

FLOOR AMENDMENT STATEMENT:

Yes

LEGISLATIVE FISCAL ESTIMATE:

Yes 3/8/2019
3/29/2019

VETO MESSAGE:

No

GOVERNOR'S PRESS RELEASE ON SIGNING:

Yes

FOLLOWING WERE PRINTED:

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REPORTS:

No

HEARINGS:

No

NEWSPAPER ARTICLES:

Yes

"New NJ laws mandate schools teach programs on sex assault, cut pensions for sex offenders,"
northjersey.com, July 19, 2019

"Laws update education on sex assault – NJ schools required to teach students about abuse, hotline,"
The Record, July 20, 2019

RWH/CL

P.L. 2019, CHAPTER 189, *approved July 19, 2019*
Assembly, No. 1428 (*Second Reprint*)

1 AN ACT ²[establishing the Child Trafficking Awareness Pilot
2 Program in the Department of Education] concerning child
3 trafficking awareness for school districts² and supplementing
4 chapter ²[~~6~~] 36² of Title 18A of the New Jersey Statutes.

5
6 **BE IT ENACTED** *by the Senate and General Assembly of the State*
7 *of New Jersey:*

8
9 ²[1. a. The Commissioner of Education shall develop and
10 administer a three-year Child Trafficking Awareness Pilot Program
11 to provide school district staff ¹and students¹ in selected districts
12 with training ¹[on how to identify and respond to child trafficking]
13 about the warning signs and risk factors associated with child
14 trafficking and how to prevent child trafficking¹. The
15 commissioner shall select two districts in each of the southern,
16 central, and northern regions of the State to participate in the
17 program and shall seek a cross section of school districts from
18 urban, suburban, and rural areas of the State.

19 b. The purpose of the pilot program shall be to train public
20 school teachers¹[and],¹ staff ¹[on], and students about child
21 trafficking, including risk factors and warning signs, and¹ ways to
22 identify student victims of child trafficking and help prevent child
23 trafficking in schools. The program shall include information
24 ¹based on reseach¹ that promotes a greater understanding of: risk
25 factors that make children more susceptible to becoming a victim of
26 child trafficking; recruitment methods of traffickers; behavioral
27 indicators that a student may be a victim of possible child
28 trafficking; ¹[and]¹ how to report suspected cases of child
29 trafficking to school administrators and law enforcement¹; and
30 strategies to prevent children from becoming victims of child
31 trafficking¹.

32 c. The commissioner shall provide pilot districts with ¹a list of
33 resources from established and reliable sources for training public
34 school teachers, staff, and students, as well as¹ sample school
35 policies and protocols for identifying a suspected victim of child
36 trafficking and responding to a disclosure from a student that he is a
37 victim of child trafficking.

EXPLANATION – Matter enclosed in bold-faced brackets [**thus**] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined **thus** is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AWC committee amendments adopted February 12, 2018.

²Senate floor amendments adopted March 14, 2019.

1 d. At the conclusion of the pilot program, the commissioner
2 shall submit a report to the Governor, and to the Legislature
3 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1). The report
4 shall contain information on the implementation of the pilot
5 program and shall include the commissioner's recommendation on
6 the feasibility of implementing the program on a Statewide basis.²
7

8 ²1. a. The Department of Education, in consultation with the
9 Office of the Attorney General and the Department of Children and
10 Families, shall develop and distribute to school districts guidelines
11 concerning child trafficking. The purpose of the guidelines shall be
12 to provide direction for schools in creating awareness of child
13 trafficking, including warning signs and risk factors associated with
14 child trafficking and how to prevent child trafficking.

15 b. The guidelines shall include, but not be limited to, research-
16 based information and guidance regarding the following:

17 (1) definitions and terms relevant to an understanding of child
18 trafficking;

19 (2) resources and information to provide training for teachers,
20 staff, and students regarding child trafficking;

21 (3) resources and information to create a greater understanding
22 of risk factors that make children more susceptible to becoming a
23 victim of child trafficking, recruitment of traffickers, and
24 behavioral indicators that a student may be a victim of possible
25 child trafficking;

26 (4) how to report a suspected case of child trafficking to school
27 administrators and law enforcement;

28 (5) strategies to prevent children from becoming victims of
29 child trafficking; and

30 (6) procedures for ensuring confidentiality and privacy.²
31

32 ²2. The Commissioner of Education shall provide school
33 districts with guidance and resources regarding the following:

34 a. professional development opportunities for teachers,
35 administrators, guidance counselors, coaches, and other school staff
36 regarding issues and concerns relevant to child trafficking
37 awareness; and

38 b. developmentally appropriate resources regarding child
39 trafficking awareness.²
40

41 ²[2.] ²3.² This act shall take effect ²[in the first full school year
42 following the date of enactment] immediately².
43
44
45

46
47 Requires Department of Education to develop guidelines for
48 school districts concerning child trafficking awareness and
49 prevention.

