43:16A-7; 53:5A-10 and 43:15A-43 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2019 **CHAPTER:** 157

NJSA: 43:16A-7; 53:5A-10 and 43:15A-43 (Permits certain members or retirees of PFRS,SPRS, or PERS to

receive accidental disability retirement allowance for disability resulting from participation in 9/11 World

Trade Center rescue, recovery, or cleanup operations.)

BILL NO: A4882 (Substituted for S3474)

SPONSOR(S) James J. Kennedy and others

DATE INTRODUCED: 1/15/2019

COMMITTEE: ASSEMBLY: Homeland Security & State Preparedness

Appropriations

SENATE: State Government, Wagering, Tourism & Historic Preservation

Budget & Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 6/20/2019

SENATE: 6/20/2019

DATE OF APPROVAL: 7/8/2019

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third Reprint enacted)

Yes

A4882

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Homeland Sec. & State Prepared.

Appropriations

SENATE: Yes State Gov. Wagering, Tour. & Hist.

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

S3474

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes State Gov. Wagering, Tour. & Hist.

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

(continued)

FLOOR AMENDMENT STATEMENT:	No			
LEGISLATIVE FISCAL ESTIMATE:	Yes			
VETO MESSAGE:	No			
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes			
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org				
REPORTS:	No			
HEARINGS:	No			
NEWSPAPER ARTICLES:	No			

RWH/CL

P.L. 2019, CHAPTER 157, approved July 8, 2019 Assembly, No. 4882 (Third Reprint)

AN ACT concerning the accidental disability retirement allowance for members of the Police and Firemen's Retirement System

² [and], ² the State Police Retirement System ² [and ¹], and the

Public Employees' Retirement System and ² amending P.L.1944,

c.255 ² [1 and], ² P.L.1965, c. 89¹, and P.L.1954, c.84².

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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²1. This act, P.L., c., shall be known and may be cited as "The Bill Ricci World Trade Center Rescue, Recovery, and Cleanup Operations Act."²

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- ²[1.] <u>2.</u>² Section 7 of P.L.1944, c.255 (C.43:16A-7) is amended to read as follows:
- 7. <u>a.</u> (1) Upon the written application by a member in service, by one acting in his behalf or by his employer any member may be retired on an accidental disability retirement allowance; provided, that the medical board, after a medical examination of such member, shall certify that the member is permanently and totally disabled as a direct result of a traumatic event occurring during and as a result of the performance of his regular or assigned duties and that such disability was not the result of the member's willful negligence and that such member is mentally or physically incapacitated for the performance of his usual duty and of any other available duty in the department which his employer is willing to assign to him. The application to accomplish such retirement must be filed within five years of the original traumatic event, but the board of trustees may consider an application filed after the fiveyear period if it can be factually demonstrated to the satisfaction of the board of trustees that the disability is due to the accident and the filing was not accomplished within the five-year period due to a delayed manifestation of the disability or to other circumstances beyond the control of the member.
- (2) Upon retirement for accidental disability, a member shall receive an accidental disability retirement allowance which shall consist of:
- 38 (a) An annuity which shall be the actuarial equivalent of his 39 aggregate contributions and

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AHS committee amendments adopted March 11, 2019.

²Senate SSG committee amendments adopted June 6, 2019.

³Senate SBA committee amendments adopted June 17, 2019.

- 1 (b) A pension in the amount which, when added to the member's annuity, will provide a total retirement allowance of 2/3 of the member's actual annual compensation for which contributions were being made at the time of the occurrence of the accident or at the time of the member's retirement, whichever provides the largest possible benefit to the member.
- 7 (3) Upon receipt of proper proofs of the death of a member who 8 has retired on accidental disability retirement allowance, there shall 9 be paid to such member's beneficiary, an amount equal to 3 1/2 10 times the compensation upon which contributions by the member to 11 the annuity savings fund were based in the last year of creditable 12 service; provided, however, that if such death shall occur after the 13 member shall have attained 55 years of age the amount payable 14 shall equal 1/2 of such compensation instead of 3 1/2 times such 15 compensation.
 - (4) Permanent and total disability resulting from a cardiovascular, pulmonary or musculo-skeletal condition which was not a direct result of a traumatic event occurring in the performance of duty shall be deemed an ordinary disability.
 - b. (1) For purposes of this subsection:

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- "Qualifying condition or impairment of health" includes:
- diseases of the upper respiratory tract and mucosae, including conditions such as conjunctivitis, rhinitis, sinusitis, pharyngitis, laryngitis, vocal cord disease, upper airway hyper-reactivity and tracheo-bronchitis, or a combination of such conditions;
 - diseases of the lower respiratory tract, including but not limited to bronchitis, asthma, reactive airway dysfunction syndrome, and different types of pneumonitis, such as hypersensitivity, granulomatous, or eosinophilic;
- diseases of the gastroesophageal tract, including esophagitis and reflux disease, either acute or chronic, caused by exposure or aggravated by exposure;
- diseases of the psychological axis, including post-traumatic stress disorder, anxiety, depression, or any combination of such conditions;
- diseases of the skin such as contact dermatitis or burns, either
 acute or chronic in nature, infectious, irritant, allergic, idiopathic or
 non-specific reactive in nature, caused by exposure or aggravated
 by exposure; and
- new onset diseases resulting from exposure as such diseases
 cocurring in the future including cancer, chronic obstructive
 pulmonary disease, asbestos-related disease, heavy metal poisoning,
 musculoskeletal disease and chronic psychological disease.
- "World Trade Center rescue, recovery, or cleanup operations"
 means the rescue, recovery, or cleanup operations at the World
 Trade Center site between September 11, 2001 and October 11,
 2001.

"World Trade Center site" means any location below a line
 starting from the Hudson River and Canal Street, east on Canal
 Street to Pike Street, south on Pike Street to the East River, and
 extending to the lower tip of Manhattan.

(2) Notwithstanding any provision of subsection a. of this section or any other law to the contrary, for a member who participated, whether or not under orders or instruction by an employer to so participate, in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours, permanent and total disability resulting from a qualifying condition or impairment of health shall be presumed to have occurred during and as a result of the performance of the member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence.

A member who did not participate in such operations for a minimum of eight hours shall be eligible for the presumption provided that:

 the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours; and

the documented physical injury that resulted in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours is the qualifying condition or impairment of health for which the member seeks a presumption under this subsection.

In order to be eligible for the presumption provided under this subsection, a member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the permanent and total disability.

(3) A member who participated in the World Trade Center rescue, recovery, or cleanup operations ¹for ¹ a minimum of eight hours and subsequently retired on a service retirement or an ordinary disability retirement and thereafter incurred a disability caused by a qualifying condition or impairment of health which the medical board determines to be caused by participation in World Trade Center rescue, recovery ¹, ¹ or cleanup operations shall be eligible to apply to the board of trustees to have the ²[member's] retiree's ² retirement allowance recalculated as an accidental disability retirement allowance for benefit payments on or after the

date of the application, provided the ²[member] retiree² filed an 1 application for such recalculation within 30 days of the date that the 2 ²[member] retiree² knew or should have known of the existence 3 of such disability and its relation to the rescue, recovery, or cleanup 4 5 operations. In order to be eligible for such recalculation, the ²[member] retiree² shall have successfully passed a physical 6 7 examination for entry into public service which failed to disclose 8 evidence of the qualifying condition or impairment of health that 9 formed the basis for the disability.

