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Bill No. A2358			
Sponsor(s) Van Lagner and other	S		
Date Introduced Hovember 23,	1976		
Committee: AssemblyTaxation			_
Senate Revenue, F		Appropriations	_
Amended during passage	Yes	No Amendments	- : during passag
Date of passage: Assembly Feb	ruary 1, 19		asterisks
Senate <u>Harch</u>	21, 1977		
Date of approval _ October 3, 1	977		
Following statements are attach	ed if avail	lable:	glace and the same of the same
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ASSEMBLY, No. 2358

STATE OF NEW JERSEY

INTRODUCED NOVEMBER 23, 1976

By Assemblymen VAN WAGNER, FLYNN, DOYLE, NEWMAN and SCHUCK

Referred to Committee on Taxation

- An Act extending homestead ** [exemptions] ** **rebates ** to resident shareholders in nonprofit residential cooperatives and mutual housing corporations, and amending P. L. 1976, c. 72, P. L. 1976, c. 63 and N. J. S. 54A:4-3.
- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 Section 1 of P. L. 1976, c. 72 (C. 54:4-3.80) is amended to read
- 2 as follows:
- 3 1. a. Every citizen and resident of this State shall be entitled,
- 4 annually, to a homestead ** [exemption] ** ** rebate** on a dwell-
- 5 ing house and the land upon which such dwelling house is situated,
- 6 **or on a dwelling house assessed as real estate situated on land
- 7 owned by another or others** which constitutes the place of his
- 8 domicile and which is owned and used by him as his principal
- 9 residence. If such citizen and resident of this State is of the age
- of 65 or more years, or is less than 65 years of age yet permanently
- 11 and totally disabled, as "disabled" is defined in the "New Jersey
- 13 a deceased citizen and resident of this State who during his life-

Gross Income Tax Act" (54A:1-2f), or is the surviving spouse of

- 14 time received a real property tax deduction pursuant to this act
- 15 or P. L. 1963, c. 172 (C. 54:4-8.40 et seq.), upon the same condi-
- tions, with respect to real property, notwithstanding that said surviving spouse is under the age of 65 and is not permanently and
- surviving spouse is under the age of 65 and is not permanently and totally disabled, provided that said surviving spouse was 55 years
- 19 of age or older at the time of death of said citizen and resident and
- 20 remains unmarried, said taxpayer shall annually, upon proper
- 21 claim being made therefor, be entitled to an additional ** Texemp-
- 21A tion]** **rebate** as set forth in section 2 of this act. The said
- 21B requirement of ownership shall be satisfied by the holding of the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 22 beneficial interest where the legal title thereto is held by another
- 23 for the benefit of the said citizen and resident, or for a resident
- 24 shareholder in a nonprofit cooperative or mutual housing corpora-
- 25 tion as defined herein.
- 25A **A person who is a tenant for life or a tenant under a lease for
- 25B 99 years or more or a person who is entitled to and actually takes
- 25c possession of the land and dwelling house under an executory con-
- 25d tract for the sale thereof or under an agreement with a lending
- 25E institution which holds title as security for a loan, shall be deemed
- 25f to be an owner for the purpose of this act.**
- b. As used in this act "dwelling house" includes any residential
- 27 property **assessed as real property** consisting of not more than
- 28 four units of which not more than one may be used for business or
- 28A commercial purposes.
- 29 c. As used in this act "nonprofit cooperative" means a residential
- 30 cooperative considered as nonprofit for Federal tax purposes under
- $31 \quad the \ Internal \ Revenue \ Code \ of \ 1954 \ as \ of \ the \ date \ of \ this \ amendatory$
- 32 act.
- 33 d. As used in this act "mutual housing corporation" means a
- 34 corporation not-for-profit incorporated under the laws of New
- 35 Jersey on a mutual or cooperative basis within the scope of Sec-
- 36 tion 607 of the Lanham Act (National Defense Housing) P. L. 849,
- 37 76th Congress, 54 Stat. 1125, 42 U.S.C. 1521 et seq., as amended,
- 38 which acquired a National Defense Housing Project pursuant to
- 39 said act.
 - *2. Section 4 of P. L. 1976, c. 72 (C. 54:4–3.83) is amended to read
- 2 as follows:
- 3 4. a. An application for a homestead ** [exemption] ** ** re-
- 4 bate** hereunder shall be filed with the assessor of the taxing
- 5 district on or before ** November 1, 1976 ** ** December 1
- 5A annually** and ** shall reflect the prerequisites for exemption as
- 6 of October 1, [1975] 1976, and on or before September 1 annually
- 7 thereafter and ** shall reflect the prerequisites for ** [exemp-
- 8 tion]** **rebate** on October 1 of the respective pretax year;
- 9 provided, however, that the director may, by rule, waive the re-
- 10 quirement for filing an annual application for any year or years
- 11 subject to any limitations and conditions he may deem appropriate.
- 12 If an application is approved by the assessor, he shall allow a
- 13 homestead ***[exemption]** **rebate** on the real property
- 14 assessed to the claimant as described therein and shall indicate
- 15 upon the assessment list and duplicates or as the director may
- 15A otherwise prescribe the approval thereof in such manner as

