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LEGISLATIVE FISCAL ESTIMATE: Yes

VETO MESSAGE: No

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RWH/JA

P.L.2016, CHAPTER 99, *approved January 9, 2017*
Assembly, No. 2107 (*First Reprint*)

1 AN ACT concerning non-driver identification cards and amending
2 P.L.1980, c.47.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. Section 6 of P.L.1980, c.47 (C.39:3-29.7) is amended to read as
8 follows:

9 6. a. The **【Division of Motor Vehicles】** chief administrator shall
10 charge fees as follows:

11 Identification Card, Original	\$18
12 Identification Card, Duplicate	\$5
13 Identification Card, Renewal	\$18
14 Digitized picture	\$6, in addition
15	to the fees
16	required above

17 b. The chief administrator ¹**【shall】** may¹ waive the fees
18 established under subsection a. of this section for a homeless person
19 who submits proof of temporary residence through a social worker or
20 the coordinator of an emergency shelter for the homeless where the
21 person is temporarily residing. For the purposes of this section,
22 “homeless person” means a person without a domicile who is unable
23 to secure permanent and stable housing as determined by a social
24 worker or the coordinator of an emergency shelter for the homeless
25 established pursuant to P.L.1985, c.48 (C.55:13C-1 et seq.).
26 (cf: P.L.2001, c.391, s.8)

27

28 ¹2. The Chief Administrator of the Motor Vehicle Commission
29 shall, pursuant to the “Administrative Procedure Act,” P.L.1938, c.410
30 (C.52:14B-1 et seq.), promulgate such rules and regulations as may be
31 necessary to effectuate the provisions of this act.¹

32

33 ¹**【2.】** ¹3.¹ This act shall take effect ¹**【immediately】** on the first
34 day of the seventh month next following the date of enactment¹.

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39

Exempts homeless from fee for non-driver identification cards.

EXPLANATION – Matter enclosed in bold-faced brackets **【thus】** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SHH committee amendments adopted September 8, 2016.

ASSEMBLY, No. 2107

STATE OF NEW JERSEY 217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by:

**Assemblyman RAJ MUKHERJI
District 33 (Hudson)**

Co-Sponsored by:

Assemblyman Singleton and Assemblywoman Quijano

SYNOPSIS

Exempts homeless from fee for non-driver identification cards.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 AN ACT concerning non-driver identification cards and amending
2 P.L.1980, c.47.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. Section 6 of P.L.1980, c.47 (C.39:3-29.7) is amended to read
8 as follows:

9 6. a. The **【Division of Motor Vehicles】** chief administrator
10 shall charge fees as follows:

11	Identification Card, Original	\$18
12	Identification Card, Duplicate	\$5
13	Identification Card, Renewal	\$18
14	Digitized picture	\$6, in addition
15		to the fees
16		required above

17 b. The chief administrator shall waive the fees established
18 under subsection a. of this section for a homeless person who
19 submits proof of temporary residence through a social worker or the
20 coordinator of an emergency shelter for the homeless where the
21 person is temporarily residing. For the purposes of this section,
22 “homeless person” means a person without a domicile who is unable
23 to secure permanent and stable housing as determined by a social
24 worker or the coordinator of an emergency shelter for the homeless
25 established pursuant to P.L.1985, c.48 (C.55:13C-1 et seq.).
26 (cf: P.L.2001, c.391, s.8)

27

28 2. This act shall take effect immediately.

29

30

31

STATEMENT

32

33 This bill allows homeless people to obtain, duplicate, or renew a
34 non-driver identification card without paying fees to the Motor
35 Vehicle Commission (MVC). In order for the fee to be waived, a
36 homeless person would be required to submit proof of temporary
37 residence through a social worker or the coordinator of an
38 emergency shelter for the homeless where the person is temporarily
39 residing.

40 Residents who are 14 years of age and older may apply to the
41 MVC for a non-driver identification card. The card is issued solely
42 for the purpose of providing identification and is not a license to
43 drive.

EXPLANATION – Matter enclosed in bold-faced brackets **【thus】 in the above bill is not enacted and is intended to be omitted in the law.**

Matter underlined thus is new matter.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2107

STATE OF NEW JERSEY

DATED: APRIL 4, 2016

The Assembly Appropriations Committee reports favorably on Assembly Bill No. 2107.

