#### 54:4-3.30 & 54:4-3.31; Sec.7 REPEALER et al

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2019 **CHAPTER:** 413

**NJSA:** 54:4-3.30 & 54:4-3.31; Sec.7 REPEALER et al (Authorizes veteran's property tax exemption

and veteran's property tax deduction for honorably discharged veterans of United States

Armed Forces who did not serve in time of war or other emergency.)

BILL NO: S2599 (Substituted for A1268)

SPONSOR(S) Christopher Bateman and others

DATE INTRODUCED: 5/21/2018

**COMMITTEE:** ASSEMBLY: Appropriations

**SENATE:** Budget & Appropriations

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: 1/13/2020

**SENATE:** 1/13/2020

**DATE OF APPROVAL:** 1/21/2020

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Senate Committee Substitute enacted)

Yes

S2599

**SPONSOR'S STATEMENT:** (Begins on page 13 of introduced bill) Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at <a href="https://www.njleg.state.nj.us">www.njleg.state.nj.us</a>)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A1268

**SPONSOR'S STATEMENT:** (Begins on page 13 of introduced bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at <a href="https://www.njleg.state.nj.us">www.njleg.state.nj.us</a>)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes 12/27/2019

1/14/2020

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING:
Yes

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: Yes

Committee meeting of Assembly Military and Veterans' Affairs Committee: the Committee will receive testimony from State and national leaders from the veteran community to discuss legislation that would broaden eligibility for certain veteran's benefits

[June 13, 2018, Wildwood, New Jersey] Call number: 974.90 S684, 2018a

Online at: http://hdl.handle.net/10929/48113

#### NEWSPAPER ARTICLES:

Yes

"MURPHY SIGNS BILLS ON VAPING, SCHOOL LUNCHES, 'GAY" The Record, January 22, 2020 "Vaping products with tempting flavors like mint," The Burlington County Times, January 22, 2020

#### Also of possible interest:

Public hearing before Assembly Military and Veterans' Affairs Committee: the public hearing will be held in accordance with Article IX, paragraph I of the New Jersey Constitution and Rule 19:3 of the General Assembly on the following Assembly Concurrent Resolution: Assembly Concurrent Resolution 57 "Proposes constitutional amendment to extend veterans' property tax deduction and veterans' property tax exemption to veterans who did not serve in time of war or other emergency" [December 6, 2019, Trenton, New Jersey]

Call number: 974.90 T235, 2019b

Online at: http://hdl.handle.net/10929/56368

Rwh/cl

#### P.L. 2019, CHAPTER 413, *approved January 21*, *2020* Senate Committee Substitute for Senate, No. 2599

AN ACT concerning eligibility to receive a veterans' property tax deduction and a veterans' property tax exemption and revising various parts of the statutory law.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1948, c.259 (C.54:4-3.30) is amended to read as follows:
- 10 1. a. The dwelling house and the lot or curtilage whereon the same is erected, of any citizen and resident of this State, now or 11 hereafter honorably discharged or released under honorable 12 13 circumstances, from active service [, in time of war,] in any branch 14 of the Armed Forces of the United States, who has been or shall be 15 declared by the United States [Veterans Administration] Department of Veterans' Affairs or its successor to have a service-16 17 connected disability from paraplegia, sarcoidosis, osteochondritis 18 resulting in permanent loss of the use of both legs, or permanent 19 paralysis of both legs and lower parts of the body, or from 20 hemiplegia and has permanent paralysis of one leg and one arm or 21 either side of the body, resulting from injury to the spinal cord, 22 skeletal structure, or brain or from disease of the spinal cord not 23 resulting from any form of syphilis; or from total blindness; or from 24 amputation of both arms or both legs, or both hands or both feet, or 25 the combination of a hand and a foot; or from other service-26 connected disability declared by the United States Veterans 27 Administration or its successor to be a total or 100% permanent 28 disability, and not so evaluated solely because of hospitalization or 29 surgery and recuperation, sustained through enemy action, or 30 accident, or resulting from disease contracted while in such active service, shall be exempt from taxation, on proper claim made 31 32 therefor, and such exemption shall be in addition to any other 33 exemption of such person's real and personal property which now is 34 or hereafter shall be prescribed or allowed by the Constitution or by 35 law but no taxpayer shall be allowed more than one exemption 36 under this act.
  - b. (1) The surviving spouse of any such citizen and resident of this State, who at the time of death was entitled to the exemption provided under this act, shall be entitled, on proper claim made

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

therefor, to the same exemption as the deceased had, during the surviving spouse's widowhood or widowerhood, as the case may be, and while a resident of this State, for the time that the surviving spouse is the legal owner thereof and actually occupies the said dwelling house or any other dwelling house thereafter acquired.

- (2) The surviving spouse of any citizen and resident of this State who was honorably discharged and, after the citizen and resident's death, is declared to have suffered a service-connected disability as provided in subsection a. of this section, shall be entitled, on proper claim made therefor, to the same exemption the deceased would have become eligible for. The exemption shall continue during the surviving spouse's widowhood or widowerhood, as the case may be, and while a resident of this State, for the time that the surviving spouse is the legal owner thereof and actually occupies the dwelling house or any other dwelling house thereafter acquired.
- c. The surviving spouse of any citizen and resident of this State, who died in active service [in time of war] in any branch of the Armed Forces of the United States, shall be entitled, on proper claim made therefor, to an exemption from taxation on the dwelling house and lot or curtilage whereon the same is erected, during the surviving spouse's widowhood or widowerhood, as the case may be, and while a resident of this State, for the time that the surviving spouse is the legal owner thereof and actually occupies the said dwelling or any other dwelling house thereafter acquired.
- d. The surviving spouse of any citizen and resident of this State who died prior to January 10, 1972, that being the effective date of P.L.1971, c.398, and whose circumstances were such that, had said law become effective during the deceased's lifetime, the deceased would have become eligible for the exemption granted under this section as amended by said law, shall be entitled, on proper claim made therefor, to the same exemption as the deceased would have become eligible for upon the dwelling house and lot or curtilage occupied by the deceased at the time of death, during the surviving spouse's widowhood or widowerhood, as the case may be, and while a resident of this State, for the time that the surviving spouse is the legal owner thereof and actually occupies the said dwelling house on the premises to be exempted.
- e. Nothing in this act shall be intended to include paraplegia or hemiplegia resulting from locomotor ataxia or other forms of syphilis of the central nervous system, or from chronic alcoholism, or to include other forms of disease resulting from the veteran's own misconduct which may produce signs and symptoms similar to those resulting from paraplegia, osteochondritis, or hemiplegia.

44 (cf: P.L.2007, c.317, s.1)

2. Section 2 of P.L.1948, c.259 (C.54:4-3.31) is amended to read as follows:

2. All exemptions from taxation under P.L.1948, c.259 1 2 (C.54:4-3.30 et seq.) shall be allowed by the assessor upon the 3 filing with him of a claim in writing under oath, made by or on 4 behalf of the person claiming the same, showing the right to the 5 exemption, briefly describing the property for which exemption is 6 claimed and having annexed thereto a certificate of the claimant's 7 honorable discharge or release under honorable circumstances, from 8 active service [, in time of war,] in any branch of the [armed 9 forces Armed Forces of the United States and a certificate from the 10 United States [Veterans Administration] Department of Veterans' 11 Affairs or its successor, certifying to a service-connected disability 12 of such claimant of the character described in section 1 of P.L.1948, 13 c.259 (C.54:4-3.30). In the case of a claim by a surviving spouse of 14 such veteran, the claimant shall establish in writing under oath that 15 the claimant is the owner of the legal title to the premises on which 16 exemption is claimed; that the claimant occupies the dwelling house on said premises as the claimant's legal residence in this State; that 17 18 the veteran shall have been declared, either during the veteran's 19 lifetime or after the veteran's death, by the United States [Veterans 20 Administration Department of Veterans' Affairs to have or to have 21 had a service-connected disability of a character described in this 22 act, or, in the case of a claim for an exemption under subsection c. 23 of section 1 of P.L.1948, c.259 (C.54:4-3.30), that the veteran shall 24 have been declared to have died in active service [in time of war]; that the veteran was entitled to an exemption provided for in this 25 26 act, except for an exemption under paragraph (2) of subsection b. 27 and subsection c. of section 1 hereof, at the time of death; and that 28 the claimant is a resident of this State and has not remarried. Such 29 exemptions shall be allowed and prorated by the assessor for the 30 remainder of any taxable year from the date the claimant shall have 31 acquired title to the real property intended to be exempt by this act. 32 Where a portion of a multiple-family building or structure occupied 33 by the claimant is the subject of such exemption, the assessor shall 34 aggregate the assessment on the lot or curtilage and building or 35 structure and allow an exemption of that percentage of the 36 aggregate assessment as the value of the portion of the building or 37 structure occupied by the claimant bears to the value of the entire 38 building or structure. 39 (cf: P.L.2007, c.317, s.2)

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3. Section 1 of P.L.1963, c.171 (C.54:4-8.10) is amended to read as follows:

1. (a) **[**"Active service in time of war" means active service by a person, while in the United States Armed Forces, at some time during one of the following periods:

Operation "Iraqi Freedom", on or after the date the President of the United States or the United States Secretary of Defense designates as the inception date of that operation, who served in Iraq or in another area in the region in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before the date the President of the United States or the United States Secretary of Defense designates as the termination date of that operation; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The period of rescue and recovery of the victims of the terrorist attack on the World Trade Center in New York, New York, on September 11, 2001, who served on the pile of rubble that resulted from the attacks on the World Trade Center in direct support of that rescue and recovery effort for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on September 11, 2001 and ending on May 30, 2002; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Enduring Freedom", on or after September 11, 2001, who served in a theater of operation and in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before the date the President of the United States or the United States Secretary of Defense designates as the termination date of that operation; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Restore Hope" in Somalia, on or after December 5, 1992, or the date of inception of that operation as proclaimed by the President of the United States or Congress, whichever date is earliest, who has served in Somalia or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before March 31, 1994; provided that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14-day service as herein provided;

Operations "Joint Endeavor" and "Joint Guard" in the Republic of Bosnia and Herzegovina, on or after November 20, 1995, who served in such active service in direct support of one or both of the operations for at least 14 days, continuously or in the aggregate,

commencing on or before June 20, 1998, and (1) was deployed in that nation or in another area in the region, or (2) was on board a United States naval vessel operating in the Adriatic Sea, or (3) operated in airspace above the Republic of Bosnia and Herzegovina; provided that any person receiving an actual serviceincurred injury or disability shall be classed as a veteran whether or not that person completed the 14-day service requirement;

Operation Northern Watch and Operation Southern Watch, on or after August 27, 1992, or the date of inception of that operation, as proclaimed by the President of the United States, Congress or United States Secretary of Defense, whichever date of inception is earliest, who served in the theater of operation, including in the Arabian peninsula and the Persian Gulf, and in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service, commencing on or before the date of termination as proclaimed by the President of the United States, Congress or United States Secretary of Defense, whichever date of termination is the latest; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Desert Shield/Desert Storm" mission in the Arabian peninsula and the Persian Gulf, on or after August 2, 1990 or the date of inception of that operation, as proclaimed by the President of the United States or Congress, whichever date of inception is earliest, who has served in the Arabian peninsula or on board any ship actively engaged in patrolling the Persian Gulf for a period, continuous or in the aggregate, of at least 14 days commencing on or before the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Panama peacekeeping mission, on or after December 20, 1989 or the date of inception of that mission, as proclaimed by the President of the United States or Congress, whichever date of inception is earliest, who has served in Panama or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before January 31, 1990 or the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Grenada peacekeeping mission, on or after October 23, 1983, who has served in Grenada or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before November 21, 1983 or the date of termination of that mission as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

 The Lebanon peacekeeping mission, on or after September 26, 1982, who has served in Lebanon or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before December 1, 1987 or the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Vietnam conflict, December 31, 1960, to May 7, 1975;

The Lebanon crisis, on or after July 1, 1958, who has served in Lebanon or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before November 1, 1958 or the date of termination of that conflict, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Korean conflict, June 23, 1950 to January 31, 1955;

35 World War II, September 16, 1940 to December 31, 1946;

World War I, April 6, 1917 to November 11, 1918, and in the case of service with the United States military forces in Russia, April 6, 1917 to April 1, 1920;

Spanish-American War, April 21, 1898 to August 13, 1898;

Civil War, April 15, 1861 to May 26, 1865; or, as to any subsequent war, during the period from the date of declaration of war to the date on which actual hostilities shall cease. I (Deleted by amendment, P.L., c. (pending before the Legislature as this bill)

45 (b) "Assessor" means the assessor, board of assessors or any 46 other official or body of a taxing district charged with the duty of assessing real and personal property for the purpose of general taxation.

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- (c) "Collector" means the collector or receiver of taxes of a taxing district.
- (d) "Honorably discharged or released under honorable 5 6 circumstances from active service [in time of war,]" means and 7 includes every form of separation from active, full-time duty with 8 military or naval pay and allowances in some branch of the Armed 9 Forces of the United States [in time of war], other than those 10 marked "dishonorable," "undesirable," "bad conduct," "by sentence 11 of general court martial," "by sentence of summary court martial" or 12 similar expression indicating that the discharge or release was not 13 under honorable circumstances. A disenrollment certificate or other 14 form of release terminating temporary service in a military or naval 15 branch of the armed forces rendered on a voluntary and part-time 16 basis without pay, or a release from or deferment of induction into 17 the active military or naval service shall not be deemed to be 18 included in the aforementioned phrase.
  - (e) "Pre-tax year" means the particular calendar year immediately preceding the "tax year."
  - (f) "Resident" means one legally domiciled within the State of New Jersey. Mere seasonal or temporary residence within the State, of whatever duration, shall not constitute domicile within the State for the purposes of this act. Absence from this State for a period of 12 months shall be prima facie evidence of abandonment of domicile in this State. The burden of establishing legal domicile within the State shall be upon the claimant.
  - (g) "Tax year" means the particular calendar year in which the general property tax is due and payable.
- 30 (h) "Veteran" means any citizen and resident of this State 31 honorably discharged or released under honorable circumstances 32 from active service [in time of war] in any branch of the Armed 33 Forces of the United States.
  - (i) "Veteran's deduction" means the deduction against the taxes payable by any person, allowable pursuant to this act.
    - (j) "Surviving spouse" means the surviving wife or husband of any of the following, while he or she is a resident of this State, during widowhood or widowerhood:
  - 1. A citizen and resident of this State who has died or shall die while on active duty [in time of war] in any branch of the Armed Forces of the United States; or
- 2. A citizen and resident of this State who has had or shall hereafter have active service [in time of war] in any branch of the Armed Forces of the United States and who died or shall die while on active duty in a branch of the Armed Forces of the United States; or

- 3. A citizen and resident of this State who has been or may hereafter be honorably discharged or released under honorable circumstances from active service [in time of war] in any branch of the Armed Forces of the United States.
- (k) "Cooperative" means a housing corporation or association incorporated or organized under the laws of New Jersey which entitles a shareholder thereof to possess and occupy for dwelling purposes a house, apartment or other structure owned or leased by the corporation or association.
- (1) "Mutual housing corporation" means a corporation not-forprofit incorporated under the laws of New Jersey on a mutual or cooperative basis within the scope of section 607 of the "National Defense Housing Act," Pub.L.76-849 (42 U.S.C.s.1521 et seq.), which acquired a National Defense Housing Project pursuant to that act.
- (m) "Continuing care retirement community" means a residential facility primarily for retired persons where lodging and nursing, medical or other health related services at the same or another location are provided as continuing care to a resident of the facility pursuant to an agreement effective for the life of the resident and in consideration of the payment of an entrance fee with or without other periodic charges, which agreement requires the individual to bear a share of the property taxes that are assessed upon the continuing care retirement community, if a share is attributable to the unit that the resident occupies.

(cf: P.L.2019, c.203, s.1)

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- 4. Section 2 of P.L.1963, c.171 (C.54:4-8.11) is amended to read as follows:
- 2. Every person a citizen and resident of this State now or hereafter honorably discharged or released under honorable circumstances from active service [in time of war] in any branch of the Armed Forces of the United States and a surviving spouse as defined herein, during her widowhood or his widowerhood, and while a resident of this State, shall be entitled, annually, on proper claim being made therefor, to a deduction from the amount of any tax bill for taxes on real or personal property or both in the sum of \$100 in tax year 2000, \$150 in tax year 2001, \$200 in tax year 2002, and \$250 in each subsequent tax year, or if the amount of any such tax shall be less than \$100 in tax year 2000, \$150 in tax year 2001, \$200 in tax year 2002, and \$250 in each subsequent tax year, to a cancellation thereof. A person otherwise eligible for the veterans' deduction who is a resident of a continuing care retirement community shall receive the amount of the deduction to the extent of the share of the taxes assessed against the real property of the continuing care retirement community that is attributable to the unit that the resident occupies. The continuing care retirement

community shall provide that amount as a payment or credit to the 1 2 resident for the amount of the property tax credit received by the 3 continuing care retirement community. That payment or credit shall 4 be made to the resident no later than 30 days after the continuing 5 care retirement community receives the property tax bill on which 6 the credit appears.

