33:1-3 et al

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#### LEGISLATIVE HISTORY CHECKLIST

NJSA: 33:1-3 et al		("Alcoholic Beverage Control Act"statement of public purpose)		
LAWS OF: 1985		CHAPTER: 258		
Bill No: S2399				
Sponsor(s): Costa and Di Francesco				
Date Introduced: November 19, 1984				
Committee: Assembly:				
Senate: L	aw, Public Safety a	nd Defense		
Amended during passage:	Yes	Substituted for A2898 (not attached since identical to S2399). Amendments during passage denoted by asterisks.		
Date of Passage:	Assembly: June 2	24, 1985		
	Senate: June 17, 1	985		
Date of Approval: July 31, 1985				
Following statements are attached if available:				
Sponsor statement:		Yes		
Committee statement:	Assembly	No		
	Senate	Yes		
Fiscal Note:		No		
Veto Message:		No		
Message on Signing:		No		
Following were printed:				
Reports:		Yes		
Hearings:		No		
Report, referred to in statemen	its:			

(OVER)

974.901	New Jersey. Alcoholic Beverage Control		
A <i>5</i> 8	Study Commission.		
1983	ReportDecember 31, 1983.		
	Trenton, 1983.		
	(see pp. 14-20)		

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974.901	New Jersey. Alcoholic Beverage Study Commission.
A58	Annual ReportDecember 31, 1984.
1984	Trenton, 1984.
	(See pp. 15, 23-28, Appendix A)

### 7-31-85 [OFFICIAL COPY REPRINT] SENATE, No. 2399

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## STATE OF NEW JERSEY

#### INTRODUCED NOVEMBER 19, 1984

By Senators COSTA and DiFRANCESCO

Referred to Committee on Law, Public Safety and Defense

An Act concerning the public policy and legislative purpose for the control of alcoholic beverages in this State, amending R. S. 33:1-3, P. L. 1938, c. 208, P. L. 1956, c. 110, P. L. 1939, c. 87, and supplementing Title 33 of the Revised Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. R. S. 33:1-3 is amended to read as follows:

33:1-3. [The Department of Alcoholic Beverage Control, estab- $\mathbf{2}$ 3 lished as a State department by section 3 of the act entitled "An act concerning alcoholic beverages," passed December 6, 1933 (L. 4 1933, c. 436, p. 1180), as amended and supplemented, is continued.  $\mathbf{5}$ The chief executive of the department shall be the State Commis-6 sioner of Alcoholic Beverage Control, hereinafter in this chapter  $\overline{7}$ designated as the "commissioner." His term shall commence 8 December 6, 1933, and shall terminate on April 1, 1940, but he shall 9 serve until his successor has been elected and qualified. His suc-10cessor shall be elected by a joint session of the Legislature for a 11 term of seven years beginning on April 1, 1940, and every seven 12years thereafter. The commissioner shall receive compensation at 13the rate of \$16,500.00 per annum. Before entering upon the dis-14 charge of his duties, he shall give bond to the State of New Jersey, 15to be approved by the Governor, as to form and sufficiency, in the 16sum of \$30,000.00.] 17

18 It shall be the duty of the [commissioner] Director of the Divi-

1.9 sion of Alcoholic Beverage Control in the Department of Law and EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter printed in italics thus is new matter.

Matter enclosed in asterisks or stars has been adopted as follows: \*—Senate committee amendments adopted May 6, 1985.

Public Safety to supervise the manufacture, distribution and sale 2021of alcoholic beverages in such a manner as to [promote temperance 22and eliminate the racketeer and bootlegger] fulfill the public policy 23and legislative purpose of this act as expressed in section 4 of P. L. 24, c.... (C. ......) (new pending before the Legislature 25as this bill). 26The first State Commissioner of Alcoholic Beverage Control 27shall be D. Frederick Burnett, of the village of South Orange, in 28the county of Essex, who shall hold said office until April 1, 1940, 29or until his successor is elected and qualified as aforesaid. 30 Any vacancy in said office shall be filled by a joint session of the

Legislature for the unexpired term only.
2. Section 5 of P. L. 1956, c. 110 (C. 33:1-39.2) is amended to

