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LEGISLATIVE FACT SHEET

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N.J.R.S. 54,32B-2

(1972 Amendment)

LAWS OF 1972

SENATE

INTRODUCED april 6 1972

CHAPTER 27 May 17,1972

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ASSEMBLY 973

BY De Korte

STATEMENT

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CHAPTER 27 LAWS OF N. J. 19 22 APPROVED 5-17-22

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ASSEMBLY, No. 973

STATE OF NEW JERSEY

INTRODUCED APRIL 6, 1972

By Assemblyman DE KORTE

Referred to the Committee on Taxation

An Act to amend the "Sales and Use Tax Act," approved April 27, 1966 (P. L. 1966, c. 30).

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. Section 2 of P. L. 1966, c. 30 (C. 54:32B-2) is amend to read
- 2 as follows:
- 3 2. Definitions. Unless the context in which they occur requires
- 4 otherwise, the following terms when used in this act shall mean:
- 5 (a) Person. Person includes an individual, partnership, society,
- 6 association, joint stock company, corporation, public corporation
- 7 or public authority, estate, receiver, trustee, assignee, referee, and
- 8 any other person acting in a fiduciary or representative capacity,
- 9 whether appointed by a court or otherwise, and any combination of
- 10 the foregoing.
- 11 (b) Purchase at retail. A purchase by any person at a retail sale.
- 12 (c) Purchaser. A person who purchases property or who re-
- 13 ceives services.
- 14 (d) Receipt. The amount of the sales price of any property and
- 15 the charge for any service taxable under this act, valued in money,
- 16 whether received in money or otherwise, including any amount for
- 17 which credit is allowed by the vendor to the purchaser, without any
- 18 deduction for expenses or early payment discounts, but excluding
- 19 any credit for property of the same kind accepted in part payment
- 20 and intended for resale and excluding the cost of transportation
- 21 where such cost is separately stated in the written contract, in any,
- 22 and on the bill rendered to the purchaser. For the purposes of this
- 23 act, receipts from the sale of alcoholic beverages, as defined in the
- 24 Alcoholic Beverage Tax Law, shall be deemed to be the minimum
- 25 consumer resale price as *[promulgated by]* *filed with* the New
- 26 Jersey Division of Alcoholic Beverage Control pursuant to N. J.
- 27 A. C. 13:2-286 et seq., as amended.

EXPLANATION—Matter enclosed in bold-faced brackets Ithus in the above bill is not enacted and is intended to be omitted in the law.

- (e) Retail sale. (1) A sale of tangible personal property to any person for any purpose, other than (A) for resale either as such or as converted into or as a component part of a product produced for sale by the purchaser, or (B) for use by that person in perform-ing the services subject to tax under subsection (b) of section 3 where the property so sold becomes a physical component part of the property upon which the services are performed or where the property so sold is later actually transferred to the purchaser of the service in conjunction with the performance of the service subject to tax.
- 38 (2) For the purposes of this act, the term retail sales includes:

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- (A) [sales] Sales of tangible personal property to all contractors, subcontractors or repairmen of materials and supplies for use by them in erecting structures for others, or building on, or otherwise improving, altering, or repairing real property of others [are deemed to be retail sales].
- (B) Sales of alcoholic beverage as defined in the Alcoholic Beverage Tax Law, except draught beer sold by the barrel, to any "retail licensee" by any person who is a taxpayer pursuant to the said Alcoholic Beverage Tax Law. For the purpose of this act, "retail licensee" means any person holding a valid and unrevoked Plenary Retail Consumption, Plenary Retail Distribution, Limited Retail Distribution, Seasonal Retail Consumption or Club License issued by a municipality *or the Director of the Division of Alcoholic Beverage Control* or Special Permit to sell at retail.
- (3) [(2)] The term retail sales does not include:
 - (A) Professional, insurance, or personal service transactions which involve the transfer of tangible personal property as an inconsequential element, for which no separate charges are made.
 - (B) The transfer of tangible personal property to a corporation, solely in consideration for the issuance of its stock, pursuant to a merger or consolidation effected under the laws of New Jersey or any other jurisdiction.
 - (C) The distribution of property by a corporation to its stockholders as a liquidating dividend.
 - (D) The distribution of property by a partnership to its partners in whole or partial liquidation.
 - (E) The transfer of property to a corporation upon its organization in consideration for the issuance of its stock.
- (F) The contribution of property to a partnership in consideration for a partnership interest therein.

- 71 (G) The sale of tangible personal property where the pur-72 pose of the vendee is to hold the thing transferred as security 73 for the performance of an obligation of the vendor.
- (f) Sale, selling or purchase. Any transfer of title or possession or both, exchange or barter, rental, lease or license to use or consume, conditional or otherwise, in any manner or by any means whatsoever for a consideration, or any agreement therefor, including the rendering of any service, taxable under this act, for a consideration or any agreement therefor.
- 80 (g) Tangible personal property. Corporeal personal property 81 of any nature.
- (h) Use. The exercise of any right or power over tangible personal property by the purchaser thereof and includes, but is not limited to, the receiving, storage or any keeping or retention for any length of time, withdrawal from storage, any installation, any affixation to real or personal property, or any consumption of such property.
 - (i) Vendor. (1) The term "vendor" includes:

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- (A) A person making sales of tangible personal property or services, the receipts from which are taxed by this act;
- (B) A person maintaining a place of business in the State and making sales, whether at such place of business or elsewhere, to persons within the State of tangible personal property or services, the use of which is taxed by this act;
- (C) A person who solicits business either by employees, independent contractors, agents or other representatives or by distribution of catalogs or other advertising matter and by reason thereof makes sales to persons within the State of tangible personal property or services, the use of which is taxed by this act; and
- (D) Any other person making sales to persons within the State of tangible personal property or services, the use of which is taxed by this act, who may be authorized by the director to collect the tax imposed by this act;
- (E) The State of New Jersey, any of its agencies, instrumentalities, public authorities, public corporations (including a public corporation created pursuant to agreement or compact with another state) or political subdivisions when such entity sells services or property of a kind ordinarily sold by private persons.
- 111 (2) In addition, when in the opinon of the director it is neces-112 sary for the efficient administration of this act to treat any sales-113 man, representative, peddler or canvasser as the agent of the

- 114 vendor, distributor, supervisor or employer under whom he
- 115 operates or from whom he obtains tangible personal property sold
- 116 by him or for whom he solicits business, the director may, in his
- 117 discretion, treat such agent as the vendor jointly responsible with
- 118 his principal, distributor, supervisor or employer for the collection
- 119 and payment over of the tax.
- 120 (j) Hotel. A building or portion of it which is regularly used
- 121 and kept open as such for the lodging of guests. The term "hotel"
- 122 includes an apartment hotel, a motel, boarding house or club,
- 123 whether or not meals are served.
- 124 (k) Occupancy. The use or possession or the right to the use
- 125 or possession, of any room in a hotel.
- 126 (1) Occupant. A person who, for a consideration, uses, pos-
- 127 sesses, or has the right to use or possess, any room in a hotel under
- 128 any lease, concession, permit, right of access, license to use or other
- 129 agreement, or otherwise.
- 130 (m) Permanent resident. Any occupant of any room or rooms
- 131 in a hotel for at least 90 consecutive days shall be considered a
- 132 permanent resident with regard to the period of such occupancy.
- 133 (n) Room. Any room or rooms of any kind in any part or
- 134 portion of a hotel, which is available for or let out for any purpose
- 135 other than a place of assembly.
- 136 (o) Admission charge. The amount paid for admission, includ-
- 137 ing any service charge and any charge for entertainment or amuse-
- 138 ment or for the use of facilities therefor.
- 139 (p) Amusement charge. Any admission charge, dues or charge
- 140 of roof garden, cabaret or other similar place.
- 141 (q) Charge of a roof garden, cabaret or other similar place. Any
- 142 charge made for admission, refreshment, service, or merchandise
- 143 at a roof garden, cabaret or other similar place.
- 144 (r) Dramatic or musical arts admission charge. Any admission
- 145 charge paid for admission to a theatre, opera house, concert hall
- 146 or other hall or place of assembly for a live, dramatic, choreo-
- 147 graphic or musical performance.
- 148 (s) Lessor. Any person who is the owner, licensee, or lessee
- 149 of any premises or tangible personal property which he leases,
- 150 subleases, or grants a license to use to other persons.
- 151 (t) Place of amusement. Any place where any facilities for
- 152 entertainment, amusement, or sports are provided.
- 153 (u) Casual sale. Casual sale means an isolated or occasional
- 154 sale of an item of tangible personal property by a person who is
- 155 not regularly engaged in the business of making sales at retail

156 where such property was obtained by the person making the sale, 157 through purchase or otherwise, for his own use in this State.

158 (v) Motor vehicle. Motor vehicle shall include all vehicles 159 propelled otherwise than by muscular power (excepting such 160 vehicles as run only upon rails or tracks), trailers, semitrailers, 161 housetrailers, or any other type of vehicle drawn by a motor-162 driven vehicle, and motorcycles, designed for operation on the 163 public highways.

164 (w) "Persons required to collect tax" or "persons required to 165 collect any tax imposed by this act" shall include: every vendor 166 of tangible personal property or services; every recipient of 167 amusement charges; and every operator of a hotel. Said terms 168 shall also include any officer or employee of a corporation or of a 169 dissolved corporation who as such officer or employee is under 170 a duty to act for such corporation in complying with any require-171 ment of this act and any member of a partnership. Provided, how-172 ever, the vendor of tangible personal property to all contractors. 173 subcontractors or repairmen, consisting of materials and supplies 174 for use by them in erecting structures for others, or building on, or 175 otherwise improving, altering or repairing real property of others, 176 shall not be deemed a person required to collect tax, and the tax 177 imposed by any section of this act shall be paid directly to the 178 director by such contractors, subcontractors or repairmen.

179 (x) "Customer" shall include: every purchaser of tangible per-180 sonal property or services; every patron paying or liable for the 181 payment of any amusement charge; and every occupant of a room 182 or rooms in a hotel.

(y) "Property and services the use of which is subject to tax" 184 shall include: (a) all property sold to a person within the State, 185 whether or not the sale is made within the State, the use of which 186 property is subject to tax under section 6 or will become subject 187 to tax when such property is received by or comes into the posses-188 sion or control of such person within the State; and (b) all services 189 rendered to a person within the State, whether or not such services 190 are performed within the State, upon tangible personal property 191 the use of which is subject to tax under section 6 or will become 192 subject to tax when such property is received by or comes into 193 possession or control of such person within the State.

194 (z) Director. Director means the Director of the Division of 195 Taxation of the State Department of the Treasury, or any officer, 196 employee or agency of the Division of Taxation in the Department 197 of the Treasury duly authorized by the director (directly, or 198 indirectly by one or more redelegations of authority) to perform 199 the functions mentioned or described in this act.

- 2. Section 8 of P. L. 1966, c. 30 (C. 54:32B-8) is amended to 2 read as follows:
- 3 8. Exempt sales. Receipts from the following shall be exempt
- 4 from the tax on retail sales imposed under subsection (a) of section
- 5 3 and the use tax imposed under section 6:
- 6 (a) Sales of medicines and drugs sold pursuant to a doctor's
- 7 prescription for human use; crutches, artificial limbs, artificial
- 8 eyes, artificial hearing devices, corrective eyeglasses, prosthetic
- 9 aids, artificial teeth or dentures, braces, tampons or like products,
- 10 orthopedic appliances and artificial devices designed to correct or
- 11 alleviate physical incapacity, medical oxygen, human blood and its
- 12 derivatives when sold for human use, wheel chairs, and replacement
- 13 parts for any of the foregoing;
- 14 (b) Sales of food, food products, beverages except liquors,
- 15 wines and sparkling wines alcoholic beverages, excluding draught
- 16 beer sold by the barrel, as defined in the Alcoholic Beverage Tax
- 17 Law, dietary foods and health supplements, sold for human con-
- 18 sumption off the premises where sold but not including (i) candy
- 19 and confectionery, and (ii) carbonated soft drinks and beverages
- 20 all of which shall be subject to the retail sales and compensating use
- 21 taxes, whether or not the item is sold in liquid form. Nothing
- 22 herein shall be construed as exempting food or drink from the tax
- 23 imposed under subsection (c) of section 3;
- 24 (c) Sales of food sold in an elementary or secondary school
- 25 cafeteria, sales of food sold in an institution of higher education
- 26 or in a fraternity, sorority or eating club operated in connection
- 27 therewith, to students of such an institution;
- 28 (d) Sales of articles of clothing and footwear for human use
- 29 except articles made of fur on the hide or pelt of an animal or
- 30 animals where such fur is the component material of chief value of
- 31 the article. "Clothing" as used herein, shall also mean and include
- 32 sales to noncommercial purchasers of common wearing apparel
- 33 materials intended to be incorporated into wearing apparel as a
- 34 constituent part thereof, such as fabrics, thread, knitting yarn,
- 35 buttons and zippers. The director shall prescribe regulations to
- 36 carry out the provisions of this subsection;
- 37 (e) Sales of newspapers, magazines and periodicals;
- 38 (f) Casual sales except as to sales of motor vehicles, whether
- 39 for use on the highways or otherwise, and except as to sales of boats
- 40 or vessels registered or subject to registration under the New

- 41 Jersey Boat Act of 1962 (chapter 73, laws of 1962 and all amend-
- 42 ments thereto);
- 43 (g) Sales of gas, water, steam, fuel, electricity, telephone or
- 44 telegraph services delivered to consumers through mains, lines,
- 45 pipe, or in containers or bulk;
- 46 (h) Sales of motor fuels as motor fuels are defined for purposes
- 47 of the New Jersey Motor Fuel Tax Law; and sales of fuel to an
- 48 airline for use in its airplanes or to a railroad for use in its
- 49 locomotives;
- 50 (i) Tangible personal property sold through coin-operated vend-
- 51 ing machines at \$0.10 or less, provided the retailer is primarily
- 52 engaged in making such sales and maintains records satisfactory to
- 53 the director;
- 54 (j) Sales not within the taxing power of this State under the
- 55 Constitution of the United States;
- 56 (k) The transportation of persons or property;
- 57 (1) Sales, repairs, alterations or conversion of commercial
- 58 ships, barges and other vessels of 50-ton burden or over, primarily
- 59 engaged in interstate or foreign commerce, and of governmentally-
- 60 owned ships, barges and other vessels and property used by or pur-
- 61 chased for the use of such vessels for fuel, provisions, supplies,
- 62 maintenance and repairs (other than articles purchased for the
- 63 original equipping of a new ship);
- 64 (m) (1) (Deleted by amendment.) P. L. 1970, c. 7, s. 5.
- 65 (2) Sales of machinery, apparatus or equipment for use or
- 66 consumption directly and primarily in the production, generation,
- 67 transmission or distribution of gas, electricity, refrigeration, steam
- 68 or water for sale or in the operation of sewerage systems;
- 69 (3) Sales of telephone lines, cables, central office equipment or
- 70 station apparatus, or other machinery, equipment or apparatus,
- 71 or comparable telegraph equipment, for use directly and primarily
- 72 in receiving at destination or initiating, transmitting and switching
- 73 telephone or telegraph communication;
- 74 (4) The exemptions granted under this subsection shall not be
- 75 construed to apply to sales, otherwise taxable, of machinery, equip-
- 76 ment or apparatus whose use is incidental to the activities described
- 77 in paragraphs (2) and (3) of this subsection;
- 78 (5) The exemptions granted in this subsection (m) shall not
- 79 apply to motor vehicles or to parts with a useful life of 1 year or
- 80 less or tools or supplies used in connection with the machinery,
- 81 equipment or apparatus described in this subsection;
- 82 (11) Sales of tangible personal property purchased for use or
- 83 consumption directly and exclusively in research and development

- 84 in the experimental or laboratory sense. Such research and de-
- 85 velopment shall not be deemed to include the ordinary testing or
- 86 inspection of materials or products for quality control, efficiency
- 87 surveys, management studies, consumer surveys, advertising, pro-
- 88 motions or research in connection with literary, historical or similar
- 89 projects;
- 90 (o) sales or use of wrapping paper, wrapping twine, bags, car-
- 91 tons, tape, rope, labels, nonreturnable containers, reusable milk
- 92 containers and all other wrapping supplies when such use is in-
- 93 cidental to the delivery of any personal property;
- 94 (p) Sales of tangible personal property (except automobiles,
- 95 trucks, trailers, and truck-trailer combinations, and except prop-
- 96 erty incorporated in a building or structure) for use and consump-
- 97 tion directly and exclusively in the production for sale of tangible
- 98 personal property on farms, including stock, dairy, poultry, fruit,
- 99 fur-bearing animals, and truck farms, ranches, nurseries, green-
- 100 houses or other similar structures used primarily for the raising
- 101 of agricultural or horticultural commodities, and orchards;
- 102 (q) Sales of tangible personal property sold by a mortician,
- 103 undertaker or funeral director. However, all tangible personal
- 104 property sold to a mortician, undertaker or funeral director for
- 105 use in the conducting of funerals shall not be deemed a sale for
- 106 resale and shall not be exempt from the tax imposed by this act;
- 107 (r) Sales of films, records, tapes or any type of visual or sound
- 108 transcriptions to, or produced for exhibition in or use through the
- 109 medium of, theatres and radio and television broadcasting stations
- 110 or networks, and not used for advertising purposes;
- 111 (s) Sales of tangible personal property and services taxable
- 112 under any municipal ordinance heretofore adopted pursuant to
- 113 chapter 71, laws of 1947, which is in effect on April 27, 1966, but
- 114 only to the extent such sales are taxable under said ordinance;
- 115 (t) Sales of materials, such as chemicals and catalysts, used to
- 116 induce or cause a refining or chemical process, where such materials
- 117 are an integral or essential part of the processing operation, but
- 118 do not become a component part of the finished product;
- 119 (u) Sales of school textbooks for use by students in a school,
- 120 college, university or other educational institution, approved as
- 121 such by the Department of Education or by the Department of
- 122 Higher Education, when the educational institution, upon forms
- 123 and pursuant to regulations prescribed by the director, has declared
- 124 the books are required for school purposes and the purchaser has
- 125 supplied the vendor with the form at the time of the sale;
- 126 (v) (Deleted by amendment.) P. L. 1970, c. 7, s. 5.

