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LEGISLATIVE HISTORY CHECKLIST

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| Bill No. S808 (Substitute | d for A2287 | 7) | |
| Sponsor(s)Batemen | | | |
| Cate Introduced Pre-filed | | | |
| Committee: Assembly Commerce, | Banking ar | nd Insurance | , |
| Senate Labor, I | | | |
| Amended during passage | Yes | | mendments during pass- |
| Date of Passage: Assembly Nove | mber 8, 197 | | ige denoted by asterisk ed April 21, 1977 |
| , Senate <u>Sept</u> | ember 23, 1 | <u>1976;</u> Re'enad | ted April 21, 1977 |
| Date of approval <u>April 27,</u> | 1977 | | |
| Following statements are attached | if availabl | e: | The second secon |
| Sponsor statement | Yes | XXX | ارد د د مربع می منطقه محمد از مربع می می موجد از مربع می می |
| Committee Statement: Assembly | Yes | xœk | |
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| Reports | *** | No | |
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N.J. - Securities N.J. - Stocks

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CHAPTER <u>76</u> LAWS OF N. J. 19.22 APPROVED <u>4-27-77</u>

> [SECOND OFFICIAL COPY REPRINT] SENATE, No. 808

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1976 SESSION

By Senator BATEMAN

AN ACT relating to offers for the purchase of security of certain corporations in certain cases and supplementing Title 49 of the Revised Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State

2 of New Jersey:

1 1. Short title

2 This act shall be known and may be cited as the "New Jersey 3 Corporation Takeover Bid Disclosure Law."

1 2. Definitions

2 As used in this act, the following terms shall have the respective 3 meanings hereinafter set forth, unless the context shall otherwise 4 require:

5 a. An ******[''associate of the offeror'' is] **** ****''*associate'' of a* 5A person means**:

6 (1) Any corporation or other organization of which **[the 7 offeror]** **such person** is an officer, director or partner, or 8 is, directly or indirectly, the beneficial owner of 10% or more 9 of any class of equity securities;

(2) Any person who is, directly or indirectly, the beneficial
owner of 10% or more of any class of equity securities of ** [the
offeror]** **such person**;

(3) Any trust or estate in which ** the offeror ** ** such *person*** has a substantial beneficial interest or as to which
** the offeror ** ** such person** serves as trustee or in a
similar fiduciary capacity; or

(4) The spouse of ** [the offeror] ** ** such person**, or any relative of ** [the offeror] ** ** such person** or of such spouse
who has the same home as ** [the offeror] ** ** such person**.
17_B *(5) Any person acting jointly or in concert with ** [that EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

17c person]** ** the offeror ** for the purpose of acquiring, holding,

17^D or disposing of, or exercising any voting rights attached to the

17E equity securities of a target company.*

b. "Bureau" means the Bureau of Securities in the Division of
[Law] **Consumer Affairs** in the Department of Law and
Public Safety.

20 * [c. An "equity security" is:

21 (1) Any stock or similar security;

(2) Any security convertible, with or without consideration,into stock or a similar security;

24 (3) Any warrant or right to purchase stock or a similar se-25 curity; or

26 (4) Any security carrying any warrant or right to subscribe
27 to or purchase stock or a similar security.]*

27A *c. "Equity security" means:

27B (1) Any stock or similar security carrying, at the time of the
27C takeover offer, the right to vote on any matter by virtue of the
27D articles of incorporation, bylaws or governing instrument of the
27E target company or the right to vote for directors or person,
27F performing substantially similar functions by operation of law;
27G (2) Any security convertible with or without consideration into
27H stock or a similar security**, as described in c.(1) above**;

271 (3) Any warrant or right to purchase stock or a similar
275 security**, as described in c.(1) above**;

27κ (4) Any security carrying any warrant or right to purchase
27L stock or similar security**, as described in c.(1) above**; or

27M (5) Any other security which for the protection of investors is
27N deemed an equity security pursuant to regulation of the bureau
270 chief.*

d. "Number of shares" means, with respect to any equity security which is not stock or a similar security, the number of shares
of stock or a similar security**, as described in c.(1) above**:

31 (1) Into which such security is convertible; or

32 (2) Which such equity security evidences or carries the right33 to purchase.

34 * [e. "Offeree" means a person, whether a stockholder of record
35 or a beneficial owner, to whom a takeover bid is made.

36 f. "Offeror" means a person who makes a takeover bid.

g. An "offeror's presently owned shares" is the aggregate number of shares of a target company which are on the date of a
takeover bid either beneficially owned or subject to a right of
acquisition, directly or indirectly, by the offeror and each associate
of the offeror.]*

41A *e. "Offeror" means a person who makes or in any way partici-41B pates in making a takeover offer, and includes all affiliates and 41c associates of that person. The term does not include a financial 41D institution or broker-dealer loaning funds or extending credit to 41E any offeror in the ordinary course of its business, or any account-41F ant, attorney, financial institution, broker-dealer, newspaper or 41G magazine of general circulation, consultant, or other person fur-41H nishing information, services or advice to or performing ministerial 41I or administrative duties for an offeror and not otherwise partici-41J pating in the takeover offer.

41k f. "Offeree" means a record or beneficial owner of **any**
41L equity ** [securities] ** **security** which an offeror acquires or
41m offers to acquire in connection with a takeover offer.*

42 *[h.]* *g.* "Person" includes an individual, a partnership, a
43 corporation, an unincorporated association or a trust.

44 *[i.]* *h.* "Shares" means and includes any equity security,
45 however its units are denominated.

46 *[j.]* *i.* A "securityholder" of a specified person is one who
47 owns any security of such person, including common stock, preferred
48 stock, debt obligations, and any other security convertible into or
49 evidencing the right to acquire any of the foregoing.

[k.] *j.* A "subsidiary" of a company is any corporation 5051** 50% (exclusive of qualifying shares and shares subject to employee stock options) of]** whose outstanding stock of any class 52or classes having by the terms thereof ordinary voting power to 53elect a majority of the directors of such corporation, irrespective 54of whether or not at the time stock of any other class or classes of 55such corporation shall have or might have voting power by reason 56 of the happening of any contingency, is at the time owned by such 57company directly or indirectly ** [through subsidiaries] **. 58

*k. An "offeror's presently owned shares" is the aggregate
58A *k. An "offeror's presently owned shares" is the aggregate
58B number of shares of a target company which are on the date of a
58C takeover bid either beneficially owned or subject to a right of acqui58D sition directly or indirectly, by the offeror and each associate of the
58E offeror.*

59 *[m.]* *l.* (1) A "takeover bid *or takeover offer*" is an offer 60 made by an offeror directly or through an agent by advertisement 61 or any other written or oral communication to offerees to purchase 62 such number of shares of any class of equity securities of the target 62A company that:

63 (a) Together with the offeror's presently owned shares of
64 that class, will in the aggregate exceed 10% of the outstanding
65 shares of such class; or

(b) Together with an offeror's presently owned shares of all 66 67 classes of equity securities of the target company, will in the 68 aggregate, after giving effect to all conversion and purchase rights held and to be acquired by the offeror, exceed 10% of the **6**9 70 number of shares of stock or a similar security of the target 71 company which will be outstanding. 72 (2) A "takeover bid" does not include, with respect to any class 73 of securities of the target company: 74 (a) An isolated offer to purchase shares from individual 75shareholders not made to shareholders generally; 76(b) An offer made by an issuer to purchase its own shares or 77 shares of a subsidiary; 78 (c) An offer to purchase shares of a class not registered pur-79 suant to $\S 12$ of the Securities Exchange Act of 1934; 80 (d) An offer made to not more than 10 persons in this State 81 during any period of 12 consecutive months; or 82(e) An offer as to which the target company, acting through 82a its board of directors, recommends acceptance to its shareholders**, provided that the terms thereof, including any inducements 82b to officers or directors which are not made available to all share-82c83 holders, have been furnished to shareholders**. 83a *(f) An offer effected by or through a broker-dealer in the ordinary course of his business without solicitation of orders to 83в sell equity securities of the target company; 83c 83d (g) An offer, if the acquisition by the offeror, in the instant 83e transaction and in all acquisitions of equity securities of the same class during the preceding 12 months, does not exceed 2% of that 83f class of outstanding equity securities of the target company;* **83**G **(h) An offer to purchase shares of a company whose capital 83 Hassets do not exceed \$5,000,000.00;** 831 *[n.]* *m.* A "target company" is any corporation *[(other 84 than a domestic insurer subject to the provisions of P. L. 1970, c. 22 85 (C. 17:27A-1 et seq.), organized under the laws of New Jersey or 86 having its principal place of business in New Jersey, whose shares 87 of any class of equity securities are the subject of a takeover bid.]* 88 *or other issuer of securities which is either organized under the 89 laws of the state or has its principal place of business or substantial 90 portion of its total assets in this State. A target company does not 91 92include: (1) A domestic insurer subject to the provisions of P. L. 1970, 93 c. 22 (C. 17:27A-1 et seq.); or 94

95 (2) A bank in the possession of the Commissioner of Banking 96 pursuant to the provisions of C. 17:9A-266 et seq.; or

4

97 (3) A savings and loan association undergoing dissolution and
98 liquidation pursuant to the provisions of C. 17:12B-288 et seq. and
99 C. 17:12B-270.*

1 3. Disclosure

 $\mathbf{2}$ a. Filing requirements. No offeror shall make a takeover bid 3 unless at least 20 days before such takeover bid is made such 4 offeror has filed with the bureau and has "[delivered]" "sent by certified mail* to the target company *at its principal office* a 5 6 statement containing the information required by this section and such takeover bid has ** been approved ** ** been permitted to 7 7A proceed** by the bureau chief in the manner hereinafter prescribed 7B in * [section 4 of] * this act. *The material terms of the proposed 7c offer shall be publicly disclosed by the offeror to the leading wire 7D services for the financial press.*

8 * Tb. Content of statement. The statement to be filed with the
9 bureau hereunder shall be made under oath or affirmation and
10 shall contain the following information:

(1) The name and address of the offeror and each associateof the offeror (hereinafter called "acquiring party"), and

(a) If such person is an individual, his principal occupation
and all offices and positions held during the past 5 years, and
any conviction of crimes other than minor traffic violations
during the past 10 years;

(b) If such person is not an individual, a report of the nature 17 of its business operations during the past 5 years or for such 18 lesser period as such person and any predecessors thereof 19 20 shall have been in existence; an informative description of the 21business intended to be done by such person and such person's 22subsidiaries; and a list of all individuals who are or who have 23been selected to become directors or executive officers of such $\mathbf{24}$ person, or who perform or will perform functions appropriate 25to such positions. Such list shall include for each such in-26dividual the information required by subparagraph (a) of this 27paragraph.

(2) The source, nature and amount of the consideration used 2829or to be used in effecting the takeover, a description of any transaction wherein funds were or are to be obtained for any 30 such purpose (including the nature of the participation of any 31broker-dealer in arranging for such financing), and the identity 3233 of persons furnishing such consideration, provided, however, that where a source of such consideration is a loan made by a 34 United States bank in such lender's ordinary course of business, 35the identity of the lender shall remain confidential, if the person 36 filing such statement so requests.]* 37

*b. The disclosure statement shall be filed on forms prescribed
by the bureau chief, and shall be accompanied by a consent by the
offeror to service of process and the filing fee specified in section
[7] **11**, and shall contain the following information and
such additional information as the bureau chief, by regulation pre42x scribes:

43 (1) The identity of and material information concerning the
44 offeror, including:

45 (i) If the offeror is a corporation, information concerning its organization, including the year and jurisdiction of its orga-46nization, a description of each class of its capital stock and long-47term debt, a description of the business done by the offeror and 48 49 its affiliates and any material changes therein during the past $\mathbf{50}$ 3 years, a description of the location and character of the principal properties of the offeror and its affiliates, a description 51of any material pending legal or administrative proceedings 52in which the offeror or any of its affiliates is a party, the names 53of all directors and executive officers of the offeror and their 54material business activities and affiliations during the past 55563 years;

(ii) If the offeror is not a corporation, information concerning the background of the person, including his material business activities and affiliations during the past 3 years, and a description of any material pending legal or administrative proceeding in which ** [he] ** ** that person ** is a party, as well as any conviction of crimes other than minor traffic violations during the past 10 years;

64(2) The source and amount of funds or other consideration used or to be used in acquiring any equity security, including a 64a 65statement describing any securities which are being offered in exchange for the equity securities of the target company, and 66 if any part of the acquisition price is or will be represented by 67 borrowed funds or other consideration, a description of the 68 69 transaction and the names of all parties; provided, however, that where a source of such consideration is a loan made by a banking 70institution in such lender's ordinary course of business, the iden-71tity of the lender shall remain confidential, if the person filing 7273the statement so requests.*

(3) Audited financial information as to the earnings and
financial condition of such ** [acquiring party] ** ** offeror **
for the preceding 5 fiscal years of such ** [acquiring party] **
** offeror ** or for such lesser period as such ** [acquiring

party]** **offeror** and any predecessors thereof shall have 77а 78been in existence), and similar unaudited information as of a 79 date not earlier than 90 days prior to the filing of the statement. 80 (4) Any plans or proposals which such ******[acquiring party]** **offeror** may have to liquidate such target company, to sell 81 its assets or merge or consolidate it with any person, or to make 8283 any other material change in its business or corporate structure 84or management (with particular emphasis upon the changes that will occur within the State of New Jersey) and full details as to 8586 the manner in which the acquisition will be accounted for on the records of the ** [acquiring party] ** ** offeror **. 87

*(5) The number of shares or units of any equity security of the
target company of which each offeror is the record or beneficial
owner or which the offeror has a right to acquire, directly or
indirectly;

92(6) Information as to any contracts, arrangements, understandings or negotiations with any person with respect to any 93 94 equity security of the target company, including transfers of any 95 equity security, joint ventures, loan or option arrangements, puts 96 and calls, guarantees of loan, guarantees against loss, guarantees of profits, division of losses or profits, or the giving or withhold-97 98 ing of proxies, naming the persons with whom those contracts, 99 arrangements or understandings have been entered into;

(7) Information as to any contracts, arrangements, under-100standings or negotiations with any person who is an officer, 101 director, administrator, manager, executive employee or record 102or beneficial owner of equity securities of the target company 103 with respect to the tender of any equity securities of the target 104company, the purchase by the offeror of any equity securities 105owned by that person otherwise than pursuant to the takeover 106 offer, the retention of any person in his present position or in any 107other management position or with respect to that person giving 108or withholding a favorable recommendation to the takeover offer; 109 and 110

111 (8) A description of the provisions made or to be made for 112 providing all material information concerning the takeover offer 113 to the offerees, including a description of the proposed takeover 114 offer in the form proposed to be published or sent the offerees 115 initially disclosing the takeover offer.*

[(5)] *(9)* The number of shares of any security subject
to the takeover bid which such **[acquiring party]** **offeror**
proposes to acquire, and the terms of the takeover bid referred

to in subsection a., and a statement as to the method by whichthe fairness of the proposal to the offerees was arrived at.

