39:4-134.2 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2022 **CHAPTER:** 117

NJSA: 39:4-134.2

(Requires MVC to prompt applicant for certain documents to enter information into "Next-of-Kin Registry.")

BILL NO: A4101 (Substituted for S2666 (1R))

SPONSOR(S) Yvonne Lopez and others

DATE INTRODUCED: 6/2/2022

COMMITTEE: ASSEMBLY: Transportation and Independent Authorities

Budget

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 10/3/2022

SENATE: 10/17/2022

DATE OF APPROVAL: 10/21/2022

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second Reprint enacted)
Yes

A4101

INTRODUCED BILL: (Includes sponsor(s) statement) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Budget

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes 7/5/2022

10/6/2022

S2666 (1R)

INTRODUCED BILL: (Includes sponsor(s) statement) Yes

COMMITTEE STATEMENT: ASSEMBLY: No.

SENATE: Yes Transportation

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE:	Yes	7/5/2022
VETO MESSAGE:	Yes	
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes	
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Publications at the State Library (609) 278-2640 ext.103		
REPORTS:	No	
HEARINGS:	No	
NEWSPAPER ARTICLES:	No	
end		

P.L. 2022, CHAPTER 117, approved October 21, 2022 Assembly, No. 4101, (Second Reprint)

1 **AN ACT** concerning the "Next-of-Kin Registry" and amending P.L.2011, c.47.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of ¹[P.L2011] <u>P.L.2011</u>¹, c.47 (C.39:4-134.2) is amended to read as follows:
- 9 1. a. The Chief Administrator of the New Jersey Motor Vehicle 10 Commission shall develop an emergency contact information 11 registry program. Under the program, the chief administrator shall 12 establish and maintain an automated Statewide registry to be known as the "Next-of-Kin Registry," which shall be capable of storing 13 14 emergency contact information to be accessible by law enforcement officials for the purposes established in section 2 of P.L.2011, c.47 15 16 (C.39:4-134.3). Under the program, the holder of any New Jersey 17 State validated permit or probationary or basic driver's license may 18 voluntarily submit the name and telephone number of two emergency contacts and the vehicle identification number of any 19 20 vehicle owned, leased, or authorized to be used by the permit holder 21 or licensee to the "Next-of-Kin Registry" [either] through an in-22. person application, through the commission's website, or by mail 23 and the holder of any New Jersey non-driver identification card may 24 voluntarily submit the name and telephone number of two 25 emergency contacts to the "Next-of-Kin Registry" [either] through 26 an in-person application, through the commission's website, or by 27 mail.
 - b. In implementing this program, the chief administrator shall establish a process whereby the holder of any validated permit, probationary or basic driver's license, or non-driver identification card may:
 - (1) electronically sign onto the commission's web site using: (a) the holder's validated permit or probationary or basic driver's license number to submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry;" or (b) the holder's non-driver identification card number to submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry"; [or]

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly ABU committee amendments adopted June 27, 2022.

²Assembly amendments adopted in accordance with Governor's recommendations September 29, 2022.

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- (2) (a) for the holder of any validated permit or probationary or basic driver's license, submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry" by mail using paper applications provided by the commission in the commission's customer service facilities or through commission mailings; or (b) for the holder of any non-driver identification card, submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry" by mail using paper applications provided by the commission in the commission's customer service facilities or through commission mailings; or
 - (3) (a) for the holder of any validated permit or probationary or basic driver's license, use an application ¹[in-person] in person ¹ at a commission agency location to submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Nextof-Kin Registry"; or
 - (b) for the holder of any non-driver identification card, use an application ¹[in-person] in person ¹ at a commission agency location to submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry."

A permit holder, licensee, or non-driver identification card holder who submits the name and telephone number of an emergency contact or vehicle identification number shall have the opportunity to revise or update the emergency contact and vehicle identification number information at any time. The commission shall automatically prompt a person ²[applying] who has used the commission's internet website to schedule an appointment to apply² for a validated permit, probationary driver's license, or initial driver's license or non-driver identification card, or ²who is ² renewing a driver's license or non-driver identification card ²[¹in person at a commission agency location or]2 online through the commission's Internet website¹, to enter information for the "Nextof-Kin Registry" in accordance with the provisions of this section.

Information in the "Next-of-Kin Registry" shall be available for the exclusive use of law enforcement officials, and employees of the commission who are designated by the chief administrator, for the purposes of discharging their duties pursuant to P.L.2011, c.47 (C.39:4-134.2 et al.). ²[Law] The commission shall afford law² enforcement ²[officials shall have] officers with direct access to the information in the registry ², provided that the chief administrator, in consultation with the Superintendent of State Police, may impose reasonable restrictions and conditions on such access². Any emergency contact or vehicle identification number information submitted to the commission shall not be considered a

government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning access to public records and shall not be discoverable as a government record by any person, entity, or governmental agency, except upon a subpoena issued by a grand jury or a court order in a criminal matter.

