18A:64-94 to 18A:64-102 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2018 **CHAPTER:** 111

NJSA: 18A:64-94 to 18A:64-102 (Establishes New Jersey Civic Information Consortium.*)

BILL NO: A3628 (Substituted for S2317)

SPONSOR(S) Greenwald and others

DATE INTRODUCED: 3/12/2018

COMMITTEE: ASSEMBLY: Budget

SENATE: Higher Education

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 6/30/2018

SENATE: 6/25/2018

DATE OF APPROVAL: 8/24/2018

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second Reprint enacted)

Yes

A3628

SPONSOR'S STATEMENT: (Begins on page 7 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes

S2317

SPONSOR'S STATEMENT: (Begins on page 7 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No.

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

VETO MESSAGE:	No	
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes	
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org		
REPORTS:	No	
HEARINGS:	No	

Yes

RH/CL

NEWSPAPER ARTICLES:

[&]quot;Bill for local news pilot program enacted, but funds lacking," Associated Press State Wire: New Jersey, August 24, 2018

[&]quot;Bill for local news pilot program enacted, but funds lacking," The Jersey Journal, August 25, 2018

[&]quot;Murphy signs law aiming to increase local news coverage," South Jersey Times, August 26, 2018

[&]quot;Money lacking for newly signed local media bill, Gov. Murphy says," NJBIZ, August 27, 2018

[&]quot;New NJ law allows insiders to grab a larger share of concert, sports tickets," northjersey.com, August 24, 2018

[&]quot;CONCERT, SPORTS TICKETS COULD COST MORE - MURPHY SIGNS MEASURE LIMITING SALES TO PUBLIC," The Record, August 25, 2018

P.L. 2018, CHAPTER 111, approved August 24, 2018 Assembly, No. 3628 (Second Reprint)

AN ACT establishing the New Jersey Civic Information 1 2 Consortium [1,] and supplementing Title 18A of the New Jersey 3 Statutes¹[, and making an appropriation]¹.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. The Legislature finds and declares that:
- The people of New Jersey need accurate, relevant, timely, and trustworthy news and information to be civically engaged, make informed voting decisions, and work toward common solutions in their communities.
- b. News media operations in the State have endured major cutbacks in recent years, resulting in less coverage of important State matters. These cutbacks not only hurt the news media's financial health, but also harm communities by reducing the news and civic information to which residents have access.
- This situation has resulted in the need to authorize the establishment of, and to fund, the New Jersey Civic Information Consortium (consortium), a consortium of five State public universities, to advance research and innovation in the field of media and technology to better inform the State's communities to benefit the State's civic life and evolving information needs.
- d. By leveraging the resources, knowledge, and expertise of the State's public universities through a partnership with The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University, the consortium could bolster public-interest journalism, civic information, and media innovation.
- The consortium would provide grants that support news and information that benefit the State's civic life and meet the evolving information needs of New Jersey's underserved communities.
- 33 Investments from the consortium, supporting the State's 34 academia, media, innovation, and community service sectors, could advance these goals while ensuring financial sustainability, accountability, and lasting public faith in both the consortium and 36 the work it supports.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly ABU committee amendments adopted June 18, 2018.

²Senate floor amendments adopted June 25, 2018.

g. It is therefore necessary and in the public interest to establish the consortium and provide a funding source for the awarding of grants to organizations working to meet these goals.

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- 2. As used in P.L. , c. (C.) (pending before the Legislature as this bill):
- "Board of directors" or "board" means the board of directors of the New Jersey Civic Information Consortium established pursuant of section 3 of P.L., c. (C.) (pending before the Legislature as this bill).
- "Consortium" means the New Jersey Civic Information
 Consortium established pursuant to section 3 of
 P.L., c. (C.) (pending before the Legislature as this bill).
 - "In-kind contribution" means a contribution of goods or services, other than a cash grant.
 - "Local community organization" means a locally-based organization serving a community of people having shared interests that is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3).
 - "Member university" means The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University.

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- 3. a. There is established the New Jersey Civic Information Consortium which shall consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium shall be to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs.
- 33 The consortium shall be established as a nonprofit 34 corporation that is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit 35 36 Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.), is 37 incorporated, organized, and operated in such a manner as to 38 qualify as a nonprofit corporation described in section 501(c)(3) of 39 the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3), and 40 structured as a supporting organization to its member universities in 41 a manner that the Internal Revenue Service would deem the 42 consortium to be a public charity, and shall be subject to all 43 applicable State laws governing nonprofit corporations. 44 consortium shall be accountable and subject to the same federal 45 Internal Revenue Code disclosure requirements of any nonprofit 46 organization pursuant to 26 U.S.C. s.6033, such as making public its Internal Revenue Service Form 990 and filing a copy of that 47

form and a copy of its annual financial report and audited financial reports with the Attorney General.

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- 4. a. The consortium shall have a board of directors that shall set strategic priorities and metrics to guide the consortium's grant-making and other initiatives, as well as to approve grants pursuant to section 7 of P.L., c. (C.) (pending before the Legislature as this bill).
- 9 b. The board of directors shall consist of ¹[13] <u>15</u>¹ members 10 as follows:
 - (1) two members appointed by the Governor ²who shall not be of the same political party²;
 - (2) one member appointed by the President of the Senate ¹, and one member appointed by the Minority Leader of the Senate ¹;
 - (3) one member appointed by the Speaker of the General Assembly ¹, and one member appointed by the Minority Leader of the General Assembly ¹;
 - (4) five members ², no more than three of whom shall be of the same political party, ² appointed by the president of each member university, each of whom shall have background or experience in the field of journalism, media, or technology; and
 - (5) four members ², no more than two of whom shall be of the same political party², appointed by a majority vote of the nine board members appointed pursuant to paragraphs (1) through (4) of this subsection, of which: (a) one member shall represent the media sector; (b) one member shall represent the technology sector; and (c) two members, not employed by the State or a member university at the time of the member's appointment, shall have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.

²[¹Appointments to the board shall be made in such manner so that no more than eight members shall be of the same political party.¹]²

c. Each board member shall serve a term of four years, except that the member representing the New Jersey media sector shall serve an initial term of one year and the member representing the New Jersey technology sector shall serve an initial term of two years. No board member shall serve more than two four-year terms. In the appointment of members to the board, every effort shall be made to strive for diversity and balance of representation according to gender, race, ethnicity, and geography within any limits allowed under law. Any vacancies in the appointed membership of the board occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only. Board members shall serve without compensation but may be reimbursed for necessary expenses incurred in the performance of their duties within the limits of funds available to the board.