*[(6) The amount of each class of any security subject to the
takeover bid which is beneficially owned or concerning which
there is a right to acquire beneficial ownership by such acquiring
party.

125(7) A full description of any contracts, arrangements or under-126 standings with respect to any security subject to the takeover 127bid in which such acquiring party is involved, including but not limited to transfer of any of the securities, joint ventures, loan 128or option arrangements, puts or calls, guarantees of loans, 129130guarantees against loss or guarantees of profits, division of 131losses or profits, or the giving or withholding of proxies. Such description shall identify the persons with whom such contracts, 132arrangements or understandings have been entered into.]* 133

134 *[(8)]* *(10)* A description of the purchase of any security 135 subject to the takeover bid during the 12 calendar months 136 preceding the filing of the statement, by such **[acquiring 137 party]** **offeror**, including the dates of purchase, names of 138 the purchasers, and consideration paid or agreed to be paid 138A therefor.

139 *[(9)]* *(11)* A description of any recommendations to 140 purchase any security subject to the takeover bid made during 141 the 12 calendar months preceding the filing of the statement, by 142 such **[acquiring party]** **offeror**, or by anyone based 143 upon interviews or at the suggestion of such **[acquiring 143A party]** **offeror**.

144 *[(10)]* *(12)* Copies of all tender offers for, requests or 145 invitations for tenders of, exchange offers for, and agreements to 146 acquire or exchange any securities subject to the takeover bid 147 and (if distributed) of additional soliciting material relating 148 thereto.

149 *[(11)]* *(13)* The terms of any agreement, contract or 150 understanding made with any broker-dealer as to solicitation of 151 securities subject to the takeover bid for tender, and the amount 152 of any fees, commissions or other compensation to be paid to 153 broker-dealers with regard thereto.

[(12)] *(14)* Such additional information as the bureau
chief may by rule or regulation or order prescribe as necessary
or appropriate for the achievement of the functions and objectives described in section 4 of this act.

158If the person required to file the statement referred to in 159 subsection a. is a partnership, limited partnership, syndicate or 160other group, the bureau chief may require that the information **1**61 called for by paragraphs (1) through $*[(12)]^* * (14)^*$ shall be 162given with respect to each partner of such partnership or limited partnership, each member of such syndicate or group, and each 163164person who controls such partner or member. If any such partner, 165member or person is a corporation or the person required to file the statement referred to in subsection a. is a corporation, the 166167 bureau chief may require that the information called for by paragraphs (1) through $*[(12)]^* * (14)^*$ shall be given with 168 respect to such corporation, each ** [office] ** ** officer** and 169 director of such corporation, and each person who is directly 170or indirectly the beneficial owner of more than 10% of the out-171172standing voting securities of such corporation.

173 If any material change occurs in the facts set forth in the 174 statement filed with the bureau and sent to such target company 175 pursuant to this section, an amendment setting forth such change, 176 shall be filed with the bureau and sent to such target company 177 within 2 business days after the person learns of such change.

* [c. Alternative filing methods. If any takeover bid referred to 179 in subsection a. is proposed to be made by means of a registration 180 statement under the Securities Act of 1933 or in circumstances 181 requiring the disclosure of similar information under the Securities 182 Exchange Act of 1934 or under a State law requiring similar 183 registration or disclosure, the person required to file the statement 184 referred to in subsection a. may incorporate relevant portions of 185 such documents in furnishing the information called for by that 186 statement.]*

4. ** [Approval by bureau chief] ** ** Permission to proceed**;
 1 hearings

a. The bureau chief shall ** [approve] ** ** permit** any takeover bid referred to in subsection * [3] *a of *section 3 of* this act
to proceed unless after a public hearing thereon, referred to
4A in subsection b. of this section, he finds that:

****(**1) After the proposed takeover the target company would
not be able to satisfy the requirements for the issuance of a
license authorizing it to perform a function for which it is presently licensed by this State;

9 (2) The effect of the takeover would be substantially to lessen
10 competition in one of the target company's lines of business in
11 this State or tend to create a monopoly therein;]**

12 **[(3)]** **(1)** The financial condition of the offeror is 13 such as **[might]** **to** jeopardize the financial stability of 14 the target company, or prejudice the interests of any employees, 15 **[customers or creditors]** or **[any remaining]** security-16 holders who are unaffiliated with the offeror;

[(4)] **(2)** The terms of the takeover bid are unfair
[and unreasonable] **or inequitable** to the securityholders
of the target company;

19 **[(5)]** **(3)** The plans and proposals which the offeror 20 has to make any material change in the target company's busi-21 ness or corporate structure or management, are not in the interest 22 of the target company's ***remaining*** securityholders, ***or*** 23 employees, **[customers or creditors, or of the public]**;

[(6)] **(4)** The competence, experience and integrity of those persons who would control the operation of the target company are such that it would not be in the interest of the target company's ***remaining*** securityholders, ***or*** employees, **[customers or creditors or of the public]** to permit the takeover; or

29 **[(7)]** **(5)** The terms of the takeover bid do not comply with the provisions **[of section 6]** of this act.

b. A public hearing shall be held at a time and place fixed by 31the bureau chief if, within 20 days after the filing of the statement 32referred to in subsection *[3] *a of *section 3 of * this act, he shall 33determine that such a public hearing is necessary or shall receive 34 from the target company, acting by resolution of its board of 3536 directors, a written request for such a public hearing**, unless the bureau chief finds that no cause for hearing exists**. Written 36a notice of such determination or of the receipt of such request 37 shall be promptly sent to the offeror and the target company 38 by the bureau chief. At least 20 days' notice of the holding of 39 any such public hearing shall be given by the bureau chief to 4041 the offeror filing the statement and to the target company. No less than 7 days' notice of such public hearing shall be given 42by the offeror filing the statement to such other persons as may 43be designated by the bureau chief. The target company shall give $\mathbf{44}$ 45such notice to its securityholders. The bureau chief shall make a determination within * [30] * *60* days after the conclusion 45A of such hearing. At such hearing, the offeror filing the state-**4**6 47 ment, the target company, ** [any person to whom notice of hearing was sent,]** and any other person **the bureau chief deter-48termines has sufficient interest^{**} ^{**} [whose interest may be affected 49

49A thereby]^{**} shall have the right to present evidence, examine and 50 cross-examine witnesses, and offer oral and written arguments and 51 in connection therewith shall be entitled to conduct discovery pro-52 ceedings in the same manner as is ^{**}[presently]^{**} allowed in the 53 Superior Court of this State^{**}, or pursuant to such other procedure 54 as may be established by the bureau chief^{**}. All discovery pro-55 ceedings shall be concluded not later than 3 days prior to the com-56 mencement of public hearings.

1 5. Mailing shareholders; payment of expenses

To the extent permitted by applicable Federal laws, rules and $\mathbf{2}$ regulations, all notices of public hearings held pursuant to section 4 3 of this act shall be mailed by the target company to its shareholders 4 within 5 business days after the target company has received such 5 * [security for the payment of such expenses, such offeror shall 6 file]* *notification from the bureau chief. The cost* of mailing 7 shall be borne by the offeror making the filing. As security for the 8 payment of such expenses, such offeror shall file with the bureau 9 an aceptable bond or other deposit in an amount to be determined 10by the bureau. 11

1 * **[**6. Provisions of takeover bids.

a. Where a takeover bid is sent by mail to offerees, it shall be
accompanied by a copy of the statement filed with the bureau
pursuant to section 3 of this act.

5 b. No offeror may make a takeover bid involving a target 6 company which is not made to its shareholders in this State, or 7 which is not made ratably to all shareholders (in this State and 8 every other state with whose blue sky laws or similar law the 9 offeror can comply after reasonable diligence) on substantially the 10 same terms.]*

1 *[7. Recommendations to accept, reject

a. Copies of all advertisements, circulars, letters or other written solicitation or recommendation to offerees to accept or reject a takeover bid published by the offeror or the target company shall be filed with the bureau and sent to the target company or the offeror, respectively, not later than the time copies of such solicitation or recommendation are first published or sent or given to offerees.

b. Solicitation materials used in connection with a takeover offer
shall not contain any false statement of a material fact or omit to
state a material fact necessary to make the statements therein
not misleading. The bureau chief may by order prohibit the use
of any solicitation materials deemed false or misleading. **1***

1 *6. Time for filing

 $\mathbf{2}$ a. Copies of all advertisements, circulars, letters or other 3 materials published by the offeror or the target company, soliciting or requesting the acceptance or rejection of the takeover offer, with 4 the exception of the initial press release by the offeror to the wire $\mathbf{5}$ 6 services announcing the intention to make a takeover offer, shall be 7 filed with the bureau chief and sent to the target company or offeror, respectively, not later than the time copies of such solicitation or 8 recommendation are first published or sent or given to offerees. 9 10 b. The materials described in subsection a. of this section shall not contain any untrue statement of a material fact or omit to state 11 a material fact necessary in order to make the statements made, in 12the light of the circumstances under which they were made, 13

not misleading. The bureau chief may by order prohibit the use of
any materials deemed false or misleading.*

1 ***[8.]* ***7.* Investigations

 $\mathbf{2}$ a. The bureau may make such investigations within or outside of this State as it deems necessary to determine whether any person 3 has violated or is about to violate the provisions of this act or any 4 order of the bureau chief, and may require any person subject to $\mathbf{5}$ the investigation to pay the actual costs of the investigation 6 including \$50.00 per day for the time of the investigator. The 7bureau chief shall have power to issue subpenas and subpenas 8 duces tecum to require the attendance of any person and the 9 production of any papers for the purposes of such investigation. 10** No person shall be excused from testifying on the ground that 11 his testimony would tend to incriminate him, but if, after asserting 12his claim of the privilege, he is required to testify, he shall not 13be prosecuted or penalized on account of any transactions concern-14 ing which he does testify.]** 15

**b. If, in the course of any investigation or hearing conducted 16by the bureau chief pursuant to this act, a person refuses to answer 1718 a question or questions or produce evidence of any kind on the ground that he will be exposed to criminal prosecution or penalty 19 20or to forfeiture of his estate thereby, the bureau chief may order 21the person to answer the question or questions or produce the requested evidence and confer immunity as in this section provided. 2223 If upon issuance of such an order, the person complies therewith, he shall be immune from having such responsive answer given by 24him or such responsive evidence produced by him, or evidence 25derived therefrom used to expose him to criminal prosecution or 26penalty or to a forfeiture of his estate, except that such person may 27nevertheless be prosecuted for any perjury committed in such 28

29 answer or in producing such evidence, or for contempt for failing 30 to give an answer or produce evidence in accordance with the order 31 of the bureau chief and any such answer given or evidence pro-32 duced shall be admissible against him upon any criminal investi-33 gation, proceeding or trial against him for such perjury, or upon 34 any investigation, proceeding or trial against him for such con-35 tempt.**

*[9. Injunctions; prohibitions against voting securities; seques tration of voting securities

a. Injunctions. Whenever it appears to the bureau chief that 3 any offeror or any director, officer, employee or agent thereof has 4 committed or is about to commit a violation of this act or of any $\mathbf{5}$ 6 rule, regulation or order issued by the bureau chief hereunder, the bureau chief may apply to the Superior Court for an order enjoin-7 ing such offeror or such director, officer, employee or agent thereof 8 from violating or continuing to violate this act or any such rule, 9 regulation or order, and for such other equitable relief as the 10 nature of the case and the interests of the target company's 11 securityholders, employees, customers or creditors or of the public 12 may require.]* 13

*8. Prohibited acts. No person shall engage in any fraudulent,
 deceptive or manipulative acts or practices in connection with a
 takeover offer. Fraudulent, deceptive and manipulative acts or
 practices include, without limitation:

a. Solicitation of any offeree for acceptance or rejection of a 5takeover offer, or acquisition of any equity security of a target 6 company pursuant to a takeover offer, that ** [is not effective] ** 7 ** has not been permitted to proceed** or exempt under this act. 8 b. Publication or use in connection with the offer of any untrue 9 statement of material fact or omitting to state a material fact 10 necessary in order to make the statements made, in light of the 11 circumstances under which they were made, not misleading, but not 12 including the mailing by a target company to the record or beneficial 13 owners of its equity securities of solicitation materials published 14 by an offeror. 15

c. Sale by any officer, director, affiliate or associate of a target
company of all or any part of their equity securities to the offeror
at a price higher than that to be paid to the offerees pursuant to the
offer, unless the sales are made at the then existing market price.
d. Acquisition by the offeror, after announcement of the takeover
offer and prior to its termination, of equity securities of the target
company otherwise than pursuant to the takeover offer.

