52:4B-71

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2013 **CHAPTER:** 270

NJSA: 52:4B-71 (Expands notification when an offender is released from custody or transferred within the

criminal justice system)

BILL NO: A3692 (Substituted for S2513/2522)

SPONSOR(S) Burzichelli and others

DATE INTRODUCED: January 14, 2013

COMMITTEE: ASSEMBLY: Judiciary

Appropriations

SENATE: Budget and Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: January 13, 2014

SENATE: January 9, 2014

DATE OF APPROVAL: January 17, 2014

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third Reprint enacted)

Yes

A3692

SPONSOR'S STATEMENT: (Begins on page 9 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Judiciary

Appropriations

SENATE: Yes Budget and Approp.

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes 4-10-13

6-27-13

12-27-13

S2513/2522

SPONSOR'S STATEMENT S2513: (Begins on page 4 of introduced bill) Yes

SPONSOR'S STATEMENT S2522: (Begins on page 9 of introduced bill) Yes

(continued)

COMMITTEE STATEMENT S2513/2522: ASSEMBLY: No

SENATE: Yes Law and Public Safety

Budget and Approp.

FLOOR AMENDMENT STATEMENT S2513/2522: No

LEGISLATIVE FISCAL ESTIMATE S2513/2522: Yes

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

"Gov. Christie OKs expansion of violent crime victim, witness notification system," South Jersey Times, 1-22-14. "Trio of crime bills is signed into law," CourierPostOnline.com, 1-23-14.

LAW/RWH

P.L.2013, CHAPTER 270, approved January 17, 2014 Assembly, No. 3692 (Third Reprint)

1	AN ACT concerning ¹ [witnesses to crimes] certain notification about
2	offenders, supplementing Title 52 of the Revised Statutes ¹ and
3	amending ³ [various parts of the statutory law] P.L.1994, c.135. ³
4	Ç - 1 , , - <u> </u>
5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
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8	¹ 1. (New section) a. The Attorney General shall maintain, or
9	arrange for the State to participate in, an automatic notification
10	system to alert crime victims, witnesses, and other appropriate
11	persons when an offender is released from custody or is transferred
12	within the correctional system.
13	b. Notification of the offender's change of custody shall be
14	made to persons who have elected to register with the automatic
15	notification system. Victims and witnesses and, as determined by
16	the prosecuting agency, other appropriate persons, shall be provided
17	with the opportunity to supply contact information in order to be
18	notified when the offender's custody status changes. The automatic
19	notification system shall alert the victim, witnesses, and other
20	appropriate persons about the custody status change.
21	c. If a person who has registered pursuant to this section cannot
22	be contacted through the automatic notification system, notification
23	of the offender's change of custody shall be made to the appropriate
24	investigating agency or county correctional facility and such agency
25	or facility shall use reasonable efforts to notify the person.
26	d. Pursuant to the "Administrative Procedure Act," P.L.1968,
27	c.410 (C.52:14B-1 et seq.), the The Attorney General , may
28	adopt rules and regulations shall issue a directive to effectuate the
29	purposes of P.L. , c. (C.) (pending before the Legislature as
30	this bill).1
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32	¹ [1.] ³ [2. ¹ Section 1 of P.L.1994, c.137 (C.2C:25-26.1) is
33	amended to read as follows:
34	1. Notwithstanding any other provision of law to the contrary,
35	whenever a defendant charged with a crime or an offense involving

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EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

domestic violence is released from custody the prosecuting agency

shall notify the victim and, upon request of any witness to the crime

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly AAP committee amendments adopted March 7, 2013.

²Assembly floor amendments adopted June 20, 2013.

³Senate SBA committee amendments adopted December 5, 2013.

or offense, shall notify such witness.

(cf: P.L.1994, c.137, s.1)**]**³

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 1 **[**2.**]** 3 **[** 3. 1 Section 15 of P.L.1998, c.71 (C.30:4-27.38) is amended to read as follows:

15. In addition to any other information required to be released under this act, prior to the release of a person committed under this act, the Department of Corrections shall give written notice of the person's release to the Attorney General or the prosecutor of the county in which the person was prosecuted for the sexually violent offense which rendered the person subject to commitment under this act, depending on which office prosecuted the person for the sexually violent offense. Upon receipt of such notice, the county prosecutor or Attorney General, as the case may be, shall notify the Office of Victim and Witness Advocacy of the county in which the person was prosecuted and that office shall use any reasonable means available to it to give notice of the person's release to the victim of the sexually violent offense or the victim's nearest relative if the sexually violent offense resulted in death, and to any witness to the sexually violent offense, if the witness requests such notice, which notice shall be in accordance with the provisions of section 6 of P.L.1985, c.404 (C.52:4B-44). The notice required under this section shall be given only if a request for such notification has been made by the victim or the victim's nearest relative, as the case may be, to the county prosecutor or Attorney General, as the case may be, at the time the person was sentenced or committed. Failure to notify shall not be a reason for postponement of release. Nothing in this subsection shall create a cause of action against the State, county or any employee of the State or county acting within the scope of the employee's employment as a result of the failure to notify under this act.

(cf: P.L.1998, c.71, s.15) \mathbf{I}^3

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¹**[**3.**]**³**[** <u>4.</u>¹ Section 1 of P.L.1998, c.68 (C.30:4-91.8) is amended to read as follows:

1. a. Whenever an inmate who has been convicted of murder; manslaughter; vehicular homicide; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; robbery; kidnapping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); or any crime of the first or second degree involving serious bodily injury is subject to a review by an Institutional Classification Committee which may result in participation in any residential community release program, the

1 Department of Corrections shall provide written notice of that 2 review in accordance with the provisions of subsection b. of this 3

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b. (1) Upon the scheduling of a review subject to the notification requirement of this section, the Department of Corrections shall so notify the prosecutor of the county in which the inmate was convicted or, if the matter was prosecuted by the Attorney General, the Attorney General.

Upon receipt of such notice, the county prosecutor or Attorney General, as the case may be, shall have 10 working days in which to submit comments. If the county prosecutor or Attorney General does not provide comments within those 10 working days, the Department of Corrections may presume that the prosecutor or Attorney General, as the case may be, does not wish to submit any comments on the matter. The notice shall include the inmate's name, identifying factors and offense history.

(2) Immediately upon receipt of such notice, the county prosecutor or Attorney General in accordance with the provisions of paragraph (1) of this subsection shall notify the Office of Victim and Witness Advocacy of the county in which the inmate was convicted and that office shall use any reasonable means available to it to give notice within 10 working days to the victim of the crime or the victim's nearest relative if the crime resulted in death, and to any witness to the crime of which the inmate was convicted.

The notice required under this paragraph shall be given only if a request for such notification has been made by the victim or the victim's nearest relative, or by any witness to the crime, as the case may be, to the county prosecutor or Attorney General, as the case may be, at the time the inmate was sentenced.

Upon receipt of such notice, the victim or the victim's nearest relative, as the case may be, shall have 10 working days in which to submit comments. If the victim or the victim's nearest relative, as the case may be, does not provide comments within those 10 working days, the Department of Corrections may presume that the victim or victim's nearest relative, as the case may be, does not wish to submit any comments on the matter.

(3) Any comments provided pursuant to paragraph (1) or (2) of this subsection shall be in writing and shall be delivered to the Department of Corrections.

Comments submitted pursuant to this subsection shall be deemed confidential and shall not be disclosed to any person who is not authorized to receive or review them.

c. Whenever the Department of Corrections receives comments from a prosecutor or the Attorney General, as the case may be, or from a victim or a victim's nearest relative, as the case may be, concerning the participation of an inmate in accordance with this act, it shall give all due consideration to the information contained

1 in those comments when considering the participation of that 2 inmate.

d. The Commissioner of Corrections, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the provisions of this act.

(cf: P.L.1998, c.68, s.1)]³

- ¹[4.] ³[5.¹] 2.³ Section 1 of P.L.1994, c.135 (C.30:4-123.53a) is amended to read as follows:
- 1. a. As used in this act: "Prosecutor" means the county prosecutor of the county in which the defendant was convicted unless the matter was prosecuted by the Attorney General, in which case "prosecutor" means the Attorney General.

"Office of Victim ${}^3[^2\underline{\text{and}}^2]^3$ Witness Advocacy" means the Office of Victim ${}^3[^2\underline{\text{and}}^2]^3$ Witness Advocacy of the county in which the defendant was convicted.

- b. Notwithstanding any other provision of law to the contrary, the State shall provide written notice to the prosecutor of the anticipated release from incarceration in a county or State penal institution or the Adult Diagnostic and Treatment Center of a person convicted of murder; manslaughter; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; ³[kidnaping] <u>kidnapping</u> pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other offense involving serious bodily injury or an attempt to commit any of the aforementioned offenses. In cases involving a release on parole, the State Parole Board shall provide the notice required by this subsection. In all other cases, including but not limited to release upon expiration of sentence or release from incarceration due to a change in sentence, the Department of Corrections shall provide the notice required by this subsection.
- c. Notwithstanding any other provision of law to the contrary, the Juvenile Justice Commission established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170) shall provide written notice to the prosecutor of the anticipated release from incarceration of a juvenile adjudicated delinquent on the basis of an offense which, if committed by an adult, would constitute murder; manslaughter; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; ³[kidnaping] kidnapping³ pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct

which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other offense involving serious bodily injury or an attempt to commit any of the aforementioned offenses.