(4) The board of trustees shall promulgate rules and regulations necessary to implement the provisions of this subsection and shall notify members and retirants in the retirement system of the enactment of this act, P.L. , c. (pending before the Legislature as this bill), within 30 days of enactment.

A member ²or retiree² shall not be eligible for the presumption or recalculation under this subsection unless within two years of the effective date of this act, P.L. , c. (pending before the Legislature as this bill), the member ²or retiree² files a written and sworn statement with the retirement system on a form provided by the board of trustees thereof indicating the dates and locations of service.

³(5) This subsection shall apply regardless of whether the member or retiree, who is otherwise eligible, was enrolled in the retirement system at the time of participation in World Trade Center rescue, recovery, or cleanup operations as specified herein. ³

(cf: P.L.1997, c.281, s.1)

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 2 [1 2.] 3. 2 Section 10 of P.L.1965, c. 89 (C.53:5A-10) is amended to read as follows:

10. a. Upon the written application by a member in service, by one acting in his behalf or by the State, any member may be retired, not less than 1 month next following the date of filing such application, on an accidental disability retirement allowance, provided, that the medical board, after a medical examination of such member, shall certify that the member is permanently and totally disabled as a direct result of a traumatic event occurring during and as a result of the performance of his regular or assigned duties and that such disability was not the result of the member's willful negligence and that such member is mentally or physically incapacitated for the performance of his usual duties in the Division of State Police which the Superintendent of State Police is willing to assign to him. The application to accomplish such retirement must be filed within 5 years of the original traumatic event, but the board of trustees may consider an application filed after the 5-year period if it can be factually demonstrated to the satisfaction of the board of trustees that the disability is due to the accident and the filing was not accomplished within the 5-year period due to a delayed manifestation of the disability or to the member's continued employment in a restricted capacity consistent with the nature of his disability in the Division of the State Police upon and at the written request of the superintendent, with the concurrence of the Attorney General, or to other circumstances beyond the control of the member.

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- b. Upon retirement for accidental disability, a member shall receive an accidental disability retirement allowance which shall consist of:
- (1) An annuity which shall be the actuarial equivalent of his aggregate contributions and
- (2) A pension in the amount which, when added to the member's annuity, will provide a total retirement allowance of 2/3 of his final compensation.
- 15 Upon the receipt of proper proofs of the death of a member 16 who has retired on an accidental disability retirement allowance, 17 there shall be paid to the member's beneficiary, an amount equal to 18 3 1/2 times the final compensation received by the member in the 19 last year of creditable service; provided, however, that if such death 20 shall occur after the member shall have attained 55 years of age the 21 amount payable shall equal 1/2 of such compensation instead of 3 22 1/2 times such compensation.
 - d. Permanent and total disability resulting from a cardiovascular, pulmonary or musculo-skeletal condition which was not a direct result of a traumatic event occurring in the performance of duty shall be deemed an ordinary disability.
 - e. (1) For purposes of this subsection:
- 28 "Qualifying condition or impairment of health" includes:
 - diseases of the upper respiratory tract and mucosae, including conditions such as conjunctivitis, rhinitis, sinusitis, pharyngitis, laryngitis, vocal cord disease, upper airway hyper-reactivity and tracheo-bronchitis, or a combination of such conditions;
- diseases of the lower respiratory tract, including but not limited to bronchitis, asthma, reactive airway dysfunction syndrome, and different types of pneumonitis, such as hypersensitivity, granulomatous, or eosinophilic;
- diseases of the gastroesophageal tract, including esophagitis and reflux disease, either acute or chronic, caused by exposure or aggravated by exposure;
- diseases of the psychological axis, including post-traumatic stress disorder, anxiety, depression, or any combination of such conditions;
- diseases of the skin such as contact dermatitis or burns, either
 acute or chronic in nature, infectious, irritant, allergic, idiopathic or
 non-specific reactive in nature, caused by exposure or aggravated
 by exposure; and
- new onset diseases resulting from exposure as such diseases
 cocurring in the future including cancer, chronic obstructive

pulmonary disease, asbestos-related disease, heavy metal poisoning,
 musculoskeletal disease and chronic psychological disease.

"World Trade Center rescue, recovery, or cleanup operations"
means the rescue, recovery, or cleanup operations at the World
Trade Center site between September 11, 2001 and October 11,
2001.

"World Trade Center site" means any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

(2) Notwithstanding any provision of subsection a. of this section or any other law to the contrary, for a member who participated, whether or not under orders or instruction by an employer to so participate, in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours, permanent and total disability resulting from a qualifying condition or impairment of health shall be presumed to have occurred during and as a result of the performance of the member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence.

A member who did not participate in such operations for a minimum of eight hours shall be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours; and

the documented physical injury that resulted in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours is the qualifying condition or impairment of health for which the member seeks a presumption under this subsection.

In order to be eligible for the presumption provided under this subsection, a member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the permanent and total disability.

44 (3) A member who participated in the World Trade Center
45 rescue, recovery, or cleanup operations for a minimum of eight
46 hours and subsequently retired on a service retirement or an
47 ordinary disability retirement and thereafter incurred a disability
48 caused by a qualifying condition or impairment of health which the

medical board determines to be caused by participation in World Trade Center rescue, recovery, or cleanup operations shall be eligible to apply to the board of trustees to have the ² [member's] retiree's2 retirement allowance recalculated as an accidental disability retirement allowance for benefit payments on or after the date of the application, provided the ²[member] retiree² filed an application for such recalculation within 30 days of the date that the ²[member] retiree² knew or should have known of the existence of such disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for such recalculation, the ²[member] retiree² shall have successfully passed a physical examination for entry into public service which failed to disclose

formed the basis for the disability.

(4) The board of trustees shall promulgate rules and regulations necessary to implement the provisions of this subsection and shall notify members and retirants in the retirement system of the enactment of this act, P.L. , c. (pending before the Legislature)

evidence of the qualifying condition or impairment of health that

19 as this bill), within 30 days of enactment.

A member ²or retiree² shall not be eligible for the presumption or recalculation under this subsection unless within two years of the effective date of this act, P.L. , c. (pending before the Legislature as this bill), the member ²or retiree² files a written and sworn statement with the retirement system on a form provided by the board of trustees thereof indicating the dates and locations of service.¹

³(5) This subsection shall apply regardless of whether the member or retiree, who is otherwise eligible, was enrolled in the retirement system at the time of participation in World Trade Center rescue, recovery, or cleanup operations as specified herein. ³

(cf: P.L.1971, c.181, s.8)

24. Section 43 of P.L.1954, c.84 (C.43:15A-43) is amended to read as follows:

43. <u>a.</u> A member who has not attained age 65 shall, upon the application of the head of the department in which he is employed or upon his own application or the application of one acting in his behalf, be retired by the board of trustees, if said employee is permanently and totally disabled as a direct result of a traumatic event occurring during and as a result of the performance of his regular or assigned duties, on an accidental disability allowance. A traumatic event occurring during voluntary performance of regular or assigned duties at a place of employment before or after required hours of employment which is not in violation of any valid work rule of the employer or otherwise prohibited by the employer shall be deemed as occurring during the performance of regular or assigned duties.

