54:3-2 et al

LEGISLATIVE MISTORY CHECKLIST

:WSA 54:3-	-2 et al.	(County T	ax Boa	rds-	-Personnel and salaries)
LAUS OF	1979	CHAPTER		499	
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Sponsor(s) _	Matthews				
	ced <u>Dec. 4, 1978</u>				
Committee:	Assembly Taxation				· ·
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	nn passage age: Assembly <u>a July</u>	. Yes .		XX	Amendments during passage denoted by asterisks. Substituted for S256 and
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Date of appr	roval Feb.	29, 1980	 -		Senate committee substitute for S411 and S256
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-	New Jersey. Legislature. Senate.			*	3
	Special Committee on Tax	Appeals Proc	Procedure.		** *
1977c Tax appeals in New Jersey: a critique and a program for legislative action. June 26, 1977. Trenton, 1977.					The second secon

New Jersey. Tax Policy Committee. Report. Trenton, 1972. 974.90

T235

1972b (See Part 2 and Summary volume)

Hearings:

New Jersey. Legislature. Senate. 974.90

Special Committee on Tax Appeals Procedure. T235

Public hearing, held 3-15-77 and 1977Ъ

3-30-77. Trenton, 1977.

2 29-80

[THIRD OFFICIAL COPY REPRINT] ASSEMBLY, No. 1858

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Committee on Taxation

An Act concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, *[54:3-26,]* ***54:3-26,*** 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 2 54:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- 4 members, except as hereinafter provided, to be appointed by the
- 5 Governor by and with the advice and consent of the Senate. Each
- 6 member shall be a resident and citizen of the county in and for
- 7 which he is appointed. Members shall be chosen because of their
- 8 special qualifications, knowledge and experience in matters concern-
- 9 ing the valuation and taxation of property, particularly of real
- 10 property. At no time shall more than two of the members belong to
- 11 the same political party. In counties of the first class there shall
- 12 be five members of whom no more than three shall belong to the
- 13 same political party. [Nothing herein contained shall be construed
- 14 to affect members of county boards of taxation serving on the 15 effective date of this act. At least one \(\bar{1} \) Each member shall, within
- 15 effective date of this act. At least one \(\) Each member shall, within 16 18 months of appointment, furnish proof that he has received cer-
- 16 18 months of appointment, furnish proof that he has received cer-17 tificates indicating satisfactory completion of training courses
- 18 designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within
- 19 a year of his appointment] or that he possesses an assessor's cer-
- 20 tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and
- 21 in counties where there are five members of the board, at least two
- 22 members shall furnish such proof. Each member serving on the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

23 effective date of this amendatory and supplementary act shall

24 furnish such proof within 18 months of such effective date, if 18

25 months or more of his term are remaining thereafter.

26 If any member so required does not furnish such proof within

27 said 18-month period, the county tax administrator shall immedi-

28 ately notify the president of the county board of taxation and the

29 Director of the Division of Taxation. The director shall upon the

30 receipt of such notification declare the position to be vacant, and

31 shall notify the Governor of the existence of such vacancy. The

32 Governor shall thereupon appoint, with the advice and consent of

33 the Senate, a different citizen and resident of the relevant county

34 to fill such position for the unexpired term.

2. R. S. 54:3-5 is amended to read as follows:

2 54:3-5. a. Each county board shall upon organization elect from

3 its members a president.

4 b. The president shall have responsibility for overseeing the

5 writing of the *[findings of fact and conclusions] * *written memo-

6 randum of judgment* *[on appeals]* required pursuant to R. S.

7 54:3-26, and each *[such finding and conclusion]* shall be under

8 his signature, as well as the signature of any other member of the

9 board who participated in the rendering of the county board judg-

10 ment on the appeal. * The county board of taxation may retain

11 such professional personnel as it may require on a limited or

12 temporary basis to assist the president in writing such findings of

13 fact and conclusions. **

3. R. S. 54:3-6 is amended to read as follows:

2 54:3-6. The salaries of the members of the several boards shall

3 be paid biweekly in a biweekly amount by the State Treasurer

4 upon warrants drawn by the Director of the Division of Budget

5 and Accounting in the Department of the Treasury. Each biweekly

6 payment shall be made at a time fixed by the State Treasurer and

7 the Director of the Division of Budget and Accounting, but not

8 later than the tenth working day following the biweekly period for

9 which the salary is due. Salaries shall be as follows: In counties

10 having a population of more than 500,000, an annual salary of

11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and

12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in

13 counties having between 200,000 and 275,000 inhabitants, an annual

14 salary of [\$5,625.00] \$8,625.00; in counties having between 150,000

15 and 200,000 inhabitants, an annual salary of [\$5,000.00] \$8,000.00;

16 except as hereinafter provided, in counties having between 75,000

17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;

- 18 except as hereinafter provided, in counties having not more than
- 19 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in
- 20 counties bordering upon the Atlantic ocean, and having not less
- 21 than 50,000 nor more than 150,000 inhabitants, an annual salary
- 22 of [\$5,000.00] \$8,000.00.
- 23 The president of each county board shall, in addition to the
- 24 above, receive the further sum of [\$625.00] \$1,000.00 per annum.
- 1 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- 3 county tax administrator, who shall hold office for a term of 3 years,
- 4 and who shall, [with the approval of the board of chosen free-
- 5 holders subject to the personnel policies adopted by the governing
- 6 body of the county, appoint such cother clerical assistants as may
- 7 be necessary.
- 8 b. After the effective date of this amendatory and supplementary
- 9 act, any person holding the office of county tax administrator shall
- 10 devote full-time to his duties****[***.***]**** ****[***; provided,
- 10A however, that any person currently holding office as a county board
- 10B secretary may, at the option of the governing body, finish out his
- 10c current term**.]*** ****; provided, however, that any person cur-
- 10p rently holding office as a county board secretary may, at the option
- 10e of the ***** $\blacksquare governing$ body \blacksquare ***** *****appointing author-
- 10F ity*****, continue to serve on a part-time basis provided he holds
- 10g or obtains prior to January 1, 1981 a tax assessor certificate.****
- 11 c. After the effective date of this amendatory and supplementary
- 12 act, no person shall be newly appointed as county tax administrator
- 13 unless he shall hold a tax assessor certificate issued by the Director
- 14 of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seq.).
- 5. R. S. 54:3-8 is amended to read as follows:
- 2 54:3-8. The [board of chosen freeholders] governing body of
- 3 the county shall fix the annual salary to be paid to the [secretary
- 4 of the county board of taxation county tax administrator and the
- 5 annual compensation [to its other] of any clerical assistants. The
- 6 salary of the [secretary] county tax administrator shall not be less
- 7 than Tthe salary payable to the president of the board of that
- 8 county, pursuant to R. S. 54:3-6] \$20,000.00 per annum, or, in any
- 9 county of the first class, \$25,000.00 per annum; provided, however,
- 10 that in any county in which the secretary to the county board of
- 11 taxation is receiving, prior to the effective date of this amendatory
- 12 and supplementary act, a salary which is more than \$5,000.00 less
- 13 than that to which he would be entitled as county tax administrator
- 14 pursuant to this amendatory and supplementary act, the govern-

ing body may comply with the minimum salary required hereunder by increasing upon the effective date of this act the salary of such 16 county tax administrator by \$3,000.00 and by phasing in the 17 remainderthrough incremental increases over a 3-year 18 19 period****[**; provided further that, any county board secretary who is continued in office, pursuant to subsection b of R. S. 54:3-7, 20 21 shall not be affected by the salary requirements of this section*** *** *****; provided, further, that a county board secretary 22who continues to serve pursuant to subsection b. of R. S. 54:3-7 23 shall receive a salary to be fixed by the governing body at a rate 24 commensurate with the time he devotes to his duties as secre-25 26 tary****. Such salaries and compensation shall be paid by the 27 county treasurer [on warrants approved by the president of the board pursuant to the fiscal procedures established by the govern-28 ing body of the county. 29

6. R. S. 54:3-9 is amended to read as follows:

2 54:3-9. [All secretaries] Each county tax administrator here-3 after appointed who shall have received two consecutive appointments for full terms as [such secretary] county tax administrator, 4 and each county tax administrator serving a full term as secretary 5 on the effective date of this amendatory and supplementary act who 6 shall thereafter be appointed to another consecutive full term as 7 county tax administrator, and [all secretaries now in office,] each 8 9 county tax administrator who has heretofore acquired tenure as secretary pursuant to this section shall hold office as county tax **1**0 administrator during good behavior, efficiency and residence in the 11 county where employed, and shall not be removed for political 12 reasons or for any cause other than incapacity, misconduct, non-13 residence or disobedience of just rules or regulations established 14 by the [county board of taxation] Director of the Division of 15 16 Taxation.

17 For the purposes of this section any person holding the position 18 of county board secretary on the effective date hereof shall be 19 considered to be serving a full term as secretary if he was appointed 20 to serve a full term of 3 years or 5 years, as the case may be, or to 21 serve more than 2 years of an unexpired term.

7. R. S. 54:3-10 is amended to read as follows:

54:3-10. No [seceretary hereafter appointed] county tax administrator who [shall have received two consecutive appointments as
such secretary, and no secretary now in office] has heretofore
acquired, or shall hereafter acquire, tenure pursuant to the provisions of R. S. 54:3-9, shall be removed from office except for just
cause, as provided in section 54:3-9 of this Title, and after a

- written charge or charges of the cause of complaint shall have
- 9 been preferred against him, signed by the person making the
- charge, and filed with the president of the county board of taxation, 10
- and, after the charge has been publicly examined into by the board, 11
- 12 upon such reasonable notice to the person charged and in such
- manner and examination as the rules and regulations of the board **1**3
- 14 may prescribe. Every [such secretary] county tax administrator
- against whom a charge for any cause may be preferred hereunder, 15
- 16 shall receive a fair trial upon the charge and have every reasonable
- opportunity to make a defense thereto. An appeal from a deter-17
- mination of the board may be taken to the Director of the Division 18
- of Taxation by filing a written petition for review within 45 days 19
- 20from the date of the board determination.
- 1 8. R. S. 54:3-11 is amended to read as follows:
- 54:3-11. The county boards of taxation shall have all the powers $\mathbf{2}$
- formerly exercised by commissioners of appeal and local boards 3
- charged with the duty of reviewing taxes on appeal, under such
- rules as they may from time to time adopt, and shall perform all the 5
- duties formerly performed by county boards of equalization or 6
- other county boards charged with the review or equalization of 7
- tax assessments or tax lists, and all the duties formerly performed
- 9 by the county boards of assessors, except as may be otherwise
- provided in this amendatory and supplementary act. 10
- 9. R. S. 54:3-14 is amended to read as follows: 1
- $\mathbf{2}$ 54:3-14. Each board shall adopt such standardized petitions of
- appeal, rules, regulations and procedures as are prescribed by 3
- the Director of the Division of Taxation, and issue such directions
- as may be necessary to carry into effect the provisions of this title.
- *[Each board shall record all proceedings before it involving tax
- appeals, and shall furnish a transcript of the record of any appeal 7
- to any party to that appeal upon request and upon payment of a
- reasonable fee to be fixed by the board. ****Each board shall

record all proceedings before it involving tax appeals, and shall

- furnish a transcript of the record of any appeal to any party to 11
- 12 that appeal upon request and upon payment of a reasonable fee
- 13 to be fixed by the board.***

10

- 10. R. S. 54:3-16 is amended to read as follows: 1
- 54:3-16. Each county [board of taxation shall have] tax admin-
- 3 istrator*[, under the supervision and control [over] of the]* ***,
- under the supervision and control of the county board of taxa-
- 4A tion,*** *shall be responsible for the administrative functions of the
- 4B board*** [. Each* county board of taxation* [,]* shall * [direct]*

- 4c *have supervision and control over*]*** ***, and, pursuant to such 4D supervision and control, shall direct*** all officers charged with the duty of making assessments for taxes in every taxing district in the county. Such officers shall be subject to, and shall, in making assessments, be governed by directions issued by the county tax administrator pursuant to such rules[,] and orders [or directions] as [may] shall be issued by the county board, in the enforcement of 9 the objects of this title. Before making any such rules , or orders 10 [or directions], the county board shall submit them to the [State 11 12 Tax Commissioner Director of the Division of Taxation, and no **1**3 rule[,] or order [or direction] shall be considered adopted by the county board until approved by him. Each county board shall, 14 within 90 days of the effective date of this amendatory and supple-15 mentary act, promulgate rules governing the conduct and perform-16 ance of such officers. If such rules are not promulgated within the 17 time set forth herein, the conduct and performance of such officers 18 shall be governed by such rules as the Director of the Division of 19 Taxation shall promulgate, which rules shall be enforced by the 20county board. 21
 - 1 11. R. S. 54:3-17 is amended to read as follows:
- 2 54:3-17. Each county [board of taxation] tax administrator
- 3 shall annually ascertain and determine, according to [its] his best
- 4 knowledge and information, the general ratio or percentage of true
- 5 value at which the real property of each taxing district is in fact
- 6 assessed according to the tax lists laid before the board. [It] On
- 7 or before March 1 of each year, he shall prepare and submit to the
- 8 county board an equalization table showing, for each district, the
- 9 following items:
- 10 (a) The percentage level established pursuant to law for express-
- 11 ing the taxable value of real property in the county;
- 12 (b) The aggregate assessed value of the real property, exclusive
- 13 of class II railroad property;
- 14 (c) The ratio of aggregate assessed to aggregate true value of
- 15 the real property, exclusive of class II railroad property:
- 16 (d) The aggregate true value of the real property, exclusive of 17 class II railroad property;
- 18 (e) The amount by which the valuation in item (b) should be
- 19 increased or decreased in order to correspond to item (d);
- 20 (f) The aggregate assessed value of machinery implements and
- 21 equipment and all other personal property used in business;
- 22 (g) The aggregate true value of machinery, implements and
- 23 equipment and all other personal property used in business;

- 24 (b) The aggregate equalized valuation of machinery, implements and equipment and all other personal property used in business, 25 computed by multiplying the aggregate true value thereof by the 26 lower of (1) that percentage level established pursuant to law for 27 28expressing the taxable value of real property in the county, or 29 (2) the average ratio of assessed to true value of real property as 30 promulgated by the director on October 1 of the pretax year, 31 pursuant to chapter 86, laws of 1954, for State school aid purposes, 32 as the same may have been modified by the *[Division of Tax 33 Appeals * *Tax Court*;
- 34 (i) The amount by which the valuation in item (f) should be 35 increased or decreased in order to correspond to item (h).
- A copy of the table shall be mailed to the assessor of each district, and to the Division of Taxation, and be posted at the courthouse, 38 **[**at least 1 week before the hearings provided for in section 54:3-18 39 of this Title**]** not later than March 1.
- 1 12. R. S. 54:3-18 is amended to read as follows:
- 54:3-18. The county board of taxation in each county shall meet 2 annually [on February 1 (or if that date is a Sunday or a legal 3 holiday, on the next succeeding day which is neither a Sunday nor 4 a legal holiday) for the purpose of [equalizing the assessments 5 6 of property among reviewing the equalization table prepared pursuant to R. S. 54:3-17 with respect to the several taxing dis-7 8 tricts of the county. At the meeting a hearing shall be given to the 9 assessors and representatives of the governing bodies of the various taxing districts for the purpose of determining the accuracy of the 10 ratios and valuations of property as shown in the equalization 11 table, and the board shall confirm or revise the table in accordance 12 with the facts. The hearings may be adjourned from time to time 13 but the equalization shall be completed before March 10. At the 14 first hearing any taxing district may object to the ratio or valuation 15 fixed for any other district, but no increase in any valuation as 16 shown in the table shall be made by the board without giving a 17 hearing, after 3 days' notice, to the governing body and assessor 18 of the taxing district affected. 19
- ***13. (New section) R. S. 54:3-26 is amended to read as follows: 54:3-26. The county board of taxation shall hear and determine all such appeals within 3 months after the last day for filing such appeals, and shall keep a record of its judgments thereon in permanent form, and shall transmit a written memorandum of its judgments to the assessor of the taxing district and to the taxpayer, setting forth the reasons on which such judgment was based, and in all cases where the amount of tax to be paid shall be changed

as the result of an appeal, to the collector of the taxing district.

The Director of the Division of Taxation shall prescribe such pro-10

cedures and forms for the setting forth of such written memo-11

randum of judgments as may be necessary. 12

Whenever any review is sought of the determination of the 13 county board of taxation, the complaint shall contain a copy of the 14

memorandum of judgment of the county board. 15

Where no [appeal] request for review is taken to the [Division 16 of Tax Appeals in the State Department of Taxation and Finance] 17 tax court to review the action or determination of the county board 18 involving real property the judgment of the county board shall be 19 conclusive and binding upon the municipal assessor and the taxing 20 21 district for the assessment year, and for the 2 assessment years 22 succeeding the assessment year, covered by the judgment, except 23as to changes in value of the property occurring after the assess-24 ment date. Where such changes are alleged the petition of appeal shall specifically set forth the nature of the changes relied upon 25 26 as the basis for such appeal. However, the conclusive and binding 27 effect of such judgment shall terminate with the tax year immedi-28 ately preceding the year in which a program for a complete 29 revaluation of all real property within the district has been put into effect.*** 30

*[13. R. S. 54:3-26 is amended to read as follows:

1 54:3-26. The county board of taxation shall hear and determine 2 3 all such appeals within [3] 6 months after the last day for filing 4 such appeals, and shall keep a record of its judgments thereon in permanent form, and shall [transmit a memorandum of] set forth 5 6 in written form findings of fact and conclusions to support its 7 judgment on each appeal so determined and transmit a copy thereof to the taxpayer, and in all cases where the amount of tax to be paid shall be changed as a result of an appeal, to the collector of the 10 taxing district. The Director of the Division of Taxation shall prescribe such procedures and forms for the setting forth of such 11 12 findings and conclusions as may be necessary.

13 Whenever any appeal is taken from the determination of the county board of taxation, the petition of appeal so taken shall 14 15 contain a copy of the findings of fact and conclusions of the county 16 board.

17 Where no appeal is taken to the Division of Tax Appeals in the 18 State Department of Taxation and Finance 1 to review the action 19 or determination of the county board involving real property the 20 judgment of the county board shall be conclusive and binding upon the municipal assessor and the taxing district for the assessment

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year, and for the 2 assessment years succeeding the assessment
23
    year, covered by the judgment, except as to changes in value of
    the property occurring after the assessment date. Where such
25
    changes are alleged the petition of appeal shall specifically set
26 forth the nature of the changes relied upon as the basis for such
    appeal. However, the conclusive and binding effect of such judg-
27
    ment shall terminate with the tax year immediately preceding the
28
29
    year in which a program for a complete revaluation of all real
    property within the district has been put into effect. 1*
30
      *[14.]* ***[*13.*]*** ****14.*** R. S. 54:3-30 is amended to read
 1
 1A as follows:
 2
      54:3-30. In counties having more than five hundred thousand
 3 inhabitants the board of chosen freeholders The governing body
    of the county shall provide the county board of taxation, and
    county tax administrator with permanent offices for the transaction
    of [its] the business of the county board and the preservation of
    its records and papers, and shall supply such equipment and sup-
    plies as may be necessary. The records shall be open to the inspec-
 8
    tion of the public during ordinary business hours.
      *[15.]* ***[*14.*]*** ***15.*** R. S. 54:3-31 is amended to read
 1
 1A as follows:
 2
      54:3-31. The [board of chosen freeholders] governing body of
   the county shall defray the actual traveling expenses of the mem-
    bers [and secretary] of the county board of taxation and the county
 4
   tax administrator and shall, consistent with such procedures as
    may be adopted by the governing body, pay the bills therefor when
    duly attested by the president and secretary thereof.
 7
      *[16.]* ***[*15.*]*** ***16.*** R. S. 54:2-39 is amended to read
 1
 1a as follows:
      54:2-39. Any *[appellant]* *party* who is dissatisfied with the
 2
    judgment of the county board of taxation upon his appeal may
    *[appeal from]* *seek review of* that judgment *[to]* *in* the
    *[Division of Tax Appeals in the Department of the Treasury]*
   *Tax Court* by filing a * [petition of appeal to the division, in
    manner and form to be by said division prescribed, ** *complaint
    with the Tax Court, pursuant to rules of court* [on or before
    December 15 following the date fixed for final decisions by the
 9
    county boards, within 45 days of the *[rendering] * *service* of
10
    the judgment of the county board, and the *[division]* *Tax
11
    Court* shall *[proceed summarily to]* hear and determine all
12
```

such *[appeals] * *matters* and render its judgment thereon *[as]

13

soon as may be]*.

```
At the time that a *[petition of appeal] * *complaint* has been
15
16
    filed with the *[Division of Tax Appeals]* *Tax Court*, all taxes
    *[for the current tax year] * *or any installments thereof then
17A due and payable for the year for which review is sought* must have
17B been paid * and the appellant at such time shall present evidence
17c of such payment]*. No interest shall be due and payable by the
17D appellant for the period from November 1 of the current tax year
17E to the date of filing the *[petition of appeal] * *complaint*.
      *Each petition of appeal shall be verified and shall contain a
18
    copy of the findings of fact and conclusions of the county board on
19
20
    the appeal and full and complete information as to the land, in-
21
    cluding the size of the lot, a description of the buildings and struc-
22
    tures thereon, if any, and the use thereof and further shall detail
23
    the income and expense of operation in cases of income-producing
    property. Where the petition of appeal is from a judgment as to
24
25
    the assessed valuation of the appellant's property, there shall be
26
    annexed to the petition evidence of payment of taxes due and
27
    payable as hereinabove prescribed.
28
      No appeal, however, shall lie to the Division of Tax Appeals in
29
    the Department of the Treasury where I* *If the Tax court shall
30
    determine that* the appeal to the county board of taxation has
31
    been (a) withdrawn at the hearing, or previously thereto in writing
32
    by the appellant or his agent; (b) dismissed because of appellant's
33
    failure to prosecute the appeal at a hearing called by the county
34
    tax board; (c) settled by mutual consent of the taxpayer and
    assessor of the taxing district*, there shall be no review*. This
35
    provision shall not preclude * an appeal to the Division of Tax
36
    Appeals in the Department of the Treasury ** *a review by the
37
38
    Tax Court* in the event that the appeal was "dismissed without
    prejudice" by the county board of taxation.
39
      *[17.]* ***[*16.*]*** ****17.*** Section 1 of P. L. 1947, c. 93
 1
    (C. 54:3-21.3) is amended to read as follows:
 ^{2}
 3
      1. Upon the filing of a petition of appeal by any taxpayer with
    the county board of taxation in any county pursuant to section
 4
 5
    54:3-21 of the Revised Statutes, such taxpayer or the person acting
    on his behalf shall pay to the [secretary of such county board]
 6
 7
    county treasurer, through the county tax administrator, a fee for
    each such petition according to the following schedule:
 8
      (a) If the assessed valuation *[involved]* *of the property
 9
 9A under appeal* is:
    [Less than $5,000.00, the fee shall be ...............
10
                                                                 $1.00
    $5,000.00 or more but less than $20,000.00, the fee shall be
11
                                                                 $2.00
12 $20,000.00 or more but less than $50,000.00, the fee shall be
                                                                 $3.00
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13	\$50,000.00 or more but less than \$100,000.00,
13a	
14	\$100,000.00 or more, the fee shall be
15	Less than \$150,000.00, the fee shall be \$5.00
16	\$150,000.00 or more but less than \$500,000.00,
17	the fee shall be\$25.00
18	\$500,000.00 or more but less than \$1,000,000.00,
1 9	the fee shall be\$100.00
20	\$1,000,000.00 or more, the fee shall be \$150.00
21	(b) When the appeal shall involve only the classification of prop-
22	erty, for each parcel of property sought to be reclassified the fee
23	shall be [\$10.00] \$25.00.
24	(c) When the appeal shall involve both the assessed valuation of
25	property and the classification of property, the fees shall be accord-
26	ing to the provisions of (a) and (b) of this section.
27	(d) When the appeal shall involve a matter not covered by (a),
28	(b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
29-3	31 (e) No filing fee shall be required hereunder to contest the denial
32	of an application for a veteran's or veteran's widow's deduction
33	under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior
34	citizen's or disabled person's deduction under section 10 of P. L.
35	1963, c. 172 (C. 54:4-89), or for a homestead exemption under
36	P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
37	Each [such secretary] county tax administrator shall be liable
38	for all such fees paid into his hands and he shall pay over all such
39	fees to the treasurer of the county, who shall receive, account and
4 0	dispose of such fees as revenues of the county, subject to the provi-
41	sions of section *[18]* ***[*17*]*** **** of this amendatory
4 2	and supplementary act.
1	*[18.]* ***[*17.*]*** ****18.*** (New section) All revenues
2	received by the county from fees, either established or increased
3	pursuant to this amendatory and supplementary act, shall be
4	used exclusively for the purposes of modernizing the record-
5	retention capabilities of the county board of taxation, for defraying
6	the costs incurred by the county board of taxation in ***recording
7	and*** transcribing appeal proceedings, setting forth *[findings
8	of fact and conclusions **memorandums of judgment* and in
9	providing copies thereof, and for paying any salary required to
10	be paid by the county which is increased pursuant to this amenda-
11	tory and supplementary act.
1	*[19.]* ***[*18.*]*** **** (New section) a. The presi-
2	dent of each county board of taxation shall annually on or
3	before August 15 report to the Director of the Division of

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Taxation in the Department of the Treasury. Such report shall
    be in such form as shall be prescribed by the director and shall
    contain such information and statistics as may be appropriate
    to demonstrate for the immediately preceding *** [6] *** ***3***
 7A months period during which tax appeals were heard by the
    county board: the total number of appeals filed with the county
    board; the disposition of the various appeals disposed of during
    that period; the character of appeals filed with regard to the
10
    classification of properties appealed; the total amount of assess-
11
    ment involved in those appeals; the number of appeals filed in
12
    each filing fee category during that period; and, the total amount
13
    of reductions and increases of assessed valuation granted by the
14
    board during that period.
15
16
      b. The Director of the Division of Taxation shall annually review
    the reports required under subsection a. of this section, and shall
17
    include a summary of the information contained therein in the
18
19
    division's annual report.
      *[20.]* ***[*19.*]*** *** 20.*** (New section) Any person hold-
 1
    ing the office of secretary to the county board of taxation on the
 2
    effective date of this amendatory and supplementary act shall
 3
    have the title and hold the office of county tax administrator
    notwithstanding the fact that he may not meet the requirements
 \tilde{\mathbf{5}}
    set forth in R. S. 54:3-7.c. No provision of this amendatory and
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 7
    supplementary act shall terminate or affect in any way the tenure
    of any person holding the office of secretary to the county board of
    taxation on the effective date hereof, except that each such secre-
 9
    tary who shall hold the position of county tax administrator after
10
    the effective date hereof shall comply with the provisions of R. S.
11
    54:3-7.b.
12
      *[21.]* ***[*20.*]*** *** 21.*** (New section) Whenever in any
 1
 2
    law, rule, regulation, order, contract, document, judicial or admin-
    istrative proceeding, or otherwise, reference is made to the office of
 3
    secretary of the county board of taxation, the same shall be
    considered to mean and refer to the office of the county tax admin-
 5
    istrator established pursuant to this act.
 6
      *[22.]* ***[*21.*]*** ***22.*** R. S. 54:3-29 is repealed.
 1
      *[23.]* ***[*22.*]*** ***23.*** This act shall take effect
 1
    *** [immediately] *** *** January 1, 1980 ***, except for section 3
    *** [*and section 15*] *** which shall take effect July 1,
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****[**1979**]**** **1980**.