- If available, the notice shall be provided to the prosecutor 90 days before the inmate's anticipated release; provided however, the notice shall be provided at least 30 days before release. The notice shall include the person's name, identifying factors, offense history, and anticipated future residence. The prosecutor shall notify the Office of Victim ³ [and] ³ Witness Advocacy and that office shall use any reasonable means available to them to notify the victim ²[1 and witnesses and, as determined by the prosecutor, any other appropriate person, ¹]² of the anticipated release ², ² unless the ¹[victim] ²[person¹] victim² has requested not to be notified. ³[²Upon the request of a witness or, as determined by the prosecutor, any other appropriate person, the Office of Victim and Witness Advocacy shall also notify the witness or other person.²]³ ¹ [The Office of Victim and Witness Advocacy shall also use any reasonable means available to them to notify any witness to the crime who has requested such notice. I The Office of Victim Witness Advocacy shall use any reasonable means available to also notify witnesses and other appropriate persons, as determined by the prosecutor in accordance with the directive issued by the Attorney General, who have requested notification of the anticipated release.³
 - Upon receipt of notice, the prosecutor shall provide notice to the law enforcement agency responsible for the municipality where the inmate will reside, the municipality in which any victim resides, and such other State and local law enforcement agencies as appropriate for public safety.

(cf: P.L.2001, c.79, s.8)

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- ¹[5.] ³[6. Section 6 of P.L.1985, c.404 (C.52:4B-44) is amended to read as follows:
- 6. a. The Attorney General shall, through the Office of Victim-Witness Advocacy in the Division of Criminal Justice in the Department of Law and Public Safety and in consultation with the county prosecutors, promulgate standards for law enforcement agencies to ensure that the rights of crime victims and witnesses are enforced.
- b. The standards shall require that the Office of Victim-Witness Advocacy in the Division of Criminal Justice and each county prosecutor's office provide the following services upon request for victims and witnesses involved in the prosecution of a case:

(1) Orientation information about the criminal justice system and the victim's and witness's role in the criminal justice process;

- (2) Notification of any change in the case status and of final disposition;
- (3) Information on crime prevention and on available responses to witness intimidation;
- (4) Information about available services to meet needs resulting from the crime and referrals to service agencies, where appropriate;
- (5) Advance notice of the date, time and place of the defendant's initial appearance before a judicial officer, submission to the court of any plea agreement, the trial and sentencing;
 - (6) Advance notice of when presence in court is not needed;
- (7) Advice about available compensation, restitution and other forms of recovery and assistance in applying for government compensation;
- (8) A waiting or reception area separate from the defendant for use during court proceedings;
- (9) An escort or accompaniment for intimidated victims or witnesses during court appearances;
- (10) Information about directions, parking, courthouse and courtroom locations, transportation services and witness fees, in advance of court appearances;
- (11) Assistance for victims and witnesses in meeting special needs when required to make court appearances, such as transportation and child care arrangements;
- (12) Assistance in making travel and lodging arrangements for out-of-State witnesses;
- (13) Notification to employers of victims and witnesses, if cooperation in the investigation or prosecution causes absence from work:
- (14) Notification of the case disposition, including the trial and sentencing;
- (15) Assistance to victims in submitting a written statement to a representative of the county prosecutor's office about the impact of the crime prior to the prosecutor's final decision concerning whether formal charges will be filed;
 - (16) Advice to victims about their right to make a statement about the impact of the crime for inclusion in the presentence report or at time of parole consideration, if applicable;
 - (17) Notification to victims of the right to make an in-person statement, prior to sentencing, directly to the sentencing court concerning the impact of the crime;
- 43 (18) Expediting the return of property when no longer needed as 44 evidence;
- 45 (19) Advise and counsel, or refer for advice or counseling, 46 victims of sexual assault, or other criminal acts involving a risk of 47 transmission of disease, concerning available medical testing and 48 assist such victims, or refer such victims for assistance, in obtaining

appropriate testing, counseling and medical care and in making application to the Victims of Crime Compensation Board for compensation for the costs of such testing, counseling and care;

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- (20) Assistance to victims in submitting a written impact statement to a representative of the county prosecutor's office concerning the impact of the crime which shall be considered prior to the prosecutor's accepting a negotiated plea agreement containing recommendations as to sentence and assistance to victims in securing an explanation of the terms of any such agreement and the reasons for the agreement;
- (21) Notification to the victim and, upon request of any witness to the crime, notification to such witness, of the defendant's release from custody which shall include:
- (a) notice of the defendant's escape from custody and return to custody following escape;
- (b) notice of any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition, and any associated conditions of release;
- (c) notice of the filing by an inmate of an application for commutation of sentence pursuant to N.J.S.2A:167-4 and its disposition;
 - (d) notice of parole consideration pursuant to provisions of P.L.1979, c.441 (C.30:4-123.45 et seq.); and
 - (e) notice of the pending release of an inmate due to expiration of sentence; and
 - (22) Interpreting services for victims and witnesses when necessary to assist a victim or witness who is hearing impaired or developmentally disabled as defined in section 3 of P.L.1977, c.82 (C.30:6D-3) to understand questions and frame answers.
 - In a case involving a victim of aggravated sexual assault or sexual assault as defined in subsection a. or c. of N.J.S.2C:14-2, the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall:
 - (1) Notify the victim of the victim's right to obtain an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS, and assist the victim, or refer the victim for assistance, in obtaining a test and appropriate counseling and medical care;
 - (2) Notify the victim of the victim's right to obtain a court order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) requiring the offender to submit to an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS in the event that the offender is indicted, formally charged, convicted or adjudicated delinquent;

(3) Communicate the request of a victim who agrees to seek an order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) to the prosecutor handling the case and notify the victim or arrange for the victim to be notified of the test result; and

- (4) Assist the victim in applying to the Victims of Crime Compensation Board for compensation for the costs of testing, counseling and medical care.
- d. The Attorney General shall, through the Office of Victim-Witness Advocacy and in consultation with the Commissioner of Health and Senior Services, the Superintendent of State Police and representatives of providers of sexual assault services, to be designated by the Director of the Office of Victim-Witness Advocacy, coordinate the establishment of standard protocols for the provision of information and services to victims of sexual assault, and shall make such protocols available to victims upon request, except that the provision of information and services with regard to emergency contraception and sexually transmitted diseases shall be in accordance with P.L.2005, c.50 (C.26:2H-12.6b et al.).
 - e. In a case involving a victim of human trafficking as defined in section 1 of P.L.2005, c.77 (C.2C:13-8) the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall ensure that the victim of human trafficking obtains assistance in receiving any available benefits or services, including assistance in receiving any necessary certifications or endorsements needed to be recognized as having federal T non-immigrant status for the purpose of receiving any federal benefits or services available pursuant to the "Trafficking Victims Protection Reauthorization Act of 2003," 22 U.S.C. s. 7101 et seq.
 - f. The Attorney General shall, through the Office of Victim-Witness Advocacy and in consultation with the Commissioner of the Department of Health and Senior Services, the Superintendent of State Police and representatives of providers of services to victims of human trafficking, to be designated by the Director of the Office of Victim-Witness Advocacy, coordinate the establishment of standard protocols for the provision of information and services to victims of human trafficking, including coordination of efforts with the appropriate federal authorities pursuant to the "Trafficking Victims Protection Reauthorization Act of 2003," 22 U.S.C. s. 7101 et seq. and shall make such protocols available to victims upon request.
- 42 (cf: P.L.2005, c.77, s.5)]³

1 [6.] 3 [7.1] 3.3 This act shall take effect on the 1 [90th] first day 1 of the third month following 1 the date of enactment 1, except the Attorney General, where appropriate, may take such anticipatory administrative action in advance thereof as shall be

48 necessary for the implementation of this act¹.

A3692 [3R]

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3	Expands notification when an offender is released from custody
4	or transferred within the criminal justice system.

ASSEMBLY, No. 3692

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED JANUARY 14, 2013

Sponsored by:

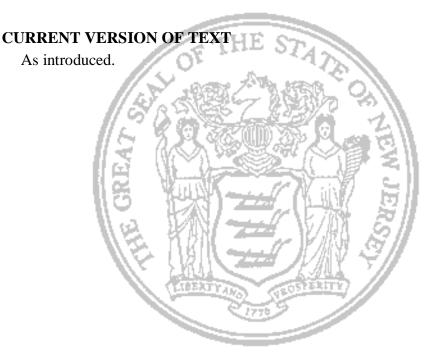
Assemblyman JOHN J. BURZICHELLI
District 3 (Cumberland, Gloucester and Salem)
Assemblyman TIMOTHY J. EUSTACE
District 38 (Bergen and Passaic)
Assemblyman NELSON T. ALBANO
District 1 (Atlantic, Cape May and Cumberland)
Assemblyman PETER J. BARNES, III
District 18 (Middlesex)

Co-Sponsored by:

Assemblyman Fuentes, Assemblywomen Casagrande and McHose

SYNOPSIS

Requires notification to crime witnesses of defendant's release from custody under certain circumstances.



(Sponsorship Updated As Of: 3/8/2013)

1 **AN ACT** concerning witnesses to crimes and amending various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1994, c.137 (C.2C:25-26.1) is amended to read as follows:
- 1. Notwithstanding any other provision of law to the contrary, whenever a defendant charged with a crime or an offense involving domestic violence is released from custody the prosecuting agency shall notify the victim and, upon request of any witness to the crime or offense, shall notify such witness.

