### 26:4A-4

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2015 **CHAPTER**: 191

NJSA: 26:4A-4 (Permits certain health clubs to offer swimming lessons and otherwise remain exempt from first aid

personnel and lifeguarding requirements.)

BILL NO: S3110 (Substituted for A4617 (1R))

**SPONSOR(S)** Scutari, Nicholas P., and others

**DATE INTRODUCED:** July 23, 2015

COMMITTEE: ASSEMBLY: ---

**SENATE:** Commerce

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: 12/17/2015

**SENATE**: 12/7/2015

**DATE OF APPROVAL:** January 11, 2016

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (First Reprint enacted)

Yes

S3110

INTRODUCED BILL: (Includes sponsor(s) statement)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A4617 (1R)

INTRODUCED BILL: (Includes sponsor(s) statement)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED:  To check for circulating copies, contact New Jersey State Gove Publications at the State Library (609) 278-2640 ext.103 or main	
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

end

## P.L.2015, CHAPTER 191, approved January 11, 2016 Senate, No. 3110 (First Reprint)

1 AN ACT concerning health clubs and amending P.L.1991, c.135.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1991, c.135 (C.26:4A-4) is amended to read as follows:
  - 1. As used in this act:

"Campground" means a plot of ground upon which two or more campsites are located, established or maintained for occupancy by camping units of the general public as temporary living quarters for children or adults, or both, for a total of 15 days or more in any calendar year, for recreation, education, or vacation purposes.

"Common interest community" means:

- a. property subject to the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.) or the "Horizontal Property Act," P.L.1963, c.168 (C.46:8A-1 et seq.);
- b. a housing corporation or association, commonly known as a cooperative, which entitles the holder of a share or membership interest thereof to possess and occupy for dwelling purposes a house, apartment, manufactured or mobile home or other unit of housing owned or leased by the corporation or association, or to lease or purchase a unit of housing constructed or to be constructed by the corporation or association; or
- c. real estate with respect to which a person, by virtue of his ownership of a unit, is obligated to pay for real estate taxes, insurance premiums, maintenance or improvement of other real estate described in the instrument, however denominated, which creates the common interest community. Ownership of a unit does not include holding a leasehold interest of less than 20 years in a unit, including renewal options.
- "Health club" means a health club that is registered with the Director of the Division of Consumer Affairs in the Department of Law and Public Safety pursuant to P.L.1987, c.238 (C.56:8-39 et seq.).
- "Hotel" or "motel" means a commercial establishment with a
  building of four or more dwelling units or rooms used for rental and
  lodging by guests.
- "Mobile home park" means a parcel of land, or two or more contiguous parcels of land, containing at least 10 sites equipped for the installation of mobile or manufactured homes, where these sites

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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- are under common ownership and control, other than as a cooperative, for the purpose of leasing each site to the owner of a mobile or manufactured home for the installation thereof, and where the owner provides services, which are provided by the municipality in which the park is located for property owners outside the park, which services may include, but shall not be limited to:
  - a. Construction and maintenance of streets;
  - b. Lighting of streets and other common areas;
  - c. Garbage removal;

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- d. Snow removal; and
  - e. Provision for the drainage of surface water from home sites and common areas.

"Private lake, river or bay or private community lake, river or bay association" means an organization of property owners within a fixed or defined geographical area with deeded or other rights to utilize, with similarly situated owners, various lakefront, riverfront or bayfront properties, which properties are not open to the general public, other than bona fide guests of a member of the private lake, river or bay or private community lake, river or bay association.

"Private marina" means a privately-owned water dependent facility for the docking, servicing or storage of private boats, at which services are provided on an annual, seasonal or per diem basis, and which facility is not open to the general public, other than bona fide guests of boat owners eligible to use the marina and which has a private swimming pool that is not open to the general public, other than bona fide guests of boat owners eligible to use the marina.

"Retirement community" means a retirement community which is registered with the Division of Housing and Development in the Department of Community Affairs pursuant to "The Planned Real Estate Development Full Disclosure Act," P.L.1977, c.419 (C.45:22A-21 et seq.).

"Specially exempt facility" means a private lake, river or bay or private community lake, river or bay association, or private nonprofit common interest community which restricts the use of its lake, river, bay or pool, as appropriate, to the owners of units thereof and their invited guests. Specially exempt facility also includes a campground, hotel, motel, mobile home park, or retirement community which restricts the use of its pool to renters of the lodging units or owners of the dwelling units, as appropriate, and their invited guests, or day-use visitors, or a private marina which restricts the use of its swimming pool to owners of boats eligible to use the facilities and their invited guests. Specially exempt facility also includes a privately-owned campground which restricts the use of a swimming area other than its swimming pool to renters of the lodging units or owners of the dwelling units, as appropriate, and their invited guests, or day-use visitors. Specially exempt facility also includes a health club which restricts the use of

