

A422

SPONSOR'S STATEMENT: (Begins on page 9 of introduced bill) Yes

COMMITTEE STATEMENT: **ASSEMBLY:** Yes Appropriations

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

VETO MESSAGE: No

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

[L]"aw will let you register to vote online," The South Jersey Times, January 22, 2020

"New law will let you register to vote online," The Times, January 22, 2020

"New law will let you register to vote online," The Star-Ledger, January 22, 2020

rwh/cl

P.L. 2019, CHAPTER 382, *approved January 21, 2020*
Senate, No. 589 (*Second Reprint*)

1 AN ACT concerning online voter registration and amending various
2 parts of the statutory law and supplementing chapter 31 of Title
3 19 of the Revised Statutes.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7

8 1. (New section) Notwithstanding any other provision of law
9 to the contrary, a person who is qualified to register to vote ²[and
10 who has a valid New Jersey driver's license or non-driver
11 identification card issued by the New Jersey Motor Vehicle
12 Commission]² may submit a voter registration form electronically
13 on ²[the] a secure² Internet website ²[of] maintained by² the
14 Secretary of State, ²[which] if the applicant has an email address
15 and provides a valid New Jersey driver's license number, a valid
16 New Jersey nondriver identification card number, or the last four
17 digits of the applicant's Social Security number. The voter
18 registration² form shall contain substantively the same information
19 required to be contained on a paper voter registration form pursuant
20 to section 16 of P.L.1974, c.30 (C.19:31-6.4).

21 a. The Secretary of State shall ¹[promulgate deadlines for
22 when] apply the same voter registration deadline applicable under
23 current law for paper voter registration forms to¹ an online voter
24 registration form submitted by an applicant pursuant to this section
25 ¹[shall be effective ahead of an election to be held in the election
26 district of the applicant submitting the form]¹.

27 b. The applicant completing the form shall affirmatively attest
28 to the truth of the information provided in the form.

29 c. For voter registration purposes, the applicant shall
30 affirmatively assent to the use of his or her signature from his or her
31 driver's license or non-driver identification card ²or the applicant's
32 digitized or electronic signature².

33 d. For each online voter registration form, the Secretary of
34 State shall obtain ²either² an electronic copy of the applicant's
35 signature from his or her driver's license or non-driver

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SBA committee amendments adopted June 11, 2018.

²Assembly AAP committee amendments adopted January 6, 2020.

- 1 identification card directly from the New Jersey Motor Vehicle
2 Commission ², or the applicant's digitized or electronic signature².
- 3 e. ²【The Secretary of State shall require an applicant who
4 submits an online voter registration form pursuant to this section to
5 submit all of the following:
- 6 (1) the number from his or her New Jersey driver's license or
7 non-driver identification card;
- 8 (2) his or her date of birth; ¹and¹
- 9 (3) ²【the last four digits of his or her social security number;
10 and
- 11 (4) ¹ ²【any other information the Secretary of State deems
12 necessary to establish the identity of the applicant completing the
13 form.
- 14 f. Upon submission of an online voter registration form
15 pursuant to this section, the electronic voter registration system
16 shall provide for immediate verification of both of the following:
- 17 (1) that the applicant has a New Jersey driver's license or non-
18 driver identification card and that the number for that driver's
19 license or non-driver identification card provided by the applicant
20 matches the number for that person's driver's license or non-driver
21 identification card that is on file with the New Jersey Motor Vehicle
22 Commission; and
- 23 (2) that the date of birth provided by the applicant matches the
24 date of birth for that person that is on file with the New Jersey
25 Motor Vehicle Commission.
- 26 g. ²【 Upon submission of an online voter registration form
27 pursuant to this section, the electronic voter registration system
28 shall automatically acknowledge that the online voter registration
29 form has been submitted successfully, and provide instructions on
30 how the person completing the voter registration form may follow-
31 up on the status of the submission either online or by contacting the
32 appropriate county commissioner of registration.
- 33 ²【h.】 ² ¹ ² The Secretary of State shall employ security measures
34 to ensure the accuracy and integrity of voter registration forms
35 submitted electronically pursuant to this section.
- 36 ²【i.】 ² ¹ ² The New Jersey Motor Vehicle Commission and the
37 Secretary of State shall jointly develop a process and the
38 infrastructure to allow the electronic copy of the applicant's
39 signature and other information required under this section that is in
40 the possession of the commission to be transferred to the Secretary
41 of State and to the appropriate county election officials to allow a
42 person who is qualified to register to vote in New Jersey to register
43 to vote under this section.
- 44 ²【j.】 ² ¹ ² If an applicant cannot electronically submit the
45 information required pursuant to ²【subsection e. of】² this section,
46 the applicant shall nevertheless be able to complete the online voter
47 registration form electronically on the Secretary of State's Internet
48 website, print a paper copy of the completed form, and mail or

1 deliver the paper copy of the completed form to the Secretary of
2 State or the appropriate county election official. For the purposes
3 of this subsection, the applicant shall be required to provide the
4 same documents required to be provided with a paper voter
5 registration form pursuant to R.S.19:31-5.

6
7 2. R.S.19:31-6 is amended to read as follows:

8 19:31-6. Any person qualified to vote in an election shall be
9 entitled to vote in the election if the person shall have registered to
10 vote on or before the 21st day preceding the election by:

11 a. registering in person at any offices designated by the
12 commissioner of registration for providing and receiving
13 registration forms;

14 b. completing a voter registration form while applying for a
15 motor vehicle driver's license from an agent of the New Jersey
16 Motor Vehicle Commission, as provided for in section 24 of
17 P.L.1994, c.182 (C.39:2-3.2);

18 c. completing and returning to the Secretary of State or having
19 returned thereto a voter registration form received from a voter
20 registration agency, as defined in subsection a. of section 26 of
21 P.L.1994, c.182 (C.19:31-6.11), while applying for services or
22 assistance or seeking a recertification, renewal or change of address
23 at an office of that agency;

24 d. completing and returning to the Secretary of State a voter
25 registration form obtained from a public agency, as defined in
26 subsection a. of section 15 of P.L.1974, c.30 (C.19:31-6.3);

27 e. completing and returning to the Secretary of State or having
28 returned thereto a voter registration form received from a door-to-
29 door canvass or mobile registration drive, as provided for in section
30 19 of P.L.1974, c.30 (C.19:31-6.7);

31 f. completing and returning to the Secretary of State a federal
32 mail voter registration form, as prescribed in subsection (b) of
33 section 9 of the "National Voter Registration Act of 1993," (42
34 U.S.C. s. 1973gg et seq.);

35 g. completing and returning to the Secretary of State or the
36 appropriate county clerk an application for a federal postcard
37 application form to register to vote, as permitted pursuant to the
38 "Overseas Absentee Voting Act" (42 U.S.C. s. 1973ff-1 et seq.) and
39 section 4 of P.L.1976, c.23 (C.19:59-4);**or**

40 h. completing a provisional ballot affirmation statement and
41 voting the provisional ballot in the previous election, if the person
42 who submitted the provisional ballot in that election is determined
43 not to be a registered voter; or

44 i. completing and submitting an online voter registration form
45 available on the Secretary of State's Internet website, as provided
46 under section 1 of P.L. , c. (C.) (pending before the Legislature
47 as this bill).

1 When the commissioner has designated a place or places other
2 than his office for receiving registrations, the commissioner shall
3 cause to be published a notice in a newspaper circulated in the
4 municipality wherein such place or places of registration shall be
5 located. Such notice shall be published pursuant to R.S.19:12-7.

6 Any office designated by the commissioner of registration for
7 receiving registration forms shall have displayed, in a conspicuous
8 location, registration and voting instructions. These instructions
9 shall be the same as those provided for polling places under
10 R.S.19:9-2 and shall be provided by the commissioner.

11 (cf: P.L.2017, c.39, s.10)

12

13 3. Section 17 of P.L.1974, c.30 (C.19:31-6.5) is amended to
14 read as follows:

15 17. a. Upon receipt of any completed registration form, the
16 commissioner of registration shall review it, and if it is found to be
17 in order, shall:

18 (1) Send to the registrant written notification that such registrant
19 is duly registered to vote. No registrant shall be considered a
20 registered voter until the commissioner of registration reviews the
21 application submitted by the registrant and deems it acceptable. On
22 the face of such notification in the upper left-hand corner shall be
23 printed the words: "Do Not Forward. Return Postage Guaranteed.
24 If not delivered in 2 days, return to the Commissioner of
25 Registration."

26 (2) In as timely a manner as possible, enter the information
27 provided for the registrant on the completed registration form, or
28 electronically transfer the information from an online voter
29 registration form completed pursuant to section 1 of P.L. ,
30 c. (C.) (pending before the Legislature as this bill), into the
31 Statewide voter registration system established pursuant to section 1
32 of P.L.2005, c.145 (C.19:31-31).

33 (3) Paste, tape, or photocopy the completed registration form
34 onto an original registration form, and shall paste or tape a copy of
35 such completed registration form onto a duplicate registration form,
36 both of which shall be filed as provided in R.S.19:31-10. Nothing
37 in this paragraph shall preclude any commissioner of registration
38 from keeping the original mail registration form on file.

39 (4) In the case of a registrant currently registered in another
40 county of this State, notify the commissioner of registration of such
41 other county to remove the individual's name from the registry list
42 of voters of the county and place into an appropriate retention file
43 all registration documents or material relating to that voter. The
44 commissioner of registration of the current county of the registrant
45 shall secure and maintain the entire voting history of that registrant.

46 b. The commissioner shall notify a registrant of the reasons for
47 any refusal to approve his registration.

48 c. (Deleted by amendment, P.L.1994, c.182.)

49 (cf: P.L.2005, c.145, s.10)

1 ²[4. Section 1 of P.L.2005, c.145 (C.19:31-31) is amended to
2 read as follows:

3 1. a. There shall be established in the Department of State a
4 single Statewide voter registration system, as required pursuant to
5 section 303 of the federal "Help America Vote Act of 2002,"
6 Pub.L.107-252 (42 U.S.C. s.15483). The principal computer
7 components of the system shall be under the direct control of the
8 Secretary of State. The Secretary of State shall be responsible for
9 creating the network necessary to maintain the system and
10 providing the computer software, hardware and security necessary
11 to ensure that the system is accessible only to those executive
12 departments and State agencies so designated by the Secretary of
13 State, each county commissioner of registration, each county and
14 municipal clerk, and individuals under certain circumstances, as
15 provided for by this section. The system shall be the official State
16 repository for voter registration information for every legally
17 registered voter in this State, and shall serve as the official voter
18 registration system for the conduct of all elections in the State.

19 b. The Statewide voter registration system shall include, but
20 not be limited to, the following features:

21 (1) the name and registration information of every legally
22 registered voter in the State;

23 (2) the ability to assign a unique identifier to each legally
24 registered voter in the State;

25 (3) interactivity among appropriate State agencies so designated
26 by the Secretary of State, each county commissioner of registration,
27 each county board of elections, and each county clerk such that
28 these entities shall have immediate electronic access to all or
29 selected records in the system, as determined by the Secretary of
30 State, to receive or transmit all or selected files in the system and to
31 print or review all or selected files in the system;

32 (4) the ability to permit any county commissioner of registration
33 to enter voter registration information on an expedited basis, and to
34 transfer electronically voter registration information from an online
35 voter registration form completed pursuant to section 1 of
36 P.L. , c. (C.) (pending before the Legislature as this bill), at the
37 time the information is provided thereto and to permit the Secretary
38 of State to provide technical support to do so whenever needed;

39 (5) the ability to permit each municipal clerk to view or print
40 information in the system;

41 (6) the ability to permit an individual, by July 1, 2006, to verify
42 via the Internet whether that individual, and only that individual, is
43 included in the system as a legally registered voter, whether the
44 information pertaining to that individual required by subsection c.
45 of this section is correct, and if not, a means to notify the pertinent
46 county commissioner of registration of the corrections that must be
47 made and to so verify in a way that does not give one individual

- 1 access to the information required by subsection c. of this section
2 for any other individual;
- 3 (7) a Statewide street address index and map in electronic form
4 that can accurately identify the location of every legally registered
5 voter in this State;
- 6 (8) the ability to record and monitor all requests for mail-in
7 ballots; to enable the county clerk to verify the identity and
8 signature of each person requesting a mail-in ballot; to record the
9 name and address of each voter determined to be eligible to receive
10 a mail-in ballot for a particular election and to note when a mail-in
11 ballot has been transmitted to that voter by mail or hand delivery;
12 and to make such information available to the Secretary of State so
13 that a voter can be notified whether the application for such a ballot
14 was accepted or rejected, and the reason for the rejection, using the
15 free-access system established by section 5 of P.L.2004, c.88
16 (C.19:61-5); and
- 17 (9) any other functions required pursuant to Pub.L.107-252 (42
18 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or that
19 may be deemed necessary by the Secretary of State.
- 20 c. The Statewide voter registration system shall include, but
21 not be limited to, the following information for every legally
22 registered voter in this State:
- 23 (1) last, first and middle name;
- 24 (2) street address at time of registration or rural route, box
25 number or apartment number, if any;
- 26 (3) city or municipality, and zip code;
- 27 (4) date of birth;
- 28 (5) telephone number and e-mail address, if provided on voter
29 registration form;
- 30 (6) previous name or address if individual re-registered due to
31 change of name or address;
- 32 (7) ward and election district number, if either is available;
- 33 (8) (a) current and valid New Jersey driver's license number; or
34 (b) if the registrant has not been issued a New Jersey driver's
35 license number, the last four digits of the registrant's social security
36 number; or
- 37 (c) unique identifying number for any individual who has not
38 been issued the information sought in subparagraph (a) or (b) of this
39 paragraph;
- 40 (9) notation that a copy of one of the following documents has
41 been submitted with the voter registration application, if required:
42 current and valid photo identification card; a current utility bill,
43 bank statement, government check, pay check or any other
44 government document showing the registrant's name and current
45 address;
- 46 (10) the method by which the individual registered and whether
47 that person needs to provide additional identification information to
48 vote using a voting machine instead of a provisional ballot;
- 49 (11) political party affiliation, if designated;

- 1 (12) **digitalized** digitized signature;
- 2 (13) date of registration or re-registration;
- 3 (14) name and street address of the individual assisting in the
4 completion of the form, if the applicant for registration is unable to
5 do so;
- 6 (15) voting participation record for ten-year period; and
- 7 (16) any other information required pursuant to Pub.L.107-252
8 (42 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or
9 that the Secretary of State determines is necessary to assess the
10 eligibility of an individual to be registered to vote and to vote in
11 this State.
- 12 (cf: P.L.2009, c.287, s.2)]²

13

14 ²4. Section 1 of P.L.2005, c.145 (C.19:31-31) is amended to
15 read as follows:

16 1. a. There shall be established in the Department of State a
17 single Statewide voter registration system, as required pursuant to
18 section 303 of the federal "Help America Vote Act of 2002,"
19 Pub.L.107-252 (42 U.S.C. s.15483). The principal computer
20 components of the system shall be under the direct control of the
21 Secretary of State. The Secretary of State shall be responsible for
22 creating the network necessary to maintain the system and
23 providing the computer software, hardware and security necessary
24 to ensure that the system is accessible only to those executive
25 departments and State agencies so designated by the Secretary of
26 State, each county commissioner of registration, each county and
27 municipal clerk, and individuals under certain circumstances, as
28 provided for by this section. The system shall be the official State
29 repository for voter registration information for every legally
30 registered voter in this State, and shall serve as the official voter
31 registration system for the conduct of all elections in the State.

