

18A: 71-26.1 to 18A: 71-26.11

LEGISLATIVE HISTORY CHECKLIST

HJSA 18A:71-26.1 to 18A:71-26.11; Repeals 18A:71-1 et al.
("Garden State Scholarship Act of 1977")

LAWS OF 1977 CHAPTER 345

Bill No. A3412

Sponsor(s) Newman and others

Date Introduced June 27, 1977

Committee: Assembly Education

Senate " "

Amended during passage Yes ~~XX~~ Amendments during passage denoted by asterisks

Date of Passage: Assembly Oct. 3, 1977

Senate Dec. 15, 1977

Date of approval Jan. 26, 1978

Following statements are attached if available:

Sponsor statement Yes ~~XX~~

Committee Statement: Assembly Yes ~~XX~~

Senate Yes ~~XX~~

Fiscal Note Yes ~~XX~~

Veto Message ~~XXX~~ Yes No

Message on signing ~~XXX~~ Yes No

Following were printed:

Reports Yes ~~XX~~

Hearings ~~XXX~~ Yes No

974.90 NJ Commission on Financing Postsecondary Education.
C697 Financing in an era of uncertainty; Final
1977c Report. March, 1977.

See also:

974.90 NJ Commission on Financing Postsecondary Education
C697 The current system (FY 76) and the
1977a Commission recommendations. February, 1977.

EJ 9/1/78

(over)

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974.90 NJ Office of Student Assistance.
C697 New Jersey Office of Student Assistance
1978a program manual...
Trenton, 1978.

[SECOND OFFICIAL COPY REPRINT]

ASSEMBLY, No. 3412

STATE OF NEW JERSEY

INTRODUCED JUNE 27, 1977

By Assemblymen NEWMAN, MARTIN, EWING and
Assemblywoman MUHLER

Referred to Committee on Education

AN ACT providing for the awarding of Garden State Scholarships and supplementing Title 18A of the New Jersey Statutes*, and repealing sections 18A:71-1, 18A:71-2, 18A:71-4 through 18A:71-26 of the New Jersey Statutes, and P. L. 1969, c. 190 (C. 18A:71-50, et seq.)*.

1 BE IT ENACTED by the Senate and General Assembly of the State
2 of New Jersey:

1 1. This act shall be known and may be cited as the "Garden
2 State Scholarship Act of 1977".

1 2. There are hereby created Garden State Scholarships which
2 shall be maintained by the State and awarded and administered
3 pursuant to this act, and used by holders thereof for undergraduate
4 *and graduate* study in institutions of higher education in New
5 Jersey.

1 3. It shall be the duty of the Student Assistance Board in the
2 State Department of Higher Education to administer the pro-
3 visions of this act.

1 4. Garden State Scholarships shall be awarded by institutions
2 of higher education in New Jersey pursuant to criteria and guide-
3 lines established by the Student Assistance Board and approved by
4 the Board of Higher Education ****[*with prior notification to the**
5 **committees on education of the Senate and General Assembly**
6 **no less than 45 days prior to adoption by the State Board of**
7 **Higher Education]****. ****The criteria and guidelines established**
8 **for the fiscal year 1978-79 shall be submitted to the Legislature,**
9 **together with appropriate supporting information, and such criteria**

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill
is not enacted and is intended to be omitted in the law.

10 *and guidelines shall be deemed approved by the Legislature at*
 11 *the end of 30 calendar days after the date on which they are trans-*
 12 *mitted to the Legislature, or if the Legislature is not in session*
 13 *on the thirtieth day, then on the next succeeding day on which it*
 14 *shall be meeting, unless between the date of transmittal and the*
 15 *end of the 30-day period the Legislature passes a concurrent resolu-*
 16 *tion rejecting the criteria and guidelines in which case the criteria*
 17 *and guidelines then in effect shall continue in effect.*

18 *Any subsequent revisions of said criteria and guidelines shall be*
 19 *submitted to the Legislature, together with appropriate supporting*
 20 *information, and such criteria and guidelines shall be deemed*
 21 *approved by the Legislature at the end of 60 calendar days after*
 22 *the date on which they are transmitted to the Legislature, or if the*
 23 *Legislature is not in session on the sixtieth day, then on the next*
 24 *succeeding day on which it shall be meeting, unless between the*
 25 *date of transmittal and the end of the 60-day period the Legislature*
 26 *passes a concurrent resolution rejecting the criteria and guidelines*
 27 *in which case the criteria and guidelines then in effect shall continue*
 28 *in effect.***