### **S3110** [1R]

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     its pool to the health club's members and their invited guests [and];
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     does not permit the use of its pool by persons under 16 years of age
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      [,]; and in which the maximum depth of the water in the pool does
     not exceed five feet, but does not include a health club which shares
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     the use of its pool with another entity. <sup>1</sup> If a health club would
     ordinarily qualify as a specially exempt facility under this section,
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     but it no longer satisfies all of the requirements for exemption
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     because it has elected to provide swimming lessons, classes, or
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     instruction, either directly or through a third-party entity, to persons
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     who are not members of the health club, or to persons who are
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     under 16 years of age, the health club shall continue to be deemed a
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     specially exempt facility for the purposes of P.L.1991, c.135
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     (C.26:4A-4 \text{ et seq.}).]<sup>1</sup>
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     (cf: P.L.2009, c.31, s.1)
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- <sup>1</sup>2. Section 2 of P.L.1991, c.135 (C.26:4A-5) is amended to read as follows:
- 2. Notwithstanding the provisions of section 7 of P.L.1947, c.177 (C.26:1A-7) or any rules or regulations promulgated pursuant thereto to the contrary, a specially exempt facility shall be exempt from mandatory compliance with the first aid personnel and lifeguard requirements of N.J.A.C.8:26-5 et seq., except that:
  - a. A campground, private marina with a swimming pool, hotel, motel, mobile home park or retirement community which does not voluntarily comply with these requirements shall have a manager or owner on the premises when its swimming area or, in the case of a private marina, when its swimming pool is open for use; [and]
  - b. A health club which does not voluntarily comply with these requirements shall have an owner or manager on the premises when its swimming pool is open for use. The provisions of this section shall not be construed to exempt a health club from the provisions of P.L.2005, c.346 (C.2A:62A-30 et seq.); and
  - c. A health club which would ordinarily qualify as a specially exempt facility, but no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, shall continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.), provided that the health club complies with the first aid personnel and lifeguard requirements of N.J.A.C.8:26-5 et seq. while the swimming lessons, classes or instruction are taking place.<sup>1</sup>

44 (cf: P.L.2009, c.31, s.2)

<sup>1</sup>[2.]  $\underline{3.}^{1}$  This act shall take effect immediately.

# **S3110** [1R] 4

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3	Permits certain health clubs to offer swimming lessons and
1	otherwise remain exempt from first aid personnel and lifeguarding
5	requirements.

# SENATE, No. 3110

# STATE OF NEW JERSEY

# 216th LEGISLATURE

INTRODUCED JULY 24, 2015

Sponsored by: Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union)

### **SYNOPSIS**

Exempts from recreational bathing regulations health clubs that provide swimming lessons to persons who are not health club members or are under the age of 16.

### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning health clubs and amending P.L.1991, c.135.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1991, c.135 (C.26:4A-4) is amended to read as follows:
  - 1. As used in this act:

"Campground" means a plot of ground upon which two or more campsites are located, established or maintained for occupancy by camping units of the general public as temporary living quarters for children or adults, or both, for a total of 15 days or more in any calendar year, for recreation, education, or vacation purposes.

"Common interest community" means:

- a. property subject to the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.) or the "Horizontal Property Act," P.L.1963, c.168 (C.46:8A-1 et seq.);
- b. a housing corporation or association, commonly known as a cooperative, which entitles the holder of a share or membership interest thereof to possess and occupy for dwelling purposes a house, apartment, manufactured or mobile home or other unit of housing owned or leased by the corporation or association, or to lease or purchase a unit of housing constructed or to be constructed by the corporation or association; or
- c. real estate with respect to which a person, by virtue of his ownership of a unit, is obligated to pay for real estate taxes, insurance premiums, maintenance or improvement of other real estate described in the instrument, however denominated, which creates the common interest community. Ownership of a unit does not include holding a leasehold interest of less than 20 years in a unit, including renewal options.
- "Health club" means a health club that is registered with the Director of the Division of Consumer Affairs in the Department of Law and Public Safety pursuant to P.L.1987, c.238 (C.56:8-39 et seq.).
- "Hotel" or "motel" means a commercial establishment with a building of four or more dwelling units or rooms used for rental and lodging by guests.
- "Mobile home park" means a parcel of land, or two or more contiguous parcels of land, containing at least 10 sites equipped for the installation of mobile or manufactured homes, where these sites are under common ownership and control, other than as a cooperative, for the purpose of leasing each site to the owner of a mobile or manufactured home for the installation thereof, and where the owner provides services, which are provided by the municipality

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

in which the park is located for property owners outside the park, which services may include, but shall not be limited to:

- a. Construction and maintenance of streets;
- 4 b. Lighting of streets and other common areas;
- 5 c. Garbage removal;

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- 6 d. Snow removal; and
  - e. Provision for the drainage of surface water from home sites and common areas.

"Private lake, river or bay or private community lake, river or bay association" means an organization of property owners within a fixed or defined geographical area with deeded or other rights to utilize, with similarly situated owners, various lakefront, riverfront or bayfront properties, which properties are not open to the general public, other than bona fide guests of a member of the private lake, river or bay or private community lake, river or bay association.

"Private marina" means a privately-owned water dependent facility for the docking, servicing or storage of private boats, at which services are provided on an annual, seasonal or per diem basis, and which facility is not open to the general public, other than bona fide guests of boat owners eligible to use the marina and which has a private swimming pool that is not open to the general public, other than bona fide guests of boat owners eligible to use the marina.

"Retirement community" means a retirement community which is registered with the Division of Housing and Development in the Department of Community Affairs pursuant to "The Planned Real Estate Development Full Disclosure Act," P.L.1977, c.419 (C.45:22A-21 et seq.).

