24:6J-3 & 24:6J-4 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2017 **CHAPTER:** 381

NJSA: 24:6J-3 & 24:6J-4 (Clarifies that authorized persons and entities may administer a single dose of any opioid

antidote, or multiple doses of any intranasal or intramuscular opioid antidote to overdose victims, with

immunity under "Overdose Prevention Act.")

BILL NO: A4467 (Substituted for S3083)

SPONSOR(S) Mazzeo and others

DATE INTRODUCED: 1/10/2017

COMMITTEE: ASSEMBLY: Health & Senior Services

SENATE: Health, Human Services & Senior Citizens

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 1/8/2018

SENATE: 1/5/2018

DATE OF APPROVAL: 1/16/2018

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second Reprint enacted)
Yes

A4467

SPONSOR'S STATEMENT: (Begins on page 7 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No.

LEGISLATIVE FISCAL ESTIMATE: No

S3083

SPONSOR'S STATEMENT: (Begins on page 7 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesi	< <u>@njstatelib.org</u>
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RH/CL

P.L. 2017, CHAPTER 381, approved January 16, 2018 Assembly, No. 4467 (Second Reprint)

1 **AN ACT** concerning the administration of opioid antidotes, and amending P.L.2013, c.46.

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 3 of P.L.2013, c.46 (C.24:6J-3) is amended to read as follows:
- 3. As used in this act:

"Commissioner" means the Commissioner of Human Services.

"Drug overdose" means an acute condition including, but not limited to, physical illness, coma, mania, hysteria, or death resulting from the consumption or use of a controlled dangerous substance or another substance with which a controlled dangerous substance was combined and that a layperson would reasonably believe to require medical assistance.

"Emergency medical response entity" means an organization, company, governmental entity, community-based program, or healthcare system that provides pre-hospital emergency medical services and assistance to opioid or heroin addicts or abusers in the event of an overdose. "Emergency medical response entity" includes, but is not limited to, a first aid, rescue and ambulance squad or other basic life support (BLS) ambulance provider; a mobile intensive care provider or other advanced life support (ALS) ambulance provider; an air medical service provider; or a fire-fighting company or organization, which squad, provider, company, or organization is qualified to send paid or volunteer emergency medical responders to the scene of an emergency.

"Emergency medical responder" means a person, other than a health care practitioner, who is employed on a paid or volunteer basis in the area of emergency response, including, but not limited to, an emergency medical technician , a mobile intensive care paramedic, or a fire fighter, acting in that person's professional capacity.

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"Health care practitioner" means a prescriber, pharmacist, or other individual whose professional practice is regulated pursuant to Title 45 of the Revised Statutes, and who, in accordance with the practitioner's scope of professional practice, prescribes or dispenses an opioid antidote.

"Medical assistance" means professional medical services that are provided to a person experiencing a drug overdose by a health

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AHE committee amendments adopted February 27, 2017.

²Senate SHH committee amendments adopted December 14, 2017.

care practitioner, acting within the practitioner's scope of professional practice, including professional medical services that are mobilized through telephone contact with the 911 telephone emergency service.

"Opioid antidote" means Inaloxone hydrochloride, or any other similarly acting any drug, regardless of dosage amount or method of administration, which has been approved by the United States Food and Drug Administration (FDA) for the treatment of an opioid overdose. "Opioid antidote" includes, but is not limited to, naloxone hydrochloride, in any dosage amount, which is administered through nasal spray or any other FDA-approved means or methods.

"Patient" means a person who is at risk of an opioid overdose or a person who is not at risk of an opioid overdose who, in the person's individual capacity, obtains an opioid antidote from a health care practitioner, professional, or professional entity for the purpose of administering that antidote to another person in an emergency, in accordance with subsection c. of section 4 of P.L.2013, c.46 (C.24:6J-4). "Patient" includes a professional who is acting in that professional's individual capacity, but does not include a professional who is acting in a professional capacity.

"Prescriber" means a health care practitioner authorized by law to prescribe medications who, acting within the practitioner's scope of professional practice, prescribes an opioid antidote. "Prescriber" includes, but is not limited to, a physician, physician assistant, or advanced practice nurse.

"Professional" means a person, other than a health care practitioner, who is employed on a paid basis or is engaged on a volunteer basis in the areas of substance abuse treatment or therapy, criminal justice, or a related area, and who, acting in that person's professional or volunteer capacity, obtains an opioid antidote from a health care practitioner for the purposes of dispensing or administering that antidote to other parties in the course of business or volunteer activities. "Professional" includes, but is not limited to, a sterile syringe access program employee, or a law enforcement official.

"Professional entity" means an organization, company, governmental entity, community-based program, sterile syringe access program, or any other organized group that employs two or more professionals who engage, during the regular course of business or volunteer activities, in direct interactions with opioid or heroin addicts or abusers or other persons susceptible to opioid overdose, or with other persons who are in a position to provide direct medical assistance to opioid or heroin addicts or abusers in the event of an overdose.

"Recipient" means a patient, professional, professional entity, emergency medical responder, or emergency medical response entity who is prescribed or dispensed an opioid antidote in accordance with section 4 of P.L.2013, c.46 (C.24:6J-4).

