24:6I-5 & 24:6I-7 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2013	CHAPTE	R:	160				
NJSA:	NJSA: 24:6I-5 & 24:6I-7 (Prohibits limitations on number of strains of medical marijuana cultivated, and expands available means of packaging and distribution therof)							
BILL NO:	S2842 (Subs	stituted for A4	4241)	1				
SPONSOR(S) Scutari and others								
DATE INTRODUCED: May 30, 2013								
COMMITTEE: ASSEMBLY:		MBLY:						
	SEN	ATE: Ju	udicia	ary				
AMENDED DURING PASSAGE:			'es					
DATE OF PASSAGE: ASSEMBLY: September 9, 2013								
		SENATE:	:	August 19, 201	3			
DATE OF APPROVAL: Septem		Septembe	er 10,	2013				
FOLLOWING ARE ATTACHED IF AVAILABLE:								
FINAL TEXT OF BILL (Second			orint e	enacted)		Yes		
S2842								
SPONSOR'S STATEMENT (Begins on page 6 of introduced bill): Yes						Yes		
	COMMITTEE	STATEMEN	IT:		ASSEMBLY:	No		
					SENATE:	Yes		
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at www.njleg.state.nj.us)								
FLOOR AMENDMENT STATEMENT:						No		
LEGISLATIVE FISCAL ESTIMATE:						No		

SPONSOR'S STATEMENT: (Begins on p	age 6 introduced bill):	Yes
COMMITTEE STATEMENT:	ASSEMBLY:	Yes
	SENATE:	No
FLOOR AMENDMENT STATEMENT:		
LEGISLATIVE FISCAL ESTIMATE:		

(continued)

VETO MESSAGE:	Yes
GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njsta</u>	atelib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes
"1 Change to NJ medical pot laws could be major," The Trentonian, 9-8-13 "Christie signs new pot bill," The Philadelphia Inquirer," 9-11-13 "Christie signs bill to ease pot treatments for kids," The Record, 9-11-13 "Christie signs changes to medical marijuana law," Asbury Park Press, 9-11-13	

LAW/RWH

P.L.2013, CHAPTER 160, approved September 10, 2013 Senate, No. 2842 (Second Reprint)

AN ACT concerning medical marijuana and amending P.L.2009, 1 2 c.307. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 5 of P.L.2009, c.307 (C.24:6I-5) is amended to read 8 as follows: 9 5. a. Medical use of marijuana by a qualifying patient may be 10 authorized pursuant to a certification which meets the requirements 11 of this act. In order to provide such certification, a physician shall 12 be licensed and in good standing to practice in the State. 13 The certification shall attest that the above criteria have been 14 met. 2 [(1)]² The provisions of subsection a. of this section shall 15 b. 16 not apply to a qualifying patient who is a minor unless the custodial 17 parent, guardian, or person who has legal custody of the minor **[**,**]** 18 receives from the physician an explanation of the potential risks and 19 benefits of the medical use of marijuana and consents in writing 20 that the minor patient has that person's permission for the medical 21 use of marijuana and that the person will control the acquisition and 22 possession of the medical marijuana and any related paraphernalia 23 from the alternative treatment center. The physician shall document 24 the explanation of the potential risks and benefits in the minor 25 patient's medical record. 26 ²[(2) Except as provided by paragraph (1) of this subsection, a patient who is a minor, or a physician seeking to authorize the 27 28 medical use of marijuana by a patient who is a minor, shall not be 29 subject to any requirements for the medical use of marijuana 30 beyond those that would apply to a patient who is an adult, or to a 31 physician seeking to authorize the medical use of marijuana by a 32 patient who is an adult, as appropriate.]² 33 (cf: P.L.2009, c.307, s.5) 34 35 2. Section 7 of P.L.2009, c.307 (C.24:6I-7) is amended to read 36 as follows: 37 7. a. The department shall accept applications from entities for 38 permits to operate as alternative treatment centers, and may charge 39 a reasonable fee for the issuance of a permit under this section. The 40 department shall seek to ensure the availability of a sufficient EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SJU committee amendments adopted June 6, 2013.

²Senate amendments adopted in accordance with Governor's

recommendations August 19, 2013.

1 number of alternative treatment centers throughout the State, 2 pursuant to need, including at least two each in the northern, central, and southern regions of the State. The first two centers 3 4 issued a permit in each region shall be nonprofit entities, and 5 centers subsequently issued permits may be nonprofit or for-profit 6 entities.

7 An alternative treatment center shall be authorized to acquire a 8 reasonable initial and ongoing inventory, as determined by the 9 department, of marijuana seeds or seedlings and paraphernalia, 10 possess, cultivate, plant, grow, harvest, process, display, 11 manufacture, deliver, transfer, transport, distribute, supply, sell, or 12 dispense marijuana, or related supplies to qualifying patients or their primary caregivers who are registered with the department 13 14 pursuant to section 4 of this act. An alternative treatment center 15 ¹shall not be limited in the number of strains of medical marijuana 16 cultivated, and¹ may package and directly dispense marijuana to qualifying patients in dried form, oral lozenges, topical 17 formulations, or edible form, or ²[another form permitted by the 18 19 commissioner.] any other form as authorized by the commissioner. 20 Edible form shall include tablets, capsules, drops or syrups and any 21 other form as authorized by the commissioner. Edible forms shall 22 be available only to qualifying patients who are minors.²

23 Applicants for authorization as nonprofit alternative treatment 24 centers shall be subject to all applicable State laws governing 25 nonprofit entities, but need not be recognized as a 501(c)(3) 26 organization by the federal Internal Revenue Service.