(cf: P.L.2019, c.203, s.2)

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- 5. Section 3 of P.L.1963, c.171 (C.54:4-8.12) is amended to read as follows:
- No veteran's deduction from taxes assessed against real and 12 personal property, as provided herein, shall be allowed except upon 13 written application therefor, which application shall be on a form 14 prescribed by the Director of the Division of Taxation, in the 15 Department of the Treasury, and provided for the use of claimants hereunder by the governing body of the municipality constituting 16 17 the taxing district in which such claim is to be filed and the 18 application has been approved as provided in this act. An assessor 19 shall not require the filing of an application for a veteran's 20 deduction under this act of any person who has filed, or shall file, a 21 claim for an exemption from taxation under chapter 184 of the laws 22 of 1951, on or before December 31, 1963, but shall approve a 23 veteran's deduction for such person, if it appears from such claim 24 for exemption that such person meets all the other prerequisites required by law for the approval of a claim for a veteran's 26 deduction. Each assessor may at any time inquire into the right of a 27 claimant to the continuance of a veteran's deduction hereunder and 28 for that purpose he may require the filing of a new application or the submission of such proof as he shall deem necessary to 30 determine the right of the claimant to continuance of such 31 deduction. No application for a veteran's deduction based upon 32 service in the Armed Forces of the United States shall be allowed 33 unless there is annexed thereto a copy, which may be photostatic, of 34 claimant's certificate of honorable discharge or of his certificate of 35 release under honorable circumstances from active service [in time 36 of war I in a branch of the Armed Forces of the United States. In 37 the case of an application by a surviving spouse said application 38 shall not be allowed unless it clearly establishes that:
  - (a) Claimant's spouse died while on active duty in a branch of the Armed Forces of the United States, having had active service [in time of war, as herein defined,] in a branch of the Armed Forces of the United States, or in the case of a surviving spouse of a veteran, claimant shall establish that the veteran was honorably discharged or released under honorable circumstances from active service [in time of war] in any branch of the Armed Forces of the United States, (b) claimant's spouse was a citizen and resident of this State at the time of death, (c) claimant was the spouse of the

veteran at the time of the veteran's death, and (d) claimant is a resident of this State and has not remarried.

(cf: P.L.1997, c.30, s.1)

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- 6. Section 8 of P.L.1963, c.171 (C.54:4-8.17) is amended to read as follows:
- 7 8. No person shall be allowed a veteran's deduction from the 8 tax assessed against real and personal property of more than \$100 in 9 the aggregate in tax year 2000, \$150 in the aggregate in tax year 10 2001, \$200 in the aggregate in tax year 2002 and \$250 in the 11 aggregate in any subsequent tax year, but a veteran's deduction may 12 be claimed in any taxing district in which the claimant has taxable property and may be apportioned, at the claimant's option, between 13 14 two or more taxing districts; provided such claims shall not exceed 15 \$100 in the aggregate in tax year 2000, \$150 in the aggregate in tax year 2001, \$200 in the aggregate in tax year 2002 and \$250 in the 16 17 aggregate in any subsequent tax year. If a surviving spouse, as 18 herein defined, shall have been honorably discharged or released 19 under honorable circumstances from active service [in time of war] 20 in any branch of the Armed Forces of the United States, the 21 surviving spouse shall be entitled to a veteran's deduction for each 22 The veteran's deductions herein provided shall be in 23 addition to any exemptions now or hereafter provided by any other 24 statute for disabled veterans or surviving spouses, as herein defined, 25 and in addition to any deductions provided under P.L.1963, c.172 26 (C.54:4-8.40 et seq.) for senior citizens and the permanently and 27 totally disabled, and certain surviving spouses thereof, to which the 28 claimant is entitled. In addition, a claimant may receive any 29 homestead rebate or credit provided by law.

30 (cf: P.L.2000, c.9, s.2)

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7. Section 2 of P.L.1971, c.398 (C.54:4-3.33a) is repealed.

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8. This act shall take effect immediately, but shall remain inoperative until the approval by the voters of a constitutional amendment authorizing the extension of the veterans' property tax deduction and the veterans' property tax exemption to citizens and residents of the State now or hereafter honorably discharged or released under honorable circumstances from active service who did not serve in time of war or other emergency.

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Authorizes veterans' property tax exemption and veterans' property tax deduction for honorably discharged veterans of United States Armed Forces who did not serve in time of war or other emergency.

## **SENATE, No. 2599**

# **STATE OF NEW JERSEY**

### 218th LEGISLATURE

INTRODUCED MAY 21, 2018

**Sponsored by:** 

Senator CHRISTOPHER "KIP" BATEMAN

**District 16 (Hunterdon, Mercer, Middlesex and Somerset)** 

**Senator JAMES BEACH** 

**District 6 (Burlington and Camden)** 

**Co-Sponsored by:** 

Senator A.R.Bucco

#### **SYNOPSIS**

Expands eligibility to receive the veteran's property tax deduction and the veteran's property tax exemption.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/5/2018)

AN ACT concerning eligibility to receive a veterans' property tax deduction and a veterans' property tax exemption, amending P.L.1963, c.171 and P.L.1948, c.259, and supplementing chapter 4 of Title 54 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1948, c.259 (C.54:4-3.30) is amended to read as follows:
- 1. a. The dwelling house and the lot or curtilage whereon the 11 12 same is erected, of any [citizen and] resident of this State, [now or 13 hereafter] honorably discharged or released under honorable 14 circumstances [,] from [active service, in time of war, in any 15 branch of the Armed Forces of the United States or a reserve component thereof, who has been [or shall be] declared by the 16 17 United States [Veterans Administration] Department of Veterans' Affairs or its successor to have a service-connected **[**disability from 18 19 paraplegia, sarcoidosis, osteochondritis resulting in permanent loss 20 of the use of both legs, or permanent paralysis of both legs and 21 lower parts of the body, or from hemiplegia and has permanent 22 paralysis of one leg and one arm or either side of the body, resulting 23 from injury to the spinal cord, skeletal structure, or brain or from 24 disease of the spinal cord not resulting from any form of syphilis; or 25 from total blindness; or from amputation of both arms or both legs, 26 or both hands or both feet, or the combination of a hand and a foot; 27 or from other service-connected disability declared by the United States Veterans Administration or its successor to be a total or 28 29 100% total and permanent disability, [and not so evaluated solely 30 because of hospitalization or surgery and recuperation, sustained 31 through enemy action, or accident, or resulting from disease 32 contracted while in such active service, I shall be exempt from taxation, on proper claim made therefor [, and such]. An exemption 33 34 under this section shall be in addition to any other exemption of 35 such person's real [and personal] property which [now] is [or 36 hereafter shall be **]** prescribed or allowed by the Constitution or by 37 law but no taxpayer shall be allowed more than one exemption 38 under this act.
  - b. (1) The surviving spouse of any such [citizen and] resident of this State, who at the time of death was entitled to the exemption provided under this act, shall be entitled, on proper claim made therefor, to the same exemption [as the deceased had], during the surviving spouse's widowhood or widowerhood [, as the case

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- may be, and while a resident of this State, [for the time] provided that the surviving spouse is the legal owner [thereof and actually occupies the said] and occupant of the dwelling house [or any other dwelling house thereafter acquired] for which the exemption is claimed.
- (2) The surviving spouse of any [citizen and] resident of this State who was honorably discharged and, after the [citizen and] resident's death, is declared to have suffered a service-connected disability as provided in subsection a. of this section, shall be entitled, on proper claim made therefor, to the same exemption the deceased would have become eligible for. The exemption shall continue during the surviving spouse's widowhood or widowerhood [, as the case may be,] and while a resident of this State, [for the time] provided that the surviving spouse is the legal owner [thereof and actually occupies and occupant of the dwelling house [or any other dwelling house thereafter acquired for which the exemption is claimed.

- c. The surviving spouse of any [citizen and] resident of this State, who died in active service in [time of war in any branch of] the Armed Forces of the United States or a reserve component thereof as a result of a service-connected injury or disease, shall be entitled, on proper claim made therefor, to an exemption from taxation on the dwelling house and lot or curtilage whereon the same is erected, during the surviving spouse's widowhood or widowerhood [, as the case may be,] and while a resident of this State, [for the time] provided that the surviving spouse is the legal owner [thereof and actually occupies the said dwelling or any other] and occupant of the dwelling house [thereafter acquired] for which the exemption is claimed.
- d. The surviving spouse of any citizen and resident of this State who died prior to [January 10, 1972, that being] the effective date of [P.L.1971, c.398] P.L. , c. (pending before the Legislature as this bill), and whose circumstances were such that, had said law become effective during the deceased's lifetime, the deceased would have become eligible for the exemption granted under this section as amended by said law, shall be entitled, on proper claim made therefor, to the same exemption [as the deceased would have become eligible for upon the dwelling house and lot or curtilage occupied by the deceased at the time of death,] during the surviving spouse's widowhood or widowerhood [, as the case may be,] and while a resident of this State, [for the time] provided that the surviving spouse is the legal owner [thereof and actually occupies the said] and occupant of the dwelling house [on the premises to be exempted] for which the exemption is claimed.
- e. [Nothing in this act shall be intended to include paraplegia or hemiplegia resulting from locomotor ataxia or other forms of

1 syphilis of the central nervous system, or from chronic alcoholism, 2 or to include other forms of disease resulting from the veteran's own 3 misconduct which may produce signs and symptoms similar to 4 those resulting from paraplegia, osteochondritis, or hemiplegia] 5 (Deleted by amendment, P.L., c.) (pending before the 6 Legislature as this bill). 7

(cf: P.L.2007, c.317, s.1)

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9 2. Section 2 of P.L.1948, c.259 (C.54:4-3.31) is amended to 10 read as follows:

11 [All exemptions from taxation under P.L.1948, c.259 (C.54:4-3.30 et seq.) shall be allowed by the assessor upon the 12 13 filing with him of a claim in writing under oath, made by or on 14 behalf of the person claiming the same, showing the right to the 15 exemption, briefly describing A municipal tax assessor shall allow 16 an exemption under section 1 of P.L.1948, c.259 (C.54:4-3.30) to a 17 claimant when the claimant, or a person acting on behalf of the claimant, files with the assessor a claim in writing under oath that 18 19 <u>contains</u>: (1) a brief description of the property for which exemption 20 is claimed [and having annexed thereto]; (2) a certificate of the 21 claimant's honorable discharge or release under honorable 22 circumstances [,] from active service [, in time of war,] in [any 23 branch of the armed forces the Armed Forces of the United States 24 or a reserve component thereof; and (3) a certificate from the 25 United States [Veterans Administration] Department of Veterans' 26 Affairs or its successor, certifying to a service-connected disability 27 of [such] the claimant of the character described in section 1 of P.L.1948, c.259 (C.54:4-3.30). In the case of a claim by a surviving 28 29 spouse of such veteran, the claimant shall establish in writing under 30 oath that (1) the claimant is the owner of the legal title to the 31 premises on which exemption is claimed; (2) that the claimant 32 occupies the dwelling house on said premises as the claimant's legal 33 residence in this State; (3) that the veteran [shall have been] was 34 declared, either during the veteran's lifetime or after the veteran's 35 death, by the United States [Veterans Administration] Department 36 of Veterans' Affairs to have or to have had a service-connected 37 disability of a character described in [this act] section 1 of 38 P.L.1948, c.259 (C.54:4-3.30), or, in the case of a claim for an 39 exemption under subsection c. of [section 1 of P.L.1948, c.259] (C.54:4-3.30) that section, that the veteran [shall have been] was 40 41 declared to have died in active service [in time of war]; (4) that the 42 veteran was entitled to an exemption provided [for in this act] 43 under section 1 of P.L.1948, c.259 (C.54:4-3.30), except for an 44 exemption under paragraph (2) of subsection b. and subsection c. or 45 <u>d.</u> of section 1 [hereof] of that section, at the time of death; and (5) 46 that the claimant is a resident of this State and has not remarried.

- 1 [Such exemptions] <u>Exemptions provided for under section 1 of</u>
- 2 <u>P.L.1948, c.259 (C.54:4-3.30 et seq.)</u> shall be allowed and prorated
- 3 by the assessor for the remainder of any taxable year from the date
- 4 the claimant shall have acquired title to the real property intended to
- 5 be exempt by this act. Where a portion of a multiple-family
- 6 building or structure occupied by the claimant is the subject of such
- 7 exemption, the assessor shall aggregate the assessment on the lot or
- 8 curtilage and building or structure and allow an exemption of that
- 9 percentage of the aggregate assessment as the value of the portion
- 10 of the building or structure occupied by the claimant bears to the
- value of the entire building or structure.
- 12 (cf: P.L.2007, c.317, s.2)

- 3. Section 1 of P.L.1963, c.171 (C.54:4-8.10) is amended to read as follows:
- 1. (a) **[**"Active service in time of war" means active service by a person, while in the United States Armed Forces, at some time during one of the following periods:

Operation "Iraqi Freedom", on or after the date the President of the United States or the United States Secretary of Defense designates as the inception date of that operation, who served in Iraq or in another area in the region in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before the date the President of the United States or the United States Secretary of Defense designates as the termination date of that operation; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The period of rescue and recovery of the victims of the terrorist attack on the World Trade Center in New York, New York, on September 11, 2001, who served on the pile of rubble that resulted from the attacks on the World Trade Center in direct support of that rescue and recovery effort for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on September 11, 2001 and ending on May 30, 2002; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Enduring Freedom", on or after September 11, 2001, who served in a theater of operation and in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before the date the President of the United States or the United States Secretary of Defense designates as the termination date of that operation; provided, that any person receiving an actual service-incurred injury

or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Restore Hope" in Somalia, on or after December 5, 1992, or the date of inception of that operation as proclaimed by the President of the United States or Congress, whichever date is earliest, who has served in Somalia or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before March 31, 1994; provided that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14-day service as herein provided;

Operations "Joint Endeavor" and "Joint Guard" in the Republic of Bosnia and Herzegovina, on or after November 20, 1995, who served in such active service in direct support of one or both of the operations for at least 14 days, continuously or in the aggregate, commencing on or before June 20, 1998, and (1) was deployed in that nation or in another area in the region, or (2) was on board a United States naval vessel operating in the Adriatic Sea, or (3) operated in airspace above the Republic of Bosnia and Herzegovina; provided that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person completed the 14-day service requirement;

Operation Northern Watch and Operation Southern Watch, on or after August 27, 1992, or the date of inception of that operation, as proclaimed by the President of the United States, Congress or United States Secretary of Defense, whichever date of inception is earliest, who served in the theater of operation, including in the Arabian peninsula and the Persian Gulf, and in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service, commencing on or before the date of termination as proclaimed by the President of the United States, Congress or United States Secretary of Defense, whichever date of termination is the latest; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Desert Shield/Desert Storm" mission in the Arabian peninsula and the Persian Gulf, on or after August 2, 1990 or the date of inception of that operation, as proclaimed by the President of the United States or Congress, whichever date of inception is earliest, who has served in the Arabian peninsula or on board any ship actively engaged in patrolling the Persian Gulf for a period, continuous or in the aggregate, of at least 14 days commencing on or before the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any

person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 4 days' service as herein provided;

The Panama peacekeeping mission, on or after December 20, 1989 or the date of inception of that mission, as proclaimed by the President of the United States or Congress, whichever date of inception is earliest, who has served in Panama or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before January 31, 1990 or the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Grenada peacekeeping mission, on or after October 23, 1983, who has served in Grenada or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before November 21, 1983 or the date of termination of that mission as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Lebanon peacekeeping mission, on or after September 26, 1982, who has served in Lebanon or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before December 1, 1987 or the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Vietnam conflict, December 31, 1960, to May 7, 1975;

The Lebanon crisis, on or after July 1, 1958, who has served in Lebanon or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before November 1, 1958 or the date of termination of that conflict, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall

- 1 be classed as a veteran whether or not that person has completed the
- 2 14 days' service as herein provided;
- The Korean conflict, June 23, 1950 to January 31, 1955;
- World War II, September 16, 1940 to December 31, 1946;
- World War I, April 6, 1917 to November 11, 1918, and in the case of service with the United States military forces in Russia,
- 7 April 6, 1917 to April 1, 1920;

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- 8 Spanish-American War, April 21, 1898 to August 13, 1898;
- 9 Civil War, April 15, 1861 to May 26, 1865; or, as to any subsequent war, during the period from the date of declaration of
- war to the date on which actual hostilities shall cease **1** (Deleted by
- 12 <u>amendment, P.L.</u>, c. ) (pending before the Legislature as this bill).
  - (b) "Assessor" means the assessor, board of assessors or any other official or body of a taxing district charged with the duty of assessing real and personal property for the purpose of general taxation.
  - (c) "Collector" means the collector or receiver of taxes of a taxing district.
  - (d) "Honorably discharged or released under honorable circumstances [from active service in time of war,]" means [and includes] every form of separation from active[, full-time duty with military or naval pay and allowances in some branch of the] service in the Armed Forces of the United States [in time of war] or from
- 25 <u>military service in a reserve component thereof</u>, other than those
- marked "dishonorable," "undesirable," "bad conduct," "by sentence of general court martial," "by sentence of summary court martial" or
- similar expression indicating that the discharge or release was not
- 29 under honorable circumstances. **[A]** "Honorably discharged or
- 30 released under honorable circumstances" shall not include a
- 31 disenrollment certificate or other form of release terminating
- 32 temporary service in **[**a military or naval branch of the armed
- forces the Armed Forces of the United States or a reserve
- 34 <u>component thereof</u> rendered on a voluntary and part-time basis
- without pay, or a release from or deferment of induction into [the]
- 36 active [military or naval] service [shall not be deemed to be
- included in the aforementioned phrase **]** of the Armed Forces of the
- 38 <u>United States, or military service in a reserve component thereof.</u>
- 39 (e) "Pre-tax year" means the particular calendar year 40 immediately preceding the "tax year."
- 41 (f) "Resident" means one legally domiciled within the State of
- 42 New Jersey. Mere seasonal or temporary residence within the State,
- of whatever duration, shall not constitute domicile within the State
- 44 for the purposes of this act. Absence from this State for a period of
- 45 12 months shall be prima facie evidence of abandonment of
- 46 domicile in this State. The burden of establishing legal domicile
- within the State shall be upon the claimant.

