18A:6-7.6 to 18A:6-7.13 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2018	СНАР	TER:	5					
NJSA:	A: 18A:6-7.6 to 18A:6-7.13			(Requires school districts, charter schools, nonpublic schools, and contracted service providers to review employment history of prospective employees who will have regular contact with students to ascertain allegations of child abuse or sexual misconduct)					
BILL NO:	S414 (Substituted for		- A3381)						
SPONSOR(S)	Penna	Pennacchio and others							
DATE INTRODUCED: January 9, 2018									
COMMITTEE: ASSEM		ASSEMBLY:	Education						
		SENATE:	Educat	tion					
AMENDED DURING PASSAGE:			Yes						
DATE OF PASSAGE: ASS		ASSE	MBLY:	February 15, 2018					
		SENA	TE:	February 26, 20)18				
DATE OF APPROVAL: April 1		1, 2018							
FOLLOWING ARE ATTACHED IF AVAILABLE:									
FINAL TEXT OF BILL (Second Reprint of bill enacted)									
S414 SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes									
COMMITTEE STATEMENT:					ASSEMBLY:	Yes			
					SENATE:	Yes			
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, may possibly be found at www.njleg.state.nj.us)									

	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		No	
A3381				
	SPONSOR'S STATEMENT: (Begins on page 6 of introduced bill)			
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	
		SENATE:	No	
	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		No	

(continued)

§§1-8 C.18A:6-7.6 to
18A:6-7.13
§9 - Note

P.L. 2018, CHAPTER 5, approved April 11, 2018 Senate, No. 414 (Second Reprint)

concerning ¹[public]¹ school 1 AN Аст employees and supplementing chapter 6 of Title 18A of the New Jersey Statutes. 2 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 ¹<u>1. As used in this act:</u> "Child abuse" means any conduct that falls under the purview 8 and reporting requirements of P.L.1971, c.437 (C.9:6-8.8 et seq.) 9 and is directed toward or against a child or student, regardless of the 10 age of the child or student. 11 "Sexual misconduct" means any verbal, nonverbal, written, or 12 electronic communication, or any other act directed toward or with 13 a student that is designed to establish a sexual relationship with the 14 student, including a sexual invitation, dating or soliciting a date, 15 16 engaging in sexual dialogue, making sexually suggestive comments, 17 self-disclosure or physical exposure of a sexual or erotic nature, and any other sexual, indecent or erotic contact with a student.¹ 18 19 ¹[1.] <u>2.</u>¹ A school district, charter school, ¹<u>nonpublic school</u>, ¹ 20 21 or contracted service provider holding a contract with a school district ¹[or], ¹ charter school ¹, or nonpublic school¹ shall not 22 employ for pay or contract for the paid services of any person 23 serving in a position which involves regular contact with students 24 unless the school district, charter school, ¹nonpublic school,¹ or 25 26 contracted service provider: 27 Requires the applicant to provide: a. 28 (1) A list, including name, address, telephone number and other 29 relevant contact information of the applicant's: 30 (a) current employer; (b) all former employers 2 within the last 20 years 2 that were 31 32 schools; and (c) all former employers 2 within the last 20 years 2 where the 33 applicant was employed in a position that involved direct contact 34 35 with children: and

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SED committee amendments adopted January 25, 2018.

²Assembly AED committee amendments adopted February 12, 2018.

1 (2) A written authorization that consents to and authorizes 2 disclosure of the information requested under subsection b. of this 3 section and the release of related records by the applicant's 4 employers listed under paragraph (1) of this subsection, and that 5 releases those employers from liability that may arise from the 6 disclosure or release of records;

(3) A written statement as to whether the applicant:

8 (a) has been the subject of any child abuse or sexual misconduct 9 investigation by any employer, State licensing agency, law 10 enforcement agency, or the ²[Division of Child Protection and 11 Permanency in the]² Department of Children and Families, unless 12 the investigation resulted in a finding that the allegations were false 13 or the ²alleged² incident of child abuse ²or sexual misconduct² was 14 not substantiated;

(b) has ever been disciplined, discharged, nonrenewed, asked to
resign from employment, resigned from or otherwise separated from
any employment while allegations of child abuse or sexual
misconduct were pending or under investigation, or due to an
adjudication or finding of child abuse or sexual misconduct; or

(c) has ever had a license, professional license, or certificate
suspended, surrendered, or revoked while allegations of child abuse
or sexual misconduct were pending or under investigation, or due to
an adjudication or finding of child abuse or sexual misconduct;

24 and

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b. Conducts a review of the employment history of the
applicant by contacting those employers listed by the applicant
under the provisions of paragraph (1) of subsection a. of this section
and requesting the following information:

(1) The dates of employment of the applicant; and

(2) A statement as to whether the applicant:

(a) was the subject of any child abuse or sexual misconduct
investigation by any employer, State licensing agency, law
enforcement agency, or the ²[Division of Child Protection and
Permanency in the]² Department of Children and Families, unless
the investigation resulted in a finding that the allegations were false
or the ²alleged² incident of child abuse ²or sexual misconduct² was
not substantiated;

(b) was disciplined, discharged, nonrenewed, asked to resign
from employment, resigned from or otherwise separated from any
employment while allegations of child abuse or sexual misconduct
were pending or under investigation, or due to an adjudication or
finding of child abuse or sexual misconduct; or

43 (c) has ever had a license, professional license, or certificate
44 suspended, surrendered, or revoked while allegations of child abuse
45 or sexual misconduct were pending or under investigation, or due to
46 an adjudication or finding of child abuse or sexual misconduct.

