26:6A-4

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2013 **CHAPTER**: 185

NJSA: 26:6A-4 (Removes statutory authority of DOH and Board of Medical Examiners over medical standards

governing declarations of death upon the basis of neurological criteria)

BILL NO: A3586 (Substituted for S2756)

SPONSOR(S) Conaway and others

DATE INTRODUCED: December 10, 2012

COMMITTEE: ASSEMBLY: Health and Senior Services

SENATE: Health, Human Services and Senior Citizens

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 19, 2013

SENATE: November 18, 2013

DATE OF APPROVAL: January 13, 2014

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second Reprint enacted)

A3586

SPONSOR'S STATEMENT: (Begins on page 3 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S2756

SPONSOR'S STATEMENT: (Begins on page 3 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

	VETO MESSAGE:	No
	GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLO	OWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstateli	b.org
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	LAW/KR	

P.L.2013, CHAPTER 185, approved January 13, 2014 Assembly, No. 3586 (Second Reprint)

AN ACT concerning ¹ [the determination] <u>declarations</u> ¹ of death ¹ [by] <u>upon the basis of</u> neurological criteria and amending P.L.1991, c.90.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 4 of P.L.1991, c.90 (C.26:6A-4) is amended to read as follows:
- 10 4. a. A declaration of death upon the basis of neurological criteria pursuant to section 3 of this act shall be made by a licensed 11 physician professionally qualified by specialty or expertise, based 12 13 upon the ¹exercise of the ¹ physician's ¹best ¹ medical judgment and 14 in accordance with currently accepted medical standards [and additional requirements, including appropriate confirmatory tests, 15 16 as are provided pursuant to this act 1 that are based upon nationally recognized sources of practice guidelines, including, but 17 18 not limited to, those adopted by the American Academy of 19 Neurology 1 2 that are based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by 20 the American Academy of Neurology². 21
 - b. Subject to the provisions of this act, the Department of Health, jointly with the <u>State</u> Board of Medical Examiners, shall adopt, and from time to time revise, regulations setting forth [(1)] requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria; and (2) currently accepted medical standards, including criteria, tests and procedures, to govern declarations of death upon the basis of neurological criteria]. The [initial] regulations shall [be issued within 120 days of the enactment of this act] not require the use of any specific ¹[criteria,] test ¹[.] or procedure in the ¹[determination] declaration of death ¹[by] upon the basis of ¹ neurological criteria.
 - c. If the individual to be declared dead upon the basis of neurological criteria is or may be an organ donor, the physician who makes the declaration that death has occurred shall not be the organ transplant surgeon, the attending physician of the organ recipient, 1 nor or 1 otherwise an individual subject to a potentially

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AHE committee amendments adopted January 14, 2013.

²Senate SHH committee amendments adopted June 13, 2013.

A3586 [2R]

1 significant conflict of interest relating to procedures for organ 2 procurement.

d. If death is to be declared upon the basis of neurological criteria, the time of death shall be upon the conclusion of definitive clinical examinations and any confirmation necessary to determine the irreversible cessation of all functions of the entire brain, including the brain stem.

(cf: P.L.1991, c.90, s.4)

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2. This act shall take effect on the first day of the third month next following the date of enactment, but the Department of Health, jointly with the State Board of Medical Examiners, may take such anticipatory administrative action in advance thereof as shall be necessary for the implementation of this act.

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Removes statutory authority of DOH and Board of Medical Examiners over medical standards governing declarations of death upon the basis of neurological criteria.

ASSEMBLY, No. 3586

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED DECEMBER 10, 2012

Sponsored by: Assemblyman HERB CONAWAY, JR. District 7 (Burlington)

SYNOPSIS

Prohibits DOH from requiring any specific criteria, test, or procedure in the determination of death by neurological criteria.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the determination of death by neurological criteria and amending P.L.1991, c.90.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 4 of P.L.1991, c.90 (C.26:6A-4) is amended to read as follows:
- 4. a. A declaration of death upon the basis of neurological criteria pursuant to section 3 of this act shall be made by a licensed physician professionally qualified by specialty or expertise, <u>based upon the physician's medical judgment and</u> in accordance with currently accepted medical standards [and additional requirements, including appropriate confirmatory tests, as are provided pursuant to this act] that are based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by the American Academy of Neurology.
- b. Subject to the provisions of this act, the Department of Health, jointly with the <u>State</u> Board of Medical Examiners, shall adopt, and from time to time revise, regulations setting forth [(1)] requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria; and (2) currently accepted medical standards, including criteria, tests and procedures, to govern declarations of death upon the basis of neurological criteria]. The [initial] regulations shall [be issued within 120 days of the enactment of this act] not require the use of any specific criteria, test, or procedure in the determination of death by neurological criteria.
- c. If the individual to be declared dead upon the basis of neurological criteria is or may be an organ donor, the physician who makes the declaration that death has occurred shall not be the organ transplant surgeon, the attending physician of the organ recipient, nor otherwise an individual subject to a potentially significant conflict of interest relating to procedures for organ procurement.
- d. If death is to be declared upon the basis of neurological criteria, the time of death shall be upon the conclusion of definitive clinical examinations and any confirmation necessary to determine the irreversible cessation of all functions of the entire brain, including the brain stem.
- 40 (cf: P.L.1991, c.90, s.4)

2. This act shall take effect on the first day of the third month next following the date of enactment, but the Department of Health, jointly with the State Board of Medical Examiners, may take such

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A3586 CONAWAY

1	anticipatory	administrative	action	in	advance	thereof	as	shall	be
2	necessary for	r the implement	tation of	th	is act.				