3 (cf: P.L.2015, c.10, s.1)

- 2. Section 4 of P.L.2013, c.46 (C.24:6J-4) is amended to read as follows:
 - 4. a. (1) A prescriber or other health care practitioner, as appropriate, may prescribe or dispense an opioid antidote:
 - (a) directly or through a standing order, to any recipient who is deemed by the health care practitioner to be capable of administering the opioid antidote to an overdose victim in an emergency;
 - (b) through a standing order, to any professional or emergency medical responder who is not acting in a professional or volunteer capacity for a professional entity, or an emergency medical response entity, but who is deemed by the health care practitioner to be capable of administering opioid antidotes to overdose victims, as part of the professional's regular course of business or volunteer activities;
 - (c) through a standing order, to any professional who is not acting in a professional or volunteer capacity for a professional entity, but who is deemed by the health care practitioner to be capable of dispensing opioid antidotes to recipients, for administration thereby, as part of the professional's regular course of business or volunteer activities;
 - (d) through a standing order, to any professional entity or any emergency medical response entity, which is deemed by the health care practitioner to employ professionals or emergency medical responders, as appropriate, who are capable of administering opioid antidotes to overdose victims as part of the entity's regular course of business or volunteer activities;
 - (e) through a standing order, to any professional entity which is deemed by the health care practitioner to employ professionals who are capable of dispensing opioid antidotes to recipients, for administration thereby, as part of the entity's regular course of business or volunteer activities.
 - (2) (a) For the purposes of this subsection, whenever the law expressly authorizes or requires a certain type of professional or professional entity to obtain a standing order for opioid antidotes pursuant to this section, such professional, or the professionals employed or engaged by such professional entity, as the case may be, shall be presumed by the prescribing or dispensing health care practitioner to be capable of administering or dispensing the opioid antidote, consistent with the express statutory requirement.
 - (b) For the purposes of this subsection, whenever the law expressly requires a certain type of emergency medical responder or emergency medical response entity to obtain a standing order for opioid antidotes pursuant to this section, such emergency medical

responder, or the emergency medical responders employed or engaged by such emergency medical response entity, as the case may be, shall be presumed by the prescribing or dispensing health care practitioner to be capable of administering the opioid antidote, consistent with the express statutory requirement.

- (3) (a) Whenever a prescriber or other health care practitioner prescribes or dispenses an opioid antidote to a professional or professional entity pursuant to a standing order issued under paragraph (1) of this subsection, the standing order shall specify whether the professional or professional entity is authorized thereby to directly administer the opioid antidote to overdose victims; to dispense the opioid antidote to recipients, for their administration to third parties; or to both administer and dispense the opioid antidote. If a standing order does not include a specification in this regard, it shall be deemed to authorize the professional or professional entity only to administer the opioid antidote with immunity, as provided by subsection c. of this section, and it shall not be deemed to authorize the professional or professional entity to engage in the further dispensing of the antidote to recipients, unless such authority has been granted by law, as provided by subparagraph (b) of this paragraph.
- (b) Notwithstanding the provisions of this paragraph to the contrary, if the law expressly authorizes or requires a certain type of professional, professional entity, emergency medical responder, or emergency medical response entity to administer or dispense opioid antidotes pursuant to a standing order issued hereunder, the standing order issued pursuant to this section shall be deemed to grant the authority specified by the law, even if such authority is not expressly indicated on the face of the standing order.
- (4) Any prescriber or other health care practitioner who prescribes or dispenses an opioid antidote in good faith, and in accordance with the provisions of this subsection, shall not, as a result of the practitioner's acts or omissions, be subject to any criminal or civil liability, or any professional disciplinary action under Title 45 of the Revised Statutes for prescribing or dispensing an opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
- b. (1) Any professional or professional entity that has obtained a standing order, pursuant to subsection a. of this section, for the dispensing of opioid antidotes, may dispense an opioid antidote to any recipient who is deemed by the professional or professional entity to be capable of administering the opioid antidote to an overdose victim in an emergency.
- (2) Any professional or professional entity that dispenses an opioid antidote in accordance with paragraph (1) of this subsection, in good faith, and pursuant to a standing order issued under subsection a. of this section, shall not, as a result of any acts or omissions, be subject to any criminal or civil liability or any

professional disciplinary action for dispensing an opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).

- c. (1) Any emergency medical responder or emergency medical response entity that has obtained a standing order, pursuant to subsection a. of this section, for the administration of opioid antidotes, may administer an opioid antidote to overdose victims.
- (2) Any emergency medical responder or emergency medical response entity that administers an opioid antidote, in good faith, in accordance with paragraph (1) of this subsection, and pursuant to a standing order issued under subsection a. of this section, shall not, as a result of any acts or omissions, be subject to any criminal or civil liability, or any disciplinary action, for administering the opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.)
- d. (1) Any person who is the recipient of an opioid antidote, which has been prescribed or dispensed for administration purposes pursuant to subsection a. or b. of this section, and who has received overdose prevention information pursuant to section 5 of P.L.2013, c.46 (C.24:6J-5), may administer the opioid antidote to another person in an emergency, without fee, if the antidote recipient believes, in good faith, that the other person is experiencing an opioid overdose.
- (2) Any person who administers an opioid antidote pursuant to paragraph (1) of this subsection shall not, as a result of the person's acts or omissions, be subject to any criminal or civil liability for administering the opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
- e. In addition to the immunity that is provided by this section for authorized persons who are engaged in the prescribing, dispensing, or administering of an opioid antidote, the immunity provided by section 7 or section 8 of P.L.2013, c.46 (C.2C:35-30 or C.2C:35-31) shall apply to a person who acts in accordance with this section, provided that the requirements of those sections, as applicable, have been met.
- f. Notwithstanding the provisions of any law, rule, regulation, ordinance, or institutional or organizational directive to the contrary, any person or entity authorized to administer an opioid antidote, pursuant to this section, may administer to an overdose victim, with full immunity:
- (1) ²a single dose of ² any type of opioid antidote ²[, regardless of dosage amount or method of administration, which] that ² has been approved by the United States Food and Drug Administration for use in the treatment of opioid overdoses; and
 - (2) ²[as many] up to three ² doses of ²[the] an ² opioid antidote ²that is administered through intranasal application, or through an intramuscular auto-injector, ² as may be necessary to revive the overdose victim ²[, regardless of dosage amount or method of