- 127 (w) Sales made to contractors, subcontractors or repairmen of 128 materials, supplies or services for exclusive use in erecting struc-
- 129 tures, or building on, or otherwise improving, altering or repairing
- 130 real property of organizations described in subsections (a) and
- 131 (b) of section 9 of this act, provided any person seeking to qualify
- 132 for this exemption shall do so pursuant to such rules and regula-
- 133 tions and upon such forms as shall be prescribed by the director;
- 134 (x) The renting, leasing, licensing or interchanging of trucks,
- 135 tractors, trailers or semitrailers by persons not engaged in a reg-
- 136 ular trade or business offering such renting, leasing, licensing or
- 137 interchanging to the public, provided, that such renting, leasing,
- 138 licensing or interchanging is carried on with persons engaged in a
- 139 regular trade or business involving carriage of freight by such
- 140 vehicles, and further provided, that in the case of any such motor
- 141 vehicle acquired by the owner or first used by the owner in this State
- 142 on or after July 1, 1966, any tax presumptively imposed by this act
- 143 on such acquisition or use shall have been paid at the time of such
- 144 acquisition or use without claim for exemption;
- 145 (y) Sales of cigarettes subject to tax under the Cigarette Tax 146 Act;
- 147 (z) Sales of the Bible or similar sacred scripture of a bona fide 148 church or religious denomination;
- 149 (aa) Sales of the flag of the United States of America and of
- 150 the flag of the State of New Jersey;
- 151 (bb) Sales of locomotives, railroad cars and other railroad roll-
- 152 ing stock, including repair and replacement parts therefor, to a
- 153 railroad whose rates are regulated by the Interstate Commerce
- 154 Commission or by the Board of Public Utility Commissioners of
- 155 New Jersey;
- 156 (cc) Sales of buses for public passenger transportation, including
- 157 repair and replacement parts therefor, to bus companies whose
- 158 rates are regulated by the Interstate Commerce Commission or the
- 159 Board of Public Utility Commissioners of New Jersey or to an
- 160 affiliate of said bus companies or to common or contract carriers for
- 161 their use in the transportation of children to and from school. For
- 162 the purposes of this subsection "affiliate" shall mean a corporation
- 163 whose stock is wholly owned by the regulated bus company or whose
- 164 stock is wholly owned by the same persons who own all of the stock
- 165 of the regulated bus company.
- 166 (dd) (Deleted by amendment.) P. L. 1970, c. 7, s. 5.
- 167 (ee) The sale of advertising to be published in a newspaper.
- 1 3. This act shall take effect July 1, 1972.

FISCAL NOTE TO ASSEMBLY, No. 973

STATE OF NEW JERSEY

DATED: APRIL 27, 1972

Assembly Bill No. 973 would amend the Sales Tax Act by imposing a tax on alcoholic beverages, except draught beer sold by the barrel, on sales to retail licensees. Under the bill, the 5% tax would be applicable to liquor and packaged beer to be levied at the wholesale level.

The Division of Taxation estimates that enactment of this legislation would increase the revenues of the State by \$25.6 million in fiscal 1972-73 and by \$26.6 million in fiscal 1973-74.

The present sales tax on liquor for off-premises consumption would be repealed. The new imposition on liquor is estimated to yield \$13.6 million and the tax on packaged beer is estimated to yield \$12 million.

In compliance with written request received, there is hereby submitted a fiscal estimate for the above bill, pursuant to P. L. 1962, c. 27.