

LEGISLATIVE FISCAL ESTIMATE:

Yes

VETO MESSAGE:

No

GOVERNOR'S PRESS RELEASE ON SIGNING:

No

FOLLOWING WERE PRINTED:

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REPORTS:

No

HEARINGS:

No

NEWSPAPER ARTICLES:

Yes

"New law in N.J. lets diabetics list illness on driving records," The Star-Ledger, 8-15-13.

LAW/KR

P.L.2013, CHAPTER 139, *approved August 14, 2013*

Assembly, No. 945 (*First Reprint*)

1 AN ACT concerning drivers licenses and supplementing Title 39 of
2 the Revised Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. a. The Chief Administrator of the New Jersey Motor
8 Vehicle Commission shall ¹**[provide with every new license,**
9 renewal license, identification card, or renewal identification card
10 the opportunity for a person] permit a license or identification card
11 holder¹ to voluntarily ¹**[designate] indicate**¹ that the person
12 ¹**[suffers from diabetes,]**¹ is ¹an¹ insulin dependent ¹**[,** and as a
13 result, may be susceptible to convulsive seizures] diabetic¹.

14 b. The designation indicating that a person is an insulin
15 dependent diabetic pursuant to subsection a. of this section shall be
16 done in accordance with procedures prescribed by the chief
17 administrator. ¹**[The designation shall be displayed in print in a**
18 conspicuous form and manner on the license or identification card
19 by substantially the following statement: “INSULIN DEPENDENT
20 DIABETIC”.]¹ The designation shall be used ¹**[exclusively]**¹ by
21 ¹**[any] a**¹ law enforcement official or emergency medical
22 professional to diagnose a person who has been rendered unable to
23 communicate due to a diabetic seizure ¹and shall not be used for
24 any other purpose by any other person¹.

25

26 2. This act shall take effect on the first day of the ¹**[thirteenth]**
27 13th¹ month following enactment.

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31

32 _____
33 Allows person with diabetes to voluntarily make notation on
drivers license.

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly floor amendments adopted March 21, 2013.

ASSEMBLY, No. 945

STATE OF NEW JERSEY 215th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2012 SESSION

Sponsored by:

Assemblywoman CELESTE M. RILEY

District 3 (Cumberland, Gloucester and Salem)

SYNOPSIS

Allows person with diabetes to voluntarily make notation on drivers license.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel



1 AN ACT concerning drivers licenses and supplementing Title 39 of
2 the Revised Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. a. The Chief Administrator of the New Jersey Motor
8 Vehicle Commission shall provide with every new license, renewal
9 license, identification card or renewal identification card the
10 opportunity for a person to voluntarily designate that the person
11 suffers from diabetes, is insulin dependent, and as a result may be
12 susceptible to convulsive seizures.

13 b. The designation indicating that a person is an insulin
14 dependent diabetic pursuant to subsection a. of this section shall be
15 done in accordance with procedures prescribed by the chief
16 administrator. The designation shall be displayed in print in a
17 conspicuous form and manner on the license or identification card
18 by substantially the following statement: "INSULIN DEPENDENT
19 DIABETIC" and shall be used exclusively by any law enforcement
20 official or emergency medical professional to diagnose a person
21 who has been rendered unable to communicate due to a diabetic
22 seizure.

23

24 2. This act shall take effect on the first day of the thirteenth
25 month following enactment.

26

27

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STATEMENT

29

30 This bill requires the Motor Vehicle Commission (MVC), at the
31 voluntary request of a licensee, to allow a driver's license to include
32 a notation that the licensee suffers from diabetes, is insulin
33 dependent and, as a result, may be susceptible to convulsive
34 seizures. The notation is to be used solely by law enforcement
35 officials or emergency medical professionals to diagnose a person
36 who has been rendered unable to communicate due to a diabetic
37 seizure.

38 The notation will conspicuously display the statement "INSULIN
39 DEPENDENT DIABETIC" and be displayed in a manner
40 determined by the Chief Administrator of the MVC.

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 945

STATE OF NEW JERSEY

DATED: DECEMBER 13, 2012

The Assembly Law and Public Safety Committee reports favorably Assembly Bill No. 945.