32 b. The Statewide voter registration system shall include, but
33 not be limited to, the following features:

34 (1) the name and registration information of every legally
35 registered voter in the State;

36 (2) the ability to assign a unique identifier to each legally
37 registered voter in the State;

38 (3) interactivity among appropriate State agencies so designated
39 by the Secretary of State, each county commissioner of registration,
40 each county board of elections, and each county clerk such that
41 these entities shall have immediate electronic access to all or
42 selected records in the system, as determined by the Secretary of
43 State, to receive or transmit all or selected files in the system and to
44 print or review all or selected files in the system;

45 (4) the ability to permit any county commissioner of registration
46 to enter voter registration information on an expedited basis, and to
47 transfer electronically voter registration information from an online
48 voter registration form completed pursuant to section 1 of

- 1 P.L. , c. (C.) (pending before the Legislature as this bill), at the
2 time the information is provided thereto and to permit the Secretary
3 of State to provide technical support to do so whenever needed;
- 4 (5) the ability to permit each municipal clerk to view or print
5 information in the system;
- 6 (6) the ability to permit an individual, by July 1, 2006, to verify
7 via the Internet whether that individual, and only that individual, is
8 included in the system as a legally registered voter, whether the
9 information pertaining to that individual required by subsection c.
10 of this section is correct, and if not, a means to notify the pertinent
11 county commissioner of registration of the corrections that must be
12 made and to so verify in a way that does not give one individual
13 access to the information required by subsection c. of this section
14 for any other individual;
- 15 (7) a Statewide street address index and map in electronic form
16 that can accurately identify the location of every legally registered
17 voter in this State;
- 18 (8) the ability to record and monitor all requests for mail-in
19 ballots; to enable the county clerk to verify the identity and
20 signature of each person requesting a mail-in ballot; to record the
21 name and address of each voter determined to be eligible to receive
22 a mail-in ballot for a particular election and to note when a mail-in
23 ballot has been transmitted to that voter by mail or hand delivery; to
24 update the system to allow the postal tracking of mail-in ballots
25 using Intelligent Mail barcodes, or a similar successor tracking
26 system, upon the finding by the Secretary of State that such
27 technology is viable; and to make such information available to the
28 Secretary of State so that a voter can be notified whether the
29 application for such a ballot was accepted or rejected, and the
30 reason for the rejection, using the free-access system established by
31 section 5 of P.L.2004, c.88 (C.19:61-5); and
- 32 (9) any other functions required pursuant to Pub.L.107-252 (42
33 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or that
34 may be deemed necessary by the Secretary of State.
- 35 c. The Statewide voter registration system shall include, but
36 not be limited to, the following information for every legally
37 registered voter in this State:
- 38 (1) last, first and middle name;
- 39 (2) street address at time of registration or rural route, box
40 number or apartment number, if any;
- 41 (3) city or municipality, and zip code;
- 42 (4) date of birth;
- 43 (5) telephone number and e-mail address, if provided on voter
44 registration form;
- 45 (6) previous name or address if individual re-registered due to
46 change of name or address;
- 47 (7) ward and election district number, if either is available;
- 48 (8) (a) current and valid New Jersey driver's license number; or

- 1 (b) if the registrant has not been issued a New Jersey driver's
2 license number, the last four digits of the registrant's social security
3 number; or
- 4 (c) unique identifying number for any individual who has not
5 been issued the information sought in subparagraph (a) or (b) of this
6 paragraph;
- 7 (9) notation that a copy of one of the following documents has
8 been submitted with the voter registration application, if required:
9 current and valid photo identification card; a current utility bill,
10 bank statement, government check, pay check or any other
11 government document showing the registrant's name and current
12 address;
- 13 (10) the method by which the individual registered and whether
14 that person needs to provide additional identification information to
15 vote using a voting machine instead of a provisional ballot;
- 16 (11) political party affiliation, if designated;
- 17 (12) **digitalized** digitized signature;
- 18 (13) date of registration or re-registration;
- 19 (14) name and street address of the individual assisting in the
20 completion of the form, if the applicant for registration is unable to
21 do so;
- 22 (15) voting participation record for ten-year period; and
- 23 (16) any other information required pursuant to Pub.L.107-252
24 (42 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or
25 that the Secretary of State determines is necessary to assess the
26 eligibility of an individual to be registered to vote and to vote in
27 this State.²
- 28 (cf: P.L.2018, c.72, s.4)

29

30 5. Section 2 of P.L.2005, c.145 (C.19:31-32) is amended to
31 read as follows:

32 2. a. The Statewide voter registration system shall replace all
33 other computer or electronic-based registry files of voters and other
34 voter registration files established and maintained by each county
35 commissioner of registration for voter registration and election
36 administration purposes established pursuant to the provisions of
37 Title 19 and Title 40 of the Revised Statutes, and shall be the single
38 system for storing and managing the official file of registered voters
39 throughout the State. A commissioner may, however, continue to
40 use and maintain as a supplement to the system the original and
41 duplicate permanent registration binders and voting records and
42 shall continue to use and maintain the signature copy registers or
43 polling records provided for in Title 19 of the Revised Statutes.

44 b. Each county commissioner of registration shall be
45 responsible for adding to, deleting from, amending and otherwise
46 conducting on a regular basis maintenance for the files of every
47 legally registered voter in that commissioner's county as contained
48 in the Statewide voter registration system, pursuant to the

1 provisions of section 303 of Pub.L.107-252
2 (42 U.S.C. s. 15301 et seq.) and Title 19 of the Revised Statutes.
3 Each commissioner shall be responsible for verifying the accuracy
4 of the name, address and other data of registered voters in the
5 commissioner's respective county as contained in the system. The
6 commissioner who receives the voter registration forms of
7 individuals who have registered to vote in the county or who are re-
8 registering for any reason shall be responsible for entering the
9 information on those forms into the system on an expedited basis,
10 and electronically transferring into the system the information from
11 online voter registration forms completed pursuant to section 1 of
12 P.L. , c. (C.) (pending before the Legislature as this bill),
13 including but not limited to forms and information received
14 pursuant to chapter 31 of Title 19 of the Revised Statutes. The
15 information the commissioner shall use to update and maintain the
16 system shall be that required by subsection c. of section 1 of
17 P.L.2005, c.145 (C.19:31-31).

18 c. The **【Attorney General】** Secretary of State and each county
19 commissioner of registration shall be responsible for developing
20 and providing the technological security measures needed to
21 prevent unauthorized access to the Statewide voter registration
22 system established pursuant to section 1 of P.L.2005, c.145
23 (C.19:31-31) and to the information for any individual on the
24 system required by subsection c. of section 1 of that act.

25 d. The **【Attorney General】** Secretary of State, in consultation
26 with each county commissioner of registration, shall develop
27 minimum standards to safeguard the accuracy of the files contained
28 in the Statewide voter registration system. Such standards shall
29 include procedures to ensure that reasonable effort is made to
30 remove registrants who are ineligible to vote pursuant to federal or
31 State law and to ensure that eligible voters are not removed in error
32 from the system.

33 e. (1) The **【Attorney General】** Secretary of State and the Chief
34 Administrator of the New Jersey Motor Vehicle Commission in the
35 Department of Transportation shall enter into an agreement to
36 match information in the database of the Statewide voter
37 registration system with information in the database of the
38 commission, including social security numbers, to the extent
39 required to enable verification of the accuracy of the information
40 provided on applications for voter registration, and to locate and
41 utilize for voter registration purposes the digitized signatures of
42 licensed drivers or holders of non-driver identification cards who
43 register to vote using an online voter registration form, as provided
44 pursuant to section 1 of P.L. , c. (C.) (pending before the
45 Legislature as this bill).

46 (2) The **【Attorney General】** Secretary of State shall enter into
47 an agreement with the Commissioner of the Department of Health
48 and Senior Services to match information in the database of the

1 Statewide voter registration system with State agency information
2 on death records.

3 (3) The **【Attorney General】** Secretary of State shall enter into
4 an agreement with the Commissioner of the Department of
5 Corrections to match information in the database of the Statewide
6 voter registration system with State agency information on
7 individuals who are incarcerated, on probation, or on parole as the
8 result of a conviction for an indictable offense.

9 (4) The **【Attorney General】** Secretary of State shall enter into
10 an agreement with the Administrative Office of the Courts to match
11 information in the database of the Statewide voter registration
12 system with State agency information on individuals who are
13 incarcerated, on probation, or on parole as the result of a conviction
14 for an indictable offense.

15 (5) The **【Attorney General】** Secretary of State shall enter into
16 an agreement with the State Parole Board to match information in
17 the database of the Statewide voter registration system with State
18 agency information on individuals who are on parole.

19 (cf: P.L.2005, c.145, s.2)

20

21 ²6. (New section) a. For the purpose of facilitating online voter
22 registration as quickly and efficiently as possible, the State shall
23 procure a qualified vendor to develop and implement a voter
24 registration Internet website and all necessary supporting software
25 systems to implement online voter registration ahead of the 2020
26 general election.

27 b. Notwithstanding the provisions of any other law, rule, or
28 regulation to the contrary, a contract for the implementation of the
29 online voter registration Internet website and necessary supporting
30 software systems shall be procured in an expedited process and in
31 the manner provided by this section.

32 c. The Division of Purchase and Property in the Department of
33 the Treasury shall procure, without the need for formal
34 advertisement, but through the solicitation of proposals from
35 professional services vendors, a qualified vendor with experience
36 implementing such websites and systems in other states.

37 d. Notwithstanding the provisions of any other law, rule, or
38 regulation to the contrary, for the purpose of expediting the
39 procurement of a vendor capable and experienced in implementing
40 an online voter registration website and systems, the following
41 provisions shall apply as modifications to any law or regulation that
42 may interfere with the expedited procurement:

43 (1) the timeframes for challenging the specifications shall be
44 modified as determined by the Division of Purchase and Property;

45 (2) in lieu of advertising in accordance with section 7 of
46 P.L.1954, c.48 (C.52:34-12), the division shall advertise the request
47 for proposals for the procurement under this section and any
48 addenda thereto on the division's website;

1 (3) the period of time that the State Comptroller, if applicable,
2 has to review the request for proposals for the procurement under
3 this section for compliance with applicable public contracting laws,
4 rules, and regulations, pursuant to section 10 of P.L.2007, c.52
5 (C.52:15C-10), shall be 10 business days or less, if practicable, as
6 determined by the State Comptroller;

7 (4) the timeframes for submission under section 4 of P.L.2012,
8 c.25 (C.52:32-58) and section 1 of P.L.1977, c.33 (C.52:25-24.2)
9 shall be extended to prior to the issuance of a Notice of Intent to
10 Award;

11 (5) the provisions of section 1 of P.L.2005, c.92 (C.52:34-13.2)
12 shall not apply to technical and support services under this section
13 provided by a vendor using a “24/7 follow-the-sun model” as long
14 as the contractor is able to provide such services in the United
15 States during the business day; and

16 (6) the term “bids” in subparagraph (f) of subsection a. of
17 section 7 of P.L.1954, c.48 (C.52:34-12) shall not include pricing
18 which will be revealed to all responsive bidders during the
19 negotiation process.

20 e. The division may, to the extent necessary, waive or modify
21 any requirement under any other law or regulation that may
22 interfere with the expeditious procurement required under this
23 section.²

24
25 ²[6.] 7.² This act shall take effect 180 days following
26 enactment.

27
28
29
30
31 Requires Secretary of State to establish secure Internet website
32 for online voter registration; authorizes use of digitized signatures
33 from New Jersey Motor Vehicle Commission’s database.

SENATE, No. 589

STATE OF NEW JERSEY 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by:

Senator LORETTA WEINBERG

District 37 (Bergen)

SYNOPSIS

Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 AN ACT concerning online voter registration and amending various
2 parts of the statutory law and supplementing chapter 31 of Title
3 19 of the Revised Statutes.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. (New section) Notwithstanding any other provision of law
9 to the contrary, a person who is qualified to register to vote and who
10 has a valid New Jersey driver's license or non-driver identification
11 card issued by the New Jersey Motor Vehicle Commission may
12 submit a voter registration form electronically on the Internet
13 website of the Secretary of State, which form shall contain
14 substantively the same information required to be contained on a
15 paper voter registration form pursuant to section 16 of P.L.1974,
16 c.30 (C.19:31-6.4).

17 a. The Secretary of State shall promulgate deadlines for when
18 an online voter registration form submitted by an applicant pursuant
19 to this section shall be effective ahead of an election to be held in
20 the election district of the applicant submitting the form.

21 b. The applicant completing the form shall affirmatively attest
22 to the truth of the information provided in the form.

23 c. For voter registration purposes, the applicant shall
24 affirmatively assent to the use of his or her signature from his or her
25 driver's license or non-driver identification card.

26 d. For each online voter registration form, the Secretary of
27 State shall obtain an electronic copy of the applicant's signature
28 from his or her driver's license or non-driver identification card
29 directly from the New Jersey Motor Vehicle Commission.

30 e. The Secretary of State shall require an applicant who
31 submits an online voter registration form pursuant to this section to
32 submit all of the following:

33 (1) the number from his or her New Jersey driver's license or
34 non-driver identification card;

35 (2) his or her date of birth;

36 (3) the last four digits of his or her social security number; and

37 (4) any other information the Secretary of State deems necessary
38 to establish the identity of the applicant completing the form.

39 f. Upon submission of an online voter registration form
40 pursuant to this section, the electronic voter registration system
41 shall provide for immediate verification of both of the following:

42 (1) that the applicant has a New Jersey driver's license or non-
43 driver identification card and that the number for that driver's
44 license or non-driver identification card provided by the applicant
45 matches the number for that person's driver's license or non-driver

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 identification card that is on file with the New Jersey Motor Vehicle
2 Commission; and

3 (2) that the date of birth provided by the applicant matches the
4 date of birth for that person that is on file with the New Jersey
5 Motor Vehicle Commission.

6 g. Upon submission of an online voter registration form
7 pursuant to this section, the electronic voter registration system
8 shall automatically acknowledge that the online voter registration
9 form has been submitted successfully, and provide instructions on
10 how the person completing the voter registration form may follow-
11 up on the status of the submission either online or by contacting the
12 appropriate county commissioner of registration.

13 h. The Secretary of State shall employ security measures to
14 ensure the accuracy and integrity of voter registration forms
15 submitted electronically pursuant to this section.

16 i. The New Jersey Motor Vehicle Commission and the
17 Secretary of State shall jointly develop a process and the
18 infrastructure to allow the electronic copy of the applicant's
19 signature and other information required under this section that is in
20 the possession of the commission to be transferred to the Secretary
21 of State and to the appropriate county election officials to allow a
22 person who is qualified to register to vote in New Jersey to register
23 to vote under this section.

24 j. If an applicant cannot electronically submit the information
25 required pursuant to subsection e. of this section, the applicant shall
26 nevertheless be able to complete the online voter registration form
27 electronically on the Secretary of State's Internet website, print a
28 paper copy of the completed form, and mail or deliver the paper
29 copy of the completed form to the Secretary of State or the
30 appropriate county election official. For the purposes of this
31 subsection, the applicant shall be required to provide the same
32 documents required to be provided with a paper voter registration
33 form pursuant to R.S.19:31-5.

34

35 2. R.S.19:31-6 is amended to read as follows:

36 19:31-6. Any person qualified to vote in an election shall be
37 entitled to vote in the election if the person shall have registered to
38 vote on or before the 21st day preceding the election by:

39 a. registering in person at any offices designated by the
40 commissioner of registration for providing and receiving
41 registration forms;

42 b. completing a voter registration form while applying for a
43 motor vehicle driver's license from an agent of the New Jersey
44 Motor Vehicle Commission, as provided for in section 24 of
45 P.L.1994, c.182 (C.39:2-3.2);

46 c. completing and returning to the **Attorney General**
47 Secretary of State or having returned thereto a voter registration
48 form received from a voter registration agency, as defined in

1 subsection a. of section 26 of P.L.1994, c.182 (C.19:31-6.11), while
2 applying for services or assistance or seeking a recertification,
3 renewal or change of address at an office of that agency;

4 d. completing and returning to the **【Attorney General】**
5 Secretary of State a voter registration form obtained from a public
6 agency, as defined in subsection a. of section 15 of P.L.1974, c.30
7 (C.19:31-6.3);

8 e. completing and returning to the **【Attorney General】**
9 Secretary of State or having returned thereto a voter registration
10 form received from a door-to-door canvass or mobile registration
11 drive, as provided for in section 19 of P.L.1974, c.30 (C.19:31-6.7);

12 f. completing and returning to the Attorney General a federal
13 mail voter registration form, as prescribed in subsection (b) of
14 section 9 of the "National Voter Registration Act of 1993," (42
15 U.S.C. s. 1973gg et seq.);

16 g. completing and returning to the **【Attorney General】**
17 Secretary of State or the appropriate county clerk an application for
18 a federal postcard application form to register to vote, as provided
19 for in the "Overseas Absentee Voting Act" (42 U.S.C. s. 1973ff-1 et
20 seq.) and section 4 of P.L.1976, c.23 (C.19:59-4);**【or】**

21 h. completing a provisional ballot affirmation statement and
22 voting the provisional ballot in the previous election, if the person
23 who submitted the provisional ballot in that election is determined
24 not to be a registered voter; or

25 i. completing and submitting an online voter registration form
26 available on the Secretary of State's Internet website, as provided
27 under section 1 of P.L. , c. (C.) (pending before the Legislature
28 as this bill).

29 When the commissioner has designated a place or places other
30 than his office for receiving registrations, the commissioner shall
31 cause to be published a notice in a newspaper circulated in the
32 municipality wherein such place or places of registration shall be
33 located. Such notice shall be published pursuant to R.S.19:12-7.

34 Any office designated by the commissioner of registration for
35 receiving registration forms shall have displayed, in a conspicuous
36 location, registration and voting instructions. These instructions
37 shall be the same as those provided for polling places under
38 R.S.19:9-2 and shall be provided by the commissioner.

39 (cf: P.L.2005, c.139, s.8)

40
41 3. Section 17 of P.L.1974, c.30 (C.19:31-6.5) is amended to
42 read as follows:

43 17. a. Upon receipt of any completed registration form, the
44 commissioner of registration shall review it, and if it is found to be
45 in order, shall:

46 (1) Send to the registrant written notification that such registrant
47 is duly registered to vote. No registrant shall be considered a
48 registered voter until the commissioner of registration reviews the

1 application submitted by the registrant and deems it acceptable. On
2 the face of such notification in the upper left-hand corner shall be
3 printed the words: "Do Not Forward. Return Postage Guaranteed.
4 If not delivered in 2 days, return to the Commissioner of
5 Registration."