¹The review of the employment history may be conducted 1 2 through telephonic, electronic, or written communications. If the 3 review is conducted by telephone, the results of the review shall be documented in writing by the prospective employer.¹ 4 5 ¹[2.] <u>3.</u>¹ a. An applicant who ¹<u>willfully</u>¹ provides false 6 7 information or willfully fails to disclose information required in subsection a. of section 1 [1] 2^{1} of this act: 8 (1) shall be subject to discipline up to, and including, 9 10 termination or denial of employment; (2) may be deemed in violation of 2 <u>subsection a. of</u>² 11 N.J.S.2C:28-3; ²and² 12 13 (3) may be subject to a civil penalty of not more than \$500 14 which shall be collected in proceedings in accordance with the 15 "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). 16 17 b. A school district, charter school, ¹nonpublic school,¹ or contracted service provider holding a contract with a school district 18 ¹[or],¹ charter school ¹, or nonpublic school¹ shall include a 19 notification of the penalties set forth in this section on all 20 applications for employment for positions which involve regular 21 22 contact with students. 23 ¹[3.] <u>4.</u> a_{1}^{1} No later than 20 days after receiving a request for 24 information under subsection b. of section 1 [1] $\underline{2}^{1}$ of this act, an 25 employer that has or had an employment relationship ²within the 26 27 last 20 years² with the applicant shall disclose the information requested ¹[on a standardized form developed by the Department of 28 29 Education **]**¹. 30 ¹<u>b.</u> The prospective employer, in conducting the review of the employment history of an out-of-State applicant, shall make, and 31 32 document with specificity, diligent efforts to: 33 (1) verify the information provided by the applicant pursuant to 34 subsection a. of section 2 of this act; and (2) obtain from any out-of-State employers listed by the 35 36 applicant the information requested pursuant to subsection b. of 37 section 2 of this act. c. The failure of an employer to provide the information 38 39 requested pursuant to subsection b. of section 2 of this act within 40 the 20 day timeframe established under subsection a. of this section 41 may be grounds for the automatic disqualification of an applicant from employment with a school district, charter school, nonpublic 42 43 school, or contracted service provider. A school district, charter 44 school, nonpublic school, or contracted service provider shall not be 45 liable for any claims brought by an applicant who is not offered 46 employment or whose employment is terminated:

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1 (1) because of any information received by the school district, 2 charter school, nonpublic school, or contracted service provider 3 from an employer pursuant to section 2 of this act; or 4 (2) due to the inability of the school district, charter school, 5 nonpublic school, or contracted service provider to conduct a full 6 review of the applicant's employment history pursuant to subsection 7 b. of section 2 of this act. 8 d. A school district, charter school, nonpublic school, or 9 contracted service provider shall have the right to immediately 10 terminate an individual's employment or rescind an offer of 11 employment if: 12 (1) the applicant is offered employment or commences 13 employment with the school district, charter school, nonpublic 14 school, or contracted service provider following the effective date 15 of this act; and 16 (2) information regarding the applicant's history of sexual 17 misconduct or child abuse is subsequently discovered or obtained 18 by the employer that the employer determines disqualifies the 19 applicant or employee from employment with the school district, 20 charter school, nonpublic school, or contracted service provider. 21 The termination of employment pursuant to this subsection shall 22 not be subject to any grievance or appeals procedures or tenure proceedings pursuant to any ²[collective bargaining] collectively 23 bargained or negotiated² agreement or any law, rule, or regulation.¹ 24 25 ¹[4.] <u>5. a.</u>¹ After reviewing the information disclosed under 26 subsection b. of section 1 [1] $\underline{2}^{1}$ of this act and finding an 27 affirmative response to any of the inquiries in paragraph (2) of 28 subsection b. of section 1 [1] $\underline{2}^{1}$ of this act, the prospective 29 30 employer, prior to determining to continue with the applicant's job application process, shall make further inquiries of the applicant's 31 32 current or former employer to ascertain additional details regarding 33 the matter disclosed. ¹b. A school district, charter school, nonpublic school, or 34 35 contracted service provider may employ or contract with an 36 applicant on a provisional basis for a period not to exceed 90 days 37 pending review by the school district, charter school, nonpublic 38 school, or contracted service provider of information received 39 pursuant to section 2 of this act, provided that all of the following 40 conditions are satisfied: 41 (1) the applicant has complied with subsection a. of section 2 of 42 this act; 43 (2) the school district, charter school, nonpublic school, or 44 contracted service provider has no knowledge or information 45 pertaining to the applicant that the applicant is required to disclose 46 pursuant to paragraph (3) of subsection a. of section 2 of this act; 47 and

1 (3) the school district, charter school, nonpublic school, or 2 contracted service provider determines that special or emergent 3 circumstances exist that justify the temporary employment of the applicant.¹ 4 5 ¹[5.] <u>6.</u>¹ a. Information received by an employer under this act 6 shall not be deemed a public record under P.L.1963, c.73 (C.47:1A-7 8 1 et seq.) or the common law concerning access to public records. b. An employer, school district, charter school, ¹<u>nonpublic</u> 9 school,¹ school administrator, or contracted service provider that 10 provides information or records about a current or former employee 11 12 or applicant shall be immune from criminal and civil liability for 13 the disclosure of the information, unless the information or records 14 provided were knowingly false. The immunity shall be in addition 15 to and not in limitation of any other immunity provided by law. 16 ¹[6.] $7^{1}_{.1}$ a. On or after the effective date of this act, a school 17 district, charter school, ¹<u>nonpublic school</u>,¹ or contracted service 18 provider may not enter into a ²[collective negotiations] <u>collectively</u> 19 bargained or negotiated² agreement, an employment contract, an 20 agreement for resignation or termination, a severance agreement, or 21 22 any other contract or agreement or take any action that: 23 (1) has the effect of suppressing or destroying information 24 relating to an investigation related to a report of suspected child 25 abuse or sexual misconduct by a current or former employee; (2) affects the ability of the school district, charter school, 26 ¹nonpublic school,¹ or contracted service provider to report 27 suspected child abuse or sexual misconduct to the appropriate 28 29 authorities; or (3) requires the school district, charter school, ¹<u>nonpublic</u> 30 school,¹ or contracted service provider to expunge information 31 32 about allegations or finding of suspected child abuse or sexual 33 misconduct from any documents maintained by the school district, charter school, ¹<u>nonpublic school</u>,¹ or contracted service provider, 34 unless after investigation the allegations are found to be false or the 35 ²alleged² incident of child abuse ²or sexual misconduct² has not 36 been substantiated. 37 38 b. Any provision of an employment contract or agreement for 39 resignation or termination or a severance agreement that is 40 executed, amended, or entered into after the effective date of this 41 act and that is contrary to this section shall be void and unenforceable. 42 43 44 ¹8. a. The Department of Education shall establish a public 45 awareness campaign to publicize the provisions of this act and to 46 ensure applicants and employers are aware of their respective rights 47 and responsibilities under this act. The department shall post on its

