52:14B-27 & 52:14B-30LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2015 **CHAPTER**: 88

NJSA: 52:14B-27 & 52:14B-30 (Requires each state agency to review permits issued by the agency and make necessary changes to expedite and facilitate permitting)

BILL NO: S1813 (Substituted for A3123)

SPONSOR(S) Whelan and others

DATE INTRODUCED: March 24, 2014

COMMITTEE: ASSEMBLY: Commerce and Economic Development

SENATE: State Government, Wagering, Tourism & Historic Preservation

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 11, 2015

SENATE: June 26, 2014

DATE OF APPROVAL: August 10, 2015

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

Yes

S1813

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

A3123

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(continued)

| FL | OOR AMENDMENT STATEMENT: | No |
|----------|--|------------------------------------|
| LE | GISLATIVE FISCAL ESTIMATE: | No |
| VETO MES | SSAGE: | No |
| GOVERNO | PR'S PRESS RELEASE ON SIGNING: | No |
| | or circulating copies, contact New Jersey State Government is at the State Library (609) 278-2640 ext.103 or mailto:refdesk@ | <u>Onjstatelib.org</u> No No |
| NEWSPAP | ER ARTICLES: | No |
| | | |

LAW/RWH

P.L.2015, CHAPTER 88, approved August 10, 2015 Senate, No. 1813 (Second Reprint)

1 **AN ACT** concerning permits issued by State agencies, and amending P.L.2011, c.34.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 2 of P.L.2011, c.34 (C.52:14B-27) is amended to 8 read as follows:
- 2. <u>a.</u> Consistent with the requirements of applicable statutes, [every] the head of each State agency shall periodically conduct a comprehensive written review [those] of all permits issued by the State agency [issues], in order to identify [permits that]:
- [a. Can] (1) those permits that can be administered through an expedited process [, such as developing procedures for the electronic submission of permit applications]; [or
 - b. May be <u>[are]</u> (2) those permits that are obsolete, [are] are no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated so long as the public health, safety, or general welfare is not endangered;
- 20 (3) those permits that can have their period of validity extended
 21 ²[one or more years]² beyond the scheduled termination date
 22 without significant disruption to the efficiency or work of the State
 23 agency ², so long as the public health, safety, or general welfare is
 24 not endangered²; and
- 25 (4) those permitting procedures that can be better facilitated 26 through the increased incorporation of computer-based technology, 27 such as the Internet, or that can be completed online.
- b. The head of each State agency shall include, as part of the comprehensive written review required by subsection a. of this section:
- 31 (1) a description of ²those permits identified pursuant to 32 subsection a. of this section;
- 33 (2) a description of the recent actions that have been taken by the State agency to:
- 35 (a) eliminate obsolete permits;
- 36 (b) extend the period of validity associated with non-obsolete 37 permits;
- 38 (c) expedite the State agency's permitting procedures;
- 39 (d) facilitate the enhanced use of computer-based and Internet 40 technology in such procedures; ¹[and]¹ ²and²
- 41 (e) ²[increase the number of permitting procedures that can be completed online; ¹and

- 1 (f)]² reduce the number of permits that are backlogged;¹
 - ²[(2) recommendations and explanations as to which of the State agency's remaining permits should be eliminated on the basis of their obsolescence, and which of the State agency's remaining permits should have their period of validity extended beyond their scheduled termination date;]²
 - (3) recommendations and explanations as to which of the State agency's remaining permitting procedures should be revised or simplified in order to further expedite the issuance of permits by the State agency and increase the use of computer-based technology, such as the Internet, in the State agency's permitting procedures; ² and ²
 - (4) ² [an assessment identifying the probable impact that each of the changes recommended pursuant to paragraphs (2) and (3) of this subsection would have on the State agency, and on businesses, commercial enterprises, and the general public, including impacts on public health, safety, and the general welfare; and
 - (5)]² the identification of those rules, regulations, and statutes administered by the State agency that would need to be revised or eliminated in order to effectuate the changes recommended pursuant to ²[paragraphs (2) and] paragraph² (3) of this subsection.
 - [Each] c. Upon completion of the comprehensive written review pursuant to subsection a. of this section, the head of each State agency shall [provide notice] submit the review to the Secretary of State or other State officer or employee designated by the Governor pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28) [of its identification of permits that can be administered through an expedited process or may be obsolete, and its actions taken or recommended to be taken to expedite permitting and its actions taken or recommended to be taken to eliminate obsolete permits]. (cf: P.L.2011, c.34, s.2)

- 2. Section 5 of P.L.2011, c.34 (C.52:14B-30) is amended to read as follows:
- 5. a. [The] ²[On or before March 1 of each year, the] The² Secretary of State, or other State officer or employee designated by the Governor pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28), shall submit ², no less than biennially, ² a report [annually, on or before March 1] to the Governor and [to the Legislature], pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), [concerning] to the Legislature, summarizing the information contained in the comprehensive written reviews that have been submitted by the various State agencies pursuant to section 2 of P.L.2011, c.34 (C.52:14B-27). In particular, each ²[annual]² report
- 45 <u>shall include</u>:

- 1 (1) [Permits identified pursuant to section 2 of P.L.2011, c.34
- 2 (C.52:14B-27) as either being able to be administered through an
- expedited process or obsolete, and a summary of the actions 2 that 3
- have been 12 taken [or recommended to be taken to implement 4
- expedited processes or 1 by each State agency during the preceding 5
- ²[year] period² to: 6

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- (a) eliminate obsolete permits ;
- 8 (b) extend the period of validity associated with non-obsolete 9 permits;
 - (c) expedite the State agency's permitting procedures;
- (d) facilitate the enhanced use of computer-based and Internet 11 technology in such procedures; ¹[and]^{1 2}and² 12
- 13 (e) ²[increase the number of permitting procedures that can be 14 completed online; ¹and
 - (f) reduce the number of permits that are backlogged; 1
 - (2) [The] a description of the remaining permits that each State agency has identified as being obsolete and conducive to elimination;
 - (3) a description of the remaining permits that each State agency has indicated could have their period of validity extended beyond the scheduled termination date;
 - (4) a description of the remaining permitting procedures that each State agency has identified as being conducive to revision, simplification, or the greater incorporation of computer-based technology, such as the Internet;
 - (5) the identification, by name, of the counties municipalities that are participating in cooperative contemporaneous handling of business permits and approvals pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28);
 - [(3) The] (6) the identification, by name and project, of the specific employees ²[that have been]² assigned as designated contact persons to specific projects [, by project,] pursuant to section 4 of P.L.2011, c.34 (C.52:14B-29), as well as a summary of actions ²[that have been]² taken on behalf of each project, and [outcomes] a description of the outcome of each project that was completed during the preceding ²[year] period²; and
- [(4) Other] (7) any information pertaining to other matters as 37 38 the Secretary of State or the Governor's designee may find material.
- b. The ²[annual]² report required by subsection a. of this 39 section shall be posted on the Department of State web site. 40
- c. After due consideration of the ²[annual]² report submitted 41 in accordance with subsection a. of this section, the Governor 42 ²[shall] may²: 43
- 44 (1) direct the head of each State agency to make such changes to 45 the State agency's permitting systems as may be appropriate, 46 pursuant to current rules, regulations, and statutes, in order to

S1813 [2R] 4

| 1 | effectuate those parts of the report the Governor deems necessary; |
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| 2 | ² and ² |
| 3 | (2) ² [issue such Executive Orders as the Governor believes |
| 4 | appropriate in order to effectuate those parts of the report the |
| 5 | Governor deems necessary; and |
| 6 | (3) 12 seek from the Legislature changes in the statutory law, |
| 7 | including the amendment, repeal, or supplementation of various |
| 8 | statutes as the Governor believes appropriate, in order to effectuate |
| 9 | those parts of the report the Governor deems necessary. |
| 10 | d. The head of each State agency shall adopt such rules and |
| 11 | regulations, pursuant to the "Administrative Procedure Act," |
| 12 | P.L.1968, c.410 (C.52:14B-1 et seq.), and perform such duties, as |
| 13 | the head of the State agency may deem necessary, in order to |
| 14 | effectuate the ² regulatory ² changes ² [that are sought by the |
| 15 | Governor pursuant to subsection c. of this section identified in |
| 16 | section 2 of P.L.2011, c.34 (C.52:14B-27) and this section ² . |
| 17 | (cf: P.L.2011, c.34, s.5) |
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| 19 | 3. This act shall take effect immediately. |
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| 24 | Requires each State agency to review permits issued by agency |
| 25 | and make necessary changes to expedite and facilitate permitting. |
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SENATE, No. 1813

STATE OF NEW JERSEY

216th LEGISLATURE

INTRODUCED MARCH 24, 2014

Sponsored by:
Senator JIM WHELAN
District 2 (Atlantic)
Senator STEVEN V. OROHO
District 24 (Morris, Sussex and Warren)

SYNOPSIS

Requires each State agency to review permits issued by agency and make necessary changes to expedite and facilitate permitting.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/28/2014)

| 1 | AN ACT concerning permits issued by State agencies, and amendin | g |
|---|---|---|
| 2 | P.L.2011, c.34. | |

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 2 of P.L.2011, c.34 (C.52:14B-27) is amended to 8 read as follows:
- 2. <u>a.</u> Consistent with the requirements of applicable statutes, [every] the head of each State agency shall periodically conduct a comprehensive written review [those] of all permits issued by the State agency [issues], in order to identify [permits that]:
 - [a. Can] (1) those permits that can be administered through an expedited process [, such as developing procedures for the electronic submission of permit applications]; [or
- b. May be <u>[2]</u> those permits that are obsolete, [are] no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated so long as the public health, safety, or general welfare is not endangered :
 - (3) those permits that can have their period of validity extended one or more years beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency; and
 - (4) those permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.
 - b. The head of each State agency shall include, as part of the comprehensive written review required by subsection a. of this section:
- 30 (1) a description of the recent actions that have been taken by 31 the State agency to:
- 32 (a) eliminate obsolete permits;
- 33 (b) extend the period of validity associated with non-obsolete 34 permits;
 - (c) expedite the State agency's permitting procedures;
- (d) facilitate the enhanced use of computer-based and Internet
 technology in such procedures; and
- 38 (e) increase the number of permitting procedures that can be completed online;
- 40 (2) recommendations and explanations as to which of the State
 41 agency's remaining permits should be eliminated on the basis of
 42 their obsolescence, and which of the State agency's remaining
 43 permits should have their period of validity extended beyond their
- 44 scheduled termination date;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- (3) recommendations and explanations as to which of the State
 agency's remaining permitting procedures should be revised or
 simplified in order to further expedite the issuance of permits by the
 State agency and increase the use of computer-based technology,
 such as the Internet, in the State agency's permitting procedures;
 - (4) an assessment identifying the probable impact that each of the changes recommended pursuant to paragraphs (2) and (3) of this subsection would have on the State agency, and on businesses, commercial enterprises, and the general public, including impacts on public health, safety, and the general welfare; and
 - (5) the identification of those rules, regulations, and statutes administered by the State agency that would need to be revised or eliminated in order to effectuate the changes recommended pursuant to paragraphs (2) and (3) of this subsection.

[Each] c. Upon completion of the comprehensive written review pursuant to subsection a. of this section, the head of each State agency shall [provide notice] submit the review to the Secretary of State or other State officer or employee designated by the Governor pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28) [of its identification of permits that can be administered through an expedited process or may be obsolete, and its actions taken or recommended to be taken to expedite permitting and its actions taken or recommended to be taken to eliminate obsolete permits]. (cf: P.L.2011, c.34, s.2)

- 2. Section 5 of P.L.2011, c.34 (C.52:14B-30) is amended to read as follows:
- 5. a. [The] On or before March 1 of each year, the Secretary of State, or other State officer or employee designated by the Governor pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28), shall submit a report [annually, on or before March 1] to the Governor and [to the Legislature], pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), [concerning] to the Legislature, summarizing the information contained in the comprehensive written reviews that have been submitted by the various State agencies pursuant to section 2 of P.L.2011, c.34 (C.52:14B-27). In
 - (1) [Permits identified pursuant to section 2 of P.L.2011, c.34 (C.52:14B-27) as either being able to be administered through an expedited process or obsolete, and a summary of the actions that have been taken [or recommended to be taken to implement expedited processes or by each State agency during the preceding year to:
 - (a) eliminate obsolete permits ;

particular, each annual report shall include:

- 45 (b) extend the period of validity associated with non-obsolete 46 permits;
 - (c) expedite the State agency's permitting procedures;

- 1 (d) facilitate the enhanced use of computer-based and Internet 2 technology in such procedures; and
- (e) increase the number of permitting procedures that can be
 completed online;

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- (2) [The] a description of the remaining permits that each State agency has identified as being obsolete and conducive to elimination;
- 8 (3) a description of the remaining permits that each State agency
 9 has indicated could have their period of validity extended beyond
 10 the scheduled termination date;
- 11 (4) a description of the remaining permitting procedures that 12 each State agency has identified as being conducive to revision, 13 simplification, or the greater incorporation of computer-based 14 technology, such as the Internet;
 - (5) the identification, by name, of the counties and municipalities that are participating in cooperative and contemporaneous handling of business permits and approvals pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28);
 - **[**(3)The**]** (6) the identification, by name and project, of the specific employees that have been assigned as designated contact persons to specific projects **[**, by project,**]** pursuant to section 4 of P.L.2011, c.34 (C.52:14B-29), as well as a summary of actions that have been taken on behalf of each project, and **[**outcomes**]** a description of the outcome of each project that was completed during the preceding year; and
 - [(4) Other] (7) any information pertaining to other matters as the Secretary of State or the Governor's designee may find material.
- b. The <u>annual</u> report required by subsection a. of this section shall be posted on the Department of State web site.
 - c. After due consideration of the annual report submitted in accordance with subsection a. of this section, the Governor shall:
 - (1) direct the head of each State agency to make such changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations, and statutes, in order to effectuate those parts of the report the Governor deems necessary;
- (2) issue such Executive Orders as the Governor believes
 appropriate in order to effectuate those parts of the report the
 Governor deems necessary; and
- (3) seek from the Legislature changes in the statutory law,
 including the amendment, repeal, or supplementation of various
 statutes as the Governor believes appropriate, in order to effectuate
 those parts of the report the Governor deems necessary.
- d. The head of each State agency shall adopt such rules and regulations, pursuant to the "Administrative Procedure Act,"

 P.L.1968, c.410 (C.52:14B-1 et seq.), and perform such duties, as the head of the State agency may deem necessary, in order to effectuate the changes that are sought by the Governor

pursuant to subsection c. of this section.(cf: P.L.2011, c.34, s.5)

3. This act shall take effect immediately.

STATEMENT

 This bill would expand and strengthen the provisions of P.L.2011, c.34 (C.52:14B-26 et seq.), which currently requires each State agency to undertake a periodic review of permits issued by these agencies, in order to identify permits that are obsolete or that could be administered through an expedited procedure.

The bill would require the head of each State agency, in conducting a periodic comprehensive written review of the permits issued by that agency, to identify:

- (1) those permits that can be administered through an expedited process;
- (2) those permits that are obsolete, are no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated so long as the public health, safety, or general welfare is not endangered;
- (3) those permits that can have their period of validity extended one or more years beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency; and
- (4) those permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.

The bill would further specify that the head of each State agency must include, as part of each comprehensive written review:

- (1) a description of the recent actions that have been taken by the State agency to: (a) eliminate obsolete permits; (b) extend the period of validity associated with non-obsolete permits; (c) expedite the State agency's permitting procedures; (d) facilitate the enhanced use of computer-based and Internet technology in such procedures; and (e) increase the number of permitting procedures that can be completed online;
- (2) recommendations and explanations as to which of the State agency's remaining permits should be eliminated on the basis of their obsolescence, and which should have their period of validity extended beyond their scheduled termination date;
- (3) recommendations and explanations as to which of the State agency's remaining permitting procedures should be revised or eliminated in order to further expedite the issuance of permits by the State agency and increase the use of computer-based technology, such as the Internet, in the State agency's permitting procedures;

(4) an assessment identifying the probable impact that each of the recommended changes would have on the State agency, and on businesses, commercial enterprises, and the general public; and

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(5) the identification of those rules, regulations, and statutes administered by the State agency that would need to be revised or eliminated in order to effectuate the recommended changes.

7 The bill would require the Secretary of State, or other State 8 officer or employee designated by the Governor, to post on its 9 Internet website and submit to the Governor and the Legislature, by 10 March 1 of each year, a report that summarizes the information 11 contained in the various State agency comprehensive written The bill would also require the Governor, after due 12 reviews. consideration of the annual report, to: (1) direct the head of each 13 14 State agency to make such changes to the State agency's permitting 15 systems as may be appropriate, pursuant to current rules, 16 regulations and statutes, in order to effectuate those parts of the report the Governor deems necessary; (2) issue such Executive 17 18 Orders as the Governor believes appropriate in order to effectuate 19 those parts of the report the Governor deems necessary; and (3) 20 seek from the Legislature changes in the statutory law, including the amendment, repeal, or supplementation of various statutes as the 21 22 Governor believes appropriate, in order to effectuate those parts of 23 the report the Governor deems necessary. Lastly, the head of each 24 State agency would be authorized to adopt rules and regulations as 25 necessary to effectuate the changes sought by the Governor.

SENATE STATE GOVERNMENT, WAGERING, TOURISM & HISTORIC PRESERVATION COMMITTEE

STATEMENT TO

SENATE, No. 1813

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 2, 2014

The Senate State Government, Wagering, Tourism & Historic Preservation Committee reports favorably and with committee amendments Senate Bill No. 1813.

This bill would expand and strengthen the provisions of P.L.2011, c.34 (C.52:14B-26 et seq.), which currently requires each State agency to undertake a periodic review of permits issued by these agencies, in order to identify permits that are obsolete or that could be administered through an expedited procedure.

The bill would require the head of each State agency, in conducting a periodic comprehensive written review of the permits issued by that agency, to identify:

- (1) those permits that can be administered through an expedited process;
- (2) those permits that are obsolete, are no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated so long as the public health, safety, or general welfare is not endangered;
- (3) those permits that can have their period of validity extended one or more years beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency; and
- (4) those permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.

The bill would further specify that the head of each State agency must include, as part of each comprehensive written review:

(1) a description of the recent actions that have been taken by the State agency to: (a) eliminate obsolete permits; (b) extend the period of validity associated with non-obsolete permits; (c) expedite the State agency's permitting procedures; (d) facilitate the enhanced use of computer-based and Internet technology in such procedures; (e) increase the number of permitting procedures that can be completed online; and (f) reduce the number of permits that are backlogged;

- (2) recommendations and explanations as to which of the State agency's remaining permits should be eliminated on the basis of their obsolescence, and which should have their period of validity extended beyond their scheduled termination date;
- (3) recommendations and explanations as to which of the State agency's remaining permitting procedures should be revised or eliminated in order to further expedite the issuance of permits by the State agency and increase the use of computer-based technology, such as the Internet, in the State agency's permitting procedures;
- (4) an assessment identifying the probable impact that each of the recommended changes would have on the State agency, and on businesses, commercial enterprises, and the general public; and
- (5) the identification of those rules, regulations, and statutes administered by the State agency that would need to be revised or eliminated in order to effectuate the recommended changes.

The bill would require the Secretary of State, or other State officer or employee designated by the Governor, to post on its Internet website and submit to the Governor and the Legislature, by March 1 of each year, a report that summarizes the information contained in the various State agency comprehensive written reviews. The bill would also require the Governor, after due consideration of the annual report, to: (1) direct the head of each State agency to make such changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations and statutes, in order to effectuate those parts of the report the Governor deems necessary; (2) issue such Executive Orders as the Governor believes appropriate in order to effectuate those parts of the report the Governor deems necessary; and (3) seek from the Legislature changes in the statutory law, including the amendment, repeal, or supplementation of various statutes as the Governor believes appropriate, in order to effectuate those parts of the report the Governor deems necessary. Lastly, the head of each State agency would be authorized to adopt rules and regulations as necessary to effectuate the changes sought by the Governor.

COMMITTEE AMENDMENTS

The committee amended the bill to establish as an additional requirement for the head of each State agency to include in the comprehensive written report required by the bill a description of the recent actions taken by the State agency to reduce the number of permits that are backlogged.

STATEMENT TO

[First Reprint] **SENATE, No. 1813**

with Senate Floor Amendments (Proposed by Senator WHELAN)

ADOPTED: JUNE 12, 2014

These floor amendments revise the type of permits to be identified and the information to be included in the comprehensive written review of permits required to be undertaken by the head of each State agency. The amendments delete the provisions of the comprehensive written review concerning: (1) increasing the number of permits that can be completed online; (2) requiring recommendations regarding which remaining permits should be eliminated on the basis of their obsolescence, and which of a State agency's remaining permits should have their period of validity extended beyond their scheduled termination date; and (3) an assessment of the probable impact of certain aspects of the review on the State agency, and on businesses, commercial enterprises, and the general public, including impacts on public health, safety, and the general welfare.

The amendments also would revise the requirements of the report, to be provided to the Governor and the Legislature, by the Secretary of State, or other State officer or employee designated by the Governor pursuant to law. The amendments would require the report to be submitted no less than biennially, as opposed to annually on or before March 1, as required by current law.

Lastly, the amendments revise the provisions of the bill directing the Governor to take certain actions concerning the report. The amendments provide that the Governor may, rather than shall, direct the head of each State agency to make any changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations, and statutes, and seek from the Legislature changes in the statutory law, in order to effectuate those parts of the report the Governor deems necessary. The amendments also delete the language directing the Governor to issue Executive Orders.

ASSEMBLY COMMERCE AND ECONOMIC DEVELOPMENT COMMITTEE

STATEMENT TO

[Second Reprint] **SENATE, No. 1813**

STATE OF NEW JERSEY

DATED: OCTOBER 2, 2014

The Assembly Commerce and Economic Development Committee reports favorably Senate Bill No. 1813 (2R).

This bill revises the law that requires each State agency to periodically review the permits it issues in order to further streamline State permitting procedures and requirements. The bill refines current review requirements that are designed to identify permits that can be administered through an expedited process and permits that are obsolete, are no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated. The bill will require State agency reviews to identify: permits that can have their period of validity extended beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency, so long as the public health, safety, or general welfare is not endangered; and permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.

The bill specifically requires the head of each State agency to include, as part of each comprehensive written review:

- (1) a description of the permits;
- (2) a description of recent actions it has taken to:
- (a) eliminate obsolete permits;
- (b) extend the period of validity associated with non-obsolete permits;
 - (c) expedite the State agency's permitting procedures;
- (d) facilitate the enhanced use of computer-based and Internet technology in such procedures; and
 - (e) reduce the number of permits that are backlogged;
- (3) recommendations and explanations as to which of the State agency's remaining permitting procedures should be revised or eliminated in order to further expedite the issuance of permits by the State agency and increase the use of computer-based technology, such as the Internet, in the State agency's permitting procedures; and

(4) identification of rules, regulations, and statutes administered by the State agency that need to be revised or eliminated in order to effectuate the recommended changes.

The bill revises the reporting requirements set forth in current law. The bill would require the Secretary of State, or other State officer or employee designated by the Governor pursuant to law, to report to the Governor and the Legislature, no less than biennially, summarizing the information set forth in each State agency review. Current law requires annual reports.

The bill amends current law by authorizing, rather than directing, the Governor to take certain actions concerning the report. Under the bill, the Governor may direct the head of each State agency to make any changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations, and statutes, and seek from the Legislature changes in the statutory law, in order to effectuate those parts of the report the Governor deems necessary.

This bill is identical to Assembly, No. 3123, as amended by the committee this day.

ASSEMBLY, No. 3123

STATE OF NEW JERSEY

216th LEGISLATURE

INTRODUCED MAY 8, 2014

Sponsored by:

Assemblyman JOHN J. BURZICHELLI
District 3 (Cumberland, Gloucester and Salem)
Assemblyman TIMOTHY J. EUSTACE
District 38 (Bergen and Passaic)
Assemblyman BOB ANDRZEJCZAK
District 1 (Atlantic, Cape May and Cumberland)
Assemblyman VINCENT MAZZEO
District 2 (Atlantic)
Assemblyman JAY WEBBER
District 26 (Essex, Morris and Passaic)

Co-Sponsored by:

Assemblywoman McHose and Assemblyman Space

SYNOPSIS

Requires each State agency to review permits issued by agency and make necessary changes to expedite and facilitate permitting.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/17/2014)

| 1 | AN ACT concerning permits issued by State agencies, and amending |
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| 2 | P.L.2011, c.34. |

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 2 of P.L.2011, c.34 (C.52:14B-27) is amended to 8 read as follows:
- 9 2. <u>a.</u> Consistent with the requirements of applicable statutes, 10 [every] the head of each State agency shall periodically conduct a 11 comprehensive written review [those] of all permits issued by the 12 State agency [issues], in order to identify [permits that]:
- [a. Can] (1) those permits that can be administered through an 14 expedited process [, such as developing procedures for the 15 electronic submission of permit applications]; [or
 - b. May be <u>[2]</u> those permits that are obsolete, [are] no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated so long as the public health, safety, or general welfare is not endangered ;
 - (3) those permits that can have their period of validity extended one or more years beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency;
 - (4) those permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.
 - The head of each State agency shall include, as part of the comprehensive written review required by subsection a. of this section:
- 30 (1) a description of the recent actions that have been taken by 31 the State agency to:
 - (a) eliminate obsolete permits;
- 33 (b) extend the period of validity associated with non-obsolete 34 permits;
 - (c) expedite the State agency's permitting procedures;
- 36 (d) facilitate the enhanced use of computer-based and Internet 37 technology in such procedures; and
- 38 (e) increase the number of permitting procedures that can be 39 completed online;
- 40 (2) recommendations and explanations as to which of the State 41 agency's remaining permits should be eliminated on the basis of 42 their obsolescence, and which of the State agency's remaining
- 43 permits should have their period of validity extended beyond their
- 44 scheduled termination date;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- (3) recommendations and explanations as to which of the State
 agency's remaining permitting procedures should be revised or
 simplified in order to further expedite the issuance of permits by the
 State agency and increase the use of computer-based technology,
 such as the Internet, in the State agency's permitting procedures;
 - (4) an assessment identifying the probable impact that each of the changes recommended pursuant to paragraphs (2) and (3) of this subsection would have on the State agency, and on businesses, commercial enterprises, and the general public, including impacts on public health, safety, and the general welfare; and
 - (5) the identification of those rules, regulations, and statutes administered by the State agency that would need to be revised or eliminated in order to effectuate the changes recommended pursuant to paragraphs (2) and (3) of this subsection.

[Each] c. Upon completion of the comprehensive written review pursuant to subsection a. of this section, the head of each State agency shall [provide notice] submit the review to the Secretary of State or other State officer or employee designated by the Governor pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28) [of its identification of permits that can be administered through an expedited process or may be obsolete, and its actions taken or recommended to be taken to expedite permitting and its actions taken or recommended to be taken to eliminate obsolete permits]. (cf: P.L.2011, c.34, s.2)

- 2. Section 5 of P.L.2011, c.34 (C.52:14B-30) is amended to read as follows:
- 5. a. [The] On or before March 1 of each year, the Secretary of State, or other State officer or employee designated by the Governor pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28), shall submit a report [annually, on or before March 1] to the Governor and [to the Legislature], pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), [concerning] to the Legislature, summarizing the information contained in the comprehensive written reviews that have been submitted by the various State agencies pursuant to section 2 of P.L.2011, c.34 (C.52:14B-27). In
 - (1) [Permits identified pursuant to section 2 of P.L.2011, c.34 (C.52:14B-27) as either being able to be administered through an expedited process or obsolete, and a summary of the actions that have been taken [or recommended to be taken to implement expedited processes or by each State agency during the preceding year to:
 - (a) eliminate obsolete permits ;

particular, each annual report shall include:

- 45 (b) extend the period of validity associated with non-obsolete 46 permits;
 - (c) expedite the State agency's permitting procedures;

- 1 (d) facilitate the enhanced use of computer-based and Internet 2 technology in such procedures; and
- (e) increase the number of permitting procedures that can be
 completed online;
- 5 (2) [The] a description of the remaining permits that each State 6 agency has identified as being obsolete and conducive to 7 elimination;
- 8 (3) a description of the remaining permits that each State agency
 9 has indicated could have their period of validity extended beyond
 10 the scheduled termination date;

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- (4) a description of the remaining permitting procedures that each State agency has identified as being conducive to revision, simplification, or the greater incorporation of computer-based technology, such as the Internet;
- (5) the identification, by name, of the counties and municipalities that are participating in cooperative and contemporaneous handling of business permits and approvals pursuant to section 3 of P.L.2011, c.34 (C.52:14B-28);
- **[**(3)The**]** (6) the identification, by name and project, of the specific employees that have been assigned as designated contact persons to specific projects **[**, by project,**]** pursuant to section 4 of P.L.2011, c.34 (C.52:14B-29), as well as a summary of actions that have been taken on behalf of each project, and **[**outcomes**]** a description of the outcome of each project that was completed during the preceding year; and
- [(4) Other] (7) any information pertaining to other matters as the Secretary of State or the Governor's designee may find material.
- b. The <u>annual</u> report required by subsection a. of this section shall be posted on the Department of State web site.
- c. After due consideration of the annual report submitted in accordance with subsection a. of this section, the Governor shall:
- (1) direct the head of each State agency to make such changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations, and statutes, in order to effectuate those parts of the report the Governor deems necessary;
- (2) issue such Executive Orders as the Governor believes
 appropriate in order to effectuate those parts of the report the
 Governor deems necessary; and
- (3) seek from the Legislature changes in the statutory law,
 including the amendment, repeal, or supplementation of various
 statutes as the Governor believes appropriate, in order to effectuate
 those parts of the report the Governor deems necessary.
- d. The head of each State agency shall adopt such rules and regulations, pursuant to the "Administrative Procedure Act,"

 P.L.1968, c.410 (C.52:14B-1 et seq.), and perform such duties, as the head of the State agency may deem necessary, in order to effectuate the changes that are sought by the Governor pursuant to

subsection c. of this section.(cf: P.L.2011, c.34, s.5)

3. This act shall take effect immediately.

STATEMENT

 This bill would expand and strengthen the provisions of P.L.2011, c.34 (C.52:14B-26 et seq.), which currently requires each State agency to undertake a periodic review of permits issued by these agencies, in order to identify permits that are obsolete or that could be administered through an expedited procedure.

The bill would require the head of each State agency, in conducting a periodic comprehensive written review of the permits issued by that agency, to identify:

- (1) those permits that can be administered through an expedited process;
- (2) those permits that are obsolete, are no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated so long as the public health, safety, or general welfare is not endangered;
- (3) those permits that can have their period of validity extended one or more years beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency; and
- (4) those permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.

The bill would further specify that the head of each State agency must include, as part of each comprehensive written review:

- (1) a description of the recent actions that have been taken by the State agency to: (a) eliminate obsolete permits; (b) extend the period of validity associated with non-obsolete permits; (c) expedite the State agency's permitting procedures; (d) facilitate the enhanced use of computer-based and Internet technology in such procedures; and (e) increase the number of permitting procedures that can be completed online;
- (2) recommendations and explanations as to which of the State agency's remaining permits should be eliminated on the basis of their obsolescence, and which should have their period of validity extended beyond their scheduled termination date;
- (3) recommendations and explanations as to which of the State agency's remaining permitting procedures should be revised or eliminated in order to further expedite the issuance of permits by the State agency and increase the use of computer-based technology, such as the Internet, in the State agency's permitting procedures;

(4) an assessment identifying the probable impact that each of the recommended changes would have on the State agency, and on businesses, commercial enterprises, and the general public; and

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(5) the identification of those rules, regulations, and statutes administered by the State agency that would need to be revised or eliminated in order to effectuate the recommended changes.

7 The bill would require the Secretary of State, or other State 8 officer or employee designated by the Governor, to post on its 9 Internet website and submit to the Governor and the Legislature, by 10 March 1 of each year, a report that summarizes the information 11 contained in the various State agency comprehensive written The bill would also require the Governor, after due 12 reviews. consideration of the annual report, to: (1) direct the head of each 13 14 State agency to make such changes to the State agency's permitting 15 systems as may be appropriate, pursuant to current rules, 16 regulations and statutes, in order to effectuate those parts of the report the Governor deems necessary; (2) issue such Executive 17 18 Orders as the Governor believes appropriate in order to effectuate 19 those parts of the report the Governor deems necessary; and (3) 20 seek from the Legislature changes in the statutory law, including 21 the amendment, repeal, or supplementation of various statutes as the 22 Governor believes appropriate, in order to effectuate those parts of 23 the report the Governor deems necessary. Lastly, the head of each 24 State agency would be authorized to adopt rules and regulations as 25 necessary to effectuate the changes sought by the Governor.

ASSEMBLY COMMERCE AND ECONOMIC DEVELOPMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3123

with committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 2, 2014

The Assembly Commerce and Economic Development Committee reports favorably and with committee amendments Assembly Bill No. 3123.

This bill, as amended, revises the law that requires each State agency to periodically review the permits it issues in order to further streamline State permitting procedures and requirements. The bill refines current review requirements that are designed to identify permits that can be administered through an expedited process and permits that are obsolete, are no longer necessary, or cost more to administer than the benefits they provide, and thus should be eliminated. The bill will require State agency reviews to identify: permits that can have their period of validity extended beyond the scheduled termination date without significant disruption to the efficiency or work of the State agency, so long as the public health, safety, or general welfare is not endangered; and permitting procedures that can be better facilitated through the increased incorporation of computer-based technology, such as the Internet, or that can be completed online.

The bill specifically requires the head of each State agency to include, as part of each comprehensive written review:

- (1) a description of the permits;
- (2) a description of recent actions it has taken to:
- (a) eliminate obsolete permits;
- (b) extend the period of validity associated with non-obsolete permits;
 - (c) expedite the State agency's permitting procedures;
- (d) facilitate the enhanced use of computer-based and Internet technology in such procedures; and
 - (e) reduce the number of permits that are backlogged;
- (3) recommendations and explanations as to which of the State agency's remaining permitting procedures should be revised or eliminated in order to further expedite the issuance of permits by the State agency and increase the use of computer-based technology, such as the Internet, in the State agency's permitting procedures; and

(4) identification of rules, regulations, and statutes administered by the State agency that need to be revised or eliminated in order to effectuate the recommended changes.

The bill revises the reporting requirements set forth in current law. The bill would require the Secretary of State, or other State officer or employee designated by the Governor pursuant to law, to report to the Governor and the Legislature, no less than biennially, summarizing the information set forth in each State agency review. Current law requires annual reports.

The bill amends current law by authorizing, rather than directing, the Governor to take certain actions concerning the report. Under the bill, the Governor may direct the head of each State agency to make any changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations, and statutes, and seek from the Legislature changes in the statutory law, in order to effectuate those parts of the report the Governor deems necessary.

COMMITTEE AMENDMENTS:

The committee amendments make this bill identical to Senate, No. 1813 (2R). The amendments delete provisions of the comprehensive written review concerning: (1) increasing the number of permits that can be completed online; (2) requiring recommendations regarding which remaining permits should be eliminated on the basis of their obsolescence, and which of a State agency's remaining permits should have their period of validity extended beyond their scheduled termination date; and (3) an assessment of the probable impact of certain aspects of the review on the State agency, and on businesses, commercial enterprises, and the general public, including impacts on public health, safety, and the general welfare.

The amendments also would revise the requirements of the report, to be provided to the Governor and the Legislature by the Secretary of State, or other State officer or employee designated by the Governor pursuant to law. The amendments would require the report to be submitted no less than biennially, as opposed to annually on or before March 1, as required by current law.

The amendments revise the provisions of the bill directing the Governor to take certain actions concerning the report. The amendments provide that the Governor may, rather than shall, direct the head of each State agency to make any changes to the State agency's permitting systems as may be appropriate, pursuant to current rules, regulations, and statutes, and seek from the Legislature changes in the statutory law, in order to effectuate those parts of the report the Governor deems necessary. The amendments also delete the language directing the Governor to issue Executive Orders.