# 34:1B-247 et. al

#### LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

		U U		State Eaw Elorary			
LAWS OF:	2017	CHAPTER	: 313				
NJSA:	34:1B-247 et. al (Revises tax credit transfer provisions for certain tax incentive programs and revises certain tax treatment of tax credit transfer certificates.)						
BILL NO:	S3305	(Substituted	d for A5035)				
SPONSOR(S)	Sarlo and others						
DATE INTRODUCED: 6/12/2017							
COMMITTEE:	ASSE	MBLY: Ap	propriations				
	SENA	TE: Bu	dget & Appropriatior	ns			
AMENDED DURING PASSAGE: No							
DATE OF PASSAGE: ASSEMBLY: 1/8/2018							
		SENATE:	6/22/2017				
DATE OF APPROVAL: 1/16/2018							
FOLLOWING ARE ATTACHED IF AVAILABLE:							
FINAL	TEXT OF BILL	nacted)	Yes				
S3305 SPONSOR'S STATEMENT: (Begins on page 25 of introduced bill) Yes							
COMMITTEE STATEMENT:			ī:	ASSEMBLY:	Yes		
				SENATE:	Yes		
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at www.njleg.state.nj.us)							
	FLOOR AMEN	IDMENT STA	ATEMENT:		No		

			110
	LEGISLATIVE FISCAL ESTIMATE:		Yes
A5035			
	SPONSOR'S STATEMENT: (Begins on page 2	5 of introduced bill)	Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes
		SENATE:	No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:	No	
LEGISLATIVE FISCAL ESTIMATE:	(continued)	Yes

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njstate</u>	lib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RH/CL

#### §6 - Note

#### P.L. 2017, CHAPTER 313, *approved January 16, 2018* Senate Committee Substitute for Senate, No. 3305

1 AN ACT concerning certain tax incentive programs and the 2 provisions associated with tax credit transfer certificates, 3 revising the tax treatment of those tax credit transfer certificates, 4 and amending various parts of the statutory law. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 6 of P.L.2011, c.149 (C.34:1B-247) is amended to 10 read as follows: 11 6. a. (1) The combined value of all credits approved by the authority pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) and 12 13 P.L.2011, c.149 (C.34:1B-242 et al.) prior to December 31, 2013 14 shall not exceed \$1,750,000,000, except as may be increased by the 15 authority as set forth in paragraph (5) of subsection a. of section 35 of P.L.2009, c.90 (C.34:1B-209.3). Following the enactment of the 16 17 "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.), there shall be no monetary cap on the value 18 of credits approved by the authority attributable to the program 19 20 pursuant to the "New Jersey Economic Opportunity Act of 2013," 21 P.L.2013, c.161 (C.52:27D-489p et al.). 22 (2) (Deleted by amendment, P.L.2013, c.161). 23 (3) (Deleted by amendment, P.L.2013, c.161). 24 (4) (Deleted by amendment, P.L.2013, c.161). 25 (5) (Deleted by amendment, P.L.2013, c.161). b. (1) A business shall submit an application for tax credits 26 prior to July 1, 2019. The authority shall not approve an application 27 28 for tax credits unless the application was submitted prior to July 1, 29 2019. (2) (a) A business shall submit its documentation indicating that 30 it has met the capital investment and employment requirements 31 32 specified in the incentive agreement for certification of its tax credit 33 amount within three years following the date of approval of its 34 application by the authority. The authority shall have the discretion 35 to grant two six-month extensions of this deadline. Except as 36 provided in subparagraph (b) of this paragraph, in no event shall the 37 incentive effective date occur later than four years following the 38 date of approval of an application by the authority. 39 (b) As of the effective date of P.L.2015, c.252, a business which 40 applied for the tax credit prior to July 1, 2014 under P.L.2011, 41 c.149 (C.34:1B-242 et al.), shall submit its documentation to the

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

authority no later than July 28, 2018, indicating that it has met the
 capital investment and employment requirements specified in the
 incentive agreement for certification of its tax credit amount.

4 (3) Full-time employment for an accounting or privilege period
5 shall be determined as the average of the monthly full-time
6 employment for the period.

7 (4) A business seeking a credit for a mega project shall apply for
8 the credit within four years after the effective date of the "New
9 Jersey Economic Opportunity Act of 2013," P.L.2013, c.161
10 (C.52:27D-489p et al.).

11 c. (1) In conducting its annual review, the authority may 12 require a business to submit any information determined by the 13 authority to be necessary and relevant to its review.

14 The credit amount for any tax period for which the 15 documentation of a business's credit amount remains uncertified as 16 of a date three years after the closing date of that period shall be 17 forfeited, although credit amounts for the remainder of the years of 18 the eligibility period shall remain available to it.

19 The credit amount may be taken by the tax certificate holder for 20 the tax period for which it was issued or may be carried forward for 21 use by the tax certificate holder in any of the next 20 successive tax 22 periods, and shall expire thereafter. The tax certificate holder may 23 transfer the tax credit amount on or after the date of issuance or at 24 any time within three years of the date of issuance for use by the 25 transferee in the tax period [during] for which it was [transferred] issued or in any of the next [three] 20 successive tax periods. 26 27 Notwithstanding the foregoing, no more than the amount of tax 28 credits equal to the total credit amount divided by the duration of 29 the eligibility period in years may be taken in any tax period.

30 (2) Credits granted to a partnership shall be passed through to
31 the partners, members, or owners, respectively, pro-rata or pursuant
32 to an executed agreement among the partners, members, or owners
33 documenting an alternate distribution method provided to the
34 Director of the Division of Taxation in the Department of the
35 Treasury accompanied by any additional information as the director
36 may require.

(3) The amount of credit allowed may be applied against the tax
liability otherwise due pursuant to section 5 of P.L.1945, c.162
(C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132
(C.54:18A-2 and C.54:18A-3), pursuant to section 1 of P.L.1950,
c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.

d. (1) If, in any tax period, the business reduces the total
number of full-time employees in its Statewide workforce by more
than 20 percent from the number of full-time employees in its
Statewide workforce in the last tax period prior to the credit amount
approval under section 3 of P.L.2011, c.149 (C.34:1B-244), then the
business shall forfeit its credit amount for that tax period and each

subsequent tax period, until the first tax period for which
 documentation demonstrating the restoration of the business's
 Statewide workforce to the threshold levels required by this
 paragraph has been reviewed and approved by the authority, for
 which tax period and each subsequent tax period the full amount of
 the credit shall be allowed.

7 (2) If, in any tax period, the number of full-time employees 8 employed by the business at the qualified business facility located 9 within a qualified incentive area drops below 80 percent of the 10 number of new and retained full-time jobs specified in the incentive 11 agreement, then the business shall forfeit its credit amount for that 12 tax period and each subsequent tax period, until the first tax period 13 for which documentation demonstrating the restoration of the 14 number of full-time employees employed by the business at the 15 qualified business facility to 80 percent of the number of jobs 16 specified in the incentive agreement.

(3) (a) If the qualified business facility is sold by the owner in
whole or in part during the eligibility period, the new owner shall
not acquire the capital investment of the seller and the seller shall
forfeit all credits for the tax period in which the sale occurs and all
subsequent tax periods, provided however that any credits of the
business shall remain unaffected.

23 (b) In connection with a regional distribution facility of 24 foodstuffs, the business entity or entities which own or lease the 25 facility shall qualify as a business regardless of: (i) the type of the 26 business entity or entities which own or lease the facility; (ii) the 27 ownership or leasing of the facility by more than one business 28 entity; or (iii) the ownership of the business entity or entities which 29 own or lease the facility. The ownership or leasing, whether by 30 members, shareholders, partners, or other owners of the business 31 entity or entities, shall be treated as ownership or leasing by 32 affiliates. The members, shareholders, partners, or other ownership 33 or leasing participants and others that are tenants in the facility shall 34 be treated as affiliates for the purpose of counting the full-time 35 employees and capital investments in the facility. The business 36 entity or entities may distribute credits to members, shareholders, 37 partners, or other ownership or leasing participants in accordance 38 with their respective interests. If the business entity or entities or 39 their members, shareholders, partners, or other ownership or leasing 40 participants lease space in the facility to members, shareholders, 41 partners, or other ownership or leasing participants or others as 42 tenants in the facility, the leases shall be treated as a lease to an 43 affiliate, and the business entity or entities shall not be subject to forfeiture of the credits. For the purposes of this section, leasing 44 45 shall include subleasing and tenants shall include subtenants.

46 (4) (a) For a project located within a Garden State Growth Zone,47 if, in any tax period, the number of full-time employees employed

1 by the business at the qualified business facility located within a 2 qualified incentive area increases above the number of full-time 3 employees specified in the incentive agreement, then the business 4 shall be entitled to an increased base credit amount for that tax 5 period and each subsequent tax period, for each additional full-time 6 employee added above the number of full-time employees specified 7 in the incentive agreement, until the first tax period for which 8 documentation demonstrating a reduction of the number of full-time 9 employees employed by the business at the qualified business 10 facility, at which time the tax credit amount will be adjusted 11 accordingly pursuant to this section.

12 (b) For a project located within a Garden State Growth Zone 13 which qualifies under the "Municipal Rehabilitation and Economic 14 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or which 15 contains a Tourism District as established pursuant to section 5 of 16 P.L.2011, c.18 (C.5:12-219) and regulated by the Casino 17 Reinvestment Development Authority, and which qualifies for a tax 18 credit pursuant to subsubparagraph (ii) of subparagraphs (a) through 19 (e) of paragraph (6) of subsection d. of section 5 of P.L.2011, c.149 20 (C.34:1B-246), if, in any tax period the number of full-time 21 employees employed by the business at the qualified business 22 facility located within a qualified incentive area increases above the 23 number of full-time employees specified in the incentive agreement 24 such that the business shall then meet the minimum number of 25 employees required in subparagraph (b), (c), (d), or (e) of paragraph 26 (6) of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246), 27 then the authority shall recalculate the total tax credit amount per 28 full-time job by using the certified capital investment of the project 29 allowable under the applicable subsubparagraph and the number of 30 full-time jobs certified on the date of the recalculation and applying 31 those numbers to subparagraph (b), (c), (d), or (e) of paragraph (6) 32 of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246), 33 until the first tax period for which documentation demonstrating a 34 reduction of the number of full-time employees employed by the 35 business at the qualified business facility, at which time the tax 36 credit amount shall be adjusted accordingly pursuant to this section. 37 The authority shall not enter into an incentive agreement e.

with a business that has previously received incentive agreement
with a business that has previously received incentives pursuant to
the "Business Retention and Relocation Assistance Act," P.L.1996,
c.25 (C.34:1B-112 et seq.), the "Business Employment Incentive
Program Act," P.L.1996, c.26 (C.34:1B-124 et seq.), or any other
program administered by the authority unless:

(1) the business has satisfied all of its obligations underlying the
previous award of incentives or is compliant with section 4 of
P.L.2011, c.149 (C.34:1B-245); or

46 (2) the capital investment incurred and new or retained full-time47 jobs pledged by the business in the new incentive agreement are

separate and apart from any capital investment or jobs underlying
 the previous award of incentives.

3 f. A business which has already applied for a tax credit 4 incentive award prior to the effective date of the "New Jersey 5 Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-6 489p et al.), but who has not yet been approved for the tax credits, 7 or has not executed an agreement with the authority, may proceed 8 under that application or seek to amend the application or reapply 9 for a tax credit incentive award for the same project or any part 10 thereof for the purpose of availing itself of any more favorable 11 provisions of the program.

- 12 (cf: P.L.2015, c.252, s.4)
- 13

14 2. Section 7 of P.L.2011, c.149 (C.34:1B-248) is amended to 15 read as follows:

16 7. A business may apply to the Director of the Division of 17 Taxation in the Department of the Treasury and the chief executive 18 officer of the authority for a tax credit transfer certificate, covering 19 one or more years, in lieu of the business being allowed any amount 20 of the credit against the tax liability of the business. The tax credit 21 transfer certificate, upon receipt thereof by the business from the 22 director and the chief executive officer of the authority, may be sold 23 or assigned, in full or in part, in an amount not less than \$25,000, to 24 any other person that may have a tax liability pursuant to section 5 25 of P.L.1945, c.162 (C.54:10A-5), pursuant to sections 2 and 3 of 26 P.L.1945, c.132 (C.54:18A-2 and 54:18A-3), pursuant to section 1 27 of P.L.1950, c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5. 28 The certificate provided to the business shall include a statement 29 waiving the business's right to claim that amount of the credit 30 against the taxes that the business has elected to sell or assign. The 31 sale or assignment of any amount of a tax credit transfer certificate 32 allowed under this section shall not be exchanged for consideration 33 received by the business of less than 75 percent of the transferred 34 credit amount before considering any further discounting to present 35 value which shall be permitted, except that the 75 percent minimum 36 measure of consideration shall not apply to the sale or assignment 37 of a tax credit transfer certificate to an affiliate irrespective of 38 whether the affiliate met the capital investment and employment 39 requirements specified in the incentive agreement. Any amount of 40 a tax credit transfer certificate used by a purchaser or assignee against a tax liability shall be subject to the same limitations and 41 42 conditions that apply to the use of the credit by the business that 43 originally applied for and was allowed the credit.

44 (cf: P.L.2014, c.63, s.6)

45

46 3. Section 10 of P.L.2014, c.63 (C.34:1B-251) is amended to 47 read as follows: 1 10. a. For the purposes of this section:

2 "Authority" means the New Jersey Economic Development
3 Authority established pursuant to section 4 of P.L.1974, c.80
4 (C.34:1B-4).

5 "Government entity" means the State government, a local unit of6 government, or a State or local government agency or authority.

7 "Providing public infrastructure" means undertaking and paying
8 for the construction of public infrastructure; contributing money or
9 paying debt service for the construction of public infrastructure; or
10 deeding land to a government entity for use as public infrastructure.

11 "Public infrastructure" means: (1) buildings and structures, such 12 as schools; fire houses; police stations; recreation centers; public 13 works garages; and water and sewer treatment and pumping 14 facilities; (2) open space with improvements such as athletic fields; 15 playgrounds; planned parks; (3) open space without improvements; 16 and (4) public transportation facilities such as train stations and public parking facilities. To qualify as public infrastructure under 17 18 this section, the facilities, land, or both, shall have a minimum fair 19 market value of \$5 million; provided, however, that multiple lands 20 and facilities, valued individually at less than \$5 million, that are 21 part of the same redevelopment project may be aggregated to 22 achieve the minimum \$5 million requirement. In the case of open 23 space without improvements, the land shall have a minimum fair 24 market value of at least \$1 million prior to its dedication as open 25 space. Sidewalks, streets, roads, ramps, and jug handles shall not 26 be deemed public infrastructure for the purposes of this section.

27 "Tax credit" means a credit equal to 100 percent of the
28 applicant's cost of providing public infrastructure for use to offset a
29 tax liability.

"Tax liability" means a liability for the taxes imposed pursuant to
the "Corporation Business Tax (1945)," P.L.1945, c.162 (C.54:10A1 et seq.), and liability for basic, general, additional, and
supplemental realty transfer fees imposed pursuant to P.L.1968,
c.49 (C.46:15-5 et seq.), as amended and supplemented.

35 "Urban transit hub municipality" means an urban transit hub
36 municipality, as defined in section 2 of P.L.2011, c.149 (C.34:1B37 243).

b. Commencing with October 24, 2014, the effective date of P.L.2014, c.63 (C.34:1B-251 et al.), and ending on December 31 of the fifth complete year next following, an applicant that has agreed to, or has provided, public infrastructure may apply to the New Jersey Economic Development Authority for a tax credit under the following conditions:

(1) The applicant or another entity by contract or development
agreement either makes a new capital investment in an amount
equal to or greater than \$10,000,000 at any time during the term set
forth in this subsection, or causes another entity by contract or

### SCS for **S3305**

7

development agreement to construct a building, complex of
 buildings or other similar structures or facilities, which relies on the
 completed public infrastructure and completes construction during
 the term set forth in this subsection.

5 (2) The applicant has not received a tax credit under the "Grow
6 New Jersey Assistance Program" established by section 3 of
7 P.L.2011, c.149 (C.34:1B-244).

8 (3) The applicant has not received a grant under a State or a
9 local Economic Redevelopment and Growth Grant program
10 pursuant to section 4 or section 5 of P.L.2009, c.90 (C.52:27D-489d
11 or C.52:27D-489e).

(4) The applicant is not a "Garden State Growth Zone
Development Entity," as defined in section 23 of P.L.2013, c.161
(C.52:27D-489r).

(5) The applicant is not partnered with the New Jersey Sportsand Exposition Authority for the capital investment pursuant to thissection.

c. The New Jersey Economic Development Authority shall 18 19 grant an application for a tax credit if the government entity 20 receiving the public infrastructure adopts a resolution and files it 21 with the authority, consenting to the award of the tax credit and the 22 ownership of the public infrastructure is transferred to that 23 government entity, and either: (1) the construction commences after 24 January 1, 2013; (2) the construction is completed, as evidenced by 25 a certificate of occupancy or other certificate of completion, after 26 January 1, 2013; (3) the first monetary or debt service payment 27 occurs after January 1, 2013; or (4) the land is deeded to the 28 government entity after January 1, 2013.

d. (1) (a) Except as provided in subparagraph (b) of this
paragraph, the total amount of tax credits that may be awarded to an
eligible applicant for a single project shall not exceed \$5,000,000.

32 (b) In the case of an applicant engaged in a brownfields 33 redevelopment project comprising park and infrastructure 34 development within an urban transit hub municipality, the total 35 amount of tax credits the authority may award to the applicant shall 36 not exceed \$2,000,000 cumulative of all applications submitted 37 under this section by the applicant. As used in this subparagraph, "applicant" means an entity applying for a tax credit pursuant to 38 39 subsection b. of this section and shall include its subsidiaries, its 40 parent, affiliated entities, and common principal owners.

41 (c) The total value of all tax credits approved by the authority
42 pursuant to this section shall not exceed \$22,000,000.

(2) A tax credit granted pursuant to this section may be
transferred in the same manner as tax credits are transferred [under
section 33 of P.L.2009, c.90 (C.34:1B-209.1)] pursuant to section 7
of P.L.2011, c.149 (C.34:1B-248) and utilized in the same manner

1 as provided pursuant to paragraph (1) of subsection c. of section 6 2 of P.L.2011, c.149 (C.34:1B-247). 3 (3) Except for the limitations set forth in paragraph (1) of this 4 subsection, nothing in this section shall prohibit an applicant from 5 applying for and being awarded multiple tax credit awards based on 6 separate public infrastructure projects. 7 e. The chief executive of the authority, in consultation with the 8 Director of the Division of Taxation in the Department of the 9 Treasury, may adopt rules and regulations pursuant to the 10 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 11 seq.), necessary to implement the provisions of this section. 12 (cf: P.L.2015, c.217, s.2) 13 14 4. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to 15 read as follows: 4. For the purposes of this act, unless the context requires a 16 17 different meaning: 18 (a) "Commissioner" or "director" shall mean the Director of the 19 Division of Taxation of the State Department of the Treasury. 20 (b) "Allocation factor" shall mean the proportionate part of a 21 taxpayer's net worth or entire net income used to determine a measure of its tax under this act. 22 23 (c) "Corporation" shall mean any corporation, joint-stock 24 company or association and any business conducted by a trustee or 25 trustees wherein interest or ownership is evidenced by a certificate 26 of interest or ownership or similar written instrument, any other 27 entity classified as a corporation for federal income tax purposes, 28 and any state or federally chartered building and loan association or 29 savings and loan association. 30 (d) "Net worth" shall mean the aggregate of the values disclosed 31 by the books of the corporation for (1) issued and outstanding 32 capital stock, (2) paid-in or capital surplus, (3) earned surplus and 33 undivided profits, and (4) surplus reserves which can reasonably be 34 expected to accrue to holders or owners of equitable shares, not 35 including reasonable valuation reserves, such as reserves for depreciation or obsolescence or depletion. Notwithstanding the 36 37 foregoing, net worth shall not include any deduction for the amount 38 of the excess depreciation described in paragraph (2)(F) of 39 subsection (k) of this section. The foregoing aggregate of values 40 shall be reduced by 50% of the amount disclosed by the books of 41 the corporation for investment in the capital stock of one or more 42 subsidiaries, which investment is defined as ownership (1) of at 43 least 80% of the total combined voting power of all classes of stock 44 of the subsidiary entitled to vote and (2) of at least 80% of the total 45 number of shares of all other classes of stock except nonvoting 46 stock which is limited and preferred as to dividends. In the case of 47 investment in an entity organized under the laws of a foreign

1 country, the foregoing requisite degree of ownership shall effect a 2 like reduction of such investment from the net worth of the 3 taxpayer, if the foreign entity is considered a corporation for any 4 purpose under the United States federal income tax laws, such as 5 (but not by way of sole examples) for the purpose of supplying 6 deemed paid foreign tax credits or for the purpose of status as a 7 controlled foreign corporation. In calculating the net worth of a 8 taxpayer entitled to reduction for investment in subsidiaries, the 9 amount of liabilities of the taxpayer shall be reduced by such 10 proportion of the liabilities as corresponds to the ratio which the 11 excluded portion of the subsidiary values bears to the total assets of 12 the taxpayer.

In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.

20 If in the opinion of the commissioner, the corporation's books do 21 not disclose fair valuations the commissioner may make a 22 reasonable determination of the net worth which, in his opinion, 23 would reflect the fair value of the assets, exclusive of subsidiary 24 investments as defined aforesaid, carried on the books of the 25 corporation, in accordance with sound accounting principles, and 26 such determination shall be used as net worth for the purpose of this 27 act.

(e) (Deleted by amendment, P.L.1998, c.114.)

28

29 (f) "Investment company" shall mean any corporation whose 30 business during the period covered by its report consisted, to the 31 extent of at least 90% thereof of holding, investing and reinvesting 32 in stocks, bonds, notes, mortgages, debentures, patents, patent rights 33 and other securities for its own account, but this shall not include 34 any corporation which: (1) is a merchant or a dealer of stocks, 35 bonds and other securities, regularly engaged in buying the same 36 and selling the same to customers; or (2) had less than 90% of its 37 average gross assets in New Jersey, at cost, invested in stocks, 38 bonds, debentures, mortgages, notes, patents, patent rights or other 39 securities or consisting of cash on deposit during the period covered 40 by its report; or (3) is a banking corporation, a savings institution, 41 or a financial business corporation as defined in the Corporation 42 Business Tax Act.

(g) "Regulated investment company" shall mean any corporation
which for a period covered by its report, is registered and regulated
under the Investment Company Act of 1940 (54 Stat. 789), as
amended.

#### SCS for **S3305** 10

(h) "Taxpayer" shall mean any corporation, and any partnership
 required, or consenting, to report or to pay taxes, interest or
 penalties under this act. "Taxpayer" shall not include a partnership
 that is listed on a United States national stock exchange.

5 (i) "Fiscal year" shall mean an accounting period ending on any 6 day other than the last day of December on the basis of which the 7 taxpayer is required to report for federal income tax purposes.

8 (j) Except as herein provided, "privilege period" shall mean the 9 calendar or fiscal accounting period for which a tax is payable 10 under this act.

(k) "Entire net income" shall mean total net income from all
sources, whether within or without the United States, and shall
include the gain derived from the employment of capital or labor, or
from both combined, as well as profit gained through a sale or
conversion of capital assets.

16 For the purpose of this act, the amount of a taxpayer's entire net 17 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 18 19 deductions, which the taxpayer is required to report, or, if the 20 taxpayer is classified as a partnership for federal tax purposes, 21 would otherwise be required to report, to the United States Treasury 22 Department for the purpose of computing its federal income tax, 23 provided however, that in the determination of such entire net 24 income,

(1) Entire net income shall exclude for the periods set forth in
paragraph (2)(F)(i) of this subsection, any amount, except with
respect to qualified mass commuting vehicles as described in
section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect
immediately prior to January 1, 1984, which is included in a
taxpayer's federal taxable income solely as a result of an election
made pursuant to the provisions of paragraph (8) of that section.