The application to accomplish such retirement must be filed within five years of the original traumatic event, but the board of trustees may consider an application filed after the five-year period if it can be factually demonstrated to the satisfaction of the board of trustees that the disability is due to the accident and the filing was not accomplished within the five-year period due to a delayed manifestation of the disability or to circumstances beyond the control of the member.

Permanent and total disability resulting from a cardiovascular, pulmonary or musculo-skeletal condition which was not a direct result of a traumatic event occurring in the performance of duty shall be deemed an ordinary disability.

Before consideration of the application by the board of trustees, the physician or physicians designated by the board shall have first made a medical examination of the member at his residence or at any other place mutually agreed upon and shall have certified to the board that he is physically or mentally incapacitated for the performance of duty, and should be retired, and the appointing authority shall have certified to the board that the member is permanently and totally disabled as a direct result of a traumatic event occurring during and as a result of the performance of his regular or assigned duties, the time and place where the duty causing the disability was performed, that the disability was not the result of his willful negligence and that the member should be retired.

No person who becomes a member of the retirement system on or after the effective date of P.L.2010, c.3 shall be eligible for retirement pursuant to this section.

b. (1) For purposes of this subsection:

"Qualifying condition or impairment of health" includes:

diseases of the upper respiratory tract and mucosae, including conditions such as conjunctivitis, rhinitis, sinusitis, pharyngitis, laryngitis, vocal cord disease, upper airway hyper-reactivity and tracheo-bronchitis, or a combination of such conditions;

diseases of the lower respiratory tract, including but not limited to bronchitis, asthma, reactive airway dysfunction syndrome, and different types of pneumonitis, such as hypersensitivity, granulomatous, or eosinophilic;

diseases of the gastroesophageal tract, including esophagitis and reflux disease, either acute or chronic, caused by exposure or aggravated by exposure;

<u>diseases</u> of the psychological axis, including post-traumatic stress disorder, anxiety, depression, or any combination of such conditions;

diseases of the skin such as contact dermatitis or burns, either acute or chronic in nature, infectious, irritant, allergic, idiopathic or non-specific reactive in nature, caused by exposure or aggravated by exposure; and

new onset diseases resulting from exposure as such diseases

cocurring in the future including cancer, chronic obstructive

pulmonary disease, asbestos-related disease, heavy metal poisoning,

musculoskeletal disease and chronic psychological disease.

"World Trade Center rescue, recovery, or cleanup operations" means the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001

"World Trade Center site" means any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

(2) Notwithstanding any provision of subsection a. of this section or any other law to the contrary, for a member who participated, whether or not under orders or instruction by an employer to so participate, in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours, permanent and total disability resulting from a qualifying condition or impairment of health shall be presumed to have occurred during and as a result of the performance of the member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence.

A member who did not participate in such operations for a minimum of eight hours shall be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours; and

the documented physical injury that resulted in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours is the qualifying condition or impairment of health for which the member seeks a presumption under this subsection.

In order to be eligible for the presumption provided under this subsection, a member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the permanent and total disability.

46 (3) A member who participated in the World Trade Center 47 rescue, recovery, or cleanup operations for a minimum of eight 48 hours and subsequently retired on a service retirement or an

ordinary disability retirement and thereafter incurred a disability caused by a qualifying condition or impairment of health which the medical board determines to be caused by participation in World Trade Center rescue, recovery, or cleanup operations shall be eligible to apply to the board of trustees to have the retiree's retirement allowance recalculated as an accidental disability retirement allowance for benefit payments on or after the date of the application, provided the retiree filed an application for such recalculation within 30 days of the date that the retiree knew or should have known of the existence of such disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for such recalculation, the retiree shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

(4) The board of trustees shall promulgate rules and regulations necessary to implement the provisions of this subsection and shall notify members and retirants in the retirement system of the enactment of this act, P.L. , c. (pending before the Legislature as this bill), within 30 days of enactment.

A member or retiree shall not be eligible for the presumption or recalculation under this subsection unless within two years of the effective date of this act, P.L. , c. (pending before the Legislature as this bill), the member or retiree files a written and sworn statement with the retirement system on a form provided by the board of trustees thereof indicating the dates and locations of service.

(5) This subsection shall apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System. For the purposes of this paragraph, "emergency medical technician" means a person trained in basic life support services as defined in section 1 of P.L.1985, c.351 (C.26:2K-21) and who is certified by the Department of Health to perform these services.²

³(6) This subsection shall apply regardless of whether the member or retiree, who is otherwise eligible, was enrolled in the retirement system at the time of participation in World Trade Center rescue, recovery, or cleanup operations as specified herein. ³

43 (cf: P.L.2010, c.3, s.9)

¹[2.] 2 [3.] 1] 5. 2 This act shall take effect immediately.

A4882 [3R]

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3	Permits certain members or retirees of PFRS, SPRS, or PERS to
4	receive accidental disability retirement allowance for disability
5	resulting from participation in 9/11 World Trade Center rescue
6	recovery, or cleanup operations.

ASSEMBLY, No. 4882

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED JANUARY 15, 2019

Sponsored by:

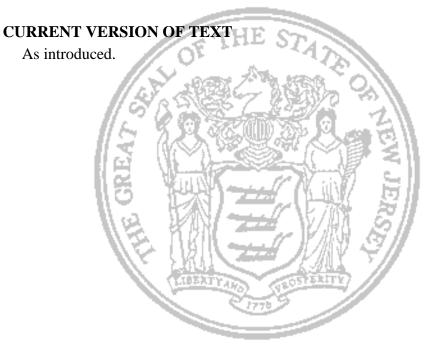
Assemblyman JAMES J. KENNEDY
District 22 (Middlesex, Somerset and Union)
Assemblyman JAMEL C. HOLLEY
District 20 (Union)
Assemblyman ANDREW ZWICKER
District 16 (Hunterdon, Mercer, Middlesex and Somerset)

Co-Sponsored by:

Assemblyman Milam, Assemblywoman Reynolds-Jackson, Assemblymen S.Kean and McGuckin

SYNOPSIS

Permits member or retirant of PFRS to receive accidental disability retirement allowance for disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.



