LEGISLATIVE HISTORY CHECKLIST

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CHAPTER: 3

NJSA: 34:13A-30 (Public employee labor unions -- restrict office holding following conviction of crime)

BILL NO: A192

SPONSOR(S): Geist & O'Toole

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Labor SENATE: Commerce

AMENDED DURING PASSAGE:No

DATE OF PASSAGE: ASSEMBLY: June 11, 1998 SENATE: December 10, 1998

DATE OF APPROVAL: January 21, 1999

THE FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Assembly Substitute [Corrected Copy] (Amendments during passage denoted by superscript numbers)

Assembly Substitute for A192

SPONSORS STATEMENT: Yes (Begins on page 3 of original bill)

COMMITTEE STATEMENT: ASSEMBLY:No <u>SENATE:</u>Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

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A192

SPONSORS STATEMENT: Yes (Begins on page 4 of original bill)

COMMITTEE STATEMENT: <u>ASSEMBLY:</u> Yes SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

GOVERNOR'S ACTIONS

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

THE FOLLOWING WERE PRINTED:

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: No

[Corrected Copy]

ASSEMBLY SUBSTITUTE FOR ASSEMBLY, No. 192 STATE OF NEW JERSEY

208th LEGISLATURE

ADOPTED MAY 18, 1998

Sponsored by: Assemblyman GEORGE F. GEIST District 4 (Camden and Gloucester) Assemblyman KEVIN J. O'TOOLE District 21 (Essex and Union)

Co-Sponsored by: Assemblywoman Previte

SYNOPSIS

Concerns public employee labor organizations.

CURRENT VERSION OF TEXT

Substitute as adopted by the Assembly



2

AN ACT concerning public employee labor organizations and
 supplementing P.L.1941, c.100, (C.34:13A-1 et seq.).

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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7 1. During the period in which an individual, pursuant to section 8 504 of Pub.L.86-257 (29 U.S.C.s.504), is prohibited from serving: as 9 a consultant or adviser to any labor organization; as an officer, 10 director, trustee, member of any executive board or similar governing 11 body, business agent, manager, organizer, employee or representative in any capacity of any labor organization; as a labor relations 12 13 consultant or adviser to a person engaged in an industry or activity 14 affecting commerce, or as an officer, director, agent or employee of any group or association of employers dealing with any labor 15 16 organization, or in a position having specific collective bargaining 17 authority or direct responsibility in the area of labor-management 18 relations in any corporation or association engaged in an industry or 19 activity affecting commerce; in a position which permits the individual 20 to receive a share of the proceeds from providing goods or services to any labor organization, or as an officer, executive or administrative 21 22 employee of any entity, the activities of which are in whole or 23 substantial part devoted to providing goods or services to any labor 24 organization; or in any capacity involving decision-making authority 25 over, or custody or control of, the moneys, funds, assets or property 26 of a labor organization, the individual shall also be prohibited from serving: 27

(a) As a consultant or adviser to any organization representingpublic employees;

30 (b) As an officer, director, trustee, member of any governing
31 body, business agent, manager, organizer, employee or representative
32 in any capacity of any organization representing public employees;

33 (c) As a labor relations consultant or adviser to any public 34 employer, or as an officer, director, agent or employee of any group 35 or association of public employers, or in a position in which the 36 individual has collective bargaining authority or responsibility in the 37 area of labor-management relations for a public employer;

(d) In a position which permits the individual to receive a share of
the proceeds from providing goods or services to any organization
representing public employees, or as an officer, executive or
administrative employee of any entity the activities of which are in
whole or substantial part devoted to providing goods or services to
any organization representing public employees; or

44 (e) In any capacity involving decision-making authority over, or
45 custody or control of, the moneys, funds, assets or property of an
46 organization representing public employees,

AS for A192 GEIST, O'TOOLE

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For the purposes of this section, "labor organization" means a
 labor organization as defined in section 3 of Pub.L.86-257 (29 U.S.C.
 s.402).

