### 2A:23D-1 to 2A:23D-18

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2014 **CHAPTER**: 50

NJSA: 2A:23D-1 to 2A:23D-18 (Establishes the "New Jersey Family Collaborative Law Act")

BILL NO: A1477 (Substituted for S1224)

SPONSOR(S) Diegnan and others

DATE INTRODUCED: January 16, 2014

**COMMITTEE:** ASSEMBLY: Human Services

Judiciary

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 23, 2014

**SENATE:** June 26, 2014

**DATE OF APPROVAL:** September 10, 2014

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First reprint enacted)

Yes

A1477

**SPONSOR'S STATEMENT**: (Begins on page 9 of introduced bill): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S1224

SPONSOR'S STATEMENT: (Begins on page 9 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

**SENATE:** Yes Judiciary

Budget

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <a href="mailto:refdesk@njstatelib.org">mailto:refdesk@njstatelib.org</a>

REPORTS: Yes

HEARINGS: No

Newspaper articles:

974.90 L415, 2013d

Revised tentative report relating to New Jersey Family Collaborative Law Act Dated: February 21, 2013 by New Jersey Law Revision Commission New Jersey State Library: Draft Tentative Reports <a href="http://hdl.handle.net/10929/26383">http://hdl.handle.net/10929/26383</a>

974.90 L415, 2013s

Final Report Relating to New Jersey Family Collaborative Law Act Dated: July 23, 2013 by New Jersey Law Revision Commission New Jersey State Library: Law Revision Commission Final Reports <a href="http://hdl.handle.net/10929/32607">http://hdl.handle.net/10929/32607</a>

LAW/RWH

Title 2A.
Subtitle 6.
Chapter 23D.
(New)
Collaborative
Family Law
§§1-18 C.2A:23D-1 to
2A:23D-18
§19 - Note

### P.L.2014, CHAPTER 50, approved September 10, 2014 Assembly, No. 1477 (First Reprint)

1 AN ACT concerning <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law and supplementing Title 2A of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "New Jersey <sup>1</sup>[Collaborative] <sup>1</sup> Family <sup>1</sup>Collaborative <sup>1</sup> Law Act."

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- 2. The Legislature finds and declares:
- a. Since at least 2005, attorneys in New Jersey have participated in the dispute resolution method known as <sup>1</sup>family<sup>1</sup> collaborative law, in which an attorney is retained for the limited purpose of assisting his client in resolving <sup>1</sup>family<sup>1</sup> disputes in a voluntary, non-adversarial manner, without court intervention.
- b. The <sup>1</sup>family <sup>1</sup> collaborative law process is distinct from other dispute resolution mechanisms because the parties intend to resolve their dispute without litigation. Instead, each party, represented by his attorney, meets together with the other party to the dispute, that party's attorney, and, as needed, one or more nonparty participants who are not attorneys but are professionals in their fields, such as certified financial planners, certified public accountants, licensed clinical social workers, psychologists, licensed professional counselors, licensed marriage and family therapists, psychiatrists. All participants in the <sup>1</sup>family <sup>1</sup> collaborative law process understand and agree that the process is intended to replace litigation and that the process will terminate if either party or either attorney commences a proceeding related to the subject matter to be addressed through the <sup>1</sup>family <sup>1</sup> collaborative process before a court or other tribunal other than to seek incorporation of a settlement agreement into a final judgment.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

c. In order to facilitate full and fair disclosure by the parties to 1 the <sup>1</sup>family <sup>1</sup> collaborative <sup>1</sup>law <sup>1</sup> process, the parties must have an 2 evidentiary privilege to protect them from disclosure of any 3 collaborative law communication. The nonparty participants in the 4 <sup>1</sup>family collaborative law process, who serve as neutral experts, 5 need a privilege from disclosure of communications made by them 6 7 during the process similar to the privilege created for mediators in 8 the "Uniform Mediation Act," P.L.2004, c.157 (C.2A:23C-1 et 9 seq.). This will enable nonparty participants to participate candidly 10 in the process and thereby facilitate resolution of the family law 11 dispute.

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- As used in this act:
- <sup>1</sup>["Collaborative family] "Family collaborative" <sup>1</sup> 14 communication" means a statement, whether oral or in a record, that is made in the course of a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative <sup>1</sup> law process and occurs after the parties sign a [collaborative]1 family <sup>1</sup>collaborative <sup>1</sup> law participation agreement but before the <sup>1</sup>[collaborative] <sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> law process is concluded.
  - "Family collaborative<sup>1</sup> <sup>1</sup>["Collaborative family ] participation agreement" means a written agreement by the parties to participate in a '[collaborative]' family 'collaborative' law process, in accordance with section 5 of P.L. (pending before the Legislature as this bill) in order to resolve their family law dispute.
  - <sup>1</sup> ["Collaborative family] "Family collaborative<sup>1</sup> process" means a procedure intended to resolve the family law dispute without intervention by a tribunal provided that the individuals in the dispute: (1) sign a [collaborative] family <sup>1</sup>collaborative <sup>1</sup> law participation agreement; and (2) are represented by <sup>1</sup>[collaborative] <sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> lawyers.
  - d. <sup>1</sup>["Collaborative family] "Family collaborative lawyer" means a lawyer who represents a party in a <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> law process and whom the party acknowledges is retained for that limited purpose.
    - "Family law dispute" means a dispute, claim or issue which is described in a participation agreement and arises under the family or domestic relations law of this State, including but not limited to:
- 39 (1) marriage, civil union, domestic partnership, divorce, 40 dissolution, annulment, or property distribution;
  - (2) child custody, visitation, or parenting time;
- 42 (3) alimony, maintenance, or child support; or
- 43 (4) premarital, marital or post-marital agreements, 44 comparable agreements affecting civil unions or domestic 45 partnerships.

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- f. "Nonparty participant" means a person, other than a party 1 and the party's '[collaborative]' family 'collaborative' lawyer, 2 who participates in a <sup>1</sup>[collaborative] <sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> law 3 process. <sup>1</sup>This includes, but is not limited to, financial practitioners, 4 5 including certified financial planners and certified public accountants, and mental health professionals, including licensed 6 7 clinical social workers, psychologists, licensed professional 8 counselors, licensed marriage and family therapists, and 9 psychiatrists.<sup>1</sup>
- g. "Party" means an individual who signs a <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law participation agreement and whose consent is necessary to resolve a family law dispute under P.L.,
- c. (C. ) (pending before the Legislature as this bill).

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- h. "Proceeding" means a judicial or arbitral or adjudicative process before a tribunal.
  - i. "Prospective party" means an individual who discusses with a prospective <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> lawyer the possibility of signing a <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law participation agreement.
  - j. "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
  - k. "Related to the family law dispute" means involving the same parties, transaction or occurrence, nucleus of operative fact, claim, matter or issue as the family law dispute.
  - l. "Settlement agreement" means a signed agreement entered into by the parties to a <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law participation agreement that sets forth a resolution of the parties' family law dispute.
- m. "Sign" means, with present intent to authenticate or adopt a record to execute or adopt a tangible symbol; or attach to or logically associate with the record an electronic symbol, sound, or process.
  - n. "Tribunal" means a court, arbitrator, or administrative agency, as applicable, that after presentation of evidence or legal argument, has jurisdiction to render a decision affecting a party's interests in a matter.

4. P.L., c. (C. ) (pending before the Legislature as this bill) applies to a '[collaborative]' family 'collaborative' law

- 41 process that is subject to a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative <sup>1</sup>
- law participation agreement, meets the requirements set forth in section 5 of P.L., c. (C.) (pending before the Legislature
- 44 as this bill), and is signed on or after the effective date of this act.

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1 P.L. , c. (C. ) (pending before the Legislature as this 2 bill) does not apply to any other collaborative law process or any 3 other collaborative law participation agreement. 4 <sup>1</sup>[collaborative]<sup>1</sup> <sup>1</sup>collaborative<sup>1</sup> 5 5. a. A family law participation agreement shall: 6 7 (1) be in a record; 8 (2) be signed by the parties; 9 (3) state the parties' intention to resolve a family law dispute through a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative 1 law process 10 pursuant to P.L., c. ) (pending before the Legislature (C. 11 12 as this bill); 13 (4) describe the nature and scope of the family law dispute; (5) identify the <sup>1</sup>[collaborative] family <sup>1</sup>collaborative lawyer 14 who represents each party in the process; 15 (6) contain a statement that a [collaborative] family 16 <sup>1</sup>collaborative 1 lawyer's role is limited as defined in P.L. 17 ) (pending before the Legislature as this bill), 18 19 consistent with the Rules of Professional Conduct promulgated by 20 the Supreme Court of New Jersey; (7) set forth the manner by which a <sup>1</sup>[collaborative]<sup>1</sup> family 21 <sup>1</sup>collaborative <sup>1</sup> law process begins and the manner by which it 22 terminates or concludes in accordance with sections 6 and 7 of 23 24 P.L., c. (C. ) (pending before the Legislature as this bill); 25 (8) state that any <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law 26 communication of a party or a nonparty participant is confidential and subject to an evidentiary privilege under section <sup>1</sup>[12] 13<sup>1</sup> of 27 ) (pending before the Legislature as this bill), 28 29 and that the privilege may be waived only expressly and by both 30 parties or in the case of a nonparty participant, by the nonparty 31 participant having the right to exercise the privilege; and 32 (9) state that the conduct of the <sup>1</sup>[collaborative]<sup>1</sup> family 33 <sup>1</sup>collaborative <sup>1</sup> lawyer is governed by P.L. , c. (C. 34 (pending before the Legislature as this bill), the Rules of Court 35 adopted by the Supreme Court of New Jersey, and the Rules of 36 Professional Conduct promulgated by the Supreme Court of New 37 Jersey and that P.L. , c. (C. ) (pending before the Legislature as this bill) does not alter the <sup>1</sup>[collaborative]<sup>1</sup> family 38 <sup>1</sup>collaborative <sup>1</sup> lawyer's responsibilities to the client under the 39 Rules of Professional Conduct and any other applicable Rules of 40 41 Court. 42 b. Parties may agree to include in a <sup>1</sup>[collaborative]<sup>1</sup> family 43 <sup>1</sup>collaborative <sup>1</sup> law participation agreement additional provisions 44 not inconsistent with P.L. (C. ) (pending before the 45 Legislature as this bill) or other applicable law.

