#### 40A:11-13 & 40A:11-16

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2015 **CHAPTER**: 201

NJSA: 40A:11-13 & 40A:11-16 (Concerns contracts for asphalt work under the "Local Public Contracts Law")

**BILL NO**: A2229

SPONSOR(S) Wisniewski and others

DATE INTRODUCED: January 27, 2014

**COMMITTEE:** ASSEMBLY: State and Local Government

**SENATE:** Community and Urban Affairs

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: June 23, 2014

**SENATE:** December 17, 2015

**DATE OF APPROVAL:** January 11, 2016

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (First Reprint enacted)

A2229

**SPONSOR'S STATEMENT**: (Begins on page 7 of introduced bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

#### **FOLLOWING WERE PRINTED:**

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: No

LAW/RWH

#### P.L.2015, CHAPTER 201, approved January 11, 2016 Assembly, No. 2229 (First Reprint)

AN ACT concerning certain local public contracts and amending 2 P.L.1971, c.198.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 13 of P.L.1971, c.198 (C.40A:11-13) is amended to read as follows:
- 13. Specifications. Any specifications for the provision or performance of goods or services under this act shall be drafted in a manner to encourage free, open and competitive bidding. In particular, no specifications under this act may:
- (a) Require any standard, restriction, condition or limitation not directly related to the purpose, function or activity for which the contract is awarded; or
- (b) Require that any bidder be a resident of, or that the bidder's place of business be located in, the county or municipality in which the contract will be awarded or performed, unless the physical proximity of the bidder is requisite to the efficient and economical performance of the contract; except that no specification for a contract for the collection and disposal of municipal solid waste shall require any bidder to be a resident of, or that the bidder's place of business be located in, the county or municipality in which the contract will be performed; or
- (c) Discriminate on the basis of race, religion, sex, national origin, creed, color, ancestry, age, marital status, affectional or sexual orientation, familial status, liability for service in the Armed Forces of the United States, or nationality; or
- (d) Require, with regard to any contract, the furnishing of any "brand name," but may in all cases require "brand name or equivalent," except that if the goods or services to be provided or performed are proprietary, such goods or services may be purchased by stipulating the proprietary goods or services in the bid specification in any case in which the resolution authorizing the contract so indicates, and the special need for such proprietary goods or services is directly related to the performance, completion or undertaking of the purpose for which the contract is awarded; or
- (e) Fail to include any option for renewal, extension, or release which the contracting unit may intend to exercise or require; or any terms and conditions necessary for the performance of any extra work; or fail to disclose any matter necessary to the substantial performance of the contract.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

(f) As used in this subsection:

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2 <u>"asphalt price index" means the asphalt price index as</u> 3 <u>determined and published by the New Jersey Department of</u> 4 <u>Transportation;</u>

"basic asphalt price index" means the asphalt price index for the month preceding the month in which the bids are opened;

"department" means the New Jersey Department of Transportation;

"fuel price index" means the fuel price index as determined and published by the New Jersey Department of Transportation; and

"pay item" means a specifically described item of work for which the bidder provides a per unit or lump sum price in a bid specification determined and published by the New Jersey Department of Transportation.

In addition to the requirements of paragraphs (a) through (e) of this section, any bid specification for the provision or performance of goods or services under P.L.1971, c.198 (C.40A:11-1 et seq.) that includes the purchase or use of <sup>1</sup>[100] 1,000<sup>1</sup> or more tons of hot mix asphalt shall include a pay item for an asphalt price adjustment reflecting changes in the cost of asphalt cement. The pay item for asphalt price adjustment shall apply to each ton of hot mix asphalt purchased or used by the contracting unit. Any bid specification prepared pursuant to P.L.1971, c.198 (C.40A:11-1 et seq.) that includes the purchase or use of less than <sup>1</sup>[100] 1,000<sup>1</sup> tons of hot mix asphalt shall include a pay item for an asphalt price adjustment applicable to any quantity of hot mix asphalt exceeding <sup>1</sup>[100] 1,000<sup>1</sup> tons that may be purchased or used in the work in the event that performance of the work, including change orders, requires more than <sup>1</sup>[100] 1,000<sup>1</sup> tons of hot mix asphalt. As set forth in section 7 of P.L.1971, c.198 (C.40A:11-7), no contract shall be divided to disaggregate the quantity of hot mix asphalt or equivalent asphalt cement-based paving product to be purchased or used for the purpose of avoiding compliance with this paragraph.