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- d. The chief administrator and employees of the commission who are designated by the chief administrator, for the purposes of discharging their duties pursuant to P.L.2011, c.47 (C.39:4-134.2 et al.), shall not be liable to any person for civil damages, or subject to criminal prosecution resulting from or caused by: (1) any disruption or failure in Internet service caused by any accident, malfunction, act of sabotage or God, or any other condition or circumstance that the commission has not, directly or indirectly, caused and which results in, or prevents, the holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver identification card from accessing, or inputting information into, the "Next-of-Kin Registry" or which results in, or prevents, the chief administrator and designated commission employees and law enforcement officers from accessing, establishing, or maintaining the "Next-of-Kin Registry"; (2) any misuse of, or the failure or omission to input accurate information, or the inputting of inaccurate or outdated information into the "Next-of-Kin Registry" by any holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver identification card; or (3) the inability of any law enforcement officer to make contact, in good faith, with any designated emergency contact person. This limitation of liability is inapplicable if such failure resulted from a malicious purpose or a wanton and willful disregard for the safety of persons or property.
 - e. ²(1)² The commission shall ²engage in a public awareness campaign and ² coordinate with all other appropriate executive branch departments and agencies for the purpose of raising public awareness about the "Next-of-¹[King] Kin¹ Registry².²"
 - ²[and raising] (2) The Attorney General, in consultation with the Superintendent of State Police, shall take appropriate steps to raise awareness among law enforcement agencies and officers on the proper use of the registry.
- <u>f.</u> For the purposes of P.L.2011, c.47 (C.39:4-134.2 et al.), "emergency contact person" or "emergency contact" means a person, eighteen years of age or older, whom the holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver identification card has designated to be contacted by law enforcement personnel when the permit holder, licensee, or non-driver identification card holder is rendered unable to communicate due to a motor vehicle accident resulting in the serious bodily injury, death, or incapacitation of the permit holder,

A4101 [2R]

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licensee, or non-driver identification card holder. An "emergency contact person" or "emergency contact" may or may not be the 2 next-of-kin of the permit holder, licensee, or non-driver 3 identification card holder; except that if the permit holder, licensee, 4 5 or card holder is under the age of eighteen and is not emancipated, the emergency contact person shall be the parent or guardian of that 6 7 permit holder, licensee, or card holder. (cf: P.L.2017, c.382, s.1) 8 9 10 2. This act shall take effect on the first day of the seventh month following enactment but the Chief Administrator of the New 11 Jersey Motor Vehicle Commission shall take such anticipatory 12 action in advance thereof for the timely implementation of this act. 13 14 15 16 17 18 Requires MVC to prompt applicant for certain documents to

Requires MVC to prompt applicant for certain documents to enter information into "Next-of-Kin Registry."

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ASSEMBLY, No. 4101

STATE OF NEW JERSEY

220th LEGISLATURE

INTRODUCED JUNE 2, 2022

Sponsored by:
Assemblywoman YVONNE LOPEZ
District 19 (Middlesex)
Assemblyman CRAIG J. COUGHLIN
District 19 (Middlesex)

SYNOPSIS

Requires MVC to prompt applicant for certain documents to enter information into "Next-of-Kin Registry."

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning the "Next-of-Kin Registry" and amending 2 P.L.2011, c.47.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L2011, c.47 (C.39:4-134.2) is amended to read as follows:
- 9 1. a. The Chief Administrator of the New Jersey Motor Vehicle 10 Commission shall develop an emergency contact information 11 registry program. Under the program, the chief administrator shall 12 establish and maintain an automated Statewide registry to be known as the "Next-of-Kin Registry," which shall be capable of storing 13 emergency contact information to be accessible by law enforcement 14 15 officials for the purposes established in section 2 of P.L.2011, c.47 16 (C.39:4-134.3). Under the program, the holder of any New Jersey 17 State validated permit or probationary or basic driver's license may voluntarily submit the name and telephone number of two 18 emergency contacts and the vehicle identification number of any 19 20 vehicle owned, leased, or authorized to be used by the permit holder or licensee to the "Next-of-Kin Registry" [either] through an in-21 22 person application, through the commission's website, or by mail 23 and the holder of any New Jersey non-driver identification card may 24 voluntarily submit the name and telephone number of two emergency contacts to the "Next-of-Kin Registry" [either] through 25 an in-person application, through the commission's website, or by 26 27 mail.
 - b. In implementing this program, the chief administrator shall establish a process whereby the holder of any validated permit, probationary or basic driver's license, or non-driver identification card may:
 - (1) electronically sign onto the commission's web site using: (a) the holder's validated permit or probationary or basic driver's license number to submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry;" or (b) the holder's non-driver identification card number to submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry"; [or]
 - (2) (a) for the holder of any validated permit or probationary or basic driver's license, submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry" by
- 46 mail using paper applications provided by the commission in the 47 commission's customer service facilities or through commission

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

mailings; or (b) for the holder of any non-driver identification card, submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry" by mail using paper applications provided by the commission in the commission's customer service facilities or through commission mailings; or

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- (3) (a) for the holder of any validated permit or probationary or basic driver's license, use an application in-person at a commission agency location to submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry"; or
- (b) for the holder of any non-driver identification card, use an application in-person at a commission agency location to submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry."

A permit holder, licensee, or non-driver identification card holder who submits the name and telephone number of an emergency contact or vehicle identification number shall have the opportunity to revise or update the emergency contact and vehicle identification number information at any time. The commission shall automatically prompt a person applying for a validated permit, probationary driver's license, or initial driver's license or nondriver identification card, or renewing a driver's license or nondriver identification card, to enter information for the "Next-of-Kin Registry" in accordance with the provisions of this section.