32 (2) Entire net income shall be determined without the exclusion,33 deduction or credit of:

34 (A) The amount of any specific exemption or credit allowed in
35 any law of the United States imposing any tax on or measured by
36 the income of corporations.

(B) Any part of any income from dividends or interest on any
kind of stock, securities or indebtedness, except as provided in
paragraph (5) of subsection (k) of this section.

40 (C) Taxes paid or accrued to the United States, a possession or 41 territory of the United States, a state, a political subdivision thereof, 42 or the District of Columbia, or to any foreign country, state, 43 province, territory or subdivision thereof, on or measured by profits or income, or business presence or business activity, or the tax 44 45 imposed by this act, or any tax paid or accrued with respect to 46 subsidiary dividends excluded from entire net income as provided 47 in paragraph (5) of subsection (k) of this section.

1 (D) (Deleted by amendment, P.L.1985, c.143.)

2 (E) (Deleted by amendment, P.L. 1995, c.418.)

3 (F) (i) The amount by which depreciation reported to the United 4 States Treasury Department for property placed in service on and 5 after January 1, 1981, but prior to taxpayer fiscal or calendar 6 accounting years beginning on and after the effective date of 7 P.L.1993, c.172, for purposes of computing federal taxable income 8 in accordance with section 168 of the Internal Revenue Code in 9 effect after December 31, 1980, exceeds the amount of depreciation 10 determined in accordance with the Internal Revenue Code 11 provisions in effect prior to January 1, 1981, but only with respect 12 to a taxpayer's accounting period ending after December 31, 1981; 13 provided, however, that where a taxpayer's accounting period 14 begins in 1981 and ends in 1982, no modification shall be required 15 with respect to this paragraph (F) for the report filed for such period 16 with respect to property placed in service during that part of the accounting period which occurs in 1981. The provisions of this 17 18 subparagraph shall not apply to assets placed in service prior to 19 January 1, 1998 of a gas, gas and electric, and electric public utility 20 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 21 seq.) prior to 1998.

(ii) For the periods set forth in subparagraph (F)(i) of paragraph
(2) of this subsection, any amount, except with respect to qualified
mass commuting vehicles as described in section 168(f)(8)(D)(v) of
the Internal Revenue Code as in effect immediately prior to January
1, 1984, which the taxpayer claimed as a deduction in computing
federal income tax pursuant to a qualified lease agreement under
paragraph (8) of that section.

The director shall promulgate rules and regulations necessary to carry out the provisions of this section, which rules shall provide, among others, the manner in which the remaining life of property shall be reported.

33 (G) (i) The amount of any civil, civil administrative, or criminal 34 penalty or fine, including a penalty or fine under an administrative 35 consent order, assessed and collected for a violation of a State or 36 federal environmental law, an administrative consent order, or an 37 environmental ordinance or resolution of a local governmental 38 entity, and any interest earned on the penalty or fine, and any 39 economic benefits having accrued to the violator as a result of a 40 violation, which benefits are assessed and recovered in a civil, civil 41 administrative, or criminal action, or pursuant to an administrative 42 consent order. The provisions of this paragraph shall not apply to a 43 penalty or fine assessed or collected for a violation of a State or 44 federal environmental law, or local environmental ordinance or 45 resolution, if the penalty or fine was for a violation that resulted 46 from fire, riot, sabotage, flood, storm event, natural cause, or other 47 act of God beyond the reasonable control of the violator, or caused

by an act or omission of a person who was outside the reasonable
 control of the violator.

(ii) The amount of treble damages paid to the Department of
Environmental Protection pursuant to subsection a. of section 7 of
P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the
department in removing, or arranging for the removal of, an
unauthorized discharge upon failure of the discharger to comply
with a directive from the department to remove, or arrange for the
removal of, the discharge.

(H) The amount of any sales and use tax paid by a utility vendorpursuant to section 71 of P.L.1997, c.162.

12 (I) Interest paid, accrued or incurred for the privilege period to 13 a related member, as defined in section 5 of P.L.2002, c.40 14 (C.54:10A-4.4), except that a deduction shall be permitted to the 15 extent that the taxpayer establishes by clear and convincing 16 evidence, as determined by the director, that: (i) a principal purpose 17 of the transaction giving rise to the payment of the interest was not 18 to avoid taxes otherwise due under Title 54 of the Revised Statutes 19 or Title 54A of the New Jersey Statutes, (ii) the interest is paid 20 pursuant to arm's length contracts at an arm's length rate of interest, 21 and (iii)(aa) the related member was subject to a tax on its net 22 income or receipts in this State or another state or possession of the 23 United States or in a foreign nation, (bb) a measure of the tax 24 includes the interest received from the related member, and (cc) the 25 rate of tax applied to the interest received by the related member is 26 equal to or greater than a rate three percentage points less than the 27 rate of tax applied to taxable interest by this State.

28 A deduction shall also be permitted if the taxpayer establishes by 29 clear and convincing evidence, as determined by the director, that 30 the disallowance of a deduction is unreasonable, or the taxpayer and 31 the director agree in writing to the application or use of an 32 alternative method of apportionment under section 8 of P.L.1945, 33 c.162 (C.54:10A-8); nothing in this subsection shall be construed to 34 limit or negate the director's authority to otherwise enter into 35 agreements and compromises otherwise allowed by law.

36 A deduction shall also be permitted to the extent that the 37 taxpayer establishes by a preponderance of the evidence, as 38 determined by the director, that the interest is directly or indirectly 39 paid, accrued or incurred to (i) a related member in a foreign nation 40 which has in force a comprehensive income tax treaty with the 41 United States, provided however that the taxpayer shall disclose on 42 its return for the privilege period the name of the related member, 43 the amount of the interest, the relevant foreign nation, and such other information as the director may prescribe or (ii) to an 44 45 independent lender and the taxpayer guarantees the debt on which 46 the interest is required.

1 (J) Amounts deducted for federal tax purposes pursuant to 2 section 199 of the federal Internal Revenue Code of 1986, 26 3 U.S.C. s.199, except that this exclusion shall not apply to amounts 4 deducted pursuant to that section that are exclusively based upon 5 domestic production gross receipts of the taxpayer which are 6 derived only from any lease, rental, license, sale, exchange, or other 7 disposition of qualifying production property which the taxpayer 8 demonstrates to the satisfaction of the director was manufactured or 9 produced by the taxpayer in whole or in significant part within the 10 United States but not qualified production property that was grown 11 or extracted by the taxpayer. "Manufactured or produced" as used 12 in this paragraph shall be limited to performance of an operation or 13 series of operations the object of which is to place items of tangible 14 personal property in a form, composition, or character different 15 from that in which they were acquired. The change in form, 16 composition, or character shall be a substantial change, and result in 17 a transformation of property into a different or substantially more 18 usable product.

(3) The commissioner may, whenever necessary to properly
reflect the entire net income of any taxpayer, determine the year or
period in which any item of income or deduction shall be included,
without being limited to the method of accounting employed by the
taxpayer.

(4) There shall be allowed as a deduction from entire net income
of a banking corporation, to the extent not deductible in
determining federal taxable income, the eligible net income of an
international banking facility determined as follows:

(A) The eligible net income of an international banking facility
shall be the amount remaining after subtracting from the eligible
gross income the applicable expenses;

(B) Eligible gross income shall be the gross income derived by
an international banking facility, which shall include, but not be
limited to, gross income derived from:

34 (i) Making, arranging for, placing or carrying loans to foreign 35 persons, provided, however, that in the case of a foreign person 36 which is an individual, or which is a foreign branch of a domestic 37 corporation (other than a bank), or which is a foreign corporation or 38 foreign partnership which is controlled by one or more domestic 39 corporations (other than banks), domestic partnerships or resident 40 individuals, all the proceeds of the loan are for use outside of the 41 United States;

42 (ii) Making or placing deposits with foreign persons which are
43 banks or foreign branches of banks (including foreign subsidiaries)
44 or foreign branches of the taxpayers or with other international
45 banking facilities;

#### SCS for **S3305** 14

(iii) Entering into foreign exchange trading or hedging
 transactions related to any of the transactions described in this
 paragraph; or

4 (iv) Such other activities as an international banking facility
5 may, from time to time, be authorized to engage in;

6 (C) Applicable expenses shall be any expense or other
7 deductions attributable, directly or indirectly, to the eligible gross
8 income described in subparagraph (B) of this paragraph.

9 (5) Entire net income shall exclude 100% of dividends which 10 were included in computing such taxable income for federal income 11 tax purposes, paid to the taxpayer by one or more subsidiaries 12 owned by the taxpayer to the extent of the 80% or more ownership 13 of investment described in subsection (d) of this section and shall 14 exclude 50% of dividends which were included in computing such 15 taxable income for federal income tax purposes, paid to the 16 taxpayer by one or more subsidiaries owned by the taxpayer to the 17 extent of 50% or more ownership of investment, such ownership of 18 investment calculated in the same manner as the 80% or more of 19 ownership of investment is calculated as described in subsection (d) 20 of this section.

(6) (A) Net operating loss deduction. There shall be allowed as a
deduction for the privilege period the net operating loss carryover to
that period.

24 (B) Net operating loss carryover. A net operating loss for any 25 privilege period ending after June 30, 1984 shall be a net operating 26 loss carryover to each of the seven privilege periods following the 27 period of the loss and a net operating loss for any privilege period 28 ending after June 30, 2009 shall be a net operating loss carryover to 29 each of the twenty privilege periods following the period of the 30 loss. The entire amount of the net operating loss for any privilege 31 period (the "loss period") shall be carried to the earliest of the 32 privilege periods to which the loss may be carried. The portion of 33 the loss which shall be carried to each of the other privilege periods 34 shall be the excess, if any, of the amount of the loss over the sum of 35 the entire net income, computed without the exclusions permitted in 36 paragraphs (4) and (5) of this subsection or the net operating loss 37 deduction provided by subparagraph (A) of this paragraph, for each 38 of the prior privilege periods to which the loss may be carried.

39 (C) Net operating loss. For purposes of this paragraph the term
40 "net operating loss" means the excess of the deductions over the
41 gross income used in computing entire net income without the net
42 operating loss deduction provided for in subparagraph (A) of this
43 paragraph and the exclusions in paragraphs (4) and (5) of this
44 subsection.

(D) Change in ownership. Where there is a change in 50% or
more of the ownership of a corporation because of redemption or
sale of stock and the corporation changes the trade or business

giving rise to the loss, no net operating loss sustained before the changes may be carried over to be deducted from income earned after such changes. In addition where the facts support the premise that the corporation was acquired under any circumstances for the primary purpose of the use of its net operating loss carryover, the director may disallow the carryover.

7 (E) Notwithstanding the provisions of this paragraph (6) of 8 subsection (k) of this section to the contrary, for privilege periods 9 beginning during calendar year 2002 and calendar year 2003, no 10 deduction for any net operating loss carryover shall be allowed and 11 for privilege periods beginning during calendar year 2004 and 12 calendar year 2005, there shall be allowed as a deduction for the 13 privilege period so much of the net operating loss carryover as 14 reduces entire net income otherwise calculated by 50%. If and only 15 to the extent that any net operating loss carryover deduction is 16 disallowed by reason of this subparagraph (E), the date on which 17 the amount of the disallowed net operating loss carryover deduction 18 would otherwise expire shall be extended by a period equal to the 19 period for which application of the net operating loss was 20 disallowed by this subparagraph.

Provided, that this subparagraph (E) shall not restrict the surrender or acquisition of corporation business tax benefit certificates pursuant to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict the application of corporation business tax benefit certificates pursuant to section 2 of P.L.1997, c.334 (C.54:10A-4.2).

(F) Reduction for discharge of indebtedness. A net operating
loss for any privilege period ending after June 30, 2014, and any net
operating loss carryover to such privilege period, shall be reduced
by the amount excluded from federal taxable income under
subparagraph (A), (B), or (C) of paragraph (1) of subsection (a) of
section 108 of the federal Internal Revenue Code (26 U.S.C. s.108),
for the privilege period of the discharge of indebtedness.

34 (7) The entire net income of gas, electric and gas and electric 35 public utilities that were subject to the provisions of P.L.1940, c.5 36 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by 37 substituting the New Jersey depreciation allowance for federal tax 38 depreciation with respect to assets placed in service prior to January 39 1, 1998. For gas, electric, and gas and electric public utilities that 40 were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 41 seq.) prior to 1998, the New Jersey depreciation allowance shall be 42 computed as follows: All depreciable assets placed in service prior 43 to January 1, 1998 shall be considered a single asset account. The 44 New Jersey tax basis of this depreciable asset account shall be an 45 amount equal to the carryover adjusted basis for federal income tax purposes on December 31, 1997 of all depreciable assets in service 46 47 on December 31, 1997, increased by the excess, of the "net carrying

1 value," defined to be adjusted book basis of all assets and liabilities, 2 excluding deferred income taxes, recorded on the public utility's 3 books of account on December 31, 1997, over the carryover 4 adjusted basis for federal income tax purposes on December 31, 5 1997 of all assets and liabilities owned by the gas, electric, or gas 6 and electric public utility as of December 31, 1997. "Books of 7 account" for gas, gas and electric, and electric public utilities means the uniform system of accounts as promulgated by the Federal 8 9 Energy Regulatory Commission and adopted by the Board of Public 10 Utilities. The following adjustments to entire net income shall be 11 made pursuant to this section:

12 (A) Depreciation for property placed in service prior to January13 1, 1998 shall be adjusted as follows:

(i) Depreciation for federal income tax purposes shall bedisallowed in full.

16 (ii) A deduction shall be allowed for the New Jersey 17 depreciation allowance. The New Jersey depreciation allowance 18 shall be computed for the single asset account described above 19 based on the New Jersey tax basis as adjusted above as if all assets 20 in the single asset account were first placed in service on January 1, 21 1998. Depreciation shall be computed using the straight line 22 method over a thirty-year life. A full year's depreciation shall be 23 allowed in the initial tax year. No half-year convention shall apply. 24 The depreciable basis of the single account shall be reduced by the 25 adjusted federal tax basis of assets sold, retired, or otherwise 26 disposed of during any year on which gain or loss is recognized for 27 federal income tax purposes as described in subparagraph (B) of 28 this paragraph.

(B) Gains and losses on sales, retirements and other dispositions
of assets placed in service prior to January 1, 1998 shall be
recognized and reported on the same basis as for federal income tax
purposes.

33 (C) The Director of the Division of Taxation shall promulgate
34 regulations describing the methodology for allocating the single
35 asset account in the event that a portion of the utility's operations
36 are separated, spun-off, transferred to a separate company or
37 otherwise desegregated.

(8) In the case of taxpayers that are gas, electric, gas and
electric, or telecommunications public utilities as defined pursuant
to subsection (q) of this section, the director shall have authority to
promulgate rules and issue guidance correcting distortions and
adjusting timing differences resulting from the adoption of
P.L.1997, c.162 (C.54:10A-5.25 et al.).

44 (9) Notwithstanding paragraph (1) of this subsection, entire net
45 income shall not include the income derived by a corporation
46 organized in a foreign country from the international operation of a
47 ship or ships, or from the international operation of aircraft, if such

income is exempt from federal taxation pursuant to section 883 of
 the federal Internal Revenue Code of 1986, 26 U.S.C. s.883.

3 (10) Entire net income shall exclude all income of an alien 4 corporation the activities of which are limited in this State to 5 investing or trading in stocks and securities for its own account, 6 investing or trading in commodities for its own account, or any 7 combination of those activities, within the meaning of section 864 8 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in 9 effect on December 31, 1998. Notwithstanding the previous 10 sentence, if an alien corporation undertakes one or more infrequent, 11 extraordinary or non-recurring activities, including but not limited 12 to the sale of tangible property, only the income from such 13 infrequent, extraordinary or non-recurring activity shall be subject 14 to the tax imposed pursuant to P.L.1945, c.162 (C.54:10A-1 et 15 seq.), and that amount of income subject to tax shall be determined 16 without regard to the allocation to that specific transaction of any 17 general business expense of the taxpayer and shall be specifically 18 assigned to this State for taxation by this State without regard to 19 section 6 of P.L.1945, c.162 (C.54:10A-6). For the purposes of this 20 paragraph, "alien corporation" means a corporation organized under 21 the laws of a jurisdiction other than the United States or its political 22 subdivisions.

23 (11) No deduction shall be allowed for research and 24 experimental expenditures, to the extent that those research and 25 experimental expenditures are qualified research expenses or basic 26 research payments for which an amount of credit is claimed 27 pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless 28 those research and experimental expenditures are also used to 29 compute a federal credit claimed pursuant to section 41 of the 30 federal Internal Revenue Code of 1986, 26 U.S.C. s.41.

31 (12) (A) Notwithstanding the provisions of subsection (k) of 32 section 168 of the federal Internal Revenue Code of 1986, 26 33 U.S.C. s.168, subsection (b) of section 1400L of the federal Internal 34 Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal 35 law, for property acquired after September 10, 2001, the 36 depreciation deduction otherwise allowed pursuant to section 167 of 37 the federal Internal Revenue Code of 1986, 26 U.S.C. s.167, shall 38 be determined pursuant to the provisions of the federal Internal 39 Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on 40 December 31, 2001.

(B) The director shall prescribe the rules and regulations
necessary to carry out the provisions of this paragraph, including,
among others, those for determining the adjusted basis of the
acquired property for the purposes of the Corporation Business Tax
Act (1945), P.L.1945, c.162.

46 (13) (A) Notwithstanding the provisions of section 179 of the47 federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for

#### SCS for **S3305** 18

property placed in service on or after January 1, 2004, the costs that
a taxpayer may otherwise elect to treat as an expense which is not
chargeable to a capital account shall be determined pursuant to the
provisions of the federal Internal Revenue Code of 1986 (26 U.S.C.
s.1 et seq.) in effect on December 31, 2002.

6 (B) The director shall prescribe the rules and regulations 7 necessary to carry out the provisions of this paragraph, including, 8 among others, those for determining the adjusted basis of the 9 acquired property for the purposes of the Corporation Business Tax 10 Act (1945), P.L.1945, c.162.

11 (14)Notwithstanding the provisions of subsection (i) of section 12 108 of the federal Internal Revenue Code of 1986 (26 U.S.C. s.108), 13 for privilege periods beginning after December 31, 2008 and before 14 January 1, 2011, entire net income shall include the amount of 15 discharge of indebtedness income excluded for federal income tax 16 purposes pursuant to subsection (i) of section 108 of the federal 17 Internal Revenue Code of 1986 (26 U.S.C. s.108), and for privilege 18 periods beginning on or after January 1, 2014 and before January 1, 19 2019, entire net income shall exclude the amount of discharge of 20 indebtedness income included for federal income tax purposes, 21 pursuant to subsection (i) of section 108 of the federal Internal 22 Revenue Code of 1986 (26 U.S.C. s.108).

(15) Entire net income shall exclude the gain or income derived
from the sale or assignment of a tax credit transfer certificate
pursuant to section 7 of P.L.2011, c.149 (C.34:1B-248) and section
10 of P.L.2014, c.63 (C.34:1B-251).

(1) "Real estate investment trust" shall mean any corporation,
trust or association qualifying and electing to be taxed as a real
estate investment trust under federal law.

30 (m) "Financial business corporation" shall mean any corporate 31 enterprise which is (1) in substantial competition with the business 32 of national banks and which (2) employs moneyed capital with the 33 object of making profit by its use as money, through discounting 34 and negotiating promissory notes, drafts, bills of exchange and 35 other evidences of debt; buying and selling exchange; making of or 36 dealing in secured or unsecured loans and discounts; dealing in 37 securities and shares of corporate stock by purchasing and selling 38 such securities and stock without recourse, solely upon the order 39 and for the account of customers; or investing and reinvesting in 40 marketable obligations evidencing indebtedness of any person, 41 copartnership, association or corporation in the form of bonds, 42 notes or debentures commonly known as investment securities; or 43 dealing in or underwriting obligations of the United States, any 44 state or any political subdivision thereof, or of a corporate 45 instrumentality of any of them. This shall include, without 46 limitation of the foregoing, business commonly known as industrial 47 banks, dealers in commercial paper and acceptances, sales finance,

1 personal finance, small loan and mortgage financing businesses, as 2 well as any other enterprise employing moneyed capital coming 3 into competition with the business of national banks; provided that 4 the holding of bonds, notes, or other evidences of indebtedness by 5 individual persons not employed or engaged in the banking or 6 investment business and representing merely personal investments 7 not made in competition with the business of national banks, shall 8 not be deemed financial business. Nor shall "financial business" 9 include national banks, production credit associations organized 10 under the Farm Credit Act of 1933 or the Farm Credit Act of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 11 12 insurance companies duly authorized to transact business in this 13 State, security brokers or dealers or investment companies or 14 bankers not employing moneyed capital coming into competition with the business of national banks, real estate investment trusts, or 15 16 any of the following entities organized under the laws of this State: 17 credit unions, savings banks, savings and loan and building and 18 loan associations, pawnbrokers, and State banks and trust 19 companies.

20 (n) "International banking facility" shall mean a set of asset and 21 liability accounts segregated on the books and records of a 22 depository institution, United States branch or agency of a foreign 23 bank, or an Edge or Agreement Corporation that includes only 24 international banking facility time deposits and international 25 banking facility extensions of credit as such terms are defined in 26 section 204.8(a)(2) and section 204.8(a)(3) of Regulation D of the 27 board of governors of the Federal Reserve System, 12 CFR Part 28 204, effective December 3, 1981. In the event that the United 29 States enacts a law, or the board of governors of the Federal 30 Reserve System adopts a regulation which amends the present 31 definition of international banking facility or of such facilities' time 32 deposits or extensions of credit, the Commissioner of Banking and 33 Insurance shall forthwith adopt regulations defining such terms in 34 the same manner as such terms are set forth in the laws of the 35 United States or the regulations of the board of governors of the 36 Federal Reserve System. The regulations of the Commissioner of 37 Banking and Insurance shall thereafter provide the applicable 38 definitions.

39 (o) "S corporation" means a corporation included in the
40 definition of an "S corporation" pursuant to section 1361 of the
41 federal Internal Revenue Code of 1986, 26 U.S.C. s.1361.

(p) "New Jersey S corporation" means a corporation that is an S
corporation; which has made a valid election pursuant to section 3
of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S
corporation continuously since the effective date of the valid
election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A5.22).

1 (q) "Public Utility" means "public utility" as defined in 2 R.S.48:2-13.

3 (r) "Qualified investment partnership" means a partnership 4 under this act that has more than 10 members or partners with no 5 member or partner owning more than a 50% interest in the entity 6 and that derives at least 90% of its gross income from dividends, 7 interest, payments with respect to securities loans, and gains from 8 the sale or other disposition of stocks or securities or foreign 9 currencies or commodities or other similar income (including but 10 not limited to gains from swaps, options, futures or forward 11 contracts) derived with respect to its business of investing or trading in those stocks, securities, currencies or commodities, but 12 13 "investment partnership" shall not include a "dealer in securities" 14 within the meaning of section 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236. 15

(s) "Savings institution" means a state or federally chartered
building and loan association, savings and loan association, or
savings bank.

(t) "Partnership" means an entity classified as a partnership forfederal income tax purposes.

- 21 (cf: P.L. 2014, c.13, s.3)
- 22

38

23 5. N.J.S.54A:5-1 is amended to read as follows:

54A:5-1. New Jersey Gross Income Defined. New Jersey gross
income shall consist of the following categories of income:

a. Salaries, wages, tips, fees, commissions, bonuses, and other
remuneration received for services rendered whether in cash or in
property, and amounts paid or distributed, or deemed paid or
distributed, out of a medical savings account that are not excluded
from gross income pursuant to section 5 of P.L.1997, c.414
(C.54A:6-27).

b. Net profits from business. The net income from the
operation of a business, profession or other activity after provision
for all costs and expenses incurred in the conduct thereof,
determined either on a cash or accrual basis in accordance with the
method of accounting allowed for federal income tax purposes but
without deduction of the amount of:

(1) taxes based on income;

(2) a civil, civil administrative, or criminal penalty or fine, 39 40 including a penalty or fine under an administrative consent order, assessed and collected for a violation of a State or federal 41 42 environmental law, an administrative consent order, or an 43 environmental ordinance or resolution of a local governmental 44 entity, and any interest earned on the penalty or fine, and any 45 economic benefits having accrued to the violator as a result of a 46 violation, which benefits are assessed and recovered in a civil, civil 47 administrative, or criminal action, or pursuant to an administrative

1 consent order. The provisions of this paragraph shall not apply to a 2 penalty or fine assessed or collected for a violation of a State or 3 federal environmental law, or local environmental ordinance or 4 resolution, if the penalty or fine was for a violation that resulted 5 from fire, riot, sabotage, flood, storm event, natural cause, or other 6 act of God beyond the reasonable control of the violator, or caused 7 by an act or omission of a person who was outside the reasonable 8 control of the violator; and

9 (3) treble damages paid to the Department of Environmental 10 Protection pursuant to subsection a. of section 7 of P.L.1976, c.141 11 (C.58:10-23.11f) for costs incurred by the department in removing, 12 or arranging for the removal of, an unauthorized discharge upon the 13 failure of the discharger to comply with a directive from the 14 department to remove, or arrange for the removal of, a discharge.

