## 27:25-4.1 & 27:25-4.2 & 27:25-5.24 to 27:25-5.27

LEGISLATIVE HISTORY CHECKLIST

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		(	Complied by the NJ 3	State Law Library			
LAWS OF:	2018	CHAPTER	<b>R:</b> 162				
NJSA:	27:25-4.1 & 27:2	5-4.2 & 27	7:25-5.24 to 27:25-5.2		les governance, oversight, and tability reforms at NJT)		
BILL NO:	S630	(Substitute	ted for A1241)				
SPONSOR(S)	SPONSOR(S) Weinberg and others						
DATE INTRODUCED: 1/9/2018							
COMMITTEE:	ASSEM		ransportation & Indep	endent Authorities	3		
	SENATE		ransportation Budget & Appropriatior	IS			
AMENDED DURING PASSAGE:			/es				
DATE OF PAS	SAGE:	ASSEMBL	BLY: 12/17/2018				
		SENATE:	: 12/17/2018				
DATE OF APP	ROVAL:	12/20/2018	18				
FOLLOWING ARE ATTACHED IF AVAILABLE:							
FINAL TEXT OF BILL (Third R			int)		Yes		
S630 SPONSOR'S STATEMENT: (Begins on page 28 of introduced bill) Yes							
	COMMITTEE ST	ATEMEN	NT:	ASSEMBLY:	Yes Appropriations		
				SENATE:	Yes Transportation Budget & Appropriations		
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at www.njleg.state.nj.us)							
	FLOOR AMEND	MENT ST	TATEMENT:		No		
	LEGISLATIVE F	ISCAL ES	STIMATE:		No 5/24/2018 6/12/2018		
A1241							
SPONSOR'S STATEMENT: (Begins on page 28 of introduced bill) Yes							
	COMMITTEE ST	ATEMEN	NT:	ASSEMBLY:	Yes Transp. & Independent Authorities Appropriations		
				SENATE:	No		
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at www.njleg.state.nj.us)							

FLOOR AMENDMENT STATEMENT:	No			
LEGISLATIVE FISCAL ESTIMATE:	No			
VETO MESSAGE:	No			
GOVERNOR'S PRESS RELEASE ON SIGNING:				
FOLLOWING WERE PRINTED:				

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**REPORTS: HEARINGS:** 

Public hearing before Senate Transportation Committee: the Committee will take testimony from the public regarding governance, oversight, and accountability reforms at the New Jersey Transit Corporation. March 28, 2018. Call number: 974.90 T764, 2018c

Available online at https://dspace.njstatelib.org//handle/10929/46850.

#### **NEWSPAPER ARTICLES:**

"Murphy to sign NJ Transit reform bill Thursday," NJBIZ, December 19, 2018

"Murphy signs NJ Transit oversight, governance reform bill," NJBIZ, December 20, 2018

"NJ Transit reforms signed into law NJ Transit Reaction mixed; Murphy won't rule out fare hikes," Trenton Times, December 21,2018

"GOVERNOR SIGNS BILL OVERHAULING NJ TRANSIT - FIX FOR AGENCY BEGINS; 2019 FARE HIKE IS POSSIBLE," The Record, December 21, 2018

"Murphy signs bipartisan bill overhauling New Jersey Transit," Associated Press State Wire: New Jersey, December 20, 2018 "Murphy signs NJ Transit overhaul but won't rule out fare hikes next year," northiersey.com, December 20, 2018

RWH/CL

Yes

No

Yes

§§2,3 -C.27:25-4.1 & 27:25-4.2 §§6-8,16 -C.27:25-5.24 to 27:25-5.27 §17 - T&E

#### P.L. 2018, CHAPTER 162, approved December 20, 2018 Senate, No. 630 (Third Reprint)

AN ACT concerning reforms of the New Jersey Transit Corporation, 1 2 amending <sup>3</sup>[P.L.1979, c.150, R.S.52:14-7, and R.S.52:24-4,] various parts of the statutory law<sup>3</sup> and supplementing P.L.1979, 3 4 c.150. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 <sup>3</sup>[1. Section 4 of P.L.1979, c.150 (C.27:25-4) is amended to 10 read as follows: 11 4. a. There is hereby established in the Executive Branch of 12 the State Government the New Jersey Transit Corporation, a body 13 corporate and politic with corporate succession. For the purpose of 14 complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the corporation is hereby allocated 15 16 within the Department of Transportation, but, notwithstanding 17 [said] that allocation, the corporation shall be independent of any 18 supervision or control by the department or by any body or officer 19 thereof. The corporation is hereby constituted as an instrumentality 20 of the State exercising public and essential governmental functions, and the exercise by the corporation of the powers conferred by this 21 act shall be deemed and held to be an essential governmental 22 23 function of the State. 24 b. The corporation shall be governed by a board which shall consist of [eight] <sup>1</sup>[12] <u>13</u><sup>1</sup> members, <sup>1</sup>each of whom shall be a 25 voti<u>ng member</u><sup>1</sup>. 26 27 [Seven] <sup>1</sup>[<u>11</u> of the members shall be voting members and] <u>The</u> board<sup>1</sup> shall consist of: the Commissioner of Transportation and the 28 29 State Treasurer, who shall be members ex officio, another member 30 of the Executive Branch to be selected by the Governor who shall also serve ex officio, <sup>1</sup>two members appointed by the Governor 31 32 upon the recommendation of labor organizations, in accordance

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>1</sup>Senate STR committee amendments adopted March 12, 2018.

<sup>2</sup>Senate SBA committee amendments adopted June 4, 2018.

<sup>3</sup>Assembly AAP committee amendments adopted December 10, 2018.

with the provisions of this section,<sup>1</sup> and [four other] eight public 1 2 members who shall be appointed by the Governor [,] as follows: <sup>1</sup>[three] two<sup>1</sup> members <sup>1</sup>, with the advice and consent of the 3 Senate,<sup>1</sup> who shall each have experience as either a regular 4 5 corporation motorbus regular route service rider or regular corporation rail passenger service or light rail service rider or have 6 7 a professional background in passenger rail service, freight rail 8 management, transportation capital planning, transportation and 9 public transportation capital construction, federal transportation policy, State transportation policy, <sup>1</sup>real estate investment or 10 development,<sup>1</sup> human resources management, or transportation 11 capital finance, <sup>1</sup>[one upon the recommendation of the Tri-State 12 Transportation Campaign, ]<sup>1</sup> one upon the recommendation of <sup>1</sup>the 13 New Jersey members of the<sup>1</sup> Delaware Valley Regional Planning 14 Commission <sup>1</sup>[,] and <sup>1</sup> one upon the recommendation of the North 15 Jersey Transportation Planning Authority; 16 two members <sup>1</sup>[, each of whom has a professional background in 17 18 passenger rail service, freight rail management, transportation 19 capital planning, transportation and public transportation capital construction, federal transportation policy, State transportation 20 21 policy, human resources management, or transportation capital 22 finance], with the advice and consent of the Senate, one who shall 23 have experience as a regular corporation motorbus regular route service rider and one who shall have experience as a regular 24 25 corporation rail passenger service or light rail service rider<sup>1</sup>; and <sup>1</sup>[three members, each of whom shall have experience as a 26 regular corporation motorbus regular route service rider or as a 27 regular corporation rail passenger service or light rail service rider, 28 29 one of whom shall be appointed upon the recommendation of the 30 Senate President and one of whom shall be appointed upon the 31 recommendation of the Speaker of the General Assembly provided 32 that if the Senate President and Speaker of the General Assembly 33 both recommend motorbus regular route service riders then the third 34 member appointed by the Governor shall be a regular corporation 35 rail passenger service or light rail service rider and further provided 36 that if the Senate President and Speaker of the General Assembly 37 both recommend regular corporation rail passenger service or light 38 rail service riders then the third member appointed by the Governor 39 shall be a motorbus regular route service rider four members, who 40 shall each have a professional background in passenger rail service, 41 freight rail management, transportation capital planning, 42 transportation and public transportation capital construction, federal 43 transportation policy, State transportation policy, real estate 44 investment or development, human resources management, or 45 transportation capital finance, one appointed by the Governor upon 46 the recommendation of the President of the Senate, one appointed

1 by the Governor upon the recommendation of the Speaker of the

- 2 General Assembly, and two appointed by the Governor, with the
- 3 <u>advice and consent of the Senate</u><sup>1</sup>.

All public members, except for those appointed upon the 4 recommendation of the <sup>1</sup>[Senate]<sup>1</sup> President <sup>1</sup>of the Senate<sup>1</sup> and the 5 Speaker of the General Assembly, shall be appointed with the 6 7 advice and consent of the Senate, and all public members shall 8 serve for four year staggered terms and until their successors are 9 appointed and qualified provided, however, that a board member 10 shall not serve beyond the expiration of that board member's term for more than 90 days following the expiration of the term unless 11 reappointed. No more than [two] three of the six public members 12 13 appointed by the Governor with the advice and consent of the 14 <u>Senate</u> shall be members of the same political party. **[**At least one 15 public member shall be a regular public transportation rider. ] Each 16 public member may be removed from office by the Governor for 17 cause. A vacancy in the membership of the board occurring other 18 than by expiration of term shall be filled in the same manner as the 19 original appointment, but for the unexpired term only. [The first 20 appointments shall be for one, two, three and four years 21 respectively, and thereafter for terms of four years as stated. The 22 board shall annually designate a vice [chairman] chairperson and 23 secretary. The secretary need not be a member.

24 There shall '[also]' be '[one non-voting member] two <u>members</u><sup>1</sup> of the board, <sup>1</sup>[ who shall not be considered in 25 determining a quorum. The non-voting member shall be ]<sup>1</sup> one 26 27 appointed by the Governor upon the recommendation of the labor 28 organization representing the plurality of the employees of the 29 corporation <sup>1</sup><u>involved in rail operations and one appointed by the</u> Governor upon the recommendation of the labor organization 30 31 representing the plurality of the employees of the corporation involved in motorbus operations<sup>1</sup>. <sup>1</sup>[The non-voting] Each<sup>1</sup> 32 33 member <sup>1</sup>appointed upon recommendation of a labor organization<sup>1</sup> 34 shall be appointed for a term of four years, provided, however, that 35 if at any time during the term of appointment the <sup>1</sup>[non-voting]<sup>1</sup> member ceases to be affiliated with the labor organization 36 representing the plurality of the <sup>1</sup>relevant segment of <sup>1</sup> employees of 37 38 the corporation, then such labor organization may, thereupon or at 39 any time thereafter during such term, recommend a new member to 40 the Governor for appointment to serve the remainder of the term. If 41 the local bargaining unit decertifies its existing union affiliation and 42 certifies a new union, the union which represents the plurality of the <sup>1</sup>relevant segment of <sup>1</sup> employees may recommend a new member to 43 44 the Governor for appointment to serve the remainder of the term. 45 <sup>1</sup>[The chairman of the board may, at the chairman's discretion, 46 exclude such non-voting member from attending any portion of a

1 board meeting or any other meeting held for the purpose of 2 discussing negotiations with labor organizations, pending litigation 3 involving the labor organization, the investigation, evaluation, or 4 discipline of an employee of the corporation, or matters concerning 5 private entities engaged in the provision of motorbus regular route 6 service, paratransit service, or motorbus charter service that would 7 otherwise not be considered public information. The non-voting] Each<sup>1</sup> member <sup>1</sup>appointed upon recommendation of a labor 8 9 organization<sup>1</sup> may be removed by the Governor for cause.

10 For the purposes of this subsection:

11 "experience as a regular corporation motorbus regular route 12 service rider" includes any rider who is a regular corporation 13 motorbus regular route service rider at the time of the member's 14 appointment or reappointment and any rider who has been a regular 15 corporation motorbus regular route service rider in three of the <sup>1</sup>[seven] five<sup>1</sup> years preceding the member's appointment or 16 17 reappointment. 18 "experience as a regular corporation rail passenger service or

19 light rail service rider" includes any rider who is a regular 20 corporation rail passenger service or light rail service rider at the 21 time of the member's appointment or reappointment and any rider 22 who has been a regular corporation rail passenger service or light 23 rail service rider in three of the <sup>1</sup>[seven] five<sup>1</sup> years preceding the 24 member's appointment or reappointment.

c. Board members other than those serving ex officio shall
serve without compensation, but members shall be reimbursed for
actual expenses necessarily incurred in the performance of their
duties.

29 d. The Commissioner of Transportation shall serve as 30 [chairman] chairperson of the board [. He], shall chair board 31 meetings, and shall have responsibility for the scheduling and 32 convening of all meetings of the board. In [his] the absence of the 33 chairperson, the vice [chairman] chairperson shall chair the board 34 meeting. Each ex officio member of the board may designate two 35 employees of [his] the ex officio member's department or agency, 36 one of whom may represent [him] the ex officio member at 37 meetings of the board. A designee may lawfully vote and otherwise 38 act on behalf of the member for whom [he] the person constitutes 39 the designee. Any such designation shall be in writing delivered to 40 the board and shall continue in effect until revoked or amended by 41 writing delivered to the board.

e. The powers of the corporation shall be vested in the voting members of the board thereof and [four] <sup>1</sup>[six] seven<sup>1</sup> voting members of the board shall constitute a quorum at any meeting thereof. Actions may be taken and motions and resolutions adopted by the board at any meeting thereof by the affirmative vote of at least [four] <sup>1</sup>[six] seven<sup>1</sup> members. No vacancy in the membership of the board shall impair the right of a quorum to
 exercise all the rights and perform all the duties of the board.

3 A true copy of the minutes of every meeting of the board f. 4 shall be delivered forthwith, by and under the certification of the 5 secretary thereof, to the Governor. No action taken at such meeting by the board shall have force or effect until approved by the 6 7 Governor or until 10 days after such copy of the minutes shall have 8 been delivered. If, in said 10-day period, the Governor returns such 9 copy of the minutes with veto of any action taken by the board or 10 any member thereof at such meeting, such action shall be null and 11 of no effect. The Governor may approve all or part of the action 12 taken at such meeting prior to the expiration of the said 10-day 13 period.

14 g. (1) The board meetings shall be subject to the provisions 15 of the "Senator Byron M. Baer Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.)<sup>1</sup>, except that any agenda related 16 to a meeting of the corporation's board of directors, including any 17 18 revised agenda, shall be provided to the public at least five calendar 19 days prior to the meeting and except that one-half of the total number of meetings of the board shall be held in the evening after 20 21 6:00 p.m. Each notice of a board meeting and each agenda for a 22 board meeting shall be published on the corporation's website. 23 Board meetings shall be viewable on the corporation's website in 24 real time and shall be archived and made available to the public for 25 subsequent viewing on the corporation's website. Meeting minutes 26 shall be archived and published on the corporation's website<sup>1</sup>.

(2) The board shall hold a minimum of 10 public board
 meetings per year. Public hearings held pursuant to subsection d. of
 section 8 of P.L.1979, c.150 (C.27:25-8) shall not be considered
 public board meetings for the purposes of this subsection.

h. (1)  ${}^{1}$  [A person shall not be eligible to serve on the board if 31 32 the person has contributed money or made any in-kind contribution 33 to any: candidate for political office; candidate committee; joint 34 candidate committee; political committee; continuing political 35 committee; political action committee; State, county, or municipal 36 party committee; legislative leadership committee; or any similar 37 committee in an amount or manner that would create the appearance 38 of impropriety, as determined by the State Ethics Commission.

39 (2)]<sup>1</sup> Each board member shall annually disclose to the board
40 of directors and to the chief ethics officer any contributions made
41 within the preceding two years to<sup>1</sup>:<sup>1</sup> any candidate for political
42 office; candidate committee; joint candidate committee; political
43 committee; continuing political committee; political action
44 committee; State, county, or municipal party committee; legislative
45 leadership committee; or any similar committee.

[(3)]  $(2)^1$  Each board member shall annually disclose to the 1 2 board of directors and to the chief ethics officer any gifts received 3 in excess of \$250. 4 (cf: P.L.2009, c.179, s.1)]<sup>3</sup> 5 <sup>3</sup>1. Section 4 of P.L.1979, c.150 (C.27:25-4) is amended to read 6 7 as follows: 8 4. a. There is hereby established in the Executive Branch of 9 the State Government the New Jersey Transit Corporation, a body 10 corporate and politic with corporate succession. For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 11 12 of the New Jersey Constitution, the corporation is hereby allocated 13 within the Department of Transportation, but, notwithstanding 14 [said] that allocation, the corporation shall be independent of any 15 supervision or control by the department or by any body or officer 16 thereof. The corporation is hereby constituted as an instrumentality 17 of the State exercising public and essential governmental functions, 18 and the exercise by the corporation of the powers conferred by this 19 act shall be deemed and held to be an essential governmental 20 function of the State. 21 b. The corporation shall be governed by a board which shall 22 consist of [eight] 13 members. 23 [Seven] <u>11</u> of the members shall be voting members and shall 24 consist of: the Commissioner of Transportation and the State 25 Treasurer, who shall be members ex officio, another member of the 26 Executive Branch to be selected by the Governor who shall also serve ex officio, and [four other] eight public members who shall 27 28 be appointed by the Governor [,] as follows: 29 two members, with the advice and consent of the Senate, who 30 shall each have experience as either a regular corporation motorbus 31 regular route service rider or regular corporation rail passenger 32 service or light rail service rider or have a professional background 33 in passenger rail service, freight rail management, transportation 34 capital planning, transportation and public transportation capital 35 construction, federal transportation policy, State transportation 36 policy, real estate investment or development, human resources 37 management, or transportation capital finance, one upon the 38 recommendation of the New Jersey members of the Delaware 39 Valley Regional Planning Commission and one upon the 40 recommendation of the North Jersey Transportation Planning 41 Authority; 42 two members, with the advice and consent of the Senate, one 43 who shall have experience as a regular corporation motorbus 44 regular route service rider and one who shall have experience as a 45 regular corporation rail passenger service or light rail service rider; 46 and

1 four members, who shall each have a professional background in 2 passenger rail service, freight rail management, transportation 3 capital planning, transportation and public transportation capital 4 construction, federal transportation policy, State transportation 5 policy, real estate investment or development, human resources 6 management, communication, or transportation capital finance, one 7 appointed by the Governor upon the recommendation of the 8 President of the Senate, one appointed by the Governor upon the 9 recommendation of the Speaker of the General Assembly, and two 10 appointed by the Governor, with the advice and consent of the 11 Senate. 12 All public members, except for those appointed upon the 13 recommendation of the President of the Senate and the Speaker of 14 the General Assembly, shall be appointed by the Governor with the 15 advice and consent of the Senate, and all public members shall 16 serve for four year staggered terms and until their successors are 17 appointed and qualified. No more than [two] three of the six 18 public members appointed by the Governor with the advice and 19 consent of the Senate shall be members of the same political party. 20 At least one public member shall be a regular public transportation 21 rider. Each public member may be removed from office by the 22 Governor for cause. A vacancy in the membership of the board 23 occurring other than by expiration of term shall be filled in the same 24 manner as the original appointment, but for the unexpired term

only. [The first appointments shall be for one, two, three and four
years respectively, and thereafter for terms of four years as stated.]
The board shall annually designate a vice [chairman] chairperson
and secretary. The secretary need not be a member.

29 There shall [also] be [one non-voting member] two non-voting 30 members of the board, who shall not be considered in determining a 31 quorum. The non-voting [member] members shall be appointed as 32 follows: one appointed by the Governor upon the recommendation 33 of the labor organization representing the plurality of the employees 34 of the corporation involved in rail operations and one appointed by 35 the Governor upon the recommendation of the labor organization representing the plurality of the employees of the corporation 36 37 involved in motorbus operations. [The] Each non-voting member 38 appointed upon recommendation of a labor organization shall be 39 appointed for a term of four years, provided, however, that if at any 40 time during the term of appointment the non-voting member ceases 41 to be affiliated with the labor organization representing the plurality 42 of the relevant segment of employees of the corporation, then such 43 labor organization may, thereupon or at any time thereafter during 44 such term, recommend a new member to the Governor for 45 appointment to serve the remainder of the term. If the local 46 bargaining unit decertifies its existing union affiliation and certifies 47 a new union, the union which represents the plurality of the relevant

1 segment of employees may recommend a new member to the 2 Governor for appointment to serve the remainder of the term. The 3 chairman of the board may, at the chairman's discretion, exclude 4 such non-voting member from attending any portion of a board 5 meeting or any other meeting held for the purpose of discussing 6 negotiations with labor organizations, pending litigation involving 7 the labor organization, the investigation, evaluation, or discipline of 8 an employee of the corporation, or matters concerning private 9 entities engaged in the provision of motorbus regular route service, 10 paratransit service, or motorbus charter service that would 11 otherwise not be considered public information. [The] Each non-12 voting member appointed upon recommendation of a labor 13 organization may be removed by the Governor for cause.

14 For the purposes of this subsection:

15 <u>"experience as a regular corporation motorbus regular route</u> 16 service rider" includes any rider who is a regular corporation 17 motorbus regular route service rider at the time of the member's 18 appointment or reappointment and any rider who has been a regular 19 corporation motorbus regular route service rider in three of the five 20 years preceding the member's appointment or reappointment.

21 <u>"experience as a regular corporation rail passenger service or</u> 22 light rail service rider" includes any rider who is a regular 23 corporation rail passenger service or light rail service rider at the 24 time of the member's appointment or reappointment and any rider 25 who has been a regular corporation rail passenger service or light 26 rail service rider in three of the five years preceding the member's 27 appointment or reappointment.

c. Board members other than those serving ex officio shall
serve without compensation, but members shall be reimbursed for
actual expenses necessarily incurred in the performance of their
duties.

The Commissioner of Transportation shall serve as 32 d. [chairman] chairperson of the board [. He], shall chair board 33 34 meetings, and shall have responsibility for the scheduling and convening of all meetings of the board. In [his] the absence of the 35 36 chairperson, the vice [chairman] chairperson shall chair the board 37 meeting. Each ex officio member of the board may designate two 38 employees of [his] the ex officio member's department or agency, 39 one of whom may represent [him] the ex officio member at 40 meetings of the board. A designee may lawfully vote and otherwise 41 act on behalf of the member for whom [he] the person constitutes the designee. Any such designation shall be in writing delivered to 42 the board and shall continue in effect until revoked or amended by 43 44 writing delivered to the board.

e. The powers of the corporation shall be vested in the voting
members of the board thereof and [four voting] <u>a majority of the</u>
<u>appointed</u> members of the board <u>who are authorized to vote</u> shall

constitute a quorum at any meeting thereof. Actions may be taken
 and motions and resolutions adopted by the board at any meeting
 thereof by the affirmative vote of [at least four] a majority of the
 appointed members who are authorized to vote. No vacancy in the
 membership of the board shall impair the right of a quorum to
 exercise all the rights and perform all the duties of the board.

7 A true copy of the minutes of every meeting of the board f. 8 shall be delivered forthwith, by and under the certification of the 9 secretary thereof, to the Governor. No action taken at such meeting 10 by the board shall have force or effect until approved by the 11 Governor or until 10 days after such copy of the minutes shall have 12 been delivered. If, in said 10-day period, the Governor returns such 13 copy of the minutes with veto of any action taken by the board or 14 any member thereof at such meeting, such action shall be null and 15 of no effect. The Governor may approve all or part of the action 16 taken at such meeting prior to the expiration of the said 10-day 17 period.

18 g. (1) The board meetings shall be subject to the provisions of 19 the "Senator Byron M. Baer Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.), except that any agenda related to a meeting 20 21 of the corporation's board of directors shall be provided to the 22 public at least five calendar days prior to the meeting and except 23 that one-half of the total number of meetings of the board shall be 24 held in the evening after 6:00 p.m. Agendas may be revised up to 25 48 hours prior to the meeting in the case of emergencies requiring 26 immediate action. Each notice of a board meeting and each agenda for a board meeting shall be published on the corporation's website. 27 28 Board meetings shall be viewable on the corporation's website in 29 real time and shall be archived and made available to the public for 30 subsequent viewing on the corporation's website. Meeting minutes 31 shall be archived and published on the corporation's website.

32 (2) The board shall hold a minimum of 10 public board
 33 meetings per year. Public hearings held pursuant to subsection d. of
 34 section 8 of P.L.1979, c.150 (C.27:25-8) shall not be considered
 35 public board meetings for the purposes of this subsection.<sup>3</sup>

36 (cf: P.L.2009, c.179, s.1)

37

38 2. (New section) a. The board of directors of the corporation39 shall:

40 (1) Execute <sup>3</sup>[direct]<sup>3</sup> oversight of the corporation's executive
41 director and other management in the effective and ethical
42 management of the corporation, including review and approval of
43 any <sup>3</sup>[quarterly changes to the schedules for] fare changes and the
44 elimination or substantial curtailment of<sup>3</sup> motorbus regular route
45 service, rail passenger service, or light rail service;

46 (2) Understand, review, and monitor the implementation of47 fundamental financial and management controls and operational

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decisions of the corporation, including review and approval of any 1 2 <sup>3</sup>[quarterly changes to the schedules for] fare changes and the elimination or substantial curtailment of<sup>3</sup> motorbus regular route 3 service, rail passenger service, or light rail service; 4 5 (3) Establish policies regarding the payment of salary, compensation, and reimbursements to, and establish rules for the 6 7 time and attendance of, the executive director and management 8 <sup>3</sup>[consistent with State law], provided that nothing in P.L., 9 (C. ) (pending before the Legislature as this bill) shall be c. 10 construed to apply civil service rules and regulations to the corporation<sup>3</sup>; 11 12 (4) Adopt a code of ethics, in consultation with the chief ethics 13 officer, applicable to each board member, officer, and employee 14 that, at a minimum, includes the applicable standards established by 15 State law; 16 (5) Require that the corporation establish written policies and 17 procedures on personnel including policies protecting employees 18 from retaliation for disclosing information concerning acts of 19 wrongdoing, misconduct, malfeasance, or other inappropriate 20 behavior by an employee of the corporation; (6) Adopt a policy that provides guidelines for when it is 21 22 appropriate for the chief ethics officer to forward the results and 23 findings of a preliminary investigation conducted by the chief ethics 24 officer to the State Ethics Commission, Office of the Attorney 25 General, county prosecutor's office, or any other appropriate agency for further investigation or action; <sup>3</sup>[and]<sup>3</sup> 26 27 (7) Adopt a defense and indemnification policy and disclose such '[plan] <u>policy</u><sup>1</sup> to any and all prospective board members  $\frac{3}{2}$ 28 29 and 30 (8) Adopt corporate bylaws, which shall be reviewed and updated at least once every five years<sup>3</sup>. 31 32 b. (1) The members of the board shall perform each of their 33 duties as board members, including but not limited to those imposed 34 by this section, in good faith and with that degree of diligence, care, 35 and skill which an ordinarily prudent person in like position would 36 use under similar circumstances, and may take into consideration 37 the views and policies of any elected official or body, or other person and ultimately apply independent judgment in the best 38 39 interest of the corporation, its mission, and the public. 40 (2) At the time that a board member takes and subscribes the 41 board member's oath of office, or within 60 days after the effective 42 date of P.L., c. (C. ) (pending before the Legislature as this 43 bill) if the board member has already taken and subscribed the 44 board member's oath of office, the board member shall execute an 45 acknowledgement, in a form developed by the corporation, in which 46 the board member shall, at a minimum:

1 (a) acknowledge that the board member understands that a 2 board member has <sup>3</sup>[a fiduciary] an<sup>3</sup> obligation to perform duties 3 and responsibilities to the best of the board member's abilities, in 4 good faith and with proper diligence and care, consistent with the 5 enabling compact, mission, and by-laws of the corporation and the 6 applicable laws of this State; and that the <sup>3</sup>[fiduciary]<sup>3</sup> duty to the 7 corporation is derived from and governed by its mission;

8 (b) acknowledge that the board member understands the board 9 member's duty of loyalty and care to the corporation and 10 commitment to the corporation's mission and the public interest; 11 and the board member's obligation to act in the best interests of the 12 corporation and the people whom the corporation serves;

13 (c) agree that a board member has an obligation to become 14 knowledgeable about the mission, purpose, functions, 15 responsibilities, and statutory duties of the corporation and, when 16 necessary, to make reasonable inquiry of management and others 17 with knowledge and expertise so as to inform the board member's 18 decisions;

(d) agree to exercise independent judgment on all matters beforethe board;

(e) agree not to divulge confidential discussions and
confidential matters that come before the board for consideration or
action;

(f) agree to disclose to the board <sup>3</sup>and the chief ethics officer<sup>3</sup>
any conflicts, or the appearance of a conflict, of a personal,
financial, ethical, or professional nature that could inhibit the board
member from performing the board member's duties in good faith
and with due diligence and care; and

(g) certify that the board member does not have any interest in,
financial or otherwise, direct or indirect, or engage in any business
or transaction or professional activity or incur any obligation of any
nature, which is in substantial conflict with the proper discharge of
the board member's duties in the public interest.

34 Individuals appointed to the board of directors shall c. participate in training regarding their legal, <sup>3</sup>[fiduciary,]<sup>3</sup> financial, 35 and ethical responsibilities as directors of the corporation within six 36 37 months of appointment to the board. Board members shall participate in continuing training as may be required to remain 38 informed of best practices <sup>3</sup>[,] and <sup>3</sup> regulatory <sup>3</sup>[and statutory 39 40 changes relating to the effective oversight of the management and 41 financial activities of public authorities, and to adhere to the highest 42 standards of responsible governance] . legal, financial, and ethical responsibilities and standards<sup>3</sup>. 43

d. No board member, including the chairperson, shall serve as
the corporation's executive director, chief financial officer, or hold
any senior management position while serving as a member of the
board.

e.  ${}^{3}(1)^{3}$  The board of directors shall  ${}^{3}$  [require that the 1 members of the audit committee] establish an audit committee, to 2 be comprised of not less than three members, who shall<sup>3</sup> possess the 3 necessary skills to understand the duties and functions of the 4 5 committee, including having sufficient knowledge in the areas of finance and accounting. <sup>3</sup>The audit committee shall meet on at least 6 7 a quarterly basis. 8 (2) The audit committee shall review and monitor: the reliability 9 of financial statements and the adequacy of financial controls; the 10 results of any audit; and compliance with legal, regulatory, and

ethical requirements. The audit committee shall have responsibility
 for supervising and reviewing the work of the internal audit
 department, which has responsibility for investigating fraud, waste
 and abuse within and affecting the agency.<sup>3</sup>

(1) The board of directors shall establish an <sup>3</sup>[employee f. 15 relations] administration<sup>3</sup> committee to be comprised of not less 16 than three independent members, <sup>3</sup>[who shall constitute a majority 17 on the committee, and]<sup>3</sup> who shall possess the necessary skills to 18 understand the duties and functions of the committee; provided, 19 20 however, that in the event that a board has less than three 21 independent members, the board may appoint non-independent 22 members to the committee, provided that the independent members shall constitute a majority of the members of the committee. <sup>3</sup><u>The</u> 23 administration committee shall meet on at least a quarterly basis.<sup>3</sup> 24

(2) The <sup>3</sup>[employee relations] administration committee shall <sup>3</sup>: 25 26 advise the board of directors on financial matters, including, but not limited to, proposed budgets including the capital program, major 27 expenditures of the corporation, and all financial policies;<sup>3</sup> receive 28 a <sup>1</sup>[monthly] <sup>3</sup>[<u>quarterly</u><sup>1</sup>] <u>bi-monthly</u><sup>3</sup> report from the <sup>3</sup>[director] 29 head<sup>3</sup> of the Office of Equal Opportunity and Affirmative Action, 30 or any successor office, <sup>3</sup>which shall also be provided to the 31 executive director,<sup>3</sup> regarding the activities of that office, including 32 a summary of the <sup>3</sup>[reports and] nature and number of the<sup>3</sup> 33 complaints involving discrimination or harassment received by that 34 office and any actions taken <sup>3</sup>[or expected to be taken]<sup>3</sup> by that 35 office in response to <sup>3</sup>[said reports or] those<sup>3</sup> complaints <sup>3</sup>[. The 36 37 executive director shall be present at any committee meeting where 38 such a report is provided.

39 (3) The employee relations committee shall :<sup>3</sup>/<sub>5</sub> receive a
40 <sup>1</sup>[monthly] <sup>3</sup>[<u>quarterly</u><sup>1</sup>] <u>bi-monthly</u><sup>3</sup> report from the director of
41 the Human Resources Office, or any successor office, <sup>3</sup><u>which shall</u>
42 <u>also be provided to the executive director</u>, <sup>3</sup> regarding the activities
43 of that office, including a summary of job vacancies, job postings,
44 new employees, reclassification of job titles, retirements,
45 terminations, disciplinary actions, and any other personnel

decisions <sup>3</sup>[. The executive director shall be present at any
 committee meeting where such a report is provided.

3 (4) The employee relations committee shall meet with 4 representatives of each labor organization representing employees 5 of the corporation and shall provide those representatives access to the meetings of the committee, provided, however, that the 6 7 employee relations committee may exclude the labor organization 8 representatives and any other person that the committee deems 9 appropriate from any portion of a committee meeting or any other 10 meeting held by members of the committee for the purpose of 11 discussing negotiations with labor organizations, pending litigation, 12 the investigation, evaluation, or discipline of an employee of the 13 corporation, or any other matters that would otherwise not be considered public information. The committee shall ]; and<sup>3</sup> meet at 14 least <sup>3</sup>[twice]<sup>3</sup> annually with representatives of <sup>3</sup>[each] <u>the<sup>3</sup></u> labor 15 <sup>3</sup>[organization] <u>organizations</u><sup>3</sup> representing employees of the 16 corporation. <sup>3</sup><u>Reports shall not include any personally identifiable</u> 17 18 information or personnel information protected under state or 19 federal law.<sup>3</sup>

g. <sup>3</sup>(1) The board of directors shall establish an operations and
customer service committee, to be comprised of not less than three
independent members, who shall possess the necessary skills to
understand the duties and functions of the committee. The
operations and customer service committee shall meet at least on a
quarterly basis.

(2) The operations and customer service committee shall: advise
the board of directors on day to day operations and maintenance;
review vital statistics including on time performance, cost of
service, and service rationalization; review the corporation's service
plan and service standards; oversee fleet management plans,
strategic planning, and the corporation's business plan; and oversee
the corporation's customer service plan and statistics.

h. (1) The board of directors shall establish a capital planning
and privatization committee, to be comprised of not less than three
independent members, who shall possess the necessary skills to
understand the duties and functions of the committee. The capital
planning and privatization committee shall meet on at least a
quarterly basis.

39 (2) The capital planning and privatization committee shall: 40 review and monitor the status of capital projects including the 41 annual element of the corporation's five year capital program; 42 review the rationale for the capital program, its budgets and 43 schedule, and address fast tracking key projects; oversee the 44 development of fare policy and technology; and review real estate 45 transactions and route and service issues that affect private carriers 46 or other properties with which the corporation does business.

 $\underline{i}$ .<sup>3</sup> For the purposes of this section, an <sup>3</sup>[independent member] 1 <u>"independent member</u>"<sup>3</sup> is one who: 2 3 (1) is not, and in the past two years has not been, employed by 4 the corporation or an affiliate in an executive capacity; 5 (2) is not, and in the past two years has not been, employed by an entity that received remuneration valued at more than \$15,000 6 7 for goods and services provided to the corporation or received any 8 other form of financial assistance valued at more than \$15,000 from 9 the corporation; 10 (3) is not a relative of an executive officer or employee in an executive position of the corporation or an affiliate; and 11 12 (4) is not, and in the past two years has not been, a lobbyist 13 registered under a state or local law and paid by a client to influence 14 the management decisions, contract awards, rate determinations, or 15 any other similar actions of the corporation or an affiliate. <sup>3</sup>[h.] j.<sup>3</sup> Notwithstanding the provisions of any <sup>3</sup>[general, 16 special, or local ] other<sup>3</sup> law <sup>3</sup>[, municipal charter, or ordinance]<sup>3</sup> to 17 the contrary, the board shall not directly or indirectly, including 18 through any subsidiary, extend or maintain credit, arrange for the 19 20 extension of credit, or renew an extension of credit, in the form of a personal loan to or for any officer, board member, or employee, or 21 22 equivalent thereof, of the corporation. 23 24 <sup>1</sup>[3. (New section) a. There is hereby established the North 25 Jersey Passenger Advisory Committee within the New Jersey 26 Transit Corporation for the purpose of providing advice, input, and guidance to the corporation's board of directors from customers of 27 28 the corporation who reside in North Jersey. 29 b. The committee shall: (1) Provide advice, input, and guidance to the New Jersey 30 31 Transit Corporation board of directors on issues affecting the 32 corporation and customers of the corporation, particularly those 33 issues that affect services provided in the northern part of the State; 34 (2) Review proposals to be considered before the corporation's 35 board of directors concerning fare increases, curtailment of 36 services, and expansion of services; and 37 (3) Review items listed on the agenda for meetings of the 38 corporation's board of directors that would increase fares, curtail 39 services, or expand services and provide written feedback to the 40 board prior to the board meeting concerning those agenda items. 41 A member of the committee shall be required to: c. 42 (1) reside in one of the following counties: Bergen, Essex, Hudson, Hunterdon, Mercer, Middlesex, Monmouth, Morris, 43 44 Ocean, Passaic, Somerset, Sussex, Union, or Warren; 45 (2) be a regular corporation motorbus regular route service rider 46 or a regular corporation rail passenger service or light rail service

rider; and 47

(3) primarily use corporation motorbus regular route service,

rail passenger service, or light rail service in the northern part of the

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State

4 d. The committee shall consist of 10 voting members, who 5 shall serve a term of four years and without compensation, to be 6 appointed as follows: 7 (1) three members to be appointed by the board of the North 8 Jersey Transportation Planning Authority; 9 (2) one member to be appointed by the Governor; 10 (3) one member to be appointed by the Speaker of the General 11 Assembly; 12 (4) one member to be appointed by the President of the Senate; 13 (5) one member to be appointed by the Minority Leader of the 14 General Assembly; 15 (6) one member to be appointed by the Minority Leader of the 16 Senate; 17 (7) one member to be appointed by a nonprofit entity, which 18 shall be selected jointly by the Speaker of the General Assembly 19 and the President of the Senate, with a history of rider advocacy, 20 encouraging smart growth, and advocating for investment in public 21 transportation and transit-oriented development initiatives; and 22 (8) one member to be appointed by a nonprofit entity, which 23 shall be selected jointly by the Speaker of the General Assembly 24 and the President of the Senate, that serves as a consumer rail 25 passenger organization in the State. 26 The powers of the committee shall be vested in the members e. 27 of the committee and six members shall constitute a quorum at any 28 meeting thereof. Actions may be taken and motions and resolutions 29 adopted by the committee at any meeting thereof by the affirmative 30 vote of six members. The seat of any member who fails to maintain the requirements established in subsection c. of this section shall be 31 32 deemed vacant. A vacancy in the membership of the committee 33 shall not impair the right of a quorum to exercise all rights and 34 perform all duties of the committee. Any vacancy in the 35 membership of the committee shall be filled in the same manner as 36 the original appointment and for the remainder of the unexpired 37 term. 38 f. The committee shall elect from among its members a 39 chairperson and vice chairperson. The chairperson shall preside over meetings of the committee. In the absence of the chairperson, 40 41 the vice chairperson shall preside over meetings of the committee. 42 The chairperson shall have the responsibility of scheduling and 43 convening all meetings of the committee. The committee shall 44 designate an individual to serve as secretary to the committee who 45 need not be a member of the committee.

g. A person serving as a member of the South Jersey Passenger
Advisory Committee shall not be eligible to simultaneously serve as
a member of the North Jersey Passenger Advisory Committee. ]<sup>1</sup>

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1 <sup>1</sup>[4. (New section) a. There is hereby established the South 2 Jersey Passenger Advisory Committee within the New Jersey 3 Transit Corporation for the purpose of providing advice, input, and guidance to the corporation's board of directors from customers of 4 5 the corporation who reside in South Jersey. 6 The committee shall: b. 7 (1) Provide advice, input, and guidance to the New Jersey 8 Transit Corporation board of directors on issues affecting the 9 corporation and customers of the corporation, particularly those 10 issues that affect services provided in the southern part of the State; 11 (2) Review proposals to be considered before the corporation's 12 board of directors concerning fare increases, curtailment of 13 services, and expansion of services; and 14 (3) Review items listed on the agenda for meetings of the 15 corporation's board of directors that would increase fares, curtail 16 services, or expand services and provide written feedback to the 17 board prior to the board meeting concerning those agenda items. 18 c. A member of the committee shall be required to: 19 (1) reside in one of the following counties: Atlantic, Burlington, 20 Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, or 21 Salem; 22 (2) be a regular corporation motorbus regular route service rider 23 or a regular corporation rail passenger service or light rail service 24 rider; and 25 (3) primarily use corporation motorbus regular route service, 26 rail passenger service, or light rail service in the southern part of the 27 State. 28 d. The committee shall consist of 10 voting members, who 29 shall serve a term of four years and without compensation, to be 30 appointed as follows: 31 (1) two members to be appointed by the board members of the 32 Delaware Valley Regional Planning Commission from New Jersey; 33 (2) one member to be appointed by the Governor; 34 (3) one member to be appointed by the Speaker of the General 35 Assembly; 36 (4) one member to be appointed by the President of the Senate; (5) one member to be appointed by the Minority Leader of the 37 38 General Assembly; 39 (6) one member to be appointed by the Minority Leader of the 40 Senate: 41 (7) one member to be appointed by the board of the South Jersey Transportation Planning Organization; 42 43 (8) one member to be appointed by a nonprofit transportation 44 management association, which shall be selected jointly by the 45 Speaker of the General Assembly and the President of the Senate, that provides transportation-related services in the southern portion 46 47 of the State; and

1 (9) one member to be appointed by a nonprofit entity, which 2 shall be selected jointly by the Speaker of the General Assembly 3 and the President of the Senate, that serves as a consumer rail 4 passenger organization in the State.

