18A:7B-12.2 et al.

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2012 **CHAPTER**: 80

NJSA: 18A:7B-12.2 et al. (Requires State pay educational costs of students who reside in domestic violence shelter

or transitional living facility outside district of residence for more than one year)

BILL NO: A3164 (Substituted for S2120)

SPONSOR(S) Webber and others

DATE INTRODUCED: June 25, 2012

COMMITTEE: ASSEMBLY: Budget

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 17, 2012

SENATE: December 20, 2012

DATE OF APPROVAL: December 21, 2012

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First reprint enacted)

A3164

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

S2120

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

(continued)

	VETO MESSAGE:	Yes
	GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLO	OWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstateli	ib.org
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	HEARINGS:	No
	NEWSPAPER ARTICLES:	No
LAW/R	RWH	

P.L.2012, CHAPTER 80, approved December 21, 2012 Assembly, No. 3164 (First Reprint)

AN ACT concerning the education costs of students residing in domestic violence shelters or transitional living facilities and amending P.L.1979, c.207 and P.L.1989, c.290.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 19 of P.L.1979, c.207 (C.18A:7B-12) is amended to read as follows:
- 19. For school funding purposes, the Commissioner of Education shall determine district of residence as follows:
- a. (1) In the case of a child placed in a resource family home prior to the effective date of P.L.2010, c.69 (C.30:4C-26b et al.), the district of residence shall be the district in which the resource family parents reside. If such a child in a resource family home is subsequently placed in a State facility or by a State agency, the district of residence of the child shall then be determined as if no such resource family placement had occurred.
- (2) In the case of a child placed in a resource family home on or after the effective date of P.L.2010, c.69 (C.30:4C-26b et al.), the district of residence shall be the present district of residence of the parent or guardian with whom the child lived prior to the most recent placement in a resource family home.
- b. The district of residence for children who are in residential State facilities, or who have been placed by State agencies in group homes, skill development homes, private schools or out-of-State facilities, shall be the present district of residence of the parent or guardian with whom the child lived prior to his most recent admission to a State facility or most recent placement by a State agency.
- c. The district of residence for children whose parent or guardian temporarily moves from one school district to another as the result of being homeless shall be the district in which the parent or guardian last resided prior to becoming homeless. For the purpose of this amendatory and supplementary act, "homeless" shall mean an individual who temporarily lacks a fixed, regular and adequate residence.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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- 1 d. If the district of residence cannot be determined according to 2 the criteria contained herein, [or] if the criteria contained herein 3 identify a district of residence outside of the State, or if the child 4 has resided in a domestic violence shelter or transitional living 5 facility located outside of the district of residence for more than one 6 year, the State shall assume fiscal responsibility for the tuition of The tuition shall equal the approved per pupil cost 7 the child. 8 established pursuant to section 24 of P.L.1996, c.138 (C.18A:7F-9 24). This amount shall be appropriated in the same manner as other 10 State aid under this act. The Department of Education shall pay the 11 amount to the Department of Human Services, the Department of 12 Children and Families, the Department of Corrections or the 13 Juvenile Justice Commission established pursuant to section 2 of 14 P.L.1995, c.284 (C.52:17B-170) or, in the case of a homeless child 15 or a child in a family resource home, the Department of Education 16 shall pay to the school district in which the child is enrolled the 17 weighted base per pupil amount calculated pursuant to section 7 of 18 P.L.2007, c.260 (C.18A:7F-49) and the appropriate security 19 categorical aid per pupil and special education categorical aid per 20 pupil.
- 21 e. If the State has assumed fiscal responsibility for the tuition of a child in a private educational facility approved by the 22 23 Department of Education to serve children who are classified as 24 needing special education services, the department shall pay to the 25 Department of Human Services, the Department of Children and 26 Families or the Juvenile Justice Commission, as appropriate, the aid 27 specified in subsection d. of this section and in addition, such aid as 28 required to make the total amount of aid equal to the actual cost of 29 the tuition.

30 (cf: P.L.2010, c.69, s.1)

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- 2. Section 3 of P.L.1989, c.290 (C.18A:7B-12.1) is amended to read as follows:
- 3. The district of residence for a homeless child determined pursuant to section 19 of P.L.1979, c.207 (C.18A:7B-12) shall be responsible for the education of the homeless child. The district of residence shall determine the educational placement of the child after consulting with the parent or guardian. This determination shall be: a. to continue the child's education in the school district of last attendance, b. to enroll the child in the district of residence if the district of residence is not the district of last attendance, or c. to enroll the child in the school district where the child is temporarily living, whichever is in the child's best interest. If the parent or guardian objects to the determination made by the district of residence, the county superintendent of schools shall be notified and within 48 hours shall determine the placement of the child based on criteria established by the State Board of Education. Any appeals

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regarding the determination shall be resolved according to rules established by the State Board of Education.

When the homeless child attends school in a district other than the district of residence, the district of residence shall pay the costs of tuition for the child to attend school in that district and shall pay for any transportation costs incurred by that district; except that in the case of a child who has resided in a domestic violence shelter or transitional living facility located in a district other than the district of residence for more than one year, the State shall pay the costs of tuition for the child to attend school in that district. When the homeless child attends school in the district of residence while temporarily residing in another district, the district of residence shall provide for transportation to and from school pursuant to the provisions of N.J.S.18A:58-7.

(cf: P.L.1989, c.290, s.3)

¹3. (New section) The Commissioner of Education, in consultation with the Department of Children and Families, shall promulgate rules pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to effectuate the provisions of this act. The rules shall identify those facilities that qualify as transitional living facilities or domestic violence shelters under this act. ¹

¹[3.] <u>4.</u> This act shall take effect immediately ¹and shall first apply in the 2012-2013 school year ¹.

Requires State pay educational costs of students who reside in domestic violence shelter or transitional living facility outside district of residence for more than one year.

ASSEMBLY, No. 3164

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED JUNE 25, 2012

Sponsored by:

Assemblyman JAY WEBBER
District 26 (Essex, Morris and Passaic)
Assemblyman VINCENT PRIETO
District 32 (Bergen and Hudson)
Assemblyman ANTHONY M. BUCCO
District 25 (Morris and Somerset)
Assemblyman TROY SINGLETON
District 7 (Burlington)
Assemblywoman BETTYLOU DECROCE
District 26 (Essex, Morris and Passaic)

Co-Sponsored by:

Assemblymen Burzichelli, Johnson, Assemblywoman Watson Coleman, Assemblymen O'Scanlon, Chiusano, Coutinho, Schaer, Assemblywoman Riley, Assemblyman Conaway, Assemblywoman Lampitt, Senators A.R.Bucco, Rice, Allen, Beck and Ruiz

SYNOPSIS

Requires State pay educational costs of students who reside in domestic violence shelter or transitional living facility outside district of residence for more than one year.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 6/29/2012)

AN ACT concerning the education costs of students residing in domestic violence shelters or transitional living facilities and amending P.L.1979, c.207 and P.L.1989, c.290.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 19 of P.L.1979, c.207 (C.18A:7B-12) is amended to read as follows:
- 19. For school funding purposes, the Commissioner of Education shall determine district of residence as follows:
- a. (1) In the case of a child placed in a resource family home prior to the effective date of P.L.2010, c.69 (C.30:4C-26b et al.), the district of residence shall be the district in which the resource family parents reside. If such a child in a resource family home is subsequently placed in a State facility or by a State agency, the district of residence of the child shall then be determined as if no such resource family placement had occurred.
- (2) In the case of a child placed in a resource family home on or after the effective date of P.L.2010, c.69 (C.30:4C-26b et al.), the district of residence shall be the present district of residence of the parent or guardian with whom the child lived prior to the most recent placement in a resource family home.
- b. The district of residence for children who are in residential State facilities, or who have been placed by State agencies in group homes, skill development homes, private schools or out-of-State facilities, shall be the present district of residence of the parent or guardian with whom the child lived prior to his most recent admission to a State facility or most recent placement by a State agency.
- c. The district of residence for children whose parent or guardian temporarily moves from one school district to another as the result of being homeless shall be the district in which the parent or guardian last resided prior to becoming homeless. For the purpose of this amendatory and supplementary act, "homeless" shall mean an individual who temporarily lacks a fixed, regular and adequate residence.
- d. If the district of residence cannot be determined according to the criteria contained herein, [or] if the criteria contained herein identify a district of residence outside of the State, or if the child has resided in a domestic violence shelter or transitional living facility located outside of the district of residence for more than one year, the State shall assume fiscal responsibility for the tuition of the child. The tuition shall equal the approved per pupil cost established pursuant to section 24 of P.L.1996, c.138 (C.18A:7F-

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 24). This amount shall be appropriated in the same manner as other
- 2 State aid under this act. The Department of Education shall pay the
- amount to the Department of Human Services, the Department of
- 4 Children and Families, the Department of Corrections or the
- 5 Juvenile Justice Commission established pursuant to section 2 of
- 6 P.L.1995, c.284 (C.52:17B-170) or, in the case of a homeless child
- 7 or a child in a family resource home, the Department of Education
- 8 shall pay to the school district in which the child is enrolled the
- 9 weighted base per pupil amount calculated pursuant to section 7 of
- 10 P.L.2007, c.260 (C.18A:7F-49) and the appropriate security
- 11 categorical aid per pupil and special education categorical aid per
- 12 pupil.
- e. If the State has assumed fiscal responsibility for the tuition of a child in a private educational facility approved by the Department of Education to serve children who are classified as needing special education services, the department shall pay to the Department of Human Services, the Department of Children and
- Families or the Juvenile Justice Commission, as appropriate, the aid specified in subsection d. of this section and in addition, such aid as
- 20 required to make the total amount of aid equal to the actual cost of
- 21 the tuition.
- 22 (cf: P.L.2010, c.69, s.1)

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2. Section 3 of P.L.1989, c.290 (C.18A:7B-12.1) is amended to read as follows:

The district of residence for a homeless child determined

- pursuant to section 19 of P.L.1979, c.207 (C.18A:7B-12) shall be responsible for the education of the homeless child. The district of residence shall determine the educational placement of the child after consulting with the parent or guardian. This determination shall be: a. to continue the child's education in the school district of last attendance, b. to enroll the child in the district of residence if the district of residence is not the district of last attendance, or c. to enroll the child in the school district where the child is temporarily living, whichever is in the child's best interest. If the parent or guardian objects to the determination made by the district of residence, the county superintendent of schools shall be notified and within 48 hours shall determine the placement of the child based on
- within 48 hours shall determine the placement of the child based on criteria established by the State Board of Education. Any appeals regarding the determination shall be resolved according to rules
- 41 established by the State Board of Education.
- When the homeless child attends school in a district other than
 the district of residence, the district of residence shall pay the costs
 of tuition for the child to attend school in that district and shall pay
 for any transportation costs incurred by that district; except that in
 the case of a child who has resided in a domestic violence shelter or
 transitional living facility located in a district other than the district
- 47 <u>transitional living facility located in a district other than the district</u>
- 48 of residence for more than one year, the State shall pay the costs of

A3164 WEBBER, PRIETO

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1	tuition for the child to attend school in that district. When the
2	homeless child attends school in the district of residence while
3	temporarily residing in another district, the district of residence
4	shall provide for transportation to and from school pursuant to the
5	provisions of N.J.S.18A:58-7.
6	(cf: P.L.1989, c.290, s.3)
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8	3. This act shall take effect immediately.
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11	STATEMENT
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13	This bill requires that the State pay the educational costs of any
14	student who resides in a domestic violence shelter or transitional
15	living facility located outside the student's district of residence for
16	more than one year. A series of administrative law decisions have
17	ruled that once a homeless family continues to reside in a particular
18	school district for more than one year, then the family is considered
19	to be domiciled in that district, and the district becomes responsible
20	for the costs of the child's education. This bill avoids concentrating

these educational costs on the communities in which these shelters

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are located.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3164

STATE OF NEW JERSEY

DATED: JUNE 25, 2012

The Assembly Budget Committee reports favorably Assembly Bill No. 3164.

This bill requires that the State pay the educational costs of any student who resides for more than one year in a domestic violence shelter or transitional living facility located outside the student's district of residence. A series of administrative law decisions have ruled that if a homeless family continues to reside in a particular school district for more than one year, then the family is considered to be domiciled in that district, and the district becomes responsible for the costs of the child's education. This bill avoids concentrating these educational costs on the communities in which these shelters are located.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that the bill will lead to an indeterminate increase in State expenditures, and a corresponding decrease in expenditures for local school districts.

The cost associated with the legislation would be determined by two factors: 1) the total number of students for whom the State would begin to pay the tuition, and 2) the tuition rate paid for each student. While the OLS does not have information regarding the number of students who have resided in a domestic violence shelter or other transitional living facility for more than one year, the legislation specifies that the tuition rate will be equal to the weighted base per pupil cost established in the "School Funding Reform Act of 2008," P.L.2007, c.260.

The weighted per-pupil amount will vary depending on the student's characteristics. In the 2011-2012 school year, the per-pupil amount for an elementary school student who is neither at risk (as measured by the student's eligibility to participate in the National School Lunch Program) nor limited English proficient is \$10,256. The weighted per pupil amount could range from \$15,076 to \$16,102 for an at-risk pupil, and will equal \$15,384 for a student demonstrating limited English proficiency. These per-pupil amounts would be four percent higher for a middle school student and 17 percent higher for a high school student.

ASSEMBLY, No. 3164 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: AUGUST 13, 2012

SUMMARY

Synopsis: Requires State pay educational costs of students who reside in

domestic violence shelter or transitional living facility outside the

district of residence for more than one year.

Type of Impact: Expenditure Increase in General Fund or Property Tax Relief Fund;

Revenue Increase in School Districts

Agencies Affected: Department of Education; School Districts

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	I	ndeterminate – See Comments	Below
Local Revenue	I	ndeterminate – See Comments	Below

- The Office of Legislative Services (OLS) is unable to estimate the increase in State expenditures, and the corresponding increase in school district revenue, that would occur as a result of Assembly Bill No. 3164 of 2012. Two factors would determine the total cost: 1) the number of students for whom the State would be required to pay tuition, and 2) the tuition rate that the State would be required to pay for each student.
- The OLS does not have sufficient data to estimate the number of students who have resided in a domestic violence shelter or other transitional living facility outside the student's district of residence for more than one year.
- The tuition rate the State would be required to pay for a student under this bill would vary based on the student's characteristics, including the grade level in which the student is enrolled, and, for the amount of security categorical aid that a district would receive for a student, whether the student is considered "at-risk" (based on the student's eligibility to participate in the National School Lunch Program). The OLS estimates that the tuition rate may vary from a minimum of approximately \$10,900 to a maximum of approximately \$13,000 per pupil.



BILL DESCRIPTION

Assembly Bill No. 3164 of 2012 requires that the State pay the educational costs of any student who resides in a domestic violence shelter or other transitional living facility outside the student's district of residence for more than one year. The State would pay tuition to the school district in which the student attends school in an amount equal to the weighted base per pupil amount for the student, as determined pursuant to the "School Funding Reform Act of 2008," P.L.2007, c.260, and any special education categorical aid and security categorical aid attributable to the student.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that Assembly Bill No. 3164 of 2012 would lead to an indeterminate increase in State expenditures and a corresponding increase in revenue for school districts. There are two factors that would determine the overall change in revenue that would result from this bill: 1) the number of students who reside in a domestic violence shelter or other transitional living facility located outside the students' resident school district for more than one year, and 2) the tuition to be paid for each student.

The OLS does not have any information that could be used to estimate the number of students to whom the bill's provisions would be applicable. The tuition rate to be paid by the State would vary based on the students' characteristics. Under the bill, the tuition paid for each student would equal the weighted base per pupil amount calculated under the provisions of the "School Funding Reform Act of 2008" (SFRA) P.L.2007, c.260, plus the appropriate special education categorical aid and security categorical aid. Given the provisions of the SFRA, the tuition to be paid for a student will vary based on the grade in which the student is enrolled, and the amount of security categorical aid that a district would receive for the student. Table 1 provides an estimate of the tuition rate for which the State would be responsible for each type of student; the figures are based on the provisions of the SFRA that were applicable in the 2011-2012 school year.

Table 1
Estimated Per Pupil Tuition Rates Under A-3164

	Elementary School		Middle School		High School	
Base Tuition Amount		\$10,897		\$11,307		\$12,641
Tuition with Security	Minimum:	\$10,908	Minimum:	\$11,318	Minimum:	\$12,651
Aid Supplement	Maximum:	\$11,329	Maximum:	\$11,739	Maximum:	\$13,073

¹ A district receives additional security categorical aid for each at-risk student. The additional amount varies by district based on the share of students in the district who are classified as at-risk (based on the students' eligibility to participate in the National School Lunch Program).

Section: Education

Allen T. Dupree Lead Fiscal Analyst Analyst:

David J. Rosen Approved:

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2120

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED JUNE 25, 2012

Sponsored by:

Senator ANTHONY R. BUCCO District 25 (Morris and Somerset) Senator RONALD L. RICE District 28 (Essex)

Co-Sponsored by:

Senators Allen, Beck and Ruiz

SYNOPSIS

Requires State pay educational costs of students who reside in domestic violence shelter or transitional living facility outside district of residence for more than one year.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/29/2012)

AN ACT concerning the education costs of students residing in domestic violence shelters or transitional living facilities and amending P.L.1979, c.207 and P.L.1989, c.290.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 19 of P.L.1979, c.207 (C.18A:7B-12) is amended to read as follows:
- 19. For school funding purposes, the Commissioner of Education shall determine district of residence as follows:
- a. (1) In the case of a child placed in a resource family home prior to the effective date of P.L.2010, c.69 (C.30:4C-26b et al.), the district of residence shall be the district in which the resource family parents reside. If such a child in a resource family home is subsequently placed in a State facility or by a State agency, the district of residence of the child shall then be determined as if no such resource family placement had occurred.
- (2) In the case of a child placed in a resource family home on or after the effective date of P.L.2010, c.69 (C.30:4C-26b et al.), the district of residence shall be the present district of residence of the parent or guardian with whom the child lived prior to the most recent placement in a resource family home.
- b. The district of residence for children who are in residential State facilities, or who have been placed by State agencies in group homes, skill development homes, private schools or out-of-State facilities, shall be the present district of residence of the parent or guardian with whom the child lived prior to his most recent admission to a State facility or most recent placement by a State agency.
- c. The district of residence for children whose parent or guardian temporarily moves from one school district to another as the result of being homeless shall be the district in which the parent or guardian last resided prior to becoming homeless. For the purpose of this amendatory and supplementary act, "homeless" shall mean an individual who temporarily lacks a fixed, regular and adequate residence.
- d. If the district of residence cannot be determined according to the criteria contained herein, [or] if the criteria contained herein identify a district of residence outside of the State, or if the child has resided in a domestic violence shelter or transitional living facility located outside of the district of residence for more than one year, the State shall assume fiscal responsibility for the tuition of the child. The tuition shall equal the approved per pupil cost established pursuant to section 24 of P.L.1996, c.138 (C.18A:7F-24). This amount shall be appropriated in the same manner as other

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 State aid under this act. The Department of Education shall pay the
- 2 amount to the Department of Human Services, the Department of
- 3 Children and Families, the Department of Corrections or the
- 4 Juvenile Justice Commission established pursuant to section 2 of
- 5 P.L.1995, c.284 (C.52:17B-170) or, in the case of a homeless child
- 6 or a child in a family resource home, the Department of Education
- 7 shall pay to the school district in which the child is enrolled the
- 8 weighted base per pupil amount calculated pursuant to section 7 of
- 9 P.L.2007, c.260 (C.18A:7F-49) and the appropriate security
- 10 categorical aid per pupil and special education categorical aid per

11 pupil.

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- e. If the State has assumed fiscal responsibility for the tuition of a child in a private educational facility approved by the Department of Education to serve children who are classified as needing special education services, the department shall pay to the Department of Human Services, the Department of Children and Families or the Juvenile Justice Commission, as appropriate, the aid specified in subsection d. of this section and in addition, such aid as required to make the total amount of aid equal to the actual cost of the tuition.
- 21 (cf: P.L.2010, c.69, s.1)

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- 2. Section 3 of P.L.1989, c.290 (C.18A:7B-12.1) is amended to read as follows:
- The district of residence for a homeless child determined pursuant to section 19 of P.L.1979, c.207 (C.18A:7B-12) shall be responsible for the education of the homeless child. The district of residence shall determine the educational placement of the child after consulting with the parent or guardian. This determination shall be: a. to continue the child's education in the school district of last attendance, b. to enroll the child in the district of residence if the district of residence is not the district of last attendance, or c. to enroll the child in the school district where the child is temporarily living, whichever is in the child's best interest. If the parent or guardian objects to the determination made by the district of residence, the county superintendent of schools shall be notified and within 48 hours shall determine the placement of the child based on criteria established by the State Board of Education. Any appeals regarding the determination shall be resolved according to rules established by the State Board of Education.

When the homeless child attends school in a district other than the district of residence, the district of residence shall pay the costs of tuition for the child to attend school in that district and shall pay for any transportation costs incurred by that district; except that in the case of a child who has resided in a domestic violence shelter or transitional living facility located in a district other than the district of residence for more than one year, the State shall pay the costs of tuition for the child to attend school in that district. When the homeless child attends school in the district of residence while

S2120 A.R.BUCCO, RICE

1	temporarily residing in another district, the district of residence
2	shall provide for transportation to and from school pursuant to the
3	provisions of N.J.S.18A:58-7.
4	(cf: P.L.1989, c.290, s.3)
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5	3. This act shall take effect immediately.
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9	STATEMENT

This bill requires that the State pay the educational costs of any student who resides in a domestic violence shelter or transitional living facility located outside the student's district of residence for more than one year. A series of administrative law decisions have ruled that once a homeless family continues to reside in a particular school district for more than one year, then the family is considered to be domiciled in that district, and the district becomes responsible for the costs of the child's education. This bill avoids concentrating these educational costs on the communities in which these shelters are located.

LEGISLATIVE FISCAL ESTIMATE SENATE, No. 2120 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: AUGUST 3, 2012

SUMMARY

Synopsis: Requires State pay educational costs of students who reside in

domestic violence shelter or transitional living facility outside the

district of residence for more than one year.

Type of Impact: Expenditure Increase in General Fund or Property Tax Relief Fund;

Revenue Increase in School Districts

Agencies Affected: Department of Education; School Districts

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3		
State Cost	Indeterminate – See comments below				
Local Revenue	Indeterminate – See comments below				

- The Office of Legislative Services (OLS) is unable to estimate the increase in State expenditures, and the corresponding increase in school district revenue, that would occur as a result of Senate Bill No. 2120 of 2012. Two factors would determine the total cost: 1) the number of students for whom the State would be required to pay tuition, and 2) the tuition rate that the State would be required to pay for each student.
- The OLS does not have sufficient data to estimate the number of students who have resided in a domestic violence shelter or other transitional living facility outside the student's district of residence for more than one year.
- The tuition rate the State would be required to pay for a student under this bill would vary based on the student's characteristics, including the grade level in which the student is enrolled, and, for the amount of security categorical aid that a district would receive for a student, whether the student is considered "at-risk" (based on the student's eligibility to participate in the National School Lunch Program). The OLS estimates that the tuition rate may vary from a minimum of approximately \$10,900 to a maximum of approximately \$13,000 per pupil.



BILL DESCRIPTION

Senate Bill No. 2120 of 2012 requires that the State pay the educational costs of any student who resides in a domestic violence shelter or other transitional living facility outside the student's district of residence for more than one year. The State would pay tuition to the school district in which the student attends school in an amount equal to the weighted base per pupil amount for the student, as determined pursuant to the "School Funding Reform Act of 2008," P.L.2007, c.260, and any special education categorical aid and security categorical aid attributable to the student.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that Senate Bill No. 2120 of 2012 would lead to an indeterminate increase in State expenditures and a corresponding increase in revenue for school districts. There are two factors that would determine the overall change in revenue that would result from this bill: 1) the number of students who reside in a domestic violence shelter or other transitional living facility located outside the students' resident school district for more than one year, and 2) the tuition to be paid for each student.

The OLS does not have any information that could be used to estimate the number of students to whom the bill's provisions would be applicable. The tuition rate to be paid by the State would vary based on the students' characteristics. Under the bill, the tuition paid for each student would equal the weighted base per pupil amount calculated under the provisions of the "School Funding Reform Act of 2008" (SFRA) P.L.2007, c.260, plus the appropriate special education categorical aid and security categorical aid. Given the provisions of the SFRA, the tuition to be paid for a student will vary based on the grade in which the student is enrolled, and the amount of security categorical aid that a district would receive for the student. Table 1 provides an estimate of the tuition rate for which the State would be responsible for each type of student; the figures are based on the provisions of the SFRA that were applicable in the 2011-2012 school year.

Table 1
Estimated Per Pupil Tuition Rates Under S-2120

	Elementary School		Middle School		High School	
Base Tuition Amount		\$10,897		\$11,307		\$12,641
Tuition with Security	Minimum:	\$10,908	Minimum:	\$11,318	Minimum:	\$12,651
Aid Supplement	Maximum:	\$11,329	Maximum:	\$11,739	Maximum:	\$13,073

¹ A district receives additional security categorical aid for each at-risk student. The additional amount varies by district based on the share of students in the district who are classified as at-risk (based on the students' eligibility to participate in the National School Lunch Program).

Section: Education

Allen T. Dupree Lead Fiscal Analyst Analyst:

David J. Rosen Approved:

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY BILL NO. 3164

To the General Assembly:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Assembly Bill No. 3164 with my recommendations for reconsideration.

This bill would require that the State assume the educational costs of any student who resides for more than one year in a domestic violence shelter or transitional living facility outside the student's district of residence. I appreciate the sponsors' efforts to address the undue, and sometimes unanticipated, financial burden placed on communities hosting domestic violence shelters and transitional living facilities. These facilities provide an invaluable service to victims of domestic violence, their children, and the homeless, and the municipalities housing them should not be penalized for doing so.

In order to ensure clear and appropriate implementation of this legislation, I recommend amending the bill to authorize the Commissioner of Education, in consultation with the Department of Children and Families, to promulgate rules that would, at a minimum, identify the facilities, or types of facilities, that constitute a "transitional living facility." This is an ambiguous term that is not defined in the bill, statute, or regulation. Further, I recommend clarifying that this act would apply to those educational costs incurred beginning in the 2012-2013 school year.

Accordingly, I herewith return Assembly Bill No. 3164 and recommend that it be amended as follows:

Page 4, Line 7:

Insert new section:
"3. The Commissioner of Education, in consultation with the Department of Children and Families, shall promulgate rules pursuant to the "Administrative

Procedure Act," P.L. 1968, c.410 (C. 52:14B-1 et seq.), to effectuate the provisions of this act. The rules shall identify those facilities that qualify as transitional living facilities or domestic violence shelters under this act."

Page 4, Section 3, Line 8:

Page 4, Section 3, Line 8:

Delete "3." and insert "4."

After "immediately" insert "and shall first apply in the 2012-2013 school year"

Respectfully,

/s/ Chris Christie

Governor

[seal]

Attest:

/s/ Charles B. McKenna

Chief Counsel to the Governor