1 5. A Garden State Scholarship shall be awarded annually to each
 2 eligible **New Jersey resident enrolled as a** full-time undergradu-
 3 ate **or graduate** student **[enrolled]** in a curriculum leading to
 4 a degree or certificate in an institution of collegiate grade in New
 5 Jersey, approved or licensed by the State Board of Higher Edu-
 6 cation and accredited by a regional accrediting association recog-
 7 nized by the Council on Postsecondary Accreditation.

1 6. Each Garden State scholarship awarded shall be renewable
 2 annually for up to 4 years except that, in the case of a scholarship
 3 holder who is enrolled in a course of study required by the institu-
 4 tion to cover 5 years, the period of the **[scholarship]** **scholar-*
 5 *ship** shall be the length of time regularly required for the com-
 6 pletion of the course of study, but each scholarship shall remain
 7 in effect only during such period as the ***undergraduate*** holder
 8 thereof ***continues to have financial need, and the undergraduate*
 9 *or graduate holder thereof*** achieves satisfactory academic
 10 progress as defined by the institution, continues to **[have financial*
 11 *need]** **meet the eligibility criteria and guidelines established*
 12 *pursuant to section 4 of this act**, and is regularly enrolled as a
 13 full-time student in an institution of collegiate grade as described
 14 in section 5 of this act.

1 7. Garden State Scholarships shall be awarded without regard
 2 to race, religion, creed, age, or sex.

1 8. The Student Assistance Board shall adopt rules and regula-
 2 tions subject to the approval of the Board of Higher Education
 3 and proscribe and provide appropriate forms for application as
 4 necessary to implement this act. The Department of Higher Educa-
 5 tion shall on behalf of the Student Assistance Board employ such
 6 persons, contract for services, and make such additional expendi-
 7 tures as may be necessary or appropriate for effectuating the pro-
 8 visions of this act.

1 9. No person shall be awarded a Garden State Scholarship
 2 unless that person has demonstrated academic merit for such
 3 scholarship as determined by the ***[standards]*** **criteria** and
 4 ***[policies]*** **guidelines** developed by the Student Assistance
 5 Board.

1 ***[10.]*** Institutions may receive additional scholarship funds from
 2 the State up to an amount equal to $\frac{1}{2}$ the amount provided for,
 3 by providing matching funds in an amount at least equal to those
 4 provided by the State, for each additional scholarship.]*

1 ***[11.]*** **10.** Each Garden State Scholarship shall entitle the
 2 eligible **undergraduate** recipient thereof to an award of up to
 3 \$500.00 per year **and entitle the eligible graduate recipient thereof*
 4 *to an award up to \$4,000.00 per year**. Payments under this act
 5 shall be made by the State Treasurer on the order of the chairman
 6 of the Student Assistance Board in accordance with the rules
 7 regulating the same adopted by the board.

1 ***[12.]*** **11.** No Garden State Scholarship shall, when com-
 2 bined with a Tuition Aid Grant or any other State Grant, exceed
 3 the approved **student** budget as defined by the Student Assist-
 4 ance Board, at the institution where the grants are used.

1 **12. Any individual State competitive scholarship or State Edu-*
 2 *cational Incentive Grant awarded prior to the effective date of*
 3 *this act shall be continued or renewed on the basis of eligibility*
 4 *criteria in effect on July 1, 1977 so long as the holder thereof*
 5 *achieves satisfactory academic progress, continues to have finan-*
 6 *cial need and is regularly enrolled as a full-time student in an in-*
 7 *State or out-of-State institution of collegiate grade licensed or*
 8 *approved by the Board of Higher Education.*

1 13. The following acts or parts of acts are repealed:

2 N. J. S. 18A:71-1, N. J. S. 18A:71:3, N. J. S. 18A:71-4 through
 3 N. J. S. 18A:71-26, and P. L. 1969, c. 190 (C. 18A:71-50, et seq.).*

1 ***[13.]*** **14.** This act shall take effect on June 30, 1978.