- Information in the "Next-of-Kin Registry" shall be available for the exclusive use of law enforcement officials, and employees of the commission who are designated by the chief administrator, for the purposes of discharging their duties pursuant to P.L.2011, c.47 (C.39:4-134.2 et al.). Law enforcement officials shall have direct access to the information in the registry. Any emergency contact or vehicle identification number information submitted to the commission shall not be considered a government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning access to public records and shall not be discoverable as a government record by any person, entity, or governmental agency, except upon a subpoena issued by a grand jury or a court order in a criminal matter.
- d. The chief administrator and employees of the commission who are designated by the chief administrator, for the purposes of discharging their duties pursuant to P.L.2011, c.47 (C.39:4-134.2 et al.), shall not be liable to any person for civil damages, or subject to criminal prosecution resulting from or caused by: (1) any disruption or failure in Internet service caused by any accident, malfunction, act of sabotage or God, or any other condition or circumstance that the commission has not, directly or indirectly, caused and which results in, or prevents, the holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver

A4101 LOPEZ, COUGHLIN

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1 identification card from accessing, or inputting information into, the 2 "Next-of-Kin Registry" or which results in, or prevents, the chief 3 administrator and designated commission employees and law 4 enforcement officers from accessing, establishing, or maintaining 5 the "Next-of-Kin Registry"; (2) any misuse of, or the failure or 6 omission to input accurate information, or the inputting of 7 inaccurate or outdated information into the "Next-of-Kin Registry" 8 by any holder of any New Jersey State validated permit, 9 probationary or basic driver's license, or non-driver identification 10 card; or (3) the inability of any law enforcement officer to make 11 contact, in good faith, with any designated emergency contact 12 person. This limitation of liability is inapplicable if such failure resulted from a malicious purpose or a wanton and willful disregard 13 14 for the safety of persons or property.

- e. The commission shall coordinate with all other appropriate executive branch departments and agencies for the purpose of raising public awareness about the "Next-of-King Registry" and raising awareness among law enforcement agencies and officers on the proper use of the registry.
- <u>f.</u> For the purposes of P.L.2011, c.47 (C.39:4-134.2 et al.), "emergency contact person" or "emergency contact" means a person, eighteen years of age or older, whom the holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver identification card has designated to be contacted by law enforcement personnel when the permit holder, licensee, or non-driver identification card holder is rendered unable to communicate due to a motor vehicle accident resulting in the serious bodily injury, death, or incapacitation of the permit holder, licensee, or non-driver identification card holder. An "emergency contact person" or "emergency contact" may or may not be the next-of-kin of the permit holder, licensee, or non-driver identification card holder; except that if the permit holder, licensee, or card holder is under the age of eighteen and is not emancipated, the emergency contact person shall be the parent or guardian of that permit holder, licensee, or card holder.

(cf: P.L.2017, c.382, s.1)

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2. This act shall take effect on the first day of the seventh month following enactment but the Chief Administrator of the New Jersey Motor Vehicle Commission shall take such anticipatory action in advance thereof for the timely implementation of this act.

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STATEMENT

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This bill requires the New Jersey Motor Vehicle Commission (commission) to allow individuals to submit information for the "Next-of-King Registry" in-person at commission agencies. The

A4101 LOPEZ, COUGHLIN 5

- 1 bill requires the commission to automatically prompt any individual 2 who is applying for a validated permit, probationary driver's license, or new or renewal driver's license or non-driver 3 identification card to enter information for the "Next-of-Kin 4 Registry." The bill provides that law enforcement officials are to 5 6 have direct access to the information in the registry, meaning law 7 enforcement officials will not need to access the information
- through an intermediary. 8 9 The bill also requires the commission to coordinate with other executive branch departments and agencies to raise public 10 awareness about the registry and the raise awareness among law 11 12 enforcement agencies and officers on the proper use of the registry.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4101

STATE OF NEW JERSEY

DATED: JUNE 27, 2022

The Assembly Budget Committee reports favorably Assembly Bill No. 4101, with committee amendments.

As amended and reported, this bill requires the New Jersey Motor Vehicle Commission (commission) to allow individuals to submit information for the "Next-of-Kin Registry" in person at commission agencies. The bill requires the commission to automatically prompt any individual who is applying for a validated permit, probationary driver's license, or new or renewal driver's license or non-driver identification card to enter information for the "Next-of-Kin Registry." The bill provides that law enforcement officials are to have direct access to the information in the registry, meaning law enforcement officials will not need to access the information through an intermediary.

The bill also requires the commission to coordinate with other executive branch departments and agencies to raise public awareness about the registry and the raise awareness among law enforcement agencies and officers on the proper use of the registry.

COMMITTEE AMENDMENTS

The committee amended the bill to clarify that the commission is required to prompt a person renewing a driver's license or non-driver identification card to enter information in the "Next-of-Kin Registry" if the person is renewing a license or non-driver identification card in person at a commission agency location or online through the commission's Internet website. The committee amendments make grammatical corrections and correct a reference to the "Next-of-Kin Registry."

FISCAL IMPACT:

Fiscal information for this bill is currently unavailable.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 4101 STATE OF NEW JERSEY 220th LEGISLATURE

DATED: JULY 5, 2022

SUMMARY

Synopsis: Requires MVC to prompt applicant for certain documents to enter

information into "Next-of-Kin Registry."

Type of Impact: State expenditure increase.