ASSEMBLY, No. 1858

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Committee on Taxation

An Acr concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, 54:3-26, 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- Be it enacted by the Senate and General Assembly of the State 2 of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 254:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- 4 members, except as hereinafter provided, to be appointed by the
- Governor by and with the advice and consent of the Senate. Each 5
- member shall be a resident and citizen of the county in and for
- which he is appointed. Members shall be chosen because of their
- special qualifications, knowledge and experience in matters concern-
- 9 ing the valuation and taxation of property, particularly of real
- property. At no time shall more than two of the members belong to
- the same political party. In counties of the first class there shall 11
- 12be five members of whom no more than three shall belong to the
- 13 same political party. [Nothing herein contained shall be construed
- to affect members of county boards of taxation serving on the 14
- 15 effective date of this act. At least one Each member shall, within
- 16 18 months of appointment, furnish proof that he has received cer-
- tificates indicating satisfactory completion of training courses 17
- 18 designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within
- 19 a year of his appointment or that he possesses an assessor's cer-
- tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and

20

- 21in counties where there are five members of the board, at least two
- 22 members shall furnish such proof. Each member serving on the

-Matter enclosed in bold-faced brackets [thus] in the above bill EXPLANATIONis not enacted and is intended to be omitted in the law

- 23 effective date of this amendatory and supplementary act shall
- 24 furnish such proof within 18 months of such effective date, if 18
- 25 months or more of his term are remaining thereafter.
- 26 If any member so required does not furnish such proof within
- 27 said 18-month period, the county tax administrator shall immedi-
- 28 ately notify the president of the county board of taxation and the
- 29 Director of the Division of Taxation. The director shall upon the
- 30 receipt of such notification declare the position to be vacant, and
- 31 shall notify the Governor of the existence of such vacancy. The
- 32 Governor shall thereupon appoint, with the advice and consent of
- 33 the Senate, a different citizen and resident of the relevant county
- 34 to fill such position for the unexpired term.
- 1 2. R. S. 54:3-5 is amended to read as follows:
- 2 54:3-5. a. Each county board shall upon organization elect from
- 3 its members a president.
- 4 b. The president shall have responsibility for overseeing the
- 5 writing of the findings of fact and conclusions on appeals re-
- 6 quired pursuant to R. S. 54:3-26, and each such finding and con-
- 7 clusion shall be under his signature, as well as the signature of
- 8 any other member of the board who participated in the rendering
- 9 of the county board judgment on the appeal. The county board of
- 10 taxation may retain such professional personnel as it may require
- 11 on a limited or temporary basis to assist the president in writing
- 12 such findings of fact and conclusions.
 - 1 3. R. S. 54:3-6 is amended to read as follows:
 - 2 54:3-6. The salaries of the members of the several boards shall
 - 3 be paid biweekly in a biweekly amount by the State Treasurer
 - 4 upon warrants drawn by the Director of the Division of Budget
 - 5 and Accounting in the Department of the Treasury. Each biweekly
 - 6 payment shall be made at a time fixed by the State Treasurer and
 - 7 the Director of the Division of Budget and Accounting, but not
 - 8 later than the tenth working day following the biweekly period for
 - 9 which the salary is due. Salaries shall be as follows: In counties
- 10 having a population of more than 500,000, an annual salary of
- 11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and
- 12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in
- 13 counties having between 200,000 and 275,000 inhabitants, an annual
- 14 salary of \$5,625.00 \$8,625.00; in counties having between 150,000
- 15 and 200,000 inhabitants, an annual salary of [\$5,000.00] \$8,000.00;
- 16 except as hereinafter provided, in counties having between 75,000
- 17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;
- 18 except as hereinafter provided, in counties having not more than

- 19 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in
- 20 counties bordering upon the Atlantic ocean, and having not less
- 21 than 50,000 nor more than 150,000 inhabitants, an annual salary
- 22 of [\$5,000.00] \$8,000.00.
- The president of each county board shall, in addition to the above, receive the further sum of \[\frac{1}{625.00} \] \$1,000.00 per annum.
- 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- 3 county tax administrator, who shall hold office for a term of 3 years,
- 4 and who shall, [with the approval of the board of chosen free-
- 5 holders subject to the personnel policies adopted by the governing
- 6 body of the county, appoint such [other] clerical assistants as may
- 7 be necessary.
- 8 b. After the effective date of this amendatory and supplementary
- 9 act, any person holding the office of county tax administrator shall
- 10 devote full-time to his duties.
- 11 c. After the effective date of this amendatory and supplementary
- 12 act, no person shall be newly appointed as county tax administrator
- 13 unless he shall hold a tax assessor certificate issued by the Director
- 14 of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seq.).
- 5. R. S. 54:3-8 is amended to read as follows:
- 2 54:3-8. The [board of chosen freeholders] governing body of
- 3 the county shall fix the annual salary to be paid to the [secretary
- 4 of the county board of taxation county tax administrator and the
- 5 annual compensation [to its other] of any clerical assistants. The
- 6 salary of the [secretary] county tax administrator shall not be less
- 7 than Tthe salary payable to the president of the board of that
- 8 county, pursuant to R. S. 54:3-6 \$20,000.00 per annum, or, in any
- 9 county of the first class, \$25,000.00 per annum; provided, however,
- 10 that in any county in which the secretary to the county board of
- 11 taxation is receiving, prior to the effective date of this amendatory
- 12 and supplementary act, a salary which is more than \$5,000.00 less
- 13 than that to which he would be entitled as county tax administrator
- 14 pursuant to this amendatory and supplementary act, the govern-
- 15 ing body may comply with the minimum salary required hereunder
- 16 by increasing upon the effective date of this act the salary of such
- 17 county tax administrator by \$3,000.00 and by phasing in the
- 18 remainder through incremental increases over a 3-year period. Such
- 19 salaries and compensation shall be paid by the county treasurer
- 20 [on warrants approved by the president of the board] pursuant
- 21 to the fiscal procedures established by the governing body of the
- 22 county.

- 6. R. S. 54:3-9 is amended to read as follows:
- 2 54:3-9. [All secretaries] Each county tax administrator here-
- 3 after appointed who shall have received two consecutive appoint-
- 4 ments for full terms as [such secretary] county tax administrator,
- 5 and each county tax administrator serving a full term as secretary
- 6 on the effective date of this amendatory and supplementary act who
- 7 shall thereafter be appointed to another consecutive full term as
- 8 county tax administrator, and [all secretaries now in office,] each
- 9 county tax administrator who has heretofore acquired tenure as
- 10 secretary pursuant to this section shall hold office as county tax
- 11 administrator during good behavior, efficiency and residence in the
- 12 county where employed, and shall not be removed for political
- 13 reasons or for any cause other than incapacity, misconduct, non-
- 14 residence or disobedience of just rules or regulations established
- 15 by the [county board of taxation] Director of the Division of
- 16 Taxation.
- 17 For the purposes of this section any person holding the position
- 18 of county board secretary on the effective date hereof shall be
- 19 considered to be serving a full term as secretary if he was appointed
- 20 to serve a full term of 3 years or 5 years, as the case may be, or to
- 21 serve more than 2 years of an unexpired term.
- 7. R. S. 54:3-10 is amended to read as follows:
- 2 54:3-10. No [seceretary hereafter appointed] county tax admin-
- 3 istrator who [shall have received two consecutive appointments as
- 4 such secretary, and no secretary now in office] has heretofore
- 5 acquired, or shall hereafter acquire, tenure pursuant to the provi-
- 6 sions of R. S. 54:3-9, shall be removed from office except for just
- 7 cause, as provided in section 54:3-9 of this Title, and after a 8 written charge or charges of the cause of complaint shall have
- 9 been preferred against him, signed by the person making the
- 10 charge, and filed with the president of the county board of taxation,
- and, after the charge has been publicly examined into by the board,
- 12 upon such reasonable notice to the person charged and in such
- 13 manner and examination as the rules and regulations of the board
- 14 may prescribe. Every [such secretary] county tax administrator
- 15 against whom a charge for any cause may be preferred hereunder,
- 16 shall receive a fair trial upon the charge and have every reasonable
- 17 opportunity to make a defense thereto. An appeal from a deter-
- 18 mination of the board may be taken to the Director of the Division
- 19 of Taxation by filing a written petition for review within 45 days
- 20 from the date of the board determination.

- 8. R. S. 54:3-11 is amended to read as follows:
- 2 54:3-11. The county boards of taxation shall have all the powers
- 3 formerly exercised by commissioners of appeal and local boards
- 4 charged with the duty of reviewing taxes on appeal, under such
- 5 rules as they may from time to time adopt, and shall perform all the
- 6 duties formerly performed by county boards of equalization or
- 7 other county boards charged with the review or equalization of
- 8 tax assessments or tax lists, and all the duties formerly performed
- 9 by the county boards of assessors, except as may be otherwise
- 10 provided in this amendatory and supplementary act.
 - 9. R. S. 54:3-14 is amended to read as follows:
- 2 54:3-14. Each board shall adopt such standardized petitions of
- 3 appeal, rules, regulations and procedures as are prescribed by
- 4 the Director of the Division of Taxation, and issue such directions
- 5 as may be necessary to carry into effect the provisions of this title.
- 6 Each board shall record all proceedings before it involving tax
- 7 appeals, and shall furnish a transcript of the record of any appeal
- 8 to any party to that appeal upon request and upon payment of a
- 9 reasonable fee to be fixed by the board.
- 1 10. R. S. 54:3-16 is amended to read as follows:
- 2 54:3-16. Each county [board of taxation shall have] tax admin-
- 3 istrator, under the supervision and control [over] of the county
- 4 board of taxation, shall direct all officers charged with the duty of
- 5 making assessments for taxes in every taxing district in the county.
- 6 Such officers shall be subject to, and shall, in making assessments,
- 7 be governed by directions issued by the county tax administrator
- 8 pursuant to such rules [,] and orders [or directions] as [may]
- 9 shall be issued by the county board, in the enforcement of the
- objects of this title. Before making any such rules [,] or orders [or
- 11 directions, the county board shall submit them to the State Tax
- 12 Commissioner Director of the Division of Taxation, and no
- 13 rule [,] or order [or direction] shall be considered adopted by the county board until approved by him. Each county board shall,
- 15 within 90 days of the effective date of this amendatory and supple-
- 16 mentary act, promulgate rules governing the conduct and perform-
- 17 ance of such officers. If such rules are not promulgated within the
- 18 time set forth herein, the conduct and performance of such officers
- 19 shall be governed by such rules as the Director of the Division of
- 20 Taxation shall promulgate, which rules shall be enforced by the
- 21 county board.
- 1 11. R. S. 54:3-17 is amended to read as follows:
- 2 54:3-17. Each county [board of taxation] tax administrator
- 3 shall annually ascertain and determine, according to [its] his best

- 4 knowledge and information, the general ratio or percentage of true
- 5 value at which the real property of each taxing district is in fact
- 6 assessed according to the tax lists laid before the board. [It] On
- 7 or before March 1 of each year, he shall prepare and submit to the
- 8 county board an equalization table showing, for each district, the
- 9 following items:
- 10 (a) The percentage level established pursuant to law for express-
- 11 ing the taxable value of real property in the county;
- 12 (b) The aggregate assessed value of the real property, exclusive
- 13 of class II railroad property;
- 14 (c) The ratio of aggregate assessed to aggregate true value of
- 15 the real property, exclusive of class II railroad property;
- 16 (d) The aggregate true value of the real property, exclusive of
- 17 class II railroad property;
- 18 (e) The amount by which the valuation in item (b) should be
- 19 increased or decreased in order to correspond to item (d);
- 20 (f) The aggregate assessed value of machinery implements and
- 21 equipment and all other personal property used in business;
- 22 (g) The aggregate true value of machinery, implements and
- 23 equipment and all other personal property used in business;
- 24 (h) The aggregate equalized valuation of machinery, implements
- 25 and equipment and all other personal property used in business,
- 26 computed by multiplying the aggregate true value thereof by the
- 27 lower of (1) that percentage level established pursuant to law for
- 28 expressing the taxable value of real property in the county, or
- 29 (2) the average ratio of assessed to true value of real property as
- 30 promulgated by the director on October 1 of the pretax year,
- 31 pursuant to chapter 86, laws of 1954, for State school aid purposes,
- 32 as the same may have been modified by the Division of Tax
- 33 Appeals;
- 34 (i) The amount by which the valuation in item (f) should be
- 35 increased or decreased in order to correspond to item (h).
- 36 A copy of the table shall be mailed to the assessor of each district,
- 37 and to the Division of Taxation, and be posted at the courthouse,
- 38 Lat least 1 week before the hearings provided for in section 54:3-18
- 39 of this Title not later than March 1.
- 1 12. R. S. 54:3-18 is amended to read as follows:
- 2 54:3-18. The county board of taxation in each county shall meet
- 3 annually Con February 1 (or if that date is a Sunday or a legal
- 4 holiday, on the next succeeding day which is neither a Sunday nor
- 5 a legal holiday) for the purpose of [equalizing the assessments
- 6 of property among reviewing the equalization table prepared

7 pursuant to R. S. 54:3-17 with respect to the several taxing dis-

8 tricts of the county. At the meeting a hearing shall be given to the

9 assessors and representatives of the governing bodies of the various

10 taxing districts for the purpose of determining the accuracy of the

11 ratios and valuations of property as shown in the equalization

12 table, and the board shall confirm or revise the table in accordance

13 with the facts. The hearings may be adjourned from time to time

14 but the equalization shall be completed before March 10. At the

15 first hearing any taxing district may object to the ratio or valuation

16 fixed for any other district, but no increase in any valuation as

17 shown in the table shall be made by the board without giving a

18 hearing, after 3 days' notice, to the governing body and assessor

19 of the taxing district affected.

1 13. R. S. 54:3-26 is amended to read as follows:

2 54:3-26. The county board of taxation shall hear and determine

3 all such appeals within [3] 6 months after the last day for filing

4 such appeals, and shall keep a record of its judgments thereon in

5 permanent form, and shall [transmit a memorandum of] set forth

6 in written form findings of fact and conclusions to support its

7 judgment on each appeal so determined and transmit a copy thereof

8 to the taxpayer, and in all cases where the amount of tax to be paid

9 shall be changed as a result of an appeal, to the collector of the

10 taxing district. The Director of the Division of Taxation shall

11 prescribe such procedures and forms for the setting forth of such

12 findings and conclusions as may be necessary.

13 Whenever any appeal is taken from the determination of the

14 county board of taxation, the petition of appeal so taken shall

15 contain a copy of the findings of fact and conclusions of the county

16 board.

26

17 Where no appeal is taken to the Division of Tax Appeals in the

18 State Department of Taxation and Finance 1 to review the action

19 or determination of the county board involving real property the

20 judgment of the county board shall be conclusive and binding upon

21 the municipal assessor and the taxing district for the assessment

22 year, and for the 2 assessment years succeeding the assessment

23 year, covered by the judgment, except as to changes in value of

24 the property occurring after the assessment date. Where such

25 changes are alleged the petition of appeal shall specifically set

27 appeal. However, the conclusive and binding effect of such judg-

forth the nature of the changes relied upon as the basis for such

28 ment shall terminate with the tax year immediately preceding the

29 year in which a program for a complete revaluation of all real

30 property within the district has been put into effect.

- 1 14. R. S. 54:3-30 is amended to read as follows:
- 2 54:3-30. In counties having more than five hundred thousand
- 3 inhabitants the board of chosen freeholders The governing body
- 4 of the county shall provide the county board of taxation, and
- 5 county tax administrator with permanent offices for the transaction
- 6 of [its] the business of the county board and the preservation of
- 7 its records and papers, and shall supply such equipment and sup-
- 8 plies as may be necessary. The records shall be open to the inspec-
- 9 tion of the public during ordinary business hours.
- 1 15. R. S. 54:3-31 is amended to read as follows:
- 2 54:3-31. The [board of chosen freeholders] governing body of
- 3 the county shall defray the actual traveling expenses of the mem-
- 4 bers [and secretary] of the county board of taxation and the county
- 5 tax administrator and shall, consistent with such procedures as
- 6 may be adopted by the governing body, pay the bills therefor when
- 7 duly attested [by the president and secretary thereof].
- 1 16. R. S. 54:2-39 is amended to read as follows:
- 2 54:2-39. Any appellant who is dissatisfied with the judgment of
- 3 the county board of taxation upon his appeal may appeal from that
- 4 judgment to the Division of Tax Appeals in the Department of the
- 5 Treasury by filing a petition of appeal to the division, in manner
- 6 and form to be by said division prescribed, [on or before Decem-
- 7 ber 15 following the date fixed for final decisions by the county
- 8 boards, within 45 days of the rendering of the judgment of the
- 9 county board, and the division shall proceed summarily to hear
- 10 and determine all such appeals and render its judgment thereon
- 11 as soon as may be.
- 12 At the time that a petition of appeal has been filed with the
- 13 Division of Tax Appeals, all taxes for the current tax year must
- 14 have been paid and the appellant at such time shall present evi-
- 15 dence of such payment. No interest shall be due and payable by
- 16 the appellant for the period from November 1 of the current tax
- 17 year to the date of filing the petition of appeal.
- 18 Each petition of appeal shall be verified and shall contain a
- 19 copy of the findings of fact and conclusions of the county board on
- 20 the appeal and full and complete information as to the land, in-
- 21 cluding the size of the lot, a description of the buildings and struc-
- 22 tures thereon, if any, and the use thereof and further shall detail
- 23 the income and expense of operation in cases of income-producing
- 24 property. Where the petition of appeal is from a judgment as to
- 25 the assessed valuation of the appellant's property, there shall be
- 26 annexed to the petition evidence of payment of taxes due and
- 27 payable as hereinabove prescribed.

28 29 30 31 32 33 34	No appeal, however, shall lie to the Division of Tax Appeals in the Department of the Treasury where the appeal to the county board of taxation has been (a) withdrawn at the hearing, or pre- viously thereto in writing by the appellant or his agent; (b) dis- missed because of appellant's failure to prosecute the appeal at a hearing called by the county tax board; (c) settled by mutual consent of the taxpayer and assessor of the taxing district. This
35	provision shall not preclude an appeal to the Division of Tax
36	Appeals in the Department of the Treasury in the event that the
37	appeal was "dismissed without prejudice" by the county board of
38	taxation.
1	17. Section 1 of P. L. 1947, c. 93 (C. 54:3-21.3) is amended to read
2	as follows:
3	1. Upon the filing of a petition of appeal by any taxpayer with
4	the county board of taxation in any county pursuant to section
5	54:3-21 of the Revised Statutes, such taxpayer or the person acting
6	on his behalf shall pay to the [secretary of such county board]
7	county treasurer, through the county tax administrator, a fee for
8	each such petition according to the following schedule:
9	(a) If the assessed valuation involved is:
10	Less than \$5,000.00, the fee shall be \$1.00
11	\$5,000.00 or more but less than \$20,000.00, the fee shall be \$2.00
12	\$20,000.00 or more but less than \$50,000.00, the fee shall be \$3.00
13	\$50,000.00 or more but less than \$100,000.00,
13a	the fee shall be
14	\$100,000.00 or more, the fee shall be \$10.00]
15	Less than \$150,000.00, the fee shall be \$5.00
16	\$150,000.00 or more but less than \$500,000.00,
17	the fee shall be \$25.00
18	\$500,000.00 or more but less than \$1,000,000.00,
19	the fee shall be\$100.00
20	\$1,000,000.00 or more, the fee shall be \$150.00
21	(b) When the appeal shall involve only the classification of prop-
22	erty, for each parcel of property sought to be reclassified the fee
23	shall be [\$10.00] \$25.00.
24	(c) When the appeal shall involve both the assessed valuation of
25	property and the classification of property, the fees shall be accord-
26	ing to the provisions of (a) and (b) of this section.
27	(d) When the appeal shall involve a matter not covered by (a),
28	(b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
29-	31 (e) No filing fee shall be required hereunder to contest the denial
32	of an application for a veteran's or veteran's widow's deduction
33	under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior

- 34 citizen's or disabled person's deduction under section 10 of P. L.
- 35 1963, c. 172 (C. 54:4-89), or for a homestead exemption under
- 36 P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
- Each [such secretary] county tax administrator shall be liable
- 38 for all such fees paid into his hands and he shall pay over all such
- 39 fees to the treasurer of the county, who shall receive, account and
- 40 dispose of such fees as revenues of the county, subject to the provi-
- 41 sions of section 18 of this amendatory and supplementary act.
- 1 18. (New section) All revenues received by the county from fees,
- 2 either established or increased pursuant to this amendatory and
- 3 supplementary act, shall be used exclusively for the purposes of
- 4 modernizing the record-retention capabilities of the county board
- 5 of taxation, for defraying the costs incurred by the county board of
- 6 taxation in transcribing appeal proceedings, setting forth findings
- 7 of fact and conclusions and in providing copies thereof, and for
- 8 paying any salary required to be paid by the county which is
- 9 increased pursuant to this amendatory and supplementary act.
- 1 19. (New section) a. The president of each county board of
- 2 taxation shall annually on or before August 15 report to the
- 3 Director of the Division of Taxation in the Department of the
- 4 Treasury. Such report shall be in such form as shall be prescribed
- 5 by the director and shall contain such information and statistics
- 6 as may be appropriate to demonstrate for the immediately preced-
- 7 ing 6 months period during which tax appeals were heard by the
- 8 county board: the total number of appeals filed with the county
- 9 board; the disposition of the various appeals disposed of during
- 10 that period; the character of appeals filed with regard to the
- 11 classification of properties appealed; the total amount of assess-
- 12 ment involved in those appeals; the number of appeals filed in
- 13 each filing fee category during that period; and, the total amount
- 14 of reductions and increases of assessed valuation granted by the
- 15 board during that period.
- b. The Director of the Division of Taxation shall annually review
- 17 the reports required under subsection a. of this section, and shall
- 18 include a summary of the information contained therein in the
- 19 division's annual report.
- 1 20. (New section) Any person holding the office of secretary to
- 2 the county board of taxation on the effective date of this amenda-
- 3 tory and supplementary act shall have the title and hold the office
- 4 of county tax administrator notwithstanding the fact that he may
- 5 not meet the requirements set forth in R. S. 54:3-7.c. No provision
- 6 of this amendatory and supplementary act shall terminate or
- 7 affect in any way the tenure of any person holding the office of

- 8 secretary to the county board of taxation on the effective date
- 9 hereof, except that each such secretary who shall hold the position
- 10 of county tax administrator after the effective date hereof shall
- 11 comply with the provisions of R. S. 54:3-7.b.
- 1 21. (New section) Whenever in any law, rule, regulation, order,
- 2 contract, document, judicial or administrative proceeding, or
- 3 otherwise, reference is made to the office of secretary of the county
- 4 board of taxation, the same shall be considered to mean and refer
- 5 to the office of the county tax administrator established pursuant
- 6 to this act.
- 1 22. R. S. 54:3-29 is repealed.
- 1 23. This act shall take effect immediately, except for section 3
- 2 which shall take effect July 1, 1979.

