2C:43-6.4

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2017 **CHAPTER:** 333

NJSA: 2C:43-6.4 (Authorizes court to impose lifetime parole supervision on certain child pornography offenders.)

BILL NO: S3566 (Substituted for A5277)

SPONSOR(S) Greenstein and others

DATE INTRODUCED: 12/4/2017

COMMITTEE: ASSEMBLY: Judiciary

SENATE: Law & Public Safety

Budget & Appropriations

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: 1/8/2018

SENATE: 1/8/2018

DATE OF APPROVAL: 1/16/2018

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced version of bill enacted)
Yes

S3566

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes Law & Public Safety

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No.

LEGISLATIVE FISCAL ESTIMATE: No

A5277

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No
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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RH/CL

P.L. 2017, CHAPTER 333, *approved January 16*, *2018*Senate, No. 3566

1 **AN ACT** concerning the sentencing of certain child pornography offenders and amending P.L.1994, c.130.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1994, c.130 (C.2C:43-6.4) is amended to read as follows:
- 9 2. a. Notwithstanding any provision of law to the contrary, a 10 judge imposing sentence on a person who has been convicted of 11 aggravated sexual assault, sexual assault, aggravated criminal 12 sexual contact, kidnapping pursuant to paragraph (2) of subsection 13 c. of N.J.S.2C:13-1, endangering the welfare of a child by engaging 14 in sexual conduct which would impair or debauch the morals of the 15 child pursuant to subsection a. of N.J.S.2C:24-4, endangering the 16 welfare of a child pursuant to paragraph (3) or sub-subparagraph (i) 17 or (ii) of subparagraph (b) of paragraph (5) of subsection b. of 18 N.J.S.2C:24-4, luring, violating a condition of a special sentence of 19 community supervision for life pursuant to subsection d. of this 20 section, or an attempt to commit any of these offenses shall include, 21 in addition to any sentence authorized by this Code, a special 22 sentence of parole supervision for life. Notwithstanding any 23 provision of law to the contrary, a court imposing sentence on a 24 person who has been convicted of endangering the welfare of a 25 child pursuant to paragraph (4) or subparagraph (a) or sub-26 subparagraph (iii) of subparagraph (b) of paragraph (5) of 27 subsection b. of N.J.S.2C:24-4, leader of a child pornography 28 network pursuant to section 8 of P.L.2017, c.141 (C.2C:24-4.1), or 29 an attempt to commit either of these offenses shall include, upon 30 motion of the prosecutor, a special sentence of parole supervision 31 for life in addition to any sentence authorized by Title 2C of the 32 New Jersey Statutes, unless the court finds on the record that the 33 special sentence is not needed to protect the community or deter the 34 defendant from future criminal activity.
 - b. The special sentence of parole supervision for life required by this section shall commence immediately upon the defendant's release from incarceration. If the defendant is serving a sentence of incarceration for another offense at the time he completes the custodial portion of the sentence imposed on the present offense, the special sentence of parole supervision for life shall not commence until the defendant is actually released from incarceration for the other offense. Persons serving a special

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 sentence of parole supervision for life shall remain in the legal 2 custody of the Commissioner of Corrections, shall be supervised by 3 the Division of Parole of the State Parole Board, shall be subject to 4 the provisions and conditions set forth in subsection c. of section 3 5 of P.L.1997, c.117 (C.30:4-123.51b) and sections 15 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.59 through 30:4-123.63 and 6 7 30:4-123.65), and shall be subject to conditions appropriate to 8 protect the public and foster rehabilitation. Such conditions may 9 include the requirement that the person comply with the conditions 10 set forth in subsection f. of this section concerning use of a 11 computer or other device with access to the Internet. If the 12 defendant violates a condition of a special sentence of parole supervision for life, the defendant shall be subject to the provisions 13 14 of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 15 through 30:4-123.63 and 30:4-123.65), and for the purpose of 16 calculating the limitation on time served pursuant to section 21 of 17 P.L.1979, c.441 (C.30:4-123.65) the custodial term imposed upon 18 the defendant related to the special sentence of parole supervision 19 for life shall be deemed to be a term of life imprisonment. When the 20 court suspends the imposition of sentence on a defendant who has 21 been convicted of any offense enumerated in subsection a. of this 22 section, the court may not suspend imposition of the special 23 sentence of parole supervision for life, which shall commence 24 immediately, with the Division of Parole of the State Parole Board 25 maintaining supervision over that defendant, including the 26 defendant's compliance with any conditions imposed by the court 27 pursuant to N.J.S.2C:45-1, in accordance with the provisions of this 28 subsection. Nothing contained in this subsection shall prevent the 29 court from at any time proceeding under the provisions of 30 N.J.S.2C:45-1 through N.J.S.2C:45-4 against any such defendant 31 for a violation of any conditions imposed by the court when it 32 suspended imposition of sentence, or prevent the Division of Parole 33 from proceeding under the provisions of sections 16 through 19 and 34 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and 35 C.30:4-123.65) against any such defendant for a violation of any 36 conditions of the special sentence of parole supervision for life, 37 including the conditions imposed by the court pursuant to 38 N.J.S.2C:45-1. In any such proceeding by the Division of Parole, 39 the provisions of subsection c. of section 3 of P.L.1997, c.117 40 (C.30:4-123.51b) authorizing revocation and return to prison shall 41 be applicable to such a defendant, notwithstanding that the 42 defendant may not have been sentenced to or served any portion of 43 a custodial term for conviction of an offense enumerated in 44 subsection a. of this section. 45

