40:35 B	-1 to 40	1:35B-52
LECIS	LATIVE HISTORY C	CHECKLIST ("County Transportation Authorities Act" Atlantic County)
WSA 40:35B-1 to 40:35B-52		
LAUS OF 1980	CHAPTER	3 44
Bill No. <u>S.1107</u>	•	
Sponsor(s) <u>Perskie and Merl</u>	ino	مى مەك
Date Introduced		
Committee: Assembly		
		Government
Amended during passage	Yes	XX Amendments during
Date of Passage: Assembly June 12, 1980 Senate June 9, 1980 Senate June 9, 1980 Senate June 9, 1980		
Senate June 9, 1980 bill Committee		
Date of approval June 23, 1980 Statement and Assembly Committee substitute attached)		
Following statements are attached if available:		
Sponsor statement	Yes	
Committee Statement: Assembly	XXXX	
Senate	Yes	
Fiscal Note	¥ 6 ¥X	Ro
Veto hessage	XXX	"O
Lessage on signing	Yes	XX
Following wore printed.		R.C. Stradi
Reports	WXX	No
llearings	XXX	ilo

See extensive newspaper clipping file---"Atlantic County-1980" in New Jersey Documents Department.

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[OFFICIAL COPY REPRINT] SENATE, No. 1107 STATE OF NEW JERSEY

* K = 1, 3 = X⁰ 50

INTRODUCED FEBRUARY 25, 1980

By Senators PERSKIE and MERLINO

Referred to Committee on County and Municipal Government

An ACT authorizing the planning, development, construction, acquisition, financing and operation of transportation systems by or on behalf of "[certain]" counties "in which are located municipalities in which casino gaming is authorized", providing for the establishment of county transportation authorities for the performance of those functions, the issuance of bonds and other obligations therefor, and service charges to meet the expenses thereof, and supplementing Title 40 of the Revised Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. This act shall be known and may be cited as the "County 2 Transportation Authorities Act."

1 2. The Legislature finds and declares that *[it is in the public $\mathbf{2}$ interest of the citizens of this State to foster and promote by all 3 reasonable means the provision of adequate public transportation and parking facilities by and in certain counties of the State; to 4 encourage these counties to include integrated and adequate transit $\mathbf{5}$ systems in their development and redevelopment efforts in order 6 to promote modern transportation systems, land-use patterns and 7 public service structures designed for the efficient use of energy, 8 9 land and other resources, and for the convenience and welfare of residents and visitors; and, to encourage the orderly planning and 10 development of transportation systems through these counties in 11 a manner which is consistent with Statewide needs for efficient 12and convenient transportation systems.]* *, as a result of the 13 "Casino Control Act" (P. L. 1977, c. 110; C. 5:12-1 et seq.) and 14 the introduction and development of legalized casino gaming in 15Atlantic City, intense demands have been placed upon the citizens 16 of the Atlantic County region for the development and provision 17EXPLANATION-Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

18 of integrated and adequate transportation systems. The Legisla-19 ture finds that the orderly planning, development, construction, 20acquisition, financing and operation of modern transportation sys-21tems on a countywide basis in that region will benefit residents of, 22and visitors to, this State, promote the economic vitality of the 23region and the State, avoid the evils of haphazard growth and land-use development, and advance the efficient use of energy and $\mathbf{24}$ 25other resources. The Legislature further finds that the present and 26future need for regional planning and development of transporta-27tion systems in Atlantic County is a wholly exceptional situation, no 28parallel to which exists, or is likely to exist in the near future, any-29where in the State.

30 The Legislature, therefore, declares that it is in the public in-31terest of the citizens of this State to foster and promote by all 32reasonable means the provision of modern transportation and park-33 ing facilities in the Atlantic County region, and that the best means to accomplish this purpose is to authorize the creation of an appro-343.5priate regionally-oriented instrumentality in the county which will 36 permit the most direct and immediate attention to the particular transportation needs of the Atlantic County region consistent with 37 the need for, and procedures and structures established with re-3839spect to, efficient and convenient Statewide transportation systems.*

1 3. As used in this act:

a. "Authority" means a county transportation authority created
pursuant to section 4 of this act;

"Bonds" means any bonds, notes or other evidence of 4 b. financial indebtedness issued by an authority pursuant to this act; 5 6 c. "Cost" means, in addition to the usual connotations thereof, 7 the cost of acquisition or construction of all or any property, rights, easements and franchises deemed by an authority to be necessary 8 9 or useful and convenient therefor, including interest or discount on bonds to finance such cost, engineering and inspection costs and 10 legal expenses, the cost of financial, professional and other advice, 11 and the cost of issuance of the bonds; 12

d. "Construction" means the planning, designing, construction,
reconstruction, replacement, extension, enlargement, improvement
and betterment of parking and transportation facilities, and includes the demolition, clearance and removal of buildings or
structures on land acquired, held, leased or used for that facility;
e. "District" means the area within the boundaries of the
county which created the authority;

20 f. "Parking facility" means any area or place, garage, building,21 or other improvement or structure for the parking or storage of

22motor or other vehicles, including, without limitation: all real and 23personal property, driveways, roads and other structures or areas 24necessary or useful or convenient for access to a facility from a 25public street, road or highway, or from any transportation facility; 26meters, mechanical equipment necessary or useful, or convenient for 27or in connection with that parking or storage; and any structures, 28buildings, space or accommodations, whether constructed by an 29authority or by the lessee, to be leased for any business, commercial **3**0 or other use, including the sale of gasoline or accessories for, or the 31 repair or other servicing of automobiles and other motor vehicles, if, in the opinion of an authority, the inclusion, provision and leas-32ing is necessary to assist in defraying the expenses of the authority 33 34and make possible the operation of the parking facility at reasonable rates, but the authority shall not itself engage in the sale of 3536 gasoline or accessories for, or in the repair or other serving of, automobiles or other motor vehicles except in emergency, nor in 37the sale of any service or commodity of trade or commerce; 38

g. "Transportation facility" means any area, place, building, 39 or other structure designed to provide rail passenger service, 40motorbus regular route service, paratransit service, motorbus 41 42charter service, air passenger service, or marine passenger service, or any two or more of these services, to the public, and includes 43passenger stations, shelters and terminals, air passenger terminals, 44 hangars, heliports, docking and launching facilities, parking 45 46 facilities, ramps, track connections, signal systems, power systems, information and communication systems, roadbeds, transit lanes 47or rights of way, equipment storage and servicing facilities. 48 bridges, grade crossings, rail cars, locomotives, motorbus and other 49 50motor vehicles, boats and other marine vehicles, aircraft, maintenance and garage facilities, revenue handling equipment and any 51other equipment, facility or property useful for or related to the 52provision of these services; 53

h. "Motorbus regular route service" means the operation of any motorbus or motorbuses on streets, public highways or other facilities, over a fixed route and between fixed termini on a regular schedule for the purpose of carrying passengers, for hire or otherwise, within the district or between points within the district and points without the district;

i. "Paratransit service" means any service, other than motorbus
regular route service and charter service, including but not limited
to, dial-a-ride, nonregular route, jitney or community minibus, and
shared-ride services such as vanpools, limousines or taxicabs which
are regularly available to the public. Paratransit services shall

65 not include limousine or taxicab service reserved for the private66 and exclusive use of individual passengers;

j. "Motorbus charter service" means subscription, tour andother special motorbus services;

k. "Rail passenger service" means the operation of railroad,
subway, or light rail systems including fixed and automated guideway systems for the purpose of carrying passengers in the district
or between points within the district and points without the district;
l. "Air passenger service" means any service which involves
the carriage of persons for compensation or hire by aircraft;

75 m. "Marine passenger service" means any service which in-76 volves the carriage of persons for compensation or hire by water-77 borne craft;

n. "Transportation system" means all parking and transportation facilities acquired, constructed, leased or operated by a county transportation authority for the purpose of providing to the public motorbus regular route service, paratransit service, motorbus charter service, rail passenger service, air passenger service, marine passenger service and any other service necessary for the fulfillment of the purposes of this act; and,

o. "Public transportation or public transportation service"
means motorbus regular route service, paratransit service, motorbus charter service, rail passenger service, air passenger service,
and marine passenger service.

4. a. The governing body of any county * [of the fifth class hav-1 ing a population according to the 1970 Federal census of less than $\mathbf{2}$ 3 200,000]* *in which is located a municipality in which casino gaming is authorized* may by ordinance or resolution, as appropriate, cre-4 ate a public body corporate and politic with perpetual succession $\mathbf{5}$ 5A under the name and style of "the transportation authority" with the name of such county inserted. Every authority 6 7 is constituted an instrumentality of the county exercising public 8 and essential governmental functions.

b. The authority shall be governed by a board which shall con-9 sist of seven members. * [Three] * * Five* members shall be resi-10 11 dents of the county, and shall be appointed by the governing body 12of the county. *[Two members shall be residents of the munici-13 pality having the largest population within the county, and shall be appointed by the governing body of that municipality.]* One 14 15 member shall be a * [chosen freeholder of the county] * * representa-16tive of the county government*, appointed by the governing body of the county *from among the freeholders, department heads and 1717A division directors of the county*. One member shall be the Com17B missioner of the Department of Transportation, ex officio. *Of the 17c six members appointed by the governing body of the county, no 17D more than three shall be members of the same political party.*

c. *[Except for the Commissioner of Transportation, and except
as provided in this subsection with respect to the chosen freeholder
member, each]* *Each public* member of the board shall serve for
a 5 year term*[; except, of the members first appointed:

(1) Of the three members, other than the chosen freeholder
member, appointed by the county governing body, one shall serve
for a term of 2 years, one shall serve for 4 years, and one shall
serve for 5 years; and,

(2) Of the two members appointed by the municipality having the largest population within the county, one shall serve for a term of 1 year, and one shall serve for 3 years.]* *to commence on 28A on July 1 of the year of appointment, except that, of those first 28B appointed, one shall serve for a term of 1 year, one shall serve for 28C a term of 2 years, one shall serve for a term of 3 years, one shall 28D serve for a term of 4 years, and one shall serve for a term of 5 28E years.*

29 The *[chosen freeholder member]* *representative of the county
30 government* shall be annually appointed to serve for a 1 year term
30A *to commence on July 1 of the year of appointment*.

31 * [All terms shall commence on July 1 of the year of appoint-31A ment.]*

d. The chairman of the board shall be designated upon appointment by the county governing body from among the "[three]"
public members*[, other than the chosen freeholder member,]"
appointed thereby. The first chairman of the board shall be that
member appointed by the county governing body for an initial 5
year term.

e. The Commissioner of Transportation may designate * [one or more] * * a representative from among the* employees of his department to represent him at meetings of the board and * [each] * * such* designee may lawfully vote and otherwise act on behalf of 40 the commissioner. The designation shall be * made annually* in writing delivered to the board and shall continue in effect until 2 revoked or amended by written notice delivered to the board.

f. Except for the commissioner, each member of the board may
be removed from office for cause by the respective appointing
authority. A vacancy in the membership of the board, occurring
other than by expiration of term, shall be filled in the same manner
as the original appointment for the unexpired term. If the member
[who is a chosen freeholder shall cease to be a chosen freeholder,]

49 *representing the county government shall, for any reason, vacate 50 his position with the county government* his membership on the 50A board shall immediately terminate, and the position shall be vacant. 50B *If any public member shall become a holder of, or candidate for, 50C any elective office, or accept appointment to fill any elective office, 50D his membership on the board shall immediately terminate, and the 50E position shall be vacant.*

51g. A copy of the ordinance or resolution for the creation of an 52authority adopted pursuant to this section, duly certified by the appropriate officer of the county, shall be filed in the office of the 53Secretary of State and the office of the Director of the Division 54of Local Government Services. Upon proof of the filing, the au-5556thority shall, in any suit, action or proceeding involving the validity or enforcement of, or relating to, any contract or obligation or 57act of the authority, be conclusively deemed to have been lawfully 5859and properly created and authorized to transact business and exercise its powers under this act. A copy of any certified ordi-60 nance or resolution, duly certified by or on behalf of the Secretary 61of State, shall be admissible in evidence in any suit, action or 6263 proceeding.

64 h. A copy of each order or resolution appointing any member of an authority pursuant to this section, duly certified by the 65appropriate officer, shall be filed in the office of the Secretary of 66 State and the office of the Director of the Division of Local Gov-67 ernment Services. A copy of the certified order or resolution, duly 68certified by or on behalf of the Secretary of State, shall be admis-69 sible in evidence of the due and proper appointment of the member 70or members named therein. 71

5. The governing body of any municipality in which any transportation facility of the authority is located may annually appoint a resident of the municipality as its representative to the board. The representative shall not be a member or an officer of the authority, but shall participate in all meetings, activities and proceedings of the board.

6. a. No county which shall create an authority pursuant to 1 this act shall thereafter create any other county transportation $\mathbf{2}$ authority, or utilize any other law for the provision of public trans-3 portation services which can be provided pursuant to this act, or 4 create or join in the creation of any county parking authority pur- $\mathbf{5}$ suant to the "Parking Authority Law," P. L. 1948, c. 198 6 (C. 40:11A-1 et seq.) or P. L. 1972, c. 83 (C. 40:34A-1 et seq.), or $\mathbf{7}$ any other law. No municipality or any other governmental entity 8 within a county which shall create an authority pursuant to this 9

act shall thereafter utilize any other law for the provision of public
transportation services which can be provided pursuant to this act,
nor create or join in the creation of any municipal parking authority
pursuant to the "Parking Authority Law" or any other law.

14 b. If a county, or a municipality within a county which creates a county transportation authority pursuant to this act, shall have 1516previously created a parking authority pursuant to the "Parking 17Authority Law" P. L. 1948, c. 198 (C. 40:11A-1 et seq.), P. L. 1972, c. 83 (C. 40:34A-1 et seq.), or any other law, that county or munici-18 pality shall provide, by ordinance or resolution, as appropriate, 19for the dissolution of the parking authority upon the effective date 2021of the creation of the county transportation authority and for the 22transfer of the indebtedness and other obligations, and*, except as 23herein provided,* the property and assets of the parking authority to the county transportation authority. *Any cash surplus accumu-2424A lated by a municipal parking authority, not used in or necessary 24B to the operations of the properties and projects of the parking au-24c thority, shall be transferred to the governing body of the munici-24D pality which established the parking authority.*

25The terms of office of any members appointed to the parking authority shall terminate immediately upon such effective date. 2627The officer having custody of the funds of the parking authority $\mathbf{28}$ shall deliver all funds in his possession into the custody of the municipal or county finance officer, who shall deliver all such funds*, 29except any portion representing an accumulated cash surplus not 30 used in or necessary to the operations and projects of the parking 3132authority,* into the custody of the proper fiscal officer of the county transportation authority. "The municipal finance officer shall cause 33that portion of any funds received from the parking authority 34which represents an accumulated cash surplus to be deposited in 35the general fund of the municipality to be used for local purposes.* 36 The county transportation authority shall have the power to com-37plete any work, service or improvement, and to confirm and col-38lect previously levied assessments, rates, and other charges, of the 39parking authority, which are incomplete, unconfirmed or uncollected 40 on the effective date. 41

7. The county transportation authority, on or before July 10 annually, shall organize and elect from among its members a vicechairman, who shall hold office until his successor has been appointed and qualified. The authority may also appoint a secretary, an executive director, and a fiscal officer, who need not be members, and determine their qualifications, terms of office, duties and compensation. The authority may also employ, without regard to 8 Title 11 of the Revised Statutes, engineers, architects, attorneys,
9 accountants, construction and financial experts, superintendents,
10 managers and such other agents and employees as it may require,
11 and determine their duties and compensation.

1 8. a. The powers of the authority shall be vested in the members $\mathbf{2}$ thereof in office from time to time, and a majority of its members 3 shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the authority at any 4 meeting by a vote of a majority of the members, unless the bylaws $\mathbf{5}$ 6 of the authority shall require a larger number. No vacancy in the 7 membership of the board shall impair the right of a quorum to exercise all the rights and perform all the duties of the board. 8

9 b. The minutes of every meeting of the authority shall be 10 promptly delivered by and under the certification of the secretary to the chief executive officer of the county. No action taken at the 11 meeting by the board shall be effective until approved by the chief 12executive officer or until 10 days after the copy of the minutes shall 1314 have been delivered. If in the 10-day period, the chief executive officer returns the copy of the minutes with a veto of any action 1516 taken by the board or any member thereof at the meeting, that action shall be of no effect. The chief executive officer may ap-17prove all or any part of the action taken at that meeting prior to 18 the expiration of the 10-day period. The veto powers accorded 19 under this subsection shall not affect in any way the covenants 20contained in the bond indentures of the authority, nor any collective 21 22bargaining agreement or binding arbitration decision reached 23 pursuant to this act.

1 9. The authority may reimburse its members for necessary ex- $\mathbf{2}$ penses incurred in the discharge of their duties. The ordinance or 3 resolution for the creation of the authority may authorize payment or compensation for service to members of the authority, other 4 than the Commissioner of Transportation or the * chosen free-5 6 holder member]* * representative of the county government*, within such annual or other limitations as may be stated in the 7 8 ordinance or resolution. Any such provision or limitation stated in the ordinance or resolution may be amended, supplemented, repeal-9 10ed or added by subsequent ordinance or resolution, as appropriate, but no reduction of the payment for compensation shall be effective 11 during the remaining term of any member of the authority then in 12office, except upon that member's written consent. No member shall 13receive any payment or compensation of any kind from the author-14 ity except as authorized by this section. 15

1 10. No member, officer or employee of an authority shall have $\mathbf{2}$ or acquire any interest, direct or indirect, in the transportation 3 system or in any property included or planned to be included in the 4 transportation system, or in any property adjacent to the transportation system which would directly benefit from that location, $\mathbf{5}$ $\mathbf{6}$ or in any contract or proposed contract for materials or services to be furnished to or used by the authority. No person who is an 7 8 officer, director or employee of a holder of, or an applicant for, a 9 casino license issued or to be issued under the "Casino Control Act" (P. L. 1977, c. 110; C. 5:12-1 et seq.) shall be a member or 1011 an officer of an authority created pursuant to this act.

11. The board meetings shall be subject to the provisions of the 1 $\mathbf{2}$ "Open Public Meetings Act," P. L. 1975, c. 231 (C. 10:4-6 et seq.). 12. The governing body of any county which has created an 1 $\mathbf{2}$ authority pursuant to this act may, by ordinance or resolution, as appropriate, dissolve that authority on the condition that: a. either $\mathbf{3}$ the members of the authority have not been appointed or the 4 authority by resolution has consented to its dissolution; and, b. the 5 authority has no debts or obligations outstanding. A copy of the $\mathbf{6}$ ordinance or resolution, as the case may be, for the dissolution of 7 the authority pursuant to this section duly certified by the appro-8 priate officer of the county shall be filed in the office of the 9 Secretary of State, and the Director of Local Government Services. 10Upon proof of the filing, and upon proof that either the authority 11 12had no debts or obligations outstanding at the time of the adoption of the ordinance or resolution, or all creditors or other obligees of 13the authority have consented to the ordinance, the authority shall 14be conclusively deemed to have been lawfully and properly dis-1516solved and the property of the authority shall be vested in the county adopting the ordinance or resolution, in the manner pre-17 scribed therein. A copy of the ordinance or resolution, duly certi-18fied by or on behalf of the Secretary of State, shall be admissible 19 in evidence in any action, or proceeding, and shall be conclusive 2021evidence of proper filing.

13. The purpose of a county transportation authority shall be 1 the improvement, establishment and development of parking and $\mathbf{2}$ 3 transportation facilities by or through the planning, design, acqui-4 sition, construction, improvement, maintenance or operation of any and all projects and facilities for the improvement and develop-5 ment of a modern, efficient and integrated transportation system, 6 or directly related thereto, either directly or by agreement with 7 any county, municipality or person, or in any other manner, which 8

9 in the judgment of the authority will provide an effective and10 satisfactory method for promoting its purposes.

1 14. The authority shall prepare, or cause to be prepared, and, after public hearing, adopt a master plan for the development $\mathbf{2}$ 3 within the district of a transportation system. The authority may 4 from time to time, after public hearing and pursuant to the procedures provided in this act, amend the master plan. The master plan $\mathbf{5}$ 6 shall include a report presenting the objectives, assumptions, 7-8standards and principles embodied in the various coordinated parts of the master plan. In preparing the master plan or any amend-9 10ment thereto, the authority shall consult with the State Department of Transportation, the New Jersey Transit Corporation, and any 11 other State or any Federal agency having an interest in the 12development of transportation in the district. 13

14 In preparing the master plan or any amendment thereto, the 15 authority shall consider the existing and proposed patterns of 16 land use development of municipalities within the district. In 17 addition, the master plan shall contain the following elements:

a. An identification of existing and projected needs of the district for efficient, economical and integrated public transportation
services, and proposed programs to provide and promote an
efficient, economical and integrated transportation system to meet
those needs;

b. An identification of the services, facilities and other elements to be acquired, constructed, leased, operated and provided within the transportation system, and a program for the acquisition, construction, lease, operation and provision of those services, facilities and other elements, which program may be timed by various stages for the development of the transportation system;

c. Plans for the preservation, improvement and expansion of the transportation system, with special emphasis on the coordination: (1) of transportation and parking facilities to be acquired, constructed or leased; (2) of transportation services to be operated or provided; and, (3) of the use of rail rights of way, highways and public streets for transportation services;

d. Plans for the coordination of the activities of the authoritywith other public agencies and authorities; and,

e. An identification of existing parking and transportation facili-38 ties within the district to be acquired under this act.

The authority shall submit the master plan and any amendment thereto to such independent transportation planning agency as may be designated by the Commissioner of Transportation, or as shall be established by law, prior to the adoption thereof. The

agency may approve, conditionally approve, or disapprove the 43master plan or amendment. If the agency shall approve the 44 master plan or amendment, the authority may adopt the master 45plan or amendment as approved. If the agency shall disapprove **4**6 the master plan or amendment, it shall return the master plan or 47amendment to the authority with its objections thereto. The 4849 authority shall resubmit the master plan or amendment to the agency with changes designed to conform the master plan or 50amendment with the objections of the agency. The agency shall 5152approve the resubmitted master plan or amendment if it conforms with the objections, and the authority upon that approval shall 5354then adopt the master plan or amendment as approved. If the agency shall conditionally approve the master plan or amendment, 55it shall return the master plan or amendment to the authority with 5657the specific changes it requires therein for approval. The authority 58shall then make those specific changes in the master plan or amendment, and shall adopt the master plan or amendment with the 5960 changes.

61 Upon adoption, the master plan and any amendment thereof shall 62 be filed with the Governor, **the State Department of Transporta-*63 *tion, the New Jersey Transit Corporation,** the governing body of 64 the county, the governing body of the municipality having the 65 largest population within the county, and the governing body of 66 each municipality in which authority transportation or parking 67 facilities are located.

1 15. In addition to the powers and duties conferred upon it else-2 where in this act, the authority may do all acts necessary and 3 reasonably incident to carrying out the objectives of this act, in-4 cluding, but not limited to, the following:

5 a. To adopt and have a common seal and to alter it at pleasure;

6 b. To sue and be sued;

c. To acquire, hold, use and dispose of its charges and other
revenues and other moneys in its own name;

d. In its own name, but for the county, to acquire rent, hold, use 9 and dispose of other personal property for the purposes of the 10 authority, and to acquire by purchase, gift, condemnation or other-11 wise, or lease as lessee, real property and easements therein, 12necessary or useful and convenient for the purposes of the au-13 thority, whether subject to mortgages, deeds of trust or other liens, $\mathbf{14}$ or otherwise, and to hold and to use the same, and to dispose of 15property so acquired no longer necessary for the purposes of the 1617 authority;

18 e. To grant by franchise, lease or otherwise, the use of any project, facilities or property owned and controlled by it to any 19 20person for such consideration and for such period or periods of 21time and upon such other terms and conditions as it may fix and 22agree upon, including, but not limited to, the condition that the 23user shall or may construct or provide any buildings or structures or improvements on the project, facilities or property, or portions 2425thereof;

f. To provide for and secure the payment of any bonds and the
rights of the holders thereof, and to purchase, hold and dispose
of any bonds;

g. To determine the exact location, type and character of and all
matters in connection with all or any part of the transportation
system which it is authorized to own, construct, establish, effectuate,
operate, or control and to enter on any lands, waters or premises
for the purpose of making such surveys, diagrams, maps or plans
or for the purpose of making such soundings or borings as it deems
necessary or convenient;

h. To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the transportation system and any other of its properties, and to amend the same; it shall publish the same and file them in accordance with the "Administrative Procedure Act", P. L. 1968, c. 410 (C. 52:14B-1 et seq.) with the Director of the Office of Administrative Law;

43 i. To acquire, purchase, construct, lease, operate, maintain and
44 undertake any parking or transportation facility and to make
45 service charges for the use thereof;

j. To call to its assistance and avail itself of the service of any
employees of any Federal, State, county or municipal department,
authority or other agency as it may require and as may be available
to it for its purposes;

k. To plan, design, construct, equip, operate, improve and maintain, either directly or by contract with any public or private
entity, public transportation services, parking and transportation
facilities or any parts or functions thereof, and other transportation projects, or any parts or functions thereof;

1. To apply for, accept and expend money from any Federal,
State or county or municipal agency or instrumentality, and from
any private source; comply with Federal and State statutes, rules
and regulations; and qualify for and receive all forms of financial
assistance available under Federal law to assure the continuance
of, or for the support or improvement of public transportation, and

61 as may be necessary for that purpose to enter into agreements,62 including Federally required labor protective agreements;

m. To restrict the rights of persons to enter upon or construct any works in or upon any property owned or leased by the authority, except under such terms as the authority may prescribe, perform or contract for the performance of all acts necessary for the management, maintenance and repair of real or personal property leased or otherwise used or occupied pursuant to this act;

n. To set and collect fares and determine levels of service for service provided by the authority either directly or by contract, including, but not limited to, such reduced fare programs as deemed appropriate by the authority. Revenues derived from this service may be collected by the authority and shall be available to the authority for use in furtherance of any of the purposes of this act;

o. To set and collect rentals, fees, charges or other payments
from the lease, use, occupancy or disposition of properties owned
or leased by the authority. Such revenues shall be available to the
authority for use in furtherance of any of the purposes of this act;
p. To deposit authority revenues in interest bearing accounts
or in the State of New Jersey Cash Management Fund established
pursuant to section 1 of P. L. 1977, c. 28 (C. 52:18A-90.4);

82q. To procure and enter into contracts for any type of insurance 83 and indemnify against loss or damage to property from any cause, including loss of use and occupancy, against death or injury of any 84 person, against employees' liability, against any act of any member, 85 officer, employee or servant of the authority, whether part-time, 86 87 full-time, compensated or noncompensated, in the performance of the duties of his office or employment, or any other insurable risk. 88 In addition, the authority may carry its own liability insurance; 89

90 r. To promote the use of authority services, coordinate ticket 91 sales and passenger information and sell, lease or otherwise con-92 tract for advertising in or on the equipment or facilities of the 93 authority;

s. To adopt and maintain employee benefit programs for employees of the authority including, but not limited to, pension, deferred compensation, medical, disability, and death benefits, and which programs may utilize insurance contracts, trust funds, and any other appropriate means of providing the stipulated benefits, and may involve new plans or the continuation of plans previously 100 established by entities acquired by the authority;

101 t. To own, vote, and exercise all other rights incidental to the 102 ownership of shares of the capital stock of any incorporated entity

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103 acquired by the authority pursuant to the powers granted by this 104 act;

u. To apply for and accept, from appropriate regulatory bodies,
106 authority to operate public transportation services where
107 necessary;

108 v. To delegate to subordinate officers of the authority such
109 powers and duties as the authority shall deem necessary and proper
110 to carry out the purposes of this act; and,

111 w. To enter into any contracts, execute any instruments, and do 112 and perform any acts or things necessary, convenient or desirable 113 for the purposes of the authority or to carry out any power 114 expressly given in this act, * [except as otherwise provided in this 115 act, subject to the "Local Public Contracts Law," P. L. 1971, c. 198 116 (C. 40A:11-1 et seq.).]* *subject to sections 16 and 17 of this act.*

*16. a. All purchases, contracts or agreements pursuant to this
act shall be made or awarded directly by the authority, except as
otherwise provided herein, only after public advertisement for bids
therefor, in the manner provided in this act, notwithstanding the
provisions to the contrary of the "Local Public Contracts Law,"
P. L. 1971, c. 198 (C. 40A:11-1 et seq.).

7 b. Whenever advertising is required: (1) specifications and invitations for bids shall permit such full and free competition as is 8 consistent with the procurement of supplies and services necessary 9 to meet the requirements of the authority; (2) the advertisement 10 for bids shall be in such newspaper or newspapers selected by the 11 authority as will best give notice thereof to bidders and shall be 1213 sufficiently in advance of the purchase or contract to promote competitive bidding; (3) the advertisement shall designate the time 14 and place when and where sealed proposals shall be received and 15 publicly opened and read, the amount of the cash, certified check, 16 17 cashiers check or bank check, if any, which shall accompany each bid, and such other terms as the authority may deem proper. 18

c. The authority may reject any or all bids not in accord with 1920 the advertisement of specifications, or may reject any or all bids if the price of the work materials is excessively above the estimate 21cost or when the authority shall determine that it is in the public 22interest to do so. The authority shall prepare a list of the bids, 23including any rejected and the cause therefor. The authority may 24accept bids containing minor informalities. Awards shall be made 25by the authority with reasonable promptness by written notice to 26the responsible bidder whose bid, conforming to the invitation for 27 bids, will be the most advantageous to the district, price and other 28 29factors considered.

30 d. A proposal bond equal to at least 50% of the bid executed by the contractor with such sureties as shall be approved by the au-31 32thority in its favor, shall accompany each bid and shall be held as 33 security for the faithful performance of the contractor in that, if awarded the contract, the bidder will deliver the contract within 343510 working days after the award, properly executed and secured 36 by satisfactory bonds in accordance with the provisions of N. J. S. 37 2A:44-143 through N. J. S. 2A:44-147 and specifications for the 38 project. The authority may require in addition to the proposal 39bond such additional evidence of the ability of a contractor to per-40 form the work required by the contract as it may deem necessary 41 or advisable. All proposal bonds which have been delivered with 42the bids, except those of the two lowest responsible bidders, shall 43 be returned within 30 days after such bids are received.

e. If the bidder fails to provide a satisfactory proposal bond as
provided in subsection d. of this section, his bid shall be rejected.

46 f. The authority shall determine the terms and conditions of the 47 various types of agreements or contracts, including provisions for adequate security, the time and amount or percentage of each pay-48 ment thereon and the amount to be withheld pending completion 49 of the contract, and it shall issue and publish rules and regulations 50concerning such terms and conditions, standard contract forms and 51such other rules and regulations concerning purchasing or pro-52curement, not inconsistent with any applicable law, as it may deem 53advisable to promote competition and to protect the public interest. 5455g. The authority shall require that all persons proposing to sub-56mit bids on improvements to capital facilities and equipment shall first be classified by the authority as to the character and amount 57of work on which they shall be qualified to submit bids. Bids shall 58be accepted only from persons qualified in accordance with such 5960 classification.

17. Any purchase, contract or agreement pursuant to subsection
 2 a. of section 16 may be made, negotiated or awarded by the au 3 thority without advertising under the following circumstances:

4 a. When the aggregate amount involved does not exceed 5 \$7,500.00; or

6 b. In all other cases when the authority seeks to:

7 (1) Acquire public or private entities engaged in the provision
8 of public transportation services, used public transportation equip9 ment or existing transportation facilities or rights of way; or

10 (2) Acquire subject matter consisting of: services to be per11 formed by the contractor personally which are of a technical and
12 professional nature; the purchase of perishable foods or subsistence

13 supplies; the lease of such office space, office machinery, specialized equipment, buildings or real property as may be required for the 14 15conduct of the authority's business; the acquisition of any real 16property by gift, grant, purchase or any other lawful manner in 17 the name of and for the use of the authority for the purpose of the administration of the authority's business; or, supplies or services 18 for which the bid prices after advertising therefor are not reason-19able or have not been independently arrived at in open competition, 20but no negotiated purchase, contract or agreement may be entered 2122into after the rejection of all bids received unless (a) notification 23 of the intention to negotiate and reasonable opportunity to negoti-24ate shall have been given by the authority to each responsible bidder, (b) the negotiated price is lower than the lowest rejected bid 25price of a responsible bidder, and (c) such negotiated price is the 2627lowest negotiated price offered by any responsible supplier;

28(3) Make a purchase or award, or make a contract or agreement 29 under any of the following circumstances: the purchase is to be made from, or the contract to be made with, the Federal or State 30 government or any agency or political subdivision thereof; the 31public exigency requires the immediate delivery of the articles or 32the performance of the service; only one source of supply is avail-33 able; more favorable terms can be obtained from a primary source 34of supply; articles of wearing apparel are to be purchased which 3536are styled or seasonal in character; commodities traded on a national commodity exchange are to be purchased and fluctuations of 37 the market require immediate action; or, the equipment to be pur-38 chased is of a technical nature and the procurement thereof with-39 40 out advertising is necessary in order to assure standardization of equipment and interchangeability of parts in the public interest; or, **41** (4) Contract pursuant to section 20 or section 44 of this act.* **4**2

*16. * *18.* The authority may enter into contracts with any 1 $\mathbf{2}$ public or private entity for the provision of adequate public transportation and parking facilities; but with the exception of marine 3 and air passenger service, the authority may not contract for public 4 transportation services beyond the district without the written con- $\mathbf{5}$ sent of the New Jersey Transit Corporation created under P. L. 6 1979, c. 150 (C. 27:25-1 et seq.) and the Commissioner of Trans-7 portation unless the services were provided or authorized to be 8 provided by a public or private entity acquired by the authority 9 10and only to the extent that the acquired entity is providing or is authorized to provide the services. 11

1 *[17.]* *19.* The authority shall not submit any application for 2 Federal funding for the operation and improvement of public trans-3 portation and parking facilities under the Urban Mass Transporta-4 tion Act of 1964, P. L. §§ 88-365 (49 U. S. C. §§ 1601 et seq.), or any successor or additional Federal law having substantially the same $\mathbf{5}$ 6 or similar purposes or functions, or any other Federal law provid-7ing financial assistance for transportation systems, unless the proj-8 ect and the project application have been first approved by the 9 Commissioner of Transportation.

[18.] *20.* a. Every authority may enter into contracts with 1 2any public or private entity to operate rail passenger service or $\mathbf{3}$ portions or functions thereof. Where appropriate, payments by the 4 authority for services contracted for under this section shall be determined in accordance with the Federal Regional Rail Reorga- $\mathbf{5}$ nization Act of 1973 (45 U. S. C. §§701 et seq.), the Federal Rail $\mathbf{6}$ Passenger Service Act of 1970 (45 U. S. C. §§501 et seq.), any other 7 applicable Federal law, and any and all rules, regulations and 8 standards, promulgated thereunder and decisions issued pursuant 9thereto. In all other cases, payments shall be by agreement upon 10such terms and conditions as the authority shall deem necessary. 11 b. Every authority may enter into contracts with any public or 12private entity to operate motorbus regular route, paratransit or 13 motorbus charter services or portions or functions thereof. Pay- $\mathbf{14}$ ments shall be by agreement upon such terms and conditions as the 15authority shall deem necessary. 16

c. Every authority may enter into contracts with any public or
private entity to operate marine passenger services and air
passenger services or portions or functions thereof. Payments
shall be by agreement upon such terms and conditions as the
authority shall deem necessary.

1 ***[19.]*** *21.* Every authority which acquires a public or private 2 entity engaged in the provision of motorbus regular route service 3 which, at the time of acquisition provides school bus services may 4 continue to provide the services only to the extent that the acquired 5 entity is providing or is authorized to provide the service.

[20.] *22.* Every authority may prescribe, and from time to 1 time when necessary, revise a schedule of all its facility and service 2charges. The charges fixed, charged and collected shall comply with 3 the terms of any contract of the authority and may be so adjusted 4 that the revenues of the authority shall at all times be adequate to 5 pay the expenses of operation and maintenance of transportation $\mathbf{6}$ system, including reserves, insurance, improvements, replacements, 7 and other required payments, and to pay the principal of and inter-8

9 est on any bonds and to maintain such reserves or sinking funds
10 therefor as may be required by the terms of any contract of the au11 thority or as may be deemed necessary or desirable by the authority.
12 A copy of the schedule of service and facility charges in effect shall
13 be a public record and shall be filed with the New Jersey Transit
14 Corporation and the Department of Transportation.

1 *[21.]* *23.* Any municipality or county shall have power, in
2 the discretion of its governing body, to appropriate moneys for the
3 purposes of the authority, and to loan or donate the moneys to the
4 authority in such installments and upon such terms as may be
5 agreed upon with the authority.

[22.] *24.* a. The authority shall not be considered a public
utility as defined in R. S. 48:2-13 and except with regard to subsection c. of this section the provisions of Title 48 of the Revised
4 Statutes shall not apply to the authority.

5 b. The powers given the authority pursuant to section 15 of this act with respect to fares and service, shall be exercised without 6 7regard or reference to the jurisdiction vested in the Department of Transportation by R. S. 48:2-21, 48:2-24 and 48:4-3. The 8 9 Department of Transportation shall resume jurisdiction over service and fares upon the termination and discontinuance of a 10contractual relationship between the authority and a private or 11 **1**2 public entity relating to the provision of public transportation 13 services operated under the authority of certificates of public convenience and necessity previously issued by the department or its 14 predecessors; provided, however, that no private entity shall be 15 16required to restore any service discontinued or any fare changed during the existence of a contractual relationship with the au-17thority, unless the Department of Transportation shall determine, $\mathbf{18}$ after notice and hearing, that the service or fare is required by 19 20 public convenience and necessity.

c. Notwithstanding any other provisions of this act, all vehicles
used by any public or private entity pursuant to contract authorized
by this act, and all vehicles operated by the authority directly, shall
be subject to the jurisdiction of the Department of Transportation
with respect to maintenance, specifications and safety to the same
extent that jurisdiction is conferred upon the department by Title
48 of the Revised Statutes.

d. Before implementing any fare increase for any motorbus
regular route services, rail passenger services, paratransit services,
or marine or air passenger services, or the substantial curtailment
or abandonment of any those services, the authority shall hold a
public hearing in the area affected during evening hours. Notice of

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the hearing shall be given by the authority at least 15 days prior to 33the hearing to the governing body of the county and the governing 34body of each municipality within the district whose residents will 35 36 be affected and to the clerk of each county or counties whose residents will be affected. The notice shall also be posted at least 15 3738days prior to the hearing in prominent places on the railroad cars, buses, and other facilities used for the carriage of passengers serv-39ing the routes to be affected. **40**

1 *[23.]* *25.* In any proceeding before the Department of Trans-2 portation for decreasing or abandoning service, any contract pay-3 ments offered by the authority for continuing service shall be 4 considered as available revenues by the department in making any 5 determination on the petition.

1 ***[**24.**]*** *26.* a. The authority shall, by ***[**September**]*** *Octo-2 ber* 1 of each year, file with the Commissioner of Transportation 3 a report in such format and detail as the commissioner may require 4 setting forth the actual financial, operational and capital results of 5 the previous fiscal year and a proposed operational, capital and 6 financial plan for the next ensuing fiscal year or any other appro-6A priate period.

b. On or before October 31 of each year, the authority shall make 7an annual report of its activities for the preceding fiscal year to the 8 Governor, to the governing body of the county, the governing body 9 of the municipality having the largest population within the county, 10to the governing body of each municipality in which authority 11 transportation or parking facilities are located, and to the presiding 12officers and the Transportation and Communications Committees 13 of both Houses of the Legislature. Each report shall set forth a 14complete operating and financial statement covering its operations 15and capital projects during the year. 16

c. Records of minutes, accounts, bills, vouchers, contracts or other papers connected with or used or filed with the authority or with any officer or employee acting for or in its behalf are declared to be public records and shall be open to public inspection in accordance with P. L. 1963, c. 73 (C. 47:1A-1 et seq.) and regulations prescribed by the authority.

d. The authority shall cause an audit of its books and accounts
to be made at least once each year by certified public accountants
and the cost thereof may be treated as a cost of operation. The
audit shall be filed within 4 months after the close of the fiscal year
of the authority and certified duplicate copies thereof shall be filed
with the office of the chief finance officer of the county, the Department of Transportation, the Director of the Division of Local

29A Government Services and the office of the chief finance officer of each
30 municipality in which authority transportation or parking facilities
31 are located.

e. Notwithstanding the provisions of any law to the contrary, the
State Auditor or his legally authorized representative may examine
the accounts and books of the authority.

f. The authority shall not * exercise any of the powers under sec-35tion 15 of this act prior to the approval by the Commissioner of 36 37**Transportation of the first**^{*} *implement any plans set forth in the** 38 annual fiscal report required to be submitted pursuant to subsection a. of this section *prior to the approval or the Commissioner 39**4**0 of Transportation of that report*. If the report is not disapproved 41 within *[90]* *60* days of its submission to the commissioner, 42the report shall be deemed to be approved. Any report, which is 43disapproved pursuant to this subsection, may be resubmitted to 44the commissioner and shall be *[subject to the limitations set forth above]* *deemed to be approved if not disapproved within 20 days 45of resubmission*. **4**6

1 *[25.]* *27.* For the purpose of raising funds to pay the cost 2 of any part of its transportation system or for the purpose of 3 funding or refunding any bonds, a county transportation authority 4 may authorize or provide for the issuance of bonds pursuant to 5 this act, by resolution which shall:

6 a. Describe in brief and general terms sufficient for reasonable 7 identification the transportation system or part thereof to be 8 constructed or acquired, or describe the bonds which are to be 9 funded or refunded;

10 b. State the cost or estimated cost of the project; and,

11 c. Provide for the issuance of the bonds in accordance with 12 section * [26]* *28* of this act.

Any bond resolution proposed for adoption pursuant to this 13section shall be submitted prior to adoption to the Local Finance 14 Board for its review and approval. The Local Finance Board shall 1516approve the proposed bond resolution if it determines that the cost 17 of the project has been accurately determined, that the method proposed for the funding of the project cost, proposed or maximum $\mathbf{18}$ terms and provisions of the financing and of any proposed financ- $\mathbf{19}$ ing agreement are reasonable and feasible, and would not impose 2021any undue financial burden on the residents of the district, and would not materially impair the ability of the authority to pay 22promptly the principal of and interest on the outstanding indebted-23ness of the authority or to provide existing public transportation $\mathbf{24}$ 25services. If the proposed bond resolution is not disapproved within

2690 days of its submission to the Local Finance Board, the proposed 27resolution shall be deemed to be approved, and the authority may proceed to adopt the same. The authority shall not adopt any 28bond resolution which is disapproved by the Local Finance Board 29within the 90 days, but may resubmit the bond resolution to the 30board with such changes as the authority deems appropriate, and 31the review and approval of the resubmitted resolution shall be 32subject to the limitations set forth above. 33

*[26.] * *28.* Upon the adoption of a bond resolution, a county 1 transportation authority may incur indebtedness, borrow money $\mathbf{2}$ and issue its bonds for the purpose of financing the project or of 3 funding or refunding its bonds. The bonds shall be authorized by 4 the bond resolution and may be issued in one or more series and 5 shall bear such date or dates, mature at such time or times not ex-6 ceeding the period or average period of usefulness determined in $\overline{7}$ the resolution, bear interest at such rate or rates, be in such denomi-8 nation or denominations, be in such form, either coupon or regis-9 tered, carry such conversion or registration privileges, have such 10rank or priority, be executed in such manner, be payable from such 11 sources, in such medium of payment, at such place or places within 12or without the State, and be subject to such terms or redemption, 13with or without premium, all as the bond resolution may provide. 14 The authority may issue the types of bonds as it may determine, 15including, but not limited to, bonds on which the principal and 16 interest are payable: a. exclusively from the income and revenues 17 of the project financed with the proceeds of the bonds; b. exclu-18sively from the income and revenues of certain designated projects 19whether or not they are financed in whole or in part with the 20proceeds of the bonds; or c. its revenues generally. The bonds may 21 be additionally secured by a pledge of any grant or contributions 22from the Federal Government, the State, county or any munici-23pality or a pledge of any income or revenues of the authority. 24including income or revenues to be received pursuant to grant or 25lease by the authority of the use or services of any facility owned or 2627controlled by it. This act shall be complete authority, and the provisions of any other law shall not apply to the issuance of the bonds. 281 *[27.]* *29.* Bonds of a county transportation authority may be $\mathbf{2}$ sold by the authority at public or private sale at such price or prices 3 as the authority shall determine, but the interest cost to maturity of 4 the money received for any issue of bonds shall not exceed that

5 specified in the bond resolution.

1 * [28.] * * 30.* The county transportation authority shall cause a $\mathbf{2}$ copy of any bond resolution adopted by it to be filed for public in-3 spection in its office and in the office of the clerk of the governing bodies of the counties and municipalities within the district, and 4 shall thereupon cause to be published, at least once, in a newspaper, 56 published or circulating in the district a notice stating the fact and 7 date of the adoption and the places where the bond resolution has been filed for public inspection; the date of the first publication of 8 9 the notice; and, that any action or proceeding of any kind or nature 10 in any court questioning the validity or proper authorization of 11bonds provided for by the bond resolution, or the validity of any 12covenants, agreements or contracts provided for by the bond resolution, shall be commenced within 20 days after the first publication 13of notice. If the notice shall be so published, and if no action or 14 proceeding questioning the validity or proper authorization of 1516bonds provided for by the bond resolution referred to in the notice, 17 or the validity of any covenants, agreements or contracts provided for by the bond resolution, shall be commenced or instituted within 1820 days after the first publication of the notice, then all residents 19 and taxpayers and owners of property in the district and users 20of the transportation system and all other persons whatsoever 21shall be forever barred and foreclosed from instituting or com-22mencing any action or proceeding in any court, or from pleading 23 $\mathbf{24}$ any defense to any action or proceeding, questioning the validity or proper authorization of the bonds, or the validity of the cove-25nants, agreements or contracts, and the bonds, covenants, agree-2627ments and contracts shall be conclusively deemed to be valid and binding obligations in accordance with their terms and tenor. 28

1 *[29.]* *31.* Any bond resolution of a county transportation 2 authority providing for or authorizing the issuance of any bonds 3 may contain provisions, and the authority, in order to secure the 4 payments of the bonds and in addition to its other powers, may, 5 by provision in the bond resolution, covenant with the several 6 holders of the bonds, as to:

a. The custody, security, use, expenditure or application of the
proceeds of the bonds;

9 b. The construction and completion, or replacement, of all or10 any part of the transportation system;

c. The use, regulation, operation maintenance, insurance or disposition of all or any part of the transportation system, or restrictions on the exercise of the powers of the authority to dispose or to limit or regulate the use of all or any part of the transportation system; d. Payment of the principal of or interest on the bonds, or any
other obligations, and the sources and methods thereof, the rank
or priority of the bonds or obligations as to any lien or security, or
the acceleration of the maturity of the bonds or obligations;

20 c. The use and disposition of any moneys of the authority, 21 including revenues derived or to be derived from the operation of 22 all or any part of the transportation system, including any parts 23 thereof theretofore constructed or acquired and any parts, exten-24 sions, replacements or improvements thereof thereafter constructed 25 or acquired;

f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the authority to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of the transportation system, and the powers and duties of any trustee with regard thereto;

g. The setting aside out of the revenues or other moneys of the
authority of reserves and sinking funds, and the source, custody,
security, regulation, application and disposition thereof;

b. Determination or definition of the revenues or of the expenses
of operation and maintenance of the transportation system;

i. The rents, rates, fees, or other charges in connection with or 37 38for the use of the transportation system, including any parts 39thereof theretofore constructed or acquired and any parts, exten-**4**0 sions, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforce-41 ment of the same, the amount or amounts of revenues to be pro-42duced thereby, and the disposition and application of the amounts 43charged or collected; 44

j. The assumption or payment or discharge of any indebtedness,
liens or other claims relating to any part of the transportation
system or any obligations having or which may have a lien on
any part of the revenues;

49k. Limitations on the issuance of additional bonds or any other 50obligations or on the incurrence of indebtedness of the authority; 1. Limitations on the powers of the authority to construct, 51acquire or operate, or to consent to the construction, acquisition or 5253operation of, any structures facilities or properties which may compete or tend to compete with the transportation system, except 54these limitations may not be imposed without the consent of the 55New Jersey Transit Corporation; 56

m. Vesting in a trustee or trustees such property, rights, powers and duties in trust as the authority may determine, which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to section *[30]* *32* of this act, and limiting or abrogating the right of the holders to appoint a trustee pursuant to section *[30]* *32* or limiting the rights, duties and powers of the trustee :

n. The procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which the consent thereto, and the manner in which the consent may be given or evidenced; or

o. Any other matter or course of conduct which, by recital in the
bond resolution, is declared to further secure the payment of the
principal of or interest on the bonds and to be part of any
covenant or contract with the holders of the bonds.

These provisions of the bond resolution and covenants and agreements shall constitute legally binding contracts between the authority and the several holders of the bonds, regardless of the time of issuance of the bonds, and shall be enforceable by the holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction.

1 *[30.] * *32.* a. If the bond resolution of a county transportation $\mathbf{2}$ authority authorizing or providing for the issuance of a series of its $\mathbf{3}$ bonds shall provide in substance that the holders of the bonds of that series shall be entitled to the benefits of this section, and if there 4 shall be a default in the payment of principal of or interest on $\mathbf{\bar{5}}$ any bonds of that series after the same shall become due, whether 6 7at maturity or upon call for redemption, and if that default shall continue for a period of 30 days, or if the authority shall fail or 8 9 refuse to comply with any of the provisions of this act or shall 10fail or refuse to carry out and perform the terms of any contract with the holders of the bonds, and if the failure or refusal shall 11 continue for a period of 30 days after written notice to the authority 12of its existence and nature, the holders of 25% in aggregate princi-13pal amount of the bonds of that series then outstanding by instru-14 ment or instruments filed in the office of the Secretary of State and 15proved or acknowledged in the same manner as a deed to be re-1617 corded, may appoint a trustee to represent the holders of the bonds of that series for the purposes provided in this section. $\mathbf{18}$

b. The trustee may and upon written request of the holders of
25% in aggregate principal amount of the bonds of that series then
outstanding shall, in his or its own name:

(1) By any action, or other proceeding, enforce all rights of the
holders of the bonds, including the right to require the authority
to charge and collect facility or service charges adequate to carry
out any contract as to, or pledge of, revenues, and to require the
authority to carry out and perform the terms of any contract with
the holders of the bonds or its duties under this act;

(2) Bring an action upon all or any part of the bonds or interestcoupons or claims appurtenant thereto;

30 (3) By action, require the authority to account as if it were the31 trustee of an express trust for the holders of the bonds;

32 (4) By action, enjoin any acts or things which may be unlawful33 or in violation of the rights of the holders of the bonds; or,

(5) Declare the bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the authority and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of the bonds then outstanding, annul the declaration and its consequences.

c. The trustee shall, in addition to the foregoing, have all of
the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of that series in the enforcement
and protection of their rights.

d. In any action or proceeding by the trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any facility and service charges and revenues of the authority pledged for the payment or security of bonds of that series.

[31.] *33.* If the bond resolution of a county transportation 1 $\mathbf{2}$ authority authorizing or providing for the issuance of a series of its bonds shall provide in substance that the holders of the bonds of that 3 series shall be entitled to the benefits of section * [30] * *32* of this 4 act and shall further provide in substance that any trustee ap- $\mathbf{5}$ pointed pursuant to that section or having the powers of such a trus-6 tee shall have the powers provided by this section, then the trustee, 7 8 whether or not all of the bonds of the series shall have been declared due and payable, shall be entitled to the appointment of a receiver 9 10of the transportation system, and the receiver may enter upon and take possession of the transportation system and, subject to any 11 pledge or contract with the holders of the bonds, shall take posses-12sion of all moneys and other property derived from or applicable to 13the acquisition, construction, operation, maintenance or reconstruc-14

15tion which the authority is under any obligation to do, and operate, maintain and reconstruct the transportation system and fix, charge, 16 collect, enforce and receive the facility and service charges and all 17revenues thereafter arising subject to any pledge thereof or con-1819 tract with the holders of the bonds relating thereto, and perform 20the public duties and carry out the contracts and obligations of 21 the authority in the same manner as the authority itself might do 22and under the direction of the court.

1 *[32.]* *34.* Neither the members of the county transportation $\mathbf{2}$ authority nor any person executing bonds issued pursuant to this 3 act shall be liable personally on the bonds by reason of the issuance 4 thereof. Bonds or other obligations issued by the authority pursu-5ant to this act shall not be a debt or liability of the State or of any 6 county or municipality and shall not create or constitute any in-7 debtedness, liability or obligation of the State or of any county or 8 municipality. Nothing contained in this act shall be construed to 9 authorize any county transportation authority to incur any indebtedness on behalf of or to obligate the State or any county or mu-10 11 nicipality.

1 *[33.]* *35.* Notwithstanding the provisions of any law to the contrary, any bond or other obligation issued pursuant to this act $\mathbf{2}$ 3 shall be fully negotiable within the meaning and for all purposes of 4 the negotiable instruments law of the State, and each holder or owner of such a bond or other obligation, or of any coupon appur- $\mathbf{5}$ tenant thereto, by accepting the bond, obligation or coupon shall 6 be conclusively deemed to have agreed that the bond, obligation or 7 8 coupon is and shall be fully negotiable within the meaning and for 9 all purposes of the negotiable instruments law.

1 *[34.]* *36.* a. The authority may acquire by purchase, con- $\mathbf{2}$ demnation, lease, gift or otherwise, on terms and conditions and in 3 the manner it deems proper, for use by the authority or for use by 4 any other public or private entity providing rail passenger, motorbus regular route, paratransit, marine passenger, air passenger or $\mathbf{5}$ 6 motorbus charter services, all or part of the facility, plant, equipment, property, shares of stock, rights of property, reserve funds, $\mathbf{7}$ employees pension or retirement funds, special funds, franchises, 8 9 licenses, patents, permits and papers, documents and records of a 10 public or private entity providing that service within the district. b. The authority may acquire by purchase, condemnation, lease, 11 gift or otherwise, on the terms and conditions and in the manner 12it deems proper, any land or property real or personal, tangible 13 14 or intangible which it may determine is reasonably necessary for the purposes of the authority under the provisions of this act. 15

c. (1) The authority, when acquiring property pursuant to subsections a. or b. of this section shall exercise its power of eminent
domain in accordance with the provisions of the "Eminent Domain
Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.).

(2) As used in this act, the definition of property in section 2 of
P. L. 1971, c. 361 *(*C. 20:3-2) includes all property referred to in
subsections a. or b. of this section, and the provisions of P. L.
1971, c. 361 shall apply to that property.

d. (1) If the authority shall determine to acquire by condemnation 24all outstanding shares of corporate stock of a company, and if the 2526stock is owned by 10 or more individuals or entities, the court, on application of the authority, shall appoint a trustee who shall act 2728as representative of all stockholders for the purpose of the con-29 demnation proceedings. Upon the appointment of a trustee, the authority may file a single condemnation action condemning all 30 outstanding shares of stock and naming the appointed trustee as 31 32representative of all defendant owners.

(2) When a trustee has been appointed pursuant to this section,
the court may award the trustee a reasonable fee as payment for
services rendered Other costs, expenses and fees shall be paid from
the proceeds of the condemnation award or settlement if amicably
resolved.

e. A State agency, State authority, county, municipality, bistate authority, or other political subdivision of the State is authorized to donate, give, transfer or assign any asset or property it now owns or may hereafter acquire to the authority which may be necessary for the furtherance of the objectives of this act.

43 f. Upon the filing of a declaration of taking the authority shall 44 be entitled to the immediate possession of all property and assets 45 named therein; and in the case of a condemnation pursuant to 46 subsection d. or the acquisition of the entire assets of any entity, 47 the authority shall be entitled to immediate possession and control 48 of all assets and facilities and shall have exclusive management 49 authority over the entity taken.

1 *[35.]* *37.* a. As used in this section:

2 (1) "Employee" means:

3

(a) An employee of the authority; or,

4 (b) An employee of any public or private entity acquired, owned,5 or operated by the authority.

6 "Employee" does not include an employee of a public or private 7 entity, other than as provided in subsection f. and in (a) and (b) 8 above, which provides public transportation services pursuant to 9 operating rights granted by a regulatory body or pursuant to au-

thority arising from contractual agreements entered into with the 10 authority pursuant to section * [18] * *20* of this act. Except as 11 provided in subsection g. of this section, "employee" does not in-1213clude a supervisory employee as defined under the "Labor Manage-14 ment Relations Act, 1947" (29 U. S. C. §§ 141 et seq.) or a managerial executive or confidential employee as defined under the 15"New Jersey Employer-Employee Relations Act," P. L. 1941, c. 100 16(C. 34:13A-1 et seq.). 17

18 (2) "Employer" means an employer of an employee.

(3) "Acquisition by the authority of a public or private entity which provides public transportation services," or words of like import, mean an acquisition effected by a purchase or condemnation of all, or a controlling interest in, the stock or other equity interest of the entity, or purchase or condemnation of all or substantially all of the assets of the entity.

b. In accordance with law, employees of the employer shall have
and retain their rights to form, join or assist labor organizations
and to negotiate collectively through exclusive representatives of
their own choosing.

c. The enforcement of the rights and duties of the employer and 29 employees shall be governed by the "New Jersey Employer-Em-30 ployee Relations Act'' P. L. 1941, c. 100 (C. 34:13A-1 et seq.) and 31shall be within the jurisdiction of the Public Employment Relations 32Commission established pursuant to that act. In carrying out this 33 function, the commission shall be guided by the relevant Federal 3435 or State labor law and practices, as developed under the "Labor Management Relations Act, 1947" or under the "Railway Labor 36 Act," (45 U. S. C. §§151 et seq.); except, employees shall not have 37 the right to strike except as provided by the "Railway Labor Act." 38 39 Whenever negotiations between the employer and an exclusive representative concerning the terms and conditions of employment 40 shall reach an impasse, the commission shall, upon the request of 41 42either party, take such steps as it may deem expedient to effect a voluntary resolution of the impasse, including the assignment of a 43mediator. In the event of a failure to resolve the impasse by media-44 tion, the commission shall, at the request of either party, invoke 45fact finding with recommendations for settlement of all issues in 46 dispute. Fact-finding shall be limited to those issues that are within 47 48 the required scope of negotiations. In the event of a continuing failure to resolve an impasse by means of the procedure set forth 49 50above, and notwithstanding the fact that these procedures have not been exhausted, but not later than 30 days prior to the expiration 51of a collectively negotiated contract, the procedures set forth in 52

paragraph (2) of subsection c. of section 3 and sections 4 through
8 of P. L. 1977, c. 85 (34:13A-16d. (2) through 34:13A-21) shall be
the sole method of dispute resolution, unless the parties mutually
agree upon an alternative form of arbitration;

57d. The majority representative of employees in an appropriate 58unit shall be entitled to act for, and negotiate successor agreements covering, all employees in the unit and shall be responsible for 59representing the interests of those employees without discrimina-6**0** tion. It shall be the mutual obligation of the employer and the 61 62majority representative of any of its employees to negotiate collec-63 tively with respect to mandatorily negotiable subjects which intimately and directly affect the work and welfare of employees. 64These subjects include wages, hours of work, the maintenance of 6566 union security and check-off arrangements, pensions, and other terms and conditions of employment. The obligation to negotiate 67 in good faith encompasses the responsibility to meet at reasonable 68times and to confer on matters properly presented for negotiations 69 and to execute a written contract containing an agreement reached. 70 but the obligation does not compel either party to agree to a pro-71posal or require the making of a concession. 72

73e. In acquirng, operating, or contracting for the operation of public transportation services, the authority shall make provision 74to assure continuing representation for collective negotiations on 75behalf of employees, giving due consideration to preserving 76established bargaining relationships to the extent consistent with 77the purposes of this act. Those relationships may be changed only 78in accordance with the principles established under the "Labor 79Management Relations Act, 1947" and the "Railway Labor Act." 80Upon acquisition by the authority of a public or private entity 81 which provides public transportation services, the authority shall 82assume and observe all existing labor contracts of such entity for 83 their remaining term. All of the employees of the acquired entity, 84as defined in subsection a., shall be transferred to the employment 85of the employer and appointed to comparable positions without 86 examination subject to all the rights and benefits of this act, and 87 these employees shall be given sick leave, seniority, vacation, and 88 pension credits in accordance with the records and labor agreements 89 90 of the acquired entity.

91 f. For purposes of this subsection:

92 (1) "Employee" means an employee employed, as of the date of
93 the first acquisition by the authority, by any entity acquired,
94 owned or operated by the authority or by any other entity which
95 provides motorbus regular route, but does not mean supervisory
96 employees, managerial executive and confidential employees;

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97 (2) "Action by the corporation" mean acquisition, contracts for
98 motorbus regular route, mergers, consolidations, coordination and
99 rearrangements of services and work forces, but does not mean:

100 (a) The setting of fares by contract or otherwise unless that 101 action results in a substantial diversion of riders; or

102 (b) The discontinuance of motorbus regular route services by 103 the authority to the extent that substantially similar public trans-104 portation service does not continue to be provided; or

(c) A failure or refusal, by the authority, to enter into a contract
for all or a portion of an entity's motorbus regular route service
to the extent that substantially similar public transportation service
does not continue to be provided.

109 Except as provided herein, employees whose positions are 110 worsened with regard to wages, hours, seniority and other terms 111 and conditions of employment, shall be protected for a period of 5 112 years from the date of the first acquisition by the authority. This 113 time limitation does not apply to protections afforded to employees 114 whose positions are worsened as a result of acquisitions or con-115 tracts which transfer responsibility for the provision of sub-116 stantially similar motorbus regular route service from one entity, 117 including the authority, to another. With regard to any acquisition 118 or contract transferring service responsibility, only claims arising 119 from actions taken within 18 months therefrom shall be eligible for 120 protection.

Protections and procedures to implement those protections shall be provided in accordance with the terms of the agreement entered into between the Department of Transportation's Commuter Operating Agency, established pursuant to P. L. 1966, c. 301 (C. 25 27:1A-16 et seq.), and Amalgamated Transit Union on March 2, 126 1976, except that no protective allowances or other benefits shall exceed 3 years' duration. Pursuant to this agreement, the employer is of the employee shall be considered the "assisted carrier" and 129 actions of the authority shall constitute the "project."

g. For purposes of this subsection, "employees" means in131 dividuals, including supervisory employees, management executives
132 and confidential employees, who:

133 (1) Have terminated their employment with an acquired entity134 with vested retirement benefits; or,

135 (2) Are employed by the authority after accruing retirement136 benefits, whether or not vested, while employed by an acquired137 entity.

138 The authority as a condition of acquiring a public or private 139 entity which provides public transportation services, shall ensure 140 that employees' retirement benefits, which have accrued on the 141 basis of service to the date of the acquisition, are provided for and 142 paid as they come due. These benefits shall be provided for and 143 paid either by the entity so acquired, the former owner or owners 144 of the entity, an affiliate of the entity, the Pension Benefit Guaranty 145 Corporation, another public instrumentality, the authority itself, 146 any other reasonable means, or any combination of the foregoing. 147 These benefits may be provided for either through existing plans, 148 new plans, mergers or consolidations of plans, or other appropriate 149 or reasonable means.

1 *38. Notwithstanding the provisions of section 37 of this act, $\mathbf{2}$ upon acquisition by the authority, whether by purchase, condemna-3 tion or otherwise, of an entity providing jitney bus service in any municipality pursuant to R. S. 48:16-23 et seq., the authority shall, 4 in addition to any compensation to be provided pursuant to the $\mathbf{5}$ "Eminent Domain Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.) 6 or other provisions of law, provide the operator of such entity with 7 preference for employment with the authority in any available 8 position similar to that formerly held by the operator, at the salary 9 being paid by the authority for such position to persons having ex-10perience equal in years to that of the operator; provided, however, 11 that if the operator is willing to assume such employment with the **1**2 authority, but is in the judgment of the authority incapable by rea-13son of age, physical disability, or otherwise of doing so, the author-14 ity shall pay to the operator, in accordance with fiscal procedures 15 established by the authority, an amount equal to the salary which 16 such operator would otherwise have received in 1 year of employ-17ment in the available position. 18

No operator entitled to employment preference or a payment
under this section shall be entitled to any employment rights or
other benefits provided under section 37 of this act. No payments
made pursuant to this section shall be made from State or Federal
funds received by the authority.

39. a. All contracts awarded by an authority pursuant to this act 1 and all subcontracts awarded in connection therewith shall contain $\mathbf{2}$ appropriate provisions by which contractors and subcontractors 3 or their assignees agree to afford an equal employment opportunity 4 to all prospective employees and to all actual employees to be em- $\mathbf{5}$ ployed by the contractor or subcontractor in accordance with an 6 affirmative action program approved by the authority and conso-7 nant with the provisions of the "Law Against Discrimination" P. L. 8 1945, c. 169 (C. 10:5-1 et seq.). No contract shall be awarded by 9 the authority in violation of this subsection. 10

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b. Any authority created pursuant to this act shall formulate
and abide by an affirmative-action program of equal opportunity
whereby the authority guarantees to provide equal employment
opportunity to members of minority groups in accordance with the
provisions of the "Law Against Discrimination" P. L. 1945, c. 169
(C. 10:5-1 et seq.).*

1 *[36.]* *40.* In addition to other powers conferred by this act or $\mathbf{2}$ by any other law, every county transportation authority, in connec-3 tion with construction or operation of any part of a transportation system, may make reasonable regulations for the installation, con-4 struction, maintenance, repair, renewal, relocation and removal of $\mathbf{5}$ 6 tracks, pipes, mains, conduits, cables, wires, towers, poles or any other equipment and appliances (herein called "facilities") of any 7 public utility as defined in R. S. 48:2-13, in, on, along, over or 8 under any real property of the county transportation authority. 9 10Whenever in connection with construction or operation of any part of a transportation system, any county transportation authority 11 shall determine that it is necessary that those facilities, which now 1213are, or hereafter may be, located in, on, along, over or under any 14 such real property, should be relocated in the real property, or 15should be removed therefrom, the public utility owning or operating the facilities shall relocate or remove the same in accordance 16with the order of the authority; but the cost and expenses of the 17 $\mathbf{18}$ relocation or removal, including the cost of installing the facilities in a new location, or new locations, and the cost of any lands or 1920any rights or interest in lands, or any other rights acquired to accomplish the relocation or removal, less the cost of any lands or 2122any rights or interest in lands or any other rights of the public utility paid to the public utility in connection with the relocation 2324or removal of the property, shall be paid by the authority and may be included in the cost of the transportation system. In case of any 25relocation or removal of facilities, the public utility owning or 26operating the same, its successors or assigns, may maintain and 2728operate the facilities, with the necessary appurtenances, in the new 29location or new locations for as long a period, and upon the same 30 terms and conditions, as it had the right to maintain and operate 31 the facilities in their former location.

1 *[37.]* *41.* For the purpose of aiding and cooperating in the 2 planning, undertaking, acquisition, construction or operation of any 3 facility of a county transportation authority, any county or munici-4 pality within the district may*, in the manner provided by law*: 5 a. acquire real property in its name for any project or for the 6 widening of existing roads, streets, parkways, avenues or highways

 $\mathbf{7}$ or for new roads, streets, parkways, avenues, or highways to the 8 facility, or partly for those purposes and partly for other munici-9 pal purposes, by purchase or condemnation in the manner provided 10by law for the acquisition of real property by the municipality; 11 b. furnish, dedicate, close, vacate, pave, install, grade, regrade, plan or replan streets, roads, roadways, alleys, sidewalks or other 12places which it is otherwise empowered to undertake; and, c. do 1314any and all things necessary or convenient to aid and cooperate in the planning, undertaking, construction or operation of the fa-1516cility, and cause services to be furnished to the authority of the 17character which the county or municipality is otherwise empowered 18to furnish, and to incur the entire expense thereof.

[38.] *42.* Any county or municipality, by ordinance or reso-1 $\mathbf{2}$ lution of its governing body, as appropriate, or any other person may, without any referendum or public or competitive bidding to 3 4 sell, lease, lend, grant or convey to a county transportation author- $\mathbf{5}$ ity or to permit a county transportation authority to use, maintain or operate as part of the transportation system any real or personal $\mathbf{6}$ property owned by it which may be necessary or useful and con-7 venient for the purposes of the authority and accepted by the \mathbf{s} 9 authority. The sale, lease, loan, grant, conveyance or permit may be made with or without consideration and for a specified or an 10 unlimited period of time and under any agreement and on any 11terms and conditions which may be approved by the county or 12municipality or other person and which may be agreed to by the 13authority in conformity with its contracts with the holders of any 14bonds. Subject to any these contracts with holders of bonds, the 15county transportation authority may enter into and perform any 16 and all agreements with respect to property so accepted by it, 17including agreements for the assumption of principal or interest, 18 or both, of indebtedness of the county or municipality or other 19person or of any mortgage or lien existing with respect to the 20property or for the operation and maintenance of the property 21as part of the transportation system. 22

1 *[39.]* *43.* Any county or municipality within the district may $\mathbf{2}$ from time to time, pursuant to ordinance or resolution, as appro- $\mathbf{3}$ priate, of its governing body, and for such period and upon such terms, with or without consideration, as may be provided in the 4 ordinance or resolution, as the case may be, and accepted by the $\mathbf{5}$ 6 authority, *[to]* appropriate money for all or any part of the cost of acquisition or construction of the transportation system of 7 the authority. 8

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1 *[40.]* *44.* Any county transportation authority may enter $\mathbf{2}$ into a contract or contracts provided for or relating to the use or lease of all or any part of the transportation system of the authority 3 and the cost and expense of the use. The contract may provide for 4 the payment to the authority annually or otherwise of a sum or sums 5of money for that use, computed at fixed amounts or by a formula $\mathbf{6}$ 7 or in any other manner. The contract may be made with or without 8 consideration and for a specified or an unlimited time and on any terms and conditions which may be approved and agreed to by the 9authority in conformity with its contracts with the holders of any 10bonds. Subject to these contracts with the holders of bonds, the 11 12authority is authorized to do any and all acts or things necessary, convenient or desirable to carry out and perform every such 13contract. 14

[41.] *45.* Except as otherwise provided in this act with re-1 $\mathbf{2}$ spect to the right of the county transportation authority to grant by franchise, lease or otherwise the use of any facility owned or 3 controlled by it, the authority shall not mortgage, pledge, encumber 4 or otherwise dispose of any part of the transportation system, $\mathbf{5}$ except that the authority may dispose of such part or parts thereof $\mathbf{6}$ as may be no longer necessary for the purposes of the authority. $\mathbf{7}$ The provisions of this section shall be deemed to constitute a part 8 of the contract with the holder of any bonds. 9

1 *[42.]* *46.* All property of a county transportation authority $\mathbf{2}$ shall be exempt from levy and sale by virtue of an execution and no 3 execution or other judicial process shall issue against the same nor shall any judgment against a county transportation authority 4 5 be a charge or lien upon its property, but this section shall not apply to nor limit the rights of the holder of any bonds to pursue 6 any remedy for the enforcement of any pledge or lien given by a 7 county transportation authority on its revenues or other moneys. 8

1 *[43.]* *47.* Every county transportation authority and any 2municipality in which any property of the authority is located are authorized to enter into agreements with respect to the payment by 3 the authority to the municipality of annual sums of money in lieu of 4 taxes on the property in an amount not less than the amount of 5 taxes last paid on the property prior to its acquisition by the $\mathbf{6}$ authority, or such other agreed amount computed on the basis 7 8 of the assessed value of real property without improvements, and 9 each county transportation authority is authorized to make such payments and each such municipality is empowered to accept such 10payments and to apply them in the manner in which taxes may be 11 12applied in such municipality.

1 *[44.]* *48.* Notwithstanding the provisions of any other law, $\mathbf{2}$ the State and all public officers, municipalities, counties, political 3 subdivisions and public bodies, and agencies thereof, all banks, bankers, trust companies, savings banks and institutions, building 4 $\mathbf{5}$ and loan associations, savings and loan associations, investment 6 companies, and other persons carrying on a banking business, all 7 insurance companies, insurance associations and other persons car-8 rying on an insurance business, and all executors, administrators, 9 guardians, trustees and other fiduciaries, may legally invest any 10sinking funds, moneys or other funds belonging to them or within 11their control in any bonds issued pursuant to this act, and the bonds shall be authorized security for any and all public deposits. 12

* [45.] * *49.* The transportation system and all other properties 1 of a county transportation authority are declared to be public prop- $\mathbf{2}$ erty of a political subdivision of the State and devoted to an essen-3 4 tial public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any $\mathbf{5}$ 6 subdivision thereof. All bonds issued pursuant to this act are declared to be issued by a political subdivision of this State and for an 7essential public and governmental purpose and to be a public in- \mathbf{S} strumentality and the bonds, and the interest thereon and the 9 income therefrom, and all facility charges, funds, revenues and 1011 other moneys pledged or available to pay or secure the payment 12of the bonds, or interest thereon, shall at all times be exempt from taxation, except for transfer, inheritance and estate taxes and 13taxes on transfers by or in contemplation of death. 14

* 46. * * 50. * The State of New Jersey does hereby pledge to and 1 covenant and agree with the holders of any bonds issued by a county $\mathbf{2}$ transportation authority pursuant to this act that the State will not 3 limit or alter the rights hereby vested in the county transportation 4 authority to acquire, construct, maintain, reconstruct and operate 5 its transportation system, or to fix, establish, charge and collect 6its facility or service charges and to fulfill the terms of any agree-7 ment made with the holders of the bonds or other obligations, so as 8 to in any way impair the rights or remedies of the holders, and 9 9A will not modify in any way the exemptions from taxation provided for in this act, until the bonds, together with interest thereon, 10with interest on any unpaid installments of interest, and all costs 11 and expenses in connection with any action or proceeding by or 12on behalf of the holders, are fully met and discharged. 13

[47.] *51.* Each county transportation authority shall file a
 certified copy of each bond resolution adopted by it in the office of
 the Director of the Division of Local Government Services, together

4 with a certified summary of the dates, amounts, maturities and
5 interest rates of all bonds to be issued pursuant thereto, prior to
6 the issuance of the bonds. Upon the adoption of each annual
7 budget or amendment thereof by a county transportation authority,
8 a certified copy thereof shall be filed forthwith with the director.

1 ***[**48.**]*** *52.* If the provisions of any article, section, subsection, 2 paragraph, subdivision or clause of this act shall be judged invalid 3 by a court of competent jurisdiction, the order or judgment shall 4 not affect or invalidate the remainder of any article, section, sub-5 section, paragraph, subdivision or clause of this act and, to this end, 6 the provisions of each article, section, subsection, paragraph, sub-7 division or clause of this act are described to be severable.

1 *[49.]* *53.* This act shall take effect immediately.

47. Each county transportation authority shall file a certified copy of each bond resolution adopted by it in the office of the Director of the Division of Local Government Services, together with a certified summary of the dates, amounts, maturities and interest rates of all bonds to be issued pursuant thereto, prior to the issuance of the bonds. Upon the adoption of each annual budget or amendment thereof by a county transportation authority, a certified copy thereof shall be filed forthwith with the director.

1 48. If the provisions of any article, section, subsection, paragraph, 2 subdivision or clause of this act shall be judged invalid by a court 3 of competent jurisdiction, the order or judgment shall not affect 4 or invalidate the remainder of any article, section, subsection, 5 paragraph, subdivision or clause of this act and, to this end, the 6 provisions of each article, section, subsection, paragraph, sub-7 division or clause of this act are described to be severable.

1 49. This act shall take effect immediately.

STATEMENT

The purpose of this bill is to encourage certain counties to include modern, integrated and adequate mass transit systems in their development and redevelopment efforts through the establishment of county transportation authorities. A county transportation authority would be empowered to undertake the improvement, establishment and development of parking facilities and transportation facilities through the planning, design, acquisition, construction, improvement, maintenance and operation of structures designed to provide rail passenger service, motorbus regular route service, paratransit service, motorbus charter service, marine or air passenger service.

A county transportation authority would also be empowered to acquire by purchase, condemnation, lease or otherwise any public or private entity providing transportation services within its district, and to operate the acquired facilities. The bill provides for procedural requirements with respect to the exercise of condemnation powers over private entities and for the protection of employee rights, privileges and benefits previously enjoyed with such private entity. The condemnation procedures and employee protection provisions are similar to those set forth in P. L. 1979, c. 150 (C. 27:25–1 et seq.) for the New Jersey Transit Corporation.

An authority would be empowered to set and collect fares and determine levels of service for services provided by the authority,

subject to public hearing requirements. The bill provides that the county transportation authority shall be exempt from public utility regulation and control of the Department of Transportation except with respect to maintenance, specification and safety of authority vehicles.

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SENATE COUNTY AND MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 1107

with Senate committee amendments

STATE OF NEW JERSEY

DATED: MAY 19, 1980

Senate Bill No. 1107 addresses the intense pressures and demands placed upon the citizens of the Atlantic County region, as a result of the introduction of legalized gaming in Atlantic City, for the development and provision of integrated and adequate transportation systems. The bill authorizes the creation of an appropriate regionally-oriented instrumentality in the county which will permit the most direct and immediate attention to the particular transportation needs of that region consistent with needs, and procedures and structures established for efficient and convenient Statewide transportation systems.

The county transportation authority would be empowered to undertake the improvement, establishment and development of parking facilities and transportation facilities through the planning, design, acquisition, construction, improvement, maintenance and operation of structures designed to provide rail passenger service, motorbus regular route service, paratransit service, motorbus charter service, marine and air passenger service. The authority would proceed in these activities pursuant to a transportation system master plan prepared by the authority and approved by an independent transportation planning agency designated by the Commissioner of Transportation. In implementing that master plan, the authority would be authorized to acquire by purchase, condemnation, lease or otherwise any public or private entity providing transportation services within its district, and to operate the acquired facilities. The bill provides for procedural requirements with respect to the exercise of condemnation powers over private entities and for the protection of employee rights, privileges and benefits previously enjoyed with such private entity. The condemnation procedures and employee protection provisions are similar to those set forth in P. L. 1979, c. 150 (C. 27:25-1 et seq.) for the New Jersey Transit Corporation.

In order to provide for an integrated transportation system for the region, the bill provides that a county adopting the act shall not utilize any other law for the provision of public transportation services which can be provided under this act, nor create any county parking authority. The bill similarly prohibits municipalities within the county from doing so. The bill requires that any parking authority previously established by the county or by any municipality within the county be dissolved and that the property, assets and indebtedness of such an authority be transferred to the county transportation authority.

The county transportation authority would consist of 5 public members, appointed by the county governing body, one member who shall be a county officer appointed by the county governing body, and the Commissioner of Transportation or his designee. One of the public members shall be designated as chairman upon appointment. No more than 3 of the 6 members appointed by the county governing body could be of the same political party. Members are prohibited from having or acquiring any interest in the transportation system, in property included or planned to be included in the transportation system, or in property adjacent to the transportation system which would directly benefit from that location, or in any contract for materials or services to the authority. The bill specifically prohibits any person who is an officer, director or employee of a holder of or applicant for a casino license from being a member or officer of the authority.

The bill contains several provisions designed to coordinate transportation plans of the authority with procedures and structures established to meet Statewide transportation needs, including:

1. A requirement that the annual fiscal report of the authority be submitted to the Commissioner of Transportation prior to the implementation of plans set forth in the report. The report would be deemed approved if not disapproved in 60 days. The timing of the report is designed to coincide with the preparation and submission of the annual plans of the New Jersey Transit Corporation to the Legislature in order to permit effective coordination of the activities of the two instrumentalities;

2. A requirement that authority applications for Federal funding be approved by the Commissioner of Transportation; and,

3. A requirement that authority contracts for the provision of public transportation services, except for marine and air passenger services, outside the district be consented to by the New Jersey Transit Corporation and the Commissioner of Transportation.

The bill requires that authority bond resolutions be submitted to the Local Finance Board for its review with respect to the accuracy of the cost determination, the method of funding, the reasonability and feasibility of the terms and provisions for financing, the financial burden placed upon residents of the district, and the ability of the authority to meet its obligations. A bond resolution would be deemed approved if not disapproved within 90 days. The chief executive officer of the county is accorded 10 days veto power over the minutes of authority meetings. The veto power is limited not to affect bond covenants or labor agreements.

The authority would be empowered to set and collect fares and determine levels of service for services provided by the authority, subject to public hearing requirements. The bill provides that the county transportation authority shall be exempt from public utility regulation and control of the Department of Transportation except with respect to maintenance, specification and safety of authority vehicles.

The major committee amendments, submitted by the sponsor, provide for public contract procedures and requirements for the authority based upon those under which the New Jersey Transit Corporation operates. These procedures and requirements permit the authority the greatest flexibility compatible with the principle of open public bidding on contracts with respect to the preparation of specifications and the awarding of contracts for a general transit system. Specifically, the provisions permit the authority to award a contract to the responsible bidder whose bid will be most advantageous to the district, price and other factors considered.

The committee amendments also clarify the applicability of the act to counties in which are located municipalities in which casino gaming is authorized, set forth in the Legislative findings and declarations section the exceptional nature of the transportation problems experienced in the Atlantic county region because of the developments associated with casino gaming, and provide for authority membership appropriate for a regionally-oriented instrumentality.

Additionally, the amendments provide that any cash surplus accumulated by a parking authority, not used in or necessary to the operations of the properties and projects of the parking authority, shall be transferred to the local unit which created the parking authority. All other property, assets and indebtedness of that parking authority are to be transferred to the county transportation authority.

The amendments also require the county transportation authority to abide by an affirmative action policy and to include affirmative action requirements in all contracts awarded by the authority. FOR INMEDIATE RELEASE

JUNE 23, 1980

FOR FURTHER INFORMATION PATRICK SWEENEY

Governor Brendan Byrne today signed <u>S-1107</u>, sponsored by Senator Steven Perskie (D-Atlantic), in a public ceramony in the Governor's Office.

The bill, designated "County Transportation Authority Act," provides for the establishment of the Atlantic County Transportation Authority.

"This bill will enable the county to respond to the exceptional situation which has been created as a result of the development of legalized casino gambling in Atlantic City," according to Governor Byrne.

The purpose of the Authority is to undertake the improvement, establishment, and development of parking and transportation facilities within Atlantic County. The Authority is to prepare and adopt a transportation master plan, including transportation services and parking facilities, which will be submitted to an independent transportation planning agency, designated by the Commissioner of Transportation.

The Authority is empowered to acquire by purchase, condemnation or through the transfer of the assets of pre-existing municipal parking authorities within the county, transportation facilities or services necessary to implement its master plan.

However, the Authority is proscribed from submitting applications for federal funds, unless the project has been approved by the Commissioner of Transportation.

The Authority is empowered to issue bonds to defray costs. Prior to adoption by the Authority, a proposed bond resolution must be approved by the Loan Finance Board.

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The Authority is to be governed by a seven-member board, five of whom must be residents of Atlantic County, to be appointed by the governing body of the County. The sixth member must be a representative of County Government, appointed by the governing body of the County. And the seventh member is to be the Commissioner of Transportation, or his designee.

The Chairman of the Authority is to be designated by the county governing body from among the five public members. In addition, the governing body of any municipality may send a non-voting representative to Authority meetings.

The bill also permits the governing body of the county, which has created an authority pursuant to this act, to dissolve that authority by ordinance or resolution.

* * * * * * * * *

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 1220

STATE OF NEW JERSEY

INTRODUCED JUNE 9, 1980

By Assemblyman GORMLEY

AN ACT authorizing the planning, development, construction, acquisition, financing and operation of transportation systems by or on behalf of counties in which are located municipalities in which casino gaming is authorized, providing for the establishment of county transportation authorities for the performance of those functions, the issuance of bonds and other obligations therefor, and service charges to meet the expenses thereof, and supplementing Title 40 of the Revised Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. This act shall be known and may be cited as the "County 2 Transportation Authorities Act."

1 2. The Legislature finds and declares that, as a result of the $\mathbf{2}$ "Casino Control Act" (P. L. 1977, c. 110; C. 5:12-1 et seq.) and the 3 introduction and development of legalized casino gaming in Atlantic 4 City, intense demands have been placed upon the citizens of the Atlantic county region for the development and provision of in- $\mathbf{5}$ tegrated and adequate transportation systems. The Legislature 6 finds that the orderly planning, development, construction, acquisi-7 tion, financing and operation of modern transportation systems on 8 a countywide basis in that region will benefit residents of, and 9 visitors to, this State, promote the economic vitality of the region 10 and the State, avoid the evils of haphazard growth and land-use 11 development, and advance the efficient use of energy and other 12resources. The Legislature further finds that the present and future 13need for regional planning and development of transportation 14 systems in Atlantic county is a wholly exceptional situation, no 15 parallel to which exists, or is likely to exist in the near future, any-1617 where in the State.

18 The Legislature, therefore, declares that it is in the public in-19 terest of the citizens of this State to foster and promote by all 20 reasonable means the provision of modern transportation and park-21 ing facilities in the Atlantic county region, and that the best means 22 to accomplish this purpose is to authorize the creation of an appropriate regionally-oriented instrumentality in the county which will permit the most direct and immediate attention to the particular transportation needs of the Atlantic county region consistent with the need for, and procedures and structures established with respect to, efficient and convenient Statewide transportation systems.

1 3. As used in this act:

a. "Authority" means a county transportation authority createdpursuant to section 4 of this act;

b. "Bonds" means any bonds, notes or other evidence of financial
indebtedness issued by an authority pursuant to this act;

c. "Cost" means, in addition to the usual connotations thereof,
the cost of acquisition or construction of all or any property, rights,
easements and franchises deemed by an authority to be necessary
or useful and convenient therefor, including interest or discount on
bonds to finance such cost, engineering and inspection costs and
legal expenses, the cost of financial, professional and other advice,
and the cost of issuance of the bonds;

d. "Construction" means the planning, designing, construction,
reconstruction, replacement, extension, enlargement, improvement
and betterment of parking and transportation facilities, and includes the demolition, clearance and removal of buildings or structures on land acquired, held, leased or used for that facility;

e. "District" means the area within the boundaries of the countywhich created the authority;

f. "Parking facility" means any area or place, garage, building, 20 or other improvement or structure for the parking or storage of 2122motor or other vehicles, including, without limitation: all real and 23personal property, driveways, roads and other structures or areas 24necessary or useful or convenient for access to a facility from a 25public street, road or highway, or from any transportation facility; 26meters, mechanical equipment necessary or useful, or convenient for 27or in connection with that parking or storage; and any structures, 28buildings, space or accommodations, whether constructed by an 29authority or by the lessee, to be leased for any business, commercial or other use, including the sale of gasoline or accessories for, or the 30 31repair or other servicing of automobiles and other motor vehicles. 32if, in the opinion of an authority, the inclusion, provision and leasing is necessary to assist in defraying the expenses of the authority 33 34and make possible the operation of the parking facility at reason-35able rates, but the authority shall not itself engage in the sale of 36 gasoline or accessories for, or in the repair or other serving of. 37 automobiles or other motor vehicles except in emergency, nor in 38the sale of any service or commodity of trade or commerce;

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39 g. "Transportation facility" means any area, place, building, 40 or other structure designed to provide rail passenger service, 41 motorbus regular route service, paratransit service, motorbus 42charter service, air passenger service, or marine passenger service, or any two or more of these services, to the public, and includes 43 44 passenger stations, shelters and terminals, air passenger terminals, hangars, heliports, docking and launching facilities, parking 45 facilities, ramps, track connections, signal systems, power systems, 46 information and communication systems, roadbeds, transit lanes 47 or rights of way, equipment storage and servicing facilities, 48 bridges, grade crossings, rail cars, locomotives, motorbus and other 49 motor vehicles, boats and other marine vehicles, aircraft, mainte-50nance and garage facilities, revenue handling equipment and any 5152other equipment, facility or property useful for or related to the provision of these services; 53

h. "Motorbus regular route service" means the operation of any motorbus or motorbuses on streets, public highways or other facilities, over a fixed route and between fixed termini on a regular schedule for the purpose of carrying passengers, for hire or otherwise, within the district or between points within the district and points without the district;

60 i. "Paratransit service" means any service, other than motorbus 61 regular route service and charter service, including but not limited 62 to, dial-a-ride, nonregular route, jitney or community minibus, and 63 shared-ride services such as vanpools, limousines or taxicabs which 64 are regularly available to the public. Paratransit services shall 65 not include limousine or taxicab service reserved for the private 66 and exclusive use of individual passengers;

j. "Motorbus charter service" means subscription, tour andother special motorbus services;

k. "Rail passenger service" means the operation of railroad,
subway, or light rail systems including fixed and automated guideway systems for the purpose of carrying passengers in the district
or between points within the district and points without the district;
l. "Air passenger service" means any service which involves
the carriage of persons for compensation or hire by aircraft;

m. "Marine passenger service" means any service which involves the carriage of persons for compensation or hire by waterborne craft;

n. "Transportation system" means all parking and transportation facilities acquired, constructed, leased or operated by a county
transportation authority for the purpose of providing to the public

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81 motorbus regular route service, paratransit service, motorbus
82 charter service, rail passenger service, air passenger service,
83 maine passenger service and any other service necssary for the
84 fulfillment of the purposes of this act; and,

o. "Public transportation or public transportation service"
means motorbus regular route service, paratransit service, motorbus charter service, rail passenger service, air passenger service,
and marine passenger service.

4. a. The governing body of any county in which is located a 1 municipality in which casino gaming is authorized may by ordi- $\mathbf{2}$ nance or resolution, as appropriate, create a public body corporate 3 and politic with perpetual succession under the name and style of 4 "the transportation authority" with the name 5 of such county inserted. Every authority is constituted an instru-6 mentality of the county exercising public and essential govern- $\overline{7}$ mental functions. 8

b. The authority shall be governed by a board which shall con-9 sist of seven members. Five members shall be residents of the 10county, and shall be appointed by the governing body of the county. 11 One member shall be a representative of the county government, 12 appointed by the governing body of the county from among the 13freeholders, department heads and division directors of the county. 14 One member shall be the Commissioner of the Department of 15Transportation, ex officio. Of the six members appointed by the 16governing body of the county, no more than three shall be members 17of the same political party. 18

c. Each public member of the board shall serve for a 5 year term
to commence on July 1 of the year of appointment, except that, of
those first appointed, one shall serve for a term of 1 year, one shall
serve for a term of 2 years, one shall serve for a term of 3 years,
one shall serve for a term of 4 years, and one shall serve for a term
of 5 years.

The representative of the county government shall be annually appointed to serve for a 1 year term to commence on July 1 of the year of appointment.

d. The chairman of the board shall be designated upon appointment by the county governing body from among the public members
appointed thereby. The first chairman of the board shall be that
member appointed by the county governing body for an initial 5
year term.

e. The Commissioner of Transportation may designate a representative from among the employees of his department to represent
him at meetings of the board and such designee may lawfully vote

and otherwise act on behalf of the commissioner. The designation
shall be made annually in writing delivered to the board and shall
continue in effect until revoked or amended by written notice
delivered to the board.

f. Except for the commissioner, each member of the board may 40 be removed from office for cause by the respective appointing 41 42authority. A vacancy in the membership of the board, occurring other than by expiration of term, shall be filled in the same manner 43as the original appointment for the unexpired term. If the member 44 representing the county government shall, for any reason, vacate 45his position with the county government his membership on the 4647board shall immediately terminate, and the position shall be vacant. **4**8 If any public member shall become a holder of, or candidate for, 49 any elective office, or accept appointment to fill any elective office, his membership on the board shall immediately terminate, and the 50position shall be vacant. 51

g. A copy of the ordinance or resolution for the creation of an 52authority adopted pursuant to this section, duly certified by the 53appropriate officer of the county, shall be filed in the office of the 54Secretary of State and the office of the Director of the Division 5556of Local Government Services. Upon proof of the filing, the authority shall, in any suit, action or proceeding involving the validity 57 or enforcement of, or relating to, any contract or obligation or 5859act of the authority, be conclusively deemed to have been lawfully and properly created and authorized to transact business and ex-60 ercise its powers under this act. A copy of any certified ordinance 61 or resolution, duly certified by or on behalf of the Secretary of 6263 State, shall be admissible in evidence in any suit, action or 63a proceeding.

h. A copy of each order or resolution appointing any member 64 of an authority pursuant to this section, duly certified by the 65 appropriate officer, shall be filed in the office of the Secretary of 66 State and the office of the Director of the Division of Local Gov-67ernment Services. A copy of the certified order or resolution, duly 68 69 certified by or on behalf of the Secretary of State, shall be admis-70sible in evidence of the due and proper appointment of the member 71or members named therein.

5. The governing body of any municipality in which any transportation facility of the authority is located may annually appoint a resident of the municipality as its representative to the board. The representative shall not be a member or an officer of the authority, but shall participate in all meetings, activities and proceedings of the board.

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1 6. a. No county which shall create an authority pursuant to this act shall thereafter create any other county transportation $\mathbf{2}$ 3 authority, or utilize any other law for the provision of public transportation services which can be provided pursuant to this act, or 4 create or join in the creation of any county parking authority pur- $\mathbf{5}$ suant to the "Parking Authority Law," P. L. 1948, c. 198 6 $\mathbf{7}$ (C. 40:11A-1 et seq.) or P. L. 1972. c. 83 (C. 40:34A-1 et seq.), or any other law. No municipality or any other governmental entity 8 9 within a county which shall create an authority pursuant to this act shall thereafter utilize any other law for the provision of public 10 transportation services which can be provided pursuant to this act. 11 12 nor create or join in the creation of any municipal parking authority pursuant to the "Parking Authority Law" or any other law. 13

b. If a county, or a municipality within a county which creates 14 15a county transportation authority pursuant to this act, shall have previously created a parking authority pursuant to the "Parking 16Authority Law" P. L. 1948, c. 198 (C. 40:11A-1 et seq.), P. L. 1972, 17c. 83 (C. 40:34A-1 et seq.), or any other law, that county or munici-18 pality shall provide, by ordinance or resolution, as appropriate, 19for the dissolution of the parking authority upon the effective date 20of the creation of the county transportation authority and for the 21transfer of the indebtedness and other obligations, and, except as 22herein provided, the property and assets of the parking authority 23to the county transportation authority. Any cash surplus accumu-24lated by a municipal parking authority, not used in or necessary 25to the operations of the properties and projects of the parking au-26thority, shall be transferred to the governing body of the munici-27pality which established the parking authority. 28

The terms of office of any members appointed to the parking 29authority shall terminate immediately upon such effective date. 30 The officer having custody of the funds of the parking authority 31shall deliver all funds in his possession into the custody of the 32 municipal or county finance officer, who shall deliver all such funds, 33 except any portion representing an accumulated cash surplus not 34used in or necessary to the operations and projects of the parking 35authority, into the custody of the proper fiscal officer of the county 36 transportation authority. The municipal finance officer shall cause 37 that portion of any funds received from the parking authority 38 which represents an accumulated cash surplus to be deposited in 39the general fund of the municipality to be used for local purposes. 40 The county transportation authority shall have the power to com-41 plete any work, service or improvement, and to confirm and col-**4**2

43 lect previously levied assessments, rates, and other charges, of the
44 parking authority, which are incomplete, unconfirmed or uncollected
45 on the effective date.

1 7. The county transportation authority, on or before July 10 $\mathbf{2}$ annually, shall organize and elect from among its members a vice-3 chairman, who shall hold office until his successor has been ap-4 pointed and qualified. The authority may also appoint a secretary, an executive director, and a fiscal officer, who need not be members, $\mathbf{5}$ and determine their qualifications, terms of office, duties and com- $\mathbf{6}$ 7 pensation. The authority may also employ, without regard to 8 Title 11 of the Revised Statutes, engineers, architects, attorneys, 9 accountants, construction and financial experts, superintendents, 10 managers and such other agents and employees as it may require, and determine their duties and compensation. 11

1 8. a. The powers of the authority shall be vested in the members 3 thereof in office from time to time, and a majority of its members 3 shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the authority at any 4 meeting by a vote of a majority of the members, unless the bylaws $\mathbf{5}$ of the authority shall require a larger number. No vacancy in the 6 membership of the board shall impair the right of a quorum to 7 8 exercise all the rights and perform all the duties of the board.

b. The minutes of every meeting of the authority shall be 9 promptly delivered by and under the certification of the secretary 10to the chief executive officer of the county. No action taken at the 11 meeting by the board shall be effective until approved by the chief 12executive officer or until 10 days after the copy of the minutes shall 13have been delivered. If in the 10-day period, the chief executive 14 officer returns the copy of the minutes with a veto of any action 15taken by the board or any member thereof at the meeting, that 16 action shall be of no effect. The chief executive officer may ap-17 prove all or any part of the action taken at that meeting prior to 18 the expiration of the 10-day period. The veto powers accorded 19under this subsection shall not affect in any way the covenants 20contained in the bond indentures of the authority, nor any collective 2122bargaining agreement or binding arbitration decision reached 23pursuant to this act.

9. The authority may reimburse its members for necessary expenses incurred in the discharge of their duties. The ordinance or resolution for the creation of the authority may authorize payment or compensation for service to members of the authority, other than the Commissioner of Transportation or the representative of the county government, within such annual or other limitations as

7may be stated in the ordinance or resolution. Any such provision 8 or limitation stated in the ordinance or resolution may be amended, supplemented, repealed or added by subsequent ordinance or 9 resolution, as appropriate, but no reduction of the payment for 10compensation shall be effective during the remaining term of any 11 12member of the authority then in office, except upon that member's written consent. No member shall receive any payment or com-13pensation of any kind from the authority except as authorized by 14 15this section.

1 10. No member, officer or employee of an authority shall have $\mathbf{2}$ or acquire any interest, direct or indirect, in the transportation 3 system or in any property included or planned to be included in the transportation system, or in any property adjacent to the trans-4 portation system which would directly benefit from that location, 5 6 or in any contract or proposed contract for materials or services to be furnished to or used by the authority. No person who is an 7officer, director or employee of a holder of, or an applicant for, a 8 casino license issued or to be issued under the "Casino Control 9 10 Act" (P. L. 1977, c. 110; C. 5:12-1 et seq.) shall be a member or 11 an officer of an authority created pursuant to this act.

11. The board meetings shall be subject to the provisions of the 1 2 "Open Public Meetings Act," P. L. 1975, c. 231 (C. 10:4-6 et seq.). 1 12. The governing body of any county which has created an $\mathbf{2}$ authority pursuant to this act may, by ordinance or resolution, as 3 appropriate, dissolve that authority on the condition that: a. either 4 the members of the authority have not been appointed or the authority by resolution has consented to its dissolution; and, b. the 5authority has no debts or obligations outstanding. A copy of the $\mathbf{6}$ ordinance or resolution, as the case may be, for the dissolution of 7 the authority pursuant to this section duly certified by the appro-8 9 priate officer of the county shall be filed in the office of the 10Secretary of State, and the Director of Local Government Services. Upon proof of the filing, and upon proof that either the authority 11 had no debts or obligations outstanding at the time of the adoption 1213of the ordinance or resolution, or all creditors or other obligees of the authority have consented to the ordinance, the authority shall 1415be conclusively deemed to have been lawfully and properly dis-16solved and the property of the authority shall be vested in the county adopting the ordinance or resolution, in the manner pre-17scribed therein. A copy of the ordinance or resolution, duly certi-18 fied by or on behalf of the Secretary of State, shall be admissible 19in evidence in any action, or proceeding, and shall be conclusive 20evidence of proper filing. 21

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1 13. The purpose of a county transportation authority shall be $\mathbf{2}$ the improvement, establishment and development of parking and 3 transportation facilities by or through the planning, design, acquisition, construction, improvement, maintenance or operation of any 4 5and all projects and facilities for the improvement and development of a modern, efficient and integrated transportation system, $\mathbf{6}$ 7 or directly related thereto, either directly or by agreement with 8 any county, municipality or person, or in any other manner, which 9 in the judgment of the authority will provide an effective and 10satisfactory method for promoting its purposes.

1 14. The authority shall prepare, or cause to be prepared, and, after public hearing, adopt a master plan for the development $\mathbf{2}$ within the district of a transportation system. The authority may 3 from time to time, after public hearing and pursuant to the proce- $\mathbf{4}$ dures provided in this act, amend the master plan. The master plan $\mathbf{5}$ 6 shall include a report presenting the objectives, assumptions, 7 standards and principles embodied in the various coordinated parts 8 of the master plan. In preparing the master plan or any amend-9 ment thereto, the authority shall consult with the State Department of Transportation, the New Jersey Transit Corporation, and any 10 other State or any Federal agency having an interest in the 11 development of transportation in the district. 12

13 In preparing the master plan or any amendment thereto, the 14 authority shall consider the existing and proposed patterns of 15 land use development of municipalities within the district. In 16 addition, the master plan shall contain the following elements:

a. An identification of existing and projected needs of the district for efficient, economical and integrated public transportation
services, and proposed programs to provide and promote an
efficient, economical and integrated transportation system to meet
those needs;

b. An identification of the services, facilities and other elements to be acquired, constructed, leased, operated and provided within the transportation system, and a program for the acquisition, construction, lease, operation and provision of those services, facilities and other elements, which program may be timed by various stages for the development of the transportation system;

c. Plans for the preservation, improvement and expansion of the transportation system, with special emphasis on the coordination: (1) of transportation and parking facilities to be acquired, constructed or leased; (2) of transportation services to be operated or provided; and, (3) of the use of rail rights of way, highways and public streets for transportation services;

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34 d. Plans for the coordination of the activities of the authority35 with other public agencies and authorities; and,

e. An identification of existing parking and transportation facili-ties within the district to be acquired under this act.

38The authority shall submit the master plan and any amendment 39 thereto to such independent transportation planning agency as may be designated by the Commissioner of Transportation, or as **4**0 shall be established by law, prior to the adoption thereof. The 41 agency may approve, conditionally approve, or disapprove the 4243master plan or amendment. If the agency shall approve the master plan or amendment, the authority may adopt the master 44 plan or amendment as approved. If the agency shall disapprove 45the master plan or amendment, it shall return the master plan or 46 amendment to the authority with its objections thereto. The 47authority shall resubmit the master plan or amendment to the 48agency with changes designed to conform the master plan or 49 50amendment with the objections of the agency. The agency shall approve the resubmitted master plan or amendment if it conforms 51with the objections, and the authority upon that approval shall 52then adopt the master plan or amendment as approved. If the 53agency shall conditionally approve the master plan or amendment, 54it shall return the master plan or amendment to the authority with 55the specific changes it requires therein for approval. The authority 56shall then make those specific changes in the master plan or amend-5758ment, and shall adopt the master plan or amendment with the 59changes.

Upon adoption, the master plan and any amendment thereof shall be filed with the Governor, the State Department of Transportation, the New Jersey Transit Corporation, the governing body of the county, the governing body of the municipality having the largest population within the county, and the governing body of each municipality in which authority transportation or parking facilities are located.

1 15. In addition to the powers and duties conferred upon it else-2 where in this act, the authority may do all acts necessary and 3 reasonably incident to carrying out the objectives of this act, in-4 cluding, but not limited to, the following:

5 a. To adopt and have a common seal and to alter it at pleasure;

6 b. To sue and be sued;

7 c. To acquire, hold, use and dispose of its charges and other8 revenues and other moneys in its own name;

9 d. In its own name, but for the county, to acquire, rent, hold, use 10 and dispose of other personal property for the purposes of the 11 authority, and to acquire by purchase, gift, condemnation or other12 wise, or lease as lessee, real property and easements therein, 13 necessary or useful and convenient for the purposes of the au-14 thority, whether subject to mortgages, deeds of trust or other liens, 15 or otherwise, and to hold and to use the same, and to dispose of 16 property so acquired no longer necessary for the purposes of the 17 authority;

e. To grant by franchise, lease or otherwise, the use of any 1819project, facilities or property owned and controlled by it to any 20person for such consideration and for such period or periods of 21time and upon such other terms and conditions as it may fix and 22agree upon, including, but not limited to, the condition that the 23user shall or may construct or provide any buildings or structures 24or improvements on the project, facilities or property, or portions 25thereof;

f. To provide for and secure the payment of any bonds and the
rights of the holders thereof, and to purchase, hold and dispose
of any bonds;

g. To determine the exact location, type and character of and all matters in connection with all or any part of the transportation system which it is authorized to own, construct, establish, effectuate, operate, or control and to enter on any lands, waters or premises for the purpose of making such surveys, diagrams, maps or plans or for the purpose of making such soundings or borings as it deems necessary or convenient;

h. To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the transportation system and any other of its properties, and to amend the same; it shall publish the same and file them in accordance with the "Administrative Procedure Act", P. L. 1968, c. 410 (C. 52:14B-1 et seq.) with the Director of the Office of Administrative Law;

i. To acquire, purchase, construct, lease, operate, maintain and
undertake any parking or transportation facility and to make
service charges for the use thereof;

j. To call to its assistance and avail itself of the service of any
employees of any Federal, State, county or municipal department,
authority or other agency as it may require and as may be available
to it for its purposes;

k. To plan, design, construct, equip, operate, improve and maintain, either directly or by contract with any public or private
entity, public transportation services, parking and transportation
facilities or any parts or functions thereof, and other transportation projects, or any parts or functions thereof;

1. To apply for, accept and expend money from any Federal, 5556State or county or municipal agency or instrumentality, and from any private source; comply with Federal and State statutes, rules 57and regulations; and qualify for and receive all forms of financial 58assistance available under Federal law to assure the continuance 59of, or for the support or improvement of public transportation, and 60 as may be necessary for that purpose to enter into agreements, 61 including Federally required labor protective agreements; 62

m. To restrict the rights of persons to enter upon or construct any works in or upon any property owned or leased by the authority, except under such terms as the authority may prescribe, perform or contract for the perfomance of all acts necessary for the management, maintenance and repair of real or personnal property leased or otherwise used or occupied pursuant to this act;

69 n. To set and collect fares and determine levels of service for 70 service provided by the authority either directly or by contract, 71 including, but not limited to, such reduced fare programs as deemed 72 appropriate by the authority. Revenues derived from this service 73 may be collected by the authority and shall be available to the au-74 thority for use in furtherance of any of the purposes of this act;

o. To set and collect rentals, fees, charges or other payments
from the lease, use, occupancy or disposition of properties owned
or leased by the authority. Such revenues shall be available to the
authority for use in furtherance of any of the purposes of this act;
p. To deposit authority revenues in interest bearing accounts
or in the State of New Jersey Cash Management Fund established
pursuant to section 1 of P. L. 1977, c. 28 (C. 52:18A-90.4);

q. To procure and enter into contracts for any type of insurance 82and indemnify against loss or damage to property from any cause, 83including loss of use and occupancy, against death or injury of any 84 person, against employees' liability, against any act of any member, 85 officer, employee or servant of the authority, whether part-time, 86 full-time, compensated or noncompensated, in the performance of 87 the duties of his office or employment, or any other insurable risk. 88 89 In addition, the authority may carry its own liability insurance; r. To promote the use of authority services, coordinate ticket 90sales and passenger information and sell, lease or otherwise con-9192tract for advertising in or on the equipment or facilities of the 93authority.

s. To adopt and maintain employee benefit programs for employees of the authority including, but not limited to, pension,
deferred compensation, medical, disability, and death benefits, and

97 which programs may utilize insurance contracts, trust funds, and
98 any other appropriate means of providing the stipulated benefits,
99 and may involve new plans or the continuation of plans previously
100 established by entities acquired by the authority;

101 t. To own, vote, and exercise all other rights incidental to the 102 ownership of shares of the capital stock of any incorporated entity 103 acquired by the authority pursuant to the powers granted by this 104 act;

u. To apply for and accept, from appropriate regulatory bodies,
106 authority to operate public transportation services where
107 necessary;

108 v. To delegate to subordinate officers of the authority such
109 powers and duties as the authority shall deem necessary and proper
110 to carry out the purposes of this act; and,

111 w. To enter into any contracts, execute any instruments, and do 112 and perform any acts or things necessary, convenient or desirable 113 for the purposes of the authority or to carry out any power 114 expressly given in this act, subject to sections 16 and 17 of this act.

1 16. a. All purchases, contracts or agreements pursuant to this 2 act shall be made or awarded directly by the authority, except as 3 otherwise provided herein, only after public advertisement for bids 4 therefor, in the manner provided in this act, notwithstanding the 5 provisions to the contrary of the "Local Public Contracts Law," 6 P. L. 1971, c. 198 (C. 40A:11-1 et seq.).

7 b. Whenever advertising is required: (1) specifications and in-8 vitations for bids shall permit such full and free competition as is consistent with the procurement of supplies and services necessary 9 to meet the requirements of the authority; (2) the advertisement 10for bids shall be in such newspaper or newspapers selected by the 11 authority as will best give notice thereof to bidders and shall be 12sufficiently in advance of the purchase or contract to promote com-13petitive bidding; (3) the advertisement shall designate the time 14 and place when and where sealed proposals shall be received and 15publicly opened and read, the amount of the cash, certified check, 16 cashiers check or bank check, if any, which shall accompany each 17bid, and such other terms as the authority may deem proper. 18

c. The authority may reject any or all bids not in accord with the advertisement of specifications, or may reject any or all bids if the price of the work materials is excessively above the estimate cost or when the authority shall determine that it is in the public interest to do so. The authority shall prepare a list of the bids, including any rejected and the cause therefor. The authority may accept bids containing minor informalities. Awards shall be made
by the authority with reasonable promptness by written notice to
the responsible bidder whose bid, conforming to the invitation for
bids, will be the most advantageous to the district, price and other
factors considered.

30 d. A proposal bond equal to at least 50% of the bid executed by the contractor with such sureties as shall be approved by the au-31 thority in its favor, shall accompany each bid and shall be held as 32security for the faithful performance of the contractor in that, if 33 awarded the contract, the bidder will deliver the contract within $\mathbf{34}$ 10 working days after the award, properly executed and secured 35 by satisfactory bonds in accordance with the provisions of N. J. S. 36 2A:44-143 through N. J. S. 2A:44-147 and specifications for the 37 38 project. The authority may require in addition to the proposal bond such additional evidence of the ability of a contratcor to per-39 form the work required by the contract as it may deem necessary 40 or advisable. All proposal bonds which have been delivered with 41 42 the bids, except those of the two lowest responsible bidders, shall 43 be returned within 30 days after such bids are received.

44 e. If the bidder fails to provide a satisfactory proposed bond as 45 provided in subsection d. of this section, his bid shall be rejected. 46 f. The authority shall determine the terms and conditions of the 47 various types of agreements or contracts, including provisions for adequate security, the time and amount or percentage of each pay-**4**8 **4**9 ment thereon and the amount to be withheld pending completion of the contract, and it shall issue and publish rules and regulations 50concerning such terms and conditions, standard contract forms and 51such other rules and regulations concerning purchasing or pro-5253curement, not inconsistent with any applicable law, as it may deem advisable to promote competition and to protect the public interest. $\mathbf{54}$ g. The authority shall require that all persons proposing to sub-55mit bids on improvements to capital facilities and equipment shall 56 first be classified by the authority as to the character and amount 57 of work on which they shall be qualified to submit bids. Bids shall 58 be accepted only from persons qualified in accordance with such $\mathbf{59}$ 60 classification.

1 17. Any purchase, contract or agreement pursuant to subsection

2 a. of section 16 may be made, negotiated or awarded by the au-

3 thority without advertising under the following circumstances:

4 a. When the aggregate amount involved does not exceed 5 \$7,500.00; or

6 b. In all other cases when the authority seeks to:

7 (1) Acquire public or private entities engaged in the provision
8 of public transportation services, used public transportation equip9 ment or existing transportation facilities or rights of way; or

10 (2) Acquire subject matter consisting of: services to be per-11 formed by the contractor personally which are of a technical and 12 professional nature; the purchase of perishable foods or subsistence 13 supplies; the lease of such office space, office machinery, specialized 14 equipment, buildings or real property as may be required for the conduct of the authority's business; the acquisition of any real 1516 property by gift, grant, purchase or any other lawful manner in the name of and for the use of the authority for the purpose of the 17 18 administration of the authority's business; or, supplies or services 19 for which the bid prices after advertising therefor are not reasonable or have not been independently arrived at in open competition, 20but no negotiated purchase, contract or agreement may be entered 2122into after the rejection of all bids received unless (a) notification 23of the intention to negotiate and reasonable opportunity to negotiate shall have been given by the authority to each responsible bid-2425der, (b) the negotiated price is lower than the lowest rejected bid price of a responsible bidder, and (c) such negotiated price is the 2627lowest negotiated price offered by any responsible supplier;

(3) Make a purchase or award, or make a contract or agreement 28under any of the following circumstances: the purchase is to be 2930 made from, or the contract to be made with, the Federal or State 31 government or any agency or political subdivision thereof; the public exigency requires the immediate delivery of the articles or 3233 the performance of the service; only one source of supply is avail-34able; more favorable terms can be obtained from a primary source 35 of supply; articles of wearing apparel are to be purchased which are styled or seasonal in character; commodities traded on a na-36 tional commodity exchange are to be purchased and fluctuations of 37 38 the market require immediate action; or, the equipment to be purchased is of a technical nature and the procurement thereof with-39 out advertising is necessary in order to assure standardization of 40 41 equipment and interchangeability of parts in the public interest; or, (4) Contract pursuant to section 20 or section 44 of this act. 42

1 18. The authority may enter into contracts with any public or 2 private entity for the provision of adequate public transportation 3 and parking facilities; but with the exception of marine and air 4 passenger service, the authority may not contract for public trans-5 portation services beyond the district without the written con-6 sent of the New Jersey Transit Corporation created under P. L. 7 1979, c. 150 (C. 27:25-1 et seq.) and the Commissioner of Trans-8 portation unless the services were provided or authorized to be 9 provided by a public or private entity acquired by the authority 10 and only to the extent that the acquired entity is providing or is 11 authorized to provide the services.

19. The authority shall not submit any application for Federal 1 funding for the operation and improvement of public transporta- $\mathbf{2}$ 3 tion and parking facilities under the Urban Mass Transportation 4 Act of 1964, P. L. §§ 88-365 (49 U. S. C. §§ 1601 et seq.), or any successor or additional Federal law having substantially the same 5 $\mathbf{6}$ or similar purposes or functions, or any other Federal law providing financial assistance for transportation systems, unless the proj-78 ect and the project application have been first approved by the Commissioner of Transportation. 9

1 20. a. Every authority may enter into contracts with any $\mathbf{2}$ public or private entity to operate rail passenger service or por-3 tions or functions thereof. Where appropriate, payments by the authority for services contracted for under this section shall be 4 $\mathbf{5}$ determined in accordance with the Federal Regional Rail Reorga-6 nization Act of 1973 (45 U. S. C. §§ 701 et seq.), the Federal Rail 7Passenger Service Act of 1970 (45 U. S. C. §§ 501 et seq.), any other applicable Federal law, and any and all rules, regulations and 8 9 standards, promulgated thereunder and decisions issued pursuant thereto. In all other cases, payments shall be by agreement upon 10 11 such terms and conditions as the authority shall deem necessary. 12b. Every authority may enter into contracts with any public or 13private entity to operate motorbus regular route, paratransit or 14 motorbus charter services or portions or functions thereof. Payments shall be by agreement upon such terms and conditions as the 15authority shall deem necessary. 16

c. Every authority may enter into contracts with any public or
private entity to operate marine passenger services and air
passenger services or portions or functions thereof. Payments
shall be by agreement upon such terms and conditions as the authority shall deem necessary.

1 21. Every authority which acquires a public or private entity 2 'engaged in the provision of motorbus regular route service which, 3 at the time of acquisition provides school bus services may con-4 tinue to provide the services only to the extent that the acquired 5 entity is providing or is authorized to provide the service.

1 22. Every authority may prescribe, and from time to time 2 when necessary, revise a schedule of all its facility and service 3 charges. The charges fixed, charged and collected shall comply with

4 the terms of any contract of the authority and may be so adjusted $\mathbf{5}$ that the revenues of the authority shall at all times be adequate to 6 pay the expenses of operation and maintenance of transportation system, including reserves, insurance, improvements, replacements, 78 and other required payments, and to pay the principal of and inter-9 est on any bonds and to maintain such reserves or sinking funds therefor as may be required by the terms of any contract of the au-10thority or as may be deemed necessary or desirable by the authority. 11 12A copy of the schedule of service and facility charges in effect shall 13be a public record and shall be filed with the New Jersey Transit 14 Corporation and the Department of Transportation.

23. Any municipality or county shall have power, in the discre tion of its governing body, to appropriate moneys for the purposes
 of the authority, and to loan or donate the moneys to the authority
 in such installments and upon such terms as may be agreed upon
 with the authority.

24. a. The authority shall not be considered a public utility as
 defined in R. S. 48:2–13 and except with regard to subsection c. of
 this section the provisions of Title 48 of the Revised Statutes shall
 not apply to the authority.

b. The powers given the authority pursuant to section 15 of this $\mathbf{5}$ act with respect to fares and service, shall be exercised without 6 regard or reference to the jurisdiction vested in the Department $\mathbf{7}$ of Transportation by R. S. 48:2-21, 48:2-24 and 48:4-3. The 8 Department of Transportation shall resume jurisdiction over 9 service and fares upon the termination and discontinuance of a 10 11 contractual relationship between the authority and a private or public entity relating to the provision of public transportation 12services operated under the authority of certificates of public con-1314 venience and necessity previously issued by the department or its predecessors; provided, however, that no private entity shall be 15required to restore any service discontinued or any fare changed 16during the existence of a contractual relationship with the au-1718 thority, unless the Department of Transportation shall determine, after notice and hearing, that the service or fare is required by 19 public convenience and necessity. 20

c. Notwithstanding any other provisions of this act, all vehicles
used by any public or private entity pursuant to contract authorized
by this act, and all vehicles operated by the authority directly, shall
be subject to the jurisdiction of the Department of Transportation
with respect to maintenance, specifications and safety to the same
extent that jurisdiction is conferred upon the department by Title
48 of the Revised Statutes.

28d. Before implementing any fare increase for any motorbus 29regular route services, rail passenger services, paratransit services, or marine or air passenger services, or the substantial curtailment 30 or abandonment of any those services, the authority shall hold a 3132public hearing in the area affected during evening hours. Notice of the hearing shall be given by the authority at least 15 days prior to 33 the hearing to the governing body of the county and the governing 3435 body of each municipality within the district whose residents will be affected and to the clerk of each county or counties whose resi-36 dents will be affected. The notice shall also be posted at least 15 37 38days prior to the hearing in prominent places on the railroad cars, buses, and other facilities used for the carriage of passengers serv-3940 ing the routes to be affected.

1 25. In any proceeding before the Department of Transportation 2 for decreasing or abandoning service any contract payments offered 3 by the authority for continuing service shall be considered as 4 available revenues by the department in making any determination 5 on the petition.

1 26. a. The authority shall, by October 1 of each year, file with 2 the Commissioner of Transportation a report in such format and 3 detail as the commissioner may require setting forth the actual 4 financial, operational and capital results of the previous fiscal 5 year and a proposed operational, capital and financial plan for the 6 next ensuing fiscal year or any other appropriate period.

7b. On or before October 31 of each year, the authority shall make an annual report of its activities for the preceding fiscal year to the 8 9 Governor, to the governing body of the county, the governing body 10 of the municipality having the largest population within the county, to the governing body of each municipality in which authority 11 12transportation or parking facilities are located, and to the presiding 13 officers and the Transportation and Communications Committees of both Houses of the Legislature. Each report shall set forth a 14complete operating and financial statement covering its operations 15and capital projects during the year. 16

c. Records of minutes, accounts, bills, vouchers, contracts or
other papers connected with or used or filed with the authority or
with any officer or employee acting for or in its behalf are declared
to be public records and shall be open to public inspection in accordance with P. L. 1963, c. 73 (C. 47:1A-1 et seq.) and regulations
prescribed by the authority.

d. The authority shall cause an audit of its books and accounts
to be made at least once each year by certified public accountants
and the cost thereof may be treated as a cost of operation. The

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audit shall be filed within 4 months after the close of the fiscal year of the authority and certified duplicate copies thereof shall be filed with the office of the chief finance officer of the county, the Department of Transportation, the Director of the Division of Local Government Services and the office of the chief finance officer of each municipality in which authority transportation or parking facilities are located.

e. Notwithstanding the provisions of any law to the contrary, the
State Auditor or his legally authorized representative may examine
the accounts and books of the authority.

f. The authority shall not implement any plans set forth in the 36 annual fiscal report required to be submitted pursuant to subsec-37 tion a. of this section prior to the approval of the Commissioner 38of Transportation of that report. If the report is not disapproved 39within 60 days of its submission to the commissioner, the report 40shall be deemed to be approved. Any report, which is disapproved 4142pursuant to this subsection, may be resubmitted to the commissioner and shall be deemed to be approved if not disapproved within 4320 days of resubmission. 44

1 27. For the purpose of raising funds to pay the cost of any part 2 of its transportation system or for the purpose of funding or 3 refunding any bonds, a county transportation authority may autho-4 rize or provide for the issuance of bonds pursuant to this act, 5 by resolution which shall:

6 a. Describe in brief and general terms sufficient for reasonable 7 identification the transportation system or part thereof to be 8 constructed or acquired, or describe the bonds which are to be 9 funded or refunded;

10 b. State the cost or estimated cost of the project; and,

11 c. Provide for the issuance of the bonds in accordance with 12 section 28 of this act.

Any bond resolution proposed for adoption pursuant to this 13section shall be submitted prior to adoption to the Local Finance 14Board for its review and approval. The Local Finance Board shall 15 approve the proposed bond resolution if it determines that the cost 16of the project has been accurately determined, that the method 17proposed for the funding of the project cost, proposed or maximum 18terms and provisions of the financing and of any proposed financ-19ing agreement are reasonable and feasible, and would not impose 20any undue financial burden on the residents of the district, and 21would not materially impair the ability of the authority to pay 22promptly the principal of and interest on the outstanding indebted-23ness of the authority or to provide existing public transportation 24

25services. If the proposed bond resolution is not disapproved within 2690 days of its sumission to the Local Finance Board, the proposed 27resolution shall be deemed to be approved, and the authority may proceed to adopt the same. The authority shall not adopt any 28bond resolution which is disapproved by the Local Finance Board 2930 within the 90 days, but may resubmit the bond resolution to the 31board with such changes as the authority deems appropriate, and 32 the review and approval of the resubmitted resolution shall be 33 subject to the limitations set forth above.

1 28. Upon the adoption of a bond resolution, a county trans- $\mathbf{2}$ portation authority may incur indebtedness, borrow money and 3 issue its bonds for the purpose of financing the project or of funding or refunding its bonds. The bonds shall be authorized by 4 the bond resolution and may be issued in one or more series and $\mathbf{5}$ shall bear such date or dates, mature at such time or times not ex-6 7ceeding the period or average period of usefulness determined in 8 the resolution, bear interest at such rate or rates, be in such denomi-9 nation or denominations, be in such form, either coupon or registered, carry such conversion or registration privileges, have such 10rank or priority, be executed in such manner, be payable from such 11 sources, in such medium of payment, at such place or places within 12or without the State, and be subject to such terms or redemption, 1314 with or without premium, all as the bond resolution may provide. The authority may issue the types of bonds as it may determine, 15including, but not limited to, bonds on which the principal and 16interest are payable: a. exclusively from the income and revenues 17of the project financed with the proceeds of the bonds; b. exclu-18 sively from the income and revenues of certain designated projects 19whether or not they are financed in whole or in part with the 2021proceeds of the bonds; or c. its revenues generally. The bonds may be additionally secured by a pledge of any grant or contributions 22from the Federal Government, the State, county or any munici-23 pality or a pledge of any income or revenues of the authority, 24 including income or revenues to be received pursuant to grant or 25lease by the authority of the use or services of any facility owned or 26controlled by it. This act shall be complete authority, and the provi-27sions of any other law shall not apply to the issuance of the bonds. 2829. Bonds of a county transportation authority may be sold by 1 2the authority at public or private sale at such price or prices as the authority shall determine, but the interest cost to maturity of 3 the money received for any issue of bonds shall not exceed that 4 specified in the bond resolution. ŏ

30. The county transportation authority shall cause a copy 1 $\mathbf{2}$ of any bond resolution adopted by it to be filed for public in-3 spection in its office and in the office of the clerk of the governing 4 bodies of the counties and municipalities within the district, and shall thereupon cause to be published, at least once, in a newspaper, 5published or circulating in the district a notice stating the fact and 6 7 date of the adoption and the places where the bond resolution has 8 been filed for public inspection; the date of the first publication of the notice; and, that any action or proceeding of any kind or nature 9 in any court questioning the validity or proper authorization of 10bonds provided for by the bond resolution, or the validity of any 11covenants, agreements or contracts provided for by the bond resolu-12tion, shall be commenced within 20 days after the first publication 13of notice. If the notice shall be so published, and if no action or 14 proceeding questioning the validity or proper authorization of 1516 bonds provided for by the bond resolution referred to in the notice, or the validity of any covenants, agreements or contracts provided 17 for by the bond resolution, shall be commenced or instituted within 1820 days after the first publication of the notice, then all residents 19 and taxpayers and owners of property in the district and users 20of the transportation system and all other persons whatsoever 2122shall be forever barred and foreclosed from instituting or com-23mencing any action or proceeding in any court, or from pleading any defense to any action or proceeding, questioning the validity 24 or proper authorization of the bonds, or the validity of the cove-25nants, agreements or contracts, and the bonds, covenants, agree-2627ments and contracts shall be conclusively deemd to be valid and binding obligations in accordance with their terms and tenor. 28

1 31. Any bond resolution of a county transportation authority 2 providing for or authorizing the issuance of any bonds may contain 3 provisions, and the authority, in order to secure the payments 4 of the bonds and in addition to its other powers, may, by provision 5 in the bond resolution, covenant with the several holders of the 6 bonds, as to:

a. The custody, security, use, expenditure or application of the
proceeds of the bonds;

9 b. The construction and completion, or replacement, of all or10 any part of the transportation system;

11 c. The use, regulation, operation, maintenance, insurance or 12 disposition of all or any part of the transportation system, or 13 restrictions on the exercise of the powers of the authority to 14 dispose or to limit or regulate the use of all or any part of the 15 transportation system; d. Payment of the principal of or interest on the bonds, or any
other obligations, and the sources and methods thereof, the rank
or priority of the bonds or obligations as to any lien or security, or
the acceleration of the maturity of the bonds or obligations;

e. The use and disposition of any moneys of the authority, including revenues derived or to be derived from the operation of all or any part of the transportation system, including any parts thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed or acquired;

f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the authority to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of the transportation system, and the powers and duties of any trustee with regard thereto;

g. The setting aside out of the revenues or other moneys of the
authority of reserves and sinking funds, and the source, custody,
security, regulation, application and disposition thereof;

h. Determination or definition of the revenues or of the expenses
of operation and maintenance of the transportation system;

i. The rents, rates, fees, or other charges in connection with or 37 for the use of the transportation system, including any parts 38 **3**9 thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed 40 or acquired, and the fixing, establishment, collection and enforce-41 ment of the same, the amount or amounts of revenues to be pro-42 duced thereby, and the disposition and application of the amounts 43 charged or collected; 44

j. The assumption or payment or discharge of any indebtedness,
liens or other claims relating to any part of the transportation
system or any obligations having or which may have a lien on
any part of the revenues;

k. Limitations on the issuance of additional bonds or any other **4**9 obligations or on the incurrence of indebtedness of the authority; 501. Limitations on the powers of the authority to construct, 51acquire or operate, or to consent to the construction, acquisition or 52operation of, any structures, facilities or properties which may 53compete or tend to compete with the transportation system, except 54these limitations may not be imposed without the consent of the 55New Jersey Transit Corporation; 56

57 m. Vesting in a trustee or trustees such property, rights, powers 58 and duties in trust as the authority may determine, which may 59 include any or all of the rights, powers and duties of the trustee 60 appointed by the holders of bonds pursuant to section 32 of this 61 act, and limiting or abrogating the right of the holders to appoint 62 a trustee pursuant to section 32 or limiting the rights, duties and 63 powers of the trustee:

n. The procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which the consent thereto, and the manner in which the consent may be given or evidenced; or

o. Any other matter or course of conduct which, by recital in the
bond resolution, is declared to further secure the payment of the
principal of or interest on the bonds and to be part of any covenant
or contract with the holders of the bonds.

These provisions of the bond resolution and covenants and agreements shall constitute legally binding contracts between the authority and the several holders of the bonds, regardless of the time of issuance of the bonds, and shall be enforceable by the holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction.

32. a. If the bond resolution of a county transportation au-1 thority authorizing or providing for the issuance of a series of its 2 3 bonds shall provide in substance that the holders of the bonds of that series shall be entitled to the benefits of this section, and if there 4 shall be a default in the payment of principal of or interest on $\mathbf{5}$ any bonds of that series after the same shall become due, whether 6 7 at maturity or upon call for redemption, and if that default shall continue for a period of 30 days, or if the authority shall fail or 8 9 refuse to comply with any of the provisions of this act or shall 10fail or refuse to carry out and perform the terms of any contract with the holders of the bonds, and if the failure or refusal shall 11 continue for a period of 30 days after written notice to the authority 1213of its existence and nature, the holders of 25% in aggregate princi-14 pal amount of the bonds of that series then outstanding by instru-15ment or instruments filed in the office of the Secretary of State and 16 proved or acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds 17 of that series for the purposes provided in this section. 18

b. The trustee may and upon written request of the holders of
25% in aggregate principal amount of the bonds of that series then
outstanding shall, in his or its own name:

(1) By any action, or other proceeding, enforce all rights of theholders of the bonds, including the right to require the authority

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to charge and collect facility or service charges adequate to carry
out any contract as to, or pledge of, revenues, and to require the
authority to carry out and perform the terms of any contract with
the holders of the bonds or its duties under this act;

(2) Bring an action upon all or any part of the bonds or interestcoupons or claims appurtenant thereto:

30 (3) By action, require the authority to account as if it were the31 trustee of an express trust for the holders of the bonds;

32 (4) By action, enjoin any acts or things which may be unlawful33 or in violation of the rights of the holders of the bonds; or,

(5) Declare the bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the authority and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of the bonds then outstanding, annul the declaration and its consequences.

c. The trustee shall, in addition to the foregoing, have all of
the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of that series in the enforcement
and protection of their rights.

d. In any action or proceeding by the trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any facility and service charges and revenues of the authority pledged for the payment or security of bonds of that series.

33. If the bond resolution of a county transportation authority 1 $\mathbf{2}$ authorizing or providing for the issuance of a series of its bonds 3 shall provide in substance that the holders of the bonds of that 4 series shall be entitled to the benefits of section 32 of this act and $\mathbf{5}$ shall further provide in substance that any trustee appointed pur-6 suant to that section or having the powers of such a trustee shall 7have the powers provided by this section, then the trustee, whether 8 or not all of the bonds of the series shall have been declared due 9 and payable, shall be entitled to the appointment of a receiver of 10 the transportation system, and the receiver may enter upon and take possession of the transportation system and, subject to any 11 12pledge or contract with the holders of the bonds, shall take posses-13 sion of all moneys and other property derived from or applicable to the acquisition, construction, operation, maintenance or reconstruc-14 tion which the authority is under any obligation to do, and operate, 15

16 maintain and reconstruct the transportation system and fix, charge, 17 collect, enforce and receive the facility and service charges and all 18 revenues thereafter arising subject to any pledge thereof or con-19 tract with the holders of the bonds relating thereto, and perform 20 the public duties and carry out the contracts and obligations of 21 the authority in the same manner as the authority itself might do 22 and under the direction of the court.

34. Neither the members of the county transportation authority 1 2 nor any person executing bonds issued pursuant to this act shall 3 be liable personally on the bonds by reason of the issuance thereof. Bonds or other obligations issued by the authority pursuant to 4 this act shall not be a debt or liability of the State or of any $\mathbf{5}$ 6 county or municipality and shall not create or constitute any in-7 debtedness, liability or obligation of the State or of any county or municipality. Nothing contained in this act shall be construed to 8 authorize any county transportation authority to incur any indebt-9 edness on behalf of or to obligate the State or any county or mu-10 11 nicipality.

35. Notwithstanding the provisions of any law to the contrary, 1 2 any bond or other obligation issued pursuant to this act shall be fully negotiable within the meaning and for all purposes of the 3 negotiable instruments law of the State, and each holder or owner 4 of such a bond or other obligation, or of any coupon appurtenant $\mathbf{5}$ thereto, by accepting the bond, obligation or coupon shall be con-6 7 clusively deemed to have agreed that the bond, obligation or coupon is and shall be fully negotiable within the meaning and for all 8 purposes of the negotiable instruments law. 9

36. a. The authority may acquire by purchase, condemnation, 1 lease, gift or otherwise, on terms and conditions and in the manner 2 it deems proper, for use by the authority or for use by any other 3 public or private entity providing rail passenger, motorbus regular 4 5route, paratransit, marine passenger, air passenger or motorbus charter services, all or part of the facility, plant, equipment, prop-6 erty, shares of stock, rights of property, reserve funds, employees 7 pension or retirement funds, special funds, franchises, licenses, 8 patents, permits and papers, documents and records of a public or 9 private entity providing that service within the district. 10

b. The authority may acquire by purchase, condemnation, lease,
gift or otherwise, on the terms and conditions and in the manner
it deems proper, any land or property real or personal, tangible
or intangible which it may determine is reasonably necessary for
the purposes of the authority under the provisions of this act.

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c. (1) The authority, when acquiring property pursuant to subsections a. or b. of this section shall exercise its power of eminent
domain in accordance with the provisions of the "Eminent Domain
Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.).

(2) As used in this act, the definition of property in section 2 of
P. L. 1971, c. 361 (C. 20:3-2) includes all property referred to in
subsections a. or b. of this section, and the provisions of P. L.
1971, c. 361 shall apply to that property.

d. (1) If the authority shall determine to acquire by condemnation 2425all outstanding shares of corporate stock of a company, and if the 26stock is owned by 10 or more individuals or entities, the court, on application of the authority, shall appoint a trustee who shall act 2728as representative of all stockholders for the purpose of the condemnation proceedings. Upon the appointment of a trustee, the 29authority may file a single condemnation action condemning all 30 outstanding shares of stock and naming the appointed trustee as 31representative of all defendant owners. 32

(2) When a trustee has been appointed pursuant to this section,
the court may award the trustee a reasonable fee as payment for
services rendered. Other costs, expenses and fees shall be paid from
the proceeds of the condemnation award or settlement if amicably
resolved.

e. A State agency, State authority, county, municipality, bistate authority, or other political subdivision of the State is authorized to donate, give, transfer or assign any asset or property it now owns or may hereafter acquire to the authority which may be necessary for the furtherance of the objectives of this act.

f. Upon the filing of a declaration of taking the authority shall be entitled to the immediate possession of all property and assets named therein; and in the case of a condemnation pursuant to subsection d. or the acquisition of the entire assets of any entity, the authority shall be entitled to immediate possession and control of all assets and facilities and shall have exclusive management authority over the entity taken.

1 37. a. As used in this section:

2 (1) "Employee" means:

3 (a) An employee of the authority; or,

4 (b) An employee of any public or private entity acquired, owned,
5 or operated by the authority.

6 "Employee" does not include an employee of a public or private 7 entity, other than as provided in subsection f. and in (a) and (b) 8 above, which provides public transportation services pursuant to 9 operating rights granted by a regulatory body or pursuant to au-

thority arising from contractual agreements entered into with 10 11 the authority pursuant to section 20 of this act. Except as provided in subsection g. of this section, "employee" does not in-1213clude a supervisory employee as defined under the "Labor Manage-14ment Relations Act, 1947" (29 U. S. C. §§ 141 et seq.) or a managerial executive or confidential employee as defined under the 15"New Jersey Employer-Employee Relations Act," P. L. 1941, c. 100 16 17(C. 34:13A-1 et seq.).

18 (2) "Employer" means an employer of an employee.

19 (3) "Acquisition by the authority of a public or private entity 20 which provides public transportation services," or words of like 21 import, mean an acquisition effected by a purchase or condemna-22 tion of all, or a controlling interest in, the stock or other equity 23 interest of the entity, or purchase or condemnation of all or sub-24 stantially all of the assets of the entity.

b. In accordance with law, employees of the employer shall have
and retain their rights to form, join or assist labor organizations
and to negotiate collectively through exclusive representatives of
their own choosing.

29c. The enforcement of the rights and duties of the employer and employees shall be governed by the "New Jersey Employer-Em-30 ployee Relations Act" P. L. 1941, c. 100 (C. 34:13A-1 et seq.) and 3132shall be within the jurisdiction of the Public Employment Relations Commission established pursuant to that act. In carrying out this 33 function, the commission shall be guided by the relevant Federal 34or State labor law and practices, as developed under the "Labor 35Management Relations Act, 1947" or under the "Railway Labor 36Act," (45 U. S. C. §§ 151 et seq.); except, employees shall not have 37the right to strike except as provided by the "Railway Labor Act." 38Whenever negotiations between the employer and an exclusive re-39presentative concerning the terms and conditions of employment 40 shall reach an impasse, the commission shall, upon the request of 41 either party, take such steps as it may deem expedient to effect a 42voluntary resolution of the impasse, including the assignment of a 43mediator. In the event of a failure to resolve the impasse by media-44 tion, the commission shall, at the request of either party, invoke 45 fact finding with recommendations for settlement of all issues in 46 dispute. Fact-finding shall be limited to those issues that are within 47 the required scope of negotiations. In the event of a continuing 48failure to resolve an impasse by means of the procedure set forth 49 above, and notwithstanding the fact that these procedures have not 50been exhausted, but not later than 30 days prior to the expiration 51of a collectively negotiated contract, the procedures set forth in 52

paragraph (2) of subsection c. of section 3 and sections 4 through
8 of P. L. 1977, c. 85 (34:13A-16d. (2) through 34:13A-21) shall be
the sole method of dispute resolution, unless the parties mutually
agree upon an alternative form of arbitration;

d. The majority representative of employees in an appropriate 57unit shall be entitled to act for, and negotiate successor agreements 58covering, all employees in the unit and shall be responsible for 59representing the interests of those employees without discrimina-60 tion. It shall be the mutual obligation of the employer and the 61 62majority representative of any of its employees to negotiate collectively with respect to mandatorily negotiable subjects which inti-63 mately and directly affect the work and welfare of employees. 64 These subjects include wages, hours of work, the maintenance of 6566 union security and check-off arrangements, pensions, and other terms and conditions of employment. The obligation to negotiate 67 in good faith encompasses the responsibility to meet at reasonable 68times and to confer on matters properly presented for negotiations 69 and to execute a written contract containing an agreement reached, 70but the obligation does not compel either party to agree to a pro-71posal or require the making of a concession. 72

73e. In acquiring, operating, or contracting for the operation of public transportation services, the authority shall make provision $\mathbf{74}$ to assure continuing representation for collective negotiations on 75behalf of employees, giving due consideration to preserving estab-76lished bargaining relationships to the extent consistent with the 77 78purposes of this act. Those relationships may be changed only in accordance with the principles established under the "Labor 79 Management Relations Act, 1947" and the "Railway Labor Act." 80 Upon acquisition by the authority of a public or private entity 81 which provides public transportation services, the authority shall 82assume and observe all existing labor contracts of such entity for 83 their remaining term. All of the employees of the acquired entity, 84 as defined in subsection a., shall be transferred to the employment 85 of the employer and appointed to comparable positions without 86 examination subject to all the rights and benefits of this act, and 87 these employees shall be given sick leave, seniority, vacation, and 88 pension credits in accordance with the records and labor agree-89 ments of the acquired entity. 90

91 f. For purposes of this subsection:

(1) "Employee" means an employee employed, as of the date of
the first acquisition by the authority, by any entity acquired, owned
or operated by the authority or by any other entity which provides
motorbus regular route, but does not mean supervisory employees,
managerial executive and confidential employees;

97 (2) "Action by the corporation" mean acquisition, contracts for 98 motorbus regular route, mergers, consolidations, coordination and 99 rearrangements of services and work forces, but does not mean:

100 (a) The setting of fares by contract or otherwise unless that 101 action results in a substantial diversion of riders; or

102 (b) The discontinuance of motorbus regular route services by 103 the authority to the extent that substantially similar public trans-104 portation service does not continue to be provided; or

105 (c) A failure or refusal, by the authority, to enter into a contract 106 for all or a portion of an entity's motorbus regular route service 107 to the extent that substantially similar public transportation service 108 does not continue to be provided.

109 Except as provided herein, employees whose positions are 110 worsened with regard to wages, hours, seniority and other terms 111 and conditions of employment, shall be protected for a period of 5 112 years from the date of the first acquisition by the authority. This 113 time limitation does not apply to protections afforded to employees 114 whose positions are worsened as a result of acquisitions or con-115 tracts which transfer responsibility for the provision of sub-116 stantially similar motorbus regular route service from one entity, 117 including the authority, to another. With regard to any acquisition 118 or contract transferring service responsibility, only claims arising 119 from actions taken within 18 months therefrom shall be eligible for 120 protection.

Protections and procedures to implement those protections shall be provided in accordance with the terms of the agreement entered into between the Department of Transportation's Commuter Operating Agency, established pursuant to P. L. 1966, c. 301 (C. 25 27:1A-16 et seq.), and Amalgamated Transit Union on March 2, 126 1976, except that no protective allowances or other benefits shall exceed 3 years' duration. Pursuant to this agreement, the employer is of the employee shall be considered the "assisted carrier" and actions of the authority shall constitute the "project."

g. For purposes of this subsection, "employees" means indi131 viduals, including supervisory employees, management executives
132 and confidential employees, who:

(1) Have terminated their employment with an acquired entity134 with vested retirement benefits; or,

135 (2) Are employed by the authority after accruing retirement136 benefits, whether or not vested, while employed by an acquired137 entity.

138 The authority as a condition of acquiring a public or private 139 entity which provides public transportation services, shall ensure 140 that employees' retirement benefits, which have accrued on the 141 basis of service to the date of the acquisition, are provided for and 142 paid as they come due. These benefits shall be provided for and 143 paid either by the entity so acquired, the former owner or owners 144 of the entity, an affiliate of the entity, the Pension Benefit Guaranty 145 Corporation, another public instrumentality, the authority itself, 146 any other reasonable means, or any combination of the foregoing. 147 These benefits may be provided for either through existing plans, 148 new plans, mergers or consolidations of plans, or other appropriate 149 or reasonable means.

38. Notwithstanding the provisions of section 37 of this act, 1 $\mathbf{2}$ upon acquisition by the authority, whether by purchase, condemnation or otherwise, of an entity providing jitney bus service in any 3 municipality pursuant to R. S. 48:16-23 et seq., the authority shall, 4 in addition to any compensation to be provided pursuant to the $\mathbf{5}$ "Eminent Domain Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.) 6 or other provisions of law, provide the operator of such entity with 7 preference for employment with the authority in any available 8 9 position similar to that formerly held by the operator, at the salary being paid by the authority for such position to persons having ex-10 perience equal in years to that of the operator; provided, however, 11 12that if the operator is willing to assume such employment with the authority, but is in the judgment of the authority incapable by rea-13son of age, physical disability, or otherwise of doing so, the author-14 ity shall pay to the operator, in accordance with fiscal procedures 15established by the authority, an amount equal to the salary which 16 such operator would otherwise have received in 1 year of employ-17ment in the available position. 18

19 No operator entitled to employment preference or a payment 20 under this section shall be entitled to any employment rights or 21 other benefits provided under section 37 of this act. No payments 22 made pursuant to this section shall be made from State or Federal 23 funds received by the authority.

39. a. All contracts awarded by an authority pursuant to this act 1 $\mathbf{2}$ and all subcontracts awarded in connection therewith shall contain appropriate provisions by which contractors and subcontractors 3 4 or their assignees agree to afford an equal employment opportunity to all prospective employees and to all actual employees to be em- $\mathbf{5}$ ployed by the contractor or subcontractor in accordance with an 6 affirmative action program approved by the authority and conso-7 8 nant with the provisions of the "Law Against Discrimination" P. L. 1945, c. 169 (C. 10:5-1 et seq.). No contract shall be awarded by 9 the authority in violation of this subsection. 10

b. Any authority created pursuant to this act shall formulate and abide by an affirmative-action program of equal opportunity whereby the authority guarantees to provide equal employment opportunity to members of minority groups in accordance with the provisions of the "Law Against Discrimination" P. L. 1945, c. 169 (C. 10:5–1 et seq.).

1 40. In addition to other powers conferred by this act or by any $\mathbf{2}$ other law, every county transportation authority, in connection with construction or operation of any part of a transportation 3 4 system, may make reasonable regulations for the installation, con-5struction, maintenance, repair, renewal, relocation and removal of tracks, pipes, mains, conduits, cables, wires, towers, poles or any 6 other equipment and appliances (herein called "facilities") of any $\mathbf{7}$ public utility as defined in R. S. 48:2-13, in, on, along, over or 8 9 under any real property of the county transportation authority. Whenever in connection with construction or operation of any part 10 of a transportation system, any county transportation authority 11 shall determine that it is necessary that those facilities, which now 1213 are, or hereafter may be, located in, on, along, over or under any 14 such real property, should be relocated in the real property, or should be removed therefrom, the public utility owning or operat-15ing the facilities shall relocate or remove the same in accordance 16 17 with the order of the authority; but the cost and expenses of the relocation or removal, including the cost of installing the facilities 18 in a new location, or new locations, and the cost of any lands or 19 any rights or interest in lands, or any other rights acquired to 20accomplish the relocation or removal, less the cost of any lands or 21any rights or interest in lands or any other rights of the public 22utility paid to the public utility in connection with the relocation 23or removal of the property, shall be paid by the authority and may 24be included in the cost of the transporttaion system. In case of any 25relocation or removal of facilities, the public utility owning or 2627operating the same, its successors or assigns, may maintain and operate the facilities, with the necessary appurtenances, in the new 2829location or new locations for as long a period, and upon the same terms and conditions, as it had the right to maintain and operate 30 the facilities in their former location. 31

41. For the purpose of aiding and cooperating in the planning,
undertaking, acquisition, construction or operation of any facility
of a county transportation authority, any county or municipality
within the district may, in the manner provided by law: a. acquire
real property in its name for any project or for the widening of

existing roads, streets, parkways, avenues or highways or for new 6 7 roads, streets, parkways, avenues, or highways to the facility, or 8 partly for those purposes and partly for other municipal purposes, 9 by purchase or condemnation in the manner provided by law for the acquisition of real property by the municipality; b. furnish, 10 11 dedicate, close, vacate, pave, install, grade, regrade, plan or replan 12streets, roads, roadways, alleys, sidewalks or other places which it is otherwise empowered to undertake; and, c. do any and all 13 14 things necessary or convenient to aid and cooperate in the planning, undertaking, construction or operation of the facility, and cause 15services to be furnished to the authority of the character which the 16county or municipality is otherwise empowered to furnish, and to 17 18 incur the entire expense thereof.

42. Any county or municipality, by ordinance or resolution of its 1 $\mathbf{2}$ governing body, as appropriate, or any other person may, without any referendum or public or competitive bidding to sell, lease, lend, 3 4 grant or convey to a county transportation authority or to permit a county transportation authority to use, maintain or operate as $\mathbf{5}$ part of the transportation system any real or personal property 6 7 owned by it which may be necessary or useful and convenient for 8 the purposes of the authority and accepted by the authority. The 9 sale, lease, loan, grant, conveyance or permit may be made with or without consideration and for a specified or an unlimited period of 10 11 time and under any agreement and on any terms and conditions. which may be approved by the county or municipality or other 12person and which may be agreed to by the authority in conformity 13with its contracts with the holders of any bonds. Subject to any 14 of these contracts with holders of bonds, the county transportation 15authority may enter into and perform any and all agreements with 16 17 respect to property so accepted by it, including agreements for the assumption of principal or interest, or both, of indebtedness of the 18 county or municipality or other person or of any mortgage or lien 19 existing with respect to the property or for the operation and 20 maintenance of the property as part of the transportation system. 21 1 43. Any county or municipality within the district may from time to time, pursuant to ordinance or resolution, as appropriate, of its $\mathbf{2}$ governing body, and for such period and upon such terms, with or 3 without consideration, as may be provided in the ordinance or 4 resolution, as the case may be, and accepted by the authority, appro- $\mathbf{5}$ priate money for all or any part of the cost of acquisition or con-6 struction of the transportation system of the authority. 7

44. Any county transportation authority may enter into a 1 $\mathbf{2}$ contract or contracts provided for or relating to the use or lease 3 of all or any part of the transportation system of the authority and the cost and expense of the use. The contract may provide for 4 the payment to the authority annually or otherwise of a sum or $\mathbf{5}$ sums of money for that use, computed at fixed amounts or by a 6 7 formula or in any other manner. The contract may be made with 8 or without consideration and for a specified or an unlimited time 9 and on any terms and conditions which may be approved and agreed 10to by the authority in conformity with its contracts with the holders 11 of any bonds. Subject to these contracts with the holders of bonds, the authority is authorized to do any and all acts or things neces-1213 sary, convenient or desirable to carry out and perform every such 14 contract.

1 45. Except as otherwise provided in this act with respect to the $\mathbf{2}$ right of the county transportation authority to grant by franchise, 3 lease or otherwise the use of any facility owned or controlled by it, 4 the authority shall not mortgage, pledge, encumber or otherwise dispose of any part of the transportation system, except that the 5authority may dispose of such part or parts thereof as may be no 6 7 longer necessary for the purposes of the authority. The provisions of this section shall be deemed to constitute a part of the contract 8 9 with the holder of any bonds.

46. All property of a county transportation authority shall be 1 $\mathbf{2}$ exempt from levy and sale by virtue of an execution and no execu-3 tion or other judicial process shall issue against the same nor shall 4 any judgment against a county transportation authority be a charge or lien upon its property, but this section shall not apply $\mathbf{5}$ to nor limit the rights of the holder of any bonds to pursue any 6 7 remedy for the enforcement of any pledge or lien given by a county transportation authority on its revenues or other moneys. 8

47. Every county transportation authority and any municipality 1 in which any property of the authority is located are authorized $\mathbf{2}$ to enter into agreements with respect to the payment by the 3 authority to the municipality of annual sums of money in lieu of 4 taxes on the property in an amount not less than the amount of 5 taxes last paid on the property prior to its acquisition by the 6 authority, or such other agreed amount computed on the basis of 7 8 the assessed value of real property without improvements, and each county transportation authority is authorized to make such 9 payments and each such municipality is empowered to accept such 10payments and to apply them in the manner in which taxes may be 11 applied in such municipality. 12

1 48. Notwithstanding the provisions of any other law, the State $\mathbf{2}$ and all public officers, municipalities, counties, political subdivisions and public bodies, and agencies thereof, all banks, bankers, trust 3 companies, savings banks and institutions, building and loan asso-4 ciations, savings and loan associations, investment companies, and $\mathbf{5}$ other persons carrying on a banking business, all insurance com-6 7 panies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, 8 trustees and other fiduciaries, may legally invest any sinking 9 10funds, moneys or other funds belonging to them or within their control in any bonds issued pursuant to this act, and the bonds 11 12shall be authorized security for any and all public deposits.

1 49. The transportation system and all other properties of a $\mathbf{2}$ county transportation authority are declared to be public prop-3 erty of a political subdivision of the State and devoted to an essential public and governmental function and purpose and shall 4 $\mathbf{5}$ be exempt from all taxes and special assessments of the State or any subdivision thereof. All bonds issued pursuant to this act are 6 declared to be issued by a political subdivision of this State and 78 for an essential public and governmental purpose and to be a public 9 instrumentality and the bonds, and the interest thereon and the 10income therefrom, and all facility charges, funds, revenues and 11 other moneys pledged or available to pay or secure the payment of the bonds, or interest thereon, shall at all times be exempt from 1213 taxation, except for transfer, inheritance and estate taxes and 14taxes on transfers by or in contemplation of death.

1 50. The State of New Jersey does hereby pledge to and covenant $\mathbf{2}$ and agree with the holders of any bonds issued by a county trans-3 portation authority pursuant to this act that the State will not 4 limit or alter the rights hereby vested in the county transportation authority to acquire, construct, maintain, reconstruct and operate $\mathbf{5}$ 6 its transportation system, or to fix, establish, charge and collect 7 its facility or service charges and to fulfill the terms of any agreement made with the holders of the bonds or other obligations, so as 8 9 to in any way impair the rights or remedies of the holders, and 10will not modify in any way the exemptions from taxation provided 11 for in this act, until the bonds, together with interest thereon, with 12interest on any unpaid installments of interest, and all costs and 13 expenses in connection with any action or proceeding by or on behalf of the holders, are fully met and discharged. 14

1 51. Each county transportation authority shall file a certified 2 copy of each bond resolution adopted by it in the office of the 3 Director of the Division of Local Government Services, together with a certified summary of the dates, amounts, maturities and
interest rates of all bonds to be issued pursuant thereto, prior to
the issuance of the bonds. Upon the adoption of each annual budget
or amendment thereof by a county transportation authority, a
certified copy thereof shall be filed forthwith with the director.

52. If the provisions of any article, section, subsection, paragraph, subdivision or clause of this act shall be judged invalid by a court of competent jurisdiction, the order or judgment shall not affect or invalidate the remainder of any article, section, subsection, paragraph, subdivision or clause of this act and, to this end, the provisions of each article, section, subsection, paragraph, subdivision or clause of this act are described to be severable.

1 53. This act shall take effect immediately.

ASSEMBLY COMMITTEE SUBSTITUTE FOR **ASSEMBLY, No. 1220**

STATE OF NEW JERSEY

INTRODUCED JUNE 9, 1980

By Assemblyman GORMLEY

An Act authorizing the planning, development, construction, acquisition, financing and operation of transportation systems by or on behalf of counties in which are located municipalities in which casino gaming is authorized, providing for the establishment of county transportation authorities for the performance of those functions, the issuance of bonds and other obligations therefor, and service charges to meet the expenses thereof, and supplementing Title 40 of the Revised Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. This act shall be known and may be cited as the "County 2 Transportation Authorities Act."

1 2. The Legislature finds and declares that, as a result of the $\mathbf{2}$ "Casino Control Act" (P. L. 1977, c. 110; C. 5:12-1 et seq.) and the 3 introduction and development of legalized casino gaming in Atlantic 4 City, intense demands have been placed upon the citizens of the Atlantic county region for the development and provision of in-56 tegrated and adequate transportation systems. The Legislature finds that the orderly planning, development, construction, acquisi-7 8 tion, financing and operation of modern transportation systems on 9 a countywide basis in that region will benefit residents of, and visitors to, this State, promote the economic vitality of the region 10and the State, avoid the evils of haphazard growth and land-use 11 development, and advance the efficient use of energy and other 12 resources. The Legislature further finds that the present and future 13 need for regional planning and development of transportation 14 systems in Atlantic county is a wholly exceptional situation, no 15parallel to which exists, or is likely to exist in the near future, any-16 where in the State. 17

18 The Legislature, therefore, declares that it is in the public in-19 terest of the citizens of this State to foster and promote by all 20 reasonable means the provision of modern transportation and park-21 ing facilities in the Atlantic county region, and that the best means 22 to accomplish this purpose is to authorize the creation of an appropriate regionally-oriented instrumentality in the county which will permit the most direct and immediate attention to the particular transportation needs of the Atlantic county region consistent with the need for, and procedures and structures established with respect to, efficient and convenient Statewide transportation systems.

1 3. As used in this act:

a. "Authority" means a county transportation authority createdpursuant to section 4 of this act;

b. "Bonds" means any bonds, notes or other evidence of financial
indebtedness issued by an authority pursuant to this act;

6 c. "Cost" means, in addition to the usual connotations thereof, 7 the cost of acquisition or construction of all or any property, rights, 8 easements and franchises deemed by an authority to be necessary 9 or useful and convenient therefor, including interest or discount on 10 bonds to finance such cost, engineering and inspection costs and 11 legal expenses, the cost of financial, professional and other advice, 12 and the cost of issuance of the bonds;

d. "Construction" means the planning, designing, construction,
reconstruction, replacement, extension, enlargement, improvement
and betterment of parking and transportation facilities, and includes the demolition, clearance and removal of buildings or structures on land acquired, held, leased or used for that facility;

e. "District" means the area within the boundaries of the countywhich created the authority;

f. "Parking facility" means any area or place, garage, building, 2021or other improvement or structure for the parking or storage of 22motor or other vehicles, including, without limitation: all real and 23personal property, driveways, roads and other structures or areas necessary or useful or convenient for access to a facility from a $\mathbf{24}$ 25public street, road or highway, or from any transportation facility; meters, mechanical equipment necessary or useful, or convenient for 26 or in connection with that parking or storage; and any structures, 2728buildings, space or accommodations, whether constructed by an 29authority or by the lessee, to be leased for any business, commercial 30 or other use, including the sale of gasoline or accessories for, or the 31repair or other servicing of automobiles and other motor vehicles, 32if, in the opinion of an authority, the inclusion, provision and leas-33 ing is necessary to assist in defraying the expenses of the authority 34and make possible the operation of the parking facility at reasonable rates, but the authority shall not itself engage in the sale of 35 gasoline or accessories for, or in the repair or other serving of, 36 automobiles or other motor vehicles except in emergency, nor in 37 the sale of any service or commodity of trade or commerce; 38

39 g. "Transportation facility" means any area, place, building, or other structure designed to provide rail passenger service, 40 41 motorbus regular route service, paratransit service, motorbus 42charter service, air passenger service, or marine passenger service, 43 or any two or more of these services, to the public, and includes 44 passenger stations, shelters and terminals, air passenger terminals, hangars, heliports, docking and launching facilities, parking 45facilities, ramps, track connections, signal systems, power systems, **4**6 information and communication systems, roadbeds, transit lanes 47 48 or rights of way, equipment storage and servicing facilities, bridges, grade crossings, rail cars, locomotives, motorbus and other 49 motor vehicles, boats and other marine vehicles, aircraft, mainte-50 nance and garage facilities, revenue handling equipment and any 51other equipment, facility or property useful for or related to the 5253provision of these services;

h. "Motorbus regular route service" means the operation of any motorbus or motorbuses on streets, public highways or other facilities, over a fixed route and between fixed termini on a regular schedule for the purpose of carrying passengers, for hire or otherwise, within the district or between points within the district and points without the district;

i. "Paratransit service" means any service, other than motorbus
regular route service and charter service, including but not limited
to, dial-a-ride, nonregular route, jitney or community minibus, and
shared-ride services such as vanpools, limousines or taxicabs which
are regularly available to the public. Paratransit services shall
not include limousine or taxicab service reserved for the private
and exclusive use of individual passengers;

j. "Motorbus charter service" means subscription, tour and
other special motorbus services;

k. "Rail passenger service" means the operation of railroad,
subway, or light rail systems including fixed and automated guideway systems for the purpose of carrying passengers in the district
or between points within the district and points without the district;
l. "Air passenger service" means any service which involves
the carriage of persons for compensation or hire by aircraft;

m. "Marine passenger service" means any service which involves the carriage of persons for compensation or hire by waterborne craft;

n. "Transportation system" means all parking and transportation facilities acquired, constructed, leased or operated by a county
transportation authority for the purpose of providing to the public

81 motorbus regular route service, paratransit service, motorbus
82 charter service, rail passenger service, air passenger service,
83 maine passenger service and any other service necssary for the
84 fulfillment of the purposes of this act; and,

o. "Public transportation or public transportation service"
means motorbus regular route service, paratransit service, motorbus charter service, rail passenger service, air passenger service,
and marine passenger service.

1 4. a. The governing body of any county in which is located a municipality in which casino gaming is authorized may by ordi- $\mathbf{2}$ nance or resolution, as appropriate, create a public body corporate 3 and politic with perpetual succession under the name and style of 4 "the transportation authority" with the name 5of such county inserted. Every authority is constituted an instru-6 mentality of the county exercising public and essential govern-7 mental functions. 8

9 b. The authority shall be governed by a board which shall consist of seven members. Five members shall be residents of the 10county, and shall be appointed by the governing body of the county. 11 One member shall be a representative of the county government, 12appointed by the governing body of the county from among the 13freeholders, department heads and division directors of the county. 14 One member shall be the Commissioner of the Department of 15 Transportation, ex officio. Of the six members appointed by the 16governing body of the county, no more than three shall be members 17 of the same political party. 18

c. Each public member of the board shall serve for a 5 year term
to commence on July 1 of the year of appointment, except that, of
those first appointed, one shall serve for a term of 1 year, one shall
serve for a term of 2 years, one shall serve for a term of 3 years,
one shall serve for a term of 4 years, and one shall serve for a term
of 5 years.

The representative of the county government shall be annually appointed to serve for a 1 year term to commence on July 1 of the year of appointment.

d. The chairman of the board shall be designated upon appointment by the county governing body from among the public members
appointed thereby. The first chairman of the board shall be that
member appointed by the county governing body for an initial 5
year term.

e. The Commissioner of Transportation may designate a representative from among the employees of his department to represent
him at meetings of the board and such designee may lawfully vote

and otherwise act on behalf of the commissioner. The designation
shall be made annually in writing delivered to the board and shall
continue in effect until revoked or amended by written notice
delivered to the board.

f. Except for the commissioner, each member of the board may **4**0 be removed from office for cause by the respective appointing 41 42authority. A vacancy in the membership of the board, occurring 43 other than by expiration of term, shall be filled in the same manner as the original appointment for the unexpired term. If the member 44 representing the county government shall, for any reason, vacate 45his position with the county government his membership on the 46 47board shall immediately terminate, and the position shall be vacant. If any public member shall become a holder of, or candidate for, **4**8 any elective office, or accept appointment to fill any elective office, 49 50his membership on the board shall immediately terminate, and the position shall be vacant. 51

52g. A copy of the ordinance or resolution for the creation of an authority adopted pursuant to this section, duly certified by the 53appropriate officer of the county, shall be filed in the office of the 54Secretary of State and the office of the Director of the Division 55of Local Government Services. Upon proof of the filing, the au-56thority shall, in any suit, action or proceeding involving the validity 57 58or enforcement of, or relating to, any contract or obligation or act of the authority, be conclusively deemed to have been lawfully 59and properly created and authorized to transact business and ex-60 ercise its powers under this act. A copy of any certified ordinance 61 or resolution, duly certified by or on behalf of the Secretary of 62State, shall be admissible in evidence in any suit, action or 63 proceeding. 63a

64 h. A copy of each order or resolution appointing any member of an authority pursuant to this section, duly certified by the 65 appropriate officer, shall be filed in the office of the Secretary of 66 State and the office of the Director of the Division of Local Gov-67 68 ernment Services. A copy of the certified order or resolution, duly certified by or on behalf of the Secretary of State, shall be admis-69 sible in evidence of the due and proper appointment of the member 70or members named therein. 71

5. The governing body of any municipality in which any transportation facility of the authority is located may annually appoint a resident of the municipality as its representative to the board. The representative shall not be a member or an officer of the authority, but shall participate in all meetings, activities and proceedings of the board.

1 6. a. No county which shall create an authority pursuant to this act shall thereafter create any other county transportation $\mathbf{2}$ authority, or utilize any other law for the provision of public trans-.3 portation services which can be provided pursuant to this act, or 4 5 create or join in the creation of any county parking authority pursuant to the "Parking Authority Law," P. L. 1948, c. 198 6 7 (C. 40:11A-1 et seq.) or P. L. 1972, c. 83 (C. 40:34A-1 et seq.), or any other law. No municipality or any other governmental entity 8 9 within a county which shall create an authority pursuant to this act shall thereafter utilize any other law for the provision of public 10transportation services which can be provided pursuant to this act. 11 nor create or join in the creation of any municipal parking authority 12pursuant to the "Parking Authority Law" or any other law. 13

h. If a county, or a municipality within a county which creates 14 15a county transportation authority pursuant to this act, shall have previously created a parking authority pursuant to the "Parking 1617 Authority Law" P. L. 1948, c. 198 (C. 40:11A-1 et seq.), P. L. 1972, c. 83 (C. 40:34A-1 et seq.), or any other law, that county or munici-18pality shall provide, by ordinance or resolution, as appropriate, 19 for the dissolution of the parking authority upon the effective date 2021of the creation of the county transportation authority and for the transfer of the indebtedness and other obligations, and, except as 22herein provided, the property and assets of the parking authority 23to the county transportation authority. Any cash surplus accumu-24 25lated by a municipal parking authority, not used in or necessary to the operations of the properties and projects of the parking au-26thority, shall be transferred to the governing body of the munici-27pality which established the parking authority. 28

The terms of office of any members appointed to the parking 29authority shall terminate immediately upon such effective date. 30 The officer having custody of the funds of the parking authority 31 shall deliver all funds in his possession into the custody of the 32 municipal or county finance officer, who shall deliver all such funds, 33. except any portion representing an accumulated cash surplus not 34used in or necessary to the operations and projects of the parking 35authority, into the custody of the proper fiscal officer of the county 36 transportation authority. The municipal finance officer shall cause 37 that portion of any funds received from the parking authority 38 which represents an accumulated cash surplus to be deposited in 39 the general fund of the municipality to be used for local purposes. 40 The county transportation authority shall have the power to com-41 plete any work, service or improvement, and to confirm and col-**4**2

43 lect previously levied assessments, rates, and other charges, of the
44 parking authority, which are incomplete, unconfirmed or uncollected
45 on the effective date.

1 7. The county transportation authority, on or before July 10 $\mathbf{2}$ annually, shall organize and elect from among its members a vice-3 chairman, who shall hold office until his successor has been ap-4 pointed and qualified. The authority may also appoint a secretary, an executive director, and a fiscal officer, who need not be members, 56 and determine their qualifications, terms of office, duties and com-7pensation. The authority may also employ, without regard to Title 11 of the Revised Statutes, engineers, architects, attorneys, $\mathbf{8}$ 9accountants, construction and financial experts, superintendents, 10 managers and such other agents and employees as it may require, and determine their duties and compensation. 11

1 8. a. The powers of the authority shall be vested in the members thereof in office from time to time, and a majority of its members $\mathbf{2}$ $\mathbf{3}$ shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the authority at any $\mathbf{4}$ meeting by a vote of a majority of the members, unless the bylaws 5of the authority shall require a larger number. No vacancy in the 6 membership of the board shall impair the right of a quorum to 7exercise all the rights and perform all the duties of the board. 8

9 b. The minutes of every meeting of the authority shall be promptly delivered by and under the certification of the secretary 10 to the chief executive officer of the county. No action taken at the 11 meeting by the board shall be effective until approved by the chief 12executive officer or until 10 days after the copy of the minutes shall 13have been delivered. If in the 10-day period, the chief executive 14officer returns the copy of the minutes with a veto of any action 15taken by the board or any member thereof at the meeting, that 16action shall be of no effect. The chief executive officer may ap-17prove all or any part of the action taken at that meeting prior to 18 the expiration of the 10-day period. The veto powers accorded 19 under this subsection shall not affect in any way the covenants 20contained in the bond indentures of the authority, nor any collective 21bargaining agreement or binding arbitration decision reached 22pursuant to this act. 23

9. The authority may reimburse its members for necessary expenses incurred in the discharge of their duties. The ordinance or resolution for the creation of the authority may authorize payment or compensation for service to members of the authority, other than the Commissioner of Transportation or the representative of the county government, within such annual or other limitations as

may be stated in the ordinance or resolution. Any such provision 7 8 or limitation stated in the ordinance or resolution may be amended, supplemented, repealed or added by subsequent ordinance or 9 resolution, as appropriate, but no reduction of the payment for 10 11 compensation shall be effective during the remaining term of any 12 member of the authority then in office, except upon that member's 13 written consent. No member shall receive any payment or compensation of any kind from the authority except as authorized by 14 15 this section.

1 10. No member, officer or employee of an authority shall have 2or acquire any interest, direct or indirect, in the transportation 3 system or in any property included or planned to be included in the 4 transportation system, or in any property adjacent to the transportation system which would directly benefit from that location, 5 6 or in any contract or proposed contract for materials or services 7 to be furnished to or used by the authority. No person who is an 8 officer, director or employee of a holder of, or an applicant for, a casino license issued or to be issued under the "Casino Control 9 Act" (P. L. 1977, c. 110; C. 5:12-1 et seq.) shall be a member or 10 an officer of an authority created pursuant to this act. 11

1 11. The board meetings shall be subject to the provisions of the $\underline{2}$ "Open Public Meetings Act." P. L. 1975, c. 231 (C. 10:4-6 et seq.). 12. The governing body of any county which has created an 1 $\mathbf{2}$ authority pursuant to this act may, by ordinance or resolution, as 3 appropriate, dissolve that authority on the condition that: a. either 4 the members of the authority have not been appointed or the authority by resolution has consented to its dissolution; and, b. the 5 6 authority has no debts or obligations outstanding. A copy of the ordinance or resolution, as the case may be, for the dissolution of 7 8 the authority pursuant to this section duly certified by the appro-9 priate officer of the county shall be filed in the office of the 10 Secretary of State, and the Director of Local Government Services. Upon proof of the filing, and upon proof that either the authority 11 had no debts or obligations outstanding at the time of the adoption 12of the ordinance or resolution, or all creditors or other obligees of 1314the authority have consented to the ordinance, the authority shall be conclusively deemed to have been lawfully and properly dis-15solved and the property of the authority shall be vested in the 16county adopting the ordinance or resolution, in the manner pre-17scribed therein. A copy of the ordinance or resolution, duly certi-18 fied by or on behalf of the Secretary of State, shall be admissible 19 in evidence in any action, or proceeding, and shall be conclusive 20 evidence of proper filing. 21

8

1 13. The purpose of a county transportation authority shall be $\mathbf{2}$ the improvement, establishment and development of parking and 3 transportation facilities by or through the planning, design, acqui-4 sition, construction, improvement, maintenance or operation of any 5and all projects and facilities for the improvement and develop-6 ment of a modern, efficient and integrated transportation system, 7 or directly related thereto, either directly or by agreement with any county, municipality or person, or in any other manner, which 8 9 in the judgment of the authority will provide an effective and satisfactory method for promoting its purposes. 10

14. The authority shall prepare, or cause to be prepared, and, 1 $\mathbf{2}$ after public hearing, adopt a master plan for the development 3 within the district of a transportation system. The authority may from time to time, after public hearing and pursuant to the proce-4 dures provided in this act, amend the master plan. The master plan 5 shall include a report presenting the objectives, assumptions, 6 7 standards and principles embodied in the various coordinated parts 8 of the master plan. In preparing the master plan or any amend-9 ment thereto, the authority shall consult with the State Department of Transportation, the New Jersey Transit Corporation, and any 10 other State or any Federal agency having an interest in the 11 12development of transportation in the district.

13 In preparing the master plan or any amendment thereto, the 14 authority shall consider the existing and proposed patterns of 15 land use development of municipalities within the district. In 16 addition, the master plan shall contain the following elements:

a. An identification of existing and projected needs of the district for efficient, economical and integrated public transportation services, and proposed programs to provide and promote au efficient, economical and integrated transportation system to meet those needs;

b. An identification of the services, facilities and other elements to be acquired, constructed, leased, operated and provided within the transportation system, and a program for the acquisition, construction, lease, operation and provision of those services, facilities and other elements, which program may be timed by various stages for the development of the transportation system:

c. Plans for the preservation, improvement and expansion of the transportation system, with special emphasis on the coordination: (1) of transportation and parking facilities to be acquired, constructed or leased; (2) of transportation services to be operated or provided; and, (3) of the use of rail rights of way, highways and public streets for transportation services;

34 d. Plans for the coordination of the activities of the authority35 with other public agencies and authorities; and,

e. An identification of existing parking and transportation facili-ties within the district to be acquired under this act.

The authority shall submit the master plan and any amendment 38 thereto to such independent transportation planning agency as 39 40 may be designated by the Commissioner of Transportation, or as shall be established by law, prior to the adoption thereof. The 41 42agency may approve, conditionally approve, or disapprove the 43master plan or amendment. If the agency shall approve the master plan or amendment, the authority may adopt the master **44** 45plan or amendment as approved. If the agency shall disapprove the master plan or amendment, it shall return the master plan or 46 47 amendment to the authority with its objections thereto. The authority shall resubmit the master plan or amendment to the 48agency with changes designed to conform the master plan or 49 amendment with the objections of the agency. The agency shall 50approve the resubmitted master plan or amendment if it conforms 5152with the objections, and the authority upon that approval shall then adopt the master plan or amendment as approved. If the 5354agency shall conditionally approve the master plan or amendment, it shall return the master plan or amendment to the authority with 55the specific changes it requires therein for approval. The authority 56shall then make those specific changes in the master plan or amend-57ment, and shall adopt the master plan or amendment with the 5859changes.

Upon adoption, the master plan and any amendment thereof shall be filed with the Governor, the State Department of Transportation, the New Jersey Transit Corporation, the governing body of the county, the governing body of the municipality having the largest population within the county, and the governing body of each municipality in which authority transportation or parking facilities are located.

1 15. In addition to the powers and duties conferred upon it else-2 where in this act, the authority may do all acts necessary and 3 reasonably incident to carrying out the objectives of this act, in-4 cluding, but not limited to, the following:

5 a. To adopt and have a common seal and to alter it at pleasure;

6 b. To sue and be sued;

c. To acquire, hold, use and dispose of its charges and other8 revenues and other moneys in its own name;

9 d. In its own name, but for the county, to acquire, rent, hold, use 10 and dispose of other personal property for the purposes of the 11 authority, and to acquire by purchase, gift, condemnation or other12 wise, or lease as lessee, real property and easements therein, 13 necessary or useful and convenient for the purposes of the au-14 thority, whether subject to mortgages, deeds of trust or other liens, 15 or otherwise, and to hold and to use the same, and to dispose of 16 property so acquired no longer necessary for the purposes of the 17 authority;

18 e. To grant by franchise, lease or otherwise, the use of any project, facilities or property owned and controlled by it to any 1920person for such consideration and for such period or periods of 21time and upon such other terms and conditious as it may fix and 22agree upon, including, but not limited to, the condition that the user shall or may construct or provide any buildings or structures 23or improvements on the project, facilities or property, or portions $\mathbf{24}$ 25thereof;

f. To provide for and secure the payment of any bonds and the
rights of the holders thereof, and to purchase, hold and dispose
of any bonds;

g. To determine the exact location, type and character of and all
matters in connection with all or any part of the transportation
system which it is authorized to own, construct, establish, effectuate,
operate, or control and to enter on any lands, waters or premises
for the purpose of making such surveys, diagrams, maps or plans
or for the purpose of making such soundings or borings as it deems
necessary or convenient;

h. To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the transportation system and any other of its properties, and to amend the same; it shall publish the same and file them in accordance with the "Administrative Procedure Act", P. L. 1968, c. 410 (C. 52:14B-1 et seq.) with the Director of the Office of Administrative Law;

43 i. To acquire, purchase, construct, lease, operate, maintain and
44 undertake any parking or transportation facility and to make
45 service charges for the use thereof;

j. To call to its assistance and avail itself of the service of any
employees of any Federal, State, county or municipal department,
authority or other agency as it may require and as may be available
to it for its purposes;

k. To plan, design, construct, equip, operate, improve and maintain, either directly or by contract with any public or private
entity, public transportation services, parking and transportation
facilities or any parts or functions thereof, and other transportation projects, or any parts or functions thereof;

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551. To apply for, accept and expend money from any Federal, 56State or county or municipal agency or instrumentality, and from 57any private source; comply with Federal and State statutes, rules and regulations; and qualify for and receive all forms of financial 58assistance available under Federal law to assure the continuance 59of, or for the support or improvement of public transportation, and 60 as may be necessary for that purpose to enter into agreements, 61 62including Federally required labor protective agreements;

63 m. To restrict the rights of persons to enter upon or construct 64 any works in or upon any property owned or leased by the au-65 thority, except under such terms as the authority may prescribe, 66 perform or contract for the perfomance of all acts necessary for 67 the management, maintenance and repair of real or personnal prop-68 erty leased or otherwise used or occupied pursuant to this act;

n. To set and collect fares and determine levels of service for service provided by the authority either directly or by contract, including, but not limited to, such reduced fare programs as deemed appropriate by the authority. Revenues derived from this service may be collected by the authority and shall be available to the authority for use in furtherance of any of the purposes of this act;

o. To set and collect rentals, fees, charges or other payments
from the lease, use, occupancy or disposition of properties owned
or leased by the authority. Such revenues shall be available to the
authority for use in furtherance of any of the purposes of this act;
p. To deposit authority revenues in interest bearing accounts
or in the State of New Jersey Cash Management Fund established
pursuant to section 1 of P. L. 1977, c. 28 (C. 52:18A-90.4);

82q. To procure and enter into contracts for any type of insurance and indemnify against loss or damage to property from any cause, 83 84 including loss of use and occupancy, against death or injury of any person, against employees' liability, against any act of any member, 85 officer, employee or servant of the authority, whether part-time, 86 87full-time, compensated or noncompensated, in the performance of the duties of his office or employment, or any other insurable risk. 88 In addition, the authority may carry its own liability insurance; 89r. To promote the use of authority services, coordinate ticket 90 sales and passenger information and sell, lease or otherwise con-91 tract for advertising in or on the equipment or facilities of the 9293authority.

s. To adopt and maintain employee benefit programs for employees of the authority including, but not limited to, pension,
deferred compensation, medical, disability, and death benefits, and

97 which programs may utilize insurance contracts, trust funds, and
98 any other appropriate means of providing the stipulated benefits,
99 and may involve new plans or the continuation of plans previously
100 established by entities acquired by the authority;

t. To own, vote, and exercise all other rights incidental to the
102 ownership of shares of the capital stock of any incorporated entity
103 acquired by the authority pursuant to the powers granted by this
104 act;

u. To apply for and accept, from appropriate regulatory bodies,
106 authority to operate public transportation services where
107 necessary;

108 v. To delegate to subordinate officers of the authority such
109 powers and duties as the authority shall deem necessary and proper
110 to carry out the purposes of this act; and,

w. To enter into any contracts, execute any instruments, and do
and perform any acts or things necessary, convenient or desirable
for the purposes of the authority or to carry out any power
expressly given in this act, subject to sections 16 and 17 of this act.

16. a. All purchases, contracts or agreements pursuant to this
 2 act shall be made or awarded directly by the authority, except as
 3 otherwise provided herein, only after public advertisement for bids
 4 therefor, in the manner provided in this act, notwithstanding the
 5 provisions to the contrary of the "Local Public Contracts Law,"
 6 P. L. 1971, c. 198 (C. 40A:11-1 et seq.).

b. Whenever advertising is required: (1) specifications and in-7 vitations for bids shall permit such full and free competition as is 8 9 consistent with the procurement of supplies and services necessary to meet the requirements of the authority; (2) the advertisement 10 for bids shall be in such newspaper or newspapers selected by the 11 authority as will best give notice thereof to bidders and shall be 12sufficiently in advance of the purchase or contract to promote com-13 petitive bidding; (3) the advertisement shall designate the time 14 and place when and where sealed proposals shall be received and 15 publicly opened and read, the amount of the cash, certified check, 16 cashiers check or bank check, if any, which shall accompany each 17bid, and such other terms as the authority may deem proper. 18

c. The authority may reject any or all bids not in accord with
the advertisement of specifications, or may reject any or all bids
if the price of the work materials is excessively above the estimate
cost or when the authority shall determine that it is in the public
interest to do so. The authority shall prepare a list of the bids,
including any rejected and the cause therefor. The authority may

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accept bids containing minor informalities. Awards shall be made by the authority with reasonable promptness by written notice to the responsible bidder whose bid, conforming to the invitation for bids, will be the most advantageous to the district, price and other factors considered.

30 d. A proposal bond equal to at least 50% of the bid executed by 31 the contractor with such sureties as shall be approved by the authority in its favor, shall accompany each bid and shall be held as 3233 security for the faithful performance of the contractor in that, if 34awarded the contract, the bidder will deliver the contract within 10 working days after the award, properly executed and secured 35by satisfactory bonds in accordance with the provisions of N. J. S. 36 37 2A:44-143 through N. J. S. 2A:44-147 and specifications for the 38 project. The authority may require in addition to the proposal bond such additional evidence of the ability of a contratcor to per-39 form the work required by the contract as it may deem necessary 40or advisable. All proposal bonds which have been delivered with 41 42the bids, except those of the two lowest responsible bidders, shall be returned within 30 days after such bids are received. 43

44 e. If the bidder fails to provide a satisfactory proposed bond as 45provided in subsection d. of this section, his bid shall be rejected. 46f. The authority shall determine the terms and conditions of the 47various types of agreements or contracts, including provisions for **4**8 adequate security, the time and amount or percentage of each pay-49 ment thereon and the amount to be withheld pending completion of the contract, and it shall issue and publish rules and regulations 50concerning such terms and conditions, standard contract forms and 51such other rules and regulations concerning purchasing or pro-52curement, not inconsistent with any applicable law, as it may deem 53advisable to promote competition and to protect the public interest. $\mathbf{54}$ g. The authority shall require that all persons proposing to sub-55mit bids on improvements to capital facilities and equipment shall 56first be classified by the authority as to the character and amount 57of work on which they shall be qualified to submit bids. Bids shall 58be accepted only from persons qualified in accordance with such 5960 classification.

17. Any purchase, contract or agreement pursuant to subsection
 a. of section 16 may be made, negotiated or awarded by the au 3 thority without advertising under the following circumstances:

4 a. When the aggregate amount involved does not exceed 5 \$7,500.00; or

6 b. In all other cases when the authority seeks to:

7 (1) Acquire public or private entities engaged in the provision
8 of public transportation services, used public transportation equip9 ment or existing transportation facilities or rights of way; or

10 (2) Acquire subject matter consisting of: services to be performed by the contractor personally which are of a technical and 11 12professional nature; the purchase of perishable foods or subsistence 13supplies; the lease of such office space, office machinery, specialized equipment, buildings or real property as may be required for the 1415conduct of the authority's business; the acquisition of any real 16property by gift, grant, purchase or any other lawful manner in the name of and for the use of the authority for the purpose of the 1718 administration of the authority's business; or, supplies or services 19 for which the bid prices after advertising therefor are not reason-20able or have not been independently arrived at in open competition, 21but no negotiated purchase, contract or agreement may be entered 22into after the rejection of all bids received unless (a) notification of the intention to negotiate and reasonable opportunity to negoti-2324ate shall have been given by the authority to each responsible bid-25der, (b) the negotiated price is lower than the lowest rejected bid 26price of a responsible bidder, and (c) such negotiated price is the lowest negotiated price offered by any responsible supplier; 27

(3) Make a purchase or award, or make a contract or agreement 2829under any of the following circumstances: the purchase is to be made from, or the contract to be made with, the Federal or State 30 government or any agency or political subdivision thereof; the 3132public exigency requires the immediate delivery of the articles or 33the performance of the service; only one source of supply is available; more favorable terms can be obtained from a primary source 34of supply; articles of wearing apparel are to be purchased which 35are styled or seasonal in character; commodities traded on a na-36 tional commodity exchange are to be purchased and fluctuations of 37the market require immediate action; or, the equipment to be pur-3839 chased is of a technical nature and the procurement thereof without advertising is necessary in order to assure standardization of **4**0 41 equipment and interchangeability of parts in the public interest; or, **4**2 (4) Contract pursuant to section 20 or section 44 of this act.

1 18. The authority may enter into contracts with any public or 2 private entity for the provision of adequate public transportation 3 and parking facilities; but with the exception of marine and air 4 passenger service, the authority may not contract for public trans-5 portation services beyond the district without the written con-6 sent of the New Jersey Transit Corporation created under P. L.

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7 1979, c. 150 (C. 27:25-1 et seq.) and the Commissioner of Trans8 portation unless the services were provided or authorized to be
9 provided by a public or private entity acquired by the authority
10 and only to the extent that the acquired entity is providing or is
11 authorized to provide the services.

19. The authority shall not submit any application for Federal 1 $\mathbf{2}$ funding for the operation and improvement of public transporta-3 tion and parking facilities under the Urban Mass Transportation Act of 1964, P. L. §§ 88-365 (49 U. S. C. §§ 1601 et seq.), or any 4 successor or additional Federal law having substantially the same $\mathbf{5}$ or similar purposes or functions, or any other Federal law provid-6 ing financial assistance for transportation systems, unless the proj-7ect and the project application have been first approved by the 8 Commissioner of Transportation. 9

1 20. a. Every authority may enter into contracts with any $\mathbf{2}$ public or private entity to operate rail passenger service or portions or functions thereof. Where appropriate, payments by the 3 4 authority for services contracted for under this section shall be determined in accordance with the Federal Regional Rail Reorga- $\mathbf{5}$ 6 nization Act of 1973 (45 U. S. C. §§ 701 et seq.), the Federal Rail 7 Passenger Service Act of 1970 (45 U. S. C. §§ 501 et seq.), any other applicable Federal law, and any and all rules, regulations and 8 standards, promulgated thereunder and decisions issued pursuant 9 10 thereto. In all other cases, payments shall be by agreement upon such terms and conditions as the authority shall deem necessary. 11 12b. Every authority may enter into contracts with any public or 13 private entity to operate motorbus regular route, paratransit or motorbus charter services or portions or functions thereof. Pay-14 ments shall be by agreement upon such terms and conditions as the 15authority shall deem necessary. 16

c. Every authority may enter into contracts with any public or
private entity to operate marine passenger services and air
passenger services or portions or functions thereof. Payments
shall be by agreement upon such terms and conditions as the authority shall deem necessary.

1 21. Every authority which acquires a public or private entity 2 engaged in the provision of motorbus regular route service which, 3 at the time of acquisition provides school bus services may con-4 tinue to provide the services only to the extent that the acquired 5 entity is providing or is authorized to provide the service.

22. Every authority may prescribe, and from time to time
 when necessary, revise a schedule of all its facility and service
 charges. The charges fixed, charged and collected shall comply with

4 the terms of any contract of the authority and may be so adjusted $\mathbf{5}$ that the revenues of the authority shall at all times be adequate to 6 pay the expenses of operation and maintenance of transportation system, including reserves, insurance, improvements, replacements, 7 8 and other required payments, and to pay the principal of and inter-9 est on any bonds and to maintain such reserves or sinking funds 10 therefor as may be required by the terms of any contract of the au-11 thority or as may be deemed necessary or desirable by the authority. 12A copy of the schedule of service and facility charges in effect shall 13 be a public record and shall be filed with the New Jersey Transit 14 Corporation and the Department of Transportation.

1 23. Any municipality or county shall have power, in the discre-2 tion of its governing body, to appropriate moneys for the purposes 3 of the authority, and to loan or donate the moneys to the authority 4 in such installments and upon such terms as may be agreed upon 5 with the authority.

24. a. The authority shall not be considered a public utility as
 2 defined in R. S. 48:2–13 and except with regard to subsection c. of
 3 this section the provisions of Title 48 of the Revised Statutes shall
 4 not apply to the authority.

b. The powers given the authority pursuant to section 15 of this $\mathbf{5}$ act with respect to fares and service, shall be exercised without 6 $\overline{7}$ regard or reference to the jurisdiction vested in the Department of Transportation by R. S. 48:2-21, 48:2-24 and 48:4-3. The 8 9 Department of Transportation shall resume jurisdiction over service and fares upon the termination and discontinuance of a 10 contractual relationship between the authority and a private or 11 public entity relating to the provision of public transportation 12services operated under the authority of certificates of public con-13 venience and necessity previously issued by the department or its 14 15predecessors; provided, however, that no private entity shall be required to restore any service discontinued or any fare changed 16 during the existence of a contractual relationship with the au-17 thority, unless the Department of Transportation shall determine, 18 after notice and hearing, that the service or fare is required by 19 20public convenience and necessity.

c. Notwithstanding any other provisions of this act, all vehicles
used by any public or private entity pursuant to contract authorized
by this act, and all vehicles operated by the authority directly, shall
be subject to the jurisdiction of the Department of Transportation
with respect to maintenance, specifications and safety to the same
extent that jurisdiction is conferred upon the department by Title
48 of the Revised Statutes.

d. Before implementing any fare increase for any motorbus 2829regular route services, rail passenger services, paratransit services, or marine or air passenger services, or the substantial curtailment 30 or abandonment of any those services, the authority shall hold a 31public hearing in the area affected during evening hours. Notice of 32the hearing shall be given by the authority at least 15 days prior to 33 34the hearing to the governing body of the county and the governing body of each municipality within the district whose residents will 35be affected and to the clerk of each county or counties whose resi-36dents will be affected. The notice shall also be posted at least 15 37 38days prior to the hearing in prominent places on the railroad cars, buses, and other facilities used for the carriage of passengers serv-3940 ing the routes to be affected.

1 25. In any proceeding before the Department of Transportation 2 for decreasing or abandoning service any contract payments offered 3 by the authority for continuing service shall be considered as 4 available revenues by the department in making any determination 5 on the petition.

1 26. a. The authority shall, by October 1 of each year, file with 2 the Commissioner of Transportation a report in such format and 3 detail as the commissioner may require setting forth the actual 4 financial, operational and capital results of the previous fiscal 5 year and a proposed operational, capital and financial plan for the 6 next ensuing fiscal year or any other appropriate period.

b. On or before October 31 of each year, the authority shall make 7 8 an annual report of its activities for the preceding fiscal year to the 9 Governor, to the governing body of the county, the governing body 10 of the municipality having the largest population within the county, 11 to the governing body of each municipality in which authority transportation or parking facilities are located, and to the presiding 1213 officers and the Transportation and Communications Committees 14 of both Houses of the Legislature. Each report shall set forth a complete operating and financial statement covering its operations 1516and capital projects during the year.

c. Records of minutes, accounts, bills, vouchers, contracts or
other papers connected with or used or filed with the authority or
with any officer or employee acting for or in its behalf are declared
to be public records and shall be open to public inspection in accordance with P. L. 1963, c. 73 (C. 47:1A-1 et seq.) and regulations
prescribed by the authority.

d. The authority shall cause an audit of its books and accounts
to be made at least once each year by certified public accountants
and the cost thereof may be treated as a cost of operation. The

audit shall be filed within 4 months after the close of the fiscal year of the authority and certified duplicate copies thereof shall be filed with the office of the chief finance officer of the county, the Department of Transportation, the Director of the Division of Local Government Services and the office of the chief finance officer of each municipality in which authority transportation or parking facilities are located.

e. Notwithstanding the provisions of any law to the contrary, the
State Auditor or his legally authorized representative may examine
the accounts and books of the authority.

f. The authority shall not implement any plans set forth in the 36 annual fiscal report required to be submitted pursuant to subsec-37 38tion a. of this section prior to the approval of the Commissioner of Transportation of that report. If the report is not disapproved 39within 60 days of its submission to the commissioner, the report 40 shall be deemed to be approved. Any report, which is disapproved 41 pursuant to this subsection, may be resubmitted to the commissioner 42 and shall be deemed to be approved if not disapproved within 4320 days of resubmission. 44

1 27. For the purpose of raising funds to pay the cost of any part 2 of its transportation system or for the purpose of funding or 3 refunding any bonds, a county transportation authority may autho-4 rize or provide for the issuance of bonds pursuant to this act, 5 by resolution which shall:

6 a. Describe in brief and general terms sufficient for reasonable 7 identification the transportation system or part thereof to be 8 constructed or acquired, or describe the bonds which are to be 9 funded or refunded;

10 b. State the cost or estimated cost of the project; and,

11 c. Provide for the issuance of the bonds in accordance with 12 section 28 of this act.

Any bond resolution proposed for adoption pursuant to this 13section shall be submitted prior to adoption to the Local Finance 14Board for its review and approval. The Local Finance Board shall 15 approve the proposed bond resolution if it determines that the cost 16 of the project has been accurately determined, that the method 17proposed for the funding of the project cost, proposed or maximum 18 terms and provisions of the financing and of any proposed financ-19 ing agreement are reasonable and feasible, and would not impose 20any undue financial burden on the residents of the district, and 21would not materially impair the ability of the authority to pay 22promptly the principal of and interest on the outstanding indebted-23ness of the authority or to provide existing public transportation 24

25services. If the proposed bond resolution is not disapproved within 26 90 days of its sumission to the Local Finance Board, the proposed 27resolution shall be deemed to be approved, and the authority may 28proceed to adopt the same. The authority shall not adopt any 29bond resolution which is disapproved by the Local Finance Board 30 within the 90 days, but may resubmit the bond resolution to the 31board with such changes as the authority deems appropriate, and 32the review and approval of the resubmitted resolution shall be 33 subject to the limitations set forth above.

28. Upon the adoption of a bond resolution, a county trans-1 $\mathbf{2}$ portation authority may incur indebtedness, borrow money and 3 issue its bonds for the purpose of financing the project or of 4 funding or refunding its bonds. The bonds shall be authorized by the bond resolution and may be issued in one or more series and 5 6 shall bear such date or dates, mature at such time or times not exceeding the period or average period of usefulness determined in 78 the resolution, bear interest at such rate or rates, be in such denomi-9 nation or denominations, be in such form, either coupon or registered, carry such conversion or registration privileges, have such 1011 rank or priority, be executed in such manner, be payable from such 12sources, in such medium of payment, at such place or places within or without the State, and be subject to such terms or redeniption, 13 with or without premium, all as the bond resolution may provide. 14 15 The authority may issue the types of bonds as it may determine, 16 including, but not limited to, bonds on which the principal and interest are payable: a. exclusively from the income and revenues 17of the project financed with the proceeds of the bonds; b. exclu-18sively from the income and revenues of certain designated projects 19whether or not they are financed in whole or in part with the 20proceeds of the bonds; or c. its revenues generally. The bonds may 2122be additionally secured by a pledge of any grant or contributions from the Federal Government, the State, county or any munici-23pality or a pledge of any income or revenues of the authority, 24 25including income or revenues to be received pursuant to grant or 26lease by the authority of the use or services of any facility owned or 27controlled by it. This act shall be complete authority, and the provi-28sions of any other law shall not apply to the issuance of the bonds. 29. Bonds of a county transportation authority may be sold by 1 the authority at public or private sale at such price or prices as $\mathbf{2}$ the authority shall determine, but the interest cost to maturity of 3 the money received for any issue of bonds shall not exceed that 4

30. The county transportation authority shall cause a copy 1 $\mathbf{2}$ of any bond resolution adopted by it to be filed for public in-3 spection in its office and in the office of the clerk of the governing 4 bodies of the counties and municipalities within the district, and shall thereupon cause to be published, at least once, in a newspaper, $\mathbf{5}$ published or circulating in the district a notice stating the fact and 6 date of the adoption and the places where the bond resolution has 7 8 been filed for public inspection; the date of the first publication of 9 the notice; and, that any action or proceeding of any kind or nature in any court questioning the validity or proper authorization of 10 bonds provided for by the bond resolution, or the validity of any 11 covenants, agreements or contracts provided for by the bond resolu-12tion, shall be commenced within 20 days after the first publication 13of notice. If the notice shall be so published, and if no action or 14 proceeding questioning the validity or proper authorization of 1516bonds provided for by the bond resolution referred to in the notice, or the validity of any covenants, agreements or contracts provided 17 for by the bond resolution, shall be commenced or instituted within 18 20 days after the first publication of the notice, then all residents 19 and taxpayers and owners of property in the district and users 20 21of the transportation system and all other persons whatsoever 22shall be forever barred and foreclosed from instituting or com-23mencing any action or proceeding in any court, or from pleading any defense to any action or proceeding, questioning the validity 24or proper authorization of the bonds, or the validity of the cove-25nants, agreements or contracts, and the bonds, covenants, agree-26ments and contracts shall be conclusively deemd to be valid and 27binding obligations in accordance with their terms and tenor. 28

1 31. Any bond resolution of a county transportation authority 2 providing for or authorizing the issuance of any bonds may contain 3 provisions, and the authority, in order to secure the payments 4 of the bonds and in addition to its other powers, may, by provision 5 in the bond resolution, covenant with the several holders of the 6 bonds, as to:

a. The custody, security, use, expenditure or application of theproceeds of the bonds;

9 b. The construction and completion, or replacement, of all or10 any part of the transportation system;

11 c. The use, regulation, operation, maintenance, insurance or 12 disposition of all or any part of the transportation system, or 13 restrictions on the exercise of the powers of the authority to 14 dispose or to limit or regulate the use of all or any part of the 15 transportation system; d. Payment of the principal of or interest on the bonds, or any
other obligations, and the sources and methods thereof, the rank
or priority of the bonds or obligations as to any lien or security, or
the acceleration of the maturity of the bonds or obligations;

e. The use and disposition of any moneys of the authority,
including revenues derived or to be derived from the operation of
all or any part of the transportation system, including any parts
thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed
or acquired;

f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the authority to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of the transportation system, and the powers and duties of any trustee with regard thereto;

g. The setting aside out of the revenues or other moneys of the
authority of reserves and sinking funds, and the source, custody,
security, regulation, application and disposition thereof;

h. Determination or definition of the revenues or of the expenses
of operation and maintenance of the transportation system;

i. The rents, rates, fees, or other charges in connection with or 37for the use of the transportation system, including any parts 3839thereof theretofore constructed or acquired and any parts, exten-40sions, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforce-41 ment of the same, the amount or amounts of revenues to be pro-42duced thereby, and the disposition and application of the amounts 43charged or collected; 44

j. The assumption or payment or discharge of any indebtedness,
liens or other claims relating to any part of the transportation
system or any obligations having or which may have a lien on
any part of the revenues;

k. Limitations on the issuance of additional bonds or any other 49obligations or on the incurrence of indebtedness of the authority; 501. Limitations on the powers of the authority to construct, 51acquire or operate, or to consent to the construction, acquisition or 52operation of, any structures, facilities or properties which may 53compete or tend to compete with the transportation system, except 54these limitations may not be imposed without the consent of the 55New Jersey Transit Corporation; 56

57 m. Vesting in a trustee or trustees such property, rights, powers 58 and duties in trust as the authority may determine, which may 59 include any or all of the rights, powers and duties of the trustee 60 appointed by the holders of bonds pursuant to section 32 of this 61 act, and limiting or abrogating the right of the holders to appoint 62 a trustee pursuant to section 32 or limiting the rights, duties and 63 powers of the trustee:

n. The procedure, if any, by which the terms of any covenant or
contract with, or duty to, the holders of bonds may be amended
or abrogated, the amount of bonds the holders of which the consent
thereto, and the manner in which the consent may be given or
evidenced; or

o. Any other matter or course of conduct which, by recital in the
bond resolution, is declared to further secure the payment of the
principal of or interest on the bonds and to be part of any covenant
or contract with the holders of the bonds.

These provisions of the bond resolution and covenants and agreements shall constitute legally binding contracts between the authority and the several holders of the bonds, regardless of the time of issuance of the bonds, and shall be enforceable by the holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction.

32. a. If the bond resolution of a county transportation au-1 $\mathbf{2}$ thority authorizing or providing for the issuance of a series of its bonds shall provide in substance that the holders of the bonds of 3 that series shall be entitled to the benefits of this section, and if there 4 shall be a default in the payment of principal of or interest on 5any bonds of that series after the same shall become due, whether 6 at maturity or upon call for redemption, and if that default shall 7 continue for a period of 30 days, or if the authority shall fail or 8 refuse to comply with any of the provisions of this act or shall 9 fail or refuse to carry out and perform the terms of any contract 10 with the holders of the bonds, and if the failure or refusal shall 11 continue for a period of 30 days after written notice to the authority 12of its existence and nature, the holders of 25% in aggregate princi-13 14pal amount of the bonds of that series then outstanding by instrument or instruments filed in the office of the Secretary of State and 1516proved or acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds 17of that series for the purposes provided in this section. 18

b. The trustee may and upon written request of the holders of
25% in aggregate principal amount of the bonds of that series then
outstanding shall, in his or its own name:

(1) By any action, or other proceeding, enforce all rights of theholders of the bonds, including the right to require the authority

to charge and collect facility or service charges adequate to carry
out any contract as to, or pledge of, revenues, and to require the
authority to carry out and perform the terms of any contract with
the holders of the bonds or its duties under this act;

(2) Bring an action upon all or any part of the bonds or interestcoupons or claims appurtement thereto:

30 (3) By action, require the authority to account as if it were the31 trustee of an express trust for the holders of the bonds;

32 (4) By action, enjoin any acts or things which may be unlawful33 or in violation of the rights of the holders of the bonds; or,

(5) Declare the bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the authority and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of the bonds then outstanding, annul the declaration and its consequences.

c. The trustee shall, in addition to the foregoing, have all of
the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of that series in the enforcement
and protection of their rights.

d. In any action or proceeding by the trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any facility and service charges and revenues of the authority pledged for the payment or security of bonds of that series.

1 33. If the bond resolution of a county transportation authority $\mathbf{2}$ authorizing or providing for the issuance of a series of its bonds 3 shall provide in substance that the holders of the bonds of that 4 series shall be entitled to the benefits of section 32 of this act and $\mathbf{5}$ shall further provide in substance that any trustee appointed pursuant to that section or having the powers of such a trustee shall 6 7 have the powers provided by this section, then the trustee, whether or not all of the bonds of the series shall have been declared due 8 and payable, shall be entitled to the appointment of a receiver of 9 10 the transportation system, and the receiver may enter upon and take possession of the transportation system and, subject to any 11 pledge or contract with the holders of the bonds, shall take posses-12sion of all moneys and other property derived from or applicable to 1314 the acquisition, construction, operation, maintenance or reconstruction which the authority is under any obligation to do, and operate, 15

 $\mathbf{24}$

16 maintain and reconstruct the transportation system and fix, charge, 17 collect, enforce and receive the facility and service charges and all 18 revenues thereafter arising subject to any pledge thereof or con-19 tract with the holders of the bonds relating thereto, and perform 20 the public duties and carry out the contracts and obligations of 21 the authority in the same manner as the authority itself might do 22 and under the direction of the court.

34. Neither the members of the county transportation authority 1 nor any person executing bonds issued pursuant to this act shall $\mathbf{2}$ be liable personally on the bonds by reason of the issuance thereof. 3 Bonds or other obligations issued by the authority pursuant to 4 $\mathbf{5}$ this act shall not be a debt or liability of the State or of any county or municipality and shall not create or constitute any in-6 7debtedness, liability or obligation of the State or of any county or 8 municipality. Nothing contained in this act shall be construed to authorize any county transportation authority to incur any indebt-9 edness on behalf of or to obligate the State or any county or mu-10 nicipality. 11

1 35. Notwithstanding the provisions of any law to the contrary, any bond or other obligation issued pursuant to this act shall be 2 fully negotiable within the meaning and for all purposes of the 3 negotiable instruments law of the State, and each holder or owner 4 of such a bond or other obligation, or of any coupon appurtenant $\mathbf{5}$ thereto, by accepting the bond, obligation or coupon shall be con-6 clusively deemed to have agreed that the bond, obligation or coupon 7 is and shall be fully negotiable within the meaning and for all 8 purposes of the negotiable instruments law. 9

36. a. The authority may acquire by purchase, condemnation. 1 lease, gift or otherwise, on terms and conditions and in the manner $\mathbf{2}$ it deems proper, for use by the authority or for use by any other 3 4 public or private entity providing rail passenger, motorbus regular 5route, paratransit, marine passenger, air passenger or motorbus 6 charter services, all or part of the facility, plant, equipment, prop-7 erty, shares of stock, rights of property, reserve funds, employees pension or retirement funds, special funds, franchises, licenses, 8 patents, permits and papers, documents and records of a public or 9 private entity providing that service within the district. 10

b. The authority may acquire by purchase, condemnation, lease,
gift or otherwise, on the terms and conditions and in the manner
it deems proper, any land or property real or personal, tangible
or intangible which it may determine is reasonably necessary for
the purposes of the authority under the provisions of this act.

c. (1) The authority, when acquiring property pursuant to subsections a. or b. of this section shall exercise its power of eminent
domain in accordance with the provisions of the "Eminent Domain
Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.).

(2) As used in this act, the definition of property in section 2 of
P. L. 1971, c. 361 (C. 20:3-2) includes all property referred to in
subsections a. or b. of this section, and the provisions of P. L.
1971, c. 361 shall apply to that property.

24d. (1) If the authority shall determine to acquire by condemnation 25all outstanding shares of corporate stock of a company, and if the stock is owned by 10 or more individuals or entities, the court, on 26application of the authority, shall appoint a trustee who shall act 2728as representative of all stockholders for the purpose of the condemnation proceedings. Upon the appointment of a trustee, the 2930authority may file a single condemnation action condemning all outstanding shares of stock and naming the appointed trustee as 31representative of all defendant owners. 32

(2) When a trustee has been appointed pursuant to this section,
the court may award the trustee a reasonable fee as payment for
services rendered. Other costs, expenses and fees shall be paid from
the proceeds of the condemnation award or settlement if amicably
resolved.

e. A State agency, State authority, county, municipality, bistate authority, or other political subdivision of the State is authorized to donate, give, transfer or assign any asset or property it now owns or may hereafter acquire to the authority which may be necessary for the furtherance of the objectives of this act.

f. Upon the filing of a declaration of taking the authority shall be entitled to the immediate possession of all property and assets named therein; and in the case of a condemnation pursuant to subsection d. or the acquisition of the entire assets of any entity, the authority shall be entitled to immediate possession and control of all assets and facilities and shall have exclusive management authority over the entity taken.

1 37. a. As used in this section:

2 (1) "Employee" means:

3 (a) An employee of the authority; or,

(b) An employee of any public or private entity acquired, owned,
5 or operated by the authority.

6 "Employee" does not include an employee of a public or private 7 entity, other than as provided in subsection f. and in (a) and (b) 8 above, which provides public transportation services pursuant to 9 operating rights granted by a regulatory body or pursuant to au-

 $= (\alpha_1 - \alpha_2)^2 e^{-i \alpha_1} (\alpha_1 - \alpha_2) + (\alpha_2 - \alpha_3)^2 e^{-i \alpha_2} (\alpha_1 - \alpha_3)^2 e^{-i \alpha_1} (\alpha_1 - \alpha_2)^2 e^{-i \alpha_1} (\alpha_1 - \alpha_2)^2 e^{-i \alpha_1} e^{-i \alpha_2} e^{-i \alpha_2}$

10thority arising from contractual agreements entered into with 11 the authority pursuant to section 20 of this act. Except as 12provided in subsection g. of this section, "employee" does not in-13clude a supervisory employee as defined under the "Labor Management Relations Act, 1947" (29 U. S. C. §§ 141 et seq.) or a man-14agerial executive or confidential employee as defined under the 15"New Jersey Employer-Employee Relations Act," P. L. 1941, c. 100 16(C. 34:13A-1 et seq.). 17

18 (2) "Employer" means an employer of an employee.

(3) "Acquisition by the authority of a public or private entity which provides public transportation services," or words of like import, mean an acquisition effected by a purchase or condemnation of all, or a controlling interest in, the stock or other equity interest of the entity, or purchase or condemnation of all or substantially all of the assets of the entity.

b. In accordance with law, employees of the employer shall have
and retain their rights to form, join or assist labor organizations
and to negotiate collectively through exclusive representatives of
their own choosing.

29c. The enforcement of the rights and duties of the employer and employees shall be governed by the "New Jersey Employer-Em-30ployee Relations Act" P. L. 1941, c. 100 (C. 34:13A-1 et seq.) and 31shall be within the jurisdiction of the Public Employment Relations 32Commission established pursuant to that act. In carrying out this 33 function, the commission shall be guided by the relevant Federal 34or State labor law and practices, as developed under the "Labor 35Management Relations Act, 1947" or under the "Railway Labor 36Act," (45 U. S. C. §§ 151 et seq.); except, employees shall not have 37 the right to strike except as provided by the "Railway Labor Act." 38Whenever negotiations between the employer and an exclusive re-39presentative concerning the terms and conditions of employment 40 shall reach an impasse, the commission shall, upon the request of 4142either party, take such steps as it may deem expedient to effect a voluntary resolution of the impasse, including the assignment of a 43mediator. In the event of a failure to resolve the impasse by media-44 tion, the commission shall, at the request of either party, invoke 45fact finding with recommendations for settlement of all issues in 46dispute. Fact-finding shall be limited to those issues that are within 4748 the required scope of negotiations. In the event of a continuing failure to resolve an impasse by means of the procedure set forth 49 above, and notwithstanding the fact that these procedures have not 50been exhausted, but not later than 30 days prior to the expiration 5152of a collectively negotiated contract, the procedures set forth in

paragraph (2) of subsection c. of section 3 and sections 4 through
8 of P. L. 1977, c. 85 (34:13A-16d. (2) through 34:13A-21) shall be
the sole method of dispute resolution, unless the parties mutually
agree upon an alternative form of arbitration;

d. The majority representative of employees in an appropriate 5758unit shall be entitled to act for, and negotiate successor agreements covering, all employees in the unit and shall be responsible for 59representing the interests of those employees without discrimina-60 tion. It shall be the mutual obligation of the employer and the 61 majority representative of any of its employees to negotiate collec-62tively with respect to mandatorily negotiable subjects which inti-63 mately and directly affect the work and welfare of employees. 64These subjects include wages, hours of work, the maintenance of 65 union security and check-off arrangements, pensions, and other 66 terms and conditions of employment. The obligation to negotiate 67 in good faith encompasses the responsibility to meet at reasonable 68 times and to confer on matters properly presented for negotiations 69 and to execute a written contract containing an agreement reached, 70but the obligation does not compel either party to agree to a pro-71posal or require the making of a concession. 72

e. In acquiring, operating, or contracting for the operation of 73public transportation services, the authority shall make provision 74to assure continuing representation for collective negotiations on 75behalf of employees, giving due consideration to preserving estab-76lished bargaining relationships to the extent consistent with the 77 purposes of this act. Those relationships may be changed only 78in accordance with the principles established under the "Labor 79Management Relations Act, 1947" and the "Railway Labor Act." 80 Upon acquisition by the authority of a public or private entity 81 which provides public transportation services, the authority shall 82assume and observe all existing labor contracts of such entity for 83 their remaining term. All of the employees of the acquired entity, 84 as defined in subsection a., shall be transferred to the employment 85 of the employer and appointed to comparable positions without 86 examination subject to all the rights and benefits of this act, and 87 these employees shall be given sick leave, seniority, vacation, and 88 pension credits in accordance with the records and labor agree-89 90 ments of the acquired entity.

91 f. For purposes of this subsection:

92 (1) "Employee" means an employee employed, as of the date of
93 the first acquisition by the authority, by any entity acquired, owned
94 or operated by the authority or by any other entity which provides
95 motorbus regular route, but does not mean supervisory employees,
96 managerial executive and confidential employees;

97 (2) "Action by the corporation" mean acquisition, contracts for
98 motorbus regular route, mergers, consolidations, coordination and
99 rearrangements of services and work forces, but does not mean:

100 (a) The setting of fares by contract or otherwise unless that 101 action results in a substantial diversion of riders; or

102 (b) The discontinuance of motorbus regular route services by 103 the authority to the extent that substantially similar public trans-104 portation service does not continue to be provided; or

105 (c) A failure or refusal, by the authority, to enter into a contract 106 for all or a portion of an entity's motorbus regular route service 107 to the extent that substantially similar public transportation service 108 does not continue to be provided.

109 Except as provided herein, employees whose positions are 110 worsened with regard to wages, hours, seniority and other terms 111 and conditions of employment, shall be protected for a period of 5 112 years from the date of the first acquisition by the authority. This 113 time limitation does not apply to protections afforded to employees 114 whose positions are worsened as a result of acquisitions or con-115 tracts which transfer responsibility for the provision of sub-116 stantially similar motorbus regular route service from one entity, 117 including the authority, to another. With regard to any acquisition 118 or contract transferring service responsibility, only claims arising 119 from actions taken within 18 months therefrom shall be eligible for 120 protection.

Protections and procedures to implement those protections shall be provided in accordance with the terms of the agreement entered into between the Department of Transportation's Commuter Operating Agency, established pursuant to P. L. 1966, c. 301 (C. 25 27:1A-16 et seq.), and Amalgamated Transit Union on March 2, 126 1976, except that no protective allowances or other benefits shall exceed 3 years' duration. Pursuant to this agreement, the employer is of the employee shall be considered the "assisted carrier" and actions of the authority shall constitute the "project."

g. For purposes of this subsection, "employees" means indi-131 viduals, including supervisory employees, management executives132 and confidential employees, who:

133 (1) Have terminated their employment with an acquired entity134 with vested retirement benefits; or,

(2) Are employed by the authority after accruing retirementbenefits, whether or not vested, while employed by an acquiredentity.

138 The authority as a condition of acquiring a public or private 139 entity which provides public transportation services, shall ensure 140 that employees' retirement benefits, which have accrued on the 141 basis of service to the date of the acquisition, are provided for and 142 paid as they come due. These benefits shall be provided for and 143 paid either by the entity so acquired, the former owner or owners 144 of the entity, an affiliate of the entity, the Pension Benefit Guaranty 145 Corporation, another public instrumentality, the authority itself, 146 any other reasonable means, or any combination of the foregoing. 147 These benefits may be provided for either through existing plans, 148 new plans, mergers or consolidations of plans, or other appropriate 149 or reasonable means.

38. Notwithstanding the provisions of section 37 of this act. 1 $\mathbf{2}$ upon acquisition by the authority, whether by purchase, condemnation or otherwise, of an entity providing jitney bus service in any 3 municipality pursuant to R. S. 48:16-23 et seq., the authority shall, 4 in addition to any compensation to be provided pursuant to the 5"Eminent Domain Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.) 6 or other provisions of law, provide the operator of such entity with 7 preference for employment with the authority in any available 8 9 position similar to that formerly held by the operator, at the salary being paid by the authority for such position to persons having ex-10 perience equal in years to that of the operator; provided, however, 11 12that if the operator is willing to assume such employment with the 13 authority, but is in the judgment of the authority incapable by reason of age, physical disability, or otherwise of doing so, the author-14ity shall pay to the operator, in accordance with fiscal procedures 15established by the authority, an amount equal to the salary which 16 17such operator would otherwise have received in 1 year of employment in the available position. 18

19 No operator entitled to employment preference or a payment 20 under this section shall be entitled to any employment rights or 21 other benefits provided under section 37 of this act. No payments 22 made pursuant to this section shall be made from State or Federal 23 funds received by the authority.

1 39. a. All contracts awarded by an authority pursuant to this act $\mathbf{2}$ and all subcontracts awarded in connection therewith shall contain appropriate provisions by which contractors and subcontractors 3 4 or their assignees agree to afford an equal employment opportunity to all prospective employees and to all actual employees to be em- $\mathbf{5}$ 6 ployed by the contractor or subcontractor in accordance with an affirmative action program approved by the authority and conso-7 nant with the provisions of the "Law Against Discrimination" P. L. 8 1945, c. 169 (C. 10:5-1 et seq.). No contract shall be awarded by 9 the authority in violation of this subsection. 10

b. Any authority created pursuant to this act shall formulate
and abide by an affirmative-action program of equal opportunity
whereby the authority guarantees to provide equal employment
opportunity to members of minority groups in accordance with the
provisions of the "Law Against Discrimination" P. L. 1945, c. 169
(C. 10:5-1 et seq.).

40. In addition to other powers conferred by this act or by any 1 2 other law, every county transportation authority, in connection 3 with construction or operation of any part of a transportation system, may make reasonable regulations for the installation, con-4 struction, maintenance, repair, renewal, relocation and removal of $\mathbf{5}$ tracks, pipes, mains, conduits, cables, wires, towers, poles or any 6 other equipment and appliances (herein called "facilities") of any 7 public utility as defined in R. S. 48:2-13, in. on, along, over or 8 9 under any real property of the county transportation authority. Whenever in connection with construction or operation of any part 10 of a transportation system, any county transportation authority 11 shall determine that it is necessary that those facilities, which now 12are, or hereafter may be, located in, on, along, over or under any 13such real property, should be relocated in the real property, or 14 15should be removed therefrom, the public utility owning or operating the facilities shall relocate or remove the same in accordance 16 with the order of the authority; but the cost and expenses of the 17relocation or removal, including the cost of installing the facilities 18 19 in a new location, or new locations, and the cost of any lands or any rights or interest in lands, or any other rights acquired to 20 accomplish the relocation or removal, less the cost of any lands or 2122any rights or interest in lands or any other rights of the public utility paid to the public utility in connection with the relocation 23or removal of the property, shall be paid by the authority and may 24be included in the cost of the transporttaion system. In case of any 25relocation or removal of facilities, the public utility owning or 26 operating the same, its successors or assigns, may maintain and 2728 operate the facilities, with the necessary appurtenances, in the new location or new locations for as long a period, and upon the same 29terms and conditions, as it had the right to maintain and operate 30 the facilities in their former location. 31

41. For the purpose of aiding and cooperating in the planning,
undertaking, acquisition, construction or operation of any facility
of a county transportation authority, any county or municipality
within the district may, in the manner provided by law: a. acquire
real property in its name for any project or for the widening of

6 existing roads, streets, parkways, avenues or highways or for new 7 roads, streets, parkways, avenues, or highways to the facility, or partly for those purposes and partly for other municipal purposes, 8 9 by purchase or condemnation in the manner provided by law for the 10 acquisition of real property by the municipality; b. furnish, dedicate, close, vacate, pave, install, grade, regrade, plan or replan 1112streets, roads, roadways, alleys, sidewalks or other places which 13it is otherwise empowered to undertake; and, c. do any and all things necessary or convenient to aid and cooperate in the planning, 14undertaking, construction or operation of the facility, and cause 1516services to be furnished to the authority of the character which the 17county or municipality is otherwise empowered to furnish, and to 18 incur the entire expense thereof.

1 42. Any county or municipality, by ordinance or resolution of its $\mathbf{2}$ governing body, as appropriate, or any other person may, without any referendum or public or competitive bidding to sell, lease, lend, $\mathbf{3}$ 4 grant or convey to a county transportation authority or to permit $\mathbf{5}$ a county transportation authority to use, maintain or operate as 6 part of the transportation system any real or personal property 7 owned by it which may be necessary or useful and convenient for 8 the purposes of the authority and accepted by the authority. The 9 sale, lease, loan, grant, conveyance or permit may be made with or 10 without consideration and for a specified or an unlimited period of time and under any agreement and on any terms and conditions 11 which may be approved by the county or municipality or other 12person and which may be agreed to by the authority in conformity 1314with its contracts with the holders of any bonds. Subject to any of these contracts with holders of bonds, the county transportation 15authority may enter into and perform any and all agreements with 16respect to property so accepted by it, including agreements for the 17 assumption of principal or interest, or both, of indebtedness of the $\mathbf{18}$ county or municipality or other person or of any mortgage or lien 19existing with respect to the property or for the operation and 20maintenance of the property as part of the transportation system. 2143. Any county or municipality within the district may from time 1 $\mathbf{2}$ to time, pursuant to ordinance or resolution, as appropriate, of its governing body, and for such period and upon such terms, with or 3 without consideration, as may be provided in the ordinance or $\mathbf{4}$ resolution, as the case may be, and accepted by the authority, appro- $\mathbf{5}$ priate money for all or any part of the cost of acquisition or con-6 struction of the transportation system of the authority. 7

44. Any county transportation authority may enter into a 1 $\mathbf{2}$ contract or contracts provided for or relating to the use or lease 3 of all or any part of the transportation system of the authority 4 and the cost and expense of the use. The contract may provide for the payment to the authority annually or otherwise of a sum or $\mathbf{5}$ sums of money for that use, computed at fixed amounts or by a 6 7formula or in any other manner. The contract may be made with 8 or without consideration and for a specified or an unlimited time 9 and on any terms and conditions which may be approved and agreed 10to by the authority in conformity with its contracts with the holders 11 of any bonds. Subject to these contracts with the holders of bonds, 12the authority is authorized to do any and all acts or things neces-13sary, convenient or desirable to carry out and perform every such 14 contract.

1 45. Except as otherwise provided in this act with respect to the $\mathbf{2}$ right of the county transportation authority to grant by franchise, lease or otherwise the use of any facility owned or controlled by it, 3 the authority shall not mortgage, pledge, encumber or otherwise 4 $\mathbf{5}$ dispose of any part of the transportation system, except that the 6 authority may dispose of such part or parts thereof as may be no longer necessary for the purposes of the authority. The provisions 7 of this section shall be deemed to constitute a part of the contract 8 9 with the holder of any bonds.

46. All property of a county transportation authority shall be 1 $\mathbf{2}$ exempt from levy and sale by virtue of an execution and no execu-3 tion or other judicial process shall issue against the same nor shall 4 any judgment against a county transportation authority be a charge or lien upon its property, but this section shall not apply $\mathbf{5}$ to nor limit the rights of the holder of any bonds to pursue any 6 7remedy for the enforcement of any pledge or lien given by a county transportation authority on its revenues or other moneys. 8

47. Every county transportation authority and any municipality 1 in which any property of the authority is located are authorized $\mathbf{2}$ to enter into agreements with respect to the payment by the 3 authority to the municipality of annual sums of money in lieu of 4 taxes on the property in an amount not less than the amount of $\mathbf{5}$ taxes last paid on the property prior to its acquisition by the 6 authority, or such other agreed amount computed on the basis of 7 the assessed value of real property without improvements, and 8 each county transportation authority is authorized to make such 9 payments and each such municipality is empowered to accept such 10payments and to apply them in the manner in which taxes may be 11 applied in such municipality. 12

1 48. Notwithstanding the provisions of any other law, the State $\mathbf{2}$ and all public officers, municipalities, counties, political subdivisions and public bodies, and agencies thereof, all banks, bankers, trust 3 companies, savings banks and institutions, building and loan asso-4 ciations, savings and loan associations, investment companies, and 5other persons carrying on a banking business, all insurance com- $\mathbf{6}$ panies, insurance associations and other persons carrying on an 7insurance business, and all executors, administrators, guardians, 8 9 trustees and other fiduciaries, may legally invest any sinking funds, moneys or other funds belonging to them or within their 10control in any bonds issued pursuant to this act, and the bonds 11 12shall be authorized security for any and all public deposits.

1 49. The transportation system and all other properties of a $\mathbf{2}$ county transportation authority are declared to be public prop-3 erty of a political subdivision of the State and devoted to an 4 essential public and governmental function and purpose and shall $\mathbf{5}$ be exempt from all taxes and special assessments of the State or any subdivision thereof. All bonds issued pursuant to this act are $\mathbf{6}$ 7 declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and to be a public 8 9 instrumentality and the bonds, and the interest thereon and the 10income therefrom, and all facility charges, funds, revenues and 11 other moneys pledged or available to pay or secure the payment 12of the bonds, or interest thereon, shall at all times be exempt from 13taxation, except for transfer, inheritance and estate taxes and 14taxes on transfers by or in contemplation of death.

1 50. The State of New Jersey does hereby pledge to and covenant $\mathbf{2}$ and agree with the holders of any bonds issued by a county transportation authority pursuant to this act that the State will not 3 limit or alter the rights hereby vested in the county transportation 4 authority to acquire, construct, maintain, reconstruct and operate 5 6 its transportation system, or to fix, establish, charge and collect 7^{\cdot} its facility or service charges and to fulfill the terms of any agree-8 ment made with the holders of the bonds or other obligations, so as 9 to in any way impair the rights or remedies of the holders, and 10will not modify in any way the exemptions from taxation provided for in this act, until the bonds, together with interest thereon, with 11 12interest on any unpaid installments of interest, and all costs and 13expenses in connection with any action or proceeding by or on 14behalf of the holders, are fully met and discharged.

51. Each county transportation authority shall file a certified
 copy of each bond resolution adopted by it in the office of the
 Director of the Division of Local Government Services, together

with a certified summary of the dates, amounts, maturities and
interest rates of all bonds to be issued pursuant thereto, prior to
the issuance of the bonds. Upon the adoption of each annual budget
or amendment thereof by a county transportation authority, a
certified copy thereof shall be filed forthwith with the director.

52. If the provisions of any article, section, subsection, paragraph, subdivision or clause of this act shall be judged invalid by a court of competent jurisdiction, the order or judgment shall not affect or invalidate the remainder of any article, section, subsection, paragraph, subdivision or clause of this act and, to this end, the provisions of each article, section, subsection, paragraph, subdivision or clause of this act are described to be severable.

1 53. This act shall take effect immediately.

ASSEMBLY, No. 1220 STATE OF NEW JERSEY

INTRODUCED FEBRUARY 28, 1980

By Assemblyman GORMLEY

Referred to Committee on County Government

An Act authorizing the planning, development, construction, acquisition, financing and operation of transportation systems by or on behalf of counties of the fifth class having populations of less than 200,000, providing for the establishment of county transportation authorities for the performance of those functions, the issuance of bonds and other obligations therefor, and service charges to meet the expenses thereof, and supplementing Title 40 of the Revised Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. This act shall be known and may be cited as the "County 2 Transportation Authorities Act."

2. The Legislature hereby finds and declares that it is in the 1 public interest of the citizens of this State to foster and promote $\mathbf{2}$ by all reasonable means the provision of adequate public trans-3 portation and parking facilities by and in certain counties of the 4 State; to encourage these counties to include integrated and ade- $\mathbf{5}$ quate transit systems in their development and redevelopment 6 efforts in order to promote modern transportation systems, land-7 use patterns and public service structures designed for the efficient 8 use of energy, land and other resources, and for the convenience 9 and welfare of residents and visitors; and, to encourage the orderly 10 planning and development of transportation systems through 11 these counties in a manner which is consistent with Statewide needs 12 for efficient and convenient transportation systems. 13

1 3. As used in this act:

a. "Authority" means a county transportation authority created
3 pursuant to section 4 of this act;

b. "Bonds" means any bonds, notes or other evidence of finan-5 cial indebtedness issued by an authority pursuant to this act;

6 c. "Cost" means, in addition to the usual connotations thereof, 7 the cost of acquisition or construction of all or any property, rights, 8 easements and franchises deemed by an authority to be necessary
9 or useful and convenient therefor, including interest or discount
10 on bonds to finance such cost, engineering and inspection costs and
11 legal expenses, the cost of financial, professional and other advice,
12 and the cost of issuance of the bonds;

d. "Construction" means the planning, designing, construction,
reconstruction, replacement, extension, enlargement, improvement
and betterment of parking and transportation facilities, and includes the demolition, clearance and removal of buildings or structures on land acquired, held, leased or used for any facility;

18 e. "District" means the area within the boundaries of the county19 which created the authority;

20f. "Parking facility" means any area or place, garage, building, or other improvement or structure for the parking or storage of 21motor or other vehicles, including, without limitation: all real and 2223personal property, driveways, roads and other structures or areas $\mathbf{24}$ necessary or useful or convenient for access to a facility from a public street, road or highway, or from any transportation facility; 2526meters, mechanical equipment necessary or useful, or convenient 27-29 for or in connection with such parking or storage; and any structures, buildings, space or accommodations (whether constructed 30 by an authority or by the lessee) to be leased for any business, 31 32commercial or other use, including the sale of gasoline or accessories for, or the repair or other servicing of automobiles and other 33 motor vehicles, if, in the opinion of an authority, the inclusion, 34provision and leasing is necessary to assist in defraying the ex-35 36 penses of the authority and make possible the operation of the 37 parking facility at reasonable rates, but the authority shall not itself engage in the sale of gasoline or accessories for, or in the 38 repair or other serving of, automobiles or other motor vehicles 3940 except in emergency, nor in the sale of any service or commodity 41 of trade or commerce;

g. "Transportation facility" means any area, place, building, 42or other structure designed to provide rail passenger service, 4344motorbus regular route service, paratransit service, motorbus charter service, air passenger service, or marine passenger service, 45or any two or more of such services, to the public, and includes 46 passenger stations, shelters and terminals, air passenger terminals, 4748 hangars, helaports, docking and launching facilities, parking facilities, ramps, track connections, signal systems, power systems, in- $\mathbf{49}$ 50formation and communication systems, roadbeds, transit lanes or 51rights of way, equipment storage and servicing facilities, bridges, 52grade crossings, rail cars, locomotives, motorbus and other motor

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vehicles, boats and other marine vehicles, aircraft, maintenance
and garage facilities, revenue handling equipment and any other
equipment, facility or property useful for or related to the provision of the services;

h. "Motorbus regular route service" means the operation of
any motorbus or motorbuses on streets, public highways or other
facilities, over a fixed route and between fixed termini on a regular
schedule for the purpose of carrying passengers, for hire or otherwise, within the district or between points within the district and
points without the district;

63 i. "Paratransit service" means any service, other than motorbus 64 regular route service and charter service, including, but not limited 65 to, dial-a-ride, nonregular route, jitney or community minibus, and 66 shared-ride services such as vanpools, limousines or taxicabs which 67 are regularly available to the public. Paratransit services shall not 68 include limousine or taxicab service reserved for the private and 69 exclusive use of individual passengers;

j. "Motorbus charter service" means subscription, tour andother special motorbus services;

k. "Rail passenger service" means the operation of railroad,
subway, or light rail systems including fixed and automated guideway systems for the purpose of carrying passengers in the district
or between points within the district and points without the district;
i. "Air passenger service" means any service which involves
the carriage of persons for compensation or hire by aircraft;

m. "Marine passenger service" means any service which involves the carriage of persons for compensation or hire by waterborne craft;

n. "Transportation system" means all parking and transportation facilities acquired, constructed, leased or operated by a county
transportation authority for the purpose of providing to the public
motorbus regular route service, paratransit service, motorbus
charter service, rail passenger service, air passenger service, marine passenger service and any other service necessary for the
fulfillment of the purposes of this act; and,

o. "Public transportation or public transportation service"
means motorbus regular route service, paratransit service, motorbus charter service, rail passenger service, air passenger service,
and marine passenger service.

4. a. The governing body of any county of the fifth class having
 a population according to the 1970 Federal census of less than
 200,000 may by ordinance or resolution, as appropriate, create a
 public body corporate and politic with perpetual succession under

the name and style of "the transportation authority" with
the name of the county inserted. Every authority is hereby constituted an instrumentality of said county exercising public and
essential governmental functions.

b. The authority shall be governed by a board which shall consist of nine members all of whom shall be residents of the county.
Each member of the board shall serve for a term of 3 years, and and shall be appointed pursuant to the procedures of the govern-13 ing body of that county.

c. In counties having adopted the Optional County Charter Law,
the county governing body may provide for district and at-large
representation in the same proportion as the board of chosen freeholders in that county.

d. The chairman shall be designated in accordance with the pro-cedure provided for appointments by that county government.

e. A vacancy in the membership of the board, occurring other
than by expiration of term, shall be filled in the same manner as
the original appointment for the unexpired term.

f. A copy of the ordinance or resolution for the creation of an 2324authority adopted pursuant to this section, duly certified by the 25appropriate officer of the county, shall be filed in the office of the 26Secretary of State and the office of the Director of the Division of Local Government Services. Upon proof of such filing, the au-2728thority shall, in any suit, action or proceeding involving the validity 29or enforcement of, or relating to, any contract or obligation or 30 act of the authority, be conclusively deemed to have been lawfully and properly created and established and authorized to transact 3132business and exercise its powers under this act. A copy of the certified ordinance or resolution, duly certified by or on behalf of 33the Secretary of State, shall be admissible in evidence in any suit, 34action or proceeding. 35

36 g. A copy of each order or resolution appointing any member 37 of an authority pursuant to this section, duly certified by the appropriate officer, shall be filed in the office of the Secretary of State 3839 and the office of the Director of the Division of Local Government 40 Services. A copy of the certified order or resolution, duly certified 41 by or on behalf of the Secretary of State, shall be admissible in evidence of the due and proper appointment of the member or 4243members named therein.

5. The governing body of any municipality in which any trans portation facility of the authority is located may annually appoint
 a resident of such municipality as its representative to the board.

4 The representative shall not be a member or an officer of the authority, but shall participate in all meetings, activities and proceed-

6 ings of the board.

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6. a. No county which shall create an authority pursuant to 1 $\mathbf{2}$ this act shall thereafter create any other county transportation authority, or utilize any other law for the provision of public trans-3 portation services which can be provided pursuant to this act, or 4 $\mathbf{\tilde{o}}$ create or join in the creation of any county parking authority pur-6 suant to the "Parking Authority Law" (P. L. 1948, c. 198; C. 40:11A-1 et seq.) or P. L. 1972, c. 83 (C. 40:34A-1 et seq.), or 7any other law. No municipality or any other governmental entity 8 within a county which shall create an authority pursuant to this 9 act, shall thereafter utilize any other law for the provision of 10public transportation services which can be provided pursuant to 11 12this act, nor create or join in the creation of any municipal parking authority pursuant to the "Parking Authority Law" or any other 13 14law.

b. If a county, or a municipality with a county, which creates 15a county transportation authority pursuant to this act, shall have 16previously created a parking authority pursuant to the "Parking 17Authority Law" (P. L. 1948, c. 198; C. 40:11A-1 et seq.), P. L. 181972, c. 83 (C. 40:34A-1 et seq.), or any other law, that county or 19municipality shall provide, by ordinance or resolution, as appro-2021priate, for the dissolution of such parking authority upon the 22effective date of the creation of the county transportation authority and for the transfer of the indebtedness and other obligations, 23and the property and assets of such parking authority to the county 24transportation authority. 25

26The terms of office of any members appointed to the parking 27authority shall terminate immediately upon the creation of the transportation authority. The officer having custody of the funds 2829of the parking authority shall deliver all funds in his possession into the custody of the municipal or county finance officer, who 30 shall deliver all funds into the custody of the proper fiscal officer 3132of the county transportation authority. The county transportation authority shall have the power to complete any work, service or 3334improvement, and to confirm and collect previously levied assessments, rates, and other charges, of the parking authority, which 3536 are incomplete, unconfirmed or uncollected on such effective date. 1 7. The county transportation authority, upon the first appoint-

2ment of its members and annually thereafter, shall elect from 3 among its members a vice-chairman, who shall hold office until his successor has been appointed and qualified. 4

5 The authority may also employ, without regard to Title 11 6 (Civil Service) of the Revised Statutes, engineers, architects, at-7 torneys, accountants, construction and financial experts, super-8 intendents, managers and such other agents and employees as it 9 may require, and determine their duties and compensation.

1 8. a. The powers of the authority shall be vested in the members, $\mathbf{2}$ and a majority of its members shall constitute a quorum. Actiou may be taken and motions and resolutions adopted by the authority 3 at any meeting by a vote of a majority of the members, unless the 4 $\mathbf{5}$ bylaws of the authority shall require a larger number. No vacancy 6 in the membership of the board shall impair the right of a quorum 7 to exercise all the rights and perform all the duties of the board. 8 b. The minutes of every meeting of the authority shall be 9promptly delivered by and under the certification of the chairman to 10the chief executive officer of the county. No action taken at a meeting 11 by the board shall have force or effect until approved by the chief 12executive officer or until 10 days after a copy of the minutes shall have been delivered. If in the 10 day period, the chief executive 13officer returns the copy of the minutes with a veto of any action 14 taken by the board or any member thereof at the meeting, that 15action shall be of no effect. The chief executive officer may approve 16all or any part of the action taken at that meeting prior to the 17 expiration of the 10 day period. The veto powers accorded under 18 19 this subsection shall not affect in any way the covenants contained in the bond indentures of the authority, nor any collective bargain-20ing agreement or binding arbitration decision reached pursuant 21 22to this act.

9. The authority may reimburse its members for necessary expenses incurred in the discharge of their duties. The ordinance or resolution creating the authority may authorize payment or compensation for service to members of the authority.

 $\overline{\mathbf{5}}$ Any provision or limitation stated in the ordinance or resolution may be amended, supplemented, repealed or added by subsequent 6 7ordinance or resolution, as appropriate, but no reduction of any payment for compensation shall be effective during the remaining 8 term of any member of the authority then in office, except upon 9 10 that member's written consent. No member shall receive any payment or compensation of any kind from the authority except as 11 12authorized by this section.

1 10. No member, officer or employee of an authority shall have 2 or acquire any interest, direct or indirect, in the transportation 3 system or in any property included or planned to be included in the 4 transportation system, or in any property adjacent to the trans5 portation system which would directly benefit from such location,
6 or in any contract or proposed contract for materials or services
7 to be furnished to or used by the authority.

8 No member of the authority shall cause directly or indirectly 9 the payment or contribution of money or thing of value to any 10 candidate for nomination or election to any public office in the State 11 or to any committee of any political party in the State or to any 12 group, committee or association organized in support of any such 13 candidate or political party.

1 11. The board meetings shall be subject to the provisions of the $\underline{2}$ "Open Public Meetings Act", P. L. 1975, c. 231 (C. 10:4-6 et seq.). 12. The governing body of any county which has created an au-1 thority pursuant to this act may, by ordinance or resolution, as $\mathbf{2}$ appropriate, dissolve that authority on the condition that: a. either 3 4 the members of the authority have not been appointed or the authority by resolution has consented to its dissolution; and, b. the 5 authority has no debts or obligations outstanding. A copy of the 6 ordinance or resolution, as the case may be, for the dissolution of 7the authority pursuant to this section duly certified by the appro-8 priate officer of the county shall be filed in the office of the Secretary 9 of State, and the Director of Local Government Services. Upon 10 proof of filing, and upon proof that either the authority had no 11 debts or obligations outstanding at the time of the adoption of the 1213ordinance or resolution, or all creditors or other obligees of the authority have consented to the ordinance, the authority shall be 14 conclusively deemed to have been lawfully and properly dissolved 15and the property of the authority shall be vested in the county 16adopting the ordinance or resolution, in the manner prescribed 17 therein. A copy of the ordinance or resolution, duly certified by or 18 on behalf of the Secretary of State, shall be admissible in evidence 19 in any action, or proceeding, and shall be conclusive evidence of 2021proper filing.

13. The purpose of a county transportation authority shall be 1 $\mathbf{2}$ the improvement, establishment and development of parking and 3 transportation facilities by or through the planning, design, acquisition, construction, improvement, maintenance or operation 4 of any and all projects and facilities for the improvement and $\mathbf{5}$ development of a modern, efficient and integrated transportation 6 7 system, or directly related thereto, either directly or by agreement with any county, municipality or person, or in any other manner, 8 which in the judgment of the authority will provide an effective and 9 satisfactory method for promoting its purposes. 10

14. The authority shall prepare, or cause to be prepared, and, 1 after public hearing, adopt a master plan for the development $\mathbf{2}$ 3 within the district of a transportation system. The authority may, $\mathbf{4}$ after public hearing and pursuant to the procedures provided in this act, amend the master plan. The master plan shall include a 5report presenting the objectives, assumptions, standards and princi-6 $\mathbf{7}$ ples embodied in the various coordinated parts of the master plan. 8 In preparing the master plan or any amendment thereto, the authority shall consult with the State Department of Transportation, 9 the New Jersey Transit Corporation, and any other State or any 1011 Federal agency having an interest in the development of trans-12portation in the district.

13 In preparing the master plan or any amendment thereto, the 14 authority shall consider the existing and proposed patterns of 15 land use development of municipalities within the district. In 16 addition, the master plan shall contain the following elements:

17 a. An identification of existing and projected needs of the district 18 for efficient, economical and integrated public transportation 19 services, and proposed programs to provide and promote an effi-20 cient, economical and integrated transportation system to meet 21 those needs;

b. An identification of the services, facilities and other elements to be acquired, constructed, leased, operated and provided within the transportation system, and a program for the acquisition, construction, lease, operation and provision of services, facilities and other elements, which program may be timed by various stages for the development of the transportation system;

c. Plans for the preservation, improvement and expansion of the transportation system, with special emphasis on the coordination: (1) of transportation and parking facilities to be acquired, constructed or leased; (2) of transportation services to be operated or provided; and, (3) of the use of rail rights of way, highways and public streets for transportation services;

34 d. Plans for the coordination of the activities of the authority35 with other public agencies and authorities; and,

e. An identification of existing parking and transportationfacilities within the district to be acquired under this act.

38 Upon adoption, the master plan and any amendment thereof39 shall be filed with the Governor, the governing body of the county,40 and the governing bodies of all the municipalities in the county.

1 15. In addition to the powers and duties conferred upon it else-2 where in this act, the authority may do all acts necessary and 3 reasonably incident to carrying out the objectives of this act, in-4 cluding, but not limited to, the following: 5 a. To adopt and have a common seal and to alter it at pleasure;

6 b. To sue and be sued;

c. To acquire, hold, use and dispose of its charges and other8 revenues and other moneys in its own name;

9 d. In its own name, but for the county, to acquire rent, hold, use and dispose of other personal property for the purposes of the 10authority, and to acquire by purchase, gift, condemnation or other-11 wise, or lease as lessee, real property and easements therein, 12necessary or useful and convenient for the purposes of the au-13thority, whether subject to mortgages, deeds of trust or other liens, $\mathbf{14}$ or otherwise, and to hold and to use the same, and to dispose of 1516 property so acquired no longer necessary for the purposes of the 17 authority;

e. To grant by franchise, lease or otherwise, the use of any project, facilities or property owned and controlled by it to any person for a consideration and for a period or periods of time and upon terms and conditions as it may fix and agree upon, including, but not limited to, the condition that the user shall or may construct or provide any buildings or structures or improvements on the project, facilities or property, or portions thereof;

f. To provide for and secure the payment of any bonds and the
rights of the holders thereof, and to purchase, hold and dispose of
any bonds;

g. To determine the exact location, type and character of and all matters in connection with all or any part of the transportation system which it is authorized to own, construct, establish, effectuate, operate, or control and to enter on any lands, waters or premises for the purpose of making surveys, diagrams, maps or plans or for the purpose of making soundings or borings as it deems necessary or convenient;

h. To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the transportation system and any other of its properties, and to amend the same; it shall publish the same and file them in accordance with the "Administrative Procedure Act", P. L. 1968, c. 410 (C. 52:14B-1 et seq.) with the Director of the Office of Administrative Law;

42 i. To acquire, purchase, construct, lease, operate, maintain and
43 undertake any parking or transportation facility and to make
44 service charges for the use thereof;

j. To call to its assistance and avail itself of the service of any
employees of any Federal, State, county or municipal department,
authority or other agency as it may require and as may be available
to it for its purposes;

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k. To plan, design, construct, equip, operate, improve and maintain, either directly or by contract with any public or private
entity, public transportation services, parking and transportation
facilities or any parts or functions thereof, and other transportation
projects, or any parts or functions thereof;

1. To apply for, accept and expend money from any Federal, State 5455 or county or municpal agency or instrumentality, and from any private source; comply with Federal and State statutes, rules and 56regulations; and qualify for and receive all forms of financial 5758assistance available under Federal law to assure the continuance 59of, or for the support or improvement of public transportation, and 60 as may be necessary for that purpose to enter into agreements, 61 including labor protective agreements required by the Federal 62government;

63 m. To restrict the rights of persons to enter upon or construct 64 any works in or upon any property owned or leased by the au-65 thority, except under such terms as the authority may prescribe; 66 perform or contract for the performance of all acts necessary for 67 the management, maintenance and repair of real or personal prop-68 erty leased or otherwise used or occupied pursuant to this act;

n. To set and collect fares and determine levels of service for service provided by the authority either directly or by contract, including, but not limited to, such reduced fare programs as deemed appropriate by the authority. Revenues derived from such service may be collected by the authority and shall be available to the authority for use in furtherance of any of the purposes of this act;

o. To set and collect rentals, fees, charges or other payments
from the lease, use, occupancy or disposition of properties owned
or leased by the authority. These revenues shall be available to the
authority for use in furtherance of any of the purposes of this act;
p. To deposit authority revenues in interest bearing accounts or
in the State of New Jersey Cash Management Fund established
pursuant to section 1 of P. L. 1977, c. 281 (C. 52:18A-90.4);

q. To procure and enter into contracts for any type of insurance 83 and indemnify against loss or damage to property from any cause, 84 including loss of use and occupancy, against death or injury of any 85 person, against employees' liability, against any act of any member, 86 officer, employee or servant of the authority, whether part-time, 87 full-time, compensated or noncompensated, in the performance of 88 89 the duties of his office or employment, or any other insurable risk. In addition, the authority may carry its own liability insurance; 90

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91 r. To promote the use of authority services, coordinate ticket
92 sales and passenger information and sell, lease or otherwise con93 tract for advertising in or on the equipment or facilities of the
94 authority;

95 s. To adopt and maintain employee benefit programs for em-96 ployees of the authority including, but not limited to, pension, 97 deferred compensation, medical, disability, and death benefits, and 98 which programs may utilize insurance contracts, trust funds, and 99 any other appropriate means of providing the stipulated benefits, 100 and may involve new plans or the continuation of plans previously 101 established by entities acquired by the authority;

102 t. To own, vote, and exercise all other rights incidental to the 103 ownership of shares of the capital stock of any incorporated entity 104 acquired by the authority pursuant to the powers granted by this 105 act;

u. To apply for and accept, from appropriate regulatory bodies,
107 authority to operate public transportation services where
108 necessary;

109 v. To delegate to subordinate officers of the authority such
110 powers and duties as the authority shall deem necessary and proper
111 to carry out the purposes of this act; and,

112 w. To enter into any contracts, execute any instruments, and do 113 and perform any acts or things necessary, convenient or desirable 114 for the purposes of the authority or to carry out any power ex-115 pressly given in this act, except as otherwise provided in this act 116 subject to the "Local Public Contracts Law," P. L. 1971, c. 198 117 (C. 40A:11-1 et seq.).

16. The authority may enter into contracts with any public or Í, 5 private entity for the provision of adequate public transportation and parking facilities; provided, however, that with exception of 3 marine and air passenger service the authority may not contract -1 for public transportation services beyond the district without the 5 written consent of the New Jersey Transit Corporation created G under P. L. 1979, c. 150 (C. 27:25-1 et seq.) and the Commissioner 7 of Transportation unless such services were provided or authorized 8 to be provided by a public or private entity acquired by the au-9 thority and only to the extent that the acquired entity is providing 10or is authorized to provide the services. 11

17. The authority shall not submit any application for Federal
 funding for the operation and improvement of public transportation
 and parking facilities under the Urban Mass Transportation Act
 of 1964, P. L. 88-365 (49 U. S. C. § 1601 et seq.), or any successor
 or additional Federal act having substantially the same or similar

6 purposes or functions, or any other Federal act providing financial 7 assistance for transportation systems, unless the project and the 8 project application have been first approved by the Commissioner 9 of Transportation.

1 18. a. Every authority may enter into contracts with any public 2or private entity to operate rail passenger service or portions or functions thereof. Where appropriate, payments by the authority 3 4 for services contracted for under this section shall be determined in accordance with the Federal Regional Rail Reorganization Act $\mathbf{5}$ 6 of 1973 (45 U.S. C., 701 et seq.), the Federal Rail Passenger $\overline{7}$ Service Act of 1970 (45 U.S. C. 501 et seq.), any other applicable Federal law, and any and all rules, regulations and standards, 8 9 promulgated thereunder and decisions issued pursuant thereto. 10 In all other cases, payments shall be by agreement upon the terms 11 and conditions the authority shall deem necessary.

b. Every authority may enter into contracts with any public or
private entity to operate motorbus regular route, paratransit or
motorbus charter services or portions or functions thereof. Payments shall be by agreement upon the terms and conditions the
authority shall deem necessary.

c. Every authority may enter into contracts with any public or
private entity to operate marine passenger services and air passenger services or portions or functions thereof. Payments shall
be by agreement upon the terms and conditions the authority shall
deem necessary.

1 19. Every authority which acquires a public or private entity 2 engaged in the provision of motorbus regular route service which, 3 at the time of acquisition provides school bus services may continue 4 to provide the services only to the extent that the acquired entity 5 is providing or is authorized to provide the service.

20. Every authority may prescribe and revise a schedule of all 1 2 its facility and service charges. The charges shall comply with the terms of any contract of the authority and may be so adjusted 3 that the revenues of the authority will at all times be adequate to 4 $\mathbf{5}$ pay the expenses of operation and maintenance of transportation 6 system, including reserves, insurance, improvements, replacements, and other required payments, and to pay the principal of and 7 interest on any bonds and to maintain such reserves or sinking 8 9 funds therefor as may be required by the terms of any contract of the authority or as may be deemed necessary or desirable by the 10authority. A copy of such schedule of service and facility charges 11 in effect shall be a public record and shall be filed with the New 12Jersey Transit Corporation and the Department of Transportation. 13

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1 21. Any municipality or county shall have power, in the discretion 2 of its governing body, to appropriate moneys for the purposes of 3 the authority, and to loan or donate such moneys to the authority 4 in such installments and upon such terms as may be agreed upon 5 with the authority.

1 22. a. The authority shall not be considered a public utility as 2 defined in R. S. 48:2-13 and except with regard to subsection c. of 3 this section the provisions of Title 48 of the Revised Statutes shall 4 not apply to the authority.

b. The powers hereby given the authority pursuant to section 15 5 $\mathbf{6}$ of this act with respect to fares and service, shall be exercised without regard or reference to the jurisdiction vested in the Depart-7 ment of Transportation by R. S. 48:2-21, 48:2-24 and 48:4-3. The 8 Department of Transportation shall resume jurisdiction over 9service and fares upon the termination and discontinuance of a 10 contractual relationship between the authority and a private or 11 public entity relating to the provision of public transportation 12services operated under the authority of certificates of public con-1314venience and necessity previously issued by the department or its predecessors; provided, however, that no private entity shall be 15 16required to restore any service discontinued or any fare changed 17during the existence of a contractual relationship with the authority, unless the Department of Transportation shall determine, after 18notice and hearing, that the service or fare is required by public 19 20convenience and necessity.

c. Notwithstanding any other provisions of this act, all vehicles used by any public or private entity pursuant to contract authorized by this act, and all vehicles operated by the authority directly, shall be subject to the jurisdiction of the Department of Transportation with respect to maintenance, specifications and safety to the same extent jurisdiction is conferred upon the department by Title 48 of the Revised Statutes.

28d. Before implementing any fare increase for any motorbus 29regular route services, rail passenger services, paratransit services, 30or marine or air passenger services, or the substantial curtailment 31or abandonment of any such services, the authority shall hold a 32 public hearing in the area affected during evening hours. Notice of such hearing shall be given by the authority at least 15 days 33 34 prior to such hearing to the governing body of the county and the 35governing body of each municipality within the district whose residents will be affected and to the clerk of each county or counties 3637 whose residents will be affected; such notice shall also be posted **3**8 at least 15 days prior to such hearing in prominent places on the

railroad cars, buses, and other facilities used for the carriageof passengers serving the routes to be affected.

1 23. In any proceeding before the Department of Transportation 2 for decreasing or abandoning service, any contract payments 3 offered by the authority for continuing service shall be considered 4 as available revenues by the department in making any determina-5 tion on the petition.

1 24. a. The authority shall, by September 1 of each year, file with 2 the Commissioner of Transportation a report in such format and 3 detail as the commissioner may require setting forth the actual 4 financial, operational and capital results of the previous fiscal 5 year and a proposed operational, capital and financial plan for the 6 next ensuing fiscal year or any other appropriate period.

7b. On or before October 31 of each year, the authority shall make 8 an annual report of its activities for the preceding fiscal year to 9 the Governor, to the governing body of the county, the governing 10 bodies of all the municipalities within the county, and to the pre-11 siding officers and the Transportation and Communications Committees of both Houses of the Legislature. Each such report shall 1213set forth a complete operating and financial statement covering its operations and capital projects during the year. 14

c. All records of minutes, accounts, bills, vouchers, contracts or other papers connected with or used or filed with the authority or with any officer or employee acting for or in its behalf are hereby declared to be public records and shall be open to public inspection in accordance with P. L. 1963, c. 73 (C. 47:1A-1 et seq.) and regulations prescribed by the authority.

d. The authority shall cause an audit of its books and accounts 2122to be made at least once each year by certified public accountants and the cost thereof may be treated as a cost of operation. The 23audit shall be filed within 4 months after the close of the fiscal year 24of the authority and certified duplicate copies thereof shall be filed 25with the office of the chief finance officer of the county, the Depart-26ment of Transportation, the Director of the Division of Local 2728Government Services and the office of the chief finance officer of each municipality in which authority transportation or parking 29facilities are located. 30

e. Notwithstanding the provisions of any law to the contrary,
the State Auditor or his legally authorized representative may
examine the accounts and books of the authority.

25. For the purpose of raising funds to pay the cost of any
 part of its transportation system or for the purpose of funding or
 refunding any bonds, a county transportation authority shall have

4 power to authorize or provide for the issuance of bonds pursuant5 to this act, by resolution which shall:

a. Describe in brief and general terms sufficient for reasonable
identification the transportation system or part thereof to be
constructed or acquired, or describe the bonds which are to be
funded or refunded;

10 b. State the cost or estimated cost of the project; and,

11 c. Provide for the issuance of the bonds in accordance with 12 section 26 of this act.

26. Upon the adoption of a bond resolution, a county trans-1 portation authority shall have power to incur indebtedness, borrow $\mathbf{2}$ 3 money and issue its bonds for the purpose of financing the project or of funding or refunding its bonds. Such bonds shall be au-4 thorized by the bond resolution and may be issued in one or more 5series and shall bear such date or dates, mature at such time or 6 times not exceeding the period or average period of usefulness 7 determined in the resolution, bear interest at such rate or rates, 8 be in such denomination or denominations, be in such form, either 9 coupon or registered, carry such conversion or registration 10 privileges, have such rank or priority, be executed in such manner, 11 be payable from such sources, in such medium of payment, at such 12place or places within or without the State, and be subject to such 13terms or redemption (with or without premium), all as the bond 14resolution may provide. The authority may issue such types of 15bonds as it may determine, including, but not limited to, bonds on 16which the principal and interest are payable: a. exclusively from 17 18the income and revenues of the project financed with the proceeds of such bonds; b. exclusively from the income and revenues of 1920certain designated projects whether or not they are financed in 21 whole or in part with the proceeds of such bonds; or c. its revenues generally. The bonds may be additionally secured by a pledge of 22any grant or contributions from the Federal Government, the 23State, county or any municipality or a pledge of any income or 24revenues of the authority, including income or revenues to be 2526received pursuant to grant or lease by the authority of the use or services of any facility owned or controlled by it. This act shall be 27complete authority, and the provisions of any other law shall not 2829apply to the issuance of such bonds.

1 27. Bonds of a county transportation authority may be sold by 2 the authority at public or private sale at a price or prices as 3 the authority shall determine, but the interest cost to maturity of 4 the money received for any issue of bonds shall not exceed that 5 specified in the bond resolution.

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1 28. The county transportation authority shall cause a copy of $\mathbf{2}$ any bond resolution adopted by it to be filed for public inspection 3 in its office and in the office of the clerk of the governing bodies of the counties and municipalities within the district, and shall 4 5thereupon cause to be published, at least once, in a newspaper 6 published or circulating in the district, a notice stating the fact 7 and date of such adoption and the places where the bond resolution 8 has been filed for public inspection; the date of the first publication 9 of the notice; and, that any action or proceeding of any kind or nature in any court questioning the validity or proper authoriza-10tion of bonds provided for by the bond resolution, or the validity 11 12of any convenants, agreements or contracts provided for by the bond resolution, shall be commenced within 20 days after the first 13 publication of notice. If the notice shall be published, and if no 14 action or proceeding questioning the validity or proper authoriza-15tion of bonds provided for by the bond resolution referred to in 16the notice, or the validity of any convenants, agreements or con-1718tracts provided for by the bond resolution, shall be commenced or instituted within 20 days after the first publication of the notice, 19then all residents and taxpayers and owners of property in the 20district and users of the transportation system and all other per-2122sons whatsoever shall be forever barred and foreclosed from in-23stituting or commencing any action or proceeding in any court, or 24from pleading any defense to any action or proceeding, questioning 25the validity or proper authorization of the bonds, or the validity 26of such convenants, agreements or contracts, and the bonds, con-27venants, agreements and contracts shall be conclusively deemed to be valid and binding obligations in accordance with their terms 2829and tenor.

1 29. Any bond resolution of a country transportation authority 2 providing for or authorizing the issuance of any bonds may contain 3 provisions, and the authority, in order to secure the payments of 4 such bonds and in addition to its other powers, shall have power by 5 provision in such bond resolution to convenant with the several 6 holders of the bonds, as to:

a. The custody, security, use, expenditure or application of the
proceeds of the bonds;

9 b. The construction and completion, or replacement, of all or 10 any part of the transportation system;

11 c. The use, regulation, operation, maintenance, insurance or 12 disposition of all or any part of the transportation system, or re-13 strictions on the exercise of the powers of the authority to dispose 14 or to limit or regulate the use of all or any part of the transporta-15 tion system;

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d. Payment of the principal of or interest on the bonds, or any
other obligations, and the sources and methods thereof, the rank
or priority of any bonds or obligations as to any lien or security,
or the acceleration of the maturity of any bonds or obligations;

e. The use and disposition of any moneys of the authority, including revenues derived or to be derived from the operation of all
or any part of the transportation system, including any parts
thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed
or acquired;

f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the authority to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of the transportation system, and the powers and duties of any trustee with regard thereto;

g. The setting aside out of the revenues or other moneys of the
authority of reserves and sinking funds, and the source, custody,
security, regulation, application and disposition thereof;

h. Determination or definition of the revenues or of the expenses
of operation and maintenance of the transportation system;

37 i. The rents, rates, fees, or other charges in connection with or for the use of the transportation system, including any parts 3839thereof theretofore constructed or acquired and any parts, exten-40sions, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforce-41 ment of the same, the amount or amounts of revenues to be pro-42duced thereby, and the disposition and application of the amounts 43charged or collected; 44

j. The assumption or payment or discharge of any indebtedness,
liens or other claims relating to any part of the transportation
system or any obligations having or which may have a lien on any
part of the revenues;

k. Limitations on the issuance of additional bonds or any other 49obligations or on the incurrence of indebtedness of the authority; 501. Limitations on the powers of the authority to construct, ac-51quire or operate, or to consent to the construction, acquisition or 52operation of, any structures facilities or properties which may 53 compete or tend to compete with the transportation system, pro-54vided that such limitations may not be imposed without the consent 55of the New Jersey Transit Corporation (C. 27:25-1 et seq.); 56

57 m. Vesting in a trustee or trustees such property, rights, powers 58 and duties in trust as the authority may determine, which may include any or all of the rights, powers and duties of the trustee
appointed by the holders of bonds pursuant to section 30 of this
act, and limiting or abrogating the right of the bond holders to
appoint a trustee pursuant to section 30 or limiting the rights,
duties, and powers of the trustee;

n. The procedure, if any, by which the terms of any convenant
or contract with, or duty to, the holders of bonds may be amended
or abrogated, the amount of bonds of holders of which must consent
thereto, and the manner in which such consent may be given or
evidenced; or

o. Any other matter or course of conduct which, by recital in
the bond resolution, is declared to further secure the payment of
the principal of or interest on the bonds and to be part of any
convenant or contract with the holders of the bonds.

All provisions of the bond resolution and all covenants and agreements shall constitute legally binding contracts between the authority and the several holders of the bonds, regardless of the time of issuance of the bonds, and shall be enforceable by any holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction.

1 30. a. If the bond resolution of a county transportation au- $\mathbf{2}$ thority authorizing or providing for the issuance of a series of its 3 bonds shall provide in substance that the holders of the bonds of the series shall be entitled to the benefits of this section, then if 4 there shall be a defualt in the payment of principal of or interest $\mathbf{5}$ on any bonds of the series after the same shall become due, whether 6 $\mathbf{7}$ at maturity or upon call for redemption, and if the default shall continue for a period of 30 days, or if the authority shall fail or 8 9 refuse to comply with any of the provisions of this act or shall fail 10 or refuse to carry out and perform the terms of any contract with the holders of the bonds, and if the failure or refusal shall continue 11 12for a period of 30 days after written notice to the authority of its existence and nature, the holders of 25% in aggregate principal 13 $\mathbf{14}$ amount of the bonds of the series then outstanding by instrument or instruments filed in the office of the Secretary of State and 15 proved or acknowledged in the same manner as a deed to be re-16corded, may appoint a trustee to represent the holders of the 17 $\mathbf{18}$ bonds of the series for the purposes provided in this section.

b. The trustee may and upon written request of the holders of
25% in aggregate principal amount of the bonds of the series then
outstanding shall, in his or its own name:

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(1) By any action, or other proceeding, enforce all rights of the holders of the bonds, including the right to require the authority to charge and collect facility or service charges adequate to carry out any contract as to, or pledge of, revenues, and to require the authority to carry out and perform the terms of any contract with the holders of the bonds or its duties under this act;

(2) Bring an action upon all or any part of the bonds or interestcoupons or claims appurtenant thereto;

30 (3) By action, require the authority to account as if it were31 the trustee of an express trust for the holders of the bonds;

32 (4) By action, enjoin any acts or things which may be unlawful33 or in violation of the rights of the holders of the bonds; or,

(5) Declare all the bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the authority and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of the bonds then outstanding, annul such declaration and its consequences.

c. The trustee shall, in addition to the foregoing, have and possess
all of the powers necessary or appropriate for the exercise of the
functions specifically set forth herein or incident to the general
representation of the holders of bonds of the series in the enforcement and protection of their rights.

d. In any action or proceeding by the trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any facility and service charges and revenues of the authority pledged for the payment or security of bonds of the series.

31. If the bond resolution of a county transportation authority 1 authorizing or providing for the issuance of a series of its bonds $\mathbf{2}$ shall provide in substance that the holders of the bonds of the series 3 shall be entitled to the benefits of section 30 of this act and shall 4 further provide in substance that any trustee appointed pursuant $\mathbf{5}$ to section 30 or having the powers of a trustee shall have the 6 powers provided by this section, then the trustee, whether or not 7 all of the bonds of the series shall have been declared due and 8 payable, shall be entitled to the appointment of a receiver of the 9 transportation system, and the receiver may enter upon and take 10 11 possession of the transportation system and, subject to any pledge or contract with the holders of the bonds, shall take possession of 12all moneys and other property derived from or applicable to the 13

acquisition, construction, operation, maintenance or reconstruction 14which the authority is under any obligation to do, and operate, 1516maintain and reconstruct the transportation system and fix, charge, collect, enforce and receive the facility and service charges and all 17 revenues thereafter arising subject to any pledge thereof or con-18 19tract with the holders of the bonds relating thereto, and perform 20the public duties and carry out the contracts and obligations of 21the authority in the same maner as the authority itself might do 22and under the direction of the court.

1 32. Neither the members of the county transportation authority nor any person executing bonds issued pursuant to this act shall be $\mathbf{2}$ liable personally on the bonds by reason of the issuance thereof. 3 4 Bonds or other obligations issued by the authority pursuant to this act shall not be in any way a debt or liability of the State or of $\mathbf{5}$ any county or municipality and shall not create or constitute any 6 7 indebtedness, liability or obligation of the State or of any county or 8 municipality. Nothing contained in this act shall be construed to authorize any county transportation authority to incur any indebt-9 edness on behalf of or in any way to obligate the State or any 10 11 county or municipality.

1 33. Notwithstanding the provisions of any law to the contrary, $\mathbf{2}$ any bond or other obligation issued pursuant to this act shall be fully negotiable within the meaning and for all purposes of the 3 4 negotiable instruments law of the State, and each holder or owner of a bond or other obligation, or of any coupon appurtenant thereto, $\mathbf{5}$ by accepting the bond, obligation or coupon shall be conclusively 6 7 deemed to have agreed that the bond, obligation or coupon is and shall be fully negotiable within the meaning and for all purposes 8 9 of said negotiable instruments law.

34. a. The authority shall have the power to acquire by purchase, 1 condemnation, lease, gift or otherwise, on terms and conditions and $\mathbf{2}$ in the manner it deems proper, for use by the authority or for use 3 by any other public or private entity providing rail passenger, 4 motorbus regular route, paratransit, marine passenger, air passen- $\mathbf{5}$ ger or motorbus charter services, all or part of the facility, plant, 6 7 equipment, property, shares of stock, rights of property, reserve 8 funds, employees pension or retirement funds, special funds, franchises, licenses, patents, permits and papers, documents and records 9 of a public or private entity providing any such service within the 10 district. 11

b. The authority shall also have the power to acquire by purchase,condemnation, lease, gift or otherwise, on the terms and conditions

and in the manner it deems proper, any land or property real or
personal, tangible or intangible which it may determine is reasonably necessary for the purposes of the authority under the provisions of this act.

c. (1) The authority, when acquiring property pursuant to subsections a. or b. of this section shall exercise its power of eminent
domain in accordance with the provisions of the "Eminent Domain
Act of 1971," P. L. 1971, c. 361 (C. 20:3-1 et seq.).

(2) For purposes of this act, the definition of property in
section 2 of P. L. 1971, c. 361 (C. 20:3-2) includes all property
referred to in subsections a. or b. of this section, and the provisions
of P. L. 1971, c. 361 shall apply to that property.

26d. (1) If the authority shall determine to acquire by condemna-27tion all outstanding shares of corporate stock of a company, and if 28the stock is owned by 10 or more individuals or entities, the court, on application of the authority, shall appoint a trustee who shall act 29as representative of all stockholders for the purpose of the con-30demnation proceedings. Upon the appointment of a trustee the 3132authority may file a single condemnation action condemning all 33outstanding shares of stock and naming the appointed trustee as representative of all defendant owners. 34

(2) When a trustee has been appointed pursuant to this section,
the court may award the trustee a reasonable fee as payment for
services rendered. Other costs, expenses and fees shall be paid from
the proceeds of the condemnation award or settlement if amicably
resolved.

e. A State agency, State authority, county, municipality, bistate
authority, or other political subdivision of the State is authorized
to donate, give, transfer or assign any asset or property it now
owns or may hereafter acquire to the authority which may be
necessary for the furtherance of the objectives of this act.

45 f. Upon the filing of a declaration of taking the authority shall be 46 entitled to the immediate possession of all property and assets 47 named therein; and in the case of a condemnation pursuant to 48 subsection d. or the acquisition of the entire assets of any entity, 49 the authority shall be entitled to immediate possession and control 50 of all assets and facilities and shall have exclusive management 51 authority over the entity taken.

- 1 35. a. As used in this section:
- 2 (1) "Employee" means

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- (a) An employee of the authority; or,
- 4 (b) An employee of any public or private entity acquired,
 5 owned or operated by the authority.

6 "Employee" does not include an employee of a public or 7private entity, other than as provided in subsection f. of this 8 section and in (a) and (b) above, which provides public trans-9 portation services pursuant to operating rights granted by a 10 regulatory body or pursuant to authority arising from con-11 tractual agreements entered into with the authority pursuant 12to section 18 of this act. Except as provided in subsection g. of 13this section, "employee" does not include a supervisory employee as defined under the "Labor Management Relations $\mathbf{14}$ Act, 1947" (29 U.S.C. 141 et seq.) or a managerial executive 15 or confidential employee as defined under the "New Jersey 16 Employer-Employee Relations Act," P. L. 1941, c. 100 17(C. 34:13A-1 et seq.). 18

19 (2) "Employer" means an employer of an employee.

20 (3) "Acquisition by the authority of a public or private entity 21 which provides public transportation services," or words of like 22 import, mean an acquisition effected by a purchase or condemna-23 tion of all, or a controlling interest in, the stock or other equity 24 interest of the entity, or purchase or condemnation of all or sub-25 stantially all of the assets of the entity.

b. In accordance with law, employees of the employer shall have
and retain their rights to form, join or assist labor organizations
and to negotiate collectively through exclusive representatives of
their own choosing.

30 c. The enforcement of the rights and duties of the employer and employees shall be governed by the "New Jersey Employer-31Employee Relations Act" P. L. 1941, c. 100 (C. 34:13A-1 et seq.) 32and shall be within the jurisdiction of the Public Employment 33 Relations Commission established pursuant to that act. In carrying 34out this function, the commission shall be guided by the relevant 35 Federal or State labor law and practices, as developed under the 36 "Labor Management Relations Act, 1947" or under the "Railway 37 38 Labor Act," (45 U.S.C. 151 et seq.); provided, however, that employees shall not have the right to strike except as provided by the 39"Railway Labor Act." Whenever negotiations between the 40 employer and an exclusive representative concerning the terms 41 and conditions of employment shall reach an impasse, the commis-42sion shall, upon the request of either party, take such steps as it 43 may deem expedient to effect a voluntary resolution of the impasse, 44 45 including the assignment of a mediator. In the event of a failure to resolve the impasse by mediation, the commission shall, at the 46 request of either party, invoke fact finding with recommendations 47

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 $\mathbf{48}$ for settlement of all issues in dispute. Fact-finding shall be limited 49 to those issues that are within the required scope of negotiations. In the event of a continuing failure to resolve an impasse by means 5051of the procedure set forth above, and notwithstanding the fact 52that such procedures have not been exhausted, but not later than 30 days prior to the expiration of a collectively negotiated contract, 53the procedures set forth in paragraph (2) of subsection d. of 54Section 3 and Sections 4 through 8 of P. L. 1977, c. 85 55(C. 34:13A-16(d)(2) through 34:13A-21) shall be the sole method 56of dispute resolution, unless the parties mutually agree upon an 57alternative form of arbitration; 58

d. The majority representative of employees in an appropriate 59unit shall be entitled to act for, and negotiate successor agreements 60 61 covering, all employees in the unit and shall be responsible for 62representing the interests of those employees without discrimination. It shall be the mutual obligation of the employer and the 6364majority representative of any of its employees to negotiate collec-65tively with respect to mandatorily negotiable subjects which intimately and directly affect the work and welfare of employees. 66These subjects include wages, hours of work, the maintenance 67of union security and check-off arrangements, pensions, and other 68terms and conditions of employment. The obligation to negotiate 69 in good faith encompasses the responsibility to meet at reasonable 70times and to confer on matters properly presented for negotiations 7172and to execute a written contract containing an agreement reached, 73but the obligation does not compel either party to agree to a proposal or require the making of a concession. 74

e. In acquiring, operating, or contracting for the operation of 7576public transportation services, the authority shall make provision 77 to assure continuing representation for collective negotiations on behalf of employees, giving due consideration to preserving estab-7879lished bargaining relationships to the extent consistent with the purposes of this act. Such relationships may be changed only in 80 accordance with the principles established under the "Labor 81 Management Relations Act, 1947" and the "Railway Labor Act." 8283 Upon acquisition by the authority of a public or private entity which provides public transportation services, the authority shall 84assume and observe all existing labor contracts of such entity for 85their remaining term. All of the employees of the acquired entity, 86as defined in subsection a., shall be transferred to the employment 87 88 of the employer and appointed to comparable positions without examination subject to all the rights and benefits of this act, and 89

90 these employees shall be given sick leave, seniority, vacation, and
91 pension credits in accordance with the records and labor agree92 ments of the acquired entity.

93 f. For purposes of this subsection:

94 (1) "Employee" means an employee employed, as of the date of
95 the first acquisition by the authority, by any entity acquired, owned
96 or operated by the authority or by any other entity which provides
97 motorbus regular route but does not mean supervisor employees,
98 managerial executive and confidential employees;

(2) "Action by the corporation" mean acquisition, contracts
for motorbus regular route, mergers, consolidations, coordination
and rearrangements of services and work forces, but does not mean:

102 (a) The setting of fares by contract or otherwise unless103 such action results in a substantial diversion of riders; or

(b) The discontinuance of motorbus regular route services
by the authority to the extent that substantially similar public
transportation service does not continue to be provided; or

107 (c) A failure or refusal, by the authority, to enter into a
108 contract for all or a portion of an entity's motorbus regular
109 route service to the extent that substantially similar public
110 transportation service does not continue to be provided.

111 Except as provided herein, employees whose positions are 112 worsened with regard to wages, hours, seniority and other terms 113 and conditions of employment, shall be protected for a period of 114 5 years from the date of the first acquisition by the authority. This 115 time limitation does not apply to protections afforded to employees 116 whose positions are worsened as a result of acquisitions or con-117 tracts which transfer responsibility for the provision of substan-118 tially similar motorbus regular route service from one entity, 119 including the authority, to another. With regard to any acquisition 120 or contract transferring service responsibility, only claims arising 121 from actions taken within 18 months therefrom shall be eligible for 122 protection.

123 Protections and procedures to implement such protections shall 124 be provided in accordance with the terms of the agreement entered 125 into between the Department of Transportation's Commuter 126 Operating Agency, established pursuant to P. L. 1966, c. 301 127 (C. 27:1A-16 et seq.), and Amalgamated Transit Union on March 2, 128 1976, except that no protective allowances or other benefits shall 129 exceed 3 years duration. Pursuant to this agreement, the employer 130 of the employee shall be considered the "assisted carrier" and 131 actions of the authority shall constitute the "project."

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132 g. For purposes of this subsection, "employees" means indi133 viduals, including supervisory employees, management executives
134 and confidential employees, who:

135 (1) Have terminated their employment with an acquired entity136 with vested retirement benefits; or,

137 (2) Are employed by the authority after accruing retirement138 benefits, whether or not vested, while employed by an acquired139 entity.

140 The authority as a condition of acquiring a public or private 141 entity which provides public transportation services, shall ensure 142 that employees' retirement benefits, which have accrued on the 143 basis of service to the date of the acquisition, are provided for and 144 paid as they come due. These benefits shall be provided for and 145 paid either by the entity so acquired, the former owner or owners 146 of the entity, an affiliate of the entity, the Pension Benefit Guaranty 147 Corporation, another public instrumentality, the authority itself, 148 any other reasonable means, or any combination of the foregoing. 149 These benefits may be provided for either through existing plans, 150 new plans, mergers or consolidations of plans, or other appropriate 151 or reasonable means.

36. In addition to other powers conferred by this act or by any 1 $\mathbf{2}$ other law, every county transportation authority, in connection with construction or operation of any part of a transportation 3 system, shall have power to make reasonable regulations for the 4 installation, construction, maintenance, repair, renewal, relocation 5 and removal of tracks, pipes, mains, conduits, cables, wires, towers, 6 poles or any other equipment and appliances (herein called 7 "facilities") of any public utility as defined in R. S. 48:2-13, in, on 8 along, over or under any real property of the county transportation 9 authority. Whenever in connection with construction or operation 10of any part of a transportation system, any county transportation 11 authority shall determine that it is necessary that any facilities, 12which now are, or hereafter may be, located in, on, along, over or 13under any real property, should be relocated in the real property. 14 or should be removed therefrom, the public utility owning or $1\bar{2}$ operating the facilities shall relocate or remove the same in accord-16ance with the order of the authority; provided, however, that the 17 cost and expenses of relocation or removal, including the cost of 18installing the facilities in a new location, or new locations, and the 1920cost of any lands or any rights or interest in lands, or any other rights acquired to accomplish the relocation or removal, less the 21cost of any lands or any rights or interest in lands or any other 22

23rights of the public utility paid to the public utility in connection with the relocation or removal of the property, shall be paid by $\mathbf{24}$ 25the authority and may be included in the cost of the transportation 26system. In case of any such relocation or removal of facilities, the public utility owning or operating the same, its successors or 27assigns, may maintain and operate the facilities, with the necessary $\mathbf{28}$ appurtenances, in the new location or new locations for as long a 2930 period, and upon the same terms and conditions, as it had the right to maintain and operate the facilities in their former location. 31

37. For the purpose of aiding and cooperating in the planning, 1 undertaking, acquisition, construction or operation of any facility $\mathbf{2}$ of a county transportation authority, any county or municipality 3 within the district may: a. acquire real property in its name for 4 any project or for the widening of existing roads, streets, parkways, 5 avenues or highways or for new roads, streets, parkways, avenues. 6 or highways to any facility, or partly for such purposes and partly 7 for other municipal purposes, by purchase or condemnation in the 8 manner provided by law for the acquisition of real property by the 9 municipality; b. furnish, dedicate, close, vacate, pave, install, grade, 10regrade, plan or replan streets, roads, roadways, alleys, sidewalks 11 or other places which it is otherwise empowered to undertake; 1213and, c. do any and all things necessary or convenient to aid and cooperate in the planning, undertaking, construction or operation 14 of any such facility, and cause services to be furnished to the 1516authority of the character which the county or municipality is 17 otherwise empowered to furnish, and to incur the entire expense 18 thereof.

38. Any county or municipality, by ordinance or resolution of 1 its governing body, as appropriate, or any other person is hereby $\mathbf{2}$ empowered, without any referendum or public or competitive bid-3 ding to sell, lease, lend, grant or convey to a county transportation 4 authority or to permit a county transportation authority to use, $\mathbf{5}$ maintain or operate as part of the transportation system any real 6 7 or personal property owned by it which may be necessary or useful and convenient for the purposes of the authority and accepted by 8 the authority. Any sale, lease, loan, grant, conveyance or permit 9 may be made with or without consideration and for a specified or 10 an unlimited period of time and under any agreement and on any 11 terms and conditions which may be approved by the county or 1213municipality or other person and which may be agreed to by the authority in conformity with its contracts with the holders of any 14 bonds. Subject to any contracts with holders of bonds, the county 15transportation authority may enter into and perform any and all 16

17 agreements with respect to property so accepted by it, including 18 agreements for the assumption of principal or interest, or both, 19 of indebtedness of the county or municipality or other person or 20 of any mortgage or lien existing with respect to such property or 21 for the operation and maintenance of the property as part of the 22 transportation system.

1 39. Any county or municipality within the district shall have power from time to time, pursuant to ordinance or resolution, as $\mathbf{2}$ 3 appropriate, of its governing body, and for a period and upon the terms, with or without consideration, as may be provided in the 4 ordinance or resolution, as the case may be, and accepted by the 5 6 authority, to appropriate money for all or any part of the cost of acquisition or construction of the transportation system of the 7 8 authority.

1 40. Any county transportation authority may enter into a con- $\mathbf{2}$ tract or contracts provided for or relating to the use or lease of all or any part of the transportation system of the authority and 3 the cost and expense of the use. The contract may provide for $\mathbf{4}$ payment to the authority annually or otherwise of a sum or sums 5 of money for the use, computed at fixed amounts or by a formula 6 or in any other manner. The contract may be made with or without 7consideration and for a specified or an unlimited time and on any 8 9 terms and conditions which may be approved and agreed to by the authority in conformity with its contracts with the holders of any 10bonds. Subject to contracts with the holders of bonds, the authority 11 is authorized to do and perform any and all acts or things neces-12sary, convenient or desirable to carry out and perform every con-13 $\mathbf{14}$ tract.

1 41. Except as otherwise provided in this act with respect to the $\mathbf{2}$ right of the county transportation authority to grant by franchise, lease or otherwise the use of any facility owned or controlled by 3 it, the authority shall not mortgage, pledge, encumber or otherwise 4 dispose of any part of the transportation system, except that the 5 6 authority may dispose of part or parts thereof as may be no longer necessary for the purposes of the authority. The provisions of this 7 section shall be deemed to constitute a part of the contract with the 8 holder of any bonds. 9

42. All property of a county transportation authority shall be exempt from levy and sale by virtue of an execution and no execution or other judicial process shall issue against the same nor shall any judgment against a county transportation authority be a charge or lien upon its property, but this section shall not apply to nor limit the rights of the holder of any bonds to pursue any

7 remedy for the enforcement of any pledge or lien given by a county8 transportation authority on its revenues or other moneys.

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1 43. Every county transportation authority and any municipality

 $\mathbf{2}$ in which any property of the authority is located are hereby au-3 thorized and empowered to enter into agreements with respect to the payment by the authority to the municipality of annual sums of 4 5 money in lieu of taxes on such property in an amount not less than the amount of taxes last paid on the property prior to its acquisi-6 tion by the authority, or such other agreed amount computed on 7the basis of the assessed value of real property without improve-8 9 ments, and each county transportation authority is empowered to 10make the payments and each municipality is empowered to accept the payments and to apply them in the manner in which taxes may 11 12be applied in such municipality.

44. Notwithstanding the provisions of any other law, the State 1 $\mathbf{2}$ and all public officers, municipalities, counties, political subdivi-3 sions, and public bodies, and agencies thereof, all banks, bankers, trust companies, savings banks and institutions, building and loan 4 associations, savings and loan associations, investment companies, $\mathbf{5}$ and other persons carrying on a banking business, all insurance 6 7 companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, 8 trustees and other fiduciaries, may legally invest any sinking funds, 9 moneys or other funds belonging to them or within their control in 1011 any bonds issued pursuant to this act, and such bonds shall be authorized security for any and all public deposits. 12

45. The transportation system and all other properties of a 1 $\mathbf{2}$ county transportation authority are declared to be public property 3 of a political subdivision of the State and devoted to an essential public and governmental function and purpose and shall be ex-4 5 empt from all taxes and special assessments of the State or any 6 subdivision thereof. All bonds issued pursuant to this act are hereby declared to be issued by a political subdivision of this State 7 8 and for an essential public and governmental purpose and to be a public instrumentality and the bonds, and the interest thereon 9 and the income therefrom, and all facility charges, funds, revenues 10and other moneys pledged or available to pay or secure the pay-11 ment of the bonds, or interest thereon, shall at all times be exempt 1213from taxation, except for transfer, inheritance and estate taxes and taxes on transfers by or in contemplation of death. 14

46. The State of New Jersey does hereby pledge to and covenantand agree with the holders of any bonds issued by a county trans-

portation authority pursuant to this act that the State will not 3 limit or alter the rights hereby vested in the county transportation 4 authority to acquire, construct, maintain, reconstruct and operate 5 its transportation system, or to fix, establish, charge and collect 6 7 its facility or service charges and to fulfill the terms of any agreement made with the holders of such bonds or other obligations, so as 8 9 to in any way impair the rights or remedies of the holders, and will not modify in any way the exemptions from taxation provided for 1011 in this act, until the bonds, together with interest thereon, with 12interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on 13behalf of such holders, are fully met and discharged. 14

47. Each county transportation authority shall file a certified 1 $\mathbf{2}$ copy of each bond resolution adopted by it in the office of the 3 Director of the Division of Local Government Services, together 4 with a certified summary of the dates, amounts, maturities and interest rates of all bonds to be issued pursuant thereto, prior to $\mathbf{5}$ the issuance of the bonds. Upon the adoption of each annual budget 6 7or amendment thereof by a county transportation authority, a 8 certified copy thereof shall be filed forthwith with the director.

48. If the provisions of any article, section, subsection, paragraph, subdivision or clause of this act shall be judged invalid by a court of competent jurisdiction, the order or judgment shall not affect or invalidate the remainder of any article, section, subsection, paragraph, subdivision or clause of this act and, to this end, the provisions of each article, section, subsection, paragraph, subdivision or clause of this act are declared to be severable.

1 49. This act shall take effect immediately.

A 1220 (1050) STATEMENT

The purpose of this bill is to encourage certain counties to include modern, integrated and adequate mass transit systems in their development and redevelopment efforts through the establishment of county transportation authorities. A county transportation authority would be empowered to undertake the improvement, establishment and development of parking facilities and transportation facilities through the planning, design, acquisition, construction, improvement, maintenance and operation of structures designed to provide rail passenger service, motorbus regular route service, paratransit service, motorbus charter service, marine or air passenger service. A county tansportation authority would also be empowered to acquire by purchase, condemnation, lease or otherwise any public or private entity providing transportation services within its district, and to operate the acquired facilities. The bill provides for procedural requirements with respect to the exercise of condemnation powers over private entities and for the protection of employee rights, privileges and benefits previously enjoyed with such private entity. The condemnation procedures and employee protection provisions are similar to those set forth in P. L. 1979, c. 150 (C. 27:25-1 et seq.) for the New Jersey Transit Corporation.

An authority would be empowered to set and collect fares and determine levels of service for services provided by the authority, subject to public hearing requirements. The bill provides that the county transportation authority shall be exempt from public utility regulation and control of the Department of Transportation except with respect to maintenance, specification and safety of authority vehicles. Ż,

ASSEMBLY COMMITTEE STATEMENT TO COMMITTEE SUBSTITUTE FOR

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ASSEMBLY, No. 1220

STATE OF NEW JERSEY

DATED: JUNE 9, 1980

This committee substitute addresses the intense pressures and demands placed upon the citizens of the Atlantic county region, as a result of the introduction of legalized gaming in Atlantic City, for the development and provision of integrated and adequate transportation systems. The bill authorizes the creation of an appropriate regionallyoriented instrumentality in the county which will permit the most direct and immediate attention to the particular transportation needs of that region consistent with needs, and procedures and structures established for efficient and convenient Statewide transportation systems.

The county transportation authority would be empowered to undertake the improvement, establishment and development of parking facilities and transportation facilities through the planning, design, acquisition, construction, improvement, maintenance and operation of structures designed to provide rail passenger service, motorbus regular route service, paratransit service, motorbus charter service, marine and air passenger service. The authority would proceed in these activities pursuant to a transportation system master plan prepared by the authority and approved by an independent transportation planning agency designated by the Commissioner of Transportation. In implementing that master plan, the authority would be authorized to acquire by purchase, condemnation, lease or otherwise any public or private entity providing transportation services within its district, and to operate the acquired facilities. The bill provides for procedural requirements with respect to the exercise of condemnation powers over private entities and for the protection of employee rights, privileges and benefits previously enjoyed with such private entity. The condemnation procedures and employee protection provisions are similar to those set forth in P. L. 1979, c. 150 (C. 27:25-1 et seq.) for the New Jersey Transit Corporation.

In order to provide for an integrated transportation system for the region, the bill provides that a county adopting the act shall not utilize any other law for the provision of public transportation services which can be provided under this act, nor create any county parking authority. The bill similarly prohibits municipalities within the county from doing so. The bill requires that any parking authority previously established by the county or by any municipality within the county be dissolved and

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that the property, assets and indebtedness of such an authority be transferred to the county transportation authority.

The county transportation authority would consist of 5 public members, appointed by the county governing body, one member who shall be a county officer appointed by the county governing body, and the Commissioner of Transportation or his designee. One of the public members shall be designated as chairman upon appointment. No more than 3 of the 6 members appointed by the county governing body could be of the same political party. Members are prohibited from having or acquiring any interest in the transportation system, in property included or planned to be included in the transportation system, or in property adjacent to the transportation system which would directly benefit from that location, or in any contract for materials or services to the authority. The bill specifically prohibits any person who is an officer, director or employee of a holder of or applicant for a casino license from being a member or officer of the authority.

The bill contains several provisions designed to coordinate transportation plans of the authority with procedures and structures established to meet Statewide transportation needs, including:

1. A requirement that the annual fiscal report of the authority be submitted to the Commissioner of Transportation prior to the implementation of plans set forth in the report. The report would be deemed approved if not disapproved in 60 days. The timing of the report is designed to coincide with the preparation and submission of the annual plans of the New Jersey Transit Corporation to the Legislature in order to permit effective coordination of the activities of the two instrumentalities;

2. A requirement that authority applications for Federal funding be approved by the Commissioner of Transportation; and,

3. A requirement that authority contracts for the provision of public transportation services, except for marine and air passenger services, outside the district be consented to by the New Jersey Transit Corporation and the Commissioner of Transportation.

The bill requires that authority bond resolutions be submitted to the Local Finance Board for its review with respect to the accuracy of the cost determination, the method of funding, the reasonability and feasibility of the terms and provisions for financing, the financial burden placed upon residents of the district, and the ability of the authority to meet its obligations. A bond resolution would be deemed approved if not disapproved within 90 days.

The chief executive officer of the county is accorded 10 days veto power over the minutes of authority meetings. The veto power is limited not to affect bond covenants or labor agreements. The authority would be empowered to set and collect fares and determine levels of service for services provided by the authority, subject to public hearing requirements. The bill provides that the county transportation authority shall be exempt from public utility regulation and control of the Department of Transportation except with respect to maintenance, specification and safety of authority vehicles.

The committee substitute provides for public contract procedures and requirements for the authority based upon those under which the New Jersey Transit Corporation operates. These procedures and requirements permit the authority the greatest flexibility compatible with the principle of open public bidding on contracts with respect to the preparation of specifications and the awarding of contracts for a general transit system. Specifically, the provisions permit the authority to award a contract to the responsible bidder whose bid will be most advantageous to the district, price and other factors considered.

The committee substitute also clarifies the applicability of the act to counties in which are located municipalities in which casino gaming is authorized, set forth in the Legislative findings and declarations section the exceptional nature of the transportation problems experienced in the Atlantic county region because of the developments associated with casino gaming, and provide for authority membership appropriate for a regionally-oriented instrumentality.

Additionally, the committee substitute provides that any cash surplus accumulated by a parking authority, not used in or necessary to the operations of the properties and projects of the parking authority, shall be transferred to the local unit which created the parking authority. All other property, assets and indebtedness of that parking authority are to be transferred to the county transportation authority.

The committee substitute also requires the county transportation authority to abide by an affirmative action policy and to include affirmative action requirements in all contracts awarded by the authority.