This bill allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the Motor Vehicle Commission (MVC). For the fee to be waived, the bill requires a homeless person to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

Currently, residents who are 14 years of age and older may apply to the MVC for a non-driver identification card, for a fee of \$24. The card is issued solely for the purpose of providing identification and is not a license to drive.

FISCAL IMPACT:

The New Jersey Coalition to End Homelessness estimated the New Jersey homeless population at 13,900 in January 2014, with 1,499 of those individuals being chronically homeless. The homeless population is not fixed, and many of those 13,900 will move out of homelessness, while many other people will temporarily move into homelessness. The uncertain nature of the flow of people into and out of homelessness makes the total number of people to be impacted by this bill indeterminate beyond the initial number that will be eligible.

The Office of Legislative Services finds that it is not possible to determine the impact of this bill; however, if all 13,900 people, homeless at the time the bill goes into effect, obtained an original or renewal non-driver identification for free, there will be \$333,600 worth of non-driver identification cards issued without payment. Transactions for identification cards that would have been purchased anyway represent lost revenue for the Motor Vehicle Commission (MVC) and purchases by persons who would not have obtained identification if it was not free represent increased cost for the MVC to issue the identification cards. Assuming the MVC faces a cost of \$24 per identification card issued; the maximum initial impact to the MVC will be \$333,600 in combined increased costs and decreased revenue. That cost could increase by an

indeterminate amount during the year based on the number of people that newly become homeless each year, which is not known.

Many homeless people may already have a driver's license or other State-issued form of identification. Those people would be unlikely to obtain a new non-driver identification card. The impact to the MVC will be reduced by the number of homeless people that do not need a new identification card.

ASSEMBLY HUMAN SERVICES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2107

STATE OF NEW JERSEY

DATED: MARCH 7, 2016

The Assembly Human Services Committee reports favorably Assembly Bill No. 2107.

This bill allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the Motor Vehicle Commission (MVC). In order for the fee to be waived, a homeless person would be required to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

Residents who are 14 years of age and older may apply to the MVC for a non-driver identification card. The card is issued solely for the purpose of providing identification and is not a license to drive.

This bill was pre-filed for introduction in the 2016-2017 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint]

ASSEMBLY, No. 2107

STATE OF NEW JERSEY

DATED: NOVEMBER 3, 2016

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 2107 (1R).

This bill allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the Motor Vehicle Commission (MVC). For the fee to be waived, the bill requires a homeless person to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

Currently, residents who are 14 years of age and older may apply to the MVC for a non-driver identification card, for a fee of \$24. The card is issued solely for the purpose of providing identification and is not a license to drive.

The bill makes the waiver of fees permissive, rather than mandatory, subject to rules and regulations promulgated by the Chief Administrator of the Motor Vehicle Commission. The bill takes effect on the first day of the seventh month next following the date of enactment.

As reported, this bill is identical to Senate Bill No. 2350 (1R) as also reported by the committee.

FISCAL IMPACT:

In the Legislative Fiscal Estimate for the identical bill, the Office of Legislative Services finds that it is not possible to determine the impact of this bill. However, if the MVC allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC, and if the entire estimated homeless population (population estimate of 13,900 by New Jersey Coalition to End Homelessness in January 2014) obtained an original or renewal non-driver identification without paying fees, there will be \$333,600 worth of non-driver identification cards issued without payment of fees. Transactions for the identification cards that would have been purchased anyway, if not for the provisions of the bill, represent lost revenue for the MVC and identification cards obtained by persons who would not have obtained cards, if not for the provisions of this bill, represent increased cost for the MVC to issue the identification cards.

SENATE HEALTH, HUMAN SERVICES AND SENIOR
CITIZENS COMMITTEE

STATEMENT TO
ASSEMBLY, No. 2107

with committee amendments

STATE OF NEW JERSEY

DATED: SEPTEMBER 8, 2016

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Assembly Bill No. 2107.

As amended by the committee, this bill allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the Motor Vehicle Commission (MVC). For the fee to be waived, the bill requires a homeless person to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

Currently, residents who are 14 years of age and older may apply to the MVC for a non-driver identification card, for a fee of \$24. The card is issued solely for the purpose of providing identification and is not a license to drive.