6 (2) In as timely a manner as possible, enter the information
7 provided for the registrant on the completed registration form, or
8 electronically transfer the information from an online voter
9 registration form completed pursuant to section 1 of P.L. ,
10 c. (C.) (pending before the Legislature as this bill), into the
11 Statewide voter registration system established pursuant to section 1
12 of P.L.2005, c.145 (C.19:31-31).

13 (3) Paste, tape, or photocopy the completed registration form
14 onto an original registration form, and shall paste or tape a copy of
15 such completed registration form onto a duplicate registration form,
16 both of which shall be filed as provided in R.S.19:31-10. Nothing
17 in this paragraph shall preclude any commissioner of registration
18 from keeping the original mail registration form on file.

19 (4) In the case of a registrant currently registered in another
20 county of this State, notify the commissioner of registration of such
21 other county to remove the individual's name from the registry list
22 of voters of the county and place into an appropriate retention file
23 all registration documents or material relating to that voter. The
24 commissioner of registration of the current county of the registrant
25 shall secure and maintain the entire voting history of that registrant.

26 b. The commissioner shall notify a registrant of the reasons for
27 any refusal to approve his registration.

28 c. (Deleted by amendment, P.L.1994, c.182.)
29 (cf: P.L.2005, c.145, s.10)

30
31 4. Section 1 of P.L.2005, c.145 (C.19:31-31) is amended to
32 read as follows:

33 1. a. There shall be established in the Department of State a
34 single Statewide voter registration system, as required pursuant to
35 section 303 of the federal "Help America Vote Act of 2002,"
36 Pub.L.107-252 (42 U.S.C. s.15483). The principal computer
37 components of the system shall be under the direct control of the
38 Secretary of State. The Secretary of State shall be responsible for
39 creating the network necessary to maintain the system and
40 providing the computer software, hardware and security necessary
41 to ensure that the system is accessible only to those executive
42 departments and State agencies so designated by the Secretary of
43 State, each county commissioner of registration, each county and
44 municipal clerk, and individuals under certain circumstances, as
45 provided for by this section. The system shall be the official State
46 repository for voter registration information for every legally
47 registered voter in this State, and shall serve as the official voter
48 registration system for the conduct of all elections in the State.

- 1 b. The Statewide voter registration system shall include, but
2 not be limited to, the following features:
- 3 (1) the name and registration information of every legally
4 registered voter in the State;
- 5 (2) the ability to assign a unique identifier to each legally
6 registered voter in the State;
- 7 (3) interactivity among appropriate State agencies so designated
8 by the Secretary of State, each county commissioner of registration,
9 each county board of elections, and each county clerk such that
10 these entities shall have immediate electronic access to all or
11 selected records in the system, as determined by the Secretary of
12 State, to receive or transmit all or selected files in the system and to
13 print or review all or selected files in the system;
- 14 (4) the ability to permit any county commissioner of registration
15 to enter voter registration information on an expedited basis, and to
16 transfer electronically voter registration information from an online
17 voter registration form completed pursuant to section 1 of P.L. ,
18 c. (C.) (pending before the Legislature as this bill), at the time the
19 information is provided thereto and to permit the Secretary of State
20 to provide technical support to do so whenever needed;
- 21 (5) the ability to permit each municipal clerk to view or print
22 information in the system;
- 23 (6) the ability to permit an individual, by July 1, 2006, to verify
24 via the Internet whether that individual, and only that individual, is
25 included in the system as a legally registered voter, whether the
26 information pertaining to that individual required by subsection c.
27 of this section is correct, and if not, a means to notify the pertinent
28 county commissioner of registration of the corrections that must be
29 made and to so verify in a way that does not give one individual
30 access to the information required by subsection c. of this section
31 for any other individual;
- 32 (7) a Statewide street address index and map in electronic form
33 that can accurately identify the location of every legally registered
34 voter in this State;
- 35 (8) the ability to record and monitor all requests for mail-in
36 ballots; to enable the county clerk to verify the identity and
37 signature of each person requesting a mail-in ballot; to record the
38 name and address of each voter determined to be eligible to receive
39 a mail-in ballot for a particular election and to note when a mail-in
40 ballot has been transmitted to that voter by mail or hand delivery;
41 and to make such information available to the Secretary of State so
42 that a voter can be notified whether the application for such a ballot
43 was accepted or rejected, and the reason for the rejection, using the
44 free-access system established by section 5 of P.L.2004, c.88
45 (C.19:61-5); and
- 46 (9) any other functions required pursuant to Pub.L.107-252 (42
47 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or that
48 may be deemed necessary by the Secretary of State.

1 c. The Statewide voter registration system shall include, but
2 not be limited to, the following information for every legally
3 registered voter in this State:

4 (1) last, first and middle name;

5 (2) street address at time of registration or rural route, box
6 number or apartment number, if any;

7 (3) city or municipality, and zip code;

8 (4) date of birth;

9 (5) telephone number and e-mail address, if provided on voter
10 registration form;

11 (6) previous name or address if individual re-registered due to
12 change of name or address;

13 (7) ward and election district number, if either is available;

14 (8) (a) current and valid New Jersey driver's license number; or

15 (b) if the registrant has not been issued a New Jersey driver's
16 license number, the last four digits of the registrant's social security
17 number; or

18 (c) unique identifying number for any individual who has not
19 been issued the information sought in subparagraph (a) or (b) of this
20 paragraph;

21 (9) notation that a copy of one of the following documents has
22 been submitted with the voter registration application, if required:
23 current and valid photo identification card; a current utility bill,
24 bank statement, government check, pay check or any other
25 government document showing the registrant's name and current
26 address;

27 (10) the method by which the individual registered and whether
28 that person needs to provide additional identification information to
29 vote using a voting machine instead of a provisional ballot;

30 (11) political party affiliation, if designated;

31 (12) **digitalized** digitized signature;

32 (13) date of registration or re-registration;

33 (14) name and street address of the individual assisting in the
34 completion of the form, if the applicant for registration is unable to
35 do so;

36 (15) voting participation record for ten-year period; and

37 (16) any other information required pursuant to Pub.L.107-252
38 (42 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or
39 that the Secretary of State determines is necessary to assess the
40 eligibility of an individual to be registered to vote and to vote in
41 this State.

42 (cf: P.L.2009, c.287, s.2)

43

44 5. Section 2 of P.L.2005, c.145 (C.19:31-32) is amended to
45 read as follows:

46 2. a. The Statewide voter registration system shall replace all
47 other computer or electronic-based registry files of voters and other
48 voter registration files established and maintained by each county

1 commissioner of registration for voter registration and election
2 administration purposes established pursuant to the provisions of
3 Title 19 and Title 40 of the Revised Statutes, and shall be the single
4 system for storing and managing the official file of registered voters
5 throughout the State. A commissioner may, however, continue to
6 use and maintain as a supplement to the system the original and
7 duplicate permanent registration binders and voting records and
8 shall continue to use and maintain the signature copy registers or
9 polling records provided for in Title 19 of the Revised Statutes.

10 b. Each county commissioner of registration shall be
11 responsible for adding to, deleting from, amending and otherwise
12 conducting on a regular basis maintenance for the files of every
13 legally registered voter in that commissioner's county as contained
14 in the Statewide voter registration system, pursuant to the
15 provisions of section 303 of Pub.L.107-252 (42 U.S.C. s. 15301 et
16 seq.) and Title 19 of the Revised Statutes. Each commissioner shall
17 be responsible for verifying the accuracy of the name, address and
18 other data of registered voters in the commissioner's respective
19 county as contained in the system. The commissioner who receives
20 the voter registration forms of individuals who have registered to
21 vote in the county or who are re-registering for any reason shall be
22 responsible for entering the information on those forms into the
23 system on an expedited basis, and electronically transferring into
24 the system the information from online voter registration forms
25 completed pursuant to section 1 of P.L. , c. (C.) (pending
26 before the Legislature as this bill), including but not limited to
27 forms and information received pursuant to chapter 31 of Title 19 of
28 the Revised Statutes. The information the commissioner shall use
29 to update and maintain the system shall be that required by
30 subsection c. of section 1 of P.L.2005, c.145 (C.19:31-31).

31 c. The **【Attorney General】** Secretary of State and each county
32 commissioner of registration shall be responsible for developing
33 and providing the technological security measures needed to
34 prevent unauthorized access to the Statewide voter registration
35 system established pursuant to section 1 of P.L.2005, c.145
36 (C.19:31-31) and to the information for any individual on the
37 system required by subsection c. of section 1 of that act.

38 d. The **【Attorney General】** Secretary of State, in consultation
39 with each county commissioner of registration, shall develop
40 minimum standards to safeguard the accuracy of the files contained
41 in the Statewide voter registration system. Such standards shall
42 include procedures to ensure that reasonable effort is made to
43 remove registrants who are ineligible to vote pursuant to federal or
44 State law and to ensure that eligible voters are not removed in error
45 from the system.

46 e. (1) The **【Attorney General】** Secretary of State and the Chief
47 Administrator of the New Jersey Motor Vehicle Commission in the
48 Department of Transportation shall enter into an agreement to

1 match information in the database of the Statewide voter
2 registration system with information in the database of the
3 commission, including social security numbers, to the extent
4 required to enable verification of the accuracy of the information
5 provided on applications for voter registration, and to locate and
6 utilize for voter registration purposes the digitized signatures of
7 licensed drivers or holders of non-driver identification cards who
8 register to vote using an online voter registration form, as provided
9 pursuant to section 1 of P.L. , c. (C.) (pending before the
10 Legislature as this bill).

11 (2) The **【Attorney General】** Secretary of State shall enter into
12 an agreement with the Commissioner of the Department of Health
13 and Senior Services to match information in the database of the
14 Statewide voter registration system with State agency information
15 on death records.

16 (3) The **【Attorney General】** Secretary of State shall enter into
17 an agreement with the Commissioner of the Department of
18 Corrections to match information in the database of the Statewide
19 voter registration system with State agency information on
20 individuals who are incarcerated, on probation, or on parole as the
21 result of a conviction for an indictable offense.

22 (4) The **【Attorney General】** Secretary of State shall enter into
23 an agreement with the Administrative Office of the Courts to match
24 information in the database of the Statewide voter registration
25 system with State agency information on individuals who are
26 incarcerated, on probation, or on parole as the result of a conviction
27 for an indictable offense.

28 (5) The **【Attorney General】** Secretary of State shall enter into
29 an agreement with the State Parole Board to match information in
30 the database of the Statewide voter registration system with State
31 agency information on individuals who are on parole.

32 (cf: P.L.2005, c.145, s.2)

33

34 6. This act shall take effect 180 days following enactment.

35

36

37

STATEMENT

38

39 The bill requires the Secretary of State to establish a secure
40 Internet website to allow eligible voters to register to vote using an
41 online voter registration form. The bill also authorizes the use of
42 digitized signatures from the New Jersey Motor Vehicle
43 Commission's database in connection with online voter registration
44 forms.

45 Under the bill, the Secretary of State must employ security
46 measures to ensure the accuracy and integrity of voter registration
47 forms submitted electronically. The secretary must require an
48 applicant who submits an online voter registration form to submit

1 the number from his or her New Jersey driver's license or non-
2 driver identification card issued by the New Jersey Motor Vehicle
3 Commission; his or her date of birth; the last four digits of his or
4 her social security number; and any other information the secretary
5 deems necessary to establish the identity of the applicant
6 completing the form. Upon submission of the online voter
7 registration form, the electronic voter registration system must
8 immediately verify that the applicant has a New Jersey driver's
9 license or non-driver identification card; that the number for that
10 driver's license or non-driver identification card provided by the
11 applicant matches the number for that person's driver's license or
12 non-driver identification card that is on file with the New Jersey
13 Motor Vehicle Commission; and that the date of birth provided by
14 the applicant matches the date of birth for that person that is on file
15 with the New Jersey Motor Vehicle Commission. The system must
16 also automatically acknowledge that the online voter registration
17 form has been submitted successfully, and provide instructions on
18 how the person completing the voter registration form may follow-
19 up on the status of the submission either online or by contacting the
20 appropriate county commissioner of registration.

21 Under the bill, an applicant completing the online voter
22 registration form must affirmatively attest to the truth of the
23 information provided therein, and affirmatively assent to the use of
24 his or her signature from his or her driver's license or non-driver
25 identification card. For each online voter registration form, the
26 secretary must obtain an electronic copy of the applicant's signature
27 from his or her driver's license or non-driver identification card
28 directly from the New Jersey Motor Vehicle Commission. The
29 secretary would promulgate deadlines for when an online voter
30 registration form submitted by an applicant would be effective
31 ahead of an election to be held in the election district of the
32 applicant submitting the form.

33 The bill also provides that, if an applicant cannot electronically
34 submit the identification information required, the applicant must
35 nevertheless be able to complete the online voter registration form
36 electronically on the Secretary of State's Internet website, print a
37 paper copy of the completed form, and mail or deliver the paper
38 copy of the completed form to the Secretary of State or the
39 appropriate county election official. In those cases, the applicant
40 must provide the same identification and documents required under
41 current law in connection with paper voter registration forms, as
42 specified under R.S.19:31-5.

43 The information on the online voter registration forms would be
44 electronically transferred by county commissioners of registration
45 into the Statewide voter registration system already established by
46 law.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint]

SENATE, No. 589

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 6, 2020

The Assembly Appropriations Committee reports favorably Senate Bill No. 589 (1R), with committee amendments.

As amended by the committee, this bill requires the Secretary of State to maintain a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the New Jersey Motor Vehicle Commission's database, or the applicant's digitized or electronic signature, in connection with online voter registration forms.

Under the bill, the Secretary of State must employ security measures to ensure the accuracy and integrity of voter registration forms submitted electronically. An applicant may submit the voter registration form online if the applicant has an email address and provides a valid New Jersey driver's license or non-driver identification card number or the last four digits of the applicant's Social Security number. The system must automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission either online or by contacting the appropriate county commissioner of registration.

Under the bill, an applicant completing the online voter registration form must affirmatively attest to the truth of the information provided therein, and affirmatively assent to the use the applicant's signature on the driver's license or non-driver identification card, or the applicant's digitized or electronic signature. For each online voter registration form, the secretary must obtain an electronic copy of the applicant's signature from the driver's license or non-driver identification card directly from the New Jersey Motor Vehicle Commission, or the applicant's digitized or electronic signature. The secretary would apply the same voter registration deadlines applicable under current law for paper voter registration to online voter registration forms submitted pursuant to the bill.

The bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must

nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms, as specified under R.S.19:31-5.

The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system already established by law.

The bill, as amended, requires the State to procure a qualified vendor to establish the online voter registration website and system ahead of the 2020 general election in November, and provides for an expedited procurement process to facilitate this implementation timeframe.

As amended and reported by the committee, Senate Bill No. 589 (1R) is identical to the Assembly Committee Substitute for Assembly Bill No. 422, which was reported by the committee.

COMMITTEE AMENDMENTS:

The committee amendments:

(1) provide that the website will be maintained by the Secretary of State;

(2) allow for the use of the applicant's digitized or electronic signature;

(3) allow for the electronic submission of an online voter registration form if the applicant has an email address, and provides a valid New Jersey driver's license number or nondriver identification card number, or the last four digits of the applicant's Social Security number;

(4) remove language that would have required an applicant to submit a date of birth, in addition to a valid New Jersey driver's license number or nondriver identification card number, and the last four digits of the applicant's Social Security number;

(5) remove language that would have required the online voter registration system to have immediate verification capability of an applicant's submitted information;

(6) require the State to procure a qualified vendor to establish the online voter registration website and system ahead of the 2020 general election in November, and provide for an expedited procurement process to facilitate this implementation timeframe; and

(7) update section 4 to its current law version.

FISCAL IMPACT:

The Office of Legislative Services notes that, according to an update of information previously provided by the Division of Elections in the Department of State for a fiscal note to an identical bill in 2014,

the implementation of the provisions of this bill to: (1) program the current Statewide Voter Registration System with an interactive voter registration form that can be completed by a registrant online and then submitted electronically to the appropriate county commissioner for approval; and (2) to program the Motor Vehicle Commission's computers to allow the use of digitized signatures from registrants who authorize the use of that signature for voter registration purposes while completing the online voter registration form, would cost approximately \$350,000 in the first year. To the extent that the online voter registration capability increases voter registration, county clerks' offices could experience higher costs to process and mail more sample ballots to new voters. These costs, however, are indeterminate.

Once the Statewide Voter Registration System is reprogrammed and the signatures are digitized, the cost to process each non-automated form manually will be reduced as voters use the online voter registration forms. Savings will result from not having to print, mail, and key stroke information into the system to accommodate non-automated registration forms. It is estimated that each online registration could save up to 51 cents per form.

SENATE STATE GOVERNMENT, WAGERING, TOURISM &
HISTORIC PRESERVATION COMMITTEE

STATEMENT TO

SENATE, No. 589

STATE OF NEW JERSEY

DATED: MARCH 26, 2018

The Senate State Government, Wagering, Tourism and Historic Preservation Committee reports favorably Senate Bill No. 589.

The bill requires the Secretary of State to establish a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the New Jersey Motor Vehicle Commission's database in connection with online voter registration forms.

