58:11B-9.5 et. al.

LEGISLATIVE HISTORY CHECKLIST

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NJSA: 58:11B-9.5 et. al. (Makes certain changes to NJ Environmental Infrastructure Trust Financing Program)

93

BILL NO: S2815 (Substituted for A4185)

SPONSOR(S) Smith and others

LAWS OF:

DATE INTRODUCED: May 20, 2013

2013

COMMITTEE: ASSEMBLY: ---

SENATE: Environment and Energy

CHAPTER:

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 24, 2013

SENATE: June 20, 2013

DATE OF APPROVAL: August 7, 2013

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First reprint enacted)

S2815

SPONSOR'S STATEMENT: (Begins on page 11 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

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. (Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A4185

SPONSOR'S STATEMENT: (Begins on page 11 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Environment

Budget

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

| VETO | MESSAGE: | No |
|-------------------------|---|-------|
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P.L.2013, CHAPTER 93, approved August 7, 2013 Senate, No. 2815 (First Reprint)

AN ACT concerning environmental infrastructure projects, 2 amending and supplementing P.L.1985, c.334, and amending 3 P.L.1997, c.224.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) a. The trust shall create and establish a special fund (hereinafter referred to as the "Disaster Relief Emergency ¹ [Loan] Financing Program ¹ Fund") for the disaster relief emergency short-term or temporary loan program of the trust (hereinafter referred to as the "Disaster Relief Emergency Financing Program").
- The Disaster Relief Emergency ¹ [Loan] <u>Financing Program</u> ¹ Fund shall be credited with:
 - (1) moneys deposited in the fund as administrative fees received by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5);
 - (2) moneys received by the trust as repayment of the principal of and the interest or premium on loans made from the fund;
 - (3) any interest earnings received on the moneys in the fund;
 - (4) such other moneys as the Legislature may appropriate to the trust for deposit into the fund at any time to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program;
 - (5) the proceeds of any bonds, notes or other obligations that may be issued by the trust from time to time in any principal amounts as in the judgment of the trust shall be necessary or appropriate to provide sufficient funds for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program; and
 - (6) any other source of available funds that may be deemed by the trust to be necessary or appropriate to provide sufficient funds for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program, including, without limitation, any funds drawn by the trust from a revolving line of credit or other similar financial vehicle, that may be procured by the trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-5), for deposit into the fund to finance or refinance emergency short-term or temporary

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Senate SEN committee amendments adopted June 3, 2013.

1 loans pursuant to the Disaster Relief Emergency Financing 2 Program.

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b. Notwithstanding any provision of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to the contrary, the trust may make emergency short-term or temporary Disaster Relief Emergency Financing Program loans to: (1) local government units to finance or refinance the costs incurred in the environmental planning and design associated with such wastewater treatment system projects, and wastewater treatment system projects, as applicable; or (2) local government units, public water utilities, or private persons to finance or refinance the costs incurred in the environmental planning and design of water supply projects, and water supply projects, as applicable.

Emergency short-term or temporary loans may be made upon the determination and certification in writing by the department that any such project is necessary and appropriate to: repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions that occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency, provided the wastewater treatment system or water supply facility is located in a county included in the Governor's state of emergency declaration; or mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions that occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency, provided the wastewater treatment system or water supply facility is located in a county included in the Governor's state of emergency declaration, without regard to any other provisions of P.L.1985, c.334 or P.L.1997, c.224, including, without limitation, the provisions of section 20 of P.L.1985, c.334 (C.58:11B-20), section 24 of P.L.1997, c.224 (C.58:11B-20.1), the Interim Financing Program Eligibility List pursuant to subsection d. of section 9 of P.L.1985, c.334 (C.58:11B-9), or any administrative or legislative approvals. Any such short-term or temporary loan pursuant to the Disaster Relief Emergency Financing Program shall mature no later than the last day of the third succeeding fiscal year following the closing date on which the short-term or temporary loan was made by the trust to the project sponsor.

c. The trust may make short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program to one or more of the project sponsors, for the respective projects thereof, identified on the Disaster Relief Emergency Financing Program project priority list (hereinafter referred to as the "Disaster Relief Emergency Financing Program Eligibility List") in the form provided to the Legislature by the Commissioner of Environmental

- 1 Protection. The Disaster Relief Emergency Financing Program
- 2 Eligibility List shall be submitted to the Legislature pursuant to
- 3 section 2 of P.L.1991, c.164 (C.52:14-19.1) at least once in each
- 4 fiscal year. An environmental infrastructure project or a project
- 5 sponsor thereof not identified on the Disaster Relief Emergency
- 6 Financing Program Eligibility List submitted to the Legislature
- 7 shall not be eligible for a short-term or temporary loan from the
- 8 Disaster Relief Emergency Financing Program Fund.

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- 2. Section 6 of P.L.1985, c.334 (C.58:11B-6) is amended to read as follows:
- 12 6. a. Except as may be otherwise expressly provided in the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 13 14 c.224 (C.58:11B-10.1 et al.), the trust may from time to time issue 15 its bonds, notes or other obligations in any principal amounts as in 16 the judgment of the trust shall be necessary to provide sufficient 17 funds for any of its corporate purposes, including the payment, 18 funding or refunding of the principal of, or interest or redemption 19 premiums on, any bonds, notes or other obligations issued by it, 20 whether the bonds, notes or other obligations or the interest or 21 redemption premiums thereon to be funded or refunded have or 22 have not become due, the establishment or increase of reserves or 23 other funds to secure or to pay the bonds, notes or other obligations 24 or interest thereon and all other costs or expenses of the trust 25 incident to and necessary to carry out its corporate purposes and 26 powers.
 - b. Whether or not the bonds, notes or other obligations of the trust are of a form and character as to be negotiable instruments under the terms of Title 12A of the New Jersey Statutes, the bonds, notes and other obligations are made negotiable instruments within the meaning of and for the purposes of Title 12A of the New Jersey Statutes, subject only to the provisions of the bonds, notes and other obligations for registration.
 - c. Bonds, notes or other obligations of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear any date or dates, mature at any time or times, bear interest at any rate or rates of interest per annum, be in any denomination or denominations, be in any form, either coupon, registered or book entry, carry any conversion or registration privileges, have any rank or priority, be executed in any manner, be payable in any coin or currency of the United States which at the time of payment is legal tender for the payment of public and private debts, at any place or places within or without the State, and be subject to any terms of redemption by the trust or the holders thereof, with or without premium, as the resolution or resolutions may provide. A resolution of the trust authorizing the issuance of bonds, notes or other obligations may provide that the bonds, notes or other obligations be secured by a trust indenture

between the trust and a trustee, vesting in the trustee any property, rights, powers and duties in trust consistent with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) as the trust may determine.

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d. Bonds, notes or other obligations of the trust may be sold at any price or prices and in any manner as the trust may determine. Each bond, note or other obligation shall mature and be paid not later than 20 years from the effective date thereof, or the certified useful life of the project or projects to be financed by the bonds, whichever is less.

All bonds of the trust shall be sold at such price or prices and in such manner as the trust shall determine, after notice of sale, a summary of which shall be published at least once in at least three newspapers published in the State of New Jersey and at least once in a publication carrying municipal bond notices and devoted primarily to financial news published in New Jersey or the city of New York, the first summary notice to be at least five days prior to the day of bidding. The notice of sale may contain a provision to the effect that any or all bids made in pursuance thereof may be rejected. In the event of such rejection or of failure to receive any acceptable bid, the trust, at any time within 60 days from the date of such advertised sale, may sell such bonds at private sale upon terms not less favorable to the State than the terms offered by any rejected bid. The trust may sell all or part of the bonds of any series as issued to any State fund or to the federal government or any agency thereof, at private sale, without advertisement.

- e. Bonds, notes or other obligations of the trust may be issued under the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) without obtaining the consent of any department, division, board, bureau or agency of the State, and without any other proceedings or the happening of any other conditions or things, other than those consents, proceedings, conditions or things which are specifically required by P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.).
- 36 Bonds, notes or other obligations of the trust issued under 37 the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) shall not be a debt or liability of the 38 39 State or of any political subdivision thereof other than the trust and 40 shall not create or constitute any indebtedness, liability or 41 obligation of the State or any political subdivision, but all these 42 bonds, notes and other obligations, unless funded or refunded by 43 bonds, notes or other obligations, shall be payable solely from 44 revenues or funds pledged or available for their payment as 45 authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 46 c.224 (C.58:11B-10.1 et al.). Each bond, note and obligation shall 47 contain on its face a statement to the effect that the trust is obligated 48 to pay the principal thereof or the interest thereon only from its

revenues, receipts or funds pledged or available for their payment as authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.), and that neither the State, nor any political subdivision thereof, is obligated to pay the principal or interest and that neither the faith and credit nor the taxing power of the State, or any political subdivision thereof, is pledged to the payment of the principal of or the interest on the bonds, notes or other obligations.