15 Net gains or income from disposition of property. Net gains с. or net income, less net losses, derived from the sale, exchange or 16 17 other disposition of property, including real or personal, whether 18 tangible or intangible as determined in accordance with the method 19 of accounting allowed for federal income tax purposes. For the 20 purpose of determining gain or loss, the basis of property shall be 21 the adjusted basis used for federal income tax purposes, except as 22 expressly provided for under this act, but without a deduction for 23 penalties, fines, or economic benefits excepted pursuant to 24 paragraph (2), or for treble damages excepted pursuant to paragraph 25 (3) of subsection b. of this section.

26 A taxpayer's net gain or loss on the sale, exchange or other 27 disposition of a share of an S corporation shall be calculated by 28 increasing the adjusted basis of the share by an amount equal to the 29 shareholder's net losses and deductions in respect of the share 30 allowed and deducted from income for federal income tax purposes, 31 not including any personal net operating loss deductions, to the 32 extent that such net losses were not offset by the taxpayer's pro rata 33 share of S corporation income otherwise subject to taxation 34 pursuant to subsection p. of this section in respect of another S 35 corporation, subject to rules of priority and assignment determined 36 by the director.

37 For the tax year 1976, any taxpayer with a tax liability under this 38 subsection, or under the "Tax on Capital Gains and Other Unearned 39 Income Act," P.L.1975, c.172 (C.54:8B-1 et seq.), shall not be 40 subject to payment of an amount greater than the amount he would 41 have paid if either return had covered all capital transactions during 42 the full tax year 1976; provided, however, that the rate which shall 43 apply to any capital gain shall be that in effect on the date of the 44 transaction. To the extent that any loss is used to offset any gain 45 under P.L.1975, c.172, it shall not be used to offset any gain under the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq. 46

1 The term "net gains or income" shall not include gains or income 2 derived from obligations which are referred to in clause (1) or (2) of 3 N.J.S.54A:6-14 of this act or from securities which evidence 4 ownership in a qualified investment fund as defined in section 2 of 5 P.L.1987, c.310 (C.54A:6-14.1). The term "net gains or income" 6 shall not include gains or income derived from the sale or 7 assignment of a tax credit transfer certificate pursuant to section 7 8 of P.L.2011, c.149 (C.34:1B-248) and section 10 of P.L.2014, c.63 9 (C.34:1B-251). The term "net gains or net income" shall not include 10 gains or income from transactions to the extent to which 11 nonrecognition is allowed for federal income tax purposes. The 12 term "sale, exchange or other disposition" shall not include the 13 exchange of stock or securities in a corporation a party to a 14 reorganization in pursuance of a plan of reorganization, solely for 15 stock or securities in such corporation or in another corporation a 16 party to the reorganization and the transfer of property to a 17 corporation by one or more persons solely in exchange for stock or 18 securities in such corporation if immediately after the exchange 19 such person or persons are in control of the corporation. For 20 purposes of this clause, stock or securities issued for services shall 21 not be considered as issued in return for property.

22 For purposes of this clause, the term "reorganization" means--

23

(i) A statutory merger or consolidation;

(ii) The acquisition by one corporation, in exchange solely for
all or part of its voting stock (or in exchange solely for all or a part
of the voting stock of a corporation which is in control of the
acquiring corporation) of stock of another corporation if,
immediately after the acquisition, the acquiring corporation has
control of such other corporation (whether or not such acquiring
corporation had control immediately before the acquisition);

31 (iii) The acquisition by one corporation, in exchange solely for 32 all or part of its voting stock (or in exchange solely for all or a part 33 of the voting stock of a corporation which is in control of the 34 acquiring corporation), of substantially all of the properties of 35 another corporation, but in determining whether the exchange is 36 solely for stock the assumption by the acquiring corporation of a 37 liability of the other, or the fact that property acquired is subject to 38 a liability, shall be disregarded;

(iv) A transfer by a corporation of all or a part of its assets to
another corporation if immediately after the transfer the transferor,
or one or more of its shareholders (including persons who were
shareholders immediately before the transfer), or any combination
thereof, is in control of the corporation to which the assets are
transferred;

45 (v) A recapitalization;

46 (vi) A mere change in identity, form, or place of organization47 however effected: or

1 (vii) The acquisition by one corporation, in exchange for stock 2 of a corporation (referred to in this subclause as "controlling 3 corporation") which is in control of the acquiring corporation, of 4 substantially all of the properties of another corporation which in 5 the transaction is merged into the acquiring corporation shall not 6 disqualify a transaction under subclause (i) if such transaction 7 would have qualified under subclause (i) if the merger had been into 8 the controlling corporation, and no stock of the acquiring 9 corporation is used in the transaction;

10 (viii) A transaction otherwise qualifying under subclause (i) 11 shall not be disqualified by reason of the fact that stock of a 12 corporation (referred to in this subclause as the "controlling 13 corporation") which before the merger was in control of the merged 14 corporation is used in the transaction, if after the transaction, the 15 corporation surviving the merger holds substantially all of its 16 properties and of the properties of the merged corporation (other 17 than stock of the controlling corporation distributed in the 18 transaction); and in the transaction, former shareholders of the 19 surviving corporation exchanged, for an amount of voting stock of 20 the controlling corporation, an amount of stock in the surviving 21 corporation which constitutes control of such corporation.

For purposes of this clause, the term "control" means the ownership of stock possessing at least 80% of the total combined voting power of all classes of stock entitled to vote and at least 80% of the total number of shares of all other classes of stock of the corporation.

For purposes of this clause, the term "a party to a reorganization" includes a corporation resulting from a reorganization, and both corporations, in the case of a reorganization resulting from the acquisition by one corporation of stock or properties of another. In the case of a reorganization qualifying under subclause (i) by reason of subclause (vii) the term "a party to a reorganization" includes the controlling corporation referred to in such subclause (vii).

Notwithstanding any provisions hereof, upon every such exchange or conversion, the taxpayer's basis for the stock or securities received shall be the same as the taxpayer's actual or attributed basis for the stock, securities or property surrendered in exchange therefor.

d. Net gains or net income derived from or in the form of rents,royalties, patents, and copyrights.

e. Interest, except interest referred to in clause (1) or (2) of
N.J.S.54A:6-14, or distributions paid by a qualified investment fund
as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1), to the
extent provided in that section.

f. Dividends. "Dividends" means any distribution in cash or
property made by a corporation, association or business trust that is
not an S corporation, (1) out of accumulated earnings and profits, or

(2) out of earnings and profits of the year in which such dividend is
 paid and any distribution in cash or property made by an S
 corporation, as specifically determined pursuant to section 16 of
 P.L.1993, c.173 (C.54A:5-14).

5 The term "dividends" shall not include distributions paid by a 6 qualified investment fund as defined in section 2 of P.L.1987, c.310 7 (C.54A:6-14.1), to the extent provided in that section.

8 g. Gambling winnings.

9

h. Net gains or income derived through estates or trusts.

10 i. Income in respect of a decedent.

11 Amounts distributed or withdrawn from an employee trust j. attributable to contributions to the trust which were excluded from 12 13 gross income under the provisions of chapter 6 of Title 54A of the 14 New Jersey Statutes, amounts rolled over from an IRA, as defined 15 pursuant to subsection (a) of section 408 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.408, that is not a Roth IRA, as 16 17 defined pursuant to subsection b. of section 2 of P.L.1998,c.57 (C.54A:6-28) to an IRA that is a Roth IRA, and pensions and 18 19 annuities except to the extent of exclusions in N.J.S.54A:6-10 20 hereunder, notwithstanding the provisions of N.J.S.18A:66-51, 21 P.L.1973, c.140, s.41 (C.43:6A-41), P.L.1954, c.84, s.53 (C.43:15A-53), P.L.1944, c.255, s.17 (C.43:16A-17), P.L.1965, 22 23 c.89, s.45 (C.53:5A-45), R.S.43:10-14, P.L.1943, c.160, s.22 24 (C.43:10-18.22), P.L.1948, c.310, s.22 (C.43:10-18.71), P.L.1954, 25 c.218, s.32 (C.43:13-22.34), P.L.1964, c.275, s.11 (C.43:13-22.60), 26 R.S.43:10-57, P.L.1938, c.330, s.13 (C.43:10-105), R.S.43:13-44, 27 and P.L.1943, c.189, s.5 (C.43:13-37.5).

k. Distributive share of partnership income, excluding the gain
or income derived from the sale or assignment of a tax credit
transfer certificate pursuant to section 7 of P.L.2011, c.149
(C.34:1B-248) and section 10 of P.L.2014, c.63 (C.34:1B-251).

Amounts received as prizes and awards, except as provided
 in N.J.S.54A:6-8 and N.J.S.54A:6-11 hereunder.

m. Rental value of a residence furnished by an employer or arental allowance paid by an employer to provide a home.

n. Alimony and separate maintenance payments to the extent
that such payments are required to be made under a decree of
divorce or separate maintenance but not including payments for
support of minor children.

40 o. Income, gain or profit derived from acts or omissions
41 defined as crimes or offenses under the laws of this State or any
42 other jurisdiction.

p. Net pro rata share of S corporation income, excluding the
gain or income derived from the sale or assignment of a tax credit
transfer certificate pursuant to section 7 of P.L.2011, c.149
(C.34:1B-248) and section 10 of P.L.2014, c.63 (C.34:1B-251).
(af: P.L.1008, a 57, a 1)

47 (cf: P.L.1998, c.57, s.1)

# SCS for **S3305** 25

6. This act shall take effect immediately and section 4 shall
 apply to accounting and privilege periods beginning on and after
 January 1, 2017 and section 5 shall apply to taxable years beginning
 on and after January 1, 2017.
 6
 7
 8

9 Revises tax credit transfer provisions for certain tax incentive 10 programs and revises certain tax treatment of tax credit transfer 11 certificates.

# SENATE, No. 3305 **STATE OF NEW JERSEY** 217th LEGISLATURE

INTRODUCED JUNE 12, 2017

Sponsored by: Senator PAUL A. SARLO District 36 (Bergen and Passaic)

#### **SYNOPSIS**

Revises tax credit transfer provisions for certain tax incentive programs; revises certain tax treatment of tax credit transfer certificates; and extends certain tax incentive program application periods.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT concerning certain tax incentive programs and the
 provisions associated with tax credit transfer certificates,
 revising the tax treatment of those tax credit transfer certificates,
 and amending various parts of the statutory law.

5 6

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

7 8

9 1. Section 6 of P.L.2011, c.149 (C.34:1B-247) is amended to 10 read as follows:

11 6. a. (1) The combined value of all credits approved by the 12 authority pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) and P.L.2011, c.149 (C.34:1B-242 et al.) prior to December 31, 2013 13 shall not exceed \$1,750,000,000, except as may be increased by the 14 15 authority as set forth in paragraph (5) of subsection a. of section 35 16 of P.L.2009, c.90 (C.34:1B-209.3). Following the enactment of the 17 "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 18 (C.52:27D-489p et al.), there shall be no monetary cap on the value 19 of credits approved by the authority attributable to the program 20 pursuant to the "New Jersey Economic Opportunity Act of 2013," 21 P.L.2013, c.161 (C.52:27D-489p et al.).

22 (2) (Deleted by amendment, P.L.2013, c.161).

23 (3) (Deleted by amendment, P.L.2013, c.161).

24 (4) (Deleted by amendment, P.L.2013, c.161).

25 (5) (Deleted by amendment, P.L.2013, c.161).

b. (1) A business shall submit an application for tax credits prior

to [July 1, 2019] <u>December 31, 2021</u>. The authority shall not
approve an application for tax credits unless the application was
submitted prior to [July 1, 2019] <u>December 31, 2021</u>.

30 (2) (a) A business shall submit its documentation indicating that 31 it has met the capital investment and employment requirements 32 specified in the incentive agreement for certification of its tax credit 33 amount within three years following the date of approval of its 34 application by the authority. The authority shall have the discretion 35 to grant two six-month extensions of this deadline. Except as 36 provided in subparagraph (b) of this paragraph, in no event shall the 37 incentive effective date occur later than four years following the 38 date of approval of an application by the authority.

(b) As of the effective date of P.L.2015, c.252, a business which
applied for the tax credit prior to July 1, 2014 under P.L.2011,
c.149 (C.34:1B-242 et al.), shall submit its documentation to the
authority no later than [July 28, 2018] <u>December 31, 2021</u>,
indicating that it has met the capital investment and employment
requirements specified in the incentive agreement for certification
of its tax credit amount.

**EXPLANATION** – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

(3) Full-time employment for an accounting or privilege period
 shall be determined as the average of the monthly full-time
 employment for the period.

4 (4) A business seeking a credit for a mega project shall apply for
5 the credit within four years after the effective date of the "New
6 Jersey Economic Opportunity Act of 2013," P.L.2013, c.161
7 (C.52:27D-489p et al.).

8 c. (1) In conducting its annual review, the authority may require 9 a business to submit any information determined by the authority to 10 be necessary and relevant to its review.

11 The credit amount for any tax period for which the 12 documentation of a business's credit amount remains uncertified as 13 of a date three years after the closing date of that period shall be 14 forfeited, although credit amounts for the remainder of the years of 15 the eligibility period shall remain available to it.

16 The credit amount may be taken by the tax certificate holder for 17 the tax period for which it was issued or may be carried forward for 18 use by the tax certificate holder in any of the next 20 successive tax 19 periods, and shall expire thereafter. The tax certificate holder may 20 transfer the tax credit amount on or after the date of issuance or at 21 any time within three years of the date of issuance for use by the 22 transferee in the tax period [during] for which it was [transferred] 23 issued or in any of the next [three] 20 successive tax periods. 24 Notwithstanding the foregoing, no more than the amount of tax 25 credits equal to the total credit amount divided by the duration of 26 the eligibility period in years may be taken in any tax period.

(2) Credits granted to a partnership shall be passed through to
the partners, members, or owners, respectively, pro-rata or pursuant
to an executed agreement among the partners, members, or owners
documenting an alternate distribution method provided to the
Director of the Division of Taxation in the Department of the
Treasury accompanied by any additional information as the director
may require.

(3) The amount of credit allowed may be applied against the tax
liability otherwise due pursuant to section 5 of P.L.1945, c.162
(C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132
(C.54:18A-2 and C.54:18A-3), pursuant to section 1 of P.L.1950,
c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.

39 d. (1) If, in any tax period, the business reduces the total 40 number of full-time employees in its Statewide workforce by more 41 than 20 percent from the number of full-time employees in its 42 Statewide workforce in the last tax period prior to the credit amount 43 approval under section 3 of P.L.2011, c.149 (C.34:1B-244), then the 44 business shall forfeit its credit amount for that tax period and each 45 subsequent tax period, until the first tax period for which 46 documentation demonstrating the restoration of the business's 47 Statewide workforce to the threshold levels required by this 48 paragraph has been reviewed and approved by the authority, for

which tax period and each subsequent tax period the full amount of
 the credit shall be allowed.

(2) If, in any tax period, the number of full-time employees 3 4 employed by the business at the qualified business facility located 5 within a qualified incentive area drops below 80 percent of the 6 number of new and retained full-time jobs specified in the incentive 7 agreement, then the business shall forfeit its credit amount for that 8 tax period and each subsequent tax period, until the first tax period 9 for which documentation demonstrating the restoration of the 10 number of full-time employees employed by the business at the 11 qualified business facility to 80 percent of the number of jobs 12 specified in the incentive agreement.

(3) (a) If the qualified business facility is sold by the owner in
whole or in part during the eligibility period, the new owner shall
not acquire the capital investment of the seller and the seller shall
forfeit all credits for the tax period in which the sale occurs and all
subsequent tax periods, provided however that any credits of the
business shall remain unaffected.

19 (b) In connection with a regional distribution facility of 20 foodstuffs, the business entity or entities which own or lease the 21 facility shall qualify as a business regardless of: (i) the type of the 22 business entity or entities which own or lease the facility; (ii) the 23 ownership or leasing of the facility by more than one business 24 entity; or (iii) the ownership of the business entity or entities which 25 own or lease the facility. The ownership or leasing, whether by 26 members, shareholders, partners, or other owners of the business 27 entity or entities, shall be treated as ownership or leasing by 28 affiliates. The members, shareholders, partners, or other ownership 29 or leasing participants and others that are tenants in the facility shall 30 be treated as affiliates for the purpose of counting the full-time 31 employees and capital investments in the facility. The business 32 entity or entities may distribute credits to members, shareholders, 33 partners, or other ownership or leasing participants in accordance 34 with their respective interests. If the business entity or entities or 35 their members, shareholders, partners, or other ownership or leasing 36 participants lease space in the facility to members, shareholders, 37 partners, or other ownership or leasing participants or others as 38 tenants in the facility, the leases shall be treated as a lease to an 39 affiliate, and the business entity or entities shall not be subject to 40 forfeiture of the credits. For the purposes of this section, leasing 41 shall include subleasing and tenants shall include subtenants.

(4) (a) For a project located within a Garden State Growth
Zone, if, in any tax period, the number of full-time employees
employed by the business at the qualified business facility located
within a qualified incentive area increases above the number of fulltime employees specified in the incentive agreement, then the
business shall be entitled to an increased base credit amount for that
tax period and each subsequent tax period, for each additional full-

time employee added above the number of full-time employees specified in the incentive agreement, until the first tax period for which documentation demonstrating a reduction of the number of full-time employees employed by the business at the qualified business facility, at which time the tax credit amount will be adjusted accordingly pursuant to this section.

7 (b) For a project located within a Garden State Growth Zone 8 which qualifies under the "Municipal Rehabilitation and Economic 9 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or which 10 contains a Tourism District as established pursuant to section 5 of 11 P.L.2011, c.18 (C.5:12-219) and regulated by the Casino 12 Reinvestment Development Authority, and which qualifies for a tax credit pursuant to subsubparagraph (ii) of subparagraphs (a) through 13 14 (e) of paragraph (6) of subsection d. of section 5 of P.L.2011, c.149 15 (C.34:1B-246), if, in any tax period the number of full-time 16 employees employed by the business at the qualified business 17 facility located within a qualified incentive area increases above the 18 number of full-time employees specified in the incentive agreement 19 such that the business shall then meet the minimum number of 20 employees required in subparagraph (b), (c), (d), or (e) of paragraph 21 (6) of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246), 22 then the authority shall recalculate the total tax credit amount per 23 full-time job by using the certified capital investment of the project 24 allowable under the applicable subsubparagraph and the number of 25 full-time jobs certified on the date of the recalculation and applying 26 those numbers to subparagraph (b), (c), (d), or (e) of paragraph (6) 27 of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246), 28 until the first tax period for which documentation demonstrating a 29 reduction of the number of full-time employees employed by the 30 business at the qualified business facility, at which time the tax 31 credit amount shall be adjusted accordingly pursuant to this section.

e. The authority shall not enter into an incentive agreement with a business that has previously received incentives pursuant to the "Business Retention and Relocation Assistance Act," P.L.1996, c.25 (C.34:1B-112 et seq.), the "Business Employment Incentive Program Act," P.L.1996, c.26 (C.34:1B-124 et seq.), or any other program administered by the authority unless:

(1) the business has satisfied all of its obligations underlying the
previous award of incentives or is compliant with section 4 of
P.L.2011, c.149 (C.34:1B-245); or

(2) the capital investment incurred and new or retained full-time
jobs pledged by the business in the new incentive agreement are
separate and apart from any capital investment or jobs underlying
the previous award of incentives.

f. A business which has already applied for a tax credit
incentive award prior to the effective date of the "New Jersey
Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D489p et al.), but who has not yet been approved for the tax credits,

# **S3305** SARLO 6

6

or has not executed an agreement with the authority, may proceed under that application or seek to amend the application or reapply for a tax credit incentive award for the same project or any part thereof for the purpose of availing itself of any more favorable provisions of the program.

- 6 (cf: P.L.2015, c.252, s.4)
- 7

8 2. Section 7 of P.L.2011, c.149 (C.34:1B-248) is amended to 9 read as follows:

10 7. A business may apply to the Director of the Division of 11 Taxation in the Department of the Treasury and the chief executive 12 officer of the authority for a tax credit transfer certificate, covering 13 one or more years, in lieu of the business being allowed any amount 14 of the credit against the tax liability of the business. The tax credit 15 transfer certificate, upon receipt thereof by the business from the 16 director and the chief executive officer of the authority, may be sold 17 or assigned, in full or in part, in an amount not less than \$25,000, to 18 any other person that may have a tax liability pursuant to section 5 19 of P.L.1945, c.162 (C.54:10A-5), pursuant to sections 2 and 3 of 20 P.L.1945, c.132 (C.54:18A-2 and 54:18A-3), pursuant to section 1 21 of P.L.1950, c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5. 22 The certificate provided to the business shall include a statement 23 waiving the business's right to claim that amount of the credit 24 against the taxes that the business has elected to sell or assign. The 25 sale or assignment of any amount of a tax credit transfer certificate 26 allowed under this section shall not be exchanged for consideration 27 received by the business of less than 75 percent of the transferred 28 credit amount before considering any further discounting to present 29 value which shall be permitted, except that the 75 percent minimum 30 measure of consideration shall not apply to the sale or assignment 31 of a tax credit transfer certificate to an affiliate irrespective of whether the affiliate met the capital investment and employment 32 33 requirements specified in the incentive agreement. Any amount of 34 a tax credit transfer certificate used by a purchaser or assignee 35 against a tax liability shall be subject to the same limitations and 36 conditions that apply to the use of the credit by the business that 37 originally applied for and was allowed the credit.

- 38 (cf: P.L.2014, c.63, s.6)
- 39

40 3. Section 10 of P.L.2014, c.63 (C.34:1B-251) is amended to 41 read as follows:

42 10. a. For the purposes of this section:

43 "Authority" means the New Jersey Economic Development
44 Authority established pursuant to section 4 of P.L.1974, c.80
45 (C.34:1B-4).

46 "Government entity" means the State government, a local unit of47 government, or a State or local government agency or authority.

"Providing public infrastructure" means undertaking and paying
for the construction of public infrastructure; contributing money or
paying debt service for the construction of public infrastructure; or
deeding land to a government entity for use as public infrastructure.

5 "Public infrastructure" means: (1) buildings and structures, such 6 as schools; fire houses; police stations; recreation centers; public 7 works garages; and water and sewer treatment and pumping 8 facilities; (2) open space with improvements such as athletic fields; 9 playgrounds; planned parks; (3) open space without improvements; 10 and (4) public transportation facilities such as train stations and public parking facilities. To qualify as public infrastructure under 11 12 this section, the facilities, land, or both, shall have a minimum fair 13 market value of \$5 million; provided, however, that multiple lands 14 and facilities, valued individually at less than \$5 million, that are part of the same redevelopment project may be aggregated to 15 16 achieve the minimum \$5 million requirement. In the case of open 17 space without improvements, the land shall have a minimum fair 18 market value of at least \$1 million prior to its dedication as open 19 space. Sidewalks, streets, roads, ramps, and jug handles shall not 20 be deemed public infrastructure for the purposes of this section.

21 "Tax credit" means a credit equal to 100 percent of the
22 applicant's cost of providing public infrastructure for use to offset a
23 tax liability.