Assembly Bill No. 945 requires the Chief Administrator of the Motor Vehicle Commission (MVC), at the voluntary request of a licensee, to allow a driver's license to include a notation that the licensee suffers from diabetes, is insulin dependent and, as a result, may be susceptible to convulsive seizures. The notation is to be used solely by law enforcement officials or emergency medical professionals to diagnose a person who has been rendered unable to communicate due to a diabetic seizure.

The notation will conspicuously display the statement "INSULIN DEPENDENT DIABETIC" and be displayed in a manner determined by the chief administrator.

This bill was pre-filed for introduction in the 2012-2013 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

LEGISLATIVE FISCAL ESTIMATE
ASSEMBLY, No. 945
STATE OF NEW JERSEY
215th LEGISLATURE

DATED: JANUARY 31, 2013

SUMMARY

Synopsis: Allows person with diabetes to voluntarily make notation on drivers license.

Type of Impact: State Cost

Agencies Affected: Motor Vehicle Commission (MVC), Office of Information Technology (OIT)

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Indeterminate Increase – See comments below		

- The Motor Vehicle Commission (MVC) will be required to have two items of programming and two change orders with its vendors in order to implement this legislation.
- It is not known what the cost of the programming or the change order components will be. The Office of Legislative Services (OLS) concludes that programming/design elements can largely be completed with the assistance of Office of Information Technology (OIT), and the change orders are expected to be comparable to other change orders that the MVC has issued to its vendors in the past, not significantly altering the existing contract with the license vendor or the vendor implementing the MATRX program.

BILL DESCRIPTION

Assembly Bill No. 945 of 2012 would require the Chief Administrator of the MVC, at the voluntary request of a licensee, to allow a driver’s license to include a notation that the licensee suffers from diabetes, is insulin dependent and, as a result, may be susceptible to convulsive seizures. The notation is to be used solely by law enforcement officials or emergency medical professionals to diagnose a person who has been rendered unable to communicate due to a diabetic seizure.

The notation will conspicuously display the statement “INSULIN DEPENDENT DIABETIC” and be displayed in a manner determined by the chief administrator.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that it is not possible to estimate with precision the cost of Assembly Bill No. 945. The bill would require a minor redesign of the existing driver's license in order to identify a location on the license for the display of a driver's diabetic status. The MVC has existing staff capable of such design work on the license. Once a location for such a designation is decided it will be necessary to work with the current driver's license vendor to redesign the software that produces driver's licenses to incorporate those changes. The MVC periodically makes change orders of this type, but the OLS does not have access to the cost or nature of these change orders, so it is not possible to derive an estimate from a comparable change order.

The MVC also must accommodate such a change in its ongoing upgrades to its technology system, known as MATRX. These upgrades include actions such as updating the computer language used on legacy MVC databases, allowing the MVC to conduct basic transactions online, and developing a computer framework that would allow for mobile or temporary MVC locations. Based on consultation with the MVC staff, it appears that any MATRX related programming can be conducted by OIT, but would likely require an eventual change order to be filed with the MATRX vendor. The MVC has indicated that such a change order would be similar in scope to other orders that the MVC has made, and that such an order would not be billed separately, but is likely to be batched with those other orders as part of a negotiated cost package. This will make it difficult to identify the cost of the change orders, even after the work has been performed.

The cost of the changes proposed by this legislation is unlikely to have a significant impact on the annual MVC or OIT budget.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Patrick Brennan
Associate Fiscal Analyst*

*Approved: David J. Rosen
Legislative Budget and Finance Officer*

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

STATEMENT TO
ASSEMBLY, No. 945

with Assembly Floor Amendments
(Proposed by Assemblywoman RILEY)

ADOPTED: MARCH 21, 2013

These Assembly floor amendments remove the requirement that “INSULIN DEPENDENT DIABETIC” be printed on the license or identification card; clarify that an insulin dependent designation may not be used by any person for any purpose other than law enforcement and emergency medical professionals diagnosing a person having a seizure; remove language referring to a person suffering from diabetes; and make updates to the bill’s grammar and format to reflect current practice.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 945

STATE OF NEW JERSEY 215th LEGISLATURE

DATED: MAY 7, 2013

SUMMARY

Synopsis: Allows person with diabetes to voluntarily make notation on drivers license.