(Sponsorship Updated As Of: 3/12/2019)

AN ACT concerning the accidental disability retirement allowance for members of the Police and Firemen's Retirement System and amending P.L.1944, c.255.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 7 of P.L.1944, c.255 (C.43:16A-7) is amended to read as follows:
- 10 7. <u>a.</u> (1) Upon the written application by a member in service, 11 by one acting in his behalf or by his employer any member may be 12 retired on an accidental disability retirement allowance; provided, that the medical board, after a medical examination of such 13 member, shall certify that the member is permanently and totally 14 15 disabled as a direct result of a traumatic event occurring during and 16 as a result of the performance of his regular or assigned duties and 17 that such disability was not the result of the member's willful negligence and that such member is mentally or physically 18 19 incapacitated for the performance of his usual duty and of any other 20 available duty in the department which his employer is willing to 21 assign to him. The application to accomplish such retirement must 22 be filed within five years of the original traumatic event, but the 23 board of trustees may consider an application filed after the five-24 year period if it can be factually demonstrated to the satisfaction of 25 the board of trustees that the disability is due to the accident and the 26 filing was not accomplished within the five-year period due to a 27 delayed manifestation of the disability or to other circumstances 28 beyond the control of the member.
 - (2) Upon retirement for accidental disability, a member shall receive an accidental disability retirement allowance which shall consist of:
 - (a) An annuity which shall be the actuarial equivalent of his aggregate contributions and
 - (b) A pension in the amount which, when added to the member's annuity, will provide a total retirement allowance of 2/3 of the member's actual annual compensation for which contributions were being made at the time of the occurrence of the accident or at the time of the member's retirement, whichever provides the largest possible benefit to the member.
 - (3) Upon receipt of proper proofs of the death of a member who has retired on accidental disability retirement allowance, there shall be paid to such member's beneficiary, an amount equal to 3 1/2 times the compensation upon which contributions by the member to the annuity savings fund were based in the last year of creditable service; provided, however, that if such death shall occur after the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 member shall have attained 55 years of age the amount payable 2 shall equal 1/2 of such compensation instead of 3 1/2 times such 3 compensation.
- 4 (4) Permanent and total disability resulting from 5 cardiovascular, pulmonary or musculo-skeletal condition which was 6 not a direct result of a traumatic event occurring in the performance 7 of duty shall be deemed an ordinary disability.
 - b. (1) For purposes of this subsection:

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- 9 "Qualifying condition or impairment of health" includes:
- 10 diseases of the upper respiratory tract and mucosae, including 11 conditions such as conjunctivitis, rhinitis, sinusitis, pharyngitis, 12 laryngitis, vocal cord disease, upper airway hyper-reactivity and tracheo-bronchitis, or a combination of such conditions;
- 14 diseases of the lower respiratory tract, including but not limited 15 to bronchitis, asthma, reactive airway dysfunction syndrome, and 16 different types of pneumonitis, such as hypersensitivity, 17 granulomatous, or eosinophilic;
- 18 diseases of the gastroesophageal tract, including esophagitis 19 and reflux disease, either acute or chronic, caused by exposure or 20 aggravated by exposure;
- 21 diseases of the psychological axis, including post-traumatic 22 stress disorder, anxiety, depression, or any combination of such 23 conditions;
- 24 diseases of the skin such as contact dermatitis or burns, either 25 acute or chronic in nature, infectious, irritant, allergic, idiopathic or 26 non-specific reactive in nature, caused by exposure or aggravated 27 by exposure; and
- 28 new onset diseases resulting from exposure as such diseases 29 occurring in the future including cancer, chronic obstructive 30 pulmonary disease, asbestos-related disease, heavy metal poisoning, 31 musculoskeletal disease and chronic psychological disease.
- "World Trade Center rescue, recovery, or cleanup operations" 32 33 means the rescue, recovery, or cleanup operations at the World 34 Trade Center site between September 11, 2001 and October 11, 35 2001.
- 36 "World Trade Center site" means any location below a line 37 starting from the Hudson River and Canal Street, east on Canal 38 Street to Pike Street, south on Pike Street to the East River, and 39 extending to the lower tip of Manhattan.
- 40 (2) Notwithstanding any provision of subsection a. of this 41 section or any other law to the contrary, for a member who 42 participated, whether or not under orders or instruction by an 43 employer to so participate, in World Trade Center rescue, recovery, 44 or cleanup operations for a minimum of eight hours, permanent and 45 total disability resulting from a qualifying condition or impairment 46 of health shall be presumed to have occurred during and as a result 47 of the performance of the member's regular or assigned duties and

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not the result of the member's willful negligence, unless the contrary can be proved by competent evidence.

A member who did not participate in such operations for a minimum of eight hours shall be eligible for the presumption provided that:

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47 48 the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World
Trade Center site between September 11, 2001 and September 12,
2001 that is a qualifying condition or impairment of health resulting
in a disability to the member that prevented the member from
continuing to participate in World Trade Center rescue, recovery, or
cleanup operations for a minimum of eight hours; and

the documented physical injury that resulted in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours is the qualifying condition or impairment of health for which the member seeks a presumption under this subsection.

In order to be eligible for the presumption provided under this subsection, a member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the permanent and total disability.

(3) A member who participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and subsequently retired on a service retirement or an ordinary disability retirement and thereafter incurred a disability caused by a qualifying condition or impairment of health which the medical board determines to be caused by participation in World Trade Center rescue, recovery or cleanup operations shall be eligible to apply to the board of trustees to have the member's retirement allowance recalculated as an accidental disability retirement allowance for benefit payments on or after the date of the application, provided the member filed an application for such recalculation within 30 days of the date that the member knew or should have known of the existence of such disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for such recalculation, the member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

(4) The board of trustees shall promulgate rules and regulations necessary to implement the provisions of this subsection and shall notify members and retirants in the retirement system of the enactment of this act, P.L. , c. (pending before the Legislature as this bill), within 30 days of enactment.

A member shall not be eligible for the presumption or recalculation under this subsection unless within two years of the effective date of this act, P.L. , c. (pending before the Legislature as this bill), the member files a written and sworn statement with the retirement system on a form provided by the board of trustees thereof indicating the dates and locations of service. (cf: P.L.1997, c.281, s.1)

2. This act shall take effect immediately.

STATEMENT

This bill provides that a member or retirant of the Police and Firemen's Retirement System (PFRS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated, in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption.

In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member filed an application for recalculation within 30 days of the date that the member knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

The bill delineates the diseases that qualify as a qualifying condition or impairment of health and defines "World Trade Center rescue, recovery, or cleanup operations" to mean the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001. The bill also defines "World Trade Center site" to mean any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

ASSEMBLY HOMELAND SECURITY AND STATE PREPAREDNESS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4882

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 11, 2019

The Assembly Homeland Security and State Preparedness Committee reports favorably and with committee amendments Assembly Bill No. 4882.

As amended, this bill provides that a member or retirant of the Police and Firemen's Retirement System (PFRS) or the State Police Retirement System (SPRS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill, as amended, also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption. In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member filed an application for recalculation within 30 days of the date that the member knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member is required to have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

The bill delineates the diseases that qualify as a qualifying condition or impairment of health and defines "World Trade Center rescue, recovery, or cleanup operations" to mean the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001. The bill also defines "World Trade Center site" to mean any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

COMMITTEE AMENDMENTS

The committee amendments:

- 1) provide the same presumption and benefits to members of the SPRS as the bill provides to members of the PFRS; and
 - 2) make technical corrections.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 4882

STATE OF NEW JERSEY

DATED: MAY 20, 2019

The Assembly Appropriations Committee reports favorably Assembly Bill No. 4882 (1R).