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administration 1 ² . Prior consultation with, or approval by, a third-
party physician or other medical personnel shall not be required
before an authorized person or entity may administer ² [more than
one dose up to three doses of an opioid antidote as provided in
this paragraph, ² to the same overdose victim.
¹ g. No later than ² [seven] 45 ² days after the effective date of
P.L. , c. (pending before the Legislature as this bill), the
Commissioner of Health shall ² [send] provide ² written notice to all
emergency medical response entities affected by subsection f. of
this section, notifying them of the provisions of subsection f. of this
section. ¹
(cf: P.L.2015, c.10, s.2)
3. This act shall take effect immediately.
Clarifies that authorized persons and entities may administer a
single dose of any opioid antidote, or multiple doses of any
intranasal or intramuscular opioid antidote, to overdose victims,
with immunity under "Overdose Prevention Act."

ASSEMBLY, No. 4467

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED JANUARY 10, 2017

Sponsored by:
Assemblyman VINCENT MAZZEO
District 2 (Atlantic)
Assemblyman HERB CONAWAY, JR.
District 7 (Burlington)
Assemblywoman VALERIE VAINIERI HUTTLE
District 37 (Bergen)

SYNOPSIS

Clarifies that authorized persons and entities may administer multiple doses of any FDA-approved opioid antidote to an overdose victim, regardless of dosage amount or administration method, with immunity under "Overdose Prevention Act."

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/28/2017)

AN ACT concerning the administration of opioid antidotes, and amending P.L.2013, c.46.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.2013, c.46 (C.24:6J-3) is amended to read as follows:
 - 3. As used in this act:

"Commissioner" means the Commissioner of Human Services.

"Drug overdose" means an acute condition including, but not limited to, physical illness, coma, mania, hysteria, or death resulting from the consumption or use of a controlled dangerous substance or another substance with which a controlled dangerous substance was combined and that a layperson would reasonably believe to require medical assistance.

"Emergency medical response entity" means an organization, company, governmental entity, community-based program, or healthcare system that provides pre-hospital emergency medical services and assistance to opioid or heroin addicts or abusers in the event of an overdose. "Emergency medical response entity" includes, but is not limited to, a first aid, rescue and ambulance squad or other basic life support (BLS) ambulance provider; a mobile intensive care provider or other advanced life support (ALS) ambulance provider; an air medical service provider; or a fire-fighting company or organization, which squad, provider, company, or organization is qualified to send paid or volunteer emergency medical responders to the scene of an emergency.

"Emergency medical responder" means a person, other than a health care practitioner, who is employed on a paid or volunteer basis in the area of emergency response, including, but not limited to, an emergency medical technician , a mobile intensive care paramedic, or a fire fighter, acting in that person's professional capacity.

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"Health care practitioner" means a prescriber, pharmacist, or other individual whose professional practice is regulated pursuant to Title 45 of the Revised Statutes, and who, in accordance with the practitioner's scope of professional practice, prescribes or dispenses an opioid antidote.

"Medical assistance" means professional medical services that are provided to a person experiencing a drug overdose by a health care practitioner, acting within the practitioner's scope of professional practice, including professional medical services that are mobilized through telephone contact with the 911 telephone emergency service.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

"Opioid antidote" means Inaloxone hydrochloride, or any other similarly acting 1 any drug, regardless of dosage amount or method of administration, which has been approved by the United States Food and Drug Administration (FDA) for the treatment of an opioid "Opioid antidote" includes, but is not limited to, naloxone hydrochloride, in any dosage amount, which is administered through nasal spray or any other FDA-approved means or methods.

"Patient" means a person who is at risk of an opioid overdose or a person who is not at risk of an opioid overdose who, in the person's individual capacity, obtains an opioid antidote from a health care practitioner, professional, or professional entity for the purpose of administering that antidote to another person in an emergency, in accordance with subsection c. of section 4 of P.L.2013, c.46 (C.24:6J-4). "Patient" includes a professional who is acting in that professional's individual capacity, but does not include a professional who is acting in a professional capacity.

"Prescriber" means a health care practitioner authorized by law to prescribe medications who, acting within the practitioner's scope of professional practice, prescribes an opioid antidote. "Prescriber" includes, but is not limited to, a physician, physician assistant, or advanced practice nurse.

"Professional" means a person, other than a health care practitioner, who is employed on a paid basis or is engaged on a volunteer basis in the areas of substance abuse treatment or therapy, criminal justice, or a related area, and who, acting in that person's professional or volunteer capacity, obtains an opioid antidote from a health care practitioner for the purposes of dispensing or administering that antidote to other parties in the course of business or volunteer activities. "Professional" includes, but is not limited to, a sterile syringe access program employee, or a law enforcement official.

"Professional entity" means an organization, company, governmental entity, community-based program, sterile syringe access program, or any other organized group that employs two or more professionals who engage, during the regular course of business or volunteer activities, in direct interactions with opioid or heroin addicts or abusers or other persons susceptible to opioid overdose, or with other persons who are in a position to provide direct medical assistance to opioid or heroin addicts or abusers in the event of an overdose.