1 9. Takeover offer

 $\mathbf{2}$ a. An offer shall provide that any equity securities of a target company deposited or tendered pursuant to a takeover offer may be 3 withdrawn by or on behalf of any offeree at any time up to the 4 $\mathbf{5}$ third day prior to the announced termination date, except as the bureau chief may otherwise prescribe by rule or order for the pro-6 tection of the offerees. 7 b. If an offeror makes a takeover offer for less than all the out-8 standing equity securities of any class, and if the number of securi-9 ties deposited or tendered pursuant thereto is greater than the 10number the offeror has offered to accept and pay for, the securities 11 shall be accepted pro rata, disregarding fractions, according to the 12number of securities deposited or tendered by each offeree. 13 c. If an offeror varies the term of a takeover offer before its' 14

14 c. 1) an offeror varies the term of a takeover offer before its 15 expiration date by increasing the consideration offered to the 16 offerees, the offeror shall pay the increased consideration for all 17 equity securities accepted, whether the securities have been 18 accepted by the offeror before or after the variation in the terms of 19 the offer.

20 d. No offeror shall make a takeover offer at any time when an 21 administrative or injunctive proceeding has been brought by the 22 bureau chief against the offeror for violation of this chapter that 23 has not been finally determined.

e. An offeror may not make a takeover offer involving a target
company which is not made to the owners of equity securities of the
target company who are residents of this State.*

* b. Voting of securities; when prohibted.]* *10.* ** Voting of 1 - 13securities; restrictions.** No security of a target company ac-14quired pursuant to a takeover bid in contravention of the provi-15sions of this act or of any rule, regulation or order issued by the 16 bureau chief hereunder may be voted at any shareholders' meeting, 17 or may be counted for quorum purposes, and any action of share-18 holders requiring the affirmative vote of a percentage of shares 19may be taken as though such securities were not issued and out-20standing; but no action taken at any such meeting shall be invali-21dated by the voting of such securities, unless the action would 22materially affect control of the target company or unless a court 23of this State has so ordered. If a target company or the bureau 24chief has reason to believe that any equity security of the target 25company has been or is about to be acquired in contravention of 26the provisions of this act or of any rule, regulation, or order issued 27by the bureau chief hereunder, the target company or the bureau 28

29 chief may apply to the Superior Court to enjoin any such acquisi-30 tion, to enjoin the voting of any security so acquired, to void any 31 vote of such security already cast at any meeting of shareholders, 32 and for such other equitable relief as the nature of the case and 33 the interests of the target company's securityholders, employees, 34 customers or creditors or of the public may require.

35 *[c. Sequestration of voting securities.]* In any case where an offeror has acquired or is proposing to acquire any voting securities 36 in violation of this act or any rule, regulation or order issued by 37 the bureau chief hereunder, the Superior Court may, on such notice 38 as the court deems appropriate, upon the application of the target 39 company or the bureau chief seize or sequester any voting securities **4**0 of the target company owned directly or indirectly by such offeror 41 and issue such orders with respect thereto as may be appropriate 42to effectuate the provisions of this act. Notwithstanding any 43 44 other provisions of law, for the purposes of this act the situs of the ownership of the securities of target companies shall 45be deemed to be in this State. **4**6

1 * 10. Violations

2 The following shall be violations of this act:

a. The failure to file any statement, amendment, or other material
or to obey any order of the bureau chief pursuant to subsections
3 a. or b., or 7 b. of this act; or

b. The making of a takeover bid unless the bureau chief has
given his approval thereto (each takeover bid so made by advertisement or to a particular offeree constituting a separate violation
under this subsection).

c. The making of any untrue statement of a material fact or the
omission to state any material fact necessary in order to make
the statement made, in the light of the circumstances under which
it is made, not misleading, or to engage in any fraudulent, deceptive
or manipulative acts or practices, in connection with any takeover
bid, or any solicitation of offerees in opposition to or in favor of
any such takeover bid.]*

1 ***[**11. Criminal proceedings

Whenever it appears to the bureau chief that any offeror or any director, officer, employee or agent thereof has committed a willful violation of this act, the bureau chief may cause criminal proceedings to be instituted in the Superior Court against such offeror or the responsible director, officer, employee or agent thereof. Any offeror willfully violating this act may be fined not more than \$1,000.00. Any individual who willfully violates this act may, if 9 such willful violation involves the deliberate perpetration of a

10 fraud upon the bureau, be imprisoned not more than 2 years.]*

11 **11. Promulgation of regulations*

12 a. This act shall be administered by the Chief of the Bureau of

13 Securities in the Division of ******[Law]** ******Consumer Affairs** in

14 the Department of Law and Public Safety, who may promulgate

15 regulations necessary to carry out the purposes of this act, includ-

16 ing regulations defining fraudulent, deceptive and manipulative17 acts and practices and other terms used herein.

b. The bureau chief shall set a filing fee for a disclosure statement
filed by an offeror and the same amount for a request for hearing
filed by a target company. Such fees ** shall ** ** may ** be set
so as to raise sufficient revenue for funding the purposes of this act.
12. Injunctions

 $\mathbf{2}$ a. Whenever it appears to the bureau chief that any person has 3 engaged or is about to engage in any act or practice constituting a violation of any provision of this act or any regulation or order 4 adopted under this act, the bureau chief may investigate and issue 5orders and notices including cease and desist orders and notices. 6 7 In addition to all other remedies, he may bring an action in any Superior Court of this State in the name and on behalf of the State 8 against any person or persons participating in or about to partici-9 pate in a violation, to enjoin those persons from continuing or doing 10 any act in violation of this act or to enforce compliance. In any court 11 12proceedings, the bureau chief may apply for and on due showing be entitled to have issued the court's subpena requiring the appear-13 ance of any defendant and ******[his] **** ****the defendant's ****** employees 14 or agents and the production of documents, books and records as 15may appear necessary for the hearing of the petition, to testify and 16 give evidence concerning the acts or conduct or things complained 17 of in the action. Upon a proper showing, the court may grant a 18 permanent or preliminary injunction or temporary restraining 19 order or may order rescission of any sales tenders for sale, pur-20chase or tenders for purchase of equity securities determined to be 21unlawful under this act or any regulation or order of the bureau 2222A chief.

b. Whenever any person has engaged or is about to engage in any
act or practice constituting a violation of this act or any regulation
or order adopted thereunder, the offeror, target company or any
record or beneficial owner of an equity security of the target company may bring an action ** [in the county where the target company has its principal business office in the State] ** to enjoin that
person from continuing or doing any act in violation of this act or to

an enforce compliance. Upon a proper showing, the court may grant a
permanent or preliminary injunction or temporary restraining
order or may order rescission of any sales, tenders for sale, purchases or tenders for purchase of equity securities determined to be
unlawful under this act or any regulation or order of the bureau
chief.

1 13. **Criminal** Penalties.

a. Any person who makes a takeover offer involving a target
company without a disclosure statement required under section 3,
may be imprisoned for a period not to exceed 1 year, or fined an
amount not to exceed \$10,000.00 or both.

b. Any person who, in connection with a takeover offer, knowingly 6 makes or causes to be made to the bureau chief any representation 7 of a material fact which he knows to be false, or knowingly withholds 8 or causes to be withheld from the bureau chief any information the 9 disclosure of which he knows is necessary, in light of the circum-10 stances, to make not misleading other representations of material 11 facts made or caused to be made by him to the bureau chief, may be 12imprisoned for a period of not less than 1 year nor more than 135 years, or fined an amount not to exceed \$50,000.00 or both. 14

c. Any person who in connection with a takeover offer knowingly 15publishes or causes to be published any representation of a material 16 fact which he knows to be false, or knowingly omits to publish 17 information which he knows is necessary, in light of the circum-18 stances, to make not misleading other representation of material 19 facts published or caused to be published by him, may be imprisoned 20for a period not less than 1 nor more than 5 years, or fined an $\mathbf{21}$ amount not to exceed \$50,000.00, or both, provided, however, this 22subsection shall not apply to the mailing by a target company to 23the record or beneficial owners of its equity securities of solicitation $\mathbf{24}$ materials published by an offeror. 25

d. Any person who knowingly violates any provision of this act
for which a specific criminal penalty is not otherwise provided may
be imprisoned for a period not to exceed 1 year, or fined an amount
not to exceed \$10,000.00, or both.

30 ** Le. Nothing herein limits the power of the State to punish any
31 person for conduct which constitutes a crime under any other
32 statute.]**

1 **14. Civil Penalties.

In addition to any other sanctions herein or otherwise provided
by law, the bureau chief, upon notice and hearing, may impose a
penalty not exceeding \$10,000.00 for any violation of this act or

5 of any rule or regulation duly issued hereunder. Such penalty shall be recovered by and in the name of the bureau chief in a civil 6 7action by a summary proceeding under the Penalty Enforcement 8 Law (C. 2A:58-1 et seq.) in the Superior Court, County Court, county district court or a municipal court, all of which shall have 9 jurisdiction to enforce said Penalty Enforcement Law in connec-10 tion with this act. Where any violation of this act or of any rule 11 or regulation duly issued hereunder is of a continuing nature, each 12day during which such violation continues after the date fixed by 13the bureau chief in any order or notice for the correction or termi-14 nation of such violation, shall constitute an additional separate and 15distinct offense, except during the time an appeal from said order 16 or notice may be taken or is pending.** 17** [14.] ** ** (15) ** Rights and remedies. 1 $\mathbf{2}$ a. Any offeror who purchases an equity security in connection

a with a takeover offer not in compliance with this act or by means
with a takeover offer not in compliance with this act or by means
of any untrue statement of a material fact or any omission to state
a material fact necessary in order to make the statements made, in
light of the circumstances under which they were made, not misleading, shall be liable to the person selling the security to him.
That person may sue either at law or in equity.*

1 *[12. Civil liabilities]*

 $\mathbf{2}$ *[a.]* As used in this section, "damages" means an amount equal to the market value of the shares acquired by the offeror plus any 3 dividends or interest paid thereon to the offeror or any person 4 holding under him and minus the consideration received for the 5 6 shares from the offeror. For the purpose of paragraph (2) of subsection *[c.]* *b.* of this section, market value **[is measured 7either]** ** is the greater of the market value** on the date the 8 action is commenced or on the date of tender. For the purpose of 9 subsection *[f.] * *e.* of this section, market value is measured on 10 10A the date when the offer to pay damages is made.

* the second s

14 *[c.]* *b.* An offeree who is entitled to recover pursuant to
15 subsection *[b.]* *a.* may bring a civil action:

16 (1) To recover such shares, if the offeror still owns them,
17 together with all dividends or interest received thereon, costs

18 and reasonable attorneys' fees, upon the tender of the considera-

19 tion received from the offeror; or

20 (2) For the substantial equivalent in damages.

 $\mathbf{21}$ *[d.]* *c.* Every person who directly or indirectly controls a person liable under subsection b., every partner, principal executive 2223officer or director of such person, every person occupying a similar 24status or performing similar functions, every employee of such person who materially aids in the act or transaction constituting the 2526violation, and every broker-dealer or agent who materially aids in the act or transaction constituting the violation, is also liable jointly 27** [or] ** ** and ** severally with and to the same extent as such 28person, unless the person liable hereunder proves that he did not 2930know, and in the exercise of reasonable care could not have known, 31of the existence of the facts by reason of which the liability is alleged to exist. There shall be contribution as in cases of contract 3233among the several persons so liable.

34 *[e.]* *d.* Any tender specified in this **[action]** **section**
35 may be made at any time before entry of judgment.

36 *[f.]* *e.* If any person liable by reason of subsection *[b. or d.]* *a. or c.* makes a written offer, before suit is brought, to return 37the shares taken up pursuant to the takeover bid, together with all 38dividends or interest received thereon, upon the tender of the 3940consideration received from the offeror, or to pay damages if the offeror no longer owns such shares, an offeree is not entitled to 41 maintain a suit under this section if he has refused or failed to 42accept such offer within 30 days of its receipt. 43

1 * 13. Rules and regulations

2 The bureau chief may, in accordance with the Administrative 3 Procedures Act, upon notice and opportunity for all interested 4 persons to be heard, issue such rules, regulations, and orders as 5 shall be necessary to carry out the provisions of this act.