Type of Impact: State Cost

Agencies Affected: Motor Vehicle Commission (MVC), Office of Information Technology (OIT)

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Indeterminate – See comments below		

- It is not clear how the MVC will permit license holders to indicate that the person is an insulin dependent diabetic. Such a designation could be made with a sticker as is currently done for address changes, by coding in a specific endorsement, or through a redesign of the license.
- It is not known what type of changes will be made or the cost to make those changes; however programming/design changes of this type can largely be completed with the assistance of OIT, and the change orders are expected to be comparable to other change orders that the MVC has issued to its vendors in the past for license alterations. The bill's requirements are not expected to significantly alter the existing contract with the license vendor or the vendor implementing the MATRX program.

BILL DESCRIPTION

Assembly Bill No. 945 (1R) of 2012 requires the Chief Administrator of the MVC, at the voluntary request of a licensee, to indicate that the licensee is an insulin dependent diabetic. The designation is to be done in a manner prescribed by the chief administrator. The notation is to be used solely by law enforcement officials or emergency medical professionals to diagnose a

person who has been rendered unable to communicate due to a diabetic seizure and not to be used for any other purpose by any other person.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) finds that it is not possible to determine the full cost of Assembly Bill No. 945 (1R) at this time. The Chief Administrator will be responsible for determining how a licensee may indicate that they are an insulin dependent diabetic. Possible mechanisms could include providing a sticker to be affixed to the license, the inclusion of an endorsement code, or the placement of warning text directly on the face of the license. The MVC has existing staff capable of such work but the changes will consume MVC staff hours. Once the manner of designation is decided, it will be necessary to work with the current driver's license vendor to redesign the software that produces driver's licenses to incorporate those changes. The MVC periodically makes change orders of this type, but the OLS does not have access to the cost or nature of these change orders, so it is not possible to derive an estimate from a comparable change order.

The MVC also must accommodate such a change in its ongoing upgrades to its technology system, known as MATRX. These upgrades include actions such as updating the computer language used on legacy MVC databases, allowing the MVC to conduct basic transactions online, and developing a computer framework that would allow for mobile or temporary MVC locations. Based on consultation with the MVC staff, it appears that any MATRX related programming can be conducted by OIT but would likely require an eventual change order be filed with the MATRX vendor. The MVC has indicated that such a change order would be similar in scope to other orders that the MVC has made, and that such an order would not be billed separately, but is likely to be batched with those other orders as part of a negotiated cost package. This will make it difficult to identify the cost of the change orders, even after the work has been performed.

The cost of the changes proposed by this legislation are unlikely to have a significant impact on the annual MVC or OIT budget and will likely not require an additional appropriation or subsidy from the Legislature. The amendments made in the first reprint of the bill should reduce any costs that the MVC may face. If a budgetary cost is realized, it would likely be in the form of a slightly increased appropriation to Motor Vehicle Services in the next budget year, to maintain the surplus that the MVC carries from year to year in order to ensure its financial health as a quasi-independent government operation.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Patrick Brennan
Associate Fiscal Analyst*

*Approved: David J. Rosen
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE TRANSPORTATION COMMITTEE

STATEMENT TO

[First Reprint]

ASSEMBLY, No. 945

STATE OF NEW JERSEY

DATED: JUNE 13, 2013

The Senate Transportation Committee reports favorably Assembly Bill No. 945 (1R).

As reported, this bill requires the New Jersey Motor Vehicle Commission (MVC) to permit a driver's license or identification card holder to voluntarily indicate that the person is an insulin dependent diabetic. The designation is to be made in accordance with procedures prescribed by the Chief Administrator of the MVC and is to be used by law enforcement officials or emergency medical professionals to diagnose a person who has been rendered unable to communicate due to a diabetic seizure, but may not be used for any other purpose by any other person..

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint]

ASSEMBLY, No. 945

STATE OF NEW JERSEY

DATED: JUNE 18, 2013

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 945 (1R).