14 (cf: P.L.1994, c.137, s.1)

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- 2. Section 15 of P.L.1998, c.71 (C.30:4-27.38) is amended to read as follows:
- 18 15. In addition to any other information required to be released 19 under this act, prior to the release of a person committed under this 20 act, the Department of Corrections shall give written notice of the 21 person's release to the Attorney General or the prosecutor of the 22 county in which the person was prosecuted for the sexually violent 23 offense which rendered the person subject to commitment under 24 this act, depending on which office prosecuted the person for the 25 sexually violent offense. Upon receipt of such notice, the county 26 prosecutor or Attorney General, as the case may be, shall notify the 27 Office of Victim and Witness Advocacy of the county in which the 28 person was prosecuted and that office shall use any reasonable 29 means available to it to give notice of the person's release to the 30 victim of the sexually violent offense or the victim's nearest relative 31 if the sexually violent offense resulted in death, and to any witness 32 to the sexually violent offense, if the witness requests such notice, 33 which notice shall be in accordance with the provisions of section 6 34 of P.L.1985, c.404 (C.52:4B-44). The notice required under this 35 section shall be given only if a request for such notification has been made by the victim or the victim's nearest relative, as the case 36 37 may be, to the county prosecutor or Attorney General, as the case 38 may be, at the time the person was sentenced or committed. Failure 39 to notify shall not be a reason for postponement of release. Nothing 40 in this subsection shall create a cause of action against the State, 41 county or any employee of the State or county acting within the 42 scope of the employee's employment as a result of the failure to 43 notify under this act.
- 44 (cf: P.L.1998, c.71, s.15)

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

3. Section 1 of P.L.1998, c.68 (C.30:4-91.8) is amended to read as follows:

- 1. a. Whenever an inmate who has been convicted of murder; manslaughter; vehicular homicide; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; robbery; kidnapping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); or any crime of the first or second degree involving serious bodily injury is subject to a review by an Institutional Classification Committee which may result in participation in any residential community release program, the Department of Corrections shall provide written notice of that review in accordance with the provisions of subsection b. of this section.
 - b. (1) Upon the scheduling of a review subject to the notification requirement of this section, the Department of Corrections shall so notify the prosecutor of the county in which the inmate was convicted or, if the matter was prosecuted by the Attorney General, the Attorney General.

Upon receipt of such notice, the county prosecutor or Attorney General, as the case may be, shall have 10 working days in which to submit comments. If the county prosecutor or Attorney General does not provide comments within those 10 working days, the Department of Corrections may presume that the prosecutor or Attorney General, as the case may be, does not wish to submit any comments on the matter. The notice shall include the inmate's name, identifying factors and offense history.

(2) Immediately upon receipt of such notice, the county prosecutor or Attorney General in accordance with the provisions of paragraph (1) of this subsection shall notify the Office of Victim and Witness Advocacy of the county in which the inmate was convicted and that office shall use any reasonable means available to it to give notice within 10 working days to the victim of the crime or the victim's nearest relative if the crime resulted in death, and to any witness to the crime of which the inmate was convicted.

The notice required under this paragraph shall be given only if a request for such notification has been made by the victim or the victim's nearest relative, or by any witness to the crime, as the case may be, to the county prosecutor or Attorney General, as the case may be, at the time the inmate was sentenced.

Upon receipt of such notice, the victim or the victim's nearest relative, as the case may be, shall have 10 working days in which to submit comments. If the victim or the victim's nearest relative, as the case may be, does not provide comments within those 10

working days, the Department of Corrections may presume that the victim or victim's nearest relative, as the case may be, does not wish to submit any comments on the matter.

(3) Any comments provided pursuant to paragraph (1) or (2) of this subsection shall be in writing and shall be delivered to the Department of Corrections.

Comments submitted pursuant to this subsection shall be deemed confidential and shall not be disclosed to any person who is not authorized to receive or review them.

- c. Whenever the Department of Corrections receives comments from a prosecutor or the Attorney General, as the case may be, or from a victim or a victim's nearest relative, as the case may be, concerning the participation of an inmate in accordance with this act, it shall give all due consideration to the information contained in those comments when considering the participation of that inmate.
- d. The Commissioner of Corrections, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the provisions of this act.

(cf: P.L.1998, c.68, s.1)

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- 4. Section 1 of P.L.1994, c.135 (C.30:4-123.53a) is amended to read as follows:
- 1. a. As used in this act: "Prosecutor" means the county prosecutor of the county in which the defendant was convicted unless the matter was prosecuted by the Attorney General, in which case "prosecutor" means the Attorney General.

"Office of Victim Witness Advocacy" means the Office of Victim Witness Advocacy of the county in which the defendant was convicted.

b. Notwithstanding any other provision of law to the contrary, the State shall provide written notice to the prosecutor of the anticipated release from incarceration in a county or State penal institution or the Adult Diagnostic and Treatment Center of a person convicted of murder; manslaughter; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; kidnaping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other offense involving serious bodily injury or an attempt to commit any of the aforementioned offenses. In cases involving a release on parole, the State Parole Board shall provide the notice required by this subsection. In all other cases,

including but not limited to release upon expiration of sentence or

release from incarceration due to a change in sentence, the Department of Corrections shall provide the notice required by this subsection.

- 4 c. Notwithstanding any other provision of law to the contrary, 5 the Juvenile Justice Commission established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170) shall provide written notice to 6 7 the prosecutor of the anticipated release from incarceration of a 8 juvenile adjudicated delinquent on the basis of an offense which, if 9 committed by an adult, would constitute murder; manslaughter; 10 aggravated sexual assault; sexual assault; aggravated assault; 11 aggravated criminal sexual contact; kidnaping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the 12 13 welfare of a child by engaging in sexual conduct which would 14 impair or debauch the morals of the child pursuant to subsection a. 15 of N.J.S.2C:24-4; endangering the welfare of a child pursuant to 16 paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing 17 pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other 18 offense involving serious bodily injury or an attempt to commit any 19 of the aforementioned offenses.
 - d. If available, the notice shall be provided to the prosecutor 90 days before the inmate's anticipated release; provided however, the notice shall be provided at least 30 days before release. The notice shall include the person's name, identifying factors, offense history, and anticipated future residence. The prosecutor shall notify the Office of Victim and Witness Advocacy and that office shall use any reasonable means available to them to notify the victim of the anticipated release unless the victim has requested not to be notified. The Office of Victim and Witness Advocacy shall also use any reasonable means available to them to notify any witness to the crime who has requested such notice.
 - e. Upon receipt of notice, the prosecutor shall provide notice to the law enforcement agency responsible for the municipality where the inmate will reside, the municipality in which any victim resides, and such other State and local law enforcement agencies as appropriate for public safety.

(cf: P.L. 2001, c.79, s.8)

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- 5. Section 6 of P.L.1985, c.404 (C.52:4B-44) is amended to read as follows:
- 40 6. a. The Attorney General shall, through the Office of Victim-41 Witness Advocacy in the Division of Criminal Justice in the 42 Department of Law and Public Safety and in consultation with the 43 county prosecutors, promulgate standards for law enforcement 44 agencies to ensure that the rights of crime victims and witnesses 45 are enforced.
- 46 b. The standards shall require that the Office of Victim-47 Witness Advocacy in the Division of Criminal Justice and each 48 county prosecutor's office provide the following services upon

request for victims and witnesses involved in the prosecution of a case:

- (1) Orientation information about the criminal justice system and the victim's and witness's role in the criminal justice process;
- (2) Notification of any change in the case status and of final disposition;
 - (3) Information on crime prevention and on available responses to witness intimidation;
 - (4) Information about available services to meet needs resulting from the crime and referrals to service agencies, where appropriate;
 - (5) Advance notice of the date, time and place of the defendant's initial appearance before a judicial officer, submission to the court of any plea agreement, the trial and sentencing;
 - (6) Advance notice of when presence in court is not needed;
 - (7) Advice about available compensation, restitution and other forms of recovery and assistance in applying for government compensation;
 - (8) A waiting or reception area separate from the defendant for use during court proceedings;
 - (9) An escort or accompaniment for intimidated victims or witnesses during court appearances;
 - (10) Information about directions, parking, courthouse and courtroom locations, transportation services and witness fees, in advance of court appearances;
 - (11) Assistance for victims and witnesses in meeting special needs when required to make court appearances, such as transportation and child care arrangements;
 - (12) Assistance in making travel and lodging arrangements for out-of-State witnesses;
- (13) Notification to employers of victims and witnesses, if cooperation in the investigation or prosecution causes absence from work;
- (14) Notification of the case disposition, including the trial and sentencing;
- (15) Assistance to victims in submitting a written statement to a representative of the county prosecutor's office about the impact of the crime prior to the prosecutor's final decision concerning whether formal charges will be filed;
- (16) Advice to victims about their right to make a statement about the impact of the crime for inclusion in the presentence report or at time of parole consideration, if applicable;
- (17) Notification to victims of the right to make an in-person statement, prior to sentencing, directly to the sentencing court concerning the impact of the crime;
- 45 (18) Expediting the return of property when no longer needed as 46 evidence;
- 47 (19) Advise and counsel, or refer for advice or counseling, 48 victims of sexual assault, or other criminal acts involving a risk of

transmission of disease, concerning available medical testing and assist such victims, or refer such victims for assistance, in obtaining appropriate testing, counseling and medical care and in making application to the Victims of Crime Compensation Board for compensation for the costs of such testing, counseling and care;

- (20) Assistance to victims in submitting a written impact statement to a representative of the county prosecutor's office concerning the impact of the crime which shall be considered prior to the prosecutor's accepting a negotiated plea agreement containing recommendations as to sentence and assistance to victims in securing an explanation of the terms of any such agreement and the reasons for the agreement;
- (21) Notification to the victim <u>and</u>, <u>upon request of any witness</u> to the crime, <u>notification to such witness</u>, of the defendant's release from custody which shall include:
- (a) notice of the defendant's escape from custody and return to custody following escape;
- (b) notice of any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition, and any associated conditions of release;
- (c) notice of the filing by an inmate of an application for commutation of sentence pursuant to N.J.S.2A:167-4 and its disposition;
- (d) notice of parole consideration pursuant to provisions of P.L.1979, c.441 (C.30:4-123.45 et seq.); and
- (e) notice of the pending release of an inmate due to expiration of sentence; and
- (22) Interpreting services for victims and witnesses when necessary to assist a victim or witness who is hearing impaired or developmentally disabled as defined in section 3 of P.L.1977, c.82 (C.30:6D-3) to understand questions and frame answers.
- c. In a case involving a victim of aggravated sexual assault or sexual assault as defined in subsection a. or c. of N.J.S.2C:14-2, the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall:
- (1) Notify the victim of the victim's right to obtain an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS, and assist the victim, or refer the victim for assistance, in obtaining a test and appropriate counseling and medical care;
- (2) Notify the victim of the victim's right to obtain a court order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) requiring the offender to submit to an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS in the event that

the offender is indicted, formally charged, convicted or adjudicateddelinquent;

