2C:18-1 to 2C:18-3

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LAWS OF: 2013 **CHAPTER:** 138

NJSA: 2C:18-1 to 2C:18-3 (Establishes crime of entering into certain restricted airport areas)

BILL NO: A606 (Substituted for S1709)

SPONSOR(S) Spencer and others

DATE INTRODUCED: June 10, 2012

COMMITTEE: ASSEMBLY: Homeland Security and State Preparedness

SENATE: Law and Public Safety

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: October 18, 2012

SENATE: May 30, 2013

DATE OF APPROVAL: August 14, 2013

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First reprint enacted)

Yes

A606

SPONSOR'S STATEMENT (Begins on page 3 of introduced bill): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S1709

SPONSOR'S STATEMENT: (Begins on page 3 introduced bill): Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

| | VETO MESSAGE: | No |
|---|--------------------------------------|-------|
| | GOVERNOR'S PRESS RELEASE ON SIGNING: | No |
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| | NEWSPAPER ARTICLES: | No |
| LAW/RWH | | |

P.L.2013, CHAPTER 138, approved August 14, 2013 Assembly, No. 606 (First Reprint)

1 AN ACT concerning trespass on restricted airport property and 2 amending N.J.S.2C:18-1 and N.J.S.2C:18-3.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.2C:18-1 is amended to read as follow:
- 8 2C:18-1. In this chapter, unless a different meaning plainly is 9 required:
 - [a. "structure"] "Structure" means any building, room, ship, vessel, car, vehicle or airplane, and also means any place adapted for overnight accommodation of persons, or for business therein, whether or not a person is actually present **[**;**]**.
 - [b. "utility company property"] "Utility Company Property" means property; (1) owned by a public utility, as defined in R.S.48:2-13, or by a municipality, county, water district, authority or other public agency, and (2) which is used for the purpose of providing electric, gas or water utility service.
 - "Operational area" means any portion of a public airport, from which access by the public is prohibited by fences or appropriate signs, and includes runways, taxiways, all ramps, cargo ramps and apron areas, aircraft parking and storage areas, fuel storage areas, maintenance areas, and any other area of a public airport used or intended to be used for landing, takeoff or surface maneuvering of aircraft.
 - "Sterile area" means a portion of an airport, as set forth in an airport security program approved by the Transportation Security Administration, that provides passengers access to boarding aircraft and to which the access generally is controlled by the Transportation Security Administration, an aircraft operator pursuant to 49 C.F.R. part 1544, or an air carrier pursuant to 49 C.F.R. part 1546, through the screening of persons and property.

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- 2. N.J.S.2C:18-3 is amended to read as follows:
- 36 2C:18-3. a. Unlicensed entry of structures. A person commits 37 an offense if, knowing that he is not licensed or privileged to do so, 38 he enters or surreptitiously remains in any research facility, 39 structure, or separately secured or occupied portion thereof, or in or 40 upon utility company property, or in the sterile area or operational 41 area of an airport ¹[in violation of federal security requirements]¹.
- 42 An offense under this subsection is a crime of the fourth degree if it 43 is committed in a school or on school property. The offense is a
 - EXPLANATION Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

(cf: P.L.2009, c.283, s.1)

crime of the fourth degree if it is committed in a dwelling. An offense under this section is a crime of the fourth degree if it is committed in a research facility, power generation facility, waste treatment facility, public sewage facility, water treatment facility, public water facility, nuclear electric generating plant or any facility which stores, generates or handles any hazardous chemical or chemical compounds. An offense under this subsection is a crime of the fourth degree if it is committed in or upon utility company property. An offense under this subsection is a crime of the fourth degree if it is committed in the sterile area or operational area of an <u>airport</u> ¹[in violation of federal security requirements]¹. Otherwise it is a disorderly persons offense.

- b. Defiant trespasser. A person commits a petty disorderly persons offense if, knowing that he is not licensed or privileged to do so, he enters or remains in any place as to which notice against trespass is given by:
 - (1) Actual communication to the actor; or

- (2) Posting in a manner prescribed by law or reasonably likely to come to the attention of intruders; or
- (3) Fencing or other enclosure manifestly designed to exclude intruders.
- c. Peering into windows or other openings of dwelling places. A person commits a crime of the fourth degree if, knowing that he is not licensed or privileged to do so, he peers into a window or other opening of a dwelling or other structure adapted for overnight accommodation for the purpose of invading the privacy of another person and under circumstances in which a reasonable person in the dwelling or other structure would not expect to be observed.
- d. Defenses. It is an affirmative defense to prosecution under this section that:
- (1) A structure involved in an offense under subsection a. was abandoned;
- (2) The structure was at the time open to members of the public and the actor complied with all lawful conditions imposed on access to or remaining in the structure; or
- (3) The actor reasonably believed that the owner of the structure, or other person empowered to license access thereto, would have licensed him to enter or remain, or, in the case of subsection c. of this section, to peer.

