### New Jersey State Library Resource Page

### LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

**LAWS OF: 1998** 

**CHAPTER:17** 

NJSA:47:1A-2.2 et al

"Eliminates parole for inmates who harass"

BILL NO: A725/A1018 (Substituted for S672)

**SPONSOR(S):** Kramer and Wright

**DATE INTRODUCED: Pre-filed** 

**COMMITTEE:** 

**ASSEMBLY:** Law and Public Safety

*SENATE*: ~~~~

**AMENDED DURING PASSAGE:**No

**DATE OF PASSAGE:** 

**ASSEMBLY:** March 23, 1998 **SENATE:** March 30, 1998

DATE OF APPROVAL: May 6, 1998

#### THE FOLLOWING ARE ATTACHED IF AVAILABLE:

**FINAL TEXT OF BILL:** Assembly substitute for A725/A1018 (Amendments during passage denoted by superscript numbers)

### **Assembly Substitute for A725/A1018**

**SPONSORS STATEMENT:** Yes (Begins on page 4 of original bill)

**COMMITTEE STATEMENT:** 

ASSEMBLY:No

**SENATE:** No

FLOOR AMENDMENT STATEMENTS: No

**LEGISLATIVE FISCAL ESTIMATE:** No

### A725

**SPONSORS STATEMENT:** Yes (Begins on page 6 of original bill)

**COMMITTEE STATEMENT:** 

**ASSEMBLY:** Yes **SENATE:** No

FLOOR AMENDMENT STATEMENTS: No

**LEGISLATIVE FISCAL ESTIMATE: No** 

### A1018

**SPONSORS STATEMENT:** *Yes* (Begins on page 4 of original bill)

**COMMITTEE STATEMENT:** 

**ASSEMBLY:** Yes **SENATE:** No

FLOOR AMENDMENT STATEMENTS: No

**LEGISLATIVE FISCAL ESTIMATE:** No

### **S672**

**SPONSORS STATEMENT:** Yes (Begins on page 4 of original bill)

**COMMITTEE STATEMENT:** 

ASSEMBLY: No SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

**LEGISLATIVE FISCAL ESTIMATE:** No

**VETO MESSAGE:** No

### **GOVERNOR'S PRESS RELEASE ON SIGNING:** Yes

#### THE FOLLOWING WERE PRINTED:

To check for circulating copies contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 102 or blupp@njstatelib.org

**REPORTS:** No

**HEARINGS:** No

#### **NEWSPAPER ARTICLES:**

"Law to protect victims signed," 5-7-98, Trenton Times, p. A11.

"Cons can't harass from prison: bill," 5-7-98, <u>Trentonian</u>, p. 8.

## ASSEMBLY SUBSTITUTE FOR ASSEMBLY, Nos. 725 and 1018

# STATE OF NEW JERSEY 208th LEGISLATURE

ADOPTED MARCH 16, 1998

Sponsored by:

Assemblyman PAUL KRAMER
District 14 (Mercer and Middlesex)
Assemblyman CHARLES "KEN" ZISA
District 37 (Bergen)
Assemblywoman BARBARA WRIGHT
District 14 (Mercer and Middlesex)
Assemblyman WILFREDO CARABALLO
District 28 (Essex)

Co-Sponsored by: Senators Inverso and Sacco

### **SYNOPSIS**

Prohibits inmates' access to certain information concerning victims; upgrades crimes of stalking and harassment under certain circumstances.

### **CURRENT VERSION OF TEXT**

Substitute as adopted by the Assembly.



(Sponsorship Updated As Of: 3/31/1998)

1 AN ACT concerning inmates' access to certain information, amending 2 P.L.1992, c.209 and N.J.S.2C:33-4 and supplementing P.L.1963, 3 c.73 and Title 30 of the Revised Statutes.

4 5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

6 7

9

10

11

13

15

17

18

19

20

21

22

23 24 denied.

- 8 1. (New section) a. Notwithstanding the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.) or the provisions of any other law to the contrary, where it shall appear that a person who is serving a term of imprisonment or is on parole or probation as the result of a conviction of any indictable offense under the laws of this State, any other state 12 or the United States is seeking public records containing personal 14 information pertaining to the person's victim or the victim's family, including but not limited to a victim's home address, home telephone number, work or school address, work telephone number, social 16 security account number, medical history or any other identifying information, the right of examination herein provided for shall be
  - Public records containing personal identifying information which is protected under the provisions of this section may be released to an inmate or his representative only if the information is necessary to assist in the inmate's own defense. A determination that the information is necessary to assist in the inmate's defense shall be made by the court upon motion by the inmate or his representative.

25 26 27

28

29

30

31 32

33

34

35

36

2. (New section) Notwithstanding the provisions of section 7 of P.L.1979, c.441 (C.30:4-123.51), R.S.30:4-140, R.S.30:4-92 or any other law to the contrary, accumulated time credits or remissions, including commutation time for good behavior, progressive time credits or credits for diligent application to work and other institutional assignments shall be subject to forfeiture as a penalty for misconduct if an inmate unlawfully obtains or seeks to obtain personal identifying information of the inmate's victim or the victim's family in violation of section 1 of P.L. , c. (C. )(now pending before the Legislature as section 1 of this bill).