"Recipient" means a patient, professional, professional entity, emergency medical responder, or emergency medical response entity who is prescribed or dispensed an opioid antidote in accordance with section 4 of P.L.2013, c.46 (C.24:6J-4).

46 (cf: P.L.2015, c.10, s.1)

2. Section 4 of P.L.2013, c.46 (C.24:6J-4) is amended to read as follows:

- 4. a. (1) A prescriber or other health care practitioner, as appropriate, may prescribe or dispense an opioid antidote:
- (a) directly or through a standing order, to any recipient who is deemed by the health care practitioner to be capable of administering the opioid antidote to an overdose victim in an emergency;
- (b) through a standing order, to any professional or emergency medical responder who is not acting in a professional or volunteer capacity for a professional entity, or an emergency medical response entity, but who is deemed by the health care practitioner to be capable of administering opioid antidotes to overdose victims, as part of the professional's regular course of business or volunteer activities;
- (c) through a standing order, to any professional who is not acting in a professional or volunteer capacity for a professional entity, but who is deemed by the health care practitioner to be capable of dispensing opioid antidotes to recipients, for administration thereby, as part of the professional's regular course of business or volunteer activities;
- (d) through a standing order, to any professional entity or any emergency medical response entity, which is deemed by the health care practitioner to employ professionals or emergency medical responders, as appropriate, who are capable of administering opioid antidotes to overdose victims as part of the entity's regular course of business or volunteer activities;
- (e) through a standing order, to any professional entity which is deemed by the health care practitioner to employ professionals who are capable of dispensing opioid antidotes to recipients, for administration thereby, as part of the entity's regular course of business or volunteer activities.
- (2) (a) For the purposes of this subsection, whenever the law expressly authorizes or requires a certain type of professional or professional entity to obtain a standing order for opioid antidotes pursuant to this section, such professional, or the professionals employed or engaged by such professional entity, as the case may be, shall be presumed by the prescribing or dispensing health care practitioner to be capable of administering or dispensing the opioid antidote, consistent with the express statutory requirement.
- (b) For the purposes of this subsection, whenever the law expressly requires a certain type of emergency medical responder or emergency medical response entity to obtain a standing order for opioid antidotes pursuant to this section, such emergency medical responder, or the emergency medical responders employed or engaged by such emergency medical response entity, as the case may be, shall be presumed by the prescribing or dispensing health

care practitioner to be capable of administering the opioid antidote, consistent with the express statutory requirement.

- (3) (a) Whenever a prescriber or other health care practitioner prescribes or dispenses an opioid antidote to a professional or professional entity pursuant to a standing order issued under paragraph (1) of this subsection, the standing order shall specify whether the professional or professional entity is authorized thereby to directly administer the opioid antidote to overdose victims; to dispense the opioid antidote to recipients, for their administration to third parties; or to both administer and dispense the opioid antidote. If a standing order does not include a specification in this regard, it shall be deemed to authorize the professional or professional entity only to administer the opioid antidote with immunity, as provided by subsection c. of this section, and it shall not be deemed to authorize the professional or professional entity to engage in the further dispensing of the antidote to recipients, unless such authority has been granted by law, as provided by subparagraph (b) of this paragraph.
- (b) Notwithstanding the provisions of this paragraph to the contrary, if the law expressly authorizes or requires a certain type of professional, professional entity, emergency medical responder, or emergency medical response entity to administer or dispense opioid antidotes pursuant to a standing order issued hereunder, the standing order issued pursuant to this section shall be deemed to grant the authority specified by the law, even if such authority is not expressly indicated on the face of the standing order.
- (4) Any prescriber or other health care practitioner who prescribes or dispenses an opioid antidote in good faith, and in accordance with the provisions of this subsection, shall not, as a result of the practitioner's acts or omissions, be subject to any criminal or civil liability, or any professional disciplinary action under Title 45 of the Revised Statutes for prescribing or dispensing an opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
- b. (1) Any professional or professional entity that has obtained a standing order, pursuant to subsection a. of this section, for the dispensing of opioid antidotes, may dispense an opioid antidote to any recipient who is deemed by the professional or professional entity to be capable of administering the opioid antidote to an overdose victim in an emergency.
- (2) Any professional or professional entity that dispenses an opioid antidote in accordance with paragraph (1) of this subsection, in good faith, and pursuant to a standing order issued under subsection a. of this section, shall not, as a result of any acts or omissions, be subject to any criminal or civil liability or any professional disciplinary action for dispensing an opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).

c. (1) Any emergency medical responder or emergency medical response entity that has obtained a standing order, pursuant to subsection a. of this section, for the administration of opioid antidotes, may administer an opioid antidote to overdose victims.