- g. The aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness of the trust, shall not exceed (1) \$5,000,000,000 with respect to bonds, notes or other obligations issued to finance the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), and (2) \$2,800,000,000 with respect to bonds, notes or other obligations issued for all other purposes of the trust. In computing the foregoing limitations there shall be excluded all the bonds, notes or other obligations, including subordinated indebtedness of the trust, which shall be issued for refunding purposes, whenever the refunding shall be determined to result in a savings.
- (1) Upon the decision by the trust to issue refunding bonds, except for current refunding, and prior to the sale of those bonds, the trust shall transmit to the Joint Budget Oversight Committee, or its successor, a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.
- (2) The Joint Budget Oversight Committee or its successor shall have the authority to approve or disapprove the sales of refunding bonds as included in each report submitted in accordance with paragraph (1) of this subsection. The committee shall notify the trust in writing of the approval or disapproval within 30 days of receipt of the report. Should the committee not act within 30 days of receipt of the report, the trust may proceed with the sale of the refunding bonds, provided that the sale of refunding bonds shall realize not less than 3.00% net present value debt service savings.
- (3) No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee or its successor as set forth in paragraphs (1) and (2) of this subsection.
- (4) Within 30 days after the sale of the refunding bonds, the trust shall notify the committee of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, the actual amount of debt service savings to be

realized as a result of the sale of refunding bonds, and the intended use of the proceeds from the sale of those bonds.

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- (5) The committee shall review all information and reports submitted in accordance with this subsection and may, on its own initiative, make observations to the trust, or to the Legislature, or both, as it deems appropriate.
- h. Each issue of bonds, notes or other obligations of the trust may, if it is determined by the trust, be general obligations thereof payable out of any revenues, receipts or funds of the trust, or special obligations thereof payable out of particular revenues, receipts or funds, subject only to any agreements with the holders of bonds, notes or other obligations, and may be secured by one or more of the following:
- (1) Pledge of revenues and other receipts to be derived from the payment of the interest on and principal of notes, bonds or other obligations issued to the trust by one or more local government units, and any other payment made to the trust pursuant to agreements with any local government units, or a pledge or assignment of any notes, bonds or other obligations of any local government unit and the rights and interest of the trust therein;
- (2) Pledge of rentals, receipts and other revenues to be derived from leases or other contractual arrangements with any person or entity, public or private, including one or more local government units, or a pledge or assignment of those leases or other contractual arrangements and the rights and interest of the trust therein;
- (3) Pledge of all moneys, funds, accounts, securities and other funds, including the proceeds of the bonds, notes or other obligations;
- (4) Pledge of the receipts to be derived from the payments of State aid, payable to the trust pursuant to section 12 of P.L.1985, c.334 (C.58:11B-12);
- (5) A mortgage on all or any part of the property, real or personal, of the trust then owned or thereafter to be acquired, or a pledge or assignment of mortgages made to the trust by any person or entity, public or private, including one or more local government units and the rights and interest of the trust therein.
- The trust shall not issue any bonds, notes or other obligations, or otherwise incur any additional indebtedness, on or after [June 30, 2031] June 30, 2033.
- 40 j. (Deleted by amendment, P.L.1996, c.88). 41 (cf: P.L.2010, c.64, s.1)
- 43 3. Section 9 of P.L.1985, c.334 (C.58:11B-9) is amended to read as follows:
- 45 9. a. (1) The trust may make and contract to make loans to 46 local government units, or to a local government unit on behalf of 47 another local government unit, in accordance with and subject to the 48 provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997,

c.224 (C.58:11B-10.1 et al.) to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is authorized by law to borrow money.

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- (2) The trust may make and contract to make loans to public water utilities, or to any other person or local government unit on behalf of a public water utility, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any water supply project, which the public water utility may lawfully undertake or acquire.
- (3) The trust may make and contract to make loans to private persons other than local government units, or to any other person or local government unit on behalf of a private person, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of stormwater management systems.

The loans may be made subject to those terms and conditions as the trust shall determine to be consistent with the purposes thereof. Each loan by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information, statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the loan. Each loan to a local government unit, public water utility or any other person shall be evidenced by notes, bonds or other obligations thereof issued to the trust. In the case of each local government unit, notes and bonds to be issued to the trust by the local government unit (1) shall be authorized and issued as provided by law for the issuance of notes and bonds by the local government unit, (2) shall be approved by the Local Finance Board in the Division of Local Government Services in the Department of Community Affairs, and (3) notwithstanding the provisions of N.J.S.40A:2-27, N.J.S.40A:2-28 and N.J.S.40A:2-29 or any other provisions of law to the contrary, may be sold at private sale to the trust at any price, whether or not less than par value, and shall be subject to redemption prior to maturity at any times and at any prices as the trust and local government units may agree. Each loan to a local government unit, public water utility or any other person and the notes, bonds or other obligations thereby issued shall bear interest at a rate or rates per annum as the trust and the local government unit, public water utility or any other person, as the case may be, may agree.

b. The trust is authorized to guarantee or contract to guarantee the payment of all or any portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is

authorized by law to borrow money, and the guarantee shall constitute an obligation of the trust for the purposes of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.). Each guarantee by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information, statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the guarantee.

- c. The trust shall not make or contract to make any loans or guarantees to local government units, public water utilities or any other person, or otherwise incur any additional indebtedness, on or after [June 30, 2031] June 30, 2033.
- d. Notwithstanding any provision of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to the contrary, the trust may receive funds from any source or issue its bonds, notes or other obligations in any principal amounts as in the judgment of the trust shall be necessary to provide sufficient funds to finance or refinance short-term or temporary loans to local government units, public water utilities or private persons for any wastewater treatment system projects included on the project priority list [for the ensuing fiscal year] and eligible for approval pursuant to section 20 of P.L.1985, c.334 (C.58:11B-20) or water supply projects included on the project priority list I for the ensuing fiscal year and eligible for approval pursuant to section 24 of P.L.1997, c.224 (C.58:11B-20.1), as applicable, without regard to any other provisions of P.L.1985, c.334 or P.L.1997, c.224, including, without limitation, any administrative or legislative approvals.

The trust shall create and establish a special fund (hereinafter referred to as the "Interim Financing Program Fund") for the short-term or temporary loan financing or refinancing program (hereinafter referred to as the "Interim Financing Program").

Any short-term or temporary loans made by the trust pursuant to this subsection may only be made in advance of the anticipated loans the trust may make and contract to make under the provisions of subsection a. of this section from any source of funds anticipated to be received by the trust. Any such short-term or temporary loan made pursuant to the Interim Financing Program shall mature no later than the last day of the third succeeding fiscal year following the closing date on which the short-term or temporary loan was made by the trust to the project sponsor. The trust may make short-term or temporary loans pursuant to the Interim Financing Program to any one or more of the project sponsors, for the respective projects thereof, identified in the interim financing project priority list (hereinafter referred to as the "Interim Financing Program Eligibility List") in the form provided to the Legislature by the Commissioner of Environmental Protection.

Incremental revisions or supplements to the Interim Financing Program Eligibility List may be submitted to the Legislature at any time between January 15th and May 15th of each year.

The Interim Financing Program Eligibility List, including any revision thereof or supplement thereto, shall be submitted to the Legislature on or before June 30 of each year on a day when both Houses are meeting. The President of the Senate and the Speaker of the General Assembly shall cause the date of submission to be entered upon the Senate Journal and the Minutes of the General Assembly, respectively. Any environmental infrastructure project or the project sponsor thereof not identified in the Interim Financing Program Eligibility List shall not be eligible for a short-term or temporary loan from the Interim Financing Program Fund.

(cf: P.L.2010, c.64, s.2)

4. Section 21 of P.L.1985, c.334 (C.58:11B-21) is amended to read as follows:

21. On or before May 15 of each year, the trust shall submit to the Legislature a financial plan designed to implement the financing of the wastewater treatment system projects either on the project priority list approved pursuant to section 20 of P.L.1985, c.334 (C.58:11B-20) or as otherwise approved by the Legislature. The financial plan shall contain an enumeration of the bonds, notes or other obligations of the trust which the trust intends to issue, including the amounts thereof and the terms and conditions thereof, a list of loans to be made to local government units or private persons, including the terms and conditions thereof and the anticipated rate of interest per annum and repayment schedule therefor, and a list of loan guarantees or contracts to guarantee the payment of all or a portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of a wastewater treatment system project, and the terms and conditions thereof.