The committee amended the bill to make the waiver of fees permissive, rather than mandatory, subject to rules and regulations promulgated by the Chief Administrator of the Motor Vehicle Commission. The amendments also delay the effective date to the first day of the seventh month next following the date of enactment.

As reported, this bill is identical to Senate Bill No. 2350 (SCA) (Ruiz), which the committee also reported favorably on this date.

LEGISLATIVE FISCAL ESTIMATE
ASSEMBLY, No. 2107
STATE OF NEW JERSEY
217th LEGISLATURE

DATED: APRIL 7, 2016

SUMMARY

Synopsis: Exempts homeless from fee for non-driver identification cards.

Type of Impact: Increased State Costs and Decreased State Revenue

Agencies Affected: New Jersey Motor Vehicle Commission (MVC)

Office of Legislative Services Estimate

Fiscal Impact	<u>Initial Cost</u>	<u>After Initial</u>
State Cost	\$0 to \$333,600	Indeterminate – See comments below.
State Revenue	\$0 to (-\$333,600)	Indeterminate – See comments below.

- The New Jersey Coalition to End Homelessness estimated the New Jersey homeless population at 13,900 in January 2014, with 1,499 of those individuals being chronically homeless. The homeless population is not fixed, and many of those 13,900 will move out of homelessness, while many other people will temporarily move into homelessness. The uncertain nature of the flow of people into and out of homelessness makes the total number of people to be impacted by this bill indeterminate beyond the initial number that will be eligible.
- The Office of Legislative Services finds that it is not possible to determine the impact of this bill; however, if all 13,900 people, homeless at the time the bill goes into effect, obtained an original or renewal non-driver identification for free, there will be \$333,600 worth of non-driver identification cards issued without payment. Transactions for identification cards that would have been purchased anyway represent lost revenue for the Motor Vehicle Commission (MVC) and purchases by persons who would not have obtained identification if it was not free represent increased cost for the MVC to issue the identification cards. Assuming the MVC faces a cost of \$24 per identification card issued; the maximum initial impact to the MVC will be \$333,600 in combined increased costs and decreased revenue. That cost could increase by an indeterminate amount during the year based on the number of people that newly become homeless each year, which is not known.

- Many homeless people may already have a driver's license or other State-issued form of identification. Those people would be unlikely to obtain a new non-driver identification card. The impact to the MVC will be reduced by the number of homeless people that do not need a new identification card.

BILL DESCRIPTION

Assembly Bill No. 2107 of 2016 allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC. In order for the fee to be waived, a homeless person would be required to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that it is not possible to determine the fiscal impact of this bill on the MVC due to insufficient information about the State's homeless population. In order to determine the impact of the bill, it is necessary to know the annual number of people that newly become homeless each year, and the proportion of that group that does not have a valid, State issued identification card at the time in which they become homeless. Additionally, it is necessary to know the cost to the MVC of issuing a non-driver identification card.

The MVC will lose revenue in an amount equal to \$24 times the number of homeless people each year that would have bought a non-driver identification card at \$24. The MVC will experience additional costs equal to the cost of issuing a non-driver identification card times the number of homeless people that would not pay \$24 for a non-driver identification card, but will obtain one for free, and the number that will not pay \$11 to replace a missing non-driver identification card, but will obtain a replacement for free. The remaining population of homeless people that would not obtain a non-driver identification card regardless of cost will have no fiscal impact on the MVC. These are likely people who actively do not want State-issued identification or already possess a form of identification, such as a driver's license, and have no need for a new non-driver identification card. Without the distribution of homeless people between these categories, it is not possible to determine the impact of the bill.

The New Jersey Coalition to End Homelessness has measured the State homeless population at given points in time. It found in January 2014 that there were 13,900 homeless people in New Jersey. It is possible to develop a range of initial fiscal impacts, using this point in time estimate of the State homeless population. Assuming all 13,900 homeless people obtained a free non-driver identification card, there will be \$333,600 worth of non-driver identification cards issued without payment. The extent to which this amount is divided between increased cost and decreased revenue depends on whether a homeless person would have obtained the non-driver

identification card for \$24. If they would have, it represents lost revenue, if they would not have, it represents increased cost for the MVC to issue the identification card, assuming the MVC faces a cost of \$24 per identification card issued. Information is not available concerning the actual cost to the MVC of issuing a non-driver identification card, but it may be close to the \$24 charged, after accounting for the capital technology expenses involved in developing and maintaining the identification card system.