"Specially exempt facility" means a private lake, river or bay or private community lake, river or bay association, or private nonprofit common interest community which restricts the use of its lake, river, bay or pool, as appropriate, to the owners of units thereof and their invited guests. Specially exempt facility also includes a campground, hotel, motel, mobile home park, or retirement community which restricts the use of its pool to renters of the lodging units or owners of the dwelling units, as appropriate, and their invited guests, or day-use visitors, or a private marina which restricts the use of its swimming pool to owners of boats eligible to use the facilities and their invited guests. Specially exempt facility also includes a privately-owned campground which restricts the use of a swimming area other than its swimming pool to renters of the lodging units or owners of the dwelling units, as appropriate, and their invited guests, or day-use visitors. Specially exempt facility also includes a health club which restricts the use of its pool to the health club's members and their invited guests [and]; does not permit the use of its pool by persons under 16 years of age [,]; and in which the maximum depth of the water in the pool does not exceed five feet, but does not include a health club which shares

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the use of its pool with another entity. If a health club would ordinarily qualify as a specially exempt facility under this section, but it no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, the health club shall continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.).

10 (cf: P.L.2009, c.31, s.1)

2. This act shall take effect immediately.

### **STATEMENT**

This bill would amend the provision of law that exempts certain facilities from compliance with the State's recreational bathing regulations, in order to expand the exemption as it applies to health clubs.

Existing law exempts from the State's recreational bathing regulations a health club that restricts the use of its pool to the health club's members and their invited guests, does not permit the use of its pool by persons under 16 years of age, and in which the maximum depth of the water in the pool does not exceed five feet, so long as the health club does not share the use of its pool with another entity. This bill would clarify that, if a health club would ordinarily qualify as a specially exempt facility, but no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, the health club will continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.).

Health clubs in the State are currently deterred from providing swimming lessons and classes to children or non-members, because a health club that elects to provide swim instruction, whether directly or through a third-party entity, would no longer be deemed to satisfy the criteria necessary to be exempted from the State's recreational bathing regulations. Compliance with these recreational bathing regulations, moreover, is overly burdensome for a health club that provides swimming lessons to children or non-members, because the regulations require a lifeguard to be on duty during every hour that a pool is in operation. Consequently, under existing law, although a health club which does not provide any swim instruction to minors or non-members will be fully exempt from the State's recreational bathing regulations, and is not required to have a lifeguard on duty at any time, a health club that does

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provide swimming lessons to minors or non-members would be required to comply with this constant staffing requirement, regardless of whether the lessons are provided on a limited basis, and despite the fact that the health club would, at all other times of day, satisfy the ordinary conditions for exemption from this staffing requirement.

7 Accordingly, in order to facilitate and encourage health clubs in 8 the State to provide swimming lessons and classes to minors and 9 non-members, this bill would clarify that, when a health club elects 10 to provide swim instruction to minors or non-members (either directly or through a third-party entity), the health club - if it 11 12 otherwise satisfies the ordinary requirements for exemption under 13 P.L.1991, c.135 (C.26:4A-4 et seq.) – will remain exempt from the 14 State's recreational bathing requirements.

## SENATE COMMERCE COMMITTEE

## STATEMENT TO

# SENATE, No. 3110

with committee amendments

# STATE OF NEW JERSEY

DATED: NOVEMBER 9, 2015

The Senate Commerce Committee reports favorably, and with committee amendments, Senate Bill No. 3110.

This bill, as amended, allows health clubs to remain exempt in certain situations from mandatory compliance with the first aid personnel and lifeguard requirements, provided that the health club complies with the first aid personnel and lifeguard requirements while swimming lessons, classes or instruction are taking place.

Existing law exempts a health club that restricts the use of its pool to the health club's members and their invited guests, does not permit the use of its pool by persons under 16 years of age, and in which the maximum depth of the water in the pool does not exceed five feet, from the State's recreational bathing regulations concerning first aid personnel and lifeguard requirements. As amended, this bill provides that, if a health club would ordinarily qualify as a specially exempt facility, but no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, the health club will continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et provided that the health club complies with the first aid personnel and lifeguard requirements while the swimming lessons, classes or instruction are taking place.

### **COMMITTEE AMENDMENTS**

The committee amended the bill to clarify that a health club will continue to be a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.), only if the health club complies with the first aid personnel and lifeguard requirements of N.J.A.C.8:26-5 et seq. while the swimming lessons, classes or instruction are taking place.

# ASSEMBLY, No. 4617

# STATE OF NEW JERSEY

# 216th LEGISLATURE

INTRODUCED JUNE 29, 2015

Sponsored by:
Assemblyman GORDON M. JOHNSON
District 37 (Bergen)
Assemblyman JAY WEBBER
District 26 (Essex, Morris and Passaic)

### **SYNOPSIS**

Exempts from recreational bathing regulations health clubs that provide swimming lessons to persons who are not health club members or are under the age of 16.

### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 11/10/2015)

**AN ACT** concerning heath clubs and amending P.L.1991, c.135.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1991, c.135 (C.26:4A-4) is amended to read as follows:
  - 1. As used in this act:

"Campground" means a plot of ground upon which two or more campsites are located, established or maintained for occupancy by camping units of the general public as temporary living quarters for children or adults, or both, for a total of 15 days or more in any calendar year, for recreation, education, or vacation purposes.