27 b. The department shall require that an applicant provide such 28 information as the department determines to be necessary pursuant 29 to regulations adopted pursuant to this act.

30 c. A person who has been convicted of a crime involving any 31 controlled dangerous substance or controlled substance analog as 32 set forth in chapter 35 of Title 2C of the New Jersey Statutes except 33 paragraph (4) of subsection a. of N.J.S.2C:35-10, or any similar law 34 of the United States or any other state shall not be issued a permit to 35 operate as an alternative treatment center or be a director, officer, or employee of an alternative treatment center, unless such conviction 36 37 occurred after the effective date of this act and was for a violation 38 of federal law relating to possession or sale of marijuana for 39 conduct that is authorized under this act.

40 d. (1) The commissioner shall require each applicant seeking a 41 permit to operate as an alternative treatment center to undergo a 42 criminal history record background check. For purposes of this 43 section, the term "applicant" shall include any owner, director, 44 officer, or employee of an alternative treatment center. The 45 commissioner is authorized to exchange fingerprint data with and 46 receive criminal history record background information from the 47 Division of State Police and the Federal Bureau of Investigation 48 consistent with the provisions of applicable federal and State laws,

rules, and regulations. The Division of State Police shall forward
 criminal history record background information to the
 commissioner in a timely manner when requested pursuant to the
 provisions of this section.

5 An applicant shall submit to being fingerprinted in accordance 6 with applicable State and federal laws, rules, and regulations. No 7 check of criminal history record background information shall be 8 performed pursuant to this section unless the applicant has 9 furnished his written consent to that check. An applicant who 10 refuses to consent to, or cooperate in, the securing of a check of 11 criminal history record background information shall not be 12 considered for a permit to operate, or authorization to be employed 13 at, an alternative treatment center. An applicant shall bear the cost 14 for the criminal history record background check, including all 15 costs of administering and processing the check.

16 (2) The commissioner shall not approve an applicant for a 17 permit to operate, or authorization to be employed at, an alternative 18 treatment center if the criminal history record background 19 information of the applicant reveals a disqualifying conviction as 20 set forth in subsection c. of this section.

(3) Upon receipt of the criminal history record background
information from the Division of State Police and the Federal
Bureau of Investigation, the commissioner shall provide written
notification to the applicant of his qualification for or
disqualification for a permit to operate or be a director, officer, or
employee of an alternative treatment center.

If the applicant is disqualified because of a disqualifying
conviction pursuant to the provisions of this section, the conviction
that constitutes the basis for the disqualification shall be identified
in the written notice.

(4) The Division of State Police shall promptly notify the 31 32 commissioner in the event that an individual who was the subject of 33 a criminal history record background check conducted pursuant to 34 this section is convicted of a crime or offense in this State after the 35 date the background check was performed. Upon receipt of that 36 notification, the commissioner shall make a determination regarding 37 the continued eligibility to operate or be a director, officer, or 38 employee of an alternative treatment center.

39 (5) Notwithstanding the provisions of subsection b. of this 40 section to the contrary, the commissioner may offer provisional 41 authority for an applicant to be an employee of an alternative 42 treatment center for a period not to exceed three months if the 43 applicant submits to the commissioner a sworn statement attesting 44 that the person has not been convicted of any disqualifying 45 conviction pursuant to this section.

46 (6) Notwithstanding the provisions of subsection b. of this
47 section to the contrary, no employee of an alternative treatment
48 center shall be disqualified on the basis of any conviction disclosed

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by a criminal history record background check conducted pursuant
to this section if the individual has affirmatively demonstrated to
the commissioner clear and convincing evidence of rehabilitation.
In determining whether clear and convincing evidence of
rehabilitation has been demonstrated, the following factors shall be
considered:

7 (a) the nature and responsibility of the position which the8 convicted individual would hold, has held or currently holds;

(b) the nature and seriousness of the crime or offense;

10 (c) the circumstances under which the crime or offense11 occurred;

(d) the date of the crime or offense;

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(e) the age of the individual when the crime or offense wascommitted;

(f) whether the crime or offense was an isolated or repeatedincident;

(g) any social conditions which may have contributed to thecommission of the crime or offense; and

(h) any evidence of rehabilitation, including good conduct in
prison or in the community, counseling or psychiatric treatment
received, acquisition of additional academic or vocational
schooling, successful participation in correctional work-release
programs, or the recommendation of those who have had the
individual under their supervision.

25 The department shall issue a permit to a person to operate as e. 26 an alternative treatment center if the department finds that issuing 27 such a permit would be consistent with the purposes of this act and the requirements of this section are met and the department has 28 29 verified the information contained in the application. The 30 department shall approve or deny an application within 60 days 31 after receipt of a completed application. The denial of an 32 application shall be considered a final agency decision, subject to 33 review by the Appellate Division of the Superior Court. The 34 department may suspend or revoke a permit to operate as an 35 alternative treatment center for cause, which shall be subject to 36 review by the Appellate Division of the Superior Court.

f. A person who has been issued a permit pursuant to this
section shall display the permit at the premises of the alternative
treatment center at all times when marijuana is being produced, or
dispensed to a registered qualifying patient or the patient's primary
caregiver.

g. An alternative treatment center shall report any change in
information to the department not later than 10 days after such
change, or the permit shall be deemed null and void.

h. An alternative treatment center may charge a registered
qualifying patient or primary caregiver for the reasonable costs
associated with the production and distribution of marijuana for the
cardholder.

