38:23C-23.1 et al. LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2016 **CHAPTER:** 63

NJSA: 38:23C-23.1 et al. (Allows certain National Guard and United States Reserve members to temporarily

defer mortgage loan payments and suspend property tax payments.)

BILL NO: A766 (Substituted for S1386)

SPONSOR(S) Andrzejczak and others

DATE INTRODUCED: January 27, 2016

COMMITTEE: ASSEMBLY: Military and Veterans' Affairs

SENATE: Budget and Appropriations

Military and Veterans' Affairs

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: September 15, 2016

SENATE: September 15, 2016

DATE OF APPROVAL: November 14, 2016

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

A766

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes Budget and Appropriations

Military and Veterans' Affairs

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:

LEGISLATIVE FISCAL ESTIMATE: Yes March 1, 2016

May 25, 2016

S1386

SPONSOR'S STATEMENT: (Begins on page 5 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes Budget and Appropriations

Military and Veterans' Affairs

(continued)

FLOOR AMENDMENT STATEMENT:	No
LEGISLATIVE FISCAL ESTIMATE:	Yes
VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk	@njstatelib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RWH/JA

P.L.2016, CHAPTER 63, approved November 14, 2016 Assembly, No. 766 (First Reprint)

AN ACT concerning the payment of mortgage loans and of property taxes by certain persons in military service on federal active duty

1. amending P.L.2015, c.277, and supplementing P.L.1979, c.317 (C.38:23C-1 et seq.) and chapter 4 of Title 54 of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. ¹(New Section)¹ a. As used in this section:

"Mortgagee" means the holder of a mortgage loan that is a State chartered bank, savings bank, savings and loan association or credit union, any person required to be licensed under the provisions of the "New Jersey Residential Mortgage Lending Act," sections 1 through 39 of P.L.2009, c.53 (C.17:11C-51 et seq.), and any entity acting on behalf of the mortgagee named in the debt obligation including, but not limited to, servicers.

"Mortgagor" means a person who borrows money by mortgaging his property to the lender as security for a mortgage loan.

"Mortgage loan" means a loan made to a natural person or persons to whom credit is offered or extended primarily for personal, family or household purposes which is secured by a mortgage constituting a lien upon real property located in this State on which there is erected or to be erected a structure, which is the primary residence of the natural person or persons, containing one to six dwelling units, a portion of which structure may be used for nonresidential purposes, in the making of which the mortgagee relies primarily upon the value of the mortgaged property.

- b. A person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States may, at the person's discretion, secure, if a request is made during this period of federal active duty service, a deferment of the payment of interest and principal on a mortgage loan that was secured by the person, or the person and another person jointly, before the date on which the person enters federal active duty.
- c. A person may make a request pursuant to subsection b. of this section by mailing a written request to the mortgagee that shall include: (1) a copy of the person's military orders or a commanding

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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officer letter on official letterhead from the person's commanding officer including a contact telephone number and setting forth the beginning and ending dates of the person's mobilization, or that, where applicable, the mobilization is ongoing, and (2) the name, address, and phone number of an individual who may be contacted regarding the mortgage loan while the person is in service on federal active duty. Upon receipt of the request with the required information, the mortgagee shall grant a deferment of the payment of interest and principal, effective as of the date of the person's entry on active duty. The deferment shall remain in effect while that person remains in service on federal active duty, and shall expire 60 calendar days after release or separation from federal Upon receipt of the request with the required active duty. information, the mortgagee shall prepare and send for signature to the person requesting the deferment, and any other mortgagor, a modification of agreement extending the term of the loan commensurate with the number of months of active duty service for which the person is receiving deferment, plus 60 calendar days. If the person and any other mortgagor does not sign and return the modification of agreement to the mortgagee within 30 calendar days of receipt thereof, the person shall not be entitled to the protections and benefits accorded under this section. If the person's mobilization begins less than 30 calendar days from the date of the issuance of the military orders, the person and any other mortgagor shall sign and return the modification of agreement to the mortgagee within 60 calendar days of the person's release or separation from federal active duty, and failure to do so shall result in the person being ineligible for the protections and benefits accorded under this section. The person requesting deferment shall inform the mortgagee of any modifications to the initial orders for federal active duty service.

d. Nothing contained in this section shall affect payments to or from escrow, as required by the loan agreement, for property taxes, special assessments, mortgage insurance, and hazard insurance, nor shall the person's monthly escrow payments following federal active duty service increase as a result of deferment, except commensurate with an increase in the amount for taxes or insurance premiums. Failure on behalf of the person to make the monthly payment to escrow shall not create a delinquency. Any payments to escrow not made may be included in the annual escrow analysis, and the payment to escrow following release from federal active duty may be increased if a shortage exists in the escrow account. Payments to or from escrow for taxes assessed against real and personal property solely owned by the resident, or with a spouse, shall be 'suspended' deferred' if the person is granted a ¹[suspension] <u>deferment</u> pursuant to ¹[section 2 of P.L. c. (C.) (pending before the Legislature as this bill) P.L.2015, c.277 (C.54:4-8.25 et seq.)¹.

e. The following charges, incurred prior to the date of entry on active duty, when imposed pursuant to law, shall not increase during the period of deferment, nor shall they accrue as a result of the deferment: late or delinquency charges; attorneys' and collection fees; and recording or filing fees. Interest shall not be compounded as a result of deferment, that is, interest shall not be charged on the deferred interest.

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¹[2. a. A person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces shall be entitled to a suspension of payment of the amount of any tax bill for taxes assessed against real and personal property solely owned by the resident, or with a spouse, that becomes due while the resident is deployed for active service. The suspension shall commence on the tax due date, and shall end 90 calendar days after the person is released from mobilization. The tax amount suspended shall be due and owing on the first day following the 90-day grace period, and shall be paid to the tax collector of the municipality in which the property is located. No interest shall be charged when the suspended property tax amount is paid in full within the 90-day grace period. When the property tax amount is not paid in full within the grace period, interest shall be charged on any unpaid amount at the rate it would have accrued since the original property tax

due date.

b. No suspension of any tax amount assessed against real and personal property pursuant to this section shall be allowed except upon written application therefor, on a form prescribed by the Director of the Division of Taxation in the Department of the Treasury, and provided by the governing body of the municipality constituting the taxing district in which the application is to be filed. The application shall specify any documentation required to be submitted in order to ascertain that the applicant is qualified to receive the suspension of payment. The Director of the Division of Taxation in the Department of the Treasury shall promulgate any rules and regulations necessary to implement the provisions of this section.

c. A resident eligible for a suspension of any tax amount assessed against real and personal property pursuant to this section, or a person acting on behalf of the resident, shall file an application for suspension of payment with the tax collector of the municipality in which the property is located. The application shall be accompanied by any documentation required to be submitted pursuant to this section. Upon receipt of an application for the suspension of payment and all required documentation by an eligible resident, the tax collector shall, within 30 calendar days, send a letter to the resident and any mortgagee incident to the payment of such tax amount notifying each of the effective date of the suspension of payment of the tax bill.

d. The State shall annually pay to the tax collector of each municipality the total amount of property tax payment suspended

pursuant to this section plus 2%, in the same manner as veteran's property tax deductions are reimbursed pursuant to section 5 of P.L.1997, c.30 (C.54:4-8.24). The tax collector of each municipality shall refund this amount to the State in installments upon collection of the suspended payments from the individual taxpayers along with any interest collected for payments made after the expiration of a taxpayer's grace period.

e. No tax lien may be issued against the real and personal property for which the suspension of payment of a tax bill is granted pursuant to this section as the result of such suspension.]¹