1 14. Jurisdiction; consent to service of process

 $\mathbf{2}$ The courts of this State are hereby vested with jurisdiction over every offeror not resident, domiciled, or authorized to do business 3 in this State who files a statement with the bureau under this act, 4 and over all actions involving such offeror arising out of violations 5 6 of this act, and each such offeror shall be deemed to have performed acts equivalent to and constituting an appointment by such an 7 offeror of the bureau chief to be his true and lawful attorney upon 8 whom may be served all lawful process in any action, suit or pro-9 ceeding arising out of violations of this act. Copies of all such 10 lawful process shall be served on the bureau chief or any of his 11 staff at his office, and transmitted by registered or certified mail 12by the bureau chief or any of his staff at his office to such offeror 13at his last known address. 14

1 15. Judicial review; order in lieu of prerogative writ.

a. Any person aggrieved by any act, determination, rules, regula- $\mathbf{2}$ tion, or order or any other action of the bureau chief pursuant to 3 4 this act may appeal to the Superior Court. The court shall conduct its review without a jury and by trial de novo, except that if all $\mathbf{5}$ parties, including the bureau chief, so stipulate, the review shall 6 be confined to the record. Portions of the record may be introduced 7 by stipulation into evidence in a trial de novo as to those parties 8 so stipulating. 9

b. The filing of an appeal pursuant to this section shall stay
the application of any such rule, regulation, order or other action
of the bureau chief to the appealing party unless the court, after
giving such party notice and an opportunity to be heard, determines
that such a stay would be detrimental to the interests of the target
company's security holders, employees, customers or creditors or
of the public.

c. Any person aggrieved by any failure of the bureau chief to
act or to make determination required by this act may commence
an action in the Superior Court for an order in lieu of a prerogative
writ directing the bureau chief to act or make such determination
forthwith.

1 16. Conflict with other laws.

2 All laws and parts of laws of this State inconsistent with this 3 act are hereby superseded with respect to matters covered by this 4 act.

1 17. Separability of provisions.

If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this act which can be given effect without the invalid provision or application, and for this purpose the provisions of this act are separable.

1 18. Void conditions, stipulations; additional rights, remedies.

a. Any condition, stipulation or provision binding any offeree
to waive compliance with any provision of this act or of any order
thereunder shall be void.

b. The rights and remedies provided by this act are in addition
to any and all other rights and remedies that may exist at law or
7 in equity.]*

1 **16. Conflict with other laws.

2 All laws and parts of laws of this State inconsistent with this

3 act are hereby superseded with respect to matters covered by this

4 act; provided, however, that, nothing contained herein shall limit

 $\mathbf{5}$ the power of the State to proceed against any person for conduct which constitutes a crime under any other statute, and further 6 provided that, nothing contained herein shall affect the applica- $\overline{7}$ 8 bility of the New Jersey Anti-trust Act, P. L. 1970, c. 73 (C. 56:9-1 et seq.) or the rights conferred therein.** 9**[15.]** **17.** Appeals procedure. Judicial review; in lieu 1 $\mathbf{2}$ of prerogative writ 3 a. Any person aggrieved by any act, determination, rules, regula-4 tion, or order or any other action of the bureau chief pursuant to $\mathbf{5}$ this act may appeal to the ** Appellate Division of ** Superior 6 Court. ** The court shall conduct its review without a jury and 7 by trial de novo, except that if all parties, including the bureau chief, so stipulate, the review shall be confined to the record. Por-8 tions of the record may be introduced by stipulation into evidence 9 10in a trial de novo as to those parties so stipulating.]** 11 b. The filing of an appeal pursuant to this section shall stay the $\mathbf{12}$ application of any such rule, regulation, order or other action of the 13bureau chief to the appealing party unless the court, after giving such party notice and an opportunity to be heard, determines that 14such a stay would be detrimental to the interests of the target 15company's security holders, employees, customers or creditors or 16

17 of the public.

c. Any person aggrieved by any failure of the bureau chief to
act or to make determination required by this act may commence
an action in the Superior Court for an order in lieu of a prerogative
writ directing the **[commissioner]** **bureau chief** to act or
make such determination forthwith.

1 ****[**16.**]**** **18.** Severability clause

If any provision of this act, or any application of any provision,
is held invalid, the invalidity shall not affect other applications of
the provision, or other provisions of the act, which reasonably can
be given effect despite the invalidity.*

1 *[19. Application of Takeover Bid Disclosure Law.]*

 $\mathbf{2}$ ** [*17.*] ** ** 19. Application of Takeover Bid Dislosure Law.** a. If the target company is a financial institution subject to $2\mathbf{A}$ regulation by the Commissioner of Banking, or a public utility 3 4 corporation subject to regulation by the Board of Public Utility Commissioners, or a transportation company subject to regulation $\mathbf{5}$ by the Commissioner of Transportation, the bureau chief shall 6 promptly furnish a copy of the registration statement filed under 7this act to the regulatory agency having supervision of the target 8 9 company. Any hearing under this act involving any such target company shall be held jointly with the regulatory agency having 10

supervision, and any determination following the hearing shall be 11 made jointly with that regulatory agency. 1213 b. If the target company is a public utility, public utility holding company, national banking association, bank holding company^{**},** 14 15*[or]* savings and loan association *or saving and loan holding company* subject to regulation by a Federal agency and the take-16over of such company is subject to approval by that agency this act 1717A shall not apply. 18 **c. Where a takeover bid or takeover offer subject to the filing

19 requirements of section 3 of this act is also subject to similar laws of another state, or to review by Federal agencies, or other State agencies; the bureau chief may, at his discretion, hold joint hearings and otherwise cooperate with such State and Federal agencies, provided such cooperation furthers the purposes of this act and does not impair the ability of the bureau chief to proceed and make all requisite findings under section 4 of this act.**

[c.] **d.** This act shall not apply to any offer involving a class vote by shareholders of the target company, pursuant to its articles of incorporation or the applicable corporation statute, on a merger, consolidation or sale of corporate assets in consideration of the issuance of securities of another corporation, or sale of its securities in exchange for cash or securities of another corporation.

**20. There is hereby appropriated the sum of \$45,000.00 for
 the purposes of administering this act.**

1 *[20.]* **[*18.*]** **21. Effective date.** This act shall take
2 effect immediately.

5808 (1977)

7 promptly furnish a copy of the registration statement filed under 8 this act to the regulatory agency having supervision of the target 9 company. Any hearing under this act involving any such target 10 company shall be held jointly with the regulatory agency having 11 supervision, and any determination following the hearing shall be 12 made jointly with that regulatory agency.

b. If the target company is a public utility, public utility holding
company, national banking association, bank holding company or
savings and loan association subject to regulation by a federal
agency and the takeover of such company is subject to approval
by that agency this act shall not apply.

c. This act shall not apply to any offer involving a class vote by shareholders of the target company, pursuant to its articles of incorporation or the applicable corporation statute, on a merger, consolidation or sale of corporate assets in consideration of the issuance of securities of another corporation, or sale of its securities in exchange for cash or securities of another corporation.

1 20. This act shall take effect immediately.

STATEMENT

This proposed statute supplementing Title 49 of the Revised Statutes, would regulate the takeover of corporations incorporated or having their principal place of business in New Jersey (the "target companies"). This proposed statute is based in large part upon the statute entitled "Insurance Holding Company Systems" (P. L. 1970, c. 22; C. 17:27A-1 et seq.), which New Jersey adopted in 1970 in order to regulate the takeover of insurance companies doing business in New Jersey. The attached proposed statute thus would extend to other companies in general some of the safeguards now afforded only in the case of the insurance industry.

Elements of the proposed statute were also drawn from similar takeover statutes already enacted by the legislatures of Hawaii, Kansas, Minnesota, Nevada, Ohio, Virginia and Wisconsin.

Under this proposed statute the terms of a takeover bid which would give the offeror greater than 10% of any class of equity securities of a substantial publicly held target company whose board of directors had not acquiesced in such takeover would have to be disclosed by the offeror 20 days in advance. Disclosure would be made to the Bureau of Securities in the Division of Law in the

Department of Law and Public Safety (the "Bureau") and to the target company. The disclosure statement would include, among other things, information regarding the identity and background of the offeror, its plans for the target company, the consideration to be offered, the financial backing for the takeover bid and any past dealings between the offeror and the target company or its security holders. Such disclosure materials would eventually be provided to the target company stockholders (including those stockholders resident in New Jersey) when the takeover bid is made. Within 20 days of the offeror's disclosure to the Bureau and the target company, either the Bureau or the target company could initiate public hearings to assist the Bureau and the target company and the target stockholder-offerees in deciding whether or not to approve or accept the takeover bid, as the case may be. Precise criteria for Bureau approval, which must be rendered or denied within 30 days after the conclusion of the hearing, are described in section 4a of the statute. Copies of all other materials used in connection with the takeover bid by the offeror, as well as by the target company, would also be filed with the Bureau. Enforcement of this proposed statute would be achieved by investigation, injunction, and prohibitions against and sequestration of voting securities, as well as by the imposition of criminal and civil liability.

The Bureau would work jointly with the Commissioner of Banking, the Board of Public Utility Commissioners or the Commissioner of Transportation where the target company is one normally subject to their regulation.

The statute would not apply where the target company is a public utility, public utility holding company, national banking association, bank holding company or savings and loan association the takeover of which is subject to approval by a federal agency (other than the SEC), or where the offer involves a vote of the target company's shareholders, pursuant to its charter or the applicable corporation statute, on a merger, or a consolidation or sale of corporate assets for securities of another corporation or on a sale of its securities for cash or securities of another corporation.

ASSEMBLY COMMERCE, BANKING AND INSURANCE COMMITTEE

STATEMENT TO

SENATE, No. 808

STATE OF NEW JERSEY

DATED: NOVEMBER 1, 1976

This legislation would regulate the takeover of businesses in New Jersey. It provides that the terms of a takeover bid which would give the offeror greater than 10% of any class of equity securities of a target company would have to be required to be disclosed by the offeror 20 days in advance. Disclosure would be made to the Bureau of Securities in the Division of Law in the Department of Law and Public Safety and to the target company. The disclosure statement would include information regarding the identity and background of the offeror, its plans for the target company, the consideration to be offered, the financial backing for the takeover bid and any past dealings between the offeror and the target company and its security holders. This material would be presented to the target company's stockholders when the takeover bid is made. Within 20 days of filing of the disclosure statement with the bureau and the target company, hearings could be initiated by either to determine the efficacy of the takeover offer.

The legislation permits the bureau chief to make investigations into the proposed takeover if he deems it necessary; he would be charged with the enforcement of the act and in doing so would be permitted to seek injunctions and to initiate proceedings in Superior Court. Violation of the act would result in a fine of not more than \$1,000.00 and in the case of deliberate fraud, imprisonment for a period up to 2 years. The legislation requires the bureau chief to participate jointly with State regulators in the cases where regulated industries are subject to takeover bids. Certain companies, such as public utilities, and certain categories of depository institutions are exempted from the provisions of the act.

The Assembly Commerce, Banking and Insurance Committee has amended this legislation in a number of ways. The definition of "associate of the offeror" has been augmented to include persons acting jointly or in concert with a person for the purposes of acquiring, holding, or disposing of or exercising any voting rights attached to the equity securities of a target company. "Equity security," "offeror," and "offeree" have been redefined. Exceptions to the condition under which disclosure is required are expanded to include offers effected by or through a broker-dealer in the ordinary course of business, and offers which would not exceed 2% of any class of outstanding equity security during the preceding 12 months. The committee has also amended the legislation to exclude from the scope of the act banks and savings and loan associations which are in possession of the Commissioner of Banking.

The committee has amended the legislation to require that a notice of takeover be sent to the target company by certified mail to the principal office of such company, and then notification of the material terms of the proposed offer be sent to the leading wire services of the financial press. The disclosure requirements have been augmented by the committee. The statement would be required to include such information about an offering corporation as its organization, a description of each class of its capital stock, long-term debt, the business done by the offeror and its affiliates and any changes therein during the past 3 years. Such statement would also include the names of all directors and executive offices of the offeror and their material business activities and affiliations during the past 3 years. If the offeror is not a corporation, the disclosure must include information concerning the background of the person (and at the discretion of the bureau chief, of partners or members of a syndicate), and a description of any material pending legal or administrative proceedings in which he is a party. The statement would also be required to include the source and amount of funds or other consideration used or to be used in acquiring any equity security, as well as information regarding any contracts or arrangements with any person regarding the equity security of the target company. The committee has further amended the legislation to require the bureau chief to make a determination on the takeover 60 days from the time of the hearing, rather than 30 days. Committee amendments include a series of prohibited acts, including those practices which are fraudulent, deceptive or manipulative; publication of any untrue statement or material fact; or sale by an officer or director of the target company any or all of their equity securities at a price higher than to be paid to the offerees pursuant to the offer, unless the sales are made at the then existing market price.