2. This act shall take effect immediately.

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STATEMENT

9 Current federal law, section 504 of Pub.L.86-257 (29 U.S.C. 10 s.504), prohibits an individual who has been convicted of certain offenses from serving for specified periods of time in any of the 11 12 following capacities with respect to the private sector: as an adviser, 13 official, representative or employee of a labor organization; as an 14 adviser to an employer; as an official or employee of an employer 15 organization; in a position with an employer involving collective bargaining or labor-management relations; in a position permitting the 16 individual to receive a share in the proceeds from sales to a labor 17 18 organization, as an official of any provider of goods or services to a 19 labor organization; or in any position involving authority over funds 20 or property of a labor organization.

This bill provides that, during the period that the individual is prohibited from serving in the indicated capacities under federal law with respect to the private sector, the individual shall also be prohibited from serving in comparable capacities in connection with labor organizations, employers and employer organizations which are related to State and local government in New Jersey.

ASSEMBLY SUBSTITUTE FOR **ASSEMBLY, No. 192**

STATE OF NEW JERSEY 208th LEGISLATURE

ADOPTED MAY 18, 1998

Sponsored by: Assemblyman GEORGE F. GEIST District 4 (Camden and Gloucester) Assemblyman KEVIN J. O'TOOLE District 21 (Essex and Union)

Co-Sponsored by: Assemblywoman Previte

SYNOPSIS Concerns public employee labor organizations.

CURRENT VERSION OF TEXT Substitute as adopted by the Senate.



2

AN ACT concerning public employee labor organizations and
 supplementing P.L.1941, c.100, (C.34:13A-1 et seq.).

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

5 6

7 1. During the period in which an individual, pursuant to section 8 504 of Pub.L.86-257 (29 U.S.C.s.504), is prohibited from serving: as 9 a consultant or adviser to any labor organization; as an officer, 10 director, trustee, member of any executive board or similar governing 11 body, business agent, manager, organizer, employee or representative in any capacity of any labor organization; as a labor relations 12 13 consultant or adviser to a person engaged in an industry or activity 14 affecting commerce, or as an officer, director, agent or employee of any group or association of employers dealing with any labor 15 16 organization, or in a position having specific collective bargaining 17 authority or direct responsibility in the area of labor-management 18 relations in any corporation or association engaged in an industry or 19 activity affecting commerce; in a position which permits the individual 20 to receive a share of the proceeds from providing goods or services to any labor organization, or as an officer, executive or administrative 21 22 employee of any entity, the activities of which are in whole or 23 substantial part devoted to providing goods or services to any labor 24 organization; or in any capacity involving decision-making authority 25 over, or custody or control of, the moneys, funds, assets or property 26 of a labor organization, the individual shall also be prohibited from serving: 27

(a) As a consultant or adviser to any organization representingpublic employees;

30 (b) As an officer, director, trustee, member of any governing
31 body, business agent, manager, organizer, employee or representative
32 in any capacity of any organization representing public employees;

33 (c) As a labor relations consultant or adviser to any public 34 employer, or as an officer, director, agent or employee of any group 35 or association of public employers, or in a position in which the 36 individual has collective bargaining authority or responsibility in the 37 area of labor-management relations for a public employer;

(d) In a position which permits the individual to receive a share of
the proceeds from providing goods or services to any organization
representing public employees, or as an officer, executive or
administrative employee of any entity the activities of which are in
whole or substantial part devoted to providing goods or services to
any organization representing public employees; or

44 (e) In any capacity involving decision-making authority over, or
45 custody or control of, the moneys, funds, assets or property of an
46 organization representing public employees,

AS for A192 GEIST, O'TOOLE

3

For the purposes of this section, "labor organization" means a
 labor organization as defined in section 3 of Pub.L.86-257 (29 U.S.C.
 s.402).