37

40

- 38 3. Section 1 of P.L.1992, c.209 (C.2C:12-10) is amended to read 39 as follows:
  - 1. a. As used in this act:
- 41 (1) "Course of conduct" means repeatedly maintaining a visual or 42 physical proximity to a person or repeatedly conveying verbal or 43 written threats or threats implied by conduct or a combination thereof

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 directed at or toward a person.

2

12

13 14

15

21

22

23

2425

- (2) "Repeatedly" means on two or more occasions.
- 3 (3) "Immediate family" means a spouse, parent, child, sibling or 4 any other person who regularly resides in the household or who within
- 5 the prior six months regularly resided in the household.
- 6 b. A person is guilty of stalking, a crime of the fourth degree, if 7 he:
- 8 (1) Purposefully engages in a course of conduct directed at a 9 specific person that would cause a reasonable person to fear bodily 10 injury to himself or a member of his immediate family or to fear the 11 death of himself or a member of his immediate family; and
  - (2) Knowingly, recklessly or negligently places the specific person in reasonable fear of bodily injury to himself or a member of his immediate family or in reasonable fear of the death of himself or a member of his immediate family.
- 16 c. A person is guilty of a crime of the third degree if he commits 17 the crime of stalking in violation of an existing court order prohibiting 18 the behavior.
- d. A person who commits a second or subsequent offense of stalking against the same victim is guilty of a crime of the third degree.
  - e. A person is guilty of a crime of the third degree if he commits the crime of stalking while serving a term of imprisonment or while on parole or probation as the result of a conviction for any indictable offense under the laws of this State, any other state or the United States.
- 26 <u>f.</u> This act shall not apply to conduct which occurs during 27 organized group picketing.
- 28 (cf: P.L.1996, c.39, s.1)

- 4. N.J.S.2C:33-4 is amended to read as follows:
- 31 2C:33-4. Harassment.
- Except as provided in subsection d. <u>and e.</u>, a person commits a petty disorderly persons offense if, with purpose to harass another, he:
- a. Makes, or causes to be made, a communication or communications anonymously or at extremely inconvenient hours, or in offensively coarse language, or any other manner likely to cause annoyance or alarm;
- 38 b. Subjects another to striking, kicking, shoving, or other 39 offensive touching, or threatens to do so; or
- c. Engages in any other course of alarming conduct or of repeatedly committed acts with purpose to alarm or seriously annoy such other person.
- A communication under subsection a. may be deemed to have been made either at the place where it originated or at the place where it was received.
- d. A person commits a crime of the fourth degree if in committing

### AS for A725 KRAMER, ZISA

an offense under this section, he acted with a purpose to intimidate an
individual or group of individuals because of race, color, religion,
gender, handicap, sexual orientation or ethnicity.

e. A person commits a crime of the fourth degree if, in committing an offense under this section, he was serving a term of imprisonment or was on parole or probation as the result of a conviction of any indictable offense under the laws of this State, any other state or the United States.

9 (cf: P.L.1995, c.211, s.2)

5. This act shall take effect immediately.

#### **STATEMENT**

This floor substitute would prohibit an inmate who is serving a term of imprisonment or who is on parole or probation as the result of a conviction of any indictable offense from using the provisions of the "Right-to-Know Law," N.J.S.A.47:1A-1 et seq., to obtain public records containing personal identifying information of a victim or the victim's family. The substitute, however, allows an inmate or his representative to obtain the information only if it is necessary to assist in the inmate's own defense. The determination that the information is necessary to assist in the inmate's defense would be made by the court upon motion by the inmate or his representative.

This substitute also provides that an inmate's accumulated time credits or remissions, including commutation time for good behavior, good time credits or credits for diligent application to work and any other institutional assignments would be subject to forfeiture if the inmate unlawfully obtains or seeks to obtain personal identifying information concerning a victim or the victim's family.

In addition, the substitute would upgrade the offense of stalking to a crime of the third degree if a person commits the crime of stalking while serving a term of imprisonment or while on parole or probation. The offense of harassment would be upgraded to a crime of the fourth degree if a person commits harassment while serving a term of imprisonment or while on parole or probation.

### ASSEMBLY, No. 725

### STATE OF NEW JERSEY

### 208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by:

Assemblyman PAUL KRAMER
District 14 (Mercer and Middlesex)
Assemblywoman BARBARA WRIGHT
District 14 (Mercer and Middlesex)

### **SYNOPSIS**

Eliminates parole eligibility and "good time" credits for inmates who harass or threaten their victims from prison.

