26:2H-18.57 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2018 **CHAPTER**: 116

NJSA: 26:2H-18.57 (Expands per adjusted admission charge on hospitals to create supplemental funding pool for

State's graduate medical education subsidy; appropriates \$24,285,714.)

BILL NO: A4249 (Substituted for S2759)

SPONSOR(S) Wimberly and others

DATE INTRODUCED: 6/21/2018

COMMITTEE: ASSEMBLY: ---

SENATE: Budget & Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 6/25/2018

SENATE: 6/25/2018

DATE OF APPROVAL: 8/24/2018

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

Yes

A4249

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes

S2759

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesi	k@njstatelib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RWH/CL

P.L. 2018, CHAPTER 116, approved August 24, 2018 Assembly, No. 4249 (First Reprint)

AN ACT concerning the assessment of a per adjusted admission charge on hospitals ¹ and ¹ amending P.L.1992, c.160 ¹, and making an appropriation ¹.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 7 of P.L.1992, c.160 (C.26:2H-18.57) is amended to read as follows:
- 7. a. Effective January 1, 1994, the Department of Health shall assess each hospital a per adjusted admission charge of \$10.

Of the revenues raised by the hospital per adjusted admission charge, \$5 per adjusted admission shall be used by the department to carry out its duties pursuant to P.L.1992, c.160 (C.26:2H-18.51 et al.) and \$5 per adjusted admission shall be used by the department for administrative costs related to health planning.

Effective July 1, 2018, the assessment shall apply to all general acute care hospitals, rehabilitation hospitals, and long term acute care hospitals. Any General Fund savings resulting from the assessment meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net Graduate Medical Education, for the State's graduate medical education subsidy.

¹Notwithstanding the provisions of any law or regulation to the contrary, and except as otherwise provided and subject to such modifications as may be required by the Centers for Medicare and Medicaid Services in order to achieve any required federal approval and full federal financial participation, \$24,285,714 is appropriated from the General Fund for Safety Net Graduate Medical Education, and conditioned upon the following:

Funds from the Safety Net Graduate Medical Education pool shall be available to eligible hospitals that meet the following eligibility criteria: An eligible hospital has a Relative Medicaid Percentage (RMP) that is in the top third of all acute care hospitals that have a residency program. The RMP is a ratio calculated using the 2016 Audited C.160 SHARE Cost Reports. The numerator of the RMP equals a hospital's gross revenue from patient care for Medicaid and Medicaid HMO as reported on Line 1, Col. D & Col.

- 39 H of Forms E5 and E6. The denominator of the RMP equals a
- 40 hospital's gross revenue from patient care as reported on Line 1,
- 41 Col. E of Form E4. For instances where hospitals that have a single
- 42 Medicare identification number submit a separate cost report for
- 43 <u>each campus, the values referenced above shall be consolidated.</u>

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: ¹Senate floor amendments adopted June 25, 2018.