c. A person sentenced to a term of parole supervision for life may petition the Superior Court for release from that parole supervision. The judge may grant a petition for release from a special sentence of parole supervision for life only upon proof by

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- 1 clear and convincing evidence that the person has not committed a 2 crime for 15 years since the last conviction or release from 3 incarceration, whichever is later, and that the person is not likely to 4 pose a threat to the safety of others if released from parole 5 supervision. Notwithstanding the provisions of section 22 of 6 P.L.1979, c.441 (C.30:4-123.66), a person sentenced to a term of 7 parole supervision for life may be released from that parole 8 supervision term only by court order as provided in this subsection.
- 9 d. A person who violates a condition of a special sentence of 10 community supervision for life or parole supervision for life 11 imposed pursuant to this section without good cause is guilty of a 12 crime of the third degree. Notwithstanding any other law to the 13 contrary, a person sentenced pursuant to this subsection shall be 14 sentenced to a term of imprisonment, unless the court is clearly 15 convinced that the interests of justice so far outweigh the need to 16 deter this conduct and the interest in public safety that a sentence to 17 imprisonment would be a manifest injustice. Nothing in this 18 subsection shall preclude subjecting a person who violates any 19 condition of a special sentence of parole supervision for life to the 20 provisions of sections 16 through 19 and 21 of P.L.1979, c.441 21 (C.30:4-123.60 through 30:4-123.63 and C.30:4-123.65) pursuant to 22 the provisions of subsection c. of section 3 of P.L.1997, c.117 23 (C.30:4-123.51b).
 - e. A person who, while serving a special sentence of parole supervision for life imposed pursuant to this section, commits a N.J.S.2C:11-3, N.J.S.2C:11-4, violation of N.J.S.2C:11-5, subsection b. of N.J.S.2C:12-1, N.J.S.2C:13-1, section 1 of P.L.1993, c.291 (C.2C:13-6), N.J.S.2C:14-2, N.J.S.2C:14-3, N.J.S.2C:24-4, section 8 of P.L.2017, c.141 (C.2C:24-4.1), N.J.S.2C:18-2 when the offense is a crime of the second degree, or subsection a. of N.J.S.2C:39-4 shall be sentenced to an extended term of imprisonment as set forth in N.J.S.2C:43-7, which term shall, notwithstanding the provisions of N.J.S.2C:43-7 or any other law, be served in its entirety prior to the person's resumption of the term of parole supervision for life.

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- f. The special sentence of parole supervision for life required by this section may include any of the following Internet access conditions:
- (1) Prohibit the person from accessing or using a computer or any other device with Internet capability without the prior written approval of the court except the person may use a computer or any other device with Internet capability in connection with that person's employment or search for employment with the prior approval of the person's parole officer;
- (2) Require the person to submit to periodic unannounced examinations of the person's computer or any other device with Internet capability by a parole officer, law enforcement officer or assigned computer or information technology specialist, including

the retrieval and copying of all data from the computer or device and any internal or external peripherals and removal of such information, equipment or device to conduct a more thorough inspection;

- (3) Require the person to submit to the installation on the person's computer or device with Internet capability, at the person's expense, one or more hardware or software systems to monitor the Internet use;
- (4) Require the person to submit to any other appropriate restrictions concerning the person's use or access of a computer or any other device with Internet capability; and
- (5) Require the person to disclose all passwords used by the person to access any data, information, image, program, signal or file on the person's computer or any other device with Internet capability.

16 (cf: P.L.2017, c.141, s.5)

2. This act shall take effect immediately.

STATEMENT

 This bill addresses an omission in recently enacted legislation that would, upon the legislation's effective date of February 1, 2018, inadvertently change the law to render the State's lifetime parole supervision sentencing law inapplicable to certain convicted sex offenders to whom it currently applies.

Section 2 of P.L.1994, c.130 (C.2C:43-6.4), the lifetime parole supervision law, *requires* a judge imposing a sentence on any person who has been convicted of certain enumerated sex crimes to include a special sentence of parole supervision for life. The law also *allows* the judge, upon motion of the prosecutor, to impose this special sentence for other enumerated sex crimes.