- (3) Communicate the request of a victim who agrees to seek an order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) to the prosecutor handling the case and notify the victim or arrange for the victim to be notified of the test result; and
- (4) Assist the victim in applying to the Victims of Crime Compensation Board for compensation for the costs of testing, counseling and medical care.
- d. The Attorney General shall, through the Office of Victim-Witness Advocacy and in consultation with the Commissioner of Health and Senior Services, the Superintendent of State Police and representatives of providers of sexual assault services, to be designated by the Director of the Office of Victim-Witness Advocacy, coordinate the establishment of standard protocols for the provision of information and services to victims of sexual assault, and shall make such protocols available to victims upon request, except that the provision of information and services with regard to emergency contraception and sexually transmitted diseases shall be in accordance with P.L.2005, c.50 (C.26:2H-12.6b et al.).
 - e. In a case involving a victim of human trafficking as defined in section 1 of P.L.2005, c.77 (C.2C:13-8) the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall ensure that the victim of human trafficking obtains assistance in receiving any available benefits or services, including assistance in receiving any necessary certifications or endorsements needed to be recognized as having federal T non-immigrant status for the purpose of receiving any federal benefits or services available pursuant to the "Trafficking Victims Protection Reauthorization Act of 2003," 22 U.S.C. s. 7101 et seq.
 - f. The Attorney General shall, through the Office of Victim-Witness Advocacy and in consultation with the Commissioner of the Department of Health and Senior Services, the Superintendent of State Police and representatives of providers of services to victims of human trafficking, to be designated by the Director of the Office of Victim-Witness Advocacy, coordinate the establishment of standard protocols for the provision of information and services to victims of human trafficking, including coordination of efforts with the appropriate federal authorities pursuant to the "Trafficking Victims Protection Reauthorization Act of 2003," 22 U.S.C. s. 7101 et seq. and shall make such protocols available to victims upon request.

44 (cf: P.L.2005, c.77, s.5)

6. This act shall take effect on the 90th day following enactment.

1 STATEMENT

This bill would require that crime witnesses be notified of the defendant's release from custody under certain circumstances. Under current law, only crime victims or their relatives must be so notified. The statutes requiring victim notification are set out below:

- Section 1 of P.L.1994, c.137 (C.2C:25-26.1) provides that whenever a defendant charged with a crime or an offense involving domestic violence is released from custody the prosecutor must notify the victim;
- Section 15 of P.L.1998, c.71 (C.30:4-27.38) provides that the county Office of Victim and Witness Advocacy must notify the victim of a sexually violent offense or, if the victim died as a result of the offense, the victim's nearest relative, of the release from custody of a person committed as a sexually violent predator;
- Section 1 of P.L.1998, c.68 (C.30:4-91.8), provides that the Office must notify victims of certain serious crimes or their relatives that the defendant is subject to a review by an Institutional Classification Committee which may result in his participation in a residential community release program;
- Section 1 of P.L.1994, c.135 (C.30:4-123.53a) requires notification to victims of the anticipated release from incarceration of persons convicted of certain serious crimes; and
- Section 6 of P.L.1985, c.404 (C.52:4B-44), which governs the standards for law enforcement agencies to ensure the rights of crime victims, provides that victims are entitled to notification of: the defendant's escape from custody; any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition; the inmate's filing of an application for commutation of sentence; the inmate's parole consideration; and the pending release of an inmate due to expiration of sentence.

This bill would amend these statutory sections to require the county Office of Victim and Witness Advocacy or prosecutor, in addition to notifying the victim, to also notify any witness to the crime who has requested such notification.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3692

STATE OF NEW JERSEY

DATED: FEBRUARY 11, 2013

The Assembly Judiciary Committee reports favorably Assembly Bill No. 3692.

This bill would require that crime witnesses be notified of the defendant's release from custody under certain circumstances. Under current law, only crime victims or their relatives must be so notified. The statutes requiring victim notification are set out below:

- Section 1 of P.L.1994, c.137 (C.2C:25-26.1) provides that whenever a defendant charged with a crime or an offense involving domestic violence is released from custody the prosecutor must notify the victim;
- Section 15 of P.L.1998, c.71 (C.30:4-27.38) provides that the county Office of Victim and Witness Advocacy must notify the victim of a sexually violent offense or, if the victim died as a result of the offense, the victim's nearest relative, of the release from custody of a person committed as a sexually violent predator;
- Section 1 of P.L.1998, c.68 (C.30:4-91.8) provides that the county Office of Victim and Witness Advocacy must notify victims of certain serious crimes or their relatives that the defendant is subject to a review by an Institutional Classification Committee which may result in his participation in a residential community release program;
- Section 1 of P.L.1994, c.135 (C.30:4-123.53a) requires notification to victims of the anticipated release from incarceration of persons convicted of certain serious crimes; and
- Section 6 of P.L.1985, c.404 (C.52:4B-44), which governs the standards for law enforcement agencies to ensure the rights of crime victims, provides that victims are entitled to notification of: the defendant's escape from custody; any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition; the inmate's filing of an application for commutation of sentence; the inmate's parole consideration; and the pending release of an inmate due to expiration of sentence.

This bill would amend these statutory sections to require the county Office of Victim and Witness Advocacy or prosecutor, in addition to notifying the victim, to also notify any witness to the crime who has requested such notification.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3692

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 7, 2013

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3692, with committee amendments.

As amended, this bill requires crime witnesses to be notified of the defendant's release from custody under certain circumstances.

The bill requires the Attorney General to maintain, or arrange for the State to participate in, an automatic notification system to alert crime victims, witnesses, and other appropriate persons when an offender is released from custody or is transferred within the correctional system. Victims, witnesses, and, as determined by the prosecuting agency, other appropriate persons will be allowed to supply contact information and automatic notification will alert the person about custody status changes.

Under current law, only crime victims or the relatives of certain crime victims must be notified of the defendant's release from custody. The current statutes requiring victim notification include the following:

- -- Section 1 of P.L.1994, c.137 (C.2C:25-26.1) provides that whenever a defendant charged with a crime or an offense involving domestic violence is released from custody the prosecutor must notify the victim;
- -- Section 15 of P.L.1998, c.71 (C.30:4-27.38) provides that the county Office of Victim and Witness Advocacy must notify the victim of a sexually violent offense or, if the victim died as a result of the offense, the victim's nearest relative, of the release from custody of a person committed as a sexually violent predator;
- -- Section 1 of P.L.1998, c.68 (C.30:4-91.8) provides that the county Office of Victim and Witness Advocacy must notify victims of certain serious crimes or their relatives that the defendant is subject to a review by an Institutional Classification Committee which may result in his participation in a residential community release program;
- -- Section 1 of P.L.1994, c.135 (C.30:4-123.53a) requires notification to victims of the anticipated release from incarceration of persons convicted of certain serious crimes; and
- -- Section 6 of P.L.1985, c.404 (C.52:4B-44), which governs the standards for law enforcement agencies to ensure the rights of crime

victims, provides that victims are entitled to notification of: the defendant's escape from custody; any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition; the inmate's filing of an application for commutation of sentence; the inmate's parole consideration; and the pending release of an inmate due to expiration of sentence.

This bill amends each of the enumerated statutory sections to require the county Office of Victim and Witness Advocacy or the prosecutor, in addition to notifying the victim, to notify any witness to the crime, or other appropriate person as determined by the prosecuting agency, who has requested to be notified of the defendant's release from custody.

The bill takes effect on the first day of the third month following enactment.

FISCAL IMPACT:

The Office of Legislative Services anticipates that the State will incur some additional administrative costs in implementing and administering the additional notification requirements. While data are not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain domestic violence victims when an offender is released from custody under the VINE system currently maintained by the Attorney General.

COMMITTEE AMENDMENTS:

The amendments add the provisions requiring the Attorney General to maintain, or arrange for the State to participate in, an automatic notification system to alert crime victims, witnesses, and other appropriate persons when an offender is released from custody or is transferred within the correctional system.

The amendments integrate the provisions of the automatic notification system into the statute (section 6 of the bill as amended) governing the standards for law enforcement agencies to ensure the rights of crime victims and others.

The amendments make technical changes to the effective date of the bill, shifting the date from the 90th day after the date of enactment to the first day to the third month after enactment and authorizing the Attorney General to take appropriate advance administrative action.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 3692

STATE OF NEW JERSEY 215th LEGISLATURE

DATED: APRIL 10, 2013

SUMMARY

Synopsis: Requires notification to crime witnesses o

f defendant's release from custody under certain

circumstances.

Type of Impact: Indeterminate expenditure increase. General Fund.

Agencies Affected: Department of Corrections; State Parole Board; Office of the Attorney

General; Division of Criminal Justice; Division of State Police; Juvenile Justice Commission; Office of Victim and Witness

Advocacy; County Prosecutor.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	<u>Year 2</u>	Year 3
State and Local Cost	Indeterminate – See comments below		
State and Local Revenue	None – See comments below		

- The Office of Legislative Services (OLS) finds that the provisions of this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may register to receive the notifications.
- This bill broadens existing law which requires the victims of crime be notified of a defendant's release from prison.
- This bill would amend the law to require the Office of the Attorney General, county correctional facility, or appropriate investigating agency to notify, in addition to notifying the victim, any witness to the crime who requests such notification and, as determined by the prosecutor, other appropriate persons, who request such notification.



BILL DESCRIPTION

Assembly Bill No. 3692 [1R] of 2013 requires that crime victims, witnesses, and other appropriate persons be notified of the defendant's release from custody under certain circumstances.

Under current law, only crime victims or their relatives must be notified of a defendant's release from custody. This bill extends that notification requirement to include the witnesses of a crime and, as determined by the prosecutor, other appropriate persons, who request such notification.

The bill requires the Office of the Attorney General to maintain, or arrange for the State to participate in, an automatic notification system to alert crime victims, witnesses, and other appropriate persons when an offender is released from custody or is transferred within the correctional system. Victims, witnesses, and other appropriate persons, as determined by the prosecuting agency, will be allowed to supply contact information. Upon custody status changes an automatic notification will alert the registered individuals.

