#### 56:8-138.2

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2014 **CHAPTER**: 34

**NJSA:** 56:8-138.2 (Provides standards for, and requires registration of, home elevation

contractors)

BILL NO: S942 (Substituted for A3270)

SPONSOR(S) Smith and others

DATE INTRODUCED: January 16, 2014

**COMMITTEE:** ASSEMBLY: Regulated Professions

**SENATE:** Environment and Energy

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 23, 2014

**SENATE:** June 30, 2014

**DATE OF APPROVAL:** August 15, 2014

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (Senate Committee Substitute first reprint enacted)

S942

**SPONSOR'S STATEMENT** (Begins on page 3 of introduced bill): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE:** Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

A3270

**SPONSOR'S STATEMENT:** (Begins on page 5 of introduced bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: Yes

SENATE: No

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

	VETO MESSAGE:	NO
	GOVERNOR'S PRESS RELEASE ON SIGNING:	No
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	REPORTS:	No
	HEARINGS:	No
	NEWSPAPER ARTICLES:	No
LAW/RWH		

#### P.L.2014, CHAPTER 34, approved August 15, 2014 Senate Committee Substitute (First Reprint) for Senate, No. 942

1 AN ACT concerning home elevation contractors, supplementing 2 P.L.1975, c.217 (C.52:27D-119 et seq.), and amending and 3 supplementing P.L.2004, c.16.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. (New section) a. In addition to complying with the other requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.), no person shall offer to perform, or engage, or attempt to engage in the business of home elevation unless registered with the division as a home elevation contractor.
- <sup>1</sup>[To register with the division as a home elevation contractor, a person must certify that: (1) he has at least two years of experience as a home improvement contractor; (2) he or any employee that performs home elevation has at least five years of experience in home elevation which meets criteria established by the director; and (3) he is in compliance with all of the requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.). For the purposes of this subsection, experience in home elevation shall include both experience on home elevation projects and training in the operation of home elevation equipment.
- c. 1 The division f, in consultation with the Division of Codes and Standards in the Department of Community Affairs, 1 shall adopt rules and regulations pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to effectuate the provisions of <sup>1</sup>[this section, and may adopt specific criteria regarding the experience and training necessary to register as a home elevation contractor P.L., c. (C.) (pending before the Legislature as this bill) with regard to registration of home elevation contractors, and may establish fees for this purpose. Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the Division of Consumer Affairs may adopt immediately upon filing with the Office of Administrative Law rules and regulations for this purpose, which shall be effective for a period not to exceed 270 days following the date of enactment of

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

P.L., c. (C. ) (pending before the Legislature as this bill), and may thereafter be amended, adopted, or readopted, by the division in accordance with the requirements of the "Administrative Procedure Act".

"Id.] c.¹ In addition to any other civil or criminal penalty that may apply, any person who makes a false statement In the certification required pursuant to subsection b. of this section or who knowingly submits a false certification required pursuant to subsection b. of this section in connection with the process for registration as a home elevation contractor pursuant to this section or in regard to any statement required to be made pursuant to section 7 of P.L.2004, c.16 (C.56:8-142)¹ shall be liable for a civil penalty of not less than \$10,000 or more than \$25,000. Such penalty may be imposed by the director and shall be collected by summary proceedings instituted in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

<sup>1</sup>[e. The] <u>d. In addition to any other action that may be authorized by law, the</u><sup>1</sup> director <sup>1</sup>[shall] <u>may</u><sup>1</sup> suspend or revoke the home improvement contractor registration and home elevation contractor registration of any person who violates any provision of P.L., c. (C. ) (pending before the Legislature as this bill).

- 2. (New section) a. <sup>1</sup>[A contractor who performs home elevations, as defined in section 2 of P.L.2004, c.16 (C.56:8-137), shall be required to use a home elevation jacking machine, as defined in section 2 of P.L.2004, c.16 (C.56:8-137), for any home elevation, unless the code official of the municipality or other agency responsible for the issuance of a construction permit expressly approves the use or application of a different means of elevation, provided that the use or application of such means of elevation is consistent with, or pursuant to, any guidance provided by rules or regulations promulgated by the Division of Codes and Standards in the Department of Community Affairs, in accordance with any applicable standards promulgated by the Federal Emergency Management Agency.
- b. The Department of Community Affairs shall promulgate rules and regulations setting forth standards, methods, procedures and other requirements that must be followed in performing home elevations. A home elevation contractor, as defined in section 2 of P.L.2004, c.16 (C.56:8-137), shall comply with the standards, methods, procedures and any other requirements for home elevation projects as specified in rules and regulations promulgated by the Department of Community Affairs.
- b. No home elevation contractor shall perform a home elevation unless the contractor or a person the contractor employs has a minimum of five years of experience in home elevation. For the purposes of this subsection, experience in home elevation shall