Numerous changes were made to the State's child pornography law pursuant to P.L.2017, c.141, which is effective on February 1, 2018. The changes include establishing more precisely graded child pornography distribution crimes based on the number of items involved. The new law divides subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4, which involves distribution and possession of items depicting the sexual exploitation of a child, into three sub-subparagraphs based on the number of items involved.

Prior to the enactment of P.L.2017, c.141, all violations of paragraph (5) of subsection b. of N.J.S.2C:24-4 had been included in the enumerated crimes that allowed a judge to impose supervision for life upon motion of the prosecutor. That law, among other reforms, specified that certain child pornography possession crimes delineated in subparagraph (b) of paragraph (5) of subsection b. involving large quantities of items are included in the

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1 category for which a judge is required to impose a sentence that includes parole supervision for life without a prosecutor's motion. 2 3 In making this change, the legislation inadvertently omitted adding 4 a reference to subparagraph (a) of paragraph (5) of N.J.S.2C:24-4. 5 This omission will have the effect of preventing judges from 6 imposing lifetime parole supervision when motioned by the 7 prosecutor on certain child pornography distributors who currently 8 would otherwise be subject to sentencing under the lifetime parole 9 supervision law. 10 Any impact of this omission would be avoided by this bill if enacted before the February 1, 2018 effective date of P.L.2017, 11 c.141. 12 13 14 15 16 17 Authorizes court to impose lifetime parole supervision on certain 18 child pornography offenders.

SENATE, No. 3566

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED DECEMBER 4, 2017

Sponsored by:

Senator LINDA R. GREENSTEIN

District 14 (Mercer and Middlesex)

Assemblywoman VALERIE VAINIERI HUTTLE

District 37 (Bergen)

Assemblywoman ANGELA V. MCKNIGHT

District 31 (Hudson)

Assemblyman TROY SINGLETON

District 7 (Burlington)

Assemblyman DANIEL R. BENSON

District 14 (Mercer and Middlesex)

Co-Sponsored by:

Assemblyman Space

SYNOPSIS

Authorizes court to impose lifetime parole supervision on certain child pornography offenders.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 1/9/2018)

1 **AN ACT** concerning the sentencing of certain child pornography offenders and amending P.L.1994, c.130.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1994, c.130 (C.2C:43-6.4) is amended to read as follows:
- 9 2. a. Notwithstanding any provision of law to the contrary, a 10 judge imposing sentence on a person who has been convicted of aggravated sexual assault, sexual assault, aggravated criminal 11 12 sexual contact, kidnapping pursuant to paragraph (2) of subsection 13 c. of N.J.S.2C:13-1, endangering the welfare of a child by engaging 14 in sexual conduct which would impair or debauch the morals of the 15 child pursuant to subsection a. of N.J.S.2C:24-4, endangering the 16 welfare of a child pursuant to paragraph (3) or sub-subparagraph (i) 17 or (ii) of subparagraph (b) of paragraph (5) of subsection b. of 18 N.J.S.2C:24-4, luring, violating a condition of a special sentence of 19 community supervision for life pursuant to subsection d. of this 20 section, or an attempt to commit any of these offenses shall include, 21 in addition to any sentence authorized by this Code, a special 22 sentence of parole supervision for life. Notwithstanding any 23 provision of law to the contrary, a court imposing sentence on a 24 person who has been convicted of endangering the welfare of a 25 child pursuant to paragraph (4) or subparagraph (a) or sub-26 subparagraph (iii) of subparagraph (b) of paragraph (5) of 27 subsection b. of N.J.S.2C:24-4, leader of a child pornography network pursuant to section 8 of P.L.2017, c.141 (C.2C:24-4.1), or 28 29 an attempt to commit either of these offenses shall include, upon 30 motion of the prosecutor, a special sentence of parole supervision 31 for life in addition to any sentence authorized by Title 2C of the 32 New Jersey Statutes, unless the court finds on the record that the 33 special sentence is not needed to protect the community or deter the 34 defendant from future criminal activity.
 - b. The special sentence of parole supervision for life required by this section shall commence immediately upon the defendant's release from incarceration. If the defendant is serving a sentence of incarceration for another offense at the time he completes the custodial portion of the sentence imposed on the present offense, the special sentence of parole supervision for life shall not commence until the defendant is actually released from incarceration for the other offense. Persons serving a special sentence of parole supervision for life shall remain in the legal custody of the Commissioner of Corrections, shall be supervised by the Division of Parole of the State Parole Board, shall be subject to