Under the bill, the Secretary of State must employ security measures to ensure the accuracy and integrity of voter registration forms submitted electronically. The secretary must require an applicant who submits an online voter registration form to submit the number from his or her New Jersey driver's license or non-driver identification card issued by the New Jersey Motor Vehicle Commission; his or her date of birth; the last four digits of his or her social security number; and any other information the secretary deems necessary to establish the identity of the applicant completing the form. Upon submission of the online voter registration form, the electronic voter registration system must immediately verify that the applicant has a New Jersey driver's license or non-driver identification card; that the number for that driver's license or non-driver identification card provided by the applicant matches the number for that person's driver's license or non-driver identification card that is on file with the New Jersey Motor Vehicle Commission; and that the date of birth provided by the applicant matches the date of birth for that person that is on file with the New Jersey Motor Vehicle Commission. The system must also automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission either online or by contacting the appropriate county commissioner of registration.

Under the bill, an applicant completing the online voter registration form must affirmatively attest to the truth of the information provided therein, and affirmatively assent to the use of his or her signature from his or her driver's license or non-driver

identification card. For each online voter registration form, the secretary must obtain an electronic copy of the applicant's signature from his or her driver's license or non-driver identification card directly from the New Jersey Motor Vehicle Commission. The secretary would promulgate deadlines for when an online voter registration form submitted by an applicant would be effective ahead of an election to be held in the election district of the applicant submitting the form.

The bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms, as specified under R.S.19:31-5.

The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system already established by law.

This bill was pre-filed for introduction in the 2018-2019 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 589

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 11, 2018

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 589, with committee amendments.

As amended, this bill requires the Secretary of State to establish a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the New Jersey Motor Vehicle Commission's database in connection with online voter registration forms.

Under the bill, the Secretary of State must employ security measures to ensure the accuracy and integrity of voter registration forms submitted electronically. The secretary must require an applicant who submits an online voter registration form to submit the number from his or her New Jersey driver's license or non-driver identification card issued by the New Jersey Motor Vehicle Commission; his or her date of birth; and any other information the secretary deems necessary to establish the identity of the applicant completing the form. Upon submission of the online voter registration form, the electronic voter registration system must immediately verify that the applicant has a New Jersey driver's license or non-driver identification card; that the number for that driver's license or non-driver identification card provided by the applicant matches the number for that person's driver's license or non-driver identification card that is on file with the New Jersey Motor Vehicle Commission; and that the date of birth provided by the applicant matches the date of birth for that person that is on file with the New Jersey Motor Vehicle Commission. The system must also automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission either online or by contacting the appropriate county commissioner of registration.

Under the bill, an applicant completing the online voter registration form must affirmatively attest to the truth of the information provided therein, and affirmatively assent to the use of his or her signature from his or her driver's license or non-driver identification card. For each online voter registration form, the

secretary must obtain an electronic copy of the applicant's signature from his or her driver's license or non-driver identification card directly from the New Jersey Motor Vehicle Commission. The secretary would apply the same voter registration deadlines applicable under current law for paper voter registration to online voter registration forms submitted pursuant to the bill.

The bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms, as specified under R.S.19:31-5.

The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system already established by law.

COMMITTEE AMENDMENTS:

The committee amendments:

(1) provide that the online voter registration deadline be the same as the deadline for paper voter registration, and remove a provision that requires the Secretary of State to promulgate online voter registration deadlines; and

(2) remove a provision that requires applicants to submit the last four digits of their social security number upon submitting an online voter registration form.

FISCAL IMPACT:

The Office of Legislative Services note that, according to an update of information previously provided by the Division of Elections in the Department of State for a fiscal note to an identical bill in 2014, the implementation of the provisions of this bill to: (1) program the current Statewide Voter Registration System with an interactive voter registration form that can be completed by a registrant online and then submitted electronically to the appropriate county commissioner for approval; and (2) to program the Motor Vehicle Commission's computers to allow the use of digitized signatures from registrants who authorize the use of that signature for voter registration purposes while completing the online voter registration form, would cost approximately \$350,000 in the first year. To the extent that the online voter registration capability increases voter registration, county clerks' offices could experience higher costs to process and mail more sample ballots to new voters. These costs, however, are indeterminate.

Once the Statewide Voter Registration System is reprogrammed and the signatures are digitized, the cost to process each non-automated form manually will be reduced as voters use the online voter registration forms. Savings will result from not having to print, mail, and key stroke information into the system to accommodate non-automated registration forms. It is estimated that each online registration could save up to 51 cents per form.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 589

STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 27, 2018

SUMMARY

- Synopsis:** Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database.
- Type of Impact:** Expenditure increase to the State General Fund for reprogramming costs; increase to county funds for increase sample ballot processing costs; expenditure decrease to the State General Fund and county funds from automation savings.
- Agencies Affected:** Division of Elections in the Department of State; New Jersey Motor Vehicle Commission; New Jersey County Clerks' Offices.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	\$350,000	Indeterminate	
Local Costs		Indeterminate	
State Savings		Indeterminate	
Local Savings		Indeterminate	

- According to an update of information previously provided by the Division of Elections in the Department of State for a fiscal note to an identical bill in 2014, the implementation of the provisions of this bill to: (1) program the current Statewide Voter Registration System with an interactive voter registration form that can be completed by a registrant online and then submitted electronically to the appropriate county commissioner for approval and (2) to program the Motor Vehicle Commission's computers to allow the use of digitized signatures from registrants who authorize the use of that signature for voter registration purposes while completing the online voter registration form, would cost approximately \$350,000 in the first year.
- To the extent that the online voter registration capability increases voter registration, county clerks' offices could experience higher costs to process and mail more sample ballots to new voters. These costs are indeterminate.

- Once the Statewide Voter Registration System is reprogrammed and the signatures are digitized, the cost to process each non-automated form manually will be reduced as voters use the online voter registration forms. Savings will result from not having to print, mail, and key stroke information into the system to accommodate non-automated registration forms. It is estimated that each online registration could save up to 51 cents per form.

BILL DESCRIPTION

The bill requires the Secretary of State to establish a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the New Jersey Motor Vehicle Commission's database in connection with online voter registration forms.

Under the bill, the Secretary of State must employ security measures to ensure the accuracy and integrity of voter registration forms submitted electronically. The secretary must require an applicant who submits an online voter registration form to submit the number from his or her New Jersey driver's license or non-driver identification card issued by the New Jersey Motor Vehicle Commission; his or her date of birth; and any other information the secretary deems necessary to establish the identity of the applicant completing the form. Upon submission of the online voter registration form, the electronic voter registration system must immediately verify that the applicant has a New Jersey driver's license or non-driver identification card; that the number for that driver's license or non-driver identification card provided by the applicant matches the number for that person's driver's license or non-driver identification card that is on file with the New Jersey Motor Vehicle Commission; and that the date of birth provided by the applicant matches the date of birth for that person that is on file with the New Jersey Motor Vehicle Commission. The system must also automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission either online or by contacting the appropriate county commissioner of registration.

Under the bill, an applicant completing the online voter registration form must affirmatively attest to the truth of the information provided therein, and affirmatively assent to the use of his or her signature from his or her driver's license or non-driver identification card. For each online voter registration form, the secretary must obtain an electronic copy of the applicant's signature from his or her driver's license or non-driver identification card directly from the New Jersey Motor Vehicle Commission. The secretary would promulgate deadlines for when an online voter registration form submitted by an applicant would be effective ahead of an election to be held in the election district of the applicant submitting the form.

The bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms, as specified under R.S.19:31-5.

The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system already established by law.

FISCAL ANALYSIS***EXECUTIVE BRANCH***

None Received

OFFICE OF LEGISLATIVE SERVICES

According to an update of information previously provided by the Division of Elections in the Department of State for a fiscal note to an identical bill in 2014, the implementation of the provisions of this bill to: (1) program the current Statewide Voter Registration System with an interactive voter registration form that can be completed by a registrant online and then submitted electronically to the appropriate county commissioner for approval and (2) to program the Motor Vehicle Commission's computers to allow the use of digitized signatures from registrants who authorize the use of that signature for voter registration purposes while completing the online voter registration form, would cost approximately \$350,000 in the first year. To the extent that the online voter registration capability increases voter registration, county clerks offices could experience higher costs to process and mail more sample ballots to new voters. These associated costs are indeterminate.

The OLS notes that an indeterminate amount of savings may also result from this bill. Currently, the manual signature card component comprises the largest portion of the registration cost. Once the Statewide Voter Registration System is reprogrammed and the signatures are digitized, the cost to process voter registrations manually will be reduced. Savings will result by not having to print, mail, and key stroke information into the system to accommodate non-automated registration forms. In the previous fiscal estimate, the Division of Elections informally indicated that it estimated that each online registration could save up to 51 cents per form.

Section: State Government

*Analyst: Kimberly McCord Clemmensen
Senior Fiscal Analyst*

*Approved: Frank W. Haines III
Legislative Budget and Finance Officer*

This fiscal note has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

SENATE, No. 589

STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JANUARY 16, 2020

SUMMARY

- Synopsis:** Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database.
- Type of Impact:** Annual State expenditure increase; annual county expenditure impacts
- Agencies Affected:** Department of State; New Jersey Motor Vehicle Commission; Counties

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2 and Thereafter</u>
State Expenditure Increase	\$350,000	Indeterminate
County Expenditure Impact	Indeterminate	Indeterminate

- The Office of Legislative Services (OLS) estimates that the bill may result in a one-time State expenditure increase of approximately \$350,000 for the implementation of the online voter registration system based on informal information received from the Division of Elections (DOE). Thereafter there are likely to be increased annual, indeterminate costs for the DOE and the New Jersey Motor Vehicle Commission (MVC) associated with the ongoing verification of voter identification between the agencies, advertising the new online registration option, system security, and software and infrastructure updates.
- The net impact of the bill on annual county expenditures is unknown. On the one side of the ledger, counties may experience indeterminate annual expenditure reductions related to voter registration once the online system is reprogrammed and voter signatures are digitized as the cost to process each voter registration form will be reduced. Cost reductions will result from county employees not having to print, mail, and manually enter information into the registration system. On the other side of the ledger, to the extent that the online voter registration capability increases voter registration, counties could also experience an indeterminate increase in annual costs to mail and process additional sample ballots and vote-by-mail (VBM) ballots for new voters.

- The magnitude and direction of these countervailing county expenditure impacts is not known and will depend on the amount of time and resources that counties currently spend on voter registration and the number of people who choose to register to vote online rather than by mail.

BILL DESCRIPTION

The bill requires the Secretary of State to maintain a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the MVC's database, or the applicant's digitized or electronic signature, in connection with online voter registration forms.

An applicant may submit the voter registration form online if the applicant has an email address and provides a valid New Jersey driver's license or non-driver identification card number or the last four digits of the applicant's Social Security number. The system must automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission.

For each online voter registration form, the secretary must obtain an electronic copy of the applicant's signature from the driver's license or non-driver identification card directly from the MVC, or the applicant's digitized or electronic signature. The secretary would apply the same voter registration deadlines applicable under current law for paper voter registration to online voter registration forms submitted pursuant to the bill.

The bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms. The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system.

The bill requires the State to procure a qualified vendor to establish the online voter registration website and system ahead of the 2020 general election in November, and provides for an expedited procurement process to facilitate this implementation timeframe.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill may result in a one-time State expenditure increase of approximately \$350,000 for the implementation of the online voter registration system. According to an informal update of information previously provided by the DOE for a similar bill in 2014, the implementation costs to: (1) program the current Statewide Voter Registration System with an interactive voter registration form that can be completed by a registrant online and then submitted

electronically to the appropriate county commissioner for approval; and (2) program the MVC's computers to allow the use of digitized signatures from registrants, would cost approximately \$350,000 in the first year. Thereafter, there will be increased annual costs for the DOE and the MVC associated with advertising the online registration option, ongoing verification of voter identification, system security, and software and infrastructure updates.

To the extent that the online voter registration capability increases voter registration, counties could experience an indeterminate increase in annual costs. Based on a study completed by Hunterdon County using five randomly selected counties in the State, the average cost of a VBM ballot is \$2.42 and for a sample ballot it is \$0.53, with variations among the counties. These amounts reflect the costs of producing and mailing the ballots, but does not include labor costs, as they are unknown. VBM ballots are more expensive to produce than sample ballots because the VBM ballots are printed on special bonded paper that permits scanning and bar coding, as well as other security requirements. The OLS notes that the ultimate fiscal impact of this bill will vary by county based on the number of newly registered voters residing in each county and their differing production and labor costs.

The OLS notes that an indeterminate amount of annual county expenditure reductions may also result from this bill. Currently, the manual signature card component comprises the largest portion of the voter registration cost. Once the voter registration system is reprogrammed and signatures are digitized, the cost to process voter registrations manually will be reduced. Expenditure reductions will result by not having to print, mail, and manually enter information into the system to accommodate non-automated registration forms. The DOE has informally estimated that each online registration could save up to 51 cents per form.

The OLS is unable to determine the net county expenditure impact of these countervailing effects because it is not known how much time and resources counties currently spend to verify and process voting registration forms manually. A cost-benefit analysis conducted by the Wisconsin Government Accountability Board in 2013 determined that the most significant savings from implementing its state voter registration system resulted from clerk staff time savings in that staff could forgo processing registrations and pursue the next best alternative use of their time. If a considerable amount of time is dedicated to voter registration by county employees in the State, then automating the process could result in cost reductions for certain counties. In other counties, there may be no net impact. The extent of expenditure reductions for counties will also be affected by the number of individuals who choose to register using the online option rather than the traditional paper forms, which may vary over time and which the OLS cannot determine.

Section: State Government

*Analyst: Raysa Martinez Kruger
Principal Research Analyst*

*Approved: Frank W. Haines III
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY, No. 422

STATE OF NEW JERSEY

218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by:

Assemblywoman GABRIELA M. MOSQUERA

District 4 (Camden and Gloucester)

Assemblywoman PATRICIA EGAN JONES

District 5 (Camden and Gloucester)

Assemblyman TIM EUSTACE

District 38 (Bergen and Passaic)

Assemblyman PAUL D. MORIARTY

District 4 (Camden and Gloucester)

Co-Sponsored by:

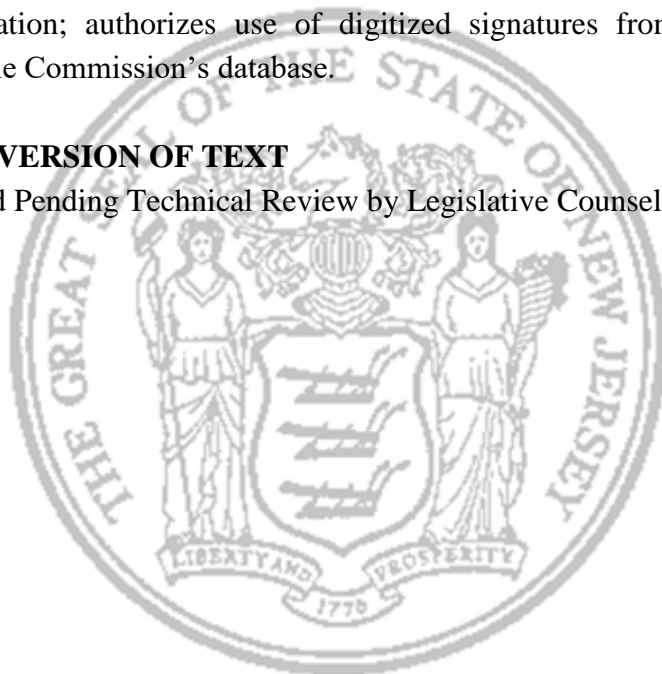
Assemblyman Kennedy, Assemblywomen Murphy, Downey and Reynolds-Jackson

SYNOPSIS

Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 11/8/2019)

1 AN ACT concerning online voter registration and amending various
2 parts of the statutory law and supplementing chapter 31 of Title
3 19 of the Revised Statutes.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. (New section) Notwithstanding any other provision of law
9 to the contrary, a person who is qualified to register to vote and who
10 has a valid New Jersey driver's license or non-driver identification
11 card issued by the New Jersey Motor Vehicle Commission may
12 submit a voter registration form electronically on the Internet
13 website of the Secretary of State, which form shall contain
14 substantively the same information required to be contained on a
15 paper voter registration form pursuant to section 16 of P.L.1974,
16 c.30 (C.19:31-6.4).

17 a. The Secretary of State shall promulgate deadlines for when
18 an online voter registration form submitted by an applicant pursuant
19 to this section shall be effective ahead of an election to be held in
20 the election district of the applicant submitting the form.

21 b. The applicant completing the form shall affirmatively attest
22 to the truth of the information provided in the form.

23 c. For voter registration purposes, the applicant shall
24 affirmatively assent to the use of his or her signature from his or her
25 driver's license or non-driver identification card.

26 d. For each online voter registration form, the Secretary of
27 State shall obtain an electronic copy of the applicant's signature
28 from his or her driver's license or non-driver identification card
29 directly from the New Jersey Motor Vehicle Commission.