- (2) Any emergency medical responder or emergency medical response entity that administers an opioid antidote, in good faith, in accordance with paragraph (1) of this subsection, and pursuant to a standing order issued under subsection a. of this section, shall not, as a result of any acts or omissions, be subject to any criminal or civil liability, or any disciplinary action, for administering the opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.)
- d. (1) Any person who is the recipient of an opioid antidote, which has been prescribed or dispensed for administration purposes pursuant to subsection a. or b. of this section, and who has received overdose prevention information pursuant to section 5 of P.L.2013, c.46 (C.24:6J-5), may administer the opioid antidote to another person in an emergency, without fee, if the antidote recipient believes, in good faith, that the other person is experiencing an opioid overdose.
- (2) Any person who administers an opioid antidote pursuant to paragraph (1) of this subsection shall not, as a result of the person's acts or omissions, be subject to any criminal or civil liability for administering the opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
- e. In addition to the immunity that is provided by this section for authorized persons who are engaged in the prescribing, dispensing, or administering of an opioid antidote, the immunity provided by section 7 or section 8 of P.L.2013, c.46 (C.2C:35-30 or C.2C:35-31) shall apply to a person who acts in accordance with this section, provided that the requirements of those sections, as applicable, have been met.
- f. Notwithstanding the provisions of any law, rule, regulation, ordinance, or institutional or organizational directive to the contrary, any person or entity authorized to administer an opioid antidote, pursuant to this section, may administer to an overdose victim, with full immunity:
- 38 (1) any type of opioid antidote, regardless of dosage amount or 39 method of administration, which has been approved by the United 40 States Food and Drug Administration for use in the treatment of 41 opioid overdoses; and
- 42 (2) as many doses of the opioid antidote as may be necessary to
 43 revive the overdose victim, regardless of dosage amount or method
 44 of administration. Prior consultation with, or approval by, a third45 party physician or other medical personnel shall not be required
 46 before an authorized person or entity may administer more than one
 47 dose of an opioid antidote to the same overdose victim.
- 48 (cf: P.L.2015, c.10, s.2)

A4467 MAZZEO, CONAWAY

3. This act shall take effect immediately.

STATEMENT

This bill would amend the "Overdose Prevention Act" (OPA), in order to clarify that an authorized person or entity may administer multiple doses of naloxone hydrochloride, or multiple doses of any other federally approved opioid antidote, to an overdose victim, regardless of the dosage amount or means or method of administration, with immunity under the OPA.

In particular, the bill would specify that any person or entity authorized to administer an opioid antidote to an overdose victim, under the OPA's provisions, may administer, with full immunity: (1) any type of opioid antidote, regardless of dosage amount or method of administration, which has been approved by the federal Food and Drug Administration (FDA) for use in the treatment of an opioid overdose; and (2) as many doses of the opioid antidote as may be necessary to revive the victim, regardless of the dosage amount or method of administration. The bill would further specify that prior consultation with, or approval by, a third-party physician or other medical personnel shall not be required before an authorized person or entity may administer more than one dose of an FDA-approved opioid antidote to the same overdose victim.

The Legislature understands that some ambulance providers in the State have imposed directives that have limited the authority of emergency medical technicians and paramedics to appropriately and adequately respond to opioid overdoses, as authorized under the OPA. In particular, the Legislature understands that directives have been established to prohibit emergency medical responders from using certain types of opioid antidotes that have been approved for use by the FDA, but which have higher dosage amounts or different methods of administration than the antidote products that were first approved for use by the agency. The Legislature further understands that other directives have been established to require an authorized person to consult with a physician before administering a second dose of an opioid antidote to an un-resuscitated overdose victim at the scene of the overdose. These types of directives, however, contradict the intent of the OPA, which is to facilitate the timely and sufficient administration of life-saving FDA-approved opioid antidotes to overdose victims, without limitation. The bill would specify, therefore, that its provisions will be applicable, notwithstanding any other law, rule, regulation, ordinance, or institutional or organizational directive to the contrary.

The types of persons and entities who would be covered by the bill's provisions are the same types of persons and entities that are already authorized to administer opioid antidotes, with immunity from civil, criminal, and professional liability, pursuant to the

A4467 MAZZEO, CONAWAY

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1 existing provisions of the OPA. These persons and entities include 2 emergency medical responders and response entities, acting in their 3 professional capacity; professionals and professional entities 4 (including law enforcement officers, police departments, and 5 substance abuse treatment providers), acting in their professional 6 capacity; and individual patients, acting in their individual capacity. 7 The bill would clarify that the terms "emergency medical 8 responder" and "emergency medical response entity," which appear 9 in the OPA, are intended to respectively include, at a minimum, 10 emergency medical technicians, paramedics, and fire fighters, and 11 their employing first aid, ambulance, or fire-fighting squads, 12 providers, companies, or organizations. Although currently, the terms "emergency medical responder" and "emergency medical 13 response entity" are broadly defined to implicitly include all of 14 15 these actors and entities, the bill would amend the law in order to make this inclusion explicit, and thereby reduce any uncertainty in 16 17 this area.

ASSEMBLY HEALTH AND SENIOR SERVICES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4467

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 27, 2017

The Assembly Health and Senior Services Committee reports favorably and with committee amendments Assembly Bill No. 4467.

This bill provides that any person or entity authorized to administer an opioid antidote to an overdose victim pursuant to the "Overdose Prevention Act" (OPA), may administer, with full immunity: (1) any type of opioid antidote, regardless of dosage amount or method of administration, which has been approved by the federal Food and Drug Administration (FDA) for use in the treatment of an opioid overdose; and (2) as many doses of the opioid antidote as may be necessary to revive the victim, regardless of the dosage amount or method of administration. The bill further specifies that prior consultation with, or approval by, a third-party physician or other medical personnel is not required as a condition of administering more than one dose of an opioid antidote to the same overdose victim.

The bill additionally revises certain definitions that appear in the OPA to identify certain persons and entities included in that definition. Specifically, the bill provides that the term "emergency medical responder" includes, but is not limited to, emergency medical technicians, paramedics, and fire fighters; the term "emergency medical response entity" includes, but is not limited to, first aid, ambulance, and rescue squads, basic life support and advanced life support ambulance squads, air medical service providers, and fire-fighting squads.

As amended by the committee, the bill requires the Commissioner of Health to provide, within seven days of the effective date of the bill, written notice of the provisions of the bill to all emergency medical response entities affected by the bill.