2 read as follows:

5. The Director of the Division of Alcoholic Beverage Control shall, in accordance with R. S. 33:1-39, make and promulgate such rules and regulations with respect to sales by licensees selling to consumers relative to the following subjects as will assist in proprely supervising the alcoholic beverage industry [,] and preventing discrimination in the alcoholic beverage industry [and promoting temperance]:

(a) Gifts of things of value in connection with or as an induce-ment to the purchase of malt alcoholic beverages,

(b) Combination sales of malt alcoholic beverages of different
brands, of different manufacturers, of different names or trade
names, or combination sales of any alcoholic beverages and other
merchandise,

(c) Publication and maintenance of prices at which malt alcoholic
beverages may be sold within recognized trading areas or below
which malt alcoholic beverages may not be sold within such areas.
3. Section 5 of P. L. 1939, c. 87 (C. 33:1-93) is amended to
read as follows:

3 5. The [State Commissioner] Director of the Division of Alcoholic Beverage Control is hereby vested with power to promulgate 4 such rules and regulations on the following subjects as will assist  $\mathbf{5}$ in properly supervising the [liquor] alcoholic beverage industry  $\mathbf{6}$ [and promoting temperance]: (a) maximum discounts, rebates, 7 8 free goods, allowances and other inducements to retailers by manufacturers, wholesalers and other persons privileged to sell to re-9 tailers; (b) gifts and deliveries of money, products and other things 10of value by manufacturers, wholesalers, other persons privileged 11 to sell to retailers, their stockholders, officers, directors and em-12ployees, to retailers, their stockholders, directors, officers and em-13

ployees; (c) maintenance and publication of invoice prices, discounts, rebates, free goods, allowances and other inducements; and
(d) such other matters as may be necessary to fulfill the restrictions embodied in this act.

4. (New section) a. Title 33 of the Revised Statutes (R. S. 33:1-1
 et seq.) shall be known and may be cited as the "New Jersey
 3 Alcoholic Beverage Control Act."

b. The Legislature hereby finds and declares as the public policyof this State and the legislative purpose of Title 33 the following:

6 (1) To strictly regulate alcoholic beverages to protect the health,7 safety and welfare of the people of this State.

8 (2) To foster moderation and responsibility in the use and con-9 sumption of alcoholic beverages.

10 (3) To protect the collection of State taxes imposed upon alco-11 holic beverages.

12 (4) To protect the interests of consumers against fraud and mis-13 leading practices in the sale of alcoholic beverages.

14 (5) To protect against the infiltration of the alcoholic beverage 15 industry by persons with known criminal records, habits or asso-16 ciations. Participation in the industry as a licensee under this act 17 shall be deemed a revocable privilege conditioned upon the proper 18 and continued qualification of the licensee.

(6) To provide a "[regulatory]" framework for the alcoholic
beverage industry that "[permits]" *recognizes*" and encourages *\*the beneficial aspects of* competition.

(7) To \* [provide a regulatory framework for the alcoholic beverage industry that permits and encourages]\* \*maintain\* trade
stability.

(8) To maintain a three-tier (manufacturer, wholesaler, retailer)26 distribution system.

27 (9) To maintain primary municipal control over the retailing 28 of alcoholic beverages.

(10) To prohibit \*[unreasonable]\* discrimination in the sale of
alcoholic beverages to retail licensees.

1 5. This act shall take effect immediately.

ployees; (c) maintenance and publication of invoice prices, discounts, rebates, free goods, allowances and other inducements; and
(d) such other matters as may be necessary to fulfill the restrictions embodied in this act.

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 et seq.) shall be known and may be cited as the "New Jersey
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6 (1) To strictly regulate alcoholic beverages to protect the health,7 safety and welfare of the people of this State.

8 (2) To foster moderation and responsibility in the use and con-9 sumption of alcoholic beverages.

(3) To protect the collection of State taxes imposed upon alco-holic beverages.

12 (4) To protect the interests of consumers against fraud and mis-13 leading practices in the sale of alcoholic beverages.