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1 i. The commissioner shall adopt regulations to: (1) require such written documentation of each delivery of 2 3 marijuana to, and pickup of marijuana for, a registered qualifying patient, including the date and amount dispensed, to be maintained 4 in the records of the alternative treatment center, as the 5 commissioner determines necessary effective 6 to ensure 7 documentation of the operations of each alternative treatment 8 center; 9 (2) monitor, oversee, and investigate all activities performed by 10 an alternative treatment center; and 11 (3) ensure adequate security of all facilities 24 hours per day, including production and retail locations, and security of all 12 13 delivery methods to registered qualifying patients. 14 (cf: P.L.2009, c.307, s.7) 15 16 3. This act shall take effect immediately. 17 18 19 20 21 Prohibits limitations on number of strains of medical marijuana 22 cultivated, and expands available means of packaging and

23 distribution thereof.

SENATE, No. 2842 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED MAY 30, 2013

Sponsored by: Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union) Senator JOSEPH F. VITALE District 19 (Middlesex)

Co-Sponsored by: Senator Gill

SYNOPSIS

Provides for similar requirements for minor and adult patients in medical marijuana program.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/7/2013)

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1 AN ACT concerning medical marijuana and amending P.L.2009, 2 c.307. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 5 of P.L.2009, c.307 (C.24:6I-5) is amended to read 8 as follows: 9 5. a. Medical use of marijuana by a qualifying patient may be 10 authorized pursuant to a certification which meets the requirements of this act. In order to provide such certification, a physician shall 11 12 be licensed and in good standing to practice in the State. The certification shall attest that the above criteria have been 13 14 met. 15 b. (1) The provisions of subsection a. of this section shall not apply to a qualifying patient who is a minor unless the custodial 16 17 parent, guardian, or person who has legal custody of the minor [,] 18 receives from the physician an explanation of the potential risks and 19 benefits of the medical use of marijuana and consents in writing 20 that the minor patient has that person's permission for the medical 21 use of marijuana and that the person will control the acquisition and 22 possession of the medical marijuana and any related paraphernalia 23 from the alternative treatment center. The physician shall document 24 the explanation of the potential risks and benefits in the minor 25 patient's medical record. 26 (2) Except as provided by paragraph (1) of this subsection, a 27 patient who is a minor, or a physician seeking to authorize the 28 medical use of marijuana by a patient who is a minor, shall not be 29 subject to any requirements for the medical use of marijuana 30 beyond those that would apply to a patient who is an adult, or to a 31 physician seeking to authorize the medical use of marijuana by a 32 patient who is an adult, as appropriate. 33 (cf: P.L.2009, c.307, s.5) 34 35 2. Section 7 of P.L.2009, c.307 (C.24:6I-7) is amended to read 36 as follows: 37 7. a. The department shall accept applications from entities for 38 permits to operate as alternative treatment centers, and may charge 39 a reasonable fee for the issuance of a permit under this section. The 40 department shall seek to ensure the availability of a sufficient 41 number of alternative treatment centers throughout the State, pursuant to need, including at least two each in the northern, 42 43 central, and southern regions of the State. The first two centers 44 issued a permit in each region shall be nonprofit entities, and

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

centers subsequently issued permits may be nonprofit or for-profit
 entities.

3 An alternative treatment center shall be authorized to acquire a 4 reasonable initial and ongoing inventory, as determined by the 5 department, of marijuana seeds or seedlings and paraphernalia, 6 possess, cultivate, plant, grow, harvest, process, display, 7 manufacture, deliver, transfer, transport, distribute, supply, sell, or 8 dispense marijuana, or related supplies to qualifying patients or 9 their primary caregivers who are registered with the department 10 pursuant to section 4 of this act. An alternative treatment center 11 may package and directly dispense marijuana to qualifying patients 12 in dried form, oral lozenges, topical formulations, or edible form, or 13 another form permitted by the commissioner.

Applicants for authorization as nonprofit alternative treatment centers shall be subject to all applicable State laws governing nonprofit entities, but need not be recognized as a 501(c)(3) organization by the federal Internal Revenue Service.

b. The department shall require that an applicant provide such
information as the department determines to be necessary pursuant
to regulations adopted pursuant to this act.

21 A person who has been convicted of a crime involving any c. 22 controlled dangerous substance or controlled substance analog as 23 set forth in chapter 35 of Title 2C of the New Jersey Statutes except 24 paragraph (4) of subsection a. of N.J.S.2C:35-10, or any similar law 25 of the United States or any other state shall not be issued a permit to 26 operate as an alternative treatment center or be a director, officer, or 27 employee of an alternative treatment center, unless such conviction 28 occurred after the effective date of this act and was for a violation 29 of federal law relating to possession or sale of marijuana for 30 conduct that is authorized under this act.

31 d. (1) The commissioner shall require each applicant seeking a 32 permit to operate as an alternative treatment center to undergo a 33 criminal history record background check. For purposes of this 34 section, the term "applicant" shall include any owner, director, 35 officer, or employee of an alternative treatment center. The 36 commissioner is authorized to exchange fingerprint data with and 37 receive criminal history record background information from the 38 Division of State Police and the Federal Bureau of Investigation 39 consistent with the provisions of applicable federal and State laws, 40 rules, and regulations. The Division of State Police shall forward 41 criminal history record background information to the 42 commissioner in a timely manner when requested pursuant to the 43 provisions of this section.