(cf: P.L.2009, c.283, s.3)

3. This act shall take effect immediately.

Establishes crime of entering into certain restricted airport areas.

ASSEMBLY, No. 606

STATE OF NEW JERSEY

215th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2012 SESSION

Sponsored by:

Assemblywoman L. GRACE SPENCER District 29 (Essex) Assemblyman ALBERT COUTINHO District 29 (Essex) Assemblywoman ANNETTE QUIJANO District 20 (Union)

SYNOPSIS

Establishes crime of entering into certain restricted airport areas.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel



AN ACT concerning trespass on restricted airport property and amending N.J.S.2C:18-1 and N.J.S.2C:18-3.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.2C:18-1 is amended to read as follow:
- 8 2C:18-1. In this chapter, unless a different meaning plainly is required:
 - [a. "structure"] <u>"Structure"</u> means any building, room, ship, vessel, car, vehicle or airplane, and also means any place adapted for overnight accommodation of persons, or for carrying on business therein, whether or not a person is actually present [;].
 - [b. "utility company property"] "<u>Utility Company Property</u>" means property; (1) owned by a public utility, as defined in R.S.48:2-13, or by a municipality, county, water district, authority or other public agency, and (2) which is used for the purpose of providing electric, gas or water utility service.
 - "Operational area" means any portion of a public airport, from which access by the public is prohibited by fences or appropriate signs, and includes runways, taxiways, all ramps, cargo ramps and apron areas, aircraft parking and storage areas, fuel storage areas, maintenance areas, and any other area of a public airport used or intended to be used for landing, takeoff or surface maneuvering of aircraft.
 - "Sterile area" means a portion of an airport, as set forth in an airport security program approved by the Transportation Security Administration, that provides passengers access to boarding aircraft and to which the access generally is controlled by the Transportation Security Administration, an aircraft operator pursuant to 49 C.F.R. part 1544, or an air carrier pursuant to 49 C.F.R. part 1546, through the screening of persons and property.

- 2. N.J.S.2C:18-3 is amended to read as follows:
- 2C:18-3. a. Unlicensed entry of structures. A person commits an offense if, knowing that he is not licensed or privileged to do so, he enters or surreptitiously remains in any research facility, structure, or separately secured or occupied portion thereof, or in or upon utility company property, or in the sterile area or operational area of an airport in violation of federal security requirements. An offense under this subsection is a crime of the fourth degree if it is committed in a school or on school property. The offense is a crime of the fourth degree if it is committed in a dwelling. An offense under this section is a crime of the fourth degree if it is committed

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

(cf: P.L.2009, c.283, s.1)

- in a research facility, power generation facility, waste treatment facility, public sewage facility, water treatment facility, public water facility, nuclear electric generating plant or any facility which stores, generates or handles any hazardous chemical or chemical compounds. An offense under this subsection is a crime of the fourth degree if it is committed in or upon utility company property.

 An offense under this subsection is a crime of the fourth degree if it
- 8 <u>is committed in the sterile area or operational area of an airport in</u>
 9 <u>violation of federal security requirements.</u> Otherwise it is a
 10 disorderly persons offense.
 - b. Defiant trespasser. A person commits a petty disorderly persons offense if, knowing that he is not licensed or privileged to do so, he enters or remains in any place as to which notice against trespass is given by:
 - (1) Actual communication to the actor; or
 - (2) Posting in a manner prescribed by law or reasonably likely to come to the attention of intruders; or
 - (3) Fencing or other enclosure manifestly designed to exclude intruders.
 - c. Peering into windows or other openings of dwelling places. A person commits a crime of the fourth degree if, knowing that he is not licensed or privileged to do so, he peers into a window or other opening of a dwelling or other structure adapted for overnight accommodation for the purpose of invading the privacy of another person and under circumstances in which a reasonable person in the dwelling or other structure would not expect to be observed.
 - d. Defenses. It is an affirmative defense to prosecution under this section that:
 - (1) A structure involved in an offense under subsection a. was abandoned;
 - (2) The structure was at the time open to members of the public and the actor complied with all lawful conditions imposed on access to or remaining in the structure; or
 - (3) The actor reasonably believed that the owner of the structure, or other person empowered to license access thereto, would have licensed him to enter or remain, or, in the case of subsection c. of this section, to peer.