- 6. a. A '[collaborative]' family 'collaborative' law process begins when the parties sign a '[collaborative]' family 'collaborative' law participation agreement.
  - b. Participation in a <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law process is voluntary and may not be compelled by a tribunal.

7. a. A <sup>1</sup>[collaborative] <sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> law process is concluded by either:

- 9 (1) resolution of a family law dispute as evidenced by a signed settlement agreement; or
  - (2) termination of the process.

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- b. A <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law process terminates when:
  - (1) a party gives notice to other parties in a record that the process is ended, which a party may do with or without cause; or
  - (2) a party files a document without the agreement of all parties that initiates a proceeding related to the family law dispute; or
- 18 (3) either party is subject to, or obtains, a temporary or final 19 restraining order <sup>1</sup>against the other party <sup>1</sup> in accordance with the 20 "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 21 (C.2C:25-17 et seq.); or
  - (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party or the defense against such a request is commenced; or
  - (5) except as provided by section <sup>1</sup>[8] <u>9</u><sup>1</sup> of P.L. , c. (C. ) (pending before the Legislature as this bill), a party discharges a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative lawyer; or
- 28 (6) a party fails to provide information pursuant to section <sup>1</sup>[9] 29 10 of P.L., c. (C.) (pending before the Legislature as 30 this bill) that is necessary to address the issues in dispute, and one 31 of the parties chooses to terminate the collaborative process as a 32 result; or
- 33 (7) a <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> lawyer ceases 34 further representation of a party.
- 35 c. A '[collaborative]' family 'collaborative' law process does 36 not terminate if, with the consent of the parties, a party, or the 37 party's '[collaborative]' family 'collaborative' lawyer on the 38 party's behalf, requests a tribunal to incorporate a settlement 39 agreement into a final judgment.
- d. A '[collaborative]' family 'collaborative' law participation agreement may provide additional methods of terminating or concluding a '[collaborative]' family 'collaborative' law process consistent with P.L., c. (C.) (pending before the Legislature as this bill) and the Rules of Professional Conduct promulgated by the Supreme Court of New Jersey.

e. In the event the <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law process does not result in a judgment resolving the family law dispute and the dispute is, instead, submitted to a tribunal for adjudication, the <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> lawyer <sup>1</sup> and the lawyers in the law firm with whom the collaborative family lawyer is associated <sup>1</sup> shall not continue to represent the party in that family law dispute.

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<sup>1</sup>8. A lawyer in a law firm with which the family collaborative lawyer is associated in a partnership, professional corporation, sole proprietorship, limited liability company, or law association is disqualified from appearing before a tribunal to represent a party in a proceeding related to a family collaborative law matter if the family collaborative lawyer is disqualified from doing so in subsection e. of section 7 of P.L. , c. (C. ) (pending before the Legislature as this bill).<sup>1</sup>

- <sup>1</sup>[8.] 9.<sup>1</sup> a. If a <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative<sup>1</sup> lawyer ceases or is disqualified from representation of a party, prompt notice of the cessation of representation or discharge shall be given to all parties in a record.
- b. Notwithstanding the provisions of paragraph (5) of subsection b. of section 7 of P.L., c. (C. ) (pending before the Legislature as this bill), and subject to this subsection, if a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative lawyer is discharged or ceases representation of a party, the <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law process continues if, not later than 30 days after the date of notice of the discharge or cessation of representation is sent to the parties pursuant to subsection a. of this section, the unrepresented party:
- (1) retains a successor <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative]<sup>1</sup> lawyer who is identified in an amended <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative]<sup>1</sup> law participation agreement; and
- (2) in that amended <sup>1</sup> [collaborative] <sup>1</sup> family <sup>1</sup> collaborative <sup>1</sup> law participation agreement, the parties consent to continue the process and the successor lawyer confirms representation of the party.

<sup>1</sup>[9.] 10.<sup>1</sup> Except as otherwise provided by law, during the <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law process a party shall, in good faith, provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party shall also promptly update previously disclosed information that has materially changed. The parties may define the scope of disclosure during the collaborative family law process except as provided by law.

- 1 <sup>1</sup>[10.] 11. P.L., c. (C. ) (pending before the Legislature as this bill) does not affect, waive or supersede:
  - a. The professional responsibility obligations and standards applicable to a lawyer or other licensed professional in this State, including but not limited to the Rules of Professional Conduct promulgated by the Supreme Court of New Jersey; or
  - b. The obligation of a person to report abuse or neglect, abandonment, or exploitation of a child or adult under the law of this State.

<sup>1</sup>[11.] <u>12.</u><sup>1</sup> A <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law.

- <sup>1</sup>[12.] 13.<sup>1</sup> a. Subject to sections <sup>1</sup>[13] 14<sup>1</sup> and <sup>1</sup>[14] 15<sup>1</sup> of P.L., c. (C. ) (pending before the Legislature as this bill), a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law communication made by a party or any nonparty participant is privileged under subsection b. of this section, is not subject to discovery, and is not admissible in evidence.
  - b. In a proceeding, and in addition to application of the lawyerclient privilege provided under the laws of this State, the following privileges apply:
  - (1) A party may refuse to disclose, and may prevent the party's lawyer, or a nonparty participant, or any other person from disclosing, a <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative<sup>1</sup> law communication.
  - (2) A nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative<sup>1</sup> law communication of the nonparty participant.
  - c. The privilege created by this section may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative. Where a corporation or association or other legal entity is the nonparty participant claiming the privilege, and the corporation, association or other entity has been dissolved, the privilege may be claimed by its successors, assigns or trustees in dissolution.
  - d. Evidence or information that is otherwise admissible, readily available from other sources, or subject to discovery does not become inadmissible or protected from discovery solely because of its disclosure or use in a <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative<sup>1</sup> law process.

46 <sup>1</sup>[13.] <u>14.</u> a. A privilege under section <sup>1</sup>[12] <u>13</u> of P.L. , 47 c. (C. ) (pending before the Legislature as this bill) may be

waived in a record or orally during a proceeding if it is expressly 1 2 waived by both parties and, in the case of the privilege of a 3 nonparty participant, it is also expressly waived by the nonparty 4 participant.

b. A person who discloses or makes a representation about a prejudices another person in a proceeding is precluded from asserting a privilege under section <sup>1</sup>[12] 13<sup>1</sup> of P.L., c. (pending before the Legislature as this bill), but this preclusion applies only to the extent necessary for the person prejudiced to

respond to the disclosure or representation. 11

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- <sup>1</sup>[14.] 15. a. There is no privilege under section <sup>1</sup>[12] 13 of P.L., c. (C.) (pending before the Legislature as this bill) for a
  - (1) made during a session of a <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> law process that is open, or is required by law to be open, to the public; or
  - (2) sought, obtained, or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; or
  - settlement agreement resulting <sup>1</sup>[collaborative] <sup>1</sup> family <sup>1</sup>collaborative <sup>1</sup> law process, evidenced by a record signed by both parties to the agreement; or
- (4) a disclosure in a report of suspected domestic violence or suspected child abuse to an appropriate agency under the laws of this State.
- b. There is no privilege under section <sup>1</sup>[12] 13<sup>1</sup> of P.L. ) (pending before the Legislature as this bill) if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative<sup>1</sup> law communication is sought or offered in:
  - (1) a court proceeding involving a crime; or
- (2) a proceeding seeking rescission or reformation of a contract 37 arising out of the '[collaborative]' family 'collaborative' law 38 process or in which a defense to avoid liability on the contract is 39 40 asserted.
- c. The privileges under section <sup>1</sup>[12] <u>13</u> of P.L., c. (C.) 41 (pending before the Legislature as this bill) for a <sup>1</sup>[collaborative]<sup>1</sup> 42 43 family <sup>1</sup>collaborative <sup>1</sup> law communication do not apply to the 44 extent that a communication is:
  - (1) sought or offered to prove or disprove a claim or complaint of professional misconduct or malpractice or the unreasonableness

- of a '[collaborative]' family 'collaborative' lawyer's fee arising from or related to a '[collaborative]' family 'collaborative' law process; or
  - (2) sought or offered to prove or disprove abuse, neglect, abandonment, or exploitation of a child or adult, unless the appropriate protective services agency is a party to or otherwise participates in the process.
  - d. If a '[collaborative]' family 'collaborative' law communication is subject to an exception under subsection b. or c. of this section, only the part of the communication necessary for the application of the exception may be disclosed or admitted.
  - e. Disclosure or admission of evidence excepted from the privilege under subsection b. or c. of this section does not make the evidence or any other <sup>1</sup>[collaborative]<sup>1</sup> family <sup>1</sup>collaborative<sup>1</sup> law communication discoverable or admissible for any other purpose.
  - f. The privileges under section <sup>1</sup>[12] <u>13</u><sup>1</sup> of P.L. , c. (C. ) (pending before the Legislature as this bill) do not apply if the parties agree in advance in a signed record that all or part of a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law process is not privileged.