ASSEMBLY, No. 3412

STATE OF NEW JERSEY

INTRODUCED JUNE 27, 1977

By Assemblymen NEWMAN, MARTIN, EWING and
Assemblywoman MUIHLER

Referred to Committee on Education

AN ACT providing for the awarding of Garden State Scholarships
and supplementing Title 18A of the New Jersey Statutes.

1 BE IT ENACTED *by the Senate and General Assembly of the State*
2 *of New Jersey:*

1 1. This act shall be known and may be cited as the "Garden
2 State Scholarship Act of 1977".

1 2. There are hereby created Garden State Scholarships which
2 shall be maintained by the State and awarded and administered
3 pursuant to this act, and used by holders thereof for undergraduate
4 study in institutions of higher education in New Jersey.

1 3. It shall be the duty of the Student Assistance Board in the
2 State Department of Higher Education to administer the pro-
3 visions of this act.

1 4. Garden State Scholarships shall be awarded by institutions
2 of higher education in New Jersey pursuant to criteria and guide-
3 lines established by the Student Assistance Board and approved by
4 the Board of Higher Education.

1 5. A Garden State Scholarship shall be awarded annually to each
2 eligible full time undergraduate student enrolled in a curriculum
3 leading to a degree or certificate in an institution of collegiate
4 grade in New Jersey, approved or licensed by the State Board of
5 Higher Education and accredited by a regional accrediting associa-
6 tion recognized by the Council on Postsecondary Accreditation.

1 6. Each Garden State scholarship awarded shall be renewable
2 annually for up to 4 years except that, in the case of a scholarship
3 holder who is enrolled in a course of study required by the institu-
4 tion to cover 5 years, the period of the scholarship shall be the
5 length of time regularly required for the completion of the course
6 of study, but each scholarship shall remain in effect only during
7 such period as the holder thereof achieves satisfactory academic

8 progress as defined by the institution, continues to have financial
9 need, and is regularly enrolled as a full-time student in an in-
10 stitution of collegiate grade as described in section 5 of this act.

1 7. Garden State Scholarships shall be awarded without regard
2 to race, religion, creed, age, or sex.

1 8. The Student Assistance Board shall adopt rules and regula-
2 tions subject to the approval of the Board of Higher Education
3 and proscribe and provide appropriate forms for application as
4 necessary to implement this act. The Department of Higher Educa-
5 tion shall on behalf of the Student Assistance Board employ such
6 persons, contract for services, and make such additional expendi-
7 tures as may be necessary or appropriate for effectuating the pro-
8 visions of this act.

1 9. No person shall be awarded a Garden State Scholarship
2 unless that person has demonstrated academic merit for such
3 scholarship as determined by the standards and policies developed
4 by the Student Assistance Board.

1 10. Institutions may receive additional scholarship funds from
2 the State up to an amount equal to $\frac{1}{2}$ the amount provided for,
3 by providing matching funds in an amount at least equal to those
4 provided by the State, for each additional scholarship.

1 11. Each Garden State Scholarship shall entitle the eligible
2 recipient thereof to an award of up to \$500.00 per year. Payments
3 under this act shall be made by the State Treasurer on the order
4 of the chairman of the Student Assistance Board in accordance
5 with the rules regulating the same adopted by the board.

1 12. No Garden State Scholarship shall, when combined with a
2 Tuition Aid Grant or any other State Grant, exceed the approved
3 budget as defined by the Student Assistance Board, at the institu-
4 tion where the grants are used.

1 13. This act shall take effect on June 30, 1978.

STATEMENT

This bill establishes the Garden State Scholarship Program which will replace the current State Competitive Scholarship Program. The new program will be administered at the campus level under academic and financial guidelines set by the Student Assistance Board. The main objective of the program are to offer incentives to academically able New Jersey students to attend New Jersey Colleges, and to increase scholarship funds from nonpublic sources through matching provisions. This bill is a major component of the coordinated financial assistance program recommended by the Board of Higher Education.