ASSEMBLY, No. 1428

STATE OF NEW JERSEY 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by:

Assemblywoman ANGELA V. MCKNIGHT

District 31 (Hudson)

Assemblywoman ANNETTE CHAPARRO

District 33 (Hudson)

Assemblyman NICHOLAS CHIARAVALLOTTI

District 31 (Hudson)

Assemblywoman VALERIE VAINIERI HUTTLE

District 37 (Bergen)

Co-Sponsored by:

Assemblywomen DiMaso and Mosquera

SYNOPSIS

Establishes Child Trafficking Awareness Pilot Program in DOE to train school district staff to identify student victims.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 2/13/2018)

1 AN ACT establishing the Child Trafficking Awareness Pilot
2 Program in the Department of Education and supplementing
3 chapter 6 of Title 18A of the New Jersey Statutes.
4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:
7

8 1. a. The Commissioner of Education shall develop and
9 administer a three-year Child Trafficking Awareness Pilot Program
10 to provide school district staff in selected districts with training on
11 how to identify and respond to child trafficking. The commissioner
12 shall select two districts in each of the southern, central, and
13 northern regions of the State to participate in the program and shall
14 seek a cross section of school districts from urban, suburban, and
15 rural areas of the State.

16 b. The purpose of the pilot program shall be to train public
17 school teachers and staff on ways to identify student victims of
18 child trafficking and help prevent child trafficking in schools. The
19 program shall include information that promotes a greater
20 understanding of: risk factors that make children more susceptible
21 to becoming a victim of child trafficking; recruitment methods of
22 traffickers; behavioral indicators that a student may be a victim of
23 possible child trafficking; and how to report suspected cases of
24 child trafficking to school administrators and law enforcement.

25 c. The commissioner shall provide pilot districts with sample
26 school policies and protocols for identifying a suspected victim of
27 child trafficking and responding to a disclosure from a student that
28 he is a victim of child trafficking.

29 d. At the conclusion of the pilot program, the commissioner
30 shall submit a report to the Governor, and to the Legislature pursuant
31 to section 2 of P.L.1991, c.164 (C.52:14-19.1). The report shall
32 contain information on the implementation of the pilot program and
33 shall include the commissioner's recommendation on the feasibility
34 of implementing the program on a Statewide basis.
35

36 2. This act shall take effect in the first full school year
37 following the date of enactment.
38

39

40

41 STATEMENT

42

43 This bill directs the Commissioner of Education to develop and
44 administer a three-year Child Trafficking Awareness Pilot Program
45 to provide school district staff in selected districts with training on
46 how to identify and respond to child trafficking. The purpose of the
47 pilot program will be to train public school teachers and staff on
48 ways to identify student victims of child trafficking and help
prevent child trafficking in schools. The program will include

1 information that promotes a greater understanding of: risk factors
2 that make children more susceptible to becoming a victim of child
3 trafficking; recruitment methods of traffickers; the behavioral
4 indicators that a student may be a victim of child trafficking; and
5 how to report suspected cases of child trafficking to school
6 administrators and law enforcement.

7 Under the bill, the commissioner is required to provide pilot
8 districts with sample school policies and protocols for identifying a
9 suspected victim of child trafficking and responding to a disclosure
10 from a suspected victim. At the program's conclusion, the
11 commissioner is required to submit a report to the Governor and the
12 Legislature on the implementation of the pilot program and the
13 commissioner's recommendation on the feasibility of implementing
14 the program on a Statewide basis.

ASSEMBLY WOMEN AND CHILDREN COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1428

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 12, 2018

The Assembly Women and Children Committee reports favorably and with committee amendments Assembly Bill No. 1428.

As amended by the committee, this bill directs the Commissioner of Education to develop and administer a three-year Child Trafficking Awareness Pilot Program to provide school district staff in selected districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it. The purpose of the pilot program will be to train public school teachers, staff, and students about child trafficking, including risk factors and warning signs, and ways to identify student victims of child trafficking and help prevent child trafficking in schools. The program will include information based on research that promotes a greater understanding of: risk factors that make children more susceptible to becoming a victim of child trafficking; recruitment methods of traffickers; the behavioral indicators that a student may be a victim of child trafficking; how to report suspected cases of child trafficking to school administrators and law enforcement; and strategies to prevent children from becoming victims of child trafficking.

Under the bill, the commissioner is required to provide pilot districts with a list of resources from established and reliable sources for training teachers, staff, and students and sample school policies and protocols for identifying a suspected victim of child trafficking and responding to a disclosure from a suspected victim. At the program's conclusion, the commissioner is required to submit a report to the Governor and the Legislature on the implementation of the pilot program and the commissioner's recommendation on the feasibility of implementing the program on a Statewide basis.

This bill was pre-filed for introduction in the 2018-2019 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

COMMITTEE AMENDMENTS

The committee amended the bill to stipulate that the pilot program established in the bill would provide school district staff and students with training about the warning signs and risk factors associated with child trafficking and how to prevent child trafficking, instead of how

to identify and respond to child trafficking, as originally provided in the bill.