(g) "Tax year" means the particular calendar year in which the general property tax is due and payable.

- (h) "Veteran" means any [citizen and] resident of this State who served at least 90 days of active service in the Armed Forces of the United States, excluding any period of service for basic training or as a cadet or midshipman at one of the service academies, or served as a member of reserve component of the Armed Forces of the United States for entire period of which called to federal active service, not including active duty for training, and was honorably discharged or released therefrom under honorable circumstances I from active service in time of war in any branch of the Armed Forces of the United States 1. A person who served fewer than 90 days of active service or who served less than the entire period to which called to active service shall be classed as a veteran if that person has been honorably discharged or released under honorable circumstances from active service as a result of a service-connected disability incurred as a result of such service.
  - (i) "Veteran's deduction" means the deduction against the taxes payable by any person, allowable pursuant to this act.
  - (j) "Surviving spouse" means the surviving wife or husband of any of the following, a veteran, or of a resident of this State who died in active service in the Armed Forces of the United States or a reserve component thereof, while the or she the surviving wife or husband is a resident of this State, during widowhood or widowerhood to
  - 1. A citizen and resident of this State who has died or shall die while on active duty in time of war in any branch of the Armed Forces of the United States; or
  - 2. A citizen and resident of this State who has had or shall hereafter have active service in time of war in any branch of the Armed Forces of the United States and who died or shall die while on active duty in a branch of the Armed Forces of the United States; or
  - 3. A citizen and resident of this State who has been or may hereafter be honorably discharged or released under honorable circumstances from active service in time of war in any branch of the Armed Forces of the United States ].
  - (k) "Cooperative" means a housing corporation or association incorporated or organized under the laws of New Jersey which entitles a shareholder thereof to possess and occupy for dwelling purposes a house, apartment or other structure owned or leased by the corporation or association.
  - (1) "Mutual housing corporation" means a corporation not-forprofit incorporated under the laws of New Jersey on a mutual or cooperative basis within the scope of section 607 of the "National Defense Housing Act," Pub.L.76-849 (42 U.S.C.s.1521 et seq.),

#### S2599 BATEMAN, BEACH

which acquired a National Defense Housing Project pursuant to that act.

3 (cf: P.L.2017, c.134, s.1)

- 4. Section 2 of P.L.1963, c.171 (C.54:4-8.11) is amended to read as follows:
- 2. Every **[**person a citizen and resident of this State now or hereafter honorably discharged or released under honorable circumstances from active service in time of war in any branch of the Armed Forces of the United States veteran and a surviving spouse [as defined herein, during her widowhood or his widowerhood, and while a resident of this State, I shall be entitled, annually, on proper claim [being made] therefor, to a deduction from the amount of any tax bill for taxes on real [or personal] property [or both] in the sum of \$100 in tax year 2000, \$150 in tax year 2001, \$200 in tax year 2002, and \$250 in each subsequent tax year, or if the amount of any such tax shall be less than \$100 in tax year 2000, \$150 in tax year 2001, \$200 in tax year 2002, and \$250 in each subsequent tax year, to a cancellation thereof.

20 (cf: P.L.2000, c.9, s.1)

- 5. Section 3 of P.L.1963, c.171 (C.54:4-8.12) is amended to read as follows:
- 3. No veteran's deduction from taxes assessed against real [and personal] property, as provided herein, shall be allowed except upon written application therefor, which application shall be on a form prescribed by the Director of the Division of Taxation, in the Department of the Treasury, and provided for the use of claimants hereunder by the governing body of the municipality constituting the taxing district in which such claim is to be filed and the application has been approved as provided in this act.

[An assessor shall not require the filing of an application for a veteran's deduction under this act of any person who has filed, or shall file, a claim for an exemption from taxation under chapter 184 of the laws of 1951, on or before December 31, 1963, but shall approve a veteran's deduction for such person, if it appears from such claim for exemption that such person meets all the other prerequisites required by law for the approval of a claim for a veteran's deduction.]

Each assessor may at any time inquire into the right of a claimant to the continuance of a veteran's deduction [hereunder] and for that purpose he <u>or she</u> may require the filing of a new application or the submission of such proof as [he] shall [deem] <u>be deemed</u> necessary to determine the right of the claimant to continuance of such deduction. No application for a veteran's deduction based upon <u>active</u> service in the Armed Forces <u>of the United States or a reserve component thereof</u> shall be allowed unless there is annexed

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thereto a copy [, which may be photostatic,] of the claimant's certificate of honorable discharge or [of his certificate of] release under honorable circumstances from [active service in time of war in a branch of] the Armed Forces of the United States or a reserve component thereof.

In the case of an application by a surviving spouse said application shall not be allowed unless it clearly establishes that:

(a) Claimant's spouse died while on active [duty] service in [a branch of] the Armed Forces of the United States [, having had active service in time of war, as herein defined, in a branch of the Armed Forces of the United States] or a reserve component thereof, or in the case of a surviving spouse of a veteran, claimant shall establish that the veteran was honorably discharged or released under honorable circumstances from [active service in time of war in any branch of] the Armed Forces of the United States, or a reserve component thereof; (b) claimant's spouse was a [citizen and] resident of this State at the time of death[,]; (c) claimant was the spouse of the veteran at the time of the veteran's death[,]; and (d) claimant is a resident of this State and has not remarried. (cf: P.L.1997, c.30, s.1)

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6. Section 4 of P.L.1963, c.171 (C.54:4-8.13) is amended to read as follows:

24 4. An application for a veteran's deduction [hereunder] may be 25 filed with the assessor of the taxing district at any time on or before 26 December 31 of the pretax year. If so filed and approved by the 27 assessor, he or she shall allow a veteran's deduction from taxes on 28 the real [or personal] property [, or both,] assessed to the claimant 29 in the amount [of the claim approved by him and] prescribed by 30 section 2 of P.L.1963, c.171 (C.54:4-8.11). The assessor shall 31 indicate, upon the assessment list and duplicates, (1) the veteran's 32 <u>deduction application</u> approval [thereof] in such manner as shall be 33 prescribed by rules of the Director of the Division of Taxation [, 34 together with]; and (2) the proportionate share of [such] property 35 deemed to be owned by the claimant for the purposes of [this act] 36 establishing a claim to a veteran's deduction, if the claimant is not the sole owner thereof. [The] If the application [, if] is not filed 37 with the assessor [within the time aforementioned,] on or before 38 39 December 31 of the pretax year, it may be filed with the collector 40 during the tax year [and upon approval by] for review. If the collector [of such] approves the application, he or she shall 41 42 determine the amount of the reduction in tax to which the claimant 43 is entitled and shall allow said amount as an offset against the tax 44 then remaining unpaid. If the amount allowable as an offset [shall 45 exceed <u>lexceeds</u> the amount of the tax then unpaid for that tax year, 46 or if the application for a veteran's deduction is not filed with the

1 collector until after all taxes for the tax year have been fully paid, 2 the claimant may make application to the governing body of the 3 municipality constituting the taxing district for the refund of any tax 4 overpaid, but without interest, and the governing body may, in its 5 discretion, direct the return of any tax [deemed by it] it deems to have been overpaid by reason of claimant's failure to make timely 6 7 application for a veteran's deduction; provided, however, that an 8 assessor, collector or governing body shall not allow an [no] 9 application for a veteran's deduction for any previous tax year 10 [shall be allowed by any assessor, collector or governing body]. 11 Where an application for a veteran's deduction is filed with and 12 allowed by a collector [he], the collector shall promptly transmit 13 such application and all exhibits attached thereto, or a [photostatic] 14 copy thereof, to the assessor of the taxing district. Upon receipt 15 thereof the assessor shall review the application and if approved by 16 [him] the assessor, it shall have the same force as if originally filed 17 with him or her.

18 (cf: P.L.1985, c.515, s.9)

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7. Section 8 of P.L.1963, c.171 (C.54:4-8.17) is amended to read as follows:

8. No person shall be allowed a veteran's deduction from the tax assessed against real [and personal] property of more than \$100 in the aggregate in tax year 2000, \$150 in the aggregate in tax year 2001, \$200 in the aggregate in tax year 2002 and \$250 in the aggregate in any subsequent tax year, but a veteran's deduction may be claimed in any taxing district in which the claimant has taxable property and may be apportioned, at the claimant's option, between two or more taxing districts; provided such claims shall not exceed \$100 in the aggregate in tax year 2000, \$150 in the aggregate in tax year 2001, \$200 in the aggregate in tax year 2002 and \$250 in the aggregate in any subsequent tax year. If a surviving spouse [, as herein defined, shall have been honorably discharged or released under honorable circumstances from active service in time of war in any branch of the Armed Forces of the United States, 1 is also a veteran, the surviving spouse shall be entitled to a veteran's deduction for each status.

The veteran's deductions herein provided shall be in addition to any exemptions now or hereafter provided by any other statute for disabled veterans or surviving spouses [, as herein defined,] and in addition to any deductions provided under P.L.1963, c.172 (C.54:4-8.40 et seq.) for senior citizens and the permanently and totally disabled, and certain surviving spouses thereof, to which the claimant is entitled. In addition, a claimant may receive any homestead rebate or credit provided by law.

46 (cf: P.L.2000, c.9, s.2)

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8. (New section) Notwithstanding any other law to the contrary, a resident of this State who is in active service in the Armed Forces of the United States or is a member of a reserve component thereof, and has not been discharged or released therefrom, but who otherwise qualifies as a veteran, shall be eligible for a veterans' deduction on the same basis as a veteran. Instead of the certificate of honorable discharge or release under honorable circumstances required to be provided to the assessor pursuant to section 3 of P.L.1963, c.171 (C.54:4-8.12), the claimant shall provide to the assessor, in a form and content the Adjutant General shall deem appropriate, evidence of his or her status as an active service member of the Armed Forces of the United States or as a member of a reserve component thereof.

9. Section 2 of P.L.1971, c.398 (C.54:4-3.33a) and sections 13 and 14 of P.L.1963, c.171 (C.54:4-8.22 and 8.23) are repealed.

10. This act shall take effect immediately, but shall remain inoperative until the adoption of an amendment to the New Jersey Constitution by the voters of this State authorizing the provisions of this bill.

#### **STATEMENT**

This bill would broaden the eligibility for the veterans' property tax deduction and the veterans' property tax exemption by eliminating the requirement that a veteran serve during specific wars or other periods of emergency, and, in certain instances, that a veteran serve in a war zone. Instead of service during specific dates or in specific locations, the bill requires a veteran to serve for at least 90 days, exclusive of certain types of initial training, in order to be eligible for any of the primary veterans' benefits. Alternatively, the bill requires a veteran of a reserve component of the United States Armed Forces (including the National Guard) to serve the entire period to which called to federal active service, exclusive of training, in order to be eligible for the primary veterans' benefits. A veteran who is discharged as the result of a service-connected disability will be eligible even if the veteran has not completed the 90 days' service or the period to which called to federal active service.

Eligibility for the property tax deduction and the property tax exemption are contingent upon voter approval of an authorizing amendment to the State Constitution.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 2599

### STATE OF NEW JERSEY

DATED: JANUARY 9, 2020

The Senate Budget and Appropriations Committee reports favorably a Senate Committee Substitute No. 2599.

This committee substitute is the enabling legislation to Senate Concurrent Resolution No. 187 of 2018-2019 (SCR-187), which proposes a constitutional amendment to extend the veterans' property tax exemption for 100 percent service-disabled veterans, and the \$250 veterans' property tax deduction, to New Jersey veterans who are honorably discharged or released under honorable circumstances from active service in the United States Armed Forces, but did not serve in "time of war or other emergency" as the New Jersey Constitution currently requires. These veterans are colloquially referred to as "peacetime veterans." The committee substitute would also extend the veterans' property tax exemption and the \$250 veterans' property tax deduction to the surviving spouses of these veterans.

The committee substitute amends current law concerning the veterans' property tax deduction and the veterans' property tax exemption to remove language requiring that veterans serve in "time of war."

The committee substitute would remain inoperative until the approval by the voters of the State, at a general election, of SCR-187 or its identical Assembly counterpart, ACR-253, or a similar constitutional amendment extending the veterans' property tax exemption for 100 percent service-disabled veterans, and the \$250 veterans' property tax deduction, to New Jersey veterans who are honorably discharged or released under honorable circumstances from active service in the United States Armed Forces, but did not serve in "time of war or other emergency."

This committee substitute is identical to the Assembly Committee Substitute for Assembly Bill No. 1268.

#### **FISCAL IMPACT**:

The Office of Legislative Services (OLS) estimates that the committee substitute would result in an annual increase in State expenditures associated with the provision of property tax deductions to peacetime veterans who did not serve during a time of war or other emergency.

Using information from the United States Department of Veterans Affairs (VA) and the Department of Community Affairs, it is estimated 53,274 peacetime veterans will qualify for the property tax 2 deduction in Tax Year (TY) 2020. Assuming that each veteran receives the full deduction, the State would be expected to incur an additional cost of approximately \$13.6 million for TY 2020 as a result of the bill. Due to an estimated decline in the population of veterans over time, this State expenditure is expected to decrease to approximately \$13.0 million in TY 2021 and \$12.4 million in TY 2022.

The bill also expands eligibility for the disabled veterans' property tax exemption to include certain peacetime veterans. Using information from the VA and the New Jersey Department of the Treasury, for 2018, the OLS estimates that the bill will shift approximately \$38 million of the Statewide property tax burden to non-exempt property taxpayers. Therefore, local government revenues are not expected to decrease as a result of this bill.

#### LEGISLATIVE FISCAL ESTIMATE

#### SENATE COMMITTEE SUBSTITUTE FOR

### **SENATE, No. 2599**

### STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JANUARY 15, 2020

#### **SUMMARY**

**Synopsis:** Authorizes veterans' property tax exemption and veterans' property

tax deduction for honorably discharged veterans of United States Armed Forces who did not serve in time of war or other emergency.

**Type of Impact:** Increase in State expenditures from the Property Tax Relief Fund;

increase in municipal revenues; potential increase in municipal

expenditures

**Agencies Affected:** Department of the Treasury and municipalities.

#### Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase	\$13.6 million	\$13.0 million	\$12.4 million
<b>Local Revenue Increase</b>	\$266,000	\$254,000	\$243,000
<b>Potential Local Expenditure</b>			
Increase		Indeterminate	

- The Office of Legislative Services (OLS) estimates that the bill would result in an annual increase in State expenditures associated with the provision of property tax deductions to peacetime veterans who did not serve during a time of war or other emergency.
- Using information from the United States Department of Veterans Affairs and the Department of Community Affairs, it is estimated 53,274 peacetime veterans will qualify for the property tax deduction in Tax Year (TY) 2020. Assuming that each veteran receives the full deduction, the State would be expected to incur an additional cost of approximately \$13.6 million for TY 2020 as a result of the bill. Due to an estimated decline in the population of veterans over time, this State expenditure is expected to decrease to approximately \$13.0 million in TY 2021 and \$12.4 million in TY 2022.
- Municipal revenues are expected to increase by approximately \$266,000 in TY 2020 and decline slightly thereafter from the receipt of State funds equal to \$5 for each beneficiary



claiming the property tax deduction, with the funds intended to offset increased administrative expenses. This amount assumes all eligible veterans claim the deduction.

- The bill also expands eligibility for the disabled veterans' property tax exemption to include certain peacetime veterans. Using information from the United States Department of Veterans Affairs and the State Department of the Treasury for 2018, the bill will shift approximately \$38 million of the State-wide property tax levy to non-exempt taxpayers. Therefore, local government revenues are not expected to decrease as a result of this bill.
- There is the potential for an increase in municipal expenditures for administrative costs associated with the expansion of the property tax deduction and exemption to include additional beneficiaries. The extent of this increase will depend on the operations of each municipality.

#### **BILL DESCRIPTION**

The bill would make honorably discharged military veterans who did not serve during time of war or other emergency eligible for the \$250 property tax deduction and the property tax exemption granted by law to veterans with a service-connected disability. Under the bill, the surviving spouses of such veterans would also become eligible for these property tax benefits. Currently, these benefits are given only to honorably discharged military veterans who served during time of war or other emergency, and the surviving spouses thereof.

This bill would take effect immediately but remain inoperative until approval by the voters of a constitutional amendment authorizing its provisions.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill would result in an annual increase in State expenditures associated with the provision of property tax deductions to veterans who did not serve during a time of war or other emergency. This increase in State expenditures in TY 2020 is estimated to be \$13.6 million. The bill also expands eligibility for the disabled veterans' property tax exemption to include totally disabled peacetime veterans. Using information from the United States Department of Veterans Affairs and the State Department of the Treasury for 2018, the bill will redistribute approximately \$38 million of the State-wide property tax levy to non-exempt taxpayers.

