13:1E-99.105a to 13:1E-99.105e

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2016 **CHAPTER:** 87

NJSA: 13:1E-99.105a to 13:1E-99.105e (Revises "Electronic Waste Management Act.")

BILL NO: S981 (Substituted for A2375)

SPONSOR(S) Bob Smith and others

DATE INTRODUCED: February 4, 2016

COMMITTEE: ASSEMBLY: Appropriations

SENATE: Environment & Energy

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: November 21, 2016

SENATE: March 14, 2016

DATE OF APPROVAL: January 9, 2017

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced version of bill enacted)

S981

SPONSOR'S STATEMENT: (Begins on page 21 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A2375

SPONSOR'S STATEMENT: (Begins on page 21 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Appropriations

Environ. & Solid Waste

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Govern Publications at the State Library (609) 278-2640 ext.103 or mailtoned mails.	
REPORTS:	No
HEARINGS:	Yes

Committee meeting of Senate Environment and Energy Committee: the Committee will hear testimony from invited guests and the public on electronic waste recycling; also, a draft bill allocating funding for open space, farmland, and historic preservation will be distributed and committee members will have a policy discussion on that issue; the following bill will be considered: Senate bill 2424 [February 9, 2015, Trenton, New Jersey] / meeting recorded and transcribed by the Office of Legislative Services, Public Information Office, Hearing Unit. 974.90 N284, 2015

Committee meeting of Senate Environment and Energy Committee: the committee will hear testimony from the public on potential revisions to the Electronic Waste Management Act; Senate bill no. 2973, revises electronic waste recycling laws [July 20, 2015, Trenton, New Jersey] / meeting recorded and transcribed by the Office of Legislative Services, Public Information Office, Hearing Unit. 974.90 P777, 2015b

No

NEWSPAPER ARTICLES:

RWH/JA

P.L.2016, CHAPTER 87, approved January 9, 2017 Senate, No. 981

1 **AN ACT** concerning electronic waste recycling, amending and supplementing P.L.2007, c.347, and repealing various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 1 of P.L.2007, c.347 (C.13:1E-99.94) is amended to 9 read as follows:
- 1. [Sections 1 through 21 of] P.L.2007, c.347 (C.13:1E-99.94 et seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)] shall be known and may be cited as the "Electronic Waste Management Act."
- 14 (cf: P.L.2008, c.130, s.21)

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- 2. Section 2 of P.L.2007, c.347 (C.13:1E-99.95) is amended to read as follows:
- 2. As used in **[**sections 1 through 21 of **]** P.L.2007, c.347 (C.13:1E-99.94 et seq.) **[**and section 3 of P.L.2008, c.130 (C.13:1E-99.96a) **]** :

"Authorized recycler" means a person who: (1) engages in the manual or mechanical separation of covered electronic devices to recover components and commodities contained therein for the purpose of re-use or recycling; or (2) changes the physical or chemical composition of a covered electronic device by deconstructing, size reduction, crushing, cutting, sawing, compacting, shredding, or refining for the purpose of segregating components, and for the purpose of recovering or recycling those components to an end user.

"Brand" means symbols, words, or marks that identify a covered electronic device, rather than any of its components.

"Business concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization. "Business concern" shall not include a small business enterprise.

"Cathode ray tube" means a vacuum tube or picture tube used to convert an electronic signal into a visual image , and includes any

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

cathode ray tube that is broken, damaged, or separated from its host
 television or other device.

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"Computer" means an electronic, magnetic, optical, electrochemical, or other high-speed data processing device performing logical, arithmetic, or storage function, and may include both a computer central processing unit and a monitor, but the term shall not include an automated typewriter or typesetter, a portable handheld calculator, a portable digital assistant, or other similar device.

"Consumer" means a person , State entity, school district, or local government unit who purchases a covered electronic device in a transaction that is a retail sale. "Consumer" shall not include any business concern purchasing covered electronic devices.

"Covered electronic device" means a desktop or personal computer, computer monitor, portable computer, desktop printer, desktop fax machine, or television sold to a consumer. A "covered electronic device" shall not include any of the following: (1) an electronic device that is a part of a motor vehicle or any component part of a motor vehicle assembled by, or for, a vehicle manufacturer or franchised dealer, including replacement parts for use in a motor vehicle; (2) an electronic device that is functionally or physically a part of a larger piece of equipment designed and intended for use in an industrial, commercial, or medical setting, including diagnostic, monitoring, or control equipment; (3) an electronic device that is contained within a clothes washer, clothes dryer, refrigerator, refrigerator and freezer, microwave oven, conventional oven or range, dishwasher, room air conditioner, dehumidifier, or air purifier; or (4) [a telephone of any type unless it contains a video display area greater than four inches measured diagonally any handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to 47 C.F.R. s.20.3.

"Department" means the Department of Environmental Protection.

"Group plan administrator" means any person who enters into a contract with two or more manufacturers to collect, transport, and recycle the total of those manufacturers' market share in weight obligations pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.).

"Local government unit" means any county or municipality, or any agency, instrumentality, authority or corporation of any county or municipality, including, but not limited to, sewerage, utilities and improvement authorities, or any other political subdivision of the State.

"Manufacturer" means any person: (1) who manufactures or manufactured covered electronic devices under a brand that it owns or owned or is or was licensed to use, other than a license to manufacture covered electronic devices for delivery exclusively to or at the order of the licensor; (2) who sells or sold covered

electronic devices manufactured by others under a brand that the seller owns or owned or is or was licensed to use, other than a license to manufacture covered electronic devices for delivery exclusively to or at the order of the licensor; (3) who manufactures or manufactured covered electronic devices without affixing a brand; (4) who manufactures or manufactured covered electronic devices to which the person affixes or affixed a brand that the person neither owns or owned nor is or was licensed to use; (5) for whose account covered electronic devices manufactured outside the United States are or were imported into the United States, provided however, if, at the time such covered electronic devices are or were imported into the United States, another person has registered as the manufacturer of the brand of the covered electronic devices pursuant to subsection b. of section 9 of P.L.2007, c.347 (C.13:1E-99.102), then paragraph (5) of this definition shall not apply; or (6) a person who assumes the obligations and responsibilities for any manufacturer pursuant to paragraphs (1) through (5) of this definition.

"Market share" means a [television] manufacturer's national sales of [televisions] covered electronic devices expressed as a percentage of the total [weight] sales of all [television] manufacturers' national sales of covered electronic devices, based on the best available public data.

 "Market share in weight" means the total weight of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle based on the manufacturer's market share, as provided pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Monitor" means a separate video display component of a computer, whether sold separately or together with a computer central processing unit and computer box, and includes a cathode ray tube, liquid crystal display, gas plasma, digital light processing, or other image projection technology, greater than four inches measured diagonally, and its case, interior wires and circuitry, cable to the central processing unit, and power cord.

"Obligation" means [: (1)] the [return] market share in weight, identified for an individual manufacturer, as [determined by the department] provided pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105) [; or (2) the market share, identified for an individual television manufacturer, as determined by the department pursuant to subsection c. of section 3 of P.L.2007, c.347 (C.13:1E-99.96)].

"Orphan device" means a covered electronic device for which no manufacturer can be identified, or for which the original manufacturer no longer exists.

"Person" means an individual, trust firm, joint stock company, business concern, and corporation, including, but not limited to, a

government department, partnership, limited liability company, or association.

"Portable computer" means a computer and video display greater than four inches in size that can be carried as one unit by an individual, including a laptop computer.

"Program year" means a full calendar year beginning on or after January 1, 2011.

"Purchase" means the taking, by sale, of title in exchange for consideration.

"Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products. "Recycling" shall not include energy recovery or energy generation by means of incinerating electronic waste whether apart or in combination with other wastes.

"Registrant" means a manufacturer of covered electronic devices that is in full compliance with the requirements of [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.).

"Retail sales" means the sale of covered electronic devices through sales outlets, via the Internet, mail order, or other means, whether or not the retailer has a physical presence in this State.

"Retailer" means a person who owns or operates a business that sells new covered electronic devices in this State by any means to a consumer.

["Return share" means the proportion of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle, as determined by the department pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Return share in weight" means the total weight of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle, as determined by the department pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Sale" or "sell" means any transfer for consideration of title, including, but not limited to, transactions conducted through sales outlets, catalogs, or the Internet, or any other, similar electronic means, and excluding leases.

"Small business enterprise" means any business which has its principal place of business in this State, is independently owned and operated, and employs the equivalent of fewer than 50 full-time employees.

"Statewide standard program" means the program to collect, transport, and recycle covered electronic devices established by the State pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill).

"Television" means a stand-alone display system containing a cathode ray tube or any other type of display primarily intended to receive video programming via broadcast, having a viewable area greater than four inches measured diagonally, able to adhere to standard consumer video formats and having the capability of selecting different broadcast channels and support sound capability.

"Video display" means an output surface having a viewable area greater than four inches when measured diagonally that displays moving graphical images or a visual representation of image sequences or pictures, showing a number of quickly changing images on a screen in fast succession to create the illusion of motion, including, if applicable, a device that is an integral part of the display and cannot be easily removed from the display by the consumer that produces the moving image on the screen. A "video display" typically uses a cathode ray tube, liquid crystal display, gas plasma, digital light processing, or other image projection technology.

16 (cf: P.L.2012, c.79, s.11)

- 3. Section 9 of P.L.2007, c.347 (C.13:1E-99.102) is amended to read as follows:
- 9. a. (1) (a) By January 30, [2012] 2016, and by each January 30 thereafter, the department shall [:
- (a) have completed an auditable, statistically valid sampling of covered electronic devices collected from consumers in this State during the previous program year. The sampling information collected shall consist of a list of brands of covered electronic devices and the weight of covered electronic devices that are identified for each brand. The department's sampling shall be conducted in accordance with a procedure established by the department and may be conducted by a third-party organization including an authorized recycler, to be determined by the department. The department may, at its discretion, be present at the sampling and may audit the methodology and the results of the third-party organization. The costs associated with the sampling shall be recovered from the fees paid by manufacturers to the department determine the market share for each manufacturer of covered electronic devices [; and].
- (b) <u>By April 1, 2016, and by each April 1 thereafter, the department shall</u> determine the total weight of covered electronic devices, including orphan devices, collected from consumers in this State during the previous program year.
- (2) [If a manufacturer or group of manufacturers conducts its own sampling of covered electronic devices, the manufacturer or group of manufacturers shall submit a report to the department annually by March 1, beginning the year after the program is initiated. The report shall include:
- (a) the results of an auditable, statistically valid sampling of covered electronic devices collected from consumers in this State by the manufacturer or group of manufacturers during the previous

program year. The sampling information reported shall consist of a list of brands of covered electronic devices and the weight of covered electronic devices that are identified for each brand; and

- (b) the total weight of covered electronic devices, including orphan devices, collected from consumers in this State by the manufacturer or group of manufacturers during the previous program year and documentation verifying collection and recycling of such devices.

 (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- b. By February 1, 2010, and each January 1 thereafter, each manufacturer of covered electronic devices offered for sale for delivery in this State shall register with the department and pay a registration fee of \$5,000. Any manufacturer to whom the department provides notification of a **[**return share and return share in weight **]** market share pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105) and who has not previously filed a registration shall file a registration with the department within 30 days of receiving such notification from the department. Each manufacturer's registration and renewal shall include a list of all of the manufacturer's brands of covered electronic devices.

[The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.]

c. If **[**less than 100 covered electronic devices are sold by a manufacturer **]** a manufacturer's market share is .01 percent or less in the previous program year, the department shall not require a manufacturer to pay the registration fee or registration renewal fee, as appropriate, or otherwise comply with the requirements of section 10 of P.L.2007, c.347 (C.13:1E-99.103) in the subsequent year, pursuant to subsection b. of this section.

31 (cf: P.L.2012, c.79, s.4)

- 33 4. Section 10 of P.L.2007, c.347 (C.13:1E-99.103) is amended 34 to read as follows:
- 10. a. [By June 1, 2010, each] Each manufacturer to whom the department provides [, by April 2, 2010, a return] a market share [in weight] that is greater than [zero] .01 percent of the total shall submit a plan to the department to collect, transport, and recycle covered electronic devices. If the department establishes a Statewide standard program pursuant to section 6 of P.L., c. (C.) (pending before the Legislature as this bill), each manufacturer or group of manufacturers to whom the department provides a market share that is greater than 10 percent of the total may (1) submit a plan to the department to collect, transport, and recycle covered electronic devices, or (2) participate in the Statewide standard program; and each manufacturer to whom the department provides a market share that is 10 percent or less shall fulfill its market share

- in weight obligation by participating in the Statewide standard
 program.
- b. Each manufacturer to whom the department provides [, by February 15, 2012 or] by February 15 of any year [thereafter], a [return share in weight] market share that is greater than [zero] .01 percent of the total shall, by [March] April 15 of that year, comply with the requirements of subsection a. of this section.
 - c. An individual manufacturer submitting a plan pursuant to subsection a. of this section shall collect, transport, and recycle its **[return]** market share in weight.

- d. A group of manufacturers jointly submitting a plan pursuant to subsection a. of this section shall collect, transport, and recycle the sum of the obligations of each participating manufacturer.
- e. Every plan shall **[**be filed with a manufacturer's annual registration, and shall **]** include:
- (1) Methods that will be used to collect the covered electronic devices including proposed collection services;
- (2) The processes and methods that will be used to recycle recovered covered electronic devices including a description of the recycling processes that will be used, including the name and location of all authorized recyclers to be directly utilized by the plan;
- (3) The processes and methods that will be used to recycle recovered covered electronic devices which originated from transactions between business concerns;
- (4) The methods that will be used to provide convenient collection of covered electronic devices, especially used televisions, for residents in densely populated areas of the State;
- (5) Means that will be utilized to publicize the collection services, including specification of a website or toll-free telephone number that provides information about the manufacturer's program in sufficient detail to allow consumers to learn how to return their covered electronic devices for recycling; and
- **[**(5)**]** (6) The intention of the registrant to fulfill its obligation through operation of its own plan, either individually, by contract with for-profit or not-for-profit entities, a group plan administrator, or local government units, or with other manufacturers.

The department shall hold confidential any information obtained pursuant to this subsection when shown by a manufacturer that the information, if made public, would divulge competitive business information, methods or processes entitled to protection as trade secrets of the manufacturer.

Recovered covered electronic devices shall not be sent to prisons for recycling either directly or through intermediaries and nothing in this section shall be construed to allow for the recycling of covered electronic devices by prisoners. Any person committed to a jail, prison, or other institution for the detention of persons charged with or convicted of an offense shall be disqualified from engaging

in the manual or mechanical separation of covered electronic devices to recover components and commodities contained therein for the purpose of re-use or recycling.

By January 1, 2011, each manufacturer or group of manufacturers required to submit a plan, pursuant to subsection a. of this section, shall commence its covered electronic device recycling program to implement and finance the collection, transportation, and recycling of covered electronic devices [other than televisions]. The covered electronic device recycling program shall accept all types and all brands of used covered electronic devices, including orphan devices.

- f. Each manufacturer's plan or plan jointly submitted by a group of manufacturers through a group plan administrator shall be reviewed to determine its compliance with subsection e. of this section and approved by the department. The department may reject the plan, in whole or in part, and may impose additional requirements as a condition of approval.
- g. If a manufacturer fails to comply with all the conditions and terms of an approved plan, the manufacturer shall be prohibited from selling or offering for sale in this State a covered electronic device.
- h. Manufacturers that collect, transport, and recycle covered electronic devices in excess of their obligation may sell credits to another registrant or apply that excess to the following year's recycling obligation; provided that no more than 25 percent of a manufacturer's obligation for any program year may be met with credits generated in a prior program year. No manufacturer or group of manufacturers, as the case may be, may cease implementing its plan required pursuant to subsection e. of this section and approved by the department, during any program year by using credits.
 - i. (Deleted by amendment, P.L.2008, c.130)
- j. (Deleted by amendment, P.L.2008, c.130)
- k. Nothing in **[**this act**]** P.L.2007, c.347 (C.13:1E-99.94 et seq.) is intended to exempt any person from liability the person would otherwise have under applicable law.
 - 1. **[**The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.] (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
 - m. The department may allow a group plan administrator to fulfill a manufacturer's responsibilities on its behalf under this section, including registration, payment of registration fees, and submission of plans. If a group plan administrator collects, transports, and recycles covered electronic devices in excess of the total combined market share in weight obligation for the manufacturers under contract with that group plan administrator, the group plan administrator may sell credits, or apply credits to the

- 1 <u>following year's obligation, as provided in subsection h. of this</u>
- 2 <u>section</u>. The provisions of this subsection shall not relieve any
- 3 manufacturer of its obligations under P.L.2007, c.347 (C.13:1E-
- 4 <u>99.94 et seq.). If a group plan administrator fails to fulfill a</u>
- 5 manufacturer's responsibilities on its behalf, the department may
- 6 <u>take enforcement action against the manufacturer.</u>
 - n. A registered manufacturer shall inform the department, in writing, as soon as it becomes aware that it will cease selling covered electronic devices in the State.

10 (cf: P.L.2012, c.79, s.5)

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- 5. Section 12 of P.L.2007, c.347 (C.13:1E-99.105) is amended to read as follows:
- market share for each program year for each manufacturer [by dividing the weight of covered electronic devices identified for each manufacturer by the total weight of covered electronic devices identified for all manufacturers. For the first program year, the return share of covered electronic devices identified for each manufacturer shall be based on the best available public return share data from the United States, including data from other states, for covered electronic devices from consumers. For the second and each subsequent program year, the return share of covered electronic devices identified for each manufacturer shall be based on the most recent samplings of covered electronic devices conducted in this State pursuant to subsection a. of section 9 of P.L.2007, c.347 (C.13:1E-99.102) based upon publicly available data.
- 29 (2) The department shall determine the [return share in weight] 30 estimated market share in weight obligation for each program year 31 for each manufacturer for whom a [return share] market share is 32 determined pursuant to paragraph (1) of this subsection by 33 multiplying the [return share] market share for each such 34 manufacturer by the total weight in pounds of covered electronic 35 devices, including orphan devices, collected from consumers the previous program year and considering the amount expected to be 36 37 collected in the next program year to be determined by the 38 department based upon actual collection amounts of covered 39 electronic devices in the preceding program year. [For the first 40 program year, the total weight in pounds of covered electronic 41 devices shall be based on the best available public weight data from 42 the United States, including data from other states, for covered 43 electronic devices from consumers. For the second and each 44 subsequent program year, the total weight in pounds of covered 45 electronic devices shall be based on the total weight of covered 46 electronic devices, including orphan devices, determined by the 47 department pursuant to subsection a. of section 9 of P.L.2007, 48 c.347 (C.13:1E-99.102).

