
- 8 Committee or its successor and in a sequence consistent with the
- 9 priority system established by the New Jersey Historic Trust, in the
- form of grants for the projects listed in P.L.1990, c.91, P.L.1991, 10
- 11 c.468, P.L.1993, c.203, P.L.1993, c.270, P.L.1993, c.271, P.L.1993,
- 12 c.272, P.L.1995, c.420, P.L.1995, c.421, P.L.1997, c.106, P.L.1997,
- 13 c.107, P.L.1998, c.64, and P.L.1998, c.65, and for the purpose of
- 14 administrative costs of the New Jersey Historic Trust associated with
- 15 any such projects.
- b. The expenditure of the sums reappropriated pursuant to this 16 17 section is subject to the provisions of P.L.1987, c.265, P.L.1992, c.88,
- 18 and P.L.1995, c.204, as appropriate.

- 20 43. Section 4 of P.L.1967, c.124 (C.13:1B-15.111) is amended to
- 21 read as follows:
- 22 4. There is hereby created and established in but not of the
- 23 Department of [Environmental Protection] State, a body corporate
- 24 and politic with corporate succession, to be known as the New Jersey
- 25 Historic Trust. The trust is hereby constituted an instrumentality
- exercising public and essential governmental functions, and the 26
- exercise by the trust of the powers conferred by [this act] P.L.1967. 27
- 28 c.124 (C.13:1B-15.111 et al.) shall be deemed and held to be an
- 29 essential governmental function of the State.
- 30 (cf: P.L.1995, c.217, s.1)

- 32 44. Section 3 of P.L.1983, c.562 (C.13:1B-15.112a) is amended to
- 33 read as follows:
- 34 3. a. The powers and duties of the New Jersey Historic Trust
- 35 shall vest in and be exercised by a board of 15 trustees, of whom three
- 36 shall be the [Commissioner] Administrator of the New Jersey Historic
- <u>Preservation Office in the Department</u> of Environmental Protection <u>or</u> 37
- 38 such other representative of that department as may be designated by
- 39 the Commissioner of Environmental Protection, the State Treasurer, 40
- and the Executive Director of the New Jersey Historical Commission in the Department of State or such other representative of that 41
- 42 department as may be designated by the Secretary of State, or their
- 43 respective designees, who shall serve ex officio, and 12 shall be
- 44 citizens of the State, representing the several geographic regions of the
- 45 State, to be appointed by the Governor with the advice and consent of
- the Senate. Citizen trustees shall possess a minimum of five years 46

1 experience in historic preservation, except this requirement shall not 2 apply to any citizen trustee serving on the board on the date of 3 enactment of P.L.1995, c.217 (C.13:1B-15.115f et al.) for the 4 remainder of the unexpired term of that trustee.

- b. Citizen trustees shall serve for three year terms provided, 5 6 however, that the terms of the four new trustees appointed pursuant 7 to P.L.1995, c.217 (C.13:1B-15.115f et al.) shall begin in the same 8 calendar year as the effective date of that act, and that two of those 9 trustees first appointed shall be appointed for a two-year term and two 10 shall be appointed for a one-year term. Each citizen trustee shall hold 11 office for the term of the appointment and until a successor shall have 12 been appointed and qualified. No citizen trustee may serve more than 13 three consecutive terms, except this restriction shall not apply to terms 14 either completed or commenced prior to the effective date of 15 P.L.1995, c.217 (C.13:1B-15.115f et al.).
 - c. The trustees shall elect a chairman, vice-chairman, treasurer, and assistant secretary.
- 18 Eight trustees shall constitute a quorum, and the concurrence 19 of a majority of the [trustees] quorum shall be necessary to validate 20 all acts of the board.

21 (cf: P.L.1995, c.217, s.2)

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- 23 45. Section 8 of P.L.1967, c.124 (C.13:1B-15.115) is amended to read as follows:
 - The trust shall have power in particular to:
- [to] solicit and accept gifts, legacies, bequests and 26 27 endowments for any purpose which falls within that of the trust, and to maintain interest-bearing trust accounts for those purposes; and, 28 29 unless otherwise specified by the person making such gift, legacy, 30 bequest or endowment, the trustees may expend both principal and 31 income of any such gift, bequest, legacy, or endowment in furtherance 32 of the trust or invest it in whole or in part in securities which are legal 33 for trust funds in the State of New Jersey;
 - [to] acquire and hold real and personal property of historic, aesthetic or cultural significance, by gift, purchase, devise, bequest, or by any other means, and to preserve and administer such properties; and in the acquisition of such properties, to acquire property adjacent thereto deemed necessary for the proper use and administration of historic, aesthetic or cultural property;
- 40 [to] apply all moneys, assets, property or other things of value 41 it may receive as an incident to its operation to the general purpose of 42 the trust;
- 43 [to co-operate] cooperate with and assist, insofar as 44 practicable, any agency of the State or any of its political subdivisions, 45 and any private agency or person in furtherance of the purpose of the 46 trust;

- 1 [to] give any moneys or property held by the trust to the 2 Secretary of State or the Commissioner of Environmental Protection 3 on behalf of the State for purpose of administering, operating or 4 maintaining the historic sites programs of the State of New Jersey; and
- 5 [to] report annually to the Governor and the Legislature of the 6 State of New Jersey its activities during the preceding year together 7 with any recommendations or requests it deems appropriate to further 8 the purpose of the trust.

9 (cf: P.L.1995, c.217, s.4)

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- 46. Section 2 of P.L.1991, c.41 (C.13:1B-15.115b) is amended to 11 12 read as follows:
- 13 2. a. There is appropriated to the "Historic Preservation 14 Revolving Loan Fund" from the "Cultural Centers and Historic Preservation Fund" created pursuant to section 20 of P.L.1987, c.265 15 the sum of \$3,000,000 for the purpose of making low-interest loans, 16 17 to the extent sufficient funds are available, to units of county or 18 municipal government, or to tax-exempt nonprofit organizations, to 19
- finance the historic preservation costs of acquiring, restoring, 20 repairing, or rehabilitating historic structures.
- 21 b. Prior to awarding any loans under this section, the New Jersey 22 Historic Trust shall submit to the Legislature for its approval [, which 23 approval shall be in the form of the passage of a concurrent 24 resolution, a list of projects that are to receive loans and the amount 25 of each loan, which approval may given in the form of (1) a 26 declaration of approval included in any act appropriating moneys for 27 historic preservation projects pursuant to P.L., c. (C.) (now 28 before the Legislature as this bill), (2) the passage of a concurrent resolution, or (3) a declaration of approval by the Joint Budget 29 30 Oversight Committee or its successor.
- 31 c. Loans issued from the "Historic Preservation Revolving Loan 32 Fund" shall be for a term not to exceed 20 years and at an interest rate 33 not to exceed 4 percent per year. The terms of any loan agreements 34 shall be approved by the State Treasurer.

(cf: P.L.1991, c.41, s.2) 35

- 37 47. Section 9 of P.L.1967, c.124 (C.13:1B-15.116) is amended to 38 read as follows:
- 39 9. The trust may not acquire, hold, receive or accept any moneys 40 or other property, real or personal, tangible or intangible, which will 41 result in the incurrence of any financial obligations on the part of the 42 State of New Jersey which cannot be supported entirely from funds available in the trust without the express approval of the 43 [Commissioner of Environmental Protection] Secretary of State or the 44
- 45 Legislature.
- 46 (cf: P.L.1995, c.217, s.5)

- 48. Section 7 of P.L.1983, c.324 (C.13:1L-7) is amended to read as follows:
- 7. a. For the purposes of acquiring, holding, managing or developing lands or other properties for a State park or forest, the department shall have the power to enter, inspect, survey, investigate
- 6 ownership and take title to, in fee or otherwise, by purchase, gift,
- 7 devise or eminent domain, any appropriate lands of the State that 8 would be useful as a State park or forest.
- 9 b. The power of eminent domain shall extend to all rights, 10 interests and easements in any property in the State.
- 11 c. The department shall exercise its power of eminent domain in 12 accordance with the "Eminent Domain Act of 1971," P.L.1971, c.361 13 (C.20:3-1 et seq.) and section 28 of P.L., c. (C.) (now before 14 the Legislature as this bill).
- d. Whenever the department wishes to acquire, by eminent domain, title to unoccupied lands and it appears that such title may be defective in any manner, the department may, with the consent of the Attorney General, acquire the best available title, notwithstanding that such title is defective or incomplete.
- e. For purposes of **[**this amendatory and supplementary act**]**P.L.1983, c.324 (C.13:1L-1 et seq.), the department may acquire by
 gift, grant or by payment of tax lien any municipal lands that have been
 acquired by the municipality through the foreclosure of a tax lien
 pursuant to chapter 5 of Title 54 (Taxation).
 - f. [If the department acquires or owns title to, for the purposes of this act, more than 10 acres of land in a municipality, the department shall annually pay that municipality one dollar (\$1.00) per acre for each acre of land so acquired, except that this sum shall not be paid if any other payments in lieu of taxes are determined to be due and payable to that municipality pursuant to any other law.] Deleted by amendment (P.L., c.) (now before the Legislature as this bill)
- g. No title or interest in any of the lands or properties acquired or held by the department for the purposes of [this amendatory and supplementary act] P.L.1983, c.324 (C.13:1L-1 et seq.) shall be subject to be taken by condemnation proceedings through the power of eminent domain.
- 37 (cf: P.L.1989, c.347, s.1)

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39 49. R.S.34:15-10 is amended to read as follows:

34:15-10. In the employment of minors, this article shall be presumed to apply unless the notice be given by or to the parent or guardian of the minor. If the injured employee at the time of the accident or compensable occupational disease is a minor under 14 years of age employed in violation of the labor law or a minor between 14 and 18 years of age employed, permitted or suffered to work without an employment certificate or special permit if required by law

or at an occupation prohibited at the minor's age by law, a compensation or death benefit shall be payable to the employee or his dependents which shall be double the amount payable under the schedules provided in R.S.34:15-12 and R.S.34:15-13.

5 The possession of such duly issued employment certificate shall be 6 conclusive evidence for an employer that the minor has reached the 7 age certified to therein and no extra compensation shall be payable to 8 any minor engaged in an employment allowed by the law for the age 9 and sex certified to in such certificate. If the certificate presented by 10 the employee as one issued to that person shall have been really issued 11 to another child and the real age of the employee shall be such that 12 employment in any capacity or in the particular capacity the employee 13 was employed by the employer was prohibited and if the employer 14 shall show to the satisfaction of the Division of Workers' 15 Compensation that the employer accepted the certificate in good faith as having been issued to the employee and could not have, despite 16 17 reasonable diligence, discovered the fraud, in such event no extra 18 compensation shall be paid to the employee illegally employed.

The employer alone and not the insurance carrier shall be liable for the extra compensation or death benefit which is over and above the amount of the compensation or death benefit provided under R.S.34:15-12 or R.S.34:15-13. Any provision in an insurance policy undertaking to relieve an employer from the liability for the extra compensation or extra death benefit shall be void.

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Nothing in this chapter contained shall deprive an infant under the age of 18 years of the right or rights now existing to recover damages in a common law or other appropriate action or proceeding for injuries received by reason of the negligence of his or her master.

29 Nothing in this section regarding the payment of a compensation or 30 death benefit in double the amount payable under the schedules 31 provided in R.S.34:15-12 and R.S.34:15-13 shall apply to: members 32 of a junior firemen's auxiliary established pursuant to N.J.S.40A:14-95; employees, of the age of 18 years or under, employed in summer 33 34 camps operated by the Boy Scouts of America, the Girl Scouts of America, the Knights of Columbus, the Young Men's Christian 35 36 Association, the Young Women's Christian Association, the Young 37 Men's Hebrew Association, or any domestic corporation organized 38 solely for religious or charitable purposes; student-learners employed 39 in a cooperative vocational education program approved by the State 40 Board of Education; persons, 18 years of age or younger, participating, under the supervision of the Palisades Interstate Park 41 42 Commission, in volunteer programs in that part of the Palisades 43 Interstate Park located in New Jersey; or persons, 18 years of age or 44 younger, doing volunteer work for the Division of Parks and Forestry, 45 the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey Historic Trust], as authorized by the 46

1 Commissioner of Environmental Protection , or for the New Jersey 2 Historic Trust. 3 (cf: P.L.1997, c.199, s.1) 4 5 50. R.S.34:15-43 is amended to read as follows: 6 34:15-43. Every officer, appointed or elected, and every employee 7 of the State, county, municipality or any board or commission, or any 8 other governing body, including boards of education, and governing 9 bodies of service districts, individuals who are under the general 10 supervision of the Palisades Interstate Park Commission and who work 11 in that part of the Palisades Interstate Park which is located in this 12 State, and also each and every member of a volunteer fire company 13 doing public fire duty and also each and every active volunteer, first 14 aid or rescue squad worker, including each and every authorized 15 worker who is not a member of the volunteer fire company within which the first aid or rescue squad may have been created, doing 16 17 public first aid or rescue duty under the control or supervision of any commission, council, or any other governing body of any municipality, 18 19 any board of fire commissioners of such municipality or of any fire 20 district within the State, or of the board of managers of any State 21 institution, every county fire marshal and assistant county fire marshal, 22 every special, reserve or auxiliary policeman doing volunteer public 23 police duty under the control or supervision of any commission, council or any other governing body of any municipality, every 24 25 emergency management volunteer doing emergency management 26 service for the State and any person doing volunteer work for the 27 Division of Parks and Forestry, the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust or the New Jersey 28 29 Historic Trust], as authorized by the Commissioner of Environmental 30 Protection, or for the New Jersey Historic Trust, who may be injured 31 in line of duty shall be compensated under and by virtue of the 32 provisions of this article and article 2 of this chapter (R.S.34:15-7 et 33 seq.). No former employee who has been retired on pension by reason 34 of injury or disability shall be entitled under this section to 35 compensation for such injury or disability; provided, however, that 36 such employee, despite retirement, shall, nevertheless, be entitled to 37 the medical, surgical and other treatment and hospital services as set forth in R.S.34:15-15. 38 39 Benefits available under this section to emergency management 40 volunteers and volunteers participating in activities of the Division of Parks and Forestry, the Division of Fish, Game and Wildlife, the New 41 42 Jersey Natural Lands Trust or the New Jersey Historic Trust, shall not 43 be paid to any claimant who has another single source of injury or 44 death benefits that provides the claimant with an amount of 45 compensation that exceeds the compensation available to the claimant

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under R.S.34:15-1 et seq.

As used in this section, the terms "doing public fire duty" and "who may be injured in line of duty," as applied to members of volunteer fire companies, county fire marshals or assistant county fire marshals, and the term "doing public first aid or rescue duty," as applied to active volunteer first aid or rescue squad workers, shall be deemed to include participation in any authorized construction, installation, alteration, maintenance or repair work upon the premises, apparatus or other equipment owned or used by the fire company or the first aid or rescue squad, participation in any authorized public drill, showing, exhibition, fund raising activity or parade, and to include also the rendering of assistance in case of fire and, when authorized, in connection with other events affecting the public health or safety, in any political subdivision or territory of another state of the United States or on property ceded to the federal government while such assistance is being rendered and while going to and returning from the place in which it is rendered.

Also, as used in this section, "doing public police duty" and "who may be injured in line of duty" as applied to special, reserve or auxiliary policemen, shall be deemed to include participation in any authorized public drill, showing, exhibition or parade, and to include also the rendering of assistance in connection with other events affecting the public health or safety in the municipality, and also, when authorized, in connection with any such events in any political subdivision or territory of this or any other state of the United States or on property ceded to the federal government while such assistance is being rendered and while going to and returning from the place in which it is rendered.

As used in this section, the terms "doing emergency management service" and "who may be injured in the line of duty" as applied to emergency management volunteers mean participation in any activities authorized pursuant to P.L.1942, c.251 (C.App. A:9-33 et seq.), except that the terms shall not include activities engaged in by a member of an emergency management agency of the United States Government or of another state, whether pursuant to a mutual aid compact or otherwise.

Every member of a volunteer fire company shall be deemed to be doing public fire duty under the control or supervision of any such commission, council, governing body, board of fire commissioners or fire district or board of managers of any State institution within the meaning of this section, if such control or supervision is provided for by statute or by rule or regulation of the board of managers or the superintendent of such State institution, or if the fire company of which he is a member receives contributions from, or a substantial part of its expenses or equipment are paid for by, the municipality, or board of fire commissioners of the fire district or if such fire company has been or hereafter shall be designated by ordinance as the fire

1 department of the municipality.

2 Every active volunteer, first aid or rescue squad worker, including 3 every authorized worker who is not a member of the volunteer fire 4 company within which the first aid or rescue squad may have been created, shall be deemed to be doing public first aid or rescue duty 5 6 under the control or supervision of any such commission, council, governing body, board of fire commissioners or fire district within the 7 8 meaning of this section if such control or supervision is provided for 9 by statute, or if the first aid or rescue squad of which he is a member 10 or authorized worker receives or is eligible to receive contributions 11 from, or a substantial part of its expenses or equipment are paid for by, 12 the municipality, or board of fire commissioners of the fire district, or 13 if such first aid or rescue squad has been or hereafter shall be 14 designated by ordinance as the first aid or rescue squad of the 15 municipality.

As used in this section and in R.S.34:15-74, the term "authorized worker" shall mean and include, in addition to an active volunteer fireman and an active volunteer first aid or rescue squad worker, any person performing any public fire duty or public first aid or rescue squad duty, as the same are defined in this section, at the request of the chief or acting chief of a fire company or the president or person in charge of a first aid or rescue squad for the time being.

Nothing herein contained shall be construed as affecting or changing in any way the provisions of any statute providing for sick, disability, vacation or other leave for public employees or any provision of any retirement or pension fund provided by law.

27 (cf: P.L.1997, c.199, s.2)

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- 29 51. Section 1 of P.L.1995, c.368 (C.39:3-27.72) is amended to 30 read as follows:
- 1. As used in [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.):
- 32 **[**"Commissioner" means the Commissioner of Environmental
- 33 Protection;
- "Department" means the Department of [Environmental 35 Protection] State;
- "Director" means the Director of the Division of Motor Vehicles inthe Department of Transportation;
- "Division" means the Division of Motor Vehicles in the Departmentof Transportation;
- "Fund" means the "Historic Preservation License Plate Fund" created pursuant to section 4 of [this act.] P.L.1995, c.368 (C.39:3-42 27.75);
- "Historic resources" means the historic resources in New Jersey, and shall include, but need not necessarily be limited to, buildings, sites, and structures listed in or eligible for listing in the New Jersey
- 46 Register of Historic Places, and museums and library collections

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     related to New Jersey history [.]; and
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        "Secretary" means the Secretary of State.
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     (cf: P.L.1995, c.368, s.1)
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        52. Section 4 of P.L.1995, c.368 (C.39:3-27.75) is amended to
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     read as follows:
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        4. a. There is created in the Department of [Environmental
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     Protection State a special non-lapsing fund to be known as the
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     "Historic Preservation License Plate Fund." The fund shall be
     administered by the New Jersey Historic Trust. There shall be
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     deposited in the fund the amount collected from all license plate fees
     collected pursuant to section 3 of [this act] P.L.1995, c.368 (C.39:3-
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     27.74), less the amounts necessary to reimburse the division for
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     administrative costs pursuant to section 5 of [this act] P.L.1995,
     c.368 (C.39:3-27.76). [Monies] Moneys deposited in the fund shall
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     be dedicated for use in the awarding of grants to State agencies, local
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     government units, and qualifying tax-exempt nonprofit organizations
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     to meet costs related to the physical preservation of, development of
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     interpretive and educational programming for, or operation of New
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     Jersey's historic resources. Approval of any grants shall be made by
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     the "Historic Preservation License Plate Advisory Committee," which
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     shall be established in the Department of [Environmental Protection]
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     State and shall comprise the following: the Chairman of the Board of
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     Trustees of the New Jersey Historic Trust, and two other trustees
     thereof, one of whom shall be the Executive Director of the New
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     Jersey Historical Commission; a representative of Preservation New
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     Jersey; a representative of the New Jersey Association of Museums;
     a representative of the League of Historical Societies of New Jersey;
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     a representative of the New Jersey Council for the Social Studies; a
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     representative of the New Jersey Council on the Humanities; and the
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     Administrator of the Historic Preservation Office in the Department of
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     Environmental Protection.
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            [Monies] Moneys deposited in the fund shall be held in
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     interest-bearing accounts in public depositories as defined pursuant to
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     section 1 of P.L.1970, c.236 (C.17:9-41), and may be invested or
     reinvested in such securities as are approved by the State Treasurer.
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     Interest or other income earned on [monies] moneys deposited in the
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     fund, and any [monies] moneys which may be appropriated or
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     otherwise become available for the purposes of the fund, shall be
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     credited to and deposited in the fund for use as set forth in [this act]
     P.L.1995, c.368 (C.39:3-27.72 et seq.).
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     (cf: P.L.1995, c.368, s.4)
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        53. Section 5 of P.L.1995, c.368 (C.39:3-27.76) is amended to
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     read as follows:
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- 5. a. Prior to the deposit of license plate fees collected pursuant to section 3 of [this act] P.L.1995, c.368 (C.39:3-27.74) into the fund, amounts thereof as are necessary shall be used to reimburse the division for all costs reasonably and actually incurred, as stipulated by
- the director, for:
- 6 (1) producing, issuing, renewing, and publicizing the availability of 7 historic preservation license plates; and
 - (2) any initial computer programming changes that may be necessary to implement the historic preservation license plate program established by [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.).
 - b. The director shall annually certify to the **[**commissioner**]** secretary the average cost per license plate incurred in the immediately preceding year by the division in producing, issuing, renewing, and publicizing the availability of historic preservation license plates. The annual certification of the average cost per license plate shall be approved by the Joint Budget Oversight Committee, or its successor.
- c. In the event that the average cost per license plate as certified by the director and approved by the Joint Budget Oversight Committee, or its successor, is greater than the \$50 application fee established in subsection a. of section 3 of [this act] P.L.1995, c.368 (C.39:3-27.74) in two consecutive fiscal years, the director may discontinue the issuance of historic preservation license plates.
- 23 (cf: P.L.1995, c.368, s.5)

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- 25 54. Section 6 of P.L.1995, c.368 (C.39:3-27.77) is amended to 26 read as follows:
- 6. The director shall notify eligible motorists of the opportunity to obtain historic preservation license plates by including a notice with
- 29 all motor vehicle registration renewals, and by posting appropriate
- posters or signs in all division facilities and offices, as may be provided by the department. The notices, posters, and signs shall be designed
- 32 by the Historic Preservation License Plate Advisory Committee with
- 33 the approval of the [commissioner] secretary. The designs shall be
- 34 subject to the approval of the director, and the [commissioner]
- 35 <u>secretary</u> shall supply the division with the notices, posters, and signs
- 36 to be circulated or posted by that division.
- 37 (cf: P.L.1995, c.368, s.6)

- 39 55. Section 7 of P.L.1995, c.368 (C.39:3-27.78) is amended to 40 read as follows:
- 7. The [commissioner] secretary, the New Jersey Historic Trust,
- 42 the Historic Preservation License Plate Advisory Committee, the
- 43 director, and the State Treasurer shall develop and enter into an
- 44 interagency memorandum of agreement setting forth the procedures
- 45 to be followed by the departments, the New Jersey Historic Trust, the
- 46 Historic Preservation License Plate Advisory Committee, and the

- division in carrying out their respective responsibilities under [this 1 2 act P.L.1995, c.368 (C.39:3-27.72 et seq.).
- 3 (cf: P.L.1995, c.368, s.7)

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- 5 56. Section 8 of P.L.1964, c.48 (C.54:4-23.8) is amended to read 6 as follows:
- 7 8. When land which is in agricultural or horticultural use and is 8 being valued, assessed and taxed under the provisions of [this act] 9 P.L.1964, c.48 (C.54:4-23.1 et seq.), is applied to a use other than
- agricultural or horticultural, it shall be subject to additional taxes, 10
- 11 hereinafter referred to as roll-back taxes, in an amount equal to the
- 12 difference, if any, between the taxes paid or payable on the basis of the
- 13 valuation and the assessment authorized hereunder and the taxes that
- 14 would have been paid or payable had the land been valued, assessed
- 15 and taxed as other land in the taxing district, in the current tax year
- (the year of change in use) and in such of the 2 tax years immediately 16
- 17 preceding, in which the land was valued, assessed and taxed as herein 18 provided.
- 19 If the tax year in which a change in use of the land occurs, the land
- 20 was not valued, assessed and taxed under [this act] P.L.1964, c.48
- 21 (C.54:4-23.1 et seq.), then such land shall be subject to roll-back
- 22 taxes for such of the 2 tax years, immediately preceding, in which the
- 23 land was valued, assessed and taxed hereunder.
- 24 Notwithstanding the provisions of any law, rule, or regulation to
- 25 the contrary, land which is valued, assessed and taxed under the
- 26 provisions of P.L.1964, c.48 (C.54:4-23.1 et seq.) and is acquired by
- 27 the State, a local government unit, or a qualifying tax exempt
- 28 nonprofit organization for recreation and conservation purposes or
- farmland preservation purposes shall not be subject to roll-back taxes. 29
- As used in this section, "acquired," "farmland preservation purposes," 30
- "local government unit," "qualifying tax exempt nonprofit 31
- 32 organization," and "recreation and conservation purposes" mean the
- 33 same as those terms are defined pursuant to section 3 of P.L., c.
- 34 (C.) (now before the Legislature as this bill).
- 35 In determining the amounts of the roll-back taxes chargeable on 36 land which has undergone a change in use, the assessor shall for each 37 of the roll-back tax years involved, ascertain:
- 38 (a) The full and fair value of such land under the valuation standard
- 39 applicable to other land in the taxing district;

- 40 (b) The amount of the land assessment for the particular tax year 41 by multiplying such full and fair value by the county percentage level,
- 42 as determined by the county board of taxation in accordance with
- section 3 of P.L.1960, [chapter] <u>c.</u>51 (C.54:4-2.27); 43
- 44 (c) The amount of the additional assessment on the land for the
- particular tax year by deducting the amount of the actual assessment 46 on the land for that year from the amount of the land assessment

1 determined under (b) hereof; and

2 (d) The amount of the roll-back tax for that tax year by multiplying

3 the amount of the additional assessment determined under (c) hereof

- 4 by the general property tax rate of the taxing district applicable for
- 5 that tax year.
- 6 (cf: P.L.1970, c.243, s.2)

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- 8 57. N.J.S.59:1-3 is amended to read as follows:
- 9 59:1-3. Definitions. As used in this subtitle:

"Employee" includes an officer, employee, or servant, whether or not compensated or part-time, who is authorized to perform any act or service; provided, however, that the term does not include an independent contractor.

"Employment" includes office; position; employment; or service, under the supervision of the Palisades Interstate Park Commission, in a volunteer program in that part of the Palisades Interstate Park located in New Jersey, as an emergency management volunteer or as a volunteer doing work for the Division of Parks and Forestry, the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey Historic Trust], as authorized by the

21 Commissioner of Environmental Protection , or for the New Jersey

22 <u>Historic Trust</u>.

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"Enactment" includes a constitutional provision, statute, executive order, ordinance, resolution or regulation.

"Injury" means death, injury to a person, damage to or loss of property or any other injury that a person may suffer that would be actionable if inflicted by a private person.

"Law" includes enactments and also the decisional law applicable within this State as determined and declared from time to time by the courts of this State and of the United States

courts of this State and of the United States.