(5) To protect against the infiltration of the alcoholic beverage
industry by persons with known criminal records, habits or associations. Participation in the industry as a licensee under this act
shall be deemed a revocable privilege conditioned upon the proper
and continued qualification of the licensee.

(6) To provide a regulatory framework for the alcoholic bever-age industry that permits and encourages competition.

21 (7) To provide a regulatory framework for the alcoholic bever-22 age industry that permits and encourages trade stability.

23 (8) To maintain a three-tier (manufacturer, wholesaler, retailer)
24 distribution system.

25 (9) To maintain primary municipal control over the retailing 26 of alcoholic beverages.

(10) To prohibit unreasonable discrimination in the sale of alco-holic beverages to retail licensees.

1 5. This act shall take effect immediately.

#### STATEMENT

The purpose of this bill is to incorporate into Title 33 of the Revised Statutes a statement of public policy and legislative purpose upon which the control of alcoholic beverages in this State is to be based.

This bill is based upon the work and recommendations of the Alcoholic Beverage Control Study Commission created by Joint Resolution No. 4 of 1982. In its 1983 annual report, the commission recommended that the public policy and legislative purpose underlying Title 33 of the Revised Statutes should be reviewed and precisely articulated in a statement to be incorporated into Title 33. Pursuant to that recommendation, the commission reviewed the public policy underlying the control of alcoholic beverages in light of the social attitudes and economic conditions which exist in the 1980's. After its review, the commission drafted and adopted the statement set forth in section 4 of this bill.

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#### SENATE LAW, PUBLIC SAFETY AND DEFENSE COMMITTEE

STATEMENT TO

## **SENATE, No. 2399**

with Senate committee amendments

# STATE OF NEW JERSEY

#### DATED: MAY 6, 1985

As amended by the Senate Law, Public Safety and Defense Committee, Senate Bill No. 2399 incorporates into Title 33 of the Revised Statutes a statement of public policy and legislative purpose upon which the control of alcoholic beverages in this State is to be based.

This bill is based upon the work and recommendations of the Alcoholic Beverage Control Study Commission created by Joint Resolution No. 4 of 1982. In its 1983 annual report, the commission recommended that the public policy and legislative purpose underlying Title 33 of the Revised Statutes should be reviewed and precisely articulated in a statement to be incorporated into Title 33. Pursuant to that recommendation, the commission reviewed the public policy underlying the control of alcoholic beverages in light of the social attitudes and economic conditions which exist in the 1980's. After its review, the commission drafted and adopted the statement set forth in section 4 of this bill.

The bill, as amended by the committee, declares as the public policy of the State with regard to Title 33 of the Revised Statutes the following purposes:

(1) To strictly regulate alcoholic beverages to protect the health, safety and welfare of the people of this State.

(2) To foster moderation and responsibility in the use and consumption of alcoholic beverages.

(3) To protect the collection of State taxes imposed upon alcoholic beverages.

(4) To protect the interests of consumers against fraud and misleading practices in the sale of alcoholic beverages.

(5) To protect against the infiltration of the alcoholic beverage industry by persons with known criminal records, habits or associations; to establish that participation in the industry as a licensee is deemed a revocable privilege conditioned upon the proper and continued qualification of the licensee.

(6) To provide a framework for the alcoholic beverage industry that recognizes and encourages the beneficial aspects of competition.

(7) To maintain trade stability.

(8) To maintain a three-tier (manufacturer, wholesaler, retailer) distribution system.

(9) To maintain primary municipal control over the retailing of alcoholic beverages.

(10) To prohibit discrimination in the sale of alcoholic beverages to retail licensees.

Prior to being amended by the committee, paragraphs 6 and 7 in the policy statement indicated that the State would provide a *regulatory* framework for the alcoholic beverage industry that *permits* and encourages competition and that *permits and encourages* trade stability. The committee amended these provisions in order to eliminate any trace of contradiction between paragraphs 6 and 7.

Prior to being amended by the committee, paragraph 10 of the policy statement indicated that the State would prohibit "unreasonable" discrimination in the sale of alcoholic beverages. The committee adopted this amendment because it believes that the State's policy should prohibit all discrimination in the sale of alcoholic beverages, not only "unreasonable" discrimination.

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