- Payments to eligible hospitals shall be made in the following manner:
- 3 (1) the subsidy payment shall be split into a Direct Medical
- 4 Education (DME) allocation, which is calculated by multiplying the total subsidy amount by the ratio of 2016 total median Medicaid
- 6 managed care DME costs--to--total 2016 median Medicaid managed
- managed care DME costs--to--total 2010 median Medicald managed
- 7 care GME costs; and an Indirect Medical Education (IME) 8 allocation, which is calculated by multiplying the total subsidy
- 9 amount by the ratio of 2016 total Medicaid managed care IME
- 10 costs--to--total 2016 Medicaid managed care GME costs.
- 11 (2) Each hospital's percentage of total 2016 Medicaid managed
- 12 care DME costs shall be multiplied by the DME allocation to
- 13 calculate its DME payment. Each hospital's percentage of total
- 14 <u>2016 Medicaid managed care IME costs shall be multiplied by the</u>
- 15 IME allocation to calculate its IME payment.
- 16 (3) Source data used shall come from the Medicaid cost report
- 17 for calendar year (CY) 2016 submitted by each acute care hospital
- 18 by November 30, 2017 and Medicaid Managed Care encounter
- 19 payments for Medicaid and NJ FamilyCare clients as reported by
- 20 insurers to the State for the following reporting period: services
- 21 dates between January 1, 2016 and December 31, 2016; payment
- dates between January 1, 2016 and December 31, 2017; and a run--
- 23 <u>date of not later than January 31, 2018.</u>
- 24 (4) In the event that a hospital reported less than 12 months of
- 25 <u>2016 Medicaid costs, the number of reported months of data</u>
- 26 <u>regarding days, costs, or payments shall be annualized. In the event</u>
- the hospital completed a merger, acquisition, or business
 combination or a supplemental cost report for the calendar year
- 29 2016 submitted by the affected acute care hospital by November 30,
- 30 2017 shall be used. In the event that a hospital did not report its
- 31 Medicaid managed care days on the cost report utilized in this
- 32 calculation, the Department of Health (DOH) shall ascertain
- 33 Medicaid managed care encounter days for Medicaid and NJ
- 34 FamilyCare clients as reported by insurers to the State.
- 35 (5) Medicaid managed care DME cost is defined as the
- 36 approved intern and residency program costs using the 2016
- 37 <u>Medicaid cost report total residency costs, reported on Worksheet B</u>
- 38 Pt I Column 21 line 21 plus Worksheet B Pt I Column 22 Line 22
- 39 divided by 2016 resident full time equivalent employees (FTE),
- 40 reported on Worksheet S--3 Pt 1 Column 9 line 14 to develop an
- 41 <u>average cost per FTE for each hospital used to calculate the overall</u>
- 42 median cost per FTE.
- 43 (6) The median cost per FTE is multiplied by the 2016 resident
- 44 FTEs reported on Worksheet S--3 Pt 1 Column 9 line 14 to develop
- 45 <u>approved total residency program costs.</u>
- 46 (7) The approved residency costs are multiplied by the quotient
- 47 of Medicaid managed care days, reported on Worksheet S--3
- 48 Column 7 line 2, divided by the quantity of total days, on

- Worksheet S--3 Column 8 line 14, less nursery days, on Worksheet
 S--3 Column 8 line 13.
- (8) Medicaid managed care IME cost is defined as the Medicare
 IME factor multiplied by Medicaid managed care encounter
 payments for Medicaid and NJ FamilyCare clients as reported by
 insurers to the State.

- (9) The IME factor is calculated using the Medicare IME formula as follows: 1.35 * [(1 + x) ^0.405 1], in which "x" is the quotient of submitted IME resident full--time equivalencies reported on Worksheet S--3 Pt 1 Column 9 line 14 divided by the quantity of total available beds less nursery beds reported on Worksheet S--3 Column 2 line 14.
- (10) In the event that a hospital believes that there are mathematical errors in the calculations, or data not matching the actual source documents used to calculate the subsidy as defined above, hospitals shall be permitted to file calculation appeals within 15 working days of receipt of the subsidy allocation letter. If upon review it is determined by the department that the error has occurred and would constitute at least a five percent change in the hospital's allocation amount, a revised industry--wide allocation shall be issued.¹
 - b. Effective July 1, 2004, the department shall assess each licensed ambulatory care facility that is licensed to provide one or more of the following ambulatory care services: ambulatory surgery, computerized axial tomography, comprehensive outpatient rehabilitation, extracorporeal shock wave lithotripsy, magnetic resonance imaging, megavoltage radiation oncology, positron emission tomography, orthotripsy, and sleep disorder services. The Commissioner of Health may, by regulation, add additional categories of ambulatory care services that shall be subject to the assessment if such services are added to the list of services provided in N.J.A.C.8:43A-2.2(b) after the effective date of P.L.2004, c.54.
 - The assessment established in this subsection shall not apply to an ambulatory care facility that is licensed to a hospital in this State as an off-site ambulatory care service facility.
 - (1) For Fiscal Year 2005, the assessment on an ambulatory care facility providing one or more of the services listed in this subsection shall be based on gross receipts for the 2003 tax year as follows:
- (a) a facility with less than \$300,000 in gross receipts shall not pay an assessment; and
- (b) a facility with at least \$300,000 in gross receipts shall pay an assessment equal to 3.5**[**%**]** percent of its gross receipts or \$200,000, whichever amount is less.
- The commissioner shall provide notice no later than August 15, 2004 to all facilities that are subject to the assessment that the first payment of the assessment is due October 1, 2004 and that proof of gross receipts for the facility's tax year ending in calendar year 2003

shall be provided by the facility to the commissioner no later than September 15, 2004. If a facility fails to provide proof of gross receipts by September 15, 2004, the facility shall be assessed the maximum rate of \$200,000 for Fiscal Year 2005.

The Fiscal Year 2005 assessment shall be payable to the department in four installments, with payments due October 1, 2004, January 1, 2005, March 15, 2005, and June 15, 2005.

- (2) For Fiscal Year 2006, the commissioner shall use the calendar year 2004 data submitted in accordance with subsection c. of this section to calculate a uniform gross receipts assessment rate for each facility with gross receipts over \$300,000 that is subject to the assessment, except that no facility shall pay an assessment greater than \$200,000. The rate shall be calculated so as to raise the same amount in the aggregate as was assessed in Fiscal Year 2005. A facility shall pay its assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- (3) Beginning in Fiscal Year 2007 and for each fiscal year thereafter through Fiscal Year 2010, the uniform gross receipts assessment rate calculated in accordance with paragraph (2) of this subsection shall be applied to each facility subject to the assessment with gross receipts over \$300,000, as those gross receipts are documented in the facility's most recent annual report to the department, except that no facility shall pay an assessment greater than \$200,000. A facility shall pay its annual assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- (4) Beginning in Fiscal Year 2011 and for each fiscal year thereafter, the uniform gross receipts assessment shall be applied at the rate of 2.95 [%] percent to each facility subject to the assessment with gross receipts over \$300,000, as those gross receipts are documented in the facility's most recent annual report submitted to the department pursuant to subsection c. of this section, except that no facility shall pay an assessment greater than \$350,000. A facility shall pay its annual assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- c. Each ambulatory care facility that is subject to the assessment provided in subsection b. of this section shall submit an annual report including, at a minimum, data on volume of patient visits, charges, and gross revenues, by payer type, for patient services, beginning with calendar year 2004 data. The annual report shall be submitted to the department according to a timetable and in a form and manner prescribed by the commissioner.
- The department may audit selected annual reports in order to determine their accuracy.
- d. (1) If, upon audit as provided for in subsection c. of this section, it is determined that an ambulatory care facility understated

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- its gross receipts in its annual report to the department, the facility's assessment for the fiscal year that was based on the defective report shall be retroactively increased to the appropriate amount and the facility shall be liable for a penalty in the amount of the difference between the original and corrected assessment.
 - (2) A facility that fails to provide the information required pursuant to subsection c. of this section shall be liable for a civil penalty not to exceed \$500 for each day in which the facility is not in compliance.
 - (3) A facility that is operating one or more of the ambulatory care services listed in subsection b. of this section without a license from the department, on or after July 1, 2004, shall be liable for double the amount of the assessment provided for in subsection b. of this section, in addition to such other penalties as the department may impose for operating an ambulatory care facility without a
 - (4) The commissioner shall recover any penalties provided for in this subsection in an administrative proceeding in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
 - e. The revenues raised by the ambulatory care facility assessment pursuant to this section shall be deposited in the Health Care Subsidy Fund established pursuant to section 8 of P.L.1992, c.160 (C.26:2H-18.58).
- (cf: P.L.2012, c.17, s.222)

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2. This act shall take effect immediately.

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> Expands per adjusted admission charge on hospitals to create supplemental funding pool for State's graduate medical education subsidy; appropriates \$24,285,714.

ASSEMBLY, No. 4249

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED JUNE 21, 2018

Sponsored by:

Assemblyman BENJIE E. WIMBERLY **District 35 (Bergen and Passaic)** Assemblywoman ELIANA PINTOR MARIN

District 29 (Essex)

Senator M. TERESA RUIZ

District 29 (Essex)

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Co-Sponsored by:

Assemblyman Conaway

SYNOPSIS

Expands per adjusted admission charge on hospitals to create supplemental funding pool for State's graduate medical education subsidy.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/26/2018)

AN ACT concerning the assessment of a per adjusted admission 2 charge on hospitals and amending P.L.1992, c.160.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 7 of P.L.1992, c.160 (C.26:2H-18.57) is amended to read as follows:
- 7. a. Effective January 1, 1994, the Department of Health shall assess each hospital a per adjusted admission charge of \$10.

Of the revenues raised by the hospital per adjusted admission charge, \$5 per adjusted admission shall be used by the department to carry out its duties pursuant to P.L.1992, c.160 (C.26:2H-18.51 et al.) and \$5 per adjusted admission shall be used by the department for administrative costs related to health planning.

Effective July 1, 2018, the assessment shall apply to all general acute care hospitals, rehabilitation hospitals, and long term acute care hospitals. Any General Fund savings resulting from the assessment meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net Graduate Medical Education, for the State's graduate medical education subsidy.

b. Effective July 1, 2004, the department shall assess each licensed ambulatory care facility that is licensed to provide one or more of the following ambulatory care services: ambulatory surgery, computerized axial tomography, comprehensive outpatient rehabilitation, extracorporeal shock wave lithotripsy, magnetic resonance imaging, megavoltage radiation oncology, positron emission tomography, orthotripsy, and sleep disorder services. The Commissioner of Health may, by regulation, add additional categories of ambulatory care services that shall be subject to the assessment if such services are added to the list of services provided in N.J.A.C.8:43A-2.2(b) after the effective date of P.L.2004, c.54.

The assessment established in this subsection shall not apply to an ambulatory care facility that is licensed to a hospital in this State as an off-site ambulatory care service facility.

- (1) For Fiscal Year 2005, the assessment on an ambulatory care facility providing one or more of the services listed in this subsection shall be based on gross receipts for the 2003 tax year as follows:
- (a) a facility with less than \$300,000 in gross receipts shall not 42 pay an assessment; and
- 43 (b) a facility with at least \$300,000 in gross receipts shall pay an 44 assessment equal to 3.5[%] percent of its gross receipts or 45 \$200,000, whichever amount is less.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

The commissioner shall provide notice no later than August 15, 2004 to all facilities that are subject to the assessment that the first payment of the assessment is due October 1, 2004 and that proof of gross receipts for the facility's tax year ending in calendar year 2003 shall be provided by the facility to the commissioner no later than September 15, 2004. If a facility fails to provide proof of gross receipts by September 15, 2004, the facility shall be assessed the maximum rate of \$200,000 for Fiscal Year 2005.

The Fiscal Year 2005 assessment shall be payable to the department in four installments, with payments due October 1, 2004, January 1, 2005, March 15, 2005, and June 15, 2005.

- (2) For Fiscal Year 2006, the commissioner shall use the calendar year 2004 data submitted in accordance with subsection c. of this section to calculate a uniform gross receipts assessment rate for each facility with gross receipts over \$300,000 that is subject to the assessment, except that no facility shall pay an assessment greater than \$200,000. The rate shall be calculated so as to raise the same amount in the aggregate as was assessed in Fiscal Year 2005. A facility shall pay its assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- (3) Beginning in Fiscal Year 2007 and for each fiscal year thereafter through Fiscal Year 2010, the uniform gross receipts assessment rate calculated in accordance with paragraph (2) of this subsection shall be applied to each facility subject to the assessment with gross receipts over \$300,000, as those gross receipts are documented in the facility's most recent annual report to the department, except that no facility shall pay an assessment greater than \$200,000. A facility shall pay its annual assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- (4) Beginning in Fiscal Year 2011 and for each fiscal year thereafter, the uniform gross receipts assessment shall be applied at the rate of 2.95 [%] percent to each facility subject to the assessment with gross receipts over \$300,000, as those gross receipts are documented in the facility's most recent annual report submitted to the department pursuant to subsection c. of this section, except that no facility shall pay an assessment greater than \$350,000. A facility shall pay its annual assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- c. Each ambulatory care facility that is subject to the assessment provided in subsection b. of this section shall submit an annual report including, at a minimum, data on volume of patient visits, charges, and gross revenues, by payer type, for patient services, beginning with calendar year 2004 data. The annual report shall be submitted to the department according to a timetable and in a form and manner prescribed by the commissioner.

A4249 WIMBERLY, PINTOR MARIN

The department may audit selected annual reports in order to determine their accuracy.

- d. (1) If, upon audit as provided for in subsection c. of this section, it is determined that an ambulatory care facility understated its gross receipts in its annual report to the department, the facility's assessment for the fiscal year that was based on the defective report shall be retroactively increased to the appropriate amount and the facility shall be liable for a penalty in the amount of the difference between the original and corrected assessment.
- (2) A facility that fails to provide the information required pursuant to subsection c. of this section shall be liable for a civil penalty not to exceed \$500 for each day in which the facility is not in compliance.
- (3) A facility that is operating one or more of the ambulatory care services listed in subsection b. of this section without a license from the department, on or after July 1, 2004, shall be liable for double the amount of the assessment provided for in subsection b. of this section, in addition to such other penalties as the department may impose for operating an ambulatory care facility without a license.
- (4) The commissioner shall recover any penalties provided for in this subsection in an administrative proceeding in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- e. The revenues raised by the ambulatory care facility assessment pursuant to this section shall be deposited in the Health Care Subsidy Fund established pursuant to section 8 of P.L.1992, c.160 (C.26:2H-18.58).
- 29 (cf: P.L.2012, c.17, s.222)

2. This act shall take effect immediately.

STATEMENT

This bill provides that, effective July 1, 2018, the per adjusted admission charge of \$10 assessed pursuant to Section 7 of P.L.1992, c.160 (C.26:2H-18.57) shall apply to all general acute care hospitals, rehabilitation hospitals, and long- term acute care hospitals. Any General Fund savings resulting from the assessment meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net Graduate Medical Education, for the State's graduate medical education subsidy.

STATEMENT TO

ASSEMBLY, No. 4249

with Senate Floor Amendments (Proposed by Senator RUIZ)

ADOPTED: JUNE 25, 2018

These amendments appropriate \$24,285,714 for the Safety Net Graduate Medical Education pool established in the bill, establish the criteria by which funds in the pool shall be made available, and establish the manner in which payments to eligible hospitals shall be made.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 4249 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 28, 2018

SUMMARY

Synopsis: Expands per adjusted admission charge on hospitals to create

supplemental funding pool for State's graduate medical education

subsidy.

Type of Impact: Annual State Revenue and Expenditure Increases to the General Fund.

Agencies Affected: Department of Health.

Office of Legislative Services Estimate

Fiscal Impact	First Fiscal Year of	Fiscal Years
riscai Impact	Implementation	Thereafter
State Revenue Increase	Indeterminate	Indeterminate
State Expenditure Increase	\$24.3 million	Indeterminate

- The Office of Legislative Services (OLS) estimates that the bill will result in indeterminate annual increases in State revenue collections, federal matching funds received by the State, and expenditures of the additional State and federal resources.
- In the first fiscal year of bill's enactment, General Fund expenditures will increase by \$24.3 million due to a one-time appropriation to the Safety Net Graduate Medical Education (GME) funding pool established in the bill.

BILL DESCRIPTION

This bill provides that, effective July 1, 2018, the per adjusted admission charge of \$10 assessed pursuant to N.J.S.A.26:2H-18.57 shall apply to all general acute care hospitals, rehabilitation hospitals, and long-term acute care hospitals. Any General Fund savings resulting from the charge meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net GME, for the State's graduate medical education subsidy.



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The charge currently applies only to acute care hospital admissions and collections are dedicated to the Department of Health for administrative costs related to health planning (50 percent) and to carry out the department's duties under P.L.1992, c.160 (50 percent).

The bill also appropriates \$24,285,714 from the General Fund for the Safety Net GME funding pool established in the bill, establishes the criteria by which funds in the pool shall be made available, and establishes the manner in which payments to eligible hospitals shall be made.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill will result in indeterminate annual increases in State revenue collections, federal matching funds received by the State, and expenditures of the additional State and federal resources. In the first fiscal year of bill's enactment, General Fund expenditures will increase by \$24.3 million due to a one-time appropriation to the Safety Net GME funding pool established in the bill.

The bill will increase State revenues collected under the per adjusted admission charge due to the expansion of the charge to admissions at rehabilitation hospitals and long-term acute care hospitals. The charge currently applies only to acute care hospital admissions and raised \$16.7 million in State revenue in FY 2017.

According to the New Jersey Hospital Association, there are 71 acute care hospitals, 14 rehabilitation hospitals, and 10 long-term acute care hospitals in the State. The OLS does not have information regarding annual admission rates at the rehabilitation and long-term acute care hospitals and, therefore, cannot quantify the bill's annual revenue gain.

The revenue gain would be subject to the existing statutory dedication of collections from the charge to the Department of Health for administrative costs related to health planning (50 percent) and to carry out the department's duties under P.L.1992, c.160 (50 percent).

The bill will also result in a one-time expenditure from the General Fund of \$24.3 million for the Safety Net GME funding pool for the State's GME subsidy. The GME subsidy is distributed to 43 acute care hospitals in the State and supports hospital-based physician teaching programs. The Governor's FY 2019 Budget anticipates a 63.7 percent federal Medicaid match for the State's GME subsidy.

Section: Human Services
Analyst: Sarah Schmidt

Associate Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2759

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED JUNE 18, 2018

Sponsored by:

Senator M. TERESA RUIZ

District 29 (Essex)

Senator JOSEPH F. VITALE

District 19 (Middlesex)

SYNOPSIS

Expands per adjusted admission charge on hospitals to create supplemental funding pool for State's graduate medical education subsidy.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/22/2018)

AN ACT concerning the assessment of a per adjusted admission charge on hospitals and amending P.L.1992, c.160.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 7 of P.L.1992, c.160 (C.26:2H-18.57) is amended to read as follows:
- 7. a. Effective January 1, 1994, the Department of Health shall assess each hospital a per adjusted admission charge of \$10.

Of the revenues raised by the hospital per adjusted admission charge, \$5 per adjusted admission shall be used by the department to carry out its duties pursuant to P.L.1992, c.160 (C.26:2H-18.51 et al.) and \$5 per adjusted admission shall be used by the department for administrative costs related to health planning.

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b. Effective July 1, 2004, the department shall assess each licensed ambulatory care facility that is licensed to provide one or more of the following ambulatory care services: ambulatory surgery, computerized axial tomography, comprehensive outpatient rehabilitation, extracorporeal shock wave lithotripsy, magnetic resonance imaging, megavoltage radiation oncology, positron emission tomography, orthotripsy, and sleep disorder services. The Commissioner of Health may, by regulation, add additional categories of ambulatory care services that shall be subject to the assessment if such services are added to the list of services provided in N.J.A.C.8:43A-2.2(b) after the effective date of P.L.2004, c.54.

The assessment established in this subsection shall not apply to an ambulatory care facility that is licensed to a hospital in this State as an off-site ambulatory care service facility.

- (1) For Fiscal Year 2005, the assessment on an ambulatory care facility providing one or more of the services listed in this subsection shall be based on gross receipts for the 2003 tax year as follows:
- 41 (a) a facility with less than \$300,000 in gross receipts shall not 42 pay an assessment; and
- 43 (b) a facility with at least \$300,000 in gross receipts shall pay an 44 assessment equal to 3.5**[%]** percent of its gross receipts or \$200,000, whichever amount is less.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

The commissioner shall provide notice no later than August 15, 2004 to all facilities that are subject to the assessment that the first payment of the assessment is due October 1, 2004 and that proof of gross receipts for the facility's tax year ending in calendar year 2003 shall be provided by the facility to the commissioner no later than September 15, 2004. If a facility fails to provide proof of gross receipts by September 15, 2004, the facility shall be assessed the maximum rate of \$200,000 for Fiscal Year 2005.

The Fiscal Year 2005 assessment shall be payable to the department in four installments, with payments due October 1, 2004, January 1, 2005, March 15, 2005, and June 15, 2005.

- (2) For Fiscal Year 2006, the commissioner shall use the calendar year 2004 data submitted in accordance with subsection c. of this section to calculate a uniform gross receipts assessment rate for each facility with gross receipts over \$300,000 that is subject to the assessment, except that no facility shall pay an assessment greater than \$200,000. The rate shall be calculated so as to raise the same amount in the aggregate as was assessed in Fiscal Year 2005. A facility shall pay its assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- (3) Beginning in Fiscal Year 2007 and for each fiscal year thereafter through Fiscal Year 2010, the uniform gross receipts assessment rate calculated in accordance with paragraph (2) of this subsection shall be applied to each facility subject to the assessment with gross receipts over \$300,000, as those gross receipts are documented in the facility's most recent annual report to the department, except that no facility shall pay an assessment greater than \$200,000. A facility shall pay its annual assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- (4) Beginning in Fiscal Year 2011 and for each fiscal year thereafter, the uniform gross receipts assessment shall be applied at the rate of 2.95 [%] percent to each facility subject to the assessment with gross receipts over \$300,000, as those gross receipts are documented in the facility's most recent annual report submitted to the department pursuant to subsection c. of this section, except that no facility shall pay an assessment greater than \$350,000. A facility shall pay its annual assessment to the department in four payments in accordance with a timetable prescribed by the commissioner.
- c. Each ambulatory care facility that is subject to the assessment provided in subsection b. of this section shall submit an annual report including, at a minimum, data on volume of patient visits, charges, and gross revenues, by payer type, for patient services, beginning with calendar year 2004 data. The annual report shall be submitted to the department according to a timetable and in a form and manner prescribed by the commissioner.

S2759 RUIZ, VITALE

The department may audit selected annual reports in order to determine their accuracy.

- d. (1) If, upon audit as provided for in subsection c. of this section, it is determined that an ambulatory care facility understated its gross receipts in its annual report to the department, the facility's assessment for the fiscal year that was based on the defective report shall be retroactively increased to the appropriate amount and the facility shall be liable for a penalty in the amount of the difference between the original and corrected assessment.
- (2) A facility that fails to provide the information required pursuant to subsection c. of this section shall be liable for a civil penalty not to exceed \$500 for each day in which the facility is not in compliance.
- (3) A facility that is operating one or more of the ambulatory care services listed in subsection b. of this section without a license from the department, on or after July 1, 2004, shall be liable for double the amount of the assessment provided for in subsection b. of this section, in addition to such other penalties as the department may impose for operating an ambulatory care facility without a license.
- (4) The commissioner shall recover any penalties provided for in this subsection in an administrative proceeding in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- e. The revenues raised by the ambulatory care facility assessment pursuant to this section shall be deposited in the Health Care Subsidy Fund established pursuant to section 8 of P.L.1992, c.160 (C.26:2H-18.58).
- 29 (cf: P.L.2012, c.17, s.222)

(----,

2. This act shall take effect immediately.

STATEMENT

This bill provides that, effective July 1, 2018, the per adjusted admission charge of \$10 assessed pursuant to Section 7 of P.L.1992, c.160 (C.26:2H-18.57) shall apply to all general acute care hospitals, rehabilitation hospitals, and long- term acute care hospitals. Any General Fund savings resulting from the assessment meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net Graduate Medical Education, for the State's graduate medical education subsidy.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 2759

STATE OF NEW JERSEY

DATED: JUNE 18, 2018

The Senate Budget and Appropriations Committee reports favorably Senate Bill 2759.

This bill that, effective July 1, 2018, the per adjusted admission charge of \$10 assessed pursuant to Section 7 of P.L.1992, c.160 (C.26:2H-18.57) shall apply to all general acute care hospitals, rehabilitation hospitals, and long term acute care hospitals. Any General Fund savings resulting from the assessment meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net Graduate Medical Education, for the State's graduate medical education subsidy.

FISCAL IMPACT:

The Office of Legislative Services estimates that the bill will result in indeterminate annual increases in State revenue collections, federal matching funds received by the State, and expenditures of the additional State and federal funds.

STATEMENT TO

SENATE, No. 2759

with Senate Floor Amendments (Proposed by Senator RUIZ)

ADOPTED: JUNE 21, 2018

These amendments appropriate \$24,285,714 for the Safety Net Graduate Medical Education pool established in the bill, establish the criteria by which funds in the pool shall be made available, and establish the manner in which payments to eligible hospitals shall be made.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2759 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 27, 2018

SUMMARY

Synopsis: Expands per adjusted admission charge on hospitals to create

supplemental funding pool for State's graduate medical education

subsidy.

Type of Impact: Annual State Revenue and Expenditure Increases to the General Fund.

Agencies Affected: Department of Health.

Office of Legislative Services Estimate

Fiscal Impact	First Fiscal Year of	Fiscal Years
riscai Impact	Implementation	Thereafter
State Revenue Increase	Indeterminate	Indeterminate
State Expenditure Increase	\$24.3 million	Indeterminate

- The Office of Legislative Services (OLS) estimates that the bill will result in indeterminate annual increases in State revenue collections, federal matching funds received by the State, and expenditures of the additional State and federal resources.
- In the first fiscal year of bill's enactment, General Fund expenditures will increase by \$24.3 million due to a one-time appropriation to the Safety Net Graduate Medical Education (GME) funding pool established in the bill.

BILL DESCRIPTION

This bill provides that, effective July 1, 2018, the per adjusted admission charge of \$10 assessed pursuant to N.J.S.A.26:2H-18.57 shall apply to all general acute care hospitals, rehabilitation hospitals, and long-term acute care hospitals. Any General Fund savings resulting from the charge meeting the permissibility standards set forth in 42 C.F.R. s.433.68 shall be used to create a supplemental funding pool, known as Safety Net GME, for the State's graduate medical education subsidy.



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The charge currently applies only to acute care hospital admissions and collections are dedicated to the Department of Health for administrative costs related to health planning (50 percent) and to carry out the department's duties under P.L.1992, c.160 (50 percent).

The bill also appropriates \$24,285,714 from the General Fund for the Safety Net GME funding pool established in the bill, establishes the criteria by which funds in the pool shall be made available, and establishes the manner in which payments to eligible hospitals shall be made.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the bill will result in indeterminate annual increases in State revenue collections, federal matching funds received by the State, and expenditures of the additional State and federal resources. In the first fiscal year of bill's enactment, General Fund expenditures will increase by \$24.3 million due to a one-time appropriation to the Safety Net GME funding pool established in the bill.

The bill will increase State revenues collected under the per adjusted admission charge due to the expansion of the charge to admissions at rehabilitation hospitals and long-term acute care hospitals. The charge currently applies only to acute care hospital admissions and raised \$16.7 million in State revenue in FY 2017.

According to the New Jersey Hospital Association, there are 71 acute care hospitals, 14 rehabilitation hospitals, and 10 long-term acute care hospitals in the State. The OLS does not have information regarding annual admission rates at the rehabilitation and long-term acute care hospitals and, therefore, cannot quantify the bill's annual revenue gain.

The revenue gain would be subject to the existing statutory dedication of collections from the charge to the Department of Health for administrative costs related to health planning (50 percent) and to carry out the department's duties under P.L.1992, c.160 (50 percent).

The bill will also result in a one-time expenditure from the General Fund of \$24.3 million for the Safety Net GME funding pool for the State's GME subsidy. The GME subsidy is distributed to 43 acute care hospitals in the State and supports hospital-based physician teaching programs. The Governor's FY 2019 Budget anticipates a 63.7 percent federal Medicaid match for the State's GME subsidy.

Section: Human Services
Analyst: Sarah Schmidt

Associate Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

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Governor Murphy Takes Action on Legislation

08/24/2018

TRENTON - Today, Governor Phil Murphy signed the following bills into law:

A542 (Mazzeo, Lagana, Andrzejczak, Zwicker, Land, Benson, Downey/Ruiz, Bateman) - Requires certain schools to maintain supply of opioid antidotes and permits emergency administration of opioid antidote by school nurse or trained employee.

A1675 (Dancer, Conaway, Caride, Space/Beach, Smith) - Authorizes prescribed burning in certain circumstances.

A2035 (McKeon, Schaer/Pou, Cruz-Perez) - Revises "New Jersey Residential Mortgage Lending Act."

A2401 (Wimberly, Mukherji, Reynolds-Jackson/Cunningham, Gill, Turner) - Authorizes issuance of Delta Sigma Theta license plates.

A3463 (Murphy, Downey, Houghtaling/Gopal, Cruz-Perez) - Requires district boards of election to report every two hours number of voters who have voted at each precinct; authorizes challengers to request reported count.

A3628 (Greenwald, Moriarty, Murphy/Weinberg, Diegnan) - Establishes New Jersey Civic Information Consortium.

Copy of Statement on A3628

A3871 (Chiaravalloti, Egan/Diegnan, Cruz-Perez) - Concerns disqualification from unemployment benefits for misconduct.

A3904 (McKeon, Jasey, Schepisi/Cardinale, Stack) - "Tommy's Law"; requires NJT to take certain action and adopt policies concerning person injured or killed in incidents involving NJT motorbuses and rail or light rail vehicles.

A4120 (Pintor Marin, Tucker, DeAngelo/Rice, Ruiz) - Authorizes special assessments and bond issuance to replace lead-contaminated water service lines.

A4208 (Jasey, Lopez, Sumter/Rice) - Establishes "New Jersey Complete Count Commission."

A4249 (Wimberly, Pintor Marin/Ruiz, Vitale) - Expands per adjusted admission charge on hospitals to create supplemental funding pool for State's graduate medical education subsidy; appropriates \$24,285,714.

A4259 (Pintor Marin, Calabrese/Sarlo, Ruiz) - Restructures tickets sales law.

Copy of Statement on A4259

AJR137 (Pinkin/Greenstein) - Designates month of July of each year as "Smart Irrigation Month."

S2145 (Scutari, Sweeney/DeAngelo, Downey, Mukherji) - Concerns attorney fees for workers' compensation

awards.

SJR14 (Pou, Ruiz/Chaparro, Lopez, Jimenez) - Designates September 20th of each year as Hispanic Journalist Pride Day.

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