2. This act shall take effect immediately.

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7 8

STATEMENT

9 Current federal law, section 504 of Pub.L.86-257 (29 U.S.C. 10 s.504), prohibits an individual who has been convicted of certain offenses from serving for specified periods of time in any of the 11 12 following capacities with respect to the private sector: as an adviser, 13 official, representative or employee of a labor organization; as an 14 adviser to an employer; as an official or employee of an employer 15 organization; in a position with an employer involving collective bargaining or labor-management relations; in a position permitting the 16 individual to receive a share in the proceeds from sales to a labor 17 18 organization, as an official of any provider of goods or services to a 19 labor organization; or in any position involving authority over funds 20 or property of a labor organization.

This bill provides that, during the period that the individual is prohibited from serving in the indicated capacities under federal law with respect to the private sector, the individual shall also be prohibited from serving in comparable capacities in connection with labor organizations, employers and employer organizations which are related to State and local government in New Jersey.

SENATE COMMERCE COMMITTEE

STATEMENT TO

ASSEMBLY SUBSTITUTE FOR ASSEMBLY, No. 192

STATE OF NEW JERSEY

DATED: SEPTEMBER 24, 1998

The Senate Commerce Committee reports favorably Assembly Bill No. 192 (AS).

Current federal law, section 504 of Pub.L.86-257 (29 U.S.C.s.504), prohibits an individual who has been convicted of certain offenses from serving for specified periods of time in any of the following capacities with respect to the private sector: as an adviser, official, representative or employee of a labor organization; as an adviser to an employer; as an official or employee of an employer organization; in a position with an employer involving collective bargaining or labor-management relations; in a position permitting the individual to receive a share in the proceeds from sales to a labor organization; as an official of any provider of goods or services to a labor organization; or in any position involving authority over funds or property of a labor organization.

This bill provides that, during the period that the individual is prohibited from serving in the indicated capacities under federal law with respect to the private sector, the individual shall also be prohibited from serving in comparable capacities in connection with labor organizations, employers and employer organizations which are related to State and local government in New Jersey.

ASSEMBLY, No. 192 STATE OF NEW JERSEY 208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by: Assemblyman GEORGE F. GEIST District 4 (Camden and Gloucester) Assemblyman KEVIN J. O'TOOLE District 21 (Essex and Union)

SYNOPSIS

Bars certain persons from positions of influence in public employee labor organizations.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 AN ACT concerning public employee labor organizations and 2 supplementing P.L.1941, c.100 (C.34:13A-1 et seq.). 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. a. No individual who has been convicted of a crime indicated in subsection b. of this section shall serve or be permitted to serve: 8 9 (1) As a consultant or adviser to any labor organization 10 representing public employees; 11 (2) As an officer, director, trustee, member of any governing body, 12 business agent, manager, organizer, employee, or representative in any 13 capacity of any labor organization representing public employees; 14 (3) As a labor relations consultant or adviser to any public 15 employer, or as an officer, director, agent or employee of any group 16 or association of public employers, or in a position in which the 17 individual has collective bargaining authority or responsibility in the 18 area of labor-management relations for a public employer; 19 (4) In a position which permits the individual to a share of the proceeds of providing goods or services to any labor organization 20 representing public employees; or as an officer, executive or 21 22 administrative employee of any entity the activities of which are in 23 whole or substantial part devoted to providing the goods or services 24 to any labor organization representing public employees; or 25 (5) In any capacity involving decision-making authority over, or 26 custody or control of the moneys, funds, assets, or property of a labor 27 organization representing public employees, 28 during the period of 13 years following the conviction or the end of 29 imprisonment resulting from the conviction, whichever is later, unless 30 the sentencing court, upon the motion of the convicted individual, sets 31 a shorter period of time, but not less than three years, following the 32 conviction or end of imprisonment, or unless the commission 33 determines that individual's service in any of the capacities referred to 34 in paragraphs (1) through (5) of this subsection is not contrary to the 35 purposes of this act. Prior to making the determination, the 36 commission shall hold a hearing and shall notify the State, county and 37 Federal prosecuting officials in the jurisdiction or jurisdictions in 38 which the individual was convicted. A period of parole shall not be 39 considered as part of a period of imprisonment. No person shall 40 knowingly hire, retain, employ, place or permit the individual to serve 41 in any capacity referred to in paragraphs (1) through (5) of this 42 subsection during the period of time provided by this section, but no 43 provision of this act shall be construed as preventing an individual who 44 is a public employee from being a member of a labor organization 45 representing public employees, provided that the individual shall comply with the requirements of this section to refrain from serving in 46

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1 any capacity which the individual is prohibited from serving pursuant

2 to paragraphs (1) through (5) of this subsection.

