

September 4, 1970

COPY II

LEGISLATIVE HISTORY OF  
(Executive Reorganization Act)

Commission to make study of services activities and functions of the three branches of government created by Chapter 51, L.1966.

No similar bills introduced in 1967-1968

The bill which became law was:

L.1969 - Chapt. 203 - S514

February 17 - Introduced by Knowlton and others

April 14 - Passed in Senate, amended

December 1 - Passed in Assembly

Amended during passage (copies enclosed of original bill and amendment)  
Statement on bill; (see enclosed original bill)

This bill was proposed by Governor Hughes in his Seventh Annual Message to the Legislature on January 14, 1969. (see page 55 of this message enclosed)

On February 3, 1969 the Governor issued a statement regarding this bill (copy enclosed). Note that the Federal Reorganization Act (5U.S.C. 901 et seq., P.L. 89-554) is specifically referred to as the model for the New Jersey law.

Background information:

- Snider, Clyde F.  
353.9 American State and Local Government. 2nd Edition  
~~353.9~~ New York, Appleton - Century - Crofts, 1965 700+ pages  
SNI
- Bell, James R and Darrah, Earl L.  
353.97919 State Executive Reorganization  
~~353.979~~ Legislative Series No 3 Bureau of Public  
BEL Administration, University of California,  
Berkeley 1961.

- 353.9q • Committee for Economic Development.  
Com ~~353.9q~~ Modernizing state government; a statement on national  
~~353.9q~~ policy... page 49 ff.

See also other books, pamphlets and periodical articles on the executive branch of state government.

September 4, 1970

(2)

Clippings located ( Vertical file-New Jersey-Government reorganization ) ( copy enclosed ):

Executive revamp is on its way. TET 4-15-69

Consolidation gains. NEN 4-15-69

Vote Cahill powers on reorganization. NEN 12-2-69

Legislative arms Cahill with wide new powers.

Record 12-2-69

Governor granted sweeping powers of reorganization

TET 12-2-69

CHAPTER 203 LAWS OF NEW JERSEY 1969  
APPROVED 12-2-69

[OFFICIAL COPY REPRINT]  
SENATE, No. 514

# STATE OF NEW JERSEY

INTRODUCED FEBRUARY 17, 1969

By Senators KNOWLTON, SCHIAFFO, DICKINSON, HAGEDORN,  
WOODCOCK, CRABIEL, RIDOLFI, TANZMAN and LYNCH

Referred to Committee on State Government

AN ACT providing for the organization and reorganization of the Executive branch of government by submission of reorganization plans by the Governor subject to disapproval by the Legislature within 60 days, and providing for the publication thereof, supplementing chapter 14 of Title 52 of the Revised Statutes.

1 BE IT ENACTED *by the Senate and General Assembly of the State*  
2 *of New Jersey:*

1 1. This act shall be known as the "Executive Reorganization  
2 Act of 1969".

1 2. (a) The Governor shall from time to time examine the or-  
2 ganization of all agencies and shall determine what changes therein  
3 are necessary to accomplish the following purposes:

4 (1) To promote the better execution of the laws, the more  
5 effective management of the Executive branch and of its agen-  
6 cies and functions, and the expeditious administration of the  
7 public business;

8 (2) To reduce expenditures and promote economy to the  
9 fullest extent consistent with the efficient operation of the  
10 Executive;

11 (3) To increase the efficiency of the operations of the Exec-  
12 utive to the fullest extent practicable;

13 (4) To group, co-ordinate, and consolidate agencies and  
14 functions of the Executive, as nearly as may be, according to  
15 major purposes;

16 (5) To reduce the number of agencies by consolidating those  
17 having similar functions under a single head, and to abolish  
18 such agencies or functions thereof as may not be necessary  
19 for the efficient conduct of the Executive; and

20 (6) To eliminate overlapping and duplication of effort.

**EXPLANATION**—Matter enclosed in bold-faced brackets [thus] in the above bill  
is not enacted and is intended to be omitted in the law.

21 (b) The Legislature declares that the public interest demands  
 22 the carrying out of the purposes of subsection (a) of this section  
 23 and that the purposes may be accomplished in great measure by  
 24 proceeding under this act, and can be accomplished more speedily  
 25 thereby than by the enactment of specific legislation.

1 3. For the purpose of this act:

2 (a) "Agency" means—

3 (1) Any division, bureau, board, commission, agency, office,  
 4 authority or institution of the executive branch created by  
 5 law, whether or not it receives legislative appropriations, or  
 6 parts thereof;

7 (2) Any office or officer in any agency, but does not include  
 8 the State Auditor;

9 (b) "Reorganization" means a transfer, consolidation, merger,  
 10 co-ordination, authorization, or abolition, referred to in section 4  
 11 of this chapter; and

12 (c) "Officer" is not limited to persons receiving compensation  
 13 for their services.

1 4. (a) When the Governor, after investigation, finds that—

2 (1) The transfer of the whole or a part of an agency, or  
 3 of the whole or a part of the functions thereof, to the juris-  
 4 diction and control of another agency; or

5 (2) The abolition of all or a part of the functions of an  
 6 agency; or

7 (3) The consolidation, merger, or co-ordination of the whole  
 8 or a part of an agency, or of the whole or a part of the func-  
 9 tions thereof, with the whole or a part of another agency or  
 10 the functions thereof; or

11 (4) The consolidation, merger, or co-ordination of a part of  
 12 an agency or the functions thereof with another part of the  
 13 same agency or the functions thereof; or

14 (5) The authorization of an officer to delegate any of his  
 15 functions; or

16 (6) The abolition of the whole or a part of an agency which  
 17 agency or part does not have, or on the taking effect of the  
 18 reorganization plan will not have, any functions;

19 is necessary to accomplish one or more of the purposes of section 2  
 20 of this act, he shall prepare a reorganization plan for the execution  
 21 of the reorganization as to which he has made findings and which  
 22 he includes in the plan, and transmit the plan (bearing an identifi-  
 23 cation number) to the Legislature, together with a declaration that,  
 24 with respect to each reorganization included in the plan, he has  
 25 found that the reorganization is necessary to accomplish one or  
 26 more of the purposes of section 2 of this act.

27 (b) The Governor shall deliver to the Senate and General As-  
28 sembly on the same session day a reorganization plan. In his  
29 message transmitting a reorganization plan, the Governor shall  
30 specify with respect to each abolition of a function included in  
31 the plan the statutory authority for the exercise of the function  
32 and the reduction of expenditures (itemized so far as practicable)  
33 or increase in effectiveness and efficiency that it is probable will  
34 be brought about by the taking effect of the reorganization in-  
35 cluded in the plan.

36 (c) A copy of the reorganization plan shall be transmitted to  
37 and filed with the Secretary of State for publication in issue of the  
38 New Jersey Register next following said filing.

1 5. A reorganization plan transmitted by the Governor under sec-  
2 tion 4 of this act—

3 (a) May change, in such cases as the Governor considers neces-  
4 sary, the name of an agency affected by a reorganization and the  
5 title of its heads and shall designate the name of an agency result-  
6 ing from a reorganization and the title of its head;

7 (b) May provide for the appointment and compensation of the  
8 head and one or more officers of an agency (including an agency  
9 resulting from a consolidation or other type of reorganization)  
10 if the Governor finds, and in his message transmitting the plan  
11 declares, that by reason of a reorganization made by the plan the  
12 provisions are necessary. The head so provided may be an indi-  
13 vidual or may be a commission or board with more than one mem-  
14 ber. In case of such an appointment, the term of office may not  
15 be fixed for a period in excess of the term remaining to be served  
16 by the then Governor, the pay may not be at a rate in excess of  
17 that found by the Governor to be applicable to comparable officers  
18 in the Executive branch, and, if the appointment is not to a position  
19 in the competitive service, it shall be made by the commissioner or  
20 other chief executive officer, board or commission of the executive  
21 department affected.

22 (c) Shall provide for the transfer or other disposition of the  
23 records, property, and personnel affected by a reorganization;

24 (d) Shall provide for the transfer of such unexpended balances  
25 of appropriations, and of other funds, available for use in connec-  
26 tion with a function or agency affected by a reorganization, as the  
27 Governor considers necessary by reason of the reorganization for  
28 use in connection with the functions affected by the reorganization,  
29 or for the use of the agency which shall have the functions after  
30 the reorganization plan is effective. However, the unexpended bal-  
31 ances so transferred may be used only for the purposes for which  
32 the appropriation was originally made; and

33 (e) Shall provide for terminating the affairs of an agency abol-  
34 ished.

1 6. (a) A reorganization plan may not provide for, and a reor-  
2 ganization under this act may not have the effect of—

3 (1) Creating a new principal department in the Executive  
4 branch, abolishing or transferring a principal department or  
5 all the functions thereof, or consolidating 2 or more principal  
6 departments or all the functions thereof;

7 (2) Continuing an agency beyond the period authorized by  
8 law for its existence or beyond the time when it would have  
9 terminated if the reorganization had not been made;

10 (3) Authorizing an agency to exercise a function which is  
11 not expressly authorized by law at the time the plan is trans-  
12 mitted to the Legislature;

13 (4) Increasing the term of an office beyond that provided by  
14 law for the office.

15 (b) A reorganization plan may take effect \*~~only if the plan is~~  
16 transmitted to the Legislature at least 60 calendar days before a  
17 regular annual session of the Legislature shall adjourn sine die\*  
18 \*as provided in section 7.\*

1 7. (a) Except as otherwise provided by \*~~subsection~~\* \*subsec-  
2 tions (b) and\* (c) of this section, a reorganization plan shall take  
3 effect at the end of \*~~the first~~\* \*a\* period of 60 calendar days  
4 after the date on which the plan is transmitted to the Senate and  
4A General Assembly \*on a day on which both thereof shall be meeting  
4B in the course of a regular or special session\* unless, between  
5 the date of transmittal and the end of the 60-day period, the Legis-  
6 lature passes a concurrent resolution stating in substance that the  
7 Legislature does not favor the reorganization plan.

8 (b) Under provisions contained in a reorganization plan, a pro-  
9 vision of the plan may be effective at a time later than the date  
10 on which the plan otherwise is effective.

11 (c) A reorganization plan which is not disapproved in the man-  
12 ner provided by subparagraph (a) of this section shall have the  
13 force and effect of law and the Secretary of State shall cause the  
14 same to be printed and published in the annual edition of the public  
15 laws under a heading of "Reorganization Plans."

1 8. Nothing in this act shall be construed to deprive any person  
2 of any tenure rights or of any right or protection provided him  
3 by Title 11 of the Revised Statutes, Civil Service, or any pension  
4 law or retirement system.

1 9. This act shall not affect any order, rule or regulation made  
2 or promulgated prior to the effective date of a reorganization plan

3 by any department, commission, council, board, authority, officer  
4 or other agency, the functions, powers and duties of which have  
5 been assigned or transferred to any other officer, authority or  
6 agency pursuant to a reorganization plan; but such orders, rules  
7 and regulations shall continue with full force and effect until  
8 amended or repealed pursuant to law.

1 10. This act shall not affect actions or proceedings, civil or  
2 criminal, brought by or against any department, commission, coun-  
3 cil, board, authority, officer or other agency, the functions, powers  
4 and duties of which have been transferred or abolished pursuant  
5 to this act; nor shall any reorganization affect any order or recom-  
6 mendation made by, or other matters or proceedings before, any  
7 department, commission, council, board, officer, authority or agency,  
8 the functions, powers and duties of which have been transferred or  
9 abolished pursuant to a reorganization plan under this act.

1 11. All acts and parts of acts inconsistent with any of the provi-  
2 sions of this act and with a reorganization plan adopted hereunder,  
3 are, to the extent of such inconsistency, hereby repealed.

1 12. This act shall take effect on January 13, 1970.

6 agency pursuant to a reorganization plan; but such orders, rules  
7 and regulations shall continue with full force and effect until  
8 amended or repealed pursuant to law.

1 10. This act shall not affect actions or proceedings, civil or  
2 criminal, brought by or against any department, commission, coun-  
3 cil, board, authority, officer or other agency, the functions, powers  
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7 department, commission, council, board, officer, authority or agency,  
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9 abolished pursuant to a reorganization plan under this act.

1 11. All acts and parts of acts inconsistent with any of the provi-  
2 sions of this act and with a reorganization plan adopted hereunder,  
3 are, to the extent of such inconsistency, hereby repealed.

1 12. This act shall take effect on January 13, 1970 .

Sponsor's STATEMENT 5514(1969)

This bill authorizes the Governor to periodically review the administrative structure of the Executive branch and recommend changes in that structure which would result in increased savings or effectiveness. Patterned on the Federal Reorganization Act (5 U. S. C. § 901, *et seq.*), the bill authorizes the Governor to transmit to the Legislature a reorganization plan for the reallocation of functions or agencies. If the Legislature does not by resolution disapprove of the proposed reorganization plan, it becomes law within 60 days of its presentation to the Senate and General Assembly.



CORRECTED COPY

SENATE, No. 514

STATE OF NEW JERSEY

INTRODUCED FEBRUARY 17, 1969

By Senators KNOWLTON, SCHIAFFO, DICKINSON, HAGEDORN,  
WOODCOCK, CRABIEL, RIDOLFI, TANZMAN and LYNCH

Referred to Committee on State Government

AN ACT providing for the organization and reorganization of the Executive branch of government by submission of reorganization plans by the Governor subject to disapproval by the Legislature within 60 days, and providing for the publication thereof, supplementing chapter 14 of Title 52 of the Revised Statutes.

1 BE IT ENACTED *by the Senate and General Assembly of the State*  
2 *of New Jersey:*

1 1. This act shall be known as the "Executive Reorganization  
2 Act of 1969".

1 2. (a) The Governor shall from time to time examine the or-  
2 ganization of all agencies and shall determine what changes therein  
3 are necessary to accomplish the following purposes:

4 (1) To promote the better execution of the laws, the more  
5 effective management of the Executive branch and of its agen-  
6 cies and functions, and the expeditious administration of the  
7 public business;

8 (2) To reduce expenditures and promote economy to the  
9 fullest extent consistent with the efficient operation of the  
10 Executive;

11 (3) To increase the efficiency of the operations of the Exec-  
12 utive to the fullest extent practicable;

13 (4) To group, co-ordinate, and consolidate agencies and  
14 functions of the Executive, as nearly as may be, according to  
15 major purposes;

16 (5) To reduce the number of agencies by consolidating those  
17 having similar functions under a single head, and to abolish  
18 such agencies or functions thereof as may not be necessary  
19 for the efficient conduct of the Executive; and

20 (6) To eliminate overlapping and duplication of effort.

21 (b) The Legislature declares that the public interest demands  
22 the carrying out of the purposes of subsection (a) of this section

23 and that the purposes may be accomplished in great measure by  
 24 proceeding under this act, and can be accomplished more speedily  
 25 thereby than by the enactment of specific legislation.

1 3. For the purpose of this act:

2 (a) "Agency" means—

3 (1) Any division, bureau, board, commission, agency, office,  
 4 authority or institution of the executive branch created by  
 5 law, whether or not it receives legislative appropriations, or  
 6 parts thereof;

7 (2) Any office or officer in any agency, but does not include  
 8 the State Auditor;

9 (b) "Reorganization" means a transfer, consolidation, merger,  
 10 co-ordination, authorization, or abolition, referred to in section 4  
 11 of this chapter; and

12 (c) "Officer" is not limited to persons receiving compensation  
 13 for their services.

1 4. (a) When the Governor, after investigation, finds that—

2 (1) The transfer of the whole or a part of an agency, or  
 3 of the whole or a part of the functions thereof, to the juris-  
 4 diction and control of another agency; or

5 (2) The abolition of all or a part of the functions of an  
 6 agency; or

7 (3) The consolidation, merger, or co-ordination of the whole  
 8 or a part of an agency, or of the whole or a part of the func-  
 9 tions thereof, with the whole or a part of another agency or  
 10 the functions thereof; or

11 (4) The consolidation, merger, or co-ordination of a part of  
 12 an agency or the functions thereof with another part of the  
 13 same agency or the functions thereof; or

14 (5) The authorization of an officer to delegate any of his  
 15 functions; or

16 (6) The abolition of the whole or a part of an agency which  
 17 agency or part does not have, or on the taking effect of the  
 18 reorganization plan will not have, any functions;

19 is necessary to accomplish one or more of the purposes of section 2  
 20 of this act, he shall prepare a reorganization plan for the execution  
 21 of the reorganization as to which he has made findings and which  
 22 he includes in the plan, and transmit the plan (bearing an identifi-  
 23 cation number) to the Legislature, together with a declaration that,  
 24 with respect to each reorganization included in the plan, he has  
 25 found that the reorganization is necessary to accomplish one or  
 26 more of the purposes of section 2 of this act.

27 (b) The Governor shall deliver to the Senate and General As-

28 ssembly on the same session day a reorganization plan. In his  
29 message transmitting a reorganization plan, the Governor shall  
30 specify with respect to each abolition of a function included in  
31 the plan the statutory authority for the exercise of the function  
32 and the reduction of expenditures (itemized so far as practicable)  
33 or increase in effectiveness and efficiency that it is probable will  
34 be brought about by the taking effect of the reorganization in-  
35 cluded in the plan.

36 (c) A copy of the reorganization plan shall be transmitted to  
37 and filed with the Secretary of State for publication in issue of the  
38 New Jersey Register next following said filing.

1 5. A reorganization plan transmitted by the Governor under sec-  
2 tion 4 of this act—

3 (a) May change, in such cases as the Governor considers neces-  
4 sary, the name of an agency affected by a reorganization and the  
5 title of its heads and shall designate the name of an agency result-  
6 ing from a reorganization and the title of its head;

7 (b) May provide for the appointment and compensation of the  
8 head and one or more officers of an agency (including an agency  
9 resulting from a consolidation or other type of reorganization)  
10 if the Governor finds, and in his message transmitting the plan  
11 declares, that by reason of a reorganization made by the plan the  
12 provisions are necessary. The head so provided may be an indi-  
13 vidual or may be a commission or board with more than one mem-  
14 ber. In case of such an appointment, the term of office may not  
15 be fixed for a period in excess of the term remaining to be served  
16 by the then Governor, the pay may not be at a rate in excess of  
17 that found by the Governor to be applicable to comparable officers  
18 in the Executive branch, and, if the appointment is not to a position  
19 in the competitive service, it shall be made by the commissioner or  
20 other chief executive officer, board or commission of the executive  
21 department affected.

22 (c) Shall provide for the transfer or other disposition of the  
23 records, property, and personnel affected by a reorganization;

24 (d) Shall provide for the transfer of such unexpended balances  
25 of appropriations, and of other funds, available for use in connec-  
26 tion with a function or agency affected by a reorganization, as the  
27 Governor considers necessary by reason of the reorganization for  
28 use in connection with the functions affected by the reorganization,  
29 or for the use of the agency which shall have the functions after  
30 the reorganization plan is effective. However, the unexpended bal-  
31 ances so transferred may be used only for the purposes for which  
32 the appropriation was originally made; and

33 (e) Shall provide for terminating the affairs of an agency abol-  
34 ished.

1 6. (a) A reorganization plan may not provide for, and a reor-  
2 ganization under this act may not have the effect of—

3 (1) Creating a new principal department in the Executive  
4 branch, abolishing or transferring a principal department or  
5 all the functions thereof, or consolidating 2 or more principal  
6 departments or all the functions thereof;

7 (2) Continuing an agency beyond the period authorized by  
8 law for its existence or beyond the time when it would have  
9 terminated if the reorganization had not been made;

10 (3) Authorizing an agency to exercise a function which is  
11 not expressly authorized by law at the time the plan is trans-  
12 mitted to the Legislature;

13 (4) Increasing the term of an office beyond that provided by  
14 law for the office.

15 (b) A reorganization plan may take effect only if the plan is  
16 transmitted to the Legislature at least 60 calendar days before a  
17 regular annual session of the Legislature shall adjourn sine die.

1 7. (a) Except as otherwise provided by subsection (c) of this  
2 section, a reorganization plan shall take effect at the end of the  
3 first period of 60 calendar days after the date on which the plan  
4 is transmitted to the Senate and General Assembly unless, between  
5 the date of transmittal and the end of the 60-day period, the Legis-  
6 lature passes a concurrent resolution stating in substance that the  
7 Legislature does not favor the reorganization plan.

8 (b) Under provisions contained in a reorganization plan, a pro-  
9 vision of the plan may be effective at a time later than the date  
10 on which the plan otherwise is effective.

11 (c) A reorganization plan which is not disapproved in the man-  
12 ner provided by subparagraph (a) of this section shall have the  
13 force and effect of law and the Secretary of State shall cause the  
14 same to be printed and published in the annual edition of the public  
15 laws under a heading of "Reorganization Plans."

1 8. Nothing in this act shall be construed to deprive any person  
2 of any tenure rights or of any right or protection provided him  
3 by Title 11 of the Revised Statutes, Civil Service, or any pension  
4 law or retirement system.

1 9. This act shall not affect any order, rule or regulation made  
2 or promulgated prior to the effective date of a reorganization plan  
3 by any department, commission, council, board, authority, officer  
4 or other agency, the functions, powers and duties of which have  
5 been assigned or transferred to any other officer, authority or

6 agency pursuant to a reorganization plan; but such orders, rules  
7 and regulations shall continue with full force and effect until  
8 amended or repealed pursuant to law.

1 10. This act shall not affect actions or proceedings, civil or  
2 criminal, brought by or against any department, commission, coun-  
3 cil, board, authority, officer or other agency, the functions, powers  
4 and duties of which have been transferred or abolished pursuant  
5 to this act; nor shall any reorganization affect any order or recom-  
6 mendation made by, or other matters or proceedings before, any  
7 department, commission, council, board, officer, authority or agency,  
8 the functions, powers and duties of which have been transferred or  
9 abolished pursuant to a reorganization plan under this act.

1 11. All acts and parts of acts inconsistent with any of the provi-  
2 sions of this act and with a reorganization plan adopted hereunder,  
3 are, to the extent of such inconsistency, hereby repealed.

1 12. This act shall take effect on January 13, 1970 .

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#### STATEMENT

This bill authorizes the Governor to periodically review the administrative structure of the Executive branch and recommend changes in that structure which would result in increased savings or effectiveness. Patterned on the Federal Reorganization Act (5 U. S. C. § 901, *et seq.*), the bill authorizes the Governor to transmit to the Legislature a reorganization plan for the reallocation of functions or agencies. If the Legislature does not by resolution disapprove of the proposed reorganization plan, it becomes law within 60 days of its presentation to the Senate and General Assembly.

SENATE AMENDMENTS TO  
**SENATE, No. 514**

—•—  
**STATE OF NEW JERSEY**  
—•—

ADOPTED APRIL 10, 1969

Amend page 4, section 6, line 15, omit "only if the plan is".

Amend page 4, section 6, lines 16, 17, omit entire lines and insert "as provided in section 7."

Amend page 4, section 7, line 1, omit "subsection", insert "subsections (b) and".

Amend page 4, section 7, lines 2, 3, omit "the first", insert "a".

Amend page 4, section 7, line 4, after "Assembly", insert "on a day on which both thereof shall be meeting in the course of a regular or special session".

The Governor presented today the Executive Reorganization Act of 1969, a measure he proposed in his Seventh Annual Message to the Legislature.

This bill authorizes the Governor to periodically review the administrative structure of the Executive Branch and recommend changes in that structure which would result in increased savings or effectiveness. Patterned on the federal Reorganization Act (5 U.S.C. s 901, et seq.), the bill authorizes the Governor to transmit to the Legislature a reorganization plan for the reallocation of functions or agencies. If the Legislature does not by resolution disapprove of the proposed reorganization plan, it becomes law within 60 days of its presentation to the Senate and General Assembly.

Governor Hughes noted that the Federal Act was so successful that when it expired with the beginning of the new congressional term, it was one of the first measures which President Nixon asked the Congress to re-enact. Governor Rockefeller of New York also requested similar legislation in his Annual Message of this year.

Governor Hughes said:

"This bill will finish the work begun by the Constitutional Convention of 1947, which for the first time sought to organize New Jersey's executive departments along functional and efficient lines. For too long in New Jersey we have been adding function to function without ever being able to stop and look at the over-all picture and the relationship of the old functions to the new ones.

"With this bill, the next Governor will be able to undertake many needed reforms. To the degree that the Executive is more responsive to the Governor, it is through him more responsive to the Legislature and to the people. I look forward to bi-partisan support for this measure."

Governor Richard J. Hughes today announced he had signed the following bills:

Senate Bill No. 287 -- which establishes a \$2 million program of loans and guarantees for residents of economically depressed areas. Governor Hughes stated "I am extremely gratified that the Legislature chose to concur in my conditional veto of this bill. As amended, it presents one of the most farsighted and flexible instruments for helping the residents of our center cities help themselves in the country. With this bill, I believe we are far ahead, not only of our sister states, but of the Federal government's efforts in this field."

Senate Bill No. 514 -- which authorizes the Governor to submit a reorganization plan to the Legislature, to take effect unless disapproved by the Legislature within 60 days. The legislation is patterned on the Federal Executive Reorganization Act. ✓

Senate Bill No. 534 -- which authorizes the Department of Transportation to pay for a substitute potable water supply when State construction has destroyed or contaminated the water supply of any private individual or public body.

Senate Bill No. 620 -- which increases the raffle license fee from \$5 to \$10.

Senate Bill No. 621 -- which increases the bingo license fee from \$5 to \$10.

Senate Bill No. 622 -- which requires an approved bingo rentor to pay a \$5 fee for games held on licensed premises.

Senate Bill No. 667 -- which establishes the responsibility for the payment of the cost of relocated public utilities in an urban renewal project conducted by a redevelopment agency.

Senate Bill No. 668 -- which establishes the responsibility for the payment of the cost of relocated public utilities in an urban renewal project conducted by a public housing authority as a redevelopment agency.

Senate Bill No. 777 -- relating to pension payments of certain county court judges.



Senate Bill No. 847 -- which appropriates \$25,000 for the purchase of land by the State Police and \$40,000 to the State Emergency Fund.

Assembly Bill No. 464 -- which requires employers of farm laborers to have workmen's compensation insurance coverage. Governor Hughes stated "This bill removes one more of many discriminations remaining against seasonal farm laborers in our laws. I sincerely hope that the Legislature will continue its efforts in this area and enact the companion measures I have requested in my Annual Message. Assembly Bill No. 465, which grants the fundamental right of collective bargaining to seasonal laborers, still languishes in committee. Assembly Bill No. 466, which allows seasonal laborers to have the basic dignity of being allowed visitors in migrant labor camps, also has not been approved. It seems sad to be compelled to ask so little for those who are denied so much."

Assembly Bill No. 674 -- which appropriates \$50,000 for the purpose of facilitating the transfer of the Gubernatorial office.

Assembly Bill No. 839 -- regarding the salaries of city commissioners of certain fourth-class cities.

Assembly Bill No. 895 -- The "Retirement Community Full Disclosure Act" which requires full disclosure of the financing and soundness of proposed "retirement villages." Governor Hughes stated "I must consider this one of the most important pieces of consumer protection legislation proposed in my Annual Message to the Legislature. We have already had one experience too many with the inadequate financing of a 'retirement village' which subsequently failed and left many of our elderly citizens in the lurch. This bill will allow the Department of Community Affairs to regulate the conditions under which such subdivisions are offered to the public. No law can guarantee that a developer of a 'retirement village' will not ultimately go bankrupt or fail to meet his obligations to the public. However, this bill presents a sound first step in minimizing the risk to the public of that eventuality."

Assembly Bill No. 1110 -- which authorizes limited-dividend housing corporations to enter into mortgages requiring interest payments of up to the maximum legal interest rate, currently at 7.5%.

Assembly Bill No. 1121 -- which makes technical amendments to the Higher Education Assistance Authority Fund for student loans in order to insure compliance with recent Federal legislation and facilitate the sale of bonds and notes by the Authority.

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growers of this State. I ask your prompt attention to this measure in 1969.

#### EFFICIENCY AND ECONOMY IN GOVERNMENT

I ask you to consider today the adoption for our State government of the federal practice regarding organization and reorganization of the structure of principal executive departments. Under federal practice, the President submits to Congress a plan specifying needed changes in the organizational structure of executive programs. Congress may veto the plan within 60 days of its submission. Otherwise it becomes law.

The tradition in New Jersey of creating by legislation even small State administrative units has led to a certain inflexibility in our executive structure. Adoption of the federal procedure will enable the executive branch, beginning in 1970, to respond quickly to new responsibilities, but will preserve for the Legislature full control over the structure of government. I urge you to take this action.

#### Funds for the Administrative Procedures Act

Last year you adopted, and I approved in principle, a major revision of the administrative procedures of State government. This measure will enhance the public interest in all administrative actions of State government officials. You have failed, however, to provide necessary funds with which to implement this important program. I urge your prompt action on this matter.

#### Savings for Local Government

During the past year, the Division of Local Finance in the Department of Community Affairs has helped many municipalities maintain and improve their bond rating. Subsequent bond sales under the newly adjusted ratings have resulted in verified savings of over \$2 million in the last six months alone.

To save further local costs you should consider a measure to authorize, on an optional basis, the combination of State and local orders for equipment, books, or other materials on which bulk rate discounts can bring savings. This concept has been tested successfully in Bergen County, and you should consider author-

*From: Seventh Annual Message of Governor  
Richard J. Hughes to the  
Legislature. January 14, 1969*

izing the Division of Purchase and Property to promote State and local cost savings in this manner.

#### **New Jersey Public Service Education Act**

The growing responsibilities of State government require expert personnel, many of them in technical fields in which there is a shortage of manpower and strong competition for able professionals. For this reason, and in view of our pressing need for outstanding personnel to administer our air and water pollution control program, we established the Clean Air and Water Scholarship program.

This plan, which offers scholarship assistance to outstanding young students in the growing field of pollution control in return for work on their part in the Division of Clean Air and Water, is highly promising. Today I ask you to adopt a New Jersey Public Service Education Act that, by means of scholarship and loan assistance programs to excellent students, will extend this valuable concept to other areas of critical manpower need in State and local government. This Act will also enable professional State employees in critical fields to pursue advanced study in their field of expertise.

#### **Commission on Efficiency and Economy**

Last year you failed to provide normal appropriations for the Commission on Efficiency and Economy in State Government. This Commission has completed a number of highly useful reports on methods to improve the operations of State government. I trust that you will reconstitute the Commission and enable it to continue its important mission.

### **JUDICIAL ADMINISTRATION**

The judicial system created by Article VI of the 1947 Constitution continues to be one which has flexibility and capacity to meet the problems of a growing burden of litigation. The streamlined procedures incident to that system, our competent bench, and the effective work of the Administrative Office of the Courts have combined to stand as a credit to the reputation of the State of New Jersey.

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