- 1 (3) [By April 2, 2011, the] The department shall provide each 2 manufacturer for whom a [return] market share is determined pursuant to paragraph (1) of this subsection with its [return] market 3 4 share and [its return] an estimate of its market share in weight [for 5 the first program year. Annually thereafter, by February 15 [, 6 beginning in 2013, the department shall provide each manufacturer 7 for whom a return share is determined pursuant to paragraph (1) of 8 this subsection with its return share and its return share in weight 9 for the second and subsequent program years **]** annually for the next 10 program year. A manufacturer shall be responsible for its market 11 share in weight for the program year. The department may adjust 12 each manufacturer's market share in weight obligation based upon 13 the total weight in pounds actually collected in any program year 14 and each manufacturer shall be responsible for its proportionate share so that the manufacturer's obligation shall be its market share 15 16 in weight based upon the actual weight of covered electronic 17 devices collected in the prior program year.
 - b. (Deleted by amendment, P.L.2008, c.130)

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- (1) The department shall ensure that [at least one] sufficient numbers and locations of electronics collection [opportunity is] opportunities are available in each county throughout the State and in such a manner as to be convenient, to the maximum extent practicable and feasible, to all consumers in the county as determined by the department.
- (2) The department shall ensure that collection sites do not place unreasonable limits on the number of covered electronic devices permitted for drop-off by consumers.
- d. (1) Beginning on January 1, 2011, the department shall maintain a list of registrants and the brands reported in each manufacturer's registration, and post the list on the department's Internet website that is updated at least once a month.
- 32 (2) The department shall organize and coordinate public 33 education and outreach.
- 34 The department shall prepare a plan every three years that: (1) establishes per-capita collection and recycling goals; and (2) identifies any necessary State actions to expand collection 36 37 opportunities to achieve the per-capita collection and recycling goals. The plan shall be posted on the department's Internet website and submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-40 19.1), to the Legislature. (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- 42 The department shall prepare an annual report, which shall 43 be posted on the department's Internet website and submitted, 44 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the 45 Legislature.
- 46 The annual report shall include the following:

- (1) The total weight of covered electronic devices collected in the State the previous calendar year;
 - (2) **[**Progress toward achieving the overall annual total recovery and recycling goals described in the plan prepared pursuant to subsection e. of this section;
 - (3) A complete listing of all collection sites <u>for covered</u> <u>electronic devices</u> operating in the State in the prior calendar year, the parties that operated them, and the amount of material by weight collected at each site; <u>and</u>
- **[**(4) An evaluation of the effectiveness of the education and outreach program; and
 - (5) An evaluation of the existing collection and processing infrastructure (3) A complete listing of all authorized recyclers recycling covered electronic devices and the amount of material by weight recycled annually.
 - g. (Deleted by amendment, P.L.2012, c.79).
 - h. **[**The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)

21 (cf: P.L.2012, c.79, s.6)

- 6. (New section) a. The department may establish a Statewide standard program for the collection, transportation, and recycling of covered electronic devices from consumers. The department may enter into contracts for the services required for the proper collection, transportation, and recycling of covered electronic devices. At a minimum, the Statewide standard program shall:
- (1) designate collection locations throughout the State such that at least 90 percent of consumers are located within no more than 15 miles of a collection location;
- (2) provide that all designated collection locations accept all covered electronic devices free of charge; and
- (3) require that all designated collection locations, transporters, and authorized recyclers comply with State standards for the management of Class D universal waste as provided in N.J.A.C.7:26A-7.1 et seq. or any subsequently adopted standards for the management of covered electronic devices.
- b. A manufacturer may meet its market share in weight obligation by participating in the Statewide standard program established pursuant to this section.
- c. A manufacturer that participates in the Statewide standard program pursuant to this section shall pay a per pound rate established by the department for the collection, transportation, recycling, public education, and administrative costs of the program based upon the manufacturer's market share in weight obligation. In the first year of operation of the Statewide standard program, the department may bill each participating manufacturer by January 30,

and each manufacturer participating in the program shall pay 25 percent of their market share in weight obligation based upon the per pound rate established. Subsequently, the department may bill each participating manufacturer on a quarterly basis at the end of each quarter of operation of the program, based upon the costs incurred during that quarter.

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- d. The department, or the administrator for the Statewide standard program designated by the department, shall reimburse a local government unit that collects or transports covered electronic devices and that is not otherwise identified as a collection location in the Statewide standard program, at the per pound rate established by the program for those services, for the costs incurred in the collection and transportation of covered electronic devices to a collection location designated under the Statewide standard program under the following conditions:
- (1) the local government unit stores and transports the covered electronic devices in a manner consistent with State standard program requirements; and
- (2) the local government unit complies with recordkeeping and invoicing requirements established by the department.

22 7. Section 17 of P.L.2007, c.347 (C.13:1E-99.110) is amended 23 to read as follows:

17. a. (Deleted by amendment, P.L.2012, c.79)

- b. (Deleted by amendment, P.L.2012, c.79)
- c. (Deleted by amendment, P.L.2012, c.79)
- d. The "Electronic Waste Management Act," P.L.2007, c.347 (C.13:1E-99.94 et seq.), and any rule or regulation adopted pursuant thereto, shall be enforced by the department and may be enforced by every certified local health agency, as the case may be. Whenever the commissioner finds that a person has violated any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or
- provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule o regulation adopted pursuant thereto, the commissioner may:
- 34 (1) issue an order, in accordance with subsection e. of this section, requiring the person found to be in violation to comply;
 - (2) bring a civil action in accordance with subsection f. of this section;
 - (3) levy a civil administrative penalty in accordance with subsection g. of this section; or
 - (4) bring an action for a civil penalty in accordance with subsection h. of this section.
- e. Whenever, on the basis of available information, the commissioner finds that a person has violated any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted thereto, the commissioner may issue an administrative enforcement order: (1) specifying the provision or provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or the rule or regulation, of which the person is in violation; (2) citing the action which

- constituted the violation; (3) requiring compliance with the provision or provisions violated; and (4) providing notice to the person of the right to a hearing on the matters contained in the administrative enforcement order. The ordered party shall have 35 days from receipt of the order within which to deliver to the commissioner a written request for a hearing. An order shall be effective upon receipt and any person to whom such order is directed shall comply with the order immediately. A request for hearing shall not automatically stay the effect of the order.
 - f. The commissioner is authorized to, and a certified local health agency may, institute a civil action in Superior Court for appropriate relief from any violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted thereof. Such relief may include, singly or in combination:
 - (1) a temporary or permanent injunction;

- (2) recovery of reasonable costs of any investigation or inspection which led to the discovery of the violation, and for the reasonable costs of preparing and bringing a civil action commenced under this subsection;
- (3) recovery of reasonable costs incurred by the State in removing, correcting, or terminating the adverse effects resulting from any violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, for which a civil action has been commenced and brought under this subsection;
- (4) recovery of compensatory damages caused by a violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted, for which a civil action has been commenced and brought under this subsection. Assessments under this subsection shall be paid to the State Treasurer, or to the certified local health agency, as the case may be, except that compensatory damages may be paid by specific order of the court to any persons who have been aggrieved by the violation. If a proceeding is instituted by a certified local health agency, notice thereof shall be served upon the commissioner in the same manner as if the commissioner were a named party to the action or proceeding. The department may intervene as a matter of right in any proceeding brought by a certified local health agency.
- g. (1) Except as authorized otherwise in paragraph (2) of this subsection, the commissioner is authorized to assess a civil administrative penalty of not less than \$500 nor more than \$1,000 for each violation, provided that each day during which the violation continues shall constitute an additional, separate and distinct offense.
- 45 (2) For any violation of section [3,] 7, 8, 10 or 11 of P.L.2007, 46 c.347 ([C.13:1E-99.96,] C.13:1E-99.100, C.13:1E-99.101, 47 C.13:1E-99.103, or C.13:1E-99.104) or subsection a. or b. of 48 section 6, subsection b. of section 9, or subsection a. of section 15

of P.L.2007, c.347 (C.13:1E-99.99, C.13:1E-99.102, C.13:1E-99.108), the commissioner is authorized to assess a civil administrative penalty not to exceed \$25,000 for each day during which a violation continues. In assessing a civil administrative penalty, the commissioner shall consider the severity of the violation, the measures taken to prevent further violations, and whether the penalty will maintain an appropriate deterrent.

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Prior to assessment of a civil administrative penalty, the person committing the violation shall be notified by certified mail or personal service that the penalty is being assessed. The notice shall identify the section of the statute, rule, regulation, or order violated; recite the facts alleged to constitute a violation; state the basis for the amount of the civil administrative penalties to be assessed; and affirm the rights of the alleged violator to a hearing. The ordered party shall have 35 days from receipt of the notice within which to deliver to the commissioner a written request for a hearing. After the hearing and upon finding that a violation has occurred, the commissioner may issue a final order after assessing the amount of the fine specified in the notice. If no hearing is requested, the notice shall become a final order after the expiration of the 35-day period. Payment of the assessment is due when a final order is issued or the notice becomes a final order. The authority to levy an administrative order is in addition to all other enforcement provisions in P.L.2007, c.347 (C.13:1E-99.94 et seq.), and the payment of any assessment shall not be deemed to affect the availability of any other enforcement provisions in connection with the violation for which the assessment is levied. The department may compromise any civil administrative penalty assessed under this section in an amount and with conditions the department determines appropriate.

A person who violates any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, or an administrative order issued pursuant to subsection e. of this section, or a court order issued pursuant to subsection f. of this section, or who fails to pay a civil administrative penalty in full pursuant to subsection g. of this section, or who knowingly makes any false or misleading statement on any application, record, report, or other document required to be submitted to the department, shall be subject, upon order of a court, to a civil penalty not to exceed \$25,000 per day of the violation, and each day during which the violation continues shall constitute an additional, separate, and distinct offense. Any civil penalty imposed pursuant to this subsection may be collected with costs in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), or may be collected in a civil action commenced by a certified local health agency, or the commissioner, as the case may be. In addition to any penalties, costs or interest charges, the Superior Court, or the municipal court

- as the case may be, may assess against the violator the amount of economic benefit accruing to the violator from the violation.
- i. As used in this section, "certified local health agency" shall have the same meaning as set forth in section 3 of P.L.1977, c.443 (C.26:3A2-23).
 - j. Violations of [the act] P.L.2007, c.347 (C.13:1E-99.94 et seq.) include, but are not limited to:
 - (1) the sale of a new covered electronic device by any person that is not in full compliance with the provisions of [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.);
 - (2) the use of a qualified collection program to recycle covered electronic devices not discarded within the State, or region as provided in section 19 of P.L.2007, c.347 (C.13:1E-99.112);
- 14 (3) the knowing failure to report or accurately report any data 15 required to be reported to the department pursuant to [this act] 16 P.L.2007, c.347 (C.13:1E-99.94 et seq.);
- 17 (4) the non-payment of any fee required pursuant to [this act]
 18 P.L.2007, c.347 (C.13:1E-99.94 et seq.);
- 19 (5) failure to register **[**, pursuant to subsection a. of section 3 of P.L.2007, c.347 (C.13:1E-99.96) or **]** pursuant to subsection b. of section 9 of P.L.2007, c.347 (C.13:1E-99.102);
- 22 (6) failure to submit or implement a plan pursuant to section [3 or] 10 of P.L.2007, c.347 ([C.13:1E-99.96 or] C.13:1E-99.103); and
- 25 (7) failure to comply with any provision of section 16 of 26 P.L.2007, c.347 (C.13:1E-99.109).
- k. All penalties collected by the department pursuant to
 P.L.2007, c.347 (C.13:1E-99.94 et seq.) shall be appropriated and
 allocated annually to the "Electronic Waste Management Fund"
 setablished pursuant to section 11 of P.L., c. (C.) (pending
 before the Legislature as this bill) for administration and
 enforcement of the "Electronic Waste Management Act."

33 (cf: P.L.2012, c.79, s.9)

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- 8. (New section) a. Except as provided in subsection d. of this section, by January 1, 2016 and each January 1 thereafter, each authorized recycler that accepts covered electronic devices from a consumer shall register with the department and pay a registration fee of \$15,000.
- b. The department shall use the fee to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to P.L.2007,
- 48 c.347 (C.13:1E-99.94 et seq.).

- Any authorized recycler that fails to register and pay the fee required pursuant to this section, or otherwise comply with the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), may not participate in the Statewide standard program established pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), or any manufacturer's plan for the collection, transportation, and recycling of covered electronic devices approved by the department pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103).
 - d. An authorized recycler that has been granted a general approval as a Class D recycling center by the department pursuant to the provisions of N.J.A.C.7:26A-3.1 et seq. and is in compliance with that approval, including the payment of the required fees, shall not be required to register and pay the fee imposed pursuant to subsection a. of this section.

- 9. (New section) a. By February 1, 2016, and semiannually thereafter, the operator of every collection location identified in each manufacturer's plan submitted pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103), any local government unit that collects covered electronic devices, and any collection location that collects covered electronic devices as a part of the Statewide standard program established pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), shall identify:
- (1) the total weight or volume of covered electronic devices collected in the prior six month period at each collection location; and
- (2) the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices.

On February 1 and August 1 of each year for the period ending on January 1 and July 1, as appropriate, the information shall be submitted to the department on forms and in a manner prescribed by the department.

- b. By February 1, 2016, and semiannually thereafter, every authorized recycler identified in each manufacturer's plan submitted pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103), and any authorized recycler that operates as a part of the Statewide standard program established pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), shall identify:
- (1) the address of each collection location that provides covered electronic devices to the authorized recycler and the total weight of covered electronic devices delivered or collected from each collection location;

- (2) the weight of each type of covered electronic device delivered or collected from each collection location;
- (3) the address of any facility where covered electronic devices are handled; and
- (4) the disposition of the covered electronic devices or their components, including the market for all materials recycled or recovered from covered electronic devices, and the weight and disposition of all materials that are not recycled and are disposed of as residue from all covered electronic devices.

On February 1 and August 1 of each year for the period ending on January 1 and July 1, as appropriate, the information shall be submitted to the department on forms and in a manner prescribed by the department.

c. By February 1, 2016, and semiannually thereafter, each manufacturer or group plan administrator on behalf of a manufacturer, shall report to the department its progress towards achieving the manufacturer's market share in weight obligation on forms and in a manner prescribed by the department.

10. (New section) A manufacturer that fails to collect, transport, or recycle its required market share in weight obligation shall be assessed a fee equivalent to \$0.50 per pound times its market share in weight obligation. A fee assessed pursuant to this section shall be appropriated and allocated annually to the "Electronic Waste Management Fund" established pursuant to section 11 of P.L. , c. (C.) (pending before the Legislature as this bill). The assessment of the fee pursuant to this section shall be in addition to any other enforcement action that may be taken by the department

for a violation of P.L.2007, c.347 (C.13:1E-99.94 et seq.).

11. (New section) a. There is created in the Department of Environmental Protection, a special non-lapsing fund to be known as the "Electronic Waste Management Fund." The monies in the fund are dedicated and shall be used only to carry out the purposes enumerated in subsection b. of this section. The fund shall be credited with all revenues collected and deposited in the fund pursuant to sections 17 of P.L.2007, c.347 (C.13:1E-99.110), and sections 6, 8, and 10 of P.L., c. (C.) (pending before the Legislature as this bill), all interest and other income received from the investment of monies in the fund, and any monies which, from time to time, may otherwise become available for the purposes of the fund. Pending the use thereof pursuant to the provisions of subsection b. of this section, the monies deposited in the fund shall be held in interest-bearing accounts in public depositories, as defined pursuant to section 1 of P.L.1970, c.236 (C.17:9-41), and may be invested or reinvested in such securities as are approved by the State Treasurer. Interest or other income earned on monies

- deposited into the fund shall be credited to the fund for use as set forth in subsection b. of this section for other monies in the fund.
 - b. Monies deposited in the "Electronic Waste Management Fund" shall be used only for:
- 5 (1) the administration and enforcement of P.L.2007, 6 c.347 (C.13:1E-99.94 et seq.); and
 - (2) any costs associated with the collection, transportation, and recycling of covered electronic devices pursuant to section 6 of P.L. c. (C.) (pending before the Legislature as this bill); and
 - (3) the proper removal and disposition of covered electronic devices that have been improperly abandoned, discarded, or otherwise disposed of on the lands or waters of the State.

- 12. Section 18 of P.L.2007, c.347 (C.13:1E-99.111) is amended to read as follows:
- 18. a. (1) The department shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations as are necessary to effectuate the purposes of P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)].
 - (2) The department shall adopt rules and regulations, in accordance with the provisions of section 8 of P.L.2007, c.347 (C.13:1E-99.101), that prohibit a new covered electronic device from being sold or offered for sale in this State if the covered electronic device is prohibited from being sold or offered for sale in the European Union on and after its date of manufacture, to the extent that Directive 2002/95/EC, adopted by the European Parliament and the Council of the European Union on January 27, 2003, and as amended thereafter by the Commission of European Communities, prohibits that sale due to the presence of certain heavy metals.
 - (a) The department shall exclude from the rules and regulations the sale of a new covered electronic device that contains a substance that is used to comply with the consumer, health, or safety requirements that are required by the Underwriters Laboratories or federal or State law.
 - (b) In adopting rules and regulations pursuant to this subsection, the department may not require the manufacture or sale of a new covered electronic device that is different than, or otherwise not prohibited by, the European Union under Directive 2002/95/EC, adopted by the European Parliament and the Council of the European Union on January 27, 2003. The department shall use, in addition to any other information deemed relevant by the department, the published decisions of the Technical Adaptation Committee and European Union member states that interpret the requirements of Directive 2002/95/EC.
- b. The department may, in accordance with a fee schedule adopted as a rule or regulation pursuant to the provisions of the

- 1 "Administrative Procedure Act," establish and charge reasonable
- 2 fees for any of the services to be performed in connection with **[**this
- act P.L.2007, c.347 (C.13:1E-99.94 et seq.), which shall cover the 3
- full costs incurred by the department for the review of plans and for 4
- 5 other costs incurred by the department for implementation of **[**this
- act] P.L.2007, c.347 (C.13:1E-99.94 et seq.). 6
- 7 (cf: P.L.2008, c.130, s.15)

- 9 13. Section 19 of P.L.2007, c.347 C.13:1E-99.112) is amended 10 to read as follows:
- 11 19. The department is authorized to participate in the
- 12 establishment and implementation of a regional, multi-state organization or compact that is consistent with the requirements of 13
- P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of 14
- P.L.2008, c.130 (C.13:1E-99.96a)]. 15
- 16 (cf: P.L.2008, c.130, s.16)

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- 18 14. Section 20 of P.L.2007, c.347 (C.13:1E-99.113) is amended 19 to read as follows:
- 20 20. The provisions of P.L.2007, c.347 (C.13:1E-99.94 et [al.]
- 21 seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)] are
- 22 intended to govern all aspects of the collection and recycling of
- 23 covered electronic devices as those terms are defined in section 2 of
- 24 P.L.2007, c.347 (C.13:1E-99.95). Upon a determination by the
- 25 Department of Environmental Protection of an equivalent national 26
- program to collect or recycle covered electronic devices, the
- 27 Commissioner of Environmental Protection shall notify, in writing,
- 28 the Governor, the President of the Senate and the Speaker of the
- 29 General Assembly, and the members of the Senate Environment
- 30 Committee and the Assembly Environment and Solid Waste
- 31 Committee, or their successors, of this determination.
- 32 The provisions of [this act] P.L.2007, c.347 (C.13:1E-99.94 et
- 33 seq.) shall expire 60 days after the date of the notification required
- 34 pursuant to this section or within the timeframe provided by federal
- 35 law, as appropriate.
- The department shall provide notice in the New Jersey Register 36
- 37 of any determination made pursuant to this section, and shall take
- 38 any administrative action necessary in order to implement the
- 39 national program.
- 40 (cf: P.L.2008, c.130, s.17)

- 42 15. Section 21 of P.L.2007, c.347 (C.13:1E-99.114) is amended 43 to read as follows:
- 44 21. By January 1, 2014, the department shall prepare a report,
- 45 which shall be posted on the department's Internet website and
- 46 submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1),
- 47 to the Legislature, assessing the success or failure of the electronic
- 48 waste management system implemented pursuant to the provisions

1 of P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of 2 P.L.2008, c.130 (C.13:1E-99.96a) relative to the statutory 3 management of covered electronic devices in other states, including jurisdictions that have adopted a producer responsibility model 4 5 versus those that have adopted an advance recovery fee approach, 6 or both, with respect to the recycling of used televisions and other 7 covered electronic devices. 8

(cf: P.L.2008, c.130, s.18)

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16. Section 3 of P.L.2007, c.347 (C.13:1E-99.96) and section 3 of P.L.2008, c.130 (C.13:1E-99.96a) are repealed.