3 For the purposes of this section the individual shall be deemed to 4 have been convicted and under the disability of conviction from the date of judgment of the trial court regardless of whether that judgment 5 6 remains under appeal. If the individual is barred from office or other 7 position with a labor organization representing public employees 8 pursuant to the provisions of this section as the result of a conviction 9 and has filed an appeal of the conviction, any salary which would 10 otherwise be due to the individual because of the office or position 11 shall be placed in escrow by the employer or organization responsible 12 for the payment of the salary. Payment of the salary into the escrow 13 account shall continue for the duration of the appeal or for the period 14 of time during which the salary would be otherwise due, whichever 15 period is shorter. Upon the final reversal of the individual's conviction, the amounts in escrow shall be paid to the individual, and 16 17 the individual shall no longer be barred from any office or position under the provisions of this section. Upon the final sustaining of the 18 19 conviction on appeal, the amount in escrow shall be returned to the 20 employer or organization responsible for the payment of the salary.

b. The crimes for which an individual may be prohibited from
serving in the capacities indicated in paragraphs (1) through (5) of
subsection a. of this section are:

(1) Any violation of the provisions of N.J.S.2C:5-1, 2C:11-3,
2C:12-1b, 2C:14-2, 2C:15-1, 2C:17-1, 2C:18-2, 2C:20-3 through
2C:20-5 or chapters 35 or 36 of Title 2C of the New Jersey Statutes
or any violation of the equivalent provisions of the laws of any other
jurisdiction;

29 (2) Any violation of subchapter III or IV of the "Labor30 Management Reporting and Disclosure Act of 1959," Pub.L. 86-257
31 (29 U.S.C. §431 et seq.);

(3) Any violation of the provisions of chapters 21 and 27 through 32 33 30 of Title 2C the New Jersey Statutes or violation of the equivalent 34 provisions of the laws of any other jurisdiction that constitutes a felony and involves the abuse or misuse of the individual's position or 35 36 employment with a labor organization, including a labor organization 37 representing public employees, or with an employee benefit plan, 38 including a plan for the benefit of public employees, to seek or obtain 39 an illegal gain at the expense of the members of the organization, or 40 the beneficiaries of the plan;

41 (4) Conspiracy to commit any of the crimes enumerated in42 subparagraphs (1) through (3) of this subparagraph; or

43 (5) A crime in which any of the crimes enumerated in44 subparagraphs (1) through (3) of this subparagraph is an element.

c. Any individual who willfully violates this section shall be finednot more than \$10,000 or imprisoned for not more than five years, or

1	both.
2 3	2. This act shall take offect immediately
3 4	2. This act shall take effect immediately.
4 5	
6	STATEMENT
7	STATEMENT
8	This bill restricts individuals convicted of certain crimes from
9	holding office or serving in other positions of influence in public
10	employee labor organizations. It is designed to mirror the federal law
11	governing private-sector labor organization, section 504 of the
12	"Labor-Management Reporting and Disclosure Act of 1959" (29
13	<u>U.S.C.</u> §504.
14	Specifically, the bill prohibits any individual who has been convicted
15	of robbery, theft, extortion, embezzlement, burglary, arson, violation
16	of narcotics laws, murder, sexual assault, aggravated and simple
17	assault, certain violations of the federal "Labor-Management
18	Reporting and Disclosure Act of 1959," any felony involving abuse or
19	misuse of the individual's position or employment with a public or
20	private sector labor organization or employee benefit plan to seek or
21	obtain an illegal gain at the expense of the members of an organization
22	or the beneficiaries of the plan, conspiracy to commit any of these
23	crimes, or a crime in which any of the foregoing crimes is an element,
24	from serving:
25	1. As a consultant or adviser to any public employee labor
26	organization;
27	2. As an officer, director, trustee, member of any governing body,
28	business agent, manager, organizer, employee, or representative of a
29	public employee labor organization;
30	3. As a labor relations consultant or adviser to any public
31	employer, or as an officer, director, agent or employee of any public
32	employer organization, or in a position with collective bargaining
33	authority or responsibility in the area of labor-management relations
34	for a public employer;
35	4. In a position which permits the individual to share in the
36	proceeds of providing goods or services to any public employee labor
37	organization, or as an officer, executive or administrative employee of
38	any entity with a significant involvement in providing the goods or
39	services to a public employee labor organization; or
40	5. In any capacity involving decision making authority over, or
41	custody or control of the moneys, funds, assets, or property of a public
42	employee labor organization.
43	The bill requires that the prohibition stay in effect for 13 years
44	following the individual's conviction or imprisonment, whichever is
45	later, unless the sentencing court sets a shorter period of time,