#### Veterans' Property Tax Deduction

Under current law, a person who was honorably discharged after serving in any branch of the Armed Forces of the United States during a time of war or other emergency, and the surviving spouse of any such veteran, is entitled to receive an annual \$250 property tax deduction.

Continuing care retirement communities also receive the property tax deduction on behalf of each eligible veteran that resides in the facility. A municipality applies the property tax deduction to each beneficiary's tax bill and the State is required to reimburse the municipality in an amount equal to 102 percent of the total amount of property tax deductions provided in that municipality. The State reimbursement for the maximum property tax deduction of \$250 would therefore equal \$255.

The bill provides that every honorably discharged veteran would be entitled to receive the property tax deduction, regardless of whether that veteran served during a time of war or other emergency. Consequently, the bill would increase State expenditures associated with the reimbursement of every property tax deduction that is provided to a peacetime veteran. This expenditure increase would be equal to: (1) the number of (i) property-owning peacetime veterans, and (ii) peacetime veterans who reside in a continuing care retirement community; multiplied by (2) the State reimbursement, which may not exceed \$255 for each property tax deduction.

According to information published by the United States Department of Veterans Affairs, approximately 82,553 peacetime veterans, including homeowners and renters, are expected to reside in New Jersey by 2020. The department further projects that the population of peacetime veterans in this State will be 78,719 in 2021 and 75,225 in 2022. Information from the United States Census Bureau indicates that the average homeownership rate in this State is 64 percent.

Using this information, the OLS estimates that approximately 52,834 property-owning peacetime veterans would become eligible for the veterans' property tax deduction in TY 2020. Assuming that each of these veterans will be credited with the full \$250 property tax deduction, the State is expected to incur an additional cost of approximately \$13.5 million associated with the reimbursement of TY 2020 property tax deductions for property-owning peacetime veterans. Thereafter, these additional costs are expected to decrease to approximately \$12.8 million in TY 2021 and \$12.3 million in TY 2022, reflecting the decrease in the population of peacetime veterans in the State.

According to information provided by the Department of Community Affairs in 2018, the total occupancy of all continuing care retirement communities in the State was 9,835 persons. Information from the United State Census Bureau and the department, respectively, indicates that: (1) approximately 16.9 percent of State residents over the age of 65 years are veterans; and (2) approximately 26.5 percent of all veterans in the State served during peacetime. Using this information, the OLS estimates that approximately 440 peacetime veterans reside in continuing care retirement communities. Assuming that each veteran is credited with the full \$250 property tax deduction, the State is expected to incur an additional annual cost of approximately \$112,200 associated with the reimbursement of property tax deductions for peacetime veterans who reside in continuing care retirement communities.

Consequently, the OLS estimates that the bill would increase State expenditures by approximately \$13.6 million associated with the reimbursement of municipalities for TY 2020 property tax deductions. Thereafter, the fiscal impact of the bill is expected to equal \$13 million in TY 2021 and \$12.4 million in TY 2022. Municipal revenues are expected to increase by approximately \$266,000, \$254,000, and \$243,000, respectively, during these three years from the receipt of these State funds, assuming that each eligible veteran claims the deduction.

The OLS notes that the bill also allows the surviving spouses of these peacetime veterans to receive the property tax deduction. Due to information constraints, the OLS is unable to determine the number of surviving spouses that may also qualify for the property tax deduction.

#### Disabled Veterans' Property Tax Exemption

As permitted under the State Constitution, current law provides a 100 percent property tax exemption for certain veterans, and the surviving spouses thereof, who: (1) were honorably discharged after serving in any branch of the Armed Forces of the United States during a time of war or other emergency; (2) suffer from a service-connected disability that was declared by the department to be a total or 100 percent permanent disability; and (3) do not reside in continuing care retirement communities or other rental premises. According to the New Jersey Department of Military and Veterans Affairs, a veteran with a disability rating of at least 60 percent, and who is declared "individually unemployable," is considered to be 100 percent permanently and totally disabled for the purposes of the property tax exemption.

The bill would increase eligibility for the disabled veterans' property tax exemption to include those veterans that did not serve during a time of war or other emergency, and their surviving spouses. The OLS expects the cost of these additional property tax exemptions to be absorbed by other property taxpayers within each municipality.

According to information published by the department, 25,590 veterans in this State were declared to have a service-connected disability rating of 70 percent or more in 2018. However, due to information constraints, the OLS is unable to identify: (1) the number of veterans with a disability rating between 60 percent and 70 percent; and (2) the number of surviving spouses of any disabled veterans. In 2018, the department estimates that approximately 26.5 percent of all veterans in New Jersey served during peacetime.

Based on this information, the OLS estimates that approximately 6,781 totally disabled peacetime veterans resided in the State in 2018, assuming that every veteran with a disability rating of 70 percent or greater, but less than 100 percent, was declared "individually unemployable." Using the average homeownership rate in this State of 64 percent, the OLS further estimates that approximately 4,340 totally disabled peacetime veterans paid property taxes in 2018.

Assuming that each of these veterans paid the average Statewide property tax of \$8,767 during that year, the provisions of this bill would have resulted in the exemption of approximately \$38 million in additional property tax payments in 2018. However, as noted, this estimate does not include the property tax exemptions that would have been provided to the surviving spouses of totally disabled peacetime veterans and those qualified peacetime veterans with a disability rating between 60 percent and 70 percent.

Consequently, the OLS notes that the bill will shift the annual property tax burden by approximately \$38 million (based on information for 2018), which will be redistributed to other non-exempt taxpayers. Given that the fiscal impact of the disabled veterans' property tax exemption is redistributed to other non-exempt taxpayers, local government revenues are not expected to decrease as a result of the bill. However, there is the potential for an increase in municipal expenditures for the administrative costs associated with the expansion of the property tax deduction and exemption to include additional beneficiaries. The extent of this increase will depend on the operations of each municipality.

Section: Local Government

Analyst: Joseph A. Pezzulo

Associate Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

### ASSEMBLY, No. 1268

# STATE OF NEW JERSEY

### 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

#### Sponsored by:

Assemblywoman CLEOPATRA G. TUCKER
District 28 (Essex)
Assemblyman TIM EUSTACE
District 38 (Bergen and Passaic)
Assemblyman HERB CONAWAY, JR.
District 7 (Burlington)
Assemblywoman PAMELA R. LAMPITT
District 6 (Burlington and Camden)
Assemblywoman ANNETTE QUIJANO

#### **Co-Sponsored by:**

District 20 (Union)

Assemblymen Benson, Webber and Assemblywoman Pinkin

#### **SYNOPSIS**

Expands eligibility to receive the veteran's property tax deduction and the veteran's property tax exemption.

#### CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning eligibility to receive a veterans' property tax deduction and a veterans' property tax exemption, amending P.L.1963, c.171 and P.L.1948, c.259, and supplementing chapter 4 of Title 54 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1948, c.259 (C.54:4-3.30) is amended to read as follows:
- 1. a. The dwelling house and the lot or curtilage whereon the 11 12 same is erected, of any [citizen and] resident of this State, [now or 13 hereafter honorably discharged or released under honorable 14 circumstances [,] from [active service, in time of war, in any 15 branch of I the Armed Forces of the United States or a reserve component thereof, who has been [or shall be] declared by the 16 United States [Veterans Administration] Department of Veterans' 17 18 Affairs or its successor to have a service-connected disability from 19 paraplegia, sarcoidosis, osteochondritis resulting in permanent loss 20 of the use of both legs, or permanent paralysis of both legs and 21 lower parts of the body, or from hemiplegia and has permanent 22 paralysis of one leg and one arm or either side of the body, resulting 23 from injury to the spinal cord, skeletal structure, or brain or from 24 disease of the spinal cord not resulting from any form of syphilis; or 25 from total blindness; or from amputation of both arms or both legs, 26 or both hands or both feet, or the combination of a hand and a foot; 27 or from other service-connected disability declared by the United States Veterans Administration or its successor to be a total or 28 29 100% total and permanent disability, [and not so evaluated solely 30 because of hospitalization or surgery and recuperation, sustained 31 through enemy action, or accident, or resulting from disease 32 contracted while in such active service, I shall be exempt from 33 taxation, on proper claim made therefor [, and such]. An exemption 34 under this section shall be in addition to any other exemption of 35 such person's real [and personal] property which [now] is [or hereafter shall be prescribed or allowed by the Constitution or by 36 37 law but no taxpayer shall be allowed more than one exemption 38 under this act.
  - b. (1) The surviving spouse of any such [citizen and] resident of this State, who at the time of death was entitled to the exemption provided under this act, shall be entitled, on proper claim made therefor, to the same exemption [as the deceased had], during the surviving spouse's widowhood or widowerhood [, as the case may

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- be,] and while a resident of this State, [for the time] provided that
  the surviving spouse is the legal owner [thereof and actually
  occupies the said] and occupant of the dwelling house [or any other
  dwelling house thereafter acquired] for which the exemption is
  claimed.
- (2) The surviving spouse of any [citizen and] resident of this State who was honorably discharged and, after the [citizen and] resident's death, is declared to have suffered a service-connected disability as provided in subsection a. of this section, shall be entitled, on proper claim made therefor, to the same exemption the deceased would have become eligible for. The exemption shall continue during the surviving spouse's widowhood or widowerhood [, as the case may be,] and while a resident of this State, [for the time provided that the surviving spouse is the legal owner thereof and actually occupies and occupant of the dwelling house or any other dwelling house thereafter acquired for which the exemption is claimed.

- c. The surviving spouse of any [citizen and] resident of this State, who died in active service in [time of war in any branch of] the Armed Forces of the United States or a reserve component thereof as a result of a service-connected injury or disease, shall be entitled, on proper claim made therefor, to an exemption from taxation on the dwelling house and lot or curtilage whereon the same is erected, during the surviving spouse's widowhood or widowerhood [, as the case may be,] and while a resident of this State, [for the time] provided that the surviving spouse is the legal owner [thereof and actually occupies the said dwelling or any other] and occupant of the dwelling house [thereafter acquired] for which the exemption is claimed.
- d. The surviving spouse of any citizen and resident of this State who died prior to [January 10, 1972, that being] the effective date of [P.L.1971, c.398] P.L., c. (pending before the Legislature as this bill), and whose circumstances were such that, had said law become effective during the deceased's lifetime, the deceased would have become eligible for the exemption granted under this section as amended by said law, shall be entitled, on proper claim made therefor, to the same exemption [as the deceased would have become eligible for upon the dwelling house and lot or curtilage occupied by the deceased at the time of death, during the surviving spouse's widowhood or widowerhood [, as the case may be,] and while a resident of this State, [for the time] provided that the surviving spouse is the legal owner [thereof and actually occupies the said] and occupant of the dwelling house [on the premises to be exempted] for which the exemption is claimed.
  - e. [Nothing in this act shall be intended to include paraplegia

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1 or hemiplegia resulting from locomotor ataxia or other forms of 2 syphilis of the central nervous system, or from chronic alcoholism, 3 or to include other forms of disease resulting from the veteran's own 4 misconduct which may produce signs and symptoms similar to those resulting from paraplegia, osteochondritis, or hemiplegia] 5 (Deleted by amendment, P.L., c.) (pending before the 6 7 <u>Legislature as this bill</u>). 8 (cf: P.L.2007, c.317, s.1)

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2. Section 2 of P.L.1948, c.259 (C.54:4-3.31) is amended to read as follows:

12 2. [All exemptions from taxation under P.L.1948, c.259] 13 (C.54:4-3.30 et seq.) shall be allowed by the assessor upon the 14 filing with him of a claim in writing under oath, made by or on 15 behalf of the person claiming the same, showing the right to the 16 exemption, briefly describing A municipal tax assessor shall allow 17 an exemption under section 1 of P.L.1948, c.259 (C.54:4-3.30) to a 18 claimant when the claimant, or a person acting on behalf of the 19 claimant, files with the assessor a claim in writing under oath that 20 contains: (1) a brief description of the property for which exemption 21 is claimed [and having annexed thereto]; (2) a certificate of the 22 claimant's honorable discharge or release under honorable 23 circumstances [,] from active service [, in time of war,] in [any 24 branch of the armed forces I the Armed Forces of the United States or a reserve component thereof; and (3) a certificate from the 25 United States [Veterans Administration] Department of Veterans' 26 27 Affairs or its successor, certifying to a service-connected disability 28 of [such] the claimant of the character described in section 1 of 29 P.L.1948, c.259 (C.54:4-3.30). In the case of a claim by a surviving 30 spouse of such veteran, the claimant shall establish in writing under 31 oath that (1) the claimant is the owner of the legal title to the 32 premises on which exemption is claimed; (2) that the claimant 33 occupies the dwelling house on said premises as the claimant's legal 34 residence in this State; (3) that the veteran [shall have been] was 35 declared, either during the veteran's lifetime or after the veteran's 36 death, by the United States [Veterans Administration] Department 37 of Veterans' Affairs to have or to have had a service-connected 38 disability of a character described in [this act] section 1 of 39 <u>P.L.1948</u>, c.259 (C.54:4-3.30), or, in the case of a claim for an exemption under subsection c. of [section 1 of P.L.1948, c.259] 40 41 (C.54:4-3.30) that section, that the veteran [shall have been] was 42 declared to have died in active service [in time of war]; (4) that the veteran was entitled to an exemption provided [for in this act] 43 44 under section 1 of P.L.1948, c.259 (C.54:4-3.30), except for an 45 exemption under paragraph (2) of subsection b. and subsection c. or 46 <u>d.</u> of section 1 [hereof] of that section, at the time of death; and (5)

- 1 that the claimant is a resident of this State and has not remarried.
- 2 [Such exemptions] Exemptions provided for under section 1 of
- 3 P.L.1948, c.259 (C.54:4-3.30 et seq.) shall be allowed and prorated
- 4 by the assessor for the remainder of any taxable year from the date
- 5 the claimant shall have acquired title to the real property intended to
- 6 be exempt by this act. Where a portion of a multiple-family
- building or structure occupied by the claimant is the subject of such
- 8 exemption, the assessor shall aggregate the assessment on the lot or
- 9 curtilage and building or structure and allow an exemption of that
- 10 percentage of the aggregate assessment as the value of the portion
- 11 of the building or structure occupied by the claimant bears to the
- value of the entire building or structure.
- 13 (cf: P.L.2007, c.317, s.2)

- 3. Section 1 of P.L.1963, c.171 (C.54:4-8.10) is amended to read as follows:
- 1. (a) **[**"Active service in time of war" means active service at some time during one of the following periods:

Operation "Iraqi Freedom", on or after the date the President of the United States or the United States Secretary of Defense designates as the inception date of that operation, who served in Iraq or in another area in the region in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before the date the President of the United States or the United States Secretary of Defense designates as the termination date of that operation; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Enduring Freedom", on or after September 11, 2001, who served in a theater of operation and in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before the date the President of the United States or the United States Secretary of Defense designates as the termination date of that operation; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Restore Hope" in Somalia, on or after December 5, 1992, or the date of inception of that operation as proclaimed by the President of the United States or Congress, whichever date is earliest, who has served in Somalia or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuously or in the aggregate, of at least 14 days in such active service commencing on or before March 31, 1994; provided that any person receiving an actual service-incurred injury or

disability shall be classed as a veteran whether or not that person has completed the 14-day service as herein provided;

Operations "Joint Endeavor" and "Joint Guard" in the Republic of Bosnia and Herzegovina, on or after November 20, 1995, who served in such active service in direct support of one or both of the operations for at least 14 days, continuously or in the aggregate, commencing on or before June 20, 1998, and (1) was deployed in that nation or in another area in the region, or (2) was on board a United States naval vessel operating in the Adriatic Sea, or (3) operated in airspace above the Republic of Bosnia and Herzegovina; provided that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person completed the 14-day service requirement;

Operation Northern Watch and Operation Southern Watch, on or after August 27, 1992, or the date of inception of that operation, as proclaimed by the President of the United States, Congress or United States Secretary of Defense, whichever date of inception is earliest, who served in the theater of operation, including in the Arabian peninsula and the Persian Gulf, and in direct support of that operation for a period, continuously or in the aggregate, of at least 14 days in such active service, commencing on or before the date of termination as proclaimed by the President of the United States, Congress or United States Secretary of Defense, whichever date of termination is the latest; provided, that any person receiving an actual service-incurred injury or disability while engaged in such service shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

Operation "Desert Shield/Desert Storm" mission in the Arabian peninsula and the Persian Gulf, on or after August 2, 1990 or the date of inception of that operation, as proclaimed by the President of the United States or Congress, whichever date of inception is earliest, who has served in the Arabian peninsula or on board any ship actively engaged in patrolling the Persian Gulf for a period, continuous or in the aggregate, of at least 14 days commencing on or before the date of termination of that mission, as proclaimed by the President of the United States or Congress, whichever date of termination is the latest, in such active service; provided, that any person receiving an actual service-incurred injury or disability shall be classed as a veteran whether or not that person has completed the 14 days' service as herein provided;

The Panama peacekeeping mission, on or after December 20, 1989 or the date of inception of that mission, as proclaimed by the President of the United States or Congress, whichever date of inception is earliest, who has served in Panama or on board any ship actively engaged in patrolling the territorial waters of that nation for a period, continuous or in the aggregate, of at least 14 days commencing on or before January 31, 1990 or the date of termination of that mission, as proclaimed by the President of the