"Tax liability" means a liability for the taxes imposed pursuant to
the "Corporation Business Tax (1945)," P.L.1945, c.162 (C.54:10A1 et seq.), and liability for basic, general, additional, and
supplemental realty transfer fees imposed pursuant to P.L.1968,
c.49 (C.46:15-5 et seq.), as amended and supplemented.

"Urban transit hub municipality" means an urban transit hub
municipality, as defined in section 2 of P.L.2011, c.149 (C.34:1B243).

b. Commencing with October 24, 2014, the effective date of P.L.2014, c.63 (C.34:1B-251 et al.), and ending on December 31 of the fifth complete year next following, an applicant that has agreed to, or has provided, public infrastructure may apply to the New Jersey Economic Development Authority for a tax credit under the following conditions:

38 (1) The applicant or another entity by contract or development 39 agreement either makes a new capital investment in an amount 40 equal to or greater than \$10,000,000 at any time during the term set 41 forth in this subsection, or causes another entity by contract or 42 development agreement to construct a building, complex of 43 buildings or other similar structures or facilities, which relies on the 44 completed public infrastructure and completes construction during 45 the term set forth in this subsection.

46 (2) The applicant has not received a tax credit under the "Grow
47 New Jersey Assistance Program" established by section 3 of
48 P.L.2011, c.149 (C.34:1B-244).

(3) The applicant has not received a grant under a State or a
 local Economic Redevelopment and Growth Grant program
 pursuant to section 4 or section 5 of P.L.2009, c.90 (C.52:27D-489d
 or C.52:27D-489e).

5 (4) The applicant is not a "Garden State Growth Zone
6 Development Entity," as defined in section 23 of P.L.2013, c.161
7 (C.52:27D-489r).

8 (5) The applicant is not partnered with the New Jersey Sports
9 and Exposition Authority for the capital investment pursuant to this
10 section.

11 c. The New Jersey Economic Development Authority shall 12 grant an application for a tax credit if the government entity 13 receiving the public infrastructure adopts a resolution and files it with the authority, consenting to the award of the tax credit and the 14 ownership of the public infrastructure is transferred to that 15 16 government entity, and either: (1) the construction commences after 17 January 1, 2013; (2) the construction is completed, as evidenced by 18 a certificate of occupancy or other certificate of completion, after 19 January 1, 2013; (3) the first monetary or debt service payment 20 occurs after January 1, 2013; or (4) the land is deeded to the 21 government entity after January 1, 2013.

d. (1) (a) Except as provided in subparagraph (b) of this
paragraph, the total amount of tax credits that may be awarded to an
eligible applicant for a single project shall not exceed \$5,000,000.

25 (b) In the case of an applicant engaged in a brownfields 26 redevelopment project comprising park and infrastructure 27 development within an urban transit hub municipality, the total 28 amount of tax credits the authority may award to the applicant shall 29 not exceed \$2,000,000 cumulative of all applications submitted 30 under this section by the applicant. As used in this subparagraph, 31 "applicant" means an entity applying for a tax credit pursuant to 32 subsection b. of this section and shall include its subsidiaries, its 33 parent, affiliated entities, and common principal owners.

34 (c) The total value of all tax credits approved by the authority35 pursuant to this section shall not exceed \$22,000,000.

36 (2) A tax credit granted pursuant to this section may be
37 transferred in the same manner as tax credits are transferred [under
38 section 33 of P.L.2009, c.90 (C.34:1B-209.1)] pursuant to section 7
39 of P.L.2011, c.149 (C.34:1B-248) and utilized in the same manner
40 as provided pursuant to paragraph (1) of subsection c. of section 6
41 of P.L.2011, c.149 (C.34:1B-247).

42 (3) Except for the limitations set forth in paragraph (1) of this
43 subsection, nothing in this section shall prohibit an applicant from
44 applying for and being awarded multiple tax credit awards based on
45 separate public infrastructure projects.

e. The chief executive of the authority, in consultation with the
Director of the Division of Taxation in the Department of the
Treasury, may adopt rules and regulations pursuant to the

## S3305 SARLO

"Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 1 2 seq.), necessary to implement the provisions of this section. 3 (cf: P.L.2015, c.217, s.2) 4 5 4. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to read 6 as follows: 7 4. For the purposes of this act, unless the context requires a 8 different meaning: 9 (a) "Commissioner" or "director" shall mean the Director of the 10 Division of Taxation of the State Department of the Treasury. 11 (b) "Allocation factor" shall mean the proportionate part of a 12 taxpayer's net worth or entire net income used to determine a measure of its tax under this act. 13 (c) "Corporation" shall mean any corporation, joint-stock 14 15 company or association and any business conducted by a trustee or 16 trustees wherein interest or ownership is evidenced by a certificate 17 of interest or ownership or similar written instrument, any other 18 entity classified as a corporation for federal income tax purposes, 19 and any state or federally chartered building and loan association or 20 savings and loan association. 21 (d) "Net worth" shall mean the aggregate of the values disclosed 22 by the books of the corporation for (1) issued and outstanding 23 capital stock, (2) paid-in or capital surplus, (3) earned surplus and 24 undivided profits, and (4) surplus reserves which can reasonably be 25 expected to accrue to holders or owners of equitable shares, not 26 including reasonable valuation reserves, such as reserves for 27 depreciation or obsolescence or depletion. Notwithstanding the foregoing, net worth shall not include any deduction for the amount 28 29 of the excess depreciation described in paragraph (2)(F) of 30 subsection (k) of this section. The foregoing aggregate of values 31 shall be reduced by 50% of the amount disclosed by the books of the corporation for investment in the capital stock of one or more 32 33 subsidiaries, which investment is defined as ownership (1) of at 34 least 80% of the total combined voting power of all classes of stock 35 of the subsidiary entitled to vote and (2) of at least 80% of the total 36 number of shares of all other classes of stock except nonvoting 37 stock which is limited and preferred as to dividends. In the case of investment in an entity organized under the laws of a foreign 38 39 country, the foregoing requisite degree of ownership shall effect a 40 like reduction of such investment from the net worth of the 41 taxpayer, if the foreign entity is considered a corporation for any 42 purpose under the United States federal income tax laws, such as 43 (but not by way of sole examples) for the purpose of supplying 44 deemed paid foreign tax credits or for the purpose of status as a 45 controlled foreign corporation. In calculating the net worth of a 46 taxpayer entitled to reduction for investment in subsidiaries, the 47 amount of liabilities of the taxpayer shall be reduced by such 48 proportion of the liabilities as corresponds to the ratio which the

excluded portion of the subsidiary values bears to the total assets of
 the taxpayer.

In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.

10 If in the opinion of the commissioner, the corporation's books do 11 not disclose fair valuations the commissioner may make a 12 reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary 13 14 investments as defined aforesaid, carried on the books of the 15 corporation, in accordance with sound accounting principles, and 16 such determination shall be used as net worth for the purpose of this 17 act.

(e) (Deleted by amendment, P.L.1998, c.114.)

18

19 (f) "Investment company" shall mean any corporation whose 20 business during the period covered by its report consisted, to the 21 extent of at least 90% thereof of holding, investing and reinvesting 22 in stocks, bonds, notes, mortgages, debentures, patents, patent rights 23 and other securities for its own account, but this shall not include 24 any corporation which: (1) is a merchant or a dealer of stocks, 25 bonds and other securities, regularly engaged in buying the same 26 and selling the same to customers; or (2) had less than 90% of its 27 average gross assets in New Jersey, at cost, invested in stocks, 28 bonds, debentures, mortgages, notes, patents, patent rights or other 29 securities or consisting of cash on deposit during the period covered 30 by its report; or (3) is a banking corporation, a savings institution, 31 or a financial business corporation as defined in the Corporation 32 Business Tax Act.

(g) "Regulated investment company" shall mean any corporation
which for a period covered by its report, is registered and regulated
under the Investment Company Act of 1940 (54 Stat. 789), as
amended.

(h) "Taxpayer" shall mean any corporation, and any partnership
required, or consenting, to report or to pay taxes, interest or
penalties under this act. "Taxpayer" shall not include a partnership
that is listed on a United States national stock exchange.

(i) "Fiscal year" shall mean an accounting period ending on any
day other than the last day of December on the basis of which the
taxpayer is required to report for federal income tax purposes.

(j) Except as herein provided, "privilege period" shall mean the
calendar or fiscal accounting period for which a tax is payable
under this act.

47 (k) "Entire net income" shall mean total net income from all48 sources, whether within or without the United States, and shall

include the gain derived from the employment of capital or labor, or
 from both combined, as well as profit gained through a sale or

3 conversion of capital assets.

4 For the purpose of this act, the amount of a taxpayer's entire net 5 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 6 7 deductions, which the taxpayer is required to report, or, if the 8 taxpayer is classified as a partnership for federal tax purposes, 9 would otherwise be required to report, to the United States Treasury 10 Department for the purpose of computing its federal income tax, 11 provided however, that in the determination of such entire net 12 income.

13 (1) Entire net income shall exclude for the periods set forth in 14 paragraph (2)(F)(i) of this subsection, any amount, except with 15 respect to qualified mass commuting vehicles as described in 16 section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect 17 immediately prior to January 1, 1984, which is included in a 18 taxpayer's federal taxable income solely as a result of an election 19 made pursuant to the provisions of paragraph (8) of that section.

20 (2) Entire net income shall be determined without the exclusion,21 deduction or credit of:

(A) The amount of any specific exemption or credit allowed in
any law of the United States imposing any tax on or measured by
the income of corporations.

(B) Any part of any income from dividends or interest on any
kind of stock, securities or indebtedness, except as provided in
paragraph (5) of subsection (k) of this section.

(C) Taxes paid or accrued to the United States, a possession or 28 29 territory of the United States, a state, a political subdivision thereof, 30 or the District of Columbia, or to any foreign country, state, 31 province, territory or subdivision thereof, on or measured by profits 32 or income, or business presence or business activity, or the tax 33 imposed by this act, or any tax paid or accrued with respect to 34 subsidiary dividends excluded from entire net income as provided 35 in paragraph (5) of subsection (k) of this section.

36 (D) (Deleted by amendment, P.L.1985, c.143.)

37 (E) (Deleted by amendment, P.L.1995, c.418.)

38 (F) (i) The amount by which depreciation reported to the United 39 States Treasury Department for property placed in service on and 40 after January 1, 1981, but prior to taxpayer fiscal or calendar 41 accounting years beginning on and after the effective date of 42 P.L.1993, c.172, for purposes of computing federal taxable income 43 in accordance with section 168 of the Internal Revenue Code in 44 effect after December 31, 1980, exceeds the amount of depreciation 45 determined in accordance with the Internal Revenue Code 46 provisions in effect prior to January 1, 1981, but only with respect 47 to a taxpayer's accounting period ending after December 31, 1981; 48 provided, however, that where a taxpayer's accounting period

# **S3305** SARLO 12

1 begins in 1981 and ends in 1982, no modification shall be required 2 with respect to this paragraph (F) for the report filed for such period 3 with respect to property placed in service during that part of the 4 accounting period which occurs in 1981. The provisions of this 5 subparagraph shall not apply to assets placed in service prior to 6 January 1, 1998 of a gas, gas and electric, and electric public utility 7 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 8 seq.) prior to 1998.

9 (ii) For the periods set forth in subparagraph (F)(i) of paragraph 10 (2) of this subsection, any amount, except with respect to qualified 11 mass commuting vehicles as described in section 168(f)(8)(D)(v) of 12 the Internal Revenue Code as in effect immediately prior to January 13 1, 1984, which the taxpayer claimed as a deduction in computing 14 federal income tax pursuant to a qualified lease agreement under 15 paragraph (8) of that section.

16 The director shall promulgate rules and regulations necessary to 17 carry out the provisions of this section, which rules shall provide, 18 among others, the manner in which the remaining life of property 19 shall be reported.

20 (G) (i) The amount of any civil, civil administrative, or criminal 21 penalty or fine, including a penalty or fine under an administrative 22 consent order, assessed and collected for a violation of a State or 23 federal environmental law, an administrative consent order, or an 24 environmental ordinance or resolution of a local governmental 25 entity, and any interest earned on the penalty or fine, and any 26 economic benefits having accrued to the violator as a result of a 27 violation, which benefits are assessed and recovered in a civil, civil 28 administrative, or criminal action, or pursuant to an administrative 29 consent order. The provisions of this paragraph shall not apply to a 30 penalty or fine assessed or collected for a violation of a State or 31 federal environmental law, or local environmental ordinance or 32 resolution, if the penalty or fine was for a violation that resulted 33 from fire, riot, sabotage, flood, storm event, natural cause, or other 34 act of God beyond the reasonable control of the violator, or caused 35 by an act or omission of a person who was outside the reasonable 36 control of the violator.

(ii) The amount of treble damages paid to the Department of
Environmental Protection pursuant to subsection a. of section 7 of
P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the
department in removing, or arranging for the removal of, an
unauthorized discharge upon failure of the discharger to comply
with a directive from the department to remove, or arrange for the
removal of, the discharge.

(H) The amount of any sales and use tax paid by a utility vendorpursuant to section 71 of P.L.1997, c.162.

46 (I) Interest paid, accrued or incurred for the privilege period to
47 a related member, as defined in section 5 of P.L.2002, c.40
48 (C.54:10A-4.4), except that a deduction shall be permitted to the

# **S3305** SARLO 13

1 extent that the taxpayer establishes by clear and convincing 2 evidence, as determined by the director, that: (i) a principal purpose 3 of the transaction giving rise to the payment of the interest was not 4 to avoid taxes otherwise due under Title 54 of the Revised Statutes 5 or Title 54A of the New Jersey Statutes, (ii) the interest is paid 6 pursuant to arm's length contracts at an arm's length rate of interest, 7 and (iii)(aa) the related member was subject to a tax on its net 8 income or receipts in this State or another state or possession of the 9 United States or in a foreign nation, (bb) a measure of the tax 10 includes the interest received from the related member, and (cc) the 11 rate of tax applied to the interest received by the related member is 12 equal to or greater than a rate three percentage points less than the 13 rate of tax applied to taxable interest by this State.

14 A deduction shall also be permitted if the taxpayer establishes by 15 clear and convincing evidence, as determined by the director, that 16 the disallowance of a deduction is unreasonable, or the taxpayer and 17 the director agree in writing to the application or use of an 18 alternative method of apportionment under section 8 of P.L.1945, 19 c.162 (C.54:10A-8); nothing in this subsection shall be construed to 20 limit or negate the director's authority to otherwise enter into 21 agreements and compromises otherwise allowed by law.

22 A deduction shall also be permitted to the extent that the 23 taxpayer establishes by a preponderance of the evidence, as 24 determined by the director, that the interest is directly or indirectly 25 paid, accrued or incurred to (i) a related member in a foreign nation 26 which has in force a comprehensive income tax treaty with the 27 United States, provided however that the taxpayer shall disclose on 28 its return for the privilege period the name of the related member, 29 the amount of the interest, the relevant foreign nation, and such 30 other information as the director may prescribe or (ii) to an 31 independent lender and the taxpayer guarantees the debt on which 32 the interest is required.

33 (J) Amounts deducted for federal tax purposes pursuant to 34 section 199 of the federal Internal Revenue Code of 1986, 26 35 U.S.C. s.199, except that this exclusion shall not apply to amounts 36 deducted pursuant to that section that are exclusively based upon 37 domestic production gross receipts of the taxpayer which are 38 derived only from any lease, rental, license, sale, exchange, or other 39 disposition of qualifying production property which the taxpayer 40 demonstrates to the satisfaction of the director was manufactured or 41 produced by the taxpayer in whole or in significant part within the 42 United States but not qualified production property that was grown or extracted by the taxpayer. "Manufactured or produced" as used 43 44 in this paragraph shall be limited to performance of an operation or 45 series of operations the object of which is to place items of tangible 46 personal property in a form, composition, or character different 47 from that in which they were acquired. The change in form, 48 composition, or character shall be a substantial change, and result in

a transformation of property into a different or substantially more
 usable product.

3 (3) The commissioner may, whenever necessary to properly
4 reflect the entire net income of any taxpayer, determine the year or
5 period in which any item of income or deduction shall be included,
6 without being limited to the method of accounting employed by the
7 taxpayer.

8 (4) There shall be allowed as a deduction from entire net income 9 of a banking corporation, to the extent not deductible in 10 determining federal taxable income, the eligible net income of an 11 international banking facility determined as follows:

(A) The eligible net income of an international banking facility
shall be the amount remaining after subtracting from the eligible
gross income the applicable expenses;

(B) Eligible gross income shall be the gross income derived by
an international banking facility, which shall include, but not be
limited to, gross income derived from:

(i) Making, arranging for, placing or carrying loans to foreign 18 19 persons, provided, however, that in the case of a foreign person 20 which is an individual, or which is a foreign branch of a domestic 21 corporation (other than a bank), or which is a foreign corporation or 22 foreign partnership which is controlled by one or more domestic 23 corporations (other than banks), domestic partnerships or resident 24 individuals, all the proceeds of the loan are for use outside of the 25 United States:

(ii) Making or placing deposits with foreign persons which are
banks or foreign branches of banks (including foreign subsidiaries)
or foreign branches of the taxpayers or with other international
banking facilities;

30 (iii) Entering into foreign exchange trading or hedging
31 transactions related to any of the transactions described in this
32 paragraph; or

33 (iv) Such other activities as an international banking facility
34 may, from time to time, be authorized to engage in;

35 (C) Applicable expenses shall be any expense or other
36 deductions attributable, directly or indirectly, to the eligible gross
37 income described in subparagraph (B) of this paragraph.

(5) Entire net income shall exclude 100% of dividends which 38 39 were included in computing such taxable income for federal income 40 tax purposes, paid to the taxpayer by one or more subsidiaries 41 owned by the taxpayer to the extent of the 80% or more ownership 42 of investment described in subsection (d) of this section and shall 43 exclude 50% of dividends which were included in computing such 44 taxable income for federal income tax purposes, paid to the 45 taxpayer by one or more subsidiaries owned by the taxpayer to the 46 extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of 47

ownership of investment is calculated as described in subsection (d)
 of this section.

3 (6) (A) Net operating loss deduction. There shall be allowed as
a deduction for the privilege period the net operating loss carryover
to that period.

6 (B) Net operating loss carryover. A net operating loss for any 7 privilege period ending after June 30, 1984 shall be a net operating 8 loss carryover to each of the seven privilege periods following the 9 period of the loss and a net operating loss for any privilege period 10 ending after June 30, 2009 shall be a net operating loss carryover to 11 each of the twenty privilege periods following the period of the 12 loss. The entire amount of the net operating loss for any privilege 13 period (the "loss period") shall be carried to the earliest of the 14 privilege periods to which the loss may be carried. The portion of 15 the loss which shall be carried to each of the other privilege periods 16 shall be the excess, if any, of the amount of the loss over the sum of 17 the entire net income, computed without the exclusions permitted in 18 paragraphs (4) and (5) of this subsection or the net operating loss 19 deduction provided by subparagraph (A) of this paragraph, for each 20 of the prior privilege periods to which the loss may be carried.

(C) Net operating loss. For purposes of this paragraph the term
"net operating loss" means the excess of the deductions over the
gross income used in computing entire net income without the net
operating loss deduction provided for in subparagraph (A) of this
paragraph and the exclusions in paragraphs (4) and (5) of this
subsection.

27 (D) Change in ownership. Where there is a change in 50% or 28 more of the ownership of a corporation because of redemption or 29 sale of stock and the corporation changes the trade or business 30 giving rise to the loss, no net operating loss sustained before the 31 changes may be carried over to be deducted from income earned 32 after such changes. In addition where the facts support the premise 33 that the corporation was acquired under any circumstances for the 34 primary purpose of the use of its net operating loss carryover, the 35 director may disallow the carryover.

36 (E) Notwithstanding the provisions of this paragraph (6) of 37 subsection (k) of this section to the contrary, for privilege periods 38 beginning during calendar year 2002 and calendar year 2003, no 39 deduction for any net operating loss carryover shall be allowed and 40 for privilege periods beginning during calendar year 2004 and 41 calendar year 2005, there shall be allowed as a deduction for the 42 privilege period so much of the net operating loss carryover as 43 reduces entire net income otherwise calculated by 50%. If and only 44 to the extent that any net operating loss carryover deduction is 45 disallowed by reason of this subparagraph (E), the date on which 46 the amount of the disallowed net operating loss carryover deduction 47 would otherwise expire shall be extended by a period equal to the

1 period for which application of the net operating loss was 2 disallowed by this subparagraph.

3 Provided, that this subparagraph (E) shall not restrict the 4 surrender or acquisition of corporation business tax benefit 5 certificates pursuant to section 1 of P.L.1997, c.334 (C.34:1B-6 7.42a) and shall not restrict the application of corporation business 7 tax benefit certificates pursuant to section 2 of P.L.1997, c.334 8 (C.54:10A-4.2).

9 (F) Reduction for discharge of indebtedness. A net operating 10 loss for any privilege period ending after June 30, 2014, and any net operating loss carryover to such privilege period, shall be reduced 11 12 by the amount excluded from federal taxable income under subparagraph (A), (B), or (C) of paragraph (1) of subsection (a) of 13 14 section 108 of the federal Internal Revenue Code (26 U.S.C. s.108), for the privilege period of the discharge of indebtedness. 15

16 (7) The entire net income of gas, electric and gas and electric 17 public utilities that were subject to the provisions of P.L.1940, c.5 18 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by 19 substituting the New Jersey depreciation allowance for federal tax 20 depreciation with respect to assets placed in service prior to January 21 1, 1998. For gas, electric, and gas and electric public utilities that were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 22 23 seq.) prior to 1998, the New Jersey depreciation allowance shall be 24 computed as follows: All depreciable assets placed in service prior 25 to January 1, 1998 shall be considered a single asset account. The 26 New Jersey tax basis of this depreciable asset account shall be an 27 amount equal to the carryover adjusted basis for federal income tax 28 purposes on December 31, 1997 of all depreciable assets in service 29 on December 31, 1997, increased by the excess, of the "net carrying 30 value," defined to be adjusted book basis of all assets and liabilities, 31 excluding deferred income taxes, recorded on the public utility's 32 books of account on December 31, 1997, over the carryover 33 adjusted basis for federal income tax purposes on December 31, 34 1997 of all assets and liabilities owned by the gas, electric, or gas 35 and electric public utility as of December 31, 1997. "Books of 36 account" for gas, gas and electric, and electric public utilities means 37 the uniform system of accounts as promulgated by the Federal 38 Energy Regulatory Commission and adopted by the Board of Public 39 Utilities. The following adjustments to entire net income shall be 40 made pursuant to this section:

41 (A) Depreciation for property placed in service prior to January 42 1, 1998 shall be adjusted as follows:

43 (i) Depreciation for federal income tax purposes shall be 44 disallowed in full.

45 (ii) A deduction shall be allowed for the New Jersey 46 depreciation allowance. The New Jersey depreciation allowance 47 shall be computed for the single asset account described above 48 based on the New Jersey tax basis as adjusted above as if all assets

# **S3305** SARLO 17

1 in the single asset account were first placed in service on January 1, 2 1998. Depreciation shall be computed using the straight line 3 method over a thirty-year life. A full year's depreciation shall be 4 allowed in the initial tax year. No half-year convention shall apply. 5 The depreciable basis of the single account shall be reduced by the 6 adjusted federal tax basis of assets sold, retired, or otherwise 7 disposed of during any year on which gain or loss is recognized for 8 federal income tax purposes as described in subparagraph (B) of 9 this paragraph.

(B) Gains and losses on sales, retirements and other dispositions
of assets placed in service prior to January 1, 1998 shall be
recognized and reported on the same basis as for federal income tax
purposes.

14 (C) The Director of the Division of Taxation shall promulgate 15 regulations describing the methodology for allocating the single 16 asset account in the event that a portion of the utility's operations 17 are separated, spun-off, transferred to a separate company or 18 otherwise desegregated.

(8) In the case of taxpayers that are gas, electric, gas and
electric, or telecommunications public utilities as defined pursuant
to subsection (q) of this section, the director shall have authority to
promulgate rules and issue guidance correcting distortions and
adjusting timing differences resulting from the adoption of
P.L.1997, c.162 (C.54:10A-5.25 et al.).

