# LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 1998

CHAPTER:133

NJSA: 17:13-81 "Credit Unions -- field of membership"

BILL NO: A2128 (Substituted for S1137 - 1<sup>st</sup> Reprint)

**SPONSOR(S):**Bateman and Garrett

DATE INTRODUCED: June 1, 1998

**COMMITTEE:** 

ASSEMBLY: Banking and Insurance SENATE: ~~~~

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: September 28, 1998 SENATE:October 22, 1998

DATE OF APPROVAL: November 23, 1998

#### THE FOLLOWING ARE ATTACHED IF AVAILABLE:

**FINAL TEXT OF BILL:** 1<sup>st</sup> Reprint (Amendments during passage denoted by superscript numbers)

## A2128

**SPONSORS STATEMENT:** Yes (Begins on page 5 of original bill)

COMMITTEE STATEMENT: <u>ASSEMBLY:</u>Yes SENATE:No

#### FLOOR AMENDMENT STATEMENTS: No

**LEGISLATIVE FISCAL ESTIMATE:** No

# **S1137**

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**SPONSORS STATEMENT:** *Yes* (Begins on page 5 of original bill) (Bill and Sponsors Statement identical to A2128)

COMMITTEE STATEMENT: ASSEMBLY: No SENATE: Yes (Identical to Assembly Statement for A2128)

FLOOR AMENDMENT STATEMENTS: No

#### **LEGISLATIVE FISCAL ESTIMATE:** No

**VETO MESSAGE:** No

#### **GOVERNOR'S PRESS RELEASE ON SIGNING:** No

#### THE FOLLOWING WERE PRINTED:

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**REPORTS:** No

**HEARINGS:** No

**NEWSPAPER ARTICLES:** No

# [First Reprint] ASSEMBLY, No. 2128 STATE OF NEW JERSEY 208th LEGISLATURE

**INTRODUCED JUNE 1, 1998** 

Sponsored by: Assemblyman CHRISTOPHER "KIP" BATEMAN District 16 (Morris and Somerset) Assemblyman E. SCOTT GARRETT District 24 (Sussex, Hunterdon and Morris)

Co-Sponsored by: Assemblymen Doria, Zecker, Roberts, Tucker, Luongo, Barnes, Senators Kavanaugh, Bryant, O'Connor, Bucco and Lynch

#### **SYNOPSIS**

Permits changes in the field of membership for State chartered credit unions.

#### **CURRENT VERSION OF TEXT**

As reported by the Assembly Banking and Insurance Committee on September 14, 1998, with amendments.



(Sponsorship Updated As Of: 10/23/1998)

AN ACT concerning credit union field of membership and amending 1 2 and supplementing P.L.1984, c.171. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1984, c.171 (C.17:13-81) is amended to read 8 as follows: 9 3. a. Seven or more natural persons, all of whom are residents of 10 this State, may incorporate a credit union on the terms and conditions 11 provided for in this act. The incorporators shall apply to the Commissioner of Banking and Insurance, on a form supplied by the 12 commissioner, for permission to incorporate a credit union. A 13 certificate of incorporation, executed by the incorporators, shall be 14 submitted with the application, as well as a fee of [\$25.00] \$50. 15 16 b. The certificate shall include: 17 [a.] (1) The proposed name of the credit union, and the street, street number, and name of the municipality in which it is to be 18 19 located; 20 [b.] (2) The name and street address of its registered agent, 21 where process may be served; 22 [c.] (3) The powers which the credit union proposes to exercise; [d. The] (4) Any <sup>1</sup>natural person,<sup>1</sup> group <sup>1</sup>, or organization<sup>1</sup> or 23 combination of <sup>1</sup>natural persons, <sup>1</sup> groups <sup>1</sup>or organizations permitted 24 pursuant to section 14 of P.L.1984, c.171 (C.17:13-92)<sup>1</sup> to which 25 membership will be limited; 26 27 [e.] (5) The number of directors proposed to serve on the board; [f.] (6) The name and address of each of the proposed members, 28 29 who shall be at least 30 in number, and the number of shares 30 subscribed by each; 31 [g.] (7) The original par value of the shares of the corporation, which shall not be less than \$5.00; and 32 33 [h.] (8) Any other provision not inconsistent with this act or with the laws of this State for the regulation of the business. 34 c. (1) The incorporators may provide in the certificate of 35 incorporation that any group, combination of groups <sup>1</sup>, organization, 36 combination of organizations<sup>1</sup> or natural persons permitted to be 37 38 included in a credit union field of membership pursuant to section 14 of P.L.1984, c.171 (C.17:13-92) may be added to the field of 39 40 membership of the credit union by amendment to the credit union's by-41 laws, upon approval of the commissioner; EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not

enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup> Assembly ABI committee amendments adopted September 14, 1998.