The committee amendments also permit the bureau chief to promulgate regulations, including those defining fraudulent or deceptive practices. The committee has amended the enforcement provision of the act to permit the bureau chief to investigate possible violations of the act and to issue orders and notices including cease and desist orders and notices. The committee has increased the penalties for violation of the act. Failure to file a disclosure statement would result in imprisonment for 1 year or a \$10,000.00 fine, or both, and a knowing misrepresentation of fact would result in imprisonment from 1 to 5 years, and a fine of \$50,000.00, or both. A section dealing with appeals procedure has also been added.

The Assembly Commerce, Banking and Insurance Committee considers this legislation to be extremely important in view of the potential harm unwarranted takeover of New Jersey business could bring about in terms of its effect upon the economy of this State.

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SENATE LABOR, INDUSTRY AND PROFESSIONS COMMITTEE STATEMENT TO

SENATE, No. 808

STATE OF NEW JERSEY

DATED: SEPTEMBER 16, 1976

Senate Bill No. 808 would regulate the takeover of corporations incorporated or having their principal place of business in New Jersey (the "target companies"). It is based in large part upon the statute entitled "Insurance Holding Company Systems" (P. L. 1970, c. 22; C. 17:27A-1 et seq.), which New Jersey adopted in 1970 in order to regulate the takeover of insurance companies doing business in New Jersey. The bill, thus, would extend to other companies in general some of the safeguards now afforded only in the case of the insurance industry.

Elements of the proposed statute were also drawn from similar takeover statutes already enacted by the legislatures of Hawaii, Kansas, Minnesota, Nevada, Ohio, Virginia and Wisconsin.

Under this proposed statute the terms of a takeover bid which would give the offeror greater than 10% of any class of equity securities of a substantial publicly held target company whose board of directors had not acquiesced in such takeover would have to be disclosed by the offeror 20 days in advance. Disclosure would be made to the Bureau of Securities in the Division of Law in the Department of Law and Public Safety (the "Bureau") and to the target company. The disclosure statement would include, among other things, information regarding the identity and background of the offeror, its plans for the target company, the consideration to be offered, the financial backing for the takeover bid and any past dealings between the offeror and the target company or its security holders. Such disclosure materials would eventually be provided to the target company stockholders (including those stockholders resident in New Jersey) when the takeover bid is made. Within 20 days of the offeror's disclosure to he Bureau and the target company, either the Bureau or the target company could initiate public hearings to assist the Bureau and the target company and the target stockholder-offerees in deciding whether or not to approve or accept the takeover bid, as the case may be. Precise criteria for Bureau approval, which must be rendered or denied within 30 days after the conclusion of the hearing, are described in section 4a of the bill. Copies of all other materials used in connection with the takeover bid by the offeror, as well as by the target company, would also be filed with the Bureau. Enforcement of this proposed statute would be achieved by investigation, injunction, and prohibitions against and sequestration of voting securities, as well as by the imposition of criminal and civil liability.

The Bureau would work jointly with the Commissioner of Banking, the Board of Public Utility Commissioners or the Commissioner of Transportation where the target company is one normally subject to their regulation.

The statute would not apply where the target company is a public utility, public utility holding company, national banking association, bank holding company or savings and loan association, the takeover of which is subject to approval by a federal agency (other than the SEC), or where the offer involves a vote of the target companie's shareholders, pursuant to its charter or the applicable corporation statute, on a merger, or a consolidation or sale of corporate assets for securities of another corporation or on a sale of its securities for cash or securities of another corporation.

[OFFICIAL COPY REPRINT] ASSEMBLY, No. 2287

STATE OF NEW JERSEY

INTRODUCED OCTOBER 7, 1976

By Assemblyman SHAPIRO

Referred to Committee on Commerce, Banking and Insurance

- AN ACT * [regulating the acquisition of equity security in corporations and certain other businesses, requiring the filing of disclosure statements prior to business takeovers, prohibiting certain fraudulent or deceptive acts in connection with takeover offers and providing penalties for the violation thereof]* *relating to offers for the purchase of security of certain corporations in certain cases and supplementing Title 49 of the Revised Statutes*.
- 1 BE IT ENACTED by the Senate and the General Assembly of the 2 State of New Jersey:
- 1 1. Short title. This act shall be known and may be cited as the
- 2 *["Business Takeover Act"]* *New Jersey Corporation Take3 over Bid Disclosure Law*.
- 1 2. Definitions. As used in this act^{*}, the following terms shall 1A have the respective meanings hereinafter set forth, unless the 1B context shall otherwise require^{*}:
- 2 *[a. "Affiliate" of a person means any person controlling, con3 trolled by, or under common control with that person.
- b. "Associate" of a person means any person acting jointly or
 in concert with that person for the purpose of acquiring, holding
 or disposing of, or exercising any voting rights attached to the
 equity securities of a target company.
- 8 c. "Commissioner" means the Commissioner of Labor and9 Industry.
- 10 d. "Control," including the terms "controlling, controlled by" 11 and "under common control with," means the possession of the 12 power to direct or cause the direction of the management and 13 policies of a person unless the power is the result of an official posi-14 tion or office.]*

14A *a. An "associate of the offeror" is:

14B (1) Any corporation or other organization of which the offeror
14c is an officer, director or partner, or is, directly or indirectly, the
14D beneficial owner of 10% or more of any class of equity securities;

14E (2) Any person who is directly or indirectly, the beneficial owner 14F of 10% or more of any class of equity securities of the offeror;

14G (3) Any trust or estate in which the offeror has a substantial
14H beneficial interest or as to which the offeror serves as trustee or in
14I a similar fiduciary capacity; or

14*J* (4) The spouse of the offeror, or any relative of the offeror or of
14κ such spouse who has the same home as the offeror.

14L (5) Any person acting jointly or in concert with that person for
14M the purpose of acquiring, holding or disposing of, or exercising any
14N voting rights attached to the equity securities of a target company.
140 b. "Bureau" means the Bureau of Securities in the Division of
14P Law in the Department of Law and Public Safety.*

15 *[e.]* *c.* "Equity security" means:

(1) Any stock or similar security carrying, at the time of the takeover offer, the right to vote on any matter by virtue of the articles
of incorporation, bylaws or governing instrument of the target
company or the right to vote for directors or person performing
substantially similar functions by operation of law;

21 (2) Any security convertible*, with or without consideration,* 21A into stock or a similar security;

22 (3) Any warrant or right to purchase stock or a similar security;

(4) Any security carrying any warrant or right to purchase stockor similar security; or

(5) Any other security which for the protection of investors is
deemed an equity security pursuant to regulation of the *[commissioner]* *bureau chief*.

27A *d. "Number of shares" means, with respect to any equity 27B security which is not stock or a similar security, the number of 27c shares of stock or a similar security:

27D (1) Into which such security is convertible; or

27E (2) Which such equity security evidences or carries the right to 27F purchase.*

28 *[f.]* *e.* "Offeror" means a person who makes or in any way 29 participates in making a takeover offer, and includes all affiliates 30 and associates of that person. The term does not include a financial

31 institution or broker dealer loaning funds or extending credit to

32 any offeror in the ordinary course of its business, or any accountant,

33 attorney, financial institution, broker-dealer, newspaper or

magazine of general circulation, consultant, or other person furnishing information, services or advice to or performing ministerial or
administrative duties for an offeror and not otherwise participating
in the takeover offer.

38 * [g.]* * f.* "Offeree" means a record or beneficial owner of 39 equity securities which an offeror acquires or offers to acquire in 40 connection with a takeover offer.

*Th. "Person" means an individual, corporation, association,
partnership, trust or other entity.

i. "Takeover offer" means the offer to acquire or the acquisi-43tion of any equity security of a target company, pursuant to a 44 tender offer or request or invitation for tenders, if after acquisi-45tion the offeror would be directly or indirectly a record or beneficial 46owner of more than 10% of any class of the outstanding equity 47securities of the target company. The term does not include an 48offer to acquire or acquisition of any equity security of a target 49company pursuant to: 50

(1) An offer effected by or through a broker-dealer in the
ordinary course of his business without solicitation of orders to sell
equity securities of the target company;

54 (2) An offer made to the owners of equity securities of a target
55 company with less than 100 owners of record at the time of the
56 offer;

(3) An offer, if the acquisition by the offeror, in the instant transaction and in all acquisitions of equity securities of the same class
during the preceding 12 months, does not exceed 2% of that class
of outstanding equity securities of the target company;

61 (4) An offer by the target company to purchase its own equity62 securities;

63 (5) An offer initiated or approved by the board of directors of64 the target company; or

(6) An offer determined by ruling of the commissioner to be a
takeover offer that is not made for the purpose of, and not having
the effect of, changing or influencing the control of a target
company.

j. "Target company" means a corporation or other issuer of
securities which is either organized under the laws of this State or
has its principal place of business or substantial portion of its total
assets in this State.]*

*g. "Person" includes an individual, a partnership, a corporation, an unincorporated association or a trust.

h. "Shares" means and includes any equity security, however *its units are denominated.*

77 i. A "security holder" of a special person is one who owns any 78security of such person, including common stock, preferred stock, 79debt obligations, and any other security convertible into or evidenc-80 ing the right to acquire any of the foregoing. j. A "subsidiary" of a company is any corporation 50% (exclu-81 sive of qualifying shares and shares subject to employee stock 82options) of whose outstanding stock of any class or classes having 83 by the terms thereof ordinary voting power to elect a majority of 84 the directors of such corporation, irrespective of whether or not at 85the time stock of any other class or classes of such corporation shall 86 have or might have voting power by reason of the happening of any 87 contingency, is at the time owned by such company directly or in-88 directly through subsidiaries. 89 k. An "offeror's presently owned shares" is the aggregate 90

91 number of shares of a target company which are on the date of a
92 takeover bid either beneficially owned or subject to a right of
93 acquisition directly or indirectly, by the offeror and each associate
94 of the offeror.

l. (1) A "takeover bid" or "takeover offer" is an offer made by
an offeror directly or through an agent by advertisement or any
other written or oral communication to offerees to purchase such
number of shares of any class of equity securities of the target company that:

(a) Together with the offeror's presently owned shares of
that class, will in the aggregate exceed 10% of the outstanding
shares of such class; or

(b) Together with an offeror's presently owned shares of all
classes of equity securities of the target company, will in the
aggregate, after giving effect to all conversion and purchase
rights held and to be acquired by the offeror, exceed 10% of
the number of shares of stock or a similar security of the target
company which will be outstanding.

109 (2) A "takeover bid" does not include, with respect to any class 110 of securities of the target company:

(a) An isolated offer to purchase shares from individual
shareholders not made to shareholders generally;

(b) An offer made by an issuer to purchase its own shares or
shares of a subsidiary;

(c) An offer to purchase shares of a class not registered
pursuant to section 12 of the Securities Exchange Act of 1934:
(d) An offer made to not more than 10 persons in this

118 State during any period of 12 consecutive months; or

(e) An offer as to which the target company, acting through
its board of directors, recommends acceptance to its shareholders.

(f) An offer effected by or through a broker-dealer in the
ordinary course of his business without solicitation of orders to
sell equity securities of the target company;

(g) An offer, if the acquisition by the offeror, in the instant
transaction and in all acquisitions of equity securities of the
same class during the preceding, 12 months, does not exceed
2% of that class of outstanding equity securities of the target
company.

130 m. A "target company" is any corporation or other issuer of 131 securities which is either organized under the laws of this State 132 or has its principal place of business or substantial portion of its 133 total assets in this State. A target company does not include:

134 (1) A domestic insurer subject to the provisions of P. L. 1970, 135 c. 22 (C. 17:27A-1 et seq.); or

136 (2) A bank in the possession of the commissioner of banking 137 pursuant to the provisions of C. 17:9A-266 et seq.; or

138 (3) A savings and loan association undergoing dissolution and 139 liquidation pursuant to the provisions of C. 17:12B-228 et seq. and 140 C. 17:12B-270.*

1 *[3. Filing requirements.

a. No person shall make a takeover offer involving a target company unless the takeover offer is effective under this act, or is
exempted by regulation or order of the commissioner.

b. Before a takeover offer becomes effective under this act, $\mathbf{5}$ 6 the offeror shall file, by counsel admitted to practice within this State, with the commissioner a disclosure statement containing the 7information prescribed in subsection c. of this section, and shall, 8 not later than the date of filing of the disclosure statement, send a 9 10copy of the disclosure statement by certified mail to the target company at its principal office and publicly disclose by press release 11 delivered to the leading wire services for the financial press the 12material terms of the proposed offer.]* 13

13A *3. Disclosure.