- 5. a. The board shall appoint and employ an executive director, and fix the executive director's compensation and conditions of employment. The executive director shall be the chief executive, administrative, and operational officer of the consortium and shall direct and supervise the administrative affairs and the general management of the consortium. The executive director shall oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and administrative staff pursuant to subsection b. of this section, acting as spokesperson for the consortium's work, and raising funds from external sources. The executive director shall attend all meetings of the board.
- b. (1) The executive director shall employ program officers who shall be experienced practitioners with a strong understanding of the media or civic technology fields. The executive director shall strive to appoint program officers that represent the State's racial, ethnic, gender, and geographic diversity within any limits allowed under law. The program officers shall manage the grant-making process, in accordance with the consortium's goals. The grant-making process shall include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts.
- (2) The executive director shall employ no more than three administrative staff to provide operational support for the consortium, including office management, support for the executive director and program officers, coordination among member universities, payment to grantees, human resources, and logistics.
- c. To save on startup, operating, and ongoing administrative costs, one member university shall be responsible for housing the consortium and providing back-office support.

6. The consortium shall be a collaborative effort among the member universities. Each member university shall focus its initiatives on one area of expertise and the board of directors shall decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

- 7. a. To be eligible for a grant from the consortium, a grant proposal application shall include, but not be limited to:
- (1) evidence of a collaboration between at least one member of the faculty or graduate student of a member university and at least

one local community organization, media organization, or technology-based organization;

- (2) information demonstrating that the collaboration would be a mutually respectful partnership wherein all community and member university participants invest in a project designed to serve the consortium's mission and the goals cited pursuant to subsection b. of this section; and
- (3) proof that the member university or universities in total will provide an amount of funding or make an in-kind contribution having a value that matches 10 percent of the amount of grant funding for which the applicant has applied, if an application is sponsored by one or more member universities. For a grant proposal application sponsored by a member university housing the consortium and providing back-office support pursuant to subsection c. of section 5 of P.L. , c. (C.) (pending before the Legislature as this bill), the cost of that housing and support to that member university shall count towards the funding or in-kind contribution match from that member university.
- b. The consortium shall provide grants for projects that achieve the following goals:
- (1) improve the quantity and quality of civic information in New Jersey communities;
- (2) give residents enhanced access to useful government data and public information through innovative applications, platforms, and technologies;
- (3) train students, professionals, and community members in the practice of community storytelling, journalism, and media production;
- (4) nurture better civic engagement and dialogue inside and between New Jersey communities;
- (5) better meet the information needs of low-income communities and racial and ethnic communities that have been underserved by the media; and
- (6) invest in research and practices that can help media outlets become more closely connected to their audiences and more sustainable without government support.

8. A grant issued by the consortium shall be in the form of a grant agreement. A grant agreement shall include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures. The set of metrics shall be established by the board in conjunction with the executive director and program officers. The agreement shall include the expectations stated between the consortium and the grantee, which shall include, but not be limited to, a statement that:

- a. the grantee shall be independent from the influence of the State, a member university, and any other grantor or contributor of funds or outside source; and
- b. any grantor or other contributor of funds to the grantee shall acknowledge in writing the grantor's or contributor's understanding that the grant or donation does not entitle the grantor or contributor to dictate or influence the content of any work the grantee produces or may produce.

- 9. a. The consortium shall annually report to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature, on the activities of the consortium and make the report available on the consortium's Internet website. The report shall include, but not be limited to:
 - (1) a list of all grant applicants and approved grant applicants;
 - (2) the grant amounts of approved grant applicants;
- (3) the amount of matching funds and types of in-kind contributions provided to approved grant applicants; and
- (4) a status report on the activities funded by an approved grant applicant.
- b. The consortium shall make available on its Internet website its grant-making criteria and other relevant documents.
- c. The board, in conjunction with the executive director and program officers, shall hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings shall provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input shall be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

¹[10. There is appropriated from the General Fund to the New Jersey Civic Information Consortium, established pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill), \$20,000,000 in the first fiscal year in which the bill is enacted and an additional \$1,000,000 annually thereafter, to effectuate the purposes of P.L., c. (C.) (pending before the Legislature as this bill).]¹

¹[11.] <u>10.</u> This act shall take effect immediately.

Establishes New Jersey Civic Information Consortium.

ASSEMBLY, No. 3628

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED MARCH 12, 2018

Sponsored by:

Assemblyman LOUIS D. GREENWALD
District 6 (Burlington and Camden)
Assemblyman PAUL D. MORIARTY
District 4 (Camden and Gloucester)
Assemblywoman CAROL A. MURPHY
District 7 (Burlington)

Co-Sponsored by:

Assemblywoman Jasey, Assemblyman Johnson, Assemblywoman Vainieri Huttle, Assemblyman Giblin, Assemblywoman Mosquera, Assemblyman Barclay, Assemblywoman Jones, Assemblymen Mukherji, Zwicker and Holley

SYNOPSIS

Establishes New Jersey Civic Information Consortium; appropriates \$20 million from General Fund and \$1 million annually thereafter.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/19/2018)

1 AN ACT establishing the New Jersey Civic Information Consortium, 2 supplementing Title 18A of the New Jersey Statutes, and making 3 an appropriation.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. The Legislature finds and declares that:
- a. The people of New Jersey need accurate, relevant, timely, and trustworthy news and information to be civically engaged, make informed voting decisions, and work toward common solutions in their communities.
- b. News media operations in the State have endured major cutbacks in recent years, resulting in less coverage of important State matters. These cutbacks not only hurt the news media's financial health, but also harm communities by reducing the news and civic information to which residents have access.
- c. This situation has resulted in the need to authorize the establishment of, and to fund, the New Jersey Civic Information Consortium (consortium), a consortium of five State public universities, to advance research and innovation in the field of media and technology to better inform the State's communities to benefit the State's civic life and evolving information needs.
- d. By leveraging the resources, knowledge, and expertise of the State's public universities through a partnership with The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University, the consortium could bolster public-interest journalism, civic information, and media innovation.
- e. The consortium would provide grants that support news and information that benefit the State's civic life and meet the evolving information needs of New Jersey's underserved communities.
- f. Investments from the consortium, supporting the State's academia, media, innovation, and community service sectors, could advance these goals while ensuring financial sustainability, accountability, and lasting public faith in both the consortium and the work it supports.
- g. It is therefore necessary and in the public interest to establish the consortium and provide a funding source for the awarding of grants to organizations working to meet these goals.

- 42 2. As used in P.L. , c. (C.) (pending before the 43 Legislature as this bill):
- "Board of directors" or "board" means the board of directors of the New Jersey Civic Information Consortium established pursuant of section 3 of P.L., c. (C.) (pending before the Legislature as this bill).

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1 "Consortium" means the New Jersey Civic Information 2 Consortium established pursuant to section 3 of 3 P.L., c. (C.) (pending before the Legislature as this bill).

4 "In-kind contribution" means a contribution of goods or services, 5 other than a cash grant.

"Local community organization" means a locally-based organization serving a community of people having shared interests that is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3).

"Member university" means The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University.

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- 3. a. There is established the New Jersey Civic Information Consortium which shall consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium shall be to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs.
- b. The consortium shall be established as a nonprofit corporation that is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.), is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3), and structured as a supporting organization to its member universities in a manner that the Internal Revenue Service would deem the consortium to be a public charity, and shall be subject to all applicable State laws governing nonprofit corporations. consortium shall be accountable and subject to the same federal Internal Revenue Code disclosure requirements of any nonprofit organization pursuant to 26 U.S.C. s.6033, such as making public its Internal Revenue Service Form 990 and filing a copy of that form and a copy of its annual financial report and audited financial reports with the Attorney General.

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- 4. a. The consortium shall have a board of directors that shall set strategic priorities and metrics to guide the consortium's grant-making and other initiatives, as well as to approve grants pursuant to section 7 of P.L., c. (C.) (pending before the Legislature as this bill).
- b. The board of directors shall consist of 13 members as follows:
 - (1) two members appointed by the Governor;

- (2) one member appointed by the President of the Senate;
- (3) one member appointed by the Speaker of the General Assembly;
- (4) five members appointed by the president of each member university, each of whom shall have background or experience in the field of journalism, media, or technology; and
- (5) four members, appointed by a majority vote of the nine board members appointed pursuant to paragraphs (1) through (4) of this subsection, of which: (a) one member shall represent the media sector; (b) one member shall represent the technology sector; and (c) two members, not employed by the State or a member university at the time of the member's appointment, shall have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.
- c. Each board member shall serve a term of four years, except that the member representing the New Jersey media sector shall serve an initial term of one year and the member representing the New Jersey technology sector shall serve an initial term of two years. No board member shall serve more than two four-year terms. In the appointment of members to the board, every effort shall be made to strive for diversity and balance of representation according to gender, race, ethnicity, and geography within any limits allowed under law. Any vacancies in the appointed membership of the board occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only. Board members shall serve without compensation but may be reimbursed for necessary expenses incurred in the performance of their duties within the limits of funds available to the board.

- 5. a. The board shall appoint and employ an executive director, and fix the executive director's compensation and conditions of employment. The executive director shall be the chief executive, administrative, and operational officer of the consortium and shall direct and supervise the administrative affairs and the general management of the consortium. The executive director shall oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and administrative staff pursuant to subsection b. of this section, acting as spokesperson for the consortium's work, and raising funds from external sources. The executive director shall attend all meetings of the board.
- b. (1) The executive director shall employ program officers who shall be experienced practitioners with a strong understanding of the media or civic technology fields. The executive director shall strive to appoint program officers that represent the State's racial, ethnic, gender, and geographic diversity within any limits allowed

under law. The program officers shall manage the grant-making process, in accordance with the consortium's goals. The grant-making process shall include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts.

- (2) The executive director shall employ no more than three administrative staff to provide operational support for the consortium, including office management, support for the executive director and program officers, coordination among member universities, payment to grantees, human resources, and logistics.
- c. To save on startup, operating, and ongoing administrative costs, one member university shall be responsible for housing the consortium and providing back-office support.

6. The consortium shall be a collaborative effort among the member universities. Each member university shall focus its initiatives on one area of expertise and the board of directors shall decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

- 7. a. To be eligible for a grant from the consortium, a grant proposal application shall include, but not be limited to:
- (1) evidence of a collaboration between at least one member of the faculty or graduate student of a member university and at least one local community organization, media organization, or technology-based organization;
- (2) information demonstrating that the collaboration would be a mutually respectful partnership wherein all community and member university participants invest in a project designed to serve the consortium's mission and the goals cited pursuant to subsection b. of this section; and
- (3) proof that the member university or universities in total will provide an amount of funding or make an in-kind contribution having a value that matches 10 percent of the amount of grant funding for which the applicant has applied, if an application is sponsored by one or more member universities. For a grant proposal application sponsored by a member university housing the consortium and providing back-office support pursuant to subsection c. of section 5 of P.L. , c. (C.) (pending before the Legislature as this bill), the cost of that housing and support to that member university shall count towards the funding or in-kind contribution match from that member university.

- b. The consortium shall provide grants for projects that achieve the following goals:
 - (1) improve the quantity and quality of civic information in New Jersey communities;
 - (2) give residents enhanced access to useful government data and public information through innovative applications, platforms, and technologies;
 - (3) train students, professionals, and community members in the practice of community storytelling, journalism, and media production;
 - (4) nurture better civic engagement and dialogue inside and between New Jersey communities;
 - (5) better meet the information needs of low-income communities and racial and ethnic communities that have been underserved by the media; and
 - (6) invest in research and practices that can help media outlets become more closely connected to their audiences and more sustainable without government support.

- 8. A grant issued by the consortium shall be in the form of a grant agreement. A grant agreement shall include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures. The set of metrics shall be established by the board in conjunction with the executive director and program officers. The agreement shall include the expectations stated between the consortium and the grantee, which shall include, but not be limited to, a statement that:
- a. the grantee shall be independent from the influence of the State, a member university, and any other grantor or contributor of funds or outside source; and
- b. any grantor or other contributor of funds to the grantee shall acknowledge in writing the grantor's or contributor's understanding that the grant or donation does not entitle the grantor or contributor to dictate or influence the content of any work the grantee produces or may produce.

- 9. a. The consortium shall annually report to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature, on the activities of the consortium and make the report available on the consortium's Internet website. The report shall include, but not be limited to:
 - (1) a list of all grant applicants and approved grant applicants;
- (2) the grant amounts of approved grant applicants;
- 46 (3) the amount of matching funds and types of in-kind 47 contributions provided to approved grant applicants; and

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- (4) a status report on the activities funded by an approved grant applicant.
 - b. The consortium shall make available on its Internet website its grant-making criteria and other relevant documents.
 - c. The board, in conjunction with the executive director and program officers, shall hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings shall provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input shall be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

10. There is appropriated from the General Fund to the New Jersey Civic Information Consortium, established pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill), \$20,000,000 in the first fiscal year in which the bill is enacted and an additional \$1,000,000 annually thereafter, to effectuate the purposes of P.L., c. (C.) (pending before the Legislature as this bill).

11. This act shall take effect immediately.

STATEMENT

This bill establishes the New Jersey Civic Information Consortium (consortium), which is to consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium is to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs. The consortium is to be established as a nonprofit corporation that is an educational and charitable corporation incorporated, organized, and operated under section 501(c)(3) of the federal Internal Revenue Code, and structured as a supporting organization to its member universities in a manner that the Internal Revenue Service would deem the consortium to be a public charity.

The consortium is to have a board of directors (board) that is to set strategic priorities and metrics to guide the consortium's grant-making and other initiatives, as well as to approve grants. The board is to consist of 13 members as follows: two members appointed by the Governor; one member appointed by the President of the Senate; one member appointed by the Speaker of the General Assembly; five members appointed by the president of each

member university, each are to have background or experience in the field of journalism, media, or technology; and four members, appointed by a majority vote of the other nine appointed board members, of which one member is to represent the media sector, one member is to represent the technology sector, and two members, not employed by the State or a member university at the time of the member's appointment, are to have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.

The board is to appoint and employ an executive director who is to be the chief executive, administrative, and operational officer of the consortium and oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and a limited number of administrative staff. The executive director is to employ program officers who are to manage the grant-making process, which is to include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts. To save on startup, operating, and ongoing administrative costs, one member university is to be responsible for housing the consortium and providing back-office support.

The bill requires the consortium to be a collaborative effort among the member universities. Each member university is to focus its initiatives on one area of expertise and the board is to decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

A grant application is to contain certain criteria as stated in the bill. The consortium is to provide grants only for projects that achieve the goals expressed in the bill. A grant issued by the consortium is to be in the form of a grant agreement that is to include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures.

The bill requires the consortium to report annually to the Governor and the Legislature on the activities of the consortium and make the report available on the consortium's Internet website. The report is to include, but not be limited to: 1) a list of all grant applicants and approved grant applicants; 2) the grant amounts of approved grant applicants; 3) the amount of matching funds and types of in-kind contributions provided to approved grant applicants; and 4) a status report on the activities funded by an approved grant applicant. The consortium is to make available on

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1 its Internet website its grant-making criteria and other relevant 2 documents.

The bill requires the board, in conjunction with the executive director and program officers, to hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings are to provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input is to be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

The bill appropriates from the General Fund to the consortium \$20,000,000 in the fiscal year the bill becomes law, and \$1,000,000 annually thereafter, to provide start-up cost funding for consortium operations, grant-making, and to otherwise carry out the purposes of the bill.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3628

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 18, 2018

The Assembly Budget Committee reports favorably and with amendments Assembly Bill No. 3628.

As amended, this bill establishes the New Jersey Civic Information Consortium which is to consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium is to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs. The consortium is to be established as a nonprofit corporation that is an educational and charitable corporation incorporated, organized, and operated under section 501(c)(3) of the federal Internal Revenue Code, and structured as a supporting organization to its member universities in a manner that the Internal Revenue Service would deem the consortium to be a public charity.

The consortium is to have a board of directors that is to set strategic priorities and metrics to guide the consortium's grantmaking and other initiatives, as well as to approve grants. The board is to consist of 13 members as follows: two members appointed by the Governor; one member appointed by the President of the Senate; one member appointed by the Speaker of the General Assembly; five members appointed by the president of each member university, each of whom are to have background or experience in the field of journalism, media, or technology; and four members, appointed by a majority vote of the other nine appointed board members, of which one member is to represent the media sector, one member is to represent the technology sector, and two members, not employed by the State or a member university at the time of the member's appointment, are to have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.

The board is to appoint and employ an executive director who is to be the chief executive, administrative, and operational officer of the consortium and oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and a limited number of administrative staff. The executive director is to employ program officers who are to manage the grant-making process, which is to include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts. To save on startup, operating, and ongoing administrative costs, one member university is to be responsible for housing the consortium and providing back-office support.

The bill requires the consortium to be a collaborative effort among the member universities. Each member university is to focus its initiatives on one area of expertise and the board is to decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

A grant application is to contain certain criteria as stated in the bill. The consortium is to provide grants only for projects that achieve the goals expressed in the bill. A grant issued by the consortium is to be in the form of a grant agreement that is to include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures.

The bill requires the consortium to report annually to the Governor and the Legislature on the activities of the consortium and make the report available on the consortium's Internet website. The report is to include, but not be limited to: 1) a list of all grant applicants and approved grant applicants; 2) the grant amounts of approved grant applicants; 3) the amount of matching funds and types of in-kind contributions provided to approved grant applicants; and 4) a status report on the activities funded by an approved grant applicant. The consortium is to make available on its Internet website its grant-making criteria and other relevant documents.

The bill requires the board, in conjunction with the executive director and program officers, to hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings are to provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input is to be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

COMMITTEE AMENDMENTS:

The amendments remove the appropriation from the bill and add two additional members to the board of directors.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that the bill will increase annual expenditures of the five public institutions of higher education that are the members of the New Jersey Civic Information Consortium. The OLS cannot determine the amount of the consortium's annual operating expenditures, given that they depend on operating decisions by the consortium and its members. The expenses of the consortium will be reduced to the extent that it will be able to draw on existing resources of the member institutions.

It is not clear to what degree expenditures by the member institutions related to the operation of the consortium represent costs attributable to the bill or costs that the member institutions would have incurred even if the consortium did not exist.

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 3628**

with Senate Floor Amendments (Proposed by Senator T. KEAN)

ADOPTED: JUNE 25, 2018

These amendments require that: the Governor's two appointments not be of the same political party; no more than three of the five members appointed by the presidents of member institutions of higher education be of the same political party; and no more than two of the four members appointed by the other board members be of the same political party.

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

ASSEMBLY, No. 3628 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JULY 2, 2018

SUMMARY

Synopsis: Establishes New Jersey Civic Information Consortium.

Types of Impact: Annual expenditure increases and potential annual revenue gains to

certain public institutions of higher education.

Agencies Affected: The College of New Jersey; Montclair State University; the New

Jersey Institute of Technology; Rowan University; and Rutgers, The

State University of New Jersey.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
Annual Expenditure Increase to			
Public Institutions of Higher Education	Indeterminate	Indeterminate	Indeterminate
Potential Annual Revenue Increase to			
Public Institutions of Higher Education	Indeterminate	Indeterminate	Indeterminate

- The Office of Legislative Services (OLS) notes that the bill will produce an indeterminate increase in the annual expenditures of the public institutions of higher education that will be members of the non-profit New Jersey Civic Information Consortium.
- Expenditures include space and back office support donated to the consortium and any
 matching assistance provided by the member institutions in support of grant applications to
 the consortium. Member institutions may also provide additional operating support to the
 consortium in any given fiscal year.
- It is not clear to what degree expenditures by the member institutions related to the operation of the consortium represent costs attributable to the bill or costs that the member institutions would have incurred even if the consortium did not exist.
- The costs of the member institutions will be reduced to the extent that the consortium will receive outside donations and State appropriations that the consortium will distribute as grants towards projects that indirectly or directly benefit member institutions.



BILL DESCRIPTION

This bill establishes the New Jersey Civic Information Consortium as a nonprofit organization. The consortium is to consist of five public institutions of higher education: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University of New Jersey. The consortium is to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs. To that end the consortium is to operate a grant program and grantees will have to obtain a pledge from a member institution of higher education for inkind assistance equal to at least 10 percent of the value of a consortium-issued grant.

The consortium is to have a 15-member board of directors, which is to appoint an executive director to oversee the consortium's day-to-day operations. The executive director, in turn, is to employ program officers who are to manage the grant-making process. One member institution of higher education is to house the consortium and provide back-office support.

The bill requires the consortium to report annually to the Governor and the Legislature on its activities and make the report available on its Internet website. The bill also requires the board to hold one public hearing annually in the northern, central, and southern regions of the State during which the board will report on the consortium's use of public funds and gather public input on its mission and performance.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that the bill will produce an indeterminate increase in the annual expenditures of the public institutions of higher education that will be members of the non-profit New Jersey Civic Information Consortium. The annual expenditures may be partially offset by indeterminate revenue gains if a member institution receives grant funding from the consortium.

Expenditures by member institutions include the space and back office support to be provided by a member institution to the consortium. It is unclear which institution will provide this assistance and to what extent doing so will add to the annual expenditures of the hosting institution, especially considering that some of the employees of the consortium or of the hosting institution who support the consortium may be existing employees of the member institution.

Expenditures by member institutions may also include any donation and additional operating support the institutions may provide to the non-profit consortium.

Expenditures by member institutions may also include any matching assistance provided by the member institutions in support of grant applications to the consortium. The bill requires grantees to obtain a pledge from a member institution for in-kind assistance equal to at least 10 percent of the value of a consortium-issued grant.

It is not clear to what degree expenditures incurred by the member institutions related to the operation of the consortium represent costs attributable to the bill or costs that the member institutions would have incurred even if the consortium did not exist. The consortium is organized around allowing member institutions to collaborate on civic education and information, activities that are already taking place at these institutions. To the extent that the

consortium relies upon existing staff of the institutions, these consortium costs may be costs that the member institutions would have incurred anyways. Moreover, each grant is to include collaboration between a grantee and a member institution's graduate student or faculty member. As a result, the eventual in-kind assistance provided by the member institution may be assistance that the member institution would have provided to the grantee through the collaboration with member institution staff regardless of the consortium grant.

The costs of the member institutions will be reduced to the extent that the consortium will receive outside donations and State appropriations that the consortium will distribute as grants towards projects that indirectly or directly benefit member institutions.

Section: Authorities, Utilities, Transportation and Communications

Analyst: Patrick Brennan

Lead Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2317

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED MARCH 22, 2018

Sponsored by: Senator LORETTA WEINBERG District 37 (Bergen) Senator PATRICK J. DIEGNAN, JR. District 18 (Middlesex)

Co-Sponsored by: Senators Singleton, Madden and Singer

SYNOPSIS

Establishes New Jersey Civic Information Consortium; appropriates \$20 million from General Fund and \$1 million annually thereafter.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/1/2018)

AN ACT establishing the New Jersey Civic Information Consortium, supplementing Title 18A of the New Jersey Statutes, and making an appropriation.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. The Legislature finds and declares that:
- a. The people of New Jersey need accurate, relevant, timely, and trustworthy news and information to be civically engaged, make informed voting decisions, and work toward common solutions in their communities.
- b. News media operations in the State have endured major cutbacks in recent years, resulting in less coverage of important State matters. These cutbacks not only hurt the news media's financial health, but also harm communities by reducing the news and civic information to which residents have access.
- c. This situation has resulted in the need to authorize the establishment of, and to fund, the New Jersey Civic Information Consortium (consortium), a consortium of five State public universities, to advance research and innovation in the field of media and technology to better inform the State's communities to benefit the State's civic life and evolving information needs.
- d. By leveraging the resources, knowledge, and expertise of the State's public universities through a partnership with The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University, the consortium could bolster public-interest journalism, civic information, and media innovation.
- e. The consortium would provide grants that support news and information that benefit the State's civic life and meet the evolving information needs of New Jersey's underserved communities.
- f. Investments from the consortium, supporting the State's academia, media, innovation, and community service sectors, could advance these goals while ensuring financial sustainability, accountability, and lasting public faith in both the consortium and the work it supports.
- g. It is therefore necessary and in the public interest to establish the consortium and provide a funding source for the awarding of grants to organizations working to meet these goals.

- 42 2. As used in P.L. , c. (C.) (pending before the 43 Legislature as this bill):
- "Board of directors" or "board" means the board of directors of the New Jersey Civic Information Consortium established pursuant of section 3 of P.L., c. (C.) (pending before the Legislature as this bill).

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1 "Consortium" means the New Jersey Civic Information 2 Consortium established pursuant to section 3 of 3 P.L., c. (C.) (pending before the Legislature as this bill).

4 "In-kind contribution" means a contribution of goods or services, 5 other than a cash grant.

"Local community organization" means a locally-based organization serving a community of people having shared interests that is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3).

"Member university" means The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University.

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- 3. a. There is established the New Jersey Civic Information Consortium which shall consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium shall be to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs.
- b. The consortium shall be established as a nonprofit corporation that is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.), is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3), and structured as a supporting organization to its member universities in a manner that the Internal Revenue Service would deem the consortium to be a public charity, and shall be subject to all applicable State laws governing nonprofit corporations. The consortium shall be accountable and subject to the same federal Internal Revenue Code disclosure requirements of any nonprofit organization pursuant to 26 U.S.C. s.6033, such as making public its Internal Revenue Service Form 990 and filing a copy of that form and a copy of its annual financial report and audited financial reports with the Attorney General.

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- 4. a. The consortium shall have a board of directors that shall set strategic priorities and metrics to guide the consortium's grant-making and other initiatives, as well as to approve grants pursuant to section 7 of P.L. , c. (C.) (pending before the Legislature as this bill).
- b. The board of directors shall consist of 13 members as follows:
 - (1) two members appointed by the Governor;

- (2) one member appointed by the President of the Senate;
- (3) one member appointed by the Speaker of the General Assembly;
- (4) five members appointed by the president of each member university, each of whom shall have background or experience in the field of journalism, media, or technology; and
- (5) four members, appointed by a majority vote of the nine board members appointed pursuant to paragraphs (1) through (4) of this subsection, of which: (a) one member shall represent the media sector; (b) one member shall represent the technology sector; and (c) two members, not employed by the State or a member university at the time of the member's appointment, shall have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.
- c. Each board member shall serve a term of four years, except that the member representing the New Jersey media sector shall serve an initial term of one year and the member representing the New Jersey technology sector shall serve an initial term of two years. No board member shall serve more than two four-year terms. In the appointment of members to the board, every effort shall be made to strive for diversity and balance of representation according to gender, race, ethnicity, and geography within any limits allowed under law. Any vacancies in the appointed membership of the board occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only. Board members shall serve without compensation but may be reimbursed for necessary expenses incurred in the performance of their duties within the limits of funds available to the board.

- 5. a. The board shall appoint and employ an executive director, and fix the executive director's compensation and conditions of employment. The executive director shall be the chief executive, administrative, and operational officer of the consortium and shall direct and supervise the administrative affairs and the general management of the consortium. The executive director shall oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and administrative staff pursuant to subsection b. of this section, acting as spokesperson for the consortium's work, and raising funds from external sources. The executive director shall attend all meetings of the board.
- b. (1) The executive director shall employ program officers who shall be experienced practitioners with a strong understanding of the media or civic technology fields. The executive director shall strive to appoint program officers that represent the State's racial, ethnic, gender, and geographic diversity within any limits allowed

under law. The program officers shall manage the grant-making process, in accordance with the consortium's goals. The grant-making process shall include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts.

- (2) The executive director shall employ no more than three administrative staff to provide operational support for the consortium, including office management, support for the executive director and program officers, coordination among member universities, payment to grantees, human resources, and logistics.
- c. To save on startup, operating, and ongoing administrative costs, one member university shall be responsible for housing the consortium and providing back-office support.

6. The consortium shall be a collaborative effort among the member universities. Each member university shall focus its initiatives on one area of expertise and the board of directors shall decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

- 7. a. To be eligible for a grant from the consortium, a grant proposal application shall include, but not be limited to:
- (1) evidence of a collaboration between at least one member of the faculty or graduate student of a member university and at least one local community organization, media organization, or technology-based organization;
- (2) information demonstrating that the collaboration would be a mutually respectful partnership wherein all community and member university participants invest in a project designed to serve the consortium's mission and the goals cited pursuant to subsection b. of this section; and
- (3) proof that the member university or universities in total will provide an amount of funding or make an in-kind contribution having a value that matches 10 percent of the amount of grant funding for which the applicant has applied, if an application is sponsored by one or more member universities. For a grant proposal application sponsored by a member university housing the consortium and providing back-office support pursuant to subsection c. of section 5 of P.L. , c. (C.) (pending before the Legislature as this bill), the cost of that housing and support to that member university shall count towards the funding or in-kind contribution match from that member university.

- b. The consortium shall provide grants for projects that achieve the following goals:
 - (1) improve the quantity and quality of civic information in New Jersey communities;
 - (2) give residents enhanced access to useful government data and public information through innovative applications, platforms, and technologies;
 - (3) train students, professionals, and community members in the practice of community storytelling, journalism, and media production;
 - (4) nurture better civic engagement and dialogue inside and between New Jersey communities;
 - (5) better meet the information needs of low-income communities and racial and ethnic communities that have been underserved by the media; and
 - (6) invest in research and practices that can help media outlets become more closely connected to their audiences and more sustainable without government support.

- 8. A grant issued by the consortium shall be in the form of a grant agreement. A grant agreement shall include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures. The set of metrics shall be established by the board in conjunction with the executive director and program officers. The agreement shall include the expectations stated between the consortium and the grantee, which shall include, but not be limited to, a statement that:
- a. the grantee shall be independent from the influence of the State, a member university, and any other grantor or contributor of funds or outside source; and
- b. any grantor or other contributor of funds to the grantee shall acknowledge in writing the grantor's or contributor's understanding that the grant or donation does not entitle the grantor or contributor to dictate or influence the content of any work the grantee produces or may produce.

- 9. a. The consortium shall annually report to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature, on the activities of the consortium and make the report available on the consortium's Internet website. The report shall include, but not be limited to:
 - (1) a list of all grant applicants and approved grant applicants;
- (2) the grant amounts of approved grant applicants;
- 46 (3) the amount of matching funds and types of in-kind 47 contributions provided to approved grant applicants; and

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- (4) a status report on the activities funded by an approved grant applicant.
 - b. The consortium shall make available on its Internet website its grant-making criteria and other relevant documents.
 - c. The board, in conjunction with the executive director and program officers, shall hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings shall provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input shall be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

10. There is appropriated from the General Fund to the New Jersey Civic Information Consortium, established pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill), \$20,000,000 in the first fiscal year in which the bill is enacted and an additional \$1,000,000 annually thereafter, to effectuate the purposes of P.L., c. (C.) (pending before the Legislature as this bill).

11. This act shall take effect immediately.

STATEMENT

This bill establishes the New Jersey Civic Information Consortium (consortium), which is to consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium is to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs. The consortium is to be established as a nonprofit corporation that is an educational and charitable corporation incorporated, organized, and operated under section 501(c)(3) of the federal Internal Revenue Code, and structured as a supporting organization to its member universities in a manner that the Internal Revenue Service would deem the consortium to be a public charity.

The consortium is to have a board of directors (board) that is to set strategic priorities and metrics to guide the consortium's grant-making and other initiatives, as well as to approve grants. The board is to consist of 13 members as follows: two members appointed by the Governor; one member appointed by the President of the Senate; one member appointed by the Speaker of the General Assembly; five members appointed by the president of each

member university, each are to have background or experience in the field of journalism, media, or technology; and four members, appointed by a majority vote of the other nine appointed board members, of which one member is to represent the media sector, one member is to represent the technology sector, and two members, not employed by the State or a member university at the time of the member's appointment, are to have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.

The board is to appoint and employ an executive director who is to be the chief executive, administrative, and operational officer of the consortium and oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and a limited number of administrative staff. The executive director is to employ program officers who are to manage the grant-making process, which is to include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts. To save on startup, operating, and ongoing administrative costs, one member university is to be responsible for housing the consortium and providing back-office support.

The bill requires the consortium to be a collaborative effort among the member universities. Each member university is to focus its initiatives on one area of expertise and the board is to decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

A grant application is to contain certain criteria as stated in the bill. The consortium is to provide grants only for projects that achieve the goals expressed in the bill. A grant issued by the consortium is to be in the form of a grant agreement that is to include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures.

The bill requires the consortium to report annually to the Governor and the Legislature on the activities of the consortium and make the report available on the consortium's Internet website. The report is to include, but not be limited to: 1) a list of all grant applicants and approved grant applicants; 2) the grant amounts of approved grant applicants; 3) the amount of matching funds and types of in-kind contributions provided to approved grant applicants; and 4) a status report on the activities funded by an approved grant applicant. The consortium is to make available on

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1 its Internet website its grant-making criteria and other relevant 2 documents.

The bill requires the board, in conjunction with the executive director and program officers, to hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings are to provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input is to be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

The bill appropriates from the General Fund to the consortium \$20,000,000 in the fiscal year the bill becomes law, and \$1,000,000 annually thereafter, to provide start-up cost funding for consortium operations, grant-making, and to otherwise carry out the purposes of the bill.

SENATE HIGHER EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 2317

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 18, 2018

The Senate Higher Education Committee reports favorably Senate Bill No. 2317 with committee amendments.

As amended, this bill establishes the New Jersey Civic Information Consortium which is to consist of the following member universities: The College of New Jersey; Montclair State University; the New Jersey Institute of Technology; Rowan University; and Rutgers, The State University. The purpose of the consortium is to advance research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs. The consortium is to be established as a nonprofit corporation that is an educational and charitable corporation incorporated, organized, and operated under section 501(c)(3) of the federal Internal Revenue Code, and structured as a supporting organization to its member universities in a manner that the Internal Revenue Service would deem the consortium to be a public charity.

The consortium is to have a board of directors that is to set strategic priorities and metrics to guide the consortium's grantmaking and other initiatives, as well as to approve grants. The board is to consist of 13 members as follows: two members appointed by the Governor; one member appointed by the President of the Senate; one member appointed by the Speaker of the General Assembly; five members appointed by the president of each member university, each of whom are to have background or experience in the field of journalism, media, or technology; and four members, appointed by a majority vote of the other nine appointed board members, of which one member is to represent the media sector, one member is to represent the technology sector, and two members, not employed by the State or a member university at the time of the member's appointment, are to have demonstrated a record of commitment to public service and understand the importance of media and technology to the State's future.

The board is to appoint and employ an executive director who is to be the chief executive, administrative, and operational officer of the consortium and oversee the consortium's day-to-day operations, which includes working with the board to meet the consortium's goals and grant-making requirements, hiring and managing program officers and a limited number of administrative staff. The executive director is to employ program officers who are to manage the grant-making process, which is to include soliciting, recommending, and processing grant proposals, working with grantees to ensure work on grant project ideas, and directing public engagement and evaluation efforts. To save on startup, operating, and ongoing administrative costs, one member university is to be responsible for housing the consortium and providing back-office support.

The bill requires the consortium to be a collaborative effort among the member universities. Each member university is to focus its initiatives on one area of expertise and the board is to decide on each member university's focus of expertise in order to allow for greater collaboration among member universities, decrease competition for grants, and reduce redundancy of efforts. Member universities may collaborate on projects together, as well as seek out other academic institutions to partner with on seeking grants.

A grant application is to contain certain criteria as stated in the bill. The consortium is to provide grants only for projects that achieve the goals expressed in the bill. A grant issued by the consortium is to be in the form of a grant agreement that is to include a provision establishing a set of metrics for assessing the goals contained in the agreement to ensure evaluation of a grantee project on how well those metrics are being met and any other relevant accountability measures.

The bill requires the consortium to report annually to the Governor and the Legislature on the activities of the consortium and make the report available on the consortium's Internet website. The report is to include, but not be limited to: 1) a list of all grant applicants and approved grant applicants; 2) the grant amounts of approved grant applicants; 3) the amount of matching funds and types of in-kind contributions provided to approved grant applicants; and 4) a status report on the activities funded by an approved grant applicant. The consortium is to make available on its Internet website its grant-making criteria and other relevant documents.

The bill requires the board, in conjunction with the executive director and program officers, to hold one public hearing annually in the northern, central, and southern regions of the State. The public hearings are to provide a forum for the board to report on how the public funds that the consortium receives are spent and to gather public input on what the consortium's mission should be and whether the consortium is meeting its mission. Public input is to be used to assess whether the consortium's grant-making metrics and process for issuing grants needs to be changed.

The committee amended the bill to remove the appropriation from the bill. The bill, as introduced, included an appropriation from the General Fund to the consortium of \$20,000,000 in the fiscal year the bill becomes law, and \$1,000,000 annually thereafter.

STATEMENT TO

[First Reprint] **SENATE, No. 2317**

with Senate Floor Amendments (Proposed by Senator T.KEAN)

ADOPTED: JUNE 25, 2018

These floor amendments increase the membership of the board of directors of the consortium from 13 members to 15 members by adding one appointment by the Senate Minority Leader and one appointment by the Assembly Minority Leader. The amendments also require that: the Governor's two appointments not be of the same political party; no more than three of the five members appointed by the presidents of member institutions of higher education be of the same political party; and no more than two of the four members appointed by the other board members be of the same political party.

GOVERNOR'S STATEMENT UPON SIGNING ASSEMBLY BILL NO. 3628 (Second Reprint)

Assembly Bill No. 3628 (Second Reprint), which I have signed today, establishes the New Jersey Civic Information Consortium (the "Consortium"). Under this new law, five New Jersey member universities - The College of New Jersey, Montclair State University, the New Jersey Institute of Technology, Rowan University, and Rutgers, The State University - will assume the indispensable role of advancing research and innovation in the field of media and technology to benefit the State's civic life and evolving information needs.

I commend the Legislature for beginning to address one of the more challenging problems confronting New Jersey residents who want to know what is happening in the world around them in 2018 — intentionally deceptive "news." I am signing this bill because I believe the Consortium is a viable means to begin to combat the widespread proliferation of deliberately false or misleading information that threatens our democracy and contributed to getting President Trump elected. I believe it is extremely important to put in place a strong system to prevent a world in which popular but false news claims go unchallenged because of a lack of commitment or resources. This new law embodies precisely such commitment and establishes exactly such a system.

Unfortunately, however, the same cannot be said about the resources provided to the Consortium under this bill and under the legislative budget. Obviously, this law, passed contemporaneously with the budget bill, will require resources to accomplish its goals. As originally conceived, the Consortium would have been amply funded with appropriations totaling \$100 million. See Assembly Bill No. 4933 (2017); Senate Bill No. 3303. Those 2017 bills appropriately would have fought back against Governor Christie's misguided and irresponsible FY 2018 budget plan, which among other gimmicks, relied on diverting practically all of the proceeds of a one-time spectrum auction conducted by the Federal Communications Commission to plug a structural budget gap.

In the end, the FY 2018 budget as enacted did exactly what the Governor wanted - diverting nearly \$322 million of the \$332 million in total auction proceeds. In recognition of this reality, the Consortium bill thereafter was reconfigured by its sponsors to provide for a \$20 million General Fund appropriation to effectuate the purposes of the bill, and annual appropriations thereafter.

Upon introduction of the FY 2019 legislative budget in June, however, the General Fund appropriations were stricken from the bill. Instead, the legislative budget included language diverting an amount not to exceed \$5,000,000 from the Trust Fund for the Support of Public Broadcasting to the Consortium to advance research and innovation in the field of media and technology to benefit the State. I am advised by the State Treasurer that far

less than \$5 million remains available in the Trust Fund for potential transfer to the Consortium. Given the diversion of auction proceeds to the General Fund, most, if not all of the remaining balances are necessary to provide for capital projects and emergency repairs required by the New Jersey Public Broadcasting Authority to maintain its equipment and licensing as required by the Federal Communications Commission.

Budgeting is about mathematics and priorities. Instead of constantly relying on piecemeal gimmicks like one-shot infusions of diverted funds, the goal of my Administration is to wean State budgeting away from such diversions. I would strongly prefer to establish a long-term priority list and to generate sufficient recurring revenues to pay for those priorities in a responsible manner. Nonetheless, I am hopeful that a sufficient amount of funding will be available to support the Consortium as it begins its important work. My signature today represents my unwavering commitment to strengthening news outlets in New Jersey at this very critical time in our history.

Date: August 24, 2018

/s/ Philip D. Murphy

Governor

Attest:

/s/ Matthew J. Platkin

Chief Counsel to the Governor

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Governor Murphy Takes Action on Legislation

08/24/2018

TRENTON - Today, Governor Phil Murphy signed the following bills into law:

A542 (Mazzeo, Lagana, Andrzejczak, Zwicker, Land, Benson, Downey/Ruiz, Bateman) - Requires certain schools to maintain supply of opioid antidotes and permits emergency administration of opioid antidote by school nurse or trained employee.

A1675 (Dancer, Conaway, Caride, Space/Beach, Smith) - Authorizes prescribed burning in certain circumstances.

A2035 (McKeon, Schaer/Pou, Cruz-Perez) - Revises "New Jersey Residential Mortgage Lending Act."

A2401 (Wimberly, Mukherji, Reynolds-Jackson/Cunningham, Gill, Turner) - Authorizes issuance of Delta Sigma Theta license plates.

A3463 (Murphy, Downey, Houghtaling/Gopal, Cruz-Perez) - Requires district boards of election to report every two hours number of voters who have voted at each precinct; authorizes challengers to request reported count.

A3628 (Greenwald, Moriarty, Murphy/Weinberg, Diegnan) - Establishes New Jersey Civic Information Consortium.

Copy of Statement on A3628

A3871 (Chiaravalloti, Egan/Diegnan, Cruz-Perez) - Concerns disqualification from unemployment benefits for misconduct.

A3904 (McKeon, Jasey, Schepisi/Cardinale, Stack) - "Tommy's Law"; requires NJT to take certain action and adopt policies concerning person injured or killed in incidents involving NJT motorbuses and rail or light rail vehicles.

A4120 (Pintor Marin, Tucker, DeAngelo/Rice, Ruiz) - Authorizes special assessments and bond issuance to replace lead-contaminated water service lines.

A4208 (Jasey, Lopez, Sumter/Rice) - Establishes "New Jersey Complete Count Commission."

A4249 (Wimberly, Pintor Marin/Ruiz, Vitale) - Expands per adjusted admission charge on hospitals to create supplemental funding pool for State's graduate medical education subsidy; appropriates \$24,285,714.

A4259 (Pintor Marin, Calabrese/Sarlo, Ruiz) - Restructures tickets sales law.

Copy of Statement on A4259

AJR137 (Pinkin/Greenstein) - Designates month of July of each year as "Smart Irrigation Month."

S2145 (Scutari, Sweeney/DeAngelo, Downey, Mukherji) - Concerns attorney fees for workers' compensation

awards.

SJR14 (Pou, Ruiz/Chaparro, Lopez, Jimenez) - Designates September 20th of each year as Hispanic Journalist Pride Day.

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