2C:39-9 et. al.

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2013 **CHAPTER:** 111

NJSA: 2C:39-9 et. al. (Enhances penalties for certain firearms offenses; designated as Anti-Gun

Trafficking Act of 2013)

BILL NO: S2719 (Substituted for A3853/3854)

SPONSOR(S) Norcross and others

DATE INTRODUCED: April 25, 2013

COMMITTEE: ASSEMBLY: Law and Public Safety

SENATE: Law and Public Safety

Budget and Appropriation

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 20, 2013

SENATE: June 27, 2013

DATE OF APPROVAL: August 8, 2013

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third reprint enacted)

Yes

S2719

SPONSOR'S STATEMENT (Begins on page 7 of introduced bill): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes Law and Public

Budget and Approp.

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.nileg.state.ni.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL NOTE: Yes 5-15-13

6-21-13

A3853/3854

SPONSOR'S STATEMENT 3853: (Begins on page 4 introduced bill): Yes

SPONSOR'S STATEMENT 3854: (Begins on page 3 introduced bill): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(continued)

FLOOR AMENDMENT STATEMENT:	No	
LEGISLATIVE FISCAL NOTE:	Yes	
VETO MESSAGE:		
GOVERNOR'S PRESS RELEASE ON SIGNING:		

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

OTHER: Yes

The New Jersey SAFE Task Force on Gun Protection, Addiction, Mental Health and Families, and Education Safety: Report to Governor Chris Christie.

[Trenton, N.J.]: [Office of the Attorney General], 2013.

http://hdl.handle.net/10929/34559

LAW/KR

[&]quot;Christie signs extensive package of gun-control bills into law," NJ SPOTLIGHT, 8-9-13

[&]quot;Christie cautious on guns," The Record, 8-9-13

[&]quot;Christie signs limits on guns," The Philadelphia Inquirer, 8-9-13

[&]quot;Christie balks on Controversial gun bills," The Star-Ledger, 8-9-13
"Christie signs 10 new gun bills, including local lawmakers' anti-trafficking measure, Burlington County Times, 8-9-13

[&]quot;Tougher gun measures signed," CourierPostOnline.com, 8-9-13

[&]quot;Christie signs some gun-control measures into law," The Trentonian, 8-9-13

P.L. 2013, CHAPTER 111, approved August 8, 2013 Senate, No. 2719 (Third Reprint)

AN ACT concerning penalties for certain firearms offenses ¹, designated as The Anti-Gun Trafficking Act of ³[Act of]³

2013, and amending N.J.S.2C:39-9, N.J.S.2C:39-10, and P.L.1997, c.117.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.2C:39-9 is amended to read as follows:
- 2C:39-9. Manufacture, Transport, Disposition and Defacement of Weapons and Dangerous Instruments and Appliances. a. Machine guns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any machine gun without being registered or licensed to do so as provided in chapter 58 is guilty of a crime of the third degree.
 - b. Sawed-off shotguns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any sawed-off shotgun is guilty of a crime of the third degree.
 - c. Firearm silencers. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any firearm silencer is guilty of a crime of the fourth degree.
- Weapons. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon, including gravity knives, switchblade knives, ballistic knives, daggers, dirks, stilettos, billies, blackjacks, metal knuckles, sandclubs, slingshots, cesti or similar leather bands studded with metal filings, or, except as otherwise provided in subsection i. of this section, in the case of firearms if he is not licensed or registered to do so as provided in chapter 58, is guilty of a crime of the fourth degree. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon or other device which projects, releases or emits tear gas or other substances intended to produce temporary physical discomfort or permanent injury through being vaporized or otherwise dispensed in the air, which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel or the device is for the purpose of personal self-defense, is pocket-sized and contains not more than three-quarters of an ounce of chemical substance not

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SLP committee amendments adopted May 9, 2013.

²Senate SBA committee amendments adopted May 9, 2013.

³Assembly ALP committee amendments adopted June 6, 2013.

1 ordinarily capable of lethal use or of inflicting serious bodily injury, 2 or other than to be used by any person permitted to possess such 3 weapon or device under the provisions of subsection d. of 4 N.J.S.2C:39-5, which is intended for use by financial and other 5 business institutions as part of an integrated security system, placed 6 at fixed locations, for the protection of money and property, by the 7 duly authorized personnel of those institutions, is guilty of a crime 8 of the fourth degree.

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- e. Defaced firearms. Any person who defaces any firearm is guilty of a crime of the third degree. Any person who knowingly buys, receives, disposes of or conceals a defaced firearm, except an antique firearm or an antique handgun, is guilty of a crime of the fourth degree.
- f. (1) Any person who manufactures, causes to be manufactured, transports, ships, sells, or disposes of any bullet, which is primarily designed for use in a handgun, and which is comprised of a bullet whose core or jacket, if the jacket is thicker than .025 of an inch, is made of tungsten carbide, or hard bronze, or other material which is harder than a rating of 72 or greater on the Rockwell B. Hardness Scale, and is therefore capable of breaching or penetrating body armor and which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel, is guilty of a crime of the fourth degree.
- (2) Nothing in this subsection shall be construed to prevent a licensed collector of ammunition as defined in paragraph (2) of subsection f. of N.J.S.2C:39-3 from transporting the bullets defined in paragraph (1) of this subsection from (a) any licensed retail or wholesale firearms dealer's place of business to the collector's dwelling, premises, or other land owned or possessed by him, or (b) to or from the collector's dwelling, premises or other land owned or possessed by him to any gun show for the purposes of display, sale, trade, or transfer between collectors, or (c) to or from the collector's dwelling, premises or other land owned or possessed by him to any rifle or pistol club organized in accordance with the rules prescribed by the National Board for the Promotion of Rifle Practice; provided that the club has filed a copy of its charter with the superintendent of the State Police and annually submits a list of its members to the superintendent, and provided further that the ammunition being transported shall be carried not loaded in any firearm and contained in a closed and fastened case, gun box, or locked in the trunk of the automobile in which it is being transported, and the course of travel shall include only such deviations as are reasonably necessary under the circumstances.
- g. Assault firearms. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of an assault firearm without being registered or licensed to do so pursuant to N.J.S.2C:58-1 et seq. is guilty of a crime of the third degree.

- h. Large capacity ammunition magazines. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of a large capacity ammunition magazine which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel is guilty of a crime of the fourth degree.
- 7 Transporting firearms into this State for an unlawful sale or 8 transfer. Any person who knowingly transports, ships or otherwise 9 brings into this State any firearm for the purpose of unlawfully 10 selling, transferring, giving, assigning or otherwise disposing of that 11 firearm to another individual is guilty of a crime of the second 12 degree. Any motor vehicle used by a person to transport, ship, or otherwise bring a firearm into this State for unlawful sale or transfer 13 14 shall be subject to forfeiture in accordance with the provisions of 15 N.J.S.2C:64-1 et seq.; provided however, this forfeiture provision 16 shall not apply to innocent owners, nor shall it affect the rights of a 17 holder of a valid lien.
- The temporary transfer of a firearm ¹shall not constitute a violation of this subsection if that firearm is ³[transfered] transferred³:
 - (1)¹ while hunting [or] ¹[,] or ¹ target shooting ¹[,] in accordance with the provisions of section 1 of P.L.1992, c.74 (C.2C:58-3.1);
 - (2)¹ for shooting competitions sponsored by a licensed dealer, law enforcement agency, legally recognized military organization, or a rifle or pistol club which has filed a copy of its charter with the superintendent ¹in accordance with the provisions of section 1 of P.L.1992, c.74 (C.2C:58-3.1) ¹; ¹or
- 29 (3)¹ for participation in a training course conducted by a certified 30 instructor in accordance with the provisions of section 1 of 31 P.L.1997, c.375 (C.2C:58-3.2) ¹[,].¹
- 1 [the] The transfer of any firearm that uses air or carbon dioxide to expel a projectile [,]; or the transfer of an antique firearm shall not constitute a violation of this subsection.
- 35 (cf: P.L.2007, c.298, s.1)

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2. N.J.S.2C:39-10 is amended to read as follows:

- 2C:39-10. Violation of the regulatory provisions relating to firearms; false representation in applications.
- a. (1) Except as otherwise provided in paragraph (2) and paragraph (4) of this subsection, any person who knowingly violates the regulatory provisions relating to manufacturing or wholesaling of firearms ¹[(section 2C:58-1)] N.J.S.2C:58-1¹, retailing of firearms ¹[(section 2C:58-2)] N.J.S.2C:58-2¹, permits to purchase certain firearms ¹[(section 2C:58-3)] N.J.S.2C:58-3¹, permits to carry certain firearms ¹[(section 2C:58-4)] N.J.S.2C:58-4¹, licenses

- to procure machine guns or assault firearms ¹[(section 2C:58-5)]
- 2 N.J.S.2C:58-5¹, or incendiary or tracer ammunition ¹[(section
- 3 2C:58-10) N.J.S.2C:58-10¹, except acts which are punishable
- 4 under section ¹[2C:39-5] <u>N.J.S.2C:58-5</u> or section ¹[2C:39-9]
- 5 N.J.S.2C:58-2¹, is guilty of a crime of the fourth degree.
- 6 (2) A licensed dealer who knowingly violates the provisions of 7 subparagraph (d) of paragraph (5) of subsection a. of N.J.S.2C:58-2 8 is a disorderly person.
- 9 (3) ²[If, upon review, a law enforcement agency determines that a licensed dealer knowingly and intentionally has sold, transferred, 10 assigned, or otherwise disposed of an inordinate number of firearms 11 12 that, subsequent to that sale, transfer, assignment, or disposal, have 13 been recovered as abandoned or discarded firearms, or as firearms 14 seized or recovered because they were unlawfully possessed, or as 15 firearms used for an unlawful purpose, or as firearms recovered 16 from the scene of a crime, or as firearms reasonably believed to 17 have been used or associated with the commission of a crime, that 18 dealer's license shall, after hearing, be revoked permanently by the 19 State Police. If, upon review, a law enforcement agency 20 determines that a licensed dealer has sold, transferred, assigned, or 21 otherwise disposed of an inordinate number of firearms and that 22 licensed dealer knew, or should have known, that the firearms 23 would be used in the commission of a crime or would be transferred 24 to a person in order for the firearms to be used for an unlawful purpose, that dealer's license shall, after a hearing, be 25 ³permanently revoked permanently by the State Police ³.² 26
 - (4) A licensed dealer who sells or transfers a firearm to a person knowing that person intends to sell, transfer, assign, or otherwise dispose of that firearm to a person who is disqualified from possessing a firearm under State or federal law is guilty of a crime of the second degree. Notwithstanding any other provisions of law to the contrary, the sentence imposed for a conviction under this subsection shall include a mandatory minimum ¹ [18 month] ¹ term of imprisonment of 18 months, during which the defendant shall be ineligible for parole; provided however, if the firearm was used in the commission of a crime, the sentence imposed under this subsection shall include a mandatory minimum term of imprisonment of three years, during which the defendant shall be ineligible for parole. Further, a person convicted under this subsection shall be permanently disqualified from ¹ [obtaining] holding ¹ a retail license under N.J.S.2C:58-2.