13B a. Filing requirements. No offeror shall make a takeover bid 13C unless at least 20 days before such takeover bid is made such offeror 13D has filed with the bureau and has sent by certified mail to the target 13E company at its principal office a statement containing the informa-13F tion required by this section and such takeover bid has been 13G approved by the bureau chief in the manner hereinafter prescribed 13H in this act. The material terms of the proposed offer shall be 13I publicly disclosed by the offerer to the leading wire services for the 13J financial press.*

14 *[c.]* *b.* The disclosure statement shall be filed on forms pre-15 scribed by the commissioner, and shall be accompanied by a consent 16 by the offeror to service of process and the filing fee specified in 17 section 7, and shall contain the following information and such 18 additional information as the commissioner by regulation 18A prescribes:

19 (1) The identity of and material information concerning the20 offeror, including:

21(i) If the offeror is a corporation, information concerning its 22organization, including the year and jurisdiction of its organi-23zation, a description of each class of its capital stock and long-term debt, a description of the business done by the 2425offeror and its affiliates and any material changes therein during the past 3 years, a description of the location and character 26of the principal properties of the offeror and its affiliates, a 27 $\mathbf{28}$ description of any material pending legal or administrative proceedings in which the offeror or any of its affiliates is a 2930 party, the names of all directors and executive officers of the 31offeror and their material business activities and affiliations 32during the past 3 years^{*}[, and audited financial statements of the offeror and its affiliates for its three most recent annual 33 accounting periods and interim financial statements for any $\mathbf{34}$ current period].* 35

(ii) If the offeror is not a corporation, information concerning the background of the person, including his material
business activities and affiliations during the past *[3]* *5*
years, and a description of any material pending legal or
administrative proceeding in which he is a party*, as well as
any conviction of crimes other than minor traffic violations
during the past 10 years*;

(2) The source and amount of funds or other consideration used 41 or to be used in acquiring any equity security, including a statement 42describing any securities which are being offered in exchange for 43the equity securities of the target company, and if any part of the $\mathbf{44}$ acquisition price is or will be represented by borrowed funds or 45other consideration, a description of the transaction and the names 46of all the parties *provided, however, that where a source of such 4747A consideration is a loan made by a banking institution in such 47B lender's ordinary course of business, the identity of the lender shall 47c remain confidential if the person filing such statement so requests^{*}; 47D *(3) Audited financial information as to the earnings and finan-47E cial condition of such acquiring party for the preceding 5 fiscal 47F years of such acquiring party (or for such lesser period as such 47G acquiring party and any predecessors thereof shall have been in 47H existence), and similar unaudited information as of a date not 47I earlier than 90 days prior to the filing of the statement.*

[**(3) If the purpose of the acquisition is to gain control of the target company, a statement of any plans or proposals or negotiations with respect thereto, which the offeror has upon gaining control, to liquidate the target company, sell its assets, effect its merger or consolidation, or make any other major change in its business, corporate structure, management or personnel;**]

*(4) Any plans or proposals which such acquiring party may
53B have to liquidate such target company, to sell its assets or merger
53C or consolidate it with any person, or to make any other material
53D change in its business or corporate structure or management (with
53E particular emphasis upon the changes that will occur within the
53F State of New Jersey) and full details as to the manner in which the
53G acquisition will be accounted for on the records of the acquiring
53H party.*

54 *[(4)]* *(5)* The number of shares or units of any equity
55 security of the target company of which each offeror is the record
56 or beneficial owner or which the offeror has a right to acquire,
57 directly or indirectly;

58*[(5)] * *(6)* Information as to any contracts, arrangements, understandings or negotiations with any person with respect to any 5960 equity security of the target company, including transfers of any equity security, joint ventures, loan or option arrangements, puts 61 62and calls, guarantees of loan, guarantees against loss, guarantees of 63 profits, division of losses or profits, or the giving or withholding of proxies, naming the persons with whom those contracts, arrange-64 ments or understandings have been entered into; 65

66 * $[(6)]^* *(7)^*$ Information as to any contracts, arrangements, understandings or negotiations with any person who is an officer, 67 68director, administrator, manager, executive employee or record or 69 beneficial owner of equity securities of the target company with respect to the tender of any equity securities of the target company, 7071 the purchase by the offeror of any equity securities owned by that person otherwise than pursuant to the takeover offer, the retention 72of any person in his present position or in any other management 73position or with respect to that person giving or withholding a 74favorable recommendation to the taxeover offer; and 75

* $[(7)]^* *(8)^*$ A description of the provisions made or to be made for providing all material information concerning the takeover offer to the offerees, including a description of the proposed takeover offer in the form proposed to be published or sent the offerees initially disclosing the takeover offer.

*(9) The number of shares of any security subject to the takeover bid which such acquiring party proposes to acquire, the terms
of the takeover bid, and a statement as to the method by which the
fairness of the proposal to the offerees was arrived at.

(10) A description of the purchase of any security subject to the
takeover bid during the 12 calendar months preceding the filing of
the statement, by such acquiring party, including the dates of purchase, names of the purchasers, and consideration paid or agreed
to be paid therefor.

90 (11) A description of any recommendations to purchase any 91 security subject to the takeover bid made during the 12 calendar 92 months preceding the filing of the statement, by such acquiring 93 party, or by anyone based upon interviews or at the suggestion of 94 such acquiring party.

(12) Copies of all tender offers for, requests or invitations for
tenders of, exchange offers for, and agreements to acquire or exchange any securities subject to the takeover bid and (if distributed) of additional soliciting material relating thereto.

99 (13) The terms of any agreement, contract or understanding 100 made with any broker-dealer as to solicitation of securities subject 101 to the takeover bid for tender, and the amount of any fees, com-102 missions or other compensation to be paid to broker-dealers with 103 regard thereto.

104 (14) Such additional information as the bureau chief may by 105 rule or regulation or order prescribe as necessary or appropriate 106 for the achievement of the functions and objectives described in 107 section 3 of this act.

108 If the person required to file the statement referred to in subsec-109 tion a. is a partnership, limited partnership, syndicate or other 110 group, the bureau chief may require that the information called for 111 by paragraphs (1) through (14) shall be given with respect to each 112 partner or such partnership or limited partnership, each member 113 of such syndicate or group, and each person who controls such 114 partner or member. If any such partner, member or person is a 115 corporation or the person required to file the statement referred to 116 in subsection a. is a corporation, the bureau chief may require that 117 the information called for by paragraphs (1) through (14) shall 118 be given with respect to such corporation, each office and director 119 of such corporation, and each person who is directly or indirectly
120 the beneficial owner of more than 10% of the outstanding voting
121 securities of such corporation.

122 If any material change occurs in the facts set forth in the state-123 ment filed with the bureau and sent to such target company pur-124 suant to this section, an amendment setting forth such change, shall 125 be filed with the bureau and sent to such target company within 2 126 business days after the person learns of such change.*

127 * [d. The commissioner may require the offeror to file any other 128 documents, exhibits and information that is material to the take-129 over offer, and he may permit the omission of any of the informa-130 tion specified in subsection c. of this section if he determines that 131 the information is not required for the protection of the offerees.

e. A takeover offer becomes effective 20 days after the date filing the disclosure statement, or an amendment thereto, with the commissioner unless accelerated or delayed by order. The commissioner may accelerate effectiveness if the target company agrees, all requirements of this chapter are met, and it is in the rinterest of the offerees. The commissioner may, on his own motion all delay effectiveness by ordering a hearing if it is necessary for the protection of the offerees, and he shall delay effectiveness by orderular ing a hearing if requested by the target company. If a hearing is ordered, the takeover offer shall not become effective until declared effective by order of the commissioner.

143 f. Any hearing called by the commissioner under this section 144 shall be held within 20 days of the date of the hearing order with 145 notice to the offeror and target company. Any determination made 146 following the hearing shall be made within 60 days after the con-147 clusion of the hearing, unless extended by order of the commis-148 sioner for the convenience of the parties or as being in the interest 149 of the offerees. If, following the hearing, the commissioner finds 150 that the takeover offer fails to provide full and fair disclosure to 151 the offerees of all material information concerning the offer, or 152 that the takeover offer is unfair or inequitable to the offerees, or 153 the takeover offer will not be made to all offerees on substantially 154 equal terms, he shall by order deny effectiveness to the takeover 155 offer, or condition its effectiveness upon certain changes or 156 modification.

157 If he finds that the takeover offer provides full and fair dis-158 closure to the offerees of all material information concerning the 159 offer, and he does not find that the offer is unfair or inequitable to 160 the offerees, and the takeover offer is made on substantially equal 161 terms to all the offerees, he shall by order make the takeover offer
162 effective. However, the order making the takeover offer effective
163 does not constitute approval of the takeover offer by the
164 commissioner.]*

165 *4. Approval by bureau chief; hearings

a. The bureau chief shall approve any takeover bid referred to
167 in subsection a. of section 3 of this act unless after a public hearing
168 thereon, referred to in subsection b. of this section, he finds that:

169 (1) After the proposed takeover the target company would not 170 be able to satisfy the requirements for the issuance of a license 171 authorizing it to perform a function for which it is presently 172 licensed by this State;

173 (2) The effect of the takeover would be substantially to lessen
174 competition in one of the target company's lines of business in this
175 State or tend to create a monopoly therein;

176 (3) The financial condition of the offeror is such as might 177 jeopardize the financial stability of the target company, or pre-178 judice the interests of any employees, customers or creditors or any 179 remaining securityholders who are unaffiliated with the offeror;

180 (4) The terms of the takeover bid are unfair and unreasonable181 to the securityholders of the target company;

(5) The plans and proposals which the offeror has to make any
material change in the target company's business or corporate
structure or management, are not in the interest of the target company's securityholders, employees, customers, or creditors, or of
the public;

(6) The competence, experience and integrity of those persons
188 who would control the operation of the target company are such
189 that it would not be in the interest of the target company's security190 holders, employees, customers, or of the public to permit the take191 over; or

192 (7) The terms of the takeover bid do not comply with the pro-193 visions of section 6 of this act.

b. A public hearing shall be held at a time and place fixed by the bureau chief, if, within 20 days after the filing of the statement referred to in subsection a. of section 3 of this act, he, shall determine that such a public hearing is necessary or shall receive from the target company, acting by resolution of its board of directors, a written request for such a public hearing. Written notice of such a determination or of the receipt of such request shall be promptly sent to the offeror and the target company by the bureau chief. At 202 least 20 days' notice of the holding of any such public hearing shall

203 be given by the bureau chief to the offeror filing the statement and 204 to the target company. No less than 7 days' notice of such public 205 hearing shall be given by the offeror filing the statement to such 206 other persons as may be designated by the bureau chief. The target 207 company shall give such notice to its securityholders. The bureau 208 chief shall make a determination within 60 days after the con-209 clusion of such hearing. At such hearing, the offeror filing the 210 statement, the target company, any person to whom notice of hear-211 ing was sent, and any other person whose interests may be effected 212 thereby shall have the right to present evidence, examine and cross-213 examine witnesses, and offer oral and written arguments and in 214 connection therewith shall be entitled to conduct discovery pro-215 ceedings in the same manner as is presently allowed in the Superior 216 Court of this State. All discovery proceedings shall be concluded 217 not later than 3 days prior to the commencement of public 218 hearings.

1 5. Mailing shareholders; payment of expenses

 $\mathbf{2}$ To the extent permitted by applicable Federal laws, rules and regulations, all notices of public hearings held pursuant to section 3 4 of this act shall be mailed by the target company to its share-4 holders within 5 business days after the target company has re-5 ceived such notification from the bureau chief. The cost of mailing 6 shall be borne by the offeror making the filing. As security for the 7 payment of such expenses, such offeror shall file with the bureau 8 an acceptable bond or other deposit in an amount to be determined 9 by the bureau.* 10

1 *[4.]* *6.* Time for Filing.

2 a. Copies of all advertisements, circulars, letters or other 3 materials published by the offeror or the target company, soliciting or requesting the acceptance or rejection of the takeover offer, 4 with the exception of the initial press release by the offeror to the $\mathbf{5}$ wire services announcing the intention to make a takeover offer 6 * [as contemplated in section 2 of this act,]* shall be filed with the 7 *[commissioner]* *bureau chief* and sent to the target company 8 or offeror, respectively, * Lat least 3 full business days before the 9 time copies of the materials are first published or used or sent to 10 10A the offerees]* *not later than the time copies of such solicitation or 10B recommendation are first published or sent or given to the 10c offerees*.

b. The materials described in subsection a of this section shall
not contain any untrue statement of a material fact or omit to
state a material fact necessary in order to make the statements
made, in the light of the circumstances under which they were made,

not misleading. The "[commissioner] * "bureau chief" may by 15order prohibit the use of any materials deemed false or misleading. 161 *7. The bureau may make such investigations within or outside $\mathbf{2}$ of this State as it deems necessary to determine whether any per-3 son has violated or is about to violate the provisions of this act or any order of the bureau chief, and may require any person subject 4 to the investigation to pay the actual costs of the investigation in- $\mathbf{5}$ cluding \$50.00 per day for the time of the investigator. The bureau 6 $\overline{7}$ chief shall have power to issue subpenas and subpenas duces tecum to require the attendance of any person and the production of any 8 papers for the purposes of such investigation. No person shall be 9 10excused from testifying on the ground that his testimony would 11tend to incriminate him, but if, after asserting his claim of the privilege, he is required to testify, he shall not be prosecuted or 12penalized on account of any transactions concerning which he does 13 14 testify.*

[5.] *8.* Prohibited Acts. No person shall engage in any
fraudulent, deceptive or manipulative acts or practices in connection with a takeover offer. Fraudulent, deceptive and manipulative
acts or practices include, without limitation:

a. Solicitation of any offeree for acceptance or rejection of a
takeover offer, or acquisition of any equity security of a target
company pursuant to a takeover offer, that is not effective or
exempt under this act.

b. Publication or use in connection with the offer of any untrue
statement of material fact or omitting to state a material fact
necessary in order to make the statements made, in light of the
circumstances under which they were made, not misleading, but not
including the mailing by a target company to the record or beneficial
owners of its equity securities of solicitation materials published
by an offeror.

c. Sale by any officer, director, affiliate or associate of a target
company of all or any part of their equity securities to the offeror
at a price higher than that to be paid to the offerees pursuant to
the offer, unless the sales are made at the then existing market price.
d. Acquisition by the offeror, after announcement of the takeover offer and prior to its termination, of equity securities of the
target company otherwise than pursuant to the takeover offer.