This \$333,600 represents the maximum initial impact of the bill. Any additional people who newly become homeless throughout the year could also obtain free non-driver identification cards, which will further increase the impact of the bill. In future years the maximum amount is likely to be the rolling number of newly homeless people each year multiplied by the \$24 fee. A non-driver identification is valid for four years from the date of issuance, the New Jersey Coalition to End Homelessness estimated approximately 1,500 people were chronically homeless, so assuming they all obtain renewals every four years, there would be an additional \$36,000 cost every fourth year as a result of those renewals.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Patrick Brennan
Senior Fiscal Analyst*

*Approved: Frank W. Haines III
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 2107

STATE OF NEW JERSEY 217th LEGISLATURE

DATED: NOVEMBER 1, 2016

SUMMARY

Synopsis: Exempts homeless from fee for non-driver identification cards.

Type of Impact: Possible Increased State Costs and Decreased State Revenue

Agencies Affected: New Jersey Motor Vehicle Commission (MVC)

Office of Legislative Services Estimate

Fiscal Impact	<u>Initial Cost</u>	<u>After Initial</u>
State Cost	\$0 to \$333,600	Indeterminate – See comments below
State Revenue	\$0 to (-\$333,600)	Indeterminate – See comments below

- The New Jersey Coalition to End Homelessness estimated the New Jersey homeless population at 13,900 in January 2014, with 1,499 of those individuals being chronically homeless. The homeless population is not fixed and many of those 13,900 will move out of homelessness, while many other people will temporarily move into homelessness. The uncertain nature of the flow of people into and out of homelessness makes the total number of people to be impacted by this bill indeterminate beyond the initial number that will be eligible.
- The Office of Legislative Services finds that it is not possible to determine the impact of this bill. However, if the MVC determines it will permit homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC, and if the entire 13,900 homeless population at the time of the bill's effective date obtained an original or renewal non-driver identification for free, there will be \$333,600 worth of non-driver identification cards issued without payment. Transactions for the identification cards that would have been purchased anyway, if not for the provisions of the bill, represent lost revenue for the MVC and transactions by persons who would not have obtained identification, if not for the provisions of this bill, represent increased cost for the MVC to issue the identification cards. Assuming the MVC faces a cost of \$24 per identification card issued; the initial impact to the MVC will be \$333,600 in combined increased costs and

decreased revenue. That cost may increase by an indeterminate amount each year based on the number of people that become homeless each year, which cannot be determined.

- Many in the homeless population may already have a driver's license or other form of State-issued identification. Those people would be unlikely to obtain a new non-driver identification card. The impact to the MVC will be reduced by the number of homeless people that do not need a new identification card.

BILL DESCRIPTION

Assembly Bill No. 2107 (1R) of 2016 gives the MVC the discretion to permit homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC. In order for the fee to be waived, a homeless person is required to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that it is not possible to determine the fiscal impact of this bill on the MVC due to insufficient information concerning the State's homeless population. In order to determine the impact of the bill, it is necessary to know the number of people that become homeless each year, the portion of that group that does not have a valid, State issued identification card at the time they become homeless, and the cost to the MVC to issue a non-driver identification card.

If the MVC determines it will permit homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC, it will lose revenue in an amount equal to \$24 multiplied by the number of homeless people each year that would have purchased a non-driver identification card at \$24 in the absence of this bill. The MVC will experience additional costs equal to the cost of issuing a non-driver identification card multiplied by the number of homeless people that would not pay \$24 for a non-driver identification card, but will obtain one for free under the bill's provisions, and the number that will not pay \$11 to replace a missing non-driver identification card, but will obtain a replacement for free under the provisions of the bill. The remaining homeless population that would not obtain a non-driver identification card regardless of cost will have no fiscal impact on the MVC. These are likely people who actively do not want State-issued identification or already possess a form of identification, such as a driver's license, and have no need for a new non-driver identification card. Without determining the number homeless people that fall into these categories, it is not possible to determine the impact of the bill.

