# 56:8-208 to 56:8-210 LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2017 **CHAPTER**: 251

**NJSA:** 56:8-208 to 56:8-210 (Regulates deed procurement services.)

BILL NO: S1962 (Substituted for A1652)

**SPONSOR(S)** Turner and others

DATE INTRODUCED: 3/14/2016

**COMMITTEE:** ASSEMBLY: Regulated Professions

**SENATE:** Commerce

AMENDED DURING PASSAGE: No

**DATE OF PASSAGE:** ASSEMBLY: 12/7/2017

**SENATE:** 1/23/2017

**DATE OF APPROVAL:** 1/8/2018

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced version of bill enacted)

Yes

S1962

SPONSOR'S STATEMENT: (Begins on page 3 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A1652

SPONSOR'S STATEMENT: (Begins on page 2 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLOWING WERE PRINTED:  To check for circulating copies, contact New Jersey State Gove Publications at the State Library (609) 278-2640 ext.103 or ma	
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RH/CL

#### P.L.2017, CHAPTER 251, *approved January 8*, *2018* Senate, No. 1962

**AN ACT** concerning deed procurement services and supplementing P.L.1960, c.39 (C.56:8-1 et seq.).

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

#### 1. As used in this act:

"Deed" means a written instrument entitled to be recorded in the office of a county recording officer which purports to convey or transfer title to a freehold interest in any lands, tenements, or other realty in this State by way of grant or bargain and sale thereof from the named grantor to the named grantee. A leasehold interest for 99 years or more or a proprietary lease of a cooperative unit and any assignment of a proprietary lease of a cooperative unit, shall be treated as a "freehold" for the purpose of this act. Instruments providing for common driveways; for exchanges of easements or rights-of-way; for revocable licenses to use, to adjust, or to clear defects of or clouds on title; to provide for utility service lines such as drainage, sewerage, water, electric, telephone, or other such service lines; or to quitclaim possible outstanding interests, shall not be "deeds" for the purposes of this act.

"Deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

- 2. a. It shall be an unlawful practice and a violation of P.L.1960, c.39 (C.56:8-1 et seq.) for any person to:
- (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided

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for in Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and any other language that the director may prescribe by regulation; or

- (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.
- b. Any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

3. The director, pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the

17 purposes of this act.

4. This act shall take effect immediately.

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#### **STATEMENT**

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This bill requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting clients. It will be an unlawful practice and a violation of the consumer fraud act for any person to: (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk assesses for providing copies of deeds and any other language that the Director of the Division of Consumer Affairs may prescribe by regulation; or (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.

As defined in the bill, "deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage

#### S1962

refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty. The bill also stipulates that any person who uses a written form

of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

An unlawful practice under the consumer fraud act is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

Regulates deed procurement services.

## **SENATE, No. 1962**

# STATE OF NEW JERSEY

### 217th LEGISLATURE

INTRODUCED MARCH 14, 2016

**Sponsored by:** 

Senator SHIRLEY K. TURNER

**District 15 (Hunterdon and Mercer)** 

**Senator NILSA CRUZ-PEREZ** 

**District 5 (Camden and Gloucester)** 

Assemblyman GARY S. SCHAER

**District 36 (Bergen and Passaic)** 

Assemblywoman ELIZABETH MAHER MUOIO

**District 15 (Hunterdon and Mercer)** 

Assemblywoman SHEILA Y. OLIVER

**District 34 (Essex and Passaic)** 

Assemblyman PAUL D. MORIARTY

**District 4 (Camden and Gloucester)** 

**Co-Sponsored by:** 

Senator Diegnan and Assemblyman Wisniewski

#### **SYNOPSIS**

Regulates deed procurement services.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 12/8/2017)

**AN ACT** concerning deed procurement services and supplementing P.L.1960, c.39 (C.56:8-1 et seq.).

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

#### 1. As used in this act:

"Deed" means a written instrument entitled to be recorded in the office of a county recording officer which purports to convey or transfer title to a freehold interest in any lands, tenements, or other realty in this State by way of grant or bargain and sale thereof from the named grantor to the named grantee. A leasehold interest for 99 years or more or a proprietary lease of a cooperative unit and any assignment of a proprietary lease of a cooperative unit, shall be treated as a "freehold" for the purpose of this act. Instruments providing for common driveways; for exchanges of easements or rights-of-way; for revocable licenses to use, to adjust, or to clear defects of or clouds on title; to provide for utility service lines such as drainage, sewerage, water, electric, telephone, or other such service lines; or to quitclaim possible outstanding interests, shall not be "deeds" for the purposes of this act.

"Deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

- 2. a. It shall be an unlawful practice and a violation of P.L.1960, c.39 (C.56:8-1 et seq.) for any person to:
- (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and any other language that the director may prescribe by regulation; or
- (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally

#### **S1962** TURNER, CRUZ-PEREZ

required to use the person's services in order to obtain a copy of a 2 deed.

b. Any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

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> 3. The director, pursuant to the provisions the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act.

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4. This act shall take effect immediately.

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#### **STATEMENT**

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This bill requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting clients. It will be an unlawful practice and a violation of the consumer fraud act for any person to: (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk assesses for providing copies of deeds and any other language that the Director of the Division of Consumer Affairs may prescribe by regulation; or (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.

As defined in the bill, "deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

The bill also stipulates that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each

## **S1962** TURNER, CRUZ-PEREZ 4

1 of the counties in which the written form of communication will be 2 distributed.

An unlawful practice under the consumer fraud act is punishable 3 by a monetary penalty of not more than \$10,000 for a first offense 4 and not more than \$20,000 for any subsequent offense. In addition, 5 6 a violation can result in cease and desist orders issued by the 7 Attorney General, the assessment of punitive damages, and the

awarding of treble damages and costs to the injured party.

#### SENATE COMMERCE COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 1962**

## STATE OF NEW JERSEY

DATED: JANUARY 9, 2017

The Senate Commerce Committee reports favorably Senate Bill No. 1962.

This bill requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting It will be an unlawful practice and a violation of the consumer fraud act for any person to: (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk assesses for providing copies of deeds and any other language that the Director of the Division of Consumer Affairs may prescribe by regulation; or (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.

As defined in the bill, "deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

The bill also stipulates that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

An unlawful practice under the consumer fraud act is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

#### ASSEMBLY REGULATED PROFESSIONS COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 1962**

## STATE OF NEW JERSEY

DATED: JUNE 12, 2017

The Assembly Regulated Professions Committee reports favorably Senate Bill No. 1962.

This bill requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting It will be an unlawful practice and a violation of the consumer fraud act for any person to: (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk assesses for providing copies of deeds and any other language that the Director of the Division of Consumer Affairs may prescribe by regulation; or (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.

As defined in the bill, "deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

The bill also stipulates that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

An unlawful practice under the consumer fraud act is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the

Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 1962 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: DECEMBER 4, 2017

#### **SUMMARY**

**Synopsis:** Regulates deed procurement services.

Type of Impact: Annual cost and revenue increases to the State and county

governments.

**Agencies Affected:** Department of Law and Public Safety; County Governments.

#### Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
<b>Annual State and County Cost Increases</b>	Indetermi	nate – See comm	ents below.
<b>Annual State and County Revenue Increases</b>	Indeterminate – See comments below.		

- The Office of Legislative Services (OLS) finds that there is an indeterminate annual State and county net fiscal impact associated with this bill.
- County clerk offices may experience additional indeterminate annual costs as the bill requires
  deed procurement service providers to file paperwork with county clerk offices prior to
  distributing deed procurement solicitations, and as the bill may increase the demand for
  copies of deeds.
- County clerk offices may experience additional indeterminate annual revenue from a possible increase in public records requests prompted by the solicitations of deed procurement service providers. Although deed solicitors have been soliciting clients and requesting this public information from county clerk offices in the past, the additional contact information of the county clerk offices required on the solicitation may prompt homeowners not interested in using services of a deed solicitor to make their own requests to their county clerk offices.
- A violation of the bill's provisions could result in additional consumer fraud act cases, which may increase the workload and operating expenses of the Office of the Attorney General and the Division of Consumer Affairs; however, additional cases may result in additional indeterminate annual revenue from consumer fraud act penalties paid. Consumer fraud act violations are punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense.



#### **BILL DESCRIPTION**

Senate Bill No. 1962 of 2016 requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting clients.

The bill stipulates that when deed solicitors advertise their services, they are also to include the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee that the county clerk assesses for providing copies of deeds, and any other language that the Division of Consumer Affairs in the Department of Law and Public Safety may prescribe by regulation.

In addition, the bill prohibits deed procurement companies from creating a false impression in a solicitation for deed procurement services that the recipient is legally required to use the services in order to obtain a copy of a deed.

The bill also specifies that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

The bill stipulates further that a violation of these provisions is punishable under the consumer fraud act. An unlawful practice is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS finds that there is an indeterminate annual State and county net fiscal impact associated with this bill.