30 e. The Secretary of State shall require an applicant who
31 submits an online voter registration form pursuant to this section to
32 submit all of the following:

33 (1) the number from his or her New Jersey driver's license or
34 non-driver identification card;

35 (2) his or her date of birth;

36 (3) the last four digits of his or her social security number; and

37 (4) any other information the Secretary of State deems necessary
38 to establish the identity of the applicant completing the form.

39 f. Upon submission of an online voter registration form
40 pursuant to this section, the electronic voter registration system
41 shall provide for immediate verification of both of the following:

42 (1) that the applicant has a New Jersey driver's license or non-
43 driver identification card and that the number for that driver's
44 license or non-driver identification card provided by the applicant
45 matches the number for that person's driver's license or non-driver

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 identification card that is on file with the New Jersey Motor Vehicle
2 Commission; and

3 (2) that the date of birth provided by the applicant matches the
4 date of birth for that person that is on file with the New Jersey
5 Motor Vehicle Commission.

6 g. Upon submission of an online voter registration form
7 pursuant to this section, the electronic voter registration system
8 shall automatically acknowledge that the online voter registration
9 form has been submitted successfully, and provide instructions on
10 how the person completing the voter registration form may follow-
11 up on the status of the submission either online or by contacting the
12 appropriate county commissioner of registration.

13 h. The Secretary of State shall employ security measures to
14 ensure the accuracy and integrity of voter registration forms
15 submitted electronically pursuant to this section.

16 i. The New Jersey Motor Vehicle Commission and the
17 Secretary of State shall jointly develop a process and the
18 infrastructure to allow the electronic copy of the applicant's
19 signature and other information required under this section that is in
20 the possession of the commission to be transferred to the Secretary
21 of State and to the appropriate county election officials to allow a
22 person who is qualified to register to vote in New Jersey to register
23 to vote under this section.

24 j. If an applicant cannot electronically submit the information
25 required pursuant to subsection e. of this section, the applicant shall
26 nevertheless be able to complete the online voter registration form
27 electronically on the Secretary of State's Internet website, print a
28 paper copy of the completed form, and mail or deliver the paper
29 copy of the completed form to the Secretary of State or the
30 appropriate county election official. For the purposes of this
31 subsection, the applicant shall be required to provide the same
32 documents required to be provided with a paper voter registration
33 form pursuant to R.S.19:31-5.

34

35 2. R.S.19:31-6 is amended to read as follows:

36 19:31-6. Any person qualified to vote in an election shall be
37 entitled to vote in the election if the person shall have registered to
38 vote on or before the 21st day preceding the election by:

39 a. registering in person at any offices designated by the
40 commissioner of registration for providing and receiving
41 registration forms;

42 b. completing a voter registration form while applying for a
43 motor vehicle driver's license from an agent of the New Jersey
44 Motor Vehicle Commission, as provided for in section 24 of
45 P.L.1994, c.182 (C.39:2-3.2);

46 c. completing and returning to the **Attorney General**
47 Secretary of State or having returned thereto a voter registration
48 form received from a voter registration agency, as defined in

1 subsection a. of section 26 of P.L.1994, c.182 (C.19:31-6.11), while
2 applying for services or assistance or seeking a recertification,
3 renewal or change of address at an office of that agency;

4 d. completing and returning to the **【Attorney General】**
5 Secretary of State a voter registration form obtained from a public
6 agency, as defined in subsection a. of section 15 of P.L.1974, c.30
7 (C.19:31-6.3);

8 e. completing and returning to the **【Attorney General】**
9 Secretary of State or having returned thereto a voter registration
10 form received from a door-to-door canvass or mobile registration
11 drive, as provided for in section 19 of P.L.1974, c.30 (C.19:31-6.7);

12 f. completing and returning to the Attorney General a federal
13 mail voter registration form, as prescribed in subsection (b) of
14 section 9 of the "National Voter Registration Act of 1993," (42
15 U.S.C. s. 1973gg et seq.);

16 g. completing and returning to the **【Attorney General】**
17 Secretary of State or the appropriate county clerk an application for
18 a federal postcard application form to register to vote, as provided
19 for in the "Overseas Absentee Voting Act" (42 U.S.C. s. 1973ff-1 et
20 seq.) and section 4 of P.L.1976, c.23 (C.19:59-4);**【or】**

21 h. completing a provisional ballot affirmation statement and
22 voting the provisional ballot in the previous election, if the person
23 who submitted the provisional ballot in that election is determined
24 not to be a registered voter; or

25 i. completing and submitting an online voter registration form
26 available on the Secretary of State's Internet website, as provided
27 under section 1 of P.L. , c. (C.) (pending before the Legislature
28 as this bill).

29 When the commissioner has designated a place or places other
30 than his office for receiving registrations, the commissioner shall
31 cause to be published a notice in a newspaper circulated in the
32 municipality wherein such place or places of registration shall be
33 located. Such notice shall be published pursuant to R.S.19:12-7.

34 Any office designated by the commissioner of registration for
35 receiving registration forms shall have displayed, in a conspicuous
36 location, registration and voting instructions. These instructions
37 shall be the same as those provided for polling places under
38 R.S.19:9-2 and shall be provided by the commissioner.

39 (cf: P.L.2005, c.139, s.8)

40

41 3. Section 17 of P.L.1974, c.30 (C.19:31-6.5) is amended to
42 read as follows:

43 17. a. Upon receipt of any completed registration form, the
44 commissioner of registration shall review it, and if it is found to be
45 in order, shall:

46 (1) Send to the registrant written notification that such registrant
47 is duly registered to vote. No registrant shall be considered a
48 registered voter until the commissioner of registration reviews the

1 application submitted by the registrant and deems it acceptable. On
2 the face of such notification in the upper left-hand corner shall be
3 printed the words: "Do Not Forward. Return Postage Guaranteed.
4 If not delivered in 2 days, return to the Commissioner of
5 Registration."

6 (2) In as timely a manner as possible, enter the information
7 provided for the registrant on the completed registration form, or
8 electronically transfer the information from an online voter
9 registration form completed pursuant to section 1 of P.L. , c.
10 (C.) (pending before the Legislature as this bill), into the
11 Statewide voter registration system established pursuant to section 1
12 of P.L.2005, c.145 (C.19:31-31).

13 (3) Paste, tape, or photocopy the completed registration form
14 onto an original registration form, and shall paste or tape a copy of
15 such completed registration form onto a duplicate registration form,
16 both of which shall be filed as provided in R.S.19:31-10. Nothing in
17 this paragraph shall preclude any commissioner of registration from
18 keeping the original mail registration form on file.

19 (4) In the case of a registrant currently registered in another
20 county of this State, notify the commissioner of registration of such
21 other county to remove the individual's name from the registry list
22 of voters of the county and place into an appropriate retention file
23 all registration documents or material relating to that voter. The
24 commissioner of registration of the current county of the registrant
25 shall secure and maintain the entire voting history of that registrant.

26 b. The commissioner shall notify a registrant of the reasons for
27 any refusal to approve his registration.

28 c. (Deleted by amendment, P.L.1994, c.182.)
29 (cf: P.L.2005, c.145, s.10)

30
31 4. Section 1 of P.L.2005, c.145 (C.19:31-31) is amended to
32 read as follows:

33 1. a. There shall be established in the Department of State a
34 single Statewide voter registration system, as required pursuant to
35 section 303 of the federal "Help America Vote Act of 2002,"
36 Pub.L.107-252 (42 U.S.C. s.15483). The principal computer
37 components of the system shall be under the direct control of the
38 Secretary of State. The Secretary of State shall be responsible for
39 creating the network necessary to maintain the system and
40 providing the computer software, hardware and security necessary
41 to ensure that the system is accessible only to those executive
42 departments and State agencies so designated by the Secretary of
43 State, each county commissioner of registration, each county and
44 municipal clerk, and individuals under certain circumstances, as
45 provided for by this section. The system shall be the official State
46 repository for voter registration information for every legally
47 registered voter in this State, and shall serve as the official voter
48 registration system for the conduct of all elections in the State.

- 1 b. The Statewide voter registration system shall include, but
2 not be limited to, the following features:
- 3 (1) the name and registration information of every legally
4 registered voter in the State;
- 5 (2) the ability to assign a unique identifier to each legally
6 registered voter in the State;
- 7 (3) interactivity among appropriate State agencies so designated
8 by the Secretary of State, each county commissioner of registration,
9 each county board of elections, and each county clerk such that
10 these entities shall have immediate electronic access to all or
11 selected records in the system, as determined by the Secretary of
12 State, to receive or transmit all or selected files in the system and to
13 print or review all or selected files in the system;
- 14 (4) the ability to permit any county commissioner of registration
15 to enter voter registration information on an expedited basis, and to
16 transfer electronically voter registration information from an online
17 voter registration form completed pursuant to section 1 of P.L. ,
18 c. (C.) (pending before the Legislature as this bill), at the time the
19 information is provided thereto and to permit the Secretary of State
20 to provide technical support to do so whenever needed;
- 21 (5) the ability to permit each municipal clerk to view or print
22 information in the system;
- 23 (6) the ability to permit an individual, by July 1, 2006, to verify
24 via the Internet whether that individual, and only that individual, is
25 included in the system as a legally registered voter, whether the
26 information pertaining to that individual required by subsection c.
27 of this section is correct, and if not, a means to notify the pertinent
28 county commissioner of registration of the corrections that must be
29 made and to so verify in a way that does not give one individual
30 access to the information required by subsection c. of this section
31 for any other individual;
- 32 (7) a Statewide street address index and map in electronic form
33 that can accurately identify the location of every legally registered
34 voter in this State;
- 35 (8) the ability to record and monitor all requests for mail-in
36 ballots; to enable the county clerk to verify the identity and
37 signature of each person requesting a mail-in ballot; to record the
38 name and address of each voter determined to be eligible to receive
39 a mail-in ballot for a particular election and to note when a mail-in
40 ballot has been transmitted to that voter by mail or hand delivery;
41 and to make such information available to the Secretary of State so
42 that a voter can be notified whether the application for such a ballot
43 was accepted or rejected, and the reason for the rejection, using the
44 free-access system established by section 5 of P.L.2004, c.88
45 (C.19:61-5); and
- 46 (9) any other functions required pursuant to Pub.L.107-252 (42
47 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or that
48 may be deemed necessary by the Secretary of State.

1 c. The Statewide voter registration system shall include, but
2 not be limited to, the following information for every legally
3 registered voter in this State:

4 (1) last, first and middle name;

5 (2) street address at time of registration or rural route, box
6 number or apartment number, if any;

7 (3) city or municipality, and zip code;

8 (4) date of birth;

9 (5) telephone number and e-mail address, if provided on voter
10 registration form;

11 (6) previous name or address if individual re-registered due to
12 change of name or address;

13 (7) ward and election district number, if either is available;

14 (8) (a) current and valid New Jersey driver's license number; or

15 (b) if the registrant has not been issued a New Jersey driver's
16 license number, the last four digits of the registrant's social security
17 number; or

18 (c) unique identifying number for any individual who has not
19 been issued the information sought in subparagraph (a) or (b) of this
20 paragraph;

21 (9) notation that a copy of one of the following documents has
22 been submitted with the voter registration application, if required:
23 current and valid photo identification card; a current utility bill,
24 bank statement, government check, pay check or any other
25 government document showing the registrant's name and current
26 address;

27 (10) the method by which the individual registered and whether
28 that person needs to provide additional identification information to
29 vote using a voting machine instead of a provisional ballot;

30 (11) political party affiliation, if designated;

31 (12) **digitalized** digitized signature;

32 (13) date of registration or re-registration;

33 (14) name and street address of the individual assisting in the
34 completion of the form, if the applicant for registration is unable to
35 do so;

36 (15) voting participation record for ten-year period; and

37 (16) any other information required pursuant to Pub.L.107-252
38 (42 U.S.C. s.15301 et seq.), or Title 19 of the Revised Statutes, or
39 that the Secretary of State determines is necessary to assess the
40 eligibility of an individual to be registered to vote and to vote in
41 this State.

42 (cf: P.L.2009, c.287, s.2)

43

44 5. Section 2 of P.L.2005, c.145 (C.19:31-32) is amended to
45 read as follows:

46 2. a. The Statewide voter registration system shall replace all
47 other computer or electronic-based registry files of voters and other
48 voter registration files established and maintained by each county

1 commissioner of registration for voter registration and election
2 administration purposes established pursuant to the provisions of
3 Title 19 and Title 40 of the Revised Statutes, and shall be the single
4 system for storing and managing the official file of registered voters
5 throughout the State. A commissioner may, however, continue to
6 use and maintain as a supplement to the system the original and
7 duplicate permanent registration binders and voting records and
8 shall continue to use and maintain the signature copy registers or
9 polling records provided for in Title 19 of the Revised Statutes.

10 b. Each county commissioner of registration shall be
11 responsible for adding to, deleting from, amending and otherwise
12 conducting on a regular basis maintenance for the files of every
13 legally registered voter in that commissioner's county as contained
14 in the Statewide voter registration system, pursuant to the
15 provisions of section 303 of Pub.L.107-252 (42 U.S.C. s. 15301 et
16 seq.) and Title 19 of the Revised Statutes. Each commissioner shall
17 be responsible for verifying the accuracy of the name, address and
18 other data of registered voters in the commissioner's respective
19 county as contained in the system. The commissioner who receives
20 the voter registration forms of individuals who have registered to
21 vote in the county or who are re-registering for any reason shall be
22 responsible for entering the information on those forms into the
23 system on an expedited basis, and electronically transferring into
24 the system the information from online voter registration forms
25 completed pursuant to section 1 of P.L. , c. (C.) (pending
26 before the Legislature as this bill), including but not limited to
27 forms and information received pursuant to chapter 31 of Title 19 of
28 the Revised Statutes. The information the commissioner shall use
29 to update and maintain the system shall be that required by
30 subsection c. of section 1 of P.L.2005, c.145 (C.19:31-31).

31 c. The **【Attorney General】** Secretary of State and each county
32 commissioner of registration shall be responsible for developing
33 and providing the technological security measures needed to
34 prevent unauthorized access to the Statewide voter registration
35 system established pursuant to section 1 of P.L.2005, c.145
36 (C.19:31-31) and to the information for any individual on the
37 system required by subsection c. of section 1 of that act.

38 d. The **【Attorney General】** Secretary of State, in consultation
39 with each county commissioner of registration, shall develop
40 minimum standards to safeguard the accuracy of the files contained
41 in the Statewide voter registration system. Such standards shall
42 include procedures to ensure that reasonable effort is made to
43 remove registrants who are ineligible to vote pursuant to federal or
44 State law and to ensure that eligible voters are not removed in error
45 from the system.

46 e. (1) The **【Attorney General】** Secretary of State and the Chief
47 Administrator of the New Jersey Motor Vehicle Commission in the
48 Department of Transportation shall enter into an agreement to

1 match information in the database of the Statewide voter
2 registration system with information in the database of the
3 commission, including social security numbers, to the extent
4 required to enable verification of the accuracy of the information
5 provided on applications for voter registration, and to locate and
6 utilize for voter registration purposes the digitized signatures of
7 licensed drivers or holders of non-driver identification cards who
8 register to vote using an online voter registration form, as provided
9 pursuant to section 1 of P.L. , c. (C.) (pending before the
10 Legislature as this bill).

11 (2) The **【Attorney General】** Secretary of State shall enter into
12 an agreement with the Commissioner of the Department of Health
13 and Senior Services to match information in the database of the
14 Statewide voter registration system with State agency information
15 on death records.

16 (3) The **【Attorney General】** Secretary of State shall enter into
17 an agreement with the Commissioner of the Department of
18 Corrections to match information in the database of the Statewide
19 voter registration system with State agency information on
20 individuals who are incarcerated, on probation, or on parole as the
21 result of a conviction for an indictable offense.

22 (4) The **【Attorney General】** Secretary of State shall enter into
23 an agreement with the Administrative Office of the Courts to match
24 information in the database of the Statewide voter registration
25 system with State agency information on individuals who are
26 incarcerated, on probation, or on parole as the result of a conviction
27 for an indictable offense.

28 (5) The **【Attorney General】** Secretary of State shall enter into
29 an agreement with the State Parole Board to match information in
30 the database of the Statewide voter registration system with State
31 agency information on individuals who are on parole.

32 (cf: P.L.2005, c.145, s.2)

33

34 6. This act shall take effect 180 days following enactment.

35

36

37

STATEMENT

38

39 The bill requires the Secretary of State to establish a secure
40 Internet website to allow eligible voters to register to vote using an
41 online voter registration form. The bill also authorizes the use of
42 digitized signatures from the New Jersey Motor Vehicle
43 Commission's database in connection with online voter registration
44 forms.