The New Jersey Coalition to End Homelessness has measured the State homeless population. It found that there were 13,900 homeless people in New Jersey in January 2014. It is possible to develop a range of initial fiscal impacts using the January 2014 finding as an estimate of the State homeless population. Assuming all 13,900 homeless people obtained a free non-driver identification card, there will be an estimated \$333,600 worth of non-driver identification cards issued without payment. The extent to which this amount is divided between increased cost and decreased revenue depends on whether a homeless person would have obtained the non-driver identification card for \$24, in the absence of the bill. If they would have obtained an identification card for \$24, it represents lost revenue. If they would not have, it represents increased cost for the MVC to issue the identification card, assuming the MVC faces a cost of \$24 per identification card issued. Information is not available concerning the actual cost to the MVC of issuing a non-driver identification card. The cost may be close to the \$24 charged, after accounting for the capital technology expenses involved in developing and maintaining the identification card system.

This \$333,600 represents the maximum initial impact of the bill. Any additional persons who become homeless throughout each year and obtain free non-driver identification cards will further increase the impact of the bill. In future years, the maximum amount is likely to be the rolling number of new homeless people each year multiplied by the \$24 fee. A non-driver identification is valid for four years from the date of issuance. The New Jersey Coalition to End Homelessness estimated that approximately 1,500 people were chronically homeless. Assuming they all obtain renewals every four years, there would be an additional \$36,000 cost every fourth year as a result of those renewals.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Richard Diaconu
Senior Analyst*

*Approved: Frank W. Haines III
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2350

STATE OF NEW JERSEY
217th LEGISLATURE

INTRODUCED JUNE 9, 2016

Sponsored by:
Senator M. TERESA RUIZ
District 29 (Essex)

SYNOPSIS

Exempts homeless from fee for non-driver identification cards.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning non-driver identification cards and amending
2 P.L.1980, c.47.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. Section 6 of P.L.1980, c.47 (C.39:3-29.7) is amended to read
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9 6. a. The **【Division of Motor Vehicles】** chief administrator
10 shall charge fees as follows:

11 Identification Card, Original	\$18
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13 Identification Card, Renewal	\$18
14 Digitized picture	\$6, in addition
15	to the fees
16	required above

17 b. The chief administrator shall waive the fees established
18 under subsection a. of this section for a homeless person who
19 submits proof of temporary residence through a social worker or the
20 coordinator of an emergency shelter for the homeless where the
21 person is temporarily residing. For the purposes of this section,
22 “homeless person” means a person without a domicile who is unable
23 to secure permanent and stable housing as determined by a social
24 worker or the coordinator of an emergency shelter for the homeless
25 established pursuant to P.L.1985, c.48 (C.55:13C-1 et seq.).

26 (cf: P.L.2001, c.391, s.8)

27

28 2. This act shall take effect immediately.

29

30

31

STATEMENT

32

33 This bill allows homeless people to obtain, duplicate, or renew a
34 non-driver identification card without paying fees to the Motor
35 Vehicle Commission (MVC). For the fee to be waived, the bill
36 requires a homeless person to submit proof of temporary residence
37 through a social worker or the coordinator of an emergency shelter
38 for the homeless where the person is temporarily residing.

39 Currently, residents who are 14 years of age and older may apply
40 to the MVC for a non-driver identification card, for a fee of \$24.
41 The card is issued solely for the purpose of providing identification
42 and is not a license to drive.

EXPLANATION – Matter enclosed in bold-faced brackets **【thus】 in the above bill is not enacted and is intended to be omitted in the law.**

Matter underlined thus is new matter.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint]

SENATE, No. 2350

STATE OF NEW JERSEY

DATED: NOVEMBER 3, 2016

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2350 (1R).

This bill allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the Motor Vehicle Commission (MVC). For the fee to be waived, the bill requires a homeless person to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

Currently, residents who are 14 years of age and older may apply to the MVC for a non-driver identification card, for a fee of \$24. The card is issued solely for the purpose of providing identification and is not a license to drive.

The bill makes the waiver of fees permissive, rather than mandatory, subject to rules and regulations promulgated by the Chief Administrator of the Motor Vehicle Commission. The bill takes effect on the first day of the seventh month next following the date of enactment.