#### Revenue Increases:

County clerk offices may experience additional indeterminate annual revenue from a possible increase in public records requests prompted by the solicitations of deed procurement service providers. Although deed solicitors currently advertise to potential clients and request this public information from county clerk offices, the additional contact information of the county clerk required on the solicitation may prompt homeowners not interested in using services of a deed solicitor to make their own requests to their county clerk offices, thus increasing the fee revenue from copies.

In addition, the State may collect additional indeterminate annual revenue from consumer fraud act penalties and other fines that may be imposed for violations of the provisions of this bill. Consumer fraud act violations are punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense.

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#### **Expenditure Increases:**

County clerk offices may experience additional indeterminate annual costs as the bill requires deed procurement service providers to file paperwork with county clerk offices prior to distributing deed procurement solicitations, and as the bill may increase the demand for copies of deeds.

Moreover, a violation of the bill's provisions could result in additional indeterminate consumer fraud act complaints, which may potentially increase the workload and operating expenses of the Office of the Attorney General and the Division of Consumer Affairs. The cost of these cases may be offset by additional revenue from consumer fraud act penalties and other fines collected.

Section: Law and Public Safety

Analyst: Kristin Brunner Santos

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

## ASSEMBLY, No. 1652

# STATE OF NEW JERSEY

## 217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

#### Sponsored by:

Assemblyman GARY S. SCHAER
District 36 (Bergen and Passaic)
Assemblywoman ELIZABETH MAHER MUOIO
District 15 (Hunterdon and Mercer)
Assemblywoman SHEILA Y. OLIVER
District 34 (Essex and Passaic)
Assemblyman PAUL D. MORIARTY
District 4 (Camden and Gloucester)

#### **SYNOPSIS**

Regulates deed procurement services.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 3/24/2017)

**AN ACT** concerning deed procurement services and supplementing P.L.1960, c.39 (C.56:8-1 et seq.).

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

#### 1. As used in this act:

"Deed" means a written instrument entitled to be recorded in the office of a county recording officer which purports to convey or transfer title to a freehold interest in any lands, tenements, or other realty in this State by way of grant or bargain and sale thereof from the named grantor to the named grantee. A leasehold interest for 99 years or more or a proprietary lease of a cooperative unit and any assignment of a proprietary lease of a cooperative unit, shall be treated as a "freehold" for the purpose of this act. Instruments providing for common driveways; for exchanges of easements or rights-of-way; for revocable licenses to use, to adjust, or to clear defects of or clouds on title; to provide for utility service lines such as drainage, sewerage, water, electric, telephone, or other such service lines; or to quitclaim possible outstanding interests, shall not be "deeds" for the purposes of this act.

"Deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

- 2. a. It shall be an unlawful practice and a violation of P.L.1960, c.39 (C.56:8-1 et seq.) for any person to:
- (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and any other language that the director may prescribe by regulation; or
- (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally

required to use the person's services in order to obtain a copy of a 2 deed.

b. Any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

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director, pursuant to the provisions of "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act.

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4. This act shall take effect immediately.

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#### **STATEMENT**

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This bill requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting clients. It will be an unlawful practice and a violation of the consumer fraud act for any person to: (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk assesses for providing copies of deeds and any other language that the Director of the Division of Consumer Affairs may prescribe by regulation; or (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.

As defined in the bill, "deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

The bill also stipulates that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each

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of the counties in which the written form of communication will be distributed.

An unlawful practice under the consumer fraud act is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

#### ASSEMBLY REGULATED PROFESSIONS COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 1652

## STATE OF NEW JERSEY

**DATED: JUNE 12, 2017** 

The Assembly Regulated Professional Committee reports favorably Assembly Bill No. 1652.

This bill requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting It will be an unlawful practice and a violation of the consumer fraud act for any person to: (1) use a written form of communication to solicit clients for deed procurement services unless the written form of communication displays, in a clear, conspicuous, and prominent manner and makes the information stand out from the rest of the text of the communication, the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee provided for in Title 22A of the New Jersey Statutes that the county clerk assesses for providing copies of deeds and any other language that the Director of the Division of Consumer Affairs may prescribe by regulation; or (2) create a false impression in a solicitation for deed procurement services that the recipient is in any way legally required to use the person's services in order to obtain a copy of a deed.

As defined in the bill, "deed procurement services" means the provision by a non-governmental entity of one or more copies of deeds for lands, tenements, or other realty in this State to a property owner, for a fee in excess of the amount authorized under Title 22A of the New Jersey Statutes that the county clerk's office assesses for providing copies of deeds, and not in relation to the transfer or sale of, or the mortgage origination, mortgage servicing, mortgage refinancing, property tax servicing, or other action initiated by or on behalf of the owner with respect to, such lands, tenements, or realty.

The bill also stipulates that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

An unlawful practice under the consumer fraud act is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the

Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

This bill was pre-filed for introduction in the 2016-2017 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

# ASSEMBLY, No. 1652 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: JANUARY 27, 2017

#### **SUMMARY**

**Synopsis:** Regulates deed procurement services.

Type of Impact: Annual cost and revenue increases to the State and county

governments.

**Agencies Affected:** Department of Law and Public Safety; County Governments.

#### Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
<b>Annual State and County Cost Increases</b>	Indetermin	nate – See comm	nents below.
<b>Annual State and County Revenue Increases</b>	Indetermin	nate – See comm	nents below.

- The Office of Legislative Services (OLS) finds that there is an indeterminate annual State and county net fiscal impact associated with this bill.
- County clerk offices may experience additional indeterminate annual costs as the bill requires
  deed procurement service providers to file paperwork with county clerk offices prior to
  distributing deed procurement solicitations, and as the bill may increase the demand for
  copies of deeds.
- County clerk offices may experience additional indeterminate annual revenue from a possible increase in public records requests prompted by the solicitations of deed procurement service providers. Although deed solicitors have been soliciting clients and requesting this public information from county clerk offices in the past, the additional contact information of the county clerk offices required on the solicitation may prompt homeowners not interested in using services of a deed solicitor to make their own requests to their county clerk offices.
- A violation of the bill's provisions could result in additional consumer fraud act cases, which may increase the workload and operating expenses of the Office of the Attorney General and the Division of Consumer Affairs; however, additional cases may result in additional indeterminate annual revenue from consumer fraud act penalties paid. Consumer fraud act violations are punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense.



#### **BILL DESCRIPTION**

Assembly Bill No. 1652 of 2016 requires non-governmental entities providing deed procurement services to make certain disclosures when soliciting clients.

The bill stipulates that when deed solicitors advertise their services, they are also to include the address and telephone number of the appropriate county clerk's office through which the recipient could obtain a copy of the deed directly, the amount of the fee that the county clerk assesses for providing copies of deeds, and any other language that the Division of Consumer Affairs in the Department of Law and Public Safety may prescribe by regulation.

In addition, the bill prohibits deed procurement companies from creating a false impression in a solicitation for deed procurement services that the recipient is legally required to use the services in order to obtain a copy of a deed.

The bill also specifies that any person who uses a written form of communication to solicit clients for deed procurement services shall, at least 15 days prior to distribution, provide a copy of such written form of communication to the county clerk's office in each of the counties in which the written form of communication will be distributed.

The bill stipulates further that a violation of these provisions is punishable under the consumer fraud act. An unlawful practice is punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense. In addition, a violation can result in cease and desist orders issued by the Attorney General, the assessment of punitive damages, and the awarding of treble damages and costs to the injured party.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS finds that there is an indeterminate annual State and county net fiscal impact associated with this bill.

#### Revenue Increases:

County clerk offices may experience additional indeterminate annual revenue from a possible increase in public records requests prompted by the solicitations of deed procurement service providers. Although deed solicitors currently advertise to potential clients and request this public information from county clerk offices, the additional contact information of the county clerk required on the solicitation may prompt homeowners not interested in using services of a deed solicitor to make their own requests to their county clerk offices, thus increasing the fee revenue from copies.

In addition, the State may collect additional indeterminate annual revenue from consumer fraud act penalties and other fines that may be imposed for violations of the provisions of this bill. Consumer fraud act violations are punishable by a monetary penalty of not more than \$10,000 for a first offense and not more than \$20,000 for any subsequent offense.

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#### **Expenditure Increases:**

County clerk offices may experience additional indeterminate annual costs as the bill requires deed procurement service providers to file paperwork with county clerk offices prior to distributing deed procurement solicitations, and as the bill may increase the demand for copies of deeds.

Moreover, a violation of the bill's provisions could result in additional indeterminate consumer fraud act complaints, which may potentially increase the workload and operating expenses of the Office of the Attorney General and the Division of Consumer Affairs. The cost of these cases may be offset by additional revenue from consumer fraud act penalties and other fines collected.

Section: Law and Public Safety

Analyst: Kristin Brunner Santos

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).