- include both experience in working directly on home elevation
   projects and training in the operation of home elevation equipment.
- c. At the time the home elevation contractor applies for a permit to perform a home elevation, the home elevation contractor shall certify that the home elevation contractor is in compliance with P.L., c. (C.) (pending before the Legislature as this bill) and any regulations promulgated thereunder, which certification shall be submitted with the permit application in a form prescribed by the Department of Community Affairs.
- 10 <u>d.</u><sup>1</sup> Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 11 contrary, the Division of Codes and Standards in the Department of 12 13 Community Affairs may adopt immediately upon filing with the 14 Office of Administrative Law any rules and regulations deemed 15 necessary to implement the provisions of subsection a. of this 16 section, which shall be effective for a period not to exceed 270 days 17 following the date of enactment of P.L., c. (C. 18 before the Legislature as this bill), and may thereafter be amended, 19 adopted, or readopted, by the division in accordance with the requirements of the "Administrative Procedure Act." 20

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- 3. Section 2 of P.L.2004, c.16 (C.56:8-137) is amended to read as follows:
  - 2. As used in this act:

"Contractor" means a person engaged in the business of making or selling home improvements and includes a corporation, partnership, association and any other form of business organization or entity, and its officers, representatives, agents and employees.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

"Division" means the Division of Consumer Affairs in the Department of Law and Public Safety.

"Home elevation" means any home improvement that involves raising an entire residential or non-commercial structure to a higher level above the ground.

"Home elevation contractor" means a contractor who engages in the practice of home elevation.

<sup>1</sup>["Home elevation jacking machine" means a machine, or machines, used to raise a structure that is capable of lifting each corner and the entire bulk of the structure in a synchronized manner, but shall not be construed to mean any specific jacking system or any proprietary name.]<sup>1</sup>

"Home improvement" means the remodeling, altering, renovating, repairing, restoring, modernizing, moving, demolishing, or otherwise improving or modifying of the whole or any part of any residential or non-commercial property. Home improvement shall also include insulation installation, <sup>1</sup>home elevation, <sup>1</sup> and the

1 conversion of existing commercial structures into residential or 2 non-commercial property.

"Home improvement contract" means an oral or written agreement for the performance of a home improvement between a contractor and an owner, tenant or lessee, of a residential or noncommercial property, and includes all agreements under which the contractor is to perform labor or render services for home improvements, or furnish materials in connection therewith.

"Residential or non-commercial property" means any single or multi-unit structure used in whole or in part as a place of residence, and all structures appurtenant thereto, and any portion of the lot or site on which the structure is situated which is devoted to the residential use of the structure.

(cf: P.L.2004, c.16, s.2)

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- 4. Section 7 of P.L.2004, c.16 (C.56:8-142) is amended to read as follows:
- 7. a. On or after December 31, 2005, every registered contractor who is engaged in home improvements shall secure, maintain and file with the director proof of a certificate of commercial general liability insurance in a minimum amount of \$500,000 per occurrence.
- b. Every registered contractor engaged in home improvements whose commercial general liability insurance policy is cancelled or nonrenewed shall submit to the director a copy of the certificate of commercial general liability insurance for a new or replacement policy which meets the requirements of subsection a. of this section before the former policy is no longer effective.
- 29 <sup>1</sup>[Every home elevation contractor engaged in home 30 elevations shall secure, maintain, and file with the director proof of 31 a certificate of commercial general liability insurance in a minimum 32 amount of \$1,000,000 per occurrence; and shall additionally carry 33 insurance in the minimum amount of \$500,000 per occurrence to 34 cover the contents of the premises for any peril not covered in the 35 homeowner's insurance policy that could result from elevating the 36 house. I Every home elevation contractor engaged in performing home elevations, in addition to the insurance required pursuant to 37 38 subsection a. of this section, shall secure and maintain cargo or 39 other insurance that specifically covers home elevation activities, in 40 a minimum amount of \$1,000,000 per occurrence to cover damages 41 or other losses to the homeowner, lessee, tenant or other party 42 resulting from a home elevation, except as otherwise provided in this subsection. The Director of the Division of Consumer Affairs 43 44 in consultation with the Department of Banking and Insurance may 45 promulgate rules and regulations to implement this subsection, 46 which rules and regulations also may require that home elevation 47 contractors secure and maintain additional insurance of such kind

and in such amounts as the director may determine in consultation with the Department of Banking and Insurance. In addition to or as an alternative to the insurance required by this subsection, the director may also require the posting of a bond in favor of the owner, lessee, tenant or other party to the home improvement contract for home elevation. Every bond and insurance policy required to be maintained under this subsection shall provide that the issuer of that bond or policy shall give the director written notice of cancellation or non-renewal of the bond or policy within 10 days of the cancellation or non-renewal. 

d.¹ A home elevation contractor, prior to entering into an agreement to perform a home elevation, shall provide ¹[written notification] proof of insurance¹ to the homeowner ¹[of] including¹ the issuing insurer, policy number, type, and amount of insurance coverage maintained by the contractor in accordance with this ¹[subsection] section¹.

(cf: P.L.2004, c.155, s.3)

<sup>1</sup>[5.(New section) a. The Director of the Division of Consumer Affairs in the Department of Law and Public Safety and the Director of the Division of Codes and Standards in the Department of Community Affairs, pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of section 1 of P.L. , c. (C. ) (pending before the Legislature as this bill) and subsection c. of section 7 of P.L.2004, c.16 (C.56:8-142).

b. Notwithstanding any provision of the "Administrative Procedure Act" to the contrary, the Division of Consumer Affairs in the Department of Law and Public Safety and the Division of Codes and Standards in the Department of Community Affairs may adopt immediately upon filing with the Office of Administrative Law any such rules and regulations as each deems necessary to implement the provisions of subsection a. of this section, which shall be effective for a period not to exceed 270 days following the date of enactment of P.L. , c. (C. ) (pending before the Legislature as this bill), and may thereafter be amended, adopted, or readopted, as the case may be, in accordance with the requirements of the "Administrative Procedure Act."  $\mathbf{I}^1$ 

<sup>1</sup>[6.] <u>5.</u><sup>1</sup> This act shall take effect on the first day of the <sup>1</sup>[fourth] <u>second</u> month after the date of enactment, <sup>1</sup>[except that sections 2, 3, and 5 shall take effect immediately] <u>but the State may take such anticipatory administrative action in advance thereof as shall be necessary for the implementation of this act<sup>1</sup>.</u>

## [1R] SCS for **S942** 6

## SENATE, No. 942

## **STATE OF NEW JERSEY**

## 216th LEGISLATURE

INTRODUCED JANUARY 16, 2014

**Sponsored by:** 

**Senator BOB SMITH** 

**District 17 (Middlesex and Somerset)** 

Senator CHRISTOPHER "KIP" BATEMAN

**District 16 (Hunterdon, Mercer, Middlesex and Somerset)** 

#### **SYNOPSIS**

Revises required experience for home improvement and home elevation contractors.

#### **CURRENT VERSION OF TEXT**

As introduced.



**AN ACT** concerning home improvement and home elevation contractors, and amending P.L.2014, c. .

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.2014, c. (C. ) (S-2976 (2R) of 2013, passed both houses) is amended to read as follows:
- 1. a. In addition to complying with the other requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.), no person shall offer to perform, or engage, or attempt to engage in the business of home elevation unless registered with the division as a home elevation contractor.
- b. To register with the division as a home elevation contractor, a person must certify that: (1) he has at least **[**five**]** two years of experience as a home improvement contractor; (2) at least **[**two**]** five years of experience in home elevation which meets criteria established by the director; and (3) is in compliance with all of the requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.). For the purposes of this subsection, experience in home elevation shall include both experience on home elevation projects and training in the operation of home elevation equipment.
- c. The division, in consultation with the Division of Codes and Standards in the Department of Community Affairs, shall adopt rules and regulations to effectuate the provisions of this section, and may adopt specific criteria regarding the experience and training necessary to register as a home elevation contractor.
- d. In addition to any other civil or criminal penalty that may apply, any person who makes a false statement in the certification required pursuant to subsection b. of this section or who knowingly submits a false certification required pursuant to subsection b. of this section shall be liable for a civil penalty of not less than \$10,000 or more than \$25,000. Such penalty may be imposed by the director and shall be collected by summary proceedings instituted in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).
- e. The director shall suspend or revoke the home improvement contractor registration and home elevation contractor registration of any person who violates any provision of P.L.2014, c. (C. ) (S-2976 (2R) of 2013, passed both houses).

41 (cf: P.L.2014, c. , s.1)

2. This act shall take effect immediately, but shall remain inoperative until the first day of the fourth month after enactment of P.L.2014, c. (S-2976 (2R) of 2013, passed both houses)

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

#### S942 B.SMITH, BATEMAN

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#### STATEMENT

Many homeowners in New Jersey are currently planning on elevating their homes in order to protect against future flooding events. The work involved in raising a house to a higher level above the ground is a specific type of construction that has never been conducted in New Jersey on a scale comparable to what is now beginning. As a result, in order to protect homeowners, the Legislature recently passed P.L.2014, c. (S-2976 (2R) of 2013, passed both houses), which would require any contractor working on home elevations to register with the Division of Consumer Affairs. In order to obtain this registration, S-2976 (2R) of 2013 would require a contractor to first certify that he has at least five years of experience as a home improvement contractor, and at least two years of experience in home elevation.

Concerns have recently emerged that these requirements place too much emphasis on experience as a home improvement contractor, and too little emphasis on experience in actual home elevations. This could lead to a situation in which the State has too few registered contractors to meet the demand for this work, but many who are able to register, may not be experienced enough with actual home elevations to conduct the work responsibly.

This bill would amend S-2976 (2R) of 2013 to change the experience requirements for registration as a home elevation contractor, making it necessary to have only two years of experience as a home improvement contractor, but five years of experience in home elevations.

#### SENATE ENVIRONMENT AND ENERGY COMMITTEE

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 942

### STATE OF NEW JERSEY

DATED: JANUARY 27, 2014

The Senate Environment and Energy Committee favorably reports a committee substitute for Senate Bill No. 942.

This committee substitute would require any contractor working on home elevations to register with the Division of Consumer Affairs in the Department of Law and Public Safety. In order to obtain the registration, the committee substitute would require a contractor to first certify that he has at least two years of experience as a home improvement contractor, that the contractor or any employee that performs home elevations has at least five years of experience in home elevation, and that the contractor is in compliance with the requirements of the "Contractors Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.).

The committee substitute also requires the Division of Consumer Affairs, in consultation with the Division of Codes and Standards in the Department of Community Affairs, to adopt rules and regulations regarding the registration of home elevation contractors, including specific experience and training criteria deemed necessary by those divisions. Persons who knowingly make false statements in the certification required for the registration would be subject to a civil penalty, of not less than \$10,000 or more than \$25,000.

The committee substitute requires the use of a home elevation jacking machine but permits the use of a different means of home elevation, provided it is approved as part of the construction permit and that it complies with applicable State and federal standards. A home elevation jacking machine is a machine or machines used to raise a structure that is capable of lifting each corner and the entire bulk of the structure in a synchronized manner. Home elevation contractors would also be required to carry commercial general liability insurance in a minimum amount of \$1,000,000 per occurrence. Contractors would also be required to carry an additional \$500,000 in insurance to cover the contents of the premises for any potential peril not covered in the homeowner's insurance policy that could result from elevating the house. Any contractor engaged in home elevation would be required to provide written notification to a

homeowner, prior to entering into an elevation services agreement, of the specifics of the contractor's insurance policy and coverage.

The Director of the Division of Consumer Affairs and the Director of the Division of Codes and Standards would be required to adopt rules and regulations to effectuate the purposes of this legislation. The bill also permits the two directors to adopt emergency regulations regarding registration requirements, the use of home elevation jacking machines, and the insurance requirements imposed in the committee substitute.

#### ASSEMBLY REGULATED PROFESSIONS COMMITTEE

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 942

### STATE OF NEW JERSEY

**DATED: JUNE 5, 2014** 

The Assembly Regulated Professions Committee reports favorably Senate Committee Substitute for Senate Bill No. 942.

This bill requires any contractor working on home elevations to register with the Division of Consumer Affairs in the Department of Law and Public Safety. In order to obtain the registration, the bill requires a contractor to first certify that he has at least two years of experience as a home improvement contractor, that the contractor or any employee that performs home elevations has at least five years of experience in home elevation, and that the contractor is in compliance with the requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.).

The bill also requires the Division of Consumer Affairs, in consultation with the Division of Codes and Standards in the Department of Community Affairs, to adopt rules and regulations regarding the registration of home elevation contractors, including specific experience and training criteria deemed necessary by those divisions. Persons who knowingly make false statements in the certification required for the registration would be subject to a civil penalty, of not less than \$10,000 or more than \$25,000.

The bill requires the use of a home elevation jacking machine but permits the use of a different means of home elevation, provided it is approved as part of the construction permit and that it complies with applicable State and federal standards. A home elevation jacking machine is a machine or machines used to raise a structure that is capable of lifting each corner and the entire bulk of the structure in a synchronized manner. Home elevation contractors would also be required to carry commercial general liability insurance in a minimum amount of \$1,000,000 per occurrence. Contractors would also be required to carry an additional \$500,000 in insurance to cover the contents of the premises for any potential peril not covered in the homeowner's insurance policy that could result from elevating the house. Any contractor engaged in home elevation would be required to provide written notification to a homeowner, prior to entering into an elevation services agreement, of the specifics of the contractor's insurance policy and coverage.

The Director of the Division of Consumer Affairs and the Director of the Division of Codes and Standards are required to adopt rules and regulations to effectuate the purposes of this legislation. The bill also permits the two directors to adopt emergency regulations regarding registration requirements, the use of home elevation jacking machines, and the insurance requirements imposed in the bill.

This bill is identical to Assembly Bill No. 3270, which was also reported favorably by the committee today.

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 942

with Assembly Floor Amendments (Proposed by Assemblyman CRYAN)

ADOPTED: JUNE 16, 2014

These amendments include "home elevation" within the definition of "home improvement" under the "Contractors' Registration Act." Home elevation contractors are required to register with the Division of Consumer Affairs in the Department of Law and Public Safety. Furthermore, the amendments stipulate that the Division of Consumer Affairs may impose fees upon those individuals registering as home elevation contractors. Enforcement of the bill's provisions is to be conducted by the division.

The amendments also direct the Department of Community Affairs to promulgate rules and regulations setting forth standards, methods, procedures and other requirements that must be followed in performing home elevations. The amendments remove all references in the bill to home elevation jacking machines, or their use. At the time the home elevation contractor applies for a permit to perform a home elevation, the home elevation contractor shall certify that the home elevation contractor is in compliance with the provisions of this bill, including having the requisite experience in home elevation, and any resulting regulations that are promulgated. Under these amendments a minimum of five years experience in home elevation is required. The certification shall be submitted with a permit application in a form prescribed by the Department of Community Affairs.

In addition, the amendments revise the commercial general liability insurance requirement in the bill by stating that every home elevation contractor engaged in performing home elevations shall secure and maintain cargo or other insurance that specifically covers home elevation activities, in a minimum amount of \$1,000,000 per occurrence to cover damages or other losses to the home owner, lessee, tenant or other party resulting from a home elevation. The Director of the Division of Consumer Affairs, in consultation with the Department of Banking and Insurance, may also promulgate rules and regulations requiring home elevation contractors to secure and maintain additional insurance. In addition to or as an alternative insurance requirement, the director may mandate the posting of a bond in favor of the owner, lessee, tenant or other party to the home improvement project for home elevation.

Furthermore, the Division of Consumer Affairs and the Department of Community Affairs are given emergency rule making

authority for a period not to exceed 270 days following enactment of the bill.

## ASSEMBLY, No. 3270

## STATE OF NEW JERSEY

### 216th LEGISLATURE

INTRODUCED JUNE 5, 2014

Sponsored by:

Assemblyman JOSEPH CRYAN
District 20 (Union)
Assemblyman TIMOTHY J. EUSTACE
District 38 (Bergen and Passaic)
Assemblyman JOSEPH A. LAGANA
District 38 (Bergen and Passaic)
Assemblywoman SHAVONDA E. SUMTER

Co-Sponsored by:

Assemblymen Diegnan and Wisniewski

**District 35 (Bergen and Passaic)** 

#### **SYNOPSIS**

Provides standards for, and requires registration of, home elevation contractors.



(Sponsorship Updated As Of: 6/17/2014)

AN ACT concerning home elevation contractors, supplementing P.L.1975, c.217 (C.52:27D-119 et seq.), and amending and supplementing P.L.2004, c.16.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) a. In addition to complying with the other requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.), no person shall offer to perform, or engage, or attempt to engage in the business of home elevation unless registered with the division as a home elevation contractor.
- b. To register with the division as a home elevation contractor, a person must certify that: (1) he has at least two years of experience as a home improvement contractor; (2) he or any employee that performs home elevation has at least five years of experience in home elevation which meets criteria established by the director; and (3) he is in compliance with all of the requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.). For the purposes of this subsection, experience in home elevation shall include both experience on home elevation projects and training in the operation of home elevation equipment.
  - c. The division, in consultation with the Division of Codes and Standards in the Department of Community Affairs, shall adopt rules and regulations pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to effectuate the provisions of this section, and may adopt specific criteria regarding the experience and training necessary to register as a home elevation contractor.
  - d. In addition to any other civil or criminal penalty that may apply, any person who makes a false statement in the certification required pursuant to subsection b. of this section or who knowingly submits a false certification required pursuant to subsection b. of this section shall be liable for a civil penalty of not less than \$10,000 or more than \$25,000. Such penalty may be imposed by the director and shall be collected by summary proceedings instituted in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).
  - e. The director shall suspend or revoke the home improvement contractor registration and home elevation contractor registration of any person who violates any provision of P.L. , c. (C. ) (pending before the Legislature as this bill).

44 2. (New section) a. A contractor who performs home 45 elevations, as defined in section 2 of P.L.2004, c.16 (C.56:8-137),

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 shall be required to use a home elevation jacking machine, as 2 defined in section 2 of P.L.2004, c.16 (C.56:8-137), for any home 3 elevation, unless the code official of the municipality or other agency responsible for the issuance of a construction permit 4 5 expressly approves the use or application of a different means of 6 elevation, provided that the use or application of such means of 7 elevation is consistent with, or pursuant to, any guidance provided 8 by rules or regulations promulgated by the Division of Codes and 9 Standards in the Department of Community Affairs, in accordance 10 with any applicable standards promulgated by the Federal 11 Emergency Management Agency.
- 12 b. Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 13 14 contrary, the Division of Codes and Standards in the Department of 15 Community Affairs may adopt immediately upon filing with the 16 Office of Administrative Law any rules and regulations deemed 17 necessary to implement the provisions of subsection a. of this 18 section, which shall be effective for a period not to exceed 270 days 19 following the date of enactment of P.L. , c. (C. 20 before the Legislature as this bill), and may thereafter be amended, adopted, or readopted, by the division in accordance with the 21 22 requirements of the "Administrative Procedure Act."

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- 3. Section 2 of P.L.2004, c.16 (C.56:8-137) is amended to read as follows:
  - 2. As used in this act:

"Contractor" means a person engaged in the business of making or selling home improvements and includes a corporation, partnership, association and any other form of business organization or entity, and its officers, representatives, agents and employees.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

"Division" means the Division of Consumer Affairs in the Department of Law and Public Safety.

"Home elevation" means any home improvement that involves raising an entire residential or non-commercial structure to a higher level above the ground.

"Home elevation contractor" means a contractor who engages in the practice of home elevation.

"Home elevation jacking machine" means a machine, or machines, used to raise a structure that is capable of lifting each corner and the entire bulk of the structure in a synchronized manner, but shall not be construed to mean any specific jacking system or any proprietary name.

"Home improvement" means the remodeling, altering, renovating, repairing, restoring, modernizing, moving, demolishing, or otherwise improving or modifying of the whole or any part of any residential or non-commercial property. Home improvement

#### A3270 CRYAN, EUSTACE

shall also include insulation installation, and the conversion of existing commercial structures into residential or non-commercial property.

"Home improvement contract" means an oral or written agreement for the performance of a home improvement between a contractor and an owner, tenant or lessee, of a residential or noncommercial property, and includes all agreements under which the contractor is to perform labor or render services for home improvements, or furnish materials in connection therewith.

"Residential or non-commercial property" means any single or multi-unit structure used in whole or in part as a place of residence, and all structures appurtenant thereto, and any portion of the lot or site on which the structure is situated which is devoted to the residential use of the structure.

(cf: P.L.2004, c.16, s.2)

- 4. Section 7 of P.L.2004, c.16 (C.56:8-142) is amended to read as follows:
- 7. a. On or after December 31, 2005, every registered contractor who is engaged in home improvements shall secure, maintain and file with the director proof of a certificate of commercial general liability insurance in a minimum amount of \$500,000 per occurrence.
  - b. Every registered contractor engaged in home improvements whose commercial general liability insurance policy is cancelled or nonrenewed shall submit to the director a copy of the certificate of commercial general liability insurance for a new or replacement policy which meets the requirements of subsection a. of this section before the former policy is no longer effective.
- c. Every home elevation contractor engaged in home elevations shall secure, maintain, and file with the director proof of a certificate of commercial general liability insurance in a minimum amount of \$1,000,000 per occurrence; and shall additionally carry insurance in the minimum amount of \$500,000 per occurrence to cover the contents of the premises for any peril not covered in the homeowner's insurance policy that could result from elevating the house. A home elevation contractor, prior to entering into an agreement to perform a home elevation, shall provide written notification to the homeowner of the issuing insurer, policy number, type, and amount of insurance coverage maintained by the contractor in accordance with this subsection.

(cf: P.L.2004, c.155, s.3)

5. (New section) a. The Director of the Division of Consumer Affairs in the Department of Law and Public Safety and the Director of the Division of Codes and Standards in the Department of Community Affairs, pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et

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seq.), shall promulgate rules and regulations to effectuate the purposes of section 1 of P.L., c. (C.) (pending before the Legislature as this bill) and subsection c. of section 7 of P.L.2004, c.16 (C.56:8-142).

b. Notwithstanding any provision of the "Administrative Procedure Act" to the contrary, the Division of Consumer Affairs in the Department of Law and Public Safety and the Division of Codes and Standards in the Department of Community Affairs may adopt immediately upon filing with the Office of Administrative Law any such rules and regulations as each deems necessary to implement the provisions of subsection a. of this section, which shall be effective for a period not to exceed 270 days following the date of enactment of P.L. , c. (C. ) (pending before the Legislature as this bill), and may thereafter be amended, adopted, or readopted, as the case may be, in accordance with the requirements of the "Administrative Procedure Act."

6. This act shall take effect on the first day of the fourth month after the date of enactment, except that sections 2, 3, and 5 shall take effect immediately.

#### **STATEMENT**

This bill requires any contractor working on home elevations to register with the Division of Consumer Affairs in the Department of Law and Public Safety. In order to obtain the registration, the bill requires a contractor to first certify that he has at least two years of experience as a home improvement contractor, that the contractor or any employee that performs home elevations has at least five years of experience in home elevation, and that the contractor is in compliance with the requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.).

The bill also requires the Division of Consumer Affairs, in consultation with the Division of Codes and Standards in the Department of Community Affairs, to adopt rules and regulations regarding the registration of home elevation contractors, including specific experience and training criteria deemed necessary by those divisions. Persons who knowingly make false statements in the certification required for the registration would be subject to a civil penalty, of not less than \$10,000 or more than \$25,000.

The bill requires the use of a home elevation jacking machine but permits the use of a different means of home elevation, provided it is approved as part of the construction permit and that it complies with applicable State and federal standards. A home elevation jacking machine is a machine or machines used to raise a structure that is capable of lifting each corner and the entire bulk of the structure in a synchronized manner. Home elevation contractors

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would also be required to carry commercial general liability insurance in a minimum amount of \$1,000,000 per occurrence. Contractors would also be required to carry an additional \$500,000 in insurance to cover the contents of the premises for any potential peril not covered in the homeowner's insurance policy that could result from elevating the house. Any contractor engaged in home elevation would be required to provide written notification to a homeowner, prior to entering into an elevation services agreement, of the specifics of the contractor's insurance policy and coverage.

The Director of the Division of Consumer Affairs and the Director of the Division of Codes and Standards are required to adopt rules and regulations to effectuate the purposes of this legislation. The bill also permits the two directors to adopt emergency regulations regarding registration requirements, the use of home elevation jacking machines, and the insurance requirements imposed in the bill.

#### ASSEMBLY REGULATED PROFESSIONS COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 3270

## STATE OF NEW JERSEY

**DATED: JUNE 5, 2014** 

The Assembly Regulated Professions Committee reports favorably Assembly Bill No. 3270.

This bill requires any contractor working on home elevations to register with the Division of Consumer Affairs in the Department of Law and Public Safety. In order to obtain the registration, the bill requires a contractor to first certify that he has at least two years of experience as a home improvement contractor, that the contractor or any employee that performs home elevations has at least five years of experience in home elevation, and that the contractor is in compliance with the requirements of the "Contractors' Registration Act," P.L.2004, c.16 (C.56:8-136 et seq.).

The bill also requires the Division of Consumer Affairs, in consultation with the Division of Codes and Standards in the Department of Community Affairs, to adopt rules and regulations regarding the registration of home elevation contractors, including specific experience and training criteria deemed necessary by those divisions. Persons who knowingly make false statements in the certification required for the registration would be subject to a civil penalty, of not less than \$10,000 or more than \$25,000.

The bill requires the use of a home elevation jacking machine but permits the use of a different means of home elevation, provided it is approved as part of the construction permit and that it complies with applicable State and federal standards. A home elevation jacking machine is a machine or machines used to raise a structure that is capable of lifting each corner and the entire bulk of the structure in a synchronized manner. Home elevation contractors would also be required to carry commercial general liability insurance in a minimum amount of \$1,000,000 per occurrence. Contractors would also be required to carry an additional \$500,000 in insurance to cover the contents of the premises for any potential peril not covered in the homeowner's insurance policy that could result from elevating the house. Any contractor engaged in home elevation would be required to provide written notification to a homeowner, prior to entering into an elevation services agreement, of the specifics of the contractor's insurance policy and coverage.

The Director of the Division of Consumer Affairs and the Director of the Division of Codes and Standards are required to adopt rules and regulations to effectuate the purposes of this legislation. The bill also permits the two directors to adopt emergency regulations regarding registration requirements, the use of home elevation jacking machines, and the insurance requirements imposed in the bill.

This bill is identical to Senate Committee Substitute for Senate Bill No. 942, which was also reported favorably by the committee today.

#### STATEMENT TO

#### ASSEMBLY, No. 3270

with Assembly Floor Amendments (Proposed by Assemblyman CRYAN)

ADOPTED: JUNE 16, 2014

These amendments include "home elevation" within the definition of "home improvement" under the "Contractors' Registration Act." Home elevation contractors are required to register with the Division of Consumer Affairs in the Department of Law and Public Safety. Furthermore, the amendments stipulate that the Division of Consumer Affairs may impose fees upon those individuals registering as home elevation contractors. Enforcement of the bill's provisions is to be conducted by the division.

The amendments also direct the Department of Community Affairs to promulgate rules and regulations setting forth standards, methods, procedures and other requirements that must be followed in performing home elevations. The amendments remove all references in the bill to home elevation jacking machines, or their use. At the time the home elevation contractor applies for a permit to perform a home elevation, the home elevation contractor shall certify that the home elevation contractor is in compliance with the provisions of this bill, including having the requisite experience in home elevation, and any resulting regulations that are promulgated. Under these amendments a minimum of five years experience in home elevation is required. The certification shall be submitted with a permit application in a form prescribed by the Department of Community Affairs.

In addition, the amendments revise the commercial general liability insurance requirement in the bill by stating that every home elevation contractor engaged in performing home elevations shall secure and maintain cargo or other insurance that specifically covers home elevation activities, in a minimum amount of \$1,000,000 per occurrence to cover damages or other losses to the home owner, lessee, tenant or other party resulting from a home elevation. The Director of the Division of Consumer Affairs, in consultation with the Department of Banking and Insurance, may also promulgate rules and regulations requiring home elevation contractors to secure and maintain additional insurance. In addition to or as an alternative insurance requirement, the director may mandate the posting of a bond in favor of the owner, lessee, tenant or other party to the home improvement project for home elevation.

Furthermore, the Division of Consumer Affairs and the Department of Community Affairs are given emergency rule making authority for a period not to exceed 270 days following enactment of the bill.