The committee amendments clarify that students, along with teachers and staff, would also be included in the training provided by the pilot program, and that the program would train teachers, staff, and children about child trafficking, including risk factors and warning signs.

The committee also amended the bill to mandate that: the information provided by the pilot program be based on research and include information that promotes a greater understanding of strategies to prevent children from becoming victims of child trafficking; and the commissioner provide pilot districts with a list of resources from established and reliable sources for training teachers, staff, and students.

SENATE EDUCATION COMMITTEE

STATEMENT TO

[First Reprint]

ASSEMBLY, No. 1428

STATE OF NEW JERSEY

DATED: OCTOBER 18, 2018

The Senate Education Committee reports favorably Assembly Bill No. 1428 (1R).

This bill directs the Commissioner of Education to develop and administer a three-year Child Trafficking Awareness Pilot Program to provide school district staff and students in selected districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it. Under the provisions of the bill, the commissioner will select two districts in each of the southern, central, and northern regions of the State to participate in the program and will seek a cross section of school districts from urban, suburban, and rural areas of the State.

The program will include information that promotes a greater understanding of: risk factors that make children more susceptible to becoming a victim of child trafficking; recruitment methods of traffickers; the behavioral indicators that a student may be a victim of child trafficking; how to report suspected cases of child trafficking to school administrators and law enforcement; and strategies to prevent children from becoming victims of child trafficking.

Under the bill, the commissioner will provide pilot districts with a list of resources from established and reliable sources for implementing the training under the program, and sample school policies and protocols for identifying a suspected victim of child trafficking and responding to a disclosure from a student that he is a victim of child trafficking. At the program's conclusion, the commissioner will submit a report to the Governor and the Legislature on the implementation of the pilot program and the commissioner's recommendation on the feasibility of implementing the program on a Statewide basis.

As reported by the committee, this bill is identical to Senate Bill No. 2653, which also was reported by the committee on this same date.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint]

ASSEMBLY, No. 1428

STATE OF NEW JERSEY

DATED: MARCH 4, 2019

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 1428 (1R).

Assembly Bill No. 1428 directs the Commissioner of Education to develop and administer a three-year Child Trafficking Awareness Pilot Program to provide school district staff and students in selected districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it. Under the provisions of the bill, the commissioner will select two districts in each of the southern, central, and northern regions of the State to participate in the program and will seek a cross section of school districts from urban, suburban, and rural areas of the State.

The program will include information that promotes a greater understanding of: risk factors that make children more susceptible to becoming a victim of child trafficking; recruitment methods of traffickers; the behavioral indicators that a student may be a victim of child trafficking; how to report suspected cases of child trafficking to school administrators and law enforcement; and strategies to prevent children from becoming victims of child trafficking.

Under the bill, the commissioner will provide pilot districts with a list of resources from established and reliable sources for implementing the training under the program, and sample school policies and protocols for identifying a suspected victim of child trafficking and responding to a disclosure from a student that he is a victim of child trafficking. At the program's conclusion, the commissioner will submit a report to the Governor and the Legislature on the implementation of the pilot program and the commissioner's recommendation on the feasibility of implementing the program on a Statewide basis.

As reported, this bill is identical to Senate Bill No. 2653, as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that the legislation would lead to an indeterminate increase in State expenditures over the duration of the three-year pilot program plus the amount of time it would take the Department of Education to establish the program and

prepare the required program evaluation report. To the extent that the bill provides the department with significant discretion in developing the pilot program, the cost would be contingent on implementation decisions by the department, which the OLS cannot independently forecast. However, the OLS anticipates that any cost increase would likely be insignificant. First, the pilot program would be limited to six districts. Second, a significant amount of material currently exists regarding identifying warning signs of child trafficking. The OLS anticipates that the department would adapt such material to implement the bill, thereby minimizing the resources needed for that purpose.

STATEMENT TO
[First Reprint]
ASSEMBLY, No. 1428

with Senate Floor Amendments
(Proposed by Senator RUIZ)

ADOPTED: MARCH 14, 2019

These floor amendments require the Department of Education, in consultation with the Office of the Attorney General and the Department of Children and Families, to develop and distribute to school districts guidelines concerning child trafficking. The purpose of the guidelines is to provide direction for schools concerning awareness of child trafficking and how to prevent child trafficking. The guidelines are required to include research-based information and guidance on certain topics as specified in the amendments, including risk factors that make children more susceptible to becoming a victim of child trafficking, indicators that a child may be a trafficking victim, how to report suspected cases of child trafficking, and strategies to prevent children from becoming victims of child trafficking.

In addition, the amendments require the Commissioner of Education to provide school districts with guidance and resources regarding: (1) professional development opportunities for teachers and school staff regarding child trafficking awareness; and (2) developmentally appropriate resources regarding child trafficking awareness.