The asphalt price adjustment shall be calculated in accordance with the formula and relevant instructions published in the most recent edition of the "New Jersey Department of Transportation Standard Specifications for Road and Bridge Construction." All invoices for payment shall be accompanied by the calculation of any asphalt price adjustment and a showing of the current month's asphalt price index and the basic asphalt price index.

Every bid specification prepared pursuant to P.L.1971, c.198 (C.40A:11-1 et seq.) shall be eligible for a fuel price adjustment. Fuel that is eligible for a fuel price adjustment shall be the sum of the quantities of the eligible pay items in the contract multiplied by the fuel usage factors as determined by the department. The types of fuel furnished shall be at the discretion of the contractor.

The fuel requirement for items not determined by the department to be eligible, and for pay items in the bid specifications calling for less than 500 gallons of fuel, shall not be eligible for a fuel price adjustment. If more than one pay item has the same nomenclature but with different thicknesses, depths, or types, each individual pay item must require 500 gallons or more of fuel to be eligible for a fuel price adjustment. If more than one pay item has the same nomenclature, similar pay items shall be combined and the combination must require 500 gallons or more of fuel to be eligible for the fuel price adjustment.

Fuel price index adjustments shall not be made in those months for which the monthly fuel price index has changed by less than five percent from the basic fuel price index.

Any specification which knowingly excludes prospective bidders by reason of the impossibility of performance, bidding or qualification by any but one bidder, except as provided herein, shall be null and void and of no effect and shall be readvertised for receipt of new bids, and the original contract shall be set aside by the governing body.

Any specification for a contract for the collection and disposal of municipal solid waste shall conform to the uniform bid specifications for municipal solid waste collection contracts established pursuant to section 22 of P.L.1991, c.381 (C.48:13A-7.22).

Any specification may include an item for the cost, which shall be paid by the contractor, of creating a file to maintain the notices of the delivery of labor or materials required by N.J.S.2A:44-128.

Any prospective bidder who wishes to challenge a bid specification shall file such challenges in writing with the contracting agent no less than three business days prior to the opening of the bids. Challenges filed after that time shall be considered void and having no impact on the contracting unit or the award of a contract.

(cf: P.L.1999, c.440, s.19)

- 2. Section 16 of P.L.1971, c.198 (C.40A:11-16) is amended to read as follows:
- 16. a. (1) In the preparation of plans and specifications for the construction, alteration or repair of any public building by any contracting unit, when the entire cost of the work will exceed the bid threshold, the architect, engineer or other person preparing the plans and specifications may prepare separate plans and specifications for branches of work in the following categories:
  - (1) The plumbing and gas fitting and all kindred work;
- (2) Steam power plants, steam and hot water heating and ventilating and refrigeration apparatus and all kindred work;

- (3) Electrical work, including any electrical power plants, teledata, fire alarm, or security system;
  - (4) Structural steel and ornamental iron work; and