46 following the conviction or imprisonment, or unless the Public

- 1 Employment Relation Commission determines that the prohibition is
- 2 unnecessary. The bill provides that the prohibition applies from the
- 3 time of conviction even if an appeal is filed, but that any salary to
- 4 which the individual is entitled during the appeal period will be held in
- 5 escrow until the appeal is resolved.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 192

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 26, 1998

The Assembly Labor Committee reports favorably and with committee amendments Assembly Bill No. 192.

This bill, as amended by the committee, restricts individuals convicted of certain crimes from holding office or serving in other positions of influence in public employee labor organizations. It is designed to mirror the federal law governing private-sector labor organization, section 504 of the "Labor-Management Reporting and Disclosure Act of 1959" (29 U.S.C. s.504).

Specifically, the bill, as amended, prohibits any individual who has been convicted of violating a law which results in the forfeiture of public office or employment or would had if the individual was an public office-holder or employee when the violation occurred, certain violations of the federal "Labor-Management Reporting and Disclosure Act of 1959," any felony involving abuse or misuse of the individual's position or employment with a public or private sector labor organization or employee benefit plan to seek or obtain an illegal gain at the expense of the members of an organization or the beneficiaries of the plan, conspiracy to commit any of these crimes, or a crime in which any of the foregoing crimes is an element, from serving:

1. As a consultant or adviser to any public employee labor organization;

2. As an officer, director, trustee, member of any governing body, business agent, manager, organizer, employee, or representative of a public employee labor organization;

3. As a labor relations consultant or adviser to any public employer, or as an officer, director, agent or employee of any public employer organization, or in a position with collective bargaining authority or responsibility in the area of labor-management relations for a public employer;

4. In a position which permits the individual to share in the proceeds of providing goods or services to any public employee labor organization, or as an officer, executive or administrative employee of any entity with a significant involvement in providing the goods or services to a public employee labor organization; or

5. In any capacity involving decision making authority over, or custody or control of the moneys, funds, assets, or property of a public employee labor organization.

The bill requires that the prohibition stay in effect for 13 years following the individual's conviction or imprisonment, whichever is later, unless the sentencing court sets a shorter period of time, following the conviction or imprisonment, or unless the Public Employment Relation Commission determines that the prohibition is unnecessary. The bill provides that the prohibition applies from the time of conviction even if an appeal is filed, but that any salary to which the individual is entitled during the appeal period will be held in escrow until the appeal is resolved.

The committee amendments add the provision that the prohibition may apply to an individual for a violation of a law which has or would have resulted in the individual's forfeiture of public office or employment. This prohibition took the place of a provision in the unamended bill that the prohibition may apply to an individual for the violation of any of a list of specific statutes which were included in the unamended bill.

This bill was prefiled for introduction in the 1998 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

Office of the Governor **NEWS RELEASE**

PO BOX 004 TRENTON, NJ 08625

CONTACT: Jayne O'Connor Gene Herman 609-777-2600

RELEASE: January 21, 1999

Gov. Christie Whitman today signed the following pieces of legislation:

A-2008, sponsored by Assembly Members George F. Geist (R- Camden/Gloucester) and Arline M. Friscia (D-Middlesex), raises the state minimum wage rate to bring it into concurrence with the federal minimum wage rate, which is currently \$5.15 per hour. Under the bill, any future changes in the federal minimum wage would be automatically incorporated into state minimum wage law.