- ¹2. Section 1 of P.L.2015, c.277 (C.54:4-8.25) is amended to read as follows:
- 1. Every resident of this State who is enlisted in any branch of the United States Armed Forces shall be entitled to a deferment of the amount of any tax bill for taxes assessed against real and personal property solely owned by the resident, or with a spouse, that becomes due while the resident is deployed for active service in time of war. This provision shall apply also to a resident of this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces. The deferment shall commence on the tax due date, and shall end 90 days after the last date of deployment or mobilization, as appropriate. The tax amount deferred shall be due and owing on the first day following the 90-day grace period, and shall be paid to the tax collector of the municipality in which the property is located. No interest shall be charged when the deferred property tax amount is paid in full within the 90-day grace period. When the property tax amount is not paid in full within the grace period, interest shall be charged on any unpaid amount at the rate it would have accrued since the original property tax due date. ¹

(cf: P.L.2015, c.277, s.1)

- ¹3. Section 2 of P.L.2015, c.277 (C.54:4-8.26) is amended to read as follows:
 - 2. a. No deferment of any tax amount assessed against real and personal property pursuant to section 1 of P.L.2015, c.277 (C.54:4-8.25) shall be allowed except upon written application therefor, on a form prescribed by the Director of the Division of Taxation in the Department of the Treasury, and provided by the governing body of the municipality constituting the taxing district in which the application is to be filed. The application shall specify any documentation required to be submitted in order to ascertain that the applicant is qualified to receive the deferment. The Director of the Division of Taxation in the Department of the Treasury shall promulgate any rules and regulations necessary to implement the provisions of P.L.2015, c.277 (C.54:4-8.25 et seq.).

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1	b. A resident eligible for a deferment of any tax amount
2	assessed against real and personal property pursuant to section 1 of
3	P.L.2015, c.277 (C.54:4-8.25), or a person acting on behalf of the
4	resident, shall file an application for deferment with the tax
5	collector of the municipality in which the property is located. The
6	application shall be accompanied by any documentation required to
7	be submitted pursuant to subsection a. of this section. Upon receipt
8	of an application for the deferment of payment and all required
9	documentation by an eligible resident, the tax collector shall, within
10	30 calendar days, send a letter to the resident and any mortgagee
11	incident to the payment of such tax amount notifying each of the
12	effective date of the deferment.
13	c. No tax lien may be issued against the real and personal
14	property for which the deferment of payment of a tax bill is granted
15	pursuant to P.L.2015, c.277 (C.54:4-8.25 et seq.) as the result of
16	such deferment. ¹
17	(cf: P.L.2015, c.277, s.2)
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19	1 [3.] $\underline{4.}^{1}$ This act shall take effect immediately.
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24	Allows certain National Guard and United States Reserve
25	members to temporarily defer mortgage loan payments and property
26	tax payments.

ASSEMBLY, No. 766

STATE OF NEW JERSEY

217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by:

Assemblyman BOB ANDRZEJCZAK
District 1 (Atlantic, Cape May and Cumberland)
Assemblyman VINCENT MAZZEO
District 2 (Atlantic)
Assemblywoman PAMELA R. LAMPITT
District 6 (Burlington and Camden)
Assemblyman BENJIE E. WIMBERLY
District 35 (Bergen and Passaic)
Assemblywoman ELIANA PINTOR MARIN
District 29 (Essex)

Co-Sponsored by:

Assemblymen Johnson, Eustace, Danielsen, Assemblywoman Rodriguez-Gregg and Assemblyman Land

SYNOPSIS

Allows certain National Guard and United States Reserve members on federal active duty to temporarily defer mortgage loan payments and suspend property tax payments.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.

(Sponsorship Updated As Of: 2/5/2016)

AN ACT concerning the payment of mortgage loans and of property taxes by certain persons in military service on federal active duty and supplementing P.L.1979, c.317 (C.38:23C-1 et seq.) and chapter 4 of Title 54 of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. a. As used in this section:

"Mortgagee" means the holder of a mortgage loan that is a State chartered bank, savings bank, savings and loan association or credit union, any person required to be licensed under the provisions of the "New Jersey Residential Mortgage Lending Act," sections 1 through 39 of P.L.2009, c.53 (C.17:11C-51 et seq.), and any entity acting on behalf of the mortgagee named in the debt obligation including, but not limited to, servicers.

"Mortgagor" means a person who borrows money by mortgaging his property to the lender as security for a mortgage loan.

"Mortgage loan" means a loan made to a natural person or persons to whom credit is offered or extended primarily for personal, family or household purposes which is secured by a mortgage constituting a lien upon real property located in this State on which there is erected or to be erected a structure, which is the primary residence of the natural person or persons, containing one to six dwelling units, a portion of which structure may be used for nonresidential purposes, in the making of which the mortgagee relies primarily upon the value of the mortgaged property.

- b. A person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States may, at the person's discretion, secure, if a request is made during this period of federal active duty service, a deferment of the payment of interest and principal on a mortgage loan that was secured by the person, or the person and another person jointly, before the date on which the person enters federal active duty.
- c. A person may make a request pursuant to subsection b. of this section by mailing a written request to the mortgagee that shall include: (1) a copy of the person's military orders or a commanding officer letter on official letterhead from the person's commanding officer including a contact telephone number and setting forth the beginning and ending dates of the person's mobilization, or that, where applicable, the mobilization is ongoing, and (2) the name, address, and phone number of an individual who may be contacted regarding the mortgage loan while the person is in service on federal active duty. Upon receipt of the request with the required information, the mortgagee shall grant a deferment of the payment of interest and principal, effective as of the date of the person's entry on active duty. The deferment shall remain in effect while that person remains in

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service on federal active duty, and shall expire 60 calendar days after release or separation from federal active duty. Upon receipt of the request with the required information, the mortgagee shall prepare and send for signature to the person requesting the deferment, and any other mortgagor, a modification of agreement extending the term of the loan commensurate with the number of months of active duty service for which the person is receiving deferment, plus 60 calendar days. If the person and any other mortgagor does not sign and return the modification of agreement to the mortgagee within 30 calendar days of receipt thereof, the person shall not be entitled to the protections and benefits accorded under this section. If the person's mobilization begins less than 30 calendar days from the date of the issuance of the military orders, the person and any other mortgagor shall sign and return the modification of agreement to the mortgagee within 60 calendar days of the person's release or separation from federal active duty, and failure to do so shall result in the person being ineligible for the protections and benefits accorded under this section. The person requesting deferment shall inform the mortgagee of any modifications to the initial orders for federal active duty service.

- d. Nothing contained in this section shall affect payments to or from escrow, as required by the loan agreement, for property taxes, special assessments, mortgage insurance, and hazard insurance, nor shall the person's monthly escrow payments following federal active duty service increase as a result of deferment, except commensurate with an increase in the amount for taxes or insurance premiums. Failure on behalf of the person to make the monthly payment to escrow shall not create a delinquency. Any payments to escrow not made may be included in the annual escrow analysis, and the payment to escrow following release from federal active duty may be increased if a shortage exists in the escrow account. Payments to or from escrow for taxes assessed against real and personal property solely owned by the resident, or with a spouse, shall be suspended if the person is granted a suspension pursuant to section 2 of P.L. , c. (C.) (pending before the Legislature as this bill).
- e. The following charges, incurred prior to the date of entry on active duty, when imposed pursuant to law, shall not increase during the period of deferment, nor shall they accrue as a result of the deferment: late or delinquency charges; attorneys' and collection fees; and recording or filing fees. Interest shall not be compounded as a result of deferment, that is, interest shall not be charged on the deferred interest.