- (5) General construction, which shall include all other work required for the completion of the project.
- (2) With regard to the branch work categories in paragraph (1) of this subsection, the contracting agent shall advertise for and receive, in the manner provided by law, either (a) separate bids for each of said categories, or (b) single bids by general contractors for all the work, goods and services required to complete the public building to be included in a single overall contract, or (c) both. In the case of separate bids under (a) or (c) of this paragraph, contractors for categories (1) through (4) shall not be required to name subcontractors in their bid. In the case of a single bid under (b) or (c), there shall be set forth in the bid the name or names of all subcontractors to whom the general contractor will subcontract for categories (1) through (4). Subcontractors who furnish general construction work pursuant to category (5), or subcontractors who furnish work to named subcontractors pursuant to categories (1) through (4) shall not be named in the bid. Notwithstanding the foregoing provisions of this paragraph, a contracting unit may choose to require in its bid specification that a subcontractor shall be named in a bid when, in the case of (a) of this paragraph, separate bids for each category, the work of that subcontractor exceeds 35 percent of the contracting unit's estimated amount of value of the work, which shall be set forth in the bid specification.
  - (3) The contracting unit shall require evidence of performance security to be submitted simultaneously with the bid. Evidence of performance security may be supplied by the bidder on behalf of himself and any or all subcontractors, or by each respective subcontractor, or by any combination thereof which results in evidence of performance security equaling, but in no event exceeding, the total amount bid.
- b. Whenever a bid sets forth more than one subcontractor for any of the categories (1) through (4) in paragraph (1) of subsection a. of this section, the bidder shall submit to the contracting unit a certificate signed by the bidder listing each subcontractor named in the bid for that category. The certificate shall set forth the scope of work, goods and services for which the subcontractor has submitted a price quote and which the bidder has agreed to award to each subcontractor should the bidder be awarded the contract. The certificate shall be submitted to the contracting unit simultaneously with the list of the subcontractors. The certificate may take the form of a single certificate listing all subcontractors or, alternatively, a separate certificate may be submitted for each subcontractor. If a bidder does not submit a certificate or certificates to the contracting

1 unit, the contracting unit shall award the contract to the next lowest 2 responsible bidder.

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- c. Contracts shall be awarded to the lowest responsible bidder. In the event that a contract is advertised for both separate bids for each branch of work and for bids for all work, goods, and services, said contract shall be awarded in the following manner: If the sum total of the amounts bid by the lowest responsible bidder for each branch is less than the amount bid by the lowest responsible bidder for all the work, goods and services, the contracting unit shall award separate contracts for each of such branches to the lowest responsible bidder therefor, but if the sum total of the amounts bid by the lowest responsible bidder for each branch is not less than the amount bid by the lowest responsible bidder for all the work, goods and services, the contracting unit shall award a single overall contract to the lowest responsible bidder for all of such work, goods and services. In every case in which a contract is awarded for a single overall contract, all payments required to be made under such contract for work, goods and services supplied by a subcontractor shall, upon the certification of the contractor of the amount due to the subcontractor, be paid directly to the subcontractor.
- Any bid specification prepared pursuant to this section that includes the use of 1,000 or more tons of hot mix asphalt, shall include a pay item for any asphalt price adjustment reflecting changes in the cost of asphalt cement. Any bid specification prepared pursuant to this section that includes the use of less than 1,000 tons of hot mix asphalt, shall include a pay item for an asphalt price adjustment for any quantity of hot mix asphalt exceeding 1,000 tons that may be used in the work in the event that performance of the work, including change orders, requires more than 1,000 tons of hot mix asphalt.

The asphalt price adjustment shall be calculated in accordance with the formula and relevant instructions published in the most recent edition of the New Jersey Department of Transportation Standard Specifications for Road and Bridge Construction as revised by the "Standard Inputs" periodically issued by the department. All invoices for payment shall be accompanied by the calculation of any asphalt price adjustment and a showing of the current month's Asphalt Price Index, the Basic Asphalt Price Index. [1] (Deleted by amendment, P.L., c. .) (pending before the Legislature as this bill.)

**[**(1) Every bid specification prepared pursuant to this section may be eligible for a fuel price adjustment. Fuel that is eligible for a fuel price adjustment shall be the sum of the quantities of the eligible pay items in the contract times the fuel usage factors as determined by the Department of Transportation. The types of fuel

46 furnished shall be at the option of the contractor.