16 shall be prescribed by rules of the Director of the Division of

17 Taxation together with the proportionate share of such property

18 deemed to be owned by the claimant for the purposes of this act

19 if he is not the sole owner thereof. In addition, the director may

20 require such approval to be indicated and further tax duplicate to

21 be filed with him on or before January 10 of the tax year.

b. An application for ** [exemption] ** ** rebate** may be filed

23 on or before December 31 of the pretax year setting forth the pre-

24 requisites for ** [exemption] ** ** rebate ** as of October 1 of said

25 pretax year by any property owner subject to tax for the ensuing

26 tax year who has not previously filed a claim for ** [exemption] **

27 **rebate** or has previously filed a claim for **[exemption]**

27A **rebate** and there has taken place subsequent thereto with

28 respect to said property an added or omitted assessment or a

29 change in the status of the property owner.

30 c. For the tax year 1977, qualified residents of nonprofit resi-

31 dential cooperatives and mutual housing corporations as defined

32 in section 1. of this act shall file applications for homestead rebates

33 *** Con or before March 1, 1977.*] ** ** within 45 days of the effec-

34 tive date of this act.**

1 *[2.]* *3.* Section 7. of P. L. 1976, c. 72 (C. 54:4–3.86) is amended

to read as follows:

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3 7. Where title to property as to which a homestead ***[exemp-