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17. This act shall take effect immediately.

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STATEMENT

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This bill would make various changes to the State's electronic waste recycling laws. The bill would require each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year. requirement replaces the current law's mandate that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation is not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

Under the bill, the calculation of a manufacturer's obligation would be performed in the same way for both television manufacturers and the manufacturers of other covered electronic devices. Thus, because the obligation would be the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill would repeal the sections of current law applicable only to television manufacturers.

The changes to the law made by the bill would assure that manufacturers provide a free and convenient electronic waste recycling program that provides for all of the covered electronic devices that are collected. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year. The bill would change the definition of "consumer" to include State entities, school districts, and local government units, and would include fax machines and printers in the definition of "covered electronic device." Further, the bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to federal regulation is excluded from coverage.

Further, the bill would allow the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill would require any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard program. A manufacturer, or group of manufacturers, to whom the DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee would be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to the "Electronic Waste Management Act."

The bill would also require each manufacturer to provide, in its plan submitted to the department, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill would streamline the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill would require collection locations to report semiannually. The reports would include the total weight or volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Every authorized recycler would be required to identify the address of each collection location, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is

required to report semiannually its progress towards achieving its market share in weight obligation.

The bill would allow the DEP to assess a per pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill would also establish the "Electronic Waste Management Fund." All program revenues and penalties would be deposited in the fund for administration and enforcement and other costs of the program.

14 Revises "Electronic Waste Management Act."

SENATE, No. 981

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED FEBRUARY 4, 2016

Sponsored by:

Senator BOB SMITH

District 17 (Middlesex and Somerset)

Senator CHRISTOPHER "KIP" BATEMAN

District 16 (Hunterdon, Mercer, Middlesex and Somerset)

Senator LINDA R. GREENSTEIN

District 14 (Mercer and Middlesex)

Assemblyman JOHN F. MCKEON

District 27 (Essex and Morris)

Assemblyman REED GUSCIORA

District 15 (Hunterdon and Mercer)

Assemblywoman L. GRACE SPENCER

District 29 (Essex)

Co-Sponsored by:

Senator Addiego, Assemblymen Zwicker, Coughlin, Howarth, Assemblywomen Rodriguez-Gregg, Pinkin, Assemblymen Ciattarelli, Diegnan, Danielsen and Assemblywoman Muoio

SYNOPSIS

Revises "Electronic Waste Management Act."

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 11/22/2016)

1 AN ACT concerning electronic waste recycling, amending and 2 supplementing P.L.2007, c.347, and repealing various parts of 3 the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.2007, c.347 (C.13:1E-99.94) is amended to
- 8 9 read as follows: 10 1. **[**Sections 1 through 21 of **]** P.L.2007, c.347 (C.13:1E-99.94
- 11 et seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)] shall be known and may be cited as the "Electronic Waste Management 12 13 Act."
- 14 (cf: P.L.2008, c.130, s.21)

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- 16 2. Section 2 of P.L.2007, c.347 (C.13:1E-99.95) is amended to 17 read as follows:
- 2. As used in [sections 1 through 21 of] P.L.2007, 18 19 c.347 (C.13:1E-99.94 et seq.) [and section 3 of P.L.2008, 20 c.130 (C.13:1E-99.96a)]:
 - "Authorized recycler" means a person who: (1) engages in the manual or mechanical separation of covered electronic devices to recover components and commodities contained therein for the purpose of re-use or recycling; or (2) changes the physical or chemical composition of a covered electronic device by crushing, size reduction, deconstructing, cutting, compacting, shredding, or refining for the purpose of segregating components, and for the purpose of recovering or recycling those components, and who arranges for the transport of those components to an end user.
 - "Brand" means symbols, words, or marks that identify a covered electronic device, rather than any of its components.
 - "Business concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization. "Business concern" shall not include a small business enterprise.
 - "Cathode ray tube" means a vacuum tube or picture tube used to convert an electronic signal into a visual image, and includes any cathode ray tube that is broken, damaged, or separated from its host television or other device.
- 41 "Computer" means an electronic, magnetic, 42 electrochemical, or other high-speed data processing device 43 performing logical, arithmetic, or storage function, and may include 44 both a computer central processing unit and a monitor, but the term 45 shall not include an automated typewriter or typesetter, a portable

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 handheld calculator, a portable digital assistant, or other similar 2 device.

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"Consumer" means a person , State entity, school district, or local government unit who purchases a covered electronic device in a transaction that is a retail sale. "Consumer" shall not include any business concern purchasing covered electronic devices.

"Covered electronic device" means a desktop or personal computer, computer monitor, portable computer, desktop printer, desktop fax machine, or television sold to a consumer. A "covered electronic device" shall not include any of the following: (1) an electronic device that is a part of a motor vehicle or any component part of a motor vehicle assembled by, or for, a vehicle manufacturer or franchised dealer, including replacement parts for use in a motor vehicle; (2) an electronic device that is functionally or physically a part of a larger piece of equipment designed and intended for use in an industrial, commercial, or medical setting, including diagnostic, monitoring, or control equipment; (3) an electronic device that is contained within a clothes washer, clothes dryer, refrigerator, refrigerator and freezer, microwave oven, conventional oven or range, dishwasher, room air conditioner, dehumidifier, or air purifier; or (4) [a telephone of any type unless it contains a video display area greater than four inches measured diagonally <u>any</u> handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to 47 C.F.R. s.20.3.

"Department" means the Department of Environmental Protection.

"Group plan administrator" means any person who enters into a contract with two or more manufacturers to collect, transport, and recycle the total of those manufacturers' market share in weight obligations pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.).

"Local government unit" means any county or municipality, or any agency, instrumentality, authority or corporation of any county or municipality, including, but not limited to, sewerage, utilities and improvement authorities, or any other political subdivision of the State.

"Manufacturer" means any person: (1) who manufactures or manufactured covered electronic devices under a brand that it owns or owned or is or was licensed to use, other than a license to manufacture covered electronic devices for delivery exclusively to or at the order of the licensor; (2) who sells or sold covered electronic devices manufactured by others under a brand that the seller owns or owned or is or was licensed to use, other than a license to manufacture covered electronic devices for delivery exclusively to or at the order of the licensor; (3) who manufactures or manufactured covered electronic devices without affixing a brand; (4) who manufactures or manufactured covered electronic devices to which the person affixes or affixed a brand that the

- 1 person neither owns or owned nor is or was licensed to use; (5) for
- 2 whose account covered electronic devices manufactured outside the
- 3 United States are or were imported into the United States, provided
- 4 however, if, at the time such covered electronic devices are or were
- 5 imported into the United States, another person has registered as the
- 6 manufacturer of the brand of the covered electronic devices
- 7 pursuant to subsection b. of section 9 of P.L.2007, c.347 (C.13:1E-
- 8 99.102), then paragraph (5) of this definition shall not apply; or (6)
- 9 a person who assumes the obligations and responsibilities for any
- 10 manufacturer pursuant to paragraphs (1) through (5) of this

11 definition.

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"Market share" means a [television] manufacturer's national sales of [televisions] covered electronic devices expressed as a percentage of the total [weight] sales of all [television] manufacturers' national sales of covered electronic devices, based on the best available public data.

"Market share in weight" means the total weight of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle based on the manufacturer's market share, as provided pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Monitor" means a separate video display component of a computer, whether sold separately or together with a computer central processing unit and computer box, and includes a cathode ray tube, liquid crystal display, gas plasma, digital light processing, or other image projection technology, greater than four inches measured diagonally, and its case, interior wires and circuitry, cable to the central processing unit, and power cord.

"Obligation" means **[**: (1)**]** the **[**return**]** market share in weight, identified for an individual manufacturer, as **[**determined by the department**]** provided pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105) **[**; or (2) the market share, identified for an individual television manufacturer, as determined by the department pursuant to subsection c. of section 3 of P.L.2007, c.347 (C.13:1E-99.96)**]**.

"Orphan device" means a covered electronic device for which no manufacturer can be identified, or for which the original manufacturer no longer exists.

"Person" means an individual, trust firm, joint stock company, business concern, and corporation, including, but not limited to, a government department, partnership, limited liability company, or association.

"Portable computer" means a computer and video display greater than four inches in size that can be carried as one unit by an individual, including a laptop computer.

"Program year" means a full calendar year beginning on or afterJanuary 1, 2011.

"Purchase" means the taking, by sale, of title in exchange for consideration.

"Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products. "Recycling" shall not include energy recovery or energy generation by means of incinerating electronic waste whether apart or in combination with other wastes.

"Registrant" means a manufacturer of covered electronic devices that is in full compliance with the requirements of [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.).

"Retail sales" means the sale of covered electronic devices through sales outlets, via the Internet, mail order, or other means, whether or not the retailer has a physical presence in this State.

"Retailer" means a person who owns or operates a business that sells new covered electronic devices in this State by any means to a consumer.

["Return share" means the proportion of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle, as determined by the department pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Return share in weight" means the total weight of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle, as determined by the department pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Sale" or "sell" means any transfer for consideration of title, including, but not limited to, transactions conducted through sales outlets, catalogs, or the Internet, or any other, similar electronic means, and excluding leases.

"Small business enterprise" means any business which has its principal place of business in this State, is independently owned and operated, and employs the equivalent of fewer than 50 full-time employees.

"Statewide standard program" means the program to collect, transport, and recycle covered electronic devices established by the State pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill).

"Television" means a stand-alone display system containing a cathode ray tube or any other type of display primarily intended to receive video programming via broadcast, having a viewable area greater than four inches measured diagonally, able to adhere to standard consumer video formats and having the capability of selecting different broadcast channels and support sound capability.

"Video display" means an output surface having a viewable area greater than four inches when measured diagonally that displays moving graphical images or a visual representation of image

sequences or pictures, showing a number of quickly changing images on a screen in fast succession to create the illusion of motion, including, if applicable, a device that is an integral part of the display and cannot be easily removed from the display by the consumer that produces the moving image on the screen. A "video display" typically uses a cathode ray tube, liquid crystal display, gas plasma, digital light processing, or other image projection technology.

(cf: P.L.2012, c.79, s.11)

- 3. Section 9 of P.L.2007, c.347 (C.13:1E-99.102) is amended to read as follows:
- 9. a. (1) (a) By January 30, [2012] 2016, and by each January 30 thereafter, the department shall [:
- (a) have completed an auditable, statistically valid sampling of covered electronic devices collected from consumers in this State during the previous program year. The sampling information collected shall consist of a list of brands of covered electronic devices and the weight of covered electronic devices that are identified for each brand. The department's sampling shall be conducted in accordance with a procedure established by the department and may be conducted by a third-party organization including an authorized recycler, to be determined by the department. The department may, at its discretion, be present at the sampling and may audit the methodology and the results of the third-party organization. The costs associated with the sampling shall be recovered from the fees paid by manufacturers to the department determine the market share for each manufacturer of covered electronic devices ; and .
- (b) <u>By April 1, 2016, and by each April 1 thereafter, the department shall</u> determine the total weight of covered electronic devices, including orphan devices, collected from consumers in this State during the previous program year.
- (2) If a manufacturer or group of manufacturers conducts its own sampling of covered electronic devices, the manufacturer or group of manufacturers shall submit a report to the department annually by March 1, beginning the year after the program is initiated. The report shall include:
- (a) the results of an auditable, statistically valid sampling of covered electronic devices collected from consumers in this State by the manufacturer or group of manufacturers during the previous program year. The sampling information reported shall consist of a list of brands of covered electronic devices and the weight of covered electronic devices that are identified for each brand; and
- (b) the total weight of covered electronic devices, including orphan devices, collected from consumers in this State by the manufacturer or group of manufacturers during the previous program year and documentation verifying collection and recycling

of such devices. (Deleted by amendment, P.L. c.) (pending before the Legislature as this bill)

3 b. By February 1, 2010, and each January 1 thereafter, each 4 manufacturer of covered electronic devices offered for sale for 5 delivery in this State shall register with the department and pay a 6 registration fee of \$5,000. Any manufacturer to whom the 7 department provides notification of a **[**return share and return share 8 in weight I market share pursuant to subsection a. of section 12 of 9 P.L.2007, c.347 (C.13:1E-99.105) and who has not previously filed 10 a registration shall file a registration with the department within 30 11 days of receiving such notification from the department. Each 12 manufacturer's registration and renewal shall include a list of all of 13 the manufacturer's brands of covered electronic devices.

[The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.]

- c. If **[**less than 100 covered electronic devices are sold by a manufacturer**]** a manufacturer's market share is .01 percent or less in the previous program year, the department shall not require a manufacturer to pay the registration fee or registration renewal fee, as appropriate, or otherwise comply with the requirements of section 10 of P.L.2007, c.347 (C.13:1E-99.103) in the subsequent year, pursuant to subsection b. of this section.
- 24 (cf: P.L.2012, c.79, s.4)

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4. Section 10 of P.L.2007, c.347 (C.13:1E-99.103) is amended to read as follows:

10. a. [By June 1, 2010, each] Each manufacturer to whom the department provides [, by April 2, 2010, a return] a market share [in weight] that is greater than [zero] .01 percent of the total shall submit a plan to the department to collect, transport, and recycle If the department establishes a covered electronic devices. Statewide standard program pursuant to section 6 of P.L., c. (C.) (pending before the Legislature as this bill), each manufacturer or group of manufacturers to whom the department provides a market share that is greater than 10 percent of the total may (1) submit a plan to the department to collect, transport, and recycle covered electronic devices, or (2) participate in the Statewide standard program; and each manufacturer to whom the department provides a market share that is 10 percent or less shall fulfill its market share in weight obligation by participating in the Statewide standard program.

b. Each manufacturer to whom the department provides [, by February 15, 2012 or] by February 15 of any year [thereafter], a [return share in weight] market share that is greater than [zero] .01 percent of the total shall, by [March] April 15 of that year, comply with the requirements of subsection a. of this section.

c. An individual manufacturer submitting a plan pursuant to subsection a. of this section shall collect, transport, and recycle its [return] market share in weight.

- d. A group of manufacturers jointly submitting a plan pursuant to subsection a. of this section shall collect, transport, and recycle the sum of the obligations of each participating manufacturer.
- e. Every plan shall **[**be filed with a manufacturer's annual registration, and shall **]** include:
- (1) Methods that will be used to collect the covered electronic devices including proposed collection services;
- (2) The processes and methods that will be used to recycle recovered covered electronic devices including a description of the recycling processes that will be used, including the name and location of all authorized recyclers to be directly utilized by the plan;
- (3) The processes and methods that will be used to recycle recovered covered electronic devices which originated from transactions between business concerns:
- (4) The methods that will be used to provide convenient collection of covered electronic devices, especially used televisions, for residents in densely populated areas of the State;
- (5) Means that will be utilized to publicize the collection services, including specification of a website or toll-free telephone number that provides information about the manufacturer's program in sufficient detail to allow consumers to learn how to return their covered electronic devices for recycling; and
- **[**(5)**]** (6) The intention of the registrant to fulfill its obligation through operation of its own plan, either individually, by contract with for-profit or not-for-profit entities, a group plan administrator, or local government units, or with other manufacturers.

The department shall hold confidential any information obtained pursuant to this subsection when shown by a manufacturer that the information, if made public, would divulge competitive business information, methods or processes entitled to protection as trade secrets of the manufacturer.

Recovered covered electronic devices shall not be sent to prisons for recycling either directly or through intermediaries and nothing in this section shall be construed to allow for the recycling of covered electronic devices by prisoners. Any person committed to a jail, prison, or other institution for the detention of persons charged with or convicted of an offense shall be disqualified from engaging in the manual or mechanical separation of covered electronic devices to recover components and commodities contained therein for the purpose of re-use or recycling.

By January 1, 2011, each manufacturer or group of manufacturers required to submit a plan, pursuant to subsection a. of this section, shall commence its covered electronic device recycling program to implement and finance the collection,

transportation, and recycling of covered electronic devices [other than televisions]. The covered electronic device recycling program shall accept all types and all brands of used covered electronic devices, including orphan devices.

- f. Each manufacturer's plan or plan jointly submitted by a group of manufacturers through a group plan administrator shall be reviewed to determine its compliance with subsection e. of this section and approved by the department. The department may reject the plan, in whole or in part, and may impose additional requirements as a condition of approval.
- g. If a manufacturer fails to comply with all the conditions and terms of an approved plan, the manufacturer shall be prohibited from selling or offering for sale in this State a covered electronic device.
- h. Manufacturers that collect, transport, and recycle covered electronic devices in excess of their obligation may sell credits to another registrant or apply that excess to the following year's recycling obligation; provided that no more than 25 percent of a manufacturer's obligation for any program year may be met with credits generated in a prior program year. No manufacturer or group of manufacturers, as the case may be, may cease implementing its plan required pursuant to subsection e. of this section and approved by the department, during any program year by using credits.
 - i. (Deleted by amendment, P.L.2008, c.130)
 - j. (Deleted by amendment, P.L.2008, c.130)
- k. Nothing in [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.) is intended to exempt any person from liability the person would otherwise have under applicable law.
- 1. **[**The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.] (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- m. The department may allow a group plan administrator to fulfill a manufacturer's responsibilities on its behalf under this section, including registration, payment of registration fees, and submission of plans. If a group plan administrator collects, transports, and recycles covered electronic devices in excess of the total combined market share in weight obligation for the manufacturers under contract with that group plan administrator, the group plan administrator may sell credits, or apply credits to the following year's obligation, as provided in subsection h. of this section. The provisions of this subsection shall not relieve any manufacturer of its obligations under P.L.2007, c.347 (C.13:1E-99.94 et seq.). If a group plan administrator fails to fulfill a manufacturer's responsibilities on its behalf, the department may

take enforcement action against the manufacturer.

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n. A registered manufacturer shall inform the department, in writing, as soon as it becomes aware that it will cease selling covered electronic devices in the State.