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S3566 GREENSTEIN

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1 the provisions and conditions set forth in subsection c. of section 3 2 of P.L.1997, c.117 (C.30:4-123.51b) and sections 15 through 19 and 3 21 of P.L.1979, c.441 (C.30:4-123.59 through 30:4-123.63 and 4 30:4-123.65), and shall be subject to conditions appropriate to 5 protect the public and foster rehabilitation. Such conditions may 6 include the requirement that the person comply with the conditions 7 set forth in subsection f. of this section concerning use of a 8 computer or other device with access to the Internet. If the 9 defendant violates a condition of a special sentence of parole 10 supervision for life, the defendant shall be subject to the provisions 11 of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 12 through 30:4-123.63 and 30:4-123.65), and for the purpose of 13 calculating the limitation on time served pursuant to section 21 of P.L.1979, c.441 (C.30:4-123.65) the custodial term imposed upon 14 15 the defendant related to the special sentence of parole supervision 16 for life shall be deemed to be a term of life imprisonment. When the 17 court suspends the imposition of sentence on a defendant who has 18 been convicted of any offense enumerated in subsection a. of this 19 section, the court may not suspend imposition of the special 20 sentence of parole supervision for life, which shall commence 21 immediately, with the Division of Parole of the State Parole Board 22 maintaining supervision over that defendant, including the 23 defendant's compliance with any conditions imposed by the court 24 pursuant to N.J.S.2C:45-1, in accordance with the provisions of this 25 subsection. Nothing contained in this subsection shall prevent the 26 court from at any time proceeding under the provisions of 27 N.J.S.2C:45-1 through N.J.S.2C:45-4 against any such defendant 28 for a violation of any conditions imposed by the court when it 29 suspended imposition of sentence, or prevent the Division of Parole 30 from proceeding under the provisions of sections 16 through 19 and 31 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and 32 C.30:4-123.65) against any such defendant for a violation of any 33 conditions of the special sentence of parole supervision for life, 34 including the conditions imposed by the court pursuant to 35 N.J.S.2C:45-1. In any such proceeding by the Division of Parole, 36 the provisions of subsection c. of section 3 of P.L.1997, c.117 37 (C.30:4-123.51b) authorizing revocation and return to prison shall 38 be applicable to such a defendant, notwithstanding that the 39 defendant may not have been sentenced to or served any portion of 40 a custodial term for conviction of an offense enumerated in 41 subsection a. of this section. 42

c. A person sentenced to a term of parole supervision for life may petition the Superior Court for release from that parole supervision. The judge may grant a petition for release from a special sentence of parole supervision for life only upon proof by clear and convincing evidence that the person has not committed a crime for 15 years since the last conviction or release from incarceration, whichever is later, and that the person is not likely to

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pose a threat to the safety of others if released from parole supervision. Notwithstanding the provisions of section 22 of P.L.1979, c.441 (C.30:4-123.66), a person sentenced to a term of parole supervision for life may be released from that parole supervision term only by court order as provided in this subsection.

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- d. A person who violates a condition of a special sentence of community supervision for life or parole supervision for life imposed pursuant to this section without good cause is guilty of a crime of the third degree. Notwithstanding any other law to the contrary, a person sentenced pursuant to this subsection shall be sentenced to a term of imprisonment, unless the court is clearly convinced that the interests of justice so far outweigh the need to deter this conduct and the interest in public safety that a sentence to imprisonment would be a manifest injustice. Nothing in this subsection shall preclude subjecting a person who violates any condition of a special sentence of parole supervision for life to the provisions of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and C.30:4-123.65) pursuant to the provisions of subsection c. of section 3 of P.L.1997, c.117 (C.30:4-123.51b).
- 21 e. A person who, while serving a special sentence of parole 22 supervision for life imposed pursuant to this section, commits a 23 N.J.S.2C:11-3, N.J.S.2C:11-4, violation of N.J.S.2C:11-5, 24 subsection b. of N.J.S.2C:12-1, N.J.S.2C:13-1, section 1 of 25 P.L.1993, c.291 (C.2C:13-6), N.J.S.2C:14-2, N.J.S.2C:14-3, 26 N.J.S.2C:24-4, section 8 of P.L.2017, c.141 (C.2C:24-4.1), 27 N.J.S.2C:18-2 when the offense is a crime of the second degree, or subsection a. of N.J.S.2C:39-4 shall be sentenced to an extended 28 29 term of imprisonment as set forth in N.J.S.2C:43-7, which term 30 shall, notwithstanding the provisions of N.J.S.2C:43-7 or any other 31 law, be served in its entirety prior to the person's resumption of the 32 term of parole supervision for life.
 - f. The special sentence of parole supervision for life required by this section may include any of the following Internet access conditions:
 - (1) Prohibit the person from accessing or using a computer or any other device with Internet capability without the prior written approval of the court except the person may use a computer or any other device with Internet capability in connection with that person's employment or search for employment with the prior approval of the person's parole officer;
 - (2) Require the person to submit to periodic unannounced examinations of the person's computer or any other device with Internet capability by a parole officer, law enforcement officer or assigned computer or information technology specialist, including the retrieval and copying of all data from the computer or device and any internal or external peripherals and removal of such

1 information, equipment or device to conduct a more thorough 2 inspection;

- (3) Require the person to submit to the installation on the person's computer or device with Internet capability, at the person's expense, one or more hardware or software systems to monitor the Internet use;
- (4) Require the person to submit to any other appropriate restrictions concerning the person's use or access of a computer or any other device with Internet capability; and
- (5) Require the person to disclose all passwords used by the person to access any data, information, image, program, signal or file on the person's computer or any other device with Internet capability.