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2. a. A person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces shall be entitled to a suspension of payment of the amount of any tax bill for taxes assessed against real and personal property solely owned by the resident, or with a spouse, that becomes due while the resident is deployed for active service.

The suspension shall commence on the tax due date, and shall end 90 calendar days after the person is released from mobilization. The tax amount suspended shall be due and owing on the first day following the 90-day grace period, and shall be paid to the tax collector of the municipality in which the property is located. No interest shall be charged when the suspended property tax amount is paid in full within the 90-day grace period. When the property tax amount is not paid in full within the grace period, interest shall be charged on any unpaid amount at the rate it would have accrued since the original property tax due date.

- b. No suspension of any tax amount assessed against real and personal property pursuant to this section shall be allowed except upon written application therefor, on a form prescribed by the Director of the Division of Taxation in the Department of the Treasury, and provided by the governing body of the municipality constituting the taxing district in which the application is to be filed. The application shall specify any documentation required to be submitted in order to ascertain that the applicant is qualified to receive the suspension of payment. The Director of the Division of Taxation in the Department of the Treasury shall promulgate any rules and regulations necessary to implement the provisions of this section.
- c. A resident eligible for a suspension of any tax amount assessed against real and personal property pursuant to this section, or a person acting on behalf of the resident, shall file an application for suspension of payment with the tax collector of the municipality in which the property is located. The application shall be accompanied by any documentation required to be submitted pursuant to this section. Upon receipt of an application for the suspension of payment and all required documentation by an eligible resident, the tax collector shall, within 30 calendar days, send a letter to the resident and any mortgagee incident to the payment of such tax amount notifying each of the effective date of the suspension of payment of the tax bill.
- d. The State shall annually pay to the tax collector of each municipality the total amount of property tax payment suspended pursuant to this section plus 2%, in the same manner as veteran's property tax deductions are reimbursed pursuant to section 5 of P.L.1997, c.30 (C.54:4-8.24). The tax collector of each municipality shall refund this amount to the State in installments upon collection of the suspended payments from the individual taxpayers along with any interest collected for payments made after the expiration of a taxpayer's grace period.
- e. No tax lien may be issued against the real and personal property for which the suspension of payment of a tax bill is granted pursuant to this section as the result of such suspension.

3. This act shall take effect immediately.

STATEMENT

This bill will allow a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty for 60 days after the person's release from federal active duty

Under the bill, the deferment will extend the term of the loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The bill further provides that taxes, unless suspended pursuant to section 2 of this bill, and insurance will continue to be paid by the person to the escrow account, if applicable, and that the escrow portion of the person's monthly payment will not be deferred and remains due as provided by the loan agreement. While failure on behalf of the person to make the monthly payment to escrow would not create a delinquency, any escrow payments not made may be included in the annual escrow analysis, and the payment to escrow may be increased following return from federal active duty if a shortage exists in the escrow account. If incurred prior to the date of entry on active duty, late or delinquency charges, attorneys' and collection fees, and recording or filing fees will not increase during the period of deferment, and may not accrue as a result of the deferment. Moreover, interest may not be compounded, or charged on top of interest, as the result of deferment.

Finally, the bill provides that, upon receipt of an application and all required documentation for a suspension of payment of a tax bill for real and personal property by an eligible resident, the tax collector must notify the applicant and the mortgagee of the effective date of the suspension of the tax bill payment within 30 days. No tax lien may be issued against the real and personal property for which a suspension of payment is granted as the result of the suspension.

The bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

ASSEMBLY MILITARY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 766

STATE OF NEW JERSEY

DATED: FEBRUARY 8, 2016

The Assembly Military and Veterans' Affairs Committee reports favorably Assembly, No. 766.

This bill will allow a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest and principal on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty for 60 days after the person's release from federal active duty

Under the bill, the deferment will extend the term of the loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The bill further provides that taxes, unless suspended pursuant to section 2 of this bill, and insurance will continue to be paid by the person to the escrow account, if applicable, and that the escrow portion of the person's monthly payment will not be deferred and remains due as provided by the loan agreement. While failure on behalf of the person to make the monthly payment to escrow would not create a delinquency, any escrow payments not made may be included in the annual escrow analysis, and the payment to escrow may be increased following return from federal active duty if a shortage exists in the escrow account. If incurred prior to the date of entry on active duty, late or delinquency charges, attorneys' and collection fees, and recording or filing fees will not increase during the period of deferment, and may not accrue as a

result of the deferment. Moreover, interest may not be compounded, or charged on top of interest, as the result of deferment.

Finally, the bill provides that, upon receipt of an application and all required documentation for a suspension of payment of a tax bill for real and personal property by an eligible resident, the tax collector must notify the applicant and the mortgagee of the effective date of the suspension of the tax bill payment within 30 days. No tax lien may be issued against the real and personal property for which a suspension of payment is granted as the result of the suspension.

The bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

This bill was pre-filed for introduction in the 2016-2017 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 766

STATE OF NEW JERSEY

DATED: JUNE 6, 2016

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 766 (1R).

This bill will allow a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment will remain in effect while that person remains in service on federal active duty and for 60 days after the person's release from federal active duty.

Under the bill, the deferment will extend the term of the mortgage loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

A recently enacted law that allows State residents who are members of the Armed Forces to defer payment of their property tax bill while deployed is amended in section 2 of the bill to include State residents who are mobilized for federal active duty as members of the National Guard or a Reserve Component of the Armed Forces. The bill also provides that upon receipt of an application for the deferment of payment and all required information, the tax collector is to send, within 30 calendar days, a letter to the resident notifying the resident of the effective date of the deferment, and that no tax lien may be

issued against the property for which the deferment is granted by reason of the deferment.

The bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

As reported, this bill is identical to Senate Bill No. 1386 (1R), as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) in the Legislative Fiscal Estimate for this bill notes that the bill may have an indeterminate impact on State costs and may result in indeterminate increases in State and local revenues. The OLS does not have accurate information concerning the number of New Jersey residents, either currently or in the future, that are, or will be, serving in the National Guard or a Reserve Component of the Armed Forces of the United States and who would qualify for the proposed deferment of mortgage payments and property tax payments. The OLS does not have any way of determining the amount of mortgage principal and interest and property taxes that would be owed by these military personnel.

SENATE MILITARY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 766

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 10, 2016

The Senate Military and Veterans' Affairs Committee reports favorably and with committee amendments Assembly Bill No. 766.

As amended, this bill will allow a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty for 60 days after the person's release from federal active duty

Under the bill, the deferment will extend the term of the loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The committee replaced Section 2 of the bill with a recently enacted law and amended that law. The recently enacted law allows State residents who are members of the Armed Forces to defer payment of their property tax bill while deployed; the amendments would include in that law State residents who are mobilized for federal active duty as members of the National Guard or a Reserve Component of the Armed Forces.

The amendments also added to current law two provisions from this bill that provide that upon receipt of an application for the deferment of payment and all required information, the tax collector is to send, within 30 calendar days, a letter to the resident notifying the resident of the effective date of the deferment, and that no tax lien may be issued against the property for which the deferment is granted pursuant to that law by reason of the deferment.

The bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

As amended, this bill is identical to Senate Bill No. 1386 (1R) of the 2016-2017 session.

ASSEMBLY, No. 766 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MARCH 1, 2016

SUMMARY

Synopsis: Allows certain National Guard and United States Reserve members on

federal active duty to temporarily defer mortgage loan payments and

suspend property tax payments.

Type of Impact: Increased cost to General Fund. Increase in State and local revenues.