<sup>1</sup>[15.] 16. <sup>1</sup> If a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law participation agreement fails to meet the requirements of section 5 of P.L., c. (C. ) (pending before the Legislature as this bill), the parties may be found to have intended to enter into a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law participation agreement if they signed a record indicating an intention to enter into a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law participation agreement and reasonably believed they were participating in a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative] law process.

<sup>1</sup>[16.] 17.<sup>1</sup> In applying and construing this act, consideration shall be given to the need to promote uniformity of the law with respect to its subject matter among states that enact a <sup>1</sup>[collaborative] family <sup>1</sup>collaborative law act.

<sup>1</sup>[17. This act modifies, limits, and supersedes the federal Electronic Signatures in Global and National Commerce Act, 15 U.S.C. section 7001 et seq., but this act does not modify, limit, or supersede section 101(c) of that act, or authorize electronic delivery of any of the notices described in section 103(b) of that act. ]<sup>1</sup>

18. If any provision of P.L. , c. (C. ), (pending before the Legislature as this bill) or its application to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of P.L. , c. (C. ), (pending

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1	before the Legislature as this bill) which can be given effect without
2	the invalid provision or application, and to this end the provisions
3	of P.L. , c. (C. ), (pending before the Legislature as this
4	bill) are severable.
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6	19. This act shall take effect on the 90 <sup>th</sup> day after enactment.
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11	Establishes the "New Jersey Family Collaborative Law Act."

## ASSEMBLY, No. 1477

## STATE OF NEW JERSEY

### 216th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2014 SESSION

### Sponsored by:

Assemblyman PATRICK J. DIEGNAN, JR. District 18 (Middlesex)
Assemblyman GORDON M. JOHNSON District 37 (Bergen)
Assemblywoman ANNETTE QUIJANO District 20 (Union)
Assemblyman JOHN F. MCKEON District 27 (Essex and Morris)
Assemblywoman HOLLY SCHEPISI

### **Co-Sponsored by:**

District 39 (Bergen and Passaic)

Assemblymen Carroll, Eustace, Assemblywoman N.Munoz and Assemblyman Lagana

### **SYNOPSIS**

Establishes the "New Jersey Collaborative Family Law Act."

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 6/6/2014)

1 AN ACT concerning collaborative family law and supplementing 2 Title 2A of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

567

1. This act shall be known and may be cited as the "New Jersey Collaborative Family Law Act."

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- 2. The Legislature finds and declares:
- a. Since at least 2005, attorneys in New Jersey have participated in the dispute resolution method known as collaborative law, in which an attorney is retained for the limited purpose of assisting his client in resolving disputes in a voluntary, non-adversarial manner, without court intervention.
- The collaborative law process is distinct from other dispute resolution mechanisms because the parties intend to resolve their dispute without litigation. Instead, each party, represented by his attorney, meets together with the other party to the dispute, that party's attorney, and, as needed, one or more nonparty participants who are not attorneys but are professionals in their fields, such as certified financial planners, certified public accountants, licensed clinical social workers, psychologists, licensed professional counselors, licensed marriage and family therapists, psychiatrists. All participants in the collaborative law process understand and agree that the process is intended to replace litigation and that the process will terminate if either party or either attorney commences a proceeding related to the subject matter to be addressed through the collaborative process before a court or other tribunal other than to seek incorporation of a settlement agreement into a final judgment.
- c. In order to facilitate full and fair disclosure by the parties to the collaborative process, the parties must have an evidentiary privilege to protect them from disclosure of any collaborative law communication. The nonparty participants in the collaborative law process, who serve as neutral experts, need a privilege from disclosure of communications made by them during the process similar to the privilege created for mediators in the "Uniform Mediation Act," P.L.2004, c.157 (C.2A:23C-1 et seq). This will enable non-party participants to participate candidly in the process and thereby facilitate resolution of the family law dispute.

- 3. As used in this act:
- 44 a. "Collaborative family law communication" means a 45 statement, whether oral or in a record, that is made in the course of 46 a collaborative family law process and occurs after the parties sign

a collaborative family law participation agreement but before the collaborative family law process is concluded.

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- b. "Collaborative family law participation agreement" means a written agreement by the parties to participate in a collaborative family law process, in accordance with section 5 of P.L.,
- 6 c. (C. ), (pending before the Legislature as this bill) in order 7 to resolve their family law dispute.
  - c. "Collaborative family law process" means a procedure intended to resolve the family law dispute without intervention by a tribunal provided that the individuals in the dispute: (1) sign a collaborative family law participation agreement; and (2) are represented by collaborative family law lawyers.
  - d. "Collaborative family lawyer" means a lawyer who represents a party in a collaborative family law process and whom the party acknowledges is retained for that limited purpose.
  - e. "Family law dispute" means a dispute, claim or issue which is described in a participation agreement and arises under the family or domestic relations law of this State, including but not limited to:
- 19 (1) marriage, civil union, domestic partnership, divorce, 20 dissolution, annulment, or property distribution;
  - (2) child custody, visitation, or parenting time;
  - (3) alimony, maintenance, or child support; or
- (4) premarital, marital or post-marital agreements, or comparable
   agreements affecting civil unions or domestic partnerships.
  - f. "Nonparty participant" means a person, other than a party and the party's collaborative family lawyer, who participates in a collaborative family law process.
  - g. "Party" means an individual who signs a collaborative family law participation agreement and whose consent is necessary to resolve a family law dispute under P.L. , c. (C. ), (pending before the Legislature as this bill).
- h. "Proceeding" means a judicial or arbitral or adjudicative process before a tribunal.
  - i. "Prospective party" means an individual who discusses with a prospective collaborative family lawyer the possibility of signing a collaborative family law participation agreement.
  - j. "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- 40 k. "Related to the family law dispute" means involving the 41 same parties, transaction or occurrence, nucleus of operative fact, 42 claim, matter or issue as the family law dispute.
- 1. "Settlement agreement" means a signed agreement entered into by the parties to a collaborative family law participation agreement that sets forth a resolution of the parties' family law dispute.

m. "Sign" means, with present intent to authenticate or adopt a 1 2 record to execute or adopt a tangible symbol; or attach to or 3 logically associate with the record an electronic symbol, sound, or 4 process. "Tribunal" means a court, arbitrator, or administrative 5 n. agency, as applicable, that after presentation of evidence or legal 6 7 argument, has jurisdiction to render a decision affecting a party's 8 interests in a matter. 9 10 4. P.L., c. (C. ) (pending before the Legislature as this bill) applies to a collaborative family law process that is subject 11 to a collaborative family law participation agreement, meets the 12 (C. 13 requirements set forth in section 5 of P.L. 14 (pending before the Legislature as this bill), and is signed on or 15 after the effective date of this act. 16 ) (pending before the Legislature as this P.L. , c. (C. 17 bill) does not apply to any other collaborative law process or any 18 other collaborative law participation agreement. 19 20 5. a. A collaborative family law participation agreement shall: 21 (1) be in a record; 22 (2) be signed by the parties; 23 (3) state the parties' intention to resolve a family law dispute 24 through a collaborative family law process pursuant to P.L. 25 ) (pending before the Legislature as this bill); 26 (4) describe the nature and scope of the family law dispute; 27 (5) identify the collaborative family lawyer who represents each 28 party in the process; 29 (6) contain a statement that a collaborative family lawyer's role 30 is limited as defined in P.L., c. (C. ) (pending before the Legislature as this bill), consistent with the Rules of Professional 31 32 Conduct promulgated by the Supreme Court of New Jersey; 33 (7) set forth the manner by which a collaborative family law 34 process begins and the manner by which it terminates or concludes 35 in accordance with sections 6 and 7 of P.L. , c. (C. ) 36 (pending before the Legislature as this bill); 37 (8) state that any collaborative family law communication of a 38 party or a nonparty participant is confidential and subject to an 39 evidentiary privilege under section 12 of P.L. (C. 40 (pending before the Legislature as this bill), and that the privilege 41 may be waived only expressly and by both parties or in the case of a 42 nonparty participant, by the nonparty participant having the right to 43 exercise the privilege; and 44 (9) state that the conduct of the collaborative family lawyer is 45 governed by P.L., c. ) (pending before the Legislature as this bill), the Rules of Court adopted by the Supreme Court of 46