38 (cf: P.L.2009, c.283, s.3)

3. This act shall take effect immediately.

STATEMENT

This bill establishes the crime of entering into restricted airport property in violation of federal security requirements. The bill sets forth two restricted areas on public airports. The first area, a

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"sterile area," is defined as any portion of an airport that provides 1 2 passengers access to boarding aircraft and to which the access 3 generally is controlled by the Transportation Security 4 Administration, an aircraft operator or an air carrier, through the 5 screening of persons and property. The second area, an 6 "operational area," is defined as any portion of a public airport, from which access by the public is prohibited by fences or 7 8 appropriate signs. The provisions of the bill list specific areas that 9 would include an operational area. 10 The bill provides that any person who knowingly trespasses in these areas in violation of federal security requirements is guilty of 11

a fourth degree crime. A crime of the fourth degree is punishable by

a fine of up to \$10,000, imprisonment for a term of up to 18

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months, or both.

ASSEMBLY HOMELAND SECURITY AND STATE PREPAREDNESS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 606

with committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 15, 2012

The Assembly Homeland Security and State Preparedness Committee reports favorably and with committee amendments Assembly Bill No. 606.

As amended and reported by the committee, Assembly Bill No. 606 establishes the crime of entering into restricted airport property. The amended bill sets forth two restricted areas on public airports. The first area, a "sterile area," is defined as any portion of an airport that provides passengers access to boarding aircraft and to which the access generally is controlled by the federal Transportation Security Administration, an aircraft operator, or an air carrier, through the screening of persons and property. The second area, an "operational area," is defined as any portion of a public airport, from which access by the public is prohibited by fences or appropriate signs. The provisions of the bill list specific areas that would include an operational area.

The bill provides that any person who knowingly trespasses in these areas is guilty of a fourth degree crime. A crime of the fourth degree is punishable by a fine of up to \$10,000, imprisonment for a term of up to 18 months, or both.

This bill was pre-filed for introduction in the 2012-2013 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

COMMITTEE AMENDMENTS:

The committee amended the bill to clarify that a person is not required to have knowledge that he or she is in violation of federal security requirements to be found guilty under the bill's provisions.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 606

STATE OF NEW JERSEY

DATED: FEBRUARY 21, 2013

The Senate Law and Public Safety Committee reports favorably Assembly Bill No. 606 (1R).

This bill establishes the crime of entering into restricted airport property.

The provisions of this bill set forth two restricted areas in public airports. The first area, a "sterile area" is defined as any portion of an airport that provides passengers access to boarding aircraft and to which the access is generally controlled by the federal Transportation Security Administration, an aircraft operator, or an air carrier, through the screening of persons and property. The second area, an "operational area," is defined as any portion of a public airport from which access by the public is prohibited by fences or appropriate signs. The provisions of the bill list specific areas that would include an operational area.

The bill provides that any person who knowingly trespasses in these areas is guilty of a fourth degree crime. A crime of the fourth degree is punishable by a fine of up to \$10,000; imprisonment for a term of up to 18 months; or both.

This bill is identical to Senate Bill No. 1709, which was amended and reported by the committee on this same date.

SENATE, No. 1709

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED FEBRUARY 27, 2012

Sponsored by: Senator RONALD L. RICE District 28 (Essex)

SYNOPSIS

Establishes crime of entering into certain restricted airport areas.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning trespass on restricted airport property and amending N.J.S.2C:18-1 and N.J.S.2C:18-3.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.2C:18-1 is amended to read as follow:
- 8 2C:18-1. In this chapter, unless a different meaning plainly is 9 required:
- [a. "structure"] <u>"Structure"</u> means any building, room, ship, vessel, car, vehicle or airplane, and also means any place adapted for overnight accommodation of persons, or for carrying on business therein, whether or not a person is actually present;
 - **[**b. "utility company property" **]** "Utility Company Property" means property; (1) owned by a public utility, as defined in R.S.48:2-13, or by a municipality, county, water district, authority or other public agency, and (2) which is used for the purpose of providing electric, gas or water utility service.
 - "Operational area" means any portion of a public airport, from which access by the public is prohibited by fences or appropriate signs, and includes runways, taxiways, all ramps, cargo ramps and apron areas, aircraft parking and storage areas, fuel storage areas, maintenance areas, and any other area of a public airport used or intended to be used for landing, takeoff or surface maneuvering of aircraft; and
 - "Sterile passenger holding area" means any portion of a public airport designated by appropriate signs as an area into which access is conditioned upon the prior inspection of persons and property in accordance with the approved Federal Aviation Administration security requirements.
 - (cf: P.L.2009, c.283 s.1)

- 2. N.J.S.2C:18-3 is amended to read as follows:
- 2C:18-3. a. Unlicensed entry of structures. A person commits an offense if, knowing that he is not licensed or privileged to do so, he enters or surreptitiously remains in any research facility, structure, or separately secured or occupied portion thereof, or in or upon utility company property, or in the sterile passenger holding area or operational area of an airport in violation of federal security requirements. An offense under this subsection is a crime of the fourth degree if it is committed in a school or on school property. The offense is a crime of the fourth degree if it is committed in a dwelling. An offense under this section is a crime of the fourth degree if it is committed in a research facility, power generation facility, waste treatment facility, public sewage facility, water

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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- treatment facility, public water facility, nuclear electric generating plant or any facility which stores, generates or handles any hazardous chemical or chemical compounds. An offense under this subsection is a crime of the fourth degree if it is committed in or upon utility company property. An offense under this subsection is a crime of the fourth degree if it is committed in the sterile passenger holding area or operational area of an airport in violation of federal security requirements. Otherwise it is a disorderly persons offense.
 - b. Defiant trespasser. A person commits a petty disorderly persons offense if, knowing that he is not licensed or privileged to do so, he enters or remains in any place as to which notice against trespass is given by:
 - (1) Actual communication to the actor; or
 - (2) Posting in a manner prescribed by law or reasonably likely to come to the attention of intruders; or
 - (3) Fencing or other enclosure manifestly designed to exclude intruders.
 - c. Peering into windows or other openings of dwelling places. A person commits a crime of the fourth degree if, knowing that he is not licensed or privileged to do so, he peers into a window or other opening of a dwelling or other structure adapted for overnight accommodation for the purpose of invading the privacy of another person and under circumstances in which a reasonable person in the dwelling or other structure would not expect to be observed.
 - d. Defenses. It is an affirmative defense to prosecution under this section that:
 - (1) A structure involved in an offense under subsection a. was abandoned;
 - (2) The structure was at the time open to members of the public and the actor complied with all lawful conditions imposed on access to or remaining in the structure; or
 - (3) The actor reasonably believed that the owner of the structure, or other person empowered to license access thereto, would have licensed him to enter or remain, or, in the case of subsection c. of this section, to peer.
- 37 (cf: P.L.2009, c.283 s.3)

3. This act shall take effect immediately.

STATEMENT

This bill establishes the crime of entering into restricted airport property in violation of federal security requirements. The bill sets forth two restricted areas on public airports. The first area, a "sterile passenger holding area" is defined as any portion of a public airport designated by appropriate signs as an area into which

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access is conditioned upon the prior inspection of persons and property. The second area, an "operational area" is defined as any portion of a public airport, from which access by the public is prohibited by fences or appropriate signs. The provisions of the bill list specific areas that would include an operational area.

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The bill provides that any person who knowingly trespasses in these areas in violation of federal security requirements is guilty of a fourth degree crime. A crime of the fourth degree is punishable by a fine of up to \$10,000; imprisonment for a term of up to 18 months; or both.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE, No. 1709

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 21, 2013

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 1709.

As amended, this bill establishes the crime of entering into restricted airport property.

The amended bill sets forth two restricted areas in public airports. The first area, a "sterile area" is defined as any portion of an airport that provides passengers access to boarding aircraft and to which the access is generally controlled by the federal Transportation Security Administration, an aircraft operator, or an air carrier, through the screening of persons and property. The second area, an "operational area," is defined as any portion of a public airport from which access by the public is prohibited by fences or appropriate signs. The provisions of the bill list specific areas that would include an operational area.

The bill provides that any person who knowingly trespasses in these areas is guilty of a fourth degree crime. A crime of the fourth degree is punishable by a fine of up to \$10,000; imprisonment for a term of up to 18 months; or both.

The committee amended the bill to replace the term "sterile passenger holding area" with the term "sterile area" and to clarify that a person is not required to have knowledge that he or she is in violation of federal security requirements to be found guilty under the bill's provisions. In addition, the committee made technical amendments.

As amended and reported by the committee, this bill is identical to Assembly Bill No. 606 (1R) which was reported by the committee on this same date.