As reported, this bill is identical to Assembly Bill No. 2107 (1R) as also reported by the committee.

FISCAL IMPACT:

In the Legislative Fiscal Estimate for the identical bill, the Office of Legislative Services finds that it is not possible to determine the impact of this bill. However, if the MVC allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC, and if the entire estimated homeless population (population estimate of 13,900 by New Jersey Coalition to End Homelessness in January 2014) obtained an original or renewal non-driver identification without paying fees, there will be \$333,600 worth of non-driver identification cards issued without payment of fees. Transactions for the identification cards that would have been purchased anyway, if not for the provisions of the bill, represent lost revenue for the MVC and identification cards obtained by persons who would not have obtained cards, if not for the provisions of this bill, represent increased cost for the MVC to issue the identification cards.

SENATE HEALTH, HUMAN SERVICES AND SENIOR
CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 2350

with committee amendments

STATE OF NEW JERSEY

DATED: SEPTEMBER 8, 2016

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Senate Bill No. 2350.

As amended by the committee, this bill allows homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the Motor Vehicle Commission (MVC). For the fee to be waived, the bill requires a homeless person to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

Currently, residents who are 14 years of age and older may apply to the MVC for a non-driver identification card, for a fee of \$24. The card is issued solely for the purpose of providing identification and is not a license to drive.

The committee amended the bill to make the waiver of fees permissive, rather than mandatory, subject to rules and regulations promulgated by the Chief Administrator of the Motor Vehicle Commission. The amendments also delay the effective date to the first day of the seventh month next following the date of enactment.

As reported, this bill is identical to Assembly Bill No. 2107 (SCA) (Mukherji/Holley/Gusciora), which the committee also reported favorably on this date.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2350

STATE OF NEW JERSEY 217th LEGISLATURE

DATED: OCTOBER 26, 2016

SUMMARY

Synopsis: Exempts homeless from fee for non-driver identification cards.

Type of Impact: Possible Increased State Costs and Decreased State Revenue

Agencies Affected: New Jersey Motor Vehicle Commission (MVC)

Office of Legislative Services Estimate

Fiscal Impact	<u>Initial Cost</u>	<u>After Initial</u>
State Cost	\$0 to \$333,600	Indeterminate – See comments below.
State Revenue	\$0 to (-\$333,600)	Indeterminate – See comments below.

- The New Jersey Coalition to End Homelessness estimated the New Jersey homeless population at 13,900 in January 2014, with 1,499 of those individuals being chronically homeless. The homeless population is not fixed and many of those 13,900 will move out of homelessness, while many other people will temporarily move into homelessness. The uncertain nature of the flow of people into and out of homelessness makes the total number of people to be impacted by this bill indeterminate beyond the initial number that will be eligible.
- The Office of Legislative Services finds that it is not possible to determine the impact of this bill. However, if the MVC determines it will permit homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC, and if the entire 13,900 homeless population at the time of the bill's effective date obtained an original or renewal non-driver identification for free, there will be \$333,600 worth of non-driver identification cards issued without payment. Transactions for the identification cards that would have been purchased anyway, if not for the provisions of the bill, represent lost revenue for the MVC and transactions by persons who would not have obtained identification, if not for the provisions of this bill, represent increased cost for the MVC to issue the identification cards. Assuming the MVC faces a cost of \$24 per identification card issued; the initial impact to the MVC will be \$333,600 in combined increased costs and

decreased revenue. That cost may increase by an indeterminate amount each year based on the number of people that become homeless each year, which cannot be determined.

- Many in the homeless population may already have a driver's license or other form of State-issued identification. Those people would be unlikely to obtain a new non-driver identification card. The impact to the MVC will be reduced by the number of homeless people that do not need a new identification card.

BILL DESCRIPTION

Senate Bill No. 2350 (1R) of 2016 gives the MVC the discretion to permit homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC. In order for the fee to be waived, a homeless person is required to submit proof of temporary residence through a social worker or the coordinator of an emergency shelter for the homeless where the person is temporarily residing.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that it is not possible to determine the fiscal impact of this bill on the MVC due to insufficient information concerning the State's homeless population. In order to determine the impact of the bill, it is necessary to know the number of people that become homeless each year, the portion of that group that does not have a valid, State issued identification card at the time they become homeless, and the cost to the MVC to issue a non-driver identification card.