Agencies Affected: New Jersey Housing and Mortgage Finance Agency; Division of

Taxation; municipalities

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3	
State Cost	Indeterminate Costs – See comments below			
State Revenue	Indeterminate Potential Increase – See comments below			
Local Revenue	Indeterminate Potential Increase – See comments below			

- The Office of Legislative Services (OLS) notes that the enactment of Assembly Bill No. 766
 would have an indeterminate impact on State costs and may result in an indeterminate
 increase in State and local revenues.
- If the New Jersey Housing and Mortgage Finance Agency (NJHMFA) receives insufficient mortgage payments for the purpose of servicing related mortgage revenue bonds, it will be required to use other funds to make scheduled mortgage payments. Any additional funds expended by the NJHMFA may be recovered as mortgagors (borrowers) become current in their payments or if their property is sold through the foreclosure process.
- It is possible that a mortgagor will receive a mortgage payment deferment but not a property tax deferment. If property taxes are not paid by a borrower who has received a mortgage deferment, then a municipality may collect additional revenues generated by the accrual of interest on unpaid property taxes and the sale of liens at tax sale.
- Because the municipal tax collector is required to remit, upon receipt of payment, any
 deferred property taxes to the State, the cost to the State is limited to the total amount of the
 two percent administrative reimbursement, offset by any delinquent interest paid to the State.



• The State would incur an up-front cost as it would be required to reimburse municipalities for the total amount of deferred property taxes. It would recover these costs over time as members of the National Guard and Reserve Component of the Armed Forces return from their deployments and pay their property taxes.

BILL DESCRIPTION

Assembly Bill No. 766 of 2016 allows certain National Guard and United States Armed Forces Reserve members on federal active duty to temporarily defer mortgage loan payments and suspend property tax payments.

Section 1 of the bill allows a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest and principal on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty and for 60 days after the person's release from federal active duty. The deferment will extend the term of the loan by the number of months of active duty service for which the person is receiving a deferment, plus 60 days.

A mortgagor (borrower) must request a deferment from a mortgagee (lender). Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person requesting the deferment, and any other mortgagor, a modification of the agreement extending the term of the loan. The mortgagors must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the issuance of military orders. Failure to do so disqualifies the person from the protections and benefits of the deferment. The bill requires the person requesting the deferment to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The bill also provides that property taxes and insurance will continue to be paid to the escrow account and that the escrow portion of the mortgagor's monthly payment will not be deferred and remains due as provided by the loan agreement. Although the failure of the mortgagor to make monthly escrow payment would not create a delinquency, any escrow payments not made may be included in the annual escrow analysis, and the payment may be increased following return of the mortgagor from federal active duty if a shortage exists in the escrow account. If incurred prior to the date of entry on active duty, late or delinquency charges, attorneys' and collection fees, and recording or filing fees will not increase during the period of deferment, and may not accrue as a result of the deferment. Additionally, interest may not be compounded, or charged on top of interest, as the result of the deferment.

Section 2 of the bill provides for the suspension of payment of a tax bill for real and personal property by an eligible resident. A property taxpayer must submit an application and all required documentation to the tax collector of the municipality in which the property is located. Within 30 days of receipt of the application, the tax collector must notify the applicant and the mortgagee of the effective date of the suspension of property tax payments. No tax lien may be issued against the real and personal property for which a suspension of payment is granted as a result of the suspension.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

When considered in its entirety, the enactment of Assembly Bill No. 766 would have an indeterminate impact on State costs and may result in an indeterminate increase in State and local revenues. The OLS does not have accurate information concerning the number of New Jersey residents, either currently or in the future, that are or will be serving in the National Guard or a Reserve Component of the Armed Forces of the United States and who would qualify for the proposed deferment of mortgage and property tax payments. Furthermore, the OLS does not have any way of determining the amount of mortgage principal and interest and property taxes that would be owed by these military personnel.

Deferment of Mortgage Payments

Allowing members of the National Guard or a Reserve Component of the Armed Forces to temporarily defer the mortgage payments will have no impact on local revenues and may result in a short-term increase in State costs. The bill provides that the mortgage payment deferment will not affect payments to or from escrow for property taxes. If the mortgager makes the monthly escrow payments, there should be sufficient funds for the mortgager to transmit quarterly property tax payments to the municipality. But it is possible for a mortgagor to receive a mortgage payment deferment and not receive a property tax deferment. If the mortgagor does not make the monthly escrow payments, the failure to pay property taxes would create a delinquency. Interest would accrue against the unpaid property taxes. If the delinquent property taxes are not paid before the eleventh day of the eleventh month of the calendar year, the property could be listed for tax sale. In these instances, a municipality may collect revenues in the form of interest on delinquent taxes and generated by the sale of tax liens.

During the period of deferment (the number of months of active duty service plus 60 days) mortgage loans issued by the NJHMFA will go unpaid. The NJHMFA projects are usually supported by mortgage revenue bonds. Mortgage revenue bonds are secured by mortgages and mortgage loan repayments on single-family homes. Either all, or a portion of, the principal and interest payments on a home mortgage is used to make payments to NJHMFA bondholders. If the mortgage payments are not sufficient to fully fund the amounts owed to bondholders, the NJHMFA would be required to use other moneys (such a surplus, funds designated for other programs, or funds held in a debt service reserve) to make scheduled bond payments. Any additional funds expended by the NJHMFA may be recovered as mortgagees become current in their payments or if their property is sold through the foreclosure process.

Deferment of Property Tax Payments

In a Fiscal Note for Senate Bill No. 1325 of 2014-2015, the Department of Military and Veterans Affairs (MAVA) indicated that approximately 1,000 New Jersey National Guard were scheduled to be deployed to Afghanistan, Albania, Germany, Kosovo, Kuwait, Qatar, and the area of responsibility covered by the United States Central Command (the Middle East and parts of Central and South Asia) during 2015. The MAVA also reported that the United States Department of Defense does not provide data on the deployment of members of the Armed

Forces living in New Jersey and the number of New Jersey service members who own property. The OLS notes that the identical counterpart to Senate Bill No. 1325, Assembly Bill No. 2935 of 2014-2015, which authorizes a property tax deferment for deployed military personnel, was signed into law and is now P.L.2015, c.277.

The information provided by MAVA does permit the OLS to illustrate, but not forecast the potential State costs that would be incurred in 2016 if Assembly Bill No. 766 is enacted into law. As noted above, it was anticipated that 1,000 members of the New Jersey National Guard were to be deployed in 2015. The OLS estimates that the average residential property tax bill in 2016 will be \$8,518. Data compiled by the United States Bureau of the Census indicate that the homeownership rate in New Jersey in the fourth quarter of 2015 was 64.7 percent. Multiplying the estimated deployment number of 1,000 by the project homeownership rate of 64.7 percent yields a pool of 647 deployed homeowners that could be eligible to apply for a property tax deferment. To estimate the amount of additional State costs, the OLS multiplied the number of eligible deployed homeowners by the estimated average residential property tax bill (647 x \$8,518 = \$5,511,146). To determine the amount of the administrative fee, the estimated amount of deferred property taxes was multiplied by .02 (\$5,511,146 x .02 = \$110,222.92).

Because the municipal tax collector is required to remit, upon receipt of payment, any deferred property taxes and interest to the State, the cost to the State over several fiscal years is limited to the total amount of the two percent administrative fee, offset by any delinquent interest paid to the State. Thus, additional State costs for 2016 will total \$110,222.92, assuming no delinquent interest payments. The State would incur an up-front cost of \$5.5 million for the reimbursement of deferred property taxes. It would recover those costs over time in subsequent fiscal years as members of the New Jersey National Guard and Reserve Component of the Armed Forces return from their deployments and pay property taxes. This projection assumes that all eligible deployed homeowners will apply for a property tax deferment, that the length of their deployment for service on federal active duty in time of war will be approximately one year, and that the municipality will collect 100 percent of all deferred property taxes.