New Jersey, and the Rules of Professional Conduct promulgated by

the Supreme Court of New Jersey and that P.L. , c. 1 2 (pending before the Legislature as this bill) does not alter the 3 collaborative family lawyer's responsibilities to the client under the 4 Rules of Professional Conduct and any other applicable Rules of 5 Court. b. Parties may agree to include in a collaborative family law 6 7 participation agreement additional provisions not inconsistent with 8 ) (pending before the Legislature as this bill) P.L., c. (C. 9 or other applicable law. 10 11 6. a. A collaborative family law process begins when the parties 12 sign a collaborative family law participation agreement. 13 b. Participation in a collaborative family law process is voluntary 14 and may not be compelled by a tribunal. 15 16 7. a. A collaborative family law process is concluded by either: 17 (1) resolution of a family law dispute as evidenced by a signed 18 settlement agreement; or 19 (2) termination of the process. b. A collaborative family law process terminates when: 20 (1) a party gives notice to other parties in a record that the 21 22 process is ended, which a party may do with or without cause; or 23 (2) a party files a document without the agreement of all parties 24 that initiates a proceeding related to the family law dispute; or 25 (3) either party is subject to, or obtains, a temporary or final 26 restraining order in accordance with the "Prevention of Domestic Violence Act of 1991," P.L. 1991, c. 261 (C.2C:25-17 et seq.); or 27 28 (4) an action is commenced requesting that a tribunal issue 29 emergency relief to protect the health, safety, welfare, or interests 30 of a party or the defense against such a request is commenced; or 31 (5) except as provided by section 8 of P.L., c. 32 (pending before the Legislature as this bill), a party discharges a 33 collaborative family lawyer; or 34 (6) a party fails to provide information pursuant to section 9 of 35 ) (pending before the Legislature as this bill) P.L., c. (C. 36 that is necessary to address the issues in dispute, and one of the 37 parties chooses to terminate the collaborative process as a result; or (7) a collaborative family lawyer ceases further representation of 38 39 a party. c. A collaborative family law process does not terminate if, 40 41 with the consent of the parties, a party, or the party's collaborative 42 family lawyer on the party's behalf, requests a tribunal to 43 incorporate a settlement agreement into a final judgment. 44 d. A collaborative family law participation agreement may 45 provide additional methods of terminating or concluding a 46 collaborative family law process consistent with P.L. , c. (C.

(pending before the Legislature as this bill) and the Rules of

#### A1477 DIEGNAN, JOHNSON

- Professional Conduct promulgated by the Supreme Court of New Jersey.
  - e. In the event the collaborative law process does not result in a judgment resolving the family law dispute and the dispute is, instead, submitted to a tribunal for adjudication, the collaborative family lawyer will not continue to represent the party in that family law dispute.

- 8. a. If a collaborative family lawyer ceases or is disqualified from representation of a party, prompt notice of the cessation of representation or discharge shall be given to all parties in a record.
- b. Notwithstanding the provisions of paragraph (3) of subsection b. of section 7 of P.L. , c. (C. ) (pending before the Legislature as this bill), and subject to this subsection, if a collaborative family lawyer is discharged or ceases representation of a party, the collaborative family law process continues if, not later than 30 days after the date of notice of the discharge or cessation of representation is sent to the parties pursuant to subsection a. of this section, the unrepresented party:
- (1) retains a successor collaborative family lawyer who is identified in an amended collaborative family law participation agreement; and
- (2) in that amended collaborative family law participation agreement, the parties consent to continue the process and the successor lawyer confirms representation of the party.

9. Except as otherwise provided by law, during the collaborative family law process a party shall, in good faith, provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party shall also promptly update previously disclosed information that has materially changed. The parties may define the scope of disclosure during the collaborative family law process except as provided by law.

- 10. P.L. , c. (C. ) (pending before the Legislature as this bill) does not affect, waive or supersede:
- a. The professional responsibility obligations and standards applicable to a lawyer or other licensed professional in this State, including but not limited to the Rules of Professional Conduct promulgated by the Supreme Court of New Jersey; or
- b. The obligation of a person to report abuse or neglect, abandonment, or exploitation of a child or adult under the law of this State.

11. A collaborative family law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law.

- 1 12. a. Subject to sections 13 and 14 of P.L. , c. (C. ) 2 (pending before the Legislature as this bill), a collaborative family 3 law communication made by a party or any nonparty participant is 4 privileged under subsection b. of this section, is not subject to 5 discovery, and is not admissible in evidence.
  - b. In a proceeding, and in addition to application of the lawyerclient privilege provided under the laws of this State, the following privileges apply:
  - (1) A party may refuse to disclose, and may prevent the party's lawyer, or a nonparty participant, or any other person from disclosing, a collaborative family law communication.
  - (2) A nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a collaborative family law communication of the nonparty participant.
  - c. The privilege created by this section may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative. Where a corporation or association or other legal entity is the nonparty participant claiming the privilege, and the corporation, association or other entity has been dissolved, the privilege may be claimed by its successors, assigns or trustees in dissolution.
  - d. Evidence or information that is otherwise admissible, readily available from other sources, or subject to discovery does not become inadmissible or protected from discovery solely because of its disclosure or use in a collaborative family law process.

29 13. a. A privilege under section 12 of P.L. , c. (C. 30 (pending before the Legislature as this bill) may be waived it

- (pending before the Legislature as this bill) may be waived in a record or orally during a proceeding if it is expressly waived by both parties and, in the case of the privilege of a nonparty participant, it is also expressly waived by the nonparty participant.
- b. A person who discloses or makes a representation about a collaborative family law communication that prejudices another person in a proceeding is precluded from asserting a privilege under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill), but this preclusion applies only to the extent necessary for the person prejudiced to respond to the disclosure or representation.

- 14. a. There is no privilege under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) for a collaborative family law communication that is:
- (1) made during a session of a collaborative family law process that is open, or is required by law to be open, to the public; or

(2) sought, obtained, or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; or

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- (3) in a settlement agreement resulting from the collaborative family law process, evidenced by a record signed by both parties to the agreement; or
- (4) a disclosure in a report of suspected domestic violence or suspected child abuse to an appropriate agency under the laws of this State.
- b. There is no privilege under section 12 of P.L., c. (C. ) (pending before the Legislature as this bill) if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the collaborative family law communication is sought or offered in:
  - (1) a court proceeding involving a crime; or
  - (2) a proceeding seeking rescission or reformation of a contract arising out of the collaborative family law process or in which a defense to avoid liability on the contract is asserted.
  - c. The privileges under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) for a collaborative family law communication do not apply to the extent that a communication is:
  - (1) sought or offered to prove or disprove a claim or complaint of professional misconduct or malpractice or the unreasonableness of a collaborative family lawyer's fee arising from or related to a collaborative family law process; or
  - (2) sought or offered to prove or disprove abuse, neglect, abandonment, or exploitation of a child or adult, unless the appropriate protective services agency is a party to or otherwise participates in the process.
  - d. If a collaborative family law communication is subject to an exception under subsection b. or c. of this section, only the part of the communication necessary for the application of the exception may be disclosed or admitted.
  - e. Disclosure or admission of evidence excepted from the privilege under subsection b. or c. of this section does not make the evidence or any other collaborative family law communication discoverable or admissible for any other purpose.
  - f. The privileges under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) do not apply if the parties agree in advance in a signed record that all or part of a collaborative family law process is not privileged.
- 15. If a collaborative family law participation agreement fails to meet the requirements of section 5 of P.L. , c. (C. )

(pending before the Legislature as this bill), the parties may be 1 2 found to have intended to enter into a collaborative family law 3 participation agreement if they signed a record indicating an 4 intention to enter into a collaborative family law participation 5 agreement and reasonably believed they were participating in a 6 collaborative family law process. 7 8 16. In applying and construing this act, consideration shall be 9 given to the need to promote uniformity of the law with respect to 10 its subject matter among states that enact a collaborative family law 11 act. 12 17. This act modifies, limits, and supersedes the federal 13 14 Electronic Signatures in Global and National Commerce Act, 15 15 U.S.C. section 7001 et seq., but this act does not modify, limit, or 16 supersede section 101(c) of that act, or authorize electronic delivery 17 of any of the notices described in section 103(b) of that act. 18 19 18. If any provision of P.L., c. (C. ), (pending before the Legislature as this bill) or its application to any person or 20 circumstance is held invalid, the invalidity shall not affect other 21 22 provisions or applications of P.L. , c. (C. 23 before the Legislature as this bill) which can be given effect without 24 the invalid provision or application, and to this end the provisions 25 ), (pending before the Legislature as this of P.L., c. bill) are severable. 26 27 19. This act shall take effect on the 90<sup>th</sup> day after enactment. 28 29 30 31 **STATEMENT** 32 33 This bill enacts the "New Jersey Collaborative Family Law Act." 34 Collaborative law is a voluntary, non-adversarial settlement process 35 in which the parties, with the assistance of their lawyers, attempt to 36 negotiate in good faith a mutually acceptable resolution of the 37 parties' dispute without court involvement. This bill would 38 authorize the application of a collaborative law process in family

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law disputes.

Under the provisions of the bill, family law disputes could be resolved using the collaborative law process without intervention by a tribunal provided the individuals in the dispute have signed a collaborative family law participation agreement and represented by collaborative family lawyers.