45 Under the bill, the Secretary of State must employ security
46 measures to ensure the accuracy and integrity of voter registration
47 forms submitted electronically. The secretary must require an
48 applicant who submits an online voter registration form to submit

1 the number from his or her New Jersey driver's license or non-
2 driver identification card issued by the New Jersey Motor Vehicle
3 Commission; his or her date of birth; the last four digits of his or
4 her social security number; and any other information the secretary
5 deems necessary to establish the identity of the applicant
6 completing the form. Upon submission of the online voter
7 registration form, the electronic voter registration system must
8 immediately verify that the applicant has a New Jersey driver's
9 license or non-driver identification card; that the number for that
10 driver's license or non-driver identification card provided by the
11 applicant matches the number for that person's driver's license or
12 non-driver identification card that is on file with the New Jersey
13 Motor Vehicle Commission; and that the date of birth provided by
14 the applicant matches the date of birth for that person that is on file
15 with the New Jersey Motor Vehicle Commission. The system must
16 also automatically acknowledge that the online voter registration
17 form has been submitted successfully, and provide instructions on
18 how the person completing the voter registration form may follow-
19 up on the status of the submission either online or by contacting the
20 appropriate county commissioner of registration.

21 Under the bill, an applicant completing the online voter
22 registration form must affirmatively attest to the truth of the
23 information provided therein, and affirmatively assent to the use of
24 his or her signature from his or her driver's license or non-driver
25 identification card. For each online voter registration form, the
26 secretary must obtain an electronic copy of the applicant's signature
27 from his or her driver's license or non-driver identification card
28 directly from the New Jersey Motor Vehicle Commission. The
29 secretary would promulgate deadlines for when an online voter
30 registration form submitted by an applicant would be effective
31 ahead of an election to be held in the election district of the
32 applicant submitting the form.

33 The bill also provides that, if an applicant cannot electronically
34 submit the identification information required, the applicant must
35 nevertheless be able to complete the online voter registration form
36 electronically on the Secretary of State's Internet website, print a
37 paper copy of the completed form, and mail or deliver the paper
38 copy of the completed form to the Secretary of State or the
39 appropriate county election official. In those cases, the applicant
40 must provide the same identification and documents required under
41 current law in connection with paper voter registration forms, as
42 specified under R.S.19:31-5.

43 The information on the online voter registration forms would be
44 electronically transferred by county commissioners of registration
45 into the Statewide voter registration system already established by
46 law.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR
ASSEMBLY, No. 422

STATE OF NEW JERSEY

DATED: JANUARY 6, 2020

The Assembly Appropriations Committee reports favorably an Assembly Committee Substitute for Assembly Bill No. 422.

This substitute bill requires the Secretary of State to maintain a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the New Jersey Motor Vehicle Commission's database, or the applicant's digitized or electronic signature, in connection with online voter registration forms.

Under the substitute bill, the Secretary of State must employ security measures to ensure the accuracy and integrity of voter registration forms submitted electronically. An applicant may submit the voter registration form online if the applicant has an email address and provides a valid New Jersey driver's license or non-driver identification card number or the last four digits of the applicant's Social Security number. The system must automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission either online or by contacting the appropriate county commissioner of registration.

Under the substitute bill, an applicant completing the online voter registration form must affirmatively attest to the truth of the information provided therein, and affirmatively assent to the use of the applicant's signature on the driver's license or non-driver identification card, or the applicant's digitized or electronic signature. For each online voter registration form, the secretary must obtain an electronic copy of the applicant's signature from the driver's license or non-driver identification card directly from the New Jersey Motor Vehicle Commission, or the applicant's digitized or electronic signature. The secretary would apply the same voter registration deadlines applicable under current law for paper voter registration to online voter registration forms submitted pursuant to the bill.

The substitute bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet

website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms, as specified under R.S.19:31-5.

The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system already established by law.

The substitute bill requires the State to procure a qualified vendor to establish the online voter registration website and system ahead of the 2020 general election in November, and provides for an expedited procurement process to facilitate this implementation timeframe.

As reported by the committee the Assembly Committee Substitute for Assembly Bill No. 422 is identical to Senate Bill No. 589 (1R), which was amended and reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services notes that, according to an update of information previously provided by the Division of Elections in the Department of State for a fiscal note to an identical bill in 2014, the implementation of the provisions of this bill to: (1) program the current Statewide Voter Registration System with an interactive voter registration form that can be completed by a registrant online and then submitted electronically to the appropriate county commissioner for approval; and (2) to program the Motor Vehicle Commission's computers to allow the use of digitized signatures from registrants who authorize the use of that signature for voter registration purposes while completing the online voter registration form, would cost approximately \$350,000 in the first year. To the extent that the online voter registration capability increases voter registration, county clerks' offices could experience higher costs to process and mail more sample ballots to new voters. These costs, however, are indeterminate.

Once the Statewide Voter Registration System is reprogrammed and the signatures are digitized, the cost to process each non-automated form manually will be reduced as voters use the online voter registration forms. Savings will result from not having to print, mail, and key stroke information into the system to accommodate non-automated registration forms. It is estimated that each online registration could save up to 51 cents per form.

LEGISLATIVE FISCAL ESTIMATE
ASSEMBLY COMMITTEE SUBSTITUTE FOR
ASSEMBLY, No. 422
STATE OF NEW JERSEY
218th LEGISLATURE

DATED: JANUARY 16, 2020

SUMMARY

Synopsis: Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission’s database.

Type of Impact: Annual State expenditure increase; annual county expenditure impacts

Agencies Affected: Department of State; New Jersey Motor Vehicle Commission; Counties

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2 and Thereafter</u>
State Expenditure Increase	\$350,000	Indeterminate
County Expenditure Impact	Indeterminate	Indeterminate

- The Office of Legislative Services (OLS) estimates that the bill may result in a one-time State expenditure increase of approximately \$350,000 for the implementation of the online voter registration system based on informal information received from the Division of Elections (DOE). Thereafter there are likely to be increased annual, indeterminate costs for the DOE and the New Jersey Motor Vehicle Commission (MVC) associated with the ongoing verification of voter identification between the agencies, advertising the new online registration option, system security, and software and infrastructure updates.
- The net impact of the bill on annual county expenditures is unknown. On the one side of the ledger, counties may experience indeterminate annual expenditure reductions related to voter registration once the online system is reprogrammed and voter signatures are digitized as the cost to process each voter registration form will be reduced. Cost reductions will result from county employees not having to print, mail, and manually enter information into the registration system. On the other side of the ledger, to the extent that the online voter registration capability increases voter registration, counties could also experience an indeterminate increase in annual costs to mail and process additional sample ballots and vote-by-mail (VBM) ballots for new voters.

- The magnitude and direction of these countervailing county expenditure impacts is not known and will depend on the amount of time and resources that counties currently spend on voter registration and the number of people who choose to register to vote online rather than by mail.

BILL DESCRIPTION

The bill requires the Secretary of State to maintain a secure Internet website to allow eligible voters to register to vote using an online voter registration form. The bill also authorizes the use of digitized signatures from the MVC's database, or the applicant's digitized or electronic signature, in connection with online voter registration forms.

An applicant may submit the voter registration form online if the applicant has an email address and provides a valid New Jersey driver's license or non-driver identification card number or the last four digits of the applicant's Social Security number. The system must automatically acknowledge that the online voter registration form has been submitted successfully, and provide instructions on how the person completing the voter registration form may follow-up on the status of the submission.

For each online voter registration form, the secretary must obtain an electronic copy of the applicant's signature from the driver's license or non-driver identification card directly from the MVC, or the applicant's digitized or electronic signature. The secretary would apply the same voter registration deadlines applicable under current law for paper voter registration to online voter registration forms submitted pursuant to the bill.

The bill also provides that, if an applicant cannot electronically submit the identification information required, the applicant must nevertheless be able to complete the online voter registration form electronically on the Secretary of State's Internet website, print a paper copy of the completed form, and mail or deliver the paper copy of the completed form to the Secretary of State or the appropriate county election official. In those cases, the applicant must provide the same identification and documents required under current law in connection with paper voter registration forms. The information on the online voter registration forms would be electronically transferred by county commissioners of registration into the Statewide voter registration system.

The bill requires the State to procure a qualified vendor to establish the online voter registration website and system ahead of the 2020 general election in November, and provides for an expedited procurement process to facilitate this implementation timeframe.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill may result in a one-time State expenditure increase of approximately \$350,000 for the implementation of the online voter registration system. According to an informal update of information previously provided by the DOE for a similar bill in 2014, the implementation costs to: (1) program the current Statewide Voter Registration System with an

interactive voter registration form that can be completed by a registrant online and then submitted electronically to the appropriate county commissioner for approval; and (2) program the MVC's computers to allow the use of digitized signatures from registrants, would cost approximately \$350,000 in the first year. Thereafter, there will be increased annual costs for the DOE and the MVC associated with advertising the online registration option, ongoing verification of voter identification, system security, and software and infrastructure updates.

To the extent that the online voter registration capability increases voter registration, counties could experience an indeterminate increase in annual costs. Based on a study completed by Hunterdon County using five randomly selected counties in the State, the average cost of a VBM ballot is \$2.42 and for a sample ballot it is \$0.53, with variations among the counties. These amounts reflect the costs of producing and mailing the ballots, but does not include labor costs, as they are unknown. VBM ballots are more expensive to produce than sample ballots because the VBM ballots are printed on special bonded paper that permits scanning and bar coding, as well as other security requirements. The OLS notes that the ultimate fiscal impact of this bill will vary by county based on the number of newly registered voters residing in each county and their differing production and labor costs.

The OLS notes that an indeterminate amount of annual county expenditure reductions may also result from this bill. Currently, the manual signature card component comprises the largest portion of the voter registration cost. Once the voter registration system is reprogrammed and signatures are digitized, the cost to process voter registrations manually will be reduced. Expenditure reductions will result by not having to print, mail, and manually enter information into the system to accommodate non-automated registration forms. The DOE has informally estimated that each online registration could save up to 51 cents per form.

The OLS is unable to determine the net county expenditure impact of these countervailing effects because it is not known how much time and resources counties currently spend to verify and process voting registration forms manually. A cost-benefit analysis conducted by the Wisconsin Government Accountability Board in 2013 determined that the most significant savings from implementing its state voter registration system resulted from clerk staff time savings in that staff could forgo processing registrations and pursue the next best alternative use of their time. If a considerable amount of time is dedicated to voter registration by county employees in the State, then automating the process could result in cost reductions for certain counties. In other counties, there may be no net impact. The extent of expenditure reductions for counties will also be affected by the number of individuals who choose to register using the online option rather than the traditional paper forms, which may vary over time and which the OLS cannot determine.

Section: State Government
Analyst: Raysa Martinez Kruger
Principal Research Analyst
Approved: Frank W. Haines III
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Signs Legislation to Expand Access to and Strengthen Democracy

01/21/2020

TRENTON – Governor Phil Murphy today signed legislation to expand and strengthen democracy in New Jersey. The bills will provide protections and security for online voter registration while expanding access to the ballot for New Jerseyans. Today's signings add to the list of reforms expanding democracy enacted during the Murphy administration, including automatic voter registration and the restoration of the right to vote for residents on probation or parole.

"We are stronger and fairer when more New Jerseyans are represented in our democracy," **said Governor Murphy**. "Expanding access to voting is one of many ways we can work to enfranchise more voters and ensure that all eligible voters are able to participate in the democratic process."

- **S589 (Weinberg/Mosquera, Jones, Eustace, Moriarty)** - Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database.
- **S758 (Cunningham, Cruz-Perez/Sumter, Mukherji, Quijano)** - Requires incarcerated individual from State to be counted at residential address for legislative redistricting purposes.
- **A4564 (Zwicker, Freiman/Greenstein)** - Establishes "Voting Precinct Transparency Act;" requires filing of election district, county district, and municipal ward boundary data with Secretary of State for posting and download on official website with matching election results data.

"These voting bills, which will make democracy more accessible, more fair, and more transparent in our state, are reflective of grassroots efforts of advocates on the ground who are determined -- despite the troubling national moment we find ourselves in -- to build democracy from the ground up in New Jersey," **said Ryan P. Haygood, President & CEO of the New Jersey Institute for Social Justice**. "We commend Governor Murphy for signing these bills into law, and look forward to working with the Governor and the Legislature to continue to strengthen our democracy in the Garden State."

"These three laws offer promise to make our democracy more representative at a time when the principle of 'one person, one vote' has come under assault, and racially biased voting laws are being advanced nationwide. Everyone deserves a voice, whether through the ballot box or being counted truthfully when districts are apportioned, and these laws amplify that microphone democracy provides. Tearing down barriers and modernizing registration, shining a light into the electoral process, and allocating representation accurately are important steps toward a fairer, freer system of democracy. New Jersey has responded to attacks on our right to vote by strengthening the power of the people," **said ACLU-NJ Executive Director Amol Sinha**.

"Governor Murphy continues to lead the nation in reform for the criminal legal system," **said Bonnie Kerness, Director of the American Friends Service Committee Prison Watch Program**. "People in prison are from, and in a very real sense, remain present in the communities where their loved ones are. Given how much dialogue there is recently on election fraud, this is one clear way to restore broken communities."

"These reforms make our democracy more transparent, inclusive, and accessible. We applaud Governor Murphy and the legislature for their commitment to empowering voters and removing barriers to participation. At a time when too many Americans feel they do not have a meaningful voice in democracy, New Jersey is establishing ourselves as a leader in protecting the sacred right to vote and expanding access for those who have been marginalized and left out of our democratic process," **said Jesse Burns, Executive Director of the League of Women Voters of New Jersey**.

"At a time when the right to vote is threatened all over the country, it is exciting to see New Jersey continue to enact pro-voter reforms," **said Myrna Pérez, director of the Voting Rights and Elections Program at the Brennan Center for Justice at NYU Law**. "We hope other states follow New Jersey's lead."

S589

“It’s time to bring our voter registration into the 21st century,” **said Senator Weinberg**. “Over 30 states have already created an online system, and I’m glad that today, New Jersey will join them. It will not only make it easier for residents to register but it will be more environmentally friendly and save the state money over the cost of the paper system.”

“Whether it’s shopping or maintaining our bank accounts online, the Internet has become integral in our daily routines. Allowing people to register to vote online provides a similar ease for residents who wish to participate in general elections,” **said Assemblywoman Mosquera**. “Online registration opens up opportunity for more residents and, particularly, new generations to register to vote more quickly and easily.”

“Eligible voters should be able to register to vote from home or any place with a laptop and an Internet connection,” **said Assemblywoman Egan Jones**. “It’s more practical for the times we are in and it just makes sense.”

“By making voter registration just a click away, we will better fit the needs of the next generation of voters,” **said Assemblyman Moriarty**. “When we make it easier for residents to register to vote, we help ensure every eligible resident their right to be heard at the polls.”

S758

“In most cases, incarceration is only temporary. It is unfair for inmates to be considered part of a community where they’ll likely never live as a free citizen,” **said Senator Cunningham**. “These individuals have personal and professional ties to the community they lived in prior to their incarceration. It is unfair to count them as part of the district which they are imprisoned when upon their release they will more than likely return to the area from which they came.”

“Camden County has no prison facilities, but in 2018, there were 1652 individuals from Camden in State prisons. Those 1652 were counted as citizens of other counties, adding to the representation of those communities, despite hailing from Camden,” **said Senator Cruz-Perez**. “Today New Jersey puts an end to the process of unfairly skewing districts and the resulting imbalances in our state representation.”

Assemblymembers Shavonda Sumter, Raj Mukherji and Annette Quijano issued the following joint statement on the bill:

“By requiring incarcerated individuals to be counted at their last known residential address for legislative redistricting purposes, the bill would eliminate the inequity and ensure every eligible person is counted for one vote.

“To do this now is imperative to ensuring a complete and accurate count during the 2020 Census and a more balanced account of voters in all legislative districts in the state.”

A4564

“Some states do a great job of providing precinct-level election results, others do a great job of providing precinct geographies,” **said Assemblyman Zwicker**. “However, most states don’t compile *either*, and the few that do, don’t do so in a way that is standardized. Currently, New Jersey is one of the states that doesn’t compile and release them all. This new law would change that and indeed, would make New Jersey a leader in transparency about election data.”

“Election data should be accessible to all in a format that is clear and understandable,” **said Assemblyman Freiman**. “Our goal has always been to protect the rights of voters and ensure that all elections are fair and in compliance with federal mandates. This law is an added layer of security in order to do just that.”

“The most important responsibility to preserving our fundamental freedoms is ensuring a fair election process,” **said Senator Greenstein**. “We have the ability to effectively compile data and can easily share that information online for all to access. It is imperative for every precinct to partake in this process and today’s signing underscores New Jersey’s commitment to transparency, especially in our elections.”