The financial plan shall also set forth a complete operating and financial statement covering its proposed operations during the forthcoming fiscal year, including amounts of income from all sources, and the uniform schedule of fees and charges established by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5), and the amounts to be derived therefrom, and shall summarize the status of each wastewater treatment system project for which loans or guarantees have been made by the trust, and shall describe major impediments to the accomplishment of the planned wastewater treatment system projects.

The financial plan shall identify the wastewater treatment system projects financed during the prior fiscal year through the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), including a project description, the amount of the Disaster

1 Relief Emergency Financing Program loan for each project, and the

2 <u>duration of such Disaster Relief Emergency Financing Program</u>

3 loan.

4 (cf: P.L.2001, c.223, s.7)

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5. Section 25 of P.L.1997, c.224 (C.58:11B-21.1) is amended to read as follows:

25. On or before May 15 of each year, the trust shall submit to the Legislature a financial plan designed to implement the financing of the water supply projects either on the project priority list approved pursuant to section 24 of P.L.1997, c.224 (C.58:11B-20.1) or as otherwise approved by the Legislature. The financial plan shall contain an enumeration of the bonds, notes or other obligations of the trust which the trust intends to issue, including the amounts thereof and the terms and conditions thereof, a list of loans to be made to local government units, public water utilities, or to any other person or local government unit on behalf of a public water utility, including the terms and conditions thereof and the anticipated rate of interest per annum and repayment schedule therefor, and a list of loan guarantees or contracts to guarantee the payment of all or a portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of a water supply project, and the terms and conditions thereof.

The financial plan shall also set forth a complete operating and financial statement covering its proposed operations during the forthcoming fiscal year, including amounts of income from all sources, and the uniform schedule of fees and charges established by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5), and the amounts to be derived therefrom, and shall summarize the status of each water supply project for which loans or guarantees have been made by the trust, and shall describe major impediments to the accomplishment of the planned water supply projects

The financial plan shall identify the water supply projects financed during the prior fiscal year through the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), including a project description, the amount of the Disaster Relief Emergency Financing Program loan for each project, and the duration of such Disaster Relief Emergency Financing Program loan.

43 (cf: P.L.2001, c.223, s.8)

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6. This act shall take effect immediately.

S2815 [1R] 11

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|---|--|
| 2 | |
| 3 | Makes certain changes to NJ Environmental Infrastructure Trust |
| 4 | Financing Program. |

SENATE, No. 2815

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED MAY 20, 2013

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator JIM WHELAN

Co-Sponsored by: Senators Greenstein and Bateman

District 2 (Atlantic)

SYNOPSIS

Makes certain changes to NJ Environmental Infrastructure Trust Financing Program.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/4/2013)

AN ACT concerning environmental infrastructure projects, 2 amending and supplementing P.L.1985, c.334, and amending 3 P.L.1997, c.224.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- The Disaster Relief Emergency Loan Fund shall be credited with:
 - (1) moneys deposited in the fund as administrative fees received by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5);
 - (2) moneys received by the trust as repayment of the principal of and the interest or premium on loans made from the fund;
 - (3) any interest earnings received on the moneys in the fund;
 - (4) such other moneys as the Legislature may appropriate to the trust for deposit into the fund at any time to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program;
 - (5) the proceeds of any bonds, notes or other obligations that may be issued by the trust from time to time in any principal amounts as in the judgment of the trust shall be necessary or appropriate to provide sufficient funds for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program; and
 - (6) any other source of available funds that may be deemed by the trust to be necessary or appropriate to provide sufficient funds for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program, including, without limitation, any funds drawn by the trust from a revolving line of credit or other similar financial vehicle, that may be procured by the trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-5), for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program.
- b. Notwithstanding any provision of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to the contrary, the trust may make emergency short-term or temporary Disaster Relief Emergency Financing Program loans to:

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 (1) local government units to finance or refinance the costs incurred 2 in the environmental planning and design associated with such 3 wastewater treatment system projects, and wastewater treatment 4 system projects, as applicable; or (2) local government units, public 5 water utilities, or private persons to finance or refinance the costs 6 incurred in the environmental planning and design of water supply 7 projects, and water supply projects, as applicable.

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Emergency short-term or temporary loans may be made upon the determination and certification in writing by the department that any such project is necessary and appropriate to: repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions that occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency, provided the wastewater treatment system or water supply facility is located in a county included in the Governor's state of emergency declaration; or mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions that occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency, provided the wastewater treatment system or water supply facility is located in a county included in the Governor's state of emergency declaration, without regard to any other provisions of P.L.1985, c.334 or P.L.1997, c.224, including, without limitation, the provisions of section 20 of P.L.1985, c.334 (C.58:11B-20), section 24 of P.L.1997, c.224 (C.58:11B-20.1), the Interim Financing Program Eligibility List pursuant to subsection d. of section 9 of P.L.1985, c.334 (C.58:11B-9), or any administrative or legislative approvals. Any such short-term or temporary loan pursuant to the Disaster Relief Emergency Financing Program shall mature no later than the last day of the third succeeding fiscal year following the closing date on which the short-term or temporary loan was made by the trust to the project sponsor.

c. The trust may make short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program to one or more of the project sponsors, for the respective projects thereof, identified on the Disaster Relief Emergency Financing Program project priority list (hereinafter referred to as the "Disaster Relief Emergency Financing Program Eligibility List") in the form provided to the Legislature by the Commissioner of Environmental Protection. The Disaster Relief Emergency Financing Program Eligibility List shall be submitted to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1) at least once in each fiscal year. An environmental infrastructure project or a project sponsor thereof not identified on the Disaster Relief Emergency Financing Program Eligibility List submitted to the Legislature

shall not be eligible for a short-term or temporary loan from the Disaster Relief Emergency Financing Program Fund.

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- 2. Section 6 of P.L.1985, c.334 (C.58:11B-6) is amended to read as follows:
- 6 6. a. Except as may be otherwise expressly provided in the 7 provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 8 c.224 (C.58:11B-10.1 et al.), the trust may from time to time issue 9 its bonds, notes or other obligations in any principal amounts as in 10 the judgment of the trust shall be necessary to provide sufficient 11 funds for any of its corporate purposes, including the payment, 12 funding or refunding of the principal of, or interest or redemption 13 premiums on, any bonds, notes or other obligations issued by it, 14 whether the bonds, notes or other obligations or the interest or 15 redemption premiums thereon to be funded or refunded have or 16 have not become due, the establishment or increase of reserves or 17 other funds to secure or to pay the bonds, notes or other obligations 18 or interest thereon and all other costs or expenses of the trust 19 incident to and necessary to carry out its corporate purposes and 20 powers.
 - b. Whether or not the bonds, notes or other obligations of the trust are of a form and character as to be negotiable instruments under the terms of Title 12A of the New Jersey Statutes, the bonds, notes and other obligations are made negotiable instruments within the meaning of and for the purposes of Title 12A of the New Jersey Statutes, subject only to the provisions of the bonds, notes and other obligations for registration.
 - Bonds, notes or other obligations of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear any date or dates, mature at any time or times, bear interest at any rate or rates of interest per annum, be in any denomination or denominations, be in any form, either coupon, registered or book entry, carry any conversion or registration privileges, have any rank or priority, be executed in any manner, be payable in any coin or currency of the United States which at the time of payment is legal tender for the payment of public and private debts, at any place or places within or without the State, and be subject to any terms of redemption by the trust or the holders thereof, with or without premium, as the resolution or resolutions may provide. A resolution of the trust authorizing the issuance of bonds, notes or other obligations may provide that the bonds, notes or other obligations be secured by a trust indenture between the trust and a trustee, vesting in the trustee any property, rights, powers and duties in trust consistent with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) as the trust may determine.
 - d. Bonds, notes or other obligations of the trust may be sold at any price or prices and in any manner as the trust may determine.

Each bond, note or other obligation shall mature and be paid not later than 20 years from the effective date thereof, or the certified useful life of the project or projects to be financed by the bonds, whichever is less.