An applicant shall submit to being fingerprinted in accordance
with applicable State and federal laws, rules, and regulations. No
check of criminal history record background information shall be
performed pursuant to this section unless the applicant has
furnished his written consent to that check. An applicant who

1 refuses to consent to, or cooperate in, the securing of a check of 2 criminal history record background information shall not be 3 considered for a permit to operate, or authorization to be employed 4 at, an alternative treatment center. An applicant shall bear the cost 5 for the criminal history record background check, including all 6 costs of administering and processing the check.

7 (2) The commissioner shall not approve an applicant for a 8 permit to operate, or authorization to be employed at, an alternative 9 treatment center if the criminal history record background 10 information of the applicant reveals a disqualifying conviction as 11 set forth in subsection c. of this section.

12 (3) Upon receipt of the criminal history record background information from the Division of State Police and the Federal 13 14 Bureau of Investigation, the commissioner shall provide written 15 notification to the applicant of his qualification for or 16 disqualification for a permit to operate or be a director, officer, or 17 employee of an alternative treatment center.

18 If the applicant is disqualified because of a disqualifying 19 conviction pursuant to the provisions of this section, the conviction 20 that constitutes the basis for the disqualification shall be identified 21 in the written notice.

22 (4) The Division of State Police shall promptly notify the 23 commissioner in the event that an individual who was the subject of 24 a criminal history record background check conducted pursuant to 25 this section is convicted of a crime or offense in this State after the 26 date the background check was performed. Upon receipt of that 27 notification, the commissioner shall make a determination regarding the continued eligibility to operate or be a director, officer, or 28 29 employee of an alternative treatment center.

30 (5) Notwithstanding the provisions of subsection b. of this 31 section to the contrary, the commissioner may offer provisional 32 authority for an applicant to be an employee of an alternative 33 treatment center for a period not to exceed three months if the 34 applicant submits to the commissioner a sworn statement attesting 35 that the person has not been convicted of any disqualifying 36 conviction pursuant to this section.

37 (6) Notwithstanding the provisions of subsection b. of this 38 section to the contrary, no employee of an alternative treatment 39 center shall be disqualified on the basis of any conviction disclosed 40 by a criminal history record background check conducted pursuant 41 to this section if the individual has affirmatively demonstrated to 42 the commissioner clear and convincing evidence of rehabilitation. 43 In determining whether clear and convincing evidence of 44 rehabilitation has been demonstrated, the following factors shall be 45 considered:

46 (a) the nature and responsibility of the position which the 47 convicted individual would hold, has held or currently holds; 48

(b) the nature and seriousness of the crime or offense;

1 (c) the circumstances under which the crime or offense 2 occurred;

3 (d) the date of the crime or offense;

(e) the age of the individual when the crime or offense was 4 5 committed;

6 (f) whether the crime or offense was an isolated or repeated 7 incident;

8 (g) any social conditions which may have contributed to the 9 commission of the crime or offense; and

10 (h) any evidence of rehabilitation, including good conduct in 11 prison or in the community, counseling or psychiatric treatment 12 received, acquisition of additional academic or vocational 13 schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the 14 15 individual under their supervision.

16 The department shall issue a permit to a person to operate as e. 17 an alternative treatment center if the department finds that issuing 18 such a permit would be consistent with the purposes of this act and 19 the requirements of this section are met and the department has 20 verified the information contained in the application. The 21 department shall approve or deny an application within 60 days 22 after receipt of a completed application. The denial of an 23 application shall be considered a final agency decision, subject to 24 review by the Appellate Division of the Superior Court. The 25 department may suspend or revoke a permit to operate as an 26 alternative treatment center for cause, which shall be subject to 27 review by the Appellate Division of the Superior Court.

A person who has been issued a permit pursuant to this 28 f. 29 section shall display the permit at the premises of the alternative 30 treatment center at all times when marijuana is being produced, or 31 dispensed to a registered qualifying patient or the patient's primary 32 caregiver.

33 An alternative treatment center shall report any change in g. 34 information to the department not later than 10 days after such 35 change, or the permit shall be deemed null and void.

36 h. An alternative treatment center may charge a registered 37 qualifying patient or primary caregiver for the reasonable costs 38 associated with the production and distribution of marijuana for the 39 cardholder.

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i. The commissioner shall adopt regulations to:

41 (1) require such written documentation of each delivery of 42 marijuana to, and pickup of marijuana for, a registered qualifying 43 patient, including the date and amount dispensed, to be maintained 44 in the records of the alternative treatment center, as the 45 commissioner determines necessary to ensure effective 46 documentation of the operations of each alternative treatment 47 center:

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1 (2) monitor, oversee, and investigate all activities performed by 2 an alternative treatment center; and 3 (3) ensure adequate security of all facilities 24 hours per day, 4 including production and retail locations, and security of all 5 delivery methods to registered qualifying patients. (cf: P.L.2009, c.307, s.7) 6 7 8 3. This act shall take effect immediately. 9 10 **STATEMENT** 11 12 13 This bill amends the "New Jersey Compassionate Use Medical 14 Marijuana Act" to promote access to medical marijuana by severely 15 ill children. 16 Specifically, the bill requires that minors be subject to the same 17 requirements as adults when seeking to participate in the State's 18 medical marijuana program, except that a parent or guardian must 19 receive an explanation of the potential risks and benefits of the 20 medical use of marijuana, and must grant permission for the child's In effect, this would preempt 21 medical use of marijuana. 22 N.J.A.C.8:64-2.5(b)(1), which requires that a physician seeking to 23 authorize the medical use of marijuana by a minor obtain written 24 confirmation from a pediatrician and a psychiatrist establishing, in 25 their professional opinions, following the review of the patient's 26 medical record or examination of the patient, that the patient is 27 likely to receive therapeutic or palliative benefits from the medical 28 use of marijuana. 29 The bill would also permit the distribution of medical marijuana 30 in dried form, oral lozenges, topical formulations, or edible form, or 31 another form permitted by the Commissioner of Health. Pursuant to 32 N.J.A.C.8:64-10.8(e), medical marijuana may not currently be 33 dispensed in edible form, which in some cases may be the most 34 appropriate form for a young child to receive the treatment. 35 To date, no minors have received medical marijuana through the 36 program, in part because of a lack of formal recommendations by 37 pediatricians and psychiatrists for the medical use of marijuana by 38 minors. Recommendations by medical specialists are not required 39 for adults to participate in the program. Recent news reports have 40 described the efforts of Brian and Meghan Wilson, parents of a two-41 year-old child with Dravet Syndrome, a rare and severe form of 42 epilepsy, to obtain for their daughter a treatment that has been 43 reported to be helpful in preventing seizures in children with Dravet 44 Syndrome in Colorado and California. This bill would facilitate 45 access to potentially beneficial treatment for children in New Jersey 46 with Dravet Syndrome and other debilitating conditions.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 2842

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 6, 2013

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 2842.

This bill, as amended, makes changes to the "New Jersey Compassionate Use Medical Marijuana Act," P.L.2009, c.307 (C.24:6I-1 et al.), to: promote easier access to medical marijuana by minor patients; prohibit limitations on the number of strains of medical marijuana cultivated by alternative treatment centers; and expand the available means by which such marijuana is packaged and distributed to qualifying patients.

Specifically, the bill provides that minors would be subject to the same requirements as adults when seeking to participate in the State's medical marijuana program, except that a parent, guardian, or other person with legal custody must receive an explanation of the potential risks and benefits of the medical use of marijuana, and must grant permission for the minor's use. Additionally, the bill provides that physicians seeking to authorize the medical use of marijuana by a minor could not be subject to any additional requirements beyond those that would apply to a physician seeking to authorize the medical use of marijuana by an adult, except for the third-party explanation and receipt of permission as explained above.

These provisions would preempt the current requirements set forth in N.J.A.C.8:64-2.5(b)(1), mandating that a physician seeking to authorize a minor's medical use of marijuana obtain written confirmation from a pediatrician and a psychiatrist establishing, in their professional opinions, following the review of the minor patient's medical record or examination of the minor, that the minor is likely to receive therapeutic or palliative benefits from the marijuana use.

The bill would also prohibit any limitations on the number of strains of medical marijuana cultivated by alternative treatment centers. This would preempt the current cultivation limitations set forth in N.J.A.C.8:64-10.7(a), which prevents an alternative treatment center from cultivating more than three strains.

Finally, the bill would permit the packaging and distribution of medical marijuana in edible form, intended as a means by which a minor, particularly one who is very young, could receive treatment. Under the current regulation set forth in N.J.A.C.8:64-10.8(e), an authorized alternative treatment center may only package and distribute medical marijuana in dried form, oral lozenges, or topical formulations. The bill incorporates these means of packaging and distribution, and then expands upon these means by including the aforementioned edible form as well as any other form as permitted by the Commissioner of Health.

The committee amendments:

- provide that an alternative treatment center shall not be limited in the number of strains of medical marijuana cultivated; and

- update the bill's synopsis to better reflect the changes made to the bill by the amendments.

ASSEMBLY, No. 4241 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED JUNE 13, 2013

Sponsored by: Assemblywoman LINDA STENDER District 22 (Middlesex, Somerset and Union)

SYNOPSIS

Provides for similar requirements for minor and adult patients in medical marijuana program.

CURRENT VERSION OF TEXT

As introduced.



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1 AN ACT concerning medical marijuana and amending P.L.2009, 2 c.307. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 5 of P.L.2009, c.307 (C.24:6I-5) is amended to read 8 as follows: 9 5. a. Medical use of marijuana by a qualifying patient may be 10 authorized pursuant to a certification which meets the requirements of this act. In order to provide such certification, a physician shall 11 12 be licensed and in good standing to practice in the State. 13 The certification shall attest that the above criteria have been 14 met. 15 b. (1) The provisions of subsection a. of this section shall not apply to a qualifying patient who is a minor unless the custodial 16 17 parent, guardian, or person who has legal custody of the minor [,] 18 receives from the physician an explanation of the potential risks and 19 benefits of the medical use of marijuana and consents in writing 20 that the minor patient has that person's permission for the medical 21 use of marijuana and that the person will control the acquisition and 22 possession of the medical marijuana and any related paraphernalia 23 from the alternative treatment center. The physician shall document 24 the explanation of the potential risks and benefits in the minor 25 patient's medical record. 26 (2) Except as provided by paragraph (1) of this subsection, a 27 patient who is a minor, or a physician seeking to authorize the 28 medical use of marijuana by a patient who is a minor, shall not be 29 subject to any requirements for the medical use of marijuana 30 beyond those that would apply to a patient who is an adult, or to a 31 physician seeking to authorize the medical use of marijuana by a 32 patient who is an adult, as appropriate. 33 (cf: P.L.2009, c.307, s.5) 34 35 2. Section 7 of P.L.2009, c.307 (C.24:6I-7) is amended to read 36 as follows: 37 7. a. The department shall accept applications from entities for 38 permits to operate as alternative treatment centers, and may charge 39 a reasonable fee for the issuance of a permit under this section. The 40 department shall seek to ensure the availability of a sufficient 41 number of alternative treatment centers throughout the State, pursuant to need, including at least two each in the northern, 42 43 central, and southern regions of the State. The first two centers 44 issued a permit in each region shall be nonprofit entities, and