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1	wahaita guidance documents and any other informational materials
1	website guidance documents and any other informational materials
2	that may assist applicants and employers in the implementation of
3	and compliance with this act.
4	b. The department shall develop forms for applicants and
5	employers that may be used to comply with the requirements of
6	subsections a. and b. of section 2 of this act, as well as any other
7	forms necessary to carry out the provisions of this act. ¹
8	
9	¹ [7.] <u>9.</u> ¹ This act shall take effect ¹ [immediately] <u>on the first</u>
10	day of the second month following enactment, but the Department
11	of Education may take any anticipatory administrative action in
12	advance as may be necessary for the implementation of this act ¹ .
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16	
17	Requires school districts, charter schools, nonpublic schools, and
18	contracted service providers to review employment history of
19	prospective employees who will have regular contact with students
20	to ascertain allegations of child abuse or sexual misconduct.

VETO MESSAGE:	No				
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes				
OLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njstatelib.org</u>					
REPORTS:	No				
HEARINGS:	No				
NEWSPAPER ARTICLES:	Yes				

"Governor signs bill to keep alleged abusers out of schools," Associated Press State Wire: New Jersey, April 11, 2018 "Murphy signs bill to prevent 'passing trash' - Law aims to keep schools from hiring teachers accused of sexual misconduct," The Star Ledger, April 12, 2018

"Gov signs law to keep schools from hiring accused sex abusers," The Jersey Journal, April 13, 2018 "New law designed to keep child predators out of schools - Murphy signs new law to help keep child predators out of NJ schools," The Press of Atlantic City, April 13, 2018

"Governor signs bill to screen teacher history," The Record, April 13, 2018

RWH/JA

SENATE, No. 414 **STATE OF NEW JERSEY** 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by: Senator JOSEPH PENNACCHIO District 26 (Essex, Morris and Passaic) Senator ANTHONY R. BUCCO District 25 (Morris and Somerset)

SYNOPSIS

Requires school districts, charter schools, and contracted service providers to review employment history of prospective employees to ascertain allegations of child abuse or sexual misconduct and includes penalties for certain willful violations.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning public school employees and supplementing
 chapter 6 of Title 18A of the New Jersey Statutes.

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

5 6

1. A school district, charter school, or contracted service
provider holding a contract with a school district or charter school
shall not employ for pay or contract for the paid services of any
person serving in a position which involves regular contact with
students unless the school district, charter school, or contracted
service provider:

13 a. Requires the applicant to provide:

14 (1) A list, including name, address, telephone number and other15 relevant contact information of the applicant's:

16 (a) current employer;

17 (b) all former employers that were schools; and

(c) all former employers where the applicant was employed in aposition that involved direct contact with children; and

(2) A written authorization that consents to and authorizes
disclosure of the information requested under subsection b. of this
section and the release of related records by the applicant's
employers listed under paragraph (1) of this subsection, and that
releases those employers from liability that may arise from the
disclosure or release of records;

26

(3) A written statement as to whether the applicant:

(a) has been the subject of any child abuse or sexual misconduct
investigation by any employer, State licensing agency, law
enforcement agency, or the Division of Child Protection and
Permanency in the Department of Children and Families, unless the
investigation resulted in a finding that the allegations were false or
the incident of child abuse was not substantiated;

(b) has ever been disciplined, discharged, nonrenewed, asked to
resign from employment, resigned from or otherwise separated from
any employment while allegations of child abuse or sexual
misconduct were pending or under investigation, or due to an
adjudication or finding of child abuse or sexual misconduct; or

(c) has ever had a license, professional license, or certificate
suspended, surrendered, or revoked while allegations of child abuse
or sexual misconduct were pending or under investigation, or due to
an adjudication or finding of child abuse or sexual misconduct;

42 and

b. Conducts a review of the employment history of the applicant
by contacting those employers listed by the applicant under the
provisions of paragraph (1) of subsection a. of this section and
requesting the following information:

47 (1) The dates of employment of the applicant; and

48 (2) A statement as to whether the applicant:

(a) was the subject of any child abuse or sexual misconduct 1 2 investigation by any employer, State licensing agency, law 3 enforcement agency, or the Division of Child Protection and 4 Permanency in the Department of Children and Families, unless the 5 investigation resulted in a finding that the allegations were false or the incident of child abuse was not substantiated; 6

was disciplined, discharged, nonrenewed, asked to resign 7 (b) 8 from employment, resigned from or otherwise separated from any 9 employment while allegations of child abuse or sexual misconduct 10 were pending or under investigation, or due to an adjudication or 11 finding of child abuse or sexual misconduct; or

12 (c) has ever had a license, professional license, or certificate 13 suspended, surrendered, or revoked while allegations of child abuse 14 or sexual misconduct were pending or under investigation, or due to 15 an adjudication or finding of child abuse or sexual misconduct.

17 2. a. An applicant who provides false information or willfully 18 fails to disclose information required in subsection a. of section 1 of this act: 19

20 (1) shall be subject to discipline up to, and including, termination 21 or denial of employment;

22 (2) may be deemed in violation of N.J.S.2C:28-3;

23 (3) may be subject to a civil penalty of not more than \$500 which 24 shall be collected in proceedings in accordance with the "Penalty 25 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

b. A school district, charter school, or contracted service 26 27 provider holding a contract with a school district or charter school 28 shall include a notification of the penalties set forth in this section 29 on all applications for employment for positions which involve 30 regular contact with students.