1 ***[6.]*** *9.* Takeover Offer.

a. An offeror shall provide that any equity securities of a target
company deposited or tendered pursuant to a takeover offer may
be withdrawn by or on behalf of any offeree at any time up to the
third day prior to the announced termination date, except as the

6 *[commissioner]* *bureau chief* may otherwise prescribe by rule
7 or order for the protection of the offerees.

8 b. If an offeror makes a takeover offer for less than all the 9 outstanding equity securities of any class, and if the number of 10 securities deposited or tendered pursuant thereto is greater than 11 the number the offeror has offered to accept and pay for, the 12 securities shall be accepted pro rata, disregarding fractions, 13 according to the number of securities deposited or tendered by 14 each offeree.

15c. If an offeror varies the term of a takeover offer before its 16 expiration date by increasing the consideration offered to the offerees, the offeror shall pay the increased consideration for all 17equity securities accepted, whether the securities have been accepted 18 19 by the offeror before or after the variation in the terms of the offer. 20d. No offeror shall make a takeover offer at any time when an administrative or injunctive proceeding has been brought by the 2122*[commisioner]* *bureau chief* against the offeror for violation of this chapter that has not been finally determined. 23

e. An offeror may not make a takeover offer involving a target
company which is not made to the owners of equity securities of the
target company who are residents of this State.

*10. No security of a target company acquired pursuant to a 1 takeover bid in contravention of the provisions of this act or of any 2 rule, regulation or order issued by the bureau chief hereunder may 3 be voted at any shareholders' meeting, or may be counted for 4 quorum purposes, and any action of shareholders requiring the 5 affirmative vote of a percentage of shares may be taken as though 6 7 such securities were not issued and outstanding; but no action taken at any such meeting shall be invalidated by the voting of such 8 securities, unless the action would materially affect control of the 9 target company or unless a court of this State has so ordered. If a 1011 target company or the bureau chief has reason to believe that any equity security of the target company has been or is about to be 12acquired in contravention of the provisions of this act or of any 13rule, regulation, or order issud by the bureau chief hereunder, the 14 target company or the bureau chief may apply to the Superior 15Court to enjoin any such acquisition, to enjoin the voting of any 16 security so acquired, to void any vote of such security already cast 17at any meeting of shareholders, and for such other equitable relief 18 as the nature of the case and the interests of the target company's 19 securityholders, employees, customers or creditors or of the public 20may require. 21

22In any case where an offeror has acquired or is proposing to 23acquire any voting securities in violation of this act or any rule, 24regulation or order issued by the bureau chief hereunder, the 25Superior Court may, on such notice as the court deems appropriate, 26upon the application of the target company or the bureau chief 27seize or sequester any voting securities of the target company $\mathbf{28}$ owned directly or indirectly by such offeror and issue such orders 29with respect thereto as may be appropriate to effectuate the provisions of this act. Notwithstanding any other provisions of law, 30 for the purposes of this act the situs of the ownership of the secu-31 32rities of target companies shall be deemed to be in this State.*

1 ***[7.]*** ***11.*** Promulgation of Regulations.

a. This act shall be administered by the *[Commissioner of
Labor and Industry]* *Chief of the Bureau of Securities in the
Division of Law in the Department of Law and Public Safety*,
who may promulgate regulations necessary to carry out the purposes of this act, including regulations defining fraudulent, deceptive and manipulative acts and practices and other terms used
herein.

b. The *[commissioner]* *bureau chief* shall set a filing fee
for a disclosure statement filed by an offeror and the same amount
for a request for hearing filed by a target company. Such fees shall
be set so as to raise sufficient revenue for funding the purposes of
this act.

[**8.**] *12.* Injunctions.

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 $\mathbf{2}$ a. Whenever it appears to the "[commissioner]" "bureau chief" that any person has engaged or is about to engage in any act or $\mathbf{3}$ practice constituting a violation of any provision of this act or any 4 regulation or order adopted under this act, the *[commissioner]* $\mathbf{5}$ *bureau chief* may investigate and issue orders and notices in-6 cluding cease and desist orders and notices. In addition to all other $\overline{7}$ remedies, he may bring an action in any Superior Court of this 8 State in the name and on behalf of the State against any person or 9 10persons participating in or about to participate in a violation, to enjoin those persons from continuing or doing any act in violation 11 of this act or to enforce compliance. In any court proceedings, the 12* **Commissioner** * * bureau chief* may apply for and on due show-13 ing be entitled to have issued the court's subpena requiring the 14 appearance of any defendant and his employees or agents and the 15production of documents, books and records as may appear 1617 necessary for the hearing of the petition, to testify and give evidence concerning the acts or conduct or things complained of in the $\mathbf{18}$

action. Upon a proper showing, the court may grant a permanent
or preliminary injunction or temporary restraining order or may
order recession of any sales tenders for sale, purchase or tenders
for purchase of equity securities determined to be unlawful under
this act or any regulation or order of the *[commissioner]* *bureau
chief*.

23b. Whenever any person has engaged or is about to engage in 24 any act or practice constituting a violation of this act or any regu-25lation or order adopted thereunder, the offeror, target company or any record or beneficial owner of an equity security of the target 26company may bring an action in the county where the target 27company has its principal business office in the State to enjoin that 2829 person from continuing or doing any act in violation of this act 30 or to enforce compliance. Upon a proper showing, the court may grant a permanent or preliminary injunction or temporary restrain-31 ing order or may order rescission of any sales, tenders for sale, 32purchases or tenders for purchase of equity securities determined 33 34 to be unlawful under this act or any regulation or order of the commissioner. 35

1 *[9.]* *13.* Penalties. a. Any person who makes a takeover 2 offer involving a target company without a disclosure statement re-3 quired under section 3, may be imprisoned for a period not to exceed 4 1 year, or fined an amount not to exceed \$10,000.00, or both.

b. Any person who, in connection with a takeover offer, know- $\mathbf{5}$ ingly makes or causes to be made to the commissioner any repre-6 sentation of a material fact which he knows to be false, or knowingly 7withholds or causes to be withheld from the commissioner any 8 information the disclosure of which he knows is necessary, in light 9 of the circumstances, to make not misleading other representations 10 of material facts made or caused to be made by him to the com-11 missioner, may be imprisoned for a period of not less than 1 year 12nor more than 5 years, or fined an amount not to exceed \$50,000.00 1314or both.

c. Any person who in connection with a takeover offer know-15ingly publishes or causes to be published any representation of a 16 material fact which he knows to be false, or knowingly omits to 17 publish information which he knows is necessary, in light of the 18 circumstances, to make not misleading other representation of 19 material facts published or caused to be published by him, may be 20 imprisoned for a period not less than 1 nor more than 5 years, or 2122fined an amount not to exceed \$50,000.00, or both, provided, however, this subsection shall not apply to the mailing by a target 23

company to the record or beneficial owners of its equity securitiesof solicitation materials published by an offeror.

d. Any person who knowingly violates any provision of this act for which a specific criminal penalty is not otherwise provided may be imprisoned for a period not to exceed 1 year, or fined an amount not to exceed \$10,000.00, or both.

e. Nothing herein limits the power of the State to punish any
person for conduct which constitutes a crime under any other
statute.

1 *[10.]* *14.* Rights and remedies. a. Any offeror who pur- $\mathbf{2}$ chases an equity security in connection with a takeover offer not in 3 compliance with this act or by means of any untrue statement of a material fact or any omission to state a material fact necessary in $\mathbf{4}$ order to make the statements made, in light of the circumstances $\mathbf{5}$ under which they were made, not misleading, shall be liable to the 6 person selling the security to him. That person may sue either at 7 8 law or in equity*[:]* *.*

9 *[(1) To recover the security, plus any income received by the
10 purchase; or

11 (2) For damages;

together with interest at current market rates, costs and reasonable 1213attorneys' fees, upon tender of the consideration received. For the purpose of this subsection, damages are the excess of either $\mathbf{14}$ the value of the security on the date of purchase or its present 15value, whichever is greater, over the present value of the considera-16tion received for the security. Tender requires only notice of will-17ingness to pay the amount specified in exchange for the security.]* 18b. Any offeror who purchases an equity security in connection 1920with a takeover offer not in compliance with this act or by means 21of any untrue statement of a material fact or any omission to state 22a material fact necessary in order to make the statements made, 23in light of the circumstances under which they were made, not $\mathbf{24}$ misleading, shall be liable to any person who did not sell to him. 25That person may sue either at law or in equity to recover damages $\mathbf{26}$ together with interest at current market rates, costs and reason-27able attorneys' fees.

c. Every person who directly or indirectly controls a person liable under subsection a. or b. of this section or any agent of the person liable under subsection a. or b. of this section who materially aids in the act or transaction constituting the violation, and every broker-dealer or agent who materially aids in the act or transaction constituting the violation, is also liable jointly or severally with and to the same extent as that person, unless he proves that
he did not know of the existence of the facts by reason of which
the liability is alleged to exist.

d. No action may be maintained under this section unless commenced before the expiration of 3 years after the discovery of the
facts constituting the violation.]*

40 *As used in this section, "damages" means an amount equal to the market value of the shares acquired by the offeror plus any 41 dividends or interest paid thereon to the offeror or any person 42holding under him and minus the consideration received for the 43shares from the offeror. For the purpose of paragraph (2) of sub-44 45section b. of this section, market value is measured either on the date the action is commenced or on the date of tender. For the 46 purpose of subsection e. of this section, market value is measured 47 on the date when the offer to pay damages is made. 48

49 b. An offeree who is entitled to recover pursuant to subsection
50 a. may bring a civil action:

51 (1) To recover such shares, if the offeror still owns them, to-52 gether with all dividends or interest received thereon, costs and 53 reasonable attorneys' fees, upon the tender of the consideration 54 received from the offeror; or

55 (2) For the substantial equivalent in damages.

c. Every person who directly or indirectly controls a person 56liable under subsection b., every partner, principal executive officer 57or director of such person, every person occupying a similar status 58or performing similar functions, every employee of such person 59who materially aids in the act or transaction constituting the viola-60 tion, and every broker-dealer or agent who materially aids in the 61act or transaction constituting the violation, is also liable jointly or 62severally with and to the same extent as such person, unless the 63 person liable hereunder proves that he did not know, and in the 64exercise of reasonable care could not have known, of the existence 65of the facts by reason of which the liability is alleged to exist. 66 67 There shall be contribution as in cases of contract among the several persons so liable. 68

69 d. Any tender specified in this action may be made at any time 70 before entry of judgment.

e. If any person liable by reason of subsection a. or b. makes a
written offer, before suit is brought, to return the shares taken up
pursuant to the takeover bid, together with all dividends or interest
received thereon, upon the tender of the consideration received
from the offeror, or to pay damages if the offeror no longer owns

76 such shares, an offeree is not entitled to maintain a suit under this

section if he has refused or failed to accept such offer within 30
days of its receipt.*

79 *[e.]* *f.* The rights and remedies under this act are in addi-80 tion to any other rights or remedies that may exist at law or in 81 equity.

1 *[11.]* *15.* Appeals procedure. Judicial review; in lieu of 2prerogative writ. a. Any person aggrieved by any act, determina- $\mathbf{3}$ tion, rules, regulation, or order or any other action of the *[commissioner * *bureau chief* pursuant to this act may appeal to the $\mathbf{4}$ Superior Court. The court shall conduct its review without a jury $\mathbf{5}$ 6 and by trial de novo, except that if all parties, including the * [commissioner]* *bureau chief*, so stipulate, the review shall be con-7 8 fined to the record. Portions of the record may be introduced by 9 stipulation into evidence in a trial de novo as to those parties so 9A stipulating.

b. The filing of an appeal pursuant to this section shall stay the
application of any such rule, regulation, order or other action of
the *[commissioner]* *bureau chief* to the appealing party unless
the court, after giving such party notice and an opportunity to be
heard, determines that such a stay would be detrimental to the
interests of the target company's securityholders, employees,
customers or creditors or of the public.

c. Any person aggrieved by any failure of the *[commissioner]*
bureau chief to act or to make determination required by this act
may commence an action in the Superior Court for an order in lieu
of a prerogative writ directing the *[commissioner]* *bureau
chief* to act or make such determination forthwith.

1 ***[**12.**]*** *16.* Severability clause. If any provision of this act, 2 or any application of any provision, is held invalid, the invalidity 3 shall not affect other applications of the provision, or other pro-4 visions of the act, which reasonably can be given effect despite the 5 invalidity.