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

centers subsequently issued permits may be nonprofit or for-profit
 entities.

3 An alternative treatment center shall be authorized to acquire a 4 reasonable initial and ongoing inventory, as determined by the 5 department, of marijuana seeds or seedlings and paraphernalia, 6 possess, cultivate, plant, grow, harvest, process, display, 7 manufacture, deliver, transfer, transport, distribute, supply, sell, or 8 dispense marijuana, or related supplies to qualifying patients or 9 their primary caregivers who are registered with the department 10 pursuant to section 4 of this act. An alternative treatment center 11 may package and directly dispense marijuana to qualifying patients 12 in dried form, oral lozenges, topical formulations, or edible form, or 13 another form permitted by the commissioner.

Applicants for authorization as nonprofit alternative treatment centers shall be subject to all applicable State laws governing nonprofit entities, but need not be recognized as a 501(c)(3) organization by the federal Internal Revenue Service.

b. The department shall require that an applicant provide such
information as the department determines to be necessary pursuant
to regulations adopted pursuant to this act.

21 A person who has been convicted of a crime involving any c. 22 controlled dangerous substance or controlled substance analog as 23 set forth in chapter 35 of Title 2C of the New Jersey Statutes except 24 paragraph (4) of subsection a. of N.J.S.2C:35-10, or any similar law 25 of the United States or any other state shall not be issued a permit to 26 operate as an alternative treatment center or be a director, officer, or 27 employee of an alternative treatment center, unless such conviction 28 occurred after the effective date of this act and was for a violation 29 of federal law relating to possession or sale of marijuana for 30 conduct that is authorized under this act.

31 d. (1) The commissioner shall require each applicant seeking a 32 permit to operate as an alternative treatment center to undergo a 33 criminal history record background check. For purposes of this 34 section, the term "applicant" shall include any owner, director, 35 officer, or employee of an alternative treatment center. The 36 commissioner is authorized to exchange fingerprint data with and 37 receive criminal history record background information from the 38 Division of State Police and the Federal Bureau of Investigation 39 consistent with the provisions of applicable federal and State laws, 40 rules, and regulations. The Division of State Police shall forward 41 criminal history record background information to the 42 commissioner in a timely manner when requested pursuant to the 43 provisions of this section.

An applicant shall submit to being fingerprinted in accordance with applicable State and federal laws, rules, and regulations. No check of criminal history record background information shall be performed pursuant to this section unless the applicant has furnished his written consent to that check. An applicant who 1 refuses to consent to, or cooperate in, the securing of a check of 2 criminal history record background information shall not be 3 considered for a permit to operate, or authorization to be employed 4 at, an alternative treatment center. An applicant shall bear the cost 5 for the criminal history record background check, including all 6 costs of administering and processing the check.

7 (2) The commissioner shall not approve an applicant for a 8 permit to operate, or authorization to be employed at, an alternative 9 treatment center if the criminal history record background 10 information of the applicant reveals a disqualifying conviction as 11 set forth in subsection c. of this section.

12 (3) Upon receipt of the criminal history record background information from the Division of State Police and the Federal 13 14 Bureau of Investigation, the commissioner shall provide written 15 notification to the applicant of his qualification for or 16 disqualification for a permit to operate or be a director, officer, or 17 employee of an alternative treatment center.

18 If the applicant is disqualified because of a disqualifying 19 conviction pursuant to the provisions of this section, the conviction 20 that constitutes the basis for the disqualification shall be identified 21 in the written notice.

22 (4) The Division of State Police shall promptly notify the 23 commissioner in the event that an individual who was the subject of 24 a criminal history record background check conducted pursuant to 25 this section is convicted of a crime or offense in this State after the 26 date the background check was performed. Upon receipt of that 27 notification, the commissioner shall make a determination regarding the continued eligibility to operate or be a director, officer, or 28 29 employee of an alternative treatment center.

30 (5) Notwithstanding the provisions of subsection b. of this 31 section to the contrary, the commissioner may offer provisional 32 authority for an applicant to be an employee of an alternative 33 treatment center for a period not to exceed three months if the 34 applicant submits to the commissioner a sworn statement attesting 35 that the person has not been convicted of any disqualifying 36 conviction pursuant to this section.