"Public employee" means an employee of a public entity, and includes: a person participating, under the supervision of the Palisades

Interstate Park Commission, in a volunteer program in that part of the Palisades Interstate Park located in New Jersey; a volunteer doing

work for the Division of Parks and Forestry, the Division of Fish,

36 Game and Wildlife, or the New Jersey Natural Lands Trust **[**or the

37 New Jersey Historic Trust], as authorized by the Commissioner of

38 Environmental Protection : a volunteer doing work for the New Jersey

39 <u>Historic Trust</u>; and any person retained by the public defender to

serve as an arbitrator, mediator, or in such similar capacity. "Public employee" does not include any independent contractors or other

individuals, agencies, or entities not established in or employed by the

43 Office of the Public Defender designated to provide protection and

44 advocacy services to indigent mental hospital admittees or persons

45 with a developmental disability as the term is defined in section 3 of

46 P.L.1977, c.82 (C.30:6D-3).

"Public entity" includes the State, and any county, municipality, 1 2 district, public authority, public agency, and any other political 3 subdivision or public body in the State. "Public entity" does not 4 include any independent contractors or other individuals, agencies, or entities not established in or employed by the Office of the Public 5 6 Defender designated to provide protection and advocacy services to indigent mental hospital admittees or persons with a developmental 7 8 disability as the term is defined in section 3 of P.L.1977, c.82 9 (C.30:6D-3).10 "State" shall mean the State and any office, department, division, bureau, board, commission or agency of the State, but shall not 11 12 include any such entity which is statutorily authorized to sue and be 13 sued. "State" also means the Palisades Interstate Park Commission, 14 but only with respect to employees, property and activities within the 15 State of New Jersey.

"Statute" means an act adopted by the Legislature of this State or by the Congress of the United States.

(cf: P.L.1997, c.199, s.4)

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58. This act shall take effect immediately.

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STATEMENT

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This bill, to be known as the "Garden State Preservation Trust 25 26 Act," sets forth a comprehensive statutory framework that will enable 27 the State to address its open space preservation, farmland preservation, recreation and park development, and historic 28 29 preservation funding needs for at least the next decade. In November 30 1998, the voters of the State approved a constitutional amendment 31 dedicating \$98 million per year to those purposes and authorizing the 32 issuance of up to \$1 billion in revenue bonds based upon the constitutionally dedicated funds. This bill would establish the "Garden 33 34 State Preservation Trust" (GSPT) as the entity responsible for issuing those bonds, and prescribe procedures and funding allocations to guide 35 the GSPT, the Department of Environmental Protection (DEP), the 36 37 State Agricultural Development Committee (SADC), and the New 38 Jersey Historic Trust (NJHT) in meeting those funding needs. This 39 bill, in conjunction with the 1998 constitutional amendment, will give 40 the State, local governments, and nonprofit organizations the financial 41 wherewithal to fulfill their proper roles as stewards of the State's open 42 spaces, farmland, and historic sites, and, in so doing, ensure that these 43 priceless resources are preserved and protected for the use and 44 enjoyment of both the current and future generations. 45

The GSPT would be composed of nine voting members, as follows: (1) the Commissioner of Environmental Protection, the Secretary of

- Agriculture, the Secretary of State, and the State Treasurer, all of 1
- 2 whom would serve ex officio; and (2) one appointee by the Governor,
- 3 two appointees (from different political parties) by the President of the
- 4 Senate, and two appointees (from different political parties) by the
- 5 Speaker of the General Assembly. The appointees of the Senate
- 6 President and the Assembly Speaker would be made in compliance
- 7 the constitutional amendment's provision authorizing
- 8 appointments to the GSPT by the Legislature. The terms of the
- 9 appointees would be five years, except for the staggered terms of
- 10 those first appointed. The chairperson would be elected annually and
- 11 the chair would rotate annually among the three classes of appointees.
- 12 The Governor's appointee would be the first chairperson of the trust.
- 13 The bill would provide that the GSPT shall not incur debt in any
- 14 State fiscal year in excess of \$200 million, except that if that permitted
- 15 amount of debt, or any portion thereof, is not incurred in a State fiscal
- year it may be incurred in a subsequent State fiscal year. This 16
- 17 limitation could not be increased except by law. The constitutional
- 18 amendment provides that the constitutionally dedicated moneys shall
- 19 not be used to make payments related to bonds, notes or other
- 20 obligations which in aggregate principal amount exceed \$1 billion plus
- 21 costs of issuance. The bill includes a \$1 billion limit (plus costs of
- 22 issuance) on the aggregate principal amount of bonds, notes or other
- 23 obligations, including subordinated indebtedness, that may be issued
- 24 by the GSPT.

- 25 Generally, the bill would provide that in each State fiscal year over
- 26 the next decade, the GSPT, after retaining sufficient funds to pay any
- 27 debt service on its bonds and notes, would transfer \$6 million to the
- NJHT for historic preservation projects, and then divide the remaining
- 29 proceeds as follows: 60% for the Green Acres program and 40% for
- the farmland preservation program. All administrative costs and 30 31 expenses, including but not limited to salaries, fringe and other
- 32 benefits, equipment, materials, direct and indirect costs, and non-
- salaried administrative costs, of the DEP, SADC, NJHT, and any other 33
- 34 State entity incurred in connection with the implementation or
- administration of the constitutional amendment or the bill would be 35
- 36 paid from the State General Fund, not from constitutionally dedicated
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- 38 Of the moneys set aside each year for the Green Acres program,
- 39 50% would be allocated for open space acquisition and park
- 40 development by the State, 40% for grants and low-interest (up to 2%)
- 41 loans to local government units for open space acquisition and park 42 development, and 10% for grants to nonprofit organizations for open
- 43 space acquisition and park development. Loan repayments are
- 44 specifically dedicated for future loans to local government units for
- 45 open space acquisition or park development.
- 46 The GSPT would have the authority from year to year to alter the

1 presumed funding allocation percentages and levels among and within

2 the three programs as established in the bill and to transfer moneys

3 between the programs for the purposes of responding to special needs

or circumstances, but only after conducting at least one public hearing

5 with at least 60 days advance public notice thereof.

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6 Under the bill, proposed project funding lists would be submitted by the DEP and the SADC at least twice per year to the GSPT for its 7 8 approval, and by the NJHT to the GSPT for its approval whenever 9 deemed appropriate but most likely at least once per year. Once 10 approved, these lists would be forwarded to the Governor and the 11 Legislature for approval in the form of appropriation bills. The GSPT 12 could not add projects to these lists, but it could delete projects. A 13 project deletion by the GSPT would trigger a review process by the 14 GSPT involving the affected parties. Upon completion of that review, 15 if the DEP, SADC, or NJHT, as the case may be, decided that the project still warranted funding, the project would be placed again on 16 17 a list to be considered by the Legislature for appropriation, and once 18 on that list the project could not be deleted again by the GSPT. The 19 opinions of the GSPT and the State agency concerning the merits and 20 validity of any project subjected to this review process would be 21 forwarded to the Legislature. The Legislature would retain its 22 inherent power in all cases to accept or reject a project by choosing to 23 include it in, or exclude it from, an appropriation bill. The bill 24 provides that the total amount that may be appropriated for Green 25 Acres and farmland preservation projects in any State fiscal year shall 26 not exceed \$200 million.

The bill would create the Office of Green Acres in the DEP. Heretofore, that office, out of necessity, has been functioning but without fully expressed statutory authority. In addition to its other duties and responsibilities under the bill, the office would be responsible for establishing criteria for evaluating and ranking open space preservation projects for funding based upon guidelines in the bill, and would continue to administer the existing Green Acres bond act program and especially the existing Green Trust program for local government units. Projects funded with Green Trust moneys would also proceed through the GSPT approval process outlined above.

Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects.

Generally, with respect to the Green Acres program, the standard grant, if awarded, to a local government unit would be for 25% of open space acquisition costs, except the GSPT could raise that amount to 50% upon a showing of special need or exceptional circumstances. However, if a local government unit has enacted a dedicated local open space tax or similar stable source of local funding for open space

- 1 preservation, the grant, if awarded, would be for 50% of acquisition
- 2 costs, and the GSPT could raise that amount to 75% upon a special
- 3 showing. A grant to a county or municipality for a project in an urban
- 4 aid municipality would be for 50% of open space acquisition or park
- 5 development costs, except that the GSPT could raise that amount to
- 6 75% upon a special showing. Finally, a grant to a nonprofit
- 7 organization would be for up to 50% of open space acquisition or park
- 8 development costs. Park development projects by a nonprofit
- 9 organization on lands owned by a local government unit would require
- 10 co-application or approval by the local government unit.

The bill would establish a sliding scale formula for payments in lieu of property taxes by the State for open space and farmland acquired and owned in fee simple by the State or nonprofit organizations.

- Initially, for such acquisitions pursuant to the bill, there would be a 13-
- 15 year declining payment schedule similar to that used in past Green
- 16 Acres bond acts. Thereafter, and for open space and farmland
- 17 acquired prior to or after implementation of the bill using other
- 18 funding sources and owned in fee simple by the State or nonprofit
- organizations, the payments in lieu of property taxes would be based
- 20 upon the total amount of open space and farmland owned in fee simple
- 21 by the State or nonprofit organizations in the municipality, using a
- 22 sliding scale, as follows: \$2 per acre when the percentage of the total
- 23 acreage in a municipality that is owned in fee simple by the State or
- 24 nonprofit organizations for open space or farmland preservation
- purposes is less than 20%; \$5 per acre for 20% to less than 50%
- ownership; \$10 per acre for 50% to less than 60% ownership; and \$20
- 27 per acre for 60% or more ownership. These payments would be made
- 28 from the State General Fund, not from constitutionally dedicated
- 29 moneys.

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The bill would exempt the State, local government units, and nonprofit organizations from the payment of any farmland assessment roll-back tax in connection with any acquisition of land for open space or farmland preservation purposes. Also, the State would be prohibited from using eminent domain to acquire land for open space preservation except with the approval of the Legislature by adoption of a concurrent resolution to that effect. However, if needed, eminent domain proceedings could be employed by the State for the purpose

38 only of establishing value.

The bill generally follows the laws and regulations for the existing Green Acres bond act program with respect to diversions of land acquired for open space preservation purposes to other uses, with certain exceptions.

With respect to farmland preservation, the SADC would pay for up to 80% of the cost of acquisition by a local government unit of a development easement on farmland. The bill also would provide for payment by the SADC of up to 80% of the cost of acquisition by a

- 1 local government unit of the fee simple title to farmland, which would
- 2 be resold with an agricultural deed restriction placed upon the land.
- 3 The current sliding scale formula for calculating the actual SADC
- 4 share of the cost of an acquisition, as set forth in SADC regulations,
- 5 would continue.
- 6 Under the bill, the SADC as well could acquire farmland 7 development easements or fee simple titles to farmland.
- 8 The bill would authorize a special flexible approach to be used
- 9 when appraising farmland to be preserved in the pinelands area under
- 10 the farmland preservation program. It is expected that this appraisal
- 11 process will help preserve more farmland in the pinelands area. The
- 12 bill also provides for a similar flexible approach to be used when
- 13 appraising lands in the pinelands area to be acquired for open space
- 14 preservation purposes. In addition, the bill would require the
- 15 permanent retirement of any pinelands development credits acquired
- 16 in connection with either the open space or farmland preservation
- 17 programs.
- 18 The bill provides that in determining the value of lands under
- 19 consideration for acquisition for open space or farmland preservation
- 20 purposes, any appraisal of that value conducted by or for the DEP, the
- 21 SADC, a local government unit, or a nonprofit organization must be
- 22 made using the land use zoning of the lands in effect on November 3,
- 23 1998; except that this provision would not apply to appraisals
- 24 conducted for open space or farmland preservation purposes in the
- 25 pinelands area as described above.
- The bill would allocate \$6 million annually for historic preservation
- 27 matching grants to local government units and nonprofit organizations,
- 28 with a maximum grant amount of \$750,000 for any individual project.
- 29 Also, unexpended historic preservation funds from past historic
- 30 preservation grant awards due to project withdrawals, cancellations,
- 31 or cost savings would be reallocated to historic preservation projects
- 32 previously approved under the prior funding program. In addition, the
- bill would authorize two new alternatives (in addition to by concurrent
- 34 resolution of the Legislature) for legislative approval of historic
- preservation loans issued pursuant to a 1987 bond act program: (1) by legislative act in connection with appropriations made pursuant to
- this bill; or (2) by approval of the Joint Budget Oversight Committee.
- 38 Finally, the bill would formalize by legislation the transfer, which was
- 39 accomplished in 1998 by an executive reorganization plan, of the
- 40 NJHT from in but not of the DEP to in but not of the Department of
- 41 State, and make certain changes to the membership, powers, and
- 42 operating procedures of the NJHT.

SENATE ENVIRONMENT COMMITTEE

STATEMENT TO

SENATE, No. 9

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 17, 1999

The Senate Environment Committee reports favorably and with committee amendments Senate Bill No. 9.

As amended by the committee, this bill, to be known as the "Garden State Preservation Trust Act," would establish a statutory framework for open space preservation, farmland preservation, recreation and park development, and historic preservation efforts in the State for at least the next decade. In November 1998, the voters of the State approved a constitutional amendment dedicating \$98 million per year to those purposes and authorizing the issuance of up to \$1 billion in revenue bonds based upon the constitutionally dedicated funds. This bill would establish the "Garden State Preservation Trust" (GSPT) as the entity responsible for issuing those bonds, and prescribe procedures and funding allocations to guide the GSPT, the Department of Environmental Protection (DEP), the State Agricultural Development Committee (SADC), and the New Jersey Historic Trust (NJHT) in meeting those funding needs.

The GSPT would be composed of nine voting members, as follows: (1) the Commissioner of Environmental Protection, the Secretary of Agriculture, the Secretary of State, and the State Treasurer, all of whom would serve ex officio; and (2) one appointee by the Governor, two appointees (no more than one of whom could be from the same political party) by the President of the Senate, and two appointees (no more than one of whom could be from the same political party) by the Speaker of the General Assembly. The appointees of the Senate President and the Assembly Speaker would be made in compliance the constitutional amendment's provision authorizing appointments to the GSPT by the Legislature. The terms of the appointees would be five years, except for the staggered terms of those first appointed. The chairperson would be elected annually and the chair would rotate annually among the three classes of appointees. The Governor's appointee would be the first chairperson of the trust. No person holding elective public office would be eligible to be a member of the trust.

The bill would provide that the GSPT shall not issue debt in any

State fiscal year in excess of \$200 million, except that if that permitted amount of debt, or any portion thereof, is not issued in a State fiscal year it may be issued in a subsequent State fiscal year. This limitation could not be increased except by law. The constitutional amendment provides that the constitutionally dedicated moneys shall not be used to make payments related to bonds, notes or other obligations which in aggregate principal amount exceed \$1 billion plus costs of issuance. The bill includes a \$1 billion limit (plus costs of issuance) on the aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness, that may be issued by the GSPT.

Generally, the bill would provide that in each State fiscal year over the next decade, the GSPT, after retaining sufficient funds to pay any debt service on its bonds and notes, would transfer \$6 million to the NJHT for historic preservation projects, and then divide the remaining proceeds as follows: 60% for the Green Acres program and 40% for the farmland preservation program. All administrative costs and expenses, including but not limited to salaries, fringe and other benefits, equipment, materials, direct and indirect costs, and non-salaried administrative costs, of the DEP, SADC, NJHT, and any other State entity incurred in connection with the implementation or administration of the constitutional amendment or the bill would be paid from the State General Fund, not from constitutionally dedicated moneys.

Of the moneys set aside each year for the Green Acres program, 50% would be allocated for open space acquisition and park development by the State, 40% for grants and low-interest (up to 2%) loans to local government units for open space acquisition and park development, and 10% for grants to nonprofit organizations for open space acquisition and park development. Loan repayments are specifically dedicated for future loans to local government units for open space acquisition or park development.

The GSPT would have the authority from year to year to alter the presumed funding allocation percentages and levels among and within the three programs as established in the bill and to transfer moneys between the programs for the purposes of responding to special needs or circumstances, but only after conducting at least one public hearing with at least 60 days advance public notice thereof.

Under the bill, proposed project funding lists would be submitted by the DEP and the SADC at least twice per year to the GSPT for its approval, and by the NJHT to the GSPT for its approval at least once per year or whenever deemed appropriate. Once approved, these lists would be forwarded to the Governor and the Legislature for approval in the form of appropriation bills. The GSPT could not add projects to these lists, but it could delete projects. A project deletion by the GSPT would trigger a review process by the GSPT involving the affected parties. Upon completion of that review, if the DEP, SADC, or NJHT, as the case may be, decided that the project still warranted

funding, the project would be placed again on a list to be considered by the Legislature for appropriation, and once on that list the project could not be deleted again by the GSPT. The opinions of the GSPT and the State agency concerning the merits and validity of any project subjected to this review process would be forwarded to the Legislature. The Legislature would retain its inherent power in all cases to accept or reject a project by choosing to include it in, or exclude it from, an appropriation bill. The bill provides that the total amount that may be appropriated for Green Acres and farmland preservation projects in any State fiscal year shall not exceed \$200 million.

For State fiscal year 2000 only, however, the bill allows also for the approval of projects and the appropriation of moneys therefor through the annual appropriations act for that year.

The bill, as amended, provides that to the extent the DEP receives a sufficient number of applications from local government units for the funding of qualified projects to acquire or develop, for recreation and conservation purposes, lands located in urban aid municipalities, in any State fiscal year the percentage of funding from the Garden State Green Acres Preservation Trust Fund for such projects recommended by the DEP shall be substantially equivalent to or greater than the percentage derived by dividing the total amount allocated pursuant to the last five Green Acres bond acts for local government unit projects for recreation and conservation purposes in urban aid municipalities by the total amount allocated pursuant to the last five Green Acres bond acts for all local government unit projects for recreation and conservation purposes. Also, in any State fiscal year, not less than 20% of the total amount of funding from the Garden State Green Acres Preservation Trust Fund for all State projects to acquire and develop lands for recreation and conservation purposes throughout the State recommended by the department shall be for State projects located in highly populated counties of the State with population densities of at least 1,000 persons per square mile according to the latest federal decennial census.

The bill would create the Office of Green Acres in the DEP. In addition to its other duties and responsibilities under the bill, the office would be responsible for establishing criteria for evaluating and ranking open space preservation projects for funding based upon guidelines in the bill, and would continue to administer the existing Green Acres bond act program and especially the existing Green Trust program for local government units. Projects funded with Green Trust moneys would also proceed through the GSPT approval process outlined above.

Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects.

Generally, with respect to the Green Acres program, the standard grant, if awarded, to a local government unit would be for 25% of open space acquisition costs, except the GSPT could raise that amount to 50% upon a showing of special need or exceptional circumstances. However, if a local government unit has enacted a dedicated local open space tax or similar stable source of local funding for open space preservation, the grant, if awarded, would be for 50% of acquisition costs, and the GSPT could raise that amount to 75% upon a special showing. A grant to a county or municipality for a project in an urban aid municipality would be for 50% of open space acquisition or park development costs, except that the GSPT could raise that amount to 75% upon a special showing. Finally, a grant to a nonprofit organization would be for up to 50% of open space acquisition or park development costs. Park development projects by a nonprofit organization on lands owned by a local government unit would require co-application or approval by the local government unit.

The bill would establish a sliding scale formula for payments in lieu of property taxes by the State for open space acquired and owned in fee simple by the State or nonprofit organizations. Initially, for such acquisitions pursuant to the bill, there would be a 13-year declining payment schedule similar to that used in past Green Acres bond acts. Thereafter, and for open space acquired prior to or after implementation of the bill using other funding sources and owned in fee simple by the State or nonprofit organizations, the payments in lieu of property taxes would be based upon the total amount of open space owned in fee simple by the State or nonprofit organizations in the municipality, using a sliding scale, as follows: \$2 per acre when the percentage of the total acreage in a municipality that is owned in fee simple by the State or nonprofit organizations for open space preservation purposes is less than 20%; \$5 per acre for 20% to less than 40% ownership; \$10 per acre for 40% to less than 60% ownership; and \$20 per acre for 60% or more ownership. These payments would be made from the State General Fund, not from constitutionally dedicated moneys.

The bill would exempt the State, local government units, and nonprofit organizations from the payment of any farmland assessment roll-back tax in connection with any acquisition of land for open space preservation purposes. Also, the State would be prohibited from using eminent domain to acquire land for open space preservation except with the approval of the Legislature by adoption of a concurrent resolution to that effect. However, if needed, eminent domain proceedings could be employed by the State for the purpose only of establishing value.

The bill generally follows the laws and regulations for the existing Green Acres bond act program with respect to diversions of land acquired for open space preservation purposes to other uses, with certain exceptions.

With respect to farmland preservation, the SADC would pay for up to 80% of the cost of acquisition by a local government unit of a development easement on farmland. The bill also would provide for payment by the SADC of up to 80% of the cost of acquisition by a local government unit of the fee simple title to farmland, which would be resold with an agricultural deed restriction placed upon the land. As amended by the committee, the SADC would provide grants for up to 50% of the cost of acquisition by a nonprofit organization of a development easement on farmland or the fee simple title to farmland, which would be resold or leased with an agricultural deed restriction as determined by the SADC. The current sliding scale formula for calculating the actual SADC share of the cost of an acquisition, as set forth in SADC regulations, would continue.

Under the bill, the SADC as well could acquire farmland development easements or fee simple titles to farmland.

The bill would authorize a special flexible approach to be used when appraising farmland to be preserved in the pinelands area under the farmland preservation program. The bill also provides for a similar flexible approach to be used when appraising lands in the pinelands area to be acquired for open space preservation purposes. In addition, the bill would require the permanent retirement of any pinelands development credits acquired in connection with either the open space or farmland preservation programs.

The bill provides that for State fiscal years 2000 through 2004 only, when the department, a local government unit, or a qualifying tax exempt nonprofit organization seeks to acquire lands for open space or farmland preservation purposes using constitutionally dedicated moneys, it shall conduct or cause to be conducted an appraisal or appraisals of the value of the lands that shall be made using the land use zoning of the lands (1) in effect at the time of proposed acquisition, and (2) in effect on November 3, 1998 as if that land use zoning is still in effect at the time of proposed acquisition. The higher of those two values would be utilized by the department, a local government unit, or a qualifying tax exempt nonprofit organization as the basis for negotiation with the landowner with respect to the acquisition price for the lands. The landowner would be provided with both values determined pursuant to this provision. A landowner would be able to waive any of the requirements of this provision and may agree to sell the lands for less than the values so determined. Also, the bill provides for certain exceptions to the requirements of this provision.

The bill would allocate \$6 million annually for historic preservation matching grants to local government units and nonprofit organizations, with a maximum grant amount of \$750,000 for any individual project. Also, unexpended historic preservation funds from past historic preservation grant awards due to project withdrawals, cancellations, or cost savings would be reallocated to historic preservation projects

previously approved under the prior funding program. In addition, the bill would authorize two new alternatives (in addition to by concurrent resolution of the Legislature) for legislative approval of historic preservation loans issued pursuant to a 1987 bond act program: (1) by legislative act in connection with appropriations made pursuant to this bill; or (2) by approval of the Joint Budget Oversight Committee (JBOC). Finally, the bill would formalize by legislation the transfer, which was accomplished in 1998 by an executive reorganization plan, of the NJHT from in but not of the DEP to in but not of the Department of State, and make certain changes to the membership, powers, and operating procedures of the NJHT.

The committee amended the bill to include the Assembly committee amendments previously made to Assembly Bill No. 1000000 (the Assembly counterpart to this bill). Those amendments would: (1) amend the definition of "development" to specifically exclude shore protection and beach nourishment or replenishment activities; (2) clarify the definition of "local government unit"; (3) clarify the appointment process for the GSPT; (4) subject the GSPT to the provisions of the "Open Public Meetings Act"; (5) specify that certain transfers of appropriated moneys for approved projects would require the approval only of JBOC, and not the GSPT; (6) provide that a nonprofit organization could not use as its matching share of the cost of an acquisition or development project any constitutionally dedicated grant moneys or Green Acres bond act grant moneys; (7) add that the conveyance, disposition, or diversion of State-owned open space requires the approval of the Commissioner of Environmental Protection in addition to the approval of the State House Commission; (8) add that the SADC may provide grants to nonprofit organizations of up to 50% of the cost of acquisition of a development easement or the fee simple title to farmland; (9) remove "farmland preservation purposes" from the sections providing for payments in lieu of taxes and providing for an exemption from farmland assessment roll-back taxes, for reasons of either minimal applicability or simplification; and (10) make various technical and clarifying changes.

The committee also made the following amendments, which would: (1) clarify the definition of "acquisition or acquire"; (2) change the minimum rate that a county or municipality must meet for its dedicated open space tax or similar stable source of local funding for open space preservation to qualify the county or municipality for special funding considerations under the bill from 1/4 cent per \$100 of assessed value of real property to 1/2 cent per \$100 of assessed value of real property; (3) prohibit persons who hold elective public office from being members of the GSPT; (4) require that certain inspections be conducted and notices issued with respect to the possible existence of historic buildings or structures on certain lands acquired for recreation and conservation purposes; (5) authorize public access on lands donated by public utilities to the State for recreation and conservation

purposes, unless the DEP determines such access would be detrimental to the lands or any natural resources associated therewith; (6) direct a study of the process by which easements are granted to public utilities on preserved lands and how that process might be improved; (7) clarify that the State-owned recreation and conservation lands for which payments in lieu of taxes are made are only those recreation and conservation lands administered by the DEP; (8) reduce the qualifying percentage, with respect to lands owned in a municipality by the State or a nonprofit organization for recreation and conservation purposes, for certain levels of payments in lieu of taxes made to municipalities from 50% to 40%; (9) clarify that the current law and practice by which compensation is calculated when State recreation and conservation lands are diverted to other uses would continue to apply; (10) change certain language in the bill concerning the "incurring" of debt to the "issuing" of debt; (11) allow also, for State fiscal year 2000 only, the approval of certain projects and the appropriation of moneys therefor through the annual appropriations act for that year; (12) prohibit local government units and nonprofit organizations from using constitutionally dedicated moneys to acquire lands that are already permanently preserved for recreation and conservation purposes; (13) establish annual funding levels for local projects in urban aid municipalities and for State projects in highly populated counties for recreation and conservation purposes; (14) require a biennial study comparing actual appropriations for open space projects in urban aid municipalities in future years to historical averages for such projects in the years 1984 through 1998; (15) modify and clarify provisions in the bill pertaining to the valuation of lands under consideration for acquisition with regard to the current and previous land use zoning of those lands; and (16) make various clarifying and technical amendments.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 9

STATE OF NEW JERSEY 208th LEGISLATURE

DATED: AUGUST 13, 1999

Senate Bill No. 9 (1R) of 1999, the "Garden State Preservation Trust Act," establishes the statutory framework to implement the constitutional amendment approved by the State's voters in November, 1998 that provides a stable funding source for the Governor's Open Space Preservation Initiative. The constitutional amendment establishes this funding source from State sales tax revenues by authorizing the dedication of \$98 million annually for ten years (through FY2009); authorizing the sale of up to \$1 billion in revenue bonds; and dedicating up to \$98 million annually (from FY2010 through FY2029) to pay the debt service on such bonds. This bill creates the Garden State Preservation Trust (GSPT) as the entity responsible for issuing those bonds, and prescribes procedures and funding allocations to guide the GSPT, the Department of Environmental Protection (DEP), the State Agricultural Development Committee (SADC), and the New Jersey Historic Trust (NJHT) in The GSPT is designated as an meeting those funding needs. independent State agency located "in, but not of" the Department of the Treasury.

Among the bill's provisions that directly affect the State Budget, the bill directs that all administrative costs and expenses incurred by the GSPT, DEP, SADC, NJHT, or any other State entity in connection with the implementation or administration of the constitutional amendment or the bill will be paid from the General Fund. Such funding support for the existing Green Acres, Farmland Preservation, and Historic Preservation programs has traditionally been paid from the bond issues that financed these activities.

Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects. It would be allowed to hire an executive director and staff with administrative expenses (derived from the General Fund) not exceeding \$150,000 annually. The GSPT would also be required to pay its five public board appointees \$150 per diem.

The last major provision affecting State funds concerns changes to the formula for State Aid support to municipalities for payment in lieu of taxes (PILOT) by the State for open space acquired and owned in fee simple by the State or nonprofit organizations. Initially, for such acquisitions pursuant to the bill, there would be a 13-year declining payment schedule similar to that used in past Green Acres bond acts. Thereafter, and for open space acquired prior to or after implementation of the bill using other funding sources and owned in fee simple by the State or nonprofit organizations, the payments in lieu of property taxes would be based upon the total amount of open space owned in fee simple by the State or nonprofit organizations in the municipality, using a sliding scale.

In addition, such payments (after the 13-year period) will be based on holdings controlled by both the Division of Parks and Forestry and the Division of Fish, Game and Wildlife. At present, only lands controlled by the Division of Parks and Forestry (after the 13-year period) are subject to PILOT payments. Under the bill, all such payments would continue to be made from the General Fund, as is the current practice.

The Office of Legislative Services (OLS) estimates that the State's administrative costs to implement the constitutional amendment under the bill in FY2000 would be approximately \$8,142,000, as follows:

<u>Agency</u>	Costs
Green Acres (DEP)	\$5,934,000
SADC (DOA)	1,370,000
Historic Trust (State)	688,000
GSPT (Treasury)	150,000
	\$8,142,000

With the exception of the GSPT, these estimates are based on the amounts contained in the Governor's FY2000 Budget Recommendation. While these recommended amounts, as currently proposed, would be supported by existing bond fund balances, it is uncertain exactly when these activities will actually become partially or totally supported by State funds under the bill. Future administrative costs are likely to rise as funding availability and acquisition activity under the Open Space initiative increases over the next ten years.

The OLS estimates that State Aid for PILOT payments under the bill will be approximately \$4,520,000 in FY2000. This figure, which is \$2,200,000 higher than this account's current appropriation, is also included in the FY2000 Budget Recommendation and is largely based on the amended formula as contained in this bill. This amount could change, however, if a different funding level is incorporated into the final version of the Appropriations Act. Other factors that may affect future PILOT spending levels include the amount of land purchased

for State and non-profit ownership, the location and value of acquired property, the municipal tax rate, and whether such property was previously under farmland assessment.

Finally, the actual debt service costs for bonds issued under the Open Space initiative will depend on market factors when the bonds are issued, or later if refinancing becomes an option. As such, if economic conditions are favorable or if other factors limit the amount of bonds issued, the level of annual debt service payments will fluctuate accordingly.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

ASSEMBLY, No. 1000000

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MAY 3, 1999

Sponsored by:

Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)
Assemblyman STEVE CORODEMUS
District 11 (Monmouth)

SYNOPSIS

The "Garden State Preservation Trust Act."

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning open space, farmland, and historic preservation, establishing the Garden State Preservation Trust, supplementing Title 13 of the Revised Statutes, and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. (New section) Sections 1 through 41 of this act shall be known, and may be cited, as the "Garden State Preservation Trust Act."

2. (New section) The Legislature finds and declares that enhancing the quality of life of the citizens of New Jersey is a paramount policy of the State; that the acquisition and preservation of open space, farmland, and historic properties in New Jersey protects and enhances the character and beauty of the State and provides its citizens with greater opportunities for recreation, relaxation, and education; that the lands and resources now dedicated to these purposes will not be adequate to meet the needs of an expanding population in years to come; that the open space and farmland that is available and appropriate for these purposes will gradually disappear as the costs of preserving them correspondingly increase; and that it is necessary and desirable to provide funding for the development of parks and other open space for recreation and conservation purposes.

The Legislature further finds and declares that agriculture plays an integral role in the prosperity and well-being of the State as well as providing a fresh and abundant supply of food for its citizens; that much of the farmland in the State faces an imminent threat of permanent conversion to non-farm uses; and that the retention and development of an economically viable agricultural industry is of high public priority.

The Legislature further finds and declares that there is an urgent need to preserve the State's historic heritage to enable present and future generations to experience, understand, and enjoy the landmarks of New Jersey's role in the birth and development of this nation; that the restoration and preservation of properties of historic character and importance in the State is central to meeting this need; and that a significant number of these historic properties are located in urban centers, where their restoration and preservation will advance urban revitalization efforts of the State and local governments.

The Legislature further finds and declares that there is growing public recognition that the quality of life, economic prosperity, and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A1000000 COLLINS, CORODEMUS

environmental quality in New Jersey are served by the protection and timely preservation of open space and farmland and better management of the lands, resources, historic properties, and recreational facilities that are already under public ownership or protection; that the preservation of the existing diversity of animal and plant species is essential to sustaining both the environment and the economy of the Garden State, and the conservation of adequate habitat for endangered, threatened, and other rare species is necessary to preserve this biodiversity; that there is a need to establish a program to serve as the successor to the programs established by the "Green Acres, Farmland and Historic Preservation, and Blue Acres Bond Act of 1995," P.L.1995, c.204, nine previous similar bond acts enacted in 1961, 1971, 1974, 1978, 1981, 1983, 1987, 1989, and 1992, and various implementing laws; and that any such successor program should support implementation of Statewide policies, goals, and strategies concerned with and emphasizing the importance of preserving open space, sensitive environmental areas, critical wildlife habitat, farmland, and historic resources.

The Legislature further finds and declares that the citizens of the State have indicated their very strong support for open space, farmland, and historic preservation efforts not only in the past approval of State Green Acres bond acts and numerous county and municipal dedicated funding sources for those purposes, but most recently in 1998 with the approval of an amendment to the New Jersey Constitution that provides for a stable and dedicated source of funding for those purposes for the next decade and beyond.

The Legislature therefore determines that it is in the public interest to preserve as much open space and farmland, and as many historic properties, as possible within the means provided by the 1998 constitutional amendment; that, in recognition of the recommendations of the Governor's Council on New Jersey Outdoors, it is a worthy goal to preserve one million more acres of open space and farmland in the Garden State in the next decade to protect the quality of life for New Jersey residents; and that, to accomplish that goal, it is also in the public interest to create the Garden State Preservation Trust and to enable it to raise revenue for those purposes, and to delegate to it such other duties and responsibilities as shall be necessary to further the purposes of the constitutional amendment and to advance the policies and achieve the goals set forth in this preamble.

3. (New section) As used in sections 1 through 41 of this act:

"Acquisition" or "acquire" means the obtaining of a fee simple or lesser interest in land, including but not limited to a development easement or any other easement permanently restricting development, by purchase, installment purchase agreement, gift, donation, devise, or eminent domain by the State or a local government unit; except that

1 any acquisition of lands by the State for recreation and conservation

2 purposes by eminent domain shall include the process authorized

3 pursuant to section 28 of this act;

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"Bonds" means bonds issued by the trust pursuant to this act;

5 "Commissioner" means the Commissioner of Environmental 6 Protection:

"Committee" means the State Agriculture Development Committee established pursuant to section 4 of P.L.1983, c.31 (C.4:1C-4);

9 "Constitutionally dedicated moneys" means any moneys made 10 available pursuant to Article VIII, Section II, paragraph 7 of the State Constitution or through the issuance of bonds, notes or other 11 12 obligations by the trust, as prescribed by Article VIII, Section II, 13 paragraph 7 of the State Constitution and this act, or any moneys from 14 other sources deposited in the trust funds established pursuant to 15 sections 19, 20, and 21 of this act, and appropriated by law, for any of the purposes set forth in Article VIII, Section II, paragraph 7 of the 16 17 State Constitution or this act;

"Convey" or "conveyance" means to sell, donate, exchange, transfer, or lease for a term of 25 years or more;

20 "Cost" means the expenses incurred in connection with: all things 21 deemed necessary or useful and convenient for the acquisition or 22 development of lands for recreation and conservation purposes, the 23 acquisition of development easements or fee simple titles to farmland, or the preservation of historic properties, as the case may be; the 24 25 execution of any agreements or franchises deemed by the Department of Environmental Protection, State Agriculture Development 26 27 Committee, or New Jersey Historic Trust, as the case may be, to be 28 necessary or useful and convenient in connection with any project 29 funded in whole or in part using constitutionally dedicated moneys; the 30 procurement or provision of appraisal, archaeological, architectural, conservation, design, engineering, financial, geological, historic 31 32 research, hydrological, inspection, legal, planning, relocation, surveying, or other professional advice, estimates, reports, services, or 33 34 studies; the purchase of title insurance; the undertaking of feasibility studies; the establishment of a reserve fund or funds for working 35 capital, operating, maintenance, or replacement expenses and for the 36 37 payment or security of principal or interest on bonds, as the Director 38 of the Division of Budget and Accounting in the Department of the 39 Treasury may determine; and reimbursement to any fund of the State 40 of moneys that may have been transferred or advanced therefrom to 41 any fund established by this act, or any moneys that may have been 42 expended therefrom for, or in connection with, this act;

"Department" means the Department of Environmental Protection; "Development" or "develop" means, except as used in the definitions of "acquisition" and "development easement" in this section, any improvement made to a land or water area designed to 46

expand and enhance its utilization for recreation and conservation purposes, and shall include the construction, renovation, or repair of

3 any such improvement;

"Development easement" means an interest in land, less than fee simple title thereto, which interest represents the right to develop that land for all nonagricultural purposes and which interest may be transferred under laws authorizing the transfer of development potential;

9 "Farmland" means land identified as having prime or unique soils as 10 classified by the Natural Resources Conservation Service in the United States Department of Agriculture, having soils of Statewide 11 importance according to criteria adopted by the State Soil 12 13 Conservation Committee, established pursuant to R.S.4:24-3, or 14 having soils of local importance as identified by local soil conservation 15 districts, and which land qualifies for differential property taxation pursuant to the "Farmland Assessment Act of 1964," P.L.1964, c.48 16 17 (C.54:4-23.1 et seq.), and any other land on the farm that is necessary to accommodate farm practices as determined by the State Agriculture 18 19 Development Committee;

"Farmland preservation," "farmland preservation purposes" or "preservation of farmland" means the permanent preservation of farmland to support agricultural or horticultural production as the first priority use of that land;

"Garden State Farmland Preservation Trust Fund" means the Garden State Farmland Preservation Trust Fund established pursuant to section 20 of this act:

"Garden State Green Acres Preservation Trust Fund" means the
Garden State Green Acres Preservation Trust Fund established
pursuant to section 19 of this act;

"Garden State Historic Preservation Trust Fund" means the Garden
State Historic Preservation Trust Fund established pursuant to section
21 of this act;

"Green Acres bond act" means: P.L.1961, c.46; P.L.1971, c.165;
P.L.1974, c.102; P.L.1978, c.118; P.L.1983, c.354; P.L.1987, c.265;
P.L.1989, c.183; P.L.1992, c.88; P.L.1995, c.204; and any State general obligation bond act that may be approved after the date of enactment of this act for the purpose of providing funding for the acquisition or development of lands for recreation and conservation purposes;

"Historic preservation," "historic preservation purposes," or "preservation of historic properties" means any work relating to the conservation, improvement, interpretation, preservation, protection, rehabilitation, renovation, repair, restoration, or stabilization of any historic property, and shall include any work related to providing access thereto for disabled or handicapped persons;

46 "Historic property" means any area, building, facility, object,

property, site, or structure approved for inclusion, or which meets the criteria for inclusion, in the New Jersey Register of Historic Places pursuant to P.L.1970, c.268 (C.13:1B-15.128 et seq.);

"Indoor recreation" means active recreation that otherwise is or may be pursued outdoors but, for reasons of extending the season or avoiding inclement weather, is or may be pursued indoors within a fully or partially enclosed building or other structure, and includes basketball, ice skating, racquet sports, roller skating, swimming, and similar recreational activities and sports as determined by the Department of Environmental Protection;

"Land" or "lands" means real property, including improvements thereof or thereon, rights-of-way, water, lakes, riparian and other rights, easements, privileges and all other rights or interests of any kind or description in, relating to, or connected with real property;

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"Local government unit" means a county, municipality, or other political subdivision of the State, or any agency, authority, or other entity thereof;

"New Jersey Historic Trust" means the entity established pursuant to section 4 of P.L.1967, c.124 (C.13:1B-15.111);

"Notes" means the notes issued by the trust pursuant to this act;

"Pinelands area" means the pinelands area as defined pursuant to section 3 of P.L.1979, c.111 (C.13:18A-3);

"Pinelands regional growth area" means a regional growth area established pursuant to the pinelands comprehensive management plan adopted pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.);

"Project" means all things deemed necessary or useful and convenient in connection with the acquisition or development of lands for recreation and conservation purposes, the acquisition of development easements or fee simple titles to farmland, or the preservation of historic properties, as the case may be;

"Qualifying open space referendum county" means any county that has: (1) approved and implemented, and is collecting and expending the revenue from, an annual levy authorized pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.) for an amount or at a rate equivalent to at least one quarter of one cent per \$100 of assessed value of real property, or for an amount or at a rate established by the county and in effect as of April 1, 1999, whichever is greater; or (2) adopted an alternative means of funding for the same or similar purposes as an annual levy, which the Department of Environmental Protection, in consultation with the committee and the New Jersey Historic Trust, approves to be stable and reasonably equivalent in effect to an annual levy;

"Qualifying open space referendum municipality" means any municipality that has: (1) approved and implemented, and is collecting and expending the revenue from, an annual levy authorized pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.) for an amount or at a rate

1 equivalent to at least one quarter of one cent per \$100 of assessed

- 2 value of real property, or for an amount or at a rate established by the
- 3 municipality and in effect as of April 1, 1999, whichever is greater; or
- 4 (2) adopted an alternative means of funding for the same or similar
- 5 purposes as an annual levy, which the Department of Environmental
- 6 Protection, in consultation with the committee and the New Jersey
- 7 Historic Trust, approves to be stable and reasonably equivalent in
- 8 effect to an annual levy;

"Qualifying tax exempt nonprofit organization" means a nonprofit organization that is exempt from federal taxation pursuant to section 501 (c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501 (c)(3), and which qualifies for a grant pursuant to sections 27 or 40 of this act;

"Recreation and conservation purposes" means the use of lands for beaches, biological or ecological study, boating, camping, fishing, forests, greenways, hunting, natural areas, parks, playgrounds, protecting historic properties, water reserves, watershed protection, wildlife preserves, active sports, or a similar use for either public outdoor recreation or conservation of natural resources, or both; and

"Trust" means the Garden State Preservation Trust established pursuant to section 4 of this act.

4. (New section) a. There is hereby established in but not of the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Garden State Preservation Trust." For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the trust is hereby allocated within the Department of the Treasury, but notwithstanding that allocation, the trust shall be independent of any supervision or control by that department or by any board or officer thereof. The trust is hereby constituted as an instrumentality of the State, exercising public and essential governmental functions, no part of whose revenues shall accrue to the benefit of any individual, and the exercise by the trust of the powers conferred by this act shall be deemed and held to be an essential governmental function of the State

deemed and held to be an essential governmental function of the State.

b. The trust shall consist of nine voting members as follows: the Commissioner of Environmental Protection, the Secretary of Agriculture, the Secretary of State, and the State Treasurer, who shall be members ex officio; and five public members, one of whom shall be appointed by the Governor, two of whom shall be appointed by the President of the Senate and shall be from different political parties, and two of whom shall be appointed by the Speaker of the General Assembly and shall be from different political parties. The public member appointed by the Governor shall serve a term of five years. Each public member appointed by the President of the Senate shall serve a term of five years, except of those first appointed, one shall

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serve a term of three years and the other a term of two years. Each 2 public member appointed by the Speaker of the General Assembly shall 3 serve a term of five years, except of those first appointed, one shall 4 serve a term of three years and the other a term of two years.

- Each public member shall hold office for the term of the member's appointment and until the member's successor shall have been appointed and qualified. A public member shall be eligible for reappointment. Any vacancy in a public membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.
- d. Any public member may be removed from office by the appointing authority, for cause, after a public hearing, and may be suspended by the appointing authority pending the completion of the hearing. All members before entering upon their duties shall take and subscribe an oath to perform the duties of their office faithfully, impartially and justly to the best of their ability. A record of each oath shall be filed in the Office of the Secretary of State.
- The first chairperson of the trust shall be the public member first appointed by the Governor. At the first meeting of the trust held in each subsequent year, the members shall elect one of the public members to serve as chairperson of the trust in a manner that ensures that the chair rotates annually among at least one of the appointees of the President of the Senate, at least one of the appointees of the Speaker of the General Assembly, and the appointee of the Governor.
- The trust shall not be deemed to be constituted and shall not take action or adopt motions or resolutions until all five authorized public members shall have been appointed and qualified in the manner provided in this section. The members shall annually elect one of the public members as vice chairperson. The members shall elect a secretary and a treasurer, who need not be members, and the same person may be elected to serve as both secretary and treasurer. The powers of the trust shall be vested in the members thereof in office from time to time and five members of the trust shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the trust at any meeting thereof by the affirmative vote of a majority of the full membership of the trust. No vacancy in the membership of the trust shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the trust.
- g. Each public member of the trust shall receive compensation in the amount of \$150 per day for each day that the public member attends a meeting of the trust, unless otherwise prohibited by law. Ex officio members of the trust shall serve without compensation. All members shall be reimbursed for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no member shall be deemed to have forfeited nor shall the

member forfeit the member's office or employment or any benefits or emoluments thereof by reason of the member's acceptance of the office of ex officio member of the trust or the member's services therein.

- h. Each ex officio member may designate an employee of the member's department or agency to represent the member at meetings of the trust. All designees may lawfully vote and otherwise act on behalf of the member for whom they constitute the designee. The designation shall be in writing delivered to the trust and shall continue in effect until revoked or amended in writing delivered to the trust.
- 10 A true copy of the minutes of every meeting of the trust shall be delivered forthwith by and under the certification of the secretary 11 12 thereof to the Governor. No action taken at the meeting by the trust 13 shall have force or effect until 15 days after the copy of the minutes 14 shall have been so delivered, unless during this 15-day period the 15 Governor shall approve in writing the minutes or any part thereof, in which case the action shall become effective upon approval. If, within 16 17 that 15-day period, the Governor returns a copy of the minutes with the Governor's veto of any action taken by the trust or any member 18 19 thereof at the meeting, the action shall be null and void and of no effect. Notwithstanding the foregoing, if the last day of the 15-day 20 21 period shall be a Saturday, Sunday or legal holiday, then the 15-day 22 period shall be deemed extended to the next following business day. 23 The powers conferred in this subsection upon the Governor shall be exercised with due regard for the rights of the holders of bonds, notes 24 25 or other obligations of the trust at any time outstanding, and nothing 26 in, or done pursuant to, this subsection shall in any way limit, restrict 27 or alter the obligation or powers of the trust or any representative or 28 officer of the trust to carry out and perform in every detail each and 29 every covenant, agreement or contract at any time made or entered 30 into by or on behalf of the trust with respect to its bonds, notes or other obligations or for the benefit, protection or security of the 31 32 holders thereof.
 - j. The trust shall continue in existence until dissolved by act of the Legislature. However, any dissolution of this trust shall be on condition that the trust has no debts, contractual duties or obligations outstanding, or that provision has been made for the payment, discharge or retirement of these debts, contractual duties or obligations. Upon any dissolution of the trust, all property, rights, funds and assets thereof shall pass to and become vested in the State.

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- 5. (New section) It shall be the sole purpose of the trust established pursuant to this act to:
- a. Provide funding to the Department of Environmental Protection, the State Agriculture Development Committee, and the New Jersey Historic Trust for all or a portion of the cost of projects undertaken by those entities or by grant or loan recipients in

- 1 accordance with the purposes and procedures established by Article
- 2 VIII, Section II, paragraph 7 of the State Constitution and this act;
- 3 and
- b. Perform such other duties and responsibilities as authorized pursuant to this act or any other law.

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- 7 6. (New section) In addition to all other powers granted to the 8 trust in this act, the trust shall have power:
- 9 a. To sue and be sued;
- b. To have an official seal and alter it at the trust's pleasure;
- 11 c. To make and alter bylaws for its organization and internal 12 management and rules and regulations for the conduct of its affairs and 13 business;
- d. To maintain an office at a place or places within the State as it may determine, and acquire, own, lease as lessee or lessor, hold, use, sell, transfer, or dispose of real or personal property for that purpose;
- e. To acquire, hold, use and dispose of its income, revenues, funds and moneys;
 - f. To borrow money and to issue its bonds, notes or other obligations and to secure them by its revenues or other funds and otherwise to provide for and secure the payment thereof and to provide for the rights of the holders thereof and to provide for the refunding thereof, all as provided in this act;
 - g. To issue subordinated indebtedness and to enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, insurance contract, surety bond, commitment to purchase or sell bonds, notes or other obligations, purchase or sale agreement, or commitments or other contracts or agreements, and other security agreements as approved by the trust in connection with the issuance of bonds, notes or other obligations;
- h. Subject to any agreement with the holders of bonds, notes or other obligations, to invest moneys of the trust not required for immediate use, including proceeds from the sale of any bonds, notes or other obligations, in obligations, securities and other investments as the trust shall deem prudent;
- i. Subject to any agreements with holders of bonds, notes or other obligations, to purchase bonds, notes or other obligations of the trust out of any funds or moneys of the trust available therefor, and to hold, cancel or resell the bonds, notes or other obligations;
- j. For its sole purpose as established in section 5 of this act, to appoint and employ an executive director and such additional officers, who need not be members of the trust, and such other personnel and staff as it may require, at an annual expense not to exceed \$150,000,
- 45 all without regard to the provisions of Title 11A, Civil Service, of the
- 46 New Jersey Statutes;

- 1 k. To do and perform any acts and things authorized by this act 2 under, through, or by means of its officers, agents or employees or by 3 contract with any person, firm or corporation or any public body;
- 1. To procure insurance against any losses in connection with its property, operations, assets or obligations in amounts and from insurers as it deems desirable;
 - m. To adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) such rules and regulations as it deems necessary to effectuate the purposes of Article VIII, Section II, paragraph 7 of the State Constitution and this act;

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- n. To make and enter into any and all contracts and agreements which the trust determines are necessary, incidental, convenient or desirable to the performance of its duties and the execution of its powers under this act;
- o. To accept and use any funds appropriated and paid by the State to the trust, including, without limitation, appropriations and payments from the Garden State Preservation Trust Fund Account established pursuant to section 17 of this act, for the purposes for which the appropriations and payments are made;
- p. To apply for, and receive and accept, appropriations or grants of property, money, services, or reimbursements for money previously spent and other assistance offered or made available to it by or from any person, government agency, public authority, or any public or private entity whatever for any lawful corporate purpose of the trust, including, without limitation, grants, appropriations, reimbursements from the federal government, and to apply and negotiate for these upon such terms and conditions as may be required by any person, government agency, authority, or entity as the trust may determine to be necessary, convenient, or desirable, provided that all such moneys, grants, appropriations, and reimbursements so received and accepted shall be subject to appropriation by law pursuant to the procedures established by this act; and
- q. To do any and all things necessary, incidental, convenient or desirable to carry out its purposes and exercise the powers given and granted in this act.

7. (New section) a. The trust shall have the power and is hereby

authorized to issue its bonds, notes or other obligations in principal amounts as determined by the trust to be necessary to provide for any of its corporate purposes, including the payment, funding or refunding of the principal of, or interest on, or redemption premiums, if any, on bonds, notes or other obligations issued by it, whether the bonds, notes, obligations or interest to be funded or refunded have or have

- notes, obligations or interest to be funded or refunded have or have not become due; and to provide for the security thereof and for the
- 45 establishment or increase of reserves to secure or to pay the bonds,
- 46 notes or other obligations or interest thereon and all other reserves and

1 all costs or expenses of the trust incident to and necessary or 2 convenient to carry out its corporate purposes and powers; and in 3 addition to its bonds, notes and other obligations, the trust shall have 4 the power to issue subordinated indebtedness, which shall be 5 subordinate in lien to the lien of any or all of its bonds, notes or other 6 obligations as the trust may determine. No resolution or other action 7 of the trust providing for the issuance of bonds, refunding bonds, notes 8 or other obligations shall be adopted or otherwise made effective by 9 the trust without the prior approval in writing of the Governor and the 10 State Treasurer.

- 11 b. Except as may be otherwise expressly provided in this act or by the trust, every issue of bonds, notes or other obligations shall be 12 13 general obligations payable out of any revenues or funds of the trust, 14 subject only to any agreements with the holders of particular bonds, 15 notes or other obligations pledging any particular revenues or funds. The trust may provide the security and payment provisions for its 16 17 bonds, notes or other obligations as it may determine, including, without limiting the generality of the foregoing, bonds, notes or other 18 19 obligations as to which the principal and interest are payable from and 20 secured by all or any portion of the revenues of and payments to the 21 trust, and other moneys or funds as the trust shall determine. The 22 trust may also enter into bank loan agreements, lines of credit and 23 other security agreements as authorized pursuant to subsection g. of section 6 of this act and obtain for or on its behalf letters of credit in 24 25 each case for the purpose of securing its bonds, notes or other 26 obligations or to provide direct payment of any costs which the trust 27 is authorized to pay by this act and to secure repayment of any 28 borrowings under the loan agreement, line of credit, letter of credit or 29 other security agreement by its bonds, notes or other obligations or the 30 proceeds thereof or by any or all of the revenues of and payments to 31 the trust or by any appropriation, grant or reimbursement to be 32 received by the trust and other moneys or funds as the trust shall determine. 33
 - c. Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, of the New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A.

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d. Bonds or notes of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, be in the denomination or denominations, be in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or outside of the State, and be subject to the terms of

- 1 redemption, with or without premium, as the resolution or resolutions 2 may provide. Bonds or notes may be further secured by a trust 3 indenture between the trust and a corporate trustee within or outside 4 of the State. All other obligations of the trust shall be authorized by resolution containing terms and conditions as the trust shall determine. 5
- 6 Bonds, notes or other obligations of the trust may be sold at public or private sale at a price or prices and in a manner as the trust 8 shall determine, either on a negotiated or on a competitive basis.

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- Bonds or notes may be issued and other obligations incurred under the provisions of this act without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by subsection a. of this section, and without any other proceedings or the happening of any other conditions or other things than those proceedings, conditions or things which are specifically required by this act.
- Bonds, notes and other obligations of the trust issued or incurred under the provisions of this act shall not be in any way a debt or liability of the State or of any political subdivision thereof other than the trust and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision or be or constitute a pledge of the faith and credit of the State or of any political subdivision but all bonds, notes and obligations, unless funded or refunded by bonds, notes or other obligations of the trust, shall be payable solely from revenues or funds pledged or available for their payment as authorized in this act. Each bond, note or other obligation shall contain on its face a statement to the effect that the trust is obligated to pay the principal thereof, redemption premium, if any, or the interest thereon only from revenues or funds of the trust and that neither the State nor any political subdivision thereof is obligated to pay the principal thereof, redemption premium, if any, or interest thereon and that neither the faith and credit nor the taxing power of the State or any political subdivision thereof is pledged to the payment of the principal of, redemption premium, if any, or the interest on the bonds, notes or other obligations. For the purposes of this subsection, political subdivision does not include the trust.
 - All expenses incurred in carrying out the provisions of this act shall be payable solely from the revenues or funds provided or to be provided under or pursuant to the provisions of this act and nothing in this act shall be construed to authorize the trust to incur any indebtedness or liability on behalf of or payable by the State or any political subdivision thereof.
- 42 Prior to July 1, 2009, the aggregate principal amount of bonds, 43 notes or other obligations, including subordinated indebtedness, of the 44 trust shall not exceed \$1,000,000,000; except that this limitation shall 45 not include any bonds, notes or other obligations, including subordinated indebtedness, of the trust issued for refunding purposes 46

- 1 in accordance with the provisions of this section, and any bonds, notes
- 2 or other obligations of the trust issued to fund the costs of issuance of
- 3 its bonds, notes or other obligations. After June 30, 2009, the trust
- 4 may issue only refunding bonds in any amount subject to subsections
- 5 j. through n. of this section. The limitations specified in this
- 6 subsection shall apply only to bonds, notes or other obligations of the
- 7 trust that are payable from, or secured by, amounts on deposit in the
- 8 Garden State Preservation Trust Fund Account established pursuant
- 9 to section 17 of this act.

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- The trust shall not incur debt in any State fiscal year in excess of \$200,000,000, except that if that permitted amount of debt, or any portion thereof, is not incurred in a State fiscal year it may be incurred in a subsequent State fiscal year. Any increase in this limitation shall only occur if so provided for by law.
- j. Upon the decision by the trust to issue refunding bonds pursuant to this section, and prior to the sale of those bonds, the trust shall transmit to the Joint Budget Oversight Committee, or its successor, a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.
- k. The Joint Budget Oversight Committee, or its successor, shall have authority to approve or disapprove the sale of refunding bonds as included in each report submitted in accordance with subsection j. of this section. The Joint Budget Oversight Committee, or its successor, shall approve or disapprove the sale of refunding bonds within 10 business days after physical receipt of the report. The Joint Budget Oversight Committee, or its successor, shall notify the trust in writing of the approval or disapproval as expeditiously as possible.
- 1. No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee, or its successor, as set forth in subsection k. of this section.
- m. Within 30 days after the sale of the refunding bonds, the trust shall notify the Joint Budget Oversight Committee, or its successor, of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, and the actual amount of debt service savings to be realized as a result of the sale of refunding bonds
- n. The Joint Budget Oversight Committee, or its successor, shall, however, review all information and reports submitted in accordance with this section and may, on its own initiative, make observations and recommendations to the trust or to the Legislature, or both, as it deems appropriate.

- 1 8. (New section) In any resolution of the trust authorizing or 2 relating to the issuance of any bonds, notes or other obligations or in 3 any indenture securing the bonds, notes or other obligations, the trust, 4 in order to secure the payment of the bonds, notes or other obligations and in addition to its other powers, shall have the power by provisions 5 6 therein, which shall constitute covenants by the trust and contracts with the holders of the bonds, notes or other obligations, to: 7
- 8 Pledge all or any part of its revenues or receipts to which its 9 right then exists or may thereafter come into existence and other 10 moneys or funds as the trust shall determine and the moneys derived 11 therefrom, and the proceeds of any bonds, notes or other obligations;
- 12 b. Pledge any agreement, the revenues or payments thereunder 13 and the proceeds thereof;

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- Covenant against pledging all or any part of its revenues or receipts or its agreements and the revenues derived thereunder or the proceeds thereof and other moneys or funds as the trust shall determine and the moneys derived therefrom or against permitting or suffering any lien on any of the foregoing;
- Covenant with respect to limitations on any right to sell, lease or otherwise dispose of any property of any kind;
- Covenant as to any bonds, notes and other obligations to be issued and the limitations thereof and the terms and conditions thereof and as to the custody, application, investment, and disposition of the proceeds thereof;
- Covenant as to the issuance of additional bonds, notes or other obligations or as to limitations on the issuance of additional bonds, notes or other obligations and on the incurring of other debts by it;
- Covenant as to the payment of the principal of or interest on the bonds, notes or other obligations, as to the sources and methods of payment, as to the rank or priority of any bonds, notes or obligations with respect to any lien or security or as to the acceleration of the maturity of any bonds, notes or obligations;
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- Provide for the replacement of lost, stolen, destroyed or 33 34 mutilated bonds, notes or other obligations;
- Covenant against extending the time for the payment of bonds, 35 notes or other obligations or interest thereon; 36
- Covenant as to the redemption of bonds, notes or other 37 38 obligations and privileges of exchange thereof for other bonds, notes 39 or other obligations of the trust;
- 40 k. Covenant to create or authorize the creation of special funds or 41 moneys to be held in pledge or otherwise for payment or redemption 42 of bonds, notes or other obligations, reserves or other purposes and as 43 to the use, investment, and disposition of the moneys held in the 44 funds:
- 45 Establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds, 46

- notes or other obligations may be amended or abrogated, the amount of bonds, notes or other obligations the holders of which must consent thereto, and the manner in which the consent may be given;
 - m. Provide for the release of property, agreements, or revenues and receipts from any pledge and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge;
 - n. Provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and to prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of the trust shall become or may be declared due and payable before maturity and the terms and conditions upon which any declaration and its consequences may be waived;
 - o. Vest in a trustee or trustees within or outside of the State such property, rights, powers and duties in trust as the trust may determine, and to limit the rights, duties and powers of that trustee or trustees;
 - p. Execute all bills of sale, conveyances, deeds of trust and other instruments necessary or convenient in the exercise of its powers or in the performance of its covenants or duties;
 - q. Pay the costs or expenses incident to the enforcement of the bonds, notes or other obligations or of the provisions of the resolution or of any covenant or agreement of the trust with the holders of its bonds, notes or other obligations;
 - r. Limit the rights of the holders of any bonds, notes or other obligations to enforce any pledge or covenant securing the bonds, notes or other obligations; and
 - s. Make covenants, in addition to the covenants herein expressly authorized, of like or different character, and to make covenants to do or refrain from doing acts and things as may be necessary, or convenient and desirable, in order to better secure bonds, notes or other obligations or which in the absolute discretion of the trust will tend to make bonds, notes or other obligations more marketable, notwithstanding that the covenants, acts or things may not be enumerated herein.

9. (New section) Any pledge of revenues, moneys, funds or other property made by the trust shall be valid and binding from the time when the pledge is made; the revenues, moneys, funds or other property so pledged and thereafter received by the trust shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act, and the lien of any pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the trust, irrespective of whether the parties have notice thereof. Neither the resolution nor any other instrument by which a pledge of revenues, moneys or funds is created need be filed or recorded, except in the records of the trust.

10. (New section) Neither the members of the trust nor any person executing bonds, notes or other obligations issued pursuant to this act shall be liable personally on the bonds, notes or other obligations by reason of the issuance thereof.

11. (New section) The trust may establish reserves, funds or accounts as may be, in its discretion, necessary or desirable to further the accomplishment of the purposes of the trust or to comply with the provisions of any agreement made by or any resolution of the trust.

12. (New section) The State does hereby pledge to and covenant and agree with the holders of any bonds, notes or other obligations issued or incurred pursuant to the authorization of this act that the State will not limit or alter the rights or powers hereby vested in the trust in any way that would jeopardize the interest of the holders of the bonds, notes or other obligations or inhibit or prevent performance or fulfillment by the trust of the terms of any agreement made with the holders of the bonds, notes or other obligations, or prevent the trust from obtaining sufficient revenues which, together with other available funds, shall be sufficient to meet all expenses of the trust and fulfill the terms of any agreement made with the holders of the bonds, notes or other obligations, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceedings by or on behalf of the holders, as provided in any agreement provided for in this act, until the bonds, notes or other obligations, together with interest thereon, are fully met and discharged or provided for. The failure of the State to appropriate moneys for any purpose of this act shall not be deemed or construed to be a violation of this section.

13. (New section) The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies, and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds, notes or other obligations issued pursuant to this act, and the bonds, notes or other obligations shall be authorized security for any and all public deposits.

14. (New section) All property of the trust is declared to be public property devoted to an essential public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any political subdivision thereof. All bonds, notes or

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1 other obligations issued pursuant to this act are hereby declared to be 2 issued by a body corporate and politic of the State and for an essential 3 public and governmental purpose and the bonds, notes and other 4 obligations, and the interest thereon and the income therefrom, and all funds, revenues, income and other moneys received or to be received 5 6 by the trust and pledged or available to pay or secure the payment of 7 the bonds, notes and other obligations, or interest thereon, shall at all 8 times be exempt from taxation, except for transfer inheritance and

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estate taxes.

15. (New section) On or before the first day of September in each year, commencing with the calendar year after the date of enactment of this act, the trust shall make an annual report of its activities for the preceding State fiscal year to the Governor and to the Legislature, in addition to responding to other requests made by the Legislature from time to time. The report shall set forth a complete operating and financial statement covering its operations during the year, a long range financing plan for the next five years and a more specific short range financing plan for the next year with respect to providing the funding necessary to achieve the goals and objectives of this act, and a summary of the progress made to date on achieving those goals and objectives. The trust shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and the cost thereof shall be considered an expense of the trust and a copy thereof shall be filed with the Director of the Division of Budget and Accounting and the Comptroller of the Treasury. Notwithstanding the provisions of any law to the contrary, the State Auditor, or the State Auditor's legally authorized representative, may examine the accounts and books of the trust.

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16. (New section) All officers, departments, boards, agencies, divisions, and commissions of the State are hereby authorized and empowered to render any and all services to the trust as may be within the area of their respective governmental functions as fixed or established by law, and as may be requested by the trust. Insofar as possible, the cost and expense of any services shall be met and provided for by those officers, departments, boards, agencies, divisions and commissions.

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- 17. (New section) a. There is established in the General Fund a special account to be known as the "Garden State Preservation Trust Fund Account." The State Treasurer shall credit to this account:
- (1) In each State fiscal year from State fiscal year 2000 through and including State fiscal year 2009, an amount from the State revenue annually collected from the State tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), as amended and

supplemented, equal to \$98,000,000; and

- (2) In each State fiscal year from State fiscal year 2010 through and including State fiscal year 2029, an amount from the State revenue annually collected from the State tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), as amended and supplemented, necessary to satisfy any payments relating to bonds, notes or other obligations, including refunding bonds, of the trust, but such amount shall not exceed \$98,000,000 in any such State fiscal year.
 - b. In each State fiscal year, the amount credited to the Garden State Preservation Trust Fund Account shall be appropriated only for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act.
- c. (1) On the basis of a payment schedule provided annually by the trust to the State Treasurer for State fiscal year 2000 through and including State fiscal year 2009, the State Treasurer shall pay to the trust the amount credited to the Garden State Preservation Trust Fund Account, plus any interest or other income earned on the amount so credited prior to payment pursuant to this subsection, for each such State fiscal year as provided pursuant to paragraph (1) of subsection a. of this section and appropriated pursuant to subsection b. of this section, which the trust shall use for its purposes as set forth in this act. The State Treasurer also shall pay to the trust such other amounts as may be appropriated from time to time for use by the trust for its purposes as set forth in this act.
 - (2) In each State fiscal year from State fiscal year 2010 through and including State fiscal year 2029, the State Treasurer shall pay to the trust the amount credited to the Garden State Preservation Trust Fund Account for that State fiscal year as provided pursuant to paragraph (2) of subsection a. of this section and appropriated pursuant to subsection b. of this section, which the trust shall use for its purposes as set forth in this act. The State Treasurer also shall pay to the trust such other amounts as may be appropriated from time to time for use by the trust for its purposes as set forth in this act.
 - d. Any repayments of the principal and interest on loans issued to local government units for the acquisition or development of lands for recreation and conservation purposes pursuant to subsection b. of section 27 of this act credited to the Garden State Preservation Trust Fund Account as provided pursuant to Article VIII, Section II, paragraph 7 of the State Constitution shall be deposited in the Garden State Green Acres Preservation Trust Fund established pursuant to section 19 of this act.

18. (New section) a. In each State fiscal year, from State fiscal year 2000 through and including State fiscal year 2009, the trust shall transfer to the State Treasurer for deposit into:

(1) the Garden State Green Acres Preservation Trust Fund, 2 established pursuant to section 19 of this act, 60% of such amounts as 3 are available from:

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- 4 (a) the amount paid to the trust for that State fiscal year pursuant 5 to subsection c. of section 17 of this act, net of the amount necessary 6 to be deposited in the Garden State Historic Preservation Trust Fund 7 pursuant to paragraph (3) of this subsection and net of any amount 8 that shall be retained by the trust to make any necessary payments 9 related to bonds, notes or other obligations, including refunding bonds, 10 issued by the trust; and
 - (b) such proceeds raised by the trust for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act through the issuance of bonds, notes or other obligations;
 - (2) the Garden State Farmland Preservation Trust Fund, established pursuant to section 20 of this act, 40% of such amounts as are available from:
 - (a) the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act, net of the amount necessary to be deposited in the Garden State Historic Preservation Trust Fund pursuant to paragraph (3) of this subsection and net of any amount that shall be retained by the trust to make any necessary payments related to bonds, notes or other obligations, including refunding bonds, issued by the trust; and
 - (b) such proceeds raised by the trust for the purposes set forth in Article VIII, Section II, paragraph 7 of the State Constitution and this act through the issuance of bonds, notes or other obligations; and
 - (3) the Garden State Historic Preservation Trust Fund, established pursuant to section 21 of this act, the sum of \$6,000,000 per year from the amount paid to the trust for that State fiscal year pursuant to subsection c. of section 17 of this act.
- 31 b. (1) Of the amount deposited each State fiscal year into the 32 Garden State Green Acres Preservation Trust Fund pursuant to 33 paragraph (1) of subsection a. of this section, or received into the fund 34 each State fiscal year from other sources: 50% thereof shall be allocated for the purposes of paying the cost of acquisition and 35 development of lands by the State for recreation and conservation 36 37 purposes; 40% thereof shall be allocated for the purposes of providing 38 grants and loans to assist local government units to pay the cost of 39 acquisition and development of lands for recreation and conservation 40 purposes; and 10% thereof shall be allocated for the purposes of 41 providing grants to assist qualifying tax exempt nonprofit 42 organizations to pay the cost of acquisition and development of lands 43 for recreation and conservation purposes, all as provided pursuant to 44 this act.
- 45 (2) Notwithstanding the provisions of this subsection to the contrary, any repayments of the principal and interest on loans issued 46

- 1 to local government units for the acquisition or development of lands
- 2 for recreation and conservation purposes pursuant to subsection b. of
- 3 section 27 of this act, including repayments received after June 30,
- 4 2009, shall be allocated only for the issuance of additional loans to
- 5 local government units for the acquisition or development of lands for
- 6 recreation and conservation purposes pursuant to subsection b. of
- 7 section 27 of this act.
- 8 c. (1) Notwithstanding the provisions of this section to the 9 contrary, the trust, after conducting at least one public hearing upon
- at least 60 days advance public notice thereof, and upon finding that
- it would further the purposes of Article VIII, Section II, paragraph 7
- it would further the purposes of Article vin, Section 11, paragraph 7
- of the State Constitution and this act, may (a) alter for a specific and identified State fiscal year the funding allocation percentages or levels
- set for or within each of the trust funds as prescribed pursuant to this
- section for that State fiscal year, or (b) request the State Treasurer to
- 16 transfer moneys from one trust fund to another trust fund, to respond
- 17 to the special needs and funding priorities of the State within a specific
- and identified State fiscal year, respond to exigent circumstances, take
- 19 advantage of unexpected opportunities, or maximize the impact of
- 20 financial resources applied to the purposes of any particular funding
- 21 category. Upon receipt of any such request from the trust, the State
- 22 Treasurer shall transfer the moneys between the trust funds in the
- 23 manner prescribed by the trust. Moneys so transferred from a trust
- 24 fund shall not be required to be repaid to the trust fund from which
- 25 they were transferred, provided that the moneys so transferred are
- 26 expended for any of the purposes authorized by Article VIII, Section
- 27 II, paragraph 7 of the State Constitution or this act.
- 28 (2) Moneys deposited into the Garden State Green Acres
- 29 Preservation Trust Fund from the repayments of the principal and
- 30 interest on loans, including repayments received after June 30, 2009,
- 31 issued to local government units for the acquisition or development of
- lands for recreation and conservation purposes pursuant to subsection
- b. of section 27 of this act shall not be subject to transfer to other trust
- 34 funds or be made available for other purposes authorized for moneys
- 35 deposited into the Garden State Green Acres Preservation Trust Fund;
- 36 such repayments shall be allocated only for the issuance of additional
- 37 loans to local government units for the acquisition or development of
- 38 lands for recreation and conservation purposes as provided pursuant
- 39 to subsection b. of section 27 of this act.
- d. All administrative costs and expenses, including but not limited
- 41 to salaries, fringe and other benefits, equipment, materials, direct and
- 42 indirect costs, and non-salaried administrative costs, of the
- Department of Environmental Protection, the State Agriculture
 Development Committee, the New Jersey Historic Trust, and any
- 45 other State entity incurred in connection with the implementation or
- 46 administration of Article VIII, Section II, paragraph 7 of the State

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1 Constitution or this act shall be paid from the General Fund and not 2 from constitutionally dedicated moneys.

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4 19. (New section) The State Treasurer shall establish a fund to be 5 known as the "Garden State Green Acres Preservation Trust Fund." 6 The State Treasurer shall deposit into the fund all moneys transferred from the trust to the State Treasurer for deposit into the fund pursuant 7 8 to paragraph (1) of subsection a. of section 18 of this act and any 9 other moneys appropriated by law for deposit into the fund. Moneys 10 in the fund shall be held in interest-bearing accounts in those depositories as the State Treasurer may select, and may be invested 11 12 and reinvested as other trust funds in the custody of the State 13 Treasurer in the manner provided by law. All interest or other income 14 or earnings derived from the investment or reinvestment of moneys in 15 the fund shall be credited to the fund. Moneys derived from the payment of principal and interest on the loans to local government 16 17 units authorized in subsection b. of section 27 of this act shall also be Such grants, contributions, donations, and held in the fund. 18 19 reimbursements from federal aid programs, including but not limited 20 to funding received by the State from the federal Land and Water 21 Conservation Fund, 16 U.S.C. s.4601-4 et al., and from other public 22 or private sources as may be used lawfully for the purposes of section 23 26 of this act shall also be held in the fund, but shall be expended in accordance with any purposes for which the moneys were designated 24 25 and in compliance with any conditions or requirements attached 26 thereto. The moneys in the fund are specifically dedicated and shall be 27 applied to the cost of the purposes set forth in section 26 of this act. 28 Moneys derived from the payment of principal and interest on the 29 loans to local government units authorized in subsection b. of section 30 27 of this act are specifically dedicated for the issuance of additional 31 loans in accordance with subsection b. of section 27 of this act. 32 Moneys in the fund shall not be expended except in accordance with 33 appropriations from the fund made by law. Unexpended moneys due 34 to project withdrawals, cancellations, or cost savings shall be returned to the fund, except as otherwise provided pursuant to paragraph (3) 35 of subsection a. of section 23 of this act, to be used for the purposes 36 37 of the fund.

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20. (New section) The State Treasurer shall establish a fund to be known as the "Garden State Farmland Preservation Trust Fund." The State Treasurer shall deposit into the fund all moneys transferred from the trust to the State Treasurer for deposit into the fund pursuant to paragraph (2) of subsection a. of section 18 of this act and any other moneys appropriated by law for deposit into the fund. Moneys in the fund shall be held in interest-bearing accounts in those depositories as the State Treasurer may select, and may be invested and reinvested as

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1 other trust funds in the custody of the State Treasurer in the manner 2 provided by law. All interest or other income or earnings derived from 3 the investment or reinvestment of moneys in the fund shall be credited 4 Such grants, contributions, donations, and reimbursements from federal aid programs and from other public or 5 6 private sources as may be used lawfully for the purposes of section 37 7 of this act shall also be held in the fund, but shall be expended in 8 accordance with any purposes for which the moneys were designated 9 and in compliance with any conditions or requirements attached 10 thereto. The moneys in the fund are specifically dedicated and shall be 11 applied to the cost of the purposes set forth in section 37 of this act. 12 Moneys in the fund shall not be expended except in accordance with 13 appropriations from the fund made by law. Unexpended moneys due 14 to project withdrawals, cancellations, or cost savings shall be returned 15 to the fund, except as otherwise provided pursuant to paragraph (3) of subsection b. of section 23 of this act, to be used for the purposes 16 17 of the fund.

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21. (New section) The State Treasurer shall establish a fund to be 19 known as the "Garden State Historic Preservation Trust Fund." The 20 21 State Treasurer shall deposit into the fund all moneys transferred from 22 the Garden State Preservation Trust to the State Treasurer for deposit 23 into the fund pursuant to paragraph (3) of subsection a. of section 18 24 of this act and any other moneys appropriated by law for deposit into 25 the fund. Moneys in the fund shall be held in interest-bearing accounts 26 in those depositories as the State Treasurer may select, and may be 27 invested and reinvested as other trust funds in the custody of the State 28 Treasurer in the manner provided by law. All interest or other income 29 or earnings derived from the investment or reinvestment of moneys in the fund shall be credited to the fund. Such grants, contributions, 30 31 donations, and reimbursements from federal aid programs and from 32 other public or private sources as may be used lawfully for the 33 purposes of section 40 of this act shall also be held in the fund, but 34 shall be expended in accordance with any purposes for which the moneys were designated and in compliance with any conditions or 35 requirements attached thereto. The moneys in the fund are specifically 36 37 dedicated and shall be applied to the cost of the purposes set forth in 38 section 40 of this act. Moneys in the fund shall not be expended 39 except in accordance with appropriations from the fund made by law. 40 Unexpended moneys due to project withdrawals, cancellations, or cost 41 savings shall be returned to the fund, except as otherwise provided 42 pursuant to paragraph (3) of subsection c. of section 23 of this act, to 43 be used for the purposes of the fund.

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22. (New section) a. The State Auditor shall conduct audits of the expenditures from the Garden State Green Acres Preservation Trust

1 Fund, the Garden State Farmland Preservation Trust Fund, and the

- 2 Garden State Historic Preservation Trust Fund as necessary to
- 3 determine from time to time whether moneys from those funds have
- 4 been expended for costs consistent with Article VIII, Section II,
- paragraph 7 of the State Constitution, this act, any appropriations of 5
- 6 those moneys made by the Legislature, and any requirements
- 7 established therefor by the trust. The State Auditor shall transmit the
- audit to the President of the Senate and the Speaker of the General 9 Assembly, and to the members of the Senate Budget and
- 10 Appropriations Committee, the Assembly Appropriations Committee,
- 11 and the Joint Budget Oversight Committee, or their successors. The
- 12 State Auditor shall also provide copies of the audit to the Governor,
- 13 the State Treasurer, and the trust.

b. The State Auditor shall review bond, note and other obligation issuances of the trust and report annually to the members of the Senate Budget and Appropriations Committee, the Assembly Appropriations Committee, and the Joint Budget Oversight Committee, or their successors, on the status of the bonds, notes and other obligations of the trust and projects financed from the proceeds of the bonds, notes or other obligations. The report shall include the investment status of all unexpended bond, note or other obligation proceeds and provide a description of any bond, note or other obligation issues expected during a fiscal year, including type of issue, estimated amount of bonds, notes or other obligations to be issued, and the expected month of sale.

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23. (New section) a. (1) At least twice each State fiscal year, the Department of Environmental Protection shall submit to the trust a list of projects that the department recommends to receive funding from: the Garden State Green Acres Preservation Trust Fund, based upon a priority system, ranking criteria, and funding policies established by the department pursuant to this act; or any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, based upon a priority system, ranking criteria, and funding policies established by the department pursuant to law and any rules or regulations adopted pursuant thereto. The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General Assembly for introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys

allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, to fund projects on any such list; and (b) the Legislature may approve one or more appropriation acts containing a project list or lists submitted by the trust pursuant to this paragraph.

(2) Any act appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

Moneys may be appropriated to a local government unit that has prepared and adopted an open space acquisition and development plan approved by the department, or to a qualifying tax exempt nonprofit organization that, in cooperation and with the approval of a local government unit, is implementing or assisting in the implementation of an open space acquisition and development plan adopted by the local government unit and approved by the department, without identifying in the act the particular project or projects to be funded, provided that the appropriation will be expended in accordance with that approved plan.

- (3) Any transfer of moneys appropriated from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, or any change in project sponsor, site, or type that has received an appropriation from the fund or from a Green Acres bond act, shall require the approval of the Joint Budget Oversight Committee or its successor.
- b. (1) At least twice each State fiscal year, the State Agriculture Development Committee shall submit to the trust a list of projects that the committee recommends to receive funding from the Garden State Farmland Preservation Trust Fund, based upon a priority system, ranking criteria, and funding policies established by the committee pursuant to this act and the "Agriculture Retention and Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.), and any rules or regulations adopted pursuant thereto. The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General Assembly for

introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Farmland Preservation Trust Fund to fund projects on any such list; and (b) the Legislature may approve one or more appropriation acts containing a project list or lists submitted by the trust pursuant to this paragraph.

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(2) Any act appropriating moneys from the Garden State Farmland Preservation Trust Fund shall identify the particular project or projects to be funded with those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

Notwithstanding the provisions of this paragraph to the contrary, any appropriation of moneys from the fund to pay the cost of acquisition of a fee simple title to farmland shall not be required to identify the particular project or identify its location by county or municipality, and the expenditure of those moneys shall not require the approval of the Joint Budget Oversight Committee or its successor.

- (3) Any transfer of moneys appropriated from the Garden State Farmland Preservation Trust Fund, or change in project sponsor, site, or type that has received an appropriation from the fund, shall require the approval of the Joint Budget Oversight Committee or its successor.
- 23 c. (1) At least once each State fiscal year, or at such other interval 24 as the New Jersey Historic Trust in consultation with the Garden State 25 Preservation Trust deems appropriate, the New Jersey Historic Trust 26 shall submit to the Garden State Preservation Trust a list of projects 27 that the New Jersey Historic Trust recommends to receive funding 28 from the Garden State Historic Preservation Trust Fund, based upon 29 a priority system, ranking criteria, and funding policies established by 30 the New Jersey Historic Trust pursuant to this act and P.L.1967, c.124 31 (C.13:1B-15.111 et al.), and any rules or regulations adopted pursuant 32 thereto. The Garden State Preservation Trust shall review the list and may make such deletions, but not additions, of projects therefrom as 33 34 it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, 35 whereupon the Garden State Preservation Trust shall approve the list. 36 At least once each State fiscal year, or at such other interval as the 37 38 Garden State Preservation Trust in consultation with the New Jersey 39 Historic Trust deems appropriate : (a) the Garden State Preservation 40 Trust shall prepare, and submit to the Governor and to the President 41 of the Senate and the Speaker of the General Assembly for 42 introduction in the Legislature, proposed legislation appropriating 43 moneys from the Garden State Historic Preservation Trust Fund to 44 fund projects on any such list; and (b) the Legislature may approve one 45 or more appropriation acts containing a project list or lists submitted by the Garden State Preservation Trust pursuant to this paragraph. 46

- 1 (2) Any act appropriating moneys from the Garden State Historic
 2 Preservation Trust Fund shall identify the particular project or projects
 3 to be funded by those moneys, and any expenditure for a project for
 4 which the location is not identified by county and municipality in the
 5 appropriation shall require the approval of the Joint Budget Oversight
 6 Committee or its successor.
- 7 (3) Any transfer of moneys appropriated from the Garden State 8 Historic Preservation Trust Fund, or change in project sponsor, site, 9 or type that has received an appropriation from the fund, shall require 10 the approval of the Joint Budget Oversight Committee or its 11 successor.
- 12 d. Whenever the Garden State Preservation Trust deletes a project 13 from a list of projects that has been submitted to the Garden State 14 Preservation Trust pursuant to subsection a., b., or c. of this section, 15 the Garden State Preservation Trust shall, in consultation with the applicant and the department, the committee, or the New Jersey 16 17 Historic Trust, as the case may be, review and reevaluate the merits and validity of the project. After completion of this review and 18 19 reevaluation, if the department, committee, or New Jersey Historic 20 Trust, as the case may be, continues to recommend funding of the 21 project, it shall transmit its reasons therefor in writing to the Garden 22 State Preservation Trust and place the project on the next or a 23 subsequent list of projects submitted to the Garden State Preservation 24 Trust pursuant to subsection a., b., or c. of this section. The Garden 25 State Preservation Trust shall include the project in the next proposed 26 legislation appropriating moneys from the Garden State Green Acres 27 Preservation Trust Fund, Green Acres bond act, Garden State Farmland Preservation Trust Fund, or Garden State Historic 28 29 Preservation Trust Fund, as the case may be, that is submitted to the Governor, President of the Senate, and Speaker of the General 30 31 Assembly pursuant to subsection a., b., or c. of this section, together 32 with a written report setting forth the rationale of the Garden State 33 Preservation Trust in recommending deletion of the project from the 34 proposed legislation and the rationale of the department, committee, or New Jersey Historic Trust, as the case may be, in recommending 35 retention of the project in the proposed legislation. 36
- e. The Garden State Preservation Trust may at any time suggest projects to be considered or rejected for consideration by the department, the committee, or the New Jersey Historic Trust in the preparation of recommended project funding lists pursuant to this section.

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- f. Projects involving the joint effort of more than one level of government or qualifying tax exempt nonprofit organization, or the joint effort of the department, the committee, and the New Jersey Historic Trust, or any combination thereof, shall be encouraged.
- g. For the purposes of efficiency and convenience, nothing in this

section shall prohibit the Garden State Preservation Trust from combining the project lists, in whole or in part, of the department, committee, and New Jersey Historic Trust into one proposed

appropriation bill or bills to be submitted to the Governor and

- Legislature for consideration and enactment into law as otherwise
 prescribed pursuant to this section.
 - h. The total amount appropriated for proposed projects pursuant to subsections a. and b. of this section in any State fiscal year shall not exceed \$200,000,000.

- 24. (New section) a. There is established in the Department of Environmental Protection the Office of Green Acres. The commissioner may appoint an administrator or director who shall supervise the office, and the department may employ such other personnel and staff as may be required to carry out the duties and responsibilities of the department and the office pursuant to this act, all without regard to the provisions of Title 11A, Civil Service, of the New Jersey Statutes. Persons appointed or employed as provided pursuant to this subsection shall be compensated in a manner similar to other employees in the Executive Branch, and their compensation shall be determined by the Commissioner of Personnel.
 - b. The duties and responsibilities of the office shall be as follows:
- (1) Administer all provisions of this act pertaining to funding the acquisition and development of lands for recreation and conservation purposes as authorized pursuant to Article VIII, Section II, paragraph 7 of the State Constitution;
- (2) Continue to administer all grant and loan programs for the acquisition and development of lands for recreation and conservation purposes, including the Green Trust, established or funded for those purposes pursuant to: P.L.1961, c.45 (C.13:8A-1 et seq.); P.L.1971, c.419 (C.13:8A-19 et seq.); P.L.1975, c.155 (C.13:8A-35 et seq.); or any Green Acres bond act; and
- (3) Adopt, with the approval of the commissioner and pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations:
- (a) establishing application procedures for grants and loans for the acquisition and development of lands for recreation and conservation purposes, criteria and policies for the evaluation and priority ranking of projects for eligibility to receive funding for recreation and conservation purposes using constitutionally dedicated moneys, any conditions that may be placed on the award of a grant or loan for recreation and conservation purposes pursuant to this act, and any restrictions that may be placed on the use of lands acquired or developed with a grant or loan for recreation and conservation purposes pursuant to this act. The criteria and policies established pursuant to this subparagraph for the evaluation and priority ranking

- 1 of projects for eligibility to receive funding for recreation and
- 2 conservation purposes using constitutionally dedicated moneys may be
- 3 based upon, but need not be limited to, such factors as: protection of
- 4 the environment, natural resources, water resources, watersheds,
- 5 wetlands, floodplains, beaches and coastal resources, forests and
- 6 grasslands, scenic views, biodiversity, habitat for wildlife, rare,
- 7 threatened, or endangered species, and plants; degree of likelihood of
- 8 development; promotion of greenways; provision for recreational
- 9 access and use; protection of geologic, historic, archaeological, and
- 10 cultural resources; relative cost; parcel size; and degree of public
- 11 support; and

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- (b) addressing any other matters deemed necessary to implement and carry out the goals and objectives of Article VIII, Section II, paragraph 7 of the State Constitution and this act with respect to the acquisition and development of lands for recreation and conservation purposes; and
- (4) Establishing criteria and policies for the evaluation and priority ranking of State projects to acquire and develop lands for recreation and conservation purposes using constitutionally dedicated moneys, which criteria and policies may be based upon, but need not be limited to, such factors as: protection of the environment, natural resources, water resources, watersheds, wetlands, floodplains, beaches and coastal resources, forests and grasslands, scenic views, biodiversity, habitat for wildlife, rare, threatened, or endangered species, and plants; degree of likelihood of development; promotion of greenways; provision for recreational access and use; protection of geologic, historic, archaeological, and cultural resources; relative cost; parcel size; and degree of public support.

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- 25. (New section) Within one year after the date of enactment of this act, and biennially thereafter until and including 2008, the Garden State Preservation Trust, after consultation with the Department of Environmental Protection, the State Agriculture Development Committee and the New Jersey Historic Trust, shall prepare and submit to the Governor and the Legislature a written report, which shall:
- 37 Describe the progress being made on achieving the goals and 38 objectives of Article VIII, Section II, paragraph 7 of the State 39 Constitution and this act with respect to the acquisition and 40 development of lands for recreation and conservation purposes, the 41 preservation of farmland, and the preservation of historic properties, and provide recommendations with respect to any legislative, 42 43 administrative, or local action that may be required to ensure that 44 those goals and objectives may be met in the future;
- b. Tabulate, both for the reporting period and cumulatively, the total acreage for the entire State, and the acreage in each county and

- 1 municipality, of lands acquired for recreation and conservation
- 2 purposes and of farmland preserved for farmland preservation
- 3 purposes that have been applied toward meeting the goals and
- 4 objectives of Article VIII, Section II, paragraph 7 of the State
- 5 Constitution and this act with respect to the acquisition of lands for
- 6 recreation and conservation purposes and the preservation of farmland;
- 7 c. Tabulate, both for the reporting period and cumulatively, the
- total acreage for the entire State, and the acreage in each county and
 municipality, of any donations of land that have been applied toward
- meeting the goals and objectives of Article VIII, Section II, paragraph
- To theeting the goals and objectives of Afficie vin, Section if, paragraph
- 7 of the State Constitution and this act with respect to the acquisition
- of lands for recreation and conservation purposes and the preservation
- 13 of farmland;

- d. List, both for the reporting period and cumulatively, and by
- 15 project name, project sponsor, and location by county and
- 16 municipality, all historic preservation projects funded with
- 17 constitutionally dedicated moneys;
- e. Indicate those areas of the State where the acquisition and
- 19 development of lands by the State for recreation and conservation
- 20 purposes, and the allocation of constitutionally dedicated moneys for
- 21 farmland preservation purposes, are planned or are most likely to
- 22 occur, and a proposed schedule and expenditure plan for those
- 23 acquisitions, developments, and allocations, for the next reporting
- 24 period, which shall include an explanation of how those acquisitions,
- 25 developments, and allocations will be distributed throughout all
- 26 geographic regions of the State to the maximum extent practicable and
- 27 feasible;
- f. List any surplus real property owned by the State or an
- 29 independent authority of the State that may be utilizable for recreation
- 30 and conservation purposes or farmland preservation purposes, and
- 31 indicate what action has been or must be taken to effect a conveyance
- 32 of those lands to the department, the committee, local government
- units, qualifying tax exempt nonprofit organizations, or other entities
- or persons so that the lands may be preserved and used for those
- 35 purposes; and
- 36 g. List, for the reporting period, all projects for which
- 37 applications for funding under the Green Acres, farmland preservation,
- and historic preservation programs were received but not funded with
- 39 constitutionally dedicated moneys during the reporting period, and the
- 40 reason or reasons why those projects were not funded.
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- 42 26. (New section) a. Moneys appropriated from the Garden State
- 43 Green Acres Preservation Trust Fund to the Department of
- 44 Environmental Protection shall be used by the department to:
- 45 (1) Pay the cost of acquisition and development of lands by the
- 46 State for recreation and conservation purposes;

- 1 (2) Provide grants and loans to assist local government units to pay 2 the cost of acquisition and development of lands for recreation and 3 conservation purposes; and
 - (3) Provide grants to assist qualifying tax exempt nonprofit organizations to pay the cost of acquisition and development of lands for recreation and conservation purposes.
 - b. The expenditure and allocation of constitutionally dedicated moneys for recreation and conservation purposes shall reflect the geographic diversity of the State to the maximum extent practicable and feasible.
- (1) Notwithstanding the provisions of section 5 of P.L.1985, c.310 (C.13:18A-34) or this act, or any rule or regulation adopted pursuant thereto, to the contrary, the value of a pinelands development credit, allocated to a parcel pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto, shall be made utilizing a value to be determined by either appraisal, regional averaging based upon appraisal data, or a formula supported by appraisal data. The appraisal and appraisal data shall consider as appropriate: land values in the pinelands regional growth areas; land values in counties, municipalities, and other areas reasonably contiguous to, but outside of, the pinelands area; and other relevant factors as may be necessary to maintain the environmental, ecological, and agricultural qualities of the pinelands area.
 - (2) No pinelands development credit allocated to a parcel of land pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive management plan adopted pursuant thereto that is acquired or obtained in connection with the acquisition of the parcel for recreation and conservation purposes by the State, a local government unit, or a qualifying tax exempt nonprofit organization using constitutionally dedicated moneys in whole or in part may be conveyed in any manner. All such pinelands development credits shall be retired permanently.
 - d. In determining the value of lands under consideration for acquisition for recreation and conservation purposes to be paid for using constitutionally dedicated moneys in whole or in part, any appraisal of that value conducted by or for the department, a local government unit, or a qualifying tax exempt nonprofit organization shall be made using the land use zoning of the lands in effect on November 3, 1998. This subsection shall not apply to appraisals conducted for the purposes of subsection c. of this section.
 - e. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

27. (New section) a. (1) Any grant awarded by the State to a local

- 1 government unit to acquire lands for recreation and conservation
- 2 purposes shall be for 25% of the cost of acquisition, except that the
- 3 trust may authorize an increase in the State's share of the cost to a
- 4 maximum of 50% upon a demonstration of special need or exceptional
- 5 circumstances.
- 6 (2) Notwithstanding the provisions of paragraph (1) of this 7 subsection to the contrary:
- 8 (a) a grant by the State for lands acquired for recreation and 9 conservation purposes by a qualifying open space referendum county
- or a qualifying open space referendum municipality shall be for 50%
- of the cost of acquisition of the lands by that county or municipality,
- 12 except that the trust may authorize an increase in the State's share of
- 13 the cost to a maximum of 75% upon a demonstration of special need
- 14 or exceptional circumstances; and
- 15 (b) a grant by the State for lands acquired or developed for
- 16 recreation and conservation purposes by a local government unit in a
- municipality eligible to receive State aid pursuant to P.L.1978, c.14
- 18 (C.52:27D-178 et seq.) shall be for 50% of the cost of acquisition or
- 19 development of the lands by the local government unit, except that the
- 20 trust may authorize an increase in the State's share of the cost to a
- 21 maximum of 75% upon a demonstration of special need or exceptional
- 22 circumstances.
- b. A loan by the State for lands to be acquired or developed by a
- 24 local government unit for recreation and conservation purposes may
- 25 include up to 100% of the cost of acquisition or development of the
- lands by the local government unit, shall bear interest of not more than
- 27 2% per year, and shall be for a term of not more than 30 years for an
- 28 acquisition project and not more than 20 years for a development
- 29 project.
- 30 c. (1) A grant by the State for lands to be acquired or developed
- 31 by a qualifying tax exempt nonprofit organization for recreation and
- 32 conservation purposes may include up to 50% of the cost of
- acquisition or development of the lands by the qualifying tax exempt
- 34 nonprofit organization.
- 35 (2) No grant shall be made to a qualifying tax exempt nonprofit
- organization for a development project for recreation and conservation
- purposes on lands owned by a local government unit unless the local
- 38 government unit is a co-applicant with the qualifying tax exempt
- 39 nonprofit organization or has otherwise indicated its approval in
- writing of the proposed development project. The match provided by the qualifying tax exempt nonprofit organization for any such
- 42 development project grant shall not be met with any moneys obtained
- 43 through a State grant.
- 44 (3) To qualify to receive a grant pursuant to this subsection, the
- 45 board of directors or governing body of the applying tax exempt
- 46 nonprofit organization shall:

- 1 (1) demonstrate to the commissioner that the organization qualifies 2 as a charitable conservancy for the purposes of P.L.1979, c.378 3 (C.13:8B-1 et seq.);
 - (2) demonstrate that the organization has the resources to match the grant requested;
 - (3) agree to make and keep the lands accessible to the public, unless the commissioner determines that public accessibility would be detrimental to the lands or any natural resources associated therewith;
 - (4) agree not to convey the lands except to the federal government, the State, a local government unit, or another qualifying tax exempt nonprofit organization, for recreation and conservation purposes; and
 - (5) agree to execute and donate to the State at no charge a conservation restriction pursuant to P.L.1979, c.378 (C.13:8B-1 et seq.) on the lands to be acquired with the grant.
 - d. The local government unit or qualifying tax exempt nonprofit organization share of the cost of an acquisition of lands, if any, may be reduced (1) by the fair market value, as determined by the commissioner, of any portion of the lands to be acquired that have been donated to, or otherwise received without cost by, the local government unit or qualifying tax exempt nonprofit organization; or (2) in the case of a conveyance of the lands, or any portion thereof, to the local government unit or qualifying tax exempt nonprofit organization at less than fair market value, by the difference between the fair market value at the time of the conveyance and the conveyance price to the local government unit or qualifying tax exempt nonprofit organization.

28. (New section) The State shall not use the power of eminent domain in any manner for the acquisition of lands by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part unless a concurrent resolution approving that use is approved by both Houses of the Legislature; except that, without the need for such a concurrent resolution, the State may use the power of eminent domain to the extent necessary to establish a value for lands to be acquired from a willing seller by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part.

29. (New section) a. (1) (a) To the end that municipalities may not suffer a loss of taxes by reason of the acquisition and ownership by the State of lands in fee simple for recreation and conservation purposes or in fee simple for farmland preservation purposes, or the acquisition and ownership by qualifying tax exempt nonprofit organizations of lands in fee simple for recreation and conservation purposes that become certified exempt from property taxes pursuant to P.L.1974, c.167 (C.54:4-3.63 et seq.) or similar laws, or in fee

- 1 simple for farmland preservation purposes, using constitutionally
- 2 dedicated moneys in whole or in part, the State shall pay annually on
- 3 October 1 to each municipality in which lands are so acquired and
- 4 owned, for a period of 13 years following an acquisition the following
- 5 amounts: in the first year a sum of money equal to the tax last
- 6 assessed and last paid by the taxpayer upon this land and the
- 7 improvements thereon for the taxable year immediately prior to the
- 8 time of its acquisition and thereafter the following percentages of the
- 9 amount paid in the first year: second year, 92%; third year, 84%;
- 10 fourth year, 76%; fifth year, 68%; sixth year, 60%; seventh year, 52%;
- 11 eighth year, 44%; ninth year, 36%; 10th year, 28%; 11th year, 20%;
- 12 12th year, 12%; 13th year, 4%.

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- (b) Notwithstanding the provisions of subparagraph (a) of this paragraph to the contrary, any payment made pursuant to that subparagraph shall be not less than the amount that would be paid as provided pursuant to paragraph (2) of this subsection.
- 17 (2) After the 13th year, or sooner as provided pursuant to 18 subparagraph (b) of paragraph (1) of this subsection, the State shall 19 pay annually on October 1 to each municipality in which lands are so 20 acquired and owned the following amounts: \$2 per acre of lands so 21 acquired and owned for any municipality for which all lands owned in 22 fee simple by the State or by a qualifying tax exempt nonprofit 23 organization for recreation and conservation purposes or farmland 24 preservation purposes constitute less than 20% of the total land area 25 of the municipality; \$5 per acre of lands so acquired and owned for 26 any municipality for which all lands owned in fee simple by the State 27 or by a qualifying tax exempt nonprofit organization for recreation and 28 conservation purposes or farmland preservation purposes constitute at 29 least 20% but less than 50% of the total land area of the municipality; 30 \$10 per acre of lands so acquired and owned for any municipality for 31 which all lands owned in fee simple by the State or by a qualifying tax 32 exempt nonprofit organization for recreation and conservation 33 purposes or farmland preservation purposes constitute at least 50% 34 but less than 60% of the total land area of the municipality; and \$20 per acre of lands so acquired and owned for any municipality for which 35 36 all lands owned in fee simple by the State or by a qualifying tax exempt 37 nonprofit organization for recreation and conservation purposes or 38 farmland preservation purposes constitute at least 60% of the total 39 land area of the municipality.
 - b. In the event that land acquired by the State, a local government unit, or a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes was assessed at an agricultural and horticultural use valuation in accordance with provisions of the "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.) at the time of its acquisition by the State, local government unit, or qualifying tax

- exempt nonprofit organization, no roll-back tax pursuant to section 8 of P.L.1964, c.48 (C.54:4-23.8) shall be imposed as to this land nor shall this roll-back tax be applicable in determining the annual payments to be made pursuant to subsection a. of this section by the State to the municipality in which this land is located.
 - c. Any payments made by the State pursuant to this section shall be paid from the General Fund but not from constitutionally dedicated moneys.
 - d. All sums of money received by the respective municipalities as compensation for loss of tax revenue pursuant to this section shall be applied to the same purposes as is the tax revenue from the assessment and collection of taxes on real property of these municipalities, and to accomplish this end the sums shall be apportioned in the same manner as the general tax rate of the municipality for the tax year preceding the year of receipt.

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- 30. (New section) a. With respect to lands acquired using any funding source other than constitutionally dedicated moneys, whether prior to the date of enactment of this act or thereafter, and owned in fee simple by the State or by a qualifying tax exempt nonprofit organization, and which lands are permanently preserved for recreation and conservation purposes or for farmland preservation purposes, the State shall pay annually on October 1 to each municipality in which those lands are located the following amounts: \$2 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute less than 20% of the total land area of the municipality; \$5 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute at least 20% but less than 50% of the total land area of the municipality; \$10 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute at least 50% but less than 60% of the total land area of the municipality, and \$20 per acre of lands so acquired and owned for any municipality for which all lands owned in fee simple by the State or by a qualifying tax exempt nonprofit organization for recreation and conservation purposes or farmland preservation purposes constitute at least 60% of the total land area of the municipality.
- b. In the event payments in lieu of taxes are due and payable from the State on those lands pursuant to another law, and those payments, if made by the State, would exceed those that would be paid pursuant

to this section, the payments shall be made in accordance with the other law. In no case shall payments be made to a municipality in compliance with both this section and any other applicable law.

- c. Any payments made by the State pursuant to this section shall be paid from the General Fund but not from constitutionally dedicated moneys.
- d. All sums of money received by the respective municipalities as compensation for loss of tax revenue pursuant to this section shall be applied to the same purposes as is the tax revenue from the assessment and collection of taxes on real property of these municipalities, and to accomplish this end the sums shall be apportioned in the same manner as the general tax rate of the municipality for the tax year preceding the year of receipt.

31. (New section) Lands acquired or developed by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part shall not be conveyed, disposed of, or diverted to use for other than recreation and conservation purposes without the approval of the State House Commission established pursuant to R.S.52:20-1 et seq. Approval shall not be given unless the commissioner shall agree to pay an amount equal to or greater than the fair market value of the land at the time of the proposed conveyance, disposal, or diversion, as determined by the State House Commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for the acquisition by the State of lands for recreation and conservation purposes as provided pursuant to this act.

32. (New section) a. Lands acquired or developed by a local government unit or a qualifying tax exempt nonprofit organization for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part shall not be conveyed, disposed of, or diverted to a use for other than recreation and conservation purposes without the approval of the commissioner and the State House Commission and following a public hearing held at least one month prior to those approvals. Approval of the commissioner and the State House Commission shall not be given unless the local government unit or qualifying tax exempt nonprofit organization agrees to (1) replace the lands with lands of equal or greater fair market value and of reasonably equivalent size, quality, location, and usefulness for recreation and conservation purposes, as approved by the commissioner, or (2) pay an amount equal to or greater than the fair market value of the lands, as determined by the commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for grants or loans to local government units or

1 grants to qualifying tax exempt nonprofit organizations for the 2 acquisition of lands for recreation and conservation purposes as 3 provided pursuant to this act.

- 4 b. A local government unit that receives a grant or loan for 5 recreation and conservation purposes pursuant to this act shall not 6 convey, dispose of, or divert to a use for other than recreation and conservation purposes any lands held by the local government unit for 7 8 those purposes at the time of receipt of the grant or loan without the 9 approval of the commissioner and the State House Commission and 10 following a public hearing held by the local government unit at least one month prior to those approvals. Approval of the commissioner 11 12 and the State House Commission shall not be given unless the local 13 government unit agrees to (a) replace the lands with lands of equal or 14 greater fair market value and of reasonably equivalent size, quality, 15 location, and usefulness for recreation and conservation purposes, as approved by the commissioner, or (b) pay an amount equal to or 16 17 greater than the fair market value of the lands, as determined by the 18 commission, into the Garden State Green Acres Preservation Trust 19 Fund. Moneys so returned to that fund shall be deemed wholly a part 20 of the portion of that fund available for grants or loans to local 21 government units for the acquisition of lands for recreation and 22 conservation purposes as provided pursuant to this act.
 - For the purposes of this section, "fair market value" shall mean the fair market value at the time of the proposed conveyance, disposal, or diversion.

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33. (New section) a. For lands held by a local government unit for recreation and conservation purposes that were neither acquired nor developed for any of those purposes with any financial assistance from the State, and which have been included in an inventory of lands prepared for the purposes of complying with section 32 of this act, the local government unit may (1) change the recreation and conservation purpose for which the lands are being used to another recreation and conservation purpose, including but not limited to developing the lands for public outdoor recreation, or (2) construct a building or other structure on the lands for public indoor recreation, provided that the local government unit has held at least one public hearing on the proposed change in purpose or use at least 90 days prior to final approval thereof by the local government unit. Any action taken by a local government unit pursuant to this section shall not be deemed to be a conveyance, disposal, or diversion for the purposes of subsection b. of section 32 of this act.

b. The local government unit shall provide to the commissioner 44 (1) at least 30 days advance written notice of any public hearing to be held on any such change in purpose or use, (2) within 90 days after final approval of the change in purpose or use by the local government 46

unit, written proof that any such public hearing was held, and (3) written notice of the change in purpose or use within 90 days after it has been effected.

- 34. (New section) a. A local government unit may convey lands held by the local government unit for recreation and conservation purposes to the federal government, the State, another local government unit, or a qualifying tax exempt nonprofit organization, provided that (1) the lands will continue to be preserved and used for recreation and conservation purposes, (2) any restrictions on the lands when they were held by the local government unit are maintained by the new owner, and (3) at least one public hearing on the proposed conveyance is held by the local government unit at least 90 days prior to final approval thereof by the local government unit.
- b. The local government unit shall provide to the commissioner (1) at least 30 days advance written notice of any public hearing to be held on any such conveyance, (2) within 90 days after final approval of the conveyance by the local government unit, written proof that any such public hearing was held, and (3) written notice of the conveyance within 90 days after it has been executed.

- 35. (New section) a. No lands acquired or developed by the State for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act, P.L.1993, c.38 (C.13:1D-51 et seq.), and any other applicable law.
- b. No lands acquired or developed by a county for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act, P.L.1993, c.36 (C.40A:12-13.5 et seq.), and any other applicable law.
- c. No lands acquired or developed by a local government unit, other than a county, for recreation and conservation purposes using constitutionally dedicated moneys in whole or in part may be conveyed except in accordance with the provisions of this act and any other applicable law.

36. (New section) A local government unit that receives a grant or loan for recreation and conservation purposes pursuant to this act shall satisfactorily operate and maintain the lands acquired or developed pursuant to the conditions of the agreement between the local government unit and the department when the grant or loan is made. In the event that the local government unit cannot or will not correct deficiencies in the operation and maintenance within a reasonable time period, the commissioner may require the repayment of all or a portion of the grant or loan amount received by the local government unit.

- 1 37. (New section) a. Moneys appropriated from the Garden State 2 Farmland Preservation Trust Fund to the State Agriculture 3 Development Committee for farmland preservation purposes shall be 4 used by the committee to:
- (1) Provide grants to local government units to pay up to 80% of 6 the cost of acquisition of development easements on farmland, provided that any funds received for the transfer of a development 7 8 easement shall be dedicated to the future purchase of development 9 easements on farmland and the State's pro rata share of any such funds 10 shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund;
 - (2) Provide grants to local government units to pay up to 80% of the cost of acquisition of fee simple titles to farmland from willing sellers only, which shall be offered for resale or lease with agricultural deed restrictions, as determined by the committee, and any proceeds received from a resale shall be dedicated for farmland preservation purposes and the State's pro rata share of any such proceeds shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund;
 - (3) Pay the cost of acquisition by the State of development easements on farmland, provided that any funds received for the transfer of a development easement shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund; and
 - (4) Pay the cost of acquisition by the State of fee simple titles to farmland from willing sellers only, which shall be offered for resale or lease with agricultural deed restrictions, as determined by the committee, and any proceeds received from a resale or lease shall be deposited in the Garden State Farmland Preservation Trust Fund to be used for the purposes of that fund.
 - Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

36 38. (New section) a. All acquisitions or grants made pursuant to 37 section 37 of this act shall be made with respect to farmland devoted 38

- to farmland preservation under programs established by law.
- The expenditure and allocation of constitutionally dedicated moneys for farmland preservation purposes shall reflect the geographic diversity of the State to the maximum extent practicable and feasible.
- 42 The committee shall implement the provisions of section 37 of 43 this act in accordance with the procedures and criteria established 44 pursuant to the "Agriculture Retention and Development Act," 45 P.L.1983, c.32 (C.4:1C-11 et seq.) except as provided otherwise by
- 46 this act.

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- d. The committee shall adopt the same or a substantially similar method for determining, for the purposes of this act, the committee's share of the cost of a development easement on farmland to be acquired by a local government as that which is being used by the committee on the date of enactment of this act for prior farmland preservation funding programs.
- e. Notwithstanding the provisions of section 24 of P.L.1983, c.32 7 8 (C.4:1C-31) or this act, or any rule or regulation adopted pursuant 9 thereto, to the contrary, whenever the value of a development 10 easement on farmland to be acquired using constitutionally dedicated 11 moneys in whole or in part is determined based upon the value of any 12 pinelands development credits allocated to the parcel pursuant 13 P.L.1979, c.111 (C.13:18A-1 et seq.) and the pinelands comprehensive 14 management plan adopted pursuant thereto, the committee shall 15 determine the value of the development easement by:
 - (1) conducting a sufficient number of fair market value appraisals as it deems appropriate to determine the value for farmland preservation purposes of the pinelands development credits;

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- (2) considering development easement values in counties, municipalities, and other areas (a) reasonably contiguous to, but outside of, the pinelands area, which in the sole opinion of the committee constitute reasonable development easement values in the pinelands area for the purposes of this subsection, and (b) in the pinelands area where pinelands development credits are or may be utilized, which in the sole opinion of the committee constitute reasonable development easement values in the pinelands area for the purposes of this subsection;
 - (3) considering land values in the pinelands regional growth areas;
- (4) considering the importance of preserving agricultural lands in the pinelands area; and
 - (5) considering such other relevant factors as may be necessary to increase participation in the farmland preservation program by owners of agricultural lands located in the pinelands area.
 - f. No pinelands development credit that is acquired or obtained in connection with the acquisition of a development easement on farmland or fee simple title to farmland by the State or a local government unit using constitutionally dedicated moneys in whole or in part may be conveyed in any manner. All such pinelands development credits shall be retired permanently.
- g. In determining the value of a development easement on farmland or the fee simple title to farmland under consideration for acquisition for farmland preservation purposes to be paid for using constitutionally dedicated moneys in whole or in part, any appraisal of that value conducted by or for the committee or a local government unit shall be made using the land use zoning of the farmland in effect on November 3, 1998. This subsection shall not apply to appraisals

- 1 conducted for the purposes of subsection e. of this section.
- 2 h. Any farmland for which a development easement or fee simple
- 3 title has been acquired pursuant to section 37 of this act shall be
- 4 entitled to the benefits conferred by the "Right to Farm Act,"
- P.L.1983, c.31 (C.4:1C-1 et al.) and the "Agriculture Retention and 5
- Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.) P.L.1983, c.32 6
- (C.4:1C-11 et al.). 7

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- 39. (New section) a. The committee may acquire and permanently retire development easements on farmland.
- 11 b. The committee shall evaluate the suitability of the acquisition 12 of a development easement based upon the eligibility criteria listed in subsection b. of section 24 of P.L.1983, c.32 (C.4:1C-31) and any 13 14 other criteria that may be adopted by the committee.
- 15 Appraisals to determine the fair market value of a development easement to be acquired by the committee shall be conducted by 16 17 appraisers approved by the committee and in a manner consistent with
- the process set forth in subsection c. of section 24 of P.L.1983, c.32 18
- 19 (C.4:1C-31).
- 20 d. Any development easement acquired by the committee shall be 21 held of record in the name of the committee.