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holding¹ a retail license under N.J.S.2C:58-2.

b. Any person who knowingly violates the regulatory provisions relating to notifying the authorities of possessing certain items of explosives ¹ [(section 2C:58-7)] N.J.S.2C:58-7¹, or of certain wounds ¹ [(section 2C:58-8)] N.J.S.2C:58-8¹ is a disorderly person.

- Any person who gives or causes to be given any false information, or signs a fictitious name or address, in applying for a firearms purchaser identification card, a permit to purchase a handgun, a permit to carry a handgun, a permit to possess a machine gun, a permit to possess an assault firearm, or in completing the certificate or any other instrument required by law in purchasing or otherwise acquiring delivery of any rifle, shotgun, handgun, machine gun, or assault firearm or any other firearm, is guilty of a crime of the third degree.
 - d. Any person who gives or causes to be given any false information in registering an assault firearm pursuant to section 11 of P.L.1990, c.32 (C.2C:58-12) or in certifying that an assault firearm was rendered inoperable pursuant to section 12 of P.L.1990, c.32 (C.2C:58-13) commits a crime of the fourth degree.
 - e. Any person who knowingly sells, gives, transfers, assigns or otherwise disposes of a firearm to a person who is under the age of 18 years, except as permitted in section 14 of P.L.1979, c.179 (C.2C:58-6.1), is guilty of a crime of the third degree. Notwithstanding any other provision of law to the contrary, the sentence imposed for a conviction under this subsection shall include a mandatory minimum three-year term of imprisonment, during which the defendant shall be ineligible for parole.
 - f. Unless the recipient is authorized to possess the handgun in connection with the performance of official duties under the provisions of N.J.S.2C:39-6, any person who knowingly sells, gives, transfers, assigns or otherwise disposes of a handgun to a person who is under the age of 21 years, except as permitted in section 14 of P.L.1979, c.179 (C.2C:58-6.1), is guilty of a crime of the third degree.
 - g. Any person who knowingly gives or causes to be given any false information or knowingly engages in any other fraudulent conduct in applying for an exemption to purchase more than one handgun in a 30-day period in violation of the provisions of section 4 of P.L.2009, c.186 (C.2C:58-3.4) shall be guilty of a crime of the third degree. The presumption of nonimprisonment set forth in N.J.S.2C:44-1 shall not apply to persons convicted under the provisions of this subsection.

(cf: P.L.2009, c.186, s.3)

- 3. Section 2 of P.L.1997, c.117 (C.2C:43-7.2) is amended to read as follows:
- 2. a. A court imposing a sentence of incarceration for a crime of the first or second degree enumerated in subsection d. of this section shall fix a minimum term of 85% of the sentence imposed, during which the defendant shall not be eligible for parole.
- b. The minimum term required by subsection a. of this section shall be fixed as a part of every sentence of incarceration imposed upon every conviction of a crime enumerated in subsection d. of

1 this section, whether the sentence of incarceration is determined 2 pursuant to N.J.S.2C:43-6, N.J.S.2C:43-7, N.J.S.2C:11-3 or any 3 other provision of law, and shall be calculated based upon the 4 sentence of incarceration actually imposed. The provisions of 5 subsection a. of this section shall not be construed or applied to reduce the time that must be served before eligibility for parole by 6 7 inmate sentenced to a mandatory minimum period of 8 incarceration. Solely for the purpose of calculating the minimum 9 term of parole ineligibility pursuant to subsection a. of this section, 10 a sentence of life imprisonment shall be deemed to be 75 years.

- c. Notwithstanding any other provision of law to the contrary and in addition to any other sentence imposed, a court imposing a minimum period of parole ineligibility of 85 percent of the sentence pursuant to this section shall also impose a five-year term of parole supervision if the defendant is being sentenced for a crime of the first degree, or a three-year term of parole supervision if the defendant is being sentenced for a crime of the second degree. The term of parole supervision shall commence upon the completion of the sentence of incarceration imposed by the court pursuant to subsection a. of this section unless the defendant is serving a sentence of incarceration for another crime at the time he completes the sentence of incarceration imposed pursuant to subsection a., in which case the term of parole supervision shall commence immediately upon the defendant's release from incarceration. During the term of parole supervision the defendant shall remain in release status in the community in the legal custody of the Commissioner of the Department of Corrections and shall be supervised by the State Parole Board as if on parole and shall be subject to the provisions and conditions of section 3 of P.L.1997, c.117 (C.30:4-123.51b).
- d. The court shall impose sentence pursuant to subsection a. of this section upon conviction of the following crimes or an attempt or conspiracy to commit any of these crimes:
 - (1) N.J.S.2C:11-3, murder;

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- 35 (2) N.J.S.2C:11-4, aggravated manslaughter or manslaughter;
- 36 (3) N.J.S.2C:11-5, vehicular homicide;
- 37 (4) subsection b. of N.J.S.2C:12-1, aggravated assault;
- 38 (5) subsection b. of section 1 of P.L.1996, c.14 (2C:12-11), 39 disarming a law enforcement officer;
- 40 (6) N.J.S.2C:13-1, kidnapping;
- 41 (7) subsection a. of N.J.S.2C:14-2, aggravated sexual assault;
- 42 (8) subsection b. of N.J.S.2C:14-2 and paragraph (1) of
- 43 subsection c. of N.J.S.2C:14-2, sexual assault;
- 44 (9) N.J.S.2C:15-1, robbery;
- 45 (10) section 1 of P.L.1993, c.221 (C.2C:15-2), carjacking;
- 46 (11) paragraph (1) of subsection a. of N.J.S.2C:17-1, aggravated 47 arson;
- 48 (12) N.J.S.2C:18-2, burglary;

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1	(13) subsection a. of N.J.S.2C:20-5, extortion;
2	(14) subsection b. of section 1 of P.L.1997, c.185 (C.2C:35-4.1),
3	booby traps in manufacturing or distribution facilities;
4	(15) N.J.S.2C:35-9, strict liability for drug induced deaths;
5	(16) section 2 of P.L.2002, c.26 (C.2C:38-2), terrorism;
6	(17) section 3 of P.L.2002, c.26 (C.2C:38-3), producing or
7	possessing chemical weapons, biological agents or nuclear or
8	radiological devices; [or]
9	(18) N.J.S.2C:41-2, racketeering, when it is a crime of the first
10	degree; or
11	(19) subsection i. of N.J.S.2C:39-9, firearms trafficking.
12	e. (Deleted by amendment, P.L.2001, c.129).
13	(cf: P.L.2007, c.341, s.6)
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15	4. This act shall take effect on the first day of the third month
16	following enactment.
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21	Enhances penalties for certain firearms offenses; designated as
22	Anti-Gun Trafficking Act of 2013.

SENATE, No. 2719

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED APRIL 25, 2013

Sponsored by:

Senator DONALD NORCROSS District 5 (Camden and Gloucester) Senator NIA H. GILL

District 34 (Essex and Passaic) Senator DIANE B. ALLEN District 7 (Burlington)

SYNOPSIS

Enhances penalties for certain firearms offenses.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning penalties for certain firearms offenses and 2 amending N.J.S.2C:39-9, N.J.S.2C:39-10, and P.L.1997, c.117.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.2C:39-9 is amended to read as follows:
- 2C:39-9. Manufacture, Transport, Disposition and Defacement of Weapons and Dangerous Instruments and Appliances. a. Machine guns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any machine gun without being registered or licensed to do so as provided in chapter 58 is guilty of a crime of the third degree.
- b. Sawed-off shotguns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any sawed-off shotgun is guilty of a crime of the third degree.
- Firearm silencers. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any firearm silencer is guilty of a crime of the fourth degree.
- d. Weapons. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon, including gravity knives, switchblade knives, ballistic knives, daggers, dirks, stilettos, billies, blackjacks, metal knuckles, sandclubs, slingshots, cesti or similar leather bands studded with metal filings, or, except as otherwise provided in subsection i. of this section, in the case of firearms if he is not licensed or registered to do so as provided in chapter 58, is guilty of a crime of the fourth degree. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon or other device which projects, releases or emits tear gas or other substances intended to produce temporary physical discomfort or permanent injury through being vaporized or otherwise dispensed in the air, which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel or the device is for the purpose of personal self-defense, is pocket-sized and contains not more than three-quarters of an ounce of chemical substance not ordinarily capable of lethal use or of inflicting serious bodily injury, or other than to be used by any person permitted to possess such weapon or device under the provisions of subsection d. of N.J.S.2C:39-5, which is intended for use by financial and other business institutions as part of an integrated security system, placed at fixed locations, for the protection of money and property, by the duly authorized personnel of those institutions, is guilty of a crime of the fourth degree.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- e. Defaced firearms. Any person who defaces any firearm is guilty of a crime of the third degree. Any person who knowingly buys, receives, disposes of or conceals a defaced firearm, except an antique firearm or an antique handgun, is guilty of a crime of the fourth degree.
- f. (1) Any person who manufactures, causes to be manufactured, transports, ships, sells, or disposes of any bullet, which is primarily designed for use in a handgun, and which is comprised of a bullet whose core or jacket, if the jacket is thicker than .025 of an inch, is made of tungsten carbide, or hard bronze, or other material which is harder than a rating of 72 or greater on the Rockwell B. Hardness Scale, and is therefore capable of breaching or penetrating body armor and which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel, is guilty of a crime of the fourth degree.
- (2) Nothing in this subsection shall be construed to prevent a licensed collector of ammunition as defined in paragraph (2) of subsection f. of N.J.S.2C:39-3 from transporting the bullets defined in paragraph (1) of this subsection from (a) any licensed retail or wholesale firearms dealer's place of business to the collector's dwelling, premises, or other land owned or possessed by him, or (b) to or from the collector's dwelling, premises or other land owned or possessed by him to any gun show for the purposes of display, sale, trade, or transfer between collectors, or (c) to or from the collector's dwelling, premises or other land owned or possessed by him to any rifle or pistol club organized in accordance with the rules prescribed by the National Board for the Promotion of Rifle Practice; provided that the club has filed a copy of its charter with the superintendent of the State Police and annually submits a list of its members to the superintendent, and provided further that the ammunition being transported shall be carried not loaded in any firearm and contained in a closed and fastened case, gun box, or locked in the trunk of the automobile in which it is being transported, and the course of travel shall include only such deviations as are reasonably necessary under the circumstances.
- g. Assault firearms. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of an assault firearm without being registered or licensed to do so pursuant to N.J.S.2C:58-1 et seq. is guilty of a crime of the third degree.
- h. Large capacity ammunition magazines. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of a large capacity ammunition magazine which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel is guilty of a crime of the fourth degree.
- i. Transporting firearms into this State for an unlawful sale or transfer. Any person who knowingly transports, ships or otherwise