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32 3. No later than 20 days after receiving a request for 33 information under subsection b. of section 1 of this act, an employer 34 that has or had an employment relationship with the applicant shall 35 disclose the information requested on a standardized form 36 developed by the Department of Education.

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38 4. After reviewing the information disclosed under subsection 39 b. of section 1 of this act and finding an affirmative response to any of the inquiries in paragraph (2) of subsection b. of section 1 of this 40 41 act, the prospective employer, prior to determining to continue with 42 the applicant's job application process, shall make further inquiries 43 of the applicant's current or former employer to ascertain additional 44 details regarding the matter disclosed.

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46 5. a. Information received by an employer under this act shall 47 not be deemed a public record under P.L.1963, c.73 (C.47:1A-1 et 48 seq.) or the common law concerning access to public records.

b. An employer, school district, charter school, school
administrator, or contracted service provider that provides
information or records about a current or former employee or
applicant shall be immune from criminal and civil liability for the
disclosure of the information, unless the information or records
provided were knowingly false. The immunity shall be in addition
to and not in limitation of any other immunity provided by law.

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9 6. a. On or after the effective date of this act, a school district, 10 charter school, or contracted service provider may not enter into a 11 collective negotiations agreement, an employment contract, an 12 agreement for resignation or termination, a severance agreement, or 13 any other contract or agreement or take any action that:

(1) has the effect of suppressing or destroying information
relating to an investigation related to a report of suspected child
abuse or sexual misconduct by a current or former employee;

(2) affects the ability of the school district, charter school, or
contracted service provider to report suspected child abuse or
sexual misconduct to the appropriate authorities; or

(3) requires the school district, charter school, or contracted
service provider to expunge information about allegations or
finding of suspected child abuse or sexual misconduct from any
documents maintained by the school district, charter school, or
contracted service provider, unless after investigation the
allegations are found to be false or the incident of child abuse has
not been substantiated.

b. Any provision of an employment contract or agreement for resignation or termination or a severance agreement that is executed, amended, or entered into after the effective date of this act and that is contrary to this section shall be void and unenforceable.

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7. This act shall take effect immediately.

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STATEMENT

38 This bill prohibits a school district, charter school, or contracted 39 service provider holding a contract with a school district or charter 40 school from employing a person serving in a position which 41 involves regular contact with students unless the school district, 42 charter school, or contracted service provider conducts a review of 43 the employment history of the applicant by contacting former and 44 current employers and requesting information regarding child abuse 45 and sexual misconduct allegations. The school district, charter 46 school, or contracted service provider must ask those employers for 47 a statement as to whether the applicant:

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• was the subject of any child abuse or sexual misconduct investigation by any employer, State licensing agency, law enforcement agency, or the Division of Child Protection and Permanency in the Department of Children and Families;

was disciplined, discharged, nonrenewed, asked to resign
from employment, resigned from or otherwise separated
from any employment while allegations of child abuse or
sexual misconduct were pending or under investigation, or
due to an adjudication or finding of child abuse or sexual
misconduct; or

has ever had a license, professional license or certificate
 suspended, surrendered, or revoked while allegations of
 child abuse or sexual misconduct were pending or under
 investigation, or due to an adjudication or finding of child
 abuse or sexual misconduct.

16 The applicant must also provide his own written statement17 disclosing any of the same matters.

18 The applicant must provide a written authorization that consents 19 to and authorizes disclosure of the information requested by the 20 prospective employer and releases the applicant's former and 21 current employers from any liability arising from the disclosure.

The information received by a prospective employer under the provisions of this bill is deemed not to be a public record. In addition, the bill provides that the entity providing information or records to the prospective employer will be immune from criminal and civil liability for the disclosure of the information, unless the information or records provided were knowingly false.

On or after the effective date of this bill, a school district, charter school, or contracted service provider may not enter into a collective negotiations agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement or take any action that:

has the effect of suppressing or destroying information
relating to an investigation related to a report of suspected
child abuse or sexual misconduct by a current or former
employee;

affects the ability of the school district, charter school, or
 contracted service provider to report suspected child
 abuse or sexual misconduct to the appropriate authorities;
 or

requires the school district, charter school, or contracted
service provider to expunge information about allegations
or finding of suspected child abuse or sexual misconduct
from any documents maintained by the school district,
charter school, or contracted service provider, unless after
investigation the allegations are found to be false or the
incident of child abuse has not been substantiated.

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Any provision of an employment contract or agreement for 1 resignation or termination or a severance agreement that is 2 3 executed, amended, or entered into after the effective date of the 4 bill and that is contrary to these requirements will be void and 5 unenforceable. 6 An applicant who gives false information or willfully fails to 7 disclose information required to be provided under the bill will be 8 subject to discipline, including termination or denial of 9 employment. The applicant also may be deemed in violation of

N.J.S.2C:28-3 which concerns false statements to authorities, and
may be subject to certain civil penalties. The prospective employer

12 is required to provide notification of these possible penalties to

13 prospective employees in the employment application.

STATEMENT TO

[First Reprint] SENATE, No. 414

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 13, 2018

The Assembly Education Committee reports favorably Senate Bill No. 414 (1R) with committee amendments.

As amended, this bill prohibits a school district, charter school, nonpublic school, or contracted service provider holding a contract with a school district, nonpublic school, or charter school from employing a person serving in a position which involves regular contact with students unless the school district, charter school, nonpublic school, or contracted service provider conducts a review of the employment history of the applicant by contacting former and current employers and requesting information regarding child abuse and sexual misconduct allegations. The applicant will only be required to list employers from the prior twenty years that were schools or where the employment involved direct contact with children. The school district, charter school, nonpublic school, or contracted service provider must ask those employers for a statement as to whether the applicant:

- was the subject of any child abuse or sexual misconduct investigation by any employer, State licensing agency, law enforcement agency, or the Department of Children and Families;
- was disciplined, discharged, nonrenewed, asked to resign from employment, resigned from or otherwise separated from any employment while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct; or
- has ever had a license, professional license or certificate suspended, surrendered, or revoked while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct.