STATEMENT

The purpose of this legislation is to strengthen the status and capabilities of the county boards of taxation by further modernizing and professionalizing their procedures and personnel. It is the product of a thorough review and discussion of the problems and procedures of the county boards with representatives of the county board members and secretaries, and of the Director of the Division of Taxation.

The county boards of taxation are charged with both property tax administration and property tax appeals responsibilities. This legislation addresses both the administration and appeals responsibilities of the boards. It is extremely important that the county tax appeals procedures and capabilities be modernized and strengthened as a companion to modernizing and strengthening the State tax appeals procedure and capabilities through the establishment of a new State appeals body, such as a tax court.

In the area of property tax administration, the legislation would:

- 1. Transform the office of secretary to the county board into the office of county tax administrator;
- 2. Require that each county board appoint a county tax administrator;
- 3. Require that the county tax administrator in each first class county shall receive an annual salary of not less than \$25,000.00, and in all other counties an annual salary of not less than \$20,000.00;
- 4. Provide that wherever the secretary to the board is receiving, prior to the effective date of the act, an annual salary which is more than \$5,000.00 less than the required minimum salary for the county

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tax administrator, the county governing body may phase into such minimum salary requirement over a 3-year period;

- 5. Require that any person hereafter appointed as county tax administrator possess a tax assessor's certificate;
- 6. Require that any person holding the office of county tax administrator after the effective date of the act shall devote full-time to his duties;
- 7. Authorize the Director of the Division of Taxation to establish rules and regulations concerning the conduct of county tax administrators, and to hear appeals from disciplinary actions of the county boards;
- 8. Provide that the county tax administrator, under the supervision and control of the county board, shall direct tax assessors in the performance of their duties;
- 9. Charge the county tax administrator with the responsibility for determining ratios and preparing equalization tables for confirmation or revision by the county tax board; and,
- 10. Require, rather than permit, the county board to promulgate rules for the conduct and performance of tax assessors.

In the area of property tax appeals procedure, the principal provision of the legislation is to require that county boards set down written findings of fact and conclusions on appeals, and record all proceedings before them. These requirements were recommended by both the New Jersey Tax Policy Commission of 1972 and the Senate Special Committee on Tax Appeals Procedure of 1977. The legislation acknowledges that in order to provide the county boards with the capacity to fulfill these requirements, the following changes are necessary:

- 1. Make the county board president responsible for overseeing the writing of findings of fact and conclusions on appeals; and, require such findings of fact and conclusions to be issued under the president's signature;
- 2. Permit the county board to retain professional personnel on a temporary or limited basis to assist the president in writing the findings and conclusions;
- 3. Require all members of the county board to possess a tax assesor's certificate, or certificates of completion of established training courses, within 18 months of appointment, and provide for the declaration of a vacancy in the event of noncompliance;
- 4. Require, whenever an appeal is taken from the county board determination to the State, the petition of appeal to contain a copy of the county board's findings of fact and conclusions;

- 5. Extend the time period within which county boards must hear appeals from 3 months to 6 months, and provide that appeals to the State from the county board determination shall be within 45 days of the board judgment;
- 6. Permit the county boards to charge a fee for supplying a transcript of the appeal;
- 7. Require the county boards annually to report certain statistics regarding tax appeals to the Director of the Division of Taxation, for inclusion in the division's annual report;
- 8. Establish a more modern and equitable fee schedule, which provides that almost all residential appeals shall pay a fee of \$5.00, with larger appeals paying a higher rate based upon assessed valuation, which better reflects property values as they currently exist in the State;
- 9. Dedicate all revenues received by the county boards from fees to the purposes of modernizing record-retention capabilities, of defraying costs incurred in transcribing appeal proceedings and setting forth written findings of fact and conclusions, and of paying salaries increased by the act.

It has been estimated that under the new filing fee schedule the county boards would receive at least 3 times as much revenue from filing fees as they do under the current schedule. These fees should substantially offset the increased costs to be incurred by county boards in modernizing their records and procedures.

The legislation also increases the salaries of all county board commissioners by \$3,000.00, with the president of each board to receive an additional \$1,000.00 per annum, rather than \$625.00 per annum. Since the State pays county board commissioner salaries, this provision would require an additional \$214,875.00 in State expenditures annually.

The committee substitute would take effect immediately except for this last provision increasing State expenditures which would take effect July 1, 1979.

ASSEMBLY TAXATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1858

STATE OF NEW JERSEY

DATED: MAY 3, 1979

This bill strengthens the status and capabilities of the county boards of taxation by further modernizing and professionalizing their procedures and personnel.

Briefly stated the bill:

- 1) Upgrades the qualifications required of county board members;
- 2) Requires the appointment of a full-time, professionally qualified county tax administrator;
- 3) Authorizes the Director of the Division of Taxation to establish rules and regulations governing the conduct of county tax administrators;
- 4) Places the tax assessor of each taxing district under general supervision of the county tax administrator;
- 5) Establishes an updated fee schedule for filing appeals and dedicates the revenue to the expenses associated with improving the appeals process at the county level;
- 6) Increases the salary of county board of taxation members and establishes a minimum salary for the county tax administrator.

AMENDMENTS

The bill as amended reflects recent legislation which replaced the Division of Tax Appeals with a Tax Court. It also deletes the requirement that all proceedings before the board be recorded.

FINANCIAL

Since the Statutes provide that the salaries of all county board members shall be paid by the State, the bill as amended will have an annual cost to the State of about \$350,000.00.

ASSEMBLY COMMITTEE AMENDMENTS TO

ASSEMBLY, No. 1858

STATE OF NEW JERSEY

ADOPTED MAY 3, 1979

Amend page 1, title, line 3, omit "54:3-26,".

Amend page 2, section 2, line 5, omit "findings of fact and conclusions on appeals" and insert "written memorandum of judgment".

Amend page 2, section 2, lines 6-7, omit "such finding and conclusion".

Amend page 2, section 2, lines 9-12, after "appeal.", omit in their entirety.

Amend page 5, section 9, lines 6 through 9, omit in their entirety.

Amend page 5, section 10, line 3, omit ", under the supervision and control", omit "of the", insert "shall be responsible for the administrative functions of the board. Each".

Amend page 5, section 10, line 4, after "taxation", omit ","; omit "direct", insert "have supervision and control over".

Amend page 6, section 11, lines 32-33, omit "Division of Tax Appeals", insert "Tax Court".

Amend page 7, section 13, lines 1 through 30, omit in their entirety and renumber sections "14" through "23" as "13" through "22".

Amend page 8, section 16, line 2, omit "appellant", insert "party".

Amend page 8, section 16, line 3, after "appeal may", omit "appeal from", insert "seek review of".

Amend page 8, section 16, lines 4-5, after "judgment", omit "to" insert "in"; omit "Division of Tax Appeals in the Department of the Treasury", insert "Tax Court".

Amend 8, section 16, lines 5-6, omit "petition of appeal to the division, in manner and form to be by said division prescribed", insert "complaint with the Tax Court, pursuant to rules of court".

Amend page 8, section 16, line 8, omit "rendering", insert "service".

Amend page 8, section 16, line 9, omit "division", insert "Tax

Court"; omit "proceed summarily to".

Amend page 8, section 16, line 10, omit "appeals", insert "matters". Amend page 8, section 16, line 11, omit "as soon as may be".

Amend page 8, secton 16, line 12, omit "petition of appeal", insert "complaint".

Amend page 8, section 16, line 13, omit "Division of Tax Appeals", insert "Tax Court", omit "for the current tax year", insert "or any installments thereof then due and payable for the year for which review is sought".

Amend page 8, section 16, line 14, after "paid", omit remainder of line 14.

Amend page 8, section 16, line 15, omit "dence of such payment.".

Amend page 8, section 16, line 17, omit "petition of appeal", insert "complaint".

Amend page 8, section 16, lines 18 through 27, omit in their entirety. Amend page 9, section 16, line 28, omit in its entirety.

Amend page 9, section 16, line 29, omit "the Department of the Treasury where", insert "If the Tax Court shall determine that".

Amend page 9, section 16, line 34, after "district", insert ", there shall be no review".

Amend page 9, section 16, lines 35-36, omit "an appeal to the Division of Tax Appeals in the Department of the Treasury", insert "a review by the Tax Court".

Amend page 9, section 17, line 9, omit "involved", insert "of the property under appeal".

Amend page 10, section 17, line 41, omit "18", insert "17".

Amend page 10, section 18, line 6, omit "findings".

Amend page 10, section 18, line 7, omit "of fact and conclusions", insert "memorandums of judgment".

Amend page 11, section 23, line 1, after "section 3", insert "and section 15".

[OFFICIAL COPY REPRINT] ASSEMBLY, No. 1858

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Committee on Taxation

An Act concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, *[54:3-26,]* 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- Be it enacted by the Senate and General Assembly of the State of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 2 54:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- 4 members, except as hereinafter provided, to be appointed by the
- 5 Governor by and with the advice and consent of the Senate. Each
- 6 member shall be a resident and citizen of the county in and for
- 7 which he is appointed. Members shall be chosen because of their
- 8 special qualifications, knowledge and experience in matters concern-
- 9 ing the valuation and taxation of property, particularly of real
- 10 property. At no time shall more than two of the members belong to
- 11 the same political party. In counties of the first class there shall
- 12 be five members of whom no more than three shall belong to the
- 13 same political party. [Nothing herein contained shall be construed
- 14 to affect members of county boards of taxation serving on the
- 16 18 months of appointment, furnish proof that he has received cer-

15

effective date of this act. At least one Each member shall, within

- 17 tificates indicating satisfactory completion of training courses
- 18 designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within
- 19 a year of his appointment or that he possesses an assessor's cer-
- 20 tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and
- 21 in counties where there are five members of the board, at least two
- 22 members shall furnish such proof 1. Each member serving on the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 23 effective date of this amendatory and supplementary act shall
- 24 furnish such proof within 18 months of such effective date, if 18
- 25 months or more of his term are remaining thereafter.
- 26 If any member so required does not furnish such proof within
- 27 said 18-month period, the county tax administrator shall immedi-
- 28 ately notify the president of the county board of taxation and the
- 29 Director of the Division of Taxation. The director shall upon the
- 30 receipt of such notification declare the position to be vacant, and
- 31 shall notify the Governor of the existence of such vacancy. The
- 32 Governor shall thereupon appoint, with the advice and consent of
- 33 the Senate, a different citizen and resident of the relevant county
- 34 to fill such position for the unexpired term.
- 2. R. S. 54:3-5 is amended to read as follows:
- 2 54:3-5. a. Each county board shall upon organization elect from
- 3 its members a president.
- 4 b. The president shall have responsibility for overseeing the
- 5 writing of the *[findings of fact and conclusions]* *written memo-
- 6 randum of judgment* on appeals required pursuant to R. S.
- 7 54:3-26, and each *[such finding and conclusion]* shall be under
- 8 his signature, as well as the signature of any other member of the
- 9 board who participated in the rendering of the county board judg-
- 10 ment on the appeal. *The county board of taxation may retain
- 11 such professional personnel as it may require on a limited or
- 12 temporary basis to assist the president in writing such findings of
- 13 fact and conclusions.]*
- 3. R. S. 54:3-6 is amended to read as follows:
- 2 54:3-6. The salaries of the members of the several boards shall
- 3 be paid biweekly in a biweekly amount by the State Treasurer
- 4 upon warrants drawn by the Director of the Division of Budget
- 5 and Accounting in the Department of the Treasury. Each biweekly
- 6 payment shall be made at a time fixed by the State Treasurer and
- 7 the Director of the Division of Budget and Accounting, but not
- 8 later than the tenth working day following the biweekly period for
- 9 which the salary is due. Salaries shall be as follows: In counties
- 10 having a population of more than 500,000, an annual salary of
- 11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and
- 12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in
- 13 counties having between 200,000 and 275,000 inhabitants, an annual
- 14 salary of [\$5,625.00] \$8,625.00; in counties having between 150,000
- 15 and 200,000 inhabitants, an annual salary of \$\$5,000.00 \$\$,000.00;
- 16 except as hereinafter provided, in counties having between 75,000
- 17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;
- 18 except as hereinafter provided, in counties having not more than

- 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in 19
- 20 counties bordering upon the Atlantic ocean, and having not less
- 21 than 50,000 nor more than 150,000 inhabitants, an annual salary
- 22of [\$5,000.00] \$8,000.00.
- 23The president of each county board shall, in addition to the
- 24above, receive the further sum of [\$625.00] \$1,000.00 per annum.
- 1 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- county tax administrator, who shall hold office for a term of 3 years, 3
- and who shall, [with the approval of the board of chosen free-
- holders subject to the personnel policies adopted by the governing
- body of the county, appoint such [other] clerical assistants as may
- 7 be necessary.
- 8 b. After the effective date of this amendatory and supplementary
- act, any person holding the office of county tax administrator shall 9
- devote full-time to his duties. **1**0
- 11 c. After the effective date of this amendatory and supplementary
- act, no person shall be newly appointed as county tax administrator 12
- unless he shall hold a tax assessor certificate issued by the Director 13
- of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seq.). 14
- 5. R. S. 54:3-8 is amended to read as follows: 1
- 54:3-8. The [board of chosen freeholders] governing body of 2
- the county shall fix the annual salary to be paid to the [secretary 3
- of the county board of taxation county tax administrator and the 4
- annual compensation [to its other] of any clerical assistants. The
- salary of the [secretary] county tax administrator shall not be less 6
- 7 than [the salary payable to the president of the board of that county, pursuant to R. S. 54:3-6] \$20,000.00 per annum, or, in any
- 8 county of the first class, \$25,000.00 per annum; provided, however, 9
- that in any county in which the secretary to the county board of 10
- taxation is receiving, prior to the effective date of this amendatory 11
- and supplementary act, a salary which is more than \$5,000.00 less 12
- than that to which he would be entitled as county tax administrator 13
- pursuant to this amendatory and supplementary act, the govern-14
- ing body may comply with the minimum salary required hereunder 15
- by increasing upon the effective date of this act the salary of such 16
- county tax administrator by \$3,000.00 and by phasing in the 17
- remainder through incremental increases over a 3-year period. Such 18
- salaries and compensation shall be paid by the county treasurer **1**9 Ton warrants approved by the president of the board pursuant
- to the fiscal procedures established by the governing body of the 21
- 22 county.

20

6. R. S. 54:3-9 is amended to read as follows:

 2 54:3-9. [All secretaries] Each county tax administrator here-3 after appointed who shall have received two consecutive appointments for full terms as [such secretary] county tax administrator, 4 and each county tax administrator serving a full term as secretary $\mathbf{5}$ on the effective date of this amendatory and supplementary act who shall thereafter be appointed to another consecutive full term as 7 county tax administrator, and [all secretaries now in office,] each county tax administrator who has heretofore acquired tenure as 9 10 secretary pursuant to this section shall hold office as county tax administrator during good behavior, efficiency and residence in the 11 county where employed, and shall not be removed for political 12 reasons or for any cause other than incapacity, misconduct, non-13 residence or disobedience of just rules or regulations established 14 by the [county board of taxation] Director of the Division of 15 16 Taxation.

17 For the purposes of this section any person holding the position 18 of county board secretary on the effective date hereof shall be 19 considered to be serving a full term as secretary if he was appointed 20 to serve a full term of 3 years or 5 years, as the case may be, or to 21 serve more than 2 years of an unexpired term.

7. R. S. 54:3-10 is amended to read as follows: 1 2 54:3-10. No [seccretary hereafter appointed] county tax administrator who [shall have received two consecutive appointments as 3 4 such secretary, and no secretary now in office has heretofore acquired, or shall hereafter acquire, tenure pursuant to the provi-5 sions of R. S. 54:3-9, shall be removed from office except for just cause, as provided in section 54:3-9 of this Title, and after a 7 8 written charge or charges of the cause of complaint shall have been preferred against him, signed by the person making the 9 charge, and filed with the president of the county board of taxation. 10 and, after the charge has been publicly examined into by the board, 11 upon such reasonable notice to the person charged and in such 12 manner and examination as the rules and regulations of the board 13 may prescribe. Every [such secretary] county tax administrator 14 against whom a charge for any cause may be preferred hereunder. 15 shall receive a fair trial upon the charge and have every reasonable 16 opportunity to make a defense thereto. An appeal from a deter-17 mination of the board may be taken to the Director of the Division 18 of Taxation by filing a written petition for review within 45 days 19 from the date of the board determination.

- 8. R. S. 54:3-11 is amended to read as follows:
- 2 54:3-11. The county boards of taxation shall have all the powers
- 3 formerly exercised by commissioners of appeal and local boards
- 4 charged with the duty of reviewing taxes on appeal, under such
- 5 rules as they may from time to time adopt, and shall perform all the
- 6 duties formerly performed by county boards of equalization or
- 7 other county boards charged with the review or equalization of
- 8 tax assessments or tax lists, and all the duties formerly performed
- 9 by the county boards of assessors, except as may be otherwise
- 10 provided in this amendatory and supplementary act.
- 9. R. S. 54:3-14 is amended to read as follows:
- 2 54:3-14. Each board shall adopt such standardized petitions of
- 3 appeal, rules, regulations and procedures as are prescribed by
- 4 the Director of the Division of Taxation, and issue such directions
- 5 as may be necessary to carry into effect the provisions of this title.
- 6 *[Each board shall record all proceedings before it involving tax
- 7 appeals, and shall furnish a transcript of the record of any appeal
- 8 to any party to that appeal upon request and upon payment of a
- 9 reasonable fee to be fixed by the board.]*
- 1 10. R. S. 54:3-16 is amended to read as follows:
- 2 54:3-16. Each county [board of taxation shall have] tax admin-
- 3 istrator*[, under the supervision and control [over] of the]*
- 4 *shall be responsible for the administrative functions of the board.
- 4A Each* county board of taxation*[,]* shall *[direct]* *have super-
- 4B vision and control over* all officers charged with the duty of
- 5 making assessments for taxes in every taxing district in the county.
- 6 Such officers shall be subject to, and shall, in making assessments,
- 7 be governed by directions issued by the county tax administrator
- 8 pursuant to such rules [] and orders [or directions] as [may]
- 9 shall be issued by the county board, in the enforcement of the
- 10 objects of this title. Before making any such rules [,] or orders [or
- 11 directions], the county board shall submit them to the [State Tax
- 12 Commissioner Director of the Division of Taxation, and no
- 13 rule[,] or order [or direction] shall be considered adopted by
- 14 the county board until approved by him. Each county board shall,
- 15 within 90 days of the effective date of this amendatory and supple-
- 16 mentary act, promulgate rules governing the conduct and perform-
- 17 ance of such officers. If such rules are not promulgated within the
- 18 time set forth herein, the conduct and performance of such officers
- 19 shall be governed by such rules as the Director of the Division of
- 20 Taxation shall promulgate, which rules shall be enforced by the
- 21 county board.

- 1 11. R. S. 54:3-17 is amended to read as follows:
- 2 54:3-17. Each county [board of taxation] tax administrator
- 3 shall annually ascertain and determine, according to [its] his best
- 4 knowledge and information, the general ratio or percentage of true
- 5 value at which the real property of each taxing district is in fact
- 6 assessed according to the tax lists laid before the board. [It] On
- 7 or before March 1 of each year, he shall prepare and submit to the
- 8 county board an equalization table showing, for each district, the
- o and the country of the country of
- 9 following items:
- 10 (a) The percentage level established pursuant to law for express-
- 11 ing the taxable value of real property in the county;
- 12 (b) The aggregate assessed value of the real property, exclusive
- 13 of class II railroad property;
- 14 (c) The ratio of aggregate assessed to aggregate true value of
- 15 the real property, exclusive of class II railroad property;
- 16 (d) The aggregate true value of the real property, exclusive of
- 17 class II railroad property;
- 18 (e) The amount by which the valuation in item (b) should be
- 19 increased or decreased in order to correspond to item (d);
- 20 (f) The aggregate assessed value of machinery implements and
- 21 equipment and all other personal property used in business;
- 22 (g) The aggregate true value of machinery, implements and
- 23 equipment and all other personal property used in business;
- 24 (h) The aggregate equalized valuation of machinery, implements
- 25 and equipment and all other personal property used in business,
- 26 computed by multiplying the aggregate true value thereof by the
- 27 lower of (1) that percentage level established pursuant to law for
- 28 expressing the taxable value of real property in the county, or
- 29 (2) the average ratio of assessed to true value of real property as
- 30 promulgated by the director on October 1 of the pretax year,
- 31 pursuant to chapter 86, laws of 1954, for State school aid purposes,
- 32 as the same may have been modified by the *Division of Tax
- 33 Appeals ** *Tax Court*;
- 34 (i) The amount by which the valuation in item (f) should be
- 35 increased or decreased in order to correspond to item (h).
- 36 A copy of the table shall be mailed to the assessor of each district,
- 37 and to the Division of Taxation, and be posted at the courthouse,
- 38 Lat least 1 week before the hearings provided for in section 54:3-18
- 39 of this Title not later than March 1.
- 1 12. R. S. 54:3-18 is amended to read as follows:
- 2 54:3-18. The county board of taxation in each county shall meet
- 3 annually Con February 1 (or if that date is a Sunday or a legal

holiday, on the next succeeding day which is neither a Sunday nor a legal holiday) for the purpose of [equalizing the assessments 5 of property among reviewing the equalization table prepared pursuant to R. S. 54:3-17 with respect to the several taxing districts of the county. At the meeting a hearing shall be given to the assessors and representatives of the governing bodies of the various 9 taxing districts for the purpose of determining the accuracy of the 10 ratios and valuations of property as shown in the equalization 11 table, and the board shall confirm or revise the table in accordance 12with the facts. The hearings may be adjourned from time to time 13 but the equalization shall be completed before March 10. At the 14 15 first hearing any taxing district may object to the ratio or valuation fixed for any other district, but no increase in any valuation as 16 shown in the table shall be made by the board without giving a 17 hearing, after 3 days' notice, to the governing body and assessor 18 19 of the taxing district affected.

*[13. R. S. 54:3-26 is amended to read as follows:

1

54:3-26. The county board of taxation shall hear and determine 2 3 all such appeals within [3] 6 months after the last day for filing 4 such appeals, and shall keep a record of its judgments thereon in permanent form, and shall [transmit a memorandum of] set forth 5 in written form findings of fact and conclusions to support its judgment on each appeal so determined and transmit a copy thereof to the taxpayer, and in all cases where the amount of tax to be paid 8 shall be changed as a result of an appeal, to the collector of the 9 taxing district. The Director of the Division of Taxation shall 10 prescribe such procedures and forms for the setting forth of such 11 findings and conclusions as may be necessary. 12 Whenever any appeal is taken from the determination of the 13

14 county board of taxation, the petition of appeal so taken shall 15 contain a copy of the findings of fact and conclusions of the county 16 board.

Where no appeal is taken to the Division of Tax Appeals in the 17 State Department of Taxation and Finance to review the action 18 or determination of the county board involving real property the 19 20 judgment of the county board shall be conclusive and binding upon the municipal assessor and the taxing district for the assessment 21 22year, and for the 2 assessment years succeeding the assessment 23 year, covered by the judgment, except as to changes in value of 24the property occurring after the assessment date. Where such 25changes are alleged the petition of appeal shall specifically set forth the nature of the changes relied upon as the basis for such 26appeal. However, the conclusive and binding effect of such judg-

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ment shall terminate with the tax year immediately preceding the
28
    year in which a program for a complete revaluation of all real
29
    property within the district has been put into effect.]*
30
      *[14.]* *13.* R. S. 54:3-30 is amended to read as follows:
 1
      54:3-30. [In counties having more than five hundred thousand
 2
    inhabitants the board of chosen freeholders The governing body
 3
    of the county shall provide the county board of taxation, and
    county tax administrator with permanent offices for the transaction
 5
    of [its] the business of the county board and the preservation of
    its records and papers, and shall supply such equipment and sup-
 7
    plies as may be necessary. The records shall be open to the inspec-
 8
    tion of the public during ordinary business hours.
      *[15.]* *14.* R. S. 54:3-31 is amended to read as follows:
 1
      54:3-31. The [board of chosen freeholders] governing body of
 2
    the county shall defray the actual traveling expenses of the mem-
 3
    bers [and secretary] of the county board of taxation and the county
    tax administrator and shall, consistent with such procedures as
 5
    may be adopted by the governing body, pay the bills therefor when
    duly attested by the president and secretary thereof.
       *[16.] * *15.* R. S. 54:2-39 is amended to read as follows:
 1
       54:2-39. Any *[appellant] * *party* who is dissatisfied with the
 2
    judgment of the county board of taxation upon his appeal may
 3
    *Tappeal from * *such review of * that judgment * to * *in * the
    *[Division of Tax Appeals in the Department of the Treasury]*
 5
    *Tax Court* by filing a *[petition of appeal to the division, in
    manner and form to be by said division prescribed, * *complaint
 7
    with the Tax Court, pursuant to rules of court* [on or before
 8
    December 15 following the date fixed for final decisions by the
 9
10
    county boards, within 45 days of the *[rendering] * *service* of
    the judgment of the county board, and the *[division]* *Tax
11
    Court* shall *[proceed summarily to]* hear and determine all
12
    such *[appeals] * *matters* and render its judgment thereon *[as
13
14
    soon as may be]*.
       At the time that a *[petition of appeal] * *complaint* has been
15
    filed with the * Division of Tax Appeals * * Tax Court*, all taxes
16
     *[for the current tax year] * *or any installments thereof then
17A due and payable for the year for which review is sought* must have
17B been paid * and the appellant at such time shall present evidence
```

17c of such payment **. No interest shall be due and payable by the 17p appellant for the period from November 1 of the current tax year

17E to the date of filing the **Ipetition of appeal* *complaint*.