If the MVC determines it will permit homeless people to obtain, duplicate, or renew a non-driver identification card without paying fees to the MVC, it will lose revenue in an amount equal to \$24 multiplied by the number of homeless people each year that would have purchased a non-driver identification card at \$24 in the absence of this bill. The MVC will experience additional costs equal to the cost of issuing a non-driver identification card multiplied by the number of homeless people that would not pay \$24 for a non-driver identification card, but will obtain one for free under the bill's provisions, and the number that will not pay \$11 to replace a missing non-driver identification card, but will obtain a replacement for free under the provisions of the bill. The remaining homeless population that would not obtain a non-driver identification card regardless of cost will have no fiscal impact on the MVC. These are likely people who actively do not want State-issued identification or already possess a form of identification, such as a driver's license, and have no need for a new non-driver identification card. Without determining the number homeless people that fall into these categories, it is not possible to determine the impact of the bill.

The New Jersey Coalition to End Homelessness has measured the State homeless population. It found that there were 13,900 homeless people in New Jersey in January 2014. It is possible to

develop a range of initial fiscal impacts using the January 2014 finding as an estimate of the State homeless population. Assuming all 13,900 homeless people obtained a free non-driver identification card, there will be an estimated \$333,600 worth of non-driver identification cards issued without payment. The extent to which this amount is divided between increased cost and decreased revenue depends on whether a homeless person would have obtained the non-driver identification card for \$24, in the absence of the bill. If they would have obtained an identification card for \$24, it represents lost revenue. If they would not have, it represents increased cost for the MVC to issue the identification card, assuming the MVC faces a cost of \$24 per identification card issued. Information is not available concerning the actual cost to the MVC of issuing a non-driver identification card. The cost may be close to the \$24 charged, after accounting for the capital technology expenses involved in developing and maintaining the identification card system.

This \$333,600 represents the maximum initial impact of the bill. Any additional persons who become homeless throughout each year and obtain free non-driver identification cards will further increase the impact of the bill. In future years, the maximum amount is likely to be the rolling number of new homeless people each year multiplied by the \$24 fee. A non-driver identification is valid for four years from the date of issuance. The New Jersey Coalition to End Homelessness estimated that approximately 1,500 people were chronically homeless. Assuming they all obtain renewals every four years, there would be an additional \$36,000 cost every fourth year as a result of those renewals.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Richard Diaconu
Senior Analyst*

*Approved: Frank W. Haines III
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Chris Christie Signs Legislation Enhancing Protections For Domestic Violence Survivors

Monday, January 9, 2017 Tags: [Bill Action](#)



Trenton, NJ - Governor Chris Christie today signed legislation to enhance protections for survivors of domestic violence.

This new law will deter domestic violence, partly by increasing criminal penalties for offences including maximums for repeat offenders, as urged in Governor Christie's conditional vetoes of earlier versions of this legislation.

"This new law will help prevent domestic violence in New Jersey by enhancing criminal penalties and ensuring immediate compliance with stronger protective orders," Governor Christie said. "Survivors of domestic violence will be safer than ever before. I am proud we came together to enact this model legislation that is much more than just symbolic and is real reform that fulfills our primary responsibility of improving public safety in New Jersey."

This new law reinforces existing laws by creating a more in-depth process to ensure domestic violence offenders' firearms, identification cards and permits are confiscated as required while they are subject to restraining orders. It forces offenders to immediately upon sentencing – rather than after several days – arrange for the surrender of their firearms, identification cards and permits to a law enforcement officer. It also requires an order for a temporary or final restraining order to include notice to the defendant of the penalties for a violation of any provision of the order, including but not limited to the penalties for contempt of court and unlawful possession of a firearm or other weapon.