(cf: P.L.2017, c.141, s.5)

2. This act shall take effect immediately.

STATEMENT

 This bill addresses an omission in recently enacted legislation that would, upon the legislation's effective date of February 1, 2018, inadvertently change the law to render the State's lifetime parole supervision sentencing law inapplicable to certain convicted sex offenders to whom it currently applies.

Section 2 of P.L.1994, c.130 (C.2C:43-6.4), the lifetime parole supervision law, *requires* a judge imposing a sentence on any person who has been convicted of certain enumerated sex crimes to include a special sentence of parole supervision for life. The law also *allows* the judge, upon motion of the prosecutor, to impose this special sentence for other enumerated sex crimes.

Numerous changes were made to the State's child pornography law pursuant to P.L.2017, c.141, which is effective on February 1, 2018. The changes include establishing more precisely graded child pornography distribution crimes based on the number of items involved. The new law divides subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4, which involves distribution and possession of items depicting the sexual exploitation of a child, into three sub-subparagraphs based on the number of items involved.

Prior to the enactment of P.L.2017, c.141, all violations of paragraph (5) of subsection b. of N.J.S.2C:24-4 had been included in the enumerated crimes that allowed a judge to impose supervision for life upon motion of the prosecutor. That law, among other reforms, specified that certain child pornography possession crimes delineated in subparagraph (b) of paragraph (5) of subsection b. involving large quantities of items are included in the category for which a judge is required to impose a sentence that includes parole supervision for life without a prosecutor's motion.

S3566 GREENSTEIN

- In making this change, the legislation inadvertently omitted adding a reference to subparagraph (a) of paragraph (5) of N.J.S.2C:24-4.
- This omission will have the effect of preventing judges from imposing lifetime parole supervision when motioned by the prosecutor on certain child pornography distributors who currently would otherwise be subject to sentencing under the lifetime parole supervision law.
- Any impact of this omission would be avoided by this bill if enacted before the February 1, 2018 effective date of P.L.2017, c.141.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE, No. 3566

STATE OF NEW JERSEY

DATED: DECEMBER 11, 2017

The Senate Law and Public Safety Committee reports favorably Senate Bill No. 3566.

As reported by the committee, this bill addresses an omission in recently enacted legislation that would, upon the legislation's effective date of February 1, 2018, inadvertently change the law to render the State's lifetime parole supervision sentencing law inapplicable to certain convicted sex offenders to whom it currently applies.

Section 2 of P.L.1994, c.130 (C.2C:43-6.4), the lifetime parole supervision law, *requires* a judge imposing a sentence on any person who has been convicted of certain enumerated sex crimes to include a special sentence of parole supervision for life. The law also *allows* the judge, upon motion of the prosecutor, to impose this special sentence for other enumerated sex crimes.

Numerous changes were made to the State's child pornography law pursuant to P.L.2017, c.141, which is effective on February 1, 2018. The changes include establishing more precisely graded child pornography distribution crimes based on the number of items involved. The new law divides subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4, which involves distribution and possession of items depicting the sexual exploitation of a child, into three sub-subparagraphs based on the number of items involved.

Prior to the enactment of P.L.2017, c.141, all violations of paragraph (5) of subsection b. of N.J.S.2C:24-4 had been included in the enumerated crimes that allowed a judge to impose supervision for life upon motion of the prosecutor. That law, among other reforms, specified that certain child pornography possession crimes delineated in subparagraph (b) of paragraph (5) of subsection b. involving large quantities of items are included in the category for which a judge is required to impose a sentence that includes parole supervision for life without a prosecutor's motion. In making this change, the legislation inadvertently omitted adding a reference to subparagraph (a) of paragraph (5) of N.J.S.2C:24-4.

This omission will have the effect of preventing judges, when motioned by the prosecutor, from imposing lifetime parole supervision on certain child pornography distributors who currently would otherwise be subject to sentencing under the lifetime parole supervision law.

Any impact of this omission would be avoided by this bill if enacted before the February 1, 2018 effective date of P.L.2017, c.141.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 3566

STATE OF NEW JERSEY

DATED: DECEMBER 18, 2017

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 3566.

This bill addresses an omission in recently enacted legislation that would, upon the legislation's effective date of February 1, 2018, inadvertently change the law to render the State's lifetime parole supervision sentencing law inapplicable to certain convicted sex offenders to whom it currently applies.