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning certain prison inmates, amending P.L.1979, c.441 1 2 and supplementing Title 30 of the Revised Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey:

6

12

13

14

15

- 7 1. (New section) Notwithstanding the provisions of section 7 of 8 P.L.1979, c.441 (C.30:4-123.51), R.S.30:4-140, R.S.30:4-92 or any 9 other law to the contrary, progressive time credits or credits for 10 diligent application to work shall be forfeited as a penalty for 11 misconduct if an inmate violates or attempts to violate:
  - a. Any restraining order imposed upon him, including but not limited to any restraining order imposed pursuant to the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.) or P.L.1981, c.426 (C.2C:25-1 et al.); or
- 16 The provisions of N.J.S.2C:12-3, terroristic threats; 17 N.J.S.2C:33-4, harassment; or P.L.1992, c.209 (C.2C:12-10), stalking, 18 committed against a person who was a victim of, or a witness to, the 19 offense for which the inmate is incarcerated.

20

- 2. Section 7 of P.L.1979, c.441 (C.30:4-123.51) is amended to 21 read as follows: 22
- 23 7. a. Each adult inmate sentenced to a term of incarceration in a 24 county penal institution, or to a specific term of years at the State 25 Prison or the correctional institution for women shall become primarily 26 eligible for parole after having served any judicial or statutory 27 mandatory minimum term, or one-third of the sentence imposed where 28 no mandatory minimum term has been imposed less commutation time 29 for good behavior pursuant to N.J.S.2A:164-24 or R.S.30:4-140 and 30 credits for diligent application to work and other institutional assignments pursuant to P.L.1972, c.115 (C.30:8-28.1 et seq.) or 31 32 R.S.30:4-92. Consistent with the provisions of the New Jersey Code of Criminal Justice (N.J.S.2C:11-3, 2C:14-6, 2C:43-6, 2C:43-7), 33 commutation and work credits shall not in any way reduce any judicial 34 35 or statutory mandatory minimum term and such credits accrued shall
- 36 only be awarded subsequent to the expiration of the term. 37 b. Each adult inmate sentenced to a term of life imprisonment shall become primarily eligible for parole after having served any judicial or 38 39 statutory mandatory minimum term, or 25 years where no mandatory 40 minimum term has been imposed less commutation time for good 41 behavior and credits for diligent application to work and other 42 institutional assignments. If an inmate sentenced to a specific term or terms of years is eligible for parole on a date later than the date upon

43

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- 1 which he would be eligible if a life sentence had been imposed, then in
- 2 such case the inmate shall be eligible for parole after having served 25
- 3 years, less commutation time for good behavior and credits for diligent
- 4 application to work and other institutional assignments. Consistent
- 5 with the provisions of the New Jersey Code of Criminal Justice
- 6 (N.J.S.2C:11-3, 2C:14-6, 2C:43-6, 2C:43-7), commutation and work
- 7 credits shall not in any way reduce any judicial or statutory mandatory
- 8 minimum term and such credits accrued shall only be awarded
- 9 subsequent to the expiration of the term.
- 10 c. Each inmate sentenced to a specific term of years pursuant to the
- "Controlled Dangerous Substances Act," P.L.1970, c.226 (C.24:21-1 11
- 12 through 45) shall become primarily eligible for parole after having
- 13 served one-third of the sentence imposed less commutation time for
- 14 good behavior and credits for diligent application to work and other
- 15 institutional assignments.
- d. Each adult inmate sentenced to an indeterminate term of years 16
- 17 as a young adult offender pursuant to N.J.S.2C:43-5 shall become
- 18 primarily eligible for parole consideration pursuant to a schedule of
- 19 primary eligibility dates developed by the board, less adjustment for
- 20 program participation. In no case shall the board schedule require that
- 21 the primary parole eligibility date for a young adult offender be greater
- 22 than the primary parole eligibility date required pursuant to this section
  - for the presumptive term for the crime authorized pursuant to
- 24 N.J.S.2C:44-1(f).

23

39

44

- 25 e. Each adult inmate sentenced to the Adult Diagnostic and
- 26 Treatment Center, Avenel, shall become primarily eligible for parole
- 27 upon recommendation by the special classification review board
- 28 pursuant to N.J.S.2C:47-5, except that no such inmate shall become
- 29 primarily eligible prior to the expiration of any mandatory or fixed
- 30 minimum term imposed pursuant to N.J.S.2C:14-6.
- 31 f. Each juvenile inmate committed to an indeterminate term shall
- 32 be immediately eligible for parole.
- 33 g. Each adult inmate of a county jail, workhouse or penitentiary
- 34 shall become primarily eligible for parole upon service of 60 days of
- his aggregate sentence or as provided for in subsection a. of this 35
- 36 section, whichever is greater. Whenever any such inmate's parole
- 37 eligibility is within six months of the date of such sentence, the judge
- 38 shall state such eligibility on the record which shall satisfy all public

and inmate notice requirements. The chief executive officer of the

- 40 institution in which county inmates are held shall generate all reports
- 41 pursuant to subsection d. of section 10 of P.L.1979, c.441
- 42 (C.30:4-123.54). The parole board shall have the authority to
- 43 promulgate time periods applicable to the parole processing of inmates
- of county penal institutions, except that no inmate may be released 45 prior to the primary eligibility date established by this subsection,
- unless consented to by the sentencing judge. No inmate sentenced to 46

4

a specific term of years at the State Prison or the correctional institution for women shall become primarily eligible for parole until service of a full nine months of his aggregate sentence.

4

5

6

7

8

9

- h. When an inmate is sentenced to more than one term of imprisonment, the primary parole eligibility terms calculated pursuant to this section shall be aggregated by the board for the purpose of determining the primary parole eligibility date, except that no juvenile commitment shall be aggregated with any adult sentence. The board shall promulgate rules and regulations to govern aggregation under this subsection.
- 11 i. The primary eligibility date shall be computed by a designated 12 representative of the board and made known to the inmate in writing 13 not later than 90 days following the commencement of the sentence. 14 In the case of an inmate sentenced to a county penal institution such 15 notice shall be made pursuant to subsection g. of this section. Each inmate shall be given the opportunity to acknowledge in writing the 16 17 receipt of such computation. Failure or refusal by the inmate to 18 acknowledge the receipt of such computation shall be recorded by the 19 board but shall not constitute a violation of this subsection.
- 20 j. Except as provided in this subsection, each inmate sentenced 21 pursuant to N.J.S.2A:113-4 for a term of life imprisonment, 22 N.J.S.2A:164-17 for a fixed minimum and maximum term or 23 N.J.S.2C:1-1(b) shall not be primarily eligible for parole on a date 24 computed pursuant to this section, but shall be primarily eligible on a 25 date computed pursuant to P.L.1948, c.84 (C.30:4-123.1 et seq.), 26 which is continued in effect for this purpose. Inmates classified as 27 second, third or fourth offenders pursuant to section 12 of P.L.1948, 28 c.84 (C.30:4-123.12) shall become primarily eligible for parole after 29 serving one-third, one-half or two-thirds of the maximum sentence 30 imposed, respectively, less in each instance commutation time for good 31 behavior and credits for diligent application to work and other 32 institutional assignments; provided, however, that if the prosecuting 33 attorney or the sentencing court advises the board that the punitive 34 aspects of the sentence imposed on such inmates will not have been 35 fulfilled by the time of parole eligibility calculated pursuant to this 36 subsection, then the inmate shall not become primarily eligible for 37 parole until serving an additional period which shall be one-half of the 38 difference between the primary parole eligibility date calculated 39 pursuant to this subsection and the parole eligibility date calculated 40 pursuant to section 12 of P.L.1948, c.84 (C.30:4-123.12). If the 41 prosecuting attorney or the sentencing court advises the board that the 42 punitive aspects of the sentence have not been fulfilled, such advice 43 need not be supported by reasons and will be deemed conclusive and 44 final. Any such decision shall not be subject to judicial review except 45 to the extent mandated by the New Jersey and United States Constitutions. The board shall, reasonably prior to considering any 46

such case, advise the prosecuting attorney and the sentencing court of all information relevant to such inmate's parole eligibility.

- k. Notwithstanding any provisions of this section or N.J.S.2C:47-5
  to the contrary, a person sentenced to imprisonment pursuant to
  paragraph (2) or (3) of subsection b. of N.J.S.2C:11-3 shall not be
  eligible for parole.
- 1. Notwithstanding the provisions of this section or any other law
   8 to the contrary, an inmate shall not be eligible for parole if, at any time
   9 during his incarceration, he violates or attempts to violate:
- 10 (1) Any restraining order imposed upon him, including but not 11 limited to any restraining order imposed pursuant to the "Prevention 12 of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et 13 seq.) or P.L.1981, c.426 (C.2C:25-1 et al.); or
- 14 (2) The provisions of N.J.S.2C:12-3, terroristic threats; 15 N.J.S.2C:33-4, harassment; or P.L.1992, c.209 (C.2C:12-10), stalking, 16 committed against a person who was a victim of, or a witness to, the 17 offense for which the inmate is incarcerated.

18 (cf: P.L.1997, c.60, s.3)

- 20 3. Section 16 of P.L.1979, c.441 (C.30:4-123.60) is amended to 21 read as follows:
- 16. a. Any parolee who violates a condition of parole may be subject to an order pursuant to section 17 of P.L.1979, c.441 (C.30:4-123.61) providing for one or more of the following: (1) That he be required to conform to one or more additional conditions of parole; (2) That he forfeit all or a part of commutation time credits granted pursuant to R.S.30:4-140.
- 28 b. Any parolee who has seriously or persistently violated the 29 conditions of his parole, may have his parole revoked and may be 30 returned to custody pursuant to sections 18 and 19 of P.L.1979, c.441 31 (C.30:4-123.62 and 30:4-123.63). The board shall be notified 32 immediately upon the arrest or indictment of a parolee or upon the 33 filing of charges that the parolee committed an act which, if committed 34 by an adult, would constitute a crime. The board shall not revoke parole on the basis of new charges which have not resulted in a 35 disposition at the trial level except that upon application by the 36 37 prosecuting authority, the Juvenile Justice Commission established 38 pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170) or the Chief 39 of the Bureau of Parole, the chairman of the board or his designee may 40 at any time detain the parolee and commence revocation proceedings 41 pursuant to sections 18 and 19 of P.L.1979, c.441 (C.30:4-123.62 and 42 30:4-123.63) when the chairman determines that the new charges 43 against the parolee are of a serious nature and it appears that the 44 parolee otherwise poses a danger to the public safety. In such cases, 45 a parolee shall be informed that, if he testifies at the revocation proceedings, his testimony and the evidence derived therefrom shall 46

1 not be used against him in a subsequent criminal prosecution or 2 delinquency adjudication.

- c. [Any] (1) Except as provided in paragraph 2 of this subsection, any parolee who is convicted of a crime or adjudicated delinquent for an act which, if committed by an adult, would constitute a crime, committed while on parole shall have his parole revoked and shall be 6 returned to custody unless the parolee demonstrates, by clear and 8 convincing evidence at a hearing pursuant to section 19 of P.L.1979, c.441 (C.30:4-123.63), that good cause exists why he should not be returned to confinement.
  - (2) Any parolee who, while on parole:
- (a) Commits a violation of any restraining order imposed upon him, 12 13 including but not limited to any restraining order imposed pursuant to 14 the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.) or P.L.1981, c.426 (C.2C:25-1 et al.); or 15
  - (b) Is convicted of a crime or the offense of harassment committed against a victim of or a witness to, the offense for which the inmate was incarcerated, shall have his parole revoked and shall be returned to custody.
- (cf: P.L.1995, c.280, s.40) 20

3

4

5

7

9

10

11

16 17

18

19

21 22

23 24

26

41

42

43

44

45

4. This act shall take effect immediately.

25 **STATEMENT** 

27 This bill amends P.L.1979, c.441 (C.30:4-123.51) and supplements 28 chapter 4 of Title 30 of the Revised Statutes to eliminate parole 29

eligibility and both work and "good time" credits for inmates who violate restraining orders or harass or threaten victims of, or witnesses 30 31 to, their crimes.

32 Under the provisions of the bill, any inmate who violates any 33 restraining order imposed by the court pursuant to the "Prevention of 34 Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et 35 seq.) or any other law, or who violates the provisions of N.J.S.2C:12-3 (terroristic threats); N.J.S.2C:33-4 (harassment); or P.L.1992, c.209 36 37 (C.2C:12-10) (stalking) against the victim of, or any witnesses to, the 38 crime for which he is incarcerated, would forfeit his eligibility for 39 parole and lose any work credits or progressive ("good time") credits 40 he has earned.

The bill also provides that an inmate who is released on parole and who, while on parole, violates any such restraining order or is convicted of harassing any victim of, or witness to, the offense for which he was incarcerated, would automatically have his parole revoked and be returned to prison.

Currently, violations of restraining orders imposed by the court 46

### A725 KRAMER, WRIGHT

- pursuant to the "Prevention of Domestic Violence Act of 1991,"
- 2 P.L.1991, c.261 (C.2C:25-17 et seq.) and terroristic threats,
- 3 harassment or stalking committed against a victim of, or witness to, a
- 4 crime are not specifically mentioned in the law as conditions for
- 5 denying parole eligibility, or a basis for revoking parole or grounds for
- 6 denying work or "good time" credits.

### ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 725

### STATE OF NEW JERSEY

DATED: MARCH 2, 1998

The Assembly Law and Public Safety Committee reports favorably Assembly Bill No. 725.

Assembly Bill No. 725 amends P.L.1979, c.441 (C.30:4-123.51) and supplements chapter 4 of Title 30 of the Revised Statutes to eliminate parole eligibility and both work and "good time" credits for inmates who violate restraining orders or harass or threaten victims of, or witnesses to, their crimes.

Under the provisions of the bill, any inmate who violates any restraining order imposed by the court pursuant to the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.) or any other law, or who violates the provisions of N.J.S.2C:12-3 (terroristic threats); N.J.S.2C:33-4 (harassment); or P.L.1992, c.209 (C.2C:12-10) (stalking) against the victim of, or any witnesses to, the crime for which he is incarcerated, would forfeit his eligibility for parole and lose any work credits or progressive ("good time") credits he has earned.

The bill also provides that an inmate who is released on parole and who, while on parole, violates any such restraining order or is convicted of harassing any victim of, or witness to, the offense for which he was incarcerated, would automatically have his parole revoked and be returned to prison.

Currently, violations of restraining orders imposed by the court pursuant to the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.) and terroristic threats, harassment or stalking committed against a victim of, or witness to, a crime are not specifically mentioned in the law as conditions for denying parole eligibility, or a basis for revoking parole or grounds for denying work or "good time" credits.

This bill was pre-filed for introduction in the 1998 legislative session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

### ASSEMBLY, No. 1018

### STATE OF NEW JERSEY

### 208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by:
Assemblyman CHARLES "KEN" ZISA
District 37 (Bergen)
Assemblyman WILFREDO CARABALLO
District 28 (Essex)

#### **SYNOPSIS**

Prohibits inmates' access to certain information concerning victims; upgrades crimes of stalking and harassment under certain circumstances.

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



1	
2	$\mathbf{A}$
3	N
4	A
5	CT concerning inmates' access to certain information, amending
6	P.L.1992, c.209 and N.J.S.2C:33-4 and supplementing P.L.1963,
7	c.73 and Title 30 of the Revised Statutes.
8	
9	
10	В
11	E IT ENACTED by the Senate and General Assembly of the State
12	of New Jersey:
13	
14	1. (New section) a. Notwithstanding the provisions of this act or
15	the provisions of any other law to the contrary, where it shall appear
16	that an inmate who is serving a term of imprisonment or is on parole
17	or probation as the result of a conviction of any indictable offense
18	under the laws of this State or any other state is seeking personal
19	information records pertaining to a victim or the victim's family,
20	including but not limited to a victim's home address, home telephone
21	number, social security account number, medical history or any other
22	identifying information, the right of examination herein provided for
23	shall be denied.
24	b. Personal identifying information which is privileged pursuant to
25	the provisions of this section may be released to an inmate or his
26	representative if the information is necessary to assist in his own
27	defense.
28	
29	2. (New section) Notwithstanding the provisions of section 7 of
30	P.L.1979, c.441 (C.30:4-123.51), R.S.30:4-140, R.S.30:4-92 or any
31	other law to the contrary, progressive time credits or credits for
32	diligent application to work shall be forfeited as a penalty for
33	misconduct if an inmate unlawfully obtains or seeks to obtain
34	personal identifying information of a victim or the victim's family in
35	violation of section 1 of P.L. , c. (C. )(now pending before the
36	Legislature as section 1 of this bill).
37	
38	3. Section 1 of P.L.1992, c.209 (C.2C:12-10) is amended to read
39	as follows:
40	1. a. As used in this act:

 $\label{lem:explanation} \textbf{EXPLANATION - Matter enclosed in bold-faced brackets \cite{brackets} in the above bill is not enacted and intended to be omitted in the law.}$ 

(1) "Course of conduct" means repeatedly maintaining a visual or

physical proximity to a person or repeatedly conveying verbal or

written threats or threats implied by conduct or a combination thereof

41

42

1 directed at or toward a person.

2

11

12

13

14

18

19

27

- (2) "Repeatedly" means on two or more occasions.
- 3 (3) "Immediate family" means a spouse, parent, child, sibling or 4 any other person who regularly resides in the household or who within 5 the prior six months regularly resided in the household.
- 6 b. A person is guilty of stalking, a crime of the fourth degree, if he:
- 7 (1) Purposefully engages in a course of conduct directed at a 8 specific person that would cause a reasonable person to fear bodily 9 injury to himself or a member of his immediate family or to fear the death of himself or a member of his immediate family; and
  - (2) Knowingly, recklessly or negligently places the specific person in reasonable fear of bodily injury to himself or a member of his immediate family or in reasonable fear of the death of himself or a member of his immediate family.
- 15 c. A person is guilty of a crime of the third degree if he commits 16 the crime of stalking in violation of an existing court order prohibiting 17 the behavior.
  - d. A person who commits a second or subsequent offense of stalking against the same victim is guilty of a crime of the third degree.
- e. A person is guilty of a crime of the third degree if he commits
  the crime of stalking while serving a term of imprisonment or while on
  parole or probation as the result of a conviction for any indictable
  offense under the laws of this State or any other state.
- 24 <u>f.</u> This act shall not apply to conduct which occurs during organized group picketing.
- 26 (cf: P.L.1996, c.39, s.1)

4. N.J.S. 2C:33-4 is amended to read as follows:

- 29 2C:33-4. Harassment.
- Except as provided in subsection d.and e., a person commits a petty disorderly persons offense if, with purpose to harass another, he:
- a. Makes, or causes to be made, a communication or communications anonymously or at extremely inconvenient hours, or in offensively coarse language, or any other manner likely to cause annoyance or alarm;
- b. Subjects another to striking, kicking, shoving, or other offensive
   touching, or threatens to do so; or
- 38 c. Engages in any other course of alarming conduct or of 39 repeatedly committed acts with purpose to alarm or seriously annoy 40 such other person.
- A communication under subsection a. may be deemed to have been made either at the place where it originated or at the place where it was received.
- d. A person commits a crime of the fourth degree if in committing an offense under this section, he acted with a purpose to intimidate an individual or group of individuals because of race, color, religion,

#### A1018 ZISA, CARABALLO

4

1 gender, handicap, sexual orientation or ethnicity. 2 e. A person commits a crime of the fourth degree if, in committing 3 an offense under this section, he was serving a term of imprisonment 4 or was on parole or probation as the result of a conviction of any indictable offense under the laws of this State or any other state. 5 6 (cf: P.L.1995, c.211, s.2) 7 8 5. This act shall take effect immediately. 9 10 11 **STATEMENT** 12 This bill would prohibit an inmate who is serving a term of 13 14 imprisonment or is on parole or probation as the result of a 15 conviction of any indictable offense under the laws of this State or any other state from using the provisions of the "Right to Know Law" 16 (N.J.S.A.47:1A-1 et seq.) to obtain public records containing personal 17 identifying information of a victim or the victim's family. The bill, 18 19 however, allows an inmate or his representative to obtain the 20 information if it is necessary to assist in his own defense. 21 This bill would also provide that an inmate would forfeit his good 22 time credits if the inmate unlawfully obtains or seeks to obtain personal identifying information of a victim or the victim's family. 23 24 In addition, this bill would amend the stalking and harassment 25 statutes to make it a crime of the third degree if an inmate stalks a

victim or a crime of the fourth degree if the inmate harasses a victim.

### ASSEMBLY JUDICIARY COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1018

with committee amendments

### STATE OF NEW JERSEY

DATED: FEBRUARY 10, 1998

The Assembly Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 1018.

This bill would prohibit an inmate who is serving a term of imprisonment or who is on parole or probation as the result of a conviction of any indictable offense from obtaining public records containing personal identifying information of a victim or the victim's family. The bill, however, allows an inmate or his representative to obtain the information if it is necessary to assist in his own defense.

The committee amended the bill to clarify that an inmate would be prohibited from using the provisions of the "Right to Know Law," N.J.S.47:1A-1 et seq., to obtain public records pertaining to the victim. In addition, the amendments would expand the list of personal information to include work or school addresses and work telephone numbers. The committee amendments would also provide that if the prosecutor objects to the release of the information, the court shall upon motion by the inmate or his representative, determine if the information is necessary to assist in the inmate's defense.

This bill would also provide that an inmate would forfeit his good time credits if the inmate unlawfully obtains or seeks to obtain personal identifying information concerning a victim or the victim's family.

The committee amended this section of the bill to provide that accumulated time credits or remissions, including commutation time for good behavior would also be subject to forfeiture as well as other institutional assignments.

The bill would also upgrade the offense of stalking and harassment under certain circumstances. The bill would upgrade the offense of stalking to a crime of the third degree if a person commits the crime of stalking while serving a term of imprisonment or while on parole or probation. The bill would also upgrade the offense of harassment by making it a crime of the fourth degree if a person commits of harassment while serving a term of imprisonment or while on parole or probation.

This bill was prefiled for introduction in the 1998 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

### SENATE, No. 672

### STATE OF NEW JERSEY 208th LEGISLATURE

INTRODUCED FEBRUARY 23.1998

#### Sponsored by:

Senator PETER A. INVERSO District 14 (Mercer and Middlesex)

#### **SYNOPSIS**

Prohibits inmates' access to certain information concerning victims; upgrades crimes of staking and harassment under certain circumstances,

#### **CURRENT VERSION OF TEXT**

As introduced.



An ACT concerning inmate's access to information, amending P.L.1992, c.209 and N.J.S.2C:33-4 and supplementing P.L.1963, c.73 and Title 30 of the Revised Statutes.

3 4 5

2

### **BE IT ENACTED by the Senate** and General Assembly of the State of New Jersey:

6 7 8

9

10

11 12

13

14 15

14

1. (New section) Notwithstanding the provisions of this act or the provisions of any other law to the contrary, where it shall appear that an inmate who is serving a term of imprisonment or is on parole or probation as the result of a conviction of any indictable offense under the laws of this State or any other state is seeking personal information records pertaining to a victim or the victim's family including but not limited to a victim's home address, home telephone number, social security account number, medical history or any other identifying information, the right of examination herein provided fur shall be denied.

17 18

19 2. (New section) Notwithstanding the provisions of section 7 of P.L. 1979, c.441 (c.30:4-123.51), R.S.30:4-140, R.S.30:4-92 or any 20 other law to the contrary, progressive time credits or credits for 21 22 diligent application to work shall be forfeited as a penalty for 23 misconduct if an inmate unlawfully obtains or seeks to obtain personal identifying information of a victim or the victim's family in violstion of 24 (c) )(now pending before the Legislature as 25 section 1 of P.L.,c. 26 section 1 of this bill).

27 28

29

30

31

32 33

34

35

36

37

38 39

40

- 3. Section 1 of P.L.1992, c.209 (c.2c:12-10) is amended to read as follows:
  - 2c:12-10. Definitions; stalking designated a crime
  - 1. a. As used in this act:
- (1) "Course of conduct" means repeatedly maintaining a visual or physical proximity to a person or repeatedly conveying verbal or written threats or threats implied by conduct or a combination thereof directed at or toward a person.
  - (2) "Repeatedly" means on two or more occasions.
- (3) "Immediate family" means a spouse, parent, child, sibling or any other person who regularly resides in the household or who within the prior six months regularly resided in the household,
  - b. A person is guilty of stalking, a crime of the fourth degree, if he:
- 41 (1) Purposefully engages in a course of conduct directed at a 42 specific person that would cause a reasonable person to fear bodily 43 injury to himself or a member of his immediate family or to fear the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

death of himself or a member of his immediate family; and

- (2) knowingly, recklessly or negligently places the specific person in reasonable fear of bodily injury to himself or a member of his immediate family or in reasonable fear of the death of himself or a member of his immediate family.
- c. A person is guilty of a crime of the third degree if he commits the crime of stalking in violation of an existing court order prohibiting the behavior.
- d. A person who commits a second or subsequent offense of stalking against the same victim is guilty of a crime of the third degree.
- e. A person is guilty of a crime of the third degree if he commits the crime of stalking while serving a term of imprisonment or while **on parole**. Or probation as the result, of a conviction for any indictable offense under the laws of this State or any other state.
- 15 f. This act shall not apply to conduct which occurs during 16 organized group picketing.

17 (cf: P.L.1996, c.39, s.1)

2.7

- 4. N.J.S.2C:33-4 is amended to read as follows:
- 20 2c:33-4. Harassment.

Except as provided in subsection dand e, a person commits a petty disorderly persons offense if, with purpose to harass another, he:

- a, Makes, or causes to be made, a communication or communications anonymously or at extremely inconvenient hours, or in offensively coarse language, or any other manner likely to cause annoyance or alarm;
- b. Subjects another to striking, kicking, shoving, or other offensive touching, or threatens to do so; or
- c. Engages in any other course of alarming conduct or of repeatedly committed acts with purpose to alarm or seriously annoy such other person,

A communication under subsection a, may be deemed to have been made either at the place where it originated or at the place where it was received.

- d. A person commits a crime of the fourth degree if in committing an offense under this section, he acted with a purpose to intimidate an individual or group of individuals because of race, color, religion, gender, handicap, sexual orientation or ethnicity.
- e. A person commits a crime of the fourth degree if in committing an offense under this section, he was serving a term of imprisonment or was on parole or probation as the result of a conviction of any indictable offense under the laws of this State or any other state.

43 (cf: P.L.1995, c.211, s.2)

5. This act shall take effect immediately.

### S672 INVERSO

1	STATEMENT
2	
3	This bill would prohibit an inmate who is serving a term of
4	imprisonment or is on parole or probation as the result of a conviction
5	of any indictable offense under the laws of this State or any other state
6	from obtaining personal identifying information of a victim or the
7	victim's family.
8	This bill would also provide that an inmate would forfeit his good
9	time credits if the inmate unlawfully obtains or seeks to obtain
10	personal identifying information of a victim or the victim's family.
11	In addition, this bill would amend the stalking and harassment
12	statutes to make it a crime of the third degree if an inmate stalks a
13	victim or a crime of the fourth degree if the inmate harasses a victim,

#### SENATE JUDICIARY COMMITTEE

#### STATEMENT TO

### SENATE, No. 672

with committee amendments

### STATE OF NEW JERSEY

DATED: MARCH 23.1998

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 672.

This bill would deny to any person imprisoned or on parole or probation as the result of being convicted of a crime the right to obtain information which would permit the person to identify the crime victim or a member of the victim's family. Under the bill, any inmate who obtain information pertaining to a victim or the victims family would be subject to forfeiture of "good time" and work credits.

This bill would also amend N.J.S.A.2C:12-10 (Stalking) to provide that stalking if committed by an inmate or a person on parole or probation would be graded as a crime of the third degree. In addition, The bill would amend N.J.S.A. 2C:33-10 (Harassment) to provide that harassment if committed by an inmate or person on parole or probation would be graded as a crime of the fourth degree.

The amendments adopted by the committee were of a technical nature and clarified the bill's wording. The amendments clarified that the bill was applicable to persons imprisoned or on parole as a result of a federal prosecution. The amendments also clarified that information concerning a crime victim may be released to an inmate if the information is necessary to assist in the inmate's own defense.

## Office of the Governor NEWS RELEASE

PO BOX 004 TRENTON, NJ 08625

CONTACT: Jayne O'Connor

609-777-2600

RELEASE: May 6, 1998

#### Governor Signed Legislation A-725 and S-232

**A-725**, which amends the state's Right to Know Law to prohibit inmate access to public records containing personal identifying information about a victim or the victim's family. The law upgrades the crimes of stalking and harassment under certain circumstances.

The bill defines personal identifying information as information that includes items such as the victim's home address, home telephone number and work or school address. In certain instances, the court may allow an inmate or the inmate's representative to obtain the information if it is necessary to assist in the inmate's defense.

The bill upgrades the offenses of stalking and harassment where these offenses are committed by a person serving a term of imprisonment or on parole or probation for an indictable offense. The bill upgrades stalking from a crime of the fourth degree to a crime of the third degree. It also upgrades harassment from a disorderly persons offense to a crime of the fourth degree.

A third-degree crime is punishable by a maximum of five years in prison and a fine of up to \$7,500. A fourth-degree crime is punishable by a maximum of 18 months in prison and a fine of up to \$7,500. A disorderly persons offense is punishable by a maximum of six months in prison.

The bill was sponsored by Assembly Members Paul Kramer (R-Mercer/Middlesex), Charles Zisa (D-Bergen), Barbara Wright (R-Mercer/Middlesex) and Wilfredo Caraballo (D-Essex) and Senator Peter A. Inverso (R-Mercer/Middlesex).

**S-232**, which requires that state and federal flags be flown at half-staff for law enforcement officers, firefighters and EMT personnel who die in the line of duty. The legislation was sponsored by Senators James Cafiero (R-Cape May/Atlantic/Cumberland) and Louis Kosco (R-Bergen) and Assembly Members Nick Asselta (R-Cape May/Atlantic/Cumberland) and Ken Zisa (D-Bergen).