4 (cf: P.L.2012, c.79, s.5)

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- 5. Section 12 of P.L.2007, c.347 (C.13:1E-99.105) is amended to read as follows:
- 8 12. a. (1) The department shall determine the [return share] 9 market share for each program year for each manufacturer [by 10 dividing the weight of covered electronic devices identified for each 11 manufacturer by the total weight of covered electronic devices 12 identified for all manufacturers. For the first program year, the 13 return share of covered electronic devices identified for each 14 manufacturer shall be based on the best available public return 15 share data from the United States, including data from other states, 16 for covered electronic devices from consumers. For the second and 17 each subsequent program year, the return share of covered 18 electronic devices identified for each manufacturer shall be based 19 on the most recent samplings of covered electronic devices 20 conducted in this State pursuant to subsection a. of section 9 of 21 P.L.2007, c.347 (C.13:1E-99.102) based upon publicly available 22
 - (2) The department shall determine the [return share in weight] estimated market share in weight obligation for each program year for each manufacturer for whom a [return share] market share is determined pursuant to paragraph (1) of this subsection by multiplying the [return share] market share for each such manufacturer by the total weight in pounds of covered electronic devices, including orphan devices, collected from consumers the previous program year and considering the amount expected to be collected in the next program year to be determined by the department based upon actual collection amounts of covered electronic devices in the preceding program year. [For the first program year, the total weight in pounds of covered electronic devices shall be based on the best available public weight data from the United States, including data from other states, for covered electronic devices from consumers. For the second and each subsequent program year, the total weight in pounds of covered electronic devices shall be based on the total weight of covered electronic devices, including orphan devices, determined by the department pursuant to subsection a. of section 9 of P.L.2007, c.347 (C.13:1E-99.102).
 - (3) [By April 2, 2011, the] <u>The</u> department shall provide each manufacturer for whom a [return] <u>market</u> share is determined pursuant to paragraph (1) of this subsection with its [return] <u>market</u> share and [its return] <u>an estimate of its market</u> share in weight [for the first program year. Annually thereafter,] by February 15 [,

- beginning in 2013, the department shall provide each manufacturer
- 2 for whom a return share is determined pursuant to paragraph (1) of
- 3 this subsection with its return share and its return share in weight
- 4 for the second and subsequent program years **]** annually for the next
- 5 <u>program year. A manufacturer shall be responsible for its market</u>
- 6 share in weight for the program year. The department may adjust
- 7 <u>each manufacturer's market share in weight obligation based upon</u>
- 8 the total weight in pounds actually collected in any program year
- 9 and each manufacturer shall be responsible for its proportionate
- share so that the manufacturer's obligation shall be its market share
- in weight based upon the actual weight of covered electronic
- devices collected in the prior program year.

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- b. (Deleted by amendment, P.L.2008, c.130)
- c. (1) The department shall ensure that [at least one] sufficient numbers and locations of electronics collection [opportunity is] opportunities are available in each county throughout the State and in such a manner as to be convenient, to the maximum extent practicable and feasible, to all consumers in the county as determined by the department.
- (2) The department shall ensure that collection sites do not place unreasonable limits on the number of covered electronic devices permitted for drop-off by consumers.
- d. (1) Beginning on January 1, 2011, the department shall maintain a list of registrants and the brands reported in each manufacturer's registration, and post the list on the department's Internet website that is updated at least once a month.
- (2) The department shall organize and coordinate public education and outreach.
- e. [The department shall prepare a plan every three years that: (1) establishes per-capita collection and recycling goals; and (2) identifies any necessary State actions to expand collection opportunities to achieve the per-capita collection and recycling goals. The plan shall be posted on the department's Internet website and submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature. [Obeleted by amendment, P.L., c.)
- 19.1), to the Legislature. (Deleted by amendment, P.L., c. (pending before the Legislature as this bill)
- f. The department shall prepare an annual report, which shall be posted on the department's Internet website and submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature.
 - The annual report shall include the following:
- 42 (1) The total weight of covered electronic devices collected in 43 the State the previous calendar year;
 - (2) [Progress toward achieving the overall annual total recovery and recycling goals described in the plan prepared pursuant to subsection e. of this section;
- 47 (3) A complete listing of all collection sites <u>for covered</u> 48 <u>electronic devices</u> operating in the State in the prior calendar year,

- the parties that operated them, and the amount of material by weight collected at each site; and
 - **[**(4) An evaluation of the effectiveness of the education and outreach program; and
 - (5) An evaluation of the existing collection and processing infrastructure [3] (3) A complete listing of all authorized recyclers recycling covered electronic devices and the amount of material by weight recycled annually.
 - g. (Deleted by amendment, P.L.2012, c.79).
- h. [The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)

14 (cf: P.L.2012, c.79, s.6)

- 6. (New section) a. The department may establish a Statewide standard program for the collection, transportation, and recycling of covered electronic devices from consumers. The department may enter into contracts for the services required for the proper collection, transportation, and recycling of covered electronic devices. At a minimum, the Statewide standard program shall:
- (1) designate collection locations throughout the State such that at least 90 percent of consumers are located within no more than 15 miles of a collection location;
- (2) provide that all designated collection locations accept all covered electronic devices free of charge; and
- (3) require that all designated collection locations, transporters, and authorized recyclers comply with State standards for the management of Class D universal waste as provided in N.J.A.C.7:26A-7.1 et seq. or any subsequently adopted standards for the management of covered electronic devices.
- b. A manufacturer may meet its market share in weight obligation by participating in the Statewide standard program established pursuant to this section.
 - c. A manufacturer that participates in the Statewide standard program pursuant to this section shall pay a per pound rate established by the department for the collection, transportation, recycling, public education, and administrative costs of the program based upon the manufacturer's market share in weight obligation. In the first year of operation of the Statewide standard program, the department may bill each participating manufacturer by January 30, and each manufacturer participating in the program shall pay 25 percent of their market share in weight obligation based upon the per pound rate established. Subsequently, the department may bill each participating manufacturer on a quarterly basis at the end of each quarter of operation of the program, based upon the costs incurred during that quarter.

- 1 The department, or the administrator for the Statewide 2 standard program designated by the department, shall reimburse a 3 local government unit that collects or transports covered electronic 4 devices and that is not otherwise identified as a collection location 5 in the Statewide standard program, at the per pound rate established by the program for those services, for the costs incurred in the 6 7 collection and transportation of covered electronic devices to a 8 collection location designated under the Statewide standard 9 program under the following conditions:
 - (1) the local government unit stores and transports the covered electronic devices in a manner consistent with State standard program requirements; and
 - (2) the local government unit complies with recordkeeping and invoicing requirements established by the department.
- 7. Section 17 of P.L.2007, c.347 (C.13:1E-99.110) is amended to read as follows:
 - 17. a. (Deleted by amendment, P.L.2012, c.79)
- b. (Deleted by amendment, P.L.2012, c.79)
- c. (Deleted by amendment, P.L.2012, c.79)

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- d. The "Electronic Waste Management Act," P.L.2007, c.347 (C.13:1E-99.94 et seq.), and any rule or regulation adopted pursuant thereto, shall be enforced by the department and may be enforced by every certified local health agency, as the case may be. Whenever the commissioner finds that a person has violated any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, the commissioner may:
- 28 (1) issue an order, in accordance with subsection e. of this section, requiring the person found to be in violation to comply;
 - (2) bring a civil action in accordance with subsection f. of this section;
 - (3) levy a civil administrative penalty in accordance with subsection g. of this section; or
 - (4) bring an action for a civil penalty in accordance with subsection h. of this section.
- 36 Whenever, on the basis of available information, the 37 commissioner finds that a person has violated any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation 38 39 adopted thereto, the commissioner may issue an administrative 40 enforcement order: (1) specifying the provision or provisions of 41 P.L.2007, c.347 (C.13:1E-99.94 et seq.), or the rule or regulation, 42 of which the person is in violation; (2) citing the action which 43 constituted the violation; (3) requiring compliance with the 44 provision or provisions violated; and (4) providing notice to the 45 person of the right to a hearing on the matters contained in the 46 administrative enforcement order. The ordered party shall have 35 days from receipt of the order within which to deliver to the 47 48 commissioner a written request for a hearing. An order shall be

- effective upon receipt and any person to whom such order is directed shall comply with the order immediately. A request for hearing shall not automatically stay the effect of the order.
 - f. The commissioner is authorized to, and a certified local health agency may, institute a civil action in Superior Court for appropriate relief from any violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted thereof. Such relief may include, singly or in combination:
 - (1) a temporary or permanent injunction;

- (2) recovery of reasonable costs of any investigation or inspection which led to the discovery of the violation, and for the reasonable costs of preparing and bringing a civil action commenced under this subsection;
- (3) recovery of reasonable costs incurred by the State in removing, correcting, or terminating the adverse effects resulting from any violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, for which a civil action has been commenced and brought under this subsection;
- (4) recovery of compensatory damages caused by a violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted, for which a civil action has been commenced and brought under this subsection. Assessments under this subsection shall be paid to the State Treasurer, or to the certified local health agency, as the case may be, except that compensatory damages may be paid by specific order of the court to any persons who have been aggrieved by the violation. If a proceeding is instituted by a certified local health agency, notice thereof shall be served upon the commissioner in the same manner as if the commissioner were a named party to the action or proceeding. The department may intervene as a matter of right in any proceeding brought by a certified local health agency.
- g. (1) Except as authorized otherwise in paragraph (2) of this subsection, the commissioner is authorized to assess a civil administrative penalty of not less than \$500 nor more than \$1,000 for each violation, provided that each day during which the violation continues shall constitute an additional, separate and distinct offense.
- (2) For any violation of section [3,] 7, 8, 10 or 11 of P.L.2007, ([C.13:1E-99.96,] C.13:1E-99.100, C.13:1E-99.101, C.13:1E-99.103, or C.13:1E-99.104) or subsection a. or b. of section 6, subsection b. of section 9, or subsection a. of section 15 of P.L.2007, c.347 (C.13:1E-99.99, C.13:1E-99.102, C.13:1E-99.108), the commissioner is authorized to assess a civil administrative penalty not to exceed \$25,000 for each day during which a violation continues. In assessing a civil administrative penalty, the commissioner shall consider the severity of the

violation, the measures taken to prevent further violations, and whether the penalty will maintain an appropriate deterrent.

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Prior to assessment of a civil administrative penalty, the person committing the violation shall be notified by certified mail or personal service that the penalty is being assessed. The notice shall identify the section of the statute, rule, regulation, or order violated; recite the facts alleged to constitute a violation; state the basis for the amount of the civil administrative penalties to be assessed; and affirm the rights of the alleged violator to a hearing. The ordered party shall have 35 days from receipt of the notice within which to deliver to the commissioner a written request for a hearing. After the hearing and upon finding that a violation has occurred, the commissioner may issue a final order after assessing the amount of the fine specified in the notice. If no hearing is requested, the notice shall become a final order after the expiration of the 35-day period. Payment of the assessment is due when a final order is issued or the notice becomes a final order. The authority to levy an administrative order is in addition to all other enforcement provisions in P.L.2007, c.347 (C.13:1E-99.94 et seq.), and the payment of any assessment shall not be deemed to affect the availability of any other enforcement provisions in connection with the violation for which the assessment is levied. The department may compromise any civil administrative penalty assessed under this section in an amount and with conditions the department determines appropriate.

h. A person who violates any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, or an administrative order issued pursuant to subsection e. of this section, or a court order issued pursuant to subsection f. of this section, or who fails to pay a civil administrative penalty in full pursuant to subsection g. of this section, or who knowingly makes any false or misleading statement on any application, record, report, or other document required to be submitted to the department, shall be subject, upon order of a court, to a civil penalty not to exceed \$25,000 per day of the violation, and each day during which the violation continues shall constitute an additional, separate, and distinct offense. Any civil penalty imposed pursuant to this subsection may be collected with costs in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), or may be collected in a civil action commenced by a certified local health agency, or the commissioner, as the case may be. In addition to any penalties, costs or interest charges, the Superior Court, or the municipal court as the case may be, may assess against the violator the amount of economic benefit accruing to the violator from the violation.

i. As used in this section, "certified local health agency" shall have the same meaning as set forth in section 3 of P.L.1977, c.443 (C.26:3A2-23).

- 1 Violations of [the act] P.L.2007, c.347 (C.13:1E-99.94 et 2 seq.) include, but are not limited to:
 - (1) the sale of a new covered electronic device by any person that is not in full compliance with the provisions of [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.);
 - (2) the use of a qualified collection program to recycle covered electronic devices not discarded within the State, or region as provided in section 19 of P.L.2007, c.347 (C.13:1E-99.112);
- 9 (3) the knowing failure to report or accurately report any data 10 required to be reported to the department pursuant to [this act] 11 P.L.2007, c.347 (C.13:1E-99.94 et seq.);
- 12 (4) the non-payment of any fee required pursuant to [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.);
- 14 (5) failure to register **[**, pursuant to subsection a. of section 3 of P.L.2007, c.347 (C.13:1E-99.96) or] pursuant to subsection b. of 15 16 section 9 of P.L.2007, c.347 (C.13:1E-99.102);
- 17 (6) failure to submit or implement a plan pursuant to section [3] or 10 of P.L.2007, c.347 ([C.13:1E-99.96 or] C.13:1E-99.103); 18 and 19
- 20 (7) failure to comply with any provision of section 16 of 21 P.L.2007, c.347 (C.13:1E-99.109).
 - All penalties collected by the department pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.) shall be appropriated and allocated annually to the "Electronic Waste Management Fund" established pursuant to section 11 of P.L., c. (C.) (pending before the Legislature as this bill) for administration and enforcement of the "Electronic Waste Management Act."

28 (cf: P.L.2012, c.79, s.9) 29

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- 8. (New section) a. Except as provided in subsection d. of this section, by January 1, 2016 and each January 1 thereafter, each authorized recycler that accepts covered electronic devices from a consumer shall register with the department and pay a registration fee of \$15,000.
- The department shall use the fee to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.).
- Any authorized recycler that fails to register and pay the fee required pursuant to this section, or otherwise comply with the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), may not participate in the Statewide standard program established pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as

- this bill), or any manufacturer's plan for the collection, transportation, and recycling of covered electronic devices approved by the department pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103).
 - d. An authorized recycler that has been granted a general approval as a Class D recycling center by the department pursuant to the provisions of N.J.A.C.7:26A-3.1 et seq. and is in compliance with that approval, including the payment of the required fees, shall not be required to register and pay the fee imposed pursuant to subsection a. of this section.

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- 9. (New section) a. By February 1, 2016, and semiannually thereafter, the operator of every collection location identified in each manufacturer's plan submitted pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103), any local government unit that collects covered electronic devices, and any collection location that collects covered electronic devices as a part of the Statewide standard program established pursuant to section 6 of P.L. ,
- 19 c. (C.) (pending before the Legislature as this bill), shall 20 identify:
 - (1) the total weight or volume of covered electronic devices collected in the prior six month period at each collection location; and
 - (2) the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices.
 - On February 1 and August 1 of each year for the period ending on January 1 and July 1, as appropriate, the information shall be submitted to the department on forms and in a manner prescribed by the department.
 - b. By February 1, 2016, and semiannually thereafter, every authorized recycler identified in each manufacturer's plan submitted pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103), and any authorized recycler that operates as a part of the Statewide standard program established pursuant to section 6 of P.L. ,
- 37 c. (C.) (pending before the Legislature as this bill), shall 38 identify:
 - (1) the address of each collection location that provides covered electronic devices to the authorized recycler and the total weight of covered electronic devices delivered or collected from each collection location;
 - (2) the weight of each type of covered electronic device delivered or collected from each collection location;
- 45 (3) the address of any facility where covered electronic devices 46 are handled; and
- 47 (4) the disposition of the covered electronic devices or their 48 components, including the market for all materials recycled or

recovered from covered electronic devices, and the weight and disposition of all materials that are not recycled and are disposed of as residue from all covered electronic devices.

On February 1 and August 1 of each year for the period ending on January 1 and July 1, as appropriate, the information shall be submitted to the department on forms and in a manner prescribed by the department.

c. By February 1, 2016, and semiannually thereafter, each manufacturer or group plan administrator on behalf of a manufacturer, shall report to the department its progress towards achieving the manufacturer's market share in weight obligation on forms and in a manner prescribed by the department.

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10. (New section) A manufacturer that fails to collect, transport, or recycle its required market share in weight obligation shall be assessed a fee equivalent to \$0.50 per pound times its market share in weight obligation. A fee assessed pursuant to this section shall be appropriated and allocated annually to the "Electronic Waste Management Fund" established pursuant to section 11 of P.L. , c. (C.) (pending before the Legislature as this bill). The assessment of the fee pursuant to this section shall be in addition to any other enforcement action that may be taken by the department for a violation of P.L.2007, c.347 (C.13:1E-99.94 et seq.).

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- 25 11. (New section) a. There is created in the Department of 26 Environmental Protection, a special non-lapsing fund to be known as the "Electronic Waste Management Fund." The monies in the 27 fund are dedicated and shall be used only to carry out the purposes 28 29 enumerated in subsection b. of this section. The fund shall be 30 credited with all revenues collected and deposited in the fund pursuant to sections 17 of P.L.2007, c.347 (C.13:1E-99.110), and 31 32 sections 6, 8, and 10 of P.L., c. (C.) (pending before the 33 Legislature as this bill), all interest and other income received from 34 the investment of monies in the fund, and any monies which, from 35 time to time, may otherwise become available for the purposes of 36 the fund. Pending the use thereof pursuant to the provisions of 37 subsection b. of this section, the monies deposited in the fund shall 38 be held in interest-bearing accounts in public depositories, as 39 defined pursuant to section 1 of P.L.1970, c.236 (C.17:9-41), and 40 may be invested or reinvested in such securities as are approved by the State Treasurer. Interest or other income earned on monies 41 42 deposited into the fund shall be credited to the fund for use as set 43 forth in subsection b. of this section for other monies in the fund.
- 44 b. Monies deposited in the "Electronic Waste Management 45 Fund" shall be used only for:
 - (1) the administration and enforcement of P.L.2007, c.347 (C.13:1E-99.94 et seq.); and

- (2) any costs associated with the collection, transportation, and recycling of covered electronic devices pursuant to section 6 of P.L. c. (C.) (pending before the Legislature as this bill); and
- (3) the proper removal and disposition of covered electronic devices that have been improperly abandoned, discarded, or otherwise disposed of on the lands or waters of the State.