"Common interest community" means:

- a. property subject to the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.) or the "Horizontal Property Act," P.L.1963, c.168 (C.46:8A-1 et seq.);
- b. a housing corporation or association, commonly known as a cooperative, which entitles the holder of a share or membership interest thereof to possess and occupy for dwelling purposes a house, apartment, manufactured or mobile home or other unit of housing owned or leased by the corporation or association, or to lease or purchase a unit of housing constructed or to be constructed by the corporation or association; or
- c. real estate with respect to which a person, by virtue of his ownership of a unit, is obligated to pay for real estate taxes, insurance premiums, maintenance or improvement of other real estate described in the instrument, however denominated, which creates the common interest community. Ownership of a unit does not include holding a leasehold interest of less than 20 years in a unit, including renewal options.

"Health club" means a health club that is registered with the Director of the Division of Consumer Affairs in the Department of Law and Public Safety pursuant to P.L.1987, c.238 (C.56:8-39 et seq.).

"Hotel" or "motel" means a commercial establishment with a building of four or more dwelling units or rooms used for rental and lodging by guests.

"Mobile home park" means a parcel of land, or two or more contiguous parcels of land, containing at least 10 sites equipped for the installation of mobile or manufactured homes, where these sites are under common ownership and control, other than as a cooperative, for the purpose of leasing each site to the owner of a mobile or manufactured home for the installation thereof, and where the owner provides services, which are provided by the municipality

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

in which the park is located for property owners outside the park, which services may include, but shall not be limited to:

- a. Construction and maintenance of streets;
- 4 b. Lighting of streets and other common areas;
- 5 c. Garbage removal;

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- 6 d. Snow removal; and
  - e. Provision for the drainage of surface water from home sites and common areas.

"Private lake, river or bay or private community lake, river or bay association" means an organization of property owners within a fixed or defined geographical area with deeded or other rights to utilize, with similarly situated owners, various lakefront, riverfront or bayfront properties, which properties are not open to the general public, other than bona fide guests of a member of the private lake, river or bay or private community lake, river or bay association.

"Private marina" means a privately-owned water dependent facility for the docking, servicing or storage of private boats, at which services are provided on an annual, seasonal or per diem basis, and which facility is not open to the general public, other than bona fide guests of boat owners eligible to use the marina and which has a private swimming pool that is not open to the general public, other than bona fide guests of boat owners eligible to use the marina.

"Retirement community" means a retirement community which is registered with the Division of Housing and Development in the Department of Community Affairs pursuant to "The Planned Real Estate Development Full Disclosure Act," P.L.1977, c.419 (C.45:22A-21 et seq.).

"Specially exempt facility" means a private lake, river or bay or private community lake, river or bay association, or private nonprofit common interest community which restricts the use of its lake, river, bay or pool, as appropriate, to the owners of units thereof and their invited guests. Specially exempt facility also includes a campground, hotel, motel, mobile home park, or retirement community which restricts the use of its pool to renters of the lodging units or owners of the dwelling units, as appropriate, and their invited guests, or day-use visitors, or a private marina which restricts the use of its swimming pool to owners of boats eligible to use the facilities and their invited guests. Specially exempt facility also includes a privately-owned campground which restricts the use of a swimming area other than its swimming pool to renters of the lodging units or owners of the dwelling units, as appropriate, and their invited guests, or day-use visitors. Specially exempt facility also includes a health club which restricts the use of its pool to the health club's members and their invited guests [and]; does not permit the use of its pool by persons under 16 years of age[,]; and in which the maximum depth of the water in the pool does not exceed five feet, but does not include a health club which

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- shares the use of its pool with another entity. If a health club would ordinarily qualify as a specially exempt facility under this section, but it no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, the health club shall continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.).
- 10 (cf: P.L.2009, c.31, s.1)

2. This act shall take effect immediately.

### **STATEMENT**

This bill would amend the provision of law that exempts certain facilities from compliance with the State's recreational bathing regulations, in order to expand the exemption as it applies to health clubs.

Existing law exempts from the State's recreational bathing regulations a health club that restricts the use of its pool to the health club's members and their invited guests, does not permit the use of its pool by persons under 16 years of age, and in which the maximum depth of the water in the pool does not exceed five feet, so long as the health club does not share the use of its pool with another entity. This bill would clarify that, if a health club would ordinarily qualify as a specially exempt facility, but no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, the health club will continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.).

Health clubs in the State are currently deterred from providing swimming lessons and classes to children or non-members, because a health club that elects to provide swim instruction, whether directly or through a third-party entity, would no longer be deemed to satisfy the criteria necessary to be exempted from the State's recreational bathing regulations. Compliance with these recreational bathing regulations, moreover, is overly burdensome for a health club that provides swimming lessons to children or non-members, because the regulations require a lifeguard to be on duty during every hour that a pool is in operation. Consequently, under existing law, although a health club which does not provide any swim instruction to minors or non-members will be fully exempt from the State's recreational bathing regulations, and is not required to have a lifeguard on duty at any time, a health club that does

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provide swimming lessons to minors or non-members would be required to comply with this constant staffing requirement, regardless of whether the lessons are provided on a limited basis, and despite the fact that the health club would, at all other times of day, satisfy the ordinary conditions for exemption from this staffing requirement.

