18A:46-14 July 2, 1973 LEGISLATIVE NOTES ON R.S. 18A:46-14 (Enumeration of facilities and programs) L. 1954, Chapter 178 - A248 Sections 5, 7 February 19 - Introduced by Beadleston. May 3 - Passed in Assembly. June 17 - Passed in Senate, amended. June 21 - Senate amendment passed in Assembly. July 20 - Approved, chapter 178. Statement (copy enclosed). Amended (copy enclosed). Amended by L 1954, C 179 - A. 249, \$7 Sponsa's Statement (attached) not amended during passing Amended by: L. 1966, Chapter 29 - A21 Sections 5, 13 January 18 - Introduced by Beadleston & 7 others. April 25 - Passed Assembly under emergency resolution, amended. to Not Remove From April 27 - Passed in Senate. April 27 - Approved, chapter 29. No statement. Amended (too long to photostat - may be seen at the State Library). Attached is the fiscal note to this bill. See the fiscal note for a detailed explanation of the changes this act will make. L. 1968, Chapter 430 - S534 March 14 - Intopduced by Woodcock & others. November 25 - Passed in Senate, amended. November 25 - Passed in Assembly under emergency resolution. February 11, 1969 - Approved, Chapter 430. Amended during passage (copy enclosed). No statement. L. 1970, Chapter 256 - S434 January 20 - Introduced by Beadleston, Woodcock & Guiliano. February 16 - Passed in Senate, amended. April 27 - Passed in Assembly, amended. April 30 - Assembly amendment passed in Senate. Do Not Remove From Library, November 2 - Approved, chapter 256. Statement (copy enclosed). Amended during passage (copy enclosed



- 2 -

Laws 1971, Chapter 270 - S2135 March 15 - Introduced by Beadleston, Woodcock & Bateman. March 25 - Passed in Senate. May 10 - Passed in Assembly. July 27 - Approved, Chapter 270. Not amended during passage. No statement. Copy enclosed of fiscal note and Governor's statement on signing.

Hearings and reports:

974.90 C536 1954.	N.J. Commission to Study the Problems and Needs of Mentally Deficient Persons. Mental deficiency in New Jersey.
974.90 C536 1956	N.J. Department of Institutions and Agencies. Summary of proceedings, New Jersey Conference, "an exploration of public school approaches to meet the problem of emotionally disturbed children."
J371.25 P22	N.J. Parents Group for Retarded Children. For every child a fair chance.
974.90 E24 1964i	N.J. Department of Education. Commissioner's Commission on the Education of the Handicapped. The education of handicapped children in New Jersey, 1954-1964.
974.90 E24 1968	New Jersey. Department of Education. Enrollment projections 1968-69 to 1987-88.

Items not yet searched:

1) Newspaper clippings (N.J.--Handicapped).

2) Annual reports of the Department of Education Do Not Remove From Library, 3) Publications of the New Jersey Education Association. 4) Governor's counsel files.

JH/PC Encl.

CHAPTER 256 LAWS OF N. J. 19 20 APPROVED 11-2-20

[SECOND OFFICIAL COPY REPRINT] SENATE, No. 434

STATE OF NEW JERSEY

INTRODUCED JANUARY 20, 1970

By Senator BEADLESTON

Referred to Committee on Education

AN ACT concerning education, relating to classes and facilities for handicapped children and State aid therefor, and amending sections 18A:46-14, 18A:46-15, 18A:46-20*[,]* *and* 18A:46-28 *[and 18A:58-6]* of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. N. J. S. 18A:46–14 is amended to read as follows:

18A:46-14. The facilities and programs of education required
under this chapter shall be provided by one or more of the following:
a. A special class or classes in the district, including a class or
classes in hospitals, convalescent homes, or other institutions;

b. A special class in the public schools of another district in this7 State or an adjoining or nearby State;

8 c. Joint facilities including a class or classes in hospitals, con9 valescent homes or other institutions to be provided by agreement
10 between one or more school districts;

11 d. A jointure commission program;