Governor Murphy Takes Action on Legislation

01/21/2020

TRENTON – Today, Governor Phil Murphy signed the following bills into law:

S-62/A-2478 (Singleton, Oroho/DeAngelo, Houghtaling, Space) – Requires certain contractors to register under "The Public Works Contractor Registration Act"

S-358/A-4587 (Rice/Sumter, Reynolds-Jackson) – Establishes database with certain information about individuals elected to public office in this State

S-376/A-3839 (Madden, Gopal/Moriarty, Lagana, Mukherji, Murphy) – Eliminates eligibility time limit on tuition benefits for spouses of certain public safety workers killed in performance of their duties

S-497/A-4626 (Vitale, Madden/Mosquera, McKnight, Vainieri Huttle) – Allows certain prior statements by children to be admitted into evidence in child abuse and termination of parental rights cases

S-498/ACS for A-3391 (Vitale, Oroho/DeCroce, Johnson, DiMaso) – Makes various changes to "Criminal Injuries Compensation Act of 1971"

S-521/A-4378 (T. Kean, C.A. Brown, Pou, Ruiz/Caputo, Mukherji, Vainieri Huttle) – Requires NJ State Council on Arts to establish "Artist District" designation and select certain municipalities or areas within municipalities for such designation

S-589/ACS for A-422 (Weinberg/Mosquera, Jones, Moriarty) – Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database

S-700/A-3836 (Ruiz, Cunningham/Schaer, Mukherji, Jasey) – "Higher Education Citizenship Equality Act"; defines domicile for dependent students for purpose of eligibility for State student grants and scholarships, and resident tuition rate

S-721/A-1751 (Greenstein, Cunningham, Diegnan/Quijano, Benson) – Authorizes use of certain electric school buses

S-758/A-1987 (Cunningham, Cruz-Perez/Sumter, Mukherji, Quijano) – Requires incarcerated individual from State to be counted at residential address for legislative redistricting purposes

S-765/A-541 (Cunningham, T. Kean, Ruiz/Mazzeo, Jasey, Vainieri Huttle, Sumter, Benson) – Prohibits Higher Education Student Assistance Authority from referring defaulted loans under New Jersey College Loans to Assist State Students (NJCLASS) Loan Program for certain actions if authority and borrower have entered into settlement agreement

S-782/A-1110 (Sarlo, Scutari/Downey, Houghtaling, Dancer) – Increases workers' compensation for loss of hand or foot

S-834 wGR/A-4186 (Scutari, Greenstein/Jones, Pintor Marin) – Prohibits resale of non-prescription diabetes test devices by pharmacists

S-939/A-3331 (Pou/Vainieri Huttle, Lopez, McKnight) – Requires forms and materials for individuals with developmental disabilities to be available in languages other than English

S-974/A-3040 (Singleton, T. Kean/Vainieri Huttle, Timberlake, Mosquera) – Requires newborn infants be screened for spinal muscular atrophy

- S-1032/A-2389 (Vitale, Gopal/Schaer, Benson, Verrelli)** – Concerns expansion of services provided by DHS mental health screening services
- S-1146/A-2365 (Codey, Rice/Vainieri Huttle, Mukherji, Downey)** – Requires hospital patient's medical record to include notation if patient is at increased risk of confusion, agitation, behavioral problems, and wandering due to dementia related disorder
- S-1298/ACS for A-2972 (A.M. Bucco, Singleton/Mazzeo, Dunn, Space)** – Permits municipalities to provide information on property tax bills concerning amount of local tax dollars saved through shared services
- S-1318/A-3156 (Ruiz, Scutari/Lampitt, Mosquera)** – Permits counties and non-governmental, community-based agencies to establish family justice centers which provide coordinated, multi-agency governmental and non-governmental assistance to victims of certain crimes and offenses, including domestic violence, and their family members
- S-1505/A-1707 (Vitale/Vainieri Huttle, Lampitt, Benson, Mosquera)** – Expands membership of NJ Task Force on Child Abuse and Neglect
- S-1647/A-3181 (Diegnan, Codey/Conaway, Vainieri Huttle, Benson, Murphy)** – Prohibits use of coupons, price rebates, and price reduction promotions in sales of tobacco and vapor products
- S-1683/A-4267 (Smith, Greenstein/McKeon, Space, Wirths)** – Concerns regulation of solid waste, hazardous waste, and soil and fill recycling industries
- S-1703/A-715 (Connors, Holzapfel/Gove, Rumpf, DiMaso)** – Exempts disabled veterans from beach buggy permit fees
- S-1791/A-3414 (Weinberg/Johnson, Vainieri Huttle, Houghtaling)** – Requires employers to disclose certain wage information to employees
- S-1796/A-4693 (Addiego, Sweeney/Murphy)** – Permits school district of residence to provide aid in-lieu-of transportation to pupil attending Marine Academy of Science and Technology provided certain conditions are met
- S-1832/A-211 (Ruiz, Sarlo/Chiaravalloti, Zwicker, Pintor Marin)** – Establishes loan redemption program and tuition reimbursement program for certain teachers of science, technology, engineering, and mathematics
- S-2267/A-3616 (Sweeney, Corrado/Burzichelli, Holley, Calabrese)** – Gives State lottery winners option of remaining anonymous indefinitely
- S-2303/A-4843 (Sweeney, Ruiz, Cunningham/Wimberly, Karabinchak, Calabrese)** – Requires establishment of Work and Learn Consortiums by certain educational institutions to establish certificate and degree programs identified in high labor-demand industries
- S-2389 wGR/A-5449 (Singleton/Quijano, Downey, Houghtaling, Moriarty)** – Requires New Jersey State Board of Pharmacy to establish prescription drug pricing disclosure website and certain pharmaceutical manufacturing companies to provide prescription drug price information
- S-2428/A-4965 (Scutari/Quijano, Vainieri Huttle)** – Requires that massage and bodywork therapists and employers carry professional liability insurance
- S-2469/A-3745 (Singleton, Oroho/Wirths, Mazzeo, Space)** – Prohibits person from contracting for public work if person is federally debarred from receiving federal contract
- S-2511/A-4020 (Madden/Mazzeo, Murphy, Johnson)** – Changes title of DEP "conservation officer" to "conservation police officer"
- S-2521/A-4087 (Cryan, Greenstein/Vainieri Huttle, Lopez, Timberlake)** – Requires reporting of inmate abuse by employees of State correctional facilities and establishes reporting and investigation program
- S-2522/A-4090 (Cryan, Greenstein/Vainieri Huttle, Lopez, Timberlake)** – Limits cross gender strip searches in

State correctional facilities

S-2532/A-4086 (Greenstein, Cruz-Perez/Vainieri Huttle, Lopez, Timberlake) – Requires correctional police officers receive 20 hours in-service training, including four hours in prevention of sexual misconduct, non-fraternization, and manipulation

S-2555/A-3990 (Gopal, Ruiz/Mukherji, Benson, Karabinchak) – Allows dependent students whose parents or guardians hold H-1B visas to qualify for in-State tuition at public institutions of higher education provided they meet certain criteria

S-2564/A-3519 (Turner, Singleton/Benson, McKnight, Jasey) – Establishes "Restorative Justice in Education Pilot Program" in Department of Education

SCS for S-2599/ACS for A-1268 (Bateman, Beach/Tucker, Conaway, Lampitt, Quijano) – Authorizes veterans' property tax exemption and veterans' property tax deduction for honorably discharged veterans of United States Armed Forces who did not serve in time of war or other emergency

S-2826/A-3274 (Greenstein/Vainieri Huttle, Dancer, Benson) – Requires institutions of higher education to offer cats and dogs no longer used for educational, research, or scientific purposes for adoption; designated the "Homes for Animal Heroes Act"

S-2849/A-4590 (A.M. Bucco/DiMaio, Caputo, Dunn) – Designates Seeing Eye® dog as State Dog

S-3036/A-1697 (Lagana, Scutari/Dancer, Downey) – Prohibits medical providers from reporting certain workers' compensation medical charges to collection and credit reporting agencies

S-3061/A-4603 (Ruiz, Greenstein/Lampitt, Mukherji, Benson) – Provides corporation business tax and gross income tax credits for businesses that participate in DOL registered apprenticeship programs; establishes grant program for tax-exempt organizations participating in DOL registered apprenticeship programs

S-3065/A-4657 (Ruiz, Singleton/Armato, Benson, Timberlake) – Establishes youth apprenticeship pilot program in Department of Education

S-3067/A-4602 (Ruiz, Singleton/Lampitt, Reynolds-Jackson, Sumter) – Establishes five year Apprentice Assistance and Support Services Pilot Program

S-3116/A-4683 (Ruiz/Speight, Munoz, Tucker) – Requires certain medical facilities to undertake end-of-life planning and training

S-3117/A-4685 (Ruiz/Speight, Pinkin, Munoz) – Requires emergency departments to take certain measures concerning palliative care for patients

S-3126/A-4107 (Gopal/Benson, DeCroce, Chiaravalloti) – Requires drivers to stop at railroad crossing when on-track equipment is approaching railroad crossing

S-3170/A-5145 (Cryan, Pou/Quijano, Milam, Land) – Increases prenotification time and requires severance pay in certain plant closings, transfers, and mass layoffs

S-3227/A-5261 (Gopal/Tully, Pinkin, Swain) – Requires restaurants to post signs advising customers to notify servers of food allergies; requires restaurant managers to complete food allergen training

S-3265/A-3178 (Turner, Codey, Vitale/Conaway, Murphy, Vainieri Huttle) – Prohibits sale or distribution of flavored vapor products

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S-3330 wGR/A-5066 (Addiego, Singleton/Jones, Vainieri Huttle, Lampitt, Murphy) – Establishes pilot program in DCF to study impact of child care services provided by community providers operating in public school facilities; requires community providers to meet certain criteria

S-3422/A-6056 (Singer, T. Kean/Houghtaling, Downey, Vainieri Huttle) – Requires declaration of Code Blue

alert when National Weather Service predicts temperatures of 32 degrees Fahrenheit or lower

S-3468/A-5105 (Sweeney, Singleton/Murphy, Karabinchak, Vainieri Huttle) – Establishes Task Force on Maximizing Employment for People with Disabilities

S-3511/A-5298 (Singer, T. Kean/Mukherji, Vainieri Huttle, Downey) – Authorizes certain health care and social service resources to be made available during Code Blue alert

S-3581/A-5963 (Singleton/Lopez, Quijano) – Prohibits certain business financing contracts that contain judgment by confession provisions

S-3685/A-5345 (Sarlo, Singleton/Mukherji, Conaway, McKnight) – Establishes program to increase participation of underrepresented students in New Jersey's science and engineering workforce

S-3756/A-6115 (Ruiz, Sarlo, O'Scanlon/Jasey, Jones, Wirths) – Requires limited purpose regional school districts to coordinate with constituent districts regarding school calendar and curriculum

S-3763/A-6116 (Addiego, Bateman, Sarlo/DeAngelo, Dancer, Space) – Renames joint meetings as regional service agencies; grandfathers existing joint meetings

S-3869/A-5561 (Sarlo/Burzichelli, Houghtaling) – Prohibits local governments from imposing fines on alarm companies in certain circumstances

S-3871/A-5427 (Bateman, Scutari/DePhillips, McKeon) – Adds member from Retired Judges Association of New Jersey to State Investment Council

SCS for S-3878/ACS for A-5394 (Ruiz, Weinberg, Cunningham/Moriarty, McKnight, Pinkin) – Reaffirms and clarifies that Attorney General and Division on Civil Rights may initiate actions in Superior Court to enforce "Law Against Discrimination"

S-3920 wGR/A-5552 (Pou/Wimberly, Sumter) – Concerns provision of energy to certain manufacturing facilities by providing exemptions to certain energy related taxes

S-3923/A-5680 (Madden, Singleton/Giblin, Timberlake, Murphy) – Concerns labor harmony agreements for hospitality projects

SCS for S-3939 and 3944/ACS for A-5681 and 5682 (Smith, Greenstein, Bateman, Codey/Pinkin, Lopez, McKeon) – Establishes Recycling Market Development Council

S-3985/A-5663 (Smith/McKeon, Pinkin, Vainieri Huttle) – Amends "Electric Discount and Energy Competition Act" to add definition of "open access offshore wind transmission facility" and revises law concerning "qualified offshore wind projects"

S-4025/A-5695 (Pou/Wimberly, Sumter) – Makes FY 2020 language allocation of \$1,000,000 appropriated to Grants for Urban Parks to Hinchliffe Stadium in Paterson

S-4162/A-6014 (Smith, Greenstein/Vainieri Huttle, Pinkin, Houghtaling) – Establishes NJ Climate Change Resource Center at Rutgers University; appropriates up to \$500,000

S-4165/A-4364 (Rice/Giblin, Caputo, Tucker) – Expands University Hospital board of directors membership from 11 to 13 members

S-4188/A-6075 (Beach/Murphy, Dancer, Lampitt) – "Lindsay's Law"; provides tax benefits to organ and bone marrow donors and their employers, and provides paid time off to donors who are State or local government employees

S-4200/A-5855 (Ruiz, Turner/Coughlin, Lampitt, Holley) – Requires State to pay difference between federal allocation and total cost of reduced price breakfast or lunch; appropriates \$4.5 million

S-4247/A-6049 (Gopal, O'Scanlon/Conaway, Houghtaling, Downey) – Establishes criteria for distribution of Fiscal Year 2020 funding to Community Food Bank of New Jersey and partner organizations

S-4264/A-5962 (Pou/Wimberly, Sumter, Calabrese) – Designates State Highway Route 19 as "William J. Pascrell Jr. Highway"

S-4275/A-6088 (Smith, Greenstein/Burzichelli) – Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions

S-4276/A-6109 (Corrado, Bateman/Armato, Calabrese, Land) – Appropriates \$32,153,936 to State Agriculture Development Committee, and amends 2017 appropriations for stewardship activities, for farmland preservation purposes

S-4277/A-6112 (Greenstein, Bateman/Freiman, Danielsen, Downey) – Appropriates \$5,000,000 from constitutionally dedicated CBT revenues to State Agriculture Development Committee for municipal planning incentive grants for farmland preservation purposes

S-4278/A-6108 (Greenstein, Bateman/Taliaferro, Karabinchak, Kennedy) – Appropriates \$21 million from constitutionally dedicated CBT revenues to State Agriculture Development Committee for county planning incentive grants for farmland preservation purposes

S-4279/A-6106 (Smith, Bateman/Houghtaling, Reynolds-Jackson, Pinkin) – Appropriates \$1,350,000 from constitutionally dedicated CBT revenues to State Agriculture Development Committee for grants to certain nonprofit organizations for farmland preservation purposes

S-4286/A-5890 (Vitale/Swain, Jones) – Clarifies procedures concerning collection of child support on behalf of child over age 19 when court has ordered such support

S-4309/A-6107 (Turner, Cruz-Perez/Mejia, Vainieri Huttie, Zwicker) – Appropriates \$13,902,723 from constitutionally dedicated CBT revenues to NJ Historic Trust for grants for certain historic preservation projects and associated administrative expenses

S-4310/A-6114 (Codey, Bateman/Carter, Murphy, Lopez) – Appropriates \$8,872,682 to DEP from constitutionally dedicated CBT revenues for grants to certain nonprofit entities to acquire or develop lands for recreation and conservation purposes

S-4311/A-6113 (Greenstein, Bateman/Speight, Mukherji, Verrelli) – Appropriates \$77,450,448 from constitutionally dedicated CBT revenues and various Green Acres funds to DEP for local government open space acquisition and park development projects

S-4312/A-6111 (Smith, Bateman/Giblin, Mazzeo, Land) – Appropriates \$36.143 million from constitutionally dedicated CBT revenues for recreation and conservation purposes to DEP for State capital and park development projects

S-4313/A-6110 (Corrado, Bateman/Moriarty, McKeon, Swain) – Appropriates \$33.915 million from constitutionally dedicated CBT revenues to DEP for State acquisition of lands for recreation and conservation purposes, including Blue Acres projects

SCS for S-4315/ACS for A-6063 (Beach, Turner/Jones, Zwicker) – Creates fund to reimburse local units of government for cost of certain mail-in ballot procedures; appropriates \$3,000,000

SJR-51/AJR-189 (Rice, Turner/Verrelli, Reynolds-Jackson, Sumter) – Establishes the "New Jersey State Commission on Urban Violence"

SJR-65/AJR-90 (Weinberg, Addiego/DiMaso, Vainieri Huttie, Schepisi) – Designates March 19th "Women in Public Office Day" in New Jersey

SJR-80/AJR-121 (Lagana, Weinberg/Jones, Benson, Chiaravalloti, DeCroce) – Urges federal government to adhere to commitment to improve Northeast Corridor rail infrastructure by providing funding to complete Gateway Program

SJR-125/AJR-169 (Gopal, Codey/Wolfe, Pinkin) – Designates the second week of October of each year as "Obesity Care Week" in NJ

- A-344/S-1575 (Murphy, McKeon, Timberlake/Cruz-Perez, Singleton)** – Revises certain aspects of the New Jersey Individual Development Account Program
- A-1040/S-3928 (Houghtaling, Taliaferro/Andrzejczak)** – Establishes NJ "Landowner of the Year" award program
- A-1146/S-4330 (Wimberly, Holley/Pou, Singleton)** – Establishes "New Jersey Investing in You Promise Neighborhood Commission"
- A-1277/S-2629 (Tucker, Holley, Lopez/Singleton, Gopal)** – Requires hospitals and homeless shelters to provide information on services and resources to individuals who are homeless or military veterans
- A-1449/S-3168 (Benson, DeAngelo/Greenstein, Turner)** – Provides job security to certain organ and bone marrow donors
- A-1477/S-3228 (Chaparro, Vainieri Huttle, Benson, Jimenez, Mukherji, Downey/Gopal, Scutari)** – Establishes Statewide Hit and Run Advisory Program to facilitate apprehension of persons fleeing motor vehicle accident scene; designated as "Zackhary's Law"
- A-1478/S-1648 (Chaparro, Vainieri Huttle/Diegnan, T. Kean)** – Revises law governing theater liquor licenses
- A-1604/S-2734 (Conaway, Murphy, Jimenez/Singleton)** – "Recreational Therapists Licensing Act"
- A-1796/S-2609 (McKeon, Downey/Lagana, Gopal)** – Prevents criminal defendant from asserting "gay and transgender panic" defense to murder charge in order to reduce charge to manslaughter committed in heat of passion
- A-1924/S-2930 (Mukherji, A.M. Bucco, DeAngelo, DeCroce/Beach)** – Exempts certain honorably discharged United States military veterans from initial insurance producer licensing fee
- A-1992/S-1780 (Sumter, Benson, Vainieri Huttle, Houghtaling, Wimberly/Diegnan, Turner)** – "New Jersey Call Center Jobs Act"
- A-2183/S-1687 (Land, Johnson/Cruz-Perez, Andrzejczak)** – "Music Therapist Licensing Act"
- ACS for A-2431 wGR/SCS for S-1865 (Benson, Jimenez, DeCroce/Weinberg, T. Kean)** – Requires health insurers to provide plans that limit patient cost-sharing concerning certain prescription drug coverage
- ACS for A-2444 and S-2656/S-2081 (Benson, Lampitt, Pinkin, Mukherji/Turner, Singleton)** – Provides for coverage of comprehensive tobacco cessation benefits in Medicaid
- A-2767/S-2924 (Greenwald, Mosquera, McKnight/Greenstein, Singleton)** – Amends certain provisions of sexual assault statute to clarify elements necessary for conviction
- A-3312/S-1972 (Murphy, Lagana, Downey, Sumter/Gopal, Corrado)** – Requires Legislature to adopt and distribute policy prohibiting sexual harassment; requires members, officers, and employees of Legislature to complete online training on policy once every two years
- A-3670/S-995 (Benson, Giblin, Murphy/Vitale, Weinberg)** – Provides for designation of acute stroke ready hospitals, establishes Stroke Care Advisory Panel and Statewide stroke database, and requires development of emergency medical services stroke care protocols
- ACS for A-4136/SCS for S-2675 (Land, Milam/Andrzejczak, Van Drew)** – Establishes Possession In Excess of Daily Limit Vessel License for black sea bass and summer flounder; dedicates fees therefrom to marine fisheries programs
- A-4147/S-2744 (Lampitt, Houghtaling, Zwicker/Ruiz, Corrado)** – Requires school districts and nonpublic schools to conduct audit of security features of buildings, grounds, and communication systems and to submit audit to NJ Office of Homeland Security and Preparedness and DOE

- A-4150/S-2742 (Lampitt, Jones, Timberlake/Ruiz, Corrado)** – Requires meeting between student and appropriate school personnel after multiple suspensions or proposed expulsion from public school to identify behavior or health difficulties
- A-4151/S-2745 (Swain, Tully, Jasey/Ruiz, Corrado)** – Requires school security training for persons employed by public and nonpublic schools in substitute capacity and for employees and volunteers of youth programs operated in school buildings
- A-4260/S-4335 (Timberlake, Giblin, Tucker, Caputo/Pou, Scutari)** – Prohibits sale of certain toy guns and imitation firearms
- A-4370/S-2919 (Carroll/A.M. Bucco)** – Increases membership of board of trustees of Washington Association of New Jersey
- A-4377/S-2934 (Benson, Land, DeCroce/Greenstein)** – Requires DOT and OIT to develop materials concerning capabilities of airports in NJ and establishes "Public Use Airports Task Force"
- A-4517/S-4341 (Wimberly, Speight, Reynolds-Jackson/Singleton, Cunningham)** – Establishes "New Jersey Eviction Crisis Task Force"
- A-4529/S-3191 (Mazzeo, Armato/Gopal, Andrezejczak)** – Concerns reimbursements to Superstorm Sandy-impacted homeowners subjected to contractor fraud
- A-4563/S-3096 (Zwicker, Benson/Greenstein, Gill)** – Prohibits use of bots to deceive person about origin and content of communication for certain commercial or election purposes
- A-4564/S-3087 (Zwicker, Freiman/Greenstein)** – Establishes "Voting Precinct Transparency Act;" requires filing of election district, county district, and municipal ward boundary data with Secretary of State for posting and download on official website with matching election results data
- A-4699/S-2938 (Moriarty, Burzichelli, Bramnick/Turner)** – Regulates annual report filing services
- A-4803/S-4211 (Greenwald, Johnson, Pintor Marin/Cryan, Vitale)** – Authorizes certain entities to directly bill Victims of Crime Compensation Office for counseling services provided to victims of firearm and stabbing crimes
- A-4822/S-3408 (Wimberly, Tully, Swain/Singleton, Greenstein)** – Permits municipalities to lease vacant municipal land for tiny home occupancy; directs DCA to enhance regulatory guidance on acceptable tiny home construction and use
- A-4904 wGR/S-3347 (Mukherji, Quijano, Mazzeo/Cryan, Sweeney)** – Concerns property taxes due and owing on real property owned by certain federal employees or contractors under certain circumstances
- A-4954/S-3368 (Quijano, Murphy, Carter/Singleton, Greenstein)** – Revises requirements for provision of counseling and support services to emergency services personnel
- ACS for A-4972/SCS for S-1490 (Moriarty/Beach, Scutari)** – Establishes certain consumer protections related to arbitration organizations
- A-4978 wGR/S-3498 (Timberlake, Zwicker, Vainieri Huttle/Greenstein, Cryan)** – Prohibits online education services from using and disclosing certain information, engaging in targeted advertising, and requires deletion of certain information in certain circumstances
- A-5023/S-3467 (McKnight, Mukherji, Chaparro, Chiaravalloti/Cunningham)** – Exempts from DOT permitting requirements certain signs not located in protected areas that have been approved by municipality
- A-5028/S-3523 (Mukherji, Conaway, Pintor Marin/Vitale, Diegnan)** – Establishes "James Nicholas Rentas's Law," revises "New Jersey SmokeFree Air Act"
- A-5029/S-3522 (Sumter, Reynolds-Jackson, Johnson/Rice, T. Kean)** – Requires New Jersey Office on Minority and Multicultural Health to study racial disparities on sexual and reproductive health of African-American women

A-5031/S-3455 (Speight, McKnight, Timberlake/Ruiz) – Requires hospital emergency departments to ask person of childbearing age about recent pregnancy history

A-5314/S-3692 (Zwicker, Milam, Mazzeo/Cryan, Ruiz) – Requires DHS to study social isolation occurring in certain population groups

A-5344/S-3833 (Mukherji, Vainieri Huttel, Milam/Gopal, Corrado) – Establishes uniform standard for acceptable proof of veteran status for veteran's ID cards and various State and local programs

A-5388/S-3895 (Speight, Pintor Marin, Greenwald/Greenstein, Ruiz) – Requires specialized in-service training regarding crime victims for police departments in certain high-crime areas

A-5389/S-3896 (Speight, Pintor Marin, Greenwald/Greenstein, Ruiz) – Requires training or experience in crime victims' rights for certain members of Victims of Crime Compensation Review Board

A-5432/S-3796 (Milam, Land/Andrzejczak) – Requires DEP Commissioner to establish individual transferable quota system for menhaden purse seine fishery

A-5445/S-3909 (Swain, Tully, Spearman/T. Kean, Corrado) – Requires AG to establish program to detect fentanyl in State's illegal drug supply and make information related to presence of fentanyl available in database accessible by law enforcement

A-5511/S-1852 (Spearman, Jones, Reynolds-Jackson/Turner, Cruz-Perez) – Revises certain penalties for illegal operation of snowmobile, all-terrain vehicle, or dirt bike

A-5580/S-3842 (Johnson, Moriarty, Greenwald/Weinberg, Sarlo) – Extends availability period for tax credits for certain expenses incurred for production of certain film and digital media content, raises annual cap related to film production, and provides for annual administration of film tax credits

A-5583/S-3919 (Pinkin, Lopez, Mukherji/Smith, Bateman) – Prohibits sale, lease, rent, or installation of certain equipment or products containing hydrofluorocarbons or other greenhouse gases

A-5630/S-3981 (Pintor Marin, Munoz, Reynolds-Jackson/Weinberg, Corrado) – Requires Civil Service Commission to establish and maintain hotline for State employees to submit reports of workplace discrimination and harassment

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A-5667/S-3933 (Mukherji, Vainieri Huttel, Armato, DeCroce, Karabinchak/Singer, Scutari) – "Charlie's Law"; requires pharmacy practice sites and hospice programs to furnish patients with information and means to safely dispose of unused prescription drugs and medications

A-5801/S-4064 (Coughlin, Houghtaling, Verrelli/Singleton, Sweeney) – Concerns responsibility of contractors for wage claims against subcontractors

A-5817/S-4263 (Mazzeo, Armato/Cunningham, Sweeney, C.A. Brown) – Allows certain persons to qualify for casino key employee license and casino employee registration

A-5916/S-4255 (Chiaravalloti, McKnight, Karabinchak/Cunningham, Weinberg) – Authorizes DOH to notify elected officials of financial distress of certain hospitals

A-5918/SCS for S-3741 and 4253 (Chiaravalloti, McKnight/Weinberg, Cunningham, Vitale) – Expands hospital reporting requirements

A-5970/S-4201 (Lopez, Speight, Chaparro/Codey) – Amends list of environmental infrastructure projects approved for long-term funding for FY2020 to include new projects, remove certain projects, and modify estimated loan amounts for certain projects

A-5971/S-4202 (Mukherji, Pintor Marin, Spearman/Bateman, Corrado) – Authorizes NJ Infrastructure Bank to expend additional sums to make loans for environmental infrastructure projects for FY2020

A-5972/S-4203 (Pinkin, Benson, Zwicker/Greenstein, Singleton) – Makes changes to New Jersey Infrastructure Bank's enabling act

A-5977/S-4282 (Greenwald, Downey, Vainieri Huttie/Vitale, Singleton) – Provides for establishment of Regional Health Hub Program as replacement to Accountable Care Organization Demonstration Project, and designates existing accountable care organizations and look-alike organizations as Regional Health Hubs

A-6119/S-4336 (Egan, Houghtaling/Madden) – Revises "The Public Works Contractor Registration Act" and amends definition of registered apprenticeship program

AJR-35/SJR-159 (McKnight, Chaparro, Chiaravalloti, DeCroce/Cunningham, Greenstein) – Designates third full week in March as "Domestic Violence Services Awareness Week" to bring awareness of services available to domestic violence victims

AJR-103/SJR-70 (Rooney, DePhillips, Murphy/Corrado) – Permanently designates January as "NUT Carcinoma Awareness Month" in New Jersey

AJR-118/SJR-157 (McKnight, Timberlake, McKeon/Pou, Madden) – Designates April of each year as "Financial Literacy Month" in New Jersey

AJR-180/SJR-112 (DeAngelo, McKnight, Murphy/Singleton, Corrado) – Designates February in each year as "Career and Technical Education Month" in New Jersey

Governor Murphy declined to sign the following bills, meaning they expire without becoming law:

S-691/A-657 (Ruiz, Pou/Jasey, Caputo, Pintor Marin, Sumter, Wimberly) – Requires that if a school district satisfies 80% or more of the required NJ Quality Single Accountability Continuum standards in an area of district effectiveness under State intervention, the State must return that area to local control

S-1083/A-544 (Cruz-Perez, Gopal/Mazzeo, Houghtaling, Holley, Dancer) – Establishes loan program and provides corporation business tax and gross income tax credits for establishment of new vineyards and wineries

S-2421/A-1030 (Smith, Bateman/Johnson, Kennedy, Benson, DeAngelo) – Concerns installation of electric vehicle charging stations in common interest communities

S-2425/A-3851 (Singleton, Andrzejczak/Conaway) – Revises law relating to common interest communities

S-2429/A-4028 (Scutari, Pou/Bramnick, Downey) – Requires automobile insurers to disclose policy limits upon request by an attorney under certain circumstances

S-2835/A-3926 (Singleton, Ruiz/Conaway, Lampitt, Murphy) – Requires public schools to administer written screenings for depression for students in certain grades

S-2897/A-1433 (Madden, Singer/Benson, Wimberly, Carter) – Requires DCA to establish procedures for inspection and abatement of mold hazards in residential buildings and school facilities, and certification programs for mold inspectors and mold hazard abatement workers

S-2957/A-4712 (Stack/Mukherji, Chaparro) – Establishes five-year moratorium on conversions of certain residential rental premises in qualified counties

S-2958/A-4535 (Sarlo, Oroho/Zwicker, DePhillips, DeCroce) – Establishes the "Energy Infrastructure Public-Private Partnership Act"

S-3062/A-2049 (Ruiz, Greenstein/Howarth, Benson, Murphy) – Provides corporation business tax and gross income tax credits for businesses that employ apprentices in DOL registered apprenticeships

S-3063/A-4655 (Ruiz/Armato, Vainieri Huttie, DeAngelo) – Provides tuition fee waiver apprenticeship courses

S-3137/A-1308 (Sweeney, Oroho, Singleton/Greenwald, Milam, Land) – The "Electronic Construction Procurement Act"

S-3252/A-4713 (Greenstein, Stack/DeAngelo, Quijano) – "New Townhouse Fire Safety Act"; requires automatic fire sprinkler systems in new townhomes

S-3263/A-4837 (T. Kean, Diegnan/Vainieri Huttle, Chiaravalloti, McKnight) – Revises and updates membership and purpose of Advisory Council on the Deaf and Hard of Hearing in DHS

S-3270/A-5095 (Pou/McKeon, Freiman, DeCroce) – Establishes certain requirements for stop loss insurance offered to small employers

S-3393/ACS for A-5384 and 5157 (Sarlo, Addiego/Mazzeo, Murphy, Houghtaling, Calabrese, Armato, Dancer) – Allows certain preserved farms to hold 14 special occasion events per year; imposes further event restrictions on residentially-exposed preserved farms

S-3770/A-6118 (Sarlo, Oroho, Sweeney/Greenwald, Jones) – Establishes "New Jersey Economic and Fiscal Policy Review Commission" to provide ongoing review of State and local tax structure, economic conditions, and related fiscal issues

S-3888/A-5585 (Ruiz/Dancer, Pintor Marin) – Extends document submission deadlines under Economic Redevelopment and Growth Grant program and Urban Transit Hub Tax Credit program

S-4035/A-5702 (Pou, Singleton/Wimberly, Reynolds-Jackson, Sumter) – Makes Fiscal Year 2020 supplemental appropriation of \$1,700,000 for Thomas Edison State University

S-4281/A-6094 (Smith, Diegnan/Danielsen, Pinkin) – Requires State to sell and convey to Educational Services Commission of New Jersey certain land and improvements known as Piscataway Regional Day School

S-4331/A-4727 (Diegnan, Madden/Karabinchak, Holley, Jones) – Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement; requires testing on rights and responsibilities of driver stopped by law enforcement

A-491/S-4340 (Jimenez/Sacco, Stack) – Enhances PFRS accidental death pension for surviving spouse by providing for minimum of \$50,000 annually

A-1044/S-1441 (Houghtaling, Downey, DiMaio, Space/Doherty, Madden) – Requires Director of Division of Taxation to examine feasibility of centralized property tax information system to verify property taxes paid by homestead property tax reimbursement claimants

A-1045/S-2856 (Houghtaling, Downey, Dancer/Gopal, Oroho) – Clarifies sales tax collection responsibilities of horse-boarding businesses in New Jersey

A-1526/S-1048 (Zwicker, Johnson/Vitale) – Concerns payment of independent contractors

A-2731/S-3407 (Taliaferro, Space/Sweeney, Oroho) – Removes statutory limitation on number of permits that may be issued by Division of Fish and Wildlife for the taking of beaver

A-4382/S-2815 (Pinkin, Lopez, Kennedy/Beach, Smith) – Requires paint producers to implement or participate in paint stewardship program

A-4463/S-3927 (Freiman, Egan, Karabinchak/Oroho, Andrzejczak) – Establishes "Electronic Permit Processing Review System"

A-4788/S-3880 (Karabinchak, Freiman, Calabrese/Diegnan) – Establishes expedited construction inspection program

A-5072/S-3496 (Karabinchak, Johnson, Mukherji/Greenstein, Cryan) – "Defense Against Porch Pirates Act"; creates new category of theft, with penalties including mandatory restitution and community service, for taking package delivered to residence by cargo carrier

A-5446/S-3907 (Land, Reynolds-Jackson, Verrelli/T. Kean, Lagana) – Requires reporting of opioid deaths

A-5629/S-3980 (Pintor Marin, Munoz/Weinberg, Corrado) – Clarifies provisions concerning disclosure of existence and content of discrimination or harassment complaints; requires certain disclosures to person against whom complaint is made

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ACS for A-5922 and 5923/SCS for S-4223 and 4224 (Conaway, Vainieri Huttle, Lopez, Pinkin/Vitale, Sweeney) – Revises requirements for sale of tobacco and vapor products; increases penalties for prohibited sales; increases fees for cigarette and vapor business licensure

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