A collaborative family lawyer is defined under the bill as a lawyer who represents a party in a collaborative family law process and whom the party acknowledges is retained for that limited

purpose. Therefore, in the event the collaborative family process 1 2 does not resolve the family law dispute and the dispute is, instead, 3 submitted to a tribunal, the collaborative family lawyer would not 4 continue to represent the party. A collaborative family law 5 participation agreement would provide that a complaint, petition, or 6 claim may not be filed with a tribunal before or during the 7 collaborative family law process, although a party may request that 8 a tribunal incorporate a settlement agreement into a final judgment.

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Under the provisions of the bill, a party is required to provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party would also be required to promptly update previously disclosed information that has materially changed. Failure to comply with these disclosure provisions would be a basis for termination of the collaborative family law process.

A collaborative family law process is concluded by either: a resolution of the dispute as evidenced by a signed settlement agreement, or by termination of the process. The process terminates if: (1) a party gives notice to other parties in a record that the process is ended, which a party may do with or without cause; (2) a party files a document without the agreement of all parties that initiates a proceeding related to the family law dispute without the agreement of all parties; (3) either party is subject to, or obtains, a temporary or final restraining order in accordance with the "Prevention of Domestic Violence Act of 1991," P.L. 1991, c. 261 (C.2C:25-17 et seq.); (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party or the defense against such a request is commenced; (5) a party discharges a collaborative family lawyer except as provided in the act; (6) a party fails to provide information that is necessary to address the issues in dispute, and one of the parties chooses to terminate the collaborative process as a result; or (7) a collaborative family lawyer ceases further representation of a party.

This bill would not affect, waive or supersede the professional responsibility obligations and standards applicable to a collaborative family law lawyer or affect an obligation to report abuse or neglect, abandonment, or exploitation of a child or adult.

Under the bill, a collaborative family law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law. Except as provided for in the bill, a collaborative family law communication made by a party or any nonparty participant is privileged and is not subject to discovery, and is not admissible in evidence. The following privileges apply in a proceeding: (1) a party may refuse to disclose, and may prevent the party's lawyer, a nonparty participant, or any other person from disclosing a collaborative family law communication; and (2) a

nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a collaborative family law communication of the nonparty participant. These privileges may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative.

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These privileges may be waived in a record or orally during a proceeding if expressly waived by both parties and, in the case of the privilege of a nonparty participant, it is also expressly waived by the nonparty participant. A person who discloses or makes a representation about a collaborative family law communication that prejudices another person in a proceeding is precluded from asserting a privilege, but this preclusion applies only to the extent necessary for the person prejudiced to respond to the disclosure or representation.

These privileges are inapplicable if: (1) made during a session of a collaborative family law process that is open, or is required by law to be open, to the public; (2) sought, obtained or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; (3) in a settlement agreement resulting from the collaborative family law process, evidenced by a record signed by both parties to the agreement; or (4) a disclosure in a report of suspected domestic or suspected child abuse. In addition, there is no privilege if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the collaborative family law communication is sought or offered in certain proceeding. These privileges do not apply if the parties agree in advance in a signed record that all or part of a collaborative family law process is not privileged.

This bill is modeled on the final report of the New Jersey Law Revision Commission ("NJLRC") on the "New Jersey Family Collaborative Law Act," dated July 23, 2013. The NJLRC based its recommendations on the "Uniform Collaborative Law Rules/Act" promulgated in 2010 by the National Conference of Commissioners on Uniform State Laws (now known as the Uniform Law Commission).

### ASSEMBLY JUDICIARY COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1477

with committee amendments

## STATE OF NEW JERSEY

DATED: JUNE 12, 2014

The Assembly Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 1477.

This bill as amended enacts the "New Jersey Family Collaborative Law Act." Collaborative law is a voluntary, non-adversarial settlement process in which the parties, with the assistance of their lawyers, attempt to negotiate in good faith a mutually acceptable resolution of the parties' dispute without court involvement. This bill would authorize the application of a collaborative law process in family law disputes.

Under the provisions of the bill, family law disputes could be resolved using the collaborative law process without intervention by a tribunal, provided the individuals in the dispute have signed a family collaborative law participation agreement and are represented by family collaborative lawyers.

A family collaborative lawyer is defined under the bill as a lawyer who represents a party in a family collaborative law process and whom the party acknowledges is retained for that limited purpose. Therefore, in the event the family collaborative law process does not resolve the family law dispute and the dispute is, instead, submitted to a tribunal, the family collaborative lawyer would not continue to represent the party. A family collaborative law participation agreement would provide that a complaint, petition, or claim may not be filed with a tribunal before or during the family collaborative law process, although a party may request that a tribunal incorporate a settlement agreement into a final judgment.

Under the provisions of the bill, a party is required to provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party would also be required to promptly update previously disclosed information that has materially changed. Failure to comply with these disclosure provisions would be a basis for termination of the family collaborative law process.

A family collaborative law process is concluded by either: a resolution of the dispute as evidenced by a signed settlement agreement, or by termination of the process. The process terminates if:

(1) a party gives notice to other parties in a record that the process is ended, which a party may do with or without cause; (2) a party files a document without the agreement of all parties that initiates a proceeding related to the family law dispute without the agreement of all parties; (3) either party is subject to, or obtains, a temporary or final restraining order against the other party in accordance with the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.); (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party, or the defense against such a request is commenced; (5) a party discharges a family collaborative lawyer except as provided in the act; (6) a party fails to provide information that is necessary to address the issues in dispute, and one of the parties chooses to terminate the collaborative process as a result; or (7) a family collaborative lawyer ceases further representation of a party.

This bill would not affect, waive or supersede the professional responsibility obligations and standards applicable to a family collaborative lawyer or affect an obligation to report abuse or neglect, abandonment, or exploitation of a child or adult.

Under the bill, a family collaborative law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law. Except as provided for in the bill, a family collaborative law communication made by a party or any nonparty participant is privileged and is not subject to discovery, and is not admissible in evidence. The committee amended the bill to clarify that a nonparty participant includes, but is not limited to, financial practitioners, including certified financial planners and certified public accountants, and mental health professionals, including licensed social psychologists, licensed clinical workers, professional counselors, licensed marriage and family therapists, and psychiatrists.

The bill provides that the following privileges apply in a proceeding: (1) a party may refuse to disclose, and may prevent the party's lawyer, a nonparty participant, or any other person from disclosing a family collaborative law communication; and (2) a nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a family collaborative law communication of the nonparty participant. These privileges may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative.

These privileges may be waived in a record or orally during a proceeding if expressly waived by both parties and, in the case of the privilege of a nonparty participant, it is also expressly waived by the nonparty participant. A person who discloses or makes a representation about a family collaborative law communication that prejudices another person in a proceeding is precluded from asserting a

privilege, but this preclusion applies only to the extent necessary for the person prejudiced to respond to the disclosure or representation.

These privileges are inapplicable if: (1) made during a session of a family collaborative law process that is open, or is required by law to be open, to the public; (2) sought, obtained or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; (3) in a settlement agreement resulting from the family collaborative law process, evidenced by a record signed by both parties to the agreement; or (4) a disclosure in a report of suspected domestic or suspected child abuse. In addition, there is no privilege if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the family collaborative law communication is sought or offered in a court proceeding involving a crime or other, limited purposes. These privileges do not apply if the parties agree in advance in a signed record that all or part of a family collaborative law process is not privileged.

This bill is modeled on the final report of the New Jersey Law Revision Commission ("NJLRC") on the New Jersey Family Collaborative Law Act, dated July 23, 2013. The NJLRC based its recommendations on the Uniform Collaborative Law Rules/Act promulgated in 2010 by the National Conference of Commissioners on Uniform State Laws (now known as the Uniform Law Commission).

As amended by the committee, this bill is identical to Senate Bill No. 1224(1R).

This bill was pre-filed for introduction in the 2014-2015 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

### **COMMITTEE AMENDMENTS:**

- (1) Change the title of the bill to the "New Jersey Family Collaborative Law Act," and update references throughout the bill to "family collaborative law." The bill as introduced used the phrase "collaborative family law"; the switch is intended to more clearly recognize the area of practice as a type of "collaborative law";
- (2) Clarify that a nonparty participant involved in a family collaborative law process may include, but is not limited to, financial practitioners, including certified financial planners and certified public accountants, and mental health professionals, including licensed clinical social workers, psychologists, licensed professional counselors, licensed marriage and family therapists, and psychiatrists;
- (3) Indicate that, with respect to a discontinuation of representation in a family collaborative law process, not only is the individual lawyer required to stop representation, but also any lawyers in the law firm with whom that lawyer is associated; and

(4) Eliminate, as unnecessary, references to the federal "Electronic Signatures in Global and National Commerce Act," 15 U.S.C. s.7001 et seq., as issues related to electronic records and electronic signatures in family law matters are already elsewhere addressed by federal law and the "Uniform Electronic Transactions Act," P.L.2001, c.116 (C.12A:12-1 et seq.).

## SENATE, No. 1224

## STATE OF NEW JERSEY

## 216th LEGISLATURE

INTRODUCED JANUARY 30, 2014

**Sponsored by:** 

**Senator LORETTA WEINBERG** 

District 37 (Bergen)

Senator NICHOLAS P. SCUTARI

**District 22 (Middlesex, Somerset and Union)** 

**Co-Sponsored by:** 

**Senator Bateman** 

### **SYNOPSIS**

Establishes the "New Jersey Collaborative Family Law Act."

### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 3/25/2014)

### **S1224** WEINBERG, SCUTARI

1 AN ACT concerning collaborative family law and supplementing 2 Title 2A of the New Jersey Statutes.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as the "New Jersey Collaborative Family Law Act."

- 2. The Legislature finds and declares:
- a. Since at least 2005, attorneys in New Jersey have participated in the dispute resolution method known as collaborative law, in which an attorney is retained for the limited purpose of assisting his client in resolving disputes in a voluntary, non-adversarial manner, without court intervention.
- The collaborative law process is distinct from other dispute resolution mechanisms because the parties intend to resolve their dispute without litigation. Instead, each party, represented by his attorney, meets together with the other party to the dispute, that party's attorney, and, as needed, one or more nonparty participants who are not attorneys but are professionals in their fields, such as certified financial planners, certified public accountants, licensed clinical social workers, psychologists, licensed professional counselors, licensed marriage and family therapists, psychiatrists. All participants in the collaborative law process understand and agree that the process is intended to replace litigation and that the process will terminate if either party or either attorney commences a proceeding related to the subject matter to be addressed through the collaborative process before a court or other tribunal other than to seek incorporation of a settlement agreement into a final judgment.
- c. In order to facilitate full and fair disclosure by the parties to the collaborative process, the parties must have an evidentiary privilege to protect them from disclosure of any collaborative law communication. The nonparty participants in the collaborative law process, who serve as neutral experts, need a privilege from disclosure of communications made by them during the process similar to the privilege created for mediators in the "Uniform Mediation Act," P.L.2004, c.157 (C.2A:23C-1 et seq.). This will enable nonparty participants to participate candidly in the process and thereby facilitate resolution of the family law dispute.

- 3. As used in this act:
- a. "Collaborative family law communication" means a statement, whether oral or in a record, that is made in the course of a collaborative family law process and occurs after the parties sign a collaborative family law participation agreement but before the collaborative family law process is concluded.

- b. "Collaborative family law participation agreement" means a
- written agreement by the parties to participate in a collaborative
- 3 family law process, in accordance with section 5 of P.L.
- 4 c. (C. ) (pending before the Legislature as this bill) in order to resolve their family law dispute.

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- c. "Collaborative family law process" means a procedure intended to resolve the family law dispute without intervention by a tribunal provided that the individuals in the dispute: (1) sign a collaborative family law participation agreement; and (2) are represented by collaborative family lawyers.
- d. "Collaborative family lawyer" means a lawyer who represents a party in a collaborative family law process and whom the party acknowledges is retained for that limited purpose.
  - e. "Family law dispute" means a dispute, claim or issue which is described in a participation agreement and arises under the family or domestic relations law of this State, including but not limited to:
- 17 (1) marriage, civil union, domestic partnership, divorce, 18 dissolution, annulment, or property distribution;
  - (2) child custody, visitation, or parenting time;
  - (3) alimony, maintenance, or child support; or
- 21 (4) premarital, marital or post-marital agreements, or 22 comparable agreements affecting civil unions or domestic 23 partnerships.
  - f. "Nonparty participant" means a person, other than a party and the party's collaborative family lawyer, who participates in a collaborative family law process.
- g. "Party" means an individual who signs a collaborative family law participation agreement and whose consent is necessary to resolve a family law dispute under P.L., c. (C.) (pending before the Legislature as this bill).
- h. "Proceeding" means a judicial or arbitral or adjudicative process before a tribunal.
  - i. "Prospective party" means an individual who discusses with a prospective collaborative family lawyer the possibility of signing a collaborative family law participation agreement.
- j. "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- 39 k. "Related to the family law dispute" means involving the 40 same parties, transaction or occurrence, nucleus of operative fact, 41 claim, matter or issue as the family law dispute.
- 1. "Settlement agreement" means a signed agreement entered into by the parties to a collaborative family law participation agreement that sets forth a resolution of the parties' family law dispute.
- m. "Sign" means, with present intent to authenticate or adopt a record to execute or adopt a tangible symbol; or attach to or

S1224 WEINBERG, SCUTARI 1 logically associate with the record an electronic symbol, sound, or 2 process. n. "Tribunal" means a court, arbitrator, or administrative 3 agency, as applicable, that after presentation of evidence or legal 4 5 argument, has jurisdiction to render a decision affecting a party's interests in a matter. 6 7 8 4. P.L., c. (C. ) (pending before the Legislature as 9 this bill) applies to a collaborative family law process that is subject 10 to a collaborative family law participation agreement, meets the 11 requirements set forth in section 5 of P.L. , c. 12 (pending before the Legislature as this bill), and is signed on or after the effective date of this act. 13 14 ) (pending before the Legislature as this P.L. . c. CC. 15 bill) does not apply to any other collaborative law process or any 16 other collaborative law participation agreement. 17 18 5. a. A collaborative family law participation agreement shall: 19 (1) be in a record; (2) be signed by the parties; 20 21 (3) state the parties' intention to resolve a family law dispute 22 through a collaborative family law process pursuant to P.L. 23 (C. ) (pending before the Legislature as this bill); 24 (4) describe the nature and scope of the family law dispute; 25

(5) identify the collaborative family lawyer who represents each party in the process;

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- (6) contain a statement that a collaborative family lawyer's role is limited as defined in P.L. , c. (C. ) (pending before the Legislature as this bill), consistent with the Rules of Professional Conduct promulgated by the Supreme Court of New Jersey;
- 31 (7) set forth the manner by which a collaborative family law 32 process begins and the manner by which it terminates or concludes 33 in accordance with sections 6 and 7 of P.L. , c. (C. ) 34 (pending before the Legislature as this bill);
  - (8) state that any collaborative family law communication of a party or a nonparty participant is confidential and subject to an evidentiary privilege under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill), and that the privilege may be waived only expressly and by both parties or in the case of a nonparty participant, by the nonparty participant having the right to exercise the privilege; and
- 41 42 (9) state that the conduct of the collaborative family lawyer is 43 governed by P.L., c. (C. ) (pending before the Legislature 44 as this bill), the Rules of Court adopted by the Supreme Court of 45 New Jersey, and the Rules of Professional Conduct promulgated by 46 the Supreme Court of New Jersey and that P.L. , c. 47 (pending before the Legislature as this bill) does not alter the collaborative family lawyer's responsibilities to the client under the 48

- Rules of Professional Conduct and any other applicable Rules of Court.
- b. Parties may agree to include in a collaborative family law participation agreement additional provisions not inconsistent with
- 5 P.L., c. (C. ) (pending before the Legislature as this bill)
- 6 or other applicable law.

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- 6. a. A collaborative family law process begins when the parties sign a collaborative family law participation agreement.
- b. Participation in a collaborative family law process is voluntary and may not be compelled by a tribunal.

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- 7. a. A collaborative family law process is concluded by either:
- 15 (1) resolution of a family law dispute as evidenced by a signed 16 settlement agreement; or
  - (2) termination of the process.
  - b. A collaborative family law process terminates when:
  - (1) a party gives notice to other parties in a record that the process is ended, which a party may do with or without cause; or
  - (2) a party files a document without the agreement of all parties that initiates a proceeding related to the family law dispute; or
  - (3) either party is subject to, or obtains, a temporary or final restraining order in accordance with the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.); or
  - (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party or the defense against such a request is commenced; or
  - (5) except as provided by section 8 of P.L. , c. (C. ) (pending before the Legislature as this bill), a party discharges a collaborative family lawyer; or
  - (6) a party fails to provide information pursuant to section 9 of P.L., c. (C.) (pending before the Legislature as this bill) that is necessary to address the issues in dispute, and one of the parties chooses to terminate the collaborative process as a result; or
  - (7) a collaborative family lawyer ceases further representation of a party.
  - c. A collaborative family law process does not terminate if, with the consent of the parties, a party, or the party's collaborative family lawyer on the party's behalf, requests a tribunal to incorporate a settlement agreement into a final judgment.
- d. A collaborative family law participation agreement may provide additional methods of terminating or concluding a collaborative family law process consistent with P.L., c. (C.) (pending before the Legislature as this bill) and the Rules of Professional Conduct promulgated by the Supreme Court of New
- 47 Jersey.

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e. In the event the collaborative family law process does not result in a judgment resolving the family law dispute and the dispute is, instead, submitted to a tribunal for adjudication, the collaborative family lawyer shall not continue to represent the party in that family law dispute.

- 8. a. If a collaborative family lawyer ceases or is disqualified from representation of a party, prompt notice of the cessation of representation or discharge shall be given to all parties in a record.
- b. Notwithstanding the provisions of paragraph (5) of subsection b. of section 7 of P.L. , c. (C. ) (pending before the Legislature as this bill), and subject to this subsection, if a collaborative family lawyer is discharged or ceases representation of a party, the collaborative family law process continues if, not later than 30 days after the date of notice of the discharge or cessation of representation is sent to the parties pursuant to subsection a. of this section, the unrepresented party:
- (1) retains a successor collaborative family lawyer who is identified in an amended collaborative family law participation agreement; and
- (2) in that amended collaborative family law participation agreement, the parties consent to continue the process and the successor lawyer confirms representation of the party.