- 1 United States or Congress, whichever date of termination is the
- 2 latest, in such active service; provided, that any person receiving an
- 3 actual service-incurred injury or disability shall be classed as a
- 4 veteran whether or not that person has completed the 14 days'
- 5 service as herein provided;
- The Grenada peacekeeping mission, on or after October 23, 1983, who has served in Grenada or on board any ship actively
- 8 engaged in patrolling the territorial waters of that nation for a
- 9 period, continuous or in the aggregate, of at least 14 days
- 10 commencing on or before November 21, 1983 or the date of
- termination of that mission as proclaimed by the President of the
- 12 United States or Congress, whichever date of termination is the
- 13 latest, in such active service; provided, that any person receiving an
- 14 actual service-incurred injury or disability shall be classed as a
- 15 veteran whether or not that person has completed the 14 days'
- service as herein provided;
- 17 The Lebanon peacekeeping mission, on or after September 26,
- 18 1982, who has served in Lebanon or on board any ship actively
- 19 engaged in patrolling the territorial waters of that nation for a
- period, continuous or in the aggregate, of at least 14 days commencing on or before December 1, 1987 or the date of
- termination of that mission, as proclaimed by the President of the
- 23 United States or Congress, whichever date of termination is the
- latest, in such active service; provided, that any person receiving an
- 25 actual service-incurred injury or disability shall be classed as a
- 26 veteran whether or not that person has completed the 14 days'
- 27 service as herein provided;

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- The Vietnam conflict, December 31, 1960, to May 7, 1975;
- 29 The Lebanon crisis, on or after July 1, 1958, who has served in
- 30 Lebanon or on board any ship actively engaged in patrolling the
- 31 territorial waters of that nation for a period, continuous or in the
- 32 aggregate, of at least 14 days commencing on or before November
- 33 1, 1958 or the date of termination of that conflict, as proclaimed by
- 34 the President of the United States or Congress, whichever date of
- 35 termination is the latest, in such active service; provided, that any
- 36 person receiving an actual service-incurred injury or disability shall
- 37 be classed as a veteran whether or not that person has completed the
- 38 14 days' service as herein provided;
- The Korean conflict, June 23, 1950 to January 31, 1955;
- 40 World War II, September 16, 1940 to December 31, 1946;
- World War I, April 6, 1917 to November 11, 1918, and in the
- 42 case of service with the United States military forces in Russia,
- 43 April 6, 1917 to April 1, 1920;
- Spanish-American War, April 21, 1898 to August 13, 1898;
- 45 Civil War, April 15, 1861 to May 26, 1865; or, as to any
- subsequent war, during the period from the date of declaration of
- 47 war to the date on which actual hostilities shall cease **]** (Deleted by

1 <u>amendment</u>, P.L. , c. ) (pending before the Legislature as this bill).

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- (b) "Assessor" means the assessor, board of assessors or any other official or body of a taxing district charged with the duty of assessing real and personal property for the purpose of general taxation.
- (c) "Collector" means the collector or receiver of taxes of a taxing district.
- (d) "Honorably discharged or released under honorable 9 10 circumstances [from active service in time of war,]" means [and 11 includes every form of separation from active [, full-time duty 12 with military or naval pay and allowances in some branch of the service in the Armed Forces of the United States [in time of war] 13 14 or from military service in a reserve component thereof, other than those marked "dishonorable," "undesirable," "bad conduct," "by 15 sentence of general court martial," "by sentence of summary court 16 martial" or similar expression indicating that the discharge or 17 18 release was not under honorable circumstances. [A] "Honorably 19 discharged or released under honorable circumstances" shall not 20 include a disenrollment certificate or other form of release 21 terminating temporary service in **[**a military or naval branch of the 22 armed forces the Armed Forces of the United States or a reserve 23 component thereof rendered on a voluntary and part-time basis 24 without pay, or a release from or deferment of induction into [the] 25 active [military or naval] service [shall not be deemed to be included in the aforementioned phrase **]** of the Armed Forces of the 26 27 <u>United States</u>, or military service in a reserve component thereof.
  - (e) "Pre-tax year" means the particular calendar year immediately preceding the "tax year."
  - (f) "Resident" means one legally domiciled within the State of New Jersey. Mere seasonal or temporary residence within the State, of whatever duration, shall not constitute domicile within the State for the purposes of this act. Absence from this State for a period of 12 months shall be prima facie evidence of abandonment of domicile in this State. The burden of establishing legal domicile within the State shall be upon the claimant.
  - (g) "Tax year" means the particular calendar year in which the general property tax is due and payable.
- (h) "Veteran" means any [citizen and] resident of this State 39 40 who served at least 90 days of active service in the Armed Forces of 41 the United States, excluding any period of service for basic training 42 or as a cadet or midshipman at one of the service academies, or 43 served as a member of a reserve component of the Armed Forces of 44 the United States for an entire period for which called to federal 45 active service, not including active duty for training, and was 46 honorably discharged or released therefrom under honorable 47 circumstances I from active service in time of war in any branch of

- the Armed Forces of the United States **]**. A person who served fewer
- 2 than 90 days of active service or who served less than the entire
- 3 period to which called to active service shall be classed as a veteran
- 4 if that person has been honorably discharged or released under
- 5 <u>honorable circumstances from active service as a result of a service-</u>
- 6 <u>connected disability incurred as a result of such service</u>.

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- (i) "Veteran's deduction" means the deduction against the taxes payable by any person, allowable pursuant to this act.
- (j) "Surviving spouse" means the surviving wife or husband of any of the following, a veteran, or of a resident of this State who died in active service in the Armed Forces of the United States or a reserve component thereof, while the or she the surviving wife or husband is a resident of this State, during widowhood or widowerhood to
- 15 1. A citizen and resident of this State who has died or shall die 16 while on active duty in time of war in any branch of the Armed 17 Forces of the United States; or
  - 2. A citizen and resident of this State who has had or shall hereafter have active service in time of war in any branch of the Armed Forces of the United States and who died or shall die while on active duty in a branch of the Armed Forces of the United States; or
    - 3. A citizen and resident of this State who has been or may hereafter be honorably discharged or released under honorable circumstances from active service in time of war in any branch of the Armed Forces of the United States.
    - (k) "Cooperative" means a housing corporation or association incorporated or organized under the laws of New Jersey which entitles a shareholder thereof to possess and occupy for dwelling purposes a house, apartment or other structure owned or leased by the corporation or association.
  - (1) "Mutual housing corporation" means a corporation not-forprofit incorporated under the laws of New Jersey on a mutual or cooperative basis within the scope of section 607 of the "National Defense Housing Act," Pub.L.76-849 (42 U.S.C.s.1521 et seq.), which acquired a National Defense Housing Project pursuant to that act.
- 38 (cf: P.L.2005, c.64, s.5)

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- 40 4. Section 2 of P.L.1963, c.171 (C.54:4-8.11) is amended to 41 read as follows:
- 2. Every **[**person a citizen and resident of this State now or hereafter honorably discharged or released under honorable circumstances from active service in time of war in any branch of the Armed Forces of the United States **]** veteran and **[**a] surviving spouse **[**as defined herein, during her widowhood or his widowerhood, and while a resident of this State, **]** shall be entitled,

- 1 annually, on proper claim [being made] therefor, to a deduction from the amount of any tax bill for taxes on real [or personal] 2 3 property [or both] in the sum of \$100 in tax year 2000, \$150 in tax 4 year 2001, \$200 in tax year 2002, and \$250 in each subsequent tax 5 year, or if the amount of any such tax shall be less than \$100 in tax 6 year 2000, \$150 in tax year 2001, \$200 in tax year 2002, and \$250
- in each subsequent tax year, to a cancellation thereof. 8 (cf: P.L.2000, c.9, s.1)

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- 5. Section 3 of P.L.1963, c.171 (C.54:4-8.12) is amended to read as follows:
- 3. No veteran's deduction from taxes assessed against real [and personal property, as provided herein, shall be allowed except upon written application therefor, which application shall be on a form prescribed by the Director of the Division of Taxation, in the Department of the Treasury, and provided for the use of claimants hereunder by the governing body of the municipality constituting the taxing district in which such claim is to be filed and the application has been approved as provided in this act.

An assessor shall not require the filing of an application for a veteran's deduction under this act of any person who has filed, or shall file, a claim for an exemption from taxation under chapter 184 of the laws of 1951, on or before December 31, 1963, but shall approve a veteran's deduction for such person, if it appears from such claim for exemption that such person meets all the other prerequisites required by law for the approval of a claim for a veteran's deduction.

Each assessor may at any time inquire into the right of a claimant to the continuance of a veteran's deduction [hereunder] and for that purpose he or she may require the filing of a new application or the submission of such proof as [he] shall [deem] be deemed necessary to determine the right of the claimant to continuance of such deduction. No application for a veteran's deduction based upon active service in the Armed Forces of the United States or a reserve component thereof shall be allowed unless there is annexed thereto a copy [, which may be photostatic,] of the claimant's certificate of honorable discharge or [of his certificate of] release under honorable circumstances from [active service in time of war in a branch of I the Armed Forces of the United States or a reserve component thereof.

In the case of an application by a surviving spouse said application shall not be allowed unless it clearly establishes that:

(a) Claimant's spouse died while on active [duty] service in [a branch of I the Armed Forces of the United States I, having had active service in time of war, as herein defined, in a branch of the Armed Forces of the United States 1 or a reserve component thereof,

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or in the case of a surviving spouse of a veteran, claimant shall 1 2 establish that the veteran was honorably discharged or released 3 under honorable circumstances from **[**active service in time of war 4 in any branch of I the Armed Forces of the United States, or a 5 reserve component thereof; (b) claimant's spouse was a citizen 6 and resident of this State at the time of death [,]; (c) claimant was 7 the spouse of the veteran at the time of the veteran's death [,]; and 8 (d) claimant is a resident of this State and has not remarried. 9 (cf: P.L.1997, c.30, s.1)

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6. Section 4 of P.L.1963, c.171 (C.54:4-8.13) is amended to read as follows:

4. An application for a veteran's deduction [hereunder] may be filed with the assessor of the taxing district at any time on or before December 31 of the pretax year. If so filed and approved by the assessor, he or she shall allow a veteran's deduction from taxes on the real [or personal] property [, or both,] assessed to the claimant in the amount [of the claim approved by him and] prescribed by section 2 of P.L.1963, c.171 (C.54:4-8.11). The assessor shall indicate, upon the assessment list and duplicates, (1) the veteran's <u>deduction application</u> approval [thereof] in such manner as shall be prescribed by rules of the Director of the Division of Taxation [, together with]; and (2) the proportionate share of [such] property deemed to be owned by the claimant for the purposes of [this act] establishing a claim to a veteran's deduction, if the claimant is not the sole owner thereof. [The] If the application [, if] is not filed with the assessor [within the time aforementioned,] on or before December 31 of the pretax year, it may be filed with the collector during the tax year [and upon approval by] for review. If the collector [of such] approves the application, he or she shall determine the amount of the reduction in tax to which the claimant is entitled and shall allow said amount as an offset against the tax then remaining unpaid. If the amount allowable as an offset [shall exceed ] exceeds the amount of the tax then unpaid for that tax year, or if the application for a veteran's deduction is not filed with the collector until after all taxes for the tax year have been fully paid, the claimant may make application to the governing body of the municipality constituting the taxing district for the refund of any tax overpaid, but without interest, and the governing body may, in its discretion, direct the return of any tax [deemed by it] it deems to have been overpaid by reason of claimant's failure to make timely application for a veteran's deduction; provided, however, that an assessor, collector or governing body shall not allow an [no] application for a veteran's deduction for any previous tax year [shall be allowed by any assessor, collector or governing body]. Where an application for a veteran's deduction is filed with and

allowed by a collector [he], the collector shall promptly transmit

2 such application and all exhibits attached thereto, or a [photostatic]

3 copy thereof, to the assessor of the taxing district. Upon receipt

4 thereof the assessor shall review the application and if approved by

5 [him] the assessor, it shall have the same force as if originally filed

6 with him <u>or her</u>.

7 (cf: P.L.1985, c.515, s.9)

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- 9 7. Section 8 of P.L.1963, c.171 (C.54:4-8.17) is amended to read as follows:
- 8. No person shall be allowed a veteran's deduction from the 11 12 tax assessed against real [and personal] property of more than \$100 in the aggregate in tax year 2000, \$150 in the aggregate in tax year 13 14 2001, \$200 in the aggregate in tax year 2002 and \$250 in the 15 aggregate in any subsequent tax year, but a veteran's deduction may 16 be claimed in any taxing district in which the claimant has taxable 17 property and may be apportioned, at the claimant's option, between 18 two or more taxing districts; provided such claims shall not exceed 19 \$100 in the aggregate in tax year 2000, \$150 in the aggregate in tax 20 year 2001, \$200 in the aggregate in tax year 2002 and \$250 in the aggregate in any subsequent tax year. If a surviving spouse [, as 21 22 herein defined, shall have been honorably discharged or released 23 under honorable circumstances from active service in time of war in 24 any branch of the Armed Forces of the United States, 1 is also a 25 veteran, the surviving spouse shall be entitled to a veteran's 26 deduction for each status.

The veteran's deductions herein provided shall be in addition to any exemptions now or hereafter provided by any other statute for disabled veterans or surviving spouses [, as herein defined,] and in addition to any deductions provided under P.L.1963, c.172 (C.54:4-8.40 et seq.) for senior citizens and the permanently and totally disabled, and certain surviving spouses thereof, to which the claimant is entitled. In addition, a claimant may receive any homestead rebate or credit provided by law.

35 (cf: P.L.2000, c.9, s.2)

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8. (New section) Notwithstanding any other law to the contrary, a resident of this State who is in active service in the Armed Forces of the United States or is a member of a reserve component thereof, and has not been discharged or released therefrom, but who otherwise qualifies as a veteran, shall be eligible for a veterans' deduction on the same basis as a veteran. Instead of the certificate of honorable discharge or release under honorable circumstances required to be provided to the assessor pursuant to section 3 of P.L.1963, c.171 (C.54:4-8.12), the claimant shall provide to the assessor, in a form and content the Adjutant General shall deem appropriate, evidence of his or her status as an active

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service member of the Armed Forces of the United States of	or	as	a
member of a reserve component thereof.			

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9. Section 2 of P.L.1971, c.398 (C.54:4-3.33a) and sections 13 and 14 of P.L.1963, c.171 (C.54:4-8.22 and 8.23) are repealed.

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10. This act shall take effect immediately, but shall remain inoperative until the adoption of an amendment to the New Jersey Constitution by the voters of this State authorizing the provisions of this bill.

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#### **STATEMENT**

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This bill would broaden the eligibility for the veterans' property tax deduction and the veterans' property tax exemption by eliminating the requirement that a veteran serve during specific wars or other periods of emergency, and, in certain instances, that a veteran serve in a war zone. Instead of service during specific dates or in specific locations, the bill requires a veteran to serve for at least 90 days, exclusive of certain types of initial training, in order to be eligible for any of the primary veterans' benefits. Alternatively, the bill requires a veteran of a reserve component of the United States Armed Forces (including the National Guard) to serve the entire period to which called to federal active service, exclusive of training, in order to be eligible for the primary veterans' benefits. A veteran who is discharged as the result of a service-connected disability will be eligible even if the veteran has not completed the 90 days' service or the period to which called to federal active service.

Eligibility for the property tax deduction and the property tax exemption are contingent upon voter approval of an authorizing amendment to the State Constitution.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

### ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 1268

#### STATE OF NEW JERSEY

DATED: JANUARY 6, 2020

The Assembly Appropriations Committee reports favorably an Assembly Committee Substitute for Assembly Bill No. 1268.

This committee substitute is the enabling legislation to Assembly Concurrent Resolution No. 253 of 2018-2019 (ACR-253), which proposes a constitutional amendment to extend the veterans' property tax exemption for 100 percent service-disabled veterans, and the \$250 veterans' property tax deduction, to New Jersey veterans who are honorably discharged or released under honorable circumstances from active service in the United States Armed Forces, but did not serve in "time of war or other emergency" as the New Jersey Constitution currently requires. These veterans are colloquially referred to as "peacetime veterans." The committee substitute would also extend the veterans' property tax exemption and the \$250 veterans' property tax deduction to the surviving spouses of these veterans.

The committee substitute amends current law concerning the veterans' property tax deduction and the veterans property tax exemption to remove language requiring that veterans must serve in "time of war."

The committee substitute would remain inoperative until the approval by the voters of the State, at a general election, of ACR-253, or a similar constitutional amendment extending the veterans' property tax exemption for 100 percent service-disabled veterans, and the \$250 veterans' property tax deduction, to New Jersey veterans who are honorably discharged or released under honorable circumstances from active service in the United States Armed Forces, but did not serve in "time of war or other emergency."

#### **FISCAL IMPACT**:

The Office of Legislative Services (OLS) estimates that the committee substitute would result in an annual increase in State expenditures associated with the provision of property tax deductions to peacetime veterans who did not serve during a time of war or other emergency.

Using information from the United States Department of Veterans Affairs (VA) and the Department of Community Affairs, it is estimated 53,274 peacetime veterans will qualify for the property tax

deduction in Tax Year (TY) 2020. Assuming that each veteran receives the full deduction, the State would be expected to incur an additional cost of approximately \$13.6 million for TY 2020 as a result of the bill. Due to an estimated decline in the population of veterans over time, this State expenditure is expected to decrease to approximately \$13.0 million in TY 2021 and \$12.4 million in TY 2022.