```
18
      *Each petition of appeal shall be verified and shall contain a
19
    copy of the findings of fact and conclusions of the county board on
    the appeal and full and complete information as to the land, in-
20
21
    cluding the size of the lot, a description of the buildings and struc-
22
    tures thereon, if any, and the use thereof and further shall detail
23
    the income and expense of operation in cases of income-producing
24
    property. Where the petition of appeal is from a judgment as to
25
    the assessed valuation of the appellant's property, there shall be
26
    annexed to the petition evidence of payment of taxes due and
    payable as hereinabove prescribed.
27
      No appeal, however, shall lie to the Division of Tax Appeals in
28
    the Department of the Treasury where *If the Tax court shall
29
    determine that* the appeal to the county board of taxation has
30
    been (a) withdrawn at the hearing, or previously thereto in writing
31
    by the appellant or his agent; (b) dismissed because of appellant's
32
    failure to prosecute the appeal at a hearing called by the county
33
    tax board; (c) settled by mutual consent of the taxpayer and
34
    assessor of the taxing district*, there shall be no review*. This
35
    provision shall not preclude * an appeal to the Division of Tax
36
    Appeals in the Department of the Treasury * *a review by the
37
    Tax Court* in the event that the appeal was "dismissed without
38
    prejudice" by the county board of taxation.
39
      *[17.]* *16.* Section 1 of P. L. 1947, c. 93 (C. 54:3-21.3) is
 1
    amended to read as follows:
 2
      1. Upon the filing of a petition of appeal by any taxpayer with
 3
    the county board of taxation in any county pursuant to section
 4
    54:3-21 of the Revised Statutes, such taxpayer or the person acting
 5
    on his behalf shall pay to the [secretary of such county board]
 6
    county treasurer, through the county tax administrator, a fee for
 7
    each such petition according to the following schedule:
 8
       (a) If the assessed valuation *[involved]* *of the property
 9
 9A under appeal* is:
     Less than $5,000.00, the fee shall be
                                                               $1.00
10
     $5,000.00 or more but less than $20,000.00, the fee shall be
                                                               $2.00
11
     $20,000.00 or more but less than $50,000.00, the fee shall be
                                                               $3.00
12
     $50,000.00 or more but less than $100,000.00,
13
       the fee shall be .....
                                                               $5.00
 13<sub>A</sub>
     $100,000.00 or more, the fee shall be .....
                                                             $10.00
 14
     Less than $150,000.00, the fee shall be \dots
                                                               $5.00
 15
     $150,000.00 or more but less than $500,000.00,
 16
                                                              $25.00
       the fee shall be .....
 17
     $500,000.00 or more but less than $1,000,000.00,
 18
       the fee shall be .....
                                                             $100.00
```

19

- 20 \$1,000,000.00 or more, the fee shall be \$150.00
- 21 (b) When the appeal shall involve only the classification of prop-
- 22 erty, for each parcel of property sought to be reclassified the fee
- 23 shall be [\$10.00] \$25.00.
- 24 (c) When the appeal shall involve both the assessed valuation of
- 25 property and the classification of property, the fees shall be accord-
- 26 ing to the provisions of (a) and (b) of this section.
- 27 (d) When the appeal shall involve a matter not covered by (a),
- 28 (b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
- 29-31 (e) No filing fee shall be required hereunder to contest the denial
- 32 of an application for a veteran's or veteran's widow's deduction
- 33 under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior
- 34 citizen's or disabled person's deduction under section 10 of P. L.
- 35 1963, c. 172 (C. 54:4-89), or for a homestead exemption under
- 36 P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
- 37 Each [such secretary] county tax administrator shall be liable
- 38 for all such fees paid into his hands and he shall pay over all such
- 39 fees to the treasurer of the county, who shall receive, account and
- 40 dispose of such fees as revenues of the county, subject to the provi-
- 41 sions of section *[18]* *17* of this amendatory and supplementary
- 42 act.
 - *[18.]* *17.* (New section) All revenues received by the county
 - 2 from fees, either established or increased pursuant to this amenda-
 - 3 tory and supplementary act, shall be used exclusively for the
 - 4 purposes of modernizing the record-retention capabilities of the
 - 5 county board of taxation, for defraying the costs incurred by the
 - 6 county board of taxation in transcribing appeal proceedings, setting
 - 7 forth *[findings of fact and conclusions] * *memorandums of judg-
 - 8 ment* and in providing copies thereof, and for paying any salary
 - 9 required to be paid by the county which is increased pursuant to
- 10 this amendatory and supplementary act.
- 1 *[19.]* *18.* (New section) a. The president of each county board
- 2 of taxation shall annually on or before August 15 report to the
- 3 Director of the Division of Taxation in the Department of the
- 4 Treasury. Such report shall be in such form as shall be prescribed
- 5 by the director and shall contain such information and statistics
- 6 as may be appropriate to demonstrate for the immediately preced-
- 7 ing 6 months period during which tax appeals were heard by the
- 8 county board: the total number of appeals filed with the county
- 9 board; the disposition of the various appeals disposed of during 10 that period; the character of appeals filed with regard to the
- 11 classification of properties appealed; the total amount of assess-
- ment involved in those appeals; the number of appeals filed in

- 13 each filing fee category during that period; and, the total amount
- 14 of reductions and increases of assessed valuation granted by the
- 15 board during that period.
- b. The Director of the Division of Taxation shall annually review
- 17 the reports required under subsection a. of this section, and shall
- 18 include a summary of the information contained therein in the
- 19 division's annual report.
- 1 *[20.]* *19.* (New section) Any person holding the office of sec-
- 2 retary to the county board of taxation on the effective date of this
- 3 amendatory and supplementary act shall have the title and hold the
- 4 office of county tax administrator notwithstanding the fact that he
- 5 may not meet the requirements set forth in R. S. 54:3-7.c. No provi-
- 6 sion of this amendatory and supplementary act shall terminate or
- 7 affect in any way the tenure of any person holding the office of
- 8 secretary to the county board of taxation on the effective date
- 9 hereof, except that each such secretary who shall hold the position
- 10 of county tax administrator after the effective date hereof shall
- 11 comply with the provisions of R. S. 54:3-7.b.
- 1 *[21.]* *20.* (New section) Whenever in any law, rule, regula-
- 2 lation, order, contract, document, judicial or administrative pro-
- 3 ceeding, or otherwise, reference is made to the office of secretary
- 4 of the county board of taxation, the same shall be considered to
- 5 mean and refer to the office of the county tax administrator estab-
- 6 lished pursuant to this act.
- 1 *[22.]* *21.* R. S. 54:3-29 is repealed.
- 1 *[23.]* *22.* This act shall take effect immediately, except for
- 2 section 3 *and section 15* which shall take effect July 1, 1979.

ASSEMBLY AMENDMENTS TO

ASSEMBLY, No. 1858

[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED JULY 16, 1979

Amend page 3, section 4, line 10, after "duties", insert "; provided, however, that any person currently holding office as a county board secretary may, at the option of the governing body, finish out his current term".

Amend page 3, section 5, line 18, after "period", insert "; provided further that, any county board secretary who is continued in office, pursuant to subsection b of R. S. 54:3-7, shall not be affected by the salary requirements of this section".

Amend page 11, section 22, line 2, omit "1979", insert "1980".

SENATE COMMITTEE AMENDMENTS TO

ASSEMBLY, No. 1858

[SECOND OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED AUGUST 2, 1979

Amend page 1, title, line 3, after "," insert "54:3-26,".

Amend page 3, section 4, line 10, after "duties", insert "." omit "; provided, however, that any person".

Amend page 3, section 4, lines 10A-10B, omit these lines.

Amend page 3, section 5, line 18, omit ";".

Amend page 3, section 5, lines 19-20, omit these lines.

Amend page 3, section 5, line 21, omit "affected by the salary requirements of this section".

Amend page 5, section 9, line 9, after "]", insert "Each board shall record all proceedings before it involving tax appeals, and shall furnish a transcript of the record of any appeal to any party to that appeal upon request and upon payment of a reasonable fee to be fixed by the board.".

Amend page 5, section 10, line 3, after "the ", insert ", under the supervision and control of the county board of taxation,".

Amend page 5, section 10, lines 4-4B, omit ". Each county board of taxation shall have supervision and control over" insert ", and, pursuant to such supervision and control, shall direct".

Amend page 7, section 12, line 19, after section 12, insert new section 13 as follows, and renumber sections 13 through 22 as sections 14 through 23 respectively:

"13. (New section) R. S. 54:3-26 is amended to read as follows:

54:3-26. The county board of taxation shall hear and determine all such appeals within 3 months after the last day for filing such appeals, and shall keep a record of its judgments thereon in permanent form, and shall transmit a written memorandum of its judgments to the assessor of the taxing district and to the taxpayer, setting forth the reasons on which such judgment was based, and in all cases where the amount of tax to be paid shall be changed as the result of an appeal, to the collector of the taxing district. The Director of the Division of Taxation shall prescribe such procedures and forms for the setting forth of such written memorandum of judgments as may be necessary.

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Whenever any review is sought of the determination of the county board of taxation, the complaint shall contain a copy of the memorandum of judgment of the county board.

Where no [appeal] request for review is taken to the [Division of Tax Appeals in the State Department of Taxation and Finance] tax court to review the action or determination of the county board involving real property the judgment of the county board shall be conclusive and binding upon the municipal assessor and the taxing district for the assessment year, and for the 2 assessment years succeeding the assessment year, covered by the judgment, except as to changes in value of the property occurring after the assessment date. Where such changes are alleged the petition of appeal shall specifically set forth the nature of the changes relied upon as the basis for such appeal. However, the conclusive and binding effect of such judgment shall terminate with the tax year immediately preceding the year in which a program for a complete revaluation of all real property within the district has been put into effect."

Amend page 10, section 16, line 41, omit "17", insert "18".

Amend page 10, section 17, line 6, after "taxation in", insert "recording and".

Amend page 10, section 18, line 7, omit "6", insert "3".

Amend page 11, section 22, line 1, omit "immediately", insert "January 1, 1980".

Amend page 11, section 22, line 2, omit "and section 15".

[SENATE REPRINT]

ASSEMBLY, No. 1858

[SECOND OFFICIAL COPY REPRINT]

with Senate committee amendments adopted August 2, 1979

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Committee on Taxation

An Act concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, ***[**54:3-26,**]*** ***54:3-26,*** 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- 1 BE IT ENACTED by the Senate and General Assembly of the State
- of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 2 54:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- members, except as hereinafter provided, to be appointed by the 4
- 5 Governor by and with the advice and consent of the Senate. Each
- member shall be a resident and citizen of the county in and for 6
- which he is appointed. Members shall be chosen because of their
- special qualifications, knowledge and experience in matters concern-8
- ing the valuation and taxation of property, particularly of real 9
- property. At no time shall more than two of the members belong to 10
- the same political party. In counties of the first class there shall
- be five members of whom no more than three shall belong to the
- same political party. [Nothing herein contained shall be construed 13 to affect members of county boards of taxation serving on the 14
- effective date of this act. At least one Each member shall, within
- 15
- 18 months of appointment, furnish proof that he has received cer-16
- tificates indicating satisfactory completion of training courses 17
- designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within 19 a year of his appointment or that he possesses an assessor's cer-
- tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and 20
- in counties where there are five members of the board, at least two

EXPLANATION—Matter enclosed in bold-faced brackets Ithus I in the above bill is not enacted and is intended to be omitted in the law.

- 22 members shall furnish such proof]. Each member serving on the
- 23 effective date of this amendatory and supplementary act shall
- 24 furnish such proof within 18 months of such effective date, if 18
- 25 months or more of his term are remaining thereafter.
- 26 If any member so required does not furnish such proof within
- 27 said 18-month period, the county tax administrator shall immedi-
- 28 ately notify the president of the county board of taxation and the
- 29 Director of the Division of Taxation. The director shall upon the
- 30 receipt of such notification declare the position to be vacant, and
- 31 shall notify the Governor of the existence of such vacancy. The
- 32 Governor shall thereupon appoint, with the advice and consent of
- 33 the Senate, a different citizen and resident of the relevant county
- 34 to fill such position for the unexpired term.
- 1 2. R. S. 54:3-5 is amended to read as follows:
- 2 54:3-5. a. Each county board shall upon organization elect from
- 3 its members a president.
- 4 b. The president shall have responsibility for overseeing the
- 5 writing of the *[findings of fact and conclusions]* *written memo-
- 6 randum of judgment* *[on appeals]* required pursuant to R. S.
- 7 54:3-26, and each *[such finding and conclusion]* shall be under
- 8 his signature, as well as the signature of any other member of the
- 9 board who participated in the rendering of the county board judg-
- 10 ment on the appeal. * The county board of taxation may retain
- 11 such professional personnel as it may require on a limited or
- 12 temporary basis to assist the president in writing such findings of
- 13 fact and conclusions.]*
- 3. R. S. 54:3-6 is amended to read as follows:
- 2 54:3-6. The salaries of the members of the several boards shall
- 3 be paid biweekly in a biweekly amount by the State Treasurer
- 4 upon warrants drawn by the Director of the Division of Budget
- 5 and Accounting in the Department of the Treasury. Each biweekly
- 6 payment shall be made at a time fixed by the State Treasurer and
- 7 the Director of the Division of Budget and Accounting, but not
- 8 later than the tenth working day following the biweekly period for
- 9 which the salary is due. Salaries shall be as follows: In counties
- 10 having a population of more than 500,000, an annual salary of
- 11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and
- 12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in
- 13 counties having between 200,000 and 275,000 inhabitants, an annual
- 14 salary of [\$5,625.00] \$8,625.00; in counties having between 150,000
- 15 and 200,000 inhabitants, an annual salary of [\$5,000.00] \$8,000.00;
- 16 except as hereinafter provided, in counties having between 75,000
- 17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;

- 18 except as hereinafter provided, in counties having not more than
- 19 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in
- 20 counties bordering upon the Atlantic ocean, and having not less
- 21 than 50,000 nor more than 150,000 inhabitants, an annual salary
- 22 of [\$5,000.00] \$8,000.00.
- 23 The president of each county board shall, in addition to the
- 24 above, receive the further sum of \$\infty\$\$\\$625.00 \$\frac{\$1,000.00}{}\$ per annum.
- 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- 3 county tax administrator, who shall hold office for a term of 3 years,
- 4 and who shall, [with the approval of the board of chosen free-
- 5 holders subject to the personnel policies adopted by the governing
- 6 body of the county, appoint such [other] clerical assistants as may
- 7 be necessary.
- 8 b. After the effective date of this amendatory and supplementary
- 9 act, any person holding the office of county tax administrator shall
- 10 devote full-time to his duties ***.*** *** [**; provided, however,
- 10A that any person currently holding office as a county board secretary
- 10B may, at the option of the governing body, finish out his current
- 10c term**.**]*****
- 11 c. After the effective date of this amendatory and supplementary
- 12 act, no person shall be newly appointed as county tax administrator
- 13 unless he shall hold a tax assessor certificate issued by the Director
- 14 of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seg.).
- 5. R. S. 54:3-8 is amended to read as follows:
- 2 54:3-8. The [board of chosen freeholders] governing body of
- 3 the county shall fix the annual salary to be paid to the [secretary
- 4 of the county board of taxation county tax administrator and the
- 5 annual compensation [to its other] of any clerical assistants. The
- 6 salary of the [secretary] county tax administrator shall not be less
- 7 than Tthe salary payable to the president of the board of that
- 8 county, pursuant to R. S. 54:3-6] \$20,000.00 per annum, or, in any
- 9 county of the first class, \$25,000.00 per annum; provided, however,
- 10 that in any county in which the secretary to the county board of
- 11 taxation is receiving, prior to the effective date of this amendatory
- 12 and supplementary act, a salary which is more than \$5,000.00 less
- 13 than that to which he would be entitled as county tax administrator
- 14 pursuant to this amendatory and supplementary act, the govern-
- 15 ing body may comply with the minimum salary required hereunder
- 16 by increasing upon the effective date of this act the salary of such
- 17 county tax administrator by \$3,000.00 and by phasing in the 18 remainder through incremental increases over a 3-year
- 19 period***[**; provided further that, any county board secretary

20 who is continued in office, pursuant to subsection b of R. S. 54:3-7,

21 shall not be affected by the salary requirements of this sec-

22 tion***]***. Such salaries and compensation shall be paid by the

23 county treasurer con warrants approved by the president of the

24 board pursuant to the fiscal procedures established by the govern-

25 ing body of the county.

6. R. S. 54:3-9 is amended to read as follows:

2 54:3-9. [All secretaries] Each county tax administrator here-

3 after appointed who shall have received two consecutive appoint-

4 ments for full terms as [such secretary] county tax administrator,

5 and each county tax administrator serving a full term as secretary

6 on the effective date of this amendatory and supplementary act who

7 shall thereafter be appointed to another consecutive full term as

8 county tax administrator, and [all secretaries now in office,] each

9 county tax administrator who has heretofore acquired tenure as

10 secretary pursuant to this section shall hold office as county tax

11 administrator during good behavior, efficiency and residence in the

12 county where employed, and shall not be removed for political

13 reasons or for any cause other than incapacity, misconduct, non-

14 residence or disobedience of just rules or regulations established

15 by the [county board of taxation] Director of the Division of

16 Taxation.

1

17 For the purposes of this section any person holding the position

18 of county board secretary on the effective date hereof shall be

19 considered to be serving a full term as secretary if he was appointed

20 to serve a full term of 3 years or 5 years, as the case may be, or to

21 serve more than 2 years of an unexpired term.

7. R. S. 54:3-10 is amended to read as follows:

2 54:3-10. No [seceretary hereafter appointed] county tax admin-

3 istrator who [shall have received two consecutive appointments as

4 such secretary, and no secretary now in office has heretofore

5 acquired, or shall hereafter acquire, tenure pursuant to the provi-

6 sions of R. S. 54:3-9, shall be removed from office except for just

7 cause, as provided in section 54:3-9 of this Title, and after a

8 written charge or charges of the cause of complaint shall have

9 been preferred against him, signed by the person making the

10 charge, and filed with the president of the county board of taxation,

11 and, after the charge has been publicly examined into by the board,

12 upon such reasonable notice to the person charged and in such

13 manner and examination as the rules and regulations of the board

14 may prescribe. Every [such secretary] county tax administrator

15 against whom a charge for any cause may be preferred hereunder,

16 shall receive a fair trial upon the charge and have every reasonable

- 17 opportunity to make a defense thereto. An appeal from a deter-
- 18 mination of the board may be taken to the Director of the Division
- 19 of Taxation by filing a written petition for review within 45 days
- 20 from the date of the board determination.
- 8. R. S. 54:3-11 is amended to read as follows:
- 2 54:3-11. The county boards of taxation shall have all the powers
- 3 formerly exercised by commissioners of appeal and local boards
- 4 charged with the duty of reviewing taxes on appeal, under such
- 5 rules as they may from time to time adopt, and shall perform all the
- 6 duties formerly performed by county boards of equalization or
- 7 other county boards charged with the review or equalization of
- 8 tax assessments or tax lists, and all the duties formerly performed
- 9 by the county boards of assessors, except as may be otherwise
- 10 provided in this amendatory and supplementary act.
- 9. R. S. 54:3-14 is amended to read as follows:
- 2 54:3-14. Each board shall adopt such standardized petitions of
- 3 appeal, rules, regulations and procedures as are prescribed by
- 4 the Director of the Division of Taxation, and issue such directions
- 5 as may be necessary to carry into effect the provisions of this title.
- 6 *Each board shall record all proceedings before it involving tax
- 7 appeals, and shall furnish a transcript of the record of any appeal
- 8 to any party to that appeal upon request and upon payment of a
- !) reasonable fee to be fixed by the board.]* ***Each board shall
- 10 record all proceedings before it involving tax appeals, and shall
- 1! furnish a transcript of the record of any appeal to any party to
- 12 that appeal upon request and upon payment of a reasonable fee
- 13 to be fixed by the board.***
- 1 10. R. S. 54:3-16 is amended to read as follows:
- 2 54:3-16. Each county [board of taxation shall have] tax admin-
- is istrator*[, under the supervision and control [over] of the]* ***,
- 4 under the supervision and control of the county board of taxa-
- 4A tion,*** *shall be responsible for the administrative functions of the
- 4B board*** [. Each* county board of taxation*[,]* shall *[direct]*
- 4c *have supervision and control over*]*** ***, and, pursuant to such
- 4D supervision and control, shall direct*** all officers charged with the
- 5 duty of making assessments for taxes in every taxing district in the
- 6 county. Such officers shall be subject to, and shall, in making assess-
- 7 ments, be governed by directions issued by the county tax admini-
- 8 strator pursuant to such rules [,] and orders [or directions] as
- 9 [may] shall be issued by the county board, in the enforcement of the objects of this title. Before making any such rules [,] or orders
- 11 [or directions], the county board shall submit them to the [State

12 Tax Commissioner Director of the Division of Taxation, and no

6

- 13 rule[,] or order [or direction] shall be considered adopted by
- 14 the county board until approved by him. Each county board shall,
- 15 within 90 days of the effective date of this amendatory and supple-
- 16 mentary act, promulgate rules governing the conduct and perform-
- 17 ance of such officers. If such rules are not promulgated within the
- 18 time set forth herein, the conduct and performance of such officers
- 19 shall be governed by such rules as the Director of the Division of
- 20 Taxation shall promulgate, which rules shall be enforced by the
- 21 county board.
- 1 11. R. S. 54:3-17 is amended to read as follows:
- 2 54:3-17. Each county [board of taxation] tax administrator
- 3 shall annually ascertain and determine, according to [its] his best
- 4 knowledge and information, the general ratio or percentage of true
- 5 value at which the real property of each taxing district is in fact
- 6 assessed according to the tax lists laid before the board. [It] On
- 7 or before March 1 of each year, he shall prepare and submit to the
- 8 county board an equalization table showing, for each district, the
- 9 following items:
- 10 (a) The percentage level established pursuant to law for express-
- 11 ing the taxable value of real property in the county;
- 12 (b) The aggregate assessed value of the real property, exclusive
- 13 of class II railroad property;
- 14 (c) The ratio of aggregate assessed to aggregate true value of
- 15 the real property, exclusive of class II railroad property;
- 16 (d) The aggregate true value of the real property, exclusive of
- 17 class II railroad property;
- 18 (e) The amount by which the valuation in item (b) should be
- 19 increased or decreased in order to correspond to item (d);
- 20 (f) The aggregate assessed value of machinery implements and
- 21 equipment and all other personal property used in business;
- 22 (g) The aggregate true value of machinery, implements and
- 23 equipment and all other personal property used in business;
- 24 (h) The aggregate equalized valuation of machinery, implements
- 25 and equipment and all other personal property used in business,
- 26 computed by multiplying the aggregate true value thereof by the
- 27 lower of (1) that percentage level established pursuant to law for
- 28 expressing the taxable value of real property in the county, or
- 29 (2) the average ratio of assessed to true value of real property as
- 30 promulgated by the director on October 1 of the pretax year,
- 31 pursuant to chapter 86, laws of 1954, for State school aid purposes,
- 32 as the same may have been modified by the *Division of Tax
- 33 Appeals ** *Tax Court*;

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34 (i) The amount by which the valuation in item (f) should be
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- 35 increased or decreased in order to correspond to item (h).
- 36 A copy of the table shall be mailed to the assessor of each district,
- 37 and to the Division of Taxation, and be posted at the courthouse,
- 38 Lat least 1 week before the hearings provided for in section 54:3-18
- 39 of this Title not later than March 1.
- 1 12. R. S. 54:3-18 is amended to read as follows:
- 2 54:3-18. The county board of taxation in each county shall meet
- 3 annually Ton February 1 (or if that date is a Sunday or a legal
- 4 holiday, on the next succeeding day which is neither a Sunday nor
- 5 a legal holiday) for the purpose of [equalizing the assessments
- 6 of property among reviewing the equalization table prepared
- 7 pursuant to R. S. 54:3-17 with respect to the several taxing dis-
- 8 tricts of the county. At the meeting a hearing shall be given to the
- 9 assessors and representatives of the governing bodies of the various
- taxing districts for the purpose of determining the accuracy of the ratios and valuations of property as shown in the equalization
- The transfer of property as should be equivalent
- table, and the board shall confirm or revise the table in accordance
- 13 with the facts. The hearings may be adjourned from time to time
- 14 but the equalization shall be completed before March 10. At the
- first hearing any taxing district may object to the ratio or valuation fixed for any other district, but no increase in any valuation as
- 17 shown in the table shall be made by the board without giving a
- 18 hearing, after 3 days' notice, to the governing body and assessor
- 19 of the taxing district affected.
 - 1 ***13. (New section) R. S. 54:3-26 is amended to read as follows:
 - 2 54:3-26. The county board of taxation shall hear and determine
 - 3 all such appeals within 3 months after the last day for filing such
 - 4 appeals, and shall keep a record of its judgments thereon in perma-
 - 5 nent form, and shall transmit a written memorandum of its judg-
- 6 ments to the assessor of the taxing district and to the taxpayer,
- 7 setting forth the reasons on which such judgment was based, and
- 8 in all cases where the amount of tax to be paid shall be changed
- 3) as the result of an appeal, to the collector of the taxing district.
- 10 The Director of the Division of Taxation shall prescribe such pro-
- 11 cedures and forms for the setting forth of such written memo-
- 12 randum of judgments as may be necessary.
- 13 Whenever any review is sought of the determination of the
- 14 county board of taxation, the complaint shall contain a copy of the
- 15 memorandum of judgment of the county board.
- Where no [appeal] request for review is taken to the [Division
- 17 of Tax Appeals in the State Department of Taxation and Finance]
- 18 tax court to review the action or determination of the county board

involving real property the judgment of the county board shall be 19 conclusive and binding upon the municipal assessor and the taxing 20 district for the assessment year, and for the 2 assessment years 21 succeeding the assessment year, covered by the judgment, except 22 as to changes in value of the property occurring after the assess-23 ment date. Where such changes are alleged the petition of appeal 24 shall specifically set forth the nature of the changes relied upon 25 26 as the basis for such appeal. However, the conclusive and binding effect of such judgment shall terminate with the tax year immedi-27 ately preceding the year in which a program for a complete 28 revaluation of all real property within the district has been put 29into effect.*** 30

1 *[13. R. S. 54:3-26 is amended to read as follows:

54:3-26. The county board of taxation shall hear and determine 2 all such appeals within [3] 6 months after the last day for filing 3 such appeals, and shall keep a record of its judgments thereon in 4 permanent form, and shall [transmit a memorandum of] set forth 5 in written form findings of fact and conclusions to support its 6 judgment on each appeal so determined and transmit a copy thereof 7 to the taxpayer, and in all cases where the amount of tax to be paid shall be changed as a result of an appeal, to the collector of the 9 10 taxing district. The Director of the Division of Taxation shall prescribe such procedures and forms for the setting forth of such 11 findings and conclusions as may be necessary. 12

13 Whenever any appeal is taken from the determination of the 14 county board of taxation, the petition of appeal so taken shall 15 contain a copy of the findings of fact and conclusions of the county 16 board.

17 Where no appeal is taken to the Division of Tax Appeals in the State Department of Taxation and Finance to review the action 18 19 or determination of the county board involving real property the judgment of the county board shall be conclusive and binding upon 20 21the municipal assessor and the taxing district for the assessment 22 year, and for the 2 assessment years succeeding the assessment 23 year, covered by the judgment, except as to changes in value of the property occurring after the assessment date. Where such 24 25 changes are alleged the petition of appeal shall specifically set 26forth the nature of the changes relied upon as the basis for such appeal. However, the conclusive and binding effect of such judg-2728 ment shall terminate with the tax year immediately preceding the year in which a program for a complete revaluation of all real 29

30 property within the district has been put into effect. **