COMMITTEE AMENDMENTS:

The committee amended the bill to provide that no later than seven days after the effective date of the bill, the Commissioner of Health is to send written notice to all emergency medical response entities affected by the provisions of the bill to inform them of the provisions of the bill.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 4467

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 14, 2017

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Assembly Bill No. 4467 (1R).

As amended by the committee, this bill provides that any person or entity authorized to administer an opioid antidote to an overdose victim, pursuant to the "Overdose Prevention Act" (OPA), may administer, with full immunity: (1) a single dose of any type of opioid antidote that has been approved by the federal Food and Drug Administration (FDA) for use in the treatment of an opioid overdose; and (2) up to three doses of an opioid antidote that is administered through intranasal application, or through an intramuscular autoinjector, as may be necessary to revive the victim. The bill specifies that prior consultation with, or approval by, a third-party physician or other medical personnel shall not be required for an authorized person or entity to administer up to three doses of an opioid antidote, through intranasal application, or through an intramuscular auto-injector, to the same overdose victim.

The bill also clarifies certain definitions in the OPA to include reference to certain persons and entities that were not previously specified therein. Specifically, the bill provides that the term "emergency medical responder" includes, but is not limited to, emergency medical technicians, paramedics, and fire fighters; and that the term "emergency medical response entity" includes, but is not limited to, first aid, ambulance, and rescue squads, basic life support and advanced life support ambulance squads, air medical service providers, and fire-fighting squads.

The committee amended the bill to clarify that an authorized person or entity may administer under the OPA, with immunity, a single dose of any type of opioid antidote; and up to three doses of an opioid antidote that is administered through intranasal application, or through an intramuscular auto-injector, as may be necessary to revive the victim. The amendments further specify that prior consultation with, or approval by, a third-party physician or other medical

personnel shall not be required in order for an authorized person or entity to administer up to three doses of an opioid antidote, through intranasal or intramuscular means, as provided by the bill. The amendments also extend to 45 days, the timeframe in which the Commissioner of Health must provide written notice to emergency medical service providers under the bill. Finally, the amendments alter the bill synopsis to reflect the changes being made.

As reported, this bill is identical to Senate Bill No. 3083 (1R) (Bell/Whelan), which the committee also reported favorably on this date.

SENATE, No. 3083

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED MARCH 13, 2017

Sponsored by: Senator COLIN BELL District 2 (Atlantic) Senator JIM WHELAN District 2 (Atlantic)

Co-Sponsored by: Senators Oroho and Madden

SYNOPSIS

Clarifies that authorized persons and entities may administer multiple doses of any FDA-approved opioid antidote to an overdose victim, regardless of dosage amount or administration method, with immunity under "Overdose Prevention Act."

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 12/15/2017)

AN ACT concerning the administration of opioid antidotes, and amending P.L.2013, c.46.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.2013, c.46 (C.24:6J-3) is amended to read as follows:
 - 3. As used in this act:

10 "Commissioner" means the Commissioner of Human Services.

"Drug overdose" means an acute condition including, but not limited to, physical illness, coma, mania, hysteria, or death resulting from the consumption or use of a controlled dangerous substance or another substance with which a controlled dangerous substance was combined and that a layperson would reasonably believe to require medical assistance.

"Emergency medical response entity" means an organization, company, governmental entity, community-based program, or healthcare system that provides pre-hospital emergency medical services and assistance to opioid or heroin addicts or abusers in the event of an overdose. "Emergency medical response entity" includes, but is not limited to, a first aid, rescue and ambulance squad or other basic life support (BLS) ambulance provider; a mobile intensive care provider or other advanced life support (ALS) ambulance provider; an air medical service provider; or a fire-fighting company or organization, which squad, provider, company, or organization is qualified to send paid or volunteer emergency medical responders to the scene of an emergency.

"Emergency medical responder" means a person, other than a health care practitioner, who is employed on a paid or volunteer basis in the area of emergency response, including, but not limited to, an emergency medical technician, a mobile intensive care paramedic, or a fire fighter, acting in that person's professional capacity.

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"Health care practitioner" means a prescriber, pharmacist, or other individual whose professional practice is regulated pursuant to Title 45 of the Revised Statutes, and who, in accordance with the practitioner's scope of professional practice, prescribes or dispenses an opioid antidote.

"Medical assistance" means professional medical services that are provided to a person experiencing a drug overdose by a health care practitioner, acting within the practitioner's scope of professional practice, including professional medical services that are mobilized through telephone contact with the 911 telephone emergency service.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S3083 BELL, WHELAN

"Opioid antidote" means **[**naloxone hydrochloride, or any other similarly acting any drug, regardless of dosage amount or method of administration, which has been approved by the United States Food and Drug Administration (FDA) for the treatment of an opioid "Opioid antidote" includes, but is not limited to, naloxone hydrochloride, in any dosage amount, which is administered through nasal spray or any other FDA-approved means or methods.

"Patient" means a person who is at risk of an opioid overdose or a person who is not at risk of an opioid overdose who, in the person's individual capacity, obtains an opioid antidote from a health care practitioner, professional, or professional entity for the purpose of administering that antidote to another person in an emergency, in accordance with subsection c. of section 4 of P.L.2013, c.46 (C.24:6J-4). "Patient" includes a professional who is acting in that professional's individual capacity, but does not include a professional who is acting in a professional capacity.

"Prescriber" means a health care practitioner authorized by law to prescribe medications who, acting within the practitioner's scope of professional practice, prescribes an opioid antidote. "Prescriber" includes, but is not limited to, a physician, physician assistant, or advanced practice nurse.