#### **A2229** [1R]

- (2) The fuel requirement for items not determined by the Department of Transportation to be eligible, and for pay items in the bid specifications calling for less than 500 gallons of fuel, shall not be eligible for a fuel price adjustment. If more than one pay item has the same nomenclature but with different thicknesses, depths, or types, each individual pay item must require 500 gallons or more of fuel to be eligible for a fuel price adjustment. If more than one pay item has the exact same nomenclature, similar pay items shall be combined and this combination must require 500 gallons or more of fuel to be eligible for the fuel price adjustment.
  - (3) Fuel price adjustments shall not be made in those months for which the monthly fuel price index has changed by less than five percent from the basic fuel price. I (Deleted by amendment, P.L., c. .) (pending before the Legislature as this bill.)
    - [As used in subsections d. and e. of this section:

"Asphalt Price Index" means the Asphalt Price Index as determined and published by the New Jersey Department of Transportation.

"Basic Asphalt Price Index" means the Basic Asphalt Price Index as published by the New Jersey Department of Transportation in its "Standard Specifications for Road and Bridge Construction," as revised by the "Standard Inputs" periodically issued by the New Jersey Department of Transportation.

"Fuel Price Index" means the Fuel Price Index as determined and published by the New Jersey Department of Transportation.

"Pay Item" means a specifically described item of work for which the bidder provides a per unit or lump sum price in a bid specification as determined and published by the New Jersey Department of Transportation. (Deleted by amendment, , c. .) (pending before the Legislature as this bill.)

(cf: P.L.2012, c.59, s.5)

3. This act shall take effect immediately.

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38 Concerns contracts for asphalt work under the "Local Public

Contracts Law." 39

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## ASSEMBLY, No. 2229

# **STATE OF NEW JERSEY**

## 216th LEGISLATURE

INTRODUCED JANUARY 27, 2014

Sponsored by: Assemblyman JOHN S. WISNIEWSKI District 19 (Middlesex) Assemblyman PATRICK J. DIEGNAN, JR. District 18 (Middlesex)

#### **SYNOPSIS**

Concerns contracts for asphalt work under the "Local Public Contracts Law."

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/17/2014)

**AN ACT** concerning certain local public contracts and amending P.L.1971, c.198.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 13 of P.L.1971, c.198 (C.40A:11-13) is amended to read as follows:
- 13. Specifications. Any specifications for the provision or performance of goods or services under this act shall be drafted in a manner to encourage free, open and competitive bidding. In particular, no specifications under this act may:
- (a) Require any standard, restriction, condition or limitation not directly related to the purpose, function or activity for which the contract is awarded; or
- (b) Require that any bidder be a resident of, or that the bidder's place of business be located in, the county or municipality in which the contract will be awarded or performed, unless the physical proximity of the bidder is requisite to the efficient and economical performance of the contract; except that no specification for a contract for the collection and disposal of municipal solid waste shall require any bidder to be a resident of, or that the bidder's place of business be located in, the county or municipality in which the contract will be performed; or
- (c) Discriminate on the basis of race, religion, sex, national origin, creed, color, ancestry, age, marital status, affectional or sexual orientation, familial status, liability for service in the Armed Forces of the United States, or nationality; or
- (d) Require, with regard to any contract, the furnishing of any "brand name," but may in all cases require "brand name or equivalent," except that if the goods or services to be provided or performed are proprietary, such goods or services may be purchased by stipulating the proprietary goods or services in the bid specification in any case in which the resolution authorizing the contract so indicates, and the special need for such proprietary goods or services is directly related to the performance, completion or undertaking of the purpose for which the contract is awarded; or
- (e) Fail to include any option for renewal, extension, or release which the contracting unit may intend to exercise or require; or any terms and conditions necessary for the performance of any extra work; or fail to disclose any matter necessary to the substantial performance of the contract.
- 43 (f) As used in this subsection:

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 <u>"asphalt price index" means the asphalt price index as</u>
2 <u>determined and published by the New Jersey Department of</u>
3 Transportation;

4 <u>"basic asphalt price index" means the asphalt price index for the</u> 5 <u>month preceding the month in which the bids are opened;</u>

6 <u>"department" means the New Jersey Department of</u> 7 <u>Transportation;</u>

"fuel price index" means the fuel price index as determined and published by the New Jersey Department of Transportation; and

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"pay item" means a specifically described item of work for which the bidder provides a per unit or lump sum price in a bid specification determined and published by the New Jersey Department of Transportation.

