#### LEGISLATIVE HISTORY CHECKLIST

NJSA: 13: 1E-9, 58:10-23.llu, 58:10A-10

(Hazardous waste & Solid waste-illegal dumpingforfeiture of conveyances)

LAWS OF: 1984

CHAPTER: 240

**Bill No: A727** 

Sponsor(s): Bennett and Zimmer

Date Introduced: Pre-filed

Committee:

Assembly: Agriculture and Environment

Senate: Enersy and Environment

A mended during passage:

Yes

A mend ments during passage denoted by asterisks. Substituted for \$944 (not

attached since identical to A727)

Date of Passage:

Assembly:

March 15, 1984

Senate: October 22, 1984

Date of Approval: December 28, 1984

Sponsor statement:

Following statements are attached if available:

Yes

Also aftached Senate amendments, adopted 9-

20-84 (with statement)

Committee statement:

Assembly

Yes

Senate

Yes

Fiscal Note:

No

Veto Message:

No

Message on Signing:

Yes

Following were printed:

Reports:

No

Hearings:

No

## ASSEMBLY, No. 727

# STATE OF NEW JERSEY

#### PRE-FILED FOR INTRODUCTION IN THE 1984 SESSION

By Assemblymen BENNETT and ZIMMER

An Act concerning the forfeiture of conveyances for violations of certain environmental laws, and amending P. L. 1970, c. 39, P. L. 1976, c. 141 and P. L. 1977, c. 74.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. Section 9 of P. L. 1970, c. 39 (C. 13:1E-9) is amended to read
- 2 as follows:
- 9. a. All codes, rules and regulations adopted by the department
- 4 related to solid waste collection and disposal shall have the force
- 5 and effect of law. Such codes, rules and regulations shall be ob-
- 6 served throughout the State and shall be enforced by the depart-
- 7 ment and by every local board of health, or county health depart-
- 8 ment, as the case may be.
- 9 The department and the local board of health, or the county
- 10 health department, as the case may be, shall have the right to enter
- 11 a solid waste facility at any time in order to determine compliance
- 12 with the registration statement and engineering design, and with
- 13 the provisions of all applicable laws or rules and regulations
- 14 adopted pursuant thereto.
- 15 The municipal attorney or an attorney retained by a municipality
- 16 in which a violation of such laws or rules and regulations adopted
- 17 pursuant thereto is alleged to have occurred shall act as counsel to
- 18 a local board of health.
- 19 The county counsel or an attorney retained by a county in which
- 20 a violation of such laws or rules and regulations adopted pursuant
- 21 thereto is alleged to have occurred shall act as counsel to the county
- 22 health department.

EXPLANATION—Matter enclosed in bold-faced brackets Ithus] in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italics thus is new matter.

23 Any county health department may charge and collect from the

24 owner or operator of any sanitary landfill facility within its juris-

25 diction such fees for enforcement activities as may be established

26 by ordinance or resolution adopted by the governing body of any

27 such county. Such fees shall be established in accordance with a

28 fee schedule regulation to be adopted by the department, pursuant

29 to law, within 60 days of the effective date of this amendatory act

30 and shall be utilized exclusively to fund such enforcement activities.

31 All enforcement activities undertaken by county health depart-

32 ments pursuant to this subsection shall conform to all applicable

33 performance and administrative standards adopted pursuant to

34 section 10 of the "County Environmental Health Act," P. L. 1977,

35 c. 443 (C. 26:3A2-28).

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53 54

36 b. The commissioner, a local board of health or county health

37 department, may institute an action or proceeding in the Superior

38 Court for injunctive and other relief, including the appointment of

39 a receiver for any solid waste collection or disposal facility or

operation, which is established or operated in violation of this act, or of any code, rule or regulation promulgated pursuant to this act

or of any code, rule or regulation promulgated pursuant to this act 42 and said court may proceed in the action in a summary manner. In

43 any such proceeding the court may grant temporary or interlocu-

44 tory relief notwithstanding the provisions of R. S. 48:2-24.

45 Such relief may include, singly or in combination:

(1) A temporary or permanent injunction;

47 (2) Assessment of the violator for the costs of any investigation,

48 inspection, or monitoring survey which led to the establishment of

49 the violation, and for the reasonable costs of preparing and liti-

50 gating the case under this subsection.

51 (3) Assessment of the violator for any cost incurred by the State

52 in removing, correcting or terminating the adverse effects upon

water and air quality resulting from any violation of any provision

of this act or any rule, regulation or condition of approval for which

55 the action under this subsection may have been brought;

56 (4) Assessment against the violator of compensatory damages

57 for any loss or destruction of wildlife, fish or aquatic life, and for

58 any other actual damages caused by any violation of this act or any

59 rules, regulations or condition of approval established pursuant to

60 this act for which the action under this subsection may have been

61 brought. Assessments under this subsection shall be paid to the

62 State Treasurer, or to the local board of health, or to the county

63 health department, as the case may be, except that compensatory

64 damages may be paid by specific order of the court to any persons

65 who have been aggrieved by the violation.

- 66 If a proceeding is instituted by a local board of health or county
- 67 health department, notice thereof shall be served upon the commis-
- sioner in the same manner as if the commissioner were a named 68
- party to the action or proceeding. The department may intervene as 69
- a matter of right in any proceeding brought by a local board of
- health or county health department. 71
- 72c. Any person who violates the provisions of this act or any code,
- 73 rule or regulation promulgated pursuant to this act shall be liable
- to a penalty of not more than \$25,000.00 per day to be collected in 74
- a civil action commenced by a local board of health, a county health 75
- department, or the commissioner by a summary proceeding under 76
- "the penalty enforcement law" (N. J. S. 2A:58-1 et seq.) in the 77
- 78 Superior Court, county district court, or a municipal court, all of
- which shall have jurisdiction to enforce "the penalty enforcement 79
- law" in connection with this act. If the violation is of a continuing 80
- nature, each day during which it continues after the date given by 81
- which the violation must be eliminated in accordance with the order 82
- of the department shall constitute an additional, separate and 83
- distinct offense. 84
- 85 d. The department is hereby authorized and empowered to com-
- promise and settle any claim for a penalty under this section in such 86
- amount in the discretion of the department as may appear appro-87
- priate and equitable under all of the circumstances, including a 88
- rebate of any such penalty paid up to 90% thereof where such 89
- 90 person satisfies the department within one year or such other period
- 91 as the department may deem reasonable that such violation has
- 92been eliminated or removed or that such order or injunction has
- 93 been met or satisfied, as the case may be.
- 94 e. Any person who knowingly:
- (1) Transports any hazardous waste to a facility or any other 95
- place which does not have authorization from the department to 96
- 97 accept such waste;
- 98 (2) Generates and causes or permits to be transported any
- 99hazardous waste to a facility or any other place which does not have
- 100 authorization from the department to accept such waste;
- 101 (3) Disposes, treats, stores or transports hazardous waste with-
- 102 out authorization from the department;
- (4) Makes any false or misleading statement to any person who 103
- 104 prepares any hazardous waste application, label, manifest, record,
- 105 report, design or other document required to be submitted to the
- 106 department; or
- 107(5) Makes any false or misleading statement on any hazardous
- 108 waste application, label, manifest, record, report, design or other

- 109 document required to be submitted to the department shall, upon
- 110 conviction, be guilty of a crime of the third degree and, notwith-
- 111 standing the provisions of N. J. S. 2C:43-3, shall be subject to a
- 112 fine of not more than \$25,000.00 for the first offense and not more
- 113 than \$50,000.00 for the second and each subsequent offense and
- 114 restitution of not more than \$100,000.00 for the first and each sub-
- 115 sequent offense, in addition to any other appropriate disposition
- 116 authorized by subsection b. of N. J. S. 2C:43-2.
- 117 f. Any person who recklessly:
- 118 (1) Transports any hazardous waste to a facility or any other
- 119 place which does not have authorization from the department to
- 120 accept such waste;
- 121 (2) Generates and causes or permits to be transported any
- 122 hazardous waste to a facility or any other place which does not
- 123 have authorization from the department to accept such waste;
- 124 (3) Disposes, treats, stores or transports hazardous waste with-
- 125 out authorization from the department;
- 126 (4) Makes any false or misleading statement to any person
- 127 who prepares any hazardous waste application, label, manifest,
- 128 record, report, design or other document required to be submitted
- 129 to the department; or
- 130 (5) Makes any false or misleading statement on any hazardous
- 131 waste application, label, manifest, record, report, design or other
- 132 document required to be submitted to the department, shall, upon
- 133 conviction, be guilty of a crime of the fourth degree.
- 134 g. Any person who, regardless of intent, generates and causes
- 135 or permits any hazardous waste to be transported, transports, or
- 136 receives transported hazardous waste without completing and sub-
- 137 mitting to the department a hazardous waste manifest in accordance
- 138 with the provisions of this act or any rule or regulation adopted
- 139 pursuant hereto shall, upon conviction, be guilty of a crime of the
- 140 fourth degree.
- 141 h. All conveyances used or intended for use in the willful dis-
- 142 charge of any harmful or destructive substance which is a solid
- 143 waste under P. L. 1970, c. 39 (C. 13:1E-1 et seq.), or a hazardous
- 144 waste under P. L. 1976, c. 99 (C. 13:1E-38 et seq.) are subject to
- 145 forfeiture to the State pursuant to the provisions of P. L. 1981, c.
- 146 387 (C. 13:1K-1 et seq.) and in accordance with the proceedings 147 contained therein.
- 2. Section 22 of P. L. 1976, c. 141 (C. 58:10-23.11u) is amended
- 2 to read as follows:
- 3 22. a. Any person who knowingly gives or causes to be given any
- 4 false information as a part of, or in response to, any claim made

- 5 pursuant to this act for cleanup costs, removal costs, direct damages
- 6 or indirect damages resulting from a discharge, or who otherwise
- 7 violates any of the provisions of this act or any rule promulgated
- 8 thereunder shall be liable to a penalty of not more than \$25,000.00
- 9 for each offense, to be collected in a summary proceeding under
- 10 [the "Penalty Enforcement Law,"] "the penalty enforcement law"
- 11 (N. J. S. 2A:58-1 et seq.) or in a court of competent jurisdiction
- 12 wherein injunctive relief has been requested. The Superior Court
- 13 shall have jurisdiction to enforce [said Penalty Enforcement Law]
- 14 "the penalty enforcement law". If the violation is of a continuing
- 15 nature each day during which it continues shall constitute an addi-
- 16 tional, separate and distinct offense.
- 17 b. If any person violates any of the provisions of this act, the
- 18 department may institute civil action in the Superior Court for
- 19 injunctive relief to prohibit and prevent the continuation of the
- 20 violation or violations and said court may proceed in a summary
- 21 manner.
- 22 c. All conveyances used or intended for use in the willful dis-
- 23 charge of any harmful or destructive substance which is a hazardous
- 24 substance under P. L. 1976, c. 141 (C. 58:10-23.11 et seq.) are
- 25 subject to forfeiture to the State pursuant to the provisions of P. L.
- 26 1981, c. 387 (C. 13:1K-1 et seq.) and in accordance with the pro-
- 27 ceedings contained therein.
- 1 3. Section 10 of P. L. 1977, c. 74 (C. 58:10A-10) is amended to
- 2 read as follows:
- 3 10. a. Whenever, on the basis of any information available to
- 4 him, the commissioner finds that any person is in violation of any
- 5 provision of this act, or any rule, regulation, water quality stan-
- 6 dard, effluent limitation, or permit issued pursuant to this act he
- 7 shall:
- 8 (1) Issue an order requiring any such person to comply in ac-
- 9 cordance with subsection b. of this section; or
- 10 (2) Bring a civil action in accordance with subsection c. of this
- 11 section; or
- 12 (3) Levy a civil administrative penalty in accordance with sub-
- 13 section d. of this section; or
- 14 (4) Bring an action for a civil penalty in accordance with sub-
- 15 section e. of this section; or
- 16 (5) Petition the Attorney General to bring a criminal action in
- 17 accordance with subsection f. of this section.
- 18 Use of any of the remedies specified under this section shall
- 19 not preclude use of any other remedy specified.
- 20 b. Whenever, on the basis of any information available to him,

- 21 the commissioner finds that any person is in violation of any pro-
- 22 vision of this act, or of any rule, regulation, water quality standard,
- 23 effluent limitation or permit issued pursuant to this act, he may
- 24 issue an order (1) specifying the provision or provisions of this
- 25 act, or the rule, regulation, water quality standard, effluent limi-
- 26 tation, or permit of which he is in violation, (2) citing the action
- 27 which caused such violation, (3) requiring compliance with such
- 28 provision or provisions, and (4) giving notice to the person of his
- 29 right to a hearing on the matters contained in the order.
- 30 c. The commissioner is authorized to commence a civil action in
- 31 Superior Court for appropriate relief from any violation of this act
- 32 or of a permit issued hereunder. Such relief may include, singly
- 33 or in combination:
- 34 (1) A temporary or permanent injunction;
- 35 (2) Assessment of the violator for the costs of any investigation,
- 36 inspection, or monitoring survey which led to the establishment of
  - the violation, and for the reasonable costs of preparing and litigat-
- 38 ing the case under this subsection;
- 39 (3) Assessment of the violator for any cost incurred by the
- 40 State in removing, correcting or terminating the adverse effects
- 41 upon water quality resulting from any unauthorized discharge of
- 42 pollutants for which the action under this subsection may have been
- 43 brought;

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- 44 (4) Assessment against the violator of compensatory damages
- 45 for any loss or destruction of wildlife, fish or aquatic life, and for
- 46 any other actual damages caused by an unauthorized discharge.
- 47 Assessments under this subsection shall be paid to the State
- 48 Treasurer, except that compensatory damages shall be paid by
- 49 specific order of the court to any persons who have been aggrieved
- 50 by the unauthorized discharge;
- 51 d. The commissioner is authorized to assess a civil penalty of
- 52 not more than \$5,000.00 for each violation and additional penalties
- 53 of not more than \$500.00 for each day during which such violation
- 54 continues after receipt of an order from the department. Any
- 55 amount assessed under this subsection shall fall within a range
- 56 established by regulation by the commissioner for violations of
- 57 similar type, seriousness, and duration. No assessment shall be
- 58 levied pursuant to this section until after the discharger has been
- 59 notified by certified mail or personal service. The notice shall
- 60 include a reference to the section of the statute, regulation, order or
- 61 permit condition violated; a concise statement of the facts alleged
- 62 to constitute a violation; a statement of the amount of the civil
- 63 penalties to be imposed; and a statement of the party's right to a

hearing. The ordered party shall have 20 days from receipt of the notice within which to deliver to the commissioner a written 65 request for a hearing. After the hearing and upon finding that a 66 violation has occurred, the commissioner may issue a final order 67 after assessing the amount of the fine specified in the notice. If no 68 hearing is requested, then the notice shall become a final order 69 after the expiration of the 20-day period. Payment of the assess-70 ment is due when a final order is issued or the notice becomes a 71 final order. The authority to levy an administrative order is in 72 addition to all other enforcement provisions in this act, and the 73 payment of any assessment shall not be deemed to affect the 74availability of any other enforcement provisions in connection with 75 the violation for which the assessment is levied. Any civil penalty 76 assessed under this section may be compromised by the commis-77 sioner upon the posting of a performance bond by the violator, or 78 upon such terms and conditions as the commissioner may establish 79 80 by regulation.

81 e. Any person who violates this act or an administrative order issued pursuant to subsection b. or a court order issued pursuant 8283 to subsection c., or who fails to pay an administrative assessment in full pursuant to subsection d. shall be subject upon order of a 84 court to a civil penalty not to exceed \$10,000.00 per day of such 85 violation, and each day's continuance of the violation shall con-86 stitute a separate violation. Any penalty incurred under this sub-87 88 section may be recovered with costs in a summary proceeding pursuant to [the "Penalty Enforcement Law"] "the penalty enforce-89 90 ment law" (N. J. S. 2A:58-1 et seg.). The Superior Court, County Court and county district court shall have jurisdiction to enforce 91 92[said Penalty Enforcement Law] "the penalty enforcement law" 92A in conjunction with this act.

93 f. Any person who willfully or negligently violates this act shall, upon conviction, be guilty of a [misdemeanor] crime of the fourth 94 95 degree and shall be punished by fine of not less than \$2,500.00 nor 96 more than \$25,000.00 per day of violation, or by imprisonment for not more than one year or by both. Punishment for a second offense 97 under this subsection shall be a fine of not less than \$5,000.00 nor 98 more than \$50,000.00 per day of violation, or by imprisonment for 100 not more than two years, or both. Any person who knowingly makes 101 a false statement, representation, or certification in any application, 102 record, or other document filed or required to be maintained under 103 this act or who falsifies, tampers with or knowingly renders in-104 accurate, any monitoring device or method required to be main-105 tained pursuant to this act, shall upon conviction, be subject to a fine 106 of not more than \$10,000.00 or by imprisonment for not more than 107 six months, or by both.

g. All conveyances used or intended for use in the willful dis-109 charge of any harmful or destructive substance which is a pollutant 110 or toxic pollutant under P. L. 1977, c. 74 (C. 58:10A-1 et seq.) are 111 subject to forfeiture to the State pursuant to the provisions of P. L. 112 1981, c. 387 (C. 13:1K-1 et seq.) and in accordance with the pro-113 ceedings contained therein.

This act shall take effect immediately.

#### STATEMENT

This bill makes the provisions of P. L. 1981, c. 387 (C. 13:1K-1 et seq.), authorizing and prescribing the manner of the forfeiture of conveyances used in the willful discharge of harmful or destructive substances, applicable to the "Solid Waste Management Act," P. L. 1970, c. 39 (C. 13:1E-1 et seq.), the "Spill Compensation and Control Act," P. L. 1976, c. 141 (C. 58:10-23.11 et seq.) and the "Water Pollution Control Act," P. L. 1977, c. 74 (C. 58:10A-1 et seq.).

# ASSEMBLY AGRICULTURE AND ENVIRONMENT COMMITTEE

STATEMENT TO

## ASSEMBLY, No. 727

with Assembly committee amendments

## STATE OF NEW JERSEY

DATED: FEBRUARY 27, 1984

This bill makes the provisions of P. L. 1981, c. 387 (C. 13:1K-1 et seq.), authorizing and prescribing the manner of the forfeiture of conveyances used in the unlawful discharge of solid or hazardous wastes or substances or toxic pollutants, applicable to the "Solid Waste Management Act," P. L. 1970, c. 39 (C. 13:1E-1 et seq.), the "Spill Compensation and Control Act," P. L. 1976, c. 141 (C. 58:10-23.11 et seq.) and the "Water Pollution Control Act," P. L. 1977, c. 74 (C. 58:10A-1 et seq.).

A conveyance, as defined in section 1 of P. L. 1981, c. 387 (C. 13:1K-1), is an aircraft, vessel, vehicle, or other equipment or container.

The committee amended the bill to correct certain technical deficiencies.

#### SENATE ENERGY AND ENVIRONMENT COMMITTEE

STATEMENT TO

## ASSEMBLY, No. 727

[OFFICIAL COPY REPRINT]

## STATE OF NEW JERSEY

DATED: JUNE 18, 1984

Assembly Bill No. 727 OCR provides that conveyances (motor vehicles, aircraft, ships, and containers) used in connection with the willful discharge of solid waste, hazardous waste, hazardous substances, pollutants or toxic pollutants be forfeited to the State.

The procedure for forfeiture to the State of conveyances used in connection with the willful discharge of harmful or destructive substances is set forth in P. L. 1981, c. 387 (C. 13:1K-1 et seq.). The bill would make this procedure applicable to the willful discharge of solid or hazardous waste by amending the "Solid Waste Management Act," P. L. 1970, c. 39 (C. 13:1E-1 et seq.), to the willful discharge of hazardous substances by amending the "Spill Compensation and Control Act," P. L. 1976, c. 141 (C. 58:10-23.11 et seq.), and to the willful discharge of pollutants or toxic pollutants by amending the "Water Pollution Control Act," P. L. 1977, c. 74 (C. 58:10A-1 et seq.).

Assembly Bill No. 727 OCR is identical to Senate Bill No. 944.

12-28-84

#### [SECOND OFFICIAL COPY REPRINT]

### ASSEMBLY, No. 727

#### **NEW JERSEY** STATE OF

#### PRE-FILED FOR INTRODUCTION IN THE 1984 SESSION

By Assemblymen BENNETT and ZIMMER

An Acr concerning the forfeiture of conveyances for violations of certain environmental laws, and amending P. L. 1970, c. 39, P. L. 1976, c. 141 and P. L. 1977, c. 74.

- Be it enacted by the Senate and General Assembly of the State 1
- 2 of New Jersey:
- 1. Section 9 of P. L. 1970, c. 39 (C. 13:1E-9) is amended to read 1
- 2 as follows:
- 3 9. a. All codes, rules and regulations adopted by the department
- 4 related to solid waste collection and disposal shall have the force
- and effect of law. Such codes, rules and regulations shall be ob-
- served throughout the State and shall be enforced by the depart-
- ment and by every local board of health, or county health depart-
- ment, as the case may be.
- 8a \*The department and the local board of health, or the county 8B health department, as the case may be, shall have the right to enter 8c a solid waste facility at any time in order to determine compliance 8D with the registration statement and engineering design, and with 8E the provisions of all applicable laws or rules and regulations 8F adopted pursuant thereto.
- The municipal attorney or an attorney retained by a municipality 8н in which a violation of such laws or rules and regulations adopted Si pursuant thereto is alleged to have occurred shall act as counsel to 8*J a local board of health.*
- The county counsel or an attorney retained by a county in which 8L a violation of such laws or rules and regulations adopted pursuant 8M thereto is alleged to have occurred shall act as counsel to the county 8n health department.\*

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter printed in italics thus is new matter.

Matter enclosed in asterisks or stars has been adopted as follows:

-Assembly committee amendments adopted February 27, 1984.

\*\*-Senate amendments adopted September 20, 1984,

9 \*\*The department and the local board of health, or the county

2

- 10 health department, as the case may be, shall have the right to enter
- 11 a solid waste facility at any time in order to determine compliance
- 12 with the registration statement and engineering design, and with
- 13 the provisions of all applicable laws or rules and regulations
- 14 adopted pursuant thereto.
- 15 The municipal attorney or an attorney retained by a municipality
- 16 in which a violation of such laws or rules and regulations adopted
- 17 pursuant thereto is alleged to have occurred shall act as counsel to
- 18 a local board of health.
- 19 The county counsel or an attorney retained by a county in which
- 20 a violation of such laws or rules and regulations adopted pursuant
- 21 thereto is alleged to have occurred shall act as counsel to the county
- 22 health department. 1\*\*
- 23 Any county health department may charge and collect from the
- 24 owner or operator of any sanitary landfill facility within its juris-
- 25 diction such fees for enforcement activities as may be established
- 26 by ordinance or resolution adopted by the governing body of any
- 27 such county. Such fees shall be established in accordance with a
- 28 fee schedule regulation to be adopted by the department, pursuant
- 29 to law, within 60 days of the effective date of this amendatory act
- 30 and shall be utilized exclusively to fund such enforcement activities.
- 31 All enforcement activities undertaken by county health depart-
- 32 ments pursuant to this subsection shall conform to all applicable
- 33 performance and administrative standards adopted pursuant to
- 34 section 10 of the "County Environmental Health Act," P. L. 1977,
- 35 c. 443 (C. 26:3A2-28).
- 36 b. The commissioner, a local board of health or county health
- 37 department \*\* [,] \*\* may institute an action or proceeding in the
- 38 Superior Court for injunctive and other relief, including the ap-
- 39 pointment of a receiver for any solid waste collection or disposal
- 40 facility or operation, which is established or operated in violation of
- 41 this act, or of any code, rule or regulation promulgated pursuant to
- 42 this act and said court may proceed in the action in a summary man-
- 43 ner. In any such proceeding the court may grant temporary or inter-
- 44 locutory relief notwithstanding the provisions of R. S. 48:2-24.
- Such relief may include, singly or in combination:
- 46 (1) A temporary or permanent injunction;
- 47 (2) Assessment of the violator for the costs of any investigation,
- 48 inspection, or monitoring survey which led to the establishment of
- 49 the violation, and for the reasonable costs of preparing and liti-
- 50 gating the case under this subsection.

51 (3) Assessment of the violator for any cost incurred by the State 52 in removing, correcting or terminating the adverse effects upon 53 water and air quality resulting from any violation of any provision 54 of this act or any rule, regulation or condition of approval for which 55 the action under this subsection may have been brought;

- (4) Assessment against the violator of compensatory damages for any loss or destruction of wildlife, fish or aquatic life, and for any other actual damages caused by any violation of this act or any \*\* rules, regulations \*\* \*\*rule, regulation\*\* or condition of approval established pursuant to this act for which the action under this subsection may have been brought. Assessments under this subsection shall be paid to the State Treasurer, or to the local board of health, or to the county health department, as the case may be, except that compensatory damages may be paid by specific order of the court to any persons who have been aggrieved by the violation.
- If a proceeding is instituted by a local board of health or county health department, notice thereof shall be served upon the commissioner in the same manner as if the commissioner were a named party to the action or proceeding. The department may intervene as a matter of right in any proceeding brought by a local board of health or county health department.
- c. Any person who violates the provisions of this act or any code, rule or regulation promulgated pursuant to this act shall be liable to a penalty of not more than \$25,000.00 per day to be collected in a civil action commenced by a local board of health, a county health department, or the commissioner by a summary proceeding under "the penalty enforcement law" (N. J. S. 2A:58-1 et seq.) in the Superior Court, county district court, or a municipal court, all of which shall have jurisdiction to enforce "the penalty enforcement law" in connection with this act. If the violation is of a continuing nature, each day during which it continues after the date given by which the violation must be eliminated in accordance with the order of the department shall constitute an additional, separate and distinct offense.
- d. The department is hereby authorized and empowered to compromise and settle any claim for a penalty under this section in such amount in the discretion of the department as may appear appropriate and equitable under all of the circumstances, including a rebate of any such penalty paid up to 90% thereof where such person satisfies the department within one year or such other period as the department may deem reasonable that such violation has been eliminated or removed or that such order or injunction has been met or satisfied, as the case may be.

- e. Any person who knowingly:
- 95 (1) Transports any hazardous waste to a facility or any other
- 96 place which does not have authorization from the department to
- 97 accept such waste;
- 98 (2) Generates and causes or permits to be transported any
- 99 hazardous waste to a facility or any other place which does not have
- 100 authorization from the department to accept such waste;
- 101 (3) Disposes, treats, stores or transports hazardous waste with-
- 102 out authorization from the department;
- 103 (4) Makes any false or misleading statement to any person who
- 104 prepares any hazardous waste application, label, manifest, record,
- 105 report, design or other document required to be submitted to the
- 106 department; or
- 107 (5) Makes any false or misleading statement on any hazardous
- 108 waste application, label, manifest, record, report, design or other
- 109 document required to be submitted to the department shall, upon
- 110 conviction, be guilty of a crime of the third degree and, notwith-
- 111 standing the provisions of N. J. S. 2C:43-3, shall be subject to a
- 112 fine of not more than \$25,000.00 for the first offense and not more
- 113 than \$50,000.00 for the second and each subsequent offense and
- 114 restitution \* Tof not more than \$100,000.00 for the first and each sub-
- 115 sequent offense]\*, in addition to any other appropriate disposition
- 116 authorized by subsection b. of N. J. S. 2C:43-2.
- 117 f. Any person who recklessly:
- 118 (1) Transports any hazardous waste to a facility or any other
- 119 place which does not have authorization from the department to
- 120 accept such waste;
- 121 (2) Generates and causes or permits to be transported any
- 122 hazardous waste to a facility or any other place which does not
- 123 have authorization from the department to accept such waste;
- 124 (3) Disposes, treats, stores or transports hazardous waste with-
- 125 out authorization from the department;
- 126 (4) Makes any false or misleading statement to any person
- 127 who prepares any hazardous waste application, label, manifest,
- 128 record, report, design or other document required to be submitted
- 129 to the department; or
- 130 (5) Makes any false or misleading statement on any hazardous
- 131 waste application, label, manifest, record, report, design or other
- 132 document required to be submitted to the department, shall, upon
- 133 conviction, he guilty of a crime of the fourth degree.
- 134 g. Any person who, regardless of intent, generates and causes
- 135 or permits any hazardous waste to be transported, transports, or
- 136 receives transported hazardous waste without completing and sub-

- 137 mitting to the department a hazardous waste manifest in accordance
- 138 with the provisions of this act or any rule or regulation adopted
- 139 pursuant hereto shall, upon conviction, be guilty of a crime of the
- 140 fourth degree.
- 141 h. All conveyances used or intended for use in the willful dis-
- 142 charge\*, in violation of the provisions of P. L. 1970, c. 39 (C.
- 143 13:1E-1 et seq.),\* of any \*[harmful or destructive substance which
- 144 is a \* solid waste \* under P. L. 1970, c. 39 (C. 13:1E-1 et seq.) \*,
- 145 or \*[a]\* hazardous waste \*[under]\* \*as defined in\* P. L. 1976,
- 146 c. 99 (C. 13:1E-38 et seq.) are subject to forfeiture to the State
- 147 pursuant to the provisions of P. L. 1981, c. 387 (C. 13:1K-1 et seq.)
- 148 \*[and in accordance with the proceedings contained therein]\*.
- 2. Section 22 of P. L. 1976, c. 141 (C. 58:10-23.11u) is amended
- 2 to read as follows:
- 3 22. a. Any person who knowingly gives or causes to be given any
- 4 false information as a part of, or in response to, any claim made
- 5 pursuant to this act for cleanup costs, removal costs, direct damages
- or indirect damages resulting from a discharge, or who otherwise
- 7 violates any of the provisions of this act or any rule promulgated
- 8  $\,$  thereunder shall be liable to a penalty of not more than \$25,000.00  $\,$
- 9 for each offense, to be collected in a summary proceeding under
- 10 [the "Penalty Enforcement Law,"] "the penalty enforcement law"
- 11 (N. J. S. 2A:58-1 et seq.) or in a court of competent jurisdiction
- 12 wherein injunctive relief has been requested. The Superior Court
- 13 shall have jurisdiction to enforce [said Penalty Enforcement Law]
- 14 "the penalty enforcement law". If the violation is of a continuing
- 15 nature each day during which it continues shall constitute an addi-
- 16 tional, separate and distinct offense.
- 17 b. If any person violates any of the provisions of this act, the
- 18 department may institute civil action in the Superior Court for
- 19 injunctive relief to prohibit and prevent the continuation of the
- 20 violation or violations and said court may proceed in a summary
- 21 manner.
- 22 c. All conveyances used or intended for use in the willful dis-
- 23 charge of any \*[harmful or destructive substance which is a]\*
- 24 hazardous substance \* [under P. L. 1976, c. 141 (C. 58:10-23.11
- 25 et seq.) \*\* are subject to forfeiture to the State pursuant to the
- 26 provisions of P. L. 1981, c. 387 (C. 13:1K-1 et seq.) \* and in accor-
- 27 dance with the proceedings contained therein.
- 1 3. Section 10 of P. L. 1977, c. 74 (C. 58:10A-10) is amended to
- 2 read as follows:
- 3 10. a. Whenever, on the basis of any information available to
- 4 him, the commissioner finds that any person is in violation of any

- 5 provision of this act, or any rule, regulation, water quality stan-
- 6 dard, effluent limitation, or permit issued pursuant to this act he
- 7 shall:
- 8 (1) Issue an order requiring any such person to comply in ac-
- 9 cordance with subsection b. of this section; or
- 10 (2) Bring a civil action in accordance with subsection c. of this section; or
- 12 (3) Levy a civil administrative penalty in accordance with sub-13 section d. of this section; or
- 14 (4) Bring an action for a civil penalty in accordance with sub-15 section e. of this section; or
- 16 (5) Petition the Attorney General to bring a criminal action in 17 accordance with subsection f. of this section.
- Use of any of the remedies specified under this section shall not preclude use of any other remedy specified.
- 20 b. Whenever, on the basis of any information available to him,
- 21 the commissioner finds that any person is in violation of any pro-
- 22 vision of this act, or of any rule, regulation, water quality standard,
- 23 effluent limitation or permit issued pursuant to this act, he may
- 24 issue an order (1) specifying the provision or provisions of this
- 25 act, or the rule, regulation, water quality standard, effluent limi-
- 26 tation, or permit of which he is in violation, (2) citing the action
- 27 which caused such violation, (3) requiring compliance with such
- 28 provision or provisions, and (4) giving notice to the person of his
- 29 right to a hearing on the matters contained in the order.
- 30 c. The commissioner is authorized to commence a civil action in
- 31 Superior Court for appropriate relief from any violation of this act
- 32 or of a permit issued hereunder. Such relief may include, singly
- 33 or in combination:
- 34 (1) A temporary or permanent injunction;
- 35 (2) Assessment of the violator for the costs of any investigation,
- 36 inspection, or monitoring survey which led to the establishment of
- 37 the violation, and for the reasonable costs of preparing and litigat-
- 38 ing the case under this subsection;
- 39 (3) Assessment of the violator for any cost incurred by the
- 40 State in removing, correcting or terminating the adverse effects
- 41 upon water quality resulting from any unauthorized discharge of
- 42 pollutants for which the action under this subsection may have been
- 43 brought;
- 44 (4) Assessment against the violator of compensatory damages
- 45 for any loss or destruction of wildlife, fish or aquatic life, and for
- 46 any other actual damages caused by an unauthorized discharge.
- 47 Assessments under this subsection shall be paid to the State

Treasurer, except that compensatory damages shall be paid by 48 specific order of the court to any persons who have been aggrieved 49 by the unauthorized discharge; 50

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d. The commissioner is authorized to assess a civil penalty of not more than \$5,000.00 for each violation and additional penalties of not more than \$500.00 for each day during which such violation continues after receipt of an order from the department. Any amount assessed under this subsection shall fall within a range established by regulation by the commissioner for violations of similar type, seriousness, and duration. No assessment shall be levied pursuant to this section until after the discharger has been notified by certified mail or personal service. The notice shall include a reference to the section of the statute, regulation, order or permit condition violated; a concise statement of the facts alleged to constitute a violation; a statement of the amount of the civil penalties to be imposed; and a statement of the party's right to a hearing. The ordered party shall have 20 days from receipt of the notice within which to deliver to the commissioner a written request for a hearing. After the hearing and upon finding that a violation has occurred, the commissioner may issue a final order after assessing the amount of the fine specified in the notice. If no hearing is requested, then the notice shall become a final order 70after the expiration of the 20-day period. Payment of the assessment is due when a final order is issued or the notice becomes a 72final order. The authority to levy an administrative order is in addition to all other enforcement provisions in this act, and the 73 74payment of any assessment shall not be deemed to affect the 75 availability of any other enforcement provisions in connection with the violation for which the assessment is levied. Any civil penalty 76 77assessed under this section may be compromised by the commis-78 sioner upon the posting of a performance bond by the violator, or upon such terms and conditions as the commissioner may establish 79 80by regulation.

e. Any person who violates this act or an administrative order issued pursuant to subsection b. or a court order issued pursuant to subsection c., or who fails to pay an administrative assessment in full pursuant to subsection d. shall be subject upon order of a court to a civil penalty not to exceed \$10,000.00 per day of such violation, and each day's continuance of the violation shall constitute a separate violation. Any penalty incurred under this subsection may be recovered with costs in a summary proceeding pursuant to Tthe "Penalty Enforcement Law" "the penalty enforcement law" (N. J. S. 2A:58-1 et seq.). The Superior Court, County

- 91 Court and county district court] shall have jurisdiction to enforce
- 92 [said Penalty Enforcement Law] "the penalty enforcement law"
- 92A in conjunction with this act.
- 93 f. Any person who willfully or negligently violates this act shall,
- 94 upon conviction, be guilty of a [misdemeanor] crime of the fourth
- 95 degree and shall be punished by fine of not less than \$2,500.00 nor
- 96 more than \$25,000.00 per day of violation, or by imprisonment for
- 97 not more than one year or by both. Punishment for a second offense
- 98 under this subsection shall be a fine of not less than \$5,000.00 nor
- more than \$50,000.00 per day of violation, or by imprisonment for
- 100 not more than two years, or both. Any person who knowingly makes
- 101 a false statement, representation, or certification in any application,
- 102 record, or other document filed or required to be maintained under
- 103 this act or who falsifies, tampers with or knowingly renders in-
- 104 accurate, any monitoring device or method required to be main-
- 105 tained pursuant to this act, shall upon conviction, be subject to a fine
- 106 of not more than \$10,000.00 or by imprisonment for not more than
- 107 six months, or by both.
- 108 g. All conveyances used or intended for use in the willful dis-
- 109 charge\*, in violation of the provisions of P. L. 1977, c. 74 (C.
- 110 58:10A-1 et seq.)\* of any \*Tharmful or destructive substance which
- 111 is a pollutant or toxic pollutant \* under P. L. 1977, c. 74 (C.
- 112 58:10A-1 et seq.) I\* are subject to forfeiture to the State pursuant
- 113 to the provisions of P. L. 1981, c. 387 (C. 13:1K-1 et seq.) \*[and
- 114 in accordance with the proceedings contained therein. \*\*.
- 1 4. This act shall take effect immediately.

A-391, sponsored by Assemblyman Vincent O. Pellecchia, D-Passaic, which gives a fraternal organization the right of first refusal to repurchase from the Department of Transportation property taken under eminent domain, at the same price paid at condemnation. The bill applies to the Junior Order of United American Mechanics of New Jersey, Elmwood Park, which in 1975 lost its fight against a condemnation action brought by the DOT in 1970 for land to be used at the interchange of Interstate 80 and Route 21. The Department more recently determined to place the interchange elsewhere.

A-631, sponsored by Assemblyman Joseph V. Doria, Jr., D-Hudson, which increases the public bidding threshold for State college contracts from \$2,500 to \$7,500, and provides that the Governor and the State Treasurer may adjust the threshold every two years in proportion to the rise or fall of the New York/Philadelphia Consumer Price Index.

A-727, sponsored by Assemblyman John O. Bennett, R-Monmouth, which amends the Solid Waste Management Act to clarify the enforcement powers of the Department of Environmental Protection and county and local boards of health and allows county and local health departments to investigate solid waste facilities at any time to ensure compliance with the facility's registration statement and engineering design, as well as with pertinent laws, rules and regulations.

A-1673, sponsored by Assemblyman Joseph L. Bocchini, D-Mercer, which increases the public bidding threshold for county colleges from \$4,500 to \$7,500 and provides that the Governor and the State Treasurer may adjust the threshold every two years in proportion to the rise and fall of the New York/Philadelphia Consumer Price Index.

 $\underline{A-2001}$ , sponsored by Assemblyman Doria, which provides for the licensing of podiatric x-ray technologists, permitting them to operate small podiatric x-ray machines on the lower leg and foot area for diagnostic purposes only.