The applicant must also provide his own written statement disclosing any of the same matters.

The applicant must provide a written authorization that consents to and authorizes disclosure of the information requested by the prospective employer and releases the applicant's former and current employers from any liability arising from the disclosure.

On or after the effective date of this bill, a school district, charter school, nonpublic school, or contracted service provider may not enter into a collectively bargained or negotiated agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement or take any action that:

- has the effect of suppressing or destroying information relating to an investigation related to a report of suspected child abuse or sexual misconduct by a current or former employee;
- affects the ability of the school district, charter school, nonpublic school, or contracted service provider to report suspected child abuse or sexual misconduct to the appropriate authorities; or
- requires the school district, charter school, nonpublic school, or contracted service provider to expunge information about allegations or findings of suspected child abuse or sexual misconduct from any documents maintained by the school district, charter school, nonpublic school, or contracted service provider, unless after investigation the allegations are found to be false or the alleged incident of child abuse or sexual misconduct has not been substantiated.

An applicant who gives false information or willfully fails to disclose information required to be provided under the bill will be subject to discipline, including termination or denial of employment. The applicant also may be deemed in violation of subsection a. of N.J.S.2C:28-3, and may be subject to certain civil penalties. The prospective employer is required to provide notification of these possible penalties to prospective employees in the employment application.

As amended and reported by the committee, this bill is identical to Assembly Bill No. 3381 which also was reported by the committee on this same date.

COMMITTEE AMENDMENTS:

The committee amended the bill to:

• Require the applicant to provide a list of only those former employers from the prior 20 years. The amendments also include this time limitation in the provision that requires former employers to disclose the information requested by the prospective employer. The bill as introduced required the applicant to list all former employers that were schools or where the applicant had regular contact with children, regardless of when that employment took place; and

• Make technical clarifications.

SENATE EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 414

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 25, 2018

The Senate Education Committee favorably reports Senate Bill No. 414 with committee amendments.

This bill prohibits a school district, charter school, nonpublic school, or contracted service provider holding a contract with a school district, charter school, or nonpublic school from employing a person serving in a position which involves regular contact with students unless the school district, charter school, nonpublic school, or contracted service provider conducts a review of the employment history of the applicant by contacting former and current employers and requesting information regarding child abuse and sexual misconduct allegations. The school district, charter school, nonpublic school, or contracted service provider must ask those employers for a statement as to whether the applicant:

- was the subject of any child abuse or sexual misconduct investigation by any employer, State licensing agency, law enforcement agency, or the Division of Child Protection and Permanency in the Department of Children and Families;
- was disciplined, discharged, nonrenewed, asked to resign from employment, resigned from or otherwise separated from any employment while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct; or
- has ever had a license, professional license or certificate suspended, surrendered, or revoked while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct.

The applicant must also provide his own written statement disclosing any of the same matters.

The applicant must provide a written authorization that consents to and authorizes disclosure of the information requested by the prospective employer and releases the applicant's former and current employers from any liability arising from the disclosure.

The information received by a prospective employer under the provisions of this bill is deemed not to be a public record. In addition,

the bill provides that the entity providing information or records to the prospective employer will be immune from criminal and civil liability for the disclosure of the information, unless the information or records provided were knowingly false.

On or after the effective date of this bill, a school district, charter school, nonpublic school, or contracted service provider may not enter into a collective negotiations agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement or take any action that:

- has the effect of suppressing or destroying information relating to an investigation related to a report of suspected child abuse or sexual misconduct by a current or former employee;
- affects the ability of the school district, charter school, nonpublic school, or contracted service provider to report suspected child abuse or sexual misconduct to the appropriate authorities; or
- requires the school district, charter school, nonpublic school, or contracted service provider to expunge information about allegations or findings of suspected child abuse or sexual misconduct from any documents maintained by the school district, charter school, nonpublic school, or contracted service provider, unless after investigation the allegations are found to be false or the incident of child abuse has not been substantiated.

Any provision of an employment contract or agreement for resignation or termination or a severance agreement that is executed, amended, or entered into after the effective date of the bill and that is contrary to these requirements will be void and unenforceable.

An applicant who willfully gives false information or willfully fails to disclose information required to be provided under the bill will be subject to discipline, including termination or denial of employment. The applicant also may be deemed in violation of N.J.S.2C:28-3 which concerns false statements to authorities, and may be subject to certain civil penalties. The prospective employer is required to provide notification of these possible penalties to prospective employees in the employment application.

The committee amended the bill to:

- Include a definition of "child abuse" and "sexual misconduct";
- require nonpublic schools to adhere to the requirements of the bill;
- provide that the prospective employer, in conducting the review of the employment history of an out-of-State applicant, will make and document efforts to verify the information provided by the applicant and obtain from any out-of-State employers the requested information;

- Clarify that the review of the employment history may be conducted through telephonic, electronic, or written communications;
- Provide that if employment history information is requested and that information is not provided in the 20-day timeframe, it may be grounds for the disqualification of an applicant;
- Provide that an employer will not be liable for any claims brought by an applicant or employee who is not offered employment or whose employment is terminated because of information received regarding sexual misconduct or child abuse, or due to the inability of an employer to conduct a full review of the applicant's employment history;
- Provide that an employer has the right to terminate a person's employment or rescind an offer of employment if the person is offered employment or commences employment after the effective date of the bill and the information regarding sexual misconduct or child abuse is subsequently discovered or obtained;
- Provide procedures for employing a person on a provisional basis pending review of an applicant's employment history;
- Require the Department of Education to establish a public awareness campaign regarding provisions of the act and to develop forms which may be used to comply with the bill's requirements; and
- Revise the effective date to have the bill be effective on the first day of the second month following enactment, rather than immediately.