9. Except as otherwise provided by law, during the collaborative family law process a party shall, in good faith, provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party shall also promptly update previously disclosed information that has materially changed. The parties may define the scope of disclosure during the collaborative family law process except as provided by law.

- 10. P.L. , c. (C. ) (pending before the Legislature as this bill) does not affect, waive or supersede:
- a. The professional responsibility obligations and standards applicable to a lawyer or other licensed professional in this State, including but not limited to the Rules of Professional Conduct promulgated by the Supreme Court of New Jersey; or
- b. The obligation of a person to report abuse or neglect, abandonment, or exploitation of a child or adult under the law of this State.

11. A collaborative family law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law.

1 12. a. Subject to sections 13 and 14 of P.L. , c. (C. )
2 (pending before the Legislature as this bill), a collaborative family
3 law communication made by a party or any nonparty participant is
4 privileged under subsection b. of this section, is not subject to
5 discovery, and is not admissible in evidence.

- b. In a proceeding, and in addition to application of the lawyerclient privilege provided under the laws of this State, the following privileges apply:
- (1) A party may refuse to disclose, and may prevent the party's lawyer, or a nonparty participant, or any other person from disclosing, a collaborative family law communication.
- (2) A nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a collaborative family law communication of the nonparty participant.
- c. The privilege created by this section may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative. Where a corporation or association or other legal entity is the nonparty participant claiming the privilege, and the corporation, association or other entity has been dissolved, the privilege may be claimed by its successors, assigns or trustees in dissolution.
- d. Evidence or information that is otherwise admissible, readily available from other sources, or subject to discovery does not become inadmissible or protected from discovery solely because of its disclosure or use in a collaborative family law process.

13. a. A privilege under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) may be waived in a record or orally during a proceeding if it is expressly waived by both parties and, in the case of the privilege of a nonparty participant, it is also expressly waived by the nonparty participant.

b. A person who discloses or makes a representation about a collaborative family law communication that prejudices another person in a proceeding is precluded from asserting a privilege under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill), but this preclusion applies only to the extent necessary for the person prejudiced to respond to the disclosure or representation.

14. a. There is no privilege under section 12 of P.L., c. (C. ) (pending before the Legislature as this bill) for a collaborative family law communication that is:

(1) made during a session of a collaborative family law process that is open, or is required by law to be open, to the public; or (2) sought, obtained, or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; or

- (3) in a settlement agreement resulting from the collaborative family law process, evidenced by a record signed by both parties to the agreement; or
- (4) a disclosure in a report of suspected domestic violence or suspected child abuse to an appropriate agency under the laws of this State.
- b. There is no privilege under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the collaborative family law communication is sought or offered in:
  - (1) a court proceeding involving a crime; or
- (2) a proceeding seeking rescission or reformation of a contract arising out of the collaborative family law process or in which a defense to avoid liability on the contract is asserted.
- c. The privileges under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) for a collaborative family law communication do not apply to the extent that a communication is:
- (1) sought or offered to prove or disprove a claim or complaint of professional misconduct or malpractice or the unreasonableness of a collaborative family lawyer's fee arising from or related to a collaborative family law process; or
- (2) sought or offered to prove or disprove abuse, neglect, abandonment, or exploitation of a child or adult, unless the appropriate protective services agency is a party to or otherwise participates in the process.
- d. If a collaborative family law communication is subject to an exception under subsection b. or c. of this section, only the part of the communication necessary for the application of the exception may be disclosed or admitted.
- e. Disclosure or admission of evidence excepted from the privilege under subsection b. or c. of this section does not make the evidence or any other collaborative family law communication discoverable or admissible for any other purpose.
- f. The privileges under section 12 of P.L. , c. (C. ) (pending before the Legislature as this bill) do not apply if the parties agree in advance in a signed record that all or part of a collaborative family law process is not privileged.
- 15. If a collaborative family law participation agreement fails to meet the requirements of section 5 of P.L. , c. (C. ) (pending before the Legislature as this bill), the parties may be

### **S1224** WEINBERG, SCUTARI

found to have intended to enter into a collaborative family law
participation agreement if they signed a record indicating an
intention to enter into a collaborative family law participation
agreement and reasonably believed they were participating in a
collaborative family law process.

16. In applying and construing this act, consideration shall be given to the need to promote uniformity of the law with respect to its subject matter among states that enact a collaborative family law act.

17. This act modifies, limits, and supersedes the federal "Electronic Signatures in Global and National Commerce Act," 15 U.S.C. s.7001 et seq., but this act does not modify, limit, or supersede section 101(c) of that act, or authorize electronic delivery of any of the notices described in section 103(b) of that act.

18. If any provision of P.L. , c. (C. ) (pending before the Legislature as this bill), or its application to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of P.L. , c. (C. ) (pending before the Legislature as this bill) which can be given effect without the invalid provision or application, and to this end the provisions of P.L. , c. (C. (pending before the Legislature as this bill) are severable.

19. This act shall take effect on the 90th day after enactment.

### STATEMENT

 This bill enacts the "New Jersey Collaborative Family Law Act." Collaborative law is a voluntary, non-adversarial settlement process in which the parties, with the assistance of their lawyers, attempt to negotiate in good faith a mutually acceptable resolution of the parties' dispute without court involvement. This bill would authorize the application of a collaborative law process in family law disputes.

Under the provisions of the bill, family law disputes could be resolved using the collaborative law process without intervention by a tribunal, provided the individuals in the dispute have signed a collaborative family law participation agreement and are represented by collaborative family lawyers.

A collaborative family lawyer is defined under the bill as a lawyer who represents a party in a collaborative family law process and whom the party acknowledges is retained for that limited purpose. Therefore, in the event the collaborative family law process does not resolve the family law dispute and the dispute is,

instead, submitted to a tribunal, the collaborative family lawyer would not continue to represent the party. A collaborative family law participation agreement would provide that a complaint, petition, or claim may not be filed with a tribunal before or during the collaborative family law process, although a party may request that a tribunal incorporate a settlement agreement into a final judgment.

Under the provisions of the bill, a party is required to provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party would also be required to promptly update previously disclosed information that has materially changed. Failure to comply with these disclosure provisions would be a basis for termination of the collaborative family law process.

A collaborative family law process is concluded by either: a resolution of the dispute as evidenced by a signed settlement agreement, or by termination of the process. The process terminates if: (1) a party gives notice to other parties in a record that the process is ended, which a party may do with or without cause; (2) a party files a document without the agreement of all parties that initiates a proceeding related to the family law dispute without the agreement of all parties; (3) either party is subject to, or obtains, a temporary or final restraining order in accordance with the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.); (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party or the defense against such a request is commenced; (5) a party discharges a collaborative family lawyer except as provided in the act; (6) a party fails to provide information that is necessary to address the issues in dispute, and one of the parties chooses to terminate the collaborative process as a collaborative family lawyer ceases further a result; or (7) representation of a party.

This bill would not affect, waive or supersede the professional responsibility obligations and standards applicable to a collaborative family lawyer or affect an obligation to report abuse or neglect, abandonment, or exploitation of a child or adult.

Under the bill, a collaborative family law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law. Except as provided for in the bill, a collaborative family law communication made by a party or any nonparty participant is privileged and is not subject to discovery, and is not admissible in evidence. The following privileges apply in a proceeding: (1) a party may refuse to disclose, and may prevent the party's lawyer, a nonparty participant, or any other person from disclosing a collaborative family law communication; and (2) a nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a

### **S1224** WEINBERG, SCUTARI

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1 collaborative family law communication of the nonparty participant.

These privileges may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative.

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These privileges may be waived in a record or orally during a proceeding if expressly waived by both parties and, in the case of the privilege of a nonparty participant, it is also expressly waived by the nonparty participant. A person who discloses or makes a representation about a collaborative family law communication that prejudices another person in a proceeding is precluded from asserting a privilege, but this preclusion applies only to the extent necessary for the person prejudiced to respond to the disclosure or representation.

These privileges are inapplicable if: (1) made during a session of a collaborative family law process that is open, or is required by law to be open, to the public; (2) sought, obtained or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; (3) in a settlement agreement resulting from the collaborative family law process, evidenced by a record signed by both parties to the agreement; or (4) a disclosure in a report of suspected domestic or suspected child abuse. In addition, there is no privilege if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the collaborative family law communication is sought or offered in a court proceeding involving a crime or other, limited purposes. These privileges do not apply if the parties agree in advance in a signed record that all or part of a collaborative family law process is not privileged.

This bill is modeled on the final report of the New Jersey Law Revision Commission ("NJLRC") on the New Jersey Family Collaborative Law Act, dated July 23, 2013. The NJLRC based its recommendations on the Uniform Collaborative Law Rules/Act promulgated in 2010 by the National Conference of Commissioners on Uniform State Laws (now known as the Uniform Law Commission).

### SENATE JUDICIARY COMMITTEE

### STATEMENT TO

### SENATE, No. 1224

with committee amendments

## STATE OF NEW JERSEY

**DATED: MARCH 24, 2014** 

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 1224.