- 8 12. Section 18 of P.L.2007, c.347 (C.13:1E-99.111) is amended to read as follows:
 - 18. a. (1) The department shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations as are necessary to effectuate the purposes of P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)].
 - (2) The department shall adopt rules and regulations, in accordance with the provisions of section 8 of P.L.2007, c.347 (C.13:1E-99.101), that prohibit a new covered electronic device from being sold or offered for sale in this State if the covered electronic device is prohibited from being sold or offered for sale in the European Union on and after its date of manufacture, to the extent that Directive 2002/95/EC, adopted by the European Parliament and the Council of the European Union on January 27, 2003, and as amended thereafter by the Commission of European Communities, prohibits that sale due to the presence of certain heavy metals.
 - (a) The department shall exclude from the rules and regulations the sale of a new covered electronic device that contains a substance that is used to comply with the consumer, health, or safety requirements that are required by the Underwriters Laboratories or federal or State law.
 - (b) In adopting rules and regulations pursuant to this subsection, the department may not require the manufacture or sale of a new covered electronic device that is different than, or otherwise not prohibited by, the European Union under Directive 2002/95/EC, adopted by the European Parliament and the Council of the European Union on January 27, 2003. The department shall use, in addition to any other information deemed relevant by the department, the published decisions of the Technical Adaptation Committee and European Union member states that interpret the requirements of Directive 2002/95/EC.
- b. The department may, in accordance with a fee schedule adopted as a rule or regulation pursuant to the provisions of the "Administrative Procedure Act," establish and charge reasonable fees for any of the services to be performed in connection with [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.), which shall cover the full costs incurred by the department for the review of plans and for other costs incurred by the department for implementation of [this

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     act P.L.2007, c.347 (C.13:1E-99.94 et seq.).
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     (cf: P.L.2008, c.130, s.15)
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        13. Section 19 of P.L.2007, c.347 C.13:1E-99.112) is amended
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     to read as follows:
        19. The department is authorized to participate in the
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     establishment and implementation of a regional, multi-state
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     organization or compact that is consistent with the requirements of
     P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of
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     P.L.2008, c.130 (C.13:1E-99.96a)].
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     (cf: P.L.2008, c.130, s.16)
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        14. Section 20 of P.L.2007, c.347 (C.13:1E-99.113) is amended
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     to read as follows:
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        20. The provisions of P.L.2007, c.347 (C.13:1E-99.94 et [al.]
     seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)] are
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     intended to govern all aspects of the collection and recycling of
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     covered electronic devices as those terms are defined in section 2 of
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     P.L.2007, c.347 (C.13:1E-99.95). Upon a determination by the
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     Department of Environmental Protection of an equivalent national
     program to collect or recycle covered electronic devices, the
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     Commissioner of Environmental Protection shall notify, in writing,
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     the Governor, the President of the Senate and the Speaker of the
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     General Assembly, and the members of the Senate Environment
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     Committee and the Assembly Environment and Solid Waste
     Committee, or their successors, of this determination.
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        The provisions of [this act] P.L.2007, c.347 (C.13:1E-99.94 et
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     seq.) shall expire 60 days after the date of the notification required
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     pursuant to this section or within the timeframe provided by federal
     law, as appropriate.
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        The department shall provide notice in the New Jersey Register
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     of any determination made pursuant to this section, and shall take
     any administrative action necessary in order to implement the
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     national program.
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     (cf: P.L.2008, c.130, s.17)
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        15. Section 21 of P.L.2007, c.347 (C.13:1E-99.114) is amended
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     to read as follows:
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        21. By January 1, 2014, the department shall prepare a report,
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     which shall be posted on the department's Internet website and
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     submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1),
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     to the Legislature, assessing the success or failure of the electronic
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     waste management system implemented pursuant to the provisions
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     of P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of
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     P.L.2008, c.130 (C.13:1E-99.96a) relative to the statutory
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     management of covered electronic devices in other states, including
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     jurisdictions that have adopted a producer responsibility model
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versus those that have adopted an advance recovery fee approach,

or both, with respect to the recycling of used televisions and other covered electronic devices.

3 (cf: P.L.2008, c.130, s.18)

16. Section 3 of P.L.2007, c.347 (C.13:1E-99.96) and section 3 of P.L.2008, c.130 (C.13:1E-99.96a) are repealed.

17. This act shall take effect immediately.

STATEMENT

This bill would make various changes to the State's electronic waste recycling laws. The bill would require each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year. This requirement replaces the current law's mandate that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation is not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

Under the bill, the calculation of a manufacturer's obligation would be performed in the same way for both television manufacturers and the manufacturers of other covered electronic devices. Thus, because the obligation would be the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill would repeal the sections of current law applicable only to television manufacturers.

The changes to the law made by the bill would assure that manufacturers provide a free and convenient electronic waste recycling program that provides for all of the covered electronic devices that are collected. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year. The bill would change the definition of "consumer" to include State entities, school districts, and local government units, and would include fax machines and printers in the definition of "covered electronic device." Further, the bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to federal regulation is excluded from coverage.

Further, the bill would allow the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill would require any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard program. A manufacturer, or group of manufacturers, to whom the DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee would be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to the "Electronic Waste Management Act."

The bill would also require each manufacturer to provide, in its plan submitted to the department, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill would streamline the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill would require collection locations to report The reports would include the total weight or semiannually. volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Every authorized recycler would be required to identify the address of each collection location, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is required to report semiannually its progress towards achieving its market share in weight obligation.

The bill would allow the DEP to assess a per pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill would also

S981 B.SMITH, BATEMAN

- 1 establish the "Electronic Waste Management Fund." All program
- 2 revenues and penalties would be deposited in the fund for
- 3 administration and enforcement and other costs of the program.

SENATE ENVIRONMENT AND ENERGY COMMITTEE

STATEMENT TO

SENATE, No. 981

STATE OF NEW JERSEY

DATED: FEBRUARY 4, 2016

The Senate Environment and Energy Committee favorably reports Senate Bill No. 981.

This bill would make various changes to the State's electronic waste recycling laws. The bill would require each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year. This requirement replaces the current law's mandate that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation is not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

Under the bill, the calculation of a manufacturer's obligation would be performed in the same way for both television manufacturers and the manufacturers of other covered electronic devices. Thus, because the obligation would be the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill would repeal the sections of current law applicable only to television manufacturers.

The changes to the law made by the bill would assure that manufacturers provide a free and convenient electronic waste recycling program that provides for all of the covered electronic devices that are collected. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year. The bill would change the definition of "consumer" to include State entities, school districts, and local government units, and would include fax machines and printers in the definition of "covered electronic device." Further, the bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to federal regulation is excluded from coverage.

The bill would also allow the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill would require any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard program. A manufacturer, or group of manufacturers, to whom the DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee would be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to the "Electronic Waste Management Act."

The bill would also require each manufacturer to provide, in its plan submitted to the department, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill would streamline the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill would require the operators of collection locations to report semiannually. The reports would include the total weight or volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Every authorized recycler would be required to identify the address of each collection location that provides covered electronic devices to the authorized recycler, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is required to report semiannually its progress towards achieving its market share in weight obligation.

The bill would allow the DEP to assess a per pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill would also establish the "Electronic Waste Management Fund." All program revenues and penalties would be deposited in the fund for administration and enforcement and other costs of the program.

LEGISLATIVE FISCAL ESTIMATE SENATE, No. 981 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MARCH 18, 2016

SUMMARY

Synopsis: Revises "Electronic Waste Management Act."

Type of Impact: Indeterminate annual net fiscal impact on State General Fund and

indeterminate annual cost savings accruing to local governments

and school districts.

Agencies Affected: Department of Environmental Protection.

Potentially all State entities, local governments, and school districts.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3
Annual State Cost Impact	Minimal – See comments below		
Annual State Revenue Gain	Indeterminate – See comments below		
Annual Local Cost Savings	Indeterminate – See comments below		

- The Office of Legislative Services (OLS) expects this bill to produce three effects on State finances: a) an indeterminate annual revenue gain from creating two new revenue streams and expanding another whose combined collections the OLS expects to exceed the indeterminate annual revenue loss from reducing annual registration fee payments from businesses that manufacture both televisions and other electronic devices; b) a minimal annual effect on Department of Environmental Protection (DEP) operating expenditures from streamlining electronic waste management planning and reporting requirements; and c) indeterminate annual cost savings from shifting to electronic device manufacturers the responsibility for recycling State entities' discarded covered electronic devices.
- The OLS expects the bill to have two effects on local government and school district finances: a) an indeterminate annual cost savings to some local governments that operate collection centers resulting from changes to the formula that allocates electronic waste management obligations to each manufacturer of electronic devices and allowing the DEP to adjust each manufacturer's obligation based on the weight actually collected in each program year; and b) indeterminate annual cost savings to school districts and local governments from shifting to electronic device manufacturers the responsibility for recycling the school districts' and local government units' discarded covered electronic devices.



BILL DESCRIPTION

Senate Bill No. 981 of 2016 makes various changes to the State's electronic waste management laws. The following revisions potentially affect the finances of the State, school districts, and local governments.

- 1) The bill creates two new revenue streams supporting the electronic waste recycling program: an annual \$15,000 registration fee to be paid by every authorized recycler that does not hold a DEP permit as a class D recycling center; and, for manufacturers failing to meet their electronic waste recycling obligation, a new penalty equal to \$0.50 per pound multiplied by the manufacturer's weight-based electronic waste management obligation.
- 2) The bill folds the currently separate television electronic waste recycling program into the general electronic waste recycling program. As a result, businesses that manufacture both televisions and other electronic devices will pay a \$5,000 instead of a \$10,000 annual registration fee.
- 3) The bill extends "Electronic Waste Management Act" requirements to two additional types of electronic devices: desktop printers and desktop fax machines.
- 4) The bill revises the formula that allocates weight-based electronic waste management obligations to each manufacturer of covered electronic devices and allows the DEP to adjust each manufacturer's obligation based on the weight actually collected in each program year.
- 5) The bill revises DEP electronic waste management planning and reporting requirements.
- 6) The bill allows the DEP to establish a State-wide standard program to collect, transport, and recycle covered electronic devices. Participating manufacturers would pay fees to support the program.
- 7) The bill establishes the dedicated "Electronic Waste Management Fund" as the repository of all "Electronic Waste Management Act" registration fee and penalty payments and earmarks fund balances to the administration of the electronic waste recycling program.
- 8) The bill revises the definition of consumers to include State entities, school districts, and local government units, thereby shifting from the public entities to the manufacturers of covered electronic devices the responsibility for recycling the public entities' electronic waste.

FISCAL ANALYSIS

EXECUTIVE BRANCH

According to informal information provided by the DEP, this bill would have a minimal fiscal impact on the department.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that this bill will produce an indeterminate annual State revenue gain, a minimal annual effect on State operating expenditures, and indeterminate annual cost savings to school districts and local governments.

<u>State Revenue Gain:</u> The OLS projects an indeterminate annual net revenue gain from the bill's four changes to "Electronic Waste Management Act" revenue streams.

On the one side of the ledger, as a result of folding the currently separate television electronic waste recycling program into the general electronic waste recycling program, the bill will reduce annual State revenue collections as companies that manufacture both televisions and other electronic devices will only pay a \$5,000 rather than a \$10,000 annual registration fee. Based on current program participation, the OLS pegs the annual revenue loss at \$95,000 from 19 manufacturers. To arrive at this figure, the OLS crosschecked the list of 2016 registered television manufacturers in the DEP's electronic waste recycling program with that of 2015 registered manufacturers of all other electronic devices in the DEP's electronic waste recycling program, as published on the DEP's website. Of the 27 registered television manufacturers, 19 also participate in the program for other electronic devices.

On the other side of the ledger, the bill will increase annual State revenue collections from:

1) an annual \$15,000 registration fee to be paid by every authorized recycler that does not hold a DEP permit as a class D recycling center; 2) a new penalty imposed on manufacturers who fail to meet their electronic waste recycling obligation in an amount equal to \$0.50 per pound multiplied by the manufacturer's weight-based electronic waste management obligation; and 3) an annual \$5,000 registration fee payment from manufacturers of desktop printers and desktop fax machines that are currently not participating in the electronic waste recycling program because they do not manufacture other currently covered electronic devices. The OLS, however, has no data allowing for a quantification of the resultant State revenue gain. But given that only seven authorized recyclers must pay the \$15,000 annual registration fee for the bill's net State revenue impact to be positive, the OLS anticipates that the bill will produce a net State revenue gain.

<u>State Cost Impact:</u> The bill will affect DEP administrative expenditures by modifying the department's electronic waste management planning and reporting requirements. The DEP expects the changes to have a minimal effect on its operating budget. The DEP's assessment seems reasonable to the OLS.

In addition, the bill will likely generate indeterminate annual cost savings to the State from shifting to manufacturers of covered electronic devices the responsibility for recycling State entities' discarded covered electronic devices.

Local Cost Savings: The bill will likely generate cost savings to local government operators of collection centers through revisions to the formula that allocates weight-based electronic waste management obligations to each manufacturer and the DEP's ability to adjust each manufacturer's obligation based on the weight actually collected in each program year. The changes are designed to improve the implementation of the "Electronic Waste Management Act." Current law has had the inadvertent effect of some manufacturers meeting their annual weight-based electronics recycling obligations before the expiration of a calendar year so that many local governments that collect electronic waste have been left to dispose of excess electronic waste at their expense. The bill's adjustments are designed to ensure that manufacturers are responsible for the collection, transportation, and recycling of all electronic waste that is subject to the "Electronic Waste Management Act."

In addition, the bill will likely generate indeterminate annual cost savings to school districts and local government units from shifting to manufacturers of covered electronic devices the responsibility for recycling the school districts' and local government units' discarded covered electronic devices.

<u>No Fiscal Impact:</u> The OLS notes that two bill provisions have no fiscal impact even though they may appear to affect State finances.

First, the bill allows the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices, which would be supported by fees paid by participating manufacturers. The OLS determines that this bill provision has no fiscal impact, as it merely authorizes, but does not require, the DEP to operate a new program. Without a mandate, the bill does not alter DEP responsibilities and procedures.

Second, the bill creates the dedicated "Electronic Waste Management Fund" as the repository of all "Electronic Waste Management Act" registration fee and penalty payments and earmarks fund balances to the administration of the electronic waste recycling program. The creation of the fund and the allocation of certain revenues thereto will not affect the amount the State collects in revenues or its electronic waste recycling program operating expenditures.

Section: Environment, Agriculture, Energy and Natural Resources

Analyst: Neha Mehta

Assistant Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 981

STATE OF NEW JERSEY

DATED: APRIL 4, 2016

The Assembly Appropriations Committee reports favorably Senate Bill No. 981.

This bill makes various changes to the State's electronic waste recycling laws. The bill requires each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year.

Current law requires that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation are not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

The bill makes the calculation of a manufacturer's obligation for television manufacturers the same as that for manufacturers of other covered electronic devices. Because the obligation would become the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill repeals the sections of current law that separately apply to television manufacturers. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year.

The bill changes the definition of "consumer" to include State entities, school districts, and local government units, and includes fax machines and printers in the definition of "covered electronic device." The bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile data service or commercial mobile radio service, as such services are defined pursuant to federal regulation, is excluded from coverage.

The bill allows the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill requires any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard

program. A manufacturer, or group of manufacturers, to whom the DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee will be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the DEP pursuant to the "Electronic Waste Management Act."

The bill requires each manufacturer to provide, in its plan submitted to the DEP, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill streamlines the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill requires the operators of collection locations to report semiannually. The bill requires those reports to include the total weight or volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Each authorized recycler is be required to identify the address of each collection location that provides covered electronic devices to the authorized recycler, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is required to report semiannually its progress towards achieving its market share in weight obligation.

The bill allows the DEP to assess a per-pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill also establishes the "Electronic Waste Management Fund." All program revenues

and penalties would be deposited in the fund for administration and enforcement and other costs of the program.

As reported, this bill is identical to Assembly Bill No. 2375, as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) expects this bill to produce three effects on State finances:

- 1) An indeterminate net annual revenue gain. There are three revenue streams: an annual \$15,000 registration fee to be paid by every authorized recycler that does not hold a DEP permit as a class D recycling center; for manufacturers failing to meet their electronic waste recycling obligation, a new penalty equal to \$0.50 per pound multiplied by the manufacturer's weight-based electronic waste management obligation; and the expansion of the act to cover desktop printers and desktop fax machines. The OLS expects combined collections from those sources to exceed the indeterminate annual revenue loss from reducing annual registration fee payments from businesses that manufacture both televisions and other electronic devices.
- 2) A minimal annual effect on DEP operating expenditures from streamlining electronic waste management planning and reporting requirements.
- 3) Indeterminate annual cost savings from shifting to electronic device manufacturers the responsibility for recycling governmental entities' discarded covered electronic devices.

The OLS expects the bill to have two effects on local government and school district finances:

- 1) An indeterminate annual cost savings to some local governments that operate collection centers resulting from changes to the formula that allocates electronic waste management obligations to each manufacturer of electronic devices and allowing the DEP to adjust each manufacturer's obligation based on the weight actually collected in each program year.
- 2) Indeterminate annual cost savings to school districts and local governments from shifting to electronic device manufacturers the responsibility for recycling the school districts' and local government units' discarded covered electronic devices.

ASSEMBLY, No. 2375

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED FEBRUARY 4, 2016

Sponsored by:

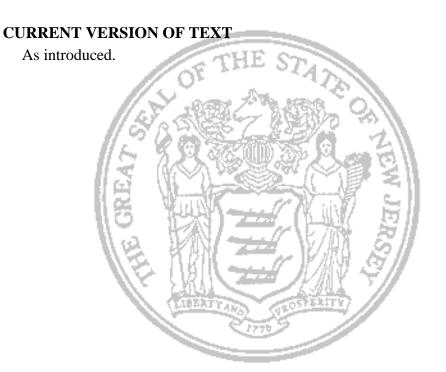
Assemblyman JOHN F. MCKEON
District 27 (Essex and Morris)
Assemblyman REED GUSCIORA
District 15 (Hunterdon and Mercer)
Assemblywoman L. GRACE SPENCER
District 29 (Essex)

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SYNOPSIS

Revises "Electronic Waste Management Act."



(Sponsorship Updated As Of: 11/22/2016)

1 AN ACT concerning electronic waste recycling, amending and 2 supplementing P.L.2007, c.347, and repealing various parts of 3 the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 1 of P.L.2007, c.347 (C.13:1E-99.94) is amended to
- 9 read as follows: 10 [Sections 1 through 21 of] P.L.2007, c.347 (C.13:1E-99.94
- 11 et seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)] shall 12 be known and may be cited as the "Electronic Waste Management 13 Act."
- 14 (cf: P.L.2008, c.130, s.21)

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- 16 2. Section 2 of P.L.2007, c.347 (C.13:1E-99.95) is amended to 17 read as follows:
- 2. As used in [sections 1 through 21 of] P.L.2007, 18 19 c.347 (C.13:1E-99.94 et seq.) [and section 3 of P.L.2008,
- 20 c.130 (C.13:1E-99.96a)]:
 - "Authorized recycler" means a person who: (1) engages in the manual or mechanical separation of covered electronic devices to recover components and commodities contained therein for the purpose of re-use or recycling; or (2) changes the physical or chemical composition of a covered electronic device by size reduction, deconstructing, crushing, cutting, compacting, shredding, or refining for the purpose of segregating components, and for the purpose of recovering or recycling those components, and who arranges for the transport of those components to an end user.
 - "Brand" means symbols, words, or marks that identify a covered electronic device, rather than any of its components.
 - "Business concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization. "Business concern" shall not include a small business enterprise.
 - "Cathode ray tube" means a vacuum tube or picture tube used to convert an electronic signal into a visual image, and includes any cathode ray tube that is broken, damaged, or separated from its host television or other device.
- "Computer" 41 means an electronic, magnetic, 42 electrochemical, or other high-speed data processing device 43 performing logical, arithmetic, or storage function, and may include 44 both a computer central processing unit and a monitor, but the term 45 shall not include an automated typewriter or typesetter, a portable

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 handheld calculator, a portable digital assistant, or other similar 2 device.

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"Consumer" means a person , State entity, school district, or local government unit who purchases a covered electronic device in a transaction that is a retail sale. "Consumer" shall not include any business concern purchasing covered electronic devices.