14 In addition to the requirements of paragraphs (a) through (e) of 15 this section, any bid specification for the provision or performance of goods or services under P.L.1971, c.198 (C.40A:11-1 et seq.) 16 17 that includes the purchase or use of 100 or more tons of hot mix 18 asphalt shall include a pay item for an asphalt price adjustment 19 reflecting changes in the cost of asphalt cement. The pay item for 20 asphalt price adjustment shall apply to each ton of hot mix asphalt 21 purchased or used by the contracting unit. Any bid specification prepared pursuant to P.L.1971, c.198 (C.40A:11-1 et seq.) that 22 23 includes the purchase or use of less than 100 tons of hot mix asphalt 24 shall include a pay item for an asphalt price adjustment applicable 25 to any quantity of hot mix asphalt exceeding 100 tons that may be 26 purchased or used in the work in the event that performance of the 27 work, including change orders, requires more than 100 tons of hot 28 mix asphalt. As set forth in section 7 of P.L.1971, c.198 29 (C.40A:11-7), no contract shall be divided to disaggregate the 30 quantity of hot mix asphalt or equivalent asphalt cement-based 31 paving product to be purchased or used for the purpose of avoiding 32 compliance with this paragraph.

The asphalt price adjustment shall be calculated in accordance with the formula and relevant instructions published in the most recent edition of the "New Jersey Department of Transportation Standard Specifications for Road and Bridge Construction." All invoices for payment shall be accompanied by the calculation of any asphalt price adjustment and a showing of the current month's asphalt price index and the basic asphalt price index.

Every bid specification prepared pursuant to P.L.1971, c.198 (C.40A:11-1 et seq.) shall be eligible for a fuel price adjustment. Fuel that is eligible for a fuel price adjustment shall be the sum of the quantities of the eligible pay items in the contract multiplied by the fuel usage factors as determined by the department. The types of fuel furnished shall be at the discretion of the contractor.

The fuel requirement for items not determined by the department to be eligible, and for pay items in the bid specifications calling for less than 500 gallons of fuel, shall not be eligible for a fuel price

- 1 adjustment. If more than one pay item has the same nomenclature
- 2 <u>but with different thicknesses, depths, or types, each individual pay</u>
- 3 item must require 500 gallons or more of fuel to be eligible for a
- 4 <u>fuel price adjustment</u>. <u>If more than one pay item has the same</u>
- 5 <u>nomenclature</u>, <u>similar pay items shall be combined and the</u>
- 6 combination must require 500 gallons or more of fuel to be eligible

7 for the fuel price adjustment.

Fuel price index adjustments shall not be made in those months for which the monthly fuel price index has changed by less than five percent from the basic fuel price index.

Any specification which knowingly excludes prospective bidders by reason of the impossibility of performance, bidding or qualification by any but one bidder, except as provided herein, shall be null and void and of no effect and shall be readvertised for receipt of new bids, and the original contract shall be set aside by the governing body.

Any specification for a contract for the collection and disposal of municipal solid waste shall conform to the uniform bid specifications for municipal solid waste collection contracts established pursuant to section 22 of P.L.1991, c.381 (C.48:13A-7.22).

Any specification may include an item for the cost, which shall be paid by the contractor, of creating a file to maintain the notices of the delivery of labor or materials required by N.J.S.2A:44-128.

Any prospective bidder who wishes to challenge a bid specification shall file such challenges in writing with the contracting agent no less than three business days prior to the opening of the bids. Challenges filed after that time shall be considered void and having no impact on the contracting unit or the award of a contract.

(cf: P.L.1999, c.440, s.19)

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- 2. Section 16 of P.L.1971, c.198 (C.40A:11-16) is amended to read as follows:
- 16. a. (1) In the preparation of plans and specifications for the construction, alteration or repair of any public building by any contracting unit, when the entire cost of the work will exceed the bid threshold, the architect, engineer or other person preparing the plans and specifications may prepare separate plans and specifications for branches of work in the following categories:
  - (1) The plumbing and gas fitting and all kindred work;
- (2) Steam power plants, steam and hot water heating and ventilating and refrigeration apparatus and all kindred work;
- 44 (3) Electrical work, including any electrical power plants, tele-45 data, fire alarm, or security system;
  - (4) Structural steel and ornamental iron work; and
- 47 (5) General construction, which shall include all other work required for the completion of the project.