*[13. Repeal clause. All acts, and parts of acts inconsistent with
2 the provisions set forth herein are hereby repealed.]*

*17. a. If the target company is a financial institution subject to regulation by the Commissioner of Banking, or a public utility corporation subject to regulation by the Board of Public Utility Commissioners, or a transportation company subject to regulation by the Commissioner of Transportation, the bureau chief shall promptly furnish a copy of the registration statement filed under this act to the regulatory agency having supervision of the target 8 company. Any hearing under this act involving any such target 9 company shall be held jointly with the regulatory agency having 10 supervision, and any determination following the hearing shall be 11 made jointly with that regulatory agency.

b. If the target company is a public utility, public utility holding
company, national banking association, bank holding company, savings and loan association or savings and loan holding company
subject to regulation by a federal agency and the takeover of such
company is subject to approval by that agency this act shall not
apply.

c. This act shall not apply to any offer involving a class vote by shareholders of the target company, pursuant to its articles of incorporation or the applicable corporation statute, on a merger, consolidation or sale of corporate assets in consideration of the issuance of securities of another corporation, or sale of its securities in exchange for cash or securities of another corporation.*

[14.] *18.* Effective date. This act shall take effect *[90 days
 after enactment]* *immediately*.

A2287 (1977)

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STATEMENT

This bill provides a State procedure for regulating sudden business takeovers, which have threatened New Jersey businesses and New Jersey jobs. It calls for an open disclosure by any individual, group or other entity seeking to acquire more than 2% of the equity of a corporation organized under New Jersey laws or having its principal place of business or a substantial portion of its total assets in New Jersey.

April 18, 1977

SENATE BILL No. 808 (OCR)

To the Senate:

Pursuant to Article V, Section I, paragraph 14(b) of the Constitution, I herewith return Senate Bill No. 808 with my objections, for reconsideration.

The purpose of Senate Bill No. 808 is to protect New Jersey stockholders and New Jersey corporations from precipitate and economically unwise takeovers through the use of tender offers.

The bill is designed to give investors sufficient time and information to fully assess the reasonableness and ramifications of a tender offer, and to give target companies adequate time to defend their management policies to their stockholders and to clarify questions as to their financial status. Insofar as this bill accomplishes that intent by requiring an offeror to file a full disclosure statement with the Bureau of Securities and the target company twenty days before an effective offer is made, 1 am persuaded that it is worthwhile. Twenty-three other states have enacted similar legislation and New Jersey must also respond to the threat of unfair takeovers.

The corporate community of this State is legitimately concerned that the recognized evils of unregulated takeovers will result in the indiscriminate raiding of its assets, will force business to seek sanctuary in other states and cause substantial loss of jobs, adding to our already severe problems of unemployment and urban blight.

However, the State's concern to protect its corporate citizens should not be so zealously exercised that it frustrates legitimate takeover efforts. Tender offer takeovers are often a desirable and efficient way for stockholders to rid themselves of ineffective or incompetent management. It is my opinion that this bill is too cumbersome in its attempt to restrict takeover and that a more limited and balanced approach would still provide the necessary protection.

Because I do not wish to delay this needed legislation, I have decided to return it to you with the recommendation that certain amendments be adopted.

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Accordingly, I herewith return Assembly Bill No. 808 (OCR) for reconsideration and recommend that it be amended as follows:

Page 1, Section 2.a., Line 5: Delete "associate of the offeror" is:" and insert"'associate' of a person means: "

Page 1, Section 2.a., Line 6-7: Delete "the offeror" and insert "such person"

Page 1, Section 2.a., Line 11-12: Delete "the offeror" and insert "such person"

Page 1, Section 2.a., Line 13: Delete "the offeror" and insert "such person"

Page 1, Section 2.a., Line 14: Delete "the offeror" and insert

Page 1, Section 2.a., Line 16: Delete "the offeror" and insert "such person" (both places)

Page 1, Section 2.a., Line 17: Delete "the offeror" and insert "such person"

Page 1, Section 2.a.(5), Line 17A: After the word "with" delete "that person" and insert "the offeror"

Page 2, Section 2.b., Line 19: Delete "Law" and insert "Consumer Affairs"

Page 2, Section 2.c.(2), Line 2711: Delete ";" and insert ", as described in c.(1) above;"

Page 2, Section 2.c.(3), Line 27J: Delete ";" and insert ", as described in c.(1) above;"

Page 2, Section 2.c.(4), Line 27L: Delete ";" and insert ", as described in c.(1) above;"

Page 2, Section 2.d., Line 30: Delete ";" after the word "security" and insert ", as described in c.(1) above;"

Page 3, Section 2.f., Line 41K: After the words "owner of" insert

Page 3, Section 2.f., Lines 41K-41L: Delete "securities" and insert "security"

. . .

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Page 3, Section 2.j., Line 50-52: After the word "corporation" delete "50% (exclusive of qualifying shares and shares subject to employee stock options) of"

Page 3, Section 2.j., Line 58: After the word "indirectly" delete "through subsidiaries"

Page 4, Section 2.1.(2)(e), Line 83: Delete "." and insert ", provided that the terms thereof, including any inducements to officers or directors which are not made available to all shareholders, have been furnished to shareholders."

Page 4, 2.1.(2)(h), Line 83A: After line 83A add new section (h) "(h) An offer to purchase shares of a company whose capital assets do not exceed \$5,000,000.00"

Page 5, Section 3.a., Line 7: Delete "been approved" and insert "been permitted to proceed"

Page 6, Section 3.b., Line 40: Delete the numeral "7" and insert the numeral "11"

Page 6, Section 3.b.(1)(ii), Line 61: Delete "he" and insert "that person"

Page 6, Section 3.b., Line 75-77: Delete "acquiring party" and insert "offeror"

Page 7, Section 3.b.(4), Line 80: Delete "acquiring party" and insert "offeror"

Page 7, Section 3.b.(4), Line 87: Delete "acquiring party" and insert "offeror"

Page 7, Section 3.b.(9), Line 117: Delete "acquiring party" and insert "offeror"

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Page 8, Section 3.b., Line 136: Delete "acquiring party" and insert "offeror".

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Page 8, Section 3.b.(11), Lines 142-143: Delete "acquiring party" and insert "offeror".

Page 9, Section 3.b.(12), Line 169: Delete "office" and insert "officer".

Page 9, Section 4.a., Line 1: Delete "Approval by bureau chief" and insert "Permission to proceed".

Page 9, Section 4.a., Line 2: Delete "approve" and insert

Page 9, Section 4.a., Line 3: After the words "this act" insert "to proceed,".

Page 9, Section 4.a., Lines 5-11: Delete entirely.

Page 9, Section 4.a., Line 12: Delete numeral "(3)" and insert numeral "(1)".

Page 9, Section 4.a., Line 12: Delete "might" and insert "to".

Page 9, Section 4.a., Lines 14-15: Delete "customers or creditors" and delete "any remaining".

Page 10, Section 4.a., Line 17: Delete numeral "(4)" and insert numeral "(2)".

Page 10, Section 4.a, Line 17: Delete "and unreasonable" and insert "or inequitable".

Page 10, Section 4.a, Line 19: Delete numeral "(5)" and insert "(3)".

Page 10, Section 4.a., Lines 22-23: Delete "customers or creditors, or of the public;" and after the word "securityholders" insert "or" and before the word "securityholders" insert "remaining," and after "employees" insert ";".

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Page 10, Section 4.a., Line 24: Delete numeral "(6)" and insert numeral "(4)"

Page 10, Section 4.a., Line 26: After the word"company's"insert

Page 10, Section 4.a., Lines 27-28: Delete "customers or creditors or of the public"

Page 10, Section 4.a., Line 27: After the word "securityholders," insert "or" and after "employees" insert ";"

Page 10, Section 4.a., Line 29: Delete numeral "(7)" and insert -numeral "(5)"

Page 10, Section 4.a., Line 30: Delete "of section 6"

Page 10, Section 4.b., Line 36: After the word "hearing" delete "." and insert ", unless the bureau chief finds that no cause for hearing exists."

Page 10, Section 4.b., Lines 47-48: Delete "any person to whom notice of hearing was sent," and after "any other person" insert "the bureau chief determines has sufficient interest"

Page 10, Section 4.b., Lines 48-49: Delete "whose interests may be affected thereby"

Page 10, Section 4.b., Line 52: Delete the word"presently"

Page 10, Section 4.b., Line 53: After the word "State" delete "." and insert ", or pursuant to such other procedure as may be established by the bureau chief."

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Page 12, Section 7.a., Line 11-15: Omit in their entirety. Insert new subsection 7.b. as follows:

"b. If, in the course of any investigation or hearing conducted by the bureau chief pursuant to this act, a person refuses to answer a question or questions or produce evidence of any kind on the ground that he will be exposed to criminal prosecution or penalty or to a forfeiture of his estate thereby, the bureau chief may order the person to answer the question or questions or produce the requested evidence and confer immunity as in this section provided. If upon issuance of such an order, the person complies therewith, he shall be immune from having such responsive answer given by him or such responsive evidence produced by him, or evidence derived therefrom used to expose him to criminal prosecution or penalty or to a forfeiture of his estate, except that such person may nevertheless be prosecuted for any perjury committed in such answer or in producing such evidence, or for contempt for failing to give an answer or produce evidence in accordance with the order of the bureau chief and any such answer given or evidence produced shall be admissible against him upon any criminal investigation, proceeding or trial against him for such perjury, or upon any investigation, proceeding or trial against him for such contempt."

Page 12, Section 8.a., Line 7-8: Delete "is not effective" and insert "has not been permitted to proceed"

Page 13, Section 10., Line 1: After numeral "10." insert a title. "Voting of Securities; restrictions"

Page 15, Section 11.a., Line 13: After the words "Division of" delete "Law" and insert "Consumer Affairs"

Page 15, Section 11.b., Line 20: Delete "shall" and insert "may"

Page 15, Section 12.a., Line 14: Delete "his" and insert "the defendant's"

Page 16, Section 12.b., Line 27-28: Delete "in the county where the target company has its principal business office in the State"

Page 16, Section 13., Line 1: Before the word "Penalties" insert "Criminal"

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Page 16, New Section 14: "14. Civil Penalties.

In addition to any other sanctions herein or otherwise provided by law, the bureau chief, upon notice and hearing, may impose a penalty not exceeding <u>\$10,000</u> for any violation of this act or of any rule or regulation duly issued hereunder. Such penalty shall be recovered by and in the name of the bureau chief in a civil action by a summary proceeding under the Penalty Enforcement Law (C. 2A:58-1 et seq.) in the Superior Court, County Court, county district court or a municipal court, all of which shall have jurisdiction to enforce said Penalty Enforcement Law in connection with this act. Where any violation of this act or of any rule or regulation duly issued hereunder is of a continuing nature, each day during which such violation continues after the date fixed by the bureau chief in any order or notice for the correction or termination of such violation, shall constitute an additional separate and distinct offense, except during the time an appeal from said order or notice may be taken or is pending."

Page 17, Section 13.e., Lines 30-32: Delete entirely.

Page 17, Section 14, Line 1: Delete numeral "17" and insert numeral "15".

Page 17, Section 15.a., Lines 7-8: Delete "is measured either" and insert after the words "market value" "is the greater of the market value".

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<u>Fage 18, Section 15.c., Line 28:</u> Delete "or" insert "and". <u>Page 18, Section 15.d., Line 34</u>: Delete "action" and insert "section".

Page 18, New Section 16:

"16. Conflict with Other Laws.

All laws and parts of laws of this State inconsistent with this act are hereby superseded with respect to matters covered by this act; provided, however, that, nothing contained herein shall limit the power of the State to proceed against any person for conduct which constitutes a crime under any other statute, and further provided that, nothing contained herein shall affect the applicability of the New Jersey Anti-trust Act (N.J.S.A. 56:9-1 et seq.) or the rights conferred therein."

Page 19, Line 1: Delete "15." and insert numeral "17.".

Page 19, Section 17.a., Lines 5-10: Delete everything after "Superior Court" through "stipulation".

Page 19, Section 17.a., Line 5: After the words "appeal to the" insert "Appellate Division of".

Page 20, Section 17.c., Line 21: Delete "commissioner" and insert "bureau chief".

Page 20, Section 16, Line 1: Delete numeral "16" and insert numeral "18".

Page 20, Section 16, Line 14: After the words "bank holding company" insert ",".

<u>Page 20, Line 2:</u> Delete numeral "17" and insert "19. Application of Takeover Bid Disclosure Law".

Page 20, Section 19.c. Line 17A: Insert "c. Where a takeover bid or takeover offer subject to the filing requirements of Section 3 of this act is also subject to similar laws of another state, or to review by Federal agencies, or other State agencies; the bureau chief may, at his discretion, hold joint hearings and otherwise cooperate with such

State and

Federal agencies, provided such cooperation furthers the purposes of this act and does not impair the ability of the bureau chief to proceed and make all requisite findings under section 4 of this act."

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Page 20, New Section 19, Line 18: Delete letter "c." and insert "d." Page 20, Section 18, Line 1: Insert new section 20. as follows: "20. There is hereby appropriated the sum of \$45,000 for the purposes of administering this act."

Page 20, Section 18, Line 1: Delete numeral "18" and insert numeral "21" and add title "Effective Date."

Respectfully,

GOVERNOR

ATTEST:

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Executive Secretary to the Governor