

30:9A-9, 30:9A-9.1, 30:9A-9.2

LEGISLATIVE HISTORY CHECKLIST

NJSA: 30:9A-9, 30:9A-9.1; 30:9A-9.2

(Community Mental Health projects
--increase state aid - appropriate
\$925,000)

LAWS OF: 1983

CHAPTER: 435

Bill No: S81

Sponsor(s): Hagedorn and others

Date Introduced: Pre-filed

Committee: **Assembly:** Corrections, Health & Human Services, Rev.

Senate: Institutions, Health & Welfare, Rev.

Amended during passage: Yes

Amendments during passage denoted
by asterisks. Substituted for A975
(not attached since identical to S81)

Date of Passage:

Assembly: December 13, 1983

Senate: April 25, 1983

Date of Approval: January 5, 1984

Following statements are attached if available:

Sponsor statement:

Yes

Committee statement:

Assembly

Yes

6-20-83 & 12-8-83

Senate

Yes

3-7--83 & 5-6-82

Fiscal Note:

Yes

9-18-82 & 3-4-82

Veto Message:

No

Message on Signing:

Yes

Following were printed:

Reports:

No

Hearings:

No

See newspaper clippings (attached):

"\$7.4 M. allocated for mental health." Bergen Record, January 6, 1984.

"Expansion planned for local mental-health services." Bergen Record, January 8, 1984.

[SECOND OFFICIAL COPY REPRINT]

SENATE, No. 81

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1982 SESSION

By Senators HAGEDORN, VREELAND, DORSEY, GAGLIANO,
DUMONT and FORAN

AN ACT to amend and supplement "An act providing for the establishment, development, improvement and expansion of community mental health services and providing for payment by the State of financial grants-in-aid for community mental health projects," approved July 15, 1957 (P. L. 1957, c. 146; C. 30:9A-1 et seq.) ***and making an appropriation***.

1 BE IT ENACTED by the Senate and General Assembly of the State
2 of New Jersey:

1 1. Section 9 of P. L. 1957, c. 146 (C. 30:9A-9) is amended to
2 read as follows:

3 9. a. Reimbursement or advancement grants shall be paid to an
4 eligible sponsoring agency from State funds in an amount not
5 exceeding 60% of the allowable expenditures for each project and
6 based upon the priority services to target **[groups]** *populations*
7 approved by the commissioner. Allowable expenditures shall in-
8 clude expenditures other than capital expenditures, for such pur-
9 poses as the commissioner shall, by regulation, determine to be
10 necessary or required to carry out the mental health project**[**
11 except that expenditures for rental or improvements to premises
12 used for the project shall not be included**]**. The total of the annual
13 reimbursement or advancement grants from State funds for all
14 community mental health projects, exclusive of capital expendi-
15 tures, in any one county shall ***[not exceed]*** **be the greater of*
16 *\$100,000.00 or** an amount equal to **[\$1.00]** \$1.50 multiplied by the
17 population of that county for the ****[1983]**** *** 1984*** fiscal year
18 of the county and, for each fiscal year thereafter, the amount shall

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italics *thus* is new matter.

Matter enclosed in asterisks or stars has been adopted as follows:

*—Senate committee amendments adopted March 7, 1983.

**—Assembly committee amendments adopted December 8, 1983.

19 *be increased by \$0.25, up to a total of \$2.00. The amount for each*
 20 *fiscal year shall be multiplied by the population of the county for*
 21 *that particular fiscal year. No county or municipality shall, in any*
 22 *year, appropriate an amount for community mental health projects*
 23 *which is less than the amount appropriated in the preceding year,*
 24 *nor shall any sponsoring agency use any new or additional funding*
 25 *made available pursuant to this act in replacement of current fund-*
 26 *ing levels unless approved in writing by the commissioner.*

27 To permit initiation, expansion, improvement or continuation of
 28 services, the commissioner may make payments in advance to any
 29 sponsoring agency of amounts not to exceed 25% in any one quarter
 30 of the fiscal year of the amount of an approved annual grant to the
 31 agency.

32 b. Claims for State reimbursement or advancement to the spon-
 33 soring agency shall be made in accordance with the regulations of
 34 the department.

1 2. (New section) The Commissioner of the Department of
 2 Human Services shall, in distributing any amounts appropriated
 3 pursuant to this act, give due consideration to committing funds
 4 for establishing essential elements of service in areas lacking com-
 5 prehensive community mental health centers. In giving this con-
 6 sideration the commissioner shall give due regard to the annual
 7 county mental health service plans required pursuant to P. L. 1957,
 8 c. 146 (C. 30:9A-1 et seq.).

1 3. (New section) a. The reimbursement or advancement grants
 2 shall be used to initiate or expand services to the following target
 3 populations and such other populations as may be designated by
 4 the Commissioner of the Department of Human Services:

5 (1) Persons in State or county psychiatric institutions whose
 6 conditions ***[does]*** **do** not warrant institutionalization; and

7 (2) Adults and children in the community who have psychiatric
 8 problems and are at risk of hospitalization because of a lack of
 9 alternative community services.

10 b. The commissioner shall promulgate rules and regulations
 11 clearly delineating the conditions which shall be met for an indi-
 12 vidual to be considered part of a "target population."

13 c. In addition, the commissioner shall promulgate standards for
 14 monitoring and evaluating local mental health programs and shall
 15 cause a report, in writing, to be prepared and submitted to the
 16 Governor and the Legislature through the Standing Reference
 17 Committees on Institutions, Health and Welfare and the Office of
 18 Legislative Services on the results of the monitoring and evalua-
 19 tion, in a manner sufficient to indicate utilization of State funds for

20 target populations served. The commissioner shall include in the
21 report a funding source analysis of all projects within each county
22 receiving reimbursement or advancement grants. The report shall
23 be submitted within 12 months following enactment of this act and
24 annually thereafter.

1 **4. *There is appropriated from the General Fund \$925,000.00*
2 *to the Department of Human Services to effectuate the purposes of*
3 *this act.***

1 **[4.]** **5.** This act shall take effect immediately.

STATEMENT

This bill would authorize an increase in the State participation level as to the per capita funding limit under the existing community mental health services State aid program.

The current program authorizes State aid in support of community mental health projects within each county at a level not to exceed \$1.00 multiplied by the population of each county, and further limited to not more than 60% of allowable expenditures for each project. The proposal is to increase the per capita limit. The per capita limit is increased to \$1.50 in the county fiscal year 1983 (calendar year 1983); to \$1.75 in 1984; and \$2.00 in 1985 and thereafter.

This bill also contains a maintenance of effort provision. Any county or municipality currently providing an appropriation for community mental health projects is required to maintain that level of funding. Any sponsoring agency qualified to receive new or additional funding is precluded from using such additional funding as replacement for current funding levels, except by written consent of the commissioner. The intent of the bill is to provide an incentive for new or expanded services and not to simply increase the State's financial support of existing service levels.

ASSEMBLY CORRECTIONS, HEALTH AND
HUMAN SERVICES COMMITTEE

STATEMENT TO
SENATE, No. 81
[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

DATED: JUNE 20, 1983

This bill would increase the maximum per capita amount that a county may receive as community mental health State aid from \$1.00 to \$1.50 for county fiscal year 1983, \$1.75 in 1984, and \$2.00 in 1985 and thereafter.

The bill also provides that no county or municipality can appropriate a lesser amount for community mental health programs than the amount provided in the preceding year, nor shall any sponsoring agency use any of the increased funding to replace current funding levels unless approved by the Commissioner of Human Services. The intent of the bill is to provide an incentive for new or expanded services and not to simply increase the State's financial support of existing service levels.

The fiscal note on the bill estimates the following additional costs to the State:

FY	\$ (MILLIONS)
1983	\$1.84
1984	4.60
1985	6.44
1986	7.36

The Senate Institutions, Health and Welfare committee amended the bill to provide that no county shall receive less than \$100,000.00 or the appropriate per capita allocation, whichever is greater. At \$1.50 per capita, this provision affects only Salem county at an estimated additional cost of \$2,900.00 based on the 1980 population.

ASSEMBLY REVENUE, FINANCE AND APPROPRIATIONS
COMMITTEE

STATEMENT TO
SENATE, No. 81

[OFFICIAL COPY REPRINT]
with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 8, 1983

Senate Bill No. 81 OCR authorizes an increase in the State participation level as to the per capita funding limit under the existing community mental health services State aid program.

The current program authorizes State aid in support of community mental health projects within each county at a level not to exceed \$1.00 multiplied by the population of each county, and further limited to not more than 60% of allowable expenditures for each project. The proposal is to increase the per capita limit. The per capita limit is increased to \$1.50 in the county fiscal year 1984 (calendar year 1984); to \$1.75 in 1985; and \$2.00 in 1986 and thereafter.

This bill also contains a maintenance of effort provision. Any county or municipality currently providing an appropriation for community mental health projects is required to maintain that level of funding. Any sponsoring agency qualified to receive new or additional funding is precluded from using such additional funding as replacement for current funding levels, except by written consent of the commissioner. The intent of the bill is to provide an incentive for new or expanded services and not to simply increase the State's financial support of existing service levels.

COMMITTEE AMENDMENTS

The committee amendments are technical in nature, are applicable to calendar year 1984 and thereafter and make an appropriation of \$925,000.00.

SENATE INSTITUTIONS, HEALTH AND WELFARE
COMMITTEE

STATEMENT TO
SENATE, No. 81

STATE OF NEW JERSEY

DATED: MAY 6, 1982

This bill increases the per capita reimbursement rate for State aid for community mental health projects from \$1.00 to \$1.50 for county fiscal year 1983, \$1.75 in 1984 and \$2.00 in 1985 and thereafter.

The bill also requires that a county or municipality which receives the additional State aid continue funding its community mental health projects at the same level as the previous year and that the additional aid cannot be used to replace funds currently available, unless so authorized by the Commissioner of Human Services. The additional State aid authorized in the bill is intended to provide an incentive for new or expanded services and not simply to increase the State's financial support of existing service levels.

A fiscal note prepared for this bill by the Office of Legislative Services estimates that the State cost of the bill will be \$1.48 million in FY 1983, \$4.6 million in FY 1984, \$6.44 million in FY 1985 and \$7.36 million in FY 1986.

SENATE REVENUE, FINANCE AND APPROPRIATIONS
COMMITTEE

STATEMENT TO
SENATE, No. 81
with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 7, 1983

Senate Bill No. 81 increases the maximum per capita amount any one county may receive as community mental health State aid from \$1.00 to \$1.50 for county fiscal year 1983, \$1.75 in 1984, and \$2.00 in 1985 and thereafter.

The bill also provides that no county or municipality can appropriate a lesser amount for community mental health programs than the amount provided in the preceding year, nor shall any sponsoring agency use any of the increased funding to replace current funding levels unless approved by the commissioner.

Lastly, the bill eliminates as a nonreimbursable cost rental costs or improvements to premises used for the program.

FISCAL IMPACT:

The fiscal note on the bill indicates the following estimated additional costs:

	\$
FY	(MILLIONS)
1983	\$1.84
1984	4.60
1985	6.44
1986	7.36

COMMITTEE AMENDMENTS:

The committee amended the bill by providing that no county shall receive less than \$100,000.00 or the appropriate per capita allocation, whichever is greater. At \$1.50 per capita, this provision affects only Salem county at an estimated additional cost of \$2,900.00 based on the 1980 population.

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FISCAL NOTE TO
SENATE, No. 81

STATE OF NEW JERSEY

DATED: MARCH 4, 1982

Senate Bill No. 81, of 1982, would increase the State's participation level as to the per capita funding limit under the existing community mental health services State aid program. The per capita limit is increased from the present \$1.00 to \$1.50 in the county fiscal year 1983; to \$1.75 in 1984, and \$2.00 in 1985 and thereafter.

Counties are required to maintain their current levels of funding. The intent of the bill is to provide an incentive for new or expanded services and not to simply increase the State's financial support of existing service levels.

Based on discussions with the Treasury Department's Bureau of the Budget, the Office of Legislative Services estimates additional State funding costs as follows:

Fiscal Year 1983—\$1,481,206
Fiscal Year 1984—\$4,603,015
Fiscal Year 1985—\$6,444,221
Fiscal Year 1986—\$7,364,824

In compliance with written request received, there is hereby submitted a fiscal estimate for the above bill, pursuant to P. L. 1980, c. 67.

FISCAL NOTE TO
SENATE, No. 81

STATE OF NEW JERSEY

DATED: AUGUST 18, 1982

REVISED

Senate Bill No. 81, of 1982, would increase the State's participation level as to the per capita funding limit under the existing community mental health services State aid program. The per capita limit is, increased from the present \$1.00 to \$1.50 in the county fiscal year 1983; to \$1.75 in 1984, and \$2.00 in 1985 and thereafter.

Counties are required to maintain their current levels of funding. The intent of the bill is to provide an incentive for new or expanded services and not to simply increase the State's financial support of existing service levels.

Based on discussions with the Treasury Department's Bureau of the Budget, the Office of Legislative Services estimates additional State funding costs as follows:

Fiscal Year 1983	\$1,841,206.00
Fiscal Year 1984	\$4,603,015.00
Fiscal Year 1985	\$6,444,221.00
Fiscal Year 1986	7,364,824.00

In compliance with written request received, there is hereby submitted a fiscal estimate for the above bill, pursuant to P. L. 1980, c. 67.

75 copies

OFFICE OF THE GOVERNOR

RELEASE: IMMEDIATE

CONTACT: CARL GOLDEN

THURSDAY, JANUARY 5, 1984

Governor Thomas H. Kean today signed legislation which will allocate an additional \$7.4 million for community mental health projects over the next three years, an action which will provide expanded and upgraded services within the community to individuals released from State hospitals.

The bill, S-81, sponsored by Senator Garrett Hagedorn, R-Bergen, was signed by the Governor at a public ceremony in his office.

The legislation increases the State's per capita payments to counties for the support of mental health projects from the current \$1 to \$1.50 in 1984, to \$1.75 in 1985, and to \$2 in 1986.

"This legislation marks the first increase in State support for these projects since 1975," Kean said. "The population of State mental health hospitals has decreased substantially since 1973, and the individuals released have been cared for by the community projects.

"An increased financial commitment by the State is very clearly overdue and I am delighted to be able to sign this legislation to meet that commitment," Kean said.

Kean pointed out that, in the current budget, \$22.2 million is appropriated for various mental health projects and, of this amount, \$7.3 million is allocated on the per capita basis. The remainder is in a discretionary fund and is distributed based on county plans after executive review.

-more-

January 5, 1984

"The additional funds made available by this legislation will be used to either initiate or expand services to persons now patients in State or county institutions and whose condition does not warrant institutionalization, as well as, adults and children in a community who are at risk of being hospitalized because of a lack of alternative care facilities," Kean said.

The Governor noted that the legislation requires that counties who receive the additional aid must maintain its funding for the programs at the same level as the previous year, thus assuring that the additional aid will be used for expanded or upgraded programs.

"Our goal is to offer the aid as an incentive for new and expanded programs, not merely as increased State support for current levels," Kean said.

"I feel very strongly, indeed, that community based projects are far more desirable than institutionalization, both from the point of view of the patient and of the taxpayer," the Governor said. "The kind of care offered in a community setting can be infinitely more beneficial to the individual."

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