## A2128 [1R] BATEMAN, GARRETT

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1 (2) The members of a credit union may amend the certificate of 2 incorporation to provide that any group, combination of groups <sup>1</sup>, organization or combination of organizations<sup>1</sup> or natural persons 3 4 permitted to be included in a credit union field of membership pursuant to section 14 of P.L.1984, c.171 (C.17:13-92) may be added to the 5 6 field of membership of the credit union by amendment to the credit 7 union's by-laws, upon approval of the commissioner. 8 (cf: P.L.1984, c.171, s.3) 9 10 2. Section 4 of P.L.1984, c.171 (C.17:13-82) is amended to read 11 as follows: 12 4. The commissioner shall disapprove the application if [he] the 13 commissioner finds that: 14 a. The incorporation of the proposed credit union will not be in the 15 public interest; b. The incorporators do not evidence character, responsibility, and 16 17 general fitness; 18 c. The provisions contained in the certificate of incorporation for 19 the regulation of the business and the provisions creating or limiting 20 the powers of the proposed credit union are improper provisions, or 21 will not serve the best interest of the members of the proposed credit 22 union: or 23 d. The conditions of employment or other conditions prevailing in [the] any group <sup>1</sup>or organization<sup>1</sup> from which the membership is to be 24 25 drawn are such as to result in financial instability or otherwise render the organization of the credit union [by them] inadvisable. 26 If the application is approved by the commissioner [he], the 27 28 commissioner shall annex a certificate of approval, and the application 29 shall be filed in the department. 30 (cf: P.L.1984, c.171, s.4) 31 32 3. Section 12 of P.L.1984, c.171 (C.17:13-90) is amended to read 33 as follows: 34 12. The commissioner shall have the power to make, amend and 35 repeal regulations permitting credit unions to exercise any power, 36 right, benefit, or privilege permitted to federally chartered credit 37 unions[, provided that the powers, right, benefit or privilege is not 38 contrary to law. The regulations shall be in substantial conformity 39 with similar rules or regulations of the National Credit Union 40 Administration ]. (cf: P.L.1984, c.171, s.12) 41 42 43 4. Section 14 of P.L.1984, c.171 (C.17:13-92) is amended to read 44 as follows: 45 14. a. The membership of a credit union shall be limited to and

consist of the incorporators and other persons [within the common

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1 bond established by that are members of any group, combination of groups <sup>1</sup>, organization, combination of organizations or <sup>1</sup>natural 2 3 persons specified in the certificate of incorporation . or any group, 4 combination of groups <sup>1</sup>, organization, combination of organizations<sup>1</sup> 5 or natural person that has been added to the membership by amendment to the credit union's by-laws, who have paid any required 6 7 entrance fee or membership fee, or both, have subscribed to one or 8 more shares, have paid the initial installment thereon, and have 9 complied with any other requirements as the certificate of 10 incorporation or bylaws specify. b. <sup>1</sup>[Credit] Except as otherwise provided in this section, credit<sup>1</sup> 11 12 union membership <sup>1</sup>[may include] shall be limited to the types of membership described in one of the following categories<sup>1</sup> : 13 (1) [groups having]  $^{1}$  [any] one  $^{1}$  group which has a [common 14 bond of  $]^{1}$  [similar] <u>common bond of</u> occupation  $[,]_{or}^{1}$  association 15 <sup>1</sup>[or interest[,] <u>or any combination of groups each of which has.</u> 16 within that group, a similar occupation, association or interest]<sup>1</sup>; or 17 (2) <sup>1</sup>more than one group with each group having within that 18 group a common bond of occupation or association and a membership 19 20 of less than 3,000 members at the time that group is first included within the field of membership of a credit union made up of more than 21 22 one group; or (3)<sup>1</sup> [groups who reside] <sup>1</sup> [any group which resides] persons or 23 organizations, or any combination of organizations<sup>1</sup> within a 24 well-defined neighborhood, <sup>1</sup>local<sup>1</sup> community or rural district [,] 25 <sup>1</sup>[or any combination of groups, with each group's members residing 26 within a well defined neighborhood, community or rural district ]<sup>1</sup>; or 27 <sup>1</sup>[(3)] (4)<sup>1</sup> any combination of <sup>1</sup>[groups] membership fields<sup>1</sup> from 28 paragraphs (1) [and] (2) [and] (3) of this subsection b. (1)29 provided, however, that the combining of membership fields pursuant 30 31 to this paragraph shall only be used with respect to an existing credit 32 union and only if, in the determination of the commissioner, it is found 33 that the combination is necessary to maintain the safety and soundness 34 of that existing credit union and, with respect to any group eligible to be part of a credit union pursuant to paragraph (2) or organization 35 36 eligible to be part of a credit union pursuant to paragraph (3) of this 37 subsection which is to be combined, the membership of that group or 38 organization shall be subject to the same limitation on the number of 39 members as provided for groups under paragraph (2) of this <u>subsection<sup>1</sup></u>; and 40  $\left[ (4) \right] (5)^{1}$  members of the immediate family of [those] persons 41 <sup>1</sup>in a credit union or <sup>1</sup> in any group <sup>1</sup>or organization <sup>1</sup> which makes up 42 43 the membership of a credit union . 44 c. Societies and copartnerships composed primarily of persons who 45 are eligible for membership, and corporations, including cooperative