37 (6) Notwithstanding the provisions of subsection b. of this 38 section to the contrary, no employee of an alternative treatment 39 center shall be disqualified on the basis of any conviction disclosed 40 by a criminal history record background check conducted pursuant 41 to this section if the individual has affirmatively demonstrated to 42 the commissioner clear and convincing evidence of rehabilitation. 43 In determining whether clear and convincing evidence of 44 rehabilitation has been demonstrated, the following factors shall be 45 considered:

46 (a) the nature and responsibility of the position which the 47 convicted individual would hold, has held or currently holds; 48

(b) the nature and seriousness of the crime or offense;

1 (c) the circumstances under which the crime or offense 2 occurred;

3 (d) the date of the crime or offense;

(e) the age of the individual when the crime or offense was 4 5 committed;

6 (f) whether the crime or offense was an isolated or repeated 7 incident;

8 (g) any social conditions which may have contributed to the 9 commission of the crime or offense; and

10 (h) any evidence of rehabilitation, including good conduct in 11 prison or in the community, counseling or psychiatric treatment 12 received, acquisition of additional academic or vocational 13 schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the 14 15 individual under their supervision.

16 The department shall issue a permit to a person to operate as e. 17 an alternative treatment center if the department finds that issuing 18 such a permit would be consistent with the purposes of this act and 19 the requirements of this section are met and the department has 20 verified the information contained in the application. The 21 department shall approve or deny an application within 60 days 22 after receipt of a completed application. The denial of an 23 application shall be considered a final agency decision, subject to 24 review by the Appellate Division of the Superior Court. The 25 department may suspend or revoke a permit to operate as an 26 alternative treatment center for cause, which shall be subject to 27 review by the Appellate Division of the Superior Court.

A person who has been issued a permit pursuant to this 28 f. 29 section shall display the permit at the premises of the alternative 30 treatment center at all times when marijuana is being produced, or 31 dispensed to a registered qualifying patient or the patient's primary 32 caregiver.

33 An alternative treatment center shall report any change in g. 34 information to the department not later than 10 days after such 35 change, or the permit shall be deemed null and void.

36 h. An alternative treatment center may charge a registered 37 qualifying patient or primary caregiver for the reasonable costs 38 associated with the production and distribution of marijuana for the 39 cardholder.

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i. The commissioner shall adopt regulations to:

41 (1) require such written documentation of each delivery of 42 marijuana to, and pickup of marijuana for, a registered qualifying 43 patient, including the date and amount dispensed, to be maintained 44 in the records of the alternative treatment center, as the 45 commissioner determines necessary to ensure effective 46 documentation of the operations of each alternative treatment 47 center:

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1 (2) monitor, oversee, and investigate all activities performed by 2 an alternative treatment center; and 3 (3) ensure adequate security of all facilities 24 hours per day, 4 including production and retail locations, and security of all 5 delivery methods to registered qualifying patients. (cf: P.L.2009, c.307, s.7) 6 7 8 3. This act shall take effect immediately. 9 10 **STATEMENT** 11 12 13 This bill amends the "New Jersey Compassionate Use Medical 14 Marijuana Act" to promote access to medical marijuana by severely 15 ill children. 16 Specifically, the bill requires that minors be subject to the same 17 requirements as adults when seeking to participate in the State's 18 medical marijuana program, except that a parent or guardian must 19 receive an explanation of the potential risks and benefits of the 20 medical use of marijuana, and must grant permission for the child's In effect, this would preempt 21 medical use of marijuana. 22 N.J.A.C.8:64-2.5(b)(1), which requires that a physician seeking to 23 authorize the medical use of marijuana by a minor obtain written 24 confirmation from a pediatrician and a psychiatrist establishing, in 25 their professional opinions, following the review of the patient's 26 medical record or examination of the patient, that the patient is 27 likely to receive therapeutic or palliative benefits from the medical 28 use of marijuana. 29 The bill would also permit the distribution of medical marijuana 30 in dried form, oral lozenges, topical formulations, or edible form, or 31 another form permitted by the Commissioner of Health. Pursuant to 32 N.J.A.C.8:64-10.8(e), medical marijuana may not currently be 33 dispensed in edible form, which in some cases may be the most 34 appropriate form for a young child to receive the treatment. 35 To date, no minors have received medical marijuana through the 36 program, in part because of a lack of formal recommendations by 37 pediatricians and psychiatrists for the medical use of marijuana by 38 minors. Recommendations by medical specialists are not required 39 for adults to participate in the program. Recent news reports have 40 described the efforts of Brian and Meghan Wilson, parents of a two-41 year-old child with Dravet Syndrome, a rare and severe form of 42 epilepsy, to obtain for their daughter a treatment that has been 43 reported to be helpful in preventing seizures in children with Dravet 44 Syndrome in Colorado and California. This bill would facilitate 45 access to potentially beneficial treatment for children in New Jersey 46 with Dravet Syndrome and other debilitating conditions.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4241

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 20, 2013

The Assembly Budget Committee reports favorably Assembly Bill No. 4241, with committee amendments.

As amended, the bill modifies the "New Jersey Compassionate Use Medical Marijuana Act" to promote access to medical marijuana by severely-ill children.

Specifically, the bill requires that minors be subject to the same requirements as adults when seeking to participate in the State's medical marijuana program, except that a parent or guardian must receive an explanation of the potential risks and benefits of the medical use of marijuana, and must grant permission for the child's medical use of marijuana. In effect, this would preempt N.J.A.C.8:64-2.5(b)(1), which requires that a physician seeking to authorize the medical use of marijuana by a minor obtain written confirmation from a pediatrician and a psychiatrist establishing, in their professional opinions, following the review of the patient's medical record or examination of the patient, that the patient is likely to receive therapeutic or palliative benefits from the medical use of marijuana.