5 The powers of the committee shall be vested in the members e. 6 of the committee and six members shall constitute a quorum at any 7 meeting thereof. Actions may be taken and motions and resolutions 8 adopted by the committee at any meeting thereof by the affirmative 9 vote of six members. The seat of any member who fails to maintain 10 the requirements established in subsection c. of this section shall be 11 deemed vacant. A vacancy in the membership of the committee 12 shall not impair the right of a quorum to exercise all rights and 13 perform all duties of the committee. Any vacancy in the 14 membership of the committee shall be filled in the same manner as 15 the original appointment and for the remainder of the unexpired 16 term.

17 f. The committee shall elect from among its members a 18 chairperson and vice chairperson. The chairperson shall preside 19 over meetings of the committee. In the absence of the chairperson, 20 the vice chairperson shall preside over meetings of the committee. 21 The chairperson shall have the responsibility of scheduling and 22 convening all meetings of the committee. The committee shall 23 designate an individual to serve as secretary to the committee who 24 need not be a member of the committee.

g. A person serving as a member of the North Jersey Passenger
Advisory Committee shall not be eligible to simultaneously serve as
a member of the South Jersey Passenger Advisory Committee. ]<sup>1</sup>

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29 <sup>1</sup><u>3. (New section) a.</u> <sup>3</sup>The board of directors for the 30 corporation shall appoint members of any advisory committee 31 established pursuant to subsection m. of section 5 of P.L.1979, 32 c.150 (C.27:25-5). Each advisory committee shall consist of county 33 and municipal government representatives and concerned citizens, 34 in the number and for such terms as may be fixed by the board, 35 except that no committee shall have fewer than nine members or 36 greater than 15 members. Members of an advisory committee shall 37 be selected upon a merit-based application process established by the board of directors and the membership shall ensure 38 39 representation of senior citizen, disabled, minority, and low income 40 populations. At least two members of each advisory committee 41 shall have experience as a regular corporation motorbus regular 42 route service rider and at least two members of each advisory 43 committee shall have experience as a regular corporation rail 44 passenger service or light rail service rider, as those terms are 45 defined pursuant to section 4 of P.L.1979, c.150 (C.27:25-4). 46 b. Each advisory committee shall conduct at least two public

47 hearings per year in two different counties within its geographical

1 limits in order to gather information from interested parties and the 2 general public. 3 c. Each advisory committee shall issue an annual report of its 4 activities and recommendations and provide that report to the board 5 of directors.<sup>1</sup>] 6 (1) There is hereby established the North Jersey Passenger 7 Advisory Committee within the New Jersey Transit Corporation for 8 the purpose of providing advice, input, and guidance to the 9 corporation and the corporation's board of directors from customers 10 of the corporation who reside in North Jersey. The committee shall: 11 provide advice, input, and guidance to the New Jersey Transit 12 Corporation and its board of directors on issues affecting the corporation and customers of the corporation, particularly those 13 14 issues that affect services provided in the northern part of the State; 15 review proposals to be considered before the corporation's board of 16 directors concerning fare increases, curtailment of services, and expansion of services; and review items listed on the agenda for 17 18 meetings of the corporation's board of directors that would increase 19 fares, curtail services, or expand services and provide written 20 feedback to the board prior to the board meeting concerning those 21 agenda items. 22 (2) A member of the committee shall be required to: reside in 23 one of the following counties: Bergen, Essex, Hudson, Hunterdon, 24 Mercer, Middlesex, Monmouth, Morris, Ocean, Passaic, Somerset, 25 Sussex, Union, or Warren; and either be a regular corporation 26 motorbus regular route service rider or a regular corporation rail passenger service or light rail service rider; and primarily use 27 28 corporation motorbus regular route service, rail passenger service, 29 or light rail service in the northern part of the State, or have 30 substantial public transportation experience. 31 (3) The committee shall consist of 15 voting members, who 32 shall serve a term of four years and without compensation, to be 33 appointed as follows: 34 three members to be appointed by the board of the North Jersey 35 Transportation Planning Authority; 36 six members to be appointed by the Governor; 37 one member to be appointed by the Speaker of the General 38 Assembly; 39 one member to be appointed by the President of the Senate; 40 one member to be appointed by the Minority Leader of the 41 General Assembly; 42 one member to be appointed by the Minority Leader of the 43 Senate: 44 one member to be appointed by a nonprofit entity, which shall be 45 selected jointly by the Speaker of the General Assembly and the President of the Senate, with a history of rider advocacy, 46 47 encouraging smart growth, and advocating for investment in public 48 transportation and transit-oriented development initiatives; and

1 one member to be appointed by a nonprofit entity, which shall be 2 selected jointly by the Speaker of the General Assembly and the 3 President of the Senate, that serves as a consumer rail passenger 4 organization in the State. 5 (4) The powers of the committee shall be vested in the members 6 of the committee and a majority of the appointed members shall 7 constitute a quorum at any meeting thereof. Actions may be taken 8 and motions and resolutions adopted by the committee at any 9 meeting thereof by the affirmative vote of a majority of the 10 appointed members. The seat of any member who fails to maintain 11 the requirements established in paragraph (2) of this subsection 12 shall be deemed vacant. A vacancy in the membership of the 13 committee shall not impair the right of a quorum to exercise all 14 rights and perform all duties of the committee. Any vacancy in the 15 membership of the committee shall be filled in the same manner as 16 the original appointment and for the remainder of the unexpired 17 term. 18 (5) The committee shall elect from among its members a 19 chairperson and vice chairperson. The chairperson shall preside over meetings of the committee. In the absence of the chairperson, 20 21 the vice chairperson shall preside over meetings of the committee. 22 The chairperson shall have the responsibility of scheduling and 23 convening all meetings of the committee. The committee shall 24 designate an individual to serve as secretary to the committee who 25 need not be a member of the committee. 26 b. (1) There is hereby established the South Jersey Passenger 27 Advisory Committee within the New Jersey Transit Corporation for 28 the purpose of providing advice, input, and guidance to the 29 corporation and the corporation's board of directors from customers of the corporation who reside in South Jersey. The committee shall: 30 31 provide advice, input, and guidance to the New Jersey Transit 32 Corporation and its board of directors on issues affecting the corporation and customers of the corporation, particularly those 33 34 issues that affect services provided in the southern part of the State; 35 review proposals to be considered before the corporation's board of 36 directors concerning fare increases, curtailment of services, and 37 expansion of services; and review items listed on the agenda for 38 meetings of the corporation's board of directors that would increase 39 fares, curtail services, or expand services and provide written 40 feedback to the board prior to the board meeting concerning those 41 agenda items. 42 (2) A member of the committee shall be required to: reside in 43 one of the following counties: Atlantic, Burlington, Camden, Cape 44 May, Cumberland, Gloucester, Mercer, Ocean, or Salem; and either 45 be a regular corporation motorbus regular route service rider or a 46 regular corporation rail passenger service or light rail service rider; 47 and primarily use corporation motorbus regular route service, rail

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1	passenger service, or light rail service in the southern part of the
2	State, or have substantial public transportation experience.
3	(3) The committee shall consist of 15 voting members, who
4	shall serve a term of four years and without compensation, to be
5	appointed as follows:
6	two members to be appointed by the board members of the
7	Delaware Valley Regional Planning Commission from New Jersey;
8	six members to be appointed by the Governor;
9	one member to be appointed by the Speaker of the General
10	Assembly:
11	one member to be appointed by the President of the Senate;
12 13	one member to be appointed by the Minority Leader of the General Assembly;
13 14	one member to be appointed by the Minority Leader of the
15	Senate:
16	one member to be appointed by the board of the South Jersey
17	Transportation Planning Organization;
18	one member to be appointed by a nonprofit transportation
19	management association, which shall be selected jointly by the
20	Speaker of the General Assembly and the President of the Senate,
21	that provides transportation-related services in the southern portion
22	of the State; and
23	one member to be appointed by a nonprofit entity, which shall be
24 25	selected jointly by the Speaker of the General Assembly and the
25 26	<u>President of the Senate, that serves as a consumer rail passenger</u> organization in the State.
20 27	(4) The powers of the committee shall be vested in the members
28	of the committee and a majority of the appointed members shall
29	constitute a quorum at any meeting thereof. Actions may be taken
30	and motions and resolutions adopted by the committee at any
31	meeting thereof by the affirmative vote of a majority of the
32	appointed members. The seat of any member who fails to maintain
33	the requirements established in paragraph (2) of this subsection
34	shall be deemed vacant. A vacancy in the membership of the
35	committee shall not impair the right of a quorum to exercise all
36	rights and perform all duties of the committee. Any vacancy in the
37 38	membership of the committee shall be filled in the same manner as
38 39	the original appointment and for the remainder of the unexpired term.
40	(5) The committee shall elect from among its members a
41	chairperson and vice chairperson. The chairperson shall preside
42	over meetings of the committee. In the absence of the chairperson,
43	the vice chairperson shall preside over meetings of the committee.
44	The chairperson shall have the responsibility of scheduling and
45	convening all meetings of the committee. The committee shall
46	designate an individual to serve as secretary to the committee who
47	need not be a member of the committee.

c. A person serving as a member of the South Jersey Passenger 1 2 Advisory Committee shall not be eligible to simultaneously serve as 3 a member of the North Jersey Passenger Advisory Committee. A 4 person serving as a member of the North Jersey Passenger Advisory 5 Committee shall not be eligible to simultaneously serve as a 6 member of the South Jersey Passenger Advisory Committee. 7 d. One public member from the corporation's board of directors shall serve as a liaison to each advisory committee.<sup>3</sup> 8 9 10 <sup>1</sup>[5.] <u>4.</u><sup>1</sup> Section 5 of P.L.1979, c.150 (C.27:25-5) is amended to read as follows: 11 12 5. In addition to the powers and duties conferred upon it elsewhere in this act, the corporation may do all acts necessary and 13 14 reasonably incident to carrying out the objectives of this act, 15 including but not in limitation thereof the following: 16 a. Sue and be sued; 17 b. Have an official seal and alter the same at pleasure; 18 Make and alter bylaws for its organization and internal c. 19 management and for the conduct of its affairs and business; d. Maintain an office at such place or places within the State as 20 21 it may determine; 22 Adopt, amend and repeal such rules and regulations as it e. 23 may deem necessary to effectuate the purposes of this act, which 24 shall have the force and effect of law; it shall publish the same and 25 file them in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) with the Director of the Office 26 27 of Administrative Law; 28 Call to its assistance and avail itself of the service of such f. 29 employees of any federal, State, county or municipal department or 30 agency as it may require and as may be available to it for said 31 purpose; 32 g. Apply for, accept and expend money from any federal, State, county or municipal agency or instrumentality and from any private 33 34 source <sup>3</sup>as gifts, grants, or loans<sup>3</sup>; comply with federal statutes, rules and regulations, and qualify for and receive all forms of 35 36 financial assistance available under federal law to assure the 37 continuance of, or for the support or improvement of public 38 transportation and as may be necessary for that purpose to enter into 39 including federally required labor protective agreements, 40 agreements; h. Plan, design, construct, equip, operate, improve <sup>3</sup>[and],<sup>3</sup> 41 maintain, <sup>3</sup>and, through the New Jersey Transportation Trust Fund 42 <u>Authority, finance</u><sup>3</sup> either directly or by contract with any public or 43 private entity, public transportation services, capital equipment and 44 45 facilities or any parts or functions thereof, and other transportation 46 projects, or any parts or functions thereof, which may be funded 47 under section 3 of the federal Urban Mass Transportation Act of

1 1964, Pub.L.88-365 (49 U.S.C. s.1602), or any successor or 2 additional federal act having substantially the same or similar 3 purposes or functions; the operation of the facilities of the 4 corporation, by the corporation or any public or private entity, may 5 include appropriate and reasonable limitations on competition in 6 order that maximum service may be provided most efficiently to the 7 public;

8 i. Apply for and accept, from appropriate regulatory bodies, 9 authority to operate public transportation services where necessary;

j. Purchase, lease as lessee, or otherwise acquire, own, hold,
improve, use and otherwise deal in and with real or personal
property, or any interest therein, from any public or private entity,
wherever situated;

14 k. Lease as lessor, sell or otherwise dispose of on terms which 15 the corporation may prescribe, real and personal property, including 16 tangible or intangible property and consumable goods, or any 17 interest therein, to any public or private entity, in the exercise of its 18 powers and the performance of its duties under this act. In order to 19 provide or encourage adequate and efficient public transportation 20 service, the corporation may lease or otherwise permit the use or occupancy of property without cost or at a nominal rental; 21

Restrict the rights of persons to enter upon or construct any
 works in or upon any property owned or leased by the corporation,
 except under such terms as the corporation may prescribe; perform
 or contract for the performance of all acts necessary for the
 management, maintenance and repair of real or personal property
 leased or otherwise used or occupied pursuant to this act;

28 m. Establish one or more operating divisions as deemed necessary <sup>3</sup>[.]<sup>3</sup> [Upon the establishment of an operating division, 29 there shall be established a geographically coincident advisory 30 31 committee to be appointed by the Governor with the advice and 32 consent of the Senate. The committee shall consist of county and 33 municipal government representatives and concerned citizens, in the 34 number and for such terms as may be fixed by the corporation, and 35 shall advise the corporation as to the public transportation service provided in the operating division. At least two members of each 36 37 advisory committee shall be public transportation riders, including 38 but not limited to urban transit users and suburban commuters as 39 appropriate] <sup>1</sup>[Each operating division shall solicit advice and 40 feedback from the North Jersey Passenger Advisory Committee 41 established pursuant to section 3 of P.L., c. (C.) (pending 42 before the Legislature as this bill) and the South Jersey Passenger Advisory Committee established pursuant to section 4 of 43 44 P.L., c. (C.) (pending before the Legislature as this bill), as appropriate] <sup>3</sup>[Upon the establishment of an operating division, 45 there shall be established a geographically coincident advisory 46 47 committee, whose members are selected by the board of directors 48 and whose staff services are provided by the corporation. The

committee shall advise the corporation as to the public

transportation service provided in the operating division. The board

of directors shall review recommendations and solicit written input

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from each advisory committee prior to the adoption of any proposed 5 fare increase, curtailment of services, or expansion of services<sup>1</sup>. 6 One public member from the board of the corporation shall serve as 7 a liaison to each advisory committee]<sup>3</sup>; 8 n. Set and collect fares and determine levels of service for 9 service provided by the corporation either directly or by contract 10 including, but not limited to, such reduced fare programs as deemed appropriate by the corporation; revenues derived from such service 11 12 may be collected by the corporation and shall be available to the 13 corporation for use in furtherance of any of the purposes of this act; 14 o. Set and collect rentals, fees, charges or other payments from 15 the lease, use, occupancy or disposition of properties owned or 16 leased by the corporation; such revenues shall be available to the 17 corporation for use in furtherance of any of the purposes of this act; 18 p. Deposit corporate revenues in interest bearing accounts or in 19 the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4); 20 21 Delegate to subordinate officers of the corporation such a. 22 powers and duties as the corporation shall deem necessary and 23 proper to carry out the purposes of this act; 24 r.  ${}^{3}(1)^{3}$  Procure and enter into contracts for any type of insurance and indemnify against loss or damage to property from 25 26 any cause, including loss of use and occupancy, against death or 27 injury of any person, against employees' liability, against any act of 28 any member, officer, employee or servant of the corporation, 29 whether part-time, full-time, compensated or noncompensated, in 30 the performance of the duties of his office or employment or any 31 other insurable risk. In addition, the corporation may carry its own 32 liability insurance and may also establish and utilize a wholly-33 owned insurance subsidiary or captive provided the subsidiary or 34 captive is domiciled in the United States in a state which is 35 accredited by the National Association of Insurance Commissioners 36 and which licenses and regulates wholly-owned insurance subsidiaries or captives; <sup>3</sup>and 37 38 (2) Pursuant to paragraph (1) of this subsection, the 39 corporation's chief of procurement is authorized to reach an 40 agreement to defend and indemnify a person against claims, causes 41 of action, demands, costs or judgments against that person arising 42 as a direct result of that person's contract with the corporation, 43 upon the terms and limitations the chief deems reasonable and appropriate. An agreement to defend and indemnify pursuant to 44 45 this subsection shall not bar, reduce, limit or affect any remedies 46 which the corporation may have to enforce the corporation's 47 agreement or to assert a claim for damages to which the corporation 48 may be entitled arising out of the person's failure to perform the

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agreement, or for the recovery of funds expended for the defense of 1 2 a person if the defense was undertaken in response to a claim or 3 cause of action brought against the person which is proven to have 4 arisen from gross negligence, willful misconduct, fraud, intentional 5 tort, bad faith, or criminal conduct. No one other than the person 6 who is party to the agreement with the corporation may enforce any 7 agreement for defense or indemnification between that person and 8 the corporation;<sup>3</sup> 9 s. Promote the use of public transportation services, coordinate 10 ticket sales and passenger information and sell, lease or otherwise 11 contract for advertising in or on the equipment or facilities of the 12 corporation; 13 t. Adopt and maintain employee benefit programs for 14 employees of the corporation including, but not limited to, pension, 15 deferred compensation, medical disability, and death benefits, and 16 which programs may utilize insurance contracts, trust funds, and 17 any other appropriate means of providing the stipulated benefits, 18 and may involve new plans or the continuation of plans previously 19 established by entities acquired by the corporation; 20 u. Own, control, vote, and exercise any and all other rights 21 incidental to the ownership of any equity, membership interest, or 22 any shares of the capital stock of any incorporated entity acquired , 23 formed, incorporated, or established by law by the corporation pursuant to the powers granted by this act <sup>1</sup>[. Any such corporate 24 25 entity may be utilized in order to enable the corporation to 26 participate with other private or public entities in any transaction, 27 memorandum of understanding, undertaking, or arrangement that 28 the corporation would have the power to conduct by itself, whether 29 or not such participation involves sharing or delegation of control 30 with or to other public or private entities regarding the ownership, 31 operation, control, and management of services, equipment, or 32 facilities. For purposes of this subsection, "corporate entity" means 33 any business entity, including but not limited to, any corporation, 34 limited liability company, joint venture, limited partnership, general 35 partnership, association of any kind, or collaborative arrangement 36 that may be jointly owned by the corporation and any other public or private entities that provide public transportation services  $1^{1}$  <sup>3</sup>. 37 38 Any such corporate entity may be utilized in order to enable the 39 corporation to participate with other private or public entities in any 40 transaction, memorandum of understanding, undertaking, or 41 arrangement that the corporation would have the power to conduct 42 by itself, whether or not such participation involves sharing or 43 delegation of control with or to other public or private entities 44 regarding the ownership, operation, control, and management of 45 services, equipment, or facilities. For purposes of this subsection, 46 "corporate entity" means any business entity, including but not 47 limited to, any corporation, limited liability company, joint venture, 48 limited partnership, general partnership, association of any kind, or

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1 collaborative arrangement that may be jointly owned by the

- 2 <u>corporation and any other public or private entities that provide</u>
- 3 <u>public transportation services</u><sup>3</sup>;

v. Enter into any and all agreements or contracts, execute any
and all instruments, and do and perform any and all acts or things
necessary, convenient or desirable for the purposes of the
corporation, or to carry out any power expressly or implicitly given
in this act;

9 w. Notwithstanding the provisions of section 17 of P.L.1979, 10 c.150 (C.27:25-17) or any other law to the contrary, (1) issue 11 operating grant anticipation notes which shall be secured and retired 12 from operating assistance grants authorized under section 9 of the 13 federal Urban Mass Transportation Act of 1964, Pub.L.88-365 (49 14 U.S.C. s.1602), or any successor or additional federal act having 15 substantially the same or similar purposes or functions and (2) issue 16 capital grant anticipation notes which shall be secured and retired 17 from capital assistance grants authorized under section 3 or section 18 9 of the federal Urban Mass Transportation Act of 1964, Pub.L.88-19 365 (49 U.S.C. s.1602), or any successor or additional federal act 20 having substantially the same or similar purposes or functions. As 21 used in this subsection, "operating grant anticipation notes" or 22 "capital grant anticipation notes" (hereinafter referred to as "notes") 23 means credit obligations issued in anticipation of these grants. <sup>3</sup>[The] <u>All grant anticipation<sup>3</sup></u> notes shall be authorized by a 24 25 resolution or resolutions of the corporation, and may be issued in one or more series and shall bear the date, or dates, bear interest at 26 27 the rate or rates of interest per annum, be in the denomination or 28 denominations, be in the form, carry the conversion or registration 29 privileges, have the rank or priority, be executed in such manner as 30 the resolution or resolutions require. The notes may be sold at 31 public or private sale at the price or prices and in the manner that 32 the corporation determines. The notes of the corporation, the sale or 33 transfer thereof, and the income derived therefrom by the 34 purchasers of the notes, shall, at all times, be free from taxation for 35 State or local purposes, under any law of the State or any political 36 subdivision thereof. Notes may be issued under the provisions of 37 P.L.1979, c.150 (C.27:25-1 et seq.) without obtaining the consent of 38 any department, division, commission, board, bureau or agency of 39 the State, and without any other proceedings, conditions, or things 40 which are specifically required by P.L.1979, c.150 (C.27:25-1 et 41 seq.). The notes issued pursuant to P.L.1979, c.150 (C.27:25-1 et 42 seq.) shall not in any way create or constitute any indebtedness, 43 liability or obligation of the State or of any political subdivision 44 thereof or of the corporation, except as provided herein.

The <sup>3</sup>grant anticipation<sup>3</sup> notes shall be payable solely from (1)
note proceeds, to the extent not disbursed to the corporation, (2)
grant payments if, as, and when received from the federal
government, and (3) investment earnings on note proceeds, to the

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1 extent not disbursed to the corporation. Each note shall contain on 2 its face a statement to the effect that the corporation is obligated to 3 pay the principal thereof or the interest thereon only from these 4 grants to the corporation and from the proceeds of the notes and 5 investment earnings on the proceeds of the notes, to the extent not 6 disbursed to the corporation, and that neither the faith and credit nor 7 the taxing power of the State or of any political subdivision thereof 8 or of the corporation is pledged to the payment of the principal and 9 interest on these notes. Neither the members of the corporation's 10 board nor any person executing the transactions are personally 11 liable on those notes nor are they otherwise liable for their actions  $\frac{3}{2}$ . Subject to any agreement with the debtholders, the corporation may 12 13 invest moneys of the corporation not required for immediate use, 14 including proceeds from the sale of any notes, in such obligations, 15 securities and other investments as the corporation shall deem prudent<sup>3</sup>; <sup>2</sup>[and]<sup>2</sup> 16 17 x. Enter into agreements with a public or private entity or 18 consortia thereof to provide for the development of demonstration 19 projects through the use of public-private partnerships pursuant to sections 1 through 9 of P.L.1997, c.136 (C.27:1D-1 through 20 C.27:1D-9)<sup>2</sup>; <sup>3</sup>[and]<sup>3</sup> 21 <sup>3</sup>[Prior to the approval of any contract listed on a board 22 y. agenda, issue and publish on the corporation's website a statement 23 24 which (1) certifies that the contract complies with all provisions of 25 current law, (2) certifies that services provided under the contract 26 meet or exceed a standard of quality that would be provided by 27 regular corporation employees, (3) provides a comparison of 28 contract costs with the cost of providing the service through regular 29 corporation employees for any proposed contract service that was 30 previously being provided by regular corporation employees, (4) 31 certifies that the designated bidder has no adjudicated record of 32 substantial or repeated willful noncompliance with any relevant 33 federal or state regulatory statute concerning labor relations, 34 occupational safety and health, non-discrimination and affirmative 35 action, environmental protection, and conflicts of interests, (5) 36 certifies that the contract is in the public interest, and (6) certifies 37 that the contract conforms to the provisions of any applicable collective bargaining agreement<sup>2</sup>] Enter into agreements with a 38 public or private entity or consortia thereof to provide for the 39 40 development of projects through the use of public-private 41 partnerships. All building construction projects under a public-42 private partnership agreement entered into pursuant to this 43 subsection shall contain a project labor agreement, unless the 44 federal government or a court of competent jurisdiction determines 45 that requiring such an agreement would violate federal law or 46 regulation, or including such an agreement would preclude the 47 corporation from receiving federal funding for the project. Project

labor agreements shall be subject to the provisions of P.L.2002, 1 2 c.44 (C.52:38-1 et seq.); and 3 z. To employ and retain legal counsel at the corporation's 4 discretion, including choosing representation by the Attorney 5 General<sup>3</sup>. 6 (cf: P.L.2004, c.1, s.1) 7 8 <sup>1</sup>[6.] <sup>3</sup>[5.<sup>1</sup> Section 8 of P.L.1979, c.150 (C.27:25-8) is 9 amended to read as follows: 10 8. a. The corporation or any subsidiary thereof shall not be considered a public utility as defined in R.S.48:2-13, and except 11 with regard to subsection c. of this section, subsection b. of 12 13 R.S.48:3-38, section 2 of P.L.1989, c.291 (C.27:25-15.1), and 14 R.S.48:12-152, the provisions of Title 48 of the Revised Statutes 15 shall not apply to the corporation or any subsidiary thereof. b. The authority hereby given to the corporation pursuant to 16 17 section 6 of P.L.1979, c.150 (C.27:25-6) with respect to fares and 18 service, shall be exercised without regard or reference to the 19 jurisdiction formerly vested in the Department of Transportation 20 regarding rates and rate schedules under R.S.48:2-21; 21 discontinuance, curtailment, or abandonment of service under 22 R.S.48:2-24; and the issuance of a certificate of public convenience 23 and necessity under R.S.48:4-3, and transferred to the New Jersey 24 Motor Vehicle Commission by P.L.2003, c.13 (C.39:2A-1 et al.). 25 The New Jersey Motor Vehicle Commission shall resume jurisdiction over service and fares upon the termination and 26 27 discontinuance of a contractual relationship between the corporation 28 and a private or public entity relating to the provision of public 29 transportation services operated under the authority of certificates 30 of public convenience and necessity previously issued by the New 31 Jersey Motor Vehicle Commission or its predecessors; provided, 32 however, that a private entity shall not be required to restore any 33 service discontinued or any fare changed during the existence of a 34 contractual relationship with the corporation, unless the New Jersey 35 Motor Vehicle Commission shall determine, after notice and 36 hearing, that the service or fare is required by public convenience 37 and necessity. 38 c. Notwithstanding any other provisions of P.L.1979, c.150 39 (C.27:25-1 et seq.), all vehicles used by any public or private entity 40 pursuant to contract authorized by P.L.1979, c.150 (C.27:25-1 et 41 seq.), and all vehicles operated by the corporation directly, shall be 42 subject to the jurisdiction of the department with respect to maintenance, specifications, and safety to the same extent that 43 44 jurisdiction is conferred upon the department by Title 48 of the 45 **Revised Statutes.** 46 d. (1) Before implementing [any fare increase for any 47 motorbus regular route or rail passenger services, or any] the

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substantial curtailment or abandonment of [those] motorbus regular 1 route or rail passenger services, the corporation shall hold [a public 2 3 hearing in the area affected during evening hours, except that the 4 corporation shall not be required to hold a public hearing for a 5 change in service that does not: (1) increase fares; (2) eliminate a 6 current motorbus regular route or any rail passenger service; or (3) 7 change the time of a motorbus regular route or rail passenger 8 service by more than two hours from the corporation's currently 9 adopted schedule or timetable, so long as these services are provided at least three times daily, excluding holidays ] at least two 10 11 public hearings in the affected counties, within one-half mile of the route and, to the extent practicable, near each terminus of the route. 12 At least one of the two hearings shall take place on a State working 13 14 day. Each public hearing shall be attended by at least two members 15 of the corporation's board of directors. Each public hearing in an 16 affected county shall consist of two sessions, the first of which shall 17 be for at least two hours in the afternoon between 2:00 p.m. and 18 6:00 p.m. and the second of which shall take place in the evening in 19 the same place and on the same day for at least two hours between 20 <u>6:00 p.m. and 10:00 p.m.</u> 21 (2) Before implementing any fare increase for any motorbus 22 regular route or rail passenger services, at least 10 public hearings 23 shall be held and shall be distributed geographically throughout the 24 State. Not more than one hearing shall take place in each county, 25 and each hearing shall be located within one-quarter mile of both a 26 rail passenger service line and a motorbus regular route. At least 27 half of the hearings shall take place on State working days. Each public hearing shall be attended by at least two members of the 28 29 corporation's board of directors. Each public hearing in an affected 30 county shall consist of two sessions, the first of which shall be for 31 at least two hours in the afternoon between 2:00 p.m. and 6:00 p.m. 32 and the second of which shall take place in the evening in the same 33 place and on the same day for at least two hours between 6:00 p.m. 34 and 10:00 p.m. 35 [Notice] For the hearings required under paragraphs (1) and (2) 36 of this subsection, notice of the hearing shall be given by the 37 corporation at least 15 days prior to the hearing to the governing 38 body of each county whose residents will be affected and to the 39 clerk of each municipality in the county or counties whose residents 40 will be affected; the notice shall also be posted at least 15 days prior 41 to the hearing in prominent places on the railroad cars and buses 42 serving the routes to be affected. In addition to the public hearing, 43 the corporation shall post, in prominent places on the railroad cars 44 and buses serving the routes to be affected, a postal mailing address 45 and electronic mailing address where members of the public may 46 provide written comments to the corporation regarding the proposed 47 fare increase or substantial curtailment or abandonment of service. 48 The corporation shall prepare and publish a written response

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concerning any issue or concern raised by a member of the public at 1 2 any public hearing or in any written comment provided pursuant to 3 this subsection. 4 e. Notice of its intent to discontinue, substantially curtail, or 5 abandon any motorbus regular route service or rail passenger 6 service shall be given by the corporation to the governing body of 7 each county whose residents will be affected and to the clerk of 8 each municipality in the county or counties whose residents will be 9 affected at least 45 days prior to implementation of the change in 10 service. 11 For the purposes of this section, "substantial curtailment" f. 12 and "substantially curtail" shall include, but need not be limited to: the elimination of a motorbus regular route, scheduled trip, or 13 14 scheduled stop along a motorbus regular route or of a rail passenger 15 service line, scheduled trip, or scheduled stop along a rail passenger 16 service line; a reduction of 30 minutes or more in the beginning or 17 end of service for the corporation's adopted schedule or timetable 18 for a scheduled stop along a motorbus regular route or rail 19 passenger service line; and any change to a motorbus regular route 20 or rail passenger service which may increase barriers to accessibility for a person with disabilities. 21 (cf: P.L.2016, c.52, s.1)]<sup>3</sup> 22 23 24 <sup>3</sup>5. Section 8 of P.L.1979, c.150 (C.27:25-8) is amended to read 25 as follows: 8. a. The corporation or any subsidiary thereof shall not be 26 27 considered a public utility as defined in R.S.48:2-13, and except 28 with regard to subsection c. of this section, subsection b. of 29 R.S.48:3-38, section 2 of P.L.1989, c.291 (C.27:25-15.1), and 30 R.S.48:12-152, the provisions of Title 48 of the Revised Statutes 31 shall not apply to the corporation or any subsidiary thereof. 32 The authority hereby given to the corporation pursuant to b. 33 section 6 of P.L.1979, c.150 (C.27:25-6) with respect to fares and 34 service, shall be exercised without regard or reference to the 35 jurisdiction formerly vested in the Department of Transportation 36 regarding rates and rate schedules under R.S.48:2-21; 37 discontinuance, curtailment, or abandonment of service under R.S.48:2-24; and the issuance of a certificate of public convenience 38 39 and necessity under R.S.48:4-3, and transferred to the New Jersey 40 Motor Vehicle Commission by P.L.2003, c.13 (C.39:2A-1 et al.). 41 The New Jersey Motor Vehicle Commission shall resume 42 jurisdiction over service and fares upon the termination and 43 discontinuance of a contractual relationship between the corporation 44 and a private or public entity relating to the provision of public 45 transportation services operated under the authority of certificates 46 of public convenience and necessity previously issued by the New 47 Jersey Motor Vehicle Commission or its predecessors; provided, 48 however, that a private entity shall not be required to restore any

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service discontinued or any fare changed during the existence of a
 contractual relationship with the corporation, unless the New Jersey
 Motor Vehicle Commission shall determine, after notice and
 hearing, that the service or fare is required by public convenience
 and necessity.
 c. Notwithstanding any other provisions of P.L.1979, c.150

6 c. Notwithstanding any other provisions of P.L.1979, c.150 7 (C.27:25-1 et seq.), all vehicles used by any public or private entity 8 pursuant to contract authorized by P.L.1979, c.150 (C.27:25-1 et 9 seq.), and all vehicles operated by the corporation directly, shall be 10 subject to the jurisdiction of the department with respect to 11 maintenance, specifications, and safety to the same extent that 12 jurisdiction is conferred upon the department by Title 48 of the 13 Revised Statutes.

14 d. <u>(1)</u> Before implementing **[**any fare increase for any 15 motorbus regular route or rail passenger services, or any] the 16 substantial curtailment or abandonment of [those] rail passenger 17 services, the corporation shall hold **[**a public hearing in the area 18 affected during evening hours, except that the corporation shall not 19 be required to hold a public hearing for a change in service that 20 does not: (1) increase fares; (2) eliminate a current motorbus regular 21 route or any rail passenger service; or (3) change the time of a 22 motorbus regular route or rail passenger service by more than two 23 hours from the corporation's currently adopted schedule or 24 timetable, so long as these services are provided at least three times 25 daily, excluding holidays] <u>at least two public hearings in the area</u> 26 affected, as close as possible to the highest trafficked stop on the 27 route. At least one of the two hearings shall take place on a State 28 working day. One hearing shall take place for at least two hours 29 between the hours of 9:00 a.m. and 5:00 p.m., and the other hearing 30 shall take place for at least two hours between the hours of 6:00 31 p.m. and 10:00 p.m. Before implementing the substantial 32 curtailment or abandonment of motorbus regular route services, the 33 corporation shall hold at least one public hearing in the area 34 affected, as close as possible to the highest trafficked station on the 35 route. Each public hearing required pursuant to this paragraph shall 36 be attended by at least two members of the corporation's board of 37 directors. 38 (2) Before implementing any fare increase for any motorbus 39 regular route or rail passenger services, at least 10 public hearings 40 shall be held and shall be distributed geographically throughout the 41 State. Not more than one hearing required pursuant to this 42 paragraph shall take place in each county, and each hearing shall be 43 located as close as possible to both a rail passenger service line and a motorbus regular route. At least half of the hearings required 44 45 pursuant to this paragraph shall take place on State working days. 46 Five of the hearings shall take place for at least two hours between

the hours of 9:00 a.m. and 5:00 p.m., and the other five hearings

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shall take place for at least two hours between the hours of 6:00

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2 p.m. and 10:00 p.m. Each public hearing required pursuant to this 3 paragraph shall be attended by at least two members of the 4 corporation's board of directors. 5 [Notice] For the hearings required under paragraphs (1) and (2) 6 of this subsection, notice of the hearing shall be given by the 7 corporation at least 15 days prior to the hearing to the governing 8 body of each county whose residents will be affected and to the 9 clerk of each municipality in the county or counties whose residents 10 will be affected; the notice shall also be posted at least 15 days prior 11 to the hearing in prominent places on the railroad cars and buses 12 serving the routes to be affected. In addition to the public hearing, 13 the corporation shall post, in prominent places on the railroad cars 14 and buses serving the routes to be affected, a postal mailing address 15 and electronic mailing address where members of the public may 16 provide written comments to the corporation regarding the proposed 17 fare increase or substantial curtailment or abandonment of service. 18 The corporation shall prepare and publish a written response 19 concerning any issue or concern raised by a member of the public at any public hearing or in any written comment provided pursuant to 20 21 this subsection. 22 Notice of its intent to discontinue, curtail, or abandon any e. 23 motorbus regular route service or rail passenger service shall be 24 given by the corporation to the governing body of each county 25 whose residents will be affected and to the clerk of each 26 municipality in the county or counties whose residents will be 27 affected at least 45 days prior to implementation of the change in 28 service] Public hearings shall be concluded at least seven days 29 prior to final action by the board. For the purposes of this section, "substantial curtailment" 30 f. 31 and "substantially curtail" shall mean a change in service that: (1) 32 discontinues or abandons all service on an entire bus route, rail line, 33 or light rail line; (2) discontinues or abandons all service on a 34 portion of a bus route, rail line, or light rail line that represents more than 25 percent of the route or line's miles; provided however 35 that "substantial curtailment" or "substantially curtail" shall not 36 37 mean the discontinuance or abandonment of a portion of a route or 38 line's service if alternate service is available by existing duplicative 39 service that is provided by the corporation or another transit 40 provider or by transfer to another route with a comparable level of 41 service; (3) discontinues all service on a particular day or days of 42 the week for an entire bus route, rail line, or light rail line, or on a 43 portion of a bus route, rail line, or light rail line that represents 44 more than 25 percent of the route or line's miles; (4) reduces 45 service on a regular bus route or light rail line in a way that the 46 headway on the peak service increases by more than 50 percent, or 47 that more than doubles the non-peak headway; (5) reduces service 48 on a rail line in a way that reduces the amount of total service on

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1 the line by more than 25 percent or reduces service on a rail line 2 during peak hours in a way that reduces the total number of daily 3 trips provided during peak hours; (6) completely closes an existing 4 bus terminal, rail station, or light rail station; or (7) reduces service 5 that would change the span of service on a rail line, regular bus 6 route or light rail line by two hours or more during non-peak hours 7 or reduces the span of service during peak hours by more than 20 8 minutes. 9 For the purposes of this section, a temporary change in service 10 lasting two weeks or less, and where service returns to the regularly 11 scheduled service within two weeks of the start of the change, shall 12 not constitute "substantial curtailment," but shall require public 13 notice for all temporary changes and, for temporary changes where 14 the impact to riders is significant, alternate provision of service. 15 g. Nothing contained herein shall prevent the corporation from taking any action necessary to address emergency or exigent 16 17 circumstances, provided that if such action constitutes a substantial 18 curtailment under this section, the corporation shall hold public 19 hearings as soon as practicable. The corporation shall explain to the 20 public the reasons for the emergency at the hearing, and shall take public input concerning the impacts of the emergency on riders. 21 22 The corporation shall take the public testimony into account when 23 determining alternate service measures to mitigate the impact of the substantial curtailment.<sup>3</sup> 24 (cf: P.L.2016, c.52, s.1) 25 26 <sup>1</sup>[7.] <u>6.</u><sup>1</sup> (New section) a. The State Auditor shall conduct 27 28 audits of the corporation, which shall: 29 (1) occur at least once every 72 months in a manner that is 30 consistent with the Government Auditing Standards for audits 31 utilized by the United States Government Accountability Office or 32 its successor, the first of which shall be completed within 12 33 months of the effective date of P.L. , c. (C. ) (pending 34 before the Legislature as this bill); 35 (2) to the extent practicable, not duplicate the scope of work of 36 the annual audit required to be made of the corporation's financial 37 statements pursuant to subsection d. of section 20 of P.L.1979, 38 c.150 (C.27:25-20); and 39 (3) focus on a specific area of the corporation's operations, as 40 determined by the State Auditor. 41 b. (1) At least once every five years, the corporation shall 42 hire an independent firm to: conduct a study on the financial 43 management practices and budget reporting practices of mass transit 44 agencies throughout the country; and prepare a report with findings 45 regarding the best practices for financial management and budget 46 reporting by mass transit agencies and a comparison of those best 47 practices with the practices and policies of the corporation.

1 (2) The first such report shall be issued within 24 months of the effective date of P.L. 2 , c. (C. ) (pending before the 3 Legislature as this bill). Each report shall be submitted to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-4 5 19.1), to the Legislature. (3) The corporation shall adopt any best practices included in 6 7 the report within six months of the issuance of any report issued 8 pursuant to subsection b. of this section. Upon the affirmative vote 9 of seven members of the board of directors, the corporation may opt 10 not to adopt individual policies or practices that are in line with the 11 best practices of mass transit agencies throughout the country. If 12 the corporation exercises this option, the corporation shall provide a 13 detailed explanation of why adoption of that policy or practice is 14 not in the best interest of the corporation.

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<sup>1</sup>[8.] 7.<sup>1</sup> (New section) a. The corporation, at the request of the 16 chairperson of any standing legislative committee, as approved by 17 18 the Speaker of the General Assembly or the President of the Senate, 19 as appropriate, shall be required to appear before that committee to present testimony and provide documents on any topic or subject 20 21 requested by the committee and to respond to any questions by 22 members of the committee.

23 b. Unless otherwise agreed to by the chairperson of the 24 committee, the corporation shall, at a minimum, be represented by 25 the chairperson of the board of directors, the executive director, and the chief financial officer <sup>3</sup>[, and any staff deemed necessary by the 26 chairperson of the board, executive director, or chief financial 27 officer<sup>3</sup> to present testimony, provide documents, or respond to 28 questions at any appearance required pursuant to this section. 29 30 <sup>3</sup>[The chairperson of the legislative committee may require the appearance of any officer or employee of the corporation. ]<sup>3</sup> 31

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<sup>1</sup>[9.] 8.<sup>1</sup> (New section) a. The corporation shall employ a chief 33 ethics officer who shall be provided staff, equipment, and resources, 34 35 as the board deems appropriate, in order to investigate allegations and suspicions of unethical conduct or <sup>3</sup>[criminal] <u>illegal</u><sup>3</sup> activity 36 within the corporation and to determine whether the corporation is 37 38 in compliance with applicable State law. The chief ethics officer 39 shall operate independently of the executive director and shall 40 report directly to the board of directors. The executive director 41 shall not have any role in hiring, firing, disciplining, or directing the 42 chief ethics officer.

43 b. The chief ethics officer shall  ${}^{3}$ [:

44 (1) be responsible for receiving and conducting preliminary 45 investigations of all complaints regarding fraud, waste, abuse, and 46 corruption by board members, officers, and employees of the 47 corporation or third-parties doing business with the corporation;

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(2) be responsible for conducting preliminary investigations, sua
 sponte, regarding all suspected fraud, waste, abuse, and corruption
 by board members, officers, and employees of the corporation or
 third-parties doing business with the corporation;

5 (3) provide reports to the board of directors containing the 6 results and findings of each preliminary investigation conducted 7 pursuant to paragraphs (1) and (2) of this subsection;

8 (4) where appropriate, as determined by a policy to be adopted 9 by the board of directors, forward the results and findings of a 10 preliminary investigation conducted pursuant to paragraphs (1) and 11 (2) of this subsection to the State Ethics Commission, Office of the 12 Attorney General, county prosecutor's office, or any other 13 appropriate agency for further investigation or action; and

14 (5) **]**<sup>3</sup>establish a whistleblower access and assistance program 15 which shall include, but not be limited to: establishing toll-free 16 telephone and facsimile lines available to employees; offering 17 advice regarding employee rights under applicable state and federal 18 laws and advice and options available to all persons; and offering 19 an opportunity for employees to identify concerns regarding any 20 issue at the corporation.

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22  ${}^{1}$  [10.]  ${}^{3}$  [9.1 Section 20 of P.L.1979, c.150 (C.27:25-20) is 23 amended to read as follows:

24 20. a. The corporation shall, by September 15 of each year, file 25 with the Commissioner of Transportation a report in such format 26 and detail as the Commissioner may require setting forth the actual, 27 operational, capital and financial results of the previous fiscal year, 28 the operational, capital and financial plan for the current fiscal year 29 and a proposed operational, capital and financial plan for the next 30 ensuing fiscal year.

31 b. On or before October 31 of each year, the corporation shall 32 make an annual report of its activities for the preceding fiscal year 33 to the Governor **[**and to the presiding officers and the 34 Transportation Committees of both Houses of the Legislature], the 35 President of the Senate, the Speaker of the General Assembly, and 36 the Assembly Transportation and Independent Authorities 37 Committee and the Senate Transportation Committee, or their 38 successor committees. Each such report shall set forth a complete 39 operating and financial statement covering its operations and capital 40 projects during the year. The report shall also include an account of 41 the on-time performance of rail passenger service, including light 42 rail service, operated by, or under contract to, the corporation, 43 including data for each such passenger line. The report shall 44 provide a detailed discussion of the methodology used by the 45 corporation in measuring on-time performance. The report shall 46 include certain personnel information of employees of the 47 corporation, including the average salary, number of employees in 48 management positions, and number of employees that are not in

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management positions in key demographic groups, which shall 1 include, at minimum, race, ethnicity, and gender. <sup>1</sup>The report shall 2 include certain accident information for accidents that occurred 3 4 during the previous year which involved a rail passenger vehicle or 5 motorbus operated by, or under contract to, the corporation, 6 including the total number of accidents and any fines, penalties, or 7 judgments levied against the corporation related to any such 8 accident. The report shall also include information regarding any 9 safety violations for which the corporation was cited in the previous 10 year, including the total number of safety violations and any fines 11 or penalties levied against the corporation related to any such safety 12 violation.<sup>1</sup> 13 c. All records of minutes, accounts, bills, vouchers, contracts 14 or other papers connected with or used or filed with the corporation 15 or with any officer or employee acting [for or in] on its behalf are 16 hereby declared to be [public] government records and shall be 17 open to public inspection in accordance with P.L.1963, c.73 18 (C.47:1A-1 et seq.) and regulations prescribed by the corporation. 19 d. The corporation shall cause an audit of its books and accounts to be made at least once each year by certified public 20 accountants and the cost thereof may be treated as a cost of 21 22 operation. The audit shall be filed within <sup>1</sup>[4] <u>four</u><sup>1</sup> months after 23 the close of the fiscal year of the corporation and a certified 24 duplicate copy thereof shall be filed with the Division of Budget 25 and Accounting in the Department of the Treasury. 26 e. Notwithstanding the provisions of any law to the contrary, 27 the State Auditor or [his] a legally authorized representative may 28 examine the accounts and books of the corporation. On or before <sup>1</sup>[May] April<sup>1</sup> 1 of each year, the board shall 29 f. 30 approve and the corporation shall transmit to the Commissioner of 31 Transportation and to the President of the Senate, the Speaker of the 32 General Assembly, and the Assembly Transportation and 33 Independent Authorities Committee and the Senate Transportation 34 Committee, or their successor committees, an annual proposed budget recommendation. The budget document shall be a two-year 35 36 budget which covers the most recent completed fiscal year, 37 estimated results for the fiscal year in progress, a recommendation 38 for the fiscal year to commence, and estimated needs and 39 projections for the following fiscal year. At a minimum, the budget 40 shall provide detailed information in the following areas: 41 (1) An executive summary outlining the highlights of the budget 42 document; 43 (2) A profile describing the history of the corporation and the 44 services it provides; 45 (3) An analysis of regional and agency transportation trends, 46 including a detailed ridership analysis;

47 (4) A synopsis of the current corporation business plan;

1 (5) A list of key performance indicators; 2 (6) A statement of current budget year assumptions regarding 3 funding and ridership; 4 (7) A summary of the internal corporation budgeting process 5 and its interaction with the Statewide budgeting process; (8) A description of the current corporation organizational 6 7 structure; 8 (9) Detailed operating revenue and expense projections for each 9 division within the corporation, with 10 year revenue and expense 10 trends and five year revenue and expense projections; 11 (10) A detailed headcount analysis by department or unit, 12 which includes actual employee count, funded headcount, actual 13 salary and fringe expenses, and recent employment trends; and 14 (11) A summary of the capital program and analysis of current 15 capital projects for which capital funds have already been 16 appropriated, but where the project is not yet complete, which 17 includes the years of appropriation, amounts expended, future 18 appropriations required to complete the project, and a brief analysis 19 of project progress. 20 <sup>1</sup>g. On or before March 1 of each year, the board shall approve 21 and the corporation shall transmit to the Commissioner of 22 Transportation and to the President of the Senate, the Speaker of the 23 General Assembly, and the Assembly Transportation and 24 Independent Authorities Committee and the Senate Transportation 25 Committee, or their successor committees, a report containing: a 26 description of each parcel of real property in which the corporation 27 holds a property interest; the appraised value of that property 28 interest; the purpose for which the corporation holds the property 29 interest; any revenue the corporation receives that arises out of the 30 property interest; and any property interests sold or otherwise 31 disposed of, including the amount of money received by the 32 corporation for that sale or disposition, in the immediately 33 preceding year and including an accompanying explanation for any 34 property interest disposed of for less than market value and any property interest acquired for more than market value.<sup>1</sup> 35 36 (cf: P.L.2007, c.263, s.1)]<sup>3</sup> 37 <sup>3</sup>9. Section 20 of P.L.1979, c.150 (C.27:25-20) is amended to 38 39 read as follows: 40 20. a. The corporation shall, by [September 15] October 31 of 41 each year, file with the Commissioner of Transportation a report in 42 such format and detail as the Commissioner may require setting 43 forth the actual, operational, capital and financial results of the 44 previous fiscal year, the operational, capital and financial plan for 45 the current fiscal year and a proposed operational, capital and 46 financial plan for the next ensuing fiscal year.

1 b. On or before October 31 of each year, the corporation shall 2 make an annual report of its activities for the preceding fiscal year 3 to the Governor, the President of the Senate, the Speaker of the 4 General Assembly, and the Assembly Transportation and 5 Independent Authorities Committee and the Senate Transportation 6 Committee, or their successor committees. Each such report shall set forth a complete operating and financial statement covering its 7 8 operations and capital projects during the year. The report shall also 9 include an account of the on-time performance of rail passenger 10 service, including light rail service, operated by, or under contract 11 to, the corporation, including data for each such passenger line. 12 The report shall provide a detailed discussion of the methodology 13 used by the corporation in measuring on-time performance. The 14 report shall include information from the customer advocate, as 15 required by section 16 of P.L., c. (C.) (pending before the 16 Legislature as this bill). The report shall include certain personnel 17 information of employees of the corporation, including the average 18 salary, number of employees in management positions, and number 19 of employees that are not in management positions in key 20 demographic groups, which shall include, at minimum, race, 21 ethnicity, and gender. The report shall include certain accident 22 information for reportable accidents that occurred during the 23 previous year which involved a rail passenger vehicle or motorbus 24 operated by, or under contract to, the corporation, including the 25 total number of accidents and any fines, penalties, or judgments 26 levied against the corporation related to any such accident. The 27 report shall also include information regarding any safety violations 28 for which the corporation received a notice of violation in the 29 previous year, including the total number of safety violations and 30 any fines or penalties levied against the corporation related to any 31 such safety violation. For the purposes of this subsection, 32 "reportable accidents" shall be defined in accordance with applicable federal reporting criteria. 33

c. All records of minutes, accounts, bills, vouchers, contracts
or other papers connected with or used or filed with the corporation
or with any officer or employee acting on its behalf are hereby
declared to be government records and shall be open to public
inspection in accordance with P.L.1963, c.73 (C.47:1A-1 et seq.)
and regulations prescribed by the corporation.

40 d. The corporation shall cause an audit of its books and 41 accounts to be made at least once each year by certified public 42 accountants and the cost thereof may be treated as a cost of 43 operation. The audit shall be filed within four months after the 44 close of the fiscal year of the corporation and a certified duplicate 45 copy thereof shall be filed with the Division of Budget and 46 Accounting in the Department of the Treasury.

e. Notwithstanding the provisions of any law to the contrary,
 the State Auditor or a legally authorized representative may
 examine the accounts and books of the corporation.

4 On or before October 1 of each year, the board shall approve f. 5 and the corporation shall transmit to the Commissioner of Transportation and to the President of the Senate, the Speaker of the 6 7 Assembly, and the Assembly Transportation and General 8 Independent Authorities Committee and the Senate Transportation 9 Committee, or their successor committees, a report containing: a list 10 of each parcel of real property owned by the corporation; the most 11 recent appraised value of that real property only if the corporation 12 has obtained an appraisal during the three years immediately 13 preceding the report; the purpose for which the corporation holds 14 the real property; any revenue the corporation receives that arises 15 out of the real property; and any real property sold or otherwise 16 disposed of, including the amount of money received by the 17 corporation for that sale or disposition, during the one year period 18 immediately preceding the report and including an accompanying 19 explanation for any real property disposed of for less than market 20 value and any real property acquired for more than market value.

21 g. On or before April 1 of each year, the board shall approve 22 and the corporation shall transmit to the Commissioner of 23 Transportation and to the President of the Senate, the Speaker of the 24 General Assembly, and the Assembly Transportation and 25 Independent Authorities Committee and the Senate Transportation 26 Committee, or their successor committees, an annual proposed 27 budget recommendation. The budget document shall be a two-year 28 budget which covers the most recent completed fiscal year, 29 estimated results for the fiscal year in progress, a recommendation 30 for the fiscal year to commence, and estimated needs and 31 projections for the following fiscal year. At a minimum, the budget 32 shall provide detailed information in the following areas: 33 (1) An executive summary outlining the highlights of the budget

34 <u>document;</u>

35 (2) A profile describing the history of the corporation and the
 36 services it provides;

37 (3) An analysis of regional and agency transportation trends,
 38 including a detailed ridership analysis;

39 (4) A synopsis of the current corporation business plan;

40 (5) A list of key performance indicators;

41 (6) A statement of current budget year assumptions regarding
42 <u>funding and ridership;</u>

43 (7) A summary of the internal corporation budgeting process
 44 and its interaction with the Statewide budgeting process;

45 (8) A description of the current corporation organizational

46 <u>structure;</u>

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1 (9) Detailed operating revenue and expense projections for each 2 division within the corporation, with 10 year revenue and expense 3 trends and five year revenue and expense projections; 4 (10) A detailed headcount analysis by department or unit, 5 which includes actual employee count, funded headcount, actual 6 salary and fringe expenses, and recent employment trends; and 7 (11) A summary of the capital program and analysis of current 8 capital projects for which capital funds have already been 9 appropriated, but where the project is not yet complete, which 10 includes the years of appropriation, amounts expended, future 11 appropriations required to complete the project, and a brief analysis 12 of project progress.<sup>3</sup> (cf: P.L.2018, c.135, s.2) 13 14 <sup>1</sup>[11.] <u>10.</u><sup>1</sup> R.S.52:14-7 is amended to read as follows: 15 52:14-7. a. Every person holding an office, employment, or 16 17 position 18 (1) in the Executive, Legislative, or Judicial Branch of this 19 State, or 20 (2) with an authority, board, body, agency, commission, or 21 instrumentality of the State including any State college, university, or other higher educational institution, and, to the extent consistent 22 23 with law, any interstate agency to which New Jersey is a party, or 24 (3) with a county, municipality, or other political subdivision of 25 the State or an authority, board, body, agency, district, commission, or instrumentality of the county, municipality, or subdivision, or 26 27 (4) with a school district or an authority, board, body, agency, 28 commission, or instrumentality of the district, 29 shall have his or her principal residence in this State and shall 30 execute such office, employment, or position. 31 This residency requirement shall not apply to any person: (a) 32 who is employed on a temporary or per-semester basis as a visiting 33 professor, teacher, lecturer, or researcher by any State college, 34 university, or other higher educational institution, or county or 35 community college, or in a full or part-time position as a member of 36 the faculty, the research staff, or the administrative staff by any 37 State college, university, or other higher educational institution, or 38 county or community college, that the college, university, or 39 institution has included in the report required to be filed pursuant to 40 this subsection; (b) who is employed full-time by the State who 41 serves in an office, employment, or position that requires the person 42 to spend the majority of the person's working hours in a location 43 outside of this State; or (c) an officer of the waterfront commission 44 of New York harbor, employed by the commission on the effective date of P.L.2017, <sup>1</sup>[c.234] <u>c.324</u><sup>1</sup> (C.32:23-229 et al.), who seeks 45 46 to be transferred to the Division of State Police in the Department 47 of Law and Public Safety pursuant to section 4 of P.L.2017,  $[c.234] c.324^{1} (C.53:2-9).$ 48

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<sup>1</sup>[For the time period between the effective date of 1 2 P.L., c. (C.) (pending before the Legislature as this bill) and 3 five years following the effective date of P.L., c. (C.) 4 (pending before the Legislature as this bill), this This<sup>1</sup> residency 5 requirement shall not apply to any person who is hired by the New Jersey Transit Corporation as an engineer or mechanic, <sup>1</sup>[provided] 6 7 that the corporation is able to demonstrate that it is unable to hire a 8 suitable applicant who resides in this State. A person who is hired during this five-year period shall not be subject to the residency 9 10 requirement of this subsection while the person continues to hold 11 office, employment, or position without a break in public service of 12 greater than seven days ] or any other position certified by the board of directors as a position of critical need<sup>1</sup>. 13 14 For the purposes of this subsection, a person may have at most

15 one principal residence, and the state of a person's principal 16 residence means the state (1) where the person spends the majority 17 of the person's nonworking time, and (2) which is most clearly the 18 center of the person's domestic life, and (3) which is designated as 19 the person's legal address and legal residence for voting. The fact 20 that a person is domiciled in this State shall not by itself satisfy the 21 requirement of principal residency hereunder.

22 A person, regardless of the office, employment, or position, who 23 holds an office, employment, or position in this State on the 24 effective date of P.L.2011, c.70 but does not have principal 25 residence in this State on that effective date shall not be subject to 26 the residency requirement of this subsection while the person 27 continues to hold office, employment, or position without a break in 28 public service of greater than seven days.

29 Any person may request an exemption from the provisions of 30 this subsection on the basis of critical need or hardship from a five-31 member committee hereby established to consider applications for 32 exemptions. The committee shall be composed of three persons 33 appointed by the Governor, a person appointed by the Speaker of 34 the General Assembly, and a person appointed by the President of 35 the Senate, each of whom shall serve at the pleasure of the person 36 making the appointment and shall have a term not to exceed five 37 years. A vacancy on the committee shall be filled in the same 38 manner as the original appointment was made. The Governor shall 39 make provision to provide such clerical, secretarial, and 40 administrative support to the committee as may be necessary for it 41 to conduct its responsibilities pursuant to this subsection.

42 The decision on whether to approve an application from any 43 person shall be made by a majority vote of the members of the 44 committee, and those voting in the affirmative shall so sign the 45 approved application. If the committee fails to act on an application 46 within 30 days after the receipt thereof, no exemption shall be 47 granted and the residency requirement of this subsection shall be operative. The head of a principal department of the Executive Branch of the State government, a Justice of the Supreme Court, judge of the Superior Court, and judge of any inferior court established under the laws of this State shall not be eligible to request from the committee an exemption from the provisions of this subsection.

7 The exemption provided in this subsection for certain persons 8 employed by a State college, university, or other higher educational 9 institution, or a county or community college, other than those 10 employed on a temporary or per-semester basis as a visiting 11 professor, teacher, lecturer, or researcher, shall apply only to those 12 persons holding positions that the college, university, or institution 13 has included in a report of those full or part-time positions as a 14 member of the faculty, the research staff, or the administrative staff 15 requiring special expertise or extraordinary qualifications in an 16 academic, scientific, technical, professional, or medical field or in 17 administration, that, if not exempt from the residency requirement, 18 would seriously impede the ability of the college, university, or 19 institution to compete successfully with similar colleges, universities, or institutions in other states. The report shall be 20 21 compiled annually and shall also contain the reasons why the 22 positions were selected for inclusion in the report. The report shall 23 be compiled and filed within 60 days following the effective date of 24 P.L.2011, c.70. The report shall be reviewed, revised as necessary, 25 and filed by January 1 of each year thereafter. Each report shall be 26 filed with the Governor and, pursuant to section 2 of P.L.1991, 27 c.164 (C.52:14-19.1), with the Legislature, and a report may be 28 revised at any time by filing an amendment to the report with the 29 Governor and Legislature.

As used in this section, "school district" means any local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes and any jointure commission, county vocational school, county special services district, educational services commission, educational research and demonstration center, environmental education center, and educational information and resource center.

b. If any person holding any office, employment, or other position in this State shall attempt to let, farm out, or transfer office, employment, or position or any part thereof to any person, the person shall forfeit the sum of \$1,500, to be recovered with costs by any person who shall sue for the same, one-half to the prosecutor and the other half to the State Treasurer for the use of the State.

c. No person shall be appointed to or hold any position in this
State who has not the requisite qualifications for personally
performing the duties of such position in cases where scientific
engineering skill is necessary to the performance of the duties
thereof.

d. Any person holding or attempting to hold an office, 1 2 employment, or position in violation of this section shall be 3 considered as illegally holding or attempting to hold the same; 4 provided that a person holding an office, employment, or position in 5 this State shall have one year from the time of taking the office, employment, or position to satisfy the requirement of principal 6 7 residency, and if thereafter the person fails to satisfy the 8 requirement of principal residency as defined herein with respect to 9 any 365-day period, that person shall be deemed unqualified for 10 holding the office, employment, or position. The Superior Court 11 shall, in a civil action in lieu of prerogative writ, give judgment of 12 ouster against the person, upon the complaint of any officer or 13 citizen of the State, provided that any complaint shall be brought 14 within one year of the alleged 365-day period of failure to have the 15 person's principal residence in this State.

- 16 (cf: P.L.2017, c.324, s.32)
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<sup>1</sup>[12.] <u>11.</u><sup>1</sup> R.S.52:24-4 is amended to read as follows:

19 52:24-4. It shall be the duty of the State Auditor to conduct 20 post-audits of all transactions and accounts kept by or for all 21 departments, offices and agencies of the State Government, to 22 report to the Legislature or to any committee thereof and to the 23 Governor, and to the Executive Director of the Office of Legislative 24 Services, as provided by this chapter and as shall be required by 25 law, and to perform such other similar or related duties as shall, 26 from time to time, be required [of him] by law.

27 The State Auditor shall personally or by any [of his] duly 28 authorized assistants, or by contract with independent public 29 accountant firms, examine and post-audit all the accounts, reports 30 and statements and make independent verifications of all assets, 31 liabilities, revenues and expenditures of the State, its departments, 32 institutions, boards, commissions, officers, and any and all other 33 State agencies, now in existence or hereafter created, hereinafter in 34 this chapter called "accounting agencies."

The State Auditor shall conduct, at the direction of the 35 36 Legislative Services Commission or of the presiding officer of 37 either house of the Legislature or on the State Auditor's own 38 initiative, a performance review audit of any program of any 39 accounting agency, any independent authority, or any public entity 40 or grantee that receives State funds, in a manner that is consistent 41 with the Government Auditing Standards for performance audits 42 utilized by the United States Government Accountability Office or 43 its successor.

When the State Auditor conducts any audit or performance review audit, the accounting agency, or authority, entity or grantee, shall respond in writing to each item in the State Auditor's report and the State Auditor, at an appropriate time determined by [him] <u>the State Auditor</u>, shall conduct a post-audit review of the accounting agency's, or authority's, entity's, or grantee's,
 compliance with the State Auditor's recommendations.

3 The officers and employees of each accounting agency, or 4 authority, entity, or grantee, shall assist the State Auditor, when and as required by [him] the State Auditor, and provide the State 5 6 Auditor with prompt access to all records necessary for the State 7 Auditor to perform [his] the duties of the State Auditor, 8 notwithstanding any statutory or regulatory requirements of 9 confidentiality with regard to the records, for the purpose of 10 carrying out the provisions of this chapter. The State Auditor shall report the failure of any accounting agency, or authority, entity, or 11 12 grantee, to provide prompt access to any relevant record to the 13 presiding officer of each house of the Legislature. The State 14 Auditor shall not disclose a confidential record provided by an 15 accounting agency, or authority, entity, or grantee, except as may be 16 necessary for the State Auditor to fulfill [his] any constitutional or 17 statutory responsibilities. Working papers prepared by the State 18 Auditor shall be confidential and shall not be considered 19 government records under P.L.1963, c.73 (C.47:1A-1 et seq.).

20 <u>The State Auditor shall conduct audits of the New Jersey Transit</u>
 21 <u>Corporation in accordance with the requirements of subsection a. of</u>
 22 <u>section <sup>1</sup>[7] 6<sup>1</sup> of P.L., c. (C.) (pending before the</u>
 23 <u>Legislature as this bill).</u>

24 Notwithstanding any law to the contrary, post-audits and 25 performance review audits shall be conducted within the limits of 26 the resources and personnel available to the State Auditor. If 27 resources and personnel are insufficient to conduct all such required 28 post-audits and performance review audits, the State Auditor may 29 prioritize certain audits and forgo others upon notice to the 30 Governor and the presiding officer of each house of the Legislature. 31 (cf: P.L.2006, c.82, s.1)

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<sup>1</sup>[13.] <sup>3</sup>[<u>12.</u><sup>1</sup> (New section) a. All members of the New Jersey 33 34 Transit Corporation board of directors appointed pursuant to section 35 4 of P.L.1979, c.150 (C.27:25-4) shall be appointed within <sup>1</sup>[30] 36  $90^{1}$  days of the effective date of P.L. , c. (C. ) (pending before the Legislature as this bill), provided that any member 37 38 serving on the board as of the effective date of P.L., c. (C. ) 39 (pending before the Legislature as this bill) whose term has not yet 40 expired may continue to serve until the expiration of that member's 41 term.

b. Any vacancy in the membership of the board on the effective
date of P.L., c. (C.) (pending before the Legislature as this
bill) shall be filled in accordance with the following priority:

45 (1) members appointed upon the recommendation of the
46 <sup>1</sup>[Senate]<sup>1</sup> President <sup>1</sup>of the Senate<sup>1</sup> and the Speaker of the General
47 Assembly;

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1 (2) the member appointed upon the recommendation of the 2 North Jersey Transportation Planning Authority; (3) the member appointed upon the recommendation of the 3 <sup>1</sup><u>New Jersey members of the</u><sup>1</sup> Delaware Valley Regional Planning 4 Commission; 5 (4) <sup>1</sup>[the member appointed upon the recommendation of the 6 7 Tri-State Transportation Campaign; (5)<sup>1</sup> the member appointed by the Governor who is required to 8 have experience as a regular corporation motorbus regular route 9 service rider <sup>1</sup>[or] ; 10 (5) the member appointed by the Governor who is required to 11 have experience<sup>1</sup> as a regular corporation rail passenger service or 12 light rail service rider; and 13 (6) the members appointed by the Governor who are required to 14 15 have a professional background in passenger rail service, freight rail 16 management, transportation capital planning, transportation and 17 public transportation capital construction, federal transportation 18 policy, State transportation policy, <sup>1</sup>real estate investment or development,<sup>1</sup> human resources management, or transportation 19 20 capital finance. c. The members appointed upon the recommendation of the 21 <sup>1</sup>[Tri-State Transportation Campaign,] <u>New Jersey members of</u><sup>1</sup> 22 the Delaware Valley Regional Planning Commission <sup>1</sup>[,]<sup>1</sup> and the 23 24 North Jersey Transportation Planning Authority shall serve initial 25 terms of three years. d. The members appointed upon the recommendation of the 26 <sup>1</sup>[Senate]<sup>1</sup> President <sup>1</sup><u>of the Senate</u><sup>1</sup> and the Speaker of the General 27 Assembly shall serve initial terms of two years. 28 29 e. The member appointed by the Governor who is required to 30 have experience as a regular corporation motorbus regular route 31 service rider <sup>1</sup>[or], the member appointed by the Governor who is required to have experience<sup>1</sup> as a regular corporation rail passenger 32 service or light rail service rider<sup>1</sup>,<sup>1</sup> and the members appointed by 33 the Governor who are required to have a professional background in 34 35 passenger rail service, freight rail management, transportation 36 capital planning, transportation and public transportation capital construction, federal transportation policy, State transportation 37 policy, <sup>1</sup>real estate investment or development,<sup>1</sup> human resources 38 39 management, or transportation capital finance shall serve initial 40 terms of one year. ]<sup>3</sup> 41 <sup>3</sup>12. Section 6 of P.L.1979, c.150 (C.27:25-6) is amended to 42 43 read as follows: 44 6. a. The corporation may enter into contracts with any public 45 or private entity to operate rail passenger service or portions or functions thereof. Where appropriate, payments by the corporation 46

for services contracted for under this section shall be determined in 1 2 accordance with the Federal Regional Rail Reorganization Act of 3 1973 (45 U.S.C. 701 et seq.), the Federal Rail Passenger Service 4 Act of 1970 (45 U.S.C. 501 et seq.), any other applicable Federal 5 law, and any and all rules, regulations and standards, promulgated 6 thereunder and decisions issued pursuant thereto. In all other cases, 7 payments shall be by agreement upon such terms and conditions as 8 the corporation shall deem necessary. 9 b. The corporation may enter into contracts with any public or 10 private entity to operate motorbus regular route, paratransit or motorbus charter services or portions or functions thereof. 11 12 Payments shall be by agreement upon such terms and conditions as 13 the corporation shall deem necessary. 14 c. The corporation may enter into contracts with any public or 15 private entity to operate ferries and to provide ferry services or 16 portions or functions thereof. Payments shall be by agreement upon 17 such terms and conditions as the corporation shall deem necessary. 18 d. The corporation may enter into contracts with any public or 19 private entity to operate light rail passenger service or portions or 20 functions thereof. Payments shall be by agreement upon such terms 21 and conditions as the corporation shall deem necessary. 22 e. The corporation may enter into contracts with any public 23 utility or related company for services to support public 24 transportation or transit operations. Payments shall be by 25 agreement upon such terms and conditions as the corporation shall deem necessary.<sup>3</sup> 26 27 (cf: P.L.1979, c.150, s.6) 28 <sup>3</sup>13. Section 11 of P.L.1979, c.150 (C.27:25-11) is amended to 29 30 read as follows: 31 11. a. All purchases, contracts or agreements pursuant to this 32 act shall be made or awarded directly by the corporation, except as 33 otherwise provided in this act, only after public advertisement for 34 bids therefor, in the manner provided in this act, notwithstanding 35 the provisions to the contrary of P.L.1948, c.92 (C.52:18A-1 et 36 seq.) and chapters 25, 32, 33, 34 and 35 of Title 52 of the Revised 37 Statutes. 38 b. Whenever advertising is required: (1) [specifications and 39 invitations for bids ] the solicitation shall permit such full and free 40 competition as is consistent with the procurement of supplies and 41 services necessary to meet the requirements of the corporation; (2) 42 the advertisement [for bids] shall be in such newspaper or 43 newspapers selected by the corporation as will best give notice 44 thereof to bidders and shall be sufficiently in advance of the 45 purchase or contract to promote competitive bidding; (3) the 46 advertisement shall designate the time and place when and where 47 sealed proposals shall be received and publicly opened and read, the

1 amount of the cash, certified check, cashier's check or bank check,

- 2 if any, which shall accompany each bid, and such other terms as the
- 3 corporation may deem proper.

4 c. The corporation may reject any or all bids or proposals not 5 in accord with the advertisement of specifications, or may reject 6 any or all bids if the price [of the work materials] is excessively 7 above the estimate cost or when the corporation shall determine that 8 it is in the public interest to do so. The corporation shall prepare a 9 list of the bids, including any rejected and the cause therefor. The corporation may accept <u>non-conforming</u> bids [containing minor 10 11 informalities <u>only if the bid or proposal conforms to all material</u> 12 requirements of the solicitation. Awards shall be made by the 13 corporation with reasonable promptness by written notice to:

(1) [the responsible bidder whose bid, conforming to the
invitation for bids, will be the most advantageous to the State, price
and other factors considered, for contracts other than contracts for
the construction or improvement of capital facilities; or

18 (2) the lowest responsible bidder for contracts for the 19 construction or improvement of capital facilities. The provisions of 20 this paragraph shall not limit the corporation's right to extend, add 21 or resume suspended work on any project. Nor shall the provisions 22 of this paragraph apply to the procurement process for design-build 23 projects or design-build, maintain and operate projects. Those 24 projects shall be bid and contracts awarded in accordance with 25 applicable regulations promulgated by the corporation. Nor shall 26 the provisions of this paragraph affect the corporation's [minority 27 and women's] disadvantaged business enterprise program, the 28 State's small business enterprise program, or any equal employment 29 opportunity program or [any] affirmative action program; or

30 (2) for all other advertised contracts, the responsible bidder 31 whose bid or proposal, conforming to the invitation for bids or 32 request for proposals, will be the most advantageous to the 33 corporation, price and other factors considered, or offer the best 34 value to the corporation on federally funded procurements.

35 d. A bid bond in an amount, not to exceed 50% of the bid, to be 36 determined by the corporation with such sureties as shall be 37 approved by the corporation in favor of the State of New Jersey, or 38 a deposit consisting of a cashier's check, certified check or letter of 39 credit in an amount set forth by the corporation, shall accompany 40 each bid and shall be held as security for the faithful performance of 41 the contractor in that, if awarded the contract, the bidder will 42 deliver the contract within 10 working days after the notice, of 43 award, properly executed and secured by satisfactory bonds in 44 accordance with the provisions of N.J.S.2A:44-143 through 45 N.J.S.2A:44-147 and specifications for the project. The corporation 46 may require in addition to the bid bond or deposit such additional 47 evidence of the ability of a contractor to perform the work required

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1 by the contract as it may deem necessary and advisable. All bid 2 bonds or deposits which have been delivered with the bids, except 3 those of the two lowest responsible bidders, shall be returned within 4 30 working days after such bids are received. 5 If the bidder fails to provide a satisfactory bid bond or e. deposit as provided in subsection d. of this section, the bid shall be 6 7 rejected. 8 The corporation shall determine the terms and conditions of f. 9 the various types of agreements or contracts, including provisions 10 for adequate security, the time and amount or percentage of each 11 payment thereon and the amount to be withheld pending completion 12 of the contract, and it shall issue and publish rules and regulations 13 concerning such terms and conditions, standard contract forms and 14 such other rules and regulations concerning purchasing or 15 procurement, not inconsistent with any applicable law, as it may 16 deem advisable to promote competition and to protect the public 17 interest. 18 g. Any purchase, contract or agreement pursuant to subsection 19 a. hereof may be made, negotiated or awarded by the corporation 20 without advertising under the following circumstances: 21 (1) When the aggregate amount involved does not exceed the 22 amount determined pursuant to section 2 of P.L.1954, c.48 23 (C.52:34-7); [or] 24 (2) <u>Where State or federal law requires a different process; or</u> 25 (3) In all other cases when the corporation seeks: 26 (a) To acquire public or private entities engaged in the provision 27 of public transportation service, used public transportation 28 equipment or existing public transportation facilities or rights of 29 way; or 30 (b) To acquire subject matter which is that described in section 31 4 of P.L.1954, c.48 (C.52:34-9); or 32 (c) To make a purchase or award or make a contract or 33 agreement under the circumstances described in section 5 of 34 P.L.1954, c.48 (C.52:34-10); or 35 (d) To contract pursuant to section 6 of P.L.1979, c.150 36 (C.27:25-6); or 37 (e) To acquire or overhaul motorbuses, light rail vehicles, rail cars, locomotives, ferries, signal systems [or], fare collection 38 systems, or other major equipment used to provide public 39 40 transportation or transit operations. 41 h. The corporation shall require that all persons proposing to 42 submit bids on improvements to capital facilities and equipment 43 shall first be classified by the corporation as to the character or 44 amount or both of the work on which they shall be qualified to 45 submit bids. Bids shall be accepted only from persons qualified in 46 accordance with such classification. 47 i. In order to provide public transportation and transit 48 operations without disruption, the threshold specified in section 2 of

P.L.2005, c.51 (C.19:44A-20.14) shall apply to all purchasing 1 2 requirements for goods and materials to support those services. 3 j. Notwithstanding the provisions of any other law to the 4 contrary, and as an alternative to the procedures concerning the 5 awarding of contracts set forth above, the corporation may enter 6 into cooperative purchasing agreements with one or more other 7 states, or political subdivisions thereof, or other transit agencies for 8 the purchase of goods and services to support public transportation 9 or transit operations. A cooperative purchasing agreement shall 10 allow the parties thereto to standardize and combine their 11 requirements for the purchase of a particular good or service into a 12 single contract solicitation which shall be competitively bid and 13 awarded on behalf of the participants to the contract. The 14 corporation may elect to participate in, or purchase goods or 15 services through, a cooperative purchasing agreement that was 16 procured utilizing a competitive bidding process, in which other 17 states, or political subdivisions thereof, or other transit agencies 18 participate, whenever the executive director or the executive 19 director's designee determines it to be the most cost-effective 20 method of procurement or is otherwise more advantageous to the 21 corporation. 22 k. The corporation may solicit bids or proposals on behalf of 23 itself and other states, or political subdivisions thereof, or transit 24 agencies which are parties to a cooperative purchasing agreement, 25 provided that the agreement specifies that each participant in the 26 cooperative purchasing agreement is solely responsible for the 27 payment of the purchase price and cost of purchases made by it 28 under the terms of any contract awarded pursuant to the agreement. 29 1. Notwithstanding the provisions of any other law to the 30 contrary, and as an alternative to the procedures concerning the 31 awarding of contracts set forth above, the corporation may purchase 32 goods or services to support public transportation or transit 33 operations from a federal supply schedule, such as those procured 34 by the Federal General Services Administration, whenever the 35 executive director or the executive director's designee determines it 36 to be the most cost-effective method of procurement or is otherwise 37 more advantageous to the corporation. When the corporation 38 purchases goods or services from a federal supply schedule, (1) the 39 prices may be no greater than the price offered to federal agencies and the corporation must receive the benefit of federally mandated 40 41 price reductions during the term of the contract and (2) the purchase 42 shall be governed by the laws of the State of New Jersey and any 43 contract claim by the vendor shall be brought pursuant to <u>N.J.S.59:13-1 et seq.</u><sup>3</sup> 44 45 (cf: P.L.2000, c.128, s.1) 46 47 <sup>3</sup>14. Section 7 of P.L.1996, c.16 (C.52:34-6.2) is amended to

48 read as follows:

1 7. a. Notwithstanding the provisions of any other law to the 2 contrary except the provisions of R.S.30:4-95, and as an alternative 3 to the procedures concerning the awarding of public contracts 4 provided in P.L.1954, c.48 (C.52:34-6 et seq.), the Director of the 5 Division of Purchase and Property in the Department of the 6 Treasury may enter into cooperative purchasing agreements with 7 one or more other states, or political subdivisions thereof, for the 8 purchase of goods and services. A cooperative purchasing 9 agreement shall allow the jurisdictions which are parties thereto to 10 standardize and combine their requirements for the purchase of a 11 particular good or service into a single contract solicitation which 12 shall be competitively bid and awarded by one of the jurisdictions 13 on behalf of jurisdictions participating in the contract.

b. (1) The director may elect to purchase goods or services through a contract awarded pursuant to a cooperative purchasing agreement whenever the director determines this to be the most cost-effective method of procurement. Prior to entering into any contract to be awarded or already awarded through a cooperative purchasing agreement, the director shall review and approve the specifications and proposed terms and conditions of the contract.

21 (2) The director may also elect to purchase goods or services 22 through a contract awarded pursuant to a nationally-recognized and 23 accepted cooperative purchasing agreement that has been developed 24 utilizing a competitive bidding process, in which other states 25 participate, whenever the director determines this to be the most 26 cost-effective method of procurement. Prior to entering into any 27 contract to be awarded through a nationally-recognized and 28 accepted cooperative purchasing agreement that has been developed 29 utilizing a competitive bidding process, the director shall review 30 and approve the specifications and proposed terms and conditions 31 of the contract.

32 (3) Notwithstanding any other law to the contrary, any 33 contracting unit authorized to purchase goods, or to contract for 34 services, may make purchases and contract for services through the 35 use of a nationally-recognized and accepted cooperative purchasing 36 agreement that has been developed utilizing a competitive bidding 37 process by another contracting unit within the State of New Jersey, 38 or within any other state, when available. Prior to making 39 purchases or contracting for services, the contracting unit shall 40 determine that the use of the cooperative purchasing agreement 41 shall result in cost savings after all factors, including charges for 42 service, material, and delivery, have been considered.

For purposes of this paragraph, "contracting unit" means any
county, municipality, special district, school district, fire district,
State college or university, public research university, county
college, or any board, commission, committee, authority or agency,
which is not a State board, commission, committee, authority or
agency, and which has administrative jurisdiction over any district,

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included or operating in whole or in part, within the territorial 1 2 boundaries of any county or municipality which exercises functions 3 which are appropriate for the exercise by one or more units of local 4 government, and which has statutory power to make purchases and 5 enter into contracts awarded by a contracting agent for the provision 6 or performance of goods or services, and the New Jersey Transit Corporation created pursuant to P.L.1979, c.150 (C.27:25-1 et seq.). 7 8 The director may solicit bids and award contracts on behalf c. 9 of this State and other jurisdictions which are parties to a 10 cooperative purchasing agreement provided that the agreement 11 specifies that each jurisdiction participating in a contract is solely 12 responsible for the payment of the purchase price and cost of 13 purchases made by it under the terms of any contract awarded 14 pursuant to the agreement. 15 d. The director may promulgate rules and regulations pursuant 16 to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-17 1 et seq.), which are necessary to effectuate the purposes of this section.<sup>3</sup> 18 19 (cf: P.L.2016, c.50, s.5) 20 21 <sup>3</sup>15. Section 2 of P.L.1989, c.291 (C.27:25-15.1) is amended to 22 read as follows: There is established in the New Jersey Transit 23 2. a. 24 Corporation a New Jersey Transit Police Department, which shall be headed by a chief of police. This police department shall have 25 police and security responsibilities over all locations and services 26 27 owned, operated, or managed by the corporation and its 28 subsidiaries. The executive director of the New Jersey Transit 29 Corporation, through the chief of police of the New Jersey Transit 30 Police Department, shall have the power and authority to appoint 31 and employ such number of transit police officers as he deems 32 necessary to act as transit police officers of the corporation and to 33 administer to the transit police officers an oath or affirmation 34 faithfully to perform the duties of their respective positions or 35 offices. The transit police officers so appointed shall have general 36 authority, without limitation, to exercise police powers and duties, 37 as provided by law for police officers and law enforcement officers, 38 in all criminal and traffic matters at all times throughout the State 39 and, in addition, to enforce such rules and regulations as the 40 corporation shall adopt and deem appropriate. Nothing herein shall 41 confer upon the transit police officers so appointed or upon their 42 collective negotiations representative, exclusive jurisdiction or 43 claim over the exercise of police power or security work on behalf 44 of the corporation or any of its subsidiaries. Nothing herein shall 45 limit the executive director from continuing to call upon local 46 police for police services. The members of the New Jersey Transit 47 Police Department shall comply with all policies established by the 48 Attorney General, including rules and regulations, directives,

advisory opinions, and other guidelines, unless those policies are 1 2 inconsistent with federal laws, regulations, directives, advisory 3 opinions, or other guidelines relating to drug and alcohol testing, 4 alcohol misuse, or prohibited drug use applicable to the New Jersey 5 Transit Police Department. The executive director, through the 6 chief of police of the New Jersey Transit Police Department, shall, 7 in accordance with procedures established by the Superintendent of 8 State Police, investigate and determine the character, competency, 9 integrity and fitness of any person making application for 10 appointment as a police officer. The New Jersey Transit Police 11 Department is authorized to exchange fingerprint data and receive 12 criminal history record information from the State Bureau of 13 Identification in the Division of State Police and the Federal Bureau 14 of Investigation, Identification Division, for use in making this 15 determination.

16 b. Rail police officers of the New Jersey Transit Rail 17 Operations Police Department who are employed by the corporation 18 on the effective date of this 1991 amendatory and supplementary act 19 shall continue in employment, and shall be appointed as transit 20 police officers of the corporation. The corporation shall recognize 21 any representative previously chosen by these police officers for the 22 purposes of collective negotiations consistent with the bargaining 23 units already established. The corporation shall also assume and 24 observe any existing labor contracts covering these police officers 25 for their remaining term; provided however, that the terms and 26 conditions of these labor contracts are within the scope of 27 negotiations as defined by the Public Employment Relations 28 Commission under the "New Jersey Employer-Employee Relations 29 Act," P.L.1941, c.100 (C.34:13A-1 et seq.).

30 c. Transit police officers appointed pursuant to this section
31 shall satisfy the training requirements established by the Police
32 Training Commission as follows:

(1) All officers appointed pursuant to this section after the
effective date of this 1989 amendatory and supplementary act shall
successfully complete, within one year of the date of their
appointment, a training course approved by the Police Training
Commission;

(2) All officers appointed and in employment on the effective
date of this 1989 amendatory and supplementary act may continue
in employment if, within 18 months of the effective date of this
1991 amendatory and supplementary act, they have satisfied the
training requirements of the Police Training Commission;

(3) The executive director, through the chief of police of the
New Jersey Transit Police Department, may request from the Police
Training Commission an exemption from all or part of the training
requirements of this subsection on behalf of a current or prospective
officer who demonstrates successful completion of a police training
course conducted by any federal, state or other public or private

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1 agency, the requirements of which are substantially equivalent to 2 the requirements of the Police Training Commission. 3 d. Transit police officers shall qualify for an exemption from 4 the provisions of N.J.S.2C:39-5 if they satisfactorily complete a 5 firearms training course approved by the Police Training Commission.<sup>3</sup> 6 7 (cf: P.L.1991, c.386, s.1) 8 9 <sup>3</sup>16. (New section) The New Jersey Transit Corporation shall employ a customer advocate. The customer advocate shall annually 10 11 provide a report of his or her activities during the prior fiscal year, 12 which shall be included in the corporation's annual report required by 13 section 20 of P.L.1979, c.150 (C.27:25-20). The customer 14 advocate's annual report shall include: a list of any customer 15 surveys performed and a summary of the results of each; a summary 16 of customer experience enhancements; a list of customer facility 17 improvements; and an account of the on-time performance of rail 18 passenger service, including light rail service, operated by, or under 19 contract to, the corporation, including data for each such passenger line.<sup>3</sup> 20 21 22 <sup>3</sup>17. (New section) a. All members of the New Jersey Transit 23 Corporation board of directors appointed pursuant to section 4 of 24 P.L.1979, c.150 (C.27:25-4) shall be appointed within 90 days of 25 the effective date of P.L., c. (C.) (pending before the 26 Legislature as this bill), provided that any member serving on the 27 board as of the effective date of P.L., c. (C. ) (pending 28 before the Legislature as this bill) whose term has not yet expired 29 may continue to serve until the expiration of that member's term; and further provided that any member serving on the board as of the 30 31 effective date of P.L., c. (C.) (pending before the 32 Legislature as this bill) whose term has already expired may 33 continue to serve until that member is replaced or reappointed. 34 b. The members appointed upon the recommendation of the 35 New Jersey members of the Delaware Valley Regional Planning 36 Commission and the North Jersey Transportation Planning 37 Authority shall serve initial terms of one year. 38 c. The member appointed upon the recommendation of the 39 President of the Senate shall serve an initial term of four years. 40 d. The member appointed upon the recommendation of the 41 Speaker of the General Assembly shall serve an initial term of three 42 years. 43 e. The member appointed by the Governor who is required to 44 have experience as a regular corporation motorbus regular route 45 service rider and the member appointed by the Governor who is 46 required to have experience as a regular corporation rail passenger 47 service or light rail service rider shall serve initial terms of two 48 years. The two members appointed by the Governor who are

1 required to have a professional background in passenger rail 2 service, freight rail management, transportation capital planning, 3 transportation and public transportation capital construction, federal 4 transportation policy, State transportation policy, real estate investment or development, human resources management, 5 6 communication, or transportation capital finance shall serve initial terms of three and four years.<sup>3</sup> 7 8 <sup>1</sup>[14.] <sup>3</sup>[ $\underline{13.}^{1}$ ]  $\underline{18.}^{3}$  This act shall take effect immediately. 9 10 11 12 13 14 Provides governance, oversight, and accountability reforms at 15 NJT.

# SENATE, No. 630 STATE OF NEW JERSEY 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by: Senator ROBERT M. GORDON District 38 (Bergen and Passaic) Senator LORETTA WEINBERG District 37 (Bergen)

Co-Sponsored by: Senator T.Kean

#### SYNOPSIS

Provides governance, oversight, and accountability reforms at NJT.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 3/13/2018)

#### **S630** GORDON, WEINBERG

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AN ACT concerning reforms of the New Jersey Transit Corporation, 1 2 amending P.L.1979, c.150, R.S.52:14-7, and R.S.52:24-4, and 3 supplementing P.L.1979, c.150. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 4 of P.L.1979, c.150 (C.27:25-4) is amended to read 9 as follows: 10 4. a. There is hereby established in the Executive Branch of the State Government the New Jersey Transit Corporation, a body 11 12 corporate and politic with corporate succession. For the purpose of 13 complying with the provisions of Article V, Section IV, paragraph 1 14 of the New Jersey Constitution, the corporation is hereby allocated 15 within the Department of Transportation, but, notwithstanding 16 [said] that allocation, the corporation shall be independent of any 17 supervision or control by the department or by any body or officer 18 thereof. The corporation is hereby constituted as an instrumentality 19 of the State exercising public and essential governmental functions, 20 and the exercise by the corporation of the powers conferred by this 21 act shall be deemed and held to be an essential governmental 22 function of the State. 23 The corporation shall be governed by a board which shall b. 24 consist of [eight] <u>12</u> members. [Seven] <u>11</u> of the members shall be voting members and shall 25 26 consist of: the Commissioner of Transportation and the State Treasurer, who shall be members ex officio, another member of the 27 28 Executive Branch to be selected by the Governor who shall also 29 serve ex officio, and [four other] eight public members who shall 30 be appointed by the Governor [,] as follows: three members who shall each have experience as either a regular 31 32 corporation motorbus regular route service rider or regular 33 corporation rail passenger service or light rail service rider or have 34 a professional background in passenger rail service, freight rail 35 management, transportation capital planning, transportation and 36 public transportation capital construction, federal transportation 37 policy, State transportation policy, human resources management, 38 or transportation capital finance, one upon the recommendation of 39 the Tri-State Transportation Campaign, one upon the 40 recommendation of Delaware Valley Regional Planning 41 Commission, one upon the recommendation of the North Jersey 42 Transportation Planning Authority; 43 two members, each of whom has a professional background in 44 passenger rail service, freight rail management, transportation

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 capital planning, transportation and public transportation capital 2 construction, federal transportation policy, State transportation 3 policy, human resources management, or transportation capital 4 finance; and 5 three members, each of whom shall have experience as a regular 6 corporation motorbus regular route service rider or as a regular 7 corporation rail passenger service or light rail service rider, one of 8 whom shall be appointed upon the recommendation of the Senate 9 President and one of whom shall be appointed upon the 10 recommendation of the Speaker of the General Assembly provided 11 that if the Senate President and Speaker of the General Assembly 12 both recommend motorbus regular route service riders then the third 13 member appointed by the Governor shall be a regular corporation 14 rail passenger service or light rail service rider and further provided 15 that if the Senate President and Speaker of the General Assembly 16 both recommend regular corporation rail passenger service or light 17 rail service riders then the third member appointed by the Governor 18 shall be a motorbus regular route service rider. 19 All public members, except for those appointed upon the recommendation of the Senate President and the Speaker of the 20 General Assembly, shall be appointed with the advice and consent 21 22 of the Senate, and all public members shall serve for four year 23 staggered terms and until their successors are appointed and 24 qualified provided, however, that a board member shall not serve 25 beyond the expiration of that board member's term for more than 90 26 days following the expiration of the term unless reappointed. No 27 more than [two] three of the six public members appointed by the 28 Governor with the advice and consent of the Senate shall be 29 members of the same political party. [At least one public member 30 shall be a regular public transportation rider. **]** Each public member 31 may be removed from office by the Governor for cause. A vacancy 32 in the membership of the board occurring other than by expiration 33 of term shall be filled in the same manner as the original 34 appointment, but for the unexpired term only. The first 35 appointments shall be for one, two, three and four years 36 respectively, and thereafter for terms of four years as stated. ] The 37 board shall annually designate a vice [chairman] chairperson and 38 secretary. The secretary need not be a member. 39 There shall also be one non-voting member of the board, who

40 shall not be considered in determining a quorum. The non-voting 41 member shall be appointed by the Governor upon the 42 recommendation of the labor organization representing the plurality 43 of the employees of the corporation. The non-voting member shall 44 be appointed for a term of four years, provided, however, that if at 45 any time during the term of appointment the non-voting member 46 ceases to be affiliated with the labor organization representing the 47 plurality of the employees of the corporation, then such labor

1 organization may, thereupon or at any time thereafter during such 2 term, recommend a new member to the Governor for appointment 3 to serve the remainder of the term. If the local bargaining unit 4 decertifies its existing union affiliation and certifies a new union, 5 the union which represents the plurality of the employees may recommend a new member to the Governor for appointment to 6 7 serve the remainder of the term. The chairman of the board may, at 8 the chairman's discretion, exclude such non-voting member from 9 attending any portion of a board meeting or any other meeting held 10 for the purpose of discussing negotiations with labor organizations, 11 pending litigation involving the labor organization, the 12 investigation, evaluation, or discipline of an employee of the 13 corporation, or matters concerning private entities engaged in the 14 provision of motorbus regular route service, paratransit service, or 15 motorbus charter service that would otherwise not be considered 16 public information. The non-voting member may be removed by 17 the Governor for cause.

18 For the purposes of this subsection:

19 "experience as a regular corporation motorbus regular route 20 service rider" includes any rider who is a regular corporation 21 motorbus regular route service rider at the time of the member's 22 appointment or reappointment and any rider who has been a regular 23 corporation motorbus regular route service rider in three of the 24 seven years preceding the member's appointment or reappointment. 25 "experience as a regular corporation rail passenger service or 26 light rail service rider" includes any rider who is a regular 27 corporation rail passenger service or light rail service rider at the 28 time of the member's appointment or reappointment and any rider 29 who has been a regular corporation rail passenger service or light 30 rail service rider in three of the seven years preceding the member's 31 appointment or reappointment.

c. Board members other than those serving ex officio shall
 serve without compensation, but members shall be reimbursed for
 actual expenses necessarily incurred in the performance of their
 duties.

36 d. The Commissioner of Transportation shall serve as 37 [chairman] <u>chairperson</u> of the board [. He], shall chair board meetings, and shall have responsibility for the scheduling and 38 39 convening of all meetings of the board. In [his] the absence of the 40 chairperson, the vice [chairman] chairperson shall chair the board 41 meeting. Each ex officio member of the board may designate two 42 employees of [his] the ex officio member's department or agency, 43 one of whom may represent [him] the ex officio member at 44 meetings of the board. A designee may lawfully vote and otherwise 45 act on behalf of the member for whom [he] the person constitutes 46 the designee. Any such designation shall be in writing delivered to

the board and shall continue in effect until revoked or amended by
 writing delivered to the board.

3 The powers of the corporation shall be vested in the voting e. 4 members of the board thereof and [four] six voting members of the 5 board shall constitute a quorum at any meeting thereof. Actions 6 may be taken and motions and resolutions adopted by the board at 7 any meeting thereof by the affirmative vote of at least [four] six 8 members. No vacancy in the membership of the board shall impair 9 the right of a quorum to exercise all the rights and perform all the 10 duties of the board.

A true copy of the minutes of every meeting of the board 11 f. 12 shall be delivered forthwith, by and under the certification of the 13 secretary thereof, to the Governor. No action taken at such meeting 14 by the board shall have force or effect until approved by the 15 Governor or until 10 days after such copy of the minutes shall have 16 been delivered. If, in said 10-day period, the Governor returns such 17 copy of the minutes with veto of any action taken by the board or 18 any member thereof at such meeting, such action shall be null and 19 of no effect. The Governor may approve all or part of the action 20 taken at such meeting prior to the expiration of the said 10-day 21 period.

g. (1) The board meetings shall be subject to the provisions of
the "Senator Byron M. Baer Open Public Meetings Act," P.L.1975,
c.231 (C.10:4-6 et seq.).

(2) The board shall hold a minimum of 10 public board
 meetings per year. Public hearings held pursuant to subsection d. of
 section 8 of P.L.1979, c.150 (C.27:25-8) shall not be considered
 public board meetings for the purposes of this subsection.

29 h. (1) A person shall not be eligible to serve on the board if the 30 person has contributed money or made any in-kind contribution to 31 any: candidate for political office; candidate committee; joint 32 candidate committee; political committee; continuing political 33 committee; political action committee; State, county, or municipal 34 party committee; legislative leadership committee; or any similar 35 committee in an amount or manner that would create the appearance 36 of impropriety, as determined by the State Ethics Commission.

37 (2) Each board member shall annually disclose to the board of
38 directors and to the chief ethics officer any contributions made
39 within the preceding two years to any candidate for political office;
40 candidate committee; joint candidate committee; political
41 committee; continuing political committee; political action
42 committee; State, county, or municipal party committee; legislative
43 leadership committee; or any similar committee.

44 (3) Each board member shall annually disclose to the board of
45 directors and to the chief ethics officer any gifts received in excess
46 of \$250.

47 (cf: P.L.2009, c.179, s.1)

1 2. (New section) a. The board of directors of the corporation 2 shall:

3 (1) Execute direct oversight of the corporation's executive 4 director and other management in the effective and ethical 5 management of the corporation, including review and approval of 6 any quarterly changes to the schedules for motorbus regular route 7 service, rail passenger service, or light rail service;

8 (2) Understand, review, and monitor the implementation of 9 fundamental financial and management controls and operational 10 decisions of the corporation, including review and approval of any 11 quarterly changes to the schedules for motorbus regular route 12 service, rail passenger service, or light rail service;

(3) Establish policies regarding the payment of salary,
compensation, and reimbursements to, and establish rules for the
time and attendance of, the executive director and management
consistent with State law;

(4) Adopt a code of ethics, in consultation with the chief ethics
officer, applicable to each board member, officer, and employee
that, at a minimum, includes the applicable standards established by
State law;

(5) Require that the corporation establish written policies and
procedures on personnel including policies protecting employees
from retaliation for disclosing information concerning acts of
wrongdoing, misconduct, malfeasance, or other inappropriate
behavior by an employee of the corporation;

(6) Adopt a policy that provides guidelines for when it is
appropriate for the chief ethics officer to forward the results and
findings of a preliminary investigation conducted by the chief ethics
officer to the State Ethics Commission, Office of the Attorney
General, county prosecutor's office, or any other appropriate
agency for further investigation or action; and

32 (7) Adopt a defense and indemnification policy and disclose33 such plan to any and all prospective board members.

34 b. (1) The members of the board shall perform each of their 35 duties as board members, including but not limited to those imposed 36 by this section, in good faith and with that degree of diligence, care, 37 and skill which an ordinarily prudent person in like position would 38 use under similar circumstances, and may take into consideration 39 the views and policies of any elected official or body, or other 40 person and ultimately apply independent judgment in the best 41 interest of the corporation, its mission, and the public.

42 (2) At the time that a board member takes and subscribes the 43 board member's oath of office, or within 60 days after the effective 44 date of P.L., c. (C.) (pending before the Legislature as this 45 bill) if the board member has already taken and subscribed the 46 board member's oath of office, the board member shall execute an 47 acknowledgement, in a form developed by the corporation, in which 48 the board member shall, at a minimum:

1 (a) acknowledge that the board member understands that a 2 board member has a fiduciary obligation to perform duties and 3 responsibilities to the best of the board member's abilities, in good 4 faith and with proper diligence and care, consistent with the 5 enabling compact, mission, and by-laws of the corporation and the 6 applicable laws of this State; and that the fiduciary duty to the 7 corporation is derived from and governed by its mission;

8 (b) acknowledge that the board member understands the board 9 member's duty of loyalty and care to the corporation and 10 commitment to the corporation's mission and the public interest; 11 and the board member's obligation to act in the best interests of the 12 corporation and the people whom the corporation serves;

13 (c) agree that a board member has an obligation to become 14 about mission, knowledgeable the purpose, functions, 15 responsibilities, and statutory duties of the corporation and, when 16 necessary, to make reasonable inquiry of management and others 17 with knowledge and expertise so as to inform the board member's 18 decisions;

(d) agree to exercise independent judgment on all matters beforethe board;

(e) agree not to divulge confidential discussions and
confidential matters that come before the board for consideration or
action;

(f) agree to disclose to the board any conflicts, or the
appearance of a conflict, of a personal, financial, ethical, or
professional nature that could inhibit the board member from
performing the board member's duties in good faith and with due
diligence and care; and

(g) certify that the board member does not have any interest in,
financial or otherwise, direct or indirect, or engage in any business
or transaction or professional activity or incur any obligation of any
nature, which is in substantial conflict with the proper discharge of
the board member's duties in the public interest.

34 c. Individuals appointed to the board of directors shall 35 participate in training regarding their legal, fiduciary, financial, and 36 ethical responsibilities as directors of the corporation within six 37 months of appointment to the board. Board members shall 38 participate in continuing training as may be required to remain 39 informed of best practices, regulatory and statutory changes relating 40 to the effective oversight of the management and financial activities 41 of public authorities, and to adhere to the highest standards of 42 responsible governance.

d. No board member, including the chairperson, shall serve as
the corporation's executive director, chief financial officer, or hold
any senior management position while serving as a member of the
board.

e. The board of directors shall require that the members of theaudit committee possess the necessary skills to understand the

duties and functions of the committee, including having sufficient
 knowledge in the areas of finance and accounting.

3 (1) The board of directors shall establish an employee f. 4 relations committee to be comprised of not less than three 5 independent members, who shall constitute a majority on the committee, and who shall possess the necessary skills to understand 6 7 the duties and functions of the committee; provided, however, that 8 in the event that a board has less than three independent members, 9 the board may appoint non-independent members to the committee, 10 provided that the independent members shall constitute a majority 11 of the members of the committee.

12 (2) The employee relations committee shall receive a monthly 13 report from the director of the Office of Equal Opportunity and 14 Affirmative Action, or any successor office, regarding the activities 15 of that office, including a summary of the reports and complaints 16 involving discrimination or harassment received by that office and 17 any actions taken or expected to be taken by that office in response 18 to said reports or complaints. The executive director shall be 19 present at any committee meeting where such a report is provided.

20 (3) The employee relations committee shall receive a monthly 21 report from the director of the Human Resources Office, or any 22 successor office, regarding the activities of that office, including a 23 summary of job vacancies, job postings, new employees, 24 reclassification of job titles, retirements, terminations, disciplinary 25 actions, and any other personnel decisions. The executive director 26 shall be present at any committee meeting where such a report is 27 provided.

28 (4) The employee relations committee shall meet with 29 representatives of each labor organization representing employees 30 of the corporation and shall provide those representatives access to 31 the meetings of the committee, provided, however, that the 32 employee relations committee may exclude the labor organization 33 representatives and any other person that the committee deems 34 appropriate from any portion of a committee meeting or any other 35 meeting held by members of the committee for the purpose of 36 discussing negotiations with labor organizations, pending litigation, 37 the investigation, evaluation, or discipline of an employee of the 38 corporation, or any other matters that would otherwise not be 39 considered public information. The committee shall meet at least 40 twice annually with representatives of each labor organization 41 representing employees of the corporation.

42 g. For the purposes of this section, an independent member is43 one who:

44 (1) is not, and in the past two years has not been, employed by45 the corporation or an affiliate in an executive capacity;

46 (2) is not, and in the past two years has not been, employed by
47 an entity that received remuneration valued at more than \$15,000
48 for goods and services provided to the corporation or received any

other form of financial assistance valued at more than \$15,000 from 1 2 the corporation; 3 (3) is not a relative of an executive officer or employee in an 4 executive position of the corporation or an affiliate; and 5 (4) is not, and in the past two years has not been, a lobbyist registered under a state or local law and paid by a client to influence 6 7 the management decisions, contract awards, rate determinations, or 8 any other similar actions of the corporation or an affiliate. 9 h. Notwithstanding the provisions of any general, special, or local law, municipal charter, or ordinance to the contrary, the board 10 shall not directly or indirectly, including through any subsidiary, 11 extend or maintain credit, arrange for the extension of credit, or 12 13 renew an extension of credit, in the form of a personal loan to or for 14 any officer, board member, or employee, or equivalent thereof, of 15 the corporation. 16 17 3. (New section) a. There is hereby established the North 18 Jersey Passenger Advisory Committee within the New Jersey 19 Transit Corporation for the purpose of providing advice, input, and guidance to the corporation's board of directors from customers of 20 the corporation who reside in North Jersey. 21 22 b. The committee shall: 23 (1) Provide advice, input, and guidance to the New Jersey Transit 24 Corporation board of directors on issues affecting the corporation 25 and customers of the corporation, particularly those issues that 26 affect services provided in the northern part of the State; 27 (2) Review proposals to be considered before the corporation's 28 board of directors concerning fare increases, curtailment of 29 services, and expansion of services; and 30 (3) Review items listed on the agenda for meetings of the corporation's board of directors that would increase fares, curtail 31 32 services, or expand services and provide written feedback to the 33 board prior to the board meeting concerning those agenda items. 34 c. A member of the committee shall be required to: 35 (1) reside in one of the following counties: Bergen, Essex, 36 Hudson, Hunterdon, Mercer, Middlesex, Monmouth, Morris, 37 Ocean, Passaic, Somerset, Sussex, Union, or Warren; 38 (2) be a regular corporation motorbus regular route service rider 39 or a regular corporation rail passenger service or light rail service rider; and 40 41 (3) primarily use corporation motorbus regular route service, 42 rail passenger service, or light rail service in the northern part of the 43 State. 44 d. The committee shall consist of 10 voting members, who 45 shall serve a term of four years and without compensation, to be 46 appointed as follows: (1) three members to be appointed by the board of the North 47 Jersey Transportation Planning Authority; 48

1 (2) one member to be appointed by the Governor; 2 (3) one member to be appointed by the Speaker of the General 3 Assembly; 4 (4) one member to be appointed by the President of the Senate; 5 (5) one member to be appointed by the Minority Leader of the 6 General Assembly; 7 (6) one member to be appointed by the Minority Leader of the 8 Senate: 9 (7) one member to be appointed by a nonprofit entity, which 10 shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, with a history of rider advocacy, 11 12 encouraging smart growth, and advocating for investment in public 13 transportation and transit-oriented development initiatives; and 14 (8) one member to be appointed by a nonprofit entity, which 15 shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, that serves as a consumer rail 16 17 passenger organization in the State. 18 The powers of the committee shall be vested in the members e. 19 of the committee and six members shall constitute a quorum at any 20 meeting thereof. Actions may be taken and motions and resolutions adopted by the committee at any meeting thereof by the affirmative 21 22 vote of six members. The seat of any member who fails to maintain 23 the requirements established in subsection c. of this section shall be 24 deemed vacant. A vacancy in the membership of the committee 25 shall not impair the right of a quorum to exercise all rights and 26 perform all duties of the committee. Any vacancy in the 27 membership of the committee shall be filled in the same manner as 28 the original appointment and for the remainder of the unexpired 29 term. 30 The committee shall elect from among its members a f. chairperson and vice chairperson. The chairperson shall preside 31 32 over meetings of the committee. In the absence of the chairperson, 33 the vice chairperson shall preside over meetings of the committee. 34 The chairperson shall have the responsibility of scheduling and 35 convening all meetings of the committee. The committee shall 36 designate an individual to serve as secretary to the committee who 37 need not be a member of the committee. 38 g. A person serving as a member of the South Jersey Passenger 39 Advisory Committee shall not be eligible to simultaneously serve as a member of the North Jersey Passenger Advisory Committee. 40 41 42 4. (New section) a. There is hereby established the South 43 Jersey Passenger Advisory Committee within the New Jersey 44 Transit Corporation for the purpose of providing advice, input, and 45 guidance to the corporation's board of directors from customers of 46 the corporation who reside in South Jersey.

1 b. The committee shall: 2 (1) Provide advice, input, and guidance to the New Jersey 3 Transit Corporation board of directors on issues affecting the 4 corporation and customers of the corporation, particularly those 5 issues that affect services provided in the southern part of the State; (2) Review proposals to be considered before the corporation's 6 7 board of directors concerning fare increases, curtailment of 8 services, and expansion of services; and 9 (3) Review items listed on the agenda for meetings of the corporation's board of directors that would increase fares, curtail 10 services, or expand services and provide written feedback to the 11 12 board prior to the board meeting concerning those agenda items. 13 c. A member of the committee shall be required to: 14 (1) reside in one of the following counties: Atlantic, Burlington, 15 Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, or 16 Salem; 17 (2) be a regular corporation motorbus regular route service rider 18 or a regular corporation rail passenger service or light rail service 19 rider; and 20 (3) primarily use corporation motorbus regular route service, rail passenger service, or light rail service in the southern part of the 21 22 State. 23 d. The committee shall consist of 10 voting members, who 24 shall serve a term of four years and without compensation, to be 25 appointed as follows: 26 (1) two members to be appointed by the board members of the 27 Delaware Valley Regional Planning Commission from New Jersey; 28 (2) one member to be appointed by the Governor; 29 (3) one member to be appointed by the Speaker of the General 30 Assembly; 31 (4) one member to be appointed by the President of the Senate; 32 (5) one member to be appointed by the Minority Leader of the 33 General Assembly; 34 (6) one member to be appointed by the Minority Leader of the 35 Senate: 36 (7) one member to be appointed by the board of the South 37 Jersey Transportation Planning Organization; 38 (8) one member to be appointed by a nonprofit transportation 39 management association, which shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, 40 41 that provides transportation-related services in the southern portion 42 of the State; and 43 (9) one member to be appointed by a nonprofit entity, which 44 shall be selected jointly by the Speaker of the General Assembly 45 and the President of the Senate, that serves as a consumer rail 46 passenger organization in the State. The powers of the committee shall be vested in the members 47 e. of the committee and six members shall constitute a quorum at any 48

meeting thereof. Actions may be taken and motions and resolutions 1 2 adopted by the committee at any meeting thereof by the affirmative 3 vote of six members. The seat of any member who fails to maintain 4 the requirements established in subsection c. of this section shall be 5 deemed vacant. A vacancy in the membership of the committee shall not impair the right of a quorum to exercise all rights and 6 7 perform all duties of the committee. Any vacancy in the 8 membership of the committee shall be filled in the same manner as 9 the original appointment and for the remainder of the unexpired 10 term. 11 f. The committee shall elect from among its members a 12 chairperson and vice chairperson. The chairperson shall preside over meetings of the committee. In the absence of the chairperson, 13 14 the vice chairperson shall preside over meetings of the committee. 15 The chairperson shall have the responsibility of scheduling and 16 convening all meetings of the committee. The committee shall 17 designate an individual to serve as secretary to the committee who 18 need not be a member of the committee. 19 g. A person serving as a member of the North Jersey Passenger 20 Advisory Committee shall not be eligible to simultaneously serve as a member of the South Jersey Passenger Advisory Committee. 21 22 23 5. Section 5 of P.L.1979, c.150 (C.27:25-5) is amended to read 24 as follows: 25 5. In addition to the powers and duties conferred upon it 26 elsewhere in this act, the corporation may do all acts necessary and reasonably incident to carrying out the objectives of this act, 27 28 including but not in limitation thereof the following: 29 a. Sue and be sued; 30 b. Have an official seal and alter the same at pleasure; Make and alter bylaws for its organization and internal 31 c. 32 management and for the conduct of its affairs and business; 33 d. Maintain an office at such place or places within the State as 34 it may determine; 35 Adopt, amend and repeal such rules and regulations as it e. 36 may deem necessary to effectuate the purposes of this act, which 37 shall have the force and effect of law; it shall publish the same and 38 file them in accordance with the "Administrative Procedure Act," 39 P.L.1968, c.410 (C.52:14B-1 et seq.) with the Director of the Office 40 of Administrative Law; 41 f. Call to its assistance and avail itself of the service of such 42 employees of any federal, State, county or municipal department or 43 agency as it may require and as may be available to it for said 44 purpose; 45 Apply for, accept and expend money from any federal, State, g. 46 county or municipal agency or instrumentality and from any private 47 source; comply with federal statutes, rules and regulations, and qualify for and receive all forms of financial assistance available 48

1 under federal law to assure the continuance of, or for the support or

2 improvement of public transportation and as may be necessary for

3 that purpose to enter into agreements, including federally required

4 labor protective agreements;

5 h. Plan, design, construct, equip, operate, improve and 6 maintain, either directly or by contract with any public or private 7 entity, public transportation services, capital equipment and 8 facilities or any parts or functions thereof, and other transportation 9 projects, or any parts or functions thereof, which may be funded 10 under section 3 of the federal Urban Mass Transportation Act of 11 1964, Pub.L.88-365 (49 U.S.C. s.1602), or any successor or 12 additional federal act having substantially the same or similar purposes or functions; the operation of the facilities of the 13 14 corporation, by the corporation or any public or private entity, may 15 include appropriate and reasonable limitations on competition in 16 order that maximum service may be provided most efficiently to the 17 public;

i. Apply for and accept, from appropriate regulatory bodies,authority to operate public transportation services where necessary;

j. Purchase, lease as lessee, or otherwise acquire, own, hold,
improve, use and otherwise deal in and with real or personal
property, or any interest therein, from any public or private entity,
wherever situated;

24 k. Lease as lessor, sell or otherwise dispose of on terms which 25 the corporation may prescribe, real and personal property, including 26 tangible or intangible property and consumable goods, or any 27 interest therein, to any public or private entity, in the exercise of its 28 powers and the performance of its duties under this act. In order to 29 provide or encourage adequate and efficient public transportation 30 service, the corporation may lease or otherwise permit the use or 31 occupancy of property without cost or at a nominal rental;

Restrict the rights of persons to enter upon or construct any
 works in or upon any property owned or leased by the corporation,
 except under such terms as the corporation may prescribe; perform
 or contract for the performance of all acts necessary for the
 management, maintenance and repair of real or personal property
 leased or otherwise used or occupied pursuant to this act;

38 m. Establish one or more operating divisions as deemed 39 necessary. Upon the establishment of an operating division, there 40 shall be established a geographically coincident advisory committee 41 to be appointed by the Governor with the advice and consent of the 42 Senate. The committee shall consist of county and municipal 43 government representatives and concerned citizens, in the number 44 and for such terms as may be fixed by the corporation, and shall 45 advise the corporation as to the public transportation service 46 provided in the operating division. At least two members of each 47 advisory committee shall be public transportation riders, including 48 but not limited to urban transit users and suburban commuters as

1 appropriate <u>Each operating division shall solicit advice and</u> 2 feedback from the North Jersey Passenger Advisory Committee 3 established pursuant to section 3 of P.L., c. (C. ) (pending 4 before the Legislature as this bill) and the South Jersey Passenger 5 Advisory Committee established pursuant to section 4 of P.L. 6 c. (C. ) (pending before the Legislature as this bill), as 7 appropriate. One public member from the board of the corporation 8 shall serve as a liaison to each advisory committee; 9 n. Set and collect fares and determine levels of service for 10 service provided by the corporation either directly or by contract 11 including, but not limited to, such reduced fare programs as deemed 12 appropriate by the corporation; revenues derived from such service 13 may be collected by the corporation and shall be available to the 14 corporation for use in furtherance of any of the purposes of this act; 15 o. Set and collect rentals, fees, charges or other payments from 16 the lease, use, occupancy or disposition of properties owned or 17 leased by the corporation; such revenues shall be available to the 18 corporation for use in furtherance of any of the purposes of this act; 19 p. Deposit corporate revenues in interest bearing accounts or in 20 the State of New Jersey Cash Management Fund established 21 pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4); 22 q. Delegate to subordinate officers of the corporation such 23 powers and duties as the corporation shall deem necessary and 24 proper to carry out the purposes of this act; 25 Procure and enter into contracts for any type of insurance r. 26 and indemnify against loss or damage to property from any cause, 27 including loss of use and occupancy, against death or injury of any person, against employees' liability, against any act of any member, 28 29 officer, employee or servant of the corporation, whether part-time, 30 full-time, compensated or noncompensated, in the performance of 31 the duties of his office or employment or any other insurable risk. 32 In addition, the corporation may carry its own liability insurance 33 and may also establish and utilize a wholly-owned insurance 34 subsidiary or captive provided the subsidiary or captive is 35 domiciled in the United States in a state which is accredited by the 36 National Association of Insurance Commissioners and which 37 licenses and regulates wholly-owned insurance subsidiaries or 38 captives; 39 s. Promote the use of public transportation services, coordinate 40 ticket sales and passenger information and sell, lease or otherwise 41 contract for advertising in or on the equipment or facilities of the 42 corporation; 43 Adopt and maintain employee benefit programs for t. 44 employees of the corporation including, but not limited to, pension, 45 deferred compensation, medical disability, and death benefits, and which programs may utilize insurance contracts, trust funds, and 46 47 any other appropriate means of providing the stipulated benefits,

and may involve new plans or the continuation of plans previously
 established by entities acquired by the corporation;

3 u. Own, control, vote, and exercise any and all other rights 4 incidental to the ownership of any equity, membership interest, or 5 any shares of the capital stock of any incorporated entity acquired, 6 formed, incorporated, or established by law by the corporation pursuant to the powers granted by this act. Any such corporate 7 8 entity may be utilized in order to enable the corporation to 9 participate with other private or public entities in any transaction, 10 memorandum of understanding, undertaking, or arrangement that 11 the corporation would have the power to conduct by itself, whether 12 or not such participation involves sharing or delegation of control 13 with or to other public or private entities regarding the ownership, 14 operation, control, and management of services, equipment, or 15 facilities. For purposes of this subsection, "corporate entity" means 16 any business entity, including but not limited to, any corporation, 17 limited liability company, joint venture, limited partnership, general 18 partnership, association of any kind, or collaborative arrangement 19 that may be jointly owned by the corporation and any other public 20 or private entities that provide public transportation services;

v. Enter into any and all agreements or contracts, execute any
and all instruments, and do and perform any and all acts or things
necessary, convenient or desirable for the purposes of the
corporation, or to carry out any power expressly or implicitly given
in this act;

26 w. Notwithstanding the provisions of section 17 of P.L.1979, 27 c.150 (C.27:25-17) or any other law to the contrary, (1) issue 28 operating grant anticipation notes which shall be secured and retired 29 from operating assistance grants authorized under section 9 of the 30 federal Urban Mass Transportation Act of 1964, Pub.L.88-365 (49 31 U.S.C. s.1602), or any successor or additional federal act having 32 substantially the same or similar purposes or functions and (2) issue 33 capital grant anticipation notes which shall be secured and retired 34 from capital assistance grants authorized under section 3 or section 35 9 of the federal Urban Mass Transportation Act of 1964, Pub.L.88-36 365 (49 U.S.C. s.1602), or any successor or additional federal act 37 having substantially the same or similar purposes or functions. As 38 used in this subsection, "operating grant anticipation notes" or 39 "capital grant anticipation notes" (hereinafter referred to as "notes") 40 means credit obligations issued in anticipation of these grants. The 41 notes shall be authorized by a resolution or resolutions of the 42 corporation, and may be issued in one or more series and shall bear 43 the date, or dates, bear interest at the rate or rates of interest per 44 annum, be in the denomination or denominations, be in the form, 45 carry the conversion or registration privileges, have the rank or 46 priority, be executed in such manner as the resolution or resolutions 47 require. The notes may be sold at public or private sale at the price 48 or prices and in the manner that the corporation determines. The

1 notes of the corporation, the sale or transfer thereof, and the income 2 derived therefrom by the purchasers of the notes, shall, at all times, 3 be free from taxation for State or local purposes, under any law of 4 the State or any political subdivision thereof. Notes may be issued 5 under the provisions of P.L.1979, c.150 (C.27:25-1 et seq.) without 6 obtaining the consent of any department, division, commission, 7 board, bureau or agency of the State, and without any other 8 proceedings, conditions, or things which are specifically required 9 by P.L.1979, c.150 (C.27:25-1 et seq.). The notes issued pursuant 10 to P.L.1979, c.150 (C.27:25-1 et seq.) shall not in any way create or 11 constitute any indebtedness, liability or obligation of the State or of 12 any political subdivision thereof or of the corporation, except as 13 provided herein.

14 The notes shall be payable solely from (1) note proceeds, to the 15 extent not disbursed to the corporation, (2) grant payments if, as, 16 and when received from the federal government, and (3) investment 17 earnings on note proceeds, to the extent not disbursed to the 18 corporation. Each note shall contain on its face a statement to the 19 effect that the corporation is obligated to pay the principal thereof 20 or the interest thereon only from these grants to the corporation and from the proceeds of the notes and investment earnings on the 21 22 proceeds of the notes, to the extent not disbursed to the corporation, 23 and that neither the faith and credit nor the taxing power of the 24 State or of any political subdivision thereof or of the corporation is 25 pledged to the payment of the principal and interest on these notes. 26 Neither the members of the corporation's board nor any person 27 executing the transactions are personally liable on those notes nor 28 are they otherwise liable for their actions; and

x. Enter into agreements with a public or private entity or
consortia thereof to provide for the development of demonstration
projects through the use of public-private partnerships pursuant to
sections 1 through 9 of P.L.1997, c.136 (C.27:1D-1 through
C.27:1D-9).

34 (cf: P.L.2004, c.1, s.1)

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36 6. Section 8 of P.L.1979, c.150 (C.27:25-8) is amended to read
37 as follows:

8. a. The corporation or any subsidiary thereof shall not be considered a public utility as defined in R.S.48:2-13, and except with regard to subsection c. of this section, subsection b. of R.S.48:3-38, section 2 of P.L.1989, c.291 (C.27:25-15.1), and R.S.48:12-152, the provisions of Title 48 of the Revised Statutes shall not apply to the corporation or any subsidiary thereof.

44 b. The authority hereby given to the corporation pursuant to 45 section 6 of P.L.1979, c.150 (C.27:25-6) with respect to fares and 46 service, shall be exercised without regard or reference to the 47 jurisdiction formerly vested in the Department of Transportation 48 regarding rates and rate schedules under R.S.48:2-21;

discontinuance, curtailment, or abandonment of service under 1 2 R.S.48:2-24; and the issuance of a certificate of public convenience 3 and necessity under R.S.48:4-3, and transferred to the New Jersey 4 Motor Vehicle Commission by P.L.2003, c.13 (C.39:2A-1 et al.). 5 The New Jersey Motor Vehicle Commission shall resume jurisdiction over service and fares upon the termination and 6 7 discontinuance of a contractual relationship between the corporation 8 and a private or public entity relating to the provision of public 9 transportation services operated under the authority of certificates 10 of public convenience and necessity previously issued by the New 11 Jersey Motor Vehicle Commission or its predecessors; provided, 12 however, that a private entity shall not be required to restore any 13 service discontinued or any fare changed during the existence of a 14 contractual relationship with the corporation, unless the New Jersey 15 Motor Vehicle Commission shall determine, after notice and 16 hearing, that the service or fare is required by public convenience 17 and necessity.

18 c. Notwithstanding any other provisions of P.L.1979, c.150 19 (C.27:25-1 et seq.), all vehicles used by any public or private entity 20 pursuant to contract authorized by P.L.1979, c.150 (C.27:25-1 et seq.), and all vehicles operated by the corporation directly, shall be 21 22 subject to the jurisdiction of the department with respect to 23 maintenance, specifications, and safety to the same extent that 24 jurisdiction is conferred upon the department by Title 48 of the 25 **Revised Statutes.** 

26 d. (1) Before implementing [any fare increase for any 27 motorbus regular route or rail passenger services, or any ] the 28 substantial curtailment or abandonment of [those] motorbus regular 29 route or rail passenger services, the corporation shall hold **[**a public 30 hearing in the area affected during evening hours, except that the 31 corporation shall not be required to hold a public hearing for a 32 change in service that does not: (1) increase fares; (2) eliminate a 33 current motorbus regular route or any rail passenger service; or (3) 34 change the time of a motorbus regular route or rail passenger 35 service by more than two hours from the corporation's currently 36 adopted schedule or timetable, so long as these services are 37 provided at least three times daily, excluding holidays ] at least two 38 public hearings in the affected counties, within one-half mile of the 39 route and, to the extent practicable, near each terminus of the route. 40 At least one of the two hearings shall take place on a State working 41 day. Each public hearing shall be attended by at least two members of the corporation's board of directors. Each public hearing in an 42 43 affected county shall consist of two sessions, the first of which shall 44 be for at least two hours in the afternoon between 2:00 p.m. and 45 6:00 p.m. and the second of which shall take place in the evening in 46 the same place and on the same day for at least two hours between 47 6:00 p.m. and 10:00 p.m.

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1 (2) Before implementing any fare increase for any motorbus 2 regular route or rail passenger services, at least ten public hearings 3 shall be held and shall be distributed geographically throughout the 4 State. Not more than one hearing shall take place in each county, 5 and each hearing shall be located within one-quarter mile of both a 6 rail passenger service line and a motorbus regular route. At least 7 half of the hearings shall take place on State working days. Each 8 public hearing shall be attended by at least two members of the 9 corporation's board of directors. Each public hearing in an affected 10 county shall consist of two sessions, the first of which shall be for 11 at least two hours in the afternoon between 2:00 p.m. and 6:00 p.m. 12 and the second of which shall take place in the evening in the same 13 place and on the same day for at least two hours between 6:00 p.m. 14 and 10:00 p.m. 15 [Notice] For the hearings required under paragraphs (1) and (2) 16 of this subsection, notice of the hearing shall be given by the 17 corporation at least 15 days prior to the hearing to the governing 18 body of each county whose residents will be affected and to the 19 clerk of each municipality in the county or counties whose residents 20 will be affected; the notice shall also be posted at least 15 days prior 21 to the hearing in prominent places on the railroad cars and buses 22 serving the routes to be affected. In addition to the public hearing, 23 the corporation shall post, in prominent places on the railroad cars 24 and buses serving the routes to be affected, a postal mailing address 25 and electronic mailing address where members of the public may 26 provide written comments to the corporation regarding the proposed 27 fare increase or substantial curtailment or abandonment of service. 28 The corporation shall prepare and publish a written response 29 concerning any issue or concern raised by a member of the public at 30 any public hearing or in any written comment provided pursuant to 31 this subsection. 32 e. Notice of its intent to discontinue, substantially curtail, or 33 abandon any motorbus regular route service or rail passenger 34 service shall be given by the corporation to the governing body of 35 each county whose residents will be affected and to the clerk of 36 each municipality in the county or counties whose residents will be 37 affected at least 45 days prior to implementation of the change in 38 service. 39 f. For the purposes of this section, "substantial curtailment" 40 and "substantially curtail" shall include, but need not be limited to: 41 the elimination of a motorbus regular route, scheduled trip, or 42 scheduled stop along a motorbus regular route or of a rail passenger 43 service line, scheduled trip, or scheduled stop along a rail passenger 44 service line; a reduction of 30 minutes or more in the beginning or 45 end of service for the corporation's adopted schedule or timetable 46 for a scheduled stop along a motorbus regular route or rail 47 passenger service line; and any change to a motorbus regular route

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1 or rail passenger service which may increase barriers to 2 accessibility for a person with disabilities. 3 (cf: P.L.2016, c.52, s.1) 4 7. (New section) a. The State Auditor shall conduct audits of 5 6 the corporation, which shall: 7 (1) occur at least once every 72 months in a manner that is 8 consistent with the Government Auditing Standards for audits 9 utilized by the United States Government Accountability Office or 10 its successor, the first of which shall be completed within 12 months of the effective date of P.L. 11 , c. (C. ) (pending 12 before the Legislature as this bill); 13 (2) to the extent practicable, not duplicate the scope of work of 14 the annual audit required to be made of the corporation's financial 15 statements pursuant to subsection d. of section 20 of P.L.1979, 16 c.150 (C.27:25-20); and 17 (3) focus on a specific area of the corporation's operations, as 18 determined by the State Auditor. 19 b. (1) At least once every five years, the corporation shall hire 20 an independent firm to: conduct a study on the financial management practices and budget reporting practices of mass transit 21 22 agencies throughout the country; and prepare a report with findings 23 regarding the best practices for financial management and budget 24 reporting by mass transit agencies and a comparison of those best 25 practices with the practices and policies of the corporation. 26 (2) The first such report shall be issued within 24 months of the 27 effective date of P.L. , c. (C. ) (pending before the Legislature as this bill). Each report shall be submitted to the 28 29 Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-30 19.1), to the Legislature. 31 (3) The corporation shall adopt any best practices included in 32 the report within six months of the issuance of any report issued 33 pursuant to subsection b. of this section. Upon the affirmative vote 34 of seven members of the board of directors, the corporation may opt 35 not to adopt individual policies or practices that are in line with the 36 best practices of mass transit agencies throughout the country. If 37 the corporation exercises this option, the corporation shall provide a 38 detailed explanation of why adoption of that policy or practice is 39 not in the best interest of the corporation. 40 41 8. (New section) a. The corporation, at the request of the 42 chairperson of any standing legislative committee, as approved by 43 the Speaker of the General Assembly or the President of the Senate, 44 as appropriate, shall be required to appear before that committee to 45 present testimony and provide documents on any topic or subject 46 requested by the committee and to respond to any questions by 47 members of the committee.

b. Unless otherwise agreed to by the chairperson of the 1 2 committee, the corporation shall, at a minimum, be represented by 3 the chairperson of the board of directors, the executive director, and 4 the chief financial officer, and any staff deemed necessary by the 5 chairperson of the board, executive director, or chief financial 6 officer to present testimony, provide documents, or respond to 7 questions at any appearance required pursuant to this section. The 8 chairperson of the legislative committee may require the appearance 9 of any officer or employee of the corporation.

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11 9. (New section) a. The corporation shall employ a chief ethics 12 officer who shall be provided staff, equipment, and resources, as the 13 board deems appropriate, in order to investigate allegations and 14 suspicions of unethical conduct or criminal activity within the 15 corporation and to determine whether the corporation is in compliance with applicable State law. The chief ethics officer shall 16 17 operate independently of the executive director and shall report 18 directly to the board of directors. The executive director shall not 19 have any role in hiring, firing, disciplining, or directing the chief 20 ethics officer.

b. The chief ethics officer shall:

(1) be responsible for receiving and conducting preliminary
investigations of all complaints regarding fraud, waste, abuse, and
corruption by board members, officers, and employees of the
corporation or third-parties doing business with the corporation;

(2) be responsible for conducting preliminary investigations, sua
sponte, regarding all suspected fraud, waste, abuse, and corruption
by board members, officers, and employees of the corporation or
third-parties doing business with the corporation;

30 (3) provide reports to the board of directors containing the
31 results and findings of each preliminary investigation conducted
32 pursuant to paragraphs (1) and (2) of this subsection;

(4) where appropriate, as determined by a policy to be adopted
by the board of directors, forward the results and findings of a
preliminary investigation conducted pursuant to paragraphs (1) and
(2) of this subsection to the State Ethics Commission, Office of the
Attorney General, county prosecutor's office, or any other
appropriate agency for further investigation or action; and

39 (5) establish a whistleblower access and assistance program 40 which shall include, but not be limited to: establishing toll-free 41 telephone and facsimile lines available to employees; offering 42 advice regarding employee rights under applicable state and federal 43 laws and advice and options available to all persons; and offering 44 an opportunity for employees to identify concerns regarding any 45 issue at the corporation. 1 10. Section 20 of P.L.1979, c.150 (C.27:25-20) is amended to 2 read as follows:

20. a. The corporation shall, by September 15 of each year, file with the Commissioner of Transportation a report in such format and detail as the Commissioner may require setting forth the actual, operational, capital and financial results of the previous fiscal year, the operational, capital and financial plan for the current fiscal year and a proposed operational, capital and financial plan for the next ensuing fiscal year.

10 b. On or before October 31 of each year, the corporation shall make an annual report of its activities for the preceding fiscal year 11 to the Governor **[**and to the presiding officers and the 12 13 Transportation Committees of both Houses of the Legislature], the 14 President of the Senate, the Speaker of the General Assembly, and 15 the Assembly Transportation and Independent Authorities 16 Committee and the Senate Transportation Committee, or their 17 successor committees. Each such report shall set forth a complete 18 operating and financial statement covering its operations and capital 19 projects during the year. The report shall also include an account of 20 the on-time performance of rail passenger service, including light 21 rail service, operated by, or under contract to, the corporation, 22 including data for each such passenger line. The report shall 23 provide a detailed discussion of the methodology used by the 24 corporation in measuring on-time performance. The report shall include certain personnel information of employees of the 25 corporation, including the average salary, number of employees in 26 27 management positions, and number of employees that are not in 28 management positions in key demographic groups, which shall 29 include, at minimum, race, ethnicity, and gender.

c. All records of minutes, accounts, bills, vouchers, contracts
or other papers connected with or used or filed with the corporation
or with any officer or employee acting [for or in] on its behalf are
hereby declared to be [public] government records and shall be
open to public inspection in accordance with P.L.1963, c.73
(C.47:1A-1 et seq.) and regulations prescribed by the corporation.

d. The corporation shall cause an audit of its books and
accounts to be made at least once each year by certified public
accountants and the cost thereof may be treated as a cost of
operation. The audit shall be filed within 4 months after the close
of the fiscal year of the corporation and a certified duplicate copy
thereof shall be filed with the Division of Budget and Accounting in
the Department of the Treasury.

e. Notwithstanding the provisions of any law to the contrary,
the State Auditor or [his] <u>a</u> legally authorized representative may
examine the accounts and books of the corporation.

46 <u>f. On or before May 1 of each year, the board shall approve</u>
 47 <u>and the corporation shall transmit to the Commissioner of</u>

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Transportation and to the President of the Senate, the Speaker of the 1 2 General Assembly, and the Assembly Transportation and 3 Independent Authorities Committee and the Senate Transportation 4 Committee, or their successor committees, an annual proposed 5 budget recommendation. The budget document shall be a two-year 6 budget which covers the most recent completed fiscal year, 7 estimated results for the fiscal year in progress, a recommendation 8 for the fiscal year to commence, and estimated needs and 9 projections for the following fiscal year. At a minimum, the budget 10 shall provide detailed information in the following areas: 11 (1) An executive summary outlining the highlights of the budget 12 document; 13 (2) A profile describing the history of the corporation and the services it provides; 14 15 (3) An analysis of regional and agency transportation trends, 16 including a detailed ridership analysis; 17 (4) A synopsis of the current corporation business plan; 18 (5) A list of key performance indicators; 19 (6) A statement of current budget year assumptions regarding 20 funding and ridership; 21 (7) A summary of the internal corporation budgeting process 22 and its interaction with the Statewide budgeting process; 23 (8) A description of the current corporation organizational 24 structure; 25 (9) Detailed operating revenue and expense projections for each 26 division within the corporation, with 10 year revenue and expense 27 trends and five year revenue and expense projections; 28 (10) A detailed headcount analysis by department or unit, which 29 includes actual employee count, funded headcount, actual salary 30 and fringe expenses, and recent employment trends; and 31 (11) A summary of the capital program and analysis of current 32 capital projects for which capital funds have already been appropriated, but where the project is not yet complete, which 33 34 includes the years of appropriation, amounts expended, future 35 appropriations required to complete the project, and a brief analysis 36 of project progress. 37 (cf: P.L.2007, c.263, s.1) 38 39 11. R.S.52:14-7 is amended to read as follows: 40 52:14-7. a. Every person holding an office, employment, or 41 position 42 (1) in the Executive, Legislative, or Judicial Branch of this 43 State, or 44 (2) with an authority, board, body, agency, commission, or 45 instrumentality of the State including any State college, university, 46 or other higher educational institution, and, to the extent consistent 47 with law, any interstate agency to which New Jersey is a party, or

1 (3) with a county, municipality, or other political subdivision of 2 the State or an authority, board, body, agency, district, commission,

3 or instrumentality of the county, municipality, or subdivision, or

4 (4) with a school district or an authority, board, body, agency,
5 commission, or instrumentality of the district, shall have his or her
6 principal residence in this State and shall execute such office,
7 employment, or position.

8 This residency requirement shall not apply to any person (a) who 9 is employed on a temporary or per-semester basis as a visiting 10 professor, teacher, lecturer, or researcher by any State college, 11 university, or other higher educational institution, or county or 12 community college, or in a full or part-time position as a member of the faculty, the research staff, or the administrative staff by any 13 14 State college, university, or other higher educational institution, or 15 county or community college, that the college, university, or 16 institution has included in the report required to be filed pursuant to 17 this subsection, or (b) who is employed full-time by the State who 18 serves in an office, employment, or position that requires the person 19 to spend the majority of his or her working hours in a location 20 outside of this State.

21 For the time period between the effective date of P.L.

22 c. (C. ) (pending before the Legislature as this bill) and five 23 years following the effective date of P.L., c. (C.) (pending 24 before the Legislature as this bill), this residency requirement shall 25 not apply to any person who is hired by the New Jersey Transit 26 Corporation as an engineer or mechanic, provided that the 27 corporation is able to demonstrate that it is unable to hire a suitable 28 applicant who resides in this State. A person who is hired during 29 this five-year period shall not be subject to the residency 30 requirement of this subsection while the person continues to hold 31 office, employment, or position without a break in public service of 32 greater than seven days.

33 For the purposes of this subsection, a person may have at most 34 one principal residence, and the state of a person's principal 35 residence means the state (1) where the person spends the majority 36 of his or her nonworking time, and (2) which is most clearly the 37 center of his or her domestic life, and (3) which is designated as his 38 or her legal address and legal residence for voting. The fact that a 39 person is domiciled in this State shall not by itself satisfy the 40 requirement of principal residency hereunder.

A person, regardless of the office, employment, or position, who holds an office, employment, or position in this State on the effective date of P.L.2011, c.70 but does not have his or her principal residence in this State on that effective date shall not be subject to the residency requirement of this subsection while the person continues to hold office, employment, or position without a break in public service of greater than seven days.

1 Any person may request an exemption from the provisions of 2 this subsection on the basis of critical need or hardship from a five-3 member committee hereby established to consider applications for 4 such exemptions. The committee shall be composed of three 5 persons appointed by the Governor, a person appointed by the 6 Speaker of the General Assembly, and a person appointed by the 7 President of the Senate, each of whom shall serve at the pleasure of 8 the person making the appointment and shall have a term not to 9 exceed five years. A vacancy on the committee shall be filled in the 10 same manner as the original appointment was made. The Governor 11 shall make provision to provide such clerical, secretarial and 12 administrative support to the committee as may be necessary for it 13 to conduct its responsibilities pursuant to this subsection.

14 The decision on whether to approve an application from any 15 person shall be made by a majority vote of the members of the 16 committee, and those voting in the affirmative shall so sign the 17 approved application. If the committee fails to act on an application 18 within 30 days after the receipt thereof, no exemption shall be 19 granted and the residency requirement of this subsection shall be 20 operative. The head of a principal department of the Executive 21 Branch of the State government, a Justice of the Supreme Court, 22 judge of the Superior Court and judge of any inferior court 23 established under the laws of this State shall not be eligible to 24 request from the committee an exemption from the provisions of 25 this subsection.

26 The exemption provided in this subsection for certain persons 27 employed by a State college, university, or other higher educational 28 institution, or a county or community college, other than those 29 employed on a temporary or per-semester basis as a visiting 30 professor, teacher, lecturer, or researcher, shall apply only to those 31 persons holding positions that the college, university, or institution 32 has included in a report of those full or part-time positions as a 33 member of the faculty, the research staff, or the administrative staff 34 requiring special expertise or extraordinary qualifications in an 35 academic, scientific, technical, professional, or medical field or in 36 administration, that, if not exempt from the residency requirement, 37 would seriously impede the ability of the college, university, or 38 institution to compete successfully with similar colleges, 39 universities, or institutions in other states. The report shall be 40 compiled annually and shall also contain the reasons why the 41 positions were selected for inclusion in the report. The report shall 42 be compiled and filed within 60 days following the effective date of 43 P.L.2011, c.70. The report shall be reviewed, revised as necessary, 44 and filed by January 1 of each year thereafter. Each report shall be 45 filed with the Governor and, pursuant to section 2 of P.L.1991, 46 c.164 (C.52:14-19.1), with the Legislature, and a report may be 47 revised at any time by filing an amendment to the report with the 48 Governor and Legislature.

As used in this section, "school district" means any local or regional school district established pursuant to chapter 8 or chapter 3 13 of Title 18A of the New Jersey Statutes and any jointure commission, county vocational school, county special services district, educational services commission, educational research and demonstration center, environmental education center, and educational information and resource center.

b. If any person holding any office, employment, or other
position in this State shall attempt to let, farm out or transfer such
office, employment, or position or any part thereof to any person,
he shall forfeit the sum of fifteen hundred dollars (\$1,500.00), to be
recovered with costs by any person who shall sue for the same, onehalf to the prosecutor and the other half to the treasurer for the use
of the State.

c. No person shall be appointed to or hold any position in this State who has not the requisite qualifications for personally performing the duties of such position in cases where scientific engineering skill is necessary to the performance of the duties thereof.

d. Any person holding or attempting to hold an office, 20 employment, or position in violation of this section shall be 21 22 considered as illegally holding or attempting to hold the same; 23 provided that a person holding an office, employment, or position in 24 this State shall have one year from the time of taking the office, 25 employment, or position to satisfy the requirement of principal 26 residency, and if thereafter such person fails to satisfy the 27 requirement of principal residency as defined herein with respect to 28 any 365-day period, that person shall be deemed unqualified for 29 holding the office, employment, or position. The Superior Court 30 shall, in a civil action in lieu of prerogative writ, give judgment of 31 ouster against such person, upon the complaint of any officer or 32 citizen of the State, provided that any such complaint shall be 33 brought within one year of the alleged 365-day period of failure to 34 have his or her principal residence in this State.

35 (cf: P.L.2011, c.70, s.2)

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37 12. R.S.52:24-4 is amended to read as follows:

38 52:24-4. It shall be the duty of the State Auditor to conduct 39 post-audits of all transactions and accounts kept by or for all departments, offices and agencies of the State Government, to 40 41 report to the Legislature or to any committee thereof and to the 42 Governor, and to the Executive Director of the Office of Legislative 43 Services, as provided by this chapter and as shall be required by 44 law, and to perform such other similar or related duties as shall, 45 from time to time, be required [of him] by law.

46 The State Auditor shall personally or by any [of his] duly
47 authorized assistants, or by contract with independent public
48 accountant firms, examine and post-audit all the accounts, reports

1 and statements and make independent verifications of all assets,

liabilities, revenues and expenditures of the State, its departments,

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3 institutions, boards, commissions, officers, and any and all other

4 State agencies, now in existence or hereafter created, hereinafter in
5 this chapter called "accounting agencies."

The State Auditor shall conduct, at the direction of the 6 7 Legislative Services Commission or of the presiding officer of 8 either house of the Legislature or on the State Auditor's own 9 initiative, a performance review audit of any program of any 10 accounting agency, any independent authority, or any public entity or grantee that receives State funds, in a manner that is consistent 11 12 with the Government Auditing Standards for performance audits 13 utilized by the United States Government Accountability Office or 14 its successor.

When the State Auditor conducts any audit or performance review audit, the accounting agency, or authority, entity or grantee, shall respond in writing to each item in the State Auditor's report and the State Auditor, at an appropriate time determined by [him] <u>the State Auditor</u>, shall conduct a post-audit review of the accounting agency's, or authority's, entity's, or grantee's, compliance with the State Auditor's recommendations.

22 The officers and employees of each accounting agency, or 23 authority, entity, or grantee, shall assist the State Auditor, when and 24 as required by [him] the State Auditor, and provide the State 25 Auditor with prompt access to all records necessary for the State 26 Auditor to perform [his] the duties of the State Auditor, 27 notwithstanding any statutory or regulatory requirements of 28 confidentiality with regard to the records, for the purpose of 29 carrying out the provisions of this chapter. The State Auditor shall 30 report the failure of any accounting agency, or authority, entity, or 31 grantee, to provide prompt access to any relevant record to the 32 presiding officer of each house of the Legislature. The State 33 Auditor shall not disclose a confidential record provided by an 34 accounting agency, or authority, entity, or grantee, except as may be 35 necessary for the State Auditor to fulfill [his] any constitutional or 36 statutory responsibilities. Working papers prepared by the State 37 Auditor shall be confidential and shall not be considered 38 government records under P.L.1963, c.73 (C.47:1A-1 et seq.).

39 <u>The State Auditor shall conduct audits of the New Jersey Transit</u>
40 <u>Corporation in accordance with the requirements of subsection a. of</u>
41 <u>section 7 of P.L.</u>, c. (C.) (pending before the Legislature
42 <u>as this bill).</u>

Notwithstanding any law to the contrary, post-audits and
performance review audits shall be conducted within the limits of
the resources and personnel available to the State Auditor. If
resources and personnel are insufficient to conduct all such required
post-audits and performance review audits, the State Auditor may

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prioritize certain audits and forgo others upon notice to the
 Governor and the presiding officer of each house of the Legislature.
 (cf: P.L.2006, c.82, s.1)

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5 13. (New section) a. All members of the New Jersey Transit Corporation board of directors appointed pursuant to section 4 of 6 7 P.L.1979, c.150 (C.27:25-4) shall be appointed within 30 days of 8 the effective date of P.L., c. ) (pending before the (C. 9 Legislature as this bill), provided that any member serving on the board as of the effective date of P.L., c. 10 (C. ) (pending before the Legislature as this bill) whose term has not yet expired 11 12 may continue to serve until the expiration of that member's term.

b. Any vacancy in the membership of the board on the effective
date of P.L., c. (C.) (pending before the Legislature as this
bill) shall be filled in accordance with the following priority:

16 (1) members appointed upon the recommendation of the Senate17 President and the Speaker of the General Assembly;

(2) the member appointed upon the recommendation of theNorth Jersey Transportation Planning Authority;

20 (3) the member appointed upon the recommendation of the21 Delaware Valley Regional Planning Commission;

(4) the member appointed upon the recommendation of the Tri-State Transportation Campaign;

(5) the member appointed by the Governor who is required to
have experience as a regular corporation motorbus regular route
service rider or as a regular corporation rail passenger service or
light rail service rider; and

(6) the members appointed by the Governor who are required to
have a professional background in passenger rail service, freight rail
management, transportation capital planning, transportation and
public transportation capital construction, federal transportation
policy, State transportation policy, human resources management,
or transportation capital finance.

c. The members appointed upon the recommendation of the
Tri-State Transportation Campaign, the Delaware Valley Regional
Planning Commission, and the North Jersey Transportation
Planning Authority shall serve initial terms of three years.

d. The members appointed upon the recommendation of the
Senate President and the Speaker of the General Assembly shall
serve initial terms of two years.

41 The member appointed by the Governor who is required to e. 42 have experience as a regular corporation motorbus regular route 43 service rider or as a regular corporation rail passenger service or 44 light rail service rider and the members appointed by the Governor 45 who are required to have a professional background in passenger 46 rail service, freight rail management, transportation capital 47 transportation and public planning, transportation capital 48 construction, federal transportation policy, State transportation

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policy, human resources management, or transportation capital 1 2 finance shall serve initial terms of one year. 3 4 14. This act shall take effect immediately. 5 6 7 **STATEMENT** 8 9 This bill provides governance, oversight, and accountability 10 reforms at the New Jersey Transit Corporation (NJ Transit). The bill establishes four new positions on the board, and 11 12 restructures the existing board so that all public members are 13 required to either have experience as regular public transportation 14 riders or have expertise in human resources or certain transportation 15 topics. The board goes from four public members chosen by the 16 Governor to eight public members chosen by the governor, with 17 five of those members being chosen upon the recommendation of 18 the North Jersey Transportation Planning Authority, the Delaware 19 Valley Regional Planning Commission, the Tri-State Transportation Campaign, the Senate President, and the Speaker of the General 20 21 Assembly respectively. The bill prohibits a board member from 22 serving for more than 90 days beyond the expiration of that board 23 member's term unless reappointed to the board. The bill also 24 prohibits anyone from serving on the board if that person has made 25 a political contribution in an amount or manner that would create 26 the appearance of impropriety and requires board members to 27 annually disclose political contributions to the board and the chief 28 ethics officer. The bill requires that the board hold a minimum of 29 10 public board meetings per year. 30 The bill imposes new statutory duties on the board of directors, 31 including: executing direct oversight of NJ Transit's management 32 team in the effective and ethical management of NJ Transit; 33 monitoring the implementation of fundamental financial and 34 management controls and operational decisions of NJ Transit; 35 establishing certain personnel policies; approving quarterly 36 schedule changes; adopting guidelines for when it is appropriate for 37 the chief ethics officer to forward the results of preliminary 38 investigations to the appropriate authorities; and adopting a code of 39 ethics. The bill provides that the board members are to perform 40 their duties in good faith and with the appropriate degree of 41 diligence, care, and skill and to apply independent judgment in the 42 best interest of NJ Transit, its mission, and the public. The bill 43 requires board members to take and subscribe an oath of office and 44 to execute an acknowledgement that recognizes the duties and 45 obligations of the board member. The bill establishes an employee 46 relations committee and includes expands the audit committee to 47 include finance.

1 The bill establishes the North Jersey Passenger Advisory 2 Committee and the South Jersey Passenger Advisory Committee, 3 within NJ Transit, for the purpose of providing advice, input, and 4 guidance to the corporation's board of directors. The committees 5 are modeled, in part, on existing advisory committees within NJ 6 Transit.

7 The bill requires the State Auditor to perform audits of NJ 8 Transit every six years, which are to focus on specific areas to be 9 determined by the State Auditor. The bill also requires NJ Transit 10 to hire an independent firm to conduct a study at least once every 11 five years on the financial management practices and budget 12 reporting practices of mass transit agencies throughout the country 13 and to prepare and issue a report on its findings. Following the 14 issuance of the report, NJ Transit is required to adopt financial 15 management and budget reporting policies and practices that are in 16 line with the best practices of mass transit agencies throughout the 17 country. Upon the affirmative vote of seven members of the board 18 of directors, NJ Transit may opt not to adopt individual policies or 19 practices that are in line with the best practices of mass transit 20 agencies throughout the country.

21 The bill requires that NJ Transit hold at least two public hearings 22 in the counties affected, within one-half mile of the route and, to the 23 extent practicable, near each terminus of the route before 24 implementing any substantial curtailment or abandonment of 25 service, and at least 10 public hearings in separate counties at 26 locations within a quarter mile of both a rail line and bus route 27 before implementing any fare changes. Each public hearing is 28 required to consist of an afternoon and evening session, where each 29 session lasts at least two hours and the sessions are in the same 30 place and on the same day. At least half of the public hearings are 31 required to be held on a State working day. At least two members 32 of NJ Transit's board of directors are required to be in attendance at 33 each public hearing. In addition to the public hearing requirements, 34 NJ Transit is required to provide a postal mailing address and 35 electronic mailing address where members of the public may 36 provide written comments regarding the proposed fare increase or 37 substantial curtailment or abandonment of service. NJ Transit is 38 required to prepare and publish a written response concerning any 39 issue or concern raised by a member of the public at any public 40 hearing or in any written comment. NJ Transit is required to 41 provide notice of its intent to discontinue, substantially curtail, or 42 abandon service to each county and municipality whose residents "Substantial curtailment" and "substantially 43 will be affected. 44 curtail" is defined to include, but not be limited to: the elimination 45 of a motorbus regular route, scheduled trip, or scheduled stop along 46 a motorbus regular route or of a rail passenger service line, 47 scheduled trip, or scheduled stop along a rail passenger service line; 48 a reduction of 30 minutes or more in the beginning or end of service

for the corporation's adopted schedule or timetable for a scheduled
stop along a motorbus regular route or rail passenger service line;
and any change to a motorbus regular route or rail passenger service
which may increase barriers to accessibility for a person with
disabilities.

6 The bill requires NJ Transit, at the request of the chairperson of 7 any standing legislative committee, as approved by the presiding 8 officer, to appear before that committee to present testimony and 9 provide documents on any topic or subject requested by the 10 committee and to respond to any questions by members of the 11 committee.

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or criminal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

18 The bill requires NJ Transit to report information to the 19 Governor and the Legislature regarding its employees, including the 20 average salary, number of employees in management positions, and 21 number of employees that are not in management positions in key 22 demographic groups, which are to include, at minimum, race, 23 ethnicity, and gender.

24 The bill requires NJ Transit to utilize multi-year budget 25 documents that cover the most recent completed fiscal year, the 26 estimated results for the fiscal year in progress, a recommendation 27 for the fiscal year to commence, and estimated needs and 28 projections for the following fiscal year and to provide those 29 documents to the Commissioner of Transportation, Senate 30 President, Speaker of the General Assembly, and the chairpersons of the Assembly Transportation and Independent Authorities 31 32 Committee and the Senate Transportation Committee. The budget 33 documents are required to provide detailed information on several 34 key areas listed in the bill.

The bill expands the powers of NJ Transit to partner with other public and private entities in forming corporate entities that provide public transportation services. This expanded power will enable NJ Transit to enter into formal partnerships with other transit agencies for the operations of major transportation hubs.

40 The bill provides that any person newly hired by NJ Transit 41 within five years of the effective date of this bill as an engineer or 42 mechanic is exempt from the residency requirement established in 43 N.J.S.A.52:14-7, if NJ Transit demonstrates that it is unable to hire 44 a suitably qualified in-State candidate.

# ASSEMBLY APPROPRIATIONS COMMITTEE

# STATEMENT TO

# [Second Reprint] SENATE, No. 630

with committee amendments

# STATE OF NEW JERSEY

# DATED: DECEMBER 10, 2018

The Assembly Appropriations Committee reports favorably Senate Bill No. 630, with committee amendments.

As amended, this bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation (NJ Transit).

# **Board Composition**

The bill establishes five new positions on NJ Transit's board of directors (board), and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources, real estate investment or development, or certain transportation topics. In order to be considered to have experience as a regular public transportation rider, a member is required to have been a public transportation rider in three of the five years preceding the member's appointment or reappointment to the board.

The composition of the board is increased by the bill, from four public members chosen by the Governor to eight public members chosen by the Governor. Four of the eight members are to be chosen upon the recommendation of the North Jersey Transportation Planning Authority, the New Jersey members of the Delaware Valley Regional Planning Commission, the President of the Senate, and the Speaker of the General Assembly, respectively. The bill provides for the appointment and initial terms of office for certain board members. The bill adds a labor organization member to the board, bringing the number of labor organization members to two. The bill requires that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing the plurality of the employees of NJ Transit involved in motorbus operations and that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing a plurality of the employees of NJ Transit involved in rail operations.

Upon enactment of the bill, new members of the board are required to be appointed within 90 days of the bill's effective date.

## Chief Ethics Officer

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or illegal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

# **Board Meetings**

The bill requires that the board hold a minimum of 10 public board meetings per year. The bill provides that the agenda of a board meeting, be provided to the public at least five calendar days prior to the meeting and that one-half of board meetings be held in the evening after 6:00 p.m. The bill requires each notice of a board meeting, board agenda, and the minutes of each board meeting be published on NJ Transit's website. The bill also requires that each board meeting be viewable in real time on NJ Transit's website and be archived and made available to the public on NJ Transit's website.

# New Board Responsibilities

The bill imposes new statutory duties on the board, including: executing oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; establishing certain personnel policies; approving fare changes and substantial curtailments of service; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; adopting a code of ethics; establishing written policies and procedures on personnel; adopting guidelines for the chief ethics officers; adopting a defense and indemnification policy; and reviewing and updating corporate bylaws at least once every five years. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe to an oath of office and to execute an acknowledgement that recognizes the duties and obligations of the board member.

## **Committees**

The bill establishes requirements for the audit committee, administration committee, operations and customer service committee, and capital planning and privatization committee.

The bill provides that the board is to appoint members of NJ Transit's advisory committees and requires that the committees have no fewer than nine members and no greater than 15 members. The members are to be selected upon a merit-based application process and the membership is to include representation of certain populations. The bill requires at least two members of an advisory committee to have experience as regular motorbus regular route service riders and at least two members to have experience as regular rail passenger service or light rail service riders. The advisory committees are required to conduct at least two public hearings per year in two different counties to gather information from interested parties and the general public. The advisory committees are required to issue an annual report to the board. The board is to review recommendations and solicit written input from each advisory committee prior to the adoption of any proposed fare increase, curtailment of service, or expansion of service.

#### Audits

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

#### Change of Service or Fare Increase Requirements

The bill requires that NJ Transit hold at least two public hearings in the counties affected, as close as possible to the highest trafficked stop on the route, before implementing any substantial curtailment or abandonment of service, and at least 10 public hearings in separate counties at locations as close as possible to both a rail passenger service line and a motorbus regular route before implementing any fare increase. At least half of the public hearings are required to be held on a State working day. At least two members of the board are required to be in attendance at each public hearing. For substantial curtailment or abandonment of rail service and for fare increases, half of the required hearings are to take place between the hours of 9:00 a.m. and 5:00 p.m. and half are to take place between the hours of 6:00 p.m. and 10:00 p.m.

In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or abandon service to each county and municipality whose residents will be affected.

For emergency situations, NJ Transit may take action and then conduct public hearings as soon as practicable and then use input from those hearings to determine appropriate alternative service measures.

#### Appearance before the Legislature

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

## Reports

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender. The bill also requires NJ Transit to report certain accident information and safety violations to the Governor and Legislature.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recently completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill requires the administration committee to receive certain reports quarterly from the head of the Office of Equal Opportunity and Affirmative Action and the director of the Human Resources Office at NJ Transit.

#### **Residency Waiver for Certain Positions**

The bill provides that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a position of critical need is exempt from the residency requirement established in N.J.S.A.52:14-7.

#### Contracting and procurement powers

The bill authorizes the NJ Transit chief of procurement to enter into agreements to defend and indemnify persons who enter into contracts with NJ Transit. The bill expressly authorizes NJ Transit to enter into public-private partnerships, to utilize corporate entities to participate with other private or public entities in furtherance of NJ Transit's powers, to invest the moneys of NJ Transit not required for immediate use, and to employ and retain counsel at NJ Transit's discretion. The bill specifically authorizes NJ Transit to enter into contracts concerning ferry service and light rail passenger service and with any public utility for services to support public transportation or transit operations.

The bill provides that NJ Transit may accept non-conforming bids only if the bid or proposal conforms to all material requirements of the solicitation. The bill provides that NJ Transit does not need to advertise purchases, contracts, or agreements in certain circumstances, including: where State or federal law requires a different process; and to acquire or overhaul ferries or other major equipment used to provide public transportation or transit operations. The bill also provides that NJ Transit may participate in cooperative purchasing agreements and federal supply schedules.

# Deviation from Attorney General guidelines

The bill provides that NJ Transit may deviated from policies adopted by the Attorney General in circumstances where those policies are inconsistent with federal laws, regulations, directives, advisory opinions, or other guidelines relating to drug and alcohol testing, alcohol misuse, or prohibit drug use applicable to the NJ Transit Police Department.

### Customer Advocate

The bill requires NJ Transit to employ a customer advocate who is required to report the customer advocate's activities for the prior year. The report is required to include: a list of any customer surveys performed and a summary of the results of each; a summary of customer experience enhancements; a list of customer facility improvements; and an account of the on-time performance of rail passenger service, including light rail service, operated by, or under contract to, the corporation.

As amended and reported, this bill is identical to Assembly Bill No. 1241, as also amended and reported by the committee.

# COMMITTEE AMENDMENTS:

The committee amendments provide changes to the board structure, including: providing that the two representatives from labor organizations on the board of directors are to be non-voting members; removing the prohibition against holdover board members; and changing the quorum requirements so that a majority of the appointed members of the board who are authorized to vote constitutes a quorum and so that action may be taken by the affirmative vote of a majority of the appointed members who are authorized to vote. The amendments also remove requirements concerning certain disclosures by board members.

The committee amendments modify certain express duties of the board members so that oversight is required over fare changes and the elimination or substantial curtailment of service. The amendments also remove reference to a "fiduciary obligation" of board members, expressly state that NJ Transit is not subject to civil service rules, require the board to update the NJ Transit bylaws every five years, and establish various board committees, including the audit committee, administration committee, operations and customer service committee, and capital planning and privatization committee.

The amendments incorporate specific requirements for the North Jersey Passenger Advisory Committee and South Jersey Passenger Advisory Committee, which were included in the original iteration of the bill, except the committees are increased to 15 members each.

The amendments make changes to the powers of NJ Transit concerning procurement and contracting, increase indemnification powers, allow NJ Transit to retain counsel and elaborate on the scope of existing powers to enter into public private partnerships.

The amendments make changes to the public hearing requirements when NJ Transit increases fares or abandons or substantially curtails service. Under the amendments, two public hearings are required prior to substantial curtailment of rail service, one public hearing is required for substantial curtailment of bus service, and 10 public hearings are required prior to a fare increase. The definition of substantial curtailment is changed by the amendments. The amendments also allow NJ Transit to take action necessary to address emergency or exigent circumstances, provided the corporation holds a public hearing after the fact.

The amendments remove the requirement that any NJ Transit employee may be called before a legislative committee under the oversight provision in the bill. The amendments make changes to the duties of the chief ethics officer but still require the chief ethics officer to investigate unethical or illegal activity and to establish a whistleblower access and assistance program.

The amendments require NJ Transit to provide more detailed budget information to the Legislature, which includes multi-year budget documents. The amendments also require the establishment of a customer advocate and make changes to the manner in which the new board members are to be appointed as well as changes to the duration of the new board members' initial terms.

## FISCAL IMPACT:

The bill provides for a series of reforms at NJ Transit that will require additional staff salaries, fringe, and materials; outside contract work; and additional reporting and transparency.

New costs with discrete estimates include a new chief ethics officer which will likely cost between \$200,000 and \$230,000 per year, and a performance audit every five years which could cost around \$1.3 million per audit. In addition there are numerous other requirements under the bill with indeterminate costs due to additional duties imposed on NJ Transit leadership, reporting requirements, transparency measures, public hearings, new committees, and financial and management controls. These other requirements will have additional indeterminate direct costs, largely in the form of additional staff.

The intention of these reforms is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that NJ Transit become more transparent and provide more justification for its activities. These reforms are intended to result in indirect savings by eliminating waste and other mistakes throughout NJ Transit. To the extent that these reform efforts are successful, it is possible that the indirect efficiencies from reform will more than offset the direct costs imposed by the bill.

# SENATE TRANSPORTATION COMMITTEE

# STATEMENT TO

# SENATE, No. 630

with committee amendments

# **STATE OF NEW JERSEY**

# DATED: MARCH 12, 2018

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 630.

As amended and reported, this bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation (NJ Transit).

# **Board Composition**

The bill establishes five new positions on NJ Transit's board of directors, and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources, real estate investment or development, or certain transportation topics. The board goes from four public members chosen by the Governor to eight public members chosen by the Governor. Four of the eight members are to be chosen upon the recommendation of the North Jersey Transportation Planning Authority, the New Jersey members of the Delaware Valley Regional Planning Commission, the President of the Senate, and the Speaker of the General Assembly respectively. The bill provides for the appointment and initial terms of office for certain board members. The bill prohibits a board member from serving for more than 90 days beyond the expiration of that board member's term unless reappointed to the board. The bill adds a labor organization member to the board, bringing the number of labor organization members to two. The bill requires that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing the plurality of the employees of NJ Transit involved in motorbus operations and that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing a plurality of the employees of NJ Transit involved in rail operations. The bill provides that the two labor organization members are voting members of the board.

# Report of Political Contributions and Gifts

The bill requires board members to annually disclose certain political contributions made within the two preceding years and gifts received over \$250 to the board and the chief ethics officer.

## Chief Ethics Officer

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or criminal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

# **Board Meetings**

The bill requires that the board hold a minimum of 10 public board meetings per year. The bill provides that the agenda of a board meeting, including any revised agenda, be provided to the public at least five calendar days prior to the meeting and that one-half of board meetings be held in the evening after 6:00 p.m. The bill requires each notice of a board meeting, board agenda, and the minutes of each board meeting be published on NJ Transit's website. The bill also requires that each board meeting be viewable in real time on NJ Transit's website and be archived and made available to the public on NJ Transit's website.

## New Board Responsibilities

The bill imposes new statutory duties on the board of directors, including: executing direct oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; establishing certain personnel policies; approving quarterly schedule changes; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; and adopting a code of ethics. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe an oath of office and to execute an acknowledgement that recognizes the duties and obligations of the board members.

# *Committees*

The bill establishes an employee relations committee made up of board members and expands the audit committee, which is made up of board members, to include finance.

The bill provides that the board is to appoint members of NJ Transit's advisory committees and requires that the committees have no fewer than nine members and no greater than 15 members. The members are to be selected upon a merit-based application process and the membership is to include representation of certain populations. The bill requires at least two members of an advisory committee to have experience as regular motorbus regular route service riders and at least two members to have experience as regular rail passenger service or light rail service riders. The advisory committees are required to conduct at least two public hearings per year in two different counties to gather information from interested parties and the general public. The advisory committees are required to issue an annual report to the board. The board is to review recommendations and solicit written input from each advisory committee prior to the adoption of any proposed fare increase, curtailment of services, or expansion of services.

#### Audits

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board of directors, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

#### Change of Service or Fare Increase Requirements

The bill requires that NJ Transit hold at least two public hearings in the counties affected, within one-half mile of the route and, to the extent practicable, near each terminus of the route before implementing any substantial curtailment or abandonment of service, and at least 10 public hearings in separate counties at locations within a quarter mile of both a rail line and bus route before implementing any fare increase. Each public hearing is required to consist of an afternoon and evening session, where each session lasts at least two hours and the sessions are in the same place and on the same day. At least half of the public hearings are required to be held on a State working day. At least two members of NJ Transit's board of directors are required to be in attendance at each public hearing. In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or

abandon service to each county and municipality whose residents will be affected. "Substantial curtailment" and "substantially curtail" is defined to include, but not be limited to: the elimination of a motorbus regular route, scheduled trip, or scheduled stop along a motorbus regular route or of a rail passenger service line; a reduction of 30 minutes or more in the beginning or end of service for the corporation's adopted schedule or timetable for a scheduled stop along a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service line; and any change

#### Appearance before the Legislature

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

# Reports

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender. The bill also requires NJ Transit to report certain accident information and safety violations to the Governor and Legislature.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recently completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill also requires the board to approve and NJ Transit to transmit a report containing certain information regarding NJ Transit's real property interests to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee.

# Residency Waiver for Certain Positions

The bill provides that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a

position of critical need is exempt from the residency requirement established in N.J.S.A.52:14-7.

The committee amended the bill to change the requirements of the public members of the board and to change the entities and individuals who are required to recommend certain public members. The amendments add a labor organization member to the board and provide that both labor organization members are voting members. The bill changes the number of members required to have a quorum and to take action or adopt motions and resolutions. The amendments provide that in order to be considered to have experience as a regular public transportation rider, a member is required to have been a public transportation rider in three of the five years preceding the member's appointment or reappointment to the board, instead of three of the seven years preceding the member's appointment.

The committee amendments require certain board notices, agendas, meeting minutes, and meetings be made available on NJ Transit's website and require half of the board's meetings be held in the evening after 6:00 p.m. The committee amendments require that any board agenda, including revised agendas, be provided to the public at least five calendar days prior to the meeting.

The committee amendments require the employee relations committee to receive certain reports from the director of the Office of Equal Opportunity and Affirmative Action and the director of the Human Resources Office quarterly instead of monthly.

The committee amendments remove provisions of the bill creating North Jersey Passenger Advisory Committee and South Jersey Passenger Advisory Committee. The amendments require the board to appoint members of NJ Transit's advisory committees and provide certain membership requirements for the advisory committees. The amendments require the advisory committees to conduct at least two public hearings per year and issue an annual report to the board. The amendments also require the board to review recommendations and solicit written input from the advisory committees prior to adopting any proposed fare increase, curtailment of service, or expansion of service.

The committee amendments require NJ Transit's annual report to include certain accident and safety violation information and require NJ Transit to annually approve and transmit a report containing certain information on NJ Transit's real property interests. The bill requires NJ Transit to approve an annual proposed budget recommendation by April 1 of each year, rather than by May 1 of each year.

The amendments provide that the residency requirement does not apply to any person hired by NJ Transit as an engineer, mechanic, or any other position certified by the board as a position of critical need. The amendments require all new members of the board be appointed within 90 days of the bill's effective date, rather than within 30 days of the bill's effective date.

The amendments remove: (1) provisions of the bill disqualifying a person from serving of the board if the person made certain political contributions; and (2) certain provisions of the bill expanding the powers of NJ Transit to partner with other public and private entities in forming corporate entities that provide public transportation services.

The amendments make other technical corrections to the bill.

This bill was pre-filed for introduction in the 2018-2019 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

# SENATE BUDGET AND APPROPRIATIONS COMMITTEE

# STATEMENT TO

# [First Reprint] SENATE, No. 630

with committee amendments

# STATE OF NEW JERSEY

# DATED: JUNE 4, 2018

The Senate Budget and Appropriations Committee reports favorably, Senate Bill No. 630 (1R), with committee amendments.

As amended, this bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation (NJ Transit).

### **Board** Composition

The bill establishes five new positions on NJ Transit's board of directors, and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources, real estate investment or development, or certain transportation topics. In order to be considered to have experience as a regular public transportation rider, a member is required to have been a public transportation rider in three of the five years preceding the member's appointment or reappointment to the board.

The composition of the board is increased by the bill, from four public members chosen by the Governor to eight public members chosen by the Governor. Four of the eight members are to be chosen upon the recommendation of the North Jersey Transportation Planning Authority, the New Jersey members of the Delaware Valley Regional Planning Commission, the President of the Senate, and the Speaker of the General Assembly respectively. The bill provides for the appointment and initial terms of office for certain board members. The bill prohibits a board member from serving for more than 90 days beyond the expiration of that board member's term unless reappointed to the board. The bill adds a labor organization member to the board, bringing the number of labor organization members to two. The bill requires that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing the plurality of the employees of NJ Transit involved in motorbus operations and that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing a plurality of the employees of NJ Transit involved in rail operations. The bill provides that the two labor organization members are voting members of the board. Seven board members are necessary for a quorum and to take action or adopt motions and resolutions.

Upon enactment of the bill, new members of the board are required to be appointed within 90 days of the bill's effective date.

## Report of Political Contributions and Gifts

The bill requires board members to annually disclose certain political contributions made within the two preceding years and gifts received over \$250 to the board and the chief ethics officer.

## Chief Ethics Officer

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or criminal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

# **Board Meetings**

The bill requires that the board hold a minimum of 10 public board meetings per year. The bill provides that the agenda of a board meeting, including any revised agenda, be provided to the public at least five calendar days prior to the meeting and that one-half of board meetings be held in the evening after 6:00 p.m. The bill requires each notice of a board meeting, board agenda, and the minutes of each board meeting be published on NJ Transit's website. The bill also requires that each board meeting be viewable in real time on NJ Transit's website and be archived and made available to the public on NJ Transit's website.

# New Board Responsibilities

The bill imposes new statutory duties on the board of directors, including: executing direct oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; establishing certain personnel policies; approving quarterly schedule changes; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; and adopting a code of ethics. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe an oath of office and to

execute an acknowledgement that recognizes the duties and obligations of the board member.

The bill requires that the New Jersey Transit Corporation board of directors issue and publish on the corporation's website a statement, prior to the approval of any contract listed as an item on the board's agenda, that provides an analysis of the costs of shifting any service from one currently performed by regular corporation employees to private contractors, and make various certifications that the contract is in compliance with existing law, meets a minimum quality of service standard, is in the public interest, and that the contractor does not have an adjudicated record of noncompliance with federal or state regulatory statutes concerning labor relations, occupational safety and health, non-discrimination and affirmative action, environmental protection, and conflicts of interests.

#### *Committees*

The bill establishes an employee relations committee made up of board members and expands the audit committee, which is made up of board members, to include finance.

The bill provides that the board is to appoint members of NJ Transit's advisory committees and requires that the committees have no fewer than nine members and no greater than 15 members. The members are to be selected upon a merit-based application process and the membership is to include representation of certain populations. The bill requires at least two members of an advisory committee to have experience as regular motorbus regular route service riders and at least two members to have experience as regular rail passenger service or light rail service riders. The advisory committees are required to conduct at least two public hearings per year in two different counties to gather information from interested parties and the general public. The advisory committees are required to issue an annual report to the board. The board is to review recommendations and solicit written input from each advisory committee prior to the adoption of any proposed fare increase, curtailment of services, or expansion of services.

#### Audits

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board of directors, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

### Change of Service or Fare Increase Requirements

The bill requires that NJ Transit hold at least two public hearings in the counties affected, within one-half mile of the route and, to the extent practicable, near each terminus of the route before implementing any substantial curtailment or abandonment of service, and at least 10 public hearings in separate counties at locations within a quarter mile of both a rail line and bus route before implementing any fare increase. Each public hearing is required to consist of an afternoon and evening session, where each session lasts at least two hours and the sessions are in the same place and on the same day. At least half of the public hearings are required to be held on a State working day. At least two members of NJ Transit's board of directors are required to be in attendance at each public hearing. In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or abandon service to each county and municipality whose residents will be affected. "Substantial curtailment" and "substantially curtail" is defined to include, but not be limited to: the elimination of a motorbus regular route, scheduled trip, or scheduled stop along a motorbus regular route or of a rail passenger service line, scheduled trip, or scheduled stop along a rail passenger service line; a reduction of 30 minutes or more in the beginning or end of service for the corporation's adopted schedule or timetable for a scheduled stop along a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service which may increase barriers to accessibility for a person with disabilities.

#### Appearance before the Legislature

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

# Reports

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender. The bill also requires NJ Transit to report certain accident information and safety violations to the Governor and Legislature.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recently completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill also requires the board to approve and NJ Transit to transmit a report containing certain information regarding NJ Transit's real property interests to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee.

Furthermore, the bill requires the employee relations committee to receive certain reports quarterly from the director of the Office of Equal Opportunity and Affirmative Action and the director of the Human Resources Office.

#### **Residency Waiver for Certain Positions**

The bill provides that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a position of critical need is exempt from the residency requirement established in N.J.S.A.52:14-7.

# COMMITTEE AMENDMENTS:

The amendments add a requirement that the New Jersey Transit Corporation board of directors issue and publish on the corporation's website a statement, prior to the approval of any contract listed as an item on the board's agenda, that provides an analysis of the costs of shifting any service from one currently performed by regular corporation employees to private contractors, and make various certifications that the contract is in compliance with existing law, meets a minimum quality of service standard, is in the public interest, and that the contractor does not have an adjudicated record of noncompliance with federal or state regulatory statutes concerning labor relations, occupational safety and health, non-discrimination and affirmative action, environmental protection, and conflicts of interests, and that the contract conforms to the provisions of any applicable collective bargaining agreement.

## FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates that the bill is expected to result in an indeterminate increase in the operating costs of the New Jersey Transit Corporation ("NJ Transit"). The magnitude of increased costs is indeterminate because it is not clear how the leadership of NJ Transit will implement many of the changes required under the bill. Many of the changes include reporting requirements and establishing responsibilities of various leadership positions at NJ Transit. It is not possible to know how productive existing staff will be in meeting these requirements or the degree to which leadership already meets some of these requirements, and as a result it is not clear to what degree new staff might be necessary in order to meet these requirements.

The board of directors will be increased by five members, who are not compensated but are reimbursed for actual and necessary expenses in the performance of their duties. Given the substantial increase in these members' responsibilities pursuant to the bill, it is likely that these members will face a significant increase in the actual and necessary costs in the performance of their duties. The board may determine that it requires some level of staff assistance in order to perform these duties. There is no way to know at this point how significant the burden of these requirements will be in the form of additional staff and equipment.

The bill establishes a new chief ethics officer position, which will likely be compensated at a level comparable to the existing auditor general, whose current salary is approximately \$160,000 per year. The annual cost of fringe, office supplies, and reimbursable work could add another \$40,000 to \$70,000 to that amount, for an annual cost of \$200,000 to \$230,000 per year plus an indeterminate amount for additional staff, if the corporation cannot reallocate existing staff to support the chief ethics officer.

The bill requires NJ Transit to hire an outside firm to perform a performance audit of the corporation every five years. It is not clear how much the performance audit will cost; however, the State recently secured the services of NorthHighlands to conduct a performance audit of NJ Transit pursuant to Governor Murpy's Executive Order No. 5. That audit is currently expected to cost \$1.3 million. Depending on the similarity of that audit to the one secured under the bill, the cost every five years could be similar.

NJ Transit is also required to have additional public hearings when considering fare increases and the substantial curtailment or abandonment of service, and to hold those hearings at additional locations with broader hours, and to publish all of the responses to public comments whether provided in person at public hearings or submitted via other means. There will likely be a cost to NJ Transit for additional public notification, additional staff at hearings, and additional work to document all public responses. These costs are not clear at this point, but will likely include personnel costs, as well as overhead costs for printing, postage, public notices, IT services, transportation for staff and board members, and possibly costs related to renting spaces for the hearings.

The bill also requires a new annual report providing an inventory of NJ Transit real property interests with appraised values. Additionally, a number of new requirements are added to the information that NJ Transit must provide in its annual report and annual budget. This is likely to entail an indeterminate amount of additional staff time. In addition to the increase in report drafting, NJ Transit may not have current appraisals of all of its property. Depending upon the method of appraisal, which is not prescribed in the bill, there may be an additional initial cost to secure an appraisal service to evaluate existing NJ Transit property.

Many of these costs will be recurring costs that will increase the base cost of NJ Transit operations. The cost of the performance audit will likely be realized in year two, and then every five years thereafter. The cost of equipment for new staff is likely to be realized initially, but infrequently thereafter. The cost of real estate appraisal service may or may not be realized depending upon the appraisal method but would be realized initially, but infrequently thereafter.

The intention of this bill is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that the corporation become more transparent and provide more justification for its activities. These reforms are intended to result in NJ Transit operating more efficiently and generating indirect savings by eliminating waste and other mistakes throughout the corporation. To the extent that these reform efforts are successful, it is possible that these indirect efficiencies from reform will more than offset the direct costs imposed by the bill. These savings can range from avoiding fines for noncompliance with federal regulation, to lower contract costs through more effective contract design, reduced staffing due to more efficient of business operations, organization and increased worker productivity.

# LEGISLATIVE FISCAL ESTIMATE [First Reprint] SENATE, No. 630 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: MAY 24, 2018

# SUMMARY

Synopsis:	Provides governance, oversight, and accountability reforms at NJT.	
Type of Impact:	Increased State cost.	
Agencies Affected:	New Jersey Transit Corporation (NJ Transit).	

# Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost		Indeterminate	

- The bill provides for a series of reforms at NJ Transit that will require additional staff salaries, fringe, and materials; outside contract work; and additional reporting and transparency.
- New costs with discrete estimates include a new chief ethics officer which will likely cost between \$200,000 and \$230,000 per year, and a performance audit every five years which could cost around \$1.3 million per audit. In addition there are numerous other requirements under the bill with indeterminate costs due to additional duties imposed on NJ Transit leadership, reporting requirements, transparency measures, public hearings, new committees, and financial and management controls. These other requirements will have additional indeterminate direct costs, largely in the form of additional staff.
- The intention of these reforms is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that the corporation become more transparent and provide more justification for its activities. These reforms are intended to result in indirect savings by eliminating waste and other mistakes throughout the corporation. To the extent that these reform efforts are successful, it is possible that the indirect efficiencies from reform will more than offset the direct costs imposed by the bill.



Legislative Budget and Finance Office Phone (609) 847-3105 Fax (609) 777-2442 www.njleg.state.nj.us

# **BILL DESCRIPTION**

This bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation (NJ Transit).

## **Board Composition**

The bill establishes five new positions on NJ Transit's board of directors, and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources, real estate investment or development, or certain transportation topics. The board goes from four public members chosen by the Governor to eight public members chosen by the Governor. Four of the eight members are to be chosen upon the recommendation of the North Jersey Transportation Planning Authority, the New Jersey members of the Delaware Valley Regional Planning Commission, the President of the Senate, and the Speaker of the General Assembly respectively. The bill provides for the appointment and initial terms of office for certain board members. The bill prohibits a board member from serving for more than 90 days beyond the expiration of that board member's term unless reappointed to the board. The bill adds a labor organization member to the board, bringing the number of labor organization members to two. The bill requires that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing the plurality of the employees of NJ Transit involved in motorbus operations and that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing a plurality of the employees of NJ Transit involved in rail operations. The bill provides that the two labor organization members are voting members of the board.

# Report of Political Contributions and Gifts

The bill requires board members to annually disclose certain political contributions made within the two preceding years and gifts received over \$250 to the board and the chief ethics officer.

#### Chief Ethics Officer

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or criminal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

#### **Board Meetings**

The bill requires that the board hold a minimum of 10 public board meetings per year. The bill provides that the agenda of a board meeting, including any revised agenda, be provided to the public at least five calendar days prior to the meeting and that one-half of board meetings be held in the evening after 6:00 p.m. The bill requires each notice of a board meeting, board agenda, and the minutes of each board meeting be published on NJ Transit's website. The bill also requires that each board meeting be viewable in real time on NJ Transit's website and be archived and made available to the public on NJ Transit's website.

## New Board Responsibilities

The bill imposes new statutory duties on the board of directors, including: executing direct oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; establishing certain personnel policies; approving quarterly schedule changes; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; and adopting a code of ethics. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe an oath of office and to execute an acknowledgement that recognizes the duties and obligations of the board member.

#### *Committees*

The bill establishes an employee relations committee made up of board members and expands the audit committee, which is made up of board members, to include finance.

The bill provides that the board is to appoint members of NJ Transit's advisory committees and requires that the committees have no fewer than nine members and no greater than 15 members. The members are to be selected upon a merit-based application process and the membership is to include representation of certain populations. The bill requires at least two members of an advisory committee to have experience as regular motorbus regular route service riders and at least two members to have experience as regular rail passenger service or light rail service riders. The advisory committees are required to conduct at least two public hearings per year in two different counties to gather information from interested parties and the general public. The advisory committees are required to issue an annual report to the board. The board is to review recommendations and solicit written input from each advisory committee prior to the adoption of any proposed fare increase, curtailment of services, or expansion of services.

## Audits

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board of directors, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

#### Change of Service or Fare Increase Requirements

The bill requires that NJ Transit hold at least two public hearings in the counties affected, within one-half mile of the route and, to the extent practicable, near each terminus of the route before implementing any substantial curtailment or abandonment of service, and at least 10 public hearings in separate counties at locations within a quarter mile of both a rail line and bus route before implementing any fare increase. Each public hearing is required to consist of an afternoon and evening session, where each session lasts at least two hours and the sessions are in the same place and on the same day. At least half of the public hearings are required to be held on a State working day. At least two members of NJ Transit's board of directors are required to be in attendance at each public hearing. In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish

a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or abandon service to each county and municipality whose residents will be affected. "Substantial curtailment" and "substantially curtail" is defined to include, but not be limited to: the elimination of a motorbus regular route, scheduled trip, or scheduled stop along a motorbus regular route or of a rail passenger service line, scheduled trip, or scheduled stop along a rail passenger service line; a reduction of 30 minutes or more in the beginning or end of service for the corporation's adopted schedule or timetable for a scheduled stop along a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service line; and any change to a person with disabilities.

#### Appearance before the Legislature

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

#### Reports

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender. The bill also requires NJ Transit to report certain accident information and safety violations to the Governor and Legislature.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recently completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill also requires the board to approve and NJ Transit to transmit a report containing certain information regarding NJ Transit's real property interests to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee.

## Residency Waiver for Certain Positions

The bill provides that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a position of critical need is exempt from the residency requirement established in N.J.S.A.52:14-7.

# FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

This bill is expected to result in an indeterminate increase in the operating costs of the New Jersey Transit Corporation. The magnitude of increased costs is indeterminate because it is not clear how the leadership of NJ Transit will implement many of the changes required under the bill. Many of the changes include reporting requirements, and establishing responsibilities of various leadership positions at NJ Transit. It is not possible to know how productive existing staff will be in meeting these requirements or the degree to which leadership already meets some of these requirements, and as a result it is not clear to what degree new staff might be necessary in order to meet these requirements.

The board of directors will be increased by five members. These members are not compensated, but are reimbursed for actual and necessary expenses in the performance of their duties. The 13 directors will now have to report various political contributions and gifts annually, participate in additional public hearings for fare changes and the substantial curtailment or abandonment of service at various locations throughout the State, execute greater oversight of NJ Transit's management team, establish additional financial and management controls over NJ Transit operations, directly approve quarterly schedule changes, establish certain personnel policies, adopt a code of ethics, establish a new employee relations committee, and oversee revised advisory committees.

Given the substantial increase in these responsibilities, it is likely that these members will face a significant increase in the actual and necessary costs in the performance of their duties. The board may determine that it requires some level of staff assistance in order to perform these duties. The cost of additional staff salaries, benefits, and equipment will be realized as additional NJ Transit costs. There is no way to know at this point how significant the burden of these requirements will be in the form of additional staff and equipment. The costs will likely be determined by the board over time once it begins performing these duties.

The bill specifically establishes a new chief ethics officer, who directly reports to the board, rather than the executive director. This position would likely be compensated at a level comparable to the existing auditor general who also has administrative responsibilities directly to the board. The current salary of the auditor general is approximately \$160,000 per year. The annual cost of fringe, office supplies, and reimbursable work expenses such as work-related transportation and training could reasonably add another \$40,000 to \$70,000 to that amount for an annual cost of \$200,000 to \$230,000 per year plus an indeterminate amount for additional staff, if the corporation cannot reallocate existing staff to support the chief ethics officer.

The bill requires NJ Transit to hire an outside firm to perform a performance audit of the corporation every five years, with the first to occur within two years of the enactment of the bill. It is not clear how much the performance audit will cost; however, the State recently secured the services of NorthHighlands to conduct a performance audit of NJ Transit pursuant to Governor Murpy's Executive Order No. 5. That audit is currently expected to cost \$1.3 million. Depending on the similarity of that audit to the one secured under the bill, the cost every five years could be similar.

NJ Transit is also required to have additional public hearings when considering fare increases and the substantial curtailment or abandonment of service, and to hold those hearings at additional locations with broader hours, and to publish all of the responses to public comments whether provided in person at public hearings or submitted via other means. There will likely be a cost to NJ Transit for additional public notification, additional staff at hearings, and additional work to document all public responses. These costs are not clear at this point, but will likely include personnel costs, as well as overhead costs for printing, postage, public notices, IT services, transportation for staff and board members, and possibly costs related to renting spaces for the hearings.

The bill also requires a new annual report providing an inventory of NJ Transit real property interests with appraised values. Additionally, a number of new requirements are added to the information that NJ Transit must provide in its annual report and annual budget. Many of the items required in these reports and the annual property inventory are pieces of information related to NJ Transit's business operations, so there should not be a significant cost in generating the additional information, but there will still be a notable staff cost in gathering this information internally, processing the raw data into a report, and communicating it as a public document. This is likely to entail an indeterminate amount of additional staff time. In addition to the increase in report drafting, NJ Transit may not have current appraisals of all of its property. Depending upon the method of appraisal, which is not prescribed in the bill, there may be an additional initial cost to secure an appraisal service to evaluate existing NJ Transit property.

Many of these costs will be recurring costs that will increase the base cost of NJ Transit operations. The cost of the performance audit will likely be realized in year two, and then every five years thereafter. The cost of equipment for new staff is likely to be realized initially, but infrequently thereafter. The cost of real estate appraisal service may or may not be realized depending upon the appraisal method but would be realized initially, but infrequently thereafter.

The intention of these reforms is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that the corporation become more transparent and provide more justification for its activities. These reforms are intended to result in NJ Transit operating more efficiently and generating indirect savings by eliminating waste and other mistakes throughout the corporation. To the extent that these reform efforts are successful, it is possible that these indirect efficiencies from reform will more than offset the direct costs imposed by the bill. These savings can range from avoiding fines for noncompliance with federal regulation, to lower contract costs through more effective contract design, reduced staffing due to more efficient organization of business operations, and increased worker productivity.

Section: Authorities, Utilities, Transportation and Communications Analyst: Patrick Brennan Lead Fiscal Analyst Approved: Frank W. Haines III Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# LEGISLATIVE FISCAL ESTIMATE [Second Reprint] SENATE, No. 630 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 12, 2018

# SUMMARY

Synopsis:	Provides governance, oversight, and accountability reforms at NJT.	
Type of Impact:	Increased State cost.	
Agencies Affected:	New Jersey Transit Corporation (NJ Transit).	

# Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost		Indeterminate	

- The bill provides for a series of reforms at New Jersey Transit Corporation (NJ Transit) that will require additional staff salaries, fringe, and materials; outside contract work; and additional reporting and transparency.
- New costs with discrete estimates include a new chief ethics officer which will likely cost between \$200,000 and \$230,000 per year, and a performance audit every five years which could cost around \$1.3 million per audit. In addition there are numerous other requirements under the bill with indeterminate costs due to additional duties imposed on NJ Transit leadership, reporting requirements, transparency measures, public hearings, new committees, and financial and management controls. These other requirements will have additional indeterminate direct costs, largely in the form of additional staff.
- The intention of these reforms is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that the corporation become more transparent and provide more justification for its activities. These reforms are intended to result in indirect savings by eliminating waste and other mistakes throughout the corporation. To the extent that these reform efforts are successful, it is possible that the indirect efficiencies from reform will more than offset the direct costs imposed by the bill.



Legislative Budget and Finance Office Phone (609) 847-3105 Fax (609) 777-2442 www.njleg.state.nj.us

#### **BILL DESCRIPTION**

This bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation.

#### **Board Composition**

The bill establishes five new positions on NJ Transit's board of directors, and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources, real estate investment or development, or certain transportation topics. The board goes from four public members chosen by the Governor to eight public members chosen by the Governor. Four of the eight members are to be chosen upon the recommendation of the North Jersey Transportation Planning Authority, the New Jersey members of the Delaware Valley Regional Planning Commission, the President of the Senate, and the Speaker of the General Assembly respectively. The bill provides for the appointment and initial terms of office for certain board members. The bill prohibits a board member from serving for more than 90 days beyond the expiration of that board member's term unless reappointed to the board. The bill adds a labor organization member to the board, bringing the number of labor organization members to two. The bill requires that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing the plurality of the employees of NJ Transit involved in motorbus operations and that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing a plurality of the employees of NJ Transit involved in rail operations. The bill provides that the two labor organization members are voting members of the board.

#### Report of Political Contributions and Gifts

The bill requires board members to annually disclose certain political contributions made within the two preceding years and gifts received over \$250 to the board and the chief ethics officer.

#### Chief Ethics Officer

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or criminal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

#### **Board Meetings**

The bill requires that the board hold a minimum of 10 public board meetings per year. The bill provides that the agenda of a board meeting, including any revised agenda, be provided to the public at least five calendar days prior to the meeting and that one-half of board meetings be held in the evening after 6:00 p.m. The bill requires each notice of a board meeting, board agenda, and the minutes of each board meeting be published on NJ Transit's website. The bill also requires that each board meeting be viewable in real time on NJ Transit's website and be archived and made available to the public on NJ Transit's website.

#### New Board Responsibilities

The bill imposes new statutory duties on the board of directors, including: executing direct oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and

operational decisions of NJ Transit; establishing certain personnel policies; approving quarterly schedule changes; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; and adopting a code of ethics. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe an oath of office and to execute an acknowledgement that recognizes the duties and obligations of the board member.

The bill requires that the New Jersey Transit Corporation board of directors issue and publish on the corporation's website a statement, prior to the approval of any contract listed as an item on the board's agenda, that provides an analysis of the costs of shifting any service from one currently performed by regular corporation employees to private contractors, and make various certifications that the contract is in compliance with existing law, meets a minimum quality of service standard, is in the public interest, and that the contractor does not have an adjudicated record of noncompliance with federal or state regulatory statutes concerning labor relations, occupational safety and health, non-discrimination and affirmative action, environmental protection, and conflicts of interests.

#### *Committees*

The bill establishes an employee relations committee made up of board members and expands the audit committee, which is made up of board members, to include finance.

The bill provides that the board is to appoint members of NJ Transit's advisory committees and requires that the committees have no fewer than nine members and no greater than 15 members. The members are to be selected upon a merit-based application process and the membership is to include representation of certain populations. The bill requires at least two members of an advisory committee to have experience as regular motorbus regular route service riders and at least two members to have experience as regular rail passenger service or light rail service riders. The advisory committees are required to conduct at least two public hearings per year in two different counties to gather information from interested parties and the general public. The advisory committees are required to issue an annual report to the board. The board is to review recommendations and solicit written input from each advisory committee prior to the adoption of any proposed fare increase, curtailment of services, or expansion of services.

#### Audits

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board of directors, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

#### Change of Service or Fare Increase Requirements

The bill requires that NJ Transit hold at least two public hearings in the counties affected, within one-half mile of the route and, to the extent practicable, near each terminus of the route before implementing any substantial curtailment or abandonment of service, and at least 10

public hearings in separate counties at locations within a quarter mile of both a rail line and bus route before implementing any fare increase. Each public hearing is required to consist of an afternoon and evening session, where each session lasts at least two hours and the sessions are in the same place and on the same day. At least half of the public hearings are required to be held on a State working day. At least two members of NJ Transit's board of directors are required to be in attendance at each public hearing. In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or abandon service to each county and municipality whose residents will be affected. "Substantial curtailment" and "substantially curtail" is defined to include, but not be limited to: the elimination of a motorbus regular route, scheduled trip, or scheduled stop along a motorbus regular route or of a rail passenger service line, scheduled trip, or scheduled stop along a rail passenger service line; a reduction of 30 minutes or more in the beginning or end of service for the corporation's adopted schedule or timetable for a scheduled stop along a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service which may increase barriers to accessibility for a person with disabilities.

#### Appearance before the Legislature

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

#### Reports

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender. The bill also requires NJ Transit to report certain accident information and safety violations to the Governor and Legislature.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recently completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill also requires the board to approve and NJ Transit to transmit a report containing certain information regarding NJ Transit's real property interests to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee.

# FE to S630 [2R] 5

#### Residency Waiver for Certain Positions

The bill provides that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a position of critical need is exempt from the residency requirement established in N.J.S.A.52:14-7.

# FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

This bill is expected to result in an indeterminate increase in the operating costs of the New Jersey Transit Corporation. The magnitude of increased costs is indeterminate because it is not clear how the leadership of NJ Transit will implement many of the changes required under the bill. Many of the changes include reporting requirements, and establishing responsibilities of various leadership positions at NJ Transit. It is not possible to know the extent to which existing staff would be able to meet these requirements or the degree to which leadership already meets some of these requirements, and as a result it is not clear to what degree additional staff might be necessary.

The board of directors will be increased by five members. These members are not compensated, but are reimbursed for actual and necessary expenses in the performance of their duties. The 13 directors will now have to report various political contributions and gifts annually, participate in additional public hearings for fare changes and the substantial curtailment or abandonment of service at various locations throughout the State, execute greater oversight of NJ Transit's management team, establish additional financial and management controls over NJ Transit operations, directly approve quarterly schedule changes, establish certain personnel policies, adopt a code of ethics, establish a new employee relations committee, and oversee revised advisory committees.

Given the substantial increase in these responsibilities, it is likely that these members will face a significant increase in the actual and necessary costs in the performance of their duties. The board may determine that it requires some level of staff assistance in order to perform these duties. The cost of additional staff salaries, benefits, and equipment will be realized as additional NJ Transit costs. There is no way to know at this point how significant the burden of these requirements will be in the form of additional staff and equipment. The costs will likely be determined by the board over time once it begins performing these duties.

The bill specifically establishes a new chief ethics officer, who directly reports to the board, rather than the executive director. This position would likely be compensated at a level comparable to the existing auditor general who also has administrative responsibilities directly to the board. The current salary of the auditor general is approximately \$160,000 per year. The annual cost of fringe, office supplies, and reimbursable work expenses such as work-related transportation and training could reasonably add another \$40,000 to \$70,000 to that amount for an annual cost of \$200,000 to \$230,000 per year plus an indeterminate amount for additional staff, if the corporation cannot reallocate existing staff to support the chief ethics officer.

The bill requires NJ Transit to hire an outside firm to perform a performance audit of the corporation every five years, with the first to occur within two years of the enactment of the bill.

It is not clear how much the performance audit will cost; however, the State recently secured the services of NorthHighlands to conduct a performance audit of NJ Transit pursuant to Governor Murpy's Executive Order No. 5. That audit is currently expected to cost \$1.3 million. Depending on the similarity of that audit to the one secured under the bill, the cost every five years could be similar.

The NJ Transit is also required to have additional public hearings when considering fare increases and the substantial curtailment or abandonment of service, and to hold those hearings at additional locations with broader hours, and to publish all of the responses to public comments whether provided in person at public hearings or submitted via other means. There will likely be a cost to NJ Transit for additional public notification, additional staff at hearings, and additional work to document all public responses. These costs are not clear at this point, but will likely include personnel costs, as well as overhead costs for printing, postage, public notices, IT services, transportation for staff and board members, and possibly costs related to renting spaces for the hearings.

The bill also requires a new annual report providing an inventory of NJ Transit real property interests with appraised values. Additionally, a number of new requirements are added to the information that NJ Transit must provide in its annual report and annual budget. Many of the items required in these reports and the annual property inventory are pieces of information related to NJ Transit's business operations, so there should not be a significant cost in generating the additional information, but there will still be a notable staff cost in gathering this information internally, processing the raw data into a report, and communicating it as a public document. This is likely to entail an indeterminate amount of additional staff time. In addition to the increase in report drafting, NJ Transit may not have current appraisals of all of its property. Depending upon the method of appraisal, which is not prescribed in the bill, there may be an additional initial cost to secure an appraisal service to evaluate existing NJ Transit property.

Many of these costs will be recurring costs that will increase the base cost of NJ Transit operations. The cost of the performance audit will likely be realized in year two, and then every five years thereafter. The cost of equipment for new staff is likely to be realized initially, but infrequently thereafter. The cost of real estate appraisal service may or may not be realized depending upon the appraisal method but would be realized initially, but infrequently thereafter.

The intention of these reforms is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that the corporation become more transparent and provide more justification for its activities. These reforms are intended to result in NJ Transit operating more efficiently and generating indirect savings by eliminating waste and developing standards in line with the best practices of mass transit agencies. To the extent that these reform efforts are successful, it is possible that these indirect efficiencies from reform will more than offset the direct costs imposed by the bill. These savings can range from avoiding fines for noncompliance with federal regulation, to lower contract costs through more effective contract design, reduced staffing due to more efficient organization of business operations, and increased worker productivity.

Section: Authorities, Utilities, Transportation and Communications Analyst: Patrick Brennan Lead Fiscal Analyst Approved: Frank W. Haines III Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# ASSEMBLY, No. 1241 STATE OF NEW JERSEY 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by: Assemblyman JOHN F. MCKEON District 27 (Essex and Morris) Assemblyman DANIEL R. BENSON District 14 (Mercer and Middlesex)

## SYNOPSIS

Provides governance, oversight, and accountability reforms at NJT.

# **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



2

AN ACT concerning reforms of the New Jersey Transit Corporation, 1 2 amending P.L.1979, c.150, R.S.52:14-7, and R.S.52:24-4, and 3 supplementing P.L.1979, c.150. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 4 of P.L.1979, c.150 (C.27:25-4) is amended to read 9 as follows: 10 4. a. There is hereby established in the Executive Branch of the State Government the New Jersey Transit Corporation, a body 11 12 corporate and politic with corporate succession. For the purpose of 13 complying with the provisions of Article V, Section IV, paragraph 1 14 of the New Jersey Constitution, the corporation is hereby allocated 15 within the Department of Transportation, but, notwithstanding 16 [said] that allocation, the corporation shall be independent of any 17 supervision or control by the department or by any body or officer 18 thereof. The corporation is hereby constituted as an instrumentality 19 of the State exercising public and essential governmental functions, and the exercise by the corporation of the powers conferred by this 20 21 act shall be deemed and held to be an essential governmental 22 function of the State. 23 The corporation shall be governed by a board which shall b. 24 consist of [eight] <u>12</u> members. [Seven] <u>11</u> of the members shall be voting members and shall 25 26 consist of: the Commissioner of Transportation and the State Treasurer, who shall be members ex officio, another member of the 27 28 Executive Branch to be selected by the Governor who shall also 29 serve ex officio, and [four other] eight public members who shall 30 be appointed by the Governor [,] as follows: 31 three members who shall each have experience as either a regular 32 corporation motorbus regular route service rider or regular 33 corporation rail passenger service or light rail service rider or have 34 a professional background in passenger rail service, freight rail 35 management, transportation capital planning, transportation and 36 public transportation capital construction, federal transportation 37 policy, State transportation policy, human resources management, 38 or transportation capital finance, one upon the recommendation of 39 the Tri-State Transportation Campaign, one upon the 40 recommendation of Delaware Valley Regional Planning 41 Commission, one upon the recommendation of the North Jersey 42 Transportation Planning Authority;

Matter underlined thus is new matter.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

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1 two members, each of whom has a professional background in 2 passenger rail service, freight rail management, transportation 3 capital planning, transportation and public transportation capital 4 construction, federal transportation policy, State transportation 5 policy, human resources management, or transportation capital 6 finance; and three members, each of whom shall have experience as a regular 7 8 corporation motorbus regular route service rider or as a regular 9 corporation rail passenger service or light rail service rider, one of 10 whom shall be appointed upon the recommendation of the Senate 11 President and one of whom shall be appointed upon the 12 recommendation of the Speaker of the General Assembly provided 13 that if the Senate President and Speaker of the General Assembly 14 both recommend motorbus regular route service riders then the third 15 member appointed by the Governor shall be a regular corporation 16 rail passenger service or light rail service rider and further provided 17 that if the Senate President and Speaker of the General Assembly 18 both recommend regular corporation rail passenger service or light 19 rail service riders then the third member appointed by the Governor 20 shall be a motorbus regular route service rider. 21 All public members, except for those appointed upon the 22 recommendation of the Senate President and the Speaker of the 23 General Assembly, shall be appointed with the advice and consent 24 of the Senate, and all public members shall serve for four year 25 staggered terms and until their successors are appointed and 26 qualified provided, however, that a board member shall not serve 27 beyond the expiration of that board member's term for more than 90 28 days following the expiration of the term unless reappointed. No 29 more than [two] three of the six public members appointed by the 30 Governor with the advice and consent of the Senate shall be 31 members of the same political party. [At least one public member 32 shall be a regular public transportation rider. **]** Each public member 33 may be removed from office by the Governor for cause. A vacancy 34 in the membership of the board occurring other than by expiration 35 of term shall be filled in the same manner as the original appointment, but for the unexpired term only. 36 The first 37 appointments shall be for one, two, three and four years 38 respectively, and thereafter for terms of four years as stated.] The 39 board shall annually designate a vice [chairman] chairperson and 40 secretary. The secretary need not be a member. 41 There shall also be one non-voting member of the board, who shall not be considered in determining a quorum. The non-voting

41 There shall also be one non-voting member of the board, who 42 shall not be considered in determining a quorum. The non-voting 43 member shall be appointed by the Governor upon the 44 recommendation of the labor organization representing the plurality 45 of the employees of the corporation. The non-voting member shall 46 be appointed for a term of four years, provided, however, that if at 47 any time during the term of appointment the non-voting member

ceases to be affiliated with the labor organization representing the 1 2 plurality of the employees of the corporation, then such labor 3 organization may, thereupon or at any time thereafter during such 4 term, recommend a new member to the Governor for appointment 5 to serve the remainder of the term. If the local bargaining unit decertifies its existing union affiliation and certifies a new union, 6 the union which represents the plurality of the employees may 7 8 recommend a new member to the Governor for appointment to 9 serve the remainder of the term. The chairman of the board may, at 10 the chairman's discretion, exclude such non-voting member from 11 attending any portion of a board meeting or any other meeting held 12 for the purpose of discussing negotiations with labor organizations, litigation labor organization, 13 involving pending the the 14 investigation, evaluation, or discipline of an employee of the 15 corporation, or matters concerning private entities engaged in the 16 provision of motorbus regular route service, paratransit service, or 17 motorbus charter service that would otherwise not be considered 18 public information. The non-voting member may be removed by 19 the Governor for cause.

20 For the purposes of this subsection:

"experience as a regular corporation motorbus regular route 21 22 service rider" includes any rider who is a regular corporation 23 motorbus regular route service rider at the time of the member's 24 appointment or reappointment and any rider who has been a regular 25 corporation motorbus regular route service rider in three of the 26 seven years preceding the member's appointment or reappointment. 27 "experience as a regular corporation rail passenger service or 28 light rail service rider" includes any rider who is a regular 29 corporation rail passenger service or light rail service rider at the 30 time of the member's appointment or reappointment and any rider 31 who has been a regular corporation rail passenger service or light 32 rail service rider in three of the seven years preceding the member's 33 appointment or reappointment.

c. Board members other than those serving ex officio shall
serve without compensation, but members shall be reimbursed for
actual expenses necessarily incurred in the performance of their
duties.

38 d. The Commissioner of Transportation shall serve as [chairman] <u>chairperson</u> of the board [. He], shall chair board 39 40 meetings, and shall have responsibility for the scheduling and convening of all meetings of the board. In [his] the absence of the 41 42 chairperson, the vice [chairman] chairperson shall chair the board 43 meeting. Each ex officio member of the board may designate two 44 employees of [his] the ex officio member's department or agency, one of whom may represent [him] the ex officio member at 45 meetings of the board. A designee may lawfully vote and otherwise 46 47 act on behalf of the member for whom [he] the person constitutes

the designee. Any such designation shall be in writing delivered to
 the board and shall continue in effect until revoked or amended by
 writing delivered to the board.

4 e. The powers of the corporation shall be vested in the voting 5 members of the board thereof and [four] six voting members of the 6 board shall constitute a quorum at any meeting thereof. Actions 7 may be taken and motions and resolutions adopted by the board at 8 any meeting thereof by the affirmative vote of at least [four] six 9 members. No vacancy in the membership of the board shall impair 10 the right of a quorum to exercise all the rights and perform all the duties of the board. 11

12 f. A true copy of the minutes of every meeting of the board 13 shall be delivered forthwith, by and under the certification of the 14 secretary thereof, to the Governor. No action taken at such meeting 15 by the board shall have force or effect until approved by the 16 Governor or until 10 days after such copy of the minutes shall have 17 been delivered. If, in said 10-day period, the Governor returns such 18 copy of the minutes with veto of any action taken by the board or 19 any member thereof at such meeting, such action shall be null and 20 of no effect. The Governor may approve all or part of the action 21 taken at such meeting prior to the expiration of the said 10-day 22 period.

g. (1) The board meetings shall be subject to the provisions of
the "Senator Byron M. Baer Open Public Meetings Act," P.L.1975,
c.231 (C.10:4-6 et seq.).

(2) The board shall hold a minimum of 10 public board meetings
per year. Public hearings held pursuant to subsection d. of section 8
of P.L.1979, c.150 (C.27:25-8) shall not be considered public board
meetings for the purposes of this subsection.

30 h. (1) A person shall not be eligible to serve on the board if the 31 person has contributed money or made any in-kind contribution to 32 any: candidate for political office; candidate committee; joint 33 candidate committee; political committee; continuing political 34 committee; political action committee; State, county, or municipal 35 party committee; legislative leadership committee; or any similar 36 committee in an amount or manner that would create the appearance 37 of impropriety, as determined by the State Ethics Commission.

38 (2) Each board member shall annually disclose to the board of
39 directors and to the chief ethics officer any contributions made
40 within the preceding two years to any candidate for political office;
41 candidate committee; joint candidate committee; political
42 committee; continuing political committee; political action
43 committee; State, county, or municipal party committee; legislative
44 leadership committee; or any similar committee.
45 (3) Each board member shall annually disclose to the board of

45 (3) Each board member shall annually disclose to the board of
 46 directors and to the chief ethics officer any gifts received in excess

47 <u>of \$250.</u>

48 (cf: P.L.2009, c.179, s.1)

1 2. (New section) a. The board of directors of the corporation 2 shall:

3 (1) Execute direct oversight of the corporation's executive 4 director and other management in the effective and ethical 5 management of the corporation, including review and approval of 6 any quarterly changes to the schedules for motorbus regular route 7 service, rail passenger service, or light rail service;

8 (2) Understand, review, and monitor the implementation of 9 fundamental financial and management controls and operational 10 decisions of the corporation, including review and approval of any 11 quarterly changes to the schedules for motorbus regular route 12 service, rail passenger service, or light rail service;

(3) Establish policies regarding the payment of salary,
compensation, and reimbursements to, and establish rules for the
time and attendance of, the executive director and management
consistent with State law;

(4) Adopt a code of ethics, in consultation with the chief ethics
officer, applicable to each board member, officer, and employee
that, at a minimum, includes the applicable standards established by
State law;

(5) Require that the corporation establish written policies and
procedures on personnel including policies protecting employees
from retaliation for disclosing information concerning acts of
wrongdoing, misconduct, malfeasance, or other inappropriate
behavior by an employee of the corporation;

(6) Adopt a policy that provides guidelines for when it is
appropriate for the chief ethics officer to forward the results and
findings of a preliminary investigation conducted by the chief ethics
officer to the State Ethics Commission, Office of the Attorney
General, county prosecutor's office, or any other appropriate
agency for further investigation or action; and

32 (7) Adopt a defense and indemnification policy and disclose33 such plan to any and all prospective board members.

34 b. (1) The members of the board shall perform each of their 35 duties as board members, including but not limited to those imposed 36 by this section, in good faith and with that degree of diligence, care, 37 and skill which an ordinarily prudent person in like position would 38 use under similar circumstances, and may take into consideration 39 the views and policies of any elected official or body, or other person and ultimately apply independent judgment in the best 40 41 interest of the corporation, its mission, and the public.

42 (2) At the time that a board member takes and subscribes the 43 board member's oath of office, or within 60 days after the effective 44 date of P.L., c. (C.) (pending before the Legislature as this 45 bill) if the board member has already taken and subscribed the 46 board member's oath of office, the board member shall execute an 47 acknowledgement, in a form developed by the corporation, in which 48 the board member shall, at a minimum:

1 (a) acknowledge that the board member understands that a 2 board member has a fiduciary obligation to perform duties and 3 responsibilities to the best of the board member's abilities, in good 4 faith and with proper diligence and care, consistent with the 5 enabling compact, mission, and by-laws of the corporation and the 6 applicable laws of this State; and that the fiduciary duty to the 7 corporation is derived from and governed by its mission;

8 (b) acknowledge that the board member understands the board 9 member's duty of loyalty and care to the corporation and 10 commitment to the corporation's mission and the public interest; 11 and the board member's obligation to act in the best interests of the 12 corporation and the people whom the corporation serves;

13 (c) agree that a board member has an obligation to become 14 about mission, knowledgeable the purpose, functions, 15 responsibilities, and statutory duties of the corporation and, when 16 necessary, to make reasonable inquiry of management and others 17 with knowledge and expertise so as to inform the board member's 18 decisions;

(d) agree to exercise independent judgment on all matters beforethe board;

(e) agree not to divulge confidential discussions and
confidential matters that come before the board for consideration or
action;

(f) agree to disclose to the board any conflicts, or the
appearance of a conflict, of a personal, financial, ethical, or
professional nature that could inhibit the board member from
performing the board member's duties in good faith and with due
diligence and care; and

(g) certify that the board member does not have any interest in,
financial or otherwise, direct or indirect, or engage in any business
or transaction or professional activity or incur any obligation of any
nature, which is in substantial conflict with the proper discharge of
the board member's duties in the public interest.

34 c. Individuals appointed to the board of directors shall 35 participate in training regarding their legal, fiduciary, financial, and 36 ethical responsibilities as directors of the corporation within six 37 months of appointment to the board. Board members shall 38 participate in continuing training as may be required to remain 39 informed of best practices, regulatory and statutory changes relating 40 to the effective oversight of the management and financial activities 41 of public authorities, and to adhere to the highest standards of 42 responsible governance.

d. No board member, including the chairperson, shall serve as
the corporation's executive director, chief financial officer, or hold
any senior management position while serving as a member of the
board.

e. The board of directors shall require that the members of theaudit committee possess the necessary skills to understand the

duties and functions of the committee, including having sufficient 1 2 knowledge in the areas of finance and accounting.

3 (1) The board of directors shall establish an employee f. 4 relations committee to be comprised of not less than three 5 independent members, who shall constitute a majority on the committee, and who shall possess the necessary skills to understand 6 7 the duties and functions of the committee; provided, however, that 8 in the event that a board has less than three independent members, 9 the board may appoint non-independent members to the committee, 10 provided that the independent members shall constitute a majority 11 of the members of the committee.

12 (2) The employee relations committee shall receive a monthly 13 report from the director of the Office of Equal Opportunity and 14 Affirmative Action, or any successor office, regarding the activities 15 of that office, including a summary of the reports and complaints 16 involving discrimination or harassment received by that office and 17 any actions taken or expected to be taken by that office in response 18 to said reports or complaints. The executive director shall be 19 present at any committee meeting where such a report is provided.

20 (3) The employee relations committee shall receive a monthly 21 report from the director of the Human Resources Office, or any 22 successor office, regarding the activities of that office, including a 23 summary of job vacancies, job postings, new employees, 24 reclassification of job titles, retirements, terminations, disciplinary 25 actions, and any other personnel decisions. The executive director 26 shall be present at any committee meeting where such a report is 27 provided.

28 (4) The employee relations committee shall meet with 29 representatives of each labor organization representing employees 30 of the corporation and shall provide those representatives access to 31 the meetings of the committee, provided, however, that the 32 employee relations committee may exclude the labor organization 33 representatives and any other person that the committee deems 34 appropriate from any portion of a committee meeting or any other 35 meeting held by members of the committee for the purpose of 36 discussing negotiations with labor organizations, pending litigation, 37 the investigation, evaluation, or discipline of an employee of the 38 corporation, or any other matters that would otherwise not be 39 considered public information. The committee shall meet at least 40 twice annually with representatives of each labor organization 41 representing employees of the corporation.

42 g. For the purposes of this section, an independent member is 43 one who:

44 (1) is not, and in the past two years has not been, employed by 45 the corporation or an affiliate in an executive capacity;

46 (2) is not, and in the past two years has not been, employed by 47 an entity that received remuneration valued at more than \$15,000 48 for goods and services provided to the corporation or received any

other form of financial assistance valued at more than \$15,000 from 1 2 the corporation; 3 (3) is not a relative of an executive officer or employee in an 4 executive position of the corporation or an affiliate; and 5 (4) is not, and in the past two years has not been, a lobbyist registered under a state or local law and paid by a client to influence 6 7 the management decisions, contract awards, rate determinations, or 8 any other similar actions of the corporation or an affiliate. 9 h. Notwithstanding the provisions of any general, special, or local law, municipal charter, or ordinance to the contrary, the board 10 shall not directly or indirectly, including through any subsidiary, 11 12 extend or maintain credit, arrange for the extension of credit, or 13 renew an extension of credit, in the form of a personal loan to or for 14 any officer, board member, or employee, or equivalent thereof, of 15 the corporation. 16 17 3. (New section) a. There is hereby established the North 18 Jersey Passenger Advisory Committee within the New Jersey 19 Transit Corporation for the purpose of providing advice, input, and guidance to the corporation's board of directors from customers of 20 the corporation who reside in North Jersey. 21 22 b. The committee shall: 23 Provide advice, input, and guidance to the New Jersey (1)24 Transit Corporation board of directors on issues affecting the corporation and customers of the corporation, particularly those 25 26 issues that affect services provided in the northern part of the State; 27 (2) Review proposals to be considered before the corporation's 28 board of directors concerning fare increases, curtailment of 29 services, and expansion of services; and 30 (3) Review items listed on the agenda for meetings of the corporation's board of directors that would increase fares, curtail 31 32 services, or expand services and provide written feedback to the 33 board prior to the board meeting concerning those agenda items. 34 c. A member of the committee shall be required to: 35 (1) reside in one of the following counties: Bergen, Essex, 36 Hudson, Hunterdon, Mercer, Middlesex, Monmouth, Morris, 37 Ocean, Passaic, Somerset, Sussex, Union, or Warren; 38 (2) be a regular corporation motorbus regular route service rider 39 or a regular corporation rail passenger service or light rail service rider; and 40 41 (3) primarily use corporation motorbus regular route service, rail 42 passenger service, or light rail service in the northern part of the 43 State. 44 d. The committee shall consist of 10 voting members, who 45 shall serve a term of four years and without compensation, to be 46 appointed as follows: (1) three members to be appointed by the board of the North 47 Jersey Transportation Planning Authority; 48

1 (2) one member to be appointed by the Governor; 2 (3) one member to be appointed by the Speaker of the General 3 Assembly; 4 (4) one member to be appointed by the President of the Senate; 5 (5) one member to be appointed by the Minority Leader of the 6 General Assembly; 7 (6) one member to be appointed by the Minority Leader of the 8 Senate: 9 (7) one member to be appointed by a nonprofit entity, which shall be selected jointly by the Speaker of the General Assembly 10 and the President of the Senate, with a history of rider advocacy, 11 12 encouraging smart growth, and advocating for investment in public 13 transportation and transit-oriented development initiatives; and 14 (8) one member to be appointed by a nonprofit entity, which 15 shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, that serves as a consumer rail 16 17 passenger organization in the State. 18 The powers of the committee shall be vested in the members e. 19 of the committee and six members shall constitute a quorum at any meeting thereof. Actions may be taken and motions and resolutions 20 adopted by the committee at any meeting thereof by the affirmative 21 22 vote of six members. The seat of any member who fails to maintain 23 the requirements established in subsection c. of this section shall be 24 deemed vacant. A vacancy in the membership of the committee 25 shall not impair the right of a quorum to exercise all rights and 26 perform all duties of the committee. Any vacancy in the 27 membership of the committee shall be filled in the same manner as 28 the original appointment and for the remainder of the unexpired 29 term. 30 The committee shall elect from among its members a f. chairperson and vice chairperson. The chairperson shall preside 31 32 over meetings of the committee. In the absence of the chairperson, 33 the vice chairperson shall preside over meetings of the committee. 34 The chairperson shall have the responsibility of scheduling and 35 convening all meetings of the committee. The committee shall 36 designate an individual to serve as secretary to the committee who 37 need not be a member of the committee. 38 g. A person serving as a member of the South Jersey Passenger 39 Advisory Committee shall not be eligible to simultaneously serve as a member of the North Jersey Passenger Advisory Committee. 40 41 42 4. (New section) a. There is hereby established the South 43 Jersey Passenger Advisory Committee within the New Jersey 44 Transit Corporation for the purpose of providing advice, input, and 45 guidance to the corporation's board of directors from customers of 46 the corporation who reside in South Jersey. 47 b. The committee shall:

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(1) Provide advice, input, and guidance to the New Jersey 1 2 Transit Corporation board of directors on issues affecting the 3 corporation and customers of the corporation, particularly those 4 issues that affect services provided in the southern part of the State; 5 (2) Review proposals to be considered before the corporation's board of directors concerning fare increases, curtailment of 6 7 services, and expansion of services; and 8 (3) Review items listed on the agenda for meetings of the 9 corporation's board of directors that would increase fares, curtail 10 services, or expand services and provide written feedback to the board prior to the board meeting concerning those agenda items. 11 12 c. A member of the committee shall be required to: 13 (1) reside in one of the following counties: Atlantic, Burlington, 14 Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, or 15 Salem; 16 (2) be a regular corporation motorbus regular route service rider 17 or a regular corporation rail passenger service or light rail service 18 rider; and 19 (3) primarily use corporation motorbus regular route service, rail passenger service, or light rail service in the southern part of the 20 21 State. 22 d. The committee shall consist of 10 voting members, who 23 shall serve a term of four years and without compensation, to be 24 appointed as follows: (1) two members to be appointed by the board members of the 25 26 Delaware Valley Regional Planning Commission from New Jersey; (2) one member to be appointed by the Governor; 27 28 (3) one member to be appointed by the Speaker of the General 29 Assembly; 30 (4) one member to be appointed by the President of the Senate; (5) one member to be appointed by the Minority Leader of the 31 32 General Assembly; 33 (6) one member to be appointed by the Minority Leader of the 34 Senate: (7) one member to be appointed by the board of the South Jersey 35 36 Transportation Planning Organization; 37 (8) one member to be appointed by a nonprofit transportation 38 management association, which shall be selected jointly by the 39 Speaker of the General Assembly and the President of the Senate, that provides transportation-related services in the southern portion 40 41 of the State; and 42 (9) one member to be appointed by a nonprofit entity, which 43 shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, that serves as a consumer rail 44 45 passenger organization in the State. 46 The powers of the committee shall be vested in the members e. 47 of the committee and six members shall constitute a quorum at any 48 meeting thereof. Actions may be taken and motions and resolutions

adopted by the committee at any meeting thereof by the affirmative 1 2 vote of six members. The seat of any member who fails to maintain 3 the requirements established in subsection c. of this section shall be 4 deemed vacant. A vacancy in the membership of the committee 5 shall not impair the right of a quorum to exercise all rights and perform all duties of the committee. 6 Any vacancy in the membership of the committee shall be filled in the same manner as 7 8 the original appointment and for the remainder of the unexpired 9 term. The committee shall elect from among its members a 10 f. chairperson and vice chairperson. The chairperson shall preside 11 over meetings of the committee. In the absence of the chairperson, 12 the vice chairperson shall preside over meetings of the committee. 13 14 The chairperson shall have the responsibility of scheduling and 15 convening all meetings of the committee. The committee shall 16 designate an individual to serve as secretary to the committee who 17 need not be a member of the committee. 18 g. A person serving as a member of the North Jersey Passenger 19 Advisory Committee shall not be eligible to simultaneously serve as a member of the South Jersey Passenger Advisory Committee. 20 21 22 5. Section 5 of P.L.1979, c.150 (C.27:25-5) is amended to read 23 as follows: 24 5. In addition to the powers and duties conferred upon it 25 elsewhere in this act, the corporation may do all acts necessary and 26 reasonably incident to carrying out the objectives of this act, including but not in limitation thereof the following: 27 28 a. Sue and be sued; 29 b. Have an official seal and alter the same at pleasure; 30 Make and alter bylaws for its organization and internal c. management and for the conduct of its affairs and business; 31 32 d. Maintain an office at such place or places within the State as 33 it may determine; 34 e. Adopt, amend and repeal such rules and regulations as it 35 may deem necessary to effectuate the purposes of this act, which 36 shall have the force and effect of law; it shall publish the same and file them in accordance with the "Administrative Procedure Act," 37 P.L.1968, c.410 (C.52:14B-1 et seq.) with the Director of the Office 38 39 of Administrative Law; 40 Call to its assistance and avail itself of the service of such f. 41 employees of any federal, State, county or municipal department or 42 agency as it may require and as may be available to it for said 43 purpose; 44 g. Apply for, accept and expend money from any federal, State, 45 county or municipal agency or instrumentality and from any private 46 source; comply with federal statutes, rules and regulations, and qualify for and receive all forms of financial assistance available 47 under federal law to assure the continuance of, or for the support or 48

improvement of public transportation and as may be necessary for
 that purpose to enter into agreements, including federally required

3 labor protective agreements;

4 h. Plan, design, construct, equip, operate, improve and 5 maintain, either directly or by contract with any public or private 6 entity, public transportation services, capital equipment and 7 facilities or any parts or functions thereof, and other transportation 8 projects, or any parts or functions thereof, which may be funded 9 under section 3 of the federal Urban Mass Transportation Act of 10 1964, Pub.L.88-365 (49 U.S.C. s.1602), or any successor or 11 additional federal act having substantially the same or similar 12 purposes or functions; the operation of the facilities of the 13 corporation, by the corporation or any public or private entity, may 14 include appropriate and reasonable limitations on competition in 15 order that maximum service may be provided most efficiently to the 16 public;

i. Apply for and accept, from appropriate regulatory bodies,authority to operate public transportation services where necessary;

j. Purchase, lease as lessee, or otherwise acquire, own, hold,
improve, use and otherwise deal in and with real or personal
property, or any interest therein, from any public or private entity,
wherever situated;

23 k. Lease as lessor, sell or otherwise dispose of on terms which 24 the corporation may prescribe, real and personal property, including 25 tangible or intangible property and consumable goods, or any 26 interest therein, to any public or private entity, in the exercise of its 27 powers and the performance of its duties under this act. In order to 28 provide or encourage adequate and efficient public transportation 29 service, the corporation may lease or otherwise permit the use or 30 occupancy of property without cost or at a nominal rental;

Restrict the rights of persons to enter upon or construct any
 works in or upon any property owned or leased by the corporation,
 except under such terms as the corporation may prescribe; perform
 or contract for the performance of all acts necessary for the
 management, maintenance and repair of real or personal property
 leased or otherwise used or occupied pursuant to this act;

37 m. Establish one or more operating divisions as deemed 38 necessary. Upon the establishment of an operating division, there 39 shall be established a geographically coincident advisory committee 40 to be appointed by the Governor with the advice and consent of the 41 Senate. The committee shall consist of county and municipal 42 government representatives and concerned citizens, in the number 43 and for such terms as may be fixed by the corporation, and shall 44 advise the corporation as to the public transportation service provided in the operating division. At least two members of each 45 46 advisory committee shall be public transportation riders, including 47 but not limited to urban transit users and suburban commuters as 48 appropriate] Each operating division shall solicit advice and

1 feedback from the North Jersey Passenger Advisory Committee 2 established pursuant to section 3 of P.L., c. (C.) (pending 3 before the Legislature as this bill) and the South Jersey Passenger 4 Advisory Committee established pursuant to section 4 of P.L., 5 c. (C. ) (pending before the Legislature as this bill), as appropriate. One public member from the board of the corporation 6 7 shall serve as a liaison to each advisory committee; 8 n. Set and collect fares and determine levels of service for 9 service provided by the corporation either directly or by contract 10 including, but not limited to, such reduced fare programs as deemed 11 appropriate by the corporation; revenues derived from such service 12 may be collected by the corporation and shall be available to the 13 corporation for use in furtherance of any of the purposes of this act; o. Set and collect rentals, fees, charges or other payments from 14 15 the lease, use, occupancy or disposition of properties owned or 16 leased by the corporation; such revenues shall be available to the 17 corporation for use in furtherance of any of the purposes of this act; 18 p. Deposit corporate revenues in interest bearing accounts or in 19 the State of New Jersey Cash Management Fund established 20 pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4); 21 q. Delegate to subordinate officers of the corporation such 22 powers and duties as the corporation shall deem necessary and 23 proper to carry out the purposes of this act; 24 Procure and enter into contracts for any type of insurance r. 25 and indemnify against loss or damage to property from any cause, 26 including loss of use and occupancy, against death or injury of any 27 person, against employees' liability, against any act of any member, 28 officer, employee or servant of the corporation, whether part-time, 29 full-time, compensated or noncompensated, in the performance of 30 the duties of his office or employment or any other insurable risk. 31 In addition, the corporation may carry its own liability insurance 32 and may also establish and utilize a wholly-owned insurance 33 subsidiary or captive provided the subsidiary or captive is domiciled in the United States in a state which is accredited by the 34 35 National Association of Insurance Commissioners and which 36 licenses and regulates wholly-owned insurance subsidiaries or 37 captives; 38 s. Promote the use of public transportation services, coordinate 39 ticket sales and passenger information and sell, lease or otherwise 40 contract for advertising in or on the equipment or facilities of the 41 corporation; 42 t. Adopt and maintain employee benefit programs for 43 employees of the corporation including, but not limited to, pension, 44 deferred compensation, medical disability, and death benefits, and 45 which programs may utilize insurance contracts, trust funds, and 46 any other appropriate means of providing the stipulated benefits, 47 and may involve new plans or the continuation of plans previously 48 established by entities acquired by the corporation;

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1 u. Own, control, vote, and exercise any and all other rights 2 incidental to the ownership of any equity, membership interest, or 3 any shares of the capital stock of any incorporated entity acquired, 4 formed, incorporated, or established by law by the corporation 5 pursuant to the powers granted by this act. Any such corporate 6 entity may be utilized in order to enable the corporation to 7 participate with other private or public entities in any transaction, 8 memorandum of understanding, undertaking, or arrangement that 9 the corporation would have the power to conduct by itself, whether 10 or not such participation involves sharing or delegation of control 11 with or to other public or private entities regarding the ownership, 12 operation, control, and management of services, equipment, or 13 facilities. For purposes of this subsection, "corporate entity" means 14 any business entity, including but not limited to, any corporation, 15 limited liability company, joint venture, limited partnership, general 16 partnership, association of any kind, or collaborative arrangement 17 that may be jointly owned by the corporation and any other public 18 or private entities that provide public transportation services;

v. Enter into any and all agreements or contracts, execute any
and all instruments, and do and perform any and all acts or things
necessary, convenient or desirable for the purposes of the
corporation, or to carry out any power expressly or implicitly given
in this act;

24 w. Notwithstanding the provisions of section 17 of P.L.1979, 25 c.150 (C.27:25-17) or any other law to the contrary, (1) issue 26 operating grant anticipation notes which shall be secured and retired 27 from operating assistance grants authorized under section 9 of the 28 federal Urban Mass Transportation Act of 1964, Pub.L.88-365 (49 29 U.S.C. s.1602), or any successor or additional federal act having 30 substantially the same or similar purposes or functions and (2) issue 31 capital grant anticipation notes which shall be secured and retired 32 from capital assistance grants authorized under section 3 or section 33 9 of the federal Urban Mass Transportation Act of 1964, Pub.L.88-34 365 (49 U.S.C. s.1602), or any successor or additional federal act 35 having substantially the same or similar purposes or functions. As 36 used in this subsection, "operating grant anticipation notes" or 37 "capital grant anticipation notes" (hereinafter referred to as "notes") 38 means credit obligations issued in anticipation of these grants. The 39 notes shall be authorized by a resolution or resolutions of the 40 corporation, and may be issued in one or more series and shall bear 41 the date, or dates, bear interest at the rate or rates of interest per 42 annum, be in the denomination or denominations, be in the form, 43 carry the conversion or registration privileges, have the rank or 44 priority, be executed in such manner as the resolution or resolutions 45 require. The notes may be sold at public or private sale at the price 46 or prices and in the manner that the corporation determines. The 47 notes of the corporation, the sale or transfer thereof, and the income 48 derived therefrom by the purchasers of the notes, shall, at all times,

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1 be free from taxation for State or local purposes, under any law of 2 the State or any political subdivision thereof. Notes may be issued 3 under the provisions of P.L.1979, c.150 (C.27:25-1 et seq.) without 4 obtaining the consent of any department, division, commission, 5 board, bureau or agency of the State, and without any other 6 proceedings, conditions, or things which are specifically required 7 by P.L.1979, c.150 (C.27:25-1 et seq.). The notes issued pursuant 8 to P.L.1979, c.150 (C.27:25-1 et seq.) shall not in any way create or 9 constitute any indebtedness, liability or obligation of the State or of 10 any political subdivision thereof or of the corporation, except as 11 provided herein. 12 The notes shall be payable solely from (1) note proceeds, to the 13 extent not disbursed to the corporation, (2) grant payments if, as, 14 and when received from the federal government, and (3) investment 15 earnings on note proceeds, to the extent not disbursed to the 16 corporation. Each note shall contain on its face a statement to the 17 effect that the corporation is obligated to pay the principal thereof 18 or the interest thereon only from these grants to the corporation and

19 from the proceeds of the notes and investment earnings on the 20 proceeds of the notes, to the extent not disbursed to the corporation, and that neither the faith and credit nor the taxing power of the 21 22 State or of any political subdivision thereof or of the corporation is 23 pledged to the payment of the principal and interest on these notes. 24 Neither the members of the corporation's board nor any person 25 executing the transactions are personally liable on those notes nor 26 are they otherwise liable for their actions; and

x. Enter into agreements with a public or private entity or
consortia thereof to provide for the development of demonstration
projects through the use of public-private partnerships pursuant to
sections 1 through 9 of P.L.1997, c.136 (C.27:1D-1 through
C.27:1D-9).

32 (cf: P.L.2004, c.1, s.1)

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34 6. Section 8 of P.L.1979, c.150 (C.27:25-8) is amended to read
35 as follows:

8. a. The corporation or any subsidiary thereof shall not be considered a public utility as defined in R.S.48:2-13, and except with regard to subsection c. of this section, subsection b. of R.S.48:3-38, section 2 of P.L.1989, c.291 (C.27:25-15.1), and R.S.48:12-152, the provisions of Title 48 of the Revised Statutes shall not apply to the corporation or any subsidiary thereof.

42 The authority hereby given to the corporation pursuant to b. 43 section 6 of P.L.1979, c.150 (C.27:25-6) with respect to fares and 44 service, shall be exercised without regard or reference to the 45 jurisdiction formerly vested in the Department of Transportation 46 schedules regarding rates and rate under R.S.48:2-21; 47 discontinuance, curtailment, or abandonment of service under 48 R.S.48:2-24; and the issuance of a certificate of public convenience

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and necessity under R.S.48:4-3, and transferred to the New Jersey 1 2 Motor Vehicle Commission by P.L.2003, c.13 (C.39:2A-1 et al.). 3 The New Jersey Motor Vehicle Commission shall resume 4 jurisdiction over service and fares upon the termination and 5 discontinuance of a contractual relationship between the corporation 6 and a private or public entity relating to the provision of public 7 transportation services operated under the authority of certificates 8 of public convenience and necessity previously issued by the New 9 Jersey Motor Vehicle Commission or its predecessors; provided, 10 however, that a private entity shall not be required to restore any 11 service discontinued or any fare changed during the existence of a 12 contractual relationship with the corporation, unless the New Jersey 13 Motor Vehicle Commission shall determine, after notice and 14 hearing, that the service or fare is required by public convenience 15 and necessity.

16 c. Notwithstanding any other provisions of P.L.1979, c.150 17 (C.27:25-1 et seq.), all vehicles used by any public or private entity 18 pursuant to contract authorized by P.L.1979, c.150 (C.27:25-1 et 19 seq.), and all vehicles operated by the corporation directly, shall be 20 subject to the jurisdiction of the department with respect to 21 maintenance, specifications, and safety to the same extent that 22 jurisdiction is conferred upon the department by Title 48 of the 23 **Revised Statutes.** 

24 d. (1) Before implementing [any fare increase for any 25 motorbus regular route or rail passenger services, or any <u>the</u> 26 substantial curtailment or abandonment of [those] motorbus regular 27 route or rail passenger services, the corporation shall hold **[**a public 28 hearing in the area affected during evening hours, except that the 29 corporation shall not be required to hold a public hearing for a 30 change in service that does not: (1) increase fares; (2) eliminate a 31 current motorbus regular route or any rail passenger service; or (3) 32 change the time of a motorbus regular route or rail passenger 33 service by more than two hours from the corporation's currently 34 adopted schedule or timetable, so long as these services are 35 provided at least three times daily, excluding holidays ] at least two 36 public hearings in the affected counties, within one-half mile of the 37 route and, to the extent practicable, near each terminus of the route. 38 At least one of the two hearings shall take place on a State working 39 day. Each public hearing shall be attended by at least two members 40 of the corporation's board of directors. Each public hearing in an 41 affected county shall consist of two sessions, the first of which shall 42 be for at least two hours in the afternoon between 2:00 p.m. and 43 <u>6:00 p.m. and the second of which shall take place in the evening in</u> 44 the same place and on the same day for at least two hours between 45 6:00 p.m. and 10:00 p.m. 46 (2) Before implementing any fare increase for any motorbus

47 <u>regular route or rail passenger services, at least ten public hearings</u>

1 shall be held and shall be distributed geographically throughout the 2 State. Not more than one hearing shall take place in each county, 3 and each hearing shall be located within one-quarter mile of both a 4 rail passenger service line and a motorbus regular route. At least 5 half of the hearings shall take place on State working days. Each 6 public hearing shall be attended by at least two members of the 7 corporation's board of directors. Each public hearing in an affected 8 county shall consist of two sessions, the first of which shall be for 9 at least two hours in the afternoon between 2:00 p.m. and 6:00 p.m. 10 and the second of which shall take place in the evening in the same 11 place and on the same day for at least two hours between 6:00 p.m. 12 and 10:00 p.m. 13 [Notice] For the hearings required under paragraphs (1) and (2) 14 of this subsection, notice of the hearing shall be given by the 15 corporation at least 15 days prior to the hearing to the governing 16 body of each county whose residents will be affected and to the 17 clerk of each municipality in the county or counties whose residents 18 will be affected; the notice shall also be posted at least 15 days prior 19 to the hearing in prominent places on the railroad cars and buses 20 serving the routes to be affected. In addition to the public hearing, 21 the corporation shall post, in prominent places on the railroad cars 22 and buses serving the routes to be affected, a postal mailing address and electronic mailing address where members of the public may 23 24 provide written comments to the corporation regarding the proposed 25 fare increase or substantial curtailment or abandonment of service. The corporation shall prepare and publish a written response 26 27 concerning any issue or concern raised by a member of the public at 28 any public hearing or in any written comment provided pursuant to 29 this subsection. e. Notice of its intent to discontinue, substantially curtail, or 30 31 abandon any motorbus regular route service or rail passenger 32 service shall be given by the corporation to the governing body of 33 each county whose residents will be affected and to the clerk of 34 each municipality in the county or counties whose residents will be 35 affected at least 45 days prior to implementation of the change in 36 service. 37 f. For the purposes of this section, "substantial curtailment" 38 and "substantially curtail" shall include, but need not be limited to: 39 the elimination of a motorbus regular route, scheduled trip, or 40 scheduled stop along a motorbus regular route or of a rail passenger service line, scheduled trip, or scheduled stop along a rail passenger 41 42 service line; a reduction of 30 minutes or more in the beginning or 43 end of service for the corporation's adopted schedule or timetable 44 for a scheduled stop along a motorbus regular route or rail 45 passenger service line; and any change to a motorbus regular route 46 or rail passenger service which may increase barriers to 47 accessibility for a person with disabilities. 48 (cf: P.L.2016, c.52, s.1)

1 7. (New section) a. The State Auditor shall conduct audits of 2 the corporation, which shall:

3 (1) occur at least once every 72 months in a manner that is 4 consistent with the Government Auditing Standards for audits 5 utilized by the United States Government Accountability Office or 6 its successor, the first of which shall be completed within 12 7 months of the effective date of P.L. , c. (C. ) (pending 8 before the Legislature as this bill);

9 (2) to the extent practicable, not duplicate the scope of work of 10 the annual audit required to be made of the corporation's financial 11 statements pursuant to subsection d. of section 20 of P.L.1979, 12 c.150 (C.27:25-20); and

(3) focus on a specific area of the corporation's operations, asdetermined by the State Auditor.

b. (1) At least once every five years, the corporation shall hire an independent firm to: conduct a study on the financial management practices and budget reporting practices of mass transit agencies throughout the country; and prepare a report with findings regarding the best practices for financial management and budget reporting by mass transit agencies and a comparison of those best practices with the practices and policies of the corporation.

(2) The first such report shall be issued within 24 months of the
effective date of P.L. , c. (C. ) (pending before the
Legislature as this bill). Each report shall be submitted to the
Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:1419.1), to the Legislature.

27 (3) The corporation shall adopt any best practices included in 28 the report within six months of the issuance of any report issued 29 pursuant to subsection b. of this section. Upon the affirmative vote 30 of seven members of the board of directors, the corporation may opt not to adopt individual policies or practices that are in line with the 31 32 best practices of mass transit agencies throughout the country. If 33 the corporation exercises this option, the corporation shall provide a 34 detailed explanation of why adoption of that policy or practice is not in the best interest of the corporation. 35

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8. (New section) a. The corporation, at the request of the chairperson of any standing legislative committee, as approved by the Speaker of the General Assembly or the President of the Senate, as appropriate, shall be required to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

b. Unless otherwise agreed to by the chairperson of the committee, the corporation shall, at a minimum, be represented by the chairperson of the board of directors, the executive director, and the chief financial officer, and any staff deemed necessary by the chairperson of the board, executive director, or chief financial

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officer to present testimony, provide documents, or respond to
 questions at any appearance required pursuant to this section. The
 chairperson of the legislative committee may require the appearance
 of any officer or employee of the corporation.

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6 9. (New section) a. The corporation shall employ a chief ethics 7 officer who shall be provided staff, equipment, and resources, as the 8 board deems appropriate, in order to investigate allegations and 9 suspicions of unethical conduct or criminal activity within the corporation and to determine whether the corporation is in 10 compliance with applicable State law. The chief ethics officer shall 11 12 operate independently of the executive director and shall report directly to the board of directors. The executive director shall not 13 14 have any role in hiring, firing, disciplining, or directing the chief 15 ethics officer.

16 b. The chief ethics officer shall:

(1) be responsible for receiving and conducting preliminary
investigations of all complaints regarding fraud, waste, abuse, and
corruption by board members, officers, and employees of the
corporation or third-parties doing business with the corporation;

(2) be responsible for conducting preliminary investigations, sua
sponte, regarding all suspected fraud, waste, abuse, and corruption
by board members, officers, and employees of the corporation or
third-parties doing business with the corporation;

(3) provide reports to the board of directors containing the
results and findings of each preliminary investigation conducted
pursuant to paragraphs (1) and (2) of this subsection;

(4) where appropriate, as determined by a policy to be adopted
by the board of directors, forward the results and findings of a
preliminary investigation conducted pursuant to paragraphs (1) and
(2) of this subsection to the State Ethics Commission, Office of the
Attorney General, county prosecutor's office, or any other
appropriate agency for further investigation or action; and

(5) establish a whistleblower access and assistance program
which shall include, but not be limited to: establishing toll-free
telephone and facsimile lines available to employees; offering
advice regarding employee rights under applicable state and federal
laws and advice and options available to all persons; and offering
an opportunity for employees to identify concerns regarding any
issue at the corporation.

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42 10. Section 20 of P.L.1979, c.150 (C.27:25-20) is amended to 43 read as follows:

20. a. The corporation shall, by September 15 of each year, file
with the Commissioner of Transportation a report in such format
and detail as the Commissioner may require setting forth the actual,
operational, capital and financial results of the previous fiscal year,
the operational, capital and financial plan for the current fiscal year

and a proposed operational, capital and financial plan for the next
 ensuing fiscal year.

3 b. On or before October 31 of each year, the corporation shall 4 make an annual report of its activities for the preceding fiscal year 5 the Governor [and to the presiding officers and the to 6 Transportation Committees of both Houses of the Legislature], the 7 President of the Senate, the Speaker of the General Assembly, and 8 the Assembly Transportation and Independent Authorities 9 Committee and the Senate Transportation Committee, or their 10 successor committees. Each such report shall set forth a complete operating and financial statement covering its operations and capital 11 12 projects during the year. The report shall also include an account of 13 the on-time performance of rail passenger service, including light 14 rail service, operated by, or under contract to, the corporation, 15 including data for each such passenger line. The report shall 16 provide a detailed discussion of the methodology used by the 17 corporation in measuring on-time performance. The report shall 18 include certain personnel information of employees of the 19 corporation, including the average salary, number of employees in 20 management positions, and number of employees that are not in 21 management positions in key demographic groups, which shall 22 include, at minimum, race, ethnicity, and gender.

c. All records of minutes, accounts, bills, vouchers, contracts
or other papers connected with or used or filed with the corporation
or with any officer or employee acting [for or in] on its behalf are
hereby declared to be [public] government records and shall be
open to public inspection in accordance with P.L.1963, c.73
(C.47:1A-1 et seq.) and regulations prescribed by the corporation.

d. The corporation shall cause an audit of its books and
accounts to be made at least once each year by certified public
accountants and the cost thereof may be treated as a cost of
operation. The audit shall be filed within 4 months after the close
of the fiscal year of the corporation and a certified duplicate copy
thereof shall be filed with the Division of Budget and Accounting in
the Department of the Treasury.

e. Notwithstanding the provisions of any law to the contrary,
the State Auditor or [his] <u>a</u> legally authorized representative may
examine the accounts and books of the corporation.

39 On or before May 1 of each year, the board shall approve f. 40 and the corporation shall transmit to the Commissioner of 41 Transportation and to the President of the Senate, the Speaker of the 42 General Assembly, and the Assembly Transportation and 43 Independent Authorities Committee and the Senate Transportation 44 Committee, or their successor committees, an annual proposed 45 budget recommendation. The budget document shall be a two-year 46 budget which covers the most recent completed fiscal year, 47 estimated results for the fiscal year in progress, a recommendation

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1 for the fiscal year to commence, and estimated needs and 2 projections for the following fiscal year. At a minimum, the budget 3 shall provide detailed information in the following areas: 4 (1) An executive summary outlining the highlights of the budget 5 document; 6 (2) A profile describing the history of the corporation and the 7 services it provides; 8 (3) An analysis of regional and agency transportation trends, 9 including a detailed ridership analysis; 10 (4) A synopsis of the current corporation business plan; 11 (5) A list of key performance indicators; 12 (6) A statement of current budget year assumptions regarding 13 funding and ridership; 14 (7) A summary of the internal corporation budgeting process 15 and its interaction with the Statewide budgeting process; 16 (8) A description of the current corporation organizational 17 structure; 18 (9) Detailed operating revenue and expense projections for each 19 division within the corporation, with 10 year revenue and expense 20 trends and five year revenue and expense projections; 21 (10) A detailed headcount analysis by department or unit, which 22 includes actual employee count, funded headcount, actual salary 23 and fringe expenses, and recent employment trends; and 24 (11) A summary of the capital program and analysis of current 25 capital projects for which capital funds have already been 26 appropriated, but where the project is not yet complete, which 27 includes the years of appropriation, amounts expended, future 28 appropriations required to complete the project, and a brief analysis 29 of project progress. 30 (cf: P.L.2007, c.263, s.1) 31 32 11. R.S.52:14-7 is amended to read as follows: 33 52:14-7. a. Every person holding an office, employment, or 34 position 35 (1) in the Executive, Legislative, or Judicial Branch of this 36 State, or 37 (2) with an authority, board, body, agency, commission, or 38 instrumentality of the State including any State college, university, 39 or other higher educational institution, and, to the extent consistent 40 with law, any interstate agency to which New Jersey is a party, or 41 (3) with a county, municipality, or other political subdivision of 42 the State or an authority, board, body, agency, district, commission, or instrumentality of the county, municipality, or subdivision, or 43 44 (4) with a school district or an authority, board, body, agency, 45 commission, or instrumentality of the district, shall have his or her 46 principal residence in this State and shall execute such office, 47 employment, or position.

1 This residency requirement shall not apply to any person (a) who 2 is employed on a temporary or per-semester basis as a visiting 3 professor, teacher, lecturer, or researcher by any State college, 4 university, or other higher educational institution, or county or 5 community college, or in a full or part-time position as a member of 6 the faculty, the research staff, or the administrative staff by any State college, university, or other higher educational institution, or 7 8 county or community college, that the college, university, or 9 institution has included in the report required to be filed pursuant to 10 this subsection, or (b) who is employed full-time by the State who 11 serves in an office, employment, or position that requires the person 12 to spend the majority of his or her working hours in a location 13 outside of this State.

14 For the time period between the effective date of P.L. 15 (C. ) (pending before the Legislature as this bill) and five 16 years following the effective date of P.L., c. (C.) (pending 17 before the Legislature as this bill), this residency requirement shall 18 not apply to any person who is hired by the New Jersey Transit 19 Corporation as an engineer or mechanic, provided that the 20 corporation is able to demonstrate that it is unable to hire a suitable 21 applicant who resides in this State. A person who is hired during 22 this five-year period shall not be subject to the residency 23 requirement of this subsection while the person continues to hold 24 office, employment, or position without a break in public service of 25 greater than seven days.

26 For the purposes of this subsection, a person may have at most 27 one principal residence, and the state of a person's principal 28 residence means the state (1) where the person spends the majority 29 of his or her nonworking time, and (2) which is most clearly the 30 center of his or her domestic life, and (3) which is designated as his 31 or her legal address and legal residence for voting. The fact that a 32 person is domiciled in this State shall not by itself satisfy the 33 requirement of principal residency hereunder.

A person, regardless of the office, employment, or position, who holds an office, employment, or position in this State on the effective date of P.L.2011, c.70 but does not have his or her principal residence in this State on that effective date shall not be subject to the residency requirement of this subsection while the person continues to hold office, employment, or position without a break in public service of greater than seven days.

41 Any person may request an exemption from the provisions of 42 this subsection on the basis of critical need or hardship from a five-43 member committee hereby established to consider applications for 44 such exemptions. The committee shall be composed of three 45 persons appointed by the Governor, a person appointed by the 46 Speaker of the General Assembly, and a person appointed by the 47 President of the Senate, each of whom shall serve at the pleasure of 48 the person making the appointment and shall have a term not to

exceed five years. A vacancy on the committee shall be filled in the same manner as the original appointment was made. The Governor shall make provision to provide such clerical, secretarial and administrative support to the committee as may be necessary for it to conduct its responsibilities pursuant to this subsection.

6 The decision on whether to approve an application from any 7 person shall be made by a majority vote of the members of the 8 committee, and those voting in the affirmative shall so sign the 9 approved application. If the committee fails to act on an application 10 within 30 days after the receipt thereof, no exemption shall be granted and the residency requirement of this subsection shall be 11 12 operative. The head of a principal department of the Executive 13 Branch of the State government, a Justice of the Supreme Court, 14 judge of the Superior Court and judge of any inferior court 15 established under the laws of this State shall not be eligible to 16 request from the committee an exemption from the provisions of 17 this subsection.

18 The exemption provided in this subsection for certain persons 19 employed by a State college, university, or other higher educational 20 institution, or a county or community college, other than those 21 employed on a temporary or per-semester basis as a visiting 22 professor, teacher, lecturer, or researcher, shall apply only to those 23 persons holding positions that the college, university, or institution 24 has included in a report of those full or part-time positions as a 25 member of the faculty, the research staff, or the administrative staff 26 requiring special expertise or extraordinary qualifications in an 27 academic, scientific, technical, professional, or medical field or in 28 administration, that, if not exempt from the residency requirement, 29 would seriously impede the ability of the college, university, or 30 institution to compete successfully with similar colleges, 31 universities, or institutions in other states. The report shall be 32 compiled annually and shall also contain the reasons why the 33 positions were selected for inclusion in the report. The report shall 34 be compiled and filed within 60 days following the effective date of P.L.2011, c.70. The report shall be reviewed, revised as necessary, 35 36 and filed by January 1 of each year thereafter. Each report shall be 37 filed with the Governor and, pursuant to section 2 of P.L.1991, 38 c.164 (C.52:14-19.1), with the Legislature, and a report may be 39 revised at any time by filing an amendment to the report with the 40 Governor and Legislature.

As used in this section, "school district" means any local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes and any jointure commission, county vocational school, county special services district, educational services commission, educational research and demonstration center, environmental education center, and educational information and resource center. b. If any person holding any office, employment, or other
position in this State shall attempt to let, farm out or transfer such
office, employment, or position or any part thereof to any person,
he shall forfeit the sum of fifteen hundred dollars (\$1,500.00), to be
recovered with costs by any person who shall sue for the same, onehalf to the prosecutor and the other half to the treasurer for the use
of the State.

8 c. No person shall be appointed to or hold any position in this 9 State who has not the requisite qualifications for personally 10 performing the duties of such position in cases where scientific 11 engineering skill is necessary to the performance of the duties 12 thereof.

13 d. Any person holding or attempting to hold an office, 14 employment, or position in violation of this section shall be 15 considered as illegally holding or attempting to hold the same; 16 provided that a person holding an office, employment, or position in 17 this State shall have one year from the time of taking the office, 18 employment, or position to satisfy the requirement of principal 19 residency, and if thereafter such person fails to satisfy the requirement of principal residency as defined herein with respect to 20 any 365-day period, that person shall be deemed unqualified for 21 22 holding the office, employment, or position. The Superior Court 23 shall, in a civil action in lieu of prerogative writ, give judgment of 24 ouster against such person, upon the complaint of any officer or 25 citizen of the State, provided that any such complaint shall be 26 brought within one year of the alleged 365-day period of failure to 27 have his or her principal residence in this State.

- 28 (cf: P.L.2011, c.70, s.2)
- 29

30 12. R.S.52:24-4 is amended to read as follows:

31 52:24-4. It shall be the duty of the State Auditor to conduct post-32 audits of all transactions and accounts kept by or for all 33 departments, offices and agencies of the State Government, to 34 report to the Legislature or to any committee thereof and to the 35 Governor, and to the Executive Director of the Office of Legislative 36 Services, as provided by this chapter and as shall be required by law, and to perform such other similar or related duties as shall, 37 38 from time to time, be required [of him] by law.

39 The State Auditor shall personally or by any [of his] duly 40 authorized assistants, or by contract with independent public 41 accountant firms, examine and post-audit all the accounts, reports 42 and statements and make independent verifications of all assets, 43 liabilities, revenues and expenditures of the State, its departments, 44 institutions, boards, commissions, officers, and any and all other 45 State agencies, now in existence or hereafter created, hereinafter in 46 this chapter called "accounting agencies."

47 The State Auditor shall conduct, at the direction of the48 Legislative Services Commission or of the presiding officer of

either house of the Legislature or on the State Auditor's own
initiative, a performance review audit of any program of any
accounting agency, any independent authority, or any public entity
or grantee that receives State funds, in a manner that is consistent
with the Government Auditing Standards for performance audits
utilized by the United States Government Accountability Office or
its successor.

8 When the State Auditor conducts any audit or performance 9 review audit, the accounting agency, or authority, entity or grantee, 10 shall respond in writing to each item in the State Auditor's report 11 and the State Auditor, at an appropriate time determined by [him] 12 <u>the State Auditor</u>, shall conduct a post-audit review of the 13 accounting agency's, or authority's, entity's, or grantee's, 14 compliance with the State Auditor's recommendations.

15 The officers and employees of each accounting agency, or 16 authority, entity, or grantee, shall assist the State Auditor, when and as required by [him] the State Auditor, and provide the State 17 18 Auditor with prompt access to all records necessary for the State 19 Auditor to perform [his] the duties of the State Auditor, 20 notwithstanding any statutory or regulatory requirements of 21 confidentiality with regard to the records, for the purpose of 22 carrying out the provisions of this chapter. The State Auditor shall 23 report the failure of any accounting agency, or authority, entity, or 24 grantee, to provide prompt access to any relevant record to the 25 presiding officer of each house of the Legislature. The State 26 Auditor shall not disclose a confidential record provided by an 27 accounting agency, or authority, entity, or grantee, except as may be 28 necessary for the State Auditor to fulfill [his] any constitutional or 29 statutory responsibilities. Working papers prepared by the State 30 Auditor shall be confidential and shall not be considered 31 government records under P.L.1963, c.73 (C.47:1A-1 et seq.).

32 <u>The State Auditor shall conduct audits of the New Jersey Transit</u>
 33 <u>Corporation in accordance with the requirements of subsection a. of</u>
 34 <u>section 7 of P.L., c. (C.) (pending before the Legislature</u>
 35 <u>as this bill).</u>

36 Notwithstanding any law to the contrary, post-audits and 37 performance review audits shall be conducted within the limits of 38 the resources and personnel available to the State Auditor. If 39 resources and personnel are insufficient to conduct all such required 40 post-audits and performance review audits, the State Auditor may 41 prioritize certain audits and forgo others upon notice to the 42 Governor and the presiding officer of each house of the Legislature. 43 (cf: P.L.2006, c.82, s.1)

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13. (New section) a. All members of the New Jersey Transit
Corporation board of directors appointed pursuant to section 4 of
P.L.1979, c.150 (C.27:25-4) shall be appointed within 30 days of
the effective date of P.L. , c. (C. ) (pending before the

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Legislature as this bill), provided that any member serving on the 1 2 board as of the effective date of P.L., c. ) (pending (C. 3 before the Legislature as this bill) whose term has not yet expired 4 may continue to serve until the expiration of that member's term. 5 Any vacancy in the membership of the board on the effective b. ) (pending before the Legislature as this 6 date of P.L., c. (C. 7 bill) shall be filled in accordance with the following priority: 8 (1) members appointed upon the recommendation of the Senate 9 President and the Speaker of the General Assembly; 10 (2) the member appointed upon the recommendation of the North 11 Jersey Transportation Planning Authority; 12 (3) the member appointed upon the recommendation of the 13 Delaware Valley Regional Planning Commission; 14 (4) the member appointed upon the recommendation of the Tri-15 State Transportation Campaign; 16 (5) the member appointed by the Governor who is required to 17 have experience as a regular corporation motorbus regular route 18 service rider or as a regular corporation rail passenger service or 19 light rail service rider; and (6) the members appointed by the Governor who are required to 20 have a professional background in passenger rail service, freight rail 21 22 management, transportation capital planning, transportation and 23 public transportation capital construction, federal transportation 24 policy, State transportation policy, human resources management, 25 or transportation capital finance. 26 The members appointed upon the recommendation of the c. 27 Tri-State Transportation Campaign, the Delaware Valley Regional 28 Planning Commission, and the North Jersey Transportation 29 Planning Authority shall serve initial terms of three years. 30 d. The members appointed upon the recommendation of the Senate President and the Speaker of the General Assembly shall 31 32 serve initial terms of two years. The member appointed by the Governor who is required to 33 e. 34 have experience as a regular corporation motorbus regular route 35 service rider or as a regular corporation rail passenger service or 36 light rail service rider and the members appointed by the Governor 37 who are required to have a professional background in passenger 38 rail service, freight rail management, transportation capital 39 planning, transportation and public transportation capital construction, federal transportation policy, State transportation 40 41 policy, human resources management, or transportation capital 42 finance shall serve initial terms of one year. 43 44 14. This act shall take effect immediately.

#### A1241 MCKEON, BENSON

#### STATEMENT

3 This bill provides governance, oversight, and accountability 4 reforms at the New Jersey Transit Corporation (NJ Transit).

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5 The bill establishes four new positions on the board, and 6 restructures the existing board so that all public members are 7 required to either have experience as regular public transportation 8 riders or have expertise in human resources or certain transportation 9 topics. The board goes from four public members chosen by the 10 Governor to eight public members chosen by the governor, with 11 five of those members being chosen upon the recommendation of 12 the North Jersey Transportation Planning Authority, the Delaware 13 Valley Regional Planning Commission, the Tri-State Transportation Campaign, the Senate President, and the Speaker of the General 14 15 Assembly respectively. The bill prohibits a board member from 16 serving for more than 90 days beyond the expiration of that board 17 member's term unless reappointed to the board. The bill also 18 prohibits anyone from serving on the board if that person has made 19 a political contribution in an amount or manner that would create 20 the appearance of impropriety and requires board members to 21 annually disclose political contributions to the board and the chief 22 ethics officer. The bill requires that the board hold a minimum of 23 10 public board meetings per year.

24 The bill imposes new statutory duties on the board of directors, 25 including: executing direct oversight of NJ Transit's management 26 team in the effective and ethical management of NJ Transit; 27 monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; 28 29 establishing certain personnel policies; approving quarterly 30 schedule changes; adopting guidelines for when it is appropriate for 31 the chief ethics officer to forward the results of preliminary 32 investigations to the appropriate authorities; and adopting a code of 33 ethics. The bill provides that the board members are to perform 34 their duties in good faith and with the appropriate degree of 35 diligence, care, and skill and to apply independent judgment in the 36 best interest of NJ Transit, its mission, and the public. The bill 37 requires board members to take and subscribe an oath of office and 38 to execute an acknowledgement that recognizes the duties and 39 obligations of the board member. The bill establishes an employee 40 relations committee and includes expands the audit committee to 41 include finance.

42 The bill establishes the North Jersey Passenger Advisory 43 Committee and the South Jersey Passenger Advisory Committee, 44 within NJ Transit, for the purpose of providing advice, input, and 45 guidance to the corporation's board of directors. The committees 46 are modeled, in part, on existing advisory committees within NJ 47 Transit. 29

The bill requires the State Auditor to perform audits of NJ 1 2 Transit every six years, which are to focus on specific areas to be 3 determined by the State Auditor. The bill also requires NJ Transit 4 to hire an independent firm to conduct a study at least once every 5 five years on the financial management practices and budget 6 reporting practices of mass transit agencies throughout the country 7 and to prepare and issue a report on its findings. Following the 8 issuance of the report, NJ Transit is required to adopt financial 9 management and budget reporting policies and practices that are in 10 line with the best practices of mass transit agencies throughout the 11 country. Upon the affirmative vote of seven members of the board 12 of directors, NJ Transit may opt not to adopt individual policies or 13 practices that are in line with the best practices of mass transit 14 agencies throughout the country.

15 The bill requires that NJ Transit hold at least two public hearings 16 in the counties affected, within one-half mile of the route and, to the 17 extent practicable, near each terminus of the route before 18 implementing any substantial curtailment or abandonment of 19 service, and at least 10 public hearings in separate counties at 20 locations within a quarter mile of both a rail line and bus route 21 before implementing any fare changes. Each public hearing is 22 required to consist of an afternoon and evening session, where each 23 session lasts at least two hours and the sessions are in the same 24 place and on the same day. At least half of the public hearings are 25 required to be held on a State working day. At least two members 26 of NJ Transit's board of directors are required to be in attendance at 27 each public hearing. In addition to the public hearing requirements, 28 NJ Transit is required to provide a postal mailing address and 29 electronic mailing address where members of the public may 30 provide written comments regarding the proposed fare increase or 31 substantial curtailment or abandonment of service. NJ Transit is 32 required to prepare and publish a written response concerning any 33 issue or concern raised by a member of the public at any public 34 hearing or in any written comment. NJ Transit is required to 35 provide notice of its intent to discontinue, substantially curtail, or 36 abandon service to each county and municipality whose residents 37 will be affected. "Substantial curtailment" and "substantially 38 curtail" is defined to include, but not be limited to: the elimination 39 of a motorbus regular route, scheduled trip, or scheduled stop along 40 a motorbus regular route or of a rail passenger service line, 41 scheduled trip, or scheduled stop along a rail passenger service line; 42 a reduction of 30 minutes or more in the beginning or end of service 43 for the corporation's adopted schedule or timetable for a scheduled 44 stop along a motorbus regular route or rail passenger service line; 45 and any change to a motorbus regular route or rail passenger service 46 which may increase barriers to accessibility for a person with 47 disabilities.

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1 The bill requires NJ Transit, at the request of the chairperson of 2 any standing legislative committee, as approved by the presiding 3 officer, to appear before that committee to present testimony and 4 provide documents on any topic or subject requested by the 5 committee and to respond to any questions by members of the 6 committee.

7 The bill requires NJ Transit to employ a chief ethics officer to 8 investigate allegations and suspicions of unethical conduct or 9 criminal activity within NJ Transit and to determine whether NJ 10 Transit is in compliance with applicable State law. The chief ethics 11 officer is to operate independently of the executive director and is 12 to report directly to the board of directors.

13 The bill requires NJ Transit to report information to the 14 Governor and the Legislature regarding its employees, including the 15 average salary, number of employees in management positions, and 16 number of employees that are not in management positions in key 17 demographic groups, which are to include, at minimum, race, 18 ethnicity, and gender.

The bill requires NJ Transit to utilize multi-year budget 19 documents that cover the most recent completed fiscal year, the 20 estimated results for the fiscal year in progress, a recommendation 21 22 for the fiscal year to commence, and estimated needs and 23 projections for the following fiscal year and to provide those 24 documents to the Commissioner of Transportation, Senate 25 President, Speaker of the General Assembly, and the chairpersons of the Assembly Transportation and Independent Authorities 26 27 Committee and the Senate Transportation Committee. The budget 28 documents are required to provide detailed information on several 29 key areas listed in the bill.

The bill expands the powers of NJ Transit to partner with other public and private entities in forming corporate entities that provide public transportation services. This expanded power will enable NJ Transit to enter into formal partnerships with other transit agencies for the operations of major transportation hubs.

The bill provides that any person newly hired by NJ Transit within five years of the effective date of this bill as an engineer or mechanic is exempt from the residency requirement established in N.J.S.A.52:14-7, if NJ Transit demonstrates that it is unable to hire a suitably qualified in-State candidate.

# ASSEMBLY TRANSPORTATION AND INDEPENDENT AUTHORITIES COMMITTEE

## STATEMENT TO

## ASSEMBLY, No. 1241

# **STATE OF NEW JERSEY**

#### DATED: FEBRUARY 1, 2018

The Assembly Transportation and Independent Authorities Committee reports favorably Assembly Bill No. 1241.

As reported, this bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation (NJ Transit).

The bill establishes four new positions on the board, and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources or certain transportation topics. The board goes from four public members chosen by the Governor to eight public members chosen by the governor, with five of those members being chosen upon the recommendation of the North Jersey Transportation Planning Authority, the Delaware Valley Regional Planning Commission, the Tri-State Transportation Campaign, the Senate President, and the Speaker of the General Assembly. The bill provides for the appointment and initial terms of office for certain board members. The bill prohibits a board member from serving for more than 90 days beyond the expiration of that board member's term unless reappointed to the board. The bill also prohibits anyone from serving on the board if that person has made a political contribution in an amount or manner that would create the appearance of impropriety and requires board members to annually disclose political contributions and gifts in excess of \$250 to the board and the chief ethics officer. The bill requires that the board hold a minimum of 10 public board meetings per year.

The bill imposes new statutory duties on the board of directors, including: executing direct oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; establishing certain personnel policies; approving quarterly schedule changes; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; and adopting a code of ethics. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe an oath of office and to execute an acknowledgement that recognizes the duties and obligations of the board member. The bill establishes an employee relations committee and expands the existing audit committee to include finance.

The bill establishes the North Jersey Passenger Advisory Committee and the South Jersey Passenger Advisory Committee, within NJ Transit, for the purpose of providing advice, input, and guidance to the corporation's board of directors. The committees are modeled, in part, on existing advisory committees within NJ Transit.

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board of directors, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

The bill requires that NJ Transit hold at least two public hearings in the counties affected, within one-half mile of the route and, to the extent practicable, near each terminus of the route before implementing any substantial curtailment or abandonment of service, and at least 10 public hearings in separate counties at locations within a quarter mile of both a rail line and bus route before implementing any fare changes. Each public hearing is required to consist of an afternoon and evening session, where each session lasts at least two hours and the sessions are in the same place and on the same day. At least half of the public hearings are required to be held on a State working day. At least two members of NJ Transit's board of directors are required to be in attendance at each public hearing. In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or abandon service to each county and municipality whose residents will be affected. "Substantial curtailment" and "substantially curtail" is defined to include, but not be limited to: the elimination of a motorbus

regular route, scheduled trip, or scheduled stop along a motorbus regular route or of a rail passenger service line, scheduled trip, or scheduled stop along a rail passenger service line; a reduction of 30 minutes or more in the beginning or end of service for the corporation's adopted schedule or timetable for a scheduled stop along a motorbus regular route or rail passenger service line; and any change to a motorbus regular route or rail passenger service which may increase barriers to accessibility for a person with disabilities.

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or criminal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recent completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, Senate President, Speaker of the General Assembly, and the chairpersons of the Assembly Transportation and Independent Authorities Committee and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill expands the powers of NJ Transit to partner with other public and private entities in forming corporate entities that provide public transportation services. This expanded power will enable NJ Transit to enter into formal partnerships with other transit agencies for the operations of major transportation hubs.

The bill provides that any person newly hired by NJ Transit within five years of the effective date of this bill as an engineer or mechanic is exempt from the residency requirement established in N.J.S.A.52:14-7, if NJ Transit demonstrates that it is unable to hire a suitably qualified in-State candidate.

This bill was pre-filed for introduction in the 2018-2019 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

## ASSEMBLY APPROPRIATIONS COMMITTEE

## STATEMENT TO

## ASSEMBLY, No. 1241

with committee amendments

# **STATE OF NEW JERSEY**

#### DATED: DECEMBER 10, 2018

The Assembly Appropriations Committee reports favorably Assembly Bill No. 1241, with committee amendments.

As amended and reported, this bill provides governance, oversight, and accountability reforms at the New Jersey Transit Corporation (NJ Transit).

#### **Board Composition**

The bill establishes five new positions on NJ Transit's board of directors (board), and restructures the existing board so that all public members are required to either have experience as regular public transportation riders or have expertise in human resources, real estate investment or development, or certain transportation topics. In order to be considered to have experience as a regular public transportation rider, a member is required to have been a public transportation rider in three of the five years preceding the member's appointment or reappointment to the board.

The composition of the board is increased by the bill, from four public members chosen by the Governor to eight public members chosen by the Governor. Four of the eight members are to be chosen upon the recommendation of the North Jersey Transportation Planning Authority, the New Jersey members of the Delaware Valley Regional Planning Commission, the President of the Senate, and the Speaker of the General Assembly, respectively. The bill provides for the appointment and initial terms of office for certain board members. The bill adds a labor organization member to the board, bringing the number of labor organization members to two. The bill requires that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing the plurality of the employees of NJ Transit involved in motorbus operations and that one labor organization member be appointed by the Governor upon the recommendation of the labor organization representing a plurality of the employees of NJ Transit involved in rail operations.

Upon enactment of the bill, new members of the board are required to be appointed within 90 days of the bill's effective date.

#### Chief Ethics Officer

The bill requires NJ Transit to employ a chief ethics officer to investigate allegations and suspicions of unethical conduct or illegal activity within NJ Transit and to determine whether NJ Transit is in compliance with applicable State law. The chief ethics officer is to operate independently of the executive director and is to report directly to the board of directors.

#### **Board Meetings**

The bill requires that the board hold a minimum of 10 public board meetings per year. The bill provides that the agenda of a board meeting, be provided to the public at least five calendar days prior to the meeting and that one-half of board meetings be held in the evening after 6:00 p.m. The bill requires each notice of a board meeting, board agenda, and the minutes of each board meeting be published on NJ Transit's website. The bill also requires that each board meeting be viewable in real time on NJ Transit's website and be archived and made available to the public on NJ Transit's website.

#### New Board Responsibilities

The bill imposes new statutory duties on the board, including: executing oversight of NJ Transit's management team in the effective and ethical management of NJ Transit; monitoring the implementation of fundamental financial and management controls and operational decisions of NJ Transit; establishing certain personnel policies; approving fare changes and substantial curtailments of service; adopting guidelines for when it is appropriate for the chief ethics officer to forward the results of preliminary investigations to the appropriate authorities; adopting a code of ethics; establishing written policies and procedures on personnel; adopting guidelines for the chief ethics officers; adopting a defense and indemnification policy; and reviewing and updating corporate bylaws at least once every five years. The bill provides that the board members are to perform their duties in good faith and with the appropriate degree of diligence, care, and skill and to apply independent judgment in the best interest of NJ Transit, its mission, and the public. The bill requires board members to take and subscribe to an oath of office and to execute an acknowledgement that recognizes the duties and obligations of the board member.

The bill requires that the New Jersey Transit Corporation board of directors issue and publish on the corporation's website a statement, prior to the approval of any contract listed as an item on the board's agenda, that provides an analysis of the costs of shifting any service from one currently performed by regular corporation employees to private contractors, and make various certifications that the contract is in compliance with existing law, meets a minimum quality of service standard, is in the public interest, and that the contractor does not have an adjudicated record of noncompliance with federal or State regulatory statutes concerning labor relations, occupational safety and health, non-discrimination and affirmative action, environmental protection, and conflicts of interests.

#### **Committees**

The bill establishes requirements for the audit committee, administration committee, operations and customer service committee, and capital planning and privatization committee.

The bill provides that the board is to appoint members of NJ Transit's advisory committees and requires that the committees have no fewer than nine members and no greater than 15 members. The members are to be selected upon a merit-based application process and the membership is to include representation of certain populations. The bill requires at least two members of an advisory committee to have experience as regular motorbus regular route service riders and at least two members to have experience as regular rail passenger service or light rail service riders. The advisory committees are required to conduct at least two public hearings per year in two different counties to gather information from interested parties and the general public. The advisory committees are required to issue an annual report to the board. The board is to review recommendations and solicit written input from each advisory committee prior to the adoption of any proposed fare increase, curtailment of service, or expansion of service.

#### Audits

The bill requires the State Auditor to perform audits of NJ Transit every six years, which are to focus on specific areas to be determined by the State Auditor. The bill also requires NJ Transit to hire an independent firm to conduct a study at least once every five years on the financial management practices and budget reporting practices of mass transit agencies throughout the country and to prepare and issue a report on its findings. Following the issuance of the report, NJ Transit is required to adopt financial management and budget reporting policies and practices that are in line with the best practices of mass transit agencies throughout the country. Upon the affirmative vote of seven members of the board, NJ Transit may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country.

#### Change of Service or Fare Increase Requirements

The bill requires that NJ Transit hold at least two public hearings in the counties affected, as close as possible to the highest trafficked stop on the route, before implementing any substantial curtailment or abandonment of service, and at least 10 public hearings in separate counties at locations as close as possible to both a rail passenger service line and a motorbus regular route before implementing any fare increase. At least half of the public hearings are required to be held on a State working day. At least two members of the board are required to be in attendance at each public hearing. For substantial curtailment or abandonment of rail service and for fare increases, half of the required hearings are to take place between the hours of 9:00 a.m. and 5:00 p.m. and half are to take place between the hours of 6:00 p.m. and 10:00 p.m.

In addition to the public hearing requirements, NJ Transit is required to provide a postal mailing address and electronic mailing address where members of the public may provide written comments regarding the proposed fare increase or substantial curtailment or abandonment of service. NJ Transit is required to prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment. NJ Transit is required to provide notice of its intent to discontinue, substantially curtail, or abandon service to each county and municipality whose residents will be affected.

#### Appearance before the Legislature

The bill requires NJ Transit, at the request of the chairperson of any standing legislative committee, as approved by the presiding officer, to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

#### Reports

The bill requires NJ Transit to report information to the Governor and the Legislature regarding its employees, including the average salary, number of employees in management positions, and number of employees that are not in management positions in key demographic groups, which are to include, at minimum, race, ethnicity, and gender. The bill also requires NJ Transit to report certain accident information and safety violations to the Governor and Legislature.

The bill requires NJ Transit to utilize multi-year budget documents that cover the most recently completed fiscal year, the estimated results for the fiscal year in progress, a recommendation for the fiscal year to commence, and estimated needs and projections for the following fiscal year and to provide those documents to the Commissioner of Transportation, the President of the Senate, the Speaker of the General Assembly, the Assembly Transportation and Independent Authorities Committee, and the Senate Transportation Committee. The budget documents are required to provide detailed information on several key areas listed in the bill.

The bill requires the administration committee to receive certain reports quarterly from the head of the Office of Equal Opportunity and Affirmative Action and the director of the Human Resources Office at NJ Transit.

#### Residency Waiver for Certain Positions

The bill provides that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a position of critical need is exempt from the residency requirement established in N.J.S.A.52:14-7.

#### Contracting and procurement powers

The bill authorizes the NJ Transit chief of procurement to enter into agreements to defend and indemnify persons who enter into contracts with NJ Transit. The bill expressly authorizes NJ Transit to enter into public-private partnerships, to utilize corporate entities to participate with other private or public entities in furtherance of NJ Transit's powers, to invest the moneys of NJ Transit not required for immediate use, and to employ and retain counsel at NJ Transit's discretion. The bill specifically authorizes NJ Transit to enter into contracts concerning ferry service and light rail passenger service and with any public utility for services to support public transportation or transit operations.

The bill provides that NJ Transit may accept non-conforming bids only if the bid or proposal conforms to all material requirements of the solicitation. The bill provides that NJ Transit does not need to advertise purchases, contracts, or agreements in certain circumstances, including: where State or federal law requires a different process; and to acquire or overhaul ferries or other major equipment used to provide public transportation or transit operations. The bill also provides that NJ Transit may participate in cooperative purchasing agreements and federal supply schedules.

#### Deviation from Attorney General guidelines

The bill provides that NJ Transit may deviated from policies adopted by the Attorney General in circumstances where those policies are inconsistent with federal laws, regulations, directives, advisory opinions, or other guidelines relating to drug and alcohol testing, alcohol misuse, or prohibit drug use applicable to the NJ Transit Police Department.

#### Customer Advocate

The bill requires NJ Transit to employ a customer advocate who is required to report the customer advocate's activities for the prior year. The report is required to include: a list of any customer surveys performed and a summary of the results of each; a summary of customer experience enhancements; a list of customer facility improvements; and an account of the on-time performance of rail passenger service, including light rail service, operated by, or under contract to, the corporation.

As amended and reported, this bill is identical to Senate Bill No. 630 (2R), as also amended and reported by the committee.

#### COMMITTEE AMENDMENTS:

The committee amendments provide changes to the board structure, including: the creation of five new board positions; providing that the two representatives from labor organizations on the board of directors are to be non-voting members; removing the prohibition against holdover board members; and changing the quorum requirements so that a majority of the appointed members of the board who are authorized to vote constitutes a quorum and so that action may be taken by the affirmative vote of a majority of the appointed members who are authorized to vote. The amendments also remove requirements concerning certain disclosures by board members.

The committee amendments modify certain express duties of the board members so that oversight is required over fare changes and the elimination or substantial curtailment of service. The amendments also remove reference to a "fiduciary obligation" of board members, expressly state that NJ Transit is not subject to civil service rules, require the board to update the NJ Transit bylaws every five years, and establish various board committees, including the audit committee, administration committee, operations and customer service committee, and capital planning and privatization committee.

The amendments increase the membership of the passenger advisory committees from 10 members to 15 members each.

The amendments make changes to the powers of NJ Transit concerning procurement and contracting and permit NJ Transit to employ or retain legal counsel and expand powers to indemnifying contractual business partners.

The amendments make changes to the public hearing requirements when NJ Transit increases fares or abandons or substantially curtails service. Under the amendments, two public hearings are required prior to substantial curtailment of rail service, one public hearing is required for substantial curtailment of bus service, and 10 public hearings are required prior to a fare increase. The definition of substantial curtailment is changed by the amendments. The amendments also allow NJ Transit to take action necessary to address emergency or exigent circumstances, provided the corporation holds a public hearing after the fact.

The amendments remove the requirement that any NJ Transit employee may be called before a legislative committee under the oversight provision in the bill. The amendments make changes to the duties of the chief ethics officer but still require the chief ethics officer to investigate unethical or illegal activity and to establish a whistleblower access and assistance program.

The amendments modify the bill's exemption from the State's residency requirement to provide that any person hired by NJ Transit as an engineer or mechanic or any other position certified by the board as a position of critical need is exempt from the residency requirement.

The amendments require NJ Transit to provide more detailed budget information to the Legislature, which includes multi-year budget documents. The amendments also require the establishment of a customer advocate and make changes to the manner in which the new board members are to be appointed as well as changes to the duration of the new board members' initial terms.

#### FISCAL IMPACT:

The bill provides for a series of reforms at NJ Transit that will require additional staff salaries, fringe, and materials; outside contract work; and additional reporting and transparency.

New costs with discrete estimates include a new chief ethics officer which will likely cost between \$200,000 and \$230,000 per year, and a performance audit every five years which could cost around \$1.3 million per audit. In addition there are numerous other requirements under the bill with indeterminate costs due to additional duties imposed on NJ Transit leadership, reporting requirements, transparency measures, public hearings, new committees, and financial and management controls. These other requirements will have additional indeterminate direct costs, largely in the form of additional staff.

The intention of these reforms is to improve the overall performance of NJ Transit as a business operation. Notable among these reforms are the implementation of industry best practices, additional financial and management controls, and requirements that NJ Transit become more transparent and provide more justification for its activities. These reforms are intended to result in indirect savings by eliminating waste and other mistakes throughout NJ Transit. To the extent that these reform efforts are successful, it is possible that the indirect efficiencies from reform will more than offset the direct costs imposed by the bill.



# Governor Murphy Signs Legislation Reforming NJ TRANSIT

12/20/2018

**TRENTON** - Governor Phil Murphy today signed legislation to comprehensively reform NJ TRANSIT's governance and management to improve service and reliability for New Jersey commuters. The bill includes reforms to NJ TRANSIT's board of directors to make it more responsive to commuters; expands oversight over NJ TRANSIT, both by the public and the Legislature; institutes regular disclosure of accident and safety performance reports; strengthens whistleblower protections; and creates Customer Advocate and Chief Ethics Officer positions within the agency.

"Rebuilding NJ TRANSIT for the one million New Jersey residents who ride the trains and buses every day has been a priority since I began my campaign for Governor," **said Governor Phil Murphy**. "Thanks to our actions in partnership with our colleagues in the Legislature, NJ TRANSIT will now be able to direct its efforts more efficiently and effectively to improve safety, reliability, and services for commuters. I am proud to sign a bill into law that is committed to putting NJ TRANSIT on a positive track moving forward."

Primary sponsors of the bill include Senators Loretta Weinberg, Thomas Kean, and Linda Greenstein; Assemblymembers John McKeon, Daniel Benson, and Patricia Egan Jones; and former Senator Robert Gordon.

"This reform legislation is not a panacea for all of the problems that have plagued NJ TRANSIT," **said Senate Majority Leader Loretta Weinberg**. "But it will help NJ TRANSIT's new leadership deliver the safe, reliable, on-time service its riders have a right to expect by making NJ TRANSIT one of the nation's most representative, responsive and transparent public transit agencies. This new law responds directly to the many commuters who too often felt that NJ TRANSIT had stopped listening to them and caring about their needs, and will make sure that never happens again."

"This is the reform that NJ TRANSIT needs if it's to remain accountable to the people of New Jersey," **said Assemblyman John McKeon**. "What we learned last year was shocking and disappointing. NJ TRANSIT has lost its way through a series of bad policy and personnel decisions that left it unable to fulfill its basic duty - get people to work safely on time. Commuters are angry, and rightly so, but with this new law, we move toward ensuring NJ TRANSIT once again becomes a national model of efficiency and accountability that is answerable to, first and foremost, the commuters."

"After the year and summer we've had with delays and pending construction disrupting service for commuters, it is time for a larger effort to be made to reform NJ TRANSIT operations," **added Assemblyman Daniel Benson**, who is chair of the Assembly Transportation Committee. "New Jersey residents who depend on NJ TRANSIT to get to work, school or return home need reliable service and clear, regular communication. This new law begins the much-needed reform NJ TRANSIT sorely needs and commuters deserve."

"These reforms will bring about a modernized agency easily and transparently held accountable by the public," **Assemblywoman Patricia Egan Jones said**. "It places NJ TRANSIT on the path to once again to become an effective, reliable source of public transportation which thousands of commuters and New Jersey residents rely on."

"New Jersey depends on reliable public transportation to keep our economy buzzing," **said New Jersey Future Executive Director Peter Kasabach**. "Demand for transit-friendly locations is growing, but these places can't be successful without transit that can be counted on. This bill is a step toward making steady and predictable service a reality for the thousands who use it every day. We look forward to working with the governor to facilitate more transit-oriented development projects throughout the state that can capitalize on improved transit service."

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# **Governor Phil Murphy**

# Statewide

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Administration	Economy & Jobs	Facebook	Departments/Agencies
Governor Phil Murphy	Education	Twitter	FAQs
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Oliver	Law & Justice	YouTube	Legal Statement &
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# State of New Jersey Governor Phil Murphy

## THIS WEEK IN NEW JERSEY: DECEMBER 21, 2018



### NJ TRANSIT MARKS 100 PERCENT COMPLETION OF PTC MILESTONE AND GOVERNOR MURPHY SIGNS LEGISLATION REFORMING NJ TRANSIT

NJ TRANSIT marked 100-percent completion of the Federal Railroad Administration's 2018 yearend milestone for Positive Train Control. Criteria for this requirement included installation of equipment on locomotives and cab control cars, installation of 326 miles of wayside equipment including radios, transponders and poles, as well as initiating PTC testing and employee training. The achievement means NJ TRANSIT can apply for an alternative schedule to have PTC fully operational by the end of 2020.

Governor Murphy also signed legislation to comprehensively reform NJ TRANSIT's governance and management to improve service and reliability for New Jersey commuters. The bill includes reforms to NJ TRANSIT's board of directors to make it more responsive to commuters; expands oversight over NJ TRANSIT, both by the public and the Legislature; institutes regular disclosure of accident and safety performance reports; strengthens whistleblower protections; and creates Customer Advocate and Chief Ethics Officer positions within the agency.

"Rebuilding NJ TRANSIT for the one million New Jersey residents who ride the trains and buses every day has been a priority since I began my campaign for Governor," said Governor Murphy. "Thanks to our actions in partnership with our colleagues in the Legislature, NJ TRANSIT will now be able to direct its efforts more efficiently and effectively to improve safety, reliability, and services for commuters. I am proud to sign a bill into law that is committed to putting NJ TRANSIT on a positive track moving forward."

READ MORE: Governor Muprhy Signs Legislation Reforming NJ TRANSIT



### MURPHY ADMINISTRATION PROPOSES RULES FOR STATE'S RE-ENTRY INTO REGIONAL GREENHOUSE GAS INITIATIVE

Fulfilling his pledge to restore New Jersey to a national leadership role in the fight against climate change and sea-level rise, Governor Murphy today announced that the Department of Environmental Protection has formally proposed two rules that will steer New Jersey's re-entry into the Regional Greenhouse Gas Initiative.

"Climate change and sea-level rise affect every one of us," Governor Murphy said. "From Superstorm Sandy

to the powerful nor'easters and devastating flooding this year, it is imperative that New Jersey reclaim its leadership role in fighting back. Pulling out of the Regional Greenhouse Gas Initiative in 2012 was not only an abdication of leadership, but it also cost us millions of dollars that could have been used to increase energy efficiency and improve air quality in our communities. This action is an important first step toward restoring our place as a leader in the green economy and keeping us on a path to 100 percent clean energy by 2050 for the benefit of all New Jerseyans." **READ MORE:** <u>New Jersey Proposes Rules to Re-enter RGGI</u>

### GOVERNOR MURPHY SIGNS SCHOOL BUS SAFETY LEGISLATION

Governor Murphy signed a package of school bus safety bills into law. This series of bills raises safety standards for school buses and school bus operators in the State of New Jersey.

"After the tragic school bus accident in Paramus earlier this year, it became clearer than ever that we must act to protect our children and educators through common sense school bus safety reforms," said Governor Murphy. "Thanks to our actions in partnership with the Legislature, parents will be able to send their children



to school knowing that school buses and school bus drivers are being held to extremely high standards designed to ensure the safety of students."

READ MORE: Governor Murphy Signs School Bus Safety Legislation



## ATTORNEY GENERAL, DEP COMMISSIONER FILE LAWSUIT CHALLENGING FEDERAL GOVERNMENT'S EFFORTS TO ALLOW OFFSHORE DRILLING IN NJ

In an effort to prevent the federal government from allowing harmful drilling off the New Jersey coast, Attorney General Gurbir S. Grewal and Department of Environmental Protection Commissioner Catherine R. McCabe joined a multistate lawsuit to reverse federal approval of seismic testing along the eastern seaboard.

"New Jersey officials have consistently told

Washington that we don't want offshore drilling off our coast," said Attorney General Grewal. "But the Federal Government is putting the fossil fuel industry above New Jersey residents, above our environment, and above the law. The Federal Government's decision is flat out wrong, and offshore drilling will harm our pristine coast and the residents and industries that rely on it. Now, it is also clear the Administration is willing to harm over 300,000 marine mammals, even endangered species, in pursuit of its fossil fuel agenda. In New Jersey, we're committed to fighting offshore drilling every step of the way, and I'm proud to file this lawsuit."

"New Jersey has a responsibility to protect our natural environment, including the hundreds of thousands of marine animals that depend on our coastline as their home," said DEP Commissioner McCabe. "I am proud to join Attorney General Grewal in this suit to fight back against the Trump Administration's efforts to exploit and harm our precious natural resources, and New Jersey's valuable tourism and fishing economy for the gain of the fossil fuel industry."

READ MORE: AG Grewal, DEP Commissioner McCabe File Lawsuit Against Federal Government

### GOVERNORS LEAD BIPARTISAN EFFORT TO OPPOSE SEISMIC TESTING AND OFFSHORE DRILLING

Following the announcement that the Trump Administration authorized airgun use in waters off the East Coast, Governor Phil Murphy and a group of bipartisan governors from nine other states along the Atlantic coastline issued a letter yesterday urging Commerce Secretary Wilbur Ross and Interior Secretary Ryan Zinke to halt harmful seismic testing and offshore drilling in the Atlantic Ocean.

"As the governors of states on the Atlantic seaboard, we

write to reiterate our strong opposition to seismic airgun surveys and oil and gas drilling off our coasts," the governors wrote. "These activities pose an unacceptable and unnecessary threat to our coastal ecosystems and coastal economies."

READ MORE: Bipartisan Governors Come Together to Oppose Seismic Testing and Offshore Drilling





Larry Hogan Governor of Maryland