- (2) With regard to the branch work categories in paragraph (1) of this subsection, the contracting agent shall advertise for and receive, in the manner provided by law, either (a) separate bids for each of said categories, or (b) single bids by general contractors for all the work, goods and services required to complete the public building to be included in a single overall contract, or (c) both. In the case of separate bids under (a) or (c) of this paragraph, contractors for categories (1) through (4) shall not be required to name subcontractors in their bid. In the case of a single bid under (b) or (c), there shall be set forth in the bid the name or names of all subcontractors to whom the general contractor will subcontract for categories (1) through (4). Subcontractors who furnish general construction work pursuant to category (5), or subcontractors who furnish work to named subcontractors pursuant to categories (1) through (4) shall not be named in the bid. Notwithstanding the foregoing provisions of this paragraph, a contracting unit may choose to require in its bid specification that a subcontractor shall be named in a bid when, in the case of (a) of this paragraph, separate bids for each category, the work of that subcontractor exceeds 35 percent of the contracting unit's estimated amount of value of the work, which shall be set forth in the bid specification.
  - (3) The contracting unit shall require evidence of performance security to be submitted simultaneously with the bid. Evidence of performance security may be supplied by the bidder on behalf of himself and any or all subcontractors, or by each respective subcontractor, or by any combination thereof which results in evidence of performance security equaling, but in no event exceeding, the total amount bid.
  - b. Whenever a bid sets forth more than one subcontractor for any of the categories (1) through (4) in paragraph (1) of subsection a. of this section, the bidder shall submit to the contracting unit a certificate signed by the bidder listing each subcontractor named in the bid for that category. The certificate shall set forth the scope of work, goods and services for which the subcontractor has submitted a price quote and which the bidder has agreed to award to each subcontractor should the bidder be awarded the contract. The certificate shall be submitted to the contracting unit simultaneously with the list of the subcontractors. The certificate may take the form of a single certificate listing all subcontractors or, alternatively, a separate certificate may be submitted for each subcontractor. If a bidder does not submit a certificate or certificates to the contracting unit, the contracting unit shall award the contract to the next lowest responsible bidder.
  - c. Contracts shall be awarded to the lowest responsible bidder. In the event that a contract is advertised for both separate bids for each branch of work and for bids for all work, goods, and services, said contract shall be awarded in the following manner: If the sum total of the amounts bid by the lowest responsible bidder for each

branch is less than the amount bid by the lowest responsible bidder for all the work, goods and services, the contracting unit shall award separate contracts for each of such branches to the lowest responsible bidder therefor, but if the sum total of the amounts bid by the lowest responsible bidder for each branch is not less than the amount bid by the lowest responsible bidder for all the work, goods and services, the contracting unit shall award a single overall contract to the lowest responsible bidder for all of such work, goods and services. In every case in which a contract is awarded for a single overall contract, all payments required to be made under such contract for work, goods and services supplied by a subcontractor shall, upon the certification of the contractor of the amount due to the subcontractor, be paid directly to the subcontractor.

d. **[**Any bid specification prepared pursuant to this section that includes the use of 1,000 or more tons of hot mix asphalt, shall include a pay item for any asphalt price adjustment reflecting changes in the cost of asphalt cement. Any bid specification prepared pursuant to this section that includes the use of less than 1,000 tons of hot mix asphalt, shall include a pay item for an asphalt price adjustment for any quantity of hot mix asphalt exceeding 1,000 tons that may be used in the work in the event that performance of the work, including change orders, requires more than 1,000 tons of hot mix asphalt.

The asphalt price adjustment shall be calculated in accordance with the formula and relevant instructions published in the most recent edition of the New Jersey Department of Transportation Standard Specifications for Road and Bridge Construction as revised by the "Standard Inputs" periodically issued by the department. All invoices for payment shall be accompanied by the calculation of any asphalt price adjustment and a showing of the current month's Asphalt Price Index, the Basic Asphalt Price Index. (Deleted by amendment, P.L. , c. .) (pending before the Legislature as this bill.)