This bill was pre-filed for introduction in the 2018-2019 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

ASSEMBLY, No. 3381 STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED FEBRUARY 12, 2018

Sponsored by: Assemblywoman JOANN DOWNEY District 11 (Monmouth) Assemblyman JAY WEBBER District 26 (Essex, Morris and Passaic) Assemblywoman PAMELA R. LAMPITT District 6 (Burlington and Camden) Assemblyman JOSEPH A. LAGANA District 38 (Bergen and Passaic)

Co-Sponsored by:

Assemblywoman N.Munoz, Assemblymen Danielsen, A.M.Bucco, Space, Wimberly, Assemblywoman Mosquera, Assemblyman Harold J. Wirths, Assemblywomen McKnight, DiMaso, Assemblymen Benson, Thomson, Assemblywoman Murphy, Assemblyman Houghtaling, Assemblywomen Vainieri Huttle and Schepisi

SYNOPSIS

Requires school districts, charter schools, nonpublic schools, and contracted service providers to review employment history of prospective employees who will have regular contact with students to ascertain allegations of child abuse or sexual misconduct.



(Sponsorship Updated As Of: 2/16/2018)

1 AN ACT concerning school employees and supplementing chapter 6 2 of Title 18A of the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. As used in this act: 8 "Child abuse" means any conduct that falls under the purview 9 and reporting requirements of P.L.1971, c.437 (C.9:6-8.8 et seq.) 10 and is directed toward or against a child or student, regardless of the 11 age of the child or student. "Sexual misconduct" means any verbal, nonverbal, written, or 12 electronic communication, or any other act directed toward or with 13 a student that is designed to establish a sexual relationship with the 14 15 student, including a sexual invitation, dating or soliciting a date, 16 engaging in sexual dialogue, making sexually suggestive comments, 17 self-disclosure or physical exposure of a sexual or erotic nature, and 18 any other sexual, indecent or erotic contact with a student. 19 20 2. A school district, charter school, nonpublic school, or contracted service provider holding a contract with a school district, 21 22 charter school, or nonpublic school shall not employ for pay or 23 contract for the paid services of any person serving in a position 24 which involves regular contact with students unless the school 25 district, charter school, nonpublic school, or contracted service 26 provider: 27 a. Requires the applicant to provide: (1) A list, including name, address, telephone number and other 28 29 relevant contact information of the applicant's: 30 (a) current employer; 31 (b) all former employers within the last 20 years that were 32 schools; and 33 (c) all former employers within the last 20 years where the 34 applicant was employed in a position that involved direct contact with children; and 35 36 (2) A written authorization that consents to and authorizes 37 disclosure of the information requested under subsection b. of this section and the release of related records by the applicant's 38 39 employers listed under paragraph (1) of this subsection, and that 40 releases those employers from liability that may arise from the disclosure or release of records: 41 42 (3) A written statement as to whether the applicant: 43 (a) has been the subject of any child abuse or sexual misconduct 44 investigation by any employer, State licensing agency, law 45 enforcement agency, or the Department of Children and Families, 46 unless the investigation resulted in a finding that the allegations were false or the alleged incident of child abuse or sexual 47 48 misconduct was not substantiated;

(b) has ever been disciplined, discharged, nonrenewed, asked to
resign from employment, resigned from or otherwise separated from
any employment while allegations of child abuse or sexual
misconduct were pending or under investigation, or due to an
adjudication or finding of child abuse or sexual misconduct; or

6 (c) has ever had a license, professional license, or certificate
7 suspended, surrendered, or revoked while allegations of child abuse
8 or sexual misconduct were pending or under investigation, or due to
9 an adjudication or finding of child abuse or sexual misconduct;
10 and

b. Conducts a review of the employment history of the
applicant by contacting those employers listed by the applicant
under the provisions of paragraph (1) of subsection a. of this section
and requesting the following information:

15 (1) The dates of employment of the applicant; and

16 (2) A statement as to whether the applicant:

(a) was the subject of any child abuse or sexual misconduct
investigation by any employer, State licensing agency, law
enforcement agency, or the Department of Children and Families,
unless the investigation resulted in a finding that the allegations
were false or the alleged incident of child abuse or sexual
misconduct was not substantiated;

(b) was disciplined, discharged, nonrenewed, asked to resign
from employment, resigned from or otherwise separated from any
employment while allegations of child abuse or sexual misconduct
were pending or under investigation, or due to an adjudication or
finding of child abuse or sexual misconduct; or

(c) has ever had a license, professional license, or certificate
suspended, surrendered, or revoked while allegations of child abuse
or sexual misconduct were pending or under investigation, or due to
an adjudication or finding of child abuse or sexual misconduct.

The review of the employment history may be conducted through telephonic, electronic, or written communications. If the review is conducted by telephone, the results of the review shall be documented in writing by the prospective employer.

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37 3. a. An applicant who willfully provides false information or
38 willfully fails to disclose information required in subsection a. of
39 section 2 of this act:

40 (1) shall be subject to discipline up to, and including,41 termination or denial of employment;

42 (2) may be deemed in violation of subsection a. of N.J.S.2C:28-43 3; and

(3) may be subject to a civil penalty of not more than \$500
which shall be collected in proceedings in accordance with the
"Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10
et seq.).

b. A school district, charter school, nonpublic school, or
contracted service provider holding a contract with a school district,
charter school, or nonpublic school shall include a notification of
the penalties set forth in this section on all applications for
employment for positions which involve regular contact with
students.

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4. a. No later than 20 days after receiving a request for
9 information under subsection b. of section 2 of this act, an employer
10 that has or had an employment relationship within the last 20 years
11 with the applicant shall disclose the information requested.

b. The prospective employer, in conducting the review of the
employment history of an out-of-State applicant, shall make, and
document with specificity, diligent efforts to:

(1) verify the information provided by the applicant pursuant tosubsection a. of section 2 of this act; and

(2) obtain from any out-of-State employers listed by the
applicant the information requested pursuant to subsection b. of
section 2 of this act.