```
*[14.]* *** [*13.*] *** *** 14.*** R. S. 54:3-30 is amended to read
 1
 la as follows:
 2
      54:3-30. In counties having more than five hundred thousand
 3
    inhabitants the board of chosen freeholders] The governing body
 4
    of the county shall provide the county board of taxation, and
    county tax administrator with permanent offices for the transaction
 5
    of [its] the business of the county board and the preservation of
 7
    its records and papers, and shall supply such equipment and sup-
    plies as may be necessary. The records shall be open to the inspec-
    tion of the public during ordinary business hours.
 9
      *[15.] * *** [*14.*] *** *** 15. *** R. S. 54:3-31 is amended to read
 1
 la as follows:
 ^{2}
      54:3-31. The [board of chosen freeholders] governing body of
    the county shall defray the actual traveling expenses of the mem-
    bers [and secretary] of the county board of taxation and the county
 4
    tax administrator and shall, consistent with such procedures as
   may be adopted by the governing body, pay the bills therefor when
    duly attested [by the president and secretary thereof].
      *[16.]* *** [*15.*] *** *** 16.*** R. S. 54:2–39 is amended to read
 1
 1A as follows:
 2
      54:2-39. Any *[appellant]* *party* who is dissatisfied with the
    judgment of the county board of taxation upon his appeal may
 3
    *Tappeal from * *seek review of * that judgment * Tto * *in * the
    *Division of Tax Appeals in the Department of the Treasury]*
 5
    *Tax Court* by filing a * [petition of appeal to the division, in
 6
    manner and form to be by said division prescribed, **complaint
    with the Tax Court, pursuant to rules of court* [on or before
    December 15 following the date fixed for final decisions by the
 9
    county boards, within 45 days of the *[rendering]* *service* of
10
    the judgment of the county board, and the *[division] * *Tax
    Court* shall *[proceed summarily to]* hear and determine all
12
    such *[appeals] * *matters* and render its judgment thereon *[as
13
    soon as may be]*.
14
      At the time that a * petition of appeal * *complaint* has been
15
    filed with the *[Division of Tax Appeals]* *Tax Court*, all taxes
    *Tfor the current tax year ** or any installments thereof then
17 \text{A} due and payable for the year for which review is sought* must have
17в been paid * and the appellant at such time shall present evidence
17c of such payment]*. No interest shall be due and payable by the
17D appellant for the period from November 1 of the current tax year
```

*Each petition of appeal shall be verified and shall contain a 19 copy of the findings of fact and conclusions of the county board on

17E to the date of filing the * petition of appeal * *complaint*.

```
20
    the appeal and full and complete information as to the land, in-
21
    cluding the size of the lot, a description of the buildings and struc-
22
    tures thereon, if any, and the use thereof and further shall detail
23
    the income and expense of operation in cases of income-producing
24
    property. Where the petition of appeal is from a judgment as to
25
    the assessed valuation of the appellant's property, there shall be
26
    annexed to the petition evidence of payment of taxes due and
    payable as hereinabove prescribed.
27
28
      No appeal, however, shall lie to the Division of Tax Appeals in
29
    the Department of the Treasury where *If the Tax court shall
30
    determine that* the appeal to the county board of taxation has
    been (a) withdrawn at the hearing, or previously thereto in writing
31
32
    by the appellant or his agent; (b) dismissed because of appellant's
33
    failure to prosecute the appeal at a hearing called by the county
34
    tax board; (c) settled by mutual consent of the taxpayer and
    assessor of the taxing district*, there shall be no review*. This
35
36
    provision shall not preclude * an appeal to the Division of Tax
37
    Appeals in the Department of the Treasury ** *a review by the
    Tax Court* in the event that the appeal was "dismissed without
38
39
    prejudice" by the county board of taxation.
      *[17.]* ***[*16.*]*** **** 17.*** Section 1 of P. L. 1947, c. 93
 1
    (C. 54:3-21.3) is amended to read as follows:
 ^{2}
 3
      1. Upon the filing of a petition of appeal by any taxpayer with
    the county board of taxation in any county pursuant to section
 \mathbf{4}
    54:3-21 of the Revised Statutes, such taxpayer or the person acting
    on his behalf shall pay to the [secretary of such county board]
 6
 7
    county treasurer, through the county tax administrator, a fee for
 8
    each such petition according to the following schedule:
      (a) If the assessed valuation *[involved]* *of the property
 9
 9A under appeal* is:
10
    Less than $5,000.00, the fee shall be
                                                               $1.00
    $5,000.00 or more but less than $20,000.00, the fee shall be
11
                                                               $2.00
    $20,000.00 or more but less than $50,000.00, the fee shall be
12
                                                               $3.00
    $50,000.00 or more but less than $100,000.00,
13
13<sub>A</sub>
      the fee shall be
                                                                $5.00
    $100,000.00 or more, the fee shall be
14
                                                             $10.00]
    Less than $150,000.00, the fee shall be
15
                                                               $5.00
    $150,000.00 or more but less than $500,000.00,
16
17
      the fee shall be
                                                               $25.00
    $500,000.00 or more but less than $1,000,000.00,
18
19
      the fee shall be.
                                                             $100.00
20
    $1,000,000.00 or more, the fee shall be
                                                             $150.00
```

```
21 (b) When the appeal shall involve only the classification of prop-
22 erty, for each parcel of property sought to be reclassified the fee
23 shall be [$10.00] $25.00.
```

- 24 (c) When the appeal shall involve both the assessed valuation of 25 property and the classification of property, the fees shall be accord-26 ing to the provisions of (a) and (b) of this section.
- (d) When the appeal shall involve a matter not covered by (a), 28 (b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
- 29-31 (e) No filing fee shall be required hereunder to contest the denial
- 32 of an application for a veteran's or veteran's widow's deduction
- 33 under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior
- 34 citizen's or disabled person's deduction under section 10 of P. L.
- 35 1963, c. 172 (C. 54:4-89), or for a homestead exemption under
- 36 P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
- 37 Each [such secretary] county tax administrator shall be liable
- 38 for all such fees paid into his hands and he shall pay over all such
- 39 fees to the treasurer of the county, who shall receive, account and
- 40 dispose of such fees as revenues of the county, subject to the provi-
- 41 sions of section *[18] *** [*17*] *** 18*** of this amendatory
- 42 and supplementary act.
- 1 *[18.]* ***[*17.*]*** ***18.*** (New section) All revenues
- 2 received by the county from fees, either established or increased
- 3 pursuant to this amendatory and supplementary act, shall be
- 4 used exclusively for the purposes of modernizing the record-
- 5 retention capabilities of the county board of taxation, for defraying
- the costs incurred by the county board of taxation in ***recording
- 7 and *** transcribing appeal proceedings, setting forth *[findings
- 8 of fact and conclusions] * *memorandums of judgment* and in
- 9 providing copies thereof, and for paying any salary required to
- 10 be paid by the county which is increased pursuant to this amenda-
- 11 tory and supplementary act.
- 1 *[19.]* ***[*18.*]*** ****19.**** (New section) a. The presi-
- dent of each county board of taxation shall annually on or
- 3 before August 15 report to the Director of the Division of
- 4 Taxation in the Department of the Treasury. Such report shall
- 5 be in such form as shall be prescribed by the director and shall
- 6 contain such information and statistics as may be appropriate
- 7 to demonstrate for the immediately preceding **** [6] *** ***3***
- 74 months period during which tax appeals were heard by the 8 county board: the total number of appeals filed with the county
- 9 board; the disposition of the various appeals disposed of during
- 10 that period; the character of appeals filed with regard to the

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11 classification of properties appealed; the total amount of assess-
```

- 12 ment involved in those appeals; the number of appeals filed in
- 13 each filing fee category during that period; and, the total amount
- 14 of reductions and increases of assessed valuation granted by the
- 15 board during that period.
- b. The Director of the Division of Taxation shall annually review
- 17 the reports required under subsection a. of this section, and shall
- 18 include a summary of the information contained therein in the
- 19 division's annual report.
- 1 *[20.]* *** [*19.*]*** *** 20.*** (New section) Any person hold-
- 2 ing the office of secretary to the county board of taxation on the
- 3 effective date of this amendatory and supplementary act shall
- 4 have the title and hold the office of county tax administrator
- 5 notwithstanding the fact that he may not meet the requirements
- 6 set forth in R. S. 54:3-7.c. No provision of this amendatory and
- 7 supplementary act shall terminate or affect in any way the tenure
- 8 of any person holding the office of secretary to the county board of
- 9 taxation on the effective date hereof, except that each such secre-
- 10 tary who shall hold the position of county tax administrator after
- 11 the effective date hereof shall comply with the provisions of R. S.
- 12 54:3-7.b.
 - 1 *[21.]* ***[*20.*]*** *** 21.*** (New section) Whenever in any
 - 2 law, rule, regulation, order, contract, document, judicial or admin-
- 3 istrative proceeding, or otherwise, reference is made to the office of
- 4 secretary of the county board of taxation, the same shall be
- 5 considered to mean and refer to the office of the county tax admin-
- 6 istrator established pursuant to this act.
- 1 *[22.]* *** [*21.*]*** *** 22.*** R. S. 54:3-29 is repealed.
- 1 *[23.]* ***[*22.*]*** ***23.*** This act shall take effect
- 2 *** [immediately] *** *** January 1, 1980 ***, except for section 3
- 3 *** [*and section 15*]*** which shall take effect July 1,
- 4 ****[**1979**]**** ***1980***.

SENATE COUNTY AND MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1858

with Assembly committee amendments, Assembly amendments and Senate committee amendments

STATE OF NEW JERSEY

DATED: AUGUST 2, 1979

The purpose of this bill is to strengthen the status and capabilities of the county boards of taxation by further modernizing and profession-alizing their procedures and personnel. The bill addresses both the property tax administrative and appeals responsibilities of the boards. In the area of tax appeals, the bill would be a companion to the recent reform of the State tax appeals procedure through the establishment of the tax court.

As amended by the Senate committee, the bill in the tax appeals area would:

- 1. Incorporate the provisions of Assembly Bill 717, requiring the county tax board to transmit a written memorandum of its judgments to the assessor of the taxing district and to the taxpayer, setting forth the reasons on which its judgment was based;
- 2. Require that whenever any review is sought in the tax court of the county board's determination, the request shall include a copy of the memorandum of judgment of the county board, and shall be made within 45 days of the county board judgment;
- 3. Require all members of the county board to possess a tax assessor's certificate, or certificates of completion of established training courses, within 18 months of appointment, and provide for the declaration of a vacancy in the event of noncompliance;
- 4. Require the county boards to record all tax appeals proceedings before them;
- 5. Permit the county boards to charge a fee for supplying a transcript of the appeal;
- 6. Require the county boards annually to report certain statistics regarding tax appeals to the Director of the Division of Taxation, for inclusion in the division's annual report;
- 7. Establish a more modern and equitable fee schedule, which provides that almost all residential appeals shall pay a fee of \$5.00, with larger appeals paying a higher rate based upon assessed valuation, which better reflects property values as they currently exist in the State;

8. Dedicate all revenues received by the county boards from fees to the purposes of modernizing record-retention capabilities, of defraying costs incurred in recording and transcribing appeal proceedings and setting forth written memorandums of judgment, and of paying salaries increased by the act.

In the area of the county boards' property tax administration responsibilities, the bill would:

- 1. Transform the office of secretary to the county board into the office of county tax administrator;
- 2. Require that each county board appoint a county tax administrator;
- 3. Require that the county tax administrator in each first class county shall receive an annual salary of not less than \$25,000.00, and in all other counties an annual salary of not less than \$20,000.00;
- 4. Provide that wherever the secretary to the board is receiving, prior to the effective date of the act, an annual salary which is more than \$5,000.00 less than the required minimum salary for the county tax administrator, the county governing body may phase into such minimum salary requirement over a 3 year period;
- 5. Require that any person hereafter appointed as county tax administrator possess a tax assessor's certificate;
- 6. Require that any person holding the office of county tax administrator after the effective date of the act shall devote full-time to his duties;
- 7. Authorize the Director of the Division of Taxation to establish rules and regulations concerning the conduct of county tax administrators, and to hear appeals from disciplinary actions of the county boards;
- 8. Provide that the county tax administrator, under the supervision and control of the county board, shall direct tax assessors in the performance of their duties;
- 9. Charge the county tax administrator with the responsibility for determining ratios and preparing equalization tables for confirmation or revision by the county tax board; and,
- 10. Require, rather than permit, the county board to promulgate rules for the conduct and performance of tax assessors.

The major provisions of the Senate committee amendments are as follows:

- 1. Incorporate the provisions of Assembly Bill 717 as explained above;
- 2. Restore the requirement in the bill as introduced that the county boards record all tax appeal proceedings before them. The Senate committee notes that all municipal planning boards and

zoning boards in the State are required by law to record their proceedings and to furnish a transcript upon request and upon payment of a fee. The proceedings of the county tax boards of the State are not any less important to the State or to its residents and taxpayers than are the proceedings of municipal planning and zoning boards, and should not be accorded any lesser status under the law. Moreover, since the county boards are permitted to establish a reasonable fee for supplying transcripts, and since the revenue received from the increased filing fees are dedicated to upgrading the record keeping and other responsibilities of the boards, the county boards should be able to substantially offset these recording costs. The Senate committee believes that the new filing fee schedule alone should produce at least 3 times much revenues for county boards than does the current schedule;

3. Delete the provisions inserted by Assembly floor amendment which would have permitted the governing body of any county to exempt its county tax administrator for the remainder of his current term from the requirement that he devote full-time to his duties, and from the minimum salary requirements for county tax administrators. This amendment created great difficulties with respect to: (a) the status of a tenured county board secretary, who in effect has no "term"; and, (b) whether or not a continued part-time county board secretary would be entitled to perform the increased duties and responsibilities charged to the county tax administrator under the bill. Moreover, since the property tax appeals and administration functions performed by county tax boards are State mandated functions performed for the State at the local level, any reform should be on a Statewide uniform basis.

The bill would additionally increase the salaries of all county board commissioners by \$3,000.00, with the president of each board to receive an additional \$1,000.00 per annum, rather than \$625.00 per annum. Since the State pays county board commissioner salaries, this provision would require an additional \$214,875.00 in State expenditures annually.

The Senate committee amended the bill to make it take effect January 1, 1980, except for the provision for the increased salaries to be paid by the State, which would take effect July 1, 1980.

SENATE AMENDMENTS TO

ASSEMBLY, No. 1858

[SENATE REPRINT]

[SECOND OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED NOVEMBER 29, 1979

Amend page 3, section 4, line 10, omit ".".

Amend page 3, section 4, line 10c, after "term]", insert "; provided, however, that any person currently holding office as a county board secretary may, at the option of the governing body, continue to serve on a part-time basis provided he holds or obtains prior to January 1, 1981 a tax assessor certificate.".

Amend page 4, section 5, line 22, after "tion", insert "; provided, further, that a county board secretary who continues to serve pursuant to subsection b. of R. S. 54:3-7 shall receive a salary to be fixed by the governing body at a rate commensurate with the time he devotes to his duties as secretary.".

STATEMENT

These amendments restore the proviso that a county board secretary may continue to serve, on a part-time basis, but add the requirement that he hold or obtain by January 1, 1981 a tax assessor certificate.

They also provide for the fixing of the salary of a secretary who serves less than full time.

EXPLANATION—Matter enclosed in bold-faced brackets Ithus] in the above bill is not enacted and is intended to be omitted in the law.

[SECOND OFFICIAL COPY REPRINT] ASSEMBLY, No. 1858

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Committee on Taxation

An Act concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, *[54:3-26,]* 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- Be it enacted by the Senate and General Assembly of the State 2 of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 2 54:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- 4 members, except as hereinafter provided, to be appointed by the
- 5 Governor by and with the advice and consent of the Senate. Each
- 6 member shall be a resident and citizen of the county in and for
- 7 which he is appointed. Members shall be chosen because of their
- 8 special qualifications, knowledge and experience in matters concern-
- 9 ing the valuation and taxation of property, particularly of real
- 10 property. At no time shall more than two of the members belong to
- 11 the same political party. In counties of the first class there shall
- 12 be five members of whom no more than three shall belong to the
- 13 same political party. [Nothing herein contained shall be construed
- 14 to affect members of county boards of taxation serving on the
- 15 effective date of this act. At least one Each member shall, within
- 16 18 months of appointment, furnish proof that he has received cer-
- 17 tificates indicating satisfactory completion of training courses
- 18 designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within
- 19 a year of his appointment or that he possesses an assessor's cer-
- 20 tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and
- 21 in counties where there are five members of the board, at least two
- 22 members shall furnish such proof. Each member serving on the EXPLANATION—Matter enclosed in bold-faced brackets Ithus. in the above bill is not enacted and is intended to be omitted in the law.

- 23 effective date of this amendatory and supplementary act shall
- 24 furnish such proof within 18 months of such effective date, if 18
- 25 months or more of his term are remaining thereafter.
- 26 If any member so required does not furnish such proof within
- 27 said 18-month period, the county tax administrator shall immedi-
- 28 ately notify the president of the county board of taxation and the
- 29 Director of the Division of Taxation. The director shall upon the
- 30 receipt of such notification declare the position to be vacant, and
- 31 shall notify the Governor of the existence of such vacancy. The
- 32 Governor shall thereupon appoint, with the advice and consent of
- 33 the Senate, a different citizen and resident of the relevant county
- 34 to fill such position for the unexpired term.
- 2. R. S. 54:3-5 is amended to read as follows:
- 2 54:3-5. a. Each county board shall upon organization elect from
- 3 its members a president.
- 4 b. The president shall have responsibility for overseeing the
- 5 writing of the *[findings of fact and conclusions]* *written memo-
- 6 randum of judgment* * [on appeals] * required pursuant to R. S.
- 7 54:3-26, and each *[such finding and conclusion]* shall be under
- 8 his signature, as well as the signature of any other member of the
- 9 board who participated in the rendering of the county board judg-
- 10 ment on the appeal. *The county board of taxation may retain
- 11 such professional personnel as it may require on a limited or
- 12 temporary basis to assist the president in writing such findings of
- 13 fact and conclusions.]*
- 1 3. R. S. 54:3-6 is amended to read as follows:
- 2 54:3-6. The salaries of the members of the several boards shall
- 3 be paid biweekly in a biweekly amount by the State Treasurer
- 4 upon warrants drawn by the Director of the Division of Budget
- 5 and Accounting in the Department of the Treasury. Each biweekly
- 6 payment shall be made at a time fixed by the State Treasurer and
- 7 the Director of the Division of Budget and Accounting, but not
- 8 later than the tenth working day following the biweekly period for
- 9 which the salary is due. Salaries shall be as follows: In counties
- 10 having a population of more than 500,000, an annual salary of
- 11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and
- 12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in
- 13 counties having between 200,000 and 275,000 inhabitants, an annual
- 14 salary of [\$5,625.00] \$8,625.00; in counties having between 150,000
- 15 and 200,000 inhabitants, an annual salary of [\$5,000.00] \$8,000.00;
- 16 except as hereinafter provided, in counties having between 75,000
- 17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;
- 18 except as hereinafter provided, in counties having not more than

- 19 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in
- 20 counties bordering upon the Atlantic ocean, and having not less
- 21 than 50,000 nor more than 150,000 inhabitants, an annual salary
- 22 of [\$5,000.00] \$8,000.00.
- The president of each county board shall, in addition to the above, receive the further sum of [\$625.00] \$1,000.00 per annum.
- 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- 3 county tax administrator, who shall hold office for a term of 3 years,
- 4 and who shall, [with the approval of the board of chosen free-
- 5 holders] subject to the personnel policies adopted by the governing
- 6 body of the county, appoint such [other] clerical assistants as may
- 7 be necessary.
- 8 b. After the effective date of this amendatory and supplementary
- 9 act, any person holding the office of county tax administrator shall
- 10 devote full-time to his duties**: provided, however, that any person
- 10A currently holding office as a county board secretary may, at the
- 10B option of the governing body, finish out his current term**.
- 11 c. After the effective date of this amendatory and supplementary
- 12 act, no person shall be newly appointed as county tax administrator
- 13 unless he shall hold a tax assessor certificate issued by the Director
- 14 of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seq.).
- 5. R. S. 54:3-8 is amended to read as follows:
- 2 54:3-8. The [board of chosen freeholders] governing body of
- 3 the county shall fix the annual salary to be paid to the [secretary
- 4 of the county board of taxation county tax administrator and the
- 5 annual compensation [to its other] of any clerical assistants. The
- 6 salary of the [secretary] county tax administrator shall not be less
- 7 than Tthe salary payable to the president of the board of that
- 8 county, pursuant to R. S. 54:3-6] \$20,000.00 per annum, or, in any
- 9 county of the first class, \$25,000.00 per annum; provided, however,
- 10 that in any county in which the secretary to the county board of
- 11 taxation is receiving, prior to the effective date of this amendatory
- 12 and supplementary act, a salary which is more than \$5,000.00 less
- than that to which he would be entitled as county tax administrator
 pursuant to this amendatory and supplementary act, the govern-
- 15 ing body may comply with the minimum salary required hereunder
- 16 by increasing upon the effective date of this act the salary of such
- 17 county tax administrator by \$3,000.00 and by phasing in the
- 18 remainder through incremental increases over a 3-year period**;
- 19 provided further that, any county board secretary who is continued
- 20 in office, pursuant to subsection b of R. S. 54:3-7, shall not be
- 21 affected by the salary requirements of this section**. Such salaries

- and compensation shall be paid by the county treasurer [on war-22
- 23 rants approved by the president of the board pursuant to the
- fiscal procedures established by the governing body of the county. 24
- 1 6. R. S. 54:3-9 is amended to read as follows:
- 2 54:3-9. [All secretaries] Each county tax administrator here-
- after appointed who shall have received two consecutive appoint-3
- ments for full terms as [such secretary] county tax administrator, 4
- and each county tax administrator serving a full term as secretary 5
- on the effective date of this amendatory and supplementary act who 6
- shall thereafter be appointed to another consecutive full term as 7
- county tax administrator, and [all secretaries now in office,] each 8
- county tax administrator who has heretofore acquired tenure as 9
- secretary pursuant to this section shall hold office as county tax 10
- administrator during good behavior, efficiency and residence in the 11
- county where employed, and shall not be removed for political 12
- reasons or for any cause other than incapacity, misconduct, non-13
- residence or disobedience of just rules or regulations established 14
- by the [county board of taxation] Director of the Division of 15
- 16 Taxation.