(9) Notwithstanding paragraph (1) of this subsection, entire net
income shall not include the income derived by a corporation
organized in a foreign country from the international operation of a
ship or ships, or from the international operation of aircraft, if such
income is exempt from federal taxation pursuant to section 883 of
the federal Internal Revenue Code of 1986, 26 U.S.C. s.883.

31 (10) Entire net income shall exclude all income of an alien 32 corporation the activities of which are limited in this State to 33 investing or trading in stocks and securities for its own account, 34 investing or trading in commodities for its own account, or any 35 combination of those activities, within the meaning of section 864 36 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in 37 effect on December 31, 1998. Notwithstanding the previous 38 sentence, if an alien corporation undertakes one or more infrequent, 39 extraordinary or non-recurring activities, including but not limited 40 to the sale of tangible property, only the income from such 41 infrequent, extraordinary or non-recurring activity shall be subject 42 to the tax imposed pursuant to P.L.1945, c.162 (C.54:10A-1 et 43 seq.), and that amount of income subject to tax shall be determined 44 without regard to the allocation to that specific transaction of any 45 general business expense of the taxpayer and shall be specifically 46 assigned to this State for taxation by this State without regard to 47 section 6 of P.L.1945, c.162 (C.54:10A-6). For the purposes of this 48 paragraph, "alien corporation" means a corporation organized under

the laws of a jurisdiction other than the United States or its political
 subdivisions.

3 (11) No deduction shall be allowed for research and 4 experimental expenditures, to the extent that those research and 5 experimental expenditures are qualified research expenses or basic 6 research payments for which an amount of credit is claimed 7 pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless 8 those research and experimental expenditures are also used to 9 compute a federal credit claimed pursuant to section 41 of the 10 federal Internal Revenue Code of 1986, 26 U.S.C. s.41.

11 (12) (A) Notwithstanding the provisions of subsection (k) of 12 section 168 of the federal Internal Revenue Code of 1986, 26 13 U.S.C. s.168, subsection (b) of section 1400L of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal 14 15 law, for property acquired after September 10, 2001, the 16 depreciation deduction otherwise allowed pursuant to section 167 of 17 the federal Internal Revenue Code of 1986, 26 U.S.C. s.167, shall 18 be determined pursuant to the provisions of the federal Internal 19 Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on 20 December 31, 2001.

(B) The director shall prescribe the rules and regulations
necessary to carry out the provisions of this paragraph, including,
among others, those for determining the adjusted basis of the
acquired property for the purposes of the Corporation Business Tax
Act (1945), P.L.1945, c.162.

(13) (A) Notwithstanding the provisions of section 179 of the
federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for
property placed in service on or after January 1, 2004, the costs that
a taxpayer may otherwise elect to treat as an expense which is not
chargeable to a capital account shall be determined pursuant to the
provisions of the federal Internal Revenue Code of 1986 (26 U.S.C.
s.1 et seq.) in effect on December 31, 2002.

(B) The director shall prescribe the rules and regulations
necessary to carry out the provisions of this paragraph, including,
among others, those for determining the adjusted basis of the
acquired property for the purposes of the Corporation Business Tax
Act (1945), P.L.1945, c.162.

38 (14) Notwithstanding the provisions of subsection (i) of section 39 108 of the federal Internal Revenue Code of 1986 (26 U.S.C. s.108), 40 for privilege periods beginning after December 31, 2008 and before 41 January 1, 2011, entire net income shall include the amount of 42 discharge of indebtedness income excluded for federal income tax 43 purposes pursuant to subsection (i) of section 108 of the federal 44 Internal Revenue Code of 1986 (26 U.S.C. s.108), and for privilege 45 periods beginning on or after January 1, 2014 and before January 1, 46 2019, entire net income shall exclude the amount of discharge of 47 indebtedness income included for federal income tax purposes,

pursuant to subsection (i) of section 108 of the federal Internal

2 Revenue Code of 1986 (26 U.S.C. s.108). 3 (15) Entire net income shall exclude the gain or income derived 4 from the sale or assignment of a tax credit transfer certificate 5 pursuant to section 7 of P.L.2011, c.149 (C.34:1B-248) and section 6 <u>10 of P.L.2014, c.63 (C.34:1B-251).</u> 7 (1) "Real estate investment trust" shall mean any corporation, 8 trust or association qualifying and electing to be taxed as a real 9 estate investment trust under federal law. 10 (m) "Financial business corporation" shall mean any corporate 11 enterprise which is (1) in substantial competition with the business of national banks and which (2) employs moneyed capital with the

1

12 object of making profit by its use as money, through discounting 13 14 and negotiating promissory notes, drafts, bills of exchange and other evidences of debt; buying and selling exchange; making of or 15 16 dealing in secured or unsecured loans and discounts; dealing in 17 securities and shares of corporate stock by purchasing and selling 18 such securities and stock without recourse, solely upon the order 19 and for the account of customers; or investing and reinvesting in 20 marketable obligations evidencing indebtedness of any person, 21 copartnership, association or corporation in the form of bonds, 22 notes or debentures commonly known as investment securities; or 23 dealing in or underwriting obligations of the United States, any 24 state or any political subdivision thereof, or of a corporate 25 instrumentality of any of them. This shall include, without 26 limitation of the foregoing, business commonly known as industrial 27 banks, dealers in commercial paper and acceptances, sales finance, 28 personal finance, small loan and mortgage financing businesses, as 29 well as any other enterprise employing moneyed capital coming 30 into competition with the business of national banks; provided that 31 the holding of bonds, notes, or other evidences of indebtedness by 32 individual persons not employed or engaged in the banking or 33 investment business and representing merely personal investments 34 not made in competition with the business of national banks, shall 35 not be deemed financial business. Nor shall "financial business" 36 include national banks, production credit associations organized 37 under the Farm Credit Act of 1933 or the Farm Credit Act of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 38 39 insurance companies duly authorized to transact business in this 40 State, security brokers or dealers or investment companies or 41 bankers not employing moneyed capital coming into competition 42 with the business of national banks, real estate investment trusts, or 43 any of the following entities organized under the laws of this State: 44 credit unions, savings banks, savings and loan and building and 45 loan associations, pawnbrokers, and State banks and trust 46 companies.

47 (n) "International banking facility" shall mean a set of asset and48 liability accounts segregated on the books and records of a

1 depository institution, United States branch or agency of a foreign 2 bank, or an Edge or Agreement Corporation that includes only 3 international banking facility time deposits and international 4 banking facility extensions of credit as such terms are defined in 5 section 204.8(a)(2) and section 204.8(a)(3) of Regulation D of the 6 board of governors of the Federal Reserve System, 12 CFR Part 7 204, effective December 3, 1981. In the event that the United 8 States enacts a law, or the board of governors of the Federal 9 Reserve System adopts a regulation which amends the present 10 definition of international banking facility or of such facilities' time 11 deposits or extensions of credit, the Commissioner of Banking and 12 Insurance shall forthwith adopt regulations defining such terms in 13 the same manner as such terms are set forth in the laws of the 14 United States or the regulations of the board of governors of the 15 Federal Reserve System. The regulations of the Commissioner of 16 Banking and Insurance shall thereafter provide the applicable 17 definitions.

18 (o) "S corporation" means a corporation included in the 19 definition of an "S corporation" pursuant to section 1361 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1361. 20

21 (p) "New Jersey S corporation" means a corporation that is an S 22 corporation; which has made a valid election pursuant to section 3 23 of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S 24 corporation continuously since the effective date of the valid 25 election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-26 5.22).

(q) "Public Utility" means "public utility" as defined in 27 28 R.S.48:2-13.

29 (r) "Qualified investment partnership" means a partnership 30 under this act that has more than 10 members or partners with no 31 member or partner owning more than a 50% interest in the entity 32 and that derives at least 90% of its gross income from dividends, 33 interest, payments with respect to securities loans, and gains from 34 the sale or other disposition of stocks or securities or foreign 35 currencies or commodities or other similar income (including but 36 not limited to gains from swaps, options, futures or forward 37 contracts) derived with respect to its business of investing or 38 trading in those stocks, securities, currencies or commodities, but 39 "investment partnership" shall not include a "dealer in securities" 40 within the meaning of section 1236 of the federal Internal Revenue 41 Code of 1986, 26 U.S.C. s.1236.

42 (s) "Savings institution" means a state or federally chartered 43 building and loan association, savings and loan association, or 44 savings bank.

45 (t) "Partnership" means an entity classified as a partnership for 46 federal income tax purposes.

47 (cf: P.L. 2014, c.13, s.3) 1 5. N.J.S.54A:5-1 is amended to read as follows:

54A:5-1. New Jersey Gross Income Defined. New Jersey gross
income shall consist of the following categories of income:

a. Salaries, wages, tips, fees, commissions, bonuses, and other
remuneration received for services rendered whether in cash or in
property, and amounts paid or distributed, or deemed paid or
distributed, out of a medical savings account that are not excluded
from gross income pursuant to section 5 of P.L.1997, c.414
(C.54A:6-27).

b. Net profits from business. The net income from the
operation of a business, profession or other activity after provision
for all costs and expenses incurred in the conduct thereof,
determined either on a cash or accrual basis in accordance with the
method of accounting allowed for federal income tax purposes but
without deduction of the amount of:

16 (1) taxes based on income;

17 (2) a civil, civil administrative, or criminal penalty or fine, 18 including a penalty or fine under an administrative consent order, 19 assessed and collected for a violation of a State or federal 20 environmental law, an administrative consent order, or an environmental ordinance or resolution of a local governmental 21 22 entity, and any interest earned on the penalty or fine, and any 23 economic benefits having accrued to the violator as a result of a 24 violation, which benefits are assessed and recovered in a civil, civil 25 administrative, or criminal action, or pursuant to an administrative 26 consent order. The provisions of this paragraph shall not apply to a 27 penalty or fine assessed or collected for a violation of a State or federal environmental law, or local environmental ordinance or 28 29 resolution, if the penalty or fine was for a violation that resulted 30 from fire, riot, sabotage, flood, storm event, natural cause, or other 31 act of God beyond the reasonable control of the violator, or caused 32 by an act or omission of a person who was outside the reasonable 33 control of the violator; and

(3) treble damages paid to the Department of Environmental
Protection pursuant to subsection a. of section 7 of P.L.1976, c.141
(C.58:10-23.11f) for costs incurred by the department in removing,
or arranging for the removal of, an unauthorized discharge upon the
failure of the discharger to comply with a directive from the
department to remove, or arrange for the removal of, a discharge.

40 Net gains or income from disposition of property. Net gains c. 41 or net income, less net losses, derived from the sale, exchange or 42 other disposition of property, including real or personal, whether 43 tangible or intangible as determined in accordance with the method 44 of accounting allowed for federal income tax purposes. For the 45 purpose of determining gain or loss, the basis of property shall be 46 the adjusted basis used for federal income tax purposes, except as 47 expressly provided for under this act, but without a deduction for 48 penalties, fines, or economic benefits excepted pursuant to paragraph (2), or for treble damages excepted pursuant to paragraph
 (3) of subsection b. of this section.

3 A taxpayer's net gain or loss on the sale, exchange or other 4 disposition of a share of an S corporation shall be calculated by 5 increasing the adjusted basis of the share by an amount equal to the 6 shareholder's net losses and deductions in respect of the share 7 allowed and deducted from income for federal income tax purposes, 8 not including any personal net operating loss deductions, to the 9 extent that such net losses were not offset by the taxpayer's pro rata 10 share of S corporation income otherwise subject to taxation 11 pursuant to subsection p. of this section in respect of another S 12 corporation, subject to rules of priority and assignment determined 13 by the director.

14 For the tax year 1976, any taxpayer with a tax liability under this 15 subsection, or under the "Tax on Capital Gains and Other Unearned 16 Income Act," P.L.1975, c.172 (C.54:8B-1 et seq.), shall not be 17 subject to payment of an amount greater than the amount he would 18 have paid if either return had covered all capital transactions during 19 the full tax year 1976; provided, however, that the rate which shall 20 apply to any capital gain shall be that in effect on the date of the 21 transaction. To the extent that any loss is used to offset any gain 22 under P.L.1975, c.172, it shall not be used to offset any gain under 23 the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

24 The term "net gains or income" shall not include gains or income 25 derived from obligations which are referred to in clause (1) or (2) of 26 N.J.S.54A:6-14 of this act or from securities which evidence 27 ownership in a qualified investment fund as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1). The term "net gains or income" 28 29 shall not include gains or income derived from the sale or 30 assignment of a tax credit transfer certificate pursuant to section 7 31 of P.L.2011, c.149 (C.34:1B-248) and section 10 of P.L.2014, c.63 32 (C.34:1B-251). The term "net gains or net income" shall not include 33 gains or income from transactions to the extent to which 34 nonrecognition is allowed for federal income tax purposes. The 35 term "sale, exchange or other disposition" shall not include the 36 exchange of stock or securities in a corporation a party to a 37 reorganization in pursuance of a plan of reorganization, solely for 38 stock or securities in such corporation or in another corporation a 39 party to the reorganization and the transfer of property to a 40 corporation by one or more persons solely in exchange for stock or 41 securities in such corporation if immediately after the exchange 42 such person or persons are in control of the corporation. For 43 purposes of this clause, stock or securities issued for services shall 44 not be considered as issued in return for property.

45 For purposes of this clause, the term "reorganization" means--

46 (i) A statutory merger or consolidation;

47 (ii) The acquisition by one corporation, in exchange solely for48 all or part of its voting stock (or in exchange solely for all or a part

1 of the voting stock of a corporation which is in control of the 2 acquiring corporation) of stock of another corporation if, 3 immediately after the acquisition, the acquiring corporation has 4 control of such other corporation (whether or not such acquiring 5 corporation had control immediately before the acquisition);

6 (iii) The acquisition by one corporation, in exchange solely for 7 all or part of its voting stock (or in exchange solely for all or a part 8 of the voting stock of a corporation which is in control of the 9 acquiring corporation), of substantially all of the properties of 10 another corporation, but in determining whether the exchange is 11 solely for stock the assumption by the acquiring corporation of a 12 liability of the other, or the fact that property acquired is subject to 13 a liability, shall be disregarded;

(iv) A transfer by a corporation of all or a part of its assets to
another corporation if immediately after the transfer the transferor,
or one or more of its shareholders (including persons who were
shareholders immediately before the transfer), or any combination
thereof, is in control of the corporation to which the assets are
transferred;

20 (v) A recapitalization;

(vi) A mere change in identity, form, or place of organizationhowever effected; or

23 (vii) The acquisition by one corporation, in exchange for stock 24 of a corporation (referred to in this subclause as "controlling 25 corporation") which is in control of the acquiring corporation, of 26 substantially all of the properties of another corporation which in 27 the transaction is merged into the acquiring corporation shall not 28 disqualify a transaction under subclause (i) if such transaction 29 would have qualified under subclause (i) if the merger had been into 30 the controlling corporation, and no stock of the acquiring 31 corporation is used in the transaction;

(viii) A transaction otherwise qualifying under subclause (i) 32 33 shall not be disqualified by reason of the fact that stock of a 34 corporation (referred to in this subclause as the "controlling 35 corporation") which before the merger was in control of the merged 36 corporation is used in the transaction, if after the transaction, the 37 corporation surviving the merger holds substantially all of its 38 properties and of the properties of the merged corporation (other 39 than stock of the controlling corporation distributed in the 40 transaction); and in the transaction, former shareholders of the 41 surviving corporation exchanged, for an amount of voting stock of 42 the controlling corporation, an amount of stock in the surviving 43 corporation which constitutes control of such corporation.

For purposes of this clause, the term "control" means the ownership of stock possessing at least 80% of the total combined voting power of all classes of stock entitled to vote and at least 80% of the total number of shares of all other classes of stock of the corporation. For purposes of this clause, the term "a party to a reorganization" includes a corporation resulting from a reorganization, and both corporations, in the case of a reorganization resulting from the acquisition by one corporation of stock or properties of another. In the case of a reorganization qualifying under subclause (i) by reason of subclause (vii) the term "a party to a reorganization" includes the controlling corporation referred to in such subclause (vii).

8 Notwithstanding any provisions hereof, upon every such 9 exchange or conversion, the taxpayer's basis for the stock or 10 securities received shall be the same as the taxpayer's actual or 11 attributed basis for the stock, securities or property surrendered in 12 exchange therefor.

d. Net gains or net income derived from or in the form of rents,royalties, patents, and copyrights.

e. Interest, except interest referred to in clause (1) or (2) of N.J.S.54A:6-14, or distributions paid by a qualified investment fund as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1), to the extent provided in that section.

f. Dividends. "Dividends" means any distribution in cash or
property made by a corporation, association or business trust that is
not an S corporation, (1) out of accumulated earnings and profits, or
(2) out of earnings and profits of the year in which such dividend is
paid and any distribution in cash or property made by an S
corporation, as specifically determined pursuant to section 16 of
P.L.1993, c.173 (C.54A:5-14).

The term "dividends" shall not include distributions paid by a qualified investment fund as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1), to the extent provided in that section.

29 g. Gambling winnings.

30

31

h. Net gains or income derived through estates or trusts.

i. Income in respect of a decedent.

32 Amounts distributed or withdrawn from an employee trust j. 33 attributable to contributions to the trust which were excluded from 34 gross income under the provisions of chapter 6 of Title 54A of the 35 New Jersey Statutes, amounts rolled over from an IRA, as defined pursuant to subsection (a) of section 408 of the federal Internal 36 37 Revenue Code of 1986, 26 U.S.C. s.408, that is not a Roth IRA, as defined pursuant to subsection b. of section 2 of P.L.1998,c.57 38 39 (C.54A:6-28) to an IRA that is a Roth IRA, and pensions and 40 annuities except to the extent of exclusions in N.J.S.54A:6-10 41 hereunder, notwithstanding the provisions of N.J.S.18A:66-51, 42 P.L.1973, c.140, s.41 (C.43:6A-41), P.L.1954, c.84, s.53 43 (C.43:15A-53), P.L.1944, c.255, s.17 (C.43:16A-17), P.L.1965, 44 c.89, s.45 (C.53:5A-45), R.S.43:10-14, P.L.1943, c.160, s.22 45 (C.43:10-18.22), P.L.1948, c.310, s.22 (C.43:10-18.71), P.L.1954, 46 c.218, s.32 (C.43:13-22.34), P.L.1964, c.275, s.11 (C.43:13-22.60), 47 R.S.43:10-57, P.L.1938, c.330, s.13 (C.43:10-105), R.S.43:13-44, 48 and P.L.1943, c.189, s.5 (C.43:13-37.5).

# **S3305** SARLO

1 Distributive share of partnership income, excluding the gain k. 2 or income derived from the sale or assignment of a tax credit 3 transfer certificate pursuant to section 7 of P.L.2011, c.149 4 (C.34:1B-248) and section 10 of P.L.2014, c.63 (C.34:1B-251). 5 1. Amounts received as prizes and awards, except as provided 6 in N.J.S.54A:6-8 and N.J.S.54A:6-11 hereunder. 7 m. Rental value of a residence furnished by an employer or a 8 rental allowance paid by an employer to provide a home. 9 Alimony and separate maintenance payments to the extent n. 10 that such payments are required to be made under a decree of 11 divorce or separate maintenance but not including payments for 12 support of minor children. 13 o. Income, gain or profit derived from acts or omissions 14 defined as crimes or offenses under the laws of this State or any 15 other jurisdiction. p. Net pro rata share of S corporation income, excluding the 16 17 gain or income derived from the sale or assignment of a tax credit transfer certificate pursuant to section 7 of P.L.2011, c.149 18 19 (C.34:1B-248) and section 10 of P.L.2014, c.63 (C.34:1B-251). 20 (cf: P.L.1998, c.57, s.1) 21 22 6. This act shall take effect immediately and section 4 shall 23 apply to accounting and privilege periods beginning on and after 24 January 1, 2017 and section 5 shall apply to taxable years beginning 25 on and after January 1, 2017. 26 27 **STATEMENT** 28 29 30 This bill extends the application deadline for "Grow New Jersey Assistance Act" (Grow NJ) tax credits and revises the tax credit 31 32 transfer provisions for the Grow NJ Assistance Program and the 33 Public Infrastructure Project Tax Credit Program. The bill revises 34 the tax treatment of gains and income associated with the sale or 35 assignment of those tax credit transfer certificates. 36 Under the current Grow NJ Assistance Program, businesses have 37 until July 1, 2019 to submit an application for a Grow NJ tax credit (an application must be submitted before July 1, 2019 to be 38 39 considered for approval). A business that applied for a Grow NJ tax 40 credit prior to July 1, 2014, under the legacy program, is required to 41 submit documentation to the Economic Development Authority 42 (EDA) no later than July 28, 2018. The bill extends these deadlines 43 to December 31, 2021. 44 Certain businesses that receive tax credits under the Grow NJ 45 Assistance Program and the Public Infrastructure Project Tax Credit 46 Program are unable to apply these tax credits directly to their tax 47 liabilities. Instead, these businesses may apply to the Director of 48 the Division of Taxation in the Department of the Treasury and the

chief executive officer of the EDA for a tax credit transfer
 certificate. However, if a business sells a tax credit transfer
 certificate, the amount the credit is sold for is likely to be less than
 the amount of the original tax credit award, reducing the economic
 development power of these incentive-based tax credits.

6 Moreover, various limitations and conditions are imposed upon 7 tax credit transfer certificates, including a time period of three 8 successive tax periods for a transferee to use the tax credit and that 9 a business may not sell a tax credit transfer certificate for an 10 amount less than 75 percent of the transferred credit amount, further 11 restricting a business's ability to obtain a fair selling price.

12 The bill would extend the time period for transferees from three 13 years to 20 years, making the time period for redemption identical 14 to the period permitted for the original tax certificate holder. 15 Further, the bill exempts from the 75 percent minimum value 16 requirement the sale or assignment of a tax credit transfer certificate 17 to an affiliate irrespective of whether the affiliate met the capital 18 investment and employment requirements specified in the incentive 19 agreement.

20 Finally, tax credits utilized to reduce the tax liability of the 21 original tax credit recipient are not considered to be income and are 22 not subject to the gross income tax (GIT) or the corporation 23 business tax (CBT). However, if a business sells the tax credit 24 transfer certificate, the amounts gained or derived from the sale of 25 the tax credit transfer certificate are subject to the GIT or CBT. 26 Since these sales are currently considered income, imposing the 27 GIT or CBT reduces the value of the tax credit transfer certificate for the business transferring the tax credit. The bill would exclude 28 29 the gain or income derived from the sale or assignment of certain 30 tax credit transfer certificates from taxation so those businesses 31 which cannot apply the tax credits to their tax liability may receive 32 gains closer to the original incentive amounts.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

### SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 3305

# STATE OF NEW JERSEY

#### DATED: JUNE 15, 2017

The Senate Budget and Appropriations Committee reports favorably a Senate Committee Substitute for Senate Bill No. 3305.

This substitute bill revises the tax credit transfer certificate provisions for the "Grow New Jersey Assistance Act" (Grow NJ) and the Public Infrastructure Project (PIP) Tax Credit Program. The substitute revises the tax treatment of gains and income associated with the sale or assignment of those tax credit transfer certificates.

The substitute extends the time period for transferees from three years to 20 years, making the time period for redemption identical to the period permitted for the original tax certificate holder.

The substitute exempts from the 75 percent minimum value requirement the sale or assignment of a tax credit transfer certificate to an affiliate irrespective of whether the affiliate met the capital investment and employment requirements specified in the incentive agreement.

The substitute excludes the gain or income derived from the sale or assignment of certain tax credit transfer certificates from taxation.

#### FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that the substitute will result in an indeterminate annual State revenue reduction to the State General Fund and the Property Tax Relief Fund for the lifespan of tax credits awarded through the Grow NJ Assistance Program and the PIP Tax Credit Program. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion of gains or income derived from the sale or assignment of Grow NJ and PIP tax credit transfer certificates from taxation and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

### SENATE COMMITTEE SUBSTITUTE SENATE, No. 3305

# STATE OF NEW JERSEY

#### DATED: DECEMBER 18, 2017

The Assembly Appropriations Committee reports favorably Senate Bill No. 3305 (SCS).