A3412 (1977)

ASSEMBLY EDUCATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3412

STATE OF NEW JERSEY

DATED: SEPTEMBER 26, 1977

PROVISIONS:

Under this bill, the State Competitive Scholarships would be replaced by a Garden State Scholarship program to be awarded by New Jersey institutions on the basis of academic merit. Under the new program, all eligible students will receive a certificate designating him/her a Garden State Scholar. An actual monetary award would be based upon financial need. The following is a comparison between the old and the new program.

<i>State Competitive Scholarships</i>	<i>Garden State Scholarships</i>
1. \$500 maximum	1. \$500 maximum
2. May be used in or out of State	2. May only be used in State
3. State resident	3. State resident
4. 5% of total number of graduates	4.
5. No other State scholarships	5. May hold a Tuition Aid Grant
6. Awarded by State	6. Awarded by institution
7. At least 10 per county (if eligible)	7.
8. Preference to child of policeman or fireman who died in line of duty	8.
9. Merit and need	9. Merit and need
10. By exam	10. By Student Assistance Board guidelines (academic criteria are expected to be higher than the current scholarship program).

COMMITTEE AMENDMENTS:

In addition to technical amendments, the committee amendments address three specific issues:

1. Impact on present scholarship holders:

Under the eligibility requirements proposed by the Department of Higher Education, some State scholarship holders would lose their awards under this legislation.

- a. All students in out-of-State institutions would lose their scholarships unless they transferred back to New Jersey.
- b. Students in New Jersey with family incomes between \$14,000.00 and \$25,000.00 per year would lose part of their awards because the income eligibility would be lower under the new program:
 - 2,500 students would lose the entire grant;
 - 3,835 students would lose part of their scholarships.

The Assembly Education Committee has amended this bill to save from harm these 6,335 students at a total cost of \$2,056,300.00.

2. Legislative oversight:

As presently drawn, the Student Assistance Board, with approval of the Board of Higher Education, determines eligibility for Garden State Scholarships. The committee amendment would require that the standing reference committees have the opportunity to review the eligibility criteria prior to publication in the *New Jersey Register*.

3. Graduate education:

The committee amendments would make New Jersey residents who are graduate students at New Jersey institutions eligible for a grant based on academic merit. The Department of Higher Education contemplates awarding 50 such fellowships at \$4,000.00 each at a total cost of \$200,000.00.

SENATE EDUCATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3412

[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

DATED: NOVEMBER 21, 1977

The Senate Education Committee unanimously supports the establishment of the Garden State Scholarship Program, and endorses the Assembly Education Committee's statement on this bill.

COMMITTEE AMENDMENTS

1. Legislative oversight

The Assembly amendments provided that the standing reference committees on Education should receive prior notification of the criteria and guidelines to be used for the distribution of Tuition Aid Grant awards. In the opinion of the committee, a more comprehensive legislative review is necessary. Therefore, the bill is amended to provide for a 60-day legislative review and possible veto of these standards.

Given the time constraints of the first year of implementation this period of legislative review will be 30 days for the fiscal year 1978-79 and 60 days once the program is established.

2. Criteria for grants

The Senate Education Committee has added language to clarify the intent of the undergraduate Garden State Scholarship Program which is to base these scholarships on academic merit and financial need.

FISCAL NOTE TO
ASSEMBLY, No. 3412
[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

DATED: OCTOBER 19, 1977

The Official Copy Reprint of Assembly Bill No. 3412 replaces the State Competitive Scholarship Program by a Garden State Scholarship Program to be awarded by New Jersey institutions on the basis of academic merit.

The Department of Higher Education estimates that enactment of this legislation would reduce State costs by \$5,453,000.00 in fiscal 1978-79 and by \$5,300,000.00 in fiscal 1979-80.

The department indicates that sources for the above estimates consider the number and distribution of present Scholarship holders and make projections of future levels based on the proposed program.

The fiscal note is based on an estimate of costs rather than actual cost information.

In compliance with written request received, there is hereby submitted a fiscal estimate for the above bill, pursuant to P. L. 1962, c. 27.

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FOR FURTHER INFORMATION

JANUARY 26, 1978

185 W. State Street
Trenton, N. J.

ANNE BURNS

Governor Brendan Byrne today signed two bills creating a new Tuition Aid Grant (TAG) Program designed to simplify and coordinate student financial aid programs and extend eligibility to some 15,000 new students, primarily in county colleges.