Section 2 of P.L.1994, c.130 (C.2C:43-6.4), the lifetime parole supervision law, *requires* a judge imposing a sentence on any person who has been convicted of certain enumerated sex crimes to include a special sentence of parole supervision for life. The law also *allows* the judge, upon motion of the prosecutor, to impose this special sentence for other enumerated sex crimes.

Numerous changes were made to the State's child pornography law pursuant to P.L.2017, c.141, which is effective on February 1, 2018. The changes include establishing more precisely graded child pornography distribution crimes based on the number of items involved. The new law divides subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4, which involves distribution and possession of items depicting the sexual exploitation of a child, into three sub-subparagraphs based on the number of items involved.

Prior to the enactment of P.L.2017, c.141, all violations of paragraph (5) of subsection b. of N.J.S.2C:24-4 had been included in the enumerated crimes that allowed a judge to impose supervision for life upon motion of the prosecutor. That law, among other reforms, specified that certain child pornography possession crimes delineated in subparagraph (b) of paragraph (5) of subsection b. involving large quantities of items are included in the category for which a judge is required to impose a sentence that includes parole supervision for life without a prosecutor's motion. In making this change, the legislation inadvertently omitted adding a reference to subparagraph (a) of paragraph (5) of N.J.S.2C:24-4.

This omission will have the effect of preventing judges, when motioned by the prosecutor, from imposing lifetime parole supervision on certain child pornography distributors who currently would otherwise be subject to sentencing under the lifetime parole supervision law.

Any impact of this omission would be avoided by this bill if enacted before the February 1, 2018 effective date of P.L.2017, c.141.

FISCAL IMPACT:

This bill has not been certified as requiring a Fiscal Note.

ASSEMBLY, No. 5277

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED DECEMBER 7, 2017

Sponsored by:

Assemblywoman VALERIE VAINIERI HUTTLE
District 37 (Bergen)
Assemblywoman ANGELA V. MCKNIGHT
District 31 (Hudson)
Assemblyman TROY SINGLETON
District 7 (Burlington)
Assemblyman DANIEL R. BENSON
District 14 (Mercer and Middlesex)

Co-Sponsored by: Assemblyman Space

SYNOPSIS

Authorizes court to impose lifetime parole supervision on certain child pornography offenders.



(Sponsorship Updated As Of: 1/9/2018)

AN ACT concerning the sentencing of certain child pornography 2 offenders and amending P.L.1994, c.130.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1994, c.130 (C.2C:43-6.4) is amended to read as follows:
- 9 2. a. Notwithstanding any provision of law to the contrary, a 10 judge imposing sentence on a person who has been convicted of aggravated sexual assault, sexual assault, aggravated criminal 11 12 sexual contact, kidnapping pursuant to paragraph (2) of subsection 13 c. of N.J.S.2C:13-1, endangering the welfare of a child by engaging 14 in sexual conduct which would impair or debauch the morals of the 15 child pursuant to subsection a. of N.J.S.2C:24-4, endangering the 16 welfare of a child pursuant to paragraph (3) or sub-subparagraph (i) 17 or (ii) of subparagraph (b) of paragraph (5) of subsection b. of 18 N.J.S.2C:24-4, luring, violating a condition of a special sentence of 19 community supervision for life pursuant to subsection d. of this 20 section, or an attempt to commit any of these offenses shall include, 21 in addition to any sentence authorized by this Code, a special 22 sentence of parole supervision for life. Notwithstanding any 23 provision of law to the contrary, a court imposing sentence on a 24 person who has been convicted of endangering the welfare of a 25 child pursuant to paragraph (4) or subparagraph (a) or sub-26 subparagraph (iii) of subparagraph (b) of paragraph (5) of 27 subsection b. of N.J.S.2C:24-4, leader of a child pornography network pursuant to section 8 of P.L.2017, c.141 (C.2C:24-4.1), or 28 29 an attempt to commit either of these offenses shall include, upon 30 motion of the prosecutor, a special sentence of parole supervision 31 for life in addition to any sentence authorized by Title 2C of the 32 New Jersey Statutes, unless the court finds on the record that the 33 special sentence is not needed to protect the community or deter the 34 defendant from future criminal activity.
 - The special sentence of parole supervision for life required by this section shall commence immediately upon the defendant's release from incarceration. If the defendant is serving a sentence of incarceration for another offense at the time he completes the custodial portion of the sentence imposed on the present offense, the special sentence of parole supervision for life shall not commence until the defendant is actually released from incarceration for the other offense. Persons serving a special sentence of parole supervision for life shall remain in the legal custody of the Commissioner of Corrections, shall be supervised by the Division of Parole of the State Parole Board, shall be subject to