This bill revises the tax credit transfer certificate provisions for the "Grow New Jersey Assistance Act" (Grow NJ) and the Public Infrastructure Project (PIP) Tax Credit Program. The bill revises the tax treatment of gains and income associated with the sale or assignment of those tax credit transfer certificates.

The bill extends the time period for transferees from three years to 20 years, making the time period for redemption identical to the period permitted for the original tax certificate holder.

The bill exempts from the 75 percent minimum value requirement the sale or assignment of a tax credit transfer certificate to an affiliate irrespective of whether the affiliate met the capital investment and employment requirements specified in the incentive agreement.

The bill excludes the gain or income derived from the sale or assignment of certain tax credit transfer certificates from taxation.

As reported, this bill is identical to Assembly Bill No. 5035, as reported by the committee.

#### FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that the bill will result in an indeterminate annual State revenue reduction to the State General Fund and the Property Tax Relief Fund for the lifespan of tax credits awarded through the Grow NJ Assistance Program and the PIP Tax Credit Program. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion of gains or income derived from the sale or assignment of Grow NJ and PIP tax credit transfer certificates from taxation and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

# LEGISLATIVE FISCAL ESTIMATE SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 3305 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: JULY 13, 2017

#### SUMMARY

Synopsis:	Revises tax credit transfer provisions for certain tax incentive programs and revises certain tax treatment of tax credit transfer certificates.
Type of Impact:	Indeterminate revenue loss to State General Fund and Property Tax Relief Fund.
Agencies Affected:	Department of the Treasury; and New Jersey Economic Development Authority.

#### **Office of Legislative Services Estimate**

Fiscal Impact	Multi-Year Lifespan of Tax Credit Awards
State Revenue Loss	Indeterminate — See comments below

• The Office of Legislative Services (OLS) concludes that an indeterminate annual State revenue reduction to the State General Fund or the Property Tax Relief Fund (PTRF) will result from the enactment of this bill. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion of gains or income derived from the sale or assignment of "Grow New Jersey Assistance Act (Grow NJ)" and Public Infrastructure Project (PIP) tax credit transfer certificates from taxation and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

#### **BILL DESCRIPTION**

The Senate Committee Substitute for Senate Bill No. 3305 of 2017 revises the tax credit transfer provisions for the Grow NJ Assistance Program and the PIP Tax Credit Program and revises the tax treatment of gains and income associated with the sale or assignment of tax credit transfer certificates obtained through those programs.

The bill permits the sale or assignment of a tax credit transfer certificate, obtained under Grow NJ Assistance Program or the PIP Tax Credit Program, to an affiliate for an amount less



than 75 percent of the transferred credit amount irrespective of whether the affiliate met the capital investment and employment requirements specified in the incentive agreement. Additionally, the bill extends the time period for transferees to use the tax credits from three successive tax periods to 20 successive tax periods, making the time period for redemption identical to the period permitted for the original tax credit certificate holder.

The bill excludes the gain or income derived from the sale or assignment of certain tax credit transfer certificates from taxation so those businesses which cannot apply the tax credits to their tax liability may receive gains closer to the original incentive amounts.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The OLS concludes that an indeterminate annual State revenue reduction to the State General Fund or the PTRF will result from the enactment of this bill. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion from taxation of gains or income derived from the sale or assignment of Grow NJ and PIP tax credit transfer certificates and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

Under current law, if a business sells a tax credit transfer certificate, the gain or income derived from this sale is subject to the GIT or the CBT depending upon the business's tax liability. If enacted, the bill would exclude the gain or income derived from the sale of a Grow NJ or PIP tax credit transfer certificate from taxation under the GIT or CBT, subsequently reducing State revenues. The OLS is unaware of the number of tax credit transfer certificates sold from the Grow NJ Assistance Program and the PIP Tax Credit Program, the value of those tax credit transfer certificates, and the amount of revenue generated from the taxes imposed on the gains or income derived from those sales. The OLS notes that actual revenue losses will vary since the amount of tax revenue forgone is dependent upon each taxpayer's tax bracket and existing tax liability which the OLS cannot quantify given the lack of available data.

Moreover, various limitations and conditions are placed upon these tax credit transfer certificates. Under current law, if a taxpayer purchases a tax credit transfer certificate from the original tax credit holder under the Grow NJ Assistance Program or the PIP Tax Credit Program, the taxpayer must utilize the total tax credit amount within a time frame of three successive tax periods or the outstanding amount of the tax credit award is forgone. However, the bill provides a taxpayer who purchases a tax credit transfer certificate under the Grow NJ Assistance Program and the PIP Tax Credit Program with an additional 17 tax periods, for a total of 20 tax periods, to utilize the full tax credit award. Thus, the outstanding balance of a tax credit award, obtained through a tax credit transfer certificate, which may have been forgone after three years, absent the enactment of the bill, may be carried forward into additional tax years and applied against future tax liabilities. Any revenue loss to the State would be the direct result of any additional tax credits applied to a taxpayer's tax liability which would have otherwise been forgone absent the bill's additional 17 successive tax periods.

Further, the bill exempts from the 75 percent minimum value requirement the sale or assignment of a tax credit transfer certificate, obtained under Grow NJ Assistance Program or the

# FE to SCS for S3305

PIP Tax Credit Program, to an affiliate irrespective of whether the affiliate met the capital investment and employment requirements specified in the incentive agreement. The OLS notes that this exemption only applies to the sale of a tax credit transfer certificate to an affiliate, and by eliminating the 75 percent minimum value requirement for sales to an affiliate, the bill would increase the population of potential recipients to whom the original tax credit holder may sell. If the bill results in the sale of a tax credit transfer certificate to an affiliate, which otherwise may not have occurred absent the bill's enactment, the State would realize a direct revenue loss to either the State General Fund or PTRF from the affiliate utilizing the tax credit transfer certificate prior to the bill's enactment).

Section:	Revenue, Finance and Appropriations
Analyst:	Jordan M. DiGiovanni Associate Fiscal Analyst
Approved:	Frank W. Haines III Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# ASSEMBLY, No. 5035 STATE OF NEW JERSEY 217th LEGISLATURE

INTRODUCED JUNE 19, 2017

Sponsored by: Assemblyman TROY SINGLETON District 7 (Burlington) Assemblywoman ELIANA PINTOR MARIN District 29 (Essex) Assemblyman JOHN J. BURZICHELLI District 3 (Cumberland, Gloucester and Salem)

#### **SYNOPSIS**

Revises tax credit transfer provisions for certain tax incentive programs and revises certain tax treatment of tax credit transfer certificates.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 1/9/2018)

#### A5035 SINGLETON, PINTOR MARIN

2

AN ACT concerning certain tax incentive programs and the
 provisions associated with tax credit transfer certificates,
 revising the tax treatment of those tax credit transfer certificates,
 and amending various parts of the statutory law.

6 **BE IT ENACTED** by the Senate and General Assembly of the State
7 of New Jersey:

8

9 1. Section 6 of P.L.2011, c.149 (C.34:1B-247) is amended to 10 read as follows:

11 6. a. (1) The combined value of all credits approved by the 12 authority pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) and P.L.2011, c.149 (C.34:1B-242 et al.) prior to December 31, 2013 13 14 shall not exceed \$1,750,000,000, except as may be increased by the 15 authority as set forth in paragraph (5) of subsection a. of section 35 16 of P.L.2009, c.90 (C.34:1B-209.3). Following the enactment of the 17 "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 18 (C.52:27D-489p et al.), there shall be no monetary cap on the value 19 of credits approved by the authority attributable to the program 20 pursuant to the "New Jersey Economic Opportunity Act of 2013," 21 P.L.2013, c.161 (C.52:27D-489p et al.).

22 (2) (Deleted by amendment, P.L.2013, c.161).

23 (3) (Deleted by amendment, P.L.2013, c.161).

24 (4) (Deleted by amendment, P.L.2013, c.161).

25 (5) (Deleted by amendment, P.L.2013, c.161).

b. (1) A business shall submit an application for tax credits prior
to July 1, 2019. The authority shall not approve an application for
tax credits unless the application was submitted prior to July 1,
2019.

30 (2) (a) A business shall submit its documentation indicating that 31 it has met the capital investment and employment requirements specified in the incentive agreement for certification of its tax credit 32 33 amount within three years following the date of approval of its 34 application by the authority. The authority shall have the discretion 35 to grant two six-month extensions of this deadline. Except as provided in subparagraph (b) of this paragraph, in no event shall the 36 37 incentive effective date occur later than four years following the 38 date of approval of an application by the authority.

(b) As of the effective date of P.L.2015, c.252, a business which
applied for the tax credit prior to July 1, 2014 under P.L.2011,
c.149 (C.34:1B-242 et al.), shall submit its documentation to the
authority no later than July 28, 2018, indicating that it has met the
capital investment and employment requirements specified in the
incentive agreement for certification of its tax credit amount.

Matter underlined <u>thus</u> is new matter.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

3

(3) Full-time employment for an accounting or privilege period
 shall be determined as the average of the monthly full-time
 employment for the period.

4 (4) A business seeking a credit for a mega project shall apply for
5 the credit within four years after the effective date of the "New
6 Jersey Economic Opportunity Act of 2013," P.L.2013, c.161
7 (C.52:27D-489p et al.).

8 c. (1) In conducting its annual review, the authority may require 9 a business to submit any information determined by the authority to 10 be necessary and relevant to its review.

11 The credit amount for any tax period for which the 12 documentation of a business's credit amount remains uncertified as 13 of a date three years after the closing date of that period shall be 14 forfeited, although credit amounts for the remainder of the years of 15 the eligibility period shall remain available to it.

16 The credit amount may be taken by the tax certificate holder for 17 the tax period for which it was issued or may be carried forward for 18 use by the tax certificate holder in any of the next 20 successive tax 19 periods, and shall expire thereafter. The tax certificate holder may 20 transfer the tax credit amount on or after the date of issuance or at 21 any time within three years of the date of issuance for use by the 22 transferee in the tax period [during] for which it was [transferred] 23 issued or in any of the next [three] 20 successive tax periods. 24 Notwithstanding the foregoing, no more than the amount of tax 25 credits equal to the total credit amount divided by the duration of 26 the eligibility period in years may be taken in any tax period.

(2) Credits granted to a partnership shall be passed through to
the partners, members, or owners, respectively, pro-rata or pursuant
to an executed agreement among the partners, members, or owners
documenting an alternate distribution method provided to the
Director of the Division of Taxation in the Department of the
Treasury accompanied by any additional information as the director
may require.

(3) The amount of credit allowed may be applied against the tax
liability otherwise due pursuant to section 5 of P.L.1945, c.162
(C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132
(C.54:18A-2 and C.54:18A-3), pursuant to section 1 of P.L.1950,
c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.

39 d. (1) If, in any tax period, the business reduces the total number 40 of full-time employees in its Statewide workforce by more than 20 41 percent from the number of full-time employees in its Statewide 42 workforce in the last tax period prior to the credit amount approval 43 under section 3 of P.L.2011, c.149 (C.34:1B-244), then the business 44 shall forfeit its credit amount for that tax period and each 45 subsequent tax period, until the first tax period for which 46 documentation demonstrating the restoration of the business's 47 Statewide workforce to the threshold levels required by this 48 paragraph has been reviewed and approved by the authority, for

which tax period and each subsequent tax period the full amount of
 the credit shall be allowed.

3 (2) If, in any tax period, the number of full-time employees 4 employed by the business at the qualified business facility located 5 within a qualified incentive area drops below 80 percent of the 6 number of new and retained full-time jobs specified in the incentive 7 agreement, then the business shall forfeit its credit amount for that 8 tax period and each subsequent tax period, until the first tax period 9 for which documentation demonstrating the restoration of the 10 number of full-time employees employed by the business at the 11 qualified business facility to 80 percent of the number of jobs 12 specified in the incentive agreement.

(3) (a) If the qualified business facility is sold by the owner in
whole or in part during the eligibility period, the new owner shall
not acquire the capital investment of the seller and the seller shall
forfeit all credits for the tax period in which the sale occurs and all
subsequent tax periods, provided however that any credits of the
business shall remain unaffected.

19 (b) In connection with a regional distribution facility of 20 foodstuffs, the business entity or entities which own or lease the 21 facility shall qualify as a business regardless of: (i) the type of the 22 business entity or entities which own or lease the facility; (ii) the 23 ownership or leasing of the facility by more than one business 24 entity; or (iii) the ownership of the business entity or entities which 25 own or lease the facility. The ownership or leasing, whether by 26 members, shareholders, partners, or other owners of the business 27 entity or entities, shall be treated as ownership or leasing by 28 affiliates. The members, shareholders, partners, or other ownership 29 or leasing participants and others that are tenants in the facility shall 30 be treated as affiliates for the purpose of counting the full-time 31 employees and capital investments in the facility. The business 32 entity or entities may distribute credits to members, shareholders, 33 partners, or other ownership or leasing participants in accordance 34 with their respective interests. If the business entity or entities or 35 their members, shareholders, partners, or other ownership or leasing 36 participants lease space in the facility to members, shareholders, 37 partners, or other ownership or leasing participants or others as 38 tenants in the facility, the leases shall be treated as a lease to an 39 affiliate, and the business entity or entities shall not be subject to 40 forfeiture of the credits. For the purposes of this section, leasing 41 shall include subleasing and tenants shall include subtenants.

(4) (a) For a project located within a Garden State Growth Zone,
if, in any tax period, the number of full-time employees employed
by the business at the qualified business facility located within a
qualified incentive area increases above the number of full-time
employees specified in the incentive agreement, then the business
shall be entitled to an increased base credit amount for that tax
period and each subsequent tax period, for each additional full-time

5

employee added above the number of full-time employees specified in the incentive agreement, until the first tax period for which documentation demonstrating a reduction of the number of full-time employees employed by the business at the qualified business facility, at which time the tax credit amount will be adjusted accordingly pursuant to this section.

7 (b) For a project located within a Garden State Growth Zone 8 which qualifies under the "Municipal Rehabilitation and Economic 9 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or which 10 contains a Tourism District as established pursuant to section 5 of 11 P.L.2011, c.18 (C.5:12-219) and regulated by the Casino 12 Reinvestment Development Authority, and which qualifies for a tax credit pursuant to subsubparagraph (ii) of subparagraphs (a) through 13 14 (e) of paragraph (6) of subsection d. of section 5 of P.L.2011, c.149 15 (C.34:1B-246), if, in any tax period the number of full-time 16 employees employed by the business at the qualified business 17 facility located within a qualified incentive area increases above the 18 number of full-time employees specified in the incentive agreement 19 such that the business shall then meet the minimum number of 20 employees required in subparagraph (b), (c), (d), or (e) of paragraph 21 (6) of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246), 22 then the authority shall recalculate the total tax credit amount per 23 full-time job by using the certified capital investment of the project 24 allowable under the applicable subsubparagraph and the number of 25 full-time jobs certified on the date of the recalculation and applying 26 those numbers to subparagraph (b), (c), (d), or (e) of paragraph (6) 27 of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246), 28 until the first tax period for which documentation demonstrating a 29 reduction of the number of full-time employees employed by the 30 business at the qualified business facility, at which time the tax 31 credit amount shall be adjusted accordingly pursuant to this section.

e. The authority shall not enter into an incentive agreement with a business that has previously received incentives pursuant to the "Business Retention and Relocation Assistance Act," P.L.1996, c.25 (C.34:1B-112 et seq.), the "Business Employment Incentive Program Act," P.L.1996, c.26 (C.34:1B-124 et seq.), or any other program administered by the authority unless:

(1) the business has satisfied all of its obligations underlying the
previous award of incentives or is compliant with section 4 of
P.L.2011, c.149 (C.34:1B-245); or

41 (2) the capital investment incurred and new or retained full-time
42 jobs pledged by the business in the new incentive agreement are
43 separate and apart from any capital investment or jobs underlying
44 the previous award of incentives.

f. A business which has already applied for a tax credit
incentive award prior to the effective date of the "New Jersey
Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D489p et al.), but who has not yet been approved for the tax credits,

#### A5035 SINGLETON, PINTOR MARIN

6

or has not executed an agreement with the authority, may proceed
under that application or seek to amend the application or reapply
for a tax credit incentive award for the same project or any part
thereof for the purpose of availing itself of any more favorable
provisions of the program.
(cf: P.L.2015, c.252, s.4)

7

8 2. Section 7 of P.L.2011, c.149 (C.34:1B-248) is amended to 9 read as follows:

10 7. A business may apply to the Director of the Division of 11 Taxation in the Department of the Treasury and the chief executive 12 officer of the authority for a tax credit transfer certificate, covering 13 one or more years, in lieu of the business being allowed any amount 14 of the credit against the tax liability of the business. The tax credit 15 transfer certificate, upon receipt thereof by the business from the 16 director and the chief executive officer of the authority, may be sold 17 or assigned, in full or in part, in an amount not less than \$25,000, to 18 any other person that may have a tax liability pursuant to section 5 19 of P.L.1945, c.162 (C.54:10A-5), pursuant to sections 2 and 3 of 20 P.L.1945, c.132 (C.54:18A-2 and 54:18A-3), pursuant to section 1 21 of P.L.1950, c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5. 22 The certificate provided to the business shall include a statement 23 waiving the business's right to claim that amount of the credit 24 against the taxes that the business has elected to sell or assign. The 25 sale or assignment of any amount of a tax credit transfer certificate 26 allowed under this section shall not be exchanged for consideration 27 received by the business of less than 75 percent of the transferred 28 credit amount before considering any further discounting to present 29 value which shall be permitted, except that the 75 percent minimum 30 measure of consideration shall not apply to the sale or assignment 31 of a tax credit transfer certificate to an affiliate irrespective of 32 whether the affiliate met the capital investment and employment 33 requirements specified in the incentive agreement. Any amount of 34 a tax credit transfer certificate used by a purchaser or assignee 35 against a tax liability shall be subject to the same limitations and 36 conditions that apply to the use of the credit by the business that 37 originally applied for and was allowed the credit.

- 38 (cf: P.L.2014, c.63, s.6)
- 39

40 3. Section 10 of P.L.2014, c.63 (C.34:1B-251) is amended to 41 read as follows:

42 10. a. For the purposes of this section:

43 "Authority" means the New Jersey Economic Development
44 Authority established pursuant to section 4 of P.L.1974, c.80
45 (C.34:1B-4).

46 "Government entity" means the State government, a local unit of47 government, or a State or local government agency or authority.

#### A5035 SINGLETON, PINTOR MARIN

7

"Providing public infrastructure" means undertaking and paying
 for the construction of public infrastructure; contributing money or
 paying debt service for the construction of public infrastructure; or
 deeding land to a government entity for use as public infrastructure.

5 "Public infrastructure" means: (1) buildings and structures, such 6 as schools; fire houses; police stations; recreation centers; public 7 works garages; and water and sewer treatment and pumping 8 facilities; (2) open space with improvements such as athletic fields; 9 playgrounds; planned parks; (3) open space without improvements; 10 and (4) public transportation facilities such as train stations and public parking facilities. To qualify as public infrastructure under 11 12 this section, the facilities, land, or both, shall have a minimum fair 13 market value of \$5 million; provided, however, that multiple lands 14 and facilities, valued individually at less than \$5 million, that are part of the same redevelopment project may be aggregated to 15 16 achieve the minimum \$5 million requirement. In the case of open 17 space without improvements, the land shall have a minimum fair 18 market value of at least \$1 million prior to its dedication as open 19 space. Sidewalks, streets, roads, ramps, and jug handles shall not 20 be deemed public infrastructure for the purposes of this section.

21 "Tax credit" means a credit equal to 100 percent of the
22 applicant's cost of providing public infrastructure for use to offset a
23 tax liability.

"Tax liability" means a liability for the taxes imposed pursuant to
the "Corporation Business Tax (1945)," P.L.1945, c.162 (C.54:10A1 et seq.), and liability for basic, general, additional, and
supplemental realty transfer fees imposed pursuant to P.L.1968,
c.49 (C.46:15-5 et seq.), as amended and supplemented.

"Urban transit hub municipality" means an urban transit hub
municipality, as defined in section 2 of P.L.2011, c.149 (C.34:1B243).

b. Commencing with October 24, 2014, the effective date of P.L.2014, c.63 (C.34:1B-251 et al.), and ending on December 31 of the fifth complete year next following, an applicant that has agreed to, or has provided, public infrastructure may apply to the New Jersey Economic Development Authority for a tax credit under the following conditions:

38 (1) The applicant or another entity by contract or development 39 agreement either makes a new capital investment in an amount 40 equal to or greater than \$10,000,000 at any time during the term set 41 forth in this subsection, or causes another entity by contract or 42 development agreement to construct a building, complex of 43 buildings or other similar structures or facilities, which relies on the 44 completed public infrastructure and completes construction during 45 the term set forth in this subsection.

46 (2) The applicant has not received a tax credit under the "Grow
47 New Jersey Assistance Program" established by section 3 of
48 P.L.2011, c.149 (C.34:1B-244).

8

(3) The applicant has not received a grant under a State or a
 local Economic Redevelopment and Growth Grant program
 pursuant to section 4 or section 5 of P.L.2009, c.90 (C.52:27D-489d
 or C.52:27D-489e).

5 (4) The applicant is not a "Garden State Growth Zone
6 Development Entity," as defined in section 23 of P.L.2013, c.161
7 (C.52:27D-489r).

8 (5) The applicant is not partnered with the New Jersey Sports
9 and Exposition Authority for the capital investment pursuant to this
10 section.

11 c. The New Jersey Economic Development Authority shall 12 grant an application for a tax credit if the government entity 13 receiving the public infrastructure adopts a resolution and files it with the authority, consenting to the award of the tax credit and the 14 ownership of the public infrastructure is transferred to that 15 16 government entity, and either: (1) the construction commences after 17 January 1, 2013; (2) the construction is completed, as evidenced by 18 a certificate of occupancy or other certificate of completion, after 19 January 1, 2013; (3) the first monetary or debt service payment 20 occurs after January 1, 2013; or (4) the land is deeded to the 21 government entity after January 1, 2013.

d. (1) (a) Except as provided in subparagraph (b) of this
paragraph, the total amount of tax credits that may be awarded to an
eligible applicant for a single project shall not exceed \$5,000,000.

25 (b) In the case of an applicant engaged in a brownfields 26 redevelopment project comprising park and infrastructure 27 development within an urban transit hub municipality, the total 28 amount of tax credits the authority may award to the applicant shall 29 not exceed \$2,000,000 cumulative of all applications submitted 30 under this section by the applicant. As used in this subparagraph, 31 "applicant" means an entity applying for a tax credit pursuant to 32 subsection b. of this section and shall include its subsidiaries, its 33 parent, affiliated entities, and common principal owners.

34 (c) The total value of all tax credits approved by the authority35 pursuant to this section shall not exceed \$22,000,000.

36 (2) A tax credit granted pursuant to this section may be
37 transferred in the same manner as tax credits are transferred [under
38 section 33 of P.L.2009, c.90 (C.34:1B-209.1)] <u>pursuant to section 7</u>
39 of P.L.2011, c.149 (C.34:1B-248) and utilized in the same manner
40 as provided pursuant to paragraph (1) of subsection c. of section 6
41 of P.L.2011, c.149 (C.34:1B-247).