The bills, A-3410 and A-3412, were sponsored by Assemblyman Daniel F. Newman, (D-Ocean). "For the past year, higher education leaders from all sectors have worked cooperatively to produce the best system possible. Legislative amendments have further strengthened the program. This legislation will greatly enhance New Jersey's reputation as a national leader in financial assistance to students," the Governor said.

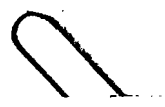
Mrs. Katherine Neuberger, Chairman of the Board of Higher Education, also complimented the forward-looking attitude of higher education leaders. "The new program signed into law today represents tremendous effort on the part of many dedicated professionals to provide an improved student assistance package for New Jersey students. The result reaffirms New Jersey's national leadership role in student assistance."

The TAG Program, is designed both to simplify the procedures for receiving State student aid and to provide higher levels of aid to a greater number of New Jersey students.

"Under the new system, several broad gains will be accomplished starting in 1978-79," said T. Edward Hollander, Chancellor of Higher Education. "First, there will be grant awards to more students, including county college students not presently receiving tuition assistance, and larger awards to many low and middle income students.

"Second, the TAG Program will provide tuition aid up to the full cost of tuition at a public college, up to \$1,000 at an independent college, and up to \$500 at colleges outside New Jersey, provided that state has a reciprocity agreement with New Jersey.

"Third, a common application form will be used which will allow students to apply simultaneously for financial aid from the federal and state governments and from the institution, reducing the handful of separate forms now in use.



"Fourth, eligibility for State tuition awards will be determined on a uniform basis throughout the State. The use of a common method of need analysis will insure that all students will be judged on the same criteria when applying for financial aid.

"Finally, the coordinated program structure will be easier to understand. One basic State grant (TAG) will serve as the foundation for all State student assistance. In addition to the TAG grant, additional grants will be available to students demonstrating outstanding academic potential or educational and economic deprivation," Hollander said.

The Educational Opportunity Fund program (EOF) will remain as the State's main program for educationally and economically disadvantaged students. The State Guaranteed Student Loan Program will also be unchanged.

The existing New Jersey State Scholarships, however, will be replaced by a new campus-based program called Garden State Scholars. Under this program, institutions in New Jersey will receive State funds to select academically able students to be Garden State Scholars and award them a grant up to \$500. State Scholars will also be eligible for Tuition Aid Grants. Garden State Scholarships will be restricted to New Jersey institutions.

The New Jersey Financial Aid Form, presently available at high schools and colleges across the State, will serve as the application for the new program. This same application is also used to apply for federal and other student aid.

Students currently receiving State scholarships, tuition aid grants, public tuition aid grants, EOF grants, will continue to receive their present state assistance in 1978-79 unless the program rules provide higher levels of student assistance.

* * * *

EXAMPLE SHEET

Here are some examples of how the new program would work under full funding:

1. John comes from a family with five children, an income of \$7,000 and assets of \$8,000. He is the first to attend college. It is estimated that his family will be unable to contribute toward college expenses. He wants to attend Burlington County College (tuition = \$500). His TAG grant would be \$500 (full tuition). In addition, he would be eligible for a federal Basic Grant of \$1,100, and might be selected by the college for an EOF grant of \$350.
2. Mark comes from a family with three children, an income of \$11,000 and assets of \$9,500. He has a brother already in college. The Uniform Methodology calculation results in an estimated family contribution of \$500. He wants to attend either Trenton State College (tuition = \$700) or Rider College (tuition = \$2,750). His TAG grant would be \$450 at Trenton State or \$825 at Rider. He is also eligible for a federal Basic Grant of \$920.
3. Marsha comes from a family with three children, a \$17,000 income and \$23,000 in assets. She is the only child in college. Her family's estimated contribution toward college expenses is \$1,400. She plans to go to either Fairleigh Dickinson (tuition = \$2,560) or Montclair State College (tuition = \$700). Her TAG grant at FDU would equal \$530. She would not be eligible for TAG assistance at Montclair. She is not eligible for a federal Basic Grant. Because of her academic achievement, both colleges have offered her a Garden State Scholarship of \$500.