4 tion]** **rebate** is claimed is held by claimant and other or

5 others, either as tenants in common or as joint tenants, claimant

6 shall not be allowed a homestead ** [exemption] ** **rebate** in

an amount in excess of his proportionate share of the taxes assessed

against said property, which proportionate share, for the purposes

9 of this act, shall be deemed to be equal to that of each of the other

10 tenants, unless it is shown that the interests in question are not

11 equal, in which event claimant's proportionate share shall be as

12 shown. Nothing herein shall preclude more than one tenant,

13 whether title be held in common or joint tenancy, from claiming

14 a homestead ** Lexemption from the taxes assessed against the

15 property so held, ** **rebate** but no more than the equivalent

of one full homestead ** [exemption in regard to such property] **

17 **rebate** shall be allowed in any year, and in any case in which

18 the claimants cannot agree as to the apportionment thereof, such

19 ** [exemption] ** ** rebate ** shall be apportioned between or

20 among them in proportion to their interest. Property held by

21 husband and wife, as tenants by the entirety, shall be deemed

22 wholly owned by each tenant, but no more than one homestead

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4
    **[exemption]** **rebate** in regard to such property shall be
23
    allowed in any year. Right to claim a homestead ** [exemption] **
24
    **rebate** hereunder shall extend to property the title to which
25
    is held by a partnership, to the extent of the claimant's interest
26
27
    as a partner therein, and by a guardian, trustee, committee, con-
28
    servator or other fiduciary for any person who would otherwise be
    entitled to claim such ** [exemption] ** ** rebate ** hereunder, but
29
30
    not to property the title to which is held by a corporation, except as
    heretofore provided in section 1 of this **amendatory** act.
31
      *4. Section 13 of P. L. 1976, c. 72 (C. 54:4-3.92) is amended to
 1
 2
    read as follows:
 3
      13. a. After review, the director ** shall certify the amount due
    each taxing district for homestead exemptions and shall certify
 4
    these amounts to the State Treasurer on or before March 15, 1977,
 5
    and on or before March 15, of each year thereafter ** ** may pre-
 6
 7
    pare a list of persons entitled to the rebate, together with the
    respective amounts due. Such lists may be forwarded to the State
 8
    Treasurer, the Director of the Division of Budget and Accounting
9
    and to such other officials as he may deem appropriate**. The
10
    director may inspect all records in the office of the collector and the
11
    assessor with respect to claims and allowances for homestead
12
    **\Gammaexemptions\Gamma** **rebates**.
13
14
      b. Each tax collector shall, on or before ** [January 1] ** ** Feb-
    ruary 1 and June 30** of each year furnish ** Tthe tax assessor of
15
    his taxing district ** ** director ** with a list of delinquent prop-
16
    erty tax owners ** [and the assessor shall indicate by symbol on the
17
    tax list and duplicates prior to submitting the same to the director
18
```

ruary 1 and June 30** of each year furnish ** The tax assessor of his taxing district ** **director** with a list of delinquent property tax owners ** Tand the assessor shall indicate by symbol on the tax list and duplicates prior to submitting the same to the director the fact of such delinquency ** **in his district for taxes due and payable for the year immediately preceding and the amounts of such delinquencies**. No homestead payment under this act shall be made to any property owner while such delinquency remains **provided, however that for the purposes of this act, property which is on appeal and for which the statutory percentage of the tax has been paid shall not be regarded as delinquent.

c. Where delinquencies remain on February 1 or June 30, as the case may be, the director shall ascertain the amounts of homestead rebates withheld because of such delinquencies in each municipality in the State, and shall certify such amounts to the State Treasurer as soon thereafter as may be practicable.

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31 On or before June 1 and on or before November 1, the director 32 shall notify each taxpayer whose homestead rebate has been with-33 held because of delinquency that the amount of such rebate to

- 34 which he otherwise would have been entitled will be sent to the tax
- 35 collector in his municipality to be credited against his delin-
- 36 quency.**
- 37 **d.** The State Treasurer semiannually on or before April 1
- 38 and on or before October 1 commencing in the year 1977, upon the
- 39 certification of the Director of the Division of Taxation and upon
- 40 the warrant of the State Comptroller, shall pay and distribute,
- 41 in equal ** [quarterly] ** installments, the amount of the homestead
- ***[exemption]** **rebate** to each qualified property owner as
- 43 certified by the director, except that for the tax year 1977 the home-