The bill in its original form established a three-year Child Trafficking Awareness Pilot Program in the Department of Education to provide selected school districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 1428

STATE OF NEW JERSEY 218th LEGISLATURE

DATED: MARCH 28, 2018

SUMMARY

- Synopsis:** Establishes Child Trafficking Awareness Pilot Program in DOE to train school district staff about warning signs and how to prevent child trafficking.
- Type of Impact:** Multiyear Expenditure Increase in State General Fund.
- Agencies Affected:** Department of Education.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Indeterminate Increase		

- The Office of Legislative Services (OLS) notes that the legislation would lead to an indeterminate increase in State expenditures over the duration of the three-year pilot program plus the amount of time it would take the Department of Education to establish the program and prepare the required program evaluation report. To the extent that the bill provides the department with significant discretion in developing the pilot program, the cost would be contingent on implementation decisions by the department, which the OLS cannot independently forecast. However, the OLS anticipates that any cost increase would likely be insignificant. First, the pilot program would be limited to six districts. Second, a significant amount of material currently exists regarding identifying warning signs of child trafficking. The OLS anticipates that the department would adapt such material to implement the bill, thereby minimizing the resources needed for that purpose.

BILL DESCRIPTION

The bill directs the Department of Education to establish a three-year Child Trafficking Awareness Pilot Program to provide school district teachers, staff, and students with training about the warning signs of, and risk factors associated with, child trafficking and how to prevent child trafficking. The department would select six districts to participate in the pilot program,

two districts in each of the northern, central, and southern regions of the State. The department would provide participating districts with a list of resources for training purposes, and sample policies and procedures for identifying a victim of child trafficking and responding to a disclosure that a student is a victim thereof. At the conclusion of the pilot program, the department is to submit a report to the Governor and Legislature regarding the pilot program's implementation, including a recommendation regarding the feasibility of implementing the program on a Statewide basis.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that the legislation would lead to an indeterminate increase in State expenditures over the duration of the three-year pilot program plus the amount of time it would take the Department of Education to establish the program and prepare the required program evaluation report. To the extent that the bill provides the department with significant discretion in determining how to implement the pilot program, the cost would be contingent on the department's decisions in that regard, which the OLS cannot independently forecast. However, the OLS anticipates that any cost increase would be insignificant. First, the pilot program would be limited to a small number of districts. Second, other states have already developed material for the same purpose.¹ The OLS expects that the department would adapt such material to implement the bill, thereby minimizing the resources needed to create the pilot program.

Section: Education
Analyst: Allen T. Dupree
Principal Fiscal Analyst
Approved: Frank W. Haines III
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

¹ Examples include "Human Trafficking Prevention Education: Guidance for Implementation of Youth Programs," developed by the Ohio Attorney General's Office in response to House Bill No. 59 of 2013, and "Texas RISE to the Challenge: An Introduction to Human Trafficking for Education Professionals," written by the Texas Human Trafficking Prevention Task Force in response to House Bill No. 1272 of 2013.

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

ASSEMBLY, No. 1428

STATE OF NEW JERSEY 218th LEGISLATURE

DATED: MARCH 29, 2019

SUMMARY

Synopsis: Requires Department of Education to develop guidelines for school districts concerning child trafficking awareness and prevention.

Type of Impact: Multiyear Expenditure Increase in State General Fund

Agencies Affected: Department of Education

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost Increase		Indeterminate	

- The Office of Legislative Services (OLS) notes that the legislation may lead to an indeterminate increase in State expenditures for the Department of Education. Under the bill, the department, in consultation with the Office of the Attorney General and the Department of Children and Families, is to develop and distribute to school districts, child trafficking awareness and prevention guidelines. The Commissioner of Education is also charged with providing school districts with guidance and resources regarding professional development opportunities for teachers and other school staff on child trafficking awareness, and developmentally appropriate resources on child trafficking awareness. To the extent that the department can discharge these duties with its current staff resources, any increase in expenditures would be minimal. The OLS notes that a significant amount of material currently exists on identifying the warning signs of child trafficking, and anticipates that the department should be able to adapt some of these materials to implement the bill, thereby minimizing the resources needed for that purpose.

BILL DESCRIPTION

This bill requires the Department of Education, in consultation with the Office of the Attorney General and the Department of Children and Families, to develop and distribute to school districts guidelines concerning child trafficking. The purpose of the guidelines is to

provide direction for schools concerning awareness of child trafficking and how to prevent child trafficking. The guidelines will include research-based information and guidance on certain topics, including risk factors that make children more susceptible to becoming a victim of child trafficking, indicators that a child may be a trafficking victim, how to report suspected cases of child trafficking, and strategies to prevent children from becoming victims of child trafficking.