20 c. The failure of an employer to provide the information requested pursuant to subsection b. of section 2 of this act within 21 22 the 20 day timeframe established under subsection a. of this section 23 may be grounds for the automatic disqualification of an applicant 24 from employment with a school district, charter school, nonpublic 25 school, or contracted service provider. A school district, charter 26 school, nonpublic school, or contracted service provider shall not be 27 liable for any claims brought by an applicant who is not offered 28 employment or whose employment is terminated:

(1) because of any information received by the school district,
charter school, nonpublic school, or contracted service provider
from an employer pursuant to section 2 of this act; or

32 (2) due to the inability of the school district, charter school,
33 nonpublic school, or contracted service provider to conduct a full
34 review of the applicant's employment history pursuant to subsection
35 b. of section 2 of this act.

d. A school district, charter school, nonpublic school, or
contracted service provider shall have the right to immediately
terminate an individual's employment or rescind an offer of
employment if:

40 (1) the applicant is offered employment or commences
41 employment with the school district, charter school, nonpublic
42 school, or contracted service provider following the effective date
43 of this act; and

(2) information regarding the applicant's history of sexual
misconduct or child abuse is subsequently discovered or obtained
by the employer that the employer determines disqualifies the
applicant or employee from employment with the school district,
charter school, nonpublic school, or contracted service provider.

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1 The termination of employment pursuant to this subsection shall 2 not be subject to any grievance or appeals procedures or tenure 3 proceedings pursuant to any collectively bargained or negotiated 4 agreement or any law, rule, or regulation.

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5. a. After reviewing the information disclosed under
subsection b. of section 2 of this act and finding an affirmative
response to any of the inquiries in paragraph (2) of subsection b. of
section 2 of this act, the prospective employer, prior to determining
to continue with the applicant's job application process, shall make
further inquiries of the applicant's current or former employer to
ascertain additional details regarding the matter disclosed.

b. A school district, charter school, nonpublic school, or contracted service provider may employ or contract with an applicant on a provisional basis for a period not to exceed 90 days pending review by the school district, charter school, nonpublic school, or contracted service provider of information received pursuant to section 2 of this act, provided that all of the following conditions are satisfied:

20 (1) the applicant has complied with subsection a. of section 2 of21 this act;

(2) the school district, charter school, nonpublic school, or
contracted service provider has no knowledge or information
pertaining to the applicant that the applicant is required to disclose
pursuant to paragraph (3) of subsection a. of section 2 of this act;
and

(3) the school district, charter school, nonpublic school, or
contracted service provider determines that special or emergent
circumstances exist that justify the temporary employment of the
applicant.

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6. a. Information received by an employer under this act shall
not be deemed a public record under P.L.1963, c.73 (C.47:1A-1 et
seq.) or the common law concerning access to public records.

b. An employer, school district, charter school, nonpublic school, school administrator, or contracted service provider that provides information or records about a current or former employee or applicant shall be immune from criminal and civil liability for the disclosure of the information, unless the information or records provided were knowingly false. The immunity shall be in addition to and not in limitation of any other immunity provided by law.

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7. a. On or after the effective date of this act, a school district,
charter school, nonpublic school, or contracted service provider
may not enter into a collectively bargained or negotiated agreement,
an employment contract, an agreement for resignation or
termination, a severance agreement, or any other contract or
agreement or take any action that:

(1) has the effect of suppressing or destroying information
 relating to an investigation related to a report of suspected child
 abuse or sexual misconduct by a current or former employee;

4 (2) affects the ability of the school district, charter school,
5 nonpublic school, or contracted service provider to report suspected
6 child abuse or sexual misconduct to the appropriate authorities; or

7 (3) requires the school district, charter school, nonpublic school, 8 or contracted service provider to expunge information about 9 allegations or findings of suspected child abuse or sexual 10 misconduct from any documents maintained by the school district, 11 charter school, nonpublic school, or contracted service provider, 12 unless after investigation the allegations are found to be false or the alleged incident of child abuse or sexual misconduct has not been 13 14 substantiated.

b. Any provision of an employment contract or agreement for
resignation or termination or a severance agreement that is
executed, amended, or entered into after the effective date of this
act and that is contrary to this section shall be void and
unenforceable.

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8. a. The Department of Education shall establish a public awareness campaign to publicize the provisions of this act and to ensure applicants and employers are aware of their respective rights and responsibilities under this act. The department shall post on its website guidance documents and any other informational materials that may assist applicants and employers in the implementation of and compliance with this act.

b. The department shall develop forms for applicants and
employers that may be used to comply with the requirements of
subsections a. and b. of section 2 of this act, as well as any other
forms necessary to carry out the provisions of this act.

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9. This act shall take effect on the first day of the second month
following enactment, but the Department of Education may take
any anticipatory administrative action in advance as may be
necessary for the implementation of this act.

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STATEMENT

This bill prohibits a school district, charter school, nonpublic 41 42 school, or contracted service provider holding a contract with a 43 school district, nonpublic school, or charter school from employing 44 a person serving in a position which involves regular contact with 45 students unless the school district, charter school, nonpublic school, 46 or contracted service provider conducts a review of the employment 47 history of the applicant by contacting former and current employers 48 and requesting information regarding child abuse and sexual

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misconduct allegations. The applicant will only be required to list employers from the prior twenty years that were schools or where the employment involved direct contact with children. The school district, charter school, nonpublic school, or contracted service provider must ask those employers for a statement as to whether the applicant:

was the subject of any child abuse or sexual misconduct
investigation by any employer, State licensing agency, law
enforcement agency, or the Department of Children and
Families;

was disciplined, discharged, nonrenewed, asked to resign from employment, resigned from or otherwise separated from any employment while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct; or

has ever had a license, professional license or certificate
 suspended, surrendered, or revoked while allegations of
 child abuse or sexual misconduct were pending or under
 investigation, or due to an adjudication or finding of child
 abuse or sexual misconduct.

The applicant must also provide his own written statementdisclosing any of the same matters.

The applicant must provide a written authorization that consents to and authorizes disclosure of the information requested by the prospective employer and releases the applicant's former and current employers from any liability arising from the disclosure.