Assembly Bill No. 4882 (1R) provides that a member or retirant of the Police and Firemen's Retirement System (PFRS) or the State Police Retirement System (SPRS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill, as amended, also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption.

In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health. The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member filed an application for recalculation within 30 days of the date that the member knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member is required to have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

The bill delineates the diseases that qualify as a qualifying condition or impairment of health and defines "World Trade Center rescue, recovery, or cleanup operations" to mean the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001. The bill also defines "World Trade Center site" to mean any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates that this bill would result in an increase in the liabilities of the PFRS and the SPRS by an indeterminate amount. The increase cannot be determined because the number of individuals who would qualify for the benefit provided is not known. Increased liabilities will result in an increase in annual employer contributions. In the case of the PFRS, those increases will be paid by the State, local governments, or both. In the case of the SPRS, those increases will be paid by the State.

SENATE STATE GOVERNMENT, WAGERING, TOURISM & HISTORIC PRESERVATION COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 4882

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 6, 2019

The Senate State Government, Wagering, Tourism & Historic Preservation Committee reports favorably and with committee amendments Assembly Bill No. 4882 (1R).

As amended by the committee, this bill provides that a member or retiree of the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption.

In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member or retiree filed an application for recalculation within 30 days of the date that the member or retiree knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

As amended, the PERS portion of the bill would apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member or retiree is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

The bill delineates the diseases that qualify as a qualifying condition or impairment of health and defines "World Trade Center rescue, recovery, or cleanup operations" to mean the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001. The bill also defines "World Trade Center site" to mean any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike

Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

As amended, Assembly Bill No. 4882 (2R) is identical to Senate Bill No. 3474 (1R) of 2018-2019.

COMMITTEE AMENDMENTS:

The amendments provide the same presumption and benefits to certain members of PERS.

For the PERS, the amendments provide that these provisions would apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System. "Emergency medical technician" means a person trained in basic life support services as defined in section 1 of P.L.1985, c.351 (C.26:2K-21) and who is certified by the Department of Health to perform these services.

These amendments make this bill identical to Senate Bill No. 3474 (1R) of 2018-2019.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[Second Reprint] ASSEMBLY, No. 4882

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 17, 2019

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Assembly Bill No. 4882 (2R).

Assembly Bill No. 4882 (2R), with committee amendments, provides that a member or retiree of the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption. In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member or retiree filed an application for recalculation within 30 days of the date that the member or retiree knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The PERS portion of the bill would apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member or retiree is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

The bill delineates the diseases that qualify as a qualifying condition or impairment of health and defines "World Trade Center rescue, recovery, or cleanup operations" to mean the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001. The bill also defines "World Trade Center site" to mean any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

As amended and reported, Assembly Bill No. 4882 (2R) is identical to Senate Bill No. 3474 (1R), as also amended and reported by the committee.

COMMITTEE AMENDMENTS:

The committee adopted an amendment to the bill to have it apply to a member or retiree regardless of whether the person was enrolled in the retirement system at the time of rescue, recovery, and cleanup operations. The person must otherwise be eligible for the benefit.

FISCAL IMPACT:

This bill would result in an increase in contributions by the State and local government employers for the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS). However, the cost increase cannot be estimated because it will depend on the number of members or retirees who incur an illness, who can prove participation in the rescue, recovery, and cleanup operations, and who submit an application for the benefit. It is likely that the increase in costs will not be significant.

LEGISLATIVE FISCAL ESTIMATE

[Third Reprint]

ASSEMBLY, No. 4882 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 25, 2019

SUMMARY

Synopsis: Permits certain members or retirees of PFRS, SPRS, or PERS to

receive accidental disability retirement allowance for disability resulting from participation in 9/11 World Trade Center rescue,

recovery, or cleanup operations.

Type of Impact: Indeterminate Expenditure Increase – State General Fund, local

government funds.

Agencies Affected: Department of the Treasury, Division of Pensions and Benefits; local

governments.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase		Indeterminate	
Local Cost Increase		Indeterminate	

• This bill would result in an increase in contributions by the State and local government employers for the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS). However, the cost increase cannot be estimated because it will depend on the number of members or retirees who incurred an illness, who can prove participation in the rescue, recovery, and cleanup operations, and who submit an application for the benefit. It is likely that the increase in costs will not be significant.

BILL DESCRIPTION

This bill provides that a member or retiree of the PFRS, the SPRS, and the PERS is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.



The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

- (1) The member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;
- (2) The member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and
- (3) The injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption.

In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member or retiree filed an application for recalculation within 30 days of the date that the member or retiree knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The PERS portion of the bill would apply only to any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held, and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System.

In order to be eligible for the presumption or recalculation under the bill, the member or retiree is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

The bill delineates the diseases that qualify as a qualifying condition or impairment of health and defines "World Trade Center rescue, recovery, or cleanup operations" to mean the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and October 11, 2001. The bill also defines "World Trade Center site" to mean any location below a line starting from the Hudson River and Canal Street, east on Canal Street to Pike Street, south on Pike Street to the East River, and extending to the lower tip of Manhattan.

The bill will apply to a member or retiree regardless of whether the person was enrolled in the retirement system at the time of rescue, recovery, and cleanup operations. The person must otherwise be eligible for the benefit.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

This bill would result in an increase in contributions by the State and local government employers for the PFRS, the SPRS, and the PERS. However, the cost increase cannot be estimated because it will depend on the number of members or retirees who incurred an illness, who can prove participation in the rescue, recovery, and cleanup operations, and who submit an application for the benefit. It is likely that the increase in costs will not be significant.

Section: State Government

Analyst: Aggie Szilagyi

Section Chief

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 3474

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED FEBRUARY 14, 2019

Sponsored by:

Senator NICHOLAS P. SCUTARI

District 22 (Middlesex, Somerset and Union)

Senator JOSEPH A. LAGANA District 38 (Bergen and Passaic)

Co-Sponsored by:

Senators Greenstein, Gopal and Sarlo

SYNOPSIS

Permits member or retirant of PFRS to receive accidental disability retirement allowance for disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/14/2019)