The bill also requires the Commissioner of Education to provide school districts with guidance and resources regarding professional development opportunities for teachers and school staff regarding child trafficking awareness, and developmentally appropriate resources regarding child trafficking awareness.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that the legislation may lead to an indeterminate increase in State expenditures for the Department of Education. Under the bill, the department, in consultation with the Office of the Attorney General and the Department of Children and Families, is to develop and distribute to school districts, child trafficking awareness and prevention guidelines. The Commissioner of Education is also charged with providing school districts with guidance and resources regarding professional development opportunities for teachers and other school staff on child trafficking awareness, and developmentally appropriate resources on child trafficking awareness. To the extent that the department can discharge these duties with its current staff resources, any increase in expenditures would be minimal. The OLS notes that a significant amount of material currently exists on identifying the warning signs of child trafficking, and anticipates that the department should be able to adapt some of these materials to implement the bill, thereby minimizing the resources needed for that purpose.

Section: Education

Analyst: Adrian Crook
Lead Research Analyst

Approved: Frank W. Haines III
Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2653

STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED JUNE 4, 2018

Sponsored by:

Senator M. TERESA RUIZ

District 29 (Essex)

Senator SANDRA B. CUNNINGHAM

District 31 (Hudson)

Co-Sponsored by:

Senators T.Kean, Weinberg, Turner, Pennacchio, A.R.Bucco, Addiego and Pou

SYNOPSIS

Establishes Child Trafficking Awareness Pilot Program in DOE to train school district staff about warning signs and how to prevent child trafficking.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/15/2019)

1 AN ACT establishing the Child Trafficking Awareness Pilot
2 Program in the Department of Education and supplementing
3 chapter 6 of Title 18A of the New Jersey Statutes.

4
5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
6 *of New Jersey:*

7
8 1. a. The Commissioner of Education shall develop and
9 administer a three-year Child Trafficking Awareness Pilot Program
10 to provide school district staff and students in selected districts with
11 training about the warning signs and risk factors associated with
12 child trafficking and how to prevent child trafficking. The
13 commissioner shall select two districts in each of the southern,
14 central, and northern regions of the State to participate in the
15 program and shall seek a cross section of school districts from
16 urban, suburban, and rural areas of the State.

17 b. The purpose of the pilot program shall be to train public
18 school teachers, staff, and students about child trafficking,
19 including risk factors and warning signs, and ways to identify
20 student victims of child trafficking and help prevent child
21 trafficking in schools. The program shall include information based
22 on research that promotes a greater understanding of: risk factors
23 that make children more susceptible to becoming a victim of child
24 trafficking; recruitment methods of traffickers; behavioral
25 indicators that a student may be a victim of possible child
26 trafficking; how to report suspected cases of child trafficking to
27 school administrators and law enforcement; and strategies to
28 prevent children from becoming victims of child trafficking.

29 c. The commissioner shall provide pilot districts with a list of
30 resources from established and reliable sources for training public
31 school teachers, staff, and students, as well as sample school
32 policies and protocols for identifying a suspected victim of child
33 trafficking and responding to a disclosure from a student that he is a
34 victim of child trafficking.

35 d. At the conclusion of the pilot program, the commissioner
36 shall submit a report to the Governor, and to the Legislature
37 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1). The report
38 shall contain information on the implementation of the pilot
39 program and shall include the commissioner's recommendation on
40 the feasibility of implementing the program on a Statewide basis.

41
42 2. This act shall take effect in the first full school year
43 following the date of enactment.

44

45

46

STATEMENT

47

48 This bill directs the Commissioner of Education to develop and

1 administer a three-year Child Trafficking Awareness Pilot Program to
2 provide school district staff in selected districts with training about the
3 warning signs and risk factors associated with child trafficking and
4 how to prevent it. The purpose of the pilot program will be to train
5 public school teachers, staff, and students about child trafficking,
6 including risk factors and warning signs, and ways to identify student
7 victims of child trafficking and help prevent child trafficking in
8 schools. The program will include information based on research that
9 promotes a greater understanding of: risk factors that make children
10 more susceptible to becoming a victim of child trafficking; recruitment
11 methods of traffickers; the behavioral indicators that a student may be
12 a victim of child trafficking; how to report suspected cases of child
13 trafficking to school administrators and law enforcement; and
14 strategies to prevent children from becoming victims of child
15 trafficking.

16 Under the bill, the commissioner is required to provide pilot
17 districts with a list of resources from established and reliable sources
18 for training teachers, staff, and students and sample school policies and
19 protocols for identifying a suspected victim of child trafficking and
20 responding to a disclosure from a suspected victim. At the program's
21 conclusion, the commissioner is required to submit a report to the
22 Governor and the Legislature on the implementation of the pilot
23 program and the commissioner's recommendation on the feasibility of
24 implementing the program on a Statewide basis.

SENATE EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 2653

STATE OF NEW JERSEY

DATED: OCTOBER 18, 2018

The Senate Education Committee reports favorably Senate Bill No. 2653.

This bill directs the Commissioner of Education to develop and administer a three-year Child Trafficking Awareness Pilot Program to provide school district staff and students in selected districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it. Under the provisions of the bill, the commissioner will select two districts in each of the southern, central, and northern regions of the State to participate in the program and will seek a cross section of school districts from urban, suburban, and rural areas of the State.