42 (3) Except for the limitations set forth in paragraph (1) of this
43 subsection, nothing in this section shall prohibit an applicant from
44 applying for and being awarded multiple tax credit awards based on
45 separate public infrastructure projects.

e. The chief executive of the authority, in consultation with the
Director of the Division of Taxation in the Department of the
Treasury, may adopt rules and regulations pursuant to the

#### A5035 SINGLETON, PINTOR MARIN

"Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 1 2 seq.), necessary to implement the provisions of this section. 3 (cf: P.L.2015, c.217, s.2) 4 5 4. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to read 6 as follows: 7 4. For the purposes of this act, unless the context requires a 8 different meaning: 9 (a) "Commissioner" or "director" shall mean the Director of the 10 Division of Taxation of the State Department of the Treasury. 11 (b) "Allocation factor" shall mean the proportionate part of a 12 taxpayer's net worth or entire net income used to determine a measure of its tax under this act. 13 (c) "Corporation" shall mean any corporation, joint-stock 14 15 company or association and any business conducted by a trustee or 16 trustees wherein interest or ownership is evidenced by a certificate 17 of interest or ownership or similar written instrument, any other 18 entity classified as a corporation for federal income tax purposes, 19 and any state or federally chartered building and loan association or 20 savings and loan association. 21 (d) "Net worth" shall mean the aggregate of the values disclosed 22 by the books of the corporation for (1) issued and outstanding 23 capital stock, (2) paid-in or capital surplus, (3) earned surplus and 24 undivided profits, and (4) surplus reserves which can reasonably be 25 expected to accrue to holders or owners of equitable shares, not 26 including reasonable valuation reserves, such as reserves for 27 depreciation or obsolescence or depletion. Notwithstanding the foregoing, net worth shall not include any deduction for the amount 28 29 of the excess depreciation described in paragraph (2)(F) of 30 subsection (k) of this section. The foregoing aggregate of values 31 shall be reduced by 50% of the amount disclosed by the books of the corporation for investment in the capital stock of one or more 32 33 subsidiaries, which investment is defined as ownership (1) of at 34 least 80% of the total combined voting power of all classes of stock 35 of the subsidiary entitled to vote and (2) of at least 80% of the total 36 number of shares of all other classes of stock except nonvoting 37 stock which is limited and preferred as to dividends. In the case of investment in an entity organized under the laws of a foreign 38 39 country, the foregoing requisite degree of ownership shall effect a 40 like reduction of such investment from the net worth of the 41 taxpayer, if the foreign entity is considered a corporation for any 42 purpose under the United States federal income tax laws, such as 43 (but not by way of sole examples) for the purpose of supplying 44 deemed paid foreign tax credits or for the purpose of status as a 45 controlled foreign corporation. In calculating the net worth of a 46 taxpayer entitled to reduction for investment in subsidiaries, the 47 amount of liabilities of the taxpayer shall be reduced by such 48 proportion of the liabilities as corresponds to the ratio which the

excluded portion of the subsidiary values bears to the total assets of
 the taxpayer.

In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.

10 If in the opinion of the commissioner, the corporation's books do 11 not disclose fair valuations the commissioner may make a 12 reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary 13 14 investments as defined aforesaid, carried on the books of the 15 corporation, in accordance with sound accounting principles, and 16 such determination shall be used as net worth for the purpose of this 17 act.

(e) (Deleted by amendment, P.L.1998, c.114.)

18

19 (f) "Investment company" shall mean any corporation whose 20 business during the period covered by its report consisted, to the 21 extent of at least 90% thereof of holding, investing and reinvesting 22 in stocks, bonds, notes, mortgages, debentures, patents, patent rights 23 and other securities for its own account, but this shall not include 24 any corporation which: (1) is a merchant or a dealer of stocks, 25 bonds and other securities, regularly engaged in buying the same 26 and selling the same to customers; or (2) had less than 90% of its 27 average gross assets in New Jersey, at cost, invested in stocks, 28 bonds, debentures, mortgages, notes, patents, patent rights or other 29 securities or consisting of cash on deposit during the period covered 30 by its report; or (3) is a banking corporation, a savings institution, 31 or a financial business corporation as defined in the Corporation 32 Business Tax Act.

(g) "Regulated investment company" shall mean any corporation
which for a period covered by its report, is registered and regulated
under the Investment Company Act of 1940 (54 Stat. 789), as
amended.

(h) "Taxpayer" shall mean any corporation, and any partnership
required, or consenting, to report or to pay taxes, interest or
penalties under this act. "Taxpayer" shall not include a partnership
that is listed on a United States national stock exchange.

(i) "Fiscal year" shall mean an accounting period ending on any
day other than the last day of December on the basis of which the
taxpayer is required to report for federal income tax purposes.

(j) Except as herein provided, "privilege period" shall mean the
calendar or fiscal accounting period for which a tax is payable
under this act.

47 (k) "Entire net income" shall mean total net income from all48 sources, whether within or without the United States, and shall

include the gain derived from the employment of capital or labor, or
from both combined, as well as profit gained through a sale or
conversion of capital assets.

4 For the purpose of this act, the amount of a taxpayer's entire net 5 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 6 7 deductions, which the taxpayer is required to report, or, if the 8 taxpayer is classified as a partnership for federal tax purposes, 9 would otherwise be required to report, to the United States Treasury 10 Department for the purpose of computing its federal income tax, 11 provided however, that in the determination of such entire net 12 income.

13 (1) Entire net income shall exclude for the periods set forth in 14 paragraph (2)(F)(i) of this subsection, any amount, except with 15 respect to qualified mass commuting vehicles as described in 16 section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect 17 immediately prior to January 1, 1984, which is included in a 18 taxpayer's federal taxable income solely as a result of an election 19 made pursuant to the provisions of paragraph (8) of that section.

20 (2) Entire net income shall be determined without the exclusion,21 deduction or credit of:

(A) The amount of any specific exemption or credit allowed in
any law of the United States imposing any tax on or measured by
the income of corporations.

(B) Any part of any income from dividends or interest on any
kind of stock, securities or indebtedness, except as provided in
paragraph (5) of subsection (k) of this section.

(C) Taxes paid or accrued to the United States, a possession or 28 29 territory of the United States, a state, a political subdivision thereof, 30 or the District of Columbia, or to any foreign country, state, 31 province, territory or subdivision thereof, on or measured by profits 32 or income, or business presence or business activity, or the tax 33 imposed by this act, or any tax paid or accrued with respect to 34 subsidiary dividends excluded from entire net income as provided 35 in paragraph (5) of subsection (k) of this section.

36 (D) (Deleted by amendment, P.L.1985, c.143.)

37 (E) (Deleted by amendment, P.L.1995, c.418.)

38 (F) (i) The amount by which depreciation reported to the United 39 States Treasury Department for property placed in service on and 40 after January 1, 1981, but prior to taxpayer fiscal or calendar 41 accounting years beginning on and after the effective date of 42 P.L.1993, c.172, for purposes of computing federal taxable income 43 in accordance with section 168 of the Internal Revenue Code in 44 effect after December 31, 1980, exceeds the amount of depreciation 45 determined in accordance with the Internal Revenue Code 46 provisions in effect prior to January 1, 1981, but only with respect 47 to a taxpayer's accounting period ending after December 31, 1981; 48 provided, however, that where a taxpayer's accounting period

### A5035 SINGLETON, PINTOR MARIN 12

12

1 begins in 1981 and ends in 1982, no modification shall be required 2 with respect to this paragraph (F) for the report filed for such period 3 with respect to property placed in service during that part of the 4 accounting period which occurs in 1981. The provisions of this 5 subparagraph shall not apply to assets placed in service prior to 6 January 1, 1998 of a gas, gas and electric, and electric public utility 7 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 8 seq.) prior to 1998.

9 (ii) For the periods set forth in subparagraph (F)(i) of paragraph 10 (2) of this subsection, any amount, except with respect to qualified 11 mass commuting vehicles as described in section 168(f)(8)(D)(v) of 12 the Internal Revenue Code as in effect immediately prior to January 13 1, 1984, which the taxpayer claimed as a deduction in computing 14 federal income tax pursuant to a qualified lease agreement under 15 paragraph (8) of that section.

16 The director shall promulgate rules and regulations necessary to 17 carry out the provisions of this section, which rules shall provide, 18 among others, the manner in which the remaining life of property 19 shall be reported.

20 (G) (i) The amount of any civil, civil administrative, or criminal 21 penalty or fine, including a penalty or fine under an administrative 22 consent order, assessed and collected for a violation of a State or 23 federal environmental law, an administrative consent order, or an 24 environmental ordinance or resolution of a local governmental 25 entity, and any interest earned on the penalty or fine, and any 26 economic benefits having accrued to the violator as a result of a 27 violation, which benefits are assessed and recovered in a civil, civil 28 administrative, or criminal action, or pursuant to an administrative 29 consent order. The provisions of this paragraph shall not apply to a 30 penalty or fine assessed or collected for a violation of a State or 31 federal environmental law, or local environmental ordinance or 32 resolution, if the penalty or fine was for a violation that resulted 33 from fire, riot, sabotage, flood, storm event, natural cause, or other 34 act of God beyond the reasonable control of the violator, or caused 35 by an act or omission of a person who was outside the reasonable 36 control of the violator.

(ii) The amount of treble damages paid to the Department of
Environmental Protection pursuant to subsection a. of section 7 of
P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the
department in removing, or arranging for the removal of, an
unauthorized discharge upon failure of the discharger to comply
with a directive from the department to remove, or arrange for the
removal of, the discharge.

(H) The amount of any sales and use tax paid by a utility vendorpursuant to section 71 of P.L.1997, c.162.

46 (I) Interest paid, accrued or incurred for the privilege period to
47 a related member, as defined in section 5 of P.L.2002, c.40
48 (C.54:10A-4.4), except that a deduction shall be permitted to the

## A5035 SINGLETON, PINTOR MARIN

13

1 extent that the taxpayer establishes by clear and convincing 2 evidence, as determined by the director, that: (i) a principal purpose 3 of the transaction giving rise to the payment of the interest was not 4 to avoid taxes otherwise due under Title 54 of the Revised Statutes 5 or Title 54A of the New Jersey Statutes, (ii) the interest is paid 6 pursuant to arm's length contracts at an arm's length rate of interest, 7 and (iii)(aa) the related member was subject to a tax on its net 8 income or receipts in this State or another state or possession of the 9 United States or in a foreign nation, (bb) a measure of the tax 10 includes the interest received from the related member, and (cc) the 11 rate of tax applied to the interest received by the related member is 12 equal to or greater than a rate three percentage points less than the rate of tax applied to taxable interest by this State. 13

14 A deduction shall also be permitted if the taxpayer establishes by 15 clear and convincing evidence, as determined by the director, that 16 the disallowance of a deduction is unreasonable, or the taxpayer and 17 the director agree in writing to the application or use of an 18 alternative method of apportionment under section 8 of P.L.1945, 19 c.162 (C.54:10A-8); nothing in this subsection shall be construed to 20 limit or negate the director's authority to otherwise enter into 21 agreements and compromises otherwise allowed by law.

A deduction shall also be permitted to the extent that the 22 23 taxpayer establishes by a preponderance of the evidence, as 24 determined by the director, that the interest is directly or indirectly 25 paid, accrued or incurred to (i) a related member in a foreign nation 26 which has in force a comprehensive income tax treaty with the 27 United States, provided however that the taxpayer shall disclose on 28 its return for the privilege period the name of the related member, 29 the amount of the interest, the relevant foreign nation, and such 30 other information as the director may prescribe or (ii) to an 31 independent lender and the taxpayer guarantees the debt on which 32 the interest is required.

33 (J) Amounts deducted for federal tax purposes pursuant to 34 section 199 of the federal Internal Revenue Code of 1986, 26 35 U.S.C. s.199, except that this exclusion shall not apply to amounts 36 deducted pursuant to that section that are exclusively based upon 37 domestic production gross receipts of the taxpayer which are 38 derived only from any lease, rental, license, sale, exchange, or other 39 disposition of qualifying production property which the taxpayer 40 demonstrates to the satisfaction of the director was manufactured or 41 produced by the taxpayer in whole or in significant part within the 42 United States but not qualified production property that was grown or extracted by the taxpayer. "Manufactured or produced" as used 43 44 in this paragraph shall be limited to performance of an operation or 45 series of operations the object of which is to place items of tangible 46 personal property in a form, composition, or character different 47 from that in which they were acquired. The change in form, 48 composition, or character shall be a substantial change, and result in

a transformation of property into a different or substantially more
 usable product.

3 (3) The commissioner may, whenever necessary to properly
4 reflect the entire net income of any taxpayer, determine the year or
5 period in which any item of income or deduction shall be included,
6 without being limited to the method of accounting employed by the
7 taxpayer.

8 (4) There shall be allowed as a deduction from entire net income 9 of a banking corporation, to the extent not deductible in 10 determining federal taxable income, the eligible net income of an 11 international banking facility determined as follows:

(A) The eligible net income of an international banking facility
shall be the amount remaining after subtracting from the eligible
gross income the applicable expenses;

(B) Eligible gross income shall be the gross income derived by
an international banking facility, which shall include, but not be
limited to, gross income derived from:

(i) Making, arranging for, placing or carrying loans to foreign 18 19 persons, provided, however, that in the case of a foreign person 20 which is an individual, or which is a foreign branch of a domestic 21 corporation (other than a bank), or which is a foreign corporation or 22 foreign partnership which is controlled by one or more domestic 23 corporations (other than banks), domestic partnerships or resident 24 individuals, all the proceeds of the loan are for use outside of the 25 United States:

(ii) Making or placing deposits with foreign persons which are
banks or foreign branches of banks (including foreign subsidiaries)
or foreign branches of the taxpayers or with other international
banking facilities;

30 (iii) Entering into foreign exchange trading or hedging
31 transactions related to any of the transactions described in this
32 paragraph; or

33 (iv) Such other activities as an international banking facility
34 may, from time to time, be authorized to engage in;

35 (C) Applicable expenses shall be any expense or other
36 deductions attributable, directly or indirectly, to the eligible gross
37 income described in subparagraph (B) of this paragraph.

(5) Entire net income shall exclude 100% of dividends which 38 39 were included in computing such taxable income for federal income 40 tax purposes, paid to the taxpayer by one or more subsidiaries 41 owned by the taxpayer to the extent of the 80% or more ownership 42 of investment described in subsection (d) of this section and shall 43 exclude 50% of dividends which were included in computing such 44 taxable income for federal income tax purposes, paid to the 45 taxpayer by one or more subsidiaries owned by the taxpayer to the 46 extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of 47

1 ownership of investment is calculated as described in subsection (d)

2 of this section.

3 (6) (A) Net operating loss deduction. There shall be allowed as a
4 deduction for the privilege period the net operating loss carryover to
5 that period.

6 (B) Net operating loss carryover. A net operating loss for any 7 privilege period ending after June 30, 1984 shall be a net operating 8 loss carryover to each of the seven privilege periods following the 9 period of the loss and a net operating loss for any privilege period 10 ending after June 30, 2009 shall be a net operating loss carryover to 11 each of the twenty privilege periods following the period of the 12 loss. The entire amount of the net operating loss for any privilege 13 period (the "loss period") shall be carried to the earliest of the 14 privilege periods to which the loss may be carried. The portion of 15 the loss which shall be carried to each of the other privilege periods 16 shall be the excess, if any, of the amount of the loss over the sum of 17 the entire net income, computed without the exclusions permitted in 18 paragraphs (4) and (5) of this subsection or the net operating loss 19 deduction provided by subparagraph (A) of this paragraph, for each 20 of the prior privilege periods to which the loss may be carried.

(C) Net operating loss. For purposes of this paragraph the term
"net operating loss" means the excess of the deductions over the
gross income used in computing entire net income without the net
operating loss deduction provided for in subparagraph (A) of this
paragraph and the exclusions in paragraphs (4) and (5) of this
subsection.

27 (D) Change in ownership. Where there is a change in 50% or 28 more of the ownership of a corporation because of redemption or 29 sale of stock and the corporation changes the trade or business 30 giving rise to the loss, no net operating loss sustained before the 31 changes may be carried over to be deducted from income earned 32 after such changes. In addition where the facts support the premise 33 that the corporation was acquired under any circumstances for the 34 primary purpose of the use of its net operating loss carryover, the 35 director may disallow the carryover.

36 (E) Notwithstanding the provisions of this paragraph (6) of 37 subsection (k) of this section to the contrary, for privilege periods 38 beginning during calendar year 2002 and calendar year 2003, no 39 deduction for any net operating loss carryover shall be allowed and 40 for privilege periods beginning during calendar year 2004 and 41 calendar year 2005, there shall be allowed as a deduction for the 42 privilege period so much of the net operating loss carryover as 43 reduces entire net income otherwise calculated by 50%. If and only 44 to the extent that any net operating loss carryover deduction is 45 disallowed by reason of this subparagraph (E), the date on which 46 the amount of the disallowed net operating loss carryover deduction 47 would otherwise expire shall be extended by a period equal to the

period for which application of the net operating loss was
 disallowed by this subparagraph.

Provided, that this subparagraph (E) shall not restrict the surrender or acquisition of corporation business tax benefit certificates pursuant to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict the application of corporation business tax benefit certificates pursuant to section 2 of P.L.1997, c.334 (C.54:10A-4.2).

9 (F) Reduction for discharge of indebtedness. A net operating 10 loss for any privilege period ending after June 30, 2014, and any net 11 operating loss carryover to such privilege period, shall be reduced 12 by the amount excluded from federal taxable income under 13 subparagraph (A), (B), or (C) of paragraph (1) of subsection (a) of 14 section 108 of the federal Internal Revenue Code (26 U.S.C. s.108), 15 for the privilege period of the discharge of indebtedness.

16 (7) The entire net income of gas, electric and gas and electric 17 public utilities that were subject to the provisions of P.L.1940, c.5 18 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by 19 substituting the New Jersey depreciation allowance for federal tax 20 depreciation with respect to assets placed in service prior to January 21 1, 1998. For gas, electric, and gas and electric public utilities that were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 22 23 seq.) prior to 1998, the New Jersey depreciation allowance shall be 24 computed as follows: All depreciable assets placed in service prior 25 to January 1, 1998 shall be considered a single asset account. The 26 New Jersey tax basis of this depreciable asset account shall be an 27 amount equal to the carryover adjusted basis for federal income tax 28 purposes on December 31, 1997 of all depreciable assets in service 29 on December 31, 1997, increased by the excess, of the "net carrying 30 value," defined to be adjusted book basis of all assets and liabilities, 31 excluding deferred income taxes, recorded on the public utility's 32 books of account on December 31, 1997, over the carryover 33 adjusted basis for federal income tax purposes on December 31, 34 1997 of all assets and liabilities owned by the gas, electric, or gas 35 and electric public utility as of December 31, 1997. "Books of 36 account" for gas, gas and electric, and electric public utilities means 37 the uniform system of accounts as promulgated by the Federal 38 Energy Regulatory Commission and adopted by the Board of Public 39 Utilities. The following adjustments to entire net income shall be 40 made pursuant to this section:

41 (A) Depreciation for property placed in service prior to January42 1, 1998 shall be adjusted as follows:

43 (i) Depreciation for federal income tax purposes shall be44 disallowed in full.

(ii) A deduction shall be allowed for the New Jersey
depreciation allowance. The New Jersey depreciation allowance
shall be computed for the single asset account described above
based on the New Jersey tax basis as adjusted above as if all assets

17

1 in the single asset account were first placed in service on January 1, 2 1998. Depreciation shall be computed using the straight line 3 method over a thirty-year life. A full year's depreciation shall be 4 allowed in the initial tax year. No half-year convention shall apply. 5 The depreciable basis of the single account shall be reduced by the 6 adjusted federal tax basis of assets sold, retired, or otherwise 7 disposed of during any year on which gain or loss is recognized for 8 federal income tax purposes as described in subparagraph (B) of 9 this paragraph.

(B) Gains and losses on sales, retirements and other dispositions
of assets placed in service prior to January 1, 1998 shall be
recognized and reported on the same basis as for federal income tax
purposes.

14 (C) The Director of the Division of Taxation shall promulgate 15 regulations describing the methodology for allocating the single 16 asset account in the event that a portion of the utility's operations 17 are separated, spun-off, transferred to a separate company or 18 otherwise desegregated.

(8) In the case of taxpayers that are gas, electric, gas and
electric, or telecommunications public utilities as defined pursuant
to subsection (q) of this section, the director shall have authority to
promulgate rules and issue guidance correcting distortions and
adjusting timing differences resulting from the adoption of
P.L.1997, c.162 (C.54:10A-5.25 et al.).

(9) Notwithstanding paragraph (1) of this subsection, entire net
income shall not include the income derived by a corporation
organized in a foreign country from the international operation of a
ship or ships, or from the international operation of aircraft, if such
income is exempt from federal taxation pursuant to section 883 of
the federal Internal Revenue Code of 1986, 26 U.S.C. s.883.

31 (10) Entire net income shall exclude all income of an alien corporation the activities of which are limited in this State to 32 33 investing or trading in stocks and securities for its own account, 34 investing or trading in commodities for its own account, or any 35 combination of those activities, within the meaning of section 864 36 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in 37 effect on December 31, 1998. Notwithstanding the previous 38 sentence, if an alien corporation undertakes one or more infrequent, 39 extraordinary or non-recurring activities, including but not limited 40 to the sale of tangible property, only the income from such 41 infrequent, extraordinary or non-recurring activity shall be subject 42 to the tax imposed pursuant to P.L.1945, c.162 (C.54:10A-1 et 43 seq.), and that amount of income subject to tax shall be determined 44 without regard to the allocation to that specific transaction of any 45 general business expense of the taxpayer and shall be specifically 46 assigned to this State for taxation by this State without regard to 47 section 6 of P.L.1945, c.162 (C.54:10A-6). For the purposes of this 48 paragraph, "alien corporation" means a corporation organized under

the laws of a jurisdiction other than the United States or its political
 subdivisions.

3 (11) No deduction shall be allowed for research and 4 experimental expenditures, to the extent that those research and 5 experimental expenditures are qualified research expenses or basic 6 research payments for which an amount of credit is claimed 7 pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless 8 those research and experimental expenditures are also used to 9 compute a federal credit claimed pursuant to section 41 of the 10 federal Internal Revenue Code of 1986, 26 U.S.C. s.41.

11 (12) (A) Notwithstanding the provisions of subsection (k) of 12 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168, subsection (b) of section 1400L of the federal Internal 13 Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal 14 15 law, for property acquired after September 10, 2001, the 16 depreciation deduction otherwise allowed pursuant to section 167 of 17 the federal Internal Revenue Code of 1986, 26 U.S.C. s.167, shall 18 be determined pursuant to the provisions of the federal Internal 19 Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on 20 December 31, 2001.

(B) The director shall prescribe the rules and regulations
necessary to carry out the provisions of this paragraph, including,
among others, those for determining the adjusted basis of the
acquired property for the purposes of the Corporation Business Tax
Act (1945), P.L.1945, c.162.

(13) (A) Notwithstanding the provisions of section 179 of the
federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for
property placed in service on or after January 1, 2004, the costs that
a taxpayer may otherwise elect to treat as an expense which is not
chargeable to a capital account shall be determined pursuant to the
provisions of the federal Internal Revenue Code of 1986 (26 U.S.C.
s.1 et seq.) in effect on December 31, 2002.

(B) The director shall prescribe the rules and regulations
necessary to carry out the provisions of this paragraph, including,
among others, those for determining the adjusted basis of the
acquired property for the purposes of the Corporation Business Tax
Act (1945), P.L.1945, c.162.