"Professional" means a person, other than a health care practitioner, who is employed on a paid basis or is engaged on a volunteer basis in the areas of substance abuse treatment or therapy, criminal justice, or a related area, and who, acting in that person's professional or volunteer capacity, obtains an opioid antidote from a health care practitioner for the purposes of dispensing or administering that antidote to other parties in the course of business or volunteer activities. "Professional" includes, but is not limited to, a sterile syringe access program employee, or a law enforcement official.

"Professional entity" means an organization, company, governmental entity, community-based program, sterile syringe access program, or any other organized group that employs two or more professionals who engage, during the regular course of business or volunteer activities, in direct interactions with opioid or heroin addicts or abusers or other persons susceptible to opioid overdose, or with other persons who are in a position to provide direct medical assistance to opioid or heroin addicts or abusers in the event of an overdose.

"Recipient" means a patient, professional, professional entity, emergency medical responder, or emergency medical response entity who is prescribed or dispensed an opioid antidote in accordance with section 4 of P.L.2013, c.46 (C.24:6J-4).

(cf: P.L.2015, c.10, s.1)

2. Section 4 of P.L.2013, c.46 (C.24:6J-4) is amended to read as follows:

4. a. (1) A prescriber or other health care practitioner, as appropriate, may prescribe or dispense an opioid antidote:

- (a) directly or through a standing order, to any recipient who is deemed by the health care practitioner to be capable of administering the opioid antidote to an overdose victim in an emergency;
- (b) through a standing order, to any professional or emergency medical responder who is not acting in a professional or volunteer capacity for a professional entity, or an emergency medical response entity, but who is deemed by the health care practitioner to be capable of administering opioid antidotes to overdose victims, as part of the professional's regular course of business or volunteer activities;
- (c) through a standing order, to any professional who is not acting in a professional or volunteer capacity for a professional entity, but who is deemed by the health care practitioner to be capable of dispensing opioid antidotes to recipients, for administration thereby, as part of the professional's regular course of business or volunteer activities;
- (d) through a standing order, to any professional entity or any emergency medical response entity, which is deemed by the health care practitioner to employ professionals or emergency medical responders, as appropriate, who are capable of administering opioid antidotes to overdose victims as part of the entity's regular course of business or volunteer activities;
- (e) through a standing order, to any professional entity which is deemed by the health care practitioner to employ professionals who are capable of dispensing opioid antidotes to recipients, for administration thereby, as part of the entity's regular course of business or volunteer activities.
- (2) (a) For the purposes of this subsection, whenever the law expressly authorizes or requires a certain type of professional or professional entity to obtain a standing order for opioid antidotes pursuant to this section, such professional, or the professionals employed or engaged by such professional entity, as the case may be, shall be presumed by the prescribing or dispensing health care practitioner to be capable of administering or dispensing the opioid antidote, consistent with the express statutory requirement.
- (b) For the purposes of this subsection, whenever the law expressly requires a certain type of emergency medical responder or emergency medical response entity to obtain a standing order for opioid antidotes pursuant to this section, such emergency medical responder, or the emergency medical responders employed or engaged by such emergency medical response entity, as the case may be, shall be presumed by the prescribing or dispensing health care practitioner to be capable of administering the opioid antidote, consistent with the express statutory requirement.
- (3) (a) Whenever a prescriber or other health care practitioner prescribes or dispenses an opioid antidote to a professional or

- professional entity pursuant to a standing order issued under paragraph (1) of this subsection, the standing order shall specify whether the professional or professional entity is authorized thereby to directly administer the opioid antidote to overdose victims; to dispense the opioid antidote to recipients, for their administration to third parties; or to both administer and dispense the opioid antidote. If a standing order does not include a specification in this regard, it shall be deemed to authorize the professional or professional entity only to administer the opioid antidote with immunity, as provided by subsection c. of this section, and it shall not be deemed to authorize the professional or professional entity to engage in the further dispensing of the antidote to recipients, unless such authority has been granted by law, as provided by subparagraph (b) of this paragraph.
 - (b) Notwithstanding the provisions of this paragraph to the contrary, if the law expressly authorizes or requires a certain type of professional, professional entity, emergency medical responder, or emergency medical response entity to administer or dispense opioid antidotes pursuant to a standing order issued hereunder, the standing order issued pursuant to this section shall be deemed to grant the authority specified by the law, even if such authority is not expressly indicated on the face of the standing order.

- (4) Any prescriber or other health care practitioner who prescribes or dispenses an opioid antidote in good faith, and in accordance with the provisions of this subsection, shall not, as a result of the practitioner's acts or omissions, be subject to any criminal or civil liability, or any professional disciplinary action under Title 45 of the Revised Statutes for prescribing or dispensing an opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
- b. (1) Any professional or professional entity that has obtained a standing order, pursuant to subsection a. of this section, for the dispensing of opioid antidotes, may dispense an opioid antidote to any recipient who is deemed by the professional or professional entity to be capable of administering the opioid antidote to an overdose victim in an emergency.
- (2) Any professional or professional entity that dispenses an opioid antidote in accordance with paragraph (1) of this subsection, in good faith, and pursuant to a standing order issued under subsection a. of this section, shall not, as a result of any acts or omissions, be subject to any criminal or civil liability or any professional disciplinary action for dispensing an opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
- c. (1) Any emergency medical responder or emergency medical response entity that has obtained a standing order, pursuant to subsection a. of this section, for the administration of opioid antidotes, may administer an opioid antidote to overdose victims.
- (2) Any emergency medical responder or emergency medical response entity that administers an opioid antidote, in good faith, in