- e. **[**(1) Every bid specification prepared pursuant to this section may be eligible for a fuel price adjustment. Fuel that is eligible for a fuel price adjustment shall be the sum of the quantities of the eligible pay items in the contract times the fuel usage factors as determined by the Department of Transportation. The types of fuel furnished shall be at the option of the contractor.
- (2) The fuel requirement for items not determined by the Department of Transportation to be eligible, and for pay items in the bid specifications calling for less than 500 gallons of fuel, shall not be eligible for a fuel price adjustment. If more than one pay item has the same nomenclature but with different thicknesses, depths, or types, each individual pay item must require 500 gallons or more of fuel to be eligible for a fuel price adjustment. If more than one pay item has the exact same nomenclature, similar pay

#### A2229 WISNIEWSKI, DIEGNAN

items shall be combined and this combination must require 500 gallons or more of fuel to be eligible for the fuel price adjustment.

- (3) Fuel price adjustments shall not be made in those months for which the monthly fuel price index has changed by less than five percent from the basic fuel price. 

  (Deleted by amendment, P.L., c. .) (pending before the Legislature as this bill.)
  - f. [As used in subsections d. and e. of this section:

"Asphalt Price Index" means the Asphalt Price Index as determined and published by the New Jersey Department of Transportation.

"Basic Asphalt Price Index" means the Basic Asphalt Price Index as published by the New Jersey Department of Transportation in its "Standard Specifications for Road and Bridge Construction," as revised by the "Standard Inputs" periodically issued by the New Jersey Department of Transportation.

"Fuel Price Index" means the Fuel Price Index as determined and published by the New Jersey Department of Transportation.

"Pay Item" means a specifically described item of work for which the bidder provides a per unit or lump sum price in a bid specification as determined and published by the New Jersey Department of Transportation. I (Deleted by amendment, P.L.,

c. .) (pending before the Legislature as this bill.)

(cf: P.L.2012, c.59, s.5)

3. This act shall take effect immediately.

#### **STATEMENT**

This bill would provide that any bid specification issued by a local contracting unit for the provision of goods or the performance of services under the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) that includes the purchase or use of 100 or more tons of hot mix asphalt must include a pay item for an asphalt price adjustment reflecting changes in the cost of asphalt cement. The asphalt price adjustment would be calculated based on the basic asphalt price index as published by the New Jersey Department of Transportation in its "Standard Specifications for Road and Bridge Construction," as those standards may be revised by the department.

The bill is intended to clarify the scope and applicability of similar legislation enacted in 2010. On January 12, 2010, Governor Corzine signed into law, as P.L.2009, c.187, Assembly Bill No. 436. The law was, and remains, necessary to protect local governments and contractors from fluctuations in the price of asphalt cement, which is a key material in the production of hot mix asphalt. The sponsors intended for the provisions of P.L.2009, c.187 to apply to all bid specifications issued by local contracting

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units for the purchase or use of hot mix asphalt as set forth in this bill. Several jurisdictions have taken the position that P.L.2009, c.187 applies only to a narrow subset of bid specifications, those for the construction, alteration, or repair of a building. This bill is intended to clarify the intended scope of P.L.2009, c.187.

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The bill also would reduce the applicability threshold from 1000 tons to 100 tons of hot mix asphalt that is purchased or used; clarify that for contracts issued for more than 100 tons of hot mix asphalt, the price adjustment pay item applies to each ton purchased or used and is not limited to tonnage exceeding the threshold; clarify that references to the term hot mix asphalt include equivalent asphalt cement based products, such as warm mix asphalt; and specifically prohibit the disaggregation of quantities for the purpose of avoiding compliance with the provisions of the bill.

# ASSEMBLY STATE AND LOCAL GOVERNMENT COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 2229

## STATE OF NEW JERSEY

DATED: MAY 12, 2014

The Assembly State and Local Government Committee reports favorably Assembly Bill No. 2229.