Finally, the enactment of Assembly Bill No. 766 could result in increased State revenues because municipalities are permitted to charge interest on any amount of deferred property taxes that is not paid following the first day after the conclusion of the grace period. The interest would accrue as of the date that the taxes were originally due, notwithstanding the deferment, and would be remitted to the State by the municipal tax collector.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 766 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MAY 25, 2016

SUMMARY

Synopsis: Allows certain National Guard and United States Reserve members to

temporarily defer mortgage loan payments and property tax payments.

Type of Impact: Increased cost to General Fund. Increased State and local revenues.

Agencies Affected: New Jersey Housing and Mortgage Finance Agency; Division of

Taxation; municipalities

Office of Legislative Services Estimate

State Cost Indeterminate Costs – See comments below	Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	Year 3	
	State Cost	Indeterminate Costs – See comments below			
State Revenue Indeterminate Potential Increase – See comments below	State Revenue	Indeterminate Potential Increase – See comments below			
Local Revenue Indeterminate Potential Increase – See comments below	Local Revenue	Indeterminate Potential Increase – See comments below			

- The Office of Legislative Services (OLS) notes that the enactment of Assembly Bill No. 766 (1R) would have an indeterminate impact on State costs and may result in an indeterminate increase in State and local revenues.
- If the New Jersey Housing and Mortgage Finance Agency (NJHMFA) receives insufficient mortgage payments for the purpose of servicing related mortgage revenue bonds, it will be required to use other funds to make scheduled mortgage bond payments. Any additional funds expended by the NJHMFA may be recovered as mortgagors (borrowers) become current in their payments or if their property is sold through the foreclosure process.
- It is possible that a mortgagor will receive a mortgage payment deferment but not a property tax deferment. If property taxes are not paid by a borrower who has received a mortgage deferment, then a municipality may collect additional revenues generated by the accrual of interest on unpaid property taxes and the sale of liens at tax sale.
- Because the municipal tax collector is required to remit, upon receipt of payment, any deferred property taxes to the State, the costs to the State is limited to the total amount of the two percent administrative reimbursement, offset by any delinquent interest paid to the State.



• The State would incur an up-front cost as it would be required to reimburse municipalities for the total amount of deferred property taxes. It would recover these costs over time as members of the National Guard and a Reserve Component of the Armed Forces return from their deployments and pay their property taxes.

BILL DESCRIPTION

Assembly Bill No. 766 (1R) of 2016 allows a New Jersey resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States, for that period of mobilization, a deferment of the payment of interest on a mortgage loan that was obtained by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty, and for 60 days after the person's release from federal active duty. The deferment extends the term of the loan by the number of months of active duty service for which the person is receiving a deferment, plus 60 days.

A mortgagor (borrower) must request a deferment from a mortgagee (lender). Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person requesting the deferment, and any other mortgagor, a modification of the agreement extending the term of the loan. The mortgagors must sign and return the modification of agreement within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the issuance of military orders. Failure to do so disqualifies the person from the protections and benefits of the deferment. The bill requires the person requesting the deferment to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The bill also provides that property taxes and insurance will continue to be paid to the escrow account and that the escrow portion of the mortgagor's monthly payment will not be deferred and remains due as provided by the loan agreement. Although the failure of the mortgagor to make monthly loan escrow payments would not create a delinquency, any escrow payments not made may be included in the annual escrow analysis, and the payment may be increased following the return of the mortgagor from federal active duty if a shortage exists in the escrow account. If incurred prior to the date of entry on active duty, late or delinquency charges, attorneys' and collection fees, and recording filing fees will not increase during period of deferment, and may not accrue as a result of deferment. Additionally, interest may not be compounded, or charged on top of interest, as a result of the deferment.

The bill amends current law to extend eligibility for a property tax deferment, during periods of deployment, currently granted to State residents who are members of the United States Armed Forces, to State residents who are mobilized for federal active duty as members of the National Guard or a Reserve Component of the Armed Forces. The bill also provides that upon receipt of an application for the deferment of payment and all required information, the tax collector is to send, within 30 calendar days, a letter to the resident notifying the resident of the effective date of the deferment, and that no tax lien may be issued against the property for which the deferment is granted pursuant to that law by reason of the deferment.

This bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

When considered in its entirety, the enactment of Assembly Bill No. 766 (1R) would have an indeterminate impact on State costs and may result in indeterminate increases in State and local revenues. The OLS does not have accurate information concerning the number of New Jersey residents, either currently or in the future, that are or will be serving in the National Guard or a Reserve Component of the Armed Forces of the United States and who would qualify for the proposed deferment of mortgage payments and property tax payments. The OLS does not have any way of determining the amount of mortgage principal and interest and property taxes that would be owed by these military personnel.

Deferment of Mortgage Payments

Allowing members of the National Guard or a Reserve Component of the Armed Forces to temporarily defer their mortgage payments will have no impact on local revenues and may result in a short-term increase in State costs. The bill provides that the mortgage payment deferment will affect payments to or from escrow for property taxes only if the service member receives a property tax deferment pursuant to P.L.2015, c.277. It is possible for a mortgagor to receive a mortgage payment deferment but not receive a property tax deferment. If the mortgagor makes the monthly escrow payments, there should be sufficient funds for the mortgagee to transmit quarterly property tax payments to the municipality. But if the mortgagor does not make the monthly escrow payments, the failure to pay property taxes would create a delinquency. Interest would accrue against the unpaid property taxes. If the delinquent property taxes are not paid before the eleventh day of the eleventh month of the calendar year, the property could be listed for tax sale. In these instances, a municipality may collect revenues in the form of interest on delinquent taxes and generated by the sale of tax liens.

During the period of deferment (the number of months of active duty service plus 60 days) mortgage loans issued by the NJHFA will go unpaid. NJHMFA projects are usually supported by mortgage revenue bonds. Mortgage revenue bonds are secured by mortgages and mortgage loan repayments on single-family homes. Either all, or a portion, of the principal and interest payments on a home mortgage is used to make payments to NJHMFA bondholders. If the mortgage payments are not sufficient to fully fund the amounts owed to bondholders, the NJHMFA would be required to use other moneys (such as surplus, funds designated for other programs, or funds held in a debt service reserve) to make scheduled bond payments. Any additional funds expended by the NJHMFA may be recovered as mortgagors become current in their payments or if their property is sold through the foreclosure process.

Deferment of Property Tax Payments

According to the New Jersey Department of Military and Veterans Affairs (MAVA), approximately 1,000 New Jersey National Guard members were scheduled to be deployed to Afghanistan, Albania, Germany, Kosovo, Kuwait, Qatar, and the area of responsibility covered by the United States Central Command (the Middle East and parts of Central and South Asia) during 2015. The MAVA also reported that the United States Department of Defense does not

provide data on the deployment of members of the Armed Forces living in New Jersey and the number of New Jersey service members who own property.

The information provided by MAVA permits the OLS to illustrate, but not forecast, the potential State costs that would be incurred in 2016 if Assembly Bill No. 766 (1R) is enacted into law. As noted above, it was anticipated that 1,000 members of the New Jersey National Guard were to be deployed in 2015. The OLS estimates that the average residential property tax bill in 2016 will be \$8,518. Data compiled by the United States Bureau of the Census indicate that the homeownership rate in New Jersey for the first quarter of 2016 was 60.9 percent. Multiplying the estimated deployment number of 1,000 by the homeownership rate of 60.9 percent yields a pool of 609 deployed homeowners that could be eligible to apply for a property tax deferment. To estimate the amount of additional State costs, the OLS multiplied the number of eligible deployed homeowners by the estimated average residential property tax bill (609 x \$8,518 = \$5,187,642). To determine the amount of the administrative fee, the estimated amount of deferred property taxes was multiplied by .02 ($$5,187,462 \times .02 = $103,569.24$).