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All bonds of the trust shall be sold at such price or prices and in such manner as the trust shall determine, after notice of sale, a summary of which shall be published at least once in at least three newspapers published in the State of New Jersey and at least once in a publication carrying municipal bond notices and devoted primarily to financial news published in New Jersey or the city of New York, the first summary notice to be at least five days prior to the day of bidding. The notice of sale may contain a provision to the effect that any or all bids made in pursuance thereof may be rejected. In the event of such rejection or of failure to receive any acceptable bid, the trust, at any time within 60 days from the date of such advertised sale, may sell such bonds at private sale upon terms not less favorable to the State than the terms offered by any rejected bid. The trust may sell all or part of the bonds of any series as issued to any State fund or to the federal government or any agency thereof, at private sale, without advertisement.

- e. Bonds, notes or other obligations of the trust may be issued under the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) without obtaining the consent of any department, division, board, bureau or agency of the State, and without any other proceedings or the happening of any other conditions or things, other than those consents, proceedings, conditions or things which are specifically required by P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.).
- 30 Bonds, notes or other obligations of the trust issued under 31 the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 32 c.224 (C.58:11B-10.1 et al.) shall not be a debt or liability of the 33 State or of any political subdivision thereof other than the trust and 34 shall not create or constitute any indebtedness, liability or 35 obligation of the State or any political subdivision, but all these bonds, notes and other obligations, unless funded or refunded by 36 37 bonds, notes or other obligations, shall be payable solely from 38 revenues or funds pledged or available for their payment as 39 authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 40 c.224 (C.58:11B-10.1 et al.). Each bond, note and obligation shall 41 contain on its face a statement to the effect that the trust is obligated 42 to pay the principal thereof or the interest thereon only from its 43 revenues, receipts or funds pledged or available for their payment 44 as authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 45 c.224 (C.58:11B-10.1 et al.), and that neither the State, nor any 46 political subdivision thereof, is obligated to pay the principal or 47 interest and that neither the faith and credit nor the taxing power of 48 the State, or any political subdivision thereof, is pledged to the

payment of the principal of or the interest on the bonds, notes or other obligations.

g. The aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness of the trust, shall not exceed (1) \$5,000,000,000 with respect to bonds, notes or other obligations issued to finance the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), and (2) \$2,800,000,000 with respect to bonds, notes or other obligations issued for all other purposes of the trust. In computing the foregoing limitations there shall be excluded all the bonds, notes or other obligations, including subordinated indebtedness of the trust, which shall be issued for refunding purposes, whenever the refunding shall be determined to result in a savings.

- (1) Upon the decision by the trust to issue refunding bonds, except for current refunding, and prior to the sale of those bonds, the trust shall transmit to the Joint Budget Oversight Committee, or its successor, a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.
- (2) The Joint Budget Oversight Committee or its successor shall have the authority to approve or disapprove the sales of refunding bonds as included in each report submitted in accordance with paragraph (1) of this subsection. The committee shall notify the trust in writing of the approval or disapproval within 30 days of receipt of the report. Should the committee not act within 30 days of receipt of the report, the trust may proceed with the sale of the refunding bonds, provided that the sale of refunding bonds shall realize not less than 3.00% net present value debt service savings.
- (3) No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee or its successor as set forth in paragraphs (1) and (2) of this subsection.
- (4) Within 30 days after the sale of the refunding bonds, the trust shall notify the committee of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, the actual amount of debt service savings to be realized as a result of the sale of refunding bonds, and the intended use of the proceeds from the sale of those bonds.
- (5) The committee shall review all information and reports submitted in accordance with this subsection and may, on its own initiative, make observations to the trust, or to the Legislature, or both, as it deems appropriate.

- h. Each issue of bonds, notes or other obligations of the trust may, if it is determined by the trust, be general obligations thereof payable out of any revenues, receipts or funds of the trust, or special obligations thereof payable out of particular revenues, receipts or funds, subject only to any agreements with the holders of bonds, notes or other obligations, and may be secured by one or more of the following:
 - (1) Pledge of revenues and other receipts to be derived from the payment of the interest on and principal of notes, bonds or other obligations issued to the trust by one or more local government units, and any other payment made to the trust pursuant to agreements with any local government units, or a pledge or assignment of any notes, bonds or other obligations of any local government unit and the rights and interest of the trust therein;
 - (2) Pledge of rentals, receipts and other revenues to be derived from leases or other contractual arrangements with any person or entity, public or private, including one or more local government units, or a pledge or assignment of those leases or other contractual arrangements and the rights and interest of the trust therein;
 - (3) Pledge of all moneys, funds, accounts, securities and other funds, including the proceeds of the bonds, notes or other obligations;
 - (4) Pledge of the receipts to be derived from the payments of State aid, payable to the trust pursuant to section 12 of P.L.1985, c.334 (C.58:11B-12);
 - (5) A mortgage on all or any part of the property, real or personal, of the trust then owned or thereafter to be acquired, or a pledge or assignment of mortgages made to the trust by any person or entity, public or private, including one or more local government units and the rights and interest of the trust therein.
 - i. The trust shall not issue any bonds, notes or other obligations, or otherwise incur any additional indebtedness, on or after [June 30, 2031] June 30, 2033.
 - j. (Deleted by amendment, P.L.1996, c.88). (cf: P.L.2010, c.64, s.1)

- 3. Section 9 of P.L.1985, c.334 (C.58:11B-9) is amended to read as follows:
- 9. a. (1) The trust may make and contract to make loans to local government units, or to a local government unit on behalf of another local government unit, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is authorized by law to borrow money.
- (2) The trust may make and contract to make loans to public water utilities, or to any other person or local government unit on

behalf of a public water utility, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any water supply project, which the public water utility may lawfully undertake or acquire.

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(3) The trust may make and contract to make loans to private persons other than local government units, or to any other person or local government unit on behalf of a private person, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of stormwater management systems.

The loans may be made subject to those terms and conditions as the trust shall determine to be consistent with the purposes thereof. Each loan by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information, statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the loan. Each loan to a local government unit, public water utility or any other person shall be evidenced by notes, bonds or other obligations thereof issued to the trust. In the case of each local government unit, notes and bonds to be issued to the trust by the local government unit (1) shall be authorized and issued as provided by law for the issuance of notes and bonds by the local government unit, (2) shall be approved by the Local Finance Board in the Division of Local Government Services in the Department of Community Affairs, and (3) notwithstanding the provisions of N.J.S.40A:2-27, N.J.S.40A:2-28 and N.J.S.40A:2-29 or any other provisions of law to the contrary, may be sold at private sale to the trust at any price, whether or not less than par value, and shall be subject to redemption prior to maturity at any times and at any prices as the trust and local government units may agree. Each loan to a local government unit, public water utility or any other person and the notes, bonds or other obligations thereby issued shall bear interest at a rate or rates per annum as the trust and the local government unit, public water utility or any other person, as the case may be, may agree.

b. The trust is authorized to guarantee or contract to guarantee the payment of all or any portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is authorized by law to borrow money, and the guarantee shall constitute an obligation of the trust for the purposes of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.). Each guarantee by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information,

statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the guarantee.

- c. The trust shall not make or contract to make any loans or guarantees to local government units, public water utilities or any other person, or otherwise incur any additional indebtedness, on or after [June 30, 2031] June 30, 2033.
- d. Notwithstanding any provision of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to the contrary, the trust may receive funds from any source or issue its bonds, notes or other obligations in any principal amounts as in the judgment of the trust shall be necessary to provide sufficient funds to finance or refinance short-term or temporary loans to local government units, public water utilities or private persons for any wastewater treatment system projects included on the project priority list [for the ensuing fiscal year] and eligible for approval pursuant to section 20 of P.L.1985, c.334 (C.58:11B-20) or water supply projects included on the project priority list I for the ensuing fiscal year and eligible for approval pursuant to section 24 of P.L.1997, c.224 (C.58:11B-20.1), as applicable, without regard to any other provisions of P.L.1985, c.334 or P.L.1997, c.224, including, without limitation, any administrative or legislative approvals.

The trust shall create and establish a special fund (hereinafter referred to as the "Interim Financing Program Fund") for the short-term or temporary loan financing or refinancing program (hereinafter referred to as the "Interim Financing Program").

Any short-term or temporary loans made by the trust pursuant to this subsection may only be made in advance of the anticipated loans the trust may make and contract to make under the provisions of subsection a. of this section from any source of funds anticipated to be received by the trust. Any such short-term or temporary loan made pursuant to the Interim Financing Program shall mature no later than the last day of the third succeeding fiscal year following the closing date on which the short-term or temporary loan was made by the trust to the project sponsor. The trust may make short-term or temporary loans pursuant to the Interim Financing Program to any one or more of the project sponsors, for the respective projects thereof, identified in the interim financing project priority list (hereinafter referred to as the "Interim Financing Program Eligibility List") in the form provided to the Legislature by the Commissioner of Environmental Protection.

Incremental revisions or supplements to the Interim Financing Program Eligibility List may be submitted to the Legislature at any time between January 15th and May 15th of each year.

The Interim Financing Program Eligibility List, including any revision thereof or supplement thereto, shall be submitted to the Legislature on or before June 30 of each year on a day when both

- 1 Houses are meeting. The President of the Senate and the Speaker of
- 2 the General Assembly shall cause the date of submission to be
- 3 entered upon the Senate Journal and the Minutes of the General
- 4 Assembly, respectively. Any environmental infrastructure project or
- 5 the project sponsor thereof not identified in the Interim Financing
- 6 Program Eligibility List shall not be eligible for a short-term or
- 7 temporary loan from the Interim Financing Program Fund.
- 8 (cf: P.L.2010, c.64, s.2)

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- 4. Section 21 of P.L.1985, c.334 (C.58:11B-21) is amended to read as follows:
- 12 21. On or before May 15 of each year, the trust shall submit to the Legislature a financial plan designed to implement the financing 13 14 of the wastewater treatment system projects either on the project 15 priority list approved pursuant to section 20 of P.L.1985, c.334 16 (C.58:11B-20) or as otherwise approved by the Legislature. The 17 financial plan shall contain an enumeration of the bonds, notes or 18 other obligations of the trust which the trust intends to issue, 19 including the amounts thereof and the terms and conditions thereof, 20 a list of loans to be made to local government units or private 21 persons, including the terms and conditions thereof and the 22 anticipated rate of interest per annum and repayment schedule 23 therefor, and a list of loan guarantees or contracts to guarantee the 24 payment of all or a portion of the principal and interest on bonds, 25 notes or other obligations issued by a local government unit to 26 finance the cost of a wastewater treatment system project, and the 27 terms and conditions thereof.
 - The financial plan shall also set forth a complete operating and financial statement covering its proposed operations during the forthcoming fiscal year, including amounts of income from all sources, and the uniform schedule of fees and charges established by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5), and the amounts to be derived therefrom, and shall summarize the status of each wastewater treatment system project for which loans or guarantees have been made by the trust, and shall describe major impediments to the accomplishment of the planned wastewater treatment system projects.
- The financial plan shall identify the wastewater treatment system projects financed during the prior fiscal year through the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), including a project description, the amount of the Disaster Relief Emergency Financing Program loan for each project, and the duration of such Disaster Relief Emergency Financing Program
- 45 <u>loan.</u>
- 46 (cf: P.L.2001, c.223, s.7)

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5. Section 25 of P.L.1997, c.224 (C.58:11B-21.1) is amended to read as follows:

25. On or before May 15 of each year, the trust shall submit to the Legislature a financial plan designed to implement the financing of the water supply projects either on the project priority list approved pursuant to section 24 of P.L.1997, c.224 (C.58:11B-20.1) or as otherwise approved by the Legislature. The financial plan shall contain an enumeration of the bonds, notes or other obligations of the trust which the trust intends to issue, including the amounts thereof and the terms and conditions thereof, a list of loans to be made to local government units, public water utilities, or to any other person or local government unit on behalf of a public water utility, including the terms and conditions thereof and the anticipated rate of interest per annum and repayment schedule therefor, and a list of loan guarantees or contracts to guarantee the payment of all or a portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of a water supply project, and the terms and conditions thereof.

The financial plan shall also set forth a complete operating and financial statement covering its proposed operations during the forthcoming fiscal year, including amounts of income from all sources, and the uniform schedule of fees and charges established by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5), and the amounts to be derived therefrom, and shall summarize the status of each water supply project for which loans or guarantees have been made by the trust, and shall describe major impediments to the accomplishment of the planned water supply projects.

The financial plan shall identify the water supply projects financed during the prior fiscal year through the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), including a project description, the amount of the Disaster Relief Emergency Financing Program loan for each project, and the duration of such Disaster Relief Emergency Financing Program loan.

38 (cf: P.L.2001, c.223, s.8)

6. This act shall take effect immediately.

STATEMENT

The bill increases the statutory debt ceiling of the New Jersey Environmental Infrastructure Trust (Trust) by establishing a debt ceiling of \$5 billion for the Disaster Relief Emergency Financing Program, a new program established in the bill. The present debt

ceiling for obligations issued for all other purposes of the Trust would remain at \$2.8 billion. The statutory date after which the Trust may not incur any additional indebtedness is extended by two calendar years to June 30, 2033.

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The bill also directs the Trust to establish a special "Disaster Relief Emergency Loan Fund" for a disaster relief emergency short-term or temporary loan program to be known as the "Disaster Relief Emergency Financing Program." The Disaster Relief Emergency Loan Fund would be credited with administrative fees, principal, and interest on loans made from the fund, interest earned on fund balances, such funds as appropriated by the Legislature, Trust bond proceeds, and other sources including, without limitation, any funds drawn by the Trust from a revolving line of credit or other similar financial vehicle, that may be procured by the Trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-1 et seq.).

The bill provides that the Trust may make emergency short-term or temporary loans to (1) local government units to finance or refinance wastewater treatment system projects and the costs incurred in the environmental planning and design thereof, or to (2) local government units, public water utilities, and private persons to finance or refinance water supply projects and the costs incurred in the environmental planning and design thereof. Program loans may be made upon the determination and certification in writing by the Department of Environmental Protection that any such project is necessary and appropriate to (1) repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration, or (2) mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration. The bill limits the duration of any loan to the last day of the third succeeding fiscal year following the closing date of the loan. The Disaster Relief Emergency Financing Program would function without regard to any other provision of the Trust's enabling laws, P.L.1985, c.334 and P.L.1997, c.224, or any other administrative or legislative approvals. The Trust would be required to submit to the Legislature a Disaster Relief Emergency Financing Program project priority list identifying the projects to be funded, at least once in each fiscal year.

SENATE ENVIRONMENT AND ENERGY COMMITTEE

STATEMENT TO

SENATE, No. 2815

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 3, 2013

The Senate Environment and Energy Committee favorably reports Senate Bill No. 2815 with committee amendments.

This bill increases the statutory debt ceiling of the New Jersey Environmental Infrastructure Trust (Trust) by establishing a debt ceiling of \$5 billion for the Disaster Relief Emergency Financing Program, a new program established in the bill. The present debt ceiling for obligations issued for all other purposes of the Trust would remain at \$2.8 billion. The statutory date after which the Trust may not incur any additional indebtedness is extended by two calendar years to June 30, 2033.

The bill also directs the Trust to establish a special "Disaster Relief Emergency Financing Program Fund" for a disaster relief emergency short-term or temporary loan program to be known as the "Disaster Relief Emergency Financing Program." The Disaster Relief Emergency Financing Program Fund would be credited with administrative fees, principal, and interest on loans made from the fund, interest earned on fund balances, such funds as appropriated by the Legislature, Trust bond proceeds, and other sources including, without limitation, any funds drawn by the Trust from a revolving line of credit or other similar financial vehicle, that may be procured by the Trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-5).

The bill provides that the Trust may make emergency short-term or temporary loans to (1) local government units to finance or refinance wastewater treatment system projects and the costs incurred in the environmental planning and design thereof, or (2) local government units, public water utilities, and private persons to finance or refinance water supply projects and the costs incurred in the environmental planning and design thereof. Program loans may be made upon the determination and certification in writing by the Department of Environmental Protection that any such project is necessary and appropriate to: repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of

emergency for projects located in a county included in the Governor's state of emergency declaration; or mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration. The bill limits the duration of any loan to the last day of the third succeeding fiscal year following the closing date of the loan. The Disaster Relief Emergency Financing Program would function without regard to any other provision of the Trust's enabling laws, P.L.1985, c.334 and P.L.1997, c.224, or any other administrative or legislative approvals. The Trust would be required to submit to the Legislature a Disaster Relief Emergency Financing Program project priority list identifying the projects to be funded, at least once in each fiscal year.

The committee amendments would make technical corrections to the bill to correct the name of the fund.

ASSEMBLY, No. 4185

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED JUNE 6, 2013

Sponsored by:

Assemblyman RUBEN J. RAMOS, JR.

District 33 (Hudson)

Assemblyman JOHN F. MCKEON

District 27 (Essex and Morris)

Assemblyman JOHN J. BURZICHELLI

District 3 (Cumberland, Gloucester and Salem)

Assemblywoman GABRIELA M. MOSQUERA

District 4 (Camden and Gloucester)

Assemblyman CRAIG J. COUGHLIN

District 19 (Middlesex)

Co-Sponsored by:

Assemblyman Wisniewski

SYNOPSIS

Makes certain changes to NJ Environmental Infrastructure Trust Financing Program.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/7/2013)

AN ACT concerning environmental infrastructure projects, 2 amending and supplementing P.L.1985, c.334, and amending 3 P.L.1997, c.224.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) a. The trust shall create and establish a special fund (hereinafter referred to as the "Disaster Relief Emergency Loan Fund") for the disaster relief emergency short-term or temporary loan program of the trust (hereinafter referred to as the "Disaster Relief Emergency Financing Program").
- The Disaster Relief Emergency Loan Fund shall be credited with:
 - (1) moneys deposited in the fund as administrative fees received by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5);
 - (2) moneys received by the trust as repayment of the principal of and the interest or premium on loans made from the fund;
 - (3) any interest earnings received on the moneys in the fund;
 - (4) such other moneys as the Legislature may appropriate to the trust for deposit into the fund at any time to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program;
 - (5) the proceeds of any bonds, notes or other obligations that may be issued by the trust from time to time in any principal amounts as in the judgment of the trust shall be necessary or appropriate to provide sufficient funds for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program; and
 - (6) any other source of available funds that may be deemed by the trust to be necessary or appropriate to provide sufficient funds for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program, including, without limitation, any funds drawn by the trust from a revolving line of credit or other similar financial vehicle, that may be procured by the trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-5), for deposit into the fund to finance or refinance emergency short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program.
- b. Notwithstanding any provision of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to the contrary, the trust may make emergency short-term or temporary Disaster Relief Emergency Financing Program loans to:

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 (1) local government units to finance or refinance the costs incurred 2 in the environmental planning and design associated with such 3 wastewater treatment system projects, and wastewater treatment 4 system projects, as applicable; or (2) local government units, public 5 water utilities, or private persons to finance or refinance the costs 6 incurred in the environmental planning and design of water supply 7 projects, and water supply projects, as applicable.

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Emergency short-term or temporary loans may be made upon the determination and certification in writing by the department that any such project is necessary and appropriate to: repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions that occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency, provided the wastewater treatment system or water supply facility is located in a county included in the Governor's state of emergency declaration; or mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions that occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency, provided the wastewater treatment system or water supply facility is located in a county included in the Governor's state of emergency declaration, without regard to any other provisions of P.L.1985, c.334 or P.L.1997, c.224, including, without limitation, the provisions of section 20 of P.L.1985, c.334 (C.58:11B-20), section 24 of P.L.1997, c.224 (C.58:11B-20.1), the Interim Financing Program Eligibility List pursuant to subsection d. of section 9 of P.L.1985, c.334 (C.58:11B-9), or any administrative or legislative approvals. Any such short-term or temporary loan pursuant to the Disaster Relief Emergency Financing Program shall mature no later than the last day of the third succeeding fiscal year following the closing date on which the short-term or temporary loan was made by the trust to the project sponsor.

c. The trust may make short-term or temporary loans pursuant to the Disaster Relief Emergency Financing Program to one or more of the project sponsors, for the respective projects thereof, identified on the Disaster Relief Emergency Financing Program project priority list (hereinafter referred to as the "Disaster Relief Emergency Financing Program Eligibility List") in the form provided to the Legislature by the Commissioner of Environmental Protection. The Disaster Relief Emergency Financing Program Eligibility List shall be submitted to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1) at least once in each fiscal year. An environmental infrastructure project or a project sponsor thereof not identified on the Disaster Relief Emergency Financing Program Eligibility List submitted to the Legislature

shall not be eligible for a short-term or temporary loan from the Disaster Relief Emergency Financing Program Fund.

- 2. Section 6 of P.L.1985, c.334 (C.58:11B-6) is amended to read as follows:
- 6. a. Except as may be otherwise expressly provided in the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.), the trust may from time to time issue its bonds, notes or other obligations in any principal amounts as in the judgment of the trust shall be necessary to provide sufficient funds for any of its corporate purposes, including the payment, funding or refunding of the principal of, or interest or redemption premiums on, any bonds, notes or other obligations issued by it, whether the bonds, notes or other obligations or the interest or redemption premiums thereon to be funded or refunded have or have not become due, the establishment or increase of reserves or other funds to secure or to pay the bonds, notes or other obligations or interest thereon and all other costs or expenses of the trust incident to and necessary to carry out its corporate purposes and powers.
 - b. Whether or not the bonds, notes or other obligations of the trust are of a form and character as to be negotiable instruments under the terms of Title 12A of the New Jersey Statutes, the bonds, notes and other obligations are made negotiable instruments within the meaning of and for the purposes of Title 12A of the New Jersey Statutes, subject only to the provisions of the bonds, notes and other obligations for registration.
 - Bonds, notes or other obligations of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear any date or dates, mature at any time or times, bear interest at any rate or rates of interest per annum, be in any denomination or denominations, be in any form, either coupon, registered or book entry, carry any conversion or registration privileges, have any rank or priority, be executed in any manner, be payable in any coin or currency of the United States which at the time of payment is legal tender for the payment of public and private debts, at any place or places within or without the State, and be subject to any terms of redemption by the trust or the holders thereof, with or without premium, as the resolution or resolutions may provide. A resolution of the trust authorizing the issuance of bonds, notes or other obligations may provide that the bonds, notes or other obligations be secured by a trust indenture between the trust and a trustee, vesting in the trustee any property, rights, powers and duties in trust consistent with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) as the trust may determine.
 - d. Bonds, notes or other obligations of the trust may be sold at any price or prices and in any manner as the trust may determine.

Each bond, note or other obligation shall mature and be paid not later than 20 years from the effective date thereof, or the certified useful life of the project or projects to be financed by the bonds, whichever is less.

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All bonds of the trust shall be sold at such price or prices and in such manner as the trust shall determine, after notice of sale, a summary of which shall be published at least once in at least three newspapers published in the State of New Jersey and at least once in a publication carrying municipal bond notices and devoted primarily to financial news published in New Jersey or the city of New York, the first summary notice to be at least five days prior to the day of bidding. The notice of sale may contain a provision to the effect that any or all bids made in pursuance thereof may be rejected. In the event of such rejection or of failure to receive any acceptable bid, the trust, at any time within 60 days from the date of such advertised sale, may sell such bonds at private sale upon terms not less favorable to the State than the terms offered by any rejected bid. The trust may sell all or part of the bonds of any series as issued to any State fund or to the federal government or any agency thereof, at private sale, without advertisement.

- e. Bonds, notes or other obligations of the trust may be issued under the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) without obtaining the consent of any department, division, board, bureau or agency of the State, and without any other proceedings or the happening of any other conditions or things, other than those consents, proceedings, conditions or things which are specifically required by P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.).
- 30 Bonds, notes or other obligations of the trust issued under 31 the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 32 c.224 (C.58:11B-10.1 et al.) shall not be a debt or liability of the 33 State or of any political subdivision thereof other than the trust and 34 shall not create or constitute any indebtedness, liability or 35 obligation of the State or any political subdivision, but all these bonds, notes and other obligations, unless funded or refunded by 36 37 bonds, notes or other obligations, shall be payable solely from 38 revenues or funds pledged or available for their payment as 39 authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 40 c.224 (C.58:11B-10.1 et al.). Each bond, note and obligation shall 41 contain on its face a statement to the effect that the trust is obligated 42 to pay the principal thereof or the interest thereon only from its 43 revenues, receipts or funds pledged or available for their payment 44 as authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, 45 c.224 (C.58:11B-10.1 et al.), and that neither the State, nor any 46 political subdivision thereof, is obligated to pay the principal or 47 interest and that neither the faith and credit nor the taxing power of 48 the State, or any political subdivision thereof, is pledged to the

payment of the principal of or the interest on the bonds, notes or other obligations.

g. The aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness of the trust, shall not exceed (1) \$5,000,000,000 with respect to bonds, notes or other obligations issued to finance the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), and \$2,800,000,000 with respect to bonds, notes or other obligations issued for all other purposes of the trust. In computing the foregoing limitations there shall be excluded all the bonds, notes or other obligations, including subordinated indebtedness of the trust, which shall be issued for refunding purposes, whenever the refunding shall be determined to result in a savings.