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Accordingly, in order to facilitate and encourage health clubs in the State to provide swimming lessons and classes to minors and non-members, this bill would clarify that, when a health club elects to provide swim instruction to minors or non-members (either directly or through a third-party entity), the health club – if it otherwise satisfies the ordinary requirements for exemption under P.L.1991, c.135 (C.26:4A-4 et seq.) – will remain exempt from the State's recreational bathing requirements.

# ASSEMBLY REGULATORY OVERSIGHT COMMITTEE

## STATEMENT TO

# ASSEMBLY, No. 4617

with committee amendments

# STATE OF NEW JERSEY

DATED: DECEMBER 10, 2015

The Assembly Regulatory Oversight Committee reports favorably and with committee amendments Assembly Bill No. 4617.

As amended, this bill would amend the provision of law that exempts certain facilities from compliance with the State's recreational bathing regulations, in order to expand the exemption as it applies to health clubs.

Existing law exempts from the State's recreational bathing regulations a health club that restricts the use of its pool to the health club's members and their invited guests, does not permit the use of its pool by persons under 16 years of age, and in which the maximum depth of the water in the pool does not exceed five feet, so long as the health club does not share the use of its pool with another entity. This bill would clarify that, if a health club would ordinarily qualify as a specially exempt facility, but no longer satisfies all of the requirements for exemption because it has elected to provide swimming lessons, classes, or instruction, either directly or through a third-party entity, to persons who are not members of the health club, or to persons who are under 16 years of age, the health club will continue to be deemed a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.).

Compliance with these recreational bathing regulations is overly burdensome for a health club that provides swimming lessons to children or non-members, because the regulations require a lifeguard to be on duty during every hour that a pool is in operation. Consequently, under existing law, although a health club which does not provide any swim instruction to minors or non-members will be fully exempt from the State's recreational bathing regulations, and is not required to have a lifeguard on duty at any time, a health club that does provide swimming lessons to minors or non-members would be required to comply with this constant staffing requirement, regardless of whether the lessons are provided on a limited basis, and despite the fact that the health club would, at all other times of day, satisfy the ordinary conditions for exemption from this staffing requirement.

This bill would clarify that, when a health club elects to provide swim instruction to minors or non-members (either directly or through a third-party entity), the health club – if it otherwise satisfies the ordinary requirements for exemption under P.L.1991, c.135 (C.26:4A-4 et seq.) – will remain exempt from the State's recreational bathing requirements.

As amended, Assembly Bill No. 4617 is identical to Senate Bill No. 3110 (1R) of 2014-2015.

### **COMMITTEE AMENDMENTS**

The committee amended the bill to clarify that a health club will continue to be a specially exempt facility for the purposes of P.L.1991, c.135 (C.26:4A-4 et seq.), only if the health club complies with the first aid personnel and lifeguard requirements of N.J.A.C.8:26-5 et seq. while the swimming lessons, classes or instruction are taking place. This amendment makes this bill identical to Senate Bill No. 3110 (1R) of 2014-2015.

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### Governor Christie Takes Action On Pending Legislation

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Monday, January 11, 2016

Tags: Bill Action



Trenton, NJ – Governor Chris Christie today took action on legislation, including a bill aimed at helping inmates who were victims of domestic violence and a second bill designed to help non-violent drug offenders reclaim their lives by streamlining the process for expungement of their criminal records.

The Governor suggested minor changes to strengthen Senate Bill No. 995, which seeks to help domestic violence victims who have been convicted of crimes against their abusers by establishing a community reentry program to assist victim-offenders assimilate into society upon release from custody and prevent further victimization.

Governor Christie conditionally vetoed the bill, proposing that the program be established solely in the Department of Corrections.

"The goal of this bill is commendable and I sincerely support its objective," Governor Christie said. "Domestic violence is tragic, and victims deserve support and counseling. However, the bill conflates the statutory and regulatory responsibilities of the Department of Corrections and the State Parole Board, combining the agencies' separate residential program functions. Accordingly, I suggest minor amendments, in accordance with the intent of the legislation to establish this program within the Department of Corrections, consistent with its existing reintegration programming and tailored to the specific needs of this limited inmate population."

The bill as written also called for an automatic early release program for this specific subset of inmates upon successful completion of the reentry program, an element of the bill that Governor Christie does not support.

"I cannot support the creation of early release programs because they would begin to chisel away at the long-standing function of the State Parole Board," Governor Christie said. "For decades, the State Parole Board has faithfully fulfilled its charge to carefully review and consider the underlying facts and circumstances of each applicant for parole. While I continue to encourage the Legislature to explore reforms that will create efficiencies in State government, I remain grounded in my belief that the review of parole applications is best accomplished through the reasoned, compassionate, experienced and individualized judgment of the State Parole Board and not through an automatic process based upon one factor."

Governor Christie similarly took action to strengthen the Assembly Committee Substitute for Assembly Bills Nos. 206, 471, 1663, 2879, 3060 and 3108, and urged quick approval from the Legislature.