12

- 17 For the purposes of this section any person holding the position
- 18 of county board secretary on the effective date hereof shall be
- considered to be serving a full term as secretary if he was appointed 19
- to serve a full term of 3 years or 5 years, as the case may be, or to 20
- 21 serve more than 2 years of an unexpired term.
- 7. R. S. 54:3-10 is amended to read as follows: 1
- 2 54:3-10. No [seceretary hereafter appointed] county tax admin-
- 3 istrator who shall have received two consecutive appointments as
- 4 such secretary, and no secretary now in office has heretofore
- acquired, or shall hereafter acquire, tenure pursuant to the provi-5
- 6 sions of R. S. 54:3-9, shall be removed from office except for just
- cause, as provided in section 54:3-9 of this Title, and after a 7
- 8 written charge or charges of the cause of complaint shall have 9 been preferred against him, signed by the person making the
- 10 charge, and filed with the president of the county board of taxation,
- 11 and, after the charge has been publicly examined into by the board,
- upon such reasonable notice to the person charged and in such 13 manner and examination as the rules and regulations of the board
- may prescribe. Every [such secretary] county tax administrator 14
- 15 against whom a charge for any cause may be preferred hereunder,
- 16 shall receive a fair trial upon the charge and have every reasonable
- opportunity to make a defense thereto. An appeal from a deter-17
- mination of the board may be taken to the Director of the Division 18
- of Taxation by filing a written petition for review within 45 days 19
- 20 from the date of the board determination.

- 8. R. S. 54:3-11 is amended to read as follows:
- 2 54:3-11. The county boards of taxation shall have all the powers
- 3 formerly exercised by commissioners of appeal and local boards
- 4 charged with the duty of reviewing taxes on appeal, under such
- 5 rules as they may from time to time adopt, and shall perform all the
- 6 duties formerly performed by county boards of equalization or
- 7 other county boards charged with the review or equalization of
- 8 tax assessments or tax lists, and all the duties formerly performed
- 9 by the county boards of assessors, except as may be otherwise
- 10 provided in this amendatory and supplementary act.
- 9. R. S. 54:3-14 is amended to read as follows:
- 2 54:3-14. Each board shall adopt such standardized petitions of
- 3 appeal, rules, regulations and procedures as are prescribed by
- 4 the Director of the Division of Taxation, and issue such directions
- 5 as may be necessary to carry into effect the provisions of this title.
- 6 *[Each board shall record all proceedings before it involving tax
- 7 appeals, and shall furnish a transcript of the record of any appeal
- 8 to any party to that appeal upon request and upon payment of a
- 9 reasonable fee to be fixed by the board.]*
- 1 10. R. S. 54:3-16 is amended to read as follows:
- 2 54:3-16. Each county [board of taxation shall have] tax admin-
- 3 istrator*[, under the supervision and control [over] of the]*
- 4 *shall be responsible for the administrative functions of the board.
- 4A Each* county board of taxation*[,]* shall *[direct]* *have super-
- 4B vision and control over* all officers charged with the duty of
- 5 making assessments for taxes in every taxing district in the county.
- 6 Such officers shall be subject to, and shall, in making assessments,
- 7 be governed by directions issued by the county tax administrator
- 8 pursuant to such rules [,] and orders [or directions] as [may]
- 9 shall be issued by the county board, in the enforcement of the
- 10 objects of this title. Before making any such rules [,] or orders [or
- 11 directions], the county board shall submit them to the [State Tax
- 12 Commissioner Director of the Division of Taxation, and no
- 13 rule[,] or order [or direction] shall be considered adopted by
- 14 the county board until approved by him. Each county board shall,
- 15 within 90 days of the effective date of this amendatory and supple-
- 16 mentary act, promulgate rules governing the conduct and perform-
- 17 ance of such officers. If such rules are not promulgated within the
- 18 time set forth herein, the conduct and performance of such officers 19 shall be governed by such rules as the Director of the Division of
- 20 Taxation shall promulgate, which rules shall be enforced by the
- 21 county board.

- 1 11. R. S. 54:3-17 is amended to read as follows:
- 2 54:3-17. Each county [board of taxation] tax administrator
- 3 shall annually ascertain and determine, according to [its] his best
- 4 knowledge and information, the general ratio or percentage of true
- 5 value at which the real property of each taxing district is in fact
- 6 assessed according to the tax lists laid before the board. [It] On
- 7 or before March 1 of each year, he shall prepare and submit to the
- The state of the s
- 8 county board an equalization table showing, for each district, the
- 9 following items:
- 10 (a) The percentage level established pursuant to law for express-
- 11 ing the taxable value of real property in the county;
- (b) The aggregate assessed value of the real property, exclusive
- 13 of class II railroad property;
- 14 (c) The ratio of aggregate assessed to aggregate true value of
- 15 the real property, exclusive of class II railroad property;
- 16 (d) The aggregate true value of the real property, exclusive of
- 17 class II railroad property;
- 18 (e) The amount by which the valuation in item (b) should be
- 19 increased or decreased in order to correspond to item (d);
- 20 (f) The aggregate assessed value of machinery implements and
- 21 equipment and all other personal property used in business;
- 22 (g) The aggregate true value of machinery, implements and
- 23 equipment and all other personal property used in business;
- 24 (h) The aggregate equalized valuation of machinery, implements.
- 25 and equipment and all other personal property used in business,
- 26 computed by multiplying the aggregate true value thereof by the
- 27 lower of (1) that percentage level established pursuant to law for
- 28 expressing the taxable value of real property in the county, or
- 29 (2) the average ratio of assessed to true value of real property as
- 30 promulgated by the director on October 1 of the pretax year,
- 31 pursuant to chapter 86, laws of 1954, for State school aid purposes,
- 32 as the same may have been modified by the *[Division of Tax
- 33 Appeals ** *Tax Court*;
- 34 (i) The amount by which the valuation in item (f) should be
- 35 increased or decreased in order to correspond to item (h).
- 36 A copy of the table shall be mailed to the assessor of each district,
- 37 and to the Division of Taxation, and be posted at the courthouse,
- 38 Lat least 1 week before the hearings provided for in section 54:3-18
- 39 of this Title not later than March 1.
- 1 12. R. S. 54:3–18 is amended to read as follows:
- 2 54:3-18. The county board of taxation in each county shall meet
- 3 annually Ion February 1 (or if that date is a Sunday or a legal

holiday, on the next succeeding day which is neither a Sunday nor a legal holiday) for the purpose of [equalizing the assessments of property among reviewing the equalization table prepared 7 pursuant to R. S. 54:3-17 with respect to the several taxing dis-8 tricts of the county. At the meeting a hearing shall be given to the 9 assessors and representatives of the governing bodies of the various 10 taxing districts for the purpose of determining the accuracy of the ratios and valuations of property as shown in the equalization 11 12table, and the board shall confirm or revise the table in accordance with the facts. The hearings may be adjourned from time to time 13 but the equalization shall be completed before March 10. At the 14 first hearing any taxing district may object to the ratio or valuation 15 fixed for any other district, but no increase in any valuation as 16 shown in the table shall be made by the board without giving a 17 hearing, after 3 days' notice, to the governing body and assessor 18

*[13. R. S. 54:3-26 is amended to read as follows:

of the taxing district affected.

19

54:3-26. The county board of taxation shall hear and determine 2 all such appeals within [3] 6 months after the last day for filing 3 such appeals, and shall keep a record of its judgments thereon in 4 permanent form, and shall [transmit a memorandum of] set forth 5 in written form findings of fact and conclusions to support its 6 judgment on each appeal so determined and transmit a copy thereof to the taxpayer, and in all cases where the amount of tax to be paid 9 shall be changed as a result of an appeal, to the collector of the taxing district. The Director of the Division of Taxation shall 10 prescribe such procedures and forms for the setting forth of such 11 findings and conclusions as may be necessary. 12

13 Whenever any appeal is taken from the determination of the 14 county board of taxation, the petition of appeal so taken shall 15 contain a copy of the findings of fact and conclusions of the county 16 board.

Where no appeal is taken to the Division of Tax Appeals in the 17 State Department of Taxation and Finance 1 to review the action 18 or determination of the county board involving real property the 19 judgment of the county board shall be conclusive and binding upon 20 the municipal assessor and the taxing district for the assessment 21 year, and for the 2 assessment years succeeding the assessment 22year, covered by the judgment, except as to changes in value of 23the property occurring after the assessment date. Where such 24changes are alleged the petition of appeal shall specifically set 25 forth the nature of the changes relied upon as the basis for such 26 appeal. However, the conclusive and binding effect of such judg-27