AN ACT concerning the accidental disability retirement allowance for members of the Police and Firemen's Retirement System and amending P.L.1944, c.255.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 7 of P.L.1944, c.255 (C.43:16A-7) is amended to read as follows:
- 10 Upon the written application by a member in 7. <u>a.</u> (1) 11 service, by one acting in his behalf or by his employer any member 12 may be retired on an accidental disability retirement allowance; 13 provided, that the medical board, after a medical examination of such member, shall certify that the member is permanently and 14 15 totally disabled as a direct result of a traumatic event occurring 16 during and as a result of the performance of his regular or assigned 17 duties and that such disability was not the result of the member's willful negligence and that such member is mentally or physically 18 19 incapacitated for the performance of his usual duty and of any other 20 available duty in the department which his employer is willing to 21 assign to him. The application to accomplish such retirement must 22 be filed within five years of the original traumatic event, but the 23 board of trustees may consider an application filed after the five-24 year period if it can be factually demonstrated to the satisfaction of 25 the board of trustees that the disability is due to the accident and the 26 filing was not accomplished within the five-year period due to a 27 delayed manifestation of the disability or to other circumstances 28 beyond the control of the member.
 - (2) Upon retirement for accidental disability, a member shall receive an accidental disability retirement allowance which shall consist of:
 - (a) An annuity which shall be the actuarial equivalent of his aggregate contributions and
 - (b) A pension in the amount which, when added to the member's annuity, will provide a total retirement allowance of 2/3 of the member's actual annual compensation for which contributions were being made at the time of the occurrence of the accident or at the time of the member's retirement, whichever provides the largest possible benefit to the member.
 - (3) Upon receipt of proper proofs of the death of a member who has retired on accidental disability retirement allowance, there shall be paid to such member's beneficiary, an amount equal to 3 1/2 times the compensation upon which contributions by the member to the annuity savings fund were based in the last year of creditable service; provided, however, that if such death shall occur after the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 member shall have attained 55 years of age the amount payable 2 shall equal 1/2 of such compensation instead of 3 1/2 times such 3 compensation.
 - Permanent and total disability resulting cardiovascular, pulmonary or musculo-skeletal condition which was not a direct result of a traumatic event occurring in the performance of duty shall be deemed an ordinary disability.
 - b. (1) For purposes of this subsection:
- 9 "Qualifying condition or impairment of health" includes:
- 10 diseases of the upper respiratory tract and mucosae, including 11 conditions such as conjunctivitis, rhinitis, sinusitis, pharyngitis, 12 laryngitis, vocal cord disease, upper airway hyper-reactivity and tracheo-bronchitis, or a combination of such conditions; 13
- 14 diseases of the lower respiratory tract, including but not limited 15 to bronchitis, asthma, reactive airway dysfunction syndrome, and 16 different types of pneumonitis, such as hypersensitivity,
- 17 granulomatous, or eosinophilic;
- 18 diseases of the gastroesophageal tract, including esophagitis
- 19 and reflux disease, either acute or chronic, caused by exposure or 20 aggravated by exposure;
- 21 diseases of the psychological axis, including post-traumatic
- 22 stress disorder, anxiety, depression, or any combination of such 23 conditions;
- 24 diseases of the skin such as contact dermatitis or burns, either 25 acute or chronic in nature, infectious, irritant, allergic, idiopathic or 26 non-specific reactive in nature, caused by exposure or aggravated
- 27 by exposure; and
- 28 new onset diseases resulting from exposure as such diseases 29 occurring in the future including cancer, chronic obstructive 30 pulmonary disease, asbestos-related disease, heavy metal poisoning,
- 31 musculoskeletal disease and chronic psychological disease.
- 32 "World Trade Center rescue, recovery, or cleanup operations" 33 means the rescue, recovery, or cleanup operations at the World 34 Trade Center site between September 11, 2001 and October 11,
- 35 2001.

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- 36 "World Trade Center site" means any location below a line 37 starting from the Hudson River and Canal Street, east on Canal 38 Street to Pike Street, south on Pike Street to the East River, and 39 extending to the lower tip of Manhattan.
- 40 (2) Notwithstanding any provision of subsection a. of this section 41 or any other law to the contrary, for a member who participated, 42 whether or not under orders or instruction by an employer to so 43 participate, in World Trade Center rescue, recovery, or cleanup 44 operations for a minimum of eight hours, permanent and total 45 disability resulting from a qualifying condition or impairment of
- 46 health shall be presumed to have occurred during and as a result of
- 47 the performance of the member's regular or assigned duties and not

the result of the member's willful negligence, unless the contrary can be proved by competent evidence.

A member who did not participate in such operations for a minimum of eight hours shall be eligible for the presumption provided that:

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47 48 the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World
Trade Center site between September 11, 2001 and September 12,
2001 that is a qualifying condition or impairment of health resulting
in a disability to the member that prevented the member from
continuing to participate in World Trade Center rescue, recovery, or
cleanup operations for a minimum of eight hours; and

the documented physical injury that resulted in a disability to the member that prevented the member from continuing to participate in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours is the qualifying condition or impairment of health for which the member seeks a presumption under this subsection.

In order to be eligible for the presumption provided under this subsection, a member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the permanent and total disability.

(3) A member who participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and subsequently retired on a service retirement or an ordinary disability retirement and thereafter incurred a disability caused by a qualifying condition or impairment of health which the medical board determines to be caused by participation in World Trade Center rescue, recovery or cleanup operations shall be eligible to apply to the board of trustees to have the member's retirement allowance recalculated as an accidental disability retirement allowance for benefit payments on or after the date of the application, provided the member filed an application for such recalculation within 30 days of the date that the member knew or should have known of the existence of such disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for such recalculation, the member shall have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

(4) The board of trustees shall promulgate rules and regulations necessary to implement the provisions of this subsection and shall notify members and retirants in the retirement system of the enactment of this act, P.L. , c. (pending before the Legislature as this bill), within 30 days of enactment.

1 A member shall not be eligible for the presumption or 2 recalculation under this subsection unless within two years of the effective date of this act, P.L. , c. (pending before the 3 4 Legislature as this bill), the member files a written and sworn 5 statement with the retirement system on a form provided by the board of trustees thereof indicating the dates and locations of 6 7 service. 8

(cf: P.L.1997, c.281, s.1)

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2. This act shall take effect immediately.

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STATEMENT

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This bill provides that a member or retirant of the Police and Firemen's Retirement System (PFRS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated, in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption.

In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member filed an application for recalculation within 30 days of the date that the member knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

SENATE STATE GOVERNMENT, WAGERING, TOURISM & HISTORIC PRESERVATION COMMITTEE

STATEMENT TO

SENATE, No. 3474

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 6, 2019

The Senate State Government, Wagering, Tourism & Historic Preservation Committee reports favorably and with committee amendments Senate Bill No. 3474.

As amended by the committee, this bill provides that a member or retiree of the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption. In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member or retiree filed an application for recalculation within 30 days of the date that the member or retiree knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

As amended, the PERS portion of the bill would apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member or retiree is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

As amended, Senate Bill No. 3474 (1R) is identical to Assembly Bill No. 4882 (2R) of 2018-2019.

COMMITTEE AMENDMENTS:

The amendments (1) provide the same presumption and benefits to members of the SPRS and certain members of PERS as the bill provides to members of the PFRS; and (2) make technical corrections.

For the PERS, the amendments provide that these provisions would apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System. "Emergency medical technician" means a person trained in basic life support services as defined in section 1 of P.L.1985, c.351 (C.26:2K-21) and who is certified by the Department of Health to perform these services.

These amendments make the bill identical to Assembly Bill No. 4882 (2R) of 2018-2019.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 3474**

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 17, 2019

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 3474 (1R), with committee amendments.