A-1697, sponsored by Assembly Members John S. Wisniewski (D- Middlesex) and David W. Wolfe (R-Monmouth/Ocean) and Senators Joseph F. Vitale (D-Middlesex) and Jack Sinagra (R-Middlesex), creates the School Bus Enhanced Safety Act. The bill, which implements the recommendations of the Governor's School Bus Safety Task Force, authorizes the Director of the Division of Motor Vehicles (DMV) to establish a semi-annual or annual in-terminal school bus inspection program and establish standards and requirements pertaining to equipment, maintenance and repair of school buses; maintenance, repair and inspection records and driver employment records and any other records or credentials deemed necessary by the director. It also authorizes the DMV Director to implement a fee and fine schedule for such inspections. The bill will enhance the in-terminal semi-annual inspection program includes both a safety and a vehicle emissions inspection.

A-1427, sponsored by Assembly Members Raul "Rudy" Garcia (D- Hudson) and George F. Geist (R-Camden/Gloucester) and Senator Bernard F. Kenny, Jr. (D-Hudson), increases penalties for violations of workplace standards in the apparel industry. The bill establishes a minimum penalty equal to the current maximum penalty and doubles the maximum penalties for violations of workplace laws. For instance, under the previous laws fines for first violations ranged up to \$1,000 while the new law provides that penalties for first violations will not be less than \$1,000 or more than \$2,000.

A-192, sponsored by Assembly Members George F. Geist (R- Camden/Gloucester) and Kevin J. O'Toole (R-Essex/Union), conforms New Jersey law regarding public sector labor organizations with federal law pertaining to penalties imposed in the private sector for individuals in labor organizations convicted of certain crimes. The bill provides that during the period in which an individual convicted under federal law of certain crimes is prohibited from serving in various private sector labor union capacities, the individual shall also be prohibited from serving in comparable capacities in connection with labor organizations, employers and employer organizations which are related to State and local government in New Jersey.

S-1324, sponsored by Senators Robert E. Littell (R- Sussex/Hunterdon/Morris) and Henry P. McNamara (R-Bergen/Passaic) and Assembly Members Guy R. Gregg (R-Sussex/ Hunterdon/Morris) and Sam Thompson (R-Middlesex/Monmouth), appropriates \$3,166,577 in funds from the Port of New Jersey Revitalization, Dredging, Environmental Cleanup, Lake Restoration, and Delaware Bay Area Economic Development Bond Act of 1996 to the Department of Environmental Protection (DEP) for lake restoration projects in Northern New Jersey. Six local government entities in Monmouth, Morris, Passaic, and Sussex counties are eligible for funding totaling \$849,927 under the bill. Also, under the bill, the DEP's Division of Parks and Forestry will be eligible for funding totaling \$816,650 for projects in Morris, Sussex, Hunterdon, Middlesex and Warren counties and three private lake associations, as co-applicants with local governments, in Morris, Passaic and Sussex counties will be eligible for a total of \$1.5 million in loans. **S-1419**, sponsored by Senators Diane B. Allen (R-Burlington/Camden) and Joseph A. Palaia (R-Monmouth), appropriates \$1,833,423 in funds from the Port of New Jersey Revitalization, Dredging, Environmental Cleanup, Lake Restoration, and Delaware Bay Area Economic Development Bound Act of 1996 to the DEP for lake restoration projects in Southern New Jersey. Under the bill, grants totaling \$1,724,473 will be distributed by the DEP to eight local governments in Atlantic, Burlington, Gloucester, Monmouth and Ocean counties. DEP also will award grants to its Division of Parks and Forestry (\$75,000 for a project in Burlington County) and to its Division of Fish, Game and Wildlife (\$33,950 for a project that spans Gloucester and Salem Counties).