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    ment shall terminate with the tax year immediately preceding the
    year in which a program for a complete revaluation of all real
29
30
    property within the district has been put into effect. **
 1
      *[14.]* *13.* R. S. 54:3-30 is amended to read as follows:
 2
      54:3-30. [In counties having more than five hundred thousand
    inhabitants the board of chosen freeholders] The governing body
 3
    of the county shall provide the county board of taxation, and
    county tax administrator with permanent offices for the transaction
    of [its] the business of the county board and the preservation of
 6
    its records and papers, and shall supply such equipment and sup-
 7
    plies as may be necessary. The records shall be open to the inspec-
    tion of the public during ordinary business hours.
      *[15.]* *14.* R. S. 54:3-31 is amended to read as follows:
 1
 2
      54:3-31. The [board of chosen freeholders] governing body of
 3
   the county shall defray the actual traveling expenses of the mem-
    bers [and secretary] of the county board of taxation and the county
 4
    tax administrator and shall, consistent with such procedures as
    may be adopted by the governing body, pay the bills therefor when
    duly attested by the president and secretary thereof.
      *[16.]* *15.* R. S. 54:2-39 is amended to read as follows:
 1
 2
      54:2-39. Any *[appellant]* *party* who is dissatisfied with the
    judgment of the county board of taxation upon his appeal may
    *[appeal from] * *seek review of * that judgment *[to] * *in * the
    *Division of Tax Appeals in the Department of the Treasury 1*
   *Tax Court* by filing a * [petition of appeal to the division, in
    manner and form to be by said division prescribed, ** *complaint
 7
 8
    with the Tax Court, pursuant to rules of court* [on or before
    December 15 following the date fixed for final decisions by the
 9
    county boards, within 45 days of the *[rendering] * *service* of
10
    the judgment of the county board, and the *[division]* *Tax
11
    Court* shall *[proceed summarily to]* hear and determine all
12
    such *[appeals] * *matters* and render its judgment thereon *[as
13
14
    soon as may be]*.
```

At the time that a *[petition of appeal]* *complaint* has been filed with the *[Division of Tax Appeals]* *Tax Court*, all taxes *[for the current tax year]* *or any installments thereof then due and payable for the year for which review is sought* must have been paid *[and the appellant at such time shall present evidence of such payment]*. No interest shall be due and payable by the appellant for the period from November 1 of the current tax year to the date of filing the *[petition of appeal]* *complaint*.

18 *[Each petition of appeal shall be verified and shall contain a 19 copy of the findings of fact and conclusions of the county board on 20 the appeal and full and complete information as to the land, in-21 cluding the size of the lot, a description of the buildings and struc-22 tures thereon, if any, and the use thereof and further shall detail 23the income and expense of operation in cases of income-producing property. Where the petition of appeal is from a judgment as to 24the assessed valuation of the appellant's property, there shall be 25 26 annexed to the petition evidence of payment of taxes due and 27 payable as hereinabove prescribed. 28 No appeal, however, shall lie to the Division of Tax Appeals in the Department of the Treasury where I* *If the Tax court shall 29 determine that* the appeal to the county board of taxation has 30 31 been (a) withdrawn at the hearing, or previously thereto in writing by the appellant or his agent; (b) dismissed because of appellant's 32 failure to prosecute the appeal at a hearing called by the county 33 tax board; (c) settled by mutual consent of the taxpayer and 34 assessor of the taxing district*, there shall be no review*. This 35 provision shall not preclude * an appeal to the Division of Tax 36 Appeals in the Department of the Treasury * *a review by the 37 Tax Court* in the event that the appeal was "dismissed without 38 prejudice" by the county board of taxation. 39 *[17.]* *16.* Section 1 of P. L. 1947, c. 93 (C. 54:3-21.3) is 1 amended to read as follows: 2 1. Upon the filing of a petition of appeal by any taxpayer with 3 the county board of taxation in any county pursuant to section 4 54:3-21 of the Revised Statutes, such taxpayer or the person acting 5 on his behalf shall pay to the [secretary of such county board] county treasurer, through the county tax administrator, a fee for 7 each such petition according to the following schedule: 8 (a) If the assessed valuation *[involved] * *of the property 9 9A under appeal* is: Less than \$5,000.00, the fee shall be \$1.00 10 \$5,000.00 or more but less than \$20,000.00, the fee shall be \$2.00 11 \$20,000.00 or more but less than \$50,000.00, the fee shall be \$3.00 12\$50,000.00 or more but less than \$100,000.00, 13 \$5.00 the fee shall be 13_A \$100,000.00 or more, the fee shall be \$10.00] 14 Less than \$150,000.00, the fee shall be \$5.00 15 \$150,000.00 or more but less than \$500,000.00, 16 the fee shall be \$25.00 17 \$500,000.00 or more but less than \$1,000,000.00, 18 the fee shall be 19

- 20 \$1,000,000.00 or more, the fee shall be \$150.00
- 21 (b) When the appeal shall involve only the classification of prop-
- 22 erty, for each parcel of property sought to be reclassified the fee
- 23 shall be [\$10.00] \$25.00.
- 24 (c) When the appeal shall involve both the assessed valuation of
- 25 property and the classification of property, the fees shall be accord-
- 26 ing to the provisions of (a) and (b) of this section.
- 27 (d) When the appeal shall involve a matter not covered by (a),
- 28 (b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
- 29-31 (e) No filing fee shall be required hereunder to contest the denial
- 32 of an application for a veteran's or veteran's widow's deduction
- 33 under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior
- 34 citizen's or disabled person's deduction under section 10 of P. L.
- 35 1963, c. 172 (C. 54:4-89), or for a homestead exemption under
- 36 P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
- Each [such secretary] county tax administrator shall be liable
- 38 for all such fees paid into his hands and he shall pay over all such
- 39 fees to the treasurer of the county, who shall receive, account and
- 40 dispose of such fees as revenues of the county, subject to the provi-
- 41 sions of section *[18]* *17* of this amendatory and supplementary
- 42 act
- 1 *[18.]* *17.* (New section) All revenues received by the county
- 2 from fees, either established or increased pursuant to this amenda-
- 3 tory and supplementary act, shall be used exclusively for the
- 4 purposes of modernizing the record-retention capabilities of the
- 5 county board of taxation, for defraying the costs incurred by the
- 6 county board of taxation in transcribing appeal proceedings, setting
- 7 forth *[findings of fact and conclusions] * *memorandums of judg-
- 8 ment* and in providing copies thereof, and for paying any salary
- 9 required to be paid by the county which is increased pursuant to
- 10 this amendatory and supplementary act.
 - 1 *[19.]* *18.* (New section) a. The president of each county board
 - 2 of taxation shall annually on or before August 15 report to the
- 3 Director of the Division of Taxation in the Department of the
- 4 Treasury. Such report shall be in such form as shall be prescribed
- 5 by the director and shall contain such information and statistics
- 6 as may be appropriate to demonstrate for the immediately preced-
- 7 ing 6 months period during which tax appeals were heard by the
- 8 county board: the total number of appeals filed with the county
- 9 board; the disposition of the various appeals disposed of during
- 10 that period; the character of appeals filed with regard to the
- 11 classification of properties appealed; the total amount of assess-
- 12 ment involved in those appeals; the number of appeals filed in

- 13 each filing fee category during that period; and, the total amount
- 14 of reductions and increases of assessed valuation granted by the
- 15 board during that period.
- b. The Director of the Division of Taxation shall annually review
- 17 the reports required under subsection a. of this section, and shall
- 18 include a summary of the information contained therein in the
- 19 division's annual report.
- 1 *[20.]* *19.* (New section) Any person holding the office of sec-
- 2 retary to the county board of taxation on the effective date of this
- 3 amendatory and supplementary act shall have the title and hold the
- 4 office of county tax administrator notwithstanding the fact that he
- 5 may not meet the requirements set forth in R. S. 54:3-7.c. No provi-
- 6 sion of this amendatory and supplementary act shall terminate or
- 7 affect in any way the tenure of any person holding the office of
- 8 secretary to the county board of taxation on the effective date
- 9 hereof, except that each such secretary who shall hold the position
- 10 of county tax administrator after the effective date hereof shall
- 11 comply with the provisions of R. S. 54:3-7.b.
- 1 *[21.]* *20.* (New section) Whenever in any law, rule, regula-
- 2 lation, order, contract, document, judicial or administrative pro-
- 3 ceeding, or otherwise, reference is made to the office of secretary
- 4 of the county board of taxation, the same shall be considered to
- 5 mean and refer to the office of the county tax administrator estab-
- 6 lished pursuant to this act.
- 1 *[22.]* *21.* R. S. 54:3-29 is repealed.
- 1 *[23.]* *22.* This act shall take effect immediately, except for
- 2 section 3 *and section 15* which shall take effect July 1, ** [1979] **
- 3 **1980**.

SENATE AMENDMENT TO

ASSEMBLY, No. 1858

[SECOND SENATE REPRINT]

[SECOND OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED DECEMBER 3, 1979

Amend page 3, section 4, line 10E, after "any person currently holding office as a county board secretary may, at the option of the", omit "governing body", insert "appointing authority".

STATEMENT

These amendments substitute "appointing authority" for "governing body" as the entity which may allow a county board secretary to continue as a county tax administrator on a part-time basis.

[SECOND SENATE REPRINT]

ASSEMBLY, No. 1858

[SECOND OFFICIAL COPY REPRINT]

with Senate committee amendments adopted August 2, 1979 and Senate amendments adopted November 29, 1979

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Committee on Taxation

An Act concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, *[54:3-26,]* ***54:3-26,*** 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 2 54:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- 4 members, except as hereinafter provided, to be appointed by the
- 5 Governor by and with the advice and consent of the Senate. Each
- 6 member shall be a resident and citizen of the county in and for
- 7 which he is appointed. Members shall be chosen because of their
- 8 special qualifications, knowledge and experience in matters concern-
- 9 ing the valuation and taxation of property, particularly of real
- 10 property. At no time shall more than two of the members belong to
- 11 the same political party. In counties of the first class there shall
- 12 be five members of whom no more than three shall belong to the
- 13 same political party. [Nothing herein contained shall be construed
- 14 to affect members of county boards of taxation serving on the
- 15 effective date of this act. At least one Each member shall, within
- 16 18 months of appointment, furnish proof that he has received cer-
- 17 tificates indicating satisfactory completion of training courses
- 18 designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within
- 19 a year of his appointment or that he possesses an assessor's cer-

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 20 tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and
- 21 in counties where there are five members of the board, at least two
- 22 members shall furnish such proof. Each member serving on the
- 23 effective date of this amendatory and supplementary act shall
- 24 furnish such proof within 18 months of such effective date, if 18
- 25 months or more of his term are remaining thereafter.
- 26 If any member so required does not furnish such proof within
- 27 said 18-month period, the county tax administrator shall immedi-
- 28 ately notify the president of the county board of taxation and the
- 29 Director of the Division of Taxation. The director shall upon the
- 30 receipt of such notification declare the position to be vacant, and
- 31 shall notify the Governor of the existence of such vacancy. The
- 32 Governor shall thereupon appoint, with the advice and consent of
- 33 the Senate, a different citizen and resident of the relevant county
- 34 to fill such position for the unexpired term.
- 1 2. R. S. 54:3-5 is amended to read as follows:
- 2 54:3-5. a. Each county board shall upon organization elect from
- 3 its members a president.
- 4 b. The president shall have responsibility for overseeing the
- 5 writing of the * I findings of fact and conclusions I * * written memo-
- 6 randum of judgment* * fon appeals fit required pursuant to R. S.
- 7 54:3-26, and each *[such finding and conclusion]* shall be under
- 8 his signature, as well as the signature of any other member of the
- 9 board who participated in the rendering of the county board judg-
- 10 ment on the appeal. * The county board of taxation may retain
- 11 such professional personnel as it may require on a limited or
- 12 temporary basis to assist the president in writing such findings of
- 13 fact and conclusions. **
- 3. R. S. 54:3-6 is amended to read as follows:
- 2 54:3-6. The salaries of the members of the several boards shall
- 3 be paid biweekly in a biweekly amount by the State Treasurer
- 4 upon warrants drawn by the Director of the Division of Budget
- 5 and Accounting in the Department of the Treasury. Each biweekly
- 6 payment shall be made at a time fixed by the State Treasurer and
- 7 the Director of the Division of Budget and Accounting, but not
- 8 later than the tenth working day following the biweekly period for
- 9 which the salary is due. Salaries shall be as follows: In counties
- 10 having a population of more than 500,000, an annual salary of
- 11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and
- 12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in
- 13 counties having between 200,000 and 275,000 inhabitants, an annual
- 14 salary of [\$5,625.00] \$8,625.00; in counties having between 150,000
- 15 and 200,000 inhabitants, an annual salary of [\$5,000.00] \$8,000.00;

- 16 except as hereinafter provided, in counties having between 75,000
- 17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;
- 18 except as hereinafter provided, in counties having not more than
- 19 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in
- 20 counties bordering upon the Atlantic ocean, and having not less
- 21 than 50,000 nor more than 150,000 inhabitants, an annual salary
- 22 of [\$5,000.00] \$8,000.00.
- 23 The president of each county board shall, in addition to the
- 24 above, receive the further sum of [\$625.00] \$1,000.00 per annum.
- 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- 3 county tax administrator, who shall hold office for a term of 3 years,
- 4 and who shall, [with the approval of the board of chosen free-
- 5 holders subject to the personnel policies adopted by the governing
- 6 body of the county, appoint such [other] clerical assistants as may
- 7 be necessary.
- 8 b. After the effective date of this amendatory and supplementary
- 9 act, any person holding the office of county tax administrator shall
- 10 devote full-time to his duties******[*****.*****]****** *****[****; provided.
- 10A however, that any person currently holding office as a county board
- 10B secretary may, at the option of the governing body, finish out his
- 10c current term**.]*** ****; provided, however, that any person cur-
- 10D rently holding office as a county board secretary may, at the option
- 10E of the governing body, continue to serve on a part-time basis pro-
- 10f vided he holds or obtains prior to January 1, 1981 a tax assessor
- 10e certificate.****
- 11 c. After the effective date of this amendatory and supplementary
- 12 act, no person shall be newly appointed as county tax administrator
- 13 unless he shall hold a tax assessor certificate issued by the Director
- 14 of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seq.).
- 5. R. S. 54:3-8 is amended to read as follows:
- 2 54:3-8. The [board of chosen freeholders] governing body of
- 3 the county shall fix the annual salary to be paid to the [secretary
- 4 of the county board of taxation county tax administrator and the
- 5 annual compensation [to its other] of any clerical assistants. The
- 6 salary of the [secretary] county tax administrator shall not be less
- 7 than Tthe salary payable to the president of the board of that
- 8 county, pursuant to R. S. 54:3-6] \$20,000.00 per annum, or, in any
- 9 county of the first class, \$25,000.00 per annum; provided, however, 10 that in any county in which the secretary to the county board of
- 11 taxation is receiving, prior to the effective date of this amendatory
- 12 and supplementary act, a salary which is more than \$5,000.00 less
- 13 than that to which he would be entitled as county tax administrator

- 14 pursuant to this amendatory and supplementary act, the govern-
- 15 ing body may comply with the minimum salary required hereunder
- 16 by increasing upon the effective date of this act the salary of such
- 17 county tax administrator by \$3,000.00 and by phasing in the
- 18 remainder through incremental increases over a 3-
- 19 period***[**; provided further that, any county board secretary
- 20 who is continued in office, pursuant to subsection b of R. S. 54:3-7,
- 21 shall not be affected by the salary requirements of this sec-
- 22 tion*******; provided, further, that a county board secretary
- 23 who continues to serve pursuant to subsection b. of R. S. 54:3-7
- 24 shall receive a salary to be fixed by the governing body at a rate
- 25 commensurate with the time he devotes to his duties as secre-
- 26 tary****. Such salaries and compensation shall be paid by the
- 27 county treasurer [on warrants approved by the president of the
- 28 board pursuant to the fiscal procedures established by the govern-
- 29 ing body of the county.
 - 6. R. S. 54:3-9 is amended to read as follows:
- 2 54:3-9. [All secretaries] Each county tax administrator here-
- 3 after appointed who shall have received two consecutive appoint-
- 4 ments for full terms as [such secretary] county tax administrator,
- 5 and each county tax administrator serving a full term as secretary
- 6 on the effective date of this amendatory and supplementary act who
- 7 shall thereafter be appointed to another consecutive full term as
- 8 county tax administrator, and [all secretaries now in office,] each
- $9 \quad county \ tax \ administrator \ who \ has \ hereto fore \ acquired \ tenure \ as$
- 10 secretary pursuant to this section shall hold office as county tax
- 11 administrator during good behavior, efficiency and residence in the
- 12 county where employed, and shall not be removed for political 13 reasons or for any cause other than incapacity, misconduct, non-
- 14 residence or disobedience of just rules or regulations established
- 15 by the [county board of taxation] Director of the Division of
- 16 Taxation.
- 17 For the purposes of this section any person holding the position
- 18 of county board secretary on the effective date hereof shall be
- 19 considered to be serving a full term as secretary if he was appointed
- 20 to serve a full term of 3 years or 5 years, as the case may be, or to
- 21 serve more than 2 years of an unexpired term.
- 7. R. S. 54:3-10 is amended to read as follows:
- 2 54:3-10. No [seceretary hereafter appointed] county tax admin-
- 3 istrator who Ishall have received two consecutive appointments as
- 4 such secretary, and no secretary now in office has heretofore
- 5 acquired, or shall hereafter acquire, tenure pursuant to the provi-
- 6 sions of R. S. 54:3-9, shall be removed from office except for just

- 7 cause, as provided in section 54:3-9 of this Title, and after a
- 8 written charge or charges of the cause of complaint shall have
- 9 been preferred against him, signed by the person making the
- 10 charge, and filed with the president of the county board of taxation,
- 11 and, after the charge has been publicly examined into by the board,
- 12 upon such reasonable notice to the person charged and in such
- 13 manner and examination as the rules and regulations of the board
- 14 may prescribe. Every [such secretary] county tax administrator
- 15 against whom a charge for any cause may be preferred hereunder,
- 16 shall receive a fair trial upon the charge and have every reasonable
- 17 opportunity to make a defense thereto. An appeal from a deter-
- 18 mination of the board may be taken to the Director of the Division
- 19 of Taxation by filing a written petition for review within 45 days
- 20 from the date of the board determination.
 - 8. R. S. 54:3-11 is amended to read as follows:
 - 2 54:3-11. The county boards of taxation shall have all the powers
 - 3 formerly exercised by commissioners of appeal and local boards
 - 4 charged with the duty of reviewing taxes on appeal, under such
 - 5 rules as they may from time to time adopt, and shall perform all the
 - 6 duties formerly performed by county boards of equalization or
 - 7 other county boards charged with the review or equalization of
 - 8 tax assessments or tax lists, and all the duties formerly performed
 - 9 by the county boards of assessors, except as may be otherwise
- 10 provided in this amendatory and supplementary act.
- 9. R. S. 54:3-14 is amended to read as follows:
- 2 54:3-14. Each board shall adopt such standardized petitions of
- 3 appeal, rules, regulations and procedures as are prescribed by
- 4 the Director of the Division of Taxation, and issue such directions
- 5 as may be necessary to carry into effect the provisions of this title.
- 6 *[Each board shall record all proceedings before it involving tax
- 7 appeals, and shall furnish a transcript of the record of any appeal
- 8 to any party to that appeal upon request and upon payment of a
- 9 reasonable fee to be fixed by the board.]* ***Each board shall
- 10 record all proceedings before it involving tax appeals, and shall
- 11 furnish a transcript of the record of any appeal to any party to
- 12 that appeal upon request and upon payment of a reasonable fee
- 13 to be fixed by the board.***
- 1 10. R. S. 54:3-16 is amended to read as follows:
- 2 54:3-16. Each county [board of taxation shall have] tax admin-
- 3 istrator*[, under the supervision and control [over] of the]* ****,
- 4 under the supervision and control of the county board of taxa-
- 4A tion,*** *shall be responsible for the administrative functions of the
- 4B board*** [. Each* county board of taxation* [,]* shall * [direct]*

- 4c *have supervision and control over*]*** ***, and, pursuant to such
- 4D supervision and control, shall direct*** all officers charged with the
- 5 duty of making assessments for taxes in every taxing district in the
- 6 county. Such officers shall be subject to, and shall, in making assess-
- 7 ments, be governed by directions issued by the county tax admini-
- 8 strator pursuant to such rules[,] and orders [or directions] as
- 9 [may] shall be issued by the county board, in the enforcement of
- 10 the objects of this title. Before making any such rules [,] or orders
- 11 [or directions], the county board shall submit them to the [State
- 12 Tax Commissioner Director of the Division of Taxation, and no
- 13 rule[,] or order [or direction] shall be considered adopted by
- 14 the county board until approved by him. Each county board shall,
- 15 within 90 days of the effective date of this amendatory and supple-
- 16 mentary act, promulgate rules governing the conduct and perform-
- 17 ance of such officers. If such rules are not promulgated within the
- 18 time set forth herein, the conduct and performance of such officers
- 19 shall be governed by such rules as the Director of the Division of
- 20 Taxation shall promulgate, which rules shall be enforced by the
- 21 county board.
- 1 11. R. S. 54:3-17 is amended to read as follows:
- 2 54:3-17. Each county [board of taxation] tax administrator
- 3 shall annually ascertain and determine, according to [its] his best
- 4 knowledge and information, the general ratio or percentage of true
- 5 value at which the real property of each taxing district is in fact
- 6 assessed according to the tax lists laid before the board. [It] On
- 7 or before March 1 of each year, he shall prepare and submit to the
- 8 county board an equalization table showing, for each district, the
- 9 following items:
- 10 (a) The percentage level established pursuant to law for express-
- 11 ing the taxable value of real property in the county;
- 12 (b) The aggregate assessed value of the real property, exclusive
- 13 of class II railroad property;
- 14 (c) The ratio of aggregate assessed to aggregate true value of
- 15 the real property, exclusive of class II railroad property;
- 16 (d) The aggregate true value of the real property, exclusive of
- 17 class II railroad property;
- 18 (e) The amount by which the valuation in item (b) should be
- 19 increased or decreased in order to correspond to item (d);
- 20 (f) The aggregate assessed value of machinery implements and
- 21 equipment and all other personal property used in business;
- 22 (g) The aggregate true value of machinery, implements and
- 23 equipment and all other personal property used in business;

- 24 (h) The aggregate equalized valuation of machinery, implements 25 and equipment and all other personal property used in business, 26 computed by multiplying the aggregate true value thereof by the 27lower of (1) that percentage level established pursuant to law for 28 expressing the taxable value of real property in the county, or 29(2) the average ratio of assessed to true value of real property as promulgated by the director on October 1 of the pretax year, 30 31 pursuant to chapter 86, laws of 1954, for State school aid purposes, 32as the same may have been modified by the * Division of Tax 33 Appeals * * Tax Court*;
- 34 (i) The amount by which the valuation in item (f) should be 35 increased or decreased in order to correspond to item (h).
- A copy of the table shall be mailed to the assessor of each district, and to the Division of Taxation, and be posted at the courthouse, 38 **[**at least 1 week before the hearings provided for in section 54:3-18 39 of this Title**]** not later than March 1.
- 1 12. R. S. 54:3-18 is amended to read as follows:
- 2 54:3-18. The county board of taxation in each county shall meet 3 annually con February 1 (or if that date is a Sunday or a legal holiday, on the next succeeding day which is neither a Sunday nor 4 a legal holiday) for the purpose of [equalizing the assessments 5 of property among reviewing the equalization table prepared 6 pursuant to R. S. 54:3-17 with respect to the several taxing dis-7 tricts of the county. At the meeting a hearing shall be given to the assessors and representatives of the governing bodies of the various taxing districts for the purpose of determining the accuracy of the 10 ratios and valuations of property as shown in the equalization 11 table, and the board shall confirm or revise the table in accordance 12 with the facts. The hearings may be adjourned from time to time 13 but the equalization shall be completed before March 10. At the 14 first hearing any taxing district may object to the ratio or valuation 15 fixed for any other district, but no increase in any valuation as 16 shown in the table shall be made by the board without giving a 17 hearing, after 3 days' notice, to the governing body and assessor 18 of the taxing district affected. 19
- ***13. (New section) R. S. 54:3-26 is amended to read as follows:
 54:3-26. The county board of taxation shall hear and determine
 all such appeals within 3 months after the last day for filing such
 appeals, and shall keep a record of its judgments thereon in permanent form, and shall transmit a written memorandum of its judgments to the assessor of the taxing district and to the taxpayer,
 setting forth the reasons on which such judgment was based, and
 in all cases where the amount of tax to be paid shall be changed

- 9 as the result of an appeal, to the collector of the taxing district.
- 10 The Director of the Division of Taxation shall prescribe such pro-
- 11 cedures and forms for the setting forth of such written memo-
- 12 randum of judgments as may be necessary.
- 13 Whenever any review is sought of the determination of the
- 14 county board of taxation, the complaint shall contain a copy of the
- 15 memorandum of judgment of the county board.
- Where no [appeal] request for review is taken to the [Division]
- 17 of Tax Appeals in the State Department of Taxation and Finance
- 18 tax court to review the action or determination of the county board
- 19 involving real property the judgment of the county board shall be
- 20 conclusive and binding upon the municipal assessor and the taxing
- 21 district for the assessment year, and for the 2 assessment years
- 22 succeeding the assessment year, covered by the judgment, except
- 23 as to changes in value of the property occurring after the assess-
- 24 ment date. Where such changes are alleged the petition of appeal
- 25 shall specifically set forth the nature of the changes relied upon
- 26 as the basis for such appeal. However, the conclusive and binding
- 27 effect of such judgment shall terminate with the tax year immedi-
- 28 ately preceding the year in which a program for a complete
- 29 revaluation of all real property within the district has been put
- 30 into effect.***
- *[13. R. S. 54:3-26 is amended to read as follows:
- 2 54:3-26. The county board of taxation shall hear and determine
- 3 all such appeals within [3] 6 months after the last day for filing
- 4 such appeals, and shall keep a record of its judgments thereon in
- 5 permanent form, and shall [transmit a memorandum of] set forth
- 6 in written form findings of fact and conclusions to support its
- 7 judgment on each appeal so determined and transmit a copy thereof
- 8 to the taxpayer, and in all cases where the amount of tax to be paid
- 9 shall be changed as a result of an appeal, to the collector of the
- 10 taxing district. The Director of the Division of Taxation shall
- 11 prescribe such procedures and forms for the setting forth of such
- 12 findings and conclusions as may be necessary.
- 13 Whenever any appeal is taken from the determination of the
- 14 county board of taxation, the petition of appeal so taken shall
- 15 contain a copy of the findings of fact and conclusions of the county
- 16 board.
- 17 Where no appeal is taken to the Division of Tax Appeals in the
- 18 State Department of Taxation and Finance to review the action
- 19 or determination of the county board involving real property the
- 20 judgment of the county board shall be conclusive and binding upon
- 21 the municipal assessor and the taxing district for the assessment

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22 year, and for the 2 assessment years succeeding the assessment
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- 23 year, covered by the judgment, except as to changes in value of
- 24 the property occurring after the assessment date. Where such
- 25 changes are alleged the petition of appeal shall specifically set
- 26 forth the nature of the changes relied upon as the basis for such
- 27 appeal. However, the conclusive and binding effect of such judg-
- 28 ment shall terminate with the tax year immediately preceding the
- 29 year in which a program for a complete revaluation of all real
- 30 property within the district has been put into effect.]*
- 1 *[14.]* *** [*13.*]*** *** R. S. 54:3-30 is amended to read 1A as follows:
- 2 54:3-30. [In counties having more than five hundred thousand
- 3 inhabitants the board of chosen freeholders The governing body
- 4 of the county shall provide the county board of taxation, and
- 5 county tax administrator with permanent offices for the transaction
- 6 of [its] the business of the county board and the preservation of
- 7 its records and papers, and shall supply such equipment and sup-
- 8 plies as may be necessary. The records shall be open to the inspec-
- 9 tion of the public during ordinary business hours.
- 1 *[15.]* ***[*14.*]*** *** 15.*** R. S. 54:3-31 is amended to read 1A as follows:
- 2 54:3-31. The [board of chosen freeholders] governing body of
- 3 the county shall defray the actual traveling expenses of the mem-
- 4 bers [and secretary] of the county board of taxation and the county
- 5 tax administrator and shall, consistent with such procedures as
- 6 may be adopted by the governing body, pay the bills therefor when
- 7 duly attested [by the president and secretary thereof].
- 1 *[16.]* ***[*15.*]*** **** 16.*** R. S. 54:2–39 is amended to read 1A as follows:
- 2 54:2-39. Any *[appellant]* *party* who is dissatisfied with the
- 3 judgment of the county board of taxation upon his appeal may
- 4 *[appeal from] * *seek review of * that judgment *[to] * *in * the
- 5 *Division of Tax Appeals in the Department of the Treasury I*
- 6 *Tax Court* by filing a * [petition of appeal to the division, in
- 7 manner and form to be by said division prescribed, ** *complaint
- 8 with the Tax Court, pursuant to rules of court* [on or before
- 9 December 15 following the date fixed for final decisions by the
- 10 county boards, within 45 days of the *[rendering] * *service* of
- 11 the judgment of the county board, and the *[division]* *Tax
- 12 Court* shall *[proceed summarily to]* hear and determine all
- 13 such *[appeals]* *matters* and render its judgment thereon *[as
- 14 soon as may be]*.

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10
15
      At the time that a *[petition of appeal] * *complaint* has been
   filed with the * Division of Tax Appeals * * Tax Court*, all taxes
16
    *[for the current tax year] * *or any installments thereof then
17A due and payable for the year for which review is sought* must have
17B been paid * and the appellant at such time shall present evidence
17c of such payment]*. No interest shall be due and payable by the
17D appellant for the period from November 1 of the current tax year
17E to the date of filing the *[petition of appeal] * *complaint*.
      *Each petition of appeal shall be verified and shall contain a
18
    copy of the findings of fact and conclusions of the county board on
19
    the appeal and full and complete information as to the land, in-
20
21
    cluding the size of the lot, a description of the buildings and struc-
22
    tures thereon, if any, and the use thereof and further shall detail
    the income and expense of operation in cases of income-producing
23
    property. Where the petition of appeal is from a judgment as to
24
    the assessed valuation of the appellant's property, there shall be
25
26
    annexed to the petition evidence of payment of taxes due and
    payable as hereinabove prescribed.
27
      No appeal, however, shall lie to the Division of Tax Appeals in
28
    the Department of the Treasury where *If the Tax court shall
29
    determine that* the appeal to the county board of taxation has
30
    been (a) withdrawn at the hearing, or previously thereto in writing
31
    by the appellant or his agent; (b) dismissed because of appellant's
32
    failure to prosecute the appeal at a hearing called by the county
33
34
    tax board; (c) settled by mutual consent of the taxpayer and
    assessor of the taxing district*, there shall be no review*. This
35
36
    provision shall not preclude *[an appeal to the Division of Tax
    Appeals in the Department of the Treasury * *a review by the
37
    Tax Court* in the event that the appeal was "dismissed without
38
39
    prejudice" by the county board of taxation.
      *[17.]* ***[*16.*]*** ***17.*** Section 1 of P. L. 1947, c. 93
 1
 \mathbf{2}
    (C. 54:3-21.3) is amended to read as follows:
 3
      1. Upon the filing of a petition of appeal by any taxpayer with
    the county board of taxation in any county pursuant to section
 4
    54:3-21 of the Revised Statutes, such taxpayer or the person acting
 5
    on his behalf shall pay to the [secretary of such county board]
 6
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county treasurer, through the county tax administrator, a fee for

(a) If the assessed valuation *[involved] * *of the property

\$1.00

\$2.00

\$3.00

each such petition according to the following schedule:

Less than \$5,000.00, the fee shall be

\$5,000.00 or more but less than \$20,000.00, the fee shall be

\$20,000.00 or more but less than \$50,000.00, the fee shall be

7 8

9

10

9A under appeal* is:

13	\$50,000.00 or more but less than \$100,000.00,
13a	the fee shall be \$5.00
14	\$100,000.00 or more, the fee shall be \$10.00]
15	Less than \$150,000.00, the fee shall be \$5.00
16	\$150,000.00 or more but less than \$500,000.00,
17	the fee shall be \$25.00
18	\$500,000.00 or more but less than \$1,000,000.00,
19	the fee shall be\$100.00
20	\$1,000,000.00 or more, the fee shall be \$150.00
21	(b) When the appeal shall involve only the classification of prop-
2 2	erty, for each parcel of property sought to be reclassified the fee
23	shall be [\$10.00] \$25.00.
24	(c) When the appeal shall involve both the assessed valuation of
25	property and the classification of property, the fees shall be accord-
26	ing to the provisions of (a) and (b) of this section.
27	(d) When the appeal shall involve a matter not covered by (a),
28	(b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
29-	31 (e) No filing fee shall be required hereunder to contest the denial
32	of an application for a veteran's or veteran's widow's deduction
33	under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior
34	citizen's or disabled person's deduction under section 10 of P. L.