Senate Bill No. 3473(1R), with committee amendments, provides that a member or retiree of the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS) is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.

The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

the member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;

the member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and

the injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption. In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member or retiree filed an application for recalculation within 30 days of the date that the member or retiree knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The PERS portion of the bill would apply only to: any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held; and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System.

The bill requires the board of trustees to promulgate rules and regulations and to notify members and retirants in the retirement system of the enactment of this bill within 30 days of enactment.

In order to be eligible for the presumption or recalculation under the bill, the member or retiree is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

As amended and reported, Senate Bill No. 3474 (1R) is identical to Assembly Bill No. 4882 (2R), as also amended and reported by the committee.

COMMITTEE AMENDMENTS:

The committee adopted an amendment to the bill to have it apply to a member or retiree regardless of whether the person was enrolled in the retirement system at the time of rescue, recovery, and cleanup operations. The person must otherwise be eligible for the benefit.

FISCAL IMPACT:

This bill would result in an increase in contributions by the State and local government employers for the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS). However, the cost increase cannot be estimated because it will depend on the number of members or retirees who incur an illness, who can prove participation in the rescue, recovery, and cleanup operations, and who submit an application for the benefit. It is likely that the increase in costs will not be significant.

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

SENATE, No. 3474 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 26, 2019

SUMMARY

Synopsis: Permits certain members or retirees of PFRS, SPRS, or PERS to

receive accidental disability retirement allowance for disability resulting from participation in 9/11 World Trade Center rescue,

recovery, or cleanup operations.

Type of Impact: Indeterminate Expenditure Increase – State General Fund, local

government funds.

Agencies Affected: Department of the Treasury, Division of Pensions and Benefits; local

governments.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase		Indeterminate	
Local Cost Increase		Indeterminate	

• This bill would result in an increase in contributions by the State and local government employers for the Police and Firemen's Retirement System (PFRS), the State Police Retirement System (SPRS), and the Public Employees' Retirement System (PERS). However, the cost increase cannot be estimated because it will depend on the number of members or retirees who incurred an illness, who can prove participation in the rescue, recovery, and cleanup operations, and who submit an application for the benefit. It is likely that the increase in costs will not be significant.

BILL DESCRIPTION

This bill provides that a member or retiree of the PFRS, SPRS, and the PERS is eligible to receive an accidental disability retirement allowance for a permanent and total disability resulting from participation in 9/11 World Trade Center rescue, recovery, or cleanup operations.



The bill provides that permanent and total disability resulting from a qualifying condition or impairment of health will be presumed to have occurred during and as a result of the performance of a member's regular or assigned duties and not the result of the member's willful negligence, unless the contrary can be proved by competent evidence, if the member participated in World Trade Center rescue, recovery, or cleanup operations for a minimum of eight hours. The presumption is available whether or not the member was under orders or instruction by an employer to participate.

The bill also permits a member who did not participate in those operations for a minimum of eight hours to be eligible for the presumption provided that:

- (1) The member participated in the rescue, recovery, or cleanup operations at the World Trade Center site between September 11, 2001 and September 12, 2001;
- (2) The member sustained a documented physical injury at the World Trade Center site between September 11, 2001 and September 12, 2001 that is a qualifying condition or impairment of health resulting in a disability to the member that prevented the member from continuing to participate for a minimum of eight hours; and
- (3) The injury that resulted in a disability that prevented the member from continuing to participate for a minimum of eight hours is the qualifying condition or impairment of health for which the member is seeking a presumption.

In order to be eligible for the presumption a member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health.

The bill also provides for a reclassification of a retirant's retirement from a service retirement or an ordinary disability retirement to an accidental disability retirement if the retirant, while a member of the retirement system, participated in the World Trade Center rescue, recovery, or cleanup operations a minimum of eight hours and incurred a disability in retirement caused by a qualifying condition or impairment of health which the medical board determines to be caused by the member's participation in World Trade Center rescue, recovery or cleanup operations.

The recalculation of the benefit is for benefit payments on or after the date of the application, provided the member or retiree filed an application for recalculation within 30 days of the date that the member or retiree knew or should have known of the existence of the disability and its relation to the rescue, recovery, or cleanup operations. In order to be eligible for the recalculation, the member must have successfully passed a physical examination for entry into public service which failed to disclose evidence of the qualifying condition or impairment of health that formed the basis for the disability.

The PERS portion of the bill would apply only to any member or retiree who is or was enrolled in the Public Employees' Retirement System because the member or retiree did not meet the age or medical requirements for enrollment in the Police and Firemen's Retirement System on the basis of the position held, and to any emergency medical technician who is a member or retiree of the Public Employees' Retirement System.

In order to be eligible for the presumption or recalculation under the bill, the member or retiree is to file, within two years of the effective date of this act, a written and sworn statement with the retirement system on a form provided by the board of trustees indicating the dates and locations of service.

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The bill will apply to a member or retiree regardless of whether the person was enrolled in the retirement system at the time of rescue, recovery, and cleanup operations. The person must otherwise be eligible for the benefit.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

This bill would result in an increase in contributions by the State and local government employers for the PFRS, the SPRS, and the PERS. However, the cost increase cannot be estimated because it will depend on the number of members or retirees who incurred an illness, who can prove participation in the rescue, recovery, and cleanup operations, and who submit an application for the benefit. It is likely that the increase in costs will not be significant.

Section: State Government

Analyst: Aggie Szilagyi

Section Chief

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

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Governor Phil Murphy



Governor Murphy Signs Legislation to Protect First Responders, Including 9/11 Volunteers

07/08/2019

TRENTON – Today, Governor Phil Murphy signed A4882 and S716 into law, which will enhance protections for first responders, including those who volunteered for 9/11 rescue, recovery, and clean-up efforts at World Trade Center sites.

"Thousands of courageous volunteers put their lives on the line in order to save those affected by the devastation of 9/11," said Governor Murphy. "We will never forget their selfless acts of heroism, just as we will always be grateful for the first responders who put their lives on the line for us every day. Today we send a clear message to all of our heroes: We have your back. I am proud to sign legislation that will ensure the health benefits and compensation that these incredible men and women deserve."

A4882, also known as "the Bill Ricci World Trade Center Rescue, Recovery, and Cleanup Operations Act," is named after Lieutenant Bill Ricci, a professional firefighter in Clifton, Passaic County, who volunteered to serve at Ground Zero after the terrorist attacks on September 11, 2001. Lieutenant Ricci was ineligible for an accidental disability retirement under previously existing law. However, through this act, members and retirees who volunteered for 9/11 rescue, recovery, or cleanup operations, like Lieutenant Ricci, will be eligible to receive accidental disability retirement. This act will also create an exception to the normal five-year filing requirement for 9/11-related operations.

S716, also known as "the Thomas P. Canzanella First Century First Responders Protection Act," is named after Deputy Chief Thomas P. Canzanella, a former Hackensack firefighter and advocate who served at Ground Zero after 9/11. Deputy Chief Canzanella, who was an IAFF state representative, passed away from a heart attack at the age of 50. In 2016, Governor Christie absolute vetoed a previous version of this bill.