The program will include information that promotes a greater understanding of: risk factors that make children more susceptible to becoming a victim of child trafficking; recruitment methods of traffickers; the behavioral indicators that a student may be a victim of child trafficking; how to report suspected cases of child trafficking to school administrators and law enforcement; and strategies to prevent children from becoming victims of child trafficking.

Under the bill, the commissioner will provide pilot districts with a list of resources from established and reliable sources for implementing the training under the program, and sample school policies and protocols for identifying a suspected victim of child trafficking and responding to a disclosure from a student that he is a victim of child trafficking. At the program's conclusion, the commissioner will submit a report to the Governor and the Legislature on the implementation of the pilot program and the commissioner's recommendation on the feasibility of implementing the program on a Statewide basis.

As reported by the committee, this bill is identical to Assembly Bill No. 1428 (1R), which also was reported by the committee on this same date.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 2653

STATE OF NEW JERSEY

DATED: MARCH 4, 2019

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2653.

Senate Bill No. 2653 directs the Commissioner of Education to develop and administer a three-year Child Trafficking Awareness Pilot Program to provide school district staff and students in selected districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it. Under the provisions of the bill, the commissioner will select two districts in each of the southern, central, and northern regions of the State to participate in the program and will seek a cross section of school districts from urban, suburban, and rural areas of the State.

The program will include information that promotes a greater understanding of: risk factors that make children more susceptible to becoming a victim of child trafficking; recruitment methods of traffickers; the behavioral indicators that a student may be a victim of child trafficking; how to report suspected cases of child trafficking to school administrators and law enforcement; and strategies to prevent children from becoming victims of child trafficking.

Under the bill, the commissioner will provide pilot districts with a list of resources from established and reliable sources for implementing the training under the program, and sample school policies and protocols for identifying a suspected victim of child trafficking and responding to a disclosure from a student that he is a victim of child trafficking. At the program's conclusion, the commissioner will submit a report to the Governor and the Legislature on the implementation of the pilot program and the commissioner's recommendation on the feasibility of implementing the program on a Statewide basis.

As reported, this bill is identical to Assembly Bill No. 1428 (1R), as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that the legislation would lead to an indeterminate increase in State expenditures over the duration of the three-year pilot program plus the amount of time it would take the Department of Education to establish the program and prepare the required program evaluation report. To the extent that the bill provides the department with significant discretion in developing

the pilot program, the cost would be contingent on implementation decisions by the department, which the OLS cannot independently forecast. However, the OLS anticipates that any cost increase would likely be insignificant. First, the pilot program would be limited to six districts. Second, a significant amount of material currently exists regarding identifying warning signs of child trafficking. The OLS anticipates that the department would adapt such material to implement the bill, thereby minimizing the resources needed for that purpose.

STATEMENT TO
SENATE, No. 2653

with Senate Floor Amendments
(Proposed by Senator RUIZ)

ADOPTED: MARCH 14, 2019

These floor amendments require the Department of Education, in consultation with the Office of the Attorney General and the Department of Children and Families, to develop and distribute to school districts guidelines concerning child trafficking. The purpose of the guidelines is to provide direction for schools concerning awareness of child trafficking and how to prevent child trafficking. The guidelines are required to include research-based information and guidance on certain topics as specified in the amendments, including risk factors that make children more susceptible to becoming a victim of child trafficking, indicators that a child may be a trafficking victim, how to report suspected cases of child trafficking, and strategies to prevent children from becoming victims of child trafficking.

In addition, the amendments require the Commissioner of Education to provide school districts with guidance and resources regarding: (1) professional development opportunities for teachers and school staff regarding child trafficking awareness; and (2) developmentally appropriate resources regarding child trafficking awareness.

The bill in its original form established a three-year Child Trafficking Awareness Pilot Program in the Department of Education to provide selected school districts with training about the warning signs and risk factors associated with child trafficking and how to prevent it.

LEGISLATIVE FISCAL ESTIMATE
SENATE, No. 2653
STATE OF NEW JERSEY
218th LEGISLATURE

DATED: MARCH 8, 2019

SUMMARY

Synopsis: Establishes Child Trafficking Awareness Pilot Program in DOE to train school district staff about warning signs and how to prevent child trafficking.

Type of Impact: Multiyear Expenditure Increase in State General Fund

Agencies Affected: Department of Education

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Indeterminate Increase		

- The Office of Legislative Services (OLS) notes that the legislation would lead to an indeterminate increase in State expenditures over the duration of the three-year pilot program plus the amount of time it would take the Department of Education to establish the program and prepare the required program evaluation report. To the extent that the bill provides the department with significant discretion in developing the pilot program, the cost would be contingent on implementation decisions by the department, which the OLS cannot independently forecast. However, the OLS anticipates that any cost increase would likely be insignificant. First, the pilot program would be limited to six districts. Second, a significant amount of material currently exists regarding identifying warning signs of child trafficking. The OLS anticipates that the department would adapt such material to implement the bill, thereby minimizing the resources needed for that purpose.