1 brings into this State any firearm for the purpose of unlawfully 2 selling, transferring, giving, assigning or otherwise disposing of that 3 firearm to another individual is guilty of a crime of the second 4 degree. Any motor vehicle used by a person to transport, ship, or 5 otherwise bring a firearm into this State for unlawful sale or transfer 6 shall be subject to forfeiture in accordance with the provisions of 7 N.J.S.2C:64-1 et seq.; provided however, this forfeiture provision 8 shall not apply to innocent owners, nor shall it affect the rights of a 9 holder of a valid lien. The temporary transfer of a firearm while 10 hunting [or], target shooting, for shooting competitions sponsored by a licensed dealer, law enforcement agency, legally recognized 11 12 military organization, or a rifle or pistol club which has filed a copy 13 of its charter with the superintendent; for participation in a training 14 course conducted by a certified instructor in accordance with the provisions of section 1 of P.L.1997, c.375 (C.2C:58-3.2), the 15 16 transfer of any firearm that uses air or carbon dioxide to expel a 17 projectile[,]; or the transfer of an antique firearm shall not 18 constitute a violation of this subsection. 19

(cf: P.L.2007, c.298, s.1)

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2. N.J.S.2C:39-10 is amended to read as follows:

2C:39-10. Violation of the regulatory provisions relating to firearms; false representation in applications.

- a. (1) Except as otherwise provided in paragraph (2) and paragraph (4) of this subsection, any person who knowingly violates the regulatory provisions relating to manufacturing or wholesaling of firearms (section 2C:58-1), retailing of firearms (section 2C:58-2), permits to purchase certain firearms (section 2C:58-3), permits to carry certain firearms (section 2C:58-4), licenses to procure machine guns or assault firearms (section 2C:58-5), or incendiary or tracer ammunition (section 2C:58-10), except acts which are punishable under section 2C:39-5 or section 2C:39-9, is guilty of a crime of the fourth degree.
- (2) A licensed dealer who knowingly violates the provisions of subparagraph (d) of paragraph (5) of subsection a. of N.J.S.2C:58-2 is a disorderly person.
- (3) If, upon review, a law enforcement agency determines that a licensed dealer knowingly and intentionally has sold, transferred, assigned, or otherwise disposed of an inordinate number of firearms that, subsequent to that sale, transfer, assignment, or disposal, have been recovered as abandoned or discarded firearms, or as firearms seized or recovered because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or associated with the commission of a crime, that dealer's license shall, after hearing, be revoked permanently by the State Police.

- (4) A licensed dealer who sells or transfers a firearm to a person knowing that person intends to sell, transfer, assign, or otherwise dispose of that firearm to a person who is disqualified from possessing a firearm under State or federal law is guilty of a crime of the second degree. Notwithstanding any other provisions of law to the contrary, the sentence imposed for a conviction under this subsection shall include a mandatory minimum 18 month term of imprisonment of 18 months, during which the defendant shall be ineligible for parole; provided however, if the firearm was used in the commission of a crime, the sentence imposed under this subsection shall include a mandatory minimum term of imprisonment of three years, during which the defendant shall be ineligible for parole. Further, a person convicted under this subsection shall be permanently disqualified from obtaining a retail license under N.J.S.2C:58-2.
- b. Any person who knowingly violates the regulatory provisions relating to notifying the authorities of possessing certain items of explosives (section 2C:58-7), or of certain wounds (section 2C:58-8) is a disorderly person.

- c. Any person who gives or causes to be given any false information, or signs a fictitious name or address, in applying for a firearms purchaser identification card, a permit to purchase a handgun, a permit to carry a handgun, a permit to possess a machine gun, a permit to possess an assault firearm, or in completing the certificate or any other instrument required by law in purchasing or otherwise acquiring delivery of any rifle, shotgun, handgun, machine gun, or assault firearm or any other firearm, is guilty of a crime of the third degree.
- d. Any person who gives or causes to be given any false information in registering an assault firearm pursuant to section 11 of P.L.1990, c.32 (C.2C:58-12) or in certifying that an assault firearm was rendered inoperable pursuant to section 12 of P.L.1990, c.32 (C.2C:58-13) commits a crime of the fourth degree.
- e. Any person who knowingly sells, gives, transfers, assigns or otherwise disposes of a firearm to a person who is under the age of 18 years, except as permitted in section 14 of P.L.1979, c.179 (C.2C:58-6.1), is guilty of a crime of the third degree. Notwithstanding any other provision of law to the contrary, the sentence imposed for a conviction under this subsection shall include a mandatory minimum three-year term of imprisonment, during which the defendant shall be ineligible for parole.
- f. Unless the recipient is authorized to possess the handgun in connection with the performance of official duties under the provisions of N.J.S.2C:39-6, any person who knowingly sells, gives, transfers, assigns or otherwise disposes of a handgun to a person who is under the age of 21 years, except as permitted in section 14 of P.L.1979, c.179 (C.2C:58-6.1), is guilty of a crime of the third degree.

- 1 g. Any person who knowingly gives or causes to be given any 2 false information or knowingly engages in any other fraudulent 3 conduct in applying for an exemption to purchase more than one 4 handgun in a 30-day period in violation of the provisions of section 5 4 of P.L.2009, c.186 (C.2C:58-3.4) shall be guilty of a crime of the 6 third degree. The presumption of nonimprisonment set forth in 7 N.J.S.2C:44-1 shall not apply to persons convicted under the 8 provisions of this subsection.
- 9 (cf: P.L.2009, c.186, s.3)

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- 3. Section 2 of P.L.1997, c.117 (C.2C:43-7.2) is amended to read as follows:
- 2. a. A court imposing a sentence of incarceration for a crime of the first or second degree enumerated in subsection d. of this section shall fix a minimum term of 85% of the sentence imposed, during which the defendant shall not be eligible for parole.
- b. The minimum term required by subsection a. of this section shall be fixed as a part of every sentence of incarceration imposed upon every conviction of a crime enumerated in subsection d. of this section, whether the sentence of incarceration is determined pursuant to N.J.S.2C:43-6, N.J.S.2C:43-7, N.J.S.2C:11-3 or any other provision of law, and shall be calculated based upon the sentence of incarceration actually imposed. The provisions of subsection a. of this section shall not be construed or applied to reduce the time that must be served before eligibility for parole by an inmate sentenced to a mandatory minimum period of incarceration. Solely for the purpose of calculating the minimum term of parole ineligibility pursuant to subsection a. of this section, a sentence of life imprisonment shall be deemed to be 75 years.
- Notwithstanding any other provision of law to the contrary and in addition to any other sentence imposed, a court imposing a minimum period of parole ineligibility of 85 percent of the sentence pursuant to this section shall also impose a five-year term of parole supervision if the defendant is being sentenced for a crime of the first degree, or a three-year term of parole supervision if the defendant is being sentenced for a crime of the second degree. The term of parole supervision shall commence upon the completion of the sentence of incarceration imposed by the court pursuant to subsection a. of this section unless the defendant is serving a sentence of incarceration for another crime at the time he completes the sentence of incarceration imposed pursuant to subsection a., in which case the term of parole supervision shall commence immediately upon the defendant's release from incarceration. During the term of parole supervision the defendant shall remain in release status in the community in the legal custody of the Commissioner of the Department of Corrections and shall be supervised by the State Parole Board as if on parole and shall be

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- subject to the provisions and conditions of section 3 of P.L.1997, c.117 (C.30:4-123.51b).
- d. The court shall impose sentence pursuant to subsection a. of this section upon conviction of the following crimes or an attempt or conspiracy to commit any of these crimes:
- 6 (1) N.J.S.2C:11-3, murder;
- 7 (2) N.J.S.2C:11-4, aggravated manslaughter or manslaughter;
- 8 (3) N.J.S.2C:11-5, vehicular homicide;
- 9 (4) subsection b. of N.J.S.2C:12-1, aggravated assault;
- 10 (5) subsection b. of section 1 of P.L.1996, c.14 (2C:12-11), disarming a law enforcement officer;
- 12 (6) N.J.S.2C:13-1, kidnapping;
 - (7) subsection a. of N.J.S.2C:14-2, aggravated sexual assault;
- 14 (8) subsection b. of N.J.S.2C:14-2 and paragraph (1) of subsection c. of N.J.S.2C:14-2, sexual assault;
- 16 (9) N.J.S.2C:15-1, robbery;
- 17 (10) section 1 of P.L.1993, c.221 (C.2C:15-2), carjacking;
- 18 (11) paragraph (1) of subsection a. of N.J.S.2C:17-1, aggravated 19 arson;
- 20 (12) N.J.S.2C:18-2, burglary;
- 21 (13) subsection a. of N.J.S.2C:20-5, extortion;
- 22 (14) subsection b. of section 1 of P.L.1997, c.185 (C.2C:35-4.1),
- 23 booby traps in manufacturing or distribution facilities;
- 24 (15) N.J.S.2C:35-9, strict liability for drug induced deaths;
- 25 (16) section 2 of P.L.2002, c.26 (C.2C:38-2), terrorism;
- 26 (17) section 3 of P.L.2002, c.26 (C.2C:38-3), producing or possessing chemical weapons, biological agents or nuclear or radiological devices; [or]
- 29 (18) N.J.S.2C:41-2, racketeering, when it is a crime of the first degree; or
- 31 (19) subsection i. of N.J.S.2C:39-9, firearms trafficking.
- 32 e. (Deleted by amendment, P.L.2001, c.129).
- 33 (cf: P.L. 2007, c.341, s.6)

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4. This act shall take effect on the first day of the third month following enactment.