- (1) Upon the decision by the trust to issue refunding bonds, except for current refunding, and prior to the sale of those bonds, the trust shall transmit to the Joint Budget Oversight Committee, or its successor, a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.
- (2) The Joint Budget Oversight Committee or its successor shall have the authority to approve or disapprove the sales of refunding bonds as included in each report submitted in accordance with paragraph (1) of this subsection. The committee shall notify the trust in writing of the approval or disapproval within 30 days of receipt of the report. Should the committee not act within 30 days of receipt of the report, the trust may proceed with the sale of the refunding bonds, provided that the sale of refunding bonds shall realize not less than 3.00% net present value debt service savings.
- (3) No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee or its successor as set forth in paragraphs (1) and (2) of this subsection.
- (4) Within 30 days after the sale of the refunding bonds, the trust shall notify the committee of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, the actual amount of debt service savings to be realized as a result of the sale of refunding bonds, and the intended use of the proceeds from the sale of those bonds.
- (5) The committee shall review all information and reports submitted in accordance with this subsection and may, on its own initiative, make observations to the trust, or to the Legislature, or both, as it deems appropriate.

- h. Each issue of bonds, notes or other obligations of the trust may, if it is determined by the trust, be general obligations thereof payable out of any revenues, receipts or funds of the trust, or special obligations thereof payable out of particular revenues, receipts or funds, subject only to any agreements with the holders of bonds, notes or other obligations, and may be secured by one or more of the following:
 - (1) Pledge of revenues and other receipts to be derived from the payment of the interest on and principal of notes, bonds or other obligations issued to the trust by one or more local government units, and any other payment made to the trust pursuant to agreements with any local government units, or a pledge or assignment of any notes, bonds or other obligations of any local government unit and the rights and interest of the trust therein;
 - (2) Pledge of rentals, receipts and other revenues to be derived from leases or other contractual arrangements with any person or entity, public or private, including one or more local government units, or a pledge or assignment of those leases or other contractual arrangements and the rights and interest of the trust therein;
 - (3) Pledge of all moneys, funds, accounts, securities and other funds, including the proceeds of the bonds, notes or other obligations;
 - (4) Pledge of the receipts to be derived from the payments of State aid, payable to the trust pursuant to section 12 of P.L.1985, c.334 (C.58:11B-12);
 - (5) A mortgage on all or any part of the property, real or personal, of the trust then owned or thereafter to be acquired, or a pledge or assignment of mortgages made to the trust by any person or entity, public or private, including one or more local government units and the rights and interest of the trust therein.
 - i. The trust shall not issue any bonds, notes or other obligations, or otherwise incur any additional indebtedness, on or after [June 30, 2031] June 30, 2033.
 - j. (Deleted by amendment, P.L.1996, c.88). (cf: P.L.2010, c.64, s.1)

- 3. Section 9 of P.L.1985, c.334 (C.58:11B-9) is amended to read as follows:
 - 9. a. (1) The trust may make and contract to make loans to local government units, or to a local government unit on behalf of another local government unit, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is authorized by law to borrow money.
 - (2) The trust may make and contract to make loans to public water utilities, or to any other person or local government unit on

behalf of a public water utility, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any water supply project, which the public water utility may lawfully undertake or acquire.

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(3) The trust may make and contract to make loans to private persons other than local government units, or to any other person or local government unit on behalf of a private person, in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of stormwater management systems.

The loans may be made subject to those terms and conditions as the trust shall determine to be consistent with the purposes thereof. Each loan by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information, statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the loan. Each loan to a local government unit, public water utility or any other person shall be evidenced by notes, bonds or other obligations thereof issued to the trust. In the case of each local government unit, notes and bonds to be issued to the trust by the local government unit (1) shall be authorized and issued as provided by law for the issuance of notes and bonds by the local government unit, (2) shall be approved by the Local Finance Board in the Division of Local Government Services in the Department of Community Affairs, and (3) notwithstanding the provisions of N.J.S.40A:2-27, N.J.S.40A:2-28 and N.J.S.40A:2-29 or any other provisions of law to the contrary, may be sold at private sale to the trust at any price, whether or not less than par value, and shall be subject to redemption prior to maturity at any times and at any prices as the trust and local government units may agree. Each loan to a local government unit, public water utility or any other person and the notes, bonds or other obligations thereby issued shall bear interest at a rate or rates per annum as the trust and the local government unit, public water utility or any other person, as the case may be, may agree.

b. The trust is authorized to guarantee or contract to guarantee the payment of all or any portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is authorized by law to borrow money, and the guarantee shall constitute an obligation of the trust for the purposes of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.). Each guarantee by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information,

statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the guarantee.

- c. The trust shall not make or contract to make any loans or guarantees to local government units, public water utilities or any other person, or otherwise incur any additional indebtedness, on or after [June 30, 2031] June 30, 2033.
- d. Notwithstanding any provision of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to the contrary, the trust may receive funds from any source or issue its bonds, notes or other obligations in any principal amounts as in the judgment of the trust shall be necessary to provide sufficient funds to finance or refinance short-term or temporary loans to local government units, public water utilities or private persons for any wastewater treatment system projects included on the project priority list [for the ensuing fiscal year] and eligible for approval pursuant to section 20 of P.L.1985, c.334 (C.58:11B-20) or water supply projects included on the project priority list I for the ensuing fiscal year and eligible for approval pursuant to section 24 of P.L.1997, c.224 (C.58:11B-20.1), as applicable, without regard to any other provisions of P.L.1985, c.334 or P.L.1997, c.224, including, without limitation, any administrative or legislative approvals.

The trust shall create and establish a special fund (hereinafter referred to as the "Interim Financing Program Fund") for the short-term or temporary loan financing or refinancing program (hereinafter referred to as the "Interim Financing Program").

Any short-term or temporary loans made by the trust pursuant to this subsection may only be made in advance of the anticipated loans the trust may make and contract to make under the provisions of subsection a. of this section from any source of funds anticipated to be received by the trust. Any such short-term or temporary loan made pursuant to the Interim Financing Program shall mature no later than the last day of the third succeeding fiscal year following the closing date on which the short-term or temporary loan was made by the trust to the project sponsor. The trust may make short-term or temporary loans pursuant to the Interim Financing Program to any one or more of the project sponsors, for the respective projects thereof, identified in the interim financing project priority list (hereinafter referred to as the "Interim Financing Program Eligibility List") in the form provided to the Legislature by the Commissioner of Environmental Protection.

Incremental revisions or supplements to the Interim Financing Program Eligibility List may be submitted to the Legislature at any time between January 15th and May 15th of each year.

The Interim Financing Program Eligibility List, including any revision thereof or supplement thereto, shall be submitted to the Legislature on or before June 30 of each year on a day when both

- 1 Houses are meeting. The President of the Senate and the Speaker of
- 2 the General Assembly shall cause the date of submission to be
- 3 entered upon the Senate Journal and the Minutes of the General
- 4 Assembly, respectively. Any environmental infrastructure project or
- 5 the project sponsor thereof not identified in the Interim Financing
- 6 Program Eligibility List shall not be eligible for a short-term or
- 7 temporary loan from the Interim Financing Program Fund.
- 8 (cf: P.L.2010, c.64, s.2)

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- 4. Section 21 of P.L.1985, c.334 (C.58:11B-21) is amended to read as follows:
- 12 21. On or before May 15 of each year, the trust shall submit to 13 the Legislature a financial plan designed to implement the financing 14 of the wastewater treatment system projects either on the project 15 priority list approved pursuant to section 20 of P.L.1985, c.334 16 (C.58:11B-20) or as otherwise approved by the Legislature. The 17 financial plan shall contain an enumeration of the bonds, notes or 18 other obligations of the trust which the trust intends to issue, 19 including the amounts thereof and the terms and conditions thereof, 20 a list of loans to be made to local government units or private 21 persons, including the terms and conditions thereof and the 22 anticipated rate of interest per annum and repayment schedule 23 therefor, and a list of loan guarantees or contracts to guarantee the 24 payment of all or a portion of the principal and interest on bonds, 25 notes or other obligations issued by a local government unit to 26 finance the cost of a wastewater treatment system project, and the 27 terms and conditions thereof.
 - The financial plan shall also set forth a complete operating and financial statement covering its proposed operations during the forthcoming fiscal year, including amounts of income from all sources, and the uniform schedule of fees and charges established by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5), and the amounts to be derived therefrom, and shall summarize the status of each wastewater treatment system project for which loans or guarantees have been made by the trust, and shall describe major impediments to the accomplishment of the planned wastewater treatment system projects.
- The financial plan shall identify the wastewater treatment system projects financed during the prior fiscal year through the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), including a project description, the amount of the Disaster Relief Emergency Financing Program loan for each project, and the duration of such Disaster Relief Emergency Financing Program
- 45 <u>loan.</u>
- 46 (cf: P.L.2001, c.223, s.7)

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5. Section 25 of P.L.1997, c.224 (C.58:11B-21.1) is amended to read as follows:

25. On or before May 15 of each year, the trust shall submit to the Legislature a financial plan designed to implement the financing of the water supply projects either on the project priority list approved pursuant to section 24 of P.L.1997, c.224 (C.58:11B-20.1) or as otherwise approved by the Legislature. The financial plan shall contain an enumeration of the bonds, notes or other obligations of the trust which the trust intends to issue, including the amounts thereof and the terms and conditions thereof, a list of loans to be made to local government units, public water utilities, or to any other person or local government unit on behalf of a public water utility, including the terms and conditions thereof and the anticipated rate of interest per annum and repayment schedule therefor, and a list of loan guarantees or contracts to guarantee the payment of all or a portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of a water supply project, and the terms and conditions thereof.

The financial plan shall also set forth a complete operating and financial statement covering its proposed operations during the forthcoming fiscal year, including amounts of income from all sources, and the uniform schedule of fees and charges established by the trust pursuant to subsection o. of section 5 of P.L.1985, c.334 (C.58:11B-5), and the amounts to be derived therefrom, and shall summarize the status of each water supply project for which loans or guarantees have been made by the trust, and shall describe major impediments to the accomplishment of the planned water supply projects.

The financial plan shall identify the water supply projects financed during the prior fiscal year through the Disaster Relief Emergency Financing Program established pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill), including a project description, the amount of the Disaster Relief Emergency Financing Program loan for each project, and the duration of such Disaster Relief Emergency Financing Program loan.

38 (cf: P.L.2001, c.223, s.8)

6. This act shall take effect immediately.

STATEMENT

The bill increases the statutory debt ceiling of the New Jersey Environmental Infrastructure Trust (Trust) by establishing a debt ceiling of \$5 billion for the Disaster Relief Emergency Financing Program, a new program established in the bill. The present debt

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ceiling for obligations issued for all other purposes of the Trust would remain at \$2.8 billion. The statutory date after which the Trust may not incur any additional indebtedness is extended by two calendar years to June 30, 2033.

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The bill also directs the Trust to establish a special "Disaster Relief Emergency Loan Fund" for a disaster relief emergency short-term or temporary loan program to be known as the "Disaster Relief Emergency Financing Program." The Disaster Relief Emergency Loan Fund would be credited with administrative fees, principal, and interest on loans made from the fund, interest earned on fund balances, such funds as appropriated by the Legislature, Trust bond proceeds, and other sources including, without limitation, any funds drawn by the Trust from a revolving line of credit or other similar financial vehicle, that may be procured by the Trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-1 et seq.).

The bill provides that the Trust may make emergency short-term or temporary loans to (1) local government units to finance or refinance wastewater treatment system projects and the costs incurred in the environmental planning and design thereof, or to (2) local government units, public water utilities, and private persons to finance or refinance water supply projects and the costs incurred in the environmental planning and design thereof. Program loans may be made upon the determination and certification in writing by the Department of Environmental Protection that any such project is necessary and appropriate to (1) repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration, or (2) mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration. The bill limits the duration of any loan to the last day of the third succeeding fiscal year following the closing date of the loan. The Disaster Relief Emergency Financing Program would function without regard to any other provision of the Trust's enabling laws, P.L.1985, c.334 and P.L.1997, c.224, or any other administrative or legislative approvals. The Trust would be required to submit to the Legislature a Disaster Relief Emergency Financing Program project priority list identifying the projects to be funded, at least once in each fiscal year.

ASSEMBLY ENVIRONMENT AND SOLID WASTE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4185

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 10, 2013

The Assembly Environment and Solid Waste Committee reports favorably and with committee amendments Assembly Bill No. 4185.

This bill increases the statutory debt ceiling of the New Jersey Environmental Infrastructure Trust (Trust) by establishing a debt ceiling of \$5 billion for the Disaster Relief Emergency Financing Program, a new program established in the bill. The present debt ceiling for obligations issued for all other purposes of the Trust would remain at \$2.8 billion. The statutory date after which the Trust may not incur any additional indebtedness is extended by two calendar years to June 30, 2033.

The bill also directs the Trust to establish a special "Disaster Relief Emergency Financing Program Fund" for a disaster relief emergency short-term or temporary loan program to be known as the "Disaster Relief Emergency Financing Program." The Disaster Relief Emergency Financing Program Fund would be credited with administrative fees, principal, and interest on loans made from the fund, interest earned on fund balances, such funds as appropriated by the Legislature, Trust bond proceeds, and other sources including, without limitation, any funds drawn by the Trust from a revolving line of credit or other similar financial vehicle, that may be procured by the Trust pursuant to the provisions of section 5 of P.L.1985, c.334 (C.58:11B-5).

The bill provides that the Trust may make emergency short-term or temporary loans to (1) local government units to finance or refinance wastewater treatment system projects and the costs incurred in the environmental planning and design thereof, or (2) local government units, public water utilities, and private persons to finance or refinance water supply projects and the costs incurred in the environmental planning and design thereof. Program loans may be made upon the determination and certification in writing by the Department of Environmental Protection that any such project is necessary and appropriate to: repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic

activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration; or mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration. The bill limits the duration of any loan to the last day of the third succeeding fiscal year following the closing date of the loan. The Disaster Relief Emergency Financing Program would function without regard to any other provision of the Trust's enabling laws, P.L.1985, c.334 and P.L.1997, c.224, or any other administrative or legislative approvals. The Trust would be required to submit to the Legislature a Disaster Relief Emergency Financing Program project priority list identifying the projects to be funded, at least once in each fiscal year.

COMMITTEE AMENDMENTS:

The committee amendments make technical corrections to the bill to correct the name of the fund.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 4185**

STATE OF NEW JERSEY

DATED: JUNE 17, 2013

The Assembly Budget Committee reports favorably Assembly Bill No. 4185 (1R).

This bill makes certain changes to the New Jersey Environmental Infrastructure Trust Financing Program.

The bill increases the statutory debt ceiling of the New Jersey Environmental Infrastructure Trust by establishing a debt ceiling of \$5 billion for the Disaster Relief Emergency Financing Program, a new program established in the bill. The present debt ceiling for obligations issued for all other purposes of the Trust remains at \$2.8 billion. The bill provides that the statutory date after which the Trust may not incur any additional indebtedness is extended by two years from June 30, 2031 to June 30, 2033.

The bill directs the Trust to establish a special "Disaster Relief Emergency Financing Program Fund" for a disaster relief emergency short-term or temporary loan program to be known as the "Disaster Relief Emergency Financing Program." The fund will be credited with administrative fees, principal and interest on loans made from the fund, interest earned on fund balances, appropriations made by the Legislature, Trust bond proceeds, and other sources including, without limitation, any funds drawn by the Trust from a revolving line of credit or other similar financial vehicle procured by the Trust.

The bill provides that the Trust may make emergency short-term or temporary loans to (1) local government units to finance or refinance wastewater treatment system projects and the costs incurred in the environmental planning and design thereof, or (2) local government units, public water utilities, and private persons to finance or refinance water supply projects and the costs incurred in the environmental planning and design thereof.

The bill provides that program loans may be made upon the determination and certification in writing by the Department of Environmental Protection that any such project is necessary and appropriate to: repair damages to a wastewater treatment system or water supply facility directly arising from an act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of

emergency for projects located in a county included in the Governor's state of emergency declaration; or mitigate the risk of future damage to a wastewater treatment system or water supply facility from an act of terrorism, seismic activity, or weather conditions comparable in scope and severity to the act of terrorism, seismic activity, or weather conditions which occurred within the prior three fiscal years that gave rise to a declaration by the Governor of a state of emergency for projects located in a county included in the Governor's state of emergency declaration.

The bill limits the duration of any program loan to the last day of the third succeeding fiscal year following the closing date of the loan. The Disaster Relief Emergency Financing Program will function without regard to any other provision of the Trust's enabling laws, P.L.1985, c.334 and P.L.1997, c.224, or any other administrative or legislative approvals. The Trust is required to submit to the Legislature a Disaster Relief Emergency Financing Program project priority list identifying the projects to be funded, at least once each fiscal year.

The bill takes effect immediately upon enactment.

FISCAL IMPACT:

The bill was not certified as requiring a fiscal note.