BILL DESCRIPTION

The bill directs the Department of Education to establish a three-year Child Trafficking Awareness Pilot Program to provide school district teachers, staff, and students with training about the warning signs of, and risk factors associated with, child trafficking and how to prevent child trafficking. The department would select six districts to participate in the pilot program, two districts in each of the northern, central, and southern regions of the State. The department would provide participating districts with a list of resources for training purposes, and sample

policies and procedures for identifying a victim of child trafficking and responding to a disclosure that a student is a victim thereof. At the conclusion of the pilot program, the department is to submit a report to the Governor and Legislature regarding the pilot program's implementation, including a recommendation regarding the feasibility of implementing the program on a Statewide basis.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that the legislation would lead to an indeterminate increase in State expenditures over the duration of the three-year pilot program plus the amount of time it would take the Department of Education to establish the program and prepare the required program evaluation report. To the extent that the bill provides the department with significant discretion in determining how to implement the pilot program, the cost would be contingent on the department's decisions in that regard, which the OLS cannot independently forecast. However, the OLS anticipates that any cost increase would be insignificant. First, the pilot program would be limited to a small number of districts. Second, other states have already developed material for the same purpose.¹ The OLS expects that the department would adapt such material to implement the bill, thereby minimizing the resources needed to create the pilot program.

Section: Education
Analyst: Adrian Crook
Lead Research Analyst
Approved: Frank W. Haines III
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

¹ Examples include "Human Trafficking Prevention Education: Guidance for Implementation of Youth Programs," developed by the Ohio Attorney General's Office in response to House Bill No. 59 of 2013, and "Texas RISE to the Challenge: An Introduction to Human Trafficking for Education Professionals," written by the Texas Human Trafficking Prevention Task Force in response to House Bill No. 1272 of 2013.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2653

STATE OF NEW JERSEY 218th LEGISLATURE

DATED: MARCH 29, 2019

SUMMARY

- Synopsis:** Requires Department of Education to develop guidelines for school districts concerning child trafficking awareness and prevention.
- Type of Impact:** Multiyear Expenditure Increase in State General Fund
- Agencies Affected:** Department of Education

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost Increase		Indeterminate	

- The Office of Legislative Services (OLS) notes that the legislation may lead to an indeterminate increase in State expenditures for the Department of Education. Under the bill, the department, in consultation with the Office of the Attorney General and the Department of Children and Families, is to develop and distribute to school districts, child trafficking awareness and prevention guidelines. The Commissioner of Education is also charged with providing school districts with guidance and resources regarding professional development opportunities for teachers and other school staff on child trafficking awareness, and developmentally appropriate resources on child trafficking awareness. To the extent that the department can discharge these duties with its current staff resources, any increase in expenditures would be minimal. The OLS notes that a significant amount of material currently exists on identifying the warning signs of child trafficking, and anticipates that the department should be able to adapt some of these materials to implement the bill, thereby minimizing the resources needed for that purpose.

BILL DESCRIPTION

This bill requires the Department of Education, in consultation with the Office of the Attorney General and the Department of Children and Families, to develop and distribute to school districts guidelines concerning child trafficking. The purpose of the guidelines is to

provide direction for schools concerning awareness of child trafficking and how to prevent child trafficking. The guidelines will include research-based information and guidance on certain topics, including risk factors that make children more susceptible to becoming a victim of child trafficking, indicators that a child may be a trafficking victim, how to report suspected cases of child trafficking, and strategies to prevent children from becoming victims of child trafficking.

The bill also requires the Commissioner of Education to provide school districts with guidance and resources regarding professional development opportunities for teachers and school staff regarding child trafficking awareness, and developmentally appropriate resources regarding child trafficking awareness.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that the legislation may lead to an indeterminate increase in State expenditures for the Department of Education. Under the bill, the department, in consultation with the Office of the Attorney General and the Department of Children and Families, is to develop and distribute to school districts, child trafficking awareness and prevention guidelines. The Commissioner of Education is also charged with providing school districts with guidance and resources regarding professional development opportunities for teachers and other school staff on child trafficking awareness, and developmentally appropriate resources on child trafficking awareness. To the extent that the department can discharge these duties with its current staff resources, any increase in expenditures would be minimal. The OLS notes that a significant amount of material currently exists on identifying the warning signs of child trafficking, and anticipates that the department should be able to adapt some of these materials to implement the bill, thereby minimizing the resources needed for that purpose.

Section: Education
Analyst: Adrian Crook
Lead Research Analyst
Approved: Frank W. Haines III
Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Takes Action on Legislation

07/19/2019

TRENTON – Today, Governor Phil Murphy signed the following bills and resolutions into law:

AJR26 (Downey, Houghtaling, Quijano, Mosquera, Vainieri Huttle, Benson, Jasey, McKnight/Pou, Codey) - Designates September of each year as "Youth Suicide Prevention Awareness Month" in New Jersey.