1 organizations, whose stockholders are composed primarily of persons 2 who are eligible for individual membership, may be admitted to 3 membership. Any entity thus admitted to membership shall not borrow 4 in excess of its shareholdings unless at least 10% of its members are qualified members of the credit union. 5 d. Members who leave the field of membership may be permitted 6 to retain their memberships in the credit union under reasonable 7 8 standards established by the board. Members of the credit union shall not be personally or 9 e. 10 individually liable for the payment of the credit union's debts. 11 f. (1) The commissioner may, by regulation, provide that a credit union may add to its field of membership any natural person who 12 13 resides in a primary metropolitan statistical area in which the credit union is located and meets at least one of the following criteria: 14 15 (a) is a person of low income as defined pursuant to 42 U.S.C. 16 sec.5302(a)(20)(A); 17 (b) resides in a low median income census tract as defined by the commissioner pursuant to 12 C.F.R. sec. 228.12; or 18 19 (c) has been or is the recipient of State or federally funded public 20 assistance. 21 (2) The commissioner may require that a natural person meet more 22 than one of the criteria established under paragraph (1) of this 23 subsection f.; 24 (3) If a natural person who is a member of a credit union has 25 immediate family members living in the same primary metropolitan 26 statistical area as that natural person, a credit union may also add any 27 member of that immediate family to its field of membership; 28 (4) A credit union may establish areas within a primary 29 metropolitan statistical area for purposes of paragraphs (1) and (3) of 30 this subsection f. g. <sup>1</sup>[A credit union that seeks to add any group, combination of 31 32 groups or natural persons to its field of membership shall apply to the commissioner for approval. The commissioner shall approve the 33 34 addition of any group, combination of groups or natural persons to the 35 field of membership unless the commissioner determines that the 36 addition of any group or natural person would adversely affect the safety and soundness of the credit union or the interests of the credit 37 38 union, its members or the public, except that, if federal law prohibits 39 adding a group numbering 3,000 or more to the field of membership 40 of a federally chartered credit union, the commissioner shall not 41 approve the addition of a group to the field of membership of a State 42 chartered credit union whose number equals or exceeds the number 43 prohibited by federal law. (1) For a credit union whose field of membership is described under paragraph (2) of subsection b. of this 44 45 section, the requirement that a group have a membership of less than 46 3,000 members shall not apply if the commissioner determines, in

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1 writing and in accordance with the guidelines and regulations issued 2 pursuant to paragraph (2) of this subsection, that the group could not 3 feasibly or reasonably establish a new single common-bond credit 4 union pursuant to paragraph (1) of subsection b. of this section, 5 because: 6 (a) the group lacks sufficient volunteer and other resources to 7 support the efficient and effective operation of a single common-bond credit union; 8 9 (b) the group does not meet the criteria that the commissioner 10 has determined to be important for the likelihood of success in 11 establishing and managing a new single common-bond credit union, 12 including the demographic characteristics such as geographical 13 location of members, diversity of ages and income levels, and other 14 factors that may affect the financial viability and stability of a single 15 common-bond credit union; or (c) the group would be unlikely to operate a safe and sound 16 single common-bond credit union. 17 18 (2) The commissioner shall promulgate regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 19 20 seq.), setting forth the criteria that the commissioner shall apply in 21 determining whether a credit union may be established as provided 22 pursuant to paragraph (2) of subsection b. of this section, which regulations shall be directed at assuring substantial parity between the 23 24 field of membership standards and requirements of State and federal credit unions.<sup>1</sup> 25 26 (cf: P.L.1984, c.171, s.14) 27 28 5. (New section) A credit union that has been approved to include 29 more than one group within its field of membership prior to the 30 effective date of this act may continue to operate in accordance with 31 that approval, provided however, that any change to its field of 32 membership after the effective date of this act shall be subject to the provisions of this act. 33 34 35 6. This act shall take effect immediately.

# ASSEMBLY, No. 2128 STATE OF NEW JERSEY 208th LEGISLATURE

**INTRODUCED JUNE 1, 1998** 

Sponsored by: Assemblyman CHRISTOPHER "KIP" BATEMAN District 16 (Morris and Somerset) Assemblyman E. SCOTT GARRETT District 24 (Sussex, Hunterdon and Morris)

Co-Sponsored by: Assemblymen Doria, Zecker, Roberts, Tucker, Luongo and Barnes

#### **SYNOPSIS**

Permits changes in the field of membership for State chartered credit unions.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 9/15/1998)

AN ACT concerning credit union field of membership and amending 1 2 and supplementing P.L.1984, c.171. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 1. Section 3 of P.L.1984, c.171 (C.17:13-81) is amended to read 7 8 as follows: 9 3. a. Seven or more natural persons, all of whom are residents of 10 this State, may incorporate a credit union on the terms and conditions 11 provided for in this act. The incorporators shall apply to the Commissioner of Banking and Insurance, on a form supplied by the 12 commissioner, for permission to incorporate a credit union. 13 certificate of incorporation, executed by the incorporators, shall be 14 submitted with the application, as well as a fee of [\$25.00] \$50. 15 16 b. The certificate shall include: 17 [a.] (1) The proposed name of the credit union, and the street, street number, and name of the municipality in which it is to be 18 located; 19 20 [b.] (2) The name and street address of its registered agent, 21 where process may be served; 22 [c.] (3) The powers which the credit union proposes to exercise; [d. The] (4) Any group or combination of groups to which 23 24 membership will be limited; 25 [e.] (5) The number of directors proposed to serve on the board; 26 [f.] (6) The name and address of each of the proposed members, 27 who shall be at least 30 in number, and the number of shares 28 subscribed by each; 29 [g.] (7) The original par value of the shares of the corporation, 30 which shall not be less than \$5.00; and 31 [h.] (8) Any other provision not inconsistent with this act or with 32 the laws of this State for the regulation of the business. 33 c. (1) The incorporators may provide in the certificate of 34 incorporation that any group, combination of groups or natural 35 persons permitted to be included in a credit union field of membership pursuant to section 14 of P.L.1984, c.171 (C.17:13-92) may be added 36 to the field of membership of the credit union by amendment to the 37 38 credit union's by-laws, upon approval of the commissioner; 39 (2) The members of a credit union may amend the certificate of 40 incorporation to provide that any group, combination of groups or 41 natural persons permitted to be included in a credit union field of membership pursuant to section 14 of P.L.1984, c.171 (C.17:13-92) 42

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 may be added to the field of membership of the credit union by 2 amendment to the credit union's by-laws, upon approval of the 3 commissioner. 4 (cf: P.L.1984, c.171, s.3) 5 6 2. Section 4 of P.L.1984, c.171 (C.17:13-82) is amended to read 7 as follows: 8 4. The commissioner shall disapprove the application if [he] the 9 commissioner finds that: 10 a. The incorporation of the proposed credit union will not be in the 11 public interest; 12 b. The incorporators do not evidence character, responsibility, and 13 general fitness; 14 c. The provisions contained in the certificate of incorporation for the regulation of the business and the provisions creating or limiting 15 the powers of the proposed credit union are improper provisions, or 16 17 will not serve the best interest of the members of the proposed credit 18 union; or 19 d. The conditions of employment or other conditions prevailing in 20 [the] any group from which the membership is to be drawn are such 21 as to result in financial instability or otherwise render the organization 22 of the credit union [by them] inadvisable. 23 If the application is approved by the commissioner [he], the 24 commissioner shall annex a certificate of approval, and the application 25 shall be filed in the department. 26 (cf: P.L.1984, c.171, s.4) 27 28 3. Section 12 of P.L.1984, c.171 (C.17:13-90) is amended to read 29 as follows: 30 12. The commissioner shall have the power to make, amend and 31 repeal regulations permitting credit unions to exercise any power, 32 right, benefit, or privilege permitted to federally chartered credit 33 unions[, provided that the powers, right, benefit or privilege is not contrary to law. The regulations shall be in substantial conformity 34 35 with similar rules or regulations of the National Credit Union 36 Administration]. 37 (cf: P.L.1984, c.171, s.12) 38 39 4. Section 14 of P.L.1984, c.171 (C.17:13-92) is amended to read 40 as follows: 41 14. a. The membership of a credit union shall be limited to and 42 consist of the incorporators and other persons [within the common bond established by that are members of any group, combination of 43 44 groups or natural persons specified in the certificate of incorporation 45 , or any group, combination of groups or natural person that has been added to the membership by amendment to the credit union's by-laws, 46

1 who have paid any required entrance fee or membership fee, or both, 2 have subscribed to one or more shares, have paid the initial installment thereon, and have complied with any other requirements as the 3 4 certificate of incorporation or bylaws specify. b. Credit union membership may include : 5 6 (1) [groups having] any group which has a [common bond of] 7 similar occupation, association or interest[,] or any combination of 8 groups each of which has, within that group, a similar occupation, 9 association or interest; or 10 [groups who reside] any group which resides within a <u>(2)</u> 11 well-defined neighborhood, community or rural district [,] or any combination of groups, with each group's members residing within a 12 13 well defined neighborhood, community or rural district; or 14 (3) any combination of groups from paragraphs (1) and (2) of this 15 subsection b.; and 16 (4) members of the immediate family of [those] persons in any 17 group which makes up the membership of a credit union . 18 c. Societies and copartnerships composed primarily of persons who 19 are eligible for membership, and corporations, including cooperative 20 organizations, whose stockholders are composed primarily of persons 21 who are eligible for individual membership, may be admitted to 22 membership. Any entity thus admitted to membership shall not borrow 23 in excess of its shareholdings unless at least 10% of its members are 24 qualified members of the credit union. 25 d. Members who leave the field of membership may be permitted to retain their memberships in the credit union under reasonable 26 27 standards established by the board. Members of the credit union shall not be personally or 28 e. 29 individually liable for the payment of the credit union's debts. 30 f. (1) The commissioner may, by regulation, provide that a credit 31 union may add to its field of membership any natural person who 32 resides in a primary metropolitan statistical area in which the credit 33 union is located and meets at least one of the following criteria: 34 (a) is a person of low income as defined pursuant to 42 U.S.C. 35 sec.5302(a)(20)(A); 36 (b) resides in a low median income census tract as defined by the 37 commissioner pursuant to 12 C.F.R. sec. 228.12; or 38 (c) has been or is the recipient of State or federally funded public 39 assistance. 40 (2) The commissioner may require that a natural person meet more than one of the criteria established under paragraph (1) of this 41 42 subsection f.; 43 (3) If a natural person who is a member of a credit union has 44 immediate family members living in the same primary metropolitan 45 statistical area as that natural person, a credit union may also add any 46 member of that immediate family to its field of membership;

1 (4) A credit union may establish areas within a primary 2 metropolitan statistical area for purposes of paragraphs (1) and (3) of 3 this subsection f. 4 g. A credit union that seeks to add any group, combination of 5 groups or natural persons to its field of membership shall apply to the 6 commissioner for approval. The commissioner shall approve the 7 addition of any group, combination of groups or natural persons to the 8 field of membership unless the commissioner determines that the 9 addition of any group or natural person would adversely affect the 10 safety and soundness of the credit union or the interests of the credit 11 union, its members or the public, except that, if federal law prohibits 12 adding a group numbering 3,000 or more to the field of membership 13 of a federally chartered credit union, the commissioner shall not 14 approve the addition of a group to the field of membership of a State 15 chartered credit union whose number equals or exceeds the number prohibited by federal law. 16 (cf: P.L.1984, c.171, s.14) 17 18 19 5. (New section) A credit union that has been approved to include 20 more than one group within its field of membership prior to the 21 effective date of this act may continue to operate in accordance with 22 that approval, provided however, that any change to its field of membership after the effective date of this act shall be subject to the 23 24 provisions of this act. 25 26 6. This act shall take effect immediately. 27 28 29 **STATEMENT** 30 31 This bill provides a basic change in the definition of the field of 32 membership of credit unions. Under the bill, the field of membership 33 of a credit union may be composed of: (1) any group which has a 34 similar occupation, association or interest or any combination of such groups; or (2) any group which resides within a well-defined 35 36 neighborhood, community or rural district or any combination of such 37 groups; or (3) any combination of groups from paragraphs (1) and (2) 38 above; and (4) members of the immediate family of persons in any 39 group which makes up the membership of a credit union. In addition, 40 the Commissioner of Banking and Insurance may, by regulation, 41 provide that any natural person who lives in the same primary metropolitan statistical area in which a credit union is located and who 42 43 meets certain low income criteria may become a member of that credit 44 union. Members of the immediate family of a natural person added to 45 a credit union's field of membership, who live in the same primary 46 metropolitan statistical area as the natural person, may also be added

1 to that credit union's field of membership.

2 Under the bill, the incorporators may provide in the certificate of

3 incorporation that a new group, combination of groups or a natural

4 person may be added to the field of membership by amendment to the

5 credit union's bylaws, upon approval of the commissioner. In addition,

6 the bill permits the members of an existing credit union to amend its

7 certificate of incorporation to provide for the addition of a new group,

8 combination of groups or a natural person to its field of membership

9 by amendment to its bylaws, upon approval of the commissioner.

10 Under the bill, if federal law prohibits the addition of a group which

numbers 3,000 or more to the field of membership of a federallychartered credit union, the similar prohibition shall apply with respect

13 to State chartered credit unions.

### STATEMENT TO

### ASSEMBLY, No. 2128

with committee amendments

# **STATE OF NEW JERSEY**

DATED: SEPTEMBER 14, 1998

The Assembly Banking and Insurance Committee reports favorably and with committee amendments Assembly Bill No. 2128.

As amended, Assembly Bill No. 2128 provides a basic change in the definition of the field of membership of credit unions. Under the bill, the field of membership of a credit union may be composed of: (1) any group which has a similar common bond of occupation or association; (2) more than one group with each group having within that group a common bond of occupation or association and a membership of less than 3,000 members at the time that group is first included within the field of membership of a credit union made up of more than one group; (3) persons or organizations, or any combination of organizations within a well-defined neighborhood, local community or rural district; (4) any combination of membership fields from (1), (2) and (3), provided, however, that the combining of membership fields shall only be used with respect to an existing credit union and only if, in the determination of the commissioner, it is found that the combination is necessary to maintain the safety and soundness of that existing credit union and, with respect to any group or organization eligible to be part of a combined credit union the number of members of that group or organization shall be less than 3,000; and (5) members of the immediate family of persons in a credit union or of any member of any group or organization which makes up the membership of a credit union. In addition, the Commissioner of Banking and Insurance may, by regulation, provide that any natural person who lives in the same primary metropolitan statistical area in which a credit union is located and who meets certain low income criteria may become a member of that credit union. Members of the immediate family of a natural person added to a credit union's field of membership, who live in the same primary metropolitan statistical area as the natural person, may also be added to that credit union's field of membership.

Under the bill, the incorporators may provide in the certificate of incorporation that any group, combination of groups, organization, combination of organizations or a natural person may be added to the field of membership by amendment to the credit union's bylaws, upon approval of the commissioner. In addition, the bill permits the members of an existing credit union to amend its certificate of incorporation to provide for the addition of a new group, combination of groups, organization, combination of organizations or a natural person to its field of membership by amendment to its bylaws, upon approval of the commissioner.

The bill also provides certain circumstances under which the numerical limitation on each group which is to be part of a multi-group credit union does not apply. The commissioner is to make this determination in writing and in accordance with the guidelines and regulations the commissioner is required to issue under the bill.

The committee amended the bill to more closely parallel changes made in federal law regarding membership fields. More specifically, provision is made for credit unions whose membership is made up of more than one group as long as each group has within it a common bond of occupation or association and a membership which is less than 3,000 members at the time the group is first included within the field of membership of a credit union that has more than one group. The numerical limitation will not apply if the Commissioner of Banking and Insurance determines that a group could not feasibly or reasonably establish and operate a new single common-bond credit union. In addition, under special circumstances with respect to an existing credit union, the commissioner may make a determination that, in order to insure the safety and soundness of an existing credit union, a credit union formed by a combination of types of membership fields may be permitted.

# SENATE, No. 1137 STATE OF NEW JERSEY 208th LEGISLATURE

**INTRODUCED JUNE 4, 1998** 

Sponsored by: Senator WALTER J. KAVANAUGH District 16 (Morris and Somerset) Senator WAYNE R. BRYANT District 5 (Camden and Gloucester)

Co-Sponsored by: Senators O'Connor, Bucco and Lynch

#### **SYNOPSIS**

Permits changes in the field of membership for State chartered credit unions.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 7/31/1998)

AN ACT concerning credit union field of membership and amending 1 2 and supplementing P.L.1984, c.171. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 1. Section 3 of P.L.1984, c.171 (C.17:13-81) is amended to read 7 8 as follows: 9 3. a. Seven or more natural persons, all of whom are residents of 10 this State, may incorporate a credit union on the terms and conditions 11 provided for in this act. The incorporators shall apply to the Commissioner of Banking and Insurance, on a form supplied by the 12 commissioner, for permission to incorporate a credit union. 13 certificate of incorporation, executed by the incorporators, shall be 14 submitted with the application, as well as a fee of [\$25.00] \$50. 15 16 b. The certificate shall include: 17 [a.] (1) The proposed name of the credit union, and the street, street number, and name of the municipality in which it is to be 18 located; 19 20 [b.] (2) The name and street address of its registered agent, 21 where process may be served; 22 [c.] (3) The powers which the credit union proposes to exercise; [d. The] (4) Any group or combination of groups to which 23 24 membership will be limited; 25 [e.] (5) The number of directors proposed to serve on the board; 26 [f.] (6) The name and address of each of the proposed members, 27 who shall be at least 30 in number, and the number of shares 28 subscribed by each; 29 [g.] (7) The original par value of the shares of the corporation, 30 which shall not be less than \$5.00; and 31 [h.] (8) Any other provision not inconsistent with this act or with 32 the laws of this State for the regulation of the business. 33 c. (1) The incorporators may provide in the certificate of 34 incorporation that any group, combination of groups or natural 35 persons permitted to be included in a credit union field of membership pursuant to section 14 of P.L.1984, c.171 (C.17:13-92) may be added 36 to the field of membership of the credit union by amendment to the 37 38 credit union's by-laws, upon approval of the commissioner; 39 (2) The members of a credit union may amend the certificate of 40 incorporation to provide that any group, combination of groups or 41 natural persons permitted to be included in a credit union field of membership pursuant to section 14 of P.L.1984, c.171 (C.17:13-92) 42

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 may be added to the field of membership of the credit union by 2 amendment to the credit union's by-laws, upon approval of the 3 commissioner. 4 (cf: P.L.1984, c.171, s.3) 5 6 2. Section 4 of P.L.1984, c.171 (C.17:13-82) is amended to read 7 as follows: 8 4. The commissioner shall disapprove the application if [he] the 9 commissioner finds that: 10 a. The incorporation of the proposed credit union will not be in the 11 public interest; 12 b. The incorporators do not evidence character, responsibility, and 13 general fitness; 14 c. The provisions contained in the certificate of incorporation for the regulation of the business and the provisions creating or limiting 15 the powers of the proposed credit union are improper provisions, or 16 17 will not serve the best interest of the members of the proposed credit 18 union; or 19 d. The conditions of employment or other conditions prevailing in 20 [the] any group from which the membership is to be drawn are such 21 as to result in financial instability or otherwise render the organization 22 of the credit union [by them] inadvisable. 23 If the application is approved by the commissioner [he], the 24 commissioner shall annex a certificate of approval, and the application 25 shall be filed in the department. 26 (cf: P.L.1984, c.171, s.4) 27 28 3. Section 12 of P.L.1984, c.171 (C.17:13-90) is amended to read 29 as follows: 30 12. The commissioner shall have the power to make, amend and 31 repeal regulations permitting credit unions to exercise any power, 32 right, benefit, or privilege permitted to federally chartered credit 33 unions[, provided that the powers, right, benefit or privilege is not contrary to law. The regulations shall be in substantial conformity 34 35 with similar rules or regulations of the National Credit Union 36 Administration]. 37 (cf: P.L.1984, c.171, s.12) 38 39 4. Section 14 of P.L.1984, c.171 (C.17:13-92) is amended to read 40 as follows: 41 14. a. The membership of a credit union shall be limited to and 42 consist of the incorporators and other persons [within the common bond established by that are members of any group, combination of 43 44 groups or natural persons specified in the certificate of incorporation 45 , or any group, combination of groups or natural person that has been added to the membership by amendment to the credit union's by-laws, 46

1 who have paid any required entrance fee or membership fee, or both, 2 have subscribed to one or more shares, have paid the initial installment 3 thereon, and have complied with any other requirements as the 4 certificate of incorporation or bylaws specify. b. Credit union membership may include : 5 6 (1) [groups having] any group which has a [common bond of] 7 similar occupation, association or interest[,] or any combination of 8 groups each of which has, within that group, a similar occupation, 9 association or interest; or 10 (2) [groups who reside] any group which resides within a 11 well-defined neighborhood, community or rural district [,] or any combination of groups, with each group's members residing within a 12 13 well defined neighborhood, community or rural district; or 14 (3) any combination of groups from paragraphs (1) and (2) of this 15 subsection b.; and 16 (4) members of the immediate family of [those] persons in any 17 group which makes up the membership of a credit union . 18 c. Societies and copartnerships composed primarily of persons who 19 are eligible for membership, and corporations, including cooperative 20 organizations, whose stockholders are composed primarily of persons 21 who are eligible for individual membership, may be admitted to 22 membership. Any entity thus admitted to membership shall not borrow 23 in excess of its shareholdings unless at least 10% of its members are 24 qualified members of the credit union. 25 d. Members who leave the field of membership may be permitted to retain their memberships in the credit union under reasonable 26 27 standards established by the board. 28 e. Members of the credit union shall not be personally or 29 individually liable for the payment of the credit union's debts. 30 f. (1) The commissioner may, by regulation, provide that a credit 31 union may add to its field of membership any natural person who 32 resides in a primary metropolitan statistical area in which the credit 33 union is located and meets at least one of the following criteria: 34 (a) is a person of low income as defined pursuant to 42 U.S.C. 35 sec.5302(a)(20)(A); 36 (b) resides in a low median income cencus tract as defined by the 37 commissioner pursuant to 12 C.F.R. sec. 228.12; or 38 (c) has been or is the recipient of State or federally funded public 39 assistance. 40 (2) The commissioner may require that a natural person meet more than one of the criteria established under paragraph (1) of this 41 42 subsection f.; 43 (3) If a natural person who is a member of a credit union has 44 immediate family members living in the same primary metropolitan 45 statistical area as that natural person, a credit union may also add any 46 member of that immediate family to its field of membership;

1 (4) A credit union may establish areas within a primary 2 metropolitan statistical area for purposes of paragraphs (1) and (3) of this subsection f. 3 4 g. A credit union that seeks to add any group, combination of 5 groups or natural persons to its field of membership shall apply to the 6 commissioner for approval. The commissioner shall approve the addition of any group, combination of groups or natural persons to the 7 8 field of membership unless the commissioner determines that the 9 addition of any group or natural person would adversely affect the 10 safety and soundness of the credit union or the interests of the credit 11 union, its members or the public, except that, if federal law prohibits 12 adding a group numbering 3,000 or more to the field of membership 13 of a federally chartered credit union, the commissioner shall not 14 approve the addition of a group to the field of membership of a State 15 chartered credit union whose number equals or exceeds the number prohibited by federal law. 16 (cf: P.L.1984, c.171, s.14) 17 18 19 5. (New section) A credit union that has been approved to include 20 more than one group within its field of membership prior to the 21 effective date of this act may continue to operate in accordance with 22 that approval, provided however, that any change to its field of membership after the effective date of this act shall be subject to the 23 24 provisions of this act. 25 26 6. This act shall take effect immediately. 27 28 29 **STATEMENT** 30 31 This bill provides a basic change in the definition of the field of 32 membership of credit unions. Under the bill, the field of membership 33 of a credit union may be composed of: (1) any group which has a 34 similar occupation, association or interest or any combination of such groups; or (2) any group which resides within a well-defined 35 36 neighborhood, community or rural district or any combination of such 37 groups; or (3) any combination of groups from paragraphs (1) and (2) 38 above; and (4) members of the immediate family of persons in any 39 group which makes up the membership of a credit union. In addition, 40 the Commissioner of Banking and Insurance may, by regulation, 41 provide that any natural person who lives in the same primary metropolitan statistical area in which a credit union is located and who 42 43 meets certain low income criteria may become a member of that credit 44 union. Members of the immediate family of a natural person added to 45 a credit union's field of membership, who live in the same primary 46 metropolitan statistical area as the natural person, may also be added

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1 to that credit union's field of membership.

2 Under the bill, the incorporators may provide in the certificate of

3 incorporation that a new group, combination of groups or a natural

4 person may be added the to field of membership by amendment to the

5 credit union's bylaws, upon approval of the commissioner. In addition,

6 the bill permits the members of an existing credit union to amend its

7 certificate of incorporation to provide for the addition of a new group,

8 combination of groups or a natural person to its field of membership

9 by amendment to its bylaws, upon approval of the commissioner.

10 Under the bill, if federal law prohibits the addition of a group which

11 numbers 3,000 or more to the field of membership of a federally

12 chartered credit union, the similar prohibition shall apply with respect13 to State chartered credit unions.

# SENATE STATE GOVERNMENT, BANKING AND FINANCIAL INSTITUTIONS COMMITTEE

### STATEMENT TO

# **SENATE, No. 1137**

with committee amendments

# **STATE OF NEW JERSEY**

#### DATED: SEPTEMBER 17, 1998

The Senate State Government, Banking and Financial Institutions Committee reports favorably and with committee amendments Senate Bill No. 1137.

As amended, Senate, No. 1137, provides a basic change in the definition of the field of membership of credit unions. Under the bill, the field of membership of a credit union may be composed of: (1) any group which has a similar common bond of occupation or association; (2) more than one group with each group having within that group a common bond of occupation or association and a membership of less than 3,000 members at the time that group is first included within the field of membership of a credit union made up of more than one group; (3) persons or organizations, or any combination of organizations within a well-defined neighborhood, local community or rural district; (4) any combination of membership fields from (1), (2) and (3), provided, however, that the combining of membership fields shall only be used with respect to an existing credit union and only if, in the determination of the commissioner, it is found that the combination is necessary to maintain the safety and soundness of that existing credit union and, with respect to any group or organization eligible to be part of a combined credit union the number of members of that group or organization shall be less than 3,000; and (5) members of the immediate family of persons in a credit union or of any member of any group or organization which makes up the membership of a credit union. In addition, the Commissioner of Banking and Insurance may, by regulation, provide that any natural person who lives in the same primary metropolitan statistical area in which a credit union is located and who meets certain low income criteria may become a member of that credit union. Members of the immediate family of a natural person added to a credit union's field of membership, who live in the same primary metropolitan statistical area as the natural person, may also be added to that credit union's field of membership.

Under the bill, the incorporators may provide in the certificate of incorporation that any group, combination of groups, organization,

combination of organizations or a natural person may be added to the field of membership by amendment to the credit union's bylaws, upon approval of the commissioner. In addition, the bill permits the members of an existing credit union to amend its certificate of incorporation to provide for the addition of a new group, combination of groups, organization, combination of organizations or a natural person to its field of membership by amendment to its bylaws, upon approval of the commissioner.

The bill also provides certain circumstances under which the numerical limitation on each group which is to be part of a multi-group credit union does not apply. The commissioner is to make this determination in writing and in accordance with the guidelines and regulations the commissioner is required to issue under the bill.

#### COMMITTEE AMENDMENTS

The committee amended the bill to more closely parallels changes recently made (August 1998) in federal law regarding membership fields. More specifically, provision is made for the establishment of credit unions whose membership is made up of more than one group as long as each group has within it a common bond of occupation or association and a membership which is less than 3,000 members at the time the group is first included within the field of membership of a credit union that has more than one group. The numerical limitation will not apply if the Commissioner of Banking and Insurance determines that a group could not feasibly or reasonably establish and operate a new single common-bond credit union. In addition, under special circumstances with respect to an existing credit union, the commissioner may make a determination that, in order to insure the safety and soundness of an existing credit union, that credit union may continue its operations by permitting the combination of more than one type of membership field.