The bill proposes to allow those who have successfully completed the Drug Court program to expunge the related criminal charges, and it further aims to make the expungement process more efficient.

Seeking to balance the needs of non-violent ex-offenders with public safety, Governor Christie conditionally vetoed the bill, retaining the current waiting period for expungements for indictable offenses, currently 10 years, or five years if a court determines that expungement is in the public's interest.

"While I support breaking down barriers to employment and education for non-violent ex-offenders, I cannot endorse a bill that compromises public safety," Governor Christie said. "As written, this bill would cut in half the presumptive waiting period to expunge indictable offenses, often felonies, from ten years to five years, and eliminate an important safeguard which allows a judge to consider whether granting an expungement is in the public's interest. The current public interest exception to the presumptive waiting period is an effective and efficient way to help ex-offenders combat the collateral consequences of their offense, while also ensuring that public safety is not compromised."

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Governor Christie further suggested retaining the five-year waiting period for disorderly persons offenses, while adopting the bill's provision to lower this waiting period to three years, if a court determines that expungement is in the public interest.

The Governor also took the following action on other pending legislation:

#### **BILL SIGNINGS:**

S-475/A-3223 (Madden, Sweeney/Mosquera, Webber, Moriarty, Mukherji, Garcia, Munoz, Lampitt) - Requires certain information regarding Down syndrome be provided to certain parents and families

S-650 (Doherty, Beach/DiMaio, Andrzejczak, Peterson, DeAngelo) - Designates State Route 173 between Clinton and Phillipsburg as "173rd Airborne Brigade Highway"

S-835/A-1972 (Bateman/Garcia, Danielson) - Enhances penalties for false incrimination and making fictitious reports

S-939/A-2913 (Bateman, A.R. Bucco/Caride, Dancer, A.M. Bucco) - Designates Black Swallowtail butterfly as State Butterly

S-1940/A-2893 (Oroho, Van Drew/Burzichelli, Space) - Exempts board of education and local government payments to entities under BPU jurisdiction from certain certification requirements

S-2145/A-631 (Van Drew, Madden/Moriarty, Burzichelli, Tucker, DeAngelo, Danielson, Mukherji) - Authorizes hiring preference for veterans in non-civil service jurisdictions

S-2301/A-3522 (Greenstein, Stack/Stender, Mukherji, Lagana, Diegnan) - Regulates pharmacy benefits managers and requires certain disclosures concerning multiple source generic drug pricing

S-2432/A-4720 (Madden/Moriarty, Mosquera) - Requires notification of member or retiree of State-administered retirement system under certain circumstances when member or retiree requests change in beneficiary for group life insurance

S-2453/A-3805 (Weinberg, Allen/Burzichelli, Singleton) - Requires earlier mandatory polling hours for school elections; requires discretionary additional polling hours be consistent with current primary and general elections

S-2523/A-3917 (Gill, Greenstein, Benson/DeAngelo, Johnson) - Permits municipalities and municipal parking authorities to create Senior Citizen Priority Parking Program

SCS for S-2586, 2587, A-3217, and 3218 (Stack, Cunningham, Mukherji, Pintor Marin, Garcia) - Requires certain sanitary and protective procedures for used mattresses

SCS for S-2668/A-4270 (Beach, Madden/Lampitt, Vainieri Huttle, Benson, Spencer, Wimberly, Mosquera) - Establishes "MVP Emergency Alert System" for missing persons with mental, intellectual, or developmental disabilities

SS for S-2770/AS for A-3956 (Sweeney, Addiego/Lampitt, Greenwald, Vainieri Huttle, Benson, Mazzeo) - Authorizes establishment of Achieving a Better Life Experience accounts for persons with certain disabilities

S-2940/A-4531 (Singer, Sweeney/Spencer, Benson, Casagrande, Muoio) - Creates new criminal offenses concerning endangering another person; repeals N.J.S.2C:12-2 and N.J.S.2C:24-7

S-2961/A-4188 (Codey, Vitale/Garcia, Lagana, Taliaferro, Vainieri Huttle, Danielsen, Holley, Benson, Jimenez) - Clarifies that Alzheimer's disease and related disorders may be listed as secondary cause of death on death certificate when appropriate

S-2978/A-4194 (Van Drew, Oroho/Burzichelli, Spencer, Rumana, Webber, Benson) - Authorizes mobile electronic waste destruction units to operate without DEP permit

S-3004/A-4685 (Cunningham, Van Drew/Andrzejczak, Johnson, Muoio, Wimberly) - Permits municipality with UEZ to participate in Downtown Business Improvements Zone Loan Fund

S-3076/A-4621 (Weinberg, Bateman/Johnson, Caride) - Increases maximum legal fee to represent victims from \$1,000 to \$3,000

S-3110/A-4617 (Scutari/Johnson, Webber) - Permits certain health clubs to offer swimming lessons and otherwise remain exempt from first aid personnel and lifeguarding requirements

S-3117/A-4781 (Gordon, Bateman, Sweeney, T. Kean/Vainieri Huttle, Eustace, Gusciora, Lampitt, Angelini, Moriarty) - Prohibits Division of Developmental Disabilities from compelling transfers of individuals with developmental disabilities from out-of-State to in-State facilities unless certain exceptions apply