- 44 stead ** [exemption] ** **rebate** shall be paid to qualified resi-
- 45 dents of nonprofit cooperatives and mutual housing corporations
- 46 as defined in section 1. of this **amendatory** act, in full on
- 47 October 1, 1977.*
- 48 **e. Upon certification by the director as to the amount of re-
- 49 bates withheld because of delinquency in the several municipalities,
- 50 the State Treasurer upon the warrant of the State Comptroller,
- 51 shall pay such amount on or before June 1 and on or before
- 52 November 1 commencing in the tax year 1977 to the tax collector
- 53 in each municipality.
- 54 f. The tax collector in each municipality shall credit the tax
- 55 delinquency of each property owner who appears on the delinquency
- 56 list set forth in subsection b. above in the amount that otherwise
- 57 would have been returned to him as a rebate. In the event that the
- 58 amount so credited exceeds the amount of delinquency, the tax
- 59 collector may return the difference to the taxpayer or credit such
- 60 amount to the subsequent tax bill.**
- 1 *[3.]* *5.* Section 2 of P. L. 1976, c. 63 (C. 54:4-6.3) is amended
- 2 to read as follows:
- 3 ** 2. As used in this act unless the context clearly indicates a
- 4 different meaning:
- 5 a. "Qualified real rental property" means real property rented
- 6 or leased for residential purposes containing more than four units,
- 7 except hotels, motels or other guesthouses serving transient or
- 8 seasonal guests, and residents of a nonprofit residential cooperative
- 9 or mutual housing corporation who are entitled to a homestead
- 10 exemption pursuant to section 1 of P. L. 1976, c. 72 (C. 54:4-3.80).
- b. "Property tax reduction" means the amount of property tax
- 12 reduction to the property owner of the qualified real rental prop-
- 13 erty attributable solely to the State aid received during a tax period
- 14 from the State Aid for Schools Fund established in N. J. S.
- 15 54A:9-25 as computed in section 4 of this act.

- 16 c. "Tax period" with respect to preparation of tax bills for the
- 17 tax year 1977 means the fourth calendar quarter of 1976 and the
- 18 first and second calendar quarters of 1977; thereafter "tax period"
- 19 means the third and fourth quarters of the previous calendar year
- 20 and the first and second quarters of the year in which the tax bills
- 21 are prepared.]**
- 22 **2. As used in this act unless the context clearly indicates a
- 23 different meaning:
- 24 a. "Qualified real rental property" means any real property
- 25 containing a mobile home park or two or more spaces which are
- 26 rented or leased or offered for rent or lease for occupancy by
- 27 mobile homes, or any building or structure or complex of buildings
- 28 or structures in which housing units are rented or leased or offered
- 29 for rental or lease for residential purposes except hotels, motels
- 30 or other guesthouses serving transient or seasonal guests, residents
- 31 of a nonprofit residential cooperative or mutual housing corpora-
- 32 tion who are entitled to a homestead rebate pursuant to section 1
- 33 of P. L. 1976, c. 72 (C. 54:4-3.80), and owner-occupied structures
- 34 of three units or less.
- 35 b. "Property tax reduction" means 0.65 times the difference
- 36 between the amount of property tax paid or payable in any year on
- 37 any qualified real rental property, exclusive of improvements not
- 38 included in the assessment on the real property for the base year,
- 39 and the amount of property tax paid in the base year, but such
- 40 calculations for the property tax reduction shall exclude reduc-
- 41 tions resulting from judgments entered by county boards of taxa-
- 42 tion, the Division of Tax Appeals in the Department of the
- 43 Treasury, or by courts of competent jurisdiction. "Property tax
- 44 reduction" shall also include 0.65 times any rebate or refund of
- 45 school property taxes which may be provided pursuant to P. L.
- 46 $\,$ 1976, c. 113. "Property tax reduction" shall not include any amount
- 47 in excess of that which is identified herein. Any such amount shall
- 48 be retained by the property owner.
- 49 c. "Base year" means, for qualified real rental property rented
- 50 or leased or offered for rent or lease on the effective date of this
- 51 act, the calendar year prior to the year in which this act takes effect,
- 52 and for qualified real rental property which is first rented or leased
- 53 or offered for rent or lease after the effective date of this act, the
- 54 calendar year in which it is first offered for rent or lease.**
- 1 *[4.]* *6.* N. J. S. 54A:4-3 is amended to read as follows:
- 2 54A:4-3. Homestead credit for tenant. a. Any qualified resi-
- 3 dential tenant or shareholder in a cooperative, other than residents
- 4 of a nonprofit residential cooperative or mutual housing corpora-

- 5 tion who are entitled to a homestead exemption pursuant to sec-
- 6 tion 1 of P. L. 1976, c. 72 (C. 54:4-3.80), shall be entitled to a
- 7 homestead credit of \$65.00 against the tax otherwise due hereunder.
- 8 Any qualified residential tenant or shareholder in a cooperative
- 9 not eligible for a homestead exemption shall be entitled to an addi-
