13:1E-99.128 and 13:1E-99.133; Sec.3 Appropriation LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2022 **CHAPTER:** 6

NJSA: 13:1E-99.128 and 13:1E-99.133; Sec.3 Appropriation

(Amends applicability of law prohibiting sale and distribution of plastic and paper carryout bags to food banks

and food pantries; appropriates \$600,000.)

BILL NO: A2065 (Substituted for S2363)

SPONSOR(S) Craig J. Coughlin and others

DATE INTRODUCED: 2/3/2022

COMMITTEE: ASSEMBLY: Environment and Solid Waste

State and Local Government

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 3/24/2022

SENATE: 3/24/2022

DATE OF APPROVAL: 3/25/2022

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third Reprint enacted)

Yes

A2065

INTRODUCED BILL: (Includes sponsor(s) statement) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Envir. & Solid Waste

State & Local Gov.

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S2363

INTRODUCED BILL: (Includes sponsor(s) statement) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes Budget & Approp.

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Publications at the State Library (609) 278-2640 ext.103	
REPORTS:	No
HEARINGS:	Yes
Committee meeting of Senate Environment and Energy (invited guests on the effects of climate change on agricul agricultural operations more resilient to climate change [Clibrary call number: 974.90 A278, 2022a Available online at https://dspace.njstatelib.org//handle/10	October 6, 2022]
NEWSPAPER ARTICLES:	No
end	

No

LEGISLATIVE FISCAL ESTIMATE:

P.L. 2022, CHAPTER 6, approved March 25, 2022 Assembly, No. 2065 (Third Reprint)

AN ACT concerning ¹ [the provision of] certain single-use and reusable ¹ carryout bags ¹ [by certain food distribution organizations and government entities] ¹ ³ [and] ³ amending P.L.2020, c.117 ³, and making an appropriation ³.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- ²**[** ¹1. Section 2 of P.L.2020, c.117 (C.13:1E-99.127) is amended to read as follows:
- 2. As used in P.L.2020, c.117 (C.13:1E-99.126 et al.):
- "Carryout bag" means a bag that is provided by a store or food service business to a customer for the purpose of transporting groceries, prepared foods, or retail goods. "Carryout bag" shall not include:
- 16 (1) a bag used solely to contain or wrap uncooked meat, fish, or poultry;
 - (2) a bag used solely to package loose items such as fruits, vegetables, nuts, coffee, grains, baked goods, candy, greeting cards, flowers, or small hardware items;
 - (3) a bag used solely to contain live animals, such as fish or insects sold in a pet store;
 - (4) a bag used solely to contain food sliced or prepared to order, including soup or hot food;
 - (5) a laundry, dry cleaning, or garment bag;
- 26 (6) a bag provided by a pharmacy to carry prescription drugs;
- (7) a newspaper bag; and
 - (8) any similar bag, as determined by the department pursuant to rule, regulation, or guidance.
- 30 "Department" means the Department of Environmental Protection.
- 32 "Food service business" means a business that sells or provides
- food for consumption on or off the premises, and includes, but is not limited to, any restaurant, café, delicatessen, coffee shop,
- 35 convenience store, grocery store, vending truck or cart, food truck,
- so convenience store, grovery store, vending track or early root track,
- 36 movie theater, or business or institutional cafeteria, including those
- operated by or on behalf of any governmental entity.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AEN committee amendments adopted February 7, 2022.

²Assembly ASL committee amendments adopted March 17, 2022.

³Senate floor amendments adopted March 24, 2022.

"Grocery store" means a self-service retail establishment that occupies at least 2,500 square feet and that sells household foodstuffs for off-site consumption, including, but not limited to, fresh produce, meat, poultry, fish, deli products, dairy products, canned foods, dry foods, beverages, baked foods, or prepared foods. "Grocery store" shall not include an establishment that handles only prepackaged food that does not require time or temperature controls for food safety.

"Hemp product" means a finished product with a delta-9 tetrahydrocannabinol concentration of not more than 0.3 percent that is derived from or made by processing a hemp plant or plant part and prepared in a form available for commercial sale.

"Person" means any individual, corporation, company, association, society, firm, partnership, joint stock company, or governmental entity.

"Plastic" means a synthetic material made from linking monomers through a chemical reaction to create an organic polymer chain that can be molded or extruded at high heat into various solid forms retaining their defined shapes during the life cycle and after disposal.

"Polystyrene foam" means blown polystyrene and expanded and extruded foams that are thermoplastic petrochemical materials utilizing a styrene monomer and processed by a number of techniques, including, but not limited to, fusion of polymer spheres (expandable bead polystyrene), injection molding, foam molding, and extrusion-blow molding (extruded foam polystyrene).

"Polystyrene foam food service product" means a product made, in whole or in part, of polystyrene foam that is used for selling or providing a food or beverage, and includes, but is not limited to, a food container, plate, hot or cold beverage cup, meat or vegetable tray, cutlery, or egg carton.

"Reusable carryout bag" means a carryout bag that: (1) is made of polypropylene, PET nonwoven fabric, nylon, cloth, hemp product, or other machine washable fabric; (2) has stitched handles; and (3) is designed and manufactured for multiple reuse. "Reusable carryout bag" shall also include a carryout bag that: (1) is made from low density polyethylene with a minimum area density of 120 grams per square meter; (2) is composed of at least 80 percent post-consumer-recycled content; (3) has stitched handles; (4) is capable of carrying 22 pounds over a distance of 175 feet for a minimum of 125 uses; and (5) is capable of being recycled into a new product without further chemical modification or treatment.

"Single-use paper carryout bag" means a carryout bag made of paper that is not a reusable carryout bag.

"Single-use plastic carryout bag" means a carryout bag made of plastic that is not a reusable carryout bag.

"Store" means any grocery store, convenience store, liquor store,
 pharmacy, drug store, or other retail establishment.

(cf: P.L.2020, c.117, s.2)]²

- ¹[1.] ²[2.¹] 1.² Section 3 of P.L.2020, c.117 (C.13:1E-99.128) is amended to read as follows:
- 3. a. Beginning 18 months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.):
- (1) no store or food service business shall provide or sell a single-use plastic carryout bag to a customer; and
 - (2) no grocery store shall provide or sell a single-use paper carryout bag to a customer.
- b. A municipality or county shall not adopt any rule, regulation, code, or ordinance concerning the regulation or prohibition of single-use plastic carryout bags or single-use paper carryout bags after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.).
 - c. Beginning 18 months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.), this section shall supersede and preempt any municipal or county rule, regulation, code, or ordinance concerning the regulation or prohibition of single-use plastic carryout bags or single-use paper carryout bags that was enacted prior to the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.).
- d. ²[The] Notwithstanding the² provisions of subsection a. of this section ²[shall not apply to a] to the contrary, beginning 24 months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.), no² food bank or ²[a]² food pantry ²shall provide a single-use plastic carryout bag ³[or single-use paper carryout bag]³ to a customer².
- 31 <u>As used in this subsection:</u>
- "Food bank" means the same as the term is defined in section 2
 of P.L.1982, c.178 (C.24:4A-2).
- "Food pantry" means a nonprofit organization or government
 entity that distributes food to individuals in need of assistance,
 including, but not limited to, a soup kitchen, homeless shelter, or
 religious organization.
- 38 (cf: P.L.2020, c.117, s.3)

- **2**2. Section 8 of P.L.2020, c.117 (C.13:1E-99.133) is amended to read as follows:
- 42 8. No later than six months after the effective date of P.L.2020, 43 c.117 (C.13:1E-99.126 et al.):
- a. the Department of State, in consultation with the Department of Environmental Protection, shall establish a program to assist businesses in complying with the provisions of P.L.2020, c.117 (C.13:1E-99.126 et al.), including, but not limited to, developing

A2065 [3R]

1	and publishing on its Internet website guidance on compliance with
2	the act, and establishing an online clearinghouse of vendors who
3	provide environmentally sound alternatives to single-use plastic
4	carryout bags, single-use paper carryout bags, polystyrene foam
5	food service products, and single-use plastic straws; and
6	b. the organization under contract with the Department of
7	Environmental Protection pursuant to section 6 of P.L.2002, c.128
8	(C.13:1E-218) shall, in cooperation with local governments and the
9	business community, develop and implement a Statewide public
10	information and education program concerning the provisions of
11	P.L.2020, c.117 (C.13:1E-99.126 et al.). The program shall include,
12	but need not be limited to, educational programs, public service
13	announcements, and the distribution of free reusable carryout bags
14	throughout the State. The program established pursuant to this
15	subsection shall include the distribution of 500,000 free reusable
16	carryout bags proportionally distributed to the State's food banks,
17	as defined pursuant to section 2 of P.L.1982, c.178 (C.24:4A-2),
18	based on the population served by each food bank. ²
19	(cf: P.L.2020, c.117, s.8)
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21	³ 3. There is appropriated from the General Fund to the
22	Department of Environmental Protection the sum of \$600,000 to
23	fund the distribution of free reusable carryout bags to food banks
24	pursuant to subsection b. of section 8 of P.L.2020, c.117 (C.13:1E-
25	99.133). ³
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27	1 [2.] 3 [3. 1] $4.^{3}$ This act shall take effect immediately.
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32	Amends applicability of law prohibiting sale and distribution of
33	plastic and paper carryout bags to food banks and food pantries;

plastic and paper carryout bags to food banks and food pantries; appropriates \$600,000.

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ASSEMBLY, No. 2065

STATE OF NEW JERSEY

220th LEGISLATURE

INTRODUCED FEBRUARY 3, 2022

Sponsored by: Assemblyman CRAIG J. COUGHLIN District 19 (Middlesex)

SYNOPSIS

Exempts food banks and food pantries from law prohibiting sale and distribution of plastic and paper carryout bags by certain businesses.

CURRENT VERSION OF TEXT

As introduced.



1	AN ACT concerning the provision of carryout bags by certain food
2	distribution organizations and government entities and amending
3	P.L.2020, c.117.
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5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
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8	1. Section 3 of P.L.2020, c.117 (C.13:1E-99.128) is amended to
9	read as follows:
10	3. a. Beginning 18 months after the effective date of P.L.2020,
11	c.117 (C.13:1E-99.126 et al.):
12	(1) no store or food service business shall provide or sell a
13	single-use plastic carryout bag to a customer; and
14	(2) no grocery store shall provide or sell a single-use paper
15	carryout bag to a customer.
16	b. A municipality or county shall not adopt any rule,
17	regulation, code, or ordinance concerning the regulation or
18	prohibition of single-use plastic carryout bags or single-use paper
19	carryout bags after the effective date of P.L.2020, c.117 (C.13:1E-
20	99.126 et al.).
21	c. Beginning 18 months after the effective date of P.L.2020,
22	c.117 (C.13:1E-99.126 et al.), this section shall supersede and
23	preempt any municipal or county rule, regulation, code, or
24	ordinance concerning the regulation or prohibition of single-use
25	plastic carryout bags or single-use paper carryout bags that was
26	enacted prior to the effective date of P.L.2020, c.117 (C.13:1E-
27	99.126 et al.).
28	d. The provisions of subsection a. of this section shall not apply
29	to a food bank or a food pantry.
30	As used in this subsection:
31	"Food bank" means the same as the term is defined in section 2
32	of P.L.1982, c.178 (C.24:4A-2).
33	"Food pantry" means a nonprofit organization or government
34	entity that distributes food to individuals in need of assistance,
35	including, but not limited to, a soup kitchen, homeless shelter, or
36	religious organization.
37	(cf: P.L.2020, c.117, s.3)
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39	2. This act shall take effect immediately.
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42	STATEMENT
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44	This bill would exempt food banks and food pantries from
45	section 3 of P.L.2020, c.117 (C.13:1E-99.128), which prohibits
	201120, 11111 (0111120), 11111 Promotto

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A2065 COUGHLIN

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stores and food service businesses from selling or providing singleuse plastic or paper carryout bags to customers.

As used in the bill "food bank" means "a nonprofit food 3 clearinghouse that solicits, stores, and distributes donations of 4 5 edible but unmarketable surplus food. The food is distributed to nonprofit organizations that feed the needy." The bill defines "food 6 7 pantry" as "a nonprofit organization or government entity that 8 distributes food to individuals in need of assistance, including, but not limited to, a soup kitchen, homeless shelter, or religious 9 10 organization."

ASSEMBLY ENVIRONMENT AND SOLID WASTE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2065

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 7, 2022

The Assembly Environment and Solid Waste Committee reports favorably and with committee amendments Assembly Bill No. 2065.

As amended by the committee, this bill would (1) amend the definition of "reusable carryout bag" and (2) exempt food banks and food pantries from section 3 of P.L.2020, c.117 (C.13:1E-99.128), which prohibits stores and food service businesses from selling or providing single-use plastic or paper carryout bags to customers.

As used in the bill, "food bank" means the same as the term is defined in section 2 of P.L.1982, c.178 (C.24:4A-2), i.e., "a nonprofit food clearinghouse that solicits, stores, and distributes donations of edible but unmarketable surplus food. The food is distributed to nonprofit organizations that feed the needy." The bill defines "food pantry" as "a nonprofit organization or government entity that distributes food to individuals in need of assistance, including, but not limited to, a soup kitchen, homeless shelter, or religious organization."

COMMITTEE AMENDMENTS

The committee amendments to the bill:

- 1) expand the definition of "reusable carryout bag" to include a carryout bag that: (a) is made from low density polyethylene with a minimum area density of 120 grams per square meter; (b) is composed of at least 80 percent post-consumer-recycled content; (c) has stitched handles; (d) is capable of carrying 22 pounds over a distance of 175 feet for a minimum of 125 uses; and (e) is capable of being recycled into a new product without further chemical modification or treatment; and
 - 2) update the title and synopsis of the bill.

ASSEMBLY STATE AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 2065

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 17, 2022

The Assembly State and Local Government Committee reports favorably and with committee amendments Assembly Bill No. 2065 (1R).

As amended by the committee, this bill would: (1) provide food banks and food pantries with a six month extension of the deadline set forth in section 3 of P.L.2020, c.117 (C.13:1E-99.128), which prohibits stores and food service businesses from selling or providing single-use plastic or paper carryout bags to customers; and (2) require the Department of Environmental Protection, as part of the Statewide public information and education program it is required to conduct pursuant to section 8 of P.L.2020, c.117 (C.13:1E-99.133), to provide 500,000 free reusable carryout bags to the State's food banks to be proportionally distributed based on the population served by each food bank.

As used in the bill, "food bank" means the same as the term is defined in section 2 of P.L.1982, c.178 (C.24:4A-2), i.e., "a nonprofit food clearinghouse that solicits, stores, and distributes donations of edible but unmarketable surplus food. The food is distributed to nonprofit organizations that feed the needy." The bill defines "food pantry" as "a nonprofit organization or government entity that distributes food to individuals in need of assistance, including, but not limited to, a soup kitchen, homeless shelter, or religious organization."

COMMITTEE AMENDMENTS

The committee amended the bill to:

- 1) omit section 1 of the bill which would have expanded the definition of "reusable carryout bag";
- 2) remove the exemption provided in the bill for food banks and food pantries and instead provide them with a six-month extension of the deadline that prohibits the distribution of single-use plastic or paper carryout bags;
- 3) require the Department of Environmental Protection, as part of the Statewide public information and education program it is required

to conduct pursuant to section 8 of P.L.2020, c.117 (C.13:1E-99.133), to provide 500,000 free reusable carryout bags to be proportionally distributed to the State's food banks based on the population served by each food bank; and

4) update the synopsis of the bill to reflect the amendments.

STATEMENT TO

[Second Reprint] **ASSEMBLY, No. 2065**

with Senate Floor Amendments (Proposed by Senator SMITH)

ADOPTED: MARCH 24, 2022

These floor amendments would:

- (1) remove a provision that would have prohibited food banks and food pantries from providing single use paper bags to customers beginning on November 4, 2022; and
- (2) appropriate \$600,000 from the General Fund to the Department of Environmental Protection to fund the distribution of 500,000 free reusable carryout bags to food banks in the State, as required by the bill.

SENATE, No. 2363

STATE OF NEW JERSEY

220th LEGISLATURE

INTRODUCED MARCH 21, 2022

Sponsored by:

Senator BOB SMITH

District 17 (Middlesex and Somerset)

Senator ANDREW ZWICKER

District 16 (Hunterdon, Mercer, Middlesex and Somerset)

Co-Sponsored by:

Senators A.M.Bucco and O'Scanlon

SYNOPSIS

Amends applicability of law prohibiting sale and distribution of plastic and paper carryout bags to food banks and food pantries.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/24/2022)

1 **AN ACT** concerning certain single-use and reusable carryout bags 2 and amending P.L.2020, c.117.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 3 of P.L.2020, c.117 (C.13:1E-99.128) is amended to 8 read as follows:
- 9 3. a. Beginning 18 months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.):
 - (1) no store or food service business shall provide or sell a single-use plastic carryout bag to a customer; and
- 13 (2) no grocery store shall provide or sell a single-use paper 14 carryout bag to a customer.
- b. A municipality or county shall not adopt any rule, regulation, code, or ordinance concerning the regulation or prohibition of single-use plastic carryout bags or single-use paper carryout bags after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.).
- c. Beginning 18 months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.), this section shall supersede and preempt any municipal or county rule, regulation, code, or ordinance concerning the regulation or prohibition of single-use plastic carryout bags or single-use paper carryout bags that was enacted prior to the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.).
 - d. Notwithstanding the provisions of subsection a. of this section to the contrary, beginning 24 months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.), no food bank or food pantry shall provide a single-use plastic carryout bag or single-use paper carryout bag to a customer.
- 32 <u>As used in this subsection:</u>
- "Food bank" means the same as the term is defined in section 2
 of P.L.1982, c.178 (C.24:4A-2).
- "Food pantry" means a nonprofit organization or government
 entity that distributes food to individuals in need of assistance,
 including, but not limited to, a soup kitchen, homeless shelter, or
 religious organization.
- 39 (cf: P.L.2020, c.117, s.3)

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- 2. Section 8 of P.L.2020, c.117 (C.13:1E-99.133) is amended to read as follows:
- 8. No later than six months after the effective date of P.L.2020, c.117 (C.13:1E-99.126 et al.):
- a. the Department of State, in consultation with the Department of Environmental Protection, shall establish a program to assist businesses in complying with the provisions of P.L.2020, c.117

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S2363 B.SMITH, ZWICKER

1 (C.13:1E-99.126 et al.), including, but not limited to, developing and 2 publishing on its Internet website guidance on compliance with the act, 3 and establishing an online clearinghouse of vendors who provide 4 environmentally sound alternatives to single-use plastic carryout bags, 5 single-use paper carryout bags, polystyrene foam food service 6 products, and single-use plastic straws; and

b. the organization under contract with the Department of Environmental Protection pursuant to section 6 of P.L.2002, c.128 (C.13:1E-218) shall, in cooperation with local governments and the business community, develop and implement a Statewide public information and education program concerning the provisions of P.L.2020, c.117 (C.13:1E-99.126 et al.). The program shall include, but need not be limited to, educational programs, public service announcements, and the distribution of free reusable carryout bags throughout the State. The program established pursuant to this subsection shall include the distribution of 500,000 free reusable carryout bags proportionally distributed to the State's food banks, as defined pursuant to section 2 of P.L.1982, c.178 (C.24:4A-2), based on the population served by each food bank.

(cf: P.L.2020, c.117, s.8)

3. This act shall take effect immediately.

STATEMENT

This bill would: (1) provide food banks and food pantries with a six month extension of the deadline set forth in section 3 of P.L.2020, c.117 (C.13:1E-99.128), which prohibits stores and food service businesses from selling or providing single-use plastic or paper carryout bags to customers; and (2) require the Department of Environmental Protection, as part of the Statewide public information and education program it is required to conduct pursuant to section 8 of P.L.2020, c.117 (C.13:1E-99.133), to provide 500,000 free reusable carryout bags to the State's food banks to be proportionally distributed based on the population served by each food bank.

As used in the bill, "food bank" means the same as the term is defined in section 2 of P.L.1982, c.178 (C.24:4A-2), i.e., "a nonprofit food clearinghouse that solicits, stores, and distributes donations of edible but unmarketable surplus food. The food is distributed to nonprofit organizations that feed the needy." The bill defines "food pantry" as "a nonprofit organization or government entity that distributes food to individuals in need of assistance, including, but not limited to, a soup kitchen, homeless shelter, or religious organization."

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 2363

STATE OF NEW JERSEY

DATED: MARCH 21, 2022

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2363.

This bill: (1) provides food banks and food pantries with a six month extension of the deadline set forth in section 3 of P.L.2020, c.117 (C.13:1E-99.128), which prohibits stores and food service businesses from selling or providing single-use plastic or paper carryout bags to customers; and (2) requires the Department of Environmental Protection, as part of the Statewide public information and education program it is required to conduct pursuant to section 8 of P.L.2020, c.117 (C.13:1E-99.133), to provide 500,000 free reusable carryout bags to the State's food banks to be proportionally distributed based on the population served by each food bank.

As used in the bill, "food bank" means the same as the term is defined in section 2 of P.L.1982, c.178 (C.24:4A-2), i.e., "a nonprofit food clearinghouse that solicits, stores, and distributes donations of edible but unmarketable surplus food. The food is distributed to nonprofit organizations that feed the needy." The bill defines "food pantry" as "a nonprofit organization or government entity that distributes food to individuals in need of assistance, including, but not limited to, a soup kitchen, homeless shelter, or religious organization."

FISCAL IMPACT:

Fiscal information for this bill is currently unavailable.