The bill also expands eligibility for the disabled veterans' property tax exemption to include certain peacetime veterans. Using information from the VA and the New Jersey Department of the Treasury, for 2018, the OLS estimates that the bill will shift approximately \$38 million of the Statewide property tax burden to non-exempt property taxpayers. Therefore, local government revenues are not expected to decrease as a result of this bill.

# ASSEMBLY, No. 1268 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: DECEMBER 27, 2019

#### **SUMMARY**

**Synopsis:** Expands eligibility to receive the veteran's property tax deduction and

the veteran's property tax exemption.

**Type of Impact:** Increase in State expenditures from the Property Tax Relief Fund;

Indeterminate impact on municipalities.

**Agencies Affected:** Department of the Treasury and municipalities.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	<u>Year 3</u>
<b>State Cost Increase</b>	\$13.6 million	\$13.0 million	\$12.4 million
<b>Local Revenues</b>		No Net Impact	
Local Revenues		No Net Impact	

- The Office of Legislative Services (OLS) estimates that the bill would result in an annual increase in State expenditures associated with the provision of property tax deductions to peacetime veterans who did not serve during a time of war or other emergency.
- Using information from the United States Department of Veterans Affairs and the Department of Community Affairs, it is estimated 53,274 peacetime veterans will qualify for the property tax deduction in Tax Year (TY) 2020. Assuming that each veteran receives the full deduction, the State would be expected to incur an additional cost of approximately \$13.6 million for TY 2020 as a result of the bill.
- Due to an estimated decline in the population of veterans over time, this State expenditure is expected to decrease to approximately \$13.0 million in TY 2021 and \$12.4 million in TY 2022.
- The bill also expands eligibility for the disabled veterans' property tax exemption to include certain peacetime veterans. Using information from the United States Department of Veterans Affairs and the State Department of the Treasury for 2018, the bill will shift approximately \$38 million of the State-wide property tax burden to non-exempt taxpayers. Therefore, local government revenues are not expected to decrease as a result of this bill.



#### **BILL DESCRIPTION**

The bill would make honorably discharged military veterans who did not serve during time of war or other emergency eligible for the \$250 property tax deduction and the property tax exemption granted by law to veterans with a service-connected disability. Currently, these property tax benefits are given only to honorably discharged military veterans who served during time of war or other emergency. The bill would not take effect until the adoption of an amendment to the State Constitution authorizing the provisions of the bill.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill would result in an annual increase in State expenditures associated with the provision of property tax deductions to veterans who did not serve during a time of war or other emergency. This increase in State expenditures in TY 2020 is estimated to be \$13.6 million. The bill also expands eligibility for the disabled veterans' property tax exemption to include totally disabled peacetime veterans. Using information from the United States Department of Veterans Affairs and the State Department of the Treasury for 2018, the bill will redistribute approximately \$38 million of the State-wide property tax burden to non-exempt taxpayers.

#### Veterans Property Tax Deduction

Under current law, a person who was honorably discharged after serving in any branch of the Armed Forces of the United States during a time of war or other emergency, and the surviving spouse of any such veteran, is entitled to receive an annual \$250 property tax deduction. Continuing care retirement communities also receive the property tax deduction on behalf of each eligible veteran that resides in the facility. A municipality applies the property tax deduction to each beneficiary's tax bill and the State is required to reimburse the municipality in an amount equal to 102 percent of the total amount of property tax deductions provided in that municipality. The State reimbursement for the maximum property tax deduction of \$250 would therefore equal \$255.

The bill provides that every honorably discharged veteran would be entitled to receive the property tax deduction, regardless of whether that veteran served during a time of war or other emergency. Consequently, the bill would increase State expenditures associated with the reimbursement of every property tax deduction that is provided to a peacetime veteran. This expenditure increase would be equal to: (1) the number of (i) property-owning peacetime veterans, and (ii) peacetime veterans who reside in a continuing care retirement community; multiplied by (2) the State reimbursement, which may not exceed \$255 for each property tax deduction.

According to information published by the United States Department of Veterans Affairs, approximately 82,553 peacetime veterans, including homeowners and renters, are expected to reside in New Jersey by 2020. The department further projects that the population of peacetime

veterans in this State will be 78,719 in 2021 and 75,225 in 2022. Information from the United States Census Bureau indicates that the average homeownership rate in this State is 64 percent.

Using this information, the OLS estimates that approximately 52,834 property-owning peacetime veterans would become eligible for the veterans' property tax deduction in TY 2020. Assuming that each of these veterans will be credited with the full \$250 property tax deduction, the State is expected to incur an additional cost of approximately \$13.5 million associated with the reimbursement of TY 2020 property tax deductions for property-owning peacetime veterans. Thereafter, these additional costs are expected to decrease to approximately \$12.8 million in TY 2021 and \$12.3 million in TY 2022, reflecting the decrease in the population of peacetime veterans in the State.

According to information provided by the Department of Community Affairs in 2018, the total occupancy of all continuing care retirement communities in the State was 9,835 persons. Information from the United State Census Bureau and the department, respectively, indicates that: (1) approximately 16.9 percent of State residents over the age of 65 years are veterans; and (2) approximately 26.5 percent of all veterans in the State served during peacetime. Using this information, the OLS estimates that approximately 440 peacetime veterans reside in continuing care retirement communities. Assuming that each veteran is credited with the full \$250 property tax deduction, the State is expected to incur an additional annual cost of approximately \$112,200 associated with the reimbursement of property tax deductions for peacetime veterans who reside in continuing care retirement communities.

Consequently, the OLS estimates that the bill would increase State expenditures by approximately \$13.6 million associated with the reimbursement of municipalities for TY 2020 property tax deductions. Thereafter, the fiscal impact of the bill is expected to equal \$13 million in TY 2021 and \$12.4 million in TY 2022.

The OLS notes that the bill also allows the surviving spouses of these peacetime veterans to receive the property tax deduction. Due to information constraints, the OLS is unable to determine the number of surviving spouses that may also qualify for the property tax deduction.

#### Disabled Veterans Property Tax Exemption

As permitted under the State Constitution, current law provides a 100 percent property tax exemption for certain veterans, and the surviving spouses thereof, who: (1) were honorably discharged after serving in any branch of the Armed Forces of the United States during a time of war or other emergency; (2) suffer from a service-connected disability that was declared by the department to be a total or 100 percent permanent disability; and (3) do not reside in continuing care retirement communities or other rental premises. According to the New Jersey Department of Military and Veterans Affairs, a veteran with a disability rating of at least 60 percent, and who is declared "individually unemployable," is considered to be 100 percent permanently and totally disabled for the purposes of the property tax exemption.

The bill would increase eligibility for the disabled veterans' property tax exemption to include those veterans that did not serve during a time of war or other emergency, and their surviving spouses. The OLS expects the cost of these additional property tax exemptions to be absorbed by other property taxpayers within each municipality.

According to information published by the department, 25,590 veterans in this State were declared to have a service-connected disability rating of 70 percent or more in 2018. However, due to information constraints, the OLS is unable to identify: (1) the number of veterans with a disability rating between 60 percent and 70 percent; and (2) the number of surviving spouses of any disabled veterans. In 2018, the department estimates that approximately 26.5 percent of all veterans in New Jersey served during peacetime.

Based on this information, the OLS estimates that approximately 6,781 totally disabled peacetime veterans resided in the State in 2018, assuming that every veteran with a disability rating of 70 percent or greater, but less than 100 percent, was declared "individually unemployable." Using the average homeownership rate in this State of 64 percent, the OLS further estimates that approximately 4,340 totally disabled peacetime veterans paid property taxes in 2018.

Assuming that each of these veterans paid the average Statewide property tax of \$8,767 during that year, the provisions of this bill would have resulted in the exemption of approximately \$38 million in additional property tax payments in 2018. However, as noted, this estimate does not include the property tax exemptions that would have been provided to the surviving spouses of totally disabled peacetime veterans and those qualified peacetime veterans with a disability rating between 60 percent and 70 percent.

Consequently, the OLS notes that the bill will shift the annual property tax burden by approximately \$38 million (based on information for 2018), which will be redistributed to other non-exempt taxpayers. Given that the fiscal impact of the disabled veterans' property tax exemption is redistributed to other non-exempt taxpayers, local government revenues are not expected to decrease as a result of the bill.

Section: Local Government

Analyst: Joseph A. Pezzulo

Associate Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

#### LEGISLATIVE FISCAL ESTIMATE

#### ASSEMBLY COMMITTEE SUBSTITUTE FOR

## ASSEMBLY, No. 1268 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JANUARY 14, 2020

#### **SUMMARY**

**Synopsis:** Authorizes veterans' property tax exemption and veterans' property

tax deduction for honorably discharged veterans of United States Armed Forces who did not serve in time of war or other emergency.

**Type of Impact:** Increase in State expenditures from the Property Tax Relief Fund;

Indeterminate impact on municipalities.

**Agencies Affected:** Department of the Treasury and municipalities.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3
<b>State Cost Increase</b>	\$13.6 million	\$13.0 million	\$12.4 million
<b>Local Revenues</b>		No Net Impact	

- The Office of Legislative Services (OLS) estimates that the bill would result in an annual increase in State expenditures associated with the provision of property tax deductions to peacetime veterans who did not serve during a time of war or other emergency.
- Using information from the United States Department of Veterans Affairs and the Department of Community Affairs, it is estimated 53,274 peacetime veterans will qualify for the property tax deduction in Tax Year (TY) 2020. Assuming that each veteran receives the full deduction, the State would be expected to incur an additional cost of approximately \$13.6 million for TY 2020 as a result of the bill.
- Due to an estimated decline in the population of veterans over time, this State expenditure is expected to decrease to approximately \$13.0 million in TY 2021 and \$12.4 million in TY 2022.
- The bill also expands eligibility for the disabled veterans' property tax exemption to include certain peacetime veterans. Using information from the United States Department of Veterans Affairs and the State Department of the Treasury for 2018, the bill will shift approximately



\$38 million of the State-wide property tax burden to non-exempt taxpayers. Therefore, local government revenues are not expected to decrease as a result of this bill.

#### **BILL DESCRIPTION**

The bill would make honorably discharged military veterans who did not serve during time of war or other emergency eligible for the \$250 property tax deduction and the property tax exemption granted by law to veterans with a service-connected disability. Under the bill, the surviving spouses of such veterans would also become eligible for these property tax benefits. Currently, these benefits are given only to honorably discharged military veterans who served during time of war or other emergency, and the surviving spouses thereof.

This bill would take effect immediately but remain inoperative until approval by the voters of a constitutional amendment authorizing its provisions.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill would result in an annual increase in State expenditures associated with the provision of property tax deductions to veterans who did not serve during a time of war or other emergency. This increase in State expenditures in TY 2020 is estimated to be \$13.6 million. The bill also expands eligibility for the disabled veterans' property tax exemption to include totally disabled peacetime veterans. Using information from the United States Department of Veterans Affairs and the State Department of the Treasury for 2018, the bill will redistribute approximately \$38 million of the State-wide property tax burden to non-exempt taxpayers.

#### Veterans Property Tax Deduction

Under current law, a person who was honorably discharged after serving in any branch of the Armed Forces of the United States during a time of war or other emergency, and the surviving spouse of any such veteran, is entitled to receive an annual \$250 property tax deduction. Continuing care retirement communities also receive the property tax deduction on behalf of each eligible veteran that resides in the facility. A municipality applies the property tax deduction to each beneficiary's tax bill and the State is required to reimburse the municipality in an amount equal to 102 percent of the total amount of property tax deductions provided in that municipality. The State reimbursement for the maximum property tax deduction of \$250 would therefore equal \$255.

The bill provides that every honorably discharged veteran would be entitled to receive the property tax deduction, regardless of whether that veteran served during a time of war or other emergency. Consequently, the bill would increase State expenditures associated with the reimbursement of every property tax deduction that is provided to a peacetime veteran. This expenditure increase would be equal to: (1) the number of (i) property-owning peacetime veterans,

and (ii) peacetime veterans who reside in a continuing care retirement community; multiplied by (2) the State reimbursement, which may not exceed \$255 for each property tax deduction.

According to information published by the United States Department of Veterans Affairs, approximately 82,553 peacetime veterans, including homeowners and renters, are expected to reside in New Jersey by 2020. The department further projects that the population of peacetime veterans in this State will be 78,719 in 2021 and 75,225 in 2022. Information from the United States Census Bureau indicates that the average homeownership rate in this State is 64 percent.

Using this information, the OLS estimates that approximately 52,834 property-owning peacetime veterans would become eligible for the veterans' property tax deduction in TY 2020. Assuming that each of these veterans will be credited with the full \$250 property tax deduction, the State is expected to incur an additional cost of approximately \$13.5 million associated with the reimbursement of TY 2020 property tax deductions for property-owning peacetime veterans. Thereafter, these additional costs are expected to decrease to approximately \$12.8 million in TY 2021 and \$12.3 million in TY 2022, reflecting the decrease in the population of peacetime veterans in the State.

According to information provided by the Department of Community Affairs in 2018, the total occupancy of all continuing care retirement communities in the State was 9,835 persons. Information from the United State Census Bureau and the department, respectively, indicates that: (1) approximately 16.9 percent of State residents over the age of 65 years are veterans; and (2) approximately 26.5 percent of all veterans in the State served during peacetime. Using this information, the OLS estimates that approximately 440 peacetime veterans reside in continuing care retirement communities. Assuming that each veteran is credited with the full \$250 property tax deduction, the State is expected to incur an additional annual cost of approximately \$112,200 associated with the reimbursement of property tax deductions for peacetime veterans who reside in continuing care retirement communities.

Consequently, the OLS estimates that the bill would increase State expenditures by approximately \$13.6 million associated with the reimbursement of municipalities for TY 2020 property tax deductions. Thereafter, the fiscal impact of the bill is expected to equal \$13 million in TY 2021 and \$12.4 million in TY 2022.

The OLS notes that the bill also allows the surviving spouses of these peacetime veterans to receive the property tax deduction. Due to information constraints, the OLS is unable to determine the number of surviving spouses that may also qualify for the property tax deduction.

#### Disabled Veterans Property Tax Exemption

As permitted under the State Constitution, current law provides a 100 percent property tax exemption for certain veterans, and the surviving spouses thereof, who: (1) were honorably discharged after serving in any branch of the Armed Forces of the United States during a time of war or other emergency; (2) suffer from a service-connected disability that was declared by the department to be a total or 100 percent permanent disability; and (3) do not reside in continuing care retirement communities or other rental premises. According to the New Jersey Department of Military and Veterans Affairs, a veteran with a disability rating of at least 60 percent, and who is declared "individually unemployable," is considered to be 100 percent permanently and totally disabled for the purposes of the property tax exemption.

The bill would increase eligibility for the disabled veterans' property tax exemption to include those veterans that did not serve during a time of war or other emergency, and their surviving spouses. The OLS expects the cost of these additional property tax exemptions to be absorbed by other property taxpayers within each municipality.

According to information published by the department, 25,590 veterans in this State were declared to have a service-connected disability rating of 70 percent or more in 2018. However, due to information constraints, the OLS is unable to identify: (1) the number of veterans with a disability rating between 60 percent and 70 percent; and (2) the number of surviving spouses of any disabled veterans. In 2018, the department estimates that approximately 26.5 percent of all veterans in New Jersey served during peacetime.

Based on this information, the OLS estimates that approximately 6,781 totally disabled peacetime veterans resided in the State in 2018, assuming that every veteran with a disability rating of 70 percent or greater, but less than 100 percent, was declared "individually unemployable." Using the average homeownership rate in this State of 64 percent, the OLS further estimates that approximately 4,340 totally disabled peacetime veterans paid property taxes in 2018.

Assuming that each of these veterans paid the average Statewide property tax of \$8,767 during that year, the provisions of this bill would have resulted in the exemption of approximately \$38 million in additional property tax payments in 2018. However, as noted, this estimate does not include the property tax exemptions that would have been provided to the surviving spouses of totally disabled peacetime veterans and those qualified peacetime veterans with a disability rating between 60 percent and 70 percent.

Consequently, the OLS notes that the bill will shift the annual property tax burden by approximately \$38 million (based on information for 2018), which will be redistributed to other non-exempt taxpayers. Given that the fiscal impact of the disabled veterans' property tax exemption is redistributed to other non-exempt taxpayers, local government revenues are not expected to decrease as a result of the bill.