S-3220/A-4790 (Sweeney, O'Toole, Vitale/Greenwald, Conaway, Vainieri Huttle, Handlin, Garcia) - Establishes a process to integrate certain health data and other data from publicly supported programs for population health research

S-3232/A-4834 (Sarlo, Oroho/Lagana, Burzichelli, Schaer, DeAngelo, Phoebus) - Allows businesses due to receive grant under Business Employment Incentive Program to receive tax credit instead of grant

S-3270/A-4705 (Gill, Bateman/Schaer, Coughlin, Lagana, S. Kean, Ciattarelli) - "Certificates of Insurance Act;" governs use of certificates of insurance; provides DOBI with enforcement authority

SJR-81/AJR-122 (Barnes/Vainieri Huttle, Schaer, Lampitt) - Condemns Boycott, Divestment, and Sanctions movement against Israel

A-308/S-2203 (Russo, Rumana/O'Toole, Smith) - Prohibits escrow agent evaluation services from charging escrow agents fees

A-1098/S-671 (Vainieri Huttle, Eustace, Diegnan, Giblin/Pou, Sarlo, Weinberg) - Requires DHS and DMVA to conduct or contract for follow-up studies of former residents transitioning to community from their facilities

A-1355/S-2963 (Stender, Lampitt, Holley, Moriarty/T. Kean, Vitale) - Requires DOH to provide information about crib safety on its Internet website

A-1783/S-2020 (McKeon, Rible, Sumter, Moriarty/Vitale, Cunningham) - "Art Therapist Licensing Act"

A-2023/S-2675 (Greenwald, Benson/Cruz-Perez) - Revises definition of "responsible charge" as it pertains to licensed professional engineers and licensed architects

A-2229 (Wisniewski, Diegnan) - Concerns contracts for asphalt work under the "Local Public Contracts Law"

A-2301/S-1481 (Andrzejczak/Van Drew) - Designates certain interchanges of Garden State Parkway in honor of Melvin M. Loftus and Christopher Meyer

A-3052/S-1090 (Mazzeo, Pinkin, Mukheriji, Wimberly/A.R. Bucco, Whelan) - Concerns property taxes due and owing on real property damaged or destroyed during, or as the result of, a natural disaster when a state of emergency is declared by the Governor

**A-3246/S-3069 (Dancer, Burzichelli, Vainieri Huttle/Oroho, Sarlo)** - Requires timeframe of standardbred mare residing in New Jersey breeding farm be inclusive of foaling instead of between foal's conception and birth

A-3293/S-2146 (Mazzeo, Andrzejczak, Pinkin, Webber, Simon, Mukherji/Van Drew, Doherty) - Allows military personnel and veterans to present certain identifying documents in lieu of municipal beach tags to gain admission to certain beaches

A-3331/S-3111 (Benson, Rodriquez-Gregg, Coughlin/Gill, Beach) - Requires health benefits coverage for synchronization of prescribed medications under certain circumstances

A-3390/S-2309 (Coughlin, Pinkin, Webber, Diegnan/Vitale) - Permits transmittal of certain land use documents via email

A-3395/S-2294 (Wisniewski/Sacco) - Allows insurer to obtain certificates of ownership or salvage certificates of title for motor vehicles under certain circumstances

A-3499/S-2256 (Andrzejczak, Mazzeo, Johnson, Pinkin, DeAngelo/Van Drew) - Requires DMVA to encourage and facilitate returning service members' registration with VA

A-3507/S-2677 (Eustace, Webber, Munoz, Schepisi, Rumana/Gordon, Sarlo) - Amends law concerning county and municipal stream cleaning activities

A-3749/S-2568 (Lampitt, Mazzeo, Andrzejczak, Mukheriji, Pinkin/Beach, Allen) - Establishes program to provide assistance to qualified veterans in in-patient and out-patient treatment programs to travel to medical counseling in State

A-3849/SCS for S-2466 (DeAngelo, Eustace, Mazzeo, Pintor Marin, Benson/Turner, Singer) - Requires BPU to provide links to pricing information to customers from electric and gas public utilities, and third-party electric power and gas suppliers

A-3950/S-2832 (Prieto, Jimenez, Quijano/Greenstein, Turner) - Permits correctional facilities to utilize body imaging scanning equipment

A-4079/S-2819 (Eustace, Andrzejczak, Taliaferro, Benson, Dancer/Van Drew, Beach) - Directs Department of Agriculture to publish on its website "New Jersey Gleaning Week" and "Farmers Against Hunger Day" page

A-4094/S-2884 (Conaway, Singleton, Wimberly, Lampitt, Benson/Whelan, Madden) - Permits administration of epinephrine auto-injector device by persons who complete approved educational program

A-4438/S-3202 (Mukherji, Burzichelli/Scutari, Madden) - Raises maximum workers' compensation fees for evaluating physicians

A-4518/S-3010 (Schaer, Eustace, Benson, Pintor Marin/Sarlo) - Modifies and clarifies provisions of certain economic incentive programs

AJR-57/SJR-42 (Space/Oroho) - Designates April of each year as "Sarcoidosis Awareness Month"

AJR-93/SJR-73 (Eustace, Andrzejczak, Taliaferro, Benson/Van Drew, Beach) - Designates third week of September as "New Jersey Gleaning Week"