"Covered electronic device" means a desktop or personal computer, computer monitor, portable computer, desktop printer, desktop fax machine, or television sold to a consumer. A "covered electronic device" shall not include any of the following: (1) an electronic device that is a part of a motor vehicle or any component part of a motor vehicle assembled by, or for, a vehicle manufacturer or franchised dealer, including replacement parts for use in a motor vehicle; (2) an electronic device that is functionally or physically a part of a larger piece of equipment designed and intended for use in an industrial, commercial, or medical setting, including diagnostic, monitoring, or control equipment; (3) an electronic device that is contained within a clothes washer, clothes dryer, refrigerator, refrigerator and freezer, microwave oven, conventional oven or range, dishwasher, room air conditioner, dehumidifier, or air purifier; or (4) [a telephone of any type unless it contains a video display area greater than four inches measured diagonally <u>any</u> handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to 47 C.F.R. s.20.3.

"Department" means the Department of Environmental Protection.

"Group plan administrator" means any person who enters into a contract with two or more manufacturers to collect, transport, and recycle the total of those manufacturers' market share in weight obligations pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.).

"Local government unit" means any county or municipality, or any agency, instrumentality, authority or corporation of any county or municipality, including, but not limited to, sewerage, utilities and improvement authorities, or any other political subdivision of the State.

"Manufacturer" means any person: (1) who manufactures or manufactured covered electronic devices under a brand that it owns or owned or is or was licensed to use, other than a license to manufacture covered electronic devices for delivery exclusively to or at the order of the licensor; (2) who sells or sold covered electronic devices manufactured by others under a brand that the seller owns or owned or is or was licensed to use, other than a license to manufacture covered electronic devices for delivery exclusively to or at the order of the licensor; (3) who manufactures or manufactured covered electronic devices without affixing a brand; (4) who manufactures or manufactured covered electronic devices to which the person affixes or affixed a brand that the

- 1 person neither owns or owned nor is or was licensed to use; (5) for
- 2 whose account covered electronic devices manufactured outside the
- 3 United States are or were imported into the United States, provided
- 4 however, if, at the time such covered electronic devices are or were
- 5 imported into the United States, another person has registered as the
- 6 manufacturer of the brand of the covered electronic devices
- 7 pursuant to subsection b. of section 9 of P.L.2007, c.347 (C.13:1E-
- 8 99.102), then paragraph (5) of this definition shall not apply; or (6)
- 9 a person who assumes the obligations and responsibilities for any
- 10 manufacturer pursuant to paragraphs (1) through (5) of this

11 definition.

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"Market share" means a [television] manufacturer's national sales of [televisions] covered electronic devices expressed as a percentage of the total [weight] sales of all [television] manufacturers' national sales of covered electronic devices, based on the best available public data.

"Market share in weight" means the total weight of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle based on the manufacturer's market share, as provided pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Monitor" means a separate video display component of a computer, whether sold separately or together with a computer central processing unit and computer box, and includes a cathode ray tube, liquid crystal display, gas plasma, digital light processing, or other image projection technology, greater than four inches measured diagonally, and its case, interior wires and circuitry, cable to the central processing unit, and power cord.

"Obligation" means **[**: (1)**]** the **[**return**]** market share in weight, identified for an individual manufacturer, as **[**determined by the department**]** provided pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105) **[**; or (2) the market share, identified for an individual television manufacturer, as determined by the department pursuant to subsection c. of section 3 of P.L.2007, c.347 (C.13:1E-99.96)**]**.

"Orphan device" means a covered electronic device for which no manufacturer can be identified, or for which the original manufacturer no longer exists.

"Person" means an individual, trust firm, joint stock company, business concern, and corporation, including, but not limited to, a government department, partnership, limited liability company, or association.

"Portable computer" means a computer and video display greater than four inches in size that can be carried as one unit by an individual, including a laptop computer.

"Program year" means a full calendar year beginning on or afterJanuary 1, 2011.

"Purchase" means the taking, by sale, of title in exchange for consideration.

"Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products. "Recycling" shall not include energy recovery or energy generation by means of incinerating electronic waste whether apart or in combination with other wastes.

"Registrant" means a manufacturer of covered electronic devices that is in full compliance with the requirements of [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.).

"Retail sales" means the sale of covered electronic devices through sales outlets, via the Internet, mail order, or other means, whether or not the retailer has a physical presence in this State.

"Retailer" means a person who owns or operates a business that sells new covered electronic devices in this State by any means to a consumer.

["Return share" means the proportion of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle, as determined by the department pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Return share in weight" means the total weight of covered electronic devices for which an individual manufacturer is responsible to collect, transport, and recycle, as determined by the department pursuant to subsection a. of section 12 of P.L.2007, c.347 (C.13:1E-99.105).

"Sale" or "sell" means any transfer for consideration of title, including, but not limited to, transactions conducted through sales outlets, catalogs, or the Internet, or any other, similar electronic means, and excluding leases.

"Small business enterprise" means any business which has its principal place of business in this State, is independently owned and operated, and employs the equivalent of fewer than 50 full-time employees.

"Statewide standard program" means the program to collect, transport, and recycle covered electronic devices established by the State pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill).

"Television" means a stand-alone display system containing a cathode ray tube or any other type of display primarily intended to receive video programming via broadcast, having a viewable area greater than four inches measured diagonally, able to adhere to standard consumer video formats and having the capability of selecting different broadcast channels and support sound capability.

"Video display" means an output surface having a viewable area greater than four inches when measured diagonally that displays moving graphical images or a visual representation of image

sequences or pictures, showing a number of quickly changing images on a screen in fast succession to create the illusion of motion, including, if applicable, a device that is an integral part of the display and cannot be easily removed from the display by the consumer that produces the moving image on the screen. A "video display" typically uses a cathode ray tube, liquid crystal display, gas plasma, digital light processing, or other image projection technology.

(cf: P.L.2012, c.79, s.11)

- 3. Section 9 of P.L.2007, c.347 (C.13:1E-99.102) is amended to read as follows:
- 9. a. (1) (a) By January 30, [2012] 2016, and by each January 30 thereafter, the department shall [:
- (a) have completed an auditable, statistically valid sampling of covered electronic devices collected from consumers in this State during the previous program year. The sampling information collected shall consist of a list of brands of covered electronic devices and the weight of covered electronic devices that are identified for each brand. The department's sampling shall be conducted in accordance with a procedure established by the department and may be conducted by a third-party organization including an authorized recycler, to be determined by the department. The department may, at its discretion, be present at the sampling and may audit the methodology and the results of the third-party organization. The costs associated with the sampling shall be recovered from the fees paid by manufacturers to the department determine the market share for each manufacturer of covered electronic devices ; and .
- (b) By April 1, 2016, and by each April 1 thereafter, the department shall determine the total weight of covered electronic devices, including orphan devices, collected from consumers in this State during the previous program year.
- (2) [If a manufacturer or group of manufacturers conducts its own sampling of covered electronic devices, the manufacturer or group of manufacturers shall submit a report to the department annually by March 1, beginning the year after the program is initiated. The report shall include:
- (a) the results of an auditable, statistically valid sampling of covered electronic devices collected from consumers in this State by the manufacturer or group of manufacturers during the previous program year. The sampling information reported shall consist of a list of brands of covered electronic devices and the weight of covered electronic devices that are identified for each brand; and
- (b) the total weight of covered electronic devices, including orphan devices, collected from consumers in this State by the manufacturer or group of manufacturers during the previous program year and documentation verifying collection and recycling

of such devices. (Deleted by amendment, P.L., c.)

(pending before the Legislature as this bill)

3 b. By February 1, 2010, and each January 1 thereafter, each 4 manufacturer of covered electronic devices offered for sale for 5 delivery in this State shall register with the department and pay a 6 registration fee of \$5,000. Any manufacturer to whom the 7 department provides notification of a **[**return share and return share 8 in weight I market share pursuant to subsection a. of section 12 of 9 P.L.2007, c.347 (C.13:1E-99.105) and who has not previously filed 10 a registration shall file a registration with the department within 30 11 days of receiving such notification from the department. Each 12 manufacturer's registration and renewal shall include a list of all of 13 the manufacturer's brands of covered electronic devices.

[The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State.]

- c. If **[**less than 100 covered electronic devices are sold by a manufacturer**]** a manufacturer's market share is .01 percent or less in the previous program year, the department shall not require a manufacturer to pay the registration fee or registration renewal fee, as appropriate, or otherwise comply with the requirements of section 10 of P.L.2007, c.347 (C.13:1E-99.103) in the subsequent year, pursuant to subsection b. of this section.
- 24 (cf: P.L.2012, c.79, s.4)

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4. Section 10 of P.L.2007, c.347 (C.13:1E-99.103) is amended to read as follows:

10. a. [By June 1, 2010, each] Each manufacturer to whom the department provides [, by April 2, 2010, a return] a market share [in weight] that is greater than [zero] .01 percent of the total shall submit a plan to the department to collect, transport, and recycle If the department establishes a covered electronic devices. Statewide standard program pursuant to section 6 of P.L., c. (C.) (pending before the Legislature as this bill), each manufacturer or group of manufacturers to whom the department provides a market share that is greater than 10 percent of the total may (1) submit a plan to the department to collect, transport, and recycle covered electronic devices, or (2) participate in the Statewide standard program; and each manufacturer to whom the department provides a market share that is 10 percent or less shall fulfill its market share in weight obligation by participating in the Statewide standard program.

b. Each manufacturer to whom the department provides [, by February 15, 2012 or] by February 15 of any year [thereafter], a [return share in weight] market share that is greater than [zero] .01 percent of the total shall, by [March] April 15 of that year, comply with the requirements of subsection a. of this section.

c. An individual manufacturer submitting a plan pursuant to subsection a. of this section shall collect, transport, and recycle its [return] market share in weight.

- d. A group of manufacturers jointly submitting a plan pursuant to subsection a. of this section shall collect, transport, and recycle the sum of the obligations of each participating manufacturer.
- e. Every plan shall **[**be filed with a manufacturer's annual registration, and shall **]** include:
- (1) Methods that will be used to collect the covered electronic devices including proposed collection services;
- (2) The processes and methods that will be used to recycle recovered covered electronic devices including a description of the recycling processes that will be used, including the name and location of all authorized recyclers to be directly utilized by the plan;
- (3) The processes and methods that will be used to recycle recovered covered electronic devices which originated from transactions between business concerns:
- (4) The methods that will be used to provide convenient collection of covered electronic devices, especially used televisions, for residents in densely populated areas of the State;
- (5) Means that will be utilized to publicize the collection services, including specification of a website or toll-free telephone number that provides information about the manufacturer's program in sufficient detail to allow consumers to learn how to return their covered electronic devices for recycling; and
- **[**(5)**]** (6) The intention of the registrant to fulfill its obligation through operation of its own plan, either individually, by contract with for-profit or not-for-profit entities, a group plan administrator, or local government units, or with other manufacturers.

The department shall hold confidential any information obtained pursuant to this subsection when shown by a manufacturer that the information, if made public, would divulge competitive business information, methods or processes entitled to protection as trade secrets of the manufacturer.

Recovered covered electronic devices shall not be sent to prisons for recycling either directly or through intermediaries and nothing in this section shall be construed to allow for the recycling of covered electronic devices by prisoners. Any person committed to a jail, prison, or other institution for the detention of persons charged with or convicted of an offense shall be disqualified from engaging in the manual or mechanical separation of covered electronic devices to recover components and commodities contained therein for the purpose of re-use or recycling.

By January 1, 2011, each manufacturer or group of manufacturers required to submit a plan, pursuant to subsection a. of this section, shall commence its covered electronic device recycling program to implement and finance the collection,

transportation, and recycling of covered electronic devices [other than televisions]. The covered electronic device recycling program shall accept all types and all brands of used covered electronic devices, including orphan devices.

- f. Each manufacturer's plan or plan jointly submitted by a group of manufacturers through a group plan administrator shall be reviewed to determine its compliance with subsection e. of this section and approved by the department. The department may reject the plan, in whole or in part, and may impose additional requirements as a condition of approval.
- g. If a manufacturer fails to comply with all the conditions and terms of an approved plan, the manufacturer shall be prohibited from selling or offering for sale in this State a covered electronic device.
- h. Manufacturers that collect, transport, and recycle covered electronic devices in excess of their obligation may sell credits to another registrant or apply that excess to the following year's recycling obligation; provided that no more than 25 percent of a manufacturer's obligation for any program year may be met with credits generated in a prior program year. No manufacturer or group of manufacturers, as the case may be, may cease implementing its plan required pursuant to subsection e. of this section and approved by the department, during any program year by using credits.
 - i. (Deleted by amendment, P.L.2008, c.130)
 - j. (Deleted by amendment, P.L.2008, c.130)
- k. Nothing in **[**this act**]** <u>P.L.2007</u>, <u>c.347</u> (<u>C.13:1E-99.94 et seq.</u>) is intended to exempt any person from liability the person would otherwise have under applicable law.
- 1. The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State. (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- m. The department may allow a group plan administrator to fulfill a manufacturer's responsibilities on its behalf under this section, including registration, payment of registration fees, and submission of plans. If a group plan administrator collects, transports, and recycles covered electronic devices in excess of the total combined market share in weight obligation for the manufacturers under contract with that group plan administrator, the group plan administrator may sell credits, or apply credits to the following year's obligation, as provided in subsection h. of this section. The provisions of this subsection shall not relieve any manufacturer of its obligations under P.L.2007, c.347 (C.13:1E-99.94 et seq.). If a group plan administrator fails to fulfill a manufacturer's responsibilities on its behalf, the department may
- 47 <u>take enforcement action against the manufacturer.</u>

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n. A registered manufacturer shall inform the department, in writing, as soon as it becomes aware that it will cease selling covered electronic devices in the State.

4 (cf: P.L.2012, c.79, s.5)

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- 5. Section 12 of P.L.2007, c.347 (C.13:1E-99.105) is amended to read as follows:
- 8 12. a. (1) The department shall determine the [return share] 9 market share for each program year for each manufacturer [by 10 dividing the weight of covered electronic devices identified for each 11 manufacturer by the total weight of covered electronic devices 12 identified for all manufacturers. For the first program year, the 13 return share of covered electronic devices identified for each 14 manufacturer shall be based on the best available public return 15 share data from the United States, including data from other states, 16 for covered electronic devices from consumers. For the second and 17 each subsequent program year, the return share of covered 18 electronic devices identified for each manufacturer shall be based 19 on the most recent samplings of covered electronic devices 20 conducted in this State pursuant to subsection a. of section 9 of 21 P.L.2007, c.347 (C.13:1E-99.102) based upon publicly available 22
 - (2) The department shall determine the [return share in weight] estimated market share in weight obligation for each program year for each manufacturer for whom a [return share] market share is determined pursuant to paragraph (1) of this subsection by multiplying the [return share] market share for each such manufacturer by the total weight in pounds of covered electronic devices, including orphan devices, collected from consumers the previous program year and considering the amount expected to be collected in the next program year to be determined by the department based upon actual collection amounts of covered electronic devices in the preceding program year. [For the first program year, the total weight in pounds of covered electronic devices shall be based on the best available public weight data from the United States, including data from other states, for covered electronic devices from consumers. For the second and each subsequent program year, the total weight in pounds of covered electronic devices shall be based on the total weight of covered electronic devices, including orphan devices, determined by the department pursuant to subsection a. of section 9 of P.L.2007, c.347 (C.13:1E-99.102).
 - (3) [By April 2, 2011, the] <u>The</u> department shall provide each manufacturer for whom a [return] <u>market</u> share is determined pursuant to paragraph (1) of this subsection with its [return] <u>market</u> share and [its return] <u>an estimate of its market</u> share in weight [for the first program year. Annually thereafter,] by February 15 [,

- beginning in 2013, the department shall provide each manufacturer
- 2 for whom a return share is determined pursuant to paragraph (1) of
- 3 this subsection with its return share and its return share in weight
- 4 for the second and subsequent program years **]** annually for the next
- 5 program year. A manufacturer shall be responsible for its market
- 6 share in weight for the program year. The department may adjust
- 7 <u>each manufacturer's market share in weight obligation based upon</u>
- 8 the total weight in pounds actually collected in any program year
- 9 and each manufacturer shall be responsible for its proportionate
- share so that the manufacturer's obligation shall be its market share
- 11 <u>in weight based upon the actual weight of covered electronic</u>
- devices collected in the prior program year.

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- b. (Deleted by amendment, P.L.2008, c.130)
- c. (1) The department shall ensure that [at least one] sufficient numbers and locations of electronics collection [opportunity is] opportunities are available in each county throughout the State and in such a manner as to be convenient, to the maximum extent practicable and feasible, to all consumers in the county as determined by the department.
- (2) The department shall ensure that collection sites do not place unreasonable limits on the number of covered electronic devices permitted for drop-off by consumers.
- d. (1) Beginning on January 1, 2011, the department shall maintain a list of registrants and the brands reported in each manufacturer's registration, and post the list on the department's Internet website that is updated at least once a month.
- (2) The department shall organize and coordinate public education and outreach.
- e. [The department shall prepare a plan every three years that: (1) establishes per-capita collection and recycling goals; and (2) identifies any necessary State actions to expand collection opportunities to achieve the per-capita collection and recycling goals. The plan shall be posted on the department's Internet website and submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature. [Oeleted by amendment, P.L., c.)
- 19.1), to the Legislature. (Deleted by amendment, P.L. , (pending before the Legislature as this bill)
- f. The department shall prepare an annual report, which shall be posted on the department's Internet website and submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature.
 - The annual report shall include the following:
- 42 (1) The total weight of covered electronic devices collected in 43 the State the previous calendar year;
 - (2) [Progress toward achieving the overall annual total recovery and recycling goals described in the plan prepared pursuant to subsection e. of this section;
- 47 (3) A complete listing of all collection sites <u>for covered</u> 48 <u>electronic devices</u> operating in the State in the prior calendar year,

- the parties that operated them, and the amount of material by weight collected at each site; and
 - **[**(4) An evaluation of the effectiveness of the education and outreach program; and
 - (5) An evaluation of the existing collection and processing infrastructure [3] (3) A complete listing of all authorized recyclers recycling covered electronic devices and the amount of material by weight recycled annually.
- g. (Deleted by amendment, P.L.2012, c.79).
 - h. The provisions of this section shall not apply to any manufacturer or retailer of televisions offered for sale for delivery in this State. (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)

14 (cf: P.L.2012, c.79, s.6)

- 6. (New section) a. The department may establish a Statewide standard program for the collection, transportation, and recycling of covered electronic devices from consumers. The department may enter into contracts for the services required for the proper collection, transportation, and recycling of covered electronic devices. At a minimum, the Statewide standard program shall:
- (1) designate collection locations throughout the State such that at least 90 percent of consumers are located within no more than 15 miles of a collection location;
- (2) provide that all designated collection locations accept all covered electronic devices free of charge; and
- (3) require that all designated collection locations, transporters, and authorized recyclers comply with State standards for the management of Class D universal waste as provided in N.J.A.C.7:26A-7.1 et seq. or any subsequently adopted standards for the management of covered electronic devices.
- b. A manufacturer may meet its market share in weight obligation by participating in the Statewide standard program established pursuant to this section.
 - c. A manufacturer that participates in the Statewide standard program pursuant to this section shall pay a per pound rate established by the department for the collection, transportation, recycling, public education, and administrative costs of the program based upon the manufacturer's market share in weight obligation. In the first year of operation of the Statewide standard program, the department may bill each participating manufacturer by January 30, and each manufacturer participating in the program shall pay 25 percent of their market share in weight obligation based upon the per pound rate established. Subsequently, the department may bill each participating manufacturer on a quarterly basis at the end of each quarter of operation of the program, based upon the costs incurred during that quarter.