Section: Local Government

Analyst: Joseph A. Pezzulo

Associate Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

### Governor Murphy Takes Action on Legislation

01/21/2020

TRENTON - Today, Governor Phil Murphy signed the following bills into law:

**S-62/A-2478 (Singleton, Oroho/DeAngelo, Houghtaling, Space)** – Requires certain contractors to register under "The Public Works Contractor Registration Act"

S-358/A-4587 (Rice/Sumter, Reynolds-Jackson) – Establishes database with certain information about individuals elected to public office in this State

**S-376/A-3839 (Madden, Gopal/Moriarty, Lagana, Mukherji, Murphy)** – Eliminates eligibility time limit on tuition benefits for spouses of certain public safety workers killed in performance of their duties

**S-497/A-4626 (Vitale, Madden/Mosquera, McKnight, Vainieri Huttle)** – Allows certain prior statements by children to be admitted into evidence in child abuse and termination of parental rights cases

S-498/ACS for A-3391 (Vitale, Oroho/DeCroce, Johnson, DiMaso) – Makes various changes to "Criminal Injuries Compensation Act of 1971"

**S-521/A-4378 (T. Kean, C.A. Brown, Pou, Ruiz/Caputo, Mukherji, Vainieri Huttle)** – Requires NJ State Council on Arts to establish "Artist District" designation and select certain municipalities or areas within municipalities for such designation

**S-589/ACS for A-422 (Weinberg/Mosquera, Jones, Moriarty)** – Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database

**S-700/A-3836 (Ruiz, Cunningham/Schaer, Mukherji, Jasey)** – "Higher Education Citizenship Equality Act"; defines domicile for dependent students for purpose of eligibility for State student grants and scholarships, and resident tuition rate

S-721/A-1751 (Greenstein, Cunningham, Diegnan/Quijano, Benson) – Authorizes use of certain electric school buses

S-758/A-1987 (Cunningham, Cruz-Perez/Sumter, Mukherji, Quijano) – Requires incarcerated individual from State to be counted at residential address for legislative redistricting purposes

S-765/A-541 (Cunningham, T. Kean, Ruiz/Mazzeo, Jasey, Vainieri Huttle, Sumter, Benson) – Prohibits Higher Education Student Assistance Authority from referring defaulted loans under New Jersey College Loans to Assist State Students (NJCLASS) Loan Program for certain actions if authority and borrower have entered into settlement agreement

**S-782/A-1110 (Sarlo, Scutari/Downey, Houghtaling, Dancer)** – Increases workers' compensation for loss of hand or foot

S-834 wGR/A-4186 (Scutari, Greenstein/Jones, Pintor Marin) – Prohibits resale of non-prescription diabetes test devices by pharmacists

**S-939/A-3331 (Pou/Vainieri Huttle, Lopez, McKnight)** – Requires forms and materials for individuals with developmental disabilities to be available in languages other than English

**S-974/A-3040 (Singleton, T. Kean/Vainieri Huttle, Timberlake, Mosquera)** – Requires newborn infants be screened for spinal muscular atrophy

- **S-1032/A-2389 (Vitale, Gopal/Schaer, Benson, Verrelli)** Concerns expansion of services provided by DHS mental health screening services
- **S-1146/A-2365 (Codey, Rice/Vainieri Huttle, Mukherji, Downey)** Requires hospital patient's medical record to include notation if patient is at increased risk of confusion, agitation, behavioral problems, and wandering due to dementia related disorder
- **S-1298/ACS for A-2972 (A.M. Bucco, Singleton/Mazzeo, Dunn, Space)** Permits municipalities to provide information on property tax bills concerning amount of local tax dollars saved through shared services
- **S-1318/A-3156 (Ruiz, Scutari/Lampitt, Mosquera)** Permits counties and non-governmental, community-based agencies to establish family justice centers which provide coordinated, multi-agency governmental and non-governmental assistance to victims of certain crimes and offenses, including domestic violence, and their family members
- **S-1505/A-1707 (Vitale/Vainieri Huttle, Lampitt, Benson, Mosquera)** Expands membership of NJ Task Force on Child Abuse and Neglect
- **S-1647/A-3181 (Diegnan, Codey/Conaway, Vainieri Huttle, Benson, Murphy)** Prohibits use of coupons, price rebates, and price reduction promotions in sales of tobacco and vapor products
- **S-1683/A-4267 (Smith, Greenstein/McKeon, Space, Wirths)** Concerns regulation of solid waste, hazardous waste, and soil and fill recycling industries
- S-1703/A-715 (Connors, Holzapfel/Gove, Rumpf, DiMaso) Exempts disabled veterans from beach buggy permit fees
- **S-1791/A-3414 (Weinberg/Johnson, Vainieri Huttle, Houghtaling)** Requires employers to disclose certain wage information to employees
- **S-1796/A-4693 (Addiego, Sweeney/Murphy)** Permits school district of residence to provide aid in-lieu-of transportation to pupil attending Marine Academy of Science and Technology provided certain conditions are met
- **S-1832/A-211 (Ruiz, Sarlo/Chiaravalloti, Zwicker, Pintor Marin)** Establishes loan redemption program and tuition reimbursement program for certain teachers of science, technology, engineering, and mathematics
- S-2267/A-3616 (Sweeney, Corrado/Burzichelli, Holley, Calabrese) Gives State lottery winners option of remaining anonymous indefinitely
- **S-2303/A-4843 (Sweeney, Ruiz, Cunningham/Wimberly, Karabinchak, Calabrese)** Requires establishment of Work and Learn Consortiums by certain educational institutions to establish certificate and degree programs identified in high labor-demand industries
- **S-2389 wGR/A-5449 (Singleton/Quijano, Downey, Houghtaling, Moriarty)** Requires New Jersey State Board of Pharmacy to establish prescription drug pricing disclosure website and certain pharmaceutical manufacturing companies to provide prescription drug price information
- **S-2428/A-4965 (Scutari/Quijano, Vainieri Huttle)** Requires that massage and bodywork therapists and employers carry professional liability insurance
- **S-2469/A-3745 (Singleton, Oroho/Wirths, Mazzeo, Space)** Prohibits person from contracting for public work if person is federally debarred from receiving federal contract
- **S-2511/A-4020 (Madden/Mazzeo, Murphy, Johnson)** Changes title of DEP "conservation officer" to "conservation police officer"
- **S-2521/A-4087 (Cryan, Greenstein/Vainieri Huttle, Lopez, Timberlake)** Requires reporting of inmate abuse by employees of State correctional facilities and establishes reporting and investigation program
- S-2522/A-4090 (Cryan, Greenstein/Vainieri Huttle, Lopez, Timberlake) Limits cross gender strip searches in

State correctional facilities

- **S-2532/A-4086 (Greenstein, Cruz-Perez/Vainieri Huttle, Lopez, Timberlake)** Requires correctional police officers receive 20 hours in-service training, including four hours in prevention of sexual misconduct, non-fraternization, and manipulation
- **S-2555/A-3990 (Gopal, Ruiz/Mukherji, Benson, Karabinchak)** Allows dependent students whose parents or guardians hold H-1B visas to qualify for in-State tuition at public institutions of higher education provided they meet certain criteria
- **S-2564/A-3519 (Turner, Singleton/Benson, McKnight, Jasey)** Establishes "Restorative Justice in Education Pilot Program" in Department of Education
- SCS for S-2599/ACS for A-1268 (Bateman, Beach/Tucker, Conaway, Lampitt, Quijano) Authorizes veterans' property tax exemption and veterans' property tax deduction for honorably discharged veterans of United States Armed Forces who did not serve in time of war or other emergency
- **S-2826/A-3274 (Greenstein/Vainieri Huttle, Dancer, Benson)** Requires institutions of higher education to offer cats and dogs no longer used for educational, research, or scientific purposes for adoption; designated the "Homes for Animal Heroes Act"
- S-2849/A-4590 (A.M. Bucco/DiMaio, Caputo, Dunn) Designates Seeing Eye® dog as State Dog
- **S-3036/A-1697 (Lagana, Scutari/Dancer, Downey)** Prohibits medical providers from reporting certain workers' compensation medical charges to collection and credit reporting agencies
- **S-3061/A-4603 (Ruiz, Greenstein/Lampitt, Mukherji, Benson)** Provides corporation business tax and gross income tax credits for businesses that participate in DOL registered apprenticeship programs; establishes grant program for tax-exempt organizations participating in DOL registered apprenticeship programs
- **S-3065/A-4657 (Ruiz, Singleton/Armato, Benson, Timberlake)** Establishes youth apprenticeship pilot program in Department of Education
- S-3067/A-4602 (Ruiz, Singleton/Lampitt, Reynolds-Jackson, Sumter) Establishes five year Apprentice Assistance and Support Services Pilot Program
- S-3116/A-4683 (Ruiz/Speight, Munoz, Tucker) Requires certain medical facilities to undertake end-of-life planning and training
- **S-3117/A-4685 (Ruiz/Speight, Pinkin, Munoz)** Requires emergency departments to take certain measures concerning palliative care for patients
- **S-3126/A-4107 (Gopal/Benson, DeCroce, Chiaravalloti)** Requires drivers to stop at railroad crossing when on-track equipment is approaching railroad crossing
- **S-3170/A-5145 (Cryan, Pou/Quijano, Milam, Land)** Increases prenotification time and requires severance pay in certain plant closings, transfers, and mass layoffs
- **S-3227/A-5261 (Gopal/Tully, Pinkin, Swain)** Requires restaurants to post signs advising customers to notify servers of food allergies; requires restaurant managers to complete food allergen training
- S-3265/A-3178 (Turner, Codey, Vitale/Conaway, Murphy, Vainieri Huttle) Prohibits sale or distribution of flavored vapor products

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- **S-3330 wGR/A-5066 (Addiego, Singleton/Jones, Vainieri Huttle, Lampitt, Murphy)** Establishes pilot program in DCF to study impact of child care services provided by community providers operating in public school facilities; requires community providers to meet certain criteria
- S-3422/A-6056 (Singer, T. Kean/Houghtaling, Downey, Vainieri Huttle) Requires declaration of Code Blue

alert when National Weather Service predicts temperatures of 32 degrees Fahrenheit or lower

**S-3468/A-5105 (Sweeney, Singleton/Murphy, Karabinchak, Vainieri Huttle)** – Establishes Task Force on Maximizing Employment for People with Disabilities

S-3511/A-5298 (Singer, T. Kean/Mukherji, Vainieri Huttle, Downey) – Authorizes certain health care and social service resources to be made available during Code Blue alert

**S-3581/A-5963 (Singleton/Lopez, Quijano)** – Prohibits certain business financing contracts that contain judgment by confession provisions

**S-3685/A-5345 (Sarlo, Singleton/Mukherji, Conaway, McKnight)** – Establishes program to increase participation of underrepresented students in New Jersey's science and engineering workforce

S-3756/A-6115 (Ruiz, Sarlo, O'Scanlon/Jasey, Jones, Wirths) – Requires limited purpose regional school districts to coordinate with constituent districts regarding school calendar and curriculum

**S-3763/A-6116 (Addiego, Bateman, Sarlo/DeAngelo, Dancer, Space)** – Renames joint meetings as regional service agencies; grandfathers existing joint meetings

**S-3869/A-5561 (Sarlo/Burzichelli, Houghtaling)** – Prohibits local governments from imposing fines on alarm companies in certain circumstances

S-3871/A-5427 (Bateman, Scutari/DePhillips, McKeon) – Adds member from Retired Judges Association of New Jersey to State Investment Council

SCS for S-3878/ACS for A-5394 (Ruiz, Weinberg, Cunningham/Moriarty, McKnight, Pinkin) – Reaffirms and clarifies that Attorney General and Division on Civil Rights may initiate actions in Superior Court to enforce "Law Against Discrimination"

**S-3920 wGR/A-5552 (Pou/Wimberly, Sumter)** – Concerns provision of energy to certain manufacturing facilities by providing exemptions to certain energy related taxes

**S-3923/A-5680 (Madden, Singleton/Giblin, Timberlake, Murphy)** – Concerns labor harmony agreements for hospitality projects

SCS for S-3939 and 3944/ACS for A-5681 and 5682 (Smith, Greenstein, Bateman, Codey/Pinkin, Lopez, McKeon) – Establishes Recycling Market Development Council

**S-3985/A-5663 (Smith/McKeon, Pinkin, Vainieri Huttle)** – Amends "Electric Discount and Energy Competition Act" to add definition of "open access offshore wind transmission facility" and revises law concerning "qualified offshore wind projects"

**S-4025/A-5695 (Pou/Wimberly, Sumter)** – Makes FY 2020 language allocation of \$1,000,000 appropriated to Grants for Urban Parks to Hinchliffe Stadium in Paterson

**S-4162/A-6014 (Smith, Greenstein/Vainieri Huttle, Pinkin, Houghtaling)** – Establishes NJ Climate Change Resource Center at Rutgers University; appropriates up to \$500,000

S-4165/A-4364 (Rice/Giblin, Caputo, Tucker) – Expands University Hospital board of directors membership from 11 to 13 members

**S-4188/A-6075 (Beach/Murphy, Dancer, Lampitt)** – "Lindsay's Law"; provides tax benefits to organ and bone marrow donors and their employers, and provides paid time off to donors who are State or local government employees

S-4200/A-5855 (Ruiz, Turner/Coughlin, Lampitt, Holley) – Requires State to pay difference between federal allocation and total cost of reduced price breakfast or lunch; appropriates \$4.5 million

**S-4247/A-6049 (Gopal, O'Scanlon/Conaway, Houghtaling, Downey)** – Establishes criteria for distribution of Fiscal Year 2020 funding to Community Food Bank of New Jersey and partner organizations

- **S-4264/A-5962 (Pou/Wimberly, Sumter, Calabrese)** Designates State Highway Route 19 as "William J. Pascrell Jr. Highway"
- **S-4275/A-6088 (Smith, Greenstein/Burzichelli)** Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions
- **S-4276/A-6109 (Corrado, Bateman/Armato, Calabrese, Land)** Appropriates \$32,153,936 to State Agriculture Development Committee, and amends 2017 appropriations for stewardship activities, for farmland preservation purposes
- **S-4277/A-6112 (Greenstein, Bateman/Freiman, Danielsen, Downey)** Appropriates \$5,000,000 from constitutionally dedicated CBT revenues to State Agriculture Development Committee for municipal planning incentive grants for farmland preservation purposes
- **S-4278/A-6108 (Greenstein, Bateman/Taliaferro, Karabinchak, Kennedy)** Appropriates \$21 million from constitutionally dedicated CBT revenues to State Agriculture Development Committee for county planning incentive grants for farmland preservation purposes
- **S-4279/A-6106 (Smith, Bateman/Houghtaling, Reynolds-Jackson, Pinkin)** Appropriates \$1,350,000 from constitutionally dedicated CBT revenues to State Agriculture Development Committee for grants to certain nonprofit organizations for farmland preservation purposes
- **S-4286/A-5890 (Vitale/Swain, Jones)** Clarifies procedures concerning collection of child support on behalf of child over age 19 when court has ordered such support
- **S-4309/A-6107 (Turner, Cruz-Perez/Mejia, Vainieri Huttle, Zwicker)** Appropriates \$13,902,723 from constitutionally dedicated CBT revenues to NJ Historic Trust for grants for certain historic preservation projects and associated administrative expenses
- **S-4310/A-6114 (Codey, Bateman/Carter, Murphy, Lopez)** Appropriates \$8,872,682 to DEP from constitutionally dedicated CBT revenues for grants to certain nonprofit entities to acquire or develop lands for recreation and conservation purposes
- **S-4311/A-6113 (Greenstein, Bateman/Speight, Mukherji, Verrelli)** Appropriates \$77,450,448 from constitutionally dedicated CBT revenues and various Green Acres funds to DEP for local government open space acquisition and park development projects
- **S-4312/A-6111 (Smith, Bateman/Giblin, Mazzeo, Land)** Appropriates \$36.143 million from constitutionally dedicated CBT revenues for recreation and conservation purposes to DEP for State capital and park development projects
- **S-4313/A-6110 (Corrado, Bateman/Moriarty, McKeon, Swain)** Appropriates \$33.915 million from constitutionally dedicated CBT revenues to DEP for State acquisition of lands for recreation and conservation purposes, including Blue Acres projects
- SCS for S-4315/ACS for A-6063 (Beach, Turner/Jones, Zwicker) Creates fund to reimburse local units of government for cost of certain mail-in ballot procedures; appropriates \$3,000,000
- SJR-51/AJR-189 (Rice, Turner/Verrelli, Reynolds-Jackson, Sumter) Establishes the "New Jersey State Commission on Urban Violence"
- **SJR-65/AJR-90 (Weinberg, Addiego/DiMaso, Vainieri Huttle, Schepisi)** Designates March 19th "Women in Public Office Day" in New Jersey
- **SJR-80/AJR-121 (Lagana, Weinberg/Jones, Benson, Chiaravalloti, DeCroce)** Urges federal government to adhere to commitment to improve Northeast Corridor rail infrastructure by providing funding to complete Gateway Program
- **SJR-125/AJR-169 (Gopal, Codey/Wolfe, Pinkin)** Designates the second week of October of each year as "Obesity Care Week" in NJ

A-344/S-1575 (Murphy, McKeon, Timberlake/Cruz-Perez, Singleton) – Revises certain aspects of the New Jersey Individual Development Account Program

**A-1040/S-3928 (Houghtaling, Taliaferro/Andrzejczak)** – Establishes NJ "Landowner of the Year" award program

**A-1146/S-4330 (Wimberly, Holley/Pou, Singleton)** – Establishes "New Jersey Investing in You Promise Neighborhood Commission"

**A-1277/S-2629 (Tucker, Holley, Lopez/Singleton, Gopal)** – Requires hospitals and homeless shelters to provide information on services and resources to individuals who are homeless or military veterans

**A-1449/S-3168 (Benson, DeAngelo/Greenstein, Turner)** – Provides job security to certain organ and bone marrow donors

A-1477/S-3228 (Chaparro, Vainieri Huttle, Benson, Jimenez, Mukherji, Downey/Gopal, Scutari) — Establishes Statewide Hit and Run Advisory Program to facilitate apprehension of persons fleeing motor vehicle accident scene; designated as "Zackhary's Law"