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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1 the provisions and conditions set forth in subsection c. of section 3 2 of P.L.1997, c.117 (C.30:4-123.51b) and sections 15 through 19 and 3 21 of P.L.1979, c.441 (C.30:4-123.59 through 30:4-123.63 and 4 30:4-123.65), and shall be subject to conditions appropriate to 5 protect the public and foster rehabilitation. Such conditions may 6 include the requirement that the person comply with the conditions 7 set forth in subsection f. of this section concerning use of a 8 computer or other device with access to the Internet. If the 9 defendant violates a condition of a special sentence of parole 10 supervision for life, the defendant shall be subject to the provisions 11 of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 12 through 30:4-123.63 and 30:4-123.65), and for the purpose of 13 calculating the limitation on time served pursuant to section 21 of P.L.1979, c.441 (C.30:4-123.65) the custodial term imposed upon 14 15 the defendant related to the special sentence of parole supervision 16 for life shall be deemed to be a term of life imprisonment. When the 17 court suspends the imposition of sentence on a defendant who has 18 been convicted of any offense enumerated in subsection a. of this 19 section, the court may not suspend imposition of the special 20 sentence of parole supervision for life, which shall commence 21 immediately, with the Division of Parole of the State Parole Board 22 maintaining supervision over that defendant, including the 23 defendant's compliance with any conditions imposed by the court 24 pursuant to N.J.S.2C:45-1, in accordance with the provisions of this 25 subsection. Nothing contained in this subsection shall prevent the 26 court from at any time proceeding under the provisions of 27 N.J.S.2C:45-1 through N.J.S.2C:45-4 against any such defendant 28 for a violation of any conditions imposed by the court when it 29 suspended imposition of sentence, or prevent the Division of Parole 30 from proceeding under the provisions of sections 16 through 19 and 31 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and 32 C.30:4-123.65) against any such defendant for a violation of any 33 conditions of the special sentence of parole supervision for life, 34 including the conditions imposed by the court pursuant to 35 N.J.S.2C:45-1. In any such proceeding by the Division of Parole, 36 the provisions of subsection c. of section 3 of P.L.1997, c.117 37 (C.30:4-123.51b) authorizing revocation and return to prison shall 38 be applicable to such a defendant, notwithstanding that the 39 defendant may not have been sentenced to or served any portion of 40 a custodial term for conviction of an offense enumerated in 41 subsection a. of this section. 42

c. A person sentenced to a term of parole supervision for life may petition the Superior Court for release from that parole supervision. The judge may grant a petition for release from a special sentence of parole supervision for life only upon proof by clear and convincing evidence that the person has not committed a crime for 15 years since the last conviction or release from incarceration, whichever is later, and that the person is not likely to

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pose a threat to the safety of others if released from parole supervision. Notwithstanding the provisions of section 22 of P.L.1979, c.441 (C.30:4-123.66), a person sentenced to a term of parole supervision for life may be released from that parole supervision term only by court order as provided in this subsection.

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- d. A person who violates a condition of a special sentence of community supervision for life or parole supervision for life imposed pursuant to this section without good cause is guilty of a crime of the third degree. Notwithstanding any other law to the contrary, a person sentenced pursuant to this subsection shall be sentenced to a term of imprisonment, unless the court is clearly convinced that the interests of justice so far outweigh the need to deter this conduct and the interest in public safety that a sentence to imprisonment would be a manifest injustice. Nothing in this subsection shall preclude subjecting a person who violates any condition of a special sentence of parole supervision for life to the provisions of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and C.30:4-123.65) pursuant to the provisions of subsection c. of section 3 of P.L.1997, c.117 (C.30:4-123.51b).
- 21 e. A person who, while serving a special sentence of parole 22 supervision for life imposed pursuant to this section, commits a 23 N.J.S.2C:11-3, N.J.S.2C:11-4, violation of N.J.S.2C:11-5, 24 subsection b. of N.J.S.2C:12-1, N.J.S.2C:13-1, section 1 of 25 P.L.1993, c.291 (C.2C:13-6), N.J.S.2C:14-2, N.J.S.2C:14-3, 26 N.J.S.2C:24-4, section 8 of P.L.2017, c.141 (C.2C:24-4.1), 27 N.J.S.2C:18-2 when the offense is a crime of the second degree, or subsection a. of N.J.S.2C:39-4 shall be sentenced to an extended 28 29 term of imprisonment as set forth in N.J.S.2C:43-7, which term 30 shall, notwithstanding the provisions of N.J.S.2C:43-7 or any other 31 law, be served in its entirety prior to the person's resumption of the 32 term of parole supervision for life.
 - f. The special sentence of parole supervision for life required by this section may include any of the following Internet access conditions:
 - (1) Prohibit the person from accessing or using a computer or any other device with Internet capability without the prior written approval of the court except the person may use a computer or any other device with Internet capability in connection with that person's employment or search for employment with the prior approval of the person's parole officer;
 - (2) Require the person to submit to periodic unannounced examinations of the person's computer or any other device with Internet capability by a parole officer, law enforcement officer or assigned computer or information technology specialist, including the retrieval and copying of all data from the computer or device and any internal or external peripherals and removal of such