The information received by a prospective employer under the provisions of this bill is deemed not to be a public record. In addition, the bill provides that the entity providing information or records to the prospective employer will be immune from criminal and civil liability for the disclosure of the information, unless the information or records provided were knowingly false.

On or after the effective date of this bill, a school district, charter school, nonpublic school, or contracted service provider may not enter into a collectively bargained or negotiated agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement or take any action that:

- has the effect of suppressing or destroying information
 relating to an investigation related to a report of suspected
 child abuse or sexual misconduct by a current or former
 employee;
- 44 affects the ability of the school district, charter school,
 45 nonpublic school, or contracted service provider to report
 46 suspected child abuse or sexual misconduct to the
 47 appropriate authorities; or

requires the school district, charter school, nonpublic 1 2 school, or contracted service provider to expunge 3 information about allegations or findings of suspected 4 child abuse or sexual misconduct from any documents 5 maintained by the school district, charter school, 6 nonpublic school, or contracted service provider, unless 7 after investigation the allegations are found to be false or 8 the alleged incident of child abuse or sexual misconduct has not been substantiated.

10 Any provision of an employment contract or agreement for resignation or termination or a severance agreement that is 11 12 executed, amended, or entered into after the effective date of the 13 bill and that is contrary to these requirements will be void and 14 unenforceable.

15 An applicant who gives false information or willfully fails to disclose information required to be provided under the bill will be 16 subject to discipline, including termination or denial of 17 18 employment. The applicant also may be deemed in violation of 19 subsection a. of N.J.S.2C:28-3, and may be subject to certain civil The prospective employer is required to provide 20 penalties. 21 notification of these possible penalties to prospective employees in 22 the employment application.

The bill also: 23

24 • Provides that an employer will not be liable for any claims brought by an applicant or employee who is not offered 25 26 employment or whose employment is terminated because of 27 information received regarding sexual misconduct or child 28 abuse, or due to the inability of an employer to conduct a 29 full review of the applicant's employment history;

Provides that an employer has the right to terminate a 30 person's employment or rescind an offer of employment if 31 32 the person is offered employment or commences 33 employment after the effective date of this bill and the 34 information regarding sexual misconduct or child abuse is 35 subsequently discovered or obtained; and

36 Provides procedures for employing a person on a provisional ٠ 37 basis pending review of an applicant's employment history.

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STATEMENT TO

ASSEMBLY, No. 3381

STATE OF NEW JERSEY

DATED: FEBRUARY 13, 2018

The Assembly Education Committee reports favorably Assembly Bill No. 3381.

This bill prohibits a school district, charter school, nonpublic school, or contracted service provider holding a contract with a school district, nonpublic school, or charter school from employing a person serving in a position which involves regular contact with students unless the school district, charter school, nonpublic school, or contracted service provider conducts a review of the employment history of the applicant by contacting former and current employers and requesting information regarding child abuse and sexual misconduct allegations. The applicant will only be required to list employers from the prior twenty years that were schools or where the employment involved direct contact with children. The school district, charter school, nonpublic school, or contracted service provider must ask those employers for a statement as to whether the applicant:

- was the subject of any child abuse or sexual misconduct investigation by any employer, State licensing agency, law enforcement agency, or the Department of Children and Families;
- was disciplined, discharged, nonrenewed, asked to resign from employment, resigned from or otherwise separated from any employment while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct; or
- has ever had a license, professional license or certificate suspended, surrendered, or revoked while allegations of child abuse or sexual misconduct were pending or under investigation, or due to an adjudication or finding of child abuse or sexual misconduct.

The applicant must also provide his own written statement disclosing any of the same matters.

The applicant must provide a written authorization that consents to and authorizes disclosure of the information requested by the prospective employer and releases the applicant's former and current employers from any liability arising from the disclosure. On or after the effective date of this bill, a school district, charter school, nonpublic school, or contracted service provider may not enter into a collectively bargained or negotiated agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement or take any action that:

- has the effect of suppressing or destroying information relating to an investigation related to a report of suspected child abuse or sexual misconduct by a current or former employee;
- affects the ability of the school district, charter school, nonpublic school, or contracted service provider to report suspected child abuse or sexual misconduct to the appropriate authorities; or
- requires the school district, charter school, nonpublic school, or contracted service provider to expunge information about allegations or findings of suspected child abuse or sexual misconduct from any documents maintained by the school district, charter school, nonpublic school, or contracted service provider, unless after investigation the allegations are found to be false or the alleged incident of child abuse or sexual misconduct has not been substantiated.

An applicant who gives false information or willfully fails to disclose information required to be provided under the bill will be subject to discipline, including termination or denial of employment. The applicant also may be deemed in violation of subsection a. of N.J.S.2C:28-3, and may be subject to certain civil penalties. The prospective employer is required to provide notification of these possible penalties to prospective employees in the employment application.

As reported by the committee, this bill is identical to Senate Bill No. 414 (1R), which was amended and also reported by the committee on this same date.

Office of the Governor | Governor Murphy Signs Legislation into Law to Strengthen Student Safety



Governor Murphy Signs Legislation into Law to Strengthen Student Safety

04/11/2018

Trenton- Governor Phil Murphy today announced that he has signed the following bill into law:

S-414/A-3381 (Pennacchio, Bucco, Ruiz /Downey, Webber, Lampitt, Lagana) - Requires school districts, charter schools, nonpublic schools, and contracted service providers to review employment history of prospective employees who will have regular contact with students to ascertain allegations of child abuse or sexual misconduct.

"Ensuring our children are safe when they go to school every day is our number one priority," **said Governor Murphy**. "By requiring public, charter, nonpublic schools and contracted service providers to perform a detailed investigation of prior employment histories of applicants who are applying for jobs entailing regular contact with students, this common-sense legislation will begin to fill a serious gap in our hiring system. Parents should have the peace of mind that their children attend school in an environment in which they can safely learn, grow, thrive and succeed."



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