This bill requires the New Jersey Motor Vehicle Commission (MVC) to permit a license and identification card holder to voluntarily indicate that the person is an insulin dependent diabetic. The designation is to be made in accordance with procedures prescribed by the Chief Administrator of the MVC and is to be used by law enforcement officials or emergency medical professionals to diagnose a person who has been rendered unable to communicate due to a diabetic seizure, but may not be used for any other purpose by any other person.

As reported, this bill is identical to Senate Bill No. 2405 (1R), as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that, while it is not known how the MVC will implement the bill, a designation could be made with a sticker as is currently done for address changes, by coding in a specific endorsement, or through a redesign of the license. Programming/design changes of this type can largely be completed with the assistance of the Office of Information Technology (OIT), and the change orders are expected to be comparable to other change orders that the MVC has issued to its vendors in the past for license alterations. The bill's requirements are not expected to significantly alter the existing contract with the license vendor or the vendor implementing the ongoing upgrades to the MVC's MATRIX technology system.

SENATE, No. 2405

STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED DECEMBER 20, 2012

Sponsored by:

Senator FRED H. MADDEN, JR.

District 4 (Camden and Gloucester)

Senator JAMES BEACH

District 6 (Burlington and Camden)

SYNOPSIS

Allows person with diabetes to voluntarily make notation on driver's license.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning drivers licenses and supplementing Title 39 of
2 the Revised Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. a. The Chief Administrator of the New Jersey Motor
8 Vehicle Commission shall provide with every new license, renewal
9 license, identification card or renewal identification card the
10 opportunity for a person to voluntarily designate that the person
11 suffers from diabetes, is insulin dependent, and as a result may be
12 susceptible to convulsive seizures.

13 b. The designation indicating that a person is an insulin
14 dependent diabetic pursuant to subsection a. of this section shall be
15 done in accordance with procedures prescribed by the chief
16 administrator. The designation shall be displayed in print in a
17 conspicuous form and manner on the license or identification card
18 by substantially the following statement: "INSULIN DEPENDENT
19 DIABETIC". The designation shall be used exclusively by any law
20 enforcement official or emergency medical professional to diagnose
21 a person who has been rendered unable to communicate due to a
22 diabetic seizure.

23

24 2. This act shall take effect on the first day of the thirteenth
25 month following enactment.

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27

28

STATEMENT

29

30 This bill requires the Motor Vehicle Commission (MVC), at the
31 voluntary request of a licensee, to allow a driver's license to include
32 a notation that the licensee suffers from diabetes, is insulin
33 dependent and, as a result, may be susceptible to convulsive
34 seizures. The notation is to be used solely by law enforcement
35 officials or emergency medical professionals to diagnose a person
36 who has been rendered unable to communicate due to a diabetic
37 seizure.

38 The notation will conspicuously display the statement "INSULIN
39 DEPENDENT DIABETIC" and be displayed in a manner
40 determined by the Chief Administrator of the MVC.

SENATE TRANSPORTATION COMMITTEE

STATEMENT TO

SENATE, No. 2405

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 4, 2013

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 2405.

As amended and reported, this bill requires the New Jersey Motor Vehicle Commission (MVC) to permit a license and identification card holder to voluntarily indicate that the person is an insulin dependent diabetic. The designation is to be made in accordance with procedures prescribed by the Chief Administrator of the MVC and is to be used by law enforcement officials or emergency medical professionals to diagnose a person who has been rendered unable to communicate due to a diabetic seizure, but may not be used for any other purpose by any other person.

The committee amended the bill to: remove the requirement that "INSULIN DEPENDENT DIABETIC" be printed on the license or identification card; clarify that an insulin dependent designation may not be used by any person for any purpose other than law enforcement and emergency medical professionals diagnosing a person having a seizure; remove language referring to a person suffering from diabetes; and make updates to the bill's grammar and format to reflect current practice.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint]

SENATE, No. 2405

STATE OF NEW JERSEY

DATED: JUNE 18, 2013

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2405 (1R).