STATEMENT

This bill amends section 4 of P.L.1991, c.90 (C.26:6A-4) to prohibit regulations adopted by the Department of Health concerning the declaration of death upon the basis of neurological criteria, from requiring the use of any specific criteria, test, or procedure in the determination of death by neurological criteria.

Instead, this bill requires that a declaration of death upon the basis of neurological criteria be made, by a licensed physician professionally qualified by specialty or expertise, based upon the physician's medical judgment and in accordance with currently accepted medical standards that are based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by the American Academy of Neurology.

The bill takes effect on the first day of the third month following the date of enactment, but authorizes the Department of Health (jointly with the State Board of Medical Examiners) to take prior administrative action as necessary for its implementation.

ASSEMBLY HEALTH AND SENIOR SERVICES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3586

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 14, 2013

The Assembly Health and Senior Services Committee reports favorably and with committee amendments Assembly Bill No. 3586.

As amended by the committee, this bill amends section 4 of P.L.1991, c.90 (C.26:6A-4) to remove the statutory authority of the Department of Health (DOH) and the State Board of Medical Examiners (BME) over medical standards governing declarations of death upon the basis of neurological criteria.

The bill requires that a declaration of death upon the basis of neurological criteria be made by a licensed physician professionally qualified by specialty or expertise, based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards.

The bill deletes the statutory provisions that authorize joint DOH/BME regulations setting forth currently accepted medical standards (including criteria, tests, and procedures) to govern declarations of death upon the basis of neurological criteria. Furthermore, the bill explicitly prohibits the joint DOH/BME regulations, concerning the declaration of death upon the basis of neurological criteria, from requiring the use of any specific test or procedure in the declaration of death upon the basis of such criteria.

The bill does retain the current statutory authority of DOH and BME to jointly adopt and periodically revise regulations setting forth requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria.

The bill takes effect on the first day of the third month following the date of enactment, but authorizes DOH, jointly with BME, to take prior administrative action as necessary for its implementation.

COMMITTEE AMENDMENTS

The committee amendments to the bill are designed to clarify the legislative intent behind this measure.

The amendments stipulate that a declaration of death upon the basis of neurological criteria is to be made by a licensed physician professionally qualified by specialty or expertise, based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards. The amendments remove the requirement that these standards be based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by the American Academy of Neurology, as these guidelines may become outdated or obsolete over time.

The amendments also prohibit the joint DOH/BME regulations, concerning the declaration of death upon the basis of neurological criteria, from requiring the use of any specific test or procedure in the declaration of death upon the basis of such criteria. The language in this provision has been modified to be consistent with that used throughout the statute that is amended by the bill.

Finally, the amendments revise the title and synopsis of the bill to use terminology that is consistent with the language of the statute amended by the bill.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 3586**

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 13, 2013

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Assembly Bill No. 3586 (1R).

As amended, this bill amends section 4 of P.L.1991, c.90 (C.26:6A-4) to remove the statutory authority of the Department of Health (DOH) and the State Board of Medical Examiners (BME) over medical standards governing declarations of death upon the basis of neurological criteria.

The bill requires that a declaration of death upon the basis of neurological criteria be made by a licensed physician professionally qualified by specialty or expertise, based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards. A declaration of death upon the basis of neurological criteria pursuant to section 3 of this act shall be made by a licensed physician professionally qualified by specialty or expertise, based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards that are based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by the American Academy of Neurology.

The bill deletes the statutory provisions that authorize joint DOH/BME regulations setting forth currently accepted medical standards (including criteria, tests, and procedures) to govern declarations of death upon the basis of neurological criteria. Furthermore, the bill explicitly prohibits the joint DOH/BME regulations, concerning the declaration of death upon the basis of neurological criteria, from requiring the use of any specific test or procedure in the declaration of death upon the basis of such criteria.

The bill does retain the current statutory authority of DOH and BME to jointly adopt and periodically revise regulations setting forth requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria.

The bill takes effect on the first day of the third month following the date of enactment, but authorizes DOH, jointly with BME, to take prior administrative action as necessary for its implementation.

The committee amended the bill to specify that the currently accepted medical standards to be used to declare death are to be "based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by the American Academy of Neurology".

As amended, this bill is identical to Senate Bill No.2756 SCA (Vitale/Singer), which the committee also reported favorably on this date.