Because the municipal tax collector is required to remit, upon receipt of payment, any deferred property taxes and interest to the State, the cost to the State over several fiscal years is limited to the total amount of the two percent administrative fee, offset by any delinquent interest paid to the State. Thus, additional State costs for 2016 will total \$103,569.24, assuming no delinquent interest payments to reduce that amount. The State would incur an up-front cost of \$5.2 million for the reimbursement of deferred property taxes. It would recover those costs over time in subsequent fiscal years as members of the New Jersey National Guard and Reserve Components of the Armed Forces return from their deployments and pay property taxes. This projection assumes that all eligible deployed homeowners will apply for a property tax deferment, that the length of their deployment for service on federal active duty in time of war will be approximately one year, and that the municipality will collect 100 percent of all deferred property taxes. The OLS notes that the due dates for the first two quarterly property tax payments for calendar year 2016 have already passed. New State costs for the current year may be less than projected.

Finally, the enactment of Assembly Bill No. 766 (1R) could result in increased State revenues because municipalities are permitted to charge interest on any amount of deferred property taxes that is not paid following the first day after the conclusion of the 60-day post-deployment grace period. The interest would accrue as of the date that the taxes were originally due, notwithstanding the deferment, and would be remitted to the State by the municipal tax collector.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 1386

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED FEBRUARY 11, 2016

Sponsored by: Senator NIA H. GILL District 34 (Essex and Passaic)

SYNOPSIS

Allows certain National Guard and United States Reserve members on federal active duty to temporarily defer mortgage loan payments and suspend property tax payments.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the payment of mortgage loans and of property taxes by certain persons in military service on federal active duty and supplementing P.L.1979, c.317 (C.38:23C-1 et seq.) and chapter 4 of Title 54 of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. a. As used in this section:

"Mortgagee" means the holder of a mortgage loan that is a State chartered bank, savings bank, savings and loan association or credit union, any person required to be licensed under the provisions of the "New Jersey Residential Mortgage Lending Act," sections 1 through 39 of P.L.2009, c.53 (C.17:11C-51 et seq.), and any entity acting on behalf of the mortgagee named in the debt obligation including, but not limited to, servicers.

"Mortgagor" means a person who borrows money by mortgaging his property to the lender as security for a mortgage loan.

"Mortgage loan" means a loan made to a natural person or persons to whom credit is offered or extended primarily for personal, family or household purposes which is secured by a mortgage constituting a lien upon real property located in this State on which there is erected or to be erected a structure, which is the primary residence of the natural person or persons, containing one to six dwelling units, a portion of which structure may be used for nonresidential purposes, in the making of which the mortgagee relies primarily upon the value of the mortgaged property.

- b. A person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States may, at the person's discretion, secure, if a request is made during this period of federal active duty service, a deferment of the payment of interest and principal on a mortgage loan that was secured by the person, or the person and another person jointly, before the date on which the person enters federal active duty.
- c. A person may make a request pursuant to subsection b. of this section by mailing a written request to the mortgagee that shall include: (1) a copy of the person's military orders or a commanding officer letter on official letterhead from the person's commanding officer including a contact telephone number and setting forth the beginning and ending dates of the person's mobilization, or that, where applicable, the mobilization is ongoing, and (2) the name, address, and phone number of an individual who may be contacted regarding the mortgage loan while the person is in service on federal active duty. Upon receipt of the request with the required information, the mortgagee shall grant a deferment of the payment of interest and principal, effective as of the date of the person's entry on active duty. The deferment shall remain in effect while that person remains in service on federal active duty, and shall expire 60 calendar days after

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release or separation from federal active duty. Upon receipt of the request with the required information, the mortgagee shall prepare and send for signature to the person requesting the deferment, and any other mortgagor, a modification of agreement extending the term of the loan commensurate with the number of months of active duty service for which the person is receiving deferment, plus 60 calendar days. If the person and any other mortgagor does not sign and return the modification of agreement to the mortgagee within 30 calendar days of receipt thereof, the person shall not be entitled to the protections and benefits accorded under this section. If the person's mobilization begins less than 30 calendar days from the date of the issuance of the military orders, the person and any other mortgagor shall sign and return the modification of agreement to the mortgagee within 60 calendar days of the person's release or separation from federal active duty, and failure to do so shall result in the person being ineligible for the protections and benefits accorded under this section. The person requesting deferment shall inform the mortgagee of any modifications to the initial orders for federal active duty service.

- d. Nothing contained in this section shall affect payments to or from escrow, as required by the loan agreement, for property taxes, special assessments, mortgage insurance, and hazard insurance, nor shall the person's monthly escrow payments following federal active duty service increase as a result of deferment, except commensurate with an increase in the amount for taxes or insurance premiums. Failure on behalf of the person to make the monthly payment to escrow shall not create a delinquency. Any payments to escrow not made may be included in the annual escrow analysis, and the payment to escrow following release from federal active duty may be increased if a shortage exists in the escrow account. Payments to or from escrow for taxes assessed against real and personal property solely owned by the resident, or with a spouse, shall be suspended if the person is granted a suspension pursuant to section 2 of P.L. , c. (C. (pending before the Legislature as this bill).
- e. The following charges, incurred prior to the date of entry on active duty, when imposed pursuant to law, shall not increase during the period of deferment, nor shall they accrue as a result of the deferment: late or delinquency charges; attorneys' and collection fees; and recording or filing fees. Interest shall not be compounded as a result of deferment, that is, interest shall not be charged on the deferred interest.

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2. a. A person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces shall be entitled to a suspension of payment of the amount of any tax bill for taxes assessed against real and personal property solely owned by the resident, or with a spouse, that becomes due while the resident is deployed for active service. The suspension shall commence on the tax due date, and shall end 90 calendar days after the person is released from

mobilization. The tax amount suspended shall be due and owing on the first day following the 90-day grace period, and shall be paid to the tax collector of the municipality in which the property is located. No interest shall be charged when the suspended property tax amount is paid in full within the 90-day grace period. When the property tax amount is not paid in full within the grace period, interest shall be charged on any unpaid amount at the rate it would have accrued since the original property tax due date.

- b. No suspension of any tax amount assessed against real and personal property pursuant to this section shall be allowed except upon written application therefor, on a form prescribed by the Director of the Division of Taxation in the Department of the Treasury, and provided by the governing body of the municipality constituting the taxing district in which the application is to be filed. The application shall specify any documentation required to be submitted in order to ascertain that the applicant is qualified to receive the suspension of payment. The Director of the Division of Taxation in the Department of the Treasury shall promulgate any rules and regulations necessary to implement the provisions of this section.
- c. A resident eligible for a suspension of any tax amount assessed against real and personal property pursuant to this section, or a person acting on behalf of the resident, shall file an application for suspension of payment with the tax collector of the municipality in which the property is located. The application shall be accompanied by any documentation required to be submitted pursuant to this section. Upon receipt of an application for the suspension of payment and all required documentation by an eligible resident, the tax collector shall, within 30 calendar days, send a letter to the resident and any mortgagee incident to the payment of such tax amount notifying each of the effective date of the suspension of payment of the tax bill.
- d. The State shall annually pay to the tax collector of each municipality the total amount of property tax payment suspended pursuant to this section plus 2%, in the same manner as veteran's property tax deductions are reimbursed pursuant to section 5 of P.L.1997, c.30 (C.54:4-8.24). The tax collector of each municipality shall refund this amount to the State in installments upon collection of the suspended payments from the individual taxpayers along with any interest collected for payments made after the expiration of a taxpayer's grace period.
- e. No tax lien may be issued against the real and personal property for which the suspension of payment of a tax bill is granted pursuant to this section as the result of such suspension.
 - 3. This act shall take effect immediately.