- accordance with paragraph (1) of this subsection, and pursuant to a standing order issued under subsection a. of this section, shall not, as a result of any acts or omissions, be subject to any criminal or civil liability, or any disciplinary action, for administering the opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.)
 - d. (1) Any person who is the recipient of an opioid antidote, which has been prescribed or dispensed for administration purposes pursuant to subsection a. or b. of this section, and who has received overdose prevention information pursuant to section 5 of P.L.2013, c.46 (C.24:6J-5), may administer the opioid antidote to another person in an emergency, without fee, if the antidote recipient believes, in good faith, that the other person is experiencing an opioid overdose.
 - (2) Any person who administers an opioid antidote pursuant to paragraph (1) of this subsection shall not, as a result of the person's acts or omissions, be subject to any criminal or civil liability for administering the opioid antidote in accordance with P.L.2013, c.46 (C.24:6J-1 et seq.).
 - e. In addition to the immunity that is provided by this section for authorized persons who are engaged in the prescribing, dispensing, or administering of an opioid antidote, the immunity provided by section 7 or section 8 of P.L.2013, c.46 (C.2C:35-30 or C.2C:35-31) shall apply to a person who acts in accordance with this section, provided that the requirements of those sections, as applicable, have been met.
 - f. Notwithstanding the provisions of any law, rule, regulation, ordinance, or institutional or organizational directive to the contrary, any person or entity authorized to administer an opioid antidote, pursuant to this section, may administer to an overdose victim, with full immunity:
 - (1) any type of opioid antidote, regardless of dosage amount or method of administration, which has been approved by the United States Food and Drug Administration for use in the treatment of opioid overdoses; and
 - (2) as many doses of the opioid antidote as may be necessary to revive the overdose victim, regardless of dosage amount or method of administration. Prior consultation with, or approval by, a third-party physician or other medical personnel shall not be required before an authorized person or entity may administer more than one dose of an opioid antidote to the same overdose victim.
 - g. No later than seven days after the effective date of P.L., c. (pending before the Legislature as this bill), the Commissioner of Health shall send written notice to all emergency medical response entities affected by subsection f. of this section, notifying them of the provisions of subsection f. of this section.
- 47 (cf: P.L.2015, c.10, s.2)

3. This act shall take effect immediately.

S3083 BELL, WHELAN

STATEMENT

This bill provides that any person or entity authorized to administer an opioid antidote to an overdose victim pursuant to the "Overdose Prevention Act" (OPA), may administer, with full immunity: (1) any type of opioid antidote, regardless of dosage amount or method of administration, which has been approved by the federal Food and Drug Administration (FDA) for use in the treatment of an opioid overdose; and (2) as many doses of the opioid antidote as may be necessary to revive the victim, regardless of the dosage amount or method of administration. The bill further specifies that prior consultation with, or approval by, a third-party physician or other medical personnel is not required as a condition of administering more than one dose of an opioid antidote to the same overdose victim.

The bill requires the Commissioner of Health to provide, within seven days of the effective date of the bill, written notice of the provisions of the bill to all emergency medical response entities affected by the bill.

The bill additionally revises certain definitions that appear in the OPA to identify certain persons and entities included in that definition. Specifically, the bill provides that the term "emergency medical responder" includes, but is not limited to, emergency medical technicians, paramedics, and fire fighters; the term "emergency medical response entity" includes, but is not limited to, first aid, ambulance, and rescue squads, basic life support and advanced life support ambulance squads, air medical service providers, and fire-fighting squads.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 3083

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 14, 2017

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Senate Bill No. 3083.

As amended by the committee, this bill provides that any person or entity authorized to administer an opioid antidote to an overdose victim pursuant to the "Overdose Prevention Act" (OPA), may administer, with full immunity: (1) a single dose of any type of opioid antidote that has been approved by the federal Food and Drug Administration (FDA) for use in the treatment of an opioid overdose; and (2) up to three doses of an opioid antidote that is administered through intranasal application, or through an intranuscular autoinjector, as may be necessary to revive the victim. The bill specifies that prior consultation with, or approval by, a third-party physician or other medical personnel shall not be required for an authorized person or entity to administer up to three doses of an opioid antidote, through intranasal application, or through an intranuscular auto-injector, to the same overdose victim.

The bill also clarifies certain definitions in the OPA to include reference to certain persons and entities that were not previously specified therein. Specifically, the bill provides that the term "emergency medical responder" includes, but is not limited to, emergency medical technicians, paramedics, and fire fighters; and that the term "emergency medical response entity" includes, but is not limited to, first aid, ambulance, and rescue squads, basic life support and advanced life support ambulance squads, air medical service providers, and fire-fighting squads.

The committee amended the bill to clarify that an authorized person or entity may administer under the OPA, with immunity, a single dose of any type of opioid antidote; and up to three doses of an opioid antidote that is administered through intranasal application, or through an intramuscular auto-injector, as may be necessary to revive the victim. The amendments further specify that prior consultation with, or approval by, a third-party physician or other medical personnel shall not be required in order for an authorized person or

entity to administer up to three doses of an opioid antidote, through intranasal or intramuscular means, as provided by the bill. The amendments also extend to 45 days, the timeframe in which the Commissioner of Health must provide written notice to emergency medical service providers under the bill. Finally, the amendments alter the bill synopsis to reflect the changes being made.

As reported, this bill is identical to Assembly Bill No. 4467 (2R) (Mazzeo/Conaway/Vainieri Huttle/Wimberly/Mukherji), which the committee also reported favorably on this date.