SENATE, No. 2756

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED MAY 13, 2013

Sponsored by: Senator JOSEPH F. VITALE District 19 (Middlesex) Senator ROBERT W. SINGER District 30 (Monmouth and Ocean)

SYNOPSIS

Removes statutory authority of DOH and Board of Medical Examiners over medical standards governing declarations of death upon the basis of neurological criteria.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning declarations of death upon the basis of neurological criteria and amending P.L.1991, c.90.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 4 of P.L.1991, c.90 (C.26:6A-4) is amended to read as follows:
- 4. a. A declaration of death upon the basis of neurological criteria pursuant to section 3 of this act shall be made by a licensed physician professionally qualified by specialty or expertise, <u>based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards [and additional requirements, including appropriate confirmatory tests, as are provided pursuant to this act].</u>
- b. Subject to the provisions of this act, the Department of Health, jointly with the <u>State</u> Board of Medical Examiners, shall adopt, and from time to time revise, regulations setting forth **[**(1)**]** requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria**[**; and (2) currently accepted medical standards, including criteria, tests and procedures, to govern declarations of death upon the basis of neurological criteria**]**. The **[**initial**]** regulations shall **[**be issued within 120 days of the enactment of this act**]** not require the use of any specific test or procedure in the declaration of death upon the basis of neurological criteria.
- c. If the individual to be declared dead upon the basis of neurological criteria is or may be an organ donor, the physician who makes the declaration that death has occurred shall not be the organ transplant surgeon, the attending physician of the organ recipient, **[nor]** or otherwise an individual subject to a potentially significant conflict of interest relating to procedures for organ procurement.
- d. If death is to be declared upon the basis of neurological criteria, the time of death shall be upon the conclusion of definitive clinical examinations and any confirmation necessary to determine the irreversible cessation of all functions of the entire brain, including the brain stem.
- (cf: P.L.1991, c.90, s.4)

2. This act shall take effect on the first day of the third month next following the date of enactment, but the Department of Health, jointly with the State Board of Medical Examiners, may take such anticipatory administrative action in advance thereof as shall be necessary for the implementation of this act.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 STATEMENT
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This bill amends section 4 of P.L.1991, c.90 (C.26:6A-4) to remove the statutory authority of the Department of Health (DOH) and the State Board of Medical Examiners (BME) over medical standards governing declarations of death upon the basis of neurological criteria.

The bill requires that a declaration of death upon the basis of neurological criteria be made by a licensed physician professionally qualified by specialty or expertise, based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards.

The bill deletes the statutory provisions that authorize joint DOH/BME regulations setting forth currently accepted medical standards (including criteria, tests, and procedures) to govern declarations of death upon the basis of neurological criteria. Furthermore, the bill explicitly prohibits the joint DOH/BME regulations, concerning the declaration of death upon the basis of neurological criteria, from requiring the use of any specific test or procedure in the declaration of death upon the basis of such criteria.

The bill does retain the current statutory authority of DOH and BME to jointly adopt and periodically revise regulations setting forth requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria.

The bill takes effect on the first day of the third month following the date of enactment, but authorizes DOH, jointly with BME, to take prior administrative action as necessary for its implementation.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 2756

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 13, 2013

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Senate Bill No. 2756.

As amended, this bill amends section 4 of P.L.1991, c.90 (C.26:6A-4) to remove the statutory authority of the Department of Health (DOH) and the State Board of Medical Examiners (BME) over medical standards governing declarations of death upon the basis of neurological criteria.

The bill requires that a declaration of death upon the basis of neurological criteria be made by a licensed physician professionally qualified by specialty or expertise, based upon the exercise of the physician's best medical judgment and in accordance with currently accepted medical standards that are based upon nationally recognized sources of practice guidelines, including, but not limited to, those adopted by the American Academy of Neurology.

The bill deletes the statutory provisions that authorize joint DOH/BME regulations setting forth currently accepted medical standards (including criteria, tests, and procedures) to govern declarations of death upon the basis of neurological criteria. Furthermore, the bill explicitly prohibits the joint DOH/BME regulations, concerning the declaration of death upon the basis of neurological criteria, from requiring the use of any specific test or procedure in the declaration of death upon the basis of such criteria.

The bill does retain the current statutory authority of DOH and BME to jointly adopt and periodically revise regulations setting forth requirements, by specialty or expertise, for physicians authorized to declare death upon the basis of neurological criteria.

The bill takes effect on the first day of the third month following the date of enactment, but authorizes DOH, jointly with BME, to take prior administrative action as necessary for its implementation.

The committee amended the bill to specify that the currently accepted medical standards to be used to declare death are to be "based upon nationally recognized sources of practice guidelines, including,

but not limited to, those adopted by the American Academy of Neurology."

As amended, this bill is identical to Assembly Bill No. 3586 (1R) SCA (Conaway/Jimenez), which the committee also reported favorably on this date.