12 e. A State of New Jersey operated program;

f. Instruction at school supplementary to the other programs in
the school, whenever, in the judgment of the board of education
with the consent of the commissioner, the handicapped pupil will
be best served thereby;

g. Sending children capable of benefiting from a day school instructional program to privately operated nonprofit day classes,
in New Jersey or an adjoining State or a nearby State and within
400 miles of Trenton, the services of which are nonsectarian whenever in the judgment of the board of education with the consent of
the commissioner it is impractical to provide services pursuant to
subsections a, b, c, d, e, or f otherwise;

EXPLANATION-Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

h. Individual instruction at home or in school whenever in the judgment of the board of education with the consent of the commissioner it is impracticable to provide a suitable special education program for a child pursuant to subsections a, b, c, d, e, f, or g, otherwise.

Whenever any child shall be confined to a hospital, convalescent home, or other institution in New Jersey or an adjoining or nearby State and is enrolled in an education program approved under this article, the board of education of the district in which the child is domiciled shall pay the tuition of said child in the special education program [upon determination, that it is advisable for the child to be so confined].

The board of education may also furnish: (a) the facilities or programs provided in this article to any person over the age of 20 who does not hold a diploma of a high school approved in this State or in any other State in the United States, (b) suitable approved facilities and programs for children under the age of 5.

1 2. N. J. S. 18A:46–15 is amended to read as follows:

18A:46-15. a. The commissioner with the consent of the State 2 board shall, according to the rules and regulations prescribed by 3 him and approved by the State board, approve all special facilities 4 and education programs which meet the requirements of this chap-5 ter. He shall from time to time, by the use of available members 6 of his staff, by the publication of bulletins, and by any other means 7 8 available to him assist boards of education in formulating programs 9 required under this chapter.

b. The commissioner shall continually review the operation of 10 the programs of special education required under this chapter and 11 12whenever in any area or region of this State, in his judgment, handicapped children of one or more disability groups, as classified under 13N. J. S. 18A:46-8, are not receiving satisfactory education pro-14 grams, despite the operation of facilities and programs approved 1516 by him pursuant to subsection a of this section, he shall, with the consent of the State board, order the establishment of a special 17class or classes for such group or groups in such area or region, 18 either using the facilities to be provided by one or more boards of 19 20education, pursuant to N. J. S. 18A:46-20 b, or the facilities of one or more jointure commissions by directing one or more boards of 21education not members to become contracting districts of any 22thereof under N. J. S. 18A:46-28 c**[, or the facilities of one or 23 $\mathbf{24}$ more jointure commissions to be formed at his direction pursuant 25to N. J. S. 18A:46-25 b]**.

c. The commissioner shall continually review the operation of 26such class or classes and in case the operation of any of such classes 27is not satisfactory to him he shall, with the consent of the State 28board, take such steps available under this chapter as may seem 29 necessary to improve such operation including the use of different 30 31 receiving districts and sending districts and the use of different jointure commissions or the addition or withdrawal of districts to 32or from existing jointure commissions. 33

1 3. N. J. S. 18A:46-20 is amended to read as follows:

18A:46-20. The commissioner may, in his discretion, with the
approval of the State board [,]:

a. Require any board of education, having the necessary facilities
to provide the services required to be provided by this chapter,
to receive pupils requiring such services from other districts; or
b. Require any board of education not having the necessary

8 facilities to provide the facilities and services required to be pro-9 vided pursuant to N. J. S. 18A:46–15b and to receive pupils re-10 quiring such services from other districts.

1 4. N. J. S. 18A:46–28 is amended to read as follows:

2 18A:46-28. In accordance with rules of the State board:

3 a. A contracting district may withdraw from the commission;

4 b. An additional district may become a contracting district for5 the commission;

6 c. An additional district shall become a contracting district for
7 the commission when so directed by the commissioner, pursuant to
8 N. J. S. 18A:46-15b or N. J. S. 18A:46-15c;

9 d. A contracting district shall withdraw from the commission
10 when directed by the commissioner pursuant to N. J. S. 18A:46-15c.

1 * 5. N. J. S. 18A:58-6 is amended to read as follows:

2 18A:58-6. In addition to all other aid,

a. Each State college operating an approved special class or
4 classes for handicapped children shall be paid \$2,000.00 per class
5 for such classes.

b. Each local school district, whether operating separately or
jointly with one or more other school districts, shall be reimbursed
by State aid for:

9 1. The cost of operating an educational program for handicapped 10 children including costs of identification, examination, supervision 11 and other special education services approved by the commissioner, 12 to the extent of one half of such costs except that no local district, 13 jointure commission or college demonstration school shall receive 14 less than \$3,000.00 a class in State aid; and one half of the approved 15 tuition paid to another local school district, jointure commission, 16 State operated facility or private school **[,]**; provided that for any

special program directed by the commissioner, pursuant to N. J. S.
18A:46-15b, the proportion of such cost and of tuition shall be
75%; and

20 2. 75% of the cost to the district of furnishing transportation 21 within the State, under a program approved under chapter 46 of 22 this law, when the necessity for furnishing such transportation 23 and the cost and method thereof, have been approved by the county 24 superintendent of the county in which the district paying such cost 25 is situated.

c. State aid in the amount of one half the apportionment by a jointure commission appointed pursuant to section 18A:46-25 to any contracting district for operational expenses shall be paid to the contracting district. Class State aid shall be apportioned to each contracting district in accordance with the number of pupils enrolled from the district.]*

1 * [6.] * *5.* This act shall take effect immediately.

ASSEMBLY AMENDMENT TO

SENATE, No. 434

[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED APRIL 23, 1970

Amend page 2, section 2, line 23, after "N. J. S. 18A:46-28 c", insert a "."; omit remainder of the line and all of lines 24 and 25.

SENATE COMMITTEE AMENDMENTS TO SENATE, No. 434

STATE OF NEW JERSEY

ADOPTED FEBRUARY 2, 1970

Amend page 1, title, line 3, after "18A:46-20", omit "," insert "and"; omit "and 18A:58-6".

Amend page 3-4, section 5, line 1-31, omit section 5 in its entirety. Amend page 4, section 6, line 1, omit "6.", insert "5.".

[OFFICIAL COPY REPRINT] SENATE, No. 434

STATE OF NEW JERSEY

INTRODUCED JANUARY 20, 1970

By Senator BEADLESTON

Referred to Committee on Education

AN ACT concerning education, relating to classes and facilities for handicapped children and State aid therefor, and amending sections 18A:46-14, 18A:46-15, 18A:46-20*[,]* *and* 18A:46-28 *[and 18A:58-6]* of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. N. J. S. 18A:46-14 is amended to read as follows:

18A:46-14. The facilities and programs of education required
under this chapter shall be provided by one or more of the following:
a. A special class or classes in the district, including a class or
classes in hospitals, convalescent homes, or other institutions;

b. A special class in the public schools of another district in this7 State or an adjoining or nearby State;

8 c. Joint facilities including a class or classes in hospitals, con-9 valescent homes or other institutions to be provided by agreement 10 between one or more school districts;

11 d. A jointure commission program;

12 e. A State of New Jersey operated program;

f. Instruction at school supplementary to the other programs in
the school, whenever, in the judgment of the board of education
with the consent of the commissioner, the handicapped pupil will
be best served thereby;

g. Sending children capable of benefiting from a day school instructional program to privately operated nonprofit day classes,
in New Jersey or an adjoining State or a nearby State and within
400 miles of Trenton, the services of which are nonsectarian whenever in the judgment of the board of education with the consent of
the commissioner it is impractical to provide services pursuant to
subsections a, b, c, d, e, or f otherwise;

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

h. Individual instruction at home or in school whenever in the judgment of the board of education with the consent of the commissioner it is impracticable to provide a suitable special education program for a child pursuant to subsections a, b, c, d, e, f, or g, otherwise.

Whenever any child shall be confined to a hospital, convalescent home, or other institution in New Jersey or an adjoining or nearby State and is enrolled in an education program approved under this article, the board of education of the district in which the child is domiciled shall pay the tuition of said child in the special education program [upon determination, that it is advisable for the child to be so confined].

The board of education may also furnish: (a) the facilities or programs provided in this article to any person over the age of 20 who does not hold a diploma of a high school approved in this State or in any other State in the United States, (b) suitable approved facilities and programs for children under the age of 5.

1 2. N. J. S. 18A:46-15 is amended to read as follows:

18A:46-15. a. The commissioner with the consent of the State 2 board shall, according to the rules and regulations prescribed by 3 him and approved by the State board, approve all special facilities 4 and education programs which meet the requirements of this chap-5 ter. He shall from time to time, by the use of available members 6 of his staff, by the publication of bulletins, and by any other means 7 available to him assist boards of education in formulating programs 8 required under this chapter. 9

b. The commissioner shall continually review the operation of 10 the programs of special education required under this chapter and 11 whenever in any area or region of this State, in his judgment, handi-12capped children of one or more disability groups, as classified under 13 N. J. S. 18A:46-8, are not receiving satisfactory education pro-14 grams, despite the operation of facilities and programs approved 15 by him pursuant to subsection a of this section, he shall, with the 16 consent of the State board, order the establishment of a special 17 class or classes for such group or groups in such area or region, 18 either using the facilities to be provided by one or more boards of 19 education, pursuant to N. J. S. 18A:46-20 b, or the facilities of one 20 or more jointure commissions by directing one or more boards of 21 education not members to become contracting districts of any 22thereof under N. J. S. 18A:46-28 c, or the facilities of one or more $\mathbf{23}$ jointure commissions to be formed at his direction pursuant to 24 N. J. S. 18A:46-25 b. 25

c. The commissioner shall continually review the operation of 2627 such class or classes and in case the operation of any of such classes is not satisfactory to him he shall, with the consent of the State 28board, take such steps available under this chapter as may seem 29 necessary to improve such operation including the use of different 3031 receiving districts and sending districts and the use of different 32 jointure commissions or the addition or withdrawal of districts to or from existing jointure commissions. 33

1 3. N. J. S. 18A:46-20 is amended to read as follows:

18A:46-20. The commissioner may, in his discretion, with the
approval of the State board [,]:

a. Require any board of education, having the necessary facilities
to provide the services required to be provided by this chapter,
to receive pupils requiring such services from other districts; or
b. Require any board of education not having the necessary

8 facilities to provide the facilities and services required to be pro9 vided pursuant to N. J. S. 18A:46-15b and to receive pupils re10 quiring such services from other districts.

1 4. N. J. S. 18A:46-28 is amended to read as follows:

2 18A:46-28. In accordance with rules of the State board:

a. A contracting district may withdraw from the commission;
b. An additional district may become a contracting district for
the commission;

c. An additional district shall become a contracting district for
7 the commission when so directed by the commissioner, pursuant to
8 N. J. S. 18A:46-15b or N. J. S. 18A:46-15c;

9 d. A contracting district shall withdraw from the commission 10 when directed by the commissioner pursuant to N. J. S. 18A:46-15c.

1 * **[**5. N. J. S. 18A:58–6 is amended to read as follows:

2 18A:58-6. In addition to all other aid,

a. Each State college operating an approved special class or
4 classes for handicapped children shall be paid \$2,000.00 per class
5 for such classes.

b. Each local school district, whether operating separately or
jointly with one or more other school districts, shall be reimbursed
by State aid for:

9 1. The cost of operating an educational program for handicapped 10 children including costs of identification, examination, supervision 11 and other special education services approved by the commissioner, 12 to the extent of one half of such costs except that no local district, 13 jointure commission or college demonstration school shall receive 14 less than \$3,000.00 a class in State aid; and one half of the approved 15 tuition paid to another local school district, jointure commission, 16 State operated facility or private school [,]; provided that for any
17 special program directed by the commissioner, pursuant to N, J. S.
18 18A:46-15b, the proportion of such cost and of tuition shall be
19 75%; and

20 2. 75% of the cost to the district of furnishing transportation 21 within the State, under a program approved under chapter 46 of 22 this law, when the necessity for furnishing such transportation 23 and the cost and method thereof, have been approved by the county 24 superintendent of the county in which the district paying such cost 25 is situated.

c. State aid in the amount of one half the apportionment by a jointure commission appointed pursuant to section 18A:46-25 to any contracting district for operational expenses shall be paid to the contracting district. Class State aid shall be apportioned to each contracting district in accordance with the number of pupils enrolled from the district.]*

1 *[6.]* *5.* This act shall take effect immediately.

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SENATE, No. 434

STATE OF NEW JERSEY

INTRODUCED JANUARY 20, 1970

By Senator BEADLESTON

Referred to Committee on Education

AN ACT concerning education, relating to classes and facilities for handicapped children and State aid therefor, and amending sections 18A:46-14, 18A:46-15, 18A:46-20, 18A:46-28 and 18A:58-6 of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1. N. J. S. 18A:46-14 is amended to read as follows:

18A:46-14. The facilities and programs of education required
under this chapter shall be provided by one or more of the following:
a. A special class or classes in the district, including a class or
classes in hospitals, convalescent homes, or other institutions;

b. A special class in the public schools of another district in this
7 State or an adjoining or nearby State;

8 c. Joint facilities including a class or classes in hospitals, con-9 valescent homes or other institutions to be provided by agreement 10 between one or more school districts;

11 d. A jointure commission program;

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12 e. A State of New Jersey operated program;

f. Instruction at school supplementary to the other programs in
the school, whenever, in the judgment of the board of education
with the consent of the commissioner, the handicapped pupil will
be best served thereby;

g. Sending children capable of benefiting from a day school instructional program to privately operated nonprofit day classes, in New Jersey or an adjoining State or a nearby State and within 400 miles of Trenton, the services of which are nonsectarian whenever in the judgment of the board of education with the consent of the commissioner it is impractical to provide services pursuant to subsections a, b, c, d, e, or f otherwise;

EXPLANATION—Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

h. Individual instruction at home or in school whenever in the judgment of the board of education with the consent of the commissioner it is impracticable to provide a suitable special education program for a child pursuant to subsections a, b, c, d, e, f, or g, otherwise.

Whenever any child shall be confined to a hospital, convalescent home, or other institution in New Jersey or an adjoining or nearby State and is enrolled in an education program approved under this article, the board of education of the district in which the child is domiciled shall pay the tuition of said child in the special education program [upon determination, that it is advisable for the child to be so confined].

The board of education may also furnish: (a) the facilities or programs provided in this article to any person over the age of 20 who does not hold a diploma of a high school approved in this State or in any other State in the United States, (b) suitable approved facilities and programs for children under the age of 5.

1 2. N. J. S. 18A:46-15 is amended to read as follows:

18A:46-15. a. The commissioner with the consent of the State $\mathbf{2}$ 3 board shall, according to the rules and regulations prescribed by him and approved by the State board, approve all special facilities 4 and education programs which meet the requirements of this chap-5 ter. He shall from time to time, by the use of available members 6 of his staff, by the publication of bulletins, and by any other means 7available to him assist boards of education in formulating programs 8 9 required under this chapter.

b. The commissioner shall continually review the operation of 10 the programs of special education required under this chapter and 11 whenever in any area or region of this State, in his judgment, handi-12 capped children of one or more disability groups, as classified under 13 N. J. S. 18A:46-8, are not receiving satisfactory education pro-14 grams, despite the operation of facilities and programs approved 15 by him pursuant to subsection a of this section, he shall, with the 16 consent of the State board, order the establishment of a special 17 class or classes for such group or groups in such area or region, 18 either using the facilities to be provided by one or more boards of 19 education, pursuant to N. J. S. 18A:46-20 b, or the facilities of one 20or more jointure commissions by directing one or more boards of 21 education not members to become contracting districts of any 22thereof under N. J. S. 18A:46-28 c, or the facilities of one or more 23jointure commissions to be formed at his direction pursuant to $\mathbf{24}$ N. J. S. 18A:46-25 b. 25

