

**Note to 37:1-12 & 37:1-12.1; T&E; Appropriation
LEGISLATIVE HISTORY CHECKLIST**

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LAWS OF: 2022 **CHAPTER:** 23

NJSA: Note to 37:1-12 & 37:1-12.1; T&E; Appropriation
(Waives fees for marriage and civil union licenses in Fiscal Year 2023; appropriates \$2 million.)

BILL NO: S2861 (Substituted for A4400)

SPONSOR(S) Fred H. Madden and others

DATE INTRODUCED: 6/13/2022

COMMITTEE: **ASSEMBLY:** ---

SENATE: Budget and Appropriations

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: 6/29/2022

SENATE: 6/29/2022

DATE OF APPROVAL: 6/30/2022

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced bill enacted) Yes

S2861

INTRODUCED BILL: (Includes sponsor(s) statement) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A4400

INTRODUCED BILL: (Includes sponsor(s) statement) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <mailto:refdesk@njstatelib.org>

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

Derek Hall - For Times of Trenton, 'How budget will affect your wallet', Times, The (online), 3 Jul 2022

Derek Hall and Brent Johnson - For The Star-Ledger, 'Murphy signs 'historic' \$50.6B state budget Governor touts \$2B in property tax relief, but critics bemoan speed of passage and "missed opportunities."', Star-Ledger, The (online), 1Jul 2022

end

§§1,2
T & E
§3
Approp.
§§1-4
Note to
R.S.37:1-12 and
C.37:1-12.1

P.L. 2022, CHAPTER 23, *approved June 30, 2022*
Senate, No. 2861

1 **AN ACT** concerning fees for issuing marriage and civil union
2 licenses and makes an appropriation
3

4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*
6

7 1. Notwithstanding the provisions of R.S.37:1-12, section 1 of
8 P.L.1981, c.382 (C.37:1-12.1), or any other law to the contrary, for
9 the period beginning July 1, 2022 and ending June 30, 2023, a
10 licensing officer shall not charge or collect a fee for issuing a
11 marriage or civil union license from a marriage license or civil
12 union license applicant.
13

14 2. The State shall reimburse a municipality for the fees
15 authorized by R.S.37:1-12 which have been suspended by the
16 provisions of section 1 of this act. To assist in the reimbursements
17 authorized by this section, the Office of Vital Statistics and Registry
18 in the Department of Health shall provide to the Division of Local
19 Government Services in the Department of Community Affairs
20 marriage certificates submitted to the office by municipalities.
21

22 3. There is appropriated from the General Fund to the
23 Department of the Treasury an amount not to exceed \$2,000,000,
24 subject to the approval of the Director of the Division of Budget
25 and Accounting, for the purpose of reimbursing municipalities
26 pursuant to section 2 of this act.
27

28 4. This act shall take effect on July 1, 2022 and shall expire on
29 June 30, 2023.
30

31

32

STATEMENT

33

34 This bill waives the fees charged by municipalities to issue
35 marriage and civil union licenses for the State Fiscal Year 2023,
36 which runs from July 1, 2022 through June 30, 2023.

1 Under current law, municipal licensing officers collect a \$3 fee
2 for issuing a marriage or civil union license. In addition to this fee,
3 these officers also are required to collect a \$25 fee for each license,
4 to be forwarded to the Department of Human Services for the
5 purpose of providing shelter-related services to victims of domestic
6 violence. Under the bill, both of these fees would be waived for
7 one year. The bill appropriates \$2 million to reimburse
8 municipalities for the \$3 fee.

9 The Governor's Fiscal Year 2023 budget recommendations
10 include enacting legislation to waive marriage and civil union
11 license fees in Fiscal Year 2023.

12

13

14

15

16 Waives fees for marriage and civil union licenses in Fiscal Year
17 2023; appropriates \$2 million.

SENATE, No. 2861

STATE OF NEW JERSEY 220th LEGISLATURE

INTRODUCED JUNE 13, 2022

Sponsored by:

Senator FRED H. MADDEN, JR.

District 4 (Camden and Gloucester)

Senator NELLIE POU

District 35 (Bergen and Passaic)

Assemblywoman GABRIELA M. MOSQUERA

District 4 (Camden and Gloucester)

Assemblywoman LISA SWAIN

District 38 (Bergen and Passaic)

Assemblyman BENJIE E. WIMBERLY

District 35 (Bergen and Passaic)

Co-Sponsored by:

Senator Zwicker, Assemblyman Mejia, Assemblywoman Jimenez, Assemblyman Caputo, Assemblywoman Tucker, Assemblymen Benson, Sampson, Karabinchak, Assemblywoman Lampitt, Assemblyman Atkins, Assemblywoman Carter, Assemblyman Schaer, Assemblywoman Murphy, Assemblymen Spearman, Stanley, Verrelli, Assemblywoman Park, Assemblyman Freiman, Assemblywomen McKnight, Jasey, Chaparro, Assemblymen Mukherji, Danielsen, Moriarty, Assemblywoman Jaffer, Assemblymen Tully, DeAngelo, Dancer, Assemblywoman Haider, Assemblymen McKeon, Moen, Coughlin, Egan and Assemblywoman Timberlake

SYNOPSIS

Waives fees for marriage and civil union licenses in Fiscal Year 2023; appropriates \$2 million.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 6/29/2022)

1 AN ACT concerning fees for issuing marriage and civil union
2 licenses and makes an appropriation

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5 of New Jersey:

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20 marriage certificates submitted to the office by municipalities.

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23 Department of the Treasury an amount not to exceed \$2,000,000,
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38 for issuing a marriage or civil union license. In addition to this fee,
39 these officers also are required to collect a \$25 fee for each license,
40 to be forwarded to the Department of Human Services for the
41 purpose of providing shelter-related services to victims of domestic
42 violence. Under the bill, both of these fees would be waived for
43 one year. The bill appropriates \$2 million to reimburse
44 municipalities for the \$3 fee.

45 The Governor's Fiscal Year 2023 budget recommendations
46 include enacting legislation to waive marriage and civil union
47 license fees in Fiscal Year 2023.

LEGISLATIVE FISCAL ESTIMATE
SENATE, No. 2861
STATE OF NEW JERSEY
220th LEGISLATURE

DATED: JUNE 27, 2022

SUMMARY

- Synopsis:** Waives fees for marriage and civil union licenses in Fiscal Year 2023; appropriates \$2 million.
- Type of Impact:** One-year State revenue decrease; one-year State cost increase; one-year local revenue decrease; one-year local revenue increase.
- Agencies Affected:** Municipalities; Department of the Treasury; Department of Children and Families; Department of Health; Department of Community Affairs.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2023</u>
State Revenue Decrease	Approximately \$1.35 million
State Cost Increase	Approximately \$162,000
Local Revenue Decrease	Approximately \$162,000
Local Revenue Increase	Approximately \$162,000

- The Office of Legislative Services (OLS) concludes that the bill will result in a State revenue loss of approximately \$1.35 million in FY 2023 from the waiving of the \$25 marriage and civil union license fee charged by the State.
- Municipalities will forego revenue for one-year of approximately \$162,000 by waiving the \$3 fee that municipal licensing officers charge for a marriage or civil union license, as required under the bill. The State will subsequently incur a one-year cost increase to reimburse municipalities for this revenue loss. This reimbursement to municipalities will represent a revenue gain for these local units.

BILL DESCRIPTION

This bill waives the fees charged by municipalities to issue marriage and civil union licenses for State FY 2023.

Under current law, municipal licensing officers collect a \$3 fee for issuing a marriage or civil union license. In addition to this fee, these officers also are required to collect a \$25 fee for each license, to be used by the Department of Children and Families to provide services to survivors of domestic violence. Under the bill, both of these fees would be waived for one year. The bill appropriates \$2 million to reimburse municipalities for the \$3 fee waiver. To assist in the reimbursements, the Office of Vital Statistics and Registry in the Department of Health will provide to the Department of Community Affairs marriage certificates submitted to the office by municipalities.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill will result in a State revenue loss of approximately \$1.35 million in FY 2023 from the waiving of the \$25 marriage and civil union license fee charged by the State. This estimate is based on the anticipated revenue loss from the one-year fee waiver in the Executive's proposed FY 2023 Budget. This revenue loss assumes about 54,000 marriages and civil unions will take place during FY 2023. Using the same number of anticipated marriages and civil unions, the State will need to reimburse municipalities \$162,000 from the waiving of the \$3 fee that municipal licensing officers charge.

For context, according to New Jersey State Health Assessment Data, 46,042 marriage certificates and 19 civil union certificates were issued in 2019, the last full year before the start of the pandemic. Using these figures, the OLS estimates that the State would have experienced a cost increase of approximately \$138,000 in that year to reimburse municipalities for the \$3 fee otherwise imposed for each marriage or civil union license issued by a municipality.

Section: Local Government
Analyst: Abigail Stoyer
Assistant Research Analyst
Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 2861

STATE OF NEW JERSEY

DATED: JUNE 27, 2022

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2861.

This bill waives the fees charged by municipalities to issue marriage and civil union licenses for the State Fiscal Year 2023, which runs from July 1, 2022 through June 30, 2023.

Under current law, municipal licensing officers collect a \$3 fee for issuing a marriage or civil union license. In addition to this fee, these officers also are required to collect a \$25 fee for each license, to be forwarded to the Department of Human Services for the purpose of providing shelter-related services to victims of domestic violence. Under the bill, both of these fees would be waived for one year. The bill appropriates \$2 million to reimburse municipalities for the \$3 fee.

The Governor's Fiscal Year 2023 budget recommendations include enacting legislation to waive marriage and civil union license fees in Fiscal Year 2023.

FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that the bill will result in a State revenue loss of approximately \$1.35 million in FY 2023 from the waiving of the \$25 marriage and civil union license fee charged by the State. Municipalities will forego revenue for one-year of approximately \$162,000 by waiving the \$3 fee that municipal licensing officers charge for a marriage or civil union license, as required under the bill. The State will subsequently incur a one-year cost increase to reimburse municipalities for this revenue loss. This reimbursement to municipalities will represent a revenue gain for these local units.

ASSEMBLY, No. 4400

STATE OF NEW JERSEY 220th LEGISLATURE

INTRODUCED JUNE 23, 2022

Sponsored by:

Assemblywoman **GABRIELA M. MOSQUERA**

District 4 (Camden and Gloucester)

Assemblywoman **LISA SWAIN**

District 38 (Bergen and Passaic)

Assemblyman **BENJIE E. WIMBERLY**

District 35 (Bergen and Passaic)

Co-Sponsored by:

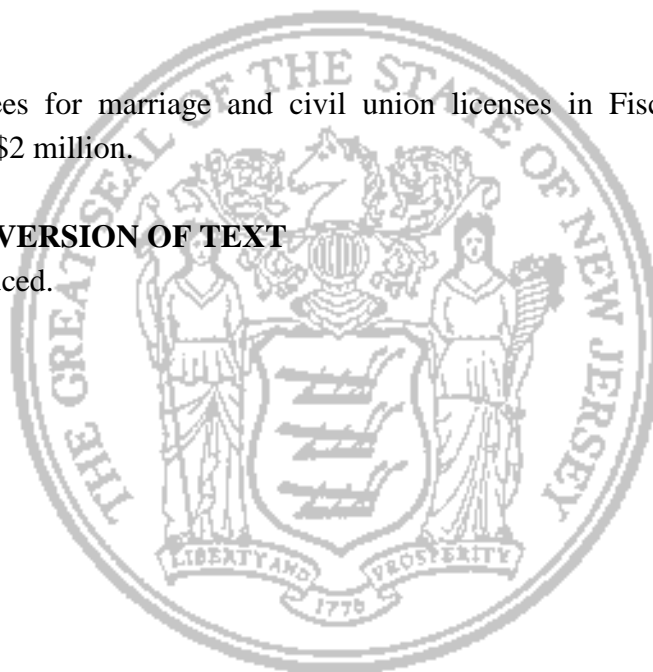
Assemblyman Mejia, Assemblywoman Jimenez, Assemblyman Caputo, Assemblywoman Tucker, Assemblymen Benson, Sampson, Karabinchak, Assemblywoman Lampitt, Assemblyman Atkins, Assemblywoman Carter, Assemblyman Schaer, Assemblywoman Murphy, Assemblymen Spearman, Stanley, Verrelli, Assemblywoman Park, Assemblyman Freiman, Assemblywomen McKnight, Jasey, Chaparro, Assemblymen Mukherji, Danielsen, Moriarty, Assemblywoman Jaffer, Assemblymen Tully, DeAngelo, Dancer, Assemblywoman Haider, Assemblymen McKeon, Moen, Coughlin, Egan and Assemblywoman Timberlake

SYNOPSIS

Waives fees for marriage and civil union licenses in Fiscal Year 2023; appropriates \$2 million.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/29/2022)

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47 license fees in Fiscal Year 2023.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4400

STATE OF NEW JERSEY

DATED: JUNE 27, 2022

The Assembly Budget Committee reports favorably Assembly Bill No. 4400.

This bill waives the fees charged by municipalities to issue marriage and civil union licenses for the State Fiscal Year 2023, which runs from July 1, 2022 through June 30, 2023.

Under current law, municipal licensing officers collect a \$3 fee for issuing a marriage or civil union license. In addition to this fee, these officers also are required to collect a \$25 fee for each license, to be forwarded to the Department of Human Services for the purpose of providing shelter-related services to victims of domestic violence. Under the bill, both of these fees would be waived for one year. The bill appropriates \$2 million to reimburse municipalities for the \$3 fee.

The Governor's Fiscal Year 2023 budget recommendations include enacting legislation to waive marriage and civil union license fees in Fiscal Year 2023.

FISCAL IMPACT:

The Office of Legislative Services concludes that the bill will result in a State revenue loss of approximately \$1.35 million in FY 2023 from the waiving of the \$25 marriage and civil union license fee charged by the State. Municipalities will forego revenue for one-year of approximately \$162,000 by waiving the \$3 fee that municipal licensing officers charge for a marriage or civil union license, as required under the bill. The State will subsequently incur a one-year cost increase to reimburse municipalities for this revenue loss. This reimbursement to municipalities will represent a revenue gain for these local units.

LEGISLATIVE FISCAL ESTIMATE
ASSEMBLY, No. 4400
STATE OF NEW JERSEY
220th LEGISLATURE

DATED: JULY 1, 2022

SUMMARY

Synopsis: Waives fees for marriage and civil union licenses in Fiscal Year 2023; appropriates \$2 million.

Type of Impact: One-year State revenue decrease; one-year State cost increase; one-year local revenue decrease; one-year local revenue increase.

Agencies Affected: Municipalities; Department of the Treasury; Department of Children and Families; Department of Health; Department of Community Affairs.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2023</u>
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FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

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Section: Local Government
Analyst: Abigail Stoyer
Assistant Research Analyst
Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Takes Action on Legislation

06/30/2022

TRENTON – Today, Governor Phil Murphy signed the following bills into law:

2944/A-4162 (Sarlo, Ruiz/Freiman, Mosquera, Jaffer, Moriarty, Tully, Swain) - Credits \$5.2 billion to “New Jersey Debt Defeasance and Prevention Fund”; appropriates \$2.9 billion to NJ Schools Development Authority, NJ DOT, and NJT; and establishes process for authorizing future appropriations for debt defeasance and capital projects

S-1929/A-3668 (Gopal, Pennacchio/McKeon, Tully, Conaway) - Makes FY 2022 supplemental appropriation to provide State military impact aid to certain school districts

A-4403/S-2915 (Pintor Marin, Wimberly/Sarlo, Cunningham) - Makes FY 2022 supplemental appropriations of \$71,786,000

ACS for A-1522/S-2914 (Moriarty, Mosquera, Jaffer, Freiman, Lampitt, Greenwald/Madden, Gopal) - Establishes annual sales tax holiday for certain retail sales of computers, school computer supplies, school supplies, school art supplies, school instructional materials and sport or recreational equipment.

A-4401/S-2860 (Jaffer, Moriarty, Tully/Gopal, Pou) - Provides one-year waiver of certain MVC fees imposed for driver’s licenses and non-driver identification cards.

S-2861/A-4400 (Madden, Pou/Mosquera, Swain, Wimberly) - Waives fees for marriage and civil union licenses in Fiscal Year 2023; appropriates \$2 million

S-2523/ACS for A-3852 (Ruiz, Cunningham/Reynolds-Jackson, Freiman, Jaffer, Moriarty, Mosquera, Wimberly) - Provides child tax credit under gross income tax

S-2476wGR/A-4179 (Ruiz, Vitale/Coughlin, Jasey, Sumter, Quijano) - Establishes Thriving By Three Act to award competitive grants for infant and toddler child care programs; appropriates \$28 million

A-2359/S-2034 (Tucker, Moen, Haider/Cruz-Perez, Pou) - Provides for streamlining of SNAP application process and establishes SNAP application call center; appropriates \$750,000

A-2360/S-2035 (Reynolds-Jackson, Mukherji, Speight/Cunningham, Ruiz) - Eliminates requirement that participation in NJ SNAP Employment and Training Program is mandatory for certain recipients

A-2361/S-2016 (Jimenez, Sumter, Timberlake/Zwicker, Ruiz) - Requires DHS to maintain SNAP outreach plan and to conduct additional outreach programs

A-2362/S-2036 (Freiman, Mosquera, Quijano/Johnson, Ruiz) - Requires DHS to submit federal waiver request regarding time limits for certain SNAP recipients under certain circumstances

A-2363/S-2033 (Stanley, Mejia, Lopez/Pou, Ruiz) - Concerns SNAP services provided at county boards of social services and county welfare agencies; appropriates \$250,000

A-2364/S-2017 (Spearman, Pintor Marin, Atkins/Greenstein, Ruiz) - Appropriates \$813,000 to DHS to implement use of electronic benefit transfer cards in Senior Farmers’ Market Nutrition Program

A-2366/SCS for S-2156 (McKnight, Carter, Verrelli/Lagana, Pou) - Establishes State SNAP Minimum Benefit Program; appropriates \$18 million to DHS

A-2008/S-352 (Conaway, Verrelli, Benson/Gopal, Madden) - Requires health insurance carriers to provide coverage for treatment of mental health conditions and substance use disorders through collaborative care

S-2872/A-4399 (Scutari, Ruiz/Carter, Reynolds-Jackson, Murphy, Wimberly) - Establishes Behavioral Healthcare Provider Loan Redemption Program within Higher Education Student Assistance Authority; appropriates \$5 million

SCS for S-311/ACS for A-2036 (Vitale, Gopal/Benson, Verrelli, Conaway) - Establishes Statewide behavioral health crisis system of care

SCS for S-722 and 785/ACS for A-998 (Codey, Singleton/Reynolds-Jackson, Stanley, Jaffer) - Codifies and expands ARRIVE Together Pilot Program to make certain mental health services available to police responding to certain emergencies; appropriates \$2 million

S-2909/ACS for A-4374 (Diegnan/Benson, Pintor Marin, McKnight) - Authorizes DOT to compensate contractors and subcontractors affected by supply chain shortages; appropriates \$10 million

A-4405/S-2943 (Benson, Wimberly, Moen/Diegnan) - Concerns New Jersey Transportation Trust Fund Authority; increases Transportation Trust Fund spending limit by \$600 million

A-674/S-1646 (Verrelli, McKnight, McKeon/Ruiz, Pou) - Establishes New Jersey Easy Enrollment Health Insurance Program

A-3733/S-488 (Haider, Stanley, Benson/Scutari, Beach) - Authorizes student attending institution of higher education to earn credit towards graduation for serving as poll worker

ACS for A-3990/SCS for S-2593 (Stanley, Tully, Karabinchak/Diegnan, Corrado) - Provides temporary one-year extension of service life of school buses for 2022-2023 school year; authorizes chief administrator to allow one-year extension in subsequent two school years

A-4208/S-2791 (Pintor Marin, Quijano, Speight/Ruiz, Cruz-Perez) - Provides sales and use tax exemption for certain purchases made by all supermarkets and grocery stores located within urban enterprise zones

A2426/S513 (Wimberly, Reynolds-Jackson, Schaer/Cryan, Turner) - Establishes rebuttable presumption of pretrial detention for defendants who commit certain firearm offenses under Graves Act

A-4385/S-2933 (Conaway/Cryan) - Makes various revisions to law pertaining to electronic medical records and recording patients' demographic information

S-2807/A-246 (Stack, Sacco, Cunningham/McKnight, Sampson, Chaparro) - Establishes Liberty State Park Design Task Force

S-2917/A-4395 (Cruz-Perez, Stack/Pintor Marin, Freiman, Reynolds-Jackson) - Expands allowance for developers to carry forward unused tax credits under New Jersey Aspire Program

S-2921/A-4365 (Zwicker, Pou/Coughlin, Verrelli, Spearman) - Revises various provisions of Food Desert Relief Program

S-2945/ACS for A-4392 (Scutari/Pintor Marin, Sumter, Quijano, McKnight) - Concerns economic incentives for certain cannabis businesses

S-2023/A-4402 (Sarlo, Cunningham/Pintor Marin, Wimberly) - LINE ITEM - Appropriates \$50,638,729,000 in State funds and \$24,082,639,850 in federal funds for the State budget for fiscal year 2022-2023

[Copy of Statement](#)

Governor Murphy signed the following bills today, which were sent to his desk yesterday, conditionally vetoed, and then passed in concurrence with the Governor's recommendations:

S-2476/A-4179 (Ruiz, Vitale/Coughlin, Jasey, Sumter, Quijano) – CONDITIONAL - Establishes Thriving By Three Act to award competitive grants for infant and toddler child care programs; appropriates \$28 million

[Copy of Statement](#)

A-4403/S-2915 (Pintor Marin, Wimberly/Sarlo, Cunningham) – CONDITIONAL - Makes FY 2022 supplemental appropriations of \$71,786,000

[Copy of Statement](#)