- 1 The department, or the administrator for the Statewide 2 standard program designated by the department, shall reimburse a 3 local government unit that collects or transports covered electronic 4 devices and that is not otherwise identified as a collection location 5 in the Statewide standard program, at the per pound rate established by the program for those services, for the costs incurred in the 6 7 collection and transportation of covered electronic devices to a 8 collection location designated under the Statewide standard 9 program under the following conditions:
 - (1) the local government unit stores and transports the covered electronic devices in a manner consistent with State standard program requirements; and
 - (2) the local government unit complies with recordkeeping and invoicing requirements established by the department.
- 7. Section 17 of P.L.2007, c.347 (C.13:1E-99.110) is amended to read as follows:
 - 17. a. (Deleted by amendment, P.L.2012, c.79)
 - b. (Deleted by amendment, P.L.2012, c.79)

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- c. (Deleted by amendment, P.L.2012, c.79)
 - d. The "Electronic Waste Management Act," P.L.2007, c.347 (C.13:1E-99.94 et seq.), and any rule or regulation adopted pursuant thereto, shall be enforced by the department and may be enforced by every certified local health agency, as the case may be. Whenever the commissioner finds that a person has violated any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, the commissioner may:
- 28 (1) issue an order, in accordance with subsection e. of this section, requiring the person found to be in violation to comply;
 - (2) bring a civil action in accordance with subsection f. of this section;
 - (3) levy a civil administrative penalty in accordance with subsection g. of this section; or
 - (4) bring an action for a civil penalty in accordance with subsection h. of this section.
- 36 Whenever, on the basis of available information, the 37 commissioner finds that a person has violated any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation 38 39 adopted thereto, the commissioner may issue an administrative 40 enforcement order: (1) specifying the provision or provisions of 41 P.L.2007, c.347 (C.13:1E-99.94 et seq.), or the rule or regulation, 42 of which the person is in violation; (2) citing the action which 43 constituted the violation; (3) requiring compliance with the 44 provision or provisions violated; and (4) providing notice to the 45 person of the right to a hearing on the matters contained in the 46 administrative enforcement order. The ordered party shall have 35 days from receipt of the order within which to deliver to the 47 48 commissioner a written request for a hearing. An order shall be

- effective upon receipt and any person to whom such order is directed shall comply with the order immediately. A request for hearing shall not automatically stay the effect of the order.
 - f. The commissioner is authorized to, and a certified local health agency may, institute a civil action in Superior Court for appropriate relief from any violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted thereof. Such relief may include, singly or in combination:
 - (1) a temporary or permanent injunction;

- (2) recovery of reasonable costs of any investigation or inspection which led to the discovery of the violation, and for the reasonable costs of preparing and bringing a civil action commenced under this subsection;
- (3) recovery of reasonable costs incurred by the State in removing, correcting, or terminating the adverse effects resulting from any violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, for which a civil action has been commenced and brought under this subsection;
- (4) recovery of compensatory damages caused by a violation of the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted, for which a civil action has been commenced and brought under this subsection. Assessments under this subsection shall be paid to the State Treasurer, or to the certified local health agency, as the case may be, except that compensatory damages may be paid by specific order of the court to any persons who have been aggrieved by the violation. If a proceeding is instituted by a certified local health agency, notice thereof shall be served upon the commissioner in the same manner as if the commissioner were a named party to the action or proceeding. The department may intervene as a matter of right in any proceeding brought by a certified local health agency.
- g. (1) Except as authorized otherwise in paragraph (2) of this subsection, the commissioner is authorized to assess a civil administrative penalty of not less than \$500 nor more than \$1,000 for each violation, provided that each day during which the violation continues shall constitute an additional, separate and distinct offense.
- (2) For any violation of section [3,] 7, 8, 10 or 11 of P.L.2007, ([C.13:1E-99.96,] C.13:1E-99.100, C.13:1E-99.101, C.13:1E-99.103, or C.13:1E-99.104) or subsection a. or b. of section 6, subsection b. of section 9, or subsection a. of section 15 of P.L.2007, c.347 (C.13:1E-99.99, C.13:1E-99.102, C.13:1E-99.108), the commissioner is authorized to assess a civil administrative penalty not to exceed \$25,000 for each day during which a violation continues. In assessing a civil administrative penalty, the commissioner shall consider the severity of the

violation, the measures taken to prevent further violations, and whether the penalty will maintain an appropriate deterrent.

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Prior to assessment of a civil administrative penalty, the person committing the violation shall be notified by certified mail or personal service that the penalty is being assessed. The notice shall identify the section of the statute, rule, regulation, or order violated; recite the facts alleged to constitute a violation; state the basis for the amount of the civil administrative penalties to be assessed; and affirm the rights of the alleged violator to a hearing. The ordered party shall have 35 days from receipt of the notice within which to deliver to the commissioner a written request for a hearing. After the hearing and upon finding that a violation has occurred, the commissioner may issue a final order after assessing the amount of the fine specified in the notice. If no hearing is requested, the notice shall become a final order after the expiration of the 35-day period. Payment of the assessment is due when a final order is issued or the notice becomes a final order. The authority to levy an administrative order is in addition to all other enforcement provisions in P.L.2007, c.347 (C.13:1E-99.94 et seq.), and the payment of any assessment shall not be deemed to affect the availability of any other enforcement provisions in connection with the violation for which the assessment is levied. The department may compromise any civil administrative penalty assessed under this section in an amount and with conditions the department determines appropriate.

h. A person who violates any provision of P.L.2007, c.347 (C.13:1E-99.94 et seq.), or any rule or regulation adopted pursuant thereto, or an administrative order issued pursuant to subsection e. of this section, or a court order issued pursuant to subsection f. of this section, or who fails to pay a civil administrative penalty in full pursuant to subsection g. of this section, or who knowingly makes any false or misleading statement on any application, record, report, or other document required to be submitted to the department, shall be subject, upon order of a court, to a civil penalty not to exceed \$25,000 per day of the violation, and each day during which the violation continues shall constitute an additional, separate, and distinct offense. Any civil penalty imposed pursuant to this subsection may be collected with costs in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), or may be collected in a civil action commenced by a certified local health agency, or the commissioner, as the case may be. In addition to any penalties, costs or interest charges, the Superior Court, or the municipal court as the case may be, may assess against the violator the amount of economic benefit accruing to the violator from the violation.

i. As used in this section, "certified local health agency" shall have the same meaning as set forth in section 3 of P.L.1977, c.443 (C.26:3A2-23).

- j. Violations of [the act] P.L.2007, c.347 (C.13:1E-99.94 et seq.) include, but are not limited to:
 - (1) the sale of a new covered electronic device by any person that is not in full compliance with the provisions of [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.);
 - (2) the use of a qualified collection program to recycle covered electronic devices not discarded within the State, or region as provided in section 19 of P.L.2007, c.347 (C.13:1E-99.112);
- 9 (3) the knowing failure to report or accurately report any data 10 required to be reported to the department pursuant to [this act] 11 P.L.2007, c.347 (C.13:1E-99.94 et seq.);
- 12 (4) the non-payment of any fee required pursuant to [this act] 13 P.L.2007, c.347 (C.13:1E-99.94 et seq.);
- 14 (5) failure to register **[**, pursuant to subsection a. of section 3 of P.L.2007, c.347 (C.13:1E-99.96) or **]** pursuant to subsection b. of section 9 of P.L.2007, c.347 (C.13:1E-99.102);
- 17 (6) failure to submit or implement a plan pursuant to section [3 18 or] 10 of P.L.2007, c.347 ([C.13:1E-99.96 or] C.13:1E-99.103); and
- 20 (7) failure to comply with any provision of section 16 of 21 P.L.2007, c.347 (C.13:1E-99.109).
 - k. All penalties collected by the department pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.) shall be appropriated and allocated annually to the "Electronic Waste Management Fund" established pursuant to section 11 of P.L. , c. (C.) (pending before the Legislature as this bill) for administration and enforcement of the "Electronic Waste Management Act."

28 (cf: P.L.2012, c.79, s.9)

- 8. (New section) a. Except as provided in subsection d. of this section, by January 1, 2016 and each January 1 thereafter, each authorized recycler that accepts covered electronic devices from a consumer shall register with the department and pay a registration fee of \$15,000.
- b. The department shall use the fee to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to P.L.2007, c.347 (C.13:1E-99.94 et seq.).
- c. Any authorized recycler that fails to register and pay the fee required pursuant to this section, or otherwise comply with the provisions of P.L.2007, c.347 (C.13:1E-99.94 et seq.), may not participate in the Statewide standard program established pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as

this bill), or any manufacturer's plan for the collection, transportation, and recycling of covered electronic devices approved by the department pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103).

d. An authorized recycler that has been granted a general approval as a Class D recycling center by the department pursuant to the provisions of N.J.A.C.7:26A-3.1 et seq. and is in compliance with that approval, including the payment of the required fees, shall not be required to register and pay the fee imposed pursuant to subsection a. of this section.

- 9. (New section) a. By February 1, 2016, and semiannually thereafter, the operator of every collection location identified in each manufacturer's plan submitted pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103), any local government unit that collects covered electronic devices, and any collection location that collects covered electronic devices as a part of the Statewide standard program established pursuant to section 6 of P.L., c. (C.) (pending before the Legislature as this bill), shall identify:
- (1) the total weight or volume of covered electronic devices collected in the prior six month period at each collection location; and
- (2) the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices.

On February 1 and August 1 of each year for the period ending on January 1 and July 1, as appropriate, the information shall be submitted to the department on forms and in a manner prescribed by the department.

- b. By February 1, 2016, and semiannually thereafter, every authorized recycler identified in each manufacturer's plan submitted pursuant to section 10 of P.L.2007, c.347 (C.13:1E-99.103), and any authorized recycler that operates as a part of the Statewide standard program established pursuant to section 6 of P.L., c. (C.) (pending before the Legislature as this bill), shall identify:
- (1) the address of each collection location that provides covered electronic devices to the authorized recycler and the total weight of covered electronic devices delivered or collected from each collection location;
- (2) the weight of each type of covered electronic device delivered or collected from each collection location;
- (3) the address of any facility where covered electronic devices are handled; and
- (4) the disposition of the covered electronic devices or their components, including the market for all materials recycled or recovered from covered electronic devices, and the weight and

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disposition of all materials that are not recycled and are disposed of as residue from all covered electronic devices.

On February 1 and August 1 of each year for the period ending on January 1 and July 1, as appropriate, the information shall be submitted to the department on forms and in a manner prescribed by the department.

c. By February 1, 2016, and semiannually thereafter, each manufacturer or group plan administrator on behalf of a manufacturer, shall report to the department its progress towards achieving the manufacturer's market share in weight obligation on forms and in a manner prescribed by the department.

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- 10. (New section) A manufacturer that fails to collect, transport, or recycle its required market share in weight obligation shall be assessed a fee equivalent to \$0.50 per pound times its market share in weight obligation. A fee assessed pursuant to this section shall be appropriated and allocated annually to the "Electronic Waste Management Fund" established pursuant to section 11 of P.L. ,
- 19 c. (C.) (pending before the Legislature as this bill). The 20 assessment of the fee pursuant to this section shall be in addition to 21 any other enforcement action that may be taken by the department 22 for a violation of P.L.2007, c.347 (C.13:1E-99.94 et seq.).

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- 11. (New section) a. There is created in the Department of Environmental Protection, a special non-lapsing fund to be known as the "Electronic Waste Management Fund." The monies in the fund are dedicated and shall be used only to carry out the purposes enumerated in subsection b. of this section. The fund shall be credited with all revenues collected and deposited in the fund pursuant to sections 17 of P.L.2007, c.347 (C.13:1E-99.110), and sections 6, 8, and 10 of P.L. , c. (C.) (pending before the Legislature as this bill), all interest and other income received from the investment of monies in the fund, and any monies which, from time to time, may otherwise become available for the purposes of the fund. Pending the use thereof pursuant to the provisions of subsection b. of this section, the monies deposited in the fund shall be held in interest-bearing accounts in public depositories, as defined pursuant to section 1 of P.L.1970, c.236 (C.17:9-41), and may be invested or reinvested in such securities as are approved by the State Treasurer. Interest or other income earned on monies deposited into the fund shall be credited to the fund for use as set forth in subsection b. of this section for other monies in the fund.
- b. Monies deposited in the "Electronic Waste Management Fund" shall be used only for:
- (1) the administration and enforcement of P.L.2007, c.347 (C.13:1E-99.94 et seq.); and

- (2) any costs associated with the collection, transportation, and recycling of covered electronic devices pursuant to section 6 of P.L, c. (C.) (pending before the Legislature as this bill); and
- (3) the proper removal and disposition of covered electronic devices that have been improperly abandoned, discarded, or otherwise disposed of on the lands or waters of the State.

- 12. Section 18 of P.L.2007, c.347 (C.13:1E-99.111) is amended to read as follows:
- 18. a. (1) The department shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations as are necessary to effectuate the purposes of P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)].
- (2) The department shall adopt rules and regulations, in accordance with the provisions of section 8 of P.L.2007, c.347 (C.13:1E-99.101), that prohibit a new covered electronic device from being sold or offered for sale in this State if the covered electronic device is prohibited from being sold or offered for sale in the European Union on and after its date of manufacture, to the extent that Directive 2002/95/EC, adopted by the European Parliament and the Council of the European Union on January 27, 2003, and as amended thereafter by the Commission of European Communities, prohibits that sale due to the presence of certain heavy metals.
 - (a) The department shall exclude from the rules and regulations the sale of a new covered electronic device that contains a substance that is used to comply with the consumer, health, or safety requirements that are required by the Underwriters Laboratories or federal or State law.
 - (b) In adopting rules and regulations pursuant to this subsection, the department may not require the manufacture or sale of a new covered electronic device that is different than, or otherwise not prohibited by, the European Union under Directive 2002/95/EC, adopted by the European Parliament and the Council of the European Union on January 27, 2003. The department shall use, in addition to any other information deemed relevant by the department, the published decisions of the Technical Adaptation Committee and European Union member states that interpret the requirements of Directive 2002/95/EC.
 - b. The department may, in accordance with a fee schedule adopted as a rule or regulation pursuant to the provisions of the "Administrative Procedure Act," establish and charge reasonable fees for any of the services to be performed in connection with [this act] P.L.2007, c.347 (C.13:1E-99.94 et seq.), which shall cover the full costs incurred by the department for the review of plans and for other costs incurred by the department for implementation of [this

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act P.L.2007, c.347 (C.13:1E-99.94 et seq.).
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     (cf: P.L.2008, c.130, s.15)
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        13. Section 19 of P.L.2007, c.347 C.13:1E-99.112) is amended
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     to read as follows:
        19. The department is authorized to participate in the
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     establishment and implementation of a regional, multi-state
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     organization or compact that is consistent with the requirements of
     P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of
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     P.L.2008, c.130 (C.13:1E-99.96a)].
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     (cf: P.L.2008, c.130, s.16)
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        14. Section 20 of P.L.2007, c.347 (C.13:1E-99.113) is amended
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     to read as follows:
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        20. The provisions of P.L.2007, c.347 (C.13:1E-99.94 et [al.]
     seq.) [and section 3 of P.L.2008, c.130 (C.13:1E-99.96a)] are
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     intended to govern all aspects of the collection and recycling of
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     covered electronic devices as those terms are defined in section 2 of
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     P.L.2007, c.347 (C.13:1E-99.95). Upon a determination by the
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     Department of Environmental Protection of an equivalent national
     program to collect or recycle covered electronic devices, the
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     Commissioner of Environmental Protection shall notify, in writing,
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     the Governor, the President of the Senate and the Speaker of the
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     General Assembly, and the members of the Senate Environment
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     Committee and the Assembly Environment and Solid Waste
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     Committee, or their successors, of this determination.
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        The provisions of [this act] P.L.2007, c.347 (C.13:1E-99.94 et
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     seq.) shall expire 60 days after the date of the notification required
     pursuant to this section or within the timeframe provided by federal
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     law, as appropriate.
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        The department shall provide notice in the New Jersey Register
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     of any determination made pursuant to this section, and shall take
     any administrative action necessary in order to implement the
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     national program.
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     (cf: P.L.2008, c.130, s.17)
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        15. Section 21 of P.L.2007, c.347 (C.13:1E-99.114) is amended
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     to read as follows:
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        21. By January 1, 2014, the department shall prepare a report,
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     which shall be posted on the department's Internet website and
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     submitted, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1),
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     to the Legislature, assessing the success or failure of the electronic
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     waste management system implemented pursuant to the provisions
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     of P.L.2007, c.347 (C.13:1E-99.94 et [al.] seq.) [and section 3 of
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     P.L.2008, c.130 (C.13:1E-99.96a) relative to the statutory
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     management of covered electronic devices in other states, including
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     jurisdictions that have adopted a producer responsibility model
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versus those that have adopted an advance recovery fee approach,

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or both, with respect to the recycling of used televisions and other covered electronic devices.

3 (cf: P.L.2008, c.130, s.18)

16. Section 3 of P.L.2007, c.347 (C.13:1E-99.96) and section 3 of P.L.2008, c.130 (C.13:1E-99.96a) are repealed.

17. This act shall take effect immediately.

STATEMENT

This bill would make various changes to the State's electronic waste recycling laws. The bill would require each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year. This requirement replaces the current law's mandate that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation is not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

Under the bill, the calculation of a manufacturer's obligation would be performed in the same way for both television manufacturers and the manufacturers of other covered electronic devices. Thus, because the obligation would be the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill would repeal the sections of current law applicable only to television manufacturers.

The changes to the law made by the bill would assure that manufacturers provide a free and convenient electronic waste recycling program that provides for all of the covered electronic devices that are collected. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year. The bill would change the definition of "consumer" to include State entities, school districts, and local government units, and would include fax machines and printers in the definition of "covered electronic device." Further, the bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile data service or commercial mobile radio service as such services are defined pursuant to federal regulation is excluded from coverage.

Further, the bill would allow the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill would require any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard program. A manufacturer, or group of manufacturers, to whom the DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee would be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to the "Electronic Waste Management Act."

The bill would also require each manufacturer to provide, in its plan submitted to the department, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill would streamline the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill would require collection locations to report The reports would include the total weight or semiannually. volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Every authorized recycler would be required to identify the address of each collection location, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is required to report semiannually its progress towards achieving its market share in weight obligation.

The bill would allow the DEP to assess a per pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill would also

A2375 MCKEON, GUSCIORA

- 1 establish the "Electronic Waste Management Fund." All program
- 2 revenues and penalties would be deposited in the fund for
- 3 administration and enforcement and other costs of the program.

ASSEMBLY ENVIRONMENT AND SOLID WASTE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2375

STATE OF NEW JERSEY

DATED: FEBRUARY 8, 2016

The Assembly Environment and Solid Waste Committee reports favorably Assembly Bill No. 2375.

This bill would make various changes to the State's electronic waste recycling laws. The bill would require each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year. This requirement replaces the current law's mandate that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation is not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

Under the bill, the calculation of a manufacturer's obligation would be performed in the same way for both television manufacturers and the manufacturers of other covered electronic devices. Thus, because the obligation would be the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill would repeal the sections of current law applicable only to television manufacturers.

