## 40A:14-72.1 & 40A:14-72.2

### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF: 2017 CHAPTER: 206** 

NJSA: 40A:14-72.1 & 40A:14-72.2 (Allows fire district elections to be moved to November; eliminates certain fire

district budget referenda; and eliminates certain fire district capital purchase referenda.)

BILL NO: A1690 (Substituted for S660/2002)

**SPONSOR(S)** Dancer and others

DATE INTRODUCED: 1/27/2016

COMMITTEE: ASSEMBLY: Judiciary

Appropriations

**SENATE:** Budget & Appropriations

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: 6/29/2017

**SENATE**: 6/29/2017

**DATE OF APPROVAL:** 8/7/2017

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL

(Assembly Committee Substitute (Second Reprint) enacted) Yes

A1690

**INTRODUCED BILL:** (sponsors' statement begins on page 21) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Judiciary

Appropriations

SENATE: Yes Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes 1/27/2017

2/21/2017 7/13/2017

S660/2002

**INTRODUCED BILL:** (sponsors' statement begins on page 23) Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE:** Yes State Gov., Wagering, Tourism

& Hist. Preservation Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

(continued)

FLOOR AMENDMENT STATEMENT:	Yes

**LEGISLATIVE FISCAL ESTIMATE**: Yes 6/8/2017 7/13/2017

S2002

INTRODUCED BILL: (sponsors' statement begins on page 21) Yes

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

#### **FOLLOWING WERE PRINTED:**

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

RH/CL

<sup>&</sup>quot;Christie signs bill to move fire districts, rename section of I-295 after fallen trooper." Burlington County Times, August 7, 2017

<sup>&</sup>quot;Christie OKs moving fire district elections," Burlington County Times, August 8, 2017

<sup>&</sup>quot;Top court ruling, new legislation raise profile of fire districts across NJ," NJ Spotlight, August 8, 2017

§§22&23 -C.40A:14-72.1 & 40A:14-72.2 §25 - Note

## P.L.2017, CHAPTER 206, *approved August 7*, 2017 Assembly Committee Substitute (*Second Reprint*) for Assembly, No. 1690

AN ACT concerning fire district elections, amending various parts of the statutory law, and supplementing Title 40A of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.19:1-1 is amended to read as follows:
- 19:1-1. As used in this Title:

"Election" means the procedure whereby the electors of this State or any political subdivision thereof elect persons to fill public office or pass on public questions.

"Fire district election" means an election to be held in and for a fire district established pursuant to N.J.S.40A:14-70 et seq.

"General election" means the annual election to be held on the first Tuesday after the first Monday in November and, where applicable, includes annual school elections and annual fire district elections held on that date.

"Primary election for the general election" means the procedure whereby the members of a political party in this State or any political subdivision thereof nominate candidates to be voted for at general elections, or elect persons to fill party offices.

"Municipal election" means an election to be held in and for a single municipality only, at regular intervals.

"Special election" means an election which is not provided for by law to be held at stated intervals.

"Any election" includes all primary, general, municipal, school and special elections, as defined herein.

"Municipality" includes any city, town, borough, village, or township.

"School election" means any annual or special election to be held in and for a local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes.

"Public office" includes any office in the government of this State or any of its political subdivisions filled at elections by the electors of the State or political subdivision.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter

Matter enclosed in superscript numerals has been adopted as follows:

<sup>1</sup>Senate SBA committee amendments adopted June 1, 2017.

<sup>&</sup>lt;sup>2</sup>Senate floor amendments adopted June 22, 2017.

"Public question" includes any question, proposition or referendum required by the legislative or governing body of this State or any of its political subdivisions to be submitted by referendum procedure to the voters of the State or political subdivision for decision at elections.

"Political party" means a party which, at the election held for all of the members of the General Assembly next preceding the holding of any primary election held pursuant to this Title, polled for members of the General Assembly at least 10% of the total vote cast in this State.

"Party office" means the office of delegate or alternate to the national convention of a political party or member of the State, county or municipal committees of a political party.

"Masculine" includes the feminine, and the masculine pronoun wherever used in this Title shall be construed to include the feminine.

"Presidential year" means the year in which electors of President and Vice-President of the United States are voted for at the general election.

"Election district" means the territory within which or for which there is a polling place or room for all voters in the territory to cast their ballots at any election.

"District board" means the district board of registry and election in an election district.

"County board" means the county board of elections in a county.

"Superintendent" means the superintendent of elections in counties wherein the same shall have been appointed.

"Commissioner" means the commissioner of registration in counties.

"File" or "filed" means deposited in the regularly maintained office of the public official wherever said regularly maintained office is designated by statute, ordinance or resolution.

(cf: P.L.2011, c.202, s.24)

### 2. R.S.19:12-7 is amended to read as follows:

19:12-7. a. The county board in each county shall cause to be published in a newspaper or newspapers which, singly or in combination, are of general circulation throughout the county, a notice containing the information specified in subsection b. hereof, except for such of the contents as may be omitted pursuant to subsection c. or d. hereof. Such notice shall be published once during the 30 days next preceding the day fixed for the closing of the registration books for the primary election, once during the calendar week next preceding the week in which the primary election for the general election is held, once during the 30 days next preceding the day fixed for the closing of the registration

books for the general election, and once during the calendar week next preceding the week in which the general election is held.

b. Such notice shall set forth:

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- (1) For the primary election for the general election:
- (a) That a primary election for making nominations for the general election, for the selection of members of the county committees of each political party, and in each presidential year for the selection of delegates and alternates to national conventions of political parties, will be held on the day and between the hours and at the places provided for by or pursuant to this Title.
- (b) The place or places at which and hours during which a person may register, the procedure for the transfer of registration, and the date on which the books are closed for registration or transfer of registration.
- (c) The several State, county, municipal and party offices or positions to be filled, or for which nominations are to be made, at such primary election.
- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii), if available, the accessibility of voter information to the deaf by means of a telecommunications device.
- (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the primary election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the primary election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (2) For the general election:
- (a) That a general election will be held on the day and between the hours and at the places provided for by or pursuant to this Title and, where applicable, shall include annual school elections <u>and</u> annual fire district elections held on that date.

(b) The place or places at which and hours during which a person may register, the procedure for transfer of registration, and the date on which the books are closed for registration or transfer of registration.

- (c) The several State, county and municipal offices, and where applicable, school board offices and fire district offices to be filled, notice of any school district propositions to be submitted to the people and, except as provided in R.S.19:14-33 of this Title as to publication of notice of any Statewide proposition directed by the Legislature to be submitted to the people, the State, county [and], municipal, and fire district public questions to be voted upon at such general election.
- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii) the accessibility of voter information to the deaf by means of a telecommunications device.
- (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the general election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the general election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
- (3) For a school election:
  - (a) The day, time and place thereof,
  - (b) The offices, if any, to be filled at the election,
- (c) The substance of any public question to be submitted to the voters thereat,
- (d) That a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by

- the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the school election by provisional ballot at the polling place of the district in which the voter resides on the day of the election,
  - (e) That if the voter has any questions as to where to vote on the day of the election, the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter; and
    - (f) Such other information as may be required by law.

- c. If such publication is made in more than one newspaper, it shall not be necessary to duplicate in the notice published in each such newspaper all the information required under this section, so long as:
- (1) The municipal officers or party positions to be filled, or nominations made, or municipal public questions to be voted upon by the voters of any municipality, shall be set forth in at least one newspaper having general circulation in such municipality;
- (2) All offices to be filled, or nominations made therefor, or public questions to be voted upon, by the voters of the entire State or of the entire county shall be set forth in a newspaper or newspapers which, singly or in combination, have general circulation throughout the county;
- (3) Information relating to nominations and elections in each Legislative District comprised in whole or part in the county, shall be published in at least a newspaper or newspapers which singly or in combination, have general circulation in every municipality of the county which is comprised in such legislative district.
- d. Such part or parts of the original notices as published which pertain to day of registration or primary election which has occurred shall be eliminated from such notice in succeeding insertions.
  - e. (Deleted by amendment, P.L.1999, c.232.)
- f. The cost of publishing the notices required by this section shall be paid by the respective counties, unless otherwise provided for by law.
- g. Notices required to be published or posted pursuant to this section shall set forth a general description of the contents of the voter information notice provided for in section 1 of P.L.2005, c.149 (C.19:12-7.1), how the notice may be viewed or obtained prior to the day of an election, and that the notice will be posted in each polling place on the day of an election.

(cf: P.L.2011, c.202, s.25)

3. R.S.19:14-4 is amended to read as follows:

19:14-4. In the center of the ballot immediately below the perforated line shall be printed in bold-faced type the words

"Official general election ballot." Below these words and extending across the ballot shall appear the words: "Name of (municipality), ..... ward, ..... school district (if applicable), .....fire district (if applicable),..... election district, ...... date of election, ...... John Doe, county clerk." The blank spaces shall be filled in with the name of the proper municipality, the ward and district numbers and the date of the election. For school and fire district elections, the name of the school district or the name and number of the fire district, and of the municipality or municipalities comprising the district , shall also be indicated thereon. The name of the county clerk shall be a facsimile of his signature. Below the last stated words extending across the ballot and at the extreme left shall be printed the words "Instructions to the voter," and immediately to the right there shall be a bracket embracing the following instructions numbered consecutively: 

(1) The only kind of a mark to be made on this ballot in voting shall be a cross x, plus + or check  $\checkmark$ .

- (2) To mark a cross x , plus +, check  $\checkmark$  or when writing a name on this ballot use only ink or pencil.
- (3) To vote for any candidates whose names are printed in any column, mark a cross x, plus + or check  $\checkmark$  in the square at the left of the names of such candidates not in excess of the number to be elected to the office.
- (4) To vote for any person whose name is not printed on this ballot, write or paste the name of such person under the proper title of office in the column designated personal choice and mark a cross x , plus + or check ✓ in the square to the left of the name so written or pasted.
- (5) To vote upon any public question printed on this ballot if in favor thereof, mark a cross x, plus + or check  $\checkmark$  in the square at the left of the word "Yes," and if opposed thereto, mark a cross x, plus + or check  $\checkmark$  in the square at the left of the word "No."
- (6) Do not mark this ballot in any other manner than above provided for and make no erasures. Should this ballot be wrongly marked, defaced, torn or any erasure made thereon or otherwise rendered unfit for use return it and obtain another. In presidential years, the following instructions shall be printed upon the general election ballot:
- (7) To vote for all the electors of any party, mark a cross x, plus + or check  $\checkmark$  in ink or pencil in the square at the left of the surnames of the candidates for president and vice-president for whom you desire to vote.

Below the above-stated instructions and information and, except when compliance with R.S.19:14-13 as to Statewide propositions otherwise requires, three inches below the perforated line and parallel to it, there shall be printed a six-point diagram rule extending across the ballot to within not less than a half inch to the right and left edges of the paper.

(cf: P.L.2011, c.202, s.26)

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### 4. R.S.19:14-8 is amended to read as follows:

19:14-8. In the columns of each of the political parties which made nominations at the next preceding primary election to the general election and in the personal choice column, within the space between the two-point hair line rules, there shall be printed the title of each office to be filled at such election, except as hereinafter provided.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor; member of the House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing bodies, and any other titles of office. Candidates for members of a school board and for members of a board of fire commissioners shall be listed in a section of the ballot that is separate from the section featuring other candidates whenever possible in a layout at the discretion of the county clerk. Above each of such titles of office, except the one at the top, shall be printed a two-point diagram rule in place of the two-point hair line rule. Below the titles of such offices shall be printed the names of the candidates for the offices.

The arrangement of the names of candidates for any office for which more than one are to be elected shall be determined in the manner hereinafter provided, as in the case of candidates nominated by petition.

When no nomination for an office has been made the words "No Nomination Made" in type large enough to fill the entire space or spaces below the title of office shall be printed upon the ballot.

Immediately to the left of the name of each candidate, at the extreme left of each column, including the personal choice column, shall be printed a square, one-quarter of an inch in size, formed by two-point diagram rules. In the personal choice column no names of candidates shall be printed.

To the right of the title of each office in the party columns and the personal choice column shall be printed the words "Vote for," inserting in words the number of persons to be elected to such office.

46 (cf: P.L.2011, c.202, s.27)

### 5. R.S.19:14-10 is amended to read as follows:

19:14-10. In the column or columns designated as nominations by petition, within the space between the two-point hair line rules, there shall be printed the title of each office for which nominations by petition have been made.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor and Lieutenant Governor; member of the House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing bodies; members of the school board, when appropriate; and any other titles of office.

Above each of the titles of office, except the one on the top, shall be printed a two-point diagram rule in place of the two-point hair line rule. Below the titles of each of the offices shall be printed the names of each of the candidates for each of such offices followed by the designation or designations mentioned in the petitions filed.

Immediately to the left of the name of each candidate, at the extreme left of the column, shall be printed a square, one-quarter of an inch in size formed by two-point diagram rules.

The names of candidates for any office for which more than one are to be elected shall be arranged in groups as presented in the several certificates of nominations or petitions, which groups shall be separated from other groups and candidates by two two-point hair line rules.

To the right of the title of each office shall be printed the words "Vote for" inserting in words the number of candidates to be elected to such office.

35 (cf: P.L.2011, c.202, s.28)

## 6. R.S.19:14-16 is amended to read as follows:

19:14-16. The words to be printed on the perforated coupon shall be printed in twelve-point bold-faced capital letters and the figures in eighteen and twenty-two-point bold-faced type. At the head of the ballot the words "Official General Election Ballot" shall be printed in at least thirty-point bold-faced capital letters. The name of municipality, ward, school district, fire district, election district, and date, as appropriate, shall be printed in twelve-point bold-faced capital letters. For a fire district election, the number of the fire district shall also be printed in twelve-point bold-faced capital letters. The words "Instructions to the voter" shall be

1 printed in twelve-point bold-faced capitals and small letters, while 2 the instructions embraced within the brackets shall be printed in eight-point bold-faced capital and small letters. 3 The column 4 designations shall be printed in eighteen-point bold-faced capital 5 letters and the accompanying instructions shall be printed in eight-6 point capitals and small letters. The titles of office and 7 accompanying instructions shall be printed in ten-point bold-faced 8 capital and small letters. When there is no nomination made at the 9 primary for an office, the title shall be printed in the space where 10 such title should appear, and the words "No Nomination Made" in 11 type large enough to fill the entire space or spaces shall be printed 12 therein. The names of all candidates shall be printed in ten-point 13 capital letters. The designations following the candidates' names in 14 the nomination by petition column or columns shall be printed in 15 ten-point capitals and small letters, except that where they overrun 16 the space within the column the designations may be abbreviated, 17 and all spaces between the two-point hair line rules not occupied by 18 the titles of office and names of candidates shall be printed in with 19 scroll or filling to guide the voter against wrongly marking the 20 ballot. On the foot of the ballot the words "Public Questions to be 21 Voted Upon" shall be printed in eighteen-point bold-faced capital 22 letters. The accompanying instructions shall be printed in eight-23 point capital and small letters. The public questions to be voted 24 upon shall be printed in ten-point capital and small letters, and the 25 words "Yes" and "No" shall be printed in twelve-point bold-faced 26 capital letters.

27 (cf: P.L.2011, c.202, s.29)

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### 7. R.S.19:14-22 is amended to read as follows:

19:14-22. The official general election sample ballots shall be as nearly as possible facsimiles of the official general election ballot to be voted at such election and shall have printed thereon, after the words which indicate the number of the election district for which such sample ballots are printed, the name of the school district, when appropriate, the number or name and municipality or municipalities of the fire district, when appropriate, the street address or location of the polling place in the election district, and the hours between which the polls shall be open [, and] . Such sample ballots shall be printed on paper different in color from the official general election ballot, and have the following words printed in large type at the top: "This ballot cannot be voted. It is a sample copy of the official general election ballot used on election day."

44 (cf: P.L.2011, c.202, s.30)

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46 8. Section 9 of P.L.2009, c.79 (C.19:63-9) is amended to read 47 as follows:

- 9. a. Starting on or before the 45th day before the day an election is held, each county clerk shall forward mail-in ballots by first-class postage or hand delivery to each mail-in voter whose request therefor has been approved. Mail-in ballots that have been approved before the 45th day before an election shall be forwarded or delivered at least 45 days before the day of the election. Hand delivery of a mail-in ballot shall be made by the county clerk or the clerk's designee only to the voter, or the voter's authorized messenger, who must appear in person. No person shall serve as an authorized messenger for more than three qualified voters in an Ballots that have not been hand delivered shall be addressed to the voter at the forwarding address given in the application.
  - b. (1) Whenever the clerk forwards a mail-in ballot by mail to a mail-in voter between the 45th day and the 13th day before the day of an election, the ballot shall be transmitted within three business days of the receipt of the application.
  - (2) Whenever the clerk forwards a mail-in ballot by mail to a mail-in voter between the 12th day and the seventh day before the day of an election, the ballot shall be transmitted within two business days of the receipt of the application.

The provisions of this subsection shall not apply to: (a) annual school elections and special school elections in those school districts holding such elections, pursuant to P.L.1995, c.278 (C.19:60-1 et seq.); (b) any municipality in which elections are conducted by mail, pursuant to P.L.2005, c.148 (C.19:62-1 et seq.); (c) annual elections for members of the boards of fire district commissions, pursuant to N.J.S.40A:14-72, when such elections are held at a time other than the time of the general election; and (d) the vote on any public question submitted to the voters of a local unit to increase the amount to be raised by taxation by more than the allowable adjusted tax levy, pursuant to section 11 of P.L.2007, a.62 (C.40A:4.45.46)

c.62 (C.40A:4-45.46).

c. (Deleted by amendment, P.L.2011, c.37).

35 (cf: P.L.2015, c.84, s.3)

## 9. N.J.S.40A:14-70 is amended to read as follows:

40A:14-70. <u>a.</u> In any municipality not having a paid or part-paid fire department and force, the governing body, upon application of at least 5% of the registered voters or 20 legal voters, whichever is the greater, shall consider the designation of a fire district. Upon receipt of the application, the governing body shall fix a time and place for a hearing thereon. The municipal clerk shall advertise the notice of the hearing in a newspaper circulating in the county wherein the municipality is located at least once and not less than 10 days prior to the hearing. After the hearing the governing body shall determine the question of designation of a fire

district. If the governing body decides that the designation of a fire district is appropriate, it, by ordinance, shall designate a territorial location or locations for use as a fire district or fire districts and, by resolution, provide for the election of a board of fire commissioners for the district or each district, to consist of five persons, residents therein, and specify the date, time and place for the election of the first board.

<u>b.</u> The district or each district shall be assigned a number and the commissioners thereof and their successors shall be a body corporate, to be known as "the commissioners of fire district No. . . . . . . . . . . . (name of municipality), county of . . . . . . . . . . . . . . . (name of county)." The said body corporate shall have the power to acquire, hold, lease, sell or otherwise convey in its corporate name such real and personal property as the purposes of the corporation shall require. All sales and leases of real and personal property shall be in accordance with the provisions of section 13 or 14, as appropriate, of the "Local Lands and Buildings Law," P.L.1971, c.199 (C.40A:12-13 or 40A:12-14). Said body corporate may adopt and use a corporate seal, sue or be sued and shall have such powers, duties and functions as are usual and necessary for said purposes.

[On the date and at the time and place specified for the election of the first board the] c. If the election of the first board of fire commissioners is held at a time other than the time of the general election, the following requirements shall apply:

- (1) The clerk of the municipality shall conduct the election and shall preside at the meeting until the board shall have been elected.
- (2) At the first meeting of a newly elected board of fire commissioners of a district the board shall choose a chairman and fix the place for the annual election. The members of the board shall divide themselves by lot into three classes: the first to consist of two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the year following the year in which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the second year following that year; and the third, one member whose term shall expire at 12 o'clock noon on the first Tuesday in March of the third year following that year. The terms of fire commissioners in each class, other than members of the first board, shall expire at 12 o'clock noon on the first Tuesday in March of the third year following the year in which they were elected. If the time of the annual election is moved to the time of the general election pursuant to subsection a. of section 23 of P.L. , c. (C. ) (pending before the Legislature as this bill), the terms of the fire commissioners then in office shall be extended until 12 o'clock noon on the first Tuesday in December of the years in which their terms expire.

- 1 (3) Any vacancy in the membership shall be filled by the 2 remaining members until the next succeeding annual election <u>held</u> 3 on the third Saturday in February, at which time a resident of the 4 district shall be elected for the unexpired term.
  - d. If the election of the first board of fire commissioners is held at the time of the general election, the following requirements shall apply:
- 8 (1) The election shall be conducted in accordance with the
  9 procedures provided for the general election in Title 19 of the
  10 Revised Statues, except as otherwise provided pursuant to
  11 N.J.S.40A:14-70 et seq.
  - (2) The annual election shall be held at the time of the general election on the first Tuesday after the first Monday in November, and shall be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues, except as otherwise provided pursuant to N.J.S.40A:14-70 et seq.
    - (3) The term of a member of a board of fire <sup>1</sup>[commissioner] commissioners <sup>1</sup> shall commence at 12 o'clock noon on the first Tuesday in December.
  - (4) At the first meeting of a newly elected board of fire commissioners of a district, the board shall choose a chairman. The members of the board shall divide themselves by lot into three classes: the first to consist of two members whose terms shall expire at 12 o'clock noon on the first Tuesday in December of the year following the year in which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in December of the second year following that year; and the third, one member whose term shall expire at 12 o'clock noon on the first Tuesday in December of the third year following that year. The terms of fire commissioners in each class, other than members of the first board, shall expire at 12 o'clock noon on the first Tuesday in December of the third year following they ear in which they were elected.
    - (5) Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election held at the time of the general election, at which time a resident of the district shall be elected for the unexpired term.

      (cf: P.L.1991, c.223, s.1)

- 10. N.J.S.40A:14-71 is amended to read as follows:
- 40A:14-71. [Candidates] a. For an election held at a time other than at the time of the general election, candidates for membership on the board shall be nominated by verified petitions and the procedures set forth in this subsection shall apply. Any such petition shall be in writing, addressed to the municipal clerk or the clerk of the board, as the case may be, stating that the signers thereof are qualified voters and residents in the district and

- 1 requesting that the name of the candidate be placed on the official
- 2 ballot. The petition shall state the residence of the candidate and
- 3 certify his qualification for membership. The candidate's consent to
- 4 his nomination shall be annexed to the petition and shall constitute
- 5 his agreement to serve in the event of his election. The petition
- 6 shall contain the name of only one candidate, but several petitions
- 7 may nominate the same person. Each petition shall be signed by
- 8 not less than 10 qualified voters and shall be filed at least 29 days
- 9 before the date of the election.

Any form of a petition of nomination which is provided to candidates by the Secretary of State, the county clerk, or the municipal clerk shall contain the following notice: "Notice: All candidates are required by law to comply with the provisions of 'The New Jersey Campaign Contributions and Expenditures Reporting Act,' P.L.1973, c.83 (C.19:44A-1 et seq.). For further information please call (insert telephone number of the Election Law Enforcement Commission)."

If a petition is found to be defective, either in form or substance, the municipal clerk or the clerk of the board, as the case may be, shall forthwith notify the candidate to cause it to be corrected before the petition is given consideration.

A candidate shall be permitted to sign or circulate, or both sign and circulate, the petition required to nominate that candidate for membership on the board.

b. For an election held at the time of the general election, each candidate for membership on the board of fire commissioners shall be nominated by petition for direct nomination pursuant to the procedures set forth in R.S.19:13-1 et seq. Notwithstanding the provisions of R.S.19:13-5, however, a petition of nomination for such office shall be signed by at least 10 persons, one of whom may be the candidate, or two percent of the number of qualified voters who voted in the fire district at the next preceding annual election for members of the board of fire commissioners, whichever is less, and filed with the county clerk on or before 4:00 p.m. of the last Monday in July preceding the general election. The signatures need not all appear upon a single petition and any number of petitions may be filed on behalf of any candidate, but no petition shall contain the endorsement of more than one candidate.

Any candidate may withdraw as a candidate by filing a notice in writing, signed by the candidate, of such withdrawal with the county clerk on or before the 70th day before the date of the November election, as applicable, and thereupon the name of that candidate shall be withdrawn by the county clerk and shall not be printed on the ballot.

A vacancy created by any reason set forth in R.S.19:13-18, or in any other manner, shall be filled under the provisions of R.S.19:13-19. In each fire district in which candidates for the office of

member of a board of fire commissioners will seek election at the general election, the board of fire commissioners thereof shall certify to the county clerk no later than the day of the holding of the primary election for the general election next occurring a statement designating the public offices to be filled at such election, and the number of such offices to be filled.

(cf: P.L.2010, c.68, s.7)

### 11. N.J.S.40A:14-72 is amended to read as follows:

40A:14-72. <u>a.</u> An election shall be held annually <u>either</u> on the third Saturday in February <u>or at the time of the general election on the first Tuesday after the first Monday in November in each established fire district for the election of members of the board according to the expiration of terms. The initial election for a newly created fire district may take place on another date as a governing body may specify under N.J.S.40A:14-70, but the annual election thereafter shall be held <u>either</u> on the third Saturday in February <u>or at the time of the general election on the first Tuesday after the first Monday in November.</u></u>

- [The] b. For an election held at a time other than at the time of the general election, the place of the election shall be determined by the board and a notice thereof, and of the closing date for the filing with the clerk of the board of petitions of nomination for membership on the board, shall be published at least once in a newspaper circulating in the district, at least six weeks prior to the date fixed for the election.
- c. For an election held at the time of the general election, the place of the election shall be determined pursuant to R.S.19:8-1 et seq. and notice thereof shall be published pursuant to R.S.19:12-7. Notice of the closing date for the filing, with the county clerk, of nominations by petition for direct nomination for membership on the board shall be published by the board at least once in a newspaper circulating in the district, at least 21 days prior to the date by which such nominations are required to be filed with the county clerk.
  - <u>d.</u> Fire districts located in the same municipality may combine the publication of their notices of election. For the purpose of this section, "notices of election" shall include the notices required to be published under section **[**7 of P.L.1953, c.211 (C.19:57-7)**]** <u>6 of P.L.2009, c.79 (C.19:63-6)</u>.
- e. The legal voters [thereat] at an annual election held on the third Saturday in February shall determine the amount of money to be raised for the ensuing year and determine such other matters as may be required. <sup>2</sup>If the amount of money to be raised for the ensuing year exceeds the permissible property tax levy increase as determined pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45), a public question shall be submitted to the legal voters to

increase the amount to be raised by taxation by more than the
 allowable adjusted tax levy.<sup>2</sup>

<sup>2</sup>[The legal voters at an] If a fire district holds its<sup>2</sup> annual 3 election <sup>2</sup>[held]<sup>2</sup> at the time of the general election <sup>2</sup>, then the legal 4 voters<sup>2</sup> shall determine the amount of money to be raised for the 5 ensuing year only <sup>2</sup>[if] by <sup>2</sup> such amount <sup>2</sup>that <sup>2</sup> exceeds the 6 7 permissible property tax levy increase as determined pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45) <sup>2</sup>[, and determine 8 such other matters as may be required. I . The legal voters shall 9 10 determine whether to increase the amount to be raised by taxation 11 by more than the allowable adjusted tax levy for the ensuing year 12 through the submission of a public question. The board of fire 13 commissioners of the fire district shall notify the county or 14 municipal clerk, as appropriate, of the need to conduct a referendum 15 pursuant to this subsection at least 60 days before the date of the 16 referendum. A referendum conducted pursuant to this subsection 17 shall be held on the third Saturday in February of the budget year in which the levy increase would apply.<sup>2</sup> 18

(cf: P.L.1994, c.181, s.1)

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12. N.J.S.40A:14-73 is amended to read as follows:

40A:14-73. <u>a. For an election held at a time other than at the time of the general election, the following requirements shall apply:</u>

The ballots shall be written or printed on opaque paper, uniform in size and quality.