In addition to signing S-2483/A-4126 (Weinberg, Beck/Mosquera, Greenwald, Downey, Houghtaling, Munoz, Sumter, Benson, Lampitt, Wimberly) into law, the Governor also took action today on the following legislation:

BILL SIGNINGS:

S-909/A-2688 (Rice/Spencer, Pintor Marin) - Exempts person who remediates property in environmental opportunity zone from remediation funding source requirement

S-976/A-2332 (Gordon, Beck/Benson, Downey, Eustace) - Requires Public Health Council to promulgate rules and regulations for use of quality control programs in bio-analytical and clinical laboratories

S-981/A-2375 (Smith, Bateman, Greenstein/McKeon, Gusciora, Spencer) - Revises "Electronic Waste Management Act"

S-1489/A-1465 (Cruz-Perez, Cunningham/Lampitt, Mosquera, Wimberly, Downey, McKnight) - Ensures equal rights and opportunities for pregnant students in institutions of higher education

S-2098/A-3549 (Sacco, Pennacchio/Johnson, Zwicker, Wisniewski, Benson) - Exempts hydrogen fuel cell-powered vehicles from certain labeling requirements

S-2463/A-3892 (Vitale, Rice, Allen/Vainieri Huttel, Lampitt, Mukherji) - Changes the time when child placement review hearings are initiated from 45 days to 60 days

S-2526/A-4105 (Diegnan, Thompson/Dancer, DeCroce, Clifton, Pinkin, Mukherji) - Designates portion of Interstate Highway Route 195 in Upper Freehold Township as "State Trooper Anthony A. Raspa Memorial Highway"

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More Information

- [SENATE BILL NO. 790](#)
- [ASSEMBLY BILL NO. 312](#)

S-2601/A-4207 (Pou, Beck/Vainieri Huttie, Holley, Downey, Mukherji, Muoio, Jasey) - Modifies scope of "Sexual Assault Survivor Protection Act of 2015" and enforcement of protective orders under that act

S-2708/A-4064 (Codey/Jasey, McKeon, Mukherji) - Authorizes State Treasurer to convey surplus real property known as Millburn Regional Day School in Millburn Township, Essex County, to Millburn Township Board of Education or to Millburn Township for \$3,550,000

SJR-29/AJR-58 (Weinberg/Vainieri Huttie, Jasey, Jones, McKnight, Phoebus, Wimberly) - Designates one night in November of each year as a "Night of Conversation" about drug and alcohol addiction

A-793/S-316 (Andrzejczak, Land, Taliaferro/Van Drew, Connors) - Requires Dept. of Agriculture and DEP to work with US Army Corps of Engineers to establish joint permit application process for aquaculture projects

A-794/S-317 (Andrzejczak, Land, Taliaferro, Van Drew, Connors) - Requires Dept. of Agriculture and DEP to adopt coordinated permit application and review program for aquaculture projects

A-1424/S-1050 (Johnson, Wimberly, Sumter/Weinberg, Stack) - Authorizes Victims of Crime Compensation Office to make payment for relocation expenses of certain witnesses of crimes

A-2106/S-2351 (Mukherji, Chaparro, Holley, Jimenez, Pintor Marin, Sumter, Wimberly/Ruiz, Madden) - Permits homeless to receive certified copy of birth certificate without fee

A-2107/S-2350 (Mukherji, Holley, Gusciora, Pintor Marin, Wimberly/Ruiz, Madden) - Exempts homeless from fee for non-driver identification cards

A-2158/S-2241 (Coughlin, Wolfe, Holley, McKnight/Diegnan) - Authorizes use of emergency reserve fund or proceeds from bonds issued by EDA to finance school security improvements

A-2763/S-1933 (Mazzeo, Mosquera, Mukherji, Andrzejczak, Land, Houghtaling/Sweeney, Stack) - Enters NJ in Interstate Wildlife Violator Compact

A-3534/S-2086 (A.M. Bucco, Singleton, Webber, Benson, Moriarty/A.R. Bucco, Van Drew) - Permits authorities and local units operating water supply or sewerage facilities to waive, reduce, or defer sewerage and water service fees for deployed military personnel

BILLS VETOED:

S-790/A-3256 (Sarlo, O'Toole/Lagana, Benson, Sumter) – CONDITIONAL - Requires Police Training Commission to develop accelerated training course for certain county corrections officers

A-312/S-2557 (Singleton, Lampitt, Quijano, Pintor Marin, Wimberly, Downey/Cruz-Perez, Stack) – CONDITIONAL - Requires Division of Local Government Services to include certain property tax information on division's web page

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