AJR87 (Murphy, Mosquera, Pinkin/Singleton, Addiego) - Designates January 11 of each year as "Alice Paul Day" in New Jersey.

A769 (Caputo, Giblin, Vainieri Huttle/A.R. Bucco, Ruiz) - Requires school districts to incorporate age-appropriate sexual abuse and assault awareness and prevention education in grades preschool through 12 as part of New Jersey Student Learning Standards in Comprehensive Health and Physical Education.

A1048 (Houghtaling, Downey, Mukherji, Holley/Turner, Stack) - Requires property tax bills to contain eligibility information on State tax relief programs.

A1190 (Jones, Giblin, Mukherji/Beach, Cruz-Perez) - Concerns appointment of person to control funeral and disposition of human remains.

A1369 (Kennedy, DeAngelo, Vainieri Huttle, Benson, Quijano/Greenstein, Addiego) - Allows for cancellation of certain service contracts without paying early termination fee if customer becomes deceased prior to end of service contract.

A1428 (McKnight, Chaparro, Chiaravalloti, Vainieri Huttle/Ruiz, Cunningham) - Requires Department of Education to develop guidelines for school districts concerning child trafficking awareness and prevention.

A3766 (Armato, Houghtaling, Murphy, Jones/Corrado) - Requires public officer or employee to forfeit pension upon conviction for corruption of public resources, sexual contact, lewdness, or sexual assault when offense involves or touches upon public office or employment.

A5162 (Speight, Reynolds-Jackson/Beach) - Permits county board of chosen freeholders to increase membership of county board of elections.

A5456 (Armato, Kennedy, Speight/Greenstein, Bateman) - Authorizes NJ Infrastructure Bank to expend certain sums to make loans for environmental infrastructure projects for FY2020.

A5457 (Danielsen, Swain, Milam/Codey) - Appropriates funds to DEP for environmental infrastructure projects for FY2020.

A5462 (Milam, Speight, Murphy/Smith) - Modifies powers and duties of New Jersey Infrastructure Bank.

S692 (Ruiz, Sarlo/Jasey, Caputo, Holley) - Prohibits the DOE from regulating maximum salary amount school district may pay its superintendent of schools and codifies standards for contract review.

S756 (Diegnan, Turner/Calabrese, Sumter, Pinkin) - Updates notice of elections requirements to include information for voter to obtain polling place locations.

S858 (Turner, Diegnan/Jasey, Caputo) - Requires teachers of health and physical education in grades kindergarten through six in public schools to possess appropriate endorsement to instructional certificate.

S954 (Vitale, Singleton, Madden/Conaway, Moriarty, Sumter, McKnight, Mukherji, Downey) - Enters New Jersey in enhanced multistate Nurse Licensure Compact.

S1373 (Andrzejczak/Land, Milam) - Expands option of governmental home health care agency to partner with non-governmental providers to deliver health care services.

S1707 (Oroho, Bateman, Andrzejczak/Space, Wirths) - Exempts governmental entities acquiring lands for open space located in a deed-authorized common interest community from paying community fees if, at time of acquisition, community has never been formed or has been dissolved or discontinued.

S1761 (Weinberg, Singleton/Pintor Marin, Lampitt, Pinkin, Munoz, McKeon) - Expands the Address Confidentiality Program to include victims of sexual assault and stalking; and reproductive health service patients and providers.

S1799 (A.R. Bucco/A.M. Bucco, Murphy, Caputo) - Increases membership of fire safety commission in DCA.

S2472 (Singleton, Murphy/Conaway, Timberlake) - Requires certain real estate licensees to complete courses of study concerning fair housing and housing discrimination.

S2489 (Cruz-Perez, Turner/Mosquera, Jones, Holley, McKnight, Downey) - Requires board of education to post information about child abuse hotline in each school.

S2575 (Diegnan, Greenstein/Karabinchak, Reynolds-Jackson) - Establishes task force to examine and make recommendations regarding implementation of "Anti-Bullying Bill of Rights Act."

S2944 (Ruiz, Cunningham/Pintor Marin, McKnight, Chiaravalloti) - Permits certain council members to appoint up to four fulltime equivalent aides; allows these aide positions to be divided into part-time positions.

S2994 (Ruiz/Freiman, McKeon, Schaer) – Concerns refunds following terminations or cancellations of guaranteed asset protection waivers.

S3043 (Madden, Oroho/Mosquera, Pintor Marin) - Clarifies that family day care providers or other persons who are subjects of criminal history record back checks have access to disqualifying information.

S3452 (Ruiz, Pou/Lopez, Holley, Schaer) - Requires certain consumer reporting agencies to make consumer reports available to consumers in Spanish and certain other languages.

S3899 (Ruiz/Burzichelli) - Allows TPAF retiree to be employed, without TPAF reenrollment, by school district as certificated superintendent or administrator for more than two years when in best interests of school district.