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STATEMENT

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- This bill enhances the penalties for certain firearms offenses.
- The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose
- of unlawfully selling, transferring, or giving that firearm to another
- 45 is subject to seizure and forfeiture. Innocent owners and the holders
- 15 Subject to seizure and fortesture. Innocent owners and the notices
- of valid liens are exempted from such seizures and forfeitures under
- 47 the substitute.

The bill also clarifies that transporting, shipping or otherwise bringing firearms into this State for temporary transfers to individuals for lawful firearms training purposes and shooting competitions are lawful activities and the vehicles used for such transportation and shipping purposes are not subject to seizure and forfeiture.

7 In addition, the bill enhances the penalties for licensed retail 8 firearms dealers who knowingly provide firearms to persons who 9 transfer those firearms to individuals who are disqualified from 10 possessing a firearm. Under the provisions of the substitute, a 11 dealer who provides such firearms is guilty of a crime of the second 12 degree and subject to a mandatory 18-month minimum term of 13 imprisonment. If the firearm has been used in the commission of a 14 crime, the dealer is subject to a three-year mandatory minimum 15 term of imprisonment. A dealer convicted of this crime is 16 permanently disqualified from obtaining another retail firearms 17 dealers license. A crime of the second degree is punishable by a 18 term of imprisonment of five to ten years, a fine of up to \$150,000, 19 or both.

The bill further provides that a dealer who knowingly sells or transfers an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or associated with the commission of a crime is, after hearing, subject to a permanent license revocation.

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Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act, P.L.1997, c.117 (C.2C:43-7.2). Under the No Early Release Act, a violator must serve 85% of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking—which is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person—is a crime of the second degree. A crime of the second degree is punishable by imprisonment for a term of five to 10 years, a fine of up to \$150,000, or both.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE, No. 2719

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 2, 2013

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 2719.

Designated as the Anti-Gun Trafficking Act of 2013, this bill enhances the penalties for certain firearms offenses.

The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from such seizures and forfeitures under the substitute.

The bill also clarifies that transporting, shipping or otherwise bringing firearms into this State for temporary transfers to individuals for lawful firearms training purposes and shooting competitions are lawful activities and the vehicles used for such transportation and shipping purposes are not subject to seizure and forfeiture.

In addition, the bill enhances the penalties for licensed retail firearms dealers who knowingly provide firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the provisions of the bill, a dealer who provides such firearms is guilty of a crime of the second degree and subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime is permanently disqualified from obtaining another retail firearms dealer license. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both.

The bill further provides that a dealer who knowingly sells or transfers an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or

associated with the commission of a crime is, after hearing, subject to a permanent license revocation.

Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act, P.L.1997, c.117 (C.2C:43-7.2). Under the No Early Release Act, a violator must serve 85% of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking—which is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person—is a crime of the second degree. A crime of the second degree is punishable by imprisonment for a term of five to 10 years, a fine of up to \$150,000, or both.

The committee made technical corrections to the bill and amended the bill to be designated as the Anti-Gun Trafficking Act of 2013.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 2719**

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 9, 2013

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2719 (1R), with committee amendments.

As amended, this bill enhances the penalties for certain firearms offenses and is designated as the Anti-Gun Trafficking Act of 2013.

The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from such seizures and forfeitures under the substitute.

The bill also clarifies that transporting, shipping or otherwise bringing firearms into this State for temporary transfers to individuals for lawful firearms training purposes and shooting competitions are lawful activities and the vehicles used for such transportation and shipping purposes are not subject to seizure and forfeiture.

In addition, the amended bill enhances the penalties for licensed retail firearms dealers who knowingly facilitate criminal activity by providing firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the provisions of the substitute, a dealer who provides such firearms is guilty of a crime of the second degree and subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime is permanently disqualified from obtaining another retail firearms dealers license. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both.

The bill further provides that a licensed dealer who sells or transfers firearms having known, or who should have known, that the firearms will be used in the commission of a crime is, after a hearing, subject to a permanent license revocation. Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act, P.L.1997, c.117 (C.2C:43-7.2). Under the No Early Release Act, a violator must serve 85% of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking—which is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person—is a crime of the second degree. A crime of the second degree is punishable by imprisonment for a term of five to 10 years, a fine of up to \$150,000, or both.

COMMITTEE AMENDMENTS:

The committee amendments clarify that a licensed dealer who sells or transfers firearms knowing that, or who should have known that, the firearms will be used in the commission of a crime or for an unlawful purpose is, after a hearing, subject to a permanent license revocation.

As introduced, the bill imposed a license revocation on any firearms dealer who knowingly sold or transferred an inordinate number of firearms that later are discovered as abandoned or discarded firearms, or that were unlawfully possessed, used for an unlawful purpose, recovered from the scene of a crime, or used or associated with the commission of a crime.

FISCAL IMPACT:

The Administrative Office of the Courts (AOC) states that according to data collected from the Judiciary's Automated Criminal Case Management System (PROMIS Gavel), there were no convictions of firearms trafficking (transporting firearms into the State for an unlawful sale or transfer) pursuant to N.J.S.A 2C:39-9i during calendar year 2012. The AOC notes that during calendar year 2012, a total of 12 individuals were convicted of violating regulatory provisions relating to firearms pursuant to N.J.S.A 2C:39-10a. Of the 12 defendants, 10 pled guilty and 2 were convict4ed after a trial.

The AOC states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

The Office of Legislative Services (OLS) adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the Department of Corrections would incur additional annual costs. The ongoing operating expenses of housing a State sentenced prison inmate is \$43,000 per year for the duration of that offender's incarceration.

FISCAL NOTE

[Second Reprint]

SENATE, No. 2719 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: MAY 15, 2013

SUMMARY

Synopsis: Enhances penalties for certain firearms offenses.

Type of Impact: General Fund expenditure

Agencies Affected: Department of Corrections, Judiciary

Executive Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	Indeterminate – See comments below		

- The Office of Legislative Services **concurs** with the Judiciary's estimate and adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the Department of Corrections would incur additional annual costs. The ongoing operating expenses of housing a State sentenced prison inmate is \$43,000 per year for the duration of that offender's incarceration.
- The Administrative Office of the Courts (AOC) states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

BILL DESCRIPTION

Senate Bill No. 2719 (2R) of 2013 enhances the penalties for certain firearms offenses and is designated as the Anti-Gun Trafficking Act of 2013.

The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to



another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from such seizures and forfeitures under the substitute.

The bill also clarifies that transporting, shipping or otherwise bringing firearms into this State for temporary transfers to individuals for lawful firearms training purposes and shooting competitions are lawful activities and the vehicles used for such transportation and shipping purposes are not subject to seizure and forfeiture.

In addition, the bill enhances the penalties for licensed retail firearms dealers who knowingly provide firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the provisions of the bill, a dealer who provides such firearms is guilty of a crime of the second degree and subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime is permanently disqualified from obtaining another retail firearms dealers license. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both.

The bill further provides that a dealer who knowingly facilitates criminal activity by selling or transferring an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or associated with the commission of a crime is, after hearing, subject to a permanent license revocation.

Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act, P.L.1997, c.117 (C.2C:43-7.2). Under the No Early Release Act, a violator must serve 85 percent of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking—which is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person—is a crime of the second degree. A crime of the second degree is punishable by imprisonment for a term of five to ten years, a fine of up to \$150,000, or both.

FISCAL ANALYSIS

EXECUTIVE BRANCH

Judiciary

The AOC states that according to data collected from the Judiciary's Automated Criminal Case Management System (PROMIS Gavel), there were no convictions of firearms trafficking (transporting firearms into the State for an unlawful sale or transfer) pursuant to N.J.S.A.2C:39-9i during calendar year 2012. The AOC notes that during calendar year 2012, a total of 12 individuals were convicted of violating regulatory provisions relating to firearms pursuant to N.J.S.A.2C:39-10a. Of the 12 defendants, 10 pled guilty and 2 were convicted after a trial.

The AOC states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

Department of Corrections

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services concurs with the Judiciary's estimate and adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the Department of Corrections would incur additional annual costs. The ongoing operating expenses of housing a State sentenced prison inmate is \$43,000 per year for the duration of that offender's incarceration.

Section: Judiciary

Analyst: Anne Raughley

Principal Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

[Second Reprint] **SENATE, No. 2719**

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 6, 2013

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 2719 (2R).

As amended and reported by the committee, Senate Bill No. 2719 (2R) enhances the penalties for certain firearms offenses. It is designated as the Anti-Gun Trafficking Act of 2013.

The amended bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from seizures and forfeitures under the bill.

The amended bill also clarifies that transporting, shipping, or otherwise bringing firearms into this State for temporary transfers to individuals for firearms training purposes and shooting competitions are lawful activities and the vehicles used to transport and ship a firearm for these purposes are not subject to seizure and forfeiture.

In addition, the amended bill enhances the penalties for licensed retail firearms dealers who knowingly provide firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the bill, a dealer who violates these provisions is guilty of a crime of the second degree. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both. Under the bill, these dealers are subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime also is permanently disqualified from obtaining another retail firearms dealer license.

The amended bill further provides that a dealer who knowingly sells or transfers an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been

used or associated with the commission of a crime is, after a hearing, subject to a permanent license revocation.

Finally, the amended bill makes the crime of firearms trafficking subject to the No Early Release Act (NERA), P.L.1997, c.117 (C.2C:43-7.2). NERA provides that a violator must serve 85% of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person. It is a crime of the second degree. Under the bill, a violator would have to serve 85% of the five to 10 year term of imprisonment imposed for second degree crimes.

As amended and reported by the committee, this bill is identical to the Assembly Committee substitute for Assembly Bill Nos. 3853 and 3854, also reported by the committee on this same date.

COMMITTEE AMENDMENTS:

The committee amended the bill to remove a provision that the State Police revoke a dealer's license for selling an inordinate number of firearms used in crimes. It is the committee's understanding that the court would be responsible for revoking this license.

The committee also made technical amendments to the bill.

FISCAL NOTE

[Third Reprint]

SENATE, No. 2719 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: JUNE 21, 2013

SUMMARY

Synopsis: Enhances penalties for certain firearms offenses; designated as Anti-

Gun Trafficking Act of 2013.

Type of Impact: General Fund expenditure

Agencies Affected: Department of Corrections, Judiciary

Executive Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	Indeterminate – See comments below		

- The Office of Legislative Services (OLS) **concurs** with the Judiciary's estimate and adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the Department of Corrections (DOC) would incur additional annual costs. The OLS also notes that according to the DOC, the average annual fixed per capita cost to house an inmate in a State prison facility totals \$42,531. This fixed cost includes marginal costs of \$8.17 per day, or \$2,982 annually for inmate food, wages and clothing.
- The Administrative Office of the Courts (AOC) states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

BILL DESCRIPTION

Senate Bill No. 2719 (3R) of 2013 enhances the penalties for certain firearms offenses and is designated as the Anti-Gun Trafficking Act of 2013.

The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to



another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from seizures and forfeitures under the bill.

The bill also clarifies that transporting, shipping, or otherwise bringing firearms into this State for temporary transfers to individuals for firearms training purposes and shooting competitions are lawful activities and the vehicles used to transport and ship a firearm for these purposes are not subject to seizure and forfeiture.

In addition, the bill enhances the penalties for licensed retail firearms dealers who knowingly provide firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the bill, a dealer who violates these provisions is guilty of a crime of the second degree. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both. Under the bill, these dealers are subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime also is permanently disqualified from obtaining another retail firearms dealer license.

The bill further provides that a dealer who knowingly sells or transfers an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or associated with the commission of a crime is, after a hearing, subject to a permanent license revocation.

Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act (NERA), P.L.1997, c.117 (C.2C:43-7.2). The NERA provides that a violator must serve 85 percent of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person. It is a crime of the second degree. Under the bill, a violator would have to serve 85 percent of the five to ten year term of imprisonment imposed for second degree crimes.

FISCAL ANALYSIS

EXECUTIVE BRANCH

Judiciary

The AOC states that according to data collected from the Judiciary's Automated Criminal Case Management System (PROMIS Gavel), there were no convictions of firearms trafficking (transporting firearms into the State for an unlawful sale or transfer) pursuant to N.J.S.A.2C:39-9i during calendar year 2012. The AOC notes that during calendar year 2012, a total of 12 individuals were convicted of violating regulatory provisions relating to firearms pursuant to N.J.S.A.2C:39-10a. Of the 12 defendants, 10 pled guilty and 2 were convicted after a trial.

The AOC states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

Department of Corrections

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concurs with the Judiciary's estimate and adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the DOC would incur additional annual costs. The OLS also notes that according to the DOC, the average annual fixed per capita cost to house an inmate in a State prison facility totals \$42,531. This fixed cost includes marginal costs of \$8.17 per day, or \$2,982 annually for inmate food, wages and clothing.

Section: Judiciary

Analyst: Anne Raughley

Principal Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY, No. 3853

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED FEBRUARY 21, 2013

Sponsored by:

Assemblyman TROY SINGLETON

District 7 (Burlington)

Assemblywoman SHEILA Y. OLIVER

District 34 (Essex and Passaic)

Assemblyman TIMOTHY J. EUSTACE

District 38 (Bergen and Passaic)

Assemblywoman L. GRACE SPENCER

District 29 (Essex)

Assemblywoman SHAVONDA E. SUMTER

District 35 (Bergen and Passaic)

SYNOPSIS

Clarifies that motor vehicles used in firearms trafficking are subject to seizure and forfeiture.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/8/2013)

1 **AN ACT** concerning motor vehicles used in firearms trafficking and amending N.J.S.2C:39-9.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.2C:39-9 is amended to read as follows:
- 2C:39-9. Manufacture, Transport, Disposition and Defacement of Weapons and Dangerous Instruments and Appliances. a. Machine guns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any machine gun without being registered or licensed to do so as provided in chapter 58 is guilty of a crime of the third degree.
- b. Sawed-off shotguns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any sawed-off shotgun is guilty of a crime of the third degree.
- c. Firearm silencers. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any firearm silencer is guilty of a crime of the fourth degree.
- d. Weapons. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon, including gravity knives, switchblade knives, ballistic knives, daggers, dirks, stilettos, billies, blackjacks, metal knuckles, sandclubs, slingshots, cesti or similar leather bands studded with metal filings, or, except as otherwise provided in subsection i. of this section, in the case of firearms if he is not licensed or registered to do so as provided in chapter 58, is guilty of a crime of the fourth degree. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon or other device which projects, releases or emits tear gas or other substances intended to produce temporary physical discomfort or permanent injury through being vaporized or otherwise dispensed in the air, which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel or the device is for the purpose of personal self-defense, is pocket-sized and contains not more than three-quarters of an ounce of chemical substance not ordinarily capable of lethal use or of inflicting serious bodily injury, or other than to be used by any person permitted to possess such weapon or device under the provisions of subsection d. of N.J.S.2C:39-5, which is intended for use by financial and other business institutions as part of an integrated security system, placed at fixed locations, for the protection of money and property, by the duly authorized personnel of those institutions, is guilty of a crime of the fourth degree.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

e. Defaced firearms. Any person who defaces any firearm is guilty of a crime of the third degree. Any person who knowingly buys, receives, disposes of or conceals a defaced firearm, except an antique firearm or an antique handgun, is guilty of a crime of the fourth degree.

- f. (1) Any person who manufactures, causes to be manufactured, transports, ships, sells, or disposes of any bullet, which is primarily designed for use in a handgun, and which is comprised of a bullet whose core or jacket, if the jacket is thicker than .025 of an inch, is made of tungsten carbide, or hard bronze, or other material which is harder than a rating of 72 or greater on the Rockwell B. Hardness Scale, and is therefore capable of breaching or penetrating body armor and which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel, is guilty of a crime of the fourth degree.
- (2) Nothing in this subsection shall be construed to prevent a licensed collector of ammunition as defined in paragraph (2) of subsection f. of N.J.S.2C:39-3 from transporting the bullets defined in paragraph (1) of this subsection from (a) any licensed retail or wholesale firearms dealer's place of business to the collector's dwelling, premises, or other land owned or possessed by him, or (b) to or from the collector's dwelling, premises or other land owned or possessed by him to any gun show for the purposes of display, sale, trade, or transfer between collectors, or (c) to or from the collector's dwelling, premises or other land owned or possessed by him to any rifle or pistol club organized in accordance with the rules prescribed by the National Board for the Promotion of Rifle Practice; provided that the club has filed a copy of its charter with the superintendent of the State Police and annually submits a list of its members to the superintendent, and provided further that the ammunition being transported shall be carried not loaded in any firearm and contained in a closed and fastened case, gun box, or locked in the trunk of the automobile in which it is being transported, and the course of travel shall include only such deviations as are reasonably necessary under the circumstances.
- g. Assault firearms. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of an assault firearm without being registered or licensed to do so pursuant to N.J.S.2C:58-1 et seq. is guilty of a crime of the third degree.
- h. Large capacity ammunition magazines. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of a large capacity ammunition magazine which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel is guilty of a crime of the fourth degree.
- i. Transporting firearms into this State for an unlawful sale or transfer. Any person who knowingly transports, ships or otherwise

A3853 SINGLETON, OLIVER

1	brings into this State any firearm for the purpose of unlawfully
2	selling, transferring, giving, assigning or otherwise disposing of that
3	firearm to another individual is guilty of a crime of the second
4	degree. Any motor vehicle used by a person to transport, ship, or
5	otherwise bring a firearm into this State for unlawful sale or transfer
6	shall be subject to forfeiture in accordance with the provisions of
7	N.J.S.2C:64- 1 et seq. The temporary transfer of a firearm while
8	hunting or target shooting, the transfer of any firearm that uses air
9	or carbon dioxide to expel a projectile, or the transfer of an antique
10	firearm shall not constitute a violation of this subsection.
11	(cf: P.L. 2007, c.298, s.1)
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13	2. This act shall take effect immediately.
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16	STATEMENT
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18	This bill clarifies that any motor vehicle used by a person to
19	transport, ship, or bring any firearm into this State for the purpose
20	of unlawfully selling, transferring, or giving that firearm to another
21	is subject to seizure and forfeiture.

ASSEMBLY, No. 3854

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED FEBRUARY 21, 2013

Sponsored by:

Assemblyman TROY SINGLETON

District 7 (Burlington)

Assemblywoman SHEILA Y. OLIVER

District 34 (Essex and Passaic)

Assemblyman TIMOTHY J. EUSTACE

District 38 (Bergen and Passaic)

Assemblywoman SHAVONDA E. SUMTER

District 35 (Bergen and Passaic)

Assemblywoman L. GRACE SPENCER

District 29 (Essex)

Assemblywoman MARLENE CARIDE

District 36 (Bergen and Passaic)

SYNOPSIS

Makes crime of firearms trafficking subject to No Early Release Act.

CURRENT VERSION OF TEXT As introduced.

(Sponsorship Updated As Of: 3/22/2013)

1 **AN ACT** concerning firearms trafficking and amending P.L.1997, c.117.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1997, c.117 (C.2C:43-7.2) is amended to read as follows:
- 2. a. A court imposing a sentence of incarceration for a crime of the first or second degree enumerated in subsection d. of this section shall fix a minimum term of 85% of the sentence imposed, during which the defendant shall not be eligible for parole.
- b. The minimum term required by subsection a. of this section shall be fixed as a part of every sentence of incarceration imposed upon every conviction of a crime enumerated in subsection d. of this section, whether the sentence of incarceration is determined pursuant to N.J.S.2C:43-6, N.J.S.2C:43-7, N.J.S.2C:11-3 or any other provision of law, and shall be calculated based upon the sentence of incarceration actually imposed. The provisions of subsection a. of this section shall not be construed or applied to reduce the time that must be served before eligibility for parole by an inmate sentenced to a mandatory minimum period of incarceration. Solely for the purpose of calculating the minimum term of parole ineligibility pursuant to subsection a. of this section, a sentence of life imprisonment shall be deemed to be 75 years.
- Notwithstanding any other provision of law to the contrary and in addition to any other sentence imposed, a court imposing a minimum period of parole ineligibility of 85 percent of the sentence pursuant to this section shall also impose a five-year term of parole supervision if the defendant is being sentenced for a crime of the first degree, or a three-year term of parole supervision if the defendant is being sentenced for a crime of the second degree. The term of parole supervision shall commence upon the completion of the sentence of incarceration imposed by the court pursuant to subsection a. of this section unless the defendant is serving a sentence of incarceration for another crime at the time he completes the sentence of incarceration imposed pursuant to subsection a., in which case the term of parole supervision shall commence immediately upon the defendant's release from incarceration. During the term of parole supervision the defendant shall remain in release status in the community in the legal custody of the Commissioner of the Department of Corrections and shall be supervised by the State Parole Board as if on parole and shall be subject to the provisions and conditions of section 3 of P.L.1997, c.117 (C.30:4-123.51b).

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 d. The court shall impose sentence pursuant to subsection a. of 2 this section upon conviction of the following crimes or an attempt 3 or conspiracy to commit any of these crimes: 4 (1) N.J.S.2C:11-3, murder; 5 (2) N.J.S.2C:11-4, aggravated manslaughter or manslaughter; 6 (3) N.J.S.2C:11-5, vehicular homicide; 7 (4) subsection b. of N.J.S.2C:12-1, aggravated assault; (5) subsection b. of section 1 of P.L.1996, c.14 (2C:12-11), 8 9 disarming a law enforcement officer; 10 (6) N.J.S.2C:13-1, kidnapping; (7) subsection a. of N.J.S.2C:14-2, aggravated sexual assault; 11 12 (8) subsection b. of N.J.S.2C:14-2 and paragraph (1) of 13 subsection c. of N.J.S.2C:14-2, sexual assault; (9) N.J.S.2C:15-1, robbery; 14 15 (10) section 1 of P.L.1993, c.221 (C.2C:15-2), carjacking; (11) paragraph (1) of subsection a. of N.J.S.2C:17-1, aggravated 16 17 arson; 18 (12) N.J.S.2C:18-2, burglary; 19 (13) subsection a. of N.J.S.2C:20-5, extortion; 20 (14) subsection b. of section 1 of P.L.1997, c.185 (C.2C:35-4.1), 21 booby traps in manufacturing or distribution facilities; 22 (15) N.J.S.2C:35-9, strict liability for drug induced deaths; 23 (16) section 2 of P.L.2002, c.26 (C.2C:38-2), terrorism; 24 (17) section 3 of P.L.2002, c.26 (C.2C:38-3), producing or 25 possessing chemical weapons, biological agents or nuclear or 26 radiological devices; [or] 27 (18) N.J.S.2C:41-2, racketeering, when it is a crime of the first 28 degree; or 29 (19) subsection i. of N.J.S.2C:39-9, firearms trafficking. e. (Deleted by amendment, P.L.2001, c.129). 30 31 (cf: P.L. 2007, c.341, s.6) 32 33 2. This act shall take effect immediately. 34 35 **STATEMENT** 36 37 38 This bill enhances the penalty for firearms trafficking. 39 A person who transports, ships, or otherwise brings a firearm 40 into this State for the purpose of unlawfully selling, transferring, or 41 otherwise giving it to another person commits the crime of firearms 42 trafficking. Firearms trafficking is a crime of the second degree. 43 This bill enhances the penalty for firearms trafficking by making 44 that crime subject to the No Early Release Act, P.L.1997, c.117 45 (C.2C:43-7.2). Under the No Early Release Act, a violator must 46 serve 85% of the term of incarceration imposed by the court before 47 becoming eligible for parole.

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 3853 and 3854

STATE OF NEW JERSEY

DATED: JUNE 6, 2013

The Assembly Law and Public Safety Committee reports favorably an Assembly Committee Substitute for Assembly Bill Nos. 3853 & 3854.

This Assembly Committee Substitute for Assembly Bill Nos. 3853 and 3854 enhances the penalties for certain firearms offenses. It is designated as the Anti-Gun Trafficking Act of 2013.

The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from seizures and forfeitures under the bill.

The bill also clarifies that transporting, shipping, or otherwise bringing firearms into this State for temporary transfers to individuals for firearms training purposes and shooting competitions are lawful activities and the vehicles used to transport and ship a firearm for these purposes are not subject to seizure and forfeiture.

In addition, the bill enhances the penalties for licensed retail firearms dealers who knowingly provide firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the bill, a dealer who violates these provisions is guilty of a crime of the second degree. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both. Under the bill, these dealers are subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime also is permanently disqualified from obtaining another retail firearms dealer license.

The bill further provides that a dealer who knowingly sells or transfers an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or

associated with the commission of a crime is, after a hearing, subject to a permanent license revocation.

Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act (NERA), P.L.1997, c.117 (C.2C:43-7.2). NERA provides that a violator must serve 85% of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person. It is a crime of the second degree. Under the bill, a violator would have to serve 85% of the five to 10 year term of imprisonment imposed for second degree crimes.

As reported by the committee, this substitute is identical to Senate Bill No. 2719 (2R), also reported by the committee on this same date.

ASSEMBLY COMMITTEE SUBSTITUTE FOR

ASSEMBLY, Nos. 3853 and 3854

STATE OF NEW JERSEY

215th LEGISLATURE

ADOPTED JUNE 6, 2013

Sponsored by:

Assemblyman TROY SINGLETON

District 7 (Burlington)

Assemblywoman SHEILA Y. OLIVER

District 34 (Essex and Passaic)

Assemblyman TIMOTHY J. EUSTACE

District 38 (Bergen and Passaic)

Assemblywoman L. GRACE SPENCER

District 29 (Essex)

Assemblywoman SHAVONDA E. SUMTER

District 35 (Bergen and Passaic)

Assemblywoman MARLENE CARIDE

District 36 (Bergen and Passaic)

Co-Sponsored by:

Assemblywoman Watson Coleman and Assemblyman Conaway

SYNOPSIS

Enhances penalties for certain firearms offenses; designated as Anti-Gun Trafficking Act of 2013.

CURRENT VERSION OF TEXT

Substitute as adopted by the Assembly Law and Public Safety Committee.

(Sponsorship Updated As Of: 6/21/2013)

1 AN ACT concerning penalties for certain firearms offenses, 2 designated as The Anti-Gun Trafficking Act of 2013, and 3 amending N.J.S.2C:39-9, N.J.S.2C:39-10, and P.L.1997, c.117.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.2C:39-9 is amended to read as follows:
- 2C:39-9. Manufacture, Transport, Disposition and Defacement of Weapons and Dangerous Instruments and Appliances. a. Machine guns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any machine gun without being registered or licensed to do so as provided in chapter 58 is guilty of a crime of the third degree.
 - b. Sawed-off shotguns. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any sawed-off shotgun is guilty of a crime of the third degree.
 - c. Firearm silencers. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any firearm silencer is guilty of a crime of the fourth degree.
- Any person who manufactures, causes to be d. Weapons. manufactured, transports, ships, sells or disposes of any weapon, including gravity knives, switchblade knives, ballistic knives, daggers, dirks, stilettos, billies, blackjacks, metal knuckles, sandclubs, slingshots, cesti or similar leather bands studded with metal filings, or, except as otherwise provided in subsection i. of this section, in the case of firearms if he is not licensed or registered to do so as provided in chapter 58, is guilty of a crime of the fourth degree. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of any weapon or other device which projects, releases or emits tear gas or other substances intended to produce temporary physical discomfort or permanent injury through being vaporized or otherwise dispensed in the air, which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel or the device is for the purpose of personal self-defense, is pocket-sized and contains not more than three-quarters of an ounce of chemical substance not ordinarily capable of lethal use or of inflicting serious bodily injury, or other than to be used by any person permitted to possess such weapon or device under the provisions of subsection d. of N.J.S.2C:39-5, which is intended for use by financial and other business institutions as part of an integrated security system, placed at fixed locations, for the protection of money and property, by the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

duly authorized personnel of those institutions, is guilty of a crime of the fourth degree.

- e. Defaced firearms. Any person who defaces any firearm is guilty of a crime of the third degree. Any person who knowingly buys, receives, disposes of or conceals a defaced firearm, except an antique firearm or an antique handgun, is guilty of a crime of the fourth degree.
- f. (1) Any person who manufactures, causes to be manufactured, transports, ships, sells, or disposes of any bullet, which is primarily designed for use in a handgun, and which is comprised of a bullet whose core or jacket, if the jacket is thicker than .025 of an inch, is made of tungsten carbide, or hard bronze, or other material which is harder than a rating of 72 or greater on the Rockwell B. Hardness Scale, and is therefore capable of breaching or penetrating body armor and which is intended to be used for any purpose other than for authorized military or law enforcement purposes by duly authorized military or law enforcement personnel, is guilty of a crime of the fourth degree.
- (2) Nothing in this subsection shall be construed to prevent a licensed collector of ammunition as defined in paragraph (2) of subsection f. of N.J.S.2C:39-3 from transporting the bullets defined in paragraph (1) of this subsection from (a) any licensed retail or wholesale firearms dealer's place of business to the collector's dwelling, premises, or other land owned or possessed by him, or (b) to or from the collector's dwelling, premises or other land owned or possessed by him to any gun show for the purposes of display, sale, trade, or transfer between collectors, or (c) to or from the collector's dwelling, premises or other land owned or possessed by him to any rifle or pistol club organized in accordance with the rules prescribed by the National Board for the Promotion of Rifle Practice; provided that the club has filed a copy of its charter with the superintendent of the State Police and annually submits a list of its members to the superintendent, and provided further that the ammunition being transported shall be carried not loaded in any firearm and contained in a closed and fastened case, gun box, or locked in the trunk of the automobile in which it is being transported, and the course of travel shall include only such deviations as are reasonably necessary under the circumstances.
- g. Assault firearms. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of an assault firearm without being registered or licensed to do so pursuant to N.J.S.2C:58-1 et seq. is guilty of a crime of the third degree.
- h. Large capacity ammunition magazines. Any person who manufactures, causes to be manufactured, transports, ships, sells or disposes of a large capacity ammunition magazine which is intended to be used for any purpose other than for authorized

military or law enforcement purposes by duly authorized military or law enforcement personnel is guilty of a crime of the fourth degree.

- 3 Transporting firearms into this State for an unlawful sale or 4 transfer. Any person who knowingly transports, ships or otherwise 5 brings into this State any firearm for the purpose of unlawfully 6 selling, transferring, giving, assigning or otherwise disposing of that 7 firearm to another individual is guilty of a crime of the second 8 degree. Any motor vehicle used by a person to transport, ship, or 9 otherwise bring a firearm into this State for unlawful sale or transfer 10 shall be subject to forfeiture in accordance with the provisions of 11 N.J.S.2C:64-1 et seq.; provided however, this forfeiture provision 12 shall not apply to innocent owners, nor shall it affect the rights of a 13 holder of a valid lien.
 - The temporary transfer of a firearm shall not constitute a violation of this subsection if that firearm is transferred:
 - (1) while hunting or target shooting [1, the] in accordance with the provisions of section 1 of P.L.1992, c.74 (C.2C:58-3.1);
 - (2) for shooting competitions sponsored by a licensed dealer, law enforcement agency, legally recognized military organization, or a rifle or pistol club which has filed a copy of its charter with the superintendent in accordance with the provisions of section 1 of P.L.1992, c.74 (C.2C:58-3.1); or
 - (3) for participation in a training course conducted by a certified instructor in accordance with the provisions of section 1 of P.L.1997, c.375 (C.2C:58-3.2).
 - <u>The</u> transfer of any firearm that uses air or carbon dioxide to expel a projectile [,]; or the transfer of an antique firearm shall not constitute a violation of this subsection.

29 (cf: P.L.2007, c.298, s.1)

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- 2. N.J.S.2C:39-10 is amended to read as follows:
- 32 2C:39-10. Violation of the regulatory provisions relating to 33 firearms; false representation in applications.
- a. (1) Except as otherwise provided in paragraph (2) and paragraph (4) of this subsection, any person who knowingly violates the regulatory provisions relating to manufacturing or wholesaling of firearms [(section 2C:58-1)] N.J.S.2C:58-1, retailing of firearms
- 38 [(section 2C:58-2)] N.J.S.2C:58-2, permits to purchase certain
- 39 firearms [(section 2C:58-3)] N.J.S.2C:58-3, permits to carry
- 40 certain firearms [(section 2C:58-4)] N.J.S.2C:58-4, licenses to
- 41 procure machine guns or assault firearms ¹[(section 2C:58-5)]
- 42 N.J.S.2C:58-5, or incendiary or tracer ammunition [(section 2C:58-
- 43 10) N.J.S.2C:58-10, except acts which are punishable under
- 44 section [2C:39-5] <u>N.J.S.2C:58-5</u> or section [2C:39-9]
- 45 N.J.S.2C:58-2, is guilty of a crime of the fourth degree.

(2) A licensed dealer who knowingly violates the provisions of subparagraph (d) of paragraph (5) of subsection a. of N.J.S.2C:58-2 is a disorderly person.

- (3) If, upon review, a law enforcement agency determines that a licensed dealer has sold, transferred, assigned, or otherwise disposed of an inordinate number of firearms and that licensed dealer knew, or should have known, that the firearms would be used in the commission of a crime or would be transferred to a person in order for the firearms to be used for an unlawful purpose, that dealer's license shall, after a hearing, be permanently revoked.
- (4) A licensed dealer who sells or transfers a firearm to a person knowing that person intends to sell, transfer, assign, or otherwise dispose of that firearm to a person who is disqualified from possessing a firearm under State or federal law is guilty of a crime of the second degree. Notwithstanding any other provisions of law to the contrary, the sentence imposed for a conviction under this subsection shall include a mandatory minimum term of imprisonment of 18 months, during which the defendant shall be ineligible for parole; provided however, if the firearm was used in the commission of a crime, the sentence imposed under this subsection shall include a mandatory minimum term of imprisonment of three years, during which the defendant shall be ineligible for parole. Further, a person convicted under this subsection shall be permanently disqualified from holding a retail license under N.J.S.2C:58-2.
 - b. Any person who knowingly violates the regulatory provisions relating to notifying the authorities of possessing certain items of explosives **[**(section 2C:58-7)**]** N.J.S.2C:58-7, or of certain wounds **[**(section 2C:58-8)**]** N.J.S.2C:58-8 is a disorderly person.
 - c. Any person who gives or causes to be given any false information, or signs a fictitious name or address, in applying for a firearms purchaser identification card, a permit to purchase a handgun, a permit to carry a handgun, a permit to possess a machine gun, a permit to possess an assault firearm, or in completing the certificate or any other instrument required by law in purchasing or otherwise acquiring delivery of any rifle, shotgun, handgun, machine gun, or assault firearm or any other firearm, is guilty of a crime of the third degree.
 - d. Any person who gives or causes to be given any false information in registering an assault firearm pursuant to section 11 of P.L.1990, c.32 (C.2C:58-12) or in certifying that an assault firearm was rendered inoperable pursuant to section 12 of P.L.1990, c.32 (C.2C:58-13) commits a crime of the fourth degree.
- e. Any person who knowingly sells, gives, transfers, assigns or otherwise disposes of a firearm to a person who is under the age of 18 years, except as permitted in section 14 of P.L.1979, c.179

- 1 (C.2C:58-6.1), is guilty of a crime of the third degree.
- 2 Notwithstanding any other provision of law to the contrary, the
- 3 sentence imposed for a conviction under this subsection shall
- 4 include a mandatory minimum three-year term of imprisonment,
- 5 during which the defendant shall be ineligible for parole.
 - f. Unless the recipient is authorized to possess the handgun in connection with the performance of official duties under the provisions of N.J.S.2C:39-6, any person who knowingly sells, gives, transfers, assigns or otherwise disposes of a handgun to a person who is under the age of 21 years, except as permitted in section 14 of P.L.1979, c.179 (C.2C:58-6.1), is guilty of a crime of the third degree.
 - g. Any person who knowingly gives or causes to be given any false information or knowingly engages in any other fraudulent conduct in applying for an exemption to purchase more than one handgun in a 30-day period in violation of the provisions of section 4 of P.L.2009, c.186 (C.2C:58-3.4) shall be guilty of a crime of the third degree. The presumption of nonimprisonment set forth in N.J.S.2C:44-1 shall not apply to persons convicted under the provisions of this subsection.
- 21 (cf: P.L.2009, c.186, s.3)

- 3. Section 2 of P.L.1997, c.117 (C.2C:43-7.2) is amended to read as follows:
- 2. a. A court imposing a sentence of incarceration for a crime of the first or second degree enumerated in subsection d. of this section shall fix a minimum term of 85% of the sentence imposed, during which the defendant shall not be eligible for parole.
- b. The minimum term required by subsection a. of this section shall be fixed as a part of every sentence of incarceration imposed upon every conviction of a crime enumerated in subsection d. of this section, whether the sentence of incarceration is determined pursuant to N.J.S.2C:43-6, N.J.S.2C:43-7, N.J.S.2C:11-3 or any other provision of law, and shall be calculated based upon the sentence of incarceration actually imposed. The provisions of subsection a. of this section shall not be construed or applied to reduce the time that must be served before eligibility for parole by an inmate sentenced to a mandatory minimum period of incarceration. Solely for the purpose of calculating the minimum term of parole ineligibility pursuant to subsection a. of this section, a sentence of life imprisonment shall be deemed to be 75 years.
- c. Notwithstanding any other provision of law to the contrary and in addition to any other sentence imposed, a court imposing a minimum period of parole ineligibility of 85 percent of the sentence pursuant to this section shall also impose a five-year term of parole supervision if the defendant is being sentenced for a crime of the first degree, or a three-year term of parole supervision if the

- defendant is being sentenced for a crime of the second degree. The
- 2 term of parole supervision shall commence upon the completion of
- 3 the sentence of incarceration imposed by the court pursuant to
- 4 subsection a. of this section unless the defendant is serving a
- 5 sentence of incarceration for another crime at the time he completes
- 6 the sentence of incarceration imposed pursuant to subsection a., in
- 7 which case the term of parole supervision shall commence
- 8 immediately upon the defendant's release from incarceration.
- 9 During the term of parole supervision the defendant shall remain in
- 10 release status in the community in the legal custody of the
- 11 Commissioner of the Department of Corrections and shall be
- supervised by the State Parole Board as if on parole and shall be
- subject to the provisions and conditions of section 3 of P.L.1997,
- 14 c.117 (C.30:4-123.51b).
- d. The court shall impose sentence pursuant to subsection a. of this section upon conviction of the following crimes or an attempt or conspiracy to commit any of these crimes:
- 18 (1) N.J.S.2C:11-3, murder;
- 19 (2) N.J.S.2C:11-4, aggravated manslaughter or manslaughter;
- 20 (3) N.J.S.2C:11-5, vehicular homicide;
- 21 (4) subsection b. of N.J.S.2C:12-1, aggravated assault;
- 22 (5) subsection b. of section 1 of P.L.1996, c.14 (2C:12-11),
- 23 disarming a law enforcement officer;
 - (6) N.J.S.2C:13-1, kidnapping;
 - (7) subsection a. of N.J.S.2C:14-2, aggravated sexual assault;
- 26 (8) subsection b. of N.J.S.2C:14-2 and paragraph (1) of
- subsection c. of N.J.S.2C:14-2, sexual assault;
- 28 (9) N.J.S.2C:15-1, robbery;
- 29 (10) section 1 of P.L.1993, c.221 (C.2C:15-2), carjacking;
- 30 (11) paragraph (1) of subsection a. of N.J.S.2C:17-1, aggravated 31 arson;
- 32 (12) N.J.S.2C:18-2, burglary;
- 33 (13) subsection a. of N.J.S.2C:20-5, extortion;
- 34 (14) subsection b. of section 1 of P.L.1997, c.185 (C.2C:35-4.1),
- 35 booby traps in manufacturing or distribution facilities;
- 36 (15) N.J.S.2C:35-9, strict liability for drug induced deaths;
- 37 (16) section 2 of P.L.2002, c.26 (C.2C:38-2), terrorism;
- 38 (17) section 3 of P.L.2002, c.26 (C.2C:38-3), producing or
- 39 possessing chemical weapons, biological agents or nuclear or
- 40 radiological devices; [or]
- 41 (18) N.J.S.2C:41-2, racketeering, when it is a crime of the first
- 42 degree; or

24

- 43 (19) subsection i. of N.J.S.2C:39-9, firearms trafficking.
- e. (Deleted by amendment, P.L.2001, c.129).
- 45 (cf: P.L.2007, c.341, s.6)

ACS for A3853 SINGLETON, OLIVER

- 1 4. This act shall take effect on the first day of the third month
- 2 following enactment.

FISCAL NOTE

ASSEMBLY COMMITTEE SUBSTITUTE FOR

ASSEMBLY, Nos. 3853 and 3854 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: JUNE 21, 2013

SUMMARY

Synopsis: Enhances penalties for certain firearms offenses; designated as Anti-

Gun Trafficking Act of 2013.

Type of Impact: General Fund expenditure

Agencies Affected: Department of Corrections, Judiciary

Executive Estimate

Fiscal Impact	Year 1	Year 2	Year 3		
State Cost	Indeterminate – See comments below				

- The Office of Legislative Services (OLS) **concurs** with the Judiciary's estimate and adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the Department of Corrections (DOC) would incur additional annual costs. The OLS also notes that according to the DOC, the average annual fixed per capita cost to house an inmate in a State prison facility totals \$42,531. This fixed cost includes marginal costs of \$8.17 per day, or \$2,982 annually for inmate food, wages and clothing.
- The Administrative Office of the Courts (AOC) states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

BILL DESCRIPTION

The Assembly Committee Substitute for Assembly Bill No. 3853/3854 of 2013 enhances the penalties for certain firearms offenses and is designated as the Anti-Gun Trafficking Act of 2013.



The bill requires that any motor vehicle used by a person to transport, ship, or bring any firearm into this State for the purpose of unlawfully selling, transferring, or giving that firearm to another is subject to seizure and forfeiture. Innocent owners and the holders of valid liens are exempted from seizures and forfeitures under the bill.

The bill also clarifies that transporting, shipping, or otherwise bringing firearms into this State for temporary transfers to individuals for firearms training purposes and shooting competitions are lawful activities and the vehicles used to transport and ship a firearm for these purposes are not subject to seizure and forfeiture.

In addition, the bill enhances the penalties for licensed retail firearms dealers who knowingly provide firearms to persons who transfer those firearms to individuals who are disqualified from possessing a firearm. Under the bill, a dealer who violates these provisions is guilty of a crime of the second degree. A crime of the second degree is punishable by a term of imprisonment of five to ten years, a fine of up to \$150,000, or both. Under the bill, these dealers are subject to a mandatory 18-month minimum term of imprisonment. If the firearm has been used in the commission of a crime, the dealer is subject to a three-year mandatory minimum term of imprisonment. A dealer convicted of this crime also is permanently disqualified from obtaining another retail firearms dealer license.

The bill further provides that a dealer who knowingly sells or transfers an inordinate number of firearms that later are discovered to have been recovered as abandoned or discarded firearms, or as firearms seized because they were unlawfully possessed, or as firearms used for an unlawful purpose, or as firearms recovered from the scene of a crime, or as firearms reasonably believed to have been used or associated with the commission of a crime is, after a hearing, subject to a permanent license revocation.

Finally, the bill makes the crime of firearms trafficking subject to the No Early Release Act (NERA), P.L.1997, c.117 (C.2C:43-7.2). The NERA provides that a violator must serve 85 percent of the term of incarceration imposed by the court before becoming eligible for parole. Firearms trafficking is the transportation of a firearm into this State for the purpose of unlawfully selling, transferring, or otherwise giving it to another person. It is a crime of the second degree. Under the bill, a violator would have to serve 85 percent of the five to ten year term of imprisonment imposed for second degree crimes.

FISCAL ANALYSIS

EXECUTIVE BRANCH

Judiciary

The AOC states that according to data collected from the Judiciary's Automated Criminal Case Management System (PROMIS Gavel), there were no convictions of firearms trafficking (transporting firearms into the State for an unlawful sale or transfer) pursuant to N.J.S.A.2C:39-9i during calendar year 2012. The AOC notes that during calendar year 2012, a total of 12 individuals were convicted of violating regulatory provisions relating to firearms pursuant to N.J.S.A.2C:39-10a. Of the 12 defendants, 10 pled guilty and 2 were convicted after a trial.

The AOC states that prospectively, the Judiciary would not know if a defendant would be a licensed retail firearms dealer or how many indictments would be disposed of by a trial or by plea agreement. Although an increased trial rate to dispose of these indictments or to revoke a dealer license may result in additional costs for the Judiciary, an estimate regarding these costs cannot be determined based on the available historical information. As a result, the Judiciary is unable to provide an estimate of this bill's fiscal impact.

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Department of Corrections

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concurs with the Judiciary's estimate and adds that for every offender who is subject to a lengthier incarceration as a result of this bill, the DOC would incur additional annual costs. The OLS also notes that according to the DOC, the average annual fixed per capita cost to house an inmate in a State prison facility totals \$42,531. This fixed cost includes marginal costs of \$8.17 per day, or \$2,982 annually for inmate food, wages and clothing.

Section: Judiciary

Analyst: Anne Raughley

Principal Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Conta

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Governor Chris Christie Builds On Comprehensive Plan To Address Gun Violence, Takes Action On Gun Legislation

Administration

Executive Orders

Thursday, August 08, 2013

Tags: Bill Action

Media

Public Addresses

Trenton, NJ – Responsibly addressing gun violence in a comprehensive manner, Governor Christie today signed into law 10 pieces of gun violence and firearm-related legislation recently passed by the Legislature. These bills build on the plan Governor Christie introduced in April, as well as New Jersey's already strict gun laws, currently the second toughest in the nation.

"These commonsense measures will both strengthen New Jersey's already tough gun laws and upgrade penalties for those who commit gun crimes and violate gun trafficking laws," said Governor Christie. "As elected leaders, our first duty is to maintain public safety, and these new laws will help reduce gun violence and keep our streets and communities safer."

Governor Christie included a signing statement with Assembly Bill No. 3687, which prevents individuals on the federal Terrorist Watchlist from obtaining a firearms identification card or permit to purchase handgun. The Governor noted that the bill represents his "commitment to keeping the citizens of New Jersey safe," but also noted the federal government's obligation to protect law-abiding citizens against "improper scrutiny." In carrying out that balance, Governor Christie said, "the government must be circumspect in its application of the law. There is little room for mistakes since they may harm the innocent and law abiding."

BILLS SIGNED:

S-1279/A-4179 (Turner, Norcross/Mainor, Singleton, Johnson) - Upgrades penalty for unlawfully transferring a firearm to an underage person; permits transfer for instruction and training

SCS for S-2430/ACS for A-3690 (Lesniak, Turner/Cryan. Coutinho, Gusciora, Tucker, Mainor, Quijano, Sumter) - Declares violence a public health crisis and establish "Study Commission on Violence"

S-2468/A-4180 (Norcross, Bateman/Wilson) – Authorizes impoundment of motor vehicles for certain crimes and offenses

S-2719/ACS for A-3953, 3854 (Norcross, Gill, Allen/Singleton, Oliver, Eustace, Spencer, Sumter, Caride) – Enhances penalties for certain firearms offenses; designated as Anti-Gun Trafficking Act of 2013

S-2720/A-4181 (Weinberg/Johnson) - Clarifies that information concerning the total number of firearms purchaser identification cards and permits to purchase a handqun issued in a municipality are public records

S-2804/A-4152 (Turner, Sweeney/Wilson, Johnson) - Upgrades certain unlawful possession of firearms to first degree crime; revises certain penalties under the "Grave Act"

A-3687/S-2485 (Stender, Fuentes, Quijano/Scutarl, Gill) – W/STATEMENT - Disqualifies person named on federal Terrorist Watchlist from obtaining firearms identification card or permit to purchase handgun

A -3717/SCS for S-2492 (Lampitt, Singleton, Eustace, Gusciora, Johnson/Buono, Gill) - Requires submission of certain mental health records to National Instant Criminal Background Check System

A -3788/S-2552 (Rible, Dancer, A.M. Bucco, McHose, Webber/Van Drew, Oroho) - Codifies regulation exempting firearms records from State's open public records law

A -3796/S-2722 (Mainor/Norcross) - Provides 180-day window for persons to dispose of certain unlawfully possessed firearms

A copy of the Governor's signing statement A-3687 [pdf 27kB]

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Press Contact: