# LEGISLATIVE HISTORY CHECKLIST <br> Compiled by the NJ State Law Library 

LAWS of 1999
CHAPTER: 28
NJSA: 39:3-9a
(Ten-year drivers license; Fraud Deterence Features)
BILL NO: A2623(Substituted for S1505-1 ${ }^{\text {st }}$ Reprint)
SPONSOR(S): Gregg and DeCroce
DATE INTRODUCED: November 9, 1998

## COMMITTEE:

ASSEMBLY: Transportation; Appropriations
SENATE:---
AMENDED DURING PASSAGE: Yes
DATES OF PASSAGE:
ASSEMBLY: January 12, 1999
SENATE: January 28, 1999
DATE OF APPROVAL: February 25, 1999
THE FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: A2623/1800 (Assembly Committee Substitute $-2^{\text {nd }}$ Reprint) (Amendments during passage denoted by superscript numbers)

## ACS for A2623/1800

SPONSORS STATEMENT: No
COMMITTEE STATEMENT:
ASSEMBLY: Yes
November 9, 1998
December 3, 1998
SENATE: No
FLOOR AMENDMENT STATEMENTS: Yes
LEGISLATIVE FISCAL ESTIMATE: Yes

## S1800

SPONSORS STATEMENT: Yes (Begins on page 3 of original bill)

## COMMITTEE STATEMENT:

ASSEMBLY: No
SENATE: No
FLOOR AMENDMENT STATEMENTS: $N o$
LEGISLATIVE FISCAL ESTIMATE: $N o$

## A2623

SPONSORS STATEMENT: Yes (Begins on page 13 of original bill)

## COMMITTEE STATEMENT:

ASSEMBLY: No
SENATE: No
FLOOR AMENDMENT STATEMENTS: $N o$
LEGISLATIVE FISCAL ESTIMATE: $N o$

## S1505

SPONSORS STATEMENT: Yes (Begins on page 13 of original bill) COMMITTEE STATEMENT:

ASSEMBLY: No
SENATE: Yes
December 10, 1998 - Transportation
December 10, 1998 - Budget \& Appropriations
FLOOR AMENDMENT STATEMENTS: No
LEGISLATIVE FISCAL ESTIMATE: $N o$

LAST VERSION: Yes ( $1^{\text {st }}$ Reprint)
(Amendments during passage denoted by superscript numbers)

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REPORTS: No

HEARINGS: No

## NEWSPAPER ARTICLES: Yes

"Whitman signs digital license bill," The Record, 2-26-99, p. A4.
"NJ drivers gain more mileage on licenses," The Press of Atlantic City, 2-26-99, p. A1.
"NJ drivers licenses go digital," Asbury Park Press, 2-26-99, p. A3.

P.L. 1999, CHAPTER 28, approved February 25, 1999<br>Assembly Committee Substitute (Second Reprint) for<br>Assembly, Nos. 2623 and 1800

> AN ACT concerning 10 year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.

> Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1987, c. 20 (C.39:3-9a) is amended to read as follows:
2. Each driver's license issued pursuant to R.S.39:3-10 shall have the legal name of the licensee endorsed thereon in his own handwriting. For purposes of this section, legal name shall mean the name recorded on a birth certificate unless otherwise changed by marriage, divorce or order of court. The director may require that only the legal name be recorded on the driver's license. A person who has been issued a driver's license pursuant to R.S.39:3-10 whose name is changed due to marriage, divorce or by order of court shall notify the director of the change in name within two weeks after the change is made.

A person who fails to notify the Director of the Division of Motor Vehicles of a change in name as required in this section shall be subject to a fine [of $\$ 10.00$. A person who fails to endorse a driver's license in his own handwriting as required in this section shall be subject to a fine of \$20.00]. A person who is fined under this section for a violation of this section shall not be subject to a surcharge under the New Jersey Merit Rating Plan as provided in section 6 of P.L.1983, c. 65 (C.17:29A-35).

For the purposes of this section, a digitized signature image shall constitute a licensee's signature in his own handwriting. A digitized signature image is an electronic representation of a person's written signature.
(cf: P.L.1988, c.8, s.1)
2. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
${ }^{1}$ Assembly AAP committee amendments adopted December 3, 1998.
${ }^{2}$ Assembly floor amendments adopted December 17, 1998.
in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or
drugs as related to highway safety.
Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other [State] state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. [Articulated vehicles means a combination of a commercial motor vehicle registered at a gross weight in excess of 18,000 pounds and one or more motor-drawn vehicles joined together by means of a coupling device; ] (Deleted by amendment, P.L. , c. )( now before the Legislature as this bill).
d. All motor vehicles not included in classifications a.[,] and b. [and c.] A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. [or c.] shall be a holder of a basic driver's license. Any issuance of a license under classification b. [or c.] shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [48th] 120th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established.

The required fee for a license for the [48-month] 120-month period shall be as follows:
Motorcycle license or endorsement [\$13] ..... \$35
Omnibus or school bus endorsement [\$16] ..... \$35
[Articulated vehicle endorsement \$8]
Basic driver's license [\$16] ..... \$35

The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made [on forms] in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require
the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
(cf: P.L.1998, c.108, s.1)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after January 1, 2000, each initial New Jersey license [issued to a person under the age of 21 after the effective date of this act] and each renewal of a New Jersey driver's license shall have a color [photograph] picture of the licensee ${ }^{\mathbf{2}}$ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee ${ }^{2}$. [Each initial motor vehicle license issued to a person 21 years of age or older on or after May 1, 1982, shall have a color photograph of the licensee. At the option of the licensee, a renewal of any motor vehicle driver's license shall be either a photo-license or a license that does not bear a photograph of the licensee.] All licenses ${ }^{2}$ [bearing a color] issued on and after January 1, 2000 ${ }^{\mathbf{2}}$ [photograph] ${ }^{\mathbf{2}}$ [picture of the licensee as provided in this act $]^{2}$ shall be valid for a period of [48] 120 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.
${ }^{2}$ Notwithstanding the provisions of this section to the contrary, a person 62 years of age or older or a handicapped person may elect to have a license issued for a period of five or 10 years, which election may not be altered by the director. The fee for the five year license shall be proportionately less than the fee otherwise established. ${ }^{2}$

Each initial motor vehicle license issued to a person under the age
of 21 after the effective date of P.L. 19 , c. (now before the
Legislature as this bill) shall be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which that color shall be used to achieve this result. ${ }^{2}$ [Following the name of the licensee, this license shall read in conspicuous letters:", who will be 21 on (insert date of licensee's 21st birthday)."] The license shall also bear the words 'UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21, a licensee shall be issued a replacement driver's license. ${ }^{2}$

As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated ${ }^{1}$ [and shall ensure that the licensee has passed a vision screening as required by section 1 of P.L.1977, c. 28 (C.39:3-10c) $\mathbf{]}^{1}{ }^{2}$ except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee ${ }^{2}$.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored ${ }^{2}$ or encoded, electronically or otherwise, ${ }^{2}$ in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without [photo" photo-license] picture" picture license for the unexpired term of the license.
[The provisions of this section shall not apply to driver licenses issued pursuant to P.L.1990, c. 103 (C.39:3-10.9 et al.).]
${ }^{2}$ As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205). ${ }^{2}$ (cf: P.L.1990, c.103, s.26)
4. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with [photographs] color pictures that
prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a [photograph] color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. ${ }^{2}$ [The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic stripe or database.] In addition, the director may provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form. ${ }^{2}$
(cf: P.L.1979, c.261, s.3)
5. Section 22 of P.L.1990, c. 22 (C.39:3-10.30) is amended to read as follows:
22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [48]

120 month licensing period shall be [\$16] \$35 for each commercial driver license and renewal thereof and [\$2] \$10 for each endorsement and renewal thereof. [In addition, the director shall charge a fee for a photograph of the licensee and its affixation to the commercial driver license which shall be based on the actual cost incurred by the division for the photograph and the affixation.]

The commercial driver license shall expire on the last day of the [48th] 120th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, the license shall remain valid until its expiration date. (cf: P.L.1990, c.103, s.22)
6. Section 1 of P.L.1978, c. 181 (C.39:3-12.2) is amended to read as follows:

1. a. The Director of the Division of Motor Vehicles shall provide with every new license [or renewed], renewal license [a card which can be attached to the driver's license designating that he,], identification card or renewal identification card the opportunity for each person pursuant to the provisions of the "Uniform Anatomical Gift Act," [(]P.L.1969, c. 161 (C.26:6-65 et seq.), [) is a donor of] to designate that the person shall donate all or any body organs or parts for the purposes of transplantation, therapy, medical research or education upon his death.
b. [The designation upon the card completed pursuant to the requirements of paragraph (b) of section 4 of P.L.1969, c. 161 (C.26:6-60(b)),] The designation indicating that a person is a donor pursuant to subsection a. of this section shall be done in accordance with procedures prescribed by the director. The designation shall be displayed in print in a conspicuous form and manner on the license or identification card, and electronically, by substantially the following statement: "ORGAN DONOR" and shall constitute sufficient legal authority for the removal of a body organ or part upon the [licensee's] death [and the] of the licensee or identification cardholder. The designation shall be removed [by removing the card from the license, destroying said card, or by drawing an " X " through the appropriate designation] in accordance with procedures prescribed by the director.
c. [At the time the prospective donor authorizes the designation to
appear on a separate card which shall be attached to his license, he shall be notified on the card that the designation can be removed only as set forth in subsection b.] (Deleted by amendment, P.L. , c. ) (now before the Legislature as this bill).
d. For the purposes of this section, license shall not include any temporary license or learner's permit.
(cf: P.L.1978, c.181, s.1)
2. Section 3 of P.L.1980, c. 47 (C.39:3-29.4) is amended to read as follows:
3. Every identification card authorized by section 2 of this act shall bear a color [photograph] picture of the person to whom it is issued and shall be issued upon the standard license form prescribed by the Division of Motor Vehicles for color [photograph] picture drivers' licenses, except that the card shall [be blue, and shall] prominently contain the words "For Identification Only."
(cf: P.L.1989, c.52, s.3)
4. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
5. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [48] 120 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to January 1, 2000 and any such identification card shall remain valid until its expiration date. (cf: P.L.1993, c.34, s.6)
6. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
7. The Division of Motor Vehicles shall charge fees as [it deems appropriate for the issuance of original and duplicate identification cards and for the renewal of identification cards.] follows:

Identification Card, Original \$35
Identification Card, Duplicate $\$ 5$ with stored color picture
(Due to loss, stolen or destroyed card) $\$ 10$ with new color picture
Identification Card, Renewal \$35
(cf: P.L.1989, c.52, s.5)
10. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of [\$3] \$5 if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued.
(cf: P.L.1994, c.60, s.18)
11. R.S.39:3-36 is amended to read as follows:

39:3-36. The registered owner of a motor vehicle or a motorized bicycle and a licensed operator shall notify the director of a change in his residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than $\$ 10$. Upon notification, and payment of a fee of $\$ 5$ if it involves a stored color picture or $\$ 10$ if it involves a new color picture, the director shall provide the registered owner or licensed operator either with a new license or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles.
(cf: P.L.1990, c.103, s.31)
12. Section 1 of P.L.1941, c. 343 (C.39:3-86) is amended to read as follows:

1. For a violation of a provision of chapter three of Title 39 of the Revised Statutes for which no specific penalty is provided, the offender shall be liable to a penalty of [not more than fifty dollars (\$50.00)] not less than $\$ 25$ or more than $\$ 500$ or imprisonment for a term of not exceeding fifteen days or both.
(cf: P.L.1941, c.343, s.1).
2. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
3. a. The fee for a [48-month] 120-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$16] \$35 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a color [photograph] picture of the licensee. [In addition to the fee required pursuant to subsection a. of this section, the fee for the photograph shall be $\$ 2$ for each license.]
(cf: P.L.1995, c.401, s.4)
4. Section 1 of P.L.1983, c. 565 (C.2C:21-2.1) is amended to read as follows:
5. a. A person who knowingly sells, offers or exposes for sale , or otherwise transfers, or possesses with the intent to sell, offer or expose for sale, or otherwise transfer, a document, printed form or other writing which [simulates] falsely purports to be a drivers' license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a [disorderly persons offense] crime of the third degree.
b. A person who knowingly makes, or possesses devices or materials to make, a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the third degree.
c. A person who knowingly exhibits, displays or utters a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the fourth degree.
d. A person who knowingly possesses a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a disorderly persons offense.
e. In addition to any other disposition authorized by this Title, the provisions of section 24 of P.L.1982, c. 77 (C.2A:4A-43), or any other
statute indicating the dispositions that may be ordered for an adjudication of delinquency, and, notwithstanding the provisions of subsection c. of N.J.S.2C:43-2, every person convicted of or adjudicated delinquent for a violation of any offense defined in this section shall forthwith forfeit his right to operate a motor vehicle over the highways of this State for a period to be fixed by the court at not less than six months or more than two years which shall commence on the day the sentence is imposed. In the case of any person who at the time of the imposition of the sentence is less than 17 years of age, the period of the suspension of driving privileges authorized herein, including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the sentence is imposed and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years. If the driving privilege of any person is under revocation, suspension, or postponement for a violation of any provision of this Title or Title 39 of the Revised Statutes at the time of any conviction or adjudication of delinquency for a violation of any offense defined in this chapter or chapter 36 of this Title, the revocation, suspension, or postponement period imposed herein shall commence as of the date of termination of the existing revocation, suspension or postponement.

The court before whom any person is convicted of or adjudicated delinquent for a violation of any offense defined in this section shall collect forthwith the New Jersey driver's license or licenses of that person and forward the license or licenses to the Director of the Division of Motor Vehicles along with a report indicating the first and last day of the suspension or postponement period imposed by the court pursuant to this section. If the court is for any reason unable to collect the license or licenses of the person, the court shall cause a report of the conviction or adjudication of delinquency to be filed with the director. The report shall include the complete name, address, date of birth, eye color and sex of the person and shall indicate the first and last day of the suspension or postponement period imposed by the court pursuant to this section. The court shall inform the person orally and in writing that if the person is convicted of personally operating a motor vehicle during the period of license suspension or postponement imposed pursuant to this section, the person shall, upon conviction, be subject to the penalties set forth in R.S.39:3-40. A person shall be required to acknowledge receipt of the written notice in writing. Failure to receive a written notice or failure to acknowledge in writing the receipt of a written notice shall not be a defense to a subsequent charge of a violation of R.S.39:3-40. If the person is the holder of a driver's license from another jurisdiction, the court shall not collect the license, but shall notify forthwith the director who shall notify the appropriate officials in that licensing jurisdiction. The court shall, however, in accordance with the

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provisions of this section, revoke the person's non-resident driving
privileges in this State.
    In addition to any other condition imposed, a court, in its discretion,
may suspend, revoke or postpone the driving privileges of a person
admitted to supervisory treatment under N.J.S.2C:36A-1 or
N.J.S.2C:43-12 without a plea of guilty or finding of guilt.
(cf:P.L.1983, c.565, s.1)
    215. (New section) Nothing in this act shall be construed as
requiring any county or municipal law enforcement agency to acquire
or use any electronic reader or other device in order to verify the
authenticity of a driver's license issued pursuant to the provisions of
this act, unless the cost of acquiring and using such devices is paid for
by the State of New Jersey. }\mp@subsup{}{}{2
    216. (New section) Notwithstanding the provisions of P.L.1963.
c. }73\mathrm{ (C.47:1A-1 et seq.) or any other law to the contrary, a licensee's
picture shall not be released or otherwise disclosed by the director,
except, subject to the approval of the director, for use by a
governmental agency, including any court or law enforcement agency
in carrying out its functions, or, subject to the approval of the director,
for use by any private person or entity acting on behalf of a federal,
State or local agency in carrying out its functions. }\mp@subsup{}{}{2
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${ }^{\mathbf{2}}$ [15.] 17. ${ }^{\mathbf{2}}$ (New section) The Director of the Division of Motor Vehicles, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.
${ }^{\mathbf{2}}$ [16.] 18. ${ }^{\mathbf{2}}$ R.S.39:3-39, section 2 of P.L.1979, c. 261 (C.39:310 g ) and section 1 of P.L.1964, c. 172 (C.39:3-38.1) and section 2 of P.L.1975, c. 268 (C.39:3-38.2) are repealed.
${ }^{\mathbf{2}}$ [17.] 19. ${ }^{\mathbf{2}}$ This act shall take effect January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other that those set forth in section 14 , for a period not to extend beyond January 1, 2001.

Authorizes a ten year driver's license.

STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 2623 and 1800 <br> <br> STATE OF NEW JERSEY 

 <br> <br> STATE OF NEW JERSEY}

DATED: NOVEMBER 9, 1998


#### Abstract

The Assembly Transportation Committee reports favorably an Assembly Committee Substitute for Assembly Bill Nos. 2623 and 1800.

This substitute bill would establish a 10-year driver's license with a high degree of security against fraud. The license would contain only motor vehicle information and display a tamper-proof color picture of the licensee. In order to deter fraud, the information would be stored electronically in a bar code, magnetic stripe, or database. To address public concerns about privacy, the bill specifies that the information stored on the license would be subject to State and federal driver's privacy protection laws. The substitute bill provides that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license.

The fee for the basic 10-year driver's license would be $\$ 35$, which decreases the annual picture driver's license cost from $\$ 4.50$ to $\$ 3.50$. In addition to driver's licenses, the bill's provisions apply to identification cards and specific driver's license endorsements, such as boat licenses, motorcycle licenses and commercial driver licenses. The bill would not alter current expiration dates, nor invalidate current licenses.

The provisions of the bill would be implemented over a four-year period beginning on January 1, 2000, as licenses are renewed. It is the committee's understanding that the Director of the Division of Motor Vehicles, in order to establish a smooth transition from four-year licenses to 10 -year licenses, may provide that licenses issued in the four years immediately following the implementation of this act be for a term of less than 10 years. The staggering of license renewals over a ten-year period would establish a stable and consistent demand for renewals, but would provide that all licensees are issued a tamperproof license by December 31, 2004.

The substitute bill also provides that, after the effective date of the bill, the initial motor vehicle license issued to a person under the age of 21 will be conspicuously distinct, through the use of color, from the


driver's licenses issued to persons 21 years of age or older. The director will consult with the Superintendent of State Police to determine the color and manner in which that color shall be used to achieve an easily discernible license for licensees under the age of 21.

The substitute bill provides that the designation indicating that a person is an organ donor shall be displayed in print in a conspicuous form and manner on a license or identification card, and electronically, by substantially the following statement: "ORGAN DONOR."

Finally, the substitute bill establishes enhanced penalties, which would take effect immediately, for those who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license.

## STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 2623 and 1800 

## STATE OF NEW JERSEY

DATED: DECEMBER 3, 1998


#### Abstract

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2623/1800 ACS with committee amendments.

Assembly Bill No. 2623/1800 ACS, as amended, establishes a 10year driver's license with a high degree of security against fraud. The license will contain only motor vehicle information and display a tamper-proof color picture of the licensee. To deter fraud, the information will be stored electronically in a bar code, magnetic stripe, or database. To address public concerns about privacy, the bill specifies that the information stored on the license will be subject to State and federal driver's privacy protection laws. The bill requires that material used for, and in the manufacturing process of, the license prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license.

The fee for the basic 10-year driver's license will be $\$ 35$, which decreases the per-year picture driver's license cost from $\$ 4.50$ to $\$ 3.50$. In addition to driver's licenses, the bill's provisions apply to identification cards and specific driver's license endorsements, such as boat licenses, motorcycle licenses and commercial driver licenses. The bill does not alter current expiration dates, nor invalidate current licenses.

The provisions of the bill will be implemented over a four-year period beginning on January 1, 2000, as licenses are renewed.

The bill requires that initial motor vehicle licenses issued to a person under the age of 21 be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director will consult with the Superintendent of State Police to determine the color and manner in which that color will be used to achieve an easily discernible license for licensees under the age of 21 .

The bill requires that the designation indicating that a person is an organ donor be displayed in print in a conspicuous form and manner on a license or identification card, and electronically, by substantially


the following statement: "ORGAN DONOR."
Finally, the substitute bill establishes enhanced penalties, effective immediately, for those who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license.

As amended and reported by the committee, this bill is identical to Senate Bill No. 1505.

## FISCAL IMPACT:

The Division of Motor Vehicles has provided the information that its fiscal analysis of the implementation costs for the 10 -year license is not complete, but that its preliminary estimate is the first year costs will be between $\$ 5$ million and $\$ 7$ million; the division expects to have a more definitive cost estimate by mid-December.

## COMMITTEE AMENDMENTS:

The amendments delete a provision concerning vision testing upon license renewal.

# STATEMENT TO 

[First Reprint]

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 2623 and 1800 

with Assembly Floor Amendments<br>(Proposed By Assemblyman GREGG)

ADOPTED: DECEMBER 17, 1998

This bill would establish a ten year driver's license. These floor amendments would allow persons born before January 1, 1939 and the handicapped to elect whether or not to have a color picture on their licenses. Also, the amendments would allow persons age 62 or older on or after the year 2000 and the handicapped to elect to have a license issued for a period of five or 10 years.

The amendments provide that the license include security features and specifies an exclusive list of items which may be encoded in a bar code and magnetic stripe on the license. Any information encoded must be displayed on the license.

The amendments would place restrictions on the disclosure of the licensee's picture by prohibiting disclosures except for use by a governmental agency or a private person or entity acting on behalf of an agency.

The amendments would require that licenses issued to individuals under 21 years of age bear the words "UNDER 21" in a conspicuous manner.

Finally, the amendments address the "State mandate - State pay issue."

These floor amendments make this bill identical to Senate Bill No. 1505 (1R).

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 2623 and 1800

## STATE OF NEW JERSEY 208th LEGISLATURE

DATED: DECEMBER 18, 1998


#### Abstract

Assembly Committee Substitute for Assembly Bill Nos. 2623 and 1800 of 1998 would establish a 10 -year driver's license. The license would contain only motor vehicle information and display a tamperproof color picture of the licensee. Further, the fee for the new 10year license would be $\$ 35$ as compared to the current fee of $\$ 16$ for a 4-year driver's license.

The Division of Motor Vehicles (DMV) informed the Office of Legislative Services (OLS) that DMV has not yet completed its fiscal analysis on the cost that the division would incur to implement the 10year license. Although a preliminary estimate ranges between $\$ 5$ and $\$ 7$ million for first year start-up costs, this is still an unofficial estimate. However, OLS anticipates that the DMV would have a more definitive cost estimate by mid-December, 1998. In addition, OLS would also note that since the State recognizes driver license fees over the term of the license, $\$ 3.50$ per year in new license fees would be recognized and available for appropriation under the proposed 10-year license versus $\$ 4.00$ per year under current driver license terms. The impact of this apparent reduction in annual driver license fee revenues should be addressed by the DMV fiscal analysis of the 10-year license.

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.


This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

# SENATE, No. 1800 <br> STATE OF NEW JERSEY 208th LEGISLATURE 

## INTRODUCED MARCH 22, 1999

Sponsored by:
Senator ROBERT J. MARTIN
District 26 (Essex, Morris and Passaic)

## SYNOPSIS

Permits certain senior citizens to receive absentee ballots.

## CURRENT VERSION OF TEXT

As introduced.

AN ACT concerning absentee ballots and amending P.L.1953, c.211.

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1953, c. 211 (C.19:57-2) is amended to read as follows:
2. Whenever used in this act, the following terms shall, unless the context indicates otherwise, be construed to have the following meanings:
"Absentee ballot" means any military service ballot or civilian absentee ballot as herein defined.
"Absentee voter" means any person qualified to vote a military service ballot or a civilian absentee ballot under the provisions of this act.
"Armed Forces of the United States" means any branch or department of the United States Army, Navy, Air Force, Coast Guard or Marine Corps.
"Civilian absentee ballot" means a ballot for use by a civilian absentee voter as prescribed by this act.
"Civilian absentee voter" means any qualified and registered voter of the State who expects to be absent from the State on the day of any election and any qualified and registered voter who will be within the State on the day of any election but because the person is 62 years of age or older, or because of illness or physical disability, including blindness or pregnancy, or because of the observance of a religious holiday pursuant to the tenets of his religion, or because of resident attendance at a school, college or university, or because of the nature and hours of his employment, will be unable to cast his ballot at the polling place in his election district on the day of the election.
"Election," "general election," "primary election for the general election," "municipal election," "school election," and "special election" shall mean, respectively, such elections as defined in the Title to which this is a supplement (R.S.19:1-1 et seq.).
"Family member" means an adult who is a spouse, parent, child, grandparent, grandchild or sibling of a voter, whether by adoption or natural relationship. It shall also include any adult occupant regularly living with a voter in any residential building or part of a building intended for the use of no more than one family.
"Incapacitated absentee voter" means a voter who, due to incapacity, is unable to complete his ballot.
"Military service" means active service by any person, as a member of any branch or department of the United States Army, Navy, Air

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Force, Coast Guard or Marine Corps, or as a member of the maritime or merchant marine service, or as a reservist absent from his place of residence and undergoing training under Army, Navy, Air Force, Coast Guard or Marine Corps direction, at a place other than that of such person's residence.
"Military service voter" means a qualified elector under the Constitution and the laws of this State who comes within one of the following categories:
(a) Persons in the military service and their spouses and dependents.
(b) Patients in a veterans' hospital located in any place other than the place of their residences who have been in the military service in any war in which the United States has been engaged and have been discharged or released from such service.
(c) Civilians attached to or serving with the Armed Forces of the United States without this State and their spouses and dependents when residing with or accompanying them.
"Military service ballot" means a ballot for use by a military service voter as prescribed by this act.
"Member of the maritime or merchant marine service" means any person employed as an officer or crew member of a vessel documented under the laws of the United States, or a vessel owned by the United States, or a vessel of foreign-flag registry under charter to or control of the United States or enrolled with the United States for employment or training for employment, or maintained by the United States for emergency relief service as an officer or crew member of any such vessel or any such person as otherwise defined in section 107 of Pub.L. 99-410, the "Uniformed and Overseas Citizens Absentee Voting Act," (42 U.S.C.1973ff-6). (cf: P.L.1995, c.278, s.22)
2. Section 3 of P.L.1953, c. 211 (C.19:57-3) is amended to read as follows:
3. The following persons shall be entitled to vote by absentee ballot in any election to be held in this State, in the manner hereinafter provided:

A military service voter who may be absent on the day on which such election is held from the election district in which he resides, whether such person is within or without this State in the case of a military service voter as defined in paragraph (a) or (b) of section 2, or without this State and within or without the United States in the case of any military service voter as defined in section 2 , provided he has resided in this State at least 30 days and in the county in which he claims the right to vote at least 30 days counting the time he has been absent from the election district in which he resides because of the service, work, status or relationship entitling him to a military service

## S1800 MARTIN

## ballot;

A military service voter who is stationed and resident in any garrison, barrack or military or naval place or station within this State, or who resides therein as spouse or dependent of a person in the military, naval or marine service so stationed, and who claims his vote in the municipality wherein such residence is located, shall be entitled to vote by military absentee ballot in any election for which he is duly registered to cast his vote in the election district of his residence in said municipality, but not otherwise;

A civilian absentee voter who expects to be or may be absent outside the State or the United States on the day on which an election is held or who may be within the State on the day of any election but because the person is 62 years of age or older, or because of permanent and total disability, or because of illness or temporary physical disability, or because of the observance of a religious holiday pursuant to the tenets of his religion, or because of resident attendance at a school, college or university, or because of the nature and hours of his employment, will be unable to cast his ballot at the polling place in his election district on the day of the election, provided he is a registered voter, and is not otherwise disqualified by law from voting in such election.

This act shall be liberally construed to effectuate these purposes. (cf: P.L.1977, c.47, s.2)
3. Section 4 of P.L.1953, c. 211 (C.19:57-4) is amended to read as follows:
4. At any time not less than seven days prior to an election in which he desires to vote by mail, a civilian absentee voter may apply to the person designated in section 6 of this act, for a civilian absentee ballot. Such application or request shall be made in writing, shall be signed by the applicant and shall state his or her place of voting residence and the address to which said ballot shall be sent, and the reason for which the ballot is requested.

Any military service voter desiring to vote in any election or any relative or friend of a military service voter who believes that such voter will desire to vote in any election, may apply to the person designated in section 6 of this act for a military service ballot to be sent to such voter. A military service voter may use a federal postcard application form to apply for a military service ballot. On any application made by a military service voter the voter may request a military service ballot for all subsequent elections held during the calendar year in which the request is made; if such a request is made, a military service ballot shall be sent in a timely manner to the voter for all such elections.

Any civilian absentee voter who fails to apply within the seven-day time prescribed above may apply in person to the county clerk for an
absentee ballot on any day up to $3 \mathrm{p} . \mathrm{m}$. of the day before the election.
In the event of sickness or confinement, the qualified voter may apply in writing for and obtain an absentee ballot by authorized messenger, who shall be so designated over the signature of the voter and whose printed name and address shall appear on the application in the space provided. The authorized messenger shall be a family member or a registered voter of the county in which the application is made and shall place his signature on the application in the space so provided in the presence of the county clerk or his designee. The county clerk or his designee shall authenticate the signature of the authorized messenger, in the event such a messenger is other than a family member, by comparing it with the signature of the said person appearing on a State of New Jersey driver's license, or other identification issued or recognized as official by the federal government, the State, or any of its political subdivisions, which identification carries the full address and signature of said person. After the signature of the application and, when appropriate, authentication, the county clerk or his designee is authorized to deliver to the authorized messenger a ballot to be delivered to the qualified voter. The Secretary of State shall cause to be prepared a standard authorized messenger application form, which may be included with the standard civilian absentee ballot application forms.

A voter who is 62 years of age or older, or permanently and totally disabled, and who states the voter's age or the reason for [such] the in a request for an absentee ballot, shall be furnished an application for an absentee ballot by the county clerk for all future elections in which the voter shall be eligible to vote, without further request on the part of the voter.
(cf: P.L.1993, c.73, s.2)
4. Section 7 of P.L.1953, c. 211 (C.19:57-7) is amended to read as follows:
7. The county clerk of the county, in the case of any Statewide election, countywide election, or school election in a regional or other school district comprising more than one municipality; the clerk of the municipality, in the case of any municipal election or school election in a school district comprising a single municipality; and the commissioners or other governing or administrative body of the district, in the case of any election to be held in any fire district, road district, sewerage district, street lighting district, water supply district or other special district, other than a municipality, created for specified public purposes within one or more municipalities, shall publish or cause to be published the following notices in substantially the following forms:

NOTICE TO MILITARY SERVICE VOTERS AND
TO THEIR RELATIVES AND FRIENDS

If you are in the military service, or the spouse or dependent of a person in military service or are a patient in a veterans' hospital or a civilian attached to or serving with the Armed Forces of the United States without the State of New Jersey, or the spouse or dependent of and accompanying or residing with a civilian attached to or serving with the Armed Forces of the United States, and desire to vote, or if you are a relative or friend of any such person who, you believe, will desire to vote in the $\qquad$ (school, municipal, primary, general or other) election to be held on $\qquad$ (date of election) kindly write to the undersigned at once making application for a military service ballot to be voted in said election to be forwarded to you, stating your name, age, serial number if you are in military service, home address and the address at which you are stationed or can be found, or if you desire the military service ballot for a relative or friend then make application under oath for a military service ballot to be forwarded to him, stating in your application that he is over the age of 18 years and stating his name, serial number if he is in military service, home address and the address at which he is stationed or can be found.

Military service voters may also apply for a military service ballot by sending a federal postcard application form to the undersigned.

On the application for a military service ballot, military service voters may request that a military service ballot be sent for all subsequent elections held during this calendar year.
(NOTE: MILITARY SERVICE VOTER CLAIMING MILITARY STATION AS HOME ADDRESS FOR VOTING PURPOSES MAY NOT USE MILITARY ABSENTEE BALLOT UNLESS REGISTERED TO VOTE IN THE MUNICIPALITY WHERE SUCH STATION IS LOCATED.)

Forms of application other than federal postcard application forms can be obtained from the undersigned. Dated
(signature and title of county clerk)
(address of county clerk)
NOTICE TO PERSONS DESIRING CIVILIAN ABSENTEE

## BALLOTS

If you are a qualified and registered voter of the State who expects to be absent outside the State on $\qquad$ (date of election) or a qualified and registered voter who will be within the State on (date of election) but because you are 62 years of age or older, or because of permanent and total disability, or because of illness or temporary physical disability, or because of the observance of a religious holiday pursuant to the tenets of your religion, or because of resident attendance at a school, college, or university, or because of the nature and hours of employment, will be
unable to cast your ballot at the polling place in your district on said date, and you desire to vote in the $\qquad$ (school, municipal, primary, general, or other) election to be held on
$\qquad$ (date of election) kindly complete the application form below and send to the undersigned, or write or apply in person to the undersigned at once requesting that a civilian absentee ballot be forwarded to you. Such request must state your home address, and the address to which said ballot should be sent, and must be signed with your signature, and state the reason why you will not be able to vote at your usual polling place. No civilian absentee ballot will be furnished or forwarded to any applicant unless request therefor is received not less than seven days prior to the election, and contains the foregoing information.

Voters who are 62 years of age or older, or who are permanently and totally disabled shall, after their initial request and without further action on their part, be forwarded an absentee ballot application by the county clerk for all future elections in which they are eligible to vote. Application forms may be obtained by applying to the undersigned either in writing or by telephone, or the application form provided below may be completed and forwarded to the undersigned. Dated
(signature and title of county clerk)
(address of county clerk)
(Telephone No. of county clerk)
APPLICATION FORM FOR CIVILIAN
ABSENTEE BALLOT
(Form to be prepared by the Secretary of State pursuant to section 17 of P.L.1977, c. 47 (C.19:57-4.1)).
Such notices shall be separately published prior to the 50th day immediately preceding the holding of any election.

Notices relating to any Statewide or countywide election shall be published by the county clerk in at least two newspapers published in the county. All other officials charged with the duty of publishing such notices shall publish the same in at least one newspaper published in each municipality or district in which the election is to be held or if no newspaper be published in said municipality or district, then in a newspaper published in the county and circulating in such municipality, municipalities or district. All such notices shall be display advertisements.
(cf: P.L.1995, c.278, s.23)
5. This act shall take effect immediately.

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## STATEMENT

This bill adds a registered voter who is 62 years of age or older to the list of persons who may request and receive an absentee ballot. Under current law, the only person permitted to receive an absentee ballot is a registered voter who expects to be outside the State on the day of an election, or if within the State on that day, will be unable to vote at the polling place in the voter's district on that date because of permanent and total disability, illness or temporary physical disability, the observance of a religious holiday, resident attendance at a school, college, or university, or the nature and hours of employment.

The bill also provides that a voter who is 62 years of age or older will, after an initial request, be forwarded an absentee ballot application by the clerk of the county in which the voter resides for all future elections in which that person is eligible to vote without further request by that person. Under existing law, only a registered voter who is permanently and totally disabled can, after an initial request, be provided an application for an absentee ballot for all future elections.

# ASSEMBLY, No. 2623 <br> STATE OF NEW JERSEY 208th LEGISLATURE 

## INTRODUCED NOVEMBER 9, 1998

Sponsored by:<br>Assemblyman GUY R. GREGG<br>District 24 (Sussex, Hunterdon and Morris)<br>Assemblyman ALEX DECROCE<br>District 26 (Essex, Morris and Passaic)<br>Co-Sponsored by:<br>Assemblyman Felice<br>\section*{SYNOPSIS}<br>Authorizes a ten year driver's license.<br>\section*{CURRENT VERSION OF TEXT}<br>As introduced.

## A2623 GREGG, DECROCE


#### Abstract

AN ACT concerning 10 year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1987, c. 20 (C.39:3-9a) is amended to read as follows:
2. Each driver's license issued pursuant to R.S. 39:3-10 shall have the legal name of the licensee endorsed thereon in his own handwriting. For purposes of this section, legal name shall mean the name recorded on a birth certificate unless otherwise changed by marriage, divorce or order of court. The director may require that only the legal name be recorded on the driver's license. A person who has been issued a driver's license pursuant to R.S. 39:3-10 whose name is changed due to marriage, divorce or by order of court shall notify the director of the change in name within two weeks after the change is made.

A person who fails to notify the Director of the Division of Motor Vehicles of a change in name as required in this section shall be subject to a fine [of $\$ 10.00$. A person who fails to endorse a driver's license in his own handwriting as required in this section shall be subject to a fine of $\$ 20.00$ ]. A person who is fined under this section for a violation of this section shall not be subject to a surcharge under the New Jersey Merit Rating Plan as provided in section 6 of P.L.1983, c. 65 (C.17:29A-35).

For the purposes of this section, a digitized signature image shall constitute a licensee's signature in his own handwriting. A digitized signature image is an electronic representation of a person's written signature. (cf: P.L.1988, c.8, s.1)
2. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

## A2623 GREGG, DECROCE

driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et

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seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other [State] state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. [Articulated vehicles means a combination of a commercial motor vehicle registered at a gross weight in excess of 18,000 pounds and one or more motor-drawn vehicles joined together by means of a coupling device;] (Deleted by amendment, P.L. , c. ).
d. All motor vehicles not included in classifications $a$.[,] and $b$. [and c.] A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. [or c.] shall be a holder of a basic driver's license. Any issuance of a license under classification b. [or c.] shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last

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day of the [48th] 120th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established.

The required fee for a license for the [48-month] 120-month period shall be as follows:

Motorcycle license or endorsement [\$13] \$35
Omnibus or school bus endorsement [\$16] \$35
[Articulated vehicle endorsement \$8]
Basic driver's license [\$16] \$35

The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made [on forms] in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to

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refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
(cf: P.L.1998, c.108, s.1)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after January 1, 2000, each initial New Jersey license [issued to a person under the age of 21 after the effective date of this act] and each renewal of a New Jersey driver's license shall have a color [photograph] picture of the licensee. [Each initial motor vehicle license issued to a person 21 years of age or older on or after May 1, 1982, shall have a color photograph of the licensee. At the option of the licensee, a renewal of any motor vehicle driver's license shall be either a photo-license or a license that does not bear a photograph of the licensee.] All licenses bearing a color [photograph] picture of the licensee as provided in this act shall be valid for a period of [48] 120 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:23.3 et seq.) and the federal Driver's Privacy Protection Act of 1994. Pub.L.103-322.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without [photo" photo-license] picture" picture license for the unexpired term of the license.
[The provisions of this section shall not apply to driver licenses issued pursuant to P.L.1990, c. 103 (C.39:3-10.9 et al.).]
(cf: P.L.1990, c.103, s.26)

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4. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
5. The director shall provide for the use of a process or processes in the issuance of licenses with [photographs] color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a [photograph] color picture other than the authorized original on such license. The material for the license shall not be commercially available and shall be developed specifically for government identification applications. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic stripe or database.
(cf: P.L.1979, c.261, s.3)
6. Section 22 of P.L.1990, c. 22 (C.39:3-10.30) is amended to read as follows:
7. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [48] 120 month licensing period shall be [\$16] $\$ 35$ for each commercial driver license and renewal thereof and [\$2] \$10 for each endorsement and renewal thereof. [In addition, the director shall charge a fee for a photograph of the licensee and its affixation to the commercial driver license which shall be based on the actual cost incurred by the division for the photograph and the affixation.]

The commercial driver license shall expire on the last day of the [48th] 120th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion,

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issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, the license shall remain valid until its expiration date. (cf: P.L.1990, c.103, s.22)
6. Section 1 of P.L.1978, c. 181 (C.39:3-12.2) is amended to read as follows:

1. a. The Director of the Division of Motor Vehicles shall provide with every new license [or renewed], renewal license, identification card or renewal identification card [a card which can be attached to the driver's license designating that he, $]$ the opportunity for each person pursuant to the provisions of the "Uniform Anatomical Gift Act," [(]P.L.1969, c. 161 (C.26:6-65 et seq.), [) is a donor of] to donate all or any body organs or parts for the purposes of transplantation, therapy, medical research or education upon his death.
b. [The designation upon the card completed pursuant to the requirements of paragraph (b) of section 4 of P.L.1969, c. 161 (C.26:6-60(b)),] The designation indicating that a person is a donor pursuant to subsection a. of this section shall be done in accordance with procedures prescribed by the Director of the Division of Motor Vehicles and shall constitute sufficient legal authority for the removal of a body organ or part upon the [licensee's] death [and the] of the licensee or identification cardholder. The designation shall be removed [by removing the card from the license, destroying said card, or by drawing an " X " through the appropriate designation] in accordance with procedures prescribed by the Director of the Division of Motor Vehicles.
c. [At the time the prospective donor authorizes the designation to appear on a separate card which shall be attached to his license, he shall be notified on the card that the designation can be removed only as set forth in subsection b.] (Deleted by amendment, P.L. , c. ).
d. For the purposes of this section, license shall not include any temporary license or learner's permit.
(cf: P.L.1978, c.181, s.1)
2. Section 3 of P.L.1980, c. 47 (C.39:3-29.4) is amended to read as follows:
3. Every identification card authorized by section 2 of this act shall bear a color [photograph] picture of the person to whom it is issued

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and shall be issued upon the standard license form prescribed by the Division of Motor Vehicles for color [photograph] picture drivers' licenses, except that the card shall [be blue, and shall] prominently contain the words "For Identification Only."
(cf: P.L.1989, c.52, s.3)
8. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [48] 120 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to January 1, 2000 and any such identification card shall remain valid until its expiration date. (cf: P.L.1993, c.34, s.6)
9. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as [it deems appropriate for the issuance of original and duplicate identification cards and for the renewal of identification cards.] as follows:

Identification Card, Original \$35
Identification Card, Duplicate $\$ 5$ with stored color picture
(Due to loss, stolen or destroyed card)
$\$ 10$ with new color picture
Identification Card, Renewal \$35
(cf: P.L.1989, c.52, s.5)

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 1010. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of [\$3] \$5 if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued.
(cf: P.L.1994, c.60, s.18)
11. R.S.39:3-36 is amended to read as follows:

39:3-36. The registered owner of a motor vehicle or a motorized bicycle and a licensed operator shall notify the director of a change in his residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than $\$ 10$. Upon notification, and payment of a fee of $\$ 5$ if it involves a stored color picture or $\$ 10$ if it involves a new color picture, the director shall provide the registered owner or licensed operator either with a new license or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles. (cf: P.L.1990, c.103, s.31)
12. Section 1 of P.L.1941, c. 343 (C.39:3-86) is amended to read as follows:

1. For a violation of a provision of chapter three of Title 39 of the Revised Statutes for which no specific penalty is provided, the offender shall be liable to a penalty of [not more than fifty dollars (\$50.00)] not less than $\$ 25$ or more than $\$ 500$ or imprisonment for a term of not exceeding fifteen days or both.
(cf: P.L.1941, c.343, s.1).
2. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
3. a. The fee for a [48-month] 120-month power vessel operator's

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license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$16] \$35 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a color [photograph] picture of the licensee. [In addition to the fee required pursuant to subsection a. of this section, the fee for the photograph shall be $\$ 2$ for each license.] (cf: P.L.1995, c.401, s.4)
14. Section 1 of P.L.1983, c. 565 (C.2C:21-2.1) is amended to read as follows:

1. a. A person who knowingly sells, offers or exposes for sale , or otherwise transfers, or possesses with the intent to sell, offer or expose for sale, or otherwise transfer, a document, printed form or other writing which [simulates] falsely purports to be a drivers' license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a [disorderly persons offense] crime of the third degree.
b. A person who knowingly makes, or possesses devices or materials to make, a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the third degree.
c. A person who knowingly exhibits, displays or utters a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the fourth degree.
d. A person who knowingly possesses a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a disorderly persons offense.
e. In addition to any other disposition authorized by this Title, the provisions of section 24 of P.L.1982, c. 77 (C.2A:4A-43), or any other statute indicating the dispositions that may be ordered for an adjudication of delinquency, and, notwithstanding the provisions of subsection c. of N.J.S.2C:43-2, every person convicted of or adjudicated delinquent for a violation of any offense defined in this section shall forthwith forfeit his right to operate a motor vehicle over the highways of this State for a period to be fixed by the court at not less than six months or more than two years which shall commence on the day the sentence is imposed. In the case of any person who at the time of the imposition of the sentence is less than 17 years of age, the period of the suspension of driving privileges authorized herein,

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including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the sentence is imposed and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years. If the driving privilege of any person is under revocation, suspension, or postponement for a violation of any provision of this Title or Title 39 of the Revised Statutes at the time of any conviction or adjudication of delinquency for a violation of any offense defined in this chapter or chapter 36 of this Title, the revocation, suspension, or postponement period imposed herein shall commence as of the date of termination of the existing revocation, suspension or postponement.

The court before whom any person is convicted of or adjudicated delinquent for a violation of any offense defined in this section shall collect forthwith the New Jersey driver's license or licenses of that person and forward the license or licenses to the Director of the Division of Motor Vehicles along with a report indicating the first and last day of the suspension or postponement period imposed by the court pursuant to this section. If the court is for any reason unable to collect the license or licenses of the person, the court shall cause a report of the conviction or adjudication of delinquency to be filed with the director. The report shall include the complete name, address, date of birth, eye color and sex of the person and shall indicate the first and last day of the suspension or postponement period imposed by the court pursuant to this section. The court shall inform the person orally and in writing that if the person is convicted of personally operating a motor vehicle during the period of license suspension or postponement imposed pursuant to this section, the person shall, upon conviction, be subject to the penalties set forth in R.S.39:3-40. A person shall be required to acknowledge receipt of the written notice in writing. Failure to receive a written notice or failure to acknowledge in writing the receipt of a written notice shall not be a defense to a subsequent charge of a violation of R.S.39:3-40. If the person is the holder of a driver's license from another jurisdiction, the court shall not collect the license, but shall notify forthwith the director who shall notify the appropriate officials in that licensing jurisdiction. The court shall, however, in accordance with the provisions of this section, revoke the person's non-resident driving privileges in this State.

In addition to any other condition imposed, a court, in its discretion, may suspend, revoke or postpone the driving privileges of a person admitted to supervisory treatment under N.J.S.2C:36A-1 or N.J.S.2C:43-12 without a plea of guilty or finding of guilt. (cf: P.L.1983, c.565, s.1)
15. (New section) The Director of the Division of Motor Vehicles, in accordance with the provisions of the "Administrative Procedure

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Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.
16. R.S. 39:3-39, section 2 of P.L.1979, c. 261 (C.39:3-10g) and section 1 of P.L.1964, c. 172 (C.39:3-38.1) and section 2 of P.L.1975, c. 268 (C.39:3-38.2) are repealed.
17. This act shall take effect January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other that those set forth in section 14 , for a period not to extend beyond January 1, 2001.

## STATEMENT

The purpose of this bill is to establish a 10-year driver's license with a high degree of security against fraud. The license would contain only motor vehicle information and display a tamper-proof color photograph of the licensee. In order to deter fraud, the information would be stored electronically in a bar code, magnetic stripe, or database. To address public concerns about privacy, the bill specifies that the information stored on the license would be subject to State and federal driver's privacy protection laws.

The fee for the basic 10-year driver's licensee would be $\$ 35$, which decreases the annual picture driver's license cost from $\$ 4$ to $\$ 3.50$. In addition to driver's licenses, the bill's provisions apply to identification cards and specific driver's license endorsements, such as boat licenses, motorcycle licenses and commercial driver licenses. The bill would not alter current expiration dates, nor invalidate current licenses. The provisions of the bill would be implemented over a four-year period beginning on January 1, 2000, as licenses are renewed.

In addition, the bill establishes enhanced penalties for those who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license.

Finally, the bill may change the manner in which an individual designates organ donor status. The Director of the Division of Motor Vehicles is afforded authority under the bill to change the way in which license holders designate or indicate their wish to donate all or any specific body organs or parts for the purpose of transplantation, therapy, medical research or education upon their death.

## SENATE, No. 1505

## STATE OF NEW JERSEY 208th LEGISLATURE

## INTRODUCED NOVEMBER 16, 1998

Sponsored by:
Senator ANDREW R. CIESLA
District 10 (Monmouth and Ocean)
Senator SHIRLEY K. TURNER
District 15 (Mercer)

## SYNOPSIS

Authorizes a ten year driver's license.

## CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 12/11/1998)

## S1505 CIESLA, TURNER


#### Abstract

AN ACT concerning 10 year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1987, c. 20 (C.39:3-9a) is amended to read as follows:
2. Each driver's license issued pursuant to R.S. 39:3-10 shall have the legal name of the licensee endorsed thereon in his own handwriting. For purposes of this section, legal name shall mean the name recorded on a birth certificate unless otherwise changed by marriage, divorce or order of court. The director may require that only the legal name be recorded on the driver's license. A person who has been issued a driver's license pursuant to R.S. 39:3-10 whose name is changed due to marriage, divorce or by order of court shall notify the director of the change in name within two weeks after the change is made.

A person who fails to notify the Director of the Division of Motor Vehicles of a change in name as required in this section shall be subject to a fine [ of $\$ 10.00$. A person who fails to endorse a driver's license in his own handwriting as required in this section shall be subject to a fine of \$20.00]. A person who is fined under this section for a violation of this section shall not be subject to a surcharge under the New Jersey Merit Rating Plan as provided in section 6 of P.L.1983, c. 65 (C.17:29A-35).

For the purposes of this section, a digitized signature image shall constitute a licensee's signature in his own handwriting. A digitized signature image is an electronic representation of a person's written signature. (cf: P.L.1988, c.8, s.1)
2. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe

[^0]Matter underlined thus is new matter.
driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et
seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other [State] state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. [Articulated vehicles means a combination of a commercial motor vehicle registered at a gross weight in excess of 18,000 pounds and one or more motor-drawn vehicles joined together by means of a coupling device; (Deleted by amendment, P.L. , c. )( now before the Legislature as this bill).
d. All motor vehicles not included in classifications a.[,] and b. [and c.] A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. [or c.] shall be a holder of a basic driver's license. Any issuance of a license under classification b. [or c.] shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds

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# indicated, and shall expire, except as otherwise provided, on the last day of the [48th] 120th calendar month following the calendar month in which such license was issued. <br> The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established. <br> The required fee for a license for the [48-month] 120-month period shall be as follows: 

Motorcycle license or endorsement [\$13] \$35
Omnibus or school bus endorsement [\$16] \$35
[ Articulated vehicle endorsement \$8]
Basic driver's license [\$16] \$35

The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made [on forms] in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the

Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative. (cf: P.L.1998, c.108, s.1)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after January 1, 2000, each initial New Jersey license [issued to a person under the age of 21 after the effective date of this act] and each renewal of a New Jersey driver's license shall have a color [photograph] picture of the licensee. [Each initial motor vehicle license issued to a person 21 years of age or older on or after May 1, 1982, shall have a color photograph of the licensee. At the option of the licensee, a renewal of any motor vehicle driver's license shall be either a photo-license or a license that does not bear a photograph of the licensee.] All licenses bearing a color [photograph] picture of the licensee as provided in this act shall be valid for a period of [48] 120 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Each initial motor vehicle license issued to a person under the age of 21 after the effective date of P.L. 19 , c. (now before the Legislature as this bill) shall be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which that color shall be used to achieve this result. Following the name of the licensee, this license shall read in conspicuous letters:", who will be 21 on (insert date of licensee's 21st birthday)."

As condition for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to

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January 1, 2000 and, unless a licensee's driving privileges are
otherwise suspended or revoked, that license shall remain valid until
that expiration date.
    Specific use of the driver's license and any information stored in
relation thereto shall be in accordance with P.L.1997, c. }188\mathrm{ (C.39:2-
3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994.
Pub. L.103-322.
    To replace a photo-license issued prior to the effective date of this
act for a licensee who is temporarily out of this State, the director may
issue a "valid without [photo" photo-license] picture" picture license
for the unexpired term of the license.
[The provisions of this section shall not apply to driver licenses issued pursuant to P.L.1990, c. 103 (C.39:3-10.9 et al.).] (cf: P.L.1990, c.103, s.26)
4. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with [photographs] color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a [photograph] color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic stripe or database. (cf: P.L.1979, c.261, s.3)
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5. Section 22 of P.L.1990, c. 22 (C.39:3-10.30) is amended to read as follows:
6. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may

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limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [48] 120 month licensing period shall be [\$16] $\$ 35$ for each commercial driver license and renewal thereof and [\$2] \$10 for each endorsement and renewal thereof. [In addition, the director shall charge a fee for a photograph of the licensee and its affixation to the commercial driver license which shall be based on the actual cost incurred by the division for the photograph and the affixation.]

The commercial driver license shall expire on the last day of the [48th] 120th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, the license shall remain valid until its expiration date. (cf: P.L.1990, c.103, s.22)
6. Section 1 of P.L.1978, c. 181 (C.39:3-12.2) is amended to read as follows:

1. a. The Director of the Division of Motor Vehicles shall provide with every new license [ or renewed], renewal license [a card which can be attached to the driver's license designating that he,], identification card or renewal identification card the opportunity for each person pursuant to the provisions of the "Uniform Anatomical Gift Act," [(]P.L.1969, c. 161 (C.26:6-65 et seq.).[ ) is a donor of] to designate that the person shall donate all or any body organs or parts for the purposes of transplantation, therapy, medical research or education upon his death.
b. [The designation upon the card completed pursuant to the requirements of paragraph (b) of section 4 of P.L.1969, c. 161 (C.26:6-60(b)),] The designation indicating that a person is a donor pursuant to subsection a. of this section shall be done in accordance with procedures prescribed by the director. The designation shall be displayed in print in a conspicuous form and manner on the license or identification card, and electronically, by substantially the following

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statement: "ORGAN DONOR" and shall constitute sufficient legal authority for the removal of a body organ or part upon the [licensee's] death [and the] of the licensee or identification cardholder. The designation shall be removed [by removing the card from the license, destroying said card, or by drawing an "X" through the appropriate designation] in accordance with procedures prescribed by the director.
c. [ At the time the prospective donor authorizes the designation to appear on a separate card which shall be attached to his license, he shall be notified on the card that the designation can be removed only as set forth in subsection b.] (Deleted by amendment, P.L. , c. ) (now before the Legislature as this bill).
d. For the purposes of this section, license shall not include any temporary license or learner's permit.
(cf: P.L.1978, c.181, s.1)
7. Section 3 of P.L.1980, c. 47 (C.39:3-29.4) is amended to read as follows:
3. Every identification card authorized by section 2 of this act shall bear a color [photograph] picture of the person to whom it is issued and shall be issued upon the standard license form prescribed by the Division of Motor Vehicles for color [photograph] picture drivers' licenses, except that the card shall [be blue, and shall] prominently contain the words "For Identification Only." (cf: P.L.1989, c.52, s.3)
8. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [48] 120 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the

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holder. Nothing in this section shall be construed to alter or change
any expiration date on any New Jersey identification card issued prior
to January 1,2000 and any such identification card shall remain valid
until its expiration date.
(cf: P.L.1993, c.34, s.6)
9. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as [it deems appropriate for the issuance of original and duplicate identification cards and for the renewal of identification cards.] follows:
Identification Card, Original \$35
Identification Card, Duplicate \(\$ 5\) with stored color picture
(Due to loss, stolen or destroyed card) \(\quad \$ 10\) with new color picture
Identification Card, Renewal \$35
(cf: P.L.1989, c.52, s.5)
10. R.S.39:3-31 is amended to read as follows:
39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of \(\$ 5\) for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of [\$3] \$5 if the color picture used is a stored color picture or \(\$ 10\) if the color picture used is a new color picture for each duplicate driver's license so issued.
(cf: P.L.1994, c.60, s.18)
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11. R.S.39:3-36 is amended to read as follows:

39:3-36. The registered owner of a motor vehicle or a motorized bicycle and a licensed operator shall notify the director of a change in his residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a

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penalty of not more than $\$ 10$. Upon notification, and payment of a fee of $\$ 5$ if it involves a stored color picture or $\$ 10$ if it involves a new color picture, the director shall provide the registered owner or licensed operator either with a new license or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles. (cf: P.L.1990, c.103, s.31)
12. Section 1 of P.L.1941, c. 343 (C.39:3-86) is amended to read as follows:

1. For a violation of a provision of chapter three of Title 39 of the Revised Statutes for which no specific penalty is provided, the offender shall be liable to a penalty of [not more than fifty dollars (\$50.00)] not less than $\$ 25$ or more than $\$ 500$ or imprisonment for a term of not exceeding fifteen days or both.
(cf: P.L.1941, c.343, s.1).
2. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
3. a. The fee for a [48-month] 120-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$16] \$35 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a color [photograph] picture of the licensee. [In addition to the fee required pursuant to subsection a. of this section, the fee for the photograph shall be $\$ 2$ for each license.]
(cf: P.L.1995, c.401, s.4)
4. Section 1 of P.L. 1983, c. 565 (C.2C:21-2.1) is amended to read as follows:
5. a. A person who knowingly sells, offers or exposes for sale , or otherwise transfers, or possesses with the intent to sell, offer or expose for sale, or otherwise transfer, a document, printed form or other writing which [simulates] falsely purports to be a drivers' license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a [disorderly persons offense] crime of the third degree.
b. A person who knowingly makes, or possesses devices or materials to make, a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the third degree.
c. A person who knowingly exhibits, displays or utters a document or other writing which falsely purports to be a driver's license or other
document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the fourth degree.
d. A person who knowingly possesses a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a disorderly persons offense.
e. In addition to any other disposition authorized by this Title, the provisions of section 24 of P.L.1982, c. 77 (C.2A:4A-43), or any other statute indicating the dispositions that may be ordered for an adjudication of delinquency, and, notwithstanding the provisions of subsection c. of N.J.S.2C:43-2, every person convicted of or adjudicated delinquent for a violation of any offense defined in this section shall forthwith forfeit his right to operate a motor vehicle over the highways of this State for a period to be fixed by the court at not less than six months or more than two years which shall commence on the day the sentence is imposed. In the case of any person who at the time of the imposition of the sentence is less than 17 years of age, the period of the suspension of driving privileges authorized herein, including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the sentence is imposed and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years. If the driving privilege of any person is under revocation, suspension, or postponement for a violation of any provision of this Title or Title 39 of the Revised Statutes at the time of any conviction or adjudication of delinquency for a violation of any offense defined in this chapter or chapter 36 of this Title, the revocation, suspension, or postponement period imposed herein shall commence as of the date of termination of the existing revocation, suspension or postponement.

The court before whom any person is convicted of or adjudicated delinquent for a violation of any offense defined in this section shall collect forthwith the New Jersey driver's license or licenses of that person and forward the license or licenses to the Director of the Division of Motor Vehicles along with a report indicating the first and last day of the suspension or postponement period imposed by the court pursuant to this section. If the court is for any reason unable to collect the license or licenses of the person, the court shall cause a report of the conviction or adjudication of delinquency to be filed with the director. The report shall include the complete name, address, date of birth, eye color and sex of the person and shall indicate the first and last day of the suspension or postponement period imposed by the court pursuant to this section. The court shall inform the person orally and in writing that if the person is convicted of personally operating a motor vehicle during the period of license

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suspension or postponement imposed pursuant to this section, the person shall, upon conviction, be subject to the penalties set forth in R.S.39:3-40. A person shall be required to acknowledge receipt of the written notice in writing. Failure to receive a written notice or failure to acknowledge in writing the receipt of a written notice shall not be a defense to a subsequent charge of a violation of R.S.39:3-40. If the person is the holder of a driver's license from another jurisdiction, the court shall not collect the license, but shall notify forthwith the director who shall notify the appropriate officials in that licensing jurisdiction. The court shall, however, in accordance with the provisions of this section, revoke the person's non-resident driving privileges in this State.

In addition to any other condition imposed, a court, in its discretion, may suspend, revoke or postpone the driving privileges of a person admitted to supervisory treatment under N.J.S.2C:36A-1 or N.J.S.2C:43-12 without a plea of guilty or finding of guilt. (cf: P.L.1983, c.565, s.1)
15. (New section) The Director of the Division of Motor Vehicles, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.
16. R.S.39:3-39, section 2 of P.L.1979, c. 261 (C.39:3-10g) and section 1 of P.L.1964, c. 172 (C.39:3-38.1) and section 2 of P.L.1975, c. 268 (C.39:3-38.2) are repealed.
17. This act shall take effect January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other that those set forth in section 14 , for a period not to extend beyond January 1, 2001.

## STATEMENT

This bill would establish a 10 -year driver's license with a high degree of security against fraud. The license would contain only motor vehicle information and display a tamper-proof color picture of the licensee. In order to deter fraud, the information would be stored electronically in a bar code, magnetic stripe, or database. To address public concerns about privacy, the bill specifies that the information

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stored on the license would be subject to State and federal driver's privacy protection laws. The bill provides that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license.

The fee for the basic 10-year driver's license would be $\$ 35$, which decreases the annual picture driver's license cost from $\$ 4.50$ to $\$ 3.50$. In addition to driver's licenses, the bill's provisions apply to identification cards and specific driver's license endorsements, such as boat licenses, motorcycle licenses and commercial driver licenses. The bill would not alter current expiration dates, nor invalidate current licenses. The provisions of the bill would be implemented over a fouryear period beginning on January 1, 2000, as licenses are renewed.

The bill also provides that, after the effective date of the bill, the initial motor vehicle license issued to a person under the age of 21 will be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director will consult with the Superintendent of State Police to determine the color and manner in which that color shall be used to achieve an easily discernible license for licensees under the age of 21.

The bill provides that the designation indicating that a person is an organ donor shall be displayed in print in a conspicuous form and manner on a license or identification card, and electronically, by substantially the following statement: "ORGAN DONOR."

Finally, the bill establishes enhanced penalties, which would take effect immediately, for those who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license.

## STATEMENT TO

SENATE, No. 1505

with committee amendments

# STATE OF NEW JERSEY 

DATED: DECEMBER 10, 1998


#### Abstract

The Senate Transportation Committee reports without recommendation and with committee amendments Senate Bill No. 1505.

This amended bill would establish a 10-year driver's license bearing a color picture of the licensee and having a high degree of security against fraud. Persons born before January 1, 1939 or handicapped persons may elect to have a license issued or renewed without the color picture. Persons age 62 or older or handicapped persons may elect to have a license issued for five or 10 years. To address public concerns about privacy, the amended bill specifies that specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto would be subject to State and federal driver's privacy protection laws. However, a licensee's picture shall not be released or otherwise disclosed except, subject to approval by the Director of the Division of Motor Vehicles, for use by a governmental agency, including any court or law enforcement agency in carrying out its functions, or, subject to the approval of the director, for use by any private person or entity acting on behalf of a federal, State or local agency in carrying out its functions. The amended bill provides that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. In addition the director may provide that the license include features to ensure the security and integrity of the license. Information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code, date of birth, under 21 until date of licensee's 21st birthday, gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number and the licensee's digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be in abbreviated form.


The fee for the basic 10-year driver's license would be $\$ 35$, which decreases the annual picture driver's license cost from $\$ 4.50$ to $\$ 3.50$. In addition to driver's licenses, the bill's provisions apply to identification cards and specific driver's license endorsements, such as boat licenses, motorcycle licenses and commercial driver licenses. The bill would not alter current expiration dates, nor invalidate current licenses. The provisions of the bill would be implemented over a fouryear period beginning on January 1, 2000, as licenses are renewed.

The amended bill also provides that, after the effective date of the bill, the initial motor vehicle license issued to a person under the age of 21 will be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director will consult with the Superintendent of State Police to determine the color and manner in which that color shall be used to achieve an easily discernible license for licensees under the age of 21. The license shall bear the words "UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21, a licensee shall be issued a replacement driver's license.

The bill provides that the designation indicating that a person is an organ donor shall be displayed in print in a conspicuous form and manner on a license or identification card, and electronically, by substantially the following statement: "ORGAN DONOR."

Finally, the bill establishes enhanced penalties, which would take effect immediately, for those who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age.

Nothing in the bill is to be construed as requiring any county or municipal law enforcement agency to acquire or use any electronic reader or other device in order to verify the authenticity of the driver's licenses issued pursuant to this bill unless the cost of acquiring and using the devices is paid for by the State of New Jersey.

The bill repeals certain parts of Title 39 of the Revised Statutes pertaining to driver's licenses.

The committee amended the bill to give discretion to senior citizens age 62 or older in the year 2000 and the handicapped to elect the choice of a color picture on their licenses, to provide that the license include security features, and to specify an exclusive list of items which may be encoded in a bar code and magnetic stripe on the license. Any information encoded must be displayed on the license. Restrictions were placed on the disclosure of the licensee's picture by prohibiting disclosures except for use by a governmental agency or a private person or entity acting on behalf of an agency. The license shall bear the words"UNDER 21" in a conspicuous manner. Persons age 62 or older on or after the year 2000 and the handicapped may elect to have a license issued for five or 10 years. Finally, the amendments address the "State mandate - State pay issue."

## STATEMENT TO

[First Reprint]<br>SENATE, No. 1505

## STATE OF NEW JERSEY

DATED: DECEMBER 10, 1998


#### Abstract

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1505 (1R).

This bill would establish a 10-year driver's license bearing a color picture of the licensee and having a high degree of security against fraud. Persons born before January 1, 1939 or handicapped persons may elect to have a license issued or renewed without the color picture. Persons age 62 or older or handicapped person may elect to have a license issued for five or 10 years. To address public concerns about privacy, the bill specifies that specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto would be subject to State and federal driver's privacy protection laws. However, a licensee's picture shall not be released or otherwise disclosed except, subject to approval by the Director of the Division of Motor Vehicles, for use by a governmental agency, including any court or law enforcement agency in carrying out its functions, or, subject to the approval of the director, for use by any private person or entity acting on behalf of a federal, State or local agency in carrying out its functions. The bill provides that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. In addition the director may provide that the license include features to ensure the security and integrity of the license. Information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code, date of birth, under 21 until date of licensee's 21st birthday, gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number and the licensee's digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be in abbreviated form.

The fee for the basic 10-year driver's license would be $\$ 35$, which decreases the annual picture driver's license cost from $\$ 4.50$ to $\$ 3.50$.


In addition to driver's licenses, the bill's provisions apply to identification cards and specific driver's license endorsements, such as boat licenses, motorcycle licenses and commercial driver licenses. The bill would not alter current expiration dates, nor invalidate current licenses. The provisions of the bill would be implemented over a fouryear period beginning on January 1, 2000, as licenses are renewed.

The bill also provides that, after the effective date of the bill, the initial motor vehicle license issued to a person under the age of 21 will be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director will consult with the Superintendent of State Police to determine the color and manner in which that color shall be used to achieve an easily discernible license for licensees under the age of 21.The license shall bear the words "UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license.

The bill provides that the designation indicating that a person is an organ donor shall be displayed in print in a conspicuous form and manner on a license or identification card, and electronically, by substantially the following statement: "ORGAN DONOR."

Finally, the bill establishes enhanced penalties, which would take effect immediately, for those who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age.

Nothing in the bill is to be construed as requiring any county or municipal law enforcement agency to acquire or use any electronic reader or other device in order to verify the authenticity of the driver's licenses issued pursuant to this bill unless the cost of acquiring and using the devices is paid for by the State of New Jersey.

The bill repeals certain parts of Title 39 of the Revised Statutes pertaining to driver's licenses.

## FISCAL IMPACT

The Division of Motor Vehicles (DMV) informed the Office of Legislative Services (OLS) that DMV has not yet completed its fiscal analysis on the cost that the division would incur to implement the 10year license. A preliminary estimate ranges between $\$ 5$ and $\$ 7$ million for first year start-up costs, but this is still an unofficial estimate. OLS would note that since the State recognizes driver license fees over the term of the license, $\$ 3.50$ per year in new license fees would be recognized and available for appropriation under the proposed 10-year license versus $\$ 4.00$ per year under current driver license terms.

# [First Reprint] SENATE, No. 1505 <br> <br> STATE OF NEW JERSEY <br> <br> STATE OF NEW JERSEY 208th LEGISLATURE 

 208th LEGISLATURE}

## INTRODUCED NOVEMBER 16, 1998

Sponsored by:
Senator ANDREW R. CIESLA
District 10 (Monmouth and Ocean)
Senator SHIRLEY K. TURNER
District 15 (Mercer)

## SYNOPSIS

Authorizes a ten year driver's license.

## CURRENT VERSION OF TEXT

As reported by the Senate Transportation Committee on December 10, 1998, with amendments.


## S1505 [1R] CIESLA, TURNER

AN ACT concerning 10 year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1987, c. 20 (C.39:3-9a) is amended to read as follows:
2. Each driver's license issued pursuant to R.S.39:3-10 shall have the legal name of the licensee endorsed thereon in his own handwriting. For purposes of this section, legal name shall mean the name recorded on a birth certificate unless otherwise changed by marriage, divorce or order of court. The director may require that only the legal name be recorded on the driver's license. A person who has been issued a driver's license pursuant to R.S. 39:3-10 whose name is changed due to marriage, divorce or by order of court shall notify the director of the change in name within two weeks after the change is made.

A person who fails to notify the Director of the Division of Motor Vehicles of a change in name as required in this section shall be subject to a fine [of $\$ 10.00$. A person who fails to endorse a driver's license in his own handwriting as required in this section shall be subject to a fine of $\$ 20.00$ ]. A person who is fined under this section for a violation of this section shall not be subject to a surcharge under the New Jersey Merit Rating Plan as provided in section 6 of P.L.1983, c. 65 (C.17:29A-35).

For the purposes of this section, a digitized signature image shall constitute a licensee's signature in his own handwriting. A digitized signature image is an electronic representation of a person's written signature. (cf: P.L.1988, c.8, s.1)
2. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
${ }^{1}$ Senate STR committee amendments adopted December 10, 1998.
operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include
a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other [State] state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. [Articulated vehicles means a combination of a commercial motor vehicle registered at a gross weight in excess of 18,000 pounds and one or more motor-drawn vehicles joined together by means of a coupling device; (Deleted by amendment, P.L. . c. )(now before the Legislature as this bill).
d. All motor vehicles not included in classifications $a$.[,] and $b$. [and c.] A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. [or c.] shall be a holder of a basic driver's license. Any issuance of a license under classification b. [or c.] shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a

## S1505 [1R] CIESLA, TURNER

license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [48th] 120th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established.

The required fee for a license for the [48-month] 120-month period shall be as follows:
Motorcycle license or endorsement [\$13] ..... $\$ 35$
Omnibus or school bus endorsement [\$16] ..... $\$ 35$
[Articulated vehicle endorsement \$8]
Basic driver's license [\$16] ..... $\$ 35$

The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made [on forms] in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this

State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
(cf: P.L.1998, c.108, s.1)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after January 1, 2000, each initial New Jersey license [issued to a person under the age of 21 after the effective date of this act] and each renewal of a New Jersey driver's license shall have a color [photograph] picture of the licensee ${ }^{1}$ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee ${ }^{1}$. [Each initial motor vehicle license issued to a person 21 years of age or older on or after May 1, 1982, shall have a color photograph of the licensee. At the option of the licensee, a renewal of any motor vehicle driver's license shall be either a photo-license or a license that does not bear a photograph of the licensee.] All licenses ${ }^{1}$ [bearing a color] issued on and after January 1, 2000 ${ }^{1}$ [photograph] ${ }^{1}$ [picture of the licensee as provided in this act ${ }^{1}$ shall be valid for a period of [48] 120 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. ${ }^{1}$ Notwithstanding the provisions of this section to the contrary, a person 62 years of age or older or a handicapped person may elect to have a license issued for a period of five or 10 years, which election may not be altered by the director. The fee for the five year license shall be proportionately less than the fee otherwise established. ${ }^{1}$

Each initial motor vehicle license issued to a person under the age of 21 after the effective date of P.L. 19 , c. (now before the Legislature as this bill) shall be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which that color shall be used to achieve this result. ${ }^{1}$ Following the name of the
licensee, this license shall read in conspicuous letters:", who will be 21 on (insert date of licensee's 21st birthday)."] The license shall also bear the words "UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21, a licensee shall be issued a replacement driver's license. ${ }^{1}$

As condition for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated ${ }^{1}$ except that in the case of a person born before January 1, 1939 or a handicapped person. the licensee may elect to have a license issued that does not bear a color picture of the licensee ${ }^{1}$.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored ${ }^{1}$ or encoded, electronically or otherwise, ${ }^{1}$ in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without [photo" photo-license] picture" picture license for the unexpired term of the license.
[The provisions of this section shall not apply to driver licenses issued pursuant to P.L.1990, c. 103 (C.39:3-10.9 et al.).]
${ }^{1}$ As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205). ${ }^{1}$ (cf: P.L.1990, c.103, s.26)
4. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with [photographs] color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a [photograph] color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the
license. '[The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic stripe or database.] In addition, the director may provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21 st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form. ${ }^{1}$
(cf: P.L.1979, c.261, s.3)
5. Section 22 of P.L.1990, c. 22 (C.39:3-10.30) is amended to read as follows:
22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [48] 120 month licensing period shall be [ $\$ 16$ ] $\$ 35$ for each commercial driver license and renewal thereof and [\$2] $\$ 10$ for each endorsement and renewal thereof. [In addition, the director shall charge a fee for a photograph of the licensee and its affixation to the commercial driver license which shall be based on the actual cost incurred by the division for the photograph and the affixation.]

The commercial driver license shall expire on the last day of the [48th] 120th calendar month following the calendar month in which
the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to January 1, 2000 and, unless a licensee's driving privileges are otherwise suspended or revoked, the license shall remain valid until its expiration date. (cf: P.L.1990, c.103, s.22)
6. Section 1 of P.L.1978, c. 181 (C.39:3-12.2) is amended to read as follows:

1. a. The Director of the Division of Motor Vehicles shall provide with every new license [or renewed], renewal license [a card which can be attached to the driver's license designating that he, ], identification card or renewal identification card the opportunity for each person pursuant to the provisions of the "Uniform Anatomical Gift Act," [(]P.L.1969, c. 161 (C.26:6-65 et seq.),[) is a donor of] to designate that the person shall donate all or any body organs or parts for the purposes of transplantation, therapy, medical research or education upon his death.
b. [The designation upon the card completed pursuant to the requirements of paragraph (b) of section 4 of P.L.1969, c. 161 (C.26:6-60(b)), ] The designation indicating that a person is a donor pursuant to subsection a. of this section shall be done in accordance with procedures prescribed by the director. The designation shall be displayed in print in a conspicuous form and manner on the license or identification card, and electronically, by substantially the following statement: "ORGAN DONOR" and shall constitute sufficient legal authority for the removal of a body organ or part upon the [licensee's] death [and the] of the licensee or identification cardholder. The designation shall be removed [by removing the card from the license, destroying said card, or by drawing an " X " through the appropriate designation] in accordance with procedures prescribed by the director.
c. [At the time the prospective donor authorizes the designation to appear on a separate card which shall be attached to his license, he shall be notified on the card that the designation can be removed only as set forth in subsection b.] (Deleted by amendment, P.L. c. ) (now before the Legislature as this bill).
d. For the purposes of this section, license shall not include any temporary license or learner's permit.
(cf: P.L.1978, c.181, s.1)

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7. Section 3 of P.L.1980, c. 47 (C.39:3-29.4) is amended to read as follows:
8. Every identification card authorized by section 2 of this act shall bear a color [photograph] picture of the person to whom it is issued and shall be issued upon the standard license form prescribed by the Division of Motor Vehicles for color [photograph] picture drivers' licenses, except that the card shall [be blue, and shall] prominently contain the words "For Identification Only."
(cf: P.L.1989, c.52, s.3)
9. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
10. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [48] 120 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to January 1, 2000 and any such identification card shall remain valid until its expiration date.
(cf: P.L.1993, c.34, s.6)
11. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
12. The Division of Motor Vehicles shall charge fees as [it deems appropriate for the issuance of original and duplicate identification cards and for the renewal of identification cards.] follows:

## Identification Card, Original \$35

Identification Card, Duplicate $\$ 5$ with stored color picture

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(Due to loss, stolen or destroyed card)<br>$\$ 10$ with new color picture<br>Identification Card, Renewal

(cf: P.L.1989, c.52, s.5)
10. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of [\$3] \$5 if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued.
(cf: P.L.1994, c.60, s.18)
11. R.S.39:3-36 is amended to read as follows:

39:3-36. The registered owner of a motor vehicle or a motorized bicycle and a licensed operator shall notify the director of a change in his residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than $\$ 10$. Upon notification, and payment of a fee of $\$ 5$ if it involves a stored color picture or $\$ 10$ if it involves a new color picture, the director shall provide the registered owner or licensed operator either with a new license or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles.
(cf: P.L.1990, c.103, s.31)
12. Section 1 of P.L.1941, c. 343 (C.39:3-86) is amended to read as follows:

1. For a violation of a provision of chapter three of Title 39 of the Revised Statutes for which no specific penalty is provided, the offender shall be liable to a penalty of [not more than fifty dollars (\$50.00)] not less than $\$ 25$ or more than $\$ 500$ or imprisonment for

[^1]section shall forthwith forfeit his right to operate a motor vehicle over the highways of this State for a period to be fixed by the court at not less than six months or more than two years which shall commence on the day the sentence is imposed. In the case of any person who at the time of the imposition of the sentence is less than 17 years of age, the period of the suspension of driving privileges authorized herein, including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the sentence is imposed and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years. If the driving privilege of any person is under revocation, suspension, or postponement for a violation of any provision of this Title or Title 39 of the Revised Statutes at the time of any conviction or adjudication of delinquency for a violation of any offense defined in this chapter or chapter 36 of this Title, the revocation, suspension, or postponement period imposed herein shall commence as of the date of termination of the existing revocation, suspension or postponement.

The court before whom any person is convicted of or adjudicated delinquent for a violation of any offense defined in this section shall collect forthwith the New Jersey driver's license or licenses of that person and forward the license or licenses to the Director of the Division of Motor Vehicles along with a report indicating the first and last day of the suspension or postponement period imposed by the court pursuant to this section. If the court is for any reason unable to collect the license or licenses of the person, the court shall cause a report of the conviction or adjudication of delinquency to be filed with the director. The report shall include the complete name, address, date of birth, eye color and sex of the person and shall indicate the first and last day of the suspension or postponement period imposed by the court pursuant to this section. The court shall inform the person orally and in writing that if the person is convicted of personally operating a motor vehicle during the period of license suspension or postponement imposed pursuant to this section, the person shall, upon conviction, be subject to the penalties set forth in R.S.39:3-40. A person shall be required to acknowledge receipt of the written notice in writing. Failure to receive a written notice or failure to acknowledge in writing the receipt of a written notice shall not be a defense to a subsequent charge of a violation of R.S.39:3-40. If the person is the holder of a driver's license from another jurisdiction, the court shall not collect the license, but shall notify forthwith the director who shall notify the appropriate officials in that licensing jurisdiction. The court shall, however, in accordance with the provisions of this section, revoke the person's non-resident driving privileges in this State.

In addition to any other condition imposed, a court, in its discretion, may suspend, revoke or postpone the driving privileges of

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## a person admitted to supervisory treatment under N.J.S.2C:36A-1 or N.J.S.2C:43-12 without a plea of guilty or finding of guilt. (cf: P.L.1983, c.565, s.1) <br> ${ }^{1}$ 15. (New section) Nothing in this act shall be construed as requiring any county or municipal law enforcement agency to acquire or use any electronic reader or other device in order to verify the authenticity of a driver's license issued pursuant to the provisions of this act, unless the cost of acquiring and using such devices is paid for by the State of New Jersey. ${ }^{1}$ <br> ${ }^{1}$ 16. (New section) Notwithstanding the provisions of P.L.1963. c. 73 (C. $47: 1 \mathrm{~A}-1$ et seq.) or any other law to the contrary, a licensee's picture shall not be released or otherwise disclosed by the director. except, subject to the approval of the director, for use by a governmental agency, including any court or law enforcement agency in carrying out its functions, or, subject to the approval of the director, for use by any private person or entity acting on behalf of a federal, State or local agency in carrying out its functions. ${ }^{1}$

${ }^{1}$ [15.] 17. ${ }^{.}$(New section) The Director of the Division of Motor Vehicles, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.
${ }^{1}$ [16.] 18. ${ }^{1}$ R.S.39:3-39, section 2 of P.L.1979, c. 261 (C.39:310 g ) and section 1 of P.L.1964, c. 172 (C.39:3-38.1) and section 2 of P.L.1975, c. 268 (C.39:3-38.2) are repealed.
${ }^{1}$ [17.] 19. ${ }^{1}$ This act shall take effect January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other that those set forth in section 14 , for a period not to extend beyond January 1, 2001.

# ASSEMBLY, No. 1800 <br> <br> STATE OF NEW JERSEY <br> <br> STATE OF NEW JERSEY 208th LEGISLATURE 

## INTRODUCED MARCH 9, 1998

Sponsored by:
Assemblyman JOSEPH J. ROBERTS, JR.
District 5 (Camden and Gloucester)
Assemblyman ALEX DECROCE
District 26 (Essex, Morris and Passaic)

## SYNOPSIS

Authorizes issuance of digitized driver's licenses.

## CURRENT VERSION OF TEXT

As introduced.

## A1800 ROBERTS, DECROCE

AN ACT concerning driver's licenses and supplementing chapter 3 of Title 39 of the Revised Statutes.

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. a. As used in this act, "digitized driver's license" means a digitized version of the basic driver's license issued by the Director of the Division of Motor Vehicles pursuant to R.S.39:3-10. A digitized driver's license: (1) shall display a tamper-proof digitized photo and signature of the person to whom the license was issued and (2) may be embedded with a microchip, affixed with a magnetic stripe, or both to store information relating exclusively to the licensee's identity and driving record.
b. On and after July 1, 1999, the director shall issue only digitized driver's licenses to persons who submit applications for (1) their initial New Jersey driver's license and (2) a renewal of a New Jersey driver's license.

Nothing in this subsection shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to January 1, 1999 and, unless a licensee's driving privileges are otherwise suspended or revoked by the director, that license shall remain valid until that expiration date.
c. The information stored on a digitized driver's license shall be accessible only to the division and the law enforcement agencies of this State and shall not be accessible or otherwise made available to any other public or private entity.

Without specific statutory authority, no public or private entity shall be permitted to purchase or otherwise acquire information storage space on any digitized driver's license.
d. The director shall develop and implement a program designed to enable the holder of a digitized driver's license annually to review, without charge, the information stored on that license. In addition, the program shall include a method for reporting and correcting informational errors.
e. The provisions of this act shall not apply to driver licenses issued pursuant to P.L.1990, c. 103 (C.39:3-10.9 et seq.).
f. The director, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.
2. This act shall take effect immediately.

## A1800 ROBERTS, DECROCE

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## STATEMENT

This bill authorizes the Director of the Division of Motor Vehicles (DMV) in the Department of Transportation to issue digitized driver's licenses as replacements for the current basic licenses.

Beginning July 1, 1999, the director is to issue digitized driver's licenses to all persons applying either for their initial New Jersey driver's license or to renew an existing license. The issuance procedure outlined in the bill is designed to facilitate an orderly transition to digitized licenses.

A "digitized driver's license," as described in the bill, would be a modernized version of the basic driver's license issued by the Director of the Division of Motor Vehicles pursuant to R.S.39:3-10. The digitized license would (1) display a tamper-proof digitized photo and signature of the person to whom the license was issued and (2) be embedded with a microchip, affixed with a magnetic stripe, or both to store information relating exclusively to the licensee's identity and driving record.

To address public concerns about privacy, the bill specifies that the information stored on a digitized driver's license would be accessible only to DMV and law enforcement agencies. Furthermore, the bill provides that no other private or public entity may purchase or otherwise acquire information storage space on any digitized driver's license unless specific statutory authority is first obtained. Finally, the bill directs the director to establish a program designed to enable the holder of a digitized driver's license annually to review, without charge, the information stored on that license and, if informational errors are found by the licensee, a method of reporting and correcting them.

Governor Christie Whitman today signed legislation authorizing a 10-year digitized driver's license that will cost less, cut back on fraud and help law enforcement verify driver identities.
"New Jersey citizens deserve a state government that is efficient, a state government that treats each tax dollar with care, and a state government that protects against fraud and abuse. This bill does all of the above," said Gov. Whitman.

A-2623, sponsored by Assembly Members Guy R. Gregg (R- Sussex/Hunterdon/Morris), Joseph J. Roberts, Jr. (D- Camden/Gloucester) and Alex DeCroce (R-Essex/Morris/Passaic) and Senators Andrew R. Ciesla (R-Monmouth/Ocean) and Shirley K. Turner (D-Mercer), will be implemented over a four-year period beginning next year. Current licenses will still be valid until a driver is due to renew the license.

Under the new provisions, New Jersey licenses will have a digitized picture and signature. The new license will also allow driver's license information to be encoded on either a bar code or a magnetic stripe. Information that will be encoded on the new license and contained in a centralized database will be protected by State and federal driver's privacy protection laws, and will only include information that appears on the face of licenses.

The Governor said the new license will allow New Jersey to become more proactive in protecting colleges, bars, restaurants and citizens against fraud, while recognizing the privacy rights of drivers. The new license will protect against counterfeit licenses and will make it much more difficult for people to use fraudulent identities.

Driver pictures will be stored in a centralized database, making it easier for law enforcement to verify a driver's identity. Pictures will only be accessible to government agencies and private agencies working on behalf of them, including privatized Department of Motor Vehicle agencies, who have gotten the approval of the Director of the Division of Motor Vehicles.
"The new driver's license does more than allow someone to drive a car," said NJ Department of Transportation Commissioner James Weinstein. "The digitized license provides law enforcement , bar owners, and liquor stores with the secure document they need to deter underage drinking."

Weinstein said the digitized license provides convenience to New Jersey's 5.8 million licensed drivers by reducing the trips they need to make to a DMV office and by reducing the cost of the license.

Driver's will save money once they get the new picture license. The 10-year license will cost $\$ 35$. The annual cost of a driver's picture license will decrease from $\$ 4.50$ to $\$ 3.50$. In addition, drivers will be able to replace lost or stolen licenses by calling for a new one.

The bill aims to deter the fraudulent use of New Jersey licenses for things like underage drinking. Licensed drivers under the age of 21 will have a different color license and will have an under 21 identifier on the face of the license.

The legislation also cracks down on fraud by increasing the penalties for those who make, sell, intend to sell, posses or use fake licenses. Anyone convicted of any of these offenses will face a mandatory suspension of their driver's license for up to 2 years. In addition, anyone making, distributing, intending to sell or transferring a fake license will be guilty of a third degree crime. These offenses were previously considered fourth degree crimes. In addition, anyone who uses a fraudulent license will be guilty of a fourth degree crime instead of the previous disorderly person offense.

The legislation provides senior citizens and handicapped persons the option of either a 5 or a 10year license. Additionally, seniors born prior to 1939 and the handicapped are not required to have a picture license.

Organ donation designations will now be electronically stored in a centralized database, in addition to being printed on driver's licenses. The Governor encouraged drivers to seriously consider donating an organ if they are in the position to do so.

The legislation also applies to identification cards, and license endorsements, including boat, motorcycle, and commercial driver's licenses.


[^0]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

[^1]:    a term of not exceeding fifteen days or both. (cf: P.L.1941, c.343, s.1).
    13. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
    4. a. The fee for a [48-month] 120-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$16] $\$ 35$ and shall be paid to the director for deposit into the State General Fund.
    b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a color [photograph] picture of the licensee. [In addition to the fee required pursuant to subsection a. of this section, the fee for the photograph shall be $\$ 2$ for each license.]
    (cf: P.L.1995, c.401, s.4)
    14. Section 1 of P.L. 1983, c. 565 (C.2C:21-2.1) is amended to read as follows:

    1. a. A person who knowingly sells, offers or exposes for sale , or otherwise transfers, or possesses with the intent to sell, offer or expose for sale, or otherwise transfer, a document, printed form or other writing which [simulates] falsely purports to be a drivers' license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a [disorderly persons offense] crime of the third degree.
    b. A person who knowingly makes, or possesses devices or materials to make, a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the third degree.
    c. A person who knowingly exhibits, displays or utters a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the fourth degree.
    d. A person who knowingly possesses a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a disorderly persons offense.
    e. In addition to any other disposition authorized by this Title, the provisions of section 24 of P.L.1982, c. 77 (C.2A:4A-43), or any other statute indicating the dispositions that may be ordered for an adjudication of delinquency, and, notwithstanding the provisions of subsection c. of N.J.S.2C:43-2, every person convicted of or adjudicated delinquent for a violation of any offense defined in this