Additionally, if a registered individual cannot be contacted through the automatic notification system, notification of the offender's change of custody is required to be made by the appropriate investigating agency or county correctional facility.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that the provisions of this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may register to receive the notifications.

Although data is not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain domestic violence victims when an offender is released from custody under the Victim Information and Notification Everyday (VINE) system currently maintained by the Attorney General.

Currently, in addition to providing custody status information, the VINE system has an automatic notification feature. Any crime victim may register with VINE to be automatically notified if the custody status of an offender who victimized him or her should change. This capability of the VINE system eliminates the need for victims to telephone a prosecutor's office to determine an offender's status.

The Office of Attorney General works with the State Office of Victim/Witness Advocacy, the Department of Corrections, the county prosecutors' offices, the State Police, the Parole Board and the Juvenile Justice Commission in making VINE available to crime victims throughout New Jersey.

This bill would extend the notification to witnesses of a crime and other appropriate persons upon the request of these persons.

FE to A3692 [1R]

3

Section: Law and Public Safety

Analyst: Kristin Brunner Santos

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3692

with Assembly Floor Amendments (Proposed by Assemblyman BURZICHELLI)

ADOPTED: JUNE 20, 2013

Currently, section 1 of P.L.1994, c.135 (C.30:4-123.53a) requires the Office of Victim and Witness Advocacy to automatically notify crime victims when defendants convicted of certain serious crimes are about to be released from incarceration, unless the crime victims have requested not to be notified. This floor amendment amends this provision of law, set out in section 5 of the bill, to provide that upon the request of a witness or, as determined by the prosecutor, any other appropriate person, the Office of Victim and Witness Advocacy would also notify such persons of the impending release. This amendment would make section 5 of the bill consistent with the other sections of the bill which require notification of witnesses and other appropriate persons only upon their request.

The floor amendment would also make a technical change in subsection a. of section 5 to correct a reference to the Office of Victim and Witness Advocacy.

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

ASSEMBLY, No. 3692

STATE OF NEW JERSEY 215th LEGISLATURE

DATED: JUNE 27, 2013

SUMMARY

Synopsis: Requires notification to crime witnesses of defendant's release from

custody under certain circumstances.

Type of Impact: Indeterminate expenditure increase from the General Fund.

Agencies Affected: Department of Corrections; State Parole Board; Office of the Attorney

General; Division of Criminal Justice; Division of State Police; Juvenile Justice Commission; Office of Victim and Witness

Advocacy; County Prosecutor.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3	
State and Local Cost	Indeterminate - See comments below			
State and Local Revenue	None.			

- The Office of Legislative Services finds that the provisions of this bill will have an
 indeterminate fiscal impact to the State since it expands a notification service currently being
 provided to crime victims. It is uncertain how many additional persons may register to
 receive the notifications.
- This bill broadens existing law which requires the victims of crime to be notified of a defendant's release from prison unless they have been requested not to be notified.
- This bill would amend the law to require the Office of the Attorney General, county correctional facility, or appropriate investigating agency to notify, in addition to notifying the victim, any witness to the crime who requests such notification and, as determined by the prosecutor, other appropriate persons who request such notification.



BILL DESCRIPTION

Assembly Bill No. 3692 (2R) of 2013 requires that crime victims, witnesses, and other appropriate persons be notified of the defendant's release from custody under certain circumstances.

Under current law, only crime victims or their relatives must be notified of a defendant's release from custody. This bill extends that notification requirement to include the witnesses of a crime and, as determined by the prosecutor, other appropriate persons, who request such notification.

The bill requires the Office of the Attorney General to maintain, or arrange for the State to participate in, an automatic notification system to alert crime victims, witnesses, and other appropriate persons when an offender is released from custody or is transferred within the correctional system. Victim and witnesses, and as determined by the prosecuting agency other appropriate persons, will be allowed to supply contact information. Upon custody status changes an automatic notification will alert the registered individuals.

Additionally, if a registered individual cannot be contacted through the automatic notification system, notification of the offender's change of custody is required to be made by the appropriate investigating agency or county correctional facility and the agency or facility would be required to make a reasonable effort to notify the person.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that the provisions of this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may register to receive the notifications.

Although data is not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain domestic violence victims when an offender is released from custody under the Victim Information and Notification Everyday (VINE) system currently maintained by the Attorney General.

Currently, in addition to providing custody status information, the VINE system has an automatic notification feature. Any crime victim may register with VINE to be automatically notified if there is a change in the custody status of an offender who victimized him or her. This capability of the VINE system eliminates the need for victims to telephone a prosecutor's office to determine an offender's status.

The Office of Attorney General works with the State Office of Victim and Witness Advocacy, the Department of Corrections, the county prosecutors' offices, the State Police, the Parole Board and the Juvenile Justice Commission in making VINE available to crime victims throughout New Jersey.

This bill would extend the notification to witnesses of a crime and other appropriate persons upon the request of these persons.

FE to A3692 [2R]

3

Section: Law and Public Safety

Analyst: Kristin Brunner Santos

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[Second Reprint] ASSEMBLY, No. 3692

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 5, 2013

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 3692 (2R), with committee amendments.

As amended, Assembly Bill No. 3692 (2R) expands the scope of notification when an offender is released from custody or transferred within the criminal justice system.

Section 1 of P.L.1994, c.135 (C.30:4-123.53a), which was enacted with Megan's Law, requires the Parole Board, Department of Corrections, or Juvenile Justice Commission to provide written notice to the prosecutor of the anticipated release from incarceration of offenders convicted of certain violent crimes and sex offenses. Notification is then provided to the Office of Victim Witness Advocacy, which is required to notify the victim of the anticipated release. The bill, as amended, expands that notification to include witnesses and any other appropriate person who has requested notification, as determined by the prosecutor in accordance with a directive issued by the Attorney General.

At present, the Attorney General operates an automatic notification system pursuant to Attorney General Directive No. 2005-5. The directive authorizes the notification of crime victims who have elected to participate in the system whenever an offender is released from custody or transferred within the correctional system. The State currently utilizes the Victim Information and Notification Everyday (VINE) system, which is provided through a private vendor. This bill expands the automatic notification to include witnesses and any other appropriate person, as determined by the prosecuting agency in accordance with the Attorney General's directive, who has requested notification.

This bill requires the Attorney General to continue to maintain the automatic notification system. The bill further authorizes the Attorney General to issue a directive to effectuate the purposes of the bill.

The bill provides that its terms are not to be construed to limit the notification of investigating agencies or county correctional facilities that currently takes place if the automatic notification system is unable

to reach a victim, witnesses, and other appropriate person who has registered for notification.

As amended and reported by the committee, the amendments make this bill identical to Senate Bill Nos. 2513 and 2522 (SCS), as also amended and reported by the committee on this date.

COMMITTEE AMENDMENTS:

The committee amendments require the Attorney General to issue a directive to effectuate the bill's purposes. The amendments also require the Office of Victim Witness Advocacy to use any reasonable means available to notify witnesses and other appropriate persons, as determined by the prosecutor in accordance with the directive issued by the Attorney General, who has requested notification.

FISCAL IMPACT:

The Office of Legislative Services (OLS) finds that this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may be included in the registry to receive the notifications.

Although data is not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain victims when an offender is released from custody under the Victim Information and Notification Everyday (VINE) system currently maintained by the Attorney General. Currently, any crime victim may register with VINE to be automatically notified if there is a change in the custody status of an offender by whom they were victimized. This capability of the VINE system eliminates the need for victims to contact a prosecutor's office to determine an offender's status.

The Office of Attorney General works with the State Office of Victim-Witness Advocacy, the Department of Corrections, the county prosecutors' offices, the State Police, the Parole Board and the Juvenile Justice Commission in making VINE available to crime victims throughout New Jersey. Under this bill, the automatic notification is extended to notification for witnesses and any other appropriate person as determined by the prosecuting agency.

LEGISLATIVE FISCAL ESTIMATE

[Third Reprint]

ASSEMBLY, No. 3692 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: DECEMBER 27, 2013

SUMMARY

Synopsis: Expands notification when an offender is released from custody or

transferred within the criminal justice system.

Type of Impact: Indeterminate expenditure increase from the General Fund.

Agencies Affected: Department of Corrections; State Parole Board; Office of the Attorney

General; Division of Criminal Justice; Division of State Police; Juvenile Justice Commission; Office of Victim Witness Advocacy;

County Prosecutors.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3	
State and Local Cost	Indeterminate – See comments below			
State and Local Revenue	None – See comments below			

- The Office of Legislative Services (OLS) finds that this bill will have an indeterminate fiscal
 impact to the State since it expands a notification service currently being provided to crime
 victims. It is uncertain how many additional persons may register with the Office of Victim
 Witness Advocacy to receive the notifications.
- Expands the scope of notification to additional persons beyond victims when an offender is released from custody or transferred within the criminal justice system.
- Expands current law to require the Office of the Attorney General, county correctional
 facility, or appropriate investigating agency to notify any witness to the crime and any other
 appropriate person, as determined by the prosecutor, in accordance with the directive issued
 by the Attorney General, unless a person declines to receive such notification.



BILL DESCRIPTION

Assembly Bill No. 3692 (3R) of 2013 expands the scope of notification when an offender is released from custody or transferred within the criminal justice system.

Section 1 of P.L.1994, c.135 (C.30:4-123.53a), which was enacted with Megan's Law, requires the Parole Board, Department of Corrections, or Juvenile Justice Commission to provide written notice to the prosecutor of the anticipated release from incarceration of offenders convicted of certain violent crimes and sex offenses. Notification is then provided to the Office of Victim Witness Advocacy, which is required to notify the victim of the anticipated release. This committee substitute expands that notification to include witnesses and any other appropriate person, as determined by the prosecutor.

At present, the Attorney General operates an automatic notification system pursuant to Attorney General Directive No. 2005-5. The directive authorizes the notification of crime victims who have elected to participate in the system whenever an offender is released from custody or transferred within the correctional system. The State currently utilizes the Victim Information and Notification Everyday (VINE) system, which is provided through a private vendor. This expands the automatic notification to include witnesses and any other appropriate person as determined by the prosecuting agency in accordance with the Attorney General's directive. This bill requires the Attorney General to continue to maintain the automatic notification system.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that the provisions of this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may be included in the registry to receive the notifications.

Although data is not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain victims when an offender is released from custody under the Victim Information and Notification Everyday (VINE) system currently maintained by the Attorney General.

In addition to providing custody status information, the VINE system has an automatic notification feature. Any crime victim may register with VINE to be automatically notified if there is a change in the custody status of an offender who victimized him or her. This capability of the VINE system eliminates the need for victims to contact a prosecutor's office to determine an offender's status.

The Office of Attorney General works with the State Office of Victim Witness Advocacy, the Department of Corrections, the county prosecutors' offices, the State Police, the Parole Board and the Juvenile Justice Commission in making VINE available to crime victims throughout New Jersey.

This bill would extend the notification to witnesses of crimes and other appropriate persons, as determined by the prosecutor in accordance with the Attorney General's directive.

Section: Law and Public Safety

Analyst: Kristin Brunner Santos

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2513

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED FEBRUARY 4, 2013

Sponsored by: Senator DONALD NORCROSS District 5 (Camden and Gloucester)

Co-Sponsored by: Senator Bateman

SYNOPSIS

Expands notification when an offender is released from custody or transferred within the criminal justice system.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/22/2013)

1 AN ACT concerning certain notification about offenders, 2 supplementing Title 52 of the Revised Statutes and amending 3 P.L.1994, c.135.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) a. The Attorney General shall maintain an automatic notification system to be known as the "Victim Information and Notification Everyday (VINE)" system to alert crime victims, witnesses and other appropriate persons when an offender is released from custody or is transferred within the correctional system.
- b. Notification of the offender's change of custody shall be made to persons who have elected to register with the VINE system. Victims, witnesses, and other appropriate persons, as determined by the prosecuting agency, shall be provided with the opportunity to supply contact information in order to be notified when the offender's custody status changes. The VINE system shall alert the victim, witnesses and other appropriate persons about the custody status change.
- c. Nothing in this act shall be construed to limit or impair the notification of investigating agencies or county correctional facilities when an offender's custody status has changed if any person who had registered pursuant to this section is not able to be contacted.
- d. Pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Attorney General, may adopt rules and regulations to effectuate the purposes of P.L. , c. (C.) (pending before the Legislature as this bill).

- 32 2. Section 1 of P.L.1994, c.135 (C.30:4-123.53a) is amended to 33 read as follows:
 - 1. a. As used in this act: "Prosecutor" means the county prosecutor of the county in which the defendant was convicted unless the matter was prosecuted by the Attorney General, in which case "prosecutor" means the Attorney General.
 - "Office of Victim Witness Advocacy" means the Office of Victim Witness Advocacy of the county in which the defendant was convicted.
- b. Notwithstanding any other provision of law to the contrary, the State shall provide written notice to the prosecutor of the anticipated release from incarceration in a county or State penal institution or the Adult Diagnostic and Treatment Center of a person convicted of murder; manslaughter; aggravated sexual

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 assault; sexual assault; aggravated assault; aggravated criminal 2 sexual contact; kidnaping pursuant to paragraph (2) of subsection c. 3 of N.J.S.2C:13-1; endangering the welfare of a child by engaging in 4 sexual conduct which would impair or debauch the morals of the 5 child pursuant to subsection a. of N.J.S.2C:24-4; endangering the 6 welfare of a child pursuant to paragraph (4) of subsection b. of 7 N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, 8 c.291 (C.2C:13-6); any other offense involving serious bodily 9 injury or an attempt to commit any of the aforementioned offenses. 10 In cases involving a release on parole, the State Parole Board shall 11 provide the notice required by this subsection. In all other cases, 12 including but not limited to release upon expiration of sentence or 13 release from incarceration due to a change in sentence, the 14 Department of Corrections shall provide the notice required by this 15 subsection.

- c. Notwithstanding any other provision of law to the contrary, the Juvenile Justice Commission established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170) shall provide written notice to the prosecutor of the anticipated release from incarceration of a juvenile adjudicated delinquent on the basis of an offense which, if committed by an adult, would constitute murder; manslaughter; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; kidnaping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other offense involving serious bodily injury or an attempt to commit any of the aforementioned offenses.
- d. If available, the notice shall be provided to the prosecutor 90 days before the inmate's anticipated release; provided however, the notice shall be provided at least 30 days before release. The notice shall include the person's name, identifying factors, offense history, and anticipated future residence. The prosecutor shall notify the Office of Victim and Witness Advocacy and that office shall use any reasonable means available to them to notify the victim, witnesses and any other appropriate person, as determined by the prosecutor, of the anticipated release unless the [victim] person has requested not to be notified.
- e. Upon receipt of notice, the prosecutor shall provide notice to the law enforcement agency responsible for the municipality where the inmate will reside, the municipality in which any victim resides, and such other State and local law enforcement agencies as appropriate for public safety.

47 (cf: P.L.2001, c.79, s.8)

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3. This act shall take effect on the first day of the third month following the date of enactment, except the Attorney General, where appropriate, may take such anticipatory administrative action in advance thereof as shall be necessary for the implementation of this act.

STATEMENT

This bill expands the scope of notification when an offender is released from custody or transferred within the criminal justice system.

Section 1 of P.L.1994, c.135 (C.30:4-123.53a), which was enacted with Megan's Law, requires the Parole Board, Department of Corrections, or Juvenile Justice Commission to provide written notice to the prosecutor of the anticipated release from incarceration of offenders convicted of certain violent crimes and sex offenses. Notification is then provided to the victim by the Office of Victim Witness Advocacy, which is required to notify the victim of the anticipated release. This bill expands that notification to include witnesses and any other appropriate person, as determined by the prosecutor.

Currently, the Attorney General operates the Victim Information and Notification Everyday (VINE) system pursuant to Attorney General Directive No.2005-5. The directive authorizes the notification of crime victims who have elected to participate in the system whenever an offender is released from custody or transferred within the correctional system. This bill also expands the automatic notification to include witnesses and any other appropriate person as determined by the prosecuting agency.

The Attorney General would continue to maintain the VINE system. The bill further authorizes the Attorney General to adopt rules and regulations to effectuate the purposes of the bill. The provisions of the bill are not to be construed to limit the notification of investigating agencies or county correctional facilities that currently takes place if the system is unable to reach the victim.

SENATE, No. 2522

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED FEBRUARY 4, 2013

Sponsored by: Senator LORETTA WEINBERG District 37 (Bergen)

SYNOPSIS

Requires notification to crime witnesses of defendant's release from custody under certain circumstances.

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning witnesses to crimes and amending various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1994, c.137 (C.2C:25-26.1) is amended to read as follows:
- 1. Notwithstanding any other provision of law to the contrary, whenever a defendant charged with a crime or an offense involving domestic violence is released from custody the prosecuting agency shall notify the victim <u>and</u>, <u>upon request of any witness to the crime or offense</u>, shall notify such witness.

14 (cf: P.L.1994, c.137, s.1)

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- 2. Section 15 of P.L.1998, c.71 (C.30:4-27.38) is amended to read as follows:
- 18 15. In addition to any other information required to be released 19 under this act, prior to the release of a person committed under this 20 act, the Department of Corrections shall give written notice of the 21 person's release to the Attorney General or the prosecutor of the 22 county in which the person was prosecuted for the sexually violent 23 offense which rendered the person subject to commitment under 24 this act, depending on which office prosecuted the person for the 25 sexually violent offense. Upon receipt of such notice, the county 26 prosecutor or Attorney General, as the case may be, shall notify the 27 Office of Victim and Witness Advocacy of the county in which the 28 person was prosecuted and that office shall use any reasonable 29 means available to it to give notice of the person's release to the 30 victim of the sexually violent offense or the victim's nearest relative 31 if the sexually violent offense resulted in death, and to any witness 32 to the sexually violent offense, if the witness requests such notice, 33 which notice shall be in accordance with the provisions of section 6 34 of P.L.1985, c.404 (C.52:4B-44). The notice required under this 35 section shall be given only if a request for such notification has been made by the victim or the victim's nearest relative, as the case 36 37 may be, to the county prosecutor or Attorney General, as the case 38 may be, at the time the person was sentenced or committed. Failure 39 to notify shall not be a reason for postponement of release. Nothing 40 in this subsection shall create a cause of action against the State, 41 county or any employee of the State or county acting within the 42 scope of the employee's employment as a result of the failure to 43 notify under this act.
- 44 (cf: P.L.1998, c.71, s.15)

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

3. Section 1 of P.L.1998, c.68 (C.30:4-91.8) is amended to read as follows:

- 1. a. Whenever an inmate who has been convicted of murder; manslaughter; vehicular homicide; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; robbery; kidnapping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); or any crime of the first or second degree involving serious bodily injury is subject to a review by an Institutional Classification Committee which may result in participation in any residential community release program, the Department of Corrections shall provide written notice of that review in accordance with the provisions of subsection b. of this section.
 - b. (1) Upon the scheduling of a review subject to the notification requirement of this section, the Department of Corrections shall so notify the prosecutor of the county in which the inmate was convicted or, if the matter was prosecuted by the Attorney General, the Attorney General.

Upon receipt of such notice, the county prosecutor or Attorney General, as the case may be, shall have 10 working days in which to submit comments. If the county prosecutor or Attorney General does not provide comments within those 10 working days, the Department of Corrections may presume that the prosecutor or Attorney General, as the case may be, does not wish to submit any comments on the matter. The notice shall include the inmate's name, identifying factors and offense history.