35	1963, c. 172 (C. 54:4-89), or for a homestead exemption under
36	P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
37	Each [such secretary] county tax administrator shall be liable
3 8	for all such fees paid into his hands and he shall pay over all such
3 9	fees to the treasurer of the county, who shall receive, account and
40	dispose of such fees as revenues of the county, subject to the provi-
41	sions of section *[18]* ***[*17*]*** **** of this amendatory
4 2	and supplementary act.
1	*[18.]* ***[*17.*]*** ***18.*** (New section) All revenues
2	received by the county from fees, either established or increased
3	pursuant to this amendatory and supplementary act, shall be
4	used exclusively for the purposes of modernizing the record-
5	retention capabilities of the county board of taxation, for defraying
6	the costs incurred by the county board of taxation in ***recording
7	and*** transcribing appeal proceedings, setting forth *[findings
8	of fact and conclusions ** *memorandums of judgment* and in
9	providing copies thereof, and for paying any salary required to
10	be paid by the county which is increased pursuant to this amenda-
11	tory and supplementary act.
1	*[19.]* ***[*18.*]*** ****19.*** (New section) a. The presi-
2	dent of each county board of taxation shall annually on or
3	before August 15 report to the Director of the Division of

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4 Taxation in the Department of the Treasury. Such report shall
 5 be in such form as shall be prescribed by the director and shall
 6 contain such information and statistics as may be appropriate
    to demonstrate for the immediately preceding *** [6] *** ***3***
 74 months period during which tax appeals were heard by the
    county board: the total number of appeals filed with the county
    board; the disposition of the various appeals disposed of during
10 that period; the character of appeals filed with regard to the
11 classification of properties appealed; the total amount of assess-
12 ment involved in those appeals; the number of appeals filed in
    each filing fee category during that period; and, the total amount
14
    of reductions and increases of assessed valuation granted by the
    board during that period.
15
16
      b. The Director of the Division of Taxation shall annually review
    the reports required under subsection a. of this section, and shall
17
    include a summary of the information contained therein in the
18
    division's annual report.
19
      *[20.]* *** [*19.*] *** *** 20.*** (New section) Any person hold-
 1
 2 ing the office of secretary to the county board of taxation on the
 3 effective date of this amendatory and supplementary act shall
 4 have the title and hold the office of county tax administrator
 5 notwithstanding the fact that he may not meet the requirements
 6
    set forth in R. S. 54:3-7.c. No provision of this amendatory and
 7
    supplementary act shall terminate or affect in any way the tenure
    of any person holding the office of secretary to the county board of
    taxation on the effective date hereof, except that each such secre-
10 tary who shall hold the position of county tax administrator after
11 the effective date hereof shall comply with the provisions of R. S.
12
    54:3-7.b.
      *[21.]* ***[*20.*]*** ***21.*** (New section) Whenever in any
 1
 2 law, rule, regulation, order, contract, document, judicial or admin-
 3 istrative proceeding, or otherwise, reference is made to the office of
    secretary of the county board of taxation, the same shall be
    considered to mean and refer to the office of the county tax admin-
 5
   istrator established pursuant to this act.
 6
      *[22.]* ***[*21.*]*** ***22.*** R. S. 54:3-29 is repealed.
 1
      *[23.]* ***[*22.*]*** ***23.*** This act shall take effect
 1
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*** [immediately] *** *** January 1, 1980 ***, except for section 3

*** [*and section 15*] *** which shall take effect July 1,

****[**1979**]**** ***1980***.

[THIRD SENATE REPRINT]

ASSEMBLY, No. 1858

[SECOND OFFICIAL COPY REPRINT]

with Senate committee amendments adopted August 2, 1979 and Senate amendments adopted November 29, 1979 and Senate amendment adopted December 3, 1979

STATE OF NEW JERSEY

INTRODUCED DECEMBER 4, 1978

By Assemblyman MATTHEWS

Referred to Commitee on Taxation

An Act concerning county boards of taxation, amending sections 54:3-2, 54:3-5, 54:3-6, 54:3-7, 54:3-8, 54:3-9, 54:3-10, 54:3-11, 54:3-14, 54:3-16, 54:3-17, 54:3-18, *[54:3-26,]* ***54:3-26,*** 54:3-30, 54:3-31, and 54:2-39 of the Revised Statutes, and section 1 of P. L. 1947, c. 93, supplementing chapter 3 of Title 54 of the Revised Statutes, and repealing R. S. 54:3-29.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. R. S. 54:3-2 is amended to read as follows:
- 2 54:3-2. Each board shall, as heretofore, be known as the
- 3 county board of taxation, and be composed of three
- 4 members, except as hereinafter provided, to be appointed by the
- 5 Governor by and with the advice and consent of the Senate. Each
- 6 member shall be a resident and citizen of the county in and for
- 7 which he is appointed. Members shall be chosen because of their
- 8 special qualifications, knowledge and experience in matters concern-
- 9 ing the valuation and taxation of property, particularly of real
- 10 property. At no time shall more than two of the members belong to
- 11 the same political party. In counties of the first class there shall
- 12 be five members of whom no more than three shall belong to the
- 13 same political party. [Nothing herein contained shall be construed
- 14 to affect members of county boards of taxation serving on the
- 16 18 months of appointment, furnish proof that he has received cer-
- 17 tificates indicating satisfactory completion of training courses
- 18 designated in section 4 of P. L. 1967, c. 44 (C. 54:1-35.28) [within
- 19 a year of his appointment] or that he possesses an assessor's cer-

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 20 tificate issued pursuant to P. L. 1967, c. 44, as supplemented [and
- 21 in counties where there are five members of the board, at least two
- 22 members shall furnish such proof 1. Each member serving on the
- 23 effective date of this amendatory and supplementary act shall
- 24 furnish such proof within 18 months of such effective date, if 18
- 25 months or more of his term are remaining thereafter.
- 26 If any member so required does not furnish such proof within
- 27 said 18-month period, the county tax administrator shall immedi-
- 28 ately notify the president of the county board of taxation and the
- 29 Director of the Division of Taxation. The director shall upon the
- 30 receipt of such notification declare the position to be vacant, and
- 31 shall notify the Governor of the existence of such vacancy. The
- 32 Governor shall thereupon appoint, with the advice and consent of
- 33 the Senate, a different citizen and resident of the relevant county
- 34 to fill such position for the unexpired term.
- 2. R. S. 54:3-5 is amended to read as follows:
- 2 54:3-5. a. Each county board shall upon organization elect from
- 3 its members a president.
- 4 b. The president shall have responsibility for overseeing the
- 5 writing of the *[findings of fact and conclusions]* *written memo-
- 6 randum of judgment* *[on appeals]* required pursuant to R. S.
- 7 54:3-26, and each *[such finding and conclusion]* shall be under
- 3 his signature, as well as the signature of any other member of the
- 9 board who participated in the rendering of the county board judg-
- 10 ment on the appeal. * The county board of taxation may retain
- 11 such professional personnel as it may require on a limited or
- 12 temporary basis to assist the president in writing such findings of
- 13 fact and conclusions. **
- 3. R. S. 54:3-6 is amended to read as follows:
- 2 54:3-6. The salaries of the members of the several boards shall
- 3 be paid biweekly in a biweekly amount by the State Treasurer
- 4 upon warrants drawn by the Director of the Division of Budget
- 5 and Accounting in the Department of the Treasury. Each biweekly
- 6 payment shall be made at a time fixed by the State Treasurer and
- 7 the Director of the Division of Budget and Accounting, but not
- 8 later than the tenth working day following the biweekly period for
- 9 which the salary is due. Salaries shall be as follows: In counties
- 10 having a population of more than 500,000, an annual salary of
- 11 [\$8,125.00] \$11,125.00; in counties having between 275,000 and
- 12 500,000 inhabitants, an annual salary of [\$6,250.00] \$9,250.00; in
- 13 counties having between 200,000 and 275,000 inhabitants, an annual
- 14 salary of [\$5,625.00] \$8,625.00; in counties having between 150,000
- 15 and 200,000 inhabitants, an annual salary of [\$5,000.00] \$8,000.00;

- 16 except as hereinafter provided, in counties having between 75,000
- 17 and 150,000 inhabitants, an annual salary of [\$4,375.00] \$7,375.00;
- except as bereinafter provided, in counties having not more than 18
- 19 75,000 inhabitants, an annual salary of [\$3,750.00] \$6,750.00; in
- counties bordering upon the Atlantic ocean, and having not less 20
- than 50,000 nor more than 150,000 inhabitants, an annual salary 21
- 22of [\$5,000.00] \$8,000.00.
- The president of each county board shall, in addition to the 23
- above, receive the further sum of \$\$625.00\\$1,000.00 per annum. 24
- 1 4. R. S. 54:3-7 is amended to read as follows:
- 2 54:3-7. a. Each county board [may] shall appoint a [secretary]
- 3 county tax administrator, who shall hold office for a term of 3 years,
- and who shall, [with the approval of the board of chosen free-
- 5 holders subject to the personnel policies adopted by the governing
- body of the county, appoint such cother clerical assistants as may 6
- 7 be necessary.

11

- b. After the effective date of this amendatory and supplementary 8
- 9 act, any person holding the office of county tax administrator shall
- 10 devote full-time to his duties****[***.***]**** ***[**; provided,
- 10A however, that any person currently holding office as a county board
- 10B secretary may, at the option of the governing body, finish out his
- 10c current term**. ** ** ** ** provided, however, that any person cur-
- 10p rently holding office as a county board secretary may, at the option
- 10E of the ***** governing body] ***** appointing author-
- 10F ity****, continue to serve on a part-time basis provided he holds
- 10g or obtains prior to January 1, 1981 a tax assessor certificate.****
- c. After the effective date of this amendatory and supplementary 11
- act, no person shall be newly appointed as county tax administrator 12
- unless he shall hold a tax assessor certificate issued by the Director 13
- of Taxation pursuant to P. L. 1967, c. 44 (C. 54:1-35.25 et seq.). 14
- 5. R. S. 54:3-8 is amended to read as follows: 1
- 54:3-8. The [board of chosen freeholders] governing body of 2
- 3 the county shall fix the annual salary to be paid to the [secretary
- of the county board of taxation county tax administrator and the 4
- annual compensation [to its other] of any clerical assistants. The 5
- salary of the [secretary] county tax administrator shall not be less 6
- than Ithe salary payable to the president of the board of that 7
- county, pursuant to R. S. 54:3-6] \$20,000.00 per annum, or, in any 8
- county of the first class, \$25,000.00 per annum; provided, however, 9 that in any county in which the secretary to the county board of
- **1**0 taxation is receiving, prior to the effective date of this amendatory
- and supplementary act, a salary which is more than \$5,000.00 less 12
- than that to which he would be entitled as county tax administrator 13

pursuant to this amendatory and supplementary act, the govern-14 ing body may comply with the minimum salary required hereunder 15 by increasing upon the effective date of this act the salary of such 16 county tax administrator by \$3,000.00 and by phasing in the 17 18 remainderthrough incremental increases over aperiod***[**; provided further that, any county board secretary 19 who is continued in office, pursuant to subsection b of R. S. 54:3-7, 20 shall not be affected by the salary requirements of this sec-21 tion**]*** ****; provided, further, that a county board secretary 22who continues to serve pursuant to subsection b. of R. S. 54:3-7 23shall receive a salary to be fixed by the governing body at a rate 24 commensurate with the time he devotes to his duties as secre-25tary****. Such salaries and compensation shall be paid by the 26 county treasurer Con warrants approved by the president of the 27 board] pursuant to the fiscal procedures established by the govern-28 ing body of the county. 29

- 6. R. S. 54:3-9 is amended to read as follows:
- 2 54:3-9. [All secretaries] Each county tax administrator here-3 after appointed who shall have received two consecutive appointments for full terms as [such secretary] county tax administrator, $\mathbf{4}$ 5 and each county tax administrator serving a full term as secretary 6 on the effective date of this amendatory and supplementary act who shall thereafter be appointed to another consecutive full term as 7 8 county tax administrator, and [all secretaries now in office,] each county tax administrator who has heretofore acquired tenure as 9 10 secretary pursuant to this section shall hold office as county tax administrator during good behavior, efficiency and residence in the county where employed, and shall not be removed for political 1213 reasons or for any cause other than incapacity, misconduct, nonresidence or disobedience of just rules or regulations established 14 by the [county board of taxation] Director of the Division of 15 16 Taxation.
- For the purposes of this section any person holding the position of county board secretary on the effective date hereof shall be considered to be serving a full term as secretary if he was appointed to serve a full term of 3 years or 5 years, as the case may be, or to serve more than 2 years of an unexpired term.
- 7. R. S. 54:3-10 is amended to read as follows:
- 54:3-10. No [seceretary hereafter appointed] county tax administrator who [shall have received two consecutive appointments as 4 such secretary, and no secretary now in office] has heretofore
- 5 acquired, or shall hereafter acquire, tenure pursuant to the provi-
- 6 sions of R. S. 54:3-9, shall be removed from office except for just

- 7 cause, as provided in section 54:3-9 of this Title, and after a
- 8 written charge or charges of the cause of complaint shall have
- 9 been preferred against him, signed by the person making the
- 10 charge, and filed with the president of the county board of taxation,
- 11 and, after the charge has been publicly examined into by the board,
- 12 upon such reasonable notice to the person charged and in such
- 13 manner and examination as the rules and regulations of the board
- 14 may prescribe. Every [such secretary] county tax administrator
- 15 against whom a charge for any cause may be preferred hereunder,
- 16 shall receive a fair trial upon the charge and have every reasonable
- 17 opportunity to make a defense thereto. An appeal from a deter-
- 18 mination of the board may be taken to the Director of the Division
- 19 of Taxation by filing a written petition for review within 45 days
- 20 from the date of the board determination.
- 8. R. S. 54:3-11 is amended to read as follows:
- 2 54:3-11. The county boards of taxation shall have all the powers
- 3 formerly exercised by commissioners of appeal and local boards
- 4 charged with the duty of reviewing taxes on appeal, under such
- 5 rules as they may from time to time adopt, and shall perform all the
- 6 duties formerly performed by county boards of equalization or
- 7 other county boards charged with the review or equalization of
- 8 tax assessments or tax lists, and all the duties formerly performed
- 9 by the county boards of assessors, except as may be otherwise
- 10 provided in this amendatory and supplementary act.
- 9. R. S. 54:3-14 is amended to read as follows:
- 2 54:3-14. Each board shall adopt such standardized petitions of
- 3 appeal, rules, regulations and procedures as are prescribed by
- 4 the Director of the Division of Taxation, and issue such directions
- 5 as may be necessary to carry into effect the provisions of this title.
- 6 *[Each board shall record all proceedings before it involving tax
- 7 appeals, and shall furnish a transcript of the record of any appeal
- 8 to any party to that appeal upon request and upon payment of a
- 9 reasonable fee to be fixed by the board. ****Each board shall
- 10 record all proceedings before it involving tax appeals, and shall
- 11 furnish a transcript of the record of any appeal to any party to
- 12 that appeal upon request and upon payment of a reasonable fee
- 13 to be fixed by the board.***
 - 1 10. R. S. 54:3-16 is amended to read as follows:
 - 2 54:3-16. Each county [board of taxation shall have] tax admin-
 - 3 istrator*[, under the supervision and control [over] of the]* ***,
 - 4 under the supervision and control of the county board of taxa-
- 4A tion, *** *shall be responsible for the administrative functions of the
- 4B board*** [. Each* county board of taxation* [,]* shall * [direct]*

- 4c *have supervision and control over*]*** ***, and, pursuant to such 4D supervision and control, shall direct*** all officers charged with the duty of making assessments for taxes in every taxing district in the county. Such officers shall be subject to, and shall, in making assess-6 ments, be governed by directions issued by the county tax administrator pursuant to such rules [,] and orders [or directions] as 8 9 [may] shall be issued by the county board, in the enforcement of the objects of this title. Before making any such rules [,] or orders 10 [or directions], the county board shall submit them to the [State 12 Tax Commissioner Director of the Division of Taxation, and no rule[,] or order [or direction] shall be considered adopted by 13 the county board until approved by him. Each county board shall, 14 within 90 days of the effective date of this amendatory and supple-15 mentary act, promulgate rules governing the conduct and perform-16 17 ance of such officers. If such rules are not promulgated within the time set forth herein, the conduct and performance of such officers 18 shall be governed by such rules as the Director of the Division of 19 20 Taxation shall promulgate, which rules shall be enforced by the 21county board.
 - 1 11. R. S. 54:3-17 is amended to read as follows:

9

following items:

- $\mathbf{2}$ 54:3-17. Each county [board of taxation] tax administrator shall annually ascertain and determine, according to [its] his best 3 4 knowledge and information, the general ratio or percentage of true value at which the real property of each taxing district is in fact 5 assessed according to the tax lists laid before the board. [It] On or before March 1 of each year, he shall prepare and submit to the 8 county board an equalization table showing, for each district, the
- (a) The percentage level established pursuant to law for express-10 ing the taxable value of real property in the county; 11
- 12 (b) The aggregate assessed value of the real property, exclusive of class II railroad property; 13
- (c) The ratio of aggregate assessed to aggregate true value of 14 the real property, exclusive of class II railroad property; 15
- (d) The aggregate true value of the real property, exclusive of 16 class II railroad property; 17
- (e) The amount by which the valuation in item (b) should be 18 increased or decreased in order to correspond to item (d); 19
- 20 (f) The aggregate assessed value of machinery implements and 21equipment and all other personal property used in business;
- 22(g) The aggregate true value of machinery, implements and equipment and all other personal property used in business;

- (h) The aggregate equalized valuation of machinery, implements 24and equipment and all other personal property used in business, 2526 computed by multiplying the aggregate true value thereof by the 27lower of (1) that percentage level established pursuant to law for expressing the taxable value of real property in the county, or 2829 (2) the average ratio of assessed to true value of real property as 30promulgated by the director on October 1 of the pretax year, 31 pursuant to chapter 86, laws of 1954, for State school aid purposes. 32as the same may have been modified by the *[Division of Tax 33 Appeals ** *Tax Court*;
- 34 (i) The amount by which the valuation in item (f) should be 35 increased or decreased in order to correspond to item (h).
- A copy of the table shall be mailed to the assessor of each district, and to the Division of Taxation, and be posted at the courthouse, 38 Lat least 1 week before the hearings provided for in section 54:3-18 of this Title not later than March 1.
- 1 12. R. S. 54:3-18 is amended to read as follows:
- 54:3-18. The county board of taxation in each county shall meet 2 3 annually con February 1 (or if that date is a Sunday or a legal holiday, on the next succeeding day which is neither a Sunday nor 5 a legal holiday) for the purpose of [equalizing the assessments 6 of property among reviewing the equalization table prepared pursuant to R. S. 54:3-17 with respect to the several taxing dis-7 tricts of the county. At the meeting a hearing shall be given to the 8 9 assessors and representatives of the governing bodies of the various taxing districts for the purpose of determining the accuracy of the 10 ratios and valuations of property as shown in the equalization 11 12 table, and the board shall confirm or revise the table in accordance with the facts. The hearings may be adjourned from time to time 13 but the equalization shall be completed before March 10. At the 15 first hearing any taxing district may object to the ratio or valuation fixed for any other district, but no increase in any valuation as 16 17 shown in the table shall be made by the board without giving a hearing, after 3 days' notice, to the governing body and assessor 18 19 of the taxing district affected.
- ***13. (New section) R. S. 54:3-26 is amended to read as follows:
 54:3-26. The county board of taxation shall hear and determine
 all such appeals within 3 months after the last day for filing such
 appeals, and shall keep a record of its judgments thereon in permauent form, and shall transmit a written memorandum of its judgments to the assessor of the taxing district and to the taxpayer,
 setting forth the reasons on which such judgment was based, and
 in all cases where the amount of tax to be paid shall be changed

- 9 as the result of an appeal, to the collector of the taxing district.
- 10 The Director of the Division of Taxation shall prescribe such pro-
- 11 cedures and forms for the setting forth of such written memo-
- 12 randum of judgments as may be necessary.
- 13 Whenever any review is sought of the determination of the
- 14 county board of taxation, the complaint shall contain a copy of the
- 15 memorandum of judgment of the county board.
- Where no [appeal] request for review is taken to the [Division]
- 17 of Tax Appeals in the State Department of Taxation and Finance]
- 18 tax court to review the action or determination of the county board
- 19 involving real property the judgment of the county board shall be
- 20 conclusive and binding upon the municipal assessor and the taxing
- 21 district for the assessment year, and for the 2 assessment years
- 22 succeeding the assessment year, covered by the judgment, except
- 23 as to changes in value of the property occurring after the assess-
- 24 ment date. Where such changes are alleged the petition of appeal
- 25 shall specifically set forth the nature of the changes relied upon
- 26 as the basis for such appeal. However, the conclusive and binding
- 27 effect of such judgment shall terminate with the tax year immedi-
- 28 ately preceding the year in which a program for a complete
- 29 revaluation of all real property within the district has been put
- 30 into effect.***
- *[13. R. S. 54:3-26 is amended to read as follows:
- 2 54:3-26. The county board of taxation shall hear and determine
- 3 all such appeals within [3] 6 months after the last day for filing
- 4 such appeals, and shall keep a record of its judgments thereon in
- 5 permanent form, and shall [transmit a memorandum of] set forth
- 6 in written form findings of fact and conclusions to support its
- 7 judgment on each appeal so determined and transmit a copy thereof
- 8 to the taxpayer, and in all cases where the amount of tax to be paid 9 shall be changed as a result of an appeal, to the collector of the
- 10 taxing district. The Director of the Division of Taxation shall
- 11 prescribe such procedures and forms for the setting forth of such
- 12 findings and conclusions as may be necessary.
- 13 Whenever any appeal is taken from the determination of the
- 14 county board of taxation, the petition of appeal so taken shall
- 15 contain a copy of the findings of fact and conclusions of the county
- 16 board.
- 17 Where no appeal is taken to the Division of Tax Appeals in the
- 18 State Department of Taxation and Finance 1 to review the action
- 19 or determination of the county board involving real property the
- 20 judgment of the county board shall be conclusive and binding upon
- 21 the municipal assessor and the taxing district for the assessment

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year, and for the 2 assessment years succeeding the assessment
year, covered by the judgment, except as to changes in value of
the property occurring after the assessment date. Where such
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- 25 changes are alleged the petition of appeal shall specifically set
- 26 forth the nature of the changes relied upon as the basis for such
- 27 appeal. However, the conclusive and binding effect of such judg-
- 28 ment shall terminate with the tax year immediately preceding the
- 90 ween in which a program for a complete resolution of all real
- 29 year in which a program for a complete revaluation of all real
- 30 property within the district has been put into effect. 1*
- 1 *[14.]* ****[*13.*]*** **** R. S. 54:3-30 is amended to read 1A as follows:
- 2 54:3-30. In counties having more than five hundred thousand
- 3 inhabitants the board of chosen freeholders] The governing body
- 4 of the county shall provide the county board of taxation, and
- 5 county tax administrator with permanent offices for the transaction
- 6 of [its] the business of the county board and the preservation of
- 7 its records and papers, and shall supply such equipment and sup-
- 8 plies as may be necessary. The records shall be open to the inspec-
- 9 tion of the public during ordinary business hours.
- 1 *[15.]* ***[*14.*]*** ****15.*** R. S. 54:3-31 is amended to read 1A as follows:
- 2 54:3-31. The [board of chosen freeholders] governing body of
- 3 the county shall defray the actual traveling expenses of the mem-
- 4 bers [and secretary] of the county board of taxation and the county
- 5 tax administrator and shall, consistent with such procedures as
- 6 may be adopted by the governing body, pay the bills therefor when
- 7 duly attested by the president and secretary thereof.
- 1 *[16.]* ***[*15.*]*** **** 16.*** R. S. 54:2-39 is amended to read
 1A as follows:
- 2 54:2-39. Any *Tappellant ** *party** who is dissatisfied with the
- 3 judgment of the county board of taxation upon his appeal may
- 4 *[appeal from]* *seek review of* that judgment *[to]* *in* the
- 5 *[Division of Tax Appeals in the Department of the Treasury]*
- 6 *Tax Court* by filing a * [petition of appeal to the division, in
- 7 manner and form to be by said division prescribed, ** *complaint*
- 8 with the Tax Court, pursuant to rules of court* [on or before
- 9 December 15 following the date fixed for final decisions by the
- 10 county boards,] within 45 days of the *[rendering] * *service* of
- 11 the judgment of the county board, and the *[division]* *Tax
 12 Court* shall *[proceed summarily to]* hear and determine all
- 13 such *[appeals]* *matters* and render its judgment thereon *[as
- 14 soon as may be]*.

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At the time that a *[petition of appeal]* *complaint* has been filed with the *[Division of Tax Appeals]* *Tax Court*, all taxes for the current tax year]* *or any installments thereof then due and payable for the year for which review is sought* must have 17B been paid *[and the appellant at such time shall present evidence 17c of such payment]*. No interest shall be due and payable by the 17D appellant for the period from November 1 of the current tax year 17E to the date of filing the *[petition of appeal]* *complaint*.
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18 *Each petition of appeal shall be verified and shall contain a **1**9 copy of the findings of fact and conclusions of the county board on 20the appeal and full and complete information as to the land, including the size of the lot, a description of the buildings and struc-2122tures thereon, if any, and the use thereof and further shall detail 23 the income and expense of operation in cases of income-producing 24property. Where the petition of appeal is from a judgment as to 25the assessed valuation of the appellant's property, there shall be 26annexed to the petition evidence of payment of taxes due and 27payable as hereinabove prescribed.

No appeal, however, shall lie to the Division of Tax Appeals in 28 29 the Department of the Treasury where *If the Tax court shall determine that* the appeal to the county board of taxation has 30 31 been (a) withdrawn at the hearing, or previously thereto in writing 32by the appellant or his agent; (b) dismissed because of appellant's failure to prosecute the appeal at a hearing called by the county 33 tax board; (c) settled by mutual consent of the taxpayer and 34 assessor of the taxing district*, there shall be no review*. This 36 provision shall not preclude *[an appeal to the Division of Tax Appeals in the Department of the Treasury * *a review by the 37 Tax Court* in the event that the appeal was "dismissed without 38 39 prejudice" by the county board of taxation.

1 *[17.]* ***[*16.*]*** ****17.*** Section 1 of P. L. 1947, c. 93
2 (C. 54:3-21.3) is amended to read as follows:

1. Upon the filing of a petition of appeal by any taxpayer with the county board of taxation in any county pursuant to section 54:3-21 of the Revised Statutes, such taxpayer or the person acting on his behalf shall pay to the [secretary of such county board] county treasurer, through the county tax administrator, a fee for each such petition according to the following schedule:

9 (a) If the assessed valuation *[involved]* *of the property
9A under appeal* is:

10 Less than \$5,000.00, the fee shall be \$1.00 11 \$5,000.00 or more but less than \$20,000.00, the fee shall be \$2.00 12 \$20,000.00 or more but less than \$50,000.00, the fee shall be \$3.00

13	\$50,000.00 or more but less than \$100,000.00,
13a	the fee shall be \$5.00
14	\$100,000.00 or more, the fee shall be \$10.00]
15	Less than \$150,000.00, the fee shall be \$5.00
16	\$150,000.00 or more but less than \$500,000.00,
17	the fee shall be\$25.00
18	\$500,000.00 or more but less than \$1,000,000.00,
1 9	the fee shall be \$100.00
20	\$1,000,000.00 or more, the fee shall be \$150.00
21	(b) When the appeal shall involve only the classification of prop-
22	erty, for each parcel of property sought to be reclassified the fee
23	shall be [\$10.00] <i>\$25.00</i> .
24	(c) When the appeal shall involve both the assessed valuation of
25	property and the classification of property, the fees shall be accord-
26	ing to the provisions of (a) and (b) of this section.
27	(d) When the appeal shall involve a matter not covered by (a),
28	(b) or (c), the full fee to be paid shall be [\$10.00] \$25.00.
29-3	31 (e) No filing fee shall be required hereunder to contest the denial
32	of an application for a veteran's or veteran's widow's deduction
33	under section 11 of P. L. 1963, c. 171 (C. 54:4-8.20), for a senior
34	citizen's or disabled person's deduction under section 10 of P. L.
35	1963, c. 172 (C. 54:4-89), or for a homestead exemption under
36	P. L. 1976, c. 72 (C. 54:4-3.80 et seq.).
37	Each [such secretary] county tax administrator shall be liable
38	for all such fees paid into his hands and he shall pay over all such
39	fees to the treasurer of the county, who shall receive, account and
40	dispose of such fees as revenues of the county, subject to the provi-
4 1	sions of section *[18]* ***[*17*]*** **** of this amendatory
4 2	and supplementary act.
1	*[18.]* ***[*17.*]*** ***18.*** (New section) All revenues
2	received by the county from fees, either established or increased
3	pursuant to this amendatory and supplementary act, shall be
4	used exclusively for the purposes of modernizing the record-
5	retention capabilities of the county board of taxation, for defraying
6	the costs incurred by the county board of taxation in ***recording
7	and*** transcribing appeal proceedings, setting forth *[findings
8	of fact and conclusions ** *memorandums of judgment** and in
9	providing copies thereof, and for paying any salary required to
1 0	be paid by the county which is increased pursuant to this amenda-
11	tory and supplementary act.
1	*[19.]* ***[*18.*]*** ***19.*** (New section) a. The presi-
2	dent of each county board of taxation shall annually on or
3	before August 15 report to the Director of the Division of

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4 Taxation in the Department of the Treasury. Such report shall
5 be in such form as shall be prescribed by the director and shall
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6 contain such information and statistics as may be appropriate

6 contain such information and statistics as may be appropriate

7 to demonstrate for the immediately preceding ***[6]*** ***3***

7a months period during which tax appeals were heard by the

8 county board: the total number of appeals filed with the county

9 board; the disposition of the various appeals disposed of during

10 that period; the character of appeals filed with regard to the

11 classification of properties appealed; the total amount of assess-

12 ment involved in those appeals; the number of appeals filed in

13 each filing fee category during that period; and, the total amount

4 of reductions and increases of assessed valuation granted by the

15 board during that period.

16 b. The Director of the Division of Taxation shall annually review

17 the reports required under subsection a. of this section, and shall

18 include a summary of the information contained therein in the

19 division's annual report.

1 *[20.]* ***[*19.*]*** ***20.*** (New section) Any person hold-

2 ing the office of secretary to the county board of taxation on the

3 effective date of this amendatory and supplementary act shall

4 have the title and hold the office of county tax administrator

5 notwithstanding the fact that he may not meet the requirements

6 set forth in R. S. 54:3-7.c. No provision of this amendatory and

7 supplementary act shall terminate or affect in any way the tenure

8 of any person holding the office of secretary to the county board of

9 taxation on the effective date hereof, except that each such secre-

10 tary who shall hold the position of county tax administrator after

11 the effective date hereof shall comply with the provisions of R. S.

12 54:3-7.b.

1 *[21.]* ***[*20.*]*** ***21.*** (New section) Whenever in any

law, rule, regulation, order, contract, document, judicial or admin-

3 istrative proceeding, or otherwise, reference is made to the office of

4 secretary of the county board of taxation, the same shall be

5 considered to mean and refer to the office of the county tax admin-

6 istrator established pursuant to this act.

1 *[22.]* ***[*21.*]*** ***22.*** R. S. 54:3-29 is repealed.

1 *[23.]* ***[*22.*]*** ***23.*** This act shall take effect

2 *** [immediately] *** *** January 1, 1980 ***, except for section 3

3 ***[*and section 15*]*** which shall take effect July 1,

4 ****[**1979**]**** ***1980***.

FROM THE OFFICE OF THE GOVERNOR

FOR IMMEDIATE RELEASE
FEBRUARY 29, 1980

FOR FURTHER INFORMATION

KATHRYN FORSYTH / PATRICK SWEENEY

Governor Brendan Byrne has signed the following bills into law:

S-3440, sponsored by Senator S. Thomas Gagliano (R-Monmouth),

which increases the number of juvenile and domestic relations court judges

from two to four in Monmouth County.

A-721, sponsored by Assemblyman Christopher J. Jackman (D-Hudson), which amends the Check Cashing Law, pertaining to storefront check cashing offices, rather than banks and savings and loans.

The bill increases the maximum amount of check cashing fees from 3/4 percent to one percent for domestic and from one percent to 1-1/2 percent for out-of-state checks. The minimum charge is increased from 35 cents to 50 cents. In no event, however, may the charge exceed \$8. The fee schedule has not been changed since 1964.

In addition, the bill changes the penalty provision. The penalty is increased from \$500 to \$1,000 for each offense. Each check cashed without a license is a separate offense. The Commissioner of Banking is authorized to settle any penalty claims, which are treated as civil claims under the Penalty Enforcement Law.

A-1858, sponsored by Assemblyman Michael Matthews (D-Atlantic), which strengthens the status and capability of the county boards of taxation by modernizing and professionalizing their procedures and personnel.

The bill makes the following changes:

- -- establishes an office of the county tax administrator in place of the present secretary of each County board;
- -- clarifies the authority of the county tax board and county tax administrator over assessors;
- -- fixes the minimum salary for the county tax administrator and increases the salaries of the board members. The salaries are based on the population of the counties.
- -- raises fees for appeal to the board and requires that those fees be used to meet the expenses of the board.
- -- authorizes the Director of the Division of Taxation to establish rules and regulations governing the conduct of the county tax administrators.