The bill would also prohibit any limitations on the number of strains of medical marijuana cultivated by alternative treatment centers. This would supersede the current cultivation limitations set forth in N.J.A.C.8:64-10.7(a), which prevents an alternative treatment center from cultivating more than three strains.

The bill also permits the distribution of medical marijuana in dried form, oral lozenges, topical formulations, or edible form, or another form permitted by the Commissioner of Health. Pursuant to N.J.A.C.8:64-10.8(e), medical marijuana may not currently be dispensed in edible form, which in some cases may be the most appropriate form for a young child to receive the treatment.

To date, no minors have received medical marijuana through the program, in part because of a lack of formal recommendations by pediatricians and psychiatrists for the medical use of marijuana by minors. Recommendations by medical specialists are not required for adults to participate in the program. Recent news reports have described the efforts of Brian and Meghan Wilson, parents of a twoyear-old child with Dravet Syndrome, a rare and severe form of epilepsy, to obtain for their daughter a treatment that has been reported to be helpful in preventing seizures in children with Dravet Syndrome in Colorado and California. This bill would facilitate access to potentially beneficial treatment for children in New Jersey with Dravet Syndrome and other debilitating conditions.

FISCAL IMPACT:

The bill is not certified as requiring a fiscal note.

COMMITTEE AMENDMENTS:

The amendments provide that an alternative treatment center shall not be limited in the number of strains of medical marijuana cultivated.

SENATE BILL NO. 2842 (First Reprint)

To the Senate:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Senate Bill No. 2842 (First Reprint) with my recommendations for reconsideration.

The "New Jersey Compassionate Use Medical Marijuana Act" was signed into law in January 2010 with the intent to help provide relief for individuals suffering from certain debilitating medical conditions. Tasked with implementing this law, the Department of Health carefully crafted regulations to launch a sound and viable program. Since then, patients across the State have been able to register with Alternative Treatment Centers ("ATCs") and receive the therapeutic benefits of participation. Marijuana, of course, remains a controlled substance under federal law. Implementing a State-sanctioned system of marijuana sales while the drug remains illegal across the country has raised numerous challenges, and necessitated thoughtful and legally sound regulations. As a result of the superb work by both the Department of Health and the Department of Law and Public Safety, New Jersey has been able to offer seriously ill patients this new form of treatment in a manner that is medically based, appropriately focused, and sufficiently supervised. These core principles are fundamental to the longterm success of this program, and will allow New Jersey's ATCs to continue to withstand federal scrutiny and avoid adverse action by the federal Drug Enforcement Agency and prosecution by the Department of Justice. I am pleased that, because of these efforts, New Jersey has avoided the abuses that have befallen other states.

I am mindful, however, that not every circumstance could have been anticipated when drafting the current regulations governing the sale of medical marijuana. Now, based on the State's experiences designing and implementing this new and novel program, certain limited modifications are appropriate. Our regulations should address the needs of all qualifying patients, both minors and adults, while continuing the necessary safeguards from abuse, addiction, and unforeseen harm. Accordingly, removing the current three-strain limitation on medical marijuana that may be cultivated by an ATC will allow dispensaries to develop products tailored to the needs of particular patient populations, and thus provide additional options to those in need.

Similarly, qualified minors should be allowed access to products in appropriate edible forms to ensure that children can receive treatments consistent with their age and medical needs, as well as the individual preferences of their guardians. As I have repeatedly noted, I believe that parents, and not government regulators, are best suited to decide how to care for their children. While many will disagree with the decision to allow minors access to marijuana, even for serious illnesses, parents should remain empowered to make a choice based on their own reflections, study, and physician consultation.

However, while certain components of the program warrant revision, the need for children to benefit from additional, specialized review prior to entry into the program must be maintained. Recent reports inaccurately citing the current requirements for children reveal misunderstanding of our regulations. To be admitted in the Medical Marijuana Program, a qualifying minor must receive approval from a pediatrician and a

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psychiatrist. If either doctor is registered with the program, no additional approvals are needed for treatment. This approach is endorsed by the New Jersey chapter of the American Academy of Pediatrics, which advises that children are at particular risk from the use of marijuana because their reactions to medications often differ from adults. Notably, at least one recent study has indicated a rise in emergency hospitalizations in Colorado for accidental marijuana ingestion in children. Protection of our children remains my utmost concern, and our regulations must make certain that children receive the care they need, while remaining well guarded from potential harm.

I commend the countless public officials and private partners who have worked tirelessly to make the New Jersey Compassionate Use Medical Marijuana Act a sound, safe, and scientifically driven success. The regulatory improvements I recommend today will continue to build on these accomplishments, and guarantee that the program operates in a safe and effective manner.

Accordingly, I herewith return Senate Bill No. 2842 (First Reprint) and recommend that it be amended as follows:

Page 2, Section 1, Line 15: Page 2, Section 1, Lines 26-32: Page 3, Section 2, Lines 14-15: Delete "(1)"

Delete in their entirety

"another Delete form permitted the bv commissioner" and insert form "any other as authorized by the Edible form commissioner. include tablets, shall capsules, drops or syrups form any other and as by authorized the commissioner. Edible forms shall be available only to qualifying patients who are minors."

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Respectfully, /s/ Chris Christie Governor

[seal]

Attest:

/s/ Charles B. McKenna

Chief Counsel to the Governor