AJR-94/SJR-74 (Eustace, Andrzejczak, Taliaferro, Benson/Van Drew, Beach) - Designates Wednesday of third week of September as "Farmers Against Hunger Day"

AJR-100/SJR-70 (Andrzejczak, Tucker, DeAngelo, Mazzeo/Van Drew, Whelan) - Designates first week in August of each year as "Coast Guard Week" and honors Cape May as U.S. Coast Guard's enlisted accession point and recruit training center

#### BILLS VETOED:

- S-264/A-1347 (Greenstein, Cunningham/Stender, Egan, O'Donnell, Wimberly) **ABSOLUTE** "Thomas P. Canzanella Twenty First Century First Responders Protection Act"; concerns workers compensation for public safety workers
- S-374/A-3403 (Scutari, Beck/Rible, DeAngelo, Mukherji) ABSOLUTE Concerns attorney fees for workers' compensation awards
- SCS for S-779, 1952/ACS for A-2474 (Weinberg, Sarlo, Lesniak/Johnson, Garcia, Vainieri Huttle, Lagana, Mukherji, Moriarty) ABSOLUTE "Garden State Film and Digital Media Jobs Act" expands existing film and digital media production tax credit programs
- S-995/A-1677 (Weinberg, Allen/Johnson, Vainieri Huttle, Lampitt, Mosquera) CONDITIONAL Establishes in DOC, supervised community reintegration program for certain victims of domestic abuse
- S-1346/A-3837 (Rice/Coughlin, Garcia, Rodriquez-Gregg, Pintor Marin, Jasey) CONDITIONAL Concerns the recording of mortgages
- S-2260/A-688 (Scutari, Cardinale/Schaer) CONDITIONAL Modifies certain fees charged by, and requirements imposed on, check casher licensees
- S-2524/A-4067 (Gill, Allen/Lagana, Singleton, Moriarty) CONDITIONAL The "Municipal Volunteer Property Tax Reduction Act"; permits certain municipal property owners to perform volunteer services in return for property tax vouchers
- S-2577/ACS for A-4139 (Stack, Schaer/Mazzeo, Andrzejczak, Mukherji, Quijano) CONDITIONAL Establishes temporary mortgage relief programs for certain owners of real property impacted by "Superstorm Sandy"
- S-2867/A-4248 (Ruiz, Pou/Jasey, Sumter, Vainieri Huttle, Green, Holley, Wimberly) ABSOLUTE Permits municipal land banking in conjunction with online property database development
- S-3024/A-4463 (Scutari/Giblin, Diegnan, Jimenez, Caputo, Vainieri Huttle) CONDITIONAL Revises laws concerning real estate licensees
- S-3282/A-4850 (Rice, Cunningham/Wimberly, Mainor, Johnson) CONDITIONAL Expands Police Training Commission membership to include representative from Northern New Jersey and South Jersey Chapters of National Organization of Black Law Enforcement Executives
- ACS for A-206, 471, 1663, 2879, 3060, and 3108/S-2663 (Green, Spencer, Gusciora, Johnson, McKeon, Giblin, Wimberly, Mainor, Quijano/Turner, Lesniak, Pou) CONDITIONAL Shortens waiting periods for expungement of criminal and other records and information; makes various changes to other expungement procedures and requirements
- A-3257/S-2125 (Andrzejczak, Mazzeo, Burzichelli/Van Drew) CONDITIONAL Provides that determination by county agriculture development board or State Agriculture Development Committee as to what qualifies as farm-based recreational activity in pinelands protection area is binding on Pinelands Commission
- A-4103/S-2840 (Mazzeo, Andrzejczak, Giblin/Allen, Whelan) ABSOLUTE Creates workforce training program for former casino workers
- A-4233/S-2435 (Jasey, McKeon, Vainieri Huttle, Mukherji, Lampitt/Codey, Vitale) ABSOLUTE Provides Medicaid coverage for advance care planning
- A-4275/S2831 (Prieto, Eustace, Lagana, Greewald, Quijano, Danielsen, Mukherji/Sweeney, Turner, Sarlo) CONDITIONAL "New Jersey Secure Choice Savings Program Act"; establishes retirement savings program for certain workers
- A-4326/S-2942 (Schaer, Lagana, Eustace, Prieto/Gordon, Barnes) ABSOLUTE Reforms annual State revenue estimating and reporting, and executive State budget presentation and revenue certification processes
- A-4386/S-3042 (Coughlin, Pinkin/Vitale, Singer) CONDITIONAL Permits candidates for school board to circulate petitions jointly and be bracketed together on ballot; permits short nonpolitical designation of principles on petitions and ballots; provides for study of impact of changes
- A-4638/S-3118 (Vainieri Huttle, Singleton, Holley, Mosquera, Tucker, Benson/Sweeney, Madden) ABSOLUTE Requires DCPP to implement policies and procedures to ensure caseworker safety; "Leah's Law"
- A-4703/S-3172 (Spencer, Tucker, Pintor Marin, Egan, Muoio, Gusciora/Rice, Smith) ABSOLUTE Increases tax credit cap by \$165 million for certain qualified residential projects under Economic Redevelopment and Growth Grant program and restricts increase to certain projects

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