STATEMENT

This bill allows a person domiciled in this State who is mobilized for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of service on federal active duty a deferment of the payment of interest and principal on a mortgage loan that was secured by the person before entry into service on federal active duty.

The deferment would remain in effect while that person remains in service on federal active duty and for 60 days after release therefrom. The deferment will extend the term of the loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

Taxes, unless suspended pursuant to section 2 of this bill, and insurance will continue to be paid by the person to the escrow account, if applicable, and that the escrow portion of the person's monthly payment will not be deferred and remains due as provided by the loan agreement. While failure on behalf of the person to make the monthly payment to escrow would not create a delinquency, any escrow payments not made may be included in the annual escrow analysis, and the payment to escrow may be increased following return from federal active duty if a shortage exists in the escrow account. If incurred prior to the date of entry on active duty, late or delinquency charges, attorneys' and collection fees, and recording or filing fees will not increase during the period of deferment, and may not accrue as a result of the deferment. Moreover, interest may not be compounded, or charged on top of interest, as the result of deferment.

Finally, upon receipt of an application and all required documentation for a suspension of payment of a tax bill for real and personal property by an eligible resident, the tax collector must notify the applicant and the mortgagee of the effective date of the suspension of the tax bill payment within 30 days. No tax lien may be issued against the real and personal property for which a suspension of payment is granted as the result of the suspension.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 1386**

STATE OF NEW JERSEY

DATED: JUNE 6, 2016

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1386 (1R).

This bill will allow a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment will remain in effect while that person remains in service on federal active duty and for 60 days after the person's release from federal active duty.

Under the bill, the deferment will extend the term of the mortgage loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

A recently enacted law that allows State residents who are members of the Armed Forces to defer payment of their property tax bill while deployed is amended in section 2 of the bill to include State residents who are mobilized for federal active duty as members of the National Guard or a Reserve Component of the Armed Forces. The bill also provides that upon receipt of an application for the deferment of payment and all required information, the tax collector is to send, within 30 calendar days, a letter to the resident notifying the resident of the effective date of the deferment, and that no tax lien may be

issued against the property for which the deferment is granted by reason of the deferment.

The bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

As reported, this bill is identical to Assembly Bill No. 766 (1R), as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) in the Legislative Fiscal Estimate for this bill notes that the bill may have an indeterminate impact on State costs and may result in indeterminate increases in State and local revenues. The OLS does not have accurate information concerning the number of New Jersey residents, either currently or in the future, that are, or will be, serving in the National Guard or a Reserve Component of the Armed Forces of the United States and who would qualify for the proposed deferment of mortgage payments and property tax payments. The OLS does not have any way of determining the amount of mortgage principal and interest and property taxes that would be owed by these military personnel.

SENATE MILITARY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

SENATE, No. 1386

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 10, 2016

The Senate Military and Veterans' Affairs Committee reports favorably and with committee amendments Senate Bill No. 1386.

As amended, this bill will allow a State resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States to request for that period of mobilization a deferment of the payment of interest on a mortgage loan that was secured by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty for 60 days after the person's release from federal active duty

Under the bill, the deferment will extend the term of the loan by the number of months of active duty service for which the person is receiving deferment, plus 60 days. In this way, the person's monthly principal and interest payments will not increase. Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person, and any other mortgagor, a modification of agreement extending the term of the loan accordingly. The person and any other mortgagor must sign and return the modification of agreement to the mortgagee within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the orders, and failure to do so disqualifies the person from the protections and benefits accorded under section 1 of this bill. The person requesting deferment is to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The committee replaced Section 2 of the bill with a recently enacted law and amended that law. The recently enacted law allows State residents who are members of the Armed Forces to defer payment of their property tax bill while deployed; the amendments would include in that law State residents who are mobilized for federal active duty as members of the National Guard or a Reserve Component of the Armed Forces.

The amendments also added to current law two provisions from this bill that provide that upon receipt of an application for the deferment of payment and all required information, the tax collector is to send, within 30 calendar days, a letter to the resident notifying the resident of the effective date of the deferment, and that no tax lien may be issued against the property for which the deferment is granted pursuant to that law by reason of the deferment.

The bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

As amended, this bill is identical to Assembly Bill No. 766 (1R) of the 2016-2017 session.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 1386 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MAY 25, 2016

SUMMARY

Synopsis: Allows certain National Guard and United States Reserve members to

temporarily defer mortgage loan payments and property tax payments.

Type of Impact: Increased cost to General Fund. Increased State and local revenue.

Agencies Affected: New Jersey Housing and Mortgage Finance Agency; Division of

Taxation; municipalities

Office of Legislative Services Estimate

Fiscal Impact	Year 1	<u>Year 2</u>	Year 3
State Cost	Indeterminate Costs – See comments below		
State Revenue	Indeterminate Potential Increase – See comments below		
Local Revenue	Indeterminate Potential Increase – See comments below		

- The Office of Legislative Services (OLS) notes that the enactment of Senate Bill No. 1386 (1R) would have an indeterminate impact on State costs and may result in an indeterminate increase in State and local revenues.
- If the New Jersey Housing and Mortgage Finance Agency (NJHMFA) receives insufficient mortgage payments for the purpose of servicing related mortgage revenue bonds, it will be required to use other funds to make scheduled mortgage bond payments. Any additional funds expended by the NJHMFA may be recovered as mortgagors (borrowers) become current in their payments or if their property is sold through the foreclosure process.
- It is possible that a mortgagor will receive a mortgage payment deferment but not a property tax deferment. If property taxes are not paid by a borrower who has received a mortgage deferment, then a municipality may collect additional revenues generated by the accrual of interest on unpaid property taxes and the sale of liens at tax sale.
- Because the municipal tax collector is required to remit, upon receipt of payment, any deferred property taxes to the State, the costs to the State is limited to the total amount of the two percent administrative reimbursement, offset by any delinquent interest paid to the State.



• The State would incur an up-front cost as it would be required to reimburse municipalities for the total amount of deferred property taxes. It would recover these costs over time as members of the National Guard and a Reserve Component of the Armed Forces return from their deployments and pay their property taxes.

BILL DESCRIPTION

Senate Bill No. 1386 (1R) of 2016 allows a New Jersey resident who is called to mobilization for federal active duty as a member of the National Guard or a Reserve Component of the Armed Forces of the United States, for that period of mobilization, a deferment of the payment of interest on a mortgage loan that was obtained by the person before entry into service on federal active duty. The deferment would remain in effect while that person remains in service on federal active duty and for 60 days after the person's release from federal active duty. The deferment extends the term of the loan by the number of months of active duty service for which the person is receiving a deferment, plus 60 days.

A mortgagor (borrower) must request a deferment from a mortgagee (lender). Upon receipt of the request with the required information, the mortgagee will prepare and send for signature to the person requesting the deferment, and any other mortgagor, a modification of the agreement extending the term of the loan. The mortgagors must sign and return the modification of agreement within 30 days of receipt of the agreement, or within 60 days of the person's separation from federal active duty if mobilization will occur less than 30 days from the date of the issuance of military orders. Failure to do so disqualifies the person from the protections and benefits of the deferment. The bill requires the person requesting the deferment to inform the mortgagee of any modifications to the initial orders for federal active duty service.