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- 40. (New section) a. Moneys appropriated from the Garden State Historic Preservation Trust Fund to the New Jersey Historic Trust for historic preservation purposes shall be used by the New Jersey Historic Trust to provide grants to local government units or qualifying tax exempt nonprofit organizations to pay a portion of the cost of preservation of historic properties. Grants shall be awarded on a competitive basis based upon the following criteria:
- (1) submission of specific plans and objectives for the preservation of the architectural and historical integrity of the project, including a statement of public benefit and the need for the work proposed;
- (2) demonstration by the applicant of administrative capabilities to carry out the preservation plans required pursuant to paragraph (1) of this subsection;
- (3) evidence of ability to meet the eligibility standards set forth in 36 subsection b. of this section; and 37
 - (4) evidence that the historic property is and shall remain accessible to the public, or if it is not accessible to the public at the time of application, that it shall be made, and shall remain, accessible to the public.
- b. To qualify to receive a construction grant pursuant to this 43 section, the applicant shall:
- 44 (1) if not in ownership in fee simple of the property, obtain a valid 45 lease of a term acceptable to the New Jersey Historic Trust within 18
- months after the date of the appropriation by law of the moneys for the 46

- grant, or the grant for the project shall lapse into the Garden State Historic Preservation Trust Fund;
- 3 (2) certify that the property is an historic property and, if it is not 4 listed in the New Jersey Register of Historic Places pursuant to 5 P.L.1970, c.268 (C.13:1B-15.128 et seq.), agree to list it in that 6 register;
- 7 (3) demonstrate that it has the resources to match the grant 8 requested;
- 9 (4) agree, if requested by the New Jersey Historic Trust, to execute 10 and donate at no charge to the New Jersey Historic Trust or another 11 entity designated by the New Jersey Historic Trust, an historic 12 preservation restriction pursuant to P.L.1979, c.378 (C.13:8B-1 et 13 seq.) on the historic property; and
 - (5) in the case of a qualifying tax exempt nonprofit organization, agree not to convey the historic property to any person or organization that does not have tax exempt nonprofit or governmental status without the approval of the New Jersey Historic Trust.

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- c. Moneys raised within two years prior to the date of enactment of this act for ongoing historic preservation projects may be used by an applicant to meet the matching requirements of this section, but moneys raised prior thereto may not be used for that purpose.
- d. No grant awarded pursuant to this section may exceed \$750,000.
- e. Recipients of grants awarded pursuant to this section shall reflect the racial, ethnic, and geographic diversity of the State.
 - f. Any local government unit or qualifying tax exempt nonprofit organization awarded a grant pursuant to this section shall execute a contract between that entity and the New Jersey Historic Trust within 18 months after the date of the appropriation by law of the moneys for the grant, or the grant for the project shall lapse into the Garden State Historic Preservation Trust Fund.
- g. The New Jersey Historic Trust shall establish an advisory committee composed of trustees of the New Jersey Historic Trust and other individuals with the requisite professional expertise to evaluate the grant applications submitted pursuant to this section and to advise the New Jersey Historic Trust on the merits of each application received.
 - h. Moneys appropriated from the fund may be used to match grants, contributions, donations, or reimbursements from federal aid programs or from other public or private sources established for the same or similar purposes as the fund.

43 41. (New section) a. The Department of Environmental 44 Protection, the State Agriculture Development Committee, the New 45 Jersey Historic Trust, and the Department of the Treasury shall adopt, 46 pursuant to the "Administrative Procedure Act," P.L.1968, c.410

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1 (C.52:14B-1 et seq.), such rules and regulations as may be necessary 2 to implement and carry out the goals and objectives of Article VIII, 3 Section II, paragraph 7 of the State Constitution and this act.

4 b. Notwithstanding the provisions of any law to the contrary, any 5 rules and regulations of the Department of Environmental Protection, 6 the State Agriculture Development Committee, the New Jersey Historic Trust, and the Department of the Treasury that have been 7 8 adopted pursuant to the "Administrative Procedure Act" and are in 9 effect as of the date of enactment of this act, that are not inconsistent 10 with the provisions of this act, and that pertain to the Green Acres, 11 farmland preservation, and historic preservation programs continued 12 pursuant to this act, shall continue in effect until amended or 13 supplemented and readopted as necessary to reflect the provisions and requirements of Article VIII, Section II, paragraph 7 of the State 14 15 Constitution and this act.

c. In order to implement the funding provisions provided for in 16 17 this act, the State Treasurer, the Department of Environmental 18 Protection, the State Agriculture Development Committee, the New 19 Jersey Historic Trust, and the Garden State Preservation Trust are 20 hereby authorized to enter into one or more contracts. The contracts 21 shall commence in the State fiscal year beginning July 1, 1999, and 22 provide for the credit to the Garden State Preservation Trust Fund 23 Account in the amounts provided for in section 17 of this act and for the payment to the Garden State Preservation Trust of the amounts 24 25 credited to the Garden State Preservation Trust Fund Account in 26 accordance with the provisions of section 17 of this act. The contracts 27 shall also provide for the payment by the Garden State Preservation Trust of the amounts provided for in section 18 of this act and for 28 29 expenditures from the Garden State Green Acres Preservation Trust 30 Fund, the Garden State Farmland Preservation Trust Fund, and the 31 Garden State Historic Preservation Trust Fund, as provided in section 32 18 of this act. The contract or contracts shall be on terms and 33 conditions as determined by the parties and may contain terms and 34 conditions necessary and desirable to secure the bonds, notes and other obligations of the Garden State Preservation Trust, provided, 35 36 however, that the incurrence of any obligation by the State under the 37 contract or contracts, including any payments to be made thereunder 38 from the Garden State Preservation Trust Fund Account, the Garden 39 State Green Acres Preservation Trust Fund, the Garden State 40 Farmland Preservation Trust Fund, or the Garden State Historic 41 Preservation Trust Fund, as provided in sections 17, 19, 20, and 21 of 42 this act, shall be subject to and dependent upon appropriations being 43 made from time to time by the Legislature for the purposes of this act.

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42. (New section) a. To the extent moneys are or may become available as a result of project withdrawals, cancellations, or costs

- 1 savings, there is reappropriated to the New Jersey Historic Trust the
- 2 unexpended balances of the amounts appropriated or reappropriated
- 3 pursuant to P.L.1990, c.91, P.L.1991, c.468, P.L.1993, c.203,
- 4 P.L.1993, c.270, P.L.1993, c.271, P.L.1993, c.272, P.L.1995, c.420,
- P.L.1995, c.421, P.L.1997, c.106, P.L.1997, c.107, P.L.1998, c.64, 5
- 6 and P.L.1998, c.65, for the purpose of providing additional funding if
- appropriate, subject to the approval of the Joint Budget Oversight 7
- 8 Committee or its successor and in a sequence consistent with the
- 9 priority system established by the New Jersey Historic Trust, in the
- form of grants for the projects listed in P.L.1990, c.91, P.L.1991, 10
- 11 c.468, P.L.1993, c.203, P.L.1993, c.270, P.L.1993, c.271, P.L.1993,
- 12 c.272, P.L.1995, c.420, P.L.1995, c.421, P.L.1997, c.106, P.L.1997,
- 13 c.107, P.L.1998, c.64, and P.L.1998, c.65, and for the purpose of
- 14 administrative costs of the New Jersey Historic Trust associated with
- 15 any such projects.
- b. The expenditure of the sums reappropriated pursuant to this 16 17 section is subject to the provisions of P.L.1987, c.265, P.L.1992, c.88,
- 18 and P.L.1995, c.204, as appropriate.

- 20 43. Section 4 of P.L.1967, c.124 (C.13:1B-15.111) is amended to
- 21 read as follows:
- 22 4. There is hereby created and established in but not of the
- 23 Department of [Environmental Protection] State, a body corporate
- 24 and politic with corporate succession, to be known as the New Jersey
- 25 Historic Trust. The trust is hereby constituted an instrumentality
- exercising public and essential governmental functions, and the 26
- exercise by the trust of the powers conferred by [this act] P.L.1967. 27
- 28 c.124 (C.13:1B-15.111 et al.) shall be deemed and held to be an
- 29 essential governmental function of the State.
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- (cf: P.L.1995, c.217, s.1)

- 32 44. Section 3 of P.L.1983, c.562 (C.13:1B-15.112a) is amended to 33 read as follows:
- 34 3. a. The powers and duties of the New Jersey Historic Trust
- 35 shall vest in and be exercised by a board of 15 trustees, of whom three
- 36 shall be the [Commissioner] Administrator of the New Jersey Historic
- <u>Preservation Office in the Department</u> of Environmental Protection <u>or</u> 37
- 38 such other representative of that department as may be designated by
- 39 the Commissioner of Environmental Protection, the State Treasurer,
- 40 and the Executive Director of the New Jersey Historical Commission
- in the Department of State or such other representative of that 41
- 42 department as may be designated by the Secretary of State, or their 43
- respective designees, who shall serve ex officio, and 12 shall be 44 citizens of the State, representing the several geographic regions of the
- 45 State, to be appointed by the Governor with the advice and consent of
- the Senate. Citizen trustees shall possess a minimum of five years 46

experience in historic preservation, except this requirement shall not apply to any citizen trustee serving on the board on the date of enactment of P.L.1995, c.217 (C.13:1B-15.115f et al.) for the remainder of the unexpired term of that trustee.

- b. Citizen trustees shall serve for three year terms provided, 5 6 however, that the terms of the four new trustees appointed pursuant to P.L.1995, c.217 (C.13:1B-15.115f et al.) shall begin in the same 7 8 calendar year as the effective date of that act, and that two of those 9 trustees first appointed shall be appointed for a two-year term and two 10 shall be appointed for a one-year term. Each citizen trustee shall hold 11 office for the term of the appointment and until a successor shall have 12 been appointed and qualified. No citizen trustee may serve more than 13 three consecutive terms, except this restriction shall not apply to terms 14 either completed or commenced prior to the effective date of 15 P.L.1995, c.217 (C.13:1B-15.115f et al.).
 - c. The trustees shall elect a chairman , vice-chairman, treasurer, and assistant secretary .
- d. Eight trustees shall constitute a quorum, and the concurrence of a majority of the **[**trustees**]** <u>quorum</u> shall be necessary to validate all acts of the board.
- 21 (cf: P.L.1995, c.217, s.2)

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- 45. Section 8 of P.L.1967, c.124 (C.13:1B-15.115) is amended to read as follows:
- 8. The trust shall have power in particular <u>to</u>:
- [to] solicit and accept gifts, legacies, bequests and 26 27 endowments for any purpose which falls within that of the trust, and to maintain interest-bearing trust accounts for those purposes; and, 28 29 unless otherwise specified by the person making such gift, legacy, 30 bequest or endowment, the trustees may expend both principal and 31 income of any such gift, bequest, legacy, or endowment in furtherance 32 of the trust or invest it in whole or in part in securities which are legal 33 for trust funds in the State of New Jersey;
 - b. **[**to**]** acquire and hold real and personal property of historic, aesthetic or cultural significance, by gift, purchase, devise, bequest, or by any other means, and to preserve and administer such properties; and in the acquisition of such properties, to acquire property adjacent thereto deemed necessary for the proper use and administration of historic, aesthetic or cultural property;
- c. **[**to**]** apply all moneys, assets, property or other things of value it may receive as an incident to its operation to the general purpose of the trust;
- d. **[**to co-operate**]** cooperate with and assist, insofar as practicable, any agency of the State or any of its political subdivisions, and any private agency or person in furtherance of the purpose of the trust;

- 1 e. [to] give any moneys or property held by the trust to the 2 Secretary of State or the Commissioner of Environmental Protection 3 on behalf of the State for purpose of administering, operating or 4 maintaining the historic sites programs of the State of New Jersey; and
- 5 [to] report annually to the Governor and the Legislature of the State of New Jersey its activities during the preceding year together 6 7 with any recommendations or requests it deems appropriate to further 8 the purpose of the trust.
 - (cf: P.L.1995, c.217, s.4)

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- 46. Section 2 of P.L.1991, c.41 (C.13:1B-15.115b) is amended to 11 12 read as follows:
- 13 2. a. There is appropriated to the "Historic Preservation 14 Revolving Loan Fund" from the "Cultural Centers and Historic Preservation Fund" created pursuant to section 20 of P.L.1987, c.265 15 the sum of \$3,000,000 for the purpose of making low-interest loans, 16 17 to the extent sufficient funds are available, to units of county or 18 municipal government, or to tax-exempt nonprofit organizations, to 19
- finance the historic preservation costs of acquiring, restoring, 20 repairing, or rehabilitating historic structures.
- 21 b. Prior to awarding any loans under this section, the New Jersey 22 Historic Trust shall submit to the Legislature for its approval [, which 23 approval shall be in the form of the passage of a concurrent 24 resolution, a list of projects that are to receive loans and the amount 25 of each loan, which approval may given in the form of (1) a 26 declaration of approval included in any act appropriating moneys for 27 historic preservation projects pursuant to P.L., c. (C.) (now 28 before the Legislature as this bill), (2) the passage of a concurrent resolution, or (3) a declaration of approval by the Joint Budget 29 30 Oversight Committee or its successor.
- 31 c. Loans issued from the "Historic Preservation Revolving Loan 32 Fund" shall be for a term not to exceed 20 years and at an interest rate 33 not to exceed 4 percent per year. The terms of any loan agreements 34 shall be approved by the State Treasurer.
- (cf: P.L.1991, c.41, s.2) 35

- 37 47. Section 9 of P.L.1967, c.124 (C.13:1B-15.116) is amended to 38 read as follows:
- 39 9. The trust may not acquire, hold, receive or accept any moneys 40 or other property, real or personal, tangible or intangible, which will 41 result in the incurrence of any financial obligations on the part of the 42 State of New Jersey which cannot be supported entirely from funds available in the trust without the express approval of the 43
- [Commissioner of Environmental Protection] Secretary of State or the 44
- 45 Legislature.
- 46 (cf: P.L.1995, c.217, s.5)

- 1 48. Section 7 of P.L.1983, c.324 (C.13:1L-7) is amended to read 2 as follows:
- 7. a. For the purposes of acquiring, holding, managing or developing lands or other properties for a State park or forest, the department shall have the power to enter, inspect, survey, investigate ownership and take title to, in fee or otherwise, by purchase, gift,
- devise or eminent domain, any appropriate lands of the State that
- 8 would be useful as a State park or forest.
- 9 b. The power of eminent domain shall extend to all rights, 10 interests and easements in any property in the State.
- 11 c. The department shall exercise its power of eminent domain in 12 accordance with the "Eminent Domain Act of 1971," P.L.1971, c.361 13 (C.20:3-1 et seq.) and section 28 of P.L., c. (C.) (now before
- the Legislature as this bill).
 d. Whenever the department v
- d. Whenever the department wishes to acquire, by eminent domain, title to unoccupied lands and it appears that such title may be defective in any manner, the department may, with the consent of the Attorney General, acquire the best available title, notwithstanding that such title is defective or incomplete.
- e. For purposes of **[**this amendatory and supplementary act**]**P.L.1983, c.324 (C.13:1L-1 et seq.), the department may acquire by
 gift, grant or by payment of tax lien any municipal lands that have been
 acquired by the municipality through the foreclosure of a tax lien
 pursuant to chapter 5 of Title 54 (Taxation).
 - f. [If the department acquires or owns title to, for the purposes of this act, more than 10 acres of land in a municipality, the department shall annually pay that municipality one dollar (\$1.00) per acre for each acre of land so acquired, except that this sum shall not be paid if any other payments in lieu of taxes are determined to be due and payable to that municipality pursuant to any other law.] Deleted by amendment (P.L., c.) (now before the Legislature as this bill)
- g. No title or interest in any of the lands or properties acquired or held by the department for the purposes of [this amendatory and supplementary act] P.L.1983, c.324 (C.13:1L-1 et seq.) shall be subject to be taken by condemnation proceedings through the power of eminent domain.
- 37 (cf: P.L.1989, c.347, s.1)

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39 49. R.S.34:15-10 is amended to read as follows:

34:15-10. In the employment of minors, this article shall be presumed to apply unless the notice be given by or to the parent or guardian of the minor. If the injured employee at the time of the accident or compensable occupational disease is a minor under 14 years of age employed in violation of the labor law or a minor between 14 and 18 years of age employed, permitted or suffered to work without an employment certificate or special permit if required by law

or at an occupation prohibited at the minor's age by law, a compensation or death benefit shall be payable to the employee or his dependents which shall be double the amount payable under the schedules provided in R.S.34:15-12 and R.S.34:15-13.

5 The possession of such duly issued employment certificate shall be 6 conclusive evidence for an employer that the minor has reached the 7 age certified to therein and no extra compensation shall be payable to 8 any minor engaged in an employment allowed by the law for the age 9 and sex certified to in such certificate. If the certificate presented by 10 the employee as one issued to that person shall have been really issued 11 to another child and the real age of the employee shall be such that 12 employment in any capacity or in the particular capacity the employee 13 was employed by the employer was prohibited and if the employer 14 shall show to the satisfaction of the Division of Workers' 15 Compensation that the employer accepted the certificate in good faith as having been issued to the employee and could not have, despite 16 17 reasonable diligence, discovered the fraud, in such event no extra 18 compensation shall be paid to the employee illegally employed.

The employer alone and not the insurance carrier shall be liable for the extra compensation or death benefit which is over and above the amount of the compensation or death benefit provided under R.S.34:15-12 or R.S.34:15-13. Any provision in an insurance policy undertaking to relieve an employer from the liability for the extra compensation or extra death benefit shall be void.

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Nothing in this chapter contained shall deprive an infant under the age of 18 years of the right or rights now existing to recover damages in a common law or other appropriate action or proceeding for injuries received by reason of the negligence of his or her master.

29 Nothing in this section regarding the payment of a compensation or 30 death benefit in double the amount payable under the schedules 31 provided in R.S.34:15-12 and R.S.34:15-13 shall apply to: members 32 of a junior firemen's auxiliary established pursuant to N.J.S.40A:14-95; employees, of the age of 18 years or under, employed in summer 33 34 camps operated by the Boy Scouts of America, the Girl Scouts of America, the Knights of Columbus, the Young Men's Christian 35 36 Association, the Young Women's Christian Association, the Young 37 Men's Hebrew Association, or any domestic corporation organized 38 solely for religious or charitable purposes; student-learners employed 39 in a cooperative vocational education program approved by the State 40 Board of Education; persons, 18 years of age or younger, participating, under the supervision of the Palisades Interstate Park 41 42 Commission, in volunteer programs in that part of the Palisades 43 Interstate Park located in New Jersey; or persons, 18 years of age or 44 younger, doing volunteer work for the Division of Parks and Forestry, 45 the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey Historic Trust], as authorized by the 46

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1 Commissioner of Environmental Protection, or for the New Jersey 2 Historic Trust. 3 (cf: P.L.1997, c.199, s.1) 4 5 50. R.S.34:15-43 is amended to read as follows: 6 34:15-43. Every officer, appointed or elected, and every employee 7 of the State, county, municipality or any board or commission, or any 8 other governing body, including boards of education, and governing 9 bodies of service districts, individuals who are under the general 10 supervision of the Palisades Interstate Park Commission and who work 11 in that part of the Palisades Interstate Park which is located in this 12 State, and also each and every member of a volunteer fire company 13 doing public fire duty and also each and every active volunteer, first 14 aid or rescue squad worker, including each and every authorized 15 worker who is not a member of the volunteer fire company within 16 which the first aid or rescue squad may have been created, doing 17 public first aid or rescue duty under the control or supervision of any commission, council, or any other governing body of any municipality, 18 19 any board of fire commissioners of such municipality or of any fire 20 district within the State, or of the board of managers of any State 21 institution, every county fire marshal and assistant county fire marshal, 22 every special, reserve or auxiliary policeman doing volunteer public 23 police duty under the control or supervision of any commission, council or any other governing body of any municipality, every 24 25 emergency management volunteer doing emergency management 26 service for the State and any person doing volunteer work for the 27 Division of Parks and Forestry, the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey 28 29 Historic Trust], as authorized by the Commissioner of Environmental 30 Protection, or for the New Jersey Historic Trust, who may be injured 31 in line of duty shall be compensated under and by virtue of the 32 provisions of this article and article 2 of this chapter (R.S.34:15-7 et 33 seq.). No former employee who has been retired on pension by reason 34 of injury or disability shall be entitled under this section to 35 compensation for such injury or disability; provided, however, that 36 such employee, despite retirement, shall, nevertheless, be entitled to 37 the medical, surgical and other treatment and hospital services as set forth in R.S.34:15-15. 38 39 Benefits available under this section to emergency management 40 volunteers and volunteers participating in activities of the Division of Parks and Forestry, the Division of Fish, Game and Wildlife, the New 41 42 Jersey Natural Lands Trust or the New Jersey Historic Trust, shall not 43 be paid to any claimant who has another single source of injury or 44 death benefits that provides the claimant with an amount of 45 compensation that exceeds the compensation available to the claimant

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under R.S.34:15-1 et seq.

1 As used in this section, the terms "doing public fire duty" and "who 2 may be injured in line of duty," as applied to members of volunteer fire 3 companies, county fire marshals or assistant county fire marshals, and 4 the term "doing public first aid or rescue duty," as applied to active volunteer first aid or rescue squad workers, shall be deemed to include 5 6 participation in any authorized construction, installation, alteration, 7 maintenance or repair work upon the premises, apparatus or other 8 equipment owned or used by the fire company or the first aid or rescue 9 squad, participation in any authorized public drill, showing, exhibition, 10 fund raising activity or parade, and to include also the rendering of assistance in case of fire and, when authorized, in connection with 11 12 other events affecting the public health or safety, in any political 13 subdivision or territory of another state of the United States or on 14 property ceded to the federal government while such assistance is 15 being rendered and while going to and returning from the place in which it is rendered. 16

Also, as used in this section, "doing public police duty" and "who may be injured in line of duty" as applied to special, reserve or auxiliary policemen, shall be deemed to include participation in any authorized public drill, showing, exhibition or parade, and to include also the rendering of assistance in connection with other events affecting the public health or safety in the municipality, and also, when authorized, in connection with any such events in any political subdivision or territory of this or any other state of the United States or on property ceded to the federal government while such assistance is being rendered and while going to and returning from the place in which it is rendered.

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As used in this section, the terms "doing emergency management service" and "who may be injured in the line of duty" as applied to emergency management volunteers mean participation in any activities authorized pursuant to P.L.1942, c.251 (C.App. A:9-33 et seq.), except that the terms shall not include activities engaged in by a member of an emergency management agency of the United States Government or of another state, whether pursuant to a mutual aid compact or otherwise.

Every member of a volunteer fire company shall be deemed to be doing public fire duty under the control or supervision of any such commission, council, governing body, board of fire commissioners or fire district or board of managers of any State institution within the meaning of this section, if such control or supervision is provided for by statute or by rule or regulation of the board of managers or the superintendent of such State institution, or if the fire company of which he is a member receives contributions from, or a substantial part 44 of its expenses or equipment are paid for by, the municipality, or board of fire commissioners of the fire district or if such fire company has been or hereafter shall be designated by ordinance as the fire 46

1 department of the municipality.

2 Every active volunteer, first aid or rescue squad worker, including 3 every authorized worker who is not a member of the volunteer fire 4 company within which the first aid or rescue squad may have been created, shall be deemed to be doing public first aid or rescue duty 5 6 under the control or supervision of any such commission, council, 7 governing body, board of fire commissioners or fire district within the 8 meaning of this section if such control or supervision is provided for 9 by statute, or if the first aid or rescue squad of which he is a member or authorized worker receives or is eligible to receive contributions 10 11 from, or a substantial part of its expenses or equipment are paid for by, 12 the municipality, or board of fire commissioners of the fire district, or 13 if such first aid or rescue squad has been or hereafter shall be 14 designated by ordinance as the first aid or rescue squad of the 15 municipality.

As used in this section and in R.S.34:15-74, the term "authorized worker" shall mean and include, in addition to an active volunteer fireman and an active volunteer first aid or rescue squad worker, any person performing any public fire duty or public first aid or rescue squad duty, as the same are defined in this section, at the request of the chief or acting chief of a fire company or the president or person in charge of a first aid or rescue squad for the time being.

Nothing herein contained shall be construed as affecting or changing in any way the provisions of any statute providing for sick, disability, vacation or other leave for public employees or any provision of any retirement or pension fund provided by law.

27 (cf: P.L.1997, c.199, s.2)

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- 29 51. Section 1 of P.L.1995, c.368 (C.39:3-27.72) is amended to 30 read as follows:
- As used in [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.): 31
- ["Commissioner" means the Commissioner of Environmental 32
- Protection: 1 33
- "Department" 34 means the Department of Environmental 35 Protection <u>State</u>;
- "Director" means the Director of the Division of Motor Vehicles in 36 37 the Department of Transportation;
- "Division" means the Division of Motor Vehicles in the Department 38 39 of Transportation;
- "Fund" means the "Historic Preservation License Plate Fund" 40 created pursuant to section 4 of [this act.] P.L.1995, c.368 (C.39:3-41 42 27.75);
- "Historic resources" means the historic resources in New Jersey, 43 44 and shall include, but need not necessarily be limited to, buildings, 45 sites, and structures listed in or eligible for listing in the New Jersey Register of Historic Places, and museums and library collections

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     related to New Jersey history [.]; and
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        "Secretary" means the Secretary of State.
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     (cf: P.L.1995, c.368, s.1)
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        52. Section 4 of P.L.1995, c.368 (C.39:3-27.75) is amended to
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     read as follows:
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        4. a. There is created in the Department of [Environmental
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     Protection State a special non-lapsing fund to be known as the
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     "Historic Preservation License Plate Fund." The fund shall be
     administered by the New Jersey Historic Trust. There shall be
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     deposited in the fund the amount collected from all license plate fees
     collected pursuant to section 3 of [this act] P.L.1995, c.368 (C.39:3-
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     27.74), less the amounts necessary to reimburse the division for
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     administrative costs pursuant to section 5 of [this act] P.L.1995,
     c.368 (C.39:3-27.76). [Monies] Moneys deposited in the fund shall
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     be dedicated for use in the awarding of grants to State agencies, local
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     government units, and qualifying tax-exempt nonprofit organizations
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     to meet costs related to the physical preservation of, development of
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     interpretive and educational programming for, or operation of New
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     Jersey's historic resources. Approval of any grants shall be made by
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     the "Historic Preservation License Plate Advisory Committee," which
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     shall be established in the Department of [Environmental Protection]
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     State and shall comprise the following: the Chairman of the Board of
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     Trustees of the New Jersey Historic Trust, and two other trustees
     thereof, one of whom shall be the Executive Director of the New
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     Jersey Historical Commission; a representative of Preservation New
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     Jersey; a representative of the New Jersey Association of Museums;
     a representative of the League of Historical Societies of New Jersey;
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     a representative of the New Jersey Council for the Social Studies; a
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     representative of the New Jersey Council on the Humanities; and the
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     Administrator of the Historic Preservation Office in the Department of
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     Environmental Protection.
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            [Monies] Moneys deposited in the fund shall be held in
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     interest-bearing accounts in public depositories as defined pursuant to
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     section 1 of P.L.1970, c.236 (C.17:9-41), and may be invested or
     reinvested in such securities as are approved by the State Treasurer.
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     Interest or other income earned on [monies] moneys deposited in the
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     fund, and any [monies] moneys which may be appropriated or
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     otherwise become available for the purposes of the fund, shall be
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     credited to and deposited in the fund for use as set forth in [this act]
     P.L.1995, c.368 (C.39:3-27.72 et seq.).
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42
     (cf: P.L.1995, c.368, s.4)
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        53. Section 5 of P.L.1995, c.368 (C.39:3-27.76) is amended to
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read as follows:

- 5. a. Prior to the deposit of license plate fees collected pursuant to section 3 of [this act] P.L.1995, c.368 (C.39:3-27.74) into the fund, amounts thereof as are necessary shall be used to reimburse the division for all costs reasonably and actually incurred, as stipulated by
- the director, for:
 (1) producing, issuing, renewing, and publicizing the availability of

historic preservation license plates; and

- (2) any initial computer programming changes that may be necessary to implement the historic preservation license plate program established by [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.).
- b. The director shall annually certify to the **[**commissioner**]** secretary the average cost per license plate incurred in the immediately preceding year by the division in producing, issuing, renewing, and publicizing the availability of historic preservation license plates. The annual certification of the average cost per license plate shall be approved by the Joint Budget Oversight Committee, or its successor.
- c. In the event that the average cost per license plate as certified by the director and approved by the Joint Budget Oversight Committee, or its successor, is greater than the \$50 application fee established in subsection a. of section 3 of [this act] P.L.1995, c.368 (C.39:3-27.74) in two consecutive fiscal years, the director may discontinue the issuance of historic preservation license plates.

23 (cf: P.L.1995, c.368, s.5)

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- 25 54. Section 6 of P.L.1995, c.368 (C.39:3-27.77) is amended to 26 read as follows:
- 6. The director shall notify eligible motorists of the opportunity 27 28 to obtain historic preservation license plates by including a notice with all motor vehicle registration renewals, and by posting appropriate 29 30 posters or signs in all division facilities and offices, as may be provided 31 by the department. The notices, posters, and signs shall be designed 32 by the Historic Preservation License Plate Advisory Committee with 33 the approval of the [commissioner] secretary. The designs shall be 34 subject to the approval of the director, and the [commissioner] 35 secretary shall supply the division with the notices, posters, and signs
- 36 to be circulated or posted by that division.

(cf: P.L.1995, c.368, s.6)

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- 39 55. Section 7 of P.L.1995, c.368 (C.39:3-27.78) is amended to 40 read as follows:
- 7. The **[**commissioner**]** secretary, the New Jersey Historic Trust, the Historic Preservation License Plate Advisory Committee, the director, and the State Treasurer shall develop and enter into an interagency memorandum of agreement setting forth the procedures to be followed by the departments, the New Jersey Historic Trust, the Historic Preservation License Plate Advisory Committee, and the

- division in carrying out their respective responsibilities under [this act] P.L.1995, c.368 (C.39:3-27.72 et seq.).
- 3 (cf: P.L.1995, c.368, s.7)

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- 5 56. Section 8 of P.L.1964, c.48 (C.54:4-23.8) is amended to read 6 as follows:
- 8. When land which is in agricultural or horticultural use and is being valued, assessed and taxed under the provisions of [this act]
- 9 <u>P.L.1964, c.48 (C.54:4-23.1 et seq.)</u>, is applied to a use other than agricultural or horticultural, it shall be subject to additional taxes,
- hereinafter referred to as roll-back taxes, in an amount equal to the
- in the contact referred to as foir-back taxes, in an amount equal to the
- 12 difference, if any, between the taxes paid or payable on the basis of the
- valuation and the assessment authorized hereunder and the taxes that
- would have been paid or payable had the land been valued, assessed
- and taxed as other land in the taxing district, in the current tax year
- 16 (the year of change in use) and in such of the 2 tax years immediately
- 17 preceding, in which the land was valued, assessed and taxed as herein
- 18 provided.
- 19 If the tax year in which a change in use of the land occurs, the land
- was not valued, assessed and taxed under [this act] P.L.1964, c.48
- 21 (C.54:4-23.1 et seq.), then such land shall be subject to roll-back
- 22 taxes for such of the 2 tax years, immediately preceding, in which the
- 23 land was valued, assessed and taxed hereunder.
- Notwithstanding the provisions of any law, rule, or regulation to
- 25 the contrary, land which is valued, assessed and taxed under the
- 26 provisions of P.L.1964, c.48 (C.54:4-23.1 et seq.) and is acquired by
- 27 <u>the State, a local government unit, or a qualifying tax exempt</u>
- 28 <u>nonprofit organization for recreation and conservation purposes or</u>
- 29 <u>farmland preservation purposes shall not be subject to roll-back taxes.</u>
- 30 As used in this section, "acquired," "farmland preservation purposes,"
- 31 "local government unit," "qualifying tax exempt nonprofit
- 32 <u>organization," and "recreation and conservation purposes" mean the</u>
- 33 same as those terms are defined pursuant to section 3 of P.L., c.
- 34 (C.) (now before the Legislature as this bill).
- In determining the amounts of the roll-back taxes chargeable on land which has undergone a change in use, the assessor shall for each
- 37 of the roll-back tax years involved, ascertain:
- 38 (a) The full and fair value of such land under the valuation standard
- 39 applicable to other land in the taxing district;
- 40 (b) The amount of the land assessment for the particular tax year
- 41 by multiplying such full and fair value by the county percentage level,
- 42 as determined by the county board of taxation in accordance with
- 43 section 3 of P.L.1960, [chapter] <u>c.</u>51 (C.54:4-2.27);
- 44 (c) The amount of the additional assessment on the land for the
- 45 particular tax year by deducting the amount of the actual assessment
- 46 on the land for that year from the amount of the land assessment

1 determined under (b) hereof; and

(d) The amount of the roll-back tax for that tax year by multiplying 2

3 the amount of the additional assessment determined under (c) hereof

4 by the general property tax rate of the taxing district applicable for

5 that tax year.

6 (cf: P.L.1970, c.243, s.2)

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57. N.J.S.59:1-3 is amended to read as follows: 8

59:1-3. Definitions. As used in this subtitle: 9

10 "Employee" includes an officer, employee, or servant, whether or not compensated or part-time, who is authorized to perform any act 11 or service; provided, however, that the term does not include an 12 13 independent contractor.

14 "Employment" includes office; position; employment; or service, 15 under the supervision of the Palisades Interstate Park Commission, in a volunteer program in that part of the Palisades Interstate Park 16 located in New Jersey, as an emergency management volunteer or as a volunteer doing work for the Division of Parks and Forestry, the Division of Fish, Game and Wildlife, or the New Jersey Natural Lands Trust [or the New Jersey Historic Trust], as authorized by the Commissioner of Environmental Protection , or for the New Jersey 22 Historic Trust.

"Enactment" includes a constitutional provision, statute, executive order, ordinance, resolution or regulation.

"Injury" means death, injury to a person, damage to or loss of property or any other injury that a person may suffer that would be actionable if inflicted by a private person.

"Law" includes enactments and also the decisional law applicable within this State as determined and declared from time to time by the

courts of this State and of the United States. "Public employee" means an employee of a public entity, and includes: a person participating, under the supervision of the Palisades Interstate Park Commission, in a volunteer program in that part of the

34 Palisades Interstate Park located in New Jersey; a volunteer doing 35 work for the Division of Parks and Forestry, the Division of Fish,

36 Game and Wildlife, or the New Jersey Natural Lands Trust [or the

New Jersey Historic Trust], as authorized by the Commissioner of 37

38 Environmental Protection : a volunteer doing work for the New Jersey

39 Historic Trust; and any person retained by the public defender to

40 serve as an arbitrator, mediator, or in such similar capacity. "Public 41 employee" does not include any independent contractors or other

individuals, agencies, or entities not established in or employed by the 42

43 Office of the Public Defender designated to provide protection and

44 advocacy services to indigent mental hospital admittees or persons

45 with a developmental disability as the term is defined in section 3 of

P.L.1977, c.82 (C.30:6D-3). 46

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"Public entity" includes the State, and any county, municipality, 1 2 district, public authority, public agency, and any other political 3 subdivision or public body in the State. "Public entity" does not 4 include any independent contractors or other individuals, agencies, or entities not established in or employed by the Office of the Public 5 6 Defender designated to provide protection and advocacy services to 7 indigent mental hospital admittees or persons with a developmental 8 disability as the term is defined in section 3 of P.L.1977, c.82 9 (C.30:6D-3).10 "State" shall mean the State and any office, department, division, bureau, board, commission or agency of the State, but shall not 11 12 include any such entity which is statutorily authorized to sue and be 13 sued. "State" also means the Palisades Interstate Park Commission, 14 but only with respect to employees, property and activities within the 15 State of New Jersey. "Statute" means an act adopted by the Legislature of this State or 16 17 by the Congress of the United States. (cf: P.L.1997, c.199, s.4) 18 19 20 58. This act shall take effect immediately. 21 22 23 **STATEMENT** 24

25 26

27 the State to address its open space preservation, farmland preservation, recreation and park development, and historic 28 29 preservation funding needs for at least the next decade. In November 30 1998, the voters of the State approved a constitutional amendment 31 dedicating \$98 million per year to those purposes and authorizing the 32 issuance of up to \$1 billion in revenue bonds based upon the constitutionally dedicated funds. This bill would establish the "Garden 33 34 State Preservation Trust" (GSPT) as the entity responsible for issuing those bonds, and prescribe procedures and funding allocations to guide 35 the GSPT, the Department of Environmental Protection (DEP), the 36 37 State Agricultural Development Committee (SADC), and the New 38 Jersey Historic Trust (NJHT) in meeting those funding needs. This

This bill, to be known as the "Garden State Preservation Trust

Act," sets forth a comprehensive statutory framework that will enable

- 39 bill, in conjunction with the 1998 constitutional amendment, will give
- 40 the State, local governments, and nonprofit organizations the financial
- 41 wherewithal to fulfill their proper roles as stewards of the State's open
- 42 spaces, farmland, and historic sites, and, in so doing, ensure that these
- 43 priceless resources are preserved and protected for the use and
- 44 enjoyment of both the current and future generations.
- 45 The GSPT would be composed of nine voting members, as follows:
- (1) the Commissioner of Environmental Protection, the Secretary of 46

- Agriculture, the Secretary of State, and the State Treasurer, all of 1
- 2 whom would serve ex officio; and (2) one appointee by the Governor,
- 3 two appointees (from different political parties) by the President of the
- 4 Senate, and two appointees (from different political parties) by the
- 5 Speaker of the General Assembly. The appointees of the Senate
- 6 President and the Assembly Speaker would be made in compliance
- 7 the constitutional amendment's provision authorizing
- 8 appointments to the GSPT by the Legislature. The terms of the
- 9 appointees would be five years, except for the staggered terms of
- 10 those first appointed. The chairperson would be elected annually and
- the chair would rotate annually among the three classes of appointees. 11
- 12 The Governor's appointee would be the first chairperson of the trust.
- 13 The bill would provide that the GSPT shall not incur debt in any

State fiscal year in excess of \$200 million, except that if that permitted

- 15 amount of debt, or any portion thereof, is not incurred in a State fiscal
- year it may be incurred in a subsequent State fiscal year. This 16
- 17 limitation could not be increased except by law. The constitutional
- 18 amendment provides that the constitutionally dedicated moneys shall
- 19 not be used to make payments related to bonds, notes or other
- 20 obligations which in aggregate principal amount exceed \$1 billion plus
- 21 costs of issuance. The bill includes a \$1 billion limit (plus costs of
- 22 issuance) on the aggregate principal amount of bonds, notes or other
- 23 obligations, including subordinated indebtedness, that may be issued
- 24 by the GSPT.

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- 25 Generally, the bill would provide that in each State fiscal year over
- 26 the next decade, the GSPT, after retaining sufficient funds to pay any
- 27 debt service on its bonds and notes, would transfer \$6 million to the
- NJHT for historic preservation projects, and then divide the remaining 29
- proceeds as follows: 60% for the Green Acres program and 40% for
- the farmland preservation program. All administrative costs and 30 31 expenses, including but not limited to salaries, fringe and other
- benefits, equipment, materials, direct and indirect costs, and non-32
- salaried administrative costs, of the DEP, SADC, NJHT, and any other 33
- 34 State entity incurred in connection with the implementation or
- administration of the constitutional amendment or the bill would be 35
- 36 paid from the State General Fund, not from constitutionally dedicated
- 37
- 38 Of the moneys set aside each year for the Green Acres program,
- 39 50% would be allocated for open space acquisition and park
- 40 development by the State, 40% for grants and low-interest (up to 2%)
- 41 loans to local government units for open space acquisition and park
- 42 development, and 10% for grants to nonprofit organizations for open
- 43 space acquisition and park development. Loan repayments are
- 44 specifically dedicated for future loans to local government units for
- 45 open space acquisition or park development.
- 46 The GSPT would have the authority from year to year to alter the

1 presumed funding allocation percentages and levels among and within

2 the three programs as established in the bill and to transfer moneys

3 between the programs for the purposes of responding to special needs

or circumstances, but only after conducting at least one public hearing

5 with at least 60 days advance public notice thereof.

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6 Under the bill, proposed project funding lists would be submitted by the DEP and the SADC at least twice per year to the GSPT for its 7 8 approval, and by the NJHT to the GSPT for its approval whenever 9 deemed appropriate but most likely at least once per year. Once 10 approved, these lists would be forwarded to the Governor and the 11 Legislature for approval in the form of appropriation bills. The GSPT 12 could not add projects to these lists, but it could delete projects. A 13 project deletion by the GSPT would trigger a review process by the 14 GSPT involving the affected parties. Upon completion of that review, 15 if the DEP, SADC, or NJHT, as the case may be, decided that the project still warranted funding, the project would be placed again on 16 17 a list to be considered by the Legislature for appropriation, and once 18 on that list the project could not be deleted again by the GSPT. The 19 opinions of the GSPT and the State agency concerning the merits and 20 validity of any project subjected to this review process would be 21 forwarded to the Legislature. The Legislature would retain its 22 inherent power in all cases to accept or reject a project by choosing to 23 include it in, or exclude it from, an appropriation bill. The bill provides that the total amount that may be appropriated for Green 24 25 Acres and farmland preservation projects in any State fiscal year shall 26 not exceed \$200 million.

The bill would create the Office of Green Acres in the DEP. Heretofore, that office, out of necessity, has been functioning but without fully expressed statutory authority. In addition to its other duties and responsibilities under the bill, the office would be responsible for establishing criteria for evaluating and ranking open space preservation projects for funding based upon guidelines in the bill, and would continue to administer the existing Green Acres bond act program and especially the existing Green Trust program for local government units. Projects funded with Green Trust moneys would also proceed through the GSPT approval process outlined above.

Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects.

Generally, with respect to the Green Acres program, the standard grant, if awarded, to a local government unit would be for 25% of open space acquisition costs, except the GSPT could raise that amount to 50% upon a showing of special need or exceptional circumstances. However, if a local government unit has enacted a dedicated local open space tax or similar stable source of local funding for open space

- 1 preservation, the grant, if awarded, would be for 50% of acquisition
- 2 costs, and the GSPT could raise that amount to 75% upon a special
- 3 showing. A grant to a county or municipality for a project in an urban
- 4 aid municipality would be for 50% of open space acquisition or park
- 5 development costs, except that the GSPT could raise that amount to
- 6 75% upon a special showing. Finally, a grant to a nonprofit
- 7 organization would be for up to 50% of open space acquisition or park
- 8 development costs. Park development projects by a nonprofit 9 organization on lands owned by a local government unit would require
- 10 co-application or approval by the local government unit.

The bill would establish a sliding scale formula for payments in lieu of property taxes by the State for open space and farmland acquired and owned in fee simple by the State or nonprofit organizations. Initially, for such acquisitions pursuant to the bill, there would be a 13-

- 15 year declining payment schedule similar to that used in past Green
- 16 Acres bond acts. Thereafter, and for open space and farmland
- 17 acquired prior to or after implementation of the bill using other
- 18 funding sources and owned in fee simple by the State or nonprofit
- 19 organizations, the payments in lieu of property taxes would be based
- 20 upon the total amount of open space and farmland owned in fee simple
- 21 by the State or nonprofit organizations in the municipality, using a
- 22 sliding scale, as follows: \$2 per acre when the percentage of the total
- 23 acreage in a municipality that is owned in fee simple by the State or
- 24 nonprofit organizations for open space or farmland preservation
- purposes is less than 20%; \$5 per acre for 20% to less than 50%
- ownership; \$10 per acre for 50% to less than 60% ownership; and \$20
- 27 per acre for 60% or more ownership. These payments would be made
- 28 from the State General Fund, not from constitutionally dedicated
- 29 moneys.

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The bill would exempt the State, local government units, and nonprofit organizations from the payment of any farmland assessment roll-back tax in connection with any acquisition of land for open space or farmland preservation purposes. Also, the State would be prohibited from using eminent domain to acquire land for open space preservation except with the approval of the Legislature by adoption of a concurrent resolution to that effect. However, if needed, eminent domain proceedings could be employed by the State for the purpose

38 only of establishing value.

The bill generally follows the laws and regulations for the existing Green Acres bond act program with respect to diversions of land acquired for open space preservation purposes to other uses, with certain exceptions.

With respect to farmland preservation, the SADC would pay for up to 80% of the cost of acquisition by a local government unit of a development easement on farmland. The bill also would provide for payment by the SADC of up to 80% of the cost of acquisition by a

- 1 local government unit of the fee simple title to farmland, which would
- 2 be resold with an agricultural deed restriction placed upon the land.
- 3 The current sliding scale formula for calculating the actual SADC
- 4 share of the cost of an acquisition, as set forth in SADC regulations,
- 5 would continue.
- 6 Under the bill, the SADC as well could acquire farmland 7 development easements or fee simple titles to farmland.
- 8 The bill would authorize a special flexible approach to be used
- 9 when appraising farmland to be preserved in the pinelands area under
- 10 the farmland preservation program. It is expected that this appraisal
- 11 process will help preserve more farmland in the pinelands area. The
- 12 bill also provides for a similar flexible approach to be used when
- appraising lands in the pinelands area to be acquired for open space
- 14 preservation purposes. In addition, the bill would require the
- 15 permanent retirement of any pinelands development credits acquired
- 16 in connection with either the open space or farmland preservation
- 17 programs.
- 18 The bill provides that in determining the value of lands under
- 19 consideration for acquisition for open space or farmland preservation
- 20 purposes, any appraisal of that value conducted by or for the DEP, the
- 21 SADC, a local government unit, or a nonprofit organization must be
- 22 made using the land use zoning of the lands in effect on November 3,
- 23 1998; except that this provision would not apply to appraisals
- 24 conducted for open space or farmland preservation purposes in the
- 25 pinelands area as described above.
- The bill would allocate \$6 million annually for historic preservation
- 27 matching grants to local government units and nonprofit organizations,
- 28 with a maximum grant amount of \$750,000 for any individual project.
- 29 Also, unexpended historic preservation funds from past historic
- 30 preservation grant awards due to project withdrawals, cancellations,
- 31 or cost savings would be reallocated to historic preservation projects
- previously approved under the prior funding program. In addition, the bill would authorize two new alternatives (in addition to by concurrent
- 34 resolution of the Legislature) for legislative approval of historic
- preservation loans issued pursuant to a 1987 bond act program: (1)
- 36 by legislative act in connection with appropriations made pursuant to
- 37 this bill; or (2) by approval of the Joint Budget Oversight Committee.
- 38 Finally, the bill would formalize by legislation the transfer, which was
- 39 accomplished in 1998 by an executive reorganization plan, of the
- 40 NJHT from in but not of the DEP to in but not of the Department of
- 41 State, and make certain changes to the membership, powers, and
- 42 operating procedures of the NJHT.

ASSEMBLY AGRICULTURE AND NATURAL RESOURCES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1000000

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 20, 1999

The Assembly Agriculture and Natural Resources Committee reports favorably and with committee amendments Assembly Bill No. 1000000.

As amended by the committee, this bill, to be known as the "Garden State Preservation Trust Act," would establish a statutory framework for open space preservation, farmland preservation, recreation and park development, and historic preservation efforts in the State for at least the next decade. In November 1998, the voters of the State approved a constitutional amendment dedicating \$98 million per year to those purposes and authorizing the issuance of up to \$1 billion in revenue bonds based upon the constitutionally dedicated funds. This bill would establish the "Garden State Preservation Trust" (GSPT) as the entity responsible for issuing those bonds, and prescribe procedures and funding allocations to guide the GSPT, the Department of Environmental Protection (DEP), the State Agricultural Development Committee (SADC), and the New Jersey Historic Trust (NJHT) in meeting those funding needs.

The GSPT would be composed of nine voting members, as follows: (1) the Commissioner of Environmental Protection, the Secretary of Agriculture, the Secretary of State, and the State Treasurer, all of whom would serve ex officio; and (2) one appointee by the Governor, two appointees (no more than one of whom could be from the same political party) by the President of the Senate, and two appointees (no more than one of whom could be from the same political party) by the Speaker of the General Assembly. The appointees of the Senate President and the Assembly Speaker would be made in compliance with the constitutional amendment's provision authorizing appointments to the GSPT by the Legislature. The terms of the appointees would be five years, except for the staggered terms of those first appointed. The chairperson would be elected annually and the chair would rotate annually among the three classes of appointees. The Governor's appointee would be the first chairperson of the trust.

The bill would provide that the GSPT shall not incur debt in any

State fiscal year in excess of \$200 million, except that if that permitted amount of debt, or any portion thereof, is not incurred in a State fiscal year it may be incurred in a subsequent State fiscal year. This limitation could not be increased except by law. The constitutional amendment provides that the constitutionally dedicated moneys shall not be used to make payments related to bonds, notes or other obligations which in aggregate principal amount exceed \$1 billion plus costs of issuance. The bill includes a \$1 billion limit (plus costs of issuance) on the aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness, that may be issued by the GSPT.

Generally, the bill would provide that in each State fiscal year over the next decade, the GSPT, after retaining sufficient funds to pay any debt service on its bonds and notes, would transfer \$6 million to the NJHT for historic preservation projects, and then divide the remaining proceeds as follows: 60% for the Green Acres program and 40% for the farmland preservation program. All administrative costs and expenses, including but not limited to salaries, fringe and other benefits, equipment, materials, direct and indirect costs, and non-salaried administrative costs, of the DEP, SADC, NJHT, and any other State entity incurred in connection with the implementation or administration of the constitutional amendment or the bill would be paid from the State General Fund, not from constitutionally dedicated moneys.

Of the moneys set aside each year for the Green Acres program, 50% would be allocated for open space acquisition and park development by the State, 40% for grants and low-interest (up to 2%) loans to local government units for open space acquisition and park development, and 10% for grants to nonprofit organizations for open space acquisition and park development. Loan repayments are specifically dedicated for future loans to local government units for open space acquisition or park development.

The GSPT would have the authority from year to year to alter the presumed funding allocation percentages and levels among and within the three programs as established in the bill and to transfer moneys between the programs for the purposes of responding to special needs or circumstances, but only after conducting at least one public hearing with at least 60 days advance public notice thereof.

Under the bill, proposed project funding lists would be submitted by the DEP and the SADC at least twice per year to the GSPT for its approval, and by the NJHT to the GSPT for its approval whenever deemed appropriate but most likely at least once per year. Once approved, these lists would be forwarded to the Governor and the Legislature for approval in the form of appropriation bills. The GSPT could not add projects to these lists, but it could delete projects. A project deletion by the GSPT would trigger a review process by the GSPT involving the affected parties. Upon completion of that review, if the DEP, SADC, or NJHT, as the case may be, decided that the

project still warranted funding, the project would be placed again on a list to be considered by the Legislature for appropriation, and once on that list the project could not be deleted again by the GSPT. The opinions of the GSPT and the State agency concerning the merits and validity of any project subjected to this review process would be forwarded to the Legislature. The Legislature would retain its inherent power in all cases to accept or reject a project by choosing to include it in, or exclude it from, an appropriation bill. The bill provides that the total amount that may be appropriated for Green Acres and farmland preservation projects in any State fiscal year shall not exceed \$200 million.

The bill would create the Office of Green Acres in the DEP. In addition to its other duties and responsibilities under the bill, the office would be responsible for establishing criteria for evaluating and ranking open space preservation projects for funding based upon guidelines in the bill, and would continue to administer the existing Green Acres bond act program and especially the existing Green Trust program for local government units. Projects funded with Green Trust moneys would also proceed through the GSPT approval process outlined above.

Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects.

Generally, with respect to the Green Acres program, the standard grant, if awarded, to a local government unit would be for 25% of open space acquisition costs, except the GSPT could raise that amount to 50% upon a showing of special need or exceptional circumstances. However, if a local government unit has enacted a dedicated local open space tax or similar stable source of local funding for open space preservation, the grant, if awarded, would be for 50% of acquisition costs, and the GSPT could raise that amount to 75% upon a special showing. A grant to a county or municipality for a project in an urban aid municipality would be for 50% of open space acquisition or park development costs, except that the GSPT could raise that amount to 75% upon a special showing. Finally, a grant to a nonprofit organization would be for up to 50% of open space acquisition or park Park development projects by a nonprofit development costs. organization on lands owned by a local government unit would require co-application or approval by the local government unit.

The bill would establish a sliding scale formula for payments in lieu of property taxes by the State for open space acquired and owned in fee simple by the State or nonprofit organizations. Initially, for such acquisitions pursuant to the bill, there would be a 13-year declining payment schedule similar to that used in past Green Acres bond acts. Thereafter, and for open space acquired prior to or after implementation of the bill using other funding sources and owned in fee simple by the State or nonprofit organizations, the payments in lieu

of property taxes would be based upon the total amount of open space owned in fee simple by the State or nonprofit organizations in the municipality, using a sliding scale, as follows: \$2 per acre when the percentage of the total acreage in a municipality that is owned in fee simple by the State or nonprofit organizations for open space preservation purposes is less than 20%; \$5 per acre for 20% to less than 50% ownership; \$10 per acre for 50% to less than 60% ownership; and \$20 per acre for 60% or more ownership. These payments would be made from the State General Fund, not from constitutionally dedicated moneys.

The bill would exempt the State, local government units, and nonprofit organizations from the payment of any farmland assessment roll-back tax in connection with any acquisition of land for open space preservation purposes. Also, the State would be prohibited from using eminent domain to acquire land for open space preservation except with the approval of the Legislature by adoption of a concurrent resolution to that effect. However, if needed, eminent domain proceedings could be employed by the State for the purpose only of establishing value.

The bill generally follows the laws and regulations for the existing Green Acres bond act program with respect to diversions of land acquired for open space preservation purposes to other uses, with certain exceptions.

With respect to farmland preservation, the SADC would pay for up to 80% of the cost of acquisition by a local government unit of a development easement on farmland. The bill also would provide for payment by the SADC of up to 80% of the cost of acquisition by a local government unit of the fee simple title to farmland, which would be resold with an agricultural deed restriction placed upon the land. As amended by the committee, the SADC would provide grants for up to 50% of the cost of acquisition by a nonprofit organization of a development easement on farmland or the fee simple title to farmland, which would be resold or leased with an agricultural deed restriction as determined by the SADC. The current sliding scale formula for calculating the actual SADC share of the cost of an acquisition, as set forth in SADC regulations, would continue.

Under the bill, the SADC as well could acquire farmland development easements or fee simple titles to farmland.

The bill would authorize a special flexible approach to be used when appraising farmland to be preserved in the pinelands area under the farmland preservation program. The bill also provides for a similar flexible approach to be used when appraising lands in the pinelands area to be acquired for open space preservation purposes. In addition, the bill would require the permanent retirement of any pinelands development credits acquired in connection with either the open space or farmland preservation programs.

The bill provides that in determining the value of lands under consideration for acquisition for open space or farmland preservation purposes, any appraisal of that value conducted by or for the DEP, the SADC, a local government unit, or a nonprofit organization must be made using the land use zoning of the lands in effect on November 3, 1998; except that this provision would not apply to appraisals conducted for open space or farmland preservation purposes in the pinelands area as described above.

The bill would allocate \$6 million annually for historic preservation matching grants to local government units and nonprofit organizations, with a maximum grant amount of \$750,000 for any individual project. Also, unexpended historic preservation funds from past historic preservation grant awards due to project withdrawals, cancellations, or cost savings would be reallocated to historic preservation projects previously approved under the prior funding program. In addition, the bill would authorize two new alternatives (in addition to by concurrent resolution of the Legislature) for legislative approval of historic preservation loans issued pursuant to a 1987 bond act program: (1) by legislative act in connection with appropriations made pursuant to this bill; or (2) by approval of the Joint Budget Oversight Committee (JBOC). Finally, the bill would formalize by legislation the transfer, which was accomplished in 1998 by an executive reorganization plan, of the NJHT from in but not of the DEP to in but not of the Department of State, and make certain changes to the membership, powers, and operating procedures of the NJHT.

The committee amended the bill to: (1) amend the definition of "development" to specifically exclude shore protection and beach nourishment or replenishment activities; (2) clarify the definition of "local government unit"; (3) clarify the appointment process for the GSPT; (4) subject the GSPT to the provisions of the "Open Public Meetings Act"; (5) specify that certain transfers of appropriated moneys for approved projects would require the approval only of JBOC, and not the GSPT; (6) provide that a nonprofit organization could not use as its matching share of the cost of an acquisition or development project any constitutionally dedicated grant moneys or Green Acres bond act grant moneys; (7) add that the conveyance, disposition, or diversion of State-owned open space requires the approval of the Commissioner of Environmental Protection in addition to the approval of the State House Commission; (8) add that the SADC may provide grants to nonprofit organizations of up to 50% of the cost of acquisition of a development easement or the fee simple title to farmland; (9) remove "farmland preservation purposes" from the sections providing for payments in lieu of taxes and providing for an exemption from farmland assessment roll-back taxes, for reasons of either minimal applicability or simplification; and (10) make various technical and clarifying changes.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 1000000

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 21, 1999

The Assembly Appropriations Committee reports favorably Assembly Bill No. 1000000 (1R), with committee amendments.

Assembly Bill No. 1000000 (1R), as amended, establishes the "Garden State Preservation Trust Act," to provide a statutory framework for open space preservation, farmland preservation, recreation and park development, and historic preservation efforts in the State for at least the next decade.

In November 1998, the voters of the State approved a constitutional amendment dedicating \$98 million per year to those purposes and authorizing the issuance of up to \$1 billion in revenue bonds based upon the constitutionally dedicated funds. This bill establishes the "Garden State Preservation Trust" (GSPT) as the entity responsible for issuing those bonds, and prescribes procedures and funding allocations to guide the GSPT, the Department of Environmental Protection (DEP), the State Agricultural Development Committee (SADC), and the New Jersey Historic Trust (NJHT) in meeting those funding needs.

The GSPT will be composed of nine voting members, as follows: (1) the Commissioner of Environmental Protection, the Secretary of Agriculture, the Secretary of State, and the State Treasurer, all of whom would serve ex officio; and (2) one appointee by the Governor, two appointees (no more than one of whom could be from the same political party) by the President of the Senate, and two appointees (no more than one of whom could be from the same political party) by the Speaker of the General Assembly. The appointments of the Senate President and the Assembly Speaker will be made in compliance with the constitutional amendment's provision authorizing appointments to the GSPT by the Legislature. The terms of the appointees will be five years, except for the staggered terms of those first appointed. The chairperson will be elected annually and the chair will rotate annually among the three classes of appointees. The Governor's appointee will be the first chairperson of the trust. No person holding elective public

office will be eligible to be a member of the trust.

The bill provides that the GSPT shall not issue debt in any State fiscal year in excess of \$200 million, except that if that permitted amount of debt, or any portion thereof, is not issued in a State fiscal year it may be issued in a subsequent State fiscal year. This limitation can not be increased except by law. The constitutional amendment provides that the constitutionally dedicated moneys shall not be used to make payments related to bonds, notes or other obligations which in aggregate principal amount exceed \$1 billion plus costs of issuance. The bill includes a \$1 billion limit (plus costs of issuance) on the aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness, that may be issued by the GSPT.

Generally, the bill provides that in each State fiscal year over the next decade, the GSPT, after retaining sufficient funds to pay any debt service on its bonds and notes, will transfer \$6 million to the NJHT for historic preservation projects, and then divide the remaining proceeds as follows: 60% for the Green Acres program and 40% for the farmland preservation program. All administrative costs and expenses, including but not limited to salaries, fringe and other benefits, equipment, materials, direct and indirect costs, and non-salaried administrative costs, of the DEP, SADC, NJHT, and any other State entity incurred in connection with the implementation or administration of the constitutional amendment or the bill will be paid from the State General Fund, not from constitutionally dedicated moneys.

Of the moneys set aside each year for the Green Acres program, 50% will be allocated for open space acquisition and park development by the State, 40% for grants and low-interest (up to 2%) loans to local government units for open space acquisition and park development, and 10% for grants to nonprofit organizations for open space acquisition and park development. Loan repayments are specifically dedicated for future loans to local government units for open space acquisition or park development.

The GSPT will have the authority from year to year to alter the presumed funding allocation percentages and levels among and within the three programs as established in the bill and to transfer moneys between the programs for the purposes of responding to special needs or circumstances, but only after conducting at least one public hearing with at least 60 days advance public notice thereof.

Under the bill, proposed project funding lists will be submitted by the DEP and the SADC at least twice per year to the GSPT for its approval, and by the NJHT to the GSPT for its approval at least once per year or whenever deemed appropriate. Once approved, these lists will be forwarded to the Governor and the Legislature for approval in the form of appropriation bills. The GSPT could not add projects to these lists, but it could delete projects. A project deletion by the GSPT will trigger a review process by the GSPT involving the affected

parties. Upon completion of that review, if the DEP, SADC, or NJHT, as the case may be, decided that the project still warranted funding, the project will be placed again on a list to be considered by the Legislature for appropriation, and once on that list the project could not be deleted again by the GSPT. The opinions of the GSPT and the State agency concerning the merits and validity of any project subjected to this review process will be forwarded to the Legislature. The Legislature will retain its inherent power in all cases to accept or reject a project by choosing to include it in, or exclude it from, an appropriation bill. The bill provides that the total amount that may be appropriated for Green Acres and farmland preservation projects in any State fiscal year shall not exceed \$200 million.

For State fiscal year 2000 only, however, the bill allows for the approval of projects and the appropriation of moneys therefor through the annual appropriations act for that year.

The bill provides that to the extent the DEP receives a sufficient number of applications from local government units for the funding of qualified projects to acquire or develop, for recreation and conservation purposes, lands located in urban aid municipalities, in any State fiscal year the percentage of funding from the Garden State Green Acres Preservation Trust Fund for such projects recommended by the DEP shall be substantially equivalent to or greater than the percentage derived by dividing the total amount allocated pursuant to the last five Green Acres bond acts for local government unit projects for recreation and conservation purposes in urban aid municipalities by the total amount allocated pursuant to the last five Green Acres bond acts for all local government unit projects for recreation and conservation purposes. Also, in any State fiscal year, not less than 20% of the total amount of funding from the Garden State Green Acres Preservation Trust Fund for all State projects to acquire and develop lands for recreation and conservation purposes throughout the State recommended by the department shall be for State projects located in highly populated counties of the State with population densities of at least 1,000 persons per square mile according to the latest federal decennial census.

The bill creates the Office of Green Acres in the DEP. In addition to its other duties and responsibilities under the bill, the office will be responsible for establishing criteria for evaluating and ranking open space preservation projects for funding based upon guidelines in the bill, and will continue to administer the existing Green Acres bond act program and especially the existing Green Trust program for local government units. Projects funded with Green Trust moneys will also proceed through the GSPT approval process outlined above.

Under the bill, the GSPT will have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects.

Generally, with respect to the Green Acres program, the standard

grant, if awarded, to a local government unit will be for 25% of open space acquisition costs, except the GSPT could raise that amount to 50% upon a showing of special need or exceptional circumstances. However, if a local government unit has enacted a dedicated local open space tax or similar stable source of local funding for open space preservation, the grant, if awarded, will be for 50% of acquisition costs, and the GSPT could raise that amount to 75% upon a special showing. A grant to a county or municipality for a project in an urban aid municipality will be for 50% of open space acquisition or park development costs, except that the GSPT could raise that amount to 75% upon a special showing. Finally, a grant to a nonprofit organization will be for up to 50% of open space acquisition or park development costs. Park development projects by a nonprofit organization on lands owned by a local government unit will require co-application or approval by the local government unit.

The bill will establish a sliding scale formula for payments in lieu of property taxes by the State for open space acquired and owned in fee simple by the State or nonprofit organizations. Initially, for such acquisitions pursuant to the bill, there will be a 13-year declining payment schedule similar to that used in past Green Acres bond acts. Thereafter, and for open space acquired prior to or after implementation of the bill using other funding sources and owned in fee simple by the State or nonprofit organizations, the payments in lieu of property taxes will be based upon the total amount of open space owned in fee simple by the State or nonprofit organizations in the municipality, using a sliding scale, as follows: \$2 per acre when the percentage of the total acreage in a municipality that is owned in fee simple by the State or nonprofit organizations for open space preservation purposes is less than 20%; \$5 per acre for 20% to less than 40% ownership; \$10 per acre for 40% to less than 60% ownership; and \$20 per acre for 60% or more ownership. These payments will be made from the State General Fund, not from constitutionally dedicated moneys.

The bill will exempt the State, local government units, and nonprofit organizations from the payment of any farmland assessment roll-back tax in connection with any acquisition of land for open space preservation purposes. Also, the bill prohibits the State from using eminent domain to acquire land for open space preservation except with the approval of the Legislature by adoption of a concurrent resolution to that effect. However, if needed, eminent domain proceedings could be employed by the State for the purpose only of establishing value.

The bill generally follows the laws and regulations for the existing Green Acres bond act program with respect to diversions of land acquired for open space preservation purposes to other uses, with certain exceptions.

With respect to farmland preservation, the SADC will pay for up

to 80% of the cost of acquisition by a local government unit of a development easement on farmland. The bill also will provide for payment by the SADC of up to 80% of the cost of acquisition by a local government unit of the fee simple title to farmland, which will be resold with an agricultural deed restriction placed upon the land. The SADC will provide grants for up to 50% of the cost of acquisition by a nonprofit organization of a development easement on farmland or the fee simple title to farmland, which will be resold or leased with an agricultural deed restriction as determined by the SADC. The current sliding scale formula for calculating the actual SADC share of the cost of an acquisition, as set forth in SADC regulations, will continue.

Under the bill, the SADC as well could acquire farmland development easements or fee simple titles to farmland.

The bill authorizes a special flexible approach to be used when appraising farmland to be preserved in the pinelands area under the farmland preservation program. The bill also provides for a similar flexible approach to be used when appraising lands in the pinelands area to be acquired for open space preservation purposes. In addition, the bill will require the permanent retirement of any pinelands development credits acquired in connection with either the open space or farmland preservation programs.

The bill provides that for State fiscal years 2000 through 2004 only, when the department, a local government unit, or a qualifying tax exempt nonprofit organization seeks to acquire lands for open space or farmland preservation purposes using constitutionally dedicated moneys, it shall conduct or cause to be conducted an appraisal or appraisals of the value of the lands that shall be made using the land use zoning of the lands (1) in effect at the time of proposed acquisition, and (2) in effect on November 3, 1998 as if that land use zoning is still in effect at the time of proposed acquisition. The higher of those two values will be utilized by the department, a local government unit, or a qualifying tax exempt nonprofit organization as the basis for negotiation with the landowner with respect to the acquisition price for the lands. The landowner will be provided with both values determined pursuant to this provision. A landowner will be able to waive any of the requirements of this provision and may agree to sell the lands for less than the values so determined. Also, the bill provides for certain exceptions to the requirements of this provision.

The bill allocates \$6 million annually for historic preservation matching grants to local government units and nonprofit organizations, with a maximum grant amount of \$750,000 for any individual project. Also, unexpended historic preservation funds from past historic preservation grant awards due to project withdrawals, cancellations, or cost savings will be reallocated to historic preservation projects previously approved under the prior funding program. In addition, the bill authorizes two new alternatives (in addition to approval by

concurrent resolution of the Legislature) for legislative approval of historic preservation loans issued pursuant to a 1987 bond act program: (1) by legislative act in connection with appropriations made pursuant to this bill; or (2) by approval of the Joint Budget Oversight Committee. Finally, the bill will formalize by legislation the transfer, which was accomplished in 1998 by an executive reorganization plan, of the NJHT from in but not of the DEP to in but not of the Department of State, and make certain changes to the membership, powers, and operating procedures of the NJHT.

As amended and reported by this committee, this bill is identical to Senate Bill No. 9 (1R) of 1999.

FISCAL IMPACT:

The constitutional amendment establishes this funding source from State sales tax revenues by authorizing the dedication of \$98 million annually for ten years (through FY 2009); authorizing the sale of up to \$1 billion in revenue bonds; and dedicating up to \$98 million annually (from FY 2010 through FY 2029) to pay the debt service on such bonds. This bill creates the Garden State Preservation Trust (GSPT) as the entity responsible for issuing those bonds, and prescribes procedures and funding allocations to guide the GSPT, the Department of Environmental Protection (DEP), the State Agricultural Development Committee (SADC), and the New Jersey Historic Trust (NJHT) in meeting those funding needs. The GSPT is designated as an independent State agency located "in, but not of" the Department of the Treasury.

The bill provides that all administrative costs and expenses incurred by the GSPT, DEP, SADC, NJHT, or any other State entity in connection with the implementation or administration of the constitutional amendment or the bill will be paid from the General Fund. Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects. It would be allowed to hire an executive director and staff with administrative expenses not exceeding \$150,000 annually. The GSPT would also be required to pay its five public board appointees \$150 per diem.

Initially under the bill State Aid support to municipalities for payment in lieu of taxes (PILOT) for open space acquired and owned in fee simple by the State or nonprofit organizations would be accomplished by a 13-year declining payment schedule similar to that used in past Green Acres bond acts. Thereafter, and for open space acquired prior to or after implementation of the bill using other funding sources and owned in fee simple by the State or nonprofit organizations, the payments in lieu of property taxes will be based upon the total amount of open space owned in fee simple by the State or nonprofit organizations in the municipality, using a sliding scale.

After the 13-year period payments will be based on holdings controlled by both the Division of Parks and Forestry and the Division of Fish, Game and Wildlife.

The Office of Legislative Services (OLS) has estimated that the State's administrative costs to implement the constitutional amendment under the bill in FY 2000 would be approximately \$8,142,000, based on the amounts contained in the Governor's FY 2000 Budget Recommendation. Future administrative costs are likely to rise as funding availability and acquisition activity under the Open Space initiative increases over the next ten years.

The OLS estimates that State Aid for PILOT payments under the bill will be \$4,520,000 in FY 2000, \$2,200,000 more than the current appropriation for this program, which is also included in the FY 2000 Budget Recommendation

The actual debt service costs for bonds issued will depend on market factors when the bonds are issued, or later if refinancing becomes an option.

COMMITTEE AMENDMENTS:

The amendments:

- (1) clarify the definition of "acquisition or acquire";
- (2) change the minimum rate that a county or municipality must meet for its dedicated open space tax or similar stable source of local funding for open space preservation to qualify the county or municipality for special funding considerations under the bill from 1/4 cent per \$100 of assessed value of real property to 1/2 cent per \$100 of assessed value of real property;
- (3) prohibit persons who hold elective public office from being members of the GSPT;
- (4) require that certain inspections be conducted and notices issued with respect to the possible existence of historic buildings or structures on certain lands acquired for recreation and conservation purposes;
- (5) authorize public access on lands donated by public utilities to the State for recreation and conservation purposes, unless the DEP determines such access would be detrimental to the lands or any natural resources associated therewith;
- (6) direct a study of the process by which easements are granted to public utilities on preserved lands and how that process might be improved;
- (7) clarify that the State-owned recreation and conservation lands for which payments in lieu of taxes are made are only those recreation and conservation lands administered by the DEP;
- (8) reduce the qualifying percentage, with respect to lands owned in a municipality by the State or a nonprofit organization for recreation and conservation purposes, for certain levels of payments in lieu of taxes made to municipalities from 50% to 40%;

- (9) clarify that the current law and practice by which compensation is calculated when State recreation and conservation lands are diverted to other uses will continue to apply;
- (10) change certain language in the bill concerning the "incurring" of debt to the "issuing" of debt;
- (11) allow also, for State fiscal year 2000 only, the approval of certain projects and the appropriation of moneys therefor through the annual appropriations act for that year;
- (12) prohibit local government units and nonprofit organizations from using constitutionally dedicated moneys to acquire lands that are already permanently preserved for recreation and conservation purposes (i.e., permanently preserved through ownership for such purposes by other local governmental units or nonprofit organizations);
- (13) establish annual funding levels for local projects in urban aid municipalities and for State projects in highly populated counties for recreation and conservation purposes;
- (14) require a biennial study comparing actual appropriations for open space projects in urban aid municipalities in future years to historical averages for such projects in the years 1984 through 1998;
- (15) modify and clarify provisions in the bill pertaining to the valuation of lands under consideration for acquisition with regard to the current and previous land use zoning of those lands; and (16) make various clarifying and technical amendments.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 1000000

STATE OF NEW JERSEY 208th LEGISLATURE

DATED: JUNE 30, 1999

Assembly Bill No. 1000000 (1R) of 1999, the "Garden State Preservation Trust Act," establishes the statutory framework to implement the constitutional amendment approved by the State's voters in November, 1998 that provides a stable funding source for the Governor's Open Space Preservation Initiative. The constitutional amendment establishes this funding source from State sales tax revenues by authorizing the dedication of \$98 million annually for ten years (through FY 2009); authorizing the sale of up to \$1 billion in revenue bonds; and dedicating up to \$98 million annually (from FY 2010 through FY 2029) to pay the debt service on such bonds. This bill creates the Garden State Preservation Trust (GSPT) as the entity responsible for issuing those bonds, and prescribes procedures and funding allocations to guide the GSPT, the Department of Environmental Protection (DEP), the State Agricultural Development Committee (SADC), and the New Jersey Historic Trust (NJHT) in meeting those funding needs. The GSPT is designated as an independent State agency located "in, but not of" the Department of the Treasury.

Among the bill's provisions that directly affect the State Budget, the bill directs that all administrative costs and expenses incurred by the GSPT, DEP, SADC, NJHT, or any other State entity in connection with the implementation or administration of the constitutional amendment or the bill will be paid from the General Fund. Such funding support for the existing Green Acres, Farmland Preservation, and Historic Preservation programs has traditionally been paid from the bond issues that financed these activities.

Under the bill, the GSPT would have certain reporting responsibilities with respect to financing plans, acquisition and development plans and progress, available surplus State property, and unfunded projects. It would be allowed to hire an executive director and staff with administrative expenses (derived from the General Fund) not exceeding \$150,000 annually. The GSPT would also be required to pay its five public board appointees \$150 per diem.

The last major provision affecting State funds concerns changes to the formula for State Aid support to municipalities for payment in lieu of taxes (PILOT) by the State for open space acquired and owned in fee simple by the State or nonprofit organizations. Initially, for such acquisitions pursuant to the bill, there would be a 13-year declining payment schedule similar to that used in past Green Acres bond acts. Thereafter, and for open space acquired prior to or after implementation of the bill using other funding sources and owned in fee simple by the State or nonprofit organizations, the payments in lieu of property taxes would be based upon the total amount of open space owned in fee simple by the State or nonprofit organizations in the municipality, using a sliding scale.

In addition, such payments (after the 13-year period) will be based on holdings controlled by both the Division of Parks and Forestry and the Division of Fish, Game and Wildlife. At present, only lands controlled by the Division of Parks and Forestry (after the 13-year period) are subject to PILOT payments. Under the bill, all such payments would continue to be made from the General Fund, as is the current practice.

The Office of Legislative Services (OLS) estimates that the State's administrative costs to implement the constitutional amendment under the bill in FY 2000 would be approximately \$8,142,000, as follows:

<u>Agency</u>	Salary Costs	Non-Salary Costs
Green Acres (DEP)	\$4,054,000	\$1,880,000
SADC (DOA)	815,000	555,000
Historic Trust (State)	443,000	245,000
GSPT (Treasury)	130,000	20,000
	\$5,442,000	\$2,700,000

With the exception of the GSPT, these estimates are based on the amounts contained in the Governor's FY2000 Budget Recommendation. While these recommended amounts, as currently proposed, would be supported by existing bond fund balances, it is uncertain exactly when these activities will actually become partially or totally supported by State funds under the bill. Future administrative costs are likely to rise as funding availability and acquisition activity under the Open Space initiative increases over the next ten years.

The OLS estimates that State Aid for PILOT payments under the bill will be \$4,520,000 in FY2000. This figure, which is \$2,200,000 more than the current appropriation for this program, is also included in the FY 2000 Budget Recommendation and is based on the amended formula as contained in this bill. Some of the factors that may affect future PILOT spending levels include the amount of land purchased for State and non-profit ownership, the location and value of acquired

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property, the municipal tax rate, and whether such property was previously under farmland assessment.

Finally, the actual debt service costs for bonds issued under the Open Space initiative will depend on market factors when the bonds are issued, or later if refinancing becomes an option. As such, if economic conditions are favorable or if other factors limit the amount of bonds issued, the level of annual debt service payments will fluctuate accordingly.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

PO BOX 004 TRENTON, NJ 08625

Office of the Governor NEWS RELEASE

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RELEASE: June 30, 1999

Governor Signs Historic Open Space Preservation Bill; Applauds Overwhelming Support For Landmark Program

Leading the nation and providing a model for other states to follow, Gov. Christie Whitman today signed into law the Garden State Preservation Trust Act, which will allow New Jersey to preserve 1 million acres over the next ten years. The bill establishes, for the first time in history, a stable source of funding for preservation efforts.

"With this legislation, we assure a legacy of pristine streams and lakes, beautiful parks, and unspoiled landscapes to future generations," said Gov. Whitman. "What's more, New Jersey's preservation effort is the most ambitious program of its kind in the entire country. What began nearly 40 years ago with funding for the Green Acres program, has evolved into a national model for open space protection."

The Governor thanked members of the Coalition to Preserve Natural Resources, the Council on the Outdoors, former Assemblywoman Maureen Ogden and open space advocate Helen Fenske and bill sponsors for their tireless effort and support in promoting preservation efforts through this historic plan.

"I also want to express my appreciation to all the citizens who voted to preserve an additional 1 million acres of open space," the Governor said. "Your overwhelming support of the preservation initiative not only established New Jersey as a national leader in environmental policy, but also helped preserve the character of our Garden State."

According to the Governor, nearly 40 percent of the State's land will be preserved once the one million acre goal is reached.

S-9, sponsored by Senate President Donald DiFrancesco (R-Middlesex/ Morris/Somerset /Union) and Senator Henry P. McNamara (R-Bergen/Passaic) and Assembly Speaker Jack Collins (R-Salem/Cumberland/Gloucester) and Assemblyman Steve Corodemus (R-Monmouth), establishes the statutory framework necessary to implement the landmark preservation plan approved by a 2-1 margin of New Jerseyans last November. The 1998 vote amended the New Jersey constitution to provide a stable source of funding to acquire and preserve open space, farmland and historic sites around the state. The amendment dedicates \$98 million annually for ten years dedicated to preservation efforts and authorizes the issuance of up to \$1 billion in revenue bonds.

The legislation signed today by the Governor establishes the Garden State Preservation Trust (GSPT), a nine member board that will receive and approve projects submitted by the Department of Environmental Protection (DEP) and the State Agriculture Development Committee (SADC), at least twice a year. The GSPT will submit at least two appropriation bills each year to fund projects.

The Act also establishes the Garden State Preservation Trust Fund Account (Trust Fund) which will receive \$98 million annually for ten years. From FY 2010 through and including FY 2029, debt service on the bonds shall be satisfied by funds deposited into the trust fund from the general fund. These funds will not exceed \$98 million during a Fiscal Year.

The bill will allow projects funded under the Trust Fund to begin immediately by allowing \$90 million to be appropriated through the appropriations act for FY 2000. This will appropriate money for eligible projects prior to the establishment of the GSPT which is expected to be operational in the Fall of this year.

Attached are specific provisions of the legislation.

Keeping the Garden in the Garden State The Garden State Preservation Trust Act

Historic Preservation Trust Fund

• Will receive \$6 million annually for ten years to fund historic preservation projects including matching grant awards.

Garden State Green Acres Preservation

- DEP will continue its current duties and responsibilities for the Green Acres and Green Trust programs.
- Sixty percent of the remaining annual funds after the \$6 million is deposited with the Historic Trust will be used for Green Acres and Green Trust projects.
- Half of this funding will be used for state acquisition and development projects with 20 percent of that half being designated for highly populated counties. Highly populated counties will be those which qualify under the 1995 Green Acres Bond Act, more specifically based on a 1,000 person per mile standard. Currently, those counties include Bergen, Hudson, Essex, Passaic, Union, Middlesex, Monmouth, Mercer and Camden.
- Forty percent of these funds will be allocated for local acquisition and development projects and 10 percent will be allocated for nonprofit

acquisition. Also, funds will be set aside for local urban acquisition and development based on a percentage that will be equal to the total allocated for urban aid municipalities over the last five Green Acres Bond Acts since 1983 divided by the total allocated to all local government units in those bond acts.

- Establishes a process to determine the value of a Pinelands Development Credit for the purposes of preserving open space and farmland in the Pinelands.
- Local governments and qualifying nonprofit organizations cannot use Green Acres funds for lands that are already permanently preserved for recreation or conservation purposes.
- The NJ Historic Preservation Office must be notified of any potentially historic buildings or structures which exist on property purchased under the Green Acres program.

Garden State Farmland Preservation Trust Program

- The State Agriculture Development Committee (SADC) will continue its responsibilities for the Farmland Preservation Program.
- Money appropriated to the Farmland Preservation Trust will be used to
 - o Provide grants for local government units to pay up to 80 percent of costs of acquisition and development easements or fee simple titles.
 - o Pay 100 percent of the cost of acquisition by the state of development easements or fee simple titles.
- Sets up a process to determine the value of a development easement on farmland in the Pinelands by considering:
 - o The results of a sufficient number of fair market appraisals;
 - The value of development easements in counties, municipalities and other areas reasonably contiguous to, but outside of the Pinelands;
 - o The importance of preserving agricultural lands in the Pinelands; and
 - Other factors as may be necessary to increase participation in the farmland preservation program.

Payment in Lieu of Taxes (PILOT)

 So municipalities do not suffer a loss of taxes due to state acquisition of lands, this bill extends payment in lieu of taxes to municipalities in which lands are purchased by the DEP for recreational or conservation purposes by this constitutionally- dedicated money. This does not include farmland preservation lands. Payments will be made from the general fund.

• The legislation includes a 13-year declining percentage schedule and thereafter includes a \$2, \$5, \$10, or \$20 per acre payment depending on the acreage of land in the municipality owned in fee simple for recreational and conservation purposes by the state or qualified nonprofit organizations.