1 information, equipment or device to conduct a more thorough 2 inspection;

- (3) Require the person to submit to the installation on the person's computer or device with Internet capability, at the person's expense, one or more hardware or software systems to monitor the Internet use;
- (4) Require the person to submit to any other appropriate restrictions concerning the person's use or access of a computer or any other device with Internet capability; and
- (5) Require the person to disclose all passwords used by the person to access any data, information, image, program, signal or file on the person's computer or any other device with Internet capability.

(cf: P.L.2017, c.141, s.5)

2. This act shall take effect immediately.

STATEMENT

 This bill addresses an omission in recently enacted legislation that would, upon the legislation's effective date of February 1, 2018, inadvertently change the law to render the State's lifetime parole supervision sentencing law inapplicable to certain convicted sex offenders to whom it currently applies.

Section 2 of P.L.1994, c.130 (C.2C:43-6.4), the lifetime parole supervision law, *requires* a judge imposing a sentence on any person who has been convicted of certain enumerated sex crimes to include a special sentence of parole supervision for life. The law also *allows* the judge, upon motion of the prosecutor, to impose this special sentence for other enumerated sex crimes.

Numerous changes were made to the State's child pornography law pursuant to P.L.2017, c.141, which is effective on February 1, 2018. The changes include establishing more precisely graded child pornography distribution crimes based on the number of items involved. The new law divides subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4, which involves distribution and possession of items depicting the sexual exploitation of a child, into three sub-subparagraphs based on the number of items involved.

Prior to the enactment of P.L.2017, c.141, all violations of paragraph (5) of subsection b. of N.J.S.2C:24-4 had been included in the enumerated crimes that allowed a judge to impose supervision for life upon motion of the prosecutor. That law, among other reforms, specified that certain child pornography possession crimes delineated in subparagraph (b) of paragraph (5) of subsection b. involving large quantities of items are included in the category for which a judge is required to impose a sentence that includes parole supervision for life without a prosecutor's motion.

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- In making this change, the legislation inadvertently omitted adding a reference to subparagraph (a) of paragraph (5) of N.J.S.2C:24-4.
- This omission will have the effect of preventing judges from imposing lifetime parole supervision when motioned by the prosecutor on certain child pornography distributors who currently
- 6 would otherwise be subject to sentencing under the lifetime parole7 supervision law.
- Any impact of this omission would be avoided by this bill if enacted before the February 1, 2018 effective date of P.L.2017, c.141.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 5277

STATE OF NEW JERSEY

DATED: DECEMBER 18, 2017

The Assembly Judiciary Committee reports favorably Assembly Bill No. 5277.

This bill addresses an omission in recently enacted legislation that would inadvertently change the law to render the State's lifetime parole supervision sentencing law inapplicable to certain convicted sex offenders to whom it currently applies. The enactment takes effect February 1, 2018.

Section 2 of P.L.1994, c.130 (C.2C:43-6.4), the lifetime parole supervision law, requires a judge imposing a sentence on any person who has been convicted of certain enumerated sex crimes to include a special sentence of parole supervision for life. The law also provides that the court, upon motion of the prosecutor, shall impose this special sentence for other enumerated sex crimes unless the court finds on the record that the special sentence is not needed to protect the community or deter the defendant from future criminal activity.

P.L.2017, c.141, which is effective on February 1, 2018, made numerous changes to the State's child pornography law. The changes include establishing more precisely graded child pornography distribution crimes based on the number of items involved. The new law divides subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4, which involves distribution and possession of items depicting the sexual exploitation of a child, into three sub-subparagraphs based on the number of items involved.

Prior to the enactment of P.L.2017, c.141, all violations of paragraph (5) of subsection b. of N.J.S.2C:24-4 had been included in the enumerated crimes that allowed a judge to impose parole supervision for life upon motion of the prosecutor. That enactment, among other provisions, specified that certain child pornography possession crimes delineated in subparagraph (b) of paragraph (5) of subsection b. involving large quantities of items are included in the category for which a judge is required to impose a sentence that includes parole supervision for life without a prosecutor's motion. In making this change, the legislation inadvertently omitted adding a reference to subparagraph (a) of paragraph (5) of N.J.S.2C:24-4.

This omission will have the effect of preventing judges from imposing lifetime parole supervision on certain child pornography distributors, upon motion of the prosecutor. These child pornography distributors currently would otherwise be subject to sentencing under the lifetime parole supervision law.

Any impact of this omission would be avoided if this bill is enacted before the February 1, 2018 effective date of P.L.2017, c.141.