Each ballot shall have at the top, a coupon, at least one inch wide extending across the ballot above a perforated line. The coupons shall be numbered consecutively. The coupon shall contain the following statements: "To be torn off by the Judge of Election" and "Fold to this line." Below the perforated line shall be printed or written, "Fire district election ballot," then the official designation of the fire district and polling place and date of the election. It shall bear the signature or facsimile signature of the municipal clerk, or the clerk of the board of fire commissioners, as the case may be. The heading shall be set apart from the body of the ballot by a marked-off space. In said space, the voters shall be instructed how to indicate their choice of candidates and the number to be voted upon as follows: "To vote for any person whose name appears on this ballot mark a cross (X), plus (+) or check ( ♥) in ink or pencil in the place or square at the left of the name of such person." Underneath these instructions shall be directions as to the number of candidates to be voted for and the name of each qualified candidate, without grouping, to be placed according to the alphabetical order of their surnames.

The ballot shall be substantially as follows:

1	No	
2	To be torn off by the Judge of Election.	
3	Fold to this line.	
4		
5	FIRE DISTRICT ELECTION BALLOT	
6	Fire District No. 1	
7	Township of Webster, Warren County	
8	Date	
9	Polling District No. 1 John Henry Doe,	
10	Unexcelled Fire House. Clerk.	
11	To vote for any person whose name appears on this ballot mark a	
12	cross (X), plus (+) or check (  ✓ ) mark with ink or pencil in the	
13	place or square at the left of the name of such person.	
14	For membership to Board of Fire Commissioners	
15	Full Term. Vote for Two.	
16	[] Rutherford B. Fallon.	
17	[] William F. Seibel.	
18	[] James A. Stephens.	
19	[] Thomas Templeton.	
20	[]	
21	[]	
22	For membership to Board of Fire Commissioners	
23	Unexpired One-Year Term. Vote for One.	
24	[] Francis R. Loori.	
25	[] Arthur H. Patterson.	
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27	using as much of the form as may be applicable to the current	
28	fire district election and extending the same to provide for cases not	
29	herein specified.	
30	b. For an election held at the time of the general election, the	
31	ballot shall be prepared in accordance with the provisions of Title	
32	19 of the Revised Statutes.	
33	(cf: P.L.1994, c.77, s.20)	
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35	13. N.J.S.40A:14-74 is amended to read as follows:	
36	40A:14-74. [The] <sup>2</sup> [a. For an election held at a time other than	
37	at the time of the general election, the municipal clerk or the clerk	
38	of the board of fire commissioners, as the case may be, shall cause a	
39	further notice of the holding of such election to be published at least	
40	once not later than 1 week prior thereto in a newspaper circulating	
41	in said fire district.	
42	At least 7 days prior to [the] such election the municipal clerk or	
43	the clerk of the board, as the case may be, shall obtain the registry	
44	list for the municipality or municipalities and election districts	
45	comprised within such fire district for the preceding general	
46	election. No person shall be permitted to vote at the election unless	
47	his name appears on the registry list or he shall have become of	

legal age and is otherwise qualified and shall file an application to vote with the clerk at least 2 days prior thereto.

b.]<sup>2</sup> For an election held at the time of the general election <sup>2</sup> or at a time other than at the time of the general election <sup>2</sup>, the voter registration procedures set forth in R.S.19:31-1 et seq. shall apply. (cf: P.L.1973, c.25, s.2)

### 14. N.J.S.40A:14-75 is amended to read as follows:

40A:14-75. **[**The**]** For an election held at a time other than at the time of the general election, the superintendent of elections of any county having a superintendent of elections or the county board of elections of any county not having a superintendent of elections, may upon application of the board of commissioners of any fire district, loan or rent to said board, one or more voting machines owned by the county, for a period of time which does not conflict with any State, county, municipal or school district election, for the purpose of conducting a fire district election as required by law. The loan or rental of a voting machine or machines for this purpose shall be upon such terms and conditions as may be determined by the board of chosen freeholders of the county.

In any case in which voting machines are made available for such purpose, the use thereof for any fire district election shall be held as provided herein.

(cf: N.J.S.40A:14-75)

## 15. N.J.S.40A:14-76 is amended to read as follows:

40A:14-76. **[**Upon**]** For an election held at a time other than at the time of the general election, upon petition of 25 or more voters, filed with the clerk of the board at least 20 days prior to the date of any election, after the first election, the board of fire commissioners, by resolution, may divide the fire district into 2 or more polling places.

The polls for any election <u>held at a time other than at the time of the general election</u> shall be opened between the hours of 2:00 and 9:00 P.M., but the board may designate a later closing hour on the same day. The board shall furnish the necessary books for the entries of the names and addresses of the voters <u>in such election</u>.

38 (cf: N.J.S.40A:14-76)

### 16. N.J.S.40A:14-77 is amended to read as follows:

40A:14-77. **[**Before **]** For an election held at a time other than at the time of the general election, before the opening of the polls, a public proclamation shall be made by the chairman of the board or the clerk or his or their representative as to the purpose of the voting. Two tellers for each polling place shall be appointed by the chairman or clerk and thereupon the polls shall be opened and the balloting shall continue without recess until the closing of the polls.

- 1 Immediately after the close of the polls the clerk and tellers shall
- 2 forthwith canvass the vote and certify the results. The clerk shall
- 3 publicly announce the results.
- 4 (cf: N.J.S.40A:14-77)

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- 6 17. N.J.S.40A:14-78 is amended to read as follows:
- 7 40A:14-78. <u>a.</u> Any appropriation or other matter to be voted
- 8 upon at [such] an election held at a time other than at the time of
- 9 the general election shall be in the form of a question, placed upon
- 10 the ballot immediately following the names of the candidates for
- members of the board of fire commissioners, in substantially the
- 12 following form:
- 13 YES. (Question to be voted on)
- 14 NO.
- 15 The voter shall indicate his approval or opposition by making a
- 16 cross (X), plus (+) or check ( $\checkmark$ ) mark in ink or pencil in the
- 17 appropriate square.
- 18 <u>b. Any appropriation or other matter to be voted upon at an</u>
- 19 <u>election held at the time of the general election shall be in the form</u>
- 20 of a question placed upon the ballot in accordance with the
- 21 <u>requirements of Title 19 of the Revised Statutes.</u>
- 22 (cf: P.L.1994, c.77, s.21)

- 24 18. Section 6 of P.L.1979, c.453 (C.40A:14-78.2) is amended to 25 read as follows:
- 26 6. [No] <sup>2</sup>[For an election held at a time other than at the time
- 27 of the general election, no No fire district budget shall be adopted
- 28 until a public hearing has been held thereon and taxpayers of the
- 29 district and all persons having an interest therein shall have been
- 30 given an opportunity to present objections. [Such] <sup>2</sup>[For an
- 31 election held at the time of the general election, no fire district
- 32 budget that exceeds the property tax levy cap established pursuant
- 33 to section 10 of P.L.2007, c.62 (C.40A:4-45.45) shall be adopted
- 34 until a public hearing has been held thereon and taxpayers of the
- anti a paone nearing has been note thereon and axpayors of the
- 35 <u>district and all persons having an interest therein shall have been</u>
- 36 given an opportunity to present objections. **]**<sup>2</sup>
- The public hearing shall be held not less than 28 days after
- approval of the budget.
- The public hearing shall be held at the time and place specified in the notice, but may be adjourned from time to time until the
- 41 hearing is closed.
- [The] <sup>2</sup>[If a hearing is required, the] The<sup>2</sup> budget shall be read
- at the public hearing in full, or it may be read by its title, if:
- a. At least 1 week prior to the date of the hearing, a complete copy of the approved budget shall have been posted in such public
- 46 place as notices are usually posted in the district, and is made

1 available to each person requesting a copy during said week and 2 during the public hearing; and,

3 b. The fire commissioners shall, by resolution passed by not 4 less than a majority of the full membership, determine that the 5 budget shall be read by its title and declare that the conditions set 6 forth in subsection a. of this section have been met.

After closing the hearing, the fire commissioners may, by a vote of not less than a majority of the full membership, adopt the budget by title without amendments, or may approve amendments as provided in section 7[.] of [this act] P.L.1979, c.453 (C.40A:14-78.3).

12 (cf: P.L.1979, c.453, s.6)

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- 14 <sup>2</sup>[19. Section 7 of P.L.1979, c.453 (C.40A:14-78.3) is amended to read as follows:
  - 7. The fire commissioners may amend the budget during or after the public hearing. All amendments shall be read in full.

No amendment shall be effective until the taxpayers of the district and all persons having an interest therein shall have been granted a public hearing thereon, if such amendment shall:

- a. Add a new item of operating appropriations in an amount in excess of 1% of the total amount of operating appropriations as stated in the approved budget; or,
- b. Increase or decrease any item of operating appropriations by more than 10% [; or,].
- Increase the amount to be raised by taxes by more than 5%.] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- 29 Notice of hearing on any amendment shall be advertised at least 30 3 days before the date set therefor. Such amendment shall be read in full at such hearing and before adoption. 31
- (cf: P.L.1979, c.453, s.7)**]**<sup>2</sup> 32

- <sup>2</sup>[20.] <u>19.</u><sup>2</sup> Section 9 of P.L.1979, c.453 (C.40A:14-78.5) is 34
- amended to read as follows: 35 If at <sup>2</sup>[the annual] an<sup>2</sup> election held <sup>2</sup>on the third 36
- Saturday in February<sup>2</sup> pursuant to N.J.S.40A:14-72 the question of 37
- [finally adopting the budget] either (1) <sup>2</sup>pursuant to subsection e. 38
- of N.J.S.40A:14-72, determining the amount of money to be raised 39
- for the ensuing year <sup>2</sup> [under subsection e. of N.J.S.40A:14-72; or 40
- 41 (2) exceeding the property tax levy cap, established pursuant to
- section 10 of P.L.2007, c.62 (C.40A:4-45.45), under subsection f. of 42
- 43 N.J.S.40A:14-72 and , if applicable, whether to exceed the
- 44 property tax levy cap, established pursuant to section 10 of
- 45 P.L.2007, c.62 (C.40A:4-45.45); or (2) pursuant to subsection f. of
- 46 N.J.S.40A:14-72, whether to exceed the property tax levy cap,

established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45), is voted affirmatively upon by a majority of the legal voters voting in the election, the budget shall be considered finally adopted, and the board of fire commissioners shall certify the amount to be raised by taxation to support the district budget to the assessor of the municipality, pursuant to N.J.S.40A:14-79.

b. If at <sup>2</sup>[the annual] an<sup>2</sup> election <sup>2</sup> held on the third Saturday 7 in February<sup>2</sup> the question of [finally adopting the budget] either (1) 8 <sup>2</sup>pursuant to subsection e. of N.J.S.40A:14-72, determining the 9 amount of money to be raised for the ensuing year <sup>2</sup>[under 10 subsection e. of N.J.S.40A:14-72; or (2) exceeding the property tax 11 12 levy cap, established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45), under subsection f. of N.J.S.40A:14-72] and, if 13 14 applicable, the question of whether to exceed the property tax levy 15 cap established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-16 45.45); or (2) pursuant to subsection f. of N.J.S.40A:14-72, whether 17 to exceed the property tax levy cap, established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45), is voted negatively upon by 18 a majority of the legal voters voting in the election, the governing 19 20 body of the municipality in which the fire district is located shall, 21 by resolution of a majority of its full membership, within 30 days 22 after the annual election and after a public hearing for which the 23 legal voters of the fire district shall be given 5 days' advertised 24 notice, and at which any interested person shall be heard, fix an 25 annual budget for the fire district. The amount of each 26 appropriation section of the budget so fixed shall not exceed the 27 amount for each as previously voted upon at the annual election, 28 except the appropriation for debt service which shall be included in 29 the amount that is required to be paid. The governing body shall 30 certify the amount to be raised by taxation to support the district 31 budget as set forth in the final budget, to the assessor of the 32 municipality, pursuant to N.J.S.40A:14-79. 33

c. Following the <u>final</u> approval of a budget by the <u>board of fire</u> <u>commissioners or the</u> voters, <u>as applicable</u>, the Director of the Division of Local Government Services in the Department of Community Affairs may approve a budget amendment to provide for the anticipation of revenue from a public or private funding source which was not known at the time the budget was approved, and the appropriation thereof, provided the amount of the appropriation does not exceed the amount of the revenue received. (cf: P.L.2011, c.153, s.1)

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<sup>2</sup>[21.] <u>20.</u> N.J.S.40A:14-84 is amended to read as follows:

40A:14-84. <u>a.</u> <sup>1</sup>[The]<sup>1</sup> [legal voters] <sup>1</sup>[board of fire commissioners of a fire district] For a fire district that holds its annual election at a time other than at the time of the general

election, the legal voters<sup>1</sup>, at <sup>1</sup> [the annual] a regular<sup>1</sup> meeting or at a special meeting called by the commissioners of the fire district, may <sup>1</sup>[, by resolution adopted by a] <sup>1</sup> vote [to] <sup>1</sup>[of not less than 2/3 of the full membership thereof, 1 to 1 raise money for a firehouse, <sup>1</sup>fire engines, <sup>1</sup> apparatus , <sup>1</sup>[and] or other <sup>1</sup> appliances <sup>1</sup>[in connection therewith for fire extinguishing purposes] for the extinguishment of fires and acquire lands or buildings or erect buildings for the housing of such equipment, or other buildings, including but not limited to, administrative, communications, or training buildings, or buildings for the maintenance of fire apparatus<sup>1</sup>, in an amount not exceeding 5 mills on the dollar of the last assessed valuation of the property in the fire district. The amount so [voted for] 1 [adopted] voted for 1 shall be included in the next succeeding annual budget of the fire district under the section for capital appropriations. <sup>1</sup>Voting shall be open between the hours of 6:00 P.M. to 9:00 P.M., but the board may designate a later closing hour on the same day <sup>2</sup>, and the board shall take any necessary action to ensure the secrecy and privacy of the casting of votes<sup>2</sup>.1 

[Any such special meeting shall be called on 10 days' notice by the board of fire commissioners, to be posted in five public places in the district, setting forth the time, place and object of the meeting and the legal voters shall determine the amount of money to be raised.] Any such special meeting shall be called on 10 days' notice by the board of fire commissioners, to be posted in five public places in the district, setting forth the time, place and object of the meeting and the legal voters shall determine the amount of money to be raised.<sup>1</sup>

b. (1) <sup>1</sup>For a fire district that holds its annual election at the time of the general election, the board of fire commissioners of a fire district, at a regular meeting or at a special meeting called by the commissioners of the fire district, may, by resolution adopted by a vote of not less than 2/3 of the full membership thereof, raise money for a firehouse, apparatus, appliances, land or buildings in connection therewith for fire extinguishing purposes, including but not limited to administrative or training buildings, in an amount not exceeding 5 mills on the dollar of the last assessed valuation of the property in the fire district. The amount so adopted shall be included in the next succeeding annual budget of the fire district under the section for capital appropriations.

(2) (a) Prior to such meeting, the resolution, or a summary thereof, shall be published together with notice of the time and place of the meeting, the opportunity of the public to be heard at the meeting, and the availability of copies of the resolution to the members of the general public of the fire district from the date following such publication up to and including the date of the

meeting. If a summary is published, the summary shall contain a clear and concise statement prepared by the clerk of the board of fire commissioners setting forth the purpose of the resolution and the amount to be raised by the additional levy being authorized.

<sup>1</sup>[(2)] (b)<sup>1</sup> If the resolution is to be adopted at <sup>1</sup>[the annual] a regular <sup>1</sup> meeting, the clerk of the board of fire commissioners shall, at least 10 days prior to the date of the meeting, post the information required to be published pursuant to this subsection in five public places in the fire district, and shall advertise this information in a newspaper, published in the fire district, if any, otherwise in a newspaper circulating in the district.

<sup>1</sup>**[**(3)**]** (c)<sup>1</sup> If the resolution is to be adopted at a special meeting, the clerk shall, at least 21 days prior to the date of the meeting, post the information required to be published pursuant to this subsection in five public places in the fire district, and shall advertise this information in a newspaper, published in the fire district, if any, otherwise in a newspaper circulating in the district. The clerk shall, not more than 20 days and at least 10 days prior to the date of the meeting, again advertise this information in that newspaper.

<sup>1</sup>[c. (1)] (3) (a)<sup>1</sup> All interested persons shall be given an opportunity to be heard at a meeting subject to the provisions of this section.

<sup>1</sup>[(2)] (b)<sup>1</sup> Copies of a resolution shall be made available to the members of the general public of the fire district who shall request such copies from the date following publication of the resolution up to and including the date of the meeting.

(cf: P.L.1979, c.453, s.15)

<sup>2</sup>[22.] <u>21.</u> N.J.S.40A:14-85 is amended to read as follows:

40A:14-85. The board of commissioners of a fire district may purchase <sup>1</sup>a firehouse, <sup>1</sup> fire engines, apparatus <sup>1</sup>, <sup>1</sup> or other appliances for the extinguishment of fires and acquire lands or buildings or erect buildings for the housing of such equipment, <sup>1</sup>or other buildings, including but not limited to, administrative, communications, or training buildings, or buildings for the maintenance of fire apparatus, 1 at a cost not exceeding \$60,000.00 or 2% of the assessed valuation of the taxable property in the district, whichever amount is larger [, the] . The money [to] may be raised by a bond issue, or through the creation of any other debt or liability, including, but not limited to, through a lease-purchase Any such bond issue, debt, or liability shall be authorized by a resolution of the commissioners specifying the amount and the purpose thereof. The resolution shall be inoperative unless and until it shall have been submitted to and approved by the legal voters within said fire district at the annual election held for

the election of commissioners and appropriation of money for fire 2 extinguishing purposes, or at a special election for such purpose.

The resolution shall be written or printed and the election shall be upon notice stating the time and place. If said election is to be the annual one, the notices shall be posted by the clerk of the board of fire commissioners in 10 public places, at least 10 days prior to the date of the election. The board of commissioners and the clerk, in their or his discretion, may advertise the election in a newspaper, published in the fire district, if any, otherwise in a newspaper published in the county of said district and circulating in such district. When a special election is specified notices shall be posted in 10 public places, at least 21 days prior to the date of election, and the clerk of said board shall advertise said notice in such a newspaper at least twice prior to the election date.

(cf: N.J.S.40A:14-85)

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<sup>2</sup>[23.] <u>22.</u><sup>2</sup> (New section) a. Except as provided in subsection b. of this section, the board of fire commissioners of a fire district may by resolution move the time of the annual election for the fire district to the time of the general election on the first Tuesday after the first Monday in November. If the time of the annual election for a fire district is moved to the time of the general election, the fire district election shall be held for the purposes of electing members of the board of fire commissioners and for voting on any appropriation or other matter according to the provisions of N.J.S.40A:14-70 et seq. The procedures for holding a fire district election at the time of the general election shall be in accordance with the procedures provided for the general election under Title 19 of the Revised Statues, except as otherwise provided pursuant to N.J.S.40A:14-70 et seq.

After moving the date of a fire district's annual election to the day of the general election on the first Tuesday after the first Monday in November, the date of the annual fire election shall be held at that time and shall not be changed.

- b. (1) An annual election shall not be moved to the first Tuesday after the first Monday in November, to be held simultaneously with the general election, pursuant to subsection a. of this section, unless the county board of election has certified that the election may be conducted in accordance with the requirements of section 1 of P.L.1976, c.83 (C.19:4-10).
- (2) The county board of election for a county within which a fire district is located shall determine, within 30 days of the effective date of P.L. , c. (pending before the Legislature as this bill), whether an annual election may be so conducted.
- (a) If the county board of election determines that an annual election may be conducted pursuant to paragraph (1) of this subsection, the board shall transmit a certification to the board of

fire commissioners and the governing body of the municipality within which the district is located.

(b) If the county board of election determines that an annual election may not be conducted pursuant to paragraph (1) of this subsection, the board shall transmit a letter to the fire district so stating. In order to meet the requirement of paragraph (1) of this subsection, the board of election may revise or readjust the boundary lines of any election district and the board of fire commissioners <sup>2</sup>, if authorized by an ordinance adopted by the governing body of the municipality,<sup>2</sup> may revise or readjust the boundary lines of any fire district, including by means of consolidating or subdividing districts, as may be necessary, except as may be otherwise required by section 6 of P.L.1976, c.83 (C.19:4-15). <sup>2</sup>The Local Finance Board shall approve any proposed consolidation or subdivision of a fire district in accordance with the procedures set forth in the Local Authorities Fiscal Control Law, P.L.1983, c.313 (C.40A:5A-1 et seq.), or sections 2 and 3 of P.L.2015, c.279 (C.40A:14-90.1 et seq.), as applicable. Any fire district whose boundaries have been adjusted shall notify the Director of the Division of Local Government Services in the Department of Community Affairs.<sup>2</sup>

Upon the completion of such revision or readjustment of the boundary lines of any election district by the board of election, the board of election shall transmit a certification to the board of fire commissioners and the governing body of the municipality within which the district is located.

Upon the completion of such revision or readjustment of the boundary lines of any fire district by the board of fire commissioners, the fire district shall transmit a letter so notifying the county board of election. The board of election shall, within 30 days thereafter, transmit either a certification to the board of fire commissioners and the governing body of the municipality within which the district is located, provided the board of election can then certify compliance with paragraph (1) of this subsection, or a letter to the board of fire commissioners stating that compliance with paragraph (1) of this subsection has not been met notwithstanding the revision or readjustment.

c. If the time of the annual election is moved to the time of the general election pursuant to subsection a. of this section, the term of a member of a board of fire commissioner elected at the time of a general election shall commence at 12 o'clock noon on the first Tuesday in December, and shall expire at 12 o'clock noon on the first Tuesday in December of the third year following the year in which such member was elected. Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election held at the time of the general election, at which

1	time a resident of the district shall be elected for the unexpired
2	term.
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4	<sup>2</sup> [24.] 23. <sup>2</sup> The Department of Community Affairs, in
5	consultation with the Division of Elections in the Department of
6	State, as appropriate, shall adopt rules and regulations pursuant to
7	the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1
8	et seq.), to effectuate the purposes of this act, P.L. , c. (C. )
9	(pending before the Legislature as this bill).
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11	<sup>2</sup> 24. Section 8 of P.L.1979, c. 453 (C.40A:14-78.4) is amended
12	to read as follows:
13	8. The fire district budget shall be adopted, by a vote of a
14	majority of the full membership of the fire commissioners, not later
15	than 25 days prior to the [annual election] third Saturday in
16	February. The adopted budget shall be advertised after adoption.
17	The advertisement shall contain a copy of the budget and shall be
18	published at least once in a newspaper circulating in the fire district
19	at least 7 days prior to the [annual election] third Saturday in
20	February. <sup>2</sup>
21	(cf: P.L.1979 c.453, s.8)
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23	25. This act shall take effect on <sup>2</sup> [the first day of the year next
24	following the date of enactment ] January 1, 2019 <sup>2</sup> .
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29	Allows fire district elections to be moved to November;
30	eliminates certain fire district budget referenda; and eliminates
31	certain fire district capital purchase referenda.

## ASSEMBLY, No. 1690

# STATE OF NEW JERSEY

## 217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

## Sponsored by:

Assemblyman RONALD S. DANCER
District 12 (Burlington, Middlesex, Monmouth and Ocean)
Assemblyman TROY SINGLETON
District 7 (Burlington)
Assemblyman BOB ANDRZEJCZAK
District 1 (Atlantic, Cape May and Cumberland)
Assemblyman R. BRUCE LAND
District 1 (Atlantic, Cape May and Cumberland)
Assemblyman DANIEL R. BENSON
District 14 (Mercer and Middlesex)

## **Co-Sponsored by:**

Assemblymen Eustace, McGuckin and Wolfe

## **SYNOPSIS**

Allows fire district elections to be moved to November; eliminates certain fire district budget referenda; and eliminates certain fire district capital purchase referenda.

## **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 12/16/2016)

1	AN ACT concerning fire district elections, amending various parts
2	of the statutory law, and supplementing chapter 14 of Title 40A
3	of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.19:1-1 is amended to read as follows:
- 19:1-1. As used in this Title:

"Election" means the procedure whereby the electors of this State or any political subdivision thereof elect persons to fill public office or pass on public questions.

"Fire district election" means an election to be held in and for a fire district established pursuant to N.J.S.40A:14-70 et seq.

"General election" means the annual election to be held on the first Tuesday after the first Monday in November and, where applicable, includes annual school elections <u>and annual fire district</u> elections held on that date.

"Primary election for the general election" means the procedure whereby the members of a political party in this State or any political subdivision thereof nominate candidates to be voted for at general elections, or elect persons to fill party offices.

"Municipal election" means an election to be held in and for a single municipality only, at regular intervals.

"Special election" means an election which is not provided for by law to be held at stated intervals.

"Any election" includes all primary, general, municipal, school and special elections, as defined herein.

"Municipality" includes any city, town, borough, village, or township.

"School election" means any annual or special election to be held in and for a local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes.

"Public office" includes any office in the government of this State or any of its political subdivisions filled at elections by the electors of the State or political subdivision.

"Public question" includes any question, proposition or referendum required by the legislative or governing body of this State or any of its political subdivisions to be submitted by referendum procedure to the voters of the State or political subdivision for decision at elections.

"Political party" means a party which, at the election held for all of the members of the General Assembly next preceding the holding of any primary election held pursuant to this Title, polled for

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

members of the General Assembly at least 10% of the total vote cast in this State.

"Party office" means the office of delegate or alternate to the national convention of a political party or member of the State, county or municipal committees of a political party.

"Masculine" includes the feminine, and the masculine pronoun wherever used in this Title shall be construed to include the feminine.

"Presidential year" means the year in which electors of President and Vice-President of the United States are voted for at the general election.

"Election district" means the territory within which or for which there is a polling place or room for all voters in the territory to cast their ballots at any election.

"District board" means the district board of registry and election in an election district.

"County board" means the county board of elections in a county.

"Superintendent" means the superintendent of elections in counties wherein the same shall have been appointed.

"Commissioner" means the commissioner of registration in counties.

"File" or "filed" means deposited in the regularly maintained office of the public official wherever said regularly maintained office is designated by statute, ordinance or resolution.

(cf: P.L.2011, c.202, s.24)

### 2. R.S.19:12-7 is amended to read as follows:

19:12-7. a. The county board in each county shall cause to be published in a newspaper or newspapers which, singly or in combination, are of general circulation throughout the county, a notice containing the information specified in subsection b. hereof, except for such of the contents as may be omitted pursuant to subsection c. or d. hereof. Such notice shall be published once during the 30 days next preceding the day fixed for the closing of the registration books for the primary election, once during the calendar week next preceding the week in which the primary election for the general election is held, once during the 30 days next preceding the day fixed for the closing of the registration books for the general election, and once during the calendar week next preceding the week in which the general election is held.

- b. Such notice shall set forth:
- (1) For the primary election for the general election:
- (a) That a primary election for making nominations for the general election, for the selection of members of the county committees of each political party, and in each presidential year for the selection of delegates and alternates to national conventions of political parties, will be held on the day and between the hours and at the places provided for by or pursuant to this Title.

(b) The place or places at which and hours during which a person may register, the procedure for the transfer of registration, and the date on which the books are closed for registration or transfer of registration.

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- (c) The several State, county, municipal and party offices or positions to be filled, or for which nominations are to be made, at such primary election.
- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii), if available, the accessibility of voter information to the deaf by means of a telecommunications device.
- (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the primary election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the primary election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (2) For the general election:
- (a) That a general election will be held on the day and between the hours and at the places provided for by or pursuant to this Title and, where applicable, shall include annual school elections and annual fire district elections held on that date.
- (b) The place or places at which and hours during which a person may register, the procedure for transfer of registration, and the date on which the books are closed for registration or transfer of registration.
- (c) The several State, county and municipal offices, and where applicable, school board offices and fire district offices to be filled, notice of any school district propositions to be submitted to the people and, except as provided in R.S.19:14-33 of this Title as to publication of notice of any Statewide proposition directed by the Legislature to be submitted to the people, the State, county [and], municipal, and fire district public questions to be voted upon at such general election.

- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii) the accessibility of voter information to the deaf by means of a telecommunications device.
  - (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the general election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the general election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (3) For a school election:

- (a) The day, time and place thereof,
- (b) The offices, if any, to be filled at the election,
- (c) The substance of any public question to be submitted to the voters thereat,
- (d) That a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the school election by provisional ballot at the polling place of the district in which the voter resides on the day of the election,
- (e) That if the voter has any questions as to where to vote on the day of the election, the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter; and
  - (f) Such other information as may be required by law.
- c. If such publication is made in more than one newspaper, it shall not be necessary to duplicate in the notice published in each

such newspaper all the information required under this section, so long as:

- (1) The municipal officers or party positions to be filled, or nominations made, or municipal public questions to be voted upon by the voters of any municipality, shall be set forth in at least one newspaper having general circulation in such municipality;
- (2) All offices to be filled, or nominations made therefor, or public questions to be voted upon, by the voters of the entire State or of the entire county shall be set forth in a newspaper or newspapers which, singly or in combination, have general circulation throughout the county;
- (3) Information relating to nominations and elections in each Legislative District comprised in whole or part in the county, shall be published in at least a newspaper or newspapers which singly or in combination, have general circulation in every municipality of the county which is comprised in such legislative district.
- d. Such part or parts of the original notices as published which pertain to day of registration or primary election which has occurred shall be eliminated from such notice in succeeding insertions.
  - e. (Deleted by amendment, P.L.1999, c.232.)
- f. The cost of publishing the notices required by this section shall be paid by the respective counties, unless otherwise provided for by law.
- g. Notices required to be published or posted pursuant to this section shall set forth a general description of the contents of the voter information notice provided for in section 1 of P.L.2005, c.149 (C.19:12-7.1), how the notice may be viewed or obtained prior to the day of an election, and that the notice will be posted in each polling place on the day of an election.

(cf: P.L.2011, c.202, s.25)

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## 3. R.S.19:14-4 is amended to read as follows:

33 19:14-4. In the center of the ballot immediately below the perforated line shall be printed in bold-faced type the words 34 35 "Official general election ballot." Below these words and extending 36 across the ballot shall appear the words: "Name of (municipality), 37 ..... ward, ..... school district (if applicable), .....fire district (if applicable),..... 38 39 election district, ...... date of election, ...... John 40 Doe, county clerk." The blank spaces shall be filled in with the 41 name of the proper municipality, the ward and district numbers and 42 the date of the election. For school and fire district elections, the 43 name of the school district and the name and number of the fire 44 district, and of the municipality or municipalities comprising the 45 district, shall also be indicated thereon. The name of the county 46 clerk shall be a facsimile of his signature. Below the last stated 47 words extending across the ballot and at the extreme left shall be printed the words "Instructions to the voter," and immediately to the 48

right there shall be a bracket embracing the following instructions numbered consecutively:

- (1) The only kind of a mark to be made on this ballot in voting shall be a cross x, plus + or check [?]  $\checkmark$ .
- (2) To mark a cross x , plus +, check [?]  $\checkmark$  or when writing a name on this ballot use only ink or pencil.
- (3) To vote for any candidates whose names are printed in any column, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{=}$  in the square at the left of the names of such candidates not in excess of the number to be elected to the office.
- (4) To vote for any person whose name is not printed on this ballot, write or paste the name of such person under the proper title of office in the column designated personal choice and mark a cross x, plus + or check [?] in the square to the left of the name so written or pasted.
- (5) To vote upon any public question printed on this ballot if in favor thereof, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{\_}$  in the square at the left of the word "Yes," and if opposed thereto, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{\_}$  in the square at the left of the word "No."
- (6) Do not mark this ballot in any other manner than above provided for and make no erasures. Should this ballot be wrongly marked, defaced, torn or any erasure made thereon or otherwise rendered unfit for use return it and obtain another. In presidential years, the following instructions shall be printed upon the general election ballot:
- (7) To vote for all the electors of any party, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{=}$  in ink or pencil in the square at the left of the surnames of the candidates for president and vice-president for whom you desire to vote.

Below the above-stated instructions and information and, except when compliance with R.S.19:14-13 as to Statewide propositions otherwise requires, three inches below the perforated line and parallel to it, there shall be printed a six-point diagram rule extending across the ballot to within not less than a half inch to the right and left edges of the paper.

(cf: P.L.2011, c.202, s.26)

### 4. R.S.19:14-8 is amended to read as follows:

19:14-8. In the columns of each of the political parties which made nominations at the next preceding primary election to the general election and in the personal choice column, within the space between the two-point hair line rules, there shall be printed the title of each office to be filled at such election, except as hereinafter provided.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor; member of the

- House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing bodies, and any other titles of office. Candidates for members of a school board and for members of a board of fire commissioners shall be listed in a section of the ballot that is separate from the section featuring other candidates whenever possible in a layout at the discretion of the county clerk. Above each of such titles of office, except the one at the top, shall be printed a two-point diagram rule in place of the two-point hair
- line rule. Below the titles of such offices shall be printed the names
   of the candidates for the offices.
   The arrangement of the names of candidates for any office for
   which more than one are to be elected shall be determined in the
   manner hereinafter provided, as in the case of candidates nominated

When no nomination for an office has been made the words "No Nomination Made" in type large enough to fill the entire space or spaces below the title of office shall be printed upon the ballot.

Immediately to the left of the name of each candidate, at the extreme left of each column, including the personal choice column, shall be printed a square, one-quarter of an inch in size, formed by two-point diagram rules. In the personal choice column no names of candidates shall be printed.

To the right of the title of each office in the party columns and the personal choice column shall be printed the words "Vote for," inserting in words the number of persons to be elected to such office.

(cf: P.L.2011, c.202, s.27)

by petition.

### 5. R.S.19:14-10 is amended to read as follows:

19:14-10. In the column or columns designated as nominations by petition, within the space between the two-point hair line rules, there shall be printed the title of each office for which nominations by petition have been made.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor and Lieutenant Governor; member of the House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing

bodies; members of the school board, when appropriate; members
 of the board of fire commissioners, when appropriate; and any other
 titles of office.

Above each of the titles of office, except the one on the top, shall be printed a two-point diagram rule in place of the two-point hair line rule. Below the titles of each of the offices shall be printed the names of each of the candidates for each of such offices followed by the designation or designations mentioned in the petitions filed.

Immediately to the left of the name of each candidate, at the extreme left of the column, shall be printed a square, one-quarter of an inch in size formed by two-point diagram rules.

The names of candidates for any office for which more than one are to be elected shall be arranged in groups as presented in the several certificates of nominations or petitions, which groups shall be separated from other groups and candidates by two two-point hair line rules.

To the right of the title of each office shall be printed the words "Vote for" inserting in words the number of candidates to be elected to such office.

(cf: P.L.2011, c.202, s.28)

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#### 6. R.S.19:14-16 is amended to read as follows:

19:14-16. The words to be printed on the perforated coupon shall be printed in twelve-point bold-faced capital letters and the figures in eighteen and twenty-two-point bold-faced type. At the head of the ballot the words "Official General Election Ballot" shall be printed in at least thirty-point bold-faced capital letters. The name of municipality, ward, school district, fire district, election district, and date, as appropriate, shall be printed in twelve-point bold-faced capital letters. For a fire district election, the number of the fire district shall also be printed in twelve-point bold-faced The words "Instructions to the voter" shall be capital letters. printed in twelve-point bold-faced capitals and small letters, while the instructions embraced within the brackets shall be printed in eight-point bold-faced capital and small letters. The column designations shall be printed in eighteen-point bold-faced capital letters and the accompanying instructions shall be printed in eightpoint capitals and small letters. The titles of office and accompanying instructions shall be printed in ten-point bold-faced capital and small letters. When there is no nomination made at the primary for an office, the title shall be printed in the space where such title should appear, and the words "No Nomination Made" in type large enough to fill the entire space or spaces shall be printed therein. The names of all candidates shall be printed in ten-point capital letters. The designations following the candidates' names in the nomination by petition column or columns shall be printed in ten-point capitals and small letters, except that where they overrun the space within the column the designations may be abbreviated,

- and all spaces between the two-point hair line rules not occupied by
  the titles of office and names of candidates shall be printed in with
  scroll or filling to guide the voter against wrongly marking the
  ballot. On the foot of the ballot the words "Public Questions to be
  Voted Upon" shall be printed in eighteen-point bold-faced capital
  letters. The accompanying instructions shall be printed in eightpoint capital and small letters. The public questions to be voted
- upon shall be printed in ten-point capital and small letters, and the
  words "Yes" and "No" shall be printed in twelve-point bold-faced
  capital letters.

11 (cf: P.L.2011, c.202, s.29)

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#### 7. R.S.19:14-22 is amended to read as follows:

19:14-22. The official general election sample ballots shall be as nearly as possible facsimiles of the official general election ballot to be voted at such election and shall have printed thereon, after the words which indicate the number of the election district for which such sample ballots are printed, the name of the school district, when appropriate, the number or name and municipality or municipalities of the fire district, when appropriate, the street address or location of the polling place in the election district, the hours between which the polls shall be open, and shall be printed on paper different in color from the official general election ballot, and have the following words printed in large type at the top: "This ballot cannot be voted. It is a sample copy of the official general election ballot used on election day."

(cf: P.L.2011, c.202, s.30)

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#### 8. N.J.S.40A:14-70 is amended to read as follows:

30 40A:14-70. a. In any municipality not having a paid or partpaid fire department and force, the governing body, upon 31 32 application of at least 5% of the registered voters or 20 legal voters, 33 whichever is the greater, shall consider the designation of a fire 34 district. Upon receipt of the application, the governing body shall 35 fix a time and place for a hearing thereon. The municipal clerk 36 shall advertise the notice of the hearing in a newspaper circulating 37 in the county wherein the municipality is located at least once and 38 not less than 10 days prior to the hearing. After the hearing the 39 governing body shall determine the question of designation of a fire 40 district. If the governing body decides that the designation of a fire 41 district is appropriate, it, by ordinance, shall designate a territorial 42 location or locations for use as a fire district or fire districts and, by 43 resolution, provide for the election of a board of fire commissioners 44 for the district or each district, to consist of five persons, residents 45 therein, and specify the date, time and place for the election of the 46 first board.

<u>b.</u> The district or each district shall be assigned a number and the commissioners thereof and their successors shall be a body

corporate, to be known as "the commissioners of fire district No. ... 1 2 ... in ..... (name of municipality), county of ...... 3 (name of county)." The said body corporate shall have the power to 4 acquire, hold, lease, sell or otherwise convey in its corporate name 5 such real and personal property as the purposes of the corporation 6 shall require. All sales and leases of real and personal property 7 shall be in accordance with the provisions of section 13 or 14, as 8 appropriate, of the "Local Lands and Buildings Law," P.L.1971, 9 c.199 (C.40A:12-13 or 40A:12-14). Said body corporate may adopt 10 and use a corporate seal, sue or be sued and shall have such powers, 11 duties and functions as are usual and necessary for said purposes.

[On the date and at the time and place specified for the election of the first board the] c. If the election of the first board of fire commissioners is held at a time other than the time of the general election, the following requirements shall apply:

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- (1) The clerk of the municipality shall conduct the election and shall preside at the meeting until the board shall have been elected.
- (2) At the first meeting of a newly elected board of fire commissioners of a district the board shall choose a chairman and fix the place for the annual election. The members of the board shall divide themselves by lot into three classes: the first to consist of two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the year following the year in which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the second year following that year; and the third, one member whose term shall expire at 12 o'clock noon on the first Tuesday in March of the third year following that year. The terms of fire commissioners in each class, other than members of the first board, shall expire at 12 o'clock noon on the first Tuesday in March of the third year following the year in which they were elected. If the time of the annual election is moved to the time of the general election pursuant to subsection a. of section 22 of P.L. , c. (C. ) (pending before the Legislature as this bill), the terms of the fire commissioners then in office shall be extended until 12 o'clock noon on the first Tuesday in December of the years in which their terms expire.
  - (3) Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election <u>held</u> on the third Saturday in February, at which time a resident of the district shall be elected for the unexpired term.
  - d. If the election of the first board of fire commissioners is held at the time of the general election, the following requirements shall apply:
- 45 (1) The election shall be conducted in accordance with the
  46 procedures provided for the general election in Title 19 of the
  47 Revised Statues, except as otherwise provided pursuant to
  48 N.J.S.40A:14-70 et seq.

- (2) The annual election shall be held at the time of the general election on the first Tuesday after the first Monday in November, and shall be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues, except as otherwise provided pursuant to N.J.S.40A:14-70 et seq.
  - (3) The term of a member of a board of fire commissioner shall commence at 12 o'clock noon on the first Tuesday in December.
  - (4) At the first meeting of a newly elected board of fire commissioners of a district, the board shall choose a chairman. The members of the board shall divide themselves by lot into three classes: the first to consist of two members whose terms shall expire at 12 o'clock noon on the first Tuesday in December of the year following the year in which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in December of the second year following that year; and the third, one member whose term shall expire at 12 o'clock noon on the first Tuesday in December of the third year following that year. The terms of fire commissioners in each class, other than members of the first board, shall expire at 12 o'clock noon on the first Tuesday in December of the third year following the year in which they were elected.
    - (5) Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election held at the time of the general election, at which time a resident of the district shall be elected for the unexpired term.

(cf: P.L.1991, c.223, s.1)

#### 9. N.J.S.40A:14-71 is amended to read as follows:

40A:14-71. [Candidates] a. For an election held at a time other than at the time of the general election, candidates for membership on the board shall be nominated by verified petitions and the procedures set forth in this subsection shall apply. petition shall be in writing, addressed to the municipal clerk or the clerk of the board, as the case may be, stating that the signers thereof are qualified voters and residents in the district and requesting that the name of the candidate be placed on the official ballot. The petition shall state the residence of the candidate and certify his qualification for membership. The candidate's consent to his nomination shall be annexed to the petition and shall constitute his agreement to serve in the event of his election. The petition shall contain the name of only one candidate, but several petitions may nominate the same person. Each petition shall be signed by not less than 10 qualified voters and shall be filed at least 29 days before the date of the election.

Any form of a petition of nomination which is provided to candidates by the Secretary of State, the county clerk, or the municipal clerk shall contain the following notice: "Notice: All candidates are required by law to comply with the provisions of

- 1 'The New Jersey Campaign Contributions and Expenditures
- 2 Reporting Act,' P.L.1973, c.83 (C.19:44A-1 et seq.). For further
- 3 information please call (insert telephone number of the Election
- 4 Law Enforcement Commission)."

If a petition is found to be defective, either in form or substance, the municipal clerk or the clerk of the board, as the case may be, shall forthwith notify the candidate to cause it to be corrected before the petition is given consideration.

A candidate shall be permitted to sign or circulate, or both sign and circulate, the petition required to nominate that candidate for membership on the board.

b. For an election held at the time of the general election, candidates for membership on the board shall be nominated by petition for direct nomination pursuant to the procedures set forth in R.S.19:13-1 et seq. If such nomination is vacated for any of the reasons set forth in R.S.19:13-18, the vacancy may be filled pursuant to the provisions of R.S.19:13-19.

(cf: P.L.2010, c.68, s.7)

10. N.J.S.40A:14-72 is amended to read as follows:

40A:14-72. <u>a.</u> An election shall be held annually <u>either</u> on the third Saturday in February <u>or at the time of the general election on the first Tuesday after the first Monday in November in each established fire district for the election of members of the board according to the expiration of terms. The initial election for a newly created fire district may take place on another date as a governing body may specify under N.J.S.40A:14-70, but the annual election thereafter shall be held <u>either</u> on the third Saturday in February <u>or at the time of the general election on the first Tuesday</u> after the first Monday in November.</u>

[The] b. For an election held at a time other than at the time of the general election, the place of the election shall be determined by the board and a notice thereof, and of the closing date for the filing with the clerk of the board of petitions of nomination for membership on the board, shall be published at least once in a newspaper circulating in the district, at least six weeks prior to the date fixed for the election.

c. For an election held at the time of the general election, the place of the election shall be determined pursuant to R.S.19:8-1 et seq. and notice thereof shall be published pursuant to R.S.19:12-7. Notice of the closing date for the filing, with the county clerk, of nominations by petition for direct nomination for membership on the board shall be published by the board at least once in a newspaper circulating in the district, at least 21 days prior to the date by which such nominations are required to be filed with the county clerk.

<u>d.</u> Fire districts located in the same municipality may combine the publication of their notices of election. For the purpose of this

section, "notices of election" shall include the notices required to be 1 2 published under section [7 of P.L.1953, c.211 (C.19:57-7)] 6 of 3 P.L.2009, c.79 (C.19:63-6). 4 e. The legal voters [thereat] at an annual election shall determine the amount of money to be raised for the ensuing year , 5 only if such amount exceeds the property tax levy cap established 6 7 pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45), and shall 8 determine such other matters as may be required. 9 (cf: P.L.1994, c.181, s.1) 10 11. N.J.S.40A:14-73 is amended to read as follows: 11 12 40A:14-73. a. For an election held at a time other than at the time of the general election, the following requirements shall apply: 13 14 The ballots shall be written or printed on opaque paper, uniform 15 in size and quality. 16 Each ballot shall have at the top, a coupon, at least one inch wide 17 extending across the ballot above a perforated line. The coupons 18 shall be numbered consecutively. The coupon shall contain the following statements: "To be torn off by the Judge of Election" and 19 "Fold to this line." Below the perforated line shall be printed or 20 21 written, "Fire district election ballot," then the official designation 22 of the fire district and polling place and date of the election. It shall 23 bear the signature or facsimile signature of the municipal clerk, or the clerk of the board of fire commissioners, as the case may be. 24 25 The heading shall be set apart from the body of the ballot by a marked-off space. In said space, the voters shall be instructed how 26 27 to indicate their choice of candidates and the number to be voted 28 upon as follows: "To vote for any person whose name appears on 29 this ballot mark a cross (X), plus (+) or check (♥) in ink or pencil in the place or square at the left of the name of such person." 30 31 Underneath these instructions shall be directions as to the number of candidates to be voted for and the name of each qualified 32 33 candidate, without grouping, to be placed according to the 34 alphabetical order of their surnames. 35 The ballot shall be substantially as follows: 36 No..... To be torn off by the Judge of Election. 37 38 Fold to this line. ..... 39 40 FIRE DISTRICT ELECTION BALLOT 41 Fire District No. 1 42 Township of Webster, Warren County 43 Date..... 44 Polling District No. 1 John Henry Doe, 45 Unexcelled Fire House. Clerk. 46 To vote for any person whose name appears on this ballot mark a 47 cross (X), plus (+) or check ( $\checkmark$ ) mark with ink or pencil in the 48 place or square at the left of the name of such person.

#### A1690 DANCER, SINGLETON

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For membership to Board of Fire Commissioners--
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        Full Term.
                                         Vote for Two.
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        [] Rutherford B. Fallon.
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        [] William F. Seibel.
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        [] James A. Stephens.
 6
        [] Thomas Templeton.
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        []
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        []
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        For membership to Board of Fire Commissioners--
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        Unexpired One-Year Term.
                                                  Vote for One.
        [] Francis R. Loori.
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        [ ] Arthur H. Patterson.
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        []
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        using as much of the form as may be applicable to the current
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      fire district election and extending the same to provide for cases not
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     herein specified.
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        b. For an election held at the time of the general election, the
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     ballot shall be prepared in accordance with the provisions of Title
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     19 of the Revised Statutes.
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     (cf: P.L.1994, c.77, s.20)
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        12. N.J.S.40A:14-74 is amended to read as follows:
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        40A:14-74. [The] a. For an election held at a time other than at
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     the time of the general election, the municipal clerk or the clerk of
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     the board of fire commissioners, as the case may be, shall cause a
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      further notice of the holding of such election to be published at least
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     once not later than 1 week prior thereto in a newspaper circulating
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     in said fire district.
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        At least 7 days prior to [the] such election the municipal clerk or
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     the clerk of the board, as the case may be, shall obtain the registry
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     list for the municipality or municipalities and election districts
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     comprised within such fire district for the preceding general
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     election. No person shall be permitted to vote at the election unless
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     his name appears on the registry list or he shall have become of
     legal age and is otherwise qualified and shall file an application to
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      vote with the clerk at least 2 days prior thereto.
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        b. For an election held at the time of the general election, the
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     voter registration procedures set forth in R.S.19:31-1 et seq. shall
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     apply.
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     (cf: P.L.1973, c.25, s.2)
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        13. N.J.S.40A:14-75 is amended to read as follows:
        40A:14-75. [The] For an election held at a time other than at
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     the time of the general election, the superintendent of elections of
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     any county having a superintendent of elections or the county board
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     of elections of any county not having a superintendent of elections,
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     may upon application of the board of commissioners of any fire
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     district, loan or rent to said board, one or more voting machines
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owned by the county, for a period of time which does not conflict with any State, county, municipal or school district election, for the purpose of conducting a fire district election as required by law. The loan or rental of a voting machine or machines for this purpose shall be upon such terms and conditions as may be determined by the board of chosen freeholders of the county. In any case in which voting machines are made available for such purpose, the use thereof for any fire district election shall be held as provided herein. (cf: N.J.S.40A:14-75) 14. N.J.S.40A:14-76 is amended to read as follows: 40A:14-76. [Upon] For an election held at a time other than at

40A:14-76. **[**Upon**]** For an election held at a time other than at the time of the general election, upon petition of 25 or more voters, filed with the clerk of the board at least 20 days prior to the date of any election, after the first election, the board of fire commissioners, by resolution, may divide the fire district into 2 or more polling places.

The polls for any election <u>held at a time other than at the time of the general election</u> shall be opened between the hours of 2:00 and 9:00 P.M., but the board may designate a later closing hour on the same day. The board shall furnish the necessary books for the entries of the names and addresses of the voters <u>in such election</u>.

(cf: N.J.S.40A:14-76)

15. N.J.S.40A:14-77 is amended to read as follows:

40A:14-77. **[**Before**]** For an election held at a time other than at the time of the general election, before the opening of the polls, a public proclamation shall be made by the chairman of the board or the clerk or his or their representative as to the purpose of the voting. Two tellers for each polling place shall be appointed by the chairman or clerk and thereupon the polls shall be opened and the balloting shall continue without recess until the closing of the polls. Immediately after the close of the polls the clerk and tellers shall forthwith canvass the vote and certify the results. The clerk shall publicly announce the results.

37 (cf: N.J.S.40A:14-77)

16. N.J.S.40A:14-78 is amended to read as follows:

40A:14-78. <u>a.</u> Any appropriation or other matter to be voted upon at **[**such**]** an election held at a time other than at the time of the general election shall be in the form of a question, placed upon the ballot immediately following the names of the candidates for members of the board of fire commissioners, in substantially the following form:

46 YES. (Question to be voted on)

47 NO.

1 The voter shall indicate his approval or opposition by making a 2 cross (X), plus (+) or check (<u>✓</u>) mark in ink or pencil in the appropriate square.

- b. Any appropriation or other matter to be voted upon at an election held at a time of the general election shall be in the form of a question placed upon the ballot in accordance with the requirements of Title 19 of the Revised Statutes.
- 8 (cf: P.L.1994, c.77, s.21)

- 10 17. Section 6 of P.L.1979, c.453 (C.40A:14-78.2) is amended to read as follows:
  - 6. [No] A fire district budget that exceeds the property tax levy cap established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45) shall not be adopted until a public hearing has been held thereon and taxpayers of the district and all persons having an interest therein shall have been given an opportunity to present objections. Such hearing shall be held not less than 28 days after approval of the budget.
    - The public hearing shall be held at the time and place specified in the notice, but may be adjourned from time to time until the hearing is closed.
    - [The] If a hearing is required, the budget shall be read at the public hearing in full, or it may be read by its title, if:
    - a. At least 1 week prior to the date of the hearing, a complete copy of the approved budget shall have been posted in such public place as notices are usually posted in the district, and is made available to each person requesting a copy during said week and during the public hearing; and,
    - b. The fire commissioners shall, by resolution passed by not less than a majority of the full membership, determine that the budget shall be read by its title and declare that the conditions set forth in subsection a. of this section have been met.
  - After closing the hearing, the fire commissioners may, by a vote of not less than a majority of the full membership, adopt the budget by title without amendments, or may approve amendments as provided in section 7[.] of [this act] P.L.1979, c.453 (C.40A:14-78.3).
- 38 (cf: P.L.1979, c.453, s.6)

- 40 18. Section 7 of P.L.1979, c.453 (C.40A:14-78.3) is amended to 41 read as follows:
- 7. The fire commissioners may amend the budget during or after the public hearing. All amendments shall be read in full.
- No amendment shall be effective until the taxpayers of the district and all persons having an interest therein shall have been granted a public hearing thereon, if such amendment shall:

- a. Add a new item of operating appropriations in an amount in excess of 1% of the total amount of operating appropriations as stated in the approved budget; or,
  - b. Increase or decrease any item of operating appropriations by more than 10% [; or,].
  - c. [Increase the amount to be raised by taxes by more than 5%.] (Deleted by amendment, P.L. , c. ) (pending before the Legislature as this bill)
- Notice of hearing on any amendment shall be advertised at least 3 days before the date set therefor. Such amendment shall be read in full at such hearing and before adoption.

12 (cf: P.L.1979, c.453, s.7)

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- 19. Section 9 of P.L.1979, c.453 (C.40A:14-78.5) is amended to read as follows:
- 16 9. a. If at the annual election held pursuant to N.J.S.40A:14-72 the question of [finally adopting the budget] exceeding the 17 18 property tax levy cap established pursuant to section 10 of 19 P.L.2007, c.62 (C.40A:4-45.45) is voted affirmatively upon by a 20 majority of the legal voters voting in the election, the budget shall be considered finally adopted, and the board of fire commissioners 21 22 shall certify the amount to be raised by taxation to support the 23 district budget to the assessor of the municipality, pursuant to 24 N.J.S.40A:14-79.
  - b. If at the annual election the question of [finally adopting the budget exceeding the property tax levy cap established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45) is voted negatively upon by a majority of the legal voters voting in the election, the governing body of the municipality in which the fire district is located shall, by resolution of a majority of its full membership, within 30 days after the annual election and after a public hearing for which the legal voters of the fire district shall be given 5 days' advertised notice, and at which any interested person shall be heard, fix an annual budget for the fire district. The amount of each appropriation section of the budget so fixed shall not exceed the amount for each as previously voted upon at the annual election, except the appropriation for debt service which shall be included in the amount that is required to be paid. The governing body shall certify the amount to be raised by taxation to support the district budget as set forth in the final budget, to the assessor of the municipality, pursuant to N.J.S.40A:14-79.
  - c. Following the <u>final</u> approval of a budget by the <u>board of fire</u> <u>commissioners or the</u> voters, <u>as applicable</u>, the Director of the Division of Local Government Services in the Department of Community Affairs may approve a budget amendment to provide for the anticipation of revenue from a public or private funding source which was not known at the time the budget was approved,

and the appropriation thereof, provided the amount of the appropriation does not exceed the amount of the revenue received. (cf: P.L.2011, c.153, s.1)

20. N.J.S.40A:14-84 is amended to read as follows:

40A:14-84. <u>a.</u> The [legal voters] <u>board of fire commissioners</u> of a fire district, at the annual meeting or at a special meeting called by the commissioners of the fire district, may <u>, by resolution</u> adopted by a vote [to] of not less than 2/3 of the full membership thereof, raise money for a firehouse, apparatus <u>,</u> and appliances in connection therewith for fire extinguishing purposes, in an amount not exceeding 5 mills on the dollar of the last assessed valuation of the property in the fire district. The amount so [voted for] adopted shall be included in the next succeeding annual budget of the fire district under the section for capital appropriations.

[Any such special meeting shall be called on 10 days' notice by the board of fire commissioners, to be posted in five public places in the district, setting forth the time, place and object of the meeting and the legal voters shall determine the amount of money to be raised.]

- b. (1) Prior to such meeting, the resolution, or a summary thereof, shall be published together with notice of the time and place of the meeting, the opportunity of the public to be heard at the meeting, and the availability of copies of the resolution to the members of the general public of the fire district from the date following such publication up to and including the date of the meeting. If a summary is published, the summary shall contain a clear and concise statement prepared by the clerk of the board of fire commissioners setting forth the purpose of the resolution and the amount to be raised by the additional levy being authorized.
- (2) If the resolution is to be adopted at the annual meeting, the clerk of the board of fire commissioners shall, at least 10 days prior to the date of the meeting, post the information required to be published pursuant to this subsection in five public places in the fire district, and shall advertise this information in a newspaper, published in the fire district, if any, otherwise in a newspaper circulating in the district.
- (3) If the resolution is to be adopted at a special meeting, the clerk shall, at least 21 days prior to the date of the meeting, post the information required to be published pursuant to this subsection in five public places in the fire district, and shall advertise this information in a newspaper, published in the fire district, if any, otherwise in a newspaper circulating in the district. The clerk shall, not more than 20 days and at least 10 days prior to the date of the meeting, again advertise this information in that newspaper.
- 46 c. (1) All interested persons shall be given an opportunity to be
   47 heard at a meeting subject to the provisions of this section.

1 (2) Copies of a resolution shall be made available to the
2 members of the general public of the fire district who shall request
3 such copies from the date following publication of the resolution up
4 to and including the date of the meeting.

(cf: P.L.1979, c.453, s.15)

21. N.J.S.40A:14-85 is amended to read as follows:

40A:14-85. The board of commissioners of a fire district may purchase fire engines, apparatus or other appliances for the extinguishment of fires and acquire lands or buildings or erect buildings for the housing of such equipment, at a cost not exceeding \$60,000.00 or 2% of the assessed valuation of the taxable property in the district, whichever amount is larger [, the]. The money [to] may be raised by a bond issue. Any such bond issue shall be authorized by a resolution of the commissioners specifying the amount and the purpose thereof. The resolution shall be inoperative unless and until it shall have been submitted to and approved by the legal voters within said fire district at the annual election held for the election of commissioners and appropriation of money for fire extinguishing purposes, or at a special election for such purpose.

The resolution shall be written or printed and the election shall be upon notice stating the time and place. If said election is to be the annual one, the notices shall be posted by the clerk of the board of fire commissioners in 10 public places, at least 10 days prior to the date of the election. The board of commissioners and the clerk, in their or his discretion, may advertise the election in a newspaper, published in the fire district, if any, otherwise in a newspaper published in the county of said district and circulating in such district. When a special election is specified notices shall be posted in 10 public places, at least 21 days prior to the date of election, and the clerk of said board shall advertise said notice in such a newspaper at least twice prior to the election date.

33 (cf: N.J.S.40A:14-85)

22. (New section) a. Except as provided in subsection b. of this section, the board of fire commissioners of a fire district may by resolution move the time of the annual election for the fire district to the time of the general election on the first Tuesday after the first Monday in November. If the time of the annual election for a fire district is moved to the time of the general election, the fire district election shall be held for the purposes of electing members of the board of fire commissioners and for voting on any appropriation or other matter according to the provisions of N.J.S.40A:14-70 et seq. The procedures for holding a fire district election at the time of the general election shall be in accordance with the procedures provided for the general election under Title 19 of the Revised Statues, except as otherwise provided pursuant to N.J.S.40A:14-70 et seq.

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b. An annual election shall not be moved to the first Tuesday 1 2 after the first Monday in November, to be held simultaneously with 3 the general election, pursuant to subsection a. of this section, unless 4 the county board of election has certified that the election may be 5 conducted in accordance with the requirements of section 1 of P.L.1976, c.83 (C.19:4-10). The county board of election for a 6 7 county within which a fire district is located shall determine, within 8 30 days of the effective date of P.L. , c. (C. ) (pending 9 before the Legislature as this bill), whether an annual election may 10 be so conducted. If the county board of election determines that an 11 annual election may be so conducted, the board shall transmit a 12 certification to the board of fire commissioners and the governing 13 body of the municipality within which the district is located. If the county board of election determines that an annual election may not 14 15 be so conducted, the board shall revise or readjust the boundary 16 lines of any election districts, including by means of consolidating 17 or subdividing districts, as may be necessary to comply with section 18 1 of P.L.1976, c.83 (C.19:4-10) within three months of the effective 19 date of P.L., c. (C. ) (pending before the Legislature as this 20 bill), except as may be otherwise required by section 6 of P.L.1976, 21 c.83 (C.19:4-15). Upon the completion of such revision or 22 readjustment of election district boundary lines, the county board of 23 election shall transmit a certification to the board of fire 24 commissioners and the governing body of the municipality within 25 which the district is located.

c. If the time of the annual election is moved to the time of the general election pursuant to subsection a. of this section, the term of a member of a board of fire commissioner elected at the time of a general election shall commence at 12 o'clock noon on the first Tuesday in December, and shall expire at 12 o'clock noon on the first Tuesday in December of the third year following the year in which such member was elected. Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election held at the time of the general election, at which time a resident of the district shall be elected for the unexpired term.

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23. This act shall take effect on the first day of the year next following the date of enactment.

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#### **STATEMENT**

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This bill would establish procedures for moving the date of a fire district's annual election to the day of the general election in November. Under the bill, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district.

Under current law, annual fire district elections are held on the third Saturday in February. Permitting annual fire district elections to be held at the time of the general election would help increase voter participation in fire district elections.

5 Under the bill, an annual fire district election held in November 6 would be conducted in accordance with the procedures provided for 7 the general election in Title 19 of the Revised Statues. In addition, 8 candidates for members of a board of fire commissioners to be 9 voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised 10 11 Statues. If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be 12 13 extended until the first Tuesday in December of the years in which 14 their terms expire, and the new fire commissioners would take 15 office at that time. Before a fire district election may be moved to 16 November, the county board of election in each county within 17 which a fire district is located would have to ensure that election 18 districts are appropriately apportioned to enable annual fire district 19 elections to be held as part of the general election.

If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statues.

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The bill would also eliminate voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap.

The bill would also eliminate currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The board of commissioners of a fire district would be able to raise the funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures.

#### ASSEMBLY JUDICIARY COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 1690

# STATE OF NEW JERSEY

DATED: DECEMBER 12, 2016

The Assembly Judiciary Committee reports favorably Assembly Bill No. 1690.

This bill would establish procedures for moving the date of a fire district's annual election to the day of the general election in November. Under the bill, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. Under current law, annual fire district elections are held on the third Saturday in February. Permitting annual fire district elections to be held at the time of the general election would help increase voter participation in fire district elections.

Under the bill, an annual fire district election held in November would be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues. In addition, candidates for members of a board of fire commissioners to be voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised Statues. If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable annual fire district elections to be held as part of the general election.

If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statues.

The bill would also eliminate voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap.

The bill would also eliminate currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The board of commissioners of a fire district would be able to raise the funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 1690

### STATE OF NEW JERSEY

DATED: JANUARY 30, 2017

The Assembly Appropriations Committee reports favorably an Assembly Committee Substitute for Assembly Bill No. 1690.

This Assembly Committee Substitute establishes procedures for moving the date of a fire district's annual election to the day of the general election in November. Under the substitute, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. Under current law, annual fire district elections are held on the third Saturday in February.

Under the substitute, an annual fire district election held in November would be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues. In addition, candidates for members of a board of fire commissioners to be voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised Statues. If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable annual fire district elections to be held as part of the general election.

If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statues.

The substitute eliminates voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap, for fire districts that move the annual election to the time of the general election.

The substitute also eliminates currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The board of commissioners of a fire district would be able to raise the funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures. The substitute also explicitly requires voter approval for certain capital expenditures made through any mechanism of financing, including through lease-purchase agreements.

#### **FISCAL IMPACT**:

The Office of Legislative Services (OLS) concludes that the substitute will have an indeterminate impact on fire district finances. According to the 2016 Abstracts of Ratables, there are 183 fire districts in New Jersey.

Moving the date of the fire district election from February to November may result in a reduction in expenditures and it is likely these costs will be absorbed into the cost of the general election. Counties may incur additional costs associated with the redrawing of election district boundaries and the production of election district maps.

The OLS cannot predict how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Allowing fire districts, with voter approval, to make certain capital purchases, without issuing bonds, will allow for savings on debt issuance costs.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 1690 (ACS)

with committee amendments

# STATE OF NEW JERSEY

**DATED: JUNE 1, 2017** 

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 1690 (ACS), with committee amendments.

As amended, this bill would establish procedures for moving the date of a fire district's annual election to the day of the general election in November. Under the bill, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. Under current law, annual fire district elections are held on the third Saturday in February.

Under the bill, an annual fire district election held in November would be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues. In addition, candidates for members of a board of fire commissioners to be voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised Statues. If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable annual fire district elections to be held as part of the general election.

If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statues.

The bill would also eliminate voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap. The bill would also eliminate currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The board of commissioners of a fire district would be able to raise the funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures. The bill also explicitly requires voter approval for certain capital expenditures made through any mechanism of financing, including through lease-purchase agreements.

As amended and reported, this bill is identical to the Senate Committee Substitute for Senate Bill Nos. 660 (SCS) and 2002, as also reported by the committee.

#### **COMMITTEE AMENDMENTS:**

The amendments allow the boards of fire commissioners of only those fire districts holding annual elections at the time of the general election to vote on capital purchases under the two percent property tax levy cap law.

#### **FISCAL IMPACT**:

The Office of Legislative Services (OLS) expects the bill would have an indeterminate impact on local finances. Moving fire district elections from February to November would result in an indeterminate decrease in fire district expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified in annual budgets submitted by fire districts to the Division of Local Government Services. Many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

Some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used of regular general elections. The bill requires the county board of elections to ensure that election districts are appropriately apportioned to enable an annual fire district to be held as part of the general election. A county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. The bill allows a fire district to revise or readjust the boundary lines of a fire district to make its boundaries coterminous with other election district boundaries. The alteration of fire district boundary lines may result in the shift of property tax ratables between fire districts. Accordingly, a fire district may be required to increase property rates to adjust for ratable losses.

The OLS has no basis for evaluating how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two percent property tax levy cap. Fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as the provision of labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. Although the bill allows a board of fire commissioners to approve an increase in the property tax levy for capital purchases in addition to fire extinguishing purposes the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates there are 186 fire districts in New Jersey with a total property tax levy of approximately \$247 million.

#### STATEMENT TO

#### ASSEMBLY COMMITTEE SUBSTITUTE FOR

[First Reprint] **ASSEMBLY, No. 1690** 

with Senate Floor Amendments (Proposed by Senator BEACH)

ADOPTED: JUNE 22, 2017

These floor amendments: (1) modify the date of a fire district election for the budget; (2) align registration procedures for fire district elections with Title 19 of the Revised Statutes; (3) remove section 19 of the bill, which eliminated the requirement that a public hearing be held when an amendment to a fire district budget increases the amount to be raised by taxes by more than five percent; (4) require the board of fire commissioners take any necessary action to ensure the secrecy and privacy of the casting of votes in fire district elections being held at a time other than at the time of the general election; (5) require any proposed consolidation or subdivision of a fire district to be approved by the Local Finance Board pursuant to applicable law; (6) require a fire district that has adjusted its boundaries to notify the Director of Local Government Services in the Department of Community Affairs; (7) clarify that a municipal ordinance must be adopted before fire district boundaries are adjusted; and (8) clarify certain wording and make technical changes.

# ASSEMBLY, No. 1690 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: JANUARY 27, 2017

#### **SUMMARY**

**Synopsis:** Allows fire district elections to be moved to November; eliminates

certain fire district budget referenda; and eliminates certain fire

district capital purchase referenda.

**Type of Impact:** Indeterminate impact on local finances.

**Agencies Affected:** Counties and fire districts

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3
<b>Local Finances</b>	Indeterminate Fiscal Impact – See comments below		

- The Office of Legislative Services (OLS) concludes that the enactment of Assembly Bill No. 1690 will have an indeterminate impact on fire district finances. According to the 2016 Abstracts of Ratables, there are 183 fire districts in New Jersey.
- Moving the date of the fire district election from February to November may result in a
  reduction in expenditures and it is likely these costs will be absorbed into the cost of the
  general election. Counties may incur additional costs associated with the redrawing of
  election district boundaries and the production of election district maps.
- The OLS cannot predict how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Allowing fire districts, with voter approval, to make certain capital purchases, without issuing bonds, will allow for savings on debt issuance costs.

#### **BILL DESCRIPTION**

Assembly Bill No. 1690 of 2016 establishes procedures for moving the date of a fire district's annual election from the third Saturday in February (the date required under current law) to the day of the general election in November. Under the bill, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. The bill requires an annual fire district election held in



November to be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statutes. In addition, candidates for members of a board of fire commissioners to be voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised Statutes.

If a fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms would expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable the annual fire district election to be held as part of the general election. If the election for the first board of fire commissioners is held at the time of the general election, subsequent general elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statutes.

The bill eliminates voter referenda required under current law for the approval of fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap. The bill also eliminates voter referenda currently required for certain capital purchases funded through increases in the property tax levy and permitted under the two percent property tax levy cap law. The bill allows a board of fire commissioners to adopt a resolution, by not less than a two-thirds majority vote, authorizing funds to be raised for these capital purchases. The resolution would have to be advertised and subject to a public hearing, similar to the process followed by municipalities and counties for certain capital expenditures.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the enactment of Assembly Bill No. 1690 would have an indeterminate impact on local finances. Moving fire district elections would result in an indeterminate decrease in local expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified on annual budgets submitted by fire districts submitted to the Division of Local Government Services. The Division of Elections in the Department of State has informally indicated that fire district elections are not very expensive. Under current law, fire district elections are managed by each district's board of fire commissioners. Fire districts are not required to use sample ballots and voting machines, or print poll books (the book a voter signs before they step into the voting booth). The most significant election cost incurred by fire districts is for the printing of mail-in ballots, but these ballots are provided only when requested by individual voters. A board of fire commissioners may choose to use voting machines by renting from the county board of elections, but these costs vary from county to county. The Division of Elections noted that many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

The OLS notes that some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used for regular general elections. The bill

requires the county board of election to ensure that election districts are appropriately apportioned to enable an annual fire district election to be held as part of the general election. Accordingly, a county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. It is unclear whether a county board of election may charge a fire district for these services.

The OLS cannot predict how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two percent property tax levy cap established by P.L.2007, c.63. The OLS notes that fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as the provisions of labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. Although the bill allows a board of fire commissioners to approve an increase in the property tax levy for certain capital purchases for fire extinguishing purposes, the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates that there are 183 fire districts in New Jersey with a total property tax levy of approximately \$240 million.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

#### LEGISLATIVE FISCAL ESTIMATE

#### ASSEMBLY COMMITTEE SUBSTITUTE FOR

# ASSEMBLY, No. 1690 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: FEBRUARY 21, 2017

#### **SUMMARY**

**Synopsis:** Allows fire district elections to be moved to November; eliminates

certain fire district budget referenda; and eliminates certain fire

district capital purchase referenda.

**Type of Impact:** Indeterminate impact on local finances.

**Agencies Affected:** Counties and fire districts

#### Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
Local Revenue	Indeterminate Fiscal Impact – See comments below		

- The Office of Legislative Services (OLS) concludes that the enactment of the Assembly Committee Substitute for Assembly Bill No. 1690 will have an indeterminate impact on fire district finances. According to the 2016 Abstracts of Ratables, there are 186 fire districts in New Jersey.
- Moving the date of the fire district election from February to November may result in a
  reduction in expenditures and it is likely these costs will be absorbed into the cost of the
  general election. Counties may incur additional costs associated with the redrawing of
  election district boundaries and the production of election maps.
- The OLS cannot predict how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Allowing fire districts, with voter approval, to make certain capital purchases, without issuing bonds, will allow for savings on debt issuance costs.

#### **BILL DESCRIPTION**

The Assembly Committee Substitute for Assembly Bill No. 1690 of 2016 establishes procedures for moving the date of a fire district's annual election to the date of the general election in November. Under the substitute, the date of the annual fire district election may be



moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. Under current law, annual fire district elections are held on the third Saturday in February. An annual fire district election held in November would be conducted in accordance with Title 19 of the Revised Statutes.

If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable annual fire district elections to be held as part of the general election. If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures for the general election in Title 19 of the Revised Statutes.

The substitute eliminates voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap, for fire districts that move the annual election to the time of general election. The substitute also eliminates currently required voter referenda for certain capita purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The substitute allows the board of fire commissioners to raise funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and be subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures. The substitute also explicitly requires voter approval for certain capital expenditures made through any mechanism of financing, including through lease-purchase agreements.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the enactment of the Assembly Committee Substitute for Assembly Bill No. 1690 would have an indeterminate impact on local finances. Moving fire district elections would result in an indeterminate decrease in local expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified on annual budgets submitted by fire districts to the Division of Local Government Services. The Division of Elections in the Department of State has informally indicated that fire district elections are not very expensive. Under current law, fire district elections are managed by each district's board of fire commissioners. Fire districts are not required to use sample ballots and voting machines, or print poll books (the book a voter signs before they step into the voting booth). The most significant election cost incurred by fire districts is for the printing of mail-in ballots, but these ballots are provided only when requested by individual voters. A board of fire commissioners may choose to use voting machines by renting from the county board of elections, but these costs vary from county to county. The Division of Elections noted that

many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

The OLS notes that some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used for regular general elections. The substitute requires the county board of election to ensure that election districts are appropriately apportioned to enable an annual fire district election to be held as part of the general election. Accordingly, a county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. It is unclear whether a county board of election may charge a fire district for these services.

The OLS cannot predict how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two percent property tax levy cap established by P.L.2007, c.63. The OLS notes that fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as the provisions of labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. Although the substitute allows a board of fire commissioners to approve an increase in the property tax levy for certain capital purchases for fire extinguishing purposes, the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates that there are 186 fire districts in New Jersey with a total property tax levy of approximately \$247 million.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

#### LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

#### ASSEMBLY COMMITTEE SUBSTITUTE FOR

## ASSEMBLY, No. 1690 STATE OF NEW JERSEY 217th LEGISLATURE

**DATED: JULY 13, 2017** 

#### **SUMMARY**

**Synopsis:** Allows fire district elections to be moved to November; eliminates

certain fire district budget referenda; and eliminates certain fire

district capital purchase referenda.

**Type of Impact:** Indeterminate annual impact on local finances.

**Agencies Affected:** Counties, municipalities, and fire districts.

#### Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
<b>Local Finances</b>	Indeterminate Impact – See comments below		

- The Office of Legislative Services (OLS) concludes that the enactment of this bill will have an indeterminate annual impact on fire district finances. According to the 2016 Abstracts of Ratables, there are 186 fire districts in New Jersey.
- Moving the date of the fire district election from February to November may result in a
  reduction in fire district expenditures for elections and it is likely election costs will be
  absorbed into the cost of a general election. Counties may incur additional costs associated
  with the redrawing of any election boundaries and the production of election district maps.
- The OLS has no basis for evaluating whether the elimination of voter referenda for the
  approval of budgets and certain capital purchases for fire districts that opt to move their
  elections to November, will affect local finances.
- Allowing all fire districts to make certain capital purchases with voter approval without issuing bonds will allow for savings on debt issuance costs.



#### **BILL DESCRIPTION**

The Second Reprint of the Assembly Committee Substitute for Assembly Bill No. 1690 of 2016 allows a fire district's board of fire commissioners to move the date of the fire district's annual election from the third Saturday in February to the date of the general election. Any such decision would be permanent. November fire district elections would be conducted in accordance with general election procedures established in Title 19 of the Revised Statutes.

Before a fire district election may be moved to November, however, the county board of elections in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable fire district elections to be held as part of the general election. However, the municipality would have to adopt an ordinance authorizing the board of fire commissioners to revise the boundaries of a fire district. The consolidation or subdivision of a fire district would have to be authorized by either the Division of Local Government Services in the Department of Community Affairs or the Local Finance Board, as applicable.

A fire district that moves its election to November would no longer be required to conduct a referendum for the adoption of its annual budget. A referendum would only be required if a proposed budget increases the amount to be raised by taxation above the statutory two-percent property tax levy cap. The referendum would then be held on the third Saturday in February of the budget year in which the levy increase would be applicable.

For a fire district that moves its election to November the bill also eliminates currently required voter referenda for certain capital purchases which are funded by increased property tax levies permitted under the two-percent property tax levy cap law. Instead, the board of fire commissioners may raise funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures.

For all fire districts the bill also broadens the scope of financing instruments that may be used to pay for certain capital expenditures from bonds to any mechanism of financing, including lease-purchase agreements. As with the issuance of bonds under current law, any debt or liability, irrespective of the mechanism of financing used, would be subject to voter approval.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the enactment of this bill would have an indeterminate annual impact on local finances. Moving fire district elections from February to November would result in an indeterminate decrease in fire district election expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified in annual budgets submitted by fire districts to the Division of Local Government Services in the Department of Community Affairs. Under current law, fire districts are managed by each district's board of fire commissioners. Fire districts are not required to use sample ballots and

voting machines, or print poll books (the books voters sign before they step into the voting booth). The most significant election cost incurred by fire districts is for the printing of mail-in ballots, but these ballots are provided only when requested by individual voters. A board of fire commissioners may choose to use voting machines by renting them from the county board of elections, but these costs vary from county to county. The Division of Elections in the Department of State noted that many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

The OLS notes that some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used for regular general elections. The bill requires the county board of elections to ensure that election districts are appropriately apportioned to enable an annual fire district election to be held as part of the general election. Accordingly, a county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. The bill allows a board of fire commissioners to revise the boundary lines of a fire district in order to make its boundaries coterminous with other election district boundaries. The alteration of fire district boundary lines may result in the shift of property tax ratables between fire districts. Accordingly, a fire district may be required to alter property tax rates to adjust for ratable changes.

The OLS has no basis for evaluating whether the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two-percent property tax levy cap established by P.L.2007, c.63. The OLS notes that fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as provisions in labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. A fire district that moves the date of its annual election to November and then chooses to increase the property tax levy above the two-percent property tax levy cap would incur additional costs associated with conducting a cap referendum in February.

Although the bill allows a board of fire commissioners to approve an increase in the property tax levy for capital purchases in addition to fire extinguishing purposes (such as the purchase of fire engines and the construction of administrative, communications, or training buildings) the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates that there are 186 fire districts in New Jersey with a total property tax levy of approximately \$247 million.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# SENATE, No. 660

# STATE OF NEW JERSEY

# 217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by: Senator SHIRLEY K. TURNER District 15 (Hunterdon and Mercer)

#### **SYNOPSIS**

Establishes procedures for consolidating fire districts and for moving annual fire district election to November; eliminates vote on fire district budgets, except for proposals to raise revenue above the permissible levy cap.

#### **CURRENT VERSION OF TEXT**

As introduced.



1	AN ACT concerning fire district elections, amending various parts
2	of the statutory law, and supplementing chapter 14 of Title 40A
3	of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.19:1-1 is amended to read as follows:
- 19:1-1. As used in this Title:

"Election" means the procedure whereby the electors of this State or any political subdivision thereof elect persons to fill public office or pass on public questions.

"Fire district election" means an election to be held in and for a fire district established pursuant to N.J.S.40A:14-70 et seq.

"General election" means the annual election to be held on the first Tuesday after the first Monday in November and, where applicable, includes annual school elections <u>and annual fire district</u> elections held on that date.

"Primary election for the general election" means the procedure whereby the members of a political party in this State or any political subdivision thereof nominate candidates to be voted for at general elections, or elect persons to fill party offices.

"Municipal election" means an election to be held in and for a single municipality only, at regular intervals.

"Special election" means an election which is not provided for by law to be held at stated intervals.

"Any election" includes all primary, general, municipal, school and special elections, as defined herein.

"Municipality" includes any city, town, borough, village, or township.

"School election" means any annual or special election to be held in and for a local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes.

"Public office" includes any office in the government of this State or any of its political subdivisions filled at elections by the electors of the State or political subdivision.

"Public question" includes any question, proposition or referendum required by the legislative or governing body of this State or any of its political subdivisions to be submitted by referendum procedure to the voters of the State or political subdivision for decision at elections.

"Political party" means a party which, at the election held for all of the members of the General Assembly next preceding the holding of any primary election held pursuant to this Title, polled for

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

members of the General Assembly at least 10% of the total vote cast in this State.

"Party office" means the office of delegate or alternate to the national convention of a political party or member of the State, county or municipal committees of a political party.

"Masculine" includes the feminine, and the masculine pronoun wherever used in this Title shall be construed to include the feminine.

"Presidential year" means the year in which electors of President and Vice-President of the United States are voted for at the general election.

"Election district" means the territory within which or for which there is a polling place or room for all voters in the territory to cast their ballots at any election.

"District board" means the district board of registry and election in an election district.

"County board" means the county board of elections in a county.

"Superintendent" means the superintendent of elections in counties wherein the same shall have been appointed.

"Commissioner" means the commissioner of registration in counties.

"File" or "filed" means deposited in the regularly maintained office of the public official wherever said regularly maintained office is designated by statute, ordinance or resolution.

(cf: P.L.2011, c.202, s.24)

#### 2. R.S.19:12-7 is amended to read as follows:

19:12-7. a. The county board in each county shall cause to be published in a newspaper or newspapers which, singly or in combination, are of general circulation throughout the county, a notice containing the information specified in subsection b. hereof, except for such of the contents as may be omitted pursuant to subsection c. or d. hereof. Such notice shall be published once during the 30 days next preceding the day fixed for the closing of the registration books for the primary election, once during the calendar week next preceding the week in which the primary election for the general election is held, once during the 30 days next preceding the day fixed for the closing of the registration books for the general election, and once during the calendar week next preceding the week in which the general election is held.

- b. Such notice shall set forth:
- (1) For the primary election for the general election:
- (a) That a primary election for making nominations for the general election, for the selection of members of the county committees of each political party, and in each presidential year for the selection of delegates and alternates to national conventions of political parties, will be held on the day and between the hours and at the places provided for by or pursuant to this Title.

(b) The place or places at which and hours during which a person may register, the procedure for the transfer of registration, and the date on which the books are closed for registration or transfer of registration.

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- (c) The several State, county, municipal and party offices or positions to be filled, or for which nominations are to be made, at such primary election.
- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii), if available, the accessibility of voter information to the deaf by means of a telecommunications device.
- (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the primary election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the primary election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (2) For the general election:
- (a) That a general election will be held on the day and between the hours and at the places provided for by or pursuant to this Title and, where applicable, shall include annual school elections and annual fire district elections held on that date.
- (b) The place or places at which and hours during which a person may register, the procedure for transfer of registration, and the date on which the books are closed for registration or transfer of registration.
- (c) The several State, county and municipal offices, and where applicable, school board offices and fire district offices to be filled, notice of any school district propositions to be submitted to the people and, except as provided in R.S.19:14-33 of this Title as to publication of notice of any Statewide proposition directed by the Legislature to be submitted to the people, the State, county [and], municipal, and fire district public questions to be voted upon at such general election.

- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii) the accessibility of voter information to the deaf by means of a telecommunications device.
  - (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the general election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the general election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (3) For a school election:

- (a) The day, time and place thereof,
- (b) The offices, if any, to be filled at the election,
- (c) The substance of any public question to be submitted to the voters thereat,
- (d) That a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the school election by provisional ballot at the polling place of the district in which the voter resides on the day of the election,
- (e) That if the voter has any questions as to where to vote on the day of the election, the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter; and
  - (f) Such other information as may be required by law.
- c. If such publication is made in more than one newspaper, it shall not be necessary to duplicate in the notice published in each

such newspaper all the information required under this section, so 2 long as:

- (1) The municipal officers or party positions to be filled, or nominations made, or municipal public questions to be voted upon by the voters of any municipality, shall be set forth in at least one newspaper having general circulation in such municipality;
- (2) All offices to be filled, or nominations made therefor, or public questions to be voted upon, by the voters of the entire State or of the entire county shall be set forth in a newspaper or newspapers which, singly or in combination, have general circulation throughout the county;
- (3) Information relating to nominations and elections in each Legislative District comprised in whole or part in the county, shall be published in at least a newspaper or newspapers which singly or in combination, have general circulation in every municipality of the county which is comprised in such legislative district.
- d. Such part or parts of the original notices as published which pertain to day of registration or primary election which has occurred shall be eliminated from such notice in succeeding insertions.
  - (Deleted by amendment, P.L.1999, c.232.)
- The cost of publishing the notices required by this section shall be paid by the respective counties, unless otherwise provided for by law.
- g. Notices required to be published or posted pursuant to this section shall set forth a general description of the contents of the voter information notice provided for in section 1 of P.L.2005, c.149 (C.19:12-7.1), how the notice may be viewed or obtained prior to the day of an election, and that the notice will be posted in each polling place on the day of an election.

30 (cf: P.L.2011, c.202, s.25)

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#### 3. R.S.19:14-4 is amended to read as follows:

32 33 19:14-4. In the center of the ballot immediately below the 34 perforated line shall be printed in bold-faced type the words 35 "Official general election ballot." Below these words and extending 36 across the ballot shall appear the words: "Name of (municipality), 37 ..... ward, ..... school district (if applicable), .....fire district (if applicable),..... 38 39 election district, ...... date of election, ...... John 40 Doe, county clerk." The blank spaces shall be filled in with the 41 name of the proper municipality, the ward and district numbers and 42 the date of the election. For school and fire district elections, the 43 name of the school district and the name of the fire district, and of 44 the municipality or municipalities comprising the district, shall also 45 be indicated thereon. The name of the county clerk shall be a 46 facsimile of his signature. Below the last stated words extending 47 across the ballot and at the extreme left shall be printed the words "Instructions to the voter," and immediately to the right there shall 48

be a bracket embracing the following instructions numbered consecutively:

- (1) The only kind of a mark to be made on this ballot in voting shall be a cross x, plus + or check [?]  $\checkmark$ .
- (2) To mark a cross x , plus +, check  $[?] \stackrel{\checkmark}{\smile}$  or when writing a name on this ballot use only ink or pencil.
- (3) To vote for any candidates whose names are printed in any column, mark a cross x, plus + or check  $[?] \checkmark$  in the square at the left of the names of such candidates not in excess of the number to be elected to the office.
- (4) To vote for any person whose name is not printed on this ballot, write or paste the name of such person under the proper title of office in the column designated personal choice and mark a cross x, plus + or check  $[?] \checkmark$  in the square to the left of the name so written or pasted.
- (5) To vote upon any public question printed on this ballot if in favor thereof, mark a cross x, plus + or check  $[?] \checkmark$  in the square at the left of the word "Yes," and if opposed thereto, mark a cross x, plus + or check  $[?] \checkmark$  in the square at the left of the word "No."
- (6) Do not mark this ballot in any other manner than above provided for and make no erasures. Should this ballot be wrongly marked, defaced, torn or any erasure made thereon or otherwise rendered unfit for use return it and obtain another. In presidential years, the following instructions shall be printed upon the general election ballot:
- (7) To vote for all the electors of any party, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{=}$  in ink or pencil in the square at the left of the surnames of the candidates for president and vice-president for whom you desire to vote.

Below the above-stated instructions and information and, except when compliance with R.S.19:14-13 as to Statewide propositions otherwise requires, three inches below the perforated line and parallel to it, there shall be printed a six-point diagram rule extending across the ballot to within not less than a half inch to the right and left edges of the paper.

(cf: P.L.2011, c.202, s.26)

4. R.S.19:14-8 is amended to read as follows:

19:14-8. In the columns of each of the political parties which made nominations at the next preceding primary election to the general election and in the personal choice column, within the space between the two-point hair line rules, there shall be printed the title of each office to be filled at such election, except as hereinafter provided.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor; member of the

- House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing bodies, and any other titles of office. Candidates for members of a school board or board of fire commissioners, when appropriate, shall be listed in a section of the ballot that is separate from the section featuring other candidates whenever possible in a layout at the discretion of the county clerk. Above each of such titles of office, except the one at the top, shall be printed a two-point diagram rule in place of the two-point hair
- line rule. Below the titles of such offices shall be printed the names
   of the candidates for the offices.
   The arrangement of the names of candidates for any office for
   which more than one are to be elected shall be determined in the
   manner hereinafter provided, as in the case of candidates nominated

When no nomination for an office has been made the words "No Nomination Made" in type large enough to fill the entire space or spaces below the title of office shall be printed upon the ballot.

Immediately to the left of the name of each candidate, at the extreme left of each column, including the personal choice column, shall be printed a square, one-quarter of an inch in size, formed by two-point diagram rules. In the personal choice column no names of candidates shall be printed.

To the right of the title of each office in the party columns and the personal choice column shall be printed the words "Vote for," inserting in words the number of persons to be elected to such office.

(cf: P.L.2011, c.202, s.27)

by petition.

#### 5. R.S.19:14-10 is amended to read as follows:

19:14-10. In the column or columns designated as nominations by petition, within the space between the two-point hair line rules, there shall be printed the title of each office for which nominations by petition have been made.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor and Lieutenant Governor; member of the House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing

bodies; members of the school board <u>or the board of fire</u> commissioners, when appropriate, and any other titles of office.

Above each of the titles of office, except the one on the top, shall be printed a two-point diagram rule in place of the two-point hair line rule. Below the titles of each of the offices shall be printed the names of each of the candidates for each of such offices followed by the designation or designations mentioned in the petitions filed.

Immediately to the left of the name of each candidate, at the extreme left of the column, shall be printed a square, one-quarter of an inch in size formed by two-point diagram rules.

The names of candidates for any office for which more than one are to be elected shall be arranged in groups as presented in the several certificates of nominations or petitions, which groups shall be separated from other groups and candidates by two two-point hair line rules.

To the right of the title of each office shall be printed the words "Vote for " inserting in words the number of candidates to be elected to such office.

(cf: P.L.2011, c.202, s.28)

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#### 6. R.S.19:14-13 is amended to read as follows:

19:14-10. All public questions to be voted upon by the voters of the entire State shall be placed first and shall be printed in the order as certified by the Secretary of State. All public questions to be voted for by the voters of a municipality shall be placed second and shall be printed in the order as determined by the drawing of lots by the county clerk. All public questions to be voted for by the voters of a county shall be placed [last] third and shall be printed in the order as determined by the drawing of lots by the county clerk. The county clerk shall draw lots in substantially the same manner as the drawing is made for the arrangement of candidates' names upon the ballot. All public questions to be voted for by the voters of a fire district, when appropriate, shall be placed last and shall be printed in the order as determined by the drawing of lots by the board of fire commissioners. As soon as that order is determined, the board shall so notify the clerk of the county in which the fire district is located so it can be included in the ballot for the general election when appropriate.

39 (cf: P.L.1979, c.191, s.1)

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#### 7. R.S.19:14-16 is amended to read as follows:

19:14-16. The words to be printed on the perforated coupon shall be printed in twelve-point bold-faced capital letters and the figures in eighteen and twenty-two-point bold-faced type. At the head of the ballot the words "Official General Election Ballot" shall be printed in at least thirty-point bold-faced capital letters. The name of municipality, ward, school district, fire district, election district, and date, as appropriate, shall be printed in twelve-point bold-faced

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capital letters. The words "Instructions to the voter" shall be printed 1 2 in twelve-point bold-faced capitals and small letters, while the 3 instructions embraced within the brackets shall be printed in eight-4 point bold-faced capital and small letters. The column designations 5 shall be printed in eighteen-point bold-faced capital letters and the 6 accompanying instructions shall be printed in eight-point capitals 7 and small letters. The titles of office and accompanying instructions 8 shall be printed in ten-point bold-faced capital and small letters. 9 When there is no nomination made at the primary for an office, the 10 title shall be printed in the space where such title should appear, and 11 the words "No Nomination Made" in type large enough to fill the 12 entire space or spaces shall be printed therein. The names of all 13 candidates shall be printed in ten-point capital letters. The 14 designations following the candidates' names in the nomination by 15 petition column or columns shall be printed in ten-point capitals and 16 small letters, except that where they overrun the space within the 17 column the designations may be abbreviated, and all spaces 18 between the two-point hair line rules not occupied by the titles of 19 office and names of candidates shall be printed in with scroll or 20 filling to guide the voter against wrongly marking the ballot. On the 21 foot of the ballot the words "Public Questions to be Voted Upon" 22 shall be printed in eighteen-point bold-faced capital letters. The 23 accompanying instructions shall be printed in eight-point capital 24 and small letters. The public questions to be voted upon shall be 25 printed in ten-point capital and small letters, and the words "Yes" 26 and "No" shall be printed in twelve-point bold-faced capital letters. 27 (cf: P.L.2011, c.202, s.29)

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#### 8. R.S.19:14-22 is amended to read as follows:

19:14-22. The official general election sample ballots shall be as nearly as possible facsimiles of the official general election ballot to be voted at such election and shall have printed thereon, after the words which indicate the number of the election district for which such sample ballots are printed, the name of the school district, when appropriate, the name and municipality or municipalities of the fire district, when appropriate, the street address or location of the polling place in the election district, the hours between which the polls shall be open, and shall be printed on paper different in color from the official general election ballot, and have the following words printed in large type at the top: "This ballot cannot be voted. It is a sample copy of the official general election ballot used on election day."

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#### 9. N.J.S.40A:14-70 is amended to read as follows:

(cf: P.L.2011, c.202, s.30)

40A:14-70. <u>a.</u> In any municipality not having a paid or partpaid fire department and force, the governing body, upon application of at least 5% of the registered voters or 20 legal voters,

whichever is the greater, shall consider the designation of a fire district. Upon receipt of the application, the governing body shall fix a time and place for a hearing thereon. The municipal clerk shall advertise the notice of the hearing in a newspaper circulating in the county wherein the municipality is located at least once and not less than 10 days prior to the hearing. After the hearing the governing body shall determine the question of designation of a fire district. If the governing body decides that the designation of a fire district is appropriate, it, by ordinance, shall designate a territorial location or locations for use as a fire district or fire districts and, by resolution, provide for the election of a board of fire commissioners for the district or each district, to consist of five persons, residents therein, and specify the date, time and place for the election of the first board.

The district or each district shall be assigned a number and the commissioners thereof and their successors shall be a body corporate, to be known as "the commissioners of fire district No. . . . . . . . . . . . . . . . . (name of municipality), county of . . . . . . . . . . . . . . . . . (name of county)." The said body corporate shall have the power to acquire, hold, lease, sell or otherwise convey in its corporate name such real and personal property as the purposes of the corporation shall require. All sales and leases of real and personal property shall be in accordance with the provisions of section 13 or 14, as appropriate, of the "Local Lands and Buildings Law," P.L.1971, c.199 (C.40A:12-13 or 40A:12-14). Said body corporate may adopt and use a corporate seal, sue or be sued and shall have such powers, duties and functions as are usual and necessary for said purposes.

On the date and at the time and place specified for the election of the first board, other than an election held at the time of the general election pursuant to section 24 of P.L., c. (C.) (pending before the Legislature as this bill), the clerk of the municipality shall conduct the election and shall preside at the meeting until the board shall have been elected.

At the first meeting of a newly elected board of fire commissioners of a district the board shall choose a chairman and fix the place for the annual election. The members of the board shall divide themselves by lot into three classes: the first to consist of two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the year following the year in which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the second year following that year; and the third, one member whose term shall expire at 12 o'clock noon on the first Tuesday in March of the third year following that year. The terms of fire commissioners in each class, other than members of the first board, shall expire at 12 o'clock noon on the first Tuesday in March of the third year following the year in which they were elected.

Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual <u>February</u> election, at which time a resident of the district shall be elected for the unexpired term.

5 b. When the election of the first board is to be held at the time of the general election on the first Tuesday after the first Monday in 6 7 November pursuant to section 24 of P.L., c. (C. 8 (pending before the Legislature as this bill), in accordance with the 9 procedures for the general election in Title 19 of the Revised 10 Statutes, the newly elected board of fire commissioners of a district shall select a chairman at its first meeting. The members of the 11 12 board shall divide themselves by lot into three classes: the first to 13 consist of two members whose terms shall expire at 12 o'clock noon 14 on the first Tuesday in December of the year following the year in 15 which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in 16 17 December of the second year following that year; and the third, one 18 member whose term shall expire at 12 o'clock noon on the first 19 Tuesday in December of the third year following that year. The 20 terms of fire commissioners in each class, other than members of 21 the first board, shall expire at 12 o'clock noon on the first Tuesday 22 in December of the third year following the year in which they were 23 elected.

The term of office of any fire district commissioner that expires at 12 o'clock noon on the first Tuesday in March of the year in which the election has been moved to the general election pursuant to the provisions of section 24 of P.L. , c. (C. ) (pending before the Legislature as this bill) shall be extended until noon on the first Tuesday in December of that same year. Any candidate to fill the office of commissioner that year shall be voted for at the general election held that year and shall take office at noon on the first Tuesday in December next occurring.

Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual November election, at which time a resident of the district shall be elected for the unexpired term.

(cf: P.L.1991, c.223, s.1)

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10. N.J.S.40A:14-71 is amended to read as follows:

40A:14-71. [Candidates] a. For an election held at a time other than at the time of the general election, candidates for membership on the board shall be nominated by verified petitions and the procedures set forth in this subsection shall apply. Any such petition shall be in writing, addressed to the municipal clerk or the clerk of the board, as the case may be, stating that the signers thereof are qualified voters and residents in the district and requesting that the name of the candidate be placed on the official ballot. The petition shall state the residence of the candidate and

- 1 certify his qualification for membership. The candidate's consent to
- 2 his nomination shall be annexed to the petition and shall constitute
- 3 his agreement to serve in the event of his election. The petition
- 4 shall contain the name of only one candidate, but several petitions
- 5 may nominate the same person. Each petition shall be signed by
- 6 not less than 10 qualified voters and shall be filed at least 29 days
- 7 before the date of the election.
- 8 Any form of a petition of nomination which is provided to
- 9 candidates by the Secretary of State, the county clerk, or the
- 10 municipal clerk shall contain the following notice: "Notice: All
- candidates are required by law to comply with the provisions of The New Jersey Campaign Contributions and Expenditures
- Reporting Act, P.L.1973, c.83 (C.19:44A-1 et seq.). For further
- 14 information please call (insert telephone number of the Election
- 15 Law Enforcement Commission)."
- If a petition is found to be defective, either in form or substance,
- 17 the municipal clerk or the clerk of the board, as the case may be,
- 18 shall forthwith notify the candidate to cause it to be corrected
- 19 before the petition is given consideration.
  - A candidate shall be permitted to sign or circulate, or both sign
- 21 and circulate, the petition required to nominate that candidate for
- 22 membership on the board.
- b. For an election held at the time of the general election,
- 24 <u>candidates for membership on the board shall be nominated by</u>
- 25 petition for direct nomination pursuant to the procedures set forth in
- 26 R.S.19:13-1 et seq. If such nomination is vacated for any of the
- 27 reasons set forth in R.S.19:13-18, the vacancy may be filled
- 28 pursuant to the provisions of R.S.19:13-19.
- 29 (cf: P.L.2010, c.68, s.7)

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- 11. N.J.S.40A:14-72 is amended to read as follows:
- 32 40A:14-72. <u>a.</u> An election shall be held annually <u>either</u> on
- 33 the third Saturday in February, or at the time of the general election
- on the first Tuesday after the first Monday in November pursuant to
- 35 the provisions of section 24 of P.L. , c. (C. ) (pending
- 36 <u>before the Legislature as this bill)</u>, in each established fire district
- for the election of members of the board according to the expiration of terms. The initial election for a newly created fire district may
- take place on another date as a governing body may specify under
- 40 N.J.S.40A:14-70, but the annual election thereafter shall be held
- 41 <u>either</u> on the third Saturday in February, or on the first Tuesday
- 42 after the first Monday in November pursuant to the provisions of
- 43 section 24 of P.L. , c. (C. ) (pending before the
- 44 Legislature as this bill). The board shall publish notice of the
- 45 closing date for the filing, with the clerk of the board, of petitions
- of nomination for membership on the board. Such publication shall
- be published at least once in a newspaper circulating in the district,
- 48 <u>at least six weeks prior to the date fixed for the election</u>.

1 The b. Except for elections held on the first Tuesday after 2 the first Monday in November pursuant to the provisions of section 3 24 of P.L., c. (C. ) (pending before the Legislature as this 4 bill), the place of the election shall be determined by the board and 5 a notice thereof [, and of the closing date for the filing with the clerk of the board of petitions of nomination for membership on the 6 7 board, shall be published at least once in a newspaper circulating in the district, at least six weeks prior to the date fixed for the 8 9 Fire districts located in the same municipality may 10 combine the publication of their notices of election. For the 11 purpose of this section, "notices of election" shall include the 12 notices required to be published under section [7 of P.L.1953, c.211 13 (C.19:57-7)**]** 6 of P.L.2009, c.79 (C.19:63-6). 14

- c. The legal voters [thereat] at an annual election held on the third Saturday in February shall determine the amount of money to be raised for the ensuing year and determine such other matters as may be required.
- 18 d. The legal voters at an annual election held at the time of the 19 general election on the first Tuesday after the first Monday in 20 November pursuant to the provisions of section 24 of P.L. 21 (C. ) (pending before the Legislature as this bill) shall 22 determine the amount of money to be raised for the ensuing year 23 only if such amount exceeds the permissible property tax levy 24 increase as determined pursuant to sections 9 through 12 of 25 P.L.2007, c.62 (C.40A:4-45.44 et seq.), and determine such other 26 matters as may be required.

27 (cf: P.L.1994, c.181, s.1)

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12. N.J.S.40A:14-73 is amended to read as follows:

30 40A:14-73. The ballots shall be written or printed on opaque paper, uniform in size and quality.

[Each] For a fire district election held at a time other than at the time of the general election on the first Tuesday after the first Monday in November pursuant to section 24 of P.L., c. (C. ) (pending before the Legislature as this bill), each ballot shall have at the top, a coupon, at least one inch wide extending across the ballot above a perforated line. The coupons shall be numbered consecutively. The coupon shall contain the following statements: "To be torn off by the Judge of Election" and "Fold to this line." Below the perforated line shall be printed or written, "Fire district election ballot," then the official designation of the fire district and polling place and date of the election. It shall bear the signature or facsimile signature of the municipal clerk, or the clerk of the board of fire commissioners, as the case may be. The heading shall be set apart from the body of the ballot by a marked-off space. In said space, the voters shall be instructed how to indicate their choice of candidates and the number to be voted

#### **S660** TURNER

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upon as follows: "To vote for any person whose name appears on
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     this ballot mark a cross (X), plus (+) or check (♥) in ink or pencil
     in the place or square at the left of the name of such person."
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 4
     Underneath these instructions shall be directions as to the number
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     of candidates to be voted for and the name of each qualified
     candidate, without grouping, to be placed according to the
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     alphabetical order of their surnames.
        The ballot shall be substantially as follows:
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 9
                                    No.....
10
            To be torn off by the Judge of Election.
11
                    Fold to this line.
12
     .....
13
                  FIRE DISTRICT ELECTION BALLOT
14
                     Fire District No. 1
              Township of Webster, Warren County
15
16
                     Date.....
17
     Polling District No. 1
                                         John Henry Doe,
18
        Unexcelled Fire House.
                                              Clerk.
19
        To vote for any person whose name appears on this ballot mark a
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     cross (X), plus (+) or check (✓) mark with ink or pencil in the
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     place or square at the left of the name of such person.
22
        For membership to Board of Fire Commissioners--
23
        Full Term.
                                        Vote for Two.
24
        [ ] Rutherford B. Fallon.
25
        [] William F. Seibel.
26
        [] James A. Stephens.
        [] Thomas Templeton.
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        []
29
        []
30
        For membership to Board of Fire Commissioners--
31
        Unexpired One-Year Term.
                                                Vote for One.
32
        [] Francis R. Loori.
33
        [ ] Arthur H. Patterson.
34
        []
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        using as much of the form as may be applicable to the current
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     fire district election and extending the same to provide for cases not
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     herein specified.
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        For a fire district election held at the time of the general election,
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     the ballot shall be prepared in accordance with the provisions of
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     Title 19 of the Revised Statutes.
     (cf: P.L.1994, c.77, s.20)
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        13. N.J.S.40A:14-74 is amended to read as follows:
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        40A:14-74. [The] For a fire district election held at a time other
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     than at the time of the general election on the first Tuesday after the
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     first Monday in November pursuant to section 24 of P.L. ,
     c. (C. ) (pending before the Legislature as this bill), the
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     municipal clerk or the clerk of the board of fire commissioners, as
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the case may be, shall cause a further notice of the holding of such election to be published at least once not later than 1 week prior thereto in a newspaper circulating in said fire district.

At least 7 days prior to **[**the**]** <u>such</u> election the municipal clerk or the clerk of the board, as the case may be, shall obtain the registry list for the municipality or municipalities and election districts comprised within such fire district for the preceding general election. No person shall be permitted to vote at the election unless his name appears on the registry list or he shall have become of legal age and is otherwise qualified and shall file an application to vote with the clerk at least 2 days prior thereto.

For a fire district election held at the time of the general election on the first Tuesday after the first Monday in November pursuant to section 24 of P.L. , c. (C. ) (pending before the Legislature as this bill), the voter registration procedures provided pursuant to R.S.19:31-1 et seq. shall apply.

17 (cf: P.L.1973, c.25, s.2)

14. N.J.S.40A:14-75 is amended to read as follows:

than at the time of the general election on the first Tuesday after the first Monday in November pursuant to section 24 of P.L.

c. (C. ) (pending before the Legislature as this bill), the superintendent of elections of any county having a superintendent of elections or the county board of elections of any county not having a superintendent of elections, may upon application of the board of commissioners of any fire district, loan or rent to said board, one or more voting machines owned by the county, for a period of time which does not conflict with any State, county, municipal or school district election, for the purpose of conducting a fire district election as required by law. The loan or rental of a voting machine or machines for this purpose shall be upon such terms and conditions as may be determined by the board of chosen freeholders of the county.

In any case in which voting machines are made available for such purpose, the use thereof for any fire district election shall be held as provided herein.

(cf: N.J.S.40A:14-75)

15. N.J.S.40A:14-76 is amended to read as follows:

40A:14-76. **[**Upon**]** For a fire district election held at a time other than at the time of the general election on the first Tuesday after the first Monday in November pursuant to section 24 of P.L., c. (C. ) (pending before the Legislature as this bill), upon petition of 25 or more voters, filed with the clerk of the board at least 20 days prior to the date of any election, after the first election, the board of fire commissioners, by resolution, may divide the fire district into 2 or more polling places.

1 The polls for any election held at a time other than at the time of 2 the general election on the first Tuesday after the first Monday in 3 November shall be opened between the hours of 2:00 and 9:00 4 P.M., but the board may designate a later closing hour on the same 5 day. The board shall furnish the necessary books for the entries of the names and addresses of the voters. 6 7 (cf: N.J.S.40A:14-76) 8 9 16. N.J.S.40A:14-77 is amended to read as follows: 40A:14-77. Before the opening of the polls for a fire district 10 election held at a time other than at the time of the general election 11 12 on the first Tuesday after the first Monday in November, a public 13 proclamation shall be made by the chairman of the board or the 14 clerk or his or their representative as to the purpose of the voting. 15 Two tellers for each polling place shall be appointed by the 16 chairman or clerk and thereupon the polls shall be opened and the 17 balloting shall continue without recess until the closing of the polls. 18 Immediately after the close of the polls the clerk and tellers shall 19 forthwith canvass the vote and certify the results. The clerk shall 20 publicly announce the results. (cf: N.J.S.40A:14-77) 21 22 23 17. N.J.S.40A:14-78 is amended to read as follows: 24 40A:14-78. Any appropriation or other matter to be voted upon 25 at [such] an election held at a time other than at the time of the general election on the first Tuesday after the first Monday in 26 November pursuant to section 24 of P.L. , c. (C. 27 28 (pending before the Legislature as this bill), shall be in the form of a question, placed upon the ballot immediately following the names 29 30 of the candidates for members of the board of fire commissioners, 31 in substantially the following form: 32 YES. (Question to be voted on) 33 34 The voter shall indicate his approval or opposition by making a cross (X), plus (+) or check (♥) mark in ink or pencil in the 35 36 appropriate square. 37 Any matter to be voted upon at an election held at the time of the 38 general election on the first Tuesday after the first Monday in 39 November pursuant to section 24 of P.L. , c. (C. ) 40 (pending before the Legislature as this bill) shall be in the form of a 41 question placed upon the ballot in accordance with the requirements 42 of Title 19 of the Revised Statutes. 43 (cf: P.L.1994, c.77, s.21) 44 18. Section 6 of P.L.1979, c.453 (C.40A:14-78.2) is amended to 45 46 read as follows:

6. [No] For an election held at a time other than at the time of

the general election on the first Tuesday after the first Monday in

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- 1 November pursuant to section 24 of P.L. , c. (C. )
- 2 (pending before the Legislature as this bill), no fire district budget
- 3 shall be adopted until a public hearing has been held thereon and
- 4 taxpayers of the district and all persons having an interest therein
- 5 shall have been given an opportunity to present objections. Such
- hearing shall be held not less than 28 days after approval of the budget.

For an election held at the time of the general election on the 8 9 first Tuesday after the first Monday in November pursuant to 10 section 24 of P.L., c. (C. ) (pending before the Legislature as this bill), no fire district budget that exceeds the permissible 11 12 property tax levy cap as established in sections 9 through 12 of P.L.2007, c.62 (C.40A:4-45.44 et seq.) shall be adopted until a 13 14 public hearing has been held thereon and taxpayers of the district 15 and all persons having an interest therein shall have been given an 16 opportunity to present objections. Such hearing shall be held not

The public hearing shall be held at the time and place specified in the notice, but may be adjourned from time to time until the hearing is closed.

less than 28 days after approval of the budget.

[The] When a hearing is required, the budget shall be read at the public hearing in full, or it may be read by its title, if:

- a. At least 1 week prior to the date of the hearing, a complete copy of the approved budget shall have been posted in such public place as notices are usually posted in the district, and is made available to each person requesting a copy during said week and during the public hearing; and,
- b. The fire commissioners shall, by resolution passed by not less than a majority of the full membership, determine that the budget shall be read by its title and declare that the conditions set forth in subsection a. of this section have been met.
- After closing the hearing, the fire commissioners may, by a vote of not less than a majority of the full membership, adopt the budget by title without amendments, or may approve amendments as provided in section 7[.] of [this act] P.L.1979, c.453 (C. 40A:14-78 3)
- 37 (cf: P.L.1979, c.453, s.6)

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39 19. Section 7 of P.L.1979, c.453 (C.40A:14-78.3) is amended to 40 read as follows:

- 7. The fire commissioners may amend the budget during or after the public hearing. All amendments shall be read in full.
- No amendment shall be effective until the taxpayers of the district and all persons having an interest therein shall have been granted a public hearing thereon, if such amendment shall:
- a. Add a new item of operating appropriations in an amount in excess of 1% of the total amount of operating appropriations as stated in the approved budget; or,

- b. Increase or decrease any item of operating appropriations by more than 10% [; or,].
- 3 c. [Increase the amount to be raised by taxes by more than
- 4 5%.] (Deleted by amendment, P.L., c.) (pending before the
- 5 <u>Legislature as this bill</u>)
- Notice of hearing on any amendment shall be advertised at least days before the date set therefor. Such amendment shall be read
- 8 in full at such hearing and before adoption.
- 9 (cf: P.L.1979, c.453, s.7)

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- 11 20. Section 8 of P.L.1979, c.453 (C.40A:14-78.4) is amended to read as follows:
- 13 40A:14-78.4. The fire district budget shall be adopted, by a vote
- of a majority of the full membership of the fire commissioners, not
- 15 later than 25 days prior to the annual election in February or in
- November if the election is held at the time of the general election
- on the first Tuesday after the first Monday in November pursuant to
- 18 <u>section 24 of P.L.</u>, c. (C. ) (pending before the Legislature as
- this bill). The adopted budget shall be advertised after adoption.

  The advertisement shall contain a copy of the budget and shall be
- The advertisement shall contain a copy of the budget and shall be published at least once in a newspaper circulating in the fire district
- 22 at least 7 days prior to the annual election in February or
- November, as the case may be.
- 24 (cf: P.L.1979, c.453, s.8)

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- 26 21. Section 9 of P.L.1979, c.453 (C.40A:14-78.5) is amended to read as follows:
- 9. a. If at the annual election held pursuant to N.J.S.40A:14-72
- 29 the question of <u>either</u> finally adopting the budget <u>pursuant to</u>
- 30 subsection c. of N.J.S.40A:14-72 or of exceeding the property tax
- 31 <u>levy cap pursuant to sections 9 through 12 of P.L.2007, c.62</u> 32 (C.40A:4-45.44 et seq.) and subsection d. of N.J.S.40A:14-72 is
- voted affirmatively upon by a majority of the legal voters voting in
- the election, the budget shall be considered finally adopted, and the
- and the election, the student shall be considered intarry adopted, and the
- 35 board of fire commissioners shall certify the amount to be raised by
- 36 taxation to support the district budget to the assessor of the
- 37 municipality, pursuant to N.J.S.40A:14-79.
- b. If at the annual election the question of either finally
- 39 adopting the budget <u>pursuant to subsection c. of N.J.S.40A:14-72</u>
- 40 or of exceeding the property tax levy cap pursuant to sections 9
- 41 through 12 of P.L.2007, c.62 (C.40A:4-45.44 et seq.) and
- 42 <u>subsection d. of N.J.S.40A:14-72</u> is voted negatively upon by a
- 43 majority of the legal voters voting in the election, the governing
- body of the municipality in which the fire district is located shall,
- by resolution of a majority of its full membership, within 30 days after the annual election and after a public hearing for which the
- 47 legal voters of the fire district shall be given 5 days' advertised
- 48 notice, and at which any interested person shall be heard, fix an

annual budget for the fire district. The amount of each appropriation section of the budget so fixed shall not exceed the amount for each as previously voted upon at the annual election, except the appropriation for debt service which shall be included in the amount that is required to be paid. The governing body shall certify the amount to be raised by taxation to support the district budget as set forth in the final budget, to the assessor of the municipality, pursuant to N.J.S.40A:14-79. 

c. Following the <u>final</u> approval of a budget **[**by the voters **]**, the Director of the Division of Local Government Services in the Department of Community Affairs may approve a budget amendment to provide for the anticipation of revenue from a public or private funding source which was not known at the time the budget was approved, and the appropriation thereof, provided the amount of the appropriation does not exceed the amount of the revenue received.

(cf: P.L.2011, c.153, s.1)

#### 22. N.J.S.40A:14-85 is amended to read as follows:

40A:14-85. The board of commissioners of a fire district may purchase fire engines, apparatus or other appliances for the extinguishment of fires and acquire lands or buildings or erect buildings for the housing of such equipment, at a cost not exceeding \$60,000.00 or 2% of the assessed valuation of the taxable property in the district, whichever amount is larger [, the] . The money [to] may be raised by a bond issue. Any such bond issue shall be authorized by a resolution of the commissioners specifying the amount and the purpose thereof. The resolution shall be inoperative unless and until it shall have been submitted to and approved by the legal voters within said fire district at the annual election held for the election of commissioners and appropriation of money for fire extinguishing purposes, or at a special election for such purpose.

The resolution shall be written or printed and the election shall be upon notice stating the time and place. If said election is to be the annual one, the notices shall be posted by the clerk of the board of fire commissioners in 10 public places, at least 10 days prior to the date of the election. The board of commissioners and the clerk, in their or his discretion, may advertise the election in a newspaper, published in the fire district, if any, otherwise in a newspaper published in the county of said district and circulating in such district. When a special election is specified notices shall be posted in 10 public places, at least 21 days prior to the date of election, and the clerk of said board shall advertise said notice in such a newspaper at least twice prior to the election date.

(cf: N.J.S.40A:14-85)

 1 40A:14-90. [The] Except as provided in a consolidation plan 2 prepared pursuant to section 25 of P.L., c. (C.) (pending 3 before the Legislature as this bill), the governing body of a 4 municipality having a fire district therein, by ordinance, may 5 enlarge such fire district by extending the boundaries thereof to 6 include additional territory in such municipality but not included in 7 another fire district.

Upon the adoption of any such ordinance and publication thereof as required by law the additional territory shall become part of said fire district.

Nothing contained herein shall affect the terms or tenure of members of the board of fire commissioners or officers or personnel thereof, nor the bonds and obligations, if any, of such fire district.

14 (cf: P.L.1979, c. 381, s. 2)

24. (New section) a. The question of moving the date of a fire district's annual election to the first Tuesday after the first Monday in November, to be held simultaneously with the general election, shall be submitted to the legal voters of a local fire district whenever a petition is filed with the clerk of the board of fire commissioners, signed by not less than 15% of the number of legally qualified voters who voted in the fire district at the next preceding annual election for members of the board of fire commissioners. The question shall be submitted to the voters of the district at the next annual fire district election, provided that at least 60 days have lapsed since the date of the filing of the petition. In the event that the question is not approved by the voters, no petition may be filed to submit the question to the voters again within one year after an election shall have been held pursuant to any petition filed pursuant to this subsection.

The date of the annual fire district election may be moved to the day of the general election on the first Tuesday after the first Monday in November without voter approval upon the adoption of a resolution by the board of fire commissioners of a fire district.

The term of office of any fire district commissioner that expires at 12 o'clock noon on the first Tuesday in March of the year in which the election has been moved to the general election on the first Tuesday after the first Monday in November pursuant to this section shall be extended until noon on the first Tuesday in December of that same year. Any candidate to fill the office of commissioner that year shall be voted for at the general election held that year and shall take office at noon on the first Tuesday in December next occurring.

Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual November election, at which time a resident of the district shall be elected for the unexpired term.

b. In the event that the date of a fire district's annual election is moved to the day of the general election on the first Tuesday after the first Monday in November, the fire district election shall be held for the purposes of electing members of the board and for voting on any appropriation or other matter according to the provisions of P.L.1971, c.197 (C.40A:14-72 et seq.). The procedures for holding a fire district election in November shall be in accordance with the procedures provided for the general election under Title 19 of the Revised Statutes.

After moving the date of a fire district's annual election to the day of the general election on the first Tuesday after the first Monday in November, the date of the annual fire election shall be held at that time and shall not be changed.

c. The date of a fire district's annual election may not be moved to the day of the general election on the first Tuesday after the first Monday in November by voter approval or by the adoption of a resolution by the board of fire commissioners of a fire district unless a municipality has a single fire district. A municipality having more than one fire district shall consolidate all fire districts into a single fire district in accordance with section 25 of P.L. ,

c. (C. ) (pending before the Legislature as this bill) prior to any vote to move the fire district's annual election to the day of the general election on the first Tuesday after the first Monday in November.

25. (New section) A municipal governing body may consider the consolidation of all fire districts within that municipality into a single fire district, upon receipt of identical resolutions adopted by the commissioners of all of the fire districts within the municipality consenting to the development of a consolidation plan. If the municipal governing body approves the development of a consolidation plan, it shall work with the fire district commissioners to prepare the plan. The plan may be prepared in consultation with the Director of the Division of Local Government Services in the Department of Community Affairs, or his designee.

Upon completion of the consolidation plan, which shall include a first-year budget for the consolidated fire district, the governing body of the municipality shall fix a time and place for a hearing to discuss the proposed consolidation. Notice of the hearing shall be provided in accordance with the "Senator Byron M. Baer Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.), and copies of the proposed consolidation plan shall be made available for public inspection by the municipal clerk, in accordance with the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.) and P.L.2001, c.404 (C.47:1A-5 et al.).

Following the hearing, the governing body of the municipality shall vote on a resolution to consolidate the fire districts.

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If a resolution is adopted by the municipal governing body to consolidate the fire districts, then notice of the impending consolidation, and a copy of the proposed consolidation plan, shall be sent to the Local Finance Board, which if it has objections, shall within 30 days of receipt schedule a hearing to discuss revisions to the plan. Otherwise, the consolidation plan shall be deemed approved by the board.

Upon approval or revision of the plan by the Local Finance Board, the consolidation plan shall be considered finally adopted by the municipal governing body, and the assets and debts of the fire districts to be consolidated shall be reapportioned pursuant to the consolidation plan.

The consolidation shall become operative after the next fire district election following the final adoption of the consolidation plan by at least 29 days, during which new commissioners for the consolidated district shall be elected.

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26. (New section) Within six months next following the effective date of P.L., c. (pending before the Legislature as this bill), the Director of the Division of Elections in the Department of State, in consultation with the Department of Community Affairs, shall study the feasibility of consolidating fire districts and of integrating election districts with fire districts for potential cost-saving measures and shall, after notice and an opportunity for public comment, submit a report to the Governor and Legislature, in accordance with section 2 of P.L.1991, c.164 (C.52:14-19.1) with findings and any recommendations to provide for greater savings.

27. The Department of Community Affairs, in consultation with the Division of Elections in the Department of State, as appropriate, shall adopt rules and regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to effectuate the purposes of this act, P.L. , c. (pending before the Legislature as this bill).

28. This act shall take effect immediately.

#### **STATEMENT**

This bill establishes procedures for moving the date of a fire district's annual election to the day of the general election in November and eliminates a vote on fire district budgets for fire districts that have moved elections to the day of the general election, except for proposals to raise revenue above the levy cap in accordance with the levy cap law provisions of N.J.S.A.40A:4-45.44 et seq. Consistent with current law, any money to be raised by a bond issue would still require voter approval.

Under this bill, there would be two options to move a fire district election to November. However, either option would require the consolidation of multiple fire districts within a municipality into a single fire district.

Under the first procedure, the question would be presented to the voters for their approval whenever a petition is filed with the clerk of the board of fire commissioners, signed by not less than 15% of the number of legally qualified voters who voted in the fire district at the next preceding annual election for members of the board of fire commissioners. The question is then submitted to the voters of the district at the next annual election, provided that at least 60 days have lapsed since the date of the filing of the petition.

Under the second procedure, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district.

If the fire district's annual election is moved to November, then the fire district's board members will be elected in November and take office at the beginning of December. Further, if the date of the annual fire district election is moved to November, then a district may not move the fire district election back to the third Saturday in February. The procedures for holding a fire district election in November shall be in accordance with the procedures provided for the general election in Title 19 of the Revised Statutes.

This bill further permits two or more municipalities to consolidate fire districts if the commissioners of all of the fire districts within each municipality adopt parallel resolutions consenting to the development of a consolidation plan. In addition, the bill permits a single municipality to consider the consolidation of all fire districts within that municipality. Any municipal governing body or governing bodies that approve the development of a consolidation plan, are to work with the fire district commissioners to prepare the plan. The plan may be prepared in consultation with the Director of the Division of Local Government Services in the Department of Community Affairs, or his designee.

Upon completion of the consolidation plan, which is to include a first-year budget for the consolidated fire district, the governing body of each municipality considering consolidation is to fix a time and place for a hearing to discuss the proposed consolidation. Notice of the hearing is to be provided to the public, and copies of the proposed consolidation plan are to be made available for public inspection by the municipal clerk.

Following the hearing, the governing body or governing bodies of each municipality are required to vote on a resolution to consolidate the fire districts. Upon passage of the resolution, the assets and debts of the fire districts to be consolidated are to be reapportioned pursuant to the consolidation plan. The consolidation is to become operative after the next fire district election following the final adoption of the consolidation plan by at least 29 days,

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during which new commissioners for the consolidated district are to be elected.

3 The bill also requires that, within six months of enactment, the 4 Director of the New Jersey Division of Elections in the Department 5 of State, in consultation with the Department of Community 6 Affairs, study the feasibility of consolidating election districts with 7 fire districts for potential municipal cost-saving measures and shall, after notice and an opportunity for public comment, submit a report 8 9 to the Legislature with findings and any recommendations to 10 provide for greater municipal savings through such consolidation.

## SENATE STATE GOVERNMENT, WAGERING, TOURISM & HISTORIC PRESERVATION COMMITTEE

#### STATEMENT TO

#### SENATE, No. 660

### STATE OF NEW JERSEY

**DATED: MARCH 14, 2016** 

The Senate State Government, Wagering, Tourism and Historic Preservation Committee reports favorably a Senate Committee Substitute for Senate Bill No. 660.

This bill establishes procedures for moving the date of a fire district's annual election to the day of the general election in November and eliminates a vote on fire district budgets for fire districts that have moved elections to the day of the general election, except for proposals to raise revenue above the levy cap in accordance with the levy cap law provisions of N.J.S.A.40A:4-45.44 et seq. Consistent with current law, any money to be raised by a bond issue would still require voter approval.

Under this bill, there would be two options to move a fire district election to November. However, either option would require the consolidation of multiple fire districts within a municipality into a single fire district.

Under the first procedure, the question would be presented to the voters for their approval whenever a petition is filed with the clerk of the board of fire commissioners, signed by not less than 15% of the number of legally qualified voters who voted in the fire district at the next preceding annual election for members of the board of fire commissioners. The question is then submitted to the voters of the district at the next annual election, provided that at least 60 days have lapsed since the date of the filing of the petition.

Under the second procedure, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district.

If the fire district's annual election is moved to November, then the fire district's board members will be elected in November and take office at the beginning of December. Further, if the date of the annual fire district election is moved to November, then a district may not move the fire district election back to the third Saturday in February. The procedures for holding a fire district election in November shall be in accordance with the procedures provided for the general election in Title 19 of the Revised Statutes.

This bill further permits two or more municipalities to consolidate fire districts if the commissioners of all of the fire districts within each municipality adopt parallel resolutions consenting to the development of a consolidation plan. In addition, the bill permits a single municipality to consider the consolidation of all fire districts within that municipality. Any municipal governing body or governing bodies that approve the development of a consolidation plan, are to work with the fire district commissioners to prepare the plan. The plan may be prepared in consultation with the Director of the Division of Local Government Services in the Department of Community Affairs, or his designee.

Upon completion of the consolidation plan, which is to include a first-year budget for the consolidated fire district, the governing body of each municipality considering consolidation is to fix a time and place for a hearing to discuss the proposed consolidation. Notice of the hearing is to be provided to the public, and copies of the proposed consolidation plan are to be made available for public inspection by the municipal clerk.

Following the hearing, the governing body or governing bodies of each municipality are required to vote on a resolution to consolidate the fire districts. Upon passage of the resolution, the assets and debts of the fire districts to be consolidated are to be reapportioned pursuant to the consolidation plan. The consolidation is to become operative after the next fire district election following the final adoption of the consolidation plan by at least 29 days, during which new commissioners for the consolidated district are to be elected.

The bill also requires that, within six months of enactment, the Director of the New Jersey Division of Elections in the Department of State, in consultation with the Department of Community Affairs, study the feasibility of consolidating election districts with fire districts for potential municipal cost-saving measures and shall, after notice and an opportunity for public comment, submit a report to the Legislature with findings and any recommendations to provide for greater municipal savings through such consolidation.

This bill was pre-filed for introduction in the 2016-2017 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 660 SCS and 2002

### STATE OF NEW JERSEY

**DATED: JUNE 1, 2017** 

The Senate Budget and Appropriations Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 660 SCS and 2002.

This substitute bill would establish procedures for moving the date of a fire district's annual election to the day of the general election in November. Under the substitute, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. Under current law, annual fire district elections are held on the third Saturday in February.

Under the substitute, an annual fire district election held in November would be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues. In addition, candidates for members of a board of fire commissioners to be voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised Statues. If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable annual fire district elections to be held as part of the general election.

If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statues.

The substitute would also eliminate voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap.

The substitute would also eliminate currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law for only those fire districts holding annual elections at the time of the general election. The board of commissioners of a fire district would be able to raise the funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures. The substitute also explicitly requires voter approval for certain capital expenditures made through any mechanism of financing, including through lease-purchase agreements.

As reported, this substitute is identical to Assembly Bill No. 1690 ACS, as amended and reported by the committee.

#### **FISCAL IMPACT**:

The Office of Legislative Services (OLS) expects the substitute would have an indeterminate impact on local finances. Moving fire district elections from February to November would result in an indeterminate decrease in fire district expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified in annual budgets submitted by fire districts to the Division of Local Government Services. Many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

Some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used of regular general elections. The substitute requires the county board of elections to ensure that election districts are appropriately apportioned to enable an annual fire district to be held as part of the general election. A county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. The substitute allows a fire district to revise or readjust the boundary lines of a fire district to make its boundaries coterminous with other election district boundaries. The alteration of fire district boundary lines may result in the shift of property tax ratables between fire districts. Accordingly, a fire district may be required to increase property rates to adjust for ratable losses.

The OLS has no basis for evaluating how the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two percent property tax levy cap. Fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as the provision of labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. Although the substitute allows a board of fire commissioners to approve an increase in the property tax levy for capital purchases in addition to fire extinguishing purposes the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the

fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates there are 186 fire districts in New Jersey with a total property tax levy of approximately \$247 million.

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 660 SCS and 2002

with Senate Floor Amendments (Proposed by Senator BEACH)

ADOPTED: JUNE 22, 2017

These floor amendments: (1) modify the date of a fire district election for the budget; (2) align registration procedures for fire district elections with Title 19 of the Revised Statutes; (3) remove section 19 of the bill, which eliminated the requirement that a public hearing be held when an amendment to a fire district budget increases the amount to be raised by taxes by more than five percent; (4) require the board of fire commissioners take any necessary action to ensure the secrecy and privacy of the casting of votes in fire district elections being held at a time other than at the time of the general election; (5) require any proposed consolidation or subdivision of a fire district to be approved by the Local Finance Board pursuant to applicable law; (6) require a fire district that has adjusted its boundaries to notify the Director of Local Government Services in the Department of Community Affairs; (7) clarify that a municipal ordinance must be adopted before fire district boundaries are adjusted; and (8) clarify certain wording and make technical changes.

#### LEGISLATIVE FISCAL ESTIMATE

#### SENATE COMMITTEE SUBSTITUTE FOR

## SENATE, Nos. 660 SCS and 2002 STATE OF NEW JERSEY 217th LEGISLATURE

**DATED: JUNE 8, 2017** 

#### **SUMMARY**

**Synopsis:** Allows fire district elections to be moved to November; eliminates

certain fire district budget referenda, and eliminates certain fire

district capital purchase referenda.

**Type of Impact:** Indeterminate impact on local finances.

**Agencies Affected:** Counties and fire districts.

#### Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
<b>Local Finances</b>	Indeterminate Impact – See comments below		

- The Office of Legislative Services (OLS) concludes that the enactment of the Senate Committee Substitute for Senate Bill Nos. 660 (SCS) and 2002 will have an indeterminate impact on fire district finances. According to the 2016 Abstracts of Ratables, there are 186 fire districts in New Jersey.
- Moving the date of the fire district election from February to November may result in a
  reduction in fire district expenditures for elections and it is likely election costs will be
  absorbed into the cost of a general election. Counties may incur additional costs associated
  with the redrawing of election district boundaries and the production of election district
  maps.
- The OLS has no basis for evaluating whether the elimination of voter referenda for the
  approval of fire district budgets and certain fire district capital purchases will affect local
  finances. Allowing fire districts to make certain capital purchases with voter approval
  without issuing bonds will allow for savings on debt issuance costs.



#### **BILL DESCRIPTION**

The Senate Committee Substitute for Senate Bill Nos. 660 (SCS) and 2002 establishes procedures for moving the date of a fire district's annual election from the third Saturday in February to the date of the general election. Under the committee substitute, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district. An annual fire district election held in November would be conducted in accordance with the procedures provided for the general election in accordance with Title 19 of the Revised Statutes.

If a fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable fire district elections to be held as part of the general election. If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statutes.

Under the committee substitute, a fire district that moves its election to November would no longer be required to conduct a referendum for the adoption of its annual budget. A referendum would only be required if a proposed budget increases the amount to be raised by taxation above the statutory two percent property tax levy cap. The committee substitute also eliminates currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The substitute allows the board of fire commissioners to raise funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures. The committee substitute also explicitly requires voter approval for certain capital expenditures made through any mechanism of financing, including lease-purchase agreements.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the enactment of the Senate Committee Substitute for Senate Bill Nos. 660 (SCS) and 2002 would have an indeterminate impact on local finances. Moving fire district elections from February to November would result in an indeterminate decrease in fire district election expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified in annual budgets submitted by fire districts to the Division of Local Government Services. Under current law, fire districts are managed by each district's board of fire commissioners. Fire districts are not required to use sample ballots and voting machines, or print poll books (the book a voter signs before they step

into the voting booth). The most significant election cost incurred by fire districts is for the printing of mail-in ballots, but these ballots are provided only when requested by individual voters. A board of fire commissioners may choose to use voting machines by renting them from the county board of elections, but these costs vary from county to county. The Division of Elections noted that many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

The OLS notes the some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used for regular general elections. The substitute requires the county board of elections to ensure that election districts are appropriately apportioned to enable an annual fire district election to be held as part of the general election. Accordingly, a county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. The committee substitute allows a board of fire commissioners to revise or readjust the boundary lines of a fire district in order to make its boundaries coterminous with other election district boundaries. The alteration of fire district boundary lines may result in the shift of property tax ratables between fire districts. Accordingly, a fire district may be required to increase property rates to adjust for ratable losses.

The OLS has no basis for evaluating whether the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two percent property tax levy cap established by P.L.2007, c.63. The OLS notes that fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as the provision of labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. Although the substitute allows a board of fire commissioners to approve an increase in the property tax levy for capital purchases in addition to fire extinguishing purposes (such as the purchase of fire engines and the construction of administrative, communications, or training buildings) the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates that there are 186 fire districts in New Jersey with a total property tax levy of approximately \$247 million.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

#### LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

#### SENATE COMMITTEE SUBSTITUTE FOR

## SENATE, Nos. 660 and 2002 STATE OF NEW JERSEY 217th LEGISLATURE

**DATED: JULY 13, 2017** 

#### **SUMMARY**

**Synopsis:** Allows fire district elections to be moved to November; eliminates

certain fire district budget referenda; and eliminates certain fire

district capital purchase referenda.

**Type of Impact:** Indeterminate annual impact on local finances.

**Agencies Affected:** Counties, municipalities, and fire districts.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3
<b>Local Finances</b>	Indeterminate Impact – See comments below		

- The Office of Legislative Services (OLS) concludes that the enactment of this bill will have an indeterminate annual impact on fire district finances. According to the 2016 Abstracts of Ratables, there are 186 fire districts in New Jersey.
- Moving the date of the fire district election from February to November may result in a
  reduction in fire district expenditures for elections and it is likely election costs will be
  absorbed into the cost of a general election. Counties may incur additional costs associated
  with the redrawing of any election boundaries and the production of election district maps.
- The OLS has no basis for evaluating whether the elimination of voter referenda for the
  approval of budgets and certain capital purchases for fire districts that opt to move their
  elections to November, will affect local finances.
- Allowing all fire districts to make certain capital purchases with voter approval without issuing bonds will allow for savings on debt issuance costs.



#### **BILL DESCRIPTION**

This bill allows a fire district's board of fire commissioners to move the date of the fire district's annual election from the third Saturday in February to the date of the general election. Any such decision would be permanent. November fire district elections would be conducted in accordance with general election procedures established in Title 19 of the Revised Statutes.

Before a fire district election may be moved to November, however, the county board of elections in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable fire district elections to be held as part of the general election. However, the municipality would have to adopt an ordinance authorizing the board of fire commissioners to revise the boundaries of a fire district. The consolidation or subdivision of a fire district would have to be authorized by either the Division of Local Government Services in the Department of Community Affairs or the Local Finance Board, as applicable.

A fire district that moves its election to November would no longer be required to conduct a referendum for the adoption of its annual budget. A referendum would only be required if a proposed budget increases the amount to be raised by taxation above the statutory two-percent property tax levy cap. The referendum would then be held on the third Saturday in February of the budget year in which the levy increase would be applicable.

For a fire district that moves its election to November the bill also eliminates currently required voter referenda for certain capital purchases which are funded by increased property tax levies permitted under the two-percent property tax levy cap law. Instead, the board of fire commissioners may raise funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures.

For all fire districts the bill also broadens the scope of financing instruments that may be used to pay for certain capital expenditures from bonds to any mechanism of financing, including lease-purchase agreements. As with the issuance of bonds under current law, any debt or liability, irrespective of the mechanism of financing used, would be subject to voter approval.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the enactment of this bill would have an indeterminate annual impact on local finances. Moving fire district elections from February to November would result in an indeterminate decrease in fire district election expenditures. There are no readily available data on the cost of fire district elections because these costs are not specifically identified in annual budgets submitted by fire districts to the Division of Local Government Services in the Department of Community Affairs. Under current law, fire districts are managed by each district's board of fire commissioners. Fire districts are not required to use sample ballots and voting machines, or print poll books (the books voters sign before they step into the voting booth). The most significant election cost incurred by fire districts is for the printing of mail-in

ballots, but these ballots are provided only when requested by individual voters. A board of fire commissioners may choose to use voting machines by renting them from the county board of elections, but these costs vary from county to county. The Division of Elections in the Department of State noted that many, if not all, of the costs of holding a fire district election in February would be absorbed into the cost of holding the general election in November.

The OLS notes that some fire districts have election district boundaries that are not coterminous with the boundaries of election districts used for regular general elections. The bill requires the county board of elections to ensure that election districts are appropriately apportioned to enable an annual fire district election to be held as part of the general election. Accordingly, a county may incur new costs associated with the redrawing of election district boundaries and the production of new election district maps. The bill allows a board of fire commissioners to revise the boundary lines of a fire district in order to make its boundaries coterminous with other election district boundaries. The alteration of fire district boundary lines may result in the shift of property tax ratables between fire districts. Accordingly, a fire district may be required to alter property tax rates to adjust for ratable changes.

The OLS has no basis for evaluating whether the elimination of voter referenda for the approval of fire district budgets and certain fire district capital purchases will affect local finances. Fire districts are currently subject to the two-percent property tax levy cap established by P.L.2007, c.63. The OLS notes that fire district budgetary decisions that determine annual changes in the fire district property tax levy are affected by multiple factors, such as provisions in labor contracts, costs of goods and services, levels of local non-property tax revenues, and debt service requirements. A fire district that moves the date of its annual election to November and then chooses to increase the property tax levy above the two-percent property tax levy cap would incur additional costs associated with conducting a cap referendum in February.

Although the bill allows a board of fire commissioners to approve an increase in the property tax levy for capital purchases in addition to fire extinguishing purposes (such as the purchase of fire engines and the construction of administrative, communications, or training buildings) the limit on the additional amount to be levied, 5 mills on the dollar of the last assessed valuation of property in the fire district, remains unchanged. Information published in the 2016 Abstracts of Ratables indicates that there are 186 fire districts in New Jersey with a total property tax levy of approximately \$247 million.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

## SENATE, No. 2002

## STATE OF NEW JERSEY

### 217th LEGISLATURE

INTRODUCED APRIL 18, 2016

**Sponsored by:** 

Senator JAMES BEACH
District 6 (Burlington and Camden)
Senator SHIRLEY K. TURNER

**District 15 (Hunterdon and Mercer)** 

**Co-Sponsored by: Senator Van Drew** 

#### **SYNOPSIS**

Allows fire district elections to be moved to November; eliminates certain fire district budget referenda; and eliminates certain fire district capital purchase referenda.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 9/30/2016)

1	AN ACT concerning fire district elections, amending various parts
2	of the statutory law, and supplementing chapter 14 of Title 40A
3	of the New Jersey Statutes.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. R.S.19:1-1 is amended to read as follows:
- 19:1-1. As used in this Title:

"Election" means the procedure whereby the electors of this State or any political subdivision thereof elect persons to fill public office or pass on public questions.

"Fire district election" means an election to be held in and for a fire district established pursuant to N.J.S.40A:14-70 et seq.

"General election" means the annual election to be held on the first Tuesday after the first Monday in November and, where applicable, includes annual school elections and annual fire district elections held on that date.

"Primary election for the general election" means the procedure whereby the members of a political party in this State or any political subdivision thereof nominate candidates to be voted for at general elections, or elect persons to fill party offices.

"Municipal election" means an election to be held in and for a single municipality only, at regular intervals.

"Special election" means an election which is not provided for by law to be held at stated intervals.

"Any election" includes all primary, general, municipal, school and special elections, as defined herein.

"Municipality" includes any city, town, borough, village, or township.

"School election" means any annual or special election to be held in and for a local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes.

"Public office" includes any office in the government of this State or any of its political subdivisions filled at elections by the electors of the State or political subdivision.

"Public question" includes any question, proposition or referendum required by the legislative or governing body of this State or any of its political subdivisions to be submitted by referendum procedure to the voters of the State or political subdivision for decision at elections.

"Political party" means a party which, at the election held for all of the members of the General Assembly next preceding the holding of any primary election held pursuant to this Title, polled for members of the General Assembly at least 10% of the total vote cast in this State.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

"Party office" means the office of delegate or alternate to the national convention of a political party or member of the State, county or municipal committees of a political party.

"Masculine" includes the feminine, and the masculine pronoun wherever used in this Title shall be construed to include the feminine.

"Presidential year" means the year in which electors of President and Vice-President of the United States are voted for at the general election.

"Election district" means the territory within which or for which there is a polling place or room for all voters in the territory to cast their ballots at any election.

"District board" means the district board of registry and election in an election district.

"County board" means the county board of elections in a county.

"Superintendent" means the superintendent of elections in counties wherein the same shall have been appointed.

"Commissioner" means the commissioner of registration in counties.

"File" or "filed" means deposited in the regularly maintained office of the public official wherever said regularly maintained office is designated by statute, ordinance or resolution.

(cf: P.L.2011, c.202, s.24)

#### 2. R.S.19:12-7 is amended to read as follows:

19:12-7. a. The county board in each county shall cause to be published in a newspaper or newspapers which, singly or in combination, are of general circulation throughout the county, a notice containing the information specified in subsection b. hereof, except for such of the contents as may be omitted pursuant to subsection c. or d. hereof. Such notice shall be published once during the 30 days next preceding the day fixed for the closing of the registration books for the primary election, once during the calendar week next preceding the week in which the primary election for the general election is held, once during the 30 days next preceding the day fixed for the closing of the registration books for the general election, and once during the calendar week next preceding the week in which the general election is held.

- b. Such notice shall set forth:
- (1) For the primary election for the general election:
- (a) That a primary election for making nominations for the general election, for the selection of members of the county committees of each political party, and in each presidential year for the selection of delegates and alternates to national conventions of political parties, will be held on the day and between the hours and at the places provided for by or pursuant to this Title.
- (b) The place or places at which and hours during which a person may register, the procedure for the transfer of registration,

and the date on which the books are closed for registration or transfer of registration.

- (c) The several State, county, municipal and party offices or positions to be filled, or for which nominations are to be made, at such primary election.
- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of registration as provided under R.S.19:31-6; and (ii), if available, the accessibility of voter information to the deaf by means of a telecommunications device.
- (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the primary election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the primary election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (2) For the general election:
- (a) That a general election will be held on the day and between the hours and at the places provided for by or pursuant to this Title and, where applicable, shall include annual school elections <u>and</u> <u>annual fire district elections</u> held on that date.
- (b) The place or places at which and hours during which a person may register, the procedure for transfer of registration, and the date on which the books are closed for registration or transfer of registration.
- (c) The several State, county and municipal offices, and where applicable, school board offices and fire district offices to be filled, notice of any school district propositions to be submitted to the people and, except as provided in R.S.19:14-33 of this Title as to publication of notice of any Statewide proposition directed by the Legislature to be submitted to the people, the State, county [and], municipal, and fire district public questions to be voted upon at such general election.
- (d) The existence of registration and voting aids, including: (i) the availability of registration and voting instructions at places of

registration as provided under R.S.19:31-6; and (ii) the accessibility of voter information to the deaf by means of a telecommunications device.

- (e) The availability of assistance to a person unable to vote due to blindness, disability or inability to read or write.
- (f) In the case of the notice published during the calendar week next preceding the week in which the general election is held, that a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the general election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter.
  - (3) For a school election:

- (a) The day, time and place thereof,
- (b) The offices, if any, to be filled at the election,
- (c) The substance of any public question to be submitted to the voters thereat,
- (d) That a voter who, prior to the election, shall have moved within the same county without (i) filing, on or before the 21st day preceding the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the school election by provisional ballot at the polling place of the district in which the voter resides on the day of the election,
- (e) That if the voter has any questions as to where to vote on the day of the election, the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the voter; and
  - (f) Such other information as may be required by law.
- c. If such publication is made in more than one newspaper, it shall not be necessary to duplicate in the notice published in each such newspaper all the information required under this section, so long as:

- (1) The municipal officers or party positions to be filled, or nominations made, or municipal public questions to be voted upon by the voters of any municipality, shall be set forth in at least one newspaper having general circulation in such municipality;
- (2) All offices to be filled, or nominations made therefor, or public questions to be voted upon, by the voters of the entire State or of the entire county shall be set forth in a newspaper or newspapers which, singly or in combination, have general circulation throughout the county;
- (3) Information relating to nominations and elections in each Legislative District comprised in whole or part in the county, shall be published in at least a newspaper or newspapers which singly or in combination, have general circulation in every municipality of the county which is comprised in such legislative district.
- d. Such part or parts of the original notices as published which pertain to day of registration or primary election which has occurred shall be eliminated from such notice in succeeding insertions.
  - (Deleted by amendment, P.L.1999, c.232.)
- The cost of publishing the notices required by this section f. shall be paid by the respective counties, unless otherwise provided for by law.
- g. Notices required to be published or posted pursuant to this section shall set forth a general description of the contents of the voter information notice provided for in section 1 of P.L.2005, c.149 (C.19:12-7.1), how the notice may be viewed or obtained prior to the day of an election, and that the notice will be posted in each polling place on the day of an election.

(cf: P.L.2011, c.202, s.25)

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# 3. R.S.19:14-4 is amended to read as follows:

30 31 19:14-4. In the center of the ballot immediately below the 32 perforated line shall be printed in bold-faced type the words 33 "Official general election ballot." Below these words and extending 34 across the ballot shall appear the words: "Name of (municipality), ..... ward, ..... school district (if applicable), 35 .....fire district (if applicable),..... 36 37 election district, ...... date of election, ...... John Doe, county clerk." The blank spaces shall be filled in with the 38 39 name of the proper municipality, the ward and district numbers and 40 the date of the election. For school and fire district elections, the 41 name of the school district and the name and number of the fire 42 district, and of the municipality or municipalities comprising the 43 district, shall also be indicated thereon. The name of the county 44 clerk shall be a facsimile of his signature. Below the last stated 45 words extending across the ballot and at the extreme left shall be 46 printed the words "Instructions to the voter," and immediately to the 47 right there shall be a bracket embracing the following instructions 48 numbered consecutively:

- 1 (1) The only kind of a mark to be made on this ballot in voting 2 shall be a cross x, plus + or check [?] ✓.
  - (2) To mark a cross x , plus +, check [?]  $\checkmark$  or when writing a name on this ballot use only ink or pencil.
  - (3) To vote for any candidates whose names are printed in any column, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{=}$  in the square at the left of the names of such candidates not in excess of the number to be elected to the office.
  - (4) To vote for any person whose name is not printed on this ballot, write or paste the name of such person under the proper title of office in the column designated personal choice and mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{=}$  in the square to the left of the name so written or pasted.
  - (5) To vote upon any public question printed on this ballot if in favor thereof, mark a cross x, plus + or check ? in the square at the left of the word "Yes," and if opposed thereto, mark a cross x, plus + or check ? in the square at the left of the word "No."
  - (6) Do not mark this ballot in any other manner than above provided for and make no erasures. Should this ballot be wrongly marked, defaced, torn or any erasure made thereon or otherwise rendered unfit for use return it and obtain another. In presidential years, the following instructions shall be printed upon the general election ballot:
  - (7) To vote for all the electors of any party, mark a cross x, plus + or check  $[?] \stackrel{\checkmark}{=}$  in ink or pencil in the square at the left of the surnames of the candidates for president and vice-president for whom you desire to vote.

Below the above-stated instructions and information and, except when compliance with R.S.19:14-13 as to Statewide propositions otherwise requires, three inches below the perforated line and parallel to it, there shall be printed a six-point diagram rule extending across the ballot to within not less than a half inch to the right and left edges of the paper.

(cf: P.L.2011, c.202, s.26)

4. R.S.19:14-8 is amended to read as follows:

19:14-8. In the columns of each of the political parties which made nominations at the next preceding primary election to the general election and in the personal choice column, within the space between the two-point hair line rules, there shall be printed the title of each office to be filled at such election, except as hereinafter provided.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor; member of the House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter

- 1 Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk;
- 2 surrogate; register of deeds and mortgages; county supervisor;
- 3 members of the board of chosen freeholders; coroners; mayor and
- 4 members of municipal governing bodies, and any other titles of
- 5 office. Candidates for members of a school board <u>and for members</u>
- 6 of a board of fire commissioners shall be listed in a section of the
- 7 ballot that is separate from the section featuring other candidates
- 8 whenever possible in a layout at the discretion of the county clerk.
- 9 Above each of such titles of office, except the one at the top, shall
- 10 be printed a two-point diagram rule in place of the two-point hair
- line rule. Below the titles of such offices shall be printed the names
- of the candidates for the offices.

The arrangement of the names of candidates for any office for which more than one are to be elected shall be determined in the manner hereinafter provided, as in the case of candidates nominated by petition.

When no nomination for an office has been made the words "No Nomination Made" in type large enough to fill the entire space or spaces below the title of office shall be printed upon the ballot.

Immediately to the left of the name of each candidate, at the extreme left of each column, including the personal choice column, shall be printed a square, one-quarter of an inch in size, formed by two-point diagram rules. In the personal choice column no names of candidates shall be printed.

To the right of the title of each office in the party columns and the personal choice column shall be printed the words "Vote for," inserting in words the number of persons to be elected to such office.

(cf: P.L.2011, c.202, s.27)

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### 5. R.S.19:14-10 is amended to read as follows:

19:14-10. In the column or columns designated as nominations by petition, within the space between the two-point hair line rules, there shall be printed the title of each office for which nominations by petition have been made.

Such titles of office shall be arranged in the following order: electors of President and Vice-President of the United States; member of the United States Senate; Governor and Lieutenant Governor; member of the House of Representatives; member of the State Senate; members of the General Assembly; county executive, in counties that have adopted the county executive plan of the "Optional County Charter Law," P.L.1972, c.154 (C.40:41A-1 et seq.); sheriff; county clerk; surrogate; register of deeds and mortgages; county supervisor; members of the board of chosen freeholders; coroners; mayor and members of municipal governing bodies; members of the school board, when appropriate; and any other titles of office.

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Above each of the titles of office, except the one on the top, shall be printed a two-point diagram rule in place of the two-point hair line rule. Below the titles of each of the offices shall be printed the names of each of the candidates for each of such offices followed by the designation or designations mentioned in the petitions filed.

Immediately to the left of the name of each candidate, at the extreme left of the column, shall be printed a square, one-quarter of an inch in size formed by two-point diagram rules.

The names of candidates for any office for which more than one are to be elected shall be arranged in groups as presented in the several certificates of nominations or petitions, which groups shall be separated from other groups and candidates by two two-point hair line rules.

To the right of the title of each office shall be printed the words "Vote for" inserting in words the number of candidates to be elected to such office.

(cf: P.L.2011, c.202, s.28)

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#### 6. R.S.19:14-16 is amended to read as follows:

19:14-16. The words to be printed on the perforated coupon shall be printed in twelve-point bold-faced capital letters and the figures in eighteen and twenty-two-point bold-faced type. At the head of the ballot the words "Official General Election Ballot" shall be printed in at least thirty-point bold-faced capital letters. The name of municipality, ward, school district, fire district, election district, and date, as appropriate, shall be printed in twelve-point bold-faced capital letters. For a fire district election, the number of the fire district shall also be printed in twelve-point bold-faced The words "Instructions to the voter" shall be capital letters. printed in twelve-point bold-faced capitals and small letters, while the instructions embraced within the brackets shall be printed in eight-point bold-faced capital and small letters. designations shall be printed in eighteen-point bold-faced capital letters and the accompanying instructions shall be printed in eightpoint capitals and small letters. The titles of office and accompanying instructions shall be printed in ten-point bold-faced capital and small letters. When there is no nomination made at the primary for an office, the title shall be printed in the space where such title should appear, and the words "No Nomination Made" in type large enough to fill the entire space or spaces shall be printed therein. The names of all candidates shall be printed in ten-point capital letters. The designations following the candidates' names in the nomination by petition column or columns shall be printed in ten-point capitals and small letters, except that where they overrun the space within the column the designations may be abbreviated, and all spaces between the two-point hair line rules not occupied by the titles of office and names of candidates shall be printed in with scroll or filling to guide the voter against wrongly marking the

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- 1 ballot. On the foot of the ballot the words "Public Questions to be
- 2 Voted Upon" shall be printed in eighteen-point bold-faced capital
- 3 letters. The accompanying instructions shall be printed in eight-
- 4 point capital and small letters. The public questions to be voted
- 5 upon shall be printed in ten-point capital and small letters, and the
- 6 words "Yes" and "No" shall be printed in twelve-point bold-faced
- 7 capital letters.
- 8 (cf: P.L.2011, c.202, s.29)

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#### 7. R.S.19:14-22 is amended to read as follows:

19:14-22. The official general election sample ballots shall be as nearly as possible facsimiles of the official general election ballot to be voted at such election and shall have printed thereon, after the words which indicate the number of the election district for which such sample ballots are printed, the name of the school district, when appropriate, the number or name and municipality or municipalities of the fire district, when appropriate, the street address or location of the polling place in the election district, the hours between which the polls shall be open, and shall be printed on paper different in color from the official general election ballot, and have the following words printed in large type at the top: "This ballot cannot be voted. It is a sample copy of the official general election ballot used on election day."

(cf: P.L.2011, c.202, s.30)

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# 8. N.J.S.40A:14-70 is amended to read as follows:

40A:14-70. a. In any municipality not having a paid or partpaid fire department and force, the governing body, upon application of at least 5% of the registered voters or 20 legal voters, whichever is the greater, shall consider the designation of a fire district. Upon receipt of the application, the governing body shall fix a time and place for a hearing thereon. The municipal clerk shall advertise the notice of the hearing in a newspaper circulating in the county wherein the municipality is located at least once and not less than 10 days prior to the hearing. After the hearing the governing body shall determine the question of designation of a fire district. If the governing body decides that the designation of a fire district is appropriate, it, by ordinance, shall designate a territorial location or locations for use as a fire district or fire districts and, by resolution, provide for the election of a board of fire commissioners for the district or each district, to consist of five persons, residents therein, and specify the date, time and place for the election of the first board.

<u>b.</u> The district or each district shall be assigned a number and the commissioners thereof and their successors shall be a body corporate, to be known as "the commissioners of fire district No. . . . . . . . . . (name of municipality), county of . . . . . . . . . . . . . . . . (name of county)." The said body corporate shall have the power to

1 acquire, hold, lease, sell or otherwise convey in its corporate name 2 such real and personal property as the purposes of the corporation 3 shall require. All sales and leases of real and personal property 4 shall be in accordance with the provisions of section 13 or 14, as 5 appropriate, of the "Local Lands and Buildings Law," P.L.1971, 6 c.199 (C.40A:12-13 or 40A:12-14). Said body corporate may adopt 7 and use a corporate seal, sue or be sued and shall have such powers, 8 duties and functions as are usual and necessary for said purposes.

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[On the date and at the time and place specified for the election of the first board the] c. If the election of the first board of fire commissioners is held at a time other than the time of the general election, the following requirements shall apply:

- (1) The clerk of the municipality shall conduct the election and shall preside at the meeting until the board shall have been elected.
- (2) At the first meeting of a newly elected board of fire commissioners of a district the board shall choose a chairman and fix the place for the annual election. The members of the board shall divide themselves by lot into three classes: the first to consist of two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the year following the year in which the first board is elected; the second, two members whose terms shall expire at 12 o'clock noon on the first Tuesday in March of the second year following that year; and the third, one member whose term shall expire at 12 o'clock noon on the first Tuesday in March of the third year following that year. The terms of fire commissioners in each class, other than members of the first board, shall expire at 12 o'clock noon on the first Tuesday in March of the third year following the year in which they were elected. <u>If the time</u> of the annual election is moved to the time of the general election pursuant to subsection a. of section 22 of P.L. , c. (C. (pending before the Legislature as this bill), the terms of the fire commissioners then in office shall be extended until 12 o'clock noon on the first Tuesday in December of the years in which their terms expire.
  - (3) Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election <u>held</u> on the third Saturday in February , at which time a resident of the district shall be elected for the unexpired term.
- d. If the election of the first board of fire commissioners is held at the time of the general election, the following requirements shall apply:
- 42 (1) The election shall be conducted in accordance with the 43 procedures provided for the general election in Title 19 of the 44 Revised Statues, except as otherwise provided pursuant to 45 N.J.S.40A:14-70 et seq.
- 46 (2) The annual election shall be held at the time of the general 47 election on the first Tuesday after the first Monday in November, 48 and shall be conducted in accordance with the procedures provided

- for the general election in Title 19 of the Revised Statues, except as otherwise provided pursuant to N.J.S.40A:14-70 et seq.
  - (3) The term of a member of a board of fire commissioner shall commence at 12 o'clock noon on the first Tuesday in December.
- (4) At the first meeting of a newly elected board of fire 5 6 commissioners of a district, the board shall choose a chairman. The 7 members of the board shall divide themselves by lot into three 8 classes: the first to consist of two members whose terms shall 9 expire at 12 o'clock noon on the first Tuesday in December of the 10 year following the year in which the first board is elected; the 11 second, two members whose terms shall expire at 12 o'clock noon 12 on the first Tuesday in December of the second year following that 13 year; and the third, one member whose term shall expire at 12 14 o'clock noon on the first Tuesday in December of the third year 15 following that year. The terms of fire commissioners in each class, 16 other than members of the first board, shall expire at 12 o'clock 17 noon on the first Tuesday in December of the third year following 18 the year in which they were elected.
  - (5) Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election held at the time of the general election, at which time a resident of the district shall be elected for the unexpired term.

(cf: P.L.1991, c.223, s.1)

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# 9. N.J.S.40A:14-71 is amended to read as follows:

40A:14-71. [Candidates] a. For an election held at a time other than at the time of the general election, candidates for membership on the board shall be nominated by verified petitions and the procedures set forth in this subsection shall apply. Any such petition shall be in writing, addressed to the municipal clerk or the clerk of the board, as the case may be, stating that the signers thereof are qualified voters and residents in the district and requesting that the name of the candidate be placed on the official ballot. The petition shall state the residence of the candidate and certify his qualification for membership. The candidate's consent to his nomination shall be annexed to the petition and shall constitute his agreement to serve in the event of his election. The petition shall contain the name of only one candidate, but several petitions may nominate the same person. Each petition shall be signed by not less than 10 qualified voters and shall be filed at least 29 days before the date of the election.

Any form of a petition of nomination which is provided to candidates by the Secretary of State, the county clerk, or the municipal clerk shall contain the following notice: "Notice: All candidates are required by law to comply with the provisions of 'The New Jersey Campaign Contributions and Expenditures Reporting Act,' P.L.1973, c.83 (C.19:44A-1 et seq.). For further

information please call (insert telephone number of the ElectionLaw Enforcement Commission)."

If a petition is found to be defective, either in form or substance, the municipal clerk or the clerk of the board, as the case may be, shall forthwith notify the candidate to cause it to be corrected before the petition is given consideration.

A candidate shall be permitted to sign or circulate, or both sign and circulate, the petition required to nominate that candidate for membership on the board.

b. For an election held at the time of the general election, candidates for membership on the board shall be nominated by petition for direct nomination pursuant to the procedures set forth in R.S.19:13-1 et seq. If such nomination is vacated for any of the reasons set forth in R.S.19:13-18, the vacancy may be filled pursuant to the provisions of R.S.19:13-19.

(cf: P.L.2010, c.68, s.7)

10. N.J.S.40A:14-72 is amended to read as follows:

40A:14-72. <u>a.</u> An election shall be held annually <u>either</u> on the third Saturday in February <u>or at the time of the general election on the first Tuesday after the first Monday in November in each established fire district for the election of members of the board according to the expiration of terms. The initial election for a newly created fire district may take place on another date as a governing body may specify under N.J.S.40A:14-70, but the annual election thereafter shall be held <u>either</u> on the third Saturday in February <u>or at the time of the general election on the first Tuesday after the first Monday in November.</u></u>

- [The] b. For an election held at a time other than at the time of the general election, the place of the election shall be determined by the board and a notice thereof, and of the closing date for the filing with the clerk of the board of petitions of nomination for membership on the board, shall be published at least once in a newspaper circulating in the district, at least six weeks prior to the date fixed for the election.
- c. For an election held at the time of the general election, the place of the election shall be determined pursuant to R.S.19:8-1 et seq. and notice thereof shall be published pursuant to R.S.19:12-7. Notice of the closing date for the filing, with the county clerk, of nominations by petition for direct nomination for membership on the board shall be published by the board at least once in a newspaper circulating in the district, at least 21 days prior to the date by which such nominations are required to be filed with the county clerk.
  - <u>d.</u> Fire districts located in the same municipality may combine the publication of their notices of election. For the purpose of this section, "notices of election" shall include the notices required to be

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1 published under section [7 of P.L.1953, c.211 (C.19:57-7)] 6 of 2 P.L.2009, c.79 (C.19:63-6). 3 e. The legal voters [thereat] at an annual election shall 4 determine the amount of money to be raised for the ensuing year, 5 only if such amount exceeds the property tax levy cap established 6 pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45), and shall 7 determine such other matters as may be required. 8 (cf: P.L.1994, c.181, s.1) 9 10 11. N.J.S.40A:14-73 is amended to read as follows: 11 40A:14-73. a. For an election held at a time other than at the 12 time of the general election, the following requirements shall apply: 13 The ballots shall be written or printed on opaque paper, uniform 14 in size and quality. 15 Each ballot shall have at the top, a coupon, at least one inch wide 16 extending across the ballot above a perforated line. The coupons 17 shall be numbered consecutively. The coupon shall contain the following statements: "To be torn off by the Judge of Election" and 18 19 "Fold to this line." Below the perforated line shall be printed or 20 written, "Fire district election ballot," then the official designation 21 of the fire district and polling place and date of the election. It shall 22 bear the signature or facsimile signature of the municipal clerk, or 23 the clerk of the board of fire commissioners, as the case may be. 24 The heading shall be set apart from the body of the ballot by a 25 marked-off space. In said space, the voters shall be instructed how 26 to indicate their choice of candidates and the number to be voted upon as follows: "To vote for any person whose name appears on 27 this ballot mark a cross (X), plus (+) or check (♥) in ink or pencil 28 29 in the place or square at the left of the name of such person." Underneath these instructions shall be directions as to the number 30 of candidates to be voted for and the name of each qualified 31 32 candidate, without grouping, to be placed according to the 33 alphabetical order of their surnames. 34 The ballot shall be substantially as follows: 35 To be torn off by the Judge of Election. 36 37 Fold to this line. 38 39 FIRE DISTRICT ELECTION BALLOT 40 Fire District No. 1 41 Township of Webster, Warren County 42 Date..... 43 Polling District No. 1 John Henry Doe, 44 Unexcelled Fire House. Clerk. 45 To vote for any person whose name appears on this ballot mark a 46 cross (X), plus (+) or check (✓) mark with ink or pencil in the 47 place or square at the left of the name of such person.

For membership to Board of Fire Commissioners--

1	Full Term.	Vote for Two.
2	[] Rutherford B. Fallon.	
3	[] William F. Seibel.	
4	[] James A. Stephens.	
5	[] Thomas Templeton.	
6	[]	
7	[]	
8	For membership to Board of	of Fire Commissioners
9	Unexpired One-Year Term	. Vote for One.
10	[] Francis R. Loori.	
11	[] Arthur H. Patterson.	
12	[]	
13	using as much of the form	n as may be applicable to the current
14	fire district election and exten	ding the same to provide for cases not
15	herein specified.	
16	b. For an election held a	t the time of the general election, the
17		cordance with the provisions of Title
18	19 of the Revised Statutes.	
19	(cf: P.L.1994, c.77, s.20)	
20		
21	12. N.J.S.40A:14-74 is am	
22		an election held at a time other than at
23	<u>-</u>	on, the municipal clerk or the clerk of
24		ers, as the case may be, shall cause a
25	<u> </u>	f such election to be published at least
26	<u>-</u>	ior thereto in a newspaper circulating
27	in said fire district.	<b>-</b>
28	• •	e such election the municipal clerk or
29		case may be, shall obtain the registry
30	- ·	municipalities and election districts
31	<u>*</u>	district for the preceding general
32	•	permitted to vote at the election unless
33	11	istry list or he shall have become of
34		alified and shall file an application to
35 36	vote with the clerk at least 2 d	• •
37		t the time of the general election, the set forth in R.S.19:31-1 et seq. shall
38	apply.	set forth in K.S.19.31-1 et seq. shan
39	(cf: P.L.1973, c.25, s.2)	
40	(CI. 1 .L.1773, C.23, S.2)	
41	13. N.J.S.40A:14-75 is am	ended to read as follows:
42		election held at a time other than at
43		on, the superintendent of elections of
44	<u> </u>	endent of elections or the county board
45	, , , , ,	t having a superintendent of elections,
46	·	board of commissioners of any fire
47	* * **	board, one or more voting machines
48		eriod of time which does not conflict

**S2002** BEACH, TURNER 1 with any State, county, municipal or school district election, for the 2 purpose of conducting a fire district election as required by law. 3 The loan or rental of a voting machine or machines for this purpose 4 shall be upon such terms and conditions as may be determined by 5 the board of chosen freeholders of the county. 6 In any case in which voting machines are made available for 7 such purpose, the use thereof for any fire district election shall be 8 held as provided herein. 9 (cf: N.J.S.40A:14-75) 10 14. N.J.S.40A:14-76 is amended to read as follows: 11 12 40A:14-76. **[**Upon**]** For an election held at a time other than at 13 the time of the general election, upon petition of 25 or more voters, 14 filed with the clerk of the board at least 20 days prior to the date of any election, after the first election, the board of fire 15 16 commissioners, by resolution, may divide the fire district into 2 or 17 more polling places. 18 The polls for any election <u>held at a time other than at the time of</u> 19 the general election shall be opened between the hours of 2:00 and 20 9:00 P.M., but the board may designate a later closing hour on the 21 same day. The board shall furnish the necessary books for the 22 entries of the names and addresses of the voters in such election. 23 (cf: N.J.S.40A:14-76)

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#### 15. N.J.S.40A:14-77 is amended to read as follows:

40A:14-77. **[**Before**]** For an election held at a time other than at the time of the general election, before the opening of the polls a public proclamation shall be made by the chairman of the board or the clerk or his or their representative as to the purpose of the voting. Two tellers for each polling place shall be appointed by the chairman or clerk and thereupon the polls shall be opened and the balloting shall continue without recess until the closing of the polls. Immediately after the close of the polls the clerk and tellers shall forthwith canvass the vote and certify the results. The clerk shall publicly announce the results.

(cf: N.J.S.40A:14-77)

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## 16. N.J.S.40A:14-78 is amended to read as follows:

40A:14-78. <u>a.</u> Any appropriation or other matter to be voted upon at **[**such**]** <u>an election held at a time other than at the time of the general</u> election shall be in the form of a question, placed upon the ballot immediately following the names of the candidates for members of the board of fire commissioners, in substantially the following form:

45 YES. (Question to be voted on)

46 NO.

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1 The voter shall indicate his approval or opposition by making a 2 cross (X), plus (+) or check (▼) mark in ink or pencil in the 3 appropriate square.

b. Any appropriation or other matter to be voted upon at an election held at a time of the general election shall be in the form of a question placed upon the ballot in accordance with the requirements of Title 19 of the Revised Statutes.

(cf: P.L.1994, c.77, s.21)

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- 17. Section 6 of P.L.1979, c.453 (C.40A:14-78.2) is amended to read as follows:
- 6. [No] A fire district budget that exceeds the property tax
  levy cap established pursuant to section 10 of P.L.2007, c.62
  (C.40A:4-45.45) shall not be adopted until a public hearing has
  been held thereon and taxpayers of the district and all persons
  having an interest therein shall have been given an opportunity to
  present objections. Such hearing shall be held not less than 28 days
  after approval of the budget.
  - The public hearing shall be held at the time and place specified in the notice, but may be adjourned from time to time until the hearing is closed.
  - [The] <u>If a hearing is required, the</u> budget shall be read at the public hearing in full, or it may be read by its title, if:
  - a. At least 1 week prior to the date of the hearing, a complete copy of the approved budget shall have been posted in such public place as notices are usually posted in the district, and is made available to each person requesting a copy during said week and during the public hearing; and,
  - b. The fire commissioners shall, by resolution passed by not less than a majority of the full membership, determine that the budget shall be read by its title and declare that the conditions set forth in subsection a. of this section have been met.
  - After closing the hearing, the fire commissioners may, by a vote of not less than a majority of the full membership, adopt the budget by title without amendments, or may approve amendments as provided in section 7[.] of [this act] P.L.1979, c.453 (C.40A:14-78.3).
- 38 (cf: P.L.1979, c.453, s.6)

- 40 18. Section 7 of P.L.1979, c.453 (C.40A:14-78.3) is amended to read as follows:
- 7. The fire commissioners may amend the budget during or after the public hearing. All amendments shall be read in full.
- No amendment shall be effective until the taxpayers of the district and all persons having an interest therein shall have been granted a public hearing thereon, if such amendment shall:

- a. Add a new item of operating appropriations in an amount in excess of 1% of the total amount of operating appropriations as stated in the approved budget; or,
- b. Increase or decrease any item of operating appropriations by more than 10% [; or,].
- c. [Increase the amount to be raised by taxes by more than 5%.] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- Notice of hearing on any amendment shall be advertised at least 3 days before the date set therefor. Such amendment shall be read in full at such hearing and before adoption.
- 12 (cf: P.L.1979, c.453, s.7)

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- 14 19. Section 9 of P.L.1979, c.453 (C.40A:14-78.5) is amended to read as follows:
- 16 9. a. If at the annual election held pursuant to N.J.S.40A:14-72 17 the question of [finally adopting the budget] exceeding the 18 property tax levy cap established pursuant to section 10 of 19 P.L.2007, c.62 (C.40A:4-45.45) is voted affirmatively upon by a majority of the legal voters voting in the election, the budget shall 20 be considered finally adopted, and the board of fire commissioners 21 22 shall certify the amount to be raised by taxation to support the 23 district budget to the assessor of the municipality, pursuant to 24 N.J.S.40A:14-79.
  - b. If at the annual election the question of [finally adopting the budget exceeding the property tax levy cap established pursuant to section 10 of P.L.2007, c.62 (C.40A:4-45.45) is voted negatively upon by a majority of the legal voters voting in the election, the governing body of the municipality in which the fire district is located shall, by resolution of a majority of its full membership, within 30 days after the annual election and after a public hearing for which the legal voters of the fire district shall be given 5 days' advertised notice, and at which any interested person shall be heard, fix an annual budget for the fire district. The amount of each appropriation section of the budget so fixed shall not exceed the amount for each as previously voted upon at the annual election, except the appropriation for debt service which shall be included in the amount that is required to be paid. The governing body shall certify the amount to be raised by taxation to support the district budget as set forth in the final budget, to the assessor of the municipality, pursuant to N.J.S.40A:14-79.
- c. Following the <u>final</u> approval of a budget by the <u>board of fire</u>
  commissioners or the voters, <u>as applicable</u>, the Director of the
  Division of Local Government Services in the Department of
  Community Affairs may approve a budget amendment to provide
  for the anticipation of revenue from a public or private funding
  source which was not known at the time the budget was approved,

and the appropriation thereof, provided the amount of the appropriation does not exceed the amount of the revenue received. (cf: P.L.2011, c.153, s.1)

20. N.J.S.40A:14-84 is amended to read as follows:

40A:14-84. <u>a.</u> The [legal voters] <u>board of fire commissioners of a fire district</u>, at the annual meeting or at a special meeting called by the commissioners of the fire district, may , <u>by resolution adopted by a vote [to] of not less than 2/3 of the full membership thereof</u>, raise money for a firehouse, apparatus , and appliances in connection therewith for fire extinguishing purposes, in an amount not exceeding 5 mills on the dollar of the last assessed valuation of the property in the fire district. The amount so [voted for] <u>adopted</u> shall be included in the next succeeding annual budget of the fire district under the section for capital appropriations.

[Any such special meeting shall be called on 10 days' notice by the board of fire commissioners, to be posted in five public places in the district, setting forth the time, place and object of the meeting and the legal voters shall determine the amount of money to be raised.]

- b. (1) Prior to such meeting, the resolution, or a summary thereof, shall be published together with notice of the time and place of the meeting, the opportunity of the public to be heard at the meeting, and the availability of copies of the resolution to the members of the general public of the fire district from the date following such publication up to and including the date of the meeting. If a summary is published, the summary shall contain a clear and concise statement prepared by the clerk of the board of fire commissioners setting forth the purpose of the resolution and the amount to be raised by the additional levy being authorized.
- (2) If the resolution is to be adopted at the annual meeting, the clerk of the board of fire commissioners shall, at least 10 days prior to the date of the meeting, post the information required to be published pursuant to this subsection in five public places in the fire district, and shall advertise this information in a newspaper, published in the fire district, if any, otherwise in a newspaper circulating in the district.
- (3) If the resolution is to be adopted at a special meeting, the clerk shall, at least 21 days prior to the date of the meeting, post the information required to be published pursuant to this subsection in five public places in the fire district, and shall advertise this information in a newspaper, published in the fire district, if any, otherwise in a newspaper circulating in the district. The clerk shall, not more than 20 days and at least 10 days prior to the date of the meeting, again advertise this information in that newspaper.
- 46 <u>c. (1) All interested persons shall be given an opportunity to
   47 <u>be heard at a meeting subject to the provisions of this section.</u>
  </u>

(2) Copies of a resolution shall be made available to the members of the general public of the fire district who shall request such copies from the date following publication of the resolution up to and including the date of the meeting.

(cf: P.L.1979, c.453, s.15)

#### 21. N.J.S.40A:14-85 is amended to read as follows:

40A:14-85. The board of commissioners of a fire district may purchase fire engines, apparatus or other appliances for the extinguishment of fires and acquire lands or buildings or erect buildings for the housing of such equipment, at a cost not exceeding \$60,000.00 or 2% of the assessed valuation of the taxable property in the district, whichever amount is larger [, the] . The money [to] may be raised by a bond issue. Any such bond issue shall be authorized by a resolution of the commissioners specifying the amount and the purpose thereof. The resolution shall be inoperative unless and until it shall have been submitted to and approved by the legal voters within said fire district at the annual election held for the election of commissioners and appropriation of money for fire extinguishing purposes, or at a special election for such purpose.

The resolution shall be written or printed and the election shall be upon notice stating the time and place. If said election is to be the annual one, the notices shall be posted by the clerk of the board of fire commissioners in 10 public places, at least 10 days prior to the date of the election. The board of commissioners and the clerk, in their or his discretion, may advertise the election in a newspaper, published in the fire district, if any, otherwise in a newspaper published in the county of said district and circulating in such district. When a special election is specified notices shall be posted in 10 public places, at least 21 days prior to the date of election, and the clerk of said board shall advertise said notice in such a newspaper at least twice prior to the election date.

(cf: N.J.S.40A:14-85)

22. (New section) a. Except as provided in subsection b. of this section, the board of fire commissioners of a fire district may by resolution move the time of the annual election for the fire district to the time of the general election on the first Tuesday after the first Monday in November. If the time of the annual election for a fire district is moved to the time of the general election, the fire district election shall be held for the purposes of electing members of the board of fire commissioners and for voting on any appropriation or other matter according to the provisions of N.J.S.40A:14-70 et seq. The procedures for holding a fire district election at the time of the general election shall be in accordance with the procedures provided for the general election under Title 19 of the Revised Statues, except as otherwise provided pursuant to N.J.S.40A:14-70 et seq.

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- 1 b. An annual election shall not be moved to the first Tuesday 2 after the first Monday in November, to be held simultaneously with 3 the general election, pursuant to subsection a. of this section, unless the county board of election has certified that the election may be 4 5 conducted in accordance with the requirements of section 1 of P.L.1976, c.83 (C.19:4-10). The county board of election for a 6 7 county within which a fire district is located shall determine, within 8 30 days of the effective date of P.L. , c. (C. ) (pending 9 before the Legislature as this bill), whether an annual election may 10 be so conducted. If the county board of election determines that an 11 annual election may be so conducted, the board shall transmit a 12 certification to the board of fire commissioners and the governing body of the municipality within which the district is located. If the 13 14 county board of election determines that an annual election may not 15 be so conducted, the board shall revise or readjust the boundary 16 lines of any election districts, including by means of consolidating 17 or subdividing districts, as may be necessary to comply with section 18 1 of P.L.1976, c.83 (C.19:4-10) within three months of the effective 19 ) (pending before the Legislature as this date of P.L., c. (C. 20 bill), except as may be otherwise required by section 6 of P.L.1976, 21 c.83 (C.19:4-15). Upon the completion of such revision or 22 readjustment of election district boundary lines, the county board of 23 election shall transmit a certification to the board of fire 24 commissioners and the governing body of the municipality within 25 which the district is located.
  - c. If the time of the annual election is moved to the time of the general election pursuant to subsection a. of this section, the term of a member of a board of fire commissioner elected at the time of a general election shall commence at 12 o'clock noon on the first Tuesday in December, and shall expire at 12 o'clock noon on the first Tuesday in December of the third year following the year in which such member was elected. Any vacancy in the membership shall be filled by the remaining members until the next succeeding annual election held at the time of the general election, at which time a resident of the district shall be elected for the unexpired term.

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23. This act shall take effect on the first day of the year next following the date of enactment.

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#### **STATEMENT**

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This bill would establish procedures for moving the date of a fire district's annual election to the day of the general election in November. Under the bill, the date of the annual fire district election may be moved to November upon the adoption of a resolution by the board of fire commissioners of a fire district.

Under current law, annual fire district elections are held on the third Saturday in February. Permitting annual fire district elections to be held at the time of the general election would help increase voter participation in fire district elections.

Under the bill, an annual fire district election held in November would be conducted in accordance with the procedures provided for the general election in Title 19 of the Revised Statues. In addition, candidates for members of a board of fire commissioners to be voted for at such elections would be nominated through the direct nomination by petition process set forth in Title 19 of the Revised Statues. If the fire district's annual election is moved to November, the terms of the fire commissioners then in office would be extended until the first Tuesday in December of the years in which their terms expire, and the new fire commissioners would take office at that time. Before a fire district election may be moved to November, the county board of election in each county within which a fire district is located would have to ensure that election districts are appropriately apportioned to enable annual fire district elections to be held as part of the general election.

If the election for the first board of fire commissioners is held at the time of the general election, subsequent annual elections for the fire district would also be conducted at the time of the general election, and in accordance with the procedures provided for the general election in Title 19 of the Revised Statues.

The bill would also eliminate voter referenda required under current law for fire district budgets, except for proposals to raise revenue above the statutory two percent property tax levy cap.

The bill would also eliminate currently required voter referenda for certain capital purchases, which are funded by increased property tax levies permitted under the two percent property tax levy cap law. The board of commissioners of a fire district would be able to raise the funds for these purchases by a resolution adopted by at least a 2/3 majority vote. The resolution would have to be advertised and subject to a public hearing, similar to a process followed by municipalities and counties for certain capital expenditures.

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# Governor Christie Takes Action On Pending Legislation

Monday, August 7, 2017

Tags: Bill Action



Trenton, NJ - Governor Chris Christie today announced that he has taken action on the following pending legislation:

#### **BILL SIGNINGS:**

S-169/A-4329 (Bateman/McKeon, Zwicker) - Allows certain emergency squad volunteers holding municipal elective office to vote on emergency squad concerns

S-452/A-838 (Sacco, Greenstein/Jimenez, Moriarty) - Requires waiver of dealer obligation regarding necessary repairs impacting vehicle inspection to include description of known defects

S-678/A-4967 (Rice/Watson, Tucker, Caputo) - Requires local government units to certify compliance with certain federal hiring requirements when filing annual budgets

S-726/A-4460 (Cruz-Perez, Oroho/Jones, Mosquera, Downey, Johnson) – Extends full protection of Law Against Discrimination to persons having liability for service in Armed Forces of United States; guarantees equal employment opportunity in State contracting to all veterans

S-996wGR/A-1378 (Rice, Van Drew, Turner/Muoio, Benson, Pintor Marin, Quijano, Schaer) – Requires report on status of lead-safe program in DCA

S-1219/A-936 (Holzapfel, Allen/Wolfe, McGuckin, Oliver, Giblin, Wimberly) - Requires reporting of suspected abuse of institutionalized elderly to police and that facility employees receive notice of reporting requirement annually; designated as "Peggy's Law"

S-1359/A-4096 (A.R. Bucco, Stack/A.M. Bucco, Vainieri Huttle, McKnight, Mazzeo) - Guarantees full and equal access to all housing to disabled persons who retain their retired service or guide dog as a pet, and who also obtain a new service or guide dog

S-1497/A-3225 (A.R. Bucco, Pennacchio/Dancer, Clifton, Munoz, A.M. Bucco) - Designates Killed in Action flag as an official State flag; mandates it be displayed at certain public buildings

SCS for S-1640, 1642, 1013/AS AS ACS for A-3152, 3154, 2426 (Van Drew, Holzapfel, Singer, Turner/Andrzejczak, McGuckin, Land, Wolfe, Vainieri Huttle, Taliaferro, Benson) - Establishes requirements concerning necessary care of dogs, domestic companion animals, and service animals, and for tethering of dogs

S-1660/A-770 (Van Drew, Cruz-Perez/Andrzejczak, Land, Houghtaling, DeAngelo, Johnson) - Provides for voluntary contributions by taxpayers on gross income tax returns for maintenance of certain State memorials honoring war veterans

S-1731/A-2368 (Gordon, Allen/Vainieri Huttle) - Permits municipality to establish civil penalty for smoking in public places

S-1739/A-2167 (Turner, Diegnan/Johnson, Vainieri Huttle, Wimberly) - Establishes sexual assault training requirements for law enforcement officers

S-1750/A-2729 (Madden, Cruz-Perez/A.M. Bucco, DeAngelo, Space, Mosquera, Wisniewski, DeCroce, Mukherji, Jones) - Establishes special motorcycle license plates for veterans

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**More Information** 

Letter Regarding S3074 [pdf 45kB]

- S-1808/A-3342 (Van Drew, Diegnan/Karabinchak) Designates striped bass as NJ State Saltwater Fish; redesignates brook trout as NJ Freshwater Fish
- S-2153/A-3520 (Gordon/Eustace, Sumter, Wimberly, Vainieri Huttle, Johnson) Requires NJTA to study impact of constructing rail stations at certain park and ride facilities
- S-2369/A-4152 (Whelan, Van Drew, Connors/Andrzejczak, Mazzeo, Land, Burzichelli) Limits application of DEP shellfish habitat rules for certain dredging activities
- S-2457/A-3999 (Van Drew, Oroho/Houghtaling, Andrzejczak, Mazzeo, Space, Downey) Enables collection of voluntary contributions for Jersey Fresh Program through gross income tax returns
- S-2578/A-4239 (Cunningham, Pou, Gordon/Sumter, Jasey, Benson, Muoio, Downey, Mukherji) Revises New Jersey College Loans to Assist State Students Loan Program to require applicants first exhaust federal student loans, require income verification, and limit total student loan amounts
- S-2884/A-4484 (Whelan, Greenstein/Eustace, Quijano, Chiaravalloti, Caride) Declares that deed restrictions or agreements that prevent raising or constructing of a structure to certain flood elevation standards are unenforceable
- S-2892/A-5042 (Sweeney/Giblin) Exempts certain real estate brokers, broker-salespersons and salespersons from continuing education requirement
- S-3074/A-4586 (Lesniak, Turner/Johnson, Oliver, Holley, Chiaravalloti) Establishes gubernatorial veto power over Waterfront Commission of New York Harbor's meeting minutes; expands gubernatorial oversight powers over commission
- S-3244/A-4854 (Sweeney, Allen/Singleton, Burzichelli, Taliaferro) Designates portion of Interstate Highway Route 295 in West Deptford Township as "State Trooper Sean E. Cullen Memorial Highway"
- A-445/S-1661 (Mazzeo, Pinkin, DeAngelo, Chiaravalloti/Van Drew, A.R. Bucco) Provides for voluntary contributions by taxpayers on gross income tax returns for the NJ World War II Veterans' Memorial Fund
- A-1185/S-2771 (Mosquera, Holley, Moriarty, Quijano/Cruz-Perez, Van Drew) Requires State Comptroller to report findings of audit compliance reviews
- A-1199/S-1326 (Mosquera, Moriarty, Lagana, Zwicker, Downey/Turner, Oroho) Permits a victim or witness of any age to testify by closed circuit television under certain circumstances in prosecutions for domestic violence, sexual assault, and certain other crimes
- ACS for A-1690/SCS SCS for S-660, 2002 (Dancer, Singleton, Andrzejczak, Land, Benson, Moriarty, Houghtaling/Turner, Beach, Van Drew) Allows fire district elections to be moved to November; eliminates certain fire district budget referenda; and eliminates certain fire district capital purchase referenda
- A-1953/S-2448 (Coughlin, Lagana, Muoio, Benson, Houghtaling, Danielsen, Mukherji/Vitale, Whelan) Allows installment payments for senior and disabled property taxpayers to repay overpayments of homestead credits and homestead property tax reimbursements
- A-1955/SCS for S-1795 (Jones, Lampitt, Phoebus, Space/A.R. Bucco, Oroho) Provides for voluntary discharge of personal representatives overseeing administration of estates by application to the Surrogate's Court
- A-2176/S-156 (Taliaferro, Eustace, Benson, Mazzeo, Chiaravalloti/Madden, Ruiz) Criminalizes possession and sale of alpha-pyrrolidinopentiophenone (alpha-PVP), commonly known as "flakka" or "flocka"
- A-3056/SCS for S-2360, 3030 (Taliaferro, Dancer, Houghtaling, Space, Andrzejczak, Webber/Allen, Greenstein, Bateman, Smith, Wimberly) Requires DEP to establish voluntary guidelines for K-12 schools and institutions of higher education to reduce, recover, and recycle food waste; extends "Food Bank Good Samaritan Act" immunity protections to public and nonpublic schools.
- A-3058/S-2366 (Space, Taliaferro, Dancer, Houghtaling, Andrzejczak/Oroho, Ruiz) Establishes Farm to School Coordinating Council
- A-3381 (McKnight, Holley, Vainieri Huttle, Houghtaling, Chiaravalloti, Quijano, Gordon) Authorizes municipal volunteer programs for free removal of snow from certain residential properties occupied by seniors or disabled persons.
- A-3386/S-2711 (Schaer, Vainieri Huttle, Chiaravalloti, Caride, Mukherji, Wimberly/Vitale, Rice) Provides protections for children under the age of 18 with developmental disabilities and individuals with developmental disabilities ages 18-21 receiving services from Division of Children's System of Care
- A-3437/S-1076 (DeAngelo, Gusciora, Land, Andrzejczak/Turner) Designates "Garden State" as State Slogan
- A-3896/S-2790 (Sumter, Mukherji, Pintor Marin/Scutari, Turner) Concerns sale of certain tires
- A-3908/S-3021 (Mazzeo, DeAngelo, Mukherji, Houghtaling, Quijano/Whelan, T. Kean) Establishes 9/11 Memorial Registry
- A-3911/S-2863 (Wisniewski, Vainieri Huttle, Mukherji/Cardinale, Pennacchio) Provides that motor vehicle registration expires on registrant's numerical calendar day of birth

A-4164/S-2588 (Houghtaling, Downey, Holley, Muoio, Webber/Van Drew, Cruz-Perez) - Requires State Auditor to annually report on unspent State account balances

A-4206/S-2676 (Karabinchak, Prieto, Webber, Holley/Diegnan, A.R. Bucco) - Requires candidates for election to school board to file with their nominating petitions specific affirmation that they have not been convicted of crimes that would disqualify them from office

A-4230/S-3141 (Conaway, O'Scanlon, Mukherji, Pintor Marin/Codey) - Requires health insurance carriers; SHBP, and SEHBP to inform covered persons about organ and tissue donation

ACS for A-4432/SCS for S-2841 (Schaer, Lampitt, Benson, Singleton, Chiaravalloti, Wimberly/Cunningham) -Provides increased tax credit amounts under Grow New Jersey Assistance Program for certain businesses that have collaborative research relationships with colleges or universities

A-4542/S-2986 (Mazzeo, Johnson, Land, Andrzejczak, DeCroce/Van Drew) - Designates portion of State Highway Route 55 as "State Trooper Frankie L. Williams Memorial Highway"

A-4580/S-2989 (Taliaferro, Burzichelli, Quijano, Houghtaling/Lesniak, Oroho) - Appropriates \$2,900,000 from "2009 Farmland Preservation Fund" for grants to certain nonprofit organizations for farmland preservation purposes

A-4581/S-2987 (Houghtaling, Andrzejczak, Singleton, Downey/Cruz-Perez, Oroho) - Appropriates \$22,385,743 to State Agriculture Development Committee for farmland preservation purposes

A-4582/S-2990 (Andrzejczak, Mazzeo, Taliaferro, Zwicker, Houghtaling/Whelan, Van Drew) - Appropriates \$32.5 million from constitutionally dedicated CBT revenues to State Agriculture Development Committee for county planning incentive grants

A-4584/S-2988 (Zwicker, Taliaferro, Burzichelli, Houghtaling/Sweeney) - Appropriates \$7,500,000 from constitutionally dedicated CBT revenues for planning incentive grants to municipalities for farmland preservation

A-4630/S-1938 (Jones/Cruz-Perez) - Repeals law regulating charges assessed by a miller for grinding grain

A-4673/S-3095 (Houghtaling, Downey/Van Drew) - Concerns assessment of buildings or structures on real property located in certain counties following material depreciation thereof

A-4713/S-3235 (Burzichelli, Prieto, Gusciora, DeAngelo, Benson/Kyrillos, Whelan) - Designates building where NJEDA is located in memory of Caren Franzini to commemorate her outstanding service to State

A-4895/S-3056 (Egan, Sumter, Pinkin/Cunningham) - Eliminates UI exemption for interns employed by hospitals

#### **BILL VETOED:**

S-2214/A-3847 (Turner, Cunningham/Lampitt, Mukherji, Johnson, Eustace) - CONDITIONAL - Requires institutions of higher education and proprietary degree-granting institutions to improve transparency of tuition and fees

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