A-1478/S-1648 (Chaparro, Vainieri Huttle/Diegnan, T. Kean) – Revises law governing theater liquor licenses

A-1604/S-2734 (Conaway, Murphy, Jimenez/Singleton) - "Recreational Therapists Licensing Act"

**A-1796/S-2609 (McKeon, Downey/Lagana, Gopal)** – Prevents criminal defendant from asserting "gay and transgender panic" defense to murder charge in order to reduce charge to manslaughter committed in heat of passion

A-1924/S-2930 (Mukherji, A.M. Bucco, DeAngelo, DeCroce/Beach) – Exempts certain honorably discharged United States military veterans from initial insurance producer licensing fee

A-1992/S-1780 (Sumter, Benson, Vainieri Huttle, Houghtaling, Wimberly/Diegnan, Turner) – "New Jersey Call Center Jobs Act"

A-2183/S-1687 (Land, Johnson/Cruz-Perez, Andrzejczak) – "Music Therapist Licensing Act"

ACS for A-2431 wGR/SCS for S-1865 (Benson, Jimenez, DeCroce/Weinberg, T. Kean) – Requires health insurers to provide plans that limit patient cost-sharing concerning certain prescription drug coverage

ACS for A-2444 and S-2656/S-2081 (Benson, Lampitt, Pinkin, Mukherji/Turner, Singleton) – Provides for coverage of comprehensive tobacco cessation benefits in Medicaid

**A-2767/S-2924 (Greenwald, Mosquera, McKnight/Greenstein, Singleton)** – Amends certain provisions of sexual assault statute to clarify elements necessary for conviction

**A-3312/S-1972 (Murphy, Lagana, Downey, Sumter/Gopal, Corrado)** – Requires Legislature to adopt and distribute policy prohibiting sexual harassment; requires members, officers, and employees of Legislature to complete online training on policy once every two years

**A-3670/S-995 (Benson, Giblin, Murphy/Vitale, Weinberg)** – Provides for designation of acute stroke ready hospitals, establishes Stroke Care Advisory Panel and Statewide stroke database, and requires development of emergency medical services stroke care protocols

ACS for A-4136/SCS for S-2675 (Land, Milam/Andrzejczak, Van Drew) – Establishes Possession In Excess of Daily Limit Vessel License for black sea bass and summer flounder; dedicates fees therefrom to marine fisheries programs

**A-4147/S-2744 (Lampitt, Houghtaling, Zwicker/Ruiz, Corrado)** – Requires school districts and nonpublic schools to conduct audit of security features of buildings, grounds, and communication systems and to submit audit to NJ Office of Homeland Security and Preparedness and DOE

**A-4150/S-2742 (Lampitt, Jones, Timberlake/Ruiz, Corrado)** – Requires meeting between student and appropriate school personnel after multiple suspensions or proposed expulsion from public school to identify behavior or health difficulties

**A-4151/S-2745 (Swain, Tully, Jasey/Ruiz, Corrado)** – Requires school security training for persons employed by public and nonpublic schools in substitute capacity and for employees and volunteers of youth programs operated in school buildings

A-4260/S-4335 (Timberlake, Giblin, Tucker, Caputo/Pou, Scutari) – Prohibits sale of certain toy guns and imitation firearms

**A-4370/S-2919 (Carroll/A.M. Bucco)** – Increases membership of board of trustees of Washington Association of New Jersey

**A-4377/S-2934 (Benson, Land, DeCroce/Greenstein)** – Requires DOT and OIT to develop materials concerning capabilities of airports in NJ and establishes "Public Use Airports Task Force"

A-4517/S-4341 (Wimberly, Speight, Reynolds-Jackson/Singleton, Cunningham) – Establishes "New Jersey Eviction Crisis Task Force"

**A-4529/S-3191 (Mazzeo, Armato/Gopal, Andrezejczak)** – Concerns reimbursements to Superstorm Sandyimpacted homeowners subjected to contractor fraud

A-4563/S-3096 (Zwicker, Benson/Greenstein, Gill) – Prohibits use of bots to deceive person about origin and content of communication for certain commercial or election purposes

**A-4564/S-3087 (Zwicker, Freiman/Greenstein)** – Establishes "Voting Precinct Transparency Act;" requires filing of election district, county district, and municipal ward boundary data with Secretary of State for posting and download on official website with matching election results data

A-4699/S-2938 (Moriarty, Burzichelli, Bramnick/Turner) – Regulates annual report filing services

**A-4803/S-4211 (Greenwald, Johnson, Pintor Marin/Cryan, Vitale)** – Authorizes certain entities to directly bill Victims of Crime Compensation Office for counseling services provided to victims of firearm and stabbing crimes

**A-4822/S-3408 (Wimberly, Tully, Swain/Singleton, Greenstein)** – Permits municipalities to lease vacant municipal land for tiny home occupancy; directs DCA to enhance regulatory guidance on acceptable tiny home construction and use

A-4904 wGR/S-3347 (Mukherji, Quijano, Mazzeo/Cryan, Sweeney) — Concerns property taxes due and owing on real property owned by certain federal employees or contractors under certain circumstances

**A-4954/S-3368 (Quijano, Murphy, Carter/Singleton, Greenstein)** – Revises requirements for provision of counseling and support services to emergency services personnel

ACS for A-4972/SCS for S-1490 (Moriarty/Beach, Scutari) – Establishes certain consumer protections related to arbitration organizations

A-4978 wGR/S-3498 (Timberlake, Zwicker, Vainieri Huttle/Greenstein, Cryan) – Prohibits online education services from using and disclosing certain information, engaging in targeted advertising, and requires deletion of certain information in certain circumstances

A-5023/S-3467 (McKnight, Mukherji, Chaparro, Chiaravalloti/Cunningham) – Exempts from DOT permitting requirements certain signs not located in protected areas that have been approved by municipality

A-5028/S-3523 (Mukherji, Conaway, Pintor Marin/Vitale, Diegnan) – Establishes "James Nicholas Rentas's Law," revises "New Jersey SmokeFree Air Act"

A-5029/S-3522 (Sumter, Reynolds-Jackson, Johnson/Rice, T. Kean) – Requires New Jersey Office on Minority and Multicultural Health to study racial disparities on sexual and reproductive health of African-American women

**A-5031/S-3455 (Speight, McKnight, Timberlake/Ruiz)** – Requires hospital emergency departments to ask person of childbearing age about recent pregnancy history

A-5314/S-3692 (Zwicker, Milam, Mazzeo/Cryan, Ruiz) – Requires DHS to study social isolation occurring in certain population groups

A-5344/S-3833 (Mukherji, Vainieri Huttle, Milam/Gopal, Corrado) – Establishes uniform standard for acceptable proof of veteran status for veteran's ID cards and various State and local programs

A-5388/S-3895 (Speight, Pintor Marin, Greenwald/Greenstein, Ruiz) – Requires specialized in-service training regarding crime victims for police departments in certain high-crime areas

A-5389/S-3896 (Speight, Pintor Marin, Greenwald/Greenstein, Ruiz) – Requires training or experience in crime victims' rights for certain members of Victims of Crime Compensation Review Board

**A-5432/S-3796 (Milam, Land/Andrzejczak)** – Requires DEP Commissioner to establish individual transferable quota system for menhaden purse seine fishery

**A-5445/S-3909 (Swain, Tully, Spearman/T. Kean, Corrado)** – Requires AG to establish program to detect fentanyl in State's illegal drug supply and make information related to presence of fentanyl available in database accessible by law enforcement

A-5511/S-1852 (Spearman, Jones, Reynolds-Jackson/Turner, Cruz-Perez) – Revises certain penalties for illegal operation of snowmobile, all-terrain vehicle, or dirt bike

A-5580/S-3842 (Johnson, Moriarty, Greenwald/Weinberg, Sarlo) – Extends availability period for tax credits for certain expenses incurred for production of certain film and digital media content, raises annual cap related to film production, and provides for annual administration of film tax credits

**A-5583/S-3919 (Pinkin, Lopez, Mukherji/Smith, Bateman)** – Prohibits sale, lease, rent, or installation of certain equipment or products containing hydrofluorocarbons or other greenhouse gases

**A-5630/S-3981 (Pintor Marin, Munoz, Reynolds-Jackson/Weinberg, Corrado)** – Requires Civil Service Commission to establish and maintain hotline for State employees to submit reports of workplace discrimination and harassment

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A-5667/S-3933 (Mukherji, Vainieri Huttle, Armato, DeCroce, Karabinchak/Singer, Scutari) – "Charlie's Law"; requires pharmacy practice sites and hospice programs to furnish patients with information and means to safely dispose of unused prescription drugs and medications

**A-5801/S-4064 (Coughlin, Houghtaling, Verrelli/Singleton, Sweeney)** – Concerns responsibility of contractors for wage claims against subcontractors

A-5817/S-4263 (Mazzeo, Armato/Cunningham, Sweeney, C.A. Brown) – Allows certain persons to qualify for casino key employee license and casino employee registration

A-5916/S-4255 (Chiaravalloti, McKnight, Karabinchak/Cunningham, Weinberg) – Authorizes DOH to notify elected officials of financial distress of certain hospitals

A-5918/SCS for S-3741 and 4253 (Chiaravalloti, McKnight/Weinberg, Cunningham, Vitale) – Expands hospital reporting requirements

**A-5970/S-4201 (Lopez, Speight, Chaparro/Codey)** – Amends list of environmental infrastructure projects approved for long-term funding for FY2020 to include new projects, remove certain projects, and modify estimated loan amounts for certain projects

A-5971/S-4202 (Mukherji, Pintor Marin, Spearman/Bateman, Corrado) – Authorizes NJ Infrastructure Bank to expend additional sums to make loans for environmental infrastructure projects for FY2020

A-5972/S-4203 (Pinkin, Benson, Zwicker/Greenstein, Singleton) – Makes changes to New Jersey Infrastructure Bank's enabling act

**A-5977/S-4282 (Greenwald, Downey, Vainieri Huttle/Vitale, Singleton)** – Provides for establishment of Regional Health Hub Program as replacement to Accountable Care Organization Demonstration Project, and designates existing accountable care organizations and look-alike organizations as Regional Health Hubs

**A-6119/S-4336 (Egan, Houghtaling/Madden)** – Revises "The Public Works Contractor Registration Act" and amends definition of registered apprenticeship program

AJR-35/SJR-159 (McKnight, Chaparro, Chiaravalloti, DeCroce/Cunningham, Greenstein) – Designates third full week in March as "Domestic Violence Services Awareness Week" to bring awareness of services available to domestic violence victims

AJR-103/SJR-70 (Rooney, DePhillips, Murphy/Corrado) – Permanently designates January as "NUT Carcinoma Awareness Month" in New Jersey

AJR-118/SJR-157 (McKnight, Timberlake, McKeon/Pou, Madden) – Designates April of each year as "Financial Literacy Month" in New Jersey

AJR-180/SJR-112 (DeAngelo, McKnight, Murphy/Singleton, Corrado) —Designates February in each year as "Career and Technical Education Month" in New Jersey

Governor Murphy declined to sign the following bills, meaning they expire without becoming law:

**S-691/A-657 (Ruiz, Pou/Jasey, Caputo, Pintor Marin, Sumter, Wimberly)** – Requires that if a school district satisfies 80% or more of the required NJ Quality Single Accountability Continuum standards in an area of district effectiveness under State intervention, the State must return that area to local control

S-1083/A-544 (Cruz-Perez, Gopal/Mazzeo, Houghtaling, Holley, Dancer) – Establishes loan program and provides corporation business tax and gross income tax credits for establishment of new vineyards and wineries

**S-2421/A-1030 (Smith, Bateman/Johnson, Kennedy, Benson, DeAngelo)** – Concerns installation of electric vehicle charging stations in common interest communities

S-2425/A-3851 (Singleton, Andrzeiczak/Conaway) - Revises law relating to common interest communities

**S-2429/A-4028 (Scutari, Pou/Bramnick, Downey)** – Requires automobile insurers to disclose policy limits upon request by an attorney under certain circumstances

**S-2835/A-3926 (Singleton, Ruiz/Conaway, Lampitt, Murphy)** – Requires public schools to administer written screenings for depression for students in certain grades

**S-2897/A-1433 (Madden, Singer/Benson, Wimberly, Carter)** – Requires DCA to establish procedures for inspection and abatement of mold hazards in residential buildings and school facilities, and certification programs for mold inspectors and mold hazard abatement workers

S-2957/A-4712 (Stack/Mukherji, Chaparro) – Establishes five-year moratorium on conversions of certain residential rental premises in qualified counties

**S-2958/A-4535 (Sarlo, Oroho/Zwicker, DePhillips, DeCroce)** – Establishes the "Energy Infrastructure Public-Private Partnership Act"

**S-3062/A-2049 (Ruiz, Greenstein/Howarth, Benson, Murphy)** – Provides corporation business tax and gross income tax credits for businesses that employ apprentices in DOL registered apprenticeships

S-3063/A-4655 (Ruiz/Armato, Vainieri Huttle, DeAngelo) – Provides tuition fee waiver apprenticeship courses

S-3137/A-1308 (Sweeney, Oroho, Singleton/Greenwald, Milam, Land) – The "Electronic Construction Procurement Act"

**S-3252/A-4713 (Greenstein, Stack/DeAngelo, Quijano)** – "New Townhouse Fire Safety Act"; requires automatic fire sprinkler systems in new townhomes

**S-3263/A-4837 (T. Kean, Diegnan/Vainieri Huttle, Chiaravalloti, McKnight)** – Revises and updates membership and purpose of Advisory Council on the Deaf and Hard of Hearing in DHS

**S-3270/A-5095 (Pou/McKeon, Freiman, DeCroce)** – Establishes certain requirements for stop loss insurance offered to small employers

S-3393/ACS for A-5384 and 5157 (Sarlo, Addiego/Mazzeo, Murphy, Houghtaling, Calabrese, Armato, Dancer) – Allows certain preserved farms to hold 14 special occasion events per year; imposes further event restrictions on residentially-exposed preserved farms

**S-3770/A-6118 (Sarlo, Oroho, Sweeney/Greenwald, Jones)** – Establishes "New Jersey Economic and Fiscal Policy Review Commission" to provide ongoing review of State and local tax structure, economic conditions, and related fiscal issues

**S-3888/A-5585 (Ruiz/Dancer, Pintor Marin)** – Extends document submission deadlines under Economic Redevelopment and Growth Grant program and Urban Transit Hub Tax Credit program

**S-4035/A-5702 (Pou, Singleton/Wimberly, Reynolds-Jackson, Sumter)** – Makes Fiscal Year 2020 supplemental appropriation of \$1,700,000 for Thomas Edison State University

**S-4281/A-6094 (Smith, Diegnan/Danielsen, Pinkin)** – Requires State to sell and convey to Educational Services Commission of New Jersey certain land and improvements known as Piscataway Regional Day School

**S-4331/A-4727 (Diegnan, Madden/Karabinchak, Holley, Jones)** – Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement; requires testing on rights and responsibilities of driver stopped by law enforcement

**A-491/S-4340 (Jimenez/Sacco, Stack)** – Enhances PFRS accidental death pension for surviving spouse by providing for minimum of \$50,000 annually

**A-1044/S-1441 (Houghtaling, Downey, DiMaio, Space/Doherty, Madden)** – Requires Director of Division of Taxation to examine feasibility of centralized property tax information system to verify property taxes paid by homestead property tax reimbursement claimants

**A-1045/S-2856 (Houghtaling, Downey, Dancer/Gopal, Oroho)** – Clarifies sales tax collection responsibilities of horse-boarding businesses in New Jersey

A-1526/S-1048 (Zwicker, Johnson/Vitale) - Concerns payment of independent contractors

**A-2731/S-3407 (Taliaferro, Space/Sweeney, Oroho)** – Removes statutory limitation on number of permits that may be issued by Division of Fish and Wildlife for the taking of beaver

**A-4382/S-2815 (Pinkin, Lopez, Kennedy/Beach, Smith)** – Requires paint producers to implement or participate in paint stewardship program

A-4463/S-3927 (Freiman, Egan, Karabinchak/Oroho, Andrzejczak) – Establishes "Electronic Permit Processing Review System"

**A-4788/S-3880 (Karabinchak, Freiman, Calabrese/Diegnan)** – Establishes expedited construction inspection program

A-5072/S-3496 (Karabinchak, Johnson, Mukherji/Greenstein, Cryan) – "Defense Against Porch Pirates Act"; creates new category of theft, with penalties including mandatory restitution and community service, for taking package delivered to residence by cargo carrier

A-5446/S-3907 (Land, Reynolds-Jackson, Verrelli/T. Kean, Lagana) - Requires reporting of opioid deaths

**A-5629/S-3980 (Pintor Marin, Munoz/Weinberg, Corrado)** – Clarifies provisions concerning disclosure of existence and content of discrimination or harassment complaints; requires certain disclosures to person against whom complaint is made

#### Copy of Statement

ACS for A-5922 and 5923/SCS for S-4223 and 4224 (Conaway, Vainieri Huttle, Lopez, Pinkin/Vitale, Sweeney) – Revises requirements for sale of tobacco and vapor products; increases penalties for prohibited sales; increases fees for cigarette and vapor business licensure

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