Under previously existing law, first responders and firefighters had the burden of proving causation for their illnesses, which often required a significant expense of time and resources. This new law reforms New Jersey's workers' compensation law to create a rebuttable presumption of coverage for public safety workers for certain illnesses. For firefighters, those with seven or more years of service who suffer an injury, illness or death caused by certain types of medical conditions would not be required to demonstrate causation or exposure before receiving medical benefits and financial compensation. Other first responders, including first-aid or rescue squad members, and other medical personnel, are also not required to demonstrate causation of illnesses, but are required to provide evidence of exposure.

"The Labor Department works hard to ensure that workers receive all the benefits they are entitled to under the law, and this is especially true for our first-responders," said New Jersey Department of Labor and Workforce Development Commissioner Robert Asaro-Angelo. "I'm proud to see that New Jersey's brave men and women on

the front lines, who run toward danger to keep the rest of us safe, will now have access to benefits if they become sick or disabled as a result of their heroism on 9/11, and will be taken care of in any future emergency."

"I am glad that the lawmakers were able to come together on this so quickly to help us," said Lieutenant Bill Ricci, City of Clifton Firefighter. "It's great how there were changes made on the fly to help more people as they became aware of the need. Hopefully, only a few will require this legislation, but it's here now to help all that need it." "My family is so honored and so grateful to stand here today. It's been a very long 12 years without him but to see that this work is going to help so many people is just so powerful," said Allison Canzanella, daughter of Thomas P. Canzanella. "And, I'm just so proud to be his daughter every single day. Thank you." "Today, with the signing of the "Thomas P. Canzanella 21st Century First Responders Protection Act," Firefighters,

first responders, public safety workers, and their families in New Jersey will benefit in the event of an injury, illness or death in the performance of their duties," said Dominick Marino, President of the Professional Firefighters Association of New Jersey. "On behalf of the PFANJ Executive Board, its members, and their families, I want to thank Assemblywomen Quijano and Senator Greenstein for sponsoring and working to get the "Thomas P. Canzanella 21st Century First Responders Protection Act" passed and thank Governor Murphy for signing it into law."

"The IAFF is proud to see New Jersey recognizing the dangers of occupational cancer our members encounter," said Harold Schaitberger, General President of the International Association of Fire Fighters. "The "Thomas P. Canzanella Twenty First Century First Responders Protection Act" will help care for fire fighters who are sick as a result of doing their duty of protecting their community."

"It is time that we the citizens of New Jersey protect our police and fire as they protect us. The signing of these 2 bills is a beginning of this endeavor," said Robert Fox, President of the New Jersey State Fraternal Order of Police. "I thank the Governor, the Assembly, and the Senate for their actions to get these bills signed into law."

"With the signing of these bills today, Governor Murphy and the Legislature guarantee the brave men and women who answered the call on 9/11 are not forgotten," said Pat Colligan, President of the New Jersey State Policemen's Benevolent Association. "Those officers who bravely went into harm's way and have dealt with the health consequences now have the reassurance they will be covered. I want to thank the Governor and Legislature for assuring our heroes that they are not abandoned."

"The NJFMBA thanks the Governor and Legislature for moving this important legislation and signing them in Jersey City," said Wayne Wolk, Executive Vice President of the New Jersey State Firefighters' Mutual Benevolent Association. "Seventeen years ago, our elected officials promised to never forget the sacrifices first responders made on September 11th and the weeks and months that followed. Today, our elected officials showed that here in New Jersey, they keep their promises."

"I want to thank everyone for their hard work in getting this bill passed, including the Governor, the Legislature, and most of all, the brave responders who answered the call on 9/11," said Dr. Iris Udasin, Medical Director of the World Trade Center Clinic, Rutgers' Environmental and Occupational Health Sciences Institute.

Primary sponsors of A4882, also known as, "the Bill Ricci World Trade Center Rescue, Recovery, and Cleanup Operations Act," include Assemblymembers James Kennedy, Jamel Holley, and Andrew Zwicker, and Senators Nicholas Scutari and Joseph Lagana.

"When police and firefighters in New Jersey received word that two planes had struck the World Trade Center on September 11, 2001, many of them didn't hesitate before responding to the scene, even though they were not specifically ordered to go," said Assemblyman James Kennedy. "Unfortunately, some suffered permanent or total disability. Due to the fact that they responded as volunteers, they have not been entitled to the same compensation as their counterparts who were considered to be 'on the job' that day. This law changes that."

All of the heroic men and women who responded to Ground Zero deserve our utmost respect and admiration, regardless of whether they were on the clock," said Assemblyman Jamel Holley. "They all saw the same terror, took the same risks, and worked towards the same goal. If their health has been affected in the time since, they all should be eligible for the same disability allowance."

"Our country is still feeling the effects of 9/11 today. The impact on those who were there – particularly our first responders – remains even more prevalent," said Assemblyman Andrew Zwicker. "We can go further to honor our first responders by ensuring they are recognized and compensated for their service on 9/11, voluntary or otherwise. They deserve nothing less."

"Many of these brave men and women are suffering from serious illnesses traced back to their efforts at Ground Zero," said Senator Nicholas Scutari. "This law will provide much needed financial support for these individuals whose health was drastically effected when they heroically put their country first on 9/11."

"In the aftermath of 9/11, first responders from our state displayed absolute heroism, facing fear and uncertainty head-on. Now, these brave individuals will finally be able to receive the increased benefits of accidental disability they deserve," said Senator Joseph Lagana. "This is an easy decision to make to help our resident heroes who are facing medical conditions related to the Ground Zero cleanup. Guaranteeing these benefits is the least we can do for these brave men and women."

Primary sponsors of S716, also known as, "the Thomas P. Canzanella First Century First Responders Protection Act," include Senators Linda Greenstein, Christopher Bateman, and Joseph Lagana, and Assemblymembers Anette Quijano, Daniel Benson, and Verlina Reynolds-Jackson.

"First-responders should not have to fight to receive treatment or compensation related to on-the-job exposure to toxins and pathogens," said Senator Linda Greenstein. "This law recognizes that symptoms of illnesses may not be immediate and ensures that no matter when symptoms occur, our emergency personnel are protected."

"First responders run towards danger with the sole goal of saving lives. We have already seen far too many pay a price for that heroic sacrifice. We need to ensure these heroes get the medical care they earned in the line of duty," said Senator Christopher Kip Bateman. "This law is the least we can do to thank the bravest among us for their unwavering commitment to keeping us safe."

"These workers are our first line of defense. Their jobs are not only stressful, they are dangerous," said Assemblywoman Annette Quijano. "This new law ensures that public safety workers are adequately covered if they suffer a debilitating illness or worse related to their duties at work."

"Public safety workers expose themselves to dangerous situations that could prove debilitating and even deadly," said Assemblyman Dan Benson. "Most importantly, the work can be a significant health hazard. Our workers deserve comparable coverage."

"These workers put their lives on the line for the safety of others," said Assemblywoman Verlina Reynolds-Jackson. "They should never have to question whether they will be compensated accordingly for the sacrifices that they make."

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