(2) Immediately upon receipt of such notice, the county prosecutor or Attorney General in accordance with the provisions of paragraph (1) of this subsection shall notify the Office of Victim and Witness Advocacy of the county in which the inmate was convicted and that office shall use any reasonable means available to it to give notice within 10 working days to the victim of the crime or the victim's nearest relative if the crime resulted in death, and to any witness to the crime of which the inmate was convicted.

The notice required under this paragraph shall be given only if a request for such notification has been made by the victim or the victim's nearest relative, or by any witness to the crime, as the case may be, to the county prosecutor or Attorney General, as the case may be, at the time the inmate was sentenced.

Upon receipt of such notice, the victim or the victim's nearest relative, as the case may be, shall have 10 working days in which to submit comments. If the victim or the victim's nearest relative, as the case may be, does not provide comments within those 10

working days, the Department of Corrections may presume that the victim or victim's nearest relative, as the case may be, does not wish to submit any comments on the matter.

(3) Any comments provided pursuant to paragraph (1) or (2) of this subsection shall be in writing and shall be delivered to the Department of Corrections.

Comments submitted pursuant to this subsection shall be deemed confidential and shall not be disclosed to any person who is not authorized to receive or review them.

- c. Whenever the Department of Corrections receives comments from a prosecutor or the Attorney General, as the case may be, or from a victim or a victim's nearest relative, as the case may be, concerning the participation of an inmate in accordance with this act, it shall give all due consideration to the information contained in those comments when considering the participation of that inmate.
- d. The Commissioner of Corrections, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the provisions of this act.

(cf: P.L.1998, c.68, s.1)

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- 4. Section 1 of P.L.1994, c.135 (C.30:4-123.53a) is amended to read as follows:
- 1. a. As used in this act: "Prosecutor" means the county prosecutor of the county in which the defendant was convicted unless the matter was prosecuted by the Attorney General, in which case "prosecutor" means the Attorney General.

"Office of Victim Witness Advocacy" means the Office of Victim Witness Advocacy of the county in which the defendant was convicted.

b. Notwithstanding any other provision of law to the contrary, the State shall provide written notice to the prosecutor of the anticipated release from incarceration in a county or State penal institution or the Adult Diagnostic and Treatment Center of a person convicted of murder; manslaughter; aggravated sexual assault; sexual assault; aggravated assault; aggravated criminal sexual contact; kidnaping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other offense involving serious bodily injury or an attempt to commit any of the aforementioned offenses. In cases involving a release on parole, the State Parole Board shall provide the notice required by this subsection. In all other cases, including but not limited to release upon expiration of sentence or

release from incarceration due to a change in sentence, the Department of Corrections shall provide the notice required by this subsection.

- 4 c. Notwithstanding any other provision of law to the contrary, 5 the Juvenile Justice Commission established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170) shall provide written notice to 6 7 the prosecutor of the anticipated release from incarceration of a 8 juvenile adjudicated delinquent on the basis of an offense which, if 9 committed by an adult, would constitute murder; manslaughter; 10 aggravated sexual assault; sexual assault; aggravated assault; 11 aggravated criminal sexual contact; kidnaping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the 12 13 welfare of a child by engaging in sexual conduct which would 14 impair or debauch the morals of the child pursuant to subsection a. 15 of N.J.S.2C:24-4; endangering the welfare of a child pursuant to 16 paragraph (4) of subsection b. of N.J.S.2C:24-4; luring or enticing 17 pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); any other 18 offense involving serious bodily injury or an attempt to commit any 19 of the aforementioned offenses.
 - d. If available, the notice shall be provided to the prosecutor 90 days before the inmate's anticipated release; provided however, the notice shall be provided at least 30 days before release. The notice shall include the person's name, identifying factors, offense history, and anticipated future residence. The prosecutor shall notify the Office of Victim and Witness Advocacy and that office shall use any reasonable means available to them to notify the victim of the anticipated release unless the victim has requested not to be notified. The Office of Victim and Witness Advocacy shall also use any reasonable means available to them to notify any witness to the crime who has requested such notice.
 - e. Upon receipt of notice, the prosecutor shall provide notice to the law enforcement agency responsible for the municipality where the inmate will reside, the municipality in which any victim resides, and such other State and local law enforcement agencies as appropriate for public safety.

(cf: P.L. 2001, c.79, s.8)

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- 5. Section 6 of P.L.1985, c.404 (C.52:4B-44) is amended to read as follows:
- 6. a. The Attorney General shall, through the Office of Victim-Witness Advocacy in the Division of Criminal Justice in the Department of Law and Public Safety and in consultation with the county prosecutors, promulgate standards for law enforcement agencies to ensure that the rights of crime victims <u>and witnesses</u> are enforced.
- 46 b. The standards shall require that the Office of Victim-47 Witness Advocacy in the Division of Criminal Justice and each 48 county prosecutor's office provide the following services upon

request for victims and witnesses involved in the prosecution of a case:

- (1) Orientation information about the criminal justice system and the victim's and witness's role in the criminal justice process;
- (2) Notification of any change in the case status and of final disposition;
 - (3) Information on crime prevention and on available responses to witness intimidation;
 - (4) Information about available services to meet needs resulting from the crime and referrals to service agencies, where appropriate;
 - (5) Advance notice of the date, time and place of the defendant's initial appearance before a judicial officer, submission to the court of any plea agreement, the trial and sentencing;
 - (6) Advance notice of when presence in court is not needed;
 - (7) Advice about available compensation, restitution and other forms of recovery and assistance in applying for government compensation;
 - (8) A waiting or reception area separate from the defendant for use during court proceedings;
 - (9) An escort or accompaniment for intimidated victims or witnesses during court appearances;
 - (10) Information about directions, parking, courthouse and courtroom locations, transportation services and witness fees, in advance of court appearances;
 - (11) Assistance for victims and witnesses in meeting special needs when required to make court appearances, such as transportation and child care arrangements;
- (12) Assistance in making travel and lodging arrangements for out-of-State witnesses;
- (13) Notification to employers of victims and witnesses, if cooperation in the investigation or prosecution causes absence from work;
- (14) Notification of the case disposition, including the trial and sentencing;
- (15) Assistance to victims in submitting a written statement to a representative of the county prosecutor's office about the impact of the crime prior to the prosecutor's final decision concerning whether formal charges will be filed;
- (16) Advice to victims about their right to make a statement about the impact of the crime for inclusion in the presentence report or at time of parole consideration, if applicable;
- (17) Notification to victims of the right to make an in-person statement, prior to sentencing, directly to the sentencing court concerning the impact of the crime;
- 45 (18) Expediting the return of property when no longer needed as 46 evidence;
- 47 (19) Advise and counsel, or refer for advice or counseling, 48 victims of sexual assault, or other criminal acts involving a risk of

transmission of disease, concerning available medical testing and assist such victims, or refer such victims for assistance, in obtaining appropriate testing, counseling and medical care and in making application to the Victims of Crime Compensation Board for compensation for the costs of such testing, counseling and care;

- (20) Assistance to victims in submitting a written impact statement to a representative of the county prosecutor's office concerning the impact of the crime which shall be considered prior to the prosecutor's accepting a negotiated plea agreement containing recommendations as to sentence and assistance to victims in securing an explanation of the terms of any such agreement and the reasons for the agreement;
- (21) Notification to the victim <u>and</u>, <u>upon request of any witness</u> to the crime, <u>notification to such witness</u>, of the defendant's release from custody which shall include:
- (a) notice of the defendant's escape from custody and return to custody following escape;
- (b) notice of any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition, and any associated conditions of release;
- (c) notice of the filing by an inmate of an application for commutation of sentence pursuant to N.J.S.2A:167-4 and its disposition;
- (d) notice of parole consideration pursuant to provisions of P.L.1979, c.441 (C.30:4-123.45 et seq.); and
- (e) notice of the pending release of an inmate due to expiration of sentence; and
- (22) Interpreting services for victims and witnesses when necessary to assist a victim or witness who is hearing impaired or developmentally disabled as defined in section 3 of P.L.1977, c.82 (C.30:6D-3) to understand questions and frame answers.
- c. In a case involving a victim of aggravated sexual assault or sexual assault as defined in subsection a. or c. of N.J.S.2C:14-2, the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall:
- (1) Notify the victim of the victim's right to obtain an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS, and assist the victim, or refer the victim for assistance, in obtaining a test and appropriate counseling and medical care;
- (2) Notify the victim of the victim's right to obtain a court order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) requiring the offender to submit to an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS in the event that

the offender is indicted, formally charged, convicted or adjudicated
delinquent;

- (3) Communicate the request of a victim who agrees to seek an order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) to the prosecutor handling the case and notify the victim or arrange for the victim to be notified of the test result; and
- (4) Assist the victim in applying to the Victims of Crime Compensation Board for compensation for the costs of testing, counseling and medical care.
- d. The Attorney General shall, through the Office of Victim-Witness Advocacy and in consultation with the Commissioner of Health and Senior Services, the Superintendent of State Police and representatives of providers of sexual assault services, to be designated by the Director of the Office of Victim-Witness Advocacy, coordinate the establishment of standard protocols for the provision of information and services to victims of sexual assault, and shall make such protocols available to victims upon request, except that the provision of information and services with regard to emergency contraception and sexually transmitted diseases shall be in accordance with P.L.2005, c.50 (C.26:2H-12.6b
 - e. In a case involving a victim of human trafficking as defined in section 1 of P.L.2005, c.77 (C.2C:13-8) the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall ensure that the victim of human trafficking obtains assistance in receiving any available benefits or services, including assistance in receiving any necessary certifications or endorsements needed to be recognized as having federal T non-immigrant status for the purpose of receiving any federal benefits or services available pursuant to the "Trafficking Victims Protection Reauthorization Act of 2003," 22 U.S.C. s. 7101 et seq.
 - f. The Attorney General shall, through the Office of Victim-Witness Advocacy and in consultation with the Commissioner of the Department of Health and Senior Services, the Superintendent of State Police and representatives of providers of services to victims of human trafficking, to be designated by the Director of the Office of Victim-Witness Advocacy, coordinate the establishment of standard protocols for the provision of information and services to victims of human trafficking, including coordination of efforts with the appropriate federal authorities pursuant to the "Trafficking Victims Protection Reauthorization Act of 2003," 22 U.S.C. s. 7101 et seq. and shall make such protocols available to victims upon request.
- 44 (cf: P.L.2005, c.77, s.5)

6. This act shall take effect on the 90th day following enactment.

1 STATEMENT

This bill would require that crime witnesses be notified of the defendant's release from custody under certain circumstances. Under current law, only crime victims or their relatives must be so notified. The statutes requiring victim notification are set out below:

- Section 1 of P.L.1994, c.137 (C.2C:25-26.1) provides that whenever a defendant charged with a crime or an offense involving domestic violence is released from custody the prosecutor must notify the victim;
- Section 15 of P.L.1998, c.71 (C.30:4-27.38) provides that the county Office of Victim and Witness Advocacy must notify the victim of a sexually violent offense or, if the victim died as a result of the offense, the victim's nearest relative, of the release from custody of a person committed as a sexually violent predator;
- Section 1 of P.L.1998, c.68 (C.30:4-91.8), provides that the Office must notify victims of certain serious crimes or their relatives that the defendant is subject to a review by an Institutional Classification Committee which may result in his participation in a residential community release program;
- Section 1 of P.L.1994, c.135 (C.30:4-123.53a) requires notification to victims of the anticipated release from incarceration of persons convicted of certain serious crimes; and
- Section 6 of P.L.1985, c.404 (C.52:4B-44), which governs the standards for law enforcement agencies to ensure the rights of crime victims, provides that victims are entitled to notification of: the defendant's escape from custody; any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition; the inmate's filing of an application for commutation of sentence; the inmate's parole consideration; and the pending release of an inmate due to expiration of sentence.

This bill would amend these statutory sections to require the county Office of Victim and Witness Advocacy or prosecutor, in addition to notifying the victim, to also notify any witness to the crime who has requested such notification.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 2513 and 2522

STATE OF NEW JERSEY

DATED: FEBRUARY 21, 2013

The Senate Law and Public Safety Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 2513 and 2522.

This committee substitute expands the scope of notification when an offender is released from custody or transferred within the criminal justice system.

Section 1 of P.L.1994, c.135 (C.30:4-123.53a), which was enacted with Megan's Law, requires the Parole Board, Department of Corrections, or Juvenile Justice Commission to provide written notice to the prosecutor of the anticipated release from incarceration of offenders convicted of certain violent crimes and sex offenses. Notification is then provided to the Office of Victim Witness Advocacy, which is required to notify the victim of the anticipated release. This substitute expands that notification to include witnesses and any other appropriate person, as determined by the prosecutor.

At present, the Attorney General operates an automatic notification system pursuant to Attorney General Directive No. 2005-5. The directive authorizes the notification of crime victims who have elected to participate in the system whenever an offender is released from custody or transferred within the correctional system. The State currently utilizes the Victim Information and Notification Everyday (VINE) system, which is provided through a private vendor. This substitute expands the automatic notification to include witnesses and any other appropriate person as determined by the prosecuting agency.

This substitute requires the Attorney General to continue to maintain the automatic notification system. The substitute further authorizes the Attorney General to adopt rules and regulations to effectuate the purposes of the bill.

The provisions of the substitute are not to be construed to limit the notification of investigating agencies or county correctional facilities that currently takes place if the system is unable to reach the victim.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 2513 and 2522

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 5, 2013

The Senate Budget and Appropriations Committee reports favorably Senate Bill Nos. 2513 and 2522 (SCS), with committee amendments.

The SCS, as amended, expands the scope of notification when an offender is released from custody or transferred within the criminal justice system.

Section 1 of P.L.1994, c.135 (C.30:4-123.53a), which was enacted with Megan's Law, requires the Parole Board, Department of Corrections, or Juvenile Justice Commission to provide written notice to the prosecutor of the anticipated release from incarceration of offenders convicted of certain violent crimes and sex offenses. Notification is then provided to the Office of Victim Witness Advocacy, which is required to notify the victim of the anticipated release. This bill expands that notification to include witnesses and any other appropriate person who has requested notification, as determined by the prosecutor in accordance with a directive issued by the Attorney General.

At present, the Attorney General operates an automatic notification system pursuant to Attorney General Directive No. 2005-5. The directive authorizes the notification of crime victims who have elected to participate in the system whenever an offender is released from custody or transferred within the correctional system. The State currently utilizes the Victim Information and Notification Everyday (VINE) system, which is provided through a private vendor. This bill expands the automatic notification to include witnesses and any other appropriate person who has requested notification, as determined by the prosecuting agency in accordance with the Attorney General's directive.

This bill requires the Attorney General to continue to maintain the automatic notification system. The bill further authorizes the Attorney General to issue a directive to effectuate the purposes of the bill.

The bill provides that its terms are not to be construed to limit the notification of investigating agencies or county correctional facilities

that currently takes place if the automatic notification system is unable to reach a victim, witnesses, and other appropriate person who has registered for notification.

As amended and reported, this bill is identical to Assembly Bill No. 3692 (2R), as also amended and reported by the committee.

COMMITTEE AMENDMENTS:

The committee amendments require the Attorney General to issue a directive to effectuate the substitute's purposes. As reported by the Senate Law and Public Safety Committee, the substitute permitted the Attorney General to adopt rules and regulations pursuant to the "Administrative Procedure Act." The amendments also require the Office of Victim Witness Advocacy to use any reasonable means available to notify witnesses and other appropriate persons who have requested notification, as determined by the prosecutor in accordance with the directive issued by the Attorney General.

FISCAL IMPACT:

The Office of Legislative Services (OLS) finds that this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may be included in the registry to receive the notifications.

Although data is not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain victims when an offender is released from custody under the Victim Information and Notification Everyday (VINE) system currently maintained by the Attorney General. Currently, any crime victim may register with VINE to be automatically notified if there is a change in the custody status of an offender by whom they were victimized. This capability of the VINE system eliminates the need for victims to contact a prosecutor's office to determine an offender's status.

The Office of Attorney General works with the State Office of Victim-Witness Advocacy, the Department of Corrections, the county prosecutors' offices, the State Police, the Parole Board and the Juvenile Justice Commission in making VINE available to crime victims throughout New Jersey. Under this bill, the automatic notification is extended to notification for witnesses and any other appropriate person as determined by the prosecuting agency.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE COMMITTEE SUBSTITUTE FOR

SENATE, Nos. 2513 and 2522

STATE OF NEW JERSEY 215th LEGISLATURE

DATED: DECEMBER 27, 2013

SUMMARY

Synopsis: Expands notification when an offender is released from custody or

transferred within the criminal justice system.

Type of Impact: Indeterminate expenditure increase from the General Fund.

Agencies Affected: Department of Corrections; State Parole Board; Office of the Attorney

General; Division of Criminal Justice; Division of State Police; Juvenile Justice Commission; Office of Victim Witness Advocacy;

County Prosecutors.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State and Local Cost	Indeterminate – See comments below		
State and Local Revenue	None – See comments below		

- The Office of Legislative Services (OLS) finds that this bill will have an indeterminate fiscal
 impact to the State since it expands a notification service currently being provided to crime
 victims. It is uncertain how many additional persons may register with the Office of Victim
 Witness Advocacy to receive the notifications.
- Expands the scope of notification to additional persons beyond victims when an offender is released from custody or transferred within the criminal justice system.
- Expands current law to require the Office of the Attorney General, county correctional facility, or appropriate investigating agency to notify any witness to the crime and any other appropriate person, as determined by the prosecutor, in accordance with the directive issued by the Attorney General, unless a person declines to receive such notification.



BILL DESCRIPTION

The First Reprint of the Senate Committee Substitute for Senate Bill Nos. 2513 and 2522 of 2013 expands the scope of notification when an offender is released from custody or transferred within the criminal justice system.

Section 1 of P.L.1994, c.135 (C.30:4-123.53a), which was enacted with Megan's Law, requires the Parole Board, Department of Corrections, or Juvenile Justice Commission to provide written notice to the prosecutor of the anticipated release from incarceration of offenders convicted of certain violent crimes and sex offenses. Notification is then provided to the Office of Victim Witness Advocacy, which is required to notify the victim of the anticipated release. This committee substitute expands that notification to include witnesses and any other appropriate person, as determined by the prosecutor.

At present, the Attorney General operates an automatic notification system pursuant to Attorney General Directive No. 2005-5. The directive authorizes the notification of crime victims who have elected to participate in the system whenever an offender is released from custody or transferred within the correctional system. The State currently utilizes the Victim Information and Notification Everyday (VINE) system, which is provided through a private vendor. This expands the automatic notification to include witnesses and any other appropriate person as determined by the prosecuting agency in accordance with the Attorney General's directive. This bill requires the Attorney General to continue to maintain the automatic notification system.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services finds that the provisions of this bill will have an indeterminate fiscal impact to the State since it expands a notification service currently being provided to crime victims. It is uncertain how many additional persons may be included in the registry to receive the notifications.

Although data is not available to estimate these costs, they will in part be absorbed by the existing administrative framework in place for notifying certain victims when an offender is released from custody under the Victim Information and Notification Everyday (VINE) system currently maintained by the Attorney General.

In addition to providing custody status information, the VINE system has an automatic notification feature. Any crime victim may register with VINE to be automatically notified if there is a change in the custody status of an offender who victimized him or her. This capability of the VINE system eliminates the need for victims to contact a prosecutor's office to determine an offender's status.

The Office of Attorney General works with the State Office of Victim Witness Advocacy, the Department of Corrections, the county prosecutors' offices, the State Police, the Parole Board and the Juvenile Justice Commission in making VINE available to crime victims throughout New Jersey.

FE to [1R] SCS for S2513

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This bill would extend the notification to witnesses of crimes and other appropriate persons, as determined by the prosecutor in accordance with the Attorney General's directive.

Section: Law and Public Safety

Analyst: Kristin Brunner Santos

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).