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c. The commissioner shall continually review the operation of 26 such class or classes and in case the operation of any of such classes 27 is not satisfactory to him he shall, with the consent of the State 28board, take such steps available under this chapter as may seem 29necessary to improve such operation including the use of different 30 receiving districts and sending districts and the use of different 31 jointure commissions or the addition or withdrawal of districts to 3233 or from existing jointure commissions.

1 3. N. J. S. 18A:46–20 is amended to read as follows:

18A:46-20. The commissioner may, in his discretion, with the
approval of the State board [,]:

a. Require any board of education, having the necessary facilities
to provide the services required to be provided by this chapter,
to receive pupils requiring such services from other districts; or
b. Require any board of education not having the necessary
facilities to provide the facilities and services required to be provided pursuant to N. J. S. 18A:46-15b and to receive pupils requiring such services from other districts.

1 4. N. J. S. 18A:46–28 is amended to read as follows:

2 18A:46-28. In accordance with rules of the State board:

3 a. A contracting district may withdraw from the commission;

b. An additional district may become a contracting district forthe commission;

c. An additional district shall become a contracting district for
7 the commission when so directed by the commissioner, pursuant to
8 N. J. S. 18A:46-15b or N. J. S. 18A:46-15c;

9 d. A contracting district shall withdraw from the commission 10 when directed by the commissioner pursuant to N. J. S. 18A:46-15c.

1 5. N. J. S. 18A:58-6 is amended to read as follows:

2 18A:58–6. In addition to all other aid,

a. Each State college operating an approved special class or
4 classes for handicapped children shall be paid \$2,000.00 per class
5 for such classes.

b. Each local school district, whether operating separately or
jointly with one or more other school districts, shall be reimbursed
by State aid for:

9 1. The cost of operating an educational program for handicapped 10 children including costs of identification, examination, supervision 11 and other special education services approved by the commissioner, 12 to the extent of one half of such costs except that no local district, 13 jointure commission or college demonstration school shall receive 14 less than \$3,000.00 a class in State aid; and one half of the approved 15 tuition paid to another local school district, jointure commission, 16 State operated facility or private school [,]; provided that for any
17 special program directed by the commissioner, pursuant to N. J. S.
18 18A:46-15b, the proportion of such cost and of tuition shall be
19 75%; and

20 2. 75% of the cost to the district of furnishing transportation 21 within the State, under a program approved under chapter 46 of 22 this law, when the necessity for furnishing such transportation 23 and the cost and method thereof, have been approved by the county 24 superintendent of the county in which the district paying such cost 25 is situated.

c. State aid in the amount of one half the apportionment by a jointure commission appointed pursuant to section 18A:46-25 to any contracting district for operational expenses shall be paid to the contracting district. Class State aid shall be apportioned to each contracting district in accordance with the number of pupils enrolled from the district.

6. This act shall take effect immediately.

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STATEMENT

In many rural, as well as some urban areas of the State, where the instances of certain handicaps in children are few, the present law as to their education is not working well. The purpose of this bill is to give the commissioner of education the power to compel the regionalization of any class for handicapped children and the duty so to do wherever the special education offered such children can be improved thereby. The commissioner would accomplish this either by choosing the receiving district and the sending districts, changing them from to time if necessary, or by using a jointure commission, whichever seemed more likely to offer the greater improvement. The bill also provides for an amendment to the State School Aid Law so that 75% rather than one-half the cost of the special education would be allowed as State aid where the commissioner had regionalized the class. There is a provision in the present law which has been interpreted to relieve the board of education of a child's domicile from paying tuition for his special education, when confined in an institution, unless the board participated in determining the advisability of the confinement, which is rarely, if ever, the case. The amendment of N. J. S. 18A:46-14 will prevent this interpretation in the future.