38 (14)Notwithstanding the provisions of subsection (i) of section 39 108 of the federal Internal Revenue Code of 1986 (26 U.S.C. s.108), 40 for privilege periods beginning after December 31, 2008 and before 41 January 1, 2011, entire net income shall include the amount of 42 discharge of indebtedness income excluded for federal income tax 43 purposes pursuant to subsection (i) of section 108 of the federal 44 Internal Revenue Code of 1986 (26 U.S.C. s.108), and for privilege 45 periods beginning on or after January 1, 2014 and before January 1, 46 2019, entire net income shall exclude the amount of discharge of 47 indebtedness income included for federal income tax purposes,

1 pursuant to subsection (i) of section 108 of the federal Internal 2 Revenue Code of 1986 (26 U.S.C. s.108). 3 (15) Entire net income shall exclude the gain or income derived 4 from the sale or assignment of a tax credit transfer certificate 5 pursuant to section 7 of P.L.2011, c.149 (C.34:1B-248) and section 6 <u>10 of P.L.2014, c.63 (C.34:1B-251).</u> 7 (1) "Real estate investment trust" shall mean any corporation, 8 trust or association qualifying and electing to be taxed as a real 9 estate investment trust under federal law. 10 (m) "Financial business corporation" shall mean any corporate 11 enterprise which is (1) in substantial competition with the business 12 of national banks and which (2) employs moneyed capital with the object of making profit by its use as money, through discounting 13 14 and negotiating promissory notes, drafts, bills of exchange and other evidences of debt; buying and selling exchange; making of or 15 16 dealing in secured or unsecured loans and discounts; dealing in 17 securities and shares of corporate stock by purchasing and selling 18 such securities and stock without recourse, solely upon the order 19 and for the account of customers; or investing and reinvesting in 20 marketable obligations evidencing indebtedness of any person, 21 copartnership, association or corporation in the form of bonds, 22 notes or debentures commonly known as investment securities; or 23 dealing in or underwriting obligations of the United States, any 24 state or any political subdivision thereof, or of a corporate 25 instrumentality of any of them. This shall include, without 26 limitation of the foregoing, business commonly known as industrial 27 banks, dealers in commercial paper and acceptances, sales finance, 28 personal finance, small loan and mortgage financing businesses, as 29 well as any other enterprise employing moneyed capital coming 30 into competition with the business of national banks; provided that 31 the holding of bonds, notes, or other evidences of indebtedness by 32 individual persons not employed or engaged in the banking or 33 investment business and representing merely personal investments 34 not made in competition with the business of national banks, shall 35 not be deemed financial business. Nor shall "financial business" 36 include national banks, production credit associations organized 37 under the Farm Credit Act of 1933 or the Farm Credit Act of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 38 39 insurance companies duly authorized to transact business in this 40 State, security brokers or dealers or investment companies or 41 bankers not employing moneyed capital coming into competition 42 with the business of national banks, real estate investment trusts, or 43 any of the following entities organized under the laws of this State: 44 credit unions, savings banks, savings and loan and building and 45 loan associations, pawnbrokers, and State banks and trust 46 companies.

47 (n) "International banking facility" shall mean a set of asset and 48 liability accounts segregated on the books and records of a

20

1 depository institution, United States branch or agency of a foreign 2 bank, or an Edge or Agreement Corporation that includes only 3 international banking facility time deposits and international 4 banking facility extensions of credit as such terms are defined in 5 section 204.8(a)(2) and section 204.8(a)(3) of Regulation D of the 6 board of governors of the Federal Reserve System, 12 CFR Part 7 204, effective December 3, 1981. In the event that the United 8 States enacts a law, or the board of governors of the Federal 9 Reserve System adopts a regulation which amends the present 10 definition of international banking facility or of such facilities' time 11 deposits or extensions of credit, the Commissioner of Banking and 12 Insurance shall forthwith adopt regulations defining such terms in 13 the same manner as such terms are set forth in the laws of the 14 United States or the regulations of the board of governors of the 15 Federal Reserve System. The regulations of the Commissioner of 16 Banking and Insurance shall thereafter provide the applicable 17 definitions.

(o) "S corporation" means a corporation included in the
definition of an "S corporation" pursuant to section 1361 of the
federal Internal Revenue Code of 1986, 26 U.S.C. s.1361.

(p) "New Jersey S corporation" means a corporation that is an S
corporation; which has made a valid election pursuant to section 3
of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S
corporation continuously since the effective date of the valid
election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A5.22).

27 (q) "Public Utility" means "public utility" as defined in28 R.S.48:2-13.

29 (r) "Qualified investment partnership" means a partnership 30 under this act that has more than 10 members or partners with no 31 member or partner owning more than a 50% interest in the entity 32 and that derives at least 90% of its gross income from dividends, 33 interest, payments with respect to securities loans, and gains from 34 the sale or other disposition of stocks or securities or foreign 35 currencies or commodities or other similar income (including but 36 not limited to gains from swaps, options, futures or forward 37 contracts) derived with respect to its business of investing or 38 trading in those stocks, securities, currencies or commodities, but 39 "investment partnership" shall not include a "dealer in securities" 40 within the meaning of section 1236 of the federal Internal Revenue 41 Code of 1986, 26 U.S.C. s.1236.

42 (s) "Savings institution" means a state or federally chartered
43 building and loan association, savings and loan association, or
44 savings bank.

45 (t) "Partnership" means an entity classified as a partnership for46 federal income tax purposes.

47 (cf: P.L.2014, c.13, s.3)

1 5. N.J.S.54A:5-1 is amended to read as follows:

54A:5-1. New Jersey Gross Income Defined. New Jersey gross
income shall consist of the following categories of income:

a. Salaries, wages, tips, fees, commissions, bonuses, and other
remuneration received for services rendered whether in cash or in
property, and amounts paid or distributed, or deemed paid or
distributed, out of a medical savings account that are not excluded
from gross income pursuant to section 5 of P.L.1997, c.414
(C.54A:6-27).

b. Net profits from business. The net income from the
operation of a business, profession or other activity after provision
for all costs and expenses incurred in the conduct thereof,
determined either on a cash or accrual basis in accordance with the
method of accounting allowed for federal income tax purposes but
without deduction of the amount of:

16 (1) taxes based on income;

17 (2) a civil, civil administrative, or criminal penalty or fine, 18 including a penalty or fine under an administrative consent order, 19 assessed and collected for a violation of a State or federal 20 environmental law, an administrative consent order, or an environmental ordinance or resolution of a local governmental 21 22 entity, and any interest earned on the penalty or fine, and any 23 economic benefits having accrued to the violator as a result of a 24 violation, which benefits are assessed and recovered in a civil, civil 25 administrative, or criminal action, or pursuant to an administrative 26 consent order. The provisions of this paragraph shall not apply to a 27 penalty or fine assessed or collected for a violation of a State or federal environmental law, or local environmental ordinance or 28 29 resolution, if the penalty or fine was for a violation that resulted 30 from fire, riot, sabotage, flood, storm event, natural cause, or other 31 act of God beyond the reasonable control of the violator, or caused 32 by an act or omission of a person who was outside the reasonable 33 control of the violator; and

(3) treble damages paid to the Department of Environmental
Protection pursuant to subsection a. of section 7 of P.L.1976, c.141
(C.58:10-23.11f) for costs incurred by the department in removing,
or arranging for the removal of, an unauthorized discharge upon the
failure of the discharger to comply with a directive from the
department to remove, or arrange for the removal of, a discharge.

40 Net gains or income from disposition of property. Net gains c. 41 or net income, less net losses, derived from the sale, exchange or 42 other disposition of property, including real or personal, whether 43 tangible or intangible as determined in accordance with the method 44 of accounting allowed for federal income tax purposes. For the 45 purpose of determining gain or loss, the basis of property shall be 46 the adjusted basis used for federal income tax purposes, except as 47 expressly provided for under this act, but without a deduction for 48 penalties, fines, or economic benefits excepted pursuant to 1 paragraph (2), or for treble damages excepted pursuant to paragraph

2 (3) of subsection b. of this section.

3 A taxpayer's net gain or loss on the sale, exchange or other 4 disposition of a share of an S corporation shall be calculated by 5 increasing the adjusted basis of the share by an amount equal to the 6 shareholder's net losses and deductions in respect of the share 7 allowed and deducted from income for federal income tax purposes, 8 not including any personal net operating loss deductions, to the 9 extent that such net losses were not offset by the taxpayer's pro rata 10 share of S corporation income otherwise subject to taxation 11 pursuant to subsection p. of this section in respect of another S 12 corporation, subject to rules of priority and assignment determined 13 by the director.

14 For the tax year 1976, any taxpayer with a tax liability under this 15 subsection, or under the "Tax on Capital Gains and Other Unearned 16 Income Act," P.L.1975, c.172 (C.54:8B-1 et seq.), shall not be 17 subject to payment of an amount greater than the amount he would 18 have paid if either return had covered all capital transactions during 19 the full tax year 1976; provided, however, that the rate which shall 20 apply to any capital gain shall be that in effect on the date of the 21 transaction. To the extent that any loss is used to offset any gain 22 under P.L.1975, c.172, it shall not be used to offset any gain under 23 the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

24 The term "net gains or income" shall not include gains or income 25 derived from obligations which are referred to in clause (1) or (2) of 26 N.J.S.54A:6-14 of this act or from securities which evidence 27 ownership in a qualified investment fund as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1). The term "net gains or income" 28 29 shall not include gains or income derived from the sale or 30 assignment of a tax credit transfer certificate pursuant to section 7 31 of P.L.2011, c.149 (C.34:1B-248) and section 10 of P.L.2014, c.63 32 (C.34:1B-251). The term "net gains or net income" shall not include 33 gains or income from transactions to the extent to which 34 nonrecognition is allowed for federal income tax purposes. The 35 term "sale, exchange or other disposition" shall not include the 36 exchange of stock or securities in a corporation a party to a 37 reorganization in pursuance of a plan of reorganization, solely for 38 stock or securities in such corporation or in another corporation a 39 party to the reorganization and the transfer of property to a 40 corporation by one or more persons solely in exchange for stock or 41 securities in such corporation if immediately after the exchange 42 such person or persons are in control of the corporation. For 43 purposes of this clause, stock or securities issued for services shall 44 not be considered as issued in return for property.

45 For purposes of this clause, the term "reorganization" means--

46 (i) A statutory merger or consolidation;

47 (ii) The acquisition by one corporation, in exchange solely for48 all or part of its voting stock (or in exchange solely for all or a part

23

1 of the voting stock of a corporation which is in control of the 2 acquiring corporation) of stock of another corporation if, 3 immediately after the acquisition, the acquiring corporation has 4 control of such other corporation (whether or not such acquiring 5 corporation had control immediately before the acquisition);

6 (iii) The acquisition by one corporation, in exchange solely for 7 all or part of its voting stock (or in exchange solely for all or a part 8 of the voting stock of a corporation which is in control of the 9 acquiring corporation), of substantially all of the properties of 10 another corporation, but in determining whether the exchange is 11 solely for stock the assumption by the acquiring corporation of a 12 liability of the other, or the fact that property acquired is subject to 13 a liability, shall be disregarded;

(iv) A transfer by a corporation of all or a part of its assets to
another corporation if immediately after the transfer the transferor,
or one or more of its shareholders (including persons who were
shareholders immediately before the transfer), or any combination
thereof, is in control of the corporation to which the assets are
transferred;

20 (v) A recapitalization;

(vi) A mere change in identity, form, or place of organization
however effected; or

23 (vii) The acquisition by one corporation, in exchange for stock 24 of a corporation (referred to in this subclause as "controlling 25 corporation") which is in control of the acquiring corporation, of 26 substantially all of the properties of another corporation which in 27 the transaction is merged into the acquiring corporation shall not 28 disqualify a transaction under subclause (i) if such transaction 29 would have qualified under subclause (i) if the merger had been into 30 the controlling corporation, and no stock of the acquiring 31 corporation is used in the transaction;

(viii) A transaction otherwise qualifying under subclause (i) 32 33 shall not be disqualified by reason of the fact that stock of a 34 corporation (referred to in this subclause as the "controlling 35 corporation") which before the merger was in control of the merged 36 corporation is used in the transaction, if after the transaction, the 37 corporation surviving the merger holds substantially all of its 38 properties and of the properties of the merged corporation (other 39 than stock of the controlling corporation distributed in the 40 transaction); and in the transaction, former shareholders of the 41 surviving corporation exchanged, for an amount of voting stock of 42 the controlling corporation, an amount of stock in the surviving 43 corporation which constitutes control of such corporation.

For purposes of this clause, the term "control" means the ownership of stock possessing at least 80% of the total combined voting power of all classes of stock entitled to vote and at least 80% of the total number of shares of all other classes of stock of the corporation.

24

For purposes of this clause, the term "a party to a reorganization" includes a corporation resulting from a reorganization, and both corporations, in the case of a reorganization resulting from the acquisition by one corporation of stock or properties of another. In the case of a reorganization qualifying under subclause (i) by reason of subclause (vii) the term "a party to a reorganization" includes the controlling corporation referred to in such subclause (vii).

8 Notwithstanding any provisions hereof, upon every such 9 exchange or conversion, the taxpayer's basis for the stock or 10 securities received shall be the same as the taxpayer's actual or 11 attributed basis for the stock, securities or property surrendered in 12 exchange therefor.

d. Net gains or net income derived from or in the form of rents,royalties, patents, and copyrights.

e. Interest, except interest referred to in clause (1) or (2) of N.J.S.54A:6-14, or distributions paid by a qualified investment fund as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1), to the extent provided in that section.

f. Dividends. "Dividends" means any distribution in cash or
property made by a corporation, association or business trust that is
not an S corporation, (1) out of accumulated earnings and profits, or
(2) out of earnings and profits of the year in which such dividend is
paid and any distribution in cash or property made by an S
corporation, as specifically determined pursuant to section 16 of
P.L.1993, c.173 (C.54A:5-14).

The term "dividends" shall not include distributions paid by a qualified investment fund as defined in section 2 of P.L.1987, c.310 (C.54A:6-14.1), to the extent provided in that section.

29 g. Gambling winnings.

30

31

h. Net gains or income derived through estates or trusts.

i. Income in respect of a decedent.

32 Amounts distributed or withdrawn from an employee trust j. 33 attributable to contributions to the trust which were excluded from 34 gross income under the provisions of chapter 6 of Title 54A of the 35 New Jersey Statutes, amounts rolled over from an IRA, as defined pursuant to subsection (a) of section 408 of the federal Internal 36 37 Revenue Code of 1986, 26 U.S.C. s.408, that is not a Roth IRA, as defined pursuant to subsection b. of section 2 of P.L.1998,c.57 38 39 (C.54A:6-28) to an IRA that is a Roth IRA, and pensions and 40 annuities except to the extent of exclusions in N.J.S.54A:6-10 41 hereunder, notwithstanding the provisions of N.J.S.18A:66-51, 42 P.L.1973, c.140, s.41 (C.43:6A-41), P.L.1954, c.84, s.53 43 (C.43:15A-53), P.L.1944, c.255, s.17 (C.43:16A-17), P.L.1965, 44 c.89, s.45 (C.53:5A-45), R.S.43:10-14, P.L.1943, c.160, s.22 45 (C.43:10-18.22), P.L.1948, c.310, s.22 (C.43:10-18.71), P.L.1954, 46 c.218, s.32 (C.43:13-22.34), P.L.1964, c.275, s.11 (C.43:13-22.60), 47 R.S.43:10-57, P.L.1938, c.330, s.13 (C.43:10-105), R.S.43:13-44, 48 and P.L.1943, c.189, s.5 (C.43:13-37.5).

1 k. Distributive share of partnership income, excluding the gain 2 or income derived from the sale or assignment of a tax credit 3 transfer certificate pursuant to section 7 of P.L.2011, c.149 4 (C.34:1B-248) and section 10 of P.L.2014, c.63 (C.34:1B-251). 5 1. Amounts received as prizes and awards, except as provided in N.J.S.54A:6-8 and N.J.S.54A:6-11 hereunder. 6 7 m. Rental value of a residence furnished by an employer or a 8 rental allowance paid by an employer to provide a home. 9 n. Alimony and separate maintenance payments to the extent 10 that such payments are required to be made under a decree of 11 divorce or separate maintenance but not including payments for 12 support of minor children. o. Income, gain or profit derived from acts or omissions 13 14 defined as crimes or offenses under the laws of this State or any 15 other jurisdiction. p. Net pro rata share of S corporation income, excluding the 16 17 gain or income derived from the sale or assignment of a tax credit transfer certificate pursuant to section 7 of P.L.2011, c.149 18 19 (C.34:1B-248) and section 10 of P.L.2014, c.63 (C.34:1B-251). 20 (cf: P.L.1998, c.57, s.1) 21 22 6. This act shall take effect immediately and section 4 shall 23 apply to accounting and privilege periods beginning on and after 24 January 1, 2017 and section 5 shall apply to taxable years beginning 25 on and after January 1, 2017. 26 27 **STATEMENT** 28 29 30 This bill revises the tax credit transfer certificate provisions for 31 the "Grow New Jersey Assistance Act" (Grow NJ) and the Public Infrastructure Project Tax Credit Program. The bill revises the tax 32 33 treatment of gains and income associated with the sale or 34 assignment of those tax credit transfer certificates. 35 Certain businesses that receive tax credits under the Grow NJ 36 Assistance Program and the Public Infrastructure Project Tax Credit 37 Program are unable to apply these tax credits directly to their tax 38 liabilities. Instead, these businesses may apply to the Director of 39 the Division of Taxation in the Department of the Treasury and the 40 chief executive officer of the EDA for a tax credit transfer However, if a business sells a tax credit transfer 41 certificate. 42 certificate, the amount the credit is sold for is likely to be less than 43 the amount of the original tax credit award, reducing the economic 44 development power of these incentive-based tax credits. 45 Moreover, various limitations and conditions are imposed upon 46 tax credit transfer certificates, including a time period of three successive tax periods for a transferee to use the tax credit and that 47 48 a business may not sell a tax credit transfer certificate for an

26

amount less than 75 percent of the transferred credit amount, further
 restricting a business's ability to obtain a fair selling price.

3 The bill would extend the time period for transferees from three 4 years to 20 years, making the time period for redemption identical 5 to the period permitted for the original tax certificate holder. 6 Further, the bill exempts from the 75 percent minimum value 7 requirement the sale or assignment of a tax credit transfer certificate 8 to an affiliate irrespective of whether the affiliate met the capital 9 investment and employment requirements specified in the incentive 10 agreement.

11 Finally, tax credits utilized to reduce the tax liability of the 12 original tax credit recipient are not considered to be income and are not subject to the gross income tax (GIT) or the corporation 13 14 business tax (CBT). However, if a business sells the tax credit 15 transfer certificate, the amounts gained or derived from the sale of 16 the tax credit transfer certificate are subject to the GIT or CBT. 17 Since these sales are currently considered income, imposing the 18 GIT or CBT reduces the value of the tax credit transfer certificate 19 for the business transferring the tax credit. The bill would exclude 20 the gain or income derived from the sale or assignment of certain 21 tax credit transfer certificates from taxation so those businesses which cannot apply the tax credits to their tax liability may receive 22 23 gains closer to the original incentive amounts.

## STATEMENT TO

## ASSEMBLY, No. 5035

# **STATE OF NEW JERSEY**

#### DATED: DECEMBER 18, 2017

Assembly Appropriations Committee reports favorably Assembly Bill No. 5035.

This bill revises the tax credit transfer certificate provisions for the "Grow New Jersey Assistance Act" (Grow NJ) and the Public Infrastructure Project (PIP) Tax Credit Program. The bill revises the tax treatment of gains and income associated with the sale or assignment of those tax credit transfer certificates.

The bill extends the time period for transferees from three years to 20 years, making the time period for redemption identical to the period permitted for the original tax certificate holder.

The bill exempts from the 75 percent minimum value requirement the sale or assignment of a tax credit transfer certificate to an affiliate irrespective of whether the affiliate met the capital investment and employment requirements specified in the incentive agreement.

The bill excludes the gain or income derived from the sale or assignment of certain tax credit transfer certificates from taxation.

As reported, this bill is identical to Senate Bill No. 3305 (SCS), as reported by the committee.

#### FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that the bill will result in an indeterminate annual State revenue reduction to the State General Fund and the Property Tax Relief Fund for the lifespan of tax credits awarded through the Grow NJ Assistance Program and the PIP Tax Credit Program. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion of gains or income derived from the sale or assignment of Grow NJ and PIP tax credit transfer certificates from taxation and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

## LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 5035 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: JANUARY 11, 2018

## SUMMARY

Synopsis:	Revises tax credit transfer provisions for certain tax incentive programs and revises certain tax treatment of tax credit transfer certificates.
Type of Impact:	Indeterminate revenue loss to State General Fund and Property Tax Relief Fund.
Agencies Affected:	Department of the Treasury; and New Jersey Economic Development Authority.

#### Office of Legislative Services Estimate

Fiscal Impact	Multi-Year Lifespan of Tax Credit Awards
State Revenue Loss	Indeterminate — See comments below

• The Office of Legislative Services (OLS) concludes that an indeterminate annual State revenue reduction to the State General Fund or the Property Tax Relief Fund (PTRF) will result from the enactment of this bill. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion of gains or income derived from the sale or assignment of "Grow New Jersey Assistance Act (Grow NJ)" and Public Infrastructure Project (PIP) tax credit transfer certificates from taxation and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

## **BILL DESCRIPTION**

This bill revises the tax credit transfer provisions for the Grow NJ Assistance Program and the PIP Tax Credit Program and revises the tax treatment of gains and income associated with the sale or assignment of tax credit transfer certificates obtained through those programs.

The bill permits the sale or assignment of a tax credit transfer certificate, obtained under Grow NJ Assistance Program or the PIP Tax Credit Program, to an affiliate for an amount less than 75 percent of the transferred credit amount irrespective of whether the affiliate met the capital investment and employment requirements specified in the incentive agreement.



Additionally, the bill extends the time period for transferees to use the tax credits from three successive tax periods to 20 successive tax periods, making the time period for redemption identical to the period permitted for the original tax credit certificate holder.

The bill excludes the gain or income derived from the sale or assignment of certain tax credit transfer certificates from taxation so those businesses which cannot apply the tax credits to their tax liability may receive gains closer to the original incentive amounts.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The OLS concludes that an indeterminate annual State revenue reduction to the State General Fund or the PTRF will result from the enactment of this bill. The OLS is unable to determine the magnitude of the impact due to imperfect information regarding the number taxpayers that will benefit from the exclusion from taxation of gains or income derived from the sale or assignment of Grow NJ and PIP tax credit transfer certificates and the changes made to certain limitations and conditions imposed upon tax credit transfer certificates.

Under current law, if a business sells a tax credit transfer certificate, the gain or income derived from this sale is subject to the GIT or the CBT depending upon the business's tax liability. If enacted, the bill would exclude the gain or income derived from the sale of a Grow NJ or PIP tax credit transfer certificate from taxation under the GIT or CBT, subsequently reducing State revenues. The OLS is unaware of the number of tax credit transfer certificates sold from the Grow NJ Assistance Program and the PIP Tax Credit Program, the value of those tax credit transfer certificates, and the amount of revenue generated from the taxes imposed on the gains or income derived from those sales. The OLS notes that actual revenue losses will vary since the amount of tax revenue forgone is dependent upon each taxpayer's tax bracket and existing tax liability which the OLS cannot quantify given the lack of available data.

Moreover, various limitations and conditions are placed upon these tax credit transfer certificates. Under current law, if a taxpayer purchases a tax credit transfer certificate from the original tax credit holder under the Grow NJ Assistance Program or the PIP Tax Credit Program, the taxpayer must utilize the total tax credit amount within a time frame of three successive tax periods or the outstanding amount of the tax credit award is forgone. However, the bill provides a taxpayer who purchases a tax credit transfer certificate under the Grow NJ Assistance Program and the PIP Tax Credit Program with an additional 17 tax periods, for a total of 20 tax periods, to utilize the full tax credit award. Thus, the outstanding balance of a tax credit award, obtained through a tax credit transfer certificate, which may have been forgone after three years, absent the enactment of the bill, may be carried forward into additional tax years and applied against future tax liabilities. Any revenue loss to the State would be the direct result of any additional tax credits applied to a taxpayer's tax liability which would have otherwise been forgone absent the bill's additional 17 successive tax periods.

Further, the bill exempts from the 75 percent minimum value requirement the sale or assignment of a tax credit transfer certificate, obtained under Grow NJ Assistance Program or the PIP Tax Credit Program, to an affiliate irrespective of whether the affiliate met the capital

#### FE to A5035 3

investment and employment requirements specified in the incentive agreement. The OLS notes that this exemption only applies to the sale of a tax credit transfer certificate to an affiliate, and by eliminating the 75 percent minimum value requirement for sales to an affiliate, the bill would increase the population of potential recipients to whom the original tax credit holder may sell. If the bill results in the sale of a tax credit transfer certificate to an affiliate, which otherwise may not have occurred absent the bill's enactment, the State would realize a direct revenue loss to either the State General Fund or PTRF from the affiliate utilizing the tax credit transfer certificate prior to the bill's enactment).

Section:	Revenue, Finance and Appropriations
Analyst:	Jordan M. DiGiovanni Associate Fiscal Analyst
Approved:	Frank W. Haines III Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).