This bill would provide that any bid specification issued by a local contracting unit for the provision of goods or the performance of services under the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) that includes the purchase or use of 100 or more tons of hot mix asphalt must include a pay item for an asphalt price adjustment reflecting changes in the cost of asphalt cement. The asphalt price adjustment would be calculated based on the basic asphalt price index as published by the New Jersey Department of Transportation in its "Standard Specifications for Road and Bridge Construction," as those standards may be revised by the department.

The bill is intended to clarify the scope and applicability of similar legislation enacted in 2010. On January 12, 2010, Governor Corzine signed into law, as P.L.2009, c.187, Assembly Bill No. 436. The law was, and remains, necessary to protect local governments and contractors from fluctuations in the price of asphalt cement, which is a key material in the production of hot mix asphalt. The sponsors intended for the provisions of P.L.2009, c.187 to apply to all bid specifications issued by local contracting units for the purchase or use of hot mix asphalt as set forth in this bill. Several jurisdictions have taken the position that P.L.2009, c.187 applies only to a narrow subset of bid specifications, those for the construction, alteration, or repair of a building. This bill is intended to clarify the intended scope of P.L.2009, c.187.

The bill also would reduce the applicability threshold from 1000 tons to 100 tons of hot mix asphalt that is purchased or used; clarify that for contracts issued for more than 100 tons of hot mix asphalt, the price adjustment pay item applies to each ton purchased or used and is not limited to tonnage exceeding the threshold; clarify that references to the term hot mix asphalt include equivalent asphalt cement based products, such as warm mix asphalt; and specifically prohibit the disaggregation of quantities for the purpose of avoiding compliance with the provisions of the bill.

#### STATEMENT TO

#### ASSEMBLY, No. 2229

with Assembly Floor Amendments (Proposed by Assemblyman WISNIEWSKI)

ADOPTED: JUNE 16, 2014

These Assembly amendments would require that any bid specification issued by a local contracting unit for the provision of goods or the performance of services under the "Local Public Contracts Law" that includes the purchase or use of 1,000 or more tons of hot mix asphalt must include a pay item for an asphalt price adjustment reflecting changes in the cost of asphalt cement. Currently, the bill requires such a pay item in bid specifications for 100 or more tons of hot mix asphalt.

The amendments also require that when a bid specification includes the purchase or use of less than 1,000 tons of hot mix asphalt, it must include a pay item for an asphalt price adjustment applicable to any quantity of hot mix asphalt over 1,000 tons that may be used in the work in the event that the performance of the work, including change orders, requires more than 1,000 tons of hot mix asphalt. Currently, the bill makes such a provision for 100 tons of hot mix asphalt.

#### SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 2229

## STATE OF NEW JERSEY

DATED: DECEMBER 10, 2015

The Senate Community and Urban Affairs Committee reports favorably Assembly Bill No. 2229.

This bill would require that any bid specification issued by a local contracting unit for the provision of goods or the performance of services under the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) that includes the purchase or use of 1,000 or more tons of hot mix asphalt must include a pay item for an asphalt price adjustment reflecting changes in the cost of asphalt cement. The asphalt price adjustment would be calculated based on the basic asphalt price index as published by the New Jersey Department of Transportation in its "Standard Specifications for Road and Bridge Construction," as those standards may be revised by the department.

The bill also would clarify that for contracts issued for more than 1,000 tons of hot mix asphalt, the price adjustment pay item applies to each ton purchased or used and is not limited to tonnage exceeding the threshold; require that when a bid specification includes the purchase or use of less than 1,000 tons of hot mix asphalt, it must include a pay item for an asphalt price adjustment applicable to any quantity of hot mix asphalt over 1,000 tons that may be used in the work in the event that the performance of the work, including change orders, requires more than 1,000 tons of hot mix asphalt; clarify that references to the term hot mix asphalt include equivalent asphalt cement-based products, such as warm mix asphalt; and specifically prohibit the disaggregation of quantities for the purpose of avoiding compliance with the provisions of the bill.