The bill requires the New Jersey Motor Vehicle Commission (MVC) to permit a license and identification card holder to voluntarily indicate that the person is an insulin dependent diabetic. The designation is to be made in accordance with procedures prescribed by the Chief Administrator of the MVC and is to be used by law enforcement officials or emergency medical professionals to diagnose a person who has been rendered unable to communicate due to a diabetic seizure, but may not be used for any other purpose by any other person.

As reported, this bill is identical to Assembly Bill No. 945 (1R), as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that, while it is not known how the MVC will implement the bill, a designation could be made with a sticker as is currently done for address changes, by coding in a specific endorsement, or through a redesign of the license. Programming/design changes of this type can largely be completed with the assistance of the Office of Information Technology (OIT), and the change orders are expected to be comparable to other change orders that the MVC has issued to its vendors in the past for license alterations. The bill's requirements are not expected to significantly alter the existing contract with the license vendor or the vendor implementing the ongoing upgrades to the MVC's MATRIX technology system.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2405 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: JUNE 20, 2013

SUMMARY

Synopsis: Allows person with diabetes to voluntarily make notation on driver's license.

Type of Impact: State Cost

Agencies Affected: Motor Vehicle Commission (MVC), Office of Information Technology (OIT)

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Indeterminate – See comments below		

- It is not clear how the MVC will permit license holders to indicate that the person is an insulin dependent diabetic. Such a designation could be made with a sticker as is currently done for address changes, by coding in a specific endorsement, or through a redesign of the license.
- It is not known what type of changes will be made or the cost to make those changes; however programming or design changes of this type can largely be completed with the assistance of OIT, and the change orders are expected to be comparable to other change orders that the MVC has issued to its vendors in the past for license alterations. The bill's requirements are not expected to significantly alter the existing contract with the license vendor or the vendor implementing the MATRX program.

BILL DESCRIPTION

Senate Bill No. 2405 (1R) of 2013 requires the Chief Administrator of the MVC, at the voluntary request of a licensee, to indicate that the licensee is an insulin dependent diabetic. The designation is to be done in a manner prescribed by the chief administrator. The notation is to be used solely by law enforcement officials or emergency medical professionals to diagnose a

person who has been rendered unable to communicate due to a diabetic seizure and not to be used for any other purpose by any other person.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) finds that it is not possible to determine the full cost of Senate Bill No. 2405 (1R) at this time. The Chief Administrator will be responsible for determining how a licensee may indicate that they are an insulin dependent diabetic. Possible mechanisms could include providing a sticker to be affixed to the license, the inclusion of an endorsement code, or the placement of warning text directly on the face of the license. The MVC has existing staff capable of such work but the changes will consume MVC staff hours. Once the manner of designation is decided, it will be necessary to work with the current driver's license vendor to redesign the software that produces driver's licenses to incorporate those changes. The MVC periodically makes change orders of this type, but the OLS does not have access to the cost or nature of these change orders, so it is not possible to determine an estimate from a comparable change order.

The MVC also must accommodate such a change in its ongoing upgrades to its technology system, known as MATRX. These upgrades include actions such as updating the computer language used on legacy MVC databases, allowing the MVC to conduct basic transactions online, and developing a computer framework that would allow for mobile or temporary MVC locations. Based on consultation with the MVC staff, it appears that any MATRX related programming can be conducted by OIT, but would likely require an eventual change order be filed with the MATRX vendor. The MVC has indicated that such a change order would be similar in scope to other orders that the MVC has made, and that such an order would not be billed separately, but is likely to be batched with those other orders as part of a negotiated cost package. This will make it difficult to identify the cost of individual change orders, even after the work has been performed.

The cost of the changes proposed by this legislation are unlikely to have a significant impact on the annual MVC or OIT budget and will likely not require an additional appropriation or subsidy from the Legislature. If a budgetary cost is realized, it would likely be in the form of a slightly increased appropriation to Motor Vehicle Services in the next budget year, to maintain the surplus that the MVC carries from year to year in order to ensure its financial health as a quasi-independent government operation.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Patrick Brennan
Associate Fiscal Analyst*

*Approved: David J. Rosen
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).