This bill as amended enacts the "New Jersey Family Collaborative Law Act." Collaborative law is a voluntary, non-adversarial settlement process in which the parties, with the assistance of their lawyers, attempt to negotiate in good faith a mutually acceptable resolution of the parties' dispute without court involvement. This bill would authorize the application of a collaborative law process in family law disputes.

Under the provisions of the bill, family law disputes could be resolved using the collaborative law process without intervention by a tribunal, provided the individuals in the dispute have signed a family collaborative law participation agreement and are represented by family collaborative lawyers.

A family collaborative lawyer is defined under the bill as a lawyer who represents a party in a family collaborative law process and whom the party acknowledges is retained for that limited purpose. Therefore, in the event the family collaborative law process does not resolve the family law dispute and the dispute is, instead, submitted to a tribunal, the family collaborative lawyer would not continue to represent the party. A family collaborative law participation agreement would provide that a complaint, petition, or claim may not be filed with a tribunal before or during the family collaborative law process, although a party may request that a tribunal incorporate a settlement agreement into a final judgment.

Under the provisions of the bill, a party is required to provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party would also be required to promptly update previously disclosed information that has materially changed. Failure to comply with these disclosure provisions would be a basis for termination of the family collaborative law process.

A family collaborative law process is concluded by either: a resolution of the dispute as evidenced by a signed settlement agreement, or by termination of the process. The process terminates if: (1) a party gives notice to other parties in a record that the process is

ended, which a party may do with or without cause; (2) a party files a document without the agreement of all parties that initiates a proceeding related to the family law dispute without the agreement of all parties; (3) either party is subject to, or obtains, a temporary or final restraining order against the other party in accordance with the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.); (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party, or the defense against such a request is commenced; (5) a party discharges a family collaborative lawyer except as provided in the act; (6) a party fails to provide information that is necessary to address the issues in dispute, and one of the parties chooses to terminate the collaborative process as a result; or (7) a family collaborative lawyer ceases further representation of a party.

This bill would not affect, waive or supersede the professional responsibility obligations and standards applicable to a family collaborative lawyer or affect an obligation to report abuse or neglect, abandonment, or exploitation of a child or adult.

Under the bill, a family collaborative law communication is confidential to the extent agreed to by the parties in a signed record or as provided by law. Except as provided for in the bill, a family collaborative law communication made by a party or any nonparty participant is privileged and is not subject to discovery, and is not admissible in evidence. The committee amended the bill to clarify that a nonparty participant includes, but is not limited to, financial practitioners, including certified financial planners and certified public accountants, and mental health professionals, including licensed workers, psychologists, licensed clinical social professional counselors, licensed marriage and family therapists, and psychiatrists.

The bill provides that the following privileges apply in a proceeding: (1) a party may refuse to disclose, and may prevent the party's lawyer, a nonparty participant, or any other person from disclosing a family collaborative law communication; and (2) a nonparty participant may refuse to disclose, and may prevent a party, a party's lawyer or any other person from disclosing, a family collaborative law communication of the nonparty participant. These privileges may be claimed by the party or nonparty participant in person, or if the party or nonparty participant is incapacitated or deceased, by his guardian or personal representative.

These privileges may be waived in a record or orally during a proceeding if expressly waived by both parties and, in the case of the privilege of a nonparty participant, it is also expressly waived by the nonparty participant. A person who discloses or makes a representation about a family collaborative law communication that prejudices another person in a proceeding is precluded from asserting a privilege, but this preclusion applies only to the extent necessary for the person prejudiced to respond to the disclosure or representation.

These privileges are inapplicable if: (1) made during a session of a family collaborative law process that is open, or is required by law to be open, to the public; (2) sought, obtained or used to threaten or plan to inflict bodily injury or a crime, or to commit or attempt to commit a crime, or to conceal an ongoing crime or ongoing criminal activity; (3) in a settlement agreement resulting from the family collaborative law process, evidenced by a record signed by both parties to the agreement; or (4) a disclosure in a report of suspected domestic or suspected child abuse. In addition, there is no privilege if a tribunal finds, after a hearing in camera, that the party seeking discovery or the proponent of the evidence has shown the evidence is not otherwise available, the need for the evidence substantially outweighs the interest in protecting confidentiality, and the family collaborative law communication is sought or offered in a court proceeding involving a crime or other, limited purposes. These privileges do not apply if the parties agree in advance in a signed record that all or part of a family collaborative law process is not privileged.

This bill is modeled on the final report of the New Jersey Law Revision Commission ("NJLRC") on the New Jersey Family Collaborative Law Act, dated July 23, 2013. The NJLRC based its recommendations on the Uniform Collaborative Law Rules/Act promulgated in 2010 by the National Conference of Commissioners on Uniform State Laws (now known as the Uniform Law Commission).

The committee amendments to the bill:

- changed the title of the bill to the "New Jersey Family Collaborative Law Act," and updated references throughout the bill to the subject of "family collaborative law." The bill as introduced used the phrase "collaborative family law," but the switch is intended to more clearly recognize the area of practice as a type of "collaborative law";
- clarify that a nonparty participant involved in a family collaborative law process may include, but is not limited to, financial practitioners, including certified financial planners and certified public accountants, and mental health professionals, including licensed clinical social workers, psychologists, licensed professional counselors, licensed marriage and family therapists, and psychiatrists;
- indicate that, with respect to a discontinuation of representation in a family collaborative law process, not only is the individual lawyer required to stop representation, but also any lawyers in the law firm with whom that lawyer is associated; and
- eliminates, as unnecessary, references to the federal "Electronic Signatures in Global and National Commerce Act," 15 U.S.C. s.7001 et seq., as issues related to electronic records and electronic signatures in family law matters is already elsewhere addressed by federal law and the "Uniform Electronic Transactions Act," P.L.2001, c.116 (C.12A:12-1 et seq.).

### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

### STATEMENT TO

# [First Reprint] **SENATE, No. 1224**

## STATE OF NEW JERSEY

**DATED: JUNE 5, 2014** 

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1224 (1R).

This bill enacts the "New Jersey Family Collaborative Law Act." Collaborative law is a voluntary, non-adversarial settlement process in which the parties, with the assistance of their lawyers, attempt to negotiate in good faith a mutually acceptable resolution of the parties' dispute without court involvement. This bill would authorize the application of a collaborative law process in family law disputes.

Under the bill, family law disputes could be resolved using the collaborative law process without intervention by a tribunal, provided the individuals in the dispute have signed a family collaborative law participation agreement and are represented by family collaborative lawyers.

A family collaborative lawyer is defined as a lawyer who represents a party in a family collaborative law process and whom the party acknowledges is retained for that limited purpose. Therefore, in the event the family collaborative law process does not resolve the family law dispute and the dispute is, instead, submitted to a tribunal, the family collaborative lawyer would not continue to represent the party. A family collaborative law participation agreement would provide that a complaint, petition, or claim may not be filed with a tribunal before or during the family collaborative law process, although a party may request that a tribunal incorporate a settlement agreement into a final judgment.

Under the bill, a party is required to provide timely, full, and candid disclosure of information related to the family law dispute without formal discovery. A party would also be required to promptly update previously disclosed information that has materially changed. Failure to comply with these disclosure provisions would be a basis for termination of the family collaborative law process.

A family collaborative law process is concluded by either: a resolution of the dispute as evidenced by a signed settlement agreement, or by termination of the process. The process terminates if: (1) a party gives notice to other parties of record that the process is ended, which a party may do with or without cause; (2) a party files a

document without the agreement of all parties that initiates a proceeding related to the family law dispute without the agreement of all parties; (3) either party is subject to, or obtains, a temporary or final restraining order against the other party in accordance with the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.); (4) an action is commenced requesting that a tribunal issue emergency relief to protect the health, safety, welfare, or interests of a party, or the defense against such a request is commenced; (5) a party discharges a family collaborative lawyer except as provided in the act; (6) a party fails to provide information that is necessary to address the issues in dispute, and one of the parties chooses to terminate the collaborative process as a result; or (7) a family collaborative lawyer ceases further representation of a party.

This bill would not affect, waive or supersede the professional responsibility obligations and standards applicable to a family collaborative lawyer or affect an obligation to report abuse or neglect, abandonment, or exploitation of a child or adult.

Under the bill, a family collaborative law communication is confidential to the extent agreed to by the parties. Except as provided for in the bill, a family collaborative law communication made by a party or any nonparty participant is privileged and is not subject to discovery, and is not admissible in evidence.

This bill is modeled on the final report of the New Jersey Law Revision Commission ("NJLRC") on the New Jersey Family Collaborative Law Act, dated July 23, 2013. The NJLRC based its recommendations on the Uniform Collaborative Law Rules/Act promulgated in 2010 by the National Conference of Commissioners on Uniform State Laws (now known as the Uniform Law Commission).

### **FISCAL IMPACT**:

The Administrative Office of the Courts (AOC) has informally stated that the bill codifies the current collaborative law practice, a voluntary settlement process in which the parties attempt to negotiate a mutually acceptable resolution of their dispute without court involvement. Thus, because the process is accomplished outside the court, the Judiciary anticipates that this legislation would not result in either increased revenue or expenditures. The OLS concurs and further notes that since this bill could avoid and ultimately reduce the number of family court proceedings, it could generate an unknown savings for the Judiciary. The OLS has no information with which to determine the number of individuals who would participate in the program and therefore cannot estimate the potential savings.