The changes to the law made by the bill would assure that manufacturers provide a free and convenient electronic waste recycling program that provides for all of the covered electronic devices that are collected. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year. The bill would change the definition of "consumer" to include State entities, school districts, and local government units, and would include fax machines and printers in the definition of "covered electronic device." Further, the bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile

data service or commercial mobile radio service as such services are defined pursuant to federal regulation is excluded from coverage.

The bill would also allow the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill would require any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard program. A manufacturer, or group of manufacturers, to whom the DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee would be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the department pursuant to the "Electronic Waste Management Act."

The bill would also require each manufacturer to provide, in its plan submitted to the department, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill would streamline the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill would require the operators of collection locations to report semiannually. The reports would include the total weight or volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Every authorized recycler would be required to identify the address of each collection location that provides covered electronic devices to the authorized recycler, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is

required to report semiannually its progress towards achieving its market share in weight obligation.

The bill would allow the DEP to assess a per pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill would also establish the "Electronic Waste Management Fund." All program revenues and penalties would be deposited in the fund for administration and enforcement and other costs of the program.

ASSEMBLY, No. 2375 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MARCH 31, 2016

SUMMARY

Synopsis: Revises "Electronic Waste Management Act."

Type of Impact: Indeterminate annual net fiscal impact on State General Fund and

indeterminate annual cost savings accruing to local governments

and school districts.

Agencies Affected: Department of Environmental Protection.

Potentially all State entities, local governments, and school districts.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	Year 3
Annual State Cost Impact	Minimal – See comments below		
Annual State Revenue Gain	Indetermi	nate – See comments belo	W
Annual Local Cost Savings	Indeterminate – See comments below		

- The Office of Legislative Services (OLS) expects this bill to produce three effects on State finances: a) an indeterminate annual revenue gain from creating two new revenue streams and expanding another whose combined collections the OLS expects to exceed the indeterminate annual revenue loss from reducing annual registration fee payments from businesses that manufacture both televisions and other electronic devices; b) a minimal annual effect on Department of Environmental Protection (DEP) operating expenditures from streamlining electronic waste management planning and reporting requirements; and c) indeterminate annual cost savings from shifting to electronic device manufacturers the responsibility for recycling State entities' discarded covered electronic devices.
- The OLS expects the bill to have two effects on local government and school district finances: a) an indeterminate annual cost savings to some local governments that operate collection centers resulting from changes to the formula that allocates electronic waste management obligations to each manufacturer of electronic devices and allowing the DEP to adjust each manufacturer's obligation based on the weight actually collected in each program year; and b) indeterminate annual cost savings to school districts and local governments from shifting to electronic device manufacturers the responsibility for recycling the school districts' and local government units' discarded covered electronic devices.



BILL DESCRIPTION

Assembly Bill No. 2375 of 2016 makes various changes to the State's electronic waste management laws. The following revisions potentially affect the finances of the State, school districts, and local governments.

- 1) The bill creates two new revenue streams supporting the electronic waste recycling program: an annual \$15,000 registration fee to be paid by every authorized recycler that does not hold a DEP permit as a class D recycling center; and, for manufacturers failing to meet their electronic waste recycling obligation, a new penalty equal to \$0.50 per pound multiplied by the manufacturer's weight-based electronic waste management obligation.
- 2) The bill folds the currently separate television electronic waste recycling program into the general electronic waste recycling program. As a result, businesses that manufacture both televisions and other electronic devices will pay a \$5,000 instead of a \$10,000 annual registration fee.
- 3) The bill extends "Electronic Waste Management Act" requirements to two additional types of electronic devices: desktop printers and desktop fax machines.
- 4) The bill revises the formula that allocates weight-based electronic waste management obligations to each manufacturer of covered electronic devices and allows the DEP to adjust each manufacturer's obligation based on the weight actually collected in each program year.
- 5) The bill revises DEP electronic waste management planning and reporting requirements.
- 6) The bill allows the DEP to establish a State-wide standard program to collect, transport, and recycle covered electronic devices. Participating manufacturers would pay fees to support the program.
- 7) The bill establishes the dedicated "Electronic Waste Management Fund" as the repository of all "Electronic Waste Management Act" registration fee and penalty payments and earmarks fund balances to the administration of the electronic waste recycling program.
- 8) The bill revises the definition of consumers to include State entities, school districts, and local government units, thereby shifting from the public entities to the manufacturers of covered electronic devices the responsibility for recycling the public entities' electronic waste.

FISCAL ANALYSIS

EXECUTIVE BRANCH

According to informal information provided by the DEP, this bill would have a minimal fiscal impact on the department.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that this bill will produce an indeterminate annual State revenue gain, a minimal annual effect on State operating expenditures, and an indeterminate annual cost savings to some local governments that operate collection centers.

<u>State Revenue Gain:</u> The OLS projects an indeterminate annual net revenue gain from the bill's four changes to "Electronic Waste Management Act" revenue streams.

On the one side of the ledger, as a result of folding the currently separate television electronic waste recycling program into the general electronic waste recycling program, the bill will reduce annual State revenue collections as companies that manufacture both televisions and other electronic devices will only pay a \$5,000 rather than a \$10,000 annual registration fee. Based on current program participation, the OLS pegs the annual revenue loss at \$95,000 from 19 manufacturers. To arrive at this figure, the OLS crosschecked the list of 2016 registered television manufacturers in the DEP's electronic waste recycling program with that of 2015 registered manufacturers of all other electronic devices in the DEP's electronic waste recycling program, as published on the DEP's website. Of the 27 registered television manufacturers, 19 also participate in the program for other electronic devices.

On the other side of the ledger, the bill will increase annual State revenue collections from:

1) an annual \$15,000 registration fee to be paid by every authorized recycler that does not hold a DEP permit as a class D recycling center; 2) a new penalty imposed on manufacturers who fail to meet their electronic waste recycling obligation in an amount equal to \$0.50 per pound multiplied by the manufacturer's weight-based electronic waste management obligation; and 3) an annual \$5,000 registration fee payment from manufacturers of desktop printers and desktop fax machines that are currently not participating in the electronic waste recycling program because they do not manufacture other currently covered electronic devices. The OLS, however, has no data allowing for a quantification of the resultant State revenue gain. But given that only seven authorized recyclers must pay the \$15,000 annual registration fee for the bill's net State revenue impact to be positive, the OLS anticipates that the bill will produce a net State revenue gain.

<u>State Cost Impact:</u> The bill will affect DEP administrative expenditures by modifying the department's electronic waste management planning and reporting requirements. The DEP expects the changes to have a minimal effect on its operating budget. The DEP's assessment seems reasonable to the OLS.

In addition, the bill will likely generate indeterminate annual cost savings to the State from shifting to manufacturers of covered electronic devices the responsibility for recycling State entities' discarded covered electronic devices.

Local Cost Savings: The bill will likely generate cost savings to local government operators of collection centers through revisions to the formula that allocates weight-based electronic waste management obligations to each manufacturer and the DEP's ability to adjust each manufacturer's obligation based on the weight actually collected in each program year. The changes are designed to improve the implementation of the "Electronic Waste Management Act." Current law has had the inadvertent effect of some manufacturers meeting their annual weight-based electronics recycling obligations before the expiration of a calendar year so that many local governments that collect electronic waste have been left to dispose of excess electronic waste at their expense. The bill's adjustments are designed to ensure that manufacturers are responsible for the collection, transportation, and recycling of all electronic waste that is subject to the "Electronic Waste Management Act."

In addition, the bill will likely generate indeterminate annual cost savings to school districts and local government units from shifting to manufacturers of covered electronic devices the responsibility for recycling the school districts' and local government units' discarded covered electronic devices.

<u>No Fiscal Impact:</u> The OLS notes that two bill provisions have no fiscal impact even though they may appear to affect State finances.

First, the bill allows the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices, which would be supported by fees paid by participating manufacturers. The OLS determines that this bill provision has no fiscal impact, as it merely authorizes, but does not require, the DEP to operate a new program. Without a mandate, the bill does not alter DEP responsibilities and procedures.

Second, the bill creates the dedicated "Electronic Waste Management Fund" as the repository of all "Electronic Waste Management Act" registration fee and penalty payments and earmarks fund balances to the administration of the electronic waste recycling program. The creation of the fund and the allocation of certain revenues thereto will not affect the amount the State collects in revenues or its electronic waste recycling program operating expenditures.

Section: Environment, Agriculture, Energy and Natural Resources

Analyst: Neha Mehta

Assistant Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2375

STATE OF NEW JERSEY

DATED: APRIL 4, 2016

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2375.

This bill makes various changes to the State's electronic waste recycling laws. The bill requires each manufacturer of "covered electronic devices" to provide for the collection, transportation, and recycling of its market share in weight of all covered electronic devices collected in a program year.

Current law requires that each manufacturer provide for the collection, transportation, and recycling of its "return share in weight" as estimated by the Department of Environmental Protection (DEP). The data required to perform the return share calculation are not widely available. Moreover, the DEP determinations of the manufacturers' obligations under the law have underestimated the actual amount collected.

The bill makes the calculation of a manufacturer's obligation for television manufacturers the same as that for manufacturers of other covered electronic devices. Because the obligation would become the same for both television manufacturers and the manufacturers of other covered electronic devices to collect, transport, and recycle their respective market shares in weight, the bill repeals the sections of current law that separately apply to television manufacturers. The bill allows the DEP to adjust the market share in weight obligation based upon the total weight in pounds actually collected in each program year.

The bill changes the definition of "consumer" to include State entities, school districts, and local government units, and includes fax machines and printers in the definition of "covered electronic device." The bill amends the language excluding certain telephones from the definition of "covered electronic device" to provide that any handheld device used to access commercial mobile data service or commercial mobile radio service, as such services are defined pursuant to federal regulation, is excluded from coverage.

The bill allows the DEP to establish a Statewide standard program to collect, transport, and recycle covered electronic devices. If a Statewide standard program is established, the bill requires any manufacturer with a market share of 10 percent or less to fulfill its obligation by participating in the Statewide standard program. A manufacturer, or group of manufacturers, to whom the

DEP provides a market share of greater than 10 percent may participate in the Statewide standard program, if one is established, or may submit its own plan for approval.

The bill requires every "authorized recycler" that does not hold a permit from the DEP as a class D recycling center to register with the DEP and pay an annual \$15,000 registration fee. The fee will be used by the department to cover the costs of the development, implementation, and review of recordkeeping and data systems required of authorized recyclers, technical advice provided by the department to authorized recyclers, the review and analysis of reports required to be submitted by authorized recyclers, monitoring the disposition of recyclable materials recovered during the recycling of covered electronic devices, and any other technical analysis performed by the DEP pursuant to the "Electronic Waste Management Act."

The bill requires each manufacturer to provide, in its plan submitted to the DEP, for the convenient collection of covered electronic devices, especially used televisions, in densely populated areas. The bill streamlines the DEP's planning and reporting requirements by requiring an annual report with a complete listing of all collection locations for covered electronic devices including televisions, the parties that operate them, the amount of material by weight collected at each site, and a complete listing of all recyclers that recycle covered electronic devices, together with the amount of material by weight recycled annually.

The bill requires the operators of collection locations to report semiannually. The bill requires those reports to include the total weight or volume of covered electronic devices collected, the date, time, and volume of covered electronic devices transported from the collection location, and the name and identifying information of the authorized recycler transporting the covered electronic devices. Each authorized recycler is be required to identify the address of each collection location that provides covered electronic devices to the authorized recycler, and the total weight of covered electronic devices delivered or collected from each collection location, the weight of each type of covered electronic device collected from each collection location, the address of any facility where covered electronic devices are handled, and the disposition of all components of covered electronic devices. Each manufacturer is required to report semiannually its progress towards achieving its market share in weight obligation.

The bill allows the DEP to assess a per-pound fee of \$0.50 multiplied by a manufacturer's market share in weight obligation for a manufacturer that fails to collect, transport, and recycle covered electronic devices under the law. The bill also establishes the "Electronic Waste Management Fund." All program revenues

and penalties would be deposited in the fund for administration and enforcement and other costs of the program.

As reported, this bill is identical to Senate Bill No. 981, as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) expects this bill to produce three effects on State finances:

- 1) An indeterminate net annual revenue gain. There are three revenue streams: an annual \$15,000 registration fee to be paid by every authorized recycler that does not hold a DEP permit as a class D recycling center; for manufacturers failing to meet their electronic waste recycling obligation, a new penalty equal to \$0.50 per pound multiplied by the manufacturer's weight-based electronic waste management obligation; and the expansion of the act to cover desktop printers and desktop fax machines. The OLS expects combined collections from those sources to exceed the indeterminate annual revenue loss from reducing annual registration fee payments from businesses that manufacture both televisions and other electronic devices.
- 2) A minimal annual effect on DEP operating expenditures from streamlining electronic waste management planning and reporting requirements.
- 3) Indeterminate annual cost savings from shifting to electronic device manufacturers the responsibility for recycling governmental entities' discarded covered electronic devices.

The OLS expects the bill to have two effects on local government and school district finances:

- 1) An indeterminate annual cost savings to some local governments that operate collection centers resulting from changes to the formula that allocates electronic waste management obligations to each manufacturer of electronic devices and allowing the DEP to adjust each manufacturer's obligation based on the weight actually collected in each program year.
- 2) Indeterminate annual cost savings to school districts and local governments from shifting to electronic device manufacturers the responsibility for recycling the school districts' and local government units' discarded covered electronic devices.

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Governor Chris Christie Signs Legislation Enhancing Protections For Domestic Violence Survivors

Monday, January 9, 2017

Tags: Bill Action

Home > Newsroom > Press Releases > 2017



Trenton, NJ - Governor Chris Christie today signed legislation to enhance protections for survivors of domestic violence

This new law will deter domestic violence, partly by increasing criminal penalties for offences including maximums for repeat offenders, as urged in Governor Christie's conditional vetoes of earlier versions of this legislation.

"This new law will help prevent domestic violence in New Jersey by enhancing criminal penalties and ensuring immediate compliance with stronger protective orders," Governor Christie said. "Survivors of domestic violence will be safer than ever before. I am proud we came together to enact this model legislation that is much more than just symbolic and is real reform that fulfills our primary responsibility of improving public safety in New Jersey."

This new law reinforces existing laws by creating a more in-depth process to ensure domestic violence offenders' firearms, identification cards and permits are confiscated as required while they are subject to restraining orders. It forces offenders to immediately upon sentencing – rather than after several days – arrange for the surrender of their firearms, identification cards and permits to a law enforcement officer. It also requires an order for a temporary or final restraining order to include notice to the defendant of the penalties for a violation of any provision of the order, including but not limited to the penalties for contempt of court and unlawful possession of a firearm or other weapon.

In addition to signing S-2483/A-4126 (Weinberg, Beck/Mosquera, Greenwald, Downey, Houghtaling, Munoz, Sumter, Benson, Lampitt, Wimberly) into law, the Governor also took action today on the following legislation:

BILL SIGNINGS:

S-909/A-2688 (Rice/Spencer, Pintor Marin) - Exempts person who remediates property in environmental opportunity zone from remediation funding source requirement

S-976/A-2332 (Gordon, Beck/Benson, Downey, Eustace) - Requires Public Health Council to promulgate rules and regulations for use of quality control programs in bio-analytical and clinical laboratories

S-981/A-2375 (Smith, Bateman, Greenstein/McKeon, Gusciora, Spencer) - Revises "Electronic Waste Management Act"

S-1489/A-1465 (Cruz-Perez, Cunningham/Lampitt, Mosquera, Wimberly, Downey, McKnight) - Ensures equal rights and opportunities for pregnant students in institutions of higher education

S-2098/A-3549 (Sacco, Pennacchio/Johnson, Zwicker, Wisniewski, Benson) - Exempts hydrogen fuel cell-powered vehicles from certain labeling requirements

S-2463/A-3892 (Vitale, Rice, Allen/Vainieri Huttle, Lampitt, Mukherji) - Changes the time when child placement review hearings are initiated from 45 days to 60 days

S-2526/A-4105 (Diegnan, Thompson/Dancer, DeCroce, Clifton, Pinkin, Mukherji) - Designates portion of Interstate Highway Route 195 in Upper Freehold Township as "State Trooper Anthony A. Raspa Memorial Highway"

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More Information

SENATE BILL NO. 790 ASSEMBLY BILL NO. 312 S-2601/A-4207 (Pou, Beck/Vainieri Huttle, Holley, Downey, Mukherji, Muoio, Jasey) - Modifies scope of "Sexual Assault Survivor Protection Act of 2015" and enforcement of protective orders under that act

S-2708/A-4064 (Codey/Jasey, McKeon, Mukherji) - Authorizes State Treasurer to convey surplus real property known as Millburn Regional Day School in Millburn Township, Essex County, to Millburn Township Board of Education or to Millburn Township for \$3,550,000

SJR-29/AJR-58 (Weinberg/Vainieri Huttle, Jasey, Jones, McKnight, Phoebus, Wimberly) - Designates one night in November of each year as a "Night of Conversation" about drug and alcohol addiction

A-793/S-316 (Andrzejczak, Land, Taliaferro/Van Drew, Connors) - Requires Dept. of Agriculture and DEP to work with US Army Corps of Engineers to establish joint permit application process for aquaculture projects

A-794/S-317 (Andrzejczak, Land, Taliaferro, Van Drew, Connors) - Requires Dept. of Agriculture and DEP to adopt coordinated permit application and review program for aquaculture projects

A-1424/S-1050 (Johnson, Wimberly, Sumter/Weinberg, Stack) - Authorizes Victims of Crime Compensation Office to make payment for relocation expenses of certain witnesses of crimes

A-2106/S-2351 (Mukherji, Chaparro, Holley, Jimenez, Pintor Marin, Sumter, Wimberly/Ruiz, Madden) - Permits homeless to receive certified copy of birth certificate without fee

A-2107/S-2350 (Mukherji, Holley, Gusciora, Pintor Marin, Wimberly/Ruiz, Madden) - Exempts homeless from fee for non-driver identification cards

A-2158/S-2241 (Coughlin, Wolfe, Holley, McKnight/Diegnan) - Authorizes use of emergency reserve fund or proceeds from bonds issued by EDA to finance school security improvements

A-2763/S-1933 (Mazzeo, Mosquera, Mukherji, Andrzejczak, Land, Houghtaling/Sweeney, Stack) - Enters NJ in Interstate Wildlife Violator Compact

A-3534/S-2086 (A.M. Bucco, Singleton, Webber, Benson, Moriarty/A.R. Bucco, Van Drew) - Permits authorities and local units operating water supply or sewerage facilities to waive, reduce, or defer sewerage and water service fees for deployed military personnel

BILLS VETOED:

S-790/A-3256 (Sarlo, O'Toole/Lagana, Benson, Sumter) – CONDITIONAL - Requires Police Training Commission to develop accelerated training course for certain county corrections officers

A-312/S-2557 (Singleton, Lampitt, Quijano, Pintor Marin, Wimberly, Downey/Cruz-Perez, Stack) – CONDITIONAL - Requires Division of Local Government Services to include certain property tax information on division's web page

Press Contact: Brian Murray 609-777-2600



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