- 10 tional homestead credit of \$35.00 if such resident is (1) permanently
- 11 and totally disabled, (2) 65 years of age or over, or (3) a surviving
- 12 spouse of a person qualified under (2) above who has remained
- 13 unmarried since becoming a widow or widower at the age of
- 14 55 years or over.
- b. Husband and wife. A married couple who elect to file separate
- 16 New Jersey returns shall each be entitled to one-half of the credit
- 17 otherwise allowable under subsection a.
- 18 c. Special limitations. (1) If more than one qualified resident
- 19 tenant, other than a husband and wife, qualify for the credit allowed
- 20 under this section by reason of their having occupied the same
- 21 rented homestead, it shall be presumed that the tenant's credit
- 22 otherwise allowed under this section shall be equally divided
- 23 among such taxpayers. A tenant, however, may claim a credit
- 24 which shall bear the same proportion as the rent he pays to the
- 25 total rent paid by all members of the unit.
- 26 (2) A taxpayer shall not be entitled to more than one homestead
- 27 credit in any one year. A taxpayer who claims a homestead credit
- 28 under this section may not claim a homestead exemption for the
- 29 same year under any other law.
- 30 (3) The amount of the homestead credit shall be prorated in the
- 31 proportion that the number of days the qualified tenant occupied
- 32 residential property in the year bears to 365 days.
- 33 (4) Where more than one tenant occupies a single dwelling unit
- 34 not more than one qualified tenant credit shall be claimed. No
- 35 tenant homestead credit shall be allowed for occupants of rooming
- 36 houses, hotels or motels unless the rooms rented to the tenant are
- 37 equipped with kitchen and bathroom facilities and unless such
- 38 person is a permanent resident thereof.
- 1 *[5.]* *7.* This act shall take effect immediately and shall be
- 2 applicable retroactively to all applications for homestead exemp-
- 3 tions received on or after August 30, 1976.

- 18 c. Special limitations. (1) If more than one qualified resident 19 tenant, other than a husband and wife, qualify for the credit allowed 20 under this section by reason of their having occupied the same 21rented homestead, it shall be presumed that the tenant's credit 22otherwise allowed under this section shall be equally divided 23 among such taxpayers. A tenant, however, may claim a credit 24which shall bear the same proportion as the rent he pays to the total rent paid by all members of the unit. 25
- 26 (2) A taxpayer shall not be entitled to more than one homestead 27 credit in any one year. A taxpayer who claims a homestead credit 28 under this section may not claim a homestead exemption for the 29 same year under any other law.
- 30 (3) The amount of the homestead credit shall be prorated in the 31 proportion that the number of days the qualified tenant occupied 32 residential property in the year bears to 365 days.
- 33 (4) Where more than one tenant occupies a single dwelling unit 34 not more than one qualified tenant credit shall be claimed. No 35 tenant homestead credit shall be allowed for occupants of rooming 36 houses, hotels or motels unless the rooms rented to the tenant are 37 equipped with kitchen and bathroom facilities and unless such 38 person is a permanent resident thereof.
- 5. This act shall take effect immediately and shall be applicable retroactively to all applications for homestead exemptions received on or after August 30, 1976.

STATEMENT

The purpose of this bill is to extend homestead exemptions to residents of nonprofit cooperatives and those mutual housing corporations which constitute entire municipalities (Audubon Park, Winfield etc.) and amends the "Tenants' Property Tax Rebate Act" and the "New Jersey Gross Income Tax Act" in such a manner as to insure that no person will receive both a homestead exemption and a tenants' property tax rebate or a tenants' income tax credit.



SENATE REVENUE, FINANCE AND APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2358

STATE OF NEW JERSEY

DATED: FEBRUARY 17, 1977

This bill extends the homestead exemption to resident shareholders in nonprofit residential cooperatives and mutual housing corporations.

Both of these classes of taxpayers are qualified currently for the tenant's credit of \$65.00 under the State Gross Income Tax Act. The credit for these taxpayers is excluded by provisions of this bill.

Based on the available information from the Division of Taxation there are an estimated 16,100 taxpayers potentially affected. At the average homestead rebate of \$190.00 the total cost would be \$3,059,000.00. In addition an estimated 2,400 persons would qualify for the additional \$50.00 senior citizens rebate, or a total of \$120,000.00. Total cost is therefore estimated at \$3,179,000.00. This cost is reduced by repeal of the tenant's credit in the estimated amount of \$565,250.00, or a net cost increase of \$2.6 million.

The rebate is payable in full on October 1, 1977. Therefore no cost is incurred until the fiscal year 1978. The tenant credit repealer would increase income tax revenue in the current year by \$565,250.00.