The bill also provides that property taxes and insurance will continue to be paid to the escrow account and that the escrow portion of the mortgagor's monthly payment will not be deferred and remains due as provided by the loan agreement. Although the failure of the mortgagor to make monthly loan escrow payments would not create a delinquency, any escrow payments not made may be included in the annual escrow analysis, and the payment may be increased following the return of the mortgagor from federal active duty if a shortage exists in the escrow account. If incurred prior to the date of entry on active duty, late or delinquency charges, attorneys' and collection fees, and recording filing fees will not increase during period of deferment, and may not accrue as a result of deferment. Additionally, interest may not be compounded, or charged on top of interest, as a result of the deferment.

The bill amends current law to extend eligibility for a property tax deferment, during periods of deployment, currently granted to State residents who are members of the United States Armed Forces, to State residents who are mobilized for federal active duty as members of the National Guard or a Reserve Component of the Armed Forces. The bill also provides that upon receipt of an application for the deferment of payment and all required information, the tax collector is to send, within 30 calendar days, a letter to the resident notifying the resident of the effective date of the deferment, and that no tax lien may be issued against the property for which the deferment is granted pursuant to that law by reason of the deferment.

This bill is intended to work in conjunction with federal law, the Servicemembers Civil Relief Act of 2003.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

When considered in its entirety, the enactment of Senate Bill No. 1386 (1R) would have an indeterminate impact on State costs and may result in indeterminate increases in State and local revenues. The OLS does not have accurate information concerning the number of New Jersey residents, either currently or in the future, that are or will be serving in the National Guard or a Reserve Component of the Armed Forces of the United States and who would qualify for the proposed deferment of mortgage payments and property tax payments. The OLS does not have any way of determining the amount of mortgage principal and interest and property taxes that would be owed by these military personnel.

Deferment of Mortgage Payments

Allowing members of the National Guard or a Reserve Component of the Armed Forces to temporarily defer their mortgage payments will have no impact on local revenues and may result in a short-term increase in State costs. The bill provides that the mortgage payment deferment will affect payments to or from escrow for property taxes only if the service member receives a property tax deferment pursuant to P.L.2015, c.277. It is possible for a mortgagor to receive a mortgage payment deferment but not receive a property tax deferment. If the mortgagor makes the monthly escrow payments, there should be sufficient funds for the mortgagee to transmit quarterly property tax payments to the municipality. But if the mortgagor does not make the monthly escrow payments, the failure to pay property taxes would create a delinquency. Interest would accrue against the unpaid property taxes. If the delinquent property taxes are not paid before the eleventh day of the eleventh month of the calendar year, the property could be listed for tax sale. In these instances, a municipality may collect revenues in the form of interest on delinquent taxes and generated by the sale of tax liens.

During the period of deferment (the number of months of active duty service plus 60 days) mortgage loans issued by the NJHFA will go unpaid. NJHMFA projects are usually supported by mortgage revenue bonds. Mortgage revenue bonds are secured by mortgages and mortgage loan repayments on single-family homes. Either all, or a portion, of the principal and interest payments on a home mortgage is used to make payments to NJHMFA bondholders. If the mortgage payments are not sufficient to fully fund the amounts owed to bondholders, the NJHMFA would be required to use other moneys (such as surplus, funds designated for other programs, or funds held in a debt service reserve) to make scheduled bond payments. Any additional funds expended by the NJHMFA may be recovered as mortgagors become current in their payments or if their property is sold through the foreclosure process.

Deferment of Property Tax Payments

According to the New Jersey Department of Military and Veterans Affairs (MAVA), approximately 1,000 New Jersey National Guard members were scheduled to be deployed to Afghanistan, Albania, Germany, Kosovo, Kuwait, Qatar, and the area of responsibility covered by the United States Central Command (the Middle East and parts of Central and South Asia) during 2015. The MAVA also reported that the United States Department of Defense does not

provide data on the deployment of members of the Armed Forces living in New Jersey and the number of New Jersey service members who own property.

The information provided by MAVA permits the OLS to illustrate, but not forecast, the potential State costs that would be incurred in 2016 if Senate Bill No. 1386 (1R) is enacted into law. As noted above, it was anticipated that 1,000 members of the New Jersey National Guard were to be deployed in 2015. The OLS estimates that the average residential property tax bill in 2016 will be \$8,518. Data compiled by the United States Bureau of the Census indicate that the homeownership rate in New Jersey for the first quarter of 2016 was 60.9 percent. Multiplying the estimated deployment number of 1,000 by the homeownership rate of 60.9 percent yields a pool of 609 deployed homeowners that could be eligible to apply for a property tax deferment. To estimate the amount of additional State costs, the OLS multiplied the number of eligible deployed homeowners by the estimated average residential property tax bill (609 x \$8,518 = \$5,187,642). To determine the amount of the administrative fee, the estimated amount of deferred property taxes was multiplied by .02 ($$5,187,462 \times .02 = $103,569.24$).

Because the municipal tax collector is required to remit upon receipt of payment, any deferred property taxes and interest to the State, the cost to the State over several fiscal years is limited to the total amount of the two percent administrative fee, offset by any delinquent interest paid to the State. Thus, additional State costs for 2016 will total \$103,569.24, assuming no delinquent interest payments to reduce that amount. The State would incur an up-front cost of \$5.2 million for the reimbursement of deferred property taxes. It would recover those costs over time in subsequent fiscal years as members of the New Jersey National Guard and Reserve Component of the Armed Forces return from their deployments and pay property taxes. This projection assumes that all eligible deployed homeowners will apply for a property tax deferment, that the length of their deployment for service on federal active duty in time of war will be approximately one year, and that the municipality will collect 100 percent of all deferred property taxes. The OLS notes that the due dates for the first two quarterly property tax payments for calendar year 2016 have already passed. New State costs for the current year may be less than projected.

Finally, the enactment of Senate Bill No. 1386 (1R) could result in increased State revenues because municipalities are permitted to charge interest on any amount of deferred property taxes that is not paid following the first day after the conclusion of the 60-day post deployment grace period. The interest would accrue as of the date that the taxes were originally due, notwithstanding the deferment, and would be remitted to the State by the municipal tax collector.

Section: Local Government

Analyst: Scott A. Brodsky

Senior Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

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Governor Chris Christie Takes Action On Pending Legislation

Monday, November 14, 2016

Tags: Bill Action

State of New Jersey OFFICE OF THE GOVERNOR

Trenton, NJ - Governor Chris Christie announced that he has taken action on the following legislation:

BILL SIGNINGS:

SCS for S-1967, 1749/A-3707 (Cardinale, Scutari, Gordon/Eustace, Mukherji, Holley) - Authorizes current and retired administrative law judges to solemnize marriages and civil unions

S-2004/A-3606 (Beach, Madden/Eustace, DeAngelo, Webber, Mukherji, Downey, Space) - Requires DOLWD to permit veterans and other groups to apply for UI benefits online

A-766/S-1386 (Andrzejczak, Mazzeo, Lampitt, Wimberly, Pintor Marin, Downey/Gill, Greenstein) - Allows certain National Guard and United States Reserve members to temporarily defer mortgage loan payments and property tax payments

AS for A-3401/SCS for S-2136 (Greenwald, Downey, Phoebus, Space/Oroho, Sarlo)- Concerns electronic medical bills for workers' compensation claims

BILL VETOED

S-2160/A-3819 (Vitale, Sweeney/Quijano, DeAngelo, Giblin, Benson, Zwicker, Danielsen, Houghtaling, Sumter) - CONDITIONAL - Concerns unemployment compensation and labor disputes

Press Contact:

Brian Murray 609-777-2600



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