Agencies Affected: New Jersey Motor Vehicle Commission.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	<u>Year 2</u>	Year 3
State Cost Increase		Indeterminate	

- The Office of Legislative Services (OLS) concludes that this bill would result in a small cost increase to the New Jersey Motor Vehicle Commission (MVC). However, the OLS is unable to quantify the anticipated cost increase.
- This bill requires the MVC to allow the submission of emergency contact information in person at commission agency locations and to prompt a person applying for certain identification documents to enter information for the "Next-of-Kin Registry" when applying in person or online. These requirements should result in a small but indeterminate cost increase for the commission, which should largely be able to be satisfied by existing MVC staff and resources.
- The bill also provides that law enforcement officials are required to have direct access to information in the registry and the commission is required to coordinate with other executive branch departments and agencies to raise awareness regarding the registry. The OLS is unable to determine the cost of providing direct access to information in the registry to law enforcement officials. The State would likely incur a small but indeterminate cost increase to coordinate an awareness campaign regarding the registry.

BILL DESCRIPTION

This bill requires the MVC to automatically prompt an applicant for a validated permit, probationary driver's license, initial driver's license, initial non-driver identification card, renewal



driver's license, or renewal non-driver identification card to enter information for the "Next-of-Kin Registry" maintained by the commission. The MVC is required to prompt the applicant if the application is done in person or online. The bill also requires the commission to allow an individual to submit emergency contact information in person at a commission agency.

The bill provides that law enforcement officials are required to have direct access to information in the registry. The bill requires the MVC to coordinate with all other appropriate executive branch departments and agencies to raise public awareness about the registry and to raise awareness among law enforcement agencies and officers on the proper use of the registry.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that this bill would result in a small cost increase to the MVC. However, the OLS is unable to quantify the anticipated cost increase.

Allowing for the submission of information to the "Next-of-Kin Registry" in person at MVC facilities merely represents a new method of submitting information that is already processed by the commission. Accordingly, existing MVC staff should be able to implement this portion of the legislation. Similarly, requiring the MVC to prompt in-person applicants to submit information to the registry should be able to be implemented by existing commission staff. However, requiring that online applicants be prompted to submit information to the registry may require some technological modification to the commission's existing online application process. The OLS finds that this will result in a small but indeterminate cost to the MVC.

Currently, law enforcement officials have access to the information in the registry. The bill provides that law enforcement officials are to have direct access. The OLS is unable to determine how the MVC will provide direct access to law enforcement officials and to what degree this differs from how the information in the registry is currently accessible to law enforcement officials. Accordingly, the OLS is unable to determine the cost of this requirement.

The bill also requires the commission to coordinate with other appropriate executive branch departments and agencies for the purpose of raising awareness about the "Next-of-Kin Registry" and raising awareness among law enforcement agencies and officers on the proper use of the registry. An awareness campaign such as this depends on how an executive branch agency chooses to implement it; however, the cost is generally small and much of the work can be produced by existing staff with existing resources.

Section: Authorities, Utilities, Transportation and Communications

Analyst: Lauren M. Stutz

Senior Counsel Thomas Koenig

Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

ASSEMBLY, No. 4101 STATE OF NEW JERSEY 220th LEGISLATURE

DATED: OCTOBER 6, 2022

SUMMARY

Synopsis: Requires MVC to prompt applicant for certain documents to enter

information into "Next-of-Kin Registry."

Type of Impact: Increase in State expenditures.

Agencies Affected: New Jersey Motor Vehicle Commission; Department of Law and

Public Safety.

Office of Legislative Services Estimate

Fiscal Impact	Annual Impact	
State Expenditure Increase	Indeterminate, Marginal	

- The Office of Legislative Services (OLS) concludes that this bill would result in an indeterminate, marginal increase in annual expenditures for the New Jersey Motor Vehicle Commission (MVC) due to the requirement to undertake certain additional actions related to the "Next-of-Kin Registry."
- Under the bill, the MVC is required to: (1) allow the submission of emergency contact information during certain in-person applications; (2) prompt certain persons to enter information for the "Next-of-Kin Registry," including certain online applicants and persons using the MVC's website to schedule certain appointments; and (3) engage in a public awareness campaign relating to the registry. These requirements would result in a marginal increase in MVC expenditures, which may be wholly or partially supported using existing MVC staff and resources.
- The bill also provides that law enforcement officers would have direct access to information
 in the registry, subject to reasonable restrictions, and requires the Attorney General to raise
 awareness among law enforcement agencies and officers regarding the proper use of the
 registry. These requirements are also expected to result in a marginal increase in State
 expenditures, which may also be supported through existing staff and resources.



BILL DESCRIPTION

This bill requires the MVC to automatically prompt persons who schedule an appointment online for a validated permit, probationary driver's license, initial driver's license, or initial non-driver identification card or who renew a driver's license or non-driver identification card online, to enter information for the "Next-of-Kin Registry" maintained by the commission. The bill also requires the commission to allow an individual to submit emergency contact information in person at a commission agency.

The bill provides that law enforcement officials are required to have direct access to information in the registry. The bill requires the MVC to engage in a public awareness campaign and coordinate with all other appropriate executive branch departments and agencies to raise public awareness about the registry. The bill also requires the Attorney General to take appropriate steps to raise awareness among law enforcement agencies and officers on the proper use of the registry.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that this bill would result in a marginal increase in annual State expenditures associated with the requirement to undertake certain additional actions related to the "Next-of-Kin Registry." However, the OLS lacks sufficient information to quantify the magnitude of these cost increases.

Under the bill, the MVC is required to: (1) allow the submission of emergency contact information during the process of an in-person application; and (2) prompt certain persons to enter information for the "Next-of-Kin Registry," including certain online applicants and persons using the MVC's website to schedule certain appointments. These requirements would result in a marginal increase in MVC expenditures, which may be wholly or partially supported using existing staff and resources. Notably, the submission of emergency contact information during inperson applications represents an alternative method of submitting information that is already processed by the MVC. Accordingly, the OLS assumes that the MVC could satisfy this requirement using existing resources. In contrast, however, the requirement to prompt online applicants to submit information for the registry may require the MVC to undertake technological modifications to its existing online application process. As a result, these modifications may result in a marginal, but indeterminate, increase in expenditures for the MVC.

In addition, the bill is expected to increase State expenditures related to the requirements for law enforcement officers to have direct access to information in the registry, subject to reasonable restrictions established by the Attorney General. Although law enforcement officers currently have access to the information in the registry, law enforcement officers currently do not have direct access to this information. Importantly, the OLS is unable to determine the manner in which direct access to this information will be provided to law enforcement officials, as well as the degree to which this process may differ from current practices. Accordingly, the OLS is unable to determine the magnitude of these cost increases, although the OLS also expects these expenses to be wholly or partially supported using existing staff and resources.

The bill also requires the MVC and Attorney General to engage in certain activities to raise awareness about the registry. Specifically, the bill requires the MVC to undertake a public awareness campaign and coordinate with other executive agencies concerning the use of the registry. Additionally, the bill requires the Attorney General to take appropriate steps to raise awareness among law enforcement agencies and officers concerning the proper use of the registry. In both cases, these requirements are expected to increase State expenditures. However, because these expenditures will depend on the manner in which these activities are implemented, the OLS is unable to quantify the fiscal impact of these requirements. Regardless, the OLS expects the MVC and Attorney General to satisfy these requirements using existing resources.

Section: Authorities, Utilities, Transportation and Communications

Analyst: Joseph A. Pezzulo

Senior Research Analyst

Approved: Thomas Koenig

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2666

STATE OF NEW JERSEY

220th LEGISLATURE

INTRODUCED MAY 16, 2022

Sponsored by:

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Senator KRISTIN M. CORRADO

District 40 (Bergen, Essex, Morris and Passaic)

SYNOPSIS

Requires MVC to prompt applicant for certain documents to enter information into "Next-of-Kin Registry."

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/9/2022)

1 **AN ACT** concerning the "Next-of-Kin Registry" and amending P.L.2011, c.47.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L2011, c.47 (C.39:4-134.2) is amended to read as follows:
- 9 1. a. The Chief Administrator of the New Jersey Motor Vehicle 10 Commission shall develop an emergency contact information registry program. Under the program, the chief administrator shall 11 12 establish and maintain an automated Statewide registry to be known 13 as the "Next-of-Kin Registry," which shall be capable of storing 14 emergency contact information to be accessible by law enforcement 15 officials for the purposes established in section 2 of P.L.2011, c.47 16 (C.39:4-134.3). Under the program, the holder of any New Jersey 17 State validated permit or probationary or basic driver's license may 18 voluntarily submit the name and telephone number of two 19 emergency contacts and the vehicle identification number of any 20 vehicle owned, leased, or authorized to be used by the permit holder or licensee to the "Next-of-Kin Registry" [either] through an in-21 22 person application, through the commission's website, or by mail 23 and the holder of any New Jersey non-driver identification card may 24 voluntarily submit the name and telephone number of two emergency contacts to the "Next-of-Kin Registry" [either] through 25 an in-person application, through the commission's website, or by 26 27 mail.
 - b. In implementing this program, the chief administrator shall establish a process whereby the holder of any validated permit, probationary or basic driver's license, or non-driver identification card may:
 - (1) electronically sign onto the commission's web site using: (a) the holder's validated permit or probationary or basic driver's license number to submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry;" or (b) the holder's non-driver identification card number to submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry"; [or]
 - (2) (a) for the holder of any validated permit or probationary or basic driver's license, submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry" by

mail using paper applications provided by the commission in the commission's customer service facilities or through commission mailings; or (b) for the holder of any non-driver identification card, submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry" by mail using paper applications provided by the commission in the commission's customer service facilities or through commission mailings; or

- (3) (a) for the holder of any validated permit or probationary or basic driver's license, use an application in-person at a commission agency location to submit the name and telephone number of up to two emergency contacts and the vehicle identification number of any vehicle owned, leased, or authorized to be used by the permit holder or licensee to be stored in the "Next-of-Kin Registry"; or
- (b) for the holder of any non-driver identification card, use an application in-person at a commission agency location to submit the name and telephone number of up to two emergency contacts to be stored in the "Next-of-Kin Registry."

A permit holder, licensee, or non-driver identification card holder who submits the name and telephone number of an emergency contact or vehicle identification number shall have the opportunity to revise or update the emergency contact and vehicle identification number information at any time. The commission shall automatically prompt a person applying for a validated permit, probationary driver's license, or initial driver's license or non-driver identification card, or renewing a driver's license or non-driver identification card, to enter information for the "Next-of-Kin Registry" in accordance with the provisions of this section.

- c. Information in the "Next-of-Kin Registry" shall be available for the exclusive use of law enforcement officials, and employees of the commission who are designated by the chief administrator, for the purposes of discharging their duties pursuant to P.L.2011, c.47 (C.39:4-134.2 et al.). Law enforcement officials shall have direct access to the information in the registry. Any emergency contact or vehicle identification number information submitted to the commission shall not be considered a government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning access to public records and shall not be discoverable as a government record by any person, entity, or governmental agency, except upon a subpoena issued by a grand jury or a court order in a criminal matter.
- d. The chief administrator and employees of the commission who are designated by the chief administrator, for the purposes of discharging their duties pursuant to P.L.2011, c.47 (C.39:4-134.2 et al.), shall not be liable to any person for civil damages, or subject to criminal prosecution resulting from or caused by: (1) any disruption or failure in Internet service caused by any accident, malfunction, act of sabotage or God, or any other condition or circumstance that the commission has not, directly or indirectly, caused and which results in, or prevents, the holder of any New Jersey State validated

S2666 VITALE, CORRADO

permit, probationary or basic driver's license, or non-driver identification card from accessing, or inputting information into, the "Next-of-Kin Registry" or which results in, or prevents, the chief administrator and designated commission employees and law enforcement officers from accessing, establishing, or maintaining the "Next-of-Kin Registry"; (2) any misuse of, or the failure or omission to input accurate information, or the inputting of inaccurate or outdated information into the "Next-of-Kin Registry" by any holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver identification card; or (3) the inability of any law enforcement officer to make contact, in good faith, with any designated emergency contact person. This limitation of liability is inapplicable if such failure resulted from a malicious purpose or a wanton and willful disregard for the safety of persons or property.

- e. The commission shall coordinate with all other appropriate executive branch departments and agencies for the purpose of raising public awareness about the "Next-of-King Registry" and raising awareness among law enforcement agencies and officers on the proper use of the registry.
- <u>f.</u> For the purposes of P.L.2011, c.47 (C.39:4-134.2 et al.), "emergency contact person" or "emergency contact" means a person, eighteen years of age or older, whom the holder of any New Jersey State validated permit, probationary or basic driver's license, or non-driver identification card has designated to be contacted by law enforcement personnel when the permit holder, licensee, or non-driver identification card holder is rendered unable to communicate due to a motor vehicle accident resulting in the serious bodily injury, death, or incapacitation of the permit holder, licensee, or non-driver identification card holder. An "emergency contact person" or "emergency contact" may or may not be the next-of-kin of the permit holder, licensee, or non-driver identification card holder; except that if the permit holder, licensee, or card holder is under the age of eighteen and is not emancipated, the emergency contact person shall be the parent or guardian of that permit holder, licensee, or card holder.

37 (cf: P.L.2017, c.382, s.1)

2. This act shall take effect on the first day of the seventh month following enactment but the Chief Administrator of the New Jersey Motor Vehicle Commission shall take such anticipatory action in advance thereof for the timely implementation of this act.

STATEMENT

This bill requires the New Jersey Motor Vehicle Commission (commission) to allow individuals to submit information for the "Next-of-King Registry" in-person at commission agencies. The

S2666 VITALE, CORRADO

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- 1 bill requires the commission to automatically prompt any individual
- 2 who is applying for a validated permit, probationary driver's
- 3 license, or new or renewal driver's license or non-driver
- 4 identification card to enter information for the "Next-of-Kin
- 5 Registry." The bill provides that law enforcement officials are to
- 6 have direct access to the information in the registry, meaning law
- 7 enforcement officials will not need to access the information
- 8 through an intermediary.
- 9 The bill also requires the commission to coordinate with other
- 10 executive branch departments and agencies to raise public
- 11 awareness about the registry and the raise awareness among law
- 12 enforcement agencies and officers on the proper use of the registry.

SENATE TRANSPORTATION COMMITTEE

STATEMENT TO

SENATE, No. 2666

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 9, 2022

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 2666.

As amended and reported, this bill requires the New Jersey Motor Vehicle Commission (commission) to allow individuals to submit information for the "Next-of-Kin Registry" in person at commission agencies. The bill requires the commission to automatically prompt any individual who is applying for a validated permit, probationary driver's license, or new or renewal driver's license or non-driver identification card to enter information for the "Next-of-Kin Registry." The bill provides that law enforcement officials are to have direct access to the information in the registry, meaning law enforcement officials will not need to access the information through an intermediary.

The bill also requires the commission to coordinate with other executive branch departments and agencies to raise public awareness about the registry and the raise awareness among law enforcement agencies and officers on the proper use of the registry.

The committee amended the bill to clarify that the commission is required to prompt a person renewing a driver's license or non-driver identification card to enter information in the "Next-of-Kin Registry" if the person is renewing a license or non-driver identification card in person at a commission agency location or online through the commission's Internet website. The committee amendments make grammatical corrections and correct a reference to the "Next-of-Kin Registry."

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 2666**

STATE OF NEW JERSEY

DATED: JUNE 27, 2022

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2666 (1R).

This bill requires the New Jersey Motor Vehicle Commission (commission) to allow individuals to submit information for the "Next-of-Kin Registry" in person at commission agencies. The bill requires the commission to automatically prompt any individual who is applying for a validated permit, probationary driver's license, or new or renewal driver's license or non-driver identification card to enter information for the "Next-of-Kin Registry." The bill provides that law enforcement officials are to have direct access to the information in the registry, meaning law enforcement officials will not need to access the information through an intermediary.

The bill also requires the commission to coordinate with other executive branch departments and agencies to raise public awareness about the registry and the raise awareness among law enforcement agencies and officers on the proper use of the registry.

FISCAL IMPACT:

Fiscal information for this bill is currently unavailable.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2666 STATE OF NEW JERSEY 220th LEGISLATURE

DATED: JULY 5, 2022

SUMMARY

Synopsis: Requires MVC to prompt applicant for certain documents to enter

information into "Next-of-Kin Registry."

Type of Impact: State expenditure increase.

Agencies Affected: New Jersey Motor Vehicle Commission.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase		Indeterminate	

- The Office of Legislative Services (OLS) concludes that this bill would result in a small cost increase to the New Jersey Motor Vehicle Commission (MVC). However, the OLS is unable to quantify the anticipated cost increase.
- This bill requires the MVC to allow the submission of emergency contact information in person at commission agency locations and to prompt a person applying for certain identification documents to enter information for the "Next-of-Kin Registry" when applying in person or online. These requirements should result in a small but indeterminate cost increase for the commission, which should largely be able to be satisfied by existing MVC staff and resources.
- The bill also provides that law enforcement officials are required to have direct access to information in the registry and the commission is required to coordinate with other executive branch departments and agencies to raise awareness regarding the registry. The OLS is unable to determine the cost of providing direct access to information in the registry to law enforcement officials. The State would likely incur a small but indeterminate cost increase to coordinate an awareness campaign regarding the registry.

BILL DESCRIPTION

This bill requires the MVC to automatically prompt an applicant for a validated permit, probationary driver's license, initial driver's license, initial non-driver identification card, renewal



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driver's license, or renewal non-driver identification card to enter information for the "Next-of-Kin Registry" maintained by the commission. The MVC is required to prompt the applicant if the application is done in person or online. The bill also requires the commission to allow an individual to submit emergency contact information in person at a commission agency.

The bill provides that law enforcement officials are required to have direct access to information in the registry. The bill requires the MVC to coordinate with all other appropriate executive branch departments and agencies to raise public awareness about the registry and to raise awareness among law enforcement agencies and officers on the proper use of the registry.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that this bill would result in a small cost increase to the MVC. However, the OLS is unable to quantify the anticipated cost increase.

Allowing for the submission of information to the "Next-of-Kin Registry" in person at MVC facilities merely represents a new method of submitting information that is already processed by the commission. Accordingly, existing MVC staff should be able to implement this portion of the legislation. Similarly, requiring the MVC to prompt in-person applicants to submit information to the registry should be able to be implemented by existing commission staff. However, requiring that online applicants be prompted to submit information to the registry may require some technological modification to the commission's existing online application process. The OLS finds that this will result in a small but indeterminate cost to the MVC.

Currently, law enforcement officials have access to the information in the registry. The bill provides that law enforcement officials are to have direct access. The OLS is unable to determine how the MVC will provide direct access to law enforcement officials and to what degree this differs from how the information in the registry is currently accessible to law enforcement officials. Accordingly, the OLS is unable to determine the cost of this requirement.

The bill also requires the commission to coordinate with other appropriate executive branch departments and agencies for the purpose of raising awareness about the "Next-of-Kin Registry" and raising awareness among law enforcement agencies and officers on the proper use of the registry. An awareness campaign such as this depends on how an executive branch agency chooses to implement it; however, the cost is generally small and much of the work can be produced by existing staff with existing resources.

Section: Authorities, Utilities, Transportation and Communications

Analyst: Philip Mersinger

Approved:

Lead Counsel Thomas Koenig

Legislative Budget and Finance Officer

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Governor Murphy Takes Action on Legislation

09/15/2022

TRENTON - Today, Governor Murphy signed the following bills and resolutions into law:

A-2021/S-1138 (Conaway, Benson/Gopal) - Requires embryo storage facilities to record and report health information of patients in manner that is consistent with certain federal laws

A-3329/S-994 (McKnight/Ruiz) - Requires BPU to conduct study of effect of coronavirus 2019 pandemic on local and public utility service and to quarterly collect and publish certain local and public utility service and customer information

A-3694/S-1800 (Moen, McKnight/Gopal, Stanfield) - Establishes "Purple Star Schools Program" in DOE to recognize schools which emphasize importance of assisting children of military families

A-4127/S-2743 (Stanley, Spearman, Murphy/Greenstein, Singleton) - Mandates access to periodic cancer screening examinations for professional firefighters not enrolled in SHBP; makes appropriation

A-4254/S-2852 (Coughlin, Karabinchak, Kennedy, Lopez/Diegnan) - Excludes electricity supplied to recycled materials manufacturing facilities from renewable energy portfolio standards

A-4373/S-2900 (Calabrese, Speight/Sarlo) - Permits municipal emergency management coordinators to reside within reasonable proximity to municipality in which they are employed

AJR-57/SJR-47 (Moen, Mukherji, Dancer/Beach, Cruz-Perez) - Expresses support for commissioning of SSN-796, U.S.S. New Jersey, in New Jersey

The Governor vetoed the following bills:

A-793/S-1427 (Timberlake, Tucker, Reynolds-Jackson/Gill, Turner) – **CONDITIONAL** - Creates "Community Wealth Preservation Program"; expands access for certain buyers to purchase property from sheriff's sales

Copy of Statement

A-3149/S-438 (McKeon, Dancer, Benson/Smith, Codey) - CONDITIONAL - Changes entity responsible for management of NJ School of Conservation to nonprofit organization, and directs DOE to request funding for center annually

Copy of Statement

A-4101/S-2666 (Lopez, Coughlin/Vitale, Corrado) - CONDITIONAL - Requires MVC to prompt applicant for certain documents to enter information into "Next-of-Kin Registry

Copy of Statement

A-4107/S-2768 (Schaer, Conaway, Verrelli/Vitale, Singer) - CONDITIONAL - Makes various changes concerning regulation of emergency medical services; establishes mobile integrated health program and new State Emergency Medical Services Medical Director in DOH

Copy of Statement

A-2676/S-1212 (McClellan/Testa) – **ABSOLUTE** - Revises permitting thresholds for certain types of development requiring CAFRA permit from DEP



ASSEMBLY BILL NO. 4101 (First Reprint)

To the General Assembly:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Assembly Bill No. 4101 (First Reprint) with my recommendations for reconsideration.

Assembly Bill No. 4101 (First Reprint) amends P.L.2017, c.328, also known as "Sara's Law," in an effort to increase awareness and utilization of the "Next of Kin Registry" ("the Registry") maintained by the New Jersey Motor Vehicle Commission ("MVC"). The Registry, which is designated for the exclusive use of law enforcement and designated MVC employees and accessible by State law enforcement officials, stores emergency contact information and the vehicle information numbers of permit, driver's license, and non-driver identification holders. The bill would enhance the Registry by enabling New Jersey drivers and non-driver identification holders to submit information to the Registry through an in-person application at MVC agency locations; currently, they may only submit the information through MVC's website or by mail. The bill also requires $% \left(1\right) =\left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left($ MVC to automatically prompt those applying for or renewing a permit, driver's license, or non-driver identification card in-person or online to enter information into the Registry. In addition, the bill requires law enforcement officials, including local law enforcement, to be granted "direct access to the information in the registry." Finally, the bill directs MVC to coordinate with other Executive Branch departments and agencies to raise public awareness about the Registry and awareness among law enforcement on how to properly use the registry.

I applaud the bill's sponsors for their commitment to expanding opportunities to submit information to the Registry and for expanding law enforcement's direct access to the Registry. The Registry is a valuable tool that enables first responders to quickly contact an injured or incapacitated person's loved ones following an accident.

I thus wholeheartedly support the bill's goals of facilitating inperson applications to the Registry at MVC agency locations and increasing awareness of the Registry among the public and law enforcement officials.

I have concerns, however, with some of the mechanisms mandated by the bill. First, although it is sensible for MVC to automatically prompt a person who has engaged in an online transaction to submit information to the Registry, I am concerned that requiring an automatic prompt during appointments at MVC agency locations would add another step to in-person transactions and result in undue delays. Accordingly, I am suggesting an amendment that would replace the requirement for MVC to automatically prompt individuals to submit information to the Registry during in-person transactions with a requirement that MVC automatically prompt those who have used MVC's website to schedule certain in-person appointments to submit information to the Registry.

Second, I am concerned about expanding access to the Registry without appropriate safeguards in place, given the personal information contained in the Registry. I am thus suggesting minor amendments to make clear that the Chief Administrator of MVC, in consultation with the Superintendent of the New Jersey State Police ("NJSP"), may develop reasonable restrictions and conditions on access to the Registry by law enforcement. Finally, although MVC is the appropriate entity to lead any public awareness efforts with respect to the Registry, the Department of Law and Public Safety is best suited to educate law enforcement officers. My suggested amendments accordingly make the Attorney General, in consultation with the Superintendent of NJSP, responsible for raising awareness of the Registry among law enforcement agencies and officers.

I once again applaud the bill's sponsors for their commitment to the Registry and thank them for their collaboration and collegiality with respect to this bill. My suggested amendments will

ensure that the sponsors' principal goals are achieved, while also addressing my concerns related to efficiency, security, and the division of responsibilities within the Executive Branch.

Therefore, I herewith return Assembly Bill No. 4101 (First Reprint) and recommend that it be amended as follows:

Page 3, Section 1, Line 24:

Delete "applying" and insert "who has used the commission's internet website to schedule an appointment to apply"

Page 3, Section 1, Line 26:

After "card, or" insert "who is"

Page 3, Section 1, Lines 27-28:

Delete "in person at a commission agency location or"

Page 3, Section 1, Line 35:

Delete "Law" and insert "The commission shall afford law"

Page 3, Section 1, Line 35:

Delete "officials shall have" and insert "officers with"

Page 3, Section 1, Line 36:

After "registry" insert ", provided that the chief administrator, in consultation with the Superintendent of State Police, may impose reasonable restrictions and conditions on

such access"

Page 4, Section 1, Line 20:

After "e." insert "(1)"

Page 4, Section 1, Line 20:

After "shall" insert "engage in a public awareness campaign and"

Page 4, Section 1, Line 23:

After "Registry" insert "."

Page 4, Section 1, Line 23:

Delete "and raising" and insert "(2) The Attorney General, in consultation with the Superintendent of State Police, shall take appropriate steps to raise"

[seal]

Respectfully,

/s/ Philip D. Murphy

Governor

Attest:

/s/ Parimal Garg

Chief Counsel to the Governor

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(First Reprint)

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[seal]

/s/ Philip